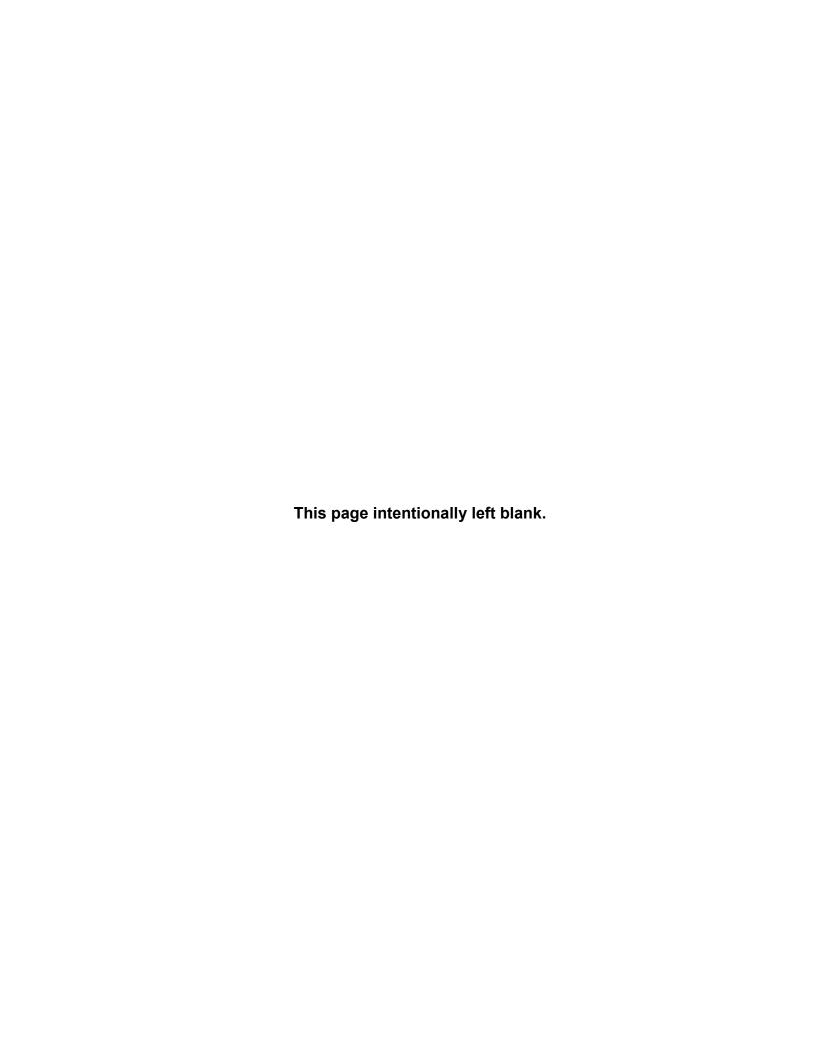




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#### INDEPENDENT AUDITOR'S REPORT

City of St. Marys Auglaize County 101 East Spring Street St. Marys, Ohio 45885

To the City Council:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of St. Marys, Auglaize County, Ohio (the City), as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

City of St. Marys Auglaize County Independent Auditor's Report Page 2

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of St. Marys, Auglaize County, Ohio, as of December 31, 2015, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note 3 to the financial statements, during the year ended December 31, 2015, the City adopted Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27* and also GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*. We did not modify our opinion regarding this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, and schedules of net pension liabilities and pension contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 18, 2016 on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

**Dave Yost**Auditor of State
Columbus, Ohio

November 18, 2016

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2015 (UNAUDITED)

The management's discussion and analysis of the City of St. Marys (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2015. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

#### **Financial Highlights**

Key financial highlights for 2015 are as follows:

- The total net position of the City decreased \$1,189,429 from restated net position as described in Note 3.A. Net position of governmental activities increased \$56,244 or 0.21% from 2014, and net position of business-type activities decreased \$1,245,673 or 5.32% from 2014.
- General revenues accounted for \$6,568,120 or 81.99% of total governmental activities revenue. Program specific revenues accounted for \$1,442,960 or 18.01% of total governmental activities revenue.
- ➤ The City had \$7,102,106 in expenses related to governmental activities; \$1,442,960 of these expenses were offset by program specific charges for services, grants or contributions. The remaining expenses of the governmental activities of \$5,659,146 were offset by general revenues (primarily property taxes, income taxes, and unrestricted grants and entitlements) of \$6,568,120. The governmental activities also had transfers out totaling \$852,730.
- ➤ The City's major governmental funds include the general fund and the voted income tax fund. The general fund had revenues of \$5,285,851 in 2015. The expenditures and other financing uses of the general fund totaled \$4,959,633 in 2015. The general fund's decrease in non-spendable inventory totaled \$13,835 in 2015. The net increase in fund balance for the general fund was \$312,383 or 13.38%.
- ➤ The voted income tax fund had revenues of \$1,580,992 in 2015. The expenditures of the voted income tax fund totaled \$754,977 in 2015. The net increase in fund balance for the voted income tax fund was \$826,015 or 40.85%.
- ➤ Net position for the business-type activities, which are made up of the water, sewer, electric, and refuse enterprise funds, decreased in 2015 by \$1,245,673.
- In the general fund, the actual revenues and other financing sources were \$185,544 less than the final budgeted amounts, and actual expenditures and other financing uses were \$901,249 less than the final budgeted amounts. These variances are the result of the City's conservative budgeting. Budgeted revenues and other financing sources decreased \$73,238 from the original to the final budget. Budgeted expenditures and other financing uses increased \$108,694 from the original to the final budget.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2015 (UNAUDITED) (Continued)

#### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other non-major funds presented in total in one column.

#### Reporting the City as a Whole

#### Statement of Net Position and the Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did the City perform financially during 2015?" The statement of net position and the statement of activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues and expenses using the accrual basis of accounting, similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net position and changes in net position. This change in net position is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net position and the statement of activities, the City is divided into two distinct kinds of activities:

**Governmental Activities** - Most of the City's programs and services are reported here including police, fire, street and highway maintenance, capital improvements, community and economic development, and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including federal and State grants and other shared revenues.

**Business-type Activities** - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City's water, sewer, electric, and refuse operations are reported here.

The City's statement of net position and statement of activities can be found on pages 21-23 of this report.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2015 (UNAUDITED) (Continued)

#### **Reporting the City's Most Significant Funds**

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other State and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The analysis of the City's major governmental and proprietary funds begins on page 12.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements; however, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and non-major funds. The City's only major governmental funds are the general fund and the voted income tax fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 25-29 of this report.

#### **Proprietary Funds**

The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, sewer, electric, and refuse functions. All of the City's enterprise funds are considered major funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The basic proprietary fund financial statements can be found on pages 30-37 of this report.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Agency funds are the City's only fiduciary fund type. The basic fiduciary fund financial statement can be found on page 38 of this report.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2015 (UNAUDITED) (Continued)

#### Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 39-84 of this report.

#### Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's net pension liability. The required supplementary information can be found on pages 85-92 of this report.

#### **Government-Wide Financial Analysis**

The statement of net position provides the perspective of the City as a whole. The table below provides a summary of the City's net position at December 31, 2015 and December 31, 2014 as restated in Note 3.A.

Net Position						
	Governmen	tal Activities	Business-ty	pe Activities	To	otal
	2015	Restated 2014	2015	Restated 2014	2015	Restated 2014
Assets:						
Current and other assets	\$12,705,905	\$12,349,211	\$12,469,411	\$14,563,664	\$25,175,316	\$26,912,875
Capital assets, net	19,951,152	20,237,406	26,881,081	27,471,778	46,832,233	47,709,184
Total assets	32,657,057	32,586,617	39,350,492	42,035,442	72,007,549	74,622,059
Deferred outflows of resources:						
Pension	794,617	554,585	382,000	274,383	1,176,617	828,968
Total deferred outflows of						
resources	794,617	554,585	382,000	274,383	1,176,617	828,968
Liabilities:						
Other liabilities	205,780	256,119	1,543,134	2,045,004	1,748,914	2,301,123
Long-term liabilities:						
Due within one year	89,433	129,471	899,069	897,907	988,502	1,027,378
Net pension liability	6,142,458	5,823,574	2,211,788	2,161,831	8,354,246	7,985,405
Other amounts	354,084	349,618	12,857,623	13,778,481	13,211,707	14,128,099
Total liabilities	6,791,755	6,558,782	17,511,614	18,883,223	24,303,369	25,442,005
Deferred Inflows of Resources						
Property taxes	355,267	357,662			355,267	357,662
Pension	23,650		39,949		63,599	
Total deferred inflows of resources	378,917	357,662	39,949		418,866	357,662
Net Position:						
Net investment in capital assets	19,901,152	20,212,406	17,229,864	17,208,955	37,131,016	37,421,361
Restricted	6,487,874	5,948,956			6,487,874	5,948,956
Unrestricted (deficit)	(108,024)	63,396	4,951,065	6,217,647	4,843,041	6,281,043
Total net position	\$26,281,002	\$26,224,758	\$22,180,929	\$23,426,602	\$48,461,931	\$49,651,360

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2015 (UNAUDITED) (Continued)

During 2015, the City adopted Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27" and GASB Statement 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date - An Amendment of GASB Statement No. 68" which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68, the net pension liability equals the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2 Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" - that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the City's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension liability not accounted for as deferred inflows/outflows.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2015 (UNAUDITED) (Continued)

As a result of implementing GASB 68, the City is reporting a net pension liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting. This implementation also had the effect of restating net position at December 31, 2014, for governmental activities from \$31,493,170 to \$26,224,758 and business-type activities from \$25,313,075 to \$23,426,602.

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2015, the City's net position decreased by \$1,189,429. At year end, net position was \$26,281,002 and \$22,180,929 for the governmental activities and the business-type activities, respectively.

Capital assets reported on the government-wide statements represent the largest portion of the City's net position. At year end, capital assets represented 65.04% of total assets. Capital assets include land, construction in progress, easements, land improvements, buildings and improvements, equipment and furniture, vehicles, and infrastructure, and total \$19,951,152 and \$26,881,081 in the governmental activities and business-type activities, respectively. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's net investment in capital assets is reported net of related long-term obligations, it should be noted that the resources to repay debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the City's net position, \$6,487,874, represents resources that are subject to external restriction on how they may be used. In the governmental activities, the remaining balance of unrestricted net position is a deficit of \$108,024.

The table below shows the changes in net position for 2015 and 2014.

**Changes in Net Position Governmental Activities Business-type Activities Total** 2015 2014 2015 2014 2015 2014 Revenues: Program revenues: \$781,279 \$18,532,224 Charges for services and sales \$933,442 \$22,204,926 \$19,465,666 \$22,986,205 Operating grants and contributions 401,337 391,956 31,257 432,594 391,956 Capital grants and contributions 108,181 108,404 108,181 108,404 Total program revenues 1,442,960 1,281,639 18,563,481 22,204,926 20,006,441 23,486,565 **General revenues:** Property taxes 1,274,993 1,220,043 1,274,993 1,220,043 Income taxes 4,756,305 4,731,806 4,756,305 4,731,806 Grants and entitlements not 288,430 restricted 293,245 5,451 8,832 293,881 302.077 Investment earnings 140.793 59.541 12,249 19,183 153.042 78,724 Change in fair value of investments (18,022)79,344 (18,022)79,344 Gain on sale of assets 198,250 198,250 Miscellaneous 125,621 300,273 334,621 386,574 460,242 686,847 Total general revenues 6,568,120 6,684,252 352,321 612,839 6.920.441 7,297,091 Total revenues 8,011,080 7,965,891 18,915,802 22,817,765 26,926,882 30,783,656

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2015 (UNAUDITED) (Continued)

Changes in Net Position (Continued)

	Governmental Activities Business-type		pe Activities T		otal	
	2015	2014	2015	2014	2015	2014
Expenses:						
General government	1,043,514	1,160,086			1,043,514	1,160,086
Security of persons and property	3,518,708	3,683,285			3,518,708	3,683,285
Public health and welfare	38,989	79,884			38,989	79,884
Transportation	1,987,482	2,188,514			1,987,482	2,188,514
Community environment	74,591	83,664			74,591	83,664
Leisure time activity	432,910	426,775			432,910	426,775
Interest and fiscal charges	5,912	7,367			5,912	7,367
Water			1,559,730	1,645,903	1,559,730	1,645,903
Sewer			2,270,107	2,160,258	2,270,107	2,160,258
Electric			16,349,279	19,463,684	16,349,279	19,463,684
Refuse			835,089	811,716	835,089	811,716
Total expenses	7,102,106	7,629,575	21,014,205	24,081,561	28,116,311	31,711,136
Increase (decrease) in net position						
before transfers	908,974	336,316	(2,098,403)	(1,263,796)	(1,189,429)	(927,480)
Transfers	(852,730)	(871,346)	852,730	871,346		
Change in net position	56,244	(535,030)	(1,245,673)	(392,450)	(1,189,429)	(927,480)
Net position at beginning of year	26,224,758	N/A	23,426,602	N/A	49,651,360	N/A
Net position at end of year	\$26,281,002	\$26,224,758	\$22,180,929	\$23,426,602	<u>\$48,461,931</u>	\$49,651,360

The information necessary to restate the 2014 beginning balances and the 2014 pension expense amounts for the effects of the initial implementation of GASB 68 is not available. Therefore, 2014 functional expenses still include pension expense of \$828,968 computed under GASB 27. GASB 27 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 68, pension expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of pension expense. Under GASB 68, the 2015 statements report pension expense of \$858,801. Consequently, in order to compare 2015 total program expenses to 2014, the following adjustments are needed:

Total 2015 program expenses under GASB 68
Pension expense under GASB 68
2015 contractually required contributions
Adjusted 2015 program expenses
Total 2014 program expenses under GASB 27
Decrease in program expenses
not related to pension

	Business-Type Activities
06	\$21,014,205
02)	(243,099)
41	263,412
45	21,034,518
75	24,081,561
30)	(\$3,047,043)
	1tal 8 06 02) 41 45 75

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2015 (UNAUDITED) (Continued)

#### **Governmental Activities**

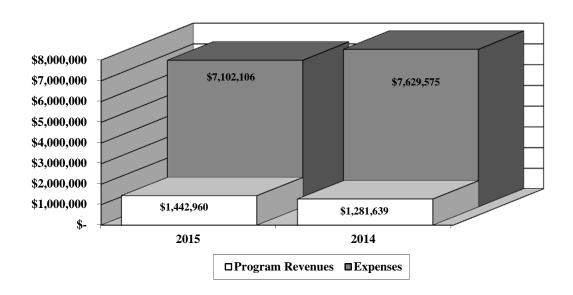
Overall, governmental activities net position increased \$56,244 in 2015. Security of persons and property, which primarily supports the operations of the police and fire departments, accounted for \$3,518,708 of the total expenses of the City. These expenses were partially funded by \$579,548 in direct charges to users of the services. Transportation expenses totaled \$1,987,482 and were partially funded by \$13,231 in direct charges to users of the services, \$380,313 in operating grants and contributions, and \$108,181 in capital grants and contributions.

The State and federal government contributed to the City a total of \$401,337 in operating grants and contributions and \$108,181 in capital grants and contributions. These revenues are restricted to a particular program or purpose. Of the total operating grants and contributions, \$380,313 subsidized transportation programs and \$21,024 subsidized community environment expenses. Of the total capital grants and contributions, \$108,181 subsidized transportation programs.

General revenues totaled \$6,568,120 or 81.99% of total governmental activities revenues. These revenues primarily consist of property and income tax revenue of \$6,031,298. Another primary source of general revenues is grants and entitlements not restricted to specific programs, including local government and local government revenue assistance, making up \$288,430 or 4.39% of the governmental activities general revenues.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following graph and table show, for governmental activities, the total cost of services and the net cost of services for 2015 and 2014. That is, it identifies the cost of these services supported by tax revenue, unrestricted State grants and entitlements, and other general revenues. The graph below illustrates the City's dependence upon general revenues, as program revenues are not sufficient to cover total governmental expenses.

#### Governmental Activities - Program Revenues vs. Total Expenses



#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2015 (UNAUDITED) (Continued)

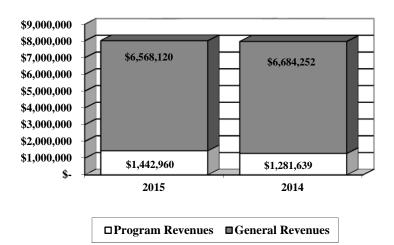
**Governmental Activities** 

	Total Cost of Services 2015	Net Cost of Services 2015	Total Cost of Services 2014	Net Cost of Services 2014
Program expenses:	2013	2013	2014	2014
General government	\$1,043,514	\$828,411	\$1,160,086	\$988,987
Security of persons and property	3,518,708	2,939,160	3,683,285	3,213,691
Public health and welfare	38,989	32,137	79,884	68,876
Transportation	1,987,482	1,485,757	2,188,514	1,679,597
Community environment	74,591	48,258	83,664	59,420
Leisure time activity	432,910	319,511	426,775	329,998
Interest and fiscal charges	5,912	5,912	7,367	7,367
Total expenses	\$7,102,106	\$5,659,146	\$7,629,575	\$6,347,936

The dependence upon general revenues for governmental activities is apparent, with 79.68% of expenses supported through taxes and other general revenues.

The graph below illustrates the City's program revenues versus general revenues for 2015 and 2014.

#### **Governmental Activities - General and Program Revenues**



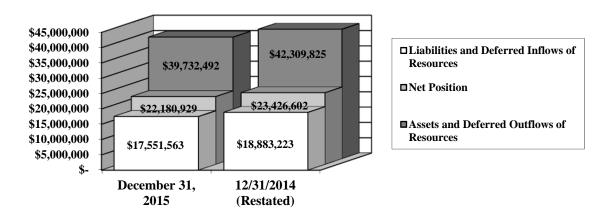
#### **Business-type Activities**

Business-type activities include the water, sewer, electric, and refuse enterprise funds. These programs had program revenues of \$18,563,481, general revenues of \$352,321, transfers in of \$852,730, and expenses of \$21,014,205 for 2015. The overall decrease in business-type activities net position is primarily due to electric fund operating expenses continuing to outpace operating revenues. Overall, the operating activities of all the City's enterprise funds remained comparable to the prior year.

The graph below illustrates the assets and deferred outflows of resources, liabilities and deferred inflows of resources, and net position of the City's business-type activities at December 31, 2015 and December 31, 2014.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2015 (UNAUDITED) (Continued)

#### **Net Position of Business-type Activities**



#### **Financial Analysis of the Government's Funds**

As noted earlier, the City uses fund accounting to demonstrate and ensure compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the City's governmental funds is to provide information on short-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements.

The City's governmental funds reported a combined fund balance of \$11,143,734, which is \$539,690 more than last year's total of \$10,604,044. The table below indicates the fund balances and the total change in fund balances as of December 31, 2015 and December 31, 2014 for all major and non-major governmental funds.

	December 31, 2015	December 31, 2014	(Decrease)
Major funds:			
General	\$2,646,579	\$2,334,196	\$312,383
Voted income tax	2,848,050	2,022,035	826,015
Non-major governmental funds	5,649,105	6,247,813	(598,708)
Total	\$11,143,734	\$10,604,044	\$539,690

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2015 (UNAUDITED) (Continued)

#### General Fund

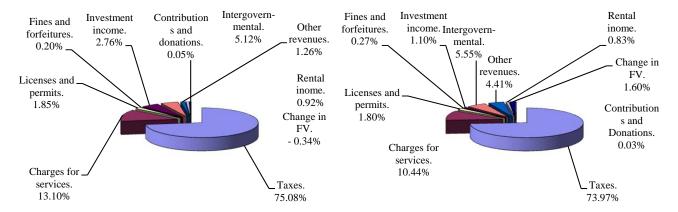
The City's general fund balance increased \$312,383. The table that follows assists in illustrating the revenues of the general fund for 2015 and 2014.

	2015 Amount	2014 Amount	Percentage Change	
Revenues:				_
Taxes	\$3,968,454	\$3,675,674	7.97	%
Charges for services	692,217	518,944	33.39	%
Licenses and permits	97,782	90,726	7.78	%
Fines and forfeitures	11,291	13,325	(15.26)	%
Intergovernmental	270,417	275,599	(1.88)	%
Investment income	145,985	54,819	166.30	%
Change in fair value of investments	(18,022)	79,344	122.71	%
Rental income	48,602	41,500	17.11	%
Contributions and donations	2,540	1,431	100.00	%
Other	66,585	217,864	(69.44)	%
Total	\$5,285,851	\$4,969,226	6.37	%

Overall revenues of the general fund increased \$316,625 or 6.37%. Tax revenue increased \$292,780 or 7.97% mainly due to an increase in income taxes. The general fund reported a decrease in fair value of investments during 2015 of \$18,022 due to the declining value of federal agency securities within the City's investment portfolio. Other revenues decreased \$151,279 or 69.44 %, which is primarily due to refunds and reimbursements received from the Ohio Bureau of Workers' Compensation and Auglaize County in 2014, but not in 2015. Investment income increased \$91,166 or 166.30% due to an increase in interest received during 2015. All other general fund revenues remained comparable to the prior year.

#### Revenues - 2015

#### Revenues - 2014



#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2015 (UNAUDITED) (Continued)

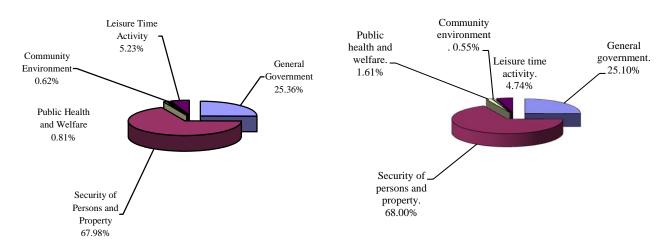
The table that follows assists in illustrating the expenditures of the general fund for 2015 and 2014.

