



# CARLISLE LOCAL SCHOOL DISTRICT WARREN COUNTY JUNE 30, 2024

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65 East State Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov 800-282-0370

#### INDEPENDENT AUDITOR'S REPORT

Carlisle Local School District Warren County 230 Jamaica Rd Carlisle, Ohio 45005

To the Board of Education:

### Report on the Audit of the Financial Statements

### **Opinions**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Carlisle Local School District, Warren County, Ohio (District), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Carlisle Local School District, Warren County, Ohio as of June 30, 2024, and the respective changes in financial position thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the District's ability to continue as a going concern for a reasonable
  period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Carlisle Local School District Warren County Independent Auditor's Report Page 3

### Supplementary information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 12, 2025, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio March 12, 2025 This page intentionally left blank.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2024 (Unaudited)

The discussion and analysis of the Carlisle Local School District's (the District) financial performance provides an overview and analysis of the District's financial activities for the fiscal year ended June 30, 2024. The intent of this discussion and analysis is to look at the District's financial performance as a whole. Readers should also review our notes to the basic financial statements and the financial statements themselves to enhance their understanding of the District's financial performance.

### **Financial Highlights**

- The assets and deferred outflows of the District exceeded its liabilities and deferred inflows at June 30, 2024 by \$24,640,832. Of this amount, \$32,013,306 represents net investments in capital assets and net position amounts restricted for specific purposes and the deficit balance of \$7,372,474 represents unrestricted net position.
- In total, net position of governmental activities increased by \$364,837, which represents a 1.50 percent increase from 2023.
- General revenues accounted for \$20,531,372 or 79.32 percent of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$5,352,504 or 20.68 percent of total revenues of \$25,883,876.
- The District had \$25,519,039 in expenses related to governmental activities; only \$5,352,504 of these expenses were offset by program specific charges for services and sales, grants or contributions. General revenues (primarily taxes and grants and entitlements) of \$20,531,372 were used to provide for the remainder of these programs.
- The District recognizes two major governmental funds: the General Fund and Bond Retirement Fund. In terms of dollars received and spent, the General Fund is significantly larger than all the other funds of the District combined. The General Fund had \$21,686,008 in revenues and \$20,579,541 in expenditures in fiscal year 2024.

### **Using this Annual Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are presented following the requirements of GASB Statement No. 34, and are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

This discussion and analysis are intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: the government-wide financial statements, fund financial statements and notes to the basic financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2024 (Unaudited)

### Reporting the District as a Whole

### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to private-sector business. The Statement of Net Position and Statement of Activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

The Statement of Net Position presents information on all of the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases and decreases in net position are important because they serve as a useful indicator of whether the financial position of the District as a whole is improving or deteriorating. The cause of this change may be the result of several factors, some financial and some not. Nonfinancial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required but unfunded educational programs, and other factors. Ultimately, the District's goal is to provide services to our students, not to generate profits as commercial entities do.

The Statement of Activities presents information showing how the District's net position changed during the recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

In both of the government-wide financial statements, the District activities are shown as governmental activities. All of the District's programs and services are reported here including instructional services, support services and operation of non-instructional services. These services are funded primarily by taxes, tuition and fees, and intergovernmental revenues including federal and state grants and other shared revenues.

### Reporting the District's Most Significant Funds

### **Fund Financial Statements**

Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental funds are the General Fund and Bond Retirement Fund.

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District are governmental funds.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2024 (Unaudited)

### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term requirements. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2024 (Unaudited)

### **Government-Wide Financial Analysis**

Recall that the Statement of Net Position provides the perspective of the District as a whole, showing assets, liabilities, and the difference between them (net position). Table 1 provides a summary of the District's net position for fiscal year 2024 compared to fiscal year 2023:

Table 1

Net Position at Year End

	Governmental Activities			
	2024	2023 Change		
Assets:				
Current and Other Assets	\$ 23,294,024	\$ 21,593,881	\$ 1,700,143	
Net OPEB Asset	1,242,645	1,663,385	(420,740)	
Capital Assets, Net	50,248,856	51,090,179	(841,323)	
Total Assets	74,785,525	74,347,445	438,080	
<b>Deferred Outflows of Resources:</b>				
Pension	3,663,318	4,497,814	(834,496)	
OPEB	899,749	625,059	274,690	
Total Deferred Outflows of Resources	4,563,067	5,122,873	(559,806)	
Liabilities:				
Current and Other Liabilities	2,839,582	3,461,473	(621,891)	
Long-Term Liabilities:				
Due Within One Year	381,308	361,071	20,237	
Due in More than One Year:				
Net Pension Liability	17,995,133	18,378,126	(382,993)	
Net OPEB Liability	1,300,454	1,090,475	209,979	
Other Amounts	21,406,431	21,572,866	(166,435)	
Total Liabilities	43,922,908	44,864,011	(941,103)	
<b>Deferred Inflows of Resources:</b>				
Property Taxes	7,183,411	5,482,387	1,701,024	
Pension	1,406,766	2,104,349	(697,583)	
OPEB	2,194,675	2,743,576	(548,901)	
Total Deferred Inflows of Resources	10,784,852	10,330,312	454,540	
Net Position:				
Net Investment in Capital Assets	29,834,845	30,428,780	(593,935)	
Restricted	2,178,461	2,710,314	(531,853)	
Unrestricted	(7,372,474)	(8,863,099)	1,490,625	
Total Net Position	\$24,640,832	\$24,275,995	\$364,837	

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2024 (Unaudited)

The net pension liability (NPL) and net other postemployment benefits liability (OPEB) are the largest single liabilities reported by the District at June 30, 2024 and are reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27" and GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB Statement No. 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB Statements No. 68 and No. 75 takes an earnings approach to pension/OPEB accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the District's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2024 (Unaudited)

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the Statement of Net Position.

In accordance with GASB 68 and GASB 75, the District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

Current and other assets increased \$1,700,143 in fiscal year 2024, due primarily to an increase in cash and cash equivalents and property tax receivable.

Current (other) liabilities decreased \$621,891 or 17.97 percent. This decrease is primarily due to the decrease in accrued wages and benefits payable and intergovernmental payable.

Long-term liabilities decreased \$319,212 or 0.77 percent due to decreases in net pension liability (See Note 11) and bonds payable.

The District's net investment in capital assets is \$29,834,845. The District used these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to pay these liabilities.

The District's smallest portion of net position is unrestricted, and carries a deficit balance of \$7,372,474. Unrestricted net position represents resources that may be used to meet the District's ongoing obligations to its students and creditors.

The remaining balance of \$2,178,461 is restricted assets. The restricted net position is subject to external restrictions on how they may be used.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2024 (Unaudited)

Table 2 shows the changes in net position for fiscal year 2024 and provides a comparison to fiscal year 2023.

Table 2 **Changes in Net Position** 

	Governmental Activities			
	2024	2023	Change	
Revenues:			_	
Program Revenues:				
Charges for Services and Sales	\$1,132,263	\$1,203,999	(\$71,736)	
Operating Grants and Contributions	4,181,341	3,581,956	599,385	
Capital Grants and Contributions	38,900	100,300	(61,400)	
General Revenues:				
Property Taxes	6,221,178	6,589,352	(368,174)	
Income Taxes	3,473,884	3,509,573	(35,689)	
Unrestricted Grants and Entitlements	9,510,510	8,557,418	953,092	
Payment in Lieu of Taxes	1,039,453	1,078,666	(39,213)	
Investment Earnings	196,074	37,959	158,115	
Miscellaneous	90,273	67,597	22,676	
Total Revenues	25,883,876	24,726,820	1,157,056	

(Continued)

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2024 (Unaudited)

Table 2

Changes in Net Position (Continued)

	<b>Governmental Activities</b>			
Expenses:				
Instruction:				
Regular	\$10,606,251	\$9,802,431	\$803,820	
Special	4,386,929	3,788,750	598,179	
Vocational	145,800	133,437	12,363	
Student Intervention Services	110,575	83,891	26,684	
Other	49,270	46,517	2,753	
Support Services:				
Pupils	1,757,757	1,409,408	348,349	
Instructional Staff	238,970	735,389	(496,419)	
Board of Education	45,015	42,279	2,736	
Administration	1,135,426	1,377,020	(241,594)	
Fiscal	721,044	1,056,162	(335,118)	
Business	31,592	29,387	2,205	
Operation and Maintenance of Plant	2,061,113	1,383,786	677,327	
Pupil Transportation	1,420,886	1,578,348	(157,462)	
Central	56,659	102,804	(46,145)	
Operation of Non-Instructional Services:				
Food Services	909,510	858,936	50,574	
Extracurricular Activities	1,044,265	1,043,116	1,149	
Interest and Fiscal Charges	797,977	806,128	(8,151)	
Total Expenses	25,519,039	24,277,789	1,241,250	
Change in Net Position	364,837	449,031	(84,194)	
Net Position at Beginning of Year	24,275,995	23,826,964	449,031	
Net Position at End of Year	\$24,640,832	\$24,275,995	\$364,837	

The most significant program expenses for the District are Regular Instruction, Special Instruction, Operation and Maintenance of Plant, Pupils, Pupil Transportation, and Administration. These programs account for 83.74 percent of the total governmental activities. Regular Instruction, which accounts for 41.56 percent of the total, represents costs associated with providing general educational services. Special Instruction, which represents 17.19 percent of the total, represents costs associated with providing educational services for handicapped, disadvantaged and other special needs students. Operation and Maintenance of Plant, which represents 8.08 percent of the total, represents costs associated with operating and maintaining the District's facilities. Pupils, which represents 6.89 percent of the total cost, represents costs associated with activities designed to assess and improve the well-being of pupils and supplement the teaching process. Pupil Transportation, which represents 5.57 percent of the total, represents costs associated with providing transportation services for students between home and school and to school activities. Administration, which represents 4.45 percent of the total, represents costs associated with the overall administrative responsibility for each building and the School District as a whole.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2024 (Unaudited)

The majority of the funding for the most significant programs indicated above is from property taxes, income taxes, operating grants and contributions, grants and entitlements not restricted for specific programs. Property taxes, income taxes, operating grants and contributions and grants and entitlements not restricted for specific programs accounts for 90.35 percent of total revenues.

As noted previously, the net position for governmental activities increased \$364,837, or 1.50 percent. This is a change from last year when net position increased \$449,031 or 1.88 percent. Total revenues increased \$1,157,056 or 4.68 percent over the last year and expenses increased \$1,241,250 or 5.11 percent over last year.

The District had program revenue increases of \$466,249 and an increase in general revenues of \$690,807. The increase in program revenues is due to more operating grants and contributions and the increase in general revenues is due to an increase in unrestricted grants and entitlements.

The total expenses for governmental activities increased in several program expense categories. The most significant increases were in Regular Instruction and Special Instruction. The \$1.2 million increase in expenditures, is mainly the result of the effect on expenses of the increase in net pension liabilities.

### **Governmental Activities**

Over the past fiscal year, the District has experienced an increase in financial condition. The District is heavily dependent on property and income taxes and intergovernmental revenue and, like most Ohio schools, is hampered by a lack of General Fund revenue growth. Property and income taxes made up 37.46 percent and intergovernmental revenue made up 53.05 percent of the total revenue for the governmental activities in fiscal year 2024.

The Ohio Legislature passed H.B. 920 (1976) and changed the way property taxes function in the State. The overall revenue generated by a levy will not increase solely as a result of inflation. As an example, the District would receive from a home valued at \$100,000 and taxed at 1.0 mill, \$35.00 annually. If three years later the home were reappraised and the value increased to \$200,000 (and this increase in value is comparable to other property owners) the effective tax rate would become 0.5 mill and the District would still receive \$35.00 annually. Therefore, the District must regularly return to the voters to maintain a constant level of service.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2024 (Unaudited)

The District's 2.0 mill Permanent Improvement Levy is an important piece of the financial picture. It funds not only facility maintenance and upkeep issues but also provides the bulk of the District's technology needs and a large percentage of the State's set-aside requirements for capital improvements.

The District's 5.9 mill Emergency Operation Levy passed in May 2013 and began collection in January 2014. This levy has provided operating funds for the District to maintain its current level of services and to forecast solvency into the future.

The District's 6.2 mill School Improvement Levy passed in May 2018 and began collection in January 2019. This levy provides the District's local share of the school construction costs and the cost of other improvements to school facilities.

The District's intergovernmental revenue consists of school foundation basic allowance, homestead and rollback property tax allocation, and federal and state grants. During fiscal year 2024, the District received \$10,170,917 through the State's foundation program, which represents 39.29 percent of the total revenue for the governmental activities. The District relies heavily on this state funding to operate at the current levels of service.

Instruction accounts for 59.95 percent of governmental activities program expenses. Support services expenses make up 29.27 percent of governmental activities expenses. The Statement of Activities shows the cost of program services and charges for services and grants offsetting those services.

Table 3 shows, for governmental activities, the total cost of services and the net cost of services for fiscal year 2024 compared with fiscal year 2023. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Program Expenses:

Support Services

Total Expenses

Extracurricular Activities

Interest and Fiscal Charges

Instruction

Table 3 **Net Cost of Governmental Activities** Total Cost Net Cost Total Cost Net Cost of Services of Services of Services of Services 2024 2024 2023 2023 \$15,298,825 \$12,452,631 \$13,855,026 \$11,424,829 7,468,462 6,063,291 7,714,583 6,516,039 Operation of Non-Instructional Services 909,510 28,926 858,936 (46,311)1,044,265 823,710 1,043,116 690,849 797,977 797,977 806,128 806,128

\$20,166,535

\$24,277,789

\$19,391,534

\$25,519,039

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2024 (Unaudited)

### The District's Funds

The District's governmental funds are accounted for using the modified accrual basis of accounting. (See Note 2 for discussion of significant accounting policies). All governmental funds had total revenues of \$25,924,591 and expenditures of \$25,263,557.

Total governmental funds fund balance increased \$661,034 or 5.27 percent. The increase in fund balance for the year was most significant in the General Fund, which is mainly the result of an increase in intergovernmental revenues for the fiscal year.

### **Budget Highlights - General Fund**

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a cash basis for receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2024, the District amended its General Fund budget one time. The District uses a modified site-based budget technique that is designed to control site budgets while providing building administrators and supervisors' flexibility for site management.

The District prepares and monitors a detailed cashflow plan for the General Fund. Actual cashflow is compared to monthly and year-to-date estimates, and a monthly report is prepared for top management and the Board of Education.

