





Prepared by OPERS Finance Division staff





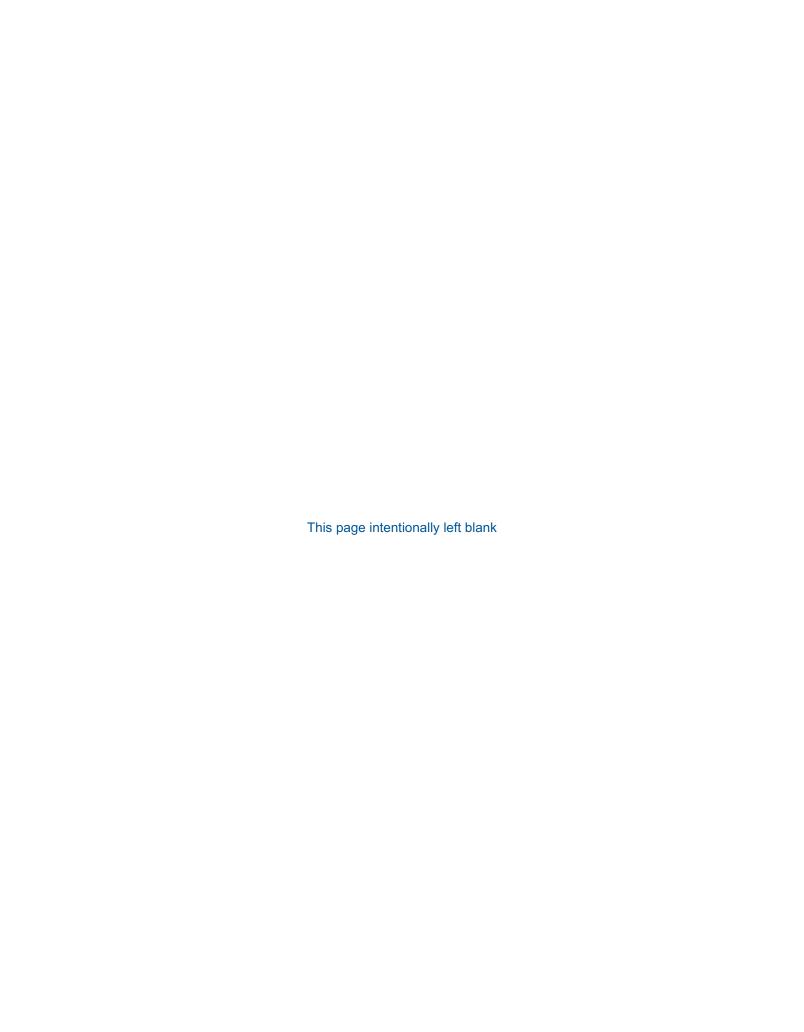
Board of Trustees Ohio Public Employees Retirement System 277 East Town Street Columbus, Ohio 43215-4642

We have reviewed the *Independent Auditors' Report* of the Ohio Public Employees Retirement System, Franklin County, prepared by CliftonLarsonAllen LLP, for the audit period January 1, 2015 through December 31, 2015. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Ohio Public Employees Retirement System is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

June 28, 2016



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# **Employer composition and membership information**

For actuarial purposes, participating employers are divided into State, Local, Law Enforcement and Public Safety divisions. A complete description of the OPERS membership is contained in the Plan Statement Section of this document, beginning on page 213.

# **Annual report organization**

This annual report is divided into six sections, listed as each appears in this document:

- 1 Introductory Section—with the Letter of Transmittal, organizational chart, and recognition awards garnered in 2015
- 2 Financial Section—with the Independent Auditors' Report, Management's Discussion and Analysis, the financial statements of the System, and Required Supplementary and Additional Information
- 3 Investment Section—with the Chief Investment Officer's report on investment activity, Independent Investment Consultant's Report, investment policies, investment results, and various investment schedules
- 4 Actuarial Section—with the Actuary's Certification Letter and the most recent results of the annual actuarial valuation
- 5 Statistical Section—with significant data pertaining to the System
- 6 Plan Statement—with complete membership information and details about the retirement plans offered through OPERS

# Introductory Section

"The best thing you can do is the right thing; the next best thing you can do is the wrong thing; the worst thing you can do is nothing."

Theodore Roosevelt, president

For 80 years, OPERS has been delivering on the promise of providing a secure retirement for our members. In that time, OPERS has successfully evolved through cold wars, world war and moon shots; great economies, the Great Depression and the most recent recession. Through every year, every economy, every challenge and every opportunity, OPERS management and the Board of Trustees worked to constantly review and test our assumptions and adjust our activities to ensure we were able to adapt to an ever-changing world. We have been relentless in our pursuit of excellence for one reason—to live up to the trust our members have placed in us.

Note: This section is unaudited in its entirety.



# **Board of Trustees members as of January 2016**



Front row (left to right): Charles Latsa, Representative for Non-teaching College/University Employees; Robert C. Smith, Treasurer-Appointed Investment Expert; James Tilling, General Assembly Appointed Investment Expert

**Standing:** Patrick Smith, Designee for Robert Blair, Director of the Ohio Department of Administrative Services (Statutory Member); Cinthia Sledz, Representative for Miscellaneous Employees and Board Chair; Christopher Mabe, Representative for State Employees; Sean Loftus, Representative for County Employees; John W. Maurer, Representative for Retirees; Steve Toth, Representative for Retirees; Ken Thomas, Representative for Municipal Employees

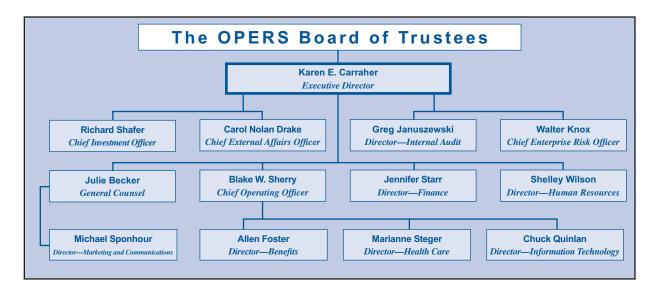
Not Shown in Photo: Governor's Appointee-Vacant

The 11-member Board of Trustees (Board) is the governing body of the Ohio Public Employees Retirement System (referred to as OPERS, System or Fund). The Board is ultimately responsible for the administration and management of all OPERS activities including oversight of investment activities.

The Board is comprised of seven individuals who are elected by the specific stakeholder group each represents: college/university employees, state employees, miscellaneous employees, county employees, municipal employees, and two retiree representatives. Three individuals with investment expertise are appointed by Ohio's Governor, Treasurer, and jointly by the Ohio Legislature. The Board is completed by the Director of the Ohio Department of Administrative Services who serves on the Board by virtue of office.

The Board appoints the Executive Director, an actuary, and other advisors necessary for the transaction of business. By law, the Treasurer of the state of Ohio is custodian of the OPERS funds.

The Board meets monthly and receives no compensation, but is reimbursed for necessary expenses.



# **Leadership Team**



Front row (left to right): Richard Shafer, Chief Investment Officer; Walter Knox, Chief Enterprise Risk Officer; Carol Nolan Drake, Chief External Affairs Officer; Michael Sponhour, Director—Marketing and Communications; Shelley Wilson, Director—Human Resources

**Standing:** Allen Foster, Director—Benefits; Marianne Steger, Director—Health Care; Karen Carraher, Executive Director; Chuck Quinlan, Director—Information Technology; Jennifer Starr, Director—Finance; Greg Januszewski, Director—Internal Audit; Blake Sherry, Chief Operating Officer; Julie Becker, General Counsel

### **Auditors**

CliftonLarsonAllen LLP

Toledo, Ohio

(under contract with the Auditor of State)

### **Advisors**

Actuary—

Gabriel, Roeder, Smith & Company Southfield, Michigan

Investment Policy Advisors to the Board of Trustees-

**AON Hewitt Investment Consulting, Inc.** 

Chicago, Illinois

**NEPC** 

Cambridge, Massachusetts

See pages 96-99 for a list of investment fees and external asset managers.



# **Ohio Public Employees Retirement System**

277 East Town Street Columbus, Ohio 43215-4642 1-800-222-7377 www.opers.org

May 25, 2016

Dear Chair and Members of the Board of Trustees:

It's a pleasure to present to you the 2015 Comprehensive Annual Financial Report (CAFR or annual report) of the Ohio Public Employees Retirement System (OPERS, System or Fund) for the fiscal year ended December 31, 2015. Our theme, An 80-year Tradition of Balancing Change to Ensure Stability, clearly validates our strong tradition and captures the essence of our activities through our 80 years and especially over the last decade of delivering on our promise of providing our members with financial security in retirement, while addressing the ongoing changes to ensure the longevity of this System. History demonstrates that those organizations that do not have the ability to anticipate and adapt to changes in their environment and marketplace simply do not survive. By adapting to the changes in our environment, OPERS has and will continue to maintain our balance to not just survive, but to flourish. OPERS has maintained its balance and evolved through eight decades of service to our members.

Our members have seen significant changes in both pension and health care; we understand that change can be unsettling. However, it is our responsibility to anticipate and communicate change so that our members are able to understand that only through change can we, as an organization, ensure their financial stability. We must constantly look ahead at the evolving world and adapt accordingly. Our changes over the last decade have focused on providing a balance between pension and health care. Pension, of course, is a guaranteed benefit and health care is not. We understand health care is an important component of a secure retirement; thus, we have taken action to strengthen the funds so that we can provide health care for members and retirees, current and future.

OPERS continues to be a strong System, as we report on our 80<sup>th</sup> year of business. As responsible stewards of this System, our 2015 activities reflect the results of our efforts to balance the changes deemed necessary to ensure the longevity of this System. Changes are carefully vetted by staff, management, OPERS Board of Trustees (Board) members, stakeholders and many others. As a team, led by our Board, we evaluate risks as to how change will affect stakeholders and then propose structured solutions and alternatives. Only when change is deemed necessary and with a solid analysis in place will this team begin implementation. Whether changes are proposed to ensure the funded status or to balance benefits among plans, we work to ensure any change is responsible, balanced and designed to have the least impact on members. In 2015, we worked to implement changes designed to strengthen OPERS for the future. Implementing the approved changes necessary to maintain the balance of providing pension benefits and health care was our main activity of 2015.

Attaining this balance is especially delicate in recent years as investment markets shift and become increasingly volatile between years with good investment returns and years with low investment returns. Because investment returns provide approximately two-thirds of the pension funding, the inconsistent markets mean we must constantly evaluate the balance of funding with both pension and health care.

OPERS' commitment to balancing change to provide long-term stability was integrated throughout all activities and initiatives in 2015. That commitment was and is a fundamental aspect of our approach to issues, initiatives, projects and activities. The Board and staff remain steadfast in our efforts of planning early to balance the impact of change with the benefits to be reaped by change—especially to those already in or nearing retirement. In this manner, we are able to balance the need for change with the effects of change.

Internally, 2015 was referred to as the year of implementation—after years of planning and outreach, the System was able to deploy significant initiatives aimed at providing stability for the System and our members.

The key activities of 2015 are summarized below:

- Implementation of the OPERS Medicare Connector (Connector) occurred through which
  Medicare-eligible retirees selected their own plan with the assistance of a licensed expert.
  This was the first time our Medicare-eligible retirees were able to select a plan, as their
  previous decisions simply involved determining whether they were enrolling in the
  OPERS plan. As a result, over 131,000 retirees, spouses and dependents selected a
  new health care plan.
- Health care solutions for re-employed retirees were developed. As with all changes we
  propose and initiate, those affected received extensive education and outreach.
- The System focused on the continued implementation of ongoing and incremental changes
  resulting from the passage of the 2012 pension legislation. Some of these changes
  included the continued implementation of the defined contribution plan changes, again, with
  commensurate education and outreach for members and other stakeholders to ensure a full
  understanding.
- In 2015, the Governmental Accounting Standards Board (GASB) required a new pension standard be implemented for most OPERS-reporting employers. Recognizing the impact this may have, we worked throughout 2014 and well into 2015, to educate and prepare all affected public employers so that the necessary tools and information required for implementation were available by the GASB-mandated implementation date.
- Additionally, also in 2015, the GASB announced similar changes to health care financial reporting. Communication about and education on the new health care reporting standards required by GASB was initiated in 2015, as was planning for implementation.
- Significant modules were deployed and continued development moved the internal Our Way Forward initiative forward. Our Way Forward is a technology and business process redesign project that will enable OPERS to continue to deliver superior customer service to the expanding retiree population without adding significantly to staff.
- After an extensive search, a permanent Chief Investment Officer was selected.

# **Report Contents and Structure**

This CAFR is designed to comply with the reporting requirements of the GASB and in accordance with Governmental Accounting Standards Best Practices. The responsibility for the accuracy of the data presented here, as well as the completeness and fairness of the presentation, rests with OPERS management.

The management of OPERS is responsible for internal accounting controls designed to provide reasonable assurance for the safeguarding of assets and the reliability of financial records. The concept of reasonable assurance recognizes the relationship between the cost of a control and the benefit likely to be derived, based on the judgment of management. We believe the established internal accounting controls are adequate to meet the purpose for which they were intended.

We also believe the financial statements presented in this report, supporting schedules and statistical tables are presented fairly in all material aspects. These assertions can be made because OPERS has established a comprehensive internal control framework designed to protect the assets from loss and to compile sufficient reliable information for the preparation of OPERS financial statements in conformity with generally accepted accounting principles. Even effective internal controls may not prevent or detect misstatements and can provide only a reasonable assurance with respect to financial statement preparation.

The System's external auditors, CliftonLarsonAllen LLP, conducted an independent audit of the financial statements in accordance with U.S. generally accepted government auditing standards. This audit and the financial statements are described in the Financial Section, beginning on page 19.

### Overview of OPERS

OPERS was established and exists solely for the purpose of providing retirement, disability and survivor benefits to Ohio's public employees. Created by legislation in 1933, OPERS began operations January 1, 1935, prior to Social Security. Now in our 80<sup>th</sup> year, OPERS has balanced changes with stability by adapting to and prospering through both robust and turbulent economies and the shifts in member demographics to provide retirement security for our members.

In 1974, OPERS added access to health care—an important element for retirees—yet one that is neither mandated nor guaranteed. In 2003, OPERS increased the pension options offered from one to three. More information on current benefits can be found in the Plan Statement starting on page 213.

As of year-end 2015, OPERS served more than 1,060,000 members, including 205,601 retirees and beneficiaries. In addition, the System works with approximately 3,700 public employers. With an asset base of \$87.3 billion, OPERS is the largest public pension system in Ohio and the 11<sup>th</sup> largest public pension system in the nation.

### **Investment Results**

The investment market in 2015 was somewhat of an anomaly—the global market was a bear market, while the domestic market was propped up by a few individual equities. Broadly interpreted, the 2015 investment market was frustrating for investors with a wide range of asset classes and yielded low returns for all the OPERS pension and health care portfolios.

Difficult years such as 2015, reinforce the importance of reminding members, retirees, and all stakeholders that pension systems are designed to be funded over a long period of time. Thus, we anticipate downturns and can withstand the impact of poor investment markets—especially if diligently funded and when specific policies and standards are followed. The nature of the investment markets is to have highs and lows. As noted previously, investment market volatility seems to be much greater than in other decades. This ongoing volatility is largely related to the global nature of investments, which makes the market susceptible to not just the U.S. economy but also that of other countries.

The OPERS total pension return was a loss of 0.03%, or (0.03%), substantially less than the expected rate of return of 8% but better than the benchmark return of (0.06%). OPERS' total portfolio is made up of four underlying portfolios that fund pension benefits and the health care program. By portfolio, the 2015 returns were:

- Defined Benefit portfolio returned 0.33%, compared to the benchmark return of 0.25%. The actuarial rate was 8%.
- The 401(h) Health Care Trust portfolio returned a loss of 2.18%, or (2.18%), compared to the benchmark return of (1.88%) and the actuarial rate of 5%.
- The Defined Contribution portfolio returned a loss of 1.71%, or (1.71%), slightly less than the benchmark return of (1.63%).
- The 115 Health Care Trust portfolio returned a loss of 3.23%, or (3.23%), slightly less than the benchmark return of (3.11%) and less than the actuarial rate of 5%.

Overall, we recognize the importance of adhering to our policies and focus on achieving the targeted rate of return. In addition, we are diligent in systematic funding and following asset allocation strategies. Because of that diligence and focus on the long-term, we've managed allocation of investments toward long-term growth to better position the System to withstand volatile conditions and grow strategically.

While these results are disappointing, OPERS is a long-term investor. As an institutional, long-term, investor, OPERS has experienced both strong market years as well as multiple substantial drops in investment market performance. As a long-term institutional investor, OPERS invests in a diverse set of asset classes to minimize the risk inherent in the market. We periodically review the asset allocation to balance the appropriate level of expected risk and return, relative to the characteristics of the liabilities we ultimately expect to fund. These reviews are referred to as asset liability studies and OPERS is scheduled for the next such periodic review in 2016.

A complete discussion of OPERS' investment returns, activities, asset allocation strategy, and policies governing those activities can be found in the Investment Section, beginning on page 83. Additionally, information on investment fees and commissions can be found beginning on page 96.

### **Overview of 2015 Achievements**

Our accomplishments are only possible by the ongoing dedication of the entire team—from Board members to management to all levels of staff. We are united in our dedication to strengthen the System and maintain our balance for the future of the members.

Here are some highlights for 2015:

# Health Care Preservation Plan 3.0—Connector/Re-employed Retiree Plans

Since OPERS began offering health care in 1974, the System has worked to find a balance between pension and health care funding. This has become increasingly difficult as the number of retirees has increased, combined with the longer life expectancies of these retirees and the costs of health care continuing to increase faster than inflation.

Health care is neither mandated nor guaranteed—yet we know access to health care for our retirees is an important aspect of a secure retirement. OPERS receives no additional funding for health care but may use a portion of the employer contribution to fund health care. However, that portion can only be used after the pension funding needs are met.

To maintain our balance and continue to offer viable health care, OPERS had to make changes. The most extensive changes occurred in 2012. As always, we worked to first communicate these changes to those directly affected and then implemented the changes in a phased-in manner from 2013, and continuing through 2018. Fiscal year 2015 marked a key milestone as Medicare-eligible retirees were able to select a new, individual Medicare Advantage, or Medigap plan, and a prescription drug plan for calendar year 2016. This was the first time our Medicare-eligible retirees were able to select a plan, as previous decisions simply involved choosing to enroll in the OPERS-provided plan. Affected members were provided extensive education in anticipation of the enrollment period, as well as education on the new health reimbursement arrangement that will provide the funding for reimbursement of qualified medical expenses.

One of the more significant aspects of the implementation began in 2015 with the open enrollment process for 2016. The 2015 open enrollment activity related to the Connector, a program whereby Medicare-eligible retirees are provided an allowance that they may use to reimburse the premiums of the health care program of their choice—selected with the assistance of our vendor, a provider with expertise in giving health care plan guidance. Analysis shows the Connector will provide our 145,000 Medicare-eligible retirees with access to better and more affordable health care coverage than any group program OPERS could provide. While the Connector became effective January 1, 2016, OPERS worked throughout 2015 to ensure retirees and potential retirees completely understood the changes, the basic information of Medicare, Medigap and Medicare Advantage plans, as well as the selection process and the health reimbursement arrangement process. These efforts culminated with the actual enrollment process at the end of 2015.

Also in 2015, OPERS developed two health care plans for retirees who became re-employed in the public sector. These two plans, one for those retirees not yet eligible for Medicare and one for those who are Medicare eligible, were developed, communicated and implemented in 2015.

We are proud that OPERS has the largest health care fund in the U.S. with a balance of \$11.5 billion as of December 31, 2015. However, we recognize the need to continually monitor the balances of funding for both pension and health care as we continually work to design a health care program available for both current retirees and future retirees—the health care program must balance long-term sustainability with consistent coverage between generations.

# **Phased-in Implementation of Pension Change Provisions**

Efforts continued in 2015 to implement pension changes provided by the 2012 legislation. These changes provided for moderate, incremental changes to strengthen the funded status of the System by acknowledging the changing demographics of our members. This incremental approach gave members time to become knowledgeable and adjust, while still positioning OPERS to remain strong and keep our balance, even through adverse conditions. We strive to adapt our plan to recognize changes in lifestyles, such as members living longer, with ensuring adequate funding to allow our plans to remain relevant, consistent and funded through the years.

The Plan Statement, found on page 213 of this CAFR, includes more information on current benefits and requirements.

### **Defined Contribution Solutions**

In 2014, the Board approved several changes to the defined contribution plans and the Member-Directed Retiree Medical Account (RMA). Similar to the changes made to the defined benefit plan in 2012, these changes were designed to update the defined contribution program to reflect updates that allow the plan to fund itself. Specifically, these changes address various issues surrounding members with service credit in more than one OPERS retirement plan, modify health care vesting similar to the other health care changes, and identify a funding method for the Member-Directed Plan to complete the payback of its start-up costs and to establish an administrative fee structure for the Member-Directed Plan and Combined Plan that will ensure each retirement plan is funding its own costs.

The first phase of the implementation began in 2015 with the reduction in the number of permitted plan changes and the changes to the RMA vesting schedule becoming effective July 1, 2015. The remaining changes will begin January 2016 and include the RMA employer contribution rate allocation and interest rate changes, the replacement of the current administrative fee structure for active and inactive accounts with a monthly flat fee for all accounts, and an increase in the mitigating rate. The changes ultimately improve our ability to administer the plans and strengthen the financial structure for the future.

# **Governmental Accounting Standards Board (GASB)**

In 2015, OPERS worked with employers to implement the new GASB standards (Statements No. 67 and No. 68). The new standards require pension systems to allocate the net pension liability, or unfunded liability, to all contributing employers. Recognizing the impact of the new standards, OPERS partnered with all affected public employers throughout 2015 and provided the reporting information required. In addition, we worked with the Auditor of State and the appointed auditors of various employers to coordinate the audit requirements.

In 2015, GASB approved additional reporting standards—this time to change how other postemployment benefits, such as health care, will be reported. These new standards will require the System to allocate the health care unfunded liability to all contributing employers, very similar to the pension standards. OPERS has been preparing to implement these new standards and to assist all employers with the implementation in a manner similar to the pension standards.

# **Outreach to All Stakeholders**

An important aspect of our responsibility is to assist members in maintaining their balance in retirement. We do that by ensuring all retirees understand their retirement options provided by OPERS. As members and employers deposit contributions over the span of an employee's career, we work to deliver ongoing, accurate communication about the strength of the System and the pension benefits each employee has earned. Thus, our ongoing focus on outreach is both appropriate and of incalculable importance—for us and for our members, retirees and stakeholders.

OPERS has more than one million members; each individual has the right to have ongoing, accurate, specialized outreach communications. To that end, member-specific communication is designed to help each member evaluate the impact of changes, to further understand options, and to provide avenues to seek additional information and support.

We know that only through ongoing transparent, plain-language outreach can our members be confident about their retirement decision. We work to educate our members about modifications to the pension plans as well as health care—and to present information in a manner that allows all individuals a high level of comprehension.

As previously noted, for each initiative, a strong outreach and educational component has been and will continue to be established—targeted outreach is the single most important element we have to assure each stakeholder that we will deliver on our promise of a secure retirement. We'll continue to use traditional methods, seek to be innovative, and always deliver the personal touch to all—every initiative, every time.

# Our Way Forward—Internal Systems Refined

We understand that providing outstanding customer service is an absolute priority. As prudent fiscal stewards, we always seek the most cost-effective manner to provide outstanding services to members. To attain the goal of cost-effective customer service, even as the number of members and retirees is escalating, the Our Way Forward project was designed.

The internal Our Way Forward initiative, our technology and business process redesign project, continued in 2015 with several major deployments designed to improve internal systems and provide for faster, more accurate features for members when interacting with the organization. The Our Way Forward project is targeted for completion in 2018 and the milestones attained toward that goal throughout 2015 were significant. We will continue to invest in and advance our technology to provide the best possible customer service at the lowest possible cost.

# 2015 Financial Highlights

**Funded Status:** Funded status measures the progress of accumulating the funds necessary to meet future obligations. Historically, periods of diminished funded status were made up as market conditions improved. Similarly, years of enhanced funded status are eroded when market conditions are poor. OPERS continues to maintain our balance in virtually all market conditions by constantly monitoring the marketplace and changing to adapt. We have remained in compliance with the 30-year funding window required by law for 80 years—and will continue to work toward that mandate for the next 80 years.

The December 31, 2015 valuation shows a funded status of 85.0%, with the unfunded liability expected to be funded within 19 years on a funding basis.

OPERS is not required by statute or GASB to pre-fund health care. However, OPERS has historically pre-funded this expense. The combined actions of our conservative approach to pre-funding and the changes to health care have yielded favorable results. As of the December 31, 2014 valuation, which is the most recent health care actuarial valuation, OPERS was 62.2% funded, with funds expected to be sufficient to fund future health care needs.

**Retirement Contributions:** Employee contributions, employer contributions, and income from investments provide the funds necessary to finance retirement benefits. Approximately two-thirds of OPERS revenue, from which benefits are paid, is generated from investment returns. The remaining funding comes from employee and employer contributions. The total net position at the end of 2015 was \$87.3 billion.

**Expenses:** Expenses (which include pension benefit payments and health care coverage payments and refunds) for fiscal year 2015 were \$7.8 billion. All told, in 2015, OPERS paid \$5.4 billion in pension benefits and \$1.8 billion in health care to more than 205,000 retired Ohioans and their beneficiaries. As such, OPERS is an important economic driver for Ohio because approximately 90% of OPERS retirees remain in Ohio.

**Administrative Costs:** Expenses matter; we know that. Even though all administrative costs are paid through investment returns generated, OPERS is a prudent steward of public funds and works diligently to keep administrative costs low. We work to balance administrative costs with organizational needs and results for members, and we have maintained that stable attitude throughout our 80 years of existence. Administrative costs in 2015 were \$116.9 million, including investment expenses.

Complete details of all administrative expenses are included in the Financial Section, starting on page 81. In addition, the Management's Discussion and Analysis, beginning on page 22, has a more in-depth discussion of the OPERS funded status and also provides a complete analysis of the additions and deductions to Plan Net Position.

## **Professional Services**

Professional services are provided to OPERS by consultants appointed by the Board. Actuarial services are provided by Gabriel, Roeder, Smith & Company; Southfield, Michigan. The investment advisors to the Board for all the plans are NEPC, Cambridge, Massachusetts; and AON Hewett Investment Consulting, Inc., Chicago, Illinois. The financial records of the System are audited by CliftonLarsonAllen LLP, Certified Public Accountants, Toledo, Ohio, under contract with the Ohio Auditor of State.

# **Acknowledgments**

This CAFR is the result of the combined teamwork of the System's staff under the direction of the Board. Our sincere appreciation is extended to all who assisted in and contributed toward the completion of this document.

As always, the purpose of this report is to provide complete and reliable information so that it serves as a basis for making management decisions, as a method for determining legal compliance, as a resource for establishing our responsible stewardship over the assets held in trust for the members

of this System, and as an educational document so that all stakeholders can clearly understand the work of OPERS throughout the past years, our results and the expectations for the future.

# 80 Years and Still Strong

Our system has developed a tradition of excellence for 80 years by delivering on our promises and providing retirement security for generations of members. Our strength, our balance, our longevity has resulted from our ability to anticipate and adapt to change—while remaining steadfast to our mission and our principles. We will continue to do so.

Overall, 2015 was a good year filled with accomplishments. As always, our results have been made possible by OPERS committed team of outstanding pension professionals. Each staff member is dedicated to ensuring the mission of OPERS is accomplished—not only for the retirees of today but for future generations as well. We are fortunate to report to an equally dedicated Board—these individuals have led us with vision and unwavering standards. We appreciate and acknowledge the efforts of all those involved.

We appreciate all those that have gone before us in the first 80 years and we look forward to all those that follow us in the next 80 years.

Respectfully submitted,

Karen E. Carraher, CPA Executive Director

\_\_\_\_\_

Blake W. Sherry

**Chief Operating Officer** 

Jennifer H. Starr, CPA Chief Financial Officer

Blake Sherry, Karen Carraher and Jennifer Starr

# **Introductory Section**

# **Fiduciary Responsibilities**

The Board and executive management of OPERS are fiduciaries of the pension trust funds. Fiduciaries are charged with the responsibility of assuring that the assets of OPERS are used exclusively for the benefit of plan participants and their beneficiaries.

# **Request for Information**

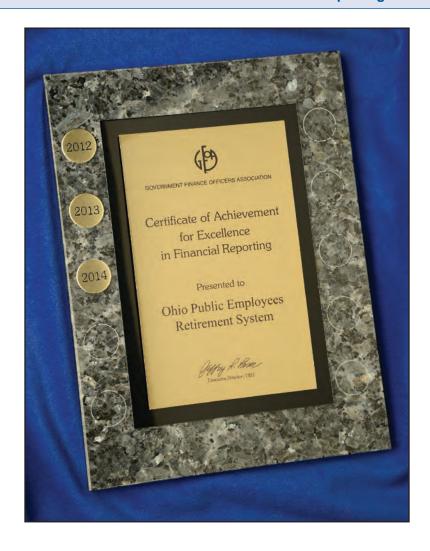
This financial report is designed to provide the Board, our membership, taxpayers, investment managers, and creditors with an overview of OPERS finances and accountability for the money received. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

Ohio Public Employees Retirement System Director—Finance 277 East Town Street Columbus, Ohio 43215-4642 OPERS has been recognized by national financial experts and organizations for commitment to the highest possible fiscal standards. We are honored to have been recognized with the following awards:

• 2014 Certificate of Achievement—For the 32<sup>nd</sup> consecutive year, the Government Finance Officers Association of the United States and Canada (GFOA) awarded OPERS a Certificate of Achievement for Excellence in Financial Reporting for its Comprehensive Annual Financial Report for the fiscal year ended December 31, 2014. In order to be awarded a certificate of achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report that satisfies both generally accepted accounting principles and applicable legal requirements.

A

# Certificate of Achievement for Excellence in Financial Reporting

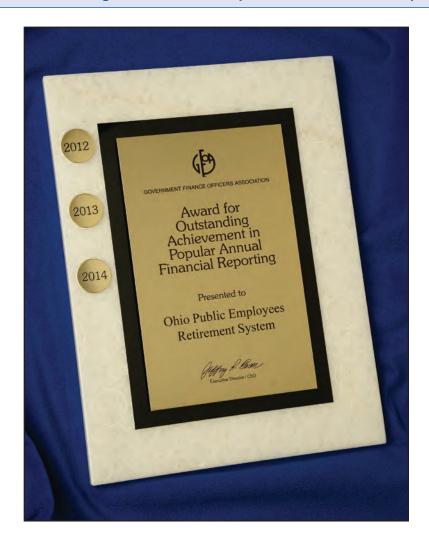


# **Awards and Recognition**

• 2014 Award for Outstanding Achievement—For the fifth consecutive year, OPERS has received the GFOA award for Outstanding Achievement in Popular Annual Financial Reporting for the OPERS Popular Annual Financial Report for the fiscal year ended December 31, 2014. This award is a prestigious national award recognizing conformance with the highest standards of creativity, presentation, understandability, and reader appeal for preparation of governmental popular reports.

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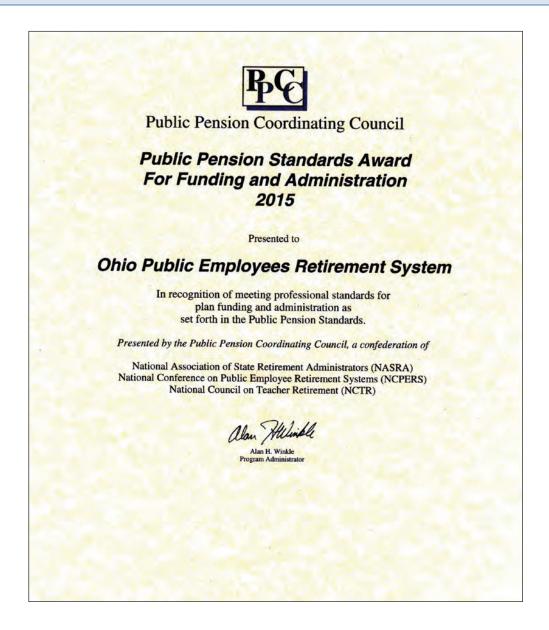
# Award for Outstanding Achievement in Popular Annual Financial Reporting



 2015 Public Pension Standards Award—Issued by the Public Pension Coordinating Council, this award recognizes OPERS for demonstrating a high level of plan design, funding, member communications and administrative practices. The standards serve as a benchmark by which all public defined benefit plans are managed.



### 2015 Public Pension Standards Award



# Financial Section

"It is not the strongest of the species that survives, nor the most intelligent that survives. It is the one that is the most adaptable to change."

Charles Darwin, author, scientist

We recognize that one of the biggest changes our members will face during their lives is the transition to retirement. We work to ensure each member has the OPERS financial information necessary to make just the right retirement decision for their particular situation. OPERS is dedicated to maintaining accurate service credit and contribution records for each of our more-than-one million members. Each member deserves and needs this degree of accuracy so that, when contemplating retirement, or any decision that may impact retirement during their working careers, clear and accurate retirement benefit data is available.

Note: Portions of this section are unaudited, including the Management's Discussion and Analysis, the Required Supplementary Information and Notes to Required Supplementary Information.







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### INDEPENDENT AUDITORS' REPORT

Board of Trustees
The Ohio Public Employees Retirement System, and
The Honorable Dave Yost, Auditor of State

### Report on the Financial Statements

We have audited the accompanying financial statements of the Ohio Public Employees Retirement System (OPERS), which comprise the combining statement of fiduciary net position as of December 31, 2015, and the related combining statement of changes in fiduciary net position for the year then ended and the related notes to the financial statements, which collectively comprise OPERS' basic financial statements, as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the fiduciary net position of OPERS as of December 31, 2015, and the respective changes in its fiduciary net position for the year then ended in accordance with accounting principles generally accepted in the United States of America.



An independent member of Nexts internations

Board of Trustees
The Ohio Public Employees Retirement System, and
The Honorable Dave Yost, Auditor of State

### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedules of changes in net pension liability, member and employer contributions, investment returns, funding progress, contributions from employers and other, and notes to required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise OPERS' basic financial statements. The additional information, including the administrative expenses and schedule of investment expenses, as listed in the table of contents, is presented for purposes of additional analysis and are not a required part of the basic financial statements.

The additional information, as listed in the table of contents, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the additional information, including the administrative expenses and schedule of investment expenses, as listed in the table of contents, is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory, investment, actuarial and statistical sections, as listed in the table of contents, have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

### Other Reporting Required by Government Auditing Standards

Clifton Larson Allen LLP

In accordance with Government Auditing Standards, we have also issued our report dated May 25, 2016 on our consideration of OPERS' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering OPERS' internal control over financial reporting and compliance.

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Toledo, Ohio May 25, 2016 The management of the Ohio Public Employees Retirement System (OPERS or System or Fund) offers readers of the System's financial statements this narrative overview of the financial activities of OPERS for the year ended December 31, 2015. This narrative is intended to supplement the System's financial statements. Readers are encouraged to consider the information presented here in conjunction with the financial statements that begin on page 38.

Historically, the OPERS *Comprehensive Annual Financial Report* (CAFR or annual report) presented combined financial statements for two comparative years. Beginning in 2015, OPERS CAFR presents financial statements for the most recent year end only. Management elected to make the change due to the increased reporting requirements of the Governmental Accounting Standards Board (GASB). Management's goal was to streamline the Financial Section of the CAFR to include only the required information. Users of this CAFR can refer to the Statistical Section, beginning on page 161, for historical financial information.

### **Overview of the Financial Statements**

The following discussion and analysis are intended to serve as an introduction to the OPERS financial statements. The basic financial statements include:

- 1. Combining Statements of Fiduciary Net Position
- 2. Combining Statements of Changes in Fiduciary Net Position
- 3. Notes to Combining Financial Statements

As mandated, this CAFR also contains the following schedules, referred to as Required Supplementary Information:

- 1. Schedules of Changes in Net Pension Liability—Traditional Pension Plan, Combined Plan and Member-Directed Plan
- 2. Schedule of Member and Employer Contributions—Traditional Pension Plan
- 3. Schedules of Employer Contributions—Traditional Pension Plan, Combined Plan and Member-Directed Plan
- 4. Schedule of Investment Returns—Defined Benefit Portfolio
- 5. Schedule of Funding Progress—Health Care
- 6. Schedule of Contributions from Employers and Other Contributing Entities—Health Care
- 7. Notes to Required Supplementary Information

Expenses associated with administering the System are presented immediately following the Notes to Required Supplementary Information in the following Additional Information schedules:

- 1. Administrative Expenses
- 2. Schedule of Investment Expenses

The financial statements contained in this annual report disclose financial data for each of the benefit plans and health care trusts described beginning on the next page. Please refer to the Plan Statement Section beginning on page 213 for a comprehensive description of the plan structures and benefits. These plans and trusts are established as separate legal entities in accordance with Internal Revenue Service (IRS) regulations and Ohio law and are summarized beginning on the next page.



# The Traditional Pension Plan

The Traditional Pension Plan is a defined benefit plan in which a member's retirement benefits are calculated on a formula that considers years of service and final average salary (FAS). The pension benefits are funded by both member and employer contributions, and investment earnings on those contributions.

# ⚠ The Combined Plan

The Combined Plan is a defined benefit plan with elements of a defined contribution plan. Under the Combined Plan, members earn a formula benefit similar to, but at a factor less than, the Traditional Pension Plan benefit. This defined benefit is funded by employer contributions and associated investment earnings. Additionally, member contributions are deposited into a defined contribution account in which the member self-directs the investment. Upon retirement or termination, the member may choose a defined contribution retirement distribution that is equal in amount to the member's contributions to the plan and investment earnings (or losses) on those contributions. Members may also elect to use their defined contribution account balances to purchase a defined benefit annuity administered by OPERS.

# ▲ The Member-Directed Plan

The Member-Directed Plan is a defined contribution plan in which members self-direct the investment of both member and employer contributions. The retirement distribution under this plan is equal to the sum of member and vested employer contributions, plus investment earnings (or losses) on those contributions. Employer contributions and associated investment earnings vest over a five-year period at a rate of 20% per year.

Upon retirement or termination, the member may choose a defined contribution retirement distribution, or may elect to use his/her defined contribution account balances to purchase a defined benefit annuity administered by OPERS.

# 401(h) Health Care Trust

The 401(h) Health Care Trust (401(h) Trust) was established under Section 401(h) of the Internal Revenue Code (IRC). This trust is pre-funded and holds the portion of employer contributions of the Traditional Pension Plan and Combined Plan that are set aside for funding retiree health care. The health care portion of the employer contribution rate for the Traditional Pension Plan and Combined Plan is comparable, as the same coverage options are provided to participants in both plans. Details of the coverage provided to retirees and their dependents can be found in the Plan Statement beginning on page 224.

Employer contributions to this trust ceased in September 2014 upon the establishment of the 115 Health Care Trust. The funds in the 401(h) Trust will continue to be used to fund health care expenses for retirees and their dependents.

In March 2016, OPERS received two favorable rulings from the IRS allowing OPERS to consolidate all health care assets into the 115 Health Care Trust. Transition to the new health care trust structure will occur during 2016. The Combining Statements of Changes in Fiduciary Net Position for the year ended December 31, 2016 will reflect a partial year of activity in the 401(h) Health Care Trust and Voluntary Employees' Beneficiary Association Trust (VEBA Trust) prior to the termination of these trusts and the assets and liabilities, or net position, of these trusts being consolidated into the 115 Health Care Trust.



# 115 Health Care Trust

As OPERS prepared to change the manner of funding health care for Medicare-eligible retirees, it needed a trust that could accommodate a health reimbursement arrangement (HRA). In 2014, OPERS established the 115 Health Care Trust (115 Trust) under Section 115 of the IRC to support an HRA plan. This trust, like the 401(h) Trust, provides reimbursement for eligible health care expenses of retirees in the Traditional Pension Plan and Combined Plan.

Effective October 1, 2015, the HRA was launched in conjunction with the OPERS Medicare Connector (Connector). The Connector is a program whereby eligible Medicare-enrolled retirees may have an allowance deposited to an HRA to be used toward the health care program of their choice selected with the assistance of an OPERS vendor. Employer contributions to this trust began in September 2014 with the initial health care disbursements from this trust commencing with January 2016 premium reimbursements. As previously mentioned, in 2016, the 401(h) Health Care Trust and VEBA Trust will be consolidated into the 115 Health Care Trust.



# Voluntary Employees' Beneficiary Association Trust

Member-Directed Plan participants are provided with a retiree medical account (RMA). The funding vehicle of the RMA is a VEBA Trust established under Section 501(c)(9) of the IRC. The VEBA Trust holds the portion of employer contributions of the Member-Directed Plan that are set aside for funding retiree health care.

Upon separation or retirement, the participant may use the vested funds in his/her RMA for qualified health care expenses. Vesting requirements for the RMA have changed over the life of the plan. The RMA originally required 10 years of participation to fully vest in the contributions and interest earned on the account. Effective January 1, 2009, contributions and interest vested with the participant over a five-year period. Effective July 1, 2015, new participants to the RMA are required to participate for 15 years to become fully vested. Additional information on the new vesting schedule can be found in the Plan Statement on page 226. As previously mentioned, in 2016, the 401(h) Health Care Trust and VEBA Trust will be consolidated into the 115 Health Care Trust.

Financial activity for each of the pension plans and health care trusts is reported in the basic combining financial statements described below:



# Combining Statements of Fiduciary Net Position

The Combining Statements of Fiduciary Net Position is a point-in-time snapshot of fund balances at fiscal year-end for pension and health care. It reports the assets available to pay future benefits to retirees, and any liabilities that are owed as of the statement date. The resulting Net Position (Assets less Liabilities = Net Position) represents the value of assets held in trust for pension benefits and health care. (See Combining Statements of Fiduciary Net Position as of December 31, 2015 on pages 38-39 of this report.)



# Combining Statements of Changes in Fiduciary Net Position

The Combining Statements of Changes in Fiduciary Net Position displays the effect of financial transactions that occurred during the fiscal year, where Additions less Deductions = Net Increase (or Net Decrease) in Net Position. This Net Increase (or Net Decrease) in Net Position reflects the change in the value of Fiduciary Net Position that occurred between the current and prior year. (See Combining Statements of Changes in Fiduciary Net Position for the year ended December 31, 2015 on pages 40-41 of this report.)



# Notes to Combining Financial Statements

The Notes to Combining Financial Statements are an integral part of the financial statements and provide additional information that is essential for a comprehensive understanding of the data provided in the financial statements. These notes describe the accounting and administrative policies under which OPERS operates, and provide additional levels of detail for selected financial statement items. (See Notes to Combining Financial Statements, December 31, 2015 on pages 42-69 of this report.)

The financial statements described on the previous page are prepared in compliance with GASB Pronouncements. Information on the significant accounting policies and recent GASB standards adopted in the preparation of the financial statements can be found in Note 2 in the Notes to Combining Financial Statements beginning on page 49.

Because of the long-term nature of most pension plans, financial statements alone cannot provide sufficient information to properly reflect the ongoing plan perspective. Therefore, in addition to the financial statements explained on the previous page, this report includes six additional Required Supplementary Information (RSI) schedules and required notes. The RSI section includes schedules of changes in net pension liability and investment returns for the defined-benefit portion of the pension plans, schedules of employer contributions for both defined-benefit pension plans and the health care trusts and a schedule of funding progress for all health care plans. The schedules of funding progress for defined-benefit pension plans have been included in the Actuarial Section of this document. Each of the following schedules includes historical trend information where required by standards, except for some of the schedules required to comply with GASB Statement No. 67 (GASB 67), Financial Reporting for Pension Plans, as 2014 was the initial year of implementation of this standard in the OPERS CAFR and historical information is unavailable for some of these schedules:



# Schedules of Changes in Net Pension Liability—Traditional Pension Plan, Combined Plan and Member-Directed Plan

The Schedules of Changes in Net Pension Liability (pages 70-73) include actuarial information regarding the increase (or decrease) of each element of the net pension liability between the beginning and ending of the year for OPERS defined benefit pension plans. The values included in these schedules were calculated using the assumptions and requirements defined in GASB 67 (also referred to as the Accounting Basis throughout this document). The calculation method defined in GASB 67 requires different assumptions than are used to calculate the funded status of a plan (also referred to as the Funding Basis throughout this document). For example, the Accounting Basis requires the use of fair value of assets versus the smoothed value of assets used for the Funding Basis (refer to page 29 for additional information on actuarial smoothing techniques). Therefore, the GASB 67 Accounting Basis net pension liability results will differ from the Funding Basis unfunded actuarial accrued liability results provided in the Schedule of Funding Progress included on page 29 of this section and in the Actuarial Section of this document beginning on page 154. GASB 67 breaks the link between accounting and funding. While these changes will affect the accounting information disclosed in the Notes to Combining Financial Statements and RSI, they do not have an effect on the actuarial methods and assumptions used by OPERS to determine the employer contributions needed to fund the plans.

Historical information is not available prior to the GASB 67 implementation in 2014. The schedules will be expanded each subsequent year until they contain the required 10-year presentation.



# Schedule of Member and Employer Contributions—Traditional Pension Plan

The Schedule of Member and Employer Contributions (page 74) presents historical trend information regarding the value of total annual contributions required to be paid by the members and employers participating in the Traditional Pension Plan, and the actual amounts remitted. The information contained in this schedule reflects the required contributions based on the contribution rates approved by the OPERS Board of Trustees (Board). This schedule includes both member and employer contributions that are used to calculate the proportionate share by employer for the Traditional Pension Plan.

GASB Statement No. 68 (GASB 68), Accounting and Financial Reporting for Pensions, was issued by GASB in conjunction with GASB 67. GASB 68 applies to employers that participate in OPERS as well as other governmental employers that sponsor or contribute to pension plans. GASB 68 requires employers to recognize a proportionate share of the net pension liability in their financial statements, and includes other reporting changes. GASB 68 specifies that when different contribution rates are assessed for different classes of employees, the determination of the employer's proportionate share must reflect those relationships. The Traditional Pension Plan proportionate share calculation includes both member and employer contributions to recognize the differing benefits of members in the State, Local, Public Safety and Law divisions. Members in the Public Safety and Law divisions are prohibited from participating in the Combined Plan or Member-Directed Plan. The defined benefit pension portion of the Combined Plan is funded with employer contributions only. Annuitized defined contribution accounts for Member-Directed Plan retirees are funded with member contributions, vested employer contributions (if applicable) and investment gains/(losses) related to those contributions. Separate schedules showing employer-only contributions for the Traditional Pension Plan, Combined Plan and Member-Directed Plan are also included in RSI and described below.



# Schedules of Employer Contributions—Traditional Pension Plan, Combined Plan and **Member-Directed Plan**

The Schedules of Employer Contributions (pages 75-76) present historical trend information regarding the value of total annual contributions required to be paid by employers only for the employees participating in each plan, and the actual amounts remitted. The information contained in these schedules also reflects the required contributions based on the contribution rates approved by the Board. The Member-Directed Plan is a defined contribution plan with the option for retirees to purchase a defined benefit annuity administered through OPERS. Defined benefit annuities purchased by eligible Member-Directed retirees are funded with the accumulated member contributions, vested employer contributions, and gains or losses resulting from the member-selected investment options. All employer contributions deposited to the Member-Directed Plan are included in these schedules.



# Schedule of Investment Returns—Defined Benefit Portfolio

The Schedule of Investment Returns (on page 77) provides information regarding the annual moneyweighted rates of return on pension plan investments in the Defined Benefit portfolio, calculated and presented as required by GASB 67. Historical information is not available prior to the GASB 67 implementation in 2014. The schedule will be expanded each subsequent year until it contains the required 10-year presentation.



# Schedule of Funding Progress—Health Care

The Schedule of Funding Progress for Health Care (page 77) includes actuarial information about the status of health care from an ongoing, long-term perspective, and the progress made in accumulating sufficient assets to pay future health care coverage costs. The results presented relate to the activities funded through the 401(h) Health Care Trust. The Connector program, funded by the 115 Health Care Trust, participants were eligible for allocations beginning January 1, 2016 and the covered lives were included in the results presented for the 401(h) Health Care Trust for the most recent valuation. Activity funded through the VEBA Trust is defined contribution and excluded from actuarial projections. The Schedule of Funding Progress for health care is reported on the Funding Basis, as the new GASB Accounting Basis for health care will not be effective for OPERS until 2017. Therefore, Accounting Basis information for health care is currently not available. Health care coverage is not statutorily guaranteed and may be changed to ensure the long-term solvency of the plans and OPERS' ability to provide future coverage for all eligible retirees. Actuarial accrued liabilities are determined based on the current plan design, and do not reflect potential changes until approved by the Board.



# Schedule of Contributions from Employers and Other Contributing Entities—Health Care

The Schedule of Contributions from Employers and Other Contributing Entities for health care (page 78) presents historical trend information regarding the value of total annual contributions required to fund health care coverage and the total portion of the employers' contributions applied toward this funding. The information contained in this schedule reflects the required contributions based on the contribution rates approved by the Board. In addition, OPERS participates in federal programs such as Medicare Part D reimbursements and prescription drug plans that provide direct subsidies of health care expenses. These reimbursement/subsidy programs contribute to the funded status of health care and are included in this schedule.



# Notes to Required Supplementary Information

The Notes to Required Supplementary Information (pages 79-80) provides background information, a summary of the actuarial assumptions used for valuation of the pension plans and health care, and explanatory detail to help in understanding the required supplementary schedules.

The following schedules are provided as Additional Information regarding the expenses associated with administering the System:



# Administrative Expenses

The Administrative Expenses schedule displays the total operating costs of managing the System, by major categories of expense (page 81). This schedule also includes payments made to outside professionals by the type of service providers used by the System (such as actuarial or legal).



# Schedule of Investment Expenses

The Schedule of Investment Expenses summarizes the costs incurred in managing the investment assets of the System (page 81). These costs are reported as Investment Administrative Expenses in the Combining Statements of Changes in Fiduciary Net Position, and are reflected as a reduction in Net Investment Income.

# **Financial Highlights**

- The investment portfolio reported total losses of less than 0.1%, for the year ended December 31, 2015, as compared to a return of 6.7% in 2014. The total portfolio is divided into four sub-portfolios: the Defined Benefit portfolio, the 401(h) Health Care Trust portfolio, the 115 Health Care Trust portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio earned an investment return of 0.3% in 2015 compared to a return of 7.0% in 2014. The 401(h) Health Care Trust portfolio experienced losses of 2.2%, or (2.2%), in 2015 compared to gains of 5.3% in 2014. The 115 Health Care Trust portfolio experienced losses of 3.2%, or (3.2%), in 2015 compared to losses of less than 0.1% in 2014. The Defined Contribution portfolio experienced losses of 1.7%, or (1.7%), in 2015 compared to gains of 4.8% in 2014.
- Net position decreased by \$4.0 billion to \$87.3 billion as of December 31, 2015 compared to \$91.2 billion in 2014. Net income from investing activities totaled \$9.4 million in 2015 compared to income of \$5.8 billion in 2014. (Refer to Table 1 below for a two-year comparative history of Changes in Fiduciary Net Position.)

Changes to Fiduciary Net Position (for the years ended December 31, 2015 and 2014)  Table 1					
	2015	2014	Amount Increase/ (Decrease) from 2014 to 2015	Percent Increase/ (Decrease) from 2014 to 2015	
Member and Employer Contributions	\$3,197,132,735	\$3,137,336,355	\$59,796,380	1.9%	
Contract Receipts and Other Income	362,870,526	466,010,116	(103,139,590)	(22.1)	
Retiree-Paid Health Care Premiums	248,601,375	238,406,380	10,194,995	4.3	
Net Income from Investing Activity	9,415,961	5,775,317,835	(5,765,901,874)	(99.8)	
Total Additions	3,818,020,597	9,617,070,686	(5,799,050,089)	(60.3)	
Benefits and Account Refunds	7,673,717,830	7,278,639,722	395,078,108	5.4	
Administrative and Other Expenses	96,796,057	84,472,154	12,323,903	14.6	
Total Deductions	7,770,513,887	7,363,111,876	407,402,011	5.5	
Net Increase in Net Position	(3,952,493,290)	2,253,958,810	(6,206,452,100)	(275.4)	
Net Position, Beginning of Year	91,243,895,108	88,989,936,298	2,253,958,810	2.5	
Net Position, End of Year	\$87,291,401,818	\$91,243,895,108	(\$3,952,493,290)	(4.3%)	

- OPERS continues its goal of ensuring financial stability of both the pension and health care funds.
   In September 2012, the Ohio Legislature approved pension changes that became effective beginning January 7, 2013. These changes reduced the actuarial accrued liability for pension by approximately \$3.9 billion. Similarly, in September 2012, the Board approved health care changes that became effective beginning January 1, 2014. These changes reduced the actuarial accrued liability for health care by approximately \$12.1 billion, with other changes being attributable to regular-experience gains and losses.
- OPERS presents current pension funding information (refer to Table 2 on the next page) that aligns with
  the year-end of the financial statements presented in this document. As a result, the pension funding
  discussion includes information updated as of December 31, 2015. The health care funding presented
  in this document (refer to Table 3 on page 31) remains a year in arrears as the most recent health care
  funding information is as of December 31, 2014.

Schedule of Funding Progress—Funding Basis (\$ in millions)				Defined Benefit Plans*Table 2	
Valuation Year	Actuarial Accrued Liabilities (AAL)	Valuation Assets	Unfunded Actuarial Accrued Liabilities (UAAL)	Ratio of Assets to AAL	Funding Years
2015	\$91,832	\$78,061	\$13,771	85.0%	19
2014	89,285	74,865	14,420	83.8	21
2013	86,645	71,411	15,234	82.4	24
2012****	83,878	67,855	16,023	80.9	26
2012****	87,105	67,855	19,250	77.9	30
2011	84,530	65,436	19,094	77.4	30
2010***	80,485	63,649	16,836	79.1	24
2010**	79,630	60,600	19,030	76.1	29
2009	76,555	57,629	18,926	75.3	30
2008	73,466	55,315	18,151	75.3	30
2007	69,734	67,151	2,583	96.3	14
2006	66,161	61,296	4,865	92.6	26

<sup>\*</sup> Defined Benefit Plans include the Traditional Pension Plan, the defined benefit portion of the Combined Plan and purchased annuities in the Member-Directed Plan.

- As previously noted, OPERS net investment income for the year ended December 31, 2015 totaled \$9.4 million, including losses of less than 0.1% on the total OPERS portfolio. Net investment income for the defined benefit plans comprised \$276.9 million of this total, with a return of 0.3%. The 401(h) Health Care Trust, 115 Health Care Trust and Defined Contribution portfolios experienced investment losses of \$223.5 million, or (\$223.5) million, \$23.1 million, or (\$23.1) million and \$20.9 million, or (\$20.9) million, respectively. As with all mature retirement systems, OPERS' primary means of funding benefit payments in the future will be through investment income. Ultimately, the goal is for investment income to provide more than 60% of the funds necessary to pay retirement benefits. Therefore, the long-term rate of investment return is critical to the funding status of the System.
- To fully understand the funding status of a retirement system, it is often advisable to view actuarial data in conjunction with financial data. Both Tables 2 and 3 are presented on the Funding Basis. Under the Funding Basis, the actuarial value of assets used to calculate funded status is not based on year-end fair value, known as the Accounting Basis (or GASB 67 basis), as of the valuation date. Under the Funding Basis, market gains and losses for actuarial funding purposes are smoothed over a rolling four-year period, subject to a 12% market corridor. This smoothing of actuarial gains and losses mitigates the need to constantly increase or lower contribution rates because volatile market conditions can be recognized (smoothed in) over several years.
- The reality of actuarial smoothing techniques is that the fair value of assets may be significantly different from the funding value (actuarial value) of assets at a given point in time. This means that in periods of extended market decline the fair value of assets will usually be less than the funding, or actuarial value, of assets. This was the case with OPERS during the extended down market of 2000 to 2002, and in 2008. Conversely, during periods of extended market gains, the fair value of assets will usually be greater than the funding, or actuarial value, of assets.

<sup>\*\*</sup> Results from original valuation prior to re-statement after completion of experience study.

<sup>\*\*\*</sup> Revised actuarial assumptions based on experience study.

<sup>\*\*\*\*</sup> Results prior to the provisions of Senate Bill 343.

<sup>\*\*\*\*\*</sup> Results reflecting the provisions of Senate Bill 343.

- To ensure that the funding value of assets and the fair value of assets remain within logical proximity of each other under the Funding Basis, OPERS uses a 12% market corridor in conjunction with its four-year smoothing. This policy, instituted by the Board in 2001, ensures that the funding value of assets is neither lower than 88% nor higher than 112% of the fair value of the assets. At the end of 2014, the fair value of assets was higher than the funding value due to smoothing of gains from continued strong returns in 2013 following a strong year of returns in 2012. At the end of 2015, the fair value of assets was lower than the funding value due to the less than 1% investment losses in 2015 causing a decline in fair value while the funding value continued to recognize smoothed gains from prior years, causing the funding value rate of return to be higher than the fair value rate of return.
- At December 31, 2015, the date of the latest actuarial evaluation, the funding value of assets set
  aside to pay defined benefit pension benefits (non-health care assets) was \$78.1 billion. The fair
  value of these defined benefit assets at December 31, 2015, included in the pension plans on
  OPERS financial statements, was \$74.6 billion. As of December 31, 2015, the fair value of assets
  was lower than the funding value of assets, indicating that the 2015 actuarial investment losses are
  offset by the actuarial gains of 2012 and 2013, recognized, or smoothed in, in 2015, reflected in the
  funding value of assets.
- As of December 31, 2015, OPERS had accumulated sufficient assets to fund 100% of the benefits
  for retirees and their beneficiaries, and had also provided nearly 60.6% of the reserves necessary to
  fund pensions for active and inactive members based on service credit earned through 2015.
- As of December 31, 2015, the date of the most recent actuarial valuation, the unfunded actuarial accrued liability for the defined benefit pension plans was \$13.8 billion. While the defined benefit investment return of 0.3% was less than the 8.0% actuarially assumed rate of return in 2015, the funding return was 8.4%. The higher funding return reflects the realization of a portion of prior year gains smoothed in over a four-year period. As a result, the unfunded actuarial liability decreased from \$14.4 billion as of December 31, 2014 to \$13.8 billion as of December 31, 2015. Refer to Table 2 on page 29 for a comparative history of actuarial liabilities and funding years for pension benefits.
- As of December 31, 2015, the date of the latest actuarial valuation, the funded ratio for defined benefit pensions was 85.0%. In general, this means that for each dollar of future pension liability, OPERS had accumulated approximately \$0.85 to meet that obligation. The funded ratio increased in 2015, when compared to 2014, due to the funding value investment rate of return increasing above the actuarially assumed investment rate of return due to smoothed gains from 2013 and 2012 off-setting the losses in 2014 and 2015. The December 31, 2015 actuarial report indicates that if future activity proceeded according to assumptions, OPERS would accumulate sufficient assets to pay all pension liabilities for active members and retirees within 19 years on a Funding Basis. The funding years as of December 31, 2014 were 21 years on a Funding Basis.

Schedule of Funding Progress—Funding Basis (\$ in millions)  Health Care—Table 3					
Valuation Year	Actuarial Accrued Liabilities (AAL)	Valuation Assets	Unfunded Actuarial Accrued Liabilities (UAAL)	Ratio of Assets to AAL	Solvency Years*
2014	\$19,405	\$12,062	\$7,343	62.2%	Indefinite
2013	19,784	12,031	7,753	60.8	Indefinite
2012	19,182	12,193	6,989	63.6	Indefinite
2011	31,020	12,115	18,905	39.1	10
2010***	30,531	12,320	18,211	40.4	11
2010**	26,929	11,267	15,662	41.8	11
2009	31,558	10,936	20,622	34.7	11
2008	29,623	10,748	18,875	36.3	11
2007	29,825	12,801	17,024	42.9	31
2006	30,748	12,025	18,723	39.1	27
2005***	31,796	11,070	20,726	34.8	18
2005**	31,307	11,070	20,237	35.4	18

<sup>\*</sup>Solvency years represent an estimate of the number of years the fund will be able to provide health care under the intermediate actuarial assumptions. Indefinite indicates funds are expected to be sufficient to fund future health care needs.

• The funding objective is to meet long-term pension benefit obligations and, to the extent possible, fund post-employment health care. As of December 31, 2014, the date of the latest health care actuarial valuation, the actuarial liability for health care was \$19.4 billion and the System had accumulated assets of \$12.1 billion for that obligation. OPERS had an unfunded actuarial accrued liability of \$7.3 billion, representing a decrease of approximately \$0.4 billion from the 2013 valuation.

The funding ratio increased from 60.8% in 2013 to 62.2% in 2014. These changes in the unfunded liability and funding ratio were primarily due to employer contributions of 2.0% of payroll allocated to health care during 2014 compared to 1.0% allocated for 2013. Health care coverage is not statutorily guaranteed, and may be changed to ensure the long-term solvency of the trusts and the ability to provide future coverage. The funding progress of health care is measured in terms of solvency years, or the number of years that funds are projected to be available to pay health care expenses under the current plan design before health care would be reduced to a pay-as-you-go basis. The implementation of plan design changes approved by the Board in 2012, changes in assumptions and strong investment returns between 2012 and 2013 resulted in health care remaining solvent for an indefinite period under actuarial terms as of the December 31, 2013 and 2014 valuations. An indefinite solvency period indicates that health care assets are projected to be sufficient to fund expected liabilities. Refer to Table 3, above, for a comparative history of actuarial liabilities and solvency years for health care.

<sup>\*\*</sup>Results from original valuation prior to re-statement after completion of experience study.

<sup>\*\*\*</sup> Revised actuarial assumptions based on experience study.

### **Analysis of Financial Activities**

OPERS funding objective is to meet long-term benefit obligations with investment income and contributions. Accordingly, the collection of employer and member contributions and the income generated from investment activities provide the reserves needed to finance future pension benefits and health care. The following discussion provides an analysis of the current year's financial activities. Comparative data is presented, where appropriate.

### **Additions to Fiduciary Net Position (Revenues)**

As previously noted, the reserves needed to finance retirement benefits are accumulated primarily through the collection of member and employer contributions, and through investment income (net of investment expense). Revenues (Additions to Fiduciary Net Position) for the year 2015 were \$3.8 billion, and include member and employer contributions of \$3.2 billion, net income from investment activities of \$9.4 million, and other income totaling approximately \$0.6 billion. Other income line items are comprised of purchased service agreements, Retiree-Paid Health Care Premiums, employer interest and penalty charges, vendor performance guarantees and rebates, federal subsidies, settlements, Interplan Activity, and miscellaneous other income or expense. Interplan Activity in Table 4 represents transactions between plans that are additions to plan assets. Additions to plan net position for the year 2014 were \$9.6 billion, comprised of \$3.1 billion in contribution revenues, \$5.8 billion in net income from investment activities, and other income totaling approximately \$0.7 billion. Refer to Table 4, below, for a comparative history of Additions to Fiduciary Net Position.

Additions to Fiduciary Net Position (Revenues) (for the years ended December 31, 2015 and 2014)					
	2015	2014	Amount Increase/ (Decrease) from 2014 to 2015	Percent Increase/ (Decrease) from 2014 to 2015	
Member Contributions*	\$1,332,308,994	\$1,307,428,830	\$24,880,164	1.9%	
Employer Contributions	1,864,823,741	1,829,907,525	34,916,216	1.9	
Contract and Other Receipts	172,067,637	270,728,202	(98,660,565)	(36.4)	
Retiree-Paid Health Care Premiums*	248,601,375	238,406,380	10,194,995	4.3	
Federal Subsidy	175,930,875	176,619,891	(689,016)	(0.4)	
Other Income/(Expense),net	(4,887,359)	8,304,360	(13,191,719)	(158.9)	
Interplan Activity	19,759,373	10,357,663	9,401,710	90.8	
Net Income from Investing Activity	9,415,961	5,775,317,835	(5,765,901,874)	(99.8)	
Total Additions	\$3,818,020,597	\$9,617,070,686	(\$5,799,050,089)	(60.3%)	

<sup>\*</sup> Retiree-Paid Health Care Premiums for 2014 were previously included in Member Contributions. These lines have been restated to appropriately reflect the reclassification.

#### **Financial Section**

# **Management's Discussion and Analysis**

Member and employer contributions for 2015, compared to 2014, increased by \$59.8 million, or 1.9%. Member and employer contributions include amounts paid by active members and their employers for future retirement benefits. In general, as wages start to rise, the retirement contributions from active members, and their employers, also increase. These contributions can also be influenced by the number of active members that move to retirement. In 2015, approximately 7,200 active members retired and will generally be replaced with less-tenured or entry-level staff. The national average wage increase given to government employees for 2015 was 2.1%, slightly higher than the actual increase in contributions for 2015.

