# Breakthrough Charter Schools: Citizens Academy Cuyahoga County, Ohio

Audited Financial Statements

For the Fiscal Year Ended June 30, 2017



Board of Trustees Breakthrough Charter Schools: Citizens Academy 10118 Hampden Ave. Cleveland, Ohio 44108

We have reviewed the *Independent Auditor's Report* of the Breakthrough Charter Schools: Citizens Academy, Cuyahoga County, prepared by Rea & Associates, Inc., for the audit period July 1, 2016 through June 30, 2017. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Breakthrough Charter Schools: Citizens Academy is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

February 14, 2018



CUYAHOGA COUNTY, OHIO

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December 23, 2017

To the Board of Trustees Breakthrough Charter Schools: Citizens Academy 10118 Hampden Ave. Cleveland, Ohio 44108

#### **Independent Auditor's Report**

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of Breakthrough Charter Schools: Citizens Academy, Cuyahoga County, Ohio (the School) as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the School's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Breakthrough Charter Schools: Citizens Academy Independent Auditor's Report Page 2

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Breakthrough Charter Schools: Citizens Academy, Cuyahoga County, Ohio as of June 30, 2017, and the changes in its financial position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Schedules of the School's Proportionate Share of the Net Pension Liability, and Schedules of School Contributions on pages 4-9, 40-41, and 42-43, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the School's basic financial statements. The schedule of expenditures of federal awards, as required by *Title 2 U.S. Code of Federal Regulations Part 200*, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Breakthrough Charter Schools: Citizens Academy Independent Auditor's Report Page 3

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 23, 2017 on our consideration of the School's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School's internal control over financial reporting and compliance.

Medina, Ohio

Kea & Associates, Inc.

CUYAHOGA COUNTY, OHIO

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2017 (Unaudited)

The management's discussion and analysis of Breakthrough Charter Schools: Citizens Academy's (the "School") financial performance provides an overall review of the School's financial activities for the fiscal year ended June 30, 2017. The intent of this discussion and analysis is to look at the School's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School's financial performance.

## **Financial Highlights**

Key financial highlights for 2017 are as follows:

- In total, net position decreased by \$334,042 or 8 percent from a deficit of \$4,235,705 to a deficit of \$4,569,747.
- The School had operating revenues of \$3,654,194 and operating expenses of \$5,337,829 for fiscal year 2017. The School also had \$1,349,593 in non-operating revenues during fiscal year 2017.
- Enrollment decreased from 444 students to 427 students.

#### **Using these Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the School's financial activities. The statement of net position and statement of revenues, expenses and changes in net position provide information about the activities of the School, including all short-term and long-term financial resources and obligations.

### **Reporting the School Financial Activities**

Statement of Net Position, Statement of Revenues, Expenses, and Changes in Net Position and the Statement of Cash Flows

These documents answer the question, "How did we do financially during 2017?" These statements include all assets, liabilities, deferred outflows/inflows of resources, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received.

CUYAHOGA COUNTY, OHIO

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2017 (Unaudited)

These statements report the School's net position and changes in that position. This change in net position is important because it tells the reader that, for the School as a whole, the financial position of the School has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. These statements can be found on pages 11 and 12 of this report.

The statement of cash flows provides information about how the School finances and is meeting the cash flow needs of its operations. The statement of cash flows can be found on page 13 of this report.

The table below provides a summary of the School's net position for the fiscal years 2017 and 2016:

Table 1 - Net Position					
	2017	2016			
ASSETS					
Current Assets	\$ 1,502,514	\$ 1,582,358			
Security Deposits	1,847	1,847			
Endowment	8,212	8,212			
Capital Assets, Net	63,615	72,811			
<b>Total Assets</b>	1,576,188	1,665,228			
DEFERRED OUTFLOWS OF RESOURCES					
Pensions	1,297,695	614,421			
LIABILITIES					
Current Liabilities	487,798	444,283			
Long-term liabilities:					
Net Pension Liability	6,867,537	5,684,173			
<b>Total Liabilities</b>	7,355,335	6,128,456			
DEFERRED INFLOWS OF RESOURCES					
Pensions	88,295	386,898			
NET POSITION					
Investment in Capital Assets	63,615	72,811			
Restricted	14,738	12,938			
Unrestricted	(4,648,100)	(4,321,454)			
<b>Total Net Position</b>	\$ (4,569,747)	\$ (4,235,705)			
		-			

CUYAHOGA COUNTY, OHIO

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2017 (Unaudited)

The School has adopted GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27," which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the standards required by GASB 68, the net pension liability equals the School's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

CUYAHOGA COUNTY, OHIO

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2017 (Unaudited)

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the School's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension liability not accounted for as deferred inflows/outflows.

As a result of implementing GASB 68, the School is reporting a net pension liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting and accounts for the change in deferred inflows/outflows of resources and net pension liability.

At June 30, 2017, the School's net position totaled a deficit of \$4,569,747. The changes in deferred outflows and inflows of resources and total liabilities is mainly due to the implementation of GASB 68.

CUYAHOGA COUNTY, OHIO

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2017 (Unaudited)

The table below shows the change in net position for the fiscal years 2017 and 2016:

**Table 2 - Change in Net Position** 

		2017	2016
OPERATING REVENUES			
State Foundation	\$	3,454,839	\$ 3,512,388
Extracurricular Activities		730	758
Classroom Materials and Fees		-	10
Other Operating Revenues		198,625	143,886
<b>Total Operating Revenues</b>	_	3,654,194	3,657,042
OPERATING EXPENSES			
Salaries and Wages		2,379,538	2,298,256
Fringe Benefits		781,925	540,646
Purchased Services		1,793,771	1,767,660
Materials and Supplies		279,682	182,079
Depreciation		9,196	20,487
Equipment		47,870	37,571
Other		45,847	44,808
<b>Total Operating Expenses</b>		5,337,829	4,891,507
Operating Loss		(1,683,635)	(1,234,465)
NON-OPERATING REVENUES			
Tax Distribution		341,328	355,996
Intergovernmental Revenues		837,975	824,935
Contributions and Donations		137,808	94,314
Interest Income		2,482	3,882
Rental Income		30,000	 18,000
<b>Total Non-operating Revenues</b>		1,349,593	1,297,127
Change in Net Position		(334,042)	62,662
Net Position - Beginning of Year		(4,235,705)	(4,298,367)
Net Position - End of Year	\$	(4,569,747)	\$ (4,235,705)

CUYAHOGA COUNTY, OHIO

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2017 (Unaudited)

The revenue generated by community schools are heavily dependent upon per-pupil allotment given by the State foundation program and federal entitlement programs. Foundation payments attributed to 69 percent of total operating and non-operating revenues during fiscal year 2017.

The increase in fringe benefits expense was due to an increase in net pension liability. Below is a comparison of fringe benefits expense without GASB 68.

