



City Council City of Independence 6800 Brecksville Road Independence, Ohio 44131

We have reviewed the *Independent Auditor's Report* of the City of Independence, Cuyahoga County, prepared by Ciuni & Panichi, Inc., for the audit period January 1, 2014 through December 31, 2014. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Independence is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

August 4, 2015



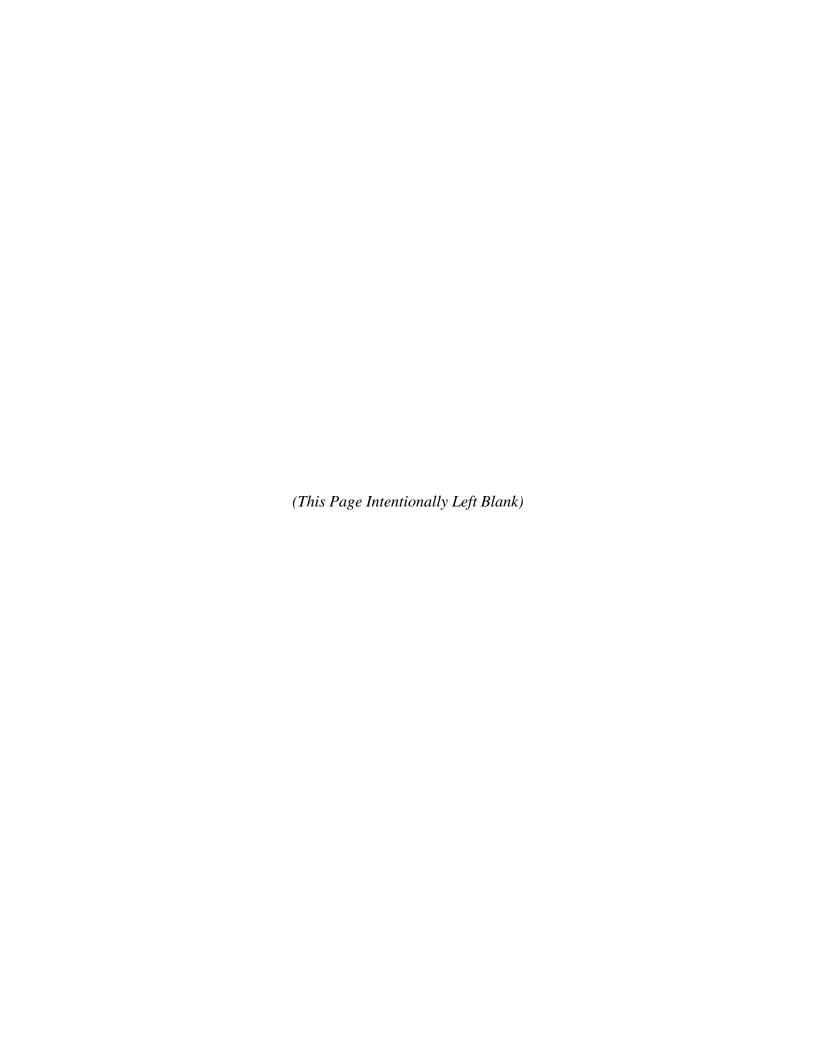
### CITY OF INDEPENDENCE, OHIO

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Year Ended December 31, 2014

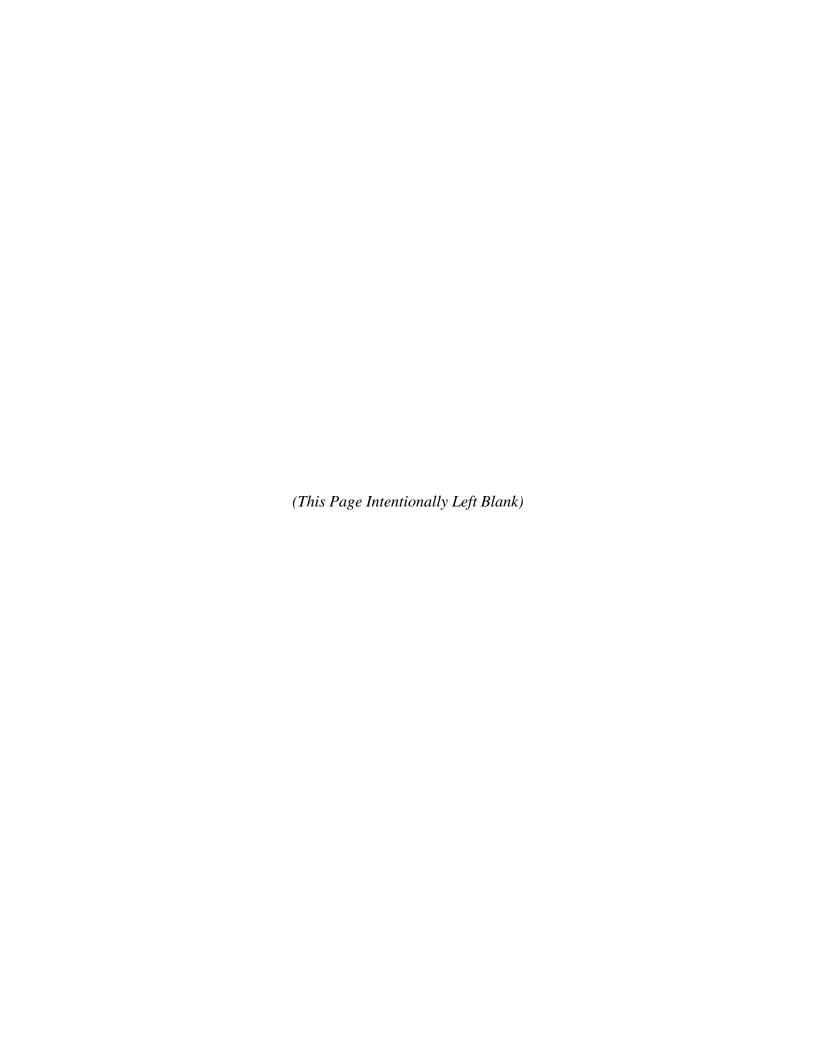
John M. Veres, CPA, CPFA Finance Director

Prepared by the City Finance Department



# Introductory Section





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"THE HEART OF CUYAHOGA COUNTY"
6800 BRECKSVILLE ROAD INDEPENDENCE, OHIO 44131

(216) 524-4131

June 26, 2015

Honorable Citizens of Independence and Members of City Council Independence, Ohio

This report enables the City to comply with Ohio Administrative Code Section 117-2-03 (B), which requires reporting on a GAAP (Generally Accepted Accounting Principles) basis, and Ohio Revised Code Section 117.38 which requires the cities reporting on a GAAP basis to file an annual report with the Auditor of State within 150 days of year-end.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed the anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Ciuni & Panichi, Inc., a Certified Public Accounting firm, has issued an unmodified ("clean") opinion of the City of Independence's financial statements for the year ended December 31, 2014. The Independent Auditor's Report is located at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the Independent Auditor's Report and provides a narrative introduction, overview and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

### Profile of the City

In 1814, the Township of Independence was named. Independence was then incorporated in 1914 and became a City on November 12, 1960. The commerce of the community was initially built around farming and sandstone quarrying. Most of the sandstone was loaded onto barges in the nearby Ohio and Erie Canal headed for downtown Cleveland to build many of the buildings in the City.

The current population is estimated to be 7,133 (as of the 2010 Census) indicating a comfortable average of approximately 733 persons per square mile in this City of 9.73 square miles (6,138.3 acres). Independence has the lowest property tax rate of any city in Cuyahoga County. The 2013 residential rate paid in 2014 is \$62.73 per one thousand dollars of assessed valuation. The 2013 rate for Cleveland, for example, is \$119.33.

The City Hall and Police Facility was dedicated in 1982, and the Fire Station was dedicated in 1995. The Fire Station and equipment are manned by 21 full-time firefighters. There are 31 full-time and 2 part-time police officers on the staff of the Police Department.

The City is a home-rule municipal corporation operating under the laws of the State of Ohio. The City's current Charter, its municipal constitution, has been amended seven times since its original adoption on November 4, 1958. The laws of the State of Ohio prevail when conflicts exist between the Charter and the State constitution and in matters where the Charter is silent. The Charter provides for a "Mayor-Council" form of government. The City's Charter can only be amended by a majority vote of the electorate.

According to the Charter, the City of Independence's Chief Executive Officer is the Mayor, who is elected by the voters for a four-year term to begin on the first day of January following the election. No person shall serve as Mayor for more than two (2) consecutive terms of office. The Mayor appoints, subject to the approval of Council, the Law Director, the Fire Chief, and Police Chief. The Mayor appoints all of the Directors to the City's Departments with the exception of the Director of Finance and the Clerk of Council. The Mayor serves as the conservator of the peace, and is responsible to the electors for enforcement of all laws and ordinances. The Mayor executes on behalf of the municipality all contracts, conveyances, and all other instruments to which the municipality is a party. The Mayor is the official and ceremonial head of the City and shall receive all civil processes in any action wherein the municipality is a party. The Mayor also serves as the Safety Director and presides over Mayor's Court.

The Director of Finance is elected for a four-year term to begin on the first day of January following the election. The Director shall be bonded for the faithful performance of his/her duties before taking office. The amount of such bond shall be set by Council. The Director of Finance shall hold a bachelors degree from an accredited college or university and have had at least five (5) years experience in accounting or finance.

Legislative authority is vested in a seven-member Council who are elected at-large. Council members are elected for two-year terms through a non-partisan election process and can serve for five (5) consecutive terms. Their term of office begins January 1.

The Chief of Police and Fire Chief are appointed by the Mayor with the consent of a majority of the members elected to the Council. The Council sets maximum pay grade limits for each officer, employee and member of any board or commission of the City. The compensation of the Mayor, Director of Finance and Council shall be fixed not less than one hundred twenty (120) days prior to the term next beginning.

The Law Director and the Service Director are appointed by the Mayor with the consent of a majority of the members elected to the Council. The Mayor appoints the three members of the City's Civil Service Commission with the approval of a majority of the members elected to Council. The Council sets maximum pay grade limits for City officials and employees, and enacts legislation in the form of ordinances and resolutions relative to City services, tax levies, appropriating and borrowing monies, and other municipal purposes.

The Council is required to adopt a permanent appropriation measure within ninety days of the beginning of the year covered by such ordinance. The annual budget serves as the foundation for the City's financial planning and control.

### Local Economy

From the beginning, the City of Independence has become the most strategically located industrial, commercial and residential area in the County. It is a developing Cleveland suburb and continues to expand, primarily due to the junction of major interstates (I-77 and I-480). Employees can conveniently get to Independence by either car or bus. Bus service is provided by the Greater Cleveland Regional Transit Authority.

The City of Independence is centrally located eight miles south of the City of Cleveland. The northern part of the City of Independence, known as the Rockside Road area, has great access to the largest road network in Northern Ohio. Interstate-77 (the route to Columbia, South Carolina from Cleveland) intersects with Interstate-480, which is the outer belt south highway, connecting the east with the west across the County. Interstate-480 connects with Interstate-271 to the east and Interstate-71 to the west. The Ohio Turnpike connection is 10 miles south by Interstate-77 and Cleveland Hopkins Airport is 12 miles west off Interstate-480.

There are also many fine restaurants (over 35 of them to choose from), motels and hotels (12 of them with 1,884 available rooms) located within the City – Comfort Inn, Courtyard by Marriott, America's Best Value Inn, Doubletree, Embassy Suites, Hampton Inn and Suites, Holiday Inn, Hyatt Place, LaQuinta, Red Roof Inn, Residence Inn by Marriott, and the Crowne Plaza – all with convenient access to the Interstates.

Some of the prestigious businesses of over 700 businesses that have chosen to locate in the City of Independence are the Cleveland Clinic Foundation; Kichler Lighting; Cleveland Cavaliers NBA Basketball Team; "Cleveland Clinic Courts" practice facility; Travelers Insurance; Farmers Insurance; CBIZ; ADP; Nidec Avtron Automation; Independence Excavating; Novar Controls-Honeywell International, Inc.; CSA International; Wegman, Hessler, and Vanderburg; Hylant Group; Dayton Heidelberg Distributing; Fedeli Group, Inc.; Kent State University College of Podiatric Medicine; All Erection Crane Rental Co.; and UTC Aerospace Systems.

Even though the City's resident population is relatively small (7,133 as of the 2010 Census), the daytime population approaches 21,000 during the work week; and when the vendor, customer, client, patient, and flow-though activity during the daytime are included, the commercial population can reach 35,000-40.000.

### Major Initiatives

The City completed a process that resulted in the adoption of an Economic Development Strategic Plan (EDSP). The EDSP provides specific strategies, action items, and performance targets to help guide local officials, by providing the tools necessary to strengthen the local economy.

One of the EDSP action items was land banking vacant property in the Rockside Road corridor. Acting on this recommendation, the City purchased 33 acres of vacant commercial property adjacent to Rockside Road in May, 2014. The City will make improvements to increase the property's attractiveness to possible owners. Preliminary plans are to make it shovel ready by completing infrastructure updates such as the extension of Oak Tree Boulevard, utilities (sewer, water, electric and gas), and rough grading at the site.

Another result of the EDSP was a recommendation for the City's downtown area. Ten years ago the City purchased the old middle school and surrounding land. The site sits right in the middle of downtown, and an extensive redevelopment plan is now being discussed for the site to revitalize the City's downtown. In fact, the City Council passed a resolution in 2014 for the \$1.4 million purchase of land that is adjacent to the City site to allow for a larger development to occur in the near future.

The City continued its commitment to fund infrastructure projects. These projects include road resurfacing, curbs, gutters, sidewalks, landscaping, and water, sanitary and storm sewer lines, along with fiber optic technology. The infrastructure of the City is well maintained and this is typified by the pavement maintenance and rehabilitation projects on Rockside Woods Boulevard North and South, West Creek Drive, and Jefferson Road.

The expansion and rehabilitation of East Pleasant Valley Road, a \$5,866,061 OPWC project which includes a \$1,701,900 grant and a \$4,164,161 20-year interest-free loan, also started in 2014. The project includes the installation of a new water main, storm sewer, and sidewalks, along with an expansion of the road from three to five lanes.

The City, driven by the Director of Finance, has aggressively pursued the use of Tax Increment Financing (TIF Financing) as an economic development tool. The City currently has 11 areas designated as TIF Financing districts and most recently used TIF Financing to help the Cleveland Clinic expansion at the Independence Technology Center by expanding the Selig Drive / Brecksville Road intersection.

### Long-term Planning

In 2003 the City's Administration and Council created a Planned Capital Purchase Program with the passage of Ordinance 2003-26. The purpose of the program is to allow Council to appropriate for and encumber funds over a number of years for large capital purchases. Purchase orders generated for these planned capital purchases will remain open until the year of acquisition.

In 2008 the City's Administration and Council expanded this program and created the first ever Five-Year Capital Plan. The plan is discussed and debated at length throughout the year and the completed plan is presented to Council for approval. The Five-Year Capital Plan is reviewed annually and the first year in the plan will be a part of the current year's appropriation.

Included in the five-year plan is a schedule of department capital improvements such as vehicle and equipment needs along with building improvements and land acquisition. Infrastructure improvements included are categorized as major street, sanitary sewer, storm sewer and sidewalk projects.

Having the Five-Year Capital Plan in place is very beneficial because it creates the need to think strategically and long-term. It also changes the vision of planning from one year at a time to looking five years into the future while considering how to pay for the improvements now and in the future.

The City has also started a planning process to develop a series of area plans. The area plans will focus on the City's commercial districts: Rockside Road Corridor; Downtown; Community Campus; Cloverleaf and East Pleasant Valley. The goal of the planning effort is to develop the legal and logical foundation for making public policy, including improving the City's zoning code and land use regulations, convey the City's intentions to the development community, and recommend future urban design projects to make these districts more desirable to businesses.

### Relevant Financial Policies

The City has been able to maintain a plan to minimize its debt. Since 2000 the City has been able to reduce its notes payable debt from \$15,850,000 to \$4,700,000 while paying a total of \$6,700,000 in cash for two large capital improvement projects.

In 2003 the City was presented with the opportunity to become a partner with Cuyahoga County in the Rockside Road widening project that had been in the works since the early 1980's. By using Tax Increment Financing for the infrastructure improvements, the Director of Finance felt the additional funds would pay for the project costs, including interest, in full over the 30 years allotted under the TIF program.

The City borrowed \$8,800,000 for Phase I of the project in 2003 and \$5,800,000 in 2005 for Phase II of the project. In 2014 the City advance refunded the 2005 Quadrant TIF bond series and saved the City \$405,576. In 2014 the City collected \$1,290,392 in TIF revenue, which represented 140 percent of the debt service for its TIF borrowings. Total TIF revenue collected since the inception of the TIF program has now reached \$9,157,858.

The City's total debt reached \$39,902,500 at December 31, 2005. A concentrated effort was made from that point forward to continue to reduce the City's total debt annually. By December 31, 2014, the City's total debt was reduced to \$25,540,183.

### Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) has awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Independence for its Comprehensive Annual Financial Report for five consecutive years including the fiscal year ended December 31, 2013. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports. In order to be awarded a Certificate of Achievement, the City had to publish an easily readable and efficiently organized comprehensive annual financial report that satisfied both generally accepted accounting principles (GAAP) and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to GFOA to determine its eligibility for another certificate.

We would like to thank the Members of Council for their support in striving for excellence in financial reporting and disclosure. We also would like to thank the staff from the Local Government Services Section with the Auditor of State for their help in preparing the GASB 34 statements and our Comprehensive Annual Financial Report. They were helpful, cooperative, professional, and efficient and their assistance was extremely valuable.

This Comprehensive Annual Financial Report was prepared by the Finance Department with the efficient and dedicated service of its entire staff. I express my appreciation to each of them and to many of the City's other employees contributing to this effort.

