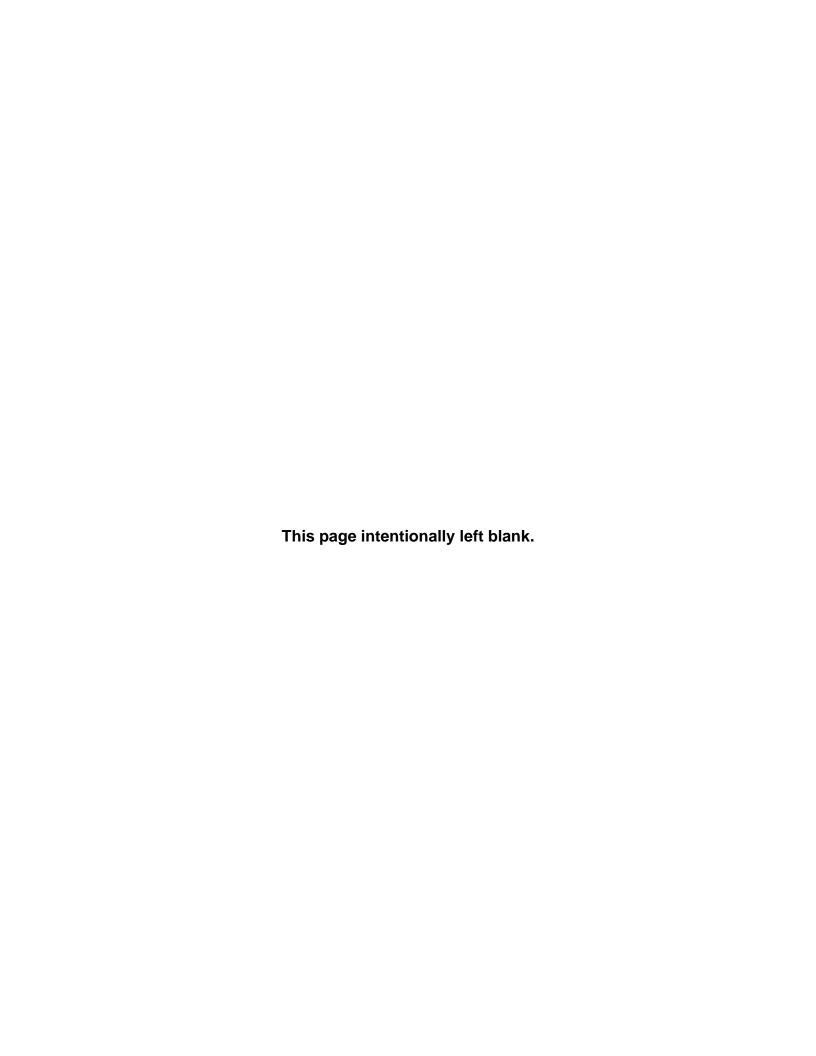




### NORTHFIELD CENTER TOWNSHIP SUMMIT COUNTY DECEMBER 31, 2023 AND 2022

## **TABLE OF CONTENTS**

TITLE	PAGE
Independent Auditor's Report	1
Prepared by Management:	
Combined Statement of Receipts, Disbursements, and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2023	5
Combined Statement of Additions, Deductions, and Changes in Fund Balances (Regulatory Cash Basis) All Fiduciary Fund Types For the Year Ended December 31, 2023	6
Notes to the Financial Statements For the Year Ended December 31, 2023	7
Combined Statement of Receipts, Disbursements, and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2022	16
Combined Statement of Additions, Deductions, and Changes in Fund Balances (Regulatory Cash Basis) All Fiduciary Fund Types For the Year Ended December 31, 2022	17
Notes to the Financial Statements For the Year Ended December 31, 2022	18
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards	27





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### INDEPENDENT AUDITOR'S REPORT

Northfield Center Township Summit County 8484 Olde Eight Road Northfield, Ohio 44067

To the Board of Trustees:

### Report on the Audit of the Financial Statements

### **Unmodified and Adverse Opinions**

We have audited the financial statements of the Northfield Center Township, Summit County, Ohio (the Township), which comprises the cash balances, receipts and disbursements for each governmental fund type and the fiduciary fund type combined total as of and for the years ended December 31, 2023 and 2022, and the related notes to the financial statements.

