



# GREEN LOCAL SCHOOL DISTRICT SUMMIT COUNTY JUNE 30, 2018

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#### INDEPENDENT AUDITOR'S REPORT

Green Local School District Summit County 1755 Town Park Blvd. PO Box 218 Green, Ohio 44232

To the Board of Education:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Green Local School District, Summit County, Ohio (the District), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

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## **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Green Local School District, Summit County, Ohio, as of June 30, 2018, and the respective changes in financial position thereof and the budgetary comparison for the General Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

## Emphasis of Matter

As discussed in Note 4 to the financial statements, during the year ended June 30, 2018, the District adopted new accounting guidance in Governmental Accounting Standard Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. We did not modify our opinion regarding this matter.

#### Other Matters

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### Supplementary and Other Information

Our audit was conducted to opine on the District's basic financial statements taken as a whole.

The Schedule of Receipts and Expenditures of Federal Awards (the Schedule) presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Green Local School District Summit County Independent Auditor's Report Page 3

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 27, 2019, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Keith Faber Auditor of State

Columbus, Ohio

March 27, 2019

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Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 (Unaudited)

The discussion and analysis of the Green Local School District's (the School District) financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2018. The intent of this discussion and analysis is to look at the School District's performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

## Financial Highlights

Key financial highlights for 2018 are as follows:

- Net position increased \$24,246,650, which represents a 52 percent increase from 2017.
- Capital assets decreased \$221,348 during fiscal year 2018.
- During the fiscal year, outstanding debt decreased from \$12,232,472 to \$11,394,115 due to principal payments made by the School District, including an offset for the issuance of Bus Acquisition Bonds.
- The School District implemented GASB 75, which decreased net position as previously reported by \$13,786,751.

# Using this Annual Report

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the Green Local School District as a whole entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the Green Local School District, the general and permanent improvement funds are by far the most significant funds.

# Reporting the School District as a Whole

Statement of Net Position and the Statement of Activities

While the basic financial statements contain the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2018?" The *Statement of Net Position* and the *Statement of Activities* answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 (Unaudited)

These two statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio which restrict revenue growth, facility conditions, required educational programs, and other factors.

In the *Statement of Net Position* and the *Statement of Activities*, Governmental Activities include the School District's programs and services, including instruction, support services, extracurricular activities, and non-instructional services, e.g., food service operations.

## Reporting the School District's Most Significant Funds

#### Fund Financial Statements

The major funds financial statements begin on page 18. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions; however, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the general fund and permanent improvement fund.

Governmental Funds Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

#### Reporting the School District's Fiduciary Responsibilities

The School District is the trustee, or fiduciary, for some of its scholarship programs. This activity is presented as a private purpose trust fund. The School District also acts in a trustee capacity as an agent for individuals, private organizations, other governmental units and/or other funds. These activities are reported in one agency fund. The School District's fiduciary activities are reported in separate Statements of Fiduciary Net Position and Changes in Fiduciary Net Position on pages 23 and 24. These activities are excluded from the School District's other financial statements because the assets cannot be utilized by the School District to finance its operations.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 (Unaudited)

## The School District as a Whole

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for 2018 compared to 2017:

Table 1 Net Position

	Governmental Activities				
				Restated	
		2018		2017	
Assets					
Current and Other Assets	\$	45,243,910	\$	41,441,286	
Capital Assets		35,977,756		36,199,104	
Total Assets		81,221,666		77,640,390	
<b>Deferred Outflows of Resources</b>					
Pension & OPEB		16,307,996		13,046,837	
Liabilities					
Other Liabilities		6,669,457		6,305,595	
Long-Term Liabilities					
Due Within One Year		2,698,060		2,618,111	
Due in More Than One Year					
Pension & OPEB		61,543,740		81,684,188	
Other Amounts		21,314,050		22,751,577	
Total Liabilities		92,225,307		113,359,471	
<b>Deferred Inflows of Resources</b>					
Property Taxes Levied for the Next Year		23,976,569		23,119,372	
Revenue in Lieu of Taxes for the Next Year		735,056		804,560	
Pension & OPEB		2,942,256		0	
Total Deferred Inflows of Resources		27,653,881		23,923,932	
Net Position					
Net Investment in Capital Assets		24,468,086		23,639,951	
Restricted		1,750,796		1,894,379	
Unrestricted		(48,568,408)		(72,130,506)	
Total Net Position	\$	(22,349,526)	\$	(46,596,176)	

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 (Unaudited)

The net pension liability (NPL) is the largest single liability reported by the School District at June 30, 2018 and is reported pursuant to GASB Statement 68, Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27. For fiscal year 2018, the School District adopted GASB Statement 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OBEP liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the School District's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
- 2 Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 (Unaudited)

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

As a result of implementing GASB 75, the School District is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating net position at June 30, 2017, from a deficit of \$32,809,425 to a deficit of \$46,596,176.

At year end, capital assets represented 44 percent of total assets. Capital assets include land, construction in progress, buildings and improvements, furniture and equipment, and vehicles. Net investment in capital assets was \$24,468,086 at June 30, 2018. These capital assets are used to provide services to students and are not available for future spending. Although the School District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

There was an increase in current and other assets. This was primarily caused by an increase in equity in pooled cash and investments. This was primarily caused by an increase in the property tax valuation for the School District which increased property tax revenues, combined with unspent debt proceeds for the acquisition of School Buses throughout the School District.

There was also a decrease in long term liabilities, an increase in deferred inflows of resources and an increase in deferred outflows of resources for pension and OPEB that were caused by changes related to net pension and OPEB liability during 2018. The significant decrease in net pension liability is largely the result of a change in benefit terms in which STRS reduced their Cost-of-Living (COLA) to zero coupled by a slight reduction in COLA benefits by SERS. The significant increase in deferred outflows and inflows related to pension/OPEB are primarily from the change of assumptions and the difference in projected and actual investments earnings, respectively. All components of pension and OPEB accruals contribute to the fluctuations in deferred outflows/inflows and Net Pension Liability/Net OPEB Liability and are described in more detail in their respective notes.

A portion of the School District's net position, \$1,750,796, represents resources that are subject to external restrictions on how they may be used. The balance of government-wide unrestricted net position was a deficit of \$48,568,408, which is primarily caused by the implementation of GASB 68 and 75.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 (Unaudited)

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for 2018 and 2017.

Table 2 Changes in Net Position

	Governmental Activities				
	2018	2017			
Revenues		_			
Program Revenues:					
Charges for Services	\$ 2,548,539	\$ 2,009,584			
Operating Grants	3,202,700	3,202,779			
Capital Grants	482,107	461,769			
Total Program Revenues	6,233,346	5,674,132			
General Revenues:					
Property Taxes	26,752,111	22,792,839			
Revenue in Lieu of Taxes	893,373				
Grants and Entitlements Not Restricted	15,429,992				
Other	256,604	205,501			
Total General Revenues	43,332,080	40,144,223			
Total Revenues	49,565,426	45,818,355			
Program Expenses					
Instruction:					
Regular	5,927,508	19,138,482			
Special	3,211,284	6,845,839			
Vocational	78,428	79,476			
Student Intervention Services	9,634	88,716			
Other	2,086,875	2,109,502			
Support Services:					
Pupils	1,906,468	3,428,399			
Instructional Staff	987,342	1,605,801			
Board of Education	18,376	21,746			
Administration	1,560,713	2,975,255			
Fiscal	1,082,488	1,101,773			
Business	164,582	217,317			
Operation and Maintenance of Plant	2,844,945	3,349,786			
Pupil Transportation	2,234,904	2,456,969			
Central	520,060	67,187			
Operation of Non-Instructional Services:					
Food Service Operations	1,112,099	1,111,413			
Community Services	62,055	84,637			
Extracurricular Activities	1,191,728				
Debt Service:					
Interest and Fiscal Charges	319,287	380,788			
Total Expenses	25,318,776	46,563,398			
Increase (Decrease) in Net Position	\$ 24,246,650	\$ (745,043)			

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 (Unaudited)

The information necessary to restate the 2017 beginning balances and the 2017 OPEB expense amounts for the effects of the initial implementation of GASB 75 is not available. Therefore, 2017 functional expenses still include OPEB expense of \$83,856 computed under GASB 45. GASB 45 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 75, OPEB expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB 75, the 2018 statements report negative OPEB expense of (\$1,645,270). Consequently, in order to compare 2018 total program expenses to 2017, the following adjustments are needed:

Total 2018 Program Expenses under GASB 75	\$ 25,318,776
Negative OPEB Expense under GASB 75	1,645,270
2018 Contractually Required Contribution	115,879
Adjusted 2018 Program Expenses	27,079,925
Total 2017 Program Expenses under GASB 45	46,563,398
Decrease in Program Expenses not Related to OPEB	\$ (19,483,473)

The increase in property taxes during fiscal year 2018 was primarily caused by an increase in tax valuation for the School District. The previously discussed decrease in Net Pension Liability and Net OPEB Liability, substantially decreased all instructional and support services expenses compared to fiscal year 2017.

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Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 (Unaudited)

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Table 3
Governmental Activities

	Total Cost of Service					Net Cost of Service				
		2018		2017		2018		2017		
Instruction:										
Regular	\$	5,927,508	\$	19,138,482	\$	4,780,550	\$	18,407,311		
Special		3,211,284		6,845,839		1,484,172		5,074,009		
Vocational		78,428		79,476		65,420		69,380		
Student Intervention Services		9,634		88,716		9,634		88,716		
Other		2,086,875		2,109,502		2,086,875		2,109,502		
Support Services:										
Pupils		1,906,468		3,428,399		964,512		2,422,910		
Instructional Staff		987,342		1,605,801		828,402		1,472,783		
Board of Education		18,376		21,746		18,376		21,746		
Administration		1,560,713		2,975,255		1,535,714		2,953,869		
Fiscal		1,082,488		1,101,773		1,082,488		1,101,773		
Business		164,582		217,317		164,582		217,317		
Operation and Maintenance of Plant		2,844,945		3,349,786		2,844,945		3,349,786		
Pupil Transportation		2,234,904		2,456,969		2,160,134		2,370,955		
Central		520,060		67,187		520,060		67,187		
Operation of Non-Instructional Services:										
Food Service Operations	1,112,099		1,111,413		25,472			123,000		
Community Services		62,055		84,637		(32,898)		4,909		
Extracurricular Activities		1,191,728		1,500,312		227,705		653,325		
Debt Service:										
Interest and Fiscal Charges		319,287		380,788		319,287		380,788		
Total Expenses	\$	25,318,776	\$	46,563,398	\$	19,085,430	\$	40,889,266		

The dependence upon general revenues for governmental activities is apparent. Over 75 percent of governmental activities are supported through taxes and other general revenues; such revenues are 87 percent of total governmental revenues. The community, as a whole, is by far the primary support for the School District students.