	2017	2016
Fringe Benefits	580,438	574,975

## **Capital Assets**

At June 30, 2017, the School \$63,615 invested in leasehold improvements, net of accumulated depreciation. See Note 8 in the notes to the basic financial statements for more detail on the School's capital assets.

#### **Current Financial Related Activities**

The School's fiscal agent relationship with Breakthrough Charter Schools, a Charter Management Organization, continued during 2016-2017. During the 2016-2017 fiscal school year, there were 427 students enrolled in the School. The School relies on the State Foundation Funds, State and Federal Sub-Grants and private donors to provide the monies necessary to operate the School.

#### **Contacting the School's Financial Management**

This financial report is designed to provide our clients and creditors with a general overview of the School's finances and to show the School's accountability for the money it receives. If you have questions about this report or need additional financial information contact Doug Mangen, Treasurer, 3615 Superior Avenue, Suite 4403A, Cleveland, Ohio 44114 or email <a href="mailto:doug@mangen1.com">doug@mangen1.com</a>.

**Basic Financial Statements** 

CUYAHOGA COUNTY, OHIO

Statement of Net Position June 30, 2017

ASSETS		
Current Assets:		
Cash and Cash Equivalents	\$	908,609
Receivables:		
Intergovernmental		188,584
Pension		30,584
Pledge		128,313
Other		89,062
Prepaid Items		16,851
Property Taxes Receivable		140,511
Total Current Assets		1,502,514
Noncurrent Assets:		
Security Deposits		1,847
Endowment		8,212
Capital Assets, Net of Depreciation		63,615
Total Noncurrent Assets		73,674
Total Assets		1,576,188
DEFERRED OUTFLOWS OF RESOURCES		
Pensions		1,297,695
LIABILITIES Current Liabilities: Accounts Payable		229,715
Accrued Wages and Benefits		258,083
Total Current Liabilities		487,798
Total Current Liabilities		467,796
Noncurrent Liabilities:		
Net Pension Liability		6,867,537
Total Liabilities		7,355,335
DEFERRED INFLOWS OF RESOURCES		
Pensions		88,295
	•	
NET POSITION		
Investment in Capital Assets		63,615
Restricted for:		
Security Deposits		1,847
Endowment		5,000
Federally Funded Programs		7,891
Unrestricted		(4,648,100)
<b>Total Net Position</b>	_	(4,569,747)

See accompanying notes to the basic financial statements

CUYAHOGA COUNTY, OHIO

Statement of Revenues, Expenses and Changes in Net Position For the Fiscal Year Ended June 30, 2017

OPERATING REVENUES	
State Foundation	\$ 3,454,839
Extracurricular Activities	730
Other Operating Revenues	198,625
<b>Total Operating Revenues</b>	3,654,194
OPERATING EXPENSES	
	2 270 529
Salaries and Wages	2,379,538
Fringe Benefits Purchased Services	781,925
	1,793,771
Materials and Supplies	279,682
Depreciation	9,196
Equipment	47,870
Other	 45,847
Total Operating Expenses	 5,337,829
Operating Loss	 (1,683,635)
NON-OPERATING REVENUES	
Interest Income	2,482
Tax Distribution	341,328
Intergovernmental	837,975
Contributions and Donations	137,808
Rental Income	30,000
<b>Total Nonoperating Revenues</b>	1,349,593
Change in Net Position	(334,042)
Net Position - Beginning of Year	(4,235,705)
Net Position - End of Year	\$ (4,569,747)

CUYAHOGA COUNTY, OHIO

Statement of Cash Flows For the Fiscal Year Ended June 30, 2017

CASH FLOWS FROM OPERATING ACTIVITIES	
Cash Received from State of Ohio	\$ 3.454.839
	, -, - ,
Cash Received from Other Operations Cash Payments for Salaries and Wages	195,846 (2,415,280)
	(595,865)
Cash Payments for Fringe Benefits Cash Payments for Purchased Services	(1,714,514)
Cash Payments for Materials and Supplies	(279,682)
Cash Payments for Equipment	(47,870)
Cash Payments for Other Expenses Not Cosh Used in Operating Activities	(62,698)
Net Cash Used in Operating Activities	(1,465,224)
CASH FLOWS FROM NONCAPITAL	
FINANCING ACTIVITIES	
Federal and State Grants	824,442
Tax Distribution	200,817
Contributions and Donations	103,159
Rental Income	30,000
Net Cash Provided by Noncapital Financing Activities	1,158,418
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest on Investments	2 492
	2,482
Net Cash Provided by Investing Activities	2,482
Net Decrease in Cash and Cash Equivalents	(304,324)
Cash and Cash Equivalents - Beginning of Year	1,212,933
Cash and Cash Equivalents - End of Year	\$ 908,609
RECONCILIATION OF OPERATING LOSS TO	
NET CASH USED IN OPERATING ACTIVITIES	d (1 500 505)
Operating Loss	\$ (1,683,635)
Adjustments:	
Depreciation	9,196
(Increase) in Assets and Deferred Outflows:	•
Pension Receivable	(15,427)
Other Receivable	(3,509)
Prepaid Items	(16,851)
Deferred Outflow of Resources - Pensions	(683,274)
Increase (Decrease) in Liabilities and Deferred Inflows:	(,)
Accounts Payable	79,257
Accrued Wages and Benefits	(35,742)
Net Pension Liability	1,183,364
Deferred Inflow of Resources - Pensions	(298,603)
Net Cash Used in Operating Activities	\$ (1,465,224)

See accompanying notes to the basic financial statements

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

#### NOTE 1 – DESCRIPTION OF THE SCHOOL

Breakthrough Charter Schools: Citizens Academy (the "School") is a nonprofit corporation established pursuant to Ohio Revised Code Chapters 3314 and 1702. The School is an approved tax exempt organization under Section 501(c)(3) of the Internal Revenue Code exclusively for educational purposes. Management is not aware of any course of action or series of events that have occurred that might adversely affect the School's tax-exempt status. The School's mission is to provide students of kindergarten to grade five the knowledge, skills and habits to be effective and empowered stewards of their community. The School, which is part of the State's education program, is independent of any school district and is nonsectarian in its programs, admission policies, employment practices and all other operations. The School may sue and be sued, acquire facilities as needed and contract for any services necessary for the operation of the School.

The School began operations at the beginning of the 1999-2000 school year. The school was approved for operation under a contract with Lucas County Educational Service Center that terminated on June 30, 2010. The School was approved for operation under a contract with Cleveland Municipal School District (the "Sponsor") for a period of five years commencing July 1, 2010. This agreement was extended for a five-year period beginning July 1, 2015. The Sponsor is responsible for evaluating the performance of the School and has the authority to deny renewal of the contract at its expiration or terminate the contract prior to its expiration.

