



Dave Yost • Auditor of State

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# Dave Yost • Auditor of State

# INDEPENDENT AUDITOR'S REPORT

Jackson Township Montgomery County 49 E. Walnut Street Farmersville, OH 45325

To the Board of Trustees:

# Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of Jackson Township, Montgomery County, (the Township) as of and for the years ended December 31, 2015 and 2014.

# Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

# Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

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Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

# Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2015 and 2014, or changes in financial position thereof for the years then ended.

#### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Jackson Township, Montgomery County as of December 31, 2015 and 2014, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 4, 2016, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

thre Yost

Dave Yost Auditor of State Columbus, Ohio

October 4, 2016

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2015

	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts:			
Property and Other Local Taxes	\$23,880	\$935,793	\$959,673
Charges for Services		246,342	246,342
Licenses, Permits and Fees	1,407	183	1,590
Fines and Forfeitures		7,625	7,625
Intergovernmental	29,215	274,383	303,598
Earnings on Investments	227		227
Miscellaneous	1,200	65,409	66,609
Total Cash Receipts	55,929	1,529,735	1,585,664
Cash Disbursements:			
Current:			
General Government	81,786	43,902	125,688
Public Safety		906,081	906,081
Public Works		346,556	346,556
Conservation-Recreation		158,414	158,414
Capital Outlay		38,421	38,421
Debt Service:			
Principal Retirement		69,223	69,223
Interest and Fiscal Charges		5,410	5,410
Total Cash Disbursements	81,786	1,568,007	1,649,793
Excess of Receipts Over (Under) Disbursements	(25,857)	(38,272)	(64,129)
Other Financing Receipts (Disbursements):			
Sale of Capital Assets		5,035	5,035
Transfers In		10,000	10,000
Transfers Out		(10,000)	(10,000)
Other Financing Sources		69,804	69,804
Total Other Financing Receipts (Disbursements)		74,839	74,839
Net Change in Fund Cash Balances	(25,857)	36,567	10,710
Fund Cash Balances, January 1	38,147	1,039,887	1,078,034
Fund Cash Balances, December 31:			
Restricted		990,464	990,464
Committed		85,990	85,990
Unassigned (Deficit)	12,290		12,290
Fund Cash Balances, December 31	\$12,290	\$1,076,454	\$1,088,744