The total and net cost of services changes were primarily caused by the change in COLA related to Net Pension Liability as previously discussed.

#### Governmental Funds

Information about the School District's major funds starts on page 18. These funds are accounted for using the modified accrual basis of accounting.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 (Unaudited)

The general fund's net change in fund balance for fiscal year 2018 was an increase of \$1,610,137. Total revenue increased from fiscal year 2017 and consistently remained higher than current year expenditures. Property tax receipts increased due to an increase in the tax valuation for the School District. This was partially offset by an increase in expenditures due to increases in salaries and other purchased support services.

The fund balance of the permanent improvement fund increased by \$1,068,834 as a result of the timing difference of the collection of taxes as compared to project expenditures.

### General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2018, the School District amended its general fund budget. The School District uses site-based budgeting and budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

For the general fund, actual budget basis revenue and other financing sources was \$40,537,691, which was higher than the final budget basis revenue and other financing sources by \$40,436. Final budget revenue increased \$1,619,807 over the original budget. Increases in intergovernmental revenue and property tax revenue were due to increases in foundation revenue and an increase in the tax valuation for the School District, respectively.

Final expenditure appropriations and other financing uses of \$39,769,159 were \$239,154 higher than the actual expenditures and other financing uses of \$39,530,005. There were no significant variances between final appropriations and original appropriations.

#### Capital Assets and Debt Administration

### **Capital Assets**

At the end of fiscal year 2018, the School District had \$35,977,756 invested in capital assets, net of depreciation. Table 4 shows fiscal year 2018 balances compared with 2017.

Table 4
Capital Assets at June 30
(Net of Depreciation)

	Governmental Activities					
		2018		2017		
Land	\$	1,031,143	\$	1,031,143		
Construction in Progress		123,480		326,681		
Buildings and Improvements		31,938,712		32,999,955		
Furniture and Equipment		1,145,749		1,146,882		
Vehicles		1,738,672		694,443		
Totals	\$	35,977,756	\$	36,199,104		

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 (Unaudited)

The \$221,348 decrease in capital assets was attributable to depreciation exceeding additional purchases and construction in progress. See Note 9 for more information about the capital assets of the School District.

#### **Debt**

At June 30, 2018, the School District had \$11,394,115 in debt outstanding. See Note 14 for additional details. Table 5 summarizes bonds and leases outstanding.

Table 5
Outstanding Debt at Year End

	 Governmental Activities						
	 2018		2017				
2016 Bond Refunding	\$ 3,000,000	\$	4,460,000				
Learning Center Obligation	5,798,431		6,110,882				
Energy Conservation Bond Refunding	1,430,000		1,535,000				
Bus Acquisition Bonds	825,000		0				
Capital Lease	 340,684		126,590				
Total	\$ 11,394,115	\$	12,232,472				

#### Current Issues

The School District continues to receive strong support from the residents of the School District. As the preceding information shows, the School District relies heavily on its local property taxpayers. The last new emergency levy passed by the residents of the School District was in May 2011, in the amount of \$4.8 million. The local voters passed a \$4.1 million renewal emergency levy in May 2014 by over 70 percent. The 2011 levy referenced above was also renewed in March 2016.

Real estate and personal property tax collections have shown small increases. The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenue generated by a levy will not increase solely as a result of inflation due the passage of a levy, which can only derive the dollar amount indicated by the levy. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home was reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

Thus, the School District's dependence upon property taxes is hampered by a lack of revenue growth and must regularly return to the voters to maintain a constant level of service. Property taxes made up 61.10 percent of General revenues for governmental activities for the School District in fiscal year 2018 (including public utility and homestead/rollback reimbursements).

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 (Unaudited)

The School District has also been affected by increased delinquency rates and changes in the personal property tax structure (utility deregulation) and commercial business/property uncertainties. Management has diligently planned expenses so that the 2014 renewal levy will stretch for the five years it is planned and beyond. This will be increasingly difficult with mandates in gifted education, rising utility costs and gasoline expenses, increased special education services required for our students, and significant increases in health insurance and property/liability/fleet insurance.

The School District saw a \$23,760 increase in foundation revenue in fiscal year 2018 on a cash basis. The School District will receive less than a \$400,000 increase over the next 2 fiscal years per the approved biennium budget. The School District also currently receives slightly over \$200,000 in casino revenue.

All scenarios require management to plan carefully and prudently to provide the resources to meet student needs over the next several years.

In addition, the School District's systems of budgeting and internal controls are well regarded. All of the School District's financial abilities will be needed to meet the challenges of the future.

## Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Eydie Snowberger, Treasurer of Green Local School District, 1755 Town Park Blvd, P.O. Box 218, Green, Ohio 44232.

Statement of Net Position June 30, 2018

	Governmental Activities
Assets	
Equity in Pooled Cash and Investments	\$ 16,931,941
Receivables:	
Accounts	98,831
Intergovernmental	377,708
Property Taxes	27,100,374
Revenue in Lieu of Taxes	735,056
Nondepreciable Capital Assets	1,154,623
Depreciable Capital Assets (Net)	34,823,133
Total Assets	81,221,666
<b>Deferred Outflows of Resources</b>	
Pension	15,637,004
OPEB	670,992
Total Deferred Outflows of Resources	16,307,996
Liabilities	
Accounts Payable	447,208
Accrued Wages and Benefits	4,894,548
Contracts Payable	115,555
Intergovernmental Payable	955,004
Vacation Leave Payable	226,168
Accrued Interest Payable	30,974
Long Term Liabilities:	
Due Within One Year	2,698,060
Due In More Than One Year	
Net Pension Liability	50,126,710
Net OPEB Liability	11,417,030
Other Amounts Due In More Than One Year	21,314,050
Total Liabilities	92,225,307
Deferred Inflows of Resources	
Property Taxes Levied for the Next Year	23,976,569
Revenue in Lieu of Taxes for the Next Year	735,056
Pension	1,662,692
OPEB	1,279,564
Total Deferred Inflows of Resources	27,653,881
Net Position	
Net Investment in Capital Assets	24,468,086
Restricted For:	
Capital Outlay	115,555
Debt Service	1,008,434
Other Purposes	626,807
Unrestricted	(48,568,408)
Total Net Position	\$ (22,349,526)

See accompanying notes to the basic financial statements.

Statement of Activities For the Fiscal Year Ended June 30, 2018

					Prog	ram Revenues				Net (Expense) Revenue and ges in Net Position
		Expenses		Charges for Services and Sales		Operating Grants Contributions	Capital Grants and		Governmental Activities	
<b>Governmental Activities</b>										
Instruction:										
Regular	\$	5,927,508	\$	1,146,958	\$	0	\$	0	\$	(4,780,550)
Special		3,211,284		88,742		1,638,370		0		(1,484,172)
Vocational		78,428		0		13,008		0		(65,420)
Student Intervention Services		9,634		0		0		0		(9,634)
Other		2,086,875		0		0		0		(2,086,875)
Support Services:		_,,								(=, = = , = , = )
Pupils		1,906,468		153,290		788,666		0		(964,512)
Instructional Staff		987,342		45,174		113,766		0		(828,402)
Board of Education		18,376		0		0		0		(18,376)
Administration		1,560,713		0		24,999		0		(1,535,714)
Fiscal		1,082,488		0		0		0		(1,082,488)
Business		164,582		0		0		0		(164,582)
Operation and Maintenance of Plant		2,844,945		0		0		0		(2,844,945)
Pupil Transportation		2,234,904		0		74,770		0		(2,160,134)
Central		520,060		0		0		0		(520,060)
Operation of Non-Instructional Services:		320,000		U		U		U		(320,000)
•		1 112 000		632,459		454,168		0		(25.472)
Food Service Operations		1,112,099						0		(25,472)
Community Services		62,055		0		94,953 0				32,898
Extracurricular Activities		1,191,728		481,916		U		482,107		(227,705)
Debt Service:		210.207		0		0		0		(210.207)
Interest and Fiscal Charges	_	319,287	Φ.	0	_	0	_	0		(319,287)
Total	\$	25,318,776	\$	2,548,539	\$	3,202,700	\$	482,107		(19,085,430)
	Proj	neral Revenues perty Taxes Levie	ed for:							22.154.617
		General Purposes								22,154,617
		Debt Service								1,365,829
		Capital Outlay	,							3,231,665
		enue in Lieu of T								893,373
		nts and Entitleme		t Restricted to S	Specific	e Programs				15,429,992
		estment Earnings								59,628
		cellaneous								196,976
	Tota	al General Reven	ues							43,332,080
	Cha	unge in Net Positi	ion							24,246,650
		inge in Net Positi Position Beginni		'ear - Restated,	See No	ote 4.				24,246,650 (46,596,176)

Balance Sheet Governmental Funds June 30, 2018

		General		Permanent nprovement	Ge	Other overnmental Funds	G	Total overnmental Funds
Assets								
Equity in Pooled Cash and Investments	\$	13,096,263	\$	2,750,665	\$	1,085,013	\$	16,931,941
Receivables:								
Accounts		98,831		0		0		98,831
Interfund		55,280		0		0		55,280
Intergovernmental		236,094		0		141,614		377,708
Revenue in Lieu of Taxes		735,056		0		0		735,056
Property Taxes		22,410,871		3,360,062		1,329,441		27,100,374
Total Assets	\$	36,632,395	\$	6,110,727	\$	2,556,068	\$	45,299,190
Liabilities								
Accounts Payable	\$	163,083	\$	273,405	\$	10,720	\$	447,208
Accrued Wages and Benefits	-	4,653,355	-	57,772	*	183,421	-	4,894,548
Contracts Payable		0		115,555		0		115,555
Intergovernmental Payable		916,772		15,546		22,686		955,004
Interfund Payable		0		0		55,280		55,280
Total Liabilities		5,733,210		462,278		272,107		6,467,595
<b>Deferred Inflows of Resources</b>								
Property Taxes Levied for the Next Year		19,830,807		2,970,516		1,175,246		23,976,569
Revenue in Lieu of Taxes for the Next Year		735,056		0		0		735,056
Unavailable Revenue		313,407		45,775		52,358		411,540
Total Deferred Inflows of Resources		20,879,270		3,016,291		1,227,604		25,123,165
Fund Balances								
Restricted		0		0		1,178,725		1,178,725
Committed		0		2,632,158		0		2,632,158
Assigned		3,319,283		0		0		3,319,283
Unassigned		6,700,632		0		(122,368)		6,578,264
Total Fund Balances		10,019,915		2,632,158		1,056,357		13,708,430
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	36,632,395	\$	6,110,727	\$	2,556,068	\$	45,299,190
resources and Fund Daddices	Ф	30,032,393	Ф	0,110,727	Ф	2,330,000	Ф	73,477,170