The School has contracted with Breakthrough Charter Schools for academic and business services beginning July 1, 2010 for an initial term of five years. This agreement was extended through June 30, 2019. This agreement automatically renews unless prior notice is given.

The School operates under the direction of the Board of Trustees. The Board of Trustees is responsible for carrying out the provisions of the contract, which include but are not limited to, State mandated provisions regarding student population, curriculum, academic goals, performance standards, admission standards and qualifications of teachers. The Board of Trustees controls the School's one instructional/support facility staffed by 24 non-certified personnel and 32 certificated full time teaching personnel who provide services to 427 students.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements (BFS) of the School have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School's significant accounting policies are described below.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

## **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### A. Basis of Presentation

The School's basic financial statements consist of a statement of net position, a statement of revenues, expenses and changes in net position, and a statement of cash flows.

Enterprise reporting focuses on the determination of the change in net position, financial position, and cash flows.

#### B. Measurement Focus

Enterprise accounting uses a flow of economic resources measurement focus. With this measurement focus, all assets, liabilities, and deferred outflows/inflows of resources are included on the statement of net position. The statement of revenues, expenses and changes in net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the School finances and meets the cash flow needs of its enterprise activities.

## C. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the basic financial statements. The School's basic financial statements are prepared using the accrual basis of accounting.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded upon the accrual basis when the exchange takes place.

Non-exchange transactions, in which the School receives value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School on a reimbursement basis. Grants and entitlements received before the eligibility requirements are met are recorded as deferred inflows.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

#### **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

## C. Basis of Accounting (Continued)

Deferred Outflows/Inflows of Resources - In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense) until then. For the School, deferred outflows of resources are reported on the statement of net position for pension. The deferred outflows of resources related to pension are explained in Note 11.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the School, deferred inflows of resources include pension. The deferred inflows of resources related to pension are explained in Note 11.

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

## **D. Budgetary Process**

Unlike other public schools located in the State of Ohio, community schools are not required to follow budgetary provisions set forth in Ohio Revised Code Section 5705, unless specifically provided in the contract between the School and its Sponsor. The contract between the School and its Sponsor does prescribe an annual budget requirement in addition to preparing a 5-year forecast, which is to be updated on an annual basis.

#### E. Cash and Cash Equivalents

All monies received by the School are accounted for by the School's fiscal agent, Breakthrough Charter Schools. All cash is received and deposited by the School. Separate accounts are maintained in the School's name. Monies for the School are maintained in these accounts.

For the purposes of the statement of cash flows and the presentation on the statement of net position, investments with original maturities of three months or less at the time they are purchased by the School are considered to be cash equivalents. Investments with an initial maturity of more than three months that are not purchased from the pool are reported as investments.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

### **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

## F. Capital Assets

All capital assets are capitalized at cost and updated for additions and reductions during the fiscal year. Donated capital assets are recorded at their acquisition value on the date donated. The School does not have any infrastructure. The School maintains a capitalization threshold at \$5,000. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. All reported capital assets are depreciated. Depreciation is computed using the straight-line method over the remaining useful life of the related capital assets. Materials, furniture, equipment and computers are depreciated over 5-7 years. Leasehold improvements are depreciated over 20 years.

#### G. Net Position

Net position represents the difference between assets and deferred outflows of resources compared to liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The School applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

### H. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity. For the School, these revenues are payments from the State Foundation Program, extracurricular activities, and other operating revenues, including reimbursement of salaries and benefits for employees. Operating expenses are necessary costs incurred to provide goods or services that are the primary activities of the School. All revenues and expenses not meeting this definition are reported as non-operating.

### I. Prepaid Items

Payments made to vendors for services that will benefit fiscal years beyond June 30, 2017 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expense is reported in the fiscal year ended in which services are consumed.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

## **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

## J. Intergovernmental Revenue

The School currently participates in the State Foundation Basic Aid, Teacher Incentive Fund (TIF), Title I, IDEA-B, Title II-A, Nutrition, and various State Restricted Grants. The State Foundation Basic Aid (which includes casino and facilities revenue) is recognized as operating revenue. All of the other grant revenues received from these programs are recognized as non-operating revenues in the accounting period in which all eligibility requirements have been met.

Eligibility includes timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School on a reimbursement basis. Amounts recognized under the above named programs for the 2017 fiscal school year totaled \$4,292,814.

## **K. Security Deposits**

The School entered into a lease for the use of the building for the administration and instruction of the School. Based on the lease agreement, a security deposit was required to be paid at the signing of the agreement. See Note 15 for further information.

#### L. Estimates

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### M. Compensated Absences

Each full time employee is given up to ten paid days per year personal time off (PTO). Employees receive 1 day of personal leave credit for each month of service to be used for personal matters, including vacation, illness or illness in a family. PTO leave not used will not be carried over to the next year. Employees who are terminated or resign are not paid for unused PTO.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

## **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### N. Contributions and Donations

Non-cash contributions and donations are recorded at their fair market value on the date donated. Contributions and donations recognized for the 2017 fiscal school year totaled \$137,808.

#### O. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

#### **NOTE 3 – CHANGE IN ACCOUNTING PRINCIPLES**

During the fiscal year, the School implemented the following Governmental Accounting Standards Board (GASB) Statements:

GASB Statement No. 77, *Tax Abatement Disclosures*. This Statement requires disclosure of tax abatement information about (1) a reporting government's own tax abatement agreements and (2) those that are entered into by other governments and that reduce the reporting government's tax revenues. The implementation of GASB Statement No. 77 did not have an effect on the financial statements of the School.

GASB Statement No. 78, *Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans*. The objective of this Statement is to address a practice issue regarding the scope and applicability of Statement No. 68, Accounting and Financial Reporting for Pensions.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

## **NOTE 3 – CHANGE IN ACCOUNTING PRINCIPLES (Continued)**

This issue is associated with pensions provided through certain multiple-employer defined benefit pension plans and to state or local governmental employers whose employees are provided with such pensions. The implementation of GASB Statement No. 78 did not have an effect on the financial statements of the School.

GASB Statement No. 80, Blending Requirements for Certain Component Units-an amendment of GASB Statement No. 14. The objective of this Statement is to improve financial reporting by clarifying the financial statement presentation requirements for certain component units. This Statement amends the blending requirements established in paragraph 53 of Statement No. 14, The Financial Reporting Entity, as amended. The implementation of GASB Statement No. 80 did not have an effect on the financial statements of the School.

GASB Statement No. 82, Pension Issues-an amendment of GASB Statements No. 67, No. 68, and No. 73. The objective of this Statement is to address certain issues that have been raised with respect to Statements No. 67, Financial Reporting for Pension Plans, No. 68, Accounting and Financial Reporting for Pensions, and No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68. Specifically, this Statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. These changes were incorporated in the School's financial statements, however, there was no effect on beginning net position.