For the General Fund, the final budget basis revenue was \$21,014,627 representing no change from the original budget estimate of revenue. For the General Fund, the final budget basis expenditures were \$22,855,597 representing an increase of \$40,745 from the original budget estimate of expenditures of \$22,814,852.

### **Capital Assets and Debt Administration**

### **Capital Assets**

At the end of fiscal year 2024, the District had \$62,973,378 invested in capital assets, of which all was in governmental activities. That total carries an accumulated depreciation of \$12,724,522. Table 4 shows fiscal year 2024 balances compared to fiscal year 2023.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2024 (Unaudited)

Table 4
Capital Assets & Accumulated Depreciation at Year End
Covernmental Activities

	Government	al Activities
	2024	2023
Nondepreciable Capital Assets:		
Land	\$325,000	\$325,000
Construction in Progress	46,932	0
Depreciable Capital Assets:		
Land Improvements	1,799,790	1,755,947
Buildings and Improvements	55,205,282	55,205,282
Furniture, Fixtures and Equipment	2,992,416	2,974,048
Vehicles	2,603,958	2,353,878
Total Capital Assets	62,973,378	62,614,155
Less Accumulated Depreciation:		
Land Improvements	193,758	158,840
Buildings and Improvements	7,895,293	6,887,988
Furniture, Fixtures and Equipment	2,774,752	2,702,225
Vehicles	1,860,719	1,774,923
Total Accumulated Depreciation	12,724,522	11,523,976
Capital Assets, Net	\$50,248,856	\$51,090,179
		-

More detailed information pertaining to the District's capital asset activity can be found in Note 9 of the notes to the basic financial statements.

### **Debt Administration**

At June 30, 2024, the District had \$19.25 million in general obligation debt outstanding with \$220,000 due within one year. Table 5 summarizes the bonds outstanding for fiscal year 2024.

Table 5 **Outstanding Debt, Governmental Activities at Year End** 

Purpose	2024	2023
2019 General Obligation Bonds	\$19,255,000	\$19,465,000
Total	\$19,255,000	\$19,465,000

Detailed information pertaining to the District's long-term debt activity can be found in Note 14 to the basic financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2024 (Unaudited)

#### **Current Issues**

Property tax collections have increased due to the new emergency operating levy. The housing sector has picked up in Carlisle due to the passage of a bond issue to build new school facilities. Property tax revenue will be increasing with new construction. New construction in Carlisle's housing subdivisions has picked up. The valuation of the district property values will be increasing with the next triannual update by the Warren County Auditor.

The District passed the renewal of the Emergency Levy in May of 2023. The Emergency Levy will not be on the ballot again for renewal until 2028.

Management has continued to be conservative in its fiscal spending. Multiple positions have been eliminated and other changes have been made in operations to gain efficiency and reduce spending. The district is learning to manage.

The District is at the 20 mill floor. This means that when the County would perform its tri-annual reappraisal the District would usually see an increase in property tax revenue. In the most recent triennial property valuation conducted by the Warren County Auditor, the property values in the Carlisle Local School District increased on the average of 25%. Property values are up, and new construction in select subdivisions are up. Warren County will perform its triannual update in 2024.

### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it received. If you have any questions about this report or need additional information, contact Dan Bassler, Treasurer of Carlisle Local School Board of Education, 230 Jamaica Road, Carlisle, Ohio 45005.

