

ANNUAL FINANCIAL REPORT

For the Year Ended December 31, 2015

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City Council
City of Middleburg Heights
15700 Bagley Road
Middleburg Heights, Ohio 44130

We have reviewed the *Independent Auditor's Report* of the City of Middleburg Heights, Cuyahoga County, prepared by Rea & Associates, Inc., for the audit period January 1, 2015 through December 31, 2015. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Middleburg Heights is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

June 27, 2016



## City Of Middleburg Heights, Ohio



# **Comprehensive Annual Financial Report**

For The Year Ended December 31, 2015

Issued By The Department of Finance

Jason Stewart, CPA Director

Nicholas Vitalone, CPA Assistant Director



# **Introductory Section**





City of Middleburg Heights, Ohio Comprehensive Financial Annual Report For the Year Ended December 31, 2015 Table of Contents

## I. Introductory Section

	Title Page	j
	Table of Contents	i
	Transmittal Letter	v
	GFOA Certificate of Achievement.	Х
	Listing of Principal City Officials-Elected and Appointed Officials	X
	Listing of Principal City Officials-Special Boards and Commissions	xi
	Organizational Chart	xiii
II.	Financial Section	
	Independent Auditor's Report	1
	Management's Discussion and Analysis	
	Basic Financial Statements:	
	Government-Wide Financial Statements:	
	Statement of Net Position	16
	Statement of Activities	
	Fund Financial Statements:	
	Balance Sheet-Governmental Funds	18
	Statement of Revenues, Expenditures and	
	Changes in Fund Balances-Governmental Funds	20
	Statement of Revenues, Expenditures and	
	Changes in Fund Balance-Budget	
	(Non-GAAP Basis) and Actual:	
	General Fund	22
	Recreation Fund	23
	Statement of Fund Net Position-Proprietary Fund	24
	Statement of Revenues, Expenses, and Changes in Fund Net	
	Position- Proprietary Fund	25
	Statement of Cash Flows-Proprietary Fund	26
	Statement of Fiduciary Assets & Liabilities-Agency Funds	27
	Notes to the Basic Financial Statements	28
	Required Supplemental Information:	
	Schedule of the City's Proportionate Share of the Net	
	Pension Asset / Liability - Ohio Public Employees Retirement	
	System – Last Two Fiscal Years	63
	Schedule of the City's Proportionate Share of the Net	
	Pension Liability – Ohio Police and Fire Pension Fund-	
	Last Two Fiscal Years	64

City of Middleburg Heights, Ohio Comprehensive Financial Annual Report For the Year Ended December 31, 2015 Table of Contents

Schedule of City Contributions – Ohio Public Employees Retirement System - Last Three Fiscal Years	65
Schedule of City Contributions – Ohio Police and Fire	
Pension Fund - Last Ten Fiscal Years	66
Combining Statements and Individual Fund Schedules:	
Combining Statements Non-major Governmental Funds:	
Fund Descriptions	68
Combining Balance Sheet-Nonmajor Governmental Funds	69
Combining Statement of Revenues, Expenditures and	
Changes in Fund Balances-Nonmajor Governmental Funds	70
Combining Balance Sheet-Nonmajor Special Revenue Funds	71
Combining Statement of Revenues, Expenditures and	
Changes in Fund Balances-Nonmajor Special Revenue Funds	73
Individual Fund Schedules of Revenues, Expenditures and	
Changes in Fund Balance-Budget (Non-GAAP Basis) and Actual:	
Major Funds:	
General Fund	76
Recreation Fund	80
Bond Retirement Fund	81
Capital Improvements Fund	82
Street Infrastructure Improvement Fund	83
Non-major Funds:	
Street Construction Fund	84
State Highway Fund	85
Clerk of Courts Computer Fund	86
Law Enforcement Fund	87
Medical Transport Fund	88
Police Pension Fund	89
Fire Pension Fund	90
Tree Planting Fund	91
Veteran's Memorial Fund	92
Southwest General Hospital Fund	93
Health Insurance Fund	94
Combining Statements-Agency Funds:	
Fund Descriptions	95
Combining Statement of Changes in Assets and	75
Liabilities-Agency Funds	96

City of Middleburg Heights, Ohio Comprehensive Financial Annual Report For the Year Ended December 31, 2015 Table of Contents

#### III. Statistical Section

Table of Contents	97
Net Position by Component-Last Ten Years	98
Changes in Net Position-Last Ten Years	99
Fund Balances, Governmental Funds- Last Ten Years	101
Changes in Fund Balances, Governmental	
Funds-Last Ten Years	103
Tax Revenues by Source, Governmental Funds-Last Ten Years	105
Income Tax Revenue Base and Collections-Last Ten Years	106
Principal Taxpayers-Current and Nine Years Ago	107
Property Tax Rates-All Direct and Overlapping Governments-	
Last Ten Years	108
Assessed and Estimated Actual Value of Taxable Property-	
Last Ten Years	109
Property Tax Levies and Collections-Real and Public	
Utility Taxes-Last Ten Years	110
Ratios of General Bonded Debt and Legal Debt Margins-	
Last Ten Years	111
Computation of Direct and Overlapping Debt	113
Demographic and Economic Statistics-Last Ten Years	114
Principal Employers-Current and Nine Years Ago	115
Full-time City Employees by Function/Program-Last Ten Years	116
Operating Indicators by Function/Program-Last Ten Years	117
Capital Asset Statistics by Function/Program-Last Ten Years	119



#### **Finance Department**

## CITY OF MIDDLEBURG HEIGHTS

15700 Bagley Road • Middleburg Heights, Ohio 44130-4832 440/234-8989 • Fax: 234/4934 • E-mail: finance@middleburgheights.com

Gary W. Starr Mayor Jason Stewart, CPA Director of Finance



May 24, 2016

Honorable Mayor Gary Starr, Members of City Council and the Citizens of Middleburg Heights, Ohio

Ohio law (Ohio Administrative Code Section 117-2-03(B)) requires that all cities file annual unaudited financial reports prepared on a GAAP (Generally Accepted Accounting Principles) basis with the Auditor of State within five months of the close of each fiscal year. This report is published to fulfill that requirement for the fiscal year ended December 31, 2015.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Rea & Associates, Inc has issued an unmodified opinion on the City of Middleburg Heights' financial statements for the year ended December 31, 2015. The Independent Auditor's Report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the Independent Auditor's Report and provides a narrative introduction, overview and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

The basic financial statements and notes provide an overview of the City's financial position and operating results. The Combining Statements for non-major funds and other schedules that follow the basic financial statements provide more detailed information about the City's financial condition.

#### PROFILE OF THE GOVERNMENT

**Basic Information:** The City of Middleburg Heights is approximately eight square miles and is located in northeastern Ohio, southwest of Cleveland, within the boundaries of Cuyahoga County. The City's population from the 2010 federal census was 15,946. The City was first established as a village in 1927 and was incorporated as a City in 1961 under the laws of the State of Ohio.

The City operates under and is governed by its Charter, which was first adopted by the voters in 1961. The Charter has been and may be amended by the voters from time to time. The City is also subject to some general laws applicable to all Ohio cities. Under the State Constitution, the City may exercise all powers of local self-government and police powers to the extent not in conflict with applicable general laws. The Charter provides for a Mayor-Council form of government.

Legislative authority is vested in a seven-member council. Three members are elected at-large, and four members are elected from wards, for two-year terms. The Council fixes compensation of City officials and employees and enacts ordinances and resolutions relating to City services, tax levies, appropriations, borrowing money, licensing and regulating businesses and trades, and other municipal purposes. The presiding officer is the President of Council, who is elected at large by the electors for a two-year term. The Charter establishes certain administrative departments, and the Council may establish divisions within these departments and additional departments.

The City's chief executive and administrative officer is the Mayor, who is elected by the voters specifically to that office for a four-year term.

The Mayor appoints, subject to the approval of a majority of the members of Council, the Directors of the City's departments. The major appointed officials are the Directors of Finance, Law, Public Service, Recreation, Economic Development and Public Safety. The Mayor also appoints members to a number of boards and commissions, and appoints and removes in accordance with civil service requirements, all appointed officers and employees, except Council officers and employees.

The Mayor may veto any legislation passed by the Council. A veto may be overridden by a two-thirds vote of all members of the Council.

All elected officials, except the Mayor, serve part-time.

**Reporting Entity:** The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the City are not misleading. This definition of the reporting entity is found in GASB Statement No. 61, "The Financial Reporting Entity."

The City of Middleburg Heights primary government consists of all funds and departments, which are not legally separate from the City. They include a police force, a fire fighting and emergency medical transport force, a service department, a building/housing department, a recreation department, and a staff to provide essential support to these service providers.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations for which the City approves the budget, the issuance of debt or the levying of taxes. The reporting entity of the City does not include any component units.

As discussed in the notes, the City participates in several jointly governed organizations, including the Southwest General Health Center, the Woodvale Union Cemetery, the Southwest Council of Governments, the Northeast Ohio Public Energy Council, and the Suburban Water Regional Council of Governments. Note 18 describes the City's relationship to these entities.

**Budget Process:** Although City Council is required to adopt a temporary budget by no later than the close of the fiscal year, and a final budget within 90 days of the new year; the final operating budget has been prepared and adopted by the close of the fiscal year for the last 28 years. The Capital Budget is customarily passed within 90 days of the start of the new year. This annual budget serves as the foundation for the City of Middleburg Heights' financial planning and control. The budget is prepared by fund, department, (e.g. police) and major category. The major categories used are: "Wages and Fringe Benefits" and "Other". Department heads may transfer resources within a major category as needed and approved by the Mayor and Director of Finance. Transfers between major categories, however, need re-appropriation from City Council.

#### ECONOMIC CONDITION AND OUTLOOK

Location is one of the greatest assets of the City of Middleburg Heights. Our proximity to Cleveland Hopkins Airport and easy access to three interstate highways has contributed to the economic stability of the City. Despite the recent global economic crisis, the City has been able to sustain a strong commercial business sector. Due to our location, progressive economic incentives, zoning policies and economic development efforts the City has realized the continued creation and retention of jobs in our community. The Department of Economic Development continues its proactive business retention and expansion program in order to better help businesses stay and grow in Middleburg Heights. Since that Department's inception in 2006, the City has been involved in the creation and retention of over 6,500 jobs with an annual estimated payroll of nearly \$190 million.

In particular, the City has seen a significant growth in medical and health related businesses over the last decade. The City has actively promoted what we refer to as our "Medical Corridor" which consists of over 1.4 million square feet of medical and medical office space in the City. The City has significant representation of Northeast Ohio's largest healthcare providers in our City. Southwest General Health Center, in partnership with University Hospitals of Cleveland, has continued as the largest employer in the City of Middleburg Heights. The Metro Health System opened its new ambulatory health center in 2013 to accommodate up to 120,000 patient visits per year. The Cleveland Clinic also has four specialized facilities in Middleburg Heights; they include their Children's Hospital Therapy Services Center, Orthopedics Center, Sports Medicine and Therapy Services Center, and their Cardiology Services Center.

The City has experienced significant growth (nearly tripled) in real property valuation over the past 30 years. During that growth we've maintained a fairly balanced real property portfolio of 60% residential and 40% of commercial property values. The City of Middleburg Heights' major industries also include a significant number of freight and package delivery, education, hotel, retail and government employers. Therefore, the City's economic health is not based solely upon the success or failure of a single industry.

This significant growth is further evidence that Middleburg Heights continues to be a desirable venue for local, national and international companies to both locate and expand. There are a number of development projects underway and planned for the near future in the City.

In 2013, the City engaged the services of City Architecture to develop a master plan for the 45 acre site along Interstate 71 and Bagley Road. City Architecture performed a site evaluation and assessment and came up with a number of different development possibilities. By working with the landowners, the City has secured \$500,000 in grant funding for the construction of a new road to facilitate the development of this outstanding development

site. Construction is currently underway to install the first phase of a new public road. This road will provide better access to the property and facilitate Quadax, Inc., expanding to a new location and bringing 200 new jobs into an existing building to accommodate the overall growth of their company at this site. This new road will also open up approximately 22 acres of the site for development in the future.

City Architecture is also currently working on a land use study of an over half mile stretch of Pearl Road totaling approximately 40 acres. The study will provide property owners, residents, City Council, and the Planning Commission opportunity to exchange ideas on the future use of the land. The City administration sees opportunity for many potential uses, including mixed-use office buildings, residential development, or healthcare. The land use study will lead to the development of a master plan, facilitating the marketing of the site for redevelopment.

The City is currently experiencing the construction of a new Audi dealership on Pearl Road and Interstate 71 from Sunnyside Automotive. The dealership will incorporate a world-class design based upon European Audi dealerships, new to the United States. In addition to the construction of the new dealership, Sunnyside will also undertake relocation/remodeling of its Mitsubishi dealership across the street. The project involves approximately \$8 million of investment in Middleburg Heights.

Construction is currently underway of a new Home 2 Suites by Hilton on an approximate three acre site of undeveloped land on Engle Road. The hotel is over 60,000 square feet and will add 111 new guest rooms to the City. The project will involve an investment of nearly \$7 million dollars in our City. The hotel is expected to be completed by October 2016.

Plans have been presented for the construction of a new Residence Inn by Marriott on Bagley Road, just west of Southwest General Hospital. The nearly 90,000 square foot facility would add an additional 112 guest rooms. The plans also include the addition of a 12,000 square foot building to accommodate a full service restaurant or two retail units to complement the hotel. The project will involve the investment of nearly \$9 million dollars in our City.

Long Term Financial Planning: In 2013, the City of Middleburg Heights issued \$5.86 million in general obligation bonds to finance a three-year neighborhood streets improvement program. As part of this issuance process, the City had its bond rating reviewed. Moody's Investors Service was quick to confirm the City's Aa1 bond rating, citing our city's stable tax base, solid management, and sound financial position with healthy reserve levels. The City first attained the Aa1 rating in 2010, as part of Moody's recalibration of its' rating system. This was notable as it is the highest bond rating that the City has ever achieved.

The City has implemented a debt management policy. Wherever possible the City of Middleburg Heights acquires its capital improvements by cash purchase. Occasionally though, capital items exceed the cash capacity available and the asset is financed through issuance of debt. Moreover, the City only borrows when there is an identifiable dedicated revenue source to be used to amortize the debt. The City's low debt burden was cited by Moody's Investors Service as one of the factors in awarding the City its outstanding credit rating.

The City utilizes a five-year forecast for its continued operational and capital needs. The forecast looks at the funds that are essential to the operations of the City. These funds are used to provide all of the services offered to our residents, including public safety, highway and street maintenance, parks and recreation, capital improvements, community development, public health and certain social services. The only funds excluded from the forecast are the Law Enforcement Trust Funds, the Court Computer Fund and all Agency Funds. The forecast is a document through which costs are identified and matched to projected funding sources. The plan is updated biannually to reflect changes to operational costs and revenue projections.

Although the City has not adopted a formal minimum fund balance policy, the City's goal is to strive to maintain a minimum 15-20% fund balance reserve amongst all funds. The Finance Department reviews all transactions on an on-going basis and works diligently to monitor revenues and expenditures so that all funds maintain adequate balances.

#### AWARDS AND ACKNOWLEDGEMENTS

GFOA Certificate of Achievement Award: The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Middleburg Heights, Ohio for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended December 31, 2014. The Certificate of Achievement is a prestigious national award, recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized CAFR, whose contents conform to program standards. The CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The City of Middleburg Heights has received a Certificate of Achievement for the last twenty consecutive years. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to the GFOA.

**Acknowledgments:** The preparation of the Comprehensive Annual Financial Report on a timely basis was made possible by the dedicated service of the entire staff of the Finance Department. I would like to express my appreciation to all staff members who have contributed or assisted in its preparation, in particular my Assistant Finance Director, Nick Vitalone.

In closing, I would like to thank the Mayor and the members of Middleburg Heights City Council, and the citizens of this fine City for their continued support. The collaboration of the aforementioned parties helps ensure the continued financial integrity of the City.

Sincerely,

Jason Stewart, CPA Director of Finance



#### Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Middleburg Heights Ohio

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

**December 31, 2014** 

**Executive Director/CEO** 

#### City of Middleburg Heights, Ohio

Listing of Principal City Officials As of December 31, 2015

## **ELECTED OFFICIALS**

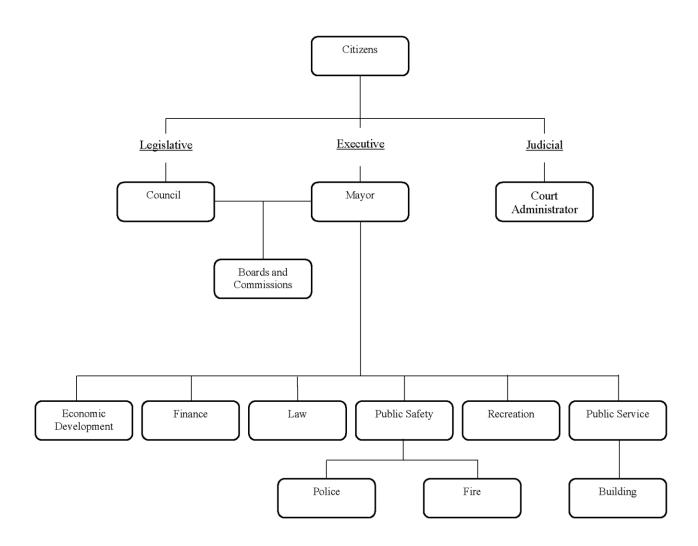
Mayor	Gary W. Starr
Council President	Matthew Castelli
Councilman At-Large	David Bortolotto
Councilman At-Large	Raymond G. Guttmann
Councilman Ward 1	Bill Meany
Councilman Ward 2	Matthew G. McGregor
Councilman Ward 3	Michael Ference
Councilman Ward 4	John J. Grech
APPOINTED OFFICIALS	
Director of Finance	Jason Stewart, CPA
Assistant Finance Director	Nicholas Vitalone, CPA
Director of Economic Development	Charles Bichara
Director of Public Service	James P. Herron
Chief Building Official	
	Norman H. Herwerden
Director of Recreation	
Director of Recreation	Jeff Minch
	Jeff Minch Peter Hull
Director of Law	Jeff Minch Peter Hull Sandra J. Kerber
Director of Law  Director of Public Safety	Jeff Minch Peter Hull Sandra J. Kerber John Maddox
Director of Law  Director of Public Safety  Chief of Police	Jeff Minch Peter Hull Sandra J. Kerber John Maddox Briant Galgas
Director of Law  Director of Public Safety  Chief of Police  Chief of Fire	Jeff Minch Peter Hull Sandra J. Kerber John Maddox Briant Galgas Therese Fairman

City of Middleburg Heights, Ohio
Listing of Principal City Officials As of December 31, 2015

## SPECIAL BOARDS AND COMMISSIONS

Planning Commission	Anthony Crea
Planning Commission	Cori Farris
Planning Commission.	Carl Guarnieri
Planning Commission	Eve Sachs
Planning Commission	Bonnie Lesny
Planning Commission	Eric Smearman
Planning Commission	Dan Sage
Board of Zoning and Building Appeals Philo	omena Johnson
Board of Zoning and Building Appeals	.Ray Hartman
Board of Zoning and Building Appeals	.Tom Sullivan
Board of Zoning and Building Appeals	Carol Herman
Board of Zoning and Building Appeals	Mark Thomay
Board of Zoning and Building Appeals (Alternate)	Rick Ridella
Board of Zoning and Building Appeals (Alternate)	stina Zawadzki
Civil Service.	.Tim Miranda
Civil ServiceBer	nard Benedict
Civil Service	Tony Terrigno
Secretary - Civil Service	Sherri Menoes
Secretary - Boards and Commissions	imberly Earley

City of Middleburg Heights, Ohio Organizational Chart For the Year Ended December 31, 2015





# **Financial Section**







May 24, 2016

To City Council and Management City of Middleburg Heights 15700 Bagley Road Middleburg Heights, OH 44130

#### INDEPENDENT AUDITOR'S REPORT

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Middleburg Heights, Cuyahoga County, Ohio, (the City) as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

City of Middleburg Heights Independent Auditor's Report Page 2

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Middleburg Heights, Cuyahoga County, Ohio, as of December 31, 2015, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the general and recreation funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of a Matter

As described in Note 3, the City restated the net position balance to account for the implementation of Governmental Accounting Standard Board (GASB) Statement No. 68, "Accounting and Financial Reporting for Pensions – An Amendment of GASB Statement No. 27", and GASB Statement No. 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date – An Amendment of GASB Statement No. 68." Our opinion is not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, such as Management's Discussion and Analysis and the Schedules of the City's Proportionate Share of the Net Pension Asset/Liability, and Schedules of City Contributions on pages 4-15, 63-64, and 65-67, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund financial statements and schedules and introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements.

City of Middleburg Heights Independent Auditor's Report Page 3

The combining and individual fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 24, 2016 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City's internal control over financial reporting and compliance.

Lea Hossocietes, Inc.

Medina, Ohio

Management's Discussion and Analysis For the Year Ended December 31, 2015 Unaudited

This discussion and analysis of The City of Middleburg Heights' (the City's) financial performance provides an overall review of the City's financial activities for the year ended December 31, 2015. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter, the basic financial statements, and notes to enhance their understanding of the City's financial performance.

#### **Financial Highlights**

Key financial highlights for 2015 are as follows:

- The assets and deferred outflows of resources of the City of Middleburg Heights exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$46,497,970 (net position).
- Total Net Position increased by \$3,346,275 which represents a 7.7 percent increase from 2014. Unrestricted net position also increased by \$75,589 or 0.7 percent in 2015.
- Total Assets and deferred outflows of the City increased \$2,659,004, which represents a 3.3 percent increase from 2014.
- Total Capital Assets increased by \$4,092,533 or 6.8 percent from 2014.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$9,919,166 a decrease of \$2,223,024 or 18.3 percent from 2014. Equity in Pooled Cash and Investments in the governmental funds decreased by \$2,017,521 or 20.5 percent from 2014, as the City spent down \$1,352,979 in bond proceeds on the street infrastructure program.
- At the end of the current fiscal year, the unassigned fund balance for the General Fund was \$5,592,477 or 30 percent of total general fund expenditures.
- Total outstanding debt decreased from \$11,592,745 to \$10,108,775. This was a 12.8 percent decrease from the balance at the end of 2014; due to the repayment of bonds issued for the City's Service Center, Community Center and Street Improvements.
- The City implemented GASB 68 which reduced beginning net position as previously reported by \$17.3 million.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of four components: 1) government-wide financial statements, 2) fund financial statements, 3) notes to the financial statements and 4) Required Supplementary Information. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements. The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to private-sector businesses. The statement of net position and statement of activities provides information about the activities of the whole city, presenting both an aggregate view of the City's finances and a longer-term view of those assets. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short term as well as what dollars remain

Management's Discussion and Analysis For the Year Ended December 31, 2015 Unaudited

for future spending. The fund financial statement also looks at the City's most significant funds with all other nonmajor funds presented in total in one column.

The *statement of net position* presents information on all of the City's assets and deferred outflows of resources and liabilities and deferred inflows of resources with the difference between the two reported as *net position*. Over time, increases or decreases in net position *may* serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

The governmental activities of the City include general government, security of persons and property, public health services, community development, economic development, streets and highways, culture and recreation, and sanitation.

The government-wide financial statements can be found starting on page 16 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Middleburg Heights, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

In 2015, the City of Middleburg Heights maintained 15 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances, for the General Fund, Recreation Fund, Bond Retirement Fund, Capital Improvements Fund and Street/Infrastructure Improvement Fund; all of which are considered to be major funds. Data from the other 10 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

Management's Discussion and Analysis For the Year Ended December 31, 2015 Unaudited

The City adopts an annual appropriated budget for each of its governmental funds. A budgetary comparison statement (non-GAAP basis) has been provided for each major and nonmajor fund to demonstrate budgetary compliance.

**Proprietary Funds** The City of Middleburg Heights maintains one type of proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City maintains one such fund for its self-insurance of employee health benefits. Because this fund only benefits governmental functions, it has been included with the governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The City's only proprietary fund is an internal service fund for self-insurance of health benefits, which is considered a nonmajor fund. The basic proprietary fund financial statements can be found on pages 24 to 26 of this report.

**Fiduciary Funds** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statement can be found on page 27 of this report

**Notes to the Basic Financial Statements** The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 28 to 62 of this report.

