

VILLAGE OF CEDARVILLE GREENE COUNTY

Regular Audit

For the Years Ended December 31, 2016 and 2015



CERTIFIED PUBLIC ACCOUNTANT AND MANAGEMENT CONSULTANTS





Dave Yost • Auditor of State

Village Council Village of Cedarville PO Box 51 Cedarville, Ohio 45314

We have reviewed the *Independent Auditor's Report* of the Village of Cedarville, Greene County, prepared by J.L. Uhrig and Associates, Inc., for the audit period January 1, 2015 through December 31, 2016. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Cedarville is responsible for compliance with these laws and regulations.

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Dave Yost Auditor of State

August 24, 2017

88 East Broad Street, Fifth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-4514 or 800-282-0370 Fax: 614-466-4490 www.ohioauditor.gov This Page Left Intentionally Blank

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CERTIFIED PUBLIC ACCOUNTANT AND MANAGEMENT CONSULTANTS

Independent Auditor's Report

Village of Cedarville Greene County P.O. Box 51 Cedarville, OH 45314

To the Village Council:

Report on the Financial Statements

We have audited the accompanying financial statements and related notes of the Village of Cedarville, Greene County, Ohio (the Village) as of and for the years ended December 31, 2016 and 2015.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 permit; this responsibility includes designing, implementing, and maintaining internal control relevant to the preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statements misstatement, whether due to fraud or error. In assessing those risks, we consider internal controls relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Village's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

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Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Village prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D), which is an accounting basis other than accounting principles generally accepted in the United States of America, to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Village does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Village as of December 31, 2016 and 2015, or changes in financial position or cash flows thereof for the year then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of the Village of Cedarville, Greene County as of December 31, 2016 and 2015, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 permits, described in Note 2.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated June 20, 2017 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

J. L. Uhrig and Associates. Inc.

J. L. UHRIG AND ASSOCIATES, INC. Chillicothe, Ohio

June 20, 2017

VILLAGE OF CEDARVILLE, GREENE COUNTY Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances All Governmental Fund Types For the Year Ended December 31, 2016