Statement of Net Position June 30, 2024

Assers:         Equity in Pooled Cash and Cash Equivalents         \$14,526,91           Property Taxes Receivable         7,535,305           Income Taxes Receivable         1,223,234           Intergovernmental Receivable         8,573           Not OPEB Asset         1,242,645           Nondepreciable Capital Assets         371,932           Depreciable Capital Assets, Net         49,876,924           Total Assets         74,785,525           Deferred Outflows of Resources		Governmental Activities
Property Taxes Receivable         7,335,305           Income Taxes Receivable         1,232,34           Intergovernmental Receivable         8,573           Net OPEB Asset         1,242,645           Nondepreciable Capital Assets         371,932           Depreciable Capital Assets, Net         49,876,924           Total Assets         74,785,525           Deferred Outflows of Resources         3,663,18           Pension         3,663,18           OPEB         899,749           Total Deferred Outflows of Resources         4,563,067           Liabilities:         33,853           Accrued Wages and Benefits         2,299,797           Contracts Payable         33,853           Accrued Wages and Benefits         2,299,797           Contracts Payable         361,868           Matured Compensated Absences Payable         361,868           Matured Compensated Absences Payable         33,813           Long-Term Liabilities         381,308           Due with More Than One Year         381,308           Due in More Than One Year         381,308           Net OPEB Liability         1,300,454           Other Amounts Due in More Than One Year         21,406,431           Total Liabilities         43,9	Assets:	
Income Taxes Receivable         1,223,234           Intergovermental Receivable         8,575           Net OPEB Asset         1,242,645           Nond oppreciable Capital Assets         49,876,924           Depreciable Capital Assets, Net         49,876,924           Poper Developer Capital Assets, Net         49,876,924           Pension         3,663,318           OPEB         3,663,318           OPEB         899,749           Inabilities         29,979           Accounts Payable         33,853           Accounts Payable         52,588           Intergovernmental Payable         53,863           Matured Compensated Absences Payable         36,868           Accrued Interest Payable         63,304           Long-Term Liabilities         381,368           Due in More Than One Year         381,368           Net OPEB Liability         17,995,133           Net OPEB Liability         17,995,133           Net OPEB Liability         17,995,133           Net OPEB Liability         17,995,134           Other Amounts Due in More Than One Year         21,406,431           Pension         43,922,908           Peferred Inflows of Resources         7,183,411           Pension </td <td></td> <td>\$14,526,912</td>		\$14,526,912
Intergovernmental Receivable         8,573           Net OPEB Asset         1,42,645           Kondepreciable Capital Assets         371,932           Depreciable Capital Assets, Net         49,876,924           Total Assets         74,785,525           Deferred Outflows of Resources:         899,749           Pension         3,663,318           OPEB         899,749           Total Deferred Outflows of Resources         4,563,067           Liabilities:         33,853           Accoruct Wages and Benefits         2,299,797           Contracts Payable         36,1868           Intergovernmental Payable         52,588           Intergovernmental Payable         63,04           Long-Term Liabilities:         28,172           Accrued Magness and Sheneits         28,172           Accrued Interest Payable         63,304           Long-Term Liabilities:         100,004           Due within One Year         381,308           Net Pension Liability         1,300,454           Other Amounts Due in More Than One Year         21,406,431           Total Liabilities         43,922,908           Deferred Inflows of Resources         7,183,411           Pension         1,406,766	Property Taxes Receivable	7,535,305
Net OPEB Asset         1,242,645           Nondepreciable Capital Assets         371,932           Depreciable Capital Assets, Net         49,876,924           Total Assets         74,785,525           Deferred Outflows of Resources         ***           Pension         3,663,318           OPEB         899,749           Total Deferred Outflows of Resources         4,563,067           Liabilities         ***           Accounts Payable         33,853           Accounts Payable         361,868           Matured Compensated Absences Payable         28,172           Acerued Interest Payable         63,304           Long-Term Liabilities         28,172           Acerued Interest Payable         51,868           Matured Compensated Absences Payable         31,808           Acerued Interest Payable         15,968           Merital More Year         17,995,133           Net Persion Liabilities         17,995,133           Net OPEB Liability         13,004,54           Other Amounts Due in More Than One Year         21,406,431           Total Liabilities         21,406,431           Perferred Inflows of Resources         7,183,411           Pension         1,406,766 <t< td=""><td>Income Taxes Receivable</td><td>1,223,234</td></t<>	Income Taxes Receivable	1,223,234
Nondepreciable Capital Assets         371,932           Depreciable Capital Assets, Net         49,876,924           Total Assets         7,785,525           Pension         3,663,318           OPEB         899,749           Total Deferred Outflows of Resources         4,563,067           Liabilities:         33,853           Accounts Payable         33,853           Accound Wages and Benefits         2,299,979           Contracts Payable         361,868           Matured Compensated Absences Payable         361,868           Intergovernmental Payable         63,304           Long-Term Liabilities:         28,172           Due within One Year         381,308           Due within One Year         381,308           Net Pension Liability         17,995,133           Net OPEB Liability         1,300,454           Other Amounts Due in More Than One Year         21,406,431           Total Liabilities         43,922,908           Petered Inflows of Resources         7,183,411           Pension         1,406,766           OPEB         2,194,675           Total Deferred Inflows of Resources         10,784,852           Petered Inflows of Resources         29,834,854           <	Intergovernmental Receivable	8,573
Depreciable Capital Assets         74,785,525           Peterrel Outflows of Resources         74,785,525           Pension         3,663,18           OPEB         899,749           Total Deferred Outflows of Resources         4,563,067           Liabitities:         3,863,388           Accounts Payable         33,853           Accounts Payable         52,878           Intergovernmental Payable         361,868           Matured Compensated Absences Payable         381,308           Accrued Interest Payable         63,304           Long-Term Liabilities:         381,308           Due in More Than One Year         381,308           Net Pension Liability         17,995,133           Net OPEB Liabilities         13,00,454           Other Amounts Due in More Than One Year         21,406,431           Total Liabilities         21,406,431           Total Liabilities         7,183,411           Persperty Taxes         7,183,411           Pension         1,406,766           OPEB         2,194,676           OPEB         10,784,852           Total Deferred Inflows of Resources         10,784,852           Ver Position:         29,834,845           Delt Description	Net OPEB Asset	1,242,645
Total Assets         74,785,525           Deferred Outflows of Resources         3,663,318           OPEB         899,749           Total Deferred Outflows of Resources         4,563,067           Liabilities:         33,853           Accounts Payable         33,853           Accrued Wages and Benefits         2,299,797           Contracts Payable         361,868           Matured Compensated Absences Payable         361,868           Matured Compensated Absences Payable         63,304           Long-Term Liabilities:         28,172           Due within One Year         381,308           Due in More Than One Year:         17,995,133           Net OPEB Liability         13,00454           Other Amounts Due in More Than One Year         21,406,431           Total Liabilities         43,922,908           Deferred Inflows of Resources:         7,183,411           Pension         1,406,766           OPEB         2,194,675           Total Deferred Inflows of Resources         1,0784,852           Net Position:         29,834,845           Restricted for:         29,834,845           Capital Projects         340,451           Debt Service         163,388           Unrestr	Nondepreciable Capital Assets	371,932
Deferred Outflows of Resources:         3,663,318           Pension         3,663,318           OPEB         899,749           Total Deferred Outflows of Resources         4,563,067           Liabilities:         33,853           Accounts Payable         33,853           Accrued Wages and Benefits         2,299,797           Contracts Payable         361,868           Matured Compensated Absences Payable         361,868           Matured Compensated Absences Payable         63,304           Long-Term Liabilities:         28,172           Due within One Year         381,308           Due in More Than One Year:         17,995,133           Net Dension Liability         13,0454           Other Amounts Due in More Than One Year         21,406,431           Total Liabilities         43,922,908           Deferred Inflows of Resources:         7,183,411           Pension         1,406,766           OPEB         2,194,675           Total Deferred Inflows of Resources         10,784,852           Net Position:         29,834,845           Restricted for:         29,834,845           Cupical Projects         340,451           Debt Service         1,674,622           Other Pu	Depreciable Capital Assets, Net	49,876,924
Pension         3,663,318           OPEB         899,749           Iotal Deferred Outflows of Resources         4,563,067           Liabilities:         33,853           Accorued Wages and Benefits         2,299,797           Contracts Payable         361,868           Matured Compensated Absences Payable         361,868           Matured Lompensated Absences Payable         63,304           Long-Term Liabilities:         381,008           Due within One Year         381,008           Due in More Than One Year:         17,995,133           Net OPEB Liability         13,00,454           Other Amounts Due in More Than One Year         21,406,431           Total Liabilities         43,922,908           Deferred Inflows of Resources         7,183,411           Pension         2,046,65           OPEB         2,104,665           Total Deferred Inflows of Resources         10,784,852           Net Position:         29,834,845           Restricted for:         29,834,845           Capital Projects         340,451           Debt Service         340,451           Debt Service         163,388           Unrestricted         (7,372,474)           Total Net Position	Total Assets	74,785,525
OPEB         899,749           Total Deferred Outflows of Resources         4,563,067           Liabilities:         33,853           Accounts Payable         33,853           Accrued Wages and Benefits         2,299,797           Contracts Payable         361,868           Matured Compensated Absences Payable         28,172           Accrued Interest Payable         63,304           Long-Term Liabilities:         381,308           Due within One Year         381,308           Due in More Than One Year:         17,995,133           Net OPEB Liability         13,004,545           Other Amounts Due in More Than One Year         21,406,431           Total Liabilities         31,22,908           Deferred Inflows of Resources:         7,183,411           Property Taxes         7,183,411           Pension         1,406,766           OPEB         2,194,675           Total Deferred Inflows of Resources         10,784,852           Per Position:         29,834,845           Restricted for:         29,834,845           Capital Projects         340,451           Debt Service         16,74,622           Other Purposes         163,388           Unrestricted         (7,	Deferred Outflows of Resources:	
Liabilities:         4,563,067           Liabilities:         33,853           Accorner Payable         33,853           Accuract Payable         52,588           Intergovernmental Payable         361,868           Matured Compensated Absences Payable         28,172           Accrued Interest Payable         63,304           Long-Term Liabilities:         381,308           Due within One Year         381,308           Due in More Than One Year:         17,995,133           Net Pension Liability         13,304,544           Other Amounts Due in More Than One Year         21,406,431           Total Liabilities         43,922,908           Deferred Inflows of Resources:         7,183,411           Pension         1,406,766           OPEB         2,194,675           Total Deferred Inflows of Resources         10,784,852           Net Position:         29,834,845           Restricted for:         29,834,845           Capital Projects         340,451           Debt Service         1,674,622           Other Purposes         163,388           Unrestricted         7,372,474           Total Net Position         \$24,640,832	Pension	3,663,318
Liabilities:         33,853           Accounts Payable         33,853           Accrued Wages and Benefits         2,299,797           Contracts Payable         361,868           Matured Compensated Absences Payable         28,172           Accrued Interest Payable         63,304           Long-Term Liabilities:         381,308           Due within One Year         381,308           Due in More Than One Year:         17,995,133           Net Pension Liability         13,00,454           Other Amounts Due in More Than One Year         21,406,431           Total Liabilities         43,922,908           Deferred Inflows of Resources:         7,183,411           Pension         1,406,766           OPEB         2,194,675           Total Deferred Inflows of Resources         10,784,852           Net Position:         29,834,845           Restricted for:         340,451           Capital Projects         340,451           Debt Service         1,674,622           Other Purposes         163,388           Unrestricted         (7,372,474)           Total Net Position         \$24,640,832	OPEB	899,749
Accounts Payable         33,853           Accrued Wages and Benefits         2,299,797           Contracts Payable         361,868           Intergovernmental Payable         361,868           Matured Compensated Absences Payable         28,172           Accrued Interest Payable         63,304           Long-Term Liabilities:         81,308           Due within One Year         381,308           Due in More Than One Year:         17,995,133           Net Pension Liability         17,995,133           Net OPEB Liability         13,00,454           Other Amounts Due in More Than One Year         21,406,431           Total Liabilities         43,922,908           Deferred Inflows of Resources:           Property Taxes         7,183,411           Pension         1,406,766           OPEB         2,194,675           Total Deferred Inflows of Resources         10,784,852           Net Position:         29,834,845           Restricted for:         29,834,845           Capital Projects         340,451           Debt Service         1,674,622           Other Purposes         163,388           Unrestricted         (7,372,474)           Total Net Position	Total Deferred Outflows of Resources	4,563,067
Accrued Wages and Benefits         2,299,797           Contracts Payable         32,588           Intergovernmental Payable         361,868           Matured Compensated Absences Payable         28,172           Accrued Interest Payable         63,304           Long-Term Liabilities:         381,308           Due within One Year         381,308           Due in More Than One Year:         17,995,133           Net Pension Liability         1,300,454           Other Amounts Due in More Than One Year         21,406,431           Total Liabilities         43,922,908           Deferred Inflows of Resources:         7,183,411           Pension         1,406,766           OPEB         2,194,675           Total Deferred Inflows of Resources         10,784,852           Net Position:         29,834,845           Restricted for:         29,834,845           Capital Projects         340,451           Debt Service         1,674,622           Other Purposes         163,388           Unrestricted         (7,372,474)           Total Net Position         \$24,640,832	Liabilities:	
Contracts Payable         52,588           Intergovernmental Payable         361,868           Matured Compensated Absences Payable         28,172           Accrued Interest Payable         63,304           Long-Term Liabilities:         381,308           Due within One Year         381,308           Due in More Than One Year:         17,995,133           Net OPEB Liability         13,00,454           Other Amounts Due in More Than One Year         21,406,431           Total Liabilities         43,922,908           Deferred Inflows of Resources:           Property Taxes         7,183,411           Pension         1,406,766           OPEB         2,194,675           Total Deferred Inflows of Resources         10,784,852           Net Position:         29,834,845           Restricted for:         Capital Projects         340,451           Capital Projects         340,451           Debt Service         1,674,622           Other Purposes         163,388           Unrestricted         (7,372,474)           Total Net Position         \$24,640,832	Accounts Payable	33,853
Intergovernmental Payable         361,868           Matured Compensated Absences Payable         28,172           Accrued Interest Payable         63,304           Long-Term Liabilities:         381,308           Due within One Year         381,308           Due in More Than One Year:         **** Net Pension Liability         17,995,133           Net OPEB Liability         1,300,454           Other Amounts Due in More Than One Year         21,406,431           Total Liabilities         43,922,908           Deferred Inflows of Resources:         ***           Property Taxes         7,183,411           Pension         1,406,766           OPEB         2,194,675           Total Deferred Inflows of Resources         10,784,852           Net Investment in Capital Assets         29,834,845           Restricted for:         ***           Capital Projects         340,451           Debt Service         1,674,622           Other Purposes         163,388           Unrestricted         (7,372,474)           Total Net Position         \$24,640,832	Accrued Wages and Benefits	2,299,797
Matured Compensated Absences Payable         28,172           Accrued Interest Payable         63,304           Long-Term Liabilities:         381,308           Due within One Year         381,308           Due in More Than One Year:         17,995,133           Net Pension Liability         1,300,454           Other Amounts Due in More Than One Year         21,406,431           Total Liabilities         43,922,908           Deferred Inflows of Resources:         7,183,411           Pension         1,406,766           OPEB         2,194,675           Total Deferred Inflows of Resources         10,784,852           Net Position:         29,834,845           Restricted for:         2           Capital Projects         340,451           Debt Service         1,674,622           Other Purposes         163,388           Unrestricted         (7,372,474)           Total Net Position         \$24,640,832	Contracts Payable	52,588
Accrued Interest Payable       63,304         Long-Term Liabilities:       381,308         Due within One Year       381,308         Due in More Than One Year:       17,995,133         Net Pension Liability       1,300,454         Other Amounts Due in More Than One Year       21,406,431         Total Liabilities       43,922,908         Deferred Inflows of Resources:       ***         Property Taxes       7,183,411         Pension       1,406,766         OPEB       2,194,675         Total Deferred Inflows of Resources       10,784,852         Net Position:       ***         Net Investment in Capital Assets       29,834,845         Restricted for:       ***         Capital Projects       340,451         Debt Service       1,674,622         Other Purposes       163,388         Unrestricted       (7,372,474)         Total Net Position       \$24,640,832	Intergovernmental Payable	361,868
Long-Term Liabilities:         Due within One Year       381,308         Due in More Than One Year:       17,995,133         Net Pension Liability       13,300,454         Other Amounts Due in More Than One Year       21,406,431         Total Liabilities       43,922,908         Deferred Inflows of Resources:       ***         Property Taxes       7,183,411         Pension       1,406,766         OPEB       2,194,675         Total Deferred Inflows of Resources       10,784,852         Net Position:       ***         Net Investment in Capital Assets       29,834,845         Restricted for:       ***         Capital Projects       340,451         Debt Service       1,674,622         Other Purposes       163,388         Unrestricted       (7,372,474)         Total Net Position       \$24,640,832	Matured Compensated Absences Payable	28,172
Due within One Year       381,308         Due in More Than One Year:       17,995,133         Net Pension Liability       1,300,454         Other Amounts Due in More Than One Year       21,406,431         Total Liabilities       43,922,908         Deferred Inflows of Resources:       7,183,411         Pension       1,406,766         OPEB       2,194,675         Total Deferred Inflows of Resources       10,784,852         Net Position:       29,834,845         Restricted for:       29,834,845         Restricted for:       340,451         Debt Service       1,674,622         Other Purposes       163,388         Unrestricted       (7,372,474)         Total Net Position       \$24,640,832	•	63,304
Due in More Than One Year:         Net Pension Liability       17,995,133         Net OPEB Liability       1,300,454         Other Amounts Due in More Than One Year       21,406,431         Total Liabilities       43,922,908         Deferred Inflows of Resources:         Property Taxes       7,183,411         Pension       1,406,766         OPEB       2,194,675         Total Deferred Inflows of Resources       10,784,852         Net Position:         Net Investment in Capital Assets       29,834,845         Restricted for:       340,451         Debt Service       1,674,622         Other Purposes       163,388         Unrestricted       (7,372,474)         Total Net Position       \$24,640,832		
Net Pension Liability       17,995,133         Net OPEB Liability       1,300,454         Other Amounts Due in More Than One Year       21,406,431         Total Liabilities       43,922,908         Deferred Inflows of Resources:       ***         Property Taxes       7,183,411         Pension       1,406,766         OPEB       2,194,675         Total Deferred Inflows of Resources       10,784,852         Net Position:       ***         Net Investment in Capital Assets       29,834,845         Restricted for:       ***         Capital Projects       340,451         Debt Service       1,674,622         Other Purposes       163,388         Unrestricted       (7,372,474)         Total Net Position       \$24,640,832		381,308
Net OPEB Liability       1,300,454         Other Amounts Due in More Than One Year       21,406,431         Total Liabilities       43,922,908         Deferred Inflows of Resources:       ***         Property Taxes       7,183,411         Pension       1,406,766         OPEB       2,194,675         Total Deferred Inflows of Resources       10,784,852         Net Investment in Capital Assets       29,834,845         Restricted for:       2         Capital Projects       340,451         Debt Service       1,674,622         Other Purposes       163,388         Unrestricted       (7,372,474)         Total Net Position       \$24,640,832		
Other Amounts Due in More Than One Year         21,406,431           Total Liabilities         43,922,908           Deferred Inflows of Resources:           Property Taxes         7,183,411           Pension         1,406,766           OPEB         2,194,675           Total Deferred Inflows of Resources         10,784,852           Net Position:         29,834,845           Restricted for:         20,834,845           Capital Projects         340,451           Debt Service         1,674,622           Other Purposes         163,388           Unrestricted         (7,372,474)           Total Net Position         \$24,640,832	·	
Deferred Inflows of Resources:         7,183,411           Pension         1,406,766           OPEB         2,194,675           Total Deferred Inflows of Resources         10,784,852           Net Investment in Capital Assets         29,834,845           Restricted for:         20,643,835           Capital Projects         340,451           Debt Service         1,674,622           Other Purposes         163,388           Unrestricted         (7,372,474)           Total Net Position         \$24,640,832	•	
Deferred Inflows of Resources:           Property Taxes         7,183,411           Pension         1,406,766           OPEB         2,194,675           Total Deferred Inflows of Resources         10,784,852           Net Position:         29,834,845           Restricted for:         340,451           Debt Service         1,674,622           Other Purposes         163,388           Unrestricted         (7,372,474)           Total Net Position         \$24,640,832	Other Amounts Due in More Than One Year	21,406,431
Property Taxes       7,183,411         Pension       1,406,766         OPEB       2,194,675         Total Deferred Inflows of Resources         Net Position:         Net Investment in Capital Assets       29,834,845         Restricted for:         Capital Projects       340,451         Debt Service       1,674,622         Other Purposes       163,388         Unrestricted       (7,372,474)         Total Net Position       \$24,640,832	Total Liabilities	43,922,908
Pension       1,406,766         OPEB       2,194,675         Total Deferred Inflows of Resources       10,784,852         Net Position:       29,834,845         Net Investment in Capital Assets       29,834,845         Restricted for:       340,451         Debt Service       1,674,622         Other Purposes       163,388         Unrestricted       (7,372,474)         Total Net Position       \$24,640,832	<u>Deferred Inflows of Resources:</u>	
OPEB         2,194,675           Total Deferred Inflows of Resources         10,784,852           Net Position:         29,834,845           Net Investment in Capital Assets         29,834,845           Restricted for:         340,451           Debt Service         1,674,622           Other Purposes         163,388           Unrestricted         (7,372,474)           Total Net Position         \$24,640,832	- ·	
Total Deferred Inflows of Resources       10,784,852         Net Position:		
Net Position:         Net Investment in Capital Assets       29,834,845         Restricted for:       340,451         Capital Projects       1,674,622         Other Purposes       163,388         Unrestricted       (7,372,474)         Total Net Position       \$24,640,832	OPEB	2,194,675
Net Investment in Capital Assets       29,834,845         Restricted for:       340,451         Capital Projects       340,451         Debt Service       1,674,622         Other Purposes       163,388         Unrestricted       (7,372,474)         Total Net Position       \$24,640,832	Total Deferred Inflows of Resources	10,784,852
Net Investment in Capital Assets       29,834,845         Restricted for:       340,451         Capital Projects       340,451         Debt Service       1,674,622         Other Purposes       163,388         Unrestricted       (7,372,474)         Total Net Position       \$24,640,832	Net Position:	
Capital Projects       340,451         Debt Service       1,674,622         Other Purposes       163,388         Unrestricted       (7,372,474)         Total Net Position       \$24,640,832		29,834,845
Debt Service       1,674,622         Other Purposes       163,388         Unrestricted       (7,372,474)         Total Net Position       \$24,640,832	•	
Other Purposes       163,388         Unrestricted       (7,372,474)         Total Net Position       \$24,640,832	Capital Projects	340,451
Unrestricted         (7,372,474)           Total Net Position         \$24,640,832	Debt Service	1,674,622
Total Net Position \$24,640,832	Other Purposes	163,388
	Unrestricted	(7,372,474)
	Total Net Position	\$24,640,832
	See accompanying notes to the basic financial statements.	

Statement of Activities
For the Fiscal Year Ended June 30, 2024

			Program Revenues		Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental Activities:				_	
Instruction:					
Regular	\$10,606,251	\$554,810	\$464,323	\$0	(9,587,118)
Special	4,386,929	0	1,802,780	0	(2,584,149)
Vocational	145,800	0	24,281	0	(121,519)
Student Intervention Services	110,575	0	0	0	(110,575)
Other	49,270	0	0	0	(49,270)
Support Services:					
Pupils	1,757,757	0	461,635	0	(1,296,122)
Instructional Staff	238,970	0	0	0	(238,970)
Board of Education	45,015	0	0	0	(45,015)
Administration	1,135,426	0	0	0	(1,135,426)
Fiscal	721,044	0	0	0	(721,044)
Business	31,592	0	0	0	(31,592)
Operation and Maintenance of Plant	2,061,113	0	0	38,900	(2,022,213)
Pupil Transportation	1,420,886	0	896,646	0	(524,240)
Central	56,659	0	7,990	0	(48,669)
Operation of Non-Instructional Services:					
Food Services	909,510	362,385	518,199	0	(28,926)
Extracurricular Activities	1,044,265	215,068	5,487	0	(823,710)
Interest and Fiscal Charges	797,977	0	0	0	(797,977)
Total Governmental Activities	\$25,519,039	\$1,132,263	\$4,181,341	\$38,900	(20,166,535)
	General Revenues: Property Taxes Levi General Purposes Debt Service Capital Outlay				4,988,785 986,128 246,265
	Income Taxes Levie	d for:			
	General Purposes				3,473,884
	Grants and Entitleme	ents not Restricted to S	pecific Programs		9,510,510
	Payment in Lieu of	Taxes			1,039,453
	Investment Earnings	S			196,074
	Miscellaneous				90,273
	Total General Rever	nues			20,531,372
	Change in Net Posit	ion			364,837
	Net Position at Begi	inning of Year			24,275,995
	Net Position at End	of Year			\$24,640,832