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2014

Cash Receipts:   2     Property and Other Local Taxes   \$21,578   \$890,172   \$911,750     Charges for Services   264,853   2264,853   2264,853     Licenses, Permits and Fees   3,435   132   3,567     Fines and Forfeitures   9,472   9,472   9,472     Intergovernmental   18,208   255,921   \$353,547   156,767     Earnings on Investments   211   211   211   211     Total Cash Receipts   43,432   1,530,341   353,547   1,927,320     Cash Disbursements:   20,850   127,870   1,927,320     Cash Disbursements:   20,850   127,870   1,927,320     Cash Disbursements:   20,850   127,870   1,927,320     General Government   107,020   20,850   127,870     Public Safety   894,231   894,231   894,231     Public Safety   24,968   353,547   388,740     Det Service:   26,089   66,307   92,396     Interest and Fiscal Charges   133,334		General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Property and Other Local Taxes   \$21,578   \$890,172   \$911,750     Charges for Services   264,853   264,863   264,863     Licenses, Permits and Fees   3,435   132   3,567     Fines and Forfeitures   9,472   9,472   9,472     Intergovernmental   18,208   285,921   \$353,547   657,676     Earnings on Investments   211   211   211     Miscellaneous   79,791   79,791   79,791     Total Cash Receipts   43,432   1,530,341   353,547   1,927,320     Cash Disbursements:   79,791   79,791   79,791   79,791     Conservation-Recreation   107,020   20,850   127,870     Public Safety   894,231   894,231   894,231     Public Works   347,537   347,537   347,537     Conservation-Recreation   164,614   164,614   164,614     Capital Outlay   225   34,968   353,547   2,023,714     Excess of Receipts Over (Under) Disbursements   133,334   1,536,833 <td< th=""><th>Cash Receipts:</th><th>General</th><th>Revenue</th><th>110j0013</th><th></th></td<>	Cash Receipts:	General	Revenue	110j0013	
Licenses, Permits and Fees   3,435   132   3,667     Fines and Forfeitures   9,472   9,472   9,472     Intergovernmental   18,208   285,921   \$353,547   657,676     Earnings on Investments   211   211   211     Miscellaneous   79,791   79,791   79,791     Total Cash Receipts   43,432   1,530,341   353,547   1,927,320     Cash Disbursements:   Current:   General Government   107,020   20,850   127,870     Public Safety   394,231   894,231   894,231   894,231     Public Safety   347,537   347,537   347,537     Conservation-Recreation   164,614   164,614   164,614     Capital Outlay   225   34,968   353,547   388,740     Debt Service:   Principal Retirement   26,089   66,307   92,396   8,326     Total Cash Disbursements   133,334   1,536,833   353,547   2,002,3714     Excess of Receipts Over (Under) Disbursements):   (6,900)   (6,492)	-	\$21,578	\$890,172		\$911,750
Fines and Forfeitures   9,472   9,472     Intergovernmental   18,208   285,921   \$353,547   657,676     Earnings on Investments   211   79,791   79,791   71,7320     Total Cash Receipts   43,432   1,530,341   353,547   1,927,320     Cash Disbursements:   43,432   1,530,341   353,547   1,927,320     Cash Disbursements:   6eneral Government   107,020   20,850   127,870     Public Safety   894,231   894,231   894,231     Public Works   347,537   347,537     Conservation-Recreation   164,614   164,614     Capital Outlay   225   34,968   353,547   388,740     Debt Service:   9   92,396   8,326   8,326     Interest and Fiscal Charges   133,334   1,536,833   353,547   2,023,714     Excess of Receipts Over (Under) Disbursements:   (10,400   10,400   10,400     Transfers In   10,400   10,400   10,400   10,400   10,400   10,400   10,400 <td>Charges for Services</td> <td></td> <td>264,853</td> <td></td> <td>264,853</td>	Charges for Services		264,853		264,853