| $\begin{array}{c c c c c c c c c c c c c c c c c c c $ | | Governmental Fund Types | | |
|--|---|-------------------------|-----------|-----------|
| Cash Receipts: $361,312$ 50 $$61,312$ Property and Other Local Taxes $$561,312$ $$50$ $$51,312$ Municipal Income Tax $700,575$ 0 $700,575$ Intergovernmental $$57,106$ $$9,667$ $116,773$ Charges for Service $2,908$ 0 $2,908$ Fines, Licenses, and Permits $12,518$ 0 $12,518$ Earnings on Investments 45 11 56 Miscellaneous $31,102$ 248 $31,350$ Total Cash Receipts $865,566$ $59,926$ $925,492$ Cash Disbursements: $Current:$ $General Government 306,277 0 306,277 Security of Persons and Property 366,873 0 368,73 0 8,780 Community Environment 8,780 0 8,780 6.011 0 6.011 Total Cash Disbursements 718,302 71.391 789,693 799 799 Other Financing Sources In 16,226 $ | | General | - | Totals |
| Property and Other Local Taxes \$61,312 \$0 \$61,312 Municipal Income Tax 700,575 0 700,575 Intergovernmental 57,106 59,667 116,773 Charges for Service 2,908 0 2,908 Earnings on Investments 12,518 0 12,518 Earnings on Investments 45 11 56 Miscellancous 31,102 248 31,350 Total Cash Receipts 865,566 59,926 925,492 Cash Disbursements: General Government 306,277 0 306,277 General Government 306,277 0 306,277 306,277 Security of Persons and Property 366,873 0 8,780 Public Health Services 1,891 0 1,891 Leisure Time Activities 10,604 0 10,604 Capital Outlay 6,011 0 6,011 Total Cash Disbursements 718,302 71,391 789,693 Cash Receipts Over (Under) Cash Disbursements 147, | Cash Receipts: | General | Revenue | Totais |
| Municipal Income Tax 700.575 0 700.575 Intergovernmental 57,106 59,667 116,773 Charges for Service 2,908 0 2,908 Fines, Licenses, and Permits 12,518 0 12,518 Earnings on Investments 45 11 56 Miscellaneous 31,102 248 31,350 Total Cash Receipts 865,566 59,926 925,492 Cash Disbursements: General Government 306,277 0 306,277 General Government 306,277 0 306,277 Security of Persons and Property 366,873 0 8,780 Design Time Activities 10,604 0 10,604 0 10,604 Community Environment 8,780 0 8,780 0 8,780 Transportation 17,866 71,391 89,257 Capital Outlay 6,011 0 6,011 Total Cash Disbursements 718,302 71,391 789,693 125,799 24,440 16,226 0< | | \$61,312 | \$0 | \$61,312 |
| $\begin{array}{ c c c c c c c c c c c c c c c c c c c$ | | | | |
| Fines, Licenses, and Permits 12,518 0 12,518 Earnings on Investments 45 11 56 Miscellaneous 31,102 248 31,350 Total Cash Receipts 865,566 59,926 925,492 Cash Disbursements: 70 306,277 0 306,277 Carent: 0 306,277 0 306,277 Security of Persons and Property 366,873 0 366,873 Public Health Services 1,891 0 1,891 Leisure Time Activities 10,604 0 10,604 Community Environment 8,780 0 8,780 0 Transportation 17,866 71,391 89,257 Capital Outlay 6,011 0 6,011 Total Cash Disbursements 718,302 71,391 789,693 Cash Receipts Over (Under) Cash Disbursements 147,264 (11,465) 135,799 Other Financing Sources: 135,0120 8,800 358,920 Transfers In 350,120 8,800 0 0 Tansfers Sources Over (Under) Cash Disb | | 57,106 | 59,667 | 116,773 |
| Earnings on Investments 45 11 56 Miscellaneous $31,102$ 248 $31,350$ Total Cash Receipts $865,566$ $59,926$ $925,492$ Cash Disbursements: $Current:$ $General Government$ $306,277$ 0 $306,277$ Cerrent: General Government $306,277$ 0 $306,277$ Scurity of Persons and Property $366,873$ 0 $3,891$ Leisure Time Activities $1,891$ 0 $1,891$ Leisure Time Activities $10,604$ 0 $10,604$ Community Environment $8,780$ 0 $8,780$ Transportation $17,866$ $71,391$ $789,693$ Cash Receipts Over (Under) Cash Disbursements $147,264$ $(11,465)$ $135,799$ Other Financing Sources: $48,800$ $358,920$ $(358,920)$ $(358,920)$ Transfers In $350,120$ $8,800$ $358,920$ $(358,920)$ $(358,920)$ Total Other Financing Sources $(8,800)$ $8,800$ 0 | Charges for Service | 2,908 | 0 | 2,908 |