#### NOTE 4 – SPONSORSHIP AND MANAGEMENT AGREEMENTS

The School entered into an agreement with the Cleveland Municipal School District for a period of five years commencing July 1, 2010. Agreement was extended for a five-year period. Sponsorship fees are calculated as 1.5% of the fiscal year 2017 foundation payments received by the School, from the State of Ohio. The total amount due from the School for fiscal year 2017 was \$50,057 of which \$8,640 was outstanding and recorded as a liability as of June 30, 2017. Sponsorship fees are recorded as professional and technical services within purchased services expense on the Statement of Revenues, Expenses, and Change in Net Position.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

### **NOTE 4 – SPONSORSHIP AND MANAGEMENT AGREEMENTS (Continued)**

The School entered into an agreement with Breakthrough Charter Schools to provide academic and business services beginning July 1, 2010 for an initial term of five years and subsequently extended through June 30, 2019. Management fees are calculated as 10% of the fiscal year 2017 Foundation payments received by the School from the State of Ohio. The total amount due from the School for the fiscal year ending June 30, 2017 was \$343,347, of which \$56,092 was outstanding and recorded as liability as of June 30, 2017. Management fees are recorded as professional and technical services within the purchased services expense on the Statement of Revenues, Expenses, and Change in Net Position.

#### **NOTE 5 – DEPOSITS**

## **Deposits with Financial Institutions**

At June 30, 2017, the carrying amount of all School's deposits was \$908,609. Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, as of June 30, 2017, \$668,912 of the School's bank balance of \$942,776 was covered by FDIC and \$273,864 was exposed to custodial risk as discussed below, as it was not covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the School's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the School. The School has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the School to a successful claim by the FDIC.

#### **NOTE 6 – RECEIVABLES**

Receivables at June 30, 2017, consisted of intergovernmental receivables arising from grants and entitlements, pension receivable, pledges receivable and other receivables. Intergovernmental receivables are considered collectible in full due to the current year guarantee of federal funds and the stable condition of state programs.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

## **NOTE 6 – RECEIVABLES (Continued)**

A summary of the principal items of receivables follows:

	Re	eceivables
Intergovernmental:		_
Title I	\$	108,196
IDEA B		16,650
TIF		63,738
Total Intergovernmental		188,584
Pension Receivable		30,584
Pledges Receivable		128,313
Other Receivable		89,062
Total Receivables	\$	436,543

### **NOTE 7 – TAX DISTRIBUTION**

The Breakthrough network of schools participate in a partnership with the Cleveland Municipal School District (CMSD) for a property tax levy of 1 mill based on the assessed real property value within the School District. The levy is for four years and was passed in November 2012 and started collection in January 2013. On November 8, 2016 this levy was renewed for an additional four years.

#### **NOTE 8 – CAPITAL ASSETS**

A summary of the School's capital assets at June 30, 2017, follows:

	Balance						Balance	
	6/30/2016		Additions		Deletions		6/30/2017	
Capital Assets:		_						_
Depreciable Capital Assets:								
Leasehold Improvements	\$	95,423	\$	-	\$	-	\$	95,423
Materials, Furniture, Equipment,								
and Computers		497,003		-		-		497,003
Total Depreciable Capital Assets		592,426		-		-		592,426
Less Accumulated Depreciation:								
Leasehold Improvements		(23,856)	(	(7,952)		-		(31,808)
Materials, Furniture, Equipment,								
and Computers		(495,759)	(	(1,244)		-		(497,003)
Total Accumulated Depreciation		(519,615)		(9,196)		-		(528,811)
<b>Total Capital Assets, Net</b>	\$	72,811	\$ (	(9,196)	\$	-	\$	63,615

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

#### **NOTE 9 – RISK MANAGEMENT**

## A. Insurance Coverage

The School is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

For the fiscal year ended 2017, the School contracted with the O'Neill Group with the following insurance coverage:

Commercial General Liability per Occurrence	\$1,000,000
Commercial General Liability Aggregate	3,000,000
Umbrella Coverage per Occurrence	15,000,000
Umbrella Coverage per Aggregate	15,000,000
Commercial Property (\$5,000 Deductible)	191,500
Crime Coverage (\$1,000 Deductible) Each Employee	1,000,000
Computer Coverage (\$1,000 Deductible)	100,000
Employee Benefits Liability (\$1,000 Deductible) Each Employee	1,000,000
Employee Benefits Liability (\$1,000 Deductible) Aggregate	1,000,000
Employers Stop Gap Liability	1,000,000
School Board Legal Liability per Aggregate (\$2,500 Deductible)	1,000,000
School Board Legal Liability per Occurrence (\$2,500 Deductible)	3,000,000
Sexual Misconduct Liability per Occurrence/Aggregate	1,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years, nor has there been any significant reduction in insurance coverage from the prior year. The School owns no property, but leases a facility located at 10118 Hampden Avenue, Cleveland, Ohio (See Note 15).

### **B.** Workers' Compensation

The School makes premium payments to the Ohio Workers' Compensation System for employee injury coverage. The premium is calculated by multiplying the monthly total gross payroll by a factor that is calculated by the State.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

## **NOTE 9 – RISK MANAGEMENT (Continued)**

## C. Employees Medical, Dental, Vision, Life and Disability Benefits

Effective January 1, 2011, Breakthrough Charter Schools contracted through an independent carrier to provide insurance to all employees who work 30 or more hours per week. Employees have a choice of two medical plans. The School subsidizes more percentage-wise for an employee plan as compared to a family plan. The School subsidizes between 52 – 75% of the Point of Service (PPO) \$250/\$500 deductible plan and subsidizes between 65 – 86% for the Health Savings Account (HSA) \$2,600/\$5,200 deductible plan. The school subsidizes 50% for dental insurance. Vision insurance and voluntary life is paid by the employee. Long-term disability insurance, short-term disability, and basic life insurance benefits are paid by the School. Total insurance benefits paid by the School for the fiscal year were \$197,929.

#### **NOTE 10 – CONTINGENCIES**

#### A. Grants

The School received financial assistance from State agencies in the form of grants. The expense of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School at June 30, 2017.

#### **B.** Litigation

The School is not involved in any litigation that, in the opinion of management, would have material effect on the financial statements.

## C. State Foundation Funding

School foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. However, there is an important nexus between attendance and enrollment for Foundation funding purposes. Community schools must provide documentation that clearly demonstrates students have participated in learning opportunities. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

#### **NOTE 10 – CONTINGENCIES (Continued)**

## **C. State Foundation Funding (Continued)**

Under Ohio Rev. Code Section 3314.08, ODE may also perform a FTE Review subsequent to the fiscal year end that may result in an additional adjustment to the enrollment information as well as claw backs of Foundation funding due to a lack of evidence to support student participation and other matters of noncompliance. ODE did not perform such a review on the School for fiscal year 2017.

