

**JASPER TOWNSHIP
FAYETTE COUNTY
Regular Audit
For the Years Ended December 31, 2013 and 2012**

Perry & Associates
Certified Public Accountants, A.C.



Dave Yost • Auditor of State

Board of Trustees
Jasper Township
1677 Miami Trace Rd.
Washington Court House, Ohio 43160

We have reviewed the *Independent Auditor's Report* of Jasper Township, Fayette County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2012 through December 31, 2013. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them. In conjunction with the work performed by the Independent Public Accountant, the Auditor of State is issuing the following:

Noncompliance - Finding for Recovery Repaid Under Audit

Ohio Rev. Code Section 505.24(A)(5) provides that in a township having a budget of more than \$500,001 but not more than \$750,000, the compensation of the Township Trustee shall be \$45.02 per day for not more than two hundred days.

Jasper Township's budget in 2012 was between \$500,001 and \$750,000 which entitled the Trustees to be paid an annual salary of \$9,004 (\$45.02 x 200 days).

In 2012, Jasper Township's Fiscal Officer mistakenly used the incorrect amount when calculating township trustee salaries. Consequently, Township Trustee Glenn Rankin received compensation in the amount of \$10,287 in 2012 resulting in an overpayment of \$1,283.

2012 Total Amount Paid	\$10,287
2012 Maximum Statutory Compensation	\$9,004
Total Overpayment	\$1,283

In accordance with the foregoing facts and pursuant to Ohio Rev. Code Section 117.28, a Finding for Recovery for public monies illegally expended is hereby issued against Township Trustee Glenn Rankin and his bonding company, Ohio Township Association Risk Management Authority, in the amount of \$1,283, and in favor of Jasper Township's General fund in the amount of \$124, the Motor Vehicle License fund in the amount of \$212, and the Gas fund in the amount of \$947.

When informed of these facts, Carol Langley, Fiscal Officer, agreed to repay the Township. She repaid this amount to the Township on February 4, 2015.

Noncompliance – Finding for Recovery Repaid Under Audit

Ohio Rev. Code Section 505.24(A)(5) provides that in a township having a budget of more than \$500,001 but not more than \$750,000, the compensation of the Township Trustee shall be \$45.02 per day for not more than two hundred days.

Jasper Township’s budget in 2012 was between \$500,001 and \$750,000 which entitled the Trustees to be paid an annual salary of \$9,004 (\$45.02 x 200 days).

In 2012, Jasper Township’s Fiscal Officer mistakenly used the incorrect amount when calculating township trustee salaries. Consequently, Township Trustee Richard Anders received compensation in the amount of \$10,287 in 2012 resulting in an overpayment of \$1,283.

2012 Total Amount Paid	\$10,287
2012 Maximum Statutory Compensation	\$9,004
Total Overpayment	\$1,283

In accordance with the foregoing facts and pursuant to Ohio Rev. Code Section 117.28, a Finding for Recovery for public monies illegally expended is hereby issued against Township Trustee Richard Anders and his bonding company, Ohio Township Association Risk Management Authority, in the amount of \$1,283, and in favor of Jasper Township’s General fund in the amount of \$128, the Motor Vehicle License fund in the amount of \$203, and the Gas fund in the amount of \$952.

When informed of these facts, Carol Langley, Fiscal Officer, agreed to repay the Township. She repaid this amount to the Township on February 4, 2015.

Noncompliance - Finding for Recovery Repaid Under Audit

Ohio Rev. Code Section 507.09(A)(5) provides that in a township having a budget of more than \$500,001 but not more than \$750,000, the compensation of the Township Fiscal Officer shall be \$14,147 per year.

Jasper Township’s budget in 2012 was between \$500,001 and \$750,000 thus the fiscal officer was to be paid \$14,147.

Jasper Township’s Fiscal Officer mistakenly used the incorrect amount when calculating the fiscal officer’s salary. Consequently, the Fiscal Officer Carol Langley received compensation in the amount of \$16,977 in 2012, resulting in an overpayment of \$2,830.

2012 Total Amount Paid	\$16,977
2012 Maximum Statutory Compensation	\$14,147
Total Overpayment	\$2,830

In accordance with the foregoing facts and pursuant to Ohio Rev. Code Section 117.28, a Finding for Recovery for public monies illegally expended is hereby issued against Township Fiscal Officer Carol Langley and her bonding company, Travelers Casualty and Surety Company of America, in the amount of \$2,830, and in favor of Jasper Township's General fund in the amount of \$2,830.