| Miscellaneous $31,102$ 248 $31,350$ Total Cash Receipts $865,566$ $59,926$ $925,492$ Cash Disbursements: Current: General Government $306,277$ 0 $306,277$ Security of Persons and Property $366,873$ 0 $366,873$ 0 $366,873$ Public Health Services $1,891$ 0 $1,891$ 0 $1,891$ Leisure Time Activities $10,604$ 0 0.66473 0 $8,780$ Transportation $17,866$ $71,391$ $89,257$ Capital Outlay $6,011$ 0 $6,011$ Total Cash Disbursements $718,302$ $71,391$ $789,693$ $789,693$ Cash Receipts Over (Under) Cash Disbursements $147,264$ $(11,465)$ $135,799$ Other Financing Sources: $48,800$ 0 $(16,226)$ 0 $(16,226)$ Transfers In $150,120$ $8,800$ 0 $(2,665)$ $135,920$ Total Other Financing Sources $(8,800)$ $8,800$ | Fines, Licenses, and Permits | 12,518 | 0 | 12,518 |
| Total Cash Receipts $865,566$ $59,926$ $925,492$ Cash Disbursements: Current: General Government $306,277$ 0 $306,277$ Security of Persons and Property $366,873$ 0 $366,873$ Public Health Services $1,891$ 0 $1,891$ Leisure Time Activities $10,604$ 0 $10,604$ Community Environment $8,780$ 0 $8,780$ Total Cash Disbursements $718,302$ $71,391$ $789,693$ Cash Receipts Over (Under) Cash Disbursements $147,264$ $(11,465)$ $135,799$ Other Financing Sources: Advance In $16,226$ 0 $(16,226)$ 0 $(16,226)$ Advance In $16,226$ 0 $(16,226)$ 0 $(16,226)$ Transfers In $350,120$ $8,800$ $338,920$ 0 $(358,920)$ Total Other Financing Sources $(8,800)$ $8,800$ 0 $(358,920)$ Total Other Financing Sources $(8,800)$ $8,800$ 0 $(358,920)$ Total | • | 45 | 11 | |
| Cash Disbursements: Current: General Government $306,277$ 0 $306,277$ Security of Persons and Property $366,873$ 0 $366,873$ Public Health Services $1,891$ 0 $1,891$ Leisure Time Activities $10,604$ 0 $10,604$ Community Environment $8,780$ 0 $8,780$ Transportation $17,866$ $71,391$ $89,257$ Capital Outlay $6,011$ 0 $6,011$ Total Cash Disbursements $718,302$ $71,391$ $789,693$ Cash Receipts Over (Under) Cash Disbursements $147,264$ $(11,465)$ $135,799$ Other Financing Sources: 4 4 $(16,226)$ 0 $(16,226)$ Advance In $16,226$ 0 $(16,226)$ 0 $(16,226)$ Transfers In $350,120$ $8,800$ 0 $(258,920)$ Total Other Financing Sources $(8,800)$ $8,800$ 0 Excess of Cash Receipts and Other Financing Sources | Miscellaneous | 31,102 | 248 | 31,350 |
| Current: 306,277 0 306,277 General Government 306,277 0 306,277 Security of Persons and Property 366,873 0 366,873 Public Health Services 1,891 0 1,891 Leisure Time Activities 10,604 0 10,604 Community Environment 8,780 0 8,780 Transportation 17,866 71,391 89,257 Capital Outlay 6,011 0 6,011 Total Cash Disbursements 718,302 71,391 789,693 Cash Receipts Over (Under) Cash Disbursements 147,264 (11,465) 135,799 Other Financing Sources: 4 4 (11,465) 135,799 Advance In 16,226 0 (16,226) 16,226 Advance Out (16,226) 0 (16,226) 16,226 Transfers In 350,120 8,800 358,920 358,920 Transfers Sout (358,920) 0 (358,920) 0 (358,920) 0 | Total Cash Receipts | 865,566 | 59,926 | 925,492 |
| General Government $306,277$ 0 $306,277$ Security of Persons and Property $366,873$ 0 $366,873$ Public Health Services $1,891$ 0 $1,891$ Leisure Time Activities $10,604$ 0 $10,604$ Community Environment $8,780$ 0 $8,780$ Transportation $17,866$ $71,391$ $89,257$ Capital Outlay $6,011$ 0 $6,011$ Total Cash Disbursements $718,302$ $71,391$ $789,693$ Cash Receipts Over (Under) Cash Disbursements $147,264$ $(11,465)$ $135,799$ Other Financing Sources: $Advance In$ $16,226$ 0 $(16,226)$ Advance Out $(16,226)$ 0 $(16,226)$ $(16,226)$ Transfers In $350,120$ $8,800$ $358,920$ Transfers Out $(358,920)$ 0 $(358,920)$ Total Other Financing Sources $(8,800)$ $8,800$ 0 Excess of Cash Receipts and Other Financing Sources $(8,800)$ 0 </td <td></td> <td></td> <td></td> <td></td> | | | | |
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| Public Health Services1,89101,891Leisure Time Activities10,604010,604Community Environment8,78008,780Transportation17,86671,39189,257Capital Outlay6,01106,011Total Cash Disbursements718,30271,391789,693Cash Receipts Over (Under) Cash Disbursements147,264(11,465)135,799Other Financing Sources:111Advance In16,226016,226Advance Out(16,226)0(16,226)Transfers In350,1208,800358,920Total Other Financing Sources(8,800)8,8000Excess of Cash Receipts and Other Financing Sources Over(Under) Cash Disbursements138,464(2,665)135,799Fund Cash Balances, January 1151,573109,773261,346Restricted0107,108107,108Committed104,2630104,263Assigned159,3710159,371Unassigned26,403026,403 | | | | |