As of the date of this report, additional ODE adjustments for fiscal year 2017 are not finalized. As a result, the impact of future FTE adjustments on the fiscal year 2017 financial statements is not determinable, at this time. Management believes this may result in either an additional receivable to, or a liability of, the School.

In addition, the School's contracts with their Sponsor and Management Company require payment based on revenues received from the State. As discussed above, additional FTE adjustments for fiscal year 2017 are not finalized. Until such adjustments are finalized by ODE, the impact on the fiscal year 2017 financial statements, related to additional reconciliation necessary with these contracts, is not determinable. Management believes this may result in either an additional receivable to, or liability of, the School.

#### NOTE 11 – DEFINED BENEFIT PENSION PLANS

#### A. Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the School's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

## **NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)**

## A. Net Pension Liability (Continued)

Ohio Revised Code limits the School's obligation for this liability to annually required payments. The School cannot control benefit terms or the manner in which pensions are financed; however, the School does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *accrued wages and benefits*.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School's proportion of the net pension liability was based on the School's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	SERS	STRS	Total
Proportion of the Net Pension Liability			
Prior Measurement Date	0.0148007%	0.01751137%	
Proportion of the Net Pension Liability			
Current Measurement Date	0.0153749%	0.01715482%	
Change in Proportionate Share	0.0005742%	-0.00035655%	
Proportionate Share of the Net Pension			
Liability	\$1,125,302	\$5,742,235	\$6,867,537
Pension Expense	\$122,268	\$415,861	\$538,129

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

## **NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)**

## A. Net Pension Liability (Continued)

At June 30, 2017, the School reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

SERS		STRS		Total
\$ 15,179	\$	232,013	\$	247,192
75,120		0		75,120
92,823		476,761		569,584
24,366		44,791		69,157
 77,428		259,214		336,642
\$ 284,916	\$	1,012,779	\$	1,297,695
\$ 7,387	\$	80,908	\$	88,295
	75,120 92,823 24,366 77,428 \$ 284,916	\$ 15,179 \$ 75,120 \$ 92,823 24,366 77,428 \$ 284,916 \$	\$ 15,179 \$ 232,013 75,120 0 92,823 476,761 24,366 44,791 77,428 259,214 \$ 284,916 \$ 1,012,779	\$ 15,179 \$ 232,013 \$ 75,120 0 0 92,823 476,761 24,366 44,791 77,428 259,214 \$ 284,916 \$ 1,012,779 \$

\$336,642 reported as deferred outflows of resources related to pension resulting from School contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2018.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

SERS	STRS	Total
\$51.312	\$106.923	\$158,235
51,249	106,922	158,171
70,857	289,873	360,730
26,683	168,939	195,622
\$200,101	\$672,657	\$872,758
	\$51,312 51,249 70,857 26,683	\$51,312 \$106,923 51,249 106,922 70,857 289,873 26,683 168,939

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

#### **NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)**

## A. Net Pension Liability (Continued)

#### **Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2016, are presented below:

Wage Inflation
Future Salary Increases, including inflation
COLA or Ad Hoc COLA
Investment Rate of Return

Actuarial Cost Method

3 percent
7.50 percent net of investments expense, including inflation
Entry Age Normal

3.00 percent

3.50 percent to 18.20 percent

The RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120% of male rates and 110% of female rates is used to evaluate allowances to be paid. The RP-2000 Disabled Mortality Table with 90% for male rates and 100% for female rates set back five years is used for the period after disability retirement.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

## **NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)**

## A. Net Pension Liability (Continued)

The most recent experience study was completed June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

	Target	Long-Term Expected	
Asset Class	Allocation	Real Rate of Return	
Cash	1.00 %	0.50 %	
US Equity	22.50	4.75	
International Equity	22.50	7.00	
Fixed Income	19.00	1.50	
Private Equity	10.00	8.00	
Real Assets	15.00	5.00	
Multi-Asset Stratagies	10.00	3.00	
Total	100.00 %		

Discount Rate The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

## **NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)**

## A. Net Pension Liability (Continued)

Sensitivity of the School's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	Current			
	1% Decrease Discount Rate 1% In			
	(6.50%)	(7.50%)	(8.50%)	
School District's proportionate share			_	
of the net pension liability	\$1,489,828	\$1,125,302	\$820,176	

## Actuarial Assumptions - STRS

The total pension liability in the June 30, 2016, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75 percent
Projected salary increases	2.75 percent at age 70 to 12.25 percent at age 20
Investment Rate of Return	7.75 percent, net of investment expenses, including inflation
Cost-of-Living Adjustments	2 percent simple applied as follows: for members retiring before
(COLA)	August 1, 2013, 2 percent per year; for members retiring August 1, 2013,
	or later, 2 percent COLA paid on fifth anniversary of retirement date.

Mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89 and not set back from age 90 and above.

Actuarial assumptions used in the June 30, 2016, valuation are based on the results of an actuarial experience study, effective July 1, 2012.

The 10 year expected real rate of return on pension plan investments was determined by STRS' investment consultant by developing best estimates of expected future real rates of return for each major asset class.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

## **NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)**

### A. Net Pension Liability (Continued)

The target allocation and best estimates of geometric real rates of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return *
Domestic Equity	31.00 %	8.00 %
International Equity	26.00	7.85
Alternatives	14.00	8.00
Fixed Income	18.00	3.75
Real Estate	10.00	6.75
Liquidity Reserves	1.00	3.00
T 1	100.00	7.61.0/
Total	100.00 %	7.61 %

<sup>\* 10-</sup>Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.50% and does not include investment expenses. The total fund long-term expected return reflects diversification among the asset classes and therefore is not a weighted average return of the individual asset classes.

Discount Rate The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2016. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2016. Therefore, the long-term expected rate of return on pension plan investments of 7.75 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2016.

Sensitivity of the School's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.75 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.75 percent) or one-percentage-point higher (8.75 percent) than the current rate:

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

## **NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)**

## A. Net Pension Liability (Continued)

	Current					
	1% Decrease	Discount Rate	1% Increase			
	(6.75%)	(7.75%)	(8.75%)			
School District's proportionate share						
of the net pension liability	\$7,630,964	\$5,742,235	\$4,148,981			

Changes Between Measurement Date and Report Date In March 2017, the STRS Board adopted certain assumption changes which will impact their annual actuarial valuation prepared as of June 30, 2017. The most significant change is a reduction in the discount rate from 7.75 percent to 7.45 percent. In April 2017, the STRS Board voted to suspend cost of living adjustments granted on or after July 1, 2017. Although the exact amount of these changes is not known, the overall decrease to School's NPL is expected to be significant.