Intergovernmental   18,208   285,921   \$353,547   657,676     Earnings on Investments   211   79,791   79,791     Miscellaneous   79,791   79,791   79,791     Total Cash Receipts   43,432   1,530,341   353,547   1,927,320     Cash Disbursements:   0   20,850   127,870     Public Safety   894,231   894,231   894,231     Public Vorks   347,537   347,537   347,537     Conservation-Recreation   164,614   164,614   164,614     Capital Outlay   225   34,968   353,547   28,326     Principal Retirement   26,089   66,307   92,396   8,326     Total Cash Disbursements   133,334   1,536,833   353,547   2,023,714     Excess of Receipts Over (Under) Disbursements):   (10,400   10,400   10,400     Transfers In   10,400   10,400   10,400   10,400     Transfers Out   (10,400)   (10,400)   (10,400)   (10,400)   10,400   10,400   10,4	Licenses, Permits and Fees	3,435	132		3,567
Earnings on Investments   211   211     Miscellaneous   79,791   79,791     Total Cash Receipts   43,432   1,530,341   353,547   1,927,320     Cash Disbursements:   General Government   107,020   20,850   127,870     Public Safety   894,231   894,231   894,231     Public Safety   347,537   347,537     Conservation-Recreation   164,614   164,614     Cash Disbursements   225   34,968   353,547   20,23,714     Debt Service:   Principal Retirement   26,089   66,307   92,396     Principal Retirement   26,089   66,307   92,374     Excess of Receipts Over (Under) Disbursements   (89,902)   (6,492)   (96,394)     Other Financing Receipts (Disbursements):   10,400   10,400   10,400     Transfers In   10,400   10,400   10,400   10,400     Transfers Out   (10,400)   (10,400)   (6,009)   63,597   63,597     Other Financing Receipts (Disbursements)   63,597   63,597	Fines and Forfeitures		9,472		9,472
Miscellaneous   79,791   79,791     Total Cash Receipts   43,432   1,530,341   353,547   1,927,320     Cash Disbursements:   2   1,530,341   353,547   1,927,320     Cash Disbursements:   0   20,850   127,870     Public Safety   894,231   894,231   894,231     Public Vorks   347,537   347,537   347,537     Conservation-Recreation   164,614   164,614   164,614     Capital Outlay   225   34,968   353,547   388,740     Debt Service:   Principal Retirement   26,089   66,307   92,396     Interest and Fiscal Charges   8,326   8,326   8,326     Total Cash Disbursements   133,334   1,536,833   353,547   2,023,714     Excess of Receipts (Disbursements):   10,400   10,400   10,400     Transfers In   10,400   10,400   10,400   10,400     Transfers In   10,400   10,400   10,400   10,400   10,400   10,400   10,400   10,400	•	18,208	285,921	\$353,547	
Total Cash Receipts   43,432   1,530,341   353,547   1,927,320     Cash Disbursements: Current: General Government Public Safety   107,020   20,850   127,870     Public Safety   894,231   894,231   894,231     Public Safety   347,537   347,537     Conservation-Recreation   164,614   164,614     Capital Outlay   225   34,968   353,547   388,740     Debt Service:   Principal Retirement   26,089   66,307   92,396   8,326	5	211			
Cash Disbursements:					
Current:   Interval	Total Cash Receipts	43,432	1,530,341	353,547	1,927,320
General Government   107,020   20,850   127,870     Public Safety   894,231   894,231     Public Works   347,537   347,537     Conservation-Recreation   164,614   164,614     Capital Outlay   225   34,968   353,547   388,740     Debt Service:      225   34,968   353,547   288,740     Principal Retirement   26,089   66,307   92,396   8,326   8,326   8,326     Total Cash Disbursements   133,334   1,536,833   353,547   2,023,714     Excess of Receipts Over (Under) Disbursements   (89,902)   (6,492)   (96,394)     Other Financing Receipts (Disbursements):   Transfers In   10,400   10,400     Transfers In   10,400   (10,400)   (10,400)     Other Financing Sources   69,597   69,597     Other Financing Sources   69,597   63,597     Other Financing Receipts (Disbursements)   63,597   63,597     Net Change in Fund Cash Balances   (89,902)   57,105	Cash Disbursements:				