	2015 Amount	2014 Amount	Percentage Change	
Expenditures:				
General government	\$970,420	\$1,060,473	(8.49)	%
Security of persons and property	2,601,623	2,872,993	(9.45)	%
Public health and welfare	30,821	68,227	(54.83)	%
Community environment	23,879	23,051	3.59	%
Leisure time activity	200,160	200,423	(0.13)	%
Total	\$3,826,903	\$4,225,167	(9.43)	%

Overall expenditures of the general fund decreased \$398,264 or 9.43%. Security of persons and property expenditures decreased \$271,370 or 9.45% primarily due to decreased costs attributable to both the police department and fire department during 2015. Public health and welfare expenditures decreased \$37,406 or 54.83% mainly due to a decrease in expenditures incurred by the health services department. All other general fund expenditures remained comparable to the prior year.

**Expenditures - 2015** 

Expenditures - 2014



#### Voted Income Tax Fund

The voted income tax fund had revenues of \$1,580,992 in 2015. The expenditures of the voted income tax fund totaled \$754,977 in 2015. The net increase in fund balance for the voted income tax fund was \$826,015 or 40.85%.

#### **Budgeting Highlights - General Fund**

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations, which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2015 (UNAUDITED) (Continued)

Budgetary information is presented for the general fund. In the general fund, the actual revenues and other financing sources were \$185,544 less than the final budgeted amounts, and actual expenditures and other financing uses were \$901,249 less than the final budgeted amounts. These variances are the result of the City's conservative budgeting. Budgeted revenues and other financing sources decreased \$73,238 from the original to the final budget. Budgeted expenditures and other financing uses increased \$108,694 from the original to the final budget.

#### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, except in more detail. The only difference between the amounts reported as business-type activities and the amounts reported in the proprietary fund statements are interfund eliminations between proprietary funds. The only interfund activity reported in the government-wide statements are those between business-type activities and governmental activities (reported as internal balances and transfers), whereas interfund amounts between various enterprise funds are reported in the proprietary fund statements.

#### Water Fund

The water fund had operating revenues of \$1,410,167 in 2015. The operating expenses of the water fund totaled \$1,559,061 in 2015. The water fund had non-operating revenues of \$271 in 2015. The decrease in net position for the water fund was \$148,623 or 3.06%.

#### Sewer Fund

The sewer fund had operating revenues of \$1,909,032 in 2015. The operating expenses of the sewer fund totaled \$1,963,605 in 2015. The sewer fund had non-operating revenues of \$356 and non-operating expenses of \$305,817 in 2015. The decrease in net position for the sewer fund was \$360,034 or 4.99%.

#### Electric Fund

The electric fund had operating revenues of \$14,684,763 in 2015. The operating expenses of the electric fund totaled \$16,210,952 in 2015. The electric fund had non-operating revenues of \$16,623 and non-operating expenses of \$137,391 in 2015. The electric fund also received transfers in of \$852,730. The decrease in net position for the electric fund was \$794,227 or 7.55%.

#### Refuse Fund

The refuse fund had operating revenues of \$862,883 in 2015. The operating expenses of the refuse fund totaled \$833,390 in 2015. The refuse fund had non-operating revenues of \$31,707 in 2015. The increase in net position for the refuse fund was \$61,200 or 7.05%.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2015 (UNAUDITED) (Continued)

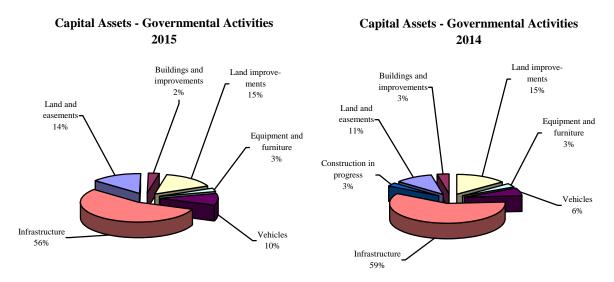
#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of 2015, the City had \$46,832,233 (net of accumulated depreciation) invested in land, construction in progress, easements, land improvements, buildings and improvements, equipment and furniture, vehicles, and infrastructure. Of this total, \$19,951,152 was reported in governmental activities and \$26,881,081 was reported in business-type activities. The following table shows December 31, 2015 balances compared to December 31, 2014.

	Governmental Activities		Business-ty	<b>Business-type Activities</b>		Total	
	2015	2014	2015	2014	2015	2014	
Land and easements Construction in progress	\$2,849,443	\$2,163,806 587,000	\$1,221,910	\$1,221,910	\$4,071,353	\$3,385,716 587,000	
Land improvements Buildings and	2,976,246	2,943,223	3,563,878	3,881,321	6,540,124	6,824,544	
improvements	585,142	632,455	9,488,259	10,059,249	10,073,401	10,691,704	
Equipment and furniture	597,668	604,801	1,891,337	1,449,948	2,489,005	2,054,749	
Vehicles	1,909,694	1,283,053	1,116,335	1,009,205	3,026,029	2,292,258	
Infrastructure	11,032,959	12,023,068	9,599,362	9,850,145	20,632,321	21,873,213	
Total	\$19,951,152	\$20,237,406	\$26,881,081	\$27,471,778	\$46,832,233	\$47,709,184	

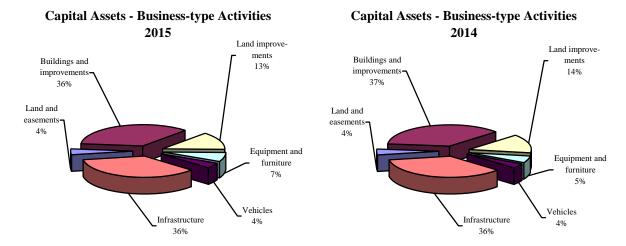
The following graphs show the breakdown of governmental activities capital assets by category at December 31, 2015 and December 31, 2014.



The City's largest governmental activities capital asset category is infrastructure, which includes roads, bridges, culverts, sidewalks, curbs, annexed roadways, street lighting, and traffic signals. These items are immovable and of value only to the City, however, the annual cost of purchasing these items is quite significant. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 56% of the City's total governmental activities capital assets.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2015 (UNAUDITED) (Continued)

The following graphs show the breakdown of business-type activities capital assets by category at December 31, 2015 and December 31, 2014.



The City's largest business-type activities capital asset categories are buildings and improvements and infrastructure. The buildings and improvements asset category represents approximately 35% of the City's total business-type activities capital assets. Infrastructure items play a vital role in the income producing ability of the business-type activities. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 36% of the City's total business-type activities capital assets. Additional information on the City's capital assets can be found in Note 11.

#### **Debt Administration**

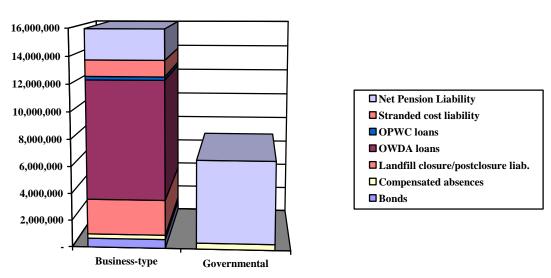
The City had the following long-term obligations outstanding at December 31, 2015 and December 31, 2014.

	<b>Governmental Activities</b>		
	2015	2014	
Bond anticipation notes		\$25,000	
Net pension liability	\$6,142,458	5,823,574	
Compensated absences	443,517	454,089	
Total long-term obligations	\$6,585,975	\$6,302,663	
	Business-ty	pe Activities	
General obligation bonds	\$664,407	\$779,170	
Stranded cost liability	1,181,766	1,358,370	
OWDA loans	8,739,310	9,221,153	
OPWC loans	247,500	262,500	
Landfill closure/post-closure liability	2,596,625	2,703,086	
Net pension liability	2,211,788	2,161,831	
Compensated absences	327,084	352,109	
Total long-term obligations	\$15,968,480	\$16,838,219	

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2015 (UNAUDITED) (Continued)

A comparison of the long-term obligations by category is depicted in the graph below.

#### **Long-term Obligations**



Additional information on the City's debt administration can be found in Note 14.

#### **Economic Conditions and Outlook**

The industrial base in the City has been greatly diversified over the past 25 years primarily due to the success of several Japanese companies that started production in the City during the late 1980's.

Setex was the first Japanese company to call the City its home when it started the production of automobile seats for Honda in 1988. Over the past 25 years, Setex has experienced significant growth with employment levels increasing from the initial 65 employees to the current 520+ employees. Setex also increased production capacity significantly by first doubling the size of their initial plant and later constructing a new weld facility for the production of seat frames for a variety of automobiles. Setex currently produces about 7,000 frames per day. In 2012, Setex celebrated the manufacture of its 5 millionth seat. Setex continues to manage multiple lines for Honda. The company is adding employees for summer production and is currently evaluating future expansion opportunities.

AAP St. Marys Corporation, a division of Hitachi Metals America Ltd., established their aluminum wheel casting plant in the City in 1989. AAP St. Marys has also experienced tremendous growth with employment levels increasing from the initial 65 employees to the current 600 employees. With product demand back to pre-recession levels, AAP St. Marys is experiencing continued growth. The company increased its employment numbers by 30 new employees in 2015 and continues accepting applications to maintain employment levels. The company is currently evaluating plans to expand operations in 2016-2017. AAP St. Marys is a key to the stability of the industrial base in the City.

Veyance Technologies, Inc., formerly the Goodyear Tire & Rubber Company, was acquired by the German company Continental AG in order to expand its share of the industrial rubber track market. The plant is now a part of the company's ContiTech industrial rubber track division. The primary product of the plant for many years has been rubber tracks and wheels for agricultural equipment. The company also makes industrial conveyor belts and rubber tank treads for use on U.S. Army battle tanks. The local plant currently employs approximately 325 and is still exploring the potential for major capital investments in machinery and equipment over the next few years.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2015 (UNAUDITED) (Continued)

During 2013, Veyance made a significant investment in extending a high-pressure gas line to the facility in order to convert the company's furnaces to natural gas, making them more efficient and cost-effective. That investment, along with certain assets at the St. Marys plant and the room for expansion at the plant, are positive signs for the future of the facility. The City is currently working with ContiTech to help them identify ways to improve energy efficiency at the plant, which will meet a goal of the German leadership.

The City has several other manufacturing facilities that add stability to the local economy. Parker Hannifin Corporation, a manufacturer of hydraulic cylinder components, employs approximately 100 employees in St. Marys. The company headquarters is restructuring the entire corporation during 2016, which may result in growth opportunities for the St. Marys plant. The company constructed its 130,000± square-foot St. Marys facility in 2000 and has additional acreage on site for new growth. Omni Manufacturing, Inc., a metal tooling and stamping plant, has enjoyed steady growth with an employment level near 140. The company completed construction of an addition to its existing plant in 2015 and is making significant investments in machinery and equipment. Omni continues to project job growth and is accepting applications for new hires. Murotech Ohio's (MTO) employment has remained steady at 130 employees. The company has expanded its operations since locating in St. Marys and continues to plan for future investment in equipment. Murotech Ohio recently completed construction of an additional 15,000 square feet of space at its current facility. Pro-Pet LLC, a manufacturer of premium pet food, is now operating a food-grade facility and is continually acquiring new clients. As a result, the company constructed a small addition in 2015 and continues to invest in new equipment to meet customer needs. The St. Marys Foundry, Classic Delight, and others combine to offer diverse manufacturing jobs for families in the St. Marys area.

The Joint Township District Memorial Hospital (JTDMH) remains the top non-manufacturing sector employer with approximately 585 employees. The hospital is considered a top health care facility in the United States and continues to improve services and upgrade the facility. JTDMH has invested significantly in the building during the past ten years including completion of a new Women's Center, Laboratory, Wound Care Center with two hyperbaric chambers, Neurology Center, and a Sleep Center. In 2015, JTDMH acquired additional land to accommodate future growth and is currently planning an expansion of patient rooms. The addition and renovation of 24 new ambulatory surgery rooms was completed in 2015, and the hospital is currently upgrading its operating rooms and surrounding areas, including significant investment in new, state-of-the-art equipment.

Retail growth was very strong in St. Marys in the recent past with construction of the Shoppes at St. Marys commercial development, which includes Kroger and Kohl's as anchor tenants and three developed commercial outlots. In 2015, Circle K constructed a new gas station and convenience store in the downtown area. Several other small, niche market retail stores also opened in the downtown area in 2015. The Community Improvement Corporation of St. Marys (CIC) was very active in the downtown during 2015. The CIC sold a historic commercial building in the heart of the downtown, and space in the building has been renovated and occupied by the offices of Omega Metals Group LLC. The CIC acquired and made improvements to a two-story mixed-use building downtown and rented the first floor retail space to Arts Place, a cultural arts center in St. Marys that had lost its lease and was in danger of moving out of St. Marys. The CIC helped keep Arts Place in town and rented the upstairs apartment as well. The CIC continues to improve and lease other commercial space in the downtown area.

The diversity of the manufacturing, retail, and service sectors bode well for the economy of the City. If there is an occasional downturn in one individual industry, the City's diverse employment opportunities should be strong enough to withstand any economic challenges that occur.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2015 (UNAUDITED) (Continued)

#### For the Future

The City is a beautiful community located in west-central Ohio, midway between Cincinnati and Toledo, and about 20 miles east of the Indiana state line. Only 10 miles to the east is Interstate 75, one of the nation's busiest north-south highways. The City offers a lovely rural setting right in the heart of industrial America. Several major metropolitan areas including Columbus, Dayton, Toledo, and Ft. Wayne are within easy commuting distance. Almost two-thirds of the nation's population lives within a 500 mile radius, making the City a natural location to conduct business.

The City has a diverse and prosperous business base and a population that understands the value of hard work. The fertile farmland and expanding tourism industry provide additional economic factors that add significantly to the City's economic prosperity.

The rich history of the City dates back to the early 1800's when "canal fever" swept over Ohio. It provided the City with the opportunity to become part of a canal system highway that would run from the Miami River to Lake Erie. After completion of the canal, Grand Lake St. Marys was completed in 1845 to help maintain the water levels in the canal. Grand Lake St. Marys is now a tourist area in Ohio, providing recreational opportunities such as boating and fishing for visitors and residents alike.

The City's future promises to be even brighter than its historic past. The City is a community of approximately 8,300 residents. The people embrace a lifestyle based on strong family values. Caring for and respecting neighbors is a way of life. The police, fire, and EMS forces offer hometown security only experienced in a rural setting such as the City's. Utility services offered by the City are some of the most reliable and economical in the entire region.

The City's residents are proud of their past and look forward to the future with excitement and enthusiasm. Civic pride has been highlighted in the City by several community projects that have made the downtown business district a focal point for the entire area. Citizens donated their time and efforts to construct a replica of a historic canal boat, a wooden covered bridge, a grotto along the St. Marys River, and a Veteran's Memorial Walkway. In addition, Lock 13 was restored to further enhance the canal atmosphere. The City's people are "can do" people, taking strides to improve their community.

From the early canal days and into the 21st century, industry has found a home in the City. Businesses have been retained, with many undergoing expansions. The cooperative attitude between business and government has also resulted in many new industrial additions to the community over the past 20 years

#### **Contacting the City's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Douglas Riesen, City Auditor, City of St. Marys, 101 E. Spring Street, St. Marys, OH 45885.

### STATEMENT OF NET POSITION DECEMBER 31, 2015

	Governmental Activities	Business-type Activities	<b>Total</b>
Assets:			
Equity in pooled cash and investments	\$ 9,552,104		\$ 20,230,172
Cash in segregated accounts	2,523	99,125	101,648
Receivables (net of allowance for uncollectibles):	0.4.4.7	_	
Income taxes	846,656		846,656
Real and other taxes	368,951	· ·	436,144
Accounts	46,867	*	262,684
Special assessments	200,496	*	202,066
Loans	909,818		909,818
Notes	245,066	-	245,066
Accrued interest	7,528	-	7,528
Internal balance	(45,432	2) 45,432	-
Due from other governments	308,119	1,957	310,076
Prepayments	78,203	81,842	160,045
Materials and supplies inventory	90,754	4 395,453	486,207
Investment in joint venture	,	494,860	494,860
Net pension asset	2,117	7 3,577	5,694
Restricted assets:			
Refundable cash deposits		- 384,517	384,517
Cash with fiscal agent	92,135	·	92,135
Capital assets:	, , , ,		. ,
Non-depreciable capital assets	2,849,443	3 1,221,910	4,071,353
Depreciable capital assets, net	17,101,709	25,659,171	42,760,880
Total capital assets, net	19,951,152	26,881,081	46,832,233
Total assets	32,657,057	39,350,492	72,007,549
Deferred outflows of resources:			. , ,
Pension - OPERS	226,156	382,000	608,156
Pension - OP&F	568,461		568,461
Total deferred outflows of resources	794,617		1,176,617
Liabilities:			
Accounts payable	74,614	1,085,305	1,159,919
Accrued wages and benefits	42,251		86,226
Due to other governments	36,877	,	66,214
Judgments payable	2,000		2,000
Accrued interest payable	38		38
Notes payable	50,000		50,000
Payable from restricted assets:	20,000	,	20,000
Refundable cash deposits		- 384,517	384,517
Long-term liabilities:			,-
Due within one year	89,433	899,069	988,502
Net pension liability	6,142,458		8,354,246
Due in more than one year	354,084		13,211,707
Total liabilities	6,791,755		24,303,369
Deferred inflows of resources:			
Property taxes levied for the next fiscal year	355,267	7 -	355,267
Pension - OPERS	23,650		63,599
Total deferred inflows of resources	378,917		418,866
Net position:	370,717	37,747	410,000
Net investment in capital assets	19,901,152	2 17,229,864	37,131,016
Restricted for: Capital projects	3,208,208	2	3,208,208
Debt service	5,208,208 60,175		5,208,208 60,175
Transportation projects	957,103		957,103
Community improvements	2,143,982		2,143,982
Other purposes	118,406		118,406
Unrestricted (deficit).	(108,024		4,843,041
Total net position.	\$ 26,281,002	<u> </u>	\$ 48,461,931
GEE A GCOMPANIZING NO		22,100,727	~ +0,+01,231

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2015

					Progra	m Revenues	
			Charges for		Operating Grants and Contributions		
	Expenses		Serv	ices and Sales			
Governmental activities:							
General government	\$	1,043,514	\$	215,103	\$	-	
Security of persons and property		3,518,708		579,548		-	
Public health and welfare		38,989		6,852		-	
Transportation		1,987,482		13,231		380,313	
Community environment		74,591		5,309		21,024	
Leisure time activity		432,910		113,399		-	
Interest and fiscal charges		5,912		_			
Total governmental activities		7,102,106	-	933,442		401,337	
<b>Business-type activities:</b>							
Water		1,559,730		1,377,186		-	
Sewer		2,270,107		1,844,536		-	
Electric		16,349,279		14,467,266		-	
Refuse		835,089		843,236		31,257	
Total business-type activities		21,014,205		18,532,224		31,257	
Total primary government	\$	28,116,311	\$	19,465,666	\$	432,594	
			Prof. (Control of the control of the	asfers	s	t restricted	
			Net	position at end	of year		

Net (Expense) Revenue and Changes in Net Position

	an	d Changes in Net Posit	tion
Capital Grants	Governmental	<b>Business-type</b>	
and Contributions	Activities	Activities	Total
\$ -	\$ (828,411)	\$ -	\$ (828,411)
-	(2,939,160)	-	(2,939,160)
-	(32,137)	-	(32,137)
108,181	(1,485,757)	-	(1,485,757)
-	(48,258)	-	(48,258)
-	(319,511)	-	(319,511)
-	(5,912)	-	(5,912)
108,181	(5,659,146)	-	(5,659,146)
-	-	(182,544)	(182,544)
-	-	(425,571)	(425,571)
-	-	(1,882,013)	(1,882,013)
		39,404	39,404
		(2,450,724)	(2,450,724)
\$ 108,181	(5,659,146)	(2,450,724)	(8,109,870)
	1,207,645 67,348	- -	1,207,645 67,348
	2,708,426		2,708,426
	535,405	_	535,405
	1,512,474	-	1,512,474
	288,430 140,793 (18,022)	5,451 12,249	293,881 153,042 (18,022)
	125,621	334,621	460,242
	6,568,120	352,321	6,920,441
	(852,730)	852,730	
	5,715,390	1,205,051	6,920,441
	56,244	(1,245,673)	(1,189,429)
d)	26,224,758	23,426,602	49,651,360
	\$ 26,281,002	\$ 22,180,929	\$ 48,461,931

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#### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2015

