



**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY**

**SINGLE AUDIT**

**FOR THE FISCAL YEAR ENDED JUNE 30, 2023**



**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY  
JUNE 30, 2023**

**TABLE OF CONTENTS**

<b>TITLE</b>	<b>PAGE</b>
Independent Auditor's Report .....	1
Prepared by Management:	
Management's Discussion and Analysis .....	5
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position .....	14
Statement of Activities.....	15
Fund Financial Statements:	
Balance Sheet - Governmental Funds .....	16
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities .....	17
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds .....	18
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities .....	19
Statement of Fund Net Position - Internal Service Fund .....	20
Statement of Revenues, Expenses and Changes in Fund Net Position - Internal Service Fund .....	21
Statement of Cash Flows – Internal Service Fund.....	22
Statement of Changes in Fiduciary Net Position - Fiduciary Funds .....	23
Notes to the Basic Financial Statements .....	24
Required Supplementary Information:	
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Basis) – General Fund.....	64
Schedules of School District's Proportionate Share of the Net Pension Liability and School District Pension Contributions - School Employees Retirement System of Ohio .....	65
Schedules of School District's Proportionate Share of the Net Pension Liability and School District Pension Contributions – State Teachers Retirement System of Ohio .....	66

**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY  
JUNE 30, 2023**

**TABLE OF CONTENTS  
(Continued)**

<b>TITLE</b>	<b>PAGE</b>
Schedules of School District's Proportionate Share of the Net OPEB Liability and School District OPEB Contributions – School Employees Retirement System of Ohio .....	67
Schedules of School District's Proportionate Share of the Net OPEB Liability/(Asset) and School District OPEB Contributions – State Teachers Retirement System of Ohio .....	68
Notes to the Required Supplementary Information .....	69
Schedule of Expenditures of Federal Awards .....	75
Notes to the Schedule of Expenditures of Federal Awards .....	76
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i> .....	77
Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Federal Programs and on Internal Control Over Compliance Required by the Uniform Guidance .....	79
Schedule of Findings .....	83

# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT

Troy City School District  
Miami County  
500 North Market Street  
Troy, Ohio 45373

To the Board of Education:

### **Report on the Audit of the Financial Statements.**

#### ***Opinions***

We have audited the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Troy City School District, Miami County, Ohio (the School District), as of and for the fiscal year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of Troy City School District, Miami County, Ohio as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the School District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, required budgetary comparison schedule and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The schedule has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling the schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 2, 2024, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

February 2, 2024

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**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2023  
(Unaudited)

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The discussion and analysis of the Troy City School District's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2023. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

### **Financial Highlights**

Key financial highlights for fiscal year 2023 are as follows:

*Overall:*

- Total net position increased by \$6.6 million, which represents a 33.0 percent increase from the beginning of the fiscal year due primarily to the increase in pooled cash and investment and property taxes receivable reported for the current fiscal year.
- Total assets of governmental activities increased by \$8.4 million due mainly to the \$4.7 million increase in pooled cash and investments and the \$2.4 million increase in property taxes receivable. In addition, the net OPEB asset reported for fiscal year 2023 was \$834,116 more than one year prior based on the results reported by the plans.
- General revenues accounted for \$54.1 million or 79.9 percent of total revenue. Program specific revenues in the form of charges for services, and operating grants and contributions accounted for nearly \$13.6 million or 20.1 percent of total revenues of \$67.7 million.
- Of the School District's \$61.0 million in expenses, approximately \$13.6 million were offset by program specific charges for services, grants or contributions. General revenues (primarily grants and entitlements, income taxes and property taxes) were used to cover the remaining \$47.4 million of net expense reported for fiscal year 2023.
- The General Fund had \$56.3 million in revenues and \$51.2 million in expenditures representing 83.0 percent and 83.4 percent of the total governmental funds revenues and expenditures, respectively.
- The School District's only major fund is the General Fund. The General Fund's balance increased by \$5.2 million from the prior year.

### **Using the Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Troy City School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregated view of the School District's finances and a longer-term view of those statements. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column. In the case of Troy City School District, the General Fund is by far the most significant fund and the only major governmental fund.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2023  
(Unaudited)

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**Reporting the School District as a Whole**

*Statement of Net Position and the Statement of Activities*

While this document contains a large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2023?" The Statement of Net Position and the Statement of Activities answers this question. These statements include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources; and use the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and changes in that position. The change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the Statement of Net Position and the Statement of Activities, the School District reports governmental activities. Governmental activities are the activities where most of the School District's programs and services are including, but not limited to, instruction, support services, operation and maintenance of plant, pupil transportation and extracurricular activities. The School District does not have any business-type activities.

**Reporting the School District's Most Significant Funds**

*Fund Financial Statements*

The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District's most significant funds, and therefore only the General Fund is presented separate from the other governmental funds.

Governmental Funds

The School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2023  
(Unaudited)

**The School District as a Whole**

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for 2023 and 2022:

**TABLE 1**  
**NET POSITION JUNE 30**

	2023	2022
<b>Assets:</b>		
Current and Other Assets	\$ 56,662,925	48,536,371
Net OPEB Asset	4,768,522	3,934,406
Net Capital Assets	21,219,520	21,761,262
Total Assets	82,650,967	74,232,039
<b>Deferred Outflows of Resources:</b>		
Pension and OPEB	13,209,944	13,703,537
Deferred Charge on Refunding	611,318	700,299
Total Deferred Outflows of Resources	13,821,262	14,403,836
<b>Liabilities:</b>		
Current Liabilities	6,276,191	6,081,753
Long-Term Liabilities:		
Due Within One Year	1,201,400	1,213,461
Due in More Than One Year:		
Net Pension Liability	51,032,638	31,188,379
Net OPEB Liability	2,674,493	3,773,336
Other Long-Term Liabilities	14,875,526	13,975,554
Total Liabilities	76,060,248	56,232,483
<b>Deferred Inflows of Resources:</b>		
Pension and OPEB	13,283,374	32,839,838
Other	20,628,777	19,710,688
Total Deferred Inflows of Resources	33,912,151	52,550,526
<b>NET POSITION:</b>		
Net Investment in Capital Assets	11,012,015	10,798,793
Restricted	9,966,475	7,569,546
Unrestricted	(34,478,660)	(38,515,473)
Total Net Position	\$ (13,500,170)	(20,147,134)

The net pension liability (NPL) is the largest single liability reported by the School District at June 30, 2023 and is reported pursuant to GASB 68, "Accounting and Financial Reporting for Pensions – an Amendment of GASB Statement 27". Another significant liability for the School District is net other postemployment benefits (OPEB) liability, reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions". For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting the net OPEB asset and the deferred outflows related to pension and OPEB.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2023  
(Unaudited)

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Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability or OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 required the net pension liability and the net OPEB asset and liability to equal the School District's proportionate share of each plan's collective:

1. Present value of estimated future pension and OPEB benefits attributable to active and inactive employees' past service
- 2 Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement systems. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plans against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension systems are responsible for the administration of each plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event the contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2023  
(Unaudited)

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In accordance with GASB 68 and GASB 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB asset and liability, respectively, not accounted for as deferred inflows/outflows.

The amount by which the School District's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources is called net position. As of June 30, 2023, the net position of the School District was a deficit of \$13.5 million due primarily to the recognition of the School District's proportionate share of the net pension and OPEB assets/liabilities. If the components of recording the net pension and OPEB assets/liabilities are removed from the Statement of Net Position, the School District's ending net position would be approximately a positive \$35.5 million. We feel this is important to mention as the management of the School District has no control over the management of the State-wide pension or OPEB plans or the benefits offered; both of which control the net pension and OPEB assets/liabilities amounts which have a significant effect on the School District's financial statements.

Net position invested in net capital assets reported at the end of fiscal year 2023 increased slightly over the prior year as the decrease in capital related debt for the year was greater than the decrease in net capital assets. The portion subject to external restrictions upon its use (\$10.0 million) reported at June 30, 2023 was a 31.7 percent increase as educational grants programs, debt service and capital projects reported increase in resources remaining at year end compared with one year prior. The remaining deficit of net position of \$34.5 million is reported as unrestricted. As the effect of recognizing the net pension and OPEB assets/liabilities are closed through unrestricted net position, the increase in unrestricted net position deficit for the fiscal year was expected due to the changes reported by the State-wide retirement systems.

Total assets reported at June 30, 2023 increased by \$8.4 million from those reported at the beginning of the year. The largest increase reported related to pooled cash and investments (\$4.7 million) which was the result of increased revenues for the current fiscal year exceeding spending. Increased revenues were driven by increased property values, increased earned wages resulted in higher income tax revenue, and vastly improved interest rates increased interest revenues significantly compared to those of the prior year. The value of the School District's capital assets decreased by \$541,742 from the start of the year as depreciation expense was more than current year additions.

Total liabilities increased by \$19.8 million during the fiscal year as the School District's proportionate share of the net pension and OPEB liabilities associated with the State-wide pension systems increased by \$18.7 million compared with the amounts reported for the prior year. Lower than expected rates of returns for the retirement systems during the measurement year used to report the School District's proportionate share amounts resulted in increased pension liabilities and decreased deferred inflow of resources related to pensions. Other long-term liabilities increased due to higher estimates for compensated absences for the current year due to changes in the calculation of compensated absences. Current liabilities and long-term liabilities due within one year were consistent with those reported one year ago.

Amounts reported as deferred outflows and inflows of resources are driven by the annual pension and OPEB data provided by the State-wide retirement systems concerning investment earnings results compared to anticipated returns, as well as any changes in assumptions and benefits used in the actuarial study performed for the measurement year. As can be expected, the reported amounts can vary widely from one year to the next.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2023  
(Unaudited)

Table 2 shows the changes in net position for fiscal year 2023, as compared to fiscal year 2022:

**TABLE 2**  
**CHANGE IN NET POSITION, JUNE 30**

	2023	2022
<b>REVENUES:</b>		
Program Revenues:		
Charges for Services	\$ 3,009,581	2,309,793
Operating Grants and Contributions	10,581,889	10,484,905
General Revenues:		
Property Taxes	22,241,668	18,634,931
Income Taxes	14,018,102	13,842,029
Grants and Entitlements	16,687,237	16,354,622
Investment Earnings	526,472	26,739
Other	609,495	621,448
Total Revenues	67,674,444	62,274,467
<b>PROGRAM EXPENSES:</b>		
Instruction	40,065,883	36,272,201
Support Services:		
Pupils and Instructional Staff	4,529,505	4,142,500
Board of Education, Administration		
Fiscal and Business	5,880,806	5,233,440
Operation and Maintenance of Plant	4,001,479	3,601,517
Pupil Transportation	2,602,674	2,068,064
Central	225,255	208,292
Operation of Non-Instructional Services	2,326,570	2,417,416
Extracurricular Activities	649,514	438,819
Interest and Fiscal Charges	224,873	207,906
Depreciation Expense	520,921	520,921
Total Expenses	61,027,480	55,111,076
<i>Change in Net Position</i>	6,646,964	7,163,391
<i>Beginning Net Position</i>	(20,147,134)	(27,310,525)
<i>Ending Net Position</i>	\$ (13,500,170)	(20,147,134)

As shown in Table 2, \$54.1 million, or 79.9 percent, of the School District's total revenue is derived from general revenues, essentially property and income taxes as well as state entitlement programs. Overall, total revenue increased by approximately \$5.4 million, or 8.7 percent, compared with fiscal year 2022 amounts. Property tax revenue increased \$3.6 million due to the significant increase in property values and in the amount available for advance, which is recorded as current year revenue, compared the amount reported in the prior year. Investment earnings reported a nearly \$500,000 increase over the fiscal year 2022 amount as interest rates available to investors rose significantly throughout the fiscal year.

Charges for services, primarily related to foodservice and student activities, continued to improve as school functions returned to normal operations after the disruptions caused in the prior two years due to the global pandemic. In the prior year, the School District received funding to provide free lunches to every student. This practice and the related funding ended at the end of the fiscal year 2022 and therefore foodservice operations returned to normal which included starting to charge for lunches once again.



**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2023  
(Unaudited)

Total expenses of the School District increased by \$5.9 million, or 10.7 percent, compared to those reported for fiscal year 2022. While some increased expenses were expected, such as increased personnel costs (wage increases and benefits), the primary driver of the additional expenses reported for the current year over those of the prior year related to the adjustments necessary to record pension and OPEB amounts within the financial statements. In the prior fiscal year, the pension and OPEB adjustments resulted in reducing functional expenses by \$5.2 million due to actual earnings exceeding expectations at the State-wide retirement systems. Lower than expected earnings during the current measurement year, resulted in function expenses being reduced by \$1.2 million for fiscal year 2023, a \$4.0 million swing in reported expenses for the School District.

**TABLE 3**  
**TOTAL AND NET COST OF PROGRAM SERVICES**  
**FOR THE FISCAL YEAR ENDED JUNE 30,**

	2023		2022	
	Total Cost of Service	Net Cost of Service	Total Cost of Service	Net Cost of Service
Instruction	\$ 40,065,883	31,196,498	36,272,201	28,838,445
Support Services:				
Pupils and Instructional Staff	4,529,505	4,525,606	4,142,500	4,122,475
Board of Education, Administration, Fiscal and Business	5,880,806	5,717,748	5,233,440	5,130,699
Operation and Maintenance of Plant	4,001,479	3,928,411	3,601,517	3,568,627
Pupil Transportation	2,602,674	1,348,546	2,068,064	995,788
Central	225,255	225,255	208,292	208,292
Operation of Non-Instructional Services	2,326,570	(148,802)	2,417,416	(1,146,337)
Extracurricular Activities	649,514	(103,046)	438,819	(130,438)
Interest and Fiscal Charges	224,873	224,873	207,906	207,906
Depreciation Expense	520,921	520,921	520,921	520,921
<b>Total Expenses</b>	<b>\$ 61,027,480</b>	<b>47,436,010</b>	<b>55,111,076</b>	<b>42,316,378</b>

Table 3 above shows the net cost of service reported for fiscal year 2023 compared with those reported for fiscal year 2022. Some of the School District's activities are financed through user charges, tuition and fees, and/or specific grants or contributions. These revenue sources are defined as program revenues, and the statement of activities shows these revenues in conjunction with the expenses of the School District to present the net cost of each function reported by the School District; that is, it identifies the cost of these services supported by tax revenue and unrestricted state entitlements.