**Required Supplementary Information** As a result of implementing GASB 68 and GASB 71, these tables give additional information to support the data reported in the government-wide financial statements. The tables can be found on pages 63 to 67 of this report.

**Other information** In addition to the basic financial statements and accompanying notes, this report also presents certain other information that the City believes readers will find useful. After the notes to the financial statements, the combining statements referred to earlier in connection with nonmajor governmental are presented, as well as individual detailed budgetary comparisons for all funds. This information can be found on pages 68 to 94 of this report.

#### **Government-Wide Financial Analysis**

While this document contains information about the funds used by the City to provide services to our citizens, the view of the City as a whole looks at all financial transactions and asks the question, "How well did the City perform financially during 2015?" The Statement of Net Position and the Statement of Activities answers this question. These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by the private sector. The accrual basis of accounting takes into account all of the current year's revenues and expenses regardless of when the cash is received or paid.

These two statements report the City's net position and the changes in those positions. The change in position is important because it tells the reader whether, for the City as a whole, the financial position of the City has improved or diminished. However, in evaluating the overall position of the City, non-financial information such as changes in the City's tax base and the condition of the City's capital assets will also need to be evaluated.

Management's Discussion and Analysis For the Year Ended December 31, 2015 Unaudited

The Statement of Net Position and the Statement of Activities are divided into the following categories:

- Assets
- Deferred Outflows of Resources
- Liabilities
- Deferred Inflows of Resources
- Net Position (Assets and Deferred Outflows minus Liabilities and Deferred Inflows)
- Program Revenues and Expenses
- General Revenues
- Net Position Beginning of Year and End of Year

#### The City of Middleburg Heights as a Whole

Recall that the Statement of Net Position looks at the City as a whole. The following table provides a summary of the City's net position for 2015 compared to 2014.

#### Table 1 Net Position

•		Governmental Activities	
			Restated
		2015	2014
Assets			
Current and Other Assets		\$16,585,031	\$18,939,486
Capital Assets, Net		63,973,310	59,880,777
Total Assets		80,558,341	78,820,263
Deferred Outflows of Resources			
Deferral on Refunding		154,500	206,000
Pension - PERS		1,222,254	831,986
Pension - OP&F		1,670,428	1,088,270
Total Deferred Outflows of Resource	es	3,047,182	2,126,256
Liabilities		4 050 470	4 070 500
Current Liabilities		1,650,173	1,973,589
Long-term Liabilities		2 407 525	2 400 200
Due within One Year		3,167,535	3,198,260
Due in More Than One Year		30,117,608	30,572,209
Total Liabilities		34,935,316	35,744,058
Deferred Inflows of Resources			
Property Tax		2,052,038	2,050,766
Pension - PERS		120,199	0
Total Deferred Inflows of Resources	:	2,172,237	2,050,766
Net Position			
Net Investment in Capital Assets		54,019,035	49,424,631
Restricted for:		01,010,000	10, 12 1,00 1
Capital Projects		1,818,359	2,943,829
Debt Service		1,293,262	1,465,640
Other Purposes		418,789	447,659
Unrestricted (Deficit)		(11,051,475)	(11,130,064)
Total Net Position		\$46,497,970	\$43,151,695
		, . ,	, - ,

Management's Discussion and Analysis For the Year Ended December 31, 2015 Unaudited

During 2015, the City adopted GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27," which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68, the net pension liability equals the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2 Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this asset/liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the City's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension asset/liability not accounted for as deferred inflows/outflows.

Management's Discussion and Analysis For the Year Ended December 31, 2015 Unaudited

As a result of implementing GASB 68, the City is reporting a net pension liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting. This implementation also had the effect of restating net position at December 31, 2014, from \$60,489,519 to \$43,151,695.

As noted earlier, over time net position may serve as a useful indicator of a government's financial position. For the City of Middleburg Heights, total assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$46,497,970 at the close of the most recent fiscal year.

The largest portion of the City's net position reflects investments in capital assets (e.g. land, buildings, infrastructure, machinery and equipment), less any related debt to acquire those assets that is still outstanding. The City uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Total assets and deferred outflows increased by \$2,659,004 from 2014, while the City's total liabilities and deferred inflows decreased by \$687,271. As a result, the total net position of the City's governmental activities increased by \$3,346,275. The most significant changes were an increase in non-depreciable capital assets of \$2,153,599 and an increase of \$1,938,934 in depreciable capital assets. The increase in non-depreciable capital assets can be attributed to the construction in progress related to the Bagley/Pleasant Valley Road widening project. The increase in depreciable capital assets is attributable to the addition of streets infrastructure as the City wrapped up its three year, \$6 million "Neighborhood Streets Program". The decrease in liabilities of \$808,742 was due to the repayment of bonds issued for the City's Service Center, Community Center and Street Improvements offset by increases in net pension liabilities and decreases in intergovernmental payables.

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for the current year in comparison to 2014.

#### **Governmental Activities**

Table 2 Changes in Net Position

	Governmental Activities	Governmental Activities
	2015	2014
Revenues		
Program Revenues:		
Charges for Services	\$3,170,717	\$2,938,312
Operating Grants and Contributions	861,227	832,490
Capital Grants and Contributions	3,772,688	249,438
Total Program Revenues	7,804,632	4,020,240
General Revenues:		
Property Taxes & Other Local Taxes	2,879,693	2,727,534
Income Taxes	18,560,522	18,358,266
Grants and Entitlements	712,325	593,138
Investment Income	51,625	80,535
Miscellaneous	739,393	652,772
Total General Revenues	22,943,558	22,412,245

Management's Discussion and Analysis For the Year Ended December 31, 2015 Unaudited

Total Revenues	30,748,190	26,432,485
Program Expenses		
General Government	8,062,700	8,108,809
Security of Persons and Property:		
Police	5,384,591	5,485,696
Fire	4,432,494	4,185,034
Safety Director	69,035	68,014
Public Health Services	299,048	310,506
Culture and Recreation	3,248,860	3,305,049
Community Development	765,089	702,208
Economic Development	329,441	328,977
Streets and Highways	3,485,431	2,953,029
Sanitation	974,028	1,135,741
Interest and Fiscal Charges	351,198	401,271
Total Program Expenses	27,401,915	26,984,334
Increase (decrease) in Net Position	\$3,346,275	(\$551,849)

The information necessary to restate the 2014 beginning balances and the 2014 pension expense amounts for the effects of the initial implementation of GASB 68 is not available. Therefore, 2014 functional expenses still include pension expense of \$1,931,276 computed under GASB 27. GASB 27 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 68, pension expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of pension expenses. Under GASB 68, the 2015 statements report pension expense of \$2,054,342. Consequently, in order to compare 2015 total program expenses to 2014, the following adjustments are needed:

	Governmental
	Activities
Total 2015 program expenses under GASB 68	\$27,401,915
Pension expense under GASB 68	(2,054,342)
2015 contractually required contribution	1,951,745
Adjusted 2015 program expenses	27,299,318
Total 2014 program expenses under GASB27	26,984,334
Increase in program expenses not related to pension	\$314,984

Governmental activities increased the City's net position by \$3,346,275. Discussion of the reasons for the increase in net position are as follows:

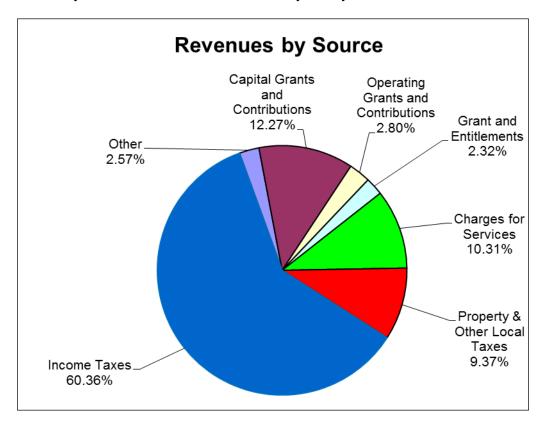
Several types of revenues fund our governmental activities, with the City income tax being the biggest contributor. The City's 2% income tax applies to both the residents of the City and non-residents who work within the City. However if residents work in another locality that has a municipal income tax, the

Management's Discussion and Analysis For the Year Ended December 31, 2015 Unaudited

City provides 100% credit up to 2% for those who pay income tax to another city. City Council could by ordinance, choose to vary that income tax credit and create additional revenues for the City.

The large increase of \$3,523,250 in Capital Grants and Contributions can be attributed to the Federal Highway Administration and Cuyahoga County's share of the Bagley/Pleasant Valley Road Widening project. The Bagley/Pleasant Valley project is a \$23 million road widening project being funded by Federal Highway Administration and Cuyahoga County in the cities of Middleburg Heights and Parma.

Income tax revenue for 2015 was \$18,560,522, which was an approximate 1.1% increase from 2014. Of the \$30,748,190 in total revenues, income tax accounted for 60.36% of the total. Property and other local taxes were \$2,879,693, an increase of 5.6% from 2014, and accounted for 9.37% of total revenues. Operating grants and contributions, capital grants and contributions, general revenues from grants and entitlements account for 17.39% of total revenues, and charges for services, investment income, and other revenue make up the remaining 12.88%. General revenues from grants and entitlements are also revenue generators. The City monitors its sources of revenues very closely for fluctuations.

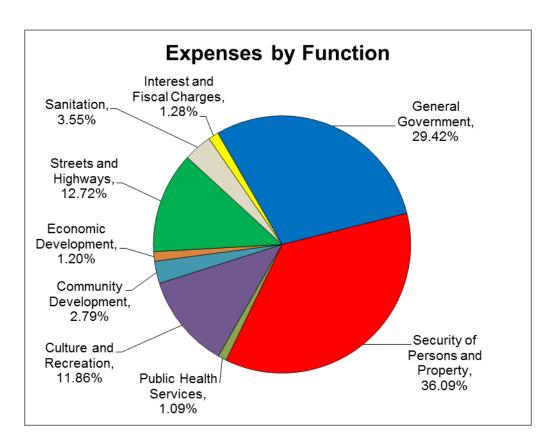


Total program expenses increased by \$417,581 or 1.6% as compared to 2014. Expenses related to personal services account for the majority of the increase as a result of 2% pay increases, increases in health benefit and worker's compensation costs.

Total program expenses for 2015 were \$27,401,915. Security of Persons and Property, which included the police and fire departments as well as the City's Safety Director, accounted for program expenses of \$9,886,120, which represents 36.08 % of total City expenses for the year 2015. Culture and Recreation expenses of \$3,248,860 accounted for 11.86 %. Culture and recreation expenses consist largely of costs to operate the City's Community Center and depreciation expense on the building. Street and highway expenses of \$3,485,431 accounted for 12.72 %.

Management's Discussion and Analysis For the Year Ended December 31, 2015 Unaudited

These figures illustrate the City's commitment toward infrastructure maintenance as well as the safety of our citizens. The City takes great pride in the maintenance of its streets and continues to set aside money towards future capital maintenance and repair.



#### **Financial Analysis of the Government's Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. Information about the City's governmental funds begins on page 18. These funds are accounted for by using the modified accrual basis of accounting.

As of December 31, 2015, the City's governmental funds reported combined ending fund balances of \$9,919,166, a decrease of \$2,223,024 in comparison with the prior year. Of that amount, \$5,592,477 constitutes unassigned fund balances, which is available for spending at the government's discretion. The non-spendable fund balances are not easily converted to cash and are comprised of inventory and prepaid expenditures accounted for \$557,168.

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, total fund balance for the General Fund was \$6,222,587 of which \$5,592,477 was unassigned. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund

### **City of Middleburg Heights**

Management's Discussion and Analysis For the Year Ended December 31, 2015 Unaudited

balance to the sum of total fund expenditures and other financing uses of \$19,956,922. Unassigned fund balance represents 28.1% (34.0% in 2014) of total General Fund expenditures and other financing uses, while total fund balance represents 31.2% (37.0 in 2014) of that same amount.

During the current fiscal year, the fund balance of the City's General Fund decreased by \$961,239. In addition to the previous reductions in tangible personal property reimbursements and local government funds, the State legislature repealed the Ohio Estate Tax beginning January 1, 2013 affecting 2014 collections. The State revenue reductions coupled with 2% pay increases, increases in health benefit costs and worker's compensation account for the decrease in General Fund balance.

The balance in the Recreation Fund decreased \$7,113. This decrease in fund balance can be attributed to current year expenditures exceeding resources.

The Bond Retirement Fund decreased \$30,795. The allocation of income tax and other resources are covering the debt service requirements of the City.

The Capital Improvements Fund increased by \$216,606 because less money was spent on capital acquisition as well as the inception of a capital lease for the purchase of a salt truck.

The Street/Infrastructure Improvements Fund decreased by \$1,296,302. The decrease in fund balance is the result of the completion of street construction and the corresponding spending of proceeds from bonds issued in 2013 for that purpose.

### General Fund Budgeting Highlights

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund. During the course of 2015 the City amended its General Fund budget on various occasions. All recommendations for budget changes come to the Finance Committee of City Council for review before going to the whole Council for Ordinance enactment on the change. The City does allow small interdepartmental budget changes that modify line items within departments within the same fund and within major category, the major categories being "Wages and Fringe Benefits" and "Other". The General Fund supports many of our major activities such as our Police, Fire and Service Departments, as well as administrative, legislative and executive activities. The General Fund is monitored closely, looking for possible revenue shortfalls or overspending by individual departments.

For the General Fund, original and final budgeted revenues were \$18.5 million and actual revenues were \$19.2 million. An increase in income tax collections of approximately \$500,000 over the original estimates accounted for the majority of this variance. Fines, Licenses, and Permits came in \$83,209 over estimates. The City's ending unencumbered cash balance in the General Fund was \$1,832,298 above the final budgeted amount.

The difference between the General Fund's original budget for expenditures and other uses of \$21,315,635 and the final amended budget of \$21,737,196 was \$421,561 or about 2.0%. The largest revision was an increase of \$233,550 due to salary negotiations that concluded during 2015. Actual expenditures and other uses were \$20,658,090 or \$1,079,106, (5.0%) less than the final amended budget. The final budget for wages and fringe benefits was \$15,367,380 of which \$14,980,669 or 97.5% was spent leaving a positive variance of \$386,711. Most of this variance was attributable to the service, police and fire departments. Police officers and firefighters have a contractual right to redeem certain compensated absences for pay, and the city budgets for this as if all eligible employees will exercise their option to sell the maximum number of hours available to sell. If less than the maximum number of hours

### **City of Middleburg Heights**

Management's Discussion and Analysis For the Year Ended December 31, 2015 Unaudited

are sold, then a positive variance results. The final budget for expenditures other than wages and fringe benefits was \$6,396,816, of which \$5,677,421 or 88.8% was actually spent leaving a positive variance of \$719,395. The only significant variance for expenditures, other than wages and fringe benefits, was attributable to the budget for unclaimed funds, which the city budgets for as if all amounts available will be reclaimed.

### **Capital Assets and Debt Administration**

Table 3 Capital Assets at December 31 (Net of Depreciation)

	Governmental Activities		
	2015	2014	
Land	\$5,471,819	\$5,471,819	
Land Improvements	337,580	320,521	
Buildings and Improvements	19,371,952	19,923,650	
Machinery and Equipment	3,563,985	3,533,092	
Furniture and Fixtures	33,461	22,410	
Infrastructure			
Streets	21,402,766	19,055,438	
Sidewalks	823,525	849,037	
Traffic Signals	1,234,070	1,399,824	
Water Mains	2,084,786	2,119,167	
Sanitary Sewers	1,992,655	1,672,272	
Storm Sewers	3,914,293	3,924,728	
Construction in Progress	3,742,418	1,588,819	
Total Net Capital Assets	\$63,973,310	\$59,880,777	

Total net capital assets of the City as of December 31, 2015 were \$63,973,310. Capital assets are \$4,092,533 greater than in 2014. The increases in the city's capital assets came as a result of the city: a) commencement of the Bagley/Pleasant Valley Road Widening project b) completion of the three year, \$6 million "Neighborhood Streets Program" and c) purchase of vehicles and equipment for the service department and the public safety forces. The City is committed to a long-term goal of not only meeting its infrastructure and facilities needs, but also satisfying those needs in a continued high quality manner. Additional information on the City's capital assets can be found in Note 8 of this report.

#### Debt

As of December 31, 2015, the City had \$13,064,477 in bonds, capital lease obligations, compensated absences and OPWC loans outstanding with \$3,167,535 due within one year.

Table 4 Outstanding Long-Term Obligations at Year End

Governmental Activities		
2015	2014	
\$8,735,456	\$10,201,534	
454,486	573,824	
142,316	0	
2,955,702	2,918,155	
776,517	817,387	
\$13,064,477	\$14,510,900	
	2015 \$8,735,456 454,486 142,316 2,955,702 776,517	

### **City of Middleburg Heights**

Management's Discussion and Analysis For the Year Ended December 31, 2015 Unaudited

The General Obligation Bonds are composed of (1) Emergency Generator bonds issued in 2002; (2) Community Center/Service Center Construction bonds that were refunded in 2008 and to be repaid from a dedicated 3/4% of the City's municipal income tax and (3) Street Infrastructure improvement bonds were issued in May 2013 and to be repaid with a percentage of the first 1 percent of the City's municipal income tax.

The Special Assessment Bonds consist of various Street and Sewer Construction projects, Engle Road Improvements, Hepburn Road Improvements, and various other improvements. Principal and interest for these bonds are paid from the collection of special assessments collected by the County Auditor from the specific property owners who primarily benefited from the projects.

State statutes limit the amount of general obligation debt a governmental entity may issue to 10½% of total assessed valuation. The City's net legal debt margin within the 10½% limit was \$54.3 million on December 31, 2015.

Additional information concerning the City's debt can be found in Note 14 of this report.

#### **Current Financial Related Activities**

The City of Middleburg Heights is financially stable. On November 7, 2006, the residents of the City of Middleburg Heights voted in favor of an income tax increase from 1.75% to 2.00% with a corresponding increase in the credit given for resident income earned outside of the city, effective January 1, 2007. This increase along with the efforts of our Economic Development Department has helped to ensure the financial stability of our city. The City endured the greatest economic downturn since the Great Depression without laying off staff, without cuts in service, and without raising taxes. Continued reductions in intergovernmental revenues levied by the State have dictated a conservative approach concerning the City's financial matters. The City will continue to exercise fiscal prudence in order to maintain our historically sound financial position. The Mayor and City Council are dedicated to maintaining the service level that has come to be expected by its residents while balancing a tight budget.

In 2013, the City of Middleburg Heights issued \$5.86 million in general obligation bonds to finance the 3-year neighborhood streets improvements program. As part of this issuance process, the City had its bond rating reviewed. Moody's Investors Service was quick to confirm the City's Aa1 bond rating, citing our city's stable tax base, solid management, and sound financial position with healthy reserve levels. The City first attained the Aa1 rating in 2010, as part of Moody's recalibration of its' rating system. This was notable as it is the highest bond rating that the City has ever achieved.

The City of Middleburg Heights has committed itself to financial excellence and has a history of doing just that. The City has received the Government Finance Officers Award (GFOA) Certificate of Achievement for Excellence in Financial Reporting since its initial submission in 1995. Our commitment to our residents has always been one of full disclosure of the financial position of the City.

#### **Contacting the City's Finance Department**

This financial report is designed to provide our citizens, taxpayers, creditors and investors with a general overview of the City's finances and show the City's accountability for all money it receives, spends, or invests. If you have any questions about this report or need financial information contact Director of Finance Jason Stewart, CPA, City of Middleburg Heights, 15700 Bagley Rd., Middleburg Heights, Ohio 44130, telephone 440-234-8989, or email jstewart@middleburgheights.com.



Statement of Net Position December 31, 2015

	Governmental
	Activities
Assets	***
Equity in Pooled Cash and Investments	\$8,416,209
Accounts Receivable	251,549
Accrued Interest Receivable	7,415
Intergovernmental Receivable	597,297
Prepaid Items	23,044
Materials and Supplies Inventory Income Tax Receivable	412,994
	4,113,625
Property Taxes Receivable Other Local Taxes Receivable	2,246,628
Special Assessments Receivable	54,022 454,486
Net Pension Asset	7,762
Nondepreciable Capital Assets	9,214,237
Depreciable Capital Assets	54,759,073
Depreciable Capital Assets	34,739,073
Total Assets	80,558,341
Deferred Outflows of Resources	
Deferral on Refunding	154,500
Pension - PERS	1,222,254
Pension - OP&F	1,670,428
Total Deferred Outflows of Resources	3,047,182
Liabilities	
Accounts Payable	326,025
Accrued Wages	528,389
Retainage Payable	100,402
Intergovernmental Payable	232,772
Accrued Interest Payable	23,707
Claims Payable	213,583
Unearned Revenue	225,295
Long-Term Liabilities:	
Due Within One Year	3,167,535
Due In More Than One Year:	
Net Pension Liability - PERS (See Note 9)	6,749,266
Net Pension Liability - OP&F (See Note 9)	13,471,400
Other Amounts	9,896,942
Total Liabilities	34,935,316
Deferred Inflows of Resources	
Property Taxes	2,052,038
Pension - PERS	120,199
Total Deferred Inflows of Resources	2,172,237
Net Position	
Net Investment in Capital Assets	54,019,035
Restricted for:	
Capital Projects	1,818,359
Debt Service	1,293,262
Other Purposes	418,789
Unrestricted (Deficit)	(11,051,475)
Total Net Position	\$46,497,970

Statement of Activities
For the Year Ended December 31, 2015

			Program Revenues		Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental Activities:					
Security of Persons and Property:					
Police	\$5,384,591	\$527,687	\$0	\$0	(\$4,856,904)
Fire	4,432,494	621,758			(3,810,736)
Safety Director	69,035				(69,035)
Public Health and Welfare	299,048	14,416			(284,632)
Culture and Recreation	3,248,860	1,433,750			(1,815,110)
Community Development	765,089	355,833			(409,256)
Economic Development	329,441	5,024			(324,417)
Streets and Highways	3,485,431	7,361	861,227	3,772,688	1,155,845
Sanitation	974,028				(974,028)
General Government	8,062,700	204,888			(7,857,812)
Interest and Fiscal Charges	351,198				(351,198)
Total Governmental Activities	\$27,401,915	\$3,170,717	\$861,227	\$3,772,688	(19,597,283)
		General Revenues Property and Other General Purposes Debt Service Police and Fire P Public Health and Income Tax Levied General Purposes Debt Service Recreation Capital Outlay	Local Taxes Levied for sension d Welfare for:	or:	2,204,366 231,105 277,340 166,882 14,425,342 1,402,720 1,420,297 1,312,163
			nents not Restricted to	Specific Programs	712,325
		Investment Earning			51,625
		Miscellaneous			739,393
		Total General Reve	nues		22,943,558
		Change in Net Posi	tion		3,346,275
		Restated Net Positi	ion Beginning of Year	, (See Note 3)	43,151,695
		Net Position End of	f Year		\$46,497,970



Balance Sheet Governmental Funds December 31, 2015

_	General	Recreation	Bond Retirement	Capital Improvements	Streets/ Infrastructure Improvements
Assets:					
Equity in Pooled Cash and					
Investments	\$4,552,960	\$204,580	\$536,506	\$448,961	\$1,338,475
Cash and Cash Equivalents					
Materials and Supplies Inventory	87,665	37,585			
Accrued Interest Receivable	7,083		332		
Accounts Receivable	189,209			525	
Interfund Receivable					
Intergovernmental Receivable	201,894		16,738		
Prepaid Items	22,182	862			
Income Taxes Receivable	3,274,034	361,999	264,917	99,550	113,125
Property Taxes Receivable	1,561,020		232,988		
Other Local Taxes Receivable	54,022				
Special Assessments Receivable			454,486		
Total Assets	\$9,950,069	\$605,026	\$1,505,967	\$549,036	\$1,451,600
Liabilities, Deferred Inflows of Resources and Fund Balances Liabilities:					
Accounts Payable	\$177,331	\$27,813	\$0	\$23,190	\$58,685
Accrued Wages	418,667	76,288	**	7-2,	,,,,,,
Interfund Payable	,	,			
Intergovernmental Payable	207,170	19,065			
Retainage Payable					100,402
Unearned Revenue		225,295			
Total Liabilities	803,168	348,461	0	23,190	159,087
Property Taxes Unavailable Revenue - Delinquent Property Taxes	1,425,121 135,899		212,705 20,283		
Unavailable Revenue - Income taxes	1,064,388	117,686	86,125	32,364	36,777
Unavailable Revenue - Other	298,906		471,224	525	
Total Deferred Inflows of Resources	2,924,314	117,686	790,337	32,889	36,777
Fund Balances:					
Nonspendable	230,977	38,447			
Restricted		100,432	715,630		
Committed				492,957	1,255,736
Assigned	399,133				
Unassigned	5,592,477				
Total Fund Balances	6,222,587	138,879	715,630	492,957	1,255,736
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$9,950,069	\$605,026	\$1,505,967	\$549,036	\$1,451,600
=	+,,,,,,,,,,	+000,020	,000,707	+5.7,050	+-,.21,000