When informed of these facts, Ms. Langley agreed to repay the Township. She repaid this amount to the Township on January 14, 2015.

Noncompliance – Finding For Recovery Repaid Under Audit

Ohio Rev. Code Section 505.24(A)(5) provides that in a township having a budget of more than \$500,001 but not more than \$750,000, the compensation of the Township Trustee shall be \$45.02 per day for not more than two hundred days.

Jasper Township's budget in 2012 was between \$500,001 and \$750,000 which entitled the Trustees to be paid an annual salary of \$9,004 (\$45.02 x 200 days).

In 2012, Jasper Township's Fiscal Officer mistakenly used the incorrect amount when calculating township trustee salaries. Consequently, Township Trustee Jackie Pursley received compensation in the amount of \$10,287 in 2012 resulting in an overpayment of \$1,283.

2012 Total Amount Paid	\$10,287
2012 Maximum Statutory Compensation	\$9,004
Total Overpayment	\$1,283

In accordance with the foregoing facts and pursuant to Ohio Rev. Code Section 117.28, a Finding for Recovery for public monies illegally expended is hereby issued against Township Trustee Jackie Pursley and his bonding company, Ohio Township Association Risk Management Authority, in the amount of \$1,283, and in favor of Jasper Township's General fund in the amount of \$128, the Motor Vehicle License fund in the amount of \$204, and the Gas fund in the amount of \$951.

When informed of these facts, Carol Langley, Fiscal Officer, agreed to repay the Township. She repaid this amount to the Township on February 4, 2015.



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Board of Trustees
Jasper Township
Page -4-

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Jasper Township is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Dave Yost".

Dave Yost
Auditor of State

March 16, 2015

JASPER TOWNSHIP
FAYETTE COUNTY

TABLE OF CONTENTS

TITLE	PAGE
Independent Auditor's Report	1
Combined Statement of Receipts, Disbursements, and Changes in Fund Balances (Cash Basis) - All Governmental Fund Types - For the Year Ended December 31, 2013.....	3
Combined Statement of Receipts, Disbursements, and Changes in Fund Balances (Cash Basis) - All Governmental Fund Types - For the Year Ended December 31, 2012.....	4
Notes to the Financial Statements.....	5
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	11
Schedule of Audit Findings.....	13
Schedule of Prior Audit Findings.....	15

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INDEPENDENT AUDITOR'S REPORT

September 26, 2014

Jasper Township
Fayette County
1677 Miami Trace Rd.
Washington Court House, Ohio 43160

To the Board of Trustees:

Report on the Financial Statements

We have audited the accompanying financial statements and related notes of **Jasper Township**, Fayette County, (the Township) as of and for the years ended December 31, 2013 and 2012.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1B of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America, to satisfy these requirements.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1B and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2013 and 2012, or changes in financial position thereof for the years then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Jasper Township, Fayette County as of December 31, 2013 and 2012, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1B.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 26, 2014, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.



Perry & Associates
Certified Public Accountants, A.C.
Marietta, Ohio

**JASPER TOWNSHIP
FAYETTE COUNTY**

**COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND
CHANGES IN FUND BALANCES (CASH BASIS)
ALL GOVERNMENTAL FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2013**

	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts			
Property and Other Local Taxes	\$ 28,329	\$ 84,451	\$ 112,780
Licenses, Permits and Fees	-	11,437	11,437
Intergovernmental	34,962	96,162	131,124
Earnings on Investments	50	50	100
Miscellaneous	5,821	2,600	8,421
	<u>69,162</u>	<u>194,700</u>	<u>263,862</u>
<i>Total Cash Receipts</i>			
Cash Disbursements			
Current:			
General Government	38,196	1,983	40,179
Public Works	-	186,872	186,872
Public Safety	11,732	-	11,732
Human Service	-	4,428	4,428
Health	-	766	766
Capital Outlay	-	302	302
	<u>49,928</u>	<u>194,351</u>	<u>244,279</u>
<i>Total Cash Disbursements</i>			
<i>Excess of Receipts Over (Under) Disbursements</i>	19,234	349	19,583
Other Financing Receipts			
Other Financing Sources	19	400	419
	<u>19</u>	<u>400</u>	<u>419</u>
<i>Total Other Financing Receipts</i>			
<i>Net Change in Fund Cash Balances</i>	19,253	749	20,002
<i>Fund Cash Balances, January 1</i>	<u>282,826</u>	<u>192,041</u>	<u>474,867</u>
Fund Cash Balances, December 31			
Restricted	-	192,790	192,790
Unassigned	302,079	-	302,079
	<u>302,079</u>	<u>-</u>	<u>302,079</u>
<i>Fund Cash Balances, December 31</i>	<u>\$ 302,079</u>	<u>\$ 192,790</u>	<u>\$ 494,869</u>

The notes to the financial statements are an integral part of this statement.