	General	Voted Income Tax		Nonmajor Governmental Funds		Total Governmental Funds	
Assets:				-		-	
Equity in pooled cash and investments	\$ 2,286,262	\$	2,758,391	\$	4,502,159	\$	9,546,812
Cash in segregated accounts	2,523		-		-		2,523
Receivables:							
Income taxes	462,866		282,191		101,599		846,656
Real and other taxes	291,698		-		77,253		368,951
Accounts	46,867		-		-		46,867
Special assessments	-		-		200,496		200,496
Loans	-		-		909,818		909,818
Notes	-		-		245,066		245,066
Accrued interest	7,528		-		-		7,528
Due from other funds	64,836		-		-		64,836
Due from other governments	116,434		-		191,685		308,119
Prepayments	63,331		-		14,872		78,203
Materials and supplies inventory	45,838		-		16,017		61,855
Restricted assets:							
Cash with fiscal agent	-		-		92,135		92,135
Total assets	\$ 3,388,183	\$	3,040,582	\$	6,351,100	\$	12,779,865
Liabilities:							
Accounts payable	\$ 14,538	\$	35,889	\$	20,261	\$	70,688
Accrued wages and benefits payable	31,100		918		8,757		40,775
Compensated absences payable	1,190		-		-		1,190
Interfund loans payable	-		-		118,823		118,823
Due to other governments	29,301		1,076		5,712		36,089
Judgments payable	2,000		-		-		2,000
Notes payable	_		_		50,000		50,000
Total liabilities	 78,129		37,883		203,553		319,565
	 			-		-	· · · · · · · · · · · · · · · · · · ·
Deferred inflows of resources:							
Property taxes levied for the next fiscal year	280,754		-		74,513		355,267
Income tax revenue not available	253,664		154,649		55,679		463,992
Delinquent property tax revenue not available	3,689		-		814		4,503
Accrued interest not available	3,847		-		-		3,847
Special assessments revenue not available	-		-		200,496		200,496
Intergovernmental revenue not available	97,923		-		166,940		264,863
Licenses and permits revenue not available	23,598		-		-		23,598
Total deferred inflows of resources	663,475		154,649		498,442		1,316,566
Fund balances:							
Nonspendable	113,524		-		30,889		144,413
Restricted	-		2,848,050		3,653,763		6,501,813
Committed	-		-		2,065,690		2,065,690
Assigned	406,755		-		-		406,755
Unassigned (deficit)	 2,126,300				(101,237)		2,025,063
Total fund balances	 2,646,579		2,848,050		5,649,105		11,143,734
Total lightilities deformed infla							
Total liabilities, deferred inflows of resources and fund balances	\$ 3,388,183	\$	3,040,582	\$	6,351,100	\$	12,779,865

## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2015

Total governmental fund balances			\$ 11,143,734
Amounts reported for governmental activities on the			
statement of net position are different because:			
Capital assets used in governmental activities (excluding internal service			
fund capital assets) are not financial resources and therefore are not			
reported in the funds.			19,931,652
Other long-term assets are not available to pay for current			
period expenditures and therefore are deferred inflows			
of resources in the funds.			
Income taxes receivable	\$	463,992	
Real and other taxes receivable		4,503	
Accounts receivable		23,598	
Special assessments receivable		200,496	
Accrued interest receivable		3,847	
Due from other governments		264,863	
Total			961,299
The internal service fund is used by management to charge the costs of the maintenance garage to individual funds. The assets and liabilities of the internal service fund are included in governmental activities on the statement of net position. The net position of the internal service fund, including an internal balance of \$8,555 and (\$2,265) for total net position of the internal			
service fund, is:			6,290
The net pension asset and net pension liability are not available to pay for cuperiod expenditures and are not due and payable in the current period, respectively; therefore, the asset, the liability and related deferred inflows/outflows are not reported in governmental funds.  Net pension asset  Deferred outflows of resources  Deferred inflows of resources  Net pension liability  Total	urrent	2,022 784,430 (22,585) (6,083,475)	(5,319,608)
The state of the Control of the state of the			
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds. The long-term liabilities are as follows:			
Compensated absences payable		(442,327)	
Accrued interest payable		(38)	
Total			 (442,365)
Net position of governmental activities			\$ 26,281,002

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2015

Name		General	Voted Income Tax		Nonmajor Governmental Funds		Total Governmental Funds	
Real and other taxes.         1,207,645         6,348         1,274,993           Charges for services.         692,217         68,902         761,119           Licenses and permits         97,782         -         97,782           Fines and forfeitures         11,291         1,185         12,476           Intergovernmental.         270,417         48,405         759,822           Special assessments         -         26,480         05,480           Investment income.         145,985         288         25,350         171,623           Decrease in fair value of investments.         (18,002)         -         48,602           Contributions and donations.         2,540         1,250         3,790           Other         66,585         36,295         19,201         122,081           Total revenues         5,285,851         1,580,992         1,246,024         8,112,867           Expenditures:           Current:           General government.         970,420         -         970,420           Security of persons and property         2,601,623         382,019         2,983,642           Public health and welfare         30,821         -         873,781         873,781	Revenues:							
Charges for services.         692,217         68,902         761,119           Licenses and permits         97,782         -         97,782           Fines and forfeitures         11,291         -         1,185         12,476           Intergovernmental.         270,417         -         489,405         759,822           Special assessments         -         26,480         26,480           Investment income.         145,985         288         25,350         171,623           Decrease in fair value of investments.         (18,022)         -         -         48,602           Contributions and donations.         2,540         -         1,250         3,790           Other.         66,585         36,295         19,201         122,081           Total revenues         5,285,851         1,580,992         1,246,024         8,112,867           Total revenues         -         5,285,851         1,580,992         1,246,024         8,112,867           Total revenues         -         70,420         -         -         970,420           Security of persons and property         2,601,623         382,019         2,933,642         1,245         2,30,821         1,383,781         1,383,781         2,30,821	Income taxes	\$ 2,760,809	\$	1,544,409	\$	546,903	\$	4,852,121
Licenses and permits         97.782         -         97.782           Fines and forfeitures         11,291         -         1,185         12,476           Intergovernmental         270,417         -         489,405         759,822           Special assessments         -         -         26,480         26,480           Investment income         145,985         288         25,350         171,623           Decrease in fair value of investments.         (18,022)         -         -         (18,022)           Rental income         48,602         -         -         48,602           Contributions and donations         2,540         -         1,250         3,790           Other         66,585         36,295         19,201         122,081           Total revenues         5,285,851         1,580,992         1,246,024         8,112,867           Expenditures           Current           Current           Current           Current           Current           Current           Current           Current         2,001,623         382,019         2,983,642	Real and other taxes	1,207,645		-		67,348		1,274,993
Fines and forfeitures         11,291         1,185         12,476           Intergovernmental.         270,417         -         489,405         759,822           Special assessments         -         -         26,480         26,480           Investment income.         145,985         288         25,350         171,623           Decrease in fair value of investments.         (18,022)         -         -         (48,602)           Contributions and donations.         2,540         -         1,250         3,790           Other.         66,585         36,295         19,201         122,081           Total revenues.         5,285,851         1,580,992         1,246,024         8,112,867           Expenditures:           Current:         -         -         970,420         -         -         970,420           Security of persons and property         2,601,623         -         382,019         2,983,642           Public health and welfare         30,821         -         3,781         873,781         873,781         873,781         873,781         2873,781         2873,781         2873,781         2873,781         2873,781         Community environment         23,879         -         45,297	Charges for services	692,217		-		68,902		761,119
Intergovernmental.   270,417   - 489,405   759,822   Special assessments   - 26,480   26,480   171,623   171,623   145,985   288   25,350   171,623   171,		97,782		-		-		97,782
Special assessments         -         26,480         26,480           Investment income.         145,985         288         25,350         171,623           Decrease in fair value of investments.         (18,022)         -         -         48,602           Contributions and donations.         2,540         -         1,250         3,790           Other.         66,585         36,295         19,201         122,081           Total revenues.         5,285,851         1,580,992         1,246,024         8,112,867           Expenditures:           Current:         Security of persons and property         2,601,623         382,019         2,983,642           Public health and welfare.         30,821         -         -         30,821           Transportation.         2,3879         45         32,924           Leisure time activity.         200,160         85,424         285,584           Capital outlay.         754,977         752,095         1,507,072           Debt service:         1         25,000         25,000           Interest and fiscal charges         -         5,891         5,891           Total expenditures         3,826,903         754,977         2,124,255         6,706,		11,291		-		1,185		12,476
Investment income.         145,985         288         25,350         171,623           Decrease in fair value of investments.         (18,022)         -         -         (18,022)           Rental income.         48,602         -         -         48,602           Contributions and donations.         2,540         -         1,250         3,790           Other.         66,585         36,295         19,201         122,081           Total revenues.         -         5,285,851         1,580,992         1,246,024         8,112,867           Expenditures:           Current:           General government.         970,420         -         -         970,420           Security of persons and property         2,601,623         -         382,019         2,933,642           Public health and welfare.         30,821         -         873,781         873,781           Community environment         23,879         -         45         23,924           Leisure time activity.         200,160         -         85,424         285,584           Capital outlay.         -         754,977         752,095         1,507,072           Debt service:         -         5,891	<u>e</u>	270,417		-		489,405		759,822
Decrease in fair value of investments.         (18,022)		-		-		26,480		26,480
Rental income         48,602         -         -         48,602           Contributions and donations.         2,540         -         1,250         3,790           Other         66,585         36,295         19,201         122,081           Total revenues         5,285,851         1,580,992         1,246,024         8,112,867           Expenditures:           Current:         8         30,821         -         970,420           Security of persons and property         2,601,623         -         382,019         2,983,642           Public health and welfare         30,821         -         873,781         873,781           Community environment         23,879         -         45         23,924           Leisure time activity.         200,160         -         85,424         285,584           Capital outlay         -         754,977         752,095         1,507,072           Det service:         97         -         5,891         5,891           Total expenditures         3,826,903         754,977         2,124,255         6,706,135           Excess (deficiency) of revenues over (under) expenditures         1,458,948         826,015         (878,231)         1,406,732	Investment income	145,985		288		25,350		171,623
Contributions and donations.         2,540 (66,585)         - 1,250 (19,201)         3,790 (122,081)           Total revenues.         5,285,851         1,580,992         1,246,024         8,112,867           Expenditures:           Current:           General government.         970,420         - 970,420         - 970,420         - 970,420         - 970,420         - 983,642         - 983,781         - 873,781         873,781         - 873,781         - 873,781         - 873,781         - 873,781         - 873,781         - 873,781         - 983,78	Decrease in fair value of investments	(18,022)		-		-		(18,022)
Other         66.585         36,295         19,201         122,081           Total revenues         5,285,851         1,580,992         1,246,024         8,112,867           Expenditures:           Current:         8         5,285,851         1,580,992         1,246,024         8,112,867           General government.         970,420         -         -         970,420           Security of persons and property         2,601,623         -         382,019         2,983,642           Public health and welfare         30,821         -         -         30,821           Transportation.         -         -         873,781         873,781           Community environment         23,879         -         45         23,924           Leisure time activity.         200,160         -         85,424         285,584           Capital outlay.         -         754,977         752,095         1,507,072           Debt service:         -         -         5,891         5,891           Total expenditures.         3,826,903         754,977         2,124,255         6,706,135           Excess (deficiency) of revenues         -         -         -         5,891         1,406,732 <td>Rental income</td> <td>48,602</td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td>48,602</td>	Rental income	48,602		-		-		48,602
Total revenues         5,285,851         1,580,992         1,246,024         8,112,867           Expenditures:         Current:         Security of persons and property         2,601,623         382,019         2,983,642           Public health and welfare         30,821         -         30,821           Transportation.         -         873,781         873,781           Community environment         23,879         -         45         23,924           Leisure time activity.         200,160         -         754,977         752,095         1,507,072           Debt service:         Principal retirement.         -         -         5,891         5,891           Debt service:         Principal retirement.         -         -         5,891         5,891           Total expenditures         3,826,903         754,977         2,124,255         6,706,135           Excess (deficiency) of revenues over (under) expenditures.         1,458,948         826,015         (878,231)         1,406,732           Other financing sources (uses):         -         -         286,743         286,743           Transfers in         -         -         286,743         286,743           Total other financing sources (uses)         (1,132,730)	Contributions and donations	2,540		-		1,250		3,790
Expenditures:           Current:         970,420         -         970,420         2,601,623         382,019         2,983,642         91,0420         -         970,420         -         970,420         -         970,420         -         970,420         -         970,420         -         970,420         -         983,642         -         30,821         -         -         30,821         -         -         30,821         -         -         30,821         -         -         30,821         -         -         30,821         -         -         30,821         -         -         30,821         -         -         30,821         -         -         30,821         -         -         30,821         -         -         30,821         -         -         -         30,821         -         -         -         30,821         -         -         -         45         285,784         285,584         - </td <td>Other</td> <td> 66,585</td> <td></td> <td>36,295</td> <td></td> <td>19,201</td> <td></td> <td>122,081</td>	Other	 66,585		36,295		19,201		122,081
Current:         General government.         970,420         -         -         970,420           Security of persons and property         2,601,623         -         382,019         2,983,642           Public health and welfare         30,821         -         -         -         30,821           Transportation.         -         -         873,781         873,781         873,781         873,781         873,781         873,781         673,781         825,584         285,584         285,584         285,584         285,584         285,584         285,584         285,584         280,000         25,000         25,000         25,000         25,000         25,000         25,000         25,000         25,000         25,000         25,000         25,000         25,000         385,424         285,584         286,743 <td>Total revenues</td> <td> 5,285,851</td> <td></td> <td>1,580,992</td> <td></td> <td>1,246,024</td> <td></td> <td>8,112,867</td>	Total revenues	 5,285,851		1,580,992		1,246,024		8,112,867
General government.         970,420         -         -         970,420           Security of persons and property         2,601,623         -         382,019         2,983,642           Public health and welfare         30,821         -         -         30,821           Transportation.         -         -         873,781         873,781           Community environment         23,879         -         45         23,924           Leisure time activity.         200,160         -         85,424         285,584           Capital outlay.         -         754,977         752,095         1,507,072           Debt service:         -         -         25,000         25,000           Principal retirement.         -         -         -         5,891         5,891           Total expenditures.         3,826,903         754,977         2,124,255         6,706,135           Excess (deficiency) of revenues over (under) expenditures.         1,458,948         826,015         (878,231)         1,406,732           Other financing sources (uses):         -         -         286,743         286,743           Transfers out.         (1,132,730)         -         26,743         (1,139,473)           Total other	Expenditures:							
Security of persons and property         2,601,623         -         382,019         2,983,642           Public health and welfare         30,821         -         -         30,821           Transportation.         -         -         873,781         873,781           Community environment         23,879         -         45         23,924           Leisure time activity.         200,160         -         85,424         285,584           Capital outlay         -         754,977         752,095         1,507,072           Debt service:         -         -         25,000         25,000           Interest and fiscal charges         -         -         5,891         5,891           Total expenditures         3,826,903         754,977         2,124,255         6,706,135           Excess (deficiency) of revenues over (under) expenditures         1,458,948         826,015         (878,231)         1,406,732           Other financing sources (uses):           Transfers out.         (1,132,730)         -         (6,743)         (1,139,473)           Total other financing sources (uses)         (1,132,730)         -         280,000         (852,730)           Net change in fund balances         326,218         826	Current:							
Public health and welfare         30,821         -         -         30,821           Transportation.         -         -         873,781         873,781           Community environment         23,879         -         45         23,924           Leisure time activity.         200,160         -         85,424         285,584           Capital outlay         -         754,977         752,095         1,507,072           Debt service:         -         -         25,000         25,000           Interest and fiscal charges         -         -         5,891         5,891           Total expenditures         3,826,903         754,977         2,124,255         6,706,135           Excess (deficiency) of revenues over (under) expenditures.         1,458,948         826,015         (878,231)         1,406,732           Other financing sources (uses):         -         -         286,743         286,743           Transfers in         -         -         286,743         286,743           Transfers out         (1,132,730)         -         (6,743)         (1,139,473)           Total other financing sources (uses)         (1,132,730)         -         280,000         (852,730)           Net change in fund balances	General government	970,420		-		-		970,420
Transportation.         -         -         873,781         873,781           Community environment         23,879         -         45         23,924           Leisure time activity.         200,160         -         85,424         285,584           Capital outlay.         -         754,977         752,095         1,507,072           Debt service:         -         -         25,000         25,000           Interest and fiscal charges         -         -         5,891         5,891           Total expenditures         3,826,903         754,977         2,124,255         6,706,135           Excess (deficiency) of revenues over (under) expenditures.         1,458,948         826,015         (878,231)         1,406,732           Other financing sources (uses):           Transfers out.         (1,132,730)         -         286,743         286,743           Total other financing sources (uses)         (1,132,730)         -         280,000         (852,730)           Net change in fund balances         326,218         826,015         (598,231)         554,002           Fund balances at beginning of year         2,334,196         2,022,035         6,247,813         10,604,044           Decrease in nonspendable inventory	Security of persons and property	2,601,623		-		382,019		2,983,642
Community environment         23,879         -         45         23,924           Leisure time activity.         200,160         -         85,424         285,584           Capital outlay.         -         754,977         752,095         1,507,072           Debt service:         Principal retirement.         -         -         25,000         25,000           Interest and fiscal charges         -         -         -         5,891         5,891           Total expenditures         3,826,903         754,977         2,124,255         6,706,135           Excess (deficiency) of revenues over (under) expenditures.         1,458,948         826,015         (878,231)         1,406,732           Other financing sources (uses):           Transfers in         -         -         -         286,743         286,743           Transfers out.         (1,132,730)         -         (6,743)         (1,139,473)           Total other financing sources (uses)         (1,132,730)         -         280,000         (852,730)           Net change in fund balances         326,218         826,015         (598,231)         554,002           Fund balances at beginning of year         2,334,196         2,022,035         6,247,813	Public health and welfare	30,821		-		-		30,821
Leisure time activity.         200,160         -         85,424         285,584           Capital outlay .         -         754,977         752,095         1,507,072           Debt service:         Principal retirement.         -         -         25,000         25,000           Interest and fiscal charges         -         -         5,891         5,891           Total expenditures         3,826,903         754,977         2,124,255         6,706,135           Excess (deficiency) of revenues over (under) expenditures.         1,458,948         826,015         (878,231)         1,406,732           Other financing sources (uses):         -         -         286,743         286,743           Transfers in .         -         -         286,743         286,743           Transfers out .         (1,132,730)         -         (6,743)         (1,139,473)           Total other financing sources (uses)         (1,132,730)         -         280,000         (852,730)           Net change in fund balances         326,218         826,015         (598,231)         554,002           Fund balances at beginning of year .         2,334,196         2,022,035         6,247,813         10,604,044           Decrease in nonspendable inventory	Transportation	-		-		873,781		873,781
Capital outlay       754,977       752,095       1,507,072         Debt service:       754,977       752,095       1,507,072         Principal retirement       -       -       25,000       25,000         Interest and fiscal charges       -       -       5,891       5,891         Total expenditures       3,826,903       754,977       2,124,255       6,706,135         Excess (deficiency) of revenues over (under) expenditures       1,458,948       826,015       (878,231)       1,406,732         Other financing sources (uses):       -       -       286,743       286,743         Transfers in       -       -       286,743       286,743         Transfers out       (1,132,730)       -       (6,743)       (1,139,473)         Total other financing sources (uses)       (1,132,730)       -       280,000       (852,730)         Net change in fund balances       326,218       826,015       (598,231)       554,002         Fund balances at beginning of year       2,334,196       2,022,035       6,247,813       10,604,044         Decrease in nonspendable inventory       (13,835)       -       (477)       (14,312)	Community environment	23,879		-		45		23,924
Debt service:         Principal retirement.         -         -         25,000         25,000           Interest and fiscal charges         -         -         5,891         5,891           Total expenditures         3,826,903         754,977         2,124,255         6,706,135           Excess (deficiency) of revenues over (under) expenditures.         1,458,948         826,015         (878,231)         1,406,732           Other financing sources (uses):         -         -         286,743         286,743           Transfers in         -         -         286,743         286,743           Transfers out         (1,132,730)         -         (6,743)         (1,139,473)           Total other financing sources (uses)         (1,132,730)         -         280,000         (852,730)           Net change in fund balances         326,218         826,015         (598,231)         554,002           Fund balances at beginning of year         2,334,196         2,022,035         6,247,813         10,604,044           Decrease in nonspendable inventory         (13,835)         -         (477)         (14,312)	Leisure time activity	200,160		-		85,424		285,584
Principal retirement.         -         -         25,000         25,000           Interest and fiscal charges         -         -         5,891         5,891           Total expenditures         3,826,903         754,977         2,124,255         6,706,135           Excess (deficiency) of revenues over (under) expenditures.         1,458,948         826,015         (878,231)         1,406,732           Other financing sources (uses):         Transfers in         -         -         286,743         286,743           Transfers out.         (1,132,730)         -         (6,743)         (1,139,473)           Total other financing sources (uses)         (1,132,730)         -         280,000         (852,730)           Net change in fund balances         326,218         826,015         (598,231)         554,002           Fund balances at beginning of year         2,334,196         2,022,035         6,247,813         10,604,044           Decrease in nonspendable inventory         (13,835)         -         (477)         (14,312)	Capital outlay	-		754,977		752,095		1,507,072
Interest and fiscal charges         -         -         5,891         5,891           Total expenditures         3,826,903         754,977         2,124,255         6,706,135           Excess (deficiency) of revenues over (under) expenditures         1,458,948         826,015         (878,231)         1,406,732           Other financing sources (uses):           Transfers in         -         -         286,743         286,743           Transfers out         (1,132,730)         -         (6,743)         (1,139,473)           Total other financing sources (uses)         (1,132,730)         -         280,000         (852,730)           Net change in fund balances         326,218         826,015         (598,231)         554,002           Fund balances at beginning of year         2,334,196         2,022,035         6,247,813         10,604,044           Decrease in nonspendable inventory         (13,835)         -         (477)         (14,312)	Debt service:							
Interest and fiscal charges         -         -         5,891         5,891           Total expenditures         3,826,903         754,977         2,124,255         6,706,135           Excess (deficiency) of revenues over (under) expenditures         1,458,948         826,015         (878,231)         1,406,732           Other financing sources (uses):           Transfers in         -         -         286,743         286,743           Transfers out         (1,132,730)         -         (6,743)         (1,139,473)           Total other financing sources (uses)         (1,132,730)         -         280,000         (852,730)           Net change in fund balances         326,218         826,015         (598,231)         554,002           Fund balances at beginning of year         2,334,196         2,022,035         6,247,813         10,604,044           Decrease in nonspendable inventory         (13,835)         -         (477)         (14,312)	Principal retirement	-		-		25,000		25,000
Excess (deficiency) of revenues over (under) expenditures. 1,458,948 826,015 (878,231) 1,406,732  Other financing sources (uses):  Transfers in		-		-		5,891		5,891
over (under) expenditures.       1,458,948       826,015       (878,231)       1,406,732         Other financing sources (uses):         Transfers in       -       -       -       286,743       286,743         Transfers out.       (1,132,730)       -       (6,743)       (1,139,473)         Total other financing sources (uses)       (1,132,730)       -       280,000       (852,730)         Net change in fund balances       326,218       826,015       (598,231)       554,002         Fund balances at beginning of year       2,334,196       2,022,035       6,247,813       10,604,044         Decrease in nonspendable inventory       (13,835)       -       (477)       (14,312)	Total expenditures	3,826,903		754,977		2,124,255		6,706,135
Other financing sources (uses):         Transfers in	Excess (deficiency) of revenues							
Transfers in	over (under) expenditures	 1,458,948		826,015		(878,231)		1,406,732
Transfers out.         (1,132,730)         -         (6,743)         (1,139,473)           Total other financing sources (uses)         (1,132,730)         -         280,000         (852,730)           Net change in fund balances         326,218         826,015         (598,231)         554,002           Fund balances at beginning of year         2,334,196         2,022,035         6,247,813         10,604,044           Decrease in nonspendable inventory         (13,835)         -         (477)         (14,312)	Other financing sources (uses):							
Transfers out.         (1,132,730)         -         (6,743)         (1,139,473)           Total other financing sources (uses)         (1,132,730)         -         280,000         (852,730)           Net change in fund balances         326,218         826,015         (598,231)         554,002           Fund balances at beginning of year         2,334,196         2,022,035         6,247,813         10,604,044           Decrease in nonspendable inventory         (13,835)         -         (477)         (14,312)	Transfers in	-		-		286,743		286,743
Total other financing sources (uses)       (1,132,730)       -       280,000       (852,730)         Net change in fund balances       326,218       826,015       (598,231)       554,002         Fund balances at beginning of year       2,334,196       2,022,035       6,247,813       10,604,044         Decrease in nonspendable inventory       (13,835)       -       (477)       (14,312)		(1,132,730)		-				
Fund balances at beginning of year       2,334,196       2,022,035       6,247,813       10,604,044         Decrease in nonspendable inventory       (13,835)       -       (477)       (14,312)	Total other financing sources (uses)			_				
<b>Decrease in nonspendable inventory</b> (13,835) - (477) (14,312)	Net change in fund balances	326,218		826,015		(598,231)		554,002
<b>Decrease in nonspendable inventory</b> (13,835) - (477) (14,312)	Fund balances at beginning of year	2,334,196		2,022,035		6,247,813		10,604,044
				-				
	<u> </u>	\$ 	\$	2,848,050	\$		\$	