### **B. School Employees Retirement System (SERS)**

Plan Description – School non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to	Eligible to
	Retire on or before	Retire on or after
	August 1, 2017 *	August 1, 2017
Full Benefits	Any age with 30 years of service credit Age 65 with 5 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

## **NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)**

### **B. School Employees Retirement System (SERS) (Continued)**

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

One year after an effective benefit date, a benefit recipient is entitled to a 3 percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2017, the allocation to pension, death benefits, and Medicare B was 14.00 percent. No allocation was made to the Health Care Fund.

The School's contractually required contribution to SERS was \$77,428 for fiscal year 2017. Of this amount \$5,716 is reported as an accrued wages and benefits.

### C. State Teachers Retirement System (STRS)

Plan Description – School licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

## **NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)**

## C. State Teachers Retirement System (STRS) (Continued)

Effective August 1, 2015, the calculation will be 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. With certain exceptions, the basic benefit is increased each year by two percent of the original base benefit. For members retiring August 1, 2013, or later, the first two percent is paid on the fifth anniversary of the retirement benefit. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 25 years of service, or 30 years of service regardless of age. Age and service requirements for retirement will increase effective August 1, 2015, and will continue to increase periodically until they reach age 60 with 35 years of service or age 65 with five years of service on August 1, 2026.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 11.5 of the 13.0 percent member rates goes to the DC Plan and 1.5 percent goes to the DB plan.

Member contributions to the DC plan are allocated among investment choices by the member, and contributions to the DB plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options in the GASB 68 schedules of employer allocation and pension amounts by employer.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

### **NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)**

### C. State Teachers Retirement System (STRS) (Continued)

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2017, plan members were required to contribute 14 percent of their annual covered salary. The School District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2017 contribution rates were equal to the statutory maximum rates.

The School's contractually required contribution to STRS was \$259,214 for fiscal year 2017. Of this amount \$25,637 is reported as an accrued wages and benefits.

### **NOTE 12 – POSTEMPLOYMENT BENEFITS**

### A. School Employees Retirement System (SERS)

*Plan Description* – In addition to a cost-sharing, multiple-employer defined benefit pension plan the School Employees Retirement System (SERS) administers two post-employment benefit plans.

**Health Care Plan -** Sections 3309.375 and 3309.69 of the Ohio Revised Code permit SERS to offer health care benefits to eligible retirees and beneficiaries. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. SERS offers several types of health plans from various vendors, including HMOs, PPOs, Medicare Advantage, and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively.

The Ohio Revised Code provides the statutory authority to fund SERS' post-employment benefits through employer contributions. Active members do not make contributions to the post-employment benefit plan.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

## **NOTE 12 – POSTEMPLOYMENT BENEFITS (Continued)**

### A. School Employees Retirement System (SERS) (Continued)

The Health Care Fund was established under, and is administered in accordance with, Internal Revenue Code 105(e). Each year after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer 14 percent contribution to the Health Care Fund in accordance with the funding policy. For the year ended June 30, 2017, the health care allocation is 0.00 percent. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. By statute no employer shall pay a health care surcharge greater than 2.0 percent of that employer's SERScovered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2017, the minimum compensation level was established at \$23,500. The surcharge, added to the unallocated portion of the 14% employer contribution rate is the total amount assigned to the Health Care Fund. The School's contributions for health care for the fiscal years ended June 30, 2017, 2016, and 2015 were \$5,721, \$5,492, and \$3,654, respectively. For fiscal year 2017, the full amount is being reported as accounts payable. The full amount has been contributed for fiscal years 2016 and 2015.

The SERS Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

The financial reports of SERS' Health Care plan are included in its Comprehensive Annual Financial Report. That report can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

### **B. State Teachers Retirement System (STRS)**

Plan Description – STRS Ohio administers a pension plan that is comprised of a Defined Benefit Plan, a self-directed Defined Contribution Plan, and a Combined Plan that is a hybrid of the Defined Benefit Plan and the Defined Contribution Plan.

Ohio law authorizes STRS Ohio to offer a cost-sharing, multiple-employer health care plan. STRS Ohio provides access to health care coverage to eligible retirees who participated in the Defined Benefit or Combined Plans. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs, and partial reimbursement of monthly Medicare Part B premiums.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

### **NOTE 12 – POSTEMPLOYMENT BENEFITS (Continued)**

### **B.** State Teachers Retirement System (STRS) (Continued)

Pursuant to Chapter 3307 of the Ohio Revised Code, the Retirement Board has discretionary authority over how much, if any, of the associated health care costs will be absorbed by STRS Ohio. All health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium.

STRS Ohio issues a stand-alone financial report. Interested parties can view the most recent Comprehensive Annual Financial Report by visiting <a href="www.strsoh.org">www.strsoh.org</a> or by requesting a copy by calling toll-free 1-888-227-7877.

Funding Policy - Under Ohio law, funding for post-employment health care may be deducted from employer contributions. Of the 14.00 percent employer contribution rate, no allocation was made to post-employment health care for the years ended June 30, 2017, June 30, 2016 and June 30, 2015. The 14.00 percent employer contribution rate is the maximum rate established under Ohio law.

### **NOTE 13 – LONG TERM LIABILITIES**

The changes in the School's long-term obligations during fiscal year 2017 were as follows:

	Ba	alance as of					Balance as of
	6/30/2016		6/30/2016 Additions		Deletions		6/30/2017
Net Pension Liability:		_			·		
STRS	\$	4,839,631	\$	902,604	\$	-	\$ 5,742,235
SERS		844,542		280,760		_	1,125,302
Total Long-Term Liabilities	\$	5,684,173	\$	1,183,364	\$	-	\$ 6,867,537

The net pension liability is discussed further in Note 11.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

### **NOTE 14 – PURCHASED SERVICES**

For the fiscal year ended June 30, 2017, purchased service expenses were payments for services rendered by various vendors, and are as follows:

Professional and Technical Services	\$ 648,411
Property Services	864,615
Travel Mileage/Meeting	15,861
Communications	12,254
Utilities	60,467
Contracted Craft or Trade Service	188,979
Pupil Transportation	3,184
Total	\$ 1,793,771

#### **NOTE 15 – OPERATING LEASES**

As of July 2012, the School entered into an agreement with Friends of Breakthrough Schools to occupy and use its current building at 10118 Hampden Ave, Cleveland, Ohio 44108.

In April 2013, the School amended its original school building lease with the Friends of Breakthrough Schools. The original lease did not reflect the current market value of real estate within the region. The School's Board and finance committee along with the Breakthrough Charter Schools' Board and finance committee researched comparable market values to determine the agreed rents. The amended lease increased the base rent from \$0.24/sq ft to \$11.00/sq ft. This increase in base rent was driven by the current market rates and the Board's desire to maintain their current building location.