Balance Sheet Governmental Funds June 30, 2024

Assets:	General	Bond Retirement	Other Governmental Funds	Total Governmental Funds
Equity in Pooled Cash and Cash Equivalents	\$11,251,061	\$1,686,747	\$1,589,104	\$14,526,912
Property Taxes Receivable	6,178,464	1,087,558	269,283	7,535,305
Income Taxes Receivable	1,223,234	0	0	1,223,234
Intergovernmental Receivable	0	0	8,573	8,573
Interfund Receivable	7,347	0	0	7,347
Total Assets	\$18,660,106	\$2,774,305	\$1,866,960	\$23,301,371
Liabilities:				
Accounts Payable	\$33,588	\$0	\$265	\$33,853
Accrued Wages and Benefits	2,243,220	0	56,577	2,299,797
Contracts Payable	1,138	0	51,450	52,588
Intergovernmental Payable	353,418	0	8,450	361,868
Matured Compensated Absences Payable	28,172	0	0	28,172
Interfund Payable	0	0	7,347	7,347
Total Liabilities	2,659,536	0	124,089	2,783,625
Deferred Inflows of Resources:				
Property Taxes	5,989,620	1,053,776	259,631	7,303,027
Unavailable Revenue	0	0	8,573	8,573
Total Deferred Inflows of Resources	5,989,620	1,053,776	268,204	7,311,600
Fund Balances:				
Restricted	0	0	1,490,403	1,490,403
Assigned	90,117	1,720,529	0	1,810,646
Unassigned	9,920,833	0	(15,736)	9,905,097
Total Fund Balances	10,010,950	1,720,529	1,474,667	13,206,146
Total Liabilities, Deferred Inflows of Resources				
and Fund Balances	\$18,660,106	\$2,774,305	\$1,866,960	\$23,301,371

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2024

Total Governmental Funds Balances		\$13,206,146
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		50,248,856
Some of the District's receivables will be collected after fiscal year-end, but are not available soon enough to pay for the current period's expenditures and therefore are deferred in the funds. These receivables consist of:  Property Taxes Intergovernmental Revenue	119,616 8,573	
Total		128,189
Some liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of:  General Obligation Bonds Premium on Bonds Accrued Interest on Bonds Compensated Absences	(19,255,000) (1,159,011) (63,304) (1,373,728)	(21.951.042)
Total liabilities that are not reported in the funds  The net pension liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in the governmental funds:  Deferred Outflows - Pension Deferred Outflows - OPEB Deferred Inflows - Pension Deferred Inflows - OPEB Net OPEB Asset Net Pension Liability Net OPEB Liability	3,663,318 899,749 (1,406,766) (2,194,675) 1,242,645 (17,995,133) (1,300,454)	(21,851,043)
Total	-	(17,091,316)
Net Position of Governmental Activities	<u>-</u>	\$24,640,832

### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2024

	General	Bond Retirement	Other Governmental Funds	Total Governmental Funds
Revenues:	<b>**</b> • • • • • •	<b>***</b>	<b>**</b> 4 5 0 0 0	<b></b>
Property Taxes	\$5,004,162	\$989,342	\$246,999	\$6,240,503
Income Taxes	3,473,884	0	0	3,473,884
Intergovernmental	11,307,190	30,863	2,368,451	13,706,504
Interest	195,256	0	818	196,074
Tuition and Fees	551,745	0	0	551,745
Extracurricular Activities	27,423	0	187,645	215,068
Rentals	3,065	0	0	3,065
Payments in Lieu of Taxes	1,039,453	0	0	1,039,453
Gifts and Donations	0	0	45,637	45,637
Customer Sales and Services	0	0	362,385	362,385
Miscellaneous	83,830	0	6,443	90,273
Total Revenues	21,686,008	1,020,205	3,218,378	25,924,591
Expenditures:				
Current:				
Instruction:				
Regular	9,771,256	0	517,408	10,288,664
Special	3,336,717	0	807,460	4,144,177
Vocational	135,508	0	0	135,508
Student Intervention Services	110,575	0	0	110,575
Other	49,270	0	0	49,270
Support Services:		0		
Pupils	1,235,567	0	461,010	1,696,577
Instructional Staff	263,624	0	0	263,624
Board of Education	45,015	0	0	45,015
Administration	1,096,583	0	0	1,096,583
Fiscal	681,258	14,168	5,078	700,504
Business	31,592	0	0	31,592
Operation and Maintenance of Plant	1,521,606	0	573,667	2,095,273
Pupil Transportation	1,479,430	0	152,053	1,631,483
Central	49,459	0	7,200	56,659
Operation of Non-Instructional Services	0	0	825,758	825,758
Extracurricular Activities	772,081	0	274,158	1,046,239
Debt Service:				
Principal Retirement	0	210,000	0	210,000
Interest and Fiscal Charges	0	836,056	0	836,056
Total Expenditures	20,579,541	1,060,224	3,623,792	25,263,557
Net Change in Fund Balances	1,106,467	(40,019)	(405,414)	661,034
Fund Balances at Beginning of Year	8,904,483	1,760,548	1,880,081	12,545,112
Fund Balances at End of Year	\$10,010,950	\$1,720,529	\$1,474,667	\$13,206,146

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2024

Net Change in Fund Balances - Total Governmental Funds	\$661,034
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.	(841,323)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. These revenues consist of:  Property taxes Intergovernmental  (21,390)	
Total	(40,715)
Repayment of note and lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.	210,000
In the Statement of Activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.	601
Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Amortization of premium on bonds  Compensated absences  37,388  (101,190)	691
Total	(63,802)
Contractually required contributions are reported as expenditures in governmental funds; however, the Statement of Net Position reports these amounts as deferred outflows.	1,745,381
Except for amounts reported as deferred inflows/outflows, changes in the net pension liability are reported as pension expense in the Statement of Activities.	(1,306,429)
Change in Net Position of Governmental Activities	\$364,837

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) General Fund For the Fiscal Year Ended June 30, 2024

	Budgeted Amounts			Variance with Final Budget
				Positive
Revenues:	Original	Final	Actual	(Negative)
Property Taxes	\$5,485,957	\$5,485,957	\$5,782,854	\$296,897
Income Taxes	3,540,670	3,540,670	3,469,340	(71,330)
Intergovernmental	10,429,400	10,429,400	11,312,631	883,231
Interest	30,000	30,000	181,610	151,610
Tuition and Fees	579,500	579,500	551,745	(27,755)
Rent	5,000	5,000	3,065	(1,935)
Extracurricular Activities	28,600	28,600	27,423	(1,177)
Gifts and Donations	1,000	1,000	0	(1,000)
Payments in Lieu of Taxes	900,000	900,000	1,039,453	139,453
Miscellaneous	14,500	14,500	43,134	28,634
Total Revenues	21,014,627	21,014,627	22,411,255	1,396,628
Expenditures:			· · ·	
Current:				
Instruction:				
Regular	10,182,346	10,187,364	9,611,642	575,722
Special	4,198,261	4,199,224	3,280,412	918,812
Vocational	170,253	170,253	134,089	36,164
Student Intervention Services	147,000	147,300	110,575	36,725
Other	49,140	49,140	53,820	(4,680)
Support Services:	49,140	45,140	33,020	(4,000)
Pupils	1,385,954	1,385,954	1,265,674	120,280
Instructional Staff	538,387	540,887	465,102	75,785
Board of Education	56,700	56,700	45,010	11,690
Administration	1,424,217	1,424,294	1,259,216	165,078
Fiscal	855,240	856,371	860,943	(4,572)
Business	30,750	30,750	32,302	(1,552)
Operation and Maintenance of Plant	1,640,565	1,670,549	1,678,619	(8,070)
Pupil Transportation	1,400,073	1,400,845	1,610,206	(209,361)
Central	79,000	79,000	71,675	7,325
Extracurricular Activities	77,000	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	71,075	7,525
Academic Oriented Activities	94,084	94,084	98,748	(4,664)
Sport Oriented Activities	544,247	544,247	647,356	(103,109)
School and Public Service Co-Curricular Activities	18,635	18,635	25,510	(6,875)
Total Expenditures	22,814,852	22,855,597	21,250,899	1,604,698
Net Change in Fund Balance	(1,800,225)	(1,840,970)	1,160,356	3,001,326
Fund Balance at Beginning of Year	9,960,284	9,960,284	9,960,284	0
		, ,		
Prior Year Encumbrances Appropriated	40,745	40,745	40,745	0
Fund Balance at End of Year	\$8,200,804	\$8,160,059	\$11,161,385	\$3,001,326

Statement of Fiduciary Net Position Fiduciary Funds June 30, 2024

	Private Purpose Trust
Assets: Equity in Pooled Cash and Cash Equivalents	\$0
<u>Liabilities</u>	0
Net Position: Held in Trust for:	
Scholarships	<u>\$0</u>

Statement of Changes in Fiduciary Net Position Fiduciary Fund For the Fiscal Year Ended June 30, 2024

	Private Purpose Trust
Additions: Gifts and Donations	\$1,000
<u>Deductions:</u> Payments in Accordance with Trust Agreements	1,000
Change in Net Position	0
Net Position at Beginning of Year	0
Net Position at End of Year	\$0

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 1 - DESCRIPTION OF THE DISTRICT AND REPORTING ENTITY

### **Description of the District**

Carlisle Local School District (the District) is a body politic and corporate organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The District is a local school district as defined by Ohio Revised Code Section 3311.03. The District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four-year terms. The District provides educational services as authorized by state statute and/or federal guidelines.

The District was established through the consolidation of existing land areas and school districts. The District serves an area of approximately 11.7 square miles. It is located in Warren and Montgomery Counties, and includes all of the City of Carlisle and portions of Miami and Franklin Townships. It is staffed by 85 non-certificated employees, 107 certificated full-time teaching personnel and 9 administrative employees who provide services to 1,570 students and other community members. The District currently operates 3 instructional/support facilities.

### Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the District consists of all funds, departments, boards, and agencies that are not legally separate from the District. For Carlisle Local School District, this includes general operations, food service, preschool and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. The District has no component units.

The District is associated with three jointly owned organizations: the Southwestern Ohio Computer Association (SWOCA), the Miami Valley Career Technology Center, and the Southwestern Ohio Educational Purchasing Council. The District is also associated with one insurance purchasing pool: EPC Worker's Compensation Group Rating Plan. These organizations are presented in Notes 19 and 20 to the basic financial statements.

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### A. Basis of Presentation

The District's basic financial statement consists of government-wide financial statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

### **Government-Wide Financial Statements**

The Statement of Net Position and the Statement of Activities display information about the District as a whole. These statements include the financial activities of the primary government. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities. The District has no business-type activities.

The Statement of Net Position presents the financial condition of the governmental activities of the District at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

### Fund Financial Statements

During the year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds rather than reporting by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

### B. Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with self-balancing set of accounts. The funds of the District fall within the governmental category.

### **Governmental Funds**

Governmental funds are those through which most governmental functions of the District are financed. Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following is the District's only major governmental fund:

<u>General Fund</u>- This fund is the operating fund of the District and is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**<u>Bond Retirement Fund</u>** - This fund is used to account for financial resources accumulated for the payment of general long-time debt principal, interest and related costs.

The other governmental funds of the District account for grants and other resources of the District whose use is restricted to a particular purpose.

### Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and custodial funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. Custodial funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District is not reporting any fiduciary funds.

### C. Measurement Focus

### Government-Wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and liabilities associated with the operation of the District are included on the Statement of Net Position.

### **Fund Financial Statements**

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balance reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the financial statements of the fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows and outflows of resources, and in the presentation of expenses versus expenditures.

### Revenues - Exchange and Nonexchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Measurable" means the amount of the transaction can be determined and "available" means that the resources are collectible within the current fiscal year, or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 7). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at the fiscal year-end: property taxes available for advance, grants and interest.

### Deferred Outflows/Inflows of Resources

In addition to assets, the Statements of Net Position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the District, deferred outflows of resources are reported in the government-wide Statement of Net Position for pension and OPEB. The deferred outflows of resources related to pension and OPEB are explained in Notes 11 and 12.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

In addition to the liabilities, the Statements of Net Position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes, unavailable revenue, pension and OPEB. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2024, but which were levied to finance fiscal year 2025 operations. These amounts have been recorded as a deferred inflow on both the government-wide Statement of Net Position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds Balance Sheet, and represents receivables which will not be collected within the available period. For the District, unavailable revenue includes intergovernmental grants. Deferred inflows of resources related to pension and OPEB are reported on the government-wide Statement of Net Position (See Notes 11 and 12).

### Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

### E. Cash and Cash Equivalents

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements.

During the fiscal year 2024, the District's investments were limited to State Treasury Asset Reserve of Ohio (STAROhio). Except for non-participating investment contracts, investments are reported at fair value which is based on quoted market prices. STAROhio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price which is the price the investments the investment could be sold for on June 30, 2024.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2024 amounted to \$195,256 which \$32,316 is assigned from other District funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are presented on the financial statements as cash equivalents.

### F. Inventory

On government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

On fund financial statements, inventories of governmental funds are stated at cost. Cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption. The cost of inventory items is recorded as an expenditure in the governmental fund types when consumed or used. As of June 30, 2024, the District reported no inventory.

### G. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2024, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed. As of June 30, 2024, the District reported no prepaid items.

### H. Restricted Assets

Assets are reported as restricted when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors or laws of other governments or imposed by enabling legislation. As of June 30, 2024, the District reported no restricted assets.

### I. Capital Assets

General capital assets are associated with and generally arise from governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of five thousand dollars. The District does not possess any infrastructure. Improvements are capitalized; the normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

As of June 30, 2024, the District reports all reported capital assets, except land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	50 years
Buildings and Improvements	20 - 50 years
Furniture, Fixtures and Equipment	5 - 10 years
Vehicles	10 years
Books and Educational Media	10 years

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### J. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "Interfund Receivables" and "Interfund Payables". These amounts are eliminated in the governmental activities column of the Statement of Net Position.

### K. Pensions

For purposes of measuring the net pension/OPEB liability, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

## L. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employee's rights to receive compensation are attributed to services already rendered and it is probable that the District will compensate the employees for the benefits through paid time off or some other means. The District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the District has identified as probable of receiving payments in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal yearend, taking into consideration any limits specified in the District's termination policy. The District records a liability for accumulated unused sick leave for classified and certified employees and administrators who have at least 15 years of service with the District.

The entire compensated absence liability is reported on the government-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "Matured Compensated Absences Payable" in the fund from which the employees will be paid. As of June 30, 2024, the District report no Matured Compensated Absences Payable.

### M. Accrued Liabilities and Long-Term Liabilities

All payables, accrued liabilities and long-term liabilities are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, matured claims and judgments, matured compensated absences, special termination of benefits and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements liability when matured or for pension when service is rendered. Long-term loans, notes and capital leases are recognized as a liability on the fund financial statements when due.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### N. Net Position

Net position represents the difference between assets and liabilities. Net position invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments.

Net position restricted for other purposes are primarily from federal and state grants reported in the Special Revenue Funds. Of the District's \$2,178,461 restricted net position, none are restricted by enabling legislation.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

### O. Fund Balance

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. Fund balances of the governmental funds are classified as follows:

<u>Nonspendable</u> – amounts that cannot be spent because they are either not in a spendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – amounts that can be spent only for specific purposes because either (a) constraints imposed by law through constitutional provisions, charter requirements or enabling legislation; or (b) constraints that are externally imposed by creditors, grantors, contributors, or laws or regulations of other governments.

