

Balestra, Harr & Scherer, CPAs, Inc.

Accounting, Auditing and Consulting Services for Federal, State and Local Governments <u>www.bhscpas.com</u>

HIGHLAND COUNTY NORTH JOINT FIRE AND AMBULANCE DISTRICT HIGHLAND COUNTY

REGULAR AUDIT

For the Years Ended December 31, 2015 and 2014 Fiscal Years Audited Under GAGAS: 2015 and 2014



Board of Trustees Highland County North Joint Fire and Ambulance District 200 South Street Leesburg, Ohio 45135

We have reviewed the *Independent Auditors' Report* of the Highland County North Joint Fire and Ambulance District, Highland County, prepared by Balestra, Harr & Scherer, CPAs, Inc., for the audit period January 1, 2014 through December 31, 2015. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Highland County North Joint Fire and Ambulance District is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

August 17, 2016



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Independent Auditor's Report

Highland North Joint Fire & Ambulance District Highland County 200 South Street Leesburg, Ohio 45135

To the Board of Trustees:

Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of Highland North Joint Fire & Ambulance District, Highland County, (the District) as of and for the years ended December 31, 2015 and 2014.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the District prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United State of America (GAAP), to satisfy these requirements.

Highland North Joint Fire & Ambulance District Highland County Independent Auditor's Report Page 2

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the District does not intend these statements to conform to GAAP, auditing standards generally accepted in the United State of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District as of December 31, 2015 and 2014, or changes in financial position thereof for the years then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Highland North Joint Fire & Ambulance District, Highland County, as of December 31, 2015 and 2014, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 24, 2016, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standard in considering the District's internal control over financial reporting and compliance.

Balestra, Harr & Scherer, CPAs, Inc.

Balestra, Hun & Schern, CPAs

Piketon, Ohio June 24, 2016

$\begin{array}{c} \textbf{HIGHLAND COUNTY NORTH JOINT FIRE AND AMBULANCE DISTRICT} \\ \textbf{HIGHLAND COUNTY} \end{array}$

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2015

		Governmental Fund Type						
	Ge	eneral Fund		ial Revenue Funds		ot Service Fund	Total (Governmental Funds
Cash Receipts:								
Property Taxes	\$	197,875	\$	-	\$	84,194	\$	282,069
Intergovernmental		33,372		-		12,384		45,756
Charges for Services		76,975		61,372		-		138,347
Earnings on Investments		943		-		-		943
Miscellaneous		12,546	-					12,546
Total Cash Receipts		321,711		61,372		96,578		479,661
Cash Disbursements:								
Current:								
General Government		-		23,175		-		23,175
Public Safety		144,703		144,403		-		289,106
Capital Outlay		9,414		-		-		9,414
Debt Service:								
Redemption of Principal		20,114		-		50,000		70,114
Interest and Fiscal Charges		1,831				28,235		30,066
Total Cash Disbursements		176,062		167,578		78,235		421,875
Excess of Receipts Over/(Under) Disbursements		145,649		(106,206)		18,343	-	57,786
Other Financing Receipts (Disbursements):								
Transfers In		-		107,000		-		107,000
Transfers Out		(107,000)		-		-		(107,000)
Other Sources		4,902				<u> </u>		4,902
Total Other Financing Receipts (Disbursements)		(102,098)		107,000				4,902
Net Change in Fund Cash Balances		43,551		794		18,343		62,688
Fund Cash Balances, January 1		218,591		5,557		175,804	-	399,952
Fund Cash Balance, December 31								
Restricted		-		6,351		194,147		200,498
Unassigned		262,142		<u> </u>		<u> </u>		262,142
Fund Cash Balances, December 31	_\$	262,142	\$	6,351	\$	194,147	\$	462,640

The notes to the financial statements are an integral part of this statement.

