



Dave Yost • Auditor of State

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Dave Yost · Auditor of State

INDEPENDENT AUDITOR'S REPORT

Willshire Township Van Wert County 13289 State Route 49 Ohio City, Ohio 45874

To the Board of Trustees:

Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts, and disbursements by fund type, and related notes of Willshire Township, Van Wert County, (the Township) as of and for the years ended December 31, 2015 and 2014.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2015 and 2014, or changes in financial position thereof for the years then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Willshire Township, Van Wert County as of December 31, 2015 and 2014, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 23, 2016, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

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Dave Yost Auditor of State Columbus, Ohio

September 23, 2016

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2015

Cash Receipts:		General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Licenses, Permits and Fees 205 300 505 Intergovernmental 30,928 117,820 148,748 Miscellaneous \$8,230 8,230 8,230 Total Cash Receipts 67,161 206,262 8,230 281,653 Cash Disbursements: 57,166 9,589 66,755 Public Safety 30,334 30,334 30,334 Public Works 167,217 167,217 167,217 Capital Outlay 1,086 1,086 1,086 Total Cash Disbursements 57,166 208,226 265,392 Excess of Receipts Over (Under) Disbursements 9,995 (1,964) 8,230 16,261 Other Financing Receipts: 0ther Financing Receipts (Disbursements) 17,228 17,228 17,228 Net Change in Fund Cash Balances	Cash Receipts:				
Intergovernmental 30,928 117,820 148,748 Miscellaneous 67,161 206,262 8,230 8,230 Total Cash Receipts 67,161 206,262 8,230 281,653 Cash Disbursements: Current: 66,755 8,230 281,653 Cash Disbursements: 57,166 9,589 66,755 Public Safety 30,334 30,334 30,334 Public Works 167,217 167,217 167,217 Capital Outlay 1,086 1,086 1,086 Total Cash Disbursements 57,166 208,226 265,392 Excess of Receipts Over (Under) Disbursements 9,995 (1,964) 8,230 16,261 Other Financing Receipts: 17,228 17,228 17,228 17,228 17,228 Total Other Financing Receipts (Disbursements) 17,228 17,228 17,228 17,228 Net Change in Fund Cash Balances 27,223 (1,964) 8,230 33,489 Fund Cash Balances, January 1 8,380 82,273 15,057	Property and Other Local Taxes	\$36,028	\$88,142		\$124,170
Miscellaneous \$8,230 8,230 230 Total Cash Receipts 67,161 206,262 8,230 281,653 Cash Disbursements: Current: General Government 57,166 9,589 66,755 Public Safety 30,334 30,334 30,334 30,334 Public Works 167,217 167,217 167,217 Capital Outlay 1,086 1,086 1,086 Total Cash Disbursements 57,166 208,226 265,392 Excess of Receipts Over (Under) Disbursements 9,995 (1,964) 8,230 16,261 Other Financing Receipts: 0ther Financing Receipts: 17,228 17,228 Total Other Financing Receipts (Disbursements) 17,228 17,228 17,228 Net Change in Fund Cash Balances 27,223 (1,964) 8,230 33,489 Fund Cash Balances, January 1 8,380 82,273 15,057 105,710 Fund Cash Balances, January 1 8,380 82,273 15,057 105,710 Genmitted 10,375 10,375	Licenses, Permits and Fees	205	300		505
Total Cash Receipts 67,161 206,262 8,230 281,653 Cash Disbursements: Current: General Government 57,166 9,589 66,755 Public Safety 30,334 30,334 30,334 30,334 Public Works 167,217 167,217 167,217 Capital Outlay 1,086 1,086 1,086 Total Cash Disbursements 9,995 (1,964) 8,230 16,261 Other Financing Receipts: 0 17,228 17,228 17,228 Other Financing Receipts (Disbursements) 27,223 (1,964) 8,230 33,489 Fund Cash Balances, January 1 8,380 82,273 15,057 105,710 Fund Cash Balances, December 31: 69,934 23,287 93,221 Restricted 69,934 23,287 93,221 Committed 10,375 10,375 10,375 Unassigned 35,603 35,603 35,603	Intergovernmental	30,928	117,820		148,748