<u>Committed</u> – amounts that can only be used for specific purposes pursuant to constraints imposed by formal ordinances or resolutions of the Board of Education – the District's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the Board of Education removes the specified use by taking the same type of action as when imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> – amounts constrained by the District's "intent" to be used for specific purposes, but are neither restricted nor committed. The Board of Education, Superintendent and Treasurer have the authority to assign amount to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

<u>Unassigned</u> – this is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

When expenditures are incurred for purposes for which both restricted and unrestricted fund balances are available, the District considers restricted funds to have been spent first. When expenditures are incurred for which committed, assigned or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board of Education has provided otherwise in its commitment or assignment actions.

## P. Interfund Transactions

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures in the purchaser funds. Flows of cash or goods from one to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures to the funds that initially paid for them are not presented on the financial statements.

## Q. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. For the fiscal year 2024, the District reported no extraordinary and special items.

### R. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported on the financial statements and accompanying notes. Actual results may differ from those estimates.

### S. Budgetary Process

All funds, other than custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. Any revisions that alter the total of any fund appropriations must be approved by the Board of Education.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate issued during fiscal year 2024.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

### NOTE 3 - IMPLEMENTATION OF NEW ACCOUNTING PRINCIPLES

For the fiscal year ended June 30, 2024, the District has implemented GASB Statement No. 100, Accounting Changes and Error Corrections – an amendment of GASB Statement No. 62. This statement enhances accounting and financial reporting requirements for accounting and error corrections to provide more understandable, reliable, relevant, consistent, and compatible information for making decisions or assessing accountability. The implementation of GASB Statement No. 100 did not have an effect on the financial statements of the School District.

### *NOTE 4 – <u>ACCOUNTABILITY</u>*

### **Deficits in Fund Balance**

The following funds had deficit fund balances as of June 30, 2024:

Fund	Amount
Nonmajor Special Revenue Funds:	
Children's Trust	\$535
Other Local Grant	2,073
Miscellaneous State Grants	1,496
Title VI-B	10,458
Title I	370
Pre-School Handicap Grant	750
Miscellaneous Federal Grants	54

The deficits in these funds are the result of the application of generally accepted accounting principles and the requirement to accrue liabilities when incurred. The General Fund is liable for any deficit in these funds and provides operating transfers when cash is required, not when accruals occur.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 5 - BUDGETARY BASIS OF ACCOUNTING

While the District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law and described earlier is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) is presented for the General Fund on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and modified accrual GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures/expenses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures/expenses for all funds (budget basis) rather than as a restricted, committed or assigned fund balance (GAAP basis).
- 4. Certain funds are maintained as separate funds for accounting and budgetary purposes (budget basis) but do not meet the criteria for separate reporting in the financial statements (GAAP basis) and are reported in the General Fund in accordance with GASB Statement No. 54.

The following table summarizes the adjustments necessary to reconcile the GAAP and budgetary basis statements for the General Fund.

Net Change in Fund Balance	-
GAAP Basis	\$1,106,467
Adjustments:	
Revenue Accruals	765,943
Expenditure Accruals	(658,370)
Encumbrances	(59,575)
Activity of Funds Reclassified For	
GAAP Reporting Purposes	5,891
Budget Basis	\$1,160,356

#### NOTE 6 - <u>DEPOSITS AND INVESTMENTS</u>

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must be either evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 6 - <u>DEPOSITS AND INVESTMENTS</u> - (Continued)

Interim deposits are deposits of interim moneys. Interim moneys are those moneys which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings accounts including passbook accounts.

Public depositories must give security for all public funds on deposit. Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

- (1) United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- (2) Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- (3) Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- (4) Bonds and other obligations of the State of Ohio;
- (5) No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and
- (6) The State Treasurer's investment pool (STAR Ohio).
- (7) Commercial paper and bankers' acceptances (if authorized by the Board of Education).

Investments in stripped principal or interest obligations reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited.

An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 6 - <u>DEPOSITS AND INVESTMENTS</u> - (Continued)

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 40, "Deposit and Investment Risk Disclosures."

<u>Deposits:</u> Custodial credit risk is the risk that, in the event of a bank failure, the District may not be able to recover deposits on collateral securities that are the possession of an outside party. As of June 30, 2024, all of the District's bank balance of \$6,648,787 was either covered by Federal Deposit Insurance or collateral was held by the pledging banks trust department not in the District's name.

The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by:

Eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105% of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102% of the deposits being secured or a rate set by the Treasurer of State.

The District's only financial institution is enrolled in the OPCS.

**Investments:** As of June 30, 2024, the District had the following investments and maturities:

		Investment Maturities
Investment Type	Fair Value	6 Months or Less
STAR Ohio	\$8,145,128	\$8,145,128
	\$8,145,128	\$8,145,128

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above chart identifies the District's recurring fair value measurements as of June 30, 2024. All of the District's investments are valued using quoted market prices (Level 1 inputs).

<u>Interest Rate Risk:</u> Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with the investment policy, the District manages its exposure to declines in fair values by keeping the portfolio sufficiently liquid to enable the school to meet all operating requirements.

<u>Credit Risk:</u> Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The District limits their investments to obligations of Federal Government Agencies or Instrumentalities as described in Ohio Revised Code Section 135.143A (2). Standard and Poor's has assigned STAROhio a rating of "AAAm."

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 6 - <u>DEPOSITS AND INVESTMENTS</u> - (Continued)

<u>Concentration of Credit Risk:</u> The District's investment policy addresses concentration of credit risk by requiring investments to be diversified in order to reduce the risk of loss resulting from the over concentration of assets in a specific type of security, the erosion of market value, or by default. However, the District's investment policy does not place any limit on the amount that may be invested in any one issuer.

Investment Type	Fair Value	% of Total
STAR Ohio	\$8,145,128	100.00%
	\$8,145,128	100.00%

<u>Custodial Credit Risk:</u> For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

All of the District's investments are either insured and registered in the name of the District or at least registered in the name of the District.

### **NOTE 7 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half of tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the District. Real property tax revenue received in calendar 2024 represents collections of calendar year 2023 taxes. Real property taxes received in calendar year 2024 were levied after April 1, 2023, on the assessed value listed as of January 1, 2023, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2024 represents collections of calendar year 2023 taxes. Public utility real and tangible personal property taxes received in calendar year 2023 became a lien December 31, 2022, were levied after April 1, 2023 and are collected in 2024 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The District receives property taxes from Warren and Montgomery Counties. Each County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the Counties by June 30, 2024 are available to finance fiscal year 2024 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### **NOTE** 7 - **PROPERTY TAXES** - (Continued)

Accrued property taxes receivable represents the June 2024 personal property tax settlement, delinquent taxes outstanding and real property, and public utility taxes which become measurable as of June 30, 2024. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 is intended to finance current fiscal year operations. The receivable is therefore offset by a credit to deferred inflows of resources for that portion not intended to finance current year operations. The total amount available as an advance at June 30, 2024 was \$232,277 and is recognized as revenue. Of this total amount, \$188,843 was available to the General Fund, \$33,782 was available to the Bond Retirement Debt Service Fund and \$9,652 was available to the Permanent Improvement Capital Projects Fund.

The assessed values upon which the fiscal year 2024 taxes were collected are:

	2023 Second		2024 First	
	Half Collections		Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential				
and Other Real Estate	\$198,386,810	89.84%	\$252,483,136	93.81%
Public Utility Personal	22,435,800	10.16%	16,672,780	6.19%
Total Assessed Value	\$220,822,610	100.00%	\$269,155,916	100.00%
Tax rate per \$1,000 of assessed valuation	\$54.71		\$54.71	

#### **NOTE 8 - INCOME TAX**

The District levies a voted tax of 1 percent for general operations on the income of residents and of estates. The tax was effective on January 1, 2005, and is for a continuing period. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the District after withholding amounts for administrative fees and estimated funds. During fiscal year 2024, the District had \$3,473,884 of income tax revenue in the General Fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

NOTE 9 - <u>CAPITAL ASSETS</u>

Capital asset governmental activity for the fiscal year ended June 30, 2024 was as follows:

	Balance at			Balance at
Asset Category	June 30, 2023	Additions	Deductions	June 30, 2024
Nondepreciable Capital Assets:				
Land	\$325,000	\$0	\$0	\$325,000
Construction in Progress	0	46,932	0	46,932
Total Nondepreciable Capital Assets	325,000	46,932	0	371,932
Depreciable Capital Assets:				
Land Improvements	1,755,947	43,843	0	1,799,790
Buildings and Improvements	55,205,282	0	0	55,205,282
Furniture, Fixtures and Equipment	2,974,048	18,368	0	2,992,416
Vehicles	2,353,878	250,080	0	2,603,958
Total Depreciable Capital Assets	62,289,155	312,291	0	62,601,446
Total Capital Assets	62,614,155	359,223	0	62,973,378
Accumulated Depreciation:				
Land Improvements	(158,840)	(34,918)	0	(193,758)
Buildings and Improvements	(6,887,988)	(1,007,305)	0	(7,895,293)
Furniture, Fixtures and Equipment	(2,702,225)	(72,527)	0	(2,774,752)
Vehicles	(1,774,923)	(85,796)	0	(1,860,719)
Total Accumulated Depreciation	(11,523,976)	(1,200,546)	0	(12,724,522)
Total Net Capital Assets	\$51,090,179	(\$841,323)	\$0	\$50,248,856

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

## NOTE 9 - <u>CAPITAL ASSETS</u> - (Continued)

Depreciation expense was charged to governmental functions as follow:

Instruction:	
Regular	\$448,301
Special	294,678
Vocational	11,120
Support Services:	
Pupils	55,600
Instructional Staff	40,913
Administration	55,600
Fiscal	22,240
Operations and Maintenance	79,313
Pupil Transportation	80,312
Operation of Non-Instructional Services	98,333
Extracurricular Activities	14,136
Total Depreciation Expense	\$1,200,546

## NOTE 10 - RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2024, the District contracted with commercial carriers for property, fleet, professional and general liability insurance. Coverages provided are as follows:

Description	 Amount
Building/Contents and Boiler/Machinery	\$ 56,664,170
Building/Contents - replacement cost (90% co-insurance)	
Boiler/Machinery (\$3,500 deductible)	
Automobile Liability (\$1,000 deductible for collision and \$1,000 comprehensive	1,000,000
Uninsured Motorists (\$1,000 deductible for collision and \$1,000 comprehensive	1,000,000
General Liability:	
Per Occurrence (\$1,000 deductible)	1,000,000
Aggregate Limit per Year	3,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant change in coverage from last year, expect for building/contents and boiler/machinery coverage.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### **NOTE 10 - <u>RISK MANAGEMENT</u>** - (Continued)

For fiscal year 2024, the District participated in the EPC Workers' Compensation Group Rating Plan (the "Plan"), an insurance purchasing pool (Note 20). The intent of the Plan is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the Plan. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the Plan. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement ensures that each participant shares equally in the overall performance of the Plan. Participation in the Plan is limited to school districts that can meet the Plan's selection criteria. The firm Gates McDonald & Co. provides administrative, cost control and actuarial services to the Plan.

Dental coverage is provided and was switched from a self-funded, self-insured internal service plan to a fully funded plan through the Educational Purchasing Cooperative (EPC). A third party administrator, CoreSource Inc. located in Westerville, Ohio reviews all claims and pays those claims in accordance with benefit guidelines. This change was effective the same date as the change in medical coverage. The District pays \$110.63 for family and \$43.73 per month for single respectively per employee, which represents the entire premium.

### NOTE 11 - DEFINED BENEFIT PENSION PLANS

#### Net Pension Liability

Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension liability represents the District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 11 - <u>DEFINED BENEFIT PENSION PLANS</u> – (Continued)

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability (asset)* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

## Plan Description - School Employees Retirement System (SERS)

**Plan Description** — District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, standalone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to	Eligible to
	Retire on or before	Retire on or after
	August 1, 2017 *	August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018 is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The COLA it is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. The Retirement Board of Trustees approved a 2.5 percent cost-of-living adjustment (COLA) for eligible retirees and beneficiaries for 2024.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2023, the allocation to pension, death benefits, and Medicare B was 14 percent. For fiscal year 2024, the Retirement Board did not allocate any employer contributions to the Health Care Fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 11 - <u>DEFINED BENEFIT PENSION PLANS</u> – (Continued)

The District's contractually required contribution to SERS was \$398,952 for fiscal year 2024. Of this amount, none is reported as an intergovernmental payable.

#### Plan Description - State Teachers Retirement System (STRS)

**Plan Description** – District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at <a href="www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Effective July 1, 2022, an ad-hoc COLA of 3 percent of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2023 as long as they retired prior to July 1, 2018. Eligibility changes will be phased in until August 1, 2023, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 11.09 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 2.91 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 11 - <u>DEFINED BENEFIT PENSION PLANS</u> – (Continued)

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2024, plan members were required to contribute 14 percent of their annual covered salary. The District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2024 contribution rates were equal to the statutory maximum rates.

The District's contractually required contribution to STRS was \$1,290,204 for fiscal year 2024. Of this amount, \$245,744 is reported as intergovernmental payable.

### Net Pension Liability

The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the proportionate share:

	SERS	STRS	Total
Proportion of the Net Pension Liability:			
Current Measurement Date	0.07665630%	0.06389374%	
Prior Measurement Date	0.07575670%	0.06423991%	
Change in Proportionate Share	0.00089960%	-0.00034617%	
	<u> </u>		
Proportionate Share of the Net Pension Liability	\$4,235,656	\$13,759,477	\$17,995,133
Pension Expense	356,504	1,086,572	1,443,076

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 11 - <u>DEFINED BENEFIT PENSION PLANS</u> – (Continued)

Deferred outflows/inflows of resources represent the effect of changes in the net pension liability due to the difference between projected and actual investment earnings, differences between expected and actual actuarial experience, changes in assumptions and changes in the District's proportion of the collective net pension liability. The deferred outflows and deferred inflows are to be included in pension expense over current and future periods. The difference between projected and actual investment earnings is recognized in pension expense using a straight line method over a five year period beginning in the current year. Deferred outflows and deferred inflows resulting from changes in sources other than differences between projected and actual investment earnings are amortized over the average expected remaining service lives of all members (both active and inactive) using the straight line method. Employer contributions to the pension plan subsequent to the measurement date are also required to be reported as a deferred outflow of resources.