Contracts and Other Receipts represents funds received for member purchase of service contracts, employer early retirement incentive programs, vendor rebates, and funds received from other Ohio retirement systems for members with service credit under more than one retirement system. These receipts totaled \$172.1 million in 2015, or a decrease of 36.4% over the \$270.7 million earned in 2014. The decrease in this line item is comprised of the following:

- Rebates from health care vendors comprise \$91.4 million of this line item in 2015, compared to \$150.4 million in 2014, representing a significant portion of the decrease. The majority of this decrease in rebates from health care vendors results from decreases in gain-sharing revenues received in conjunction with the Medicare Advantage program. The Medicare Advantage premiums are estimated at the beginning of the year, and adjusted at year end based on actual claims experience. These gain-sharing revenues represent a premium adjustment based on actual experience that results in receiving a vendor rebate. In 2015, gain-sharing revenues totaled \$8.7 million compared to \$109.2 million in 2014. The decrease in revenue from 2014 to 2015 is the result of incorporating the OPERS experience into the premium cost, which was a change in the calculation compared to prior years, and the expectation of the plan closing as of December 31, 2015.
- Also included, in the rebates from health care vendors in 2015, is an increase in formulary rebates on
  prescriptions filled for retirees, netting with the gain-sharing revenues mentioned above to comprise
  the total \$91.4 million of this activity in 2015. The increase in formulary rebates received from drug
  manufacturers is based on frequency and quantity of prescriptions, which can vary from year-to-year.
  Revenue from formulary rebates increased from \$41.0 million in 2014 to \$83.3 million in 2015.
- Public employees with service in more than one Ohio system can combine their service credit and
  retirement savings into one pension benefit administered by the system with the most contributions.
  Transfers received from other Ohio retirement systems represent receipts for members electing
  to combine their service for which OPERS will administer the member's benefit. This activity also
  decreased by approximately \$23.2 million in 2015 compared to 2014, representing another significant
  decrease in the Contracts and Other Receipts line item. A higher volume of activity was experienced
  in 2014 as statutory changes in the amount of funds required to be transferred was implemented and
  a larger number of members retired.
- Employers can also influence member retirement behavior by sponsoring an early retirement incentive plan (ERIP). Revenue related to ERIP contract initiations in 2015 decreased by \$12.5 million when compared to 2014. These contracts are initiated at the discretion of the employer and can vary greatly from year-to-year.
- The remainder of the change in this Contracts and Other Receipts line item is comprised of a
  minor decrease in member-elected service purchases, a minor decrease in employer penalties and
  delinquent contribution payments, and a minor increase in revenue related to the health care waiver
  program with other Ohio retirement systems.

Additions to Fiduciary Net Position also includes amounts paid by retirees toward the cost of OPERS-provided health care in the Retiree-Paid Health Care Premiums line item. Retirees share in the cost of providing health care coverage for themselves, spouses and dependents. In 2015, these contributions totaled \$248.6 million, compared to \$238.4 million in 2014. This increase is primarily related to an increase in the retiree population, the rising cost of health care and program design changes.

Federal Subsidy revenue is comprised of reimbursements and direct subsidies OPERS received from the federal government for participation in the Medicare Prescription Drug Program (PDP). In 2015, the PDP subsidy totaled \$175.2 million compared to \$176.2 million in 2014. Enrollment in the program increased by 1,364 in 2015 compared to 2014. The direct subsidy received by OPERS, however, varies throughout the year based on the individual risk scores of OPERS retirees enrolled in the plan. Risk scores are assigned by the Centers for Medicare & Medicaid Services for each participant.

Other Income/(Expense), net, is comprised of miscellaneous proceeds, gains or losses on the disposal of fixed assets and litigation settlements activity. Other income/(expense) for 2015 was a net expense of \$4.9 million compared to a net income of \$8.3 million in 2014. This activity typically fluctuates from year-to-year and, in 2015, the net expense balance in this line item is primarily comprised of an estimated \$6.0 million litigation settlement related to an investment holding. Favorable class action settlements, miscellaneous proceeds, and losses on the disposal of fixed assets comprise the remainder of the balance.

Interplan Activity represents transfers between the plans to record activity occurring between the plans. This activity includes members changing from one plan to another, and repayment of initial plan start-up and administrative costs. Interplan Activity in 2015 resulted in a net inflow of \$19.8 million, compared to \$10.4 million in 2014. Since this activity represents one plan paying another plan, there is a corresponding interplan expense activity of the same amount in each year. (Refer also to the Deductions from Fiduciary Net Position discussion beginning on the next page.) Beginning in October 2014, the Board approved the funding of VEBA Trust participant RMAs using the reserves in the VEBA Trust rather than the allocation of employer contributions. Instead, employer contributions were allocated to the Member-Directed Plan to repay the original plan start-up and administrative costs of the Member-Directed Plan to the Traditional Pension Plan.

Net Income from Investing Activity represents total investment income net of external management fees and administrative expenses. Investment income includes dividends, interest, and gains or losses on the sales of investments. OPERS reflects both income and management fees from external managers in this line item.

In 2015, OPERS continued transparency efforts related to the compilation of private equity-related external management fees incurred during the year. The results of our efforts to obtain additional information from fund managers identified management fees impacting the net asset value that were historically netted against the appreciation/depreciation in fair value. External Asset Management Fees within the Combining Statements of Changes in Fiduciary Net Position were \$428.2 million in 2015, or an increase of \$78.0 million from 2014. Private equity-related investment manager fees reported to OPERS, whether directly invoiced or subtracted from the fund on a net basis, are reported as External Asset Management Fees. These fees include investment management fees and other expenses such as audit expenses in limited partnership structures, as well as fee offsets that may have the effect of reducing the total amount of fees.

Investment administrative fees include investment-specific expenses such as staff wages, professional services contracted by the Board, legal services and a share of the OPERS facility and operational costs. For a discussion on the current year activity within Net Income from Investing Activity, refer to the Financial Highlights section on page 28.

### **Deductions from Fiduciary Net Position (Expenses)**

OPERS was created to provide retirement, survivor, and disability benefits to qualified members and their beneficiaries. The cost of such programs includes recurring benefit payments, elective refunds of contributions to members who terminate employment with a participating employer, and the cost of administering the System.

Expenses (Deductions from Fiduciary Net Position) for 2015 were \$7.8 billion, an increase of \$0.4 billion compared to 2014, or 5.5%. Pension benefits and health care expenses comprise \$7.2 billion of the 2015 expenditures and \$6.9 billion for 2014. Refunds of member contributions, including interest and additional payments on withdrawal where required by statute, fluctuate each year, but were \$449.3 million in 2015. Non-investment related administrative expenses increased by \$2.9 million to \$77.0 million and represent 1.0% of the total expenses. Pension benefits and health care expenses paid on behalf of current retirees and their beneficiaries comprise approximately 93% of the total expenses reported. The remaining expenses are comprised of interplan activity transactions representing the expense side of the repayment of initial start-up and administrative costs. Refer to Table 5 below for a comparative history of Deductions from Fiduciary Net Position.

Deductions from Fiduciary Net Position (Expenses) (for the years ended December 31, 2015 and 2014)  Table 5						
	2015	2014	Amount Increase/ (Decrease) from 2014 to 2015	Percent Increase/ (Decrease) from 2014 to 2015		
Benefits—Pension	\$5,401,880,992	\$5,112,123,787	\$289,757,205	5.7%		
Benefits—Health Care Expenses	1,822,571,428	1,740,814,106	81,757,322	4.7		
Refunds	449,265,410	425,701,829	23,563,581	5.5		
Administrative Expenses	77,036,684	74,114,491	2,922,193	3.9		
Interplan Activity	19,759,373	10,357,663	9,401,710	90.8		
Total Deductions	\$7,770,513,887	\$7,363,111,876	\$407,402,011	5.5%		

Pension benefits totaled \$5.4 billion in 2015, an increase of \$289.8 million, or 5.7%, over 2014 benefits. The increase in 2015 reflects the combination of a net growth of 1.2% in the total number of retirees and beneficiaries receiving benefits, an annual simple cost-of-living adjustment (COLA) granted on the retirees benefit anniversary, and demographic changes in the retiree population. For 2012 through 2014, prior to and during the rollout of pension and health care changes, OPERS experienced annual increases of more than 3.3% in the number of pension recipients as members retired to minimize the impact of the changes. As expected, with the majority of changes to both pension and health care fully implemented, members are opting to work longer and this growth in new retirees is declining. In addition to the increasing number of retirees, the increase in pension benefits represents the net effect of new retirees being added to the rolls, less terminated benefits related to retiree deaths and disabled recipients returning to service. The cost of retirements will continue to increase as newer retirees with higher FAS replace terminated long-time retirees with lower FAS. Refer to the Schedule of Average Benefits on page 199 of the Statistical Section for details related to the new retiree populations by year. Also refer to the Plan Statement on page 213 for details on pension benefits.

Total health care expenses increased to \$1.8 billion in 2015, or 4.7%, compared to 2014. The majority of health care expenses are comprised of medical, dental, vision, and prescription drug costs, as well as reimbursements to retirees for Medicare Part B premiums. Medical, dental, vision and disease-management costs represent approximately 55% of the total health care expenses for 2015, a decrease from 2014, which approximated 57% of total health care expenses. Prescription drug costs comprised 37% of total health care expenses in 2015, an increase over the 36% reported for 2014. Medicare Part B premium reimbursements were approximately 4% of the total, a decrease from the 7% reported for 2014. As part of plan changes approved by the Board in 2012, the Medicare Part B reimbursement is being phased-out over a three-year period with the final reduction next year, resulting in no reimbursements beginning January 1, 2017.

The OPERS health care plans for recipients under the age of 65 are self-insured. OPERS also self-insures prescription drug coverage for all retirees and dependents. Medical coverage for recipients over the age of 65 is provided through a premium-based Medicare Advantage Plan. Costs in self-insured plans will fluctuate based on the timing of claims incurrence and the magnitude of catastrophic claims, in addition to overall increases in costs occurring in the market. Medical, dental, vision and disease-management expenses for 2015 rose 2.3% to \$1.0 billion, compared to \$985.5 million in 2014. Prescription drug costs rose 6.0% to \$672.7 million in 2015, compared to \$634.5 million in 2014. The OneRx® National Drug Index® cited double-digit price increases for prescription medications in 2015 with branded drugs rising by 14.8%, specialty drugs by 9.2% and generic drugs by 2.9%, for a composite increase of 10.4%.

Refunds of member accounts are at the discretion of the member, and vary from year to year. In 2015, member-elected refunds totaled \$449.3 million, compared to \$425.7 million in 2014. Members may only refund their account if they have been separated from OPERS-covered employment for at least three months. Accordingly, refunds represent disbursements of inactive member accounts. The number of refunded accounts and refund values increased in 2015 by 1.9% and 5.5%, respectively. This increase is the result of an initiative to contact inactive members with small balances to confirm their intent to maintain an account at OPERS based on their benefit options.

OPERS has consistently managed its administrative expense budget with no material variances experienced between planned and actual expenditures in either 2015 or 2014. Administrative Expenses shown in Table 5 on the previous page do not include investment administrative expenses. Administrative Expenses, not including investment expenses, totaled \$77.0 million in 2015 compared to \$74.1 million in 2014. The increase in 2015 Administrative Expenses includes an increase in training, education, printing and mailing of various member materials associated with the rollout of the OPERS Medicare Connector in 2015.

#### **Net Position Summary**

Net position may serve over time as a useful indicator of OPERS' financial status (please refer to Table 6 below). At the close of calendar years 2015 and 2014, the net positions of OPERS totaled \$87.3 billion and \$91.2 billion, respectively. These plan net positions are available to meet OPERS ongoing obligations to plan participants and their beneficiaries, and to the extent possible, OPERS post-employment health care.

Net Position (as of December 31, 2015 and 2014)						
	2015	2014	Amount Increase/ (Decrease) from 2014 to 2015	Percent Increase/ (Decrease) from 2014 to 2015		
Current and Other Assets	\$956,197,651	\$1,091,098,502	(\$134,900,851)	(12.4%)		
Cash and Investments at Fair Value	95,154,353,476	98,628,369,208	(3,474,015,732)	(3.5)		
Capital Assets	132,811,651	133,629,210	(817,559)	(0.6)		
Total Assets	96,243,362,778	99,853,096,920	(3,609,734,142)	(3.6)		
Total Liabilities	8,951,960,960	8,609,201,812	342,759,148	4.0		
Net Position, End of Year	87,291,401,818	91,243,895,108	(3,952,493,290)	(4.3)		
Net Position, Beginning of Year	91,243,895,108	88,989,936,298	2,253,958,810	2.5		
Net Increase/(Decrease) in Net Position	(\$3,952,493,290)	\$2,253,958,810	(\$6,206,452,100)	(275.4%)		

### **Summary**

OPERS remains a strong pension system with sound funding. The 2012 changes to both the pension and health care plans strengthened, and will continue to strengthen, the funding status and established a path for improved funding levels. OPERS continues to proactively manage the Fund in a manner that addresses issues and trends timely contributing to the strength of the Fund. The funding levels and 2015 results of operations are found, in detail, and by category, in this annual report.



<b>△</b> Combining Statements of Fiduci	ary Net Position (as	of December 31, 2015)	
		Pension	
	Traditional Pension Plan	Combined Plan	Member- Directed Plan
Assets Cash and Short-Term Investments	\$2,381,670,021	\$10,566,328	\$334,220
Receivables			
Members and Employers	162,334,352	20,425,281	23,175,311
Vendor and Other	1,250,665		
Investment Sales Proceeds	248,660,061	1,071,809	34,102
Accrued Interest and Dividends	204,476,980	881,365	28,042
Due From Other Plans	20,625,920		
Total Receivables	637,347,978	22,378,455	23,237,455
Investments, at fair value			
Fixed Income	17,375,998,826	169,624,942	165,146,641
Domestic Equities	12,813,181,257	235,568,350	336,976,706
Real Estate	8,234,603,118	35,493,933	1,129,310
Private Equity	9,020,071,453	38,879,568	1,237,029
International Equities	13,143,167,164	148,134,627	171,853,833
Other Investments	10,927,323,348	47,100,473	1,498,593
Total Investments	71,514,345,166	674,801,893	677,842,112
Collateral on Loaned Securities	8,215,428,672	34,258,885	2,237,421
Capital Assets			
Land	2,626,888	82,647	82,550
Building and Building Improvements	78,145,815	2,458,616	2,455,739
Furniture and Equipment	98,031,712	4,100,083	3,373,451
Total Capital Assets	178,804,415	6,641,346	5,911,740
Accumulated Depreciation	(82,262,810)	(2,690,787)	(2,886,561)
Net Capital Assets	96,541,605	3,950,559	3,025,179
Prepaid Expenses and Other Assets	1,217,369		
TOTAL ASSETS	82,846,550,811	745,956,120	706,676,387
Liabilities			
Undistributed Deposits	2,058,415		
Benefits Payable	255,699		
Investment Commitments Payable	393,965,905	1,801,004	245,260
Accounts Payable and Other Liabilities	20,999,174		
Accounts Payable Wellness RMA Claims			
Accounts Payable HRA Claims			
Due To Other Plans	0.045.054.000	8,979,642	5,653,534
Obligations Under Securities Lending	8,215,951,266	34,261,065	2,237,563
TOTAL LIABILITIES	8,633,230,459	45,041,711	8,136,357
Net Positions Held in Trust for Pension Benefits and Post-employment Health Care	\$74,213,320,352	\$700,914,409	\$698,540,030

See Notes to Combining Financial Statements, beginning on page 42.

# **Financial Section**

	015, continued)		
	Health Care		
401(h)	115	Voluntary Employees'	
Health Care	Health Care	Beneficiary Association	Total Pension and
Trust	Trust	Trust	Health Care
\$437,888,805	\$228,930,728	\$4,675,584	\$3,064,065,686
	21 146 407	13,932,389	251 012 740
677,725	31,146,407 140,747,042	13,932,369	251,013,740 142,675,432
43,193,263	744,048	532,305	294,235,588
39,359,404	1,246,089	437,722	246,429,602
39,339,404	1,240,009	457,722	20,625,920
83,230,392	173,883,586	14,902,416	954,980,282
0.700.000.100	000 005 000	07.400.000	04 777 000 0
3,733,008,136	296,365,386	37,189,326	21,777,333,257
2,969,522,823	82,245,096	27,429,090	16,464,923,322
		17,627,759	8,288,854,120
0.004.454.040	50 440 000	19,309,205	9,079,497,255
2,221,451,642	58,142,626	28,135,488	15,770,885,380
1,390,445,167	48,222,156	23,392,047	12,437,981,784
10,314,427,768	484,975,264	153,082,915	83,819,475,118
		18,887,694	8,270,812,672
916,220		26,508	3,734,813
27,256,121		788,568	111,104,859
29,358,536	1,441,984	2,196,905	138,502,671
57,530,877	1,441,984	3,011,981	253,342,343
(30,510,198)	1,111,001	(2,180,336)	(120,530,692
27,020,679	1,441,984	831,645	132,811,651
			1,217,369
10,862,567,644	889,231,562	192,380,254	96,243,362,778
242 005	10,021		2 244 444
243,005		200 440	2,311,441
91,451,759	1,634,811	208,449	93,550,718
76,923,764	1,789,658	843,360	475,568,951 21,479,210
22 88U USE	480,036		
22,880,935	44 204 006		22,880,935 44,204,996
	44,204,996	5 002 744	
		5,992,744 18,888,895	20,625,920 8,271,338,789
191,499,463	48,119,522	25,933,448	8,951,960,960
, ,	, -,-	,,	, ,,,,,,,
\$10,671,068,181	\$841,112,040	\$166,446,806	\$87,291,401,818

	Pension				
	Traditional Pension Plan	Combined Plan	Member- Directed Plan		
Additions					
Member Contributions Employer Contributions Contract and Other Receipts Retiree-Paid Health Care Premiums Federal Subsidy	\$1,246,732,014 1,498,679,737 75,209,820	\$36,685,161 44,022,120 492,260	\$48,891,819 68,448,551 495,540		
Other Income/(Expense), net Interplan Activity	(4,887,369) 19,759,373				
Total Non-investment Income	2,835,493,575	81,199,541	117,835,910		
Income From Investing Activities Net Depreciation in Fair Value Bond Interest Dividends Real Estate Operating Income, net International Income/(Loss) Other Investment Income External Asset Management Fees	(2,556,912,148) 827,524,445 359,382,644 1,287,473,691 161,443 750,028,970 (394,701,680)	(18,255,195) 3,885,370 1,498,646 5,368,837 673 3,127,662 (1,901,327)	(13,798,833) 976,123 97,880 350,650 44 204,277 (583,304)		
Net Investment Income/(Loss)	272,957,365	(6,275,334)	(12,753,163)		
From Securities Lending Activity Security Lending Income Security Lending Expenses Net Security Lending Income Unrealized Losses	46,241,728 (10,356,930) 35,884,798 (522,594)	192,831 (43,189) 149,642 (2,179)	12,594 (2,821) 9,773 (142)		
Net Income from Securities Lending	35,362,204	147,463	9,631		
Investment Administrative Expenses	(33,420,917)	(374,048)	(327,418)		
Net Income/(Loss) from Investing Activity	274,898,652	(6,501,919)	(13,070,950)		
TOTAL ADDITIONS	3,110,392,227	74,697,622	104,764,960		
Deductions  Benefits  Refunds of Contributions  Administrative Expenses Interplan Activity	5,398,844,664 405,320,800 49,137,053	1,791,115 12,577,944 2,522,610 7,141,271	1,245,213 31,366,666 2,260,306 6,625,358		
TOTAL DEDUCTIONS	5,853,302,517	24,032,940	41,497,543		
Net Increase/(Decrease) Net Positions Held in Trust for Pension Benefits	(2,742,910,290)	50,664,682	63,267,417		
and Post-employment Health Care Balance, Beginning of Year	76,956,230,642	650,249,727	635,272,613		

See Notes to Combining Financial Statements, beginning on page 42.

# **Financial Section**

	Llootte Cara		
404(h)	Health Care	Valuatani Firedrica S	T-1-1
401(h) Health Care	115 Health Care	Voluntary Employees' Beneficiary Association	Total Pension and
Trust	Trust	Trust	Health Care
			\$1,332,308,994
	\$253,673,333		1,864,823,741
\$9,435	95,860,582		172,067,637
248,601,375			248,601,375
	175,930,875		175,930,875
	10		(4,887,359)
			19,759,373
248,610,810	525,464,800		3,808,604,636
(450 577 747)	(47 520 404)	(\$E 000 40E)	(2.005.000.480)
(453,577,747) 157,207,141	(17,539,101) 6,517,201	(\$5,883,465) 1,902,518	(3,065,966,489) 998,012,798
105,609,193	(9,556,397)	826,237	457,858,203
100,000,100	(3,330,337)	2,959,962	1,296,153,140
(11,506)	(1,178)	371	149,847
652,343	(43,576)	1,724,353	755,694,029
(27,988,205)	(2,147,433)	(907,438)	(428,229,387)
(218,108,781)	(22,770,484)	622,538	13,672,141
		106,312	46,553,465
		(23,811)	(10,426,751)
		82,501	36,126,714
		(1,202)	(526,117)
		81,299	35,600,597
(5,355,603)	(302,871)	(75,920)	(39,856,777)
(223,464,384)	(23,073,355)	627,917	9,415,961
25,146,426	502,391,445	627,917	3,818,020,597
1,774,989,836	45,184,620	2,396,972	7,224,452,420
1,117,000,000	70, 104,020	2,000,012	449,265,410
19,611,199	2,174,957	1,330,559	77,036,684
, ,	_,,	5,992,744	19,759,373
1,794,601,035	47,359,577	9,720,275	7,770,513,887
(1,769,454,609)	455,031,868	(9,092,358)	(3,952,493,290)
	000 000 170	475 500 404	91,243,895,108
12,440,522,790	386,080,172	175,539,164	91.743 893 108

#### 1. Description of OPERS

a. Organization—The Ohio Public Employees Retirement System (OPERS, System or Fund) is a cost-sharing, multiple-employer public employee retirement system comprised of three separate pension plans: the Traditional Pension Plan, a defined benefit plan; the Combined Plan, a combination defined benefit/defined contribution plan; and the Member-Directed Plan, a defined contribution plan. OPERS is a qualified governmental plan under Section 401(a) of the Internal Revenue Code (IRC). All state and local governmental employees in Ohio, except those covered by one of the other state or local retirement systems in Ohio, are members of OPERS. New public employees (those who establish membership in OPERS on or after January 1, 2003) have 180 days from the commencement of employment to select membership in one of the three pension plans. Contributions to OPERS are effective with the first day of the member's employment. Contributions made prior to the member's plan selection are maintained in the Traditional Pension Plan and later transferred to the plan elected by the member, as appropriate.

OPERS maintains three health care trusts. Two trusts, the 401(h) Health Care Trust (401(h) Trust) and the 115 Health Care Trust (115 Trust) work together to provide funding to eligible members of the Traditional Pension Plan and Combined Plan. The third trust is a Voluntary Employees' Beneficiary Association Trust (VEBA Trust) that accumulates funding for participants of the Member-Directed Retiree Medical Account Plan (RMA), which functions as a medical spending account. The three trusts are considered to be separate legal entities under Internal Revenue Service (IRS) regulations and are reported separately in the financial statements. Subsequent to year end, OPERS received two favorable rulings from the IRS allowing OPERS to consolidate health care assets into the 115 Trust. For more information, refer to Note 10 on page 69. Effective October 1, 2015, OPERS launched the OPERS Medicare Connector (Connector) along with a health reimbursement arrangement (HRA) for Traditional Pension Plan and Combined Plan retirees enrolled in Medicare Parts A and B. The 115 Trust was established in 2014 to provide a funding mechanism for the HRA. Eligible retirees who purchase Medicare supplemental coverage through the Connector may receive a monthly allowance in their HRA to reimburse eligible health care expenses, beginning with January 2016 premiums. These trusts are reported as other post-employment benefit plans (OPEB) based on the criteria established by the Governmental Accounting Standards Board (GASB). Periodically, OPERS modifies the health care program design to improve the ongoing solvency of the plans. Prior to January 1, 2015, 10 or more years of service were required to qualify for health care coverage. Beginning January 1, 2015, generally, members must be at least age 60 with 20 years of qualifying service credit to qualify for health care coverage. Please see the Plan Statement beginning on page 213 for additional details. Health care coverage is neither guaranteed nor statutorily required.

OPERS is administered in accordance with Chapter 145 of the Ohio Revised Code (ORC). The accompanying financial statements comply with the provisions of GASB Statement No.14, *The Financial Reporting Entity*, and with the provisions of GASB Statement No. 39, *Determining Whether Certain Organizations Are Component Units—an amendment of GASB Statement No.14.* These statements require that financial statements of the reporting entity include all the organizations, activities, functions and component units for which the reporting entity is financially accountable. Financial accountability is defined as the appointment of a voting majority of the component unit's board of directors and either (1) the reporting entity's ability to impose its will over the component unit, or (2) the possibility that the component unit will provide a financial benefit to, or impose a financial burden on, the reporting entity. OPERS does not have financial accountability over any entities.

Individual audited financial statements, as of and for the year ended December 31, 2015, for each of the following plans as presented in the Combining Statements of Fiduciary Net Position and Changes in Fiduciary Net Position, were issued:

- Combined Plan
- · Member-Directed Plan
- 401(h) Health Care Trust

#### **Financial Section**

# **Notes to Combining Financial Statements**

- 115 Health Care Trust
- · Voluntary Employees' Beneficiary Association Trust

OPERS is not part of the state of Ohio financial-reporting entity, nor is OPERS a component unit of the state of Ohio. Responsibility for the organization is vested in the OPERS Board of Trustees (Board); there is no financial interdependency with the state of Ohio. The Board is the governing body of OPERS, with responsibility for administration and management. Of the Board, seven members are elected by the group they represent: the retirees (two representatives), employees of the state, employees of counties, employees of municipalities, non-teaching employees of state colleges and universities and miscellaneous employees. The remaining four members are appointed or designated by position. The Governor, General Assembly and the Treasurer of the state of Ohio each appoint a representative. The Director of the Ohio Department of Administrative Services completes the Board.

The Board appoints the Executive Director, an actuary, and other consultants necessary for the transaction of business. The Board meets monthly and receives no compensation, but is reimbursed for necessary expenses.

Plan membership—All state and local governmental employees, except those covered by another state retirement system in Ohio or the Cincinnati Retirement System, are required to become contributing members of OPERS when they begin public employment unless they are exempted or excluded as defined by the ORC. For actuarial purposes, employees who have earned sufficient service credit (60 contributing months) are entitled to a future retirement benefit from OPERS. Employer, employee and retiree data as of December 31, 2015 follows:

A Plan Membership*						
As of December 31, 2015	Traditional Pension Plan	Combined Plan**	Member- Directed Plan	401(h) Health Care Trust	Voluntary Employees' Beneficiary Association Trust	2015 Total
Employer Units State Division Local Division Law Enforcement and Public Safety Divisions						3,683 260 3,184 239
Retirees and Inactive Members—Defined Benefit Pension Retirees and Primary Beneficiaries currently receiving benefits Dependents and Other Beneficiaries currently receiving benefits Inactive Members eligible for, but not yet receiving benefits *** Inactive Members not yet age eligible for benefits *** Inactive Members eligible for refund value of account only ***	205,211 6,222 7,444 25,391 476,275	196 128 61 655 1,315	185 1			<b>723,084</b> 205,592 6,351 7,505 26,046 477,590
Retirees and Inactive Members—Defined Contribution Accounts Retirees currently receiving benefits Inactive Members		7	9 4,824			<b>4,840</b> 16 4,824
Retirees and Inactive Members—Health Care Retirees and Primary Beneficiaries currently receiving benefits Dependent and Other Beneficiaries currently receiving benefits Inactive Members eligible for, but not yet receiving benefits				170,687 52,110 1,874	4,066	228,737 174,753 52,110 1,874
Active Employees State Division Local Division Law Enforcement Division Public Safety Division	117,277 201,649 7,788 81	2,770 4,817	4,030 7,210			345,622 124,077 213,676 7,788 81

<sup>\*</sup>In 2014, OPERS established the 115 Health Care Trust to support a Health Reimbursement Arrangement (HRA) plan. As of December 31, 2015, the 115 Health Care Trust did not have any obligations except for January 2016 premium reimbursements requested prior to the effective date of January 1, 2016. The covered lives in the HRA are included in the member numbers presented for the 401(h) Health Care Trust

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<sup>\*\*</sup>Combined Plan members receiving a defined formula benefit may also be receiving a distribution of their defined contribution account, so may be counted more than once in this table.

<sup>\*\*\*</sup> Inactive members with at least five years of service are eligible for a retirement benefit at the age of 60. Inactive members with less than five years of service are eligible for a refund of account. Inactive members with five or more years of service are displayed based on their age eligibility for a retirement benefit as of the end of the year.

- b. Benefits—All benefits of the System, and any benefit increases are established by the legislature pursuant to ORC Chapter 145. The Board, pursuant to ORC Chapter 145, has elected to maintain funds to provide health care coverage to eligible Traditional Pension Plan and Combined Plan retirees and survivors of members. Health care coverage does not vest and is not required under ORC Chapter 145. As a result, coverage may be reduced or eliminated at the discretion of the Board.
  - Age-and-Service Defined Benefits—Effective January 7, 2013, Senate Bill (SB) 343 modified components of the Traditional Pension Plan and Combined Plan. Members were impacted (to varying degrees) by the changes based on their transition group. Three transition groups (A, B and C) were designed to ease the transition for key components of the pension plan changes. Members who were eligible to retire under law in effect prior to SB 343 or will be eligible to retire no later than five years after January 7, 2013, comprise transition Group A. Members who have 20 years of service credit prior to January 7, 2013, or will be eligible to retire no later than 10 years after January 7, 2013, are included in transition Group B. Group C included those members who are not in either of the other groups and members who were hired on or after January 7, 2013. Please see the Plan Statement for additional details.

Benefits in the Traditional Pension Plan for State and Local members are calculated on the basis of age, final average salary (FAS), and service credit. State and Local members in transition Groups A and B are eligible for retirement benefits at age 60 with 60 contributing months of service credit or at age 55 with 25 or more years of service credit. Group C for State and Local is eligible for retirement benefits at age 57 with 25 years of service or at age 62 with five years of service. For Groups A and B, the annual benefit is based on 2.2% of FAS multiplied by the actual years of service for the first 30 years of service credit and 2.5% for years of service in excess of 30 years. For Group C, the annual benefit applies a factor of 2.2% for the first 35 years and a factor of 2.5% for the years of service in excess of 35. FAS represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career. Refer to the age-and-service tables located in the Plan Statement beginning on page 213 for additional information regarding the requirements for reduced and unreduced benefits. Members who retire before meeting the age and years of service credit requirement for unreduced benefit receive a percentage reduction in the benefit amount. The base amount of a member's pension benefit is locked in upon receipt of the initial benefit payment for calculation of annual cost-ofliving adjustment.

Effective January 1, 2001, House Bill 416 divided the OPERS Law Enforcement Program into two separate divisions: Law Enforcement and Public Safety. Both groups of members, as defined in ORC Chapter 145, are eligible for special retirement options under the Traditional Pension Plan and are not eligible to participate in the Member-Directed Plan or Combined Plan. Public Safety members may file an application for full retirement benefits at age 48 or older with 25 or more years of credited service or 52 or older with 15 or more years of credited service for Groups A and B. Public Safety Group C is eligible for benefits at age 52 or older with 25 years or at age 56 or older with 15 years. Those members classified as Law Enforcement officers are eliqible for full retirement at age 52 or older with 15 or more years of credited service for Group A. Law Enforcement Group B is eligible at age 48 or older with 25 years or at age 52 or older with 15 years of service. Law Enforcement Group C is eligible at age 48 or older with 25 years of service or at age 56 with 15 years of service. Annual benefits under both divisions are calculated by multiplying 2.5% of FAS by the actual years of service for the first 25 years of service credit, and 2.1% of FAS for each year of service over 25 years. These options also permit early retirement under qualifying circumstances as early as age 48 with a reduced benefit.

Prior to 2000, payments to OPERS benefit recipients were limited under Section 415(b) of the IRC. OPERS entered into a Qualified Excess Benefit Arrangement (QEBA) with the IRS to allow OPERS benefit recipients to receive their full statutory benefit even when the benefit exceeds IRC 415(b) limitations. Monthly QEBA payments start when the total amount of benefits received by the recipients exceeds the IRC limit each year. The portion of the benefit in excess of the IRC 415(b) limit is paid out of the QEBA and taxed as employee payroll in accordance with IRS regulations.

Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.0% to the member's FAS for the first 30 years of service. A factor of 1.25% is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.0% to the member's FAS for the first 35 years of service and a factor of 1.25% is applied to years in excess of 35. Persons retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit. The defined contribution portion of the benefit is based on accumulated member contributions plus or minus any investment gains or losses on those contributions.

- Defined Contribution Benefits—Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-Directed Plan and Combined Plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined Plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined Plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-Directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the Member-Directed Plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year. At retirement, members may select one of several distribution options for payment of the vested balance of their individual OPERS accounts. Options include the purchase of a monthly defined benefit annuity from OPERS (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options.
- Early Retirement Incentive Plan (ERIP)—Employers under OPERS may establish an early retirement incentive plan by purchasing service credit for eligible employees. To be eligible, employees must be able to retire under existing plan provisions after the purchase of the additional credit. Electing employers must contribute all such additional costs as are actuarially determined to fund the benefit. Such a plan, if adopted by an employer, must be offered to a minimum of 5% of covered employees, and may provide for the purchase of up to five years of service credit, limited to a maximum of 20% of the member's total service credit. Members electing to participate in the employer's plan must retire within 90 days of receiving notice of the purchased service or the service is withdrawn and refunded to the employer.

Employers offering an ERIP may choose to pay the full cost of the additional benefits at the time the plan is adopted, or elect an installment payment plan. The required contributions are recognized in full by OPERS in the year in which the payment plan becomes effective. In addition, interest is charged annually on the unpaid balance.

- Disability Benefits—OPERS administers two disability plans for participants in either the Traditional Pension Plan or Combined Plan. Members in the plan as of July 29, 1992, could elect, by April 7, 1993, coverage under either the original plan or the revised plan. All members who entered the System after July 29, 1992, are automatically covered under the revised plan. Under the original plan, a member who becomes disabled before age 60 and has completed 60 contributing months is eligible for a disability benefit. Benefits are funded by the employee and employer contributions and terminate if the member is able to return to work. The revised plan differs in that a member who becomes disabled at any age with 60 contributing months will be eligible for disability benefits until a determined age. The benefit is funded by reserves accumulated from employer contributions. After the disability benefit ends, the member may apply for a service retirement benefit or a refund of contributions, which are not reduced by the amount of disability benefits received. Law Enforcement officers are immediately eligible for disability benefits if disabled by an on-duty illness or injury. Members participating in the Member-Directed Plan are not eligible for disability benefits.
- Survivor Benefits—Dependents of deceased members who participated in either the
  Traditional Pension Plan or the Combined Plan may qualify for survivor benefits if the
  deceased employee had at least one and a half years of service credit with the plan, and at
  least one quarter year of credit within the two and one-half years prior to the date of death.
  ORC Chapter 145 specifies the dependents and the conditions under which they qualify
  for survivor benefits. Law Enforcement and Public Safety personnel are eligible for survivor
  benefits immediately upon employment.
- Health Care Coverage—The ORC permits, but does not require, OPERS to offer postemployment health care coverage (OPEB). The ORC allows a portion of the employers' contributions to be used to fund health care coverage. OPERS maintains a 401(h) Health Care Trust established under IRC Section 401(h), to fund health care coverage for the retirees and beneficiaries of the Traditional Pension Plan and Combined Plan. In 2014, OPERS established the 115 Health Care Trust under IRC Section 115 to fund an HRA for Medicare-eligible retirees. Eligible retirees can select a Medicare supplement plan through the OPERS Medicare Connector and will have an allowance deposited to an HRA to be used for reimbursement of eligible health care expenses, starting with January 2016 premium reimbursements. Prior to January 1, 2015, the System provided comprehensive health care coverage to retirees with 10 or more years of qualifying service credit and offered coverage to their dependents on a premium deduction or direct bill basis. Beginning January 1, 2015, the service eligibility criteria for health care coverage increased from 10 years to 20 years with a minimum age of 60, or 30 years of qualifying service at any age. Coverage includes hospitalization, medical expenses, prescription drugs, and reimbursement of monthly Medicare premiums. The System determines the amount, if any, of the associated health care costs that will be absorbed by the System and attempts to control costs by using managed care, case management, disease management. and other programs. Additional details on health care coverage can be found in the Plan Statement beginning on page 213.

Participants in the Member-Directed Plan are not eligible for health care coverage under the health care plans funded through the 401(h) or 115 trusts. A portion of employer contributions for these participants is allocated to a RMA funded through the VEBA Trust established under

IRC 501(c)(9). Upon separation or retirement, participants may be reimbursed for qualified medical expenses from their RMA funds.

- Other Benefits—Once a benefit recipient retiring under the Traditional Pension Plan has received benefits for 12 months, an annual 3% cost-of-living adjustment is provided on the member's base benefit. Members retiring under the Combined Plan receive a 3% cost-of-living adjustment on the defined benefit portion of their benefit. A death benefit of \$500-\$2,500, determined by the number of years of service credit of the retiree, is paid to the beneficiary of a deceased retiree or disability benefit recipient under the Traditional Pension Plan and Combined Plan. Death benefits are not available to beneficiaries of Member-Directed Plan participants.
- Money Purchase Annuity—Age-and-service retirees who become re-employed in an OPERS-covered position must contribute the regular contribution rates, which are applied toward a money purchase annuity. The money purchase annuity calculation is based on the accumulated contributions of the retiree for the period of re-employment, and an amount of the employer contributions determined by the Board. Upon termination of service, members over the age of 65 can elect to receive a lump-sum payout or a monthly annuity. Members under age 65 may leave the funds on deposit with OPERS to receive an annuity benefit at age 65, or may elect to receive a refund of their employee contributions made during the period of re-employment, plus interest.
- Refunds—Members who have terminated service in OPERS-covered employment may file
  an application for refund of their account. The ORC requires a three-month waiting period
  after service termination before the refund may be paid. The acceptance of a refund payment
  cancels the individual's rights and benefits in OPERS.
  - Refunds processed for Traditional Pension Plan members include the member's accumulated contributions, interest and any qualifying employer funds. A Combined Plan member's refund may consist of member contributions for the purchase of service plus interest, qualifying employer funds, and the value of their account in the defined contribution plan consisting of member contributions adjusted by the gains or losses incurred based on their investment selections. Refunds paid to participants in the Member-Directed Plan include member contributions and vested employer contributions adjusted by the gains or losses incurred based on their investment selections.
- c. Contributions—The OPERS funding policy provides for periodic employee and employer contributions to all three plans (Traditional Pension, Combined and Member-Directed) at rates established by the Board, subject to limits set by statute. The rates established for member and employer contributions were approved based upon the recommendations of the System's actuary. All contribution rates were within the limits authorized by the ORC.
  - Member and employer contribution rates, as a percent of covered payroll, were the same for each covered group across all three plans for the year ended December 31, 2015. Within the Traditional Pension Plan and Combined Plan, member and employer contributions (employer contributions only for the Combined Plan) and an actuarially determined rate of return are adequate to accumulate sufficient assets to pay defined benefits when due. Employee contributions within the Combined Plan are not used to fund the defined benefit retirement allowance. Employer contribution rates as a level percent of payroll dollars are determined using the entry age actuarial funding method. This formula determines the amount of contributions necessary to fund: (1) the current service cost, representing the estimated amount necessary to pay for defined benefits earned by the employees during the current service year; and (2) the prior service cost for service earned prior to the current year and subsequent benefit increases. These contributions represent

the amount necessary to fund accrued liabilities for retirement allowances and survivor benefits over a period of time. The annual employer contributions reported for the Traditional Pension Plan for 2015 were \$1,498,679,737. Employer contributions for the Combined Plan for 2015 were \$44,022,120. Employers satisfied 100% of the contribution requirements.

The following table displays the employee and employer contribution rates as a percent of covered payroll for each division for 2015. Based upon the recommendation of the System's actuary, a portion of each employer's contribution to OPERS is set aside for the funding of post-employment health care coverage. The portion of Traditional Pension Plan and Combined Plan employer contributions allocated to health care was 2.0% for 2015. Beginning in October 2014, the Board approved the funding of VEBA Trust participant RMAs using the reserves in the VEBA Trust rather than the allocation of employer contributions. Instead, employer contributions were allocated to the Member-Directed Plan to repay the original plan start-up and administrative costs. The percent of covered payroll deposited to the RMAs from VEBA Trust reserves for participants in the Member-Directed Plan for 2015 was 4.5%.

Board of Trustees—Approved Contribution Rates—All Plans					
	2015 Employee Rate	2015 Employer Rate			
State Division	10.00%	14.00%			
Local Division	10.00	14.00			
Law Enforcement Division	13.00	18.10			
Public Safety Division	12.00	18.10			

The employee and employer contribution rates for the State and Local divisions are currently set at the maximums authorized by the ORC of 10% and 14%, respectively. The Public Safety and Law Enforcement employer rates are also set at the maximum authorized rate of 18.1%. The employee Public Safety rate is determined by the Board and has no maximum rate established by the ORC. The employee rate for Law Enforcement members is also determined by the Board, but is limited by the ORC to not more than 2% greater than the Public Safety rate.

ORC Chapter 145 assigns authority to the Board to amend the funding policy. As of December 31, 2015, the Board adopted the contribution rates that were recommended by the actuary. The contribution rates were included in a funding policy adopted by the Board in October 2013, and are certified periodically by the Board as required by the ORC.

As of December 31, 2015, the date of the last pension actuarial study, the funding period for all defined benefits of the System was 19 years.

d. Federal Subsidies—OPERS participates in several federal programs that subsidize or provide reimbursements to the 401(h) Trust or the 115 Trust. Medicare Part D is a federal program that reimburses 28% of the cost of prescription drugs for Medicare beneficiaries in the United States. During 2011, OPERS implemented a prescription drug plan (PDP) in which the System receives a direct subsidy from the Centers for Medicare & Medicaid Services based on the risk score of each eligible retiree. Depending on circumstances, retirees are placed either with the Medicare Part D program or with the PDP plan.

The table on the next page summarizes the various federal subsidies received by OPERS for the year ended December 31, 2015.

Federal Subsidy Received (for the year ended December 31, 2015)					
115 Health Care Trust					
Medicare Part D Retiree Drug Subsidy	\$743,345				
Medicare Prescription Drug Plan 175,187,530					
Total Federal Subsidy	\$175,930,875				

e. Commitments and Contingencies—OPERS has committed to fund various private equity and closed-end real estate investments totaling approximately \$6.9 billion at December 31, 2015. The expected funding dates for these commitments extend through 2021. OPERS is a party in various lawsuits relating to plan benefits and investments. While the final outcome cannot be determined at this time, management is of the opinion that the liability, if any, for these legal actions will not have a material adverse effect on OPERS financial position.

## 2. Summary of Significant Accounting Policies

The following are the significant accounting policies followed by OPERS for all pension and health care plans:

a. Basis of Accounting—The financial statements are prepared using the accrual basis of accounting under which deductions are recorded when the liability is incurred and revenues are recognized when earned. Pension benefit payments are due the first day of the month following the retirement of a member, and the first of each month thereafter. Refunds, for any member who makes a written application to withdraw his/her contributions, are payable three months after termination of the member's OPERS-covered employment. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Additions to the plans consist of contributions (member and employer), health care reimbursements, federal health care subsidies, other contracts and receipts, interplan activities, net investment income, and other miscellaneous income. Contributions are recorded in the period the related salaries are earned and become measurable pursuant to formal commitments, statutory or contractual requirements. Accordingly, both member and employer contributions for the year ended December 31, 2015 include year-end accruals based upon estimates derived from subsequent payment activity and historical payment patterns. Member and employer contributions are due 30 days after the month in which salaries are earned based on pay period end date. Health care reimbursements are recognized when they become measurable and due to OPERS based on contractual requirements. Therefore, health care reimbursements contain estimates based on information received from health care vendors and other sources. Plan changes, settlement activity and other interplan activity are recorded as an addition or deduction based on the nature of the transaction, when the transaction occurs. Investment purchases and sales are recorded as of their trade date.

The accounting and reporting policies of OPERS conform to accounting principles generally accepted in the United States of America (referred to as GAAP) as applicable to government organizations. The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and to disclose contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

GASB Statement No. 63 (GASB 63), Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position, introduces and defines these elements as a consumption or acquisition of net position that is applicable to a future reporting period.

These transactions are distinct from assets and liabilities, and result in the redefinition of net assets to the concept of net position. Because the total net position includes both statutory pension benefits and discretionary health care coverage, OPERS discloses the System's total net position as Net Position Held in Trust for Pension Benefits and Post-employment Health Care. GASB 63 was implemented for the year ended December 31, 2012.

GASB Statement No. 64 (GASB 64), *Derivative Instruments: Application of Hedge Accounting Termination Provisions—an amendment of GASB Statement 53*, establishes criteria for when an effective hedging relationship continues and hedge accounting should continue to be applied. GASB 64 was implemented for the year ended December 31, 2012.

The GASB issued Statement No. 67 (GASB 67), *Financial Reporting for Pension Plans—an amendment of GASB Statement No. 25*, establishing additional financial reporting by state and local government pension plans. GASB 67 replaces the requirements of Statements No. 25 (GASB 25), *Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans*, and No. 50 (GASB 50), *Pension Disclosures—an amendment of GASB Statements No. 25 and No. 27*, related to pension plans that are administered through trusts or equivalent arrangements. The requirements of Statements No. 25 and 50 remain applicable to pension plans that are not administered through trusts or equivalent arrangements. GASB 67 was implemented for the year ended December 31, 2014. Note 8, beginning on page 66, and the Required Supplementary Information, beginning on page 70, contain the majority of the changes related to the implementation of GASB 67. These changes eliminate the requirement that defined benefit pension plan funding status tables be included within the Required Supplementary Information section. This information has been moved to the Actuarial Section of this document.

OPERS is a cost-sharing, multiple-employer pension plan as defined by GASB 67. The requirements for GASB 67 include changes in presentation of the financial statements, notes to the financial statements, and required supplementary information of state and local pension plans established as trusts. The new accounting and reporting standards break the link between accounting and funding. While these changes affect the accounting measures, they do not have an effect on the actuarial methods and assumptions used by OPERS to determine the employer contributions needed to fund the plan. The new standard does, however, impact the financial statement presentation for pension accounting and related disclosures for OPERS and participating employers (refer to GASB 68 information below).

GASB 67 and GASB Statement No. 43 (GASB 43), *Financial Reporting for Postemployment Benefit Plans Other than Pension Plans*, require that the three pension plans (Traditional Pension Plan, Member-Directed Plan and Combined Plan) and the three health care trusts (401(h) Health Care Trust, 115 Health Care Trust and VEBA Trust) be shown separately in the combining financial statements as they each are legally separate plans and trusts. To meet this requirement, plan assets and liabilities, where possible, were specifically identified to a plan or health care trust. Assets and liabilities that were not specifically identifiable to a plan or health care trust were allocated based on calculations and projection formulas that take into account daily investment returns, daily plan cash inflows and outflows, and analysis and allocation of administrative expenses.

The GASB also issued Statement No. 68 (GASB 68), Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No. 27, and Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date—an amendment of GASB Statement No. 68. These statements are effective for state and local governmental employers that sponsor or contribute to pension plans for fiscal years beginning after June 15, 2014. Several elements required by GASB 68 are defined in GASB 67 and are calculated by OPERS and the OPERS

external actuaries. Information needed by OPERS participating employers to report under these statements is compiled in separate audited schedules of employer allocations and collective pension totals, including related footnotes to those schedules. The schedule of collective pension totals includes net pension liability, pension expense and deferred inflows/outflows related to pension as defined in GASB 68.

The GASB issued Statement No. 69 (GASB 69), *Government Combinations and Disposals of Government Operations*, applying to all state and local government entities. GASB 69 establishes accounting and financial reporting standards for mergers, acquisitions and transfers of operations (that is, government combinations). This statement also provides guidance on how to determine the gain or loss on a disposal of government operations. The requirements of GASB 69 should be applied prospectively and are effective for government combinations and disposals of government operations occurring in financial reporting periods beginning after December 15, 2013. Since OPERS did not incur this type of activity during the year, this statement has no impact on this report.

The GASB also issued Statement No. 70 (GASB 70), Accounting and Financial Reporting for Nonexchange Financial Guarantees. GASB 70 establishes accounting and financial reporting standards for situations where a state or local government, as a guarantor, agrees to indemnify a third-party obligation holder under specified conditions (that is, nonexchange financial guarantees). The issuer of the guaranteed obligation can be a legally separate entity or individual, including a blended or discretely presented component unit. Guidance is provided for situations where a state or local government extends or receives a nonexchange financial guarantee. The requirements of this statement are effective for financial statements for reporting periods beginning after June 15, 2013. Since OPERS did not incur this type of activity during the year, this statement has no impact on this report.

The GASB issued Statement No. 72 (GASB 72), Fair Value Measurement and Application. GASB 72 addresses accounting and financial reporting related to fair value measurements of assets and liabilities. Guidance is provided around valuation techniques to measure fair value and extensive disclosures will be required around the hierarchy of inputs to valuation techniques used to measure fair value as established by the statement. Since the statement generally requires investments to be measured at fair value, the impact to OPERS financial statements is expected to be minimal. However, the investment-related notes to the combining financial statements will need to be significantly enhanced to comply with this new standard. The requirements of GASB 72 are effective for financial statements for periods beginning after June 15, 2015, resulting in planned initial implementation in the OPERS 2016 CAFR.

The GASB recently issued Statement No. 73 (GASB 73), Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68. Among other requirements not applicable to OPERS, this statement clarifies the application of certain provisions of GASB 67 and 68. GASB 73 clarifies information required to be presented as notes to the 10-year schedules of required supplementary information about investment-related factors that significantly affect trends in the amounts reported over which the pension plan has influence (for example, changes in investment policies). The provisions of this statement applicable to amendments of GASB 67 and 68 are effective for fiscal years beginning after June 15, 2015, resulting in initial implementation in the OPERS 2016 CAFR.

GASB also recently issued Statement No. 74 (GASB 74), *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans.* In conjunction with GASB 74, the GASB issued Statement No. 75 (GASB 75), *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions.* GASB 74 and 75 result from a comprehensive review of the standards of accounting and financial reporting for all postemployment benefits (pensions and OPEB). While GASB 67 and 68 address fundamental changes to accounting and financial reporting of pensions by both the pension systems and participating employers, GASB 74 and 75 address very similar changes in requirements for these same parties in regards to OPEB, or health care, provided by OPERS to qualifying retirees and beneficiaries. These requirements involve changes in presentation of the financial statements, notes to the financial statements, and required supplementary information of state and local health care plans established as trusts.

GASB 74 replaces GASB 43 and Statement No. 57, *OPEB Measurements by Agent Employees and Agent Multiple-Employer Plans*. It also includes requirements for defined contribution OPEB plans that replace the requirements for those OPEB plans in GASB 25, GASB 43, and GASB 50. GASB 75 replaces Statements No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as amended, and GASB 57.

GASB 74 is effective for OPEB systems for fiscal years beginning after June 15, 2016, resulting in initial implementation in the OPERS 2017 CAFR. GASB 75 is effective for OPERS participating employers for fiscal years beginning after June 15, 2017, resulting in initial implementation for employers generally in 2018 annual reports. These new accounting and reporting standards also break the link between accounting and funding, similar to GASB 67 and 68. While these changes will affect the accounting measures, they do not have an effect on the actuarial methods and assumptions used by OPERS to determine the employer contributions needed to fund health care. The new standards will, however, impact the financial statement presentation for health care accounting and related disclosures for OPERS and participating employers.

GASB Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*, is effective for reporting periods beginning after June 15, 2015. This statement supersedes Statement No. 55, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. The requirements in this statement raise the category of GASB Implementation Guides in the GAAP hierarchy, emphasize the use of analogies to authoritative literature when accounting treatment for an event is not specified in GAAP, and require the consideration of consistency with the GASB Concept Statements when evaluating accounting treatments specified in nonauthoritative literature. This statement is not expected to have a material impact on OPERS financial statements as OPERS is consistently using GASB implementation guides and does not frequently encounter events not specified in GAAP or where treatment is specified in nonauthoritative literature.

The GASB issued Statement No. 77, *Tax Abatement Disclosures*, in 2015. This statement is effective for reporting periods beginning after December 15, 2015, but is not applicable to OPERS as the System does not have any tax abatement activity.

The GASB issued Statement No. 78, *Pensions Provided through Certain Multiple-Employer Defined Benefit Plans*, in December 2015. This statement amends the scope and applicability of GASB 68 to exclude certain pensions that are not solely associated with state or local government plans and employees of state or local government employers. This statement does not apply to OPERS.

The GASB issued GASB Statement No. 79, Certain External Investment Pools and Pool Participants, in December 2015. This statement addresses accounting and financial reporting for certain external investment pools and pool participants, specifically establishing criteria for these

pools to qualify for measurement at amortized cost. This statement is effective for reporting periods beginning after December 15, 2015. OPERS is currently evaluating this statement with initial implementation planned for the December 31, 2016 annual report.

GASB Statement No. 80, Blending Requirements for Certain Component Units—an amendment of GASB Statement No. 14, was issued in January 2016. This statement is not applicable to OPERS as the System is not a component unit of a state or local government, or part of a primary government that reports component units.

GASB Statement No. 81, *Irrevocable Split-Interest Agreements*, was issued in March 2016. This statement is not applicable to OPERS as the System does not have these types of agreements.

Finally, GASB Statement No. 82, *Pension Issues—an amendment of GASB Statements No. 67, No. 68 and No. 73*, was issued in March 2016. This statement addresses issues regarding:

1) the presentation of payroll-related measures in required supplementary information;

2) the selection of assumptions and the treatment of deviations from the guidance in an actuarial standard of practice for financial reporting purposes; and 3) the classification of payments made by employers to satisfy employee (member) contribution requirements. This statement does not have an impact on the OPERS financial statements, notes, or required supplementary information in this document, as OPERS is currently presenting, selecting and classifying this information in accordance with the requirements of the statement.

**b. Investments**—OPERS is authorized by ORC Section 145.11 to invest under a prudent person standard and does so through an investment policy established by the Board. ORC 145.11 states:

The Board and other fiduciaries shall discharge their duties with respect to the funds solely in the interest of the participants and beneficiaries; for the exclusive purpose of providing benefits to participants and their beneficiaries and defraying reasonable expenses of administering the public employees retirement system; with care, skill, prudence, and diligence under the circumstances then prevailing that a prudent person acting in a like capacity and familiar with these matters would use in the conduct of an enterprise of a like character and with like aims; and by diversifying the investments of the system so as to minimize the risk of large losses, unless under the circumstances it is clearly prudent not to do so.

Member-Directed Plan participants self-direct the investment of both member and employer contributions. Contributions must be invested with an investment manager approved by the Board. Similarly, participants in the Combined Plan self-direct the investment of member contributions. The investment assets for all other plans and trusts are invested under the direction of the OPERS Investment staff in conformance with policies approved by the Board.

All investments are reported at fair value. Fair value is the amount that a plan can reasonably expect to receive for an investment in a current sale between a willing buyer and a willing seller, that is, other than in a forced or liquidation sale. All investments, with the exception of real estate, private equity, and hedge funds are valued based on closing market prices or broker quotes. Securities not having a quoted market price have been valued based on yields currently available on comparable securities of issuers with similar credit ratings. The fair value of real estate investments is based on estimated current values and independent appraisals. The fair value of private equity is based on management's valuation of estimates and assumptions from information and representations provided by the respective general partners, in the absence of readily ascertainable market values. The fair value of hedge funds is based on a net asset value, which is struck by the fund or by the fund's third-party administrator.

Net appreciation (depreciation) in the fair value of investment assets is determined by calculating the change in the fair value of investments between the end of the year and the beginning of the year, less purchases of investments at cost, plus sales of investments at fair value. Interest income is recorded on the accrual basis and dividends are recorded on the ex-dividend date. Commissions paid to brokers are considered a part of the investment asset cost and are, therefore, not reported as expenses of the System. Brokerage commissions for 2015 were \$9,954,941. Investment administrative expenses consist of custodial banking fees and those expenses directly related to OPERS internal investment operations, and include a proportional amount of overhead that is allocated based on the ratio of investment personnel to total OPERS personnel.

c. Capital Assets—Capital assets are recorded at cost. OPERS has adopted a capitalization threshold that is used to identify whether assets purchased by the System are classified as capital assets or operating expenses. Building enhancements, furniture and equipment with a cost equal to or greater than \$5,000 and computer software purchases of \$25,000 or more are recorded as capital assets and depreciated based on the useful life of the asset. OPERS implemented GASB Statement No. 51 (GASB 51), Accounting and Financial Reporting for Intangible Assets, in 2008 for internally developed software and capitalizes software projects in accordance with this standard.

Depreciation is computed using the straight-line method over the estimated useful lives of the related assets according to the following schedule:

▲ Useful Lives of Capital Assets				
	Years			
Buildings and Building Improvements	50			
Furniture and Equipment	3-10			
Computer Software	3-8			

The table below is a schedule of the capital asset account balances as of December 31, 2014, and changes to those account balances during the year ended December 31, 2015:

▲ Capital Asset Account Balance	s			
	Land	Building and Building Improvements	Furniture and Equipment	Total Capital Assets
Cost Balances December 31, 2014 Additions Write-offs	\$3,734,813	\$111,125,876 (21,017)	\$129,047,256 9,674,593 (219,178)	\$243,907,945 9,674,593 (240,195)
Balances December 31, 2015	3,734,813	111,104,859	138,502,671	253,342,343
Accumulated Depreciation Balances December 31, 2014 Depreciation Expense Write-offs		29,536,563 2,331,446 (5,768)	80,742,172 8,145,457 (219,178)	110,278,735 10,476,903 (224,946)
Balances December 31, 2015		31,862,241	88,668,451	120,530,692
Net Capital Assets December 31, 2015	\$3,734,813	\$79,242,618	\$49,834,220	\$132,811,651

- **d. Undistributed Deposits**—Cash receipts are recorded as undistributed deposits until they are allocated to employer receivables, member contributions, miscellaneous or investment income.
- e. Federal Income Tax Status—OPERS is a qualified plan under Section 401(a) of the IRC and is exempt from federal income taxes under Section 501(a).
- f. Funds—In accordance with the ORC and IRS regulations, various funds have been established to account for the reserves held for future and current payments. Statutory and IRS-mandated funds within each of the three pension plans are described below:

#### **Traditional Pension Plan**

- The Employees' Savings Fund—represents member contributions held in trust pending
  their refund or transfer to a benefit disbursement fund. Upon an employee's refund or
  retirement, such employee's account is credited with an amount of interest (statutory interest)
  on the employee's contributions based on a Board approved rate, which currently ranges from
  1% to 4%. Employees eligible for a refund also receive additional funds from the Employers'
  Accumulation Fund, if qualified. The ORC Chapter 145 requires statutory interest to be
  compounded annually.
- The Employers' Accumulation Fund—is used to accumulate employer contributions to be
  used in providing the reserves required for transfer to the Annuity and Pension Reserve Fund
  as members retire or become eligible for disability benefits, and to the Survivors' Benefit Fund
  for benefits due dependents of deceased members.
- The Employers' Accumulation Health Care Fund (IRC 401h)—is used to accumulate
  employer contributions to be used in providing the reserves required for transfer to the Annuity
  and Pension Reserve and Survivors' Benefit funds for health care coverage paid for retirees
  and eligible dependents of deceased members.
- The Employers' Accumulation Health Care Fund (IRC 115)—is used to accumulate
  employer contributions to be used in providing the reserves required for transfer to the Annuity
  and Pension Reserve and Survivors' Benefit funds, similar to the IRC 401(h) fund, for monthly
  deposits to an HRA for Medicare-eligible retirees and eligible dependents of deceased
  members, under the new Connector program. For additional information, refer to page 42.
- The Annuity and Pension Reserve Fund—is the fund from which retirement allowances that do not exceed the IRC 415(b) limitations, and health care coverage are paid. This reserve was fully funded for pension benefits according to the latest actuarial study dated December 31, 2015. Accordingly, sufficient assets are available in this fund to pay the vested pension benefits of all retirees and beneficiaries as of the valuation date.
- The Survivors' Benefit Fund—is the fund from which benefits due dependents of deceased members of the System that do not exceed the IRC 415(b) limitations are paid. This fund also was fully funded in relation to vested pension benefits as of December 31, 2015.
- Qualified Excess Benefit Arrangement (QEBA) Fund—is the fund from which annuity, disability and survivors' benefits are paid when the recipient exceeds the IRC 415(b) limits. This reserve is funded by employer contributions; therefore, it is fully funded.
- **The Income Fund**—is the fund credited with all investment earnings and miscellaneous income. Annually, the balance in this fund is transferred to other funds to aid in the funding of future benefit payments and administrative expenses.
- **The Expense Fund**—provides for the payment of administrative expenses with the necessary monies allocated to it from the Income Fund.

#### Member-Directed Plan

- The Defined Contribution Fund
  —represents member and employer contributions held in trust
  pending their refund or commencement of benefit payments. Members self-direct the investment
  of these funds. Employer funds vest with the member over a five-year period at a rate of
  20% per year.
- The Annuity and Pension Reserve Fund—is the fund from which purchased annuity benefits
  are paid. Upon retirement, Member-Directed participants may elect to liquidate their defined
  contribution accounts to purchase a defined benefit annuity. The value of the annuity is based
  on the value of the defined contribution account at the time of liquidation.
- The Income Fund—is the fund credited with all investment earnings, account fees, and
  miscellaneous income. The balance in this fund is used to fund the gains or losses incurred by
  participants and to fund the administrative expenses of the Member-Directed Plan.
- The Expense Fund—provides for the payment of administrative expenses with the necessary
  monies allocated to it from the Income Fund.
- The Voluntary Employees' Beneficiary Association Trust—is the fund used to accumulate employer contributions in participants' retiree medical accounts. The effective date of the VEBA Trust coincides with the effective date of the Member-Directed Plan. Accordingly, since January 1, 2003, a portion of employer contributions made on behalf of members electing to participate in the Member-Directed Plan has been deposited to the VEBA Trust. Beginning in October 2014, the Board approved the funding of VEBA Trust participant RMAs using the reserves in the VEBA Trust rather than the allocation of employer contributions. Instead, employer contributions were allocated to the Member-Directed Plan to repay the original plan start-up and administrative costs.

Upon termination or retirement, Member-Directed participants can use vested RMA funds for reimbursement of qualified medical expenses. Members who elect the Member-Directed Plan after July 1, 2015 will vest over 15 years at a rate of 10% each year starting with the sixth year of participation. Members who elected the Member-Directed Plan prior to July 1, 2015, vest over a five-year period at a rate of 20% per year. Refer to the Plan Statement on page 226 for details on the vesting schedule.

#### **Combined Plan**

- The Defined Contribution Fund—represents member contributions held in trust pending their refund or commencement of benefit payments. Members self-direct the investment of these funds.
- The Employees' Savings Fund—represents member deposits for the purchase of service credit held in trust pending their refund or transfer to the plan's Annuity and Pension Reserve Fund. Upon an employee's refund or retirement, such employee's accounts are credited with an amount of interest (statutory interest) on the employee's deposits based on a Board-approved rate. The interest rate has been 1% since January 1, 2003.
- The Employers' Accumulation Fund—is used to accumulate employer contributions to be
  used in providing the reserves required for transfer to the Annuity and Pension Reserve Fund as
  members retire. Disability and survivor benefits are funded by transfers to Traditional Pension
  Plan funds, which pay such benefits.
- The Employers' Accumulation Health Care Fund (IRC 401h)—is used to accumulate employer
  contributions to be used in providing the reserves required for transfer to the Annuity and Pension
  Reserve Fund for health care coverage paid for retirees.

- The Employers' Accumulation Health Care Fund (IRC 115)—is used to accumulate employer
  contributions to be used in providing the reserves required for transfer to the Annuity and
  Pension Reserve and Survivors' Benefit funds, similar to the IRC 401(h) fund, for monthly
  deposits to an HRA for Medicare-eligible retirees and eligible dependents of deceased
  members, under the new Connector program. For additional information, refer to page 42.
- The Annuity and Pension Reserve Fund—is the fund from which retirement allowances and health-care coverage are paid. This reserve was fully funded according to the latest actuarial study dated December 31, 2015.
- The Income Fund—is the fund credited with all investment earnings, account fees and
  miscellaneous income. The balance in this fund is transferred to other funds to the credit of
  member accounts and to aid in the funding of future benefit payments and administrative expenses.
- The Expense Fund—provides for the payment of administrative expenses with the necessary monies allocated to it from the Income Fund.

The statutory funds defined by ORC 145 and the IRC-required funds are not mutually exclusive. The Combining Statements of Fiduciary Net Position and the Combining Statements of Changes in Fiduciary Net Position (pages 38-41) are presented based on IRC requirements. The following schedule provides the values of the statutory funds and how they are distributed among the various retirement plans and health care trusts administered by the System. The rows represent the statutory funds required by the ORC. In total, these funds will equal the fiduciary net position of the System. To support the fiduciary net position for each plan and trust included in the statements, the schedule has been expanded to include the value of the statutory funds as they relate to each plan and trust.