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2015

Net change in fund balances - total governmental funds			\$ 554,002
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures.  However, in the statement of activities, the costs of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period.  Both amounts are exclusive of internal service fund activity.  Capital asset additions  Current year depreciation  Total	\$	1,279,181 (1,562,435)	(283,254)
Governmental funds report expenditures for inventory when purchased. However in the statement of activities, they are reported as an expense when consumed.			(14,312)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Income taxes  Licenses and permits  Special assessments  Intergovernmental  Investment income  Total		(95,816) 232 (13,249) 16,719 (9,673)	(101,787)
In the statement of activities, interest is accrued on outstanding long-term liabilities, whereas in governmental funds, an interest expenditure is reported when due.			(21)
Principal payments are expenditures in the governmental funds, but the repayment reduces long-term liabilities on the statement of net positio	n.		25,000
Contractually required pension contributions are reported as expenditure governmental funds; however, the statement of net position reports the as deferred outflows.		ints	507,716
Except for amounts reported as deferred inflows/outflows, changes in the pension liability are reported as pension expense in the statement of actions are reported as pension expense in the statement of actions.			(609,220)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.			(8,734)
The internal service fund used by management to charge the costs of the maintenance garage to individual funds is not reported in the statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund, including internal			
balance activity of \$(3,989), is allocated among the governmental act	ivities.		 (13,146)
Change in net position of governmental activities			\$ 56,244

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2015

	<b>Budgeted Amounts</b>					Variance with Final Budget Positive		
		Original	Final			Actual	(Negative)	
Revenues:								
Income taxes	\$	2,868,256	\$	2,830,111	\$	2,733,465	\$	(96,646)
Real and other taxes		1,200,107		1,184,146		1,143,709		(40,437)
Charges for services		723,807		714,180		689,792		(24,388)
Licenses, permits and fees		102,604		101,239		97,782		(3,457)
Fines and forfeitures		11,728		11,572		11,177		(395)
Intergovernmental		284,179		280,399		270,824		(9,575)
Investment income		123,412		121,770		117,612		(4,158)
Rental income		50,999		50,320		48,602		(1,718)
Contributions and donations		2,665		2,630		2,540		(90)
Other		128,775		127,062		122,723		(4,339)
Total revenues		5,496,532		5,423,429		5,238,226		(185,203)
Expenditures:								
Current:								
General government		1,150,983		1,236,847		1,048,569		188,278
Security of persons and property		3,231,396		3,231,396		2,701,628		529,768
Public health and welfare		44,600		44,600		30,933		13,667
Community environment		39,105		39,105		33,879		5,226
Leisure time activity		236,232		236,232		212,017		24,215
Total expenditures		4,702,316		4,788,180		4,027,026		761,154
Excess (deficiency) of revenues								
over (under) expenditures		794,216		635,249		1,211,200		575,951
Other financing sources (uses):								
Sale of capital assets		10,132		9,997		9,656		(341)
Transfers out		(1,250,000)		(1,272,830)		(1,132,735)		140,095
Total other financing sources (uses)		(1,239,868)		(1,262,833)		(1,123,079)		139,754
Total other financing sources (uses)		(1,239,808)		(1,202,833)	-	(1,123,079)		139,734
Net change in fund balance		(445,652)		(627,584)		88,121		715,705
Fund balance at beginning of year		1,952,225		1,952,225		1,952,225		_
Prior year encumbrances appropriated		120,123		120,123		120,123		-
Fund balance at end of year	\$	1,626,696	\$	1,444,764	\$	2,160,469	\$	715,705

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2015

Business-type Activities - Enterprise Funds

	Water	Sewer	Electric	Refuse	
Assets:					
Current assets:					
Equity in pooled cash and investments	\$ 860,923	\$ 1,354,006	\$ 6,164,103	\$ 2,299,036	
Cash in segregated accounts	-	-	99,125	-	
Receivables:			67 102		
Real and other taxes	24.000	20.022	67,193	10.017	
Accounts	24,088 190	20,933	150,879	19,917	
Special assessments	190	1,380	118,823	-	
Due from other governments	-	-	110,023	1,957	
Prepayments	19,277	28,847	24,002	9,716	
Materials and supplies inventory	163,836	34,717	181,691	15,209	
Net pension asset	881	786	1,429	481	
Total current assets	1,069,195	1,440,669	6,807,245	2,346,316	
Noncurrent assets:	1,000,100	1,110,009	0,007,213	2,510,510	
Restricted assets:					
Refundable cash deposits	_	_	384,517	_	
Investment in joint venture	_	_	494,860	_	
Capital assets:			171,000		
Non-depreciable capital assets	232,462	171,940	513,813	303,695	
Depreciable capital assets, net	4,022,427	14,699,898	5,737,902	1,198,944	
Total capital assets, net	4,254,889	14,871,838	6,251,715	1,502,639	
Total noncurrent assets	4,254,889	14,871,838	7,131,092	1,502,639	
Total assets	5,324,084	16,312,507	13,938,337	3,848,955	
	3,324,004	10,312,307	13,730,337	3,040,733	
Deferred outflows of resources:	04.026	92.017	152 650	51 407	
Pension - OPERS	94,026	83,917 83,917	152,650 152,650	51,407	
Total deferred outflows of resources	94,020	83,917	132,030	51,407	
Liabilities:					
Current liabilities:					
Accounts payable	12,190	1,255	1,059,318	12,542	
Accrued wages and benefits	13,663	8,639	16,451	5,222	
Compensated absences payable	21,566	9,052	22,707	11,722	
Due to other funds	7.060	- 5.701	64,836	2.607	
Due to other governments	7,060	5,781	12,889	3,607	
Current portion of general obligation bonds payable  Current portion of OWDA loans payable	-	498,169	120,853	-	
Current portion of OPWC loans payable	-	15,000	-	-	
Current portion of AMP-Ohio stranded cost payable	-	13,000	200,000	-	
Payable from restricted assets:			200,000		
Refundable cash deposits	_	_	384,517	_	
Total current liabilities	54,479	537,896	1,881,571	33,093	
Long-term liabilities:	.,,,,,	227,070	1,001,071	55,075	
Compensated absences payable	97,249	39,081	87,145	38,562	
General obligation bonds payable	77,247	37,001	543,554	36,362	
OWDA loans payable		8,241,141	343,334		
OPWC loans payable	_	232,500	_	_	
AMP-Ohio stranded cost payable	_	232,300	981,766	_	
Landfill closure/postclosure liability	_	_	-	2,596,625	
Net pension liability	544,419	485,881	883,844	297,644	
Total long-term liabilities	641,668	8,998,603	2,496,309	2,932,831	
Total liabilities	696,147	9,536,499	4,377,880	2,965,924	
Deferred inflows of resources:	0,0,117	7,550,177	1,577,000	2,703,721	
Pension - OPERS	9,833	8,776	15,964	5 376	
Total deferred inflows of resources	9,833	8,776	15,964	5,376 5,376	
	7,033	0,770	13,704	3,370	
Net position:	4,254,889	5 005 020	5 507 200	1 502 620	
Net investment in capital assets	4,254,889	5,885,028 966,121	5,587,308 4,109,835	1,502,639	
		\$ 6,851,149	\$ 9,697,143	\$ 929,062	
Total net position	\$ 4,712,130	φ 0,031,149	φ 9,097,143	\$ 929,062	

Adjustment to reflect the consolidation of the internal service fund's activities related to enterprise funds.

Net position of business-type activities.

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

#### Activities -Internal Total Service Fund 10,678,068 \$ 5,292 99,125 67,193 215,817 1,570 118,823 1,957 81,842 28,899 395,453 3,577 95 11,663,425 34,286 384,517 494,860 1,221,910 19,500 25,659,171 26,881,081 19,500 27,760,458 19,500 39,423,883 53,786 382,000 10,187 382,000 10,187 1,085,305 3,926 43,975 1,476 65,047 64,836 788 29,337 120,853 498,169 15,000 200,000 384,517 2,507,039 6,190 262,037 543,554 8,241,141 232,500 981,766 2,596,625 2,211,788 58,983 15,069,411 58,983 17,576,450 65,173 1,065 39,949 39,949 1,065 17,229,864 19,500 4,959,620 (21,765) 22,189,484 (2,265) (8,555) 22,180,929

Governmental

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2015

**Business-type Activities - Enterprise Funds** 

	Water Sewer		Electric	Refuse
Operating revenues:				
Charges for services	\$ 1,376,686	\$ 1,838,736	\$ 14,467,266	\$ 843,236
Tap-in fees	500	5,800	-	-
Rental income	3,004	-	-	17,340
Other	29,977	64,496	217,497	2,307
Total operating revenues	1,410,167	1,909,032	14,684,763	862,883
Operating expenses:				
Personal services	731,866	740,838	1,280,025	426,566
Contractual services	251,392	287,158	637,589	238,905
Materials and supplies	314,657	107,251	13,587,720	33,878
Depreciation	260,861	827,730	692,399	133,928
Other	285	628	13,219	113
Total operating expenses	1,559,061	1,963,605	16,210,952	833,390
Operating income (loss)	(148,894)	(54,573)	(1,526,189)	29,493
Nonoperating revenues (expenses):				
Interest and fiscal charges	_	(305,817)	(37,398)	-
Interest income	271	356	11,172	450
Intergovernmental	-	-	-	31,257
Decrease in investment in joint venture	-	-	(94,542)	-
Other local tax revenue	-	-	5,451	-
Excise tax expense	_	-	(5,451)	-
Total nonoperating revenues (expenses)	271	(305,461)	(120,768)	31,707
Net loss before transfers	(148,623)	(360,034)	(1,646,957)	61,200
Transfers in			852,730	
Change in net position	(148,623)	(360,034)	(794,227)	61,200
Net position at beginning of year (Restated)	4,860,753	7,211,183	10,491,370	867,862
Net position (deficit) at end of year	\$ 4,712,130	\$ 6,851,149	\$ 9,697,143	\$ 929,062

Adjustment to reflect the consolidation of the internal service fund's activities related to enterprise funds.

Change in net position of business-type activities.

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

# Governmental **Activities** -Internal Service Fund **Total** \$ 18,525,924 \$ 406,401 6,300 20,344 314,277 1,890 18,866,845 408,291 3,179,295 77,946 1,362 1,415,044 343,118 14,043,506 1,914,918 3,000 14,245 20,567,008 425,426 (1,700,163)(17,135)(343,215)12,249 31,257 (94,542)5,451 (5,451)(394,251) (2,094,414)(17,135)852,730 (1,241,684)(17,135)14,870 (2,265) (3,989)

(1,245,673)