Respectfully submitted,

Gregory P Kurtz

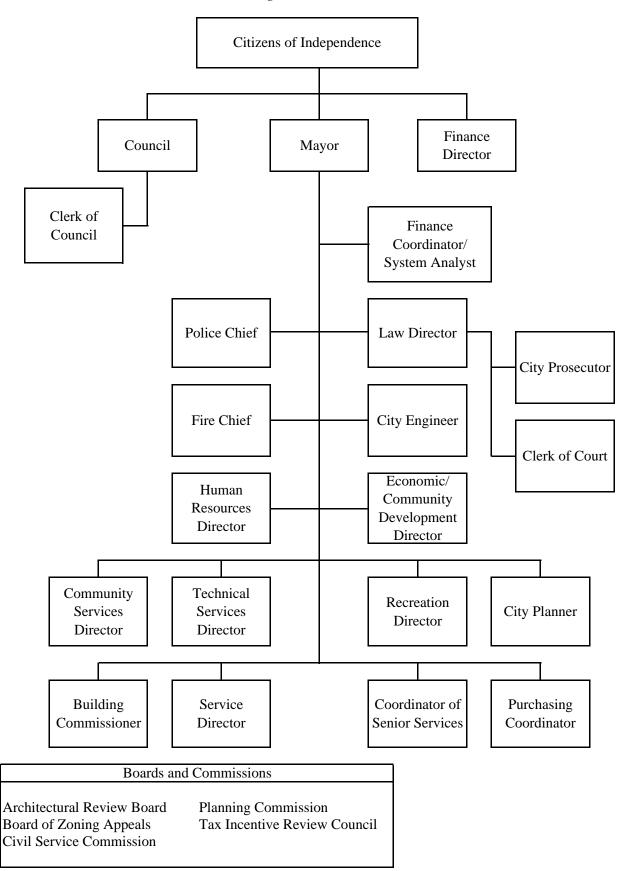
Mayor

John M. Veres, CPA, CPFA

Director of Finance

### City of Independence

### Organizational Chart



City of Independence, Ohio List of Principal Officials December 31, 2014

### Elected Officials

Mayor Finance Director Vice Mayor Council Member	John M. Veres, CPA, CPFAAnthony TogliattiCarl AsseffJames F. CrooksDave GrendelKathleen KapustaBob Wagner
Appointed Officials	
Clerk of Council	Gregory O'Brien
Interim Human Resources Director Finance Coordinator/Systems Analyst Community Services Director Police Chief City Engineer City Planner Service Director Recreation Director Fire Chief Building Official Technical Services Director Economic Development Director Purchasing Coordinator Clerk of Court	Vernon Blaze  Natalie Buc  Michael Kilbane  Don Ramm  Jeffrey S. Markley  Leon Karas  Tom Walchanowicz  Steve Rega  Michael Gero  David Snyderburn  Jeremy Rowan  Gus Katsas



Government Finance Officers Association

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Presented to

## **City of Independence**

### Ohio

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

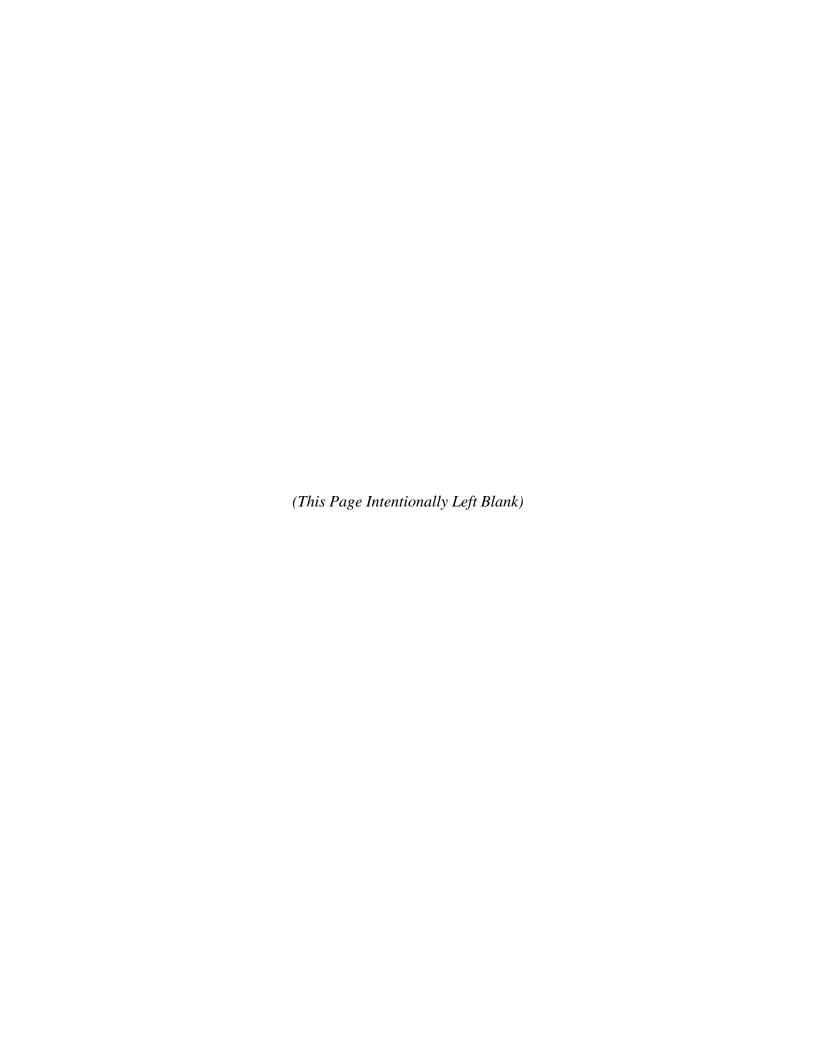
**December 31, 2013** 

Executive Director/CEO

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# Financial Section







### **Independent Auditor's Report**

Members of the City Council Independence, Ohio

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Independence, Ohio (the "City"), as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.





25201 Chagrin Boulevard Cleveland, Ohio 44122.5683 p. 216.831.7171 f. 216.831.3020 www.cp-advisors.com Independent Member of

Geneva Group International

Members of the City Council Independence, Ohio

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2014, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 5 through 12 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

### Other Reporting Required by Government Auditing Standards

& Panichi Inc.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 26, 2015 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Cleveland, Ohio June 26, 2015

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Management's Discussion and Analysis For the Year Ended December 31, 2014
Unaudited

The discussion and analysis of the City of Independence's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2014. The intent of this discussion and analysis is to look at the City's financial performance as a whole. Readers are encouraged to consider the information presented here in conjunction with the transmittal letter, the basic financial statements, and the accompanying notes to those financial statements to enhance their understanding of the City's financial performance.

### **Financial Highlights**

Key financial highlights are as follows:

- \* The City remains vigilant and department heads and employees work together to find ways to create more efficiency to ensure that the City's mission "To provide essential services and to enhance the quality of community life in the most economic and efficient manner possible" is carried out and implemented each and every day.
- ❖ 2014 saw the completion of many road projects totaling nearly \$1,800,000. These projects were paid for with cash on hand. The City also awarded a contract in July 2013, of close to \$6,300,000 to widen East Pleasant Valley Road. This improvement includes an OPWC grant of \$1,701,900. The City was also awarded an \$863,000 grant from Cuyahoga County for this project. The remaining amount for this project will be paid through a 20-year OPWC interest-free loan. Payments will be made with future TIF PILOTS (revenue).
- ❖ The City has established several tax incremental financing (TIF) districts within the City under which the City has granted property tax exemptions and agreed to construct certain public infrastructure improvements. A taxpayer whose operations are located within the TIF districts continues to make payments to the jurisdiction in an amount equal to the real property tax liability that otherwise would have been due had the property not been exempted; however, the portion of the property tax on the incremental increase in value that would have gone to the County comes to the City to help pay for those public infrastructure improvements. Since the inception of these districts, the City has received more than \$9.1 million in payments in lieu of taxes (PILOT) revenue on a cash basis.
- ❖ The City also purchased vacant commercial land in the NW Quadrant area of Rockside Road for just over \$2,500,000 and has high hopes that ownership of close to 33 acres in the largest undeveloped commercial area in the City will help kick-start development in the near future.
- On April 14, 2015, the City repaid \$250,000 of the \$2,850,000 bond anticipation note issued for the Selig Drive/Route 21 Intersection widening project, along with \$150,000 towards the \$950,000 bond anticipation note for Chestnut Woods III at the Hillside/Route 21 intersection.

### **Using this Annual Financial Report**

This annual report consists of a series of financial statements some of which focus on the City as a whole (government-wide) and some of which focus on the major individual funds. Both perspectives (government-wide and major fund) allow the user to address relevant questions, broaden the basis for comparison (year-to-year or government-to-government) and enhance the City's accountability.

Management's Discussion and Analysis For the Year Ended December 31, 2014
Unaudited

The statement of net position and statement of activities provides information about the activities of the City as a whole, presenting both an aggregate view of the City's finances and a longer-term view of those assets. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what dollars remain for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

### Reporting the City of Independence as a Whole

Statement of Net Position and the Statement of Activities

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The statement of net position and the statement of activities report information about the City as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. Accrual of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

From the statement of net position, you can determine what the City's current financial position is and will the City be able to finance services in the future, by subtracting total liabilities and deferred inflows of resources (what the City owes) from total assets and deferred outflows of resources (what the City owns). Over time, increases or decreases in the City's net position are one indicator of whether the City's financial health is improving or deteriorating. From the statement of activities, you can determine what the cost of governmental services are and how much of that cost is financed by taxpayers, where the City gets its money from and how it is used, whether the City is better or worse off financially. To assess the overall health of the City, other non-financial factors such as changes in the City's property tax base, income tax base, and the condition of the City's capital assets also should be considered.

### Reporting on the Most Significant Funds of the City of Independence

Fund Financial Statements

The fund financial statements, which begin on page 16, provide detailed information about the City's major funds and include the Balance Sheet and the Statement of Revenues, Expenditures and Changes in Fund Balances. These statements tell how City services charged to major funds were financed in the short-term as well as what remains for future spending. For the City of Independence, the most significant governmental funds are the general fund, the quadrant tax increment financing (TIF) debt service fund, and the capital improvements and the street resurfacing capital projects funds.

All of the City's services are reported in governmental funds, which focus on how money flows into and out of those funds and balances left at year-end that are available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps to determine whether there are more or less financial resources that can be spent in the near future on services provided to our residents. The relationship (or differences) between governmental activities (reported in the statement of net position and statement of activities) and governmental funds is reconciled in the fund financial statements.

Management's Discussion and Analysis For the Year Ended December 31, 2014 Unaudited

### The City of Independence as a Whole

Statement of Net Position

As noted earlier, the statement of net position looks at the City as a whole and can prove to be a useful indicator of the City's financial position. Table 1 provides a summary of the City's net position for 2014 and 2013.

Table 1
Net Position

	2014	2013	Change
Assets			
Current and Other Assets	\$28,955,477	\$31,779,020	(\$2,823,543)
Capital Assets, Net	95,472,047	92,563,374	2,908,673
Total Assets	124,427,524	124,342,394	85,130
<b>Deferred Outflows of Resources</b>	511,466	344,871	166,595
Liabilities			
Current and Other Liabilities	2,888,137	3,498,818	610,681
Long-Term Liabilities			
Due Within One Year	1,814,941	1,708,928	(106,013)
Due in More than One Year	23,725,242	25,520,629	1,795,387
Total Liabilities	28,428,320	30,728,375	2,300,055
<b>Deferred Inflows of Resources</b>	2,033,935	2,186,559	152,624
Net Position			
Net Investment in Capital Assets	70,074,840	64,925,722	5,149,118
Restricted:			
Capital Projects	7,901,331	7,231,782	669,549
State Highway	111,791	103,078	8,713
Street Construction, Maintenance			
and Repair	585,918	913,005	(327,087)
Police Pension	463,968	475,691	(11,723)
Other Purposes	210,794	275,126	(64,332)
Unrestricted	15,128,093	17,847,927	(2,719,834)
Total Net Position	\$94,476,735	\$91,772,331	\$2,704,404

As of December 31, 2014, the City's overall net position increased by \$2,704,404 from 2013. While current and other assets decreased, capital assets increased, resulting in an increase of \$85,130 in total assets, primarily due to the large additions to land and construction in progress. Liabilities decreased mainly due to the pay down of general obligation bonds in 2014 and a decrease in the intergovernmental payable. Further details of the changes in net position between 2014 and 2013 can be observed in Table 2.

Management's Discussion and Analysis For the Year Ended December 31, 2014 Unaudited

Table 2 Changes in Net Position

	2014	2013	Change
Revenues			
Program Revenues			
Charges for Services and Sales	\$1,796,416	\$1,797,064	(\$648)
Operating Grants and Contributions	493,672	603,478	(109,806)
Capital Grants and Assessments	1,567,822	114,562	1,453,260
Total Program Revenues	3,857,910	2,515,104	1,342,806
General Revenues			
Property Taxes	943,888	1,002,634	(58,746)
Municipal Income Taxes	24,615,423	26,429,663	(1,814,240)
Hotel/Motel Taxes	1,319,446	1,293,185	26,261
Grant and Entitlements, Not			
Restricted to Specific Programs	259,332	757,689	(498,357)
Investment Income	61,208	68,148	(6,940)
Payments in Lieu of Taxes	1,348,759	1,094,482	254,277
Miscellaneous	561,514	366,333	195,181
Total General Revenues	29,109,570	31,012,134	(1,902,564)
Total Revenues	32,967,480	33,527,238	(559,758)
Program Expenses			
General Government	8,650,919	8,587,665	(63,254)
Security of Persons and Property	9,005,655	8,389,502	(616,153)
Public Health and Welfare	78,417	110,014	31,597
Leisure Time Activities	3,767,299	3,463,666	(303,633)
Community Environment	3,096,160	2,739,330	(356,830)
Basic Utility Services	547,380	570,714	23,334
Transportation	4,465,226	3,199,635	(1,265,591)
Interest and Fiscal Charges	652,020	764,052	112,032
Total Expenses	30,263,076	27,824,578	(2,438,498)
Increase in Net Position	2,704,404	5,702,660	(2,998,256)
Net Position Beginning of Year - Restated (See Note 4)	91,772,331	86,069,671	5,702,660
Net Position End of Year	\$94,476,735	\$91,772,331	\$2,704,404

### **Governmental Activities**

Several revenue sources fund our governmental activities with income tax revenue being the largest source. The City levies a municipal income tax of 2 percent on all income earned within the City as well as on income of residents earned outside of the City. In the latter case, the City allows a credit of 100 percent, up to 2 percent, on the income earned outside of the City and paid to another municipality.

Management's Discussion and Analysis For the Year Ended December 31, 2014 Unaudited

The City's strong commercial employment tax base has provided for a consistent level of withholding tax collections. This strong base has enabled the City to enjoy increased collections during economically strong periods, while at the same time maintaining fairly level collections during economic downturns. The City's income tax base remains diversified in that the City is not reliant upon one taxpayer. This helps in giving the City stability in its budgeting process, knowing that the City's revenue stream will not be adversely affected by the loss of a major employer.

The City is committed to funding infrastructure projects. A major project begun in 2014 was the expansion and rehabilitation of East Pleasant Valley Road. The \$5,866,061 project is being funded by an OPWC grant of \$1,701,900 and an OPWC loan of \$4,164,161. As of December 31, 2014, the City has drawn down \$923,363 of the grant. This OPWC grant is the primary reason for the significant increase from 2013 in capital grants and assessments program revenue.

The City carefully invests its cash and cash equivalents in a variety of investment types with the primary focus being safety of principal, but with an attention to investment opportunities to increase yield. The City pays close attention to daily interest rates and long-term financial trends. 2014's interest revenue was \$61,208.

In an effort to curb the rising costs of health care, the City established a City-wide Joint Medical/Hospitalization Committee. The Committee is composed of one representative from each of the City's bargaining units, four non-bargaining representatives from other City departments, and one representative from Council. The goal of the Committee is to promote cost containment and minimize contributions by employees. The City has also teamed up with the Cleveland Clinic in starting a wellness initiative for City employees.

Management continues to diligently plan expenses, staying carefully within the City's revenues. The City actively seeks grants in order to maintain and improve the services the City residents expect while still controlling expenses. The City is ever cognizant of needs versus wants.

The following schedule presents a summary of governmental activities expenses and the net cost of providing these services (excluding general revenues).

Table 3
Governmental Activities

	Total Cost of Services		Net Cost of Services	
	2014	2013	2014	2013
General Government	\$8,650,919	\$8,587,665	\$8,273,703	\$8,173,124
Security of Persons and Property	9,005,655	8,389,502	8,431,706	7,823,807
Public Health and Welfare	78,417	110,014	54,852	89,770
Leisure Time Activities	3,767,299	3,463,666	3,208,083	3,396,548
Community Environment	3,096,160	2,739,330	2,898,100	2,545,092
Basic Utility Services	547,380	570,714	517,074	534,542
Transportation	4,465,226	3,199,635	2,369,628	1,982,539
Interest and Fiscal Charges	652,020	764,052	652,020	764,052
Total Expenses	\$30,263,076	\$27,824,578	\$26,405,166	\$25,309,474

Management's Discussion and Analysis For the Year Ended December 31, 2014
Unaudited

### The City's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the City's governmental funds is to provide information on near-term inflows, outflows and balances of expendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for spending at the end of the year.

As of the end of 2014, the City's governmental funds reported a positive combined ending fund balance. Unassigned fund balance is available for appropriation at the City's discretion within certain legal constraints and purpose restrictions. The remainder of the fund balance is either nonspendable, restricted, committed, or assigned to indicate that it is not available for future spending.

The increase in the general fund balance is a result of revenues outpacing expenditures, despite a decrease in income taxes, while expenditures increased slightly. The City continues to put a premium on City services without reducing the City's workforce. In order to keep this premium on jobs, the City has cut back on overtime and asked employees to do more with less while not compromising services. The City's dedicated public servants strive to keep the City of Independence among the finest in Northeast Ohio.

The quadrant tax increment financing (TIF) debt service fund continues to collect service payments and make annual debt payments on the bonds. The negative balance reflected in the quadrant TIF fund is a result of interfund borrowing to temporarily provide funding.

The capital improvements capital projects fund had an increase in fund balance due to transfers from the general fund and other revenues outpacing the amount spent on capital improvements and debt repayment.

The street resurfacing capital projects fund had an increase in fund balance due to fewer costs for infrastructure improvements.

Other governmental funds had a small decrease in fund balance. The City continues to seek out and utilize grant monies. Revenues were slightly higher than the prior year mainly due to an increase in special assessments revenue. Expenditures increased over the prior year mainly due to an increase in transportation expenditures.

### **General Fund Budgeting Highlights**

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund. The legal level of budgetary control for the City is at the department and object level for the general fund. Any budgetary modifications at this level may only be made by ordinance of City Council. City policy permits fund transfers within control levels with the approval of the Director of Finance. During the course of 2014, the City amended its general fund budget several times. In addition to day-to-day budget monitoring, the Director of Finance closely examines the budget with the preparation of the monthly financial statements and quarterly budget analysis reports.

Actual revenues received were slightly lower than certification, due to higher estimates in several categories, mainly intergovernmental revenue. Actual expenditures were less than appropriations due mainly to the diligence of management to keep costs low. City Council has taken a proactive stance on budgeting by requiring that permanent appropriations be submitted and approved prior to the start of the year. This enables the administration to better plan for the upcoming year.

Management's Discussion and Analysis For the Year Ended December 31, 2014 Unaudited

### **Capital Assets and Debt Administration**

### Capital Assets

Each year the Mayor, Director of Finance, Council, and Service Director review the condition of the City's infrastructure and determine what work needs to be completed. The projects are then prioritized and submitted to Council. During the budget process, the Mayor, Director of Finance, and Council determine which projects will be budgeted for the following year.

The City continues to work through their five-year capital asset replacement plan.

In 2014, the City purchased equipment for the City's various departments and also made improvements to Rockside Woods Boulevard North and South, West Creek Drive, and Jefferson Road. See Note 11 to the basic financial statements for more information regarding the City's capital assets. Table 4 compares capital assets as of December 31, 2014, to balances at December 31, 2013.

Table 4
Capital Assets at December 31
(Net of Depreciation)

	2014	2013
Land	\$19,522,471	\$17,002,615
Construction in Progress	2,482,782	1,696,258
<b>Buildings and Improvements</b>	26,309,082	26,779,220
Machinery and Equipment	1,543,470	1,741,361
Furniture and Fixtures	122,470	146,920
Vehicles	2,904,716	2,964,002
Infrastructure	42,587,056	42,232,998
Total	\$95,472,047	\$92,563,374

### Debt

Table 5 summarizes outstanding long-term debt at December 31, 2014, compared to December 31, 2013.

Table 5
Outstanding Long Term Debt at Year End

	2014	2013
General Obligation Bonds	\$20,253,380	\$21,540,762
OPWC Loans	196,875	211,509
Various Improvement Notes	4,300,000	4,712,069
OWDA Loan	22,005	32,494
Claims Payable	62,443	12,733
Compensated Absences	705,480	719,990
Total	\$25,540,183	\$27,229,557

Management's Discussion and Analysis For the Year Ended December 31, 2014 Unaudited

The City's overall legal debt limit increased slightly to \$48,091,557 as a result of a small increase in the total assessed property value. The amount of debt subject to the debt limit was \$19,663,880, leaving an overall debt margin of \$28,427,677. The legal debt margin is determined by multiplying the total assessed value of taxable real property in the City by 10.50 percent minus non-exempted debt outstanding.

The City continues to monitor its outstanding debt and is committed to reducing its overall debt on an annual basis. Information relative to debt is identified in Note 17 to the basic financial statements.