Statutory and IRC Fund balances at December 31, 2015 are as follows:

Statutory and IRC Fund Balances (as of December 31, 2015)								
	Traditional Pension Plan	Combined Plan	Member- Directed Plan	401(h) Health Care Trust	115 Health Care Trust	VEBA Trust	Total	
Employees' Savings Fund	\$13,468,694,332	\$2,343,149	\$25,365				\$13,471,062,846	
Employers' Accumulation Fund	4,243,982,790	320,876,515	(390,717)	\$10,671,068,181	\$841,112,040		16,076,648,809	
Annuity and Pension Reserve Fund	54,681,766,733	13,366,406	10,514,682				54,705,647,821	
Survivors' Benefit Fund	1,694,085,497						1,694,085,497	
Defined Contribution Fund		364,328,339	688,390,700			\$166,446,806	1,219,165,845	
Income Fund	122,714,098						122,714,098	
Expense Fund	2,076,902						2,076,902	
Total	\$74,213,320,352	\$700,914,409	\$698,540,030	\$10,671,068,181	\$841,112,040	\$166,446,806	\$87,291,401,818	

g. Risk Management—OPERS is exposed to various risks of loss related to theft of, damage to, and destruction of assets; injuries to employees; and court challenges to fiduciary decisions. To cover these risks, OPERS maintains commercial insurance and holds fidelity bonds on employees. There were no reductions in coverage nor have there been any settlements exceeding insurance coverage for the past three years. As required by state law, OPERS is registered and insured through the state of Ohio Bureau of Workers' Compensation for injuries to employees. OPERS is self-insured for employee health care coverage. The only outstanding liabilities at the end of 2015 were related to the employee health care coverage (see Note 7).

# 3. Cash and Investments

A summary of cash and short-term securities and investments held at December 31, 2015 is as follows:

Summary of Cash and Short-Term Securities and Investments (as of December 31, 2015)					
	2015 Fair Value				
Cash and Short-Term Investments Cash Short-Term Securities Commercial Paper U.S. Treasury Obligations Repurchase Agreements Interest-Bearing Short-Term Certificates Short-Term Investment Funds (STIF)	\$245,554,157 635,933,970 83,973,832 450,000,000 229,999,570 1,418,604,157				
Subtotal Short-Term Securities	2,818,511,529				
Total Cash and Short-Term Investments	\$3,064,065,686				

Investments	
Fixed Income	
U.S. Corporate Bonds	\$5,944,874,425
Non-U.S. Notes and Bonds	6,361,501,502
U.S. Government and Agencies	6,180,669,889
U.S. Mortgage Backed	3,290,287,441
Subtotal Fixed Income	21,777,333,257
Domestic Equities	16,464,923,322
Real Estate	8,288,854,120
Private Equity	9,079,497,255
International Equities	15,770,885,380
Hedge Funds and Derivatives	12,437,981,784
Total Investments Before Collateral on Loaned Securities	83,819,475,118
Collateral on Loaned Securities	
Cash	8,270,812,672
Total Collateral on Loaned Securities	8,270,812,672
Total Investments Including Collateral on Loaned Securities	\$92,090,287,790

Total Cash and Investments \$95,154	353,476
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- a. Custodial Credit Risk, Deposits—Custodial credit risk for deposits is risk that, in the event of the failure of a depository financial institution, OPERS will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. Balances on deposit are insured by the Federal Deposit Insurance Corporation (FDIC) up to specified limits. Balances in excess of FDIC limits are uninsured. The total amount of cash and cash equivalent balances held by the bank was \$189,364,369 at December 31, 2015. OPERS has not experienced any losses in its accounts and believes it is not exposed to a significant credit risk on its cash. OPERS has no formal policy specific to custodial credit risk. These assets are under the custody of the Treasurer of the state of Ohio.
- b. Custodial Credit Risk, Investments—Custodial credit risk for investments is the risk that, in the event of the failure of the custodian, OPERS will not be able to recover the value of its investment or collateral securities that are in the possession of the custodian. The Treasurer of the state of Ohio, as custodian, selects the custodian in the name of OPERS or its nominee; thus, OPERS investments are not exposed to custodial credit risk.
- c. Credit Risk—Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This risk is measured by ratings assigned by a nationally recognized statistical rating organization.
  - The OPERS Public Fixed Income Policy includes limiting non-investment grade securities to within 15 percentage points of the market value percentage of non-investment grade securities in the Fixed Income Aggregate Benchmark within the Defined Benefit portfolio, 401(h) Health Care Trust portfolio, 115 Health Care Trust portfolio, fixed income components of any target date funds and fixed income funds offered directly to OPERS members. Limitations on holdings of non-investment grade securities are included in portfolio guidelines.
- d. Interest Rate Risk—Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. OPERS monitors the interest rate risk inherent in its portfolio by measuring the weighted-average duration of its portfolio. Duration is a measure of a debt investment's exposure to fair value changes arising from changing interest rates. It uses the present value of cash flows, weighted for those cash flows as a percentage of the investment's full price. The effective duration measures the sensitivity of the market price to parallel shifts in the yield curve. The OPERS Fixed Income Policy states the average effective duration of all defined benefit, 401(h) Health Care Trust, and 115 Health Care Trust assets must be within 20% of the average effective duration of the benchmark.

The following table presents the credit quality ratings and effective durations of OPERS fixed income assets, including short-term investments, as of December 31, 2015:

2015 Average Credit Qu	ality and Expo	sure Leve	els of Guarant	eed Securities	<b>S</b>
Fixed Income Security Type	Fair Value	Percent of All Fixed Income Assets	Weighted Average Duration to Maturity (years)	AAA	AA
Commercial Paper	\$635,933,970	2.6%	0.02	\$490,345,767	\$133,489,010
Short-Term Investment Funds (STIF)	1,418,604,157	5.8	0.08	1,418,604,157	
Repurchase Agreements	450,000,000	1.8	0.01	200,000,000	250,000,000
Interest-Bearing Short-Term Certificate	229,999,570	0.9	0.38	229,999,570	
Corporate Bonds	4,662,195,994	19.0	4.96	13,337,016	285,501,548
Municipal Bonds	39,657,600	0.2	14.42		16,075,505
Asset-Backed Securities	813,421,383	3.3	1.32	426,858,805	78,850,710
Mortgages	880,333,239	3.6	3.91	69,438,309	119,710,139
Agency Mortgages	2,309,172,779	9.4	3.53		2,309,172,779
Non-U.S. Corporate Bonds	2,153,220,569	8.8	4.58	85,710,170	208,774,642
Non-U.S. Mortgage & Asset-Backed Securities	149,406,854	0.6	7.04	10,946,600	3,274,147
Non-U.S. Government	4,039,963,113	16.4	6.25		9,969,690
Agency Bonds	522,868,961	2.1	1.61		522,868,961
Commingled Long-Term Global Funds	576,266,536	2.3	0.64		
Total Non-Government Guaranteed	18,881,044,725	76.8		2,945,240,394	3,937,687,131
U.S. Treasury Notes	3,690,071,507	15.0	3.66		3,690,071,507
U.S. Treasury Bonds	637,133,260	2.6	17.19		637,133,260
U.S. Treasury Inflation Protected	1,303,621,462	5.3	5.09		1,303,621,462
U.S. Treasury Discount Notes	83,973,832	0.3	0.17		83,973,832
Total Fixed Income and Short-Term Securities	\$24,595,844,786	100.0%	4.25	\$2,945,240,394	\$9,652,487,192

679,865,621 \$1,263,236, 20,881,800 2,700,2 32,613,194 24,517,( 41,794,849 99,760,2 220,691,140 414,528,5 21,184,8 813,128,442 1,532,205,2  1,821,074,239 3,358,132,2	27,742,06 04 152,250,174 586 624,285,593 57,739,854 732,795,106	15,126,805 228,987,732 3 417,291,383 1 14,731,774 3 498,510,349	\$301,109,604 45,553,078 64,968,358 158,810,123 35,215,243 74,396,489 680,052,895	\$1,362,050 43,817,004 7,231,200 13,393,073 65,803,327	\$11,550 30,622,044 559,300 31,192,894	\$10,857,726 37,246,329 32,830,917 <b>80,934,972</b>	\$148,737,97 50,474,25 70,592,65 15,338,43 6,314,39 365,564,70 576,266,53 1,233,288,95
20,881,800 2,700,2 32,613,194 24,517,0 41,794,849 99,760,2 220,691,140 414,528,5 21,184,6 813,128,442 1,532,205,2	295 27,742,06 04 152,250,174 686 624,285,593 641 57,739,854 732,795,106	15,126,805 228,987,732 3 417,291,383 1 14,731,774 3 498,510,349	45,553,078 64,968,358 158,810,123 35,215,243 74,396,489	43,817,004 7,231,200 13,393,073	30,622,044	37,246,329 32,830,917	50,474,25 70,592,65 15,338,43 6,314,39 365,564,70 576,266,53
20,881,800 2,700,2 32,613,194 24,517,0 41,794,849 99,760,2 220,691,140 414,528,5 21,184,6 813,128,442 1,532,205,2	295 27,742,06 04 152,250,174 686 624,285,593 641 57,739,854 732,795,106	15,126,805 228,987,732 3 417,291,383 1 14,731,774 3 498,510,349	45,553,078 64,968,358 158,810,123 35,215,243 74,396,489	43,817,004 7,231,200 13,393,073	30,622,044	37,246,329 32,830,917	50,474,25 70,592,65 15,338,43 6,314,35 365,564,70 576,266,53
20,881,800 2,700,2 32,613,194 24,517,0 41,794,849 99,760,2 220,691,140 414,528,5 21,184,6 813,128,442 1,532,205,2	295 27,742,06 04 152,250,174 686 624,285,593 641 57,739,854 732,795,106	15,126,805 228,987,732 3 417,291,383 1 14,731,774 3 498,510,349	45,553,078 64,968,358 158,810,123 35,215,243 74,396,489	43,817,004 7,231,200 13,393,073	30,622,044	37,246,329 32,830,917	50,474,25 70,592,65 15,338,45 6,314,35 365,564,70 576,266,55
20,881,800 2,700,2 32,613,194 24,517,0 41,794,849 99,760,2 220,691,140 414,528,5 21,184,6	295 290 27,742,06° 04 152,250,174 686 624,285,593 641 57,739,854	15,126,805 228,987,732 3 417,291,383 1 14,731,774	45,553,078 64,968,358 158,810,123 35,215,243	43,817,004 7,231,200	30,622,044	37,246,329	50,474,25 70,592,65 15,338,45 6,314,35
20,881,800 2,700,2 32,613,194 24,517,0 41,794,849 99,760,2 220,691,140 414,528,5 21,184,6	295 290 27,742,06° 04 152,250,174 686 624,285,593 641 57,739,854	15,126,805 228,987,732 3 417,291,383 1 14,731,774	45,553,078 64,968,358 158,810,123 35,215,243	43,817,004 7,231,200	30,622,044	37,246,329	50,474,25 70,592,65 15,338,45 6,314,35
20,881,800 2,700,2 32,613,194 24,517,0 41,794,849 99,760,2 220,691,140 414,528,5	295 27,742,06 04 152,250,17 886 624,285,59	15,126,805 228,987,732 3 417,291,383	45,553,078 64,968,358 158,810,123	43,817,004	30,622,044	37,246,329	50,474,2 70,592,6 15,338,4
20,881,800 2,700,2 32,613,194 24,517,0 41,794,849 99,760,7	295 290 27,742,06 04 152,250,174	7 15,126,805 4 228,987,732	45,553,078 64,968,358	43,817,004	30,622,044	37,246,329	50,474,2 70,592,6
20,881,800 2,700,2 32,613,194 24,517,0	295 290 27,742,06	7 15,126,805	45,553,078			37,246,329	50,474,2
20,881,800 2,700,2	295						
		\$882,943,749	\$301,109,604	\$1,362,050	\$11,550	\$10,857,726	\$148,737,9
679,865,621 \$1,263,236,	110 \$1,075,233,04	\$882,943,749	\$301,109,604	\$1,362,050	\$11,550	\$10,857,726	\$148,737,9
\$12,099,193							
A BBB	BB	В	CCC	CC	С	D	Not Rated

- e. Concentration of Credit Risk—Concentration of credit risk is the risk of loss that may be attributed to the magnitude of an investment in a single issuer. As of December 31, 2015, the portfolio has no single-issuer exposure that comprises 5% or more of the overall portfolio, excluding investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments. Therefore, no concentration of credit risk exists.
- f. Foreign Currency Risk—Foreign currency risk is the risk that changes in exchange rates will adversely impact the local currency value of an investment. The OPERS foreign currency exposures primarily reside within non-U.S. investment holdings. The OPERS implementation policy is to allow external managers to decide what action to take within approved portfolio guidelines for their respective portfolios' foreign currency exposures using forward-currency contracts. See chart on next page for foreign currency detail.

Australian Dollar Brazilian Real	\$843,849 945,807	(\$9,224,866)	\$178,946,241	\$377,717,740 150,391,915		
		(\$9,224,866)				<b>*</b> * * * * * * * * * * * * * * * * * *
British Pound Sterling	1,967,652	(8,685,145)	40,473,487	1,794,582,034		\$406,342,610
Canadian Dollar	293,859		000.040	407,739,512		
Chilean Peso	453	(4.444.500)	268,649	11,700,328		
Colombian Peso	398,803	(1,414,528)	130,426,455	2,672,483		
Czech Koruna	389,046			1,319,050		
Danish Krone	154,939		40.005.000	180,162,646		
Dominican Peso			12,225,708			
Egyptian Pound	329,379			3,583,751		
Euro Currency	3,173,488	47,570,499	93,823,723	2,608,840,850	\$114,057,849	900,950,213
Ghanaian Cedi			16,521,798			
Hong Kong Dollar	1,841,098			1,004,086,099		
Hungarian Forint	1,163,881		39,925,023	1,987,670		
Indian Rupee	1,324,628	2,519,823	117,559,030	424,064,748		
Indonesian Rupiah	596,311	(8,749,838)	209,457,140	106,836,047		
Israeli Shekel	341,739			48,961,797		
Japanese Yen	4,920,169			1,977,037,147		
Kenyan Shilling			9,893,463			
Malaysian Ringgit	464,226	(2,378,493)	137,020,291	54,191,522		
Mexican Peso	4,978,527	(22,671,668)	342,472,852	91,824,874		
New Zealand Dollar	261,987			20,827,294		
Nigerian Naira	9,795					
Norwegian Krone	111,304			67,221,015		
Peruvian Nuevo Sol	18,694	3,233,660	23,812,395	293,471		
Philippine Peso	138,473		11,842,678	40,430,128		
Polish Zloty	7,669,068	(10,413,667)	178,105,662	27,984,920		
Qatari Rial	144,061			15,933,456		
Romanian New Leu		13,480,554	27,408,462			
Russian Ruble		(5,896,419)	117,429,413			
Singapore Dollar	644,250			114,151,712		
South African Rand	3,302,546	(15,117,738)	208,902,369	254,786,316		
South Korean Won	578,106		80,587	510,979,374		
Swedish Krona	314,563	394,150		243,444,272		
Swiss Franc	1,533,352	1,160,331		767,797,530		
Taiwan Dollar	749,986	· · · · · ·		208,597,002		
Thailand Baht	533,183		67,910,423	101,047,677		
Turkish Lira	406,811	(14,267,383)	225,552,733	57,769,790		
UAE Dirham	9,311	, , , , , , , , , , , , ,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	25,448,060		
Uganda Shilling	0,011		8,125,736	_5, 5, 5 5 6		
Uruguay Peso			40,781,919			
Zambian Kwacha	12,865		8,733,618			
	12,000		5,700,010			

g. Securities Lending—OPERS maintains a securities lending program. OPERS uses its discretion to determine the type and amount of securities lent under the program. Under this program, securities are loaned to brokers. In return, OPERS receives cash collateral and agrees to return the collateral for the same securities in the future. Cash collateral from securities loaned is, simultaneous to the loan, reinvested in repurchase agreements and short-term securities. Securities loaned are collateralized at a minimum of 102% of the fair value of loaned U.S. securities and 105% of the fair value of loaned international securities. Collateral is marked-to-market daily. OPERS does not have the ability to pledge or sell collateral securities absent a broker default. If the fair value of the collateral held falls below the required levels, additional collateral is provided.

As of December 31, 2015, the fair value of securities on loan was \$8,016,668,617. Associated collateral totaling \$8,271,338,789 was received. The fair value of reinvested collateral was \$8,270,812,672 at December 31, 2015, which includes unrealized losses on securities lending income totaling \$526,117, or (\$526,117).

Net security lending income/(loss) is composed of four components: gross income, broker rebates, agent fees and unrealized gains/(losses) on collateral. Gross income is equal to earnings on cash collateral received in a security lending transaction. A broker rebate is the cost of using that cash collateral. Agent fees represent the fees paid to the agent for administering the lending program. Unrealized gains/(losses) result from the change in fair value of the reinvested cash collateral. Net security lending income is equal to gross income less broker rebates, agent fees, and unrealized losses on collateral. Security lending income for 2015 was recorded on an accrual basis.

- h. Derivatives—Derivatives are generally defined as contracts whose values depend on, or are derived from, the value of an underlying asset, reference rate or index. OPERS has classified the following as derivatives:
  - Forward-Currency Contracts—OPERS enters into various forward-currency contracts to manage exposure to changes in foreign currency exchange rates on its foreign portfolio holdings. The System may also enter into forward-currency exchange contracts to provide a quantity of foreign currency needed at a future time at the current exchange rates, if rates are expected to change dramatically. A forward-exchange contract is a commitment to purchase or sell a foreign currency at a future date at a negotiated forward rate. Risk associated with such contracts includes movement in the value of foreign currency relative to the U.S. dollar and the ability of the counterparty to perform. The contracts are valued at forward-exchange rates, and the changes in value of open contracts are recognized as net appreciation/depreciation in the Combining Statements of Changes in Fiduciary Net Position. The realized gains or losses on forward-currency contracts represent the difference between the value of the original contracts and the closing value of such contracts and is included as net appreciation/depreciation in the Combining Statements of Changes in Fiduciary Net Position. The net realized and unrealized gains on forward-currency contracts for the year 2015 were \$19,726,768.

The fair values of forward-currency contracts and contracts hedged were as follows:

Fair Value of Forward-Currency and Hedged Contracts (as of December 31, 2015)					
Forward-currency purchases \$96,277,280					
Forward-currency sales 129,057,513					
Unrealized gains	2,319,506				

• Futures Contracts—OPERS enters into various futures contracts to manage exposure to changes in foreign equity and currency markets and to take advantage of movements on an opportunistic basis. A stock index future is a futures contract that uses a stock index as its base, and which is settled by cash or delivery of the underlying stocks in the index. Financial futures represent an off balance sheet obligation, as there are no balance sheet assets or liabilities associated with those contracts; however, the realized and unrealized gains and losses on futures are recorded in the Combining Statements of Changes in Fiduciary Net Position. Futures contracts differ from forward-currency contracts by their standardization, exchange trading, margin requirements, and daily settlement (marking-to-market). Risk associated with stock index futures contracts includes adverse movements in the underlying stock index. The following table shows the futures positions held by OPERS as of December 31, 2015. The net realized and unrealized losses on futures contracts for the year 2015 were \$77,838,776, or (\$77,838,776).

Futures Positions Held (as of December 31, 2015)							
Futures Contracts	Number of Contracts	Contract Principal					
U.S. Equity Index Futures purchased long	4,536	\$476,962,820					
U.S. Treasury Futures purchased long	4,314	633,052,822					
Currency Futures purchased long	41	5,579,075					
Currency Futures purchased short	(23)	(2,118,013)					
Non-U.S. Equity Index Futures purchased long	10,254	488,987,980					

- Total Return Swaps—OPERS may manage market exposure through the use of total return swaps. A total return swap is an agreement in which one party commits to pay a fee in exchange for a return linked to the market performance of an underlying security, group of securities, index or other asset (reference obligation). Risks may arise if the value of the swap acquired decreases because of an unfavorable change in price of the reference obligation or the counterparty's ability to meet the terms of the contract. OPERS held total return swaps with a notional value of \$1,878,663,393 as of December 31, 2015. The unrealized gains at December 31, 2015 were \$1,289,798. The net realized and unrealized losses in total return swaps for the year 2015 were \$382,178,627, or (\$382,178,627).
- Options—Options give buyers the right, but not the obligation, to buy or sell an asset at a predetermined strike price over a specified period. The option premium is usually a small percentage of the underlying asset value. When writing an option, OPERS receives a premium initially and bears the risk of an unfavorable change in the price of the underlying asset during the option life. When OPERS purchases an option, it pays a premium to a counterparty that bears the risk of an unfavorable change in the price of the underlying asset during the option life. While OPERS invested in options during 2015, there were no outstanding options at December 31, 2015. Net realized losses in options for 2015 were \$53,134, or (\$53,134).

#### 4. Vacation and Sick Leave

As of December 31, 2015, \$7,431,129 was accrued for unused vacation and sick leave for employees of OPERS. Employees who resign or retire are entitled to full compensation for all earned but unused vacation leave for balances up to three times their annual accrual rate at the time of separation. Unused sick leave is forfeited upon termination. However, employees who retire with more than 10 years of service with OPERS are entitled to receive payment for 50% of their unused sick leave up to a maximum of 2,000 hours.

#### 5. Deferred Compensation Plan

OPERS does not sponsor a deferred compensation program. OPERS employees are eligible to participate in the deferred compensation plan sponsored by the state of Ohio. The state-sponsored plan was created in accordance with IRC Section 457. The plan is available to all OPERS employees and permits them to defer a portion of their salary until future years. Deferred compensation assets are not available to employees until termination, retirement, death, or unforeseeable emergency.

IRC Section 457 requires that the amount of compensation assets deferred under a plan, all property and rights, and all income attributable to those amounts, property or rights, be held in trust for the benefit of the participants. This insulates IRC Section 457 benefits from the claims of an employer's general creditors. Accordingly, OPERS does not include the deferred compensation assets or liabilities of the Ohio Deferred Compensation Plan in its financial statements.

#### 6. Schedule of Required Contributions

All employees of OPERS are eligible for membership in the benefit plans of the System. The employer contributions paid on behalf of these employees are funded by revenues in the Income Fund, arising from investment activity and other income. The annual required pension and health care contributions for employees for the year ended December 31, 2015 are as follows:

Annual Required Pension and Health Care Contributions								
Pension Health Care								
Year Ended	Annual Required Contributions	Percent Contributed	Annual Required Contributions	Percent Contributed				
2015	\$5,750,556	100%	\$958,426	100%				

Under GASB 51, internal payroll related to the implementation of capital projects is capitalized as part of the fixed asset cost. OPERS implemented GASB 51 at the end of 2008, and began capitalizing internal labor costs effective January 1, 2009. The capitalized cost includes salary and wages as well as the corresponding employer paid Medicare and retirement contribution expenses. The portion of the 2015 annual required contribution included in fixed assets was \$354,884 for pension and \$59,147 for health care.

#### 7. Self-insured Employee Health Care

OPERS self-insures, under a professionally administered plan, general health, hospitalization, and prescription drug employee benefits. OPERS maintained specific stop-loss coverage per employee for medical benefits in the amount of \$250,000 for 2015. Employees share in the cost of their coverage by payroll deductions, which are netted against the claims cost. Employee deductions and vendor rebates totaled \$1,056,958 in 2015. The summary of changes in incurred but not reported claims for the year ended December 31, 2015 follows:

<b>Employee Health Insurance</b>					
	2015				
Balance January 1	\$38,741				
Claims Incurred	7,882,620				
Claims Paid	(7,809,051)				
Balance December 31	\$112,310				

The liability for self-insured employee health care is included in Accounts Payable and Other Liabilities on the Combining Statements of Fiduciary Net Position.

### 8. Net Pension Liability

The components of the net pension liability of the defined benefit portion of the pension plans as of December 31, 2015 are as follows:

Net Pension Liability/(Asset) (\$ in millions)							
As of December 31, 2015	All Plans	Traditional Pension Plan	Combined Plan*	Member-Directed Plan*			
Total Pension Liability Plan Fiduciary Net Position	\$91,832 74,560	\$91,534 74,213	\$288 337	\$10 10			
Employers' Net Pension Liability/(Asset)	\$17,272	\$17,321	(\$49)	\$0			
Plan Fiduciary Net Position as a Percentage of Total Pension Liability/(Asset)	81.19%	81.08%	116.90%	103.91%			

<sup>\*</sup> The Combined Plan and Member-Directed Plan information in the Net Pension Liability includes only the defined benefit portion of these plans to comply with GASB-reporting standards and does not include the defined contribution portion. The Combining Statements of Fiduciary Net Position and Changes in Fiduciary Net Position present the combined defined benefit and defined contribution portions of the Combined Plan and Member Directed Plan.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2015, using the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 67. Key methods and assumptions used in the latest actuarial valuations are presented on the next page.

# **Notes to Combining Financial Statements**

Key Methods and Assumptions Used in Valuation of Total Pension Liability							
Actuarial Information	Traditional Pension Plan	Combined Plan	Member-Directed Plan				
Valuation Date	December 31, 2015	December 31, 2015	December 31, 2015				
Experience Study	5 Year Period Ended December 31, 2010	5 Year Period Ended December 31, 2010	5 Year Period Ended December 31, 2010				
Actuarial Cost Method	Individual entry age	Individual entry age	Individual entry age				
Actuarial Assumptions							
Investment Rate of Return	8.00%	8.00%	8.00%				
Wage Inflation	3.75%	3.75%	3.75%				
Projected Salary Increases	4.25%-10.05% (includes wage inflation at 3.75%)	4.25%-8.05% (includes wage inflation at 3.75%)	4.25%-8.05% (includes wage inflation at 3.75%)				
Cost-of-living Adjustments	Pre-1/7/2013 Retirees: 3.00% Simple Post-1/7/2013 Retirees: 3.00% Simple through 2018, then 2.80% Simple	Pre-1/7/2013 Retirees: 3.00% Simple Post-1/7/2013 Retirees: 3.00% Simple through 2018, then 2.80% Simple	Pre-1/7/2013 Retirees: 3.00% Simple Post-1/7/2013 Retirees: 3.00% Simple through 2018, then 2.80% Simple				

Mortality rates are based on the RP-2000 mortality table projected 20 years using Projection Scale AA. For males, 105% of the combined healthy male mortality rates were used. For females, 100% of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based upon the RP-2000 mortality table with no projections. For males, 120% of the disabled female mortality rates were used, set forward two years. For females, 100% of the disabled female mortality rates were used.

The discount rate used to measure the total pension liability was 8.0% for the Traditional Pension Plan, Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2015 and the long-term expected real rates of return.

		Weighted Average Long-Term Expected Real Rate of Return
Asset Class	Target Allocation for 2015	(Arithmetic)
Fixed Income	23.00%	2.31%
Domestic Equities	20.70	5.84
Real Estate	10.00	4.25
Private Equity	10.00	9.25
International Equities	18.30	7.40
Other Investments	18.00	4.59
TOTAL	100.00%	5.27%

The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

OPERS manages investments in four investment portfolios: the Defined Benefit portfolio, the 401(h) Health Care Trust portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan, and the Member-Directed retiree medical accounts funded through the VEBA Trust. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The money-weighted rate of return, net of investment expenses, for the Defined Benefit portfolio is 0.4% for 2015.

The following table presents the net pension liability calculated using the discount rate of 8.0%, and the expected net pension liability if it were calculated using a discount rate that is 1.0% lower or 1.0% higher than the current rate.

Sensitivity of Net Pension Liability/(Asset) to Changes in the Discount Rate (\$ in millions)						
Employers' Net Pension Liability/(Asset) As of December 31, 2015  1% Decrease 7.0%  Current Discount Rate 8.0%  9.0%						
All Plans	\$27,597	\$27,597 \$17,272				
Traditional Pension Plan	\$27,597	\$17,321	\$8,654			
Combined Plan	(\$1)	(\$49)	(\$87)			
Member-Directed Plan	\$1	\$0	(\$1)			

The funding status of the three pension plans and their Schedules of Funding Progress may be found in the Actuarial Section of this document on pages 154-155. The Member-Directed Plan is a defined contribution plan in which at retirement, members have the option to convert their defined contribution account to a defined benefit annuity. The purchased defined benefit annuities under this plan were included in this annual report from a GASB 67 perspective for the first time as of December 31, 2015.

# 9. Post-employment Health Care Plans

The 115 Health Care Trust established in 2014 is not included in the table below as the OPERS Medicare Connector program, funded by the 115 Health Care Trust, participants were eligible for allocations beginning January 1, 2016 and the covered lives were already included in the actuarial valuation as of December 31, 2014. Therefore, no actuarial accrued liability exists for the 115 Health Care Trust as of December 31, 2014 and 2015. The funded status of health care as of December 31, 2014, the most recent actuarial valuation date, is as follows:

Funded Status of Health Care (\$ in millions)						
As of December 31, 2014	Actuarial Accrued Liabilities (AAL)	Valuation Assets	Unfunded Actuarial Accrued Liabilities (UAAL)	Ratio of Assets to AAL	Active Member Payroll	UAAL as a % of Active Member Payroll
Health Care	\$19,405	\$12,062	\$7,343	62.2%	\$12,654	58.0%

# **Notes to Combining Financial Statements**

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress presents multi-year trend information about whether the actuarial values of plan assets are increasing or decreasing over time, relative to the actuarial accrued liabilities for benefits. The Schedule of Funding Progress for health care is presented on page 77 of the Required Supplementary Information section of this document.

The accompanying Schedule of Contributions from Employers and Other Contributing Entities (refer to page 78) presents trend information about the amounts contributed to the plan in comparison to the Annual Required Contributions. The Annual Required Contributions column represents a level of funding that, if paid on an ongoing basis, is projected to cover estimated health care costs for each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between the employers and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. Key methods and assumptions used in the latest actuarial valuations are presented below.

Key Methods and Assumptions Used in Valuation of Health Care Liability						
Actuarial Information	Health Care					
Valuation Date	December 31, 2014					
Actuarial Cost Method	Individual entry age normal					
Amortization Method	Level percentage of pay, open					
Amortization Period	30 years					
Assets Valuation Method	4-year, smoothed market-12% corridor					
Actuarial Assumptions						
Investment Rate of Return	5.0%					
Projected Salary Increases	4.25%-10.05% (includes wage inflation at 3.75%)					
Health Care Cost Trend Rate	9.0% initial, 3.75% ultimate					

# 10. Subsequent Event

In March 2016, OPERS received two favorable rulings from the IRS allowing OPERS to consolidate all health care assets into the 115 Health Care Trust. Transition to the new health care trust structure will occur during 2016. The Combining Statements of Changes in Fiduciary Net Position for the year ended December 31, 2016 will reflect a partial year of activity in the 401(h) Health Care Trust and VEBA Trust prior to the termination of these trusts and the assets and liabilities, or net position, of these trusts being consolidated into the 115 Health Care Trust.

# **Defined Benefit Pension Plans**

The Schedules of Changes in Net Pension Liability display the components of the total pension liability and plan fiduciary net position for each pension plan with a defined benefit component, calculated in conformity with the requirements of GASB 67. Covered employee payroll represents the collective total of the OPERS eligible wages of all OPERS employers within each plan.

	All Plans*
2015	2014
\$1,710.7	\$1,685.3
6,978.9	6,778.9
-	-
(334.0)	(321.4)
`	· -
(5,808.6)	(5,502.2)
2,547.0	2,640.6
89,285.2	86,644.6
\$91,832.2	\$89,285.2
\$1,564.7	\$1,520.3
1,246.7	1,228.1
276.3	5,074.7
(5,808.6)	(5,502.2)
(49.1)	(49.8)
66.9	125.5
(2,703.1)	2,396.6
77,263.2	74,866.6
\$74,560.1	\$77,263.2
\$17,272.1	\$12,022.0
81.19%	86.54%
\$13,177.0	\$12,932.5
131.08%	92.96%
	\$1,710.7 6,978.9 - (334.0) - (5,808.6) <b>2,547.0</b> 89,285.2 <b>\$91,832.2</b> \$1,564.7 1,246.7 276.3 (5,808.6) (49.1) 66.9 <b>(2,703.1)</b> 77,263.2 <b>\$74,560.1</b> \$17,272.1

<sup>\*</sup>Includes Traditional Pension Plan and defined benefit portions of Combined Plan and Member-Directed Plan.

See Notes to Required Supplementary Information, beginning on page 79.

<sup>\*\*</sup>Other includes Contract and Other Receipts, Other Income and Interplan Activity.

# **Required Supplementary Information**

Schedules of Changes in Net Pension Liability (\$ in millions)	Traditiona	al Pension Plan*
Year	2015	2014
Net Change in Total Pension Liability		
Service Cost	\$1,687.0	\$1,659.6
Interest on Total Pension Liability	6,956.7	6,759.0
Changes of Benefit Terms	-	-
Difference Between Expected and Actual Experience	(322.3)	(309.7)
Changes in Assumptions	-	-
Benefit Payments, Including Refunds of Employee Contributions	(5,804.1)	(5,498.8)
Net Change in Total Pension Liability	2,517.3	2,610.1
Total Pension Liability—Beginning	89,017.3	86,407.2
Total Pension Liability—Ending	\$91,534.6	\$89,017.3
Net Change in Plan Fiduciary Net Position		
Employer Contributions	\$1,498.7	\$1,476.1
Member Contributions	1,246.7	1,228.1
Net Investment Income	274.9	5,056.3
Benefit Payments, Including Refunds of Employee Contributions	(5,804.1)	(5,498.8)
Non-Investment Administrative Expenses	(49.1)	(49.8)
Other**	90.0	125.8
Net Change in Plan Fiduciary Net Position	(2,742.9)	2,337.7
Plan Fiduciary Net Position—Beginning	76,956.2	74,618.5
Plan Fiduciary Net Position—Ending	\$74,213.3	\$76,956.2
Net Pension Liability/(Asset)	\$17,321.3	\$12,061.1
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability/(Asset)	81.08%	86.45%
Covered Employee Payroll	\$12,321.2	\$12,139.7
Net Pension Liability/(Asset) as a Percentage of Covered Employee Payroll	140.58%	99.35%

<sup>\*</sup>Includes money purchase annuities for re-employed retirees and additional annuities.

See Notes to Required Supplementary Information, beginning on page 79.

<sup>\*\*</sup>Other includes Contract and Other Receipts, Other Income and Interplan Activity.

Schedules of Changes in Net Pension Liability (\$ in millions)		Combined Plan
Year	2015	2014
Net Change in Total Pension Liability		
Service Cost	\$23.7	\$25.7
Interest on Total Pension Liability	21.6	19.4
Changes of Benefit Terms	-	-
Difference Between Expected and Actual Experience	(13.3)	(13.2)
Changes in Assumptions	` <u>-</u>	` -
Benefit Payments, Including Refunds of Employee Contributions	(3.7)	(2.8)
Net Change in Total Pension Liability	28.3	29.1
Total Pension Liability—Beginning	259.6	230.5
Total Pension Liability—Ending	\$287.9	\$259.6
Net Change in Plan Fiduciary Net Position		
Employer Contributions	\$44.0	\$44.2
Member Contributions	-	-
Net Investment Income	1.3	17.9
Benefit Payments, Including Refunds of Employee Contributions	(3.7)	(2.8)
Non-Investment Administrative Expenses	-	-
Other**	(3.1)	(2.2)
Net Change in Plan Fiduciary Net Position	38.5	57.1
Plan Fiduciary Net Position—Beginning	298.1	241.0
Plan Fiduciary Net Position—Ending	\$336.6	\$298.1
Net Pension Liability/(Asset)	(\$48.7)	(\$38.5)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability/(Asset)	116.90%	114.83%
Covered Employee Payroll	\$366.9	\$346.0
Net Pension Liability/(Asset) as a Percentage of Covered Employee Payroll	(13.26%)	(11.13%)

<sup>\*</sup>Includes annuitized defined contribution accounts. The Combined Plan information in the Net Pension Liability includes only the defined benefit portion of this plan to comply with GASB-reporting standards and does not include the defined contribution portion. The Combining Statements of Fiduciary Net Position and Changes in Fiduciary Net Position present the combined defined benefit and defined contribution portions of the Combined Plan.

See Notes to Required Supplementary Information, beginning on page 79.

<sup>\*\*</sup>Other includes Contract and Other Receipts, Other Income and Interplan Activity.

# **Required Supplementary Information**

Schedules of Changes in Net Pension Liability (\$ in millions)	Membe	Member-Directed Plan*		
Year	2015	2014		
Net Change in Total Pension Liability				
Service Cost	-	-		
Interest on Total Pension Liability	\$0.6	\$0.5		
Changes of Benefit Terms	-	-		
Difference Between Expected and Actual Experience	1.6	1.5		
Changes in Assumptions	-	-		
Benefit Payments, Including Refunds of Employee Contributions	(8.0)	(0.6)		
Net Change in Total Pension Liability	1.4	1.4		
Total Pension Liability—Beginning	8.3	6.9		
Total Pension Liability—Ending	\$9.8	\$8.3		
Net Change in Plan Fiduciary Net Position				
Employer Contributions	\$22.0	-		
Member Contributions	-	-		
Net Investment Income	0.1	\$0.5		
Benefit Payments, Including Refunds of Employee Contributions	(0.8)	(0.6)		
Non-Investment Administrative Expenses	-	-		
Other**	(20.0)	1.9		
Net Change in Plan Fiduciary Net Position	1.3	1.8		
Plan Fiduciary Net Position—Beginning	8.9	7.1		
Plan Fiduciary Net Position—Ending	\$10.2	\$8.9		
Net Pension Liability/(Asset)	(\$0.5)	(\$0.6)		
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability/(Asset)	103.91%	107.10%		
Covered Employee Payroll	\$488.9	\$446.8		
Net Pension Liability/(Asset) as a Percentage of Covered Employee Payroll	(0.08%)	(0.13%)		

<sup>\*</sup>Includes annuitized defined contribution accounts. The Member-Directed Plan information in the Net Pension Liability includes only the defined benefit annuities purchased in this plan to comply with GASB-reporting standards and does not include the defined contribution portion. The Combining Statements of Fiduciary Net Position and Changes in Fiduciary Net Position present the combined defined benefit and defined contribution portions of the Member-Directed Plan.

See Notes to Required Supplementary Information, beginning on page 79.

<sup>\*\*</sup>Other includes Contract and Other Receipts, Other Income and Interplan Activity.

Within the Traditional Pension Plan, OPERS classifies employees into four divisions: State, Local, Law Enforcement and Public Safety. The Public Safety and Law Enforcement divisions have different contribution rates, benefit formulas, and retirement eligibility requirements than those of the State and Local members. The member and employer contribution rates are actuarially determined within the constraints of statutory limits for each division. Both the member and employer contribution rates for Public Safety and Law Enforcement members are higher than those of the State and Local members to recognize the higher cost of these benefits. Accordingly, both member and employer contributions are used to calculate the proportionate shares of employers.

<b>Schedule</b>	of Member and	Traditional I	Pension Plan*		
Year Ended December 31	Actuarially Determined Contributions**	Contributions Paid	Contribution Deficiency/ (Excess)	Covered Employee Payroll	Contributions as a Percent of Covered Payroll
2015	\$2,745,411,751	\$2,745,411,751	-	\$12,321,236,358	22.3%
2014	2,704,218,157	2,704,218,157	-	12,139,692,990	22.3
2013	2,778,566,900	2,778,566,900	-	11,999,928,351	23.2
2012	2,407,224,107	2,407,224,107	-	11,883,831,019	20.3
2011	2,454,599,959	2,454,599,959	-	12,103,258,896	20.3
2010	2,315,100,186	2,315,100,186	-	12,165,415,760	19.0
2009	2,256,548,622	2,256,548,622	-	12,289,885,494	18.4
2008	2,145,747,568	2,145,747,568	-	12,546,006,885	17.1
2007	2,235,767,340	2,235,767,340	-	12,347,230,140	18.1
2006	2,158,861,237	2,158,861,237	-	11,970,556,211	18.0

<sup>\*</sup>The actuarially determined contribution to fund the cost of pensions includes member and employer contributions. The contributions reported in this schedule are consistent with the presentation of the employers' proportionate shares.

See Notes to Required Supplementary Information, beginning on page 79.

<sup>\*\*</sup>The Board has approved all contribution rates as recommended by the actuary.

# **Financial Section**

# **Required Supplementary Information**

The Combined Plan defined benefit pension is funded only from the employer contributions, with the member contributions deposited to a defined contribution account. Both member and employer contributions for the Member-Directed Plan are deposited into the participants' defined contribution accounts. However, the Member-Directed Plan defined benefit annuities purchased by eligible Member-Directed Plan retirees are funded with accumulated member contributions, vested employer contributions and gains or losses resulting from the member-selected investment options. As a result, the Member-Directed Plan table on page 76 shows all employer contributions to the plan since there are no separate actuarially determined contributions calculated for purchased annuities and employer contributions are used to determine the employer proportionate share of this activity. The tables below display the actuarially determined contributions for employers of all the pension plans based on the actuarially determined rate, and the amount of these contributions paid by the employers each year.

Schedule of Employer Contributions*					
Year Ended December 31	Actuarially Determined Contributions	Contributions Paid	Contribution Deficiency/ (Excess)	Covered Employee Payroll	Contributions as a Percent of Covered Payroll
2015	\$1,611,150,408	\$1,611,150,408	-	\$13,177,006,156	12.2%
2014	1,568,121,657	1,568,121,657	-	12,932,540,544	12.1
2013	1,655,726,521	1,655,726,521	-	12,331,162,054	13.4
2012	1,267,795,786	1,267,795,786	-	12,193,467,217	10.4
2011	1,290,029,652	1,290,029,652	-	12,399,464,698	10.4
2010	1,153,671,398	1,153,671,398	-	12,449,782,144	9.3
2009	1,069,336,423	1,069,336,423	-	12,548,337,499	8.5
2008	937,458,579	937,458,579	-	12,801,062,526	7.3
2007	1,092,097,882	1,092,097,882	-	12,583,371,444	8.7
2006	1,127,051,008	1,127,051,008	-	12,175,179,922	9.3

<b>△</b> Schedule	of Employer Co	Traditional	Pension Plan		
Year Ended December 31	Actuarially Determined Contributions	Contributions Paid	Contribution Deficiency/ (Excess)	Covered Employee Payroll	Contributions as a Percent of Covered Payroll
2015	\$1,498,679,737	\$1,498,679,737	-	\$12,321,236,358	12.2%
2014	1,476,074,083	1,476,074,083	-	12,139,692,990	12.2
2013	1,571,758,150	1,571,758,150	-	11,999,928,351	13.1
2012	1,208,150,727	1,208,150,727	-	11,883,831,019	10.2
2011	1,233,002,841	1,233,002,841	-	12,103,258,896	10.2
2010	1,097,711,440	1,097,711,440	-	12,165,415,760	9.0
2009	1,019,582,360	1,019,582,360	-	12,289,885,494	8.3
2008	892,693,746	892,693,746	-	12,546,006,885	7.1
2007	1,051,808,289	1,051,808,289	-	12,347,230,140	8.5
2006	1,092,998,459	1,092,998,459	-	11,970,556,211	9.1

<sup>\*</sup>The Board has approved all contribution rates recommended by the actuary. Actuarially determined contributions exclude funds deposited for purchase of service, employer-paid retirement incentive programs, interest and penalties. These deposits are included in Contract and Other Receipts in the Combining Statements of Changes in Fiduciary Net Position.

See Notes to Required Supplementary Information, beginning on page 79.

Schedule of Employer Contributions*  Combined Pl						
Year Ended December 31	Actuarially Determined Contributions	Contributions Paid	Contribution Deficiency/ (Excess)	Covered Employee Payroll	Contributions as a Percent of Covered Payroll	
2015	\$44,022,120	\$44,022,120	-	\$366,851,607	12.0%	
2014	44,196,044	44,196,044	-	346,043,977	12.8	
2013	45,427,520	45,427,520	-	331,233,703	13.7	
2012	23,998,486	23,998,486	-	309,636,198	7.8	
2011	23,280,520	23,280,520	-	296,205,802	7.9	
2010	26,432,761	26,432,761	-	284,366,384	9.3	
2009	23,397,299	23,397,299	-	258,452,005	9.1	
2008	20,352,999	20,352,999	-	255,055,641	8.0	
2007	19,241,579	19,241,579	-	236,141,304	8.1	
2006	17,689,420	17,689,420	-	204,623,711	8.6	

<b>▲</b> Schedule	of Employer Co		Member-	Directed Plan	
Year Ended December 31	Actuarially Determined Contributions	Contributions Paid	Contribution Deficiency/ (Excess)	Covered Employee Payroll**	Contributions as a Percent of Covered Payroll**
2015	\$68,448,551	\$68,448,551	-	\$488,918,191	14.0%
2014	47,851,530	47,851,530	-	446,803,577	10.7
2013	38,540,851	38,540,851	-		
2012	35,646,573	35,646,573	-		
2011	33,746,291	33,746,291	-		
2010	29,527,197	29,527,197	-		
2009	26,356,764	26,356,764	-		
2008	24,411,834	24,411,834	-		
2007	21,048,014	21,048,014	-		
2006	16,363,129	16,363,129	-		

<sup>\*</sup>The Board has approved all contribution rates recommended by the actuary. Actuarially determined contributions exclude funds deposited for purchase of service, employer-paid retirement incentive programs, interest and penalties. These deposits are included in Contract and Other Receipts in the Combining Statements of Changes in Fiduciary Net Position.

See Notes to Required Supplementary Information, beginning on page 79.

<sup>\*\*</sup>Covered payroll calculated in conjunction with GASB 67 implementation in 2014.

# **Required Supplementary Information**

OPERS manages investments in four investment portfolios: the Defined Benefit portfolio, the 401(h) Health Care Trust portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan, and the Member-Directed retiree medical accounts funded through the VEBA Trust. Within the Defined Benefit portfolio, with the exception of Member-Directed annuitized accounts, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio.

A	Schedule of Investment Returns		Defined Benefit Portfolio
	Year		al Money-Weighted Rate of Return Net of Investment Expense
	2015		0.4%
	2014		6.9%

# Post-employment Health Care Coverage

The 401(h) Health Care Trust and the 115 Health Care Trust provide funding for a group of cost-sharing, multiple-employer health care plans that provide health care coverage for eligible benefit recipients in the Traditional Pension Plan and Combined Plan. The schedule below displays the funding status for the health care plans. The 115 Health Care Trust was established in 2014 and designed to provide funding for new health care vehicles that are not allowed under the 401(h) funding structure. Employer contributions were allocated to the 115 Health Care Trust starting in September 2014. The 115 Health Care Trust supports a health reimbursement arrangement (HRA) that has no active retirees or health care obligations as of December 31, 2015, except for January 2016 premium reimbursements requested prior to the effective date of the HRA of January 1, 2016.

A Sch	edule of Fundir	ng Progress (\$	in millions)			Health Care
Valuation Year	Actuarial Accrued Liabilities (AAL)	Valuation Assets	Unfunded Actuarial Accrued Liabilities (UAAL)	Ratio of Assets of AAL	Active Member Payroll	UAAL as a Percent of Active Member Payroll
2014	\$19,405	\$12,062	\$7,343	62.2%	\$12,654	58.0%
2013	19,784	12,031	7,753	60.8	12,331	62.9
2012	19,182	12,193	6,989	63.6	12,194	57.3
2011	31,020	12,115	18,905	39.1	12,399	152.5
2010**	30,531	12,320	18,211	40.4	12,449	146.3
2010*	26,929	11,267	15,662	41.8	12,449	125.8
2009	31,558	10,936	20,622	34.7	12,548	164.3
2008	29,623	10,748	18,875	36.3	12,801	147.4
2007	29,825	12,801	17,024	42.9	12,584	135.3
2006	30,748	12,025	18,723	39.1	12,175	153.8
2005**	31,796	11,070	20,726	34.8	11,806	175.6
2005*	31,307	11,070	20,237	35.4	11,806	171.4

 $<sup>^{\</sup>star}$  Results from original valuation prior to re-statement after completion of experience study.

See Notes to Required Supplementary Information, beginning on page 79.

<sup>\*\*</sup>Revised actuarial assumptions based on the experience study.

The table below displays the Annual Required Contributions based on the actuarially determined rate, and the percentage of these contributions billed (and paid) by the employers each year. Federal subsidies are comprised of direct subsidies for the Medicare Prescription Drug Plan and Medicare Part D reimbursements. Employer contributions and federal subsidies were allocated to the 115 Health Care Trust established in September 2014.

Schedule of Contributions from Employers and Other Contributing Entities						
Year Ended December 31	Annual Required Contributions	Percent Contributed by Employers*	Prescription Drug Plan	Medicare Part D	Total Medicare Subsidies	Total Percent Contributed
2015	\$731,847,564	34.66%	\$175,187,530	\$743,344	\$175,930,875	58.70%
2014	684,421,764	36.10	176,225,797	394,094	176,619,891	61.91
2013	1,555,931,467	7.72	105,719,623	246,139	105,965,762	14.53
2012	1,422,859,434	34.72	181,652,987	926,931	182,579,918	47.55
2011	1,831,329,260	27.49	81,802,880	788,419	82,591,299	32.00
2010	1,650,917,533	38.08		72,100,529	72,100,529	42.45
2009	1,698,928,499	43.61		69,132,772	69,132,772	47.67
2008	1,855,720,690	48.04		63,310,194	63,310,194	51.46
2007	2,068,922,571	33.64		59,075,120	59,075,120	36.49
2006	1,990,561,830	27.06		58,987,181	58,987,181	30.01

<sup>\*</sup>The Percent Contributed by Employers displays the percentage of the annual required contribution that was billed to employers and paid each year.

See Notes to Required Supplementary Information, beginning on page 79.

<sup>\*\*</sup>This table includes contributions for both the 401(h) Health Care Trust and the 115 Health Care Trust.

# **Defined Benefit Pension Plans**

# Actuarial Assumptions and Methods Used in Determining Contribution Rates

Actuarially determined contributions are constrained by contribution limits established by statute. Contribution rates are calculated as of December 31, three years prior to the end of the fiscal year in which contributions are reported. The actuarial assumptions and methods used to determine contribution rates are described below based on the actuarial valuation study for the year ended December 31, 2015.

- > Valuation Method—Individual entry age actuarial cost method of valuation is used in determining benefit liabilities and normal cost. Differences between assumed and actual experience (the actuarial gains and losses) become part of the total pension liability.
- ➤ **Asset Valuation Method**—For actuarial purposes, assets are valued utilizing a method that recognizes assumed investment returns fully each year. Differences between actual and assumed investment returns are phased in over a closed four-year period. This funding value is not permitted to deviate from fair value by a corridor of plus or minus 12.00%.
- > Amortization Method—Level percent of payroll, closed amortization period.
- > Investment Return—An investment rate of return of 8.00% compounded annually was assumed for all members, retirees, and beneficiaries.
- > Wage Inflation—The active member payroll was assumed to increase 3.75% annually, which is the portion of the individual pay increase assumption attributable to inflation and overall productivity.
- > **Salary Scale**—Wage inflation plus additional projected salary increases ranging from 0.50% to 6.30% per year depending on age, attributable to seniority and merit.

# **▲** Factors Significantly Affecting Trends in Reported Amounts

There were no recent significant changes of benefit terms, investment policies, the size or composition of the population covered by the benefit terms, or assumptions impacting the actuarial valuation study for the year ended December 31, 2015, since the last study performed as of December 31, 2014.

# Post-employment Health Care Coverage

# Description of Schedule of Funding Progress

OPERS-provided health care coverage is neither a guaranteed nor statutorily required benefit. OPERS primary funding responsibility is to pensions. Health care plans are funded from a portion of the employer contribution as approved by the Board each year, after consideration of the funding needs of the pension plans.

Each time a health care plan enhancement is made that applies to service already rendered, an unfunded actuarial accrued liability is created. These additional liabilities are financed systematically over a period of future years. In addition, if actual financial experiences are less favorable than assumed financial experiences, the difference is added to the unfunded actuarial accrued liability.

In an inflationary economy, the value of the dollar is decreasing. This environment typically results in employee pay increasing in dollar amount, with a corresponding increase in the employer contributions to valuation assets. During recessionary periods, employee pay may decrease or remain constant, resulting in a potential reduction in the corresponding employer contributions to health care while the employee's eligibility for health care continues to grow. Unfunded actuarial

accrued liabilities divided by active employee payroll provides an index that adjusts for the effects of inflation or recession. The smaller the ratio of unfunded actuarial accrued liabilities to active member payroll, the more secure retiree health care coverage is considered to be. Observation of this relative index over a period of years will give an indication of whether health care plan funding is becoming financially stronger or weaker.

# Actuarial Assumptions and Methods

The actuarial assumptions and methods described below are based on the most recent actuarial valuation study for health care for the year ended December 31, 2014.

- > Funding Method—An individual entry-age normal actuarial-cost method of valuation is used in determining liabilities and normal cost. Differences between assumed and actual experience (the actuarial gains and losses) become part of unfunded actuarial accrued liabilities. Unfunded actuarial accrued liabilities are amortized over a period of time to produce payments that are a level percent of payroll contributions based on an open amortization period.
- Asset Valuation Method—For actuarial purposes, assets are valued utilizing a method that recognizes assumed investment returns fully each year. Differences between actual and assumed investment returns are phased in over a closed four-year period. This funding value is not permitted to deviate from fair value by a corridor of plus or minus 12.00%.
- > Significant Actuarial Assumptions—Assumptions employed by the actuary for funding purposes as of December 31, 2014, the date of the latest actuarial study, include:
  - Investment Return—An investment return rate of 5.00% compounded annually.
  - Salary Scale—The active member payroll was assumed to increase 3.75% annually for 2014, which is the portion of the individual pay increase assumption attributable to inflation and overall productivity. Also assumed were additional projected salary increases ranging from 0.50% to 6.30% per year depending on age, attributable to seniority and merit for 2014.
  - Benefit Payment—For the 2014 valuation, health care expenses are assumed to increase initially at 9.00% before leveling off to 3.75% in 2024.

# Multiple Decrement Tables

 Mortality—The rates used for retiree allowances were the RP-2000 mortality table projected 20 years using Projection Scale AA. For males, 105% of the combined healthy male mortality rates were used. For females, 100% of the combined healthy female mortality rates were used.

The rates used for disability allowances were the RP-2000 mortality table with no projection. For males, 120% of the disabled female mortality rates are used, set forward two years. For females, 100% of the disabled female mortality rates are used.

Administrative Expenses (for the year ended December 31, 2015)	
Personnel Expenses	<b></b>
Wages and Salaries	\$47,674,450
Retirement Contributions—OPERS	6,294,951
Retirement Contributions—Medicare	658,561
Employee Insurance	9,106,395
Other Personnel Expense	257,143
Purchased Services and Supplies	
Professional expenses	
Audit Services	547,542
Actuarial Services	682,920
Consulting Services	608,055
Investment and Financial Services	15,171,328
Legal and Investigation Services	1,969,255
Medical Examinations	1,126,596
Retirement Study Council	370,363
Custodial and Banking Fees	5,252,418
Information Technology	7,676,150
Communications	2,731,540
Office Supplies, Equipment and Other Miscellaneous	725,670
Education—Member and Staff	1,355,021
Facility Expenses	4,208,200
Subtotal Operating Expenses	106,416,558
Depreciation Expense	
Building	2,331,446
Furniture and Equipment	8,145,457
Subtotal Depreciation	10,476,903
Total Administrative Expenses	116,893,461
nvestment Expenses	(39,856,777)
Net Administrative Expenses	\$77,036,684

Schedule of Investment Expenses* (for the year ended December 31, 2015)					
Investment Staff Expense \$16,372,120					
Investment Services 20,397,571					
Investment Legal Services	819,150				
Allocation of Administrative Expenses (See Note 2b to Financial Statements)	2,267,936				
Total Investment Expenses	\$39,856,777				

 $<sup>{}^\</sup>star \text{Excludes fees and commissions, please see Schedules of Brokerage Commissions Paid beginning on page 96.}$ 

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# Investment Section

"The moon is an example of practiced stability...
it wanes when it must, and reliably returns to full strength...
it is a humble model of reasonable potential."

Terry Crawford Palardy, teacher, author

The investment markets wax and wane. We know that. In the past 80 years, OPERS has observed and invested through strong, poor and indifferent markets. We understand this. As a long-term investor, the OPERS investment professionals anticipate both robust and volatile market cycles. We work to maintain our balance so that risk is mitigated and opportunities are maximized. We remain diligent in our funding process and absolute adherence to asset allocation strategies. Our philosophy works; for the last eight decades, OPERS has generated the investment income necessary to meet our obligations—as reliably as the moon.

Note: This section is unaudited.





# **Ohio Public Employees Retirement System**

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### Dear Members and Beneficiaries:

It's a privilege to deliver this introduction to the Investment Section. This annual letter gives me the opportunity to provide an overview of the activities of the Investment Division staff—and the capital markets environment for the year. My goal is to provide a real-world picture of our results as well as how and why those results have been achieved. Although investment experts rarely agree on much, all agree that open exchange of information is the best way to balance the expectations of all audiences—professionals as well as non-investment professionals.

### The balanced record—a review of 2015

Obviously, OPERS is in the position of reacting to, not shaping, global and domestic economic forces. Through any economic climate, the OPERS investment portfolio must continue to produce returns that, measured over the long-term, will sustain the pension funded status of the System—and, secondarily, provide for access to quality health care for retirees. We have done so for pension for the past 80 years and for health care since 1974, and expect to do so for the next 80 years, and beyond.

The year 2015 was not strong for financial markets. As we entered 2015, Wall Street signaled robust expectations for the market—some major emerging markets were solid, U.S. unemployment was low, and most experts expected the Federal Reserve to raise interest rates—signaling faith in the U.S. economy and the ongoing recovery from the great recession. Taken broadly, the expectations did not become reality and returns were very muted. U.S. stocks returned only 1.4% after dividends, and U.S. bonds returned only 0.5%. For stocks, this was the worst return since the Global Financial Crisis in 2008, and for bonds, it was the third-worst return in 20 years. Still, at least both returns were positive. In much of the developed world, interest rates were negative—meaning people are investing in the safety of lending money to governments instead of risking it in business endeavors, real estate or stocks.

Many factors contributed to the flat market performance, but most experts agree the biggest negative contributors were the sharp drop in commodity prices, restrained fiscal policies, and ongoing concerns about the growth rate of China's economy. Significantly, the stronger dollar also hurt U.S. corporations with overseas sales. The result? Earnings for 2015 did not meet earlier expectations.

Only a handful of stocks supported the overall market performance, preventing what would have been a strongly negative year without their results. This narrow market is frustrating for diversified investors such as OPERS with portfolios built on a broad range of asset classes. Narrowly driven markets make garnering strong returns extremely challenging.

We saw a similar market in 2011 when a handful of stocks drove market gains. History shows us that broad diversification means overall performance will never be as great as the best asset class—but neither will the performance be aligned with the poorest performer. Diversification mitigates risk and aims for moderation—and, historically, has proven to be the right path as diversification ultimately brings much greater value to the long-term investor who is disciplined and rebalances. Markets don't just deliver a steady 8%; instead, something like a 0% and a 16% are generated, that average an 8%. OPERS is positioned to survive the zero percent, and therefore expects to be here to collect the 16%.

# Global economy

The global market did worse than the U.S. in 2015. Domestically, economists believe the U.S. economy was and continues to be in a growth phase led by consumer spending—spending fueled by low energy prices, a housing-price rebound, low interest rates, higher employment, and some modest wage growth. Government spending is also increasing and will help reinforce the consumer spending. These factors were, and are, signs of continued economic recovery in the U.S.

In contrast, the global economy continued to handicap market growth and limit strong returns. The continuing slowdown, from a very high rate, of the China economy resulted in a commodities bust and a slowdown in overall global trade. Additionally, the country-specific woes of some emerging economies (Russia and Brazil) also created uncertainty in the market. These unsettling factors all conspired to slow economic growth abroad and cause markets to react with higher volatility—a reaction we saw multiple times in 2015—and ultimately resulted in the flat returns for the year, with non-U.S. losses offsetting very modest U.S. gains.

# **OPERS' investment highlights for 2015**

While it's unlikely to get complete consensus from investment analysts, it's interesting to note that the most significant, and consistent, message from internal and external experts for investing in any economy is: Keep asset allocation plans intact in both strong and weak markets.

Adhering to Board policies, OPERS did just that in 2015. While the actuarially established benchmark return for each portfolio was not attained, the Defined Benefit portfolio did provide a positive return and, most importantly, remained positioned for better results. Here's an overview:

- Many asset classes within the OPERS portfolio exceeded benchmarks.
- Investment returns contributed \$246 million to the invested asset base for the Defined Benefit portfolio, which stood at \$74.4 billion as of year-end.
- Investment returns, after fees, were 0.33% for the Defined Benefit portfolio.
- The 401(h) Health Care Trust portfolio (formerly the Health Care portfolio) returned a disappointing (2.18%), to end the year at \$10.8 billion in invested assets.

A significant accomplishment for the Investment Division staff was the completion of the seven-year rebalancing project. As part of that rebalancing and as ongoing positioning for the future, Investment Division staff took the initiative to re-assess (and rebalance) some legacy investments and recommended actions to reduce portfolio risk.

The total OPERS portfolio now has all asset classes within the ranges defined by Board policy. Although this rebalancing reduced the portfolio exposure in U.S. stocks during a period when U.S. stocks were generally stronger than global markets, the project still captured much of those returns while positioning the OPERS portfolio to better withstand future market drawdowns. Again, as with all risk-reward balancing—OPERS' returns will never be as low as the lowest in any given year; nor will our highs be as high.

# Looking ahead at 2016

Looking back doesn't predict the future—however; historic trends do provide insights that can help manage expectations. Simply put, the market is in a correction phase and is likely to remain slow for the coming year. This is the reality; even as the System has more need for strong return income than ever before—as we work to improve the funded status of the pension portfolio and maintain the viability of the health care funding.

Flat markets and strong needs for return will require us to focus to maintain our balance. I believe we are up to the challenge. Most market environments will provide areas of opportunity. The OPERS investment staff has the talent and the expertise to identify those areas of growth and maximize those opportunities—without jeopardizing established growth.

Remember, through ups and downs, the market, over time, has continued to move up. This staff is dedicated to continue the tradition OPERS has established and maintained for 80 years. We know how to ask the right questions and make the decisions to maintain the balance of the portfolio, mitigate risk, and provide the returns necessary for the System to continue the tradition of providing a secure financial future for our members. It is our professional responsibility and personal commitment to do just that.

In appreciation,

Richard Shafer

Chief Investment Officer

Note: The OPERS investment assets reported in the Investment Section are presented on the same basis of accounting as described in Note 2b of the Notes to Combining Financial Statements, generally fair value.

The rates of return reported in the Investment Section are presented using a time-weighted rate of return methodology based upon market values, unless disclosed otherwise in the footnotes to the associated tables. All returns presented throughout the Investment Section are net of external manager fees, overdraft charges, debit interest, registration expenses, stamp duties and taxes spent on foreign securities. In addition, the securities lending money market returns are net of custodial fees, transfer agent expenses and professional fees.

### Board Investment and Fiduciary Duties (Excerpt of ORC 145.11)

- (A) The members of the public employees retirement board shall be the trustees of the funds created by section 145.23 of the Revised Code. The board shall have full power to invest the funds. The board and other fiduciaries shall discharge their duties with respect to the funds solely in the interest of the participants and beneficiaries; for the exclusive purpose of providing benefits to participants and their beneficiaries and defraying reasonable expenses of administering the public employees retirement system; with care, skill, prudence, and diligence under the circumstances then prevailing that a prudent person acting in a like capacity and familiar with these matters would use in the conduct of an enterprise of a like character and with like aims; and by diversifying the investments of the system so as to minimize the risk of large losses, unless under the circumstances it is clearly prudent not to do so.
- (B) In exercising its fiduciary responsibility with respect to the investment of the funds, it shall be the intent of the board to give consideration to investments that enhance the general welfare of the state and its citizens where the investments offer quality, return, and safety comparable to other investments currently available to the board. In fulfilling this intent, equal consideration shall also be given to investments otherwise qualifying under this section that involve minority owned and controlled firms and firms owned and controlled by women either alone or in joint venture with other firms.

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April 21, 2016

Board of Trustees Ohio Public Employees Retirement System 277 East Town Street Columbus, OH 43215-4642

As an independent investment advisor to the Ohio Public Employees Retirement System ('OPERS') and the Board of Trustees (the 'Board'), NEPC, LLC is providing an opinion on the reporting of OPERS investment results, investment policies, internal compliance procedures and the Board's oversight of the Retirement System's investments.

### **Investment Results**

To the best of NEPC's knowledge and belief, OPERS investment results, as presented in this Comprehensive Annual Financial Report (CAFR), accurately represent the performance of the Retirement System's Defined Benefit, Health Care and Defined Contribution assets. All measurements shown have been calculated using standard performance evaluation methods and are presented in a manner that is consistent with investment industry standards.