### **Unmodified Opinion on Regulatory Basis of Accounting**

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements for each governmental fund type and the fiduciary fund type combined total as of and for the year ended December 31, 2023 and 2022, and the related notes to the financial statements, in accordance with the financial reporting provisions which Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit, described in Note 2.

### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* section of our report, the accompanying financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township, as of December 31, 2023 and 2022, or the changes in financial position thereof for the year then ended.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Township, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Efficient • Effective • Transparent

Northfield Center Township Summit County Independent Auditor's Report Page 2

### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the financial statements are prepared by the Township on the basis of the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 2 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Township's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the Township's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

Northfield Center Township Summit County Independent Auditor's Report Page 3

conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
raise substantial doubt about the Township's ability to continue as a going concern for a reasonable
period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 2, 2025, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Township's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Township's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

May 2, 2025

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# Northfield Center Township Summit County, Ohio

Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types

For the Year Ended December 31, 2023

		General		Special Revenue		Debt Service	(M	Totals emorandum Only)
Cash Receipts Property and Other Local Taxes	\$	342,296	\$	1,546,926	\$		\$	1,889,222
Charges for Services	Ф	342,290	Φ	224,969	Ф	_	Ф	224,969
Licenses, Permits and Fees		40,768		-		_		40,768
Fines and Forfeitures		6,828		_		_		6,828
Intergovernmental		485,704		435,941		_		921,645
Earnings on Investments		119,830		-		-		119,830
Miscellaneous		28,930		91,830				120,760
Total Cash Receipts		1,024,356		2,299,666		-		3,324,022
Cash Disbursements								
Current:								
General Government		640,024		627,365		-		1,267,389
Public Safety		18,962		913,578		-		932,540
Public Works		-		1,031,823		-		1,031,823
Health		181,247		-		-		181,247
Other		70,340		923,918		-		994,258
Capital Outlay Debt Service:		55,924		142,832		-		198,756
Principal Retirement		_		_		122,000		122,000
Interest and Fiscal Charges		_		_		137,053		137,053
Total Cash Disbursements		966,497		3,639,516		259,053		4,865,066
Excess of Receipts Over (Under) Disbursements		57,859		(1,339,850)		(259,053)		(1,541,044)
Other Financing Receipts (Disbursements)								
Transfers In		_		-		259,053		259,053
Transfers Out		(259,053)		-		-		(259,053)
Total Other Financing Receipts (Disbursements)		(259,053)				259,053		
Net Change in Fund Cash Balances		(201,194)		(1,339,850)		-		(1,541,044)
Fund Cash Balances, January 1		3,377,081		4,305,520				7,682,601
Fund Cash Balances, December 31	\$	3,175,887		2,965,670	\$	_	\$	6,141,557

See accompanying notes to the basic financial statements.

Summit County, Ohio

# Combined Statement of Additions, Deductions and Changes in Fund Balances (Regulatory Cash Basis) All Fiduciary Fund Types

For the Year Ended December 31, 2023

	Fic	luciary
	Cu	stodial
		ormance Bond
Additions Other Amounts Collected for Distribution	\$	6,525
Other Amounts Concered for Distribution		0,323
Total Additions		6,525
<b>Deductions</b> Other Distributions		7,025
Total Deductions		7,025
Net Change in Fund Balances		(500)
Fund Cash Balances, January 1		47,268
Fund Cash Balances, December 31	\$	46,768

See accompanying notes to the basic financial statements.

Summit County Notes to the Financial Statements For the Year Ended December 31, 2023

### **Note 1 – Reporting Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of Northfield Center Township, Summit County, Ohio (the Township), as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides general government services and road and bridge maintenance. The Township contracts with the Summit County Sheriff for police protection and contracts with the City of Macedonia to provide fire protection and emergency medical services.

### Joint Venture

The Township participates in the Northfield Center Township - Macedonia Joint Economic Development District (JEDD), a joint venture. Note 12 to the financial statements provides additional information for this entity.

