



# TRI-VALLEY LOCAL SCHOOL DISTRICT MUSKINGUM COUNTY JUNE 30, 2023

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### INDEPENDENT AUDITOR'S REPORT

Tri-Valley Local School District Muskingum County 36 East Muskingum Avenue Dresden, Ohio 43821

To the Board of Education:

### Report on the Audit of the Financial Statements

### **Opinions**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Tri-Valley Local School District, Muskingum County, Ohio (the School District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the Table of Contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Tri-Valley Local School District, Muskingum County, Ohio as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the School District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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Tri-Valley Local School District Muskingum County Independent Auditor's Report Page 2

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the School District's ability to continue as a going concern for a
  reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, and Schedules of Net Pension and Other Post-employment Benefit Liabilities and Pension and Other Post-employment Benefit Contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Tri-Valley Local School District Muskingum County Independent Auditor's Report Page 3

### Supplementary information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 25, 2024, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

January 25, 2024

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Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023 (Unaudited)

The discussion and analysis of the Tri-Valley Local School District's (the "School District") financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2023. The intent of this discussion and analysis is to look at the School District's performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

### Financial Highlights

Key financial highlights for 2023 are as follows:

- Net position increased \$2,217,203 from 2022.
- Capital assets of governmental activities increased \$215,004 during fiscal year 2023.
- Outstanding debt of governmental activities decreased from the prior year as a result of principal payments on outstanding debt.

### Using this Annual Report

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the School District as a whole entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the School District, the general fund is the most significant fund.

### Reporting the School District as a Whole

Statement of Net Position and the Statement of Activities

While the basic financial statements contain the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2023?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023 (Unaudited)

These two statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio which restrict revenue growth, facility conditions, required educational programs, and other factors.

In the *Statement of Net Position* and the *Statement of Activities*, Governmental Activities include the School District's programs and services, including instruction, support services, extracurricular activities, and non-instructional services, i.e., food service operations and community services.

### Reporting the School District's Most Significant Funds

### Fund Financial Statements

Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions; however, these fund financial statements focus on the School District's most significant funds. The School District's only major governmental fund is the general fund.

Governmental Funds Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

**Proprietary Fund** The School District maintains one type of proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the School District's various functions. The School District uses an internal service fund to account for its health insurance benefits. Because this service predominately benefits governmental functions, it has been included within the governmental activities in the government-wide financial statements.

### Reporting the School District's Fiduciary Responsibilities

The School District is the trustee, or fiduciary, for some of its scholarship programs. This activity is presented as custodial funds. The School District's fiduciary activities are reported in separate Statements of Fiduciary Net Position and Changes in Fiduciary Net Position. These activities are excluded from the School District's other financial statements because the assets cannot be utilized by the School District to finance its operations.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023 (Unaudited)

### The School District as a Whole

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for 2023 compared to 2022:

Table 1 Net Position

	Governmental Activities						
		2023		2022		Change	
Assets		_		_			
Current & Other Assets	\$	46,606,511	\$	41,601,870	\$	5,004,641	
Net OPEB Asset		2,561,308		2,186,029		375,279	
Capital Assets		40,956,013		40,741,009		215,004	
Total Assets		90,123,832		84,528,908		5,594,924	
<b>Deferred Outflows of Resources</b>							
Pension & OPEB		8,578,919		9,362,063		(783,144)	
Total Deferred Outflows of Resources		8,578,919		9,362,063		(783,144)	
Liabilities							
Current & Other Liabilities		4,720,161		4,353,639		366,522	
Long-Term Liabilities:							
Due Within One Year		1,383,505		1,323,060		60,445	
Due In More Than One Year:							
Pension & OPEB		31,095,937		21,193,868		9,902,069	
Other Amounts		10,287,654		10,765,121		(477,467)	
Total Liabilities		47,487,257		37,635,688		9,851,569	
<b>Deferred Inflows of Resources</b>							
Property Taxes		9,807,337		6,476,389		3,330,948	
Pension & OPEB		8,063,478		18,651,418		(10,587,940)	
Total Deferred Inflows of Resources		17,870,815		25,127,807		(7,256,992)	
Net Position							
Net Investment in Capital Assets		31,592,055		30,613,321		978,734	
Restricted		5,973,342		5,545,018		428,324	
Unrestricted		(4,220,718)		(5,030,863)		810,145	
Total Net Position	\$	33,344,679	\$	31,127,476	\$	2,217,203	

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023 (Unaudited)

Collectively, the net pension liability (NPL), reported pursuant to GASB Statement 68, Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27 and the net OPEB liability, pursuant to GASB Statement 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, are the largest liabilities reported by the School District at June 30, 2023. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB asset/liability (NOA/NOL) to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB asset/liability to equal the School District's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
- 2 Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these assets/liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded asset/liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023 (Unaudited)

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB asset/liability, respectively, not accounted for as deferred inflows/outflows.

### Governmental Activities

Capital assets include land, construction in progress, land improvements, buildings and improvements, furniture, fixtures and equipment, vehicles and infrastructure. These capital assets are used to provide services to students and are not available for future spending. Although the School District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the School Districts's net position represents resources that are subject to external restrictions on how they may be used. The balance of unrestricted net position is a deficit balance, which is primarily caused by the accounting treatment related to GASB 68 and GASB 75.

The significant increase in current and other assets was primarily due to increased property tax receivables resulting from increased property tax valuation in addition to increased intergovernmental receivables for ESSER. Current and other liabilities increased primarily as a result of increased claims payable for large claims and increases in contracts and retainage payables for ongoing projects.

There was a change in net pension/OPEB liability/asset for the School District. These fluctuations are due to changes in the retirement systems unfunded liabilities/assets that are passed through to the School District's financial statements All components of pension and OPEB accruals contribute to the fluctuations in deferred outflows/inflows and NPL/NOL/NOA and are described in more detail in their respective notes.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023 (Unaudited)

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for 2023 and 2022.

Table 2 Changes in Net Position

	Governmental Activities					
	2023	2022	Change			
Revenues						
Program Revenues						
Charges for Services	\$ 1,976,986	\$ 2,301,161	\$ (324,175)			
Operating Grants	3,740,406	5,110,955	(1,370,549)			
Capital Grants	-	9,370	(9,370)			
Total Program Revenues	5,717,392	7,421,486	(1,704,094)			
General Revenues						
Property Taxes	17,491,040	13,888,607	3,602,433			
Grants & Entitlements	19,238,513	19,704,575	(466,062)			
Other	786,962	(20,114)	807,076			
Total General Revenues	37,516,515	33,573,068	3,943,447			
Total Revenues	43,233,907	40,994,554	2,239,353			
Program Expenses						
Instruction:						
Regular	18,466,295	14,731,157	3,735,138			
Special	6,084,403	5,319,581	764,822			
Vocational	214,285	179,410	34,875			
Support Services:						
Pupils	1,510,729	1,317,356	193,373			
Instructional Staff	162,498	204,270	(41,772)			
Board of Education	864,563	814,618	49,945			
Administration	3,518,362	2,958,933	559,429			
Fiscal	706,090	682,411	23,679			
Operation and Maintenance of Plant	3,369,333	2,864,393	504,940			
Pupil Transportation	2,551,194	2,300,031	251,163			
Central	587,196	436,211	150,985			
Operation of Non-Instructional/Shared Services:						
Food Service Operations	1,611,785	1,581,375	30,410			
Community Services	211,712	179,810	31,902			
Extracurricular Activities	939,676	822,390	117,286			
Debt Service:						
Interest and Fiscal Charges	218,583	245,407	(26,824)			
Total Expenses	41,016,704	34,637,353	6,379,351			
Change in Net Position	2,217,203	6,357,201	(4,139,998)			
Net Position Beginning of Year	31,127,476	24,770,275	6,357,201			
Net Position End of Year	\$ 33,344,679	\$ 31,127,476	\$ 2,217,203			

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023 (Unaudited)

The School District switched to the Ohio Fair School Funding Plan during fiscal year 2022, which continued to cause fluctuations in charges for services for tuition as well as grants and entitlements. The decrease in operating grant revenue during 2023 was primarily caused by ESSER revenues received in the prior year exceeding current year revenues. Property tax revenues increased as a result of increased property valuations. Other revenues increased primarily as a result of increased interest revenues.

Fluctuations in instructional and support services expenses were caused by changes in the School District's pension and OPEB accruals as previously discussed in addition to a decline in expenditures resulting from the COVID-19 pandemic.

### Governmental Funds

The School District's major funds are accounted for using the modified accrual basis of accounting.

The general fund's balance increased by \$2,449,615. The increase was primarily caused by revenues continuing to exceed expenditures. The increase in property taxes revenue is primarily due to an increase assessed property values.

### General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2023, the School District amended its general fund budget. The School District uses site-based budgeting and budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

Original Budget Compared to Final Budget During the year, the School District amended their original budgeted revenues to more accurately reflect property tax and interest revenues and to budget for additional expected intergovernmental revenues due to the new Ohio Fair School Funding Plan. Original budgeted appropriations were amended to keep pace with the increased financial resources expected to be available. Original budgeted other financing uses were amended to include additional advances out to provide additional resources to other governmental funds resulting from timing of expenditures and revenues.

Final Budget Compared to Actual Results A comparison of actual revenues to final budgeted revenues shows a shortage in intergovernmental revenues as actual revenues fell short of expectations. A review of actual expenditures compared to the appropriations in the final budget revealed a significant variance primarily for regular instruction expenditures as the ESSER grant continues to offset the need for support from the general fund.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023 (Unaudited)

### Capital Assets and Debt Administration

### **Capital Assets**

During the fiscal year, the School District completed the track improvement and band tower projects. Construction in progress increased as the School District continued construction on the district office project as well as beginning construction on the Nashport Elementary classroom project. See Note 6 for more information about the capital assets of the School District.

### Debt

There were no significant changes in the School District's debt during the fiscal year, other than debt retirement. See Note 12 for additional details.

### Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Ryan Smith, Treasurer of Tri-Valley Local School District, 36 E. Muskingum Avenue, Dresden, Ohio, 43821 or email at <a href="mailto:rdsmith@tvschools.org">rdsmith@tvschools.org</a>.