### **Investment Policies**

OPERS investment policies can be accessed online at

https://www.opers.org/investments/inv-policies.shtml and are organized as follows: Part I: Investment Objectives and Asset Allocation Policies; Part II: Asset Class and Sub-Asset Class Policies; Part III: Investment-Wide Policies; and Part IV: Corporate Governance and Proxy Voting Policies.

In NEPC's opinion, OPERS assets are managed under a set of transparent investment policies and guidelines. These policies and guidelines adequately highlight the strategic performance objectives of the Ohio Public Employees Retirement System and emphasize the dual importance of maintaining robust risk controls and program diversification.

### **Internal Compliance**

The constant testing of Fund portfolios and the continuous review of the compliance function itself is considered to be best practice within the investment industry. While serving as OPERS generalist investment consultant, NEPC has witnessed Staff's consistent and ongoing efforts to improve the effectiveness of their internal compliance procedures. NEPC also believes that the Investment Division's support of the CFA® Institute's Code of

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Ethics and Standards of Professional Conduct, as well as the guidelines and procedures that are set forth in the OPERS Code of Ethics and OPERS Personal Trading Policies, are consistent with industry best practice for investment professionals.

# **Prudent Oversight**

The daily management of the OPERS assets has been clearly delegated to the Retirement System's investment Staff. In NEPC's opinion, this clear delegation of accountability helps the Board maintain effective oversight of the OPERS Defined Benefit, Health Care and Defined Contribution Funds through quarterly performance reviews, regular oversight of Staff's activities and monthly meetings with Staff, the investment consultants and other independent service providers.

Craig Svendsen, CFA

Crain lumber

Partner



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Overview Investment Section

# Introduction

The total OPERS investment portfolio, as reflected in the Combining Statements of Fiduciary Net Position, pages 38-39, is comprised of Defined Benefit, the 401(h) Health Care Trust, the 115 Health Care Trust, and Defined Contribution portfolio assets. The Defined Benefit portfolio assets originate from Traditional Pension Plan member and employer contributions, employer contributions to the Combined Plan, Member-Directed Retiree Medical Accounts funded through the Voluntary Employees' Beneficiary Association (VEBA) Trust, and funds transferred from defined contribution accounts for defined benefit annuities. The management of these assets is the responsibility of the Investment staff, adhering to the policies approved by the OPERS Board of Trustees (Board).

In 2005, the 401(h) Health Care Trust portfolio assets were segregated from the pension portfolio and invested with a more conservative asset-allocation strategy. The 401(h) Health Care Trust portfolio is comprised of assets set aside to provide post-employment health care for the retirees of the Traditional Pension Plan and Combined Plan. In 2014, the 115 Health Care Trust portfolio was created as another funding vehicle for post-employment health care for members in the Traditional Pension Plan and Combined Plan. OPERS will use both trusts to fund health care expenses. Assets were segregated into the 115 Health Care Trust beginning in September 2014 with the initial health care disbursements from this trust commencing in late 2015 for January 2016 premium reimbursements.

Defined Contribution portfolio assets originate from member contributions to the Combined Plan and both member and employer contributions to the Member-Directed Plan. The investment of Defined Contribution portfolio assets is self-directed by members of the Combined and Member-Directed plans, but is primarily limited to investment options approved by the Board.

# **Investment summary**

The Total Investment Summary (starting on page 91) relates to the System-wide investments and includes the assets of all four portfolios. The balance of information in this Investment Section is organized as follows: Defined Benefit portfolio investments (pages 101-105) relating exclusively to the Defined Benefit assets (including VEBA mentioned above); 401(h) Health Care Trust portfolio investments (pages 107-111) relating exclusively to the health care assets in the 401(h) Health Care Trust; 115 Health Care Trust portfolio investments (pages 113-117) relating exclusively to the 115 Health Care Trust assets; and Defined Contribution portfolio investments (pages 119-121) relating exclusively to the Defined Contribution assets. The Investment Objectives and Policies and Asset Class Policies (pages 123-135) provide information on System-wide investment policies and performance objectives.

A complete listing of assets held at December 31, 2015, is available from OPERS upon request. All returns presented throughout the Investment Section are net of external manager fees, overdraft charges, debit interest, registration expenses, stamp duties and taxes spent on foreign securities. In addition, the securities lending money market returns are net of custodial fees, transfer agent expenses and professional fees.

# **Investment Section**

The following table reflects the total investment portfolio, which includes all four component portfolios: the Defined Benefit portfolio, the 401(h) Health Care Trust portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio.

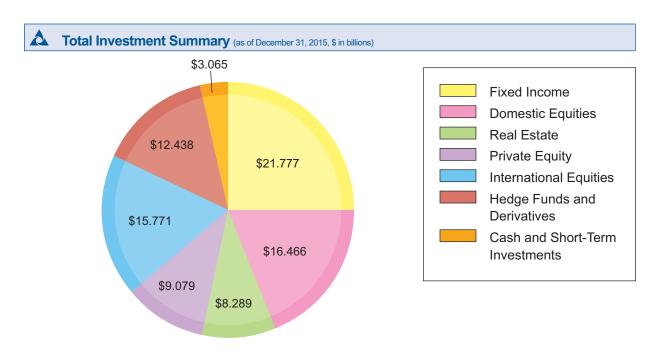
Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Performance results and fair values for the real estate and private equity asset classes are typically reported on a quarter lag basis, adjusted for cash flow activity during the fourth quarter. If any significant market gains or losses occur in the fourth quarter, these asset classes are adjusted for financial reporting purposes to reflect the estimated fair value at year end. The investment results reported for these asset classes in the Investment Section reflect this practice. The table below displays the fair values of investment assets consistent with the presentation in the financial statements on pages 38-39.

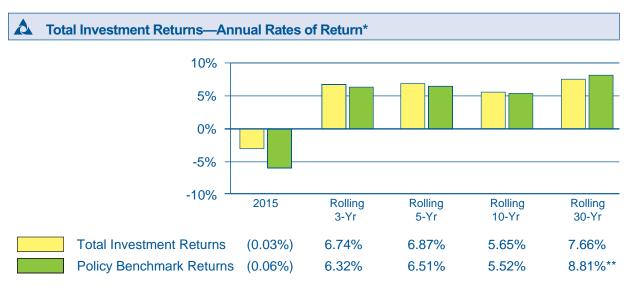
		Percent of Total
	Fair Value	Fair Value
Cash and Short-Term Investments		
Cash	\$245,554,157	0.28%
Short-Term Securities		
Commercial Paper	635,933,970	0.73
U.S. Treasury Obligations	83,973,832	0.10
Repurchase Agreements	450,000,000	0.52
Interest-Bearing Short-Term Certificates	229,999,570	0.27
Short-Term Investment Funds (STIF)	1,418,604,157	1.63
Total Cash and Short-Term Investments	3,064,065,686	3.53
Investments		
Fixed Income		
U.S. Corporate Bonds	5,944,874,425	6.84
Non-U.S. Notes and Bonds	6,361,501,502	7.32
U.S. Government and Agencies	6,180,669,889	7.11
U.S. Mortgage Backed	3,290,287,441	3.79
Subtotal Fixed Income	21,777,333,257	25.06
Domestic Equities	16,464,923,322	18.95
Real Estate	8,288,854,120	9.54
Private Equity	9,079,497,255	10.45
International Equities	15,770,885,380	18.15
Hedge Funds and Derivatives	12,437,981,784	14.32
Total Long-Term Investments	83,819,475,118	96.47
Total Cash and Investments	\$86,883,540,804	100.00%

The following table reflects the breakdown of the total investment portfolio into the four component portfolios—the Defined Benefit, 401(h) Health Care Trust, 115 Health Care Trust and the Defined Contribution portfolios.

Total Investment Summary by Portfolio* (as of December 31, 2015)						
	Defined Benefit	401(h) Health Care Trust	115 Health Care Trust	Defined Contribution	Total	
Fixed Income	\$17,490,452,295	\$3,733,008,136	\$296,365,386	\$257,507,440	\$21,777,333,257	
Domestic Equities	12,897,596,729	2,969,522,823	82,245,096	515,558,674	16,464,923,322	
Real Estate	8,288,854,120				8,288,854,120	
Private Equity	9,079,497,255				9,079,497,255	
International Equities	13,229,756,638	2,221,451,642	58,142,626	261,534,474	15,770,885,380	
Hedge Funds and Derivatives	10,999,314,461	1,390,445,167	48,222,156		12,437,981,784	
Cash and Short-Term Investments	2,397,246,153	437,888,805	228,930,728		3,064,065,686	
Total	\$74,382,717,651	\$10,752,316,573	\$713,905,992	\$1,034,600,588	\$86,883,540,804	

<sup>\*</sup> Assets summarized on performance basis.





<sup>\*</sup> Annual rates of return—The returns are the result of the returns generated by Defined Benefit, 401(h) Health Care Trust, 115 Health Care Trust and Defined Contribution portfolio investments, based on a combination of time-weighted calculations and market value-weighted calculations. The policy benchmark is derived by a market value-weighted calculation of the Defined Benefit, 401(h) Health Care Trust, 115 Health Care Trust, and Defined Contribution investment policy benchmarks while all other returns throughout the remainder of this section are derived from a time-weighted calculation. All returns presented throughout the Investment Section are net of external manager fees, overdraft charges, debit interest, registration expenses, stamp duties and taxes spent on foreign securities. In addition, the securities lending money market returns are net of custodial fees, transfer agent expenses and professional fees.

<sup>\*\*</sup> The benchmark returns for 1996 and prior years were estimated.

A Histor	rical Investment	Returns			
Year	Total Portfolio Return	Total Defined Benefit Return*	Total 401(h) Health Care Trust Return*	Total 115 Health Care Trust Return**	Total Defined Contribution Return***
2015	(0.03%)	0.33%	(2.18%)	(3.23%)	(1.71%)
2014	6.70	6.96	5.28	(0.03)	4.83
2013	14.00	14.38	11.36		20.45
2012	14.40	14.54	13.72		13.37
2011	0.20	0.36	(0.38)		(2.59)
2010	13.90	13.98	13.93		13.74
2009	20.06	19.09	24.80		26.44
2008	(26.92)	(27.15)	(25.77)		(28.00)
2007	8.52	8.89	6.87		5.80
2006	14.66	15.05	12.78		12.96
2005	9.03	9.25	8.00		6.88
2004	12.49	12.50			9.73
2003	25.39	25.39			
2002	(10.73)	(10.73)			
2001	(4.58)	(4.58)			
2000	(0.71)	(0.71)			
1999	12.10	12.10			
1998	14.45	14.45			
1997	13.37	13.37			
1996	7.85	7.85			
1995	20.47	20.47			
1994	(0.02)	(0.02)			
1993	9.72	9.72			
1992	5.66	5.66			
1991	15.68	15.68			
1990	6.30	6.30			
1989	18.38	18.38			
1988	9.25	9.25			
1987	1.29	1.29			
1986	15.21	15.21			

<sup>\*</sup>Prior to 2005, the 401(h) Health Care Trust assets were included in the Defined Benefit portfolio. In 2005, the 401(h) Health Care Trust assets were segregated from the Defined Benefit portfolio into a separate portfolio with portfolio-specific asset allocation and investment policies. Accordingly, Defined Benefit returns for 2004 and prior represent a composite of the Defined Benefit and 401(h) Health Care Trust assets.

<sup>\*\*</sup>The 115 Health Care Trust was established in September 2014. Returns are two-month cumulative returns in 2014 since funding of the 115 Health Care Trust portfolio began in November 2014.

<sup>\*\*\*</sup>Defined Contribution plans commenced January 1, 2003, with a separate portfolio established in 2004.

Largest Equity Holdings (by fair value)* (as of December 31, 2015)							
Description	Shares	Fair Value					
Apple, Incorporated	4,264,221	\$448,851,902					
Microsoft Corporation	6,040,948	335,151,795					
Exxon Mobil Corporation	3,126,948	243,745,597					
General Electric Company	7,023,828	218,792,242					
Johnson & Johnson Company	2,067,318	212,354,905					
Amazon.com, Inc.	282,634	191,029,494					
Wells Fargo & Company	3,451,451	187,620,876					
JPMorgan Chase & Co.	2,744,504	181,219,599					
Berkshire Hathaway Inc.	1,356,992	179,177,224					
Facebook, Inc.	1,610,113	168,514,427					
Total	31,968,957	\$2,366,458,061					

Largest Bond Holdings (by fair value)* (as of December 31, 2015)							
Description	Coupon	Maturity	Rating	Par Value	Fair Value		
U.S. Treasury Note	1.625%	11/30/2020	AAA	\$290,221,000	\$288,511,607		
U.S. Treasury Note	0.875	10/15/2018	AAA	215,886,000	213,519,887		
U.S. Treasury Note	0.750	10/31/2017	AAA	204,659,000	203,566,127		
U.S. Treasury Note	1.375	9/30/2020	AAA	160,476,000	157,714,206		
U.S. Treasury Bond	2.875	5/15/2043	AAA	153,769,000	150,023,192		
U.S. Treasury Note	1.750	10/31/2020	AAA	150,000,000	149,793,000		
U.S. Treasury Note	1.000	5/15/2018	AAA	138,979,000	138,318,853		
U.S. Treasury Note	1.250	12/15/2018	AAA	134,351,000	134,062,151		
U.S. Treasury Note	0.625	9/30/2017	AAA	130,729,000	129,833,509		
U.S. Treasury Note	2.000	9/30/2020	AAA	118,642,000	119,944,689		
Total \$1,697,712,000 \$1,685,287,22							

<sup>\*</sup>A complete list of assets held at December 31, 2015 is available from OPERS upon request.

	U.S. Equity		Average Commission
Brokerage Firm	Commissions Paid	Shares Traded	Per Share
UBS Securities LLC	\$734,965	63,710,772	\$0.012
Credit Suisse Securities (USA) LLC	505,957	35,221,650	0.014
J.P. Morgan Securities LLC	194,062	13,461,076	0.014
Liquidnet, Inc.	168,303	8,441,229	0.020
Citigroup Global Markets Inc.	149,916	9,271,984	0.016
Weeden & Co.	141,671	18,017,815	0.008
Investment Technology Group Inc.	108,053	9,146,425	0.012
RBC Capital Markets	101,571	5,804,516	0.017
Goldman Sachs & Co.	97,450	4,910,303	0.020
Merrill Lynch & Co., Inc.	97,342	12,033,855	0.008
Morgan Stanley & Co. Inc.	96,650	5,936,300	0.016
The Bank of New York Mellon	80,176	3,778,908	0.021
Stifel, Nicolaus & Company, Incorporated	49,150	1,953,915	0.025
Deutsche Bank Securities Inc.	47,779	3,828,826	0.012
Cantor Fitzgerald & Co., Inc.	33,897	1,690,879	0.020
Jefferies & Company, Inc.	33,393	1,661,212	0.020
Instinet	27,880	3,827,807	0.007
JonesTrading Institutional Services, LLC	27,412	1,828,847	0.015
Barclays Capital Inc.	26,567	1,197,790	0.022
Sanford C. Bernstein & Co., Inc.	24,037	2,863,610	0.008
KCG Holdings, Inc.	22,241	882,996	0.025
Oppenheimer & Co., Inc.	22,102	1,083,061	0.020
HSBC Securities (USA) Inc.	21,444	3,251,337	0.007
Keefe, Bruyette & Woods Inc.	21,375	725,945	0.029
BMO Capital Markets Corp.	20,197	895,821	0.023
Other Commissions less than \$20,000	253,690	16,850,551	0.015
Total U.S. Equity Commissions	\$3,107,280	232,277,430	\$0.013

# **Schedules of Brokerage Commissions Paid**

Brokerage Firm	Non-U.S. Equity Commissions Paid	Shares Traded	Average Commission Per Share
UBS Securities LLC	\$452,005	554,758,308	\$0.001
Deutsche Bank Securities Inc.	451,174	201,750,963	0.002
Citigroup Global Markets Inc.	449,375	84,575,609	0.005
Merrill Lynch & Co., Inc.	421,530	172,306,853	0.002
Instinet	408,084	130,847,560	0.003
J.P. Morgan Securities LLC	381,594	82,018,467	0.005
Morgan Stanley & Co. LLC	315,227	81,269,807	0.004
Goldman Sachs & Co.	302,912	99,187,048	0.003
Credit Suisse Securities LLC	281,445	98,588,774	0.003
S.G. Securities	238,621	77,292,919	0.003
Investment Technology Group, Inc.	237,640	54,165,366	0.004
The Bank of New York Mellon	234,690	15,869,664	0.015
HSBC Securities, (USA) Inc.	198,109	51,322,834	0.004
Sanford C. Bernstein & Co., Inc.	175,627	47,161,972	0.004
Credit Lyonnais Bank	143,373	56,584,462	0.003
Macquarie Bank Limited	141,115	47,166,490	0.003
Barclays Capital Inc.	108,916	11,826,399	0.009
RBC Capital Markets	69,945	3,282,651	0.021
Banque BNP Paribas	62,590	11,530,855	0.005
Jefferies & Company, Inc.	56,619	6,667,386	0.008
CLSA Global Markets Pte Ltd.	50,993	9,384,235	0.005
Daiwa Capital Markets America Inc.	46,661	9,266,282	0.005
Pershing Securities Ltd.	44,530	5,256,425	0.008
ICAP PLC	39,844	3,429,430	0.012
Bloomberg Tradebook LLC	37,793	5,215,214	0.007
Redburn (USA) LLC	31,805	7,126,256	0.004
Mizuho International PLC	29,148	2,427,748	0.012
Investec Securities	29,045	5,164,733	0.006
China International Capital Corporation Limited	25,417	1,941,000	0.013
Enam Securities Pvt. Ltd.	24,380	1,678,099	0.015
Banco Santander, SA	23,169	2,764,313	0.008
IIFL Holdings Limited	21,474	8,747,644	0.002
Good Morning Shinhan Securities Co. Ltd	21,051	354,031	0.059
Motilal Oswal Financial Services Ltd.	20,624	3,144,146	0.007
Korea Investment & Securities Co., Ltd.	20,509	109,928	0.187
Other Commissions less than \$20,000	485,408	77,295,846	0.006
Total Non-U.S. Equity Commissions	\$6,082,442	2,031,479,717	\$0.003

Futures Commissions (for the year ended December 31, 2015)					
Brokerage Firm	Futures Commissions Paid	Contracts Traded	Average Commission Per Contract		
Goldman Sachs & Co.	\$580,701	264,862	\$2.19		
Credit Suisse Securities LLC	184,518	96,704	1.91		
Total Futures Commissions	\$765,219	361,566	\$2.12		
Total U.S. Equity, Non-U.S. Equity and Futures Commissions	\$9,954,941	N/A	N/A		

The brokerage commissions do not include commissions paid by external investment managers utilizing commingled fund structures. OPERS maintains a commission recapture program with several of its non-U.S. Equity managers. Capital Institutional Services Inc., Knight Inc. and Frank Russell Securities Inc. perform record-keeping services for the commission recapture program.

The total commissions schedule includes \$802,930 in commissions paid that were part of a commission sharing agreement (CSA). CSA funds are held by the participating brokers and may be used to purchase qualifying investment research services. During 2015, \$1,741,218 in investment research services were purchased using CSA funds.

Schedule of Fees to External Asset Managers (for the year ended December 31, 2015)					
	Defined Benefit	401(h) Health Care Trust	115 Health Care Trust	Defined Contribution	Total
Fixed Income	\$29,903,100	\$4,511,249	\$221,576	\$170,835	\$34,806,760
Domestic Equities	13,966,634	2,486,254	66,208	288,078	16,807,174
International Equities	43,058,451	6,822,489	894,895	272,290	51,048,125
Private Equity*	122, 823,509				122,823,509
Hedge Funds and Other	137,507,806	14,168,213	964,754		152,640,773
Real Estate	50,103,046				50,103,046
Total Fees	\$397,362,546	\$27,988,205	\$2,147,433	\$731,203	\$428,229,387

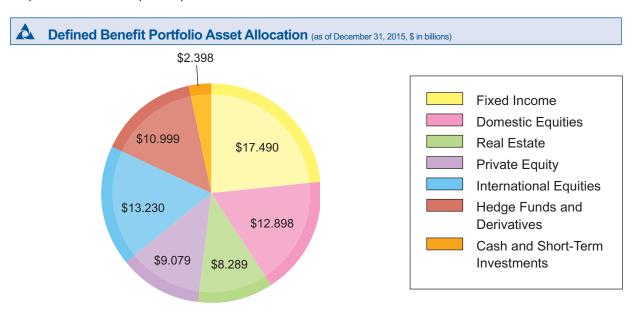
<sup>\*</sup> All investment manager fees reported to OPERS, whether directly invoiced or subtracted from the fund on a net basis, are reported as External Asset Management Fees. These fees include investment management fees and other expenses, such as audit expenses, in limited partnership structures, as well as fee offsets that may have the effect of reducing the total amount of fees.

# **Schedule of External Asset Managers**

U.S. Equity Managers		
Affinity Investment Advisors	Mason Capital	Systematic Financial Managemen
Atlanta Capital Management, Company LLC	Matarin Capital	Wasatch Advisors
Dean Investment Associates	New South Capital Management	Winslow Asset Management
Decatur Capital Management	Nicholas Investment Partners	
Disciplined Growth Investors	Oberweis Asset Management Inc.	
First Fiduciary Investment Counsel, Inc.	Opus Capital Management	
Geneva Capital Management Ltd.	Penn Capital Management	
GW Capital Inc.	Redwood Investments LLC	
Hahn Capital Management LLC	Seizert Capital Partners	
Non-U.S. Equity Managers		
Acadian	Franklin Templeton Institutional LLC	Strategic Global Advisors
AQR Capital Management LLC	J.P. Morgan	Trilogy Global Advisors LP
Arrowstreet	J O Hambro Capital Management Ltd.	T. Rowe Price International Ltd.
Ballie Gifford	Lazard	Vontobel Asset Management
BlackRock Inc.	LSV	Walter Scott & Partners
Copper Rock Capital Partners LLC	Manning and Napier	Wasatch Advisors Inc.
Dimensional Fund Advisors	Oldfield Partners LLP	
Fisher Investments	Schroder Investment Management NA Inc.	
Bond Managers		
Aberdeen Asset Management	Franklin Templeton Institutional LLC	Nomura Group
AFL-CIO Housing Investment Trust	J.P. Morgan	Post Advisory Group
BlueBay Asset Management	Lazard	Shenkman Capital Management
Capital Guardian	Logan Circle Partners, L.P.	Stone Harbor
CIFC	MacKay Shields	Wellington Management
Fort Washington Investment Advisors Inc.	Neuberger Berman	
Hedge Fund Managers		
AQR Capital Management	Discovery Capital Management	Prisma Capital Partners
Aristeia Capital LLC	Egerton Capital	Putnam Investments
Arrowgrass Partnership	First Quadrant	Schroders
Ascend Partners	GMO	Scopia Capital
Beach Point Capital Management	Graham Capital	Taconic Investment Partners
3HR Capital	Highline Capital Partners	Third Point Partners
BlackRock	Jana Partners	Tiger Consumer Partners
BlueCrest Capital LP	K2 Advisors	Visium Asset Management
Bridgewater Associates	Kepos Capital	Wellington Management
Brigade Capital Management LP	KLS Diversified Asset Management	Winton Capital
Canyon Capital Advisors LLC	Kynikos Associates	York Capital Management
Chatham Asset Partners	Lakewood Capital Partners	
CQS Management	Och Ziff Capital Management	
	1	1

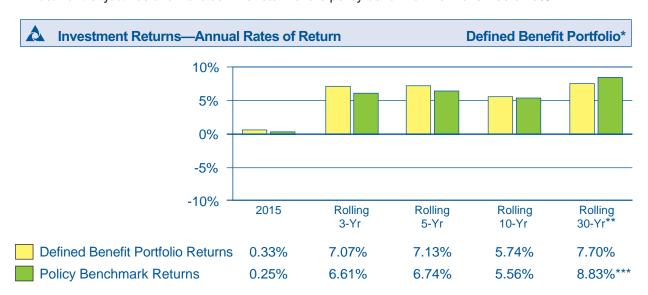
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As noted previously, the Investment Division manages the total investment portfolio by dividing it into four sub-portfolios. These portfolios are: the Defined Benefit portfolio, 401(h) Health Care Trust portfolio, 115 Health Care Trust portfolio, and the Defined Contribution portfolio. All information prior to this point has been reported on the OPERS total investment portfolio, however, all the following information will be presented on the specific portfolio level.



# **Investment Returns**

The Defined Benefit portfolio returned 0.33% in 2015. The overall portfolio return is compared to a composite benchmark return that could be achieved by a portfolio that is passively invested in the broad market, with percentage weights allocated to each asset class as specified in the OPERS *Statement of Investment Objectives and Policies*. The return of the policy benchmark for 2015 was 0.25%.



<sup>\*</sup> Annual rates of return--The Defined Benefit portfolio return is based on a time-weighted calculation. The policy benchmark is derived by a market value-weighted calculation of the Defined Benefit investment policy benchmarks. All returns are net of external manager fees, overdraft charges, debit interest, registration expenses, stamp duties and taxes spent on foreign securities.

<sup>\*\*</sup> The 401(h) Health Care Trust portfolio was segregated from the Defined Benefit portfolio in 2005; thus, the 30-year rolling return information reflects both the Defined Benefit and 401(h) Health Care Trust portfolios.

<sup>\*\*\*</sup> The benchmark returns for 1996 and prior years were estimated.

Investment returns for the Defined Benefit portfolio underlying asset class composites and their respective benchmarks are shown below:

	2015	Rolling 3-Year	Rolling 5-Year
Total Defined Benefit Portfolio	0.33%	7.07%	7.13%
Total Defined Benefit Portfolio Benchmark <sup>1</sup>	0.25	6.61	6.74
U.S. Equity Composite	0.59	14.36	11.98
U.S. Equity Composite Benchmark	0.48	14.74	12.18
Non-U.S. Equity Composite	(4.32)	2.65	1.95
Non-U.S. Equity Composite Benchmark	, ,	0.80	0.59
Core Fixed Composite	(6.09)	2.08	3.73
Core Fixed Composite Benchmark	0.55	1.44	3.25
<u> </u>			
TIPS Composite Panahmank	(1.43)	N/A	N/A N/A
TIPS Composite Benchmark	(1.44)	N/A	-
High Yield Composite	(3.05)	2.18	5.23
High Yield Composite Benchmark	(4.47)	1.69	5.04
Emerging Markets Debt Composite	(7.20)	(5.36)	0.44
Emerging Markets Debt Composite Benchmark	(7.12)	(5.09)	0.79
Securitized Debt Composite	4.93	14.50	15.20
Securitized Debt Composite Benchmark	2.59	3.52	6.06
Floating Rate Debt Composite	2.51	4.47	N/A
Floating Rate Debt Composite Benchmark	(0.38)	2.57	N/A
Global High Yield Debt Composite	(4.40)	0.64	N/A
Global High Yield Debt Composite Benchmark	(2.72)	1.45	N/A
Private Equity Composite	6.09	13.32	14.87
Private Equity Composite Benchmark	6.04	14.55	15.70
Real Estate Composite	16.70	16.83	15.12
Real Estate Composite Benchmark	14.71	13.24	13.35
Hedge Funds Composite	(1.20)	4.03	3.15
Hedge Funds Composite Benchmark	(1.71)	2.57	4.32
Opportunistic Composite	1.12	0.13	1.87
Opportunistic Composite Benchmark	0.84	1.53	3.00
Commodities Composite	(32.44)	N/A	N/A
Commodities Composite Benchmark	(32.86)	N/A	N/A
Cash Composite	0.34	0.33	0.36
Cash Composite Benchmark	0.05	0.05	0.08
Additional Annuity	1.68	1.52	1.69
Additional Annuity Composite Benchmark	0.05	0.05	0.08
Risk Parity Composite	(10.42)	(1.26)	N/A
Risk Parity Composite Benchmark	3.30	7.00	N/A
GTAA Composite	0.94	N/A	N/A
GTAA Composite Benchmark	(0.69)	N/A	N/A
U.S. Treasury	(0.15)*	N/A	N/A
U.S. Treasury Composite Benchmark	(0.16)*	N/A	N/A

<sup>\*</sup>Returns are 10-month cumulative returns (March 2015-December 2015).

Footnotes continue on page 105.

Defined Benefit Portfolio Benchmark—The returns for this benchmark are derived from the asset class composite benchmark returns summarized in the table above, the historical asset class target allocations listed on the next page, and the asset class composite benchmark indices listed in the table on page 104.

Historical Asset Class Target		T	1	fined Benef	T
Asset Class	2015	2014	2013	2012	2011
U.S. Equity	22.3%	21.4%	22.0%	23.6%	29.1%
Opportunistic	0.1	0.1	0.5	0.7	1.6
Core Bonds	9.5	10.3	10.0	13.3	17.9
Corporate Credit	0.0	0.0	0.0	0.5	N/A
Floating Rate Debt	0.5	0.7	1.0	0.7	N/A
Global High Yield	1.0	1.0	1.5	1.5	N/A
Securitized Debt	1.0	1.0	1.0	1.0	N/A
Non-U.S. Equity	18.6	19.5	22.0	24.0	24.6
Private Real Estate/REITs	10.0	10.0	10.0	10.0	9.7
Private Equity	10.0	10.0	10.0	10.0	8.8
Cash Equivalents	0.0	0.0	2.0	2.0	2.0
High Yield	3.0	3.0	5.0	5.0	5.0
Emerging Markets Debt	6.0	6.0	3.0	3.0	0.1
Hedge Funds	8.0	8.0	6.0	4.7	1.2
Commodities	1.0	1.0	1.0	N/A	N/A
Risk Parity	5.0	5.0	2.0	N/A	N/A
GTAA	2.0	2.0	2.0	N/A	N/A
TIPS	1.0	1.0	1.0	N/A	N/A
U.S. Treasury	1.0	N/A	N/A	N/A	N/A
Total	100.0%	100.0%	100.0%	100.0%	100.0%

To arrive at customized benchmarks performance, the asset allocation targets are multiplied by the performance of the corresponding asset class reference indices. The asset class reference indices are specified by the Investment Policy, and are displayed below:

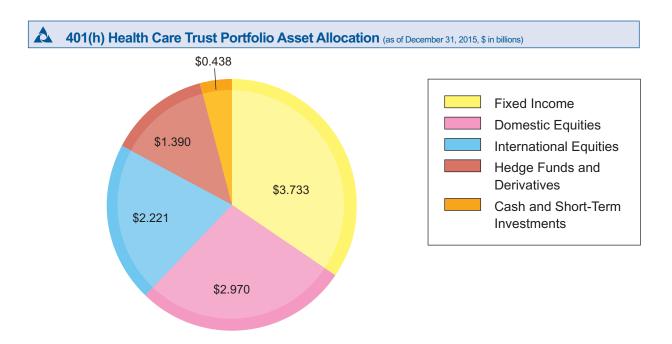
Asset Class		<u> </u>	As of December 31		
Composite			7.6 of Becernber of		
Benchmarks	2015	2014	2013	2012	2011
U.S. Equity	Russell 3000 Stock Index <sup>2</sup>	Russell 3000 Stock Index	Russell 3000 Stock Index	Russell 3000 Stock Index	Russell 3000 Stock Index
Opportunistic	Custom Opportunistic Benchmark <sup>3</sup>	Custom Opportunistic Benchmark	Custom Opportunistic Benchmark	Custom Opportunistic Benchmark	Custom Opportunistic Benchmark
Core Bonds	Custom Core Fixed <sup>4</sup>	Custom Core Fixed	Custom Core Fixed	Barclays U.S. Aggregate Bond Index	Barclays U.S. Aggregate Bond Index
Corporate Credit	N/A	N/A	N/A	Barclays U.S. Corporate Investment Grade	N/A
Floating Rate Debt	Credit Suisse Leveraged Loan Index <sup>5</sup>	Credit Suisse Leveraged Loan Index	Credit Suisse Leveraged Loan Index	Credit Suisse Leveraged Loan Index	N/A
Global High Yield	Barclays Global High Yield <sup>6</sup>	Barclays Global High Yield	Barclays Global High Yield	Barclays Global High Yield	N/A
Securitized Debt	Barclays CMBS Index + 2% <sup>7</sup>	Barclays CMBS Index + 2%	Barclays CMBS Index + 2%	Barclays CMBS Index + 2%	N/A
Non-U.S. Equity	Custom Non-U.S. Equity Benchmark (net) <sup>8</sup>	Custom Non-U.S. Equity Benchmark (net)			
Private Real Estate	Custom Private Real Estate <sup>9</sup>	Custom Private Real Estate	Custom Private Real Estate	NCREIF Property Index (quarter lag)	NCREIF Property Index (quarter lag)
Private Equity	SSPEI Index 10	Custom Private Equity	Custom Private Equity	Russell 3000 (quarter lag) + 3%	Russell 3000 (quarter lag) + 3%
Cash Equivalents	90-day U.S. Treasury Bill Index 11	90-day U.S. Treasury Bill Index			
High Yield	Barclays Capital U.S. Corporate High Yield 12	Barclays Capital U.S. Corporate High Yield			
Emerging Markets Debt	Custom Emerging Markets Debt Benchmark <sup>13</sup>	Custom Emerging Markets Debt Benchmark	Custom Emerging Markets Debt Benchmark	Custom Emerging Markets Debt Benchmark	Custom Emerging Markets Debt Benchmark
Hedge Funds	Custom Hedge Fund Benchmark 14	Custom Hedge Fund Benchmark	Custom Hedge Fund Benchmark	Custom Hedge Fund Benchmark	Custom Hedge Fund Benchmark
Commodities	S&P Goldman Sachs Commodity Index <sup>15</sup>	S&P Goldman Sachs Commodity Index	S&P Goldman Sachs Commodity Index	N/A	N/A
Risk Parity	Custom Risk Parity Benchmark 16	Custom Risk Parity Benchmark	Custom Risk Parity Benchmark	N/A	N/A
GTAA	Custom GTAA Benchmark <sup>17</sup>	Custom GTAA Benchmark	Custom GTAA Benchmark	N/A	N/A
TIPS	Barclays U.S. TIPS Index <sup>18</sup>	Barclays U.S. TIPS Index	Barclays U.S. TIPS Index	N/A	N/A
U.S. Treasury	Barclays U.S. Treasury Index <sup>19</sup>	N/A	N/A	N/A	N/A

### Footnotes for Schedule of Investment Results—Defined Benefit Portfolio

The footnotes below provide definitions for the asset class composite benchmark indices as of December 31, 2015:

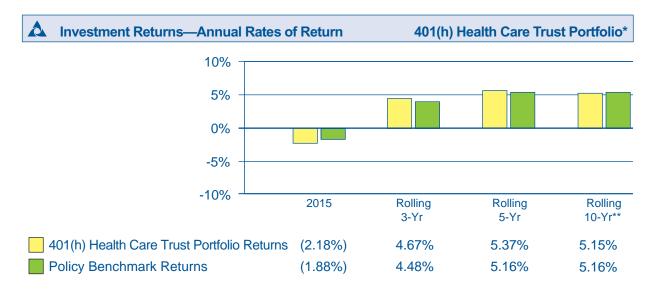
- Russell 3000 Stock Index—A capitalization-weighted stock index consisting of the 3,000 largest publicly traded U.S. stocks by capitalization. This index is a broad measure of the performance of the aggregate domestic equity market.
- Custom Opportunistic Benchmark—Market value weight of the underlying portfolio benchmarks.
- Custom Core Fixed—Market value weight of the underlying portfolio benchmarks.
- Credit Suisse Leveraged Loan Index—Is designed to mirror the investible universe of the U.S.-denominated leveraged loan market.
- Barclays Global High Yield—The Global High Yield Index represents the union of the U.S. High Yield, Pan-European High Yield, U.S. Emerging Markets High-Yield, and Pan-European Emerging Markets High Yield Indices.
- Barclays Commercial Mortgage Backed Securities (CMBS) Index +2%—The Barclays CMBS ERISA-Eligible Index is the ERISA-Eligible component of the Barclays CMBS Index. This index, which includes investment grade securities that are ERISA-Eligible under the underwriter's exemption, is the only CMBS sector that is included in the U.S. Aggregate Index.
- <sup>8</sup> Custom Non-U.S. Equity Benchmark (net)—As of December 31, 2015, blend was 55% MSCI World x U.S. (net), 31% MSCI Emerging Markets (net), 10% MSCI World x U.S. Small Cap (net), and 4% MSCI Emerging Markets Small Cap (net).
- <sup>9</sup> Custom Private Real Estate—NCREIF Net NFI-ODCE + 85 bps-NFI-ODCE Index-Open End Diversified Core Equity is an index of investment returns reporting on both a historical and current basis the results of 30 openend commingled funds pursuing a core investment strategy. The NFI-ODCE Index is capitalization-weighted.
- State Street Private Equity Index (SSPEI)—Evaluates the performance of actively managed private equity portfolios. SSPEI includes venture capital, buyout, and distressed debt funds within the U.S.
- 90-day U.S. Treasury Bill Index—The 90-day Treasury Bill return as measured by Bank of America Merrill Lynch.
- Barclays Capital U.S. Corporate High Yield—Covers the universe of fixed rate, non-investment grade debt.
- <sup>13</sup> **Custom Emerging Markets Debt Benchmark**—As of December 31, 2015, blend was 50% JPMorgan EMBI Global Index, 50% JPMorgan GBI-Emerging Markets Global Diversified USD Index.
- Custom Hedge Fund Benchmark—As of December 31, 2015, blend was 20% HFRI Equity Hedge (Total) Index, 20% HFRI Macro (Total) Index, 15% HFRI Relative Value (Total) Index, 15% HFRI Fund Weighted Composite Index, 30% HFRI Event-Driven (Total) Index.
- S&P Goldman Sachs Commodity Index—Tracks general price movements and inflation in the world economy. The index is calculated primarily on a world-production weighted basis and is comprised of the principal physical commodities that are the subject of active, liquid futures markets.
- <sup>16</sup> Custom Risk Parity Benchmark—Market value weight of the underlying portfolio benchmarks.
- <sup>17</sup> Custom GTAA Benchmark—Market value weight of the underlying portfolio benchmarks.
- Barclays U.S. TIPS Index—This index consists of inflation-protected securities issued by the U.S. Treasury.
- Barclays U.S. Treasury Index—This index is issued by the U.S. Treasury.

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### **Investment Returns**

The 401(h) Health Care Trust portfolio returned a loss of 2.18%, or (2.18%), in 2015. The overall portfolio return is compared to a composite benchmark return that could be achieved by a portfolio that is passively invested in the broad market, with percentage weights allocated to each asset class as specified in the OPERS *Statement of Investment Objectives and Policies*. The return of the policy benchmark for 2015 was a loss of 1.88%, or (1.88%).



<sup>\*</sup>Annual rates of return—The 401(h) Health Care Trust portfolio return is based on a time-weighted calculation and market value-weighted calculation. The policy benchmark is derived by a market value-weighted calculation of the 401(h) Health Care Trust investment policy benchmarks. All returns are net of external manager fees, overdraft charges, debit interest, registration expenses, stamp duties and taxes spent on foreign securities.

<sup>\*\*</sup>The 401(h) Health Care Trust portfolio was segregated from the Defined Benefit portfolio in 2005; thus, the 30-year rolling return information does not exist.

Investment returns for the 401(h) Health Care Trust portfolio underlying asset class composites and their respective benchmarks are shown below:

	2015	Rolling 3-Year	Rolling 5-Year
Total 401(h) Health Care Trust Portfolio	(2.18%)	4.67%	5.37%
Total 401(h) Health Care Trust Portfolio Benchmark <sup>1</sup>	(1.88)	4.48	5.16
U.S. Equity Composite	0.59	14.36	11.98
U.S. Equity Composite Benchmark	0.48	14.74	12.18
Non-U.S. Equity Composite	(4.32)	2.65	1.95
Non-U.S. Equity Composite Benchmark	(6.09)	0.80	0.59
Core Fixed Composite	0.96	2.08	3.73
Core Fixed Composite Benchmark	0.55	1.44	3.25
TIPS Composite	(1.43)	(2.23)	2.57
TIPS Composite Benchmark	(1.44)	(2.27)	2.55
High Yield Composite	(3.05)	2.18	5.23
High Yield Composite Benchmark	(4.47)	1.69	5.04
Emerging Markets Debt Composite	(7.20)	(5.36)	0.44
Emerging Markets Debt Composite Benchmark	(7.14)	(4.58)	0.79
Securitized Debt Composite	4.93	14.50	15.20
Securitized Debt Composite Benchmark	2.59	3.52	6.06
Floating Rate Debt Composite	2.51	4.47	N/A
Floating Rate Debt Composite Benchmark	(0.38)	2.57	N/A
Global High Yield Debt Composite	(4.40)	0.64	N/A
Global High Yield Debt Composite Benchmark	(2.72)	1.45	N/A
REITs Composite	4.41	11.74	12.37
REITs Composite Benchmark	4.46	11.75	12.21
Hedge Funds Composite	(1.20)	4.03	3.15
Hedge Funds Composite Benchmark	(1.71)	2.57	4.32
Opportunistic Composite	1.12	0.13	1.87
Opportunistic Composite Benchmark	0.84	1.53	3.00
Commodities Composite	(32.44)	(23.06)	(14.30)
Commodities Composite Benchmark	(32.86)	(23.71)	(15.18)
Cash Composite	0.35	0.34	0.38
Cash Composite Benchmark	0.05	0.05	0.08
Risk Parity Composite	(10.42)	(1.26)	N/A
Risk Parity Composite Benchmark	3.30	7.00	N/A
GTAA Composite	0.94	N/A	N/A
GTAA Composite Benchmark	(0.69)	N/A	N/A
U.S. Treasury	(0.15)*	N/A	N/A
U.S. Treasury Composite Benchmark	(0.16)*	N/A	N/A

<sup>\*</sup>Returns are 10-month cumulative returns (March 2015—December 2015).

Footnotes continue on page 111.

<sup>401(</sup>h) Health Care Trust Portfolio Benchmark—The returns for this benchmark are derived from the asset class composite benchmark returns summarized in the table above, the historical asset class target allocations listed in the table on the next page, and the asset class composite benchmark indices listed in the table on page 110.

# 401(h) Health Care Trust Portfolio

A Historical Asset Class Target Allocations 401(h) Health Care Trust Port					st Portfolio
Asset Class	2015	2014	2013	2012	2011
U.S. Equity	24.4%	23.4%	23.5%	24.6%	28.7%
Commodities	2.0	2.0	2.0	1.0	1.0
Opportunistic	0.1	0.1	0.5	0.7	1.7
Core Bonds	16.5	17.3	17.0	18.8	21.5
Corporate Credit	0.0	0.0	0.0	1.0	N/A
Floating Rate Debt	0.5	0.7	1.0	0.7	N/A
Global High Yield	1.5	1.5	2.0	2.0	N/A
Securitized Debt	1.0	1.0	1.0	1.0	N/A
TIPS	5.0	5.0	3.5	3.5	3.5
High Yield	2.5	2.5	2.0	2.0	2.0
Non-U.S. Equity	20.5	21.5	24.6	27.0	27.3
Emerging Markets Debt	6.0	6.0	5.0	5.0	5.0
REITs	6.0	6.0	6.0	6.0	6.0
Cash Equivalents	0.0	0.0	2.0	2.0	2.0
Private Equity	0.0	0.0	0.5	0.5	0.4
Hedge Funds	6.0	6.0	5.4	4.2	0.9
Risk Parity	5.0	5.0	2.0	N/A	N/A
GTAA	2.0	2.0	2.0	N/A	N/A
U.S. Treasury	1.0	N/A	N/A	N/A	N/A
Total	100.0%	100.0%	100.0%	100.0%	100.0%

To arrive at customized benchmark performance, the asset allocation targets are multiplied by the performance of the corresponding asset class reference indices. The asset class reference indices are specified by the Investment Policy, and are displayed below:

Asset Class			As of December 31		
Composite Benchmarks	2015	2014	2013	2012	2011
U.S. Equity	Russell 3000 Stock Index <sup>2</sup>	Russell 3000 Stock Index	Russell 3000 Stock Index	Russell 3000 Stock Index	Russell 3000 Stock Index
Commodities	S&P Goldman Sachs Commodity Index <sup>3</sup>	S&P Goldman Sachs Commodity Index			
Opportunistic	Custom Opportunistic Benchmark <sup>4</sup>	Custom Opportunistic Benchmark	Custom Opportunistic Benchmark	Custom Opportunistic Benchmark	Custom Opportunistic Benchmark
Core Bonds	Custom Core Fixed 5	Custom Core Fixed	Custom Core Fixed	Barclays U.S. Aggregate Bond Index	Barclays U.S. Aggregate Bond Index
Corporate Credit	N/A	N/A	N/A	Barclays U.S. Corporate Investment Grade	N/A
Floating Rate Debt	Credit Suisse Leveraged Loan Index <sup>6</sup>	Credit Suisse Leveraged Loan Index	Credit Suisse Leveraged Loan Index	Credit Suisse Leveraged Loan Index	N/A
Global High Yield	Barclays Global High Yield <sup>7</sup>	Barclays Global High Yield	Barclays Global High Yield	Barclays Global High Yield	N/A
Securitized Debt	Barclays CMBS Index + 2% 8	Barclays CMBS Index + 2%	Barclays CMBS Index + 2%	Barclays CMBS Index + 2%	N/A
TIPS	Barclays U.S. TIPS Index <sup>9</sup>	Barclays U.S. TIPS Index	Barclays U.S. TIPS Index	Barclays U.S. TIPS Index	Barclays U.S. TIPS Index
High Yield	Barclays Capital U.S. Corporate High Yield <sup>10</sup>	Barclays Capital U.S. Corporate High Yield			
Non-U.S. Equity	Custom Non-U.S. Equity Benchmark (net) <sup>11</sup>	Custom Non-U.S. Equity Benchmark (net)	Custom Non-U.S. Equity Benchmark (net)	Custom Non-U.S. Equity Benchmark (net)	Custom Non-U.S. Equit Benchmark (net)
Emerging Markets Debt	Custom Emerging Markets Debt Benchmark <sup>12</sup>	Custom Emerging Markets Debt Benchmark	Custom Emerging Markets Debt Benchmark	Custom Emerging Markets Debt Benchmark	Custom Emerging Markets Debt Benchmark
REITs	DJ U.S. Select RESI 13	DJ U.S. Select RESI			
Cash Equivalents	90-day U.S. Treasury Bill Index <sup>14</sup>	90-day U.S. Treasury Bill Index			
Private Equity	N/A	Custom Private Equity	Custom Private Equity	Russell 3000 (quarter lag) + 3%	Russell 3000 (quarter lag) + 3%
Hedge Funds	Custom Hedge Fund Benchmark <sup>15</sup>	Custom Hedge Fund Benchmark	Custom Hedge Fund Benchmark	Custom Hedge Fund Benchmark	Custom Hedge Fund Benchmark
Risk Parity	Custom Risk Parity Benchmark <sup>16</sup>	Custom Risk Parity Benchmark	Custom Risk Parity Benchmark	N/A	N/A
GTAA	Custom GTAA Benchmark <sup>17</sup>	Custom GTAA Benchmark	Custom GTAA Benchmark	N/A	N/A
U.S. Treasury	Barclays U.S. Treasury	N/A	N/A	N/A	N/A

### Footnotes for Schedule of Investment Results—401(h) Health Care Trust Portfolio

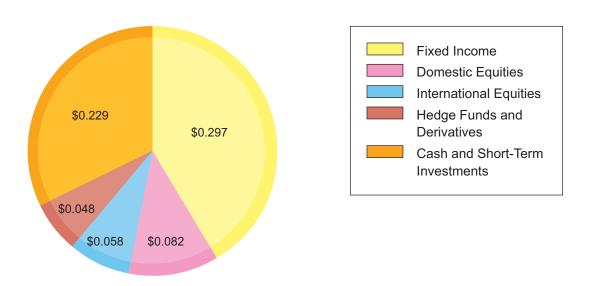
The footnotes below provide definitions for the asset class composite benchmark indices as of December 31, 2015:

- Russell 3000 Stock Index—A capitalization-weighted stock index consisting of the 3,000 largest publicly traded U.S. stocks by capitalization. This index is a broad measure of the performance of the aggregate domestic equity market.
- 3 S&P Goldman Sachs Commodity Index—Tracks general price movements and inflation in the world economy. The index is calculated primarily on a world-production weighted basis and is comprised of the principal physical commodities that are the subject of active, liquid futures markets.
- Custom Opportunistic Benchmark—Market value weight of the underlying portfolio benchmarks.
- 5 Custom Core Fixed—Market value weight of the underlying portfolio benchmarks.
- <sup>6</sup> Credit Suisse Leveraged Loan Index—This Index is designed to mirror the investible universe of the U.S.-denominated leveraged loan market.
- Barclays Global High Yield—The Global High Yield Index represents the union of the U.S. High Yield, Pan-European High Yield, U.S. Emerging Markets High-Yield, and Pan-European Emerging Markets High Yield Indices.
- Barclays Commercial Mortgage Backed Securities (CMBS) Index +2%—The Barclays CMBS ERISA-Eligible Index is the ERISA-Eligible component of the Barclays CMBS Index. This index, which includes investment grade securities that are ERISA-Eligible under the underwriter's exemption, is the only CMBS sector that is included in the U.S. Aggregate Index.
- 9 Barclays U.S. TIPS Index—This index consists of Inflation-Protection securities issued by the U.S. Treasury.
- Barclays Capital U.S. Corporate High Yield—Covers the universe of fixed rate, non-investment grade debt.
- Custom Non-U.S. Equity Benchmark (net)—As of December 31, 2015, blend was 55% MSCI World x U.S. (net), 31% MSCI Emerging Markets (net), 10% MSCI World x U.S. Small Cap (net), and 4% MSCI Emerging Markets Small Cap (net).
- Custom Emerging Markets Debt Benchmark—As of December 31, 2015, blend was 50% JPMorgan EMBI Global Index, 50% JPMorgan GBI-Emerging Markets Global Diversified USD Index.
- DJ U.S. Select RESI—The Dow Jones U.S. Select RESI represents equity REITs and REOCs traded in the U.S.
- 90-day U.S. Treasury Bill Index—The 90-day Treasury Bill return as measured by Bank of America Merrill Lynch.
- Custom Hedge Fund Benchmark—As of December 31, 2015, blend was 20% HFRI Equity Hedge (Total) Index, 20% HFRI Macro (Total) Index, 15% HFRI Relative Value (Total) Index, 15% HFRI Fund-Weighted Composite Index, 30% HFRI Event-Driven (Total) Index.
- 16 Custom Risk Parity Benchmark—Market value weight of the underlying portfolio benchmarks.
- 17 Custom GTAA Benchmark—Market value weight of the underlying portfolio benchmarks.
- Barclays U.S. Treasury Index—This index is issued by the U.S. Treasury.

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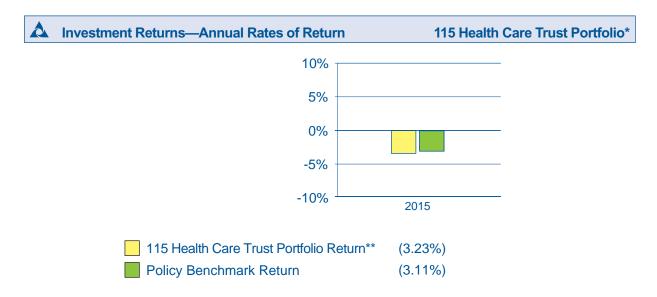


### 115 Health Care Trust Portfolio Asset Allocation (as of December 31, 2015, \$ in billions)



### **Investment Returns**

The 115 Health Care Trust portfolio returned a loss of 3.23%, or (3.23%), in 2015. The overall portfolio return is compared to a composite benchmark return that could be achieved by a portfolio that is passively invested in the broad market, with percentage weights allocated to each asset class as specified in the OPERS *Statement of Investment Objectives and Policies*. The return of the policy benchmark for 2015 was a loss of 3.11%, or (3.11%).



<sup>\*</sup> Annual rates of return—The 115 Health Care Trust portfolio return is based on a time-weighted calculation and market value-weighted calculation. The policy benchmark is derived by a market value-weighted calculation of the 115 Health Care Trust investment policy benchmarks. All returns are net of external manager fees, overdraft charges, debit interest, registration expenses, stamp duties and taxes spent on foreign securities.

<sup>\*\*</sup> The 115 Health Care Trust portfolio was established in September 2014; thus, the 3-year, 5-year, 10-year, and 30-year rolling returns information does not exist.

Investment returns for the 115 Health Care Trust portfolio underlying asset class composites and their respective benchmarks are shown below:

Schedule of Investment Results (for the year ended December 31, 2015)	115 Health Care Trust Portfolio*
	2015
Total 115 Health Care Trust Portfolio	(3.23%)
Total 115 Health Care Trust Portfolio Benchmark <sup>1</sup>	(3.11)
U.S. Equity Composite	0.59
U.S. Equity Composite Benchmark	0.48
Non-U.S. Equity Composite	(4.32)
Non-U.S. Equity Composite Benchmark	(6.09)
Core Fixed Composite	0.96
Core Fixed Composite Benchmark	0.56
TIPS Composite	(1.43)
TIPS Composite Benchmark	(1.44)
High Yield Composite	(3.05)
High Yield Composite Benchmark	(4.47)
Emerging Markets Debt Composite	(7.20)
Emerging Markets Debt Composite Benchmark	(7.12)
Securitized Debt Composite	N/A
Securitized Debt Composite Benchmark	N/A
Floating Rate Debt Composite	N/A
Floating Rate Debt Composite Benchmark	N/A
Global High Yield Debt Composite	N/A
Global High Yield Debt Composite Benchmark	N/A
REITs Composite	4.41
REITs Composite Benchmark	4.46
Hedge Funds Composite	(1.20)
Hedge Funds Composite Benchmark	(1.74)
Opportunistic Composite	1.12
Opportunistic Composite Benchmark	0.84
Commodities Composite	(32.44)
Commodities Composite Benchmark	(32.86)
Cash Composite**	N/A
Cash Composite Benchmark**	N/A
Risk Parity Composite	(10.42)
Risk Parity Composite Benchmark	3.30
GTAA Composite	0.94
GTAA Composite Benchmark	(0.69)
U.S. Treasury	N/A
U.S. Treasury Composite Benchmark	N/A
Short-Term Liquidity	0.11***
Short-Term Liquidity Composite Benchmark	0.03***
*The 115 Health Care Trust portfolio was established in September 2014; thus, the 3-year and	

<sup>\*</sup>The 115 Health Care Trust portfolio was established in September 2014; thus, the 3-year and 5-year rolling returns information does not exist.

Footnotes continue on page 117.

<sup>\*\*</sup> Cash Composite has a zero allocation in 2015 but can hold residual cash balances of the 115 Health Care Trust Portfolio. This can result in residual performance that does not affect the overall 115 Health Care Trust Portfolio.

<sup>\*\*\*</sup> Returns are three-month cumulative returns (October 2015-December 2015).

<sup>1 115</sup> Health Care Trust Portfolio Benchmark—The returns for this benchmark are derived from the asset class composite benchmark returns summarized in the table above, the historical asset class target allocations listed in the table on the next page, and the asset class composite benchmark indicies listed in the table on page 116.

A Historical Asset Class Target Allocat	ions 11	115 Health Care Trust Portfolio		
Asset Class	2015**	2014*		
U.S. Equity	9.8%	23.4%		
Commodities	1.0	2.0		
Opportunistic	0.1	0.1		
Core Bonds	7.0	17.3		
Floating Rate Debt	0.0	0.7		
Global High Yield	0.0	1.5		
Securitized Debt	0.0	1.0		
TIPS	2.0	5.0		
High Yield	1.0	2.5		
Non-U.S. Equity	8.1	21.5		
Emerging Markets Debt	2.0	6.0		
REITs	3.0	6.0		
Hedge Funds	3.0	6.0		
Risk Parity	3.0	5.0		
GTAA	1.0	2.0		
U.S. Treasury	0.0	N/A		
Short-Term Liquidity	59.0	N/A		
Total	100.0%	100.0%		

<sup>\*</sup> Since the 115 Health Care Trust portfolio was established in 2014, this column represents average target allocations that reflect adjustments during implementation of the 115 Health Care Trust portfolio. Information prior to 2014 does not exist.

<sup>\*\*</sup> The target allocation for 2015 reflects a change approved by the Board and effective October 1, 2015. For the first nine months of 2015, the target allocation was the same as the 401(h) Health Care Trust portfolio.

To arrive at customized benchmark performance, the asset allocation targets are multiplied by the performance of the corresponding asset class reference indices. The asset class reference indices are specified by the Investment Policy, and are displayed below:

A Historical As	sset Class Composite Benchmark Indice	s 115 Health Care Trust Portfolio*
Asset Class Composite Benchmarks	As of Dec	ember 31
	2015	2014
U.S. Equity	Russell 3000 Stock Index <sup>2</sup>	Russell 3000 Stock Index
Commodities	S&P Goldman Sachs Commodity Index <sup>3</sup>	S&P Goldman Sachs Commodity Index
Opportunistic	Custom Opportunistic Benchmark <sup>4</sup>	Custom Opportunistic Benchmark
Core Bonds	Custom Core Fixed 5	Custom Core Fixed
Floating Rate Debt	Credit Suisse Leveraged Loan Index <sup>6</sup>	Credit Suisse Leveraged Loan Index
Global High Yield	Barclays Global High Yield <sup>7</sup>	Barclays Global High Yield
Securitized Debt	Barclays CMBS Index + 2%8	Barclays CMBS Index + 2%
TIPS	Barclays U.S. TIPS Index <sup>9</sup>	Barclays U.S. TIPS Index
High Yield	Barclays Capital U.S. Corporate High Yield 10	Barclays Capital U.S. Corporate High Yield
Non-U.S. Equity	Custom Non-U.S. Equity Benchmark (net) 11	Custom Non-U.S. Equity Benchmark (net)
Emerging Markets Debt	Custom Emerging Markets Debt Benchmark 12	Custom Emerging Markets Debt Benchmark
REITs	DJ U.S. Select RESI 13	DJ U.S. Select RESI
Hedge Funds	Custom Hedge Fund Benchmark 14	Custom Hedge Fund Benchmark
Risk Parity	Custom Risk Parity Benchmark 15	Custom Risk Parity Benchmark
GTAA	Custom GTAA Benchmark 16	Custom GTAA Benchmark
U.S. Treasury	Barclays U.S. Treasury Index <sup>17</sup>	N/A
Short-Term Liquidity	90-day U.S. Treasury Bill Index <sup>18</sup>	N/A

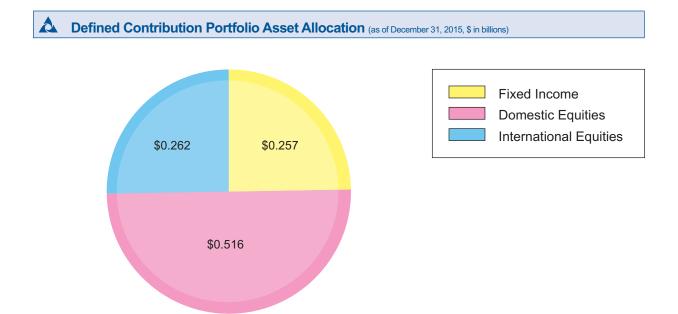
 $<sup>^{\</sup>star}$ Since the 115 Health Care Trust portfolio was established in 2014, information prior to 2014 does not exist.

### Footnotes for Schedule of Investment Results—115 Health Care Trust Portfolio

The footnotes below provide definitions for the asset class composite benchmark indices as of December 31, 2015:

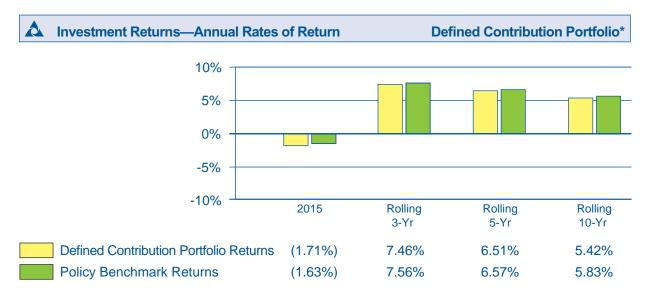
- Russell 3000 Stock Index—A capitalization-weighted stock index consisting of the 3,000 largest publicly traded U.S. stocks by capitalization. This index is a broad measure of the performance of the aggregate domestic equity market.
- <sup>3</sup> S&P Goldman Sachs Commodity Index—Tracks general price movements and inflation in the world economy. The index is calculated primarily on a world-production weighted basis and is comprised of the principal physical commodities that are the subject of active, liquid futures markets.
- Custom Opportunistic Benchmark—Market value weight of the underlying portfolio benchmarks.
- <sup>5</sup> **Custom Core Fixed**—Market value weight of the underlying portfolio benchmarks.
- 6 Credit Suisse Leveraged Loan Index—This index is designed to mirror the investible universe of the U.S.denominated leveraged loan market.
- Barclays Global High Yield—The Global High Yield Index represents the union of the U.S. High Yield, Pan-European High Yield, U.S. Emerging Markets High-Yield, and Pan-European Emerging Markets High Yield Indices.
- Barclays Commercial Mortgage Backed Securities (CMBS) Index +2%—The Barclays CMBS ERISA-Eligible Index is the ERISA-Eligible component of the Barclays CMBS Index. This index, which includes investment grade securities that are ERISA-Eligible under the underwriter's exemption, is the only CMBS sector that is included in the U.S. Aggregate Index.
- <sup>9</sup> Barclays U.S. TIPS Index—This index consists of Inflation-Protection securities issued by the U.S. Treasury.
- <sup>10</sup> Barclays Capital U.S. Corporate High Yield—Covers the universe of fixed rate, non-investment grade debt.
- Custom Non-U.S. Equity Benchmark (net)— As of December 31, 2015, blend was 55% MSCI World x U.S. (net), 31% MSCI Emerging Markets (net), 10% MSCI World x U.S. Small Cap (net), and 4% MSCI Emerging Markets Small Cap (net).
- Custom Emerging Markets Debt Benchmark—As of December 31, 2015, blend was 50% JPMorgan EMBI Global Index, 50% JPMorgan GBI-Emerging Markets Global Diversified USD Index.
- DJ U.S. Select RESI—The Dow Jones U.S. Select RESI represents equity REITs and REOCs traded in the U.S.
- Custom Hedge Fund Benchmark—As of December 31, 2015, blend was 20% HFRI Equity Hedge (Total) Index, 20% HFRI Macro (Total) Index, 15% HFRI Relative Value (Total) Index, 0% HFRI ED: Distressed/ Restructuring Index, 15% HFRI Fund Weighted Composite Index, 30% HFRI Event-Driven (Total) Index.
- 15 Custom Risk Parity Benchmark—Market value weight of the underlying portfolio benchmarks.
- 16 Custom GTAA Benchmark—Market value weight of the underlying portfolio benchmarks.
- <sup>17</sup> Barclays U.S. Treasury Index—This index is issued by the U.S. Treasury.
- 90-day U.S. Treasury Bill Index—The 90-day Treasury Bill return as measured by Bank of America Merrill Lynch.

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### **Investment Returns**

The Defined Contribution portfolio returned a loss of 1.71%, or (1.71%), in 2015. The portfolio composite is derived from the individual investment option returns and their actual year-end market values. Members may not invest in this portfolio composite but may invest in the individual investment options as they choose. The returns for the investment options and their respective indices are shown on the following page.



<sup>\*</sup> Annual rates of return—The Defined Contribution portfolio return is the result of the returns generated by defined contribution investments based on a combination of time-weighted and market value-weighted calculations. The defined contribution plans began in 2003; thus, 30-year return information does not exist.