| Leisure Time Activities $10,604$ 0 $10,604$ Community Environment $8,780$ 0 $8,780$ Transportation $17,866$ $71,391$ $89,257$ Capital Outlay $6,011$ 0 $6,011$ Total Cash Disbursements $718,302$ $71,391$ $789,693$ Cash Receipts Over (Under) Cash Disbursements $147,264$ $(11,465)$ $135,799$ Other Financing Sources: $447,264$ $(11,465)$ $135,799$ Advance In $16,226$ 0 $16,226$ Advance Out $(16,226)$ 0 $(16,226)$ Transfers In $350,120$ $8,800$ $358,920$ Total Other Financing Sources $(8,800)$ $8,800$ 0 Excess of Cash Receipts and Other Financing Sources $(8,800)$ $8,800$ 0 Excess of Cash Receipts and Other Financing Sources Over(Under) Cash Disbursements $138,464$ $(2,665)$ $135,799$ Fund Cash Balances, January 1 $151,573$ $109,773$ $261,346$ Restricted 0 $107,108$ $107,108$ Committed $104,263$ | | | | |
| Community Environment $8,780$ 0 $8,780$ Transportation $17,866$ $71,391$ $89,257$ Capital Outlay $6,011$ 0 $6,011$ Total Cash Disbursements $718,302$ $71,391$ $789,693$ Cash Receipts Over (Under) Cash Disbursements $147,264$ $(11,465)$ $135,799$ Other Financing Sources: Advance In $16,226$ 0 $(16,226)$ Advance Out $(16,226)$ 0 $(16,226)$ 0 $(16,226)$ Transfers In $350,120$ $8,800$ $358,920$ $(358,920)$ 0 $(358,920)$ Total Other Financing Sources $(8,800)$ $8,800$ 0 0 Excess of Cash Receipts and Other Financing Sources Over(Under) Cash Disbursements $138,464$ $(2,665)$ $135,799$ Fund Cash Balances, January 1 $151,573$ $109,773$ $261,346$ Restricted 0 $107,108$ $107,108$ Committed $104,263$ 0 $104,263$ Assigned $159,371$ 0 | | | | |
| Transportation17,86671,39189,257Capital Outlay $6,011$ 0 $6,011$ Total Cash Disbursements $718,302$ $71,391$ $789,693$ Cash Receipts Over (Under) Cash Disbursements $147,264$ $(11,465)$ $135,799$ Other Financing Sources: $447,264$ $(11,465)$ $135,799$ Advance In $16,226$ 0 $16,226$ Advance Out $(16,226)$ 0 $(16,226)$ Transfers In $350,120$ $8,800$ $358,920$ Transfers Out $(358,920)$ 0 $(358,920)$ Total Other Financing Sources $(8,800)$ $8,800$ 0Excess of Cash Receipts and Other Financing Sources Over(Under) Cash Disbursements $138,464$ $(2,665)$ $135,799$ Fund Cash Balances, January 1 $151,573$ $109,773$ $261,346$ Restricted0 $107,108$ $107,108$ Committed $104,263$ 0 $104,263$ Assigned $159,371$ 0 $159,371$ Unassigned $26,403$ 0 $26,403$ | | | | |
| Capital Outlay $6,011$ 0 $6,011$ Total Cash Disbursements $718,302$ $71,391$ $789,693$ Cash Receipts Over (Under) Cash Disbursements $147,264$ $(11,465)$ $135,799$ Other Financing Sources: $147,264$ $(11,465)$ $135,799$ Advance In $16,226$ 0 $16,226$ Advance Out $(16,226)$ 0 $(16,226)$ Transfers In $350,120$ $8,800$ $358,920$ Transfers Out $(358,920)$ 0 $(358,920)$ Total Other Financing Sources $(8,800)$ $8,800$ 0 Excess of Cash Receipts and Other Financing Sources $(8,800)$ $8,800$ 0 Fund Cash Balances, January 1 $151,573$ $109,773$ $261,346$ Restricted 0 $107,108$ $107,108$ Committed $104,263$ 0 $104,263$ Assigned $159,371$ 0 $159,371$ Unassigned $26,403$ 0 $26,403$ | | | | |
| Total Cash Disbursements $718,302$ $71,391$ $789,693$ Cash Receipts Over (Under) Cash Disbursements $147,264$ $(11,465)$ $135,799$ Other Financing Sources: $147,264$ $(11,465)$ $135,799$ Advance In $16,226$ 0 $16,226$ Advance Out $(16,226)$ 0 $(16,226)$ Transfers In $350,120$ $8,800$ $358,920$ Transfers Out $(358,920)$ 0 $(358,920)$ Total Other Financing Sources $(8,800)$ $8,800$ 0 Excess of Cash Receipts and Other Financing Sources Over(Under) Cash Disbursements $138,464$ $(2,665)$ $135,799$ Fund Cash Balances, January 1 $151,573$ $109,773$ $261,346$ Restricted 0 $107,108$ $107,108$ Committed $104,263$ 0 $104,263$ Assigned $159,371$ 0 $159,371$ Unassigned $26,403$ 0 $26,403$ | | | | |
| Cash Receipts Over (Under) Cash Disbursements 147,264 (11,465) 135,799 Other Financing Sources: Advance In 16,226 0 16,226 Advance Out (16,226) 0 (16,226) 0 (16,226) Transfers In 350,120 8,800 358,920 0 (358,920) Transfers Out (358,920) 0 (358,920) 0 (358,920) Total Other Financing Sources (8,800) 8,800 0 0 Excess of Cash Receipts and Other Financing Sources Over(Under) Cash Disbursements 138,464 (2,665) 135,799 Fund Cash Balances, January 1 151,573 109,773 261,346 Restricted 0 107,108 107,108 Committed 104,263 0 104,263 Assigned 159,371 0 159,371 Unassigned 26,403 0 26,403 | | - 7 - | | - , - |