Public Safety   894,231   894,231     Public Works   347,537   347,537     Conservation-Recreation   164,614   164,614     Capital Outlay   225   34,968   353,547   388,740     Debt Service:     225   34,968   353,547   388,740     Debt Service:     225   34,968   353,547   388,740     Debt Service:     225   34,968   353,547   388,740     Deth Service:     8,326   8,326   8,326   8,326     Total Cash Disbursements   133,334   1,536,833   353,547   2,023,714   Excess of Receipts Over (Under) Disbursements   (89,902)   (6,492)   (96,394)   (04,00)   10,400 </td <td></td> <td></td> <td></td> <td></td> <td></td>					
Public Works   347,537   347,537     Conservation-Recreation   164,614   164,614     Capital Outlay   225   34,968   353,547   388,740     Debt Service:		107,020			
Conservation-Recreation   164,614   164,614     Capital Outlay   225   34,968   353,547   388,740     Debt Service:   225   34,968   353,547   388,740     Principal Retirement   26,089   66,307   92,396     Interest and Fiscal Charges   8,326   8,326     Total Cash Disbursements   133,334   1,536,833   353,547   2,023,714     Excess of Receipts Over (Under) Disbursements   (89,902)   (6,492)   (96,394)     Other Financing Receipts (Disbursements):   10,400   10,400     Transfers In   10,400   10,400     Total Other Financing Sources   69,597   69,597     Other Financing Uses   (6,000)   (6,000)     Total Other Financing Receipts (Disbursements)   63,597   63,597     Net Change in Fund Cash Balances   (89,902)   57,105   (32,797)     Fund Cash Balances, January 1   128,049   982,782   1,110,831     Fund Cash Balances, December 31:   123,637   123,637   123,637     Assigned   26,658   26	•				
Capital Outlay 225 34,968 353,547 388,740   Debt Service: 26,089 66,307 92,396   Interest and Fiscal Charges 8,326 8,326   Total Cash Disbursements 133,334 1,536,833 353,547 2,023,714   Excess of Receipts Over (Under) Disbursements (89,902) (6,492) (96,394)   Other Financing Receipts (Disbursements): 10,400 10,400 10,400   Transfers In 10,400 10,400 (10,400)   Other Financing Sources 69,597 69,597 69,597   Other Financing Uses (6,000) (6,000) (6,000)   Total Other Financing Receipts (Disbursements) 63,597 63,597   Net Change in Fund Cash Balances (89,902) 57,105 (32,797)   Fund Cash Balances, January 1 128,049 982,782 1,110,831   Fund Cash Balances, December 31: 916,250 916,250 916,250   Committed 123,637 123,637 123,637   Assigned 26,658 26,658 26,658					
Debt Service:   Principal Retirement   26,089   66,307   92,396     Interest and Fiscal Charges   8,326   8,326   8,326     Total Cash Disbursements   133,334   1,536,833   353,547   2,023,714     Excess of Receipts Over (Under) Disbursements   (89,902)   (6,492)   (96,394)     Other Financing Receipts (Disbursements):   10,400   10,400   10,400     Transfers In   10,400   10,400   (10,400)   (10,400)     Other Financing Sources   69,597   69,597   69,597     Other Financing Receipts (Disbursements)   63,597   63,597   63,597     Net Change in Fund Cash Balances   (89,902)   57,105   (32,797)     Fund Cash Balances, January 1   128,049   982,782   1,110,831     Fund Cash Balances, December 31:   916,250   916,250   916,250     Committed   123,637   123,637   123,637     Assigned   26,658   26,658   26,658     Unassigned (Deficit)   11,489   11,489   11,489					