In fiscal year 2023, 77.7 percent of the School District's expenses were financed through property taxes, income taxes and state foundation revenues (general revenues). In fiscal year 2023, the School District had program revenues totaling \$13.6 million, which was 6.2 percent more than the amount reported for the prior fiscal year due to the increased charges for services for foodservice and student activities discussed above. Operating grants and contributions increased slightly in fiscal year 2023 over the prior year as increases in State funding specified for specific purposes increased and the amount of funding from COVID relief programs decreased compared to those reported in fiscal year 2022. Total program revenues financed 22.3 percent of the School District's total expenses compared to 23.2 percent last year.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2023  
(Unaudited)

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**The School District's Funds**

On the modified accrual basis of accounting, the School District's major governmental fund, the General Fund, had an ending fund balance totaling \$21.6 million, or 73.4 percent of the total fund balance for all governmental funds.

The School District's primary operating fund, the General Fund, ended the year with revenues exceeding expenditures by \$5.2 million which is up from the \$530,301 increase reported during the prior year. This increase was caused by the increase in property tax revenue reported for the current year due to the significant increase in property values and in the amount available for advance at June 30, 2023, as previously discussed. The unassigned ending fund balance of the General Fund, \$19.9 million, represents approximately 38.8 percent of the total expenditures reported in the General Fund for fiscal year 2023.

**General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

For the General Fund, original budgeted revenue, excluding other financing sources, was \$51.7 million compared with the final budgeted revenue of \$53.8 million, a 4.1 percent increase in budgeted revenue amounts during the year. Actual revenue for the year totaled \$53.8 million which mirrored the ending budgeted revenues. Increases in taxes, State Foundation, and interest revenues accounted for the majority of the increase in budgetary revenue from those anticipated in the original budget numbers.

Total actual expenditures on the budget basis (cash expenditures plus encumbrances), excluding other financing uses, were \$50.6 million, which is virtually equal to the final budget and \$3.5 million less than those anticipated in the original budget. Reductions in budgetary expenditures occurred most significantly within the instructional functions.

As the budget for the General Fund is amended throughout the fiscal year for unanticipated revenues and expenditures, the final amended budget amounts approximate the actual budgetary results realized by the School District.

**Capital Assets**

At the end of fiscal year 2023, the School District had nearly \$21.2 million invested in land, buildings, improvements, furniture and equipment, and vehicles in governmental activities net of accumulated depreciation. Costs associated with repair and maintenance of the School District's facilities and other assets that do not extend the useful life of the capitalized item is included within the operation and maintenance of plant function.



**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2023  
(Unaudited)

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Table 4 shows fiscal year 2023 balances compared to 2022:

**TABLE 4**  
**CAPITAL ASSETS, JUNE 30**

	<u>2023</u>	<u>2022</u>
Land	\$ 1,417,612	1,417,612
Buildings	12,436,957	12,957,878
Improvements	5,064,105	5,237,145
Furniture and Equipment	373,893	363,016
Vehicles	<u>1,926,953</u>	<u>1,785,611</u>
Total Net Capital Assets	\$ <u>21,219,520</u>	<u>21,761,262</u>

Overall, net capital assets decreased by \$541,742 compared to the fiscal year 2022 amount. The decrease in capital assets results from the amount of depreciation being charged for the fiscal year being more than the amount of new capital assets reported the fiscal year.

During fiscal year 2023, \$954,802 of items were capitalized and \$1.5 million of depreciation being charged to the associated functional areas. The most significant additions to capital assets during the current year were purchasing three new school buses as well as replacement of the roofing material at Troy High School. All capital assets disposed of during the current year were fully depreciated.

For more detailed disclosures regarding the School District's capital assets, readers should read Note 9 to the basic financial statements.

### **Long-Term Obligations**

At June 30, 2023, the School District had total outstanding bonds of approximately \$10.2 million, of which \$775,000 is scheduled to mature in the next fiscal year. In addition, during the year, \$760,000 of principal payments were made. At June 30, 2023, the School District's overall legal debt margin was \$81.8 million and the unvoted debt margin was \$994,036.

For more detailed disclosures regarding the School District's long-term obligations readers should refer to Note 14 to the basic financial statements.

### **Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information contact the Treasurer's Office at Troy City School District, 500 North Market Street, Troy, Ohio 45373 or call (937) 332-6700.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**  
Statement of Net Position  
June 30, 2023

	Governmental Activities
<b>ASSETS:</b>	
Pooled Cash and Investments	\$ 26,572,680
Receivables:	
Income Taxes	4,278,516
Accounts	674,639
Intergovernmental	722,000
Property and Other Local Taxes	23,221,188
Materials and Supplies Inventory	49,707
Prepaid Items	142,605
Restricted Asset:	
Cash and Cash Equivalents with Escrow Agent	1,001,590
Net OPEB asset	4,768,522
Capital Assets:	
Nondepreciable	1,417,612
Depreciable, Net of Accumulated Depreciation	<u>19,801,908</u>
Total Assets	<u>82,650,967</u>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>	
Deferred Charge on Refunding	611,318
Pension and OPEB	<u>13,209,944</u>
Total Deferred Outflows of Resources	<u>13,821,262</u>
<b>LIABILITIES:</b>	
Accounts Payable	787,909
Accrued Wages and Benefits	3,397,542
Intergovernmental Payable	1,048,240
Claims Payable	971,349
Accrued Interest Payable	17,851
Matured Compensated Absences	53,300
Noncurrent Liabilities:	
Due Within One Year	1,201,400
Due In More Than One Year	
Net Pension Liability	51,032,638
Net OPEB Liability	2,674,493
Other Amounts Due In More Than One Year	<u>14,875,526</u>
Total Liabilities	<u>76,060,248</u>
<b>DEFERRED INFLOWS OF RESOURCES:</b>	
Property Taxes not Levied to Finance Current Year Operations	20,404,105
Deferred Gain on Refunding	224,672
Pension and OPEB	<u>13,283,374</u>
Total Deferred Inflows of Resources	<u>33,912,151</u>
<b>NET POSITION:</b>	
Net Investment in Capital Assets	11,012,015
Restricted for:	
Hayner Cultural Center	894,114
Student Activities	1,014,152
Food Service	2,100,894
Educational Grants	786,893
Capital Projects	1,183,056
Debt Service	2,567,841
Restricted for OPEB Plans	1,129,691
Scholarship Endowment - Nonspendable	156,567
Scholarship Endowment - Spendable	19,774
Other Purposes	113,493
Unrestricted	<u>(34,478,660)</u>
Total Net Position	<u>\$ (13,500,170)</u>

See accompanying notes to the basic financial statements.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**  
Statement of Activities  
For the Fiscal Year Ended June 30, 2023

<b>Functions/Programs:</b>	Expenses	Program Revenues		Net (Expense)/ Revenue and Change in Net Position
		Charges for Services	Operating Grants and Contributions	Governmental Activities
<b>Governmental Activities:</b>				
Instruction:				
Regular	\$ 27,588,034	1,043,282	1,625,217	(24,919,535)
Special	9,608,895	183,998	2,890,823	(6,534,074)
Vocational	16,045	-	-	(16,045)
Student Intervention Services	342,484	-	-	(342,484)
Other	2,510,425	-	3,126,065	615,640
Support Services:				
Pupils	2,994,432	-	-	(2,994,432)
Instructional Staff	1,535,073	-	3,899	(1,531,174)
Board of Education	724,858	-	-	(724,858)
Administration	4,135,926	75,139	49,624	(4,011,163)
Fiscal	483,024	-	-	(483,024)
Business	536,998	1,000	37,295	(498,703)
Operation and Maintenance of Plant	4,001,479	38,844	34,224	(3,928,411)
Pupil Transportation	2,602,674	-	1,254,128	(1,348,546)
Central	225,255	-	-	(225,255)
Operation of Non-Instructional Services	2,326,570	920,506	1,554,866	148,802
Extracurricular Activities	649,514	746,812	5,748	103,046
Interest and Fiscal Charges	224,873	-	-	(224,873)
Unallocated Depreciation *	520,921	-	-	(520,921)
Total	<u>\$ 61,027,480</u>	<u>3,009,581</u>	<u>10,581,889</u>	<u>(47,436,010)</u>
General Revenues:				
Property Taxes Levied for:				
General Purposes				19,964,863
Hayner Cultural Center				573,324
Debt Service				999,671
Capital Outlay				703,810
Income Taxes Levied for General Purposes				14,018,102
Grants, Entitlements and Contributions not Restricted to Specific Programs				16,687,237
Investment Earnings				526,472
Other Revenue				609,495
			Total General Revenues	<u>54,082,974</u>
			Change in Net Position	6,646,964
			Net Position, Beginning of Year	<u>(20,147,134)</u>
			Net Position, End of Year	<u>\$ (13,500,170)</u>

\* - This amount excludes the depreciation that is included in the direct expense of the various functions.

See accompanying notes to the basic financial statements.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Balance Sheet  
Governmental Funds  
June 30, 2023

	General Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>ASSETS:</b>			
Pooled Cash and Investments	\$ 17,637,751	8,126,793	25,764,544
Receivables:			
Property and Local Taxes	20,890,696	2,330,492	23,221,188
Income Taxes	4,278,516	-	4,278,516
Accounts	296,094	-	296,094
Intergovernmental	-	722,000	722,000
Due from Other Funds	806,923	-	806,923
Materials and Supplies Inventory	44,701	5,006	49,707
Prepaid Items	96,623	45,982	142,605
Restricted Asset:			
Cash and Cash Equivalents with Escrow Agent	1,001,590	-	1,001,590
Total Assets	<u>\$ 45,052,894</u>	<u>11,230,273</u>	<u>56,283,167</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES:</b>			
<b>LIABILITIES:</b>			
Accounts Payable	\$ 553,113	232,056	785,169
Accrued Wages and Benefits	3,197,348	200,194	3,397,542
Intergovernmental Payable	955,597	92,643	1,048,240
Matured Compensated Absences Payable	52,400	900	53,300
Due to Other Funds	-	806,923	806,923
Total Liabilities	<u>4,758,458</u>	<u>1,332,716</u>	<u>6,091,174</u>
<b>DEFERRED INFLOWS OF RESOURCES:</b>			
Property Taxes not Levied to Finance			
Current Year Operations	18,368,112	2,035,993	20,404,105
Unavailable Revenue	277,380	25,044	302,424
Total Deferred Inflows of Resources	<u>18,645,492</u>	<u>2,061,037</u>	<u>20,706,529</u>
<b>FUND BALANCES:</b>			
Nonspendable	153,489	202,549	356,038
Restricted	1,001,590	7,733,776	8,735,366
Assigned	635,529	-	635,529
Unassigned	19,858,336	(99,805)	19,758,531
Total Fund Balances	<u>21,648,944</u>	<u>7,836,520</u>	<u>29,485,464</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 45,052,894</u>	<u>11,230,273</u>	<u>56,283,167</u>

See accompanying notes to the basic financial statements.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Reconciliation of Total Governmental Fund Balances  
to Net Position of Governmental Activities  
June 30, 2023

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Total Governmental Fund Balances	\$ 29,485,464
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	21,219,520
Some revenues will not be available to pay for current period expenditures and therefore are reported as unavailable in the funds.	302,424
The Internal Service fund is used by management to charge the cost of providing medical insurance to the individual funds. The assets and liabilities of the internal service fund are included in the governmental activities in the statement of net position.	212,592
Certain long-term liabilities are not due and payable in the current period and therefore are not reported in the funds	
General Obligation Bonds	(9,130,000)
Energy Conservation Bonds	(1,103,964)
Unamortized Bond Premiums	(360,187)
Deferred Charge on Refunding	611,318
Deferred Gain on Refunding	(224,672)
Accrued Interest Payable	(17,851)
Compensated Absences Payable (less matured)	(5,482,775)
The net pension and OPEB assets and liabilities are not due and payable in the current period; therefore the assets and liabilities and related deferred inflows and outflows are not reported in the governmental funds.	
Deferred Outflows - Pension and OPEB	13,209,944
Deferred Inflows - Pension and OPEB	(13,283,374)
Net OPEB Asset	4,768,522
Net OPEB Liability	(2,674,493)
Net Pension Liability	<u>(51,032,638)</u>
Net Position of Governmental Activities	\$ <u><u>(13,500,170)</u></u>

See accompanying notes to the basic financial statements.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**  
Statement of Revenues, Expenditures and  
Changes in Fund Balances  
Governmental Funds  
For the Fiscal Year Ended June 30, 2023