Investment returns for the Defined Contribution portfolio underlying asset class composites and their respective benchmarks are shown below:

Schedule of Investment Results	2015	Rolling 3-Year	ntribution Portfoli Rolling 5-Year
Target Payout Fund	(0.78%)	2.64%	3.63%
<u> </u>	,	2.68	3.72
Target Payout Fund Index1	(0.64)	4.32	5.15
Target 2015 Fund Index2	0.21	4.32	5.05
Target 2015 Fund Index <sup>2</sup>		4.15	4.84
Target 2020 Fund	(1.40)	-	
Target 2020 Fund Index <sup>3</sup>	(1.21)	4.80	4.82
Target 2025 Fund	(2.00)	5.87	5.35
Target 2025 Fund Index <sup>4</sup>	(1.81)	5.95	5.35
Target 2030 Fund	(2.58)	6.32	5.63
Target 2030 Fund Index <sup>5</sup>	(2.41)	6.38	5.64
Target 2035 Fund	(2.85)	6.45	5.70
Target 2035 Fund Index <sup>6</sup>	(2.68)	6.47	5.68
Target 2040 Fund	(2.93)	6.53	5.72
Target 2040 Fund Index <sup>7</sup>	(2.75)	6.71	5.79
Target 2045 Fund	(3.00)	6.93	5.92
Target 2045 Fund Index <sup>8</sup>	(2.87)	6.96	5.88
Target 2050 Fund	(3.12)	6.90	5.91
Target 2050 Fund Index <sup>9</sup>	(3.00)	6.92	5.86
Target 2055 Fund	(3.08)	6.83	5.89
Target 2055 Fund Index <sup>10</sup>	(3.00)	6.92	5.86
Target 2060 Fund	N/A**	N/A	N/A
Target 2060 Fund Index <sup>11</sup>	N/A**	N/A	N/A
Stable Value Index Portfolio	1.68	1.52	1.70
Stable Value Index Benchmark <sup>12</sup>	1.43	2.12	2.20
Bond Index Portfolio	0.53	1.46	3.24
Barclays U.S. Aggregate Index Benchmark <sup>13</sup>	0.55	1.44	3.25
Stock Index Portfolio	0.48	14.70	12.14
Russell 3000 Stock Index Benchmark <sup>14</sup>	0.48	14.74	12.18
Large Cap Index Portfolio	0.87	14.94	12.37
Russell 1000 Stock Index Benchmark <sup>15</sup>	0.92	15.01	12.44
Small Cap Index Portfolio	(4.45)	11.61	9.11
Russell 2000 Index Benchmark <sup>16</sup>	(4.41)	11.65	9.19
Non-U.S. Stock Index Portfolio	(5.53)	1.17	1.09
MSCI ACWI x U.S. Index Benchmark <sup>17</sup>	(5.66)	1.50	1.06

<sup>\*</sup>Target 2015 Fund was closed in December 2015 and converted into a payout fund effective December 1, 2015. Returns for 2015 are 11-month cumulative returns (January 2015-November 2015). The 3-year and 5-year rolling returns also include an 11-month cumulative return for 2015.

Footnotes continue on page 121.

<sup>\*\*</sup>Target 2060 Fund was launched in December 2015, thus, no returns are available.

### Footnotes for Schedule of Investment Results—Defined Contribution Portfolio

The footnotes below provide definitions for the asset class composite benchmark indices as of December 31, 2015:

- Target Payout Fund Index—Blend was 25% Barclays Government 1-3 Year Index, 32% Barclays U.S. Aggregate, 10% Russell 1000, 5% Russell 2000, 15% MSCI ACWI x U.S., 13% Barclays U.S. TIPS.
- Target 2015 Fund Index—Blend was 17% Barclays Government 1-3 Year Index, 35% Barclays U.S. Aggregate, 11% Russell 1000, 7% Russell 2000, 18% MSCI ACWI x U.S., 12% Barclays U.S. TIPS.
- Target 2020 Fund Index—Blend was 9% Barclays Government 1-3 Year Index, 38% Barclays U.S. Aggregate, 12% Russell 1000, 9% Russell 2000, 21% MSCI ACWI x U.S., 11% Barclays U.S. TIPS.
- Target 2025 Fund Index—Blend was 1% Barclays Government 1-3 Year Index, 36% Barclays U.S. Aggregate, 16% Russell 1000, 13% Russell 2000, 30% MSCI ACWI x U.S., 4% Barclays U.S. TIPS.
- Target 2030 Fund Index—Blend was 21% Barclays U.S. Aggregate, 20% Russell 1000, 17% Russell 2000, 38% MSCI ACWI x U.S., 4% Barclays U.S. Government/Credit.
- Target 2035 Fund Index—Blend was 11% Barclays U.S. Aggregate, 22% Russell 1000, 19% Russell 2000, 41% MSCI ACWI x U.S., 7% Barclays U.S. Government/Credit.
- Target 2040 Fund Index—Blend was 8% Barclays U.S. Aggregate, 23% Russell 1000, 19% Russell 2000, 42% MSCI ACWI x U.S., 8% Barclays U.S. Government/Credit.
- Target 2045 Fund Index—Blend was 7% Barclays U.S. Aggregate, 24% Russell 1000, 20% Russell 2000, 43% MSCI ACWI x U.S., 6% Barclays U.S. Government/Credit.
- Target 2050 Fund Index—Blend was 5% Barclays U.S. Aggregate, 25% Russell 1000, 20% Russell 2000, 45% MSCI ACWI x U.S., 5% Barclays U.S. Government/Credit.
- Target 2055 Fund Index—Blend was 5% Barclays U.S. Aggregate, 25% Russell 1000, 20% Russell 2000, 45% MSCI ACWI x U.S., 5% Barclays U.S. Government/Credit.
- Target 2060 Fund Index—Blend was 5% Barclays U.S. Aggregate, 25% Russell 1000, 20% Russell 2000, 45% MSCI ACWI x U.S., 5% Barclays U.S. Government/Credit.
- Stable Value Index Benchmark—Blend was 15% Barclays Aggregate Index, 45% Barclays 1-5 Year Government/Credit Bond, 35% Barclays Intermediate Government/Credit, 5% Bank of America Merrill Lynch 3-Month U.S. Treasury Bill.
- Barclays U.S. Aggregate Index Benchmark—A market value-weighted index consisting of Barclays Corporate, Government and Mortgage-Backed Indices. This index is the broadest available measure of the aggregate U.S. fixed income market.
- Russell 3000 Stock Index Benchmark—A capitalization-weighted stock index consisting of the 3,000 largest publicly traded U.S. stocks by capitalization. This index is a broad measure of the performance of the aggregate domestic equity market.
- Russell 1000 Stock Index Benchmark—A capitalization-weighted stock index consisting of the 1,000 largest companies in the Russell 3000 Index, which represents approximately 92% of the total market capitalization of the Russell 3000 Index.
- Russell 2000 Stock Index Benchmark—A capitalization-weighted stock index consisting of the 2,000 smallest companies in the Russell 3000 Index, which represents approximately 8% of the total market capitalization of the Russell 3000 Index.
- MSCI All Country World x U.S. Index (MSCI ACWI x U.S. Benchmark)—A capitalization-weighted index of stocks representing 45 developed and emerging country markets, excluding the U.S. market.

The 10 largest direct investments in the state of Ohio, measured as the market value of our investment in the securities of firms headquartered in Ohio, totaled approximately \$0.4 billion at the end of the year.

The 10 largest indirect investments, measured as the market value of our investment in the securities of 10 companies with the largest employment presence in the state, totaled approximately \$1.0 billion. Employment presence is measured by the number of persons employed at a business located in Ohio, as defined by the Office of Strategic Research, Ohio Department of Development. Firms with the largest employment presence in Ohio employed approximately 200,000 people in Ohio.

Top Ohio Holdings (for the year ended December 31, 2015)						
Direct			Indirect			
Largest Firms Headquartered In Ohio	Fair Value	Firms with Largest Employment Presence	Ohio Employment Estimated Headcount	Fair Value		
Procter & Gamble Co.	\$157,144,052	Wal-Mart Stores, Inc.	46,975	\$68,392,287		
Kroger Co.	59,090,731	Kroger Co.	40,250	59,090,731		
Welltower, Inc.	35,109,467	JPMorgan Chase & Co.	21,000	181,219,599		
L Brands Inc.	30,333,450	General Electric Co.	16,000	218,792,242		
Cardinal Health Inc.	22,952,656	Honda Motor Co., Ltd.	14,200	41,624,862		
American Electric Power Co., Inc.	21,240,231	United Parcel Service, Inc.	13,160	50,779,031		
Marathon Petroleum Corp.	20,519,153	Bob Evans Farm, Inc.	12,200	168,026		
Keycorp	20,240,108	Procter & Gamble Co.	12,000	157,144,052		
Cintas Corp.	18,571,651	Lowe's Companies, Inc.	11,200	54,580,447		
JM Smucker Co.	14,912,176	Home Depot, Inc.	10,000	141,306,480		
Total	\$400,113,675	Total	196,985	\$973,097,757		

### **Investment Section**

### **Investment Objectives and Policies**

The investment and fiduciary responsibilities of the Board are governed by ORC 145.11 and the requirements of the OPERS *Code of Ethics and Personal Trading Policy*, and applicable state statutes. The Board discharges its duties solely in the interest of participants and beneficiaries, for the exclusive purpose of providing benefits and defraying reasonable expenses of administering OPERS, with the care, skill and diligence of a prudent person, by diversifying the investments.

The Board reviews all policies and approves changes or additions as appropriate. The Investment staff fulfills the mandates and obligations described in the policies and recommends changes to the Board, as appropriate. The following policies reflect those in place for the 2015 fiscal year.

The Board manages the assets in a fashion that reflects the OPERS unique liabilities, funding resources and portfolio size, by incorporating accepted investment theory and reliable, empirical evidence. The Board ensures adequate risk control of the Defined Benefit, 401(h) Health Care Trust, 115 Health Care Trust and Defined Contribution portfolios through diversification, portfolio guidelines, risk budgeting, compliance and monitoring.

The purpose of the OPERS policies is to provide a broad strategic framework for managing portfolios. Approved Board asset class policies are summarized beginning on page 130 and are posted on the OPERS website, www.OPERS.org, where they can be viewed in their entirety.

### Rebalancing

Markets are dynamic and portfolios must be reviewed regularly to ensure holdings remain within their strategic asset allocations. To ensure conformance with the asset allocation policies, the Defined Benefit, Defined Contribution, 401(h) Health Care Trust and 115 Health Care Trust portfolios are reviewed daily for compliance within the target asset allocation percentages, specified by portfolio, reasonable costs and best interest of OPERS.

The Board establishes and reviews asset allocation targets, ranges and investment policies against capital market expectations, the investment landscape and an annual actuarial assessment by the actuarial consultant of each portfolio. A comprehensive strategic asset allocation review is completed approximately every five years. The review helps to assess the continuing appropriateness of the asset allocation policy and could include an asset/liability study, required funding, actuarial interest rate assumption and funded status of liabilities. Additionally, the review may also include a study of portfolio design and comparisons with peers.

### **Defined Benefit Investment Policies**

### **Investment Objective**

The primary objective of the Defined Benefit portfolio is to secure statutory benefits provided by OPERS and to keep OPERS costs reasonable for employees and employers.

### Asset Allocation and Performance Objectives

The Board asset allocation policy establishes a framework that has a high likelihood of realizing the OPERS long-term investment objectives. The Defined Benefit portfolio performance objectives are to exceed the OPERS performance benchmark, net of investment expenses over five-year periods; and exceed the actuarial interest rate, currently 8%, over a reasonably longer time horizon.

The Board sets target allocations (targets) to various asset classes that are designed to meet the OPERS long-term investment objectives. Targets for the Public Equity and Fixed Income asset classes are 39% and 23%, respectively, with the remaining 31%, 5% and 2% allocated to Alternatives (Private Equity, Real Estate, Commodities, Hedge Funds, and Opportunistic), Risk Parity and Global Tactical Asset Allocation (GTAA), respectively. The Board also establishes a band of minimum and maximum allowable allocations, or ranges, surrounding each asset class target. The purpose of ranges is to appropriately and cost-effectively balance the Board's investment policy with the investment strategies pursued over shorter time periods. The following table lists the Defined Benefit portfolio target allocations, ranges and performance benchmarks for each asset class:

Asset Class	Target Allocation	Range	Benchmark Index	
Public Equity	39.0%	31 to 47%		
U.S. Equity	Custom Allocation*	+/- 5%	Russell 3000 Stock Index	
Non-U.S. Equity	Custom Allocation*	+/- 5	Custom benchmark of the following indices: 55% MSCI World Index x U.S. Standard 10% MSCI World Index x U.S. Small Cap 31% MSCI Emerging Markets Standard 4% MSCI Emerging Markets Small Cap	
Fixed Income	23.0%	16 to 30%		
Core Fixed	10.0	7 to 13	Custom benchmark using the market value weight of the following indices: Barclays Capital Aggregate Index Barclays Capital Aggregate Index weightings with a maximum allocation to Treasuries and government-related issues of 25% with corresponding pro-rata increases to the credit and securitized sectors	
Emerging Markets Debt	6.0	2 to 8	Custom benchmark of the following indices: 50% JP Morgan Emerging Markets Bond Index (EMBI) Global 50% JP Morgan Government Bond Index (GBI)-Emerging Markets Global Diversified	
Floating Rate Debt	0.0	0 to 2	Credit Suisse Leveraged Loan Index	
Securitized Debt	1.0	0 to 2	Non-Agency CMBS component of Barclays U.S. Aggregate Index plus 200 bps	
TIPS	1.0	0 to 2	Barclays U.S. TIPS Index	
High Yield	3.0	0 to 5	Barclays U.S. High Yield Index	
Global High Yield	1.0	0 to 2	Barclays Global High Yield Index	
U.S. Treasury	1.0	0 to 2	Barclays U.S. Treasury Index	
Alternatives	31.0%	22 to 40%		
Private Equity	10.0	5 to 15	State Street Private Equity Index (SSPEI)	
Real Estate	10.0	5 to 15	Net NFI-ODCE plus 85 basis points	
Hedge Funds	8.0	4 to 12	Custom benchmark using the HFRI Single Strategy Indices weighted by the target allocations listed in the Hedge Funds Policy	
Opportunistic	2.0	0 to 4	Market value weight of underlying portfolio benchmarks	
Commodities	1.0	0 to 2	S&P GSCI Total Return Index	
Risk Parity	5.0%	2 to 8%	Market value weight of underlying portfolio benchmarks	
GTAA	2.0%	0 to 4%	Market value weight of underlying portfolio benchmarks	
Operating Cash	0.0%	0 to 3%	N/A	
Total	100.0%			

<sup>\*</sup>The custom allocation is reset quarterly based on the U.S. to Non-U.S. equity ratio as measured by the market capitalization of the MSCI ACWI—Investible Market Index.

### 401(h) Health Care Trust Investment Policies

### **Investment Objective**

The primary objective of the 401(h) Health Care Trust portfolio is to provide funding for the discretionary health care for eligible members over a solvency period as defined by the Board. The assets of the 401(h) Health Care Trust portfolio are invested with the objectives of: a) preservation of capital, and b) earning a reasonable return.

### **Asset Allocation and Performance Objectives**

The approved asset allocation policy establishes a framework that has a high likelihood of realizing the long-term investment objective. The 401(h) Health Care Trust portfolio performance objective is to exceed the established performance benchmark, net of investment expenses. The table below sets forth targets, ranges and performance benchmarks for each asset class:

401(h) Health	Care Trust Asse	t Allocatio	n
Asset Class	Target Allocation	Range	Benchmark Index
Public Equity	43.0%	34 to 52%	
U.S. Equity	Custom Allocation*	+/- 5%	Russell 3000 Stock Index
Non-U.S. Equity	Custom Allocation*	+/- 5	Custom benchmark of the following indices: 55% MSCI World Index x U.S. Standard 10% MSCI World Index x U.S. Small Cap 31% MSCI Emerging Markets Standard 4% MSCI Emerging Markets Small Cap
Fixed Income	34.0%	24 to 44%	
Core Fixed	17.0	12 to 22	Custom benchmark using the market value weight of the following indices: Barclays Capital Aggregate Index Barclays Capital Aggregate Index weightings with a maximum allocation to Treasuries and government-related issues of 25% with corresponding pro-rata increases to the credit and securitized sectors
Emerging Markets Debt	6.0	2 to 8	Custom benchmark of the following indices: 50% JP Morgan Emerging Markets Bond Index Global 50% JP Morgan Government Bond Index-Emerging Markets Global Diversified
Floating Rate Debt	0.0	0 to 2	Credit Suisse Leveraged Loan Index
Securitized Debt	1.0	0 to 2	Non-Agency CMBS component of Barclays U.S. Aggregate Index plus 200 bps
TIPS	5.0	2 to 8	Barclays U.S. TIPS Index
High Yield	2.5	0 to 5	Barclays U.S. High Yield Index
Global High Yield	1.5	0 to 4	Barclays Global High Yield Index
U.S. Treasury	1.0	0 to 2	Barclays U.S. Treasury Index
Alternatives	16.0%	11 to 21%	
REITs	6.0	3 to 9	Dow Jones U.S. Select RESI Total Return
Hedge Funds	6.0	3 to 9	Custom benchmark using the HFRI single strategy indices weighted by the target allocations listed in the Hedge Funds Policy
Opportunistic	2.0	0 to 4	Market value weight of underlying portfolio benchmarks
Commodities	2.0	0 to 4	S&P GSCI Total Return Index
Risk Parity	5.0%	2 to 8%	Market value weight of underlying portfolio benchmarks
GTAA	2.0%	0 to 4%	Market value weight of underlying portfolio benchmarks
Operating Cash	N/A	0 to 3%	N/A
Total	100.0%		

<sup>\*</sup> The custom allocation is reset quarterly based on the U.S. to Non-U.S. equity ratio as measured by the market capitalization of the MSCI ACWI–Investible Market Index.

### 115 Health Care Trust Investment Policies

### **Investment Objective**

The primary objective of the 115 Health Care Trust portfolio is to provide discretionary health care coverage for eligible members over a solvency period as defined by the Board. The assets of the 115 Health Care Trust portfolio are invested with the objectives of: a) preservation of capital, and b) earning a reasonable return.

### **Asset Allocation and Performance Objectives**

The approved asset allocation policy establishes a framework that has a high likelihood of realizing the long-term investment objective. The 115 Health Care Trust portfolio performance objective is to exceed the performance benchmark net of investment expenses. The table below sets forth targets, ranges and performance benchmarks for each asset class:

115 Health Ca	re Trust Asset A	location*			
Asset Class	Target Allocation	Range	Benchmark Index		
Public Equity	17.0%	0 to 21%			
U.S. Equity	Custom Allocation**	+/- 5%	Russell 3000 Stock Index		
Non-U.S. Equity	Custom Allocation**	+/- 5	Custom benchmark of the following indices: 55% MSCI World Index x U.S. Standard 10% MSCI World Index x U.S. Small Cap 31% MSCI Emerging Markets Standard 4% MSCI Emerging Markets Small Cap		
Fixed Income	12.0%	0 to 16%			
Core Fixed	7.0	0 to 11	Custom benchmark using the market value weight of the following indices: Barclays Capital Aggregate Index Barclays Capital Aggregate Index weightings with a maximum allocation to Treasuries and government-related issues of 25% with corresponding pro-rata increases to the credit and securitized sectors		
Emerging Markets Debt	2.0	0 to 4	Custom benchmark of the following indices: 50% JP Morgan Emerging Markets Bond Index Global 50% JP Morgan Government Bond Index-Emerging Markets Globa Diversified		
TIPS	2.0	0 to 4	Barclays U.S TIPS Index		
High Yield	1.0	0 to 2	Barclays U.S. High Yield Index		
Alternatives	8.0%	0 to 12%			
REITs	3.0	0 to 6	Dow Jones U.S. Select RESI Total Return		
Hedge Funds	3.0	0 to 6	Custom benchmark using the HFRI single strategy indices weights by the target allocations listed in the Hedge Funds Policy		
Opportunistic	1.0	0 to 2	Market value weight of underlying portfolio benchmarks		
Commodities	1.0	0 to 2	S&P GSCI Total Return Index		
Risk Parity	3.0%	0 to 6%	Market value weight of underlying portfolio benchmarks		
GTAA	1.0%	0 to 2%	Market value weight of underlying portfolio benchmarks		
Short-Term Liquidity	59.0%	0 to 65%	91-day U.S. Treasury Bill Index		
Operating Cash	N/A	0 to 3%	N/A		
Total	100.0%				

<sup>\*</sup>The target allocation reflects a change approved by the Board and effective October 1, 2015. For the first nine months of 2015, the target allocation was the same as the 401(h) Health Care Trust portfolio.

<sup>\*\*</sup>The custom allocation is reset quarterly based on the U.S. to Non-U.S. equity ratio as measured by the market capitalization of the MSCI ACWI—Investible Market Index.

### **Defined Contribution Investment Policies**

### **Investment Objective**

The Defined Contribution portfolio investment options are intended to be primary retirement savings vehicles for members. The long-term objectives of the Defined Contribution portfolios are to support defined contribution plan members in having independent control over their OPERS retirement assets, while providing a suitable framework to invest their assets over the long-term.

### **Asset Allocation**

The asset allocation and diversification objective is based on three components: Target Date Funds, OPERS Funds and the self-directed brokerage account that offers members in the defined contribution plans (the Member-Directed Plan and the Combined Plan) diversified investment options. The default investment option for defined contribution plan members who fail to make a selection is to place their contributions into the Target Date Fund that most closely corresponds to their current age assuming a payout at age 65.

### Target Date Funds

Target Date Funds is a passive program that links a defined contribution member's investment portfolio to a particular time horizon, typically an expected retirement date. A target date fund with a corresponding target date in the distant future will have an allocation tilted more toward equities and other higher risk/higher reward asset classes to enhance the opportunity to accumulate capital. As target date funds move towards their target payout dates, they reduce their allocation to such assets to better preserve accumulated capital while simultaneously increasing their allocation to fixed income and cash. These transitions, called glide paths, are accomplished by assigning each target date fund an asset class investment allocation and an asset class range surrounding such targets. The asset class ranges for each Target Date Fund are on the next page.

	OPERS Target Date Funds									
Payout		yout	2015*		2020		2025		2030	
OPERS Investment Fund	Target	Range	Target	Range	Target	Range	Target	Range	Target	Range
Large Cap Index Fund	10.0%	+/-1.3%	11.0%	+/-1.4%	14.0%	+/-1.7%	18.0%	+/-1.9%	21.0%	+/-2.1%
Small Cap Index Fund	5.0	+/-1.7	6.0	+/-1.8	11.0	+/-2.1	15.0	+/-2.4	18.0	+/-2.6
Non-U.S. Stock Index Fund	15.0	+/-2.2	17.0	+/-2.4	25.0	+/-2.6	33.0	+/-2.8	39.0	+/-2.8
Bond Index Fund	32.0	+/-4.0	33.0	+/-4.1	38.0	+/-2.7	31.0	+/-2.4	16.0	+/-2.4
Short-Term Bond Fund	25.0	+/-3.7	21.0	+/-2.1	4.0	+/-0.5	0.0	+/-0.0	0.0	+/-0.0
Long-Duration Bond Fund	0.0	+/-0.0	0.0	+/-0.0	0.0	+/-0.0	1.0	+/-1.5	6.0	+/-1.4
TIPS Fund	13.0	+/-3.4	12.0	+/-3.5	8.0	+/-0.5	2.0	+/-0.5	0.0	+/-0.0

	OPERS Target Date Funds											
	20	35	20	40	20	45	20	50	20	55	20	060
OPERS Investment Fund	Target	Range	Target	Range	Target	Range	Target	Range	Target	Range	Target	Range
Large Cap Index Fund	22.0%	+/-2.1%	23.0%	+/-2.2%	24.0%	+/-2.3%	25.0%	+/-2.3%	25.0%	+/-2.3%	25.0%	+/-2.3%
Small Cap Index Fund	19.0	+/-2.7	19.0	+/-2.7	20.0	+/-2.8	20.0	+/-2.8	20.0	+/-2.8	20.0%	+/-2.8%
Non-U.S. Stock Index Fund	41.0	+/-2.9	43.0	+/-3.0	43.0	+/-3.1	45.0	+/-3.1	45.0	+/-3.1	45.0%	+/-3.1%
Bond Index Fund	10.0	+/-2.3	8.0	+/-2.2	7.0	+/-2.1	5.0	+/-2.1	5.0	+/-2.1	5.0%	+/-2.1%
Short-Term Bond Fund	0.0	+/-0.0	0.0	+/-0.0	0.0	+/-0.0	0.0	+/-0.0	0.0	+/-0.0	0.0%	+/-0.0%
Long-Duration Bond Fund	9.0	+/-1.3	8.0	+/-1.3	6.0	+/-1.2	5.0	+/-1.2	5.0	+/-1.2	5.0%	+/-1.2%
TIPS Fund	0.0	+/-0.0	0.0	+/-0.0	0.0	+/-0.0	0.0	+/-0.0	0.0	+/-0.0	0.0%	+/-0.0%

 $<sup>^{\</sup>star}$  Target 2015 Fund was closed in December 2015.

### OPERS Funds

OPERS offers members in the defined contribution plans low cost, primarily passive, asset class specific investment funds. Those funds, and their respective indices, are as follows:

OPERS Fund	Market Index
Stable Value	Custom Index*
Bond Index	Barclays U.S. Aggregate
Stock Index	Russell 3000
Large Cap	Russell 1000
Small Cap	Russell 2000
Non-U.S. Stock Index	MSCI ACWI Dividend Return x U.S. Index

<sup>\*</sup> The Stable Value Fund (SVF) is managed actively and its primary objective is to preserve the value of principal. Its secondary objective is to exceed the long-term return of a Custom Index comprised of 45% of the Barclays 1-5 Year Government/Corporate Bond Index, 35% of the Barclays Intermediate Government/Corporate Bond Index, 15% of the Barclays Aggregate Bond Index and 5% of the Merrill Lynch 3-Month U.S. Treasury Bills Index. A typical stable value fund return fluctuates less than one percent a year; therefore, neither the short-term returns nor volatility of the SVF is consistent with market value instruments such as those in the Custom Index.

### Self-Directed Brokerage Account

The self-directed brokerage account option provides defined contribution members more flexibility in choosing their own retirement savings investments by allowing them to invest in a variety of active and passive mutual funds. The program parameters are the following:

- Only designated mutual funds can be purchased through the window.
- Maximum of 50% of a member's portfolio is allowed to be invested through the brokerage window, though the Plan will not rebalance the brokerage investments should they grow to exceed 50% of participant's assets.
- > Account minimum of \$5,000 is required before a participant can use the window.
- The annual cost of the window is borne by the participant using the window.

### Rebalancing

The ranges specified for the target date funds are a function of the expected volatility of each asset class and the proportion of the total fund allocated to the asset class. The staff shall ensure target date funds conform to the asset allocation policy through quarterly review and rebalancing.

### **Performance Objectives and Risk Management**

The performance objectives for the target date funds are to meet the return of the respective performance benchmarks primarily through the use of passive index funds. The performance benchmarks are a custom index comprised of market indices for the component funds weighted in accordance with the target date fund target allocations as specified in the Defined Contribution Fund policy. The performance objectives for the OPERS funds are to meet the return of their respective performance benchmarks, gross of investment manager fees. There is no plan-level performance objective for the self-directed brokerage account because the mutual funds purchased through it are selected by members.

The defined contribution fund investment options offer diversification to minimize the impact of loss from individual positions. In addition to diversification, the program is passively managed for the target date funds and OPERS funds. The self-directed brokerage account offers participants a broad range of mutual fund choices, that are self-selected and subject to the program parameters.

### **Fixed Income**

OPERS seeks to obtain broad exposure to fixed income assets in order to diversify assets and provide a return and a hedge for long-term liabilities in the defined benefit plans and rising health care costs in the 401(h) and 115 Health Care Trusts. The Fixed Income program may utilize active and passive management strategies as well as internal and external portfolio managers.

The Fixed Income policies provide for investments in fixed income sub-asset classes of core fixed, emerging markets debt, floating rate debt, securitized debt, Treasury inflation-protected securities (TIPS), high yield, global high yield and U.S. Treasuries.

The internal core portfolio uses a risk-controlled active strategy focusing on investment grade securities. Currently, external managers are used for the high yield, emerging debt, global high yield, and floating rate debt, which require specialized expertise. The TIPS and U.S. Treasury allocations are managed internally as index strategies. The securitized debt, liquidity and the majority of the core fixed portfolios are internally managed using risk controlled active strategies.

### **Public Equities (Domestic and International)**

The Public Equities program seeks to diversify assets by obtaining broad exposure to global publicly-traded equity markets. Considering that security, sector and market return opportunities occur, the Public Equity asset class is structured to include managers that seek to exploit those opportunities with the expectation that the overall asset class produces risk-adjusted return, net of fees, that will exceed the benchmark.

The Public Equities program contains both actively traded and passive or indexed components. The Investment staff's decision to allocate across passive and active styles is designed, in aggregate, to outperform the respective U.S. Equity and Non-U.S. Equity benchmarks while operating within established risk parameters.

Tracking error is a statistical measure of the potential variability of the portfolio's return relative to that of the assigned benchmark. The benchmark and tracking error range for the Defined Benefit, 401(h) Health Care Trust and 115 Health Care Trust portfolios are displayed in the following table:

Asset Class	Benchmark	Tracking Error Range
U.S. Equity	Russell 3000 Stock Index	0-100 basis points
Non-U.S. Equity	Custom benchmark of the following indices: 55% MSCI World Index x U.S. Standard 10% MSCI World Index x U.S. Small Cap 31% MSCI Emerging Markets Standard 4% MSCI Emerging Markets Small Cap	0-300 basis points

### **Real Estate**

The Private Market Real Estate program uses active management strategies implemented through external managers. The public market real estate portfolio may engage in active and passive management strategies through internal and external managers. Both strategies may use a component of Non-U.S. Real Estate investments.

The performance benchmark for the Defined Benefit Real Estate sub-asset class is the National Council of Real Estate Investment Fiduciaries (NCREIF) Fund Index—Open End Diversified Core Equity (ODCE), net of fees plus 85 basis points (bps) to reflect long-term portfolio weightings to core and non-core Real Estate. The Defined Benefit Portfolio Real Estate sub-asset class is expected to meet or exceed the net ODCE plus 85 bps over rolling five-year periods. The performance benchmark for the Health Care portfolios REITs sub-asset class is the Dow Jones U.S. Select RESI Total Return Index.

### **Investment Section**

The Private Market Real Estate program has a single-manager exposure limited to 20% of the Private Market Real Estate program. The long-term goal is to have at least 80% of the Private Market Real Estate portfolio invested in apartment, industrial, office and retail assets. Investments outside the United States will be limited to no more than 25% of the Private Market Real Estate portfolio. OPERS limits the amount of equity in any single direct investment to 15% of the Private Market Real Estate target allocation. Single closed-end commingled funds are limited to the greater of \$400 million or 5% of the Private Market Real Estate target allocation. Single open-end commingled funds are limited to 10% of the Private Market Real Estate target allocation.

### **Private Equity**

The Private Equity sub-asset class seeks superior equity returns plus a liquidity premium by investing with managers who have a consistent record of producing top quartile returns. Private Equity investments also allow the opportunity to invest in the very significant portion of the global economy that is not publicly traded, as well as to access strategies which benefit from longer-holding or workout periods. Accessing these strategies leads not only to superior returns but also to additional diversification of assets and strategies within the Defined Benefit portfolio.

The Private Equity program exclusively uses active management strategies and is 100% externally managed with single fund exposure limited to the lesser of 24.99% of total fund raise or \$400 million. Risk is also managed beyond manager and firm exposure through a combination of quantitative and qualitative constraints for liquidity, vintage, currency, industry, leverage and geography.

Private Equity performance is benchmarked against the State Street Private Equity Index (SSPEI) and is calculated using the time-weighted total return method. In addition, computed internal rate of return (IRR) results are compared to peer rankings using the SSPEI data whose performance is also based on the IRR methodology.

### **Cash Management**

Cash Management actively seeks to preserve principal, provide adequate liquidity and achieve market returns in excess of the benchmark, net of fees. Cash management involves actively investing cash and securities and lending cash collateral relative to the respective benchmarks of each portfolio within established risk parameters. Interest rate, credit and liquidity risk are managed through a combination of quantitative and qualitative constraints with the objective being to preserve principal, maintain liquidity, and provide a market rate of return.

### **Derivatives**

Derivatives may be used to facilitate cost-effective and timely investments, for risk management purposes, to provide for trading efficiency, and enhance or manage the risk/return profile of individual securities or portfolios. Derivatives can be used to assist in achieving investment goals within a particular investment strategy such as managing the overall asset allocation of a fund or portfolio, including rebalancing activities, transitioning assets between managers, and equitizing or bondizing cash balances. In addition, they can be used to hedge or manage exposure to equity markets, commodities, currencies, duration, total return, yield or credit, interest rates, sectors, sub-sectors and/or countries, and risk/return profiles of individual securities or portfolios.

Derivatives are grouped into three categories: Category I derivatives are securities-based and are traded either on an exchange or over-the-counter (OTC). Category II derivatives are non-securities-based exchange-traded instruments such as futures, options on futures and options. Category III derivatives are non-securities-based OTC transactions.

In order to manage overall fund liquidity (Category III) and to balance the fund-level usage of derivatives versus physical securities (Category II), the following limits apply to public market assets held in separate accounts:

- The gross notional exposure of Category III derivatives will not exceed 10% of the total net asset value of public market assets held in separate accounts, excluding foreign exchange derivatives used for hedging purposes. Additional portfolio level restrictions may apply.
- The combined gross notional exposure of Category II and Category III derivatives will not exceed 20% of the total net asset value of public market assets held in separate accounts, excluding foreign exchange derivatives used for hedging purposes. Additional portfolio level restrictions may apply.
- Currency forwards shall be one year or less in tenor unless approved by the Chief Investment Officer.

### **Hedge Funds**

Hedge fund investments are structured to preserve capital and provide competitive returns with a low correlation to traditional asset classes, providing diversification, reduced volatility of returns and long-term return enhancement.

The performance objective for the Hedge Funds sub-asset class is a custom benchmark using the HFRI single-strategy indices weighted by the target allocation. Risk is managed through a combination of quantitative and qualitative measures. The requirements for establishing appropriate risk metrics for each hedge fund include: (1) providing risk parameter and performance reporting on a monthly basis; (2) seeking advice from legal counsel, the due diligence consultant and/or investment advisor to determine if audited financial statements are required based on the specific structure of each investment; and, (3) establishing position-level transparency targets for the Hedge Funds asset class. Hedge fund allocations are limited to \$400 million, or 10%, of the sub-asset class market value, whichever is greater for hedge fund managers; and, direct hedge fund managers are limited to \$200 million, or 7%, of the sub-asset class market value, whichever is greater.

## **Securities Lending**

The Securities Lending program actively lends securities through various programs to qualified borrowers in order to provide incremental income to the respective asset classes. Staff will assess the performance of the securities lending program on no less than an annual basis.

Cash reinvestment risk and counterparty risk are managed through a combination of quantitative and qualitative constraints. Excess collateral, marked-to-market daily, is held for each loan in the amount of 102% for domestic securities and 105% for international securities. The maximum percentage of assets that may be on loan is 50% of the eligible assets while the maximum amount that may be on loan with any one borrower is 15% of the eligible assets.

### **Commodities**

Commodity investments are to provide exposure to global commodities and to achieve returns comparable to or in excess of the benchmark return, net of fees. Commodity portfolios shall be governed by manager portfolio guidelines that establish management parameters to achieve commodity-based returns. Commodity investments may be in any of the commodities that comprise the Standard and Poor's-Goldman Sachs Commodity Index and/or the Bloomberg Commodity Index at the time of purchase. Risk is managed through a combination of quantitative and qualitative constraints.

### **Opportunistic**

Investments in the Opportunistic sub-asset class include investment strategies or assets that are not currently used in the respective Defined Benefit, 401(h) Health Care Trust or 115 Health Care Trust portfolios but which have the potential to improve investment results over time. Assets and strategies used in the Opportunistic program must have the potential to be mainstreamed into the investment program over time, or be opportunistic based on either valuation or circumstances.

Every strategy within the Opportunistic sub-asset class will have a specific performance benchmark. The overall benchmark for the Opportunistic sub-asset class is the market value weight of the underlying benchmarks. Long-term returns from the Opportunistic sub-asset class should match or exceed the OPERS total fund benchmark, which is a measure of the opportunity cost of investing in this category.

The primary risk control mechanisms are the limited size of the opportunistic allocation and the limits on the size of single assets and strategies. No single investment strategy or portfolio assigned to the same benchmark within the Opportunistic sub-asset class may exceed 0.5% of the sum of the Defined Benefit, 401(h) Health Care Trust, or 115 Health Care Trust portfolio assets at the time of funding.

### Global Tactical Asset Allocation (GTAA)

GTAA seeks to capitalize on short-term opportunities among global capital market assets. The strategy focuses on general movements in the market rather than on performance of individual securities. This requires investing in multiple asset types and may employ leverage to obtain the desired mix. GTAA investments are expected to provide fund level diversification and an additional source of excess return.

GTAA assets may be invested in all types of instruments intended to obtain exposure to a wide variety of asset types including equities, fixed income (both sovereign and credit-based exposures), inflation-linked bonds, commodities and other asset types. Instruments used may be exchange-traded or non-exchange traded and may be physical securities or derivatives, and some degree of leverage may be employed.

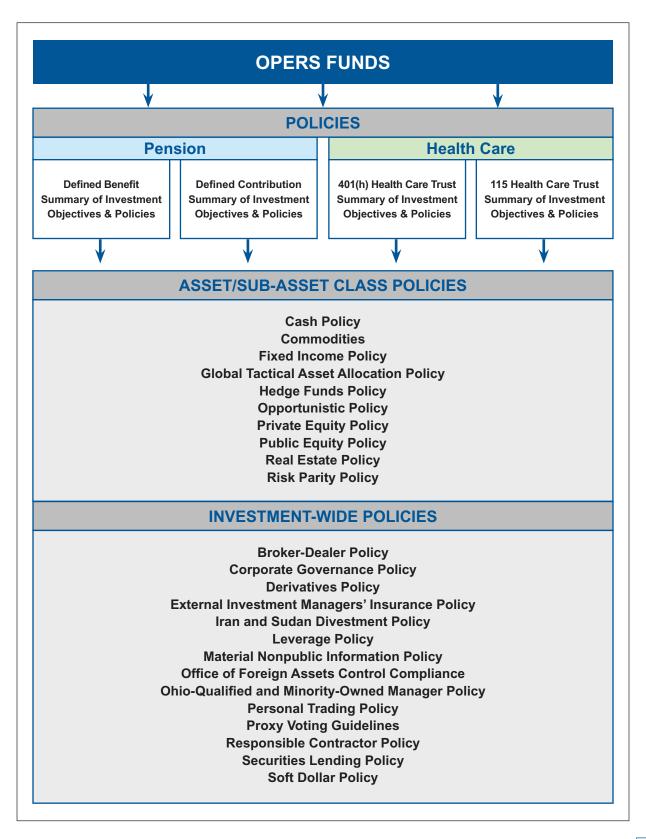
The overall benchmark for GTAA is the market value weight of the underlying managers' benchmarks. Risk is managed through a combination of quantitative and qualitative constraints. By allocating to multiple GTAA managers, concentration to any one manager is limited. Investment Advisors will help identify managers, using a process approved by the Chief Investment Officer. In addition to the investment due-diligence process, each manager will undergo an operational due-diligence review prior to funding to evaluate non-investment related risk factors.

### **Risk Parity**

Risk Parity seeks to diversify assets by obtaining exposure to global capital market assets in a risk-aware manner. This requires investing in multiple asset types and leveraging exposures to global markets in order to obtain the desired risk-aware mix. The Risk Parity allocation is structured to achieve roughly balanced risk exposure across equities, nominal fixed income, and inflation sensitive assets, targeting a total volatility level comparable to that of the Defined Benefit portfolio, the 401(h) Health Care Trust portfolio and the 115 Health Care Trust portfolio.

The overall benchmark for Risk Parity is the market value weight of the underlying managers' benchmarks. The Board will set performance expectation for Risk Parity through its approval of the Annual Investment Plan. Risk is managed through a combination of quantitative and qualitative constraints. By allocating to multiple Risk Parity managers, concentration to any one manager is limited.

The following exhibit illustrates the structure and relationship of the 28 investment policies within the total System and its four investment portfolios.



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# Actuarial Section

"Forecasting our futures is built into our psyches because we will soon have to manage that future. We have no choice...we can never stop trying."

Alan Greenspan, economist

The business of pensions is the business of numbers: OPERS is 80 years young, investment returns provide approximately 60 percent of our retirement fund, members and employers contribute a percentage throughout each member's working career, some retirees are enjoying more years in retirement than contributing years of service. With all these numbers in play—multiplied by our more than one million members—OPERS is able to maintain its balance by distilling information and by thorough, ongoing and rigorous testing of assumptions.

More than 10 years ago, anticipating the potential impact of the babyboomer generation retiring, longevity in retirement, and the escalating cost of health care, we recognized the need for change so that the System could continue to be in the position of delivering on the promise of providing financial security for members. Our calculations were necessary and timely and helped initiate thoughtful, incremental changes that have helped further strengthen the System for future generations.

Note: This section is unaudited.





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May 25, 2016

The Retirement Board Ohio Public Employees Retirement System 277 East Town Street Columbus, Ohio 43215

### Dear Board Members:

The basic financial objective of the defined benefit pension portion of the Ohio Public Employees Retirement System (OPERS) is to establish and receive contributions which:

- When expressed in terms of percents of active member payroll will remain approximately level from generation to generation, and
- When combined with present assets and future investment return will be sufficient to meet the financial obligations of OPERS to present and future retirees and beneficiaries.

This financial objective is addressed within the annual actuarial funding valuation of the defined benefit pension portion of OPERS. The purposes of the funding valuation are as follows:

- Measure the financial position of OPERS,
- Assist the Board in establishing employer and employee contribution rates necessary to fund the pension defined benefits provided by OPERS, and
- Determine the number of years required to amortize the unfunded actuarial accrued liabilities based upon established contribution rates.

The most recent funding valuation was completed based upon population data, asset data, and plan provisions as of December 31, 2015. A report containing the results of the funding valuation is produced annually, in some cases due to timing issues after the publication of the Comprehensive Annual Financial Report (CAFR).

In addition to the funding valuation report for the defined benefit pension plan, separate reports are issued to provide financial reporting information for OPERS in accordance with Governmental Accounting Standards Board (GASB) Statement Nos. 67 and 68 (pension benefits) and 43 (retiree health benefits). Reports containing the actuarial results of the financial reporting valuations are produced annually, in some cases after the publication of the CAFR. Financial reporting information has been produced based upon a measurement date of December 31, 2015 for GASB Statement Nos. 67 and 68 and December 31, 2014 for GASB Statement No. 43.

The Retirement Board May 25, 2016 Page 2

The following schedules in the Actuarial Section and Financial Section of the CAFR were prepared based upon certain information presented in the previously mentioned funding and financial reporting valuation reports:

#### **Actuarial Section**

Summary of Assumptions
Schedules of Average Benefits Paid
Actuarial Valuation Data
Schedules of Funding Progress
Short-Term Solvency Test
Analysis of Financial Experience

#### **Financial Section**

Net Pension Liability/(Asset)

Key Methods and Assumptions Used in Valuation of Total Pension Liability Sensitivity of Net Pension Liability/(Asset) to Changes in the Discount Rate Funded Status of Health Care

Key Methods and Assumptions Used in Valuation of Health Care Liability Schedules of Changes in Net Pension Liability/(Asset) Schedules of Member and Employer Contributions Schedule of Funding Progress for Health Care

The individual member statistical data required for the valuations was furnished by OPERS, together with pertinent data on financial operations. The cooperation of OPERS in furnishing these materials is acknowledged with appreciation. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the data. Assets are valued on a market related basis that recognizes each year's difference between actual and assumed investment return over a closed four-year period. For determining the Net Pension Liability (NPL) under GASB Statement No. 67, assets are valued on a market basis. The long term assumed rate of investment return on pension fund assets is 8.0%. Based upon the results of a projection performed in accordance with GASB Statement No. 67 parameters, the Single Discount Rate for purposes of discounting pension liabilities for pension financial reporting purposes is also 8.0%.

Actuarial valuations are based upon assumptions regarding future activity in specific risk areas including the rates of investment return and payroll growth, eligibility for the various classes of benefits, and longevity among retired lives. The Board adopted the actuarial assumptions after considering the advice of the actuary and other professionals. The assumptions and methods comply with relevant actuarial standards of practice. They also comply with the Board's funding policy. The December 31, 2015 valuations were based upon assumptions that were recommended in connection with a study of experience covering the 2006-2010 period.

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The Retirement Board May 25, 2016 Page 3

The computed pension amortization period as of the December 31, 2015 annual valuation decreased to 19 years from the 21 years that had been reported in the prior year and the System is now 85% funded with respect to pension benefits, based upon the actuarial accrued liability and the funding value of assets. With respect to retiree health benefits, the implementation of Health Care Preservation Plan (HCPP) 3.0 has resulted in a program that is expected to be sufficient to fund retiree health care benefits for current and future members based upon the actuarial assumptions.

Based upon the results of the December 31, 2015 valuations, we are pleased to report to the Board that the Public Employees Retirement System of Ohio is meeting its basic financial objective and continues to operate in accordance with the actuarial principles of level percent of payroll financing.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law.

Readers desiring a more complete understanding of the actuarial condition of OPERS are encouraged to obtain and read the complete valuation reports. The material in the Actuarial Section and Financial Section of this CAFR contains some, but not all of, the information in the valuation reports.

Brian B. Murphy and Mita D. Drazilov are Members of the American Academy of Actuaries (MAAA), are independent of the plan sponsor and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.

Respectfully submitted,

Brie B Mayy

Brian B. Murphy, FSA, EA, FCA, MAAA

BBM/MDD:dj

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## **Actuarial Section**

# **Summary of Assumptions**

The defined benefit pension actuarial information presented in this 2015 Comprehensive Annual Financial Report (CAFR) is based on the System's most current actuarial valuation data as of December 31, 2015. In conjunction with the implementation of Governmental Accounting Standards Board (GASB) Statement No. 67 (GASB 67), Financial Reporting for Pension Plans—an amendment of GASB Statement No. 25, this is the second year OPERS is reporting actuarial results of pensions as of the current year. The Financial Section of the CAFR presents additional actuarial valuation information on a financial reporting basis, or Accounting Basis, as required by GASB 67. This section presents actuarial valuation information on a Funding Basis, and has been updated to reflect pension funding results as of December 31, 2015. The actuarial assumptions in this section are applicable to 2015, unless otherwise noted.

The Accounting Basis calculation methodology defined in GASB 67 requires different methods and may require different assumptions than are used to calculate the funded status of a plan. For example, GASB 67 requires the use of the fair value of assets versus the smoothed value of assets used for the Funding Basis, as reflected in the Financial Section on page 66. However, the information included in this section is reflected on a Funding Basis rather than Accounting Basis. Therefore, the GASB 67 net pension liability results will differ from the unfunded actuarial accrued liability results provided in the Schedules of Funding Progress included in this section, beginning on page 154. GASB 67 breaks the link between accounting and funding. These changes affect the accounting information disclosed in the Notes to Combining Financial Statements and Required Supplementary Information, both included in the Financial Section. However, the changes do not impact the actuarial methods and assumptions used by OPERS to determine the employer contributions needed to fund the plan. The assumptions disclosed in this section were used for both funding and financial reporting valuations, unless otherwise noted and reported in this section.

OPERS conducts experience studies every five years in accordance with Ohio Revised Code Section 145.22. The actuary conducted an experience study for the five-year period ended December 31, 2010. Following this experience study, and after consulting with the actuary, the OPERS Board of Trustees (Board) approved and adopted the methods and assumptions as disclosed in this section in 2011. These methods and assumptions apply to both the Traditional Pension Plan and the Combined Plan. The actuary will conduct a five-year experience study for the period of 2011 through 2015 in the summer of 2016. Results from that experience study will be included in this section in the 2016 CAFR.

Pension plan details can be found in the Plan Statement beginning on page 213.

# **Funding Method**

An individual entry-age actuarial cost method of valuation is used in determining benefit liabilities and normal cost under both the funding valuations included in this section and the financial reporting valuation done under GASB 67 included in the Financial Section. Differences between assumed and actual experience (actuarial gains and losses) become part of actuarial accrued liabilities. For funding valuation purposes, unfunded actuarial accrued liabilities are amortized to produce payments (principal and interest), which are a level percent of payroll contributions.

# **Economic Assumptions**

The following economic assumptions were used by the actuary:

- Investment Return—8.00% compounded annually, net of administrative expenses.
- Wage Inflation Rate—3.75% per year. Wage inflation is defined to be the portion of total pay
  increases for an individual that are due to macroeconomic forces including productivity, price
  inflation, and labor market conditions. The wage inflation rate does not include pay changes related
  to individual merit and seniority effects.
- Price Inflation—3.00% of the investment return rate and wage inflation rate is assumed to be price inflation.
- Assumed Real Rate of Return—4.25% per year. The assumed real rate of return is defined as the
  portion of the 8.00% investment return that is more than the assumed total wage growth rate
  of 3.75%.
- Active Member Population—Consists of the sum of the active members in the Traditional Pension
  Plan and Combined Plan, and is assumed to remain constant. For purposes of financing the
  unfunded actuarial accrued liabilities, total payroll is assumed to grow at the wage inflation rate of
  3.75% per year.
- Individual Employee Pay Increases—An active employee's pay is assumed to increase each
  year, in accordance with an age-based table. Part of the assumed increase is for merit and/or
  seniority increases, and the balance recognizes the wage inflation rate. The following table, on the
  next page, describes annual increase percentages for sample ages.

<b>A</b> Indi	⚠ Individual Employee Pay Increases								
	Merit and Seniority					Total Increase Next Year			
Age	State	Local	Public Safety	Law	Wage Inflation	State	Local	Public Safety	Law
30	3.00%	3.00%	4.00%	4.00%	3.75%	6.75%	6.75%	7.75%	7.75%
40	1.80	1.80	0.85	0.85	3.75	5.55	5.55	4.60	4.60
50	1.20	1.20	0.50	0.50	3.75	4.95	4.95	4.25	4.25
60	0.70	0.70	0.50	0.50	3.75	4.45	4.45	4.25	4.25

Turnover—Represents the probabilities of separation from OPERS-covered employment before
age-and-service retirement because of employment termination (withdrawal from service),
death, or disability. The separation probabilities are based on historical trends of OPERS actual
experience, without consideration of the manner in which the members' accounts are distributed.

A Pero	cent Sepa	rating Wit	hin Next Y	ear–With	drawal fro	m Employ	yment		
					Withd	Irawal			
Comple	Years of	Sta	ate	Lo	cal	Public	Safety	Law Enfo	orcement
Sample Ages	Service	Men	Women	Men	Women	Men	Women	Men	Women
	0	45.00%	45.00%	40.00%	40.00%	19.00%	19.00%	16.00%	16.00%
	1	30.00	30.00	26.00	26.00	17.00	17.00	10.00	12.00
	2	17.00	18.00	16.00	17.00	10.00	10.00	8.00	8.00
	3	12.00	13.00	11.00	13.00	10.00	10.00	6.00	7.00
	4	10.00	10.00	10.00	10.00	10.00	10.00	5.00	7.00
30	5 & over	5.16	6.66	5.24	6.54	8.80	8.80	2.66	2.90
40	5 & over	2.82	3.32	2.86	3.52	3.50	3.50	1.48	1.50
50	5 & over	1.90	2.30	2.30	2.60	2.00	2.00	1.20	1.20
60	5 & over	1.90	2.30	2.30	2.60	2.00	2.00	1.20	1.20

Percent Separating Within Next Year–Death or Disability									
		De	ath			Disa	bility		
Sample	Years of	All Div	risions	Sta	ate	Lo	cal		fety & Law cement
Ages	Service	Men	Women	Men	Women	Men	Women	Men	Women
25	5 & over	0.03%	0.01%	0.12%	0.12%	0.11%	0.10%	0.21%	0.34%
35	5 & over	0.07	0.03	0.26	0.26	0.23	0.17	0.65	0.88
45	5 & over	0.14	0.06	0.58	0.58	0.50	0.36	1.01	1.60
55	5 & over	0.33	0.17	1.10	1.10	1.08	0.79	2.37	2.92
60	5 & over	0.61	0.34	1.78	1.78	1.24	1.09	3.01	3.44

The turnover probabilities in the tables on the previous page estimate the number of active members who will separate from employment based on the criteria of age, gender, and years of service. These members may be eligible for a refund of their account or an annuity benefit depending on the nature of the separation. The method of distribution and the resulting liabilities are calculated for this population based on the following assumptions:

- ➤ Withdrawal from Service—Assumes that members terminating before age 35, members terminating with less than five years of service, and a percentage of all other members will withdraw their contributions and forfeit their entitlement to an employer-financed benefit. The percentage withdrawing their contributions is 100% at age 35 and is reduced for each year of age after 35, becoming 0% at age 55 (age 45 for Public Safety and Law Enforcement Division members).
- ➤ Death-in-service and Disability Benefits—Assumes that members with at least five years of service will elect to receive an annuity benefit. It is assumed that Combined Plan members will transfer to, and take a benefit from, the Traditional Pension Plan, unless a lump-sum distribution from the Combined Plan would have a greater value.

#### **Asset Valuation Method**

For actuarial purposes, and under the Funding Basis, the funding value of defined benefit assets recognizes assumed investment returns fully each year. Differences between actual and assumed investment returns are phased in over a closed four-year period. The funding value is not permitted to deviate from fair value by more than 12%. Both the Traditional Pension Plan and Combined Plan retiree health care funding value of assets are developed independently beginning with the December 31, 2004 valuation.

#### **Valuation Data**

The demographic and financial data used in the actuarial valuations were provided to the actuary by the OPERS staff. The actuary examined the data for general reasonableness and year-to-year consistency, but did not audit the information.

# **Decrement Assumptions**

The probabilities used by the actuary related to specific risk areas are displayed in the tables starting on the next page:

- Mortality—The tables used in evaluating age-and-service and survivor benefit allowances to be paid were based on the RP-2000 mortality table projected 20 years using Projection Scale AA. For males, 105% of the Combined Healthy Male Mortality rates were used. For females, 100% of the Combined Healthy Female Mortality rates were used. The mortality rates used in evaluating disability allowances were based upon the RP-2000 mortality table with no projection. For males, 120% of the Disabled Female Mortality rates were used, set forward two years. For females, 100% of the Disabled Female Mortality rates were used.
- **Retirement**—Probabilities of age-and-service retirement applicable to members eligible to retire are as shown in the schedules on pages 145-149.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. Members who were eligible to retire under law in effect prior to SB 343, or who will be eligible to retire no later than five years after January 7, 2013 comprise transition group A. Members who have 20 years of service credit prior to January 7, 2013 or who will be eligible to retire not later than 10 years after January 7, 2013 are included in transition group B. Group C includes those members who are not in either of the other groups and members who were hired on or after January 7, 2013. See pages 216-218 of the Plan Statement for additional information.

Percent of Eligible Active Members Retiring Within Next Year

# With Unreduced Age-and-Service Retirement Benefits

Members may retire with no reduction in benefits if they have the following total years of service credit and have attained division specific minimum ages:

## **Transition Group A**

- State and Local—30 years of service at any age; five years of service at age 65:
  - > A service-based probability is used for members who attain 30 years of service prior to age 65;
  - > An age-based probability is used for members who attain 30 years of service on or after age 65.
- Public Safety—25 years of service and attained the age of 52; 15 years of service at age 62.
- Law Enforcement—25 years of service and attained the age of 48; 15 years of service at age 62.

	State		Local		
Service	Men	Women	Men	Women	
30	37%	40%	35%	35%	
31	28	33	26	30	
32-39	24	26	23	24	
40-42	35	33	32	24	
43-44	35	33	32	20	
45	25	25	32	20	
46-49	25	25	25	20	
50 & Over	100	100	100	100	

Retirement	Sta	ate	Local		
Age	Men	Women	Men	Women	
65-66	22%	22%	20%	20%	
67	20	20	15	20	
68-71	20	20	15	17	
72-76	15	20	15	17	
77-78	15	25	15	17	
79	15	25	15	22	
80-84	25	25	20	22	
85 & Over	100	100	100	100	

Retirement Age	Public Safety	Law Enforcement
48-51	N/A	20%
52-53	30%	20
54-55	25	20
56-57	25	23
58-59	20	25
60	35	30
61-69	35	25
70 & Over	100	100

# **Transition Group B**

- **State and Local**—31 years of service at age 52; 32 years of service at any age; or five years of service at age 66:
  - > A service-based probability is used for members who attain 32 years of service at any age;
  - > An age-based probability is used for members who attain 32 years of service on or after age 66.
- **Public Safety**—25 years of service and attained the age of 54; 15 years of service and attained the age of 64.
- Law Enforcement—25 years of service and attained the age of 50; 15 years of service and attained the age of 64.

	Sta	ate	Local		
Service	Men	Women	Men	Women	
31	37%	40%	35%	35%	
32	28	33	26	30	
33-40	24	26	23	24	
41-43	35	33	32	24	
44-45	35	33	32	20	
46	25	25	32	20	
47-50	25	25	25	20	
51 & Over	100	100	100	100	

Retirement	Sta	ate	Local		
Age	Men	Women	Men	Women	
66-67	22%	22%	20%	20%	
68	20	20	15	20	
69-72	20	20	15	17	
73-77	15	20	15	17	
78-79	15	25	15	17	
80	15	25	15	22	
81-84	25	25	20	22	
85 & Over	100	100	100	100	

Retirement Age	Public Safety	Law Enforcement
50-53	N/A	20%
54-57	25%	20
58-59	20	23
60-61	35	25
62	35	30
63-69	35	25
70	100	25
71	100	25
72 & Over	100	100

# **Transition Group C**

- **State and Local**—32 years of service at age 55 (55 & 32 Condition); or five years of service at age 67 (67 & 5 Condition):
  - > A service-based probability is used for members who attain 32 years of service at or after age 55;
  - > An age-based probability is used for members who attain 32 years of service on or after age 67.
- **Public Safety**—25 years of service and attained the age of 56; or 15 years of service and attained the age of 64.
- Law Enforcement—25 years of service and attained the age of 52; or 15 years of service and attained the age of 64.

55 & 32 Condition	Sta	ate	Local		
Year of Eligibility	Men	Women	Men	Women	
1	37%	40%	35%	35%	
2	28	33	26	30	
3-10	24	26	23	24	
11-13	35	33	32	24	
14-15	35	33	32	20	
16	25	25	32	20	
17-20	25	25	25	20	
21 & Over	100	100	100	100	

67 & 5 Condition	Sta	ate	Local		
Retirement Age	Men	Women	Men	Women	
67-68	22%	22%	20%	20%	
69	20	20	15	20	
70-73	20	20	15	17	
74-78	15	20	15	17	
79-80	15	25	15	17	
81	15	25	15	22	
82-84	25	25	20	22	
85 & Over	100	100	100	100	

Retirement Age	Public Safety	Law Enforcement
52-55	N/A	20%
56-57	25%	20
58-59	20	20
60-61	35	23
62-63	35	25
64	35	30
65-69	35	25
70	100	25
71-73	100	25
74 & Over	100	100

Percent of Eligible Active Members Retiring Within Next Year

# With Reduced Age-and-Service Retirement Benefits

## **Transition Group A**

Members in the State and Local divisions who have a minimum of 25 years of total service credit and who have attained the age of 55 and members with five years of service who have attained age 60 may retire with a reduced benefit. Members in the Public Safety and Law Enforcement divisions who have a minimum of 25 years of service and who have attained age 48 and members with 15 years of service and who have attained age 52 may also retire with a reduced benefit.

Retirement	Sta	ate	Lo	cal	Public
Age	Men	Women	Men	Women	Safety
48-51	N/A	N/A	N/A	N/A	8%
52-54	N/A	N/A	N/A	N/A	N/A
55-58	10%	10%	9%	11%	N/A
59	10	11	9	11	N/A
60	10	12	9	11	N/A
61	10	13	9	12	N/A
62	15	15	13	13	N/A
63	15	15	14	14	N/A
64	15	15	12	15	N/A

#### **Transition Group B**

Members in the State and Local divisions who have a minimum of 25 years of total service credit and who have attained the age of 55 and members with five years of service who have attained age 60 may retire with a reduced benefit. Members in the Public Safety and Law Enforcement divisions who have a minimum of 25 years of service and who have attained age 48 and members with 15 years of service and who have attained age 52 may also retire with a reduced benefit.

Retirement	St	ate	Lo	cal	Public	Law
Age	Men	Women	Men	Women	Safety	Enforcement
48-49	N/A	N/A	N/A	N/A	8%	8%
50-53	N/A	N/A	N/A	N/A	8	N/A
54	N/A	N/A	N/A	N/A	N/A	N/A
55-58	10%	10%	9%	11%	N/A	N/A
59	10	11	9	11	N/A	N/A
60	10	12	9	11	N/A	N/A
61	10	13	9	12	N/A	N/A
62	15	15	13	13	N/A	N/A
63	15	15	14	14	N/A	N/A
64-65	15	15	12	15	N/A	N/A

## **Transition Group C**

Members in the State and Local divisions who have a minimum of 25 years of total service credit and who have attained the age of 57 and members with five years of service who have attained age 62 may retire with a reduced benefit. Members in the Public Safety division who have a minimum of 25 years of service and who have attained age 52 and members with 15 years of service who have attained age 56 may retire with a reduced benefit. Members in the Law Enforcement division who have a minimum of 25 years of service and who have attained age 48 and members with 15 years of service who have attained age 56 may also retire with a reduced benefit.

Retirement	Sta	ate	Lo	cal	Public	Law
Age	Men	Women	Men	Women	Safety	Enforcement
48-51	N/A	N/A	N/A	N/A	N/A	8%
52-55	N/A	N/A	N/A	N/A	8%	N/A
56	N/A	N/A	N/A	N/A	N/A	N/A
57-60	10%	10%	9%	11%	N/A	N/A
61	10	11	9	11	N/A	N/A
62	10	12	9	11	N/A	N/A
63	10	13	9	12	N/A	N/A
64	15	15	13	13	N/A	N/A
65	15	15	14	14	N/A	N/A
66	15	15	12	15	N/A	N/A

The tables below display statistical information regarding the average defined benefits paid to retirees receiving an age-and-service, disability, or survivor benefit. Additional benefits paid through the additional annuity and re-employed retiree programs, and annuities purchased from defined contribution accounts are excluded, as these benefits are not calculated under the defined benefit formula.

A A	verage Define	d Benefits Paid	OPERS Retired	es	Traditiona	l Pension Plan
Year	Average Age at Retirement	Average Service at Retirement	Average Final Average Salary	Average Pension at Retirement	Average Age on Valuation Date	Average Pension on Valuation Date
2015	57.6	22.9	\$40,600	\$20,092	69.9	\$25,600
2014	57.6	22.8	39,749	19,686	69.7	24,849
2013	57.4	22.8	38,760	19,299	69.5	24,220
2012	57.4	22.7	37,741	18,832	69.3	23,468
2011	57.3	22.6	36,549	18,221	69.3	22,614
2010	57.2	22.4	35,025	17,380	69.3	21,600
2009	57.2	22.2	33,808	16,725	69.3	20,731
2008	57.2	22.0	32,401	15,942	69.4	19,751
2007	57.2	21.9	31,214	15,318	69.4	18,917
2006	57.3	21.7	29,974	14,711	69.4	18,096

A A	Average Defined Benefits Paid OPERS Retirees Combined Plan										
Year	Average Age at Retirement	Average Service at Retirement	Average Final Average Salary	Average Pension at Retirement	Average Age on Valuation Date	Average Pension on Valuation Date					
2015	64.6	9.8	\$45,141	\$3,401	67.3	\$3,596					
2014	64.7	9.7	44,349	3,284	66.8	3,421					
2013	64.9	8.7	43,403	2,839	67.0	2,962					
2012	64.2	8.5	45,218	2,785	66.2	2,891					
2011	64.2	7.9	49,751	2,757	66.0	2,828					
2010	64.3	7.9	40,548	2,158	65.9	2,219					
2009	65.0	7.6	35,139	1,590	66.6	1,635					
2008	64.0	7.4	29,454	1,239	64.8	1,260					
2007	61.1	4.8	43,743	1,620	62.0	1,644					
2006	62.1	3.8	50,116	1,656	62.3	1,656					

## **Actuarial Section**

The following tables display the actuarial valuation data for the active and retired members of the Traditional Pension Plan, and the defined benefit component of the Combined Plan:

A Actu	arial Valuati	on Data					Tradi	itional Pen	sion Plan
				Active I	Members			Retired Lives	
Valuation Year	Participating Employers**	Employer Units**	Number	Annual Payroll (\$ millions)	Average Pay	Percent Increase in Average Pay	Number*	Annual Allowance (\$ millions)	Average Allowance
2015	3,247	3,683	321,383	\$12,321	\$38,337	1.78%	210,792	\$5,296	\$25,124
2014	3,251	3,692	322,318	12,140	37,665	2.06	208,395	5,085	24,401
2013	3,260	3,718	325,181	12,000	36,903	1.29	201,841	4,803	23,796
2012	3,264	3,702	326,227	11,885	36,432	(1.08)	195,622	4,523	23,121
2011	3,248	3,695	328,640	12,103	36,828	1.27	189,753	4,232	22,303
2010	3,245	3,699	334,507	12,165	36,367	1.15	181,433	3,868	21,319
2009	3,264	3,714	341,777	12,290	35,953	0.29	174,637	3,576	20,477
2008	3,275	3,724	349,969	12,546	35,849	3.87	169,000	3,300	19,525
2007	3,270	3,714	357,743	12,347	34,514	2.76	163,505	3,063	18,731
2006	3,263	3,707	356,430	11,971	33,586	2.12	159,039	2,852	17,934

<sup>\*</sup>The number of Retired Lives represents an individual count of retirees and beneficiaries.

<sup>\*\*</sup> The number of employer units exceeds the number of reporting or participating employers as some employers report multiple divisions or agencies.

The employer unit count also includes private-sector employers that have assumed privatized functions from public employers for indeterminate periods.