### Jointly Governed Organization

The Township participates in the North Hills Water District, a jointly governed organization. Note 13 to the financial statements provides additional information for this entity.

### Public Entity Risk Pool

The Township participates in the Ohio Township Association Risk Management Authority (OTARMA), a public entity risk pool. Note 7 to the financial statements provides additional information for this entity. The Township's management believes these financial statements present all activities for which the Township is financially accountable.

### Note 2 – Summary of Significant Accounting Policies

### Basis of Presentation

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a statement of additions, disbursements and changes in fund balance (regulatory cash basis) for the fiduciary fund type, which are all organized on a fund type basis.

### Fund Accounting

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

*General Fund* The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

Summit County Notes to the Financial Statements For the Year Ended December 31, 2023

### **Note 2 – Summary of Significant Accounting Policies (continued)**

**Special Revenue Funds** These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

**Road and Bridge Fund** The road and bridge fund accounts for and reports the receipt of property taxes, miscellaneous receipts and intergovernmental monies restricted for the purpose of constructing, maintaining and repairing Township roads and bridges.

**Police District Fund** The police district fund accounts for and reports the receipt of property taxes and intergovernmental monies restricted for the purpose of operating and maintaining the Township's policing services. The Township contracts with the Summit County Sheriff's department for services.

**Fire and EMS Services Fund** The fire and EMS services fund accounts for and reports the receipt of property taxes, charges for services, and intergovernmental monies restricted for the purpose of providing fire and EMS services to the Township.

**American Rescue Plan Fund** The American rescue plan fund accounts for and reports funding received from a federal grant restricted for the purpose of alleviating financial pressures caused by the COVID-19 pandemic.

**Debt Service Funds** These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. The Township had the following significant Debt Service Fund:

**Debt Service Fund** The debt service fund accounts for and reports transfers received from the general fund restricted for the purpose of paying the principal and interests for the Township's building improvement bonds.

**Fiduciary Fund** Fiduciary funds include custodial funds. Custodial funds are purely custodial in nature and are used to report fiduciary activity that is not required to be reported in a trust fund. The Township's custodial fund accounts for and reports the receipt of builder completion bonds required of contractors constructing new housing units in the Township and some other miscellaneous deposits required by Township resolution. The cash bonds are submitted to the Township and held until respective activity is completed and approved by the Township Zoning Inspector.

For regulatory purposes, certain own source revenues are permitted to flow through clearing funds presented as custodial funds. The amounts distributed to the other funds of the entity are identified on the combined statement of additions, deductions and changes in fund balances (regulatory cash basis) all fiduciary fund types. Also, for regulatory purposes, certain deposits and clearing funds are permitted to be presented as custodial funds.

Summit County
Notes to the Financial Statements
For the Year Ended December 31, 2023

### **Note 2 – Summary of Significant Accounting Policies (continued)**

### Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C). This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary disbursements when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C) permit.

### **Budgetary Process**

The Ohio Revised Code requires that each fund (except certain custodial funds) be budgeted annually.

**Appropriations** Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

*Encumbrances* The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need no be reappropriated.

A summary of 2023 budgetary activity appears in Note 3.

### **Deposits and Investments**

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

Investment in STAR Ohio is measured at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

### Capital Assets

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

Summit County
Notes to the Financial Statements
For the Year Ended December 31, 2023

### Note 2 – Summary of Significant Accounting Policies (continued)

### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental fund resources. The classifications are as follows:

**Nonspendable** The Township classifies assets as nonspendable when legally or contractually required to maintain the amounts intact. For regulatory purposes, nonspendable fund balance includes unclaimed monies that are required to be held for five years before they may be utilized by the Township.

**Restricted** Fund balance is restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** The Trustees can commit amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

**Assigned** Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year end

*Unassigned* Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

For regulatory purposes, limited disclosure related to fund balance is included in Note 14.