**JASPER TOWNSHIP
FAYETTE COUNTY**

**COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND
CHANGES IN FUND BALANCES (CASH BASIS)
ALL GOVERNMENTAL FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2012**

	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts			
Property and Other Local Taxes	\$ 27,649	\$ 81,869	\$ 109,518
Licenses, Permits and Fees	-	11,085	11,085
Intergovernmental	32,975	92,504	125,479
Earnings on Investments	42	38	80
Miscellaneous	1,455	4,135	5,590
	<u>62,121</u>	<u>189,631</u>	<u>251,752</u>
<i>Total Cash Receipts</i>			
Cash Disbursements			
Current:			
General Government	52,370	421	52,791
Public Safety	-	10,525	10,525
Public Works	-	196,113	196,113
Health	-	6,891	6,891
Human Services	-	1,507	1,507
Capital Outlay	-	296	296
	<u>52,370</u>	<u>215,753</u>	<u>268,123</u>
<i>Total Cash Disbursements</i>			
<i>Excess of Receipts Over (Under) Disbursements</i>	9,751	(26,122)	(16,371)
Other Financing Receipts			
Other Financing Sources	-	400	400
	<u>-</u>	<u>400</u>	<u>400</u>
<i>Total Other Financing Receipts</i>			
<i>Net Change in Fund Cash Balances</i>	9,751	(25,722)	(15,971)
<i>Fund Cash Balances, January 1</i>	<u>273,075</u>	<u>217,763</u>	<u>490,838</u>
Fund Cash Balances, December 31			
Restricted	-	192,041	192,041
Unassigned	282,826	-	282,826
	<u>282,826</u>	<u>192,041</u>	<u>474,867</u>
<i>Fund Cash Balances, December 31</i>	<u>\$ 282,826</u>	<u>\$ 192,041</u>	<u>\$ 474,867</u>

The notes to the financial statements are an integral part of this statement.

**JASPER TOWNSHIP
FAYETTE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Jasper Township, Fayette County, Ohio (the Township) as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides general government services, including road and bridge maintenance and cemetery maintenance. The Township contracts with SRWW#2 Joint Fire District and Jefferson Township for fire protection services.

The Township participates in a public entity risk pool. Note 6 to the financial statements provides additional information for this entity. This organization is a:

Public Entity Risk Pool:

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

C. Deposits

The Township maintains its funds in an interest bearing checking account.

D. Fund Accounting

The Township uses fund accounting to segregate cash that is restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund accounts for and reports all financial resources not accounted for in another fund.

**JASPER TOWNSHIP
FAYETTE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012
(CONTINUED)**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Fund Accounting (Continued)

2. Special Revenue Funds

These funds account for and report the proceeds of specific sources that are restricted or committed to expenditure for specific purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

Gasoline Tax– This fund receives gasoline tax money for constructing, maintaining and repairing Township roads.

Road and Bridge – This fund receives property tax money for constructing, maintaining, and repairing Township roads.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function, or object level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are cancelled and reappropriated in the subsequent year.

A summary of 2013 and 2012 budgetary activity appears in Note 3.

F. Fund Balance

The fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

1. Nonspendable

The Township classified assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**JASPER TOWNSHIP
FAYETTE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012
(CONTINUED)**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

F. Fund Balance (Continued)

2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

3. Committed

Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

4. Assigned

Assigned funds balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amount represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

G. Property, Plant and Equipment

The Township records disbursements for acquisitions of property, plant and equipment when paid. The accompanying financial statements do not report these items as assets.