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2015

**Business-type Activities - Enterprise Funds** 

Cash received from charges for services         \$ 1,488,372         \$ 2,004,749         \$ 15,999,452         \$ 900,058           Cash received from charges for services         \$ 10,488,372         \$ 2,004,749         \$ 15,999,452         \$ 900,058           Cash received from tap-in fees.         \$ 30,00         \$ 5,800         \$ 343,582         \$ 2,002           Cash received from other operations.         \$ 29,992         \$ 64,496         \$ 343,582         \$ 362,017           Cash payments for contract services.         \$ (259,744)         \$ (30,005)         \$ (30,206)         \$ (362,117)           Cash payments for contract services.         \$ (259,744)         \$ (30,905)         \$ (30,206)         \$ (362,117)           Cash payments for contract services.         \$ (259,744)         \$ (30,905)         \$ (30,716)         \$ (362,117)           Cash payments for contract services.         \$ (259,744)         \$ (30,905)         \$ (38,716)         \$ (362,117)           Cash payments for contract services.         \$ (259,744)         \$ (30,905)         \$ (36,716)         \$ (362,172)           Cash payments for other operations.         \$ (36,512)         \$ (36,207)         \$ (362,207)         \$ (362,207)         \$ (362,207)         \$ (362,207)         \$ (362,207)         \$ (362,207)         \$ (362,207)         \$ (362,207)         \$ (362,207) <th></th> <th></th> <th></th> <th></th> <th></th>					
Cash received from tap-in fees.         \$ 1,488,372         \$ 2,004,749         \$ 15,999,452         \$ 900,958           Cash received from tap-in fees.         500         5,800         -         -         -           Cash received from other incharges.         3,004         -         -         17,340           Cash received from other operations.         29,992         64,496         343,582         9,250           Cash payments for other operations.         (259,744)         (309,095)         (802,067)         (362,117)           Cash payments for other operations.         (287,109)         (108,354)         (13,971,648)         (33,453)           Cash payments for other operations.         (285)         (628)         (98,728)         (113)           Net cash provided by (used in) operating activities.         169,540         908,351         166,785         102,277           Cash flows from noncapital financing activities.         -         852,730         -         -           Cash received from transfers in.         -         -         852,730         -         -         31,257           Cash received from transfers in.         -         -         -         19,737         -         -         23,1257         -         -         -         31,		Water	Sewer	Electric	Refuse
Cash received from trap-in fees.         500         5,800         -         -           Cash received from mental charges.         3,004         -         -         17,340           Cash received from other operations.         29,992         64,496         343,582         9,250           Cash payments for personal services.         (259,744)         (309,095)         (802,067)         (362,117)           Cash payments for contract services.         (259,744)         (309,095)         (802,067)         (362,117)           Cash payments for contract services.         (285)         (628)         (98,728)         (113)           Cash payments for other operations.         (285)         (628)         (98,728)         (113)           Net cash provided by (used in)         169,540         908,351         166,785         102,277           Cash flows from noncapital financing activities.         -         852,730         -         -           Cash received from transfers in.         -         852,730         -         -         31,257           Cash received from other governments.         -         -         19,737         -         -         31,257           Cash payments for new interfund loans.         -         -         166,000         -         - <th>Cash flows from operating activities:</th> <th></th> <th></th> <th></th> <th></th>	Cash flows from operating activities:				
Cash received from rental charges         3,004         -         17,340           Cash received from other operations         29,992         64,496         343,582         9,250           Cash payments for personal services         (795,190)         (748,617)         (1,303,806)         (429,588)           Cash payments for contract services.         (259,744)         (309,095)         (802,067)         (362,117)           Cash payments for materials and supplies         (297,109)         (108,354)         (13,971,648)         (33,453)           Cash payments for other operations         (285)         (628)         (98,728)         (113)           Net cash provided by (used in)         169,540         908,351         166,785         102,277           Cash flows from noncapital financing activities         852,730         -         -         31,257           Cash received from the repayments         -         852,730         -         -         31,257           Cash received from the repayment of interfund loans         -         19,737         -         -         -         31,257           Cash received from the repayment of interfund loans         -         10,6000         -         -         -         -         45,451         -         -         -<	Cash received from charges for services	\$ 1,488,372	\$ 2,004,749	\$ 15,999,452	\$ 900,958
Cash received from other operations.         29,992         64,496         343,582         9,250           Cash payments for personal services         (795,190)         (748,617)         (1,303,806)         (429,588)           Cash payments for ornaterials and supplies         (259,744)         (309,095)         (802,067)         (362,117)           Cash payments for other operations         (285)         (628)         (98,728)         (113)           Net cash provided by (used in) operating activities         169,540         908,351         166,785         102,277           Cash flows from noncapital financing activities         2         852,730         -         -         31,257           Cash received from the rangers in.         2         852,730         -         -         31,257           Cash received from ther governments.         2         852,730         -         -         31,257           Cash received from the repayment of interfund loans         3         16,6000         -         -           Cash received from other local taxes.         3         5,451         -         -           Cash payments for excise tax expense         3         5,451         -         -           Cash payments for capital and related financing activities         (130,822)         (366,	Cash received from tap-in fees	500	5,800	-	-
Cash payments for personal services         (795,190)         (748,617)         (1,303,806)         (429,588)           Cash payments for contract services.         (259,744)         (309,095)         (802,067)         (362,117)           Cash payments for metrails and supplies         (297,109)         (108,354)         (13,971,648)         (33,453)           Cash payments for other operations         (285)         (628)         (98,728)         (113)           Net cash provided by (used in)         169,540         908,351         166,785         102,277           Cash flows from noncapital financing activities:         -         -         852,730         -           Cash received from other governments.         -         -         19,737         -           Cash received from the repayment of interfund loans         -         19,737         -           Cash payments for new interfund loans         -         1,6000         -           Cash received from ther local taxes.         -         5,451         -           Cash payments for excise tax expense         -         5,451         -           Cash payments for weighted by         -         856,467         31,257           Cash flows from capital and related financing activities         -         496,843         (97,738)	Cash received from rental charges	3,004	-	-	17,340
Cash payments for contract services.         (259,744)         (309,095)         (802,067)         (362,117)           Cash payments for materials and supplies.         (297,109)         (108,354)         (13,971,648)         (33,453)           Cash payments for other operations.         (285)         (628)         (98,728)         (113)           Net cash provided by (used in) operating activities.         169,540         908,351         166,785         102,277           Cash flows from noncapital financing activities:         852,730         -         -         31,257           Cash received from transfers in.         -         -         852,730         -         -           Cash received from other povernments.         -         -         19,737         -         -           Cash received from other povernments.         -         -         19,737         -         -           Cash payments for new interfund loans         -         -         19,737         -         -           Cash payments for we kneeful doans         -         -         5,451         -         -           Cash payments for excise tax expense         -         -         5,451         -         -           Net cash provided by         -         856,467         31,257 <td>Cash received from other operations</td> <td>29,992</td> <td>64,496</td> <td>343,582</td> <td>9,250</td>	Cash received from other operations	29,992	64,496	343,582	9,250
Cash payments for materials and supplies         (297,109)         (108,354)         (13,971,648)         (33,453)           Cash payments for other operations         (285)         (628)         (98,728)         (113)           Net cash provided by (used in) operating activities.         169,540         908,351         166,785         102,277           Cash flows from noncapital financing activities:         -         852,730         -           Cash received from other governments.         -         -         852,730         -           Cash received from other governments.         -         -         19,737         -           Cash received from the repayment of interfund loans         -         -         19,737         -           Cash payments for new interfund loans         -         -         5,451         -           Cash payments for new interfund loans         -         -         5,451         -           Cash payments for excise tax expense         -         -         5,451         -           Cash payments for excise tax expense         -         -         856,467         31,257           Cash flows from capital and           related financing activities         -         856,467         31,257           Cash payments for the a	Cash payments for personal services	(795,190)	(748,617)	(1,303,806)	(429,588)
Cash payments for materials and supplies         (297,109)         (108,354)         (13,971,648)         (33,453)           Cash payments for other operations         (285)         (628)         (98,728)         (113)           Net cash provided by (used in) operating activities.         169,540         908,351         166,785         102,277           Cash flows from noncapital financing activities:         -         852,730         -           Cash received from other governments.         -         -         852,730         -           Cash received from other governments.         -         -         19,737         -           Cash received from the repayment of interfund loans         -         -         19,737         -           Cash payments for new interfund loans         -         -         5,451         -           Cash payments for new interfund loans         -         -         5,451         -           Cash payments for excise tax expense         -         -         5,451         -           Cash payments for excise tax expense         -         -         856,467         31,257           Cash flows from capital and           related financing activities         -         856,467         31,257           Cash payments for the a	Cash payments for contract services	(259,744)	(309,095)	(802,067)	(362,117)
Cash payments for other operations         (285)         (628)         (98,728)         (113)           Net cash provided by (used in) operating activities.         169,540         908,351         166,785         102,277           Cash flows from noncapital financing activities:         \$52,730         -           Cash received from transfers in.         \$52,730         -           Cash received from other governments.         \$52,730         -           Cash received from the repayment of interfund loans         \$19,737         -           Cash payments for new interfund loans         \$19,737         -           Cash payments for new interfund loans         \$5,451         -           Cash received from other local taxes         \$5,451         -           Cash payments for excise tax expense         \$5,451         -           Net cash provided by         \$5,451         -           noncapital financing activities         \$5,451         -           Cash flows from capital and related financing activities         \$856,467         31,257           Cash payments for the acquisition of capital assets         (130,822)         (366,188)         (735,096)         (92,115)           Cash payments for principal retirement         \$6,496,843         (97,738)         \$6,493         \$7,509         \$7		(297,109)	(108,354)	(13,971,648)	(33,453)
Operating activities.         169,540         908,351         166,785         102,277           Cash flows from noncapital financing activities:         Cash received from transfers in.         -         -         852,730         -           Cash received from other governments.         -         -         -         31,257           Cash received from the repayment of interfund loans         -         -         19,737         -           Cash payments for new interfund loans         -         -         (16,000)         -           Cash payments for mew interfund loans         -         -         5,451         -           Cash payments for excise tax expense         -         -         5,451         -           Cash payments for excise tax expense         -         -         856,467         31,257           Cash flows from capital and related financing activities.           Cash payments for the acquisition of capital assets         (130,822)         (366,188)         (735,096)         (92,115)           Cash payments for principal retirement         -         (496,843)         (97,738)         -           Cash payments for interest and fiscal charges         -         (305,817)         (54,423)         -           Net cash used in capital and related financing activities <td>• •</td> <td>(285)</td> <td> (628)</td> <td></td> <td> (113)</td>	• •	(285)	 (628)		 (113)
Cash flows from noncapital financing activities:         852,730         -           Cash received from transfers in.         -         -         31,257           Cash received from other governments.         -         -         -         31,257           Cash received from the repayment of interfund loans         -         -         19,737         -           Cash payments for new interfund loans         -         -         5,451         -           Cash payments for excise tax expense         -         -         5,451         -           Cash payments for excise tax expense         -         -         -         5,451         -           Net cash provided by noncapital financing activities.         -         -         -         856,467         31,257           Cash flows from capital and related financing activities.           Cash payments for the acquisition of capital assets         (130,822)         (366,188)         (735,096)         (92,115)           Cash payments for principal retirement         -         (496,843)         (97,738)         -           Cash payments for interest and fiscal charges         -         (305,817)         (54,423)         -           Net cash used in capital and related financing activities         (130,822)         (1,168,848					
Cash received from transfers in.         -         852,730         -           Cash received from other governments.         -         -         -         31,257           Cash received from the repayment of interfund loans         -         -         19,737         -           Cash payments for new interfund loans         -         -         (16,000)         -           Cash payments for new interfund loans         -         5,451         -           Cash payments for excise tax expense         -         -         (5,451)         -           Net cash provided by noncapital financing activities         -         -         856,467         31,257           Cash flows from capital and related financing activities:           Cash payments for the acquisition of capital assets         (130,822)         (366,188)         (735,096)         (92,115)           Cash payments for principal retirement         -         (496,843)         (97,738)         -           Cash payments for interest and fiscal charges         -         (305,817)         (54,423)         -           Net cash used in capital and related financing activities         (130,822)         (1,168,848)         (887,257)         (92,115)           Cash flows from investing activities         271         356	operating activities	 169,540	 908,351	 166,785	 102,277
Cash received from other governments.         -         -         -         31,257           Cash received from the repayment of interfund loans.         -         -         19,737         -           Cash payments for new interfund loans.         -         -         (16,000)         -           Cash received from other local taxes.         -         -         5,451         -           Cash payments for excise tax expense.         -         -         -         (5,451)         -           Net cash provided by noncapital financing activities.         -         -         -         856,467         31,257           Cash flows from capital and related financing activities.         -         -         -         856,467         31,257           Cash payments for the acquisition of capital assets.         (130,822)         (366,188)         (735,096)         (92,115)           Cash payments for the acquisition of capital assets.         -         (496,843)         (97,738)         -           Cash payments for interest and fiscal charges.         -         (305,817)         (54,423)         -           Net cash used in capital and related financing activities.         (130,822)         (1,168,848)         (887,257)         (92,115)           Cash flows from investing activities.         271 <td></td> <td></td> <td></td> <td></td> <td></td>					
Cash received from the repayment of interfund loans       -       -       19,737       -         Cash payments for new interfund loans       -       -       (16,000)       -         Cash received from other local taxes.       -       -       5,451       -         Cash payments for excise tax expense       -       -       -       (5,451)       -         Net cash provided by noncapital financing activities.       -       -       856,467       31,257         Cash flows from capital and related financing activities:         Cash payments for the acquisition of capital assets       (130,822)       (366,188)       (735,096)       (92,115)         Cash payments for principal retirement       -       (496,843)       (97,738)       -         Cash payments for interest and fiscal charges       -       (305,817)       (54,423)       -         Net cash used in capital and related financing activities       (130,822)       (1,168,848)       (887,257)       (92,115)         Cash flows from investing activities         Cash received from interest earned       271       356       11,172       450         Net cash provided by	Cash received from transfers in	-	-	852,730	-
Cash payments for new interfund loans       -       -       (16,000)       -         Cash received from other local taxes.       -       -       5,451       -         Cash payments for excise tax expense       -       -       (5,451)       -         Net cash provided by noncapital financing activities.       -       -       856,467       31,257         Cash flows from capital and related financing activities:       -       -       856,467       31,257         Cash payments for the acquisition of capital assets       (130,822)       (366,188)       (735,096)       (92,115)         Cash payments for principal retirement       -       (496,843)       (97,738)       -         Cash payments for interest and fiscal charges       -       (305,817)       (54,423)       -         Net cash used in capital and related financing activities       (130,822)       (1,168,848)       (887,257)       (92,115)         Cash flows from investing activities:       Cash received from interest earned       271       356       11,172       450         Net cash provided by	Č	-	-	-	31,257
Cash received from other local taxes.       -       -       5,451       -         Cash payments for excise tax expense.       -       -       (5,451)       -         Net cash provided by noncapital financing activities.       -       -       856,467       31,257         Cash flows from capital and related financing activities:       -       -       856,467       31,257         Cash payments for the acquisition of capital assets.       (130,822)       (366,188)       (735,096)       (92,115)         Cash payments for principal retirement.       -       (496,843)       (97,738)       -         Cash payments for interest and fiscal charges.       -       (305,817)       (54,423)       -         Net cash used in capital and related financing activities.       (130,822)       (1,168,848)       (887,257)       (92,115)         Cash flows from investing activities:       -       271       356       11,172       450         Net cash provided by		-	-	19,737	-
Cash payments for excise tax expense       -       -       (5,451)       -         Net cash provided by noncapital financing activities       -       -       856,467       31,257         Cash flows from capital and related financing activities:       Cash payments for the acquisition of capital assets       (130,822)       (366,188)       (735,096)       (92,115)         Cash payments for principal retirement       -       (496,843)       (97,738)       -         Cash payments for interest and fiscal charges       -       (305,817)       (54,423)       -         Net cash used in capital and related financing activities       (130,822)       (1,168,848)       (887,257)       (92,115)         Cash flows from investing activities:       Cash received from interest earned       271       356       11,172       450         Net cash provided by	Cash payments for new interfund loans	-	-	(16,000)	-
Net cash provided by noncapital financing activities.         -         -         856,467         31,257           Cash flows from capital and related financing activities:         Cash payments for the acquisition of capital assets.         (130,822)         (366,188)         (735,096)         (92,115)           Cash payments for principal retirement .         -         (496,843)         (97,738)         -           Cash payments for interest and fiscal charges.         -         (305,817)         (54,423)         -           Net cash used in capital and related financing activities         (130,822)         (1,168,848)         (887,257)         (92,115)           Cash flows from investing activities:         271         356         11,172         450           Net cash provided by	Cash received from other local taxes	-	-	5,451	-
Cash flows from capital and related financing activities:         -         -         856,467         31,257           Cash flows from capital and related financing activities:         -         -         -         856,467         31,257           Cash payments for the acquisition of capital assets.         (130,822)         (366,188)         (735,096)         (92,115)           Cash payments for principal retirement.         -         (496,843)         (97,738)         -           Cash payments for interest and fiscal charges.         -         (305,817)         (54,423)         -           Net cash used in capital and related financing activities.         (130,822)         (1,168,848)         (887,257)         (92,115)           Cash flows from investing activities:         271         356         11,172         450           Net cash provided by	Cash payments for excise tax expense		 	 (5,451)	 
Cash flows from capital and related financing activities:         -         -         856,467         31,257           Cash flows from capital and related financing activities:         -         -         -         856,467         31,257           Cash payments for the acquisition of capital assets.         (130,822)         (366,188)         (735,096)         (92,115)           Cash payments for principal retirement.         -         (496,843)         (97,738)         -           Cash payments for interest and fiscal charges.         -         (305,817)         (54,423)         -           Net cash used in capital and related financing activities.         (130,822)         (1,168,848)         (887,257)         (92,115)           Cash flows from investing activities:         271         356         11,172         450           Net cash provided by	Net cash provided by				
related financing activities:  Cash payments for the acquisition of capital assets	1 ,		 	 856,467	 31,257
Cash payments for the acquisition of capital assets	Cash flows from capital and				
Cash payments for principal retirement	related financing activities:				
Cash payments for interest and fiscal charges (305,817) (54,423) -  Net cash used in capital and related financing activities (130,822) (1,168,848) (887,257) (92,115)  Cash flows from investing activities: Cash received from interest earned . 271 356 11,172 450  Net cash provided by	Cash payments for the acquisition of capital assets	(130,822)	(366,188)	(735,096)	(92,115)
Net cash used in capital and related financing activities	Cash payments for principal retirement	-	(496,843)	(97,738)	-
capital and related financing activities	Cash payments for interest and fiscal charges	 	 (305,817)	 (54,423)	 
capital and related financing activities	Net cash used in				
Cash received from interest earned		 (130,822)	 (1,168,848)	 (887,257)	 (92,115)
Cash received from interest earned	Cook flows from investing activities				
Net cash provided by	S .	271	256	11 172	450
	Cash received from interest earned	 2/1	 330	 11,172	 450
investing activities	Net cash provided by				
	investing activities	 271	 356	 11,172	 450
Net increase (decrease) in cash and investments	Net increase (decrease) in cash and investments	38,989	(260,141)	147,167	41,869
Cash and investments at beginning of year	Cash and investments at beginning of year	821,934	1,614,147	6,500,578	2,257,167
Cash and investments at end of year		\$ 860,923	\$ 	\$ 	\$ 2,299,036

Total	Governmental Activities - Internal Service Fund
\$ 20,393,531	\$ 406,401
6,300	-
20,344	_
447,320	1,890
(3,277,201)	
(1,733,023)	
(14,410,564)	
(99,754)	·
1,346,953	(7,294)
050 730	
852,730	-
31,257	-
19,737	-
(16,000)	-
5,451	-
(5,451)	
887,724	<u>-</u>
(1,324,221)	
(594,581)	
(360,240)	
(300,240)	· <del></del>
(2,279,042)	
12,249	
12,249	
(32,116)	(7,294)
11,193,826	12,586
\$ 11,161,710	\$ 5,292

(continued)

## STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2015

# **Business-type Activities - Enterprise Funds**

	Water	Sewer	Electric	Refuse
	- vvater	Bewei	Electric	Refuse
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:				
Operating income (loss)	\$ (148,894)	\$ (54,573)	\$ (1,526,189)	\$ 29,493
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:				
Depreciation	260,861	827,730	692,399	133,928
Changes in assets and liabilities:				
Decrease in accounts receivable	111,637	166,522	1,559,119	56,002
(Increase) decrease in special assessments receivable	64	(509)	-	1,720
Decrease in due from other governments	-	-	-	6,943
Decrease in real and other taxes receivable	-	-	2,647	-
(Increase) decrease in materials and supplies inventory.	12,327	1,518	42,687	(5,706)
(Increase) decrease in prepayments	(8,352)	(18,119)	40,081	(3,543)
(Increase) in net pension asset	(641)	(572)	(1,039)	(350)
(Increase) in deferred outflows - pension - OPERS	(26,488)	(23,641)	(43,005)	(14,483)
Increase (Decrease) in accounts payable	5,221	(6,327)	(453,765)	(6,413)
(Decrease) in accrued wages and benefits	(9,353)	(3,729)	(16,627)	(3,809)
Increase (decrease) in compensated absences payable	(44,025)	3,155	10,246	5,599
(Decrease) in due to other governments	(4,947)	(2,854)	(11,228)	(2,742)
(Decrease) in due to other funds	-	-	(2,567)	-
Increase in refundable cash deposits liability	-	-	14,703	-
Increase in net pension liability	12,297	10,974	19,963	6,723
Increase in deferred inflows - pension - OPERS	9,833	8,776	15,964	5,376
(Decrease) in landfill closure/postclosure liability	-	-	-	(106,461)
(Decrease) in AMP-Ohio stranded cost payable			(176,604)	
Net cash provided by (used in) operating activities	\$ 169,540	\$ 908,351	\$ 166,785	\$ 102,277

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

 Total	<b>A</b>	vernmental ctivities - Internal cvice Fund
\$ (1,700,163)	\$	(17,135)
1,914,918		3,000
1,893,280		_
1,275		-
6,943		_
2,647		-
50,826		3,873
10,067		-
(2,602)		(69)
(107,617)		(2,870)
(461,284)		3,926
(33,518)		(58)
(25,025)		-
(21,771)		(358)
(2,567)		-
14,703		-
49,957		1,332
39,949		1,065
(106,461)		-
(176,604)		-
\$ 1,346,953	\$	(7,294)

# STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES FIDUCIARY FUND DECEMBER 31, 2015

	Agency
Assets:	
Equity in pooled cash and investments	\$ 130,750
Receivables:	
Income taxes	 751,854
Total assets	\$ 882,604
T 1.1 1991	
Liabilities:	
Due to other governments	\$ 780,905
Payroll withholdings	33,772
Undistributed assets	67,927
Total liabilities	\$ 882,604

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015

#### 1. DESCRIPTION OF THE CITY

The City of St. Marys (the "City") is a home rule municipal corporation established and operated under the laws of the State of Ohio. St. Marys was established as a city in 1823 and incorporated as a municipal corporation in 1837.

The City operates under a mayor-council form of government. Legislative power is vested in a seven member City Council and a City Council President, all of which are elected to two-year terms. The Mayor is elected to a four-year term and is the chief executive officer of the City. Three City Council members are elected at-large and four are elected from wards. Other elected officials consist of the Auditor, Treasurer and Law Director. These elected officials are all elected for four-year terms.

The City of St. Marys is divided into various departments and financial management and control systems. Services provided include police and fire protection, street maintenance and repair, planning and zoning, parks and recreation (including a swimming pool and miniature golf), and water, sewer, electric and refuse services, as well as a staff to provide support (i.e., payroll processing, accounts payable, and revenue collection) to the service providers. The operation and control of these activities is provided by the City Council through the budgetary process and by the Mayor through administrative and managerial requirements and procedures.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements (BFS) of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City's significant accounting policies are described below.

#### A. Reporting Entity

The City's reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>" and GASB Statement No. 61, "<u>The Financial Reporting Entity</u>: <u>Omnibus an Amendment of GASB Statements No. 14 and No. 34</u>". A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards and agencies that are not legally separate from the City.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's Governing Board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; or (3) the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the City is obligated for the debt of the organization.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the City has no component units. The basic financial statements of the reporting entity include only those of the City (the primary government).

The following organizations are described due to their relationship to the City:

## 1. Joint Ventures With Equity Interest

## **Ohio Municipal Electric Generation Agency Joint Venture**

The City of St. Marys is a Financing Participant and a Purchaser Participant with percentages of liability and ownership of 3.80% and 2.98%, respectively, and shares participation with thirty-five other subdivisions within the State of Ohio in the Ohio Municipal Electric Generation Agency (OMEGA JV2). Owner Participants own undivided interests, as tenants in common, in the OMEGA JV2 Project in the amount of their respective Project Shares. Purchaser Participants agree to purchase the output associated with their respective Project Shares, ownership of which is held in trust for such Purchaser Participants.

Pursuant to the OMEGA JV2 Agreement (Agreement), the participants jointly undertook as either Financing Participants or Non-Financing Participants and as either Owner Participants or Purchaser Participants, the acquisition, construction, and equipping of OMEGA JV2, including such portions of OMEGA JV2 as have been acquired, constructed or equipped by American Municipal Power of Ohio (AMP-Ohio) and to pay or incur the costs of the same in accordance with the Agreement.

Pursuant to the Agreement, each participant has an obligation to pay its share of debt service on the Distributive Generation Bonds (Bonds) from the revenues of its electric system, subject only to the prior payment of Operating & Maintenance Expenses (O&M) of each participant's system, and shall be on a parity with any outstanding and future senior electric system revenue bonds, notes, or other indebtedness payable from any revenues of the system. Under the terms of the Agreement, each Financing Participant is to fix, charge, and collect rates, fees, and charges at least sufficient in order to maintain a debt coverage ratio equal to 110% of the sum of OMEGA JV2 debt service and any other outstanding senior lien electric system revenue obligations. As of December 31, 2015, the City of St. Marys has met their debt coverage obligation.

OMEGA JV2 was created to provide additional sources of reliable, reasonably priced electric power and energy when prices are high or during times of generation shortages or transmission constraints, and to improve the reliability and economic status of the participants' respective municipal electric utility system. The Project consists of 138.65 MW of distributed generation, of which 134.081 MW is the participants' entitlement and 4.569 MW are held in reserve. On dissolution of OMEGA JV2, the net position will be

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

shared by the participants on a percentage of ownership basis. OMEGA JV2 is managed by AMP-Ohio, which acts as the joint venture's agent. During 2001, AMP-Ohio issued \$50,260,000 of twenty-year fixed rate bonds on behalf of the Financing Participants of OMEGA JV2. The net proceeds of the bond issue of \$45,904,712 were contributed to OMEGA JV2. On January 3, 2011, AMP-Ohio redeemed all of the \$31,110,000 OMEGA JV2 Project Distributive Generation Bonds then outstanding by borrowing on AMP-Ohio's revolving credit facility. As such, the remaining outstanding bond principal of the OMEGA JV2 indebtedness was reduced to zero, with the remaining principal balance now residing on the AMP-Ohio credit facility. As of December 31, 2015, the outstanding debt was \$8,052,470. The City's net obligation for this amount at December 31, 2015 was \$305,994. The City's net investment and its share of operating results of OMEGA JV2 are reported in the City's electric fund (an enterprise fund). The City's net investment in OMEGA JV2 was \$494,860 at December 31, 2015. Complete financial statements for OMEGA JV2 may be obtained from AMP-Ohio or from the State Auditor's website at www.auditor.state.oh.us.

The thirty-six participating subdivisions and their respective ownership shares at December 31, 2015 are:

	Percent			Percent	Kw Entitlement
Municipality	Ownership	Kw Entitlement	Municipality	Ownership	
Hamilton	23.87%	\$32,000	Grafton	0.79%	\$1,056
Bowling Green	14.32%	19,198	Brewster	0.75%	1,000
Niles	11.49%	15,400	Monroeville	0.57%	764
Cuyahoga Falls	7.46%	10,000	Milan	0.55%	737
Wadsworth	5.81%	7,784	Oak Harbor	0.55%	737
Painesville	5.22%	7,000	Elmore	0.27%	364
Dover	5.22%	7,000	Jackson Center	0.22%	300
Galion	4.29%	5,753	Napoleon	0.20%	264
Amherst	3.73%	5,000	Lodi	0.16%	218
St. Marys	2.98%	4,000	Genoa	0.15%	199
Montpelier	2.98%	4,000	Pemberville	0.15%	197
Shelby	1.89%	2,536	Lucas	0.12%	161
Versailles	1.24%	1,660	South Vienna	0.09%	123
Edgerton	1.09%	1,460	Bradner	0.09%	119
Yellow Springs	1.05%	1,408	Woodville	0.06%	81
Oberlin	0.91%	1,217	Haskins	0.05%	73
Pioneer	0.86%	1,158	Arcanum	0.03%	44
Seville	0.79%	1,066	Custar	0.00%	4
	95.20%	\$127,640		4.80%	6,441
			<b>Grand Total</b>	100.00%	\$134,081

The City's liability for the debt is disclosed below:

Year Ended			Total Debt
December 31,	Principal	Interest	Service
2016	\$148,204	\$3,956	\$152,160
2017 - 2020	159,123	2,185	161,308
Total	\$307,327	\$6,141	\$313,468

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## 2. AMP-Ohio Solar Project

In 2012, AMP-Ohio constructed a 3.54 MW solar energy generation field on a brownfield area, including on top of an old landfill in Napoleon, Ohio.

