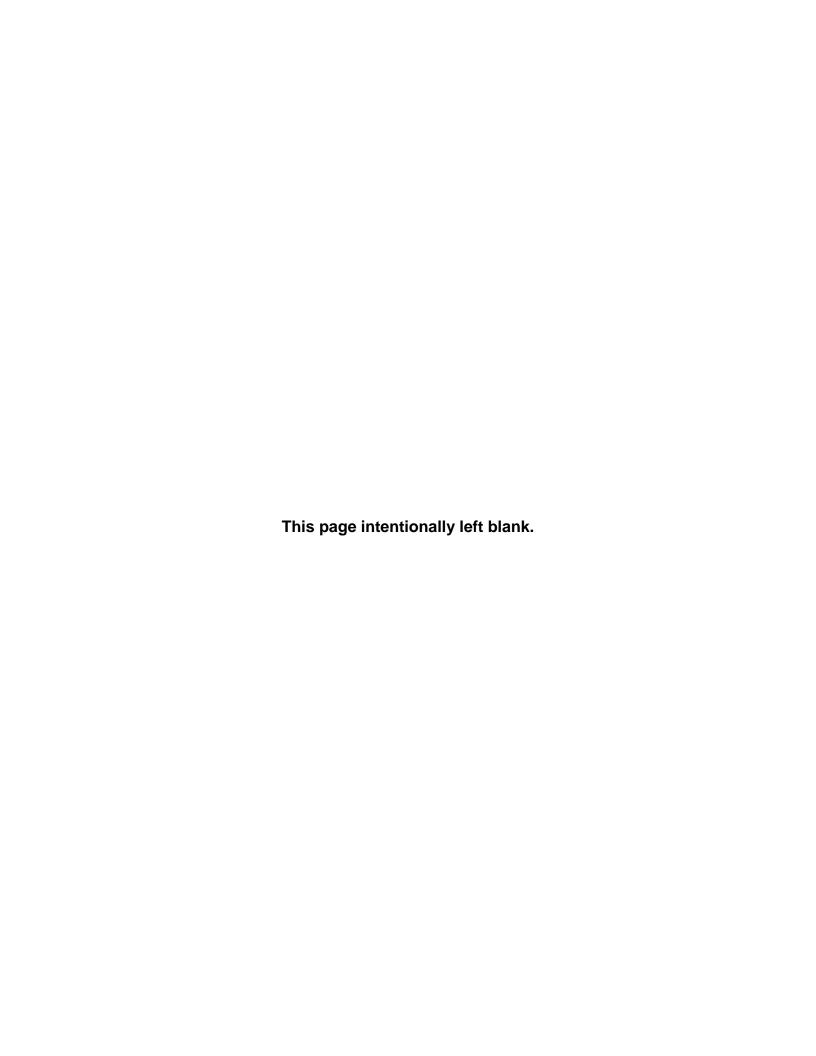




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INDEPENDENT AUDITOR'S REPORT

Huron County Community Library Huron County 6 West Emerald Street Willard, Ohio 44890

To the Board of Trustees:

Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of Huron County Community Library, Huron County, Ohio (the Library) as of and for the years ended December 31, 2015 and 2014.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Library's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Library's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the Library prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Huron County Community Library Huron County Independent Auditor's Report Page 2

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Library does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Library as of December 31, 2015 and 2014, or changes in financial position thereof for the years then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Huron County Community Library, Huron County, Ohio as of December 31, 2015 and 2014, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 29, 2016, on our consideration of the Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Library's internal control over financial reporting and compliance.