$\begin{array}{c} \textbf{HIGHLAND COUNTY NORTH JOINT FIRE AND AMBULANCE DISTRICT} \\ \textbf{HIGHLAND COUNTY} \end{array}$

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2014

		Governmental Fund Type					
	Ge	neral Fund		Revenue		ot Service Fund	Governmental Funds
Cash Receipts: Property Taxes Intergovernmental Charges for Services Earnings on Investments Miscellaneous	\$	193,725 36,856 22,000 913 11,929	\$	78,853 -	\$	83,563 12,479 -	\$ 277,288 49,335 100,853 913 11,929
Total Cash Receipts		265,423		78,853		96,042	 440,318
Cash Disbursements: Current: General Government Public Safety Capital Outlay Debt Service:		150,852 10,590		17,382 167,650		- - -	17,382 318,502 10,590
Redemption of Principal Interest and Fiscal Charges		19,291 2,654		<u>-</u>		50,000 30,493	 69,291 33,147
Total Cash Disbursements		183,387		185,032		80,493	 448,912
Excess of Receipts Over/(Under) Disbursements		82,036		(106,179)		15,549	 (8,594)
Other Financing Receipts (Disbursements): Transfers In Transfers Out		(95,000)		95,000		<u>-</u>	 95,000 (95,000)
Total Other Financing Receipts (Disbursements)		(95,000)		95,000			
Net Change in Fund Cash Balances		(12,964)		(11,179)		15,549	(8,594)
Fund Cash Balances, January 1		231,555		16,736		160,255	 248,291
Fund Cash Balance, December 31 Restricted Unassigned		218,591		5,557		175,804	 181,361 218,591
Fund Cash Balances, December 31	\$	218,591	\$	5,557	\$	175,804	\$ 399,952

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2015 AND 2014

1. Summary of Significant Accounting Policies

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Highland North Joint Fire & Ambulance District, Highland County, Ohio (the District), as a body corporate and politic. A seven-member Board of Trustees governs the District. Each of the political subdivisions within the District appoints one member. Those subdivisions are the Village of Leesburg, Village of Highland, and Fairfield Township. Four at large members are appointed by the majority of the three members of the District. The District provides fire protection and emergency rescue services within the District and contracts to areas outside the District.

The District's management believes these financial statements present all activities for which the District is financially accountable.

B. Accounting Basis

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

C. Cash and Investments

The District deposits all available funds in an interest earning checking account, certificates of deposit, and passbook type money market accounts at a local commercial bank. All deposits are valued at cost.

D. Fund Accounting

The District uses fund accounting to segregate cash and investments that are restricted as to use. The District classifies its funds into the following fund types:

1. General Fund

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund.

2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from private-purpose trusts or for capital projects) that are restricted to expenditure for specific purposes. The District had the following significant Special Revenue Funds:

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2015 AND 2014 (Continued)

1. Summary of Significant Accounting Policies (Continued)

D. Fund Accounting (Continued)

<u>Ambulance and Emergency Medical Services Fund</u> – This fund receives the charges for the use of ambulance or emergency medical services for the payment of the costs of the management, maintenance, and operation of ambulance and emergency medical services in the district.

3. Debt Service Fund

The fund accounts for resources the District accumulates to pay bond debt.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund or function level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2015 and 2014 budgetary activity appears in Note 3.

F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

1. Nonspendable

The District classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact. The District had no fund balances in this classification.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2015 AND 2014 (Continued)

1. Summary of Significant Accounting Policies (Continued)

F. Fund Balance (Continued)

2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

3. Committed

Trustees can *commit* amounts via formal action (resolution). The District must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements. The District had no fund balances in this classification.

4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by District Trustees or a District official delegated that authority by resolution, or by State Statute.

5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

G. Property, Plant and Equipment

The District records disbursements for acquisition of property, plant and equipment when paid. The accompanying financial statements do not report these items as assets.

H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2015 AND 2014 (Continued)

2. Equity in Pooled Cash

The District maintains a cash and deposits pool. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash deposits at December 31 was as follows:

	2015	2014
Demand Deposits	\$160,458	\$98,325
Certificates of Deposit	114,469	114,254
Savings Accounts	187,713	187,373
Total Deposits	<u>\$462,640</u>	<u>\$399,952</u>

Deposits: Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

3. Budgetary Activity

Budgetary activity for the year ending December 31, 2015 and 2014 as follows:

2015 Budgeted vs. Actual Receipts

		0				
	В	Budgeted		Actual		
Fund Type	R	Receipts		Receipts		ariance
General	\$	308,550	\$	326,613	\$	18,063
Special Revenue		189,000		168,372		(20,628)
Debt Service		86,640		96,578		9,938
Total	\$	584,190	\$	591,563	\$	7,373