| Other Financing Sources: Advance In 16,226 0 16,226 Advance Out (16,226) 0 (16,226) Transfers In 350,120 8,800 358,920 Transfers Out (358,920) 0 (358,920) Total Other Financing Sources (8,800) 8,800 0 Excess of Cash Receipts and Other Financing Sources Over(Under) Cash Disbursements 138,464 (2,665) 135,799 Fund Cash Balances, January 1 151,573 109,773 261,346 Restricted 0 107,108 107,108 Committed 104,263 0 104,263 Assigned 159,371 0 159,371 Unassigned 26,403 0 26,403 | Total Cash Disbursements | 718,302 | 71,391 | 789,693 |
| Advance In 16,226 0 16,226 Advance Out (16,226) 0 (16,226) Transfers In 350,120 8,800 358,920 Transfers Out (358,920) 0 (358,920) Total Other Financing Sources (8,800) 8,800 0 Excess of Cash Receipts and Other Financing Sources Over(Under) Cash Disbursements 138,464 (2,665) 135,799 Fund Cash Balances, January 1 151,573 109,773 261,346 Restricted 0 107,108 104,263 Committed 104,263 0 104,263 Assigned 159,371 0 159,371 Unassigned 26,403 0 26,403 | Cash Receipts Over (Under) Cash Disbursements | 147,264 | (11,465) | 135,799 |
| Advance Out (16,226) 0 (16,226) Transfers In 350,120 8,800 358,920 Transfers Out (358,920) 0 (358,920) Total Other Financing Sources (8,800) 8,800 0 Excess of Cash Receipts and Other Financing Sources Over(Under) Cash Disbursements 138,464 (2,665) 135,799 Fund Cash Balances, January 1 151,573 109,773 261,346 Restricted 0 107,108 107,108 Committed 104,263 0 104,263 Assigned 159,371 0 159,371 Unassigned 26,403 0 26,403 | Other Financing Sources: | | | |
| Transfers In 350,120 8,800 358,920 Transfers Out (358,920) 0 (358,920) Total Other Financing Sources (8,800) 8,800 0 Excess of Cash Receipts and Other Financing Sources Over(Under) Cash Disbursements 138,464 (2,665) 135,799 Fund Cash Balances, January 1 151,573 109,773 261,346 Restricted 0 107,108 107,108 Committed 104,263 0 104,263 Assigned 159,371 0 159,371 Unassigned 26,403 0 26,403 | | | 0 | |
| Transfers Out (358,920) 0 (358,920) Total Other Financing Sources (8,800) 8,800 0 Excess of Cash Receipts and Other Financing Sources Over(Under) Cash Disbursements 138,464 (2,665) 135,799 Fund Cash Balances, January 1 151,573 109,773 261,346 Restricted 0 107,108 107,108 Committed 104,263 0 104,263 Assigned 159,371 0 159,371 Unassigned 26,403 0 26,403 | | | | , |
| Total Other Financing Sources (8,800) 8,800 0 Excess of Cash Receipts and Other Financing Sources Over(Under) Cash Disbursements 138,464 (2,665) 135,799 Fund Cash Balances, January 1 151,573 109,773 261,346 Restricted 0 107,108 107,108 Committed 104,263 0 104,263 Assigned 159,371 0 159,371 Unassigned 26,403 0 26,403 | | | | |
| Excess of Cash Receipts and Other Financing Sources Over(Under) Cash Disbursements 138,464 (2,665) 135,799 Fund Cash Balances, January 1 151,573 109,773 261,346 Restricted 0 107,108 107,108 Committed 104,263 0 104,263 Assigned 159,371 0 159,371 Unassigned 26,403 0 26,403 | Transfers Out | (358,920) | 0 | (358,920) |
| Sources Over(Under) Cash Disbursements 138,464 (2,665) 135,799 Fund Cash Balances, January 1 151,573 109,773 261,346 Restricted 0 107,108 107,108 Committed 104,263 0 104,263 Assigned 159,371 0 159,371 Unassigned 26,403 0 26,403 | Total Other Financing Sources | (8,800) | 8,800 | 0 |
| Fund Cash Balances, January 1151,573109,773261,346Restricted0107,108107,108Committed104,2630104,263Assigned159,3710159,371Unassigned26,403026,403 | Excess of Cash Receipts and Other Financing | | | |
| Restricted0107,108107,108Committed104,2630104,263Assigned159,3710159,371Unassigned26,403026,403 | Sources Over(Under) Cash Disbursements | 138,464 | (2,665) | 135,799 |
| Committed104,2630104,263Assigned159,3710159,371Unassigned26,403026,403 | Fund Cash Balances, January 1 | 151,573 | 109,773 | 261,346 |
| Assigned159,3710159,371Unassigned26,403026,403 | | | 107,108 | 107,108 |
| Unassigned 26,403 0 26,403 | | | 0 | |
| | 0 | | 0 | |
| Fund Cash Balances, December 31 \$290,037 \$107,108 \$397,145 | • | | | |
| | Fund Cash Balances, December 31 | \$290,037 | \$107,108 | \$397,145 |