Statement of Net Position June 30, 2023

	Governmental Activities
Assets	
Equity in Pooled Cash and Investments	\$ 27,253,674
Intergovernmental Receivable	1,672,019
Taxes Receivable	17,680,818
Net OPEB Asset	2,561,308
Non-Depreciable Capital Assets	6,518,933
Depreciable Capital Assets, net	34,437,080
Total Assets	90,123,832
Deferred Outflows of Resources	
Pension	7,688,297
OPEB	890,622
Total Deferred Outflows of Resources	8,578,919
Liabilities	
Accounts Payable	323,270
Accrued Wages and Benefits	3,118,153
Contracts Payable	176,252
Retainage Payable	85,456
Intergovernmental Payable	525,067
Claims Payable	356,505
Matured Compensated Absences Payable	40,675
Unearned Revenue	94,783
Long-Term Liabilities:	
Due Within One Year	1,383,505
Due In More Than One Year:	
Net Pension Liability	29,182,910
Net OPEB Liability	1,913,027
Other Amounts Due in More Than One Year	10,287,654
Total Liabilities	47,487,257
Deferred Inflows of Resources	
Property Taxes Levied for the Next Year	9,807,337
Pension	3,543,631
OPEB	4,519,847
Total Deferred Inflows of Resources	17,870,815
Net Position	21 502 055
Net Investment in Capital Assets	31,592,055
Restricted for:	1 726 520
Capital Outlay  Debt Service	1,726,530
State Programs	2,156,411 69,772
Federal Programs	96,412
Maintenance of Facilities	353,490
Other Purposes	1,570,727
Unrestricted	(4,220,718
	-
Total Net Position	\$ 33,344,679

Statement of Activities For the Fiscal Year Ended June 30, 2023

	Program Rev			Rever	nues	Rev	Net (Expense) enue and Changes in Net Position			
	Expenses		Expenses			charges for Services and Sales	C	Operating Grants, ontributions and Interest		Governmental Activities
Governmental Activities Instruction:	¢	19.466.205	e.	249.055	¢.	1,000,520	ø	(17.021.704)		
Regular Special	\$	18,466,295 6,084,403	\$	348,055 401,224	\$	1,096,536 1,303,589	\$	(17,021,704) (4,379,590)		
Vocational		214,285		-01,224		2,752		(211,533)		
Support Services:						_,,,		(===,===)		
Pupils		1,510,729		24,505		244,240		(1,241,984)		
Instructional Staff		162,498		-		-		(162,498)		
Board of Education		864,563		- 54.711		-		(864,563)		
Administration Fiscal		3,518,362 706,090		54,711		-		(3,463,651) (706,090)		
Operation and Maintenance of Plant		3,369,333		-		61,051		(3,308,282)		
Pupil Transportation		2,551,194		-		48,643		(2,502,551)		
Central		587,196		671				(586,525)		
Operation of Non-Instructional/Shared Services:										
Food Service Operations		1,611,785		641,461		983,118		12,794		
Community Services		211,712		175,007		477		(36,228)		
Extracurricular Activities Interest and Fiscal Charges		939,676 218,583		331,352		-		(608,324) (218,583)		
Total	\$	41,016,704	\$	1,976,986	\$	3,740,406		(35,299,312)		
		eral Revenues erty Taxes Levi	ed for:							
	•	General Purp	ose					16,038,783		
		Debt Services						1,208,078		
	_	Classroom Fa			_			244,179		
		ts and Entitlem		ot Restricted to	o Spec	erfic Programs		19,238,513		
		stment Earning: ellaneous	S					436,241 350,721		
	Tota	l General Reve	nues					37,516,515		
	Char	ige in Net Posi	tion					2,217,203		
	Net I	Position Beginn	ing of	Year				31,127,476		
	Net I	Position End of	Year				\$	33,344,679		

Balance Sheet Governmental Funds June 30, 2023

	General	Other Governmental Funds	Total Governmental Funds		
Assets Equity in Pooled Cash and Investments Interfund Receivable Intergovernmental Receivable Taxes Receivable Total Assets	\$ 17,226,297 1,741,643 16,132,266 \$ 35,100,206	\$ 9,073,658 1,672,019 1,548,552 \$ 12,294,229	\$ 26,299,955 1,741,643 1,672,019 17,680,818 \$ 47,394,435		
Liabilities Accounts Payable Accrued Wages and Benefits Contracts Payable Retainage Payable Intergovernmental Payable Interfund Payable Matured Compensated Absences Payable Unearned Revenue Total Liabilities  Deferred Inflows of Resources Property Taxes Levied for the Next Year Unavailable Revenue	\$ 228,726 2,712,005 - 494,903 - 40,675 - 3,476,309 8,928,971 654,336	\$ 37,099 406,148 176,252 85,456 30,164 1,441,643 - 94,783 2,271,545 878,366 305,613	\$ 265,825 3,118,153 176,252 85,456 525,067 1,441,643 40,675 94,783 5,747,854		
Total Deferred Inflows of Resources	9,583,307	1,183,979	10,767,286		
Fund Balances Nonspendable Restricted Committed Assigned Unassigned Total Fund Balance	11,434 11,000 1,733,230 20,284,926 22,040,590	5,260,542 3,942,828 (364,665) 8,838,705	11,434 5,260,542 11,000 5,676,058 19,920,261 30,879,295		
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 35,100,206	\$ 12,294,229	\$ 47,394,435		

### **Tri-Valley Local School District**

Muskingum County, Ohio
Reconciliation of Total Governmental Fund Balances to
Net Position of Governmental Activities June 30, 2023

Total Governmental Fund Balances		\$ 30,879,295
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial		
resources and therefore are not reported in the funds.		40,956,013
Other long-term assets are not available to pay for current-period expenditures		
and therefore are deferred in the funds:		
Intergovernmental	\$ 230,376	
Delinquent Property Taxes	 729,573	959,949
An internal service fund is used by management to charge the costs of insurance		
to individual funds. The assets and liabilities of the internal service fund are		
included in governmental activities in the statement of net position.		239,769
The net pension liability and net OPEB liability are not due and payable in the		
current period, therefore, the liability and related deferred inflows/outflows		
are not reported in governmental funds.		
Net OPEB Asset	2,561,308	
Deferred Outflows - Pension	7,688,297	
Deferred Outflows - OPEB	890,622	
Net Pension Liability	(29,182,910)	
Net OPEB Liability	(1,913,027)	
Deferred Inflows - Pension	(3,543,631)	
Deferred Inflows - OPEB	 (4,519,847)	(28,019,188)
Long-term liabilities are not due and payable in the current period and therefore		
are not reported in the funds:		
General Obligation Bonds	(8,550,000)	
Unamortized Bond Premium	(552,250)	
Compensated Absences	 (2,568,909)	 (11,671,159)
Net Position of Governmental Activities		\$ 33,344,679

### **Tri-Valley Local School District**

Muskingum County, Ohio
Statement of Revenues, Expenditures and Changes in Fund Balance Governmental Funds For the Fiscal Year Ended June 30, 2023

	General	Other Governmental Funds	Total Governmental Funds		
Revenues					
Property and Other Local Taxes	\$ 15,384,447	\$ 1,443,066	\$ 16,827,513		
Intergovernmental	19,598,384	3,989,094	23,587,478		
Investment Income	428,194	26,236	454,430		
Tuition and Fees	746,799	-	746,799		
Extracurricular Activities	102,560	311,159	413,719		
Charges for Services	-	816,468	816,468		
Contributions and Donations	-	9,159	9,159		
Other	336,706	14,015	350,721		
Total Revenues	36,597,090	6,609,197	43,206,287		
Expenditures					
Instruction:					
Regular	15,149,326	1,124,104	16,273,430		
Special	4,557,722	1,316,079	5,873,801		
Vocational	134,462	2,752	137,214		
Support Services:	- , -	,,,,	,		
Pupils	1,118,260	328,436	1,446,696		
Instructional Staff	21,133	-	21,133		
Board of Education	833,964	26,999	860,963		
Administration	3,239,362	-	3,239,362		
Fiscal	722,661	-	722,661		
Operation and Maintenance of Plant	2,806,261	641,719	3,447,980		
Pupil Transportation	2,579,342	49,297	2,628,639		
Central	529,280	· -	529,280		
Operation of Non-Instructional/Shared Services:					
Food Service Operations	6,537	1,618,335	1,624,872		
Community Services	<u>-</u>	158,733	158,733		
Extracurricular Activities	412,491	328,459	740,950		
Capital Outlay	36,674	2,542,406	2,579,080		
Debt Service					
Principal Retirement	-	880,000	880,000		
Interest and Fiscal Charges		331,800	331,800		
Total Expenditures	32,147,475	9,349,119	41,496,594		
Transfers In	_	2,000,000	2,000,000		
Transfers Out	(2,000,000)	2,000,000	(2,000,000)		
Total Other Financing Sources (Uses)	(2,000,000)	2,000,000			
Net Change in Fund Balances	2,449,615	(739,922)	1,709,693		
Fund Balances Beginning of Year	19,590,975	9,578,627	29,169,602		
Fund Balances End of Year	\$ 22,040,590	\$ 8,838,705	\$ 30,879,295		

Tri-Valley Local School District
Muskingum County, Ohio
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities
For the Fiscal Year Ended June 30, 2023

Net Change in Fund Balances - Total Governmental Funds		\$ 1,709,693
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activites, the cost of those assets is allocated over their estimated useful lives as depreciation expense.  Capital Asset Additions  Current Year Depreciation	\$ 2,823,870 (2,608,866)	215,004
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Intergovernmental  Property Taxes	(62,046) 89,666	27,620
Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.  General Obligation Bonds		880,000
Amortization of bond premium on bonds are not reported in the fund but are allocated as an expense over the life of the debt in the statement of activites.		113,217
Contractually required pension/OPEB contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.  Pension OPEB	2,629,642 97,972	2,727,614
Except for amount reported as deferred inflows/outflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense in the statement of activities.  Pension OPEB	(3,029,799) 580,191	(2,449,608)
The internal service fund used by management to charge the costs of insurance to invididual funds is not reported in the statement of activities. Governmental expenditures and related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.		(430,142)
Some expenses reported in the statement of activities, do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Compensated Absences		 (576,195)
Change in Net Position of Governmental Activities		\$ 2,217,203

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Fiscal Year Ended June 30, 2023

		Budgeted Ar	mounts				
	Orig	inal	Final	Actual		Variance with Final Budget	
Revenues Property and Other Local Taxes Intergovernmental Investment Income Tuition and Fees Extracurricular Activities Miscellaneous	19,	\$158,221 \$76,882 \$52,706 \$661,161 \$17,973 \$77,286	\$ 14,403,315 19,761,883 422,706 740,654 19,934 318,325	\$	14,403,315 19,598,384 481,222 740,304 19,994 323,576	\$	(163,499) 58,516 (350) 60 5,251
Total Revenues	33,	344,229	35,666,817		35,566,795		(100,022)
Expenditures Instruction: Regular Special Vocational	4,	509,547 566,490 130,600	17,031,543 4,863,489 151,099		15,656,085 4,682,778 134,000		1,375,458 180,711 17,099
Support Services: Pupils Instructional Staff Board of Education Administration Fiscal Operation and Maintenance of Plant Pupil Transportation	3,	216,192 82,474 868,918 237,836 751,317 062,260 863,248	1,216,192 82,474 965,919 3,312,087 749,317 3,164,760 3,233,251		1,107,776 23,805 927,890 3,266,762 730,434 3,116,666 2,985,129		108,416 58,669 38,029 45,325 18,883 48,094 248,122
Central Operation of Non-Instructional/Shared Services: Food Service Operations Extracurricular Activities Capital Outlay		6,797 684,556 77,038	625,182 6,797 411,671 302,038		594,916 6,537 411,617 260,750		30,266 260 54 41,288
Total Expenditures	34,	116,454	36,115,819		33,905,145		2,210,674
Excess of Receipts Over (Under) Expenditures		572,225)	(449,002)		1,661,650		2,110,652
Other Financing Sources (Uses) Refund of Prior Year Expenditures Advances In Advances Out Transfers Out	(2,	589,120 106,782) 998,705)	370 589,120 (1,745,762) (3,019,725)		370 84,081 (1,741,643) (2,000,000)		(505,039) 4,119 1,019,725
Total Other Financing Sources (Uses)	(2,	516,367)	(4,175,997)		(3,657,192)		518,805
Net Change in Fund Balance	(3,	)88,592)	(4,624,999)		(1,995,542)		2,629,457
Fund Balance Beginning of Year	14,	559,287	14,659,287		14,659,287		-
Prior Year Encumbrances Appropriated	2,	753,743	2,753,743		2,753,743		
Fund Balance End of Year	\$ 14,	324,438 \$	12,788,031	\$	15,417,488	\$	2,629,457