Summit County Notes to the Financial Statements For the Year Ended December 31, 2023

### Note 3 – Budgetary Activity

Budgetary activity for the years ended December 31, 2023 follows:

	Budgeted	Actual		
Fund Type	Receipts	Receipts	Variance	
General	\$ 928,812	\$ 1,024,356	\$ 95,544	
Special Revenue	2,159,200	2,299,666	140,466	
Debt Service		259,053	259,053	
Total	\$ 3,088,012	\$ 3,583,075	\$ 495,063	

2023 Budgeted vs. Actual Budgetary Basis Disbursements

	Appropriation	Budgetary	
Fund Type	Authority	Disbursements	Variance
General	\$ 3,807,615	\$ 1,237,790	\$2,569,825
Special Revenue	6,317,865	3,639,516	2,678,349
Debt Service	259,053	259,053	_
Total	\$10,384,533	\$ 5,136,359	\$5,248,174

## Note 4 – Compliance

Contrary to Ohio law, appropriation authority exceeded total estimated resources in the Debt Service Fund by \$259,053 for the year ended December 31, 2023.

### **Note 5 – Deposits and Investments**

To improve cash management, cash received by the Township is pooled. Monies for all fund are maintained in this pool. The Ohio Revised Code prescribes allowable deposits and investments. A summary of the Township's deposit and investment accounts are as follows:

	2023
Demand deposits	\$2,358,764
Total deposits	2,358,764
STAR Ohio	3,829,561
Total investments	3,829,561
Total deposits and investments	\$6,188,325

The Township does not use a separate payroll clearing account. The expenditures included in the accompanying financial statements reflect net payroll plus all remitted payroll withholdings. At December 31, 2023, the Township did not have any unremitted employee payroll withholdings.

Summit County Notes to the Financial Statements For the Year Ended December 31, 2023

### Note 5 – Deposits and Investments (continued)

### Deposits

Deposits are insured by the Federal Deposit Insurance Corporation; collateralized by securities specifically pledged by the financial institution to the Township; or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

### Investments

Investments in STAR Ohio are not evidenced by securities that exist in physical or book-entry form.

### **Note 6 – Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township. The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

### Note 7 - Risk Management

### Worker's Compensation

The Township is exposed to various risks of property and casualty losses, and injuries to employees. The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

### Risk Pool Membership

The Township is a member of the Ohio Township Association Risk Management Authority (the Pool). The Pool assumes the risk of loss up to the limits of the Township's policy. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

Summit County Notes to the Financial Statements For the Year Ended December 31, 2023

### **Note 7 - Risk Management (continued)**

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31 (latest information available):

	2022
Cash and investments	\$32,288,098
Actuarial liabilities	9,146,434

### **Note 8 - Defined Benefit Pension Plans**

### Ohio Public Employees Retirement System

All Township employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. Full time police officers contribute to OPERS at the law enforcement rate. All other OPERS members contribute to OPERS at the local rate. Full time police officers and other OPERS members contributed 13% and 10%, respectively, of their gross salaries and the Township contributed an amount equaling 18.1% and 14%, respectively, of participants' gross salaries. The Township has paid all contributions required through December 31, 2023.

### Note 9 – Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans. OPERS offers a health reimbursement arrangement (HRA) allowance to benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax-free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents. For calendar year 2023, the portion of OPERS employer contributions allocated to health care was 0% for members in the traditional pension plan and 2% for members in the combined plan. For 2023, the portion of employer contributions OPERS allocated to health care for members in the member-directed plan was 4%; however, a portion of the health care rate was funded with reserves.

### Note 10 - Debt

Debt outstanding at December 31, 2023, was as follows:

	Principal	Interest Rate
Building Improvement Bonds, Series 2021	\$2,675,000	2.45%

Building Improvement Bonds were issued by the Township to finance the construction of a Safety and Administration Building for the Township. The Bond will be paid in 15 annual installments with a coupon rate of 2.45%. The Debt will be paid from proceeds of selling township property and money from the general fund, Police fund, and Fire fund.