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2018

<b>Total Governmental Fund Balances</b>		\$ 13,708,430
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		35,977,756
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds.  Property Taxes Excess Costs Intergovernmental Total	\$ 367,317 9,984 34,239	411,540
The net pension and OPEB liabilities are not due and payable in the current pension, the liability and related deferred inflows/outflows are not reported in the governmental funds.  Deferred Outflows - Pension Deferred Outflows - OPEB Net Pension Liability Net OPEB Liability Deferred Inflows - Pension Deferred Inflows - OPEB	15,637,004 670,992 (50,126,710) (11,417,030) (1,662,692) (1,279,564)	(48,178,000)
In the statement of activities, interest is accrued on outstanding bonds, whereas in the governmental funds, an interest expenditure is not reported.		(30,974)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.  Learning Center Obligation General Obligation Bonds Bus Acquisition Bonds Capital Lease Obligation Compensated Absences Vacations Payable Unearned Revenue-Long Term (See Note 14)	(5,798,431) (4,430,000) (825,000) (340,684) (2,145,637) (226,168) (10,472,358)	 (24,238,278)
Net Position of Governmental Activities		\$ (22,349,526)

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2018

	General	Permanent Improvement	Other Governmental Funds	Total Governmental Funds	
Revenues	<b>4 22.15</b> (20.4	A 2222227	A 1267000	A 26 752 601	
Property and Other Local Taxes	\$ 22,156,384	\$ 3,228,397	\$ 1,367,900	\$ 26,752,681	
Revenue in Lieu of Taxes	743,373	150,000	0	893,373	
Intergovernmental	16,155,725	406,299	2,110,917	18,672,941	
Investment Income Tuition and Fees	59,628	0	0	59,628	
Extracurricular Activities	1,248,923 378,528	0	293,353	1,248,923 671,881	
Rentals	13,741	0	293,333	13,741	
Charges for Services	15,741	0	632,459	632,459	
Contributions and Donations	0	5,246	032,439	5,246	
Miscellaneous	184,274	0	8,091	192,365	
Total Revenues	40,940,576	3,789,942	4,412,720	49,143,238	
Expenditures Current:					
Instruction:					
Regular	17,429,553	167,309	17,044	17,613,906	
Special	6,381,246	0	387,117	6,768,363	
Vocational	77,853	0	0	77,853	
Student Intervention Services	9,634	0	0	9,634	
Other	2,087,261	0	0	2,087,261	
Support Services:	,,			,,	
Pupils	2,515,975	0	821,267	3,337,242	
Instructional Staff	763,283	538,669	112,511	1,414,463	
Board of Education	18,376	0	0	18,376	
Administration	2,881,431	0	41,756	2,923,187	
Fiscal	1,040,775	61,707	24,429	1,126,911	
Business	187,411	0	0	187,411	
Operation and Maintenance of Plant	2,483,678	414,459	0	2,898,137	
Pupil Transportation	2,147,805	144,087	0	2,291,892	
Central	110,024	410,004	0	520,028	
Extracurricular Activities	1,060,150	90,638	241,882	1,392,670	
Operation of Non-Instructional Services:					
Food Service Operations	0	2,857	1,155,084	1,157,941	
Community Services	0	0	62,055	62,055	
Capital Outlay	0	1,377,873	0	1,377,873	
Debt Service:					
Principal Retirement	105,000	529,232	1,460,000	2,094,232	
Interest and Fiscal Charges	30,984	240,148	44,760	315,892	
Total Expenditures	39,330,439	3,976,983	4,367,905	47,675,327	
Excess of Revenues Over (Under) Expenditures	1,610,137	(187,041)	44,815	1,467,911	
Other Financing Sources (Uses)					
Inception of Capital Lease	0	430,875	0	430,875	
Proceeds of Bus Acquisition Bonds	0	825,000	0	825,000	
Total Other Financing Sources (Uses)	0	1,255,875	0	1,255,875	
Net Change in Fund Balance	1,610,137	1,068,834	44,815	2,723,786	
Fund Balance (Deficit) Beginning of Year	8,409,778	1,563,324	1,011,542	10,984,644	
Fund Balance End of Year	\$ 10,019,915	\$ 2,632,158	\$ 1,056,357	\$ 13,708,430	

See accompanying notes to the basic financial statements.

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2018

Net Change in Fund Balances - Total Governmental Funds		\$ 2,723,786
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the		
statement of activities, the cost of those assets is allocated over their		
estimated useful lives as depreciation expense.	¢ 1.700.005	
Capital Asset Additions Current Year Depreciation	\$ 1,729,025 (1,950,373)	(221,348)
Current Teal Depreciation	(1,750,575)	(221,540)
Revenues in the statement of activities that do not provide current financial		
resources are not reported as revenues in the funds.		
Unearned Revenue	476,861	
Property Taxes	(571)	
Excess Costs	(13,851)	
Intergovernmental	(40,251)	422,188
Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		
General Obligation Bonds	1,565,000	
Learning Center Obligation	312,451	
Capital Leases	216,781	2,094,232
Except for amount reported as deferred inflows/outflows, changes in the net pension/OPEB liability are reported as pension expense in the statement of activities.  Pension OPEB	15,172,363 1,645,270	16,817,633
Contractually required contributions are reported as expenditures in governmental funds;		
however, the statement of net position reports these amounts as deferred outflows.		
Pension	3,525,839	
OPEB	115,879	3,641,718
Debt proceeds issued and the inception of capital leases in the governmental funds that increases	ase	
long-term in the statement of net position are not reported as revenues.  Bus Acquisition Bonds	(825,000)	
Inception of Capital Lease	(430,875)	(1,255,875)
inception of Capital Lease	(430,873)	(1,233,673)
In the statement of activities, interest is accrued on outstanding bonds, and bond premium and gain/loss on refunding are amortized over the term of the bonds, whereas in governmental funds, an interest expenditure is reported when bonds are issued.		
when bonds are issued.  Accrued Interest Payable		(3,395)
·		(3,373)
Some expenses reported in the statement of activities do not require the		
use of current financial resources and therefore are not reported		
as expenditures in governmental funds.		
Compensated Absences	42,360	
Vacations Payable	(14,649)	 27,711
Change in Net Position of Governmental Activities		\$ 24,246,650

Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
General Fund
For the Fiscal Year Ended June 30, 2018

	 Budgeted Original	Amou	nts Final	Actual	Fin	iance with al Budget Over Under)
Revenues and Other Financing Sources	\$ 38,877,448	\$	40,497,255	\$ 40,537,691	\$	40,436
Expenditures and Other Financing Uses	 39,369,159		39,769,159	 39,530,005		239,154
Net Change in Fund Balance	(491,711)		728,096	1,007,686		279,590
Fund Balance Beginning of Year	10,383,742		10,383,742	10,383,742		0
Prior Year Encumbrances Appropriated	 724,638		724,638	 724,638		0
Fund Balance End of Year	\$ 10,616,669	\$	11,836,476	\$ 12,116,066	\$	279,590

Statement of Fiduciary Net Position Fiduciary Funds June 30, 2018

	Privat	Agency		
Assets				
Equity in Pooled Cash and Investments	\$	5,539	\$	189,391
Liabilities				
Accounts Payable	\$	0	\$	2,996
Undistributed Monies		0		186,395
Total Liabilities		0	\$	189,391
Net Position				
Held in Trust for Scholarships	\$	5,539		

Statement of Changes in Fiduciary Net Position Private Purpose Trust Fund For the Fiscal Year Ended June 30, 2018

	Private Purpose Trust	
Additions Gifts and Contributions	\$ 4,870	0
Deductions Payments in Accordance with Trust Agreements	2,000	0
Change in Net Position	2,870	0
Net Position Beginning of Year	2,669	9_
Net Position End of Year	\$ 5,539	9

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

## **Note 1 – Description of the School District**

Green Local School District (the School District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The School District operates under a locally-elected five-member board of education and provides educational services as mandated by state and/or federal agencies.

The School District provides more than instruction to its students. These additional services include student guidance, extracurricular activities, educational media, and care and upkeep of grounds and buildings. The operation of each of these activities is directly controlled by the Board of Education through the budgetary process. These School District operations will be included as part of the reporting entity.

Financial accountability is defined as the appointment of a voting majority of the component unit's board and either (1) the School District's ability to impose its will over the component unit, or (2) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the School District. Management has determined the School District has no component units.

The School District is associated with one jointly governed organizations and one public entity risk pool. These organizations are the Northeast Ohio Network for Educational Technology and the Stark County Schools Council of Governments. These organizations are presented in Notes 17 and 18 to the basic financial statements.

On this basis, the basic financial statements include all of the funds of the School District over which the Board of Education exercises operating control.

## **Note 2 – Summary of Significant Accounting Policies**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The most significant of the School District's accounting policies are described below.

### A. Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

The statement of net position presents the financial condition of the governmental activities of the School District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limitations. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the School District.

**Fund Financial Statements** During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

## B. Fund Accounting

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are two categories of funds: governmental and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the School District's major governmental funds:

**General Fund** The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Permanent Improvement Fund** The permanent improvement fund accounts for financial resources to be used for the acquisitions, construction, or improvement of major capital facilities other than those financed by proprietary funds.

The other governmental funds of the School District account for grants and other resources to which the School District is bound to observe constraints imposed upon the use of the resources.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Fiduciary Funds Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District's only trust fund is a private purpose trust fund, which accounts for several scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's agency funds account for student activities and unclaimed monies.

#### C. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All non-fiduciary assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of the School District are included on the statement of net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The private purpose trust fund is reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

## D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of the fiscal year-end.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Non-exchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 7). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

**Deferred Outflows/Inflows of Resources** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 12 and 13.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, payments in lieu of taxes, pension, OPEB and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2018, but which were levied to finance fiscal year 2019 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue may include delinquent property taxes, grants and entitlements and miscellaneous revenues. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 12 and 13).

**Expenses/Expenditures** On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported in the fund financial statements as "Intergovernmental Revenue" and an expenditure of "Food Service Operations." In addition, this amount is reported on the statement of activities as an expense with a like amount reported within the "Operating Grants and Contributions" program revenue account.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Under the modified accrual basis the measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### E. Pooled Cash and Investments

To improve cash management, all cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Investments" on the basic financial statements.