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities December 31, 2015

Other Governmental	Total Governmental	Total Governmental Fund Balances		\$9,919,166
Funds	Funds	Amounts reported for governmental activities in the		
		statement of net position are different because:		
Ф7.41.4 <i>6</i> 5	Ф <b>7</b> 822 047			
\$741,465	\$7,822,947	Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds		63,973,310
287,744	412,994	resources and therefore are not reported in the funds		03,773,310
,	7,415			
61,815	251,549	The net pension liability is not due and payable in the current period:		
	0	therefore, the liability and related deferred inflows/outflows are not		
378,665	597,297	reported in the governmental funds:	7.740	
	23,044 4,113,625	Net Pension Asset Deferred Outflows - PERS & OP&F	7,762 2,892,682	
452,620	2,246,628	Deferred Inflows - PERS & OP&F	(120,199)	
432,020	54,022	Net Pension Liability - PERS & OP&F	(20,220,666)	
	454,486		(==,===,===)	(17,440,421)
\$1,922,309	\$15,984,007	Other long-term assets are not available to pay for current-period		
		expenditures and therefore are deferred in the funds:		
		Delinquent Property Taxes	194,590	
		Income Taxes	1,337,340	
\$39.006	\$326,025	Intergovernmental	464,050 455,011	
33,434	528,389	Special Assessments Charges for Services	148,929	
33,434	0	Total	140,727	2,599,920
6,537	232,772			_,_,,,
	100,402	An internal service fund is used by management to charge the costs		
	225,295	of insurance to individual funds. The assets and liabilities of the		
78,977	1,412,883	internal service fund are included in governmental activities in the		
414.212	2.052.028	statement of net position.		379,679
414,212 38,408	2,052,038 194,590	Accrued interest payable on long-term debt is not due and payable in the current period and therefore is not reported in the funds.		(23,707)
30,400	1,337,340	the earrest period and therefore is not reported in the runds.		(23,707)
297,335	1,067,990	Long-term liabilities are not due and payable in the current		
749,955	4,651,958	period and therefore are not reported in the funds:		
		General Obligation Bonds	(8,735,456)	
		Special Assessment Bonds	(454,486)	
287,744	557,168	Capital Leases	(142,316)	
619,302	1,435,364	OPWC Loan	(776,517)	
186,331	1,935,024 399,133	Deferral on Refunding Compensated Absences	154,500 (2,955,702)	
	5,592,477	Compensated Absences	(2,733,702)	(12,909,977)
				(==,,,,,,,,,,
1,093,377	9,919,166	Net Position of Governmental Activities		\$46,497,970
¢1 022 200	¢15 004 007			
\$1,922,309	\$15,984,007			

City of Middleburg Heights, Ohio Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2015

	General	Recreation	Bond Retirement	Capital Improvements	Streets/ Infrastructure Improvements
Revenues					
Property Taxes	\$1,483,518	\$0	\$221,432	\$0	\$0
Income Taxes	14,485,500	1,435,984	1,434,658	841,077	513,089
Other Local Taxes	656,038				
Intergovernmental	441,235		47,449		150,000
Special Assessments			151,447		
Interest	45,002		4,777		1,783
Fines, Licenses and Permits	1,068,466				
Charges for Services	426,908	1,433,750			4,597
Other	389,016	7,110		14,368	259,159
Total Revenues	18,995,683	2,876,844	1,859,763	855,445	928,628
Expenditures					
Current: Security of Persons and Property					
Police	5,116,237				
Fire	3,853,836				
Safety Director	71,101				
Public Health and Welfare	127,762				
Culture and Recreation		2,883,957			
Community Development	774,287				
Economic Development	331,473				
Streets and Highways					
Sanitation	974,028		4.000		
General Government	7,758,198		1,202	======	
Capital Outlay				795,201	2,184,060
Debt Service:			1 554 220	27.401	40.970
Principal Retirement Interest and Fiscal Charges			1,554,338 335,018	37,401	40,870
interest and riscai Charges			333,018		
Total Expenditures	19,006,922	2,883,957	1,890,558	832,602	2,224,930
Excess of Revenues Over (Under) Expenditures	(11,239)	(7,113)	(30,795)	22,843	(1,296,302)
Other Financing Sources (Uses)					
Sale of Capital Assets				14,046	
Inception of Capital Lease				179,717	
Transfers In					
Transfers Out	(950,000)				
Total Other Financing Sources (Uses)	(950,000)	0	0	193,763	0
Net Change in Fund Balances	(961,239)	(7,113)	(30,795)	216,606	(1,296,302)
Fund Balances Beginning of Year	7,183,826	145,992	746,425	276,351	2,552,038
Fund Balances End of Year	\$6,222,587	\$138,879	\$715,630	\$492,957	\$1,255,736
	<del></del>				

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2015

Other Governmental	Total Governmental	Net Change in Fund Balances - Total Governmental Funds	(\$2,223,024)
Funds	Funds	Amounts reported for governmental activities in the statement of activities are different because	
\$423,995	\$2,128,945		
	18,710,308	Governmental funds report capital outlays as expenditures. However in the	
896,040	656,038 1,534,724	statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the net amount	
070,040	151,447	of current year capital asset activity.	
63	51,625	Capital Asset Additions \$9,546,223	
9,306	1,077,772	Capital Asset Deletions (3,355,688)	
177,081	2,042,336	Accum Depr on Disposals 70,941	
55,714	725,367	Current Year Depreciation (2,168,943)	
1,562,199	27,078,562	Total	4,092,533
1,362,199	27,078,362	Revenues in the statement of activities that do not provide current	
		financial resources are not reported as revenues in the funds.	
		Delinquent Property Taxes 94,710	
		Income Tax (149,786)	
145,086	5,261,323	Intergovernmental 38,828	
220,245	4,074,081	Special Assessments (123,109)	
150.005	71,101	Charges for Services 54,380	(0.4.055)
170,885	298,647 2,883,957	Total	(84,977)
	774,287	The issuance of long term debt provides current financial resources to	
	331,473	the governmental funds while the repayment of principal of long-	
2,063,160	2,063,160	term debt consumes the current financial resources, but reduces	
	974,028	long-term liabilities in the statement of net position.	
5,938	7,765,338	Bond and Capital Lease Principal 1,591,739	
51,066	3,030,327	Inception of Capital Lease (179,717)	1 452 002
	1,632,609	OPWC Loan Principal 40,870	1,452,892
	335,018	In the statement of activities, interest accrued on outstanding bonds,	
	335,010	bond premium, and the gain/loss on refunding are amortized	
2,656,380	29,495,349	over the term of the bonds, whereas in the governmental funds	
		the expenditure is reported when the bonds are issued.	
(1,094,181)	(2,416,787)	4 222	
		Accrued Interest 4,222 Amortization of Bond Premium 31,078	
	14,046	Amortization of Loss on Refunding (51,500)	
	179,717	(+3,4+4)	(16,200)
950,000	950,000	Some expenses reported in the statement of activities, such as	
	(950,000)	compensated absences do not require the use of current	
0.50.000	100.750	financial resources and therefore are not reported as	(25.5.45)
950,000	193,763	expenditures in governmental funds.	(37,547)
(144,181)	(2,223,024)	Contractually required pension contributions are reported as	
		expenditures in governmental funds; however, the statement	
1,237,558	12,142,190	of net position reports these amounts as deferred outflows.	1,951,745
\$1,093,377	\$9,919,166		
		Except for amounts reported as deferred inflows/outflows, changes	
		in the net pension liability are reported as pension expense in the statement of activities.	(\$2.054.242)
		statement of activities.	(\$2,054,342)
		The internal service fund used by management to charge the cost of	
		health insurance to individual funds is not reported in the entity-	
		wide statement of activities. Governmental expenditures and	
		related internal service fund revenues are eliminated. The net	
		revenue (expense) of the internal service fund is allocated among the governmental activities.	265,195
		_	203,193
		Change in Net Position of Governmental Activities	\$3,346,275

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2015

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property Taxes	\$1,459,605	\$1,459,605	\$1,483,518	\$23,913
Income Taxes	14,138,973	14,138,973	14,635,032	496,059
Other Local Taxes	610,000	610,000	653,750	43,750
Intergovernmental	475,902	475,902	494,981	19,079
Interest	37,000	37,000	42,583	5,583
Fines, Licenses and Permits	982,070	982,070	1,065,279	83,209
Charges for Services	391,900	391,900	440,408	48,508
Other	370,000	355,925	389,016	33,091
Total Revenues	18,465,450	18,451,375	19,204,567	753,192
Expenditures				
Current:				
Security of Persons and Property:				
Police	5,401,494	5,478,674	5,235,427	243,247
Fire	4,071,651	4,142,431	3,978,993	163,438
Safety Director	71,254	72,169	71,762	407
Public Health and Welfare	173,571	174,489	137,627	36,862
Community Development	818,931	830,304	781,122	49,182
Economic Development	401,915	404,329	351,855	52,474
Sanitation	1,211,737	1,211,737	1,155,347	56,390
General Government	8,215,082	8,473,063	7,995,957	477,106
Total Expenditures	20,365,635	20,787,196	19,708,090	1,079,106
Excess of Revenues Over (Under) Expenditures	(1,900,185)	(2,335,821)	(503,523)	1,832,298
Other Financing Sources (Uses)				
Advances In	235,000	395,000	395,000	0
Transfers Out	(950,000)	(950,000)	(950,000)	0
Total Other Financing Sources (Uses)	(715,000)	(555,000)	(555,000)	0
Net Change in Fund Balance	(2,615,185)	(2,890,821)	(1,058,523)	1,832,298
Fund Balance Beginning of Year	4,592,775	4,592,775	4,592,775	0
Prior Year Encumbrances Appropriated	509,742	509,742	509,742	0
Fund Balance End of Year	\$2,487,332	\$2,211,696	\$4,043,994	\$1,832,298

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Recreation Fund For the Year Ended December 31, 2015

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Income Taxes	\$1,700,000	\$1,700,000	\$1,471,474	(\$228,526)
Charges for Services	1,365,500	1,365,500	1,443,104	77,604
Other	2,600	2,600	7,110	4,510
Total Revenues	3,068,100	3,068,100	2,921,688	(146,412)
Expenditures				
Current:				
Culture and Recreation	3,106,184	3,143,242	2,965,019	178,223
Total Expenditures	3,106,184	3,143,242	2,965,019	178,223
Net Change in Fund Balance	(38,084)	(75,142)	(43,331)	31,811
Fund Balance Beginning of Year	150,000	150,000	150,000	0
Prior Year Encumbrances Appropriated	43,331	43,331	43,331	0
Fund Balance End of Year	\$155,247	\$118,189	\$150,000	\$31,811

Statement of Fund Net Position Proprietary Fund December 31, 2015

	Governmental Activities Internal Service Fund - Health Insurance
Assets	
Current Assets	
Equity in Pooled Cash and Investments	\$593,262
Total Assets	593,262
Liabilities	
Current Liabilities	
Claims Payable	213,583
Total Liabilities	213,583
Net Position	
Unrestricted	379,679
Total Net Position	\$379,679

Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Fund For the Year Ended December 31, 2015

	Governmental Activities Internal Service Fund - Health Insurance
<b>Operating Revenues</b>	
Charges for Services	\$3,023,864
Total Operating Revenues	3,023,864
Operating Expenses	
Contractual Services	411,178
Claims	2,347,491
Total Operating Expenses	2,758,669
Change in Net Position	265,195
Net Position Beginning of Year	114,484
Net Position End of Year	\$379,679

Statement of Cash Flows
Proprietary Fund
For the Year Ended December 31, 2015

	Governmental Activities Internal Service Fund - Health Insurance
Increase (Decrease) In Cash and Investments	
Cash Flows from Operating Activities	
Cash Received from Interfund Services	\$3,023,864
Cash Payments to Suppliers for Services	(411,178)
Cash Payments for Claims	(2,338,782)
Net Cash Flows From Operating Activities	273,904
Net Increase In Cash and Investments	273,904
Cash and Investments Beginning of Year	319,358
Cash and Investments End of Year	\$593,262
Reconciliation of Operating Income to Net Cash Provided by Operating Activities	
Operating Income	\$265,195
Adjustments:	
Increase in Claims Payable	8,709
Net Cash Provided By Operating Activities	\$273,904

Statement of Fiduciary Assets and Liabilities
Agency Funds
December 31, 2015

	Agency
Assets	
Equity in Pooled Cash and Investments	\$164,169
Cash in Segregated Accounts	38,028
Total Assets	\$202,197
Liabilities	
Deposits Held and Due to Others	\$202,197

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

### Note 1 – Description of the City

The City of Middleburg Heights (the "City") was incorporated as a village in 1927 and became a city in 1961. The City of Middleburg Heights ("The City") is a charter municipal corporation, incorporated under the laws of the State of Ohio. The City operates under a "Mayor-Council" form of government and provides the following services: public safety (police and fire), highway and street maintenance, parks and recreation, public improvements, community development (planning and zoning), public health and certain social services, and general administrative services. Elected officials include seven council members and a mayor.

### **Note 2 - Summary of Significant Accounting Policies**

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

#### A. Reporting Entity

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City, this includes a police force, a fire fighting force, a service department, a building department, a recreation department, and a staff to provide essential support to these service providers.

The Mayor is an elected official who has a fiduciary responsibility for the collection and disbursement of Mayor's Court fees and fines. This activity has been included in the City's financial statements as an agency fund.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance deficits of, or provide financial support to, the organization. Component units may also include organizations that are fiscally dependent on the City, in that the City approves the budget, the issuance of debt, or the levying of taxes. The City has no component units.

The City participates in several jointly governed organizations, including the Southwest General Health Center, the Woodvale Union Cemetery, the Southwest Council of Governments, the Northeast Ohio Public Energy Council, and the Suburban Water Regional Council of Governments. Refer to Note 18 for the City's relationship to these entities.

#### B. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

#### Government-wide Financial Statements

The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The effect of inter-fund activity of the Health Insurance internal service fund has been eliminated from the government-wide financial statements to avoid the "double counting" of revenues and expenses. Interfund charges for services and net expenses are allocated to the various functions in proportion to the interfund chargeback.

The statement of net position presents the financial condition of the governmental activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program is self-financing or draws from the general revenues of the City.

#### Fund Financial Statements

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the proprietary fund statements. Fiduciary funds are reported by type.

### C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The City's funds are classified as governmental, proprietary, or fiduciary.

#### Governmental Funds

Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources compared to liabilities and deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

*General Fund* The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City and/or the general laws of Ohio.

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

**Recreation Fund** The recreation fund is used to account for the revenues and expenditures relating to leisure time activities, principally the City's Community Center. The fund is financed primarily by membership fees and other fees for a variety of recreation programs. Income tax receipts are also allocated to this fund to help finance the recreation departments operations.

**Bond Retirement Fund** The bond retirement fund is used to account for the accumulation of resources for, and the payment of, general long-term bonded debt principal and interest and to account for the monies received from the levy of special assessments for the purpose of retiring the principal and interest on special assessment bonds.

*Capital Improvements Fund* The capital improvements fund accounts for the purchase of capital equipment and certain other capital improvements financed, in part, by at least ten percent of the first one percent of net income tax collections.

Streets/Infrastructure Improvements Fund The street infrastructure improvement fund accounts for the construction of streets and other infrastructure projects throughout the City. The fund is financed, in part, by ten percent of the first one percent of net income tax collections less applicable debt service.

The other governmental funds of the City account for grants and other resources whose use is restricted, committed, or assigned for a particular purpose.

**Proprietary Funds** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

*Internal Service Fund* Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service fund reports on a self-insurance program for employee health benefits.

Fiduciary Funds Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City has no trust funds. Agency funds are purely custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's agency funds account for the activities of the Mayor's Court, a State Building Standards fee, various deposits, and a flexible spending account.

### D. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the Statement of Net Position, except for Fiduciary Funds. The Statement of Activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources along with current liabilities and deferred inflows of resources generally are included on the

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

#### E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements as well as fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within sixty days of year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied. (See Note 6.) Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, hotel/motel tax, admissions tax, cable TV franchise fees, ambulance fees, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), interest, grants and entitlements.

**Deferred Outflows/Inflows of Resources** In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources include a deferral on refunding and pension reported in the government-wide statement of net position. A deferral on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pensions are explained in Note 9.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, pension and unavailable revenues. Property taxes

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

represent amounts for which there is an enforceable legal claim as of December 31, 2015, but which were levied to finance year 2016 operations. These amounts have been recorded as deferred inflows on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, income taxes, charges for services, intergovernmental grants, and special assessments. These amounts are deferred and recognized as inflows of resources in the period the amounts become available. Deferred inflows of resources related to pensions are reported in the government-wide statement of net position. (See Note 9)

**Expenses/Expenditures** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### F. Cash and Investments

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through City records. The interest of each fund in the pool is presented as "equity in pooled cash and investments".

During fiscal year 2015, the portfolio of the City was limited to non-participating investment contracts (e.g., certificates of deposit) STARohio, STAR plus, negotiable certificates of deposit and Federal Agency Securities.

STAR Plus is a federally insured cash account instituted by the Federally Insured Cash Account (FICA) program. STAR Plus enables political subdivisions to generate a competitive yield on cash deposits in a network of FDIC-insured banks via a single, convenient account. STAR Plus offers attractive yields with no market or credit risk, weekly liquidity and penalty free withdrawals. All deposits with STAR Plus have full FDIC insurance, with no term commitment on deposits. As of December 31, 2015, the Net APY for STAR Plus was .21%.

Investments are reported at fair value, which is based on quoted market prices. Non-participating investment contracts such as non-negotiable certificates of deposit and repurchase agreements are reported at cost.

Investment procedures are restricted by provisions of the Ohio Revised Code. Interest revenue credited to the general fund during 2015 amounted to \$45,002 which includes \$415 assigned from other City funds.

Investments with an original maturity of three months or less and investments of the cash management pool are presented on the financial statements as cash and investments. Investments with an original maturity of more than three months that are not made from the pool are reported as "investments".

#### G. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2015, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount at the time of the purchase and the expenditure/expense in the year in which services are consumed.

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

#### H. Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies.

#### I. Capital Assets

General capital assets are assets that are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. The City reported infrastructure assets at the same time it implemented GASB Statement No. 34 as of the year ended December 31, 2003.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$5,000. The City's infrastructure consists of streets, water mains, sanitary sewers, storm sewers, traffic signals and sidewalks. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	10-50 years
Buildings and Improvements	10-50 years
Machinery and Equipment	4-30 years
Streets	40 years
Sanitary Sewers, Storm Sewers and Water Mains	75 years
Furniture and Fixtures	20 years
Traffic Signals	20 years
Sidewalks	40 years

### J. Interfund Balances

On the fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "interfund receivables/payables". Interfund balance amounts are eliminated in the statement of net position. Neither "interfund receivables/payables are presented in 2015.

#### K. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for accumulated unused vacation time when earned for all employees.

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those employees that the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at year end, taking into consideration any limits specified in the City's termination policies.

A liability for these amounts is reported in governmental funds only if they have matured, for example, unused reimbursable leave still outstanding following employee resignations and retirements.

### L. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences and net pension liability that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds are recognized as a liability on the governmental fund financial statements when due. Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Annual membership revenues for the City's Community Center have been recorded as unearned revenue to the extent that they had not been earned as of December 31, 2015.

#### M. Fund Balance

Fund balance is divided into five classifications bases primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

<u>Non-spendable</u> - The non-spendable classification includes amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. The "not in spendable form" criteria includes items that are not expected to be converted to cash.

<u>Restricted</u> – The Restricted classification includes amounts restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances).

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means the City can be compelled by an external party such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for purposes specified by the legislation.

<u>Committed</u> – The committed classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of City Council. The committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> – Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In the General Fund, assigned amounts represent intended uses established by City Council or by a City official delegated that authority by ordinance.

<u>Unassigned</u> – Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City first applies restricted resources when an expenditure is incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications can be used.

#### N. Net position

Net position is the residual amount when comparing assets and deferred outflows of resources to liabilities and deferred inflows of resources. The net investment in capital assets component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include State Highway, Police Pension, Fire Pension and Southwest General Hospital Funds.

The government-wide statement of net position reports \$3,530,410 of the restricted component of net position, none of which is restricted by enabling legislation. The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted components of net position are available.

### O. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

### P. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and are either unusual in nature or infrequent in occurrence. Neither item occurred in 2015.

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

#### Q. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### R. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for the self-insurance program. Operating expenses are necessary costs that have been incurred in order to provide the goods or services that are the primary activity of the fund. All revenues and expenses not meeting this definition are reported as non-operating.

#### S. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations ordinance is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the object levels of personnel costs and other costs within each department for all funds. Adjustments to the budget can only be made within a department and then only within the aforementioned object levels by the Director of Finance, upon request by the department head and approval of the Mayor. All other budgetary modifications may only be made by passage of an ordinance by the City Council.

The certificate of estimated resources may be amended during the year if the Finance Director identifies changes to the initial projected revenue. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources in effect at the time final appropriations were passed by Council.

The appropriation ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

### T. Pensions

For purposes of measuring the net pension asset and liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

### **Note 3 – Changes in Accounting Principles**

For 2015, the City implemented the Governmental Accounting Standards Board (GASB) Statement No. 68, "Accounting and Financial Reporting for Pensions", GASB Statement No. 69, Government Combinations and Disposals of Government Operations and GASB No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – An Amendment to GASB Statement No. 68.

GASB Statement No. 68 requires recognition of the entire net pension assets/liabilities and a more comprehensive measure of pension expense for the defined benefit pensions and defined contribution pensions provided to the employees of state and local government employers through pension plans that are administered through trusts or equivalent arrangements. The implementation of GASB Statement No. 68 resulted in the inclusion of a net pension asset, liability and pension expense components on the government-wide financial statements.

GASB Statement No. 69 addresses accounting and financial reporting for government combinations (including mergers, acquisitions and transfers of operations) and disposals of government operations. The implementation of GASB Statement No. 69 did not have an effect on the financial statements of the City.

GASB Statement No. 71 amends paragraph 137 of GASB Statement No. 68 to require that, at transition, a government recognize a beginning deferred outflow of resources for its pension contributions, if any, made subsequent to the measurement date of the beginning net pension liability. The provisions of this Statement are required to be applied simultaneously with the provisions of Statement 68. The implementation of these pronouncements had the following effect on net position as reported December 31, 2014:

	Governmental
	Activities
Net Position December 31, 2014	\$60,489,519
Adjustments:	
Net Pension Asset	1,489
Net Pension Liability	(19,259,569)
Deferred Outflow - Payments Subsequent to Measurement Date	1,920,256
Restated Net Position December 31, 2014	\$43,151,695

Other than employer contributions subsequent to the measurement date, the City made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

### Note 4 - Budgetary Basis of Accounting

While the City is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual presented for the General Fund and the Recreation Fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

- 2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures (budget) rather than as assigned, committed or restricted, net position (GAAP).
- 4. Investments reported at fair value (GAAP) rather than cost (budget).
- 5. Advances in and out are operating transactions (budget) versus balance sheet transactions (GAAP).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General and Recreation funds.