The project consisted of 17,160 solar panels covering 20.74 acres. Construction started in April 2012, and the facility went online in late August 2012. AMP-Ohio financed the project on its revolving line of credit at \$9,600,000. The balance as of December 31, 2015, including interest, was \$8,028,099. There are three participants in this project; the City of Napoleon, Ohio (1,040 kW), the City of St. Marys, Ohio (2,300 kW), and the Village of Waynesfield, Ohio (200 kW).

The City of St. Marys has executed a take-or-pay sales contract with AMP-Ohio for 2,300 kW or 64.97% of capacity and associated energy from the solar facility.

## 3. Insurance Purchasing Pool

The City participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio Municipal League Workers' Compensation Group Rating Plan (the "Plan") is an insurance purchasing pool. A group executive committee is responsible for calculating annual rate contributions and rebates, approving the selection of a third party administrator, reviewing and approving proposed third party fees, fees for risk management services and general management fees, determining ongoing eligibility of each participant, and performing any other acts and functions which may be delegated to it by the participating members. Each year, the participating members pay an enrollment fee to the Plan to cover the costs of administering the program.

#### **B.** Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### 1. Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental functions are self-financing or draw from the general revenues of the City.

#### 2. Fund Financial Statements

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are primarily charges for services, tap-in fees, and rental income for the water, sewer, electric, and refuse enterprise funds, and charges for services collected for the City's maintenance garage internal service fund. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the proprietary fund. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

#### C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

#### 1. Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

**General fund** - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Voted income tax fund** - The voted income tax fund accounts for and reports financial resources resulting from the City's additional 0.5% income tax levy that are intended for various capital improvements.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Other governmental funds of the City are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects, and (c) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

# 2. Proprietary Funds

Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. Proprietary funds are classified as either enterprise or internal service.

## **Enterprise Funds**

Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

**Water fund** - This fund accounts for the operations of water treatment and distribution to residential and commercial users located within the City.

**Sewer fund** - This fund accounts for the operations of sanitary sewer service to residential and commercial users located within the City.

**Electric fund** - This fund accounts for the operations of providing electric services to residential and commercial users located within the City.

**Refuse fund** - This fund accounts for the operations of providing solid waste removal to residential and commercial users located within the City.

**Internal Service Fund** - Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service fund reports on the operations of the City's maintenance garage.

#### 3. Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's only fiduciary funds are agency funds, which are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. The City's agency funds have been combined into one on the basic financial statements.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Measurement Focus

#### 1. Government-Wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

#### 2. Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Agency funds do not report a measurement focus as they do not report operations.

## E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources and deferred outflows of resources, and in the presentation of expenses versus expenditures.

# 1. Revenues - Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within thirty-one days of year end.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements, and donations. On the accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 7). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6). Revenue from grants, entitlements, and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis.

On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: income taxes, State-levied locally shared taxes (including gasoline tax, local government funds, and permissive tax), fines and forfeitures, and special assessments.

## 2. Deferred Outflows of Resources and Deferred Inflows of Resources

In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources have been reported for the following items related to the City's net pension liability: (1) the net difference between projected and actual investment earnings on pension plan assets, (2) the City's contributions to the pension systems subsequent to the measurement date and (3) differences between employer's contributions and the employer's proportional share of contributions.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, payments in lieu of taxes and unavailable revenue. Property taxes and payments in lieu of taxes represent amounts for which there is an enforceable legal claim as of December 31, 2015, but which were levied to finance 2016 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City unavailable revenue includes, but is not limited to, delinquent property taxes, income taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

The City also reports deferred inflow of resources for the following items related to the City's net pension liability: (1) differences between expected and actual experience and (2) differences between employer's contributions and the employer's proportional share of contributions. These deferred inflows of resources are only reported on the government-wide statement of net position.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## 3. Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

# F. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated.

## 1. Tax Budget

A budget of estimated revenues and expenditures for all funds is submitted to the County Auditor, as secretary of the County Budget Commission, by July 20th of each year, for the period January 1 to December 31 of the following year. The budget includes proposed expenditures and the means of financing for all funds. The purpose of this budget document is to reflect the need for existing or increased tax rates. The Auglaize County Auditor waived this requirement for 2015.

#### 2. Estimated Resources

The County Budget Commission reviews the estimated revenues and determines if the budget substantiates a need to levy all or part of previously authorized taxes. The County Budget Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the estimated beginning of year fund balance and projected revenue of each fund. On or before December 31, the City must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include the actual unencumbered fund balances from the preceding year. The certificate of estimated resources may be further amended during the year if the City Auditor determines that revenue to be collected will be greater than or less than prior revenue estimates, and the County Budget Commission finds the revised estimates to be reasonable. The amounts set forth in the basic financial statements represent estimates from the final amended official certificate of estimated resources issued during 2015.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## 3. Appropriations

A temporary appropriations ordinance to control the level of expenditures for all funds may be passed on or about January 1 of each year, for the period January 1 to March 31. An annual appropriations ordinance must be passed by April 1 of each year, for the period January 1 to December 31. Appropriations may not exceed estimated resources as established in the amended official certificate of estimated resources. The allocation of appropriations among departments and objects within a fund may be modified during the year with City Council approval. Several appropriations resolutions were legally enacted by the City Council during the year. The budget figures, which appear in the budgetary comparison statement, represent the appropriated budget amounts and all supplemental appropriations.

## 4. Budgeted Level of Expenditures

Administrative control is maintained through the establishment of detailed line-item budgets. Expenditures may not legally exceed appropriations at the level of appropriation adopted by the City Council. For all funds, City Council appropriations are made to personal services, capital outlay, debt retirement, transfer accounts and other expenditure accounts for each department within each fund. The appropriations set by the City Council at the legal level of control must remain fixed unless amended by City Council resolution. More detailed appropriation allocations may be made by the City Auditor as long as the allocations are within the City Council's legal level of control appropriated amount.

## 5. Lapsing of Appropriations

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding year and are not reappropriated.

#### G. Cash and Investments

To improve cash management, cash received by the City, other than cash in segregated accounts or with fiscal agents, is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through City records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the basic financial statements.

Cash and investments that are held separately from the City by fiscal agents, and are not held within the City treasury, are recorded on the basic financial statements as "cash with fiscal agent".

The City has segregated bank accounts for monies held separate from the City's central bank account. These depository accounts are presented on the basic financial statements as "cash in segregated accounts" since they are not required to be deposited into the City treasury. The City maintains segregated depository accounts for ambulance monies and for proceeds related to the demolition of the City's power plant.

During 2015, investments were limited to Federal Home Loan Bank (FHLB) securities, U.S. Treasury money market mutual funds, negotiable certificates of deposit, and nonnegotiable certificates of deposit. Investments are reported at fair value, except for nonnegotiable certificates of deposit, which are reported at cost. Fair value is based on quoted market prices.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Interest earnings are allocated to City funds according to State statutes, grant requirements, or debt related restrictions. Interest revenue credited to the general fund during 2015 was \$145,985, which includes \$126,749 assigned from other City funds.

For purposes of the statement of cash flows and for presentation on the basic financial statements, investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an initial maturity of more than three months, and not purchased from the pool, are reported as investments.

An analysis of the City's investments at year end is provided in Note 4.

#### H. Loans Receivable

Loans receivable represent the right to receive payment for certain loans made by the City. These loans are based upon written agreements between the City and the various loan recipients. See Note 8 for further information on the City's loans receivable.

#### I. Notes Receivable

Notes receivable represent the right to receive payment on notes issued to the Community Improvement Corporation of St. Marys (CIC). These notes are based upon written agreements between the City and the CIC. See Note 9 for further information on the City's notes receivable.

#### J. Prepayments

Payments made to vendors for services that will benefit the City beyond December 31, 2015 are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which it is consumed.

On the governmental fund financial statements, prepaid items are equally offset by nonspendable fund balance, which indicates that they do not constitute available spendable resources even though they are a component of net current assets.

#### K. Inventories of Materials and Supplies

On government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost, while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption. The cost of inventory items is recorded as an expenditure in the governmental funds when purchased. Inventories of the proprietary funds are expensed when used.

On the governmental fund financial statements, reported materials and supplies inventory is equally offset by nonspendable fund balance, which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## L. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and disposals during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$5,000. The City's infrastructure primarily consists of bridges, culverts, curbs, sidewalks, streets, and water and sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Interest incurred during the construction of capital assets is also capitalized.

All reported capital assets are depreciated except for land, easements, and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental Activities	Business-type Activities
Description	Estimated Lives	s Estimated Lives
•		
Land improvements	20 - 25 years	20 - 25 years
Buildings and improvements	20 - 25 years	25 years
Equipment and furniture	7 - 15 years	7 - 25 years
Vehicles	7 - 10 years	7 - 10 years
Infrastructure	20 - 40 years	10 - 50 years

## M. Compensated Absences

Vacation leave benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for accumulated unused vacation leave when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination method. An accrual for sick leave is made to the extent it is probable that benefits will result in termination payments. The liability is an estimate based on the City's past experience of making termination payments. Accumulated unused sick leave is paid to employees who retire at various rates depending on department and length of service.

The entire compensated absences liability is reported on the government-wide financial statements.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. When applicable, these amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For proprietary funds, the entire amount of compensated absences is reported as a fund liability.

# N. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported on the government-wide financial statements, and all payables, accrued liabilities, and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as liabilities on the fund financial statements only to the extent that they are due for payment during the current year. The City's bond anticipation notes payable are recognized as a liability on the governmental fund financial statements when due.

#### O. Interfund Balances

On the fund financial statements, amounts due to/from other funds resulting from time lag between payment dates are classified as "due to/from other funds". Interfund balances resulting from loan transactions between funds are reported as "interfund loans receivable/payable".

These amounts are eliminated in the governmental activities and business-type activities columns of the statement of net position, except for any net residual amounts due between governmental activities and business-type activities, which are presented as internal balances.

#### P. Interfund Activity

Transfers between governmental activities and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

#### Q. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Non-spendable** - The non-spendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

**Restricted** - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Committed - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of City Council (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of City Council, which includes giving the City Auditor the authority to constrain monies for intended purposes. Fund balance is also assigned for any subsequent year appropriations in excess of estimated receipts in the general fund.

**Unassigned** - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### R. Restricted Assets

Restricted assets represent utility deposits from customers that are restricted because their use is limited to the payment of unpaid utility bills or refunding the deposit to the customer. In addition, restricted assets represent permissive tax monies held by Auglaize County.

#### S. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## T. Capital Contributions

Contributions of capital in governmental activities and proprietary fund financial statements arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, from grants or outside contributions of resources restricted to capital acquisition and construction, or from other funds within the City. Capital contributions are reported as such in the statement of activities, and as revenue in the proprietary fund financial statements. During 2015, the City did not receive any capital contributions in the proprietary funds.

#### **U.** Net Position

Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources. The net position component "net investment in capital assets," consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing or liabilities used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation or through external restrictions imposed by creditors, grantors, laws, or regulations of other governments. Net position restricted for other purposes consists primarily of monies intended for law enforcement and education.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

## V. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of management and are either unusual in nature or infrequent in occurrence. The City reported neither type of transaction during 2015.

#### W. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

## 3. ACCOUNTABILITY AND COMPLIANCE

## A. Change in Accounting Principles/Restatement of Net Position

For 2015, the City implemented GASB Statement No. 68, "<u>Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement No. 27</u>" and GASB Statement No. 71, "<u>Pension Transition for Contributions Made Subsequent to the Measurement Date - an Amendment of GASB Statement No. 68".</u>

GASB Statement No. 68 improves the accounting and financial reporting by state and local governments for pensions. It also improves information provided by state and local governmental employers about financial support for pensions that is provided by other entities. The implementation of GASB Statement No. 68 affected the City's pension plan disclosures, as presented in Note 16 to the financial statements, and added required supplementary information which is presented after the notes to the basic financial statements.

GASB Statement No. 71 improves the accounting and financial reporting by addressing an issue in GASB Statement No. 68, concerning transition provisions related to certain pension contributions made to defined benefit pension plans prior to implementation of that Statement by employers and non-employer contributing entities.

A net position restatement is required in order to implement GASB Statement No 68 and 71. The governmental activities and business-type activities at January 1, 2015 have been restated as follows:

	Governmental Activities	Internal Service			
Net position as previously reported	\$31,493,170	\$65,178	•		
Net pension asset	577	26			
Deferred outflows - payments					
subsequent to measurement date	554,585	7,317			
Net pension liability	(5,823,574)	(57,651)			
Restated net position at January 1, 2015	\$26,224,758	\$14,870			
		101 4	_		
	Business-Type	Water	Sewer	Electric	Refuse
	Business-Type Activities	Water Fund	Sewer Fund	Electric Fund	Refuse Fund
Net position as previously reported	• • • • • • • • • • • • • • • • • • • •				
Net position as previously reported Net pension asset	Activities	Fund	Fund	Fund	Fund
· · · · · · · · · · · · · · · · · · ·	<b>Activities</b> \$25,313,075	<b>Fund</b> \$5,325,097	Fund \$7,625,600	Fund \$11,245,216	Fund \$1,121,728
Net pension asset	<b>Activities</b> \$25,313,075	<b>Fund</b> \$5,325,097	Fund \$7,625,600	Fund \$11,245,216	Fund \$1,121,728
Net pension asset Deferred outflows - payments	**Activities*** \$25,313,075 975	Fund \$5,325,097 240	Fund \$7,625,600 214	Fund \$11,245,216 390	Fund \$1,121,728 131
Net pension asset Deferred outflows - payments subsequent to measurement date	\$25,313,075 975	Fund \$5,325,097 240 67,538	Fund \$7,625,600 214 60,276	Fund \$11,245,216 390 109,645	Fund \$1,121,728 131 36,924

Other than employer contributions subsequent to the measurement date, the City made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available. The restatement had no effect on governmental fund balances.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 3. ACCOUNTABILITY AND COMPLIANCE (Continued)

#### B. Deficit Fund Balances

Fund balances at December 31, 2015 included the following individual fund deficit:

Non-major fund	Deficit
Special assessment bond retirement	\$101,237

The general fund is liable for any deficit in this fund and provides transfers when cash is required, not when accruals occur. The deficit fund balance resulted from adjustments for accrued liabilities.

#### 4. DEPOSITS AND INVESTMENTS

State statutes classify monies held by the City into three categories:

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the City has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits in interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 4. DEPOSITS AND INVESTMENTS (Continued)

- 5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

The City may also invest any monies not required to be used for a period of six months or more in the following:

- 1. Bonds of the State of Ohio;
- 2. Bonds of any municipal corporation, village, county, township, or other political subdivision of Ohio, as to which there is no default of principal, interest or coupons; and,
- 3. Obligations of the City.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the City Auditor by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the City Auditor or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**Restricted cash with fiscal agent:** At year end, the City had \$92,135 on deposit with a financial institution for permissive tax monies held by Auglaize County. The data regarding insurance and collateralization can be obtained from the Auglaize County financial report for the year ended December 31, 2015. This amount is not included in "investments" below.

**Restricted assets:** At year end, the City had various deposits that were restricted (See Note 19). These amounts are included in "deposits with financial institutions" below.

**Cash in segregated accounts:** At year end, the City had \$2,523 on deposit with financial institution for monies related to the City's ambulance services. This amount is included in "deposits with financial institutions" below.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 4. DEPOSITS AND INVESTMENTS (Continued)

## A. Deposits with Financial Institutions

At December 31, 2015, the carrying amount of all City deposits was \$13,199,387. Based on the criteria described in GASB Statement No. 40, "<u>Deposits and Investment Risk Disclosures</u>", as of December 31, 2015, \$8,293,506 of the City's bank balance of \$13,296,742 was exposed to custodial credit risk as discussed below, while \$5,003,236 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the City's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the City. The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the City to a successful claim by the FDIC.

## **B.** Investments

As of December 31, 2015, the City had the following investments and maturities:

		Investment Maturities					
Investment Type	Fair Value	6 Months or Less	7 to 12 Months	13 to 18 Months	19 to 24 Months	Greater than 24 Months	
Negotiable CD's FHLB U.S. Treasury money	\$3,348,801 1,998,460	\$250,185	\$748,733	\$698,441	\$1,218,836	\$432,606 1,998,460	
market mutual funds	2,300,439	2,300,439					
Total	\$7,647,700	\$2,550,624	\$748,733	\$698,441	\$1,218,836	\$2,431,066	

At December 31, 2015, the weighted average maturity of investments is 1.49 years.

**Interest Rate Risk:** The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The City's investment policy addresses interest rate risk by requiring the consideration of market conditions and cash flow requirements in determining the term of an investment.

**Credit Risk:** The U.S. Treasury money market mutual funds carry a rating of AAAm by Standard & Poor's. The City's investments in FHLB securities were rated AA+ and Aaa by Standard & Poor's and Moody's Investor Services, Inc., respectively. The City's negotiable certificates of deposit were fully insured by the FDIC. The City has no investment policy dealing with investment credit risk beyond the requirements in State statutes.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 4. DEPOSITS AND INVESTMENTS (Continued)

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The FHLB securities are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent, but not in the City's name. The City has no investment policy dealing with investment custodial credit risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the City Auditor or qualified trustee.

Concentration of Credit Risk: The City's investment policy addresses concentration of credit risk by requiring investments to be diversified to reduce the risk of loss resulting from over concentration of assets in a specific issue or specific class of securities. The following table includes the percentage of each investment type held by the City at December 31, 2015:

Investment Type	Fair Value	% of Total
Negotiable CD's	\$3,348,801	43.79
FHLB	1,998,460	26.13
U.S. Treasury money		
market mutual funds	2,300,439	30.08
Total	\$7,647,700	100.00

#### C. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note disclosure to cash and investments as reported on the statement of net position as of December 31, 2015:

# Cash and investments per note disclosure:

Carrying amount of deposits	\$13,199,387
Investments	7,647,700
Restricted cash with fiscal agent	92,135
Total	\$20,939,222

#### Cash and investments per statement of net position:

Governmental activities	\$9,646,762
Business-type activities	11,161,710
Agency funds	130,750
Total	\$20,939,222

#### INTERFUND TRANSACTIONS

A. Interfund transfers for the year ended December 31, 2015, consisted of the following, as reported on the fund financial statements:

## Transfers out of general fund and into:

Electric fund	\$852,730
Non-major governmental funds	280,000
Transfer out of non-major governmental fund and into:	
Non-major governmental fund	6,743
Total	\$1,139,473

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 5. INTERFUND TRANSACTIONS (Continued)

Transfers are used to (1) move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Transfers between governmental funds are eliminated for reporting on the statement of activities. Transfers between governmental activities and business-type activities are reported as transfers on the statement of activities.

All transfers were made in accordance with Ohio Revised Code Sections 5705.14, 5705.15, and 5705.16.

**B.** Interfund loans receivable/payable consisted of the following, as reported on the fund financial statements for the year ended December 31, 2015:

## Interfund loans receivable in the electric fund from:

Non-major governmental fund

\$118,823

Interfund loans between governmental activities and business-type activities are reported as a component of "internal balance" on the statement of net position.

**C.** Due to/from other funds consisted of the following, as reported on the fund financial statements for the year ended December 31, 2015:

## Due to general fund from:

Electric fund

\$64,836

This balance resulted from the time lag between the dates in which payments between the funds were made. Amounts due to/from other funds between governmental activities and business-type activities are reported as a component of "internal balance" on the statement of net position.

# 6. PROPERTY TAXES

Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2015 public utility property taxes became a lien December 31, 2014, are levied after October 1, 2015, and are collected in 2016 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

## 6. PROPERTY TAXES (Continued)

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of St. Marys. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes, delinquent tangible personal property taxes and other outstanding delinquencies which are measurable as of December 31, 2015 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by a deferred inflow of resources since the current taxes were not levied to finance 2015 operations and the collection of delinquent taxes has been offset by a deferred inflow of resources since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is considered a deferred inflow of resources.

The full tax rate for all City operations for the year ended December 31, 2015 was \$3.32 per \$1,000 of assessed value. The assessed values of real and public utility tangible personal property upon which 2015 property tax receipts were based are as follows:

Real	prop	ertv:

Residential/agricultural	\$91,806,340
Commercial/industrial	35,067,380
Public utility:	
Real	12,210
Personal	352,040
Total assessed value	\$127,237,970

#### 7. LOCAL INCOME TAX

The City levies and collects an income tax of 1.5 percent based on all income earned within the City, as well as on the income of residents earned outside the City. In the latter case, the City allows a credit of 100 percent of the tax paid to another municipality, not to exceed the amount owed. Employers within the City are required to withhold income tax on employee earnings and remit the tax to the City at least quarterly.

Corporations and other individual taxpayers are also required to pay their estimated tax at least quarterly and file a final return annually.

The City, by ordinance, allocated 1 percent of the income tax revenues to the general fund (0.82%) and the street construction and maintenance fund (a nonmajor governmental fund) (0.18%) for 2015. The other 0.5 percent is allocated to the voted income tax fund. For 2015, in the fund financial statements, income tax revenue credited to the general fund, voted income tax fund and street construction and maintenance fund (a nonmajor governmental fund), totaled \$2,760,809, \$1,544,409 and \$546,903, respectively.