	General Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>REVENUES:</b>			
Property and Other Local Taxes	\$ 19,945,494	2,276,141	22,221,635
Income Taxes	14,179,400	-	14,179,400
Intergovernmental	19,873,177	7,406,393	27,279,570
Investment Earnings	517,580	8,892	526,472
Tuition and Fees	789,936	5,099	795,035
Charges for Services	-	1,020,506	1,020,506
Extracurricular Activities	417,721	724,336	1,142,057
Miscellaneous	620,652	121,541	742,193
Total Revenues	<u>56,343,960</u>	<u>11,562,908</u>	<u>67,906,868</u>
<b>EXPENDITURES:</b>			
Current:			
Instruction:			
Regular	25,087,628	1,226,745	26,314,373
Special	8,505,576	1,042,931	9,548,507
Vocational	16,045	-	16,045
Student Intervention Services	346,563	-	346,563
Other	736,162	1,783,900	2,520,062
Support Services:			
Pupils	2,875,368	137,135	3,012,503
Instructional Staff	1,439,975	51,891	1,491,866
Board of Education	726,279	-	726,279
Administration	3,671,135	372,767	4,043,902
Fiscal	582,523	15,066	597,589
Business	501,065	70,993	572,058
Operation and Maintenance of Plant	3,617,753	678,897	4,296,650
Pupil Transportation	2,777,696	150,200	2,927,896
Central	251,863	-	251,863
Operation of Non-Instructional Services	-	2,448,900	2,448,900
Extracurricular Activities	16,390	637,868	654,258
Capital Outlay	-	572,545	572,545
Debt Service:			
Principal	-	760,000	760,000
Interest	-	220,963	220,963
Total Expenditures	<u>51,152,021</u>	<u>10,170,801</u>	<u>61,322,822</u>
Net Change in Fund Balances	5,191,939	1,392,107	6,584,046
Fund Balance, Beginning of Year	<u>16,457,005</u>	<u>6,444,413</u>	<u>22,901,418</u>
Fund Balance, End of Year	<u>\$ 21,648,944</u>	<u>7,836,520</u>	<u>29,485,464</u>

See accompanying notes to the basic financial statements.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Reconciliation of the Statement of Revenues, Expenditures  
and Changes in Fund Balances of Governmental Funds  
to the Statement of Activities  
For the Fiscal Year Ended June 30, 2023

Total Net Change in Fund Balances - Total Governmental Funds	\$	6,584,046
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. These amounts for the current fiscal year are as follows:		
Capital Asset Additions		954,802
Current Year Depreciation		(1,496,544)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		(232,424)
Repayment of bond principal is an expenditure in the governmental funds but reduce long-term liabilities in the statement of net position.		
General obligation bonds		760,000
Some expenses reported in the statement of activities, such as compensated absences and certain components of debt obligations, do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.		
Compensated absences		(1,686,161)
Accrued interest payable		1,125
Amortization of bond premium		38,250
Amortization of deferred charge on refunding		(88,981)
Amortization of deferred gain on refunding		45,696
The Internal Service fund used by management to charge the cost of providing medical insurance to the individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund revenue is eliminated. The net operating income of the internal service fund is allocated among the governmental activities.		615,584
Contractually required pension and OPEB contributions are reported as expenditures in governmental funds; however, the statement of activities reports these amounts as deferred outflows.		4,720,332
Except for amounts reported as deferred outflows and inflows, changes in the net pension and OPEB assets and liabilities are reported as expenses in the statement of activities.		<u>(3,568,761)</u>
Change in Net Position of Governmental Activities	\$	<u>6,646,964</u>

See accompanying notes to the basic financial statements.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**  
Statement of Fund Net Position  
Internal Service Fund  
June 30, 2023

		<u>Governmental Activities</u>
		<u>Internal Service Fund</u>
<b>ASSETS:</b>		
Pooled Cash and Investments	\$	808,136
Accounts Receivable		<u>378,545</u>
Total Assets		<u>1,186,681</u>
<b>LIABILITIES:</b>		
Accounts Payable		2,740
Claims Payable		<u>971,349</u>
Total Liabilities		<u>974,089</u>
<b>NET POSITION:</b>		
Unrestricted	\$	<u>212,592</u>

See accompanying notes to the basic financial statements.



**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**  
Statement of Revenues, Expenses and  
Changes in Fund Net Position  
Internal Service Fund  
For the Fiscal Year Ended June 30, 2023

	Governmental Activities
	Internal Service Fund
<b>OPERATING REVENUES:</b>	
Insurance Premium Contributions:	
Employer Contributions from District	\$ 4,910,089
Employee Contributions	725,590
Stop Loss Premiums	<u>(768,637)</u>
Net Premium Contributions	4,867,042
Miscellaneous	<u>26,785</u>
Total Operating Revenues	<u>4,893,827</u>
<b>OPERATING EXPENSES:</b>	
Insurance Claims Expense:	
Total Claims Incurred	4,355,934
Claims Ceded to Stop Loss Coverage	<u>(339,757)</u>
Net Claims Incurred	4,016,177
Contractual Services	<u>262,066</u>
Total Operating Expenses	<u>4,278,243</u>
Operating Income	615,584
Net Position (Deficit), Beginning of Year	<u>(402,992)</u>
Net Position, End of Year	\$ <u>212,592</u>

See accompanying notes to the basic financial statements.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**  
Statement of Cash Flows  
Internal Service Fund  
For the Fiscal Year Ended June 30, 2023

	Governmental Activities
	Internal Service Fund
<u>Change in Pooled Cash and Investments</u>	
Cash Flows from Operating Activities:	
Cash Received from Quasi-External Transactions with Other Funds	\$ 4,531,544
Cash Received for Employee Premiums	725,590
Cash Payments for Premiums for Stop Loss Insurance	(768,637)
Cash Received for Other Purposes	26,785
Cash Payments for Insurance Claims	(4,593,878)
Cash Received from Stop Loss Insurance	339,757
Cash Payments for Contractual Services	(261,161)
Net Cash Provided by Operating Activities	-
Net Change in Pooled Cash and Investments	-
Pooled Cash and Investments, Beginning of Year	808,136
Pooled Cash and Investments, End of Year	\$ 808,136
<u>Reconciliation of Operating Income to Net Cash Provided by Operating Activities:</u>	
Operating Income	\$ 615,584
Adjustments to Reconcile Operating Income to Net Cash Provided by Operating Activities:	
Changes in assets and liabilities:	
Increase in Accounts Receivable	(378,545)
Increase in Accounts Payable	905
Decrease in Claims Payable	(237,944)
Total Adjustments	(615,584)
Net Cash Provided by Operating Activities	\$ -

See accompanying notes to the basic financial statements.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**  
Statement of Changes in Fiduciary Net Position  
Fiduciary Funds  
For the Fiscal Year Ended June 30, 2023

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	<u>Custodial Fund</u>
<b>ADDITIONS:</b>	
Extracurricular Amounts Collected for Other Organizations	\$ <u>36,639</u>
Total Additions	<u>36,639</u>
<b>DEDUCTIONS:</b>	
Extracurricular Distributions to Other Organizations	<u>36,639</u>
Total Deductions	<u>36,639</u>
Change in Net Position	-
Net Position, Beginning of Year	<u>-</u>
Net Position, End of Year	\$ <u><u>-</u></u>

See accompanying notes to the basic financial statements.

**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

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**NOTE 1 – DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY**

Troy City School District (the "School District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution of the State of Ohio. The School District operates under a locally elected, five-member Board of Education (Board) to provide educational and other services as required and permitted by the laws and regulations of the State of Ohio and United States of America. The School District is not a part of, or under the control of, the City of Troy, Ohio.

**Reporting Entity:** A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Troy City School District, this includes general operations, food service, student guidance, extracurricular activities, educational media, care and upkeep of grounds and buildings, preschool and student related activities of the School District. The following activities are included within the reporting entity:

**Hayner Cultural Center:** About fifty years ago, title to the real and personal property which presently comprises the bulk of Hayner Cultural Center passed from the estate of Mary Jane Hayner to the School District under Mrs. Hayner's will. This facility is now being operated as a fine arts center to provide fine arts exhibits, educational opportunities, and meeting facilities for the citizens of Troy and its surrounding communities. The School District has provided for a Governing Board whose responsibility in part is to preserve, maintain, and operate the Center. The School District has the authority to reject the recommendations of the Governing Board. Likewise, there is a financial benefit and financial burden relationship between the School District and the Center. Accordingly, the Hayner Cultural Center's financial statements are included within the special revenue funds.

**Parochial Schools:** Within the School District boundaries are four parochial schools, which are operated as private schools. Current State legislation provides funding to these parochial schools. These monies are received and disbursed on behalf of the parochial schools by the Treasurer of the School District, as directed by the parochial schools. The activity of these State monies is reflected in a special revenue fund for financial reporting purposes.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has assumed responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the levying of taxes or the issuance of debt for the organization. The School District has no component units.

The School District is associated with two jointly governed organizations. These organizations are presented in Note 15 to the basic financial statements. These organizations are:

**Jointly Governed Organizations:**  
Southwestern Ohio Educational Purchasing Council  
Metropolitan Educational Technology Association

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

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**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Troy City School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below.

***A. Basis of Presentation***

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

**Government-Wide Financial Statements**

The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund was eliminated to avoid the "doubling up" of revenues and expenses.

The statement of net position presents the financial condition of the governmental activities of the School District at year-end. The government-wide statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

**Fund Financial Statements**

During the year, the School District segregated transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

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**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***B. Fund Accounting***

The School District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain School District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the School District are grouped into the categories governmental, proprietary, and fiduciary.

Governmental Funds

Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities/deferred inflows of resources is reported as fund balance. The General Fund is the only major fund of the School District:

General Fund – The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The general fund is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

The other governmental funds of the School District account for grants and other resources and capital projects of the School District whose uses are restricted to a particular purpose.

Proprietary Fund

The proprietary fund focuses on the determination of the changes in net position, financial position, and cash flows. Proprietary funds are classified as enterprise or internal service; the School District has no enterprise funds.

Internal Service Fund – The internal service fund accounts for the financing of services provided by one department or agency to other department or agencies of the School District on a cost reimbursement basis. The School District has one internal service fund, which accounts for the self-insurance program which provides medical benefits to employees.

Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and custodial funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. Custodial funds account for fiduciary resources not accounted for within trust funds. The School District's only fiduciary fund is a custodial fund used to account for State athletic tournament games, for which the School District acts as fiscal agent.

**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

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**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***C. Measurement Focus***

**Government-Wide Financial Statements**

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of the School District are included on the Statement of Net Position.

**Fund Financial Statements**

Governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the School District finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds are reported using the economic resources measurement focus.

***D. Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows and inflows of resources, and in the presentation of expenses versus expenditures.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. “Measurable” means the amount of the transaction can be determined, and “available” means collectible within the current fiscal year or soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within ninety days of fiscal year end for all revenues except property tax. For property tax revenue, available means expected to be received within sixty days of fiscal year end.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

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**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, income taxes, grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from income taxes is recognized in the fiscal year in which the exchange on which the tax is imposed takes place. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, income taxes, grants, tuition, and student fees.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

***E. Deferred Outflows/Inflows of Resources***

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets which apply to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for deferred charges on refunding, pension, and OPEB. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension and OPEB plans are explained further in Notes 11 and 12.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets applicable to a future period and will not be recognized as an inflow of resources until that time. For the School District, deferred inflows of resources include property taxes, unavailable revenue, deferred gain on refunding, pension, and OPEB. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2023, but which were levied to finance fiscal year 2023 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes, income taxes, intergovernmental grants, and student fees. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position (see Notes 11 and 12).



**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

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**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***F. Budget Data***

All funds, other than custodial funds and the Auxiliary Services special revenue fund, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The Board has established the legal level of control at the fund level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue, are identified by the School District. The amounts reported as the original budgeted amounts in the budgetary schedule reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary schedule reflect the amounts in the final amended certificate issued during fiscal year 2023.

The appropriation resolution is subject to amendment by the Board throughout the school year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

***G. Pooled Cash and Investments***

To improve cash management, cash received by the School District is pooled. Monies for all funds, including proprietary and fiduciary funds, are maintained in this pool. Individual fund integrity is maintained through the School District's records. Each fund's interest in the pool is presented as "pooled cash and investments" on the financial statements.

During fiscal year 2023, investments included STAROhio and negotiable certificates of deposit.

Except for nonparticipating investment contracts, investments are reported at fair value. Nonparticipating investment contracts such as repurchase agreements are reported at cost.

The School District's investment in the State Treasury Asset Reserve of Ohio (STAR Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the School District. The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortization cost basis that provides a NAV per share that approximates fair value.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

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**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

For the fiscal year 2023, there were no limitation or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption rates. However, notice is requested 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2023 amounted to \$517,580; \$178,591 was assigned from other School District funds.

For purposes of the statement of cash flows and for presentation of the balance sheet, investments of the cash management pool are reported as pooled cash and investments.

***H. Materials and Supplies Inventory***

On government-wide financial statements, inventories are presented at cost on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost. For all funds, cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption, donated food, and purchased food. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased. Reported material and supplies inventory is equally offset by nonspendable fund balance in the appropriate fund, which indicates that it does not constitute available expendable resources even though it is a component of net current assets.

***I. Prepaid Items***

Payments made to vendors for services that will benefit periods beyond June 30, 2023, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure is reported in the year in which services are consumed.

***J. Estimates***

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

***K. Capital Assets and Depreciation***

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported within the governmental activities on the government-wide statement of net position but are not reported in the fund statements.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

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**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements throughout the year. Donated capital assets are recorded at acquisition value as of the date received. The School District maintains a capitalization threshold of five thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset’s life are not.

All reported capital assets except for land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives.

Description	Estimated Lives
Buildings	40 years
Improvements	10 – 40 years
Furniture and Equipment	5 – 20 years
Textbooks	7 years
Vehicles	7 – 12 years

**L. Restricted Assets**

The restricted asset reported within the general fund represents the required sinking fund established in accordance with the covenants of the 2009 energy conservation bond issue. The School District agreed to set aside deposit quarterly to the sinking fund account held by the paying agent to be applied to the payment of the principal amount of the bonds at maturity.

**M. Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures or expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources and uses in governmental funds. Repayments from funds responsible for particular expenditures or expenses to the funds that initially paid for them are not presented on the financial statement.

**N. Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employees’ rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave is accrued using the vesting method, whereby the liability is recorded on the basis of leave accumulated by employees eligible to receive termination payments as of the balance sheet date and on leave balances accumulated by other employees expected to become eligible in the future to receive payments.

**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

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**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

The entire compensated absence liability is reported on the government-wide financial statements. For government-wide and governmental fund financial statements, the current portion of unpaid compensated absences is the amount that is normally expected to come due for payment as the result of retirement or termination of employment. These amounts are recorded in the account "matured compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported on the fund level financial statements.