During fiscal year 2018, the School District invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, Certain External Investment Pools and Pool Participants. The School District measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For the fiscal year 2018, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

For presentation on the financial statements, investments of the cash management pool and investments with a maturity of three months or less at the time they are purchased by the School District are considered to be cash equivalents. Investments with an initial maturity of more than three months that are not purchased from the pool are reported as investments.

Following Ohio statutes, the Board of Education has, by resolutions, identified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2018 amounted to \$59,628, which included \$13,978 assigned from other School District funds.

### F. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The School District maintains a capitalization threshold of \$2,000. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Buildings and Improvements	40 Years
Furniture and Equipment	5 - 20 Years
Vehicles	10 Years

## G. Compensated Absences

The School District reports compensated absences in accordance with the provisions of GASB No. 16, *Accounting for Compensated Absences*. Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. These amounts are recorded as "Vacation Leave Payable" on the basic financial statements.

Sick leave benefits are accrued as a liability using the termination percentage method. An accrual for earned sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based on the likelihood an employee will be paid a severance based on their length of service in their respective retirement plan.

The entire compensated absence liability is reported on the government-wide financial statements.

On the governmental fund statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "Matured Compensated Absences Payable" in the funds from which the employee will be paid.

### H. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Bonds and capital leases are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

## I. Pensions and Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pension/OPEB, and pension/OPEB expense; information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

#### J. Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### K. Fund Balance

In accordance with Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the School District classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The classifications are as follows:

Nonspendable – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed or assigned.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or is imposed by law through constitutional provisions.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Committed – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the School District Board of Education. The Board of Education has, by resolution, authorized the Treasurer to assign fund balance. The Board of Education may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget.

*Unassigned* – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### L. Interfund Activity

Transfers between governmental funds are eliminated on the government-wide statements. Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

On fund financial statements, receivables and payables resulting from short-term interfund loans and interfund services provided and used are classified as "Interfund Receivable/Payable." Interfund balances are eliminated in the governmental activities column of the statement of net position.

## M. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in the nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2018.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

#### N. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# O. Budgetary Data

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate issued during fiscal year 2018.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

**Encumbrances** As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance.

**Lapsing of Appropriations** At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated.

# Note 3 – Fund Balance

Fund balance can be classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

	Gene Fun		Perman Improver Fund	ment	Go	Other vernmental Funds	 Total
Restricted for:							
Debt Service	\$	0	\$	0	\$	992,683	\$ 992,683
Extracurricular		0		0		106,103	106,103
Other Purposes		0		0		79,939	 79,939
Total Restricted		0		0		1,178,725	1,178,725
Committed for:							
Capital Outlay		0	2,632	,158		0	 2,632,158
Assigned for:							
Encumbrances:							
Instruction	22	1,430		0		0	221,430
Support Services	37	1,659		0		0	371,659
Extracurricular		673		0		0	673
Subsequent Year Appropriations	2,54	1,953		0		0	2,541,953
Other Purposes	18	3,568					183,568
Total Assigned	3,31	9,283		0		0	 3,319,283
Unassigned (Deficit)	6,70	0,632		0		(122,368)	 6,578,264
Total Fund Balance (Deficit)	\$ 10,01	9,915	\$ 2,632	,158	\$	1,056,357	\$ 13,708,430

Fund balances at June 30, 2018 included the following individual fund deficit:

	Fund		
	Balance		
Nonmajor Governmental Funds:			
Food Service	\$	86,654	
Miscellaneous State Grants		1,394	
Title I		28,180	
Improving Teacher Quality		6,140	

The deficit in these funds resulted from an adjustment for accrued liabilities. The general fund is liable for any deficit in the non-major governmental funds and will provide transfers when cash is required, not when accruals occur.

# Note 4 – Implementation of New Accounting Principles and Restatement of Net Position

For the fiscal year ended June 30, 2018, the School District has implemented Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial reporting for Postemployment Benefits other than Pensions, GASB Statement No. 81, Irrevocable Split-Interest Agreements, GASB Statement No. 85, Omnibus 2017 and GASB Statement No. 86, Certain Debt Extinguishments.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

GASB Statement No. 75 requires recognition of the entire net postemployment benefits other than pensions (other postemployment benefits or OPEB) liability and a more comprehensive measure of postemployment benefits expense for OPEB provided to the employees of state and local governmental employers through OPEB plans that are administered through trusts or equivalent arrangements. The implementation of GASB Statement No. 75 resulted in the inclusion of net OPEB liability and OPEB expense components on the accrual financial statements. See below for the effect on net position as previously reported.

Net Position, June 30, 2017	\$ (32,809,425)
Adjustments:	
Net OPEB Liability	(13,870,607)
Deferred Outflow-Payments Subsequent to Measurement Date	83,856
Restated Net Position, July 1, 2017	\$ (46,596,176)

Other than employer contributions subsequent to the measurement date, the School District made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

GASB Statement No. 81 requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement. Furthermore, it requires that a government recognize assets representing its beneficial interests in irrevocable split-interest agreements that are administered by a third party, if the government controls the present service capacity of the beneficial interests. This Statement also requires that a government recognize revenue when the resources become applicable to the reporting period. The implementation of GASB Statement No. 81 did not have an effect on the financial statements of the School District.

GASB Statement No. 85 addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits. These changes were incorporated in the School District's fiscal year 2018 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 86 addresses the reporting and disclosure requirements of certain debt extinguishments including in-substance defeasance transactions and prepaid insurance associated with debt that is extinguished. The implementation of GASB Statement No. 86 did not have an effect on the financial statements of the School District.

# Note 5 – Budgetary Basis of Accounting

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual, is presented for the general fund on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

- 2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures (budget) rather than as an assignment or commitment of fund balance (GAAP).
- 4. Some funds are included in the general fund (GAAP), but have separate legally adopted budgets (budget).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statement to the budgetary basis statement on a fund type basis for the general fund.

# **Net Change in Fund Balance**

GAAP Basis	\$ 1,610,137
Net Adjustment for Revenue Accruals	(85,064)
Net Adjustment for Expenditure Accruals	308,702
Funds Budgeted Elsewhere **	(52,242)
Adjustment for Encumbrances	 (773,847)
Budget Basis	\$ 1,007,686

<sup>\*\*</sup> As part of Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes public school support and school resource officer funds.

#### **Note 6 – Deposits and Investments**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Interim monies may be invested in the following obligations provided they mature or are redeemable within five years from the date of settlement:

- 1. United States Treasury notes, bills, bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and that the term of the agreement must not exceed 30 days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in items (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days and two hundred seventy days, respectively, from the purchase date, in an amount not to exceed 40 percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate notes rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Custodial credit risk is the risk that in the event of bank failure, the government's deposits may not be returned to it. Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

**Deposits** At fiscal year end, the carrying amount of the School District's deposits was \$13,248,950. Based on criteria described in GASB 40, *Deposits and Investments Risk Disclosure*, as of June 30, 2018, \$250,000 of the School District's bank balance of \$13,343,431 was covered by depository insurance and \$7,679,783 was OPCS collateralized. \$5,413,648 was uninsured and uncollateralized. Although the securities serving as collateral were held by the pledging institution in the pledging institution's name, and all State statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the School District to a successful claim by the FDIC.

*Cash on Hand* At year end, the School District had \$100 in undeposited cash on hand which is included on the balance sheet of the School District as part of equity in pooled cash and cash equivalents.

Custodial credit risk for an investment is the risk that in the event of failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. These securities, held by the counterparty and not in the School District's name, must be obligations of or guaranteed by the United States and mature or be redeemable within five years of the date of the related repurchase agreement. The School District's investment in repurchase agreement is collateralized by underlying securities pledged by the investment's counterparty, not in the name of the School District. Ohio law requires the market value of the securities subject to repurchase agreements must exceed the principal value of the securities subject to a repurchase agreement by 2 percent. The School District's policy is to invest money with financial institutions that are able to abide by the laws governing insurance and collateral of public funds.

*Investments* As of June 30, 2018, the School District had the following investments:

				Inv	vestment	
S&P				N	<b>Naturity</b>	%
Global		Me	asurement		0 - 12	Total
Rating	Investment	A	Amount Months Inv		Investments	
	Net Asset Value (NAV)					
AAAm	STAR Ohio	\$	820,827	\$	820,827	21.17%
AAAm	Money Market		7,088		7,088	0.18%
	Fair Value:					
	Commercial Paper:					
A-1	ING US		174,790		174,790	4.51%
A-1	JP Morgan		796,244		796,244	20.53%
A-1	MUFG Bank		795,074		795,074	20.50%
A-1+	Toyota Motor Credit		798,595		798,595	20.60%
A-1	BNP Paribas		485,203		485,203	12.51%
	Totals	\$ .	3,877,821	\$ 3	3,877,821	100.00%

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the School District's recurring fair value measurements as of June 30, 2018. The School District's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers, and reference data including market research publications. Market indicators and industry and economic events are also monitored which could require the need to acquire further market data (Level 2 inputs).

Interest Rate Risk The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. The School District's policy indicates that the investments must mature within five years, unless matched to a specific obligation or debt of the School District. STAR Ohio is an investment pool operated by the Ohio State Treasurer. It is unclassified since it is not evidenced by securities that exist in physical or book entry form. Ohio law requires STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The weighted average of maturity of the portfolio held by STAR Ohio as of June 30, 2018, is 49 days.

*Credit Risk* The School District's investment credit ratings are summarized above.

Concentration of Credit Risk The School District places no limit on the amount the School District may invest in any one issuer. See percentage of investments above. Additionally, the Ohio Revised Code limits the investment in commercial paper notes of a single issuer to five percent of interim monies available for investment at the time of purchase. As of June 30, 2018, the School District's investments in commercial paper notes of JP Morgan, MUFG Bank, and Toyota Motor Credit exceeded these limits, representing 5.6 percent, 5.5 percent and 5.6 percent, respectively.

# **Note 7 – Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar year 2018 represents collections of calendar year 2017 taxes. Real property taxes received in calendar year 2018 were levied after April 1, 2017, on the assessed value listed as of January 1, 2017, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2018 represents collections of calendar year 2017 taxes. Public utility real and tangible personal property taxes received in calendar year 2018 became a lien December 31, 2016, were levied after April 1, 2017 and are collected in 2018 with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

The School District receives property taxes from Summit County. The Fiscal Officer periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2018, are available to finance fiscal year 2018 operations. The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2018, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow of resources.