## 8. LOANS RECEIVABLE

Loans receivable represent low interest loans for development projects and home improvements granted to eligible City businesses and residents under the Community Development Block Grant (CDBG) program, a federal grant program which is accounted for in the CDBG fund (a nonmajor governmental fund). The outstanding loans have annual interest rates ranging from 2.00% - 3.00%, and are repaid over periods ranging from five to thirty years.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 8. LOANS RECEIVABLE (Continued)

A summary of loans receivable activity during 2015 follows:

	Balance			Balance
Loans receivable:	January 1, 2015	<b>Additions</b>	Reductions	<b>December 31, 2015</b>
Business loans	\$1,015,750	\$0	(\$105,932)	\$909,818

#### 9. NOTES RECEIVABLE

Notes receivable represent amounts issued to the Community Improvement Corporation of St. Marys (CIC) for the improvement of storefronts within the City that are being leased to outside entities, specifically the St. Marys City School District Board of Education. The CIC is charged with collecting lease payments from the lessee in order to repay the note principal to the City. The Fort Barbee Renovation note was issued on October 1, 2010 for \$150,000, has an annual interest rate of 1.00%, and is to be repaid on a quarterly basis over a twenty year period. The 207 E. Spring Street note was issued on August 1, 2015 for \$130,000, has an annual interest rate of 1.25%, and is to be repaid on a quarterly basis over a fifteen year period. At December 31, 2015, the amount owed to the City was \$245,066.

A summary of notes receivable activity during 2015 follows:

	Balance			Balance
Notes receivable:	<b>January 1, 2015</b>	Additions	Reductions	<b>December 31, 2015</b>
Fort Barbee Renovation	\$124,109		(\$7,070)	\$117,039
207 E. Spring Street Property		\$130,000	(1,973)	128,027
	\$124,109	\$130,000	(\$9,043)	\$245,066

#### 10. RECEIVABLES

Receivables at December 31, 2015 consisted of income taxes, real and other taxes, accounts (billings for user charged services), special assessments, loans, notes, accrued interest, and intergovernmental receivables arising from grants, entitlements, and shared revenues. All intergovernmental receivables have been reported as "due from other governments" on the basic financial statements. Receivables have been recorded to the extent that they are measurable at December 31, 2015.

A list of the principal items of receivables reported on the statement of net position follows:

Governmental Activities	Business-type Activities
\$846,656	_
368,951	\$67,193
46,867	215,817
200,496	1,570
909,818	
245,066	
7,528	
308,119	1,957
\$2,933,501	\$286,537
	\$846,656 368,951 46,867 200,496 909,818 245,066 7,528 308,119

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 10. RECEIVABLES (Continued)

Receivables have been disaggregated on the face of the basic financial statements. The only receivables not expected to be collected within the subsequent year are special assessments, loans, and notes. Special assessments will be collected over the life of the assessment. Loans and notes will be collected over the term of the respective loan and note agreements (See Note 8 and Note 9).

# 11. CAPITAL ASSETS

Governmental activities capital asset activity for the year ended December 31, 2015 was as follows:

	Balance			Balance
Governmental activities:	<b>January 1, 2015</b>	Additions	Disposals	<b>December 31, 2015</b>
Capital assets, not being depreciated:				
Land	\$2,163,806	\$685,637		\$2,849,443
Construction in progress	587,000		(\$587,000)	
Total capital assets, not being depreciated	2,750,806	685,637	(587,000)	2,849,443
Capital assets, being depreciated:				
Land improvements	4,795,533	217,593		5,013,126
Buildings and improvements	1,740,886			1,740,886
Equipment and furniture	1,516,193	79,298		1,595,491
Vehicles	4,434,705	883,653		5,318,358
Infrastructure	25,711,449			25,711,449
Total capital assets, being depreciated	38,198,766	1,180,544		39,379,310
Less: accumulated depreciation:				
Land improvements	(1,852,310)	(184,570)		(2,036,880)
Buildings and improvements	(1,108,431)	(47,313)		(1,155,744)
Equipment and furniture	(911,392)	(86,431)		(997,823)
Vehicles	(3,151,652)	(257,012)		(3,408,664)
Infrastructure	(13,688,381)	(990,109)		(14,678,490)
Total accumulated depreciation	(20,712,166)	(1,565,435)		(22,277,601)
Total capital assets, net	\$20,237,406	\$300,746	(\$587,000)	\$19,951,152

Depreciation expense was charged to the City's governmental activities programs/functions as follows:

Governmental activities:	Depreciation Expense
General government	\$27,328
Security of persons and property	242,536
Public health and welfare	6,815
Transportation	1,102,001
Community environment	49,617
Leisure time activity	134,138
Capital assets held by the internal service fund are charged	
to various functions based upon their usage of the capital assets	3,000
Total depreciation expense	\$1,565,435

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 11. CAPITAL ASSETS - (Continued)

Business-type activities capital asset activity for the year ended December 31, 2015 was as follows:

Business-type activities:	Balance January 1, 2015	Additions	Disposals	Balance December 31, 2015
Capital assets, not being depreciated:				
Land and easements	\$1,221,910			\$1,221,910
Total capital assets, not being depreciated	1,221,910			1,221,910
Capital assets, being depreciated:				
Land improvements	7,891,040			7,891,040
Buildings and improvements	16,750,552	\$10,986		16,761,538
Equipment and furniture	11,673,304	763,182		12,436,486
Vehicles	3,680,473	287,373	(\$28,675)	3,939,171
Infrastructure	20,635,306	262,680		20,897,986
Total capital assets, being depreciated	60,630,675	1,324,221	(28,675)	61,926,221
Less: accumulated depreciation:				
Land improvements	(4,009,719)	(317,443)		(4,327,162)
Buildings and improvements	(6,691,303)	(581,976)		(7,273,279)
Equipment and furniture	(10,223,356)	(321,793)		(10,545,149)
Vehicles	(2,671,268)	(180,243)	28,675	(2,822,836)
Infrastructure	(10,785,161)	(513,463)		(11,298,624)
Total accumulated depreciation	(34,380,807)	(1,914,918)	28,675	(36,267,050)
Total capital assets, net	\$27,471,778	(\$590,697)	\$0	\$26,881,081

Depreciation expense was charged to the City's enterprise funds as follows:

Depreciation
Expense
\$260,861
827,730
692,399
133,928
\$1,914,918

#### 12. COMPENSATED ABSENCES

The criteria for determining vacation leave and sick leave components are derived from negotiated agreements and State laws.

City employees earn vacation leave at varying rates depending on length of service and standard work week. Current policy credits vacation leave on the employee's anniversary date. Employees are paid for 100 percent of accumulated unused vacation leave upon termination.

Sick leave is earned at various rates as defined by City policy and union contracts. Payment of accrued unused sick leave is made to each employee having ten or more years of continuous service with the City upon retirement under the applicable pension system. The maximum amount of sick leave that is paid upon retirement differs between the policies.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 12. COMPENSATED ABSENCES (Continued)

Compensatory leave for supervisors and police department employees, including sergeants, officers, and dispatchers, is earned at a rate of one and one-half times the actual hours worked in excess of eight hours per day or in excess of the employee's regularly scheduled work week. Compensatory leave may accumulate throughout the year, but any unused balance as of December 31 of each year may not exceed forty hours for supervisors, sergeants and officers, and thirty-two hours for dispatchers. Upon termination of employment, employees are entitled to receive, in cash, any remaining balance of unused compensatory leave.

#### 13. NOTES PAYABLE

On December 23, 2015, the City entered into bond anticipation notes for \$50,000 to finance the 2015 street program. The notes carry an interest rate of 1.55% and mature on December 23, 2016.

					Amount
	Balance			Balance	<b>Due Within</b>
Governmental activities:	01/01/2015	Additions	Retirements	12/31/2015	One Year
Bond anticipation notes payable	\$0	\$50,000	\$0	\$50,000	\$50,000

#### 14. LONG-TERM OBLIGATIONS

The long-term obligations have been restated as described in Note 3. Governmental activities changes in long-term obligations for the year ended December 31, 2015 were as follows:

Governmental activities:	Balance 01/01/2015	Additions	Retirements	Balance 12/31/2015	Amount Due Within One Year
Long-term obligations:					
Bond anticipation notes payable	\$25,000		(\$25,000)		
Net pension liability	5,823,574	\$318,884		\$6,142,458	
Compensated absences payable	454,089	93,899	(104,471)	443,517	\$89,433
Total long-term obligations	\$6,302,663	\$412,783	(\$129,471)	\$6,585,975	\$89,433

Compensated absences will be paid out of the fund from which the employee's salary is paid, which for the City is primarily the general fund and the street construction and maintenance fund (a non-major governmental fund).

See Note 16 for detail on the net pension liability.

**Bond Anticipation Notes Payable** - On June 13, 2014, the City entered into bond anticipation notes for \$25,000 to finance the 2014 street program. The notes carried an interest rate of 1.35% and matured on June 13, 2015.

The long-term obligations have been restated as described in Note 3. Business-type activities changes in long-term obligations for the year ended December 31, 2015 were as follows:

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 14. LONG-TERM OBLIGATIONS (Continued)

Business-type activities:	Interest Rate	Balance 01/01/2015	Additions	Retirements	Balance 12/31/2015	Amount Due Within One Year
General obligation bonds						
OMEGA JV2 electric project	3.81%	\$779,170		(\$114,763)	\$664,407	\$120,853
OWDA loan:						
Wastewater treatment plant	3.36%	9,221,153	. <u></u>	(481,843)	8,739,310	498,169
OPWC loan:						
Spring Street sanitary lift rehabilitation	0.00%	262,500		(15,000)	247,500	15,000
Other long-term obligations:						
Compensated absences payable		352,109	\$61,276	(86,301)	327,084	65,047
Net pension liability		2,161,831	49,957		2,211,788	
AMP-Ohio stranded cost payable		1,358,370	23,396	(200,000)	1,181,766	200,000
Landfill closure/post-closure liability		2,703,086		(106,461)	2,596,625	
Total other long-term obligations		6,575,396	134,629	(392,762)	6,317,263	265,047
Total long-term obligations		\$16,838,219	<u>\$134,629</u>	(\$1,004,368)	<u>\$15,968,480</u>	\$899,069

Compensated absences will be paid out of the fund from which the employee's salary is paid, which for the City includes the water, sewer, electric, and refuse enterprise funds.

See Note 20 for detail of the City's landfill closure/postclosure liability.

**Net Pension Liability:** See Note 16 for detail.

**General Obligation Bonds** - The general obligation bonds were issued in order to provide the financial resources for the OMEGA JV2 project (see Note 2.A). The proceeds of this issuance were combined with the general obligation bond issuance proceeds of the other participants in the OMEGA JV2 project, and were used for the acquisition, construction, and equipping of OMEGA JV2. The bonds were issued during 2001, mature in 2020, and carry an interest rate of 3.81%. Principal and interest payments are paid out of the electric fund. The bonds are supported by the full faith and credit of the City, and are being retired through electric use charges and other operating revenues of the electric fund.

**OWDA Loan** - The City has pledged future sewer revenues to repay an Ohio Water Development Authority (OWDA) loan related to the construction of a new wastewater treatment plant. The loan is payable solely from sewer fund revenues and is payable through 2029 at an interest rate of 3.36%. Annual principal and interest payments on the loan are expected to require 80.09% of net revenues and 39.07% of total revenues. The total principal and interest remaining to be paid on the loan is \$10,785,103. Principal and interest paid for the current year was \$787,660, total net revenues were \$773,522, and total revenues were \$1,909,032. The loan is supported by the full faith and credit of the City.

**OPWC Loan** - The City has entered into a debt financing arrangement through the Ohio Public Works Commission (OPWC) to fund a sanitary lift rehabilitation project. The payments due to the OPWC are made from the City's sewer fund. The loan agreement functions similar to a line-of-credit agreement. At December 31, 2015, the City had outstanding OPWC loan borrowings of \$247,500 in the sewer fund. The loan agreement requires semi-annual payments based on the actual amount loaned. The OPWC loan is interest free and is payable through 2032.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

## 14. LONG-TERM OBLIGATIONS (Continued)

AMP-Ohio Stranded Cost Payable - The City is a member of American Municipal Power (AMP) and was a participant in the American Municipal Power Generating Station Project (the "AMPGS Project"). The City executed a take-or-pay contract on November 1, 2007 in order to participate in the AMPGS Project, which was intended to develop a pulverized coal power plant in Meigs County, Ohio. The City's share of the AMPGS Project was 21,000 kilowatts out of a total 771,281 kilowatts, giving the City a 2.72 percent share. The take-or-pay contracts signed by the City and other AMPGS Project participants obligated these entities to pay any costs incurred for the AMPGS Project.

In November 2009, the participants voted to terminate the AMPGS Project due to projected escalating costs. These costs were therefore deemed impaired and the participants of the AMPGS Project were obligated to pay the costs already incurred. In prior years, the eventual payment of these costs was not considered probable due to AMP's pursuit of legal action to void them. However, as a result of a March 31, 2014 legal ruling, on April 16, 2014 the AMP Board of Trustees and the AMPGS Project participants approved the collection of the impaired costs. AMP then provided each AMPGS Project participant with an estimate of its individual liability.

Consistent with prior years, the City continues to record a long-term obligation for its portion of the stranded costs related to the AMPGS Project. The City's estimated share of the impaired costs at March 31, 2014 was determined to be \$3,642,633. The City received a credit of \$757,070 related to its participation in the AMP Fremont Energy Center Project (the "AFEC Project"), and another credit of \$949,722 related to AMPGS Project costs deemed to have a future benefit for the City (both credits act as a reduction to the City's long-term obligation for stranded costs, including \$915,535 of the latter credit reported as a special item in the electric fund in a prior year). As of December 31, 2015, the City has made total payments of \$800,000 on the AMPGS Project liability, \$200,000 of which occurred during 2015. The City was also responsible for various costs related to the AMPGS Project incurred during 2015 in the amount of \$23,396, which increased the City's long-term obligation. The net effect of these transactions is a December 31, 2015 impaired cost estimate of \$1,181,766, which is reported as "AMP-Ohio stranded cost payable" in the City's electric fund.

Now that payments on the outstanding stranded costs associated with the AMPGS Project are probable and reasonably estimable for each AMPGS Project participant, each entity is required to report a liability moving forward. AMP has financed these costs on its revolving line-of-credit. Any additional costs (including line-of-credit interest and legal fees) or amounts received related to the AMPGS Project could potentially impact each participant's liability. These amounts will be recorded as they become estimable.

In 2011, when the AMPGS Project was determined to be abandoned, the City recognized the total estimated costs established at that time as a current operating expense through the contractual services line item. The City thus elected in 2011 to finance this long-term obligation through existing resources in the electric fund, a plan that is still in place as of December 31, 2015.

The following is a summary of the City's future payment requirements for the AMPGS Project liability (AMP-Ohio stranded cost payable):

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 14. LONG-TERM OBLIGATIONS (Continued)

	AMI	PGS Project Liability
Year Ending		
December 31,		<u>Payment</u>
2016	\$	200,000
2017		200,000
2018		200,000
2019		200,000
2020		200,000
2021		181,766
Total	\$	1.181.766

**Future Debt Service Requirements** - At December 31, 2015, the principal and interest requirements to retire the business-type activities long-term obligations are as follows:

Year	Gene	General Obligation Bonds								
Ended	Principal	Interest	_	Total						
2016	\$ 120,853	\$ 31,499	\$	152,352						
2017	126,563	25,819		152,382						
2018	132,653	19,807		152,460						
2019	138,934	13,506		152,440						
2020	145,404	6,907		152,311						
Total	\$ 664,407	\$ 97,538	\$	761,945						

Year			OPW	C Loan		_			O'	WDA Loan		
Ended	Pri	incipal	Int	erest	_	Total		Principal_	_	Interest		Total
2016	\$	15,000	\$	-	\$	15,000	\$	498,169	\$	258,475	\$	756,644
2017		15,000		-		15,000		515,048		243,403		758,451
2018		15,000		-		15,000		532,499		227,822		760,321
2019		15,000		-		15,000		550,541		211,713		762,254
2020		15,000		-		15,000		569,194		195,058		764,252
2021 - 2025		75,000		-		75,000		3,148,662		708,034		3,856,696
2026 - 2030		75,000		-		75,000		2,925,197		201,288		3,126,485
2031 - 2032		22,500				22,500	_					
Total	\$ :	247,500	\$		\$	247,500	\$	8,739,310	\$	2,045,793	\$1	0,785,103

**Legal Debt Margins** - At December 31, 2015, the City had a legal voted debt margin of \$13,359,987 and a legal unvoted debt margin of \$6,998,088.

#### 15. RISK MANAGEMENT

# A. Property and Liability

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has entered into contracts with various insurance agencies for the following coverages and deductibles:

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

## 15. RISK MANAGEMENT (Continued)

Type of Coverage	Coverage	<u>Deductible</u>
General Liability	\$ 6,000,000	\$ 0
Law Enforcement Liability	6,000,000	5,000
Public Officials Liability	6,000,000	5,000
Employers Liability	6,000,000	0
Employee Benefits Liability	6,000,000	0
Automobile Coverage	6,000,000	1,000
Buildings and Personal Property	83,663,057	various
Boiler and Equipment Breakdown	83,663,057	various
Inland Marine	3,562,966	1,000
Data Breach	250,000	25,000
Crime Coverage	17,000	various

There were no significant reductions in insurance coverage from 2014, and no insurance settlement has exceeded insurance coverage during the last three years.

All employees of the City are covered by a blanket bond, while certain individuals in policy-making roles are covered by separate, higher limit bond coverage.

## **B.** Employee Medical Benefits

Employees have a choice of two insurance plans; a traditional preferred provider organization (PPO) plan and a health savings account (HSA) plan.

The monthly premiums for the PPO plan during the periods of January 1, 2015 through May 31, 2015 and June 1, 2015 through December 31, 2015 were \$752.88 and \$708.36 for single coverage and \$1,879.20 and \$2,089.64 for family coverage, respectively. The employee share ranges from 17% to 20% of the premium amount. The PPO plan has an in-network deductible of \$1,000 per year for single coverage and \$3,000 per year for family coverage. Maximum out-of-pocket limits for the PPO plan are equal to the in-network deductibles, \$1,000 per year for single coverage and \$3,000 per year for family coverage. The PPO plan has a maximum lifetime coverage limit of \$5,000,000.

The monthly premiums for the HSA plan during the periods of January 1, 2015 through May 31, 2015 and June 1, 2015 through December 31, 2015 were \$725.92 and \$763.21 for single coverage and \$1,807.30 and \$2,251.48 for family coverage, respectively. The employee share was 10% of the premium amount. The HSA plan has an in-network deductible of \$1,500 for single coverage and \$3,000 for family coverage. Maximum out-of-pocket limits for the HSA plan are equal to the in-network deductibles, \$1,500 per year for single coverage and \$3,000 per year for family coverage. The HSA plan has a maximum lifetime coverage limit of \$5,000,000.

# C. Workers' Compensation

For 2015, the City participated in the Ohio Municipal League Workers' Compensation Group Rating Plan (the "Plan"), an insurance purchasing pool. The Plan is intended to achieve the benefit of a reduced premium for the City by virtue of its grouping and representation with other participants in the Plan. The workers' compensation experience of the participating members is calculated as one experience and a common premium rate is applied to all members in the Plan. Each member pays its workers' compensation premiums to the State based on the rate for the Plan rather than its individual rate.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

#### 15. RISK MANAGEMENT (Continued)

Participation in the Plan is limited to members that can meet the Plan's selection criteria. The members apply for participation each year. The firm of CompManagement, Inc. provides administrative, cost control, and actuarial services to the Plan. Each year, the City pays an enrollment fee to the Plan to cover the costs of administering the program.

#### 16. DEFINED BENEFIT PENSION PLANS

#### A. Net Pension Liability/Asset

The net pension liability/asset reported on the statement of net position represents a liability or asset to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability/asset represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes any net pension liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits or overfunded benefits is presented as a long-term *net pension liability* or *net pension asset*, respectively, on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *due to other governments* on both the accrual and modified accrual bases of accounting.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

#### 16. DEFINED BENEFIT PENSION PLANS (Continued)

#### B. Plan Description - Ohio Public Employees Retirement System (OPERS)

**Plan Description** - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan and the Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the Member-Directed Plan and the Combined Plan, substantially all employee members are in OPERS' Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Pension Plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the Traditional Pension Plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

343 (see OPERS CAFR referen	ced above for additional information):	
Group A	Group B	Group C
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local

# Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

# Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

# State and Local Age and Service Requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 16. DEFINED BENEFIT PENSION PLANS (Continued)

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.0% to the member's FAS for the first 30 years of service. A factor of 1.25% is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.0% to the member's FAS and the first 35 years of service and a factor of 1.25% is applied to years in excess of 35. Persons retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit. The defined contribution portion of the benefit is based on accumulated member contributions plus or minus any investment gains or losses on those contributions. Members retiring under the Combined Plan receive a 3% COLA adjustment on the defined benefit portion of their benefit.

Defined contribution plan benefits are established in the plan documents, which may be amended by the OPERS's Board of Trustees. Member-Directed Plan and Combined Plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined Plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. The amount available for defined contribution benefits in the Member-Directed Plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year. For additional information, see the Plan Statement in the OPERS CAFR.

**Funding Policy** - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State	
	and Loca	al
2015 Statutory Maximum Contribution Rates		
Employer	14.0	%
Employee	10.0	%
2015 Actual Contribution Rates		
Employer:		
Pension	12.0	%
Post-employment Health Care Benefits	2.0	%
Total Employer	14.0	%
Employee	10.0	%

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

#### 16. DEFINED BENEFIT PENSION PLANS (Continued)

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution for both the Traditional Pension Plan and the Combined Plan was \$419,361 for 2015. Of this amount, \$8,907 is reported as due to other governments.