***O. Pensions/Other Postemployment Benefit (OPEB) Plans***

For purposes of measuring the net pension and OPEB assets, liabilities, deferred outflows of resources and deferred inflows of resources related to pensions and OPEB, and pension and OPEB expense, information about the fiduciary net position of the pension and OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension and OPEB plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension and OPEB plans report investments at fair value.

***P. Accrued Liabilities and Long-Term Obligations***

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension and OPEB liabilities should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension and OPEB plans' fiduciary net position is not sufficient for payment of those benefits. Long-term debt payments paid from governmental funds are not recognized as a liability in the fund financial statements until they come due.

***Q. Net Position***

Net position represents the difference between assets and deferred outflows of resources compared with liabilities and deferred inflows of resources. Net position invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments. The School District did not have any net position restricted by enabling legislation.

The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

***R. Fund Balance***

The School District reports classifications of fund equity based on the purpose for which resources were received and the level of constraint placed on the resources. Nonspendable fund balance indicates resources that are not expected to be converted to cash because they are not in a spendable form. Resources that have purpose constraints placed upon them by laws, regulations, creditors, grantors, or other external parties are

**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

considered available only for the purpose for which they were received and are reported as a restricted fund balance. The School District may limit the use of unreserved resources and they may be reported as committed or assigned fund balance depending on at what level of governance the constraints were placed. With an affirmative vote of its members, the Board of Education may create funds for which resources are committed to the established purpose of that fund. Through the School District’s purchasing policy the Board has given the Treasurer the authority to constrain monies for intended purposes, which are reported as assigned fund balances. All other funds in spendable form not restricted, committed or assigned are reported as an unassigned fund balance.

The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted fund balance is available. The School District considers committed, assigned, and unassigned fund balances, respectively, to be spent when expenditures are incurred for purposes for which any of the unrestricted fund balance classifications could be used.

**NOTE 3 – FUND BALANCES**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental fund and all other governmental funds are presented below:

<u>Fund Balances</u>	<u>General</u>	<u>Nonmajor Governmental Funds</u>	<u>Total</u>
Nonspendable for:			
Inventory and Prepaids	\$ 141,324	45,982	187,306
Unclaimed Funds	12,165	-	12,165
Scholarships	-	156,567	156,567
Total Nonspendable	<u>153,489</u>	<u>202,549</u>	<u>356,038</u>
Restricted for:			
Debt Service	1,001,590	1,577,413	2,579,003
Capital Improvements	-	1,177,950	1,177,950
Food Service Operations	-	2,198,404	2,198,404
Student Scholarships	-	109,343	109,343
Hayner Cultural Center	-	889,129	889,129
Student Activities	-	1,010,010	1,010,010
State Educational Grants	-	81,266	81,266
Federal Education Grants	-	690,261	690,261
Total Restricted	<u>1,001,590</u>	<u>7,733,776</u>	<u>8,735,366</u>
Assigned for:			
Student and Staff Support	257,278	-	257,278
Subsequent Expenditures	378,251	-	378,251
Total Assigned	<u>635,529</u>	<u>-</u>	<u>635,529</u>
Unassigned (Deficit)	<u>19,858,336</u>	<u>(99,805)</u>	<u>19,758,531</u>
Total Fund Balances	<u>\$ 21,648,944</u>	<u>7,836,520</u>	<u>29,485,464</u>

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

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**NOTE 4 - ACCOUNTABILITY**

The School District had four non-major special revenue funds reporting fund deficits as of June 30, 2023; the School Improvement Grant fund (\$4,808), Title III – LEP Grant fund (\$237), Title I Grant fund (\$80,447) and Title II-A grant fund (\$7,590). These deficits were created by the application of generally accepted accounting principles. The general fund is liable for any deficit in this fund and provides operating transfers when cash is required, not when accruals occur.

**NOTE 5 – DEPOSITS AND INVESTMENTS**

State statutes require the classification of monies held by the School District into three categories.

Active Monies – Those monies required to be kept in “cash” or “near-cash” status for the immediate use of the School District. Such monies must be maintained either as cash in the treasury, in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive Monies – Those monies not required for use within the current five-year period of designation of depositories. Inactive monies may be deposited or invested as certificate of deposit maturing no later than the end of the current period of designation of depositories, or as savings or deposit accounts including, but not limited to, passbook accounts.

Interim Monies – Those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Ohio law permits interim monies to be invested in legal securities (see Note 2G).

**Deposits**

Custodial credit risk is the risk that, in the event of bank failure, the School District’s deposits may not be returned. The School District’s policy for deposits is that any balance not covered by depository insurance will be collateralized by the financial institution with pledged securities. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

At year end, the carrying amount of the School District’s cash and deposits was \$24,173,872 (including \$4,790 of cash on hand) and the bank balance was \$24,711,429. Of the bank balance, \$2,753,731 was covered by federal depository insurance (FDIC) and \$21,957,698 was uninsured and collateralized as described above.

**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 5 – DEPOSITS AND INVESTMENTS (Continued)**

**Investments**

Investments are reported at fair value. As of June 30, 2023, the School District had the following investments:

	Fair Value	Maturity (in years)			% of Portfolio	Credit Rating*
		< 1	1-3	3 >		
Negotiable CD's	\$ 2,123,427	1,286,308	739,320	97,799	62.45%	N/A
STAR Ohio	1,276,971	1,276,971	-	-	37.55%	AAAm
<b>Total Investments</b>	<b>\$ 3,400,398</b>	<b>2,563,279</b>	<b>739,320</b>	<b>97,799</b>		

\* - as rated by Standard & Poor's rating services

The School District's investment policy permits the purchase of any security specifically authorized by the Ohio Revised Code and includes the following:

*Interest Rate Risk* – An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Ohio Revised Code §135.14(B)(7)(a) limits commercial paper to those assigned the highest credit rating by two nationally recognized rating services.

*Credit Risk* – The School District has no investment policy that would further limit its investment risk other than what has been approved by State statute. The School District's negotiable certificates of deposits (CDs) were covered by FDIC.

*Concentration of Credit Risk* – The School District should normally seek to diversify its holdings of other investments by avoiding concentrations of specific issuers.

**Fair Value Measurement**

The School District's investments measured and reported at fair value are classified according to the following hierarchy:

- Level 1 – Investments reflect prices quoted in active markets.
- Level 2 – Investments reflect prices that are based on a similar observable asset either directly or indirectly, which may include inputs in markets that are not considered to be active.
- Level 3 – Investments reflect prices based upon unobservable sources.



**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 5 – DEPOSITS AND INVESTMENTS (Continued)**

The categorization of investments within the hierarchy is based upon the transparency of the instrument and should not be perceived as the particular investment’s risk. The School District had the following reoccurring fair value measurements as of June 30, 2023:

<u>Investment Type</u>	<u>Total</u>	<u>Identical Assets (Level 1)</u>	<u>Observable Inputs (Level 2)</u>	<u>Unobservable Inputs (Level 3)</u>
Negotiable CDs	\$ 2,123,427	\$ -	\$ 2,123,427	\$ -
Total	\$ 2,123,427	\$ -	\$ 2,123,427	\$ -

Investments classified in Level 2 of the fair value hierarchy are valued using pricing sources as provided by the investment managers.

**NOTE 6 – PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis, while the School District’s fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar year 2023 represents collections of calendar year 2022 taxes. Real property taxes received during calendar year 2023 were levied after April 1, 2022 on the assessed value listed as of January 1, 2022, the lien date. Assessed values for real property are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternative payment dates to be established.

Public utility property tax revenue received in calendar year 2023 represents collection of calendar year 2022 taxes. Public utility real and tangible personal property taxes received in calendar year 2023 became a lien December 31, 2021, were levied after April 1, 2022, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Miami County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2023 are available to finance fiscal year 2023 operations. The amount available to be advanced can vary based on the date the tax bills are sent.



**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 6 – PROPERTY TAXES (Continued)**

Property taxes receivable represents real property and public utility property taxes that are measurable as of June 30, 2023 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the portion of real property taxes available as an advance at June 30 was levied to finance current year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources – property taxes. The amount available as an advance at June 30, 2023, was \$2,353,018, \$124,272, \$83,417 and \$68,544 in the General, Debt Service, Capital Project and Hayner funds respectively.

On an accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis, it is reported as deferred inflows of resources – unavailable revenue, unless remitted to the School District within the available period.

The assessed values upon which the fiscal year 2023 taxes were collected are as follows:

	2023 First Half Collections		2022 Second Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential and Other Real Estate	\$ 958,713,950	96.45%	814,986,800	96.11%
Public Utility	35,322,410	3.55%	32,972,770	3.89%
Total Assessed Value	\$ 994,036,360	100.00%	847,959,570	100.00%
 Tax rate per \$1,000 of assessed valuation	 \$51.45		 \$51.60	

**NOTE 7 – INCOME TAX**

On January 1, 2007 the School District levied a voted 1.5 percent income tax on the earned income of individuals residing in the School District for the purpose of current expenses. The State makes quarterly distributions to the School District after withholding amounts for administrative fees and estimated refunds. For fiscal year 2023, this income tax generated \$14,018,102 for general operating purposes.

**NOTE 8 – RECEIVABLES**

Receivables at June 30, 2023, consisted of current and delinquent property taxes, income taxes, accounts (rent and student fees), intergovernmental grants and interfund transactions. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 8 – RECEIVABLES (Continued)**

A summary of the principal items of intergovernmental receivables follows:

	Amount
Nonmajor Governmental Funds:	
School Bus Purchase Grant	\$ 135,000
ESSER COVID Funding	514,459
Title I School Improvement Grant	6,173
Title III Grant	237
Title I Grant	60,029
Title IV-A Grant	2,809
Title II-A Grant Fund	3,293
Total Intergovernmental Receivables	\$ 722,000

**NOTE 9 – CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2023 was as follows:

	Balance 6/30/2022	Additions	Deductions	Balance 6/30/2023
<b><u>Capital Assets, not being depreciated:</u></b>				
Land	\$ 1,417,612	-	-	1,417,612
<b><u>Capital Assets, being depreciated:</u></b>				
Buildings	30,430,819	-	-	30,430,819
Improvements	18,652,127	471,845	(2,721)	19,121,251
Furniture and Equipment	5,324,182	125,540	(57,435)	5,392,287
Vehicles	4,311,763	357,417	(275,049)	4,394,131
	58,718,891	954,802	(335,205)	59,338,488
<b><u>Less: Accumulated Depreciation:</u></b>				
Buildings	(17,472,941)	(520,921)	-	(17,993,862)
Improvements	(13,414,982)	(644,885)	2,721	(14,057,146)
Furniture and Equipment	(4,961,166)	(114,663)	57,435	(5,018,394)
Vehicles	(2,526,152)	(216,075)	275,049	(2,467,178)
	(38,375,241)	(1,496,544) *	335,205	(39,536,580)
<b>Capital Assets, being depreciated, net</b>	20,343,650	(541,742)	-	19,801,908
<b>Capital Assets, net</b>	\$ 21,761,262	(541,742)	-	21,219,520

**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 9 – CAPITAL ASSETS (Continued)**

\* - Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 676,920
Support Services:	
Instructional Staff	481
Administration	4,349
Business	1,485
Operation and Maintenance of Plant	34,989
Pupil Transportation	236,443
Operation of Non-Instructional Services	17,038
Extracurricular Activities	3,918
	<u>975,623</u>
Unallocated Depreciation	520,921
Total Depreciation Expense	<u>\$ 1,496,544</u>

Unallocated depreciation is depreciation of the individual school buildings throughout the School District that essentially serve all functions/programs, and therefore is not included as a direct expense of any function or program but disclosed as a separate expense.

**NOTE 10 – RISK MANAGEMENT**

***A. Property and Liability***

The School District covers the majority of its risk (property, liability, etc.) through commercial insurance. There were no significant changes in coverages, retentions or limits during the fiscal year. Settled claims have not exceeded the commercial coverages in any of the previous three years.

***B. Health Insurance***

The School District provides health care coverage for its employees and is self-insured up to a stop loss limit of \$150,000 per employee for the cost of providing this coverage and an aggregate stop loss limit of \$7,357,090. Premiums are charged to the funds from which the covered employees are paid. Self-insured risk for health care benefits is accounted for with the School District’s internal service fund.

Expenses for claims are recorded as other expenditures/expenses when it is probable that an asset has been impaired or a liability has been incurred and the amount of loss can be reasonably estimated. The basis for estimating the liability for unpaid claims is based on past experience and large outstanding balances. The liability at June 30, 2023, is not discounted. An actuary was used in determining its liability. A summary of changes in self-insured claims for the year ended June 30, 2023, follows:

Year	Balance at Beginning of Year	Current Year Claims	Claim Payments	Balance at End of Year
2022	\$ 1,142,821	6,279,102	(6,210,795)	1,211,128
2023	1,211,128	4,354,099	(4,593,878)	971,349

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

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**NOTE 11 - DEFINED BENEFIT PENSION PLANS**

***Net Pension Liability***

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the School District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the way pensions are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension.

GASB Statement No. 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension liability on the accrual basis of accounting. Any liability for contractually-required pension contributions outstanding at the end of the fiscal year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

***Plan Description - School Employees Retirement System (SERS)***

School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 11 - DEFINED BENEFIT PENSION PLANS (Continued)**

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 **	Eligible to retire on or after August 1, 2017
Full benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or age 57 with 30 years of service credit
Actuarially reduced benefits	Age 60 with 5 years of service credit; or age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or age 60 with 25 years of service credit

\*\* - Members with 25 years of service credit as of August 1, 2017 will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2% for the first 30 years of service and 2.5% for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost-of-living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 2.5 percent COLA for calendar year 2023.

**Funding Policy** – Plan members are required to contribute 10% of their annual covered salary and the School District is required to contribute 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS’ Retirement Board up to statutory maximum amounts of 10% for plan members and 14% for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System’s funds (Pension Trust Fund, Death Benefit Fund, and Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2023, the 14% was allocated to only three of the funds (Pension Trust Fund, Death Benefit Fund and Medicare B Fund).