Cash Disbursements: 57,166 9,589 66,755 Public Safety 30,334 30,334 30,334 Public Safety 167,217 167,217 167,217 Capital Outlay 1,086 1,086 1,086 Total Cash Disbursements 57,166 208,226 265,392 Excess of Receipts Over (Under) Disbursements 9,995 (1,964) 8,230 16,261 Other Financing Receipts: 17,228 17,228 17,228 Total Other Financing Receipts (Disbursements) 17,228 17,228 17,228 Net Change in Fund Cash Balances 27,223 (1,964) 8,230 33,489 Fund Cash Balances, January 1 8,380 82,273 15,057 105,710 Fund Cash Balances, December 31: Restricted 69,934 23,287 93,221 Committed 10,375 10,375 10,375 10,375	Miscellaneous			\$8,230	8,230
Current: 57,166 9,589 66,755 Public Safety 30,334 30,334 30,334 Public Works 167,217 167,217 Capital Outlay 1,086 1,086 Total Cash Disbursements 57,166 208,226 265,392 Excess of Receipts Over (Under) Disbursements 9,995 (1,964) 8,230 16,261 Other Financing Receipts: 17,228 17,228 17,228 Other Financing Receipts (Disbursements) 17,228 17,228 17,228 Net Change in Fund Cash Balances 27,223 (1,964) 8,230 33,489 Fund Cash Balances, January 1 8,380 82,273 15,057 105,710 Fund Cash Balances, January 1 8,380 82,273 15,057 105,710 Fund Cash Balances, December 31: 69,934 23,287 93,221 93,221 Committed 10,375 10,375 10,375 10,375 Unassigned 35,603 35,603 35,603 35,603	Total Cash Receipts	67,161	206,262	8,230	281,653
General Government 57,166 9,589 66,755 Public Safety 30,334 30,334 30,334 Public Works 167,217 167,217 167,217 Capital Outlay 1,086 1,086 1,086 Total Cash Disbursements 57,166 208,226 265,392 Excess of Receipts Over (Under) Disbursements 9,995 (1,964) 8,230 16,261 Other Financing Receipts: 0ther Financing Sources 17,228 17,228 17,228 Other Financing Receipts (Disbursements) 17,228 17,228 17,228 Net Change in Fund Cash Balances 27,223 (1,964) 8,230 33,489 Fund Cash Balances, January 1 8,380 82,273 15,057 105,710 Fund Cash Balances, December 31: Restricted 69,934 23,287 93,221 Committed 10,375 10,375 10,375 10,375	Cash Disbursements:				
Public Safety 30,334 30,334 Public Works 167,217 167,217 Capital Outlay 1,086 1,086 Total Cash Disbursements 57,166 208,226 265,392 Excess of Receipts Over (Under) Disbursements 9,995 (1,964) 8,230 16,261 Other Financing Receipts: 0ther Financing Receipts: 17,228 17,228 Other Financing Receipts (Disbursements) 17,228 17,228 17,228 Net Change in Fund Cash Balances 27,223 (1,964) 8,230 33,489 Fund Cash Balances, January 1 8,380 82,273 15,057 105,710 Fund Cash Balances, December 31: 69,934 23,287 93,221 Committed 10,375 10,375 10,375 Unassigned 35,603 35,603 35,603	Current:				
Public Works 167,217 167,217 Capital Outlay 1,086 1,086 Total Cash Disbursements 57,166 208,226 265,392 Excess of Receipts Over (Under) Disbursements 9,995 (1,964) 8,230 16,261 Other Financing Receipts: 0ther Financing Sources 17,228 17,228 Total Other Financing Receipts (Disbursements) 17,228 17,228 Net Change in Fund Cash Balances 27,223 (1,964) 8,230 33,489 Fund Cash Balances, January 1 8,380 82,273 15,057 105,710 Fund Cash Balances, December 31: 69,934 23,287 93,221 Committed 10,375 10,375 10,375 Unassigned 35,603 35,603 35,603	General Government	57,166	9,589		66,755