The assessed values upon which the fiscal year 2018 taxes were collected are:

	2017 Second Half Collections			2018 First Half Collections			
		amount	Percent	Ar	mount	Percent	
Real Estate Public Utility Personal Property		34,754,790 22,491,310	96.82% 3.18%		,840,820 ,518,180	96.98% 3.02%	
	\$ 70	07,246,100	100.00%	\$ 779	,359,000	100.00%	
Tax rate per \$1,000 assessed valuation	\$	45.39		\$	43.85		

#### Note 8 - Receivables

Receivables at June 30, 2018, consisted of taxes, interfund, accounts, revenue in lieu of taxes, and intergovernmental. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

# **Note 9 – Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2018, was as follows:

	Balance 6/30/2017			Additions		eductions		Balance 6/30/2018
<b>Governmental Activities</b>	_							
Capital Assets, Not Being Depreciated:								
Land	\$	1,031,143	\$	0	\$	0	\$	1,031,143
Construction in Progress		326,681		140,673		343,874		123,480
Total Capital Assets, Not Being Depreciated		1,357,824		140,673		343,874		1,154,623
Capital Assets, Being Depreciated:								
Buildings and Improvements		60,942,263		587,935		0		61,530,198
Furniture and Equipment	5,539,316			143,106		0		5,682,422
Vehicles		3,374,893		1,201,185		0		4,576,078
Total Capital Assets, Being Depreciated		69,856,472		1,932,226		0		71,788,698
Less Accumulated Depreciation:								
Buildings and Improvements		(27,942,308)		(1,649,178)		0		(29,591,486)
Furniture and Equipment		(4,392,434)		(144,239)		0		(4,536,673)
Vehicles		(2,680,450)		(156,956)		0		(2,837,406)
Total Accumulated Depreciation		(35,015,192)		(1,950,373)		0		(36,965,565)
Total Capital Assets Being Depreciated, Net		34,841,280		(18,147)		0		34,823,133
Governmental Activities Capital								
Assets, Net	\$	36,199,104	\$	122,526	\$	343,874	\$	35,977,756

Depreciation expense was charged to governmental functions as follows:

Governmental Activities:	
Regular Instruction	\$ 1,097,788
Administration	53,666
Operation and Maintenance	358,973
Pupil Transportation	141,913
Central	8,282
Food Services	13,572
Extracurricular Activities	276,179
Total Depreciation	\$ 1,950,373

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

# Note 10 – Risk Management

#### A. Liability Insurance

The School District is exposed to various risks of loss related to torts; theft of, damage to or destruction of assets; errors and omissions; employee injuries; and, natural disasters. During fiscal year 2018, the School District contracted with Netherlands Insurance for property and inland marine, liability insurance, and fleet insurance. Insurance settlements have not exceeded insurance coverage in each of the past three years, nor has there been a significant reduction in coverage from the prior year.

Coverage provided by Netherlands is as follows:

Building and Contents - Replacement Cost (\$5,000 deductible)	\$ 118,852,805
Inland Marine Coverage (\$500 deductible)	2,055,488
Boiler and Machinery (\$1,000 deductible)	1,100,000
Crime Insurance	50,000
Automobile Liability	1,000,000
Uninsured Motorist - per accident	75,000
General Liability:	
Per Occurance	1,000,000
Total Per Year	2,000,000
Commercial Liability	5,000,000

# B. Fidelity Bonds

The Board President and Superintendent have position bonds, \$20,000 and \$25,000, respectively. The Treasurer is covered under a surety bond in the amount of \$50,000. All other School District employees who are responsible for handling funds are covered by various other bonds ranging from \$5,000 to \$25,000.

# C. Workers' Compensation

The School District pays the State Workers' Compensation System, an insurance purchasing pool, a premium based on a rate per \$100 of salaries. The School District is a member of the Ohio Association of School Business Official's Group Rating Program, an insurance purchasing pool. This rate is calculated based on accident history and administrative costs.

# D. Employee Health Insurance

The School District is a member of the Stark County Schools Council of Governments (the Council), through which a cooperative Health Benefit Program was created for the benefit of its members. The Health Benefit Program (the "Program") is an employee health benefit plan which covers the participating members' employees. The Council acts as a fiscal agent for the cash funds paid into the program by the participating school districts. These funds are pooled together for the purpose of paying health benefit claims for employees and their covered dependents, administrative expenses of the program, and premiums for stoploss insurance coverage. The School District accounts for the premiums paid as expenditures in the general or applicable fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

# **Note 11 – Other Employee Benefits**

#### Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the termination percentage method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year-end, taking into consideration any limits specified in the School District's termination policy.

Employees earn vacation at rates specified by Union Contractual Agreement based on credit service. Administrative and 260 day employees are entitled to vacation ranging from 10 to 25 days.

All employees are entitled to a sick leave credit equal to one and one quarter days for each month of service. This sick leave will either be absorbed by time off due to illness or injury or, within certain limitations, be paid to the employee upon retirement. The amount paid to an employee upon retirement is limited to 33 1/3 percent of the value of the first 132 days of sick leave. The total maximum is 44 days. Administrators have their own calculation. They can be eligible to receive payment for more than 44 days. They are eligible to receive payment for 33 1/3 percent of their remaining sick leave up to a maximum number of days calculated by multiplying the number of days in their annual contract by 23.91 percent.

#### Note 12 – Defined Benefit Pension Plans

#### Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the School District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

# Plan Description - School Employees Retirement System (SERS)

Plan Description – School District non-teaching employees participate in SERS, a statewide, cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017*	Eligible to Retire after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or
		Age 57 with 30 years of service credit
Actuarially Reduced	Age 60 with 5 years of service credit: or	Age 62 with 10 years of service credit; or
Benefits	Age 55 with 25 years of service credit	Age 60 with 25 years of service credit

<sup>\*</sup>Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first 30 years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

When a benefit recipient has received benefits for 12 months, an annual COLA is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a three percent simple annual COLA. For those retiring after January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at three percent.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2018, the allocation to pension, death benefits, and Medicare B was 14 percent. SERS allocated 0.5 percent of employer contributions to the Health Care Fund for fiscal year 2018.

The School District's contractually required contribution to SERS was \$819,338 for fiscal year 2018. Of this amount, \$77,868 is reported as an intergovernmental payable.

# Plan Description - State Teachers Retirement System (STRS)

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation was 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Members are eligible to retire at age 60 with five years of qualifying service credit, or at age 55 with 26 years of service, or 31 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2018, plan members were required to contribute 14 percent of their annual covered salary. The School District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2018 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was \$2,706,501 for fiscal year 2018. Of this amount, \$524,380 is reported as an intergovernmental payable.

# Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an independent actuarial valuation as of that date. The School District's employer allocation percentage of the net pension liability was based on the employer's share of employer contributions in the pension plan relative to the total employer contributions of all participating employers. Following is information related to the proportionate share and pension expense:

	 SERS	STRS		Total	
Proportionate Share of the Net Pension Liability	\$ 10,892,441	\$	39,234,269	\$	50,126,710
Proportion of the Net Pension Liability:	, ,		,		
Current Measurement Date	0.18230700%		0.16516066%		
Prior Measurement Date	 0.17622940%		0.16405817%		
Change in Proportionate Share	 0.00607760%		0.00110249%		
Pension Expense	\$ (260,639)	\$	(14,911,724)	\$	(15,172,363)

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Deferred outflows/inflows of resources represent the effect of changes in the net pension liability due to the difference between projected and actual investment earnings, differences between expected and actual actuarial experience, changes in assumptions and changes in the School District's proportion of the collective net pension liability. The deferred outflows and deferred inflows are to be included in pension expense over current and future periods. The difference between projected and actual investment earnings is recognized in pension expense using a straight line method over a five year period beginning in the current year. Deferred outflows and deferred inflows resulting from changes in sources other than differences between projected and actual investment earnings are amortized over the average expected remaining service lives of all members (both active and inactive) using the straight line method. Employer contributions to the pension plan subsequent to the measurement date are also required to be reported as a deferred outflow of resources.

At June 30, 2018 the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS		Total
Deferred Outflows of Resources				
Differences between Expected and				
Actual Experience	\$ 468,773	\$	1,515,040	\$ 1,983,813
Changes of Assumptions	563,256		8,580,966	9,144,222
Changes in Proportion and Differences between				
School District Contributions and Proportionate				
Share of Contributions	329,328		653,802	983,130
School District Contributions Subsequent to the				
Measurement Date	 819,338		2,706,501	 3,525,839
<b>Total Deferred Outflows of Resources</b>	\$ 2,180,695	\$	13,456,309	\$ 15,637,004
Deferred Inflows of Resources				
Differences between Expected and				
Actual Experience	\$ 0	\$	316,213	\$ 316,213
Net Difference between Projected and				
Actual Earnings on Pension Plan Investments	51,704		1,294,775	 1,346,479
Total Deferred Inflows of Resources	\$ 51,704	\$	1,610,988	\$ 1,662,692

\$3,525,839 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	 SERS STRS		 Total	
Fiscal Year Ending June 30:				
2019	\$ 567,605	\$	2,003,205	\$ 2,570,810
2020	766,227		3,764,545	4,530,772
2021	229,748		2,628,885	2,858,633
2022	 (253,927)		742,185	488,258
	\$ 1,309,653	\$	9,138,820	\$ 10,448,473

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

# **Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2017, are presented below:

Wage Inflation 3.00 percent

Future Salary Increases, including inflation 3.50 percent to 18.20 percent

COLA or Ad Hoc COLA 2.50 percent

Investment Rate of Return 7.50 percent net of investment expense, including inflation

Actuarial Cost Method Entry Age Normal (Level Percent of Payroll)

Mortality rates among active members were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period ending July 1, 2010 to June 30, 2015. The assumed rate of inflation, payroll growth assumption and assumed real wage growth were reduced in the most recent actuarial valuation. The rates of withdrawal, retirement and disability updated to reflect recent experience and mortality rates were also updated.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	1.00 %	0.50 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00 %	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

		Current 1% Decrease Discount Rate 1% Increase (6.50%) (7.50%) (8.50%)  \$ 15.115.877 \$ 10.892.441 \$ 7.354.451				
	1	% Decrease	D	iscount Rate	1	% Increase
		(6.50%)		(7.50%)		(8.50%)
School District's Proportionate Share		_			· ·	_
of the Net Pension Liability	\$	15,115,877	\$	10,892,441	\$	7,354,451

# **Actuarial Assumptions - STRS**

The total pension liability in the June 30, 2017, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Inflation 2.50 percent

Salary Increases 12.50 percent at age 20 to 2.50 percent at age 65

Investment Rate of Return 7.45 percent, net of investment expenses, including inflation

Payroll Increases 3.00 percent

Cost-of-Living Adjustments 0.00 percent effective July 1, 2017

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2017, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

	Target	Long Term Expected
Asset Class	Allocation*	Real Rate of Return**
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*</sup>The target allocation percentage is effective as of July 1, 2017. Target weights will be phased in over a 24-month period concluding on July 1, 2019.