Dave Yost Auditor of State

Columbus, Ohio

November 29, 2016

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2015

	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts	_		_	
Property and Other Local Taxes	\$362,537			\$362,537
Public Library	660,151			660,151
Intergovernmental	53,859			53,859
Patron Fines and Fees	29,398			29,398
Contributions, Gifts and Donations	8,580			8,580
Earnings on Investments	1,093	\$231	\$1,745	3,069
Miscellaneous	7,718			7,718
Total Cash Receipts	1,123,336	231	1,745	1,125,312
Cash Disbursements				
Current:				
Library Services	636,231			636,231
Support Services	398,503		131,614	530,117
Capital Outlay	40,350	3,173	315,282	358,805
Total Cash Disbursements	1,075,084	3,173	446,896	1,525,153
Excess of Receipts Over (Under) Disbursements	48,252	(2,942)	(445,151)	(399,841)
Other Financing Receipts (Disbursements)				
Sale of Bonds			1,600,000	1,600,000
Sale of Capital Assets	1,201			1,201
Other Financing Uses	(735)			(735)
Total Other Financing Receipts (Disbursements)	466		1,600,000	1,600,466
Net Change in Fund Cash Balances	48,718	(2,942)	1,154,849	1,200,625
Fund Cash Balances, January 1	802,507	162,109	25,699	990,315
Fund Cash Balances, December 31				
Restricted	.	159,167	1,180,548	1,339,715
Assigned	811,147			811,147
Unassigned	40,078			40,078
Fund Cash Balances, December 31	\$851,225	\$159,167	\$1,180,548	\$2,190,940

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2014

	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts Property and Other Local Taxes Public Library	\$358,914 589,624			\$358,914 589,624
Intergovernmental Patron Fines and Fees	54,256 27,139			54,256 27,139
Contributions, Gifts and Donations Earnings on Investments	21,266 1,313	\$27,100		48,366 1,313
Miscellaneous	6,586			6,586
Total Cash Receipts	1,059,098	27,100		1,086,198
Cash Disbursements Current:				
Library Services	618,642			618,642
Support Services Capital Outlay	333,294 16,075	1,985		333,294 18,060
Capital Outlay	10,075	1,965		10,000
Total Cash Disbursements	968,011	1,985		969,996
Excess of Receipts Over Disbursements	91,087	25,115		116,202
Other Financing Receipts (Disbursements)				
Sale of Capital Assets Other Financing Uses	392 (460)			392 (460)
Other I mancing uses	(+00)			(400)
Total Other Financing Receipts (Disbursements)	(68)			(68)
Net Change in Fund Cash Balances	91,019	25,115		116,134
Fund Cash Balances, January 1	711,488	136,994	\$25,699	874,181
Fund Cash Balances, December 31 Restricted		162 100		162 100
Assigned	769,683	162,109	25,699	162,109 795,382
Unassigned	32,824		20,000	32,824
Fund Cash Balances, December 31	\$802,507	\$162,109	\$25,699	\$990,315

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2014 AND 2015

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Huron County Community Library, Huron County, Ohio (the Library) as a body corporate and politic. Willard City School District appoints a seven-member Board of Trustees to govern the Library. The Library provides the community with various educational and literary resources.

The Library's management believes these financial statements present all activities for which the Library is financially accountable.

B. Accounting Basis

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Library recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

C. Deposits and Investments

The Library's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31.

D. Fund Accounting

The Library uses fund accounting to segregate cash and investments that are restricted as to use. The Library classifies its funds into the following types:

1. General Fund

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund.

2. Special Revenue Funds

These funds account for and report the proceeds of specific revenue sources that are restricted to expenditure for specified purposes other than capital projects. The Library had the following significant Special Revenue Fund:

<u>Greenwich Fund</u> – This fund receives contributions through estates or wills to be used specifically for the benefit of the Greenwich Branch.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2014 AND 2015 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

3. Capital Project Funds

These funds account for and report financial resources that are restricted to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Library had the following significant Capital Project Fund:

<u>Capital Project Fund</u> – This fund received bond proceeds for a library expansion, renovation, and improvement project.

E. Budgetary Process

The Board must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end. Budgetary expenditures may not exceed appropriations at the fund, function, and object level of control.

A summary of 2015 and 2014 budgetary activity appears in Note 3.