# C. Plan Description - Ohio Police & Fire Pension Fund (OP&F)

**Plan Description** - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OPF website at <a href="https://www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

**Funding Policy** - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 16. DEFINED BENEFIT PENSION PLANS (Continued)

	Police	Firefighters
2015 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee:		
January 1, 2015 through July 1, 2015	11.50 %	11.50 %
July 2, 2015 through December 31, 2015	12.25 %	12.25 %
2015 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50 %	0.50 %
Total Employer	19.50 %	24.00 %
Employee:	44 70	44.50
January 1, 2015 through July 1, 2015	11.50 %	11.50 %
July 2, 2015 through December 31, 2015	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$358,792 for 2015. Of this amount \$4,812 is reported as due to other governments.

# D. Pension Liabilities/Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability and net pension asset for the OPERS Traditional Pension Plan and Combined Plan, respectively, were measured as of December 31, 2014, and the total pension liability or asset used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2014, and was determined by rolling forward the total pension liability as of January 1, 2014, to December 31, 2014. The City's proportion of the net pension liability or asset was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

		OPERS		OP&F		Total
Proportionate share of the net	Φ.	2 521 242	Φ.	4.022.002	ф	0.254.246
pension liability	\$	3,521,243	\$	4,833,003	\$	8,354,246
Proportionate share of the net						
pension asset		5,694		-		5,694
Proportion of the net pension						
liability	(	0.02919500%	(	0.09329370%		
Proportion of the net pension						
asset	(	0.01479100%	(	0.00000000%		
Pension expense	\$	387,021	\$	471,780	\$	858,801

At December 31, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 16. DEFINED BENEFIT PENSION PLANS (Continued)

	(	OPERS	 OP&F	 Total
Deferred outflows of resources	,		 	 _
Net difference between projected and				
actual earnings on pension plan investments	\$	188,231	\$ 208,298	\$ 396,529
Difference between employer contributions				
and proportionate share of contributions		564	1,371	1,935
City contributions subsequent to the				
measurement date		419,361	358,792	 778,153
Total deferred outflows of resources	\$	608,156	\$ 568,461	\$ 1,176,617
Deferred inflows of resources				
Differences between expected and				
actual experience		63,599	_	63,599
Total deferred inflows of resources	\$	63,599	\$ -	\$ 63,599

\$778,153 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability/asset in the year ending December 31, 2016.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS		OPERS OP&F		Total		
Year Ending December 31:							
2016	\$	18,568	\$	52,418	\$	70,986	
2017		18,568		52,418		70,986	
2018		42,119		52,418		94,537	
2019		46,851		52,415		99,266	
2020		(207)		-		(207)	
Thereafter		(703)		-		(703)	
Total	\$	125,196	\$	209,669	\$	334,865	

#### E. Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability/asset in the December 31, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 16. DEFINED BENEFIT PENSION PLANS (Continued)

Wage inflation

Future salary increases, including inflation

COLA or ad hoc COLA

Investment rate of return

Actuarial cost method

3.75 percent

4.25 to 10.05 percent including wage inflation

3 percent, simple

8 percent

Individual entry age

Mortality rates were based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

The most recent experience study was completed for the five year period ended December 31, 2010.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

OPERS manages investments in four investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan and the VEBA Trust. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The money weighted rate of return, net of investments expense, for the Defined Benefit portfolio is 6.95 percent for 2014.

The allocation of investment assets with the Defined Benefit portfolio is approved by the OPERS Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2014 and the long-term expected real rates of return:

		Weighted Average				
		Long-Term Expected				
	Target	Real Rate of Return				
Asset Class	Allocation	(Arithmetic)				
Fixed income	23.00 %	2.31 %				
Domestic equities	19.90	5.84				
Real estate	10.00	4.25				
Private equity	10.00	9.25				
International equities	19.10	7.40				
Other investments	18.00	4.59				
Total	100.00 %	5.28 %				

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 16. DEFINED BENEFIT PENSION PLANS (Continued)

**Discount Rate** - The discount rate used to measure the total pension liability/asset was 8 percent for both the Traditional Pension Plan and the Combined Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the City's proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 8 percent, as well as what the City's proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (7 percent) or one-percentage-point higher (9 percent) than the current rate:

				Current		
	1%	1% Decrease Discount Rate (7.00%) (8.00%)		1% Increase (9.00%)		
City's proportionate share of the net pension liability (asset):						
Traditional Pension Plan	\$	6,478,079	\$	3.521.243	\$	1,030,875
Combined Plan	\$	740	\$	(5,694)	\$	(10,797)

### F. Actuarial Assumptions - OP&F

OP&F's total pension liability as of December 31, 2014 is based on the results of an actuarial valuation date of January 1, 2014, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2014, are presented below:

Valuation date January 1, 2014
Actuarial cost method Entry age normal
Investment rate of return 8.25 percent
Projected salary increases 4.25 percent to 11 percent
Payroll increases 3.75 percent
Inflation assumptions 3.25 percent
Cost of living adjustments 2.60 percent and 3.00 percent

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 16. DEFINED BENEFIT PENSION PLANS (Continued)

Rates of death are based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed January 1, 2012.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OPF's target asset allocation as of December 31, 2014 are summarized below:

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return
Cash and Cash Equivalents	- %	(0.25) %
Domestic Equity	16.00	4.47
Non-US Equity	16.00	4.47
Core Fixed Income *	20.00	1.62
Global Inflation Protected *	20.00	1.33
High Yield	15.00	3.39
Real Estate	12.00	3.93
Private Markets	8.00	6.98
Timber	5.00	4.92
Master Limited Partnerships	8.00	7.03
Total	120.00 %	

<sup>\*</sup> levered 2x

OPF's Board of Trustees has incorporated the "risk parity" concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 16. DEFINED BENEFIT PENSION PLANS (Continued)

**Discount Rate** - The total pension liability was calculated using the discount rate of 8.25 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.25 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.25 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.25 percent), or one percentage point higher (9.25 percent) than the current rate.

	Current					
		Decrease (7.25%)		count Rate (8.25%)	1% Increase (9.25%)	
City's proportionate share		<u> </u>				
of the net pension liability	\$	6,684,774	\$	4,833,003	\$	3,265,116

#### 17. POST-RETIREMENT BENEFIT PLANS

### A. Ohio Public Employees Retirement System

**Plan Description** - OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension Plan and the Combined Plan. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

To qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have ten years or more of qualifying Ohio service credit. The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the healthcare plan are presented separately in the OPERS financial report which may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (800) 222-7377.

**Funding Policy** - The post-employment healthcare plan was established under, and is administered in accordance with, Internal Revenue Code Section 401(h). State statute requires that public employers fund post-employment healthcare through contributions to OPERS. A portion of each employer's contribution to the Traditional or Combined Plans is set aside for the funding of post-employment health care.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 17. POST-RETIREMENT BENEFIT PLANS (Continued)

Employer contribution rates are expressed as a percentage of the covered payroll of active employees. In 2015, local government employers contributed 14.00% of covered payroll. Each year the OPERS' Retirement Board determines the portion of the employer contribution rate that will be set aside for the funding of the postemployment health care benefits. The portion of employer contributions allocated to fund post-employment healthcare for members in the Traditional Plan and Combined Plan for 2015 was 2.00%.

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment healthcare plan.

The City's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2015, 2014, and 2013 were \$69,894, \$72,642, and \$34,884, respectively; 98.18% has been contributed for 2015 and 100% has been contributed for 2014 and 2013. The remaining 2015 post-employment health care benefits liability has been reported as due to other governments on the basic financial statements.

Changes to the health care plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With the recent passage of pension legislation under State Bill 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4.00% of the employer contributions toward the health care fund after the end of the transition period.

#### B. Ohio Police and Fire Pension Fund

**Plan Description** - The City contributes to the OP&F Pension Fund sponsored health care program, a cost-sharing multiple-employer defined postemployment health care plan administered by OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-employment health care coverage to any person who receives or is eligible to receive a monthly service, disability or survivor benefit check or is a spouse or eligible dependent child of such person.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to the OPF, 140 East Town Street, Columbus, Ohio 43215-5164 or by visiting the website at <a href="https://www.op-f.org">www.op-f.org</a>.

**Funding Policy** - The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.50% and 24.00% of covered payroll for police and fire employers, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.50% of covered payroll for police employer units and 24.00% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

#### 17. POST-RETIREMENT BENEFIT PLANS (Continued)

OP&F maintains funds for health care in two separate accounts, one account is for health care benefits under an Internal Revenue Code Section 115 trust and the other account is for Medicare Part B reimbursements administered as an Internal Revenue Code Section 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan into the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2015, the portion of employer contributions allocated to health care was 0.50% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that the pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions to OP&F which were allocated to fund post-employment healthcare benefits for police officers and firefighters were \$4,674 and \$3,954 for the year ended December 31, 2015, \$4,808 and \$4,122 for the year ended December 31, 2014, and \$32,626 and \$27,932, for the year ended December 31, 2013. 100% has been contributed for 2014 and 2013. 98.50% has been contributed for police and 98.87% has been contributed for firefighters for 2015. The remaining 2015 post-employment health care benefits liability has been reported as due to other governments on the basic financial statements.

#### 18. BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances.

The statement of revenues, expenditures and changes in fund balance – budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 18. BUDGETARY BASIS OF ACCOUNTING (Continued)

- (d) Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis):
- (e) Investments are reported at fair value (GAAP basis) rather than cost (budget basis); and,
- (f) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements (as reported in the fund financial statements) to the budgetary basis statements for all governmental funds for which a budgetary basis statement is presented:

### **Net Change in Fund Balance**

	Gei	neral fund
Budget basis	\$	88,121
Net adjustment for revenue accruals		43,086
Net adjustment for expenditure accruals		111,844
Net adjustment for other sources/uses Funds budgeted elsewhere		(9,651) 1,703
Adjustment for encumbrances		91,115
GAAP basis	\$	326,218

Certain funds that are legally budgeted in separate fund classifications are considered part of the general fund on a GAAP basis. This includes the unclaimed monies fund.

#### 19. RESTRICTED ASSETS

Refundable electric customer deposits at December 31, 2015 in the amount of \$384,517 are presented as restricted assets (refundable cash deposits) on the proprietary fund statement of net position in the electric fund, and in the business-type activities column of the statement of net position. The City also has permissive tax monies on deposit with Auglaize County at December 31, 2015 in the amount of \$92,135 presented as restricted assets (cash with fiscal agent) on the governmental fund balance sheet in the motor vehicle permissive tax fund (a nonmajor governmental fund), and in the governmental activities column of the statement of net position.

#### 20. LANDFILL CLOSURE/POST-CLOSURE COSTS

State and federal laws and regulations require the City to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and postclosure costs will be paid only near or after the date the landfill stops accepting waste, the City reports a portion of these closure and postclosure costs as an operating expense in each period based on landfill capacity used as of each year end.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 20. LANDFILL CLOSURE/POST-CLOSURE COSTS (Continued)

The City is in the process of closing the landfill. The landfill closure and postclosure liability of \$2,596,625 at December 31, 2015 represents the cumulative amount for closure and postclosure care. The amounts are based on what it would cost to perform all closure and postclosure care in 2015. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

The City is required by State and federal laws and regulations to provide assurances that financial resources will be available to provide for postclosure care and remediation or containment of environmental hazards at the landfill.

#### 21. CONTRACTUAL COMMITMENTS

At December 31, 2015, the City had the following contractual commitments:

Contractor	Contract Amount		Contract Amount Amount Paid		Cont	ract Balance
Alston Grid, LLC.	\$	273,273	\$	-	\$	273,273
American Municipal Power		16,678,106		14,809,285		1,868,821
AUG/Mercer Land Title Agency		403,238		400,932		2,306
Celina Landfill		235,000		222,611		12,389
Commercial Communication		117,965		65,652		52,313
Delta Star, Inc.		557,681		-		557,681
Grande De Logement		225,000		205,700		19,300
Miami & Erie Contractors, Inc.		335,240		-		335,240
Tom's Construction		1,303,003		-		1,303,003
Vaughn Industries		224,970		-		224,970
Xtralight Manufacturing LTD		1,200,000		90,703		1,109,297
Total contractual commitments	\$	21,553,476	\$	15,794,883	\$	5,758,593

#### 22. CONTINGENCIES

#### A. Grants

The City received financial assistance from federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the City at December 31, 2015.

# B. Litigation

The City is not currently a party to any legal proceedings that would have a materially adverse effect on the financial statements at December 31, 2015.

#### 23. OTHER COMMITMENTS

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the City's commitments for encumbrances in the governmental funds were as follows:

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

# 23. OTHER COMMITMENTS (Continued)

		Year End
<u>Fund</u>	Enc	cumbrances
General fund	\$	80,932
Voted income tax fund		1,096,850
Nonmajor governmental funds		471,374
Total	\$	1,649,156

## 24. FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all nonmajor governmental funds are presented below:

Fund Balance	General	Voted Income Tax	Non-major Governmental Funds	Total Governmental Funds
Non-spendable:	<u> </u>	<u> </u>	<u> </u>	1 41145
Prepayments	\$63,331	\$-	\$14,872	\$78,203
Materials and supplies inventory	45,838	- -	16,017	61,855
Unclaimed monies	4,355	Ξ	, =	4,355
Total non-spendable	113,524	- - -	30,889	144,413
Restricted:				
Capital projects	-	2,848,050	293,799	3,141,849
Transportation projects	-	-	1,097,576	1,097,576
Community improvements	-	-	2,143,982	2,143,982
Other purposes	Ξ	Ξ	<u>118,406</u>	<u>118,406</u>
Total restricted	Ξ	<u>2,848,050</u>	3,653,763	<u>6,501,813</u>
Committed:				
Capital projects	-	-	2,034,144	2,034,144
Leisure time activity	Ξ	<u>=</u>	<u>31,546</u>	<u>31,546</u>
Total committed	Ξ	Ξ	2,065,690	2,065,690
Assigned:				
General government	35,778	=	-	35,778
Security of persons and property	31,602	-	-	31,602
Community environment	4,666	-	-	4,666
Leisure time activity	4,531	-	-	4,531
Subsequent year appropriations	<u>330,178</u>	Ξ	Ξ	<u>330,178</u>
Total assigned	<u>406,755</u>	Ξ	Ξ	406,755
Unassigned (deficit)	2,126,300	<u>=</u>	(101,237)	2,025,063
Total fund balances	<u>\$2,646,579</u>	\$2,848,050	<u>\$5,649,105</u>	\$11,143,734

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2015 (Continued)

#### 25. SUBSEQUENT EVENTS

In May of 2016, the City issued Capital Facilities Bonds in the amount of \$1,025,000 for a period of ten years at an interest rate of 1.94%.

The City also issued Electric System Improvement Notes in the amount of \$2,100,000 at 2% interest for one year.

The City has decided to build a new water treatment plant. Currently the City has obtained funding for the planning portion of the project through the OWDA in the amount of \$903,500 at 2.56% interest. The loan is scheduled to be repaid over 5 years with the first payment scheduled for January of 2018.

The City plans to take legislation to council on November 28th to borrow an additional \$2 million before the end of the year. This is for additional costs associated with the upgrade of their electrical system. Legislation was passed on November 14th allowing for the reimbursement to their Electric Fund (614) from the note and bond proceeds for a portion of this \$2 million that was spent within 60 days.

# SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY/NET PENSION ASSET OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

### LAST TWO YEARS

	 2014	2013			
Traditional Plan:					
City's proportion of the net pension liability	0.029195%		0.029195%		
City's proportionate share of the net pension liability	\$ 3,521,243	\$	3,441,710		
City's covered-employee payroll	\$ 3,586,158	\$	3,441,600		
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll  Plan fiduciary net position as a percentage	98.19%		100.00%		
of the total pension liability	86.45%	86.36%			
City's proportion of the net pension asset	0.014791%		0.014791%		
City's proportionate share of the net pension asset	\$ 5,694	\$	1,552		
City's covered-employee payroll	\$ 54,067	\$	48,292		
City's proportionate share of the net pension asset as a percentage of its covered-employee payroll	10.53%		3.21%		
Plan fiduciary net position as a percentage of the total pension asset	114.83%		104.56%		

Note: Information prior to 2013 was unavailable.

Amounts presented as of the City's measurement date which is the prior year.

# SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO POLICE AND FIRE (OP&F) PENSION FUND

# LAST TWO YEARS

		2014		2013
City's proportion of the net pension liability	(	0.09329370%	(	0.09329370%
City's proportionate share of the net pension liability	\$	4,833,003	\$	4,543,695
City's covered-employee payroll	\$	1,864,407	\$	1,706,163
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll		259.22%		266.31%
Plan fiduciary net position as a percentage of the total pension liability		72.20%		73.00%

Note: Information prior to 2013 was unavailable.

Amounts presented as of the City's measurement date which is the prior year.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

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# SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

# LAST TEN YEARS

	2015			2014	2013	2012	
Traditional Plan:							
Contractually required contribution	\$	413,156	\$	430,339	\$ 447,408	\$	345,108
Contributions in relation to the contractually required contribution		(413,156)		(430,339)	(447,408)		(345,108)
Contribution deficiency (excess)	\$		\$		\$ 	\$	
City's covered-employee payroll	\$	3,442,967	\$	3,586,158	\$ 3,441,600	\$	3,451,080
Contributions as a percentage of covered-employee payroll		12.00%		12.00%	13.00%		10.00%
Combined Plan:							
Contractually required contribution	\$	6,205	\$	6,488	\$ 6,278	\$	4,064
Contributions in relation to the contractually required contribution		(6,205)		(6,488)	 (6,278)		(4,064)
Contribution deficiency (excess)	\$		\$	-	\$ -	\$	
City's covered-employee payroll	\$	51,708	\$	54,067	\$ 48,292	\$	51,119
Contributions as a percentage of covered-employee payroll		12.00%		12.00%	13.00%		7.95%

Note: Information prior to 2010 for the combined plan was unavailable.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

 2011	 2010	10 2009 2008		2008	 2007	2006		
\$ 339,211	\$ 304,273	\$	281,981	\$	258,176	\$ 544,576	\$	513,491
 (339,211)	(304,273)		(281,981)		(258,176)	 (544,576)		(513,491)
\$ _	\$ _	\$	_	\$		\$ 	\$	_
\$ 3,392,110	\$ 3,412,407	\$	3,470,535	\$	3,688,229	\$ 6,521,868	\$	5,581,424
10.00%	8.92%		8.13%		7.00%	8.35%		9.20%
\$ 4,230	\$ 5,066							
 (4,230)	 (5,066)							
\$ 	\$ _							
\$ 53,208	\$ 52,299							
7.95%	9.69%							

# SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY CONTRIBUTIONS OHIO POLICE AND FIRE (OP&F) PENSION FUND

# LAST TEN YEARS

	2015			2014	 2013	2012	
Police:							
Contractually required contribution	\$	172,937	\$	194,200	\$ 146,350	\$	120,533
Contributions in relation to the contractually required contribution		(172,937)		(194,200)	 (146,350)		(120,533)
Contribution deficiency (excess)	\$		\$	<u>-</u>	\$ 	\$	
City's covered-employee payroll	\$	910,195	\$	1,022,105	\$ 921,406	\$	945,357
Contributions as a percentage of covered-employee payroll		19.00%		19.00%	15.88%		12.75%
Fire:							
Contractually required contribution	\$	185,855	\$	197,941	\$ 159,894	\$	134,482
Contributions in relation to the contractually required contribution		(185,855)		(197,941)	 (159,894)		(134,482)
Contribution deficiency (excess)	\$		\$		\$ 	\$	
City's covered-employee payroll	\$	790,872	\$	842,302	\$ 784,435	\$	779,606
Contributions as a percentage of covered-employee payroll		23.50%		23.50%	20.38%		17.25%

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

 2011	 2010		2009		2008		2007	 2006
\$ 116,848	\$ 115,008	\$	111,325	\$	104,059	\$	152,926	\$ 152,336
 (116,848)	 (115,008)		(111,325)		(104,059)		(152,926)	 (152,336)
\$ _	\$ 	\$	_	\$		\$	_	\$ 
\$ 916,455	\$ 902,024	\$	873,137	\$	816,149	\$	1,199,420	\$ 1,296,477
12.75%	12.75%		12.75%		12.75%		12.75%	11.75%
\$ 130,764	\$ 126,806	\$	125,202	\$	123,758	\$	162,721	\$ 158,418
 (130,764)	 (126,806)		(125,202)		(123,758)		(162,721)	(158,418)
\$ 	\$ 	\$		\$		\$		\$ 
\$ 758,052	\$ 735,107	\$	725,809	\$	717,438	\$	943,310	\$ 945,779
17.25%	17.25%		17.25%		17.25%		17.25%	16.75%

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2015

#### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014 and 2015.

*Changes in assumptions*: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014 and 2015. See the notes to the basic financial statements for the methods and assumptions in this calculation.

### OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014 and 2015.

*Changes in assumptions*: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014 and 2015. See the notes to the basic financial statements for the methods and assumptions in this calculation.

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of St. Marys Auglaize County 101 East Spring Street St. Marys, Ohio 45885

To the City Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of St. Marys, Auglaize County, (the City) as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated November 18, 2016, wherein we noted the City adopted provisions of Governmental Accounting Standards Board (GASB) statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27 and also GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the City's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

City of St. Marys
Auglaize County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other
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#### **Compliance and Other Matters**

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

# Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Dave Yost** Auditor of State Columbus, Ohio

November 18, 2016



#### **CITY OF SAINT MARYS**

#### **AUGLAIZE COUNTY**

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED DECEMBER 13, 2016