Principal Retirement Interest and Fiscal Charges   26,089   66,307   92,396     Total Cash Disbursements   133,334   1,536,833   353,547   2,023,714     Excess of Receipts Over (Under) Disbursements   (89,902)   (6,492)   (96,394)     Other Financing Receipts (Disbursements):   10,400   10,400   10,400     Transfers In   10,400   (10,400)   (10,400)     Other Financing Sources   69,597   69,597     Other Financing Receipts (Disbursements):   (6,000)   (6,000)     Total Other Financing Receipts (Disbursements):   63,597   63,597     Other Financing Receipts (Disbursements):   63,597   63,597     Net Change in Fund Cash Balances   (89,902)   57,105   (32,797)     Fund Cash Balances, January 1   128,049   982,782   1,110,831     Fund Cash Balances, December 31:   Restricted   916,250   916,250     Committed   123,637   123,637   123,637     Assigned   26,658   26,658   26,658     Unassigned (Deficit)   11,489   11,489   11,489		225	34,968	353,547	388,740
Interest and Fiscal Charges   8,326   8,326     Total Cash Disbursements   133,334   1,536,833   353,547   2,023,714     Excess of Receipts Over (Under) Disbursements   (89,902)   (6,492)   (96,394)     Other Financing Receipts (Disbursements):   10,400   10,400   10,400     Transfers In   10,400   (10,400)   (10,400)     Other Financing Sources   69,597   69,597     Other Financing Uses   (6,000)   (6,000)     Total Other Financing Receipts (Disbursements)   63,597   63,597     Net Change in Fund Cash Balances   (89,902)   57,105   (32,797)     Fund Cash Balances, January 1   128,049   982,782   1,110,831     Fund Cash Balances, December 31:   916,250   916,250   0916,250     Committed   123,637   123,637   123,637     Assigned   26,658   26,658   26,658     Unassigned (Deficit)   11,489   11,489   11,489		00.000	00.007		00.000
Total Cash Disbursements 133,334 1,536,833 353,547 2,023,714   Excess of Receipts Over (Under) Disbursements (89,902) (6,492) (96,394)   Other Financing Receipts (Disbursements): 10,400 10,400 10,400   Transfers In 10,400 (10,400) (10,400)   Other Financing Sources 69,597 69,597 69,597   Other Financing Uses (6,000) (6,000) (6,000)   Total Other Financing Receipts (Disbursements) 63,597 63,597 63,597   Net Change in Fund Cash Balances (89,902) 57,105 (32,797)   Fund Cash Balances, January 1 128,049 982,782 1,110,831   Fund Cash Balances, December 31: 916,250 916,250 916,250   Committed 123,637 123,637 123,637   Assigned 26,658 26,658 11,489	•	26,089	,		,
Excess of Receipts Over (Under) Disbursements   (89,902)   (6,492)   (96,394)     Other Financing Receipts (Disbursements):   Transfers In   10,400   10,400     Transfers Out   (10,400)   (10,400)   (10,400)     Other Financing Sources   69,597   69,597     Other Financing Uses   (6,000)   (6,000)     Total Other Financing Receipts (Disbursements)   63,597   63,597     Net Change in Fund Cash Balances   (89,902)   57,105   (32,797)     Fund Cash Balances, January 1   128,049   982,782   1,110,831     Fund Cash Balances, December 31:   916,250   916,250   916,250     Committed   123,637   123,637   123,637     Assigned   26,658   26,658   14,489	5	100 004		252 547	
Other Financing Receipts (Disbursements):   10,400   10,400     Transfers In   10,400   10,400     Transfers Out   (10,400)   (10,400)     Other Financing Sources   69,597   69,597     Other Financing Uses   (6,000)   (6,000)     Total Other Financing Receipts (Disbursements)   63,597   63,597     Net Change in Fund Cash Balances   (89,902)   57,105   (32,797)     Fund Cash Balances, January 1   128,049   982,782   1,110,831     Fund Cash Balances, December 31:   916,250   916,250   916,250     Committed   123,637   123,637   123,637     Assigned   26,658   26,658   11,489	Total Cash Disbursements	133,334	1,530,633	353,547	2,023,714