<sup>\*\*</sup>Ten year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Discount Rate The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2017. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2017.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the School District's proportionate share of the net pension liability as of June 30, 2017, calculated using the current period discount rate assumption of 7.45 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current assumption:

				Current			
	1	% Decrease (6.45%)	D	iscount Rate (7.45%)	1	% Increase (8.45%)	
School District's Proportionate Share							
of the Net Pension Liability	\$	56,240,989	\$	39,234,269	\$	24,908,656	

# Assumption Changes since the Prior Measurement Date

The Retirement Board approved several changes to the actuarial assumptions in 2017. The long term expected rate of return was reduced from 7.75 percent to 7.45 percent, the inflation assumption was lowered from 2.75 percent to 2.50 percent, the payroll growth assumption was lowered to 3.00 percent, and total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25 percent due to lower inflation. The healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016. Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

# Benefit Term Changes since the Prior Measurement Date

Effective July 1, 2017, the COLA was reduced to zero.

# **Note 13 – Postemployment Benefits**

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability represents the School District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

#### Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2018, .5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2018, this amount was \$23,700. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2018, the School District's surcharge obligation was \$85,533.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$115,879 for fiscal year 2018. Of this amount \$88,417 is reported as an intergovernmental payable.

# Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2018, STRS did not allocate any employer contributions to post-employment health care.

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	SERS		STRS		Total
Proportion of the Net OPEB Liability		_	 		_
Current Measurement Date		0.18530390%	0.16516066%		
Prior Measurement Date		0.17880951%	 0.16405817%		
Change in Proportionate Share		0.00649439%	0.00110249%		
	·	_			
Proportionate Share of the Net OPEB Liability	\$	4,973,070	\$ 6,443,960	\$	11,417,030
OPEB Expense	\$	312,655	\$ (1,957,925)	\$	(1,645,270)

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

At June 30, 2018, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	 STRS	 Total
Deferred Outflows of Resources			
Differences between Expected and			
Actual Experience	\$ 0	\$ 371,985	\$ 371,985
Changes in Proportionate Share and Differences			
between School District Contributions and			
Proportionate Share of Contributions	132,590	50,538	183,128
School District Contributions Subsequent to the			
Measurement Date	 115,879	0	 115,879
<b>Total Deferred Outflows of Resources</b>	\$ 248,469	\$ 422,523	\$ 670,992
Deferred Inflows of Resources			
Net Difference between Projected and			
Actual Earnings on OPEB Plan Investments	\$ 13,133	\$ 275,430	\$ 288,563
Changes of Assumptions	 471,919	 519,082	 991,001
Total Deferred Inflows of Resources	\$ 485,052	\$ 794,512	\$ 1,279,564

\$115,879 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS		STRS		Total	
Fiscal Year Ending June 30:				<u> </u>		
2019	\$	(89,718)	\$	(84,950)	\$	(174,668)
2020		(137,758)		(84,950)		(222,708)
2021		(133,232)		(84,950)		(218,182)
2022		8,246		(84,952)		(76,706)
2023		0		(16,093)		(16,093)
Thereafter		0		(16,094)		(16,094)
	\$	(352,462)	\$	(371,989)	\$	(724,451)

# **Actuarial Assumptions - SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2017, are presented below:

Wage Inflation 3.00 percent

Future Salary Increases, including inflation 3.50 percent to 18.20 percent

Investment Rate of Return 7.50 percent net of investment expense, including inflation

Municipal Bond Index Rate

Measurement Date 3.56 percent Prior Measurement Date 2.92 percent

Single Equivalent Interest Rate

Measurement Date 3.63 percent, net of plan investment expense, including price inflation Prior Measurement Date 2.98 percent, net of plan investment expense, including price inflation

Medical Trend Assumption

Medicare 5.50 percent - 5.00 percent Pre-Medicare 7.50 percent - 5.00 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	1.00 %	0.50 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00 %	

Discount Rate The discount rate used to measure the total OPEB liability at June 30, 2017 was 3.63 percent. The discount rate used to measure total OPEB liability prior to June 30, 2017 was 2.98 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.56 percent, as of June 30, 2017 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.63%) and higher (4.63%) than the current discount rate (3.63%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.5% decreasing to 4.0%) and higher (8.5% decreasing to 6.0%) than the current rate.

1% Decrease   Discounce	Current secount Rate (3.63%)	e 1% Increase (4.63%)					
	\$	6,005,615	\$	4,973,070	\$	4,155,030	
	19	1% Decrease		Current Trend Rate		1% Increase	
School District's Proportionate Share of the Net OPEB Liability	\$	4,035,273	\$	4,973,070	\$	6,214,259	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

# Actuarial Assumptions – STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2017, actuarial valuation are presented below:

Inflation 2.50 percent

Projected Salary Increases 12.50 percent at age 20 to 2.50 percent at age 65

Investment Rate of Return 7.45 percent net of investment expenses, including inflation

Payroll Increases 3.00 percent

Cost-of-Living Adjustments (COLA) 0.00 percent effective July 1, 2017

Blended Discount Rate of Return 4.13 percent

Health Care Cost Trends 6.00 to 11.00 percent initial, 4.50 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2017, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

Also since the prior measurement date, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. Subsequent to the current measurement date, the date for discontinuing remaining Medicare Part B premium reimbursements was extended to January 2020.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Asset Class	Target Allocation*	Long-Term Expected Rate of Return **
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*</sup>The target allocation percentage is effective as of July 1, 2017. Target weights will be phased in over a 24-month period concluding on July 1, 2019.

**Discount Rate** The discount rate used to measure the total OPEB liability was 4.13 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was not projected to be sufficient to make all projected future benefit payments of current plan members. The OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2037. Therefore, the long-term expected rate of return on OPEB plan assets was used to determine the present value of the projected benefit payments through the fiscal year ending June 30, 2036 and the Bond Buyer 20-year municipal bond rate of 3.58 percent as of June 30, 2017 (i.e. municipal bond rate), was used to determine the present value of the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The blended discount rate of 4.13 percent, which represents the long-term expected rate of return of 7.45 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 3.58 percent for the unfunded benefit payments, was used to measure the total OPEB liability as of June 30, 2017. A blended discount rate of 3.26 percent which represents the long term expected rate of return of 7.75 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 2.85 percent for the unfunded benefit payments was used to measure the total OPEB liability at June 30, 2016.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount and Health Care Cost Trend Rate The following table represents the net OPEB liability as of June 30, 2017, calculated using the current period discount rate assumption of 4.13 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.13 percent) or one percentage point higher (5.13 percent) than the current assumption. Also shown is the net OPEB liability as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

<sup>\*\*</sup>Ten year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actual rate of return, without net value added by management.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

	1% Decrease (3.13%)		Current Discount Rate (4.13%)		1% Increase (5.13%)	
School District's Proportionate Share of the Net OPEB Liability	\$	8,650,912	\$	6,443,960	\$	4,699,746
	19	% Decrease	-	Current Frend Rate	1	% Increase
School District's Proportionate Share of the Net OPEB Liability	\$	4,476,987	\$	6,443,960	\$	9,032,726

# **Note 14– Long Term Obligations**

The changes in the School District's long-term obligations during the fiscal year consist of the following:

	Restated Outstanding 6/30/2017	Additions	Reductions	Outstanding 6/30/2018	Amounts Due in One Year
Long Term Obligations:					
General Obligation Bonds:					
Refunding Bonds - 2016					
Serial Bonds	\$ 4,460,000	\$ 0	\$ 1,460,000	\$ 3,000,000	\$ 1,490,000
Energy Conservation Refunding Bonds - 2010	5				
Term Bonds	1,535,000	0	105,000	1,430,000	105,000
Total General Obligation Bonds	5,995,000	0	1,565,000	4,430,000	1,595,000
Learning Center Obligation - 2005	6,110,882	0	312,451	5,798,431	321,587
Bus Acquisition Bonds - 2018	0	825,000	0	825,000	85,000
Net Pension/OPEB Liability:					
Pension	67,813,581	0	17,686,871	50,126,710	0
OPEB	13,870,607	0	2,453,577	11,417,030	0
Total Net Pension Liability	81,684,188	0	20,140,448	61,543,740	0
Other Long-Term Obligations:					_
Unearned Revenue	10,949,219	0	476,861	10,472,358	498,537
Compensated Absences	2,187,997	29,920	72,280	2,145,637	116,259
Capital Lease	126,590	430,875	216,781	340,684	81,677
Total Other Long-Term Obligations	13,263,806	460,795	765,922	12,958,679	696,473
Total Governmental Activities Long-Term Liabilities	\$ 107,053,876	\$ 1,285,795	\$ 22,783,821	\$ 85,555,850	\$ 2,698,060

General obligation bonds will be paid from the debt service fund, the Energy Conservation bond will be paid from the general fund and the Learning Center debt and the bus bonds will be paid from the permanent improvement fund. Compensated absences will be paid from the fund from which the employee is paid. In prior years this has primarily been the general fund. Capital lease obligations will be paid from the permanent improvement fund. There is no repayment schedule for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are made from the General Fund. For additional information related to the net pension liability and net OPEB liability see Notes 12 and 13.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

On September 20, 2004, the School District entered into a Cooperative Agreement for a Community Learning Center with the City of Green (City). The City has issued bonds in anticipation of the tax revenue to pay the construction costs of two facilities, approximately \$25,000,000 in fiscal year 2005. The School District is responsible for constructing, maintaining, and insuring the facilities. While the School District will hold legal title to the facilities, the City will have an undivided ownership interest during the term of the agreement, 28 years. The City will also retain the right to use the facilities, in accordance with procedures established by the City, during the agreement term of 28 years. The City is responsible for the first \$1,000,000 in annual debt service, and the School District agrees to pay the remaining annual debt service. The City of Green refinanced this debt in fiscal year 2013 which reduced the interest rate and the amount due by the School District by \$255,144. The School District's portion of the total debt is now \$9,039,254.

The School District has capitalized the total cost of the construction of the Learning Center. As a result of the City's contribution to the School District of \$15,482,500, along with the undivided interest terms stated above, the earnings process for the School District has not been completed. This process will occur over a 28 year period, which is the period of the agreement between to City and the School District. The unearned portion of the contribution has been recognized as a long-term obligation.

On June 24, 2009, the School District issued \$13,365,000 in refunding general obligation bonds, which were refunded in 2017. The proceeds were used to refund \$13,375,000 of the School District's outstanding facilities improvement bonds.