The School District’s contractually required contribution to SERS was \$1,088,429 for fiscal year 2023. Of this amount, \$232,669 is reported as an intergovernmental payable.

**Plan Description - State Teachers Retirement System (STRS)**

School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS’ fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

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**NOTE 11 - DEFINED BENEFIT PENSION PLANS (Continued)**

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined (CO) Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent upon a determination by its actuary that it was necessary to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Effective July 1, 2022, an ad-hoc COLA of 3 percent of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2023 as long as they retired prior to July 1, 2018. Eligibility changes will be phased in until August 1, 2023, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit regardless of age.

The DC Plan allows members to place all their member contributions and 9.53% of the 14% employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS Ohio. The remaining 4.47% of the 14% employer rate is allocated to the defined benefit unfunded liabilities. Effective July 1, 2022, 2.91% of salaries are used to pay for unfunded liabilities. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The CO Plan offers features of both the DB Plan and the DC Plan. In the CO Plan, 12% of the 14% member rate is deposited into the member's DC account and the remaining 2% is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the CO Plan payment is payable to a member on or after age 60 with 5 years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 and after termination of employment.

New members who choose the DC Plan or CO Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS Ohio plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's CO Plan account to a lifetime benefit results in STRS Ohio bearing the risk of investment gain or loss on the account. STRS Ohio therefore has included all three plan options as one defined benefit plan for GASB Statement No. 68 reporting purposes.

A DB or CO Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members on or after July 1, 2013 must have at least 10 years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 11 - DEFINED BENEFIT PENSION PLANS (Continued)**

Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

**Funding Policy** – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2023, plan members were required to contribute 14% of their annual covered salary. The School District was required to contribute 14%; the entire 14% was the portion used to fund pension obligations. The fiscal year 2023 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was approximately \$3,494,141 for fiscal year 2023. Of this amount, \$700,769 is reported as an intergovernmental payable.

***Pension Liabilities, Pension Expense, and Deferred Outflows and Inflows of Resources for Pensions***

The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	SERS	STRS	Total
Proportionate share of the net pension liability	\$ 10,093,581	\$ 40,939,057	\$ 51,032,638
Proportion of the net pension liability	0.186615%	0.184160%	
Change in proportionate share	-0.012027%	-0.002445%	
Pension expense	\$ 137,663	\$ 4,451,575	\$ 4,589,238

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
<u>Deferred Outflows of Resources:</u>			
Differences between expected and actual experience	\$ 408,798	\$ 524,073	\$ 932,871
Net difference between projected and actual earnings on pension plan investments	-	1,424,590	1,424,590
Change in assumptions	99,595	4,899,174	4,998,769
Change in School District's proportionate share and difference in employer contributions	-	73,567	73,567
School District contributions subsequent to the measurement date	1,088,429	3,494,141	4,582,570
Total	\$ 1,596,822	\$ 10,415,545	\$ 12,012,367

(Continued)



**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 11 - DEFINED BENEFIT PENSION PLANS (Continued)**

	SERS	STRS	Total
<u>Deferred Inflows of Resources:</u>			
Differences between expected and actual experience	\$ 66,262	\$ 156,604	\$ 222,866
Net difference between projected and actual earnings on pension plan investments	352,220	-	352,220
Change in assumptions	-	3,687,672	3,687,672
Change in School District's proportionate share and difference in employer contributions	491,403	1,097,165	1,588,568
Total	\$ 909,885	\$ 4,941,441	\$ 5,851,326

\$4,582,570 reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of net pension liability in the year ending June 30, 2024. Other amounts reported as deferred outflows and inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2024	\$ (229,395)	\$ (198,924)	\$ (428,319)
2025	(254,275)	(487,997)	(742,272)
2026	(503,154)	(1,485,001)	(1,988,155)
2027	585,332	4,151,885	4,737,217
	\$ (401,492)	\$ 1,979,963	\$ 1,578,471

**Actuarial Assumptions – SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will consider the employee's entire career with the employer and take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.



**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

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**NOTE 11 - DEFINED BENEFIT PENSION PLANS (Continued)**

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2022, are presented below:

Inflation:	
Current measurement period	2.40 percent
Prior measurement period	2.40 percent
Future salary increases, including inflation	
Current measurement period	3.25 percent to 13.58 percent
Prior measurement period	3.25 percent to 13.58 percent
COLA or Ad Hoc COLA	
Current measurement period	2.00 percent, on and after 4/1/2018, COLA's for future retirees will be delayed for 3 years following retirement.
Prior measurement period	2.00 percent, on and after 4/1/2018, COLA's for future retirees will be delayed for 3 years following retirement.
Investment rate of return	
Current measurement period	7.00 percent net of investment expense, including inflation
Prior measurement period	7.00 percent net of investment expense, including inflation
Actuarial cost method	Entry Age Normal

Mortality rates were based on the PUB-2010 General Employee Amount Weighted Below Median Health Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Mortality among contingent survivors were based upon the PUB-2010 General Amount Weighed Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5% for males and adjusted 122.5% for females. The PUB-2010 General Amount Weighted Below Median Employee mortality table was used for active members. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The actuarial assumptions used were based on the results of an actuarial experience study for the period ending July 1, 2015 to June 30, 2020 adopted by the Board on April 15, 2021.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 11 - DEFINED BENEFIT PENSION PLANS (Continued)**

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00%	-0.45%
US equity	24.75%	5.37%
Non-US equity developed	13.50%	6.22%
Non-US equity emerging	6.75%	8.22%
Fixed income/global bonds	19.00%	1.20%
Private equity	11.00%	10.05%
Real estate/real assets	16.00%	4.87%
Multi-asset strategies	4.00%	3.39%
Private debt/private credit	<u>3.00%</u>	5.38%
Total	<u>100.00%</u>	

**Discount Rate** – Total pension liability was calculated using the discount rate of 7.0%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.0%). Based on those assumptions, the plan’s fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** – Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.0%, as well as what each plan’s net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.0%), or one percentage point higher (8.0%) than the current rate.

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net pension liability	\$ 14,857,270	\$ 10,093,581	\$ 6,080,238

**Actuarial Assumptions - STRS**

The total pension liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 11 - DEFINED BENEFIT PENSION PLANS (Continued)**

Inflation	2.50%
Salary increases:	
Current measurement period	Varies by service from 2.5% to 8.5%
Prior measurement period	12.50% at age 20 to 2.50% at age 65
Payroll increases	
Current measurement period	3.00%
Prior measurement period	3.00%
Investment rate of return, including inflation:	
Current measurement period	7.00%, net of investment expenses
Prior measurement period	7.00%, net of investment expenses
Discount rate of return	
Current measurement period	7.00%
Prior measurement period	7.00%
Cost-of-living adjustments (COLA)	0.00%

Demographic assumptions were changed based on the actuarial experience study for the period July 1, 2015 through June 30, 2021.

For healthy retirees, the post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table, adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

The actuarial assumptions used in the June 30, 2022 valuation are based on the results of the latest available actual experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation *</u>	<u>Long-Term Expected Real Rate of Return **</u>
Domestic equity	26.00%	6.60%
International equity	22.00%	6.80%
Alternatives	19.00%	7.38%
Fixed income	22.00%	1.75%
Real estate	10.00%	5.75%
Liquidity reserves	<u>1.00%</u>	1.00%
Total	<u>100.00%</u>	

\* Target allocation percentage is effective as of July 1, 2022. Target weights were phased in over a 3-month period concluding October 1, 2022.

\*\* 10-year annualized geometric nominal return, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS investments consultants indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 11 - DEFINED BENEFIT PENSION PLANS (Continued)**

**Discount Rate** – The discount rate used to measure the total pension liability was 7.0% as of June 30, 2022. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS’s fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2022. Therefore, the long-term expected rate of return on pension plan investments of 7.0% was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2022.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** – The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.0%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.0%) or one-percentage-point higher (8.0%) than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net pension liability	\$ 61,844,011	\$ 40,939,057	\$ 23,259,938

**Social Security System**

All employees not covered by SERS or STRS have an option to choose Social Security or SERS/STRS. As of June 30, 2023, four of the members of the Board of Education has elected social security. The Board's liability is 6.2% of wages paid.

**NOTE 12 – POSTEMPLOYMENT BENEFITS PLANS (OPEB)**

***Net OPEB Asset/Liability***

The net OPEB asset/liability reported on the statement of net position represents an asset for or a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB asset/liability represents the School District’s proportionate share of each OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan’s fiduciary net position. The net OPEB asset/liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments, health care cost trend rates and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

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**NOTE 12 – POSTEMPLOYMENT BENEFITS PLANS (OPEB) (Continued)**

Ohio Revised Code limits the School District’s obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which OPEB are financed; however, the School District does receive the benefit of employees’ services in exchange for compensation including OPEB.

GASB Statement No. 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB asset/liability. Resulting adjustments to the net OPEB asset/liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan’s unfunded benefits is presented as a long-term *net OPEB liability* or fully-funded benefits as a long-term *net OPEB asset* on the accrual basis of accounting. Any liability for contractually-required OPEB contributions outstanding at the end of the fiscal year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

***Plan Description - School Employees Retirement System (SERS)***

*Health Care Plan Description*—SERS’ Health Care program provides health care benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986 need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS’ health care coverage. The following types of credit purchased after January 29, 1981 do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree are eligible for SERS’ health care coverage. Most retirees and dependents choosing SERS’ health care coverage are over the age of 65 and, therefore, enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute.

*Funding Policy*—State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14% of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2023, there was no portion allocated to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2023, the minimum compensation amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer’s SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2023, the School District’s surcharge obligation was \$137,762.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 12 – POSTEMPLOYMENT BENEFITS PLANS (OPEB) (Continued)**

***Plan Description - State Teachers Retirement System (STRS)***

*Plan Description*—The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS Board to offer this plan.

Coverage under the current program includes hospitalization, physicians’ fees and prescription drugs and partial reimbursement of the monthly Medicare Part B premiums. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

*Funding Policy*—Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14% of covered payroll. For the fiscal year ended June 30, 2023, STRS did not allocate any employer contributions to post-employment health care.

***OPEB Asset/Liability, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB asset/liability was measured as of June 30, 2022, and the total OPEB liability used to calculate the net OPEB asset/liability was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB asset/liability was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	SERS	STRS	Total
Proportionate share of the net OPEB asset	\$ -	\$ 4,768,522	\$ 4,768,522
Proportionate share of the net OPEB liability	2,674,493	-	2,674,493
Proportion of the net OPEB asset/liability	0.190490%	0.184160%	
Change in proportionate share	-0.008885%	-0.002445%	
OPEB (negative) expense	\$ (228,916)	\$ (791,561)	\$ (1,020,477)

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 12 – POSTEMPLOYMENT BENEFITS PLANS (OPEB) (Continued)**

	SERS	STRS	Total
<u>Deferred Outflows of Resources:</u>			
Differences between expected and actual experience	\$ 22,483	\$ 69,126	\$ 91,609
Net difference between projected and actual earnings on OPEB plan investments	13,900	83,009	96,909
Change in assumptions	425,412	203,122	628,534
Difference between employer contributions and proportionate share of contributions	137,029	105,734	242,763
School District contributions subsequent to the measurement date	137,762	-	137,762
Total	\$ 736,586	\$ 460,991	\$ 1,197,577
<u>Deferred Inflows of Resources:</u>			
Differences between expected and actual experience	\$ 1,710,802	\$ 716,140	\$ 2,426,942
Change in assumptions	1,097,899	3,381,341	4,479,240
Difference between employer contributions and proportionate share of contributions	523,525	2,341	525,866
Total	\$ 3,332,226	\$ 4,099,822	\$ 7,432,048

\$137,762 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability (asset) in the year ending June 30, 2024. Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2024	\$ (584,121)	\$ (1,025,947)	\$ (1,610,068)
2025	(619,739)	(1,046,571)	(1,666,310)
2026	(557,783)	(510,507)	(1,068,290)
2027	(348,475)	(213,052)	(561,527)
2028	(233,241)	(278,876)	(512,117)
2029-2031	(390,043)	(563,878)	(953,921)
	\$ (2,733,402)	\$ (3,638,831)	\$ (6,372,233)

**Actuarial Assumptions – SERS**

The total OPEB liability is determined by SERS’ actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.



**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 12 – POSTEMPLOYMENT BENEFITS PLANS (OPEB) (Continued)**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will consider the employee’s entire career with the employer and take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation, prepared as of June 30, 2022, are presented below:

Investment rate of return:	
Current measurement date	7.00% of net investment expense, including inflation
Prior measurement date	7.00% of net investment expense, including inflation
Wage inflation:	
Current measurement date	2.40%
Prior measurement date	2.40%
Future salary increases, including inflation	
Current measurement date	3.25% to 13.58%
Prior measurement date	3.25% to 13.58%
Municipal bond index rate:	
Current measurement date	3.69%
Prior measurement date	1.92%
Single equivalent interest rate, net of plan investment expense:	
Current measurement date	4.08%, including price inflation
Prior measurement date	2.27%, including price inflation
Medical Trend Assumption:	
Current measurement date	7.00% - 4.40%
Prior measurement date	6.75% - 4.40%

Mortality rates were based on the PUB-2010 General Employee Amount Weighted Below Median Health Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Mortality among contingent survivors were based upon the PUB-2010 General Amount Weighed Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5% for males and adjusted 122.5% for females. The PUB-2010 General Amount Weighted Below Median Employee mortality table was used for active members. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The actuarial assumptions used were based on the results of an actuarial experience study for the period ending July 1, 2015 to June 30, 2020 adopted by the Board on April 15, 2021.