F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Library must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

1. Nonspendable

The Library classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

3. Committed

Trustees can *commit* amounts via formal action (resolution). The Library must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Library Trustees or a Library official delegated that authority by resolution, or by State Statute.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2014 AND 2015 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Library applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

G. Property, Plant, and Equipment

The Library records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

2. EQUITY IN POOLED DEPOSITS AND INVESTMENTS

The Library maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2015	2014
Demand deposits	\$1,807	\$1,785
Other time deposits (savings accounts)	2,103,774	903,262
Total deposits	2,105,581	905,047
STAR Ohio	85,359	85,268
Total deposits and investments	\$2,190,940	\$990,315

Deposits: Deposits are insured by the Federal Depository Insurance Corporation or collateralized by securities specifically pledged by the financial institution to the Library.

Investments: Investments in STAR Ohio are not evidenced by securities that exist in physical or book-entry form.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2014 AND 2015 (Continued)

3. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2015 and 2014 follows:

2015 Budgeted vs. Actual Receipt	2015	Budgeted	vs. Actual	Receir	ots
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	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$1,072,586	\$1,124,537	\$51,951
Special Revenue		231	231
Capital Projects	1,600,000	1,601,745	1,745
Total	\$2,672,586	\$2,726,513	\$53,927

2015 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	_
Fund Type	Authority	Expenditures	Variance
General	\$1,842,269	\$1,075,819	\$766,450
Special Revenue	162,109	3,173	158,936
Capital Projects	1,625,699	446,896	1,178,803
Total	\$3,630,077	\$1,525,888	\$2,104,189

2014 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$1,031,503	\$1,059,490	\$27,987
Special Revenue		27,100	27,100
Capital Projects			
Total	\$1,031,503	\$1,086,590	\$55,087

2014 Budgeted vs. Actual Budgetary Basis Expenditures

2014 Budgeted Vs. Actual Budgetally Basis Experiorities				
	Appropriation	Budgetary		
Fund Type	Authority	Expenditures	Variance	
General	\$1,659,409	\$968,471	\$690,938	
Special Revenue	136,994	1,985	135,009	
Capital Projects	25,699		25,699	
Total	\$1,822,102	\$970,456	\$851,646	

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2014 AND 2015 (Continued)

4. GRANTS-IN-AID AND TAX RECEIPTS

The primary source of revenue for Ohio public libraries is the Public Library Fund (PLF). The State allocates PLF to each county based on the total tax revenue credited to the State's general revenue fund during the preceding month. This method of distribution is called the "percentage of revenue" method. This method was not used for August 2011 through June 2013. During that 23 month period PLF received a designated percentage of the dollar amounts received by the fund during the corresponding month of the fiscal year 2011 "base-year" period. Effective July 2013 the statutory allocation method reverted to the "percentage of revenue" method for PLF distribution. The fund received an amount equal to a specified percentage of the amount of GRF tax revenue received during the previous month. Beginning with the July 2013 distribution the "statutory allocation method" was implemented. The calendar year 2013 entitlements were used in the computation as the basis of each county's allocation percentage. Those percentages were used through December 2013. In December 2013 the actual calendar year entitlement was computed. Any difference was adjusted evenly to the PLF distributions from January-June 2014. In calendar year 2014 the statutory entitlement computation method continued. Estimated entitlement figures were issued to County Auditors in July 2013, December 2013 and June 2014. The actual 2014 entitlements will be computed in December 2014. The difference between the estimate and actual will be adjusted evenly in the PLF distributions made from January-June 2015.

Real property taxes become a lien on January 1 preceding the October 1 date for which the taxing authority of the subdivision to whose jurisdiction the Library is subject adopts rates. The State Department of Taxation, Division of Tax Equalization, adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Other Governments' Grants In Aid. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the taxing district.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Library.

5. DEBT

In 2015, the Board of Trustees of Huron County Community Library submitted to the Willard City School District Board of Education a property tax levy to be used for expanding, renovating, and improving library facilities, furnishing and equipping the same, and improving various Library sites. The Board of Education serves as the taxing authority and issues tax related debt on behalf of the Library, although their role is limited to the ministerial function. The determination to request approval of a tax, the rate, and the purpose are discretionary decisions made solely by the Board of Library Trustees.