2. EQUITY IN POOLED DEPOSITS

The Township maintains a deposit pool that all funds use. The Ohio Revised Code prescribes allowable deposits. The carrying amount of deposits at December 31 was as follows:

**JASPER TOWNSHIP
FAYETTE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012
(CONTINUED)**

2. EQUITY IN POOLED DEPOSITS (CONTINUED)

	2013	2012
Demand Deposits	\$ 494,869	\$ 474,867
Total Deposits	\$ 494,869	\$ 474,867

Deposits: Deposits are insured by the Federal Deposit Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2013 and 2012 follows:

2013 Budgeted vs. Actual Receipts

Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$ 69,182	\$ 69,181	\$ (1)
Special Revenue	180,783	195,100	14,317
Total	\$ 249,965	\$ 264,281	\$ 14,316

2013 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$ 352,008	\$ 49,928	\$ 302,080
Special Revenue	372,825	194,351	358,406
Total	\$ 724,833	\$ 244,279	\$ 660,486

2012 Budgeted vs. Actual Receipts

Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$ 62,113	\$ 62,121	\$ 8
Special Revenue	178,320	190,031	2,537
Total	\$ 240,433	\$ 252,152	\$ 2,545

2012 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$ 335,188	\$ 52,370	\$ 282,818
Special Revenue	396,083	215,753	180,330
Total	\$ 731,271	\$ 268,123	\$ 463,148

**JASPER TOWNSHIP
FAYETTE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012
(CONTINUED)**

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

5. RETIREMENT SYSTEMS

The Township's elected officials and employees belong to the Ohio Public Employees Retirement System (OPERS) of Ohio. OPERS is a cost-sharing, multi-employer plan. The Ohio Revised Code prescribes this plan's benefits, which includes postretirement healthcare, and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2013 and 2012, OPERS members contributed 10% of their gross salaries, and the Township contributed an amount equaling 14% of participants' gross salaries. The Township has paid all contributions required through December 31, 2013.

6. RISK MANAGEMENT

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. York Risk Pooling Services, Inc. (formally known as American Risk Pooling Consultants, Inc.) (York or Management), functions as the administrator of the Pool and provides underwriting claims, loss control, risk management, and reinsurance services for the Pool. Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty and Property Coverage

APEEP provides OTARMA with an excess risk-sharing program. Under this arrangement, OTARMA retains insured risks up to an amount specified in the contracts. At December 31, 2013, OTARMA retained \$350,000 for casualty claims and \$250,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2013 and 2012:

**JASPER TOWNSHIP
FAYETTE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012
(CONTINUED)**

6. RISK MANAGEMENT (CONTINUED)

	<u>2013</u>	<u>2012</u>
Assets	\$13,100,381	\$13,774,304
Liabilities	(6,687,193)	(7,968,395)
Members' Equity	\$6,413,188	\$5,805,909

At December 31, 2013 and 2012, respectively, the liabilities above include approximately \$7.9 and \$8.7 million of estimated incurred claims payable. The assets above also include approximately \$7.4 and \$7.8 million of unpaid claims to be billed to approximately 944 member governments in the future, as of December 31, 2013 and 2012, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2013, the Township's share of these unpaid claims collectible in future years is approximately \$3,000.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

After one year of membership, a member may withdraw on the anniversary of the date of joining OTARMA, if the member notifies OTARMA in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

<u>Contributions to OTARMA</u>	
<u>2013</u>	<u>2012</u>
\$5,279	\$4,469

Perry & Associates
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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

September 26, 2014

Jasper Township
Fayette County
1677 Miami Trace Rd
Washington Court House, Ohio 43160

To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of **Jasper Township**, Fayette County, (the Township) as of and for the years ended December 31, 2013 and 2012, and the related notes to the financial statements and have issued our report thereon dated September 26, 2014, wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion(s) on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all the deficiencies in internal control that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. However, as described in the accompanying schedule of audit findings we identified a certain deficiency in internal control over financial reporting, that we consider a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. We consider finding 2013-001 described in the accompanying schedule of audit findings to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of internal control deficiencies less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider finding 2013-002 described in the accompanying schedule of audit findings to be a significant deficiency.

Compliance and Other Matters

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters we must report under *Government Auditing Standards* which are described in the accompanying schedule of audit findings as items 2013-001 and 2013-002.