**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 12 – POSTEMPLOYMENT BENEFITS PLANS (OPEB) (Continued)**

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00%	-0.45%
US equity	24.75%	5.37%
Non-US equity developed	13.50%	6.22%
Non-US equity emerging	6.75%	8.22%
Fixed income/global bonds	19.00%	1.20%
Private equity	11.00%	10.05%
Real estate/real assets	16.00%	4.87%
Multi-asset strategies	4.00%	3.39%
Private debt/private credit	<u>3.00%</u>	5.38%
Total	<u>100.00%</u>	

**Discount Rate** – The discount rate used to measure the total OPEB liability at June 30, 2022 was 4.08%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and SERS at the state statute contribution rate of 1.5% of projected covered employee payroll each year, which includes a 1.50% payroll surcharge and no contributions from basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2044. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2043 and the Municipal Bond Index rate of 3.69% as of June 30, 2022 (i.e., municipal bond rate) was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and the Health Care Cost Trend Rates** – The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability calculated using the discount rate of 4.08%, as well as what the School District's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.08%) and one percentage point higher (5.08%) than the current rate.

	1% Decrease (3.08%)	Current Discount Rate (4.08%)	1% Increase (5.08%)
School District's proportionate share of the net OPEB liability	\$ 3,321,761	\$ 2,674,493	\$ 2,151,972

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 12 – POSTEMPLOYMENT BENEFITS PLANS (OPEB) (Continued)**

The following table presents the net OPEB liability calculated using current health care cost trend rates, as well as what the School District’s net OPEB liability would be if it were calculated using health care cost trend rates that are one percentage point lower (6.00% decreasing to 3.40%) and one percentage point higher (8.00% decreasing to 5.40%) than the current rates.

	1% Decrease (6.00% decreasing to 3.40%)	Current Trend Rate (7.00% decreasing to 4.40%)	1% Increase (8.00% decreasing to 5.40%)
School District's proportionate share of the net OPEB liability	\$ 2,062,514	\$ 2,674,493	\$ 3,473,837

**Actuarial Assumptions - STRS**

The total OPEB liability in the June 30, 2022 actuarial valuation was determined using the following assumptions, applied to all periods included in the measurement:

Salary increases				
Current measurement date	Varies by service from 2.5% to 8.5%			
Prior measurement date	12.50% at age 20 to 2.50% at age 65			
Payroll increases:				
Current measurement date	3.00%			
Prior measurement date	3.00%			
Investment rate of return:				
Current measurement date	7.00%, net of investment expenses, including inflation			
Prior measurement date	7.00%, net of investment expenses, including inflation			
Discount rate of return:				
Current measurement date	7.00%			
Prior measurement date	7.00%			
Health care cost trends:	Current Measurement		Prior Measurement	
	Initial	Ultimate	Initial	Ultimate
Medical:				
Pre-Medicare	7.50%	3.94%	5.00%	4.00%
Medicare	-68.78%	3.94%	-16.18%	4.00%
Prescription Drug				
Pre-Medicare	9.00%	3.94%	6.50%	4.00%
Medicare	-5.47%	3.94%	29.98%	4.00%

Salary increase rates were updated based on the actuarial experience study for the period July 1, 2015 through June 30, 2021 and were changed from age based to service based. Additionally, healthcare trends were updated to reflect emerging claims and recoveries experience.

For healthy retirees, the post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table, adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 12 – POSTEMPLOYMENT BENEFITS PLANS (OPEB) (Continued)**

The actuarial assumptions used in the June 30, 2022 valuation are based on the results of the latest available actual experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS’ investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation *</u>	<u>Long-Term Expected Real Rate of Return **</u>
Domestic equity	26.00%	6.60%
International equity	22.00%	6.80%
Alternatives	19.00%	7.38%
Fixed income	22.00%	1.75%
Real estate	10.00%	5.75%
Liquidity reserves	<u>1.00%</u>	1.00%
Total	<u>100.00%</u>	

\* Target allocation percentage is effective as of July 1, 2022. Target weights phased in over a 3-month period concluding October 1, 2022.

\*\* 10-year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** – The discount rate used to measure the total OPEB liability was 7.0% as of June 30, 2022. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members as of June 30, 2022. Therefore, the long-term expected rate of return on OPEB plan assets of 7.0% was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2022.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount Rate and the Health Care Cost Trend Rates** – The following table presents the School District's proportionate share of the net OPEB asset calculated using the current period discount rate assumption of 7.0%, as well as what the School District's proportionate share of the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.0%) and one percentage point higher (8.0%) than the current rate.

	<u>1% Decrease (6.00%)</u>	<u>Current Discount Rate (7.00%)</u>	<u>1% Increase (8.00%)</u>
School District's proportionate share of the net OPEB asset	\$ 4,408,373	\$ 4,768,522	\$ 5,077,020

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 12 – POSTEMPLOYMENT BENEFITS PLANS (OPEB) (Continued)**

The following table presents the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower and one percentage point higher than the current health care cost trend rates.

	1% Decrease In Trend Rates	Current Trend Rates	1% Increase In Trend Rates
School District's proportionate share of the net OPEB asset	\$ 4,946,117	\$ 4,768,522	\$ 4,544,351

**NOTE 13 – OTHER EMPLOYEE BENEFITS**

Compensated Absences

Administrators and classified staff who work twelve-month contracts are granted vacation leave. The leave amount is based on length of service and position. Accrued vacation leave may, in some cases, be carried over from one contract year to another, for up to three years. The School District accrues vacation leave benefits as earned.

School District employees earn sick leave at fifteen days per year. Upon retirement or termination an employee is paid 25% of the accrued sick leave days, not to exceed a total of 50 days' severance pay for classified employees, and 30% of the accrued sick days, not to exceed a total of 60 days severance pay for certificated/licensed employees. Sick leave benefits are accrued as a liability using the vesting method.

Retirement Incentive Plan

For classified employees, the School District offers two retirement incentive plans that provides additional benefits to those who retire from service on or near the first day they are eligible to retire. The first plan provides members who have twenty-five (25) years of retirement service, and who retire by June 30 on or after the first day they become eligible to retire with full or partial benefits, a retirement incentive of fifty (50) percent of the employee's annual base salary. The second plan provides members who have twenty (20) years of retirement service, and who retire by June 30 on or after the first day they become eligible to retire with full or partial benefits, a retirement incentive of thirty (30) percent of the employee's annual base salary.

As these incentive payments are contingent upon employees retiring within the specific period of time established, a reasonable estimate of the liability associated with this benefit cannot be reasonably determined until employees file for retirement. Therefore, no long-term liability associated with the retirement incentive plan is included within these financial statements. Retirement incentive payments are included within the matured compensated absences reported within the fund statements, if applicable.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 14 – LONG-TERM OBLIGATIONS**

Changes in long-term obligations of the School District during fiscal year 2023 were as follows:

	Outstanding 6/30/22	Increase	Decrease	Outstanding 6/30/23	Due Within One Year
General Obligation Bonds:					
2013 Refunding Bonds					
Serial - 3.00% - 5.00%	\$ 4,835,000	-	-	4,835,000	-
Term - 2.05% - 2.50%	1,120,000	-	(45,000)	1,075,000	45,000
Private Placement: 2021					
Serial Refunding Bonds - 1.76%	3,935,000	-	(715,000)	3,220,000	730,000
Add: Bond Premium	398,437	-	(38,250)	360,187	-
Total General Obligation Bonds	<u>10,288,437</u>	<u>-</u>	<u>(798,250)</u>	<u>9,490,187</u>	<u>775,000</u>
Net Pension Liability:					
STRS	23,859,071	17,079,986	-	40,939,057	-
SERS	7,329,308	2,764,273	-	10,093,581	-
Total Net Pension Liability	<u>31,188,379</u>	<u>19,844,259</u>	<u>-</u>	<u>51,032,638</u>	<u>-</u>
Net OPEB Liability:					
SERS	3,773,336	-	(1,098,843)	2,674,493	-
Total Net OPEB Liability	<u>3,773,336</u>	<u>-</u>	<u>(1,098,843)</u>	<u>2,674,493</u>	<u>-</u>
Energy Conservation Bonds 0.0%	1,103,964	-	-	1,103,964	-
Compensated Absences	3,796,614	2,139,622	(453,461)	5,482,775	426,400
Total Governmental Activities	<u>\$ 50,150,730</u>	<u>21,983,881</u>	<u>(2,350,554)</u>	<u>69,784,057</u>	<u>1,201,400</u>

**General Obligation Bonds**

The general obligation bond issues will be paid through the debt service fund from property taxes collected by the County Auditor. The School District issued general obligation debt for the following purposes:

- \$3,990,000 issued in fiscal year 2021 and maturing in fiscal year 2029, for the partial advance refunding of \$3,990,000 of 2012 refunding bonds. These Federally taxable bonds are current interest serial bonds and carry an interest rate of 1.76 percent. This refunding was undertaken by the School District to achieve an overall savings on debt service payments over the next seven and a half years totaling \$525,595 and achieving an economic gain of \$503,951.
- \$8,095,000, issued in fiscal year 2012 and maturing in fiscal year 2029, for the partial advance refunding of \$8,190,000 of 2005 school improvement bonds. These bonds are current interest serial bonds. \$3,990,000 of these bonds were advanced refunded through the issuance of the 2021 refunding bonds.
- \$7,659,990, issued in fiscal year 2013 and maturing in fiscal year 2032, for the partial advance refunding of \$7,660,000 of the 2005 school improvement bonds. The School District is required to deposit a portion of the principal and interest payments into a sinking fund, starting on December 1, 2017 related to the term bond. The schedule for the sinking fund is as follows, however the financial institution has elected to consider the amounts paid in the below schedule to reduce the liability at time of payment:

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

**NOTE 14 – LONG-TERM OBLIGATIONS (Continued)**

Fiscal Year	Required Deposit
2024	\$ 45,000
2025	-
2026	-
2027	10,000
2028	10,000
2029-30	<u>1,010,000</u>
Total	\$ <u>1,075,000</u>

The general obligation future debt service requirements are as follows:

Fiscal Year	Principal	Interest	Private-Placement		Total
			Principal	Interest	
2024	\$ 45,000	157,077	730,000	50,248	982,325
2025	825,000	147,953	-	43,824	1,016,777
2026	845,000	129,995	-	43,824	1,018,819
2027	10,000	120,575	815,000	36,652	982,227
2028	10,000	120,325	830,000	22,176	982,501
2029-33	<u>4,175,000</u>	<u>371,747</u>	<u>845,000</u>	<u>7,436</u>	<u>5,399,183</u>
Total	\$ <u>5,910,000</u>	<u>1,047,672</u>	<u>3,220,000</u>	<u>204,160</u>	<u>10,381,832</u>

The School District pays obligations related to employee compensation (compensated absences as well as pension and OPEB contributions) from the fund benefitting from their service.

Legal Debt Margins

As of June 30, 2023, the overall legal debt margin was \$81.8 million, an energy conservation debt limit of \$7.8 million, and an unvoted debt margin of \$994,036.

Energy Conservation Bonds

The School District issued Energy Conservation Bonds totaling \$1,103,964, in fiscal year 2010, for the purpose of making energy conservation improvements to the School District’s various buildings. The bonds are a single term bond which do not bear interest and mature on September 1, 2024. Although the bonds are not subject to mandatory sinking fund redemption, the School District covenanted to set aside deposits quarterly which are to be held by the paying agent in a separate account, to be applied to the payment of the principal amount of the bonds at maturity.

At June 30, 2023 the fair value of the sinking account (separate account maintained by paying agent) was \$1,001,590 and is reported as restricted cash and cash equivalents with escrow agent within the general fund.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

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**NOTE 14 – LONG-TERM OBLIGATIONS (Continued)**

Annual deposit requirements to the sinking fund are as follows:

<u>Fiscal Year</u>		<u>Required Deposit</u>
2024	\$	88,625
2025		<u>25,325</u>
Total	\$	<u><u>113,950</u></u>

**NOTE 15 – JOINTLY GOVERNED ORGANIZATIONS**

Southwestern Ohio Educational Purchasing Council – The Southwestern Ohio Educational Purchasing Council (SOEPC) is a purchasing council made up of 132 school districts and boards of developmental disabilities in 18 counties. The purpose of the council is to obtain prices for quality merchandise and services commonly used by schools. All member districts are obligated to pay all fees, charges, or other assessments as established by the SOEPC.

Each member district has one voting representative. Title to any and all equipment, furniture and supplies purchased by the SOEPC is held in trust. Any district withdrawing from the SOEPC forfeits its claim to any and all SOEPC assets. One year prior notice is necessary for withdrawal from the group. During this time, the withdrawing member is liable for all member obligations. Any payments to SOEPC are made from the general fund. Each new member pays an initiation fee in addition to the annual membership fee and other appropriate assessments. The School District made no payments to SOEPC during fiscal year 2023.

Metropolitan Educational Technology Association – The School District is a participant in the Metropolitan Educational Technology Association (META), which is a data acquisition site used by the School District. META is an association of public school districts in a geographic area determined by the Ohio Department of Education. META was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative instructional functions among member districts. During fiscal year 2023, the School District contributed \$103,909 to META. The Board of META consists of one representative from each of the participating members. Financial information can be obtained from Ashley Widby, who serves as Chief Financial Officer, at 100 Executive Drive, Marion, Ohio 43302.

**NOTE 16 - SET-ASIDE CALCULATIONS AND FUND RESERVES**

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.



**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

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**NOTE 16 - SET-ASIDE CALCULATIONS AND FUND RESERVES (Continued)**

The following cash basis information describes the change in the year-end set-aside amounts for capital acquisition. Disclosure of this information is required by State statute.

	<u>Capital Acquisition</u>
Set-aside Cash Balance, June 30, 2022	\$ -
Current Year Set-aside Requirement	930,297
Qualifying Disbursements	(184,336)
Current Year Off-Sets	<u>(745,961)</u>
Total	<u>-</u>
Balance Carried Forward to FY2024	\$ <u>-</u>

While the School District had additional qualifying expenditures during the year, only the amount necessary to demonstrate compliance, when combined with the current year off-sets. The excess of the current year off-sets and qualifying expenditures over the current year set-aside requirement may not be used to reduce the set-aside requirements of future fiscal years.