In December 2013, the School entered into an amended lease agreement with Friends of Breakthrough Real Estate, LLC extending through June 30, 2034 or the termination of the Breakthrough Charter Schools agreement.

Rent expenses and related expenses under the leases were \$550,000 for the fiscal year ended June 30, 2017.

Future rental payments due in each year of the lease are \$550,000 per year payable in monthly installments through the remainder of the lease term.

CUYAHOGA COUNTY, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

### **NOTE 16 – FISCAL AGENT**

The Academic and Business Services Agreement states Breakthrough Charter Schools (BCS) shall be responsible and accountable for the following financial functions:

- Provision of a licensed fiscal officer (treasurer);
- Payment of school expenditures with school funds;
- Maintenance of adequate cash balances to cover payroll and payments to vendors; and
- Payroll.

### NOTE 17 – FRIENDS OF BREAKTHROUGH DONATIONS

The School is a separate corporation from Friends of Breakthrough Schools, an Ohio not-for profit corporation. Friends of Breakthrough Schools is an agency that was organized to provide funding for operations for Breakthrough Charter Schools. Funding provided to the School from Friends of Breakthrough amounted to \$128,313 for operating expenses as of June 30, 2017. The full amount is being recorded as a pledge receivable as of June 30, 2017, and will be paid during the subsequent year.

CUYAHOGA COUNTY, OHIO

Required Supplementary Information Schedule of School's Proportionate Share of the Net Pension Liability School Employees Retirement System of Ohio Last Four Fiscal Years (1)

	2017	2016	2015	2014
School's Proportion of the Net Pension Liability	0.0153749%	0.0148007%	0.0150460%	0.0150460%
School's Proportionate Share of the Net Pension Liability	\$1,125,302	\$ 844,542	\$ 761,469	\$ 894,737
School's Covered-Employee Payroll	\$ 477,486	\$ 445,577	\$ 437,208	\$ 432,124
School's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	235.67%	189.54%	174.17%	207.06%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	62.98%	69.16%	71.70%	65.52%

<sup>(1)</sup> Information prior to 2014 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

Amounts presented as of the School's measurement date which is the prior fiscal period end.

CUYAHOGA COUNTY, OHIO

Required Supplementary Information Schedule of School's Proportionate Share of the Net Pension Liability State Teachers Retirement System of Ohio Last Four Fiscal Years (1)

	2017	2016	2015	2014
School's Proportion of the Net Pension Liability	0.0171548%	0.01751137%	0.01725025%	0.01725025%
School's Proportionate Share of the Net Pension Liability	\$ 5,742,235	\$ 4,839,631	\$ 4,195,858	\$ 4,998,078
School's Covered-Employee Payroll	\$ 1,811,629	\$ 1,861,321	\$ 1,762,492	\$ 1,800,554
School's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	316.97%	260.01%	238.06%	277.59%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	66.80%	72.10%	74.70%	69.30%

<sup>(1)</sup> Information prior to 2014 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

Amounts presented as of the School's measurement date which is the prior fiscal period end.

CUYAHOGA COUNTY, OHIO

Required Supplementary Information Schedule of School's Contributions School Employees Retirement System of Ohio Last Ten Fiscal Years

	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
Contractually Required Contribution	\$ 77,428	\$ 66,848	\$ 58,727	\$ 60,597	\$ 59,806	\$ 75,977	\$ 116,335	\$118,389	\$ 107,355	\$ 102,694
Contributions in Relation to the Contractually Required Contribution	(77,428)	(66,848)	(58,727)	(60,597)	(59,806)	(75,977)	(116,335)	(118,389)	(107,355)	(102,694)
Contribution Deficiency (Excess)										
School Covered-Employee Payroll	\$ 553,057	\$ 477,486	\$ 445,577	\$437,208	\$432,124	\$ 564,885	\$ 925,497	\$ 874,365	\$ 1,091,006	\$ 1,045,764
Contributions as a Percentage of Covered-Employee Payroll	14.00%	14.00%	13.18%	13.86%	13.84%	13.45%	12.57%	13.54%	9.84%	9.82%

CUYAHOGA COUNTY, OHIO

Required Supplementary Information Schedule of School's Contributions State Teachers Retirement System of Ohio Last Ten Fiscal Years

	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
Contractually Required Contribution	\$ 259,214	\$ 253,628	\$ 260,585	\$ 229,124	\$ 234,072	\$ 200,279	\$ 218,445	\$ 215,352	\$ 195,246	\$ 134,401
Contributions in Relation to the Contractually Required Contribution	(259,214)	(253,628)	(260,585)	(229,124)	(234,072)	(200,279)	(218,445)	(215,352)	(195,246)	(134,401)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
School Covered-Employee Payroll	\$ 1,851,529	\$ 1,811,629	\$ 1,861,321	\$ 1,762,492	\$ 1,800,554	\$ 1,540,608	\$ 1,680,346	\$ 1,656,554	\$ 1,501,892	\$ 1,033,854
Contributions as a Percentage of Covered-Employee Payroll	14.00%	14.00%	14.00%	13.00%	13.00%	13.00%	13.00%	13.00%	13.00%	13.00%

CUYAHOGA COUNTY, OHIO

Notes to Required Supplementary Information

## SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2016. For fiscal year 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) Rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females, (f) mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates and (g) mortality among disable member was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement (h) change in discount rate from 7.75% to 7.5%.

### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2017. See the notes to the basic financial statements for the methods and assumptions in this calculation.



December 23, 2017

To the Board of Trustees Breakthrough Charter Schools: Citizens Academy 10118 Hampden Ave. Cleveland, Ohio 44108

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Breakthrough Charter Schools: Citizens Academy, Cuyahoga County, Ohio (the School) as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the School's basic financial statements, and have issued our report thereon dated December 23, 2017.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the School's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School's internal control. Accordingly, we do not express an opinion on the effectiveness of the School's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Breakthrough Charter Schools: Citizens Academy
Independent Auditor's Report on Internal Control over Financial Reporting and on
Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with *Government Auditing Standards*Page 2

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Medina, Ohio

Kea & Associates, Inc.



December 23, 2017

To the Board of Trustees Breakthrough Charter Schools: Citizens Academy 10118 Hampden Ave. Cleveland, Ohio 44108

# Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance Required by Uniform Guidance

### Report on Compliance for Each Major Federal Program

We have audited Breakthrough Charter Schools: Citizens Academy, Cuyahoga County, Ohio (the School) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the School's major federal programs for the year ended June 30, 2017. The School's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the School's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the School's compliance.