Summit County
Notes to the Financial Statements
For the Year Ended December 31, 2023

### Note 10 – Debt (continued)

### Amortization

Amortization of the above debt, including interest, is scheduled as follows:

Year Ending	Building	
December 31:	Im	provement Bonds
2024	\$	260,538
2025		260,760
2026		259,860
2027		259,862
2028		259,742
2029-2033		1,298,441
2034-2035		520,522
Total	\$	3,119,725

### **Note 11 – Contingent Liabilities**

The Township may be a defendant in lawsuits. Although management cannot presently determine the outcome of any suit, management believes that the resolution of any matter will not materially adversely affect the Township's financial condition.

### Note 12 - Joint Venture

### Northfield Center Township-Macedonia Joint Economic Development District

The Township participates in the Northfield Center Township-Macedonia Joint Economic Development District (the JEDD), which is a statutorily created subdivision of the State. The purpose of the JEDD is to facilitate economic development to create or preserve jobs and employment opportunities and to improve the economic welfare of the people of the State, the Township and the City. The Township and the City shall work together to provide water, sewer, street lighting, roads, sidewalks and other local services to the area. These services are funded by a percentage of income tax revenue. The Board of Directors is comprised of six members three from the Township (the three Township Trustees) and three from the City (the Mayor and two Council members). The Board was responsible for the adoption of an annual budget for the JEDD, estimating revenue and expense of the JEDD and establishing the distribution of income tax revenue. Financial information can be obtained by contacting the Northfield Center Township - Macedonia Joint Economic Development District, 9691 Valley View Road, Macedonia, Ohio 44056.

Summit County
Notes to the Financial Statements
For the Year Ended December 31, 2023

### Note 13 - Jointly Governed Organization

### North Hills Water District

The North Hills Water District (the District) is a jointly governed organization established to provide for the construction and maintenance of water transmission lines to residents of Northfield Center Township and Sagamore Hills Township. The water is provided by the City of Cleveland. The seven-member District Board consists of three appointed members of each Township and one member appointed alternately by the Townships. The Board is responsible for exercising control over the District's operations, including budgeting, appropriating and contracting and hiring personnel. All of the District's revenues are derived from property taxes assessed on the property of the Township's residents. Financial information can be obtained by writing to the North Hills Water District, 253 West Aurora Road, Northfield Center, Ohio 44067.

### Note 14 - Fund Balances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitates effective cash planning and control. At year end the balances of these amounts were as follows:

Fund Balances	General
Nonspendable:	
Unclaimed Monies	\$ 3,062
Outstanding Encumbrances	12,240
Total	\$15,302

The fund balance of special revenue funds is either restricted or committed. These restricted and committed amounts in the special revenue funds would include the outstanding encumbrances. In the general fund, outstanding encumbrances are considered assigned.

### Note 15 - Transfers

During 2023, transfers were made from the General Fund to the Debt Service Fund to subsidize operations. All transfers were made in accordance with the Ohio Revised Code.

Summit County, Ohio

Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types

For the Year Ended December 31, 2022

		General		Special Revenue	(M	Totals Iemorandum Only)
Cash Receipts	Ф	247.710	Ф	1 5 4 5 0 2 5	Ф	1 005 535
Property and Other Local Taxes	\$	347,710	\$	1,547,827	\$	1,895,537
Charges for Services		45 492		223,656		223,656
Licenses, Permits and Fees Fines and Forfeitures		45,483		-		45,483
		6,285		040.017		6,285
Intergovernmental		472,672		949,817		1,422,489
Earnings on Investments		28,845		1 4 420		28,845
Miscellaneous		31,316		14,429	_	45,745
Total Cash Receipts		932,311		2,735,729		3,668,040
Cash Disbursements						
Current:						
General Government		2,708,947		597,938		3,306,885
Public Safety		13,460		892,985		906,445
Public Works		-		333,635		333,635
Health		150,659		-		150,659
Other		56,032		91,890		147,922
Capital Outlay		27,835		194,405		222,240
Total Cash Disbursements		2,956,933		2,110,853		5,067,786
Excess of Receipts Over (Under) Disbursements		(2,024,622)		624,876		(1,399,746)
Other Financing Receipts (Disbursements)						
Sale of Capital Assets		723,277				723,277
Total Other Financing Receipts (Disbursements)		723,277				723,277
Net Change in Fund Cash Balances		(1,301,345)		624,876		(676,469)
Fund Cash Balances, January 1		4,678,426		3,680,644		8,359,070
Fund Cash Balances, December 31	\$	3,377,081	\$	4,305,520	\$	7,682,601

See accompanying notes to the basic financial statements.