Capital Outlay 1,086 1,086 Total Cash Disbursements 57,166 208,226 265,392 Excess of Receipts Over (Under) Disbursements 9,995 (1,964) 8,230 16,261 Other Financing Receipts: 0ther Financing Receipts (Disbursements) 17,228 17,228 Total Other Financing Receipts (Disbursements) 17,228 17,228 Net Change in Fund Cash Balances 27,223 (1,964) 8,230 33,489 Fund Cash Balances, January 1 8,380 82,273 15,057 105,710 Fund Cash Balances, December 31: 69,934 23,287 93,221 Committed 10,375 10,375 10,375 Unassigned 35,603 35,603 35,603	Public Safety		30,334		30,334
Total Cash Disbursements 57,166 208,226 265,392 Excess of Receipts Over (Under) Disbursements 9,995 (1,964) 8,230 16,261 Other Financing Receipts: 0ther Financing Sources 17,228 17,228 17,228 Total Other Financing Receipts (Disbursements) 17,228 17,228 17,228 Net Change in Fund Cash Balances 27,223 (1,964) 8,230 33,489 Fund Cash Balances, January 1 8,380 82,273 15,057 105,710 Fund Cash Balances, December 31: 69,934 23,287 93,221 Committed 10,375 10,375 10,375 Unassigned 35,603 35,603 35,603	Public Works		167,217		167,217
Excess of Receipts Over (Under) Disbursements 9,995 (1,964) 8,230 16,261 Other Financing Receipts: 17,228 17,228 17,228 17,228 Total Other Financing Receipts (Disbursements) 17,228 17,228 17,228 Net Change in Fund Cash Balances 27,223 (1,964) 8,230 33,489 Fund Cash Balances, January 1 8,380 82,273 15,057 105,710 Fund Cash Balances, December 31: 69,934 23,287 93,221 Committed 10,375 10,375 10,375 Unassigned 35,603 35,603 35,603	1 5		1,086		
Other Financing Receipts: 17,228 17,228 Other Financing Sources 17,228 17,228 Total Other Financing Receipts (Disbursements) 17,228 17,228 Net Change in Fund Cash Balances 27,223 (1,964) 8,230 33,489 Fund Cash Balances, January 1 8,380 82,273 15,057 105,710 Fund Cash Balances, December 31: 69,934 23,287 93,221 Committed 10,375 10,375 10,375 Unassigned 35,603 35,603 35,603	Total Cash Disbursements	57,166	208,226		265,392
Other Financing Sources 17,228 17,228 Total Other Financing Receipts (Disbursements) 17,228 17,228 Net Change in Fund Cash Balances 27,223 (1,964) 8,230 33,489 Fund Cash Balances, January 1 8,380 82,273 15,057 105,710 Fund Cash Balances, December 31: 69,934 23,287 93,221 Committed 10,375 10,375 10,375 Unassigned 35,603 35,603 35,603	Excess of Receipts Over (Under) Disbursements	9,995	(1,964)	8,230	16,261
Total Other Financing Receipts (Disbursements) 17,228 17,228 Net Change in Fund Cash Balances 27,223 (1,964) 8,230 33,489 Fund Cash Balances, January 1 8,380 82,273 15,057 105,710 Fund Cash Balances, December 31: 69,934 23,287 93,221 Committed 10,375 10,375 10,375 Unassigned 35,603 35,603 35,603	Other Financing Receipts:				
Net Change in Fund Cash Balances 27,223 (1,964) 8,230 33,489 Fund Cash Balances, January 1 8,380 82,273 15,057 105,710 Fund Cash Balances, January 1 8,380 82,273 15,057 105,710 Fund Cash Balances, December 31: 69,934 23,287 93,221 Committed 10,375 10,375 10,375 Unassigned 35,603 35,603 35,603	Other Financing Sources	17,228			17,228
Fund Cash Balances, January 1 8,380 82,273 15,057 105,710 Fund Cash Balances, December 31: 69,934 23,287 93,221 Committed 10,375 10,375 Unassigned 35,603 35,603	Total Other Financing Receipts (Disbursements)	17,228			17,228
Fund Cash Balances, December 31: 69,934 23,287 93,221 Restricted 10,375 10,375 Unassigned 35,603 35,603	Net Change in Fund Cash Balances	27,223	(1,964)	8,230	33,489
Restricted 69,934 23,287 93,221 Committed 10,375 10,375 Unassigned 35,603 35,603	Fund Cash Balances, January 1	8,380	82,273	15,057	105,710
Restricted 69,934 23,287 93,221 Committed 10,375 10,375 Unassigned 35,603 35,603	Fund Cash Balances, December 31:				
Unassigned 35,603 35,603			69,934	23,287	93,221
	Committed		10,375		
Fund Cash Balances, December 31 \$35,603 \$80,309 \$23,287 \$139,199	Unassigned	35,603			35,603
	Fund Cash Balances, December 31	\$35,603	\$80,309	\$23,287	\$139,199