### **Current Financial Related Activities**

The City has continued to maintain the highest standards of services to our residents while diligently planning expenses, to stay within the City's revenues. During 2014, City Council closely monitored revenues and expenditures to preserve the integrity of the general fund's unencumbered cash balance. As with all cities in the State of Ohio, State funding issues are constantly monitored to determine the impact on the City. The City's management team remains mindful of keeping an eye out for ways to become more efficient and better stewards of our taxpayers' money. Major entities in Northeast Ohio still regard the City of Independence as one of the top places to relocate or expand their businesses. All of the City's financial abilities will be needed to meet the challenges of the future.

In conclusion, the City of Independence is in a period posing both significant challenges and opportunities. Management is committed to working with all stakeholders to craft solutions that will most effectively use the available resources to continue to provide excellent services to the residents of the City.

### **Contacting the City's Finance Department**

This financial report is designed to provide a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact John M. Veres, CPA, CPFA, Finance Director at the City of Independence, 6800 Brecksville Road, Independence, Ohio 44131, 216-524-4131, or email at Veresj@independenceohio.org.

## **Basic Financial Statements**

City of Independence, Ohio Statement of Net Position December 31, 2014

	Governmental Activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$18,502,879
Cash and Cash Equivalents in Segregated Accounts	48,832
Accounts Receivable	38,160
Hotel/Motel Taxes Receivable	79,349
Intergovernmental Receivable	1,039,358
Prepaid Items	81,700
Municipal Income Taxes Receivable	5,645,458
Property Taxes Receivable	1,116,431
Special Assessments Receivable	412,937
Payments in Lieu of Taxes Receivable	1,990,373
Nondepreciable Capital Assets	22,005,253
Depreciable Capital Assets, Net	73,466,794
Total Assets	124,427,524
Deferred Outflows of Resources	
Deferred Charge on Refunding	511,466
Liabilities	
Accounts Payable	488,667
Accrued Wages	358,049
Contracts Payable	924,259
Intergovernmental Payable	472,768
Accrued Interest Payable	87,217
Retainage Payable	157,177
Notes Payable	400,000
Long-Term Liabilities: Due Within One Year	1 914 041
	1,814,941
Due in More Than One Year	23,725,242
Total Liabilities	28,428,320
<b>Deferred Inflows of Resources</b>	
Property Taxes	743,542
Payments in Lieu of Taxes	1,290,393
Total Deferred Inflows of Resources	2,033,935
Net Position	
Net Investment in Capital Assets	70,074,840
Restricted for:	, 0,0 , 1,0 .0
Capital Projects	7,901,331
State Highway	111,791
Street Construction, Maintenance and Repair	585,918
Police Pension	463,968
Other Purposes	210,794
Unrestricted	15,128,093
Total Net Position	\$94,476,735

See accompanying notes to the basic financial statements

City of Independence, Ohio Statement of Activities For the Year Ended December 31, 2014

			Program Revenues		Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Assessments	Governmental Activities
Governmental Activities:	•				
General Government	\$8,650,919	\$377,216	\$0	\$0	(\$8,273,703)
Security of Persons and Property	9,005,655	562,774	11,175	0	(8,431,706)
Public Health and Welfare	78,417	23,565	0	0	(54,852)
Leisure Time Activities	3,767,299	559,216	0	0	(3,208,083)
Community Environment	3,096,160	198,060	0	0	(2,898,100)
Basic Utility Services	547,380	30,306	0	0	(517,074)
Transportation	4,465,226	45,279	482,497	1,567,822	(2,369,628)
Interest and Fiscal Charges	652,020	0	0	0	(652,020)
Totals	\$30,263,076	\$1,796,416	\$493,672	\$1,567,822	(26,405,166)
		Hotel/Motel Tax L	vied for: s Tax Levied for General evied for General Purpo ments Not Restricted to	oses	814,219 129,669 24,615,423 1,319,446 259,332 61,208 1,348,759 561,514
		Total General Reve	enues		29,109,570
		Change in Net Posi	ition		2,704,404
		Net Position Begin	91,772,331		
		Net Position End o	f Year		\$94,476,735

City of Independence, Ohio Balance Sheet Governmental Funds December 31, 2014

	General	Quadrant Tax Increment Financing	Capital Improvements	Street Resurfacing	Other Governmental Funds	Total Governmental Funds
Assets	<b>#4.726.256</b>	¢4.100.017	<b>#2.506.161</b>	#2.000.c05	02.465.027	Φ17 004 1 <i>c</i> 4
Equity in Pooled Cash and Cash Equivalents Cash and Cash Equivalents	\$4,736,356	\$4,198,015	\$2,596,161	\$3,088,605	\$2,465,027	\$17,084,164
In Segregated Accounts	48,832	0	0	0	0	48,832
Accounts Receivable	26,841	0	0	0	683	27,524
Hotel/Motel Taxes Receivable	79,349	0	0	0	0	79,349
Interfund Receivable	14,417,000	0	1,475,000	0	0	15,892,000
Intergovernmental Receivable	141,994	642,742	0	0	254,622	1,039,358
Prepaid Items	68,170	0	1,193	0	5,981	75,344
Special Assessments Receivable	0	0	0	0	412,937	412,937
Payments in Lieu of Taxes Receivable	0	1,990,373	0	0	0	1,990,373
Property Taxes Receivable	964,191	0	0	0	152,240	1,116,431
Municipal Income Taxes Receivable Restricted Assets:	5,645,458	0	0	0	0	5,645,458
Equity in Pooled Cash and Cash Equivalents	621	0	0	0	0	621
Total Assets	\$26,128,812	\$6,831,130	\$4,072,354	\$3,088,605	\$3,291,490	\$43,412,391
Liabilities						
Accounts Payable	\$211.545	\$74.082	\$137.103	\$17.074	\$39.641	\$479,445
Accrued Wages	324,655	0	0	0	33,394	358,049
Contracts Payable	0	642,742	75,580	165,685	0	884,007
Intergovernmental Payable	357,978	0.2,7.12	0	0	113,550	471,528
Retainage Payable	0	97.705	0	59,472	0	157,177
Accrued Interest Payable	0	2,889	0	0	0	2,889
Notes Payable	0	400,000	0	0	0	400,000
Interfund Payable	0	16,032,000	0	0	10,000	16,042,000
Total Liabilities	894,178	17,249,418	212,683	242,231	196,585	18,795,095
<b>Deferred Inflows of Resources</b>						
Property Taxes	642,150	0	0	0	101,392	743,542
Payments in Lieu of Taxes	0	1,290,393	0	0	0	1,290,393
Unavailable Revenue	3,419,850	699,980	0	0	653,197	4,773,027
Total Deferred Inflows of Resources	4,062,000	1,990,373	0	0	754,589	6,806,962
Fund Balances						
Nonspendable	14,475,791	0	1,193	0	5,981	14,482,965
Restricted	0	0	3,858,478	2,846,374	1,993,428	8,698,280
Committed	0	0	0	0	355,523	355,523
Assigned	2,469,127	0	0	0	0	2,469,127
Unassigned (Deficit)	4,227,716	(12,408,661)	0	0	(14,616)	(8,195,561)
Total Fund Balances (Deficit)	21,172,634	(12,408,661)	3,859,671	2,846,374	2,340,316	17,810,334
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$26,128,812	\$6,831,130	\$4,072,354	\$3,088,605	\$3,291,490	\$43,412,391

City of Independence, Ohio Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities December 31, 2014

<b>Total Governmental Funds Balances</b>		\$17,810,334
Amounts reported for governmental activities in the statement of net position are different because		
Capital assets used in governmental activities are not fina are not reported in the funds.	ancial resources and therefore	95,472,047
Other long-term assets are not available to pay for curren		
therefore are reported as unavailable revenue in the fun Delinquent Property Taxes	us: 372,888	
Municipal Income Taxes	3,012,776	
Intergovernmental	274,446	
Delinquent Payments in Lieu of Taxes	699,980	
Special Assessments	412,937	
Total		4,773,027
In the statement of net position, interest is accrued on our governmental funds, an interest expenditure is reported		(84,328)
governmentar runus, an interest expenditure is reported	(64,326)	
An internal service fund is used by management to charg to individual funds. The assets and liabilities of the int	ernal service fund	1.524.252
are included in governmental activities in the statement	of net position.	1,534,372
Deferred charges on refunding related to the issuance of	ong-term refunding debt	
will be amortized over the life of the debt on the statem	ent of net position.	511,466
Long-term liabilities are not due and payable in the curre are not reported in the funds:	nt period and therefore	
General Obligation Bonds	(20,253,380)	
OPWC Loan	(196,875)	
Notes Payable	(4,300,000)	
OWDA Loan	(22,005)	
Claims Payable	(62,443)	
Compensated Absences	(705,480)	
Total		(25,540,183)
Net Position of Governmental Activities		\$94,476,735

City of Independence, Ohio

Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2014

	General	Quadrant Tax Increment Financing	Capital Improvements	Street Resurfacing	Other Governmental Funds	Total Governmental Funds
Revenues	General	Tillationig	Improvements	Resurracing	1 unus	1 unus
Property Taxes	\$799,824	\$0	\$0	\$0	\$118,949	\$918,773
Municipal Income Taxes	24,106,639	0	0	0	0	24,106,639
Hotel/Motel Taxes	1,319,446	0	0	0	0	1,319,446
Intergovernmental	312,724	1,566,378	0	0	530,769	2,409,871
Investment Income	43,425	0	0	0	2,449	45,874
Fees, Licenses and Permits	371,831	0	0	0	365,717	737,548
Fines and Forfeitures	204,770	0	0	0	54,984	259,754
Charges for Services	533,921	0	0	0	23,565	557,486
Rentals	241,628	0	0	0	0	241,628
Special Assessments	0	0	0	0	175,629	175,629
Payments in Lieu of Taxes	0	1,273,291	0	0	0	1,273,291
Miscellaneous	403,318	53,275	6,675	7,200	80,092	550,560
Total Revenues	28,337,526	2,892,944	6,675	7,200	1,352,154	32,596,499
Expenditures Current:						
General Government	5,482,575	0	0	0	67,373	5,549,948
Security of Persons and Property	7.655.018	0	0	0	658,457	8.313.475
Public Health and Welfare	0	0	0	0	76,612	76,612
Leisure Time Activities	2,876,148	0	0	0	573,118	3,449,266
Community Environment	2,942,887	0	0	0	0	2,942,887
Basic Utility Services	448,869	0	0	0	0	448,869
Transportation	673,169	0	0	0	1,916,327	2,589,496
Capital Outlay Debt Service:	0	4,736,046	1,526,292	1,643,100	532,156	8,437,594
Principal Retirement	0	594,349	880,892	3,384	61,498	1,540,123
Refunded Notes Redeemed	0	4,700,000	0	0	0	4,700,000
Interest and Fiscal Charges	0	407,224	297,407	0	15,253	719,884
Debt Issuance Costs	0	124,813	0	0	0	124,813
Total Expenditures	20,078,666	10,562,432	2,704,591	1,646,484	3,900,794	38,892,967
Excess of Revenues Over						
(Under) Expenditures	8,258,860	(7,669,488)	(2,697,916)	(1,639,284)	(2,548,640)	(6,296,468)
Other Financing Sources (Uses)						
General Obligation Notes Issued	0	4,300,000	0	0	0	4,300,000
General Obligation Refunding Bonds Issued	0	4,305,000	0	0	0	4,305,000
Premium on General Obligation Bonds	0	299,647	0	0	0	299,647
Payment to Refunded Bond Escrow Agent	0	(4,503,365)	0	0	0	(4,503,365)
Transfers In	0	0	3,000,000	2,400,000	2,421,500	7,821,500
Transfers Out	(7,821,500)	0	0	0	0	(7,821,500)
Total Other Financing Sources (Uses)	(7,821,500)	4,401,282	3,000,000	2,400,000	2,421,500	4,401,282
Net Change in Fund Balances	437,360	(3,268,206)	302,084	760,716	(127,140)	(1,895,186)
Fund Balances (Deficit) Beginning of Year	20,735,274	(9,140,455)	3,557,587	2,085,658	2,467,456	19,705,520
Fund Balances (Deficit) End of Year	\$21,172,634	(\$12,408,661)	\$3,859,671	\$2,846,374	\$2,340,316	\$17,810,334

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2014

#### Net Change in Fund Balances - Total Governmental Funds

(\$1,895,186)

Amounta nanoutad	for consummental	lactivities in the	statement of	activities and diff	famout boogus
Amounts reported	jor governmeniai	activities in the s	мичтет ој	activities are aijj	erem vecause

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period:

 Capital Outlay
 6,617,130

 Depreciation
 (3,708,457)

Total 2.908,673

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:

Delinquent Property Taxes25,115Municipal Income Taxes508,784Intergovernmental(90,489)Payments in Lieu of Taxes75,468Special Assessments(174,185)

Total 344,693

In the statement of activities, interest is accrued on outstanding bonds, and bond premiums and the deferred charge on refunding are amortized over the term of the bonds, whereas in governmental funds, an expenditure is reported when bonds are issued:

Accrued Interest 15,536
Amortization of Deferred Charge on Refunding (28,331)
Amortization of Bond Premium 68,590
Amortization of Note Premium 12,069

Total 67,864

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:

Retrospective Workers' Compensation Claims (49,710)
Compensated Absences 14,510

Total (35,200)

Repayment of long-term obligations is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position:

Payment on General Obligation Bonds 1,515,000
Payment on OPWC Loans 14,634
Payment on Notes 4,700,000
Payment on OWDA Loan 10,489
Payment to Refunded Bond Escrow Agent 4,503,365

Total 10,743,488

Other financing sources in the governmental funds increase long-term liabilities in the statement of net position:

General Obligation Notes Issued (4,300,000)
General Obligation Refunding Bonds Issued (4,305,000)
Premium on General Obligation Bonds (299,647)

Total (8,904,647)

The internal service fund used to charge costs of insurance to individual funds is not reported in the City-wide statement of activities. Governmental fund expenditures and related internal service fund revenues are eliminated.

The net revenue (expense) of the internal service fund is allocated among the governmental activities. (525,281)

Change in Net Position of Governmental Activities \$2,704,404

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2014

	Budgeted A	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues Property Taxes	\$841,971	\$799,541	\$799,824	\$283
Municipal Income Taxes	27,119,926	25,800,000	25,762,359	(37,641)
Hotel/Motel Taxes	1,382,529	1,296,283	1,313,322	17,039
Intergovernmental	292,545	549,109	277,901	(271,208)
Investment Income	49,681	46,582	47,194	612
Fees, Licenses and Permits	391,425	367,007	371,831	4,824
Fines and Forfeitures	228,530	219,273	217,090	(2,183)
Charges for Services	551,639	273,077	524,025	250,948
Rentals	254,361	238,493	241,628	3,135
Miscellaneous	422,176	465,418	401,043	(64,375)
Total Revenues	31,534,783	30,054,783	29,956,217	(98,566)
Expenditures Current: General Government	6,277,972	6,433,472	6,094,719	338,753
Security of Persons and Property	8,288,156	7,951,656	7,763,935	187,721
Leisure Time Activities	3,104,442	3,035,442	2,908,820	126,622
Community Environment	3,310,372	3,394,872	3,236,440	158,432
Basic Utility Services	552,908	533,908	486,152	47,756
Transportation	793,466	916,466	898,025	18,441
Total Expenditures	22,327,316	22,265,816	21,388,091	877,725
Excess of Revenues Over Expenditures	9,207,467	7,788,967	8,568,126	779,159
Other Financing Sources (Uses)				
Advances In	185,000	185,000	185,000	0
Advances Out	(835,000)	(4,990,000)	(4,990,000)	0
Transfers Out	(9,131,500)	(8,271,500)	(8,271,500)	0
Total Other Financing Sources (Uses)	(9,781,500)	(13,076,500)	(13,076,500)	0
Net Change in Fund Balance	(574,033)	(5,287,533)	(4,508,374)	779,159
Fund Balance Beginning of Year	6,079,853	6,079,853	6,079,853	0
Prior Year Encumbrances Appropriated	769,816	769,816	769,816	0
Fund Balance End of Year	\$6,275,636	\$1,562,136	\$2,341,295	\$779,159

**City of Independence, Ohio** Statement of Fund Net Position Internal Service Fund December 31, 2014

	Insurance
Assets	
Equity in Pooled Cash and Cash Equivalents	\$1,418,094
Interfund Receivable	150,000
Accounts Receivable	10,636
Prepaid Items	6,356
Total Assets	1,585,086
Liabilities	
Accounts Payable	9,222
Contracts Payable	40,252
Intergovernmental Payable	1,240
Total Liabilities	50,714
Net Position	
Unrestricted	\$1,534,372

Statement of Revenues, Expenses and Changes in Fund Net Position Internal Service Fund For the Year Ended December 31, 2014

	Insurance
Operating Revenues Other	\$10,954
Operating Expenses Contractual Services Claims	50,764 500,805
Total Operating Expenses	551,569
Operating Loss	(540,615)
Nonoperating Revenues Investment Income	15,334
Change in Net Position	(525,281)
Net Position Beginning of Year	2,059,653
Net Position End of Year	\$1,534,372

City of Independence, Ohio Statement of Cash Flows Internal Service Fund For the Year Ended December 31, 2014

	Insurance
Increase (Decrease) in Cash and Cash Equivalents	
Cash Flows from Operating Activities	
Cash Received from Other Services	\$10,954
Cash Payments for Services	(6,699)
Cash Payments for Claims	(500,805)
Net Cash Used in Operating Activities	(496,550)
<b>Cash Flows from Investing Activities</b>	
Interest on Investments	15,334
Net Decrease in Cash and Cash Equivalents	(481,216)
Cash and Cash Equivalents Beginning of Year	1,899,310
Cash and Cash Equivalents End of Year	\$1,418,094
Reconciliation of Operating Loss to Net Cash Used in Operating Activities	
Operating Loss	(\$540,615)
Adjustments:	
Increase in Liabilities:	
Accounts Payable	2,573
Contracts Payable	40,252
Intergovernmental Payable	1,240
Net Cash Used in Operating Activities	(\$496,550)

Statement of Fiduciary Assets and Liabilities Agency Fund December 31, 2014

Assets Equity in Pooled Cash and Cash Equivalents	\$241,322
Liabilities Deposits Held and Due to Others	\$241,322

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

## **Note 1 – Reporting Entity**

The City of Independence is a home-rule municipal corporation formed under the laws of the State of Ohio. The City operates under its own Charter made effective November 4, 1958. The Charter, as amended, provides for a Council-Mayor form of government.

The Mayor, elected by the voters for a four-year term, is the head of the municipal government for ceremonial, administrative, and executive purposes, performs the judicial functions of the City and presides at Council meetings. As the chief conservator of the peace, he/she oversees the enforcement of all laws and ordinances. He/she also appoints all department heads and executes all contracts, conveyances and evidences of indebtedness of the City.

Legislative authority is vested in a seven-member council with all seven members elected at-large for a term of two years. Council enacts ordinances and resolutions relating to tax levies, appropriates and borrows money, and accepts bids for materials and services and other municipal purposes.

A reporting entity is composed of the primary government, component units and other organizations that are included to ensure the financial statements are not misleading. The primary government of the City consists of all funds, agencies, departments and offices that are not legally separate from the City. For the City of Independence this includes the departments and agencies that provide the following services: police and fire protection, emergency medical services, parks, recreation, a cemetery, street maintenance and Mayor's court.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance deficits of, or provide financial support to the organization; or the City is obligated for the debt of the organization. Component units may also include organizations for which the City authorizes the issuance of debt or the levying of taxes, and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burden on, the primary government. The reporting entity of the City does not include any component units.

The City participates in two jointly governed organizations, the Southwest Council of Governments and the Northeast Ohio Public Energy Council. These organizations are presented in Note 15 of the basic financial statements.

## Note 2 – Summary of Significant Accounting Policies

The financial Statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

## Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

Government-wide Financial Statements The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements usually distinguish between those activities of the City that are governmental and those that are considered business-type. The City, however, has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the City.