2015 Budgeted vs. Actual Budgetary Basis Expenditures

	Δnı	Appropriation		udgetary			
Fund Type		Authority		Expenditures		Variance	
General	\$	296,284	\$	283,062	\$	13,222	
Special Revenue		194,448		167,578		26,870	
Debt Service		78,288		78,235		53	
Total	\$	569,020	\$	528,875	\$	40,145	

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2015 AND 2014 (Continued)

3. Budgetary Activity (Continued)

2014 Budgeted vs. Actual Receipts

				I		
	В	Budgeted		Actual		
Fund Type	R	Receipts		Receipts		ariance
General	\$	263,215	\$	265,423	\$	2,208
Special Revenue		176,500		173,853		(2,647)
Debt Service		86,495		96,042		9,547
Total	\$	526,210	\$	535,318	\$	9,108

2014 Budgeted vs. Actual Budgetary Basis Expenditures

	App	Appropriation		Budgetary			
Fund Type	A	Authority		Expenditures		Variance	
General	\$	290,885	\$	8,387	\$	282,498	
Special Revenue		191,075		185,032		6,043	
Debt Service		80,437		80,493		(56)	
Total	\$	562,397	\$	273,912	\$	288,485	

4. Property Tax

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If property owner elects to pay semiannually, the first half is due December 31. The second half payment is due to the following June 20.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the District.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2015 AND 2014 (Continued)

5. Debt

Debt outstanding at December 31, 2015 was as follows:

	Principal	Interest Rate
Fire and Ambulance Station Bonds	\$495,000	4.25% - 4.75%
Fire Truck Lease Purchase Agreement	20,930	4.85%
Total	\$515,930	

The fire and ambulance station bonds are general obligation bonds issued in 2006 to pay the bond anticipation note originally issued in 2003 to finance the construction of a new fire and ambulance building.

The lease purchase agreement was entered into in 206 for a new fire truck. Payments are due yearly for 10 years.

Amortization of the above debt, including interest, is scheduled as follows:

Year ending	Fire and Ambulance
December 31:	Station Bonds
2016	\$78,238
2017	75,762
2018	73,288
2019	75,676
2020	77,826
2021-2025	224,710
Total	\$605,500
Year ending December 31:	Fire Truck Lease Purchase Agreement
2016	\$21,945
Total	\$21,645

6. Retirement Systems

The Districts employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes the plans' benefits, which include postretirement healthcare and survivor and disability benefits.

Ohio Revised Code also prescribes contribution rates. For 2015 and 2014, the OPERS member contributed 10% of his gross salary and the District contributed an amount equaling 14% of the participant's gross salary. The District has paid all contributions required through December 31, 2015.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2015 AND 2014 (Continued)

7. Risk Management

Commercial Insurance

The District has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles: and
- Errors and omissions.

8. Interfund Transfers

During the year ended December 31, 2015, the District transferred \$107,000 from the General Fund to the Fire & Rescue Fund (\$107,000) to cover operating expenses. In addition, during the year ended December 31, 2014, the District transferred \$95,000 from the General Fund to the Fire & Rescue Fund (\$95,000) to cover operating expenses. All transfers made in 2015 and 2014 were in accordance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.



Balestra, Harr & Scherer, CPAs, Inc.

Accounting, Auditing and Consulting Services for Federal, State and Local Governments <u>www.bhscpas.com</u>

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Highland North Joint Fire & Ambulance District Highland County 200 South Street Leesburg, Ohio 45135

To the Board of Trustees:

bhs

We have audited, in accordance with the auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of Highland North Joint Fire & Ambulance District, Highland County, (the District) as of and for the years ended December 31, 2015 and 2015 and the related notes to the financial statements, and have issued our report thereon dated June 24, 2016, wherein we noted the District followed the financial reporting provisions that Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 permit.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Highland North Joint Fire & Ambulance District Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

Compliance and Other Matters

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Balestra, Harr & Scherer, CPAs, Inc.

Balestra, Harr & Schern, CPAs

Piketon, Ohio June 24, 2016



HIGHLAND NORTH JOINT FIRE DISTRICT

HIGHLAND COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED AUGUST 30, 2016