#### Net Change in Fund Balance

	General	Recreation
GAAP Basis	(\$961,239)	(\$7,113)
Net Adjustment for Revenue Accruals	206,322	44,844
Fair Value Adjustment for Investments 2014	35,016	0
Fair Value Adjustment for Investments 2015	(32,454)	0
Advances In	395,000	0
Advances Out	0	0
Net Adjustment for Expenditure Accruals	(159,748)	(26,481)
Encumbrances	(541,420)	(54,581)
Budget Basis	(\$1,058,523)	(\$43,331)

## **Note 5 - Deposits and Investments**

State statutes classify monies held by the City into three categories:

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies, which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the finance director by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

The City's investment policies are governed by state statutes and its own investment policy which authorize the City to invest in obligations of the United States Treasury, United States government agencies and instrumentalities, bonds and other obligations of the State of Ohio and its political subdivisions, no-load Money Market Mutual Funds not containing derivatives, repurchase agreements, certificates of deposit, State Treasurer Asset Reserve of Ohio (STAROhio) and STAR Plus. Repurchase agreements are limited to 30 days, and the market value of the securities purchased under the agreement must exceed the principal value of the repurchase agreement by at least two percent and be marked to market daily.

Investments in collateral-backed mortgage obligations, derivatives, interest-only purchases, variable interest securities, reverse repurchase agreements, investment pools, except for STAROhio, and stocks, are prohibited, unless specifically authorized by council. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Finance Director or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

### Deposits

Custodial credit risk is the risk that in the event of bank failure, the City's deposits may not be returned to it. Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution, by surety company bonds or by a single collateral pool established by the financial institution. The City has no deposit policy for custodial credit risk beyond the requirement of state statute. Chapter 135 of the Ohio Revised Code requires that any public depository receiving deposits pursuant to an award of City funds shall be required to pledge eligible securities as security for repayment of all public moneys.

At year-end, the carrying amount of the City's deposits was \$4,190,010 and the bank balance was \$4,016,975. Of the bank balance \$335,941 was covered by Federal depository insurance, which includes \$16 held in a STAR Plus account. The remaining \$3,681,034 was uninsured. Of the remaining uninsured bank balance, \$3,681,034 was collateralized with securities held by the pledging institution's agent, not in the City's name, as allowed by the Ohio Revised Code.

#### **Investments**

Investments are reported at fair value. As of December 31, 2015, the City had the following investments:

		Weighted
	Fair	Average
	Value	Maturity (Days)
Federal National Mortgage Association Bonds	\$1,488,330	1524

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

Federal Farm Credit Bureau Bonds	992,945	1055
FDIC Insured Negotiable CD's	745,458	627
Federal Home Loan Bonds	639,554	1742
Federal Home Loan Mortgage Corp. Bonds	495,624	1241
City of Middleburg Heights Manuscript Bonds	66,485	1796
Total Portfolio	\$4,428,396	1272

Interest Rate Risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The City's investment policy addresses interest rate risk by requiring that the City's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term payments, thereby avoiding the need to sell securities on the open market prior to maturity. State law also limits security purchases to those that mature within five years unless matched to a specific obligation. STAR Ohio is an investment pool operated by the Ohio State Treasurer. It is unclassified since it is not evidenced by securities that exist in physical or book entry form. Ohio law requires STAR Ohio maintain the highest rating provided by at least one nationally recognized rating service. The weighted average of maturity of the portfolio held by STAR Ohio as of December 31, 2015, is 49 days and carries a rating of AAAm by Standard & Poor's.

Custodial Risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. All financial institutions and broker/dealers who desire to become qualified for investment transactions with the City must meet a set of prescribed standards and be periodically reviewed.

*Credit Risk* is addressed by the City's investment policy which requires that all investments are authorized by the Ohio Revised Code and that the portfolio be diversified both by types of investment and issuer. The Federal National Mortgage Association Bonds, Federal Farm Credit Bureau Bonds, Federal Home Loan Bank Bonds and the Federal Home Loan Mortgage Corporation Bonds carry a rating of AAA by Standard & Poor's. STAR Ohio also carries a rating of AAAm by Standard & Poor's.

Concentration of Credit Risk is defined by the Governmental Accounting Standards Board as having invested five percent or more of the City's portfolio in the securities of a single issuer. The City's investment policy recommends diversification of the portfolio. One method utilized by the City to reduce the risk of loss due to default by a financial institution is limiting the amount of investments placed with any institution to no more than fifty percent of the City's deposit/investment portfolio. The following is the City's allocation as of December 31, 2015:

	Percentage of
Investment Issuer	Investments
Federal National Mortgage Association Bonds	33.61%
Federal Farm Credit Bureau Bonds	22.42%
FDIC Insured Negotiable CD's	16.84%
Federal Home Loan Bonds	14.44%
Federal Home Loan Mortgage Corp. Bonds	11.19%
City of Middleburg Heights Manuscript Bonds	1.50%
Total	100.00%

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

#### Note 6 – Receivables

Receivables at December 31, 2015, consisted primarily of municipal income taxes, property and other local taxes, accounts, special assessments, interest, and intergovernmental receivables arising from grants, entitlements, and shared revenues. All receivables are deemed collectible in full.

Special assessments expected to be collected in more than one-year amount to \$324,288 in the Bond Retirement Fund. At December 31, 2015 the amount of delinquent special assessments was \$27,158.

#### A. Property Taxes

Property taxes include amounts levied against all real and public utility personal property located in the City. Property tax revenue received during 2015 for real and public utility property taxes represents collections of 2014 taxes.

2015 real property taxes are levied after October 1, 2015 on the assessed value as of January 1, 2015, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2015 real property taxes are collected in and intended to finance 2014 operations.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2015 public utility property taxes, which became a lien December 31, 2014, are levied after October 1, 2015, and collected in 2014 with real property taxes.

The tax rate for all City operations for the year ended December 31, 2015, was \$5.45 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2014 property tax receipts were based are as follows:

Real Property	\$502,118,450
Public Utility Tangible Property	15,405,520
Total Valuation	\$517,523,970

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

The County Fiscal Officer collects property taxes on behalf of all taxing districts in the county, including the City. The County Fiscal Officer periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes and outstanding delinquencies, which are measurable as of December 31, 2015 and for which there is an enforceable legal claim. In the General, Police Pension, Fire Pension, Bond Retirement and Southwest General Hospital Funds, the entire receivable has been offset by deferred inflows of resources since the current taxes were not levied to finance 2015 operations and the collection of delinquent taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as revenue while the remainder of the receivable is deferred.

#### B. Municipal Income Taxes

In 2015, the City levied a municipal income tax of 2.00 percent on all income earned within the City as well as on income of residents earned outside of the City. In the case of income of residents earned outside of the city, the City allows a credit of 100 percent of the tax paid to another municipality, not to exceed the amount owed. Employers within the City are required to withhold income tax on employee earnings and remit the tax to the Regional Income Tax Agency (RITA), on behalf of the City, at least quarterly. Corporations and other individual taxpayers are required to pay their estimated tax at least quarterly and file a final return annually. Taxes collected by RITA in one month are remitted to the City on the first (advance) and tenth business days (final settlement) of the following month. Income tax revenue is credited to the General Fund, Recreation Fund, General Obligation Bond Retirement Fund, Capital Improvements Fund, and Streets/Infrastructure Improvements Fund.

#### C. Intergovernmental Receivable

A summary of intergovernmental receivables follows:

Governmental Activities	Amounts
Gasoline Taxes	\$347,000
Homestead and Rollback	116,908
Local Government Funds	111,446
Permissive Motor Vehicle License Tax	10,387
Liquor Permit	4,874
CAT Tax Reimbursement	2,848
Berea Municipal Court	2,098
Public Utility Reimbursement	1,470
Targeted Enforcement Grant	266
Total	\$597,297

#### **Note 7 - Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During 2015, the City contracted with Travelers Insurance Agency for its Commercial Umbrella coverage. A summary of insurance coverage is as follows:

Company	Type of Coverage	Coverage
Travelers Insurance Co.	Comprehensive general liability	\$1 million per occurrence/ \$2 million aggregate
Travelers Insurance Co.	Employee Benefits	\$1 million per occurrence/ \$3 million aggregate
Travelers Insurance Co.	Blanket building and contents	\$53,294,521
Travelers Insurance Co.	Inland marine coverage	\$1,634,643
Travelers Insurance Co.	Public Officials Liability	\$1 million per occurrence
Travelers Insurance Co.	Law Enforcement Liability	\$1 million per occurrence

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

Travelers Insurance Co.	<b>Employment Practices Liability</b>	\$1,000,000
Travelers Insurance Co.	Employee Dishonesty	\$100,000
Travelers Insurance Co.	Commercial Automobile	\$1,000,000
Travelers Insurance Co.	Commercial Umbrella	\$5,000,000
Travelers Insurance Co.	Ohio Stop Gap	\$1,000,000

Settled claims have not exceeded coverage in any of the past three years and there has not been a significant reduction in coverage from the prior year.

In 2015 the City provided two different medical plans for full time employees, council members and their families. A traditional plan with a Preferred Provider Organization is self funded and administered by a third party administrator. A Health Maintenance Organization plan was also offered and was fully insured. All covered employees also receive prescription, dental and vision benefits. Employees declining health care benefits can receive a monthly opt-out payment ranging from \$14 to \$100. Full time employees receive term life insurance benefits of \$50,000. Elected officials received term life insurance benefits of \$30,000.

Under the traditional medical plan, the preferred provider prices all claims which are then submitted to the third party administrator. The third party administrator reviews and processes the claims, which the City then pays. The City has purchased medical stop loss coverage of \$75,000 per individual and \$2,902,236 in aggregate. In 2015, the City funded the self-insurance internal service fund at \$782 per month for single coverage and \$1,956 per month for family coverage. These charges are paid by the fund from which the employees' compensation is paid.

The claims liability of \$213,583, as estimated and reported in the internal service fund at December 31, 2015, are based on the requirements of Governmental Accounting Standards Board Statement No. 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. The claims represent medical claims that are due within one year and are classified as a current liability.

Changes in the claims liability for the last two years are as follows:

		Current Year		
	<b>Estimated Claims</b>	Claims		<b>Estimated Claims</b>
	Payable	and Changes In		Payable
	January 1st	Estimates	Claim Payments	December 31st
2014	\$88,896	\$2,230,124	(\$2,114,146)	\$204,874
2015	\$204,874	\$2,347,491	(\$2,338,782)	\$213,583

The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

# **Note 8 – Capital Assets**

Capital asset activity for the year ended December 31, 2015, was as follows:

	Balance			Balance
<b>Governmental Activities</b>	12/31/2014	Additions	Deletions	12/31/2015
Capital Assets not being Depreciated:				
Land	\$5,471,819	\$0	\$0	\$5,471,819
Construction-In-Progress	1,588,819	5,438,346	(3,284,747)	3,742,418
Total Capital Assets, not being				
Depreciated	7,060,638	5,438,346	(3,284,747)	9,214,237
Capital Assets being Depreciated:				
Land Improvements	1,238,969	46,800		1,285,769
<b>Buildings and Improvements</b>	31,132,486	125,890		31,258,376
Furniture and Fixtures	72,726	15,000		87,726
Machinery and Equipment	10,028,651	576,165	(70,941)	10,533,875
Infrastructure:				
Streets	23,470,258	2,934,319		26,404,577
Sidewalks	1,020,490			1,020,490
Traffic Signals	3,504,573	9,475		3,514,048
Water Mains	2,578,547			2,578,547
Sanitary Sewers	2,253,388	350,428		2,603,816
Storm Sewers	4,506,081	49,800		4,555,881
Total Capital Assets being Depreciated	79,806,169	4,107,877	(70,941)	83,843,105
Less Accumulated Depreciation:				
Land Improvements	(918,448)	(29,741)		(948,189)
Buildings and Improvements	(11,208,836)	(677,588)		(11,886,424)
Furniture and Fixtures	(50,316)	(3,949)		(54,265)
Machinery and Equipment	(6,495,559)	(545,272)	70,941	(6,969,890)
Infrastructure:				
Streets	(4,414,820)	(586,991)		(5,001,811)
Sidewalks	(171,453)	(25,512)		(196,965)
Traffic Signals	(2,104,749)	(175,229)		(2,279,978)
Water Mains	(459,380)	(34,381)		(493,761)
Sanitary Sewers	(581,116)	(30,045)		(611,161)
Storm Sewers	(581,353)	(60,235)		(641,588)
Total Accumulated Depreciation	(26,986,030)	(2,168,943)	70,941	(29,084,032)
Total Capital Assets being Depreciated,		<del></del>		·
Net	52,820,139	1,938,934	0	54,759,073
Governmental Activities Capital Assets,				
Net	\$59,880,777	\$7,377,280	(\$3,284,747)	\$63,973,310

<sup>\*</sup> Depreciation expense was charged to governmental activities as follows:

General Government	\$497,771
Public Safety:	
Police	142,449
Fire	208,834
Streets and Highways	912,393

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

Culture and Recreation	404,958
Economic Development	2,538
Total Depreciation Expense	\$2,168,943

#### **Note 9 - Defined Benefit Pension Plans**

#### Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

### Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

Group A	Group B	Group C
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 60 with 60 months of service credit	Age 60 with 60 months of service credit	Age 57 with 25 years of service credit
or Age 55 with 25 years of service credit	or Age 55 with 25 years of service credit	or Age 62 with 5 years of service credit
Formula:	Formula:	Formula:
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of
service for the first 30 years and 2.5%	service for the first 30 years and 2.5%	service for the first 35 years and 2.5%
for service years in excess of 30	for service years in excess of 30	for service years in excess of 35
Public Safety	Public Safety	Public Safety
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 48 with 25 years of service credit	Age and Service Requirements:  Age 48 with 25 years of service credit	Age 52 with 25 years of service credit
•	-	
Age 48 with 25 years of service credit	Age 48 with 25 years of service credit	Age 52 with 25 years of service credit
Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age 52 with 25 years of service credit or Age 56 with 15 years of service credit
Age 48 with 25 years of service credit or Age 52 with 15 years of service credit Law Enforcement	Age 48 with 25 years of service credit or Age 52 with 15 years of service credit  Law Enforcement	Age 52 with 25 years of service credit or Age 56 with 15 years of service credit Law Enforcement
Age 48 with 25 years of service credit or Age 52 with 15 years of service credit  Law Enforcement Age and Service Requirements:	Age 48 with 25 years of service credit or Age 52 with 15 years of service credit  Law Enforcement Age and Service Requirements:	Age 52 with 25 years of service credit or Age 56 with 15 years of service credit  Law Enforcement Age and Service Requirements:
Age 48 with 25 years of service credit or Age 52 with 15 years of service credit  Law Enforcement Age and Service Requirements:	Age 48 with 25 years of service credit or Age 52 with 15 years of service credit  Law Enforcement  Age and Service Requirements: Age 48 with 25 years of service credit	Age 52 with 25 years of service credit or Age 56 with 15 years of service credit  Law Enforcement  Age and Service Requirements: Age 48 with 25 years of service credit
Age 48 with 25 years of service credit or Age 52 with 15 years of service credit  Law Enforcement  Age and Service Requirements: Age 52 with 15 years of service credit	Age 48 with 25 years of service credit or Age 52 with 15 years of service credit  Law Enforcement  Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age 52 with 25 years of service credit or Age 56 with 15 years of service credit  Law Enforcement  Age and Service Requirements: Age 48 with 25 years of service credit or Age 56 with 15 years of service credit
Age 48 with 25 years of service credit or Age 52 with 15 years of service credit  Law Enforcement  Age and Service Requirements: Age 52 with 15 years of service credit  Public Safety and Law Enforcement	Age 48 with 25 years of service credit or Age 52 with 15 years of service credit  Law Enforcement  Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit  Public Safety and Law Enforcement	Age 52 with 25 years of service credit or Age 56 with 15 years of service credit  Law Enforcement  Age and Service Requirements: Age 48 with 25 years of service credit or Age 56 with 15 years of service credit  Public Safety and Law Enforcement
Age 48 with 25 years of service credit or Age 52 with 15 years of service credit  Law Enforcement  Age and Service Requirements: Age 52 with 15 years of service credit  Public Safety and Law Enforcement  Formula:	Age 48 with 25 years of service credit or Age 52 with 15 years of service credit  Law Enforcement  Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit  Public Safety and Law Enforcement  Formula:	Age 52 with 25 years of service credit or Age 56 with 15 years of service credit  Law Enforcement  Age and Service Requirements: Age 48 with 25 years of service credit or Age 56 with 15 years of service credit  Public Safety and Law Enforcement  Formula:
Age 48 with 25 years of service credit or Age 52 with 15 years of service credit  Law Enforcement  Age and Service Requirements: Age 52 with 15 years of service credit  Public Safety and Law Enforcement  Formula: 2.5% of FAS multiplied by years of	Age 48 with 25 years of service credit or Age 52 with 15 years of service credit  Law Enforcement  Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit  Public Safety and Law Enforcement  Formula: 2.5% of FAS multiplied by years of	Age 52 with 25 years of service credit or Age 56 with 15 years of service credit  Law Enforcement  Age and Service Requirements: Age 48 with 25 years of service credit or Age 56 with 15 years of service credit  Public Safety and Law Enforcement  Formula: 2.5% of FAS multiplied by years of

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

			State		Public	;		Law	
		a	nd Loc	al	Safety	Safety		Enforcement	
20	15 Statutory Maximum Contribution Rates								
Er	nployer		14.0	%	18.1	%		18.1	%
Er	nployee		10.0	%	*			**	
20	15 Actual Contribution Rates								
Er	nployer:								
	Pension		12.0	%	16.1	%		16.1	%
	Post-employment Health Care Benefits		2.0		2.0			2.0	
To	otal Employer		14.0	%	18.1	%		18.1	%
Er	nployee		10.0	%	12.0	%		13.0	%
*	This rate is determined by OPERS' Board and h	as 1	no max	kimum	rate esta	blish	ed by	ORC	<u></u>
**									
	than 2 percent greater than the Public Safety rat	e.					П		П

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$861,922 for 2015. Of this amount, \$0.00 is reported as an intergovernmental payable.

#### Plan Description - Ohio Police & Fire Pension Fund (OPF)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OPF), a cost-sharing, multiple-employer defined benefit pension plan administered by OPF. OPF provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OPF issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OPF fiduciary net position. The report that may be obtained by visiting the OPF website at <a href="https://www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OPF may retire and receive a lifetime monthly pension. OPF offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police		Firefighte	ers
2015 Statutory Maximum Contribution Rates				
Employer	19.50	%	24.00	%
Employee:				
January 1, 2015 through July 1, 2015	11.50	%	11.50	%
July 2, 2015 through December 31, 2015	12.25	%	12.25	%
2015 Actual Contribution Rates				
Employer:				
Pension	19.00	%	23.50	%
Post-employment Health Care Benefits	0.50		0.50	
Total Employer	19.50	%	24.00	%
Employee:				
January 1, 2015 through July 1, 2015	11.50	%	11.50	%
July 2, 2015 through December 31, 2015	12.25	%	12.25	%

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OPF was \$1,089,823 for 2015. Of this amount \$88,957 is reported as an intergovernmental payable.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

#### Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OPF's total pension liability was measured as of December 31, 2014, and was determined by rolling forward the total pension liability as of January 1, 2014, to December 31, 2014. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>OPERS</u>	OP&F	Total
Proportionate Share of the Net			
Pension Asset	\$7,762	\$0	\$7,762
Proportionate Share of the Net			
Pension Liability	6,749,266	13,471,400	20,220,666
Proportion of the Net Pension			
Liability	0.0559400%	0.0260045%	
Pension Expense	\$740,269	\$1,314,073	\$2,054,342

At December 31, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS	OP&F	Total
<b>Deferred Outflows of Resources</b>			
Net difference between projected and			
actual earnings on pension plan investments	\$360,332	\$580,605	\$940,937
City contributions subsequent to the			
measurement date	861,922	1,089,823	1,951,745
Total Deferred Outflows of Resources	\$1,222,254	\$1,670,428	\$2,892,682
D. C J. L. Cl C. D			
Deferred Inflows of Resources			
Differences between expected and			
actual experience	\$120,199	\$0	\$120,199

\$1,954,745 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

OPERS	OP&F	Total
\$60,033	\$145,151	\$205,184
60,033	145,151	205,184
60,033	145,151	205,184
60,034	145,152	205,186
\$240,133	\$580,605	\$820,738
	\$60,033 60,033 60,033 60,034	\$60,033 \$145,151 60,033 145,151 60,033 145,151 60,034 145,152

#### Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Wage Inflation	3.75 percent
Future Salary Increases, including inflation	4.25 to 10.05 percent including wage inflation
COLA or Ad Hoc COLA	3 percent, simple
Investment Rate of Return	8 percent
Actuarial Cost Method	Individual Entry Age

Mortality rates were based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

The most recent experience study was completed for the five year period ended December 31, 2010.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

OPERS manages investments in four investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan and the VEBA Trust. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time,

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The money weighted rate of return, net of investments expense, for the Defined Benefit portfolio is 6.95 percent for 2014.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2014 and the long-term expected real rates of return:

			Weighted Average Long-Term Expected Real Rate of Return		
	Target				
Asset Class	Allocation	n	(Arithmetic)		
Fixed Income	23.00	%		2.31	%
Domestic Equities	19.90			5.84	
Real Estate	10.00			4.25	
Private Equity	10.00			9.25	
International Equities	19.10			7.40	
Other investments	18.00			4.59	
Total	100.00	%		5.28	%

**Discount Rate** The discount rate used to measure the total pension liability was 8 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the City's proportionate share of the net pension liability calculated using the current period discount rate assumption of 8 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (7 percent) or one-percentage-point higher (9 percent) than the current rate:

	Current			
	1% Decrease (7%)	Discount Rate (8.00%)	1% Increase (9.00%)	
City's proportionate share				
of the net pension liability	\$12,412,527	\$6,749,266	\$1,975,241	

#### Actuarial Assumptions - OPF

OPF's total pension liability as of December 31, 2014 is based on the results of an actuarial valuation date of January 1, 2014, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OPF's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2014, are presented below:

Valuation Date	January 1, 2014
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.25 percent
Projected Salary Increases	4.25 percent to 11 percent
Payroll Increases	3.75 percent
Inflation Assumptions	3.25 percent
Cost of Living Adjustments	2.60 percent and 3.00 percent

Rates of death are based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed January 1, 2012.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OPF's target asset allocation as of December 31, 2014 are summarized below:

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

	Target		Long Term Expected			
Asset Class	Allocation		Real Rate of Return			
Cash and Cash Equivalents	-	%		(0.25)	%	
Domestic Equity	16.00			4.47		
Non-US Equity	16.00			4.47		
Core Fixed Income *	20.00			1.62		
Global Inflation Protected *	20.00		1.33			
High Yield	15.00			3.39		
Real Estate	12.00			3.93		
Private Markets	8.00			6.98		
Timber	5.00			4.92		
Master Limited Partnerships	8.00			7.03		
Total	120.00	%				
* levered 2x						

OPF's Board of Trustees has incorporated the "risk parity" concept into OPF's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

Discount Rate The total pension liability was calculated using the discount rate of 8.25 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.25 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.25 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.25 percent), or one percentage point higher (9.25 percent) than the current rate.

	Current			
	1% Decrease	Discount Rate	1% Increase	
	(7.25%)	(8.25%)	(9.25%)	
City's proportionate share		_		
of the net pension liability	\$5,361,796	\$13,471,400	\$4,408,609	

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

#### **Note 10 - Postemployment Benefits**

#### A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the Traditional Plan – a cost-sharing multiple-employer defined benefit pension plan; the Member-Directed Plan – a defined contribution plan; and the Combined Plan – a cost-sharing multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

In order to qualify for post-retirement health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefits recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post-employment Benefit (OPEB) as described in GASB Statement No. 45.

The Ohio Revised Code permits, but does not mandate OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report which may be obtained by writing to the Ohio Public Employees Retirement System, Attn: Finance Director, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling 614-222-5601 or 1-800-222-7377.

The Ohio Revised Code provides statutory authority requiring public employers to fund post-retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care benefits.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2014 state and local employers contributed at a rate of 14 percent. The Ohio Revised Code currently limits the employer contribution rate not to exceed 14 percent of covered payroll for state and local employer units. Active members do not make contributions to the OPEB plan.

OPERS' Post Employment Health Care plan was established under, and is administrated in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of post employment health care benefits. The portion of employer contributions allocated to health care was 2.0% from January 1 through December 31, 2015. The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's required contributions to OPERS for the years ended December 31, 2015, 2014 and 2013 were \$1,009,930, \$970,367, and \$931,842, respectively, of which \$144,218, \$138,568, and \$66,534, respectively, was allocated to the healthcare plan. The full amount has been contributed for all three years.

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007, and January 1, 2008, which allowed additional funds to be allocated to the health care plan.