Summit County, Ohio

# Combined Statement of Additions, Deductions and Changes in Fund Balances (Regulatory Cash Basis) All Fiduciary Fund Types For the Year Ended December 31, 2022

	Fiduciary		
	Custodial		
		Performance Bond	
Additions			
Other Amounts Collected for Distribution	\$	6,500	
Total Additions		6,500	
Deductions			
Other Distributions		4,650	
Total Deductions		4,650	
Net Change in Fund Balances		1,850	
Fund Cash Balances, January 1		45,418	
Fund Cash Balances, December 31	\$	47,268	

See accompanying notes to the basic financial statements.

Summit County Notes to the Financial Statements For the Year Ended December 31, 2022

### **Note 1 – Reporting Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of Northfield Center Township, Summit County, Ohio (the Township), as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides general government services, and road and bridge maintenance. The Township contracts with the Summit County Sheriff for police protection and contracts with the City of Macedonia to provide fire protection and emergency medical services.

### Joint Venture

The Township participates in the Northfield Center Township - Macedonia Joint Economic Development District (JEDD), a joint venture. Note 11 to the financial statements provides additional information for this entity.

### Jointly Governed Organization

The Township participates in the North Hills Water District, a jointly governed organization. Note 12 to the financial statements provides additional information for this entity.

### Public Entity Risk Pool

The Township participates in the Ohio Township Association Risk Management Authority (OTARMA), a public entity risk pool. Note 6 to the financial statements provides additional information for this entity. The Township's management believes these financial statements present all activities for which the Township is financially accountable.

### Note 2 – Summary of Significant Accounting Policies

### Basis of Presentation

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types and a statement of additions, disbursements and changes in fund balance for the fiduciary fund type, which are organized on a fund type basis.

### Fund Accounting

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

*General Fund* The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

Summit County Notes to the Financial Statements For the Year Ended December 31, 2022

### **Note 2 – Summary of Significant Accounting Policies (continued)**

*Special Revenue Funds* These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

**Police District Fund** The police district fund accounts for and reports the receipt of property tax and intergovernmental revenue to operate and maintain the Township's policing services. The Township contracts with the Summit County Sheriff's department for services.

*Fire and EMS Services Fund* The fire and EMS services fund accounts for and reports the receipt of property taxes, charges for services, and intergovernmental revenues to provide fire and EMS services to the Township.

**Fiduciary Fund** Fiduciary funds include custodial funds. Custodial funds are used to report fiduciary activity that is not required to be reported in a trust fund. The Township's custodial fund accounts for and reports the receipt of builder completion bonds required of contractors constructing new housing units in the Township and some other miscellaneous deposits required by Township resolution. The cash bonds are submitted to the Township and held until respective activity is completed and approved by the Township Zoning Inspector.

For regulatory purposes, certain own source revenues are permitted to flow through clearing funds presented as custodial funds. The amounts distributed to the other funds of the entity are identified on the combined statement of additions, deductions and changes in fund balances (regulatory cash basis) all fiduciary fund types. Also, for regulatory purposes, certain deposits and clearing funds are permitted to be presented as custodial funds.

### Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C). This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary disbursements when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C) permit.

### **Budgetary Process**

The Ohio Revised Code requires that each fund (except certain custodial funds) be budgeted annually.

Appropriations Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year-end.

Summit County Notes to the Financial Statements For the Year Ended December 31, 2022

### **Note 2 – Summary of Significant Accounting Policies (continued)**

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

**Encumbrances** The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2022 budgetary activity appears in Note 3.

### **Deposits and Investments**

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

Investment in STAR Ohio is measured at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

### Capital Assets

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental fund resources. The classifications are as follows:

**Nonspendable** The Township classifies assets as nonspendable when legally or contractually required to maintain the amounts intact. For regulatory purposes, nonspendable fund balance includes unclaimed monies that are required to be held for five years before they may be utilized by the Township and the nonspendable portion of the corpus in permanent funds.