Breakthrough Charter Schools: Citizens Academy
Independent Auditor's Report on Compliance for Each Major Federal Program and
Report on Internal Control over Compliance Required by Uniform Guidance
Page 2

### Basis for Qualified Opinion on Title I

As described in the accompanying schedule of findings and questioned costs, the School did not comply with requirements regarding CFDA 84.010 Title I as described in finding number 2017-001 for Level of Effort - Maintenance of Effort. Compliance with such requirements is necessary, in our opinion, for the School to comply with the requirements applicable to that program.

#### Qualified Opinion on Title I

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion paragraph, the School complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on Title I for the year ended June 30, 2017.

#### Other Matters

The School's response to the noncompliance finding identified in our audit is described in the accompanying corrective action plan. The School's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

### **Report on Internal Control over Compliance**

Management of the School is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Breakthrough Charter Schools: Citizens Academy Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance Required by Uniform Guidance Page 3

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, we identified a deficiency in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as item 2017-001, that we consider to be a material weakness.

The School's response to the internal control over compliance finding identified in our audit is described in the accompanying corrective action plan. The School's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Medina, Ohio

Lea & Chrociater, Inc.



CUYAHOGA COUNTY, OHIO

Schedule of Expenditures of Federal Awards For the Fiscal Year Ended June 30, 2017

Federal Grantor	Federal			
Pass Through Grantor	CFDA	Program	Federal	Passed Through
Program Title	Number	Year	Expenditures	to Subrecipients
U.S. Department of Agriculture				
Passed Through the Ohio Department of Education				
Children Nutrition Cluster:				
School Breakfast Program	10.553	2017	\$ 53,731	\$0
National School Lunch Program	10.555	2017	152,693	0
Total Nutrition Cluster			206,424	0
Total U.S. Department of Agriculture			206,424	0
U.S. Department of Education				
Passed Through the Ohio Department of Education				
Title I	84.010	2017	334,825	0
Special Education Cluster:				
Special Education Grants to States	84.027	2017	87,092	0
Total Special Education Cluster			87,092	0
Improving Teacher Quality State Grants	84.367	2017	10,492	0
Passed through Breakthrough Charter Schools:				
Teacher Incentive Fund	84.374	2017	198,112	0
Total U.S. Department of Education			630,521	0
<b>Total Federal Assistance</b>			\$ 836,945	\$0

The accompanying notes to this schedule are an integral part of this schedule.

CUYAHOGA COUNTY, OHIO

Notes to the Schedule of Expenditures of Federal Awards 2 CFR 200.510(b)(6) For the Year Ended June 30, 2017

#### **NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Breakthrough Charter Schools: Citizens Academy, Cuyahoga County, Ohio (the School) under programs of the federal government for the year ended June 30, 2017. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School, it is not intended to and does not present the financial position, changes in net position, or cash flows of the School's basic financial statements.

### NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following either the cost principles contained in OMB Circular A-87 Cost Principles for State, Local, and Indian Tribal Governments (codified in 2 CFR 225), or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards,* wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement. The School has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

### NOTE C - CHILD NUTRITION CLUSTER

The School commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School assumes it expends federal monies first.

CUYAHOGA COUNTY, OHIO

Schedule of Findings and Questioned Costs 2 CFR § 200.515 June 30, 2017

### 1. SUMMARY OF AUDITOR'S RESULTS

(d) (1) (i)	Type of Financial Statement Opinion	Unmodified
(d) (1) (ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d) (1) (ii)	Were there any other significant deficiency conditions reported at the financial statement level (GAGAS)?	No
(d) (1) (iii)	Were there any reported material non- compliance at the financial statement level (GAGAS)?	No
(d) (1) (iv)	Were there any material internal control weakness conditions reported for major federal programs?	Yes
(d) (1) (iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d) (1) (v)	Type of Major Programs' Compliance Opinion	Qualified
(d) (1) (vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	Yes
(d) (1) (vii)	Major Programs (list):  Title I	CFDA # 84.010
(d) (1) (viii)	Dollar Threshold: Type A/B Programs	Type A: > \$750,000 Type B: All others
(d) (1) (ix)	Low Risk Auditee under 2 CFR §200.520?	No

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None noted.

CUYAHOGA COUNTY, OHIO

Schedule of Findings and Questioned Costs (Continued)

2 CFR § 200.515

June 30, 2017

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

Finding Number: 2017-001 - Material Weakness/Material Non-Compliance - Level of Effort - Maintenance of

**Effort** 

Federal Programs: Title I CFDA Numbers: 84.010

Federal Award Number/Year: 2017

Federal Agency: U.S. Department of Education

Pass-Through Entity: Ohio Department of Education (ODE)

Criteria: 34 CFR part 299.5 (a) General. An Local Education Agency (LEA) receiving funds under an applicable program listed in paragraph (b) of this section may receive its full allocation of funds only if the State Education Agency (SEA) finds that either the combined fiscal effort per student or the aggregate expenditures of State and local funds with respect to the provision of free public education in the LEA for the preceding fiscal year was not less than 90 percent of the combined fiscal effort per student or the aggregate expenditures for the second preceding fiscal year. In Ohio, the SEA prepares the calculation from information provided by the LEA through EMIS. The Office of Federal Programs (OFP) uses the final EMIS Student Reporting Period S (student FTE data) and EMIS Period H (fiscal) data reported by LEAs for the MOE determination.

**Condition:** During our testing we noted the School was not able to reconcile the Period H reports submitted through EMIS to the accounting ledgers.

Cause: The School did not implement policies and procedures to ensure complete and accurate period H reporting.

**Effect**: The information submitted through the EMIS system for the Period H reports did not reconcile to the School's accounting ledgers.

**Recommendation**: We recommend the School establish procedures to ensure complete and accurate Period H reporting.

Management's Response: See corrective action plan.



## BREAKTHROUGH CHARTER SCHOOLS: CITIZENS ACADEMY CUYAHOGA COUNTY, OHIO

Corrective Action Plan 2 CFR § 200.511(c) June 30, 2017

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2017-001	An external firm was hired to perform the QuickBooks to Period H conversion in fiscal years 2015 and 2016. Starting with fiscal year 2017, data is transferred by the School's Treasurer into State Software in a manner that ensures adequate time to review and make necessary corrections prior to the EMIS Period H submission.	Completed at the end of Fiscal Year 2017	Doug Mangen - Treasurer





CUYAHOGA COUNTY, OHIO

Summary Schedule of Prior Audit Findings 2 CFR 200.511(b) June 30, 2017

Finding Number	Finding Summary	Status	Additional Information
2016-001	Level of Effort – Maintenance of Effort	Not Corrected	The maintenance of effort for the 2017 audit was calculated based upon information submitted to the Ohio Department of Education in 2015. The school made the necessary corrections during fiscal year 2017 to ensure the Maintenance of Effort is appropriately reported in future audits beginning in fiscal year 2019.





#### **CITIZENS ACADEMY**

**CUYAHOGA COUNTY** 

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED FEBRUARY 27, 2018**