With the approval of the levy, the Board of Education issued District general obligation bonds, in the amount of \$1,600,000 in 2015 for project described above. The bonds will be paid from proceeds of the property tax levy. This debt is not an obligation of the Library; however, it is a liability of the Board of Education and is reflected on their financial statements.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2014 AND 2015 (Continued)

6. RETIREMENT SYSTEM

The Library's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2014 and 2015, OPERS members contributed 10% of their gross salaries and the Library contributed an amount equaling 14% of participants' gross salaries. The Library has paid all contributions required through December 31, 2015.

7. RISK MANAGEMENT

Commercial Insurance

The Library has obtained commercial insurance for the following risks:

- · Comprehensive property and general liability;
- · Electronic Data Processing; and
- Directors, Officers and Employment Practices Liability.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Huron County Community Library Huron County 6 West Emerald Street Willard, Ohio 44890

To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of Huron County Community Library, Huron County, Ohio (the Library) as of and for the years ended December 31, 2015 and 2014, and the related notes to the financial statements and have issued our report thereon dated November 29, 2016 wherein we noted the Library followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Library's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Library's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Library's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings we consider a material weakness. We consider finding 2015-001 to be a material weakness.

Huron County Community Library
Huron County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
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Compliance and Other Matters

As part of reasonably assuring whether the Library's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Entity's Response to Finding

The Library's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the Library's response and, accordingly, we express no opinion on it.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Library's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Library's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Dave Yost Auditor of State

Columbus, Ohio

November 29, 2016

SCHEDULE OF FINDINGS DECEMBER 31, 2014 AND 2014

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2015-001

Material Weakness - Financial Reporting

We identified the following errors requiring adjustment to the financial statements or notes to the financial statements for the year ended December 31, 2015:

- General Fund Intergovernmental receipts in the amount of \$53,859 were incorrectly classified as Property and Other Local Taxes;
- Special Revenue Fund Type appropriations (budgeted expenditures) were increased \$33,223 in order to bring the accounting system and notes to the financial statements in line with authorized budget amounts; and
- Capital Projects Fund Type Assigned fund balance in the amount of \$1,180,548 was reclassified to Restricted in accordance with GASB 54.

We also identified the following error requiring adjustment to the financial statements or notes to the financial statements for the year ended December 31, 2014:

• General Fund Intergovernmental receipts in the amount of \$54,256 were incorrectly classified as Property and Other Local Taxes.

These errors were not identified and corrected prior to the Library preparing its financial statements due to deficiencies in the Library's internal controls over financial statement monitoring. The accompanying financial statements, and where applicable, the Library's accounting records have been adjusted to reflect these changes. Sound financial reporting is the responsibility of the Fiscal Officer and the Board of Trustees and is essential to ensure the information provided to the readers of the financial statements and accompanying notes is complete and accurate.

To ensure the Library's financial statements are complete and accurate, the Library should adopt policies and procedures, including a final review of the statements and notes by the Fiscal Officer, to identify and correct errors and omissions. The Fiscal Officer can refer to Auditor of State Bulletin 2011-004 at the following website address for information on Governmental Accounting Standards Board Statement No. 54: http://www.ohioauditor.gov/publications/bulletins/2011/2011-004.pdf

Officials' Response:

Going forward, the Fiscal Officer will ensure proper classification of receipts and fund balances. In addition, the Fiscal Officer will ensure authorized budget amounts are accurately reflected in the accounting system.

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2015 AND 2014

Finding Number	Finding Summary	Status	Additional Information
2013-001	Material weakness for errors in financial reporting.	Not Corrected and reissued as Finding 2015-001 in this report.	This matter is being repeated due to the Fiscal Officer being unaware of the proper revenue classification of rollbacks and proper fund balance classification of unspent bond proceeds. Additionally, while an amended certificate of estimated resources was requested and obtained, the updated budget amounts were not posted to the accounting system. See the Officials' Response to Finding 2015-001 for the planned corrective action.



HURON COUNTY COMMUNITY LIBRARY

HURON COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED DECEMBER 15, 2016