**Restricted** Fund balance is restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Summit County Notes to the Financial Statements For the Year Ended December 31, 2022

### **Note 2 – Summary of Significant Accounting Policies (continued)**

**Committed** The Trustees can commit amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

**Assigned** Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year end

*Unassigned* Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

For regulatory purposes, limited disclosure related to fund balance is included in Note 13.

### Note 3 – Budgetary Activity

Budgetary activity for the years ended December 31, 2022 follows:

2022 Budgeted vs. Actual Receipts				
	Budgeted Actual			
Fund Type	Receipts	Receipts	Variance	
General	\$ 969,849	\$ 1,655,588	\$ 685,739	
Special Revenue	2,204,730	2,735,729	530,999	
Total	\$ 3,174,579	\$ 4,391,317	\$1,216,738	

2022 Budgeted vs. Actual Budgetary Basis Disbursements					
	Appropriation	propriation Budgetary			
Fund Type	Authority	Disbursements	Variance		
General	\$ 5,049,124	\$ 3,764,548	\$1,284,576		
Special Revenue	5,643,443	2,249,620	3,393,823		
Total	\$10,692,567	\$ 6,014,168	\$4,678,399		

Summit County
Notes to the Financial Statements
For the Year Ended December 31, 2022

### **Note 4 – Deposits and Investments**

To improve cash management, cash received by the Township is pooled. Monies for all fund are maintained in this pool. The Ohio Revised Code prescribes allowable deposits and investments. A summary of the Township's deposit and investment accounts are as follows:

	2022
Demand deposits	\$6,017,143
Total deposits	6,017,143
STAR Ohio	1,712,726
Total investments	1,712,726
Total deposits and investments	\$7,729,869

The Township does not use a separate payroll clearing account. The expenditures included in the accompanying financial statements reflect net payroll plus all remitted payroll withholdings. At December 31, 2022, the Township did not have any unremitted employee payroll withholdings.

### Deposits

Deposits are insured by the Federal Deposit Insurance Corporation; collateralized by securities specifically pledged by the financial institution to the Township; or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

### **Investments**

Investments in STAR Ohio are not evidenced by securities that exist in physical or book-entry form.

### Note 5 – Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township. The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

Summit County Notes to the Financial Statements For the Year Ended December 31, 2022

### **Note 6 - Risk Management**

### Workers' Compensation

The Township is exposed to various risks of property and casualty losses, and injuries to employees. The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

### Risk Pool Membership

The Township is a member of the Ohio Township Association Risk Management Authority (the Pool). The Pool assumes the risk of loss up to the limits of the Township's policy. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31 (latest information available):

	2021
Cash and investments	\$ 34,880,599
Actuarial liabilities	10,601,444

### **Note 7 - Defined Benefit Pension Plans**

### Ohio Public Employees Retirement System

Most Township employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. Full time police officers contribute to OPERS at the law enforcement rate. All other OPERS members contribute to OPERS at the local rate. Full time police officers and other OPERS members contributed 13% and 10%, respectively, of their gross salaries and the Township contributed an amount equaling 18.1% and 14%, respectively, of participants' gross salaries. The Township has paid all contributions required through December 31, 2022.

Summit County Notes to the Financial Statements For the Year Ended December 31, 2022

### **Note 8 – Postemployment Benefits**

OPERS offers a cost-sharing, multiple-employer defined benefit postemployment plan, which includes multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the Traditional Pension Plan and Combined Plan was 0% during calendar year 2022. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4% during calendar year 2022.

Effective January 1, 2022, OPERS discontinued the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via an HRA allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses.

### Note 9 – Debt

Debt outstanding at December 31, 2022, was as follows:

	<u>Principal</u>	Interest Rate	
Building Improvement Bonds, Series 2021	\$2,797,000	2.45%	

Building Improvement Bonds were issued by the Township to finance the construction of a Safety and Administration Building for the Township. The Bond will be paid in 15 annual installments with a coupon rate of 2.45%. The Debt will be paid from proceeds of selling township property and money from the general fund, Police fund, and Fire fund.