#### B. Ohio Police and Fire Pension Fund

The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing multiple-employer defined postemployment healthcare plan administered by OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B premium, and long-term care to retirees, qualifying benefit recipients and their eligible dependents. OP&F provides access to post-retirement health care coverage to any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. The healthcare coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits are codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the Plan. That report may be obtained by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5% and 24.0% of covered payroll for police and fire employers, respectively. The Ohio revised Code states that the employer contribution rate may not exceed 19.5% of covered payroll for police employer units and 24.0% of covered payroll for fire employer units. Active members do not make contributions to the OPEB plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administered as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The board of trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree healthcare benefits. The portion of employer contributions allocated to healthcare was 0.5% of covered payroll from January 1, 2015 through December 31, 2015. The amount of employer contributions allocated to the healthcare plan each year is subject to the trustees' primary responsibility to ensure that pension benefits are adequately funded and also is limited by the provisions of Sections 115 and Section 401(h).

The OP&F board of trustees also is authorized to establish requirements for contributions to the healthcare plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's required contributions to OP&F for the years ended December 31, 2015, 2014 and 2013 were \$1,107,250, \$1,099,477, and \$1,069,224, respectively, of which \$17,428, \$17,361, and \$66,534,

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

respectively, was allocated to the healthcare plan. The full amount has been contributed for 2014 and 2013. The City has contributed \$1,018,293 for 2015.

#### **Note 11 - Compensated Absences**

The criteria for determining vacation and sick leave components are derived from negotiated agreements, City ordinances and State laws. Vacation leave is earned at rates that vary depending upon length of service and standard workweek. Employees may use accumulated vacation after the completion of one year of service with the City. With limited exceptions, accumulated vacation must be used within one year of being earned.

Employees earn sick leave at a rate of 1.25 days per month. Sick leave accumulation is unlimited. Upon retirement or death, an employee can be paid one-third of their accumulated sick leave, subject to certain limits. Employees with a sick leave balance of at least 120 days may convert a percentage of the sick days accumulated during the most recent year into a cash payment.

#### **Note 12 - Contingencies**

The City of Middleburg Heights is party to various legal proceedings. However, City management is of the opinion that the ultimate disposition of these claims and legal proceedings will not have a material adverse effect on the overall financial condition of the City.

#### **Note 13 – Fund Balance**

Fund balance is classified as non-spendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

					Streets/	Other
			Bond	Capital	Infrastructure	Governmental
Fund Balance	General	Recreation	Retirement	Improvements	Improvements	Funds
Non-Spendable for:						
Prepaid Items	\$22,182	\$862	\$0	\$0	\$0	\$0
Materials and Supplies						
Inventory	87,665	37,585				287,744
Unclaimed Monies	121,130					
Total Non-Spendable	230,977	38,447	0	0	0	287,744
Restricted for:						
Bond Retirement			715,630			
Recreation		100,432				
Street Construction						313,755
State Highway						108,381
Clerk of Court Computer						62,697
Law Enforcement						117,073
Police Pension						8,698
Fire Pension						8,698
Total Restricted	0	100,432	715,630	0	0	619,302
•						

City of Middleburg Heights, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2015

Committed to: Capital Improvements				492.957		
Street/Infrastructure Imp					1,255,736	
Medical Transport						168,854
Tree Planting						10,362
Veteran's Memorial						7,115
Total Committed	0	0	0	492,957	1,255,736	186,331
Assigned for:						
Unpaid Obligations	399,133					
Unassigned:	5,592,477	0	0	0	0	0
Total Fund Balance:	\$6,222,587	\$138,879	\$715,630	\$492,957	\$1,255,736	\$1,093,377

# **Note 14 - Long-Term Obligations**

The original issue date, interest rate and issuance amount for each of the City's bonds is as follows:

Debt Issue	Original Issue Date	Interest Rate	Original Issue Amount
General Obligation Bonds			
Emergency Generator	2002	1.60 - 4.50 %	475,000
Community & Service Center Refunding	2008	3.00 - 4.00%	12,180,000
Street Improvement	2013	1.50 - 3.00%	5,860,000
Special Assessments Bonds			
Engle Road Improvements	1998	3.35 -5.125%	814,000
Hepburn Road Improvements	1998	3.35 -5.125%	611,000
Fowles Road Sanitary Sewer	1999	6.00%	216,000
Engle Road Improvements	2002	1.60 - 4.50 %	210,000

The changes in long-term obligations during the year were as follows:

					Amounts
	Outstanding			Outstanding	Due in
	12/31/14	Additions	(Reductions)	12/31/15	One Year
General Obligation Bonds:					
Emergency Generator	\$230,000	\$0	(\$25,000)	\$205,000	\$25,000
Community & Service Center					
Refunding	4,055,000		(1,155,000)	2,900,000	1,010,000
2013 Street Improvements	5,605,000		(255,000)	5,350,000	260,000
Unamortized Premium	311,534		(31,078)	280,456	0
Total General Obligation Bonds	10,201,534	0	(1,466,078)	8,735,456	1,295,000
Special Assessment Bonds:					
Engle Road Improvements	226,000		(55,000)	171,000	60,000
Engle Road Improvements	95,000		(10,000)	85,000	10,000
Hepburn Road Improvements	172,000		(40,000)	132,000	45,000
Fowles Road Sanitary Sewer	80,824		(14,338)	66,486	15,198
Total Special Assessment Bonds	573,824	0	(119,338)	454,486	130,198

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

Net Pension Liability:					
OPERS	6,594,577	1,100,601	(945,912)	6,749,266	
OP&F	12,664,992	1,894,678	(1,088,270)	13,471,400	
Total Net Pension Liability	19,259,569	2,995,279	(2,034,182)	20,220,666	0
Other Long-Term Liabilities					
2014 Capital Lease - Loader	0	179,717	(37,401)	142,316	34,515
Compensated Absences	2,918,155	1,521,592	(1,484,045)	2,955,702	1,666,953
OPWC - Loan	817,387		(40,870)	776,517	40,869
Total Other Long-Term Liabilities	3,735,542	1,701,309	(1,562,316)	3,874,535	1,742,337
Total Long-Term Liabilities	\$33,770,469	\$4,696,588	(\$5,181,914)	\$33,285,143	\$3,167,535

*General obligation bonds* General obligation bonds are direct obligations of the City for which its full faith and credit are pledged for repayment. General obligation bonds are to be repaid from both property taxes and municipal income taxes approved for that purpose.

**Special assessment bonds** The special assessment bonds are backed by the full faith and credit of the City and will be paid from the special assessment bond retirement fund from the proceeds of special assessments levied against benefited property owners. In the event that a property owner would fail to pay the assessment, the City would make the payment.

**Refunded bonds** In 2008, the City defeased a general obligation bond issue by placing the proceeds of new bonds in an irrevocable escrow account to provide for all future debt service payments on the old bonds. For financial reporting purposes, the debt has been considered defeased and therefore removed as a liability from the statement of net position. As of December 31, 2015 the amount of defeased debt outstanding on this issue amounted to \$2,957,000.

*OPWC Loan* - In 2005, the Cities of Middleburg Heights, Berea and Brook Park, along with Cuyahoga County entered into an agreement that involves various improvements between Bagley Road and State Route 237. The City of Berea entered into an agreement with the Ohio Public Works Commission (OPWC) in the amount of \$1,900,900 to help fund the construction costs. The City of Middleburg Heights is obligated to pay annual debt service payments of 43 percent to the City of Berea. The City of Berea in turn makes the entire debt service payment to OPWC. The Ohio Public Works Commission (OPWC) loan is for 20 years at zero percent paid from the capital improvement fund. The final amortization schedule is now incorporated in the following amortization schedule.

The City's overall legal debt margin was \$54,340,017 at December 31, 2015. Principal and interest requirements to retire the long-term obligations outstanding at December 31, 2015, are as follows:

	General Obligation Bonds		Special Assess	ment Bonds
Year	Principal	Interest	Principal	Interest
2016	\$1,295,000	\$263,513	\$130,198	\$20,970
2017	1,250,000	222,000	116,110	15,064
2018	1,230,000	181,025	135,077	9,760
2019	305,000	138,425	28,101	3,561
2020	310,000	131,575	15,000	2,025
2021-2025	1,565,000	533,275	30,000	2,025
2026-2030	1,730,000	293,750		
2031-2035	770,000	40,600		

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

Total	\$8,455,000	\$1,804,163	\$454,486	\$53,405
	OPWC	Loan	Tota	ıls
Year	Principal	Interest	Principal	Interest
2016	\$40,869		\$1,466,068	\$284,483
2017	40,869		1,406,979	237,064
2018	40,869		1,405,946	190,785
2019	40,869		373,970	141,986
2021-2025	204,347		1,799,347	535,300
2026-2030	204,347		1,934,347	293,750
2031-2035	204,347		974,347	40,600
Total	\$776,517	\$0	\$9,361,004	\$1,723,968

Conduit debt obligations In October of 2009, the City authorized \$6,400,000 for a Master Lease-Purchase agreement dated November 1, 2009 with National City Equipment Finance for the acquisition of various hospital facilities for the Southwest General Health Center. The City is not obligated in any way to repay this debt.

In December of 2011, the City issued \$63,045,000 of Hospital Facilities Revenue and Refunding Bonds, Series 2011, for the purpose of providing funds to pay for the costs of hospital facilities to be used by Southwest General Health Center and currently refund the Hospital Improvement Refunding Revenue Bonds, Series 1995. The City is not obligated in any way to repay this debt.

In December of 2012, the City issued \$87,514,300 of Hospital Facilities Revenue and Refunding Bonds, Series 2012A, and certain lease purchase obligations for the purpose of providing funds to pay for the costs of hospital facilities to be used by Southwest General Health Center. The City is not obligated in any way to repay this debt.

December 31, 2015, the aggregate principal amount of conduit debt obligations outstanding is \$145,082,307.

#### Note 15 – Capital Leases

In 2015, the City entered into a Capital Lease Agreement for financing the acquisition of a 2014 John Deere Loader with a down payment of \$37,401. This lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of the future minimum lease payments as of the inception dates. The asset acquired through the capital lease is reported as follows:

	Governmental Activities
	2014
	Loader
Asset:	
Machinery and Equipment	\$179,717
Less: Accum Depreciation	(16,474)
	\$163,243

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

The future minimum lease obligations and the present value of these minimum lease payments as of December 31, 2015, are as follows:

	Governmental Activities
Year Ending December 31:	Loader
2016	37,401
2017	37,401
2018	37,401
2019	37,401
Total Minimum Lease Payments	149,604
Less: Amount Representing Interest	(7,288)
Present Value of Minimum Lease	
Payments	\$142,316

#### **Note 16 - Contractual Commitments**

The City had the following contractual commitments outstanding at December 31, 2015:

	Remaining
Project	on Contract
Street Improvement Program	\$385,726
Bagley Road Bridge Improvements	62,443
Big Creek Sanitary Sewers	17,624
Bagley / Fry Road Project	47,881
Smith Road Project	78,435
Bagley / Baldwin Traffic Signal	30,000
Fowles Road Widening Project	124,060
	\$746,169

#### **Note 17 – Interfund Transfers and Balances**

During calendar year 2015, a transfer of \$950,000 was made from the General Fund to the Street Construction Fund. This transfer was made to provide additional resources to fund current operations. In addition, an inter-fund receivable/payable of \$395,000 from the General Fund to the Capital Improvements Fund made in 2014 was repaid in 2015.

## **Note 18 - Jointly Governed Organizations**

#### A. Southwest General Health Center

The Southwest General Health Center is an Ohio non-profit corporation providing health services to the communities of Berea, Brook Park, Middleburg Heights, Olmsted Falls, Strongsville, and Columbia Township. Each of these governments supports the hospital through property tax levies and has representation on the Board of Trustees.

The Health Center is governed by a Board of Trustees consisting of the following: one person who is a member of the legislative body from each of the political subdivisions, one person residing in each

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

political subdivision who is not a member of the legislative body, three people who are residents of any of the participating political subdivisions, the president of the corporation, the president of the medical staff, the vice president of the medical staff, and the executive vice president of the corporation. The legislative bodies of each political subdivision elect their members to serve on the Board of Trustees of the Health Center. The Board exercises total control over the operation of the Health Center including budgeting, appropriating, contracting and designating management. Each City's degree of control is limited to its representation on the Board. The Southwest General Hospital special revenue fund accounts for property tax resources that are distributed to the Health Center. In 2015, the City of Middleburg Heights remitted \$170,791 to the Health Center.

#### B. Woodvale Union Cemetary

The Woodvale Union Cemetery is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. Woodvale Union Cemetery provides burial grounds and burial services to the public. The Cemetery is a jointly governed organization among the cities of Middleburg Heights and Berea. A joint council consisting of the council members from the member communities governs the Cemetery. The joint council elects and appoints the members of the Board of Trustees. The Board consists of the following: one elected member of the legislative body from each of the political subdivisions, and one appointed resident from either of the political subdivisions who is not a member of the legislative body. The joint council exercises total control over the operation of the Cemetery including budgeting, appropriating, and contracting. Each City's degree of control is limited to its representation on the Board. In 2015, the City of Middleburg Heights contributed \$10,000 for operating expenses to the Cemetery and \$10,000 towards the installation of a Veteran's Memorial Monument.

#### C. Southwest Council of Governments

The Southwest Council of Governments helps foster cooperation between municipalities in areas affecting health, safety, welfare, education, economic conditions, and regional development. The Council's Board is comprised of one member from each of the 16 participating cities. The Board exercises total control over the operation of the Council including budgeting, appropriating, contracting, and designating management. Budgets are adopted by the Board. Each City's degree of control is limited to its representation on the Board. The Council has established two subsidiary organizations, the Hazardous Material Response Team ("HAZMAT"), which provides hazardous material protection and assistance, and the Southwest Enforcement Bureau, which provides extra assistance to cities in the form of a SWAT team. In 2015, the City of Middleburg Heights contributed \$15,000 to the Council. The Council's financial statements may be obtained by contacting the Southwest Council of Governments, 11 Berea Commons, Berea, Ohio.

### D. Northeast Ohio Public Energy Council

The City is a member of The Northeast Ohio Public Energy Council (NOPEC). NOPEC is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. NOPEC was formed to serve as a vehicle for communities wishing to proceed jointly with an aggregation program for the purchase of electricity. NOPEC is currently comprised of 174 communities who have been authorized by ballot to purchase electricity on behalf of their citizens. The intent of NOPEC is to provide electricity at the lowest possible rates while at the same time insuring stability in prices by entering into long-term contracts with suppliers to provide electricity to the citizens of its member communities. NOPEC is governed by a General Assembly made up of one representative from each member community. The representatives from each county then elect one person to serve on the eight-member NOPEC Board of Directors. The Board oversees and manages the operation of the aggregation program. The degree of control exercised by any participating government is limited to its representation in the General Assembly and on the Board. Financial information can be obtained by contacting Ronald McVoy, Board Chairman, 31360 Solon Road, Suite 33, Solon, Ohio 44139.

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

#### E. Suburban Water Regional Council of Governments

The City is a member of the Suburban Water Regional Council of Governments. The organization is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. The Council was formed to represent municipal corporation members in communications, understandings, uniform approaches and exchange of information between the council and the City of Cleveland with respect to water service, system and local operations, rates, maintenance and capital improvements. There are no dues or fees assessed against the members of the council. The Council consists of 70 communities.

The Council's Board is comprised of 18 trustees elected from nine regional groups. The Board oversees and manages the operation of the Council. The degree of control exercised by each community is limited to its representation in the Council and on the Board. Financial information can be obtained by contacting the Office of the Executive Secretary of the Cuyahoga County Mayors and City Managers Association, 10107 Brecksville Road, Brecksville, Ohio 44141.

# **Required Supplementary Information**



# Required Supplementary Information Schedule of the City's Proportionate Share of the Net Pension Asset / Liability Ohio Public Employees Retirement System

	2014	2013
City's Proportion of the Net Pension Liabililty	0.0055940%	0.0055940%
City's Proportion of the Net Pension Asset	0.0014194%	0.0014194%
City's Proportionate Share of the Net Pension Liability	6,749,266	6,594,577
City's Proportionate Share of the Net Pension Asset	7,762	1,489
City's Covered - Employee Payroll	6,931,183	6,656,215
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Employee Payroll	97.38%	99.07%
City's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Employee Payroll	0.11%	0.02%
Plan Fiduicary Net Positionn as a Percentage of the Total Pension Liability	86.45%	86.36%
Plan Fiduicary Net Positionn as a Percentage of the Total Pension Asset	114.83%	104.56%

<sup>(1)</sup> Information prior to 2013 is not available

<sup>(2)</sup> Amounts presented based on the City's measurement period ended December 31.

# Required Supplementary Information Schedule of the City's Proportionate Share of the Net Pension Liability Ohio Police and Fire Pension Fund

	2014	2013
City's Proportion of the Net Pension Liabililty	0.0260045%	0.0260045%
City's Proportionate Share of the Net Pension Liability	13,471,400	12,664,992
City's Covered - Employee Payroll	5,104,401	4,963,462
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Employee Payroll	263.92%	255.16%
Plan Fiduicary Net Positionn as a Percentage of the Total Pension Liability	86.45%	86.36%

<sup>(1)</sup> Information prior to 2013 is not available

<sup>(2)</sup> Amounts presented based on the City's measurement period ended December 31.

# Required Supplementary Information Schedule of City Contributions Ohio Public Employees Retirement System

	2015	2014	2013
Contractually Required Contibution	\$861,922	\$831,799	\$865,308
Contributions in Relation to the Contractually Required Contribution	(861,922)	(831,799)	(865,308)
Contribution Deficiency (Excess)	\$0	\$0	\$0
City Covered - Employee Payroll	\$7,182,683	\$6,931,183	\$6,656,215
Contributions as a Percentage of Covered-Employee Payroll	12.00%	12.00%	13.00%

<sup>(1)</sup> Information prior to 2013 is not available

## City of Middleburg Heights, Ohio Required Supplementary Information Schedule of City Contributions Ohio Police and Fire Pension Fund Last Ten Years

	2015	2014	2013	2012
Contractually Required Contibution	\$1,089,823	\$1,088,457	\$1,069,224	\$1,039,163
Contributions in Relation to the Contractually Required Contribution Contribution Deficiency (Excess)	(1,089,823) \$0	(1,088,457) \$0	(1,069,224) \$0	(1,039,163) \$0
City Covered - Employee Payroll	\$5,136,362	\$5,104,401	\$4,963,462	\$4,821,539
Contributions as a Percentage of Covered-Employee Payroll	21.22%	21.32%	21.54%	21.55%

2011	2010	2009	2008	2007	2006
\$1,035,237	\$1,039,423	\$996,565	\$978,894	\$940,805	\$904,738
(1,035,237) \$0	(1,039,423) \$0	(996,565) \$0	(978,894) \$0	(940,805) \$0	(904,738) \$0
\$4,804,760	\$4,846,103	\$4,633,630	\$4,551,984	\$3,949,360	\$4,209,459
21.55%	21.45%	21.51%	21.50%	23.82%	21.49%

## **Combining Statements and**

## **Individual Fund Schedules – Non-major Governmental Funds**

#### Nonmajor Special Revenue Funds

Special Revenue funds are used to account for the proceeds of specific revenue sources that are non-spendable, committed or restricted for specified purposes, other than for debt service or capital projects.

**Street Construction Fund** To account for the portion of state gasoline taxes and motor vehicle license fees restricted for street maintenance and repair.

State Highway Fund To account for the portion of state gasoline taxes and motor vehicle license fees restricted for maintenance of State highways within the City.

*Clerk of Court Computer Fund* To account for the portion of court costs paid by each offender restricted for procurement and maintenance of computer services for the office of the Clerk of the Municipal Court.

*Law Enforcement Fund* Required by State law, to account for court fees obtained from DUI cases, as well as resources obtained from drug fines and seized contraband. Expenditures are restricted for law enforcement purposes.

*Medical Transport Fund* To account for the collection of proceeds from our emergency medical care transport units and related expenditures.

**Police Pension Fund** To account for property taxes levied for the payment of current employer contributions to the state administered police disability and pension fund.

*Fire Pension Fund* To account for property taxes levied for the payment of current employer contributions to the state administered fire fighters disability and pension fund.

**Tree Planting Fund** To account for fees charged to developers and builders to plant trees on tree lawns.

**Veteran's Memorial Fund** To account for donations to build a Veteran's Memorial in the City.

Southwest General Hospital Fund To account for property taxes levied for the maintenance and support of the Southwest General Health Center.

Combining Balance Sheet Nonmajor Governmental Funds December 31, 2015

	Nonmajor Special Revenue Funds	Total Nonmajor Governmental Funds
Assets and Deferred		
Outflows of Resources		
Assets: Equity in Pooled Cash and Investments	\$741,465	\$741,465
Materials and Supplies Inventory	287,744	287,744
Accounts Receivable	61,815	61,815
Intergovernmental Receivable	378,665	378,665
Property Taxes Receivable	452,620	452,620
Total Assets	1,922,309	1,922,309
<b>Total Assets and Deferred</b>		
Outflows of Resources	\$1,922,309	\$1,922,309
Liabilities, Deferred Inflows of Resources and Fund Balances		
Liabilities: Accounts Payable	\$39,006	\$39,006
Accrued Wages	33,434	33,434
Intergovernmental Payable	6,537	6,537
Total Liabilities	78,977	78,977
<b>Deferred Inflows of Resources:</b>		
Property Taxes	414,212	414,212
Unavailable Revenue-Delinquent Property Taxes	38,408	38,408
Unavailable Revenue-Other	297,335	297,335
Total Deferred Inflows of Resources	749,955	749,955
Fund Balances		
Non-Spendable	287,744	287,744
Restricted	619,302	619,302
Committed	186,331	186,331
Total Fund Balances	1,093,377	1,093,377
<b>Total Liabilities, Deferred Inflows of</b>		
Resources and Fund Balances	\$1,922,309	\$1,922,309

Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended December 31, 2015

	Nonmajor Special Revenue Funds	Total Nonmajor Governmental Funds
Revenues		
Property Taxes	\$423,995	\$423,995
Intergovernmental	896,040	896,040
Interest	63	63
Fines, Licenses and Permits	9,306	9,306
Charges for Services	177,081	177,081
Other	55,714	55,714
Total Revenues	1,562,199	1,562,199
Expenditures		
Current:		
Security of Persons and Property:		
Police	145,086	145,086
Fire	220,245	220,245
Public Health and Welfare	170,885	170,885
Streets and Highways	2,063,160	2,063,160
General Government	5,938	5,938
Capital Outlay	51,066	51,066
Total Expenditures	2,656,380	2,656,380
Excess of Revenues Over (Under) Expenditures	(1,094,181)	(1,094,181)
Other Financing Sources		
Transfers In	950,000	950,000
Total Other Financing Sources	950,000	950,000
Net Change in Fund Balances	(144,181)	(144,181)
Fund Balances Beginning of Year	1,237,558	1,237,558
Fund Balances End of Year	\$1,093,377	\$1,093,377

City of Middleburg Heights, Ohio Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2015

	Street Construction	State Highway	Clerk of Court Computer	Law Enforcement	Medical Transport
Assets and Deferred			· ·		•
Outflows of Resources					
Assets:					
Equity in Pooled Cash and					
Investments	\$267,541	\$98,930	\$62,697	\$117,073	\$160,351
Materials and Supplies Inventory	269,018	18,726			
Accounts Receivable					61,815
Intergovernmental Receivable	330,583	26,804			
Property Taxes Receivable					
Total Assets	867,142	144,460	62,697	117,073	222,166
<del>-</del>		· ·	<u> </u>		<u>,                                      </u>
Total Assets and Deferred					
Outflows of Resources	\$867,142	\$144,460	\$62,697	\$117,073	\$222,166
_		, ,			
Liabilities, Deferred Inflows of					
Resources and Fund Balances					
Liabilities:					
Accounts Payable	\$30.748				\$8.258
Accrued Wages	33,059				375
Intergovernmental Payable	6,537				
_					
Total Liabilities	70,344	0	0	0	8,633
Deferred Inflows of Resources:					
Property Taxes					
Unavailable Revenue-Delinquent Property Taxes					
Unavailable Revenue-Other	214,025	17,353			44,679
Total Deferred Inflows of Resources	214,025	17,353	0	0	44,679
Fund Balances:	250.010	10.724			
Non-Spendable	269,018	18,726	62.60	115.052	
Restricted	313,755	108,381	62,697	117,073	160.054
Committed	<del></del>				168,854
Total Fund Balances	582,773	127,107	62,697	117,073	168,854
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$867,142	\$144,460	\$62,697	\$117,073	\$222,166
Resources and rund datances	\$807,142	\$144,400	\$02,097	\$117,073	\$222,100