Transfers In 10,400 10,400   Transfers Out (10,400) (10,400)   Other Financing Sources 69,597 69,597   Other Financing Uses (6,000) (6,000)   Total Other Financing Receipts (Disbursements) 63,597 63,597   Net Change in Fund Cash Balances (89,902) 57,105 (32,797)   Fund Cash Balances, January 1 128,049 982,782 1,110,831   Fund Cash Balances, December 31: 916,250 916,250   Committed 123,637 123,637   Assigned 26,658 26,658   Unassigned (Deficit) 11,489 11,489	Excess of Receipts Over (Under) Disbursements	(89,902)	(6,492)		(96,394)
Transfers Out (10,400) (10,400)   Other Financing Sources 69,597 69,597   Other Financing Uses (6,000) (6,000)   Total Other Financing Receipts (Disbursements) 63,597 63,597   Net Change in Fund Cash Balances (89,902) 57,105 (32,797)   Fund Cash Balances, January 1 128,049 982,782 1,110,831   Fund Cash Balances, December 31: 916,250 916,250   Committed 123,637 123,637   Assigned 26,658 26,658   Unassigned (Deficit) 11,489 11,489	Other Financing Receipts (Disbursements):				
Other Financing Sources 69,597 69,597   Other Financing Uses (6,000) (6,000)   Total Other Financing Receipts (Disbursements) 63,597 63,597   Net Change in Fund Cash Balances (89,902) 57,105 (32,797)   Fund Cash Balances, January 1 128,049 982,782 1,110,831   Fund Cash Balances, December 31: 916,250 916,250   Restricted 916,250 916,250   Committed 123,637 123,637   Assigned 26,658 26,658   Unassigned (Deficit) 11,489 11,489	Transfers In		10,400		10,400
Other Financing Uses (6,000) (6,000)   Total Other Financing Receipts (Disbursements) 63,597 63,597   Net Change in Fund Cash Balances (89,902) 57,105 (32,797)   Fund Cash Balances, January 1 128,049 982,782 1,110,831   Fund Cash Balances, December 31: 916,250 916,250   Restricted 916,250 916,250   Committed 123,637 123,637   Assigned 26,658 26,658   Unassigned (Deficit) 11,489 11,489	Transfers Out		(10,400)		(10,400)
Total Other Financing Receipts (Disbursements) 63,597 63,597   Net Change in Fund Cash Balances (89,902) 57,105 (32,797)   Fund Cash Balances, January 1 128,049 982,782 1,110,831   Fund Cash Balances, December 31: 916,250 916,250   Restricted 916,250 916,250   Committed 123,637 123,637   Assigned 26,658 26,658   Unassigned (Deficit) 11,489 11,489	Other Financing Sources		69,597		69,597
Net Change in Fund Cash Balances (89,902) 57,105 (32,797)   Fund Cash Balances, January 1 128,049 982,782 1,110,831   Fund Cash Balances, December 31: 916,250 916,250   Restricted 916,250 916,250   Committed 123,637 123,637   Assigned 26,658 26,658   Unassigned (Deficit) 11,489 11,489	Other Financing Uses		(6,000)		(6,000)
Fund Cash Balances, January 1 128,049 982,782 1,110,831   Fund Cash Balances, December 31: 916,250 916,250 916,250   Committed 123,637 123,637 123,637   Assigned 26,658 26,658 11,489   Unassigned (Deficit) 11,489 11,489 11,489	Total Other Financing Receipts (Disbursements)		63,597		63,597
Fund Cash Balances, December 31: 916,250 916,250   Restricted 916,250 916,250   Committed 123,637 123,637   Assigned 26,658 26,658   Unassigned (Deficit) 11,489 11,489	Net Change in Fund Cash Balances	(89,902)	57,105		(32,797)
Restricted 916,250 916,250   Committed 123,637 123,637   Assigned 26,658 26,658   Unassigned (Deficit) 11,489 11,489	Fund Cash Balances, January 1	128,049	982,782		1,110,831
Restricted 916,250 916,250   Committed 123,637 123,637   Assigned 26,658 26,658   Unassigned (Deficit) 11,489 11,489	Fund Cash Balances, December 31:				
Committed   123,637   123,637     Assigned   26,658   26,658     Unassigned (Deficit)   11,489   11,489	•		916,250		916,250
Unassigned (Deficit) 11,489 11,489	Committed		123,637		
	Assigned	26,658			26,658
Fund Cash Balances, December 31 \$38,147 \$1,039,887 \$1,078,034	Unassigned (Deficit)	11,489			11,489
	Fund Cash Balances, December 31	\$38,147	\$1,039,887		\$1,078,034