The number of participating employers is included to comply with GASB 67 requirements for presentation of a primary government and its component units as one employer.

A Actu	arial Valuati	on Data						Comb	ined Plan
				Active I	Members		Retired Lives		
Valuation Year	Participating Employers**	Employer Units**	Number	Annual Payroll (\$ millions)	Average Pay	Percent Increase in Average Pay	Number*	Annual Allowance (\$ millions)	Average Allowance
2015	3,247	3,683	7,626	\$367	\$48,125	3.69%	196	\$1	\$3,596
2014	3,251	3,692	7,455	346	46,412	1.50	158	1	3,421
2013	3,260	3,718	7,239	331	45,725	2.82	100	0	2,962
2012	3,264	3,702	6,948	309	44,473	0.88	57	0	2,891
2011	3,248	3,695	6,714	296	44,087	3.13	36	0	2,828
2010	3,245	3,699	6,667	284	42,748	4.56	20	0	2,219
2009	3,264	3,714	6,335	258	40,884	2.91	8	0	1,635
2008	3,275	3,724	6,419	255	39,726	6.60	7	0	1,260
2007	3,270	3,714	6,333	236	37,265	4.12	2	0	1,693
2006	3,263	3,707	5,700	205	35,789	4.82	1	0	1,505

<sup>\*</sup> The number of Retired Lives represents an individual count of retirees and beneficiaries receiving an age-and-service benefit. Plan inception January 1, 2003; first eligible retiree in 2006.

<sup>\*\*</sup> The number of employer units exceeds the number of reporting or participating employers as some employers report multiple divisions or agencies.

The employer unit count also includes private-sector employers that have assumed privatized functions from public employers for indeterminate periods.

The number of participating employers is included to comply with GASB 67 requirements for presentation of a primary government and its component units as one employer.

Members of the Combined Plan and Member-Directed Plan may purchase a defined benefit annuity with the funds available in their defined contribution accounts. The following table displays the actuarial valuation data for these annuitized accounts:

A Actua	arial Valuation	Data			Purcha	sed Annuities	
	M	lember-Directed Pla	an	Combined Plan			
Valuation Year	Number*	Annual Allowance (\$ millions)	Average Allowance	Number*	Annual Allowance (\$ millions)	Average Allowance	
2015	185	\$1	\$4,480	128	\$0	\$3,303	
2014	155	1	4,305	101	0	3,257	
2013	131	1	4,146	64	0	3,248	
2012	62	0	3,516	38	0	2,922	
2011	38	0	2,652	22	0	2,286	
2010	18	0	2,275	12	0	1,920	
2009	10	0	2,158	4	0	1,770	
2008	4	0	3,468	5	0	1,778	
2007	2	0	1,932	2	0	1,702	
2006**	0	0	0	1	0	2,007	

<sup>\*</sup> Number represents an individual count of retirees and beneficiaries.

<sup>\*\*</sup> Plan inception January 1, 2003; first eligible retiree in 2006.

## Actuarial Section Retirees and Beneficiaries Added to and Removed from Rolls

The tables below display the changes in the retiree population that occurred each year within the Traditional Pension Plan and the Combined Plan. The Annual Allowances in the Rolls at End of the Year and the Average Annual Allowances represent the value of pension payments for the retiree population on the rolls at December 31, 2015.

The statistics presented below represent the number of retired members' accounts under which either the member or the members' beneficiaries are receiving defined formula benefits for age-and-service retirements, disability or survivor benefits. Annual Allowances include annual cost-of-living adjustments, but exclude other annuities such as money purchase or additional annuities (refer to the Plan Statement beginning on page 213 for a description of these benefits). Prior to 2011, the statistics excluded retired members with less than five years of service credit. Restated data for years prior to 2011 is not available.

A s	onedate o	f Retirees and E					Traditional Pension Plan	
	Add	ed to Rolls	Remov	ed from Rolls	Rolls	at End of Year	Percentage	A
Year Ended	Number	Annual Allowances	Number	Annual Allowances	Number	Annual Allowances	Increase in Annual Allowances	Average Annual Allowances
2015	8,235	\$202,901,884	5,849	\$101,124,098	203,710	\$5,277,086,404	4.2%	\$25,905
2014	12,001	270,725,495	5,609	93,114,033	201,324	5,065,543,814	5.9	25,161
2013	10,946	265,957,588	5,371	83,764,472	194,932	4,784,927,394	6.3	24,547
2012	11,263	281,185,485	5,772	87,465,474	189,357	4,501,952,331	6.8	23,775
2011*	12,235	321,228,243	5,402	80,530,077	183,866	4,215,359,130	10.2	22,926
2010	10,607	278,758,820	4,041	59,271,884	173,235	3,824,710,874	8.0	22,078
2009	10,839	289,793,503	5,542	78,808,830	166,669	3,541,886,599	8.6	21,251
2008	9,240	225,548,983	4,124	56,416,940	161,372	3,261,996,219	7.4	20,214
2007	9,733	230,401,061	5,576	82,605,482	156,256	3,035,847,045	7.9	19,429
2006	8,969	204,875,766	3,973	55,836,612	152,099	2,813,495,205	7.3	18,498

<sup>\*</sup> Data corrected from values reported in the 2011 Comprehensive Annual Financial Report.

_		f Retirees and E nd Removed fro		75		Con	nbined Plan—D	efined Benefit*
	Add	ed to Rolls	Remov	ed from Rolls	Rolls a	at End of Year	Percentage	
Year Ended	Number	Annual Allowances	Number	Annual Allowances	Number	Annual Allowances	Increase in Annual Allowances	Average Annual Allowances
2015	41	\$162,966	1	\$3,333	196	\$704,864	33.4%	\$3,596
2014	56	223,294	0	0	156	528,211	78.3	3,386
2013	45	133,159	0	0	100	296,172	87.2	2,962
2012	19	59,135	0	0	55	158,191	68.4	2,876
2011	15	50,537	0	0	36	93,925	119.2	2,609
2010	11	29,695	0	0	19	42,849	228.7	2,255
2009	4	7,545	3	3,702	8	13,035	46.8	1,629
2008	5	5,492	0	0	7	8,879	162.2	1,268
2007**	1	1,881	0	0	2	3,386	125.0	1,693
2006**	1	1,505	0	0	1	1,505	100.0	1,505

<sup>\*</sup> Plan inception January 1, 2003; first eligible retiree in 2006.

<sup>\*\*</sup> Restated to remove annuitized defined contribution accounts previously included in values.

The Schedules of Funding Progress below include the Traditional Pension Plan, the defined benefit component of the Combined Plan and the actuarial impact of the annuitized defined contribution accounts for the Combined Plan and Member-Directed Plan. Members in the Combined Plan and Member-Directed Plan have the option of converting their defined contribution accounts to a defined benefit annuity at retirement. Separate schedules are displayed for each plan reflecting the funding status of the plans on a valuation basis. Separate schedules are included in the Required Supplementary Information of the Financial Section disclosing the 10-year schedule of actuarially determined and actual contributions paid.

A Sch	edule of Funding	Progress*	\$ in millions)		A	All Pension Plans
Valuation Year	Actuarial Accrued Liabilities (AAL)	Valuation Assets	Unfunded Actuarial Accrued Liabilities (UAAL)	Ratio of Assets to AAL	Active Member Payroll	UAAL as Percent of Active Member Payroll
2015	\$91,832	\$78,061	\$13,771	85%	\$13,177	105%
2014	89,285	74,865	14,420	84	12,933	111
2013	86,645	71,411	15,234	82	12,331	124
2012	83,878	67,855	16,023	81	12,194	131
2011	84,530	65,436	19,094	77	12,399	154
2010***	80,485	63,649	16,836	79	12,449	135
2010**	79,630	60,600	19,030	76	12,449	153
2009	76,555	57,629	18,926	75	12,548	151
2008	73,466	55,315	18,151	75	12,801	142
2007	69,734	67,151	2,583	96	12,583	21
2006	66,161	61,296	4,865	93	12,175	40

A Sch	edule of Funding	Progress*	\$ in millions)		Traditional Pension Plan		
Valuation Year	Actuarial Accrued Liabilities (AAL)	Valuation Assets	Unfunded Actuarial Accrued Liabilities (UAAL)	Ratio of Assets to AAL	Active Member Payroll	UAAL as Percent of Active Member Payroll	
2015	\$91,535	\$77,700	\$13,835	85%	\$12,321	112%	
2014	89,017	74,567	14,450	84	12,140	119	
2013	86,407	71,175	15,232	82	12,000	127	
2012	83,664	67,670	15,994	81	11,885	135	
2011	84,325	65,274	19,051	77	12,103	157	
2010***	80,307	63,515	16,792	79	12,165	138	
2010**	79,459	60,461	18,998	76	12,165	156	
2009	76,407	57,519	18,888	75	12,290	154	
2008	73,346	55,230	18,116	75	12,546	144	
2007	69,639	67,067	2,572	96	12,347	21	
2006	66,089	61,235	4,854	93	11,971	41	

 $<sup>^{\</sup>star}$  The amounts reported on this schedule do not include assets or liabilities for health care.

<sup>\*\*</sup> Results from original valuation prior to re-statement after completion of experience study.

<sup>\*\*\*</sup> Revised actuarial assumptions based on experience study.

# **Schedules of Funding Progress**

The Combined Plan is a retirement plan with both a defined benefit and a defined contribution component. At retirement, members have the option to convert their defined contribution account to a defined benefit annuity. The schedule below includes the funding status for both defined formula benefits and the purchased annuities, when applicable.

A Sch	Schedule of Funding Progress* (\$ in millions)								
Valuation Year	Actuarial Accrued Liabilities (AAL)	Valuation Assets	Unfunded Actuarial Accrued Liabilities/(Assets) (UAAL)	Ratio of Assets to AAL	Active Member Payroll	UAAL as Percent of Active Member Payroll			
2015	\$288	\$350	(\$62)	122%	\$367	0%			
2014	260	289	(29)	111	346	0			
2013	230	229	1	100	331	0			
2012	212	183	29	86	309	9			
2011	203	161	42	79	296	14			
2010***	177	134	43	76	284	15			
2010**	171	138	33	81	284	12			
2009	148	110	38	74	258	15			
2008	120	85	35	71	255	14			
2007	95	84	11	88	236	5			
2006	72	61	11	85	205	5			

<sup>\*</sup> The amounts reported on this schedule do not include assets or liabilities for health care.

The Member-Directed Plan is a defined contribution plan. At retirement, members have the option to convert their defined contribution account to a defined benefit annuity. The schedule below displays the funding status of the purchased defined benefit annuities.

A Sch	nedule of Funding		Member-Dii	rected Annuities#		
Valuation	Actuarial Accrued	Valuation	Unfunded Actuarial Accrued Liabilities/(Assets)	Ratio of Assets	Active Member	UAAL as Percent of Active Member
Year	Liabilities (AAL)	Assets	(UAAL)	to AAL	Payroll	Payroll
2015	\$9,767	\$10,622	(\$855)	109%	N/A	N/A
2014	8,291	8,772	(481)	106	N/A	N/A
2013	6,884	6,826	58	99	N/A	N/A
2012	2,666	2,524	142	95	N/A	N/A
2011	1,173	1,156	17	99	N/A	N/A
2010***	496	454	42	92	N/A	N/A
2010**	490	439	51	90	N/A	N/A
2009	253	206	47	81	N/A	N/A
2008	166	148	18	89	N/A	N/A

<sup>\*</sup> Participants in the Member-Directed Plan do not have access to health care under the Traditional Pension Plan or Combined Plan. Instead, a portion of the employer contributions are deposited into a retiree medical account (RMA) funded through the Voluntary Employees' Beneficiary Association (VEBA) Trust. The RMA can reimburse qualified medical expenses when a Member-Directed Plan participant terminates service or retires.

 $<sup>^{\</sup>star\star}$  Results from original valuation prior to re-statement after completion of experience study.

<sup>\*\*\*</sup> Revised actuarial assumptions based on experience study.

<sup>\*\*</sup> Results from original valuation prior to re-statement after completion of experience study.

<sup>\*\*\*</sup> Revised actuarial assumptions based on experience study.

<sup>#</sup> Plan inception January 1, 2003. Actuarial data for annuitized accounts is not available prior to 2008.

The OPERS funding objective is to pay for retirement benefits through contributions that remain approximately level from year to year as a percent of member payroll. If the contributions to the System are level in concept and soundly executed, the System will pay all promised benefits when due—the ultimate test of financial soundness.

A short-term solvency test is one means of checking a plan's progress under its funding program. In a short-term solvency test, the plan's present assets (cash and investments) are compared to: 1) active and inactive member contributions on deposit; 2) the liabilities for future benefits payable to present retired lives; and 3) the liabilities for service already rendered by active/inactive members.

In a plan that has been following the discipline of level percent of payroll financing, the liabilities for member contributions on deposit (Columns (1)) and the liabilities for future benefits payable to present retired lives (Columns (2)) will be fully covered by existing assets (except in rare circumstances). In addition, the liabilities for service already rendered by active/inactive members (Columns (3)) will be partially covered by the remaining value of actuarial assets at year end. Generally, if the plan has been using level cost financing, the funded portion of (Columns (3)) will increase over time. Columns (3) are rarely fully funded.

The following tables display the results of the Short-Term Solvency Test for asset values in the defined benefit Traditional Pension Plan and Combined Plan, based on the actuarial value of assets at year end.

Accrue	Accrued Pension Liabilities (\$ in millions)						ion Plan
	Aggregate Accrued Liabilities for					of Accrued I by Reporte	
Valuation Year	(1) Active Member Contributions	(2) Retirees and Beneficiaries	(3) Active/Inactive Members (Employer-Financed Portion)	Valuation Assets*	(1)	(2)	(3)
2015	\$13,469	\$56,815	\$21,250	\$77,700	100%	100%	35%
2014	13,191	55,102	20,724	74,567	100	100	30
2013	12,826	52,404	21,177	71,175	100	100	28
2012	12,640	49,667	21,357	67,670	100	100	25
2011	12,299	46,588	25,439	65,274	100	100	25
2010***	12,134	42,362	25,811	63,515	100	100	35
2010**	12,134	41,715	25,609	60,461	100	100	26
2009	11,933	38,577	25,897	57,519	100	100	27
2008	11,546	35,485	26,315	55,230	100	100	31
2007	10,785	32,923	25,930	67,067	100	100	90
2006	10,374	30,636	25,078	61,235	100	100	81

<sup>\*</sup> Does not include assets set aside for health care.

<sup>\*\*</sup> Results from original valuation prior to completion of experience study.

<sup>\*\*\*</sup> Results restated based on experience study.

Accrue	d Pension Lia			Combin	ned Plan		
	Aggregate Accrued Liabilities for					of Accrued l	
Valuation Year	(1) Active Member Contributions	(2) Retirees and Beneficiaries	(3) Active/Inactive Members (Employer-Financed Portion)	Valuation Assets*	(1)	(2)	(3)
2015	\$3	\$13	\$272	\$350	100%	100%	123%
2014	3	10	246	289	100	100	112
2013	2	6	223	229	100	100	100
2012	2	3	207	183	100	100	86
2011	1	2	200	161	100	100	79
2010***	1	1	175	134	100	100	75
2010**	1	1	169	138	100	100	80
2009	1	0	147	110	100	100	74
2008	1	0	119	85	100	100	71
2007	0	0	95	84	100	100	89
2006	N/A	0	72	61	N/A	100	85

<sup>\*</sup> Does not include assets set aside for health care.

\*\* Results from original valuation prior to completion of experience study.

\*\*\* Results restated based on experience study.

The following tables display the actual financial experience in relation to the actuarially assumed experience for each of the defined benefit plans. Actuarial gains and losses in accrued liabilities result from differences between the assumed experience and actual experience.

Analysis of Financial Experience (continued on next page)				
·	Gains (or Losses) for Year (\$ in millions			millions)
Type of Activity	2015	2014	2013	2012
Age-and-Service Retirements When members retire at older ages than assumed, a gain results. If members retire at ages younger than assumed, a loss occurs.	\$71.6	(\$91.9)	(\$77.2)	(\$113.2)
Disability Retirements When disability claims are less than assumed, a gain results. If claims are greater than assumed, a loss occurs.	83.1	95.0	64.0	71.6
Death-In-Service Annuities When survivor claims are less than assumed, a gain results. If claims are greater than assumed, a loss occurs.	41.0	40.4	29.5	42.0
Other Separations When liabilities released by other separations are greater than assumed, a gain results. If liabilities released are less than assumed, a loss occurs.	22.1	4.7	(13.0)	8.9
Pay Increases When pay increases are less than assumed, a gain results. If pay increases are greater than assumed, a loss occurs.	367.1	461.8	551.7	1,261.7
Investment Return When investment returns are greater than assumed, a gain results. If investment returns are less than assumed, a loss occurs.	261.6	471.3	617.1	(398.4)
Retiree Mortality When liabilities released due to death of members are greater than assumed, a gain results. If liabilities released are less than assumed, a loss occurs.	74.4	95.8	140.4	
Gains (or Losses) During Year From Financial Experience	\$920.9	\$1,077.1	\$1,312.5	\$872.6

Analysis of Financial Experience (continued on next page)				
	Gains (d	millions)		
Type of Activity	2015	2014	2013	2012
Age-and-Service Retirements When members retire at older ages than assumed, a gain results. If members retire at ages younger than assumed, a loss occurs.	\$0.07	(\$0.16)	(\$0.09)	(\$0.11)
Disability Retirements When disability claims are less than assumed, a gain results. If claims are greater than assumed, a loss occurs.	3.93	4.66	4.34	4.86
Death-In-Service Annuities When survivor claims are less than assumed, a gain results. If claims are greater than assumed, a loss occurs.	0.42	1.04	0.66	0.59
Other Separations When liabilities released by other separations are greater than assumed, a gain results. If liabilities released are less than assumed, a loss occurs.	0.23	(0.74)	(0.09)	0.44
Pay Increases When pay increases are less than assumed, a gain results. If pay increases are greater than assumed, a loss occurs.	5.92	4.92	5.53	7.55
Investment Return When investment returns are greater than assumed, a gain results. If investment returns are less than assumed, a loss occurs.	(0.08)	3.05	2.84	(0.38)
Retiree Mortality When liabilities released due to death of members are greater than assumed, a gain results. If liabilities released are less than assumed, a loss occurs.	0.29	0.04	0.10	
Gains (or Losses) During Year From Financial Experience	\$10.78	\$12.81	\$13.29	\$12.95

# **Actual vs. Recommended Contribution Rates**

The Board adopted all contribution rates as recommended by the actuary.

	Traditional Pension Plan							
	Gains (or Losses) for Year (\$ in millions)							
2011	2010	2009	2008	2007	2006			
(\$179.0)	(\$20.5)	(\$27.5)	\$10.1	(\$30.6)	(\$32.1)			
88.1	59.2	74.0	39.1	36.7	3.0			
36.1	32.0	34.6	31.7	29.5	14.3			
15.9	99.8	(58.9)	(27.9)	(129.0)	(134.4)			
359.5	773.7	1,141.8	220.2	202.4	373.3			
(1,193.8)	153.5	(620.5)	(15,813.5)	1,979.3	3,332.2			
(\$873.2)	\$1,097.7	\$543.5	(\$15,540.3)	\$2,088.3	\$3,556.3			

	Combined Plan								
	Gains (or Losses) for Year (\$ in millions)								
2011	2010	2009	2008	2007	2006				
(\$0.09)	(\$0.12)	(\$0.12)	(\$0.06)	(\$0.03)	(\$0.01)				
4.52	2.78	2.07	1.94	1.12	0.89				
(0.02)	0.04	0.53	0.05	0.21	0.14				
0.55	(1.67)	7.56	1.98	1.08	(3.15)				
3.00	2.29	(3.35)	(0.21)	0.22	0.15				
(2.69)	(3.44)	(3.25)	(23.83)	(0.10)	(0.09)				
\$5.27	(\$0.12)	\$3.44	(\$20.13)	\$2.50	(\$2.07)				

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"The measure of intelligence is the ability to change."

Albert Einstein, physicist, mathematician

When OPERS opened for business, the cost of bread was eight cents, a postage stamp was three cents and a pound of coffee was 25 cents. The average home cost about \$4,000 and the American public first met Mickey Mouse. Today, 80 years later, the cost of items is very different. Yet, the promise OPERS made in 1935 when it opened remains—the promise of providing a secure retirement for our members. We've been able to deliver on that promise because we worked to anticipate change and adapt to those changes.

Each generation of OPERS staff and management works to balance the need for change with the need to continually strengthen the System. Change is never entered into lightly, but only after significant analysis of benefits and impact. That said, change is necessary to ensure current and future generations of retirees receive the benefits worked for throughout their working careers.

Note: This section is unaudited.



The Statistical Section provides pertinent information to assist readers when viewing the Financial Statements, Notes to the Financial Statements and Required Supplementary Information to help in understanding and assessing the System's overall financial condition. The information reported here is in compliance with Governmental Accounting Standards Board (GASB) Statement No. 44, *Economic Condition Reporting: The Statistical Section*. This statement establishes standardized reporting requirements for the supplementary information provided in this section.

The schedules and graphs beginning on the next page show financial trend information about the growth of assets for the past 10 years (where available). These schedules provide detailed information about the trends of key sources of additions and deductions to the System's assets and assist in providing a context framing how the OPERS financial position has changed over time. The financial trend schedules presented are:

- · Net Position by Plan,
- Statutory Fund Balance by Plan,
- · Fiduciary Net Position by Year,
- · Changes in Fiduciary Net Position,
- Additions by Source,
- · Deductions by Type,
- · Benefits by Type, and
- Refunds by Type.

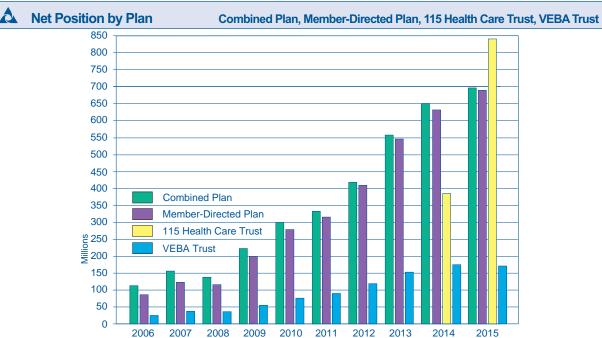
The schedules on pages 190-191 compare the pension assets accumulated to cover the projected pension liabilities that are ultimately due at retirement for each of the defined benefit plans and the corresponding funded ratio under both the accounting basis (GASB Statement No. 67) and the funding basis. The schedule on page 192 displays similar information for health care assets and projected liabilities. The Health Care Solvency schedule shows the estimated number of years for which assets are available to cover the projected liabilities. The overall objective is to maintain a funding level that will meet all future health care obligations. Refer to the schedules of pension and health care assets vs. liabilities.

The schedules beginning on page 188 show demographic and economic information and operating information. The demographic and economic information is designed to assist in understanding the environment in which OPERS operates. The operating information is intended to provide contextual information about operations to assist in assessing the System's economic condition. The demographic and economic information, and the operating information presented includes:

- · Number of Refund Payments by Plan,
- Pension Assets vs. Pension Liabilities.
- · Health Care Assets vs. Liabilities,
- Number of Retirees/Benefit Recipients by Category,
- Number of Covered Lives by Category,
- Schedule of Retirees by Benefit Type and Amount,
- Number of New Pension Retirees,
- Schedule of Average Benefits (Traditional Pension Plan and Combined Plan),
- Members Count by Plan,
- 2015 Pension Benefits by Ohio County,
- Retirees by Geographic Location,
- Contribution Rates,
- Number of Employer Units, and
- · Principal Participating Employers.

All non-accounting data is derived from OPERS internal sources.

#### **Net Position by Plan Traditional Pension Plan, 401(h) Health Care Trust** 401(h) Health Care Trust Traditional Pension Plan Billions



A	Net Position b	oy Plan (last 10 fis	scal years)				
Year	Traditional Pension Plan	Combined Plan	Member- Directed Plan	401(h) Health Care Trust	115 Health Care Trust**	Voluntary Employees' Beneficiary Association Trust	Total Net Position
2015	\$74,213,320,352	\$700,914,409	\$698,540,030	\$10,671,068,181	\$841,112,040	\$166,446,806	\$87,291,401,818
2014	76,956,230,642	650,249,727	635,272,613	12,440,522,790	386,080,172	175,539,164	91,243,895,108
2013	74,618,532,269	559,612,889	547,022,037	13,111,684,807		153,084,296	88,989,936,298
2012	67,668,091,799	420,197,546	410,662,967	12,828,625,322		119,615,875	81,447,193,509
2011*	61,330,891,370	333,095,015	317,193,338	11,959,000,311		90,696,132	74,030,876,166
2010*	63,153,243,166	300,437,631	279,096,442	12,682,612,422		76,231,029	76,491,620,690
2009	57,630,423,957	223,384,797	200,588,070	11,415,195,274		55,784,131	69,525,376,229
2008	49,312,811,154	138,950,485	117,342,021	9,596,082,077		36,333,066	59,201,518,803
2007	69,959,641,078	156,864,566	123,946,918	13,282,947,482		37,227,685	83,560,627,729
2006	65,297,352,893	113,999,034	86,524,882	12,838,059,079		25,331,889	78,361,267,777

<sup>\*</sup>Net Position by Plan was restated to correct allocation of investment income as of December 31, 2010, with the restatement rolled forward through 2011 and 2012. The restatement by plan does not impact the total net position of the System.

<sup>\*\*</sup>The 115 Health Care Trust was established in 2014.

Statutory Fund Balance by Plan (las	t 10 fiscal years)			
Year	2015	2014	2013	2012
All Plans Employees' Savings Fund Employers' Accumulation Fund—Pension/Health Care Annuity and Pension Reserve Fund Survivors' Benefit Fund Defined Contribution Fund—Retirement/Health Care Income Fund Expense Fund	\$13,471,062,846 16,076,648,809 54,705,647,821 1,694,085,497 1,219,165,845 122,714,098 2,076,902	\$13,194,306,671 22,768,644,951 52,331,183,968 1,675,926,615 1,154,079,903 114,494,235 5,258,765	\$12,828,423,536 22,852,975,720 50,525,254,541 1,654,787,855 1,011,655,646 113,671,739 3,167,261	\$12,641,655,468 19,074,270,351 47,232,908,883 1,627,212,197 763,702,610 107,444,000
Total Fund Balance	\$87,291,401,818	\$91,243,895,108	\$88,989,936,298	\$81,447,193,509
Traditional Pension Plan Employees' Savings Fund Employers' Accumulation Fund—Pension Annuity and Pension Reserve Fund Survivors' Benefit Fund Income Fund Expense Fund	\$13,468,694,332 4,243,982,790 54,681,766,733 1,694,085,497 122,714,098 2,076,902	\$13,191,067,352 9,655,043,969 52,314,439,706 1,675,926,615 114,494,235 5,258,765	\$12,826,142,567 9,507,406,396 50,513,356,451 1,654,787,855 113,671,739 3,167,261	\$12,639,906,042 6,066,140,290 47,227,389,270 1,627,212,197 107,444,000
Total Fund Balance	\$74,213,320,352	\$76,956,230,642	\$74,618,532,269	\$67,668,091,799
Combined Plan Employees' Savings Fund Employers' Accumulation Fund—Pension Annuity and Pension Reserve Fund Defined Contribution Fund—Retirement	\$2,343,149 320,876,515 13,366,406 364,328,339	\$2,994,501 286,747,478 8,359,792 352,147,956	\$1,894,549 233,588,347 5,481,510 318,648,483	\$1,606,472 179,466,995 3,114,881 236,009,198
Total Fund Balance	\$700,914,409	\$650,249,727	\$559,612,889	\$420,197,546
Member-Directed Plan Employees' Savings Fund Employers' Accumulation Fund—Pension Annuity and Pension Reserve Fund Defined Contribution Fund—Retirement	\$25,365 (390,717) 10,514,682 688,390,700	\$244,818 250,542 8,384,470 626,392,783	\$386,420 296,170 6,416,580 539,922,867	\$142,954 37,744 2,404,732 408,077,537
Total Fund Balance	\$698,540,030	\$635,272,613	\$547,022,037	\$410,662,967
401(h) Health Care Trust Employers' Accumulation Fund—Health Care	\$10,671,068,181	\$12,440,522,790	\$13,111,684,807	\$12,828,625,322
Total Fund Balance	\$10,671,068,181	\$12,440,522,790	\$13,111,684,807	\$12,828,625,322
115 Health Care Trust** Employers' Accumulation Fund—Health Care	\$841,112,040	\$386,080,172		
Total Fund Balance	\$841,112,040	\$386,080,172	\$0	\$0
Voluntary Employees' Beneficiary Association Trust Defined Contribution Fund—Health Care	\$166,446,806	\$175,539,164	\$153,084,296	\$119,615,875
Total Fund Balance	\$166,446,806	\$175,539,164	\$153,084,296	\$119,615,875

<sup>\*</sup>Net Position by Plan was restated to correct the allocation of investment income as of December 31, 2010, with the restatement rolled forward through 2011 and 2012. The restatement by plan does not impact the total net position of the System.

\*\*The 115 Health Care Trust was established in 2014.

Statutory F	und Balance by	Plan (continued)			
2011*	2010*	2009	2008	2007	2006
\$12,300,117,438 15,959,261,830 43,513,048,458 1,568,050,108 587,622,632 99,016,985 3,758,715	\$12,134,839,989 22,278,219,189 39,927,499,750 1,527,374,797 522,426,170 99,070,651 2,190,144	\$11,933,642,333 20,026,006,552 35,616,195,176 1,472,264,995 376,419,373 95,184,666 5,663,134	\$11,546,208,967 13,503,733,507 32,410,382,036 1,418,388,692 216,885,601 100,226,117 5,693,883	\$10,815,159,012 40,336,757,059 30,699,027,425 1,373,512,884 234,047,349 99,627,634 2,496,366	\$10,374,480,72 38,641,822,11 27,770,522,54 1,313,109,82 165,336,65 95,995,91
\$74,030,876,166	\$76,491,620,690	\$69,525,376,229	\$59,201,518,803	\$83,560,627,729	\$78,361,267,77
\$12,298,673,251 3,850,924,715 43,510,467,596 1,568,050,108 99,016,985 3,758,715	\$12,133,856,642 9,464,360,661 39,926,390,271 1,527,374,797 99,070,651 2,190,144	\$11,932,873,455 8,508,596,858 35,615,840,849 1,472,264,995 95,184,666 5,663,134	\$11,545,651,011 3,832,714,973 32,410,136,478 1,418,388,692 100,226,117 5,693,883	\$10,814,646,533 26,970,418,583 30,698,939,078 1,373,512,884 99,627,634 2,496,366	\$10,374,152,38 25,743,571,66 27,770,523,10 1,313,109,82 95,995,91
\$61,330,891,370	\$63,153,243,166	\$57,630,423,957	\$49,312,811,154	\$69,959,641,078	\$65,297,352,893
\$1,362,904 149,374,928 1,514,253 180,842,930	\$975,589 131,266,975 644,239 167,550,828	\$768,977 102,108,811 251,905 120,255,104	\$557,956 74,976,136 73,758 63,342,635	\$512,479 83,391,067 60,804 72,900,216	\$328,34 60,191,36 (55 53,479,88
\$333,095,015	\$300,437,631	\$223,384,797	\$138,950,485	\$156,864,566	\$113,999,03
\$81,283 (38,124) 1,066,609 316,083,570 \$317,193,338	\$7,758 (20,869) 465,240 278,644,313 \$279,096,442	(\$99) 105,609 102,422 200,380,138 \$200,588,070	(\$39,679) 171,800 117,209,900 <b>\$117,342,021</b>	(\$73) 27,543 123,919,448 <b>\$123,946,918</b>	\$86,524,88 <b>\$86,524,8</b> 8
	. , ,				. , .
\$11,959,000,311	\$12,682,612,422	\$11,415,195,274	\$9,596,082,077	\$13,282,947,482	\$12,838,059,07
\$11,959,000,311	\$12,682,612,422	\$11,415,195,274	\$9,596,082,077	\$13,282,947,482	\$12,838,059,07
\$0	\$0	\$0	\$0	\$0	\$
\$90,696,132	\$76,231,029	\$55,784,131	\$36,333,066	\$37,227,685	\$25,331,88
\$90,696,132	\$76,231,029	\$55,784,131	\$36,333,066	\$37,227,685	\$25,331,88

Fiduciary Net Position by Year	(I) 140 C			
Fiduciary Net Position by Year	(last 10 fiscal years)	2014	2013	2012
All Plans	2015	2014	2013	2012
All Plans Assets				
Cash and Short-Term Investments	\$3,064,065,686	\$2,882,858,353	\$3,333,382,605	\$2,780,697,53
Receivables	954,980,282	1,088,837,041	1,092,845,990	2,212,003,77
Investments	83,819,475,118	87,891,142,075	85,137,610,781	77,617,850,12
Collateral on Loaned Securities	8,270,812,672	7,854,368,780	6,958,964,420	6,827,172,45
Net Capital Assets	132,811,651	133,629,210	131,389,851	121,172,93
Prepaid Expenses and Other Assets	1,217,369	2,261,461	2,912,709	3,841,97
Total Assets	96,243,362,778	99,853,096,920	96,657,106,356	89,562,738,79
Liabilities and Net Position  Benefits Payable	93,550,718	99,844,976	90,115,030	101,188,64
Investment Commitments Payable	475,568,951	593,164,943	554,398,461	1,116,869,93
Obligations Under Securities Lending	8,271,338,789	7,852,803,699	6,953,717,885	6,816,672,76
Other Liabilities	111,502,502	63,388,194	68,938,682	80,813,94
Net Position (Fund Balance)	87,291,401,818	91,243,895,108	88,989,936,298	81,447,193,50
Total Liabilities and Net Position	\$96,243,362,778	\$99,853,096,920	\$96,657,106,356	\$89,562,738,79
Traditional Danaian Dian				
Traditional Pension Plan Assets				
Cash and Short-Term Investments	\$2,381,670,021	\$2,357,796,670	\$2,826,596,339	\$2,324,824,61
Receivables	637,347,978	709,932,322	760,735,070	1,690,953,61
Investments	71,514,345,166	74,279,082,505	71,393,042,048	64,487,332,18
Collateral on Loaned Securities	8,215,428,672	7,809,036,934	6,924,316,299	6,797,920,56
Net Capital Assets	96,541,605	96,963,543	98,948,820	85,661,14
Prepaid Expenses and Other Assets	1,217,369	2,261,461	2,912,709	3,841,97
Total Assets	82,846,550,811	85,255,073,435	82,006,551,285	75,390,534,09
Liabilities and Net Position	055.000	044 575	70 477	000.40
Benefits Payable	255,699	311,575	78,477	682,13
Investment Commitments Payable Obligations Under Securities Lending	393,965,905 8,215,951,266	475,297,939 7,807,480,885	451,977,660 6,919,095,886	918,234,06 6,787,465,86
Other Liabilities	23,057,589	15,752,394	16,866,993	16,060,24
Net Position (Fund Balance)	74,213,320,352	76,956,230,642	74,618,532,269	67,668,091,79
Total Liabilities and Net Position	\$82,846,550,811	\$85,255,073,435	\$82,006,551,285	\$75,390,534,09
Combined Plan Assets				
Cash and Short-Term Investments	\$10,566,328	\$8,947,770	\$9,425,463	\$6,574,92
Receivables	22,378,455	21,472,538	17,071,301	9,350,84
Investments	674,801,893	623,991,406	534,668,467	416,161,7
Collateral on Loaned Securities	34,258,885	27,497,528	20,966,014	18,059,94
Net Capital Assets	3,950,559	3,998,438	3,921,730	4,357,76
Total Assets	745,956,120	685,907,680	586,052,975	454,505,19
Liabilities and Net Position				
Investment Commitments Payable	1,801,004	1,787,256	1,549,789	2,690,74
Obligations Under Securities Lending	34,261,065	27,492,049	20,950,208	18,032,17
Other Liabilities	8,979,642	6,378,648	3,940,089	13,584,73
Net Position (Fund Balance)  Total Liabilities and Net Position	700,914,409 <b>\$745.956.120</b>	650,249,727 <b>\$685,907,680</b>	559,612,889 <b>\$586,052,975</b>	420,197,54 <b>\$454,505,1</b> 9
Total Elabilities and Net i Oslitoli	ψ1 το,300,120	ψοσο,σσ1,σσ0	ψ000,002,913	ψτοτ,σοσ, 13
Member-Directed Plan				
Assets	<b>#</b> 204.05	007100	000001	<b>**</b>
Cash and Short-Term Investments	\$334,220	\$274,295	\$282,346	\$91,29
Receivables	23,237,455	21,577,499	15,586,438	6,821,74
Investments Collateral on Loaned Securities	677,842,112 2,237,421	638,145,075 767,134	560,933,809 482,373	432,851,45 205,83
Net Capital Assets	3,025,179	3,150,369	2,856,649	3,667,97
Total Assets	706,676,387	663,914,372	580,141,615	443,638,3
Liabilities and Net Position				•
Investment Commitments Payable	245,260	137,585	196,803	155,8
Obligations Under Securities Lending	2,237,563	766,982	482,009	205,5
				00 040 0
Other Liabilities	5,653,534	27,737,192	32,440,766	
	5,653,534 698,540,030 <b>\$706,676,387</b>	27,737,192 635,272,613 <b>\$663,914,372</b>	547,022,037 \$580,141,615	32,613,97 410,662,96 <b>\$443,638,3</b> 7

<sup>\*</sup> Net Position by Plan was restated to correct the allocation of investment income as of December 31, 2010, with the restatement rolled forward through 2011 and 2012. The adjustment is reflected in the Cash and Short-Term Investments line and has no impact on the total net position of the System.

Fiduciary N	Net Position by Ye	ear (continued)			
2011*	2010*	2009	2008	2007	2006
\$2,847,839,851	\$3,654,805,279	\$1,742,538,072	\$1,429,632,493	\$1,030,943,608	\$1,395,818,610
1,554,352,796	1,437,458,798	1,976,201,742	1,016,153,104	1,029,220,765	1,214,050,676
71,149,016,095	72,661,379,153	66,819,524,257	57,289,210,006	82,001,128,270	76,452,836,443
10,401,223,945 112,092,861	9,250,107,607 112,130,055	9,978,449,975 113,508,936	7,665,906,536 117,521,350	13,159,403,768 120,859,724	12,744,242,746 120,156,097
779,630	471,611	236,290	284.846	387,169	213,849,03
86,065,305,178	87,116,352,503	80,630,459,272	67,518,708,335	97,341,943,304	92,140,953,603
00,000,000,110	01,110,002,000	55,555,155,212	01,010,100,000	01,011,010,001	0_,::0,000,000
119,591,363	142,993,825	140,959,867	131,922,479	142,701,327	145,895,91 <sup>-</sup>
1,423,836,318	1,155,469,120	916,348,545	437,680,710	415,429,392	836,766,84
10,410,130,422	9,250,107,607	9,978,449,975	7,665,906,536	13,159,403,768	12,744,242,746
80,870,909	76,161,261	69,324,656	81,679,807	63,781,088	52,780,326
74,030,876,166	76,491,620,690	69,525,376,229	59,201,518,803	83,560,627,729	78,361,267,777
\$86,065,305,178	\$87,116,352,503	\$80,630,459,272	\$67,518,708,335	\$97,341,943,304	\$92,140,953,603
\$2,321,930,951	•				
1,181,127,055	\$2,969,362,112	\$1,652,107,085	\$1,208,848,813	\$858,481,646	\$1,070,224,55
58,890,460,789	1,039,459,387	915,977,579	741,420,763	774,558,734	937,337,825
10,363,838,801	59,973,039,802	55,741,813,567	47,649,655,710	68,602,804,295	63,719,149,199
84,923,332	7,708,958,738	9,653,891,069	5,357,710,312	11,069,869,796	10,710,884,709
779,630	85,155,975	86,063,353	91,213,500	93,969,101	94,728,174
TO 040 000 FF0	471,611	236,290	284,846	387,169	213,849,03
72,843,060,558	71,776,447,625	68,050,088,943	55,049,133,944	81,400,070,741	76,746,173,492
1,061,656	31,862	6,950,608	130,259		
1,124,645,829	899,118,485	749,608,796	364,423,724	355,806,425	725,040,155
10,372,713,265	7,708,958,738	9,653,891,069	5,357,710,312	11,069,869,796	10,710,884,709
13,748,438	15,095,374	9,214,513	14,058,495	14,753,442	12,895,735
61,330,891,370	63,153,243,166	57,630,423,957	49,312,811,154	69,959,641,078	65,297,352,893
\$72,843,060,558	\$71,776,447,625	\$68,050,088,943	\$55,049,133,944	\$81,400,070,741	\$76,746,173,492
\$6,248,674	\$7,127,776	\$3,716,643	\$2,982,361	\$2,725,143	\$1,375,582
7,707,808	6,892,606	6,259,012	5,788,861	5,264,533	4,853,858
339,986,995	303,637,263	233,771,271	157,027,020	172,094,212	127,517,778
23,506,898	15,196,825	16,765,205	7,044,675	11,788,022	10,888,34
65,084	34,750	1,932	118	68,975	437,854
377,515,459	332,889,220	260,514,063	172,843,035	191,940,885	145,073,41
2,823,632	1,950,989	1,942,496	1,527,796	1,205,858	1,626,85
23,527,027	15,196,825	16,765,205	7,044,675	11,788,022	10,888,34
18,069,785	15,303,775	18,421,565	25,320,079	22,082,439	18,559,18
333,095,015	300,437,631	223,384,797	138,950,485	156,864,566	113,999,03
\$377,515,459	\$332,889,220	\$260,514,063	\$172,843,035	\$191,940,885	\$145,073,41
,,,,,,,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	, , , , , , , , ,			, ,,,,,,
\$980,013	\$1,349,705	\$2,322,907	\$2,194,785	\$3,064,085	\$1,644,34
7,353,279	5,657,850	5,901,916	5,995,977	5,397,814	3,977,09
338,695,474	301,502,301	221,224,028	137,235,988	140,594,070	103,263,91
111,647 94,933	40,463 38,662	30,222 2,294	9,177 137	171,375   55,124	3,077,00 333,49
347,235,346	308,588,981	229,481,367	145,436,064	149,282,468	112,295,85
100.000	2 725	707.400	4 505 000	4.040.770	400400
123,669	6,707	787,160	1,585,226	1,216,779	1,394,80
111,743	40,463	30,222	9,177	171,375	3,077,00
29,806,596	29,445,369	28,075,915	26,499,640	23,947,396	21,299,16
	· · ·		117 2/12 021	122 0/6 010	86 E34 88
317,193,338 <b>\$347,235,346</b>	279,096,442 \$308,588,981	200,588,070 <b>\$229,481,367</b>	117,342,021 <b>\$145,436,064</b>	123,946,918 <b>\$149,282,468</b>	86,524,882 <b>\$112,295,85</b> 1

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Fiduciary Net Position by Year (last 10	) fiscal years, continued)			
Year	2015	2014	2013	2012
401(h) Health Care Trust Assets				
Cash and Short-Term Investments	\$437,888,805	\$503,893,407	\$491,371,340	\$446,851,345
Receivables Investments	83,230,392 10,314,427,768	125,472,731 12,008,141,647	290,484,285 12,510,470,437	500,838,389 12,167,526,143
Collateral on Loaned Securities	10,514,421,100	12,000, 141,047	12,510,470,457	12,107,520,140
Net Capital Assets	27,020,679	28,631,421	24,866,659	26,625,770
Total Assets	10,862,567,644	12,666,139,206	13,317,192,721	13,141,841,647
Liabilities and Net Position	04 454 750	00 070 405	00 040 005	100 105 220
Benefits Payable Investment Commitments Payable	91,451,759 76,923,764	99,279,185 113,120,724	90,019,865 99,797,215	100,495,333 194,165,994
Obligations Under Securities Lending	, ,	, ,		
Other Liabilities Net Position (Fund Balance)	23,123,940 10,671,068,181	13,216,507 12,440,522,790	15,690,834 13,111,684,807	18,554,998 12,828,625,322
Total Liabilities and Net Position	\$10,862,567,644	\$12,666,139,206	\$13,317,192,721	\$13,141,841,647
Total Elabilities and Not 1 Soliton	\$10,00 <u>2,001,011</u>	<b>\$12,000,100,200</b>	<b>\$10,011,102,121</b>	<b>4.0,1.1,0.1.</b>
115 Health Care Trust**				
Assets Cash and Short-Term Investments	\$228,930,728	\$7,797,254		
Receivables	173,883,586	197,641,190		
Investments	484,975,264	182,748,955		
Net Capital Assets	1,441,984			
Total Assets	889,231,562	388,187,399		
Liabilities and Net Position	4 004 044			
Benefits Payable Investment Commitments Payable	1,634,811 1,789,658	1,803,774		
Other Liabilities	44,695,053	303,453		
Net Position (Fund Balance)	841,112,040	386,080,172		
Total Liabilities and Net Position	\$889,231,562	\$388,187,399	\$0	\$0
Voluntary Employees' Beneficiary Association Trust Assets				
Cash and Short-Term Investments	\$4,675,584	\$4,148,957	\$5,707,117	\$2,355,35
Receivables	14,902,416	12,740,761	8,968,896	4,039,17
Investments Collateral on Loaned Securities	153,082,915 18,887,694	159,032,487 17,067,184	138,496,020 13,199,734	113,978,620 10,986,100
Net Capital Assets	831,645	885,439	795,993	860,286
Total Assets	192,380,254	193,874,828	167,167,760	132,219,538
Liabilities and Net Position				
Benefits Payable	208,449	254,216	16,688	11,17
Investment Commitments Payable Obligations Under Securities Lending	843,360 18,888,895	1,017,665 17,063,783	876,994 13,189,782	1,623,282 10,969,210
Other Liabilities	5,992,744	17,000,700	10,100,702	10,000,210
Net Position (Fund Balance)	166,446,806	175,539,164	153,084,296	119,615,875
Total Liabilities and Net Position	\$192,380,254	\$193,874,828	\$167,167,760	\$132,219,538

<sup>\*</sup> Net Position by Plan was restated to correct the allocation of investment income as of December 31, 2010, with the restatement rolled forward through 2011 and 2012. The adjustment is reflected in the Cash and Short-Term Investments line and has no impact on the total net position of the System.

<sup>\*\*</sup>The 115 Health Care Trust was established in 2014.

2011*	2010*	2009	2008	2007	2006
2011	2010	2500	2555	2007	2000
\$516,841,401	\$673,728,399	\$82,384,335	\$214,267,049	\$166,407,166	\$322,120,58
355,160,439	383,127,242	1,046,106,655	261,187,030	242,221,858	266,309,59
11,492,400,597	12,011,299,168 1,517,578,594	10,567,015,643 299,502,780	9,301,814,794 2,297,927,070	13,050,429,116 2,072,493,713	12,479,536,50 2,015,624,20
26,945,871	26.862.896	299,302,760	26.203.570	26.606.207	24,425,3
12,391,348,308	14,612,596,299	12,022,386,723	12,101,399,513	15,558,158,060	15,108,016,3
118,529,285	142,952,643	134,007,772	131,776,992	142,701,327	145,895,9
294,572,622	253,257,695	163,153,464	69,811,443	57,017,727	108,410,8
40.040.000	1,517,578,594	299,502,780	2,297,927,070	2,072,493,713	2,015,624,2
19,246,090 11,959,000,311	16,194,945 12,682,612,422	10,527,433 11,415,195,274	5,801,931 9,596,082,077	2,997,811 13,282,947,482	26,2 12,838,059,0
\$12,391,348,308	\$14,612,596,299	\$12,022,386,723	\$12,101,399,513	\$15,558,158,060	\$15,108,016,3
ψ12,001,040,000	Ψ14,012,000,200	ψ12,022,000,120	ψ12,101,000,010	Ψ10,000,100,000	ψ10,100,010,0
\$0	\$0	\$0	\$0	\$0	
¢4 020 042	<b>#2 227 207</b>	¢2.007.402	Φ4 220 40F	<b>\$205.500</b>	<b>\$450.5</b>
\$1,838,812 3,004,215	\$3,237,287 2,321,713	\$2,007,102 1,956,580	\$1,339,485 1,760,473	\$265,568 1,777,826	\$453,5 1,572,3
87,472,240	71,900,619	55,699,748	43,476,494	35,206,577	23,369,0
13,766,599	8,332,987	8,260,699	3,215,302	5,080,862	3,768,4
63,641	37,772	64,047	104,025	160,317	231,1
106,145,507	85,830,378	67,988,176	49,895,779	42,491,150	29,394,5
422	9,320	1,487	15,228	100.000	
1,670,566	1,135,244	856,629	332,521	182,603	294,7
13,778,387	8,332,987	8,260,699	3,215,302	5,080,862	3,768,4
	121,798	3,085,230	9,999,662	27 227 605	05 004 0
90 696 132	/6 231 N2G L	55 /84 131	30 333 Unn	3/ /// nan	70.0017
90,696,132 <b>\$106,145,507</b>	76,231,029 <b>\$85,830,378</b>	55,784,131 <b>\$67,988,176</b>	36,333,066 <b>\$49,895,779</b>	37,227,685 <b>\$42,491,150</b>	25,331,8 <b>\$29,394,</b> 5

<b>A</b>				
Changes in Fiduciary Net Position	(last 10 fiscal years)	1	I	T.
Year	2015	2014	2013	2012
All Plans Additions Member Contributions	\$1,332,308,994	\$1,307,428,830	\$1,279,945,223	\$1,266,800,236
Employer Contributions Contracts and Other Receipts Retiree-Paid Health Care Premiums† Federal Subsidy Net Income/(Loss) from Investing Activity Other Income/(Expense), net Interplan Activity	1,864,823,741 172,067,637 248,601,375 175,930,875 9,415,961 (4,887,359) 19,759,373	1,829,907,525 270,728,202 238,406,380 176,619,891 5,775,317,835 8,304,360 10,357,663	1,794,039,132 250,228,379 178,140,822 105,965,762 11,006,164,375 13,898,739 13,034,171	1,778,728,069 218,259,489 159,614,898 182,579,917 10,375,431,044 12,103,692 16,981,683
Total Additions	3,818,020,597	9,617,070,686	14,641,416,603	14,010,499,028
Deductions Pension Benefits Health Care Expenses Refunds of Contributions Administrative Expenses Interplan Activity	5,401,880,992 1,822,571,428 449,265,410 77,036,684 19,759,373	5,112,123,787 1,740,814,106 425,701,829 74,114,491 10,357,663	4,931,491,707 1,644,244,641 441,284,204 68,619,091 13,034,171	4,590,938,871 1,609,157,697 307,486,279 69,617,155 16,981,683
Total Deductions	7,770,513,887	7,363,111,876	7,098,673,814	6,594,181,685
Net Increase/(Decrease) Net Position Held in Trust, Beginning of Year	(3,952,493,290) 91,243,895,108	2,253,958,810 88,989,936,298	7,542,742,789 81,447,193,509	7,416,317,343 74,030,876,166
Net Position Held in Trust, End of Year	\$87,291,401,818	\$91,243,895,108	\$88,989,936,298	\$81,447,193,509
Traditional Pension Plan** Additions Member Contributions Employer Contributions Contracts and Other Receipts Net Income/(Loss) from Investing Activity Other Income/(Expense), net Interplan Activity	\$1,246,732,014 1,498,679,737 75,209,820 274,898,652 (4,887,369) 19,759,373	\$1,228,144,074 1,476,074,083 114,830,564 5,056,307,357 625,549 10,357,663	\$1,206,808,750 1,571,758,150 121,818,099 9,423,847,940 414,878 13,034,171	\$1,199,073,380 1,208,150,727 122,281,629 8,713,817,411 329,493 16,918,042
Total Additions	3,110,392,227	7,886,339,290	12,337,681,988	11,260,570,682
Deductions Pension Benefits Refunds of Contributions Administrative Expenses Interplan Activity	5,398,844,664 405,320,800 49,137,053	5,109,100,939 389,707,612 49,832,366	4,928,972,847 411,321,700 46,946,971	4,589,973,216 284,217,216 49,179,821
Total Deductions	5,853,302,517	5,548,640,917	5,387,241,518	4,923,370,253
Net Increase/(Decrease) Net Position Held in Trust, Beginning of Year	(2,742,910,290) 76,956,230,642	2,337,698,373 74,618,532,269	6,950,440,470 67,668,091,799	6,337,200,429 61,330,891,370
Net Position Held in Trust, End of Year	\$74,213,320,352	\$76,956,230,642	\$74,618,532,269	\$67,668,091,799

<sup>\*</sup> Net Position by Plan was restated to adjust the allocation of investment income as of December 31, 2010, with the restatement shown in the beginning net position of 2011. The restatement by plan does not impact the total net position of the System.

<sup>\*\*</sup> The year 2009 was restated for reclassification of Alternative Retirement Plan contribution accrual from Employer Contributions to Contract and Other Receipts.

<sup>†</sup> Beginning in 2015, Retiree-Paid Health Care Premiums was reported separately and not included in the Member Contributions line item. For comparability, this activity has been reclassified from Member Contributions to Retiree-Paid Health Care Premiums for all prior years presented.

<b>A</b> Changes in	n Fiduciary Net F	Position (continued)			
2011*	2010	2009	2008	2007	2006
\$1,286,385,298 1,809,470,716 211,847,098 148,370,246 192,118,407 179,956,702 11,255,503 10,077,664	\$1,275,688,737 1,796,343,429 197,507,372 111,638,313 142,658,293 9,268,181,189 7,930,265 10,528,250	\$1,290,805,214 1,822,639,448 219,182,666 94,370,543 69,132,772 12,274,797,785 794,525 7,879,768	\$1,303,865,947 1,840,585,266 180,763,502 82,695,255 63,310,194 (22,770,412,901) 1,635,996 7,470,205	\$1,227,345,099 1,798,305,461 151,494,844 79,198,959 59,075,120 6,594,053,702 110,559 5,730,846	\$1,099,361,151 1,673,479,701 216,390,457 71,718,182 58,987,181 10,028,554,662 1,501,275 5,286,335
3,849,481,634	12,810,475,848	15,779,602,721	(19,290,086,536)	9,915,314,590	13,155,278,944
4,329,918,267 1,576,457,152 323,672,042 70,101,033 10,077,664	3,961,552,022 1,568,065,943 233,054,714 71,030,458 10,528,250	3,661,174,109 1,488,266,219 222,580,254 75,844,945 7,879,768	3,388,953,861 1,377,274,519 221,300,825 74,022,980 7,470,205	3,136,995,197 1,282,829,856 221,092,748 69,305,991 5,730,846	2,906,859,113 1,231,882,888 235,136,633 65,152,774 5,286,335
6,310,226,158	5,844,231,387	5,455,745,295	5,069,022,390	4,715,954,638	4,444,317,743
(2,460,744,524) 76,491,620,690	6,966,244,461 69,525,376,229	10,323,857,426 59,201,518,803	(24,359,108,926) 83,560,627,729	5,199,359,952 78,361,267,777	8,710,961,201 69,650,306,576
\$74,030,876,166	\$76,491,620,690	\$69,525,376,229	\$59,201,518,803	\$83,560,627,729	\$78,361,267,777
\$1,221,597,118 1,233,002,841 121,560,871 274,530,266 340,460 10,077,664	\$1,217,388,746 1,097,711,440 113,080,115 7,678,536,712 763,943 10,501,974	\$1,236,966,262 1,019,582,360 160,232,136 9,822,978,753 140,494 7,839,790	\$1,253,053,822 892,693,746 113,351,117 (19,258,540,437) 1,021,007 7,289,779	\$1,183,959,051 1,051,808,289 105,157,859 5,717,111,026 40,061 4,969,740	\$1,065,862,778 1,092,998,459 122,076,019 8,529,935,923 194,492 4,520,387
2,861,109,220	10,117,982,930	12,247,739,795	(16,991,130,966)	8,063,046,026	10,815,588,058
4,329,452,581 302,812,289 51,196,146	3,961,217,461 219,808,143 52,375,762	3,661,076,709 212,209,227 56,805,048 36,008	3,388,862,796 212,802,651 53,853,085 180,426	3,136,978,910 213,007,451 50,053,260 718,220	2,906,857,436 228,034,617 44,854,241 703,612
4,683,461,016	4,233,401,366	3,930,126,992	3,655,698,958	3,400,757,841	3,180,449,906
(1,822,351,796) 63,153,243,166	5,884,581,564 57,630,423,957	8,317,612,803 49,312,811,154	(20,646,829,924) 69,959,641,078	4,662,288,185 65,297,352,893	7,635,138,152 57,662,214,741
\$61,330,891,370	\$63,515,005,521	\$57,630,423,957	\$49,312,811,154	\$69,959,641,078	\$65,297,352,893

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Changes in Fiduciary Net Position	l (last 10 fiscal years, conti	inued)		
Year	2015	2014	2013	2012
Combined Plan Additions Member Contributions Employer Contributions Contracts and Other Receipts Net Income/(Loss) from Investing Activity Other Income, net Interplan Activity	\$36,685,161 44,022,120 492,260 (6,501,919)	\$34,604,398 44,196,044 412,808 32,379,863	\$32,535,565 45,427,520 680,258 78,379,140	\$30,193,165 23,998,486 745,347 50,732,608
Total Additions	74,697,622	111,593,113	157,022,483	105,669,606
Deductions Pension Benefits Refunds of Contributions Administrative Expenses Interplan Activity	1,791,115 12,577,944 2,522,610 7,141,271	2,230,987 10,974,442 2,375,278 5,375,568	1,526,005 7,731,155 2,264,293 6,085,687	610,545 6,173,714 2,295,688 9,487,128
Total Deductions	24,032,940	20,956,275	17,607,140	18,567,075
Net Increase/(Decrease) Net Position Held in Trust, Beginning of Year	50,664,682 650,249,727	90,636,838 559,612,889	139,415,343 420,197,546	87,102,531 333,095,015
Net Position Held in Trust, End of Year	\$700,914,409	\$650,249,727	\$559,612,889	\$420,197,546
Member-Directed Plan Additions Member Contributions Employer Contributions Contracts and Other Receipts	\$48,891,819 68,448,551	\$44,680,358 47,851,530	\$40,600,908 38,540,851	\$37,533,691
Net Income/(Loss) from Investing Activity Other Income, net Interplan Activity	495,540 (13,070,950)	700,770 28,212,549	785,072 88,633,791	35,646,573 492,890 46,860,344
Net Income/(Loss) from Investing Activity Other Income, net		,	785,072	492,890
Net Income/(Loss) from Investing Activity Other Income, net Interplan Activity	(13,070,950)	28,212,549	785,072 88,633,791	492,890 46,860,344
Net Income/(Loss) from Investing Activity Other Income, net Interplan Activity  Total Additions  Deductions Pension Benefits Refunds of Contributions Administrative Expenses	(13,070,950) 104,764,960 1,245,213 31,366,666 2,260,306	28,212,549 121,445,207 791,861 25,019,775 2,400,900	785,072 88,633,791 168,560,622 992,855 22,231,349 2,028,864	492,890 46,860,344 120,533,498 355,110 17,095,349 2,118,855
Net Income/(Loss) from Investing Activity Other Income, net Interplan Activity  Total Additions  Deductions Pension Benefits Refunds of Contributions Administrative Expenses Interplan Activity	(13,070,950) 104,764,960 1,245,213 31,366,666 2,260,306 6,625,358	28,212,549 121,445,207 791,861 25,019,775 2,400,900 4,982,095	785,072 88,633,791 168,560,622 992,855 22,231,349 2,028,864 6,948,484	492,890 46,860,344 120,533,498 355,110 17,095,349 2,118,855 7,494,555

<sup>\*</sup> Net Position by Plan was restated to adjust the allocation of investment income as of December 31, 2010, with the restatement shown in the beginning net position of 2011. The restatement by plan does not impact the total net position of the System.

<b>Changes in</b>	n Fiduciary Net P	Position (continued)			
2011*	2010	2009	2008	2007	2006
\$29,256,952	\$27,272,707	\$26,096,068	\$25,123,220	\$21,907,704	\$17,367,629
23,280,520 386,879	26,432,761 384,947	23,397,299 124,823	20,352,999 844,005	19,241,579 347,280	17,689,420 427,966
(5,810,229)	35,971,101	44,034,607	(53,571,566)	9,866,238	14,041,870
(0,0:0,220)	1,267	,00 .,001	(00,011,000)	0,000,200	,,
			68,857	411,764	420,198
47,114,122	90,062,783	93,652,797	(7,182,485)	51,774,565	49,947,083
205 245	100.266	25 566	11 011	E 4E1	552
305,215 6,462,849	128,366 3,540,043	35,566 2,905,883	11,911 3,623,723	5,451 2,707,630	1,910,107
2,559,312	2,584,673	2,638,279	2,990,092	3,890,828	4,510,803
5,129,362	6,043,719	3,638,757	4,105,870	2,305,124	2,026,194
14,456,738	12,296,801	9,218,485	10,731,596	8,909,033	8,447,656
32,657,384	77,765,982	84,434,312	(17,914,081)	42,865,532	41,499,427
300,437,631	223,384,797	138,950,485	156,864,566	113,999,034	72,499,607
\$333,095,015	\$301,150,779	\$223,384,797	\$138,950,485	\$156,864,566	\$113,999,034
\$35,531,228	\$31,027,284	\$27,742,884	\$25,688,905	\$21,478,344	\$16,130,744
33,746,291	29,527,197	26,356,764	24,411,834	21,048,014	16,363,129
802,270	462,075	173,832	223,485	453,716	161,894
(10,151,205)	34,223,485 1,108	42,835,328	(46,084,400)	5,860,816	10,529,166
	1,106		55,277	278,478	345,750
59,928,584	95,241,149	97,108,808	4,295,101	49,119,368	43,530,683
160,471 14,396,904	206,195	61,834	79,154	10,836	1,125
2,354,183	9,706,528 2,435,285	7,465,144 2,514,665	4,874,451 2,762,484	5,377,667 3,601,327	5,191,909 3,882,917
4,920,130	4,382,873	3,821,116	3,183,909	2,707,502	2,431,876
21,831,688	16,730,881	13,862,759	10,899,998	11,697,332	11,507,827
38.096.896	78.510.268	83.246.049	(6,604,897)	37,422,036	32.022.856
279,096,442	200,588,070	117,342,021	123,946,918	86,524,882	54,502,026

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continued from page 173			- Otatio	tical occilo
<b>A</b> Changes in Fiduciary Net Position	(last 10 fiscal years, con	tinued)		
Year	2015	2014	2013	2012
401(h) Health Care Trust** Additions Employer Contributions Contracts and Other Receipts Retiree-Paid Health Care Premiums† Federal Subsidy Net Income/(Loss) from Investing Activity Other Income, net	\$9,435 248,601,375 (223,464,384)	\$135,522,351 10,950,386 238,406,380 44,715,641 648,566,894 7,601,841	\$120,056,440 126,941,889 178,140,822 105,965,762 1,397,348,823 13,483,861	\$494,048,415 94,730,390 159,614,898 182,579,917 1,549,970,894 11,774,195
Total Additions	25,146,426	1,085,763,493	1,941,937,597	2,492,718,713
Deductions Health Care Expenses Administrative Expenses	1,774,989,836 19,611,199	1,738,596,173 18,329,337	1,642,525,598 16,352,514	1,607,921,528 15,172,174
Total Deductions	1,794,601,035	1,756,925,510	1,658,878,112	1,623,093,702
Net Increase/(Decrease) Net Position Held in Trust, Beginning of Year	(1,769,454,609) 12,440,522,790	(671,162,017) 13,111,684,807	283,059,485 12,828,625,322	869,625,011 11,959,000,311
Net Position Held in Trust, End of Year	\$10,671,068,181	\$12,440,522,790	\$13,111,684,807	\$12,828,625,322
115 Health Care Trust*** Additions Employer Contributions Contracts and Other Receipts Federal Subsidy Net Income/(Loss) from Investing Activity Other Income, net Total Additions Deductions	\$253,673,333 95,860,582 175,930,875 (23,073,355) 10 502,391,445	\$111,561,319 143,813,190 131,904,250 (1,193,356) 76,970 386,162,373		
Health Care Expenses Administrative Expenses	45,184,620 2,174,957	82,201		
Total Deductions	47,359,577	82,201		
Net Increase/(Decrease) Net Position Held in Trust, Beginning of Year	455,031,868 386,080,172	386,080,172		
Net Position Held in Trust, End of Year	\$841,112,040	\$386,080,172	\$0	\$0
Voluntary Employees' Beneficiary Association Trust Additions Employer Contributions**** Contracts and Other Receipts Net Income/(Loss) from Investing Activity Other Income, net Interplan Activity	\$627,917	\$14,702,198 20,484 11,044,528	\$18,256,171 3,061 17,954,681	\$16,883,868 9,233 14,049,787 63,641
Total Additions	627,917	25,767,210	36,213,913	31,006,529
Deductions Health Care Expenses Administrative Expenses Interplan Activity	2,396,972 1,330,559 5,992,744	2,217,933 1,094,409	1,719,043 1,026,449	1,236,169 850,617
Total Deductions	9,720,275	3,312,342	2,745,492	2,086,786
Net Increase/(Decrease) Net Position Held in Trust, Beginning of Year	(9,092,358) 175,539,164	22,454,868 153,084,296	33,468,421 119,615,875	28,919,743 90,696,132
Net Position Held in Trust, End of Year	\$166,446,806	\$175,539,164	\$153,084,296	\$119,615,875

<sup>\*</sup> Net Position by Plan was restated to adjust the allocation of investment income as of December 31, 2010, with the restatement shown in the beginning net position of 2011. The restatement by plan does not impact the total net position of the System.