City of Middleburg Heights, Ohio Combining Balance Sheet Nonmajor Special Revenue Funds (continued) December 31, 2015

	Police Pension	Fire Pension	Tree Planting	Veteran's Memorial	Southwest General Hospital	Total Nonmajor Special Revenue Funds
Assets and Deferred						
Outflows of Resources Assets:						
Equity in Pooled Cash and						
Investments	\$8,698	\$8,698	\$10,362	\$7,115	\$0	\$741,465
Materials and Supplies Inventory	ψ0,070	ψ0,0>0	Ģ10,50 <u>2</u>	Ψ7,115	Ψ0	287,744
Accounts Receivable						61,815
Intergovernmental Receivable	7,452	7,452			6,374	378,665
Property Taxes Receivable	139,793	139,793			173,034	452,620
					<u>,                                      </u>	
Total Assets	155,943	155,943	10,362	7,115	179,408	1,922,309
Total Assets and Deferred			***		4450 400	
Outflows of Resources	\$155,943	\$155,943	\$10,362	\$7,115	\$179,408	\$1,922,309
Liabilities, Deferred Inflows of Resources and Fund Balances Liabilities: Accounts Payable Accrued Wages Intergovernmental Payable						\$39,006 33,434 6,537
Total Liabilities	0	0	0	0	0	78,977
Deferred Inflows of Resources:						
Property Taxes	127,623	127,623			158,966	414,212
Unavailable Revenue-Delinquent Property Taxes	12,170	12,170			14,068	38,408
Unavailable Revenue-Other	7,452	7,452			6,374	297,335
Total Deferred Inflows of Resources	147,245	147,245	0	0	179,408	749,955
Fund Balances: Non-Spendable Restricted Committed	8,698	8,698	10,362	7,115		287,744 619,302 186,331
Total Fund Balances	8,698	8,698	10,362	7,115	0	1,093,377
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$155,943	\$155,943	\$10,362	\$7,115	\$179,408	\$1,922,309

City of Middleburg Heights, Ohio

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Special Revenue Funds

For the Year Ended December 31, 2015

	Street Construction	State Highway	Clerk of Court Computer	Law Enforcement	Medical Transport
Revenues					
Property Taxes	\$0	\$0	\$0	\$0	\$0
Intergovernmental	784,477	63,607			2,500
Interest	48	10		4	
Fines, Licenses and Permits			6,941	2,365	150.051
Charges for Services	6,535	2.1.5			170,371
Other	53,533	2,165			16
Total Revenues	844,593	65,782	6,941	2,369	172,887
Expenditures Current: Security of Persons and Property:					
Police Fire Public Health and Welfare					75,159
Streets and Highways General Government Capital Outlay	1,966,828	96,332	5,938	30,298	20,768
Total Expenditures	1,966,828	96,332	5,938	30,298	95,927
Excess of Revenues Over (Under) Expenditures	(1,122,235)	(30,550)	1,003	(27,929)	76,960
<b>Other Financing Sources</b> Transfers In	950,000				
Total Other Financing Sources	950,000	0	0	0	0
Net Change in Fund Balances	(172,235)	(30,550)	1,003	(27,929)	76,960
Fund Balances Beginning of Year	755,008	157,657	61,694	145,002	91,894
Fund Balances End of Year	\$582,773	\$127,107	\$62,697	\$117,073	\$168,854

(continued)

City of Middleburg Heights, Ohio

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Special Revenue Funds (continued)

For the Year Ended December 31, 2015

	Police Pension	Fire Pension	Tree Planting	Veteran's Memorial	Southwest General Hospital	Total Nonmajor Special Revenue Funds
Revenues Property Taxes Intergovernmental Interest Fines, Licenses and Permits Charges for Services Other	\$132,866 16,417	\$132,866 16,417	\$0 175	\$0 1	\$158,263 12,622	\$423,995 896,040 63 9,306 177,081 55,714
Total Revenues	149,283	149,283	175	1	170,885	1,562,199
Expenditures Current: Security of Persons and Property: Police Fire Public Health and Welfare Streets and Highways General Government Capital Outlay	145,086	145,086			170,885	145,086 220,245 170,885 2,063,160 5,938 51,066
Total Expenditures	145,086	145,086	0	0	170,885	2,656,380
Excess of Revenues Over (Under) Expenditures  Other Financing Sources Transfers In	4,197	4,197	175	1	0	(1,094,181)
	0			0		· · · · · · · · · · · · · · · · · · ·
Total Other Financing Sources		0	0	0	0	950,000
Net Change in Fund Balances	4,197	4,197	175	1	0	(144,181)
Fund Balances Beginning of Year	4,501	4,501	10,187	7,114	0	1,237,558
Fund Balances End of Year	\$8,698	\$8,698	\$10,362	\$7,115	\$0	\$1,093,377



Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2015

	Budgeted A	amounts		Variance with	
	Original	Final	Actual	Final Budget Positive (Negative)	
Revenues				•	
Property Taxes	\$1,459,605	\$1,459,605	\$1,483,518	\$23,913	
Income Taxes	14,138,973	14,138,973	14,635,032	496,059	
Other Local Taxes	610,000	610,000	653,750	43,750	
Intergovernmental	475,902	475,902	494,981	19,079	
Interest Fines, Licenses and Permits	37,000	37,000	42,583	5,583	
*	982,070	982,070	1,065,279	83,209	
Charges for Services Other	391,900 370,000	391,900 355,925	440,408 389,016	48,508 33,091	
Total Revenues	18,465,450	18,451,375	19,204,567	753,192	
Expenditures					
Current:					
Security of Persons and Property: Police:					
Personal Services	4,817,370	4,894,550	4,785,940	108,610	
Other	584,124	584,124	449,487	134,637	
Total Police	5,401,494	5,478,674	5,235,427	243,247	
Fire:					
Personal Services	3,641,446	3,702,846	3,602,371	100,475	
Other	430,205	439,585	376,622	62,963	
Total Fire	4,071,651	4,142,431	3,978,993	163,438	
Safety Director:					
Personal Services	70,679	71,594	71,517	77	
Other	575	575	245	330	
Total Safety Director	71,254	72,169	71,762	407	
Total Security of Persons and Property	9,544,399	9,693,274	9,286,182	407,092	
Public Health and Welfare: Senior Bus:					
Other	108,097	108,097	102,739	5,358	
Total Senior Bus	108,097	108,097	102,739	5,358	
Senior Programs					
Personal Services	46,906	47,824	23,433	24,391	
Other	18,568	18,568	11,455	7,113	
Total Senior Programs	65,474	66,392	34,888	31,504	
Total Public Health and Welfare	\$173,571	\$174,489	\$137,627	\$36,862	

(continued)

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (continued) For the Year Ended December 31, 2015

	Budgeted Amounts			Variance with Final Budget
				Positive
	Original	Final	Actual	(Negative)
Community Development:				
Planning and Zoning: Personal Services	\$100,601	\$101,803	\$95,099	\$6,704
Other	3,900	3,900	3,019	\$6,704 881
Other	3,700	3,700	3,017	
Total Planning and Zoning	104,501	105,703	98,118	7,585
Building:				
Personal Services	617,228	627,399	608,667	18,732
Other	34,803	34,803	25,090	9,713
Total Building	652,031	662,202	633,757	28,445
Engineer:				
Other	62,399	62,399	49,247	13,152
Total Engineer	62,399	62,399	49,247	13,152
Total Community Development	818,931	830,304	781,122	49,182
Economic Development:				
Personal Services	148,892	151,306	151,100	206
Other	253,023	253,023	200,755	52,268
Total Economic Development	401,915	404,329	351,855	52,474
Sanitation:				
Other	1,211,737	1,211,737	1,155,347	56,390
Total Sanitation	1,211,737	1,211,737	1,155,347	56,390
General Government:				
Mayor's Court:				
Personal Services	214,841	218,040	211,724	6,316
Other	64,785	64,785	50,158	14,627
Total Mayor's Court	279,626	282,825	261,882	20,943
Mayor:				
Personal Services	501,379	510,342	510,314	28
Other	24,054	24,054	19,798	4,256
Total Mayor	\$525,433	\$534,396	\$530,112	\$4,284

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (continued) For the Year Ended December 31, 2015

	Budgeted A	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Finance:	Φ505.54 <b>2</b>	<b>\$505.005</b>	ф.co2 22.4	Φ2.772
Personal Services	\$595,542	\$605,006	\$602,234	\$2,772
Other	44,105	44,105	38,487	5,618
Total Finance	639,647	649,111	640,721	8,390
Law:				
Personal Services	309,881	313,985	313,210	775
Other	93,030	93,030	60,790	32,240
Total Law	402,911	407,015	374,000	33,015
Service:				
Personal Services	3,062,173	3,109,417	3,065,252	44,165
Other	361,108	361,108	341,297	19,811
Total Service	3,423,281	3,470,525	3,406,549	63,976
Facilities Maintenance:				
Personal Services	488,532	495,801	435,034	60,767
Other	388,575	388,575	319,098	69,477
Total Facilities Maintenance	877,107	884,376	754,132	130,244
Council:				
Personal Services	394,107	397,150	386,512	10,638
Other	23,774	23,774	9,846	13,928
Total Council	417,881	420,924	396,358	24,566
Boards and Commissions:				
Personal Services	3,105	3,117	1,086	2,031
Other	9,950	9,950	9,218	732
Total Boards and Commissions	13,055	13,067	10,304	2,763
City Hall:				
Personal Services	100,000	117,200	117,176	24
Other	832,191	984,316	795,415	188,901
Total City Hall	932,191	1,101,516	912,591	188,925
Statutory Accounts: Other	703,950	709,308	709,308	0
Total Statutory Acounts	703,950	709,308	709,308	0
otal General Government	8,215,082	8,473,063	7,995,957	477,106
otal Expenditures	\$20,365,635	\$20,787,196	\$19,708,090	\$1,079,106 (continued)

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (continued) For the Year Ended December 31, 2015

	Budgeted A	Variance with Final Budget		
	Original	Final	Actual	Positive (Negative)
Excess of Revenues Over (Under) Expenditures	(\$1,900,185)	(\$2,335,821)	(\$503,523)	\$1,832,298
Other Financing Sources (Uses) Advances In Transfers Out	235,000 (950,000)	395,000 (950,000)	395,000 (950,000)	0
Total Other Financing Sources (Uses)	(715,000)	(555,000)	(555,000)	0
Net Change in Fund Balance	(2,615,185)	(2,890,821)	(1,058,523)	1,832,298
Fund Balance Beginning of Year	4,592,775	4,592,775	4,592,775	0
Prior Year Encumbrances Appropriated	509,742	509,742	509,742	0
Fund Balance End of Year	\$2,487,332	\$2,211,696	\$4,043,994	\$1,832,298

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Recreation Fund For the Year Ended December 31, 2015

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Income Taxes	\$1,700,000	\$1,700,000	\$1,471,474	(\$228,526)
Charges for Services	1,365,500	1,365,500	1,443,104	77,604
Other	2,600	2,600	7,110	4,510
Total Revenues	3,068,100	3,068,100	2,921,688	(146,412)
Expenditures				
Current:				
Culture and Recreation:				
Personal Services	2,184,353	2,221,411	2,165,007	56,404
Other	921,831	921,831	800,012	121,819
Total Expenditures	3,106,184	3,143,242	2,965,019	178,223
Net Change in Fund Balance	(38,084)	(75,142)	(43,331)	31,811
Fund Balance Beginning of Year	150,000	150,000	150,000	0
Prior Year Encumbrances Appropriated	43,331	43,331	43,331	0
Fund Balance End of Year	\$155,247	\$118,189	\$150,000	\$31,811

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Bond Retirement Fund For the Year Ended December 31, 2015

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property Taxes	\$217,851	\$217,851	\$221,432	\$3,581
Income Taxes	1,503,550	1,503,550	1,503,550	\$0
Special Assessments	160,000	160,000	151,447	(8,553)
Intergovernmental	47,673	47,673	47,449	(224)
Interest	4,849	4,849	4,849	0
Total Revenues	1,933,923	1,933,923	1,928,727	(5,196)
Expenditures				
Current:				
General Government:				
Other	12,300	12,300	1,202	11,098
Debt Service:				
Principal Retirement	1,554,338	1,554,338	1,554,338	0
Interest and Fiscal Charges	335,150	335,150	335,018	132
Total Expenditures	1,901,788	1,901,788	1,890,558	11,230
Net Change in Fund Balance	32,135	32,135	38,169	6,034
Fund Balance Beginning of Year	498,337	498,337	498,337	0
Fund Balance End of Year	\$530,472	\$530,472	\$536,506	\$6,034

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Capital Improvements Fund For the Year Ended December 31, 2015

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Income Taxes	\$909,366	\$909,366	\$923,675	\$14,309
Charges for Services	8,000	0	0	0
Other	30,000	30,000	14,368	(15,632)
Total Revenues	947,366	939,366	938,043	(1,323)
Expenditures				
Capital Outlay	890,616	1,173,206	903,769	269,437
Total Expenditures	890,616	1,173,206	903,769	269,437
Excess of Revenues Over (Under) Expenditures	56,750	(233,840)	34,274	268,114
Other Financing Sources (Uses)				
Sale of Capital Assets	0	0	14,046	14,046
Advances Out	(235,000)	(235,000)	(395,000)	(160,000)
Total Other Financing Sources	(235,000)	(235,000)	(380,954)	(145,954)
Net Change in Fund Balance	(178,250)	(468,840)	(346,680)	122,160
Fund Balance Beginning of Year	405,010	405,010	405,010	0
Prior Year Encumbrances Appropriated	135,716	135,716	135,716	0
Fund Balance End of Year	\$362,476	\$71,886	\$194,046	\$122,160

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Street Infrastructure Improvement Fund For the Year Ended December 31, 2015

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Income Taxes	\$505,816	\$505,816	\$520,126	\$14,310
Intergovernmental	0	150,000	150,000	0
Charges for Services	0	0	4,597	4,597
Interest	2,000	2,000	1,783	(217)
Other	65,000	65,000	259,159	194,159
Total Revenues	572,816	722,816	935,665	212,849
Expenditures				
Current:				
Capital Outlay	2,989,247	3,348,776	2,984,778	363,998
Total Capital Outlay	2,989,247	3,348,776	2,984,778	363,998
Total Expenditures	2,989,247	3,348,776	2,984,778	363,998
Net Change in Fund Balance	(2,416,431)	(2,625,960)	(2,049,113)	576,847
Fund Balance Beginning of Year	1,098,509	1,098,509	1,098,509	0
Prior Year Encumbrances Appropriated	1,573,247	1,573,247	1,573,247	0
Fund Balance End of Year	\$255,325	\$45,796	\$622,643	\$576,847

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Street Construction Fund For the Year Ended December 31, 2015

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Intergovernmental	\$772,000	\$772,000	\$796,279	\$24,279
Interest	100	100	48	(52)
Charges for Services	12,000	12,000	6,535	(5,465)
Other	25,000	40,000	53,533	13,533
Total Revenues	809,100	824,100	856,395	32,295
Expenditures				
Current:				
Transportation:				
Streets and Highways:				
Personal Services	875,604	888,211	868,015	20,196
Other	1,307,052	1,362,052	1,236,366	125,686
Total Expenditures	2,182,656	2,250,263	2,104,381	145,882
Excess of Revenues Under Expenditures	(1,373,556)	(1,426,163)	(1,247,986)	178,177
Other Financing Sources				
Transfers In	950,000	950,000	950,000	0
Net Change in Fund Balance	(423,556)	(476,163)	(297,986)	178,177
Fund Balance Beginning of Year	397,633	397,633	397,633	0
Prior Year Encumbrances Appropriated	84,252	84,252	84,252	0
Fund Balance End of Year	\$58,329	\$5,722	\$183,899	\$178,177

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual State Highway Fund For the Year Ended December 31, 2015

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Intergovernmental	\$62,000	\$62,000	\$64,563	\$2,563
Interest	100	100	10	(90)
Other	2,000	2,000	2,165	165
Total Revenues	64,100	64,100	66,738	2,638
Expenditures				
Current:				
Transportation:				
Streets and Highways:				
Other	138,641	138,641	91,622	47,019
Net Change in Fund Balance	(74,541)	(74,541)	(24,884)	49,657
Fund Balance Beginning of Year	29,470	29,470	29,470	0
Prior Year Encumbrances Appropriated	48,641	48,641	48,641	0
Fund Balance End of Year	\$3,570	\$3,570	\$53,227	\$49,657

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Clerk of Courts Computer Fund For the Year Ended December 31, 2015

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Fines, Licenses and Permits	\$0	\$6,900	\$6,941	\$41
Expenditures Current: General Government:				
Other	11,800	11,800	6,650	5,150
Net Change in Fund Balance	(11,800)	(4,900)	291	5,191
Fund Balance Beginning of Year	61,694	61,694	61,694	0
Fund Balance End of Year	\$49,894	\$56,794	\$61,985	\$5,191

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Law Enforcement Fund For the Year Ended December 31, 2015

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Interest	\$20	\$20	\$4	(\$16)
Fines, Licenses and Permits	3,600	3,600	2,435	(1,165)
Total Revenues	3,620	3,620	2,439	(1,181)
Expenditures				
Public Safety: Capital Outlay	32,298	32,298	30,298	2,000
Total Transportation	32,298	32,298	30,298	2,000
Total Expenditures	32,298	32,298	30,298	2,000
Net Change in Fund Balance	(28,678)	(28,678)	(27,859)	819
Fund Balance Beginning of Year	114,633	114,633	114,633	0
Prior Year Encumbrances Appropriated	30,298	30,298	30,298	0
Fund Balance End of Year	\$116,253	\$116,253	\$117,072	\$819

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Medical Transport Fund For the Year Ended December 31, 2015

	Budgeted Amounts		Actual	Variance with Final Budget Positive Actual (Negative)	
	Original	Final	Actual	(Negative)	
Revenues					
Charges for Services	\$150,000	\$150,000	\$176,157	\$26,157	
Intergovernmental	2,000	2,000	2,500	500	
Other			16	16	
Total Revenues	152,000	152,000	178,673	26,673	
Expenditures					
Current:					
Transportation:					
Public Safety:					
Personal Services	36,768	37,489	36,666	823	
Other	39,600	39,600	38,847	753	
Capital Outlay	30,814	30,814	22,399	8,415	
Total Expenditures	107,182	107,903	97,912	9,991	
Net Change in Fund Balance	44,818	44,097	80,761	36,664	
Fund Balance Beginning of Year	69,475	69,475	69,475	0	
Prior Year Encumbrances Appropriated	6,415	6,415	6,415	0	
Fund Balance End of Year	\$120,708	\$119,987	\$156,651	\$36,664	

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Police Pension Fund For the Year Ended December 31, 2015

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property Taxes	\$130,711	\$130,711	\$132,866	\$2,155
Intergovernmental	18,223	18,223	16,417	(1,806)
Total Revenues	148,934	148,934	149,283	349
Expenditures				
Current:				
Public Safety:				
Personal Services	145,000	145,000	145,000	0
Other	135	135	86	49
Total Expenditures	145,135	145,135	145,086	49
Net Change in Fund Balance	3,799	3,799	4,197	398
Fund Balance Beginning of Year	4,501	4,501	4,501	0
Fund Balance End of Year	\$8,300	\$8,300	\$8,698	\$398

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Fire Pension Fund For the Year Ended December 31, 2015

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Property Taxes	\$130,711	\$130,711	\$132,866	\$2,155	
Intergovernmental	18,223	18,223	16,417	(1,806)	
Total Revenues	148,934	148,934	149,283	349	
Expenditures					
Current:					
Public Safety:					
Personal Services	145,000	145,000	145,000	0	
Other	135	135	86	49	
Total Expenditures	145,135	145,135	145,086	49	
Net Change in Fund Balance	3,799	3,799	4,197	398	
Fund Balance Beginning of Year	4,501	4,501	4,501	0	
Fund Balance End of Year	\$8,300	\$8,300	\$8,698	\$398	

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Tree Planting Fund For the Year Ended December 31, 2015

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Charges for Services	\$2,000	\$175	\$175	\$0
Expenditures Current: General Government: Other	12,000	10,175	0	10,175
Net Change in Fund Balance	(10,000)	(10,000)	175	10,175
Fund Balance Beginning of Year	10,187	10,187	10,187	0
Fund Balance End of Year	\$187	\$187	\$10,362	\$10,175

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Veteran's Memorial Fund For the Year Ended December 31, 2015

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Interest	\$10	\$1	\$1	\$0
Other	500	0	0	0
Total Revenues	510	1	1	0
Expenditures				
Current:				
General Government:				
Other	7,510	7,000	0	7,000
Net Change in Fund Balance	(7,000)	(6,999)	1	7,000
Fund Balance Beginning of Year	7,114	7,114	7,114	0
Fund Balance End of Year	\$114	\$115	\$7,115	\$7,000

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Southwest General Hospital Fund For the Year Ended December 31, 2015

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property Taxes	\$158,430	\$158,263	\$158,263	\$0
Intergovernmental	12,736	12,622	12,622	0
Total Revenues	171,166	170,885	170,885	0
Expenditures Current:				
Public Health and Welfare:				
Other	165,000	170,885	170,885	0
Net Change in Fund Balance	6,166	0	0	0
Fund Balance Beginning of Year	0	0	0	0
Fund Balance End of Year	\$6,166	\$0	\$0	\$0

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Health Insurance Fund For the Year Ended December 31, 2015

	Budgeted	Amounts		Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Charges for Services	\$2,999,592	\$2,999,592	\$3,013,300	\$13,708
Other	0	0	10,564	10,564
Total Revenues	\$2,999,592	\$2,999,592	\$3,023,864	\$24,272
Expenditures				
General Government:				
Other	2,835,000	2,835,000	2,749,960	85,040
Net Change in Fund Balance	164,592	164,592	273,904	109,312
Fund Balance Beginning of Year	319,358	319,358	319,358	0
Fund Balance End of Year	\$483,950	\$483,950	\$593,262	\$109,312

### **Combining Statements – Agency Funds**

To account for assets held by the city as an agent for individuals, private organizations, other governmental units, and other funds. Agency funds are purely custodial (assets equal liabilities) and thus do not involve measurement of results of operations.

*Flexible Spending Account Fund* To account for voluntary employee payroll deductions, used by the employee to pay for eligible Medical and Dependent Care expenses with pre-tax dollars, pursuant to Section 125 of the Internal Revenue Code.

**Board of Building Standard Fee Fund** To account for state building fees collected from builders and disbursed to the State Board of Building Standards.

*Mayor's Court Fund* To account for funds received and disbursed by the Mayor's Court pursuant to the laws of the State.

**Deposits Fund** To account for various deposits from contractors, builders, residents, or others to insure compliance with various City ordinances.

Combining Statement of Changes in Assets and Liabilities
Agency Funds
For the Fiscal Year Ended December 31, 2015

	Ending Balance 12/31/14	Additions	Deductions	Ending Balance 12/31/15
Flexible Spending Account				
Assets				
Equity in Pooled Cash	<b>***</b>	400.011	<b>*==</b> 00.4	**·
and Investments	\$8,217	\$83,364	\$75,004	\$16,577
Liabilities				
Deposits Held and Due to Others	\$8,217	\$83,364	\$75,004	\$16,577
Board of Buildings Standards Fee				
Assets				
Equity in Pooled Cash				
and Investments	\$142	\$6,246	\$6,314	\$74
Liabilities				
Deposits Held and Due to Others	\$142	\$6,246	\$6,314	\$74
Mayor's Court				
Assets	<b>\$52.420</b>	<b>#</b> <10.222	A < < 2 52 5	Φ20.020
Cash in Segregated Accounts	\$52,430	\$649,333	\$663,735	\$38,028
Liabilities				
Deposits Held and Due to Others	\$52,430	\$649,333	\$663,735	\$38,028
Deposits				
Assets				
Equity in Pooled Cash	<b>0105.054</b>	Φ71 400	<b>#100.024</b>	<b>01.47.510</b>
and Investments	\$185,054	\$71,488	\$109,024	\$147,518
Liabilities				
Deposits Held and Due to Others	\$185,054	\$71,488	\$109,024	\$147,518
Total - All Agency Funds				
Assets				
Equity in Pooled Cash	<b>0102.412</b>	<b>#141.000</b>	<b>#100.242</b>	<b>**</b>
and Investments	\$193,413 52,430	\$161,098 649,333	\$190,342	\$164,169
Cash in Segregated Accounts Total Assets	\$245,843	\$810,431	663,735 \$854,077	38,028 \$202,197
10000	Ψ2τ3,0τ3	φ010,731	φυστ,υττ	Ψ202,177
T !-L'!!4!				
Liabilities Deposits Held and Due to Others	\$245,843	\$810,431	\$854,077	\$202,197
T		+ 310,101	+ 30 1,077	+===,1,7



### **Statistical Section**





### **Statistical Section**

This part of the City of Middleburg Heights, Ohio's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

**Financial Trends** – These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

Net Position by Component-Last Ten Years	98
Changes in Net Position-Last Ten Years	99
Fund Balances, Governmental Funds- Last Ten Years	101
Changes in Fund Balances, Governmental	
Funds-Last Ten Years	103

**Revenue Capacity** – These schedules contain information to help the reader assess the City's most significant local revenue sources, the income tax and the property tax.