Statement of Fund Net Position Proprietary Fund June 30, 2023

	Governmental Activities  Internal Service Fund	
Assets		
Current Assets: Equity in Pooled Cash and Investments	\$	953,719
Total Current Assets	Ψ	953,719
Total Carrent Hissels		755,717
Current Liabilities:		
Accounts Payable		57,445
Interfund Payable		300,000
Claims Payable		356,505
Total Current Liabilities		713,950
Net Position		
Unrestricted	·	239,769
Total Net Position	\$	239,769

Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Fund For the Fiscal Year Ended June 30, 2023

		Governmental Activities	
	Inte	Internal Service Fund	
<b>Operating Revenues</b>			
Charges for Services Other	\$	5,286,142 65,238	
Total Operating Revenues		5,351,380	
Operating Expenses			
Purchased Services Claims		698,029 5,083,493	
Total Operating Expenses		5,781,522	
Change in Net Position		(430,142)	
Net Position Beginning of Year		669,911	
Net Position End of Year	\$	239,769	

Statement of Cash Flows
Proprietary Fund
For the Fiscal Year Ended June 30, 2023

	Governmental Activities	
	Into	ernal Service Fund
Cash Flows from Operating Activities	Ф	<b>7.0</b> 06140
Cash Received from Customers	\$	5,286,142
Cash Received from Other Operating Receipts		65,238
Cash Payments for Goods and Services		(702,495)
Cash Payments for Claims		(4,926,488)
Net Cash Provided by (Used for) Operating Activities		(277,603)
Cash Flows from Noncapital Financing Activities		
Advances In		300,000
Net Increase (Decrease) in Cash and Investments		22,397
Cash and Investments Beginning of Year		931,322
Cash and Investments End of Year	\$	953,719
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities		
Operating Income (Loss)	\$	(430,142)
Adjustments: Increase (Decrease) in Liabilities and Deferred Inflows: Accounts Payable Claims Payable		(4,466) 157,005
•	-	
Net Cash Provided by (Used For) Operating Activities	\$	(277,603)

Statement of Fiduciary Net Position Fiduciary Funds June 30, 2023

	 Custodial
Assets	
Equity in Pooled Cash and Investments	\$ 112,571
Total Assets	 112,571
Net Position	
Restricted for Individuals, Organizations, and Other Governments	 112,571
Total Net Position	\$ 112,571

Statement of Changes in Fiduciary Net Position Fiduciary Funds For the Fiscal Year Ended June 30, 2023

	Custodial	_
Additions		
Interest	\$ 4,095	
Total Additions	4,095	
Deductions		
Custodial Fund Disbursements	5,813	
Total Deductions	5,813	_
Change in Net Position	(1,718)	)
Net Position Beginning of Year	114,289	_
Net Position End of Year	\$ 112,571	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY

Tri-Valley Local School District (the "School District") is organized under Article VI, Section 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five-members elected at-large for staggered four year terms. The School District provides educational services as authorized by State statute and/or federal guidelines.

The School District was established in 1966. The School District serves an area of approximately 230 square miles. It is located in Muskingum and Coshocton Counties and includes all of Adams, Jefferson, Salem, Jackson, Muskingum and Madison Townships and a portion of Licking, Virginia, and Washington Townships. The School District currently operates 11 instructional/support buildings.

### Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards and agencies that are not legally separate from the School District. For Tri-Valley Local School District, this includes general operations, food service and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources;(3) the School District is legally obligated or has otherwise assumed the responsibility to finance deficits of, or provide financial support to, the organization; (4) or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. The School District does not have any component units.

The School District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan and the Ohio School Benefits Cooperative, which are defined as public entity risk pools. Additional information concerning these organizations is presented in Note 13.

### Jointly Governed Organizations

Licking Area Computer Association – Licking Area Computer Association (LACA) is a non-profit K-12 regional council of governments (COG) representing school districts in five counties. LACA is an association which serves 18 entities within the boundaries of Licking, Muskingum, Knox, Fairfield, and Perry Counties. These entities consist of public school districts, private schools and education service centers. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. The continued existence of LACA is not dependent on the School District's continued participation and no equity interest exists. The LACA constitution states that any school district withdrawing from the Association prior to dissolution forfeits their claim to the Association's capital assets. Financial information may be obtained from LACA at 150 South Quentin Road, Newark, Ohio 43055.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

Mid-East Ohio Career and Technology Center – The Mid-East Ohio Career and Technology Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the 13 participating school district's elected boards. The Board possesses its own budgeting and taxing authority. The Board controls the financial activity of the Career and Technology Center. To obtain financial information, write to the Mid-East Ohio Career and Technology Center, Nanette Nolder, Treasurer, at 400 Richards Road, Zanesville, Ohio 43701.

Ohio Mid-Eastern Regional Educational Service Agency - The Ohio Mid-Eastern Regional Education Service Agency (OME-RESA) was created as a separate regional council of governments pursuant to State statutes. OME-RESA operates under the direction of a Board comprised of a representative from each participating school district. The Board possesses its own budgeting and taxing authority. OME-RESA provides cooperative purchasing programs to member districts. To obtain financial information write to Ohio Mid-Eastern Regional Educational Service Agency, Attn: Treasurer, at 2230 Sunset Boulevard, Suite 2, Steubenville, Ohio 43952.

Coalition of Rural and Appalachian Schools – The Coalition of Rural and Appalachian Schools is a jointly governed organization composed of 120 school districts and other educational institutions in the 32-county region of Ohio designated as Appalachia. The Coalition is operated by a Board which is composed of no more than 19 members. One elected and one appointed from each of the eight regions into which the 32 Appalachian counties are divided; and three (3) from Ohio University College of Education, including the Dean of the College of Education. The Council provides various in-service training programs for school district administrative personnel; gathers data regarding the level of education provided to children in the region; cooperates with other professional groups to assess the development programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The Council is not dependent on the continued participation of the School District and the School District does not maintain an equity interest in or financial responsibility for the Council. To obtain financial information write to the Coalition of Rural and Appalachian Schools, Executive Director, at 322 Patton Hall, Ohio University, Athens, Ohio 45701.

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Following are the more significant of the School District's accounting policies.

### A. Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The Statement of Net Position and the Statement of Activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is also eliminated to avoid "doubling up" revenues and expenses.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

The Statement of Net Position presents the financial condition of the governmental activities of the School District at fiscal year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District with certain limitations. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the School District.

Fund Financial Statements During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a separate column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

### B. Fund Accounting

The School District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the School District's major governmental funds:

*General Fund* The General Fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

The other governmental funds of the School District account for grants and other resources to which the School District is bound to observe constraints imposed upon the use of the resources.

**Proprietary Funds** Proprietary funds focus on the determination of changes in net position, financial position and cash flows and are classified as either enterprise or internal service. The School District's only proprietary fund is an internal service fund.

*Internal Service Fund* The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District's only internal service fund accounts for a self-insurance program for employee medical, prescription drug and dental claims.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

*Fiduciary Funds* Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and custodial funds. The School District's only fiduciary fund is custodial funds. The School District's custodial fund accounts for scholarships and assets held by the School District as an agent for outside activities.

#### C. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the School District are included on the Statement of Net Position. The Statement of Activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the internal service fund is accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the fund are included on the Statement of Fund Net Position. The Statement of Revenues, Expenses and Changes in Fund Net Position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The Statement of Cash Flows provides information about how the School District finances and meets the cash flow needs of its internal service fund activities.

### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of the fiscal year-end.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, payments in lieu of taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 5). Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees, and rentals.

**Deferred Outflows/Inflows of Resources** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 9 and 10.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2023, but which were levied to finance fiscal year 2024 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue may include delinquent property taxes, grants and entitlements. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 9 and 10).

**Expenses/Expenditures** On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported in the operating statement as an expense with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### E. Budgetary Data

All funds, other than custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. Budgetary modifications at this level require a resolution of the Board of Education. The Treasurer has been given the authority to allocate fund appropriations within all funds. Advances in/out are not required to be budgeted since they represent a temporary cash flow resource and are intended to be repaid.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the amended certificate when the appropriations were passed by the Board.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

### F. Cash and Investments

To improve cash management, all cash received by the School District is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as "Equity in Pooled Cash and Investments" on the financial statements.

Investments are reported at fair value, except for nonparticipating investment contracts such as repurchase agreements, which are reported at cost.

The School District invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, Certain External Investment Pools and Pool Participants. The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

There were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

Under existing Ohio statues, all investment earnings are assigned to the general fund except for those specifically related to the building capital projects fund (a nonmajor governmental fund), or certain trust funds individually authorized by board resolution. Investment earnings (including fair value adjustments for investments) credited to the general fund during fiscal year 2023 amounted to \$428,194 which includes \$151,733 assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash and investments. Investments with an initial maturity of more than three months not purchased from the pool are reported as investments.

### G. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." Receivables and payables resulting from long-term interfund loans are classified as "advances to/from other funds." These amounts are eliminated in the governmental activities column of the statement of net position.

### H. Capital Assets

All capital assets of the School District are classified as general capital assets. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The School District was able to estimate the historical cost for the initial reporting of assets by back-trending (i.e., estimating current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their acquisition value as of the date received. The School District maintains a capitalization threshold of \$5,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets, except land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	10 - 20 Years
<b>Buildings and Improvements</b>	10 - 50 Years
Furniture, Fixtures and Equipment	5 - 10 Years
Vehicles	5 - 10 Years
Infrastructure	10 Years

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### I. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for vacation time when earned.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee's wage rates at fiscal year end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for accumulated unused sick leave for classified and certified employees after 12 years of current service with the School District or 10 years of service and age 50 and older.

The entire compensated absence liability is reported on the government-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the funds from which these payments will be made.

### J. Pensions and Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB asset/liability, deferred outflows of resources and deferred inflows of resources related to pension/OPEB, and pension/OPEB expense; information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements; and all payables, accrued liabilities, and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

### L. Bond Discounts and Premiums

In the government-wide financial statements, bond premiums and discounts are deferred and amortized over the term of the bonds using the straight-line method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

On the governmental fund financial statements, bond premiums and bond discounts are recognized in the period in which debt is issued. The face amount of the debt issue is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts are reported as other financing uses.

#### M. Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. At fiscal year end, there was no net position restricted by enabling legislation.

The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### N. Fund Balance

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the School District classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The classifications are as follows:

Nonspendable – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed or assigned.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by the School District's Board of Education. In the general fund, assigned amounts represent intended uses established by policies of the Board of Education or a School District official delegated by that authority by resolution or by State Statute. State statute authorizes the Treasurer to assign fund balance for purchases on order provided such amounts have been lawfully appropriated.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

*Unassigned* – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### O. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### P. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the School District, these revenues are charges for services for self-insurance programs. Operating expenses are necessary costs incurred to provide the goods or service that is the primary activity of the fund. All revenues and expenses not meeting these definitions are reported as non-operating.