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2014

	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts:				
Property and Other Local Taxes	\$32,192	\$65,882		\$98,074
Licenses, Permits and Fees	300			300
Intergovernmental	16,069	116,992	\$33,436	166,497
Miscellaneous		1,075	9,071	10,146
Total Cash Receipts	48,561	183,949	42,507	275,017
Cash Disbursements:				
Current:				
General Government	56,131	14,648		70,779
Public Safety		30,418		30,418
Public Works		154,373		154,373
Health		2,855		2,855
Capital Outlay		2,469	42,333	44,802
Total Cash Disbursements	56,131	204,763	42,333	303,227
Excess of Receipts Over (Under) Disbursements	(7,570)	(20,814)	174	(28,210)
Other Financing Receipts (Disbursements):				
Other Financing Sources	1,032			1,032
Other Financing Uses	(82)			(82)
Total Other Financing Receipts (Disbursements)	950			950
Net Change in Fund Cash Balances	(6,620)	(20,814)	174	(27,260)
Fund Cash Balances, January 1	15,000	103,087	14,883	132,970
Fund Cash Balances, December 31:				
Restricted		69,162	15,057	84,219
Committed		13,111		13,111
Unassigned	8,380	•		8,380
Fund Cash Balances, December 31	\$8,380	\$82,273	\$15,057	\$105,710

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2015 AND 2014

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Willshire Township, Van Wert County, (the Township) as a body corporate and politic. A publiclyelected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services. The Township contracts with the Village of Willshire to provide fire services and the Village of Wren to provide fire and ambulance services.

The Township is a member of Ohio Plan Risk Management, Inc., an insurance pool. See Note 6.

B. Accounting Basis

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

C. Deposits and Investments

The Township Clerk invests all available funds of the Township in an interest bearing checking account.

D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund.

2. Special Revenue Funds

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

Road and Bridge Fund - This fund receives property tax money for constructing, maintaining, and repairing Township roads and bridges.

Gasoline Tax Fund - This fund receives gasoline tax money to pay for constructing, maintaining, and repairing Township roads.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2015 AND 2014 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

3. Capital Project Funds

These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Township had the following significant capital project funds

Tax Increment Financing (TIF) Fund – This fund receives township tax increment financing to provide infrastructure improvements including street and related improvements, to facilitate the development of commercial, industrial and agricultural properties.