These refunding bonds were issued with a premium of \$374,317 which is reported as an increase to bonds payable. The amounts are being amortized to interest expense over the life of the bonds using the straight-line method. The issuance resulted in a difference between the cash flows required to service the old debt and the cash flows required to service the new debt of \$108,937.

In fiscal year 2014, the School District issued \$1,718,541 in general obligation bonds for the purpose of energy conservation improvements to School District buildings. The bonds bear an interest rate of 3.75 percent and were refunded in 2017.

On September 6, 2016, the School District issued \$4,460,000 in refunding general obligation bonds which will mature December 1, 2019. The proceeds were used to refund \$4,460,000 of the School District's outstanding facilities improvement bonds. The bonds that were refunded were called on December 1, 2016 thus there are no outstanding refunded bonds to report as defeased.

The issuance of these refunding bonds resulted in a difference between the cash flows required to service the old debt and the cash flows required to service the new debt of \$250,860.

In fiscal year 2017, the School District issued \$1,630,000 in refunding general obligation bonds which bear an interest rate of 2.09 percent and will mature December 1, 2029. The proceeds were used to refund \$1,631,572 of the School District's outstanding energy conservation improvement bonds. The bonds that were refunded were called on August 3, 2016 thus there are no outstanding refunded bonds to report as defeased.

The issuance of these refunding bonds resulted in a difference between the cash flows required to service the old debt and the cash flows required to service the new debt of \$156,168.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

On June 14, 2018 the School District issued \$825,000 in Bus Acquisition Bonds for the purchase of nine school buses. The bonds bear an interest rate of 2.97% and mature on December 1, 2027.

Principal and interest requirements to retire the Learning Center Obligation, the bus acquisition bonds and the general obligation bonds outstanding at June 30, 2018 are as follows:

Fiscal Year	Fiscal Year General Obligation Bonds				Learning Center Obligation			Bus Aquisi	tion Bond	S	Total		
Ending June 30,	Principal	pal Interest		Principal		Interest	P	rincipal	Interest		Principal	Interest	
2019	\$ 1,595,000	\$ 5	5,850	\$ 321,5	87	\$ 213,550	\$	85,000	\$ 22,3	55	\$ 2,001,587	\$ 291,755	
2020	1,620,000	3:	5,603	328,7	07	206,843		75,000	20,8	64	2,023,707	263,310	
2021	110,000	2	4,244	334,2	69	199,931		75,000	18,6	36	519,269	242,811	
2022	115,000	2	1,893	341,0	55	192,733		80,000	16,3	35	536,055	230,961	
2023	115,000	1	9,489	349,4	34	183,591		80,000	13,9	59	544,434	217,039	
2024 - 2028	610,000	6	0,297	1,954,9	58	712,005		430,000	32,6	71	2,994,958	804,973	
2029 - 2033	265,000		5,590	2,168,4	21	228,354		0		0	2,433,421	233,944	
Total	\$ 4,430,000	\$ 22	2,966	\$ 5,798,4	31	\$ 1,937,007	\$	825,000	\$ 124,8	20	\$11,053,431	\$2,284,793	

# Note 15 – Capital Leases

Capital lease obligations relate to equipment which is leased under a long-term agreement. The lease meets the criteria of a capital lease as defined by Statement of Financial Accounting Standard No. 13 *Accounting for Leases*. Capital lease payments in the governmental funds have been reclassified and are reflected as debt service in the basic financial statements for the permanent improvement fund.

A new lease was entered into with Santander Bank during fiscal year 2018 for five new school buses. The assets acquired by this lease have been capitalized in the governmental activities in the amount of \$430,875, which is equal to the present value of the future minimum lease payments at the time of acquisition. Accumulated depreciation was \$13,643 as of June 30, 2018, leaving a current book value of \$417,232.

The following is a schedule of the future minimum lease payments required under the capital leases and the present value of the minimum lease payments as of June 30, 2018.

Year	 Amount			
2019	\$ 91,216			
2020	91,216			
2021	91,216			
2022	91,216			
Total Minimum Lease Payments	364,864			
Less Amount Representing Interest	 (24,180)			
Present Value of Minimum				
Lease Payments	\$ 340,684			

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

# Note 16 - Interfund Balances

At June 30, 2018, the School District had the following interfund balances:

	nterfund eceivable	Interfund Payable			
General Fund Nonmajor Governmental Funds	\$ 55,280 0	\$	0 55,280		
Total	\$ 55,280	\$	55,280		

The primary purpose of the interfund balances is to cover costs in specific funds where revenues were not received by June 30, 2018. The outstanding advance is expected to be repaid once the anticipated revenues are received.

#### NOTE 17- JOINTLY GOVERNED ORGANIZATION

# Northeast Ohio Network for Educational Technology (NEOnet)

NEOnet is a jointly governed organization created as a regional council of governments made up of public districts and county boards of education from Summit, Medina and Portage Counties. The primary function of NEOnet is to provide data processing services to its member districts with the major emphasis being placed on accounting, inventory control and payroll services. Other areas of service provided by NEOnet include student scheduling, registration, grade reporting, and test scoring. Each member district pays an annual fee for the services provided by NEOnet. NEOnet is governed by a board of directors comprised of each Superintendent within the Organization. The Summit County Educational Service Center serves as the fiscal agent of the organization and receives funding from the State Department of Education.

Each district has one vote in all matters and each member district's control over budgeting and financing of NEOnet is limited to its voting authority and any representation it may have on the board of directors.

The continued existence of NEOnet is not dependent on the School District's continued participation and no equity interest exists. The School District made contributions in the amount of \$181,303 for fiscal year 2018. Financial information can be obtained by contacting the NEOnet Fiscal Officer at 700 Graham Road, Cuyahoga Falls, Ohio 44221.

# Note 18- Public Entity Risk Pool

# Stark County Schools Council of Governments

The Stark County Schools Council of Governments Health Benefits Program (Council), is a shared risk pool. The Council is governed by an assembly which consists of one representative from each participant (usually the superintendent or designee). The assembly elects officers for two-year terms to serve as the Board of Directors. The assembly exercises control over the operation of the consortium. All consortium revenues are generated from charges for services received from the participating school districts, based on the established premiums for the insurance plans. Financial information can be obtained by writing to the Stark County Educational Service Center, 6057 Strip Avenue NW, North Canton, OH 44720.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

# **Note 19 – Contingencies and Significant Commitments**

#### A. Grants

The School District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2018, if applicable, cannot be determined at this time.

# B. Litigation

The School District is not party to any claims or lawsuits that would, in the School District's opinion, have a material effect on the basic financial statements.

# C. School District Funding

School district Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, ODE adjustments for fiscal year 2018 are finalized. The impact of FTE adjustments has been recorded as a receivable on the fiscal year 2018 financial statements.

# D. Encumbrances

Outstanding encumbrances for governmental funds include \$602,852 in the general fund, \$1,656,152 in the permanent improvement fund and \$23,318 in the non-major governmental funds.

#### E. Contractual Commitment

As of June 30, 2018, the School District had the following contractual commitments:

	Contractual	Balance	
	Commitment	Expended	6/30/2018
Parking Lots	\$ 595,030	\$ 112,245	\$ 482,785

Based on timing of when contracts are encumbered, contractual commitments identified above may or may not be included in the outstanding encumbrance commitments disclosed in this note.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

# Note 20 – Statutory Reserves

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for acquisition and construction of capital improvements. Amounts not spent by year-end, or offset by similarly restricted resources received during the year, must be held in cash at year-end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the year end set-aside amounts for capital improvement. Disclosure of this information is required by State statute.

	Capital			
	Ir	nprovement		
		Reserve		
Set Aside Restricted Balance June 30, 2017	\$	0		
Current Year Set-Aside Requirement		724,574		
Current Year Qualifying Expenditures		(1,761,797)		
Total	\$	(1,037,223)		
Balance Carried Forward to Fiscal Year 2019	\$	0		
Set Aside Balance June 30, 2018	\$	0		

Although the School District had current year expenditures during the fiscal year that reduced the set-aside amount to below zero, this amount may not be used to reduce the set aside requirement for future years. The negative balance is, therefore, not presented as being carried forward to future years.

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Required Supplementary Information Schedule of the School District's Proportionate Share of the Net Pension Liability Last Five Fiscal Years (1)

School Employees Retirement System (SERS)	2018	2017	2016	2015	2014
School District's Proportion of the Net Pension Liability	0.18230700%	0.17622940%	0.17502660%	0.17366100%	0.17366100%
School District's Proportionate Share of the Net Pension Liability	\$ 10,892,441	\$ 12,898,366	\$ 9,987,187	\$ 8,788,884	\$ 10,327,062
School District's Covered Payroll	\$ 5,766,529	\$ 6,025,264	\$ 6,024,568	\$ 5,933,939	\$ 5,918,223
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	188.89%	214.07%	165.77%	148.11%	174.50%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	69.50%	62.98%	69.16%	71.70%	65.52%
State Teachers Retirement System (STRS)					
School District's Proportion of the Net Pension Liability	0.16516066%	0.16405817%	0.16329980%	0.16128624%	0.16128624%
School District's Proportionate Share of the Net Pension Liability	\$ 39,234,269	\$ 54,915,215	\$ 45,131,288	\$ 39,230,395	\$ 46,730,990
School District's Covered Payroll	\$ 18,017,714	\$ 18,063,836	\$ 17,427,243	\$ 18,855,815	\$ 16,613,108
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	217.75%	304.01%	258.97%	208.05%	281.29%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	75.30%	66.80%	72.10%	74.70%	69.30%

<sup>(1)</sup> Information prior to 2014 is not available.