3

VILLAGE OF CEDARVILLE, GREENE COUNTY Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances All Proprietary Fund Types For the Year Ended December 31, 2016

| | Enterprise |
|------------------------------------|------------|
| Operating Cash Receipts: | |
| Charges for Services | \$131,277 |
| Miscellaneous | 1 |
| Total Operating Cash Receipts | 131,278 |
| Operating Cash Disbursements: | |
| Personal Services | 23,959 |
| Employee Fringe Benefits | 3,165 |
| Contractual Services | 98,233 |
| Supplies and Materials | 6,115 |
| Total Operating Cash Disbursements | 131,472 |
| Operating Income | (194) |
| Fund Cash Balances, January 1 | 45,334 |
| Fund Cash Balances, December 31 | \$45,140 |

See accompanying notes to the financial statements.

VILLAGE OFCEDARVILLE, GREENE COUNTY Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances All Governmental Fund Types For the Year Ended December 31, 2015

| | Governmental Fund Types | | |
|---|-------------------------|--------------------|--------------------|
| | General | Special Revenue | Totals |
| Cash Receipts: | ¢54 104 | ¢A | ¢54 104 |
| Property and Other Local Taxes | \$54,124 | \$0 | \$54,124 |
| Municipal Income Tax Intergovernmental | 571,653 59,205 | 0 63,280 | 571,653 122,485 |
| Charges for Service | 12,601 | 05,280 | 122,485 |
| Fines, Licenses, and Permits | 12,607 | 0 | 12,607 |
| Earnings on Investments | 33 | 8 | 41 |
| Miscellaneous | 44,470 | 1,158 | 45,628 |
| Total Cash Receipts | 754,693 | 64,446 | 819,139 |
| Cash Disbursements: | | | |
| Current: | | 0 | |
| General Government | 313,284 | 0 | 313,284 |
| Security of Persons and Property | 406,603 | 0 | 406,603 |
| Public Health Services | 2,086 | 0 | 2,086 |
| Leisure Time Activities | 21,061 | 0 | 21,061 |
| Community Environment | 7,286 | 0 | 7,286 |
| Transportation | 0 | 63,265 | 63,265 |
| Capital Outlay | 55,668 | 0 | 55,668 |
| Total Cash Disbursements | 805,988 | 63,265 | 869,253 |
| Cash Receipts Over (Under) Cash Disbursements | (51,295) | 1,181 | (50,114) |
| Other Financing Sources: | | | |
| Advance In | 8,400 | 0 | 8,400 |
| Transfers In | 345,500 | 6,150 | 351,650 |
| Advance Out | (8,400) | 0 | (8,400) |
| Transfers Out | (351,650) | 0 | (351,650) |
| Total Other Financing Sources | (6,150) | 6,150 | 0 |
| Excess of Cash Receipts and Other Financing | | | |
| Sources Over(Under) Cash Disbursements | (57,445) | 7,331 | (50,114) |
| Fund Cash Balances, January 1 | 209,018 | 102,442 | 311,460 |
| Restricted | 0 | 109,773 | 109,773 |
| Committed | 104,763 | 0 | 104,763 |
| Assigned | 17,537 | 0 | 17,537 |
| Unassigned | 29,273 | 0 | 29,273 |
| Fund Cash Balances, December 31 | \$151,573 | \$109,773 | \$261,346 |

See accompanying notes to the financial statements.

VILLAGE OF CEDARVILLE, GREENE COUNTY Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances All Proprietary Fund Types For the Year Ended December 31, 2015

| | Enterprise |
|------------------------------------|------------|
| Operating Cash Receipts: | |
| Charges for Services | \$132,861 |
| Total Operating Cash Receipts | 132,861 |
| Operating Cash Disbursements: | |
| Personal Services | 23,563 |
| Employee Fringe Benefits | 3,159 |
| Contractual Services | 103,837 |
| Supplies and Materials | 4,434 |
| Total Operating Cash Disbursements | 134,993 |
| Operating Income (Loss) | (2,132) |
| Fund Cash Balances, January 1 | 47,466 |
| Fund Cash Balances, December 31 | \$45,334 |

See accompanying notes to the financial statements.

<u>Note 1 – Reporting Entity</u>

The Village of Cedarville, Greene County, Ohio (the Village), is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly elected six-member Council and a publicly elected Mayor.

The Village provides general government services, maintenance of Village roads, park maintenance and police protection. The Village contracts with Rumpke to provide refuse service.

The Village participates in Public Entities Pool of Ohio (PEP), a public entity risk-sharing pool. Note 8 to the financial statements provide additional information for this entity.

The Village's management believes these financial statements present all activities for which the Village of Cedarville is financially accountable.

Note 2 – Summary of Significant Accounting Policies

A. Basis of Accounting

The Village's financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. This method differs from generally accepted accounting principles because receipts are recognized when received in cash rather than when earned, and disbursements are recognized when a payment is made rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved). The statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

B. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

<u>General Fund</u>: The General Fund is the general operating fund. It is used to account for all financial resources, except those required by law or contracted to be restricted.

<u>Special Revenue Funds</u>: These funds are used to account for proceeds from specific sources (other than trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

Street Construction, Maintenance and Repair (SCMR) Fund – This fund receives gasoline tax and motor vehicle license tax for constructing, maintaining and repairing Village streets.

State Highway Fund – This fund receives gasoline tax and motor vehicle license tax for constructing, maintaining and repairing state highways within the Village.

Note 2 – Summary of Significant Accounting Policies (continued)

<u>Enterprise Funds</u>: These funds are used to account for any activities for which a fee is charged to external users for goods or services. The Village has the following significant Enterprise Fund:

Refuse Fund - This fund receives charges for services from residents to cover refuse collection costs.

C. Budgetary Process

The Ohio Revised Code requires that each Village fund be budgeted annually.

<u>Appropriations</u>: Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations may not exceed estimated resources. Unencumbered appropriations lapse at year end.

<u>Estimated Resources</u>: Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also certify estimated resources.

<u>Encumbrances</u>: The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2016 and 2015 budgetary activity appears in Note 4.

D. Fund Balances

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

<u>Nonspendable</u>: The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

<u>Restricted</u>: Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

<u>Committed:</u> Council can *commit* amounts via formal action (resolution). The Village must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

<u>Assigned:</u> Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted or committed*. Governmental funds other than the general fund report all fund balances as assigned unless they are restricted or committed. In the General Fund, assigned amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute.

Note 2 – Summary of Significant Accounting Policies (continued)

<u>Unassigned:</u> Unassigned fund balance is the residual classification for the General Fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

E. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

F. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Village's basis of accounting.

Note 3 – Cash and Investments

The Village maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The Village had no investments at year end. The carrying amount of cash at year end was as follows:

| | December 31, 2016 | December 31, 2015 |
|------------------------------|----------------------|----------------------|
| Demand Deposits | \$357,246 | \$221,650 |
| Money Market Account Deposit | 85,039 | 85,030 |
| Total | \$442,285 | \$306,680 |

Deposits: Deposits are insured by the Federal Depository Insurance Corporation and collateralized by the financial institution's public entity deposit pool.