We also noted certain matters not requiring inclusion in this report that we reported to the Township's management in a separate letter dated September 26, 2014.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Perry & Associates
Certified Public Accountants, A.C.
Marietta, Ohio

**JASPER TOWNSHIP
FAYETTE COUNTY**

**SCHEDULE OF AUDIT FINDINGS
FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012**

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS
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FINDING NUMBER 2013-001

Material Weakness/Noncompliance

OAG OPINION 99-105 states for the purposes of calculating the authorized compensation of the fiscal officer (pursuant to R.C. 507.09) and trustees (pursuant to R.C. 505.24) the term “budget” refers to the total amount of resources available to the township pursuant to the official certificate of estimated resources or amendments to the certificate, since the date of the certificate controls the salary amount.

Ohio Revised Code Section 507.09 provides the limit on the maximum compensation to be paid to a Township Fiscal Officer and the Trustees. In 2012, Jasper Township’s total budget fell within a range setting the Trustees maximum salary allowable at \$9,004 for each year and the Fiscal Officer at \$14,147 per year.

In 2012, the Trustees received a salary in the amount of \$10,288 and the Fiscal Officer \$16,977. Based on the Ohio Revised Code Section 507.09 and the Township’s budget for the year, the Trustees were overpaid by \$1,284 each. The Fiscal Officer was overpaid by \$2,830 for a grand total of \$6,682 overpayment.

We recommend that the Township compare compensation amounts to the applicable Ohio Rev. Code to determine the allowable amount of compensation for each year based on the Township budget.

Management’s Response – We did not receive a response from officials to this finding.

Finding Number 2013-002

Significant Deficiency/Noncompliance

Ohio Revised Code Section 5705.41(D) requires that no subdivision or taxing unit shall make any contract or give any order involving the expenditure of money unless a certificate signed by the fiscal officer is attached thereto. The fiscal officer must certify that the amount required meeting any such contract or expenditure has been lawfully appropriated and is in the treasury, or is in the process of collection to the credit of an appropriate fund free from any previous encumbrance. Only the subdivision’s fiscal officer need sign the certificate. Every contract made without such a certificate shall be void, and no warrant shall be issued in payment of any amount due thereon.

There are several exceptions to the standard requirement stated above that a fiscal officer’s certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: “then and now” certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code.

1. “Then and Now” certificate - If the fiscal officer can certify that both at the time that the contract or order was made (“then”), and at the time that the fiscal officer is completing the certification (“now”), that sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the taxing authority can authorize the drawing of a warrant for the payment of the amount due. The taxing authority has thirty days from the receipt of the “then and now” certificate to approve payment by ordinance or resolution. Amounts of less than \$3,000 may be paid by the fiscal officer without a resolution or ordinance upon completion of the “then and now” certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the taxing authority.

**JASPER TOWNSHIP
FAYETTE COUNTY**

**SCHEDULE OF AUDIT FINDINGS
FOR THE YEAR ENDED DECEMBER 31, 2013 AND 2012**

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)
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Finding Number 2013-002 (Continued)

2. Blanket Certificate – Fiscal officers may prepare “blanket” certificates for a certain sum of money not in excess of an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.

3. Super Blanket Certificate – The entity may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification is not to extend beyond the current year. Only one super blanket certificate may be outstanding at a particular time for any one line-item appropriation.

The Township did not properly certify the availability of funds prior to purchase commitment for 83% of the expenditures tested during 2012 and 46% of the expenditures tested in 2013. There was no evidence that the Township followed the aforementioned exceptions. Without these certifications, the management of the Township lost budgetary control over expenditures.

Unless the exceptions noted above are used, prior certification is not only required by statute but is a key control in the disbursement process to assure that purchase commitments receive prior approval. To improve controls over disbursements and to help reduce the possibility of the Township’s funds exceeding budgetary spending limitations, we recommend that the Fiscal Officer certify that the funds are or will be available prior to an obligation being incurred by the Township. When prior certification is not possible, “then and now” certification should be used.

Management’s Response – We did not receive a response from officials to this finding.

**JASPER TOWNSHIP
FAYETTE COUNTY**

**SCHEDULE OF PRIOR AUDIT FINDINGS
FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012**

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2011-001	Allocation of Trustees' Salaries	Yes	N/A
2011-002	Appropriations in Excess of Available Resources	Yes	N/A
2011-003	Ohio Revised Code Section 5705.39	Yes	N/A
2011-004	Overpayment of Fiscal Officer and Trustees	No	Not Corrected: Repeated as Finding 2013-001



Dave Yost • Auditor of State

JASPER TOWNSHIP

FAYETTE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
MARCH 31, 2015**