At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between Expected and Actual Experience	\$182,058	\$501,642	\$683,700
Changes of Assumptions	30,003	1,133,167	1,163,170
Changes in Proportion and Differences between			
Contributions and Proportionate Share of			
Contributions	5,889	121,403	127,292
Contributions Subsequent to the Measurement Date	398,952	1,290,204	1,689,156
Total Deferred Outflows of Resources	\$616,902	\$3,046,416	\$3,663,318
Deferred Inflows of Resources			
Differences between Expected and Actual Experience	\$0	\$30,535	\$30,535
Net Difference between Projected and Actual Earnings			
on Pension Plan Investments	59,534	41,238	100,772
Changes of Assumptions	0	852,949	852,949
Changes in Proportion and Differences between			
Contributions and Proportionate Share of			
Contributions	124,740	297,770	422,510
Total Deferred Inflows of Resources	\$184,274	\$1,222,492	\$1,406,766

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 11 - <u>DEFINED BENEFIT PENSION PLANS</u> – (Continued)

\$1,689,156 reported as deferred outflows of resources related to pension resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2025	(\$88,885)	(\$157,156)	(\$246,041)
2026	(156,861)	(566,527)	(723,388)
2027	276,265	1,348,941	1,625,206
2028	3,157	(91,538)	(88,381)
	\$33,676	\$533,720	\$567,396

### Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2023, compared with June 30, 2022, are presented below:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 11 - <u>DEFINED BENEFIT PENSION PLANS</u> – (Continued)

	June 30, 2023	June 30, 2022
Inflation	2.4 percent	2.4 percent
Future Salary Increases, including inflation COLA or Ad Hoc COLA	3.25 percent to 13.58 percent 2.0 percent, on or after	3.25 percent to 13.58 percent 2.0 percent, on or after
	April 1, 2018, COLAs for future retirees will be delayed for three years following commencement	April 1, 2018, COLAs for future retirees will be delayed for three years following commencement
Investment Rate of Return	7.00 percent net of	7.00 percent net of system
	System expenses	expense, including inflation
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
	(Level Percent of Payroll)	(Level Percent of Payroll)

Mortality rates for 2023 and 2022 were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. ORC 3309.15 and the Board-adopted Investment Policy govern investment activity at SERS. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	2.00 %	0.75 %
US Equity	24.75	4.82
Non-US Equity Developed	13.50	5.19
Non-US Equity Emerging	6.75	5.98
Fixed Income/Global Bonds	19.00	2.24
Private Equity	12.00	7.49
Real Estate/Real Assets	17.00	3.70
Private Debt/Private Credit_	5.00	5.64
Total	100.00 %	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 11 - <u>DEFINED BENEFIT PENSION PLANS</u> – (Continued)

**Discount Rate** The total pension liability for 2023 was calculated using the discount rate of 7.00 percent. The discount rate determination did not use a municipal bond rate. The projection of cash flows used to determine the discount rate assumed that employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 21-year amortization period of the unfunded actuarial accrued liability. The actuarially determined contribution rate of fiscal year 2023 was 14 percent. Projected inflows from investment earnings were calculated using the long term assumed investment rate of return, 7.00 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability. The annual money-weighted rate of return, calculated as the internal rate of return on pension plan investments, for fiscal year 2023 was 6.90 percent.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

	Current		
	1% Decrease Discount Rate 1% Increase		
District's Proportionate Share			
of the Net Pension Liability	\$6,251,611	\$4,235,656	\$2,537,597

### Actuarial Assumptions - STRS

Key methods and assumptions used in the June 30, 2023, actuarial valuation compared to those used in the June 30, 2022, actuarial valuation are presented below:

- -	June 30, 2023	June 30, 2022
Inflation	2.50 percent	2.50 percent
Projected salary increases	8.50 percent at age 20 to	8.50 percent at age 20 to
	2.50 percent at age 65	2.50 percent at age 65
Investment Rate of Return	7.00 percent, net of investment	7.00 percent, net of investment
	expenses, including inflation	expenses, including inflation
Discount Rate of Return	7.00 percent	7.00 percent
Payroll Increases	3.00 percent	3.00 percent
Cost-of-Living Adjustments (COLA)	0.0 percent	0.0 percent,

Post-Retirement mortality rates for 2023 and 2022 are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2023, valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 11 - <u>DEFINED BENEFIT PENSION PLANS</u> – (Continued)

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation *	Long-Term Expected Real Rate of Return**
Domestic Equity	26.00%	6.60%
International Equity	22.00%	6.80%
Alternatives	19.00%	7.38%
Fixed Income	22.00%	1.75%
Real Estate	10.00%	5.75%
Liquidity Reserves	1.00%	1.00%
Total	100.00%	

<sup>\*</sup> Final target weights reflected at October 1, 2022.

**Discount Rate** - The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2023, and was 7.00 percent as of June 30, 2022. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2023. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2023.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

	Current		
	_1% Decrease	Discount Rate	1% Increase
District's Proportionate Share			
of the Net Pension Liability	\$21,159,030	\$13,759,477	\$7,501,480

Assumption and Benefit Changes Since the Prior Measurement Date – Demographic assumptions were changed based on the actuarial experience study for the period July 1, 2015 through June 30, 2021.

<sup>\*\* 10</sup> year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent, and does not include investment expenses. Over a 30 year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 12 - <u>POSTEMPLOYMENT BENEFITS</u>

### Net OPEB Liability

OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net OPEB liability represents the District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *OPEB liability (asset)* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 12 - POSTEMPLOYMENT BENEFITS— (Continued)

## Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981 do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2024, no allocation of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2024, this amount was \$30,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2024, the District's surcharge obligation was \$56,225.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 12 - POSTEMPLOYMENT BENEFITS— (Continued)

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The District's contractually required contribution to SERS was \$56,225 for fiscal year 2024.

#### Plan Description - State Teachers Retirement System (STRS)

**Plan Description** – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements was discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2024, STRS did not allocate any employer contributions to post-employment health care.

## Net OPEB Liability

The net OPEB liability(asset) was measured as of June 30, 2023, and the total OPEB liability(asset) used to calculate the net OPEB liability(asset) was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability was based on the District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share:

	SERS	STRS	Total
Proportion of the Net OPEB Liability:			
Current Measurement Date	0.07893760%	0.06389374%	
Prior Measurement Date	0.07766860%	0.06423991%	
Change in Proportionate Share	0.00126900%	-0.00034617%	
Proportionate Share of the Net OPEB Liability/(Asset)	\$1,300,454	(\$1,242,645)	\$57,809
OPEB Expense (Gain)	(\$83,409)	(\$53,238)	(\$136,647)

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

## NOTE 12 - POSTEMPLOYMENT BENEFITS—(Continued)

At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between Expected and Actual Experience	\$2,707	\$1,937	\$4,644
Net Difference between Projected and Actual Earnings			
on Pension Plan Investments	10,076	2,218	12,294
Changes of Assumptions	439,720	183,062	622,782
Changes in Proportion and Differences between			
Contributions and Proportionate Share of Contributions	190,511	13,293	203,804
Contributions Subsequent to the Measurement Date	56,225	0	56,225
<b>Total Deferred Outflows of Resources</b>	\$699,239	\$200,510	\$899,749
Deferred Inflows of Resources			
Differences between Expected and Actual Experience	\$670,695	\$189,535	\$860,230
Changes of Assumptions	369,342	819,880	1,189,222
Changes in Proportion and Differences between			
Contributions and Proportionate Share of Contributions	144,368	855	145,223
<b>Total Deferred Inflows of Resources</b>	\$1,184,405	\$1,010,270	\$2,194,675

\$56,225 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2025	(\$161,652)	(\$352,845)	(\$514,497)
2026	(144,605)	(166,843)	(311,448)
2027	(87,794)	(63,741)	(151,535)
2028	(70,073)	(86,553)	(156,626)
2029	(64,542)	(79,276)	(143,818)
Thereafter	(12,725)	(60,502)	(73,227)
	(\$541,391)	(\$809,760)	(\$1,351,151)

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 12 - POSTEMPLOYMENT BENEFITS— (Continued)

### **Actuarial Assumptions - SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2023, compared with June 30, 2022, are presented below:

June 30, 2023	June 30, 2022
2.40 percent	2.40 percent
3.25 percent to 13.58 percent	3.25 percent to 13.58 percent
7.00 percent net of investment expense	7.00 percent net of investmen expense, including inflation
3.86 percent	3.69 percent
3.69 percent	1.92 percent
4.27 percent	4.08 percent
4.08 percent	2.27 percent
-	-
6.75 to 4.40 percent	7.00 to 4.40 percent
6.75 to 4.40 percent	7.00 to 4.40 percent
	2.40 percent  3.25 percent to 13.58 percent  7.00 percent net of investment expense  3.86 percent 3.69 percent  4.27 percent 4.08 percent  6.75 to 4.40 percent

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

## NOTE 12 - POSTEMPLOYMENT BENEFITS—(Continued)

For 2023 and 2022, mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2016 through 2020, and was adopted by the Board on April 15, 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2020 five-year experience study, are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	2.00 %	0.75 %
US Equity	24.75	4.82
Non-US Equity Developed	13.50	5.19
Non-US Equity Emerging	6.75	5.98
Fixed Income/Global Bonds	19.00	2.24
Private Equity	12.00	7.49
Real Estate/Real Assets	17.00	3.70
Private Debt/Private Credit_	5.00	5.64
Total	100.00 %	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 12 - POSTEMPLOYMENT BENEFITS— (Continued)

Discount Rate The discount rate used to measure the total OPEB liability at June 30, 2023 was 4.27 percent. The discount rate used to measure total OPEB liability prior to June 30, 2022 was 4.08 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 1.50 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position is projected to be depleted in 2048 by SERS' actuaries. The Fidelity General Obligation 20-year Municipal Bond Index Rate was used in the determination of the single equivalent interest rate for both the June 30, 2022 and the June 30, 2023 total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 3.86 percent at June 30, 2023 and 3.69 percent at June 30, 2022.

Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.27 percent) and higher (5.27 percent) than the current discount rate (4.27 percent). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (5.75 percent decreasing to 3.40 percent) and higher (7.75 percent decreasing to 5.40 percent) than the current rate (6.75 percent to 4.40 percent).

	Current		
	1% Decrease	Discount Rate	1% Increase
District's Proportionate Share of the Net OPEB Liability	\$1,662,352	\$1,300,454	\$1,015,082
		Current	
	1% Decrease	Trend Rate	1% Increase
District's Proportionate Share of the Net OPEB Liability	\$955,398	\$1,300,454	\$1,757,699

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 12 - POSTEMPLOYMENT BENEFITS – (Continued)

### **Actuarial Assumptions - STRS**

Key methods and assumptions used in the June 30, 2023, actuarial valuation and the June 30, 2022 actuarial valuation are presented below:

	June 30, 2023	June 30, 2022
Projected salary increases	Varies by service from	Varies by service from
	8.50 percent at age 20 to	8.50 percent at age 20 to
	2.50 percent at age 65	2.50 percent at age 65
Investment Rate of Return	7.00 percent, net of investment	7.00 percent, net of investment
	expenses, including inflation	expenses, including inflation
Payroll increases	3 percent	3 percent
Discount Rate of Return	7.00 percent	7.00 percent
Health Care Cost Trends		
Medical		
Pre-Medical	7.50 percent initial, 4.14 percent ultimate	7.50 percent initial, 3.94 percent ultimate
Medicare	-10.94 percent initial, 4.14 percent ultimate	-68.78 percent initial, 3.94 percent ultimate
Prescription Drug	•	•
Pre-Medicare	11.95 percent initial, 4.14 percent ultimate	9.00 percent initial, 3.94 percent ultimate
Medicare	1.33 percent initial, 4.14 percent ultimate	-5.47 percent initial, 3.94 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2023; valuation is based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

## NOTE 12 - POSTEMPLOYMENT BENEFITS – (Continued)

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation *	Long-Term Expected Rate of Return **		
Domestic Equity	26.00 %	6.60 %		
International Equity	22.00	6.80		
Alternatives	19.00	7.38		
Fixed Income	22.00	1.75		
Real Estate	10.00	5.75		
Liquidity Reserves	1.00	1.00		
Total	100.00 %			

<sup>\*</sup> Final target weights reflected at October 1, 2022.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2023, and was 7.00 percent as of June 30, 2022. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was not projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan assets of 7.00 percent was used to measure the total OPEB liability as of June 30, 2023.

Sensitivity of the District's Proportionate Share of the Net OPEB Liability/Asset to Changes in the Discount and Health Care Cost Trend Rate The following table represents the net OPEB liability/asset as of June 30, 2023, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the net OPEB liability/asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	Current		
	1% Decrease	Discount Rate	1% Increase
District's Proportionate Share of the Net OPEB Asset	\$1,051,736	\$1,242,645	\$1,408,906
		Current	
	1% Decrease	Trend Rate	1% Increase
District's Proportionate Share of the Net OPEB Asset	\$1,416,621	\$1,242,645	\$1,033,093

<sup>\*\* 10</sup> year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actual rate of return, without net value added by management.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 12 - POSTEMPLOYMENT BENEFITS – (Continued)

Assumption Changes Since the Prior Measurement Date – The discount rate remained unchanged at 7.00 percent for June 30, 2023 valuation.

**Benefit Term Changes Since the Prior Measurement Date** - Healthcare trends were updated to reflect emerging claims and recoveries experience as well as benefit changes effective January 1, 2024,

### NOTE 13 - <u>EMPLOYEE BENEFITS</u>

## **Compensated Absences**

The criteria for determining vested vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn ten to twenty-five days of vacation per year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees upon termination of employment. Teachers and administrators who work less than 250 days per year do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated no maximum for aides and all other classified employees and no maximum for certified employees. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit up to 260 days.

### Health, Prescription Drug, and Life Insurance

On April 1, 2003, the District began providing medical/surgical benefits through a fully funded PPO medical plan with Anthem. The District pays \$2,548.97 for family and \$1,281.45 for single coverage per month, which represents ninety and ninety-five percent of the premium respectively.