**Fund Financial Statements** During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

#### **Fund Accounting**

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

**General Fund** The general fund accounts for and reports all financial resources except those required to be accounted for and reported in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the Charter of the City of Independence and/or the general laws of Ohio.

Quadrant Tax Increment Financing Fund The quadrant tax increment financing debt service fund accounts for and reports all restricted tax increment financing (TIF) activities. Each tax increment financing activity is created to provide additional revenue for the City to help pay for qualified infrastructure improvements in or near each TIF district. The additional revenue represents payments in lieu of taxes that would have gone to the County or School District, but because of the TIF, it now goes to the City to pay principal and interest on TIF bonds and to help pay for the infrastructure improvements in whole or in part.

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

*Capital Improvements Fund* The capital improvements fund accounts for and reports restricted general obligation bond proceeds for departmental capital improvements.

**Street Resurfacing Fund** The street resurfacing fund accounts for and reports restricted debt proceeds and grant monies for infrastructure improvements made within the City.

The other governmental funds of the City account for grants and other resources whose use is restricted, committed or assigned to a particular purpose.

**Proprietary Funds** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service. The City has no enterprise funds. The following is a description of the City's internal service fund.

*Internal Service Fund* The internal service fund accounts for and reports the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The internal service fund reports on the activity of the self-insured general liability program of the City.

Fiduciary Funds Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City only utilizes the agency fund type. The agency fund accounts for and reports deposits from various contractors, developers or individuals to ensure compliance with various City ordinances.

#### Measurement Focus

Government-wide Financial Statements The government-wide financial statements are presented using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the Statement of Net Position. The Statement of Activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the internal service fund is accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of this fund are included on the statement of fund net position. The statement of revenues, expenses and changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its internal service fund.

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

## Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements presented for the proprietary and fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources and in the presentation of expenses versus expenditures.

**Revenues** – **Exchange and Nonexchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within 31 days of year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 8). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, hotel/motel tax, State-levied locally shared taxes (including gasoline tax and motor vehicle license fees), fees, fines and forfeitures, interest, grants and entitlements.

**Deferred Outflows/Inflows of Resources** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources include a deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, payments in lieu of taxes and unavailable revenue. Property taxes and payments in lieu of taxes represent amounts for which there is an enforceable legal claim as of December 31, 2014, but which were levied to finance 2015 operations. These amounts have been recorded as deferred inflows on both the government-wide Statement of net position and the governmental fund financial Statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, income taxes, delinquent payments in lieu of taxes, special assessments, and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### **Budgetary Process**

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations ordinance is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the department and object level within the general fund and the street construction, maintenance and repair special revenue fund and at the fund level for all other funds. Any budgetary modifications at this level may only be made by ordinance of Council. Authority to further allocate Council appropriations within departments has been given to the Finance Director for all funds except for the general fund and the street construction, maintenance and repair special revenue fund.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original and final budgeted amounts on the budgetary statements reflect the amounts in the original and final amended certificate of estimated resources in effect at the time original and final appropriations were enacted by Council.

The appropriation ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

#### Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the City's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents."

The City has segregated bank accounts for monies held separate from the City's central bank account. These depository accounts are presented on the balance sheet as "Cash and Cash Equivalents in Segregated Accounts" and represents deposits.

During 2014, investments were limited to STAR Ohio, US Treasury notes, federal home loan mortgage corporation bonds and federal national mortgage association bonds.

Investments are reported at fair value based on quoted market prices.

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's net asset value per share which is the price for which the investment could be sold at December 31, 2014.

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest revenue credited to the general fund during 2014 amounted to \$43,425, which includes \$30,611 assigned from other City funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are presented on the financial Statements as cash equivalents.

## **Prepaid Items**

Payments made to vendors for services that will benefit periods beyond December 31, 2014, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which the services are consumed.

#### Restricted Assets

Assets are reported as restricted when limitations on their use change in nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments or imposed by law through constitutional provisions or enabling legislation. Restricted assets in the general fund represent money set aside for unclaimed monies.

#### Capital Assets

The City's only capital assets are general capital assets. General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The City was able to estimate the historical cost for the initial reporting of infrastructure by backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$1,000 with the exception of land, as land was listed regardless of cost. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Buildings and Improvements	50 Years
Machinery and Equipment	10 Years
Furniture and Fixtures	20 Years
Vehicles	8-20 Years
Infrastructure	20-100 Years

The City's infrastructure consists of roadways, water lines, sanitary sewers and storm sewers and includes infrastructure acquired prior to December 31, 1980.

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

## **Interfund Balances**

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "interfund receivables/payables". Interfund loans which do not represent available expendable resources are classified as nonspendable fund balances. Interfund balance amounts are eliminated in the statement of net position.

#### **Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The City records a liability for all accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at year-end, taking into consideration any limits specified in the City's termination policy. The City records a liability for accumulated unused sick leave for employees after ten years of service with the City.

#### Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from the internal service fund are reported on the internal service fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and long-term loans are recognized as a liability on the governmental fund financial statements when due.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans.

**Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances).

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party-such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

Committed The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by the highest level formal action (ordinance or resolution, as both are equally legally binding) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance or resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by City Council. In the general fund, assigned amounts represent intended uses established by City Council or a City official delegated that authority by City Charter or ordinance, or by State Statute. State statute authorizes the Finance Director to assign fund balance for purchases on order provided such amounts have been lawfully appropriated. City Council assigned fund balance to cover a gap between estimated resources and appropriations in the 2015 appropriated budget. All remaining assigned amounts in the general fund were established by City Council.

*Unassigned* Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit fund balance.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Net Position

Net position represents the difference between all other elements in the statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include law enforcement, mayor's court computer, drug enforcement and education, and unclaimed funds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

## Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for self-insurance programs. Operating expenses are necessary costs that have been incurred in order to provide the good or service that is the primary activity of the fund. Any revenues and expenses not meeting the definition of operating are reported as nonoperating.

#### Deferred Charge on Refunding

On the government-wide financial statements, the difference between the reacquisition price (funds required to refund the old debt) of refunding bonds and the net carrying amount of the old debt, the gain/loss on the refunding, is being amortized as a component of interest expense. This amount is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, using the effective interest method and is presented as deferred outflows of resources on the statement of net position.

#### **Bond Premiums**

On the government-wide financial statements, bond premiums are deferred and amortized over the term of the bonds using the straight-line method. The straight-line method of amortization is not materially different from the effective-interest method. Bond premiums are presented as an increase of the face amount of the general obligation bonds payable. On fund financial statements, bond premiums are receipted in the year the bonds are issued.

#### **Interfund Activity**

Transfers between governmental activities are eliminated on the government-wide financial statements. Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the statement of activities. Interfund payments for services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in the internal service fund. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### **Estimates**

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

## **Note 3 – Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Quadrant Tax Increment Financing	Capital Improvements	Street Resurfacing	Other Governmental Funds	Total
Nonspendable						
Prepaids	\$68,170	\$0	\$1,193	\$0	\$5,981	\$75,344
Interfund Loans	14,407,000	0	0	0	0	14,407,000
Unclaimed Funds	621	0	0	0	0	621
Total Nonspendable	14,475,791	0	1,193	0	5,981	14,482,965
Restricted for						
Road Improvements	0	0	0	0	604,648	604,648
Capital Improvements	0	0	3,858,478	2,846,374	781,075	7,485,927
Police Programs	0	0	0	0	80,308	80,308
Law Enforcement and Education	0	0	0	0	35,385	35,385
Mayor's Court Computer	0	0	0	0	33,133	33,133
Police Pension	0	0	0	0	407,947	407,947
Debt Service Payments	0	0	0	0	50,932	50,932
Total Restricted	0	0	3,858,478	2,846,374	1,993,428	8,698,280
Committed to						
Handicap Parking	0	0	0	0	24,217	24,217
Citizen-Focused Activities	0	0	0	0	44,821	44,821
City Upkeep	0	0	0	0	103,725	103,725
Recreation	0	0	0	0	182,760	182,760
Total Committed	0	0	0	0	355,523	355,523
Assigned to						
2015 Appropriations	240,068	0	0	0	0	240,068
Compensated Absences	613,922	0	0	0	0	613,922
Rainy Day Fund	700,000	0	0	0	0	700,000
Economic Development	89,559	0	0	0	0	89,559
City Administration	367,383	0	0	0	0	367,383
Buildings and Land Maintenance	214,971	0	0	0	0	214,971
Engineering and Building Services	53,730	0	0	0	0	53,730
Fire Department	54,026	0	0	0	0	54,026
Police Department	42,971	0	0	0	0	42,971
Recreation	47,122	0	0	0	0	47,122
Transportation	26,686	0	0	0	0	26,686
Utility Services	18,689	0	0	0	0	18,689
Total Assigned	2,469,127	0	0	0	0	2,469,127
Unassigned (Deficit)	4,227,716	(12,408,661)	0	0	(14,616)	(8,195,561)
Total Fund Balances (Deficit)	\$21,172,634	(\$12,408,661)	\$3,859,671	\$2,846,374	\$2,340,316	\$17,810,334

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

The City Council adopted a resolution to establish and maintain a Rainy Day fund in conjunction with Ohio Revised Code 5705.13 allowing the City to reserve monies to be used for income tax rebates.

#### Note 4 – Restatement of Prior Year Net Position

During 2014, the City found that delinquent property taxes had been overstated by \$624,521 in the prior year. As a result, net position at December 31, 2013, decreased by \$624,521 from \$92,396,852 to \$91,772,331.

## **Note 5 – Fund Deficits**

Fund deficits in the Quadrant Tax Increment Financing bond retirement fund, the Rockside Woods and Route 21 and Pleasant Valley capital project funds of \$12,408,661, \$9,836, and \$4,780, respectively, are due to advances made for various tax increment financing projects as well as improvements to Rockside Woods and Route 21 and Pleasant Valley. The general fund is liable for any deficit in these funds and provides transfers when cash is required, rather than when accruals occur.

### **Note 6 – Budgetary Basis of Accounting**

While reporting financial position, results of operations and changes in fund balance/net position on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis as provided by law is based upon accounting for transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are as follows:

- a) Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- b) Unrecorded cash represents amounts received but not included as revenue on the budget basis statements. These amounts are included as revenue on the GAAP basis operating statements.
- c) Investments are reported at cost (budget basis) rather than at fair value (GAAP basis).
- d) Advances In and Advances Out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).
- e) Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- f) Budgetary revenues and expenditures of the compensated absences, rainy day, and economic development funds are reclassified to the general fund for GAAP purposes.
- g) Encumbrances are treated as expenditures (budget basis) rather than as a restricted, committed or assigned fund balance (GAAP basis).

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund.

## Net Change in Fund Balance

	General
GAAP Basis	\$437,360
Net Adjustment for Revenue Accruals	1,614,922
Beginning Unrecorded Cash	1,716
Ending Unrecorded Cash	(875)
Beginning Fair Value Adjustment for Investments	(4,976)
Ending Fair Value Adjustment for Investments	7,904
Advances In	185,000
Advances Out	(4,990,000)
Net Adjustment for Expenditure Accruals	(620,248)
Perspective Differences:	
Compensated Absences Fund	49,612
Rainy Day Fund	(100,000)
Economic Development Fund	(65,000)
Encumbrances	(1,023,789)
Budget Basis	(\$4,508,374)

#### Note 7 – Deposits and Investments

The City is a charter City and has adopted an investment policy through City Ordinance. The City has elected to follow the provisions of State statute. State statutes classify monies held by the City into three categories.

Active monies are public monies necessary to meet current demands on the City treasury. Active monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies held by the City can be deposited or invested in the following securities:

1. United States Treasury bills, bonds notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States:

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 5. Bonds and other obligations of the State of Ohio;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed 25 percent of the interim monies available for investment at any one time if training requirements have been met; and
- 8. Written repurchase agreements in the securities described in (1) or (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short-selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The City has passed an ordinance allowing the City to invest monies not required to be used for a period of six months or more in the following:

- 1. Bonds of the State of Ohio:
- 2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons; and
- 3. Obligations of the City.

#### **Deposits**

Custodial Credit Risk Custodial credit risk for deposits is the risk that in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in possession of an outside party. At yearend, \$15,569,220 of the City's bank balance of \$16,362,395 was uninsured and uncollateralized. Although

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

the securities were held by the pledging financial institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the City to a successful claim by the Federal Deposit Insurance Corporation.

The City has no deposit policy for custodial risk beyond the requirements of the State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the City or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least 105 percent of the deposits being secured.

#### **Investments**

As of December 31, 2014, the City had the following investments:

	Fair	Average
	Value	Maturity
Star Ohio	\$27,908	50.1 days
US Treasury Notes	987,137	686 days
Federal Home Loan Mortgage Corporation Bonds	1,039,891	390 days
Federal National Mortgage Association Bonds	794,136	402 days
Total	\$2,849,072	

*Interest Rate Risk* As a means of limiting its exposure to fair value losses caused by rising interest rates, the City's investment policy requires that operating funds be invested primarily in short-term investments maturing within one year from the date of purchase and that the City's investment portfolio be structured so that the securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The Stated intent of the policy is to avoid the need to sell securities prior to maturity.

Custodial Credit Risk For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The US Treasury Notes, Federal Home Loan Mortgage Corporation Bonds and Federal National Mortgage Association Bonds are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty. The City has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the finance director or qualified trustee.

*Credit Risk* Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The Federal Home Loan Mortgage Corporation Bonds and Federal National Mortgage Association Bonds carry a rating of AA+ by Standard and Poor's. The City has no investment policy that addresses credit risk.

*Concentration of Credit Risk* The City places no limit on the amount it may invest in any one issuer. The following is the City's allocation as of December 31, 2014:

	Percentage
Investment Issuer	of Investments
Federal Home Loan Mortgage Corporation Bonds	36.50 %
Federal National Mortgage Association Bonds	27.87

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

#### Note 8 – Receivables

Receivables at December 31, 2014, consisted primarily of payments in lieu of taxes, property taxes, municipal income taxes, accounts (billings for user charged services), special assessments, hotel/motel taxes and intergovernmental receivables arising from grants, entitlements and shared revenues.

No allowance for doubtful accounts has been recorded because uncollectible amounts are expected to be insignificant. All receivables except property taxes and special assessments are expected to be received within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

Special assessments expected to be collected in more than one year amount to \$412,937. At December 31, 2014, there was \$1,444 in delinquent special assessments.

#### **Property Taxes**

Property taxes include amounts levied against all real and public utility property located in the City. Property tax revenue received during 2014 for real and public utility property taxes represents collections of 2013 taxes.

2014 real property taxes are levied after October 1, 2014, on the assessed value as of January 1, 2014, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2014 real property taxes are collected in and intended to finance 2015.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2014 public utility property taxes which became a lien December 31, 2013, are levied after October 1, 2014, and are collected in 2015 with real property taxes.

The full tax rate for all City operations for the year ended December 31, 2014, was \$2.20 per \$1,000 of assessed value. The assessed values of real property, public utility tangible property, and tangible personal property upon which 2014 property tax receipts were based are as follows:

Real Property:	
Residential/Agricultural	\$240,611,760
Other Real Estate	198,450,590
Public Utility Personal Property	18,952,480
Total	\$458,014,830

The County Fiscal Officer collects property taxes on behalf of all taxing districts in the county, including the City of Independence. The County Fiscal Officer periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes and public utility property taxes which were measurable as of December 31, 2014, and for which there is an enforceable legal claim. In the governmental funds, the portion of the receivable not levied to finance 2014 operations is offset to deferred inflows of resources – property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

#### Income Tax

The City levies a municipal income tax of two percent on all wages, salaries, commissions and other compensation and net profits earned within the City as well as on incomes of residents earned outside the City. In the latter case, the City allows a credit of 100 percent of the tax paid to another municipality, not to exceed the amount owed. Employers within the City are required to withhold income tax on employee earnings and remit the tax to the Regional Income Tax Agency (RITA) at least quarterly. Corporations and other individual taxpayers are also required to pay their estimated tax at least quarterly and file a final return annually. Taxes collected by RITA in one month are remitted to the City on the first and tenth business days of the following month. In 2014, the proceeds were allocated entirely to the general fund.

#### Intergovernmental Receivable

A summary of the governmental activities principal items of intergovernmental receivables follows:

	Amount
OPWC Grant	\$642,742
Gasoline Excise Tax	177,478
Local Government	107,371
Auto Registration	60,271
Homestead and Rollback	37,930
Permissive Tax	11,699
Miscellaneous	1,867
Total Intergovernmental Receivables	\$1,039,358

### Payments in Lieu of Taxes

According to State law, the City has established several tax incremental financing districts within the City under which the City has granted property tax exemptions and agreed to construct certain infrastructure improvements. The property owners have agreed to make payments to the City to help pay the costs of the infrastructure improvements. The amount of those payments generally reflects all or a portion of the property taxes which the property owners would have paid if the property had not been declared exempt. The property owners' contractual promise to make these payments in lieu of taxes generally continues until the costs of the improvement have been paid or the agreement expires, whichever occurs first. Future development by these owners or others may result in subsequent agreements to make payments in lieu of taxes and may therefore spread the costs of the improvements to a larger number of property owners.

## Note 9 – Risk Management

## Property and Liability

The City is exposed to various risks of loss related to torts; thefts of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. During 2014, the City contracted with Selective Insurance Company for various types of insurance as follows:

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

Туре	Coverage	Deductible	
Inland Marine			
Contractor's Equipment	\$1,815,175	\$2,500	
Property	38,313,668	10,000	
Crime	25,000	1,000	
Automobile	1,000,000	5,000	

Settled claims have not exceeded this coverage in any of the last three years. There has not been significant reduction in coverage from the prior year.

The City accounts for activity of the self-insured general liability program for all lawsuits within the internal service fund. There were no outstanding claims at December 31, 2014. Changes in the fund's claims liability amount for 2013 and 2014 were:

	Balance at	Current	Claim	Balance at
	Beginning of Year	Year Claims	Payments	End of Year
2013	\$0	\$395,727	\$395,727	\$0
2014	0	500,805	500,805	0

## Workers' Compensation

The City participates in the State Workers' Compensation retrospective rating and payment system. This plan involves the payment of a minimum premium for administrative services and stop-loss coverage plus the actual claims cost for injured employees in 2014. The maintenance of these benefits is accounted for in the general fund as general government expenditures. Incurred but not reported claims of \$62,443 have been accrued as a liability at December 31, 2014, based on an estimate by the City's third-party administrator.

The claims liability of \$62,443, reported at December 31, 2014, for workers' compensation is based on the requirements of Governmental Accounting Standards Board Statement No. 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenditures and does not include other allocated or unallocated claims adjustment expenditures. Changes in claims activity for 2013 and 2014 are as follows:

	Balance at	Current	Change in Workers'			
	Beginning	Year	Claim	Compensation	Balance at	
	of Year	Claims	Payments	Estimate	End of Year	
2013	\$339,009	\$50,917	\$187,477	(\$189,716)	\$12,733	
2014	12,733	62,443	12,733	0	62,443	

#### **Note 10 – Contingencies**

#### Grants

The City receives financial assistance from federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

claims resulting from such audits could become a liability of the general fund or any other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the City.

#### Litigation

The City is a party to legal proceedings. The City management is of the opinion that ultimate disposition of these claims and legal proceedings will not have a material effect, if any, on the financial condition of the City and that the City has adequate liability insurance coverage to protect itself against any material loss.