Tax Revenues by Source, Governmental Funds-Last Ten Years	105
Income Tax Revenue Base and Collections-Last Ten Years	106
Principal Taxpayers-Current Year and Nine Years Ago	107
Property Tax Rates-All Direct and Overlapping Governments	108
Assessed and Estimated Actual Value of Taxable Property-	
Last Ten Years	109
Property Tax Levies and Collections-Real and Public	
Utility Taxes-Last Ten Years	110

**Debt Capacity** – These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

111
113

**Economic and Demographic Information** – These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place.

Demographic and Economic Statistics-Last Ten Years	114
Principal Employers-Current Year and Nine Years Ago	115

**Operating Information** – These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

Full-time City Employees by Function/Program-Last Ten Years	116
Operating Indicators by Function/Program-Last Ten Years	117
Capital Asset Statistics by Function/Program-Last Ten Years	119

**Sources**: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB Statement 34 in 2002; schedules presenting government-wide information include information beginning in that year.



City of Middleburg Heights, Ohio
Net Position by Component
Last Ten Years
(accrual basis of accounting)

	2015 (1)	Restated 2014 (1)	2013	2012	2011	2010	2009	2008	2007	2006
Governmental Activities Net Investment in Capital Assets Restricted for:	\$54,019,035	\$49,424,631	\$48,813,578	\$49,174,710	\$47,345,795	\$45,336,826	\$43,670,819	\$35,941,389	\$33,862,810	\$32,770,521
Capital Projects	1,818,359	2,943,829	5,177,947	989,661	1,020,901	1,105,143	849,193	1,202,622	1,529,607	1,596,987
Debt Service	1,293,262	1,465,640	1,588,993	1,548,018	1,988,524	2,824,066	2,870,466	3,083,637	3,237,703	3,312,729
Other Purposes	418,789	447,659	448,796	409,375	452,608	482,196	492,426	469,104	396,550	368,712
Unrestricted	-11,054,475	-11,130,064	5,012,054	6,692,960	6,006,694	5,344,333	5,796,309	4,575,931	4,868,489	4,760,416
Total Net Position	\$46,494,970	\$43,151,695	\$61,041,368	\$58,814,724	\$56,814,522	\$55,092,564	\$53,679,213	\$45,272,683	\$43,895,159	\$42,809,365

(1) The City reported the impact of GASB Statement No. 68 beginning in fiscal year 2014.

City of Middleburg Heights, Ohio
Changes in Net Position
Last Ten Years
(accrual basis of accounting)

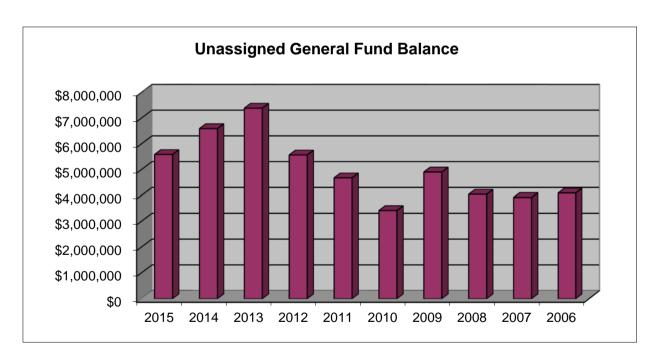
	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Program Revenues Governmental Activities: Charges for Services: Security of Persons and Property:										
Police	\$527,687	\$630,532	\$671,898	\$664,237	\$684,320	\$620,746	\$642,294	\$683,545	\$760,864	\$672,077
Fire	621,758	545,110	530,050	503,394	512,706	462,126	434,991	426,413	394,681	384,615
Public Health and Welfare	14,416	20,441	22,075	25,508	23,924	22,980	16,515	1,733	5,929	2,739
Culture and Recreation	1,433,750	1,378,918	1,399,464	1,344,899	1,243,202	1,211,993	1,177,233	1,172,304	1,121,296	1,105,925
Community Development	355,833	155,356	819,185	409,400	233,664	144,288	185,671	186,603	353,339	354,273
Econonmic Development	5,024	4,991	6,443	4,784	4,275	5,768	3,000	1,500	1,750	500
Streets and Highways	7,361	11,687	11,854	10,017	8,058	18,482	10,875	24,426	0	758
General Government	204,888	191,457	181,832	212,840	178,816	176,929	165,561	148,066	164,540	227,337
Operating Grants and Contributions	861,227	832,490	929,590	848,150	842,714	862,290	849,270	875,100	862,363	938,974
Capital Grants and Contributions	3,772,688	249,438	752,693	1,238,019	1,289,377	1,183,203	7,258,633	162,694	184,981	1,138,124
Total Governmental Activities Program										
Revenues	7,804,632	4,020,420	5,325,084	5,261,248	5,021,056	4,708,805	10,744,043	3,682,384	3,849,743	4,825,322
Expenses										
Governmental Activities:										
Security of Persons and Property:										
Police	5,384,591	5,485,696	5,064,507	4,981,352	4,919,272	5,143,489	4,806,928	4,727,460	4,441,487	4,234,859
Fire	4,432,494	4,185,034	3,924,687	3,923,428	3,801,258	3,726,461	3,696,714	3,639,936	3,588,665	3,260,065
Safety Director	69,035	68,014	64,010	61,957	58,909	59,728	57,850	55,867	53,720	50,592
Public Health and Welfare	299,048	310,506	311,680	307,505	330,767	362,515	339,612	284,520	263,939	256,254
Culture and Recreation	3,248,860	3,305,049	3,148,384	3,193,469	3,176,067	3,237,956	3,280,588	3,163,391	3,159,631	3,013,378
Community Development	765,089	702,208	603,864	555,959	534,590	552,358	579,608	620,457	645,709	589,575
Economic Development	329,441	328,977	402,294	326,237	305,201	325,270	286,350	164,696	163,873	95,056
Streets and Highways	3,485,431	2,953,029	3,298,197	2,664,848	2,786,636	3,140,956	3,052,119	3,011,490	2,679,466	2,089,356
Sanitation	974,028	1,135,741	1,080,775	1,075,455	1,091,845	933,094	948,225	939,330	948,598	851,522
General Government	8,062,700	8,108,809	7,424,687	7,297,006	7,186,714	7,089,138	7,321,308	7,159,940	6,871,475	6,132,310
Interest and Fiscal Charges	351,198	401,271	520,272	511,361	457,423	527,452	580,827	474,061	836,386	905,016
Total Governmental Activities Expenses	27,401,915	26,984,334	25,843,357	24,898,577	24,648,682	25,098,417	24,950,129	24,241,148	23,652,949	21,477,983

Net (Expense)/Revenue Governmental Activities: Security of Persons and Property:										
Police	(4,856,904)	(4,855,344)	(4,392,609)	(4,317,115)	(4,234,952)	(4,522,123)	(4,164,093)	(4,038,095)	(3,680,623)	(3,562,782)
Fire	(3,810,736)	(3,639,924)	(3,286,609)	(3,402,506)	(3,284,507)	(3,261,335)	(3,258,223)	(3,210,523)	(3,193,984)	(2,270,366)
Safety Director	(69,035)	(68,014)	(64,010)	(61,957)	(58,909)	(59,728)	(57,850)	(55,867)	(53,720)	(50,592)
Public Health and Welfare	(284,632)	(290,065)	(289,605)	(281,997)	(306,843)	(339,535)	(323,097)	(282,787)	(258,010)	(253,515)
Culture and Recreation	(1,815,110)	(1,926,131)	(1,748,920)	(1,848,570)	(1,932,865)	(2,025,963)	(2,103,355)	(1,991,087)	(2,038,335)	(1,907,453)
Community Development	(409,256)	(546,852)	215,321	(146,559)	(300,926)	(408,070)	(393,937)	(433,854)	(292,370)	(235,302)
Economic Development	(324,417)	(323,986)	(395,851)	(321,453)	(300,926)	(319,502)	(283,350)	(163,196)	(162,123)	(94,556)
Streets and Highways	1,155,845	(1,859,414)	(1,712,088)	(586,190)	(650,532)	(1,080,601)	5,062,618	(1,958,090)	(1,632,122)	(616,584)
Sanitation	(974,028)	(1,135,741)	(1,080,775)	(1,075,455)	(1,091,845)	(933,094)	(948,225)	(939,330)	(948,598)	(851,522)
General Government	(7,857,812)	(7,917,352)	(7,242,855)	(7,084,166)	(7,007,898)	(6,912,209)	(7,155,747)	(7,011,874)	(6,706,935)	(5,904,973)
Interest and Fiscal Charges	(351,198)	(401,271)	(520,272)	(511,361)	(457,423)	(527,452)	(580,827)	(474,061)	(836,386)	(905,016)
Total Net Expense	(19,597,283)	(22,964,094)	(20,518,273)	(19,637,329)	(19,627,626)	(20,389,612)	(14,206,086)	(20,558,764)	(19,803,206)	(16,652,661)
General Revenues										
Property and Other Local Taxes Levied for:										
General Purposes	2,204,366	2,094,374	2,114,690	2,094,556	2,122,527	1,946,835	1,983,876	2,082,355	2,104,512	2,009,978
Debt Service	231,105	217,719	221,713	224,823	238,448	418,706	447,616	459,118	473,010	439,446
Police and Fire Pension	277,340	261,260	266,058	269,788	286,136	291,830	298,410	306,078	315,340	292,962
Public Health and Welfare	166,882	154,181	157,862	149,000	159,755	160,477	156,133	168,159	180,878	189,236
Income Tax Levied for:										
General Purposes	14,425,342	14,158,040	14,167,574	13,806,366	13,529,681	11,350,197	11,039,967	11,285,237	10,452,686	10,169,116
Debt Service	1,402,720	1,484,869	1,150,763	1,103,726	1,097,026	1,679,911	1,520,127	1,894,990	2,056,875	1,485,088
Recreation	1,420,297	1,307,047	1,277,539	1,400,216	1,569,497	1,690,513	1,591,301	1,596,976	1,579,588	1,277,277
Capital Outlay	1,312,163	1,408,310	1,678,133	1,071,646	898,809	1,591,385	1,520,723	1,587,193	1,563,051	890,868
Grants and Entitlements not Restricted to										
Specific Programs	712,325	593,138	959,520	953,727	1,341,682	2,244,208	3,552,070	1,794,816	1,268,580	1,792,104
Investment Earnings	51,625	80,535	(12,318)	69,863	74,330	62,294	97,034	339,326	537,883	456,495
Miscellaneous	739,393	652,772	763,383	493,820	321,634	366,607	405,359	422,040	356,597	288,108
Total General Revenues	22,943,558	22,412,245	22,744,917	21,637,531	21,349,584	21,802,963	22,612,616	21,936,288	20,889,000	19,290,678
Change in Net Position	\$3,346,275	(\$551,849)	\$2,226,644	\$2,000,202	\$1,721,958	\$1,413,351	\$8,406,530	\$1,377,524	\$1,085,794	\$2,638,017

### City of Middleburg Heights, Ohio Fund Balances, Governmental Funds Last Ten Years

(modified accrual basis of accounting)

	2015	2014	2013	2012
General Fund				
Nonspendable	\$230,977	\$294,315	\$231,762	\$171,906
Assigned	399,133	291,201	336,772	415,065
Unassigned	5,592,477	6,598,310	7,392,204	5,573,277
Total General Fund	6,222,587	7,183,826	7,960,738	6,160,248
All Other Governmental Funds				
Nonspendable	326,191	331,445	191,522	249,040
Restricted	1,435,364	1,689,335	1,914,948	1,744,505
Committed	1,935,024	2,937,584	5,425,408	937,834
Total All Other Governmental Funds	3,696,579	4,958,364	7,531,878	2,931,379
Total Governmental Funds	\$9,919,166	\$12,142,190	\$15,492,616	\$9,091,627



Note: Gasb 54 was implemented for years 2003 - 2010 and the amounts are unaudited

2011	2010	2009	2008	2007	2006
\$123,363 266,188 4,684,103	\$122,612 246,735 3,424,467	\$138,642 271,315 4,911,804	\$137,211 229,568 4,051,436	\$141,197 186,616 3,929,119	\$145,094 135,025 4,099,457
5,073,654	3,793,814	5,321,761	4,418,215	4,256,932	4,379,576
208,718	263,459	277,412	195,881	199,136	150,461
1,930,548	2,519,190	2,446,356	2,418,999	2,437,342	2,284,900
1,230,419	1,461,609	1,009,860	1,194,834	1,841,166	1,803,760
3,369,685	4,244,258	3,733,628	3,809,714	4,477,644	4,239,121
\$8,443,339	\$8,038,072	\$9,055,389	\$8,227,929	\$8,734,576	\$8,618,697

Note: Gasb 54 was implemented for years 2003 - 2010 and the amounts are unaudited

### City of Middleburg Heights, Ohio Changes in Fund Balances, Governmental Funds Last Ten Years

### (modified accrual basis of accounting)

	2015	2014	2013	2012
Revenues				
Property Taxes	\$2,128,945	\$2,097,879	\$2,140,815	\$2,217,751
Income Taxes	18,710,308	18,412,558	18,214,580	17,287,724
Other Local Taxes	656,038	635,656	629,209	588,245
Intergovernmental	1,534,724	1,421,965	1,949,745	1,799,116
Special Assessments	151,447	173,538	186,528	189,768
Interest	51,625	80,535	(12,318)	69,863
Fines, Licenses and Permits	1,077,772	967,832	1,647,011	1,255,426
Charges for Services	2,042,336	1,963,858	1,979,092	1,938,131
Other	725,367	671,816	814,859	508,892
<b>Total Revenues</b>	27,078,562	26,425,637	27,549,521	25,854,916
Expenditures				
Current:				
Security of Persons and Property	9,406,505	9,248,436	8,543,082	8,538,832
Public Health and Welfare	298,647	310,506	311,680	307,505
Culture and Recreation	2,883,957	2,826,499	2,729,357	2,742,285
Community Development	774,287	684,122	592,322	546,761
Economic Development	331,473	323,845	395,327	323,904
Streets and Highways	2,063,160	1,794,482	1,607,261	1,671,530
Sanitation  Constal Covernment	974,028	1,135,741	1,080,775	1,075,455
General Government Capital Outlay	7,765,338 3,030,327	7,391,588 4,122,536	6,829,343 3,404,849	6,692,911 1,324,813
Debt Service:	3,030,327	4,122,330	3,404,047	1,324,013
	1 622 600	1 572 272	1 202 122	1 647 722
Principal Retirement Interest and Fiscal Charges	1,632,609 335,018	1,573,272 385,190	1,302,122 367,352	1,647,732 335,900
Bond Issuance Costs	333,016	363,190	118,745	333,900
	20 405 240	20.706.217		25 207 629
Total Expenditures	29,495,349	29,796,217	27,282,215	25,207,628
Excess of Revenues Over (Under) Expenditures	(2,416,787)	(3,370,580)	267,306	647,288
Other Financing Sources (Uses)			<b>*</b> 0 < 0 0 0 0	
General Obligation Bonds Issued			5,860,000	
Refunding Bonds Issued			262.022	
Premium on Debt Issuance			263,033	
Payment to Refunded Bond Escrow Agent	14.046	20.054	10.650	1 000
Sale of Capital Assets Inception of Capital Lease	14,046 179,717	20,054	10,650	1,000
Loan Proceeds	179,717			
Transfers In	950,000	850,000	805,528	925,000
Transfers Out	(950,000)	(850,000)	(805,528)	(925,000)
Total Other Financing Sources (Uses)	193,763	20,054	6,133,683	1,000
Net Change in Fund Balances	(\$2,223,024)	(\$3,350,526)	\$6,400,989	\$648,288
The change in I am Durances	(#2,223,02 F)	(40,000,020)	Ψο, 1ου, 2ου	ΨΟ 10,200
Debt Service as a percentage of noncapital				
expenditures	14.82%	14.43%	6.91%	7.94%

2011	2010	2009	2008	2007	2006	
\$2,299,773	\$2,244,665	\$2,398,978	\$2,400,470	\$2,506,371	\$2,399,205	
16,726,038	16,184,484	15,810,195	16,176,983	15,421,461	13,754,427	
524,929	514,964	494,692	577,467	554,088	569,575	
2,544,924	2,878,977	4,452,591	2,652,042	2,136,074	3,259,702	
215,663	218,592	155,908	213,368	177,035	223,391	
74,330	62,294	158,609	339,326	537,883	456,495	
1,076,206	899,685	970,642	999,295	1,234,800	1,116,500	
1,785,024	1,762,696	1,677,224	1,669,275	1,545,425	1,594,664	
337,743	368,072	407,770	480,379	358,957	309,760	
331,143	308,072	407,770	460,379	336,337	309,700	
25,584,630	25,134,429	26,526,609	25,508,605	24,472,094	23,683,719	
8,395,875	8,776,924	8,049,713	7,928,650	7,522,883	7,055,890	
330,767	362,515	338,927	280,413	259,832	252,147	
2,771,542	2,844,270	2,800,812	2,708,975	2,614,153	2,554,708	
532,084	544,812	597,099	613,927	626,627	570,045	
304,620	321,510	280,958	150,505	161,916	86,653	
1,691,980	1,758,271	1,563,244	1,729,497	1,581,516	1,322,841	
1,091,845	933,094	948,225	939,330	948,598	851,522	
6,620,502	6,771,287	6,765,399	6,371,715	6,166,876	5,609,843	
1,494,121	2,131,384	2,144,886	2,703,366	1,735,992	1,446,315	
1,988,289	1,973,229	1,925,422	2,276,598	1,900,036	1,833,587	
408,146	477,982	531,253	460,452	841,476	908,485	
100,110	177,502	221,222		194,549	011,170	300,103
25,629,771	26,854,935	25,945,938	26,357,977	24,359,905	22,492,036	
(45,141)	(1,112,824)	580,671	(849,372)	112,189	1,191,683	
			12 190 000			
			12,180,000 187,315	690		
			(12,171,866)	090		
303,539	1,807	800	10,000	3,000	7,475	
303,339				3,000		
146,869	143,700 607,682	195,989	137,276		120,100	
850,000	2,118,585	850,000	850,000	750,000	1,488,000	
(850,000)	(2,118,585)	(850,000)	(850,000)	(750,000)		
(830,000)	(2,110,303)	(830,000)	(830,000)	(730,000)	(1,488,000)	
450,408	753,189	196,789	342,725	3,690	127,575	
\$405,267	(\$967,317)	\$777,460	(\$506,647)	\$115,879	\$1,319,258	
9.39%	9.31%	12.55%	10.40%	11.64%	12.27%	

# City of Middleburg Heights, Ohio Tax Revenues by Source, Governmental Funds Last Ten Years

(modified accrual basis of accounting)

Year	Property Taxes	Income Taxes	Other Local Taxes	Total
2015	\$2,128,945	\$18,710,308	\$656,038	\$21,495,291
2014	2,097,879	18,412,558	635,656	21,146,093
2013	2,140,815	18,214,580	629,209	20,984,604
2012	2,217,751	17,287,724	588,245	20,093,720
2011	2,299,773	16,726,038	524,929	19,550,740
2010	2,244,665	16,184,484	514,964	18,944,113
2009	2,398,978	15,810,195	494,692	18,703,865
2008	2,400,470	16,176,983	577,467	19,154,920
2007*	2,506,371	15,421,461	554,088	18,481,920
2006	2,399,205	13,754,427	569,575	16,723,207

<sup>\*</sup> Beginning in 2007 a change in the income tax rate from 1.75% to 2.00% for Capital Improvements, Debt Retirement and General Municipal Functions was passed by the voters.

### ${\bf City\ of\ Middleburg\ Heights,\ Ohio}$

### Income Tax Revenue Base and Collections (Cash Basis) Last Ten Years

Tax Year	Tax Rate	Total Tax Collected	Taxes from Withholding	Percentage of Taxes from Withholding	Taxes from Individuals	Percentage of Taxes from Individuals	Taxes from Net Profits	Percentage of Taxes from Net Profits
2015	2.00%	\$18,418,282	\$15,169,769	82.4%	\$1,136,412	6.2%	\$2,112,102	11.5%
2014	2.00%	18,238,485	14,976,670	82.1%	1,031,715	5.7%	2,230,099	12.2%
2013	2.00%	18,011,584	14,540,186	80.7%	989,719	5.5%	2,481,680	13.8%
2012	2.00%	17,430,871	14,322,468	82.2%	941,263	5.4%	2,167,140	12.4%
2011	2.00%	16,097,705	13,272,250	82.4%	995,822	6.2%	1,829,633	11.4%
2010	2.00%	15,663,489	12,922,672	82.5%	923,354	5.9%	1,817,462	11.6%
2009	2.00%	15,538,504	12,986,724	83.6%	939,809	6.0%	1,611,971	10.4%
2008	2.00%	15,934,338	12,922,443	81.1%	959,605	6.0%	2,052,290	12.9%
2007*	2.00%	14,954,277	12,551,335	83.9%	883,312	5.9%	1,519,630	10.2%
2006	1.75%	13,426,469	11,102,728	82.7%	777,397	5.8%	1,546,344	11.5%

Source: Regional Income Tax Agency "Period 12 Totals" - remitted to the City Between February Year One and January Year Two.

<sup>\*</sup> Beginning in 2007 a change in the income tax rate from 1.75% to 2.00% for Capital Improvements, Debt Retirement and General Municipal Functions was passed by the voters.

### **Principal Taxpayers**

### Current Year and Nine Years Ago (Cash Basis)

The following are the principal income taxpayers in the City of Middleburg Heights, ranked in order of payroll withholding:

-	^	-	_
′,	41	ч	

Rank	
1	Southwest General Hospital
2	United Parcel Service
3	Quadax Inc.
4	HyComp LLC.
5	Amerimark Direct LLC.
6	Codonics Inc.
7	Ohio Anesthesia Group Inc.
8	MetroHealth System
9	C.H. Robinson International Inc.
10	Zin Technologies
	2007

### 2006

2015 Rank	Rank	Taxpayer
1	1	Southwest General Hospital
2	2	United Parcel Service
	3	Transamerica Holdings LLC
	4	U-Store-It Mini Warehouse Co.
6	5	Codonics, Inc.
	6	City of Middleburg Heights
	7	Berea City School District
	8	Polaris Joint Vocational School
	9	Thyssenkrupp Materials, Inc.
	10	Advanstar Communications Inc.

Source: Regional Income Tax Agency

Due to legal restrictions and confidentiality requirements, the City cannot disclose the amount of withholdings by taxpayer.

City of Middleburg Heights, Ohio
Property Tax Rates - All Direct and Overlapping Governments
(Per \$1,000 of Assessed Value)
Last Ten Years

			Total	102.95	102.95	103.35	103.45	103.65	103.65	107.55	109.18	109.98	109.28
		Cuyahoga	County (1)	20.20	20.20	20.60	20.60	20.90	20.80	20.80	22.53	23.43	23.43
Polaris JVS	& Berea	School	District	77.30	77.30	77.30	77.40	77.30	77.40	81.30	81.20	81.10	80.40
			Total	5.45	5.45	5.45	5.45	5.45	5.45	5.45	5.45	5.45	5.45
	Southwest	Community	Hospital	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
lleburg Heights	Fire	Pension	Fund	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30
City of Middleb	Police	Pension	Fund	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30
•	Debt	Service	Fund	0.90	0.90	0.90	0.90	0.50	0.50	0.50	0.50	0.50	0.50
		General	Fund	2.95	2.95	2.95	2.95	3.35	3.35	3.35	3.35	3.35	3.35
	Tax Year/	Collection	Year	2006/2007	2007/2008	2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015	2015/2016

(1) Rate for Cuyahoga County includes the Library, Cleveland Metro Park, Cuyahoga Community College and the Cleveland-Cuyahoga Port Authority.