### Q. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during the fiscal year.

#### R. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### S. Implementation of New Accounting Principles

For the fiscal year ended June 30, 2023, the School District has implemented GASB Statement No. 91, Conduit Debt Obligations, GASB Statement No. 93, paragraphs 13 and 14, Replacement of Interbank Offered Rates, GASB Statement No. 94, Public-Private and Public-Public Partnerships and Available Payment Arrangements, GASB Statement No. 96, Subscription-Based Information Technology Arrangements, and certain provisions of GASB Statement No. 99, Omnibus 2022.

GASB Statement No. 91 provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The implementation of GASB Statement No. 91 did not have an effect on the financial statements of the School District.

GASB Statement No. 93, paragraphs 13 and 14, provide an exception to the lease modifications guidance in GASB Statement No. 87, as amended, for certain lease contracts that are amended solely to replace an IBOR as the rate upon which variable payments depend. The implementation of GASB Statement No. 93 paragraphs 13 and 14, did not have an effect on the financial statements of the School District.

GASB Statement No. 94 improves financial reporting by establishing the definitions of public-private and public-public partnership arrangements and availability payment arrangements as well as provides uniform guidance on accounting and financial reporting for transactions that meet the definitions. The implementation of GASB Statement No. 94 did not have an effect on the financial statements of the School District.

GASB Statement No. 96 improves financial reporting by establishing a definition for subscription-based information technology arrangements (SBITAs) and providing uniform guidance for accounting and financial reporting for transactions that meet that definition. The statement also enhances the relevance and reliability of the financial statements by requiring a government to report a subscription asset and subscription liability for a SBITA and discloses essential information about the arrangement. The note disclosures also allow the users to understand the scale and important aspects of the SBITA activities and evaluate the obligations and assets resulting from the SBITAs. The implementation of GASB Statement No. 96 did not have an effect on the financial statements of the School District.

GASB Statement No. 99 enhances comparability in accounting and financial reporting and improves the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The implementation of certain provisions of GASB Statement No. 99 that relate to extension of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, and pledges of future revenues by pledging governments, did not have an effect on the financial statements of the School District.

### **NOTE 3 - BUDGETARY BASIS OF ACCOUNTING**

While the School District is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual, is presented on the budgetary basis for the general fund. The major differences between the budget basis and GAAP basis are:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures/expenses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures (budget) rather than as restricted, committed or assigned fund balance (GAAP).
- 4. Some funds are included in the general fund (GAAP), but have separate legally adopted budgets.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statement to the budgetary basis statement on a fund type basis for the general fund:

### **Net Change in Fund Balance**

GAAP Basis	\$ 2,449,615
Net Adjustment for Revenue Accruals	(844,023)
Net Adjustment for Expenditure Accruals	(1,890,143)
Funds Budgeted Elsewhere	2,404
Adjustment for Encumbrances	(1,713,395)
Budget Basis	\$ (1,995,542)

<sup>\*\*</sup> As part of Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting*, certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes flower, uniform school supplies, summer basketball camp, underground storage tank deductible and public school support funds.

### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statute classifies monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive monies are public deposits that the School District's Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred and eighty days and two hundred and seventy days, respectively, in an amount not to exceed 40 percent of the interim moneys available for investment at any one time if training requirements have been met. The investment in commercial paper notes of a single issuer shall not exceed in the aggregate 5 percent of interim moneys available for investment at the time of purchase; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**Deposits** - At year-end, School District's bank balance of \$21,134,604 was fully insured by the FDIC.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

*Custodial Credit Risk* Custodial credit risk for deposits is the risk that in the event of a bank failure, the School District will not be able to recover deposits or collateral securities that are in possession of an outside party.

The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by:

- Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or
- Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

### Investments

As of June 30, 2023, the School District had the following investments:

		Investment Maturitie					ties				
		Mea	asurement	12 Months or Less		12 to 36  Months		More Than 36 Months		an Percent	
Rating	Investment Type		Amount							of Total	
	Net Asset Value (NAV):										
AAAm	STAR Ohio	\$	57,964	\$	57,964	\$	-	\$	-	0.92%	
AAAm	Money Market		310,579		310,579		-		-	4.94%	
	Fair Value:										
AA+	Federal National Mortgage Association		981,890		738,945	24	2,945		-	15.61%	
AA+	Federal Home Loan Bank		485,440		-	48	5,440		-	7.72%	
AA+	Federal Farm Credit Banks		246,910		246,910		-		-	3.93%	
N/A	Negotiable Certificates of Deposit		4,206,949		1,358,121	2,59	9,820		249,008	66.88%	
	Total	\$	6,289,732	\$	2,712,519	\$ 3,32	8,205	\$	249,008	100.00%	

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the School District's recurring fair value measurements as of the fiscal year end. The School District's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers, and reference data including market research publications. Market indicators and industry and economic events are also monitored which could require the need to acquire further market data (Level 2 inputs).

Interest Rate Risk The School District's investment policy addresses interest rate risk to the extent that it allows the Treasurer to invest funds to a maximum maturity of five years, and allows for the withdrawal of funds from approved public depositories or sale of negotiable instruments prior to maturity. State statute requires that an investment mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and that an investment must be purchased with the expectation that it will be held to maturity.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

STAR Ohio is an investment pool operated by the Ohio State Treasurer. It is unclassified since it is not evidenced by securities that exist in physical or book entry form. Ohio law requires STAR Ohio to maintain the highest rating provided by at least one nationally recognized standard rating service. The weighted average of maturity of the portfolio held by STAR Ohio as of June 30, 2023, is 39 days.

*Credit Risk* The School District's investments at fiscal year and are rated as shown above by S & P Global Rating. The School District has no investment policy that would further limit its investment choices.

Concentration of Credit Risk The School District places no limit on the amount that may be invested in any one issuer.

#### **NOTE 5 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar year 2023 represents collections of calendar year 2022 taxes. Real property taxes received in calendar year 2023 were levied after April 1, 2022, on the assessed value listed as of January 1, 2022, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2023 represents collections of calendar year 2022 taxes. Public utility real and tangible personal property taxes received in calendar year 2023 became a lien December 31, 2021, were levied after April 1, 2022 and are collected in 2023 with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Coshocton and Muskingum County. The County Auditors periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2023, are available to finance fiscal year 2023 operations. The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2023, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow of resources.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

The assessed values upon which the fiscal year 2023 taxes were collected are:

	2022 Second-				2023 First-			
		Half Collections			Half Collect	ions		
		Amount	Percent		Amount	Percent		
Real Estate	\$	441,057,200	75.77%	\$	446,625,830	68.36%		
Public Utility		141,058,910	24.23%		206,745,560	31.64%		
Total Assessed Values	\$	582,116,110	100.00%	\$	653,371,390	100.00%		
Tax rate per \$1,000 of								
assessed valuation	\$	38.05		\$	38.05			

# **NOTE 6 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2023 was as follows:

	Balance			Balance
	6/30/2022	Additions	Deletions	6/30/2023
Governmental Activities				
Capital Assets not being depreciated				
Land	\$ 4,030,096	\$ -	\$ -	\$ 4,030,096
Construction in Progress	724,430	2,294,446	(530,039)	2,488,837
Total Capital Assets not being Depreciated	4,754,526	2,294,446	(530,039)	6,518,933
Capital Assets being depreciated				
Land Improvements	3,134,959	526,871	-	3,661,830
Buildings and Improvements	71,701,475	34,653	-	71,736,128
Furniture, Fixtures and Equipment	4,793,484	119,947	-	4,913,431
Vehicles	3,633,224	377,992	(191,401)	3,819,815
Infrastructure	280,522			280,522
Total Capital Assets Being Depreciated	83,543,664	1,059,463	(191,401)	84,411,726
Less Accumulated Depreciation:				
Land Improvements	(1,881,414)	(144,249)	-	(2,025,663)
Buildings and Improvements	(38,872,766)	(2,051,524)	-	(40,924,290)
Furniture, Fixtures and Equipment	(4,224,573)	(140,321)	-	(4,364,894)
Vehicles	(2,448,537)	(234,033)	191,401	(2,491,169)
Infrastructure	(129,891)	(38,739)		(168,630)
Total Accumulated Depreciation	(47,557,181)	(2,608,866) *	191,401	(49,974,646)
Total Capital Assets Being Depreciated, Net	35,986,483	(1,549,403)		34,437,080
Governmental Activities Capital Assets, Net	\$ 40,741,009	\$ 745,043	\$ (530,039)	\$ 40,956,013

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

<sup>\*</sup> Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 1,264,989
Special	170,631
Vocational	68,616
Support Services:	
Pupils	39,060
Instructional Staff	127,459
Board of Education	3,246
Administration	172,947
Fiscal	2,056
Operation and Maintenance of Plant	145,926
Pupil Transportation	253,426
Central	53,798
Operation of Non-Instructional Services:	
Food Service Operations	65,785
Community Services	51,395
Extracurricular Activities	189,532
Total Depreciation	\$ 2,608,866

#### **NOTE 7 - RECEIVABLES**

Receivables at fiscal year end, consisted of property taxes, interfund, and intergovernmental. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current fiscal year guarantee of Federal Funds. All receivables are expected to be collected within one year.

### **NOTE 8 - RISK MANAGEMENT**

### A. Property and Liability

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. The School District contracts for property and fleet insurance.

Settlements have not exceeded coverage in any of the last three fiscal years. There has not been a significant reduction in coverage from the prior year.

#### B. Employee Medical Benefits

Medical, surgical and dental insurance is offered to all full-time employees through a self-insurance internal service fund. The School District participates with the Ohio School Benefits Cooperative with Medical Mutual serving as the third-party administrator for the plan. Stop-loss coverage is purchased for individual claims above \$100,000 and in aggregate \$6,146,194. With the stop loss coverage, the School District's total maximum liability for the 2023 plan year is \$6,867,613. The School District pays 80 percent of family premiums and 100 percent of single premiums for the medical/surgical and prescription drug coverage which are \$2,084 for family coverage or \$823 for individual coverage per month. The premium is paid to the internal service fund by the fund that pays the salary for the covered employee.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

The School District also pays 80 percent of family premiums and 100 percent of single premiums for the dental premiums which are \$105 for family coverage or \$40 for individual coverage.

The claims liability reported in the internal service fund is based on an estimate provided by the third-party administrator and the requirements of Governmental Accounting Standards Board Statement No. 30 which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses.

Changes in fund's claims liability for the fiscal years 2022 and 2023 are as follows:

	Balance		Current			Claims	Balance		
	Beginning of Year		Year Claims		I	Payments	End of Year		
2022	\$	380,504	\$	4,284,294	\$	4,465,298	\$	199,500	
2023	\$	199,500	\$	5,083,493	\$	4,926,488	\$	356,505	

### C. Workers' Compensation

The School District participated in the Ohio School Boards Association Workers' Compensation Group Experience Rating Program, an insurance purchasing pool (Note 13). The intent of the Group Experience Rating Program is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the Group Experience Rating Program. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the Group Experience Rating Program.

Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the Group Experience Rating Program is limited to school districts that can meet the Group Experience Rating Program's selection criteria. The firm of Sedgwick Managed Care Ohio provides administrative, cost control and actuarial services to the Group Experience Rating Program.

#### NOTE 9 – DEFINED BENEFIT PENSION PLANS

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

### Net Pension Liability/Net OPEB Liability (Asset)

Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represents the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension/OPEB liability* (asset) on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual basis of accounting.

The remainder of this note includes the required pension disclosures. See Note 10 for the required OPEB disclosures.