Public Works Commission Projects – The Township received proceeds of an Ohio Public Works Commission grant which was used for improvement projects.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and re-appropriated in the subsequent year.

A summary of 2015 and 2014 budgetary activity appears in Note 3.

F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

1. Non-spendable

The Township classifies assets as *non-spendable* when legally or contractually required to maintain the amounts intact.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2015 AND 2014 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

3. Committed

Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

G. Property, Plant, and Equipment

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

2. EQUITY IN POOLED DEPOSITS

The Township maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits. The carrying amount of deposits and investments at December 31 was as follows:

	2015	2014
Demand Deposits	\$139,199	\$105,710

Deposits: Deposits are insured by the Federal Depository Insurance Corporation.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2015 AND 2014 (Continued)

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2015, 2014 follows:

2015 Budgeted vs. Actual Receipts				
Budgeted Actual				
Fund Type	Receipts	Receipts	Variance	
General	\$65,400	\$84,389	\$18,989	
Special Revenue	206,000	206,262	262	
Capital Projects	8,900	8,230	(670)	
Total	\$280,300	\$298,881	\$18,581	

2015 Budgeted vs. Actual Budgetary Basis Expenditures					
	Appropriation Budgetary				
Fund Type	Authority	Expenditures	Variance		
General	\$73,780	\$57,166	\$16,614		
Special Revenue	288,273	208,226	80,047		
Capital Projects	23,957		23,957		
Total	\$386,010	\$265,392	\$120,618		

2014 Budgeted vs. Actual Receipts				
BudgetedActualFund TypeReceiptsReceiptsVariance				
General	\$45,000	\$49,593	\$4,593	
Special Revenue	178,347	183,949	5,602	
Capital Projects	44,896	42,507	(2,389)	
Total	\$268,243	\$276,049	\$7,806	

2014 Budgeted vs. Actual Budgetary Basis Expenditures				
Appropriation Budgetary				
Fund Type	Authority	Expenditures	Variance	
General	\$64,583	\$56,213	\$8,370	
Special Revenue	275,455	204,763	70,692	
Capital Projects	59,778	42,333	17,445	
Total	\$399,816	\$303,309	\$96,507	

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2015 AND 2014 (Continued)

5. RETIREMENT SYSTEMS

The Township's employees belong to the Ohio Public Employee's Retirement System (OPERS). OPERS is a cost sharing, multiple-employer plans. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Oho Revised Code also prescribes contribution rates. For 2015 and 2014, OPERS members contributed 10% of their gross salaries and the Township contributed an amount equaling 14% of participants' gross salaries. The Township has paid all contributions required through December 31, 2015.

6. RISK MANAGEMENT

The Township belongs to the Ohio Plan Risk Management, Inc. (OPRM) - formerly known as the Ohio Government Risk Management Plan, (the "Plan"), a non-assessable, unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to Ohio governments ("Members"). The Plan is legally separate from its member governments.

Pursuant to Section 2744.081 of the Ohio Revised Code, the plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages to its members sold through fourteen appointed independent agents in the State of Ohio. OPRM coverage programs are developed specific to each member's risk management needs and the related premiums for coverage are determined through the application of uniform underwriting criteria addressing the member's exposure to loss. Effective November 1, 2012 (and through October 2014) the plan increased its retention to 50% of the first \$250,000 casualty treaty. Effective November 1, 2014, the OPRM retained 47% of the premium and losses on the first \$250,000 casualty treaty and 10% of the first \$1,000,000 property treaty. Members are only responsible for their self-retention (deductible) amounts, which vary from member to member. OPRM had 772 and 783 members as of December 31, 2015 and 2014 respectively.

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other financial obligation to the Plan, but still need to promptly notify the Plan of any potential claims occurring during their membership period. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan.

Settlement amounts did not exceed insurance coverage for the past three fiscal years.

The Pool's audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities and equity at December 31, 2015 and 2014 (the latest information available).