### Amortization

Amortization of the above debt, including interest, is scheduled as follows:

Year Ending	Building
December 31:	Improvement Bonds
2023	259,053
2024	260,538
2025	260,760
2026	259,860
2027	259,862
2028-2032	1,298,979
2033-2035	779,726
Total	\$ 3,378,778

Summit County Notes to the Financial Statements For the Year Ended December 31, 2022

### **Note 10 – Contingent Liabilities**

The Township may be a defendant in lawsuits. Although management cannot presently determine the outcome of any suit, management believes that the resolution of any matter will not materially adversely affect the Township's financial condition.

### Note 11 - Joint Venture

### Northfield Center Township-Macedonia Joint Economic Development District

The Township participates in the Northfield Center Township-Macedonia Joint Economic Development District (the JEDD), which is a statutorily created subdivision of the State. The purpose of the JEDD is to facilitate economic development to create or preserve jobs and employment opportunities and to improve the economic welfare of the people of the State, the Township and the City. The Township and the City shall work together to provide water, sewer, street lighting, roads, sidewalks and other local services to the area. These services are funded by a percentage of income tax revenue. The Board of Directors is comprised of six members three from the Township (the three Township Trustees) and three from the City (the Mayor and two Council members). The Board was responsible for the adoption of an annual budget for the JEDD, estimating revenue and expense of the JEDD and establishing the distribution of income tax revenue. Financial information can be obtained by contacting the Northfield Center Township - Macedonia Joint Economic Development District, 9691 Valley View Road, Macedonia, Ohio 44056.

### **Note 12 - Jointly Governed Organization**

### North Hills Water District

The North Hills Water District (the District) is a jointly governed organization established to provide for the construction and maintenance of water transmission lines to residents of Northfield Center Township and Sagamore Hills Township. The water is provided by the City of Cleveland. The seven member District Board consists of three appointed members of each Township and one member appointed alternately by the Townships. The Board is responsible for exercising control over the District's operations, including budgeting, appropriating and contracting and hiring personnel. All of the District's revenues are derived from property taxes assessed on the property of the Township's residents. Financial information can be obtained by writing to the North Hills Water District, 253 West Aurora Road, Northfield Center, Ohio 44067.

### Note 13 - Fund Balances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitates effective cash planning and control. At year end the balances of these amounts were as follows:

Fund Balances	General		Special Revenue		Total	
Nonspendable:						
<b>Unclaimed Monies</b>	\$	3,062	\$	-	\$	3,062
Outstanding Encumbrances		807,615		138,767		946,382
Total	\$	810,677	\$	138,767	\$	949,444

Summit County Notes to the Financial Statements For the Year Ended December 31, 2022

### **Note 13 – Fund Balances (continued)**

The fund balance of special revenue funds is either restricted or committed. These restricted and committed amounts in the special revenue funds would include the outstanding encumbrances. In the general fund, outstanding encumbrances are considered assigned.

### **Note 14 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June 2021, while the national state of emergency continues. During 2022, the Township received COVID-19 funding. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the Township. The impact on the Township's future operating costs, revenues, and additional recovery from funding, either federal or state, cannot be estimated.



65 East State Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov 800-282-0370

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Northfield Center Township Summit County 8484 Olde Eight Road Northfield, Ohio 44067

#### To the Board of Trustees:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the cash balances, receipts, and disbursements for each governmental fund type and the fiduciary fund type combined total as of and for the years ended December 31, 2023 and 2022 and the related notes to the financial statements of the Northfield Center Township, Summit County, Ohio (the Township) and have issued our report thereon dated May 2, 2025, wherein we noted the Township followed financial reporting provisions Ohio Rev. Code § 117.38 and Ohio Admin. Code 117-2-03(C) permit.

### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Township's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, we do not express an opinion on the effectiveness of the Township's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Township's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Northfield Center Township Summit County Independent Auditor's Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Required By Government Auditing Standards Page 2

### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Township's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

May 2, 2025



### **NORTHFIELD CENTER TOWNSHIP**

### **SUMMIT COUNTY**

### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 5/22/2025

65 East State Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370