Note 4 – Budgetary Basis of Accounting

The Village's budgetary activity for the years ending December 31, 2016 and December 31, 2015 was as follows:

| 2016 Budgeted vs. Actual Receipts | | | | |
|-----------------------------------|-------------|-------------|-----------|--|
| Receipts | | | | |
| Fund Type | Budgeted | Actual | Variance | |
| General | \$1,239,942 | \$1,231,912 | (\$8,030) | |
| Special Revenue | 68,748 | 68,726 | (22) | |
| Enterprise | 132,800 | 131,278 | (1,522) | |
| Total | \$1,441,490 | \$1,431,916 | (\$9,574) | |

2016 Budgeted vs. Actual Budgetary Disbursements

| | Disbur | sements | |
|-----------------|--|-------------|-----------|
| Fund Type | AppropriationBudgetaryAuthorityDisbursements | | Variance |
| General | \$1,349,903 | \$1,156,587 | \$193,316 |
| Special Revenue | 173,990 | 79,647 | 94,343 |
| Enterprise | 164,413 | 145,164 | 19,249 |
| Total | \$1,688,306 | \$1,381,398 | \$306,908 |

2015 Budgeted vs. Actual Receipts

| | Recei | pts | |
|-----------------|-------------|-------------|------------|
| Fund Type | Budgeted | Actual | Variance |
| General | \$1,129,531 | \$1,108,593 | (\$20,938) |
| Special Revenue | 69,838 | 70,596 | 758 |
| Enterprise | 115,434 | 132,861 | 17,427 |
| Total | \$1,314,803 | \$1,312,050 | (\$2,753) |

2015 Budgeted vs. Actual Budgetary Disbursements

| | Disbur | | |
|-----------------|----------------------------|----------------------------|-----------|
| Fund Type | Appropriation Authority | Budgetary Disbursements | Variance |
| General | \$1,338,549 | \$1,197,050 | \$141,499 |
| Special Revenue | 172,280 | 67,797 | 104,483 |
| Enterprise | 162,900 | 148,714 | 14,186 |
| Total | \$1,673,729 | \$1,413,561 | \$260,168 |

Note 5- Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes area also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

Note 6- Local Income Tax

The Village levies a municipal income tax of one percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside of the Village.

Employers within the Village withhold income tax on employee compensation and remit the tax to the Village either monthly or quarterly and file a declaration annually. Corporations and other individual taxpayers pay estimated taxes quarterly and file a declaration annually.

Note 7 – Retirement Systems

The Village's certified full-time Police Officers belong to the Police and Fire Pension Fund (OP&F). Other employees belong to the Ohio Public Employees Retirement System (OPERS). OP&F and OPERS are cost-sharing, multiple-employer plans. The Ohio Revised Code prescribes these plans' benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2016 and 2015 OP&F participants contributed 11.5 and 10.75, respectively, of their wages and both years the Village contributed an amount equal to 19.5% of full-time police members' wages. For 2016 and 2015, the OPERS member contributed 10% of gross salary and the Village contributed an amount equaling 14% of the participant's gross salary. The Village has paid all contributions required through December 31, 2016.

<u>Note 8 – Risk Management</u>

The Village is exposed to various risks of property and casualty losses, and injuries to employees.

The Village insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

Then Village belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. York Risk Pooling Services, Inc. (formerly known as American Risk Pooling Consultants, Inc.), functions as the administrator of PEP and provides underwriting, claims, loss control, risk management, and reinsurance services for PEP. PEP is a member of the American Public Entity Excess Pool (APEEP), which is also administered by ARPCO. Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Note 8 - Risk Management - (Continued)

Financial Position

PEP's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2016 and 2015 (the latest information available):

| Combined Coverage | 2016 | 2015 |
|-------------------|--------------|--------------|
| Assets | \$42,182,281 | \$38,307,677 |
| Liabilities | (13,396,700) | (12,759,127) |
| Retained Earnings | \$28,785,581 | \$25,548,550 |

The Casualty Coverage assets and retained earnings above include approximately \$11.5 million of unpaid claims to be billed to approximately 520 member governments in the future, as of December 31, 2016. PEP will collect these amounts in future annual contributions billings when PEP'S related liabilities are due for payment.

The Pool uses reinsurance and excess risk-sharing arrangements to reduce its exposure to loss. These agreements permit recovery of a portion of its claims from reinsurers and a risk-sharing pool; however, they do not discharge the Pool's primary liability for such payments. The Pool is a member of American Public Entity Excess Pool (APEEP), which is also administered by York Risk Pooling Services, Inc. (YORK). APEEP provides the Pool with an excess risk-sharing program. Under this arrangement, the Pool retains insured risks up to an amount specified in the contracts. (At December 31, 2016 the Pool retained \$350,000 for casualty claims and \$100,000 for property claims). The Board of Directors and YORK periodically review the financial strength of the Pool and other market conditions to determine the appropriate level of risk the Pool will retain.