	2015	2014
Assets	\$14,643,667	\$14,830,185
Liabilities	(9,112,030)	(8,942,504)
Members' Equity	\$5,531,637	\$5,887,681

You can read the complete audited financial statements for OPRM at the Plan's website, www.ohioplan.org.

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Dave Yost · Auditor of State

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Willshire Township Van Wert County 13289 State Route 49 Ohio City, Ohio 45874

To the Board of Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of Willshire Township, Van Wert County, (the Township) as of and for the years ended December 31, 2015 and 2014, and the related notes to the financial statements and have issued our report thereon dated September 23, 2016 wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings that we consider a material weakness. We consider finding 2015-001 to be a material weakness.

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Compliance and Other Matters

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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Dave Yost Auditor of State Columbus, Ohio

September 23, 2016

SCHEDULE OF FINDINGS DECEMBER 31, 2015 AND 2014

FINDING NUMBER 2015-001

Accuracy of Financial Statement Transaction Classifications – Material Weakness

Transactions were posted to the general ledger and annual report; however, not all transactions were posted to the correct line item accounts. The following items were not properly posted during 2015 and 2014:

- The 2015 Tax Increment Financing (TIF) was posted as property taxes in the capital projects fund in the amount of \$8,230 rather than payment in lieu of taxes of \$8,230;
- The 2014 Tax Increment Financing (TIF) was posted as property taxes in the capital projects fund in the amount of \$9,071 rather than payment in lieu of taxes of \$9,071;
- In 2014 the Township also received \$33,333 in OPWC monies (for Issue II paving) that were not recorded in the accounting system;

Governmental Accounting Standards Board (GASB) Statement No. 54 (GASB Codification 1800.170-1800.177) - *Fund Balance Reporting and Governmental Fund Type Definitions* gives definitions for each of the following fund types General, Special Revenue, Capital Project, Debt Service, and Permanent. GASB Statement No. 54 also establishes fund balance classifications that stipulate use of fund balances based on the extent to which a government is required to observe constraints imposed upon the use of the resources reported in governmental funds and for amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decisionmaking authority.

The following error was noted as a result of the Township not properly implementing GASB Statement No 54:

• The GASB 54 fund classification for the Road and Bridge Fund requires the fund be classified as committed if the levy is inside millage. This resulted in adjusting \$10,375 and \$13,111 in the Special Revenue fund balance from restricted to committed for 2015 and 2014 respectively.

The 2015 and 2014 annual reports required audit adjustments and reclassifications for proper presentation. The adjustments are reflected on the accompanying financial statements and where required have been posted to the Township's records.

The Township fiscal officer should review the Township Handbook for proper posting and use due care in preparation of the annual report. The Township fiscal officer should also obtain assistance in determination of proper posting when necessary to provide accurate financial information.

Policies and procedures should be developed and implemented to verify that all receipts and expenditures are posted in correct accounts. The fiscal officer should review postings each month and again at the end of the fiscal year to verify that all amounts are classified and posted in accordance with the Township's chart of accounts. The fiscal officer should review Auditor of State Bulletin 2011-004 when completing the annual report to properly implement GASB Statement No. 54, and Auditor of State Bulletin 2002-004 to properly record OPWC funds. Failure to do so may result in incorrect classification of funds and inaccurate financial statements.

Officials' Response

We did not receive a response from Officials to this finding.

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2015 AND 2014

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2013-001	Classification of Revenue – Township improperly posted funds during 2013 and 2012	No	Partially Corrected, reissued as Finding Number 2015-001
2013-002	Allocation of Township Trustees Salary – Township failed to maintain proper support for Trustees being paid from funds other than general fund.	Yes	Corrected – adjustments were made to correct prior issues and documentation was maintained during the audit period to support trustee's payment.



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WILLSHIRE TOWNSHIP

VAN WERT COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED DECEMBER 1, 2016

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