#### Plan Description - School Employees Retirement System (SERS)

Plan Description – School District non-teaching employees participate in SERS, a statewide, cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to	Eligible to
	Retire on or before	Retire after
	August 1, 2017 *	August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or
		Age 57 with 30 years of service credit
Actuarially Reduced	Age 60 with 5 years of service credit	Age 62 with 10 years of service credit; or
Benefits	Age 55 with 25 years of service credit	Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, may be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first 30 years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 2.5 percent COLA for calendar year 2023.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2023, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2023, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District's contractually required contribution to SERS was \$719,053 for fiscal year 2023. Of this amount, \$63,872 is reported as an intergovernmental payable.

### Plan Description - State Teachers Retirement System (STRS)

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Effective August 1, 2017 – July 1, 2019, any member could retire with reduced benefits who had (1) five years of service credit and age 60; (2) 27 years of service credit and age 55; or (3) 30 years of service credit regardless of age. Effective August 1, 2019 – July 1, 2021, any member may retire with reduced benefits who has (1) five years of service credit and age 60; (2) 28 years of service credit and age 55; or (3) 30 years of service credit regardless of age. Eligibility changes will continue to be phased in until August 1, 2023, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit regardless of age.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined plan offers features of both the DB Plan and the DC Plan. In the Combined plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 and after termination of employment.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The 2023 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For 2023, the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$1,910,589 for fiscal year 2023. Of this amount, \$327,643 is reported as an intergovernmental payable.

### Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an independent actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the employer's share of employer contributions in the pension plan relative to the total employer contributions of all participating employers. Following is information related to the proportionate share and pension expense:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

		SERS	STRS		Total
Proportion of the Net Pension Liability:		_	 _		
Current Measurement Date		0.1329947%	0.09891766%		
Prior Measurement Date	0.1406798%		0.10368134%		
Change in Proportionate Share	-0.0076851%		-0.00476368%		
Proportionate Share of the Net					
Pension Liability	\$	7,193,388	\$ 21,989,522	\$	29,182,910
Pension Expense	\$	427,547	\$ 2,602,252	\$	3,029,799

Other than contributions made subsequent to the measurement date and differences between projected and actual earnings on investments; deferred inflows/outflows of resources are recognized in pension expense beginning in the current period, using a straight line method over a closed period equal to the average of the expected remaining services lives of all employees that are provided with pensions, determined as of the beginning of the measurement period. Net deferred inflows/outflows of resources pertaining to the differences between projected and actual investment earnings are similarly recognized over a closed five year period.

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS		STRS		Total
<b>Deferred Outflows of Resources</b>					
Differences between Expected and					
Actual Experience	\$	291,338	\$ 281,495	\$	572,833
Net Difference between Projected and					
Actual Earnings on Pension Plan Investments		-	765,184		765,184
Changes of Assumptions		70,979	2,631,484		2,702,463
Changes in Proportion and Differences between					
School District Contributions and Proportionate					
Share of Contributions		81,375	936,800		1,018,175
School District Contributions Subsequent to the					
Measurement Date		719,053	1,910,589		2,629,642
<b>Total Deferred Outflows of Resources</b>	\$	1,162,745	\$ 6,525,552	\$	7,688,297
Deferred Inflows of Resources					
Differences between Expected and					
Actual Experience	\$	47,222	\$ 84,115	\$	131,337
Net Difference between Projected and					
Actual Earnings on Pension Plan Investments		251,017	-		251,017
Changes of Assumptions		-	1,980,751		1,980,751
Changes in Proportion and Differences between					
School District Contributions and Proportionate					
Share of Contributions		290,326	890,200		1,180,526
<b>Total Deferred Inflows of Resources</b>	\$	588,565	\$ 2,955,066	\$	3,543,631

\$2,629,642 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

	SERS		 STRS	Total		
Fiscal Year Ending June 30:						
2024	\$	(36,252)	\$ 35,894	\$	(358)	
2025		(167,190)	(30,973)		(198,163)	
2026		(358,581)	(575,120)		(933,701)	
2027		417,150	 2,230,096		2,647,246	
Total	\$	(144,873)	\$ 1,659,897	\$	1,515,024	

#### Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2022 and June 30, 2021, are presented below:

Actuarial Cost Method Entry Age Normal (Level Percent of Payroll)

Inflation 2.40 percent

Future Salary Increases, including inflation 3.25 percent to 13.58 percent

Investment Rate of Return 7.00 percent, net of investment expense, including inflation COLA or Ad Hoc COLA 2.00 percent, on and after April 1, 2018, COLA's for future

retirees will be delayed for three years following

commencement

Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward two years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward five years and adjusted 103.3 percent for males and set forward three years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term return expectation for the investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	2.00 %	(0.45) %
US Equity	24.75	5.37
Non-US Equity Developed	13.50	6.22
Non-US Equity Emerging	6.75	8.22
Fixed Income/Global Bonds	19.00	1.20
Private Equity	11.00	10.05
Real Estate/Real Assets	16.00	4.87
Multi-Asset Strategies	4.00	3.39
Private Debt/Private Credit	3.00	5.38
Total	100.00 %	

**Discount Rate** The total pension liability for 2022 was calculated using the discount rate of 7.00 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.00 percent, as well as what the School District's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

	Current						
	19	6 Decrease	Discount Rate		1% Increase		
School District's Proportionate Share							
of the Net Pension Liability	\$	10,588,324	\$	7,193,388	\$	4,333,201	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2022, actuarial valuation, are presented below:

Inflation 2.50 percent

Salary Increases

Current Measurement Period Varies by service from 2.50 percent to 8.50 percent Prior Measurement Period Varies by age from 2.50 percent to 12.50 percent

Payroll Increases 3.00 percent

Investment Rate of Return 7.00 percent, net of investment expenses, including inflation

Discount Rate of Return 7.00 percent

Cost-of-Living Adjustments (COLA) 0.00 percent effective July 1, 2017

For 2022, post-retirement mortality rates for healthy retirees are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For 2021, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Tables, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2022 valuation, were based on the results of the latest available actuarial experience study, which is for the period July 1, 2015, through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation*	Rate of Return**
Domestic Equity	26.00 %	6.60 %
International Equity	22.00	6.80
Alternatives	19.00	7.38
Fixed Income	22.00	1.75
Real Estate	10.00	5.75
Liquidity Reserves	1.00	1.00
Total	100.00 %	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

\*\*10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and is net of investment expenses. Over a 30-year period, STRS investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate. The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2022. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2022. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2022.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

	Current								
	19⁄	6 Decrease	Di	scount Rate	1% Increase				
School District's Proportionate Share									
of the Net Pension Liability	\$	33,218,160	\$	21,989,522	\$	12,493,568			

*Changes between the Measurement Date and the Reporting Date* The discount rate was adjusted to 7.00 percent for the June 30, 2022 valuation. Demographic assumptions were changed based on the actuarial experience study for the period July 1, 2015 through June 30, 2021.

### **NOTE 10 - DEFINED BENEFIT OPEB PLANS**

See Note 9 for a description of the net OPEB liability (asset).

#### Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981 do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore

<sup>\*</sup>Target allocation percentage is effective as of July 1, 2022. Target weights were phased in over a 3-month period concluding on October 1, 2022.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2023, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2023, this amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2023, the School District's surcharge obligation was \$97,972, which is reported as an intergovernmental payable. The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was equal to its surcharge obligation for fiscal year 2023.

### Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2023, STRS did not allocate any employer contributions to post-employment health care.

### OPEB Liability (Asset), OPEB Expense, and Deferred Outflows/Inflows of Resources Related to OPEB

The net OPEB liability (asset) was measured as of June 30, 2022, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

		SERS		STRS		Total
Proportion of the Net OPEB Liability (Asset):						
Current Measurement Date		0.1362545%		0.09891766%		
Prior Measurement Date	0.1451245%		0.10368134%			
Change in Proportionate Share	-0.0088700%		-0.00476368%			
Proportionate Share of the Net						
OPEB Liability (Asset)	\$	1,913,027	\$	(2,561,308)		
OPEB Expense	\$	(114,386)	\$	(465,805)	\$	(580,191)

Other than contributions made subsequent to the measurement date and differences between projected and actual earnings on investments; deferred inflows/outflows of resources are recognized in OPEB expense beginning in the current period, using a straight-line method over a closed period equal to the average of the expected remaining services lives of all employees that are provided with pensions, determined as of the beginning of the measurement period. Net deferred inflows/outflows of resources pertaining to the differences between projected and actual investment earnings are similarly recognized over a closed five-year period.

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS			STRS	Total
<b>Deferred Outflows of Resources</b>					
Differences between Expected and					
Actual Experience	\$	16,080	\$	37,134	\$ 53,214
Net Difference between Projected and					
Actual Earnings on OPEB Plan Investments		9,942		44,586	54,528
Changes of Assumptions		304,294		109,103	413,397
Changes in Proportion and Differences between					
School District Contributions and Proportionate					
Share of Contributions		244,435		27,076	271,511
School District Contributions Subsequent to the					
Measurement Date	-	97,972			97,972
Total Deferred Outflows of Resources	\$	672,723	\$	217,899	\$ 890,622
Deferred Inflows of Resources					
Differences between Expected and					
Actual Experience	\$	1,223,713	\$	384,666	\$ 1,608,379
Changes of Assumptions		785,311		1,816,217	2,601,528
Changes in Proportion and Differences between					
School District Contributions and Proportionate					
Share of Contributions		268,958		40,982	 309,940
<b>Total Deferred Inflows of Resources</b>	\$	2,277,982	\$	2,241,865	\$ 4,519,847

\$97,972 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction/addition to the net OPEB liability/asset in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

	 SERS	 STRS	Total		
Fiscal Year Ending June 30:					
2024	\$ (368,466)	\$ (591,691)	\$	(960,157)	
2025	(355,372)	(581,561)		(936,933)	
2026	(308,533)	(286,847)		(595,380)	
2027	(209,599)	(113,171)		(322,770)	
2028	(164,621)	(148,592)		(313,213)	
Thereafter	 (296,640)	(302,104)		(598,744)	
Total	\$ (1,703,231)	\$ (2,023,966)	\$	(3,727,197)	

#### **Actuarial Assumptions - SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2022, are presented below:

Inflation	2.40 percent
Salary Increases, including inflation	3.25 percent to 13.58 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation
Fiduciary Net Position Depletion	Projected to be 2044
Municipal Bond Index Rate	
Measurement Date	3.69 percent
Prior Measurement Date	1.92 percent
Single Equivalent Interest Rate	
Measurement Date	4.08 percent, net of plan investment expense, including price inflation
Prior Measurement Date	2.27 percent, net of plan investment expense, including price inflation
Health Care Cost Trend Rate	
Medicare	5.125 percent - 4.40 percent
Pre-Medicare	6.750 percent - 4.40 percent
Medical Trend Assumption	7.00 percent - 4.40 percent

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

Mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2016 through 2020, and was adopted by the Board in 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a long-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2020 five-year experience study, are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	2.00 %	(0.45) %
US Equity	24.75	5.37
Non-US Equity Developed	13.50	6.22
Non-US Equity Emerging	6.75	8.22
Fixed Income/Global Bonds	19.00	1.20
Private Equity	11.00	10.05
Real Estate/Real Assets	16.00	4.87
Multi-Asset Strategies	4.00	3.39
Private Debt/Private Credit	3.00	5.38
Total	100.00 %	

Discount Rate The discount rate used to measure the total OPEB liability at June 30, 2022, was 4.08 percent. The discount rate used to measure total OPEB liability prior to June 30, 2022 was 2.27 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the plan at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in the determination of the SEIR for both the

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

June 30, 2022 and the June 30, 2021 total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 3.69 percent at June 30, 2022 and 1.92 percent at June 30, 2021.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability and what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.08 percent) and higher (5.08 percent) than the current discount rate (4.08 percent). Also shown is what the net OPEB liability would be based on health care cost trend rates that are one percentage point lower (6.00 percent decreasing to 3.40 percent) and higher (8.00 percent decreasing to 5.40 percent) than the current rate (7.00 percent decreasing to 4.40 percent).