The District provides life insurance and accidental death and dismemberment insurance to most employees through Sun Life Insurance Company.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 14 - <u>LONG-TERM LIABILITIES</u>

The changes in the District's long-term liabilities during fiscal year 2024 were as follows:

			Principal			Principal	
	Issue	Interest	Outstanding at			Outstanding at	Amount Due
	Date	Rate	June 30, 2023	Additions	Deductions	June 30, 2024	In One Year
Governmental Activities:	_						
General Obligation Bonds	2018	2-5%	\$19,465,000	\$0	\$210,000	\$19,255,000	\$220,000
Premiums on Bonds			1,196,399	0	37,388	1,159,011	37,387
Net Pension Liability:							
STRS			14,280,614	0	521,137	13,759,477	0
SERS			4,097,512	138,144	0	4,235,656	0
Total Net Pension Liability			18,378,126	138,144	521,137	17,995,133	0
Net OPEB Liability:							
STRS			0	0	0	0	0
SERS			1,090,475	209,979	0	1,300,454	0
Total Net OPEB Liability			1,090,475	209,979	0	1,300,454	0
Compensated Absences			1,272,538	451,732	350,542	1,373,728	123,921
Total Governmental Activities Long	g-Term C	bligations	\$41,402,538	\$799,855	\$1,119,067	\$41,083,326	\$381,308

General Obligation Bonds - During fiscal year 2019, the District issued \$20,245,000 of general obligation bonds for construction of a new Pre K-12 facility. The \$1,383,336 premium on the issuance of the bonds is netted against this debt and is being amortized over the life of this debt, with a final maturity of December 1, 2054. The bonds are retired through the Bond Retirement Fund using property tax revenues.

The District pays obligations related to employee compensation from the fund benefitting from their service. Compensated absences will be paid from the fund from which the employee is paid.

The District's overall legal debt margin was \$24,224,032 with an unvoted debt margin of \$269,156 at June 30, 2024.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

## NOTE 14 - LONG-TERM LIABILITIES - (Continued)

The annual requirements to retire the general obligation bonds outstanding at June 30, 2024, are as follows:

Year Ending	General Obligation Bonds		
June 30	Principal	Interest	
2025	\$220,000	\$827,406	
2026	275,000	816,132	
2027	290,000	802,006	
2028	310,000	787,006	
2029	355,000	772,156	
2030-2034	2,035,000	3,628,782	
2035-2039	2,495,000	3,154,481	
2040-2044	3,175,000	2,459,407	
2045-2049	4,045,000	1,568,025	
2050-2054	4,955,000	661,472	
2055	1,100,000	19,938	
Totals	\$19,255,000	\$15,496,811	

## NOTE 15- FUND BALANCES

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

			Nonmajor	Total
		Bond	Governmental	Governmental
	General	Retirement	Funds	Funds
Restricted:				
Special Revenues:				
Athletics	\$0	\$0	\$6,614	\$6,614
Food Service	0	0	993,494	993,494
Student Activities	0	0	25,405	25,405
Classroom Maintenance	0	0	126,504	126,504
State Grants	0	0	790	790
Local Grants	0	0	2,116	2,116
Capital Projects	0	0	335,480	335,480
Total Restricted	0	0	1,490,403	1,490,403
Assigned:				
Encumbrance:				
Instruction	4,770	0	0	4,770
Support Services	54,805	0	0	54,805
Debt Service	0	1,720,529	0	1,720,529
Public School Support	30,542	0	0	30,542
Total Assigned	90,117	1,720,529	0	1,810,646
Unassigned (Deficit)	9,920,833	0	(15,736)	9,905,097
Total Fund Balance	\$10,010,950	\$1,720,529	\$1,474,667	\$13,206,146

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### **NOTE 16- INTERFUND ACTIVITY**

As of June 30, 2024, receivables and payables that resulted from various interfund transactions were as follows:

	Interfund	Interfund
_	Receivable	Payable
General	\$7,347	\$0
Nonmajor Special Revenue Fund	ls:	
District Managed Activities	0	4,546
Children's Trust	0	535
Miscellaneous State Grants	0	1,496
ESSER	0	
Pre-School Handicap Grant	0	750
Miscellaneous Federal Grants	0	20
Total Non-Major Funds	0	7,347
Total	\$7,347	\$7,347

All the interfund balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, or (3) payments between funds are made.

### *NOTE 17 - STATUTORY SET-ASIDES*

The following changes occurred in the District's set-aside reserve accounts during fiscal year 2024:

	Capital
	Improvements
Set Aside Balance June 30, 2023	\$0
Current Year Set Aside Requirement	327,602
Current Year Offsets	0
Current Year Qualifying Disbursements	(585,813)
Total	(258,211)
Set Aside Reserved Balance as of June 30, 2024	\$0
Total Restricted Assets	\$0

Although the District had qualifying disbursements during the fiscal year that reduced the set-aside amount to below zero for the capital improvements set-aside, this amount may not be used to reduce the set-aside requirement for future years. The negative balance is therefore not presented as being carried forward to future years.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### *NOTE 18 – ENCUMBRANCE COMMITMENTS*

At June 30, 2024, the District had encumbrance commitments in the governmental funds as follows:

Fund	
General	\$59,575
Nonmajor Funds:	
Public School Support	7
Food Service	2,967
Student Activities	35
Classroom Maintenance	46,932
Permanent Improvement	30,346
Total Nonmajor Funds	80,287
Total Encumbrances	\$139,862

#### NOTE 19 - JOINTLY GOVERNED ORGANIZATIONS

### Southwestern Ohio Computer Association

Southwestern Ohio Computer Association (SWOCA) is a jointly governed organization among a three county consortium of school districts. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. Each of the governments of these schools supports SWOCA based upon a per pupil charge dependent upon the software package utilized. SWOCA is governed by a board of directors consisting of the superintendents and treasurers of the member school districts. The degree of control exercised by any participating school district is limited to its representation on the Board. The Board consists of one representative from each of the 28 participating school districts. During fiscal year 2024, the District paid \$93,955 to SWOCA.

Financial information can be obtained by contacting SWOCA at 3603 Hamilton-Middletown Road, Hamilton, Ohio, 45011-2241.

### Miami Valley Career Technology Center

The Miami Valley Career Technology Center, a jointly governed organization, is a distinct political subdivision of the State of Ohio operated under the direction of a Board, consisting of one representative from the participating school districts' elected board, which possess its own budgeting and taxing authority. Accordingly, the Miami Valley Career Technology Center is not part of the District and its operations are not included as part of the reporting entity. During fiscal year 2024, the District did not make any contributions to the Miami Valley Career Technology Center. Financial information can be obtained by contacting the Miami Valley Career Technology Center at 3800 Hoke Road, Clayton, Ohio 45315.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024

### NOTE 19 - JOINTLY GOVERNED ORGANIZATIONS - (Continued)

### Southwestern Ohio Educational Purchasing Council

The District participates in the Southwestern Ohio Educational Purchasing Council (SOEPC). The purpose of the cooperative is to obtain prices for quality merchandise and services commonly used by schools. All member districts are obligated to pay all fees, charges or other assessments as established by the SOEPC. Each member district has one voting representative. Title to any and all equipment, furniture and supplies purchased by the SOEPC is held in trust for the member districts by the fiscal agent. Any district withdrawing from the SOEPC shall forfeit its claim to any and all SOEPC assets. One year's prior notice is necessary for withdrawal from the group. During this time, the withdrawing member is liable for all member obligations. Payments to SOEPC are made from the General Fund. The District made no significant payments for membership in fiscal year 2024. To obtain financial information, write to the Southwestern Ohio Educational Purchasing Council, at 303 Corporate Center Dr., Suite 208, Vandalia, Ohio 45377.

## NOTE 20 - <u>INSURANCE PURCHASING POOL</u>

## EPC Worker's Compensation Group Rating Plan

The District participates in the EPC Worker's Compensation Group Rating Plan (GRP), an insurance purchasing pool established in Section 4123.39 of the Ohio Revised Code. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

#### **NOTE 21 - CONTINGENCIES**

#### A. Grants

The District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. This also encompasses the Auditor of State's ongoing review of student attendance data. However, the effect of any such disallowed claims on the overall financial position of the District at June 30, 2024, if applicable, cannot be determined at this time.

### B. Litigation

The District is involved in no pending litigation that would have a material effect on the financial condition of the District.

### C. School Foundation

School district Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, ODE adjustments for fiscal year 2024 are finalized. As a result, the net impact of the FTE adjustments on the fiscal year 2024 financial statements was insignificant.

Schedule of the District's Proportionate Share of Net Pension Liability
Last Ten Measurement Periods

	2023	2022	2021	2020
School Employees Retirement System of Ohio				
District's Proportion of the Net Pension Liability	0.0766563%	0.0757567%	0.0821726%	0.0757117%
District's Proportionate Share of the Net Pension Liability	\$4,235,656	\$4,097,512	\$3,031,931	\$5,007,731
District's Covered Payroll	\$2,754,343	\$2,671,714	\$2,594,571	\$2,519,829
District's Proportionate Share of the Net Pension Liability as a Percentage of it's Covered Payroll	153.78%	153.37%	116.86%	198.73%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	76.06%	75.82%	82.86%	68.55%
State Teachers Retirement System of Ohio				
District's Proportion of the Net Pension Liability	0.06389374%	0.06423991%	0.06676877%	0.06670933%
District's Proportionate Share of the Net Pension Liability	\$13,759,477	\$14,280,614	\$8,536,987	\$16,141,284
District's Covered Payroll	\$8,505,371	\$8,714,371	\$9,100,486	\$8,328,214
District's Proportionate Share of the Net Pension Liability as a Percentage of it's Covered Payroll	161.77%	163.87%	93.81%	193.81%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	80.00%	78.88%	87.80%	75.48%

Amounts presented as of the District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

_						
	2019	2018	2017	2016	2015	2014
	0.0720216%	0.0727273%	0.0675345%	0.0694394%	0.0700754%	0.0720960%
	\$4,309,179	\$4,165,227	\$4,035,037	\$5,082,323	\$3,998,570	\$3,648,738
	\$2,451,429	\$2,385,086	\$2,319,600	\$2,450,057	\$2,634,734	\$2,482,078
	175.78%	174.64%	173.95%	207.44%	151.76%	147.00%
	70.85%	71.36%	69.50%	62.98%	69.16%	71.70%
	0.06524216%	0.06469674%	0.06304167%	0.06484673%	0.06443735%	0.06476167%
	\$14,427,912	\$14,225,361	\$14,975,684	\$21,706,155	\$17,808,599	\$15,752,279
	\$7,881,957	\$7,444,800	\$6,916,857	\$6,854,343	\$6,982,129	\$6,509,200
	102.050/	101.0007	217.5197	217 (00)	255.060/	242.000/
	183.05%	191.08%	216.51%	316.68%	255.06%	242.00%
	77.40%	77.31%	75.30%	66.80%	72.10%	74.70%

Schedule of the District's Proportionate Share of Net OPEB Liablity Last Eight Fiscal Years (1)

	2023	2022	2021	2020
School Employees Retirement System of Ohio				
District's Proportion of the Net OPEB Liability	0.07893760%	0.07766860%	0.08447320%	0.07848330%
District's Proportionate Share of the Net OPEB Liability	\$1,300,454	\$1,090,475	\$1,598,725	\$1,705,699
District's Covered-Employee Payroll	\$2,754,343	\$2,671,714	\$2,594,571	\$2,519,829
District's Proportionate Share of the Net OPEB Liability as a Percentage of it's Covered-Employee Payroll	47.21%	40.82%	61.62%	67.69%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	30.02%	30.34%	24.08%	18.17%
State Teachers Retirement System of Ohio	0.0(2002740/	0.064220010/	0.066760770/	0.0667002204
District's Proportion of the Net OPEB Liability	0.06389374%	0.06423991%	0.06676877%	0.06670933%
District's Proportionate Share of the Net OPEB Asset	\$1,242,645	\$1,663,385	\$1,407,765	\$1,172,415
District's Proportionate Share of the Net OPEB Liability	\$0	\$0	\$0	\$0
District's Covered-Employee Payroll	\$8,505,371	\$8,714,371	\$9,100,486	\$8,328,214
District's Proportionate Share of the Net OPEB Liability/(Asset) as a Percentage of it's Covered-Employee Payroll	(14.61%)	(19.09%)	(15.47%)	(14.08%)
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	168.50%	230.73%	174.70%	182.13%

<sup>(1)</sup> Information prior to 2016 is not available.

Amounts presented as of the District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

2019	2018	2017	2016
0.07353940%	0.07339780%	0.06865330%	0.06865330%
\$1,849,361	\$2,036,253	\$1,842,474	\$1,956,873
\$2,451,429	\$2,385,086	\$2,319,600	\$2,450,057
75.44%	85.37%	79.43%	79.87%
15.57%	13.57%	12.46%	11.49%
0.06524216%	0.06469674%	0.06304167%	0.06304167%
\$1,080,567	\$1,039,611	\$0	\$0
\$0	\$0	\$2,459,653	\$3,371,485
\$7,881,957	\$7,444,800	\$6,916,857	\$6,854,343
(13.71%)	(13.96%)	35.56%	49.19%
174.74%	176.00%	47.10%	37.30%

Schedule of the District's Contributions School Employees Retirement Systems of Ohio Last Ten Fiscal Years

	2024	2023	2022	2021
Pension Contractually Required Contributions	\$398,952	\$385,608	\$374,040	\$363,240
Contributions in Relation to the Contractually Required Contributions	(398,952)	(385,608)	(374,040)	(363,240)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
District Covered-Employee Payroll	\$2,849,657	\$2,754,343	\$2,671,714	\$2,594,571
Contributions as a Percentage of Covered-Employee Payroll	14.00%	14.00%	14.00%	14.00%
<u>OPEB</u>				
Contractually Required Contributions (1)	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contributions	0	0	0	0
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
District Covered-Employee Payroll	\$2,849,657	\$2,754,343	\$2,671,714	\$2,594,571
Contributions as a Percentage of Covered-Employee Payroll	0.00%	0.00%	0.00%	0.00%

<sup>(1)</sup> Excludes surcharge amount

See accompanying notes to the required supplementary information.