The notes to the financial statements are an integral part of this statement.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2015 AND 2014

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

Jackson Township, Montgomery County, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides road and bridge maintenance, police protection, fire protection and emergency medical services. The Township contracts with the Farmersville Fire Association and the Village of New Lebanon, Montgomery County, to provide fire and ambulance services.

The Township participates in a public entity risk pool and jointly governed organization. Notes 7 and 8 to the financial statements provides additional information for these entities. These organizations are:

#### Public Entity Risk Pool:

**Ohio Plan Risk Management, Inc** – a non-assessable, unincorporated non-profit association providing a formalized, jointly-administered self-insurance risk management program and other administrative services to Ohio governments.

#### Jointly Governed Organization:

**Western Regional Council of Governments** – a council of governments established to receive bids and execute service agreements for waste removal and recycling services for the benefit of Jackson, German, and Perry Townships and the Village of Farmersville.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

# **B.** Accounting Basis

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

# C. Cash and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

# D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2015 AND 2014 (Continued)

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for and report all financial resources except those required by law or contract to be accounted for and reported in another fund.

# 2. Special Revenue Funds

These funds are used to account for proceeds from specific revenue sources (other than from trusts or for capital projects) that are restricted to expenditure for specified purposes. The Township had the following significant Special Revenue Funds:

**Police District Fund** - This fund receives property tax money to provide police protection services to Township residents.

**Fire District South Fund** - This fund receives property tax money to provide fire services to Township residents.

# 3. Capital Project Funds

These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Township had the following significant Capital Project funds:

**Public Works Project Fund** - The Township received a grant from the Ohio Public Works Commission for Mile Road Improvements Phase 2.

# E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

# 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

# 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

# 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be re-appropriated.

A summary of 2015 and 2014 budgetary activity appears in Note 3.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2015 AND 2014 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

#### 1. Non-spendable

The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

# 2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

#### 3. Committed

Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

# 4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

# 5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# G. Property, Plant, and Equipment

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2015 AND 2014 (Continued)

# 2. EQUITY IN POOLED DEPOSITS AND INVESTMENTS

The Township maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2015	2014
Demand deposits	\$1,088,744	\$1,078,034

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

# 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2015 and 2014 follows:

2015 Budgeted vs. Actual Receipts				
Budgeted Actual				
Fund Type	Receipts	Receipts Receipts V		
General	\$55,928	\$55,929	\$1	
Special Revenue	1,604,573	1,614,574	10,001	
Total	\$1,660,501	\$1,670,503	\$10,002	

2015 Budgeted vs. Actual Budgetary Basis Expenditures				
Fund Type	Appropriation Budgetary Authority Expenditures Variance			
General	\$82,585	\$82,585		
Special Revenue	1,582,929	1,582,929		
Total	\$1,665,514	\$1,665,514	\$0	

2014 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	-	
General	\$43,412	\$43,432	\$20
Special Revenue	1,599,938	1,610,338	10,400
Capital Projects	353,547	353,547	
Total	\$1,996,897	\$2,007,317	\$10,420

2014 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$133,334	\$133,334	
Special Revenue	1,553,235	1,553,233	\$2
Capital Projects	353,547	353,547	
Total	\$2,040,116	\$2,040,114	\$2

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2015 AND 2014 (Continued)

# 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### 5. DEBT

Debt outstanding at December 31, 2015 was as follows:

	Principal	Interest Rate
Recreational Facility Bonds	\$72,267	4.35%
Water District Debt Obligation	124,000	2.00%
Total	\$196,267	

In December 2006 the Township issued recreational facility bonds to finance the renovation of the Township's pool facility. The bonds will be repaid in semi-annual installments, with an interest rate of 4.35% over ten years. Final payment is due in December 2016.

In December 2015, the Valley View Water and Sewer District was dissolved and the Township assumed \$124,000 of the District's debt. The debt will be repaid in semi-annual installments, with an interest rate of 2.00% over fifteen years. Final payment is due in December 2030.