# Note 11 – Capital Assets

Capital asset activity for the year ended December 31, 2014, was as follows:

	Balance 12/31/13	Additions	Reductions	Balance 12/31/14
Governmental Activities:	12/31/13	Traditions	reductions	12/31/11
Nondepreciable Capital Assets				
Land	\$17,002,615	\$2,519,856	\$0	\$19,522,471
Construction in Progress	1,696,258	1,948,969	(1,162,445)	2,482,782
Total Nondepreciable Capital Assets	18,698,873	4,468,825	(1,162,445)	22,005,253
Depreciable Capital Assets	_			_
Buildings and Improvements	39,483,660	381,148	0	39,864,808
Machinery and Equipment	5,588,442	143,913	0	5,732,355
Furniture and Fixtures	1,777,166	0	0	1,777,166
Vehicles	7,766,080	520,582	(140,370)	8,146,292
Infrastructure				
Roads	49,732,929	1,773,818	0	51,506,747
Water Lines	5,432,820	0	0	5,432,820
Sanitary Sewers	2,670,596	0	0	2,670,596
Storm Sewers	9,777,970	491,289	0	10,269,259
Total Depreciable Capital Assets	122,229,663	3,310,750	(140,370)	125,400,043
Buildings and Improvements	(12,704,440)	(851,286)	0	(13,555,726)
Machinery and Equipment	(3,847,081)	(341,804)	0	(4,188,885)
Furniture and Fixtures	(1,630,246)	(24,450)	0	(1,654,696)
Vehicles	(4,802,078)	(579,868)	140,370	(5,241,576)
Infrastructure	( , , ,	(= , ,	- ,	(-, , ,- ,- ,
Roads	(19,682,509)	(1,605,950)	0	(21,288,459)
Water Lines	(1,207,417)	(54,328)	0	(1,261,745)
Sanitary Sewers	(741,315)	(35,608)	0	(776,923)
Storm Sewers	(3,750,076)	(215,163)	0	(3,965,239)
Total Accumulated Depreciation	(48,365,162)	(3,708,457)	140,370	(51,933,249)
Total Depreciable Capital Assets, Net	73,864,501	(397,707)	0	73,466,794
Governmental Activities Capital Assets, Net	\$92,563,374	\$4,071,118	(\$1,162,445)	\$95,472,047

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

Depreciation expense was charged to governmental activities as follows:

General Government	\$2,838,445
Security of Persons and Property	414,993
Leisure Time Activities	66,666
Community Environment	65,664
Basic Utility Services	11,290
Transportation	311,399
Total	\$3,708,457

#### Note 12 – Defined Benefit Pension Plan

## Ohio Public Employees Retirement System

Plan Description – The City participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to, but less than, the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost-of-living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/investments/cafr.shtml">https://www.opers.org/investments/cafr.shtml</a>, writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, OH 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions and currently limits the employer contribution to a rate not to exceed 14 percent of earnable salary for State and local employer units. Member contribution rates, as set forth in the Ohio Revised Code, are not to exceed 10 percent of earnable salary for members in State and local divisions. For the year ended December 31, 2014, members in State and local classifications contributed 10 percent of earnable salary. Members in the State and local divisions may participate in all three plans. For 2014, member and employer contribution rates were consistent across all three plans.

The City's 2014 contribution rate was 14.0 percent. The portion of employer contributions used to fund pension benefits is net of post-employment health care benefits. For 2014, the portion of employer contribution allocated to health care was 2 percent for members in the Traditional Pension Plan and the Combined Plan. Effective January 1, 2015, the portion of employer contributions allocated to health care remained at 2 percent. Employer contribution rates are actuarially determined.

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

The City's required contributions for pension obligations to the Traditional Pension and Combined Plans for the years ended December 31, 2014, 2013, and 2012 were \$889,969, \$920,033, and \$698,193, respectively. For 2014, 90.05 percent has been contributed with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2013 and 2012. Contributions to the Member-Directed Plan for 2014 were \$23,059 made by the City and \$16,471 made by the plan members.

#### Ohio Police and Fire Pension Fund

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publically available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by visiting the OP&F website at <a href="www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – Employer and employee contribution rates are set by the Ohio Revised Code. From January 1, 2014, thru July 1, 2014, plan members were required to contribute 10.75 percent of their annual covered salary. From July 2, 2014, thru December 31, 2014, plan members were required to contribute 11.5 percent of their annual covered salary. Throughout 2014, employers were required to contribute 19.5 percent for police officers and 24 percent for firefighters.

The OP&F Pension Fund is authorized by the Ohio Revised Code to allocate a portion of the employer contributions to retiree health care benefits. For 2014, the portion of employer contributions used to fund pension benefits was 19 percent of covered payroll for the police officers and 23.5 percent of covered payroll for firefighters. The City's contributions to OP&F for police and firefighters pensions were \$511,976 and \$399,257 for the year ended December 31, 2014, \$425,244 and \$330,989 for the year ended December 31, 2013, and \$342,537 and \$277,260 for the year ended December 31, 2012, respectively. For 2014, 82.47 percent for police and 84.53 percent for firefighters has been contributed with the balance for both police and firefighters being reported as an intergovernmental payable. The full amount has been contributed for 2013 and 2012.

## **Note 13 – Post-Employment Benefits**

#### Ohio Public Employees Retirement System

Plan Description – Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan, a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan, a defined contribution plan; and the Combined Plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care plan for qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage. The plan includes a medical plan, prescription drug program, and Medicare Part B premium reimbursement.

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

In order to qualify for post-employment health care coverage, age and service retirees under the Traditional Pension and Combined Plans must have ten or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised Code permits, but does not mandate, OPERS to provide health care benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report which may be obtained by visiting <a href="https://www.opers.org/investments/cafr.shtml">https://www.opers.org/investments/cafr.shtml</a>, writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy – The post-employment health care plan was established under, and is administered in accordance with, Internal Revenue Code 401(h). The Ohio Revised Code provides the statutory authority requiring public employers fund post-employment health care through their contributions to OPERS. A portion of each employer's contribution to the Traditional Pension or Combined Plans is set aside for the funding of post-employment health care.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2014, State and local government employers contributed 14 percent of earnable salary. This is the maximum employer contribution rate permitted by the Ohio Revised Code.

Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside for funding of post-employment health care benefits. For 2014, the portion of employer contributions allocated to health care for members in the Traditional Pension Plan and the Combined Plan was 2 percent. Effective January 1, 2015, the portion of employer contributions allocated to health care remained at 2 percent for both plans, as recommended by OPERS actuary.

The OPERS Board of Trustees is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment health care plan.

The City's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2014, 2013, and 2012 were \$148,328, \$70,772, and \$279,277, respectively. For 2014, 90.05 percent has been contributed with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2013 and 2012.

Changes to the health care plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With the passage of pension legislation under SB 343 and the approval health care changes, OPERS expects to consistently allocate 4 percent of the employer contributions toward the health care fund after the end of the transition period.

#### Ohio Police and Fire Pension Fund

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored health care program, a cost-sharing, multiple-employer defined post-employment health care plan administered by OP&F. OP&F provides health care benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long-term care to retirees, qualifying benefit recipients, and their eligible dependents.

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post-Employment Benefit (OPEB) as described in GASB Statement No. 45.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by visiting the OP&F website at <a href="https://www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required by Ohio Revised Code to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24.0 percent of covered payroll for police and fire employers, respectively. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administered as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2014, the employer contribution allocated to the health care plan was .5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Section 115 and 401(h).

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions to OP&F which were allocated to fund post-employment health care benefits for police and firefighters were \$13,473 and \$8,495 for the year ended December 31, 2014, \$72,790 and \$44,601 for the year ended December 31, 2013, and \$181,343 and \$108,493 for the year ended December 31, 2012, respectively. For 2014, 82.47 percent for police and 84.53 percent for firefighters has been contributed with the balance for both police and firefighters being reported as an intergovernmental payable. The full amount has been contributed for 2013 and 2012.

## Note 14 – Compensated Absences

Non-union employees earn five to twenty-five days of vacation per year, depending upon length of service. Employees, who are part of a bargaining unit, earn vacation as outlined in the bargaining union contract. Upon termination, employees are paid for accrued unused vacation and holidays. Employees earn sick leave at different rates depending upon length of service and type of employment. Sick leave accrual is continuous,

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

without limit. Upon retirement, a non-union employee can be paid a maximum of one fourth of 960 hours of accumulated, unused sick leave. Retiring employees, who are part of a bargaining unit, are paid unused sick leave as outlined in the bargaining unit contract.

## **Note 15 – Jointly Governed Organizations**

#### Southwest Council of Governments

The Southwest Council of Governments helps foster cooperation between municipalities in areas affecting health, safety, welfare, education, economic conditions and regional development. The Board is composed of one member from each of the 19 participating entities. The Board exercises total control over the operation of the Council including budgeting, appropriating, contracting and designating management. Budgets are adopted by the Board. Each City's degree of control is limited to its representation on the Board. In 2014, the City contributed \$15,000 which represents 5.2 percent of total contributions.

The Council has established two subsidiary organizations, the Hazardous Material Response Team (HAZ MAT) which provides hazardous material protection and assistance and the Southwest Enforcement Bureau which provides extra assistance to cities in the form of a SWAT Team. The Council's financial Statements may be obtained by contacting the Southwest Council of Governments, Berea, Ohio 44017.

#### Northeast Ohio Public Energy Council (NOPEC)

The City is a member of The Northeast Ohio Public Energy Council (NOPEC). NOPEC is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. NOPEC was formed to serve as a vehicle for communities wishing to proceed jointly with an aggregation program for the purchase of electricity. NOPEC is currently composed of 126 communities who have been authorized by ballot to purchase electricity on behalf of their citizens. The intent of NOPEC is to provide electricity at the lowest possible rates while at the same time ensuring stability in prices by entering into long-term contracts with suppliers to provide electricity to the citizens of its member communities.

NOPEC is governed by a General Assembly made up of one representative from each member community. The representatives on the governing board from each county then elect one person to serve on the ninemember NOPEC Board of Directors. The Board oversees and manages the operation of the aggregation program. The degree of control exercised by any participating government is limited to its representation in the General Assembly and on the Board. The City did not contribute to NOPEC during 2014. Financial information can be obtained by contacting Ron McVoy, Board Chairman, 31320 Solon Road, Suite 20, Solon, Ohio 44139 or at the website <a href="https://www.nopecinfo.org">www.nopecinfo.org</a>.

#### **Note 16 – Shared Facilities Joint Operating Agreement**

On July 30, 2002, the City entered into a contribution agreement for constructing, equipping and furnishing a new high school facility, community auditorium, community center and a community field house (shared facility) on property owned by the City and to be partially leased to the School District.

Under the terms of the contribution agreement, the City contributed \$13,000,000 to the School District, which is 38 percent of the cost of the shared facility project and includes the costs of constructing, equipping and furnishing the shared facility; the cost of constructing, equipping and furnishing related joint use areas; and the costs of related design and other professional services. The City also purchased some unused School

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

District property for \$2,000,000. In 2003, the City issued \$15,000,000 in general obligation bonds to meet its obligations. These bonds were refunded in 2011 as a portion of the 2011 various purpose refunding bonds. The land, community center and community field house are owned by the City; the high school facility and community auditorium are owned by the School District.

The City's contributions were payable based on the percent of project completion as determined by the School District. By the end of 2005, the total principal borrowed had been used for construction. The shared facility was completed in September of 2005.

The School District is responsible for maintaining liability insurance for activities in the shared facility with coverage limits not less than \$2,000,000 for bodily injury and property damage and \$1,000,000 for each occurrence. The City and School District are responsible for personal property insurance on the shared facility owned by them. The City and School District also have additional annual obligations for housekeeping, custodial, equipment, supply and utility costs.

## **Note 17 – Long-Term Obligations**

The original issue date, interest rate, original issue amount and date of maturity of each of the City's bonds, loans and notes payable follows:

	Interest	Original	Date of	
Debt Issue	Rate	Issue Amount	Maturity	
<b>General Obligation Bonds</b>				
2005 Northeast Quadrant TIF Serial	2.00-5.00 %	\$5,800,000	December 1, 2030	
2014 Northeast Quadrant TIF Refunding	1.00-4.00	4,305,000	December 1, 2030	
2011 Various Purpose Refunding	3.00-4.00	16,935,000	December 21, 2028	
Ohio Public Works Commission Loans				
1994 Quarry Road Bridge Project	0.00	335,095	January 1, 2014	
2011 Pleasant Valley	0.00	225,000	January 1, 2032	
Long-Term Notes Payable				
2014 Selig Drive Improvements	1.00	2,600,000	April 15, 2015	
2014 Pleasant Valley Quadrant Improvements	1.00	900,000	April 15, 2015	
2014 Chestnut Woods III Improvements	1.00	800,000	April 15, 2015	
Ohio Water Development Authority Loan				
2011 Lower Brookside Watershed Study	3.20	52,520	July 1, 2016	

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

The changes in long-term obligations during the year were as follows:

	Balance 12/31/13	Additions	Reductions	Balance 12/31/14	Amounts Due in One Year
Governmental Activities General Obligation Bonds 2005 Northeast Quadrant TIF					
Serial Bonds Unamortized Premium	\$4,605,000 96,508	\$0 0	(\$4,405,000) (92,474)	\$200,000 4,034	\$200,000 0
Total 2005 Northeast Quadrant TIF	4,701,508	0	(4,497,474)	204,034	200,000
2014 Northeast Quadrant TIF Refunding Serial Bonds Unamortized Premium	0	4,305,000 299,647	(60,000) (4,610)	4,245,000 295,037	30,000
Total 2005 Northeast Quadrant TIF	0	4,604,647	(64,610)	4,540,037	30,000
2011 Various Purpose Refunding Serial Bonds Unamortized Premium	16,015,000 824,254	0	(1,270,000) (59,945)	14,745,000 764,309	1,320,000
Total 2011 Various Purpose Refunding	16,839,254	0	(1,329,945)	15,509,309	1,320,000
Total General Obligation Bonds	21,540,762	4,604,647	(5,892,029)	20,253,380	1,550,000
OPWC Loans 1994 OPWC Loan - Quarry Road Bridge 2011 OPWC Loan - Pleasant Valley	3,384 208,125	0 0	(3,384) (11,250)	0 196,875	11,250
Total OPWC Loans	211,509	0	(14,634)	196,875	11,250
Notes Payable Selig Drive Improvements Premium on Notes Pleasant Valley Quadrant Improvements Premium on Notes Chestnut Woods III Improvements Premium on Notes Total Notes Payable	2,850,000 7,321 900,000 2,310 950,000 2,438 4,712,069	2,600,000 0 900,000 0 800,000 0 4,300,000	(2,850,000) (7,321) (900,000) (2,310) (950,000) (2,438) (4,712,069)	2,600,000 0 900,000 0 800,000 0 4,300,000	0 0 0 0 0 0
·	1,712,009	1,500,000	(1,712,007)	1,500,000	<u> </u>
Other Long-term Obligations 2011 OWDA Loan - Lower Brookside Claims Payable Compensated Absences	32,494 12,733 719,990	0 62,443 204,773	(10,489) (12,733) (219,283)	22,005 62,443 705,480	10,828 7,242 235,621
Total Other Long-term Obligations	765,217	267,216	(242,505)	789,928	253,691
Total General Long-term Obligations	\$27,229,557	\$9,171,863	(\$10,861,237)	\$25,540,183	\$1,814,941

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

In 2011, the City issued general obligation bonds, in the amount of \$16,935,000, to refund bonds previously issued in fiscal year 2003 for various purposes. The bonds are being retired through the capital improvements and issue II capital projects funds and the quadrant tax increment financing debt service fund. Proceeds were deposited in an irrevocable trust with an escrow agent to provide for all future debt payments on the refunded 2003 Various Purpose bonds. As of December 31, 2014, \$14,115,000 of the defeased bonds are still outstanding.

The various quadrant tax increment financing (TIF) bonds will be paid from the quadrant tax increment financing debt service fund with payments in lieu of taxes. A portion of these bonds were refunded in 2014. Bond anticipation notes that were rolled over prior to the issuance of the financial statements and have a new maturity beyond the end of the year in which the report is issued have been reported in the government-wide statements as long-term liabilities. The notes are backed by the full faith of the City of Independence. The long-term notes will be paid from the quadrant tax increment financing debt service fund. The OPWC loan will be paid from the Route 21 and Pleasant Valley capital projects fund. The OWDA loan will be paid from the drain water capital projects fund.

In 2014, the City issued \$4,305,000 in general obligation bonds for the purpose of refunding a portion of the bonds previously issued in fiscal year 2005 for various quadrant tax increment financing purposes. The bonds were issued with interest rates varying from 1 to 4 percent. The bonds were issued for a sixteen year period with final maturity during 2030. The bonds will be retired through the quadrant tax increment financing debt service fund.

#### 2005 Northeast Quadrant TIF Bonds:

Outstanding at December 31, 2013	\$4,605,000
Amount Refunded	(4,220,000)
Principal Payment on Non-Refunded Portion	(185,000)
Outstanding at December 31, 2014	\$200,000

Net proceeds of \$4,503,365 (including a \$299,647 premium and after payment of \$101,282 in issuance costs) were deposited in an irrevocable trust with an escrow agent to provide for all future debt payments on the refunded 2005 Northeast Quadrant TIF bonds. As a result, \$4,220,000 of these bonds was considered defeased and the liability for the refunded bonds has been removed from the City's financial statements. Accordingly, the trust account assets and liabilities for the defeased bonds are not included in the City's financial statements.

### 2005 Northeast Quadrant TIF Bonds:

Serial Bonds	\$4,605,000
Premium on Bonds	96,508
Total 2005 Northeast Quadrant TIF Bonds	4,701,508
Non-refunded Portion of Bonds	(385,000)
Non-refunded Portion of Premium on Bonds	(8,069)
Payment to Refunded Bond Escrow Agent - Other Financing Use	(4,503,365)
2014 Northeast Quadrant TIF Refunding Accounting Loss	(\$194,926)

Although the refunding will result in the recognition of an accounting loss of \$194,926, the City in effect decreased its aggregated debt service payments by \$480,591 over the next sixteen years and obtained an economic gain (difference between the present values of the old and new debt service payments) of \$385,905.

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

The claims liability will be paid from the general fund. Compensated absences will be paid from the general fund and the street construction, maintenance and repair special revenue fund.

The City's overall legal debt margin was \$28,427,677 at December 31, 2014. Principal and interest requirements to retire long-term obligations outstanding at December 31, 2014, are as follows:

	General Obligation Bonds		OPWC Loan	OWDA	Loan
	Principal	Interest	Principal	Principal	Interest
2015	\$1,550,000	\$634,975	\$11,250	\$10,828	\$618
2016	1,570,000	602,500	11,250	11,177	269
2017	1,620,000	558,925	11,250	0	0
2018	1,665,000	513,925	11,250	0	0
2019	1,710,000	462,575	11,250	0	0
2020-2024	7,035,000	1,389,912	56,250	0	0
2025-2029	3,685,000	412,113	56,250	0	0
2030-2032	355,000	14,200	28,125	0	0
Total	\$19,190,000	\$4,589,125	\$196,875	\$22,005	\$887

### Note 18 – Notes Payable

Changes in the City's note activity for the year ended December 31, 2014, were as follows:

	Balance			Balance
Types / Issues	12/31/2013	Additions	Reductions	12/31/2014
Selig Drive Improvements Premium on Notes Chestnut Woods III Improvements	\$750,000 1,919 0	\$250,000 0 150,000	(\$750,000) (1,919) 0	\$250,000 0 150,000
Total Short-Term Notes	\$751,919	\$400,000	(\$751,919)	\$400,000

All the notes are backed by the full faith and credit of the City of Independence and mature within one year. The maturity date for all outstanding notes is April 15, 2015. The note liability is reflected in the funds which received the proceeds. All note proceeds have been fully expended. The notes will be paid out of the quadrant tax increment financing debt service fund with payments in lieu of taxes.