2020	2019	2018	2017	2016	2015
\$352,776	\$330,943	\$321,987	\$324,744	\$343,008	\$347,258
(252.77.6)	(220.042)	(221 007)	(224.744)	(2.12.000)	(2.47.250)
(352,776)	(330,943)	(321,987)	(324,744)	(343,008)	(347,258)
\$0	\$0	\$0	\$0	\$0	\$0
\$2,519,829	\$2,451,429	\$2,385,086	\$2,319,600	\$2,450,057	\$2,634,734
1.4.000/	12.500/	12.500/	1.4.000/	1.4.000/	12 100/
14.00%	13.50%	13.50%	14.00%	14.00%	13.18%
\$0	\$12,257	\$11,925	\$0	\$0	\$21,605
0	(12.257)	(11.025)	0	0	(21, (05)
0	(12,257)	(11,925)	0	0	(21,605)
\$0	\$0	\$0	\$0	\$0	\$0
\$2,519,829	\$2,451,429	\$2,385,086	\$2,319,600	\$2,450,057	\$2,634,734
0.0001	0.7007	0.7007	0.0007	0.0007	0.0537
0.00%	0.50%	0.50%	0.00%	0.00%	0.82%

Schedule of the District's Contributions State Teachers Retirement System of Ohio Last Ten Fiscal Years

n ·	2024	2023	2022	2021
Pension Contractually Required Contributions	\$1,290,204	\$1,190,752	\$1,220,012	\$1,274,068
Contributions in Relation to the Contractually Required Contributions	(1,290,204)	(1,190,752)	(1,220,012)	(1,274,068)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
District Covered-Employee Payroll	\$9,215,743	\$8,505,371	\$8,714,371	\$9,100,486
Contributions as a Percentage of Covered-Employee Payroll	14.00%	14.00%	14.00%	14.00%
OPEB Contractually Required Contributions	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contributions	0	0	0	0
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
District Covered-Employee Payroll	\$9,215,743	\$8,505,371	\$8,714,371	\$9,100,486
Contributions as a Percentage of Covered-Employee Payroll	0.00%	0.00%	0.00%	0.00%

See accompanying notes to the required supplementary information.

_	2020	2019	2018	2017	2016	2015
	\$1,165,950	\$1,103,474	\$1,042,272	\$968,360	\$959,608	\$977,498
_	(1,165,950)	(1,103,474)	(1,042,272)	(968,360)	(959,608)	(977,498)
_	\$0	\$0	\$0	\$0	\$0	\$0
	\$8,328,214 14.00%	\$7,881,957 14.00%	\$7,444,800 14.00%	\$6,916,857 14.00%	\$6,854,343 14.00%	\$6,982,129 14.00%
	\$0	\$0	\$0	\$0	\$0	\$0
_	0	0	0	0	0	0
_	\$0	\$0	\$0	\$0	\$0	\$0
	\$8,328,214 0.00%	\$7,881,957 0.00%	\$7,444,800 0.00%	\$6,916,857 0.00%	\$6,854,343 0.00%	\$6,982,129 0.00%

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2024

#### NOTE 1 – <u>SCHOOL EMPLOYEES RETIREMENT SYSTEM OF OHIO</u>

#### Pension

Changes in benefit terms:

2014-2017: There were no changes in benefit terms for the period.

2018: The following were the most significant changes in benefit terms:

- The cost-of-living adjustment was changed from a fixed 3.00% to a cost-of-living adjustment that is indexed to CPI-W not greater than 2.5% with a floor of 0% beginning January 1, 2018.
- Under HB 49, the Board enacted a three-year COLA suspension for benefit recipients in calendar year 2018, 2019 and 2020.

2019: The following were the most significant changes in benefit terms:

• Under Senate Bill 8, the Board enacted a three-year COLA delay for future benefit recipients commencing benefits on or after April 1, 2018.

2020-2024: There were no changes in benefit terms for the period.

#### Changes in assumptions:

2014-2016: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2017: The following were the most significant changes of assumptions that affected total pension liability since the prior measurement date:

- Assumed rate of inflation was reduced from 3.25% to 3.00%
- Payroll Growth Assumption was reduced from 4.00% to 3.50%
- Assumed real wage growth was reduced from 0.75% to 0.50%
- Rates of withdrawal, retirement and disability were updated to reflect recent experience.
- Mortality among active members was updated to the following:
  - o RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. The above rates represent the base rates used.
- Mortality among service retired members, and beneficiaries was updated to the following:
  - o RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates.

2018-2021: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2022: The following were the most significant changes of assumptions that affected total pension liability since the prior measurement date:

- Assumed rate of inflation was reduced from 3.00% to 2.4%
- Payroll Growth Assumption was reduced from 3.5% to 3.25%

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2024

## NOTE 1 – SCHOOL EMPLOYEES RETIREMENT SYSTEM OF OHIO (Continued)

- Mortality among active members was updated to the following:
  - PUB 2010 General Employee Amount Weighted Below Medium Healthy Retiree Mortality Table
    with fully generational projection and a five year age set-forward for both males and females. The
    above rates represent the base rates used.
- Mortality among service retired members, and beneficiaries was updated to the following:
  - o PUB 2010 General Employee Amount Weighted Below Medium Healthy Retiree Mortality Table with fully generational projection with Scale BB, 105.5% of male rates, and 122.5% of female rates.

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2023: The following changes were made to the actuarial assumptions as identified:

• Cost-of-Living Adjustments was increased from 2.00% to 2.50% for calendar year 2023.

2024: The following changes were made to the actuarial assumptions as identified:

Cost-of-Living Adjustments was increased from 2.00% to 2.50% for calendar year 2024.

#### **Other Postemployment Benefits**

Changes in benefit terms:

2017-2024: There were no changes in benefit terms for the period.

#### Changes in assumptions:

2017: The following were the most significant changes of assumptions that affected total pension liability since the prior measurement date:

- Assumed rate of inflation was reduced from 3.25% to 3.00%
- Payroll Growth Assumption was reduced from 4.00% to 3.50%
- Assumed real wage growth was reduced from 0.75% to 0.50%
- Rates of withdrawal, retirement and disability were updated to reflect recent experience.
- Mortality among active members was updated to the following:
  - o RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females.
- Mortality among service retired members, and beneficiaries was updated to the following:
  - o RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates.
- Mortality among disabled members was updated to the following:
  - o RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

2018: The following were the most significant changes of assumptions that affected total pension liability since the prior measurement date:

- Discount rate used to measure the total OPEB liability at June 30, 2017 was 3.63 percent.
- Discount rate used to measure total OPEB liability prior to June 30, 2017 was 2.98 percent.

2019-2021: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2024

## NOTE 1 – <u>SCHOOL EMPLOYEES RETIREMENT SYSTEM OF OHIO</u> (Continued)

2022: The following were the most significant changes of assumptions that affected total pension liability since the prior measurement date:

- Assumed rate of inflation was reduced from 3.00% to 2.4%
- Payroll Growth Assumption was reduced from 3.5% to 1.75%
- Mortality among active members was updated to the following:
  - PUB 2010 General Employee Amount Weighted Below Medium Healthy Retiree Mortality Table
    with fully generational projection and a five year age set-forward for both males and females. The
    above rates represent the base rates used.
- Mortality among service retired members, and beneficiaries was updated to the following:
  - o PUB 2010 General Employee Amount Weighted Below Medium Healthy Retiree Mortality Table with fully generational projection with Scale BB, 105.5% of male rates, and 122.5% of female rates.

2023: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2024: The following were the most significant changes of assumptions that affected total pension liability since the prior measurement date:

- The assumption for percent of pre-Medicare eligible retirees who chose the Wraparound plan increased from 10% to 20%.
- The health care trend assumption on retiree premiums was updated to not apply trend to the \$35 surcharge.
- An assumption was added to assume that 15% of pre-65 retirees who waive will elect coverage upon Medicare eligibility.

#### NOTE 2 - STATE TEACHERS RETIREMENT SYSTEM OF OHIO

#### Pension

Changes in benefit terms:

2017-2024: There were no changes in benefit terms for the period.

Changes in assumptions:

2018: The following were the most significant changes of assumptions that affected total pension liability since the prior measurement date:

- Long term expected rate of return was reduced from 7.75% to 7.45%,
- Inflation assumption was lowered from 2.75% to 2.50%,
- Payroll growth assumption was lowered to 3.00%,
- Total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation.
- Healthy and disabled mortality assumptions were updated to the following:
  - o RP-2014 mortality tables with generational improvement scale MP-2016. Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2024

### NOTE 2 - STATE TEACHERS RETIREMENT SYSTEM OF OHIO (Continued)

2019-2021: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2022: Long term expected rate of return was reduced from 7.45% to 7.00%.

2023: Projected salary increases beginning rate changed from 12.50% to 8.50%.

2024: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

# **Other Postemployment Benefits**

Changes in benefit terms:

2017: There were no changes in benefit terms for the period.

2018: The following were the most significant changes in benefit terms:

- The subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1% to 1.9% per year of service.
- Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries
- All remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019.
   Subsequent to the current measurement date, the date for discontinuing remaining Medicare Part B premium reimbursements is extended to January 2020.

2019: The following were the most significant changes in benefit terms:

- The subsidy multiplier for non-Medicare benefit recipients was increased from 1.9% to 1.944% per year of service effective January 1, 2019.
- The non-Medicare frozen subsidy base premium was increased effective January 1, 2019.
- All remaining Medicare Part B premium reimbursements will be discontinued beginning January 2021.

2020: The following were the most significant changes in benefit terms:

- The subsidy multiplier for non-Medicare benefit recipients was increased from 1.944% to 1.984% per year of service effective January 1, 2020.
- The non-Medicare frozen subsidy base premium was increased effective January 1, 2020.
- Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare Plan.
- Medicare Part B monthly reimbursements elimination date was postponed to January 1, 2021.

2021: The following were the most significant changes in benefit terms:

- The subsidy multiplier for non-Medicare benefit recipients was increased from 1.984% to 2.055% per year of service effective January 1, 2021.
- The non-Medicare frozen subsidy base premium was increased effective January 1, 2021.
- Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare Plan.
- Medicare Part B monthly reimbursements elimination date was postponed indefinitely.

2022 - 2024: There were no changes in benefit terms for the period.

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2024

#### NOTE 2 - STATE TEACHERS RETIREMENT SYSTEM OF OHIO (Continued)

Changes in assumptions:

2017: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2018: The following were the most significant changes of assumptions that affected total pension liability since the prior measurement date:

- Discount rate was increased from 3.26% to 4.13%
- Long term expected rate of return was reduced from 7.75% to 7.45%.
- Valuation year per capita health care costs were updated, and the salary scale was modified.
- The percentage of future retirees electing each option was updated
- The percentage of future disabled retirees and terminated vested participants electing health coverage were decreased.
- The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

2019: The following were the most significant changes of assumptions that affected total pension liability since the prior measurement date:

- Discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45%
- Valuation year per capita health care costs were updated

2020-2021: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2022: Discount rate was reduced from 7.45% to 7.00%.

2023: The following were the most significant changes of assumptions that affected total pension liability since the prior measurement date:

- Projected salary increases beginning rate changed from 12.50% to 8.50%.
- Health care cost trend rates were modified for medical and prescription drug costs.

2024: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

# CARLISLE LOCAL SCHOOL DISTRICT WARREN COUNTY

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2024

FEDERAL GRANTOR  Pass Through Grantor  Program / Cluster Title	Federal CFDA Number	Pass Through Entity Identifying Number	Federal Expenditures	F	n-Cash ederal enditures
U.S. DEPARTMENT OF AGRICULTURE  Passed Through Ohio Department of Education					
Child Nutrition Cluster:					
Non-Cash Assistance (Food Distribution)					
National School Lunch Program	10.555	172OH062N1099	\$ 0	\$	50,816
Cash Assistance					
National School Breakfast Program	10.553	172OH062N1099	67,971		0
National School Lunch Program	10.555	172OH062N1099	380,489		0
Total Child Nutrition Cluster			448,460		50,816
Total U.S. Department of Agriculture			448,460		50,816
U.S. DEPARTMENT OF EDUCATION					
Passed Through Ohio Department of Education					
Special Education Cluster:					
Special Education - Grants to State	84.027	H027A160111	360,304		0
Special Education - Preschool Grants	84.173	H173A160119	9,838		0
Total Special Education Cluster			370,142		0
Title I Grants to Local Educational Agencies	84.010	S010A160035	195,781		0
Title II-A Improving Teacher Quality State Grants	84.367	S637A160034	42,644		0
Title IV-A Student Support and Academic Enrichment Program	84.424		23,835		0
Total U.S. Department of Education			632,402		0
U.S. DEPARTMENT OF THE TREASURY Passed Through Ohio Department of Education					
ARP ESSER	84.425		1,122,017		
Total U.S. Department of the Treasury			1,122,017		
Total Expenditures of Federal Awards			\$ 2,202,879	\$	50,816

The accompanying notes are an integral part of this schedule.

# CARLISLE LOCAL SCHOOL DISTRICT WARREN COUNTY

#### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED JUNE 30, 2024

#### **NOTE A - BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Carlisle Local School District (the School District) under programs of the federal government for the year ended June 30, 2024. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position or changes in net position of the School District.

#### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

#### NOTE C - INDIRECT COST RATE

The School District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### **NOTE D - CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

#### NOTE E - FOOD DONATION PROGRAM

The School District reports commodities consumed on the Schedule at the entitlement value. The School District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

#### **NOTE F - MATCHING REQUIREMENTS**

Certain Federal programs require the School District to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The School District has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.



65 East State Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov 800-282-0370

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Carlisle Local School District Warren County 230 Jamaica Rd Carlisle, Ohio 45005

To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Carlisle Local School District, Warren County, Ohio (the District) as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated March 12, 2025.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Carlisle Local School District
Warren County
Independent Auditor's Report On Internal Control Over
Financial Reporting And On Compliance And Other Matters
Required By Government Auditing Standards
Page 2

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

March 12, 2025



65 East State Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov 800-282-0370

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Carlisle Local School District Warren County 230 Jamaica Rd Carlisle, Ohio 45005

To the Board of Education:

#### Report on Compliance for the Major Federal Program

#### Opinion on the Major Federal Program

We have audited Carlisle Local School District's, Warren County, (District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) Compliance Supplement that could have a direct and material effect on Carlisle Local School District's major federal program for the year ended June 30, 2024. Carlisle Local School District's major federal program is identified in the Summary of Auditor's Results section of the accompanying schedule of findings.

In our opinion, Carlisle Local School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2024.

#### Basis for Opinion on the Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

The District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

Efficient • Effective • Transparent

Carlisle Local School District
Warren County
Independent Auditor's Report on Compliance with Requirements
Applicable to the Major Federal Program and on Internal Control Over
Compliance Required by the Uniform Guidance
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#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on a
  test basis, evidence regarding the District's compliance with the compliance requirements referred
  to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the District's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Carlisle Local School District
Warren County
Independent Auditor's Report on Compliance with Requirements
Applicable to the Major Federal Program and on Internal Control Over
Compliance Required by the Uniform Guidance
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Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio March 12, 2025

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# CARLISLE LOCAL SCHOOL DISTRICT WARREN COUNTY

## SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2024

### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	84.425 Education Stabilization Fund – Elementary and Secondary Education
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	Yes

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None noted.

## 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None noted.



#### **WARREN COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 3/25/2025

65 East State Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370