Amortization of the above debt, including interest, is scheduled as follows:

Year ending December 31:	Recreational Facility Bonds	Water District Debt Obligation
2016	\$74,633	\$9,610
2017		9,610
2018		9,610
2019		9,610
2020		9,610
2021-2025		48,050
2026-2030		48,050
Total	\$74,633	\$144,150

# 6. RETIREMENT SYSTEM

The Township's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2015 AND 2014 (Continued)

# 6. **RETIREMENT SYSTEM (Continued)**

The Ohio Revised Code also prescribes contribution rates. For 2015 and 2014, OPERS – Law Enforcement participants contributed 13% of their wages. For 2015 and 2014, the Township contributed to OPERS – Law Enforcement an amount equal to 18.10% of police members' wages. For 2015 and 2014, OPERS - Local members contributed 10% of their gross salaries and the Township contributed an amount equaling 14% of participants' gross salaries. The Township has paid all contributions required through December 31, 2015.

# 7. RISK MANAGEMENT

The Township belongs to the Ohio Plan Risk Management, Inc. (OPRM) - formerly known as the Ohio Government Risk Management Plan, (the "Plan"), a non-assessable, unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to Ohio governments ("Members"). The Plan is legally separate from its member governments.

Pursuant to Section 2744.081 of the Ohio Revised Code, the plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages to its members sold through fourteen appointed independent agents in the State of Ohio.

OPRM coverage programs are developed specific to each member's risk management needs and the related premiums for coverage are determined through the application of uniform underwriting criteria addressing the member's exposure to loss. Effective November 1, 2012 (and through October 2014) the plan increased its retention to 50% of the first \$250,000 casualty treaty. Effective November 1, 2014, the OPRM retained 47% of the premium and losses on the first \$250,000 casualty treaty and 10% of the first \$1,000,000 property treaty. Members are only responsible for their self-retention (deductible) amounts, which vary from member to member. OPRM had 772 and 783 members as of December 31, 2015 and 2014 respectively.

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other financial obligation to the Plan, but still need to promptly notify the Plan of any potential claims occurring during their membership period. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan.

Settlement amounts did not exceed insurance coverage for the past three fiscal years.

The Pool's audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities and equity at December 31, 2015 and 2014 (the latest information available).

	2015	2014
Assets	\$14,643,667	\$14,830,185
Liabilities	(9,112,030)	(8,942,504)
Members' Equity	\$5,531,637	\$5,887,681

You can read the complete audited financial statements for OPRM at the Plan's website, <u>www.ohioplan.org</u>.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2015 AND 2014 (Continued)

# 8. JOINTLY GOVERNED ORGANIZATION

**Western Regional Council of Governments** – This council of governments was set up to receive bids and to execute service agreements for waste removal and recycling services for the benefit of Jackson, German, and Perry Townships and the Village of Farmersville. There is a membership fee associated with this organization.

# 9. SUBSEQUENT EVENTS

The renewal levy for the North Fire District passed on November 3, 2015. Revenue from this renewal levy will begin in 2016.

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Dave Yost · Auditor of State

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Jackson Township Montgomery County 49 E. Walnut Street Farmersville, OH 45325

To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of the Jackson Township, Montgomery County, (the Township) as of and for the years ended December 31 2015 and 2014, and the related notes to the financial statements and have issued our report thereon dated October 4, 2016 wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

# Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Jackson Township Montgomery County Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### Compliance and Other Matters

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

# Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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Dave Yost Auditor of State Columbus, Ohio

October 4, 2016

# SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2015 AND 2014

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2013-001	Ohio Revised Code § 5705.41(D) Improper Encumbrances	Yes	
2013-002	Ohio Revised Code § 5705.36 Appropriations in Excess of Estimated Resources	Yes	
2013-003	Timely Posting of Revenue	Yes	
2013-004	Improper Recording of Revenues and Expenditure Transactions	No	Partially Corrected, Repeated in Management Letter

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# Dave Yost • Auditor of State

**JACKSON TOWNSHIP** 

**MONTGOMERY COUNTY** 

**CLERK'S CERTIFICATION** 

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED NOVEMBER 15, 2016

> 88 East Broad Street, Fourth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-4514 or 800-282-0370 Fax: 614-466-4490 www.ohioauditor.gov