Note 9 – Fund Cash Balances

As of December 31, 2016, fund balances are composed of the following:

| | Special | | |
|--------------------------------|-----------|-----------|-----------|
| | General | Revenue | Total |
| Restricted: | | | |
| Road Maintenance & Improvement | \$0 | \$107,108 | \$107,108 |
| Committed: | | | |
| Capital Improvements | 104,263 | 0 | 104,263 |
| Assigned: | | | |
| Future Appropriations | 159,371 | 0 | 159,371 |
| Unassigned | 26,403 | 0 | 26,403 |
| | \$290,037 | \$107,108 | \$397,145 |

Note 9 – Fund Cash Balances- (Continued)

As of December 31, 2015, fund balances are composed of the following:

| | Special | | |
|--------------------------------|-----------|-----------|-----------|
| | General | Revenue | Total |
| Restricted: | | | |
| Road Maintenance & Improvement | \$0 | \$109,773 | \$109,773 |
| Committed: | | | |
| Capital Improvements | 104,763 | 0 | 104,763 |
| Assigned: | | | |
| Future Appropriations | 17,537 | 0 | 17,537 |
| Unassigned | 29,273 | 0 | 29,273 |
| | \$151,573 | \$109,773 | \$261,346 |



Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required By *Government Auditing Standards*

Village Council Village of Cedarville, Greene County P.O. Box 51 Cedarville, OH 45314

To the Village Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the Village of Cedarville, Greene County, Ohio (the Village), as of and for the years ended December 31, 2016 and 2015, and the related notes to the financial statements and have issued our report thereon dated June 20, 2017, wherein we noted the Village followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 permit.

Internal Control over Financial Reporting

As part of our financial statement audit, we considered the Village's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Village's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control prevent or detect and timely correct a material misstatement of the Village's financial statements. A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material misstatement, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. However, as described in the accompanying Schedule of Findings, we identified a certain deficiency in internal control over financial reporting, that we consider a material weakness. We consider finding 2016-001 to be a material weakness.



Village Council Village of Cedarville, Greene County Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required By *Government Auditing Standards*

Compliance and Other Matters

As part of reasonably assuring whether the Village's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Entity's Response to Findings

The Village's response to the finding identified in our audit is described in the accompanying Schedule of Findings. We did not audit the Village's response and, accordingly, we express no opinion on it.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

J. L. Uhrig and Associates. Inc.

J. L. UHRIG AND ASSOCIATES, INC. Chillicothe, Ohio

June 20, 2017

VILLAGE OF CEDARVILLE, GREENE COUNTY Schedule of Findings For the Years Ended December 31, 2016 and 2015

A. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number 2016-001

Financial Record Keeping - Material Weakness

Ohio Rev. Code Section 733.28, provides, in part, that the Village Fiscal Officer shall keep the books of the Village and exhibit accurate statements of all monies received and expended.

The Village did not properly post the following transactions to the proper account codes, and therefore reported materially incorrect account classifications in the Village's annual financial report:

| Item | Amount | Fund Type | Proper Classification | Reported As |
|------------------------------|-----------|-----------|---------------------------|--------------------------|
| 2016 | | | | |
| 2010 | | | | |
| Expenses | \$322,503 | General | General Government | Basic Utility Services |
| Advances | 8,446 | General | Advance In | Transfer In |
| Transfers | 1,020 | General | Transfer In | Advance In |
| Fund Balance | 109,361 | General | Assigned | Unassigned |
| | | | | |
| | | | | |
| 2015 | | | | |
| | | | | |
| Amount Received from Another | 8,513 | General | Intergovernmental Revenue | Property Tax Revenue and |
| Government | | | | Other Revenue |
| Fund Balance | 15,524 | General | Assigned | Unassigned |

The Village corrected the accompanying financial statements.

Failure to properly post transactions resulted in transactions being inaccurately classified in the annual report and inaccurate fund balances. The Fiscal Officer agreed to reclassifications to correctly report the above items, and the reclassifications were posted to the accompanying financial statements. The Fiscal Officer should review the chart of accounts in the Ohio Village Handbook to assure that items are being posted to the proper funds and account codes.

Officials' Response

The Village has reviewed the finding and agrees to work at correcting.

VILLAGE OF CEDARVILLE, GREENE COUNTY Schedule of Prior Audit Findings For the Years Ended December 31, 2016 and 2015

| Finding Number | Description | Status | Comments | |
|-------------------|---|---------------|------------------------------|--|
| | Government Auditing Standards: | | | |
| 2014-001 | Certification of Expenditures – failure to properly certify the availability of funds. | Corrected | N/A | |
| 2014-002 | Financial Record Keeping - audit adjustments were made to correct the Financial Statements. | Not Corrected | Reissued as Finding 2016-001 | |

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Dave Yost • Auditor of State

VILLAGE OF CEDARVILLE

GREENE COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED SEPTEMBER 7, 2017

> 88 East Broad Street, Fourth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-4514 or 800-282-0370 Fax: 614-466-4490 www.ohioauditor.gov