<sup>\*\*</sup> The year 2010 was restated for reclassification of Early Retirement Reinsurance Program from Contracts and Other Receipts to Federal Subsidy, and the reclassification of the Pending Medical Claims adjustment from Health Care Expenses to Other Income. Pending Medical Claims consists of the annual adjustment made to the incurred but not reported liability included in Benefits Payable. This liability fluctuates from year to year based on changes in the claims experience.

<sup>\*\*\*</sup> The 115 Health Care Trust was established in 2014.

<sup>\*\*\*\*</sup> Beginning in October 2014, the Board approved the funding of the VEBA Trust participant accounts using the reserves in the VEBA Trust rather than the allocation of employer contributions. Instead, employer contributions were allocated to the Member-Directed Plan to repay the original plan start-up and administrative costs.

<sup>†</sup> Beginning in 2015, Retiree-Paid Health Care Premiums was reported separately and not included in the Member Contributions line item.

For comparability, this activity has been reclassified from Member Contributions to Retiree—Paid Health Care Premiums for all prior years presented.

Changes	in Fiduciary Net F	Position (continued)			
2011*	2010	2009	2008	2007	2006
			•	•	
\$503,458,216	\$628,685,237	\$740,817,891	\$891,561,073	\$695,967,837	\$538,312,99
89,087,996	83,572,868	58,649,547	66,343,542	45,534,017	93,724,10
148,370,246	111,638,313	94,370,543	82,695,255	79,198,959	71,718,18
192,118,407	142,658,293	69,132,772	63,310,194	59,075,120	58,987,18
(78,923,627)	1,511,164,964	2,356,554,863	(3,400,647,342)	858,614,433	1,471,059,83
10,915,043	7,163,609	654,031	614,989	70,498	1,306,78
865,026,281	2,484,883,284	3,320,179,647	(2,296,122,289)	1,738,460,864	2,235,109,07
1,575,561,578	1,567,551,611	1,488,032,855	1,377,146,173	1,282,776,044	1,231,870,03
13,076,814	12,782,968	13,033,595	13,596,943	10,796,417	10,892,97
1,588,638,392	1,580,334,579	1,501,066,450	1,390,743,116	1,293,572,461	1,242,763,00
(723,612,111)	904,548,705	1,819,113,197	(3,686,865,405)	444,888,403	992,346,06
12,682,612,422	11,415,195,274	9,596,082,077	13,282,947,482	12,838,059,079	11,845,713,01
\$11,959,000,311	\$12,319,743,979	\$11,415,195,274	\$9,596,082,077	\$13,282,947,482	\$12,838,059,07
	- <del></del>	:		·	
40	**	**	<b>*</b> 0	**	
\$0	\$0	\$0	\$0	\$0	
\$15,982,848	\$13,986,794	\$12,485,134	\$11,565,614	\$10,239,742	\$8,115,69
	1 1 1				
9,082	7,367	2,328	1,353	1,972	47
311,497	8,284,927	8,394,234	(11,569,156)	2,601,189	2,987,87
	338				
	26,276	39,978	56,292	70,864	
			E4 102	12,913,767	11,104,04
16,303,427	22,305,702	20,921,674	54,103	,0.0,.0.	
· · · · · · · · · · · · · · · · · · ·			·		
895,574	514,332	233,364	128,346	53,812	12,85
· · · · · · · · · · · · · · · · · · ·			·		
895,574	514,332	233,364	128,346	53,812	1,011,84
895,574 914,578	514,332 851,770	233,364 853,358	128,346	53,812 964,159	1,011,84 124,65
895,574 914,578 28,172 1,838,324	514,332 851,770 101,658 1,467,760	233,364 853,358 383,887 1,470,609	128,346 820,376 948,722	53,812 964,159 1,017,971	1,011,84 124,65 1,149,34
895,574 914,578 28,172	514,332 851,770 101,658	233,364 853,358 383,887	128,346 820,376	53,812 964,159	1,011,84 124,65 1,149,34 9,954,65
895,574 914,578 28,172 1,838,324 14,465,103	514,332 851,770 101,658 1,467,760 20,837,942	233,364 853,358 383,887 1,470,609 19,451,065	128,346 820,376 948,722 (894,619)	53,812 964,159 1,017,971 11,895,796	12,85 1,011,84 124,65 1,149,34 9,954,66 15,377,15 \$25,331,88

V.	0015	0011	0010	0010
Year	2015	2014	2013	2012
All Plans		•		
Member Contributions	\$1,332,308,994	\$1,307,428,830	\$1,279,945,223	\$1,266,800,236
Employer Contributions	1,864,823,741	1,829,907,525	1,794,039,132	1,778,728,069
Purchase of Service	22,850,005	26,521,581	60,100,714	62,507,139
Retiree-Paid Health Care Premiums <sup>†</sup>	248,601,375	238,406,380	178,140,822	159,614,89
Early Retirement Incentive Payments	2,636,885	15,180,991	7,294,662	13,568,99
Transfers from Other Retirement Systems	47,270,349	69,328,737	46,370,923	39,590,46
Vendor Rebates & Other Receipts	91,372,473	150,377,554	121,660,735	90,103,93
Additional Annuity/Voluntary Contributions	1,668,697	1,693,612	5,786,692	5,402,25
Other Employer Payments	6,269,228	7,625,727	9,014,653	7,086,70
Federal Subsidy	175,930,875	176,619,891	105,965,762	182,579,91
Net Income/(Loss) from Investing Activity	9,415,961	5,775,317,835	11,006,164,375	10,375,431,044
Other Income/(Expense), net	(4,887,359)	8,304,360	13,898,739	12,103,692
Interplan Activity	19,759,373	10,357,663	13,034,171	16,981,683
Total Additions	\$3,818,020,597	\$9,617,070,686	\$14,641,416,603	\$14,010,499,028
Traditional Pension Plan				
Member Contributions	\$1,246,732,014	\$1,228,144,074	\$1,206,808,750	\$1,199,073,38
Employer Contributions	1,498,679,737	1,476,074,083	1,571,758,150	1,208,150,72
Purchase of Service	22,718,488	26,297,267	59,756,708	62,193,23
Early Retirement Incentive Payments	2,649,968	14,427,760	6,943,575	13,134,02
Transfers from Other Retirement Systems	43,081,440	66,309,930	42,242,610	36,013,33
Additional Annuity Contributions	830,196	945,803	4,744,751	4,530,70
Other Employer Payments	5,929,728	6,849,804	8,130,455	6,410,33
Net Income/(Loss) from Investing Activity	274,898,652	5,056,307,357	9,423,847,940	8,713,817,41
Other Income/(Expense), net	(4,887,369)	625,549	414,878	329,493
Interplan Activity	19,759,373	10,357,663	13,034,171	16,918,042
Total Additions	\$3,110,392,227	\$7,886,339,290	\$12,337,681,988	\$11,260,570,682
Combined Plan Member Contributions	\$36,685,161	\$34,604,398	\$32,535,565	\$30,193,165
Employer Contributions	44,022,120	44,196,044	45,427,520	23,998,486
Purchase of Service	131,373	218,582	343,752	313,71
Transfers from Other Retirement Systems	131,373	210,302	343,732	313,71
Voluntary Contributions	353,335	153,014	270,861	425,65
Other Employer Payments	7,552	41,212	65,645	5,98
Net Income/(Loss) from Investing Activity	(6,501,919)	32,379,863	78,379,140	50,732,60
Other Income, net	(0,501,919)	32,37 3,003	70,373,140	30,732,000
Interplan Activity				
Total Additions	\$74,697,622	\$111,583,113	\$157,022,483	\$105,669,606
	711,001,000	<b>*</b> * * * * * * * * * * * * * * * * * *	, , , , , , , , , , , , , , , , , , , ,	, , , , , , , , ,
Member-Directed Plan				
Member Contributions	\$48,891,819	\$44.680.358	\$40,600,908	\$37,533,69
Employer Contributions	68,448,551	47,851,530	38,540,851	35,646,57
Purchase of Service	144	5,732	254	19
Voluntary Contributions	485,166	594,795	771,080	445.89
voluntary Continuutions	10.230	100,243	13,738	46.79
Other Employer Payments			13.730	40.79
	-,			-, -
Other Employer Payments Net Income/(Loss) from Investing Activity Other Income, not	(13,070,950)	28,212,549	88,633,791	46,860,34
Net Income/(Loss) from Investing Activity Other Income, net	-,			-, -
	-,			., .

<sup>†</sup> Beginning in 2015, Retiree-Paid Health Care Premiums was reported separately and not included in the Member Contributions line item.

For comparability, this activity has been reclassified from Member Contributions to Retiree–Paid Health Care Premiums for all prior years presented.

\$1,286,385,298 1,809,470,716 59,976,857	2010	2009	2008	2007	2006
1,809,470,716	· ·			2001	2000
1,809,470,716	\$1,275,688,737	\$1,290,805,214	\$1,303,865,947	\$1,227,345,099	\$1,099,361,1
	1,796,343,429	1,822,639,448	1,840,585,266	1,798,305,461	1,673,479,7
	51,936,153	42,247,663	47,326,741	45,091,289	50,645,8
148,370,246	111,638,313	94,370,543	82,695,255	79,198,959	71,718,1
23,366,505	27,964,615	93,149,748	34,588,480	30,078,951	38,617,1
31,487,779	31,862,677	26,142,599	43,533,703	24,071,283	23,863,9
84,515,422	72,854,648	47,557,407	44,672,114	41,826,091	87,417,9
5,334,480	5,296,310	3,915,521	4,498,262	5,538,887	8,668,8
7,166,055	7,592,969	6,169,728	6,144,202	4,888,343	7,176,7
192,118,407	142,658,293	69,132,772	63,310,194	59,075,120	58,987,1
179,956,702	9,268,181,189	12,274,797,785	(22,770,412,901)	6,594,053,702	10,028,554,6
11,255,503	7,930,265	794,525	1,635,996	110,559	1,501,2
10,077,664	10,528,250	7,879,768	7,470,205	5,730,846	5,286,3
\$3,849,481,634	\$12,810,475,848	\$15,779,602,721	(\$19,290,086,536)	\$9,915,314,590	\$13,155,278,9
\$1,221,597,118	\$1,217,388,746	\$1,236,966,262	\$1,253,053,822	\$1,183,959,051	\$1,065,862,7
1,233,002,841	1,097,711,440	1,019,582,360	892.693.746	1,051,808,289	1,092,998,4
59,770,075	51,738,819	42,177,769	47,167,085	44,994,292	50,533,8
22,388,005	26,567,998	87,738,002	32,401,549	27,838,050	35,579,1
28,505,778	23,234,777	20,972,055	24,779,353	23,209,103	21,807,6
4,447,182	4,699,133	3,705,856	3,615,649	4,879,268	8,184,0
6,449,831	6,839,388	5,638,454	5,387,481	4,237,146	5,971,3
274,530,266	7,678,536,712	9,822,978,753	(19,258,540,437)	5,717,111,026	8,529,935,9
340,460	763,943	140,494	1,021,007	40,061	194,4
10,077,664	10,501,974	7,839,790	7,289,779	4,969,740	4,520,3
\$2,861,109,220	\$10,117,982,930	\$12,247,739,795	(\$16,991,130,966)	\$8,063,046,026	\$10,815,588,0
\$29,256,952	\$27,272,707	\$26,096,068	\$25,123,220	\$21,907,704	\$17,367,6
23,280,520	26,432,761	23,397,299	20,352,999	19,241,579	17,689,4
201,906	150,035	68,726	159,371	83,440	83,8
35,957	100,000	00,720	100,071	05,110	00,0
134.608	177,121	48,855	684,634	239,505	329,8
14,408	57,791	7,242	001,001	24,335	14,2
(5,810,229)	35,971,101	44,034,607	(53,571,566)	9,866,238	14,041,8
(0,010,220)	1,267	11,001,001	, , , , ,		
	******	*** ***	68,857	411,764	420,1
\$47,114,122	\$90,062,783	\$93,652,797	(\$7,182,485)	\$51,774,565	\$49,947,0
\$35,531,228	\$31,027,284	\$27,742,884	\$25,688,905	\$21,478,344	\$16,130,7
33,746,291	29,527,197	26,356,764	24,411,834	21,048,014	16,363,1
4,876	(1,168)	1,168	285		
752,690	420,056	160,810	197,979	420,114	155,0
44,704	43,187	11,854	25,221	33,602	6,8
(10,151,205)	34,223,485	42,835,328	(46,084,400)	5,860,816	10,529,1
	1,108		55,277	070 470	0453
	1		JJ.Z11	278,478	345,7

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Additions by Source (last 10 fiscal years, con	ntinued)			
Year	2015	2014	2013	2012
401(h) Health Care Trust*				
Employer Contributions		\$135,522,351	\$120,056,440	\$494,048,415
Purchase of Service				
Retiree-Paid Health Care Premiums <sup>†</sup>	\$248,601,375	238,406,380	178,140,822	159,614,898
Early Retirement Incentive Payments Transfers from Other Retirement Systems		753,231 276,331	351,087 4,128,313	434,965 3,577,131
Vendor Rebates & Other Receipts	10,341	9,396,130	121,660,735	90,103,930
Other Employer Payments	(906)	524,694	801,754	614,364
Federal Subsidy - Medicare Part D	(000)	170,515	246.139	926,931
Federal Subsidy - Medicare PDP		44,545,126	105,719,623	181,652,986
Federal Subsidy - Early Retiree Reinsurance Program				
Net Income/(Loss) from Investing Activity	(223,464,384)	648,566,894	1,397,348,823	1,549,970,894
Other Income, net		7,601,841	13,483,861	11,774,199
Total Additions	\$25,146,426	\$1,085,763,493	\$1,941,937,597	\$2,492,718,713
115 Health Care Trust**				
Employer Contributions	\$253,673,333	\$111,561,319		
Early Retirement Incentive Payments	(13,083)	Ψ111,301,313		
Transfers from Other Retirement Systems	4,188,909	2,742,476		
Vendor Rebates & Other Receipts	91,362,132	140,981,424		
Other Employer Payments	322,624	89,290		
Federal Subsidy—Medicare Part D	743,345	223,579		
Federal Subsidy—Medicare PDP	175,187,530	131,680,671		
Net Income/(Loss) from Investing Activity	(23,073,355)	(1,193,356)		
Other Income, net	10	76,970		
Total Additions	\$502,391,445	\$386,162,373		
Voluntary Employees' Beneficiary Association Trust				
Employer Contributions***		\$14,702,198	\$18,256,171	\$16,883,868
Vendor Rebates & Other Receipts		Ψ1,102,100	ψ10,200,171	ψ10,000,000
Other Employer Payments		20,484	3,061	9,233
Net Income/(Loss) from Investing Activity	\$627,917	11,044,528	17,954,681	14,049,787
Other Income, net				
Interplan Activity				63,641
Total Additions	\$627,917	\$25,767,210	\$36,213,913	\$31,006,529

<sup>\*</sup> The year 2010 401(h) Health Care Trust expenses were restated for reclassification of Pending Medical Claims adjustment from Health Care Medical Expense to Other Income. Pending Medical Claims consists of the annual adjustment made to the incurred but not reported liability included in Benefits Payable. This liability fluctuates from year to year based on changes in the claims experience.

<sup>\*\*</sup> The 115 Health Care Trust was established in 2014.

<sup>\*\*\*</sup> Beginning in October 2014, the Board approved the funding of the VEBA Trust participant accounts using the reserves in the VEBA Trust rather than the allocation of employer contributions. Instead, employer contributions were allocated to the Member-Directed Plan to repay the original plan start-up and administrative costs.

<sup>†</sup> Beginning in 2015, Retiree-Paid Health Care Premiums was reported separately and not included in the Member Contributions line item. For comparability, this activity has been reclassified from Member Contributions to Retiree-Paid Health Care Premiums for all prior years presented.

Additions I	by Source (continued	)			
2011	2010*	2009	2008	2007	2006
\$503,458,216	\$628,685,237 48,467	\$740,817,891	\$891,561,073	\$695,967,837 13,557	\$538,312,995 28,133
148,370,246 978,500	111,638,313 1,396,617	94,370,543 5,411,746	82,695,255 2,186,931	79,198,959 2,240,901	71,718,182 3,037,982
2,946,044 84,515,422	8,627,900 72,854,394	5,170,544 47,557,407	18,754,350 44,672,114	862,180 41,826,091	2,056,301 87,417,935
648,030 788,419	645,490	509,850 69,132,772	730,147 63,310,194	591,288 59,075,120	1,183,753
81,802,880	72,100,529	09,132,772	03,310,194	59,075,120	58,987,181
109,527,108 (78,923,627) 10,915,043	70,557,764 1,511,164,964 7,163,609	2,356,554,863	(3,400,647,342)	858,614,433	1,471,059,831 1,306,783
\$865,026,281	\$2,484,883,284	654,031 <b>\$3,320,179,647</b>	614,989 <b>(\$2,296,122,289)</b>	70,498 <b>\$1,738,460,864</b>	\$2,235,109,076
ψ000,020,20 i	<b>42,707,000,207</b>	ψ0,020,110,041	(42,200,122,200)	ψ1,100, <del>1</del> 00,001	ΨΣ,Σου, 100,010
\$0	\$0	\$0	\$0	\$0	\$0
\$15,982,848	\$13,986,794 254	\$12,485,134	\$11,565,614	\$10,239,742	\$8,115,698
9,082 311,497	7,113 8,284,927 338	2,328 8,394,234	1,353 (11,569,156)	1,972 2,601,189	474 2,987,872
	26,276	39,978	56,292	70,864	
	20,210	30,0.0	00,202	,	

Deductions by Type (last 10 fiscal years)				
Year	2015	2014	2013	2012
All Plans				
Pension—Annuities	\$5,390,859,219	\$5,101,735,902	\$4,920,408,972	\$4,582,583,776
Pension—Installment Payments	1,003,891	1,628,513	1,549,139	463,923
Pension—Other	8,647,208	7,482,091	7,913,434	7,891,172
Disability Case Management & Exams	1,370,674	1,277,281	1,620,162	, ,
Refunds	449,265,410	425,701,829	441,284,204	307,486,279
Medicare Part B	77,867,474	113,967,145	112,820,822	112,530,781
Medical	940,420,011	921,172,088	912,071,417	888,700,307
Pending Medical Claims		,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
Prescription Drug	672,710,524	634,474,812	551,391,403	541,552,286
Dental	53,818,027	50,907,491	48,106,058	41,711,390
Vision	9,847,918	9,564,606	9,038,035	7,896,366
Disease Management	3,865,654	3,840,401	4,535,512	4,711,813
Allowance Payment to Wellness RMA	16,460,228	4,669,630	4,562,351	10,818,585
Allowance Payment to HRA	45,184,620	1,000,000	1,002,001	10,010,000
Voluntary Employees' Beneficiary Association Trust Claims	2,396,972	2,217,933	1,719,043	1,236,169
Administrative Expenses	77,036,684	74,114,491	68,619,091	69,617,154
Interplan Activity	19,759,373	10,357,663	13,034,171	16,981,684
Total Deductions	\$7,770,513,887	\$7,363,111,876	\$7,098,673,814	\$6,594,181,685
	. , .,	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	. ,,.	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Traditional Pension Plan	ΦE 000 007 E04	ΦE 400 044 E07	<b>*</b> 4 040 400 054	<b>0.4.500.000.04.4</b>
Pension—Annuities	\$5,388,827,561	\$5,100,341,567	\$4,919,439,251	\$4,582,082,044
Pension—Other	8,646,429	7,482,091	7,913,434	7,891,172
Disability Case Management & Exams	1,370,674	1,277,281	1,620,162	004 047 040
Refunds	405,320,800	389,707,612	411,321,700	284,217,216
Administrative Expenses	49,137,053	49,832,366	46,946,971	49,179,821
Interplan Activity				
Total Deductions	\$5,853,302,517	\$5,548,640,917	\$5,387,241,518	\$4,923,370,253
Combined Plan				
Pension—Annuities	\$1,255,978	\$773,394	\$533,920	\$273,809
Pension—Other	779			
Pension—Installment Payments	534,358	1,457,593	992,085	336,736
Refunds	12,577,944	10,974,442	7,731,155	6,173,714
Administrative Expenses	2,522,610	2,375,278	2,264,293	2,295,688
Interplan Activity	7,141,271	5,375,568	6,085,687	9,487,128
Total Deductions	\$24,032,940	\$20,956,275	\$17,607,140	\$18,567,075
Member-Directed Plan				
Pension—Annuities	\$775,680	\$620,941	\$435.801	\$227,923
Pension—Installment Payments	469,533	170.920	557,054	127,187
Refunds	31,366,666	25,019,775	22,231,349	17,095,349
Administrative Expenses	2,260,306	2,400,900	2,028,864	2,118,854
Interplan Activity	6,625,358	4,982,095	6,948,484	7,494,556
Total Deductions	\$41,497,543	\$33,194,631	\$32,201,552	\$27,063,869
.044. 5044040110	Ψ-1,-01,0-0	Ψου, 10-1,001	Ψ02,201,332	ΨΕΙ,000,000

<b>Deduction</b>	s by Type (continued)				
2011	2010	2009	2008	2007	2006
\$4,322,202,507 207,443 7,508,317	\$3,954,057,452 246,225 7,248,345	\$3,653,998,513 50,709 7,124,887	\$3,381,914,006 41,250 6,998,605	\$3,130,094,411 9,600 6,891,186	\$2,899,824,472 1,125 7,033,516
323,672,042 109,072,281 872,219,550	233,054,714 107,770,173 871,299,322	222,580,254 105,854,803 877,861,028	221,300,825 103,934,337 827,135,910	221,092,748 99,175,973 745,052,859 4,121,292	235,136,633 92,268,184 705,427,089 6,034,535
530,404,030 38,467,223 7,288,175 4,620,914	526,054,523 38,978,748 7,668,138 2,557,254	494,674,419	441,059,097	431,405,495	428,140,230
13,489,405	13,223,453	9,642,605	5,016,829	3,020,425	
895,574 70,101,033 10,077,664	514,332 71,030,458 10,528,250	233,364 75,844,945 7,879,768	128,346 74,022,980 7,470,205	53,812 69,305,991 5,730,846	12,850 65,152,774 5,286,335
\$6,310,226,158	\$5,844,231,387	\$5,455,745,295	\$5,069,022,390	\$4,715,954,638	\$4,444,317,743
Φ4 224 044 204	#2.0F2.0C0.44C	Ф2 CF2 OF4 202	<b>₾2 204 004 404</b>	¢2 420 007 704	#2.000.022.020
\$4,321,944,264 7,508,317	\$3,953,969,116 7,248,345	\$3,653,951,822 7,124,887	\$3,381,864,191 6,998,605	\$3,130,087,724 6,891,186	\$2,899,823,920 7,033,516
302,812,289 51,196,146	219,808,143 52,375,762	212,209,227 56,805,048 36,008	212,802,651 53,853,085 180,426	213,007,451 50,053,260 718,220	228,034,617 44,854,241 703,612
\$4,683,461,016	\$4,233,401,366	\$3,930,126,992	\$3,655,698,958	\$3,400,757,841	\$3,180,449,906
\$187,051	\$61,125	\$30,566	\$11,911	\$5,451	\$552
118,164 6,462,849 2,559,312 5,129,362	67,241 3,540,043 2,584,673 6,043,719	5,000 2,905,883 2,638,279 3,638,757	3,623,723 2,990,092 4,105,870	2,707,630 3,890,828 2,305,124	1,910,107 4,510,803 2,026,194
\$14,456,738	\$12,296,801	\$9,218,485	\$10,731,596	\$8,909,033	\$8,447,656
\$71,192	\$27,211	\$16,125	\$37,904	\$1,236	
89,279 14,396,904 2,354,183 4,920,130	178,984 9,706,528 2,435,285 4,382,873	45,709 7,465,144 2,514,665 3,821,116	41,250 4,874,451 2,762,484 3,183,909	9,600 5,377,667 3,601,327 2,707,502	\$1,125 5,191,909 3,882,917 2,431,876
\$21,831,688	\$16,730,881	\$13,862,759	\$10,899,998	\$11,697,332	\$11,507,827

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Deductions by Type (last 10 fiscal years, contin	ued)			
Year	2015	2014	2013	2012
401(h) Health Care Trust*				
Medicare Part B	\$77,867,474	\$113,967,145	\$112,820,822	\$112,530,781
Medical	940,420,011	921,172,088	912,071,417	888,700,307
Pending Medical Claims				
Prescription Drug	672,710,524	634,474,812	551,391,403	541,552,286
Dental	53,818,027	50,907,491	48,106,058	41,711,390
Vision	9,847,918	9,564,606	9,038,035	7,896,366
Disease Management	3,865,654	3,840,401	4,535,512	4,711,813
Allowance Payment to Wellness RMA	16,460,228	4,669,630	4,562,351	10,818,585
Administrative Expenses	19,611,199	18,329,337	16,352,514	15,172,174
Total Deductions	\$1,794,601,035	\$1,756,925,510	\$1,658,878,112	\$1,623,093,702
115 Health Care Trust***				
Allowance Payment to HRA	\$45,184,620			
Administrative Expenses	2,174,957	\$82,201		
'				
Total Deductions	\$47,359,577	\$82,201	\$0	\$0
Voluntary Employage' Banafisiany Association Trust				
Voluntary Employees' Beneficiary Association Trust Voluntary Employees' Beneficiary Association Trust Claims	\$2,396,972	\$2,217,933	\$1,719,043	\$1,236,169
Administrative Expenses	1,330,559	1,094,409	1,026,449	850,617
Interplan Activity	5,992,744	1,004,400	1,020,440	000,017
Total Deductions	\$9,720,275	\$3,312,342	\$2,745,492	\$2,086,786

<sup>\*</sup>The breakdown of medical disbursements between medical, dental, vision and disease management is not available for 2009 and prior.

<sup>\*\*</sup> The year 2010 401(h) Health Care Trust expenses were restated for reclassification of Pending Medical Claims adjustment from Health Care Medical Expense to Other Income. Pending Medical Claims consists of the annual adjustment made to the incurred but not reported liability included in Benefits Payable. This liability fluctuates from year to year based on changes in the claims experience.

<sup>\*\*\*</sup> The 115 Health Care Trust was established in 2014.

<b>Deduction</b>	s by Type (continued)	1			
2011	2010**	2009	2008	2007	2006
\$109,072,281 872,219,550 530,404,030 38,467,223 7,288,175 4,620,914 13,489,405 13,076,814	\$107,770,173 871,299,322 526,054,523 38,978,748 7,668,138 2,557,254 13,223,453 12,782,968	\$105,854,803 877,861,028 494,674,419 9,642,605 13,033,595	\$103,934,337 827,135,910 441,059,097 5,016,829 13,596,943	\$99,175,973 745,052,859 4,121,292 431,405,495 3,020,425 10,796,417	\$92,268,184 705,427,089 6,034,535 428,140,230
\$1,588,638,392	\$1,580,334,579	\$1,501,066,450	\$1,390,743,116	\$1,293,572,461	\$1,242,763,009
\$0	\$0	\$0	\$0	\$0	\$0
\$895,574 914,578 28,172	\$514,332 851,770 101,658	\$233,364 853,358 383,887	\$128,346 820,376	\$53,812 964,159	\$12,850 1,011,842 124,653
\$1,838,324	\$1,467,760	\$1,470,609	\$948,722	\$1,017,971	\$1,149,345

Benefits by Type (last 10 fiscal years)				
Year	2015	2014	2013	2012
All Plans Annuities and Installment Payments Disabilities Other Systems/Death/QEBA* Survivors Allowance Payment to Wellness RMA Allowance Payment to HRA	\$5,836,385,112 1,070,397,368 12,010,912 244,014,180 16,460,228 45,184,620	\$5,536,370,924 1,057,979,091 10,646,707 243,271,541 4,669,630	\$5,278,981,628 1,040,711,575 13,550,680 237,930,114 4,562,351	\$4,905,031,237 1,017,238,745 34,367,830 232,640,171 10,818,585
Total Pension Benefits and Health Care	\$7,224,452,420	\$6,852,937,893	\$6,575,736,348	\$6,200,096,568
Traditional Pension Plan Pension Benefits Age-and-Service Annuities Disabilities Other Systems Survivors Additional Annuities Money Purchase Annuities Death QEBA*	\$4,500,470,313 642,937,688 503,683 182,549,547 5,491,671 55,385,312 8,646,429 2,860,021	\$4,228,575,327 634,409,874 987,644 178,633,434 5,421,653 51,413,944 7,482,091 2,176,972	\$4,044,320,992 624,038,549 3,534,484 174,766,735 26,011,745 46,284,146 7,913,434 2,102,762	\$3,739,845,743 603,354,845 24,815,413 170,092,349 4,341,522 37,970,927 7,891,172 1,661,245
Total Pension Benefits	\$5,398,844,664	\$5,109,100,939	\$4,928,972,847	\$4,589,973,216
Combined Plan Pension Benefits Annuities Installment Payments Death	\$1,255,978 534,358 779	\$773,394 1,457,593	\$533,920 992,085	\$273,809 336,736
Total Pension Benefits	\$1,791,115	\$2,230,987	\$1,526,005	\$610,545
Member-Directed Plan Pension Benefits Annuities Installment Payments	\$775,680 469,533	\$620,941 170,920	\$435,801 557,054	\$227,923 127,187
Total Pension Benefits	\$1,245,213	\$791,861	\$992,855	\$355,110
401(h) Health Care Trust Health Care** Annuities Disabilities Survivors Allowance Payment to Wellness RMA***	\$1,269,605,295 427,459,680 61,464,633 16,460,228	\$1,245,719,219 423,569,217 64,638,107 4,669,630	\$1,158,126,842 416,673,026 63,163,379 4,562,351	\$1,120,671,221 413,883,900 62,547,822 10,818,585
Total Health Care	\$1,774,989,836	\$1,738,596,173	\$1,642,525,598	\$1,607,921,528
115 Health Care Trust Health Care Allowance Payment to HRA****	\$45,184,620			
Total Health Care	\$45,184,620	\$0	\$0	\$0
Voluntary Employees' Beneficiary Association Trust Health Care Annuities and Installment Payments (Claims)	\$2,396,972	\$2,217,933	\$1,719,043	\$1,236,169
Total Health Care	\$2,396,972	\$2,217,933	\$1,719,043	\$1,236,169

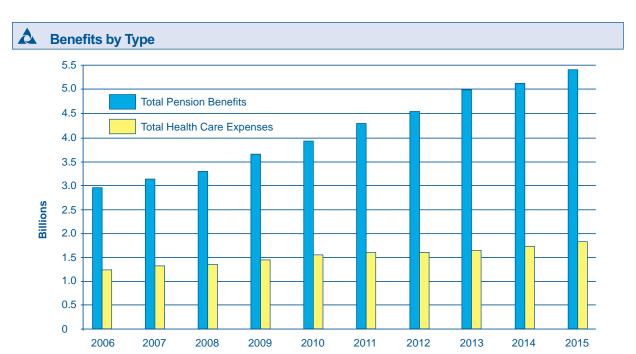
<sup>\*</sup>Qualified Excess Benefit Arrangement (QEBA) commenced in 2000.

<sup>\*\*</sup>Year 2010 401(h) Health Care Trust expenses were restated for reclassification of Pending Medical Claims adjustment from Health Care Medical Expense to Other Income. Pending Medical Claims consists of the annual adjustment made to the incurred but not reported liability included in Benefits Payable. This liability fluctuates from year to year based on changes in the claims experience.

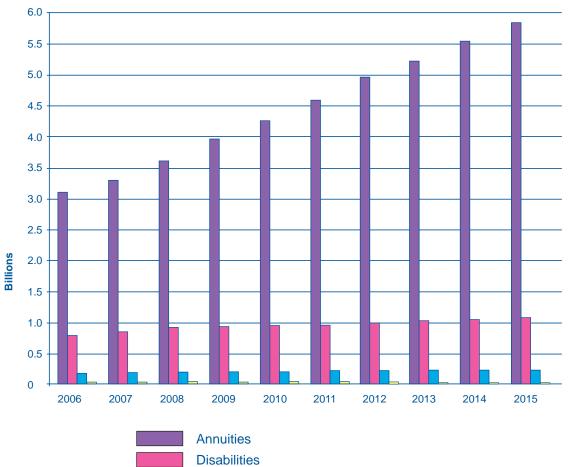
<sup>\*\*\*</sup>Retiree Medical Account (RMA) commenced January 1, 2007.

<sup>\*\*\*\*</sup>The 115 Health Care Trust was established and funding began in 2014. Deposits to retiree accounts and initial health care disbursements began in October 2015, during the initial open enrollment period, for January 2016 premium reimbursements.

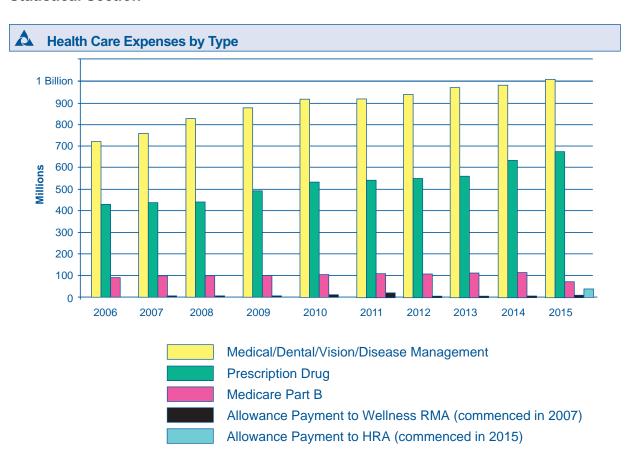
Benefits by	y Type (continued)				
2011	2010	2009	2008	2007	2006
\$4,645,565,449	\$4,284,704,173	\$3,936,872,530	\$3,612,525,198	\$3,332,227,776	\$3,109,822,48
984,655,943	982,774,343	966,748,686	915,061,487	861,927,107	815,518,85
31,381,217	26,785,331	20,803,990	25,216,043	21,293,226	18,413,48
231,283,405	222,130,665	215,372,517	208,408,823	201,356,519	194,987,18
13,489,405	13,223,453	9,642,605	5,016,829	3,020,425	
\$5,906,375,419	\$5,529,617,965	\$5,149,440,328	\$4,766,228,380	\$4,419,825,053	\$4,138,742,00
\$3,518,341,988	\$3,185,230,279	\$2,929,672,689	\$2,676,785,413	\$2,466,754,245	\$2,274,583,16
578,018,246	556,074,897	529,948,352	509,082,328	481,728,386	454,254,5
22,453,906	18,490,323	13,014,368	17,565,698	13,929,119	11,090,4
165,488,973	159,725,674	154,482,707	149,770,901	144,011,334	138,952,0
4,324,569	3,432,344	2,867,888	2,537,528	2,044,243	1,404,6
31,897,588	29,968,936	23,301,083	25,470,583	21,147,476	19,249,5
7,508,317	7,248,345	7,124,887	6,998,605	6,891,186	7,033,5
1,418,994	1,046,663	664,735	651,740	472,921	289,5
\$4,329,452,581	\$3,961,217,461	\$3,661,076,709	\$3,388,862,796	\$3,136,978,910	\$2,906,857,4
\$187,051 118,164	\$61,125 67,241	\$30,566 5,000	\$11,911	\$5,451	\$5
\$305,215	\$128,366	\$35,566	\$11,911	\$5,451	\$5
\$71,192	\$27,211	\$16,125	\$37,904	\$1,236	
89,279	178,984	45,709	41,250	9,600	\$1,1
\$160,471	\$206,195	\$61,834	\$79,154	\$10,836	\$1,1
\$1,089,640,044	\$1,065,223,721	\$980,700,106	\$907,512,263	\$842,211,713	\$814,570,6
406,637,697	426,699,446	436,800,334	405,979,159	380,198,721	361,264,2
65,794,432	62,404,991	60,889,810	58,637,922	57,345,185	56,035,1
13,489,405	13,223,453	9,642,605	5,016,829	3,020,425	
\$1,575,561,578	\$1,567,551,611	\$1,488,032,855	\$1,377,146,173	\$1,282,776,044	\$1,231,870,0
\$0	\$0	\$0	\$0	\$0	
	ФБ44 000	<b>#222.204</b>	¢400.046	\$53,812	\$12,8
\$895,574	\$514,332	\$233,364	\$128,346	φυ <b>3,612</b>	Ψ12,0







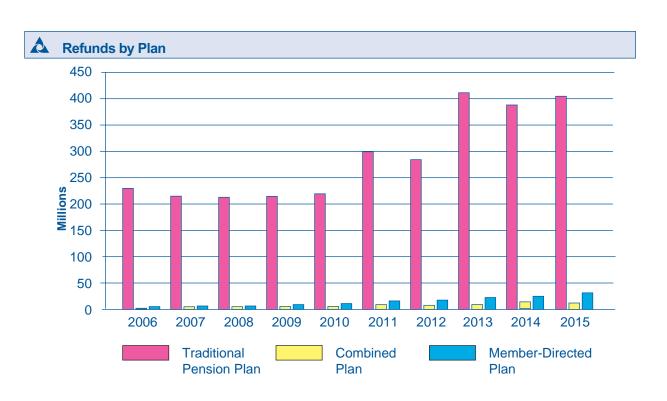
Survivors



Refunds by Type (last 10 fiscal years)				
Year	2015	2014	2013	2012
All Plans Separation Beneficiaries Other	\$322,526,720 25,357,397 101,381,293	\$313,034,142 22,186,469 90,481,218	\$299,488,361 17,577,111 124,218,732	\$275,020,766 23,366,136 9,099,376
Total Refunds	\$449,265,410	\$425,701,829	\$441,284,204	\$307,486,278
Traditional Pension Plan Separation Beneficiaries Other	\$279,546,170 24,393,337 101,381,293	\$277,494,212 21,732,182 90,481,218	\$270,224,068 16,878,900 124,218,732	\$252,159,989 22,957,850 9,099,376
Total Refunds	\$405,320,800	\$389,707,612	\$411,321,700	\$284,217,215
Combined Plan Separation Beneficiaries	\$12,254,484 323,460	\$10,789,116 185,326	\$7,605,803 125,352	\$6,138,096 35,618
Total Refunds	\$12,577,944	\$10,974,442	\$7,731,155	\$6,173,714
Member-Directed Plan Separation Beneficiaries	\$30,726,066 640,600	\$24,750,814 268,961	\$21,658,490 572,859	\$16,722,681 372,668
Total Refunds	\$31,366,666	\$25,019,775	\$22,231,349	\$17,095,349

A Number of Re	Number of Refund Payments by Plan (last 10 fiscal years)											
Year	Traditional Pension Plan	Combined Plan	Member-Directed Plan	Total								
2015	29,454	412	998	30,864								
2014	29,014	387	878	30,279								
2013	25,670	378	1,071	27,119								
2012	24,487	384	1,099	25,970								
2011	26,686	391	893	27,970								
2010	21,797	345	736	22,878								
2009	21,413	389	822	22,624								
2008	23,173	451	799	24,423								
2007	23,679	378	739	24,796								
2006	26,276	383	937	27,596								

A Refunds b	y Type (continued)				
2011	2010	2009	2008	2007	2006
\$291,727,781 21,276,967 10,667,294 \$323,672,042	\$205,298,464 20,870,868 6,885,382 \$233,054,714	\$192,467,640 21,549,473 8,563,141 \$222,580,254	\$192,910,095 19,118,230 9,272,500 <b>\$221,300,825</b>	\$196,668,493 18,590,739 5,833,515 \$221,092,747	\$207,231,584 18,466,920 9,438,129 \$235,136,633
11 171 71	,,,	, ,,,,,,	, ,,,,,,,	, ,,,,	, , , , , , , , , , , ,
\$271,336,582 20,808,413 10,667,294	\$192,608,328 20,314,433 6,885,382	\$182,274,674 21,371,412 8,563,141	\$184,463,536 19,066,615 9,272,500	\$188,635,768 18,538,167 5,833,515	\$200,138,152 18,458,336 9,438,129
\$302,812,289	\$219,808,143	\$212,209,227	\$212,802,651	\$213,007,450	\$228,034,617
\$6,319,318 143,531	\$3,515,815 24,228	\$2,824,743 81,140	\$3,596,259 27,464	\$2,665,357 42,273	\$1,910,107
\$6,462,849	\$3,540,043	\$2,905,883	\$3,623,723	\$2,707,630	\$1,910,107
\$14,071,881 325,023	\$9,174,321 532,207	\$7,368,223 96,921	\$4,850,300 24,151	\$5,367,368 10,299	\$5,183,325 8,584
\$14,396,904	\$9,706,528	\$7,465,144	\$4,874,451	\$5,377,667	\$5,191,909



Pension Assets vs Pension Liabilities—Accounting Basis*(last two fiscal years, \$ in millions)										
Year	2015	2014								
Plan Fiduciary Net Position	\$74,560	\$77,263								
Total Pension Liability	\$91,832	\$89,285								
Employers' Net Pension Asset/(Liability)	(\$17,272)	(\$12,022)								
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	81.19%	86.54%								

Pension Assets vs Pension Liabilities—Accounting Basis* (last two fiscal years, \$ in millions)  Tradit										
Year	2015	2014								
Plan Fiduciary Net Position	\$74,213	\$76,956								
Total Pension Liability	\$91,534	\$89,017								
Employers' Net Pension Asset/(Liability)	(\$17,321)	(\$12,061)								
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	81.08%	86.45%								

Pension Assets vs Pension Liabilities—Accounting Basis*  (last two fiscal years, \$ in millions)  Combined											
(last two fiscal years, \$ in millions)											
Year	2015	2014									
Plan Fiduciary Net Position	\$337	\$298									
Total Pension Liability	\$288	\$260									
Employers' Net Pension Asset/(Liability)	\$49	\$38									
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	116.90%	114.83%									

Pension Assets vs Pension Liabilities—Accounting Basis* (last two fiscal years, \$ in millions)  Member-Directed Plan										
(last two fiscal years, \$ in millions)	Member-	Directed Plan								
Year	2015	2014								
Plan Fiduciary Net Position	\$10	\$9								
Total Pension Liability	\$10	\$8								
Employers' Net Pension Asset/(Liability)	\$0	\$1								
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	103.91%	107.10%								

<sup>\*</sup>The Accounting Basis is calculated under Governmental Accounting Standards Board Statement No. 67 (GASB 67). GASB 67 was initially implemented in 2014, data for years prior to 2014 is not available. For more information on the Accounting Basis, refer to Note 8 starting on page 66 in the Financial Section.

A Pe	Pension Assets vs Pension Liabilities—Funding Basis* (last 10 fiscal years, \$ in millions)											
Year	2015	2014	2013	2012##	2012#	2011	2010***	2010**	2009	2008	2007	2006
Pension Assets	\$78,061	\$74,865	\$71,411	\$67,855	\$67,855	\$65,436	\$63,649	\$60,600	\$57,629	\$55,315	\$67,151	\$61,296
Accrued Liabilities	\$91,832	\$89,285	\$86,645	\$83,878	\$87,105	\$84,530	\$80,485	\$79,630	\$76,555	\$73,466	\$69,734	\$66,161
Unfunded Liabilities	(\$13,771)	(\$14,420)	(\$15,234)	(\$16,023)	(\$19,250)	(\$19,094)	(\$16,836)	(\$19,030)	(\$18,926)	(\$18,151)	(\$2,583)	(\$4,865)
Funded Ratio	85.00%	83.85%	82.42%	80.90%	77.90%	77.41%	79.08%	76.10%	75.28%	75.29%	96.30%	92.65%
Amortization Years	19	21	24	26	30	30	24	29	30	30	14	26

A Pe	Pension Assets vs Pension Liabilities—Funding Basis* (last 10 fiscal years, \$ in millions)  Traditional Pension Plan												
Year	2015	2014	2013	2012##	2012#	2011	2010***	2010**	2009	2008	2007	2006	
Pension Assets	\$77,700	\$74,567	\$71,175	\$67,670	\$67,670	\$65,274	\$63,515	\$60,461	\$57,519	\$55,230	\$67,067	\$61,235	
Accrued Liabilities	\$91,535	\$89,017	\$86,407	\$83,664	\$86,876	\$84,325	\$80,307	\$79,459	\$76,407	\$73,346	\$69,639	\$66,089	
Unfunded Liabilities	(\$13,835)	(\$14,450)	(\$15,232)	(\$15,994)	(\$19,206)	(\$19,051)	(\$16,792)	(\$18,998)	(\$18,888)	(\$18,116)	(\$2,572)	(\$4,854)	
Funded Ratio	84.89%	83.77%	82.37%	80.88%	77.89%	77.41%	79.09%	76.09%	75.28%	75.30%	96.31%	92.66%	
Amortization Years	19	21	25	26	31	30	25	30	30	30	14	25	

A Pe	Pension Assets vs Pension Liabilities—Funding Basis* (last 10 fiscal years, \$ in millions)											Combined Plan	
Year	2015	2014	2013	2012##	2012#	2011	2010***	2010**	2009	2008	2007	2006	
Pension Assets	\$350	\$289	\$229	\$183	\$183	\$161	\$134	\$138	\$110	\$85	\$84	\$61	
Accrued Liabilities	\$288	\$260	\$230	\$212	\$226	\$203	\$177	\$171	\$148	\$120	\$95	\$72	
Unfunded Liabilities	\$62	\$29	(\$1)	(\$29)	(\$43)	(\$42)	(\$43)	(\$33)	(\$38)	(\$35)	(\$11)	(\$11)	
Funded Ratio	121.71%	111.15%	99.57%	86.32%	80.97%	79.31%	75.71%	80.70%	74.32%	70.83%	88.42%	84.72%	
Amortization Years	0	0	0	1	0	2	3	2	3	4	N/A	N/A	

<sup>\*</sup> This table presents actuarial valuation information on a Funding Basis. For more information on the Funding Basis, refer to the Actuarial Section beginning on page 137.

<sup>\*\*\*</sup> Information after completion of the experience study.

Pension Assets vs Pension Liabilities—Funding Basis* (last eight fiscal years, \$ in millions) Member-Directed Annuitie											
Year	2015	2014	2013	2012	2011	2010***	2010**	2009	2008		
Pension Assets	\$10.622	\$8.772	\$6.826	\$2.524	\$1.156	\$0.454	\$0.439	\$0.206	\$0.148		
Accrued Liabilities	\$9.767	\$8.291	\$6.884	\$2.666	\$1.173	\$0.496	\$0.490	\$0.253	\$0.166		
Unfunded Liabilities	\$0.855	\$0.481	(\$0.058)	(\$0.142)	(\$0.017)	(\$0.042)	(\$0.051)	(\$0.047)	(\$0.018)		
Funded Ratio	108.75%	105.80%	99.16%	94.67%	98.55%	91.54%	89.63%	81.39%	88.95%		

<sup>\*</sup>This table presents actuarial valuation information on a Funding Basis. For more information on the Funding Basis, refer to the Actuarial Section beginning on page 137. The Member-Directed Plan commenced January 1, 2003. Actuarial data for retirement annuities not available prior to 2008.

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<sup>#</sup> Information prior to benefit changes enacted January 7, 2013. ## Valuation revised to reflect benefit changes enacted January 7, 2013.

<sup>\*\*</sup> Information prior to completion of the experience study.

<sup>\*\*</sup> Information prior to completion of the experience study.

<sup>\*\*\*</sup> Information after completion of the experience study.

A Hea	Health Care Assets vs Liabilities (last 10 fiscal years, \$ in millions)  Health Care												
Year	2014	2013	2012	2011	2010**	2010*	2009	2008	2007	2006	2005**	2005*	
Health Care Assets	\$12,062	\$12,031	\$12,193	\$12,115	\$12,320	\$11,267	\$10,936	\$10,748	\$12,801	\$12,025	\$11,070	\$11,070	
Accrued Liabilities	\$19,405	\$19,784	\$19,182	\$31,020	\$30,531	\$26,929	\$31,558	\$29,623	\$29,825	\$30,748	\$31,796	\$31,307	
Unfunded Liabilities	(\$7,343)	(\$7,753)	(\$6,989)	(\$18,905)	(\$18,211)	(\$15,662)	(\$20,622)	(\$18,875)	(\$17,024)	(\$18,723)	(\$20,726)	(\$20,237)	
Funded Ratio	62.16%	60.81%	63.56%	39.06%	40.35%	41.84%	34.65%	36.28%	42.92%	39.11%	34.82%	35.36%	
Solvency Period	Indefinite***	Indefinite***	Indefinite***	10	11	11	11	11	31	27	18	18	

<sup>\*</sup> Information prior to completion of the experience study.

<sup>\*\*\*</sup> Funds expected to be sufficient to fund future health care needs.

<b>▲</b> Contribution Rates											
	Annual Required Contribution Rate	Employer Cont Funding He									
Year	All Plans	Traditional Pension Plan	Combined Plan	Note							
2015	5.77%	2.00%	2.00%								
2014	5.54	2.00	2.00								
2013	12.96	1.00	1.00	(1)							
2012	11.52	4.00	6.05	(1)							
2011	14.55	4.00	6.05	(1)							
2010	13.34	5.08	4.31	(1) (2)							
2009	13.26	5.88	5.02	(1) (3)							
2008	14.57	7.00	5.90	(1)							
2007	16.35	5.50	5.50	(4)							
2006	16.64	4.50	4.50								

<sup>(1)</sup> From 2008 through 2010, the employer contribution rate allocated to health care by the Combined Plan was less than the Traditional Pension Plan. Payment of the impact of the rate difference commenced in 2011 and continued in 2012. The total repaid to the 401(h) Health Care Trust exceeded the required amount. As a result, the amount contributed to the 401(h) Health Care Trust by the Combined Plan in 2013 was less than the actual contribution rate listed above.

A Health Care Self-Funding Rate*					
Year	Rate				
2014	4.10%				
2013	4.10				
2012	3.80				
2011	6.40				
2010	6.70				
2009	8.00				
2008	7.70				
2007	7.40				
2006	8.10				
2005	9.00				

<sup>\*</sup>The self-funding rate is the percentage of contribution required to fund health care indefinitely without regard to repayment of the liability within 30 years.

<sup>\*\*</sup> Information after completion of the experience study.

<sup>(2)</sup> The portion of the employer contribution rate allocated to fund health care for the Traditional Pension Plan was 5.5% for the period January 1, 2010 through February 28, 2010 and decreased to 5.0% for the period March 1, 2010 through December 31, 2010. The overall effective rate for the year was 5.08%. The rates for the Combined Plan for the same periods were 4.73% and 4.23%, respectively, for an overall effective rate for the year of 4.31%.

<sup>(3)</sup> The portion of the employer contribution rate allocated to fund health care for the Traditional Pension Plan was 7% for the period January 1, 2009 through March 31, 2009 and decreased to 5.5% for the period April 1, 2009 through December 31, 2009. The overall effective rate for the year was 5.88%. The rates for the Combined Plan for the same periods were 5.90% and 4.73%, respectively, for an overall effective rate for the year of 5.02%.

<sup>(4)</sup> The portion of the employer contribution rate allocated to fund health care for both the Traditional Pension Plan and Combined Plan was 5% for the period January 1, 2007 through June 30, 2007 and increased to 6% for the period July 1, 2007 through December 31, 2007. The overall effective rate for the year was 5.5%.

## Number of Retirees/Benefit Recipients by Category

The values included in the following tables represent the number of individuals receiving benefit payments. The 2011 through 2015 counts represent retired member accounts only, regardless of the number of recipients designated by the retiree's plan of payment. These statistics are representative of the OPERS contributing membership. Prior to 2011, the values represent the number of individuals receiving a benefit payment from OPERS, where one retiree's account may be issued to multiple recipients or beneficiaries. Restated data for years prior to 2011 is not available.

<b>▲</b> Traditional F	▲ Traditional Pension Plan					
Year End	Annuities	Disabilities	Survivors	Total		
2015	170,411	22,230	12,570	205,211		
2014	167,608	22,532	12,649	202,789		
2013	160,815	22,791	12,743	196,349		
2012	155,008	22,768	12,712	190,488		
2011	149,598	22,476	12,802	184,876		
2010	143,035	23,041	13,437	179,513		
2009	135,918	22,651	13,358	171,927		
2008	130,734	22,515	13,250	166,499		
2007	126,002	22,108	13,232	161,342		
2006	122,021	21,563	13,161	156,745		

Annuities are comprised of a defined formula benefit paid to contributing members retiring with an age-and-service benefit, as well as benefit annuities paid through the Additional Annuity and Money Purchase plans (refer to the Plan Statement beginning on page 213). Members who retired from other Ohio retirement systems may return to OPERS-covered employment under the OPERS Money Purchase plan. These members receive an annuity in accordance with that program, based on the contributions paid during the re-employment period.

The table below displays the composition of the Traditional Pension Plan Annuities by type for 2011 through 2015. The Other Annuities column represents Money Purchase and Additional Annuity plan benefits. These benefits may accrue to members whose primary retirement is with OPERS or through another Ohio retirement system (ORS retirees).

Traditional Pension Plan Annuities							
Year	Age-and-Service Annuities	Age-and-Service Receiving Other Annuities	Subtotal Age-and-Service Annuities	Other Annuities (ORS retirees)	Total		
2015	165,997	2,913	168,910	1,501	170,411		
2014	163,313	2,830	166,143	1,465	167,608		
2013	156,755	2,643	159,398	1,417	160,815		
2012	151,765	2,112	153,877	1,131	155,008		
2011	146,687	1,901	148,588	1,010	149,598		

## Number of Retirees/Benefit Recipients by Category (continued)

The values included in the table below represent the number of retirees receiving benefit payments. Members in the Combined Plan receive an age-and-service defined formula benefit annuity from their employer contribution account, and may not elect a retirement distribution from their defined contribution account until they qualify for a defined benefit retirement. Prior to 2012, members in both the Combined Plan and Member-Directed Plan had the option to defer all or a portion of their defined contribution account, elect to purchase an annuity, or elect to receive installment payments from the defined contribution account. Effective April 1, 2012, the installment payment options were eliminated and new retirees may elect to purchase an annuity, transfer their defined contribution account to another financial institution, or refund their account (refer to the Plan Statement beginning on page 213).

Year End	Age-and-Service Annuities	Annuitized DC Accounts	Installment Payments	Liquidated or Deferred DC Accounts**	Number of Retirees
2015	196	128	7		196
2014	156	99	7		156
2013	100	64	7	1	100
2012	55	37	13	5	55
2011	36	22	13	1	36
2010	21	13	7	1	21
2009	9	6	3		9
2008	7	5		2	7
2007	2	2			2
2006	1			1	1

<sup>\*</sup> As of April 1, 2012, no member had elected a combination annuity and installment payment benefit distribution since commencement of the plan January 1, 2003. Retirements effective on or after April 1, 2012 no longer have this option.

<sup>\*\*</sup> Beginning in 2013, the number of members receiving a defined benefit age-and-service benefit will not equal the number of members receiving a defined contribution benefit. The defined contribution options of transferring the defined contribution account to another financial institution or refunding the account are recorded in the OPERS systems as refund transactions. These specific types of refunds cannot be segregated from withdrawal from service refunds.

<b>▲</b> Memb	▲ Member-Directed Plan*					
Year End	Annuities	Installment Payments	Total			
2015	185	9	194			
2014	154	13	167			
2013	131	14	145			
2012	62	16	78			
2011	38	15	53			
2010	18	13	31			
2009	9	10	19			
2008	5	5	10			
2007	2	2	4			
2006	1	1	2			

<sup>\*</sup> As of April 1, 2012, no member had elected a combination annuity and installment payment benefit distribution since commencement of the plan on January 1, 2003. Retirements effective on or after April 1, 2012 no longer have this option.

## **Number of Covered Lives by Category**

The values included in the tables below represent the number of lives covered by OPERS health care plans. The 2010 through 2015 counts for the Health Care Plans table reflect the number of retirees and primary beneficiaries, and the number of additional dependents and other beneficiaries receiving coverage. In addition to a retiree, a primary benefit recipient could be a survivor of a deceased retiree continuing to receive coverage on the member's account. The values in this column are representative of OPERS contributing membership, while Dependents and Other Beneficiaries represents other family members receiving primarily dental and vision coverage through a member's account. Corresponding data for years prior to 2010 is not available. These counts represent all Traditional Pension Plan and Combined Plan retirees, dependents, and beneficiaries receiving post-employment health care coverage.

A Health Care Plans					
Year End	Number of Retirees and Primary Beneficiaries	Number of Dependents and Other Beneficiaries	Total Covered Lives		
2015	170,687	52,110	222,797		
2014	167,327	58,692	226,019		
2013	165,967	61,041	227,008		
2012	163,940	62,456	226,396		
2011	161,315	62,507	223,822		
2010	157,269	60,624	217,893		
2009	N/A	N/A	213,220		
2008	N/A	N/A	208,857		
2007	N/A	N/A	204,514		
2006	N/A	N/A	200,494		

The Member-Directed Plan Retiree Medical Account (RMA) is an account in the member's name that can be used to pay qualified medical expenses for Member-Directed Plan retirees and eligible family members. Funding for the RMA is accumulated in a Voluntary Employees' Beneficiary Association Trust.

<b>▲</b> Member-□	Member-Directed Plan Retiree Medical Accounts					
Year End	Total Covered Lives					
2015	4,063					
2014	3,509					
2013	3,112					
2012	2,589					
2011	2,073					
2010	1,577					
2009	1,260					
2008	365					
2007	176					
2006	293					

## Schedule of Retirees by Benefit Type and Amount

The values included in the following tables represent the number of retired members receiving benefits. Other Annuities represents Money Purchase and Additional Annuity plan benefits. These benefits may accrue to members whose primary retirement is with OPERS or with another Ohio retirement system (ORS retirees).

Traditional Pension Plan (as of December 2015)							
	Age-and-	Age-and-Service	Subtotal				
Amount of	Service	Receiving Other	Age-and-Service			Other Annuities	Total
Monthly Benefit	Annuities	Annuities	Annuities	Disabilities	Survivors	(ORS retirees)	Retirees
\$1-299	12,342	1,709	14,051	58	646	611	15,366
\$300-499	9,031	465	9,496	139	1,950	270	11,855
\$500-999	23,602	443	24,045	1,179	4,324	353	29,901
\$1,000-1,499	21,583	148	21,731	3,128	2,596	152	27,607
\$1,500-1,999	18,708	74	18,782	4,725	1,319	72	24,898
\$2,000 & Over	80,731	74	80,805	13,001	1,735	43	95,584
Totals	165,997	2,913	168,910	22,230	12,570	1,501	205,211

Effective April 1, 2012, members electing to retire in the Combined Plan and Member-Directed Plan have the option to use their defined contribution accounts to purchase a defined benefit annuity, to transfer their defined contribution account to another financial institution, or to receive a refund of their defined contribution account. Prior to April 1, 2012, these members also had the option to draw on their defined contribution account under an installment payment plan. The installment payment option is still effective for members who retired prior to April 1, 2012.

Combined Plan members are also eligible for a defined formula benefit from their employer contributions. The Employer Age-and-Service Annuities column represents members receiving a formula benefit. Members may receive payments of their defined contribution accounts under the methods described above. For those members who retired prior to April 1, 2012, only installment payments with a remaining account balance are counted.

Combined Plan (as of December 2015)						
Amount of	Employer	Annuitized	DC Installment			
Monthly Benefit	Age-and-Service Annuities	DC Accounts	Payments			
\$1-299	116	85				
\$300-499	52	34				
\$500-999	28	7				
\$1,000-1,499		1				
\$1,500-1,999		1				
\$2,000 & Over						
Various			7			
Totals	196	128	7			

The Member-Directed Plan table displays the distribution of members electing either a defined benefit annuity or an installment payment option. For those members who retired prior to April 1, 2012, only installment payments with a remaining account balance are counted.

Member-Directed Plan (as of December 2015)					
Amount of		DC Installment			
Monthly Benefit	Annuitized DC Accounts	Payments	Total Retirees		
\$1-299	92		92		
\$300-499	50		50		
\$500-999	31		31		
\$1,000-1,499	10		10		
\$1,500-1,999			0		
\$2,000 & Over	2		2		
Various		9	9		
Totals	185	9	194		

#### **Number of New Pension Retirees**

The values included in the following tables represent the number of new benefit recipients each year. The 2011 through 2015 counts represent retired members only, regardless of the number of recipients designated by the retiree's plan of payment. These statistics are representative of contributing membership. Prior to 2011, the values represent the number of new individuals receiving a benefit payment from OPERS where one retiree account may be issued to multiple recipients or beneficiaries. Restated data for years prior to 2011 is not available.

<b>▲</b> Traditio	▲ Traditional Pension Plan					
Year	Annuities	Disabilities	Survivors	Total		
2015	7,209	737	355	8,301		
2014	11,011	702	368	12,081		
2013	9,831	971	446	11,248		
2012	9,793	1,245	358	11,396		
2011	10,885	1,051	400	12,336		
2010	10,503	1,327	737	12,567		
2009	9,026	1,132	723	10,881		
2008	8,689	1,351	695	10,735		
2007	7,701	1,429	731	9,861		
2006	7,457	1,644	707	9,808		

Annuities are comprised of a defined formula benefit paid to contributing members retiring with an age-and-service benefit, as well as benefit annuities paid through the Additional Annuity and Money Purchase plans (refer to the Plan Statement beginning on page 213). Members who retired from other Ohio retirement systems may return to OPERS-covered employment under the OPERS Money Purchase plan. These members receive an annuity in accordance with that program based on the contributions paid during the re-employed period.

The table below displays the composition of the 2011 through 2015 Traditional Pension Plan Annuities by type. The Other Annuities column represents Money Purchase and Additional Annuity plan benefits. These benefits may accrue to members whose primary retirement is with OPERS or through another Ohio retirement system (ORS retirees). Comparable data for years prior to 2011 is not available.

<b>⚠</b> Trad	Traditional Pension Plan Annuities						
Year	Age-and-Service Annuities	Age-and-Service Receiving Other Annuities	Subtotal Age-and-Service Annuities	Other Annuities (ORS retirees)	Total		
2015	7,127	16	7,143	66	7,209		
2014	10,915	16	10,931	80	11,011		
2013	9,476	53	9,529	302	9,831		
2012	9,607	53	9,660	133	9,793		
2011	10,730	54	10,784	101	10,885		

## **Number of New Pension Retirees** (continued)

Effective April 1, 2012, members electing to retire in the Combined Plan and Member-Directed Plan have the option to use their defined contribution account to purchase a defined benefit annuity, to transfer their defined contribution account to another financial institution, or to receive a refund of their defined contribution account. Prior to April 1, 2012, these members also had the option to draw on their defined contribution account under an installment payment plan. The installment payment option is still effective for members who retired prior to April 1, 2012.

Combined Plan members are also eligible for a defined formula benefit from their employer contributions. The Employer Age-and-Service Annuities column represents members receiving a formula benefit. Members may receive payments of their defined contribution accounts under the methods described above. For those members who retired prior to April 1, 2012, only installment payments with a remaining account balance are counted.

<b>A</b> Combi	Combined Plan							
Year	Employer Age-and-Service Annuities	Member Annuitized Defined Contribution Accounts	Defined Contribution Installment Payments	Liquidated or Deferred Defined Contribution Accounts				
2015	41	30						
2014	56	35						
2013	45	27						
2012	19	15	1	3				
2011	15	9	7					
2010	12	7	4	1				
2009	2	1	1					
2008	5	3	2					
2007	1	1						
2006	1			1				

The Member-Directed Plan table displays the distribution of members electing either a defined benefit annuity or an installment payment option. For those members who retired prior to April 1, 2012, only installment payments with a remaining account balance are counted.

<b>△</b> Member-Directed Plan							
Year	Annuities	Installment Payments	Total				
2015	31		31				
2014	24		24				
2013	69		69				
2012	24	1	25				
2011	20	6	26				
2010	8	4	12				
2009	6	5	11				
2008	3	4	7				
2007	2	1	3				
2006		1	1				

## **Schedule of Average Benefits**

This schedule displays the number of new retirees each year, grouped by years of credited service. Prior year numbers are not adjusted as members roll off the rolls. Retirement benefits are calculated based on the final average salary (FAS) of the member, representing the member's three (or five) highest years of earnings (refer to the Plan Statement beginning on page 213 for benefit eligibility requirements). The Average Final Average Salary represents a composite for each group.

The 2011 through 2015 statistics include members with less than five years of service. Comparable data for years prior to 2011 is not available. The Total New Retirees column represents the average monthly benefit and average FAS for the retiree counts listed in each year.