	Current								
	1% Decrease			scount Rate	1% Increase				
School District 's Proportionate Share of the Net OPEB Liability	\$	2,376,009	\$	1,913,027	\$	1,539,276			
	1% Decrease			Current rend Rate	1% Increase				
School District 's Proportionate Share of the Net OPEB Liability	\$	1,475,287	\$	1.913.027	\$	2,484,787			

### Actuarial Assumptions – STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2022, actuarial valuation are presented below:

	June 30, 2021	
Projected Salary Increases	Varies by service from 2.5 percent to 8.5 percent	Varies by age from 2.5 percent to 12.50 percent
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.00 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3 percent
Discount Rate of Return	7.00 percent	7.00 percent
Health Care Cost Trends		
Medical		
Pre-Medicare	7.50 percent initial	5.00 percent initial
	3.94 percent ultimate	4 percent ultimate
Medicare	-68.78 percent initial	-16.18 percent initial
	3.94 percent ultimate	4 percent ultimate
Prescription Drug	-	-
Pre-Medicare	9.00 percent initial	6.50 percent initial
	3.94 percent ultimate	4 percent ultimate
Medicare	-5.47 percent initial	29.98 percent initial
	3.94 percent ultimate	4 percent ultimate

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For 2022, healthy retirees post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For 2021, healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2022, valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation*	Rate of Return**
Domestic Equity	26.00 %	6.60 %
International Equity	22.00	6.80
Alternatives	19.00	7.38
Fixed Income	22.00	1.75
Real Estate	10.00	5.75
Liquidity Reserves	1.00	1.00
Total	100.00 %	

<sup>\*</sup>Target allocation percentage is effective as of July 1, 2022. Target weights were phased in over a 3-month period concluding on October 1, 2022.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2022. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2022. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2022.

<sup>\*\*10-</sup>Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and is net of investment expenses. Over a 30-year period, STRS investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount Rate and Health Care Cost Trend Rate The following table represents the net OPEB asset as of June 30, 2022, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	Current								
	1% Decrease			scount Rate	1% Increase				
School District 's Proportionate Share of the Net OPEB (Asset)	\$	(2,367,861)	\$	(2,561,308)	\$	(2,727,011)			
	1% Decrease		Current Trend Rate		1% Increase				
School District 's Proportionate Share of the Net OPEB (Asset)	\$	(2,656,699)	\$	(2,561,308)	\$	(2,440,899)			

#### **NOTE 11 - OTHER EMPLOYEE BENEFITS**

### A. Compensated Absences

The criteria for determining vacation, personal and sick leave benefits are derived from negotiated agreements, Board policies and State laws. Classified employees that work 260 days earn ten to twenty days of vacation per year, depending upon length of service. Accumulated unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers, classified employees and administrators who work less than 260 days do not earn vacation time. Teachers, administrators and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 15 days per year, with a total maximum accumulation of 260 days. Upon retirement, certified employees are eligible for payment of 25 percent of unused sick leave. Classified employees, upon retirement, are eligible for payment of 25 percent of unused sick leave.

### B. Other Insurance Benefits

The School District provides life insurance and accidental death and dismemberment insurance to its employees. Term life insurance coverage is \$50,000 with an additional \$50,000 of accidental death and dismemberment coverage for certified and non-certified staff. For administrators, coverage is calculated at \$1,000 for every \$1,000 earned with a maximum of \$50,000. Coverage was provided by American United Life. The current rate is \$5.25 per month per employee.

An additional employee benefit which is offered through the School District is vision insurance through Vision Service Plan, Inc. The monthly rate is \$10 for single and \$24 for family for all employees.

#### C. Retirement Incentive

An employee that gives the School District notice of retirement prior to March 1 for certified staff, or 90 days prior to an employee's effective retirement date for classified staff, within the fiscal year of their retirement, is entitled to six (6) days of additional severance pay.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

#### **NOTE 12 - LONG-TERM OBLIGATIONS**

Changes in long-term obligations of the School District during fiscal year 2023 were as follows:

	Outstanding 6/30/2022		Additions		Deductions		Outstanding 6/30/2023		Due In One Year	
Governmental Activities										
General Obligation Bonds:										
2016 Current Refunding Bonds										
Serial Bonds	\$	7,945,000	\$	-	\$	-	\$	7,945,000	\$	335,000
Bond Premium		624,326				84,178		540,148		
Total 2016 Current Refunding Bonds		8,569,326				84,178		8,485,148		335,000
2017 Current Refunding Bonds										
Serial Bonds		1,485,000		-		880,000		605,000		605,000
Bond Premium		41,141				29,039		12,102		
Total 2017 Current Refunding Bonds		1,526,141		-		909,039		617,102		605,000
Total General Obligation Bonds		10,095,467				993,217		9,102,250		940,000
Net Pension Liability		18,447,268	10,	735,642		-		29,182,910		-
Net OPEB Liability		2,746,600		-		833,573		1,913,027		-
Compensated Absences		1,992,714	1,	056,591		480,396		2,568,909		443,505
Total Governmental										
Long-Term Liabilities	\$	33,282,049	\$ 11,	792,233	\$	2,307,186	\$	42,767,096	\$	1,383,505

2016 Current Refunding General Obligation Bonds – On March 3, 2016, the School District issued \$7,965,000 of general obligation bonds that were issued to refund the 2006 advance refunding general obligation bonds. The bonds were issued for a 13 year period with final maturity at December 1, 2029 with a varying interest rate of 2.00-4.00 percent. At the date of refunding, \$9,009,031 (including premium and after underwriting fees, and other issuance costs) was received to pay off old debt. The refunded bonds were called on June 1, 2016.

The serial refunding bonds were issued with a premium of \$1,157,460 which is reported as an increase to bonds payable. The amount is being amortized to interest expense over the life of the bonds using the straight-line method.

The refunding resulted in a difference between the net carrying amount of the debt and the acquisition price of \$1,044,031. The issuance resulted in a difference (savings) between the cash flows required to service the old debt and the cash flows required to service the new debt of \$1,862,773. The issuance resulted in an economic gain of \$1,576,609.

Principal and interest requirements to retire general obligation bonds for the 2016 Current Refunding Bonds outstanding at June 30, 2023 are as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

	Serial/Term Bonds										
Fiscal Year	Principal	Interest	Total								
2024	\$ 335,000	\$ 286,650	\$ 621,650								
2025	1,055,000	272,750	1,327,750								
2026	1,115,000	239,900	1,354,900								
2027	1,210,000	193,400	1,403,400								
2028	1,310,000	143,000	1,453,000								
2029-2030	2,920,000	118,800	3,038,800								
Totals	\$ 7,945,000	\$ 1,254,500	\$ 9,199,500								

2017 Current Refunding General Obligation Bonds – On March 14, 2017, the School District issued \$2,515,000 of general obligation bonds that were issued to refund the 2007 advance refunding general obligation bonds. The bonds were issued for a 7 year period with final maturity at December 1, 2023 with a varying interest rate of 2.00-4.00 percent. At the date of refunding, \$2,628,812 (including premium and after underwriting fees, and other issuance costs) was received to pay off old debt. The refunded bonds were called on June 1, 2017.

The serial refunding bonds were issued with a premium of \$196,016, which is reported as an increase to bonds payable. The amount is being amortized to interest expense over the life of the bonds using the straight-line method.

The refunding resulted in a difference between the net carrying amount of the debt and the acquisition price of \$113,812. The issuance resulted in a difference (savings) between the cash flows required to service the old debt and the cash flows required to service the new debt of \$187,325. The issuance resulted in an economic gain of \$171,747.

Principal and interest requirements to retire general obligation bonds for the 2017 Current Refunding Bonds outstanding at June 30, 2023 are as follows:

	Serial/Term Bonds								
Fiscal Year	F	Principal	I1	nterest	Total				
2024	\$	\$ 605,000		12,100	\$	617,100			

Outstanding general obligation bonds are direct obligations of the School District for which the full faith, credit, and resources are pledged and payable from taxes levied on all taxable property of the School District. The bonds are being repaid from the bond retirement fund.

Compensated absences for governmental activities will be paid from the general fund and the food service special revenue fund. There is no repayment schedule for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are made primarily from the General Fund. For additional information related to the net pension liability and net OPEB liability see Notes 9 and 10.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

#### **NOTE 13 – PUBLIC ENTITY POOLS**

### A. Insurance Purchasing Pool

Ohio School Boards Association Workers' Compensation Group Rating Plan – The School District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), a group insurance purchasing pool. The GRP's business and affairs are conducted by a three-member Board of Directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

### B. Claims Servicing Pool

Ohio School Benefits Cooperative – The School District participates in the Ohio School Benefits Cooperative, a claims servicing and a group purchasing pool comprised of fifteen members. The Ohio School Benefits Cooperative (OSBC) is created and organized pursuant to and as authorized by Section 9.833 of the Ohio Revised Code. The OSBC is an unincorporated, non-profit association of it members and an instrumentality for each member for the purpose of enabling members of the Plan to maximize benefits and/or reduce costs of medical, prescription drug, vision, dental, like and/or other types of group insurance coverage for their employees, and the eligible dependents and designated beneficiaries of such employees, and propose to have certain other eligible school districts or groups join them for the same purposes. The OSBC's business and affairs are conducted by a nine member Board of Directors consisting of school district superintendents elected by the members of the OSBC. Medical Mutual/Antares is the Administrator of the OSBC.

### **NOTE 14 – CONTINGENCIES AND COMMITMENTS**

#### A. Grants

The School District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at fiscal year end, if applicable, cannot be determined at this time.

### B. Litigation

The School District is not party to any claims or lawsuits that would, in the School District's opinion, have a material effect of the basic financial statements.

### C. Encumbrance Commitments

Outstanding encumbrances for governmental funds include \$1,485,055 for the general fund and \$4,314,645 in non-major governmental funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

#### D. Contractual Commitments

At June 30, 2023, the School District had the following contractual commitments:

			Expenditures	Amount
		Amount of	as of	Remaining
Project	Vendor	Contract	6/30/2023	on Contract
District Office	Lepi Enterprises, Inc.	\$2,136,409	\$ 1,920,977	\$ 215,432
Nashport Elementary Classroom	Elford, Inc	4,043,781	-	4,043,781

### E. School District Funding

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, ODE adjustments for fiscal year 2023 are finalized.

### **NOTE 15 – INTERFUND ACTIVITY**

### A. Interfund Transfers

During the fiscal year, the general fund transferred \$2,000,000 to the capital projects fund for building improvements throughout the School District.