By Ohio law, notes can be issued in anticipation of bond proceeds, special assessment bond proceeds and levies, or for up to 50 percent of anticipated revenue collections. There are limitations on the number of times a note can be renewed. All notes outstanding at year-end are bond anticipation notes. The notes were paid in full in 2015. As the result, the \$400,000 liability outstanding at December 31, 2014, was presented as a fund liability in the financial statements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

# **Note 19 – Interfund Transactions**

### **Interfund Balances**

	Interfund	Receivable		
Interfund Payable	General	Capital Improvements	Internal Service	Totals
Quadrant Tax Increment Financing Other Governmental Funds	\$14,407,000 10,000	\$1,475,000 0	\$150,000 0	\$16,032,000 10,000
Total	\$14,417,000	\$1,475,000	\$150,000	\$16,042,000

The interfund receivables and payables are advances for grant monies and payment in lieu of tax revenue that were not repaid by year end. The City advances grant monies in the event that the award was not received when expected. The City advances money to fund the various TIF projects. The advance from the internal service fund was for emergency repairs to the Oaktree North Storm Sewer. All interfund balances, except the balance of \$14,407,000 in the general fund and the quadrant tax increment financing fund, are expected to be repaid within one year.

### **Interfund Transfers**

The general fund transfers to the capital improvement and street resurfacing capital project funds and other governmental funds were made to provide additional resources for capital improvements and current operations.

	Transfer From
Transfer To	General
Major Funds:	
Capital Improvements	\$3,000,000
Street Resurfacing	2,400,000
Total Major Funds	5,400,000
Other Governmental Funds:	
Street Construction, Maintenance and Repair	1,100,000
Twenty-Five and Alive	2,000
I Can	2,000
Tree	6,000
Cemetery	85,000
Recreation	200,000
Police Pension	400,000
Drain Water	340,000
Public Safety Equipment	275,000
Route 21 and Pleasant Valley	11,500
Total Other Governmental Funds	2,421,500
Total	\$7,821,500

Notes to the Basic Financial Statements For the Year Ended December 31, 2014

# **Note 20 – Significant Commitments**

### **Contractual Commitments**

At December 31, 2014, the City's significant contractual commitments consisted of Pleasant Valley Road widening project. As of year-end, \$923,636 was paid of the total contract amount of \$5,866,061, leaving a balance of \$4,942,425. Remaining commitment amounts were encumbered at year end. The amounts of \$642,742 and \$97,705 in contracts and retainage payable have been capitalized.

### **Encumbrances**

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

Governmental Funds:	
General	\$1,023,789
Quadrant Tax Increment Financing	3,534,034
Capital Improvements	2,243,166
Street Resurfacing	3,014,622
Other Governmental Funds	736,191
Total Governmental Funds	\$10,551,802
•	
Internal Service Fund	\$60,542

# Note 21 – Subsequent Event

On April 14, 2015, the City retired \$4,700,000 in general obligation bond anticipation notes and issued \$4,300,000 in new notes. The new notes have a maturity date of April 14, 2016, and an interest rate of 1.00 percent.

# Combining and Individual Fund Statements and Schedules

# **Combining Statements – Non-major Governmental Funds**

### Nonmajor Special Revenue Funds

To account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

*State Highway Fund* – To account for and report that portion of the State gasoline tax and motor vehicle registration fees restricted for maintenance of State highways within the City.

**Motor Vehicle License Tax Fund** – To account for and report the City's restricted share of additional motor vehicle registration fees. Expenditures are restricted by State law for the maintenance and repair of streets and the purchase of road salt.

*Street Construction, Maintenance and Repair Fund* – To account for and report that portion of the State gasoline tax and motor vehicle registration fees restricted for street maintenance and repair.

**Enforcement and Education Fund** – To account for and report fines levied when arrests are made for driving under the influence of alcohol restricted for the education of officers and members of the community.

*Indigent Drivers Fund* – To account for and report the additional fees levied by the Independence Municipal Court under State law that are restricted for the rehabilitation of DUI indigent citizens.

**Drug Offense Fund** – To account for and report fines levied when arrests are made involving a drug offense. This money is restricted for the education of officers and members of the community.

*Law Enforcement Fund* – To account for and report forfeitures collected that are restricted for specific law enforcement purposes.

Federal Forfeiture Fund – To account for and report federal forfeitures restricted for specific law enforcement purposes.

*Mayor's Court Computer Fund* – To account for and report court fines restricted to maintain and support the mayor's court computer system.

**FEMA Grant Fund** – To account for and report grants received from the Federal and State governments restricted for restoration of areas hit by natural disasters.

**Handicap Parking Fund** – To account for and report fine monies collected from handicap parking violations committed to pay for costs associated with signage and notice requirements, educational and assistive technology programs and public improvements that assist persons with disabilities.

*Friends for Life Fund* – To accounts for and report donations committed to assist former residents who wish to attend City sponsored events.

*Twenty-Five and Alive Fund* – To account for and report donations committed to assist in educating our youth with regards to the dangers that drugs pose to them.

*Home Days Fund* – To account for and report donations, raffle and ride tickets associated with the annual Home Days Celebration committed to pay for the cost of parade entertainment, vendor booths and rides contracts.

# Nonmajor Special Revenue Funds (continued)

*I Can Fund* – To account for and report donations, fundraiser profits and participation fees committed to provide individuals 10 years old and up with physical, cognitive, and sensory disabilities with recreational, social and fitness opportunities.

*Tree Fund* – To account for and report donations committed for trees to be planted in the City.

**Cemetery Fund** – To account for and report receipts from grave sales and other fees committed to pay expenses related the City's Cemetery.

**Recreation Fund** – To account for and report receipts of recreation fees committed to pay for the cost of operating the City's recreation programs.

**Police Pension Fund** – To account for and report restricted property taxes levied for the payment of current employer contributions for police disability and pension benefits and accrued liability.

**Compensated Absences Fund** - To account for and report the accumulation of resources for accumulated sick leave and vacation leave, upon the termination of employment of employees in the City. This fund is included with the general fund for GAAP reporting as it does not have a restricted or committed revenue source.

**Rainy Day Fund** – To account for and report transfers from the general fund assigned for income tax refund payments. This fund is included in the general fund for GAAP reporting as it does not have a restricted or committed revenue source.

**Economic Development Fund** – To account for and report transfers from the general fund assigned for economic development. This fund is included in the general fund for GAAP reporting as it does not have a restricted or committed revenue source.

### Nonmajor Debt Service Fund

To account for and report financial resources that are restricted to expenditures for principal and interest.

**Bond Retirement Fund** – To account for and report restricted property taxes for the repayment of general obligation bonds and notes of the City.

### Nonmajor Capital Projects Funds

To account for and report financial resources that are restricted, committed or assigned to expenditures for capital outlays including the acquisition of construction of major capital facilities and other capital assets.

**Drain Water Fund** – To account for and report Ohio Water Development Authority loan proceeds that are restricted for storm water drainage problems along with drain water improvement projects.

**Rockside Woods Fund** – To account for and report restricted special assessments for street lighting improvements made to Rockside Woods Boulevard North.

*Issue II Fund* – To account for and report grant and loan monies received from the Ohio Public Works Commission plus matching funds from the City that are restricted for various City road improvements.

**Public Safety Equipment Fund** – To account for and report general obligation bond proceeds restricted to upgrade equipment used by the Independence Police and Fire Departments.

**Route 21 and Pleasant Valley** – This fund accounts for monies restricted for the maintenance and improvement projects for the intersection of Route 21 and Pleasant Valley.

City of Independence, Ohio Combining Balance Sheet Nonmajor Governmental Funds December 31, 2014

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Assets				
Equity in Pooled Cash and	Φ1 (21 021	Φ50.022	Φ <b>7</b> 0 <b>2</b> 1 < 4	Φο 465.005
Cash Equivalents	\$1,631,931	\$50,932	\$782,164	\$2,465,027
Accounts Receivable	683	0	$0 \\ 0$	683 254,622
Intergovernmental Receivable	254,622	0	1,274	
Prepaid Items Special Assessments Receivable	4,707 0	0	412,937	5,981 412,937
Property Taxes Receivable	152,240	0	412,937	152,240
Property Taxes Receivable	132,240			132,240
Total Assets	\$2,044,183	\$50,932	\$1,196,375	\$3,291,490
Liabilities	Φ20.5.c1	40	Φ00	<b>#20 641</b>
Accounts Payable	\$39,561	\$0	\$80	\$39,641
Accrued Wages	33,394	0	0	33,394
Intergovernmental Payable	107,925	0	5,625	113,550
Interfund Payable	0	0	10,000	10,000
Total Liabilities	180,880	0	15,705	196,585
<b>Deferred Inflows of Resources</b>				
Property Taxes	101,392	0	0	101,392
Unavailable Revenue	240,260	0	412,937	653,197
Total Deferred Inflows of Resources	341,652	0	412,937	754,589
Fund Balances				
Nonspendable	4,707	0	1,274	5,981
Restricted	1,161,421	50,932	781,075	1,993,428
Committed	355,523	0	0	355,523
Unassigned (Deficit)	0	0	(14,616)	(14,616)
Total Fund Balances	1,521,651	50,932	767,733	2,340,316
Total Liabilities, Deferred Inflows of				
Resources and Fund Balances	\$2,044,183	\$50,932	\$1,196,375	\$3,291,490

City of Independence, Ohio

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

For the Year Ended December 31, 2014

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues	¢110.040	Φ0	Φ0	¢110.040
Property Taxes	\$118,949	\$0	\$0	\$118,949
Intergovernmental Investment Income	530,769 2,449	0	$0 \\ 0$	530,769 2,449
Fees, Licenses and Permits	365,717	0	0	365,717
Fines and Forfeitures	54,984	0	0	54,984
Charges for Services	23,565	0	0	23,565
Special Assessments	23,303	0	175,629	175,629
Miscellaneous	80,092	0	0	80,092
Total Revenues	1,176,525	0	175,629	1,352,154
Expenditures				
Current:				
General Government	67,373	0	0	67,373
Security of Persons and Property	658,457	0	0	658,457
Public Health and Welfare	76,612	0	0	76,612
Leisure Time Activities	573,118	0	0	573,118
Transportation	1,916,327	0	0	1,916,327
Capital Outlay	0	0	532,156	532,156
Debt Service:	0	0	61,498	61 400
Principal Retirement Interest and Fiscal Charges	0	380	14,873	61,498 15,253
interest and Fiscar Charges		360	14,675	13,233
Total Expenditures	3,291,887	380	608,527	3,900,794
Excess of Revenues Under Expenditures	(2,115,362)	(380)	(432,898)	(2,548,640)
Other Financing Sources Transfers In	1,795,000	0	626,500	2,421,500
	1,72,000	<u> </u>	020,200	2,121,500
Net Change in Fund Balances	(320,362)	(380)	193,602	(127,140)
Fund Balances Beginning of Year	1,842,013	51,312	574,131	2,467,456
Fund Balances End of Year	\$1,521,651	\$50,932	\$767,733	\$2,340,316

City of Independence, Ohio Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2014

	State Highway	Motor Vehicle License Tax	Street Construction, Maintenance and Repair	Enforcement and Education
Assets				
Equity in Pooled Cash and	****	*	*	***
Cash Equivalents	\$94,320	\$44,941	\$468,176	\$10,119
Accounts Receivable	0	0	0	100
Intergovernmental Receivable	17,471	11,699	220,279	0
Prepaid Items	0	0	0	0
Property Taxes Receivable	0	0	0	0
Total Assets	\$111,791	\$56,640	\$688,455	\$10,219
Liabilities				
Accounts Payable	\$0	\$0	\$26,613	\$0
Accrued Wages	0	0	28,190	0
Intergovernmental Payable	0	0	13,196	0
intergo verimientar i ayante			13,170	
Total Liabilities	0	0	67,999	0
<b>Deferred Inflows of Resources</b>	0			
Property Taxes	0	0	0	0
Unavailable Revenue	12,720	9,844	161,675	0
Total Deferred Inflows of Resources	12,720	9,844	161,675	0
Fund Balances				
Nonspendable	0	0	0	0
Restricted	99,071	46,796	458,781	10,219
Committed	0	0	0	0
Total Fund Balances	99,071	46,796	458,781	10,219
Total Liabilities, Deferred Inflows of				
Resources and Fund Balances	\$111,791	\$56,640	\$688,455	\$10,219

Drug Offense	Law Enforcement	Federal Forfeiture	Mayor's Court Computer	FEMA Grant	Handicap Parking
\$43,910	\$25,166	\$33,189	\$33,289	\$2,959	\$24,217
250	0	0	333	0	0
0	0	0	0	0	0
0	0	2,990	1,717	0	0
0	0	0	0	0	0
\$44,160	\$25,166	\$36,179	\$35,339	\$2,959	\$24,217
\$0	\$0	\$0	\$489	\$0	\$0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	489	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	2,990	1,717	0	0
44,160	25,166	33,189	33,133	2,959	0
0	0	0	0	0	24,217
44,160	25,166	36,179	34,850	2,959	24,217
\$44,160	\$25,166	\$36,179	\$35,339	\$2,959	\$24,217

City of Independence, Ohio
Combining Balance Sheet
Nonmajor Special Revenue Funds (continued)
December 31, 2014

Assets	Friends for Life	Twenty- Five and Alive	Home Days	I Can	Tree
Equity in Pooled Cash and					
Cash Equivalents	\$2,085	\$11,725	\$17,619	\$13,703	\$30,690
Accounts Receivable	0	0	0	0	0
Intergovernmental Receivable	0	0	0	0	0
Prepaid Items	0	0	0	0	0
Property Taxes Receivable	0	0	0	0	0
Total Assets	\$2,085	\$11,725	\$17,619	\$13,703	\$30,690
Liabilities					
Accounts Payable	\$0	\$0	\$0	\$111	\$0
Accrued Wages	0	0	0	0	0
Intergovernmental Payable	0	200	0	0	0
Total Liabilities	0	200	0	111	0
Deferred Inflows of Resources					
Property Taxes	0	0	0	0	0
Unavailable Revenue	0	0	0	0	0
Total Deferred Inflows of Resources	0	0	0	0	0
Fund Balances					
Nonspendable	0	0	0	0	0
Restricted	0	0	0	0	0
Committed	2,085	11,525	17,619	13,592	30,690
Total Fund Balances	2,085	11,525	17,619	13,592	30,690
Total Liabilities, Deferred Inflows of					
Resources and Fund Balances	\$2,085	\$11,725	\$17,619	\$13,703	\$30,690

Cemetery	Recreation	Police Pension	Total Nonmajor Special Revenue Funds
¢72 102	\$202 <i>56</i> 7	\$500.0 <i>62</i>	¢1 621 021
\$73,193 0	\$202,567 0	\$500,063 0	\$1,631,931 683
0	0	5,173	254,622
0	0	0	4,707
0	0	152,240	152,240
\$73,193	\$202,567	\$657,476	\$2,044,183
\$13	\$12,335	\$0	\$39,561
0	5,204	0	33,394
145	2,268	92,116	107,925
158	19,807	92,116	180,880
0	0	101,392	101,392
0	0	56,021	240,260
		00,021	2.0,200
0	0	157,413	341,652
0	0	0	4,707
0	0	407,947	1,161,421
73,035	182,760	0	355,523
			,
73,035	182,760	407,947	1,521,651
\$73,193	\$202,567	\$657,476	\$2,044,183

City of Independence, Ohio

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Special Revenue Funds

For the Year Ended December 31, 2014

	State Highway	Motor Vehicle License Tax	Street Construction, Maintenance and Repair	Enforcement and Education	Indigent Drivers
Revenues					
Property Taxes	\$0	\$0	\$0	\$0	\$0
Intergovernmental	35,903	23,604	459,950	0	0
Investment Income	197	90	2,162	0	0
Fees, Licenses and Permits	0	0	0	0	0
Fines and Forfeitures	0	0	0	1,669	726
Charges for Services	0	0	0	0	0
Miscellaneous	0	0	12,359	0	0_
Total Revenues	36,100	23,694	474,471	1,669	726
Expenditures					
Current:					
General Government	0	0	0	0	0
Security of Persons and Property	0	0	0	777	17,399
Public Health and Welfare	0	0	0	0	0
Leisure Time Activities	0	0	0	0	0
Transportation	24,214	25,000	1,867,113	0	0
Total Expenditures	24,214	25,000	1,867,113	777	17,399
Excess of Revenues Over					
(Under) Expenditures	11,886	(1,306)	(1,392,642)	892	(16,673)
Other Financing Sources					
Transfers In	0	0	1,100,000	0	0
Net Change in Fund Balances	11,886	(1,306)	(292,642)	892	(16,673)
Fund Balances Beginning of Year	87,185	48,102	751,423	9,327	16,673
Fund Balances End of Year	\$99,071	\$46,796	\$458,781	\$10,219	\$0

Drug Offense	Law Enforcement	Federal Forfeiture	Mayor's Court Computer	FEMA Grant	Handicap Parking
\$0	\$0	\$0	\$0	\$0	\$0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
4,092	21,167	21,433	5,772	0	125
0	0	0	0	0	0
0	0	0	0	0	0
4,092	21,167	21,433	5,772	0	125
0	0	0	13,052	0	0
0	19,829	67,885	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	19,829	67,885	13,052	0	0
4,092	1,338	(46,452)	(7,280)	0	125
0	0	0	0	0	0
4,092	1,338	(46,452)	(7,280)	0	125
40,068	23,828	82,631	42,130	2,959	24,092
\$44,160	\$25,166	\$36,179	\$34,850	\$2,959	\$24,217

City of Independence, Ohio

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Special Revenue Funds (continued)

For the Year Ended December 31, 2014

	Friends for Life	Twenty- Five and Alive	Home Days	I Can	Tree
Revenues					,
Property Taxes	\$0	\$0	\$0	\$0	\$0
Intergovernmental	0	0	0	0	0
Investment Income	0	0	0	0	0
Fees, Licenses and Permits	0	0	0	0	0
Fines and Forfeitures	0	0	0	0	0
Charges for Services	0	0	0	0	0
Miscellaneous	0	1,688	51,670	4,541	0
Total Revenues	0	1,688	51,670	4,541	0_
Expenditures					
Current:					
General Government	0	4,420	46,564	3,337	0
Security of Persons and Property	0	0	0	0	0
Public Health and Welfare	0	0	0	0	0
Leisure Time Activities	0	0	0	0	0
Transportation	0	0	0	0	0
Total Expenditures	0	4,420	46,564	3,337	0
Excess of Revenues Over					
(Under) Expenditures	0	(2,732)	5,106	1,204	0
Other Financing Sources					
Transfers In	0	2,000	0	2,000	6,000
Net Change in Fund Balances	0	(732)	5,106	3,204	6,000
Fund Balances Beginning of Year	2,085	12,257	12,513	10,388	24,690
Fund Balances End of Year	\$2,085	\$11,525	\$17,619	\$13,592	\$30,690

Cemetery	Recreation	Police Pension	Total Nonmajor Special Revenue Funds
\$0	\$0	\$118,949	\$118,949
0	0	11,312	530,769
0	0	0	2,449
0	365,717	0	365,717
0	0	0	54,984
23,565	0	0	23,565
0	9,834	0	80,092
23,565	375,551	130,261	1,176,525
0	0	0	67,373
0	0	552,567	658,457
76,612	0	0	76,612
0	573,118	0	573,118
0	0	0	1,916,327
76,612	573,118	552,567	3,291,887
(53,047)	(197,567)	(422,306)	(2,115,362)
85,000	200,000	400,000	1,795,000
31,953	2,433	(22,306)	(320,362)
41,082	180,327	430,253	1,842,013
\$73,035	\$182,760	\$407,947	\$1,521,651

City of Independence, Ohio Combining Balance Sheet Nonmajor Capital Projects Funds December 31, 2014

	Drain Water	Rockside Woods	Issue II
Assets			
Equity in Pooled Cash and			
Cash Equivalents	\$170,786	\$164	\$167,282
Prepaid Items	0	0	0
Special Assessments Receivable	0	0	412,937
Total Assets	\$170,786	\$164	\$580,219
Liabilities			
Accounts Payable	\$0	\$0	\$0
Intergovernmental Payable	0	0	0
Interfund Payable	0	10,000	0
Total Liabilities	0	10,000	0
<b>Deferred Inflows of Resources</b>			
Unavailable Revenue	0	0	412,937
Fund Balances			
Nonspendable	0	0	0
Restricted	170,786	0	167,282
Unassigned (Deficit)	0	(9,836)	0
Total Fund Balances (Deficit)	170,786	(9,836)	167,282
Total Liabilities, Deferred Inflows of			
Resources and Fund Balances	\$170,786	\$164	\$580,219

Public Safety Equipment	Route 21 and Pleasant Valley	Total Nonmajor Capital Projects Funds
<b>*</b> • • • • • • • • • • • • • • • • • • •	40.4	<b>*</b> =0.*
\$443,087	\$845	\$782,164
1,274 0	0	1,274
		412,937
\$444,361	\$845	\$1,196,375
\$80	\$0	\$80
0	5,625	5,625
0	0	10,000
80	5,625	15,705
0	0	412,937
1,274	0	1,274
443,007	0	781,075
0	(4,780)	(14,616)
444,281	(4,780)	767,733
\$444,361	\$845	\$1,196,375

City of Independence, Ohio

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Capital Projects Funds

For the Year Ended December 31, 2014

	Drain Water	Rockside Woods	Issue II
Revenues			
Special Assessments	\$0	\$0	\$175,629
Expenditures			
Capital Outlay	346,023	500	1,025
Debt Service:			
Principal Retirement	10,489	0	39,759
Interest and Fiscal Charges	957	0	13,916
Total Expenditures	357,469	500	54,700
Excess of Revenues Over (Under) Expenditures	(357,469)	(500)	120,929
Other Financing Sources Transfers In	340,000	0	0
	310,000		0
Net Change in Fund Balances	(17,469)	(500)	120,929
Fund Balances (Deficit) Beginning of Year	188,255	(9,336)	46,353
Fund Balances (Deficit) End of Year	\$170,786	(\$9,836)	\$167,282

Public Safety Equipment	Route 21 and Pleasant Valley	Total Nonmajor Capital Projects Funds
\$0	\$0	\$175,629
178,983	5,625 11,250	532,156 61,498
0	11,230	14,873
178,983	16,875	608,527
(178,983)	(16,875)	(432,898)
275,000	11,500	626,500
96,017	(5,375)	193,602
348,264	595	574,131
\$444,281	(\$4,780)	\$767,733

# **Fiduciary Fund**

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. Agency funds are purely custodial (assets equal liabilities) and thus do not involve measurement of results of operations.