The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

Required Supplementary Information Schedule of School District Contributions - Pension Last Ten Fiscal Years

School Employees Retirement System (SERS)	 2018	2017	2016		2015
Contractually Required Contribution	\$ 819,338	\$ 807,314	\$ 843,537	\$	794,038
Contributions in Relation to the Contractually Required Contribution	(819,338)	(807,314)	(843,537)		(794,038)
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$	0
School District's Covered Payroll	\$ 6,069,170	\$ 5,766,529	\$ 6,025,264	\$	6,024,568
Contributions as a Percentage of Covered Payroll	13.50%	14.00%	14.00%		13.18%
State Teachers Retirement System (STRS)					
Contractually Required Contribution	\$ 2,706,501	\$ 2,522,480	\$ 2,528,937	\$	2,439,814
Contributions in Relation to the Contractually Required Contribution	 (2,706,501)	(2,522,480)	(2,528,937)		(2,439,814)
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$	0
School District's Covered Payroll	\$ 19,332,150	\$ 18,017,714	\$ 18,063,836	\$	17,427,243
Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%		14.00%

 2014	 2013	 2012	2011		2010	2009
\$ 822,444	\$ 819,082	\$ 806,378	\$	847,829	\$ 805,960	\$ 626,703
 (822,444)	 (819,082)	 (806,378)		(847,829)	 (805,960)	 (626,703)
\$ 0	\$ 0	\$ 0	\$	0	\$ 0	\$ 0
\$ 5,933,939	\$ 5,918,223	\$ 5,995,375	\$	6,744,861	\$ 5,952,437	\$ 6,368,933
13.86%	13.84%	13.45%		12.57%	13.54%	9.84%
\$ 2,451,256	\$ 2,159,704	\$ 2,044,985	\$	2,119,683	\$ 2,258,262	\$ 2,389,006
 (2,451,256)	 (2,159,704)	 (2,044,985)		(2,119,683)	 (2,258,262)	 (2,389,006)
\$ 0	\$ 0	\$ 0	\$	0	\$ 0	\$ 0
\$ 18,855,815	\$ 16,613,108	\$ 15,730,654	\$	16,305,254	\$ 17,371,246	\$ 18,376,969
13.00%	13.00%	13.00%		13.00%	13.00%	13.00%

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Required Supplementary Information
Schedule of the School District's Proportionate Share of the Net OPEB Liability
Last Two Fiscal Years (1)

School Employees Retirement System (SERS)	 2018	 2017
School District's Proportion of the Net OPEB Liability	0.18530390%	0.17880951%
School District's Proportionate Share of the Net OPEB Liability	\$ 4,973,070	\$ 5,096,733
School District's Covered Payroll	\$ 5,766,529	\$ 6,025,264
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	86.24%	84.59%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	12.46%	11.49%
State Teachers Retirement System (STRS)		
School District's Proportion of the Net OPEB Liability	0.16516066%	0.16405817%
School District's Proportionate Share of the Net OPEB Liability	\$ 6,443,960	\$ 8,773,874
School District's Covered Payroll	\$ 18,017,714	\$ 18,063,836
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	35.76%	48.57%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	47.10%	37.30%

The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

<sup>(1)</sup> Information prior to 2017 is not available.

Required Supplementary Information Schedule of School District Contributions - OPEB Last Ten Fiscal Years

School Employees Retirement System (SERS)	 2018	2017	2016	 2015
Contractually Required Contribution (1)	\$ 115,879	\$ 83,856	\$ 91,424	\$ 138,604
Contributions in Relation to the Contractually Required Contribution	(115,879)	(83,856)	(91,424)	(138,604)
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$ 0
School District's Covered Payroll	\$ 6,069,170	\$ 5,766,529	\$ 6,025,264	\$ 6,024,568
OPEB Contributions as a Percentage of Covered Payroll (1)	1.91%	1.45%	1.52%	2.30%
State Teachers Retirement System (STRS)				
Contractually Required Contribution	\$ 0	\$ 0	\$ 0	\$ 0
Contributions in Relation to the Contractually Required Contribution	 0	0	 0	 0
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$ 0
School District's Covered Payroll	\$ 19,332,150	\$ 18,017,714	\$ 18,063,836	\$ 17,427,243
OPEB Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%

<sup>(1)</sup> Includes surcharge

2014	2013	2012	2011	2010	2009
\$ 99,489	\$ 86,725	\$ 111,051	\$ 132,252	\$ 63,181	\$ 300,748
 (99,489)	 (86,725)	(111,051)	(132,252)	 (63,181)	(300,748)
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
\$ 5,933,939	\$ 5,918,223	\$ 5,995,375	\$ 6,744,861	\$ 5,952,437	\$ 6,368,933
1.68%	1.47%	1.85%	1.96%	1.06%	4.72%
\$ 188,558	\$ 166,131	\$ 157,307	\$ 163,053	\$ 173,712	\$ 183,770
 (188,558)	 (166,131)	 (157,307)	 (163,053)	 (173,712)	 (183,770)
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
\$ 18,855,815	\$ 16,613,108	\$ 15,730,654	\$ 16,305,254	\$ 17,371,246	\$ 18,376,969
1.00%	1.00%	1.00%	1.00%	1.00%	1.00%

Notes to Required Supplementary Information For the Fiscal Year Ended June 30, 2018

# **Note 1 - Net Pension Liability**

### Changes in Assumptions - SERS

For fiscal year 2017, the SERS Board adopted the following assumption changes:

- Assumed rate of inflation was reduced from 3.25 percent to 3.00 percent
- Payroll Growth Assumption was reduced from 4.00 percent to 3.50 percent
- Assumed real wage growth was reduced from 0.75 percent to 0.50 percent
- Rates of withdrawal, retirement and disability were updated to reflect recent experience.
- Mortality among active members was updated to the following:
  - o RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females.
- Mortality among service retired members, and beneficiaries was updated to the following:
  - o RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates.
- Mortality among disable members was updated to the following:
  - o RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

# Changes in Benefit Terms - SERS

For fiscal year 2018, the cost-of-living adjustment was changed from a fixed 3.00 percent to a cost-of-living adjustment that is indexed to CPI-W not greater than 2.50 percent with a floor of zero percent beginning January 1, 2018. In addition, with the authority granted the Board under HB 49, the Board has enacted a three-year COLA suspension for benefit recipients in calendar years 2018, 2019 and 2020.

## Changes in Assumptions – STRS

For fiscal year 2018, the Retirement Board approved several changes to the actuarial assumptions in 2017. The long term expected rate of return was reduced from 7.75 percent to 7.45 percent, the inflation assumption was lowered from 2.75 percent to 2.50 percent, the payroll growth assumption was lowered to 3.00 percent, and total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25 percent due to lower inflation. The healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016. Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

### Changes in Benefit Terms - STRS

Effective for fiscal year 2018, the cost-of-living adjustment (COLA) was reduced to zero.

Notes to Required Supplementary Information For the Fiscal Year Ended June 30, 2018

## Note 2 - Net OPEB Liability

## Changes in Assumptions – SERS

Amounts reported for fiscal year 2018 incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:

Fiscal year 2018 3.56 percent Fiscal year 2017 2.92 percent

Single Equivalent Interest Rate, net of plan investment expense, including price inflation

Fiscal year 2018 3.63 percent Fiscal year 2017 2.98 percent

### Changes in Assumptions – STRS

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB *Statement No. 74*, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)* and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

Also for fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019.

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# GREEN LOCAL SCHOOL DISTRICT SUMMIT COUNTY

# SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS FOR YEAR ENDED JUNE 30, 2018

FEDERAL GRANTOR Pass Through Grantor Program Title	Federal CFDA Number	Pass Through Entity Identifying Number	Receipts	Non-Cash Receipts	Expenditures	Non-Cash Expenditures
U.S. DEPARTMENT OF AGRICULTURE Passed Through Ohio Department of Education						
Child Nutrition Cluster: School Breakfast Program National School Lunch Program Total Child Nutrition Cluster	10.553 10.555	50013-3L70-2018 50013-3L60-2018	\$ 65,023 324,629 389,652	\$ - 64,519 64,519	\$ 65,023 324,629 389,652	\$ - 64,519 64,519
Total U.S. Department of Agriculture			389,652	64,519	389,652	64,519
U.S. DEPARTMENT OF EDUCATION Passed Through Ohio Department of Education						
Special Education Cluster: Special Education - Grants to States Special Education - Grants to States Special Education Preschool Grants Total Special Education Cluster	84.027 84.027 84.173	50013-3M20-2017 50013-3M20-2018 50013-3C50-2018	188,891 750,625 22,965 962,481	- - -	32,601 788,666 22,965 844,232	- - - -
Title I: Title I Grants to Local Education Agencies Title I Grants to Local Education Agencies Total Title I Grants to Local Education Agencies	84.010 84.010	50013-3M00-2017 50013-3M00-2018	92,183 287,262 379,445	- - -	63,835 301,116 364,951	- -
Title II-A Improving Teacher Quality State Grants, Title II-A Improving Teacher Quality State Grants, Title II-A Total Improving Teacher Quality State Grants, Title II-A	84.367 84.367	50013-3Y60-2017 50013-3Y60-2018	18,135 73,103 91,238	- - -	11,549 75,981 87,530	<u>.</u> <u></u>
Title IV-A Student Support and Academic Enrichment Program, Title IV-A Total Student Support and Academic Enrichment Program, Title IV-A	84.424	50013-3H10-2018	7,947 7,947		<u>8,455</u> 8,455	
Total U.S. Department of Education			1,441,111		1,305,168	
Total Federal Financial Assistance			\$ 1,830,763	\$ 64,519	\$ 1,694,820	\$ 64,519

# GREEN LOCAL SCHOOL DISTRICT SUMMIT COUNTY

# NOTES TO THE SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED JUNE 30, 2018

### NOTE A - BASIS OF PRESENTATION

The accompanying Schedule of Receipt and Expenditures of Federal Awards (the Schedule) includes the federal award activity of Green Local School District (the District's) under programs of the federal government for the year ended June 30, 2018. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

### **NOTE C - INDIRECT COST RATE**

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

### **NOTE D - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

#### NOTE E - FOOD DONATION PROGRAM

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective programs that benefitted from the use of those donated food commodities.



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Green Local School District Summit County 1755 Town Park Blvd. PO Box 218 Green, Ohio 44232

#### To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Green Local School District, Summit County, (the District) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated March 27, 2019, wherein we noted the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*.

# Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Green Local School District
Summit County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

# Compliance and Other Matters

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

# Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State

Columbus, Ohio

March 27, 2019



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Green Local School District Summit County 1755 Town Park Blvd. PO Box 218 Green, Ohio 44232

To the Board of Education:

## Report on Compliance for the Major Federal Program

We have audited the Green Local School District's (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect the Green Local School District's major federal programs for the year ended June 30, 2018. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the District's major federal program.

## Management's Responsibility

The District's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

## Auditor's Responsibility

Our responsibility is to opine on the District's compliance for the District's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the District's major program. However, our audit does not provide a legal determination of the District's compliance.

Green Local School District
Summit County
Independent Auditor's Report on Compliance with Requirements
Applicable to the Major Federal Program and On Internal Control Over
Compliance Required by the Uniform Guidance
Page 2

### Opinion on the Major Federal Program

In our opinion, the Green Local School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended June 30, 2018.

### Report on Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State

Kuth Tobu

Columbus, Ohio

March 27, 2019

# GREEN LOCAL SCHOOL DISTRICT SUMMIT COUNTY

# SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2018

# 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR §200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Special Education Grants to States Cluster - CFDA #84.027 and #84.173
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR §200.520?	Yes

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

# 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None





## **GREEN LOCAL SCHOOL DISTRICT**

# **SUMMIT COUNTY**

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED APRIL 9, 2019