### B. Interfund Receivable/Payable

As of June 30, 2023, receivables and payables that resulted from cash advances from the general fund to other funds were as follows:

	]	Interfund	Interfund			
	R	eceivable	Payable			
General	\$	1,741,643	\$	-		
Self Insurance		-		300,000		
Other Governmental:						
IDEA Part B		-		766,059		
Title I		-		612,902		
Improving Teacher Quaility				62,682		
	\$	1,741,643	\$	1,741,643		

The primary purpose of the interfund receivable/payable balances is to cover costs in specific funds where revenues were not received by June 30. These balances will be repaid once the anticipated revenues are received, which is expected to be within the next fiscal year.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### **NOTE 16 – FUND BALANCE**

Fund balance can be classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

N 111 C	<u>G</u>	eneral		Funds		Total
Nonspendable for:	Φ.	11.404	Φ.		Φ.	11.404
Unclaimed Monies	\$	11,434	\$		\$	11,434
Restricted for:						
Capital Outlay		-		1,661,177		1,661,177
Debt Service		-		2,111,548		2,111,548
Food Service		-		886,828		886,828
Maintenance of Facilities		-		342,193		342,193
Extracurricular Activities		-		167,135		167,135
State Funded Programs		-		69,772		69,772
Federally Funded Programs		-		1,402		1,402
Other Purposes				20,487		20,487
Total Restricted		=.		5,260,542		5,260,542
Committed for:						
Underground Storage Tank		11,000		-		11,000
Total Committed		11,000		-		11,000
Assigned for:						
Instruction		372,234		_		372,234
Support Services		901,890		_		901,890
Capital Outlay		209,618		3,942,828		4,152,446
Other Purposes		249,488		-		249,488
Total Assigned		1,733,230		3,942,828		5,676,058
Unassigned	2	0,284,926		(364,665)		19,920,261
Total Fund Balance	\$ 2	2,040,590	\$	8,838,705	\$	30,879,295

Fund balances at June 30, 2023 included the following individual fund deficits:

	Deficit
Non-Major Governmental Funds	
ESSER	\$ 46,276
IDEA, Part B	166,521
Title I Disadvantaged Children	140,982
Improving Teacher Quality	10,886
Total	\$ 364,665

The deficit balances resulted from adjustments for accrued liabilities. The general fund is liable for any deficit in these funds and will provide transfers when cash is required, not when accruals occur.

Interfund balances between governmental funds are eliminated on the government-wide financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### **NOTE 17 - SET-ASIDES**

The School District is required by State statute to annually set aside in the General Fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the set aside amounts for capital acquisition. Disclosure of this information is required by State statute.

		Capıtal
	Imp	rovements
Set-aside Restricted Balance as of June 30, 2022	\$	-
Current Year Set-aside Requirement		652,578
Current Year Qualifying Disbursements	(	(1,040,126)
Totals	\$	(387,548)
Balance Carried Forward to Fiscal Year 2024	\$	-
Set-aside Restricted Balance as of June 30, 2023	\$	-

The School District had qualifying disbursements during the fiscal year that reduced the set-aside amount to below zero for the capital acquisition set-aside. This extra amount may not be carried forward. The School District has prior year bond proceeds in connection with a school facilities project that may be carried forward to offset future set-aside requirements.

Required Supplementary Information Schedule of the School District's Proportionate Share of the Net Pension Liability Last Ten Fiscal Years

School Employees Retirement System (SERS)	2023	2022	2021	2020
School District's Proportion of the Net Pension Liability	0.13299470%	0.14067980%	0.13470830%	0.12936430%
School District's Proportionate Share of the Net Pension Liability	\$ 7,193,388	\$ 5,190,677	\$ 8,909,891	\$ 7,740,093
School District's Covered Payroll	\$ 4,934,707	\$ 4,780,571	\$ 4,779,770	\$ 4,464,370
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	145.77%	108.58%	186.41%	173.37%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	75.82%	82.86%	68.55%	70.85%
State Teachers Retirement System (STRS)				
School District's Proportion of the Net Pension Liability	0.09891766%	0.10368134%	0.09693025%	0.09648113%
School District's Proportionate Share of the Net Pension Liability	\$ 21,989,522	\$ 13,256,591	\$ 23,453,672	\$ 21,336,222
School District's Covered Payroll	\$ 12,559,036	\$ 13,167,386	\$ 11,716,771	\$ 11,402,514
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	175.09%	100.68%	200.17%	187.12%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	78.90%	87.80%	75.50%	77.40%

Note: The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

2019	)	 2018	 2017	2016		2016		2015		_	2014
0.12828	3740%	0.13221330%	0.13037600%		0.13139560%		0.13470500%		0.13470500%		
\$ 7,34	7,257	\$ 7,899,453	\$ 9,542,320	\$	7,497,560	\$	6,817,343	\$	8,010,474		
\$ 4,32	2,496	\$ 4,279,243	\$ 5,198,329	\$	4,695,668	\$	4,685,750	\$	4,358,186		
	9.98% 1.36%	184.60% 69.50%	183.57% 62.98%		159.67% 69.16%		145.49% 71.70%		183.80% 65.52%		
0.09812	044%	0.09642917%	0.09658624%		0.09963634%		0.10106109%		0.10106109%		
\$ 21,57	4,482	\$ 22,906,956	\$ 32,330,326	\$	27,536,570	\$	24,581,555	\$	29,281,387		
\$ 11,24	2,207	\$ 10,690,171	\$ 10,294,800	\$	10,130,871	\$	10,706,254	\$	10,334,069		
	1.91% 7.31%	214.28% 75.30%	314.05% 66.80%		271.81% 72.10%		229.60% 74.70%		283.35% 69.30%		

Required Supplementary Information Schedule of the School District's Contributions - Pension Last Ten Fiscal Years

School Employees Retirement System (SERS)		2023		2022		2021		2020
Contractually Required Contribution	\$	719,053	\$	690,859	\$	669,280	\$	645,269
Contributions in Relation to the Contractually Required Contribution		(719,053)		(690,859)		(669,280)		(645,269)
Contribution Deficiency (Excess)	\$		\$		\$		\$	<u>-</u>
School District's Covered Payroll	\$	5,136,093	\$	4,934,707	\$	4,780,571	\$	4,609,064
Pension Contributions as a Percentage of Covered Payroll		14.00%		14.00%		14.00%		14.00%
State Teachers Retirement System (STRS)								
Contractually Required Contribution	\$	1,910,589	\$	1,758,265	\$	1,843,434	\$	1,640,348
Contributions in Relation to the Contractually Required Contribution		(1,910,589)		(1,758,265)		(1,843,434)		(1,640,348)
Contribution Deficiency (Excess)	\$		\$		\$		\$	
School District's Covered Payroll	\$	13,647,064	\$	12,559,036	\$	13,167,386	\$	11,716,771
Pension Contributions as a Percentage of Covered Payroll		14.00%		14.00%		14.00%		14.00%

2019	 2018	 2017	2016		 2015	 2014
\$ 602,690	\$ 583,537	\$ 599,094	\$	727,766	\$ 618,889	\$ 649,445
(602,690)	 (583,537)	(599,094)		(727,766)	 (618,889)	(649,445)
\$ <u>-</u>	\$ 	\$ -	\$		\$ 	\$ 
\$ 4,464,370	\$ 4,322,496	\$ 4,279,243	\$	5,198,329	\$ 4,695,668	\$ 4,685,750
13.50%	13.50%	14.00%		14.00%	13.18%	13.86%
\$ 1,596,352	\$ 1,573,909	\$ 1,496,624	\$	1,441,272	\$ 1,418,322	\$ 1,391,813
 (1,596,352)	 (1,573,909)	 (1,496,624)		(1,441,272)	 (1,418,322)	 (1,391,813)
\$ 	\$ 	\$ 	\$		\$ 	\$ 
\$ 11,402,514	\$ 11,242,207	\$ 10,690,171	\$	10,294,800	\$ 10,130,871	\$ 10,706,254
14.00%	14.00%	14.00%		14.00%	14.00%	13.00%

Required Supplementary Information
Schedule of the School District's Proportionate Share of the Net OPEB Liability (Asset)
Last Seven Fiscal Years (1)

School Employees Retirement System (SERS)	 2023	 2022		2021		2020
School District's Proportion of the Net OPEB Liability	0.13625450%	0.14512500%		0.13977600%		0.13282800%
School District's Proportionate Share of the Net OPEB Liability	\$ 1,913,027	\$ 2,746,600	\$	3,037,790	\$	3,340,355
School District's Covered Payroll	\$ 4,934,707	\$ 4,780,571	\$	4,779,770	\$	4,464,370
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	38.77%	57.45%		63.56%		74.82%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	30.34%	24.08%		18.17%		15.57%
State Teachers Retirement System (STRS)						
School District's Proportion of the Net OPEB Liability/(Asset)	0.09891766%	0.10368100%		0.09693000%		0.09648100%
School District's Proportionate Share of the Net OPEB Liability/(Asset)	\$ (2,561,308)	\$ (2,186,029)	\$	(1,703,543)	\$	(1,597,957)
School District's Covered Payroll	\$ 12,559,036	\$ 13,167,386	\$	11,716,771	\$	11,402,514
School District's Proportionate Share of the Net OPEB Liability/(Asset) as a Percentage of its Covered Payroll	-20.39%	-16.60%		-14.54%		-14.01%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	230.73%	174.73%		182.10%		174.70%

<sup>(1)</sup> Information prior to 2017 is not available.

Note: The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

 2019		2018		2017			
0.13039540%	(	0.13439170%	(	0.13227995%			
\$ 3,617,521	\$	3,606,720	\$	3,770,468			
\$ 4,322,496	\$	4,279,243	\$	5,198,329			
83.69%		84.28%		72.53%			
13.57%		12.46%		11.49%			
0.09812044%	(	0.09642917%		0.09658624%			
\$ (1,576,695)	\$	3,762,310	\$	5,165,457			
\$ 11,242,207	\$	10,690,171	\$	10,294,800			
-14.02%		35.19%		50.18%			
176.00%		47.10%		37.30%			

Required Supplementary Information Schedule of the School District's Contributions - OPEB Last Ten Fiscal Years

School Employees Retirement System (SERS)	 2023	 2022	 2021	 2020
Contractually Required Contribution (1)	\$ 97,972	\$ 90,343	\$ 93,530	\$ 89,745
Contributions in Relation to the Contractually Required Contribution	(97,972)	(90,343)	(93,530)	(89,745)
Contribution Deficiency (Excess)	\$ 	\$ 	\$ _	\$ 
School District's Covered Payroll	\$ 5,136,093	\$ 4,934,707	\$ 4,780,571	\$ 4,690,604
OPEB Contributions as a Percentage of Covered Payroll (1)	1.91%	1.83%	1.96%	1.88%
State Teachers Retirement System (STRS)				
Contractually Required Contribution	\$ -	\$ -	\$ -	\$ -
Contributions in Relation to the Contractually Required Contribution	 <u>-</u>	 <u>-</u>	<u> </u>	 <u>-</u>
Contribution Deficiency (Excess)	\$ 	\$ 	\$ _	\$ 
School District's Covered Payroll	\$ 13,647,064	\$ 12,559,036	\$ 13,167,386	\$ 11,716,771
OPEB Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%

<sup>(1)</sup> Includes surcharge

	2019	 2018	2017 2016		2015		2014		
\$	104,593	\$ 93,158	\$	74,291	\$ 67,613	\$	107,158	\$	73,103
	(104,593)	(93,158)		(74,291)	(67,613)		(107,158)		(73,103)
\$		\$ 	\$		\$ 	\$		\$	_
\$	4,464,370	\$ 4,322,496	\$	4,279,243	\$ 5,198,329	\$	4,695,668	\$	4,685,750
	2.34%	2.16%		1.74%	1.30%		2.28%		1.56%
\$	-	\$ -	\$	-	\$ -	\$	-	\$	107,063
-		 			 				(107,063)
\$		\$ 	\$		\$ 	\$		\$	
\$	11,402,514	\$ 11,242,207	\$	10,690,171	\$ 10,294,800	\$	10,130,871	\$	10,706,254
	0.00%	0.00%		0.00%	0.00%		0.00%		1.00%

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2023

#### **NOTE 1 - NET PENSION LIABILITY**

There were no changes in assumptions or benefit terms for the fiscal years reported unless otherwise stated below:

#### Changes in Assumptions - SERS

For fiscal year 2022, the SERS Board adopted the following assumption changes:

- Assumed rate of inflation was reduced from 3.00 percent to 2.40 percent
- Payroll growth assumption was reduced from 3.50 percent to 1.75 percent
- Assumed real wage growth was reduced from 0.50 percent to 0.85 percent
- Discount rate was reduced from 7.50 percent to 7.00 percent
- Rates of withdrawal, retirement and disability were updated to reflect recent experience.
- Mortality among active members, service retirees and beneficiaries, and disabled members were updated.