# Agency Fund

**Deposits and Fees Fund** - This fund accounts for monies put on deposit with the City in accordance with various City ordinances.

# City of Independence, Ohio Statement of Changes in Assets and Liabilities Agency Fund For the Year Ended December 31, 2014

Deposits and Fees	Beginning Balance 12/31/13	Additions	Deductions	Ending Balance 12/31/14
Assets Equity in Pooled Cash and Cash Equivalents	\$200,785	\$120,216	\$79,679	\$241,322
<b>Liabilities</b> Deposits Held and Due to Others	\$200,785	\$120,216	\$79,679	\$241,322

Individual Fund Schedules of Revenues, Expenditures/Expenses and Changes in Fund Balances/Fund Equity –

Budget (Non-GAAP Basis) and Actual

City of Independence, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2014

	Budgeted A	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues	Φ0.41.07.1	Φ700.5.41	Ф <b>7</b> 00 0 <b>2</b> 4	Ф202
Property Taxes Municipal Income Taxes	\$841,971 27,119,926	\$799,541 25,800,000	\$799,824 25,762,359	\$283 (37,641)
Hotel/Motel Taxes	1,382,529	1,296,283	1,313,322	17,039
Intergovernmental	292,545	549,109	277,901	(271,208)
Investment Income	49,681	46,582	47,194	612
Fees, Licenses and Permits	391,425	367,007	371,831	4,824
Fines and Forfeitures	228,530	219,273	217,090	(2,183)
Charges for Services	551,639	273,077	524,025	250,948
Rentals	254,361	238,493	241,628	3,135
Miscellaneous	422,176	465,418	401,043	(64,375)
Total Revenues	31,534,783	30,054,783	29,956,217	(98,566)
Expenditures Current:				
General Government:				
Mayor:				
Salaries and Wages	380,500	384,500	346,165	38,335
Benefits	155,800	143,800	138,238	5,562
Other	17,403	27,403	23,146	4,257
Total Mayor	553,703	555,703	507,549	48,154
Finance Department:				
Salaries and Wages	304,900	319,900	307,541	12,359
Benefits	132,300	140,300	134,840	5,460
Other	15,148	15,148	10,439	4,709
Total Finance Department	452,348	475,348	452,820	22,528
Council:				
Salaries and Wages	136,000	131,000	128,479	2,521
Benefits	135,800	115,800	115,699	101
Other	7,833	5,833	2,034	3,799
Total Council	279,633	252,633	246,212	6,421
Law Director:				
Other	\$261,790	\$251,790	\$238,601	\$13,189

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (continued) For the Year Ended December 31, 2014

	Budgeted	Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Other:					
Salaries and Wages	\$62,700	\$49,700	\$41,882	\$7,818	
Benefits	212,200	187,200	177,036	10,164	
Insurance	356,000	211,000	208,863	2,137	
Professional Fees	527,548	632,548	622,641	9,907	
Other	1,820,459	1,893,959	1,807,823	86,136	
Total Other	2,978,907	2,974,407	2,858,245	116,162	
Court:					
Salaries and Wages	203,100	208,100	199,834	8,266	
Benefits	86,400	81,400	74,827	6,573	
Other	63,036	63,036	50,211	12,825	
Total Court	352,536	352,536	324,872	27,664	
Service Administration:					
Salaries and Wages	367,100	499,100	495,234	3,866	
Benefits	161,800	201,800	187,700	14,100	
Other	12,655	12,655	11,011	1,644	
Total Service Administration	541,555	713,555	693,945	19,610	
Income Tax Collection:					
Other	850,000	850,000	764,985	85,015	
Court Program Fees:					
Other	7,500	7,500	7,490	10	
Total General Government	6,277,972	6,433,472	6,094,719	338,753	
Security of Persons and Property:					
Police:					
Salaries and Wages	3,779,600	3,657,600	3,577,067	80,533	
Benefits Other	1,020,400 241,454	959,200 214,154	954,244 165,458	4,956 48,696	
Other	241,434	214,134	105,436	40,090	
Total Police	5,041,454	4,830,954	4,696,769	134,185	
Fire:					
Salaries and Wages	2,003,100	1,937,100	1,921,858	15,242	
Benefits	970,072	915,072	891,087	23,985	
Other	273,530	268,530	254,221	14,309	
Total Fire	3,246,702	3,120,702	3,067,166	53,536	
Total Security of Persons and Property	\$8,288,156	\$7,951,656	\$7,763,935	\$187,721	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (continued) For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
eisure Time Activities:				
Parks and Playgrounds:				
Salaries and Wages	\$209,600	\$174,600	\$156,366	\$18,234
Benefits	65,700	46,700	42,297	4,403
Other	164,835	164,835	150,788	14,047
Total Parks and Playgrounds	440,135	386,135	349,451	36,684
Pools:				
Salaries and Wages	297,800	269,800	264,227	5,573
Benefits	50,200	40,200	36,777	3,423
Other	41,682	35,682	25,742	9,940
Total Pools	389,682	345,682	326,746	18,936
Concession Stand:				
Salaries and Wages	37,100	37,100	35,195	1,905
Other	49,277	49,277	46,341	2,936
Total Concession Stand	86,377	86,377	81,536	4,841
Field House:				
Salaries and Wages	64,800	66,800	65,064	1,736
Benefits	32,500	31,500	30,936	564
Other	39,598	38,598	23,714	14,884
Total Field House	136,898	136,898	119,714	17,184
Administration:				
Salaries and Wages	298,000	310,000	307,490	2,510
Benefits	323,600	363,100	359,458	3,642
Other	5,688	5,688	4,234	1,454
Total Administration	627,288	678,788	671,182	7,606
Civic Center Recreation:				
Salaries and Wages	215,700	215,700	214,698	1,002
Custodial:				
Salaries and Wages	\$288,700	\$288,700	\$281,442	\$7,258

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (continued) For the Year Ended December 31, 2014

	Budgeted A	Lmounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Civic Center:				
Salaries and Wages	\$538,800	\$563,300	\$557,040	\$6,260
Benefits	247,200	200,200	195,898	4,302
Other	133,662	133,662	111,113	22,549
Total Civic Center	919,662	897,162	864,051	33,111
Total Leisure Time Activities	3,104,442	3,035,442	2,908,820	126,622
Community Environment:				
Building and Lands:				
Salaries and Wages	314,800	323,800	317,303	6,497
Benefits	144,600	142,600	141,181	1,419
Other	442,456	513,456	480,776	32,680
Total Building and Lands	901,856	979,856	939,260	40,596
Technical Services:				
Salaries and Wages	517,700	396,700	375,722	20,978
Benefits	202,900	185,400	178,864	6,536
Other	268,181	289,681	265,004	24,677
Total Technical Services	988,781	871,781	819,590	52,191
IT Department:				
Salaries and Wages	120,000	127,500	125,507	1,993
Benefits	48,000	50,000	47,936	2,064
Other	115,780	133,780	125,589	8,191
Total IT Department	283,780	311,280	299,032	12,248
Building Department:				
Salaries and Wages	226,000	206,000	199,329	6,671
Benefits	85,900	88,900	88,119	781
Other	90,417	102,417	94,890	7,527
Total Building Department	402,317	397,317	382,338	14,979
Engineering Department:				
Salaries and Wages	239,900	321,400	313,961	7,439
Benefits	95,500	109,000	108,021	979
Other	48,337	53,337	44,668	8,669
Total Engineering Department	\$383,737	\$483,737	\$466,650	\$17,087

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (continued) For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Economic Department:				
Salaries and Wages	\$125,000	\$132,000	\$128,077	\$3,923
Benefits	56,200	49,200	48,804	396
Other	108,301	109,301	100,850	8,451
Total Economic Department	289,501	290,501	277,731	12,770
Boards and Commissions:				
Salaries and Wages	52,300	52,300	45,533	6,767
Benefits	7,600	7,600	6,306	1,294
Other	500	500	0	500
<b>Total Boards and Commissions</b>	60,400	60,400	51,839	8,561
Total Community Environment	3,310,372	3,394,872	3,236,440	158,432
Basic Utility Services:				
Rubbish:				
Salaries and Wages	40,000	35,000	17,435	17,565
Benefits	6,000	6,000	2,139	3,861
Other	215,519	260,519	260,042	477
Total Rubbish	261,519	301,519	279,616	21,903
Sewer/Water Control:				
Salaries and Wages	183,900	146,900	129,952	16,948
Benefits	90,200	68,200	62,026	6,174
Other	17,289	17,289	14,558	2,731
Total Sewer/Water Control	291,389	232,389	206,536	25,853
Total Basic Utility Services	552,908	533,908	486,152	47,756
Transportation: Equipment and Motor Pool:				
Salaries and Wages	349,900	354,900	346,801	8,099
Benefits	141,200	149,200	144,788	4,412
Other	302,366	412,366	406,436	5,930
Total Transportation	793,466	916,466	898,025	18,441
Total Expenditures	22,327,316	22,265,816	21,388,091	877,725
Excess of Revenues Over Expenditures	\$9,207,467	\$7,788,967	\$8,568,126	\$779,159

City of Independence, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (continued) For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Other Financing Sources (Uses)				
Advances In	\$185,000	\$185,000	\$185,000	\$0
Advances Out	(835,000)	(4,990,000)	(4,990,000)	0
Transfers Out	(9,131,500)	(8,271,500)	(8,271,500)	0
Total Other Financing (Uses)	(9,781,500)	(13,076,500)	(13,076,500)	0
Net Change in Fund Balance	(574,033)	(5,287,533)	(4,508,374)	779,159
Fund Balance Beginning of Year	6,079,853	6,079,853	6,079,853	0
Prior Year Encumbrances Appropriated	769,816	769,816	769,816	0
Fund Balance End of Year	\$6,275,636	\$1,562,136	\$2,341,295	\$779,159

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Quadrant Tax Increment Financing Fund For the Year Ended December 31, 2014

	Budgeted A	Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues	Original	rillai	Actual	(Negative)
	¢020.226	¢020.226	¢(20, (71	(\$201 ECE)
Intergovernmental	\$930,236	\$930,236	\$638,671	(\$291,565)
Payments in Lieu of Taxes	2,192,925	1,282,400	1,273,291	(9,109)
Miscellaneous	23,000	38,200	53,275	15,075
Total Revenues	3,146,161	2,250,836	1,965,237	(285,599)
Expenditures				
	0.075.494	7 027 402	7 607 129	210.074
Capital Outlay	9,075,484	7,927,402	7,607,428	319,974
Dalat Camaian				
Debt Service:	6.071.207	6.044.400	6.044.240	<b>51</b>
Principal Retirement	6,071,307	6,044,400	6,044,349	51
Interest and Fiscal Charges	420,620	451,333	412,254	39,079
Debt Issuance Cost	23,579	28,400	23,531	4,869
Total Debt Service	6,515,506	6,524,133	6,480,134	43,999
Total Expenditures	15,590,990	14,451,535	14,087,562	363,973
Excess of Revenues Under Expenditures	(12,444,829)	(12,200,699)	(12,122,325)	78,374
Other Financing Sources (Uses)				
General Obligation Notes Issued	4,700,000	4,700,000	4,700,000	0
Advances In	4,950,000	4,950,000	4,950,000	0
Advances Out	(280,000)	(325,000)	(325,000)	0
Transfers Out	(35,000)	0	0	0
Total Other Financing Sources (Uses)	9,335,000	9,325,000	9,325,000	0
			<u> </u>	
Net Change in Fund Balance	(3,109,829)	(2,875,699)	(2,797,325)	78,374
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Fund Balance Beginning of Year	919,379	919,379	919,379	0
0 0 0	, -	, -	, -	
Prior Year Encumbrances Appropriated	2,541,927	2,541,927	2,541,927	0
rr r	,- ,- ,- ,- ,- ,- ,- ,- ,- ,- ,- ,- ,- ,	,- ,- ,- ,- ,- ,- ,- ,- ,- ,- ,- ,- ,- ,	7- 7	
Fund Balance End of Year	\$351,477	\$585,607	\$663,981	\$78,374
		, ,	,	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Capital Improvements Fund For the Year Ended December 31, 2014

	Budgeted A			Variance with Final Budget Positive	
Descenses	Original	Final	Actual	(Negative)	
Revenues Miscellaneous	\$55,000	\$0	\$6,675	\$6,675	
Expenditures					
Capital Outlay	3,501,174	3,816,167	3,578,725	237,442	
Debt Service: Principal Retirement Interest and Fiscal Charges	880,893 297,407	880,900 297,407	880,892 297,407	8	
Total Debt Service	1,178,300	1,178,307	1,178,299	8	
Total Expenditures	4,679,474	4,994,474	4,757,024	237,450	
Excess of Revenues Under Expenditures	(4,624,474)	(4,994,474)	(4,750,349)	244,125	
Other Financing Sources Advances In Transfers In	3,000,000	180,000 3,000,000	180,000 3,000,000	0	
Total Other Financing Sources	3,000,000	3,180,000	3,180,000	0	
Net Change in Fund Balance	(1,624,474)	(1,814,474)	(1,570,349)	244,125	
Fund Balance Beginning of Year	430,569	430,569	430,569	0	
Prior Year Encumbrances Appropriated	1,492,775	1,492,775	1,492,775	0	
Fund Balance End of Year	\$298,870	\$108,870	\$352,995	\$244,125	

City of Independence, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Street Resurfacing Fund
For the Year Ended December 31, 2014

	Budgeted A	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues Miscellaneous	\$0	\$0_	\$7,200	\$7,200
Expenditures Capital Outlay	4,114,329	4,889,329	4,845,130	44,199
Debt Service: Principal Retirement	3,400	3,400	3,384	16
Total Expenditures	4,117,729	4,892,729	4,848,514	44,215
Excess of Revenues Under Expenditures	(4,117,729)	(4,892,729)	(4,841,314)	51,415
Other Financing Sources Transfers In	1,900,000	2,400,000	2,400,000	0
Net Change in Fund Balance	(2,217,729)	(2,492,729)	(2,441,314)	51,415
Fund Balance Beginning of Year	240,968	240,968	240,968	0
Prior Year Encumbrances Appropriated	2,274,329	2,274,329	2,274,329	0
Fund Balance End of Year	\$297,568	\$22,568	\$73,983	\$51,415

City of Independence, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual State Highway Fund For the Year Ended December 31, 2014

	Budgeted A	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Intergovernmental	\$32,500	\$32,500	\$33,840	\$1,340
Interest	0	0	197	197
Total Revenues	32,500	32,500	34,037	1,537
Expenditures				
Current:				
Transportation:				
Streets, Sidewalks, and Maintenance:				
Other	25,000	25,000	24,214	786
Net Change in Fund Balance	7,500	7,500	9,823	2,323
Fund Balance Beginning of Year	84,497	84,497	84,497	0
Fund Balance End of Year	\$91,997	\$91,997	\$94,320	\$2,323

City of Independence, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Motor Vehicle License Tax Fund For the Year Ended December 31, 2014

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Intergovernmental	\$25,000	\$25,000	\$23,452	(\$1,548)
Interest	0	0	90	90
Total Revenues	25,000	25,000	23,542	(1,458)
Expenditures				
Current:				
Transportation:				
Streets, Sidewalks, and Maintenance: Other	25,000	25,000	25,000	0
Net Change in Fund Balance	0	0	(1,458)	(1,458)
Fund Balance Beginning of Year	46,399	46,399	46,399	0
Fund Balance End of Year	\$46,399	\$46,399	\$44,941	(\$1,458)

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Street Construction, Maintenance and Repair Fund For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	¢400,000	¢400,000	¢424 400	¢24.400
Intergovernmental Investment Income	\$400,000 0	\$400,000	\$434,499	\$34,499
Miscellaneous	0	$0 \\ 0$	2,162 12,359	2,162 12,359
Miscenaneous			12,339	12,339
Total Revenues	400,000	400,000	449,020	49,020
Expenditures				
Current:				
Transportation:				
Streets, Sidewalks, and Maintenance: Salaries and Wages	744,400	796,900	787,910	8,990
Benefits	284,532	284,532	280,368	4,164
Other	948,542	987,542	961,909	25,633
Other	940,342	901,542	901,909	23,033
Total Expenditures	1,977,474	2,068,974	2,030,187	38,787
Excess of Revenues Under Expenditures	(1,577,474)	(1,668,974)	(1,581,167)	87,807
Other Financing Sources				
Transfers In	1,100,000	1,100,000	1,100,000	0
Net Change in Fund Balance	(477,474)	(568,974)	(481,167)	87,807
Fund Balance Beginning of Year	648,633	648,633	648,633	0
Prior Year Encumbrances Appropriated	177,474	177,474	177,474	0
Fund Balance End of Year	\$348,633	\$257,133	\$344,940	\$87,807

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Enforcement and Education Fund For the Year Ended December 31, 2014

	Budgeted A	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Fines and Forfeitures	\$1,000	\$1,000	\$1,644	\$644
Expenditures				
Current:				
Security of Persons and Property:				
Police Department:	1 000	1 000	777	222
Other	1,000	1,000	777_	223
Net Change in Fund Balance	0	0	867	867
Fund Balance Beginning of Year	9,252	9,252	9,252	0
Fund Balance End of Year	\$9,252	\$9,252	\$10,119	\$867

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Indigent Drivers Fund For the Year Ended December 31, 2014

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Fines and Forfeitures	\$2,500	\$1,000	\$858	(\$142)
Expenditures				
Current:				
Security of Persons and Property: Police Department:				
Other	2,500	17,541	17,399	142
			,	
Net Change in Fund Balance	0	(16,541)	(16,541)	0
Fund Balance Beginning of Year	16,541	16,541	16,541	0
Fund Balance End of Year	\$16,541	\$0	\$0	\$0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Drug Offense Fund For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	<u> </u>			
Fines and Forfeitures	\$5,000	\$5,974	\$3,842	(\$2,132)
Expenditures				
Current:				
Security of Persons and Property:				
Police Department: Other	5,000	5,000	0	5 000
Other	3,000	3,000		5,000
Net Change in Fund Balance	0	974	3,842	2,868
Fund Balance Beginning of Year	40,068	40,068	40,068	0
Fund Balance End of Year	\$40,068	\$41,042	\$43,910	\$2,868