Source: Cuyahoga County Fiscal Officer

City of Middleburg Heights, Ohio
Assessed and Estimated Actual Value of Taxable Property
Last Ten Years

<b>T</b>	Total	al Direct	Tax Rate	e Mills	5.45	5.45	5.45	5.45	5.45	5.45	5.45	5.45	5.45	5.45
Ratio of Total	Assessed	Value To Total	Estimated	Actual Value	33.5%	32.6%	31.7%	35.4%	35.4%	35.5%	35.5%	35.6%	35.6%	35.6%
Total		Estimated	Actual	Value	\$1,757,526,564	1,774,790,469	1,794,908,483	1,498,572,398	1,496,074,416	1,497,465,637	1,413,390,955	1,421,789,820	1,466,408,298	1,452,130,416
To			Assessed	Value	\$588,756,592	579,141,812	569,002,019	530,968,610	530,245,240	530,976,630	502,081,340	505,681,660	521,887,120	517,523,970
Property (1)		Estimated	Actual	Value	\$13,403,829	11,360,568	11,686,659	12,204,284	12,489,045	12,950,295	13,951,898	15,198,534	16,309,841	17,506,273
Public Utility			Assessed	Value	\$11,795,370	9,997,300	10,284,260	10,739,770	10,990,360	11,396,260	12,277,670	13,374,710	14,352,660	15,405,520
Personal Property (1) Public Utility Property (1)		Estimated	Actual	Value	\$206,041,450	213,582,016	227,512,624	ı	1	ı	ı	ı		
Personal F			Assessed	Value	\$38,632,772	26,697,752	14,219,539	1	1	ı	1	ı		
y (1)		Estimated	Actual	Value	2006/2007 \$538,328,450 \$1,538,081,285 \$38,632,772	1,549,847,885	1,555,709,200	1,486,368,114	1,483,585,371	1,484,515,342	1,399,439,057	1,406,591,286	1,450,098,457	1,434,624,143
Real Property (1)			Assessed	Value	\$538,328,450	2007/2008 542,446,760	544,498,220	520,228,840	519,254,880	519,580,370	489,803,670	492,306,950	507,534,460	502,118,450
		Tax Year/	Collection	Year	2006/2007	2007/2008	2008/2009	2009/2010	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015	2015/2016

<sup>(1)</sup> The percentages for all tax years were 35% for all Real Property and 88% for Public Utility Property.

Source: Cuyahoga County Fiscal Officer

City of Middleburg Heights, Ohio

Property Tax Levies and Collections - Real and Public Utility Taxes

Last Ten Years

Tax Year/ Collection Year	Current Levy (1)	Current Collections	Percent of Current Levy Collected	Collection Including Delinquencies (1)	Total Collections As Percent of Current Levy	Accumulated Delinquency
2005/2006	\$2,423,430	\$2,299,832	94.9	\$2,363,723	97.5	\$84.041
2006/2007	2,619,454	2.501.316	95.5	2.550.730	97.4	90.448
2007/2008	2,712,622	2,574,035	94.9	2,655,520	97.9	124,972
2008/2009	2,645,923	2,539,405	96.0	2,623,494	99.2	115,126
2009/2010	2,537,015	2,450,568	96.6	2,500,072	98.5	159,157
2010/2011	2,535,734	2,448,667	98.6	2,544,126	100.0	148,230
2011/2012	2,543,961	2,406,690	94.6	2,487,191	97.8	114,714
2012/2013	2,413,806	2,306,080	95.5	2,373,140	98.3	93,953
2013/2014	2,428,438	2,258,226	93.0	2,326,575	95.8	99,881
2014/2015	2,500,500	2,295,661	92.0	2,360,245	94.4	190,931

<sup>(1)</sup> Includes homestead/rollback taxes assessed locally but distributed through the State. This reimbursement from the State is a form of Local Property Tax relief which the City accounts for as Intergovernmental Revenue.

Source: Cuyahoga County Fiscal Officer

# City of Middleburg Heights, Ohio Ratios of General Bonded Debt and Legal Debt Margins Last Ten Years

	2015	2014	2013
General Obligation Bonds	\$8,455,000	\$10,201,534	\$11,652,612
Percent of estimated actual property value	0.58%	0.70%	0.82%
Per Capita	\$530.23	\$639.76	\$730.75
Special Assessment Bonds	454,486	573,824	697,350
Bond Anticipation Notes OPWC Loans	776,517	817,387	800,567
Capital Leases	142,316	017,307	29,746
Total Gross Indebtedness	9,828,319	11,592,745	13,180,275
Percentage of Personal Income	2.04%	2.41%	2.74%
Per Capita	\$616.35	\$727.00	\$826.56
Less:			
Special Assessment Bonds	(454,486)	(573,824)	(697,350)
Community & Service Center Refunding Bonds Community Center Bonds	(2,900,000)	(4,055,000)	(5,195,000)
Service Center Bonds			
OPWC Loans	(776,517)	(817,387)	(800,567)
Capital Leases	(142,316)		(29,746)
Bond Retirement Fund Balance	(715,630)	(746,425)	(732,000)
Total Net Debt Applicable to Debt Limit	4,839,370	5,400,109	5,725,612
Overall Legal Debt Limit			
10 1/2% of Assessed Valuation	54,340,017	54,798,148	53,096,574
Legal Debt Margin Within 10 1/2% Limitations	\$49,500,647	\$49,398,039	\$47,370,962
Legal Debt Margin as a Percentage of the Debt Limit	91.09%	90.15%	89.22%
Unvoted Debt Limitation			
5 1/2% of Assessed Valuation	\$28,463,818	\$28,703,792	\$27,812,491
Net Unvoted Indebtedness Authorized by Council	9,828,319	11,592,745	13,180,275
Less:			
Special Assessment Bonds	(454,486)	(573,824)	(697,350)
Community & Service Center Refunding Bonds	(2,900,000)	(4,055,000)	(5,195,000)
Community Center Bonds			
Service Center Bonds OPWC Loans	(776 517)	(917 297)	(900 567)
Capital Leases	(776,517) (142,316)	(817,387)	(800,567) (29,746)
General Obligation Bond Retirement Fund Balance	(715,630)	(746,425)	(732,000)
Net Debt Within 5 1/2% Limitations	4,839,370	5,400,109	5,725,612
Unvoted Legal Debt Margin Within 5 1/2% Limitations	\$23,624,448	\$23,303,683	\$22,086,879
Unvoted Legal Debt Margin as a Percentage of the Unvoted Debt Limitation	83.00%	81.19%	79.41%

**Note:** Details regarding the City's outstanding debt can be found in the notes to the financial statements.

_							
	2012	2011	2010	2009	2008	2007	2006
	\$6,565,000	\$7,985,153	\$9,730,327	\$11,456,736	\$13,154,922	\$14,796,884	\$16,423,178
	0.46%	0.53%	0.65%	0.76%	0.73%	0.83%	0.93%
	\$411.70	\$500.76	\$610.20	\$737.15	\$846.41	\$952.06	\$1,056.70
	815,110	947,096	1,098,379	1,227,784	1,364,806	1,509,480	1,647,282
			335,000	500,000			
	754,551	754,551	607,682				
	99,107	194,701	286,533	260,247	154,473	69,160	90,100
	8,233,768	9,881,501	12,057,921	13,444,767	14,674,201	16,375,524	18,160,560
	1.71%	2.05%	2.50%	3.43%	3.75%	4.18%	4.64%
	\$516.35	\$619.69	\$756.17	\$865.06	\$944.16	\$1,053.63	\$1,168.48
	(815,110)	(947,096)	(1,098,379)	(1,227,784)	(1,364,806)	(1,509,480)	(1,647,282)
	(6,285,000)	(7,685,000)	(9,205,000)	(10,565,000)	(11,915,000)		
						(8,853,500)	(9,783,500)
						(4,258,500)	(4,708,500)
	(754,551)	(754,551)	(607,682)				
	(99,107)	(194,701)	(286,533)	(260,247)	(154,473)	(69,160)	(90,100)
	(615,483)	(907,696)	(1,586,109)	(739,402)	(825,810)	(842,882)	(780,071)
	(335,483)	300,153	(725,782)	652,334	414,112	842,002	1,151,107
	, , ,						
	52,718,541	55,752,546	55,675,750	55,751,704	59,745,212	60,809,890	61,819,442
-							
_	553,054,024	\$55,452,393	\$56,401,532	\$55,099,370	\$59,331,100	\$59,967,888	\$60,668,335
	100.64%	99.46%	101.30%	98.83%	99.31%	98.62%	98.14%
4	527,614,474	\$29,203,715	\$29,163,488	\$29,203,274	\$31,295,111	\$31,852,800	\$32,381,613
4	527,014,474	Ψ27,203,713	Ψ27,103,400	Ψ27,203,274	ψ31,2/3,111	ψ31,032,000	ψ32,301,013
	8,233,768	9,881,501	12,057,921	13,444,767	14,674,201	16,375,524	18,160,560
	-,,	- , ,	,,-	-, ,	,, , -	-, ,-	-,,
	(815,110)	(947,096)	(1,098,379)	(1,227,784)	(1,364,806)	(1,509,480)	(1,647,282)
	(6,285,000)	(7,685,000)	(9,205,000)	(10,565,000)	(11,915,000)		
						(8,853,500)	(9,783,500)
						(4,258,500)	(4,708,500)
	(754,551)	(754,551)	(607,682)				
	(99,107)	(194,701)	(286,533)	(260,247)	(154,473)	(69,160)	(90,100)
	(615,483)	(194,701)	(1,586,109)	(739,402)	(825,810)	(842,882)	(780,071)
	(335,483)	105,452	(725,782)	652,334	414,112	842,002	1,151,107
\$	527,949,957	\$29,098,263	\$29,889,270	\$28,550,940	\$30,880,999	\$31,010,798	\$31,230,506
	101.21%	99.64%	102.49%	97.77%	98.68%	97.36%	96.45%
							7-

### Computation of Direct and Overlapping Debt December 31, 2015

Jurisdiction	(	Debt Outstanding		Percentage Applicable To City of Middleburg Heights ©	Amount Applicable To City of Middleburg Heights
Direct:					
General Obligation Bonds	\$	8,735,456	(a)	100.00%	\$ 8,735,456
Special Assessment Bonds		454,486	(a)	100.00%	454,486
Total Direct Debt	\$	9,189,942	_		\$ 9,189,942
Overlapping:					
Berea School District		\$8,110,000	(b)	39.46%	\$3,200,206
Cuyahoga County		243,900,000	(b)	1.88%	4,585,320
Greater Cleveland Regional Transit		88,715,000	(b)	1.88%	1,667,842
Total Overlapping Debt		340,725,000	_		9,453,368
Total Direct and Overlapping	\$	349,914,942	_		\$ 18,643,310

- (a) Total General Obligation Debt Outstanding, including Special Assessment Debt with a government commitment. Source: City of Middleburg Heights, Finance Deptarment
- (b) Gross General Obligation Debt Outstanding. Source: Cuyahoga County Fiscal Officer
- (c) Percentages were determined by dividing each overlapping subdivision's assessed valuation within the City by its total assessed valuation.

City of Middleburg Heights, Ohio Demographic and Economic Statistics Last Ten Years

Year	Population (	(1)	Total Personal Income (2)	Per Capita Personal Inco (1)		Median Household Income (1)		Unemployment Rate (3)
2015	15,946	b	\$481,792,444	\$30,214	b	\$66,337	b	3.9%
2014	15,946	b	481,792,444	30,214	b	66,337	b	5.6%
2013	15,946	b	481,792,444	30,214	b	66,337	b	7.1%
2012	15,946	b	481,792,444	30,214	b	66,337	b	7.1%
2011	15,946	b	481,792,444	30,214	b	66,337	b	7.7%
2010	15,946	b	481,792,444	30,214	b	66,337	b	9.2%
2009	15,542	a	391,673,942	25,201	a	60,015	a	9.0%
2008	15,542	a	391,673,942	25,201	a	60,015	a	6.6%
2007	15,542	a	391,673,942	25,201	a	60,015	a	5.9%
2006	15,542	a	391,673,942	25,201	a	60,015	a	5.4%

<sup>(1)</sup> Source: U.S. Bureau of the Census

<sup>(</sup>a) 2000 Federal Census(b) 2010 Federal Census

<sup>(2)</sup> Source: Computation of per capita personal income multiplied by population

<sup>(3)</sup> Source: Ohio Bureau of Employment Services,

U.S. Department of Labor, Bureau of Labor Statistics for Cleveland MSA

### City of Middleburg Heights, Ohio Principal Employers Current Year and Nine Years Ago

201	.5	-
		Percentage of
		Total City
Employer	Employees	Employment
Southwest General Hospital	2,668	16.15%
United Parcel Service	1,905	11.53%
Amerimark	831	5.03%
Quadax	649	3.93%
City of Middleburg Heights	439	2.66%
Polaris Joint Vocational	400	2.42%
Sunnyside Automotive Inc.	328	1.98%
Berea City School District	269	1.63%
Brewer Garrett Co.	207	1.25%
Zin Technologies	204	1.23%
Total	7,900	47.81%
Total City Employment	16,525	
200	6	
Employer	Employees	Percentage of
Southwest General Hospital		
	2,908	15.50%
United Parcel Service	2,908 2,659	
•		14.17%
United Parcel Service	2,659	14.17% 3.52%
United Parcel Service Transamerica Holdings	2,659 660	14.17% 3.52% 2.56%
United Parcel Service Transamerica Holdings Sears Roebuck & Company	2,659 660 480	14.17% 3.52% 2.56% 2.24%
United Parcel Service Transamerica Holdings Sears Roebuck & Company City of Middleburg Heights	2,659 660 480 420	14.17% 3.52% 2.56% 2.24% 2.22%
United Parcel Service Transamerica Holdings Sears Roebuck & Company City of Middleburg Heights Polaris Joint Vocational	2,659 660 480 420 417	14.17% 3.52% 2.56% 2.24% 2.22% 1.46%
United Parcel Service Transamerica Holdings Sears Roebuck & Company City of Middleburg Heights Polaris Joint Vocational Berea City School District	2,659 660 480 420 417 274	14.17% 3.52% 2.56% 2.24% 2.22% 1.46% 1.18%
United Parcel Service Transamerica Holdings Sears Roebuck & Company City of Middleburg Heights Polaris Joint Vocational Berea City School District Codonics, Inc.	2,659 660 480 420 417 274 221	15.50% 14.17% 3.52% 2.56% 2.24% 2.22% 1.46% 1.18% 0.85% 0.22%
United Parcel Service Transamerica Holdings Sears Roebuck & Company City of Middleburg Heights Polaris Joint Vocational Berea City School District Codonics, Inc. Advanstar Communications	2,659 660 480 420 417 274 221 160	14.179 3.529 2.569 2.249 2.229 1.469 1.189 0.859

Source: Regional Income Tax Agency. Total City Employment based upon estimate from the Regional Income Tax Agency withholding information.

City of Middleburg Heights, Ohio Full-Time City Employees by Function/Program Last Ten Years

	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Function/Program										
General Government:										
Council	2	2	2	2	2	2	2	2	2	2
Finance	5	5	5	5	5	5	5	5	5	5
Law	2	2	2	2	2	2	2	2	2	2
Mayor's Court	2	2	2	2	2	2	2	2	2	2
Mayor's Office	3	3	3	3	4	4	4	4	4	4
Public Service	33	34	34	34	34	34	34	33	33	32
<b>Community Development:</b>										
Planning & Zoning	1	1	1	1	1	1	1	1	1	1
Building	5	5	4	4	4	4	4	5	5	5
<b>Economic Development:</b>	1	1	1	1	1	1	1	1	1	1
Public Safety:										
Police	38	38	38	38	38	41	38	38	38	38
Fire	27	27	27	27	27	27	27	27	26	26
<b>Culture and Recreation:</b>										
Programs	2	2	2	2	2	2	2	2	2	2
Recreation Center	9	9	9	9	9	9	11	11	11	11
Streets and Highways:										
Street Department	10	10	10	10	10	10	10	10	10	11
Totals:	140	141	140	140	141	144	143	143	142	142

Source: City of Middleburg Heights, Finance Department

City of Middleburg Heights, Ohio Operating Indicators by Function/Program Last Ten Years

Operating Indicators by Function/Program	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Fire										
Emergency Responses	3,013	2,853	2,821	2,758	2,770	2,553	2,498	2,647	2,565	2,431
Ambulance runs	2,555	2,206	2,155	2,084	2,036	1,904	1,823	1,848	1,711	1,606
Fire Runs	458	647	999	674	734	649	675	799	854	825
Fire Safety Inspections/Re-Inspections	275	280	317	266	170	338	453	370	387	230
Fire Protection Systems Inspected	29	50	61	51	48	111	226	211	331	129
Building/Fire Protection Plan Received	198	187	156	147	139	139	138	177	300	275
Number of Community Program Hours	228	285.75	170	237	200	382	440	261	180	218
Hydrants Tested	1,100	1,100	1,100	1,100	1,100	1,100	1,100	1,100	1,100	1,100
Public Service										
Snowfall in inches <sup>1</sup>	52	83.73	58	30.8	69.5	59.8	66.7	85.3	62.3	34.6
Tons of salt used	4,600	7,300	5,800	3,200	5,796	7,326	5,000	6,000	7,286	3,255
Asphalt used in road maintenance (tons)	548	266	267.5	155.5	351.5	317.5	447	149.5	191	117.0
Concrete used in road maintenance (yards)	266.5	281.5	326	345.5	286.75	458.5	210	314.5	376.5	272.0
Number of Trees removed	180	135	109	160	122	84	53	115	158	78
Number of Trees planted	78	124	120	201	134	198	155	119	154	66
Senior citizen driveway plowing participants	1,138	1,146	1,104	1,119	1,155	1,127	1,112	1,119	1,100	1,100
Building										
Number of Permits issued by type:										
Building Permits	153	147	223	211	196	166	148	186	269	255
Electrical Permits	146	147	184	185	225	156	142	177	220	226
Plumbing Permits	130	102	126	105	121	92	78	96	131	125
HVAC Permits	150	134	152	133	131	125	102	127	142	153
Miscellaneous Permits	631	559	693	710	734	616	631	633	929	674
Inspections performed	1,437	1,700	2,265	2180	1956	1,671	1,577	1,000	2,705	2,743
Estimated value of construction	\$27,626,895	\$5,113,017	\$68,254,025	\$40,949,916	\$15,993,740	\$4,940,229	\$10,141,903	\$ 16,361,351	\$34,020,291	\$21,074,047
Number of Plans examined	87	89	120	106	134	86	54	124	136	80
Court										
Number of court cases	4063	5,228	4,773	5,418	5,599	5,234	5,676	5,990	99,766	5,876
Number of violations	4936	6,242	5,741	6,590	6,842	6,224	6,844	7,316	8,369	7,164
Number of Transferred Cases	245	231	264	273	283	259	303	294	385	359
Number of Waivers taken at Violations Bureau (Estimated)	858	1,140	1,012	1,474	1,539	1,722	2,072	2,274	2,654	2,315
Number of Court Appearances (Estimated prior to 2005)	963	1,177	1,161	1,228	1,471	1,330	1,438	1,268	1,260	1,391
Number of Waivers received by Mail	841	1,182	1,140	1,488	1,506	1,882	2,072	2,274	2,654	2,315
Number of Phone Calls Received										
Number of Waivers received online	1353	1,565	1,342	1,259	1083	282	n/a	n/a	n/a	n/a

City of Middleburg Heights, Ohio Operating Indicators by Function/Program (continued) Last Ten Years

Operating Indicators by Function/Program	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Council Number of Ordinances & resolutions	87	08	08	100	105	910	100	111	123	83
Finance Number of checks processed (excluding payroll) Number of Purchase orders issued	3,552	3,437	3,501 3,628	3,461	3,624	3,486	3,578 3.251	3,644	3,756	3,561 3.264
Number of W-2 forms issued	439	445	430	440	429	434	426	435	420	420
Mayor's Office Newsletters mailed (Winter and Summer issues)3	8,675	8,413	8,413	8,413	8,413	8,386	8,384	8,494	8,377	15,642
Recreation Number of Memberships	8.205	8.223	8.347	7.894	7.788	7.834	7.681	7.944	7.829	7,658
Learn to Swim enrollment	1,167	1,200	1,281	1,301	1,362	1,356	1,358	1,419	1,481	1,344
Enrollment in athletics programs	1,989	2,224	2,302	1,718	1,761	1,803	1,928	1,910	2,072	1,973
Number of Rental Events	1,550	1,826	3,089	3,151	2,967	2,172	1,783	1,800	1,595	1,549
Enrollment in classes, programs, and special events	18,744	18,517	17,215	19,805	14,603	13,352	10,674	10,542	9,756	5,312
Law Number of new litigations filed (traffic & criminal cases)	267	523	999	604	552	525	628	615	689	659
Number of Municipal Court cases heard and disposed	582	589	603	635	589	286	682	661	902	812
Planning & Zoning Number of Planning commission agenda items	54	28	77	82	82	89	52	79	94	73
Civil Service Number of Exams given	28	56	42	41	57	96	76	57	73	37
	:									

Source: All other data not specifically footnoted was compiled by the departments of the City of Middleburg Heights.

<sup>1 -</sup> National Weather Service, Cleveland, OH - Hopkins International Airport
2 - The 2004 payroll included 27 pay periods as opposed to the normal 26 pay periods.
3 - Prior to 2007, newsletters were mailed bi-annually to residents, beginning in 2007 newsletters were mailed annually.

City of Middleburg Heights, Ohio Capital Asset Statistics by Function/Program Last Ten Years

Function/Program	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
General Government: Other Departmental Vehicles City Hall Square Footage	5 18,746	7 18,746	6 18,746							
Police: Number of Stations Number of Vehicles Square Footage of Building	1	1	1	1	1	1	1	1	1	1
	25	25	25	23	23	25	23	23	29	22
	13,400	13,400	13,400	13,400	13,400	13,400	13,400	13,400	13,400	13,400
Fire: Number of Stations Number of Vehicles Square Footage of Building	1	1	1	1	1	1	1	1	1	1
	12	11	10	10	10	10	10	10	10	10
	19,730	19,730	19,730	19,730	19,730	19,730	19,730	19,730	19,730	19,730
Culture and Recreation:  Number of Parks  Number of Vehicles  Recreation Center Square Footage	3	3	3	2	2	2	2	2	2	2
	1	1	1	2	2	1	1	1	2	2
	83,768	83,768	83,768	83,768	83,768	83,768	83,768	83,768	83,768	83,768
Public Service:  Number of Vehicles  Service Center Square Footage  Streets (miles)	47	47	45	44	42	45	43	45	42	41
	62,445	62,445	62,445	62,445	62,445	62,445	62,445	62,445	62,445	62,445
	65	65	65	65	65	65	65	65	65	65
Senior Transportation: Number of Vehicles		1	1	1	2	2	2	2	2	2

Source: City of Middleburg Heights, Finance Department



May 24, 2016

To City Council and Management City of Middleburg Heights 15700 Bagley Road Middleburg Heights, OH 44130

## Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of City of Middleburg Heights, Cuyahoga County, Ohio, (the City) as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated May 24, 2016, wherein we noted the City restated net position to account for the implementation of Governmental Accounting Standard Board (GASB) Statement No. 68, "Accounting and Financial Reporting for Pensions – An Amendment of GASB Statement No. 27", and GASB Statement No. 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date – An Amendment of GASB Statement No. 68."

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

City of Middleburg Heights
Independent Auditor's Report on Internal Control Over Financial Reporting
and on Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance With *Government Auditing Standards*Page 2

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Kea Hebesociates, Inc.

Medina, Ohio



#### **CITY OF MIDDLEBURG HEIGHTS**

#### **CUYAHOGA COUNTY**

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JULY 7, 2016