For fiscal year 2017, the SERS Board adopted the following assumption changes:

- Assumed rate of inflation was reduced from 3.25 percent to 3.00 percent
- Payroll Growth Assumption was reduced from 4.00 percent to 3.50 percent
- Assumed real wage growth was reduced from 0.75 percent to 0.50 percent
- Rates of withdrawal, retirement and disability were updated to reflect recent experience.
- Mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females.
- Mortality among service retired members, and beneficiaries was updated to RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates.
- Mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

#### Changes in Benefit Terms - SERS

For fiscal year 2022, cost-of-living adjustments were increased from 2.00 percent to 2.50 percent.

For fiscal year 2021, cost-of-living adjustments were reduced from 2.50 percent to 2.00 percent.

For fiscal year 2018, the cost-of-living adjustment was changed from a fixed 3.00 percent to a cost-of-living adjustment that is indexed to CPI-W not greater than 2.50 percent with a floor of zero percent beginning January 1, 2018. In addition, with the authority granted the Board under HB 49, the Board has enacted a three-year COLA suspension for benefit recipients in calendar years 2018, 2019 and 2020.

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2023

#### Changes in Assumptions – STRS

For fiscal year 2022, the Retirement Board approved several changes to the actuarial assumptions. The salary increases were where changed from 12.50 percent at age 20 to 2.50 percent at age 65 to varying by service from 2.50 percent to 8.50 percent. The healthy and disabled mortality assumptions were updated to the Pub-2010 mortality tables with generational improvement scale MP-2020.

For fiscal year 2021, the long term expected rate of return was reduced from 7.45 percent to 7.00 percent.

For fiscal year 2018, the Retirement Board approved several changes to the actuarial assumptions in 2017. The long term expected rate of return was reduced from 7.75 percent to 7.45 percent, the inflation assumption was lowered from 2.75 percent to 2.50 percent, the payroll growth assumption was lowered to 3.00 percent, and total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25 percent due to lower inflation. The healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016. Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

#### Changes in Benefit Terms - STRS

For fiscal year 2018, the cost-of-living adjustment (COLA) was reduced to zero.

#### NOTE 2 - NET OPEB LIABILITY (ASSET)

#### Changes in Assumptions – SERS

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented as follows:

#### Municipal Bond Index Rate:

Fiscal year 2023	3.69 percent
Fiscal year 2022	1.92 percent
Fiscal year 2021	2.45 percent
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent

Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Fiscal year 2023	4.08 percent
Fiscal year 2022	2.27 percent
Fiscal year 2021	2.63 percent
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2023

#### **Pre-Medicare Trend Assumption**

Fiscal year 2023	6.75 percent initially, decreasing to 4.40 percent
Fiscal year 2022	6.75 percent initially, decreasing to 4.40 percent
Fiscal year 2021	7.00 percent initially, decreasing to 4.75 percent
Fiscal year 2020	7.00 percent initially, decreasing to 4.75 percent
Fiscal year 2019	7.25 percent initially, decreasing to 4.75 percent
Fiscal year 2018	7.50 percent initially, decreasing to 4.00 percent

#### Medicare Trend Assumption

Fiscal year 2023	7.00 percent initially, decreasing to 4.40 percent
Fiscal year 2022	5.125 percent initially, decreasing to 4.40 percent
Fiscal year 2021	5.25 percent initially, decreasing to 4.75 percent
Fiscal year 2020	5.25 percent initially, decreasing to 4.75 percent
Fiscal year 2019	5.375 percent initially, decreasing to 4.75 percent
Fiscal year 2018	5.50 percent initially, decreasing to 5.00 percent

#### Changes in Benefit Terms - SERS

There have been no changes to the benefit provisions.

#### Changes in Assumptions – STRS

For fiscal year 2022, the healthy and disabled mortality assumptions were updated to the RPub-2010 mortality tables with generational improvement scale MP-2020. Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

For fiscal year 2022, the following changes were made to the actuarial assumptions:

- Projected salary increases from 3.25 to 10.75 percent, including wage inflation to varying by service from 2.50 to 8.50 percent
- Medicare medical health care cost trends from -16.18 percent initial to -68.78 percent initial and 4.00 percent ultimate to 3.94 percent ultimate
- Medicare prescription drug health care cost trends from 29.98 percent initial to -5.47 percent initial and 4.00 percent ultimate to 3.94 percent ultimate

For fiscal year 2021, valuation year per capita health care costs were updated. Health care cost trend rates ranged from -5.20 percent to 9.60 percent initially for fiscal year 2020 and changed for fiscal year 2021 to a range of -6.69 percent to 11.87 percent, initially.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45 percent. Valuation year per capita health care costs were updated. Health care cost trend rates ranged from 6.00 percent to 11 percent initially and a 4.50 percent ultimate rate for fiscal year 2018 and changed for fiscal year 2019 to a range of -5.20 percent to 9.60 percent, initially and a 4.00 ultimate rate.

For fiscal year 2018, the blended discount rate was increased from 3.26 percent to 4.13 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2023

and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

#### Changes in Benefit Terms – STRS

For fiscal year 2021, there were no changes to the claims costs process. Claim curves were updated to reflect the projected fiscal year 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to .1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. This was subsequently extended, see above paragraph.

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# TRI-VALLEY LOCAL SCHOOL DISTRICT MUSKINGUM COUNTY, OHIO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Federal Grantor/ Pass Through Grantor/ Program Title  U. S. Department of Education:	Assistance Listing Number	Grant Number	Federal Disbursements
(Passed Through Ohio Department of Education and Workforce)			
Title I Expanding Opportunities Grant Title I Grants to Local Educational Agencies Total Title I	84.010A 84.010A	2022 2023	\$5,244 612,902 618,146
			010,140
Special Education Cluster: IDEA-B Early Childhood Special Education	84.173A	2023	65 525
IDEA-B Early Childhood Special Education	04.1/3A	2023	65,535
IDEA-B Special Education	84.027A	2022	129,491
IDEA-B Special Education	84.027A	2023	766,059
Total IDEA-B Special Education			895,550
Total Special Education Cluster			961,085
Improving Teacher Quality State Grants	84.367A	2022	8,072
Improving Teacher Quality State Grants	84.367A	2023	62,682
Total Improving Teacher Quality State Grants			70,754
COVID-19: Education Stabilization Fund (ESSER II)	84.425D	2023	263,628
COVID-19: Education Stabilization Fund (ARP ESSER)	84.425U	2023	791,369
Total COVID-19: Education Stabilization Fund			1,054,997
Total U.S. Department of Education			2,704,982
U. S. Department of Agriculture: (Passed Through Ohio Department of Education and Workforce)			
Child Nutrition Cluster			
Non-Cash Assistance:			
School Breakfast Program	10.553	2023	29,782
Cash Assistance:	10.553	2022	0.45.01.1
School Breakfast Program Total School Breakfast Program	10.553	2023	247,311 277,093
•			,
Non-Cash Assistance:	10.555	2022	120 145
National School Lunch Program Cash Assistance:	10.555	2023	120,145
National School Lunch Program	10.555	2023	1,023,777
Total National School Lunch Program	10.555	2023	1,143,922
Total National School Ealien Program			1,115,722
Total Child Nutrition Cluster			1,421,015
COVID-19 State P-EBT Administrative Costs Grants	10.649	2023	628
Total U.S. Department of Agriculture			1,421,643
Total Expenditures of Federal Awards			\$4,126,625

See accompanying Notes to the Schedule of Expenditures of Federal Awards.

Notes To The Schedule of Expenditures Of Federal Awards 2 CFR §200.510(b)(6) For the Fiscal Year Ended June 30, 2023

#### NOTE A – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards 0(the Schedule) includes the federal award activity of the Tri-Valley Local School District (the School District) under programs of the federal government for the year ended June 30, 2023. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the School District.

#### NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards,* wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

#### NOTE C - INDIRECT COST RATE

The School District has elected to not use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### **NOTE D - CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

#### NOTE E - FOOD DONATION PROGRAM

The School District reports commodities consumed on the Schedule at the entitlement value. The School District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.



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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Tri-Valley Local School District Muskingum County 36 East Muskingum Avenue Dresden, Ohio 43821

#### To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Tri-Valley Local School District, Muskingum County, Ohio (the School District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated January 25, 2024.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Efficient • Effective • Transparent

Tri-Valley Local School District
Muskingum County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

January 25, 2024



88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Tri-Valley Local School District Muskingum County 36 East Muskingum Avenue Dresden, Ohio 43821

To the Board of Education:

#### Report on Compliance for Each Major Federal Program

#### Opinion on Each Major Federal Program

We have audited Tri-Valley Local School District's, Muskingum County, Ohio (the School District), compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Tri-Valley Local School District's major federal programs for the year ended June 30, 2023. Tri-Valley Local School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying Schedule of Findings.

In our opinion, Tri-Valley Local School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

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#### Responsibilities of Management for Compliance

The School District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the School District's federal programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on a
  test basis, evidence regarding the School District's compliance with the compliance requirements
  referred to above and performing such other procedures as we considered necessary in the
  circumstances.
- obtain an understanding of the School District's internal control over compliance relevant to the
  audit in order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the School District's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

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Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

January 25, 2024

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### TRI-VALLEY LOCAL SCHOOL DISTRICT MUSKINGUM COUNTY

#### SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2023

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified			
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No			
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No			
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No			
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No			
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No			
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified			
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No			
(d)(1)(vii)	<ul> <li>Major Programs (list):</li> <li>Special Education Cluster – AL# 84.027A and 84.173A</li> <li>Education Stabilization Fund, COVID-19 (ESSER) - AL# 84.425D and 84.425U</li> </ul>				
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others			
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	Yes			

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None.

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.



#### TRI-VALLEY LOCAL SCHOOL DISTRICT

#### **MUSKINGUM COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 2/6/2024

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