A	Schedule of Average Benefits* (last 10 fiscal years)  Traditional Pension Pla						ion Plan		
			Years Credited Service						
	Retirement Effective Dates	0-4	5-9	10-14	15-19	20-24	25-30	30+	Total New Retirees
2015	Average Monthly Benefit Average Final Average Salary Number of Active Recipients	\$301 \$9,347 180	\$573 \$33,258 907	\$865 \$37,596 1,165	\$1,248 \$42,780 967	\$1,816 \$50,311 1,183	\$2,413 \$56,473 1,247	\$3,464 \$64,158 2,586	\$2,053 \$50,136 8,235
2014	Average Monthly Benefit Average Final Average Salary Number of Active Recipients	\$289 \$9,637 163	\$560 \$31,679 926	\$832 \$39,122 2,341	\$1,218 \$43,897 1,964	\$1,787 \$49,666 1,451	\$2,370 \$55,301 2,044	\$3,282 \$61,233 3,112	\$1,880 \$48,693 12,001
2013	Average Monthly Benefit Average Final Average Salary Number of Active Recipients	\$310 \$9,762 167	\$555 \$30,394 1,030	\$879 \$38,438 1,747	\$1,271 \$43,362 1,413	\$1,823 \$48,627 1,495	\$2,362 \$54,957 1,810	\$3,402 \$61,752 3,284	\$2,021 \$48,997 10,946
2012	Average Monthly Benefit Average Final Average Salary Number of Active Recipients	\$236 \$7,385 146	\$668 \$31,007 1,035	\$904 \$37,923 1,677	\$1,323 \$43,991 1,353	\$1,824 \$47,969 1,544	\$2,361 \$54,624 1,761	\$3,309 \$60,927 3,747	\$2,078 \$49,262 11,263
2011	Average Monthly Benefit Average Final Average Salary Number of Active Recipients	\$309 \$10,126 156	\$606 \$30,676 962	\$897 \$37,732 1,569	\$1,320 \$43,790 1,410	\$1,857 \$49,365 1,518	\$2,361 \$55,207 1,786	\$3,270 \$60,228 4,834	\$2,186 \$50,406 12,235
2010	Average Monthly Benefit Average Final Average Salary Number of Active Recipients		\$684 \$30,128 806	\$893 \$36,592 1,460	\$1,216 \$41,616 1,203	\$1,623 \$45,312 1,249	\$2,218 \$51,264 1,493	\$3,315 \$58,633 4,396	\$2,190 \$48,897 10,607
2009	Average Monthly Benefit Average Final Average Salary Number of Active Recipients		\$670 \$30,925 801	\$901 \$37,211 1,435	\$1,217 \$42,333 1,111	\$1,608 \$45,453 1,205	\$2,195 \$51,770 1,389	\$3,263 \$57,750 4,898	\$2,228 \$49,335 10,839
2008	Average Monthly Benefit Average Final Average Salary Number of Active Recipients		\$658 \$28,690 784	\$803 \$34,193 1,360	\$1,102 \$39,625 1,012	\$1,491 \$43,193 1,066	\$2,140 \$49,965 1,268	\$3,006 \$55,247 3,750	\$1,980 \$46,068 9,240
2007***	Average Monthly Benefit Average Final Average Salary Number of Active Recipients**		\$767 \$31,477 852	\$816 \$34,991 1,558	\$1,099 \$40,020 1,165	\$1,519 \$44,015 1,131	\$2,063 \$48,653 1,240	\$2,977 \$54,941 3,787	\$1,927 \$45,837 9,733
2006***	Average Monthly Benefit Average Final Average Salary Number of Active Recipients**		\$732 \$28,771 606	\$688 \$30,409 1,349	\$1,015 \$37,248 986	\$1,406 \$40,359 993	\$1,994 \$46,316 1,383	\$2,871 \$52,998 3,198	\$1,845 \$43,312 8,515

<sup>\*</sup> All years begin January 1 and end December 31.

<sup>\*\*</sup> Number of Active Recipients restated to include retirements initiated in prior years that are finalized in reported year.

<sup>\*\*\*</sup> Values restated to remove Combined Plan formula benefit information.

# **Schedule of Average Benefits** (continued)

A	Schedule of Average Be	nefits* (last 10 f	iscal years)			Comb	oined Plan
		Years Credited Service					
	Retirement Effective Dates	0-4	5-9	10-14	15-19	20-24	Total New Retirees
2015	Average Monthly Benefit Average Final Average Salary Number of Active Recipients	\$5 \$1,933 1	\$272 \$54,371 15	\$382 \$48,705 21	\$370 \$35,431 4		\$331 \$48,342 41
2014	Average Monthly Benefit Average Final Average Salary Number of Active Recipients		\$274 \$45,794 10	\$346 \$45,889 42	\$363 \$48,167 3	\$270 \$15,897 1	\$332 \$45,458 56
2013	Average Monthly Benefit Average Final Average Salary Number of Active Recipients		\$211 \$41,043 27	\$300 \$41,121 18			\$247 \$41,074 45
2012	Average Monthly Benefit Average Final Average Salary Number of Active Recipients		\$255 \$48,341 9	\$263 \$39,064 10			\$259 \$43,459 19
2011	Average Monthly Benefit Average Final Average Salary Number of Active Recipients		\$237 \$49,177 12	\$454 \$75,127 3			\$281 \$54,367 15
2010	Average Monthly Benefit Average Final Average Salary Number of Active Recipients		\$229 \$61,819 7	\$217 \$33,958 4			\$225 \$51,688 11
2009	Average Monthly Benefit Average Final Average Salary Number of Active Recipients		\$212 \$54,215 1	\$232 \$42,062 1			\$222 \$48,139 2
2008	Average Monthly Benefit Average Final Average Salary Number of Active Recipients		\$95 \$25,665 3	\$85 \$21,305 2			\$91 \$23,921 5
2007	Average Monthly Benefit Average Final Average Salary Number of Active Recipients		\$152 \$37,369 1				\$152 \$37,369 1
2006	Average Monthly Benefit Average Final Average Salary Number of Active Recipients		\$118 \$50,116 1				\$118 \$50,116 1

<sup>\*</sup>All years begin January 1 and end December 31.

## **Member Counts by Plan**

The tables below represent the number of members in each retirement plan based on their status in the plan. Eligible members have the ability to change plans during their career, and leave their contribution accounts behind with the plan under which the contribution was made. Accordingly, a member may be active in one plan and inactive in another. See the table at the bottom of the next page for a composite total count of active, inactive, and retired members regardless of plan.

The 2011 through 2015 Benefit Recipient counts represent retired members only, regardless of the number of recipients designated by the retiree's plan of payment. These statistics are representative of OPERS contributing membership. Prior to 2011, the values represent the number of individuals receiving a benefit payment from OPERS where one retiree account may be issued to multiple recipients or beneficiaries.

<b>Member</b>	Member Count—Pension Plans					
Year End	Active	Inactive	Retirees	Total		
2015	345,622	516,049	205,601	1,067,272		
2014	346,509	498,610	203,112	1,048,231		
2013	347,727	483,521	196,594	1,027,842		
2012	348,235	467,298	190,621	1,006,154		
2011	349,189	452,718	184,965	986,872		
2010	356,734	438,434	179,565	974,733		
2009	365,229	416,548	171,955	953,732		
2008	374,002	395,445	166,516	935,963		
2007	382,177	364,823	161,348	908,348		
2006	381,464	346,697	156,748	884,909		

<b>Member</b>	Т	raditional Pension Plan		
Year End	Active	Inactive	Retirees	Total
2015	326,795	509,194	205,211	1,041,200
2014	328,341	492,548	202,789	1,023,678
2013	330,595	478,291	196,349	1,005,235
2012	331,836	462,597	190,488	984,921
2011	333,340	448,417	184,876	966,633
2010	341,779	434,804	179,513	956,096
2009	351,166	413,461	171,927	936,554
2008	360,107	392,687	166,499	919,293
2007	368,780	362,742	161,342	892,864
2006	369,728	345,070	156,745	871,543

## **Member Counts by Plan** (continued)

<b>Member</b>	Member Count—Pension Plans						
Year End	Active	Inactive	Retirees	Total			
2015	7,587	2,031	196	9,814			
2014	7,413	1,818	156	9,387			
2013	7,175	1,637	100	8,912			
2012	6,903	1,460	55	8,418			
2011	6,674	1,314	36	8,024			
2010	6,554	1,052	21	7,627			
2009	6,403	942	9	7,354			
2008	6,376	846	7	7,229			
2007	6,244	659	2	6,905			
2006	5,609	519	1	6,129			

<b>Member</b>	Member-Directed Plan			
Year End	Active	Inactive	Retirees	Total
2015	11,240	4,824	194	16,258
2014	10,755	4,244	167	15,166
2013	9,957	3,593	145	13,695
2012	9,496	3,241	78	12,815
2011	9,175	2,987	53	12,215
2010	8,401	2,578	31	11,010
2009	7,660	2,145	19	9,824
2008	7,519	1,912	10	9,441
2007	7,153	1,422	4	8,579
2006	6,127	1,108	2	7,237

The table below represents a System-level member count regardless of the plan of participation selected by the member. Only OPERS members are included in this table and each member is counted only once. Actively contributing retired OPERS members who return to OPERS-covered employment under the Money Purchase Plan are reported as retirees. Comparable data for years prior to 2011 is not available.

Member Count—Pension Plans  All F						
Year End	Active	Inactive	Retirees	Total		
2015	345,621	514,607	205,581	1,065,809		
2014	346,508	497,212	203,091	1,046,811		
2013	347,727	482,156	196,575	1,026,458		
2012	348,235	465,940	190,619	1,004,794		
2011	349,188	451,353	184,963	985,504		

continued on page 203

## **Member Counts by Plan** (continued from page 202)

The values included in the tables below represent the number of individuals covered by the OPERS health care plans. The 2010 through 2015 401(h) Health Care Trust counts reflect the number of retirees and primary beneficiaries only. In addition to a retiree, a primary benefit recipient could be a survivor of a deceased retiree continuing to receive coverage on the member's account, which is representative of the OPERS contributing membership. Dependents and Other Beneficiaries, primarily receiving dental and vision coverage, is shown separately for 2010 through 2015. Corresponding data for years prior to 2010 is not available.

The new 115 Health Care Trust created in 2014 is not included in the tables below as the OPERS Medicare Connector program, funded by the 115 Health Care Trust, participants were eligible for allocations beginning January 1, 2016, and the covered lives were already included in the 401(h) Health Care Trust table.

The VEBA Trust funds a retiree medical account for members in the Member-Directed Plan. Contributions are paid into the trust during the member's career for use after retirement. The account is in the member's name and can only be used by the member to pay qualified medical expenses for the retiree and eligible family members. (Refer to the Plan Statement beginning on page 213.)

<b>Memb</b>	per Count—Hea	Ith Care Plans		Total All	Health Care Plans
Year End	Active	Inactive	Retirees & Primary Beneficiaries	Dependents & Other Beneficiaries	Total
2015	11,235	4,764	174,750	52,110	242,859
2014	10,745	4,194	170,836	58,692	244,467
2013	9,962	3,543	169,079	61,041	243,625
2012	9,501	3,189	166,529	62,456	241,675
2011	9,170	2,918	163,388	62,507	237,983
2010	8,392	2,574	158,846	60,624	230,436
2009	7,660	2,126	214,480		224,266
2008	7,520	1,886	209,222		218,628
2007	6,942	1,440	204,690		213,072
2006	5,742	1,122	200,787		207,651

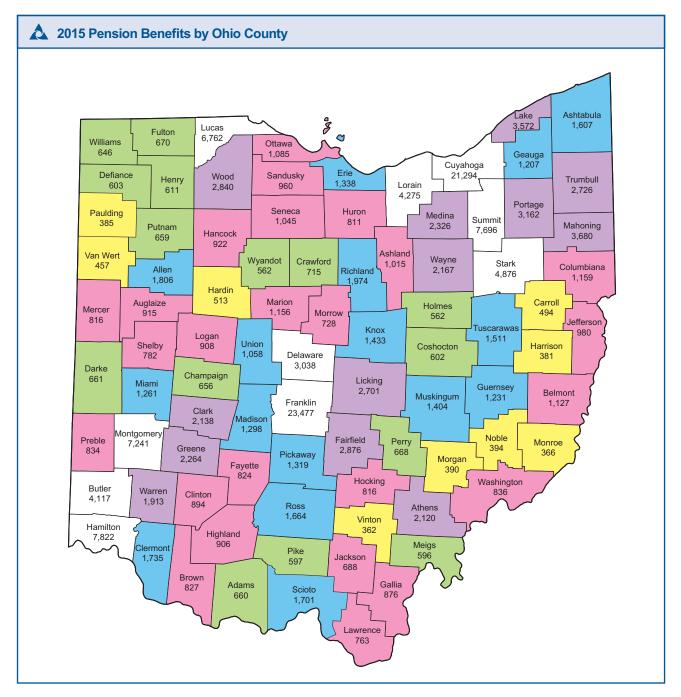
<b>▲</b> Memb	per Count—Hea	Ith Care Plans		<b>401(</b> h)	Health Care Trust
Year End	Active	Inactive	Retirees & Primary Beneficiaries*	Dependents & Other Beneficiaries*	Total
2015	N/A	N/A	170,687	52,110	222,797
2014	N/A	N/A	167,327	58,692	226,019
2013	N/A	N/A	165,967	61,041	227,008
2012	N/A	N/A	163,940	62,456	226,396
2011	N/A	N/A	161,315	62,507	223,822
2010	N/A	N/A	157,269	60,624	217,893
2009	N/A	N/A	213,220		213,220
2008	N/A	N/A	208,857		208,857
2007	N/A	N/A	204,514		204,514
2006	N/A	N/A	200,494		200,494

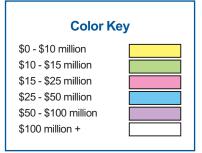
<sup>\*</sup> Prior to 2010, Retirees & Primary Beneficiaries was defined as the total number of covered lives.

continued on page 204

# Member Counts by Plan (continued from page 203)

<b>Member</b>	Count—Health Car	e Plans Volunt	ary Employees' Benefi	ciary Association Trust
Year End	Active	Inactive	Retiree Recipients	Total
2015	11,235	4,764	4,063	20,062
2014	10,745	4,194	3,509	18,448
2013	9,962	3,543	3,112	16,617
2012	9,501	3,189	2,589	15,279
2011	9,170	2,918	2,073	14,161
2010	8,392	2,574	1,577	12,543
2009	7,660	2,126	1,260	11,046
2008	7,520	1,886	365	9,771
2007	6,942	1,440	176	8,558
2006	5,742	1,122	293	7,157

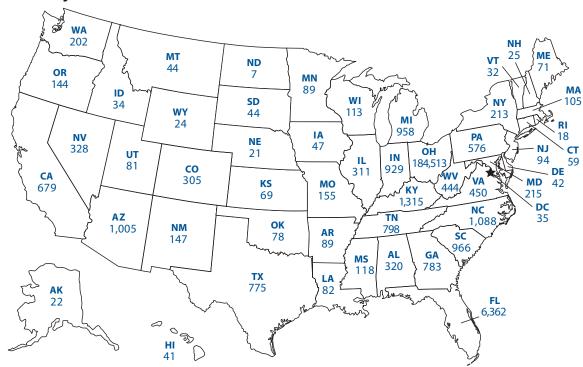




Of the 205,581 retirees in OPERS, 184,513, or 90.0%, remain Ohio residents as of December 31, 2015. Pension benefit payments approaching \$4.9 billion this year are distributed throughout Ohio to retirees and their beneficiaries, representing OPERS impact on the state's economy.

## Retirees by Geographical Location (as of December 31, 2015)

## **Retirees by State**



#### **Retirees Outside United States**

Armed Forces—Europe3	Ireland1	Poland1
Armed Forces—Pacific1	Israel4	Puerto Rico18
Australia2	ltaly5	Romania1
Austria1	Japan2	Scotland2
Bulgaria1	Jordan1	Singapore1
Canada27	Latvia1	Slovakia2
China (Taiwan)1	Lebanon1	Spain4
Costa Rica2	Lithuania1	Thailand3
Czech Republic1	Mexico1	Turkey1
England3	New Zealand2	United Arab Emirates1
Ethiopia1	Northern Mariana Islands 1	United Kingdom2
France4	Norway1	Virgin Islands4
Germany3	Peru1	West Indies1
Greece2	Philippines1	

Contrib	ution Rates	at December 31				Tradit	ional Pension Plan
			I	Employer Rates	;	Total	Total
	Year	Member Rates	Normal Cost	Unfunded Liability	Health	Employer Rates	Aggregate Employer and Member Rates
State	2015 2014 2013 2012 2011 2010*** 2009** 2008 2007* 2006	10.00% 10.00 10.00 10.00 10.00 10.00 10.00 10.00 9.50 9.00	3.31% 5.28 5.39 5.36 5.34 5.35 4.89 4.89 4.21 5.67	8.69% 6.72 7.61 4.64 4.66 3.65 3.61 2.11 3.56 3.37	2.00% 2.00 1.00 4.00 4.00 5.00 5.50 7.00 6.00 4.50	14.00% 14.00 14.00 14.00 14.00 14.00 14.00 14.00 13.77 13.54	24.00% 24.00 24.00 24.00 24.00 24.00 24.00 24.00 24.00 23.27 22.54
Local	2015 2014 2013 2012 2011 2010*** 2009** 2008 2007* 2006	10.00% 10.00 10.00 10.00 10.00 10.00 10.00 10.00 9.50 9.00	2.98% 5.05 5.05 5.05 5.04 5.06 4.46 4.46 4.10 5.57	9.02% 6.95 7.95 4.95 4.96 3.94 4.04 2.54 3.75 3.63	2.00% 2.00 1.00 4.00 4.00 5.00 5.50 7.00 6.00 4.50	14.00% 14.00 14.00 14.00 14.00 14.00 14.00 14.00 13.85 13.70	24.00% 24.00 24.00 24.00 24.00 24.00 24.00 24.00 23.35 22.70
Law Enforcement	2015 2014 2013 2012 2011 2010*** 2009** 2008 2007* 2006	13.00% 13.00 12.60 12.10 11.60 11.10 10.10 10.10 10.10	5.43% 7.18 7.90 8.16 8.43 8.95 9.65 9.65 7.62 8.63	10.67% 8.92 9.20 5.94 5.67 3.92 2.48 0.75 3.55 3.80	2.00% 2.00 1.00 4.00 4.00 5.00 5.50 7.00 6.00 4.50	18.10% 18.10 18.10 18.10 18.10 17.87 17.63 17.40 17.17 16.93	31.10% 31.10 30.70 30.20 29.70 28.97 27.73 27.50 27.27 27.03
Public Safety	2015 2014 2013 2012 2011 2010*** 2009** 2008 2007* 2006	12.00% 12.00 12.00 11.50 11.00 10.50 10.10 10.10 9.75 9.00	3.96% 6.12 7.62 7.77 8.32 8.55 8.63 7.16 9.04	12.14% 9.98 9.48 6.33 5.78 4.32 3.50 1.77 4.01 3.39	2.00% 2.00 1.00 4.00 4.00 5.00 5.50 7.00 6.00 4.50	18.10% 18.10 18.10 18.10 18.10 17.87 17.63 17.40 17.17 16.93	30.10% 30.10 30.10 29.60 29.10 28.37 27.73 27.50 26.92 25.93

 $<sup>^{\</sup>star}\text{The}$  health care contribution rate increased from 5.0% to 6.0% effective July 1, 2007.

continued on page 208

<sup>\*\*</sup>The health care contribution rate decreased from 7.0% to 5.5% effective April 1, 2009.

\*\*The health care contribution rate decreased from 5.5% to 5.0% effective March 1, 2010.

Contribution Rates at December 31 Combined Plan										
				Employe	er Rates		Total	Total		
	Year	Member Rates	Normal Cost	Unfunded Liability*	Mitigation Rate	Health	Employer Rates	Aggregate Employer and Member Rates		
State	2015 2014 2013 2012 2011 2010**** 2009*** 2008 2007** 2006	10.00% 10.00 10.00 10.00 10.00 10.00 10.00 10.00 9.50 9.00	7.54% 6.99 7.20 7.18 7.18 7.18 7.21 7.21 7.23 8.50	3.69% 4.24 5.03 0.00 0.00 1.82 1.29 0.12 N/A N/A	0.77% 0.77 0.77 0.77 0.77 0.77 0.77 0.77	2.00% 2.00 1.00 6.05 6.05 4.23 4.73 5.90 6.00 4.50	14.00% 14.00 14.00 14.00 14.00 14.00 14.00 14.00 13.77 13.54	24.00% 24.00 24.00 24.00 24.00 24.00 24.00 24.00 23.27 22.54		
Local	2015 2014 2013 2012 2011 2010**** 2009*** 2008 2007** 2006	10.00% 10.00 10.00 10.00 10.00 10.00 10.00 10.00 9.50 9.00	7.41% 6.83 6.87 6.88 6.88 6.87 6.88 6.88 7.15	3.82% 4.40 5.36 0.30 0.30 2.13 1.62 0.45 N/A N/A	0.77% 0.77 0.77 0.77 0.77 0.77 0.77 0.77	2.00% 2.00 1.00 6.05 6.05 4.23 4.73 5.90 6.00 4.50	14.00% 14.00 14.00 14.00 14.00 14.00 14.00 14.00 13.85 13.70	24.00% 24.00 24.00 24.00 24.00 24.00 24.00 24.00 23.35 22.70		

<sup>\*</sup>Unfunded Liability includes the impact of defined contribution account purchases of defined benefit annuities.

<sup>\*\*\*\*</sup> The health care contribution rate decreased from 4.73% to 4.23% effective March 1, 2010.

Contribution Rates at December 31  Member-Directed Plan									
				Employe	er Rates		Total	Total	
	Year	Member Rates	Normal Cost	Unfunded Liability	Mitigation Rate	VEBA*	Employer Rates	Aggregate Employer and Member Rates	
State	2015 2014 2013 2012 2011 2010 2009 2008 2007 2006	10.00% 10.00 10.00 10.00 10.00 10.00 10.00 10.00 9.50 9.00	8.73% 8.73 8.73 8.73 8.73 8.73 8.73 8.73 8.73	N/A N/A N/A N/A N/A N/A N/A N/A	0.77% 0.77 0.77 0.77 0.77 0.77 0.77 0.77	4.50% 4.50 4.50 4.50 4.50 4.50 4.50 4.50 4.50	14.00% 14.00 14.00 14.00 14.00 14.00 14.00 14.00 13.77 13.54	24.00% 24.00 24.00 24.00 24.00 24.00 24.00 24.00 23.27 22.54	
Local	2015 2014 2013 2012 2011 2010 2009 2008 2007 2006	10.00% 10.00 10.00 10.00 10.00 10.00 10.00 10.00 9.50 9.00	8.73% 8.73 8.73 8.73 8.73 8.73 8.73 8.73 8.65 8.50	N/A N/A N/A N/A N/A N/A N/A N/A N/A	0.77% 0.77 0.77 0.77 0.77 0.77 0.77 0.77	4.50% 4.50 4.50 4.50 4.50 4.50 4.50 4.50 4.50	14.00% 14.00 14.00 14.00 14.00 14.00 14.00 14.00 13.85 13.70	24.00% 24.00 24.00 24.00 24.00 24.00 24.00 24.00 23.35 22.70	

<sup>\*</sup>Beginning in October 2014, the Board approved the funding of VEBA Trust participant accounts using the reserves in the VEBA Trust rather than the allocation of employer contributions. Instead, employer contributions were allocated to the Member-Directed Plan to repay the original plan start-up and administrative costs.

<sup>\*\*</sup> The health care contribution rate increased from 5.00% to 6.00% effective July 1, 2007.

 $<sup>^{\</sup>star\star\star}$  The health care contribution rate decreased from 5.90% to 4.73% effective April 1, 2009.

A Nu	Number of Employer Units  All Plans											
Calendar Year	State	County**	Law Enforcement	Municipalities	Villages	Miscellaneous	Libraries	Townships	Totals			
2015	260	215	239	244	665	498	253	1,309	3,683			
2014	264	217	241	245	667	496	253	1,309	3,692			
2013	282	219	244	245	673	494	253	1,308	3,718			
2012	271	214	242	245	678	491	253	1,308	3,702			
2011	271	211	241	246	675	490	253	1,308	3,695			
2010	269	215	241	247	675	491	253	1,308	3,699			
2009	270	238	237	248	671	489	253	1,308	3,714			
2008	269	244	248	251	670	474	254	1,314	3,724			
2007	273	241	245	251	671	465	254	1,314	3,714			
2006	276	238	244	253	671	459	254	1,312	3,707			

<sup>\*</sup>The number of employer units exceeds the number of reporting employers as some employers report multiple divisions or agencies. This count also includes private-sector employers that have assumed privatized functions from public employers for indeterminate periods. The number of employers reporting at December 31, 2015 was 3,247.

<sup>\*\*</sup>Effective January 1, 2010, House Bill 420 transferred authority for managing county law libraries to County Law Library Resource Boards within county governments. This consolidation with county governments resulted in a reduction in the number of individual employer units.

A Principal Participating	Employers							
		2015			2006*			
Employers by Participating Employer Ranking	Covered Employees	Rank	Percentage of Total System	Covered Employees	Rank	Percentage of Total System		
The Ohio State University	37,736	1	10.92%	25,768	1	6.77%		
Cuyahoga County	8,020	2	2.32	9,881	2	2.60		
Franklin County	6,862	3	1.99	6,074	8	1.60		
MetroHealth Medical Center	6,773	4	1.96	6,419	6	1.69		
University of Cincinnati	6,517	5	1.89	6,109	7	1.61		
City of Columbus	5,914	6	1.71	6,814	3	1.79		
City of Cleveland	5,594	7	1.62	6,584	5	1.73		
Ohio Department of Transportation	5,553	8	1.61	6,761	4	1.78		
Kent State University	5,255	9	1.52	N/A	N/A	N/A		
Ohio University	5,114	10	1.48	4,447	10	1.17		
Hamilton County	N/A	N/A	N/A	5,562	9	1.46		
All Other (see table on page 211)	252,130	N/A	72.98	295,878	N/A	77.80		
Total	345,468	N/A	100.00%	380,297	N/A	100.00%		

<sup>\*</sup>The implementation of GASB 67 in 2014 modified the requirements of this schedule. Prior to GASB 67, OPERS reported number of employer units only. Beginning in 2014, OPERS changed the presentation to reflect the number of participating employers, which is most associated with the reporting entities. A reporting entity can include multiple employer units. For example, a single reporting entity (a county) may report as three employer units (a county, a hospital and law enforcement). The OPERS employer system is dynamic and historical reports based on participating employers by employer type, or reporting entities by employer type, does not exist. As a result, the values for 2006 in this table reflect the number of employers based on employer units.

<b>Employer Units</b>						
		2015			2006	
Employers by Employer Unit Ranking	Covered Employees	Rank	Percentage of Total System	Covered Employees	Rank	Percentage of Total System
The Ohio State University	37,687	1	10.91%	25,768	1	6.77%
Cuyahoga County	7,840	2	2.27	9,881	2	2.60
MetroHealth Medical Center	6,773	3	1.96	6,074	8	1.60
University of Cincinnati	6,450	4	1.87	6,419	6	1.69
Franklin County	6,313	5	1.83	6,109	7	1.61
City of Cleveland	5,594	6	1.62	6,814	3	1.79
Ohio Department of Transportation	5,553	7	1.61	6,584	5	1.73
City of Columbus	5,433	8	1.57	6,761	4	1.78
Kent State University	5,227	9	1.51	N/A	N/A	N/A
Ohio University	5,087	10	1.47	4,447	10	1.17
Hamilton County	N/A	N/A	N/A	5,562	9	1.46
All Other (see table on page 211)	253,511	N/A	73.38	295,878	N/A	77.80
Total	345,468	N/A	100.00%	380,297	N/A	100.00%

## **Statistical Section**

Employers—All Other Categories*								
	2015				2006**			
Employer Type	Employer Units		Participating Employers		Employer Units		Participating Employers	
	Number	Employees	Number	Employees	Number	Employees	Number	Employees
State	255	64,586	162	65,276	272	79,427	272	79,427
County	212	73,602	125	78,962	235	74,894	235	74,894
Municipalities	242	47,785	233	47,452	251	55,930	251	55,930
Miscellaneous	498	21,622	491	21,173	458	33,402	458	33,402
Libraries	253	12,778	252	12,760	254	14,691	254	14,691
Townships	1,309	11,252	1,308	12,496	1,312	14,241	1,312	14,241
Villages	665	13,959	665	13,971	671	14,500	671	14,500
Law Enforcement/Public Safety	239	7,927	1	40	244	8,793	244	8,793
Total	3,673	253,511	3,237	252,130	3,697	295,878	3,697	295,878

<sup>\*</sup>This table displays additional information for the All Other category in the two tables on the previous page. To get the total number of employers reported in the table and related footnote on page 209, combine the numbers in this table with those on page 210 for the employer units (10 plus 3,673 = 3,683 for 2015) and participating employers (10 plus 3,237 = 3,247 for 2015). GASB requires a 10 year look-back to the year being presented. Therefore, information for 2007 through 2014 is not relevant.

<sup>\*\*</sup>The implementation of GASB 67 in 2014 modified the requirements of this schedule. Prior to GASB 67, OPERS reported number of employer units only. Beginning in 2014, OPERS changed the presentation to reflect the number of participating employers, which is most associated with the reporting entities. A reporting entity can include multiple employer units. For example, a single reporting entity (a county) may report as three employer units (a county, a hospital and law enforcement). The OPERS employer system is dynamic and historical reports based on participating employers by employer type, or reporting entities by employer type, does not exist. As a result, the values for 2006 in this table reflect the number of employers based on employer units.

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"Change does not necessarily assure progress, but progress implacably requires change. Education is essential to change."

Tom Brokaw, author, journalist

Our members face a significant change when facing retirement; we are committed to providing all the accurate information necessary to ensure each can keep their financial balance. In addition to accurate financial information, OPERS works constantly to communicate and educate members on their ultimate benefits and, equally important, how decisions made throughout their careers can affect those benefits.

OPERS works to connect with members and stakeholders by providing transparent financial information and common language outreach. We understand our members are not pension experts and that it's our responsibility to ensure our outreach helps each member make the right decision for their particular situation. The results of our 2015 outreach efforts were significant:

- Member Services department fielded 481,960 individual calls and responded to more than 14,800 online queries.
- Every member potentially affected by the changes in health care (more than 142,000) was identified and provided with individualized kits to help make their decisions. Additionally, OPERS had approximately 2.2 million minutes of online videos viewed in 2015, primarily focused on health care changes.
- The Member Education group, in conjunction with the Health Care staff, delivered approximately 590 presentations across the state and held approximately 160 webinars.



The Ohio Public Employees Retirement System (OPERS or System) was created in 1935 by the Ohio General Assembly to provide retirement, disability, and survivor benefit programs to state and local employees. This summary outlines the plan features; however, it is not a substitute for the state and federal laws that govern OPERS.

All public employees, except those covered by another state retirement system in Ohio or by the Cincinnati Retirement System, are required to become contributing members of OPERS when they begin public employment unless they are exempted or excluded.

The law provides for optional membership for elected public officials who did not contribute on prior elective service. Students, not already members, working for the public school, college, or university that they are attending may be exempt from contributing to OPERS by filing a request for exemption within the first month of employment.

OPERS provides special retirement coverage for certain law enforcement officers whose primary duties are to preserve the peace, to protect life and property, and to enforce the laws of Ohio. This Law Enforcement division has its own retirement, disability, and survivor benefit eligibility provisions.

# **Plan Types**

For 80 years, OPERS has provided members with retirement benefits under a defined benefit plan, known as the Traditional Pension Plan.

In 2000, legislation required OPERS to establish one or more defined contribution plans to be offered to members in addition to the existing Traditional Pension Plan. OPERS began offering three retirement plans to its members on January 1, 2003. The plans include the Traditional Pension Plan, the Member-Directed Plan, and the Combined Plan. A brief overview of each plan is provided below.

Effective January 7, 2013, legislation modified components of the Traditional Pension and Combined plans. Members were impacted by these changes to varying degrees based on their transition group. Three transition groups (A, B and C) were designed to ease the transition for key components of the pension plan changes.

#### The Traditional Pension Plan

The Traditional Pension Plan is a defined benefit plan under which a member's retirement benefit is based on a formula. The formula is determined by the years of service credit and the average of the three or five (based on transition group) highest years of eligible salary, referred to as final average salary (FAS). OPERS investment professionals manage the investment of employee and employer contributions to ensure that funds are available to pay the formula benefit.

## The Member-Directed Plan

The Member-Directed Plan is a defined contribution plan under which employee and employer contributions are deposited into a member's individual account and the member directs the investment by selecting from professionally managed OPERS investment options. The investment options include six core funds comprised of a series of fixed income and equity funds, 10 target date funds, and a self-directed brokerage account. Members become vested in the employer contributions at a rate of 20% for each year of participation until the member is fully vested at the end of five years. The account value available at retirement is based on employee and vested employer contributions and the investment gains and losses on those contributions.

#### The Combined Plan

The Combined Plan is a retirement plan with both a defined benefit and a defined contribution component. The employer contributions fund the defined benefit portion of the Combined Plan. The member's defined benefit retirement component is determined by a formula similar to, but lower than, the Traditional Pension Plan formula. OPERS investment professionals manage the investment of the employer contributions to ensure that funds are available to pay the reduced-formula benefit. Under the defined contribution portion of the Combined Plan, employee contributions are deposited into the member's individual account and the member directs the investment by selecting from professionally managed OPERS investment options. The investment options include six core funds comprised of a series of fixed income and equity funds, 10 target date funds, and a self-directed brokerage account. The defined contribution account value available at retirement is based on employee contributions and the investment gains and losses on those contributions.

## Contributions

Employers are required to make contributions to the System on the basis of a percentage of eligible salary and at a rate based upon the recommendations of the OPERS actuary subject to the statutory limitations. Penalties and interest are assessed for late payments. The contribution rate for State and Local employers in 2015 was 14.0%. Employers in the Law Enforcement and Public Safety divisions contributed 18.1%.

The 2015 employee contribution rate for State and Local members was 10.0% of eligible salary. Members in the Public Safely division contributed 12.0% of eligible salary, while members in the Law Enforcement division contributed 13.0%. Individual accounts for each member of OPERS are maintained and funds contributed by members of the Traditional Pension Plan are fully refundable at service termination or death. The refund value of contributions made by members of the Combined Plan and the Member-Directed Plan are subject to changes (gains or losses) that occur as a result of the member's selected investment options.

# **Additional Voluntary Contributions**

## The Traditional Pension Plan

A member or a re-employed retiree who is contributing to a money purchase annuity may deposit additional money or rollover funds into the Additional Annuity Program. Voluntary after-tax additional annuity deposits are limited by federal tax law to 100% of a member's annual income from all public employers contributing to OPERS or to the current annual IRS limitation, whichever is less. Additional Annuity deposits are invested in the OPERS Stable Value Fund where they are subject to daily investment gains and losses. Earnings are tax-deferred until the time of distribution.

Upon termination of employment or retirement, the member may either elect to receive a refund of the account value or an annuity. The annuity program offers the same payment options as those offered for an age-and-service retirement under the Traditional Pension Plan.

#### The Member-Directed Plan and Combined Plan

Members participating in the Member-Directed or Combined plans may deposit additional money or rollover funds into their individual defined contribution account. Voluntary after-tax deposits are limited by federal tax law to 100% of a member's annual income from all public employers contributing to OPERS or to the current annual IRS limitation, whichever is less. The additional contributions are invested in the same investment options the member selected for their individual defined contribution account, and are subject to investment gains and losses.

Upon termination of employment or retirement, members may elect to receive either a lumpsum refund of the account value or any of the retirement distribution options available to defined contribution accounts.

## Benefits under the Traditional Pension Plan or the Combined Plan

## **Age-and-Service Retirement**

In 2012, the Ohio General Assembly enacted into law a number of significant plan design changes that became effective on January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the new law applicable to each group. Members who were eligible to retire under law in effect prior to the legislation or who will be eligible to retire no later than five years after January 7, 2013, comprise transition Group A. Members who have 20 years of service credit prior to January 7, 2013, or who will be eligible to retire no later than 10 years after January 7, 2013, are included in transition Group B. Group C includes those members who are not in either of the other groups and members who were hired on or after January 7, 2013.

Retirement benefits are specific to each plan and members must meet the eligibility requirements based on their age and years of service within the plan. Retirement eligibility also varies by division and transition group. The charts below show the retirement eligibility requirements for all divisions and transition groups. The requirements for the State and Local divisions apply to members who participate in either the Traditional Pension Plan or the Combined Plan. The Law Enforcement and Public Safety divisions are only applicable to the Traditional Pension Plan.

Unreduced	Group A		Gro	up B	Group C	
Sinouacca	Age	Service	Age	Service	Age	Service
	Any	30	52	31	55	32
State/Local			Any	32		
	65	5	66	5	67	5
Law	48	25	50	25	52	25
Enforcement	62	15	64	15	64	15
Dublic Cofety	52	25	54	25	56	25
Public Safety	62	15	64	15	64	15
Law and Public Safety (public safety benefit)	52	25	54	25	56	25

Reduced	Group A		Gro	ир В	Group C	
rtoddood	Age	Service	Age	Service	Age	Service
State/Local	55	25	55	25	57	25
	60	5	60	5	62	5
Law	52	15	52	15	56	15
Enforcement	N/A	N/A	48	25	48	25
Dublic Cofety	52	15	52	15	56	15
Public Safety 48	48	25	48	25	52	25
Law and Public Safety (public safety benefit)	48	25	48	25	52	25

Benefit payments vary in amount depending on years of service credit, FAS, age, and plan of payment selection. FAS is the average of the three highest years of eligible salary for Groups A and B; and the average of the five highest years of eligible salary for members in Group C. The age-and-service formula benefit cannot exceed 100% of FAS (Law Enforcement is 90%) or the limits under Internal Revenue Code Section 415 and may be subject to the contribution-based benefit cap (CBBC). The base benefit amount calculated by the formula will be reduced if a member begins receiving a retirement benefit before he/she reaches the age-and-service requirements for an unreduced benefit.

In the Traditional Pension Plan, the benefit formula for State and Local members in transition Groups A and B applies a factor of 2.2% to the member's FAS for the first 30 years of service. A factor of 2.5% is applied to years of service in excess of 30. The benefit formula for State and Local members in transition Group C applies a factor of 2.2% to the member's FAS for the first 35 years of service and a factor of 2.5% is applied to years of service in excess of 35.

In the Traditional Pension Plan, the benefit formula for members in the Public Safety and Law Enforcement divisions applies a factor of 2.5% to member's FAS for the first 25 years of service as a Public Safety or Law Enforcement member. A factor of 2.1% is applied to years of service in excess of 25.

In the Combined Plan, the benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.0% to the member's FAS for the first 30 years of service. A factor of 1.25% is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.0% to the member's FAS and the first 35 years of service and a factor of 1.25% is applied to years in excess of 35. In the defined contribution component of the Combined Plan, the current value of the individual account is available at retirement. The balance can be rolled over to another eligible retirement plan, made payable to the member with taxes withheld, or converted to a lifetime annuity through OPERS, or a combination of the three options.

Beginning in January 2013, the CBBC was introduced to reduce the impact of inflating FAS. For purposes of determining the CBBC, the member's accumulated contributions (less any contributions attributed to a non-law annuity) are combined with a portion of employer-paid delinquent contributions, a portion of early retirement incentive plan funding and member contributions used to fund a disability under the original plan, if applicable. The total accumulated member contributions (as calculated in the previous sentence) are multiplied by the OPERS Board of Trustees (Board)-established CBBC factor. The CBBC factor in effect for 2015 was 6.0. The member is eligible for the lesser of an annuity calculated on FAS and years of service credit or the calculated CBBC value. The CBBC applies to all new retirees, with an exception for certain members in Group A. The reduction caused by the CBBC for transition Group A members may not exceed 5% of the retirement allowance the member would have otherwise received unless, for any full month of service after January 1, 1987, the member's monthly eligible salary was less than \$1,000.

Service credit allowed under Chapter 145 of the Ohio Revised Code for retirement eligibility and calculation of a formula benefit includes:

- 1) Service to the state of Ohio or an Ohio political subdivision for which contributions have been paid;
- 2) Certain military service which interrupted contributing public service;
- 3) Any out-of-public service period of three years or less during which the member was receiving an award under the Ohio Bureau of Workers' Compensation;
- 4) Previously unreported service in Ohio;
- 5) Service purchased by the member for:
  - a) Military service that pre-dates public employment;

- b) Prisoner-of-war service;
- c) An authorized leave of absence that did not exceed one year;
- d) Comparable public service that is not being used for other retirement programs except Social Security, performed outside Ohio or with the federal government, or for which contributions were made to an Ohio municipal retirement system;
- e) Restoration of previously refunded service;
- f) Restoration of previously refunded service from the Ohio Police and Fire Pension Fund, Ohio State Highway Patrol Retirement System, or Cincinnati Retirement System, not being used for any other retirement benefit;
- g) Service that was previously covered by a valid exemption under OPERS;
- h) The amount of 35% additional credit on completed terms of full-time contributing elected official service, or board, commission, or other public body service by members who are appointed by the Governor with the advice and consent of the Senate;
- Service purchased in the Combined Plan or the Traditional Pension Plan representing contributing service earned in the Member-Directed Plan or Combined Plan; and,
- j) Restoration of contributing service earned in the Traditional Pension Plan prior to January 1, 2003 that was transferred to the Member-Directed Plan or the Combined Plan at initial plan selection.
- 6) Service purchased by an employer under a retirement incentive plan.

Beginning in 2014, the minimum eligible salary required to earn full-time service was increased to \$600 per month, with an index feature that is based on salary increases granted to township trustees. Township trustees will receive a salary increase in 2016 and, thus, the minimum eligible salary will increase by that same percentage beginning in calendar year 2017.

A choice of several benefit payment plans is available. The choices include benefits payable throughout the member's lifetime (Single Life Plan) or in a lesser amount during the individual's life but continuing after the member's death to one or more survivors (the Joint Life Plan or the Multiple Life Plan).

A benefit payable under Joint Life Plan or Multiple Life Plan is the actuarial equivalent of the Single Life Plan, but the payment to the member is reduced because it is based on the combined life expectancies of the member and the beneficiary(ies).

The Multiple Life Plan is an option available to members whose retirement is effective on or after November 1, 2006. The payment plan is a multiple joint survivorship annuity providing benefits to the member throughout his/her lifetime, with payments continuing to the member's surviving beneficiaries after the member's death. The member may designate two-to-four beneficiaries, with each receiving at least 10% of the benefit (exceptions are court ordered spousal benefits). Total allocations to all beneficiaries may not exceed 100% of the benefit.

Effective January 1, 2004, OPERS established a Partial Lump-Sum Option Payment (PLOP) for certain retirees and benefit recipients. The PLOP is an option at retirement that allows a recipient to receive a lump-sum benefit payment along with a reduced monthly retirement allowance. The PLOP cannot be less than six times or more than 36 times the monthly amount that would be payable to the member under the plan of payment selected, and cannot result in a monthly allowance that is less than 50% of that monthly amount. The total amount paid as a lump sum and a monthly benefit is the actuarial equivalent of the amount that would have been paid had the lump sum not been selected.

## **Disability Benefits**

OPERS members are eligible for one of two disability programs: the original plan or the revised plan. Employees who had contributions on deposit with OPERS on July 29, 1992, had a one-time opportunity to select coverage under one of these programs. Employees hired after July 29, 1992, are covered only under the revised plan. There are a number of features common to both plans.

A member who has at least 60 contributing months of service credit in either the Traditional Pension Plan or the Combined Plan and who becomes permanently disabled due to a mentally or physically disabling condition for the performance of duty may apply to OPERS for monthly disability benefits. Members in the Law Enforcement or Public Safety divisions may apply for disability at any time if the disabling condition was the result of an on-duty illness or injury. Coverage is limited to illness or injury that occurs before the member's contributing service terminates or, in the case of illness or injury that results from the member's employment, becomes evident no later than two years after the date the contributing service ends. The coverage does not extend to disability resulting from elective cosmetic surgery other than reconstructive surgery.

Application must be made within two years from the date the member's contributing service ended, unless the Board determines that the member was physically or mentally incapacitated for duty and unable to make an application. The member must not be receiving an age-and-service retirement benefit or have received a refund of his or her accumulated contributions. If the Board approves the disability benefit application and the member is otherwise eligible, the benefit is effective the first day of the month following the member's service termination. A disability benefit recipient may be required to undergo a medical examination at least once a year. A disability benefit terminates under either disability plan if the member is no longer disabled, returns to public employment, chooses to begin receiving an age-and-service benefit, or dies.

A new disability standard will be applied to disability recipients (excluding Law Enforcement division disability recipients) whose application for disability was received by the retirement system on or after January 7, 2013. Disability benefit recipients will be evaluated under an "own occupation" standard (incapable of performing the duties of the member's last public position) at the time of application and for the first three years of disability. This time period may be extended from three years to five years, if the recipient is receiving rehabilitative services acceptable to a physician selected by the Board. Subsequent to the three- or five-year period, the benefit recipient is evaluated under an "any occupation" standard. The "any occupation" standard for terminating a benefit is that the benefit recipient is no longer physically or mentally incapable of performing the duties of any position which meets the following criteria:

- 1) Replaces at least 75% of the recipient's inflation-adjusted FAS;
- 2) Can reasonably be found in the recipient's regional job market; and
- 3) The recipient is qualified to perform based on the recipient's experience or education.

Members covered under the original plan must apply for disability benefits prior to turning age 60 (or age 62 for members in transition Group C). Under the original plan, the amount of the disability allowance is based on the member's FAS and total service credit, plus the length of time between the effective date of disability and age 60 (or 62). The disability benefit cannot exceed 75%, nor be less than 30% of the member's FAS. The disability benefit continues for the member's lifetime as long as the qualifying disability persists. The benefit is funded by the employee's accumulated contributions and reserves accumulated from employer contributions. The benefit is fully taxable until age 60 (or 62), after which a specified dollar amount each month, representing the return of previously taxed contributions, is tax-free. For a law enforcement member disabled due to an on-duty injury or illness, 30% of the benefit payment is excludable from taxable income.

Under the revised plan, the disability allowance is based on the member's FAS and service credit. The disability benefit cannot be less than 45% or exceed 60% of the member's FAS. The benefit is funded by reserves accumulated from employer contributions, and is fully taxable. For a law enforcement member disabled due to an on-duty injury or illness, 45% of the benefit payment is excludable from taxable income.

Benefits under the revised plan are payable until age 65 (or age 67 for members in transition Group C) or for a definite period, whichever comes first, as long as the qualifying disability persists. When the disability benefit ends, the member may apply for a service retirement benefit or a refund of their account. The service retirement benefit amount is the greater of: a) 2.2% of FAS multiplied by the years of service (contributing and disability) not to exceed 45% of FAS; or b) the regular or law enforcement benefit calculation using only the member's years of contributing service.

Members participating in the Combined Plan who elect to receive disability benefits must transfer to the Traditional Pension Plan. The disability benefit is calculated using the same formulas and criteria described above, and the member is required to transfer their individual defined contribution account to the Traditional Pension Plan to fund the benefit.

Members who apply for a disability benefit on or after January 7, 2013 are required to apply for Social Security Disability Insurance (SSDI) and, if determined to be eligible for such benefits, are subject to an offset to the extent that the member's OPERS disability benefit plus the SSDI benefit exceed the member's FAS, adjusted for inflation. The offset does not apply to a disability recipient who is a law enforcement member or who has at least five years of service credit for periods during which the recipient had earnings from other employment that was taxable under the Federal Insurance Contributions Act.

#### **Survivor Benefits**

A member's beneficiary is determined by statutory automatic succession unless a specific designation is made in writing on a form provided by OPERS. Listed below is the order of automatic succession under Ohio law:

- 1) Spouse,
- 2) Children,
- 3) Dependent parents,
- 4) If none of the above, parents share equally in a refund of the account; and
- 5) If none of the foregoing, a refund of the account is paid to the estate.

Qualified beneficiaries will be eligible to receive monthly survivor benefits if, at the time of the member's death, at least one of the following qualifications was met:

- 1) The member had 18 months of Ohio service credit with three of those months within the two and one-half years immediately before death; or
- 2) The member was receiving a disability benefit from OPERS; or
- 3) The member was eligible for retirement but did not retire.

If none of these qualifications were met at the member's death, a refund of the member's OPERS account value as defined by the Ohio Revised Code may be made. The member's beneficiary may choose a refund of the member's account only if there are no children eligible for monthly benefits. If the member dies while receiving a disability benefit under the original plan and eligible survivors select a cash refund of the account, the amount is reduced by the amount of disability benefits that had

already been paid. There is no reduction in amount if the member dies while receiving a benefit under the revised disability plan or while still working.

Qualified surviving spouses (with no children eligible for monthly benefits) may receive a benefit representing the greater of \$250 a month or an annual benefit equal to 25% of the decedent's FAS. If the decedent had 20 or more years of service, the percent of FAS increases with each year of service over 20 up to a maximum of 60%. Benefits begin when a qualified surviving spouse reaches age 62, or at any age if the decedent had 10 or more years of Ohio service credit, qualifying children, or the spouse is adjudged physically or mentally incompetent. Benefits to a qualified survivor terminate when the survivor ceases to meet eligibility requirements.

If a deceased member was eligible for a service retirement benefit at time of death, a surviving spouse or other sole dependent beneficiary may elect to receive a monthly benefit calculated as though the member had retired and elected the Joint Life Plan with 100% to the survivor. This joint survivor option provides a monthly allowance that continues through the beneficiary's lifetime. The beneficiary also has the option of electing a PLOP.

A child of a deceased member may qualify for monthly benefits if the child has never been married and is under age 18, or 22, if a qualified student attending an accredited school. A child who is adjudged physically or mentally incompetent at the time of the member's death is eligible for benefits regardless of age. Benefits terminate upon the child's first marriage, adoption by someone other than a stepparent, abandonment, death, or during active military service.

A dependent parent is one who received at least one-half support from the member during the 12 months preceding the member's death. A dependent parent may receive survivor benefits if age 65 or older, or at any age if adjudged physically or mentally incompetent at the time of the member's death. Survivor benefit payments terminate upon the parent's death or remarriage.

The eligible survivors of Combined Plan members may elect to receive monthly survivor benefits. The survivor benefit is calculated using the same formulas and criteria described above, and the member's defined contribution account is transferred to the Traditional Pension Plan to fund the benefit.

## **Additional Benefits**

## Cost-of-Living Adjustment (COLA)

When a benefit recipient has received benefits for 12 months, an annual COLA is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those who retired prior to January 7, 2013, the COLA will continue to be a 3% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3%.

#### **Death Benefit**

Upon the death of an age-and-service or disability benefit recipient, a lump-sum death benefit is paid to the qualified beneficiary. The benefit ranges from \$500 to \$2,500 based on the recipient's years of service credit.

#### **Qualified Excess Benefit Arrangement**

Total benefit payments to an individual are subject to the limitations identified in Section 415(b) of the Internal Revenue Code. In 2003, OPERS implemented a Qualified Excess Benefit Arrangement (QEBA) that allows OPERS recipients to receive the amount of their benefit that is subject to the IRS limits.

#### Refunds

A refund may be issued after three months have elapsed since the member terminated public service. For members of the Traditional Pension Plan, the refund value is equal to their member contributions plus interest. Members of the Combined Plan may refund their defined contribution account balance comprised of member contributions and investment gains or losses on those contributions, and any member contributions plus interest in the defined benefit portion of the plan arising from the purchase of eligible service. Members of the Traditional Pension Plan and the Combined Plan may also qualify for an additional amount calculated on their eligible contributions. If the member has at least five but less than 10 years of qualified service credit in the plan, the additional amount is 33% of the member's eligible contributions. Members with at least 10 years of qualified service credit in the plan may receive an additional amount equal to 67% of eligible contributions.

Under the Traditional Pension Plan, full recovery of all employee contributions to OPERS is guaranteed. If the individual is eligible for a monthly retirement benefit and is legally married at the time the refund application is filed, spousal consent is required. Beginning on March 19, 2015, a Traditional Pension Plan member who is also a member of the State Teachers Retirement System of Ohio or the School Employees Retirement System of Ohio is no longer required to refund from all systems at the time the member seeks a refund from OPERS.

Refunded service credit may be restored in the Traditional Pension Plan and the Combined Plan if the member returns to OPERS-covered employment for at least 18 months in the plan from which the refund was issued. The amount refunded, including interest and the additional amount (if applicable), must be repaid for service credit to be restored. The member must also pay interest (compounded annually) at a rate determined by the Board for the period from the date of refund to the date the refunded amount is repaid.

## **Benefits under the Member-Directed Plan**

#### Retirement

Members participating in the Member-Directed Plan are eligible to retire after they reach age 55. The current vested value of the individual account is available at retirement. The balance can be converted to a lifetime annuity through OPERS; or a portion of the balance can be converted to an annuity through OPERS and the remainder can be rolled over to another eligible retirement plan or made payable to the member with taxes withheld.

## **Disability and Survivor Benefits**

Participants in the Member-Directed Plan are not eligible for disability or survivor benefits. In the event of disability or death, the vested portion of the member's individual account is available for refund to the member or qualified beneficiaries.

#### Refunds

A refund may be issued after three months have elapsed since the member terminated public employment. Members participating in the Member-Directed Plan may receive employee contributions and investment gains or losses on those contributions. Depending on length of participation in the Member-Directed Plan, a member may also receive a portion of the employer contributions, plus any investment gains or losses on those contributions, based on the schedule on the next page.

Years of Participation	Percent Vested		
Less than 1 year	0%		
1 year	20%		
2 years	40%		
3 years	60%		
4 years	80%		
5 or more years	100%		

# **Coverage and Benefits for Re-employed Retirees**

After a member retires, re-employment in an OPERS-covered job, including service in an elected position, is permitted but may affect continuing receipt of an age-and-service retirement benefit. Contributions must begin from the first day of re-employment, however members who are re-employed anytime within the first two months after their effective retirement benefit date will forfeit their retirement allowance during this two-month period. This prohibition applies even if salary is waived for the two-month forfeiture period. OPERS health care coverage is also not available during any period of pension forfeiture, and contributions remitted during the two-month forfeiture period will not be included in the calculation of a Money Purchase Plan benefit.

An OPERS retiree who returns to work in an OPERS-covered position must enroll in the employer's health care plan if the employer offers a plan to other employees in similar positions. After the two-month forfeiture period, the retiree may continue his/her participation in an OPERS health care plan. The coverage provided by the employer plan is primary and the OPERS coverage is secondary. Federal law prohibits retirees from being covered by the OPERS health care plans as secondary coverage if the retiree is enrolled in a high deductible health plan and a health savings account. If the OPERS retiree is over age 65 and employer-sponsored coverage is not available, the retiree may either elect to participate in the OPERS-sponsored coverage offered to re-employed retirees or forgo funding and reimbursement in the Health Reimbursement Arrangement (HRA) during the period of re-employment. The HRA was established for the OPERS Medicare Connector. Refer to the Health Care Coverage for Traditional Pension Plan and Combined Plan section for more information on the OPERS Medicare Connector.

Retirees cannot continue to receive benefits and work as an independent contractor under a contract for any period of time for the employer from which they retired. This prohibition is applicable regardless of the number of hours or days actually worked. A retiree may be compensated under a contract for services as an independent contractor for another public employer. If this occurs within the first two months of retirement, he or she will forfeit pension benefits for the entire period of service as an independent contractor.

During re-employment, the retiree participates in the Money Purchase Plan. Upon termination of re-employment, retirees under age 65 may receive a refund of their Money Purchase account consisting of their employee contributions made during the period of re-employment, plus interest. Retirees age 65 and older may receive an annuity benefit that is based on the amount of their employee contributions during the period of re-employment plus interest, and an amount from the employer's contributions established by the Board. The additional amount paid from employer contributions is currently set at 67% of the employee contributions and interest. Payment options are the same as those described under the Age-and-Service Retirement section.

# Health Care Coverage for Traditional Pension Plan and Combined Plan

With one exception, OPERS-provided health care coverage is neither a guaranteed nor statutorily required benefit. Medicare Part A equivalent coverage or reimbursement for eligible retirees and their eligible dependents is currently required by statute.

## **Eligibility**

Members that applied for age-and-service retirement with effective dates of December 1, 2014, or earlier, and who had 10 or more years of service credit, had access to OPERS-provided health care coverage on a subsidized basis. Beginning January 1, 2015, members must be at least age 60 with 20 years of qualifying service. Members in Group A are eligible for coverage at any age with 30 or more years of qualifying service. Members in Groups B and C are eligible for coverage at any age with 31 and 32 years of qualifying service, respectively. See the Age-and-Service Retirement section beginning on page 216 for a description of Groups A, B and C.

Qualifying service credit for determining eligibility to participate in the health care plans includes the following types of credit: contributing service, other Ohio retirement system service transfers, interrupted military (USERRA), unreported time, and restored (refunded) service. Beginning January 1, 2014, contributing service credit for health care will be accumulated only if the member's eligible salary is at least \$1,000 per month. Partial health care credit will not be granted for months in which eligible salary is less than \$1,000. Credit earned prior to January 2014 will not be affected by this requirement.

In addition to retirees, access to health care coverage is also available for disability recipients and primary survivor recipients. Spouses and dependents of eligible recipients, as defined in rules governing the health care plans, may be covered through additional premiums.

Recipients of disability benefits prior to January 1, 2014 have continued access to health care coverage while the disability benefit continues and will not be subject to the five-year rule described below. The allowance will be determined in the same way as an age-and-service retiree. If the recipient does not meet minimum age-and-service requirements, the minimum allowance will be used. Recipients with an initial disability effective date on or after January 1, 2014, will have coverage during the first five years of disability benefits. After five years, the recipient must meet minimum age-and-service health care eligibility requirements or be enrolled in Medicare due to disability status to remain enrolled in OPERS health care. If enrolled, the allowance will be determined in the same way as an age-and-service retiree.

## **Coverage Options**

In 2015, OPERS provided monthly allowances for health care coverage for retirees and their eligible dependents, both over and under the age of 65, based on the retiree's Medicare status. For those retiring on or after January 1, 2015, the allowance (subsidy) provided by OPERS will be based on age and years of qualifying service credit when a recipient first enrolls in OPERS health care. At the completion of a three-year transition that ends in 2018, monthly allowances will range between 51% and 90% of the full monthly premium and the same allowance table will be used for all retirees. Those who retired prior to January 1, 2015, with an allowance at or above 75%, will not have an allowance below 75%. Members retiring at any age with 30 (based on retirement group) or more years of qualifying service will have at least a 71% allowance.

In 2015, OPERS offered medical and pharmacy plans for recipients yet to enroll in Medicare and those already enrolled in Medicare, typically at age 65. Monthly allowances are used to offset the monthly premium for the coverage provided. The plan for participants who are enrolled in Medicare is a fully insured group Medicare Advantage plan and includes pharmacy coverage through a Medicare Part D prescription drug plan. OPERS self-insures the medical coverage for participants who are not eligible for Medicare and for pharmacy costs regardless of the retiree's age.

Beginning in 2016, OPERS will cease offering the group plan for medical and pharmacy to Medicare eligible retirees. Instead, their allowance will be deposited to a HRA and may be used to reimburse the cost of coverage selected through the OPERS Medicare Connector. The OPERS Medicare Connector is a relationship with a vendor selected by OPERS and tasked with assisting retirees, spouses and dependents with selecting a medical and pharmacy plan. OPERS introduced the OPERS Medicare Connector in 2015, with an effective date of January 1, 2016, for Traditional Pension and Combined plan retirees enrolled in Medicare Parts A and B. OPERS will continue offering a medical plan and prescription drug plan for non-Medicare participants.

Over a three-year period beginning in 2015, spouses will transition from their current monthly allowance to zero. Spouses under age 65 will have access to OPERS coverage at full cost through at least 2020. Spouses over age 65 will have access to the OPERS Medicare Connector beginning in 2016. Spouses of deceased members will no longer assume the retiree's health care allowance. If the retiree has at least 20 years of qualifying service and is enrolled in OPERS health care, children (up to age 26) will receive half of the retiree's allowance percentage. If the recipient has less than 20 years of qualifying service, children (up to age 26) will transition from the current allowance to zero over three years (2015 - 2017) but will have access to OPERS coverage at the full cost through at least 2020.

#### **Medicare Part A**

Beginning in July 2016, OPERS will reimburse retirees who do not have premium-free Medicare Part A (hospitalization) for their Part A premiums as well as any applicable surcharges (late-enrollment fees). Retirees within this group must enroll in Medicare Part A and select medical coverage, and may select prescription coverage, through the OPERS Medicare Connector. OPERS also will reimburse 50 percent of the Medicare Part A premium and any applicable surcharges for eligible spouses. Proof of enrollment in Medicare Part A and confirmation that the retiree is not receiving reimbursement or payment from another source must be submitted. The premium reimbursement is added to the monthly pension benefit.

#### **Medicare Part B**

Recipients and their covered dependents who are enrolled in OPERS health care must enroll in Medicare Part B (medical) when they become eligible in order to participate in a plan sponsored by OPERS.

OPERS provides for reimbursement of eligible retiree Medicare Part B premiums at an amount approved by the Board. Eligible retirees may receive reimbursement of the actual premiums paid up to a maximum of the Board-approved rate for as long as the retiree is enrolled in the plan. (OPERS does not provide this reimbursement benefit to retiree spouses.) Proof of enrollment in Medicare Part B and confirmation that the retiree is not receiving reimbursement or payment from another source must be submitted. The premium reimbursement is added to the monthly pension benefit. For calendar year 2015, the reimbursement was set at \$63.62 per month. This reimbursement will be completely eliminated by 2017.

## **Low Income Discount**

Recipients not yet eligible for Medicare with household income below 200% of the poverty level may apply for a 30% reduction in the cost of medical and pharmacy premiums.

## **Dental and Vision Coverage**

Recipients and dependents also have access to dental and vision coverage. These are fully insured products with the retiree paying the total cost of coverage, including premiums, plan deductibles, and out-of-pocket expenses.

# Retiree Medical Account (RMA) for Member-Directed Plan Participants

Members participating in the Member-Directed Plan have a portion of the employer contribution credited to an individual Retiree Medical Account (RMA). In 2015, the account earned a fixed annual interest rate established by the Board. Members with an account prior to July 1, 2015, become vested in the account at a rate of 20% for each year of participation until the member is fully vested at the end of five years. For members establishing accounts on or after July 1, 2015, the vesting schedule is below. Upon a refund or retirement, distribution of the vested balance in the member's RMA may be used for the reimbursement of qualified medical expenses.

Years of Participation	Percent Vested
0-5 years	0%
6 years	10%
7 years	10%
8 years	10%
9 years	10%
10 years	10%
11 years	10%
12 years	10%
13 years	10%
14 years	10%
15 years	10%

Beginning January 1, 2017, interest on the RMA will accrue only if the investment fund containing the RMA assets earns a return greater than zero.

**Note:** The information contained in this section is intended to be a summary only. More complete details can be obtained through OPERS. This document reflects information as of the date listed and approved changes. All plans are subject to change. Health care is not a statutorily guaranteed benefit and as such the Board has the discretion to review, rescind or modify the health care plans at any time. There is no promise, guarantee, contract, or vested right to health care coverage or a premium allowance.





# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees
The Ohio Public Employees Retirement System, and
The Honorable Dave Yost, Auditor of State

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Ohio Public Employees Retirement System (OPERS), which comprise the combining statement of fiduciary net position as of December 31, 2015, and the related combining statement of changes in fiduciary net position for the year then ended, and the related notes to the financial statements, and have issued our report thereon dated May 25, 2016.

We have also audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the schedules of employer allocations of OPERS' Traditional Pension Plan, Combined Plan and Member-Directed Plan (the specified Plans), as of and for the year ended December 31, 2015, and the columns titled net pension liability (asset), total deferred outflows of resources, total deferred inflows of resources, and total employer pension expense (revenue) as of and for the year ended December 31, 2015 and net pension liability (asset) for the year ended December 31, 2014 (specified column totals), included in the accompanying schedules of collective pension amounts of the Plans, and the related notes, and have issued our report thereon dated May 25, 2016.

## **Internal Control Over Financial Reporting**

In planning and performing our audits of the financial statements, the schedules of employer allocations for the specified Plans and the specified column totals included in the schedules of collective pension amounts, we considered the OPERS' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, the schedules of employer allocations for the specified Plans and the specified column totals included in the schedules of collective pension amounts, but not for the purpose of expressing an opinion on the effectiveness of the OPERS internal control. Accordingly, we do not express an opinion on the effectiveness of the OPERS internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of OPERS' financial statements, the schedules of employer allocations for the specified Plans and the specified column totals included in the schedules of collective pension amounts will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a



Board of Trustees
The Ohio Public Employees Retirement System, and
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combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audits we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether OPERS' financial statements, the schedules of employer allocations for the specified Plans and the specified column totals included in the schedules of collective pension amounts are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of OPERS' internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering OPERS' internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Toledo, Ohio May 25, 2016



# OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM

## **FRANKLIN COUNTY**

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JULY 12, 2016