**NOTE 17 - CONTINGENCIES**

**A. Grants**

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2023.

**B. Litigation**

The School District is not currently party to legal proceedings



**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

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**NOTE 18 – INTERFUND TRANSACTIONS**

During fiscal year 2023, the School District repaid the prior year outstanding advances to the general fund in the amount of \$695,111. Also, during fiscal year 2023, the general fund made advances to other funds to provide temporary funding until grant receipts were received. A summary of amounts due from other funds at the end of the fiscal year is presented below:

<u>Fund Due From</u>	<u>Amount</u>
Miscellaneous State Grants	\$ 135,000
Elementary and Secondary School Emergency Relief	554,859
Title I - School Improvement Grant	35,081
Title III Grant	975
Title I Grant	67,644
Title IV-A Grant	3,020
Title II-A Grant	<u>10,344</u>
	<u>\$ 806,923</u>

**NOTE 19 – TAX ABATEMENTS**

The Ohio Community Reinvestment Area program is an economic development tool administered by the County that provides real property tax exemptions for property owners who renovate existing or construct new buildings. Under Ohio Revised Code section 3765 to 3735.70, city, village or county can petition the Ohio Department of Development to confirm that investment in a particular geographical area. Once the Department has confirmed the investment in the area, the community may offer real estate tax exemptions to taxpayers who are willing to invest in the area. Up to 12 years may be exempt for commercial and industrial remodeling and up to 15 years may be exempt for new construction. State law requires reimbursement agreements with school districts for tax revenue losses for CRA in place after 1994. Payments in lieu of taxes paid by the property owner directly to the school districts as required by the agreement are not reduced from the total amount of taxes abated.

The Ohio Enterprise Zone areas are designated areas of land in which businesses can receive tax incentives in the form of tax exemptions on eligible new investments. EZAs are not part of the traditional zoning program, which limits the use of land; instead they allow local officials to negotiate with businesses to encourage new business investment in the zone. The EZA serves as an additional economic development tool for communities attempting to retain and expand their economic base. The EZA is a contract between the City and the company. The zone's geographic area is identified by local communities involved in the creation of the zone. Once a zone is defined, the local legislative authority participating in the creation must petition the director of the Development Services Agency. The director must then certify the area for it to become an active Enterprise Zone. Tax incentives are negotiated at the local level, and an enterprise zone agreement must be in place before the project begins. Businesses interested in pursuing these incentives should contact the local Enterprise Zone Manager.

For fiscal year 2023, the School District's property tax revenues were reduced by \$237,516 under Community Reinvestment Area (CRA) and Enterprise Zone (EZ) agreements, respectively. The CRA agreements and EZ agreements were entered into by the City of Troy. The School District received \$271,019 related to property tax revenues lost under the various abatement agreements directly from the companies during the current fiscal year.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023

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**NOTE 20 – CHANGE IN ACCOUNTING PRINCIPLES**

For the fiscal year ended June 30, 2023, the School District implemented GASB Statement No. 91, *Conduit Debt Obligations*, GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*, and GASB Statement No. 99, *Omnibus 2022*.

GASB Statement No. 91 clarifies the definition of conduit debt and provides a single method of reporting these obligations (disclosure only). This Statement provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with commitments extended by issuers, arrangements associated with conduit debt obligations, and related note disclosures.

GASB Statement No. 94 addresses the gap in current accounting guidance related to public-private and public-public partnerships (both referred to as PPPs) that do not meet the definition of a service concession arrangement.

GASB Statement No. 96 addresses accounting and financial reporting for subscription-based information technology arrangements (SBITAs), a type of information technology (IT) arrangement (i.e. software licensing). This Statement also defines a SBITA, establishes that a SBITA results in a right-to-use subscription asset (intangible asset) and a corresponding subscription liability, provides capitalization criteria, and requires footnote disclosure. The standards for SBITAs are based on the standards established in Statement No. 87, *Leases*, as amended.

GASB Statement No. 99 addresses a variety of topics to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements and accounting and financial reporting for financial guarantees.

The School District determined that any contracts covered by GASB Statement No. 96 were insignificant and therefore were not incorporated into these financial statements. The implementation of GASB Statements No. 91, 94 and 99 did not have an effect on the School District's financial statements.

**NOTE 21 – SUBSEQUENT EVENTS**

On November 7, 2023, the voters of the School District passed a 6.96 mill combined levy that included 4.66 mills for the construction of four new elementary school buildings (for 37 years) and 1.8 mills for high school HVAC improvements and 0.5 mill for required maintenance/improvements (29 years). The total project is expected to cost approximately \$154 million with the Ohio Facilities Construction Commission covering approximately \$46 million and the remaining amount of approximately \$108 million being the local share of the project (paid via debt issuance).

## **REQUIRED SUPPLEMENTARY INFORMATION**

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Schedule of Revenues, Expenditures and Changes  
In Fund Balance - Budget and Actual (Non-GAAP Basis)  
General Fund  
For the Fiscal Year Ended June 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget
<b>Revenues:</b>				
Taxes	\$ 31,565,533	32,735,922	32,735,922	-
Intergovernmental	18,802,343	19,358,874	19,358,874	-
Interest	60,000	516,857	516,857	-
Tuition and Fees	774,750	754,442	754,442	-
Miscellaneous	505,300	447,685	447,685	-
<b>Total Revenues</b>	<b>51,707,926</b>	<b>53,813,780</b>	<b>53,813,780</b>	<b>-</b>
<b>Expenditures:</b>				
Current:				
Instruction:				
Regular	26,128,094	24,445,243	24,445,243	-
Special	8,600,875	8,046,912	8,046,912	-
Vocational	17,150	16,045	16,045	-
Student Intervention	374,103	350,008	350,008	-
Other	799,186	747,713	747,712	1
Support Services:				
Pupils	3,090,937	2,891,856	2,891,857	(1)
Instructional Staff	1,600,099	1,497,040	1,497,040	-
Board of Education	808,849	756,754	756,753	1
Administration	3,953,722	3,699,072	3,699,072	-
Fiscal	633,197	592,414	592,414	-
Business	563,857	527,541	527,540	1
Operation and Maintenance of Plant	4,160,129	3,892,183	3,892,185	(2)
Pupil Transportation	2,969,531	2,778,271	2,778,270	1
Central	273,931	256,288	256,288	-
Extracurricular Activities	14,457	13,526	13,526	-
Debt Service				
Principal	75,964	75,964	75,964	-
<b>Total Expenditures</b>	<b>54,064,081</b>	<b>50,586,830</b>	<b>50,586,829</b>	<b>1</b>
Excess of Revenues Over (Under) Expenditures	(2,356,155)	3,226,950	3,226,951	1
<b>Other Financing Sources (Uses):</b>				
Proceeds from Sale of Capital Assets	2,500	7,500	7,500	-
Refund of Prior Year Expenditures	125,000	112,814	112,814	-
Advances In	20,000	695,111	695,111	-
Advances Out	-	(811,654)	(811,654)	-
Transfers In	2,500	1,921	1,921	-
<b>Total Other Financing Sources (Uses)</b>	<b>150,000</b>	<b>5,692</b>	<b>5,692</b>	<b>-</b>
Net Change in Fund Balance	(2,206,155)	3,232,642	3,232,643	1
Fund Balance, Beginning of Year	12,638,411	12,638,411	12,638,411	-
Prior Year Encumbrances Appropriated	426,710	426,710	426,710	-
<b>Fund Balance, End of Year</b>	<b>\$ 10,858,966</b>	<b>16,297,763</b>	<b>16,297,764</b>	<b>1</b>

See accompanying notes to the required supplementary information.

**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY, OHIO**

Required Supplementary Information  
Schedules of School District's Proportionate Share of the Net Pension Liability  
and School District Pension Contributions  
School Employees Retirement System of Ohio

Measurement Date Fiscal Year (1)	School District's Proportion of the Net Pension Liability	School District's Proportionate Share of the Net Pension Liability	School District's Covered Payroll	School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2014	0.210782%	\$ 12,534,529	\$ 5,975,267	209.77%	65.52%
2015	0.210782%	10,667,557	6,186,782	172.42%	71.70%
2016	0.211095%	12,045,291	6,750,448	178.44%	69.16%
2017	0.206898%	15,143,049	6,425,493	235.67%	62.98%
2018	0.198230%	11,843,772	6,646,100	178.21%	69.50%
2019	0.213430%	12,223,522	6,868,711	177.96%	71.36%
2020	0.207380%	12,407,882	7,114,296	174.41%	70.85%
2021	0.201770%	13,345,510	7,073,621	188.67%	68.55%
2022	0.198642%	7,329,308	6,856,607	106.89%	82.86%
2023	0.186615%	10,093,581	6,971,121	144.79%	75.82%

(1) Amounts presented for each year were determined as of the School District's measurement date, which is the prior fiscal year-end.

Fiscal Year	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	School District's Covered Payroll	Contributions as a Percentage of Covered Payroll
2014	\$ 857,488	\$ (857,488)	\$ -	\$ 6,186,782	13.86%
2015	889,709	(889,709)	-	6,750,448	13.18%
2016	899,569	(899,569)	-	6,425,493	14.00%
2017	930,454	(930,454)	-	6,646,100	14.00%
2018	927,276	(927,276)	-	6,868,711	13.50%
2019	960,430	(960,430)	-	7,114,296	13.50%
2020	990,307	(990,307)	-	7,073,621	14.00%
2021	959,925	(959,925)	-	6,856,607	14.00%
2022	975,957	(975,957)	-	6,971,121	14.00%
2023	1,088,429	(1,088,429)	-	7,774,493	14.00%

See Notes to Required Supplementary Information.

**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY, OHIO**

Required Supplementary Information  
Schedules of School District's Proportionate Share of the Net Pension Liability  
and School District Pension Contributions  
State Teachers Retirement System of Ohio

Measurement Date Fiscal Year (1)	School District's Proportion of the Net Pension Liability	School District's Proportionate Share of the Net Pension Liability	School District's Covered Payroll	School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2014	0.175521%	\$ 50,855,322	\$ 18,063,338	281.54%	69.3%
2015	0.175521%	42,692,748	19,312,877	221.06%	74.7%
2016	0.174488%	48,223,258	17,562,000	274.59%	72.1%
2017	0.180473%	60,409,763	18,989,229	318.13%	66.8%
2018	0.185352%	44,030,744	20,377,171	216.08%	75.3%
2019	0.190626%	41,914,342	21,670,943	193.41%	77.3%
2020	0.191877%	42,432,368	22,527,057	188.36%	77.4%
2021	0.192192%	46,503,652	23,194,586	200.49%	75.5%
2022	0.186605%	23,859,071	23,025,779	103.62%	87.8%
2023	0.184160%	40,939,057	23,941,714	170.99%	78.9%

(1) Amounts presented for each year were determined as of the School District's measurement date, which is the prior fiscal year-end.

Fiscal Year	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	School District's Covered Payroll	Contributions as a Percentage of Covered Payroll
2014	\$ 2,510,674	\$ (2,510,674)	\$ -	\$ 19,312,877	13.00%
2015	2,458,680	(2,458,680)	-	17,562,000	14.00%
2016	2,658,492	(2,658,492)	-	18,989,229	14.00%
2017	2,852,804	(2,852,804)	-	20,377,171	14.00%
2018	3,033,932	(3,033,932)	-	21,670,943	14.00%
2019	3,153,788	(3,153,788)	-	22,527,057	14.00%
2020	3,247,242	(3,247,242)	-	23,194,586	14.00%
2021	3,223,609	(3,223,609)	-	23,025,779	14.00%
2022	3,351,840	(3,351,840)	-	23,941,714	14.00%
2023	3,494,141	(3,494,141)	-	24,958,150	14.00%

See Notes to Required Supplementary Information.

**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY, OHIO**

Required Supplementary Information  
Schedules of School District's Proportionate Share of the Net OPEB Liability  
and School District OPEB Contributions  
School Employees Retirement System of Ohio

Measurement Date Fiscal Year (1)(2)	School District's Proportion of the Net OPEB Liability	School District's Proportionate Share of the Net OPEB Liability	School District's Covered Payroll	School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
2017	0.130206%	\$ 3,893,610	\$ 6,425,493	60.60%	11.49%
2018	0.133403%	3,580,183	6,646,100	53.87%	12.46%
2019	0.215643%	5,982,528	6,868,711	87.10%	13.57%
2020	0.204987%	5,154,999	7,114,296	72.46%	15.57%
2021	0.197204%	4,285,899	7,073,621	60.59%	18.17%
2022	0.199375%	3,773,336	6,856,607	55.03%	24.08%
2023	0.190490%	2,674,493	6,971,121	38.37%	30.34%

(1) Information prior to 2017 is not available. The School District will continue to present information for years available until a full ten-year trend is compiled.

(2) Amounts presented for each year were determined as of the School District's measurement date, which is the prior fiscal year-end.

Fiscal Year (3)	Contractually Required Contributions (4)	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	School District's Covered Payroll	Contributions as a Percentage of Covered Payroll
2016	\$ 95,074	\$ (95,074)	\$ -	\$ 6,425,493	1.48%
2017	109,810	(109,810)	-	6,646,100	1.65%
2018	146,930	(146,930)	-	6,868,711	2.14%
2019	146,930	(146,930)	-	7,114,296	2.07%
2020	69,117	(69,117)	-	7,073,621	0.98%
2021	102,913	(102,913)	-	6,856,607	1.50%
2022	122,734	(122,734)	-	6,971,121	1.76%
2023	137,762	(137,762)	-	7,774,493	1.77%

(3) The School District elected not to present information prior to 2016. The School District will continue to present information for years available until a full ten-year trend is compiled.

(4) Includes Surcharge.

See Notes to Required Supplementary Information.

**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY, OHIO**

Required Supplementary Information  
Schedules of School District's Proportionate Share of the Net OPEB Liability/(Asset)  
and School District OPEB Contributions  
State Teachers Retirement System of Ohio

Measurement Date Fiscal Year (1)(2)	School District's Proportion of the Net OPEB Liability/(Asset)	School District's Proportionate Share of the Net OPEB Liability/(Asset)	School District's Covered Payroll	School District's Proportionate Share of the Net OPEB Liability/(Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
2017	0.180473%	\$ 9,651,745	\$ 18,989,229	50.83%	37.3%
2018	0.185352%	7,231,747	20,377,171	35.49%	47.1%
2019	0.190626%	(3,063,163)	21,670,943	(14.13%)	176.0%
2020	0.191877%	(3,177,937)	22,527,057	(14.11%)	174.7%
2021	0.192192%	(3,377,773)	23,194,586	(14.56%)	182.1%
2022	0.186605%	(3,934,406)	23,025,779	(17.09%)	174.7%
2023	0.184160%	(4,768,522)	23,941,714	(19.92%)	230.7%

(1) Information prior to 2017 is not available. The School District will continue to present information for years available until a full ten-year trend is compiled.

(2) Amounts presented for each year were determined as of the School District's measurement date, which is the prior fiscal year-end.

Fiscal Year (3)	Contractually Required Contributions (4)	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	School District's Covered Payroll	Contributions as a Percentage of Covered Payroll
2016	\$ -	\$ -	\$ -	18,989,229	0.00%
2017	-	-	-	20,377,171	0.00%
2018	-	-	-	21,670,943	0.00%
2019	-	-	-	22,527,057	0.00%
2020	-	-	-	23,194,586	0.00%
2021	-	-	-	23,025,779	0.00%
2022	-	-	-	23,941,714	0.00%
2023	-	-	-	24,958,150	0.00%

(3) The School District elected not to present information prior to 2016. The School District will continue to present information for years available until a full ten-year trend is compiled.

(4) STRS allocated the entire 14% employer contribution rate towards pension benefits.

See Notes to Required Supplementary Information.



**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Required Supplementary Information  
For the Fiscal Year Ended June 30, 2023

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**NOTE A - BUDGETARY**

Basis of Budgeting

Basis of budgeting refers to when revenues and expenditures or expenses are recognized in the accounts. The Troy City School District's (the School District) budget for all legislated funds are prepared on a cash-encumbrance basis wherein transactions are recorded when cash is received or disbursed, or when a commitment has been recorded as an encumbrance against an applicable appropriation. Fund balances shown are unencumbered cash balances. This basis is utilized for all interim financial statements issued during the year.

The basis of budgeting differs from generally accepted accounting principles (GAAP) used for the School District's year-end financial statements contained in the basic financial statements. Under that basis of accounting, revenues are generally recognized when the obligation to the School District arises; the budget basis however, recognizes revenue only when cash has been received. In the basic financial statements, expenditures are generally recognized in the period in which they are incurred. Under that budget basis, expenditures are recognized when cash has been disbursed or when an encumbrance has been placed against an appropriation.

General Budget Policies

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified.

All governmental funds are subject to annual expenditure budgets except for the Auxiliary Service Fund (Special Revenue Fund), which are deemed to be appropriated. The School District follows the procedures outlined below in establishing the expenditures budget data reported in the required supplementary information.

Prior to January 20, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The express purpose of this budget document is to reflect the need for existing (or increased) tax rates. By no later than January 20, the Board-adopted budget is filed with the Miami County Budget Commission for rate determination.

By April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the County Budget Commission and receives the Commission's certificate of estimated resources, which states the projected revenue of each fund. Prior to June 30, the School District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered cash balances from the preceding year. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported in the budgetary schedule reflect the amounts in the final amended certificate issued during fiscal year 2023.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Required Supplementary Information  
For the Fiscal Year Ended June 30, 2023

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**NOTE A – BUDGETARY (Continued)**

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures within the individual funds. The level at which the Board of Education approves the annual appropriation resolution is the School District legal level of budgetary control. Prior to the passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary expenses of the School District. The appropriation resolution, by fund, must be within the estimated resources as certified by the County Budget Commission.

Any revisions that alter the total of any fund appropriation, or alter total function appropriations within a fund, must be approved by the Board of Education. The Board may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated resources. During the year, several supplemental appropriations were legally enacted; however, none of these amendments were significant.

The budget figures which appear in the schedule of budgetary comparisons represent the final appropriation amounts, including all supplemental appropriations. Formal budgetary integration is employed as a management control device during the year for all funds other than custodial funds, consistent with statutory provisions.

As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. Encumbrances plus expenditures may not legally exceed appropriations at the legal level of control. On the GAAP basis, encumbrances outstanding at fiscal year-end are reported within the restricted, committed or assigned designations of fund balance for governmental funds.

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. The encumbered appropriations balance is carried forward to the subsequent fiscal year and need not be reappropriated.

While the School District is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual – General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the fund liability is incurred (GAAP basis).
3. Encumbrances are treated as expenditures (budget basis) rather than as restricted, committed or assigned fund balance (GAAP basis).

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Required Supplementary Information  
For the Fiscal Year Ended June 30, 2023

**NOTE A – BUDGETARY (Continued)**

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund.

	Net Change in Fund Balances
	General Fund
GAAP Basis	\$ 5,191,939
Revenue Accruals	(1,936,299)
Expenditure Accruals	576,092
Encumbrances	(531,364)
Transfers & Advances	(114,622)
Perspective Difference	46,897
Budget (Non-GAAP) Basis	\$ <u>3,232,643</u>

The perspective difference noted in the above reconciliation is a result of reporting the Uniform School Supplies, Public School, and Unclaimed Monies special revenue funds as a function of the General Fund for GAAP purposes as those funds no longer meet the definition of special revenue funds in accordance with GASB Statement No. 54.

**NOTE B – DEFINED BENEFITS PENSION PLANS**

**School Employees Retirement System of Ohio:**

*Change in benefit and funding terms:*

- For measurement period 2017, the COLA was changed from a fixed 3.00% to a COLA that is indexed to CPI-W not greater than 2.50% with a floor of 0.0% beginning January 1, 2018. In addition, with the authority granted to the Board under Ohio House Bill 49, the Board enacted a three-year COLA suspension for benefit recipients in calendar years 2018, 2019 and 2020.
- For measurement period 2018, with the authority granted to the Board under Ohio Senate Bill 8, the Board enacted a three-year COLA delay for future benefit recipients commencing on or after April 1, 2018.

*Change in assumptions:*

- For measurement period 2016, the assumed rate of inflation was reduced from 3.25% to 3.00%, the payroll growth assumption was reduced from 4.00% to 3.50%, the assumed real wage growth was reduced from 0.75% to 0.50%, the rates of withdrawal, retirement, and disability were updated to reflect recent experience, and mortality among active members, service retirees and beneficiaries, and disabled members were updated.
- For measurement period 2020, the assumed rate of inflation was reduced from 3.00% to 2.40%, the assumed real wage growth was increased from 0.50% to 0.85%, the cost-of-living adjustments were reduced from 2.50% to 2.00%, the discount rate was reduced from 7.50% to 7.00%, the rates of withdrawal, compensation, participation, spouse coverage assumption, retirement, and disability were updated to reflect recent experience, and mortality among active members, service retirees and beneficiaries and disabled members were updated.
- For measurement period 2022, the cost of living adjustments was increased from 2.00% to 2.50%.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Required Supplementary Information  
For the Fiscal Year Ended June 30, 2023

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**NOTE B – DEFINED BENEFITS PENSION PLANS (Continued)**

**State Teachers Retirement System of Ohio:**

*Change in benefit and funding terms:*

- For measurement period 2017, the COLA was reduced to zero.

*Change in assumptions:*

- For the measurement period 2017, changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended June 30, 2016. Significant changes included a reduction of the discount rate from 7.75% to 7.45%, the inflation assumption was lowered from 2.75% to 2.50%, the payroll growth assumption was lowered to 3.00%, and total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation. The health and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016. Rates of retirement, termination and disability were modified to better reflect anticipated future experience.
- For measurement period 2021, the discount rate was adjusted to 7.00% from 7.45%.
- For measurement period 2022, demographic assumptions were changed based on the actuarial experience study for the period July 1, 2015 through June 30, 2021.

**NOTE C – OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS**

**School Employees Retirement System of Ohio:**

*Change in benefit and funding terms:*

- None noted.

*Change in assumptions:*

- For measurement period 2016, the assumed rate of inflation was reduced from 3.25% to 3.00%, the payroll growth assumption was reduced from 4.00% to 3.50%, the assumed real wage growth was reduced from 0.75% to 0.50%, the rates of withdrawal, retirement, and disability were updated to reflect recent experience, and mortality among active members, service retirees and beneficiaries, and disabled members were updated.
- For measurement period 2020, the assumed rate of inflation was reduced from 3.00% to 2.40%, the assumed real wage growth was increased from 0.50% to 0.85%, the cost-of-living adjustments were reduced from 2.50% to 2.00%, the discount rate was reduced from 7.50% to 7.00%, the rates of withdrawal, compensation, participation, spouse coverage assumption, retirement, and disability were updated to reflect recent experience, and mortality among active members, service retirees and beneficiaries and disabled members were updated.
- For measurement period 2022, the discount rate was increased from 2.27% to 4.08% and the health care trend rates were updated.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**

Notes to the Required Supplementary Information  
For the Fiscal Year Ended June 30, 2023

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**NOTE C – OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS (Continued)**

**State Teachers Retirement System of Ohio:**

*Change in benefit and funding terms:*

- For the measurement period 2017, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2019.
- For the measurement period 2018, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9% to 1.944% per year for service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.
- For the measurement period 2019, there was no change to the claims cost process. Claims curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944% to 1.984% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.
- For measurement year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2021 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.
- For measurement year 2021, the non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055% to 2.10%. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D subsidy was updated to reflect it is expected to be negative in CY2022. The Part B monthly reimbursement elimination date was postponed indefinitely.
- For measurement year 2022, salary increase rates were updated based on the actuarial experience study for the period July 1, 2015 through June 30, 2021 and were changed from age-based to service-based.

*Change in assumptions:*

- For measurement year 2017, the discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB), and the long-term expected rate of return was reduced from 7.75% to 7.45%. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trends were modified along with the portion of rebated prescription drug costs.

**TROY CITY SCHOOL DISTRICT**  
**MIAMI COUNTY, OHIO**  
Notes to the Required Supplementary Information  
For the Fiscal Year Ended June 30, 2023

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**NOTE C – OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLANS (Continued)**

- For measurement year 2018, the discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74. Valuation year per capita health care costs were updated.
- For measurement year 2021, the discount rate was adjusted to 7.00% from 7.45%.
- For measurement year 2022, healthcare trends were updated to reflect emerging claims and recoveries experience.

TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

FEDERAL GRANTOR <i>Pass Through Grantor</i> Program / Cluster Title	Federal Assistance Listing Number	Expenditures	Non-Cash Expenditures
<b>U.S. DEPARTMENT OF AGRICULTURE</b>			
<i>Passed Through Ohio Department of Education</i>			
Child Nutrition Cluster:			
School Breakfast Program	10.553	373,156	
National School Lunch Program	10.555	1,661,503	176,390
COVID-19 National School Lunch Program	10.555	109,598	
Total Child Nutrition Cluster		<u>2,144,257</u>	<u>176,390</u>
COVID-19 Pandemic EBT Administrative Costs	10.649	<u>3,135</u>	
Total U.S. Department of Agriculture		<u>2,147,392</u>	<u>176,390</u>
<b>U.S. DEPARTMENT OF THE TREASURY</b>			
<i>Passed Through Ohio Office of Budget and Management</i>			
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	<u>108,171</u>	
Total U.S. Department of the Treasury		<u>108,171</u>	
<b>U.S. DEPARTMENT OF EDUCATION</b>			
<i>Passed Through Ohio Department of Education</i>			
Title I Grants to Local Educational Agencies	84.010	918,473	
Special Education Cluster:			
Special Education Grants to States	84.027	<u>1,086,104</u>	
Total Special Education Cluster		<u>1,086,104</u>	
English Language Acquisition State Grants	84.365	29,312	
Supporting Effective Instruction State Grants	84.367	132,698	
Student Support and Academic Enrichment Program	84.424	22,423	
COVID-19 Education Stabilization Fund	84.425D	746,035	
	84.425U	1,421,993	
	84.425W	15,200	
Total COVID-19 Education Stabilization Fund		<u>2,183,228</u>	
Total U.S. Department of Education		<u>4,372,238</u>	
<b>Total Expenditures of Federal Awards</b>		<u><b>\$6,627,801</b></u>	<u><b>\$176,390</b></u>

*The accompanying notes are an integral part of this schedule.*



**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Troy City School District (the School District) under programs of the federal government for the fiscal year ended June 30, 2023. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the School District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The School District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D – CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

**NOTE E – FOOD DONATION PROGRAM**

The School District reports commodities consumed on the Schedule at the entitlement value. The School District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.



# OHIO AUDITOR OF STATE KEITH FABER



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Columbus, Ohio 43215  
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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Troy City School District  
Miami County  
500 North Market Street  
Troy, Ohio 45373

To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Troy City School District, Miami County, (the School District) as of and for the fiscal year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated February 2, 2024.

### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

February 2, 2024

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Troy City School District  
Miami County  
500 North Market Street  
Troy, Ohio 45373

To the Board of Education:

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Troy City School District's, Miami County, (the School District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Troy City School District's major federal programs for the fiscal year ended June 30, 2023. Troy City School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, Troy City School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the fiscal year ended June 30, 2023.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

The School District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the School District's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

February 2, 2024

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**TROY CITY SCHOOL DISTRICT  
MIAMI COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2023**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b>	COVID-19 Education Stabilization Fund (AL #84.425) Child Nutrition Cluster
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	Yes

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None

# OHIO AUDITOR OF STATE KEITH FABER



**TROY CITY SCHOOL DISTRICT**

**MIAMI COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 2/15/2024**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)