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Law Enforcement Fund For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	<u> </u>			
Fines and Forfeitures	\$25,000	\$25,880	\$21,367	(\$4,513)
Expenditures Current: Security of Persons and Property: Police Department: Other	10,000	25,000	19,829	5,171
Net Change in Fund Balance	15,000	880	1,538	658
Fund Balance Beginning of Year	23,628	23,628	23,628	0
Fund Balance End of Year	\$38,628	\$24,508	\$25,166	\$658

City of Independence, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Federal Forfeiture Fund For the Year Ended December 31, 2014

	Budgeted A	mounts		Variance with Final Budget
ъ.	Original	Final	Actual	Positive (Negative)
Revenues Fines and Forfeitures	\$50,000	\$50,000	\$21,433	(\$28,567)
Expenditures Current: Security of Persons and Property: Police Department: Other	57.026	99 99 <u>0</u>	92 275	6 514
Net Change in Fund Balance	57,036 (7,036)	(38,889)	82,375 (60,942)	6,514 (22,053)
Fund Balance Beginning of Year	60,795	60,795	60,795	(22,033)
Prior Year Encumbrances Appropriated	21,836	21,836	21,836	0
Fund Balance End of Year	\$75,595	\$43,742	\$21,689	(\$22,053)

City of Independence, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Mayor's Court Computer Fund For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
<b>Revenues</b> Fines and Forfeitures	\$12,000	\$12,000	\$5,724	(\$6,276)
Expenditures Current: General Government: Mayor's Court Computer: Other	17.144	17,144	16,268	876
Net Change in Fund Balance	(5,144)	(5,144)	(10,544)	(5,400)
Fund Balance Beginning of Year	40,101	40,101	40,101	0
Prior Year Encumbrances Appropriated	1,744	1,744	1,744	0
Fund Balance End of Year	\$36,701	\$36,701	\$31,301	(\$5,400)

City of Independence, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual FEMA Grant Fund For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Intergovernmental	\$500	\$500	\$0	(\$500)
Expenditures				
Current:				
Security of Persons and Property:				
Fire Department:				
Other	500	500	0	500
Net Change in Fund Balance	0	0	0	0
Fund Balance Beginning of Year	2,959	2,959	2,959	0
Fund Balance End of Year	\$2,959	\$2,959	\$2,959	\$0

**City of Independence, Ohio**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Handicap Parking Fund For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Fines and Forfeitures	\$1,000	\$1,000	\$125	(\$875)
Expenditures Current: General Government: Other General Government:				
Other	10,000	10,000	0	10,000
Net Change in Fund Balance	(9,000)	(9,000)	125	9,125
Fund Balance Beginning of Year	24,092	24,092	24,092	0
Fund Balance End of Year	\$15,092	\$15,092	\$24,217	\$9,125

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Friends for Life Fund For the Year Ended December 31, 2014

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures Current: General Government: Other General Government: Other	500	500	0	500
Net Change in Fund Balance	(500)	(500)	0	500
Fund Balance Beginning of Year	2,085	2,085	2,085	0
Fund Balance End of Year	\$1,585	\$1,585	\$2,085	\$500

City of Independence, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Twenty-Five and Alive Fund For the Year Ended December 31, 2014

	Budgeted A	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	*****	4	***	(* 115)
Miscellaneous	\$4,100	\$2,100	\$1,688	(\$412)
Expenditures Current: General Government: Other General Government:				
Other	5,500	5,500	4,420	1,080
Excess of Revenues Under Expenditures	(1,400)	(3,400)	(2,732)	668
Other Financing Sources				
Transfers In	0	2,000	2,000	0
Net Change in Fund Balance	(1,400)	(1,400)	(732)	668
Fund Balance Beginning of Year	12,257	12,257	12,257	0
Fund Balance End of Year	\$10,857	\$10,857	\$11,525	\$668

City of Independence, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Home Days Fund For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Miscellaneous	\$47,500	\$47,500	\$51,670	\$4,170
Expenditures Current: General Government: Other General Government:				
Other	47,500	47,500	46,564	936
Excess of Revenues Over Expenditures	0	0	5,106	5,106
Other Financing Sources (Uses) Advances In Advances Out	40,000 (40,000)	40,000 (40,000)	40,000 (40,000)	0
Total Other Financing Sources (Uses)	0	0	0	0
Net Change in Fund Balance	0	0	5,106	5,106
Fund Balance Beginning of Year	12,513	12,513	12,513	0
Fund Balance End of Year	\$12,513	\$12,513	\$17,619	\$5,106

City of Independence, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual I Can Fund For the Year Ended December 31, 2014

	Budgeted A	mounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues Miscellaneous	\$4,000	\$4,000	\$4,541	\$541
Expenditures Current: General Government: Other General Government: Other	7,280	7,280	3,407	3,873
Excess of Revenues Over (Under) Expenditures	(3,280)	(3,280)	1,134	4,414
Other Financing Sources Transfers In	2,000	2,000	2,000	0
Net Change in Fund Balance	(1,280)	(1,280)	3,134	4,414
Fund Balance Beginning of Year	10,109	10,109	10,109	0
Prior Year Encumbrances Appropriated	279	279	279	0
Fund Balance End of Year	\$9,108	\$9,108	\$13,522	\$4,414

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Tree Fund For the Year Ended December 31, 2014

_	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures Current: General Government: Other General Government: Other	11,114	11,114	4,814	6,300
Excess of Revenues Under Expenditures	(11,114)	(11,114)	(4,814)	6,300
Other Financing Sources Transfers In	6,000	6,000	6,000	0
Net Change in Fund Balance	(5,114)	(5,114)	1,186	6,300
Fund Balance Beginning of Year	19,876	19,876	19,876	0
Prior Year Encumbrances Appropriated	4,814	4,814	4,814	0
Fund Balance End of Year	\$19,576	\$19,576	\$25,876	\$6,300

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Cemetery Fund For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues Charges for Services	\$25,000	\$25,000	\$23,565	(\$1,435)
Expenditures Current: Public Health and Welfare: Cemetery:				
Other	108,666	108,666	81,347	27,319
Excess of Revenues Under Expenditures	(83,666)	(83,666)	(57,782)	25,884
Other Financing Sources Transfers In	85,000	85,000	85,000	0
Net Change in Fund Balance	1,334	1,334	27,218	25,884
Fund Balance Beginning of Year	40,379	40,379	40,379	0
Prior Year Encumbrances Appropriated	3,666	3,666	3,666	0
Fund Balance End of Year	\$45,379	\$45,379	\$71,263	\$25,884

City of Independence, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Recreation Fund For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues Fees, Licenses and Permits Miscellaneous	\$350,000 0	\$350,000	\$373,435 9,834	\$23,435 9,834
Total Revenues	350,000	350,000	383,269	33,269
Expenditures Current: Leisure Time Activities: Recreation: Other	583,607	658,607	626,774	31,833
Excess of Revenues Under Expenditures	(233,607)	(308,607)	(243,505)	65,102
Other Financing Sources Transfers In	200,000	200,000	200,000	0
Net Change in Fund Balance	(33,607)	(108,607)	(43,505)	65,102
Fund Balance Beginning of Year	179,325	179,325	179,325	0
Prior Year Encumbrances Appropriated	33,607	33,607	33,607	0
Fund Balance End of Year	\$179,325	\$104,325	\$169,427	\$65,102

City of Independence, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Police Pension Fund For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property Taxes	\$116,030	\$114,932	\$118,949	\$4,017
Intergovernmental	11,312	12,410	11,312	(1,098)
Total Revenues	127,342	127,342	130,261	2,919
Expenditures Current: Security of Persons and Property: Police Department: Other	700,000	700,000	525,449	174,551
Excess of Revenues Under Expenditures	(572,658)	(572,658)	(395,188)	177,470
Other Financing Sources Transfers In	400,000	400,000	400,000	0
Net Change in Fund Balance	(172,658)	(172,658)	4,812	177,470
Fund Balance Beginning of Year	495,251	495,251	495,251	0
Fund Balance End of Year	\$322,593	\$322,593	\$500,063	\$177,470

City of Independence, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Compensated Absences Fund For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures Current: General Government: Other General Government: Other	50,000	50,000	49,612	388
Net Change in Fund Balance	(50,000)	(50,000)	(49,612)	388
Fund Balance Beginning of Year	663,534	663,534	663,534	0
Fund Balance End of Year	\$613,534	\$613,534	\$613,922	\$388

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Rainy Day Fund For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures	0	0	0	0
Excess of Revenues Over Expenditures	0	0	0	0
Other Financing Sources Transfers In	100,000	100,000	100,000	0
Net Change in Fund Balance	100,000	100,000	100,000	0
Fund Balance Beginning of Year	600,000	600,000	600,000	0
Fund Balance End of Year	\$700,000	\$700,000	\$700,000	\$0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Economic Development Fund For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures Current: General Government: Economic Development:	215.000	017.000	205.000	20.000
Other	315,000	315,000	285,000	30,000
Excess of Revenues Under Expenditures	(315,000)	(315,000)	(285,000)	30,000
Other Financing Sources Transfers In	350,000	350,000	350,000	0
Net Change in Fund Balance	35,000	35,000	65,000	30,000
Fund Balance Beginning of Year	0	0	0	0
Fund Balance End of Year	\$35,000	\$35,000	\$65,000	\$30,000

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Bond Retirement Fund For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures Debt Service: Interest and Fiscal Charges	5,000	5,000	380_	4,620
Net Change in Fund Balance	(5,000)	(5,000)	(380)	4,620
Fund Balance Beginning of Year	51,312	51,312	51,312	0
Fund Balance End of Year	\$46,312	\$46,312	\$50,932	\$4,620

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Drain Water Fund For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues	\$0	\$0	\$0	\$0
<b>Expenditures</b> Capital Outlay	343,743	533,743	520,964	12,779
Debt Service: Principal Retirement Interest and Fiscal Charges	10,400 1,300	10,500 1,200	10,489 957	11 243
Total Debt Service	11,700	11,700	11,446	254
Total Expenditures	355,443	545,443	532,410	13,033
Excess of Revenues Under Expenditures	(355,443)	(545,443)	(532,410)	13,033
Other Financing Sources Transfers In	300,000	340,000	340,000	0
Net Change in Fund Balance	(55,443)	(205,443)	(192,410)	13,033
Fund Balance Beginning of Year	53,634	53,634	53,634	0
Prior Year Encumbrances Appropriated	163,743	163,743	163,743	0
Fund Balance End of Year	\$161,934	\$11,934	\$24,967	\$13,033

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Rockside Woods Fund For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues Special Assessments	\$4,000	\$4,000	\$0	(\$4,000)	
<b>Expenditures</b> Capital Outlay	500	500	500	0	
Net Change in Fund Balance	3,500	3,500	(500)	(4,000)	
Fund Balance Beginning of Year	664	664	664	0	
Fund Balance End of Year	\$4,164	\$4,164	\$164	(\$4,000)	

City of Independence, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Issue II Fund For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	Φ50,000	Φ50,000	¢175 (20	¢125.620
Special Assessments	\$50,000	\$50,000	\$175,629	\$125,629
Expenditures				
Capital Outlay	1,025	1,025	1,025	0
Debt Service: Principal Retirement Interest and Fiscal Charges	39,737 13,938	39,759 13,916	39,759 13,916	0
Total Debt Service	53,675	53,675	53,675	0
Total Expenditures	54,700	54,700	54,700	0
Net Change in Fund Balance	(4,700)	(4,700)	120,929	125,629
Fund Balance Beginning of Year	46,353	46,353	46,353	0
Fund Balance End of Year	\$41,653	\$41,653	\$167,282	\$125,629

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Public Safety Equipment Fund For the Year Ended December 31, 2014

	Budgeted A	mounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
<b>Expenditures</b> Capital Outlay	614,753	614,753	598,439	16,314
Excess of Revenues Under Expenditures	(614,753)	(614,753)	(598,439)	16,314
Other Financing Sources Transfers In	275,000	275,000	275,000	0
Net Change in Fund Balance	(339,753)	(339,753)	(323,439)	16,314
Fund Balance Beginning of Year	8,791	8,791	8,791	0
Prior Year Encumbrances Appropriated	344,352	344,352	344,352	0
Fund Balance End of Year	\$13,390	\$13,390	\$29,704	\$16,314

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Route 21 and Pleasant Valley Fund For the Year Ended December 31, 2014

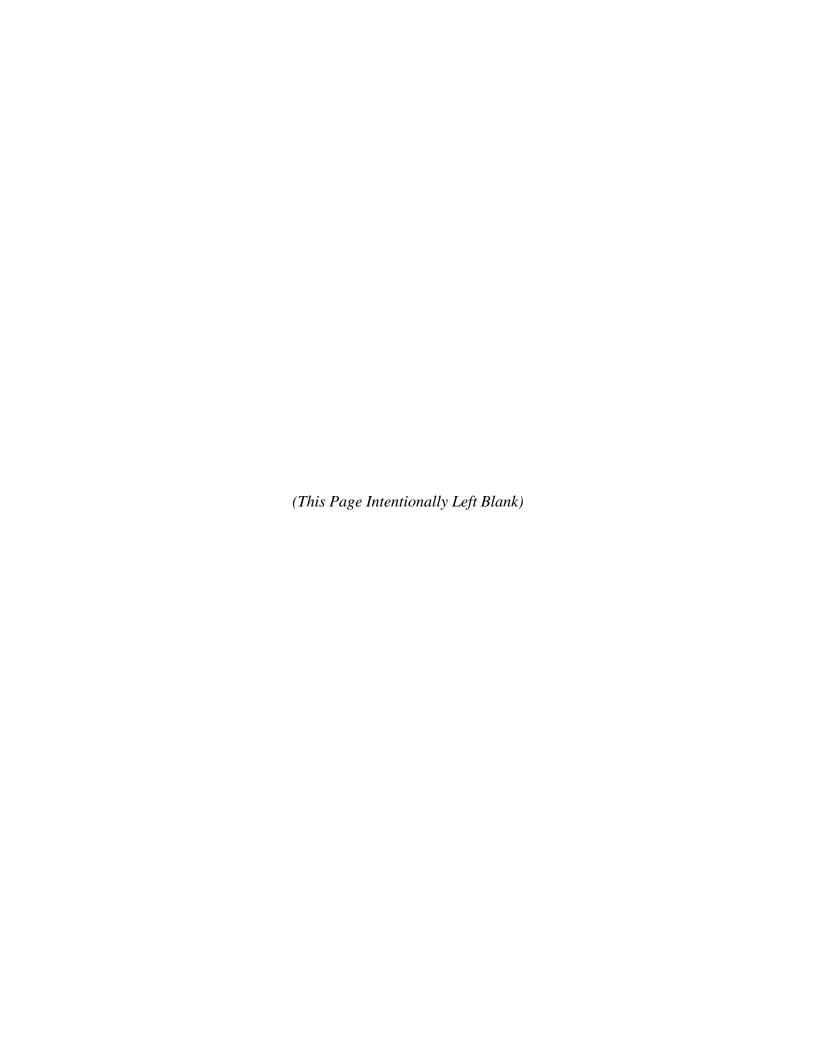
	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures Debt Service:				
Principal Retirement	11,300	11,300	11,250	50
Excess of Revenues Under Expenditures	(11,300)	(11,300)	(11,250)	50
Other Financing Sources				
Transfers In	11,500	11,500	11,500	0
Net Change in Fund Balance	200	200	250	50
Fund Balance Beginning of Year	595	595	595	0
Fund Balance End of Year	\$795	\$795	\$845	\$50

City of Independence, Ohio Schedule of Revenues, Expenses and Changes in Fund Equity - Budget (Non-GAAP Basis) and Actual Insurance Fund
For the Year Ended December 31, 2014

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Investment Income	\$39,687	\$0	\$42,153	\$42,153
Miscellaneous	10,313	50,000	10,954	(39,046)
Total Revenues	50,000	50,000	53,107	3,107
Expenses				
Contractual Services	6,649	6,649	6,699	(50)
Claims	200,000	590,000	561,347	28,653
Total Expenses	206,649	596,649	568,046	28,603
Net Change in Fund Equity	(156,649)	(546,649)	(514,939)	31,710
Fund Equity Beginning of Year	1,906,609	1,906,609	1,906,609	0
Prior Year Encumbrances Appropriated	6,649	6,649	6,649	0
Fund Equity End of Year	\$1,756,609	\$1,366,609	\$1,398,319	\$31,710

# Statistical Section





# **Statistical Section**

This part of the City's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the City's overall financial health.

Contents	Page(s)
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	S2 – S9
Revenue Capacity  These schedules contain information to help the reader assess the City's most significant local revenue sources, the property tax and the municipal income tax.	S10 – S18
Debt Capacity	S19 – S24
Economic and Demographic Information  These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place.	S25 – S26
Operating Information	S28 – S35

**Sources:** Unless otherwise noted, the information in these schedules is derived from the Annual Financial Reports for the relevant year.

Net Position by Component Last Ten Years (Accrual Basis of Accounting)

	2014	2013	2012	2011
Governmental Activities				
Net Investment in Capital Assets	\$70,074,840	\$64,925,722	\$62,244,507	\$61,396,249
Restricted:				
Capital Projects	7,901,331	7,231,782	6,332,527	5,970,224
State Highway	111,791	103,078	63,120	50,709
Street Construction,				
Maintenance and Repair	585,918	913,005	785,419	488,409
Police Pension	463,968	475,691	493,713	266,244
Other Purposes	210,794	275,126	612,104	382,347
Unrestricted	15,128,093	17,847,927	16,064,345	13,997,009
Total Governmental Activities Net Position	\$94,476,735	\$91,772,331	\$86,595,735	\$82,551,191

Note: The City implemented GASB 54 in 2011, causing the classification of net position to change.

2010	2009	2008	2007	2006	2005
\$60,224,288	\$58,812,856	\$58,712,220	\$55,982,088	\$51,169,988	\$44,444,252
5,626,721 47,440	5,682,081 160,172	5,045,601 128,179	4,749,445 252,401	4,666,275 102,812	8,822,024 68,799
417,443	370,883	229,877	349,348	319,972	335,249
178,065 376,685 8,859,361	0 729,207 9,641,596	0 479,632 7,570,792	0 235,472 7,132,575	0 313,121 10,334,270	0 31,478 11,502,487
\$75,730,003	\$75,396,795	\$72,166,301	\$68,701,329	\$66,906,438	\$65,204,289

City of Independence, Ohio Changes in Net Position Last Ten Years (Accrual Basis of Accounting)

	2014	2013	2012	2011
Program Revenues				
Governmental Activities:				
Charges for Services and Sales:				
General Government	\$377,216	\$414,541	\$306,760	\$292,763
Security of Persons and Property	562,774	516,590	537,653	491,945
Public Health and Welfare	23,565	20,244	24,625	32,305
Leisure Time Activities	559,216	67,118	456,211	447,776
Community Environment	198,060	194,238	125,813	99,303
Basic Utility Services	30,306	36,172	28,388	23,449
Transportation	45,279	548,161	76,006	33,168
Operating Grants and Contributions	493,672	603,478	534,869	448,183
Capital Grants and Assessments	1,567,822	114,562	95,572	387,666
Total Government Activities Program Revenues	3,857,910	2,515,104	2,185,897	2,256,558
Expenses				
Governmental Activities:				
General Government	8,650,919	8,587,665	8,505,708	8,703,896
Security of Persons and Property	9,005,655	8,389,502	8,572,099	8,350,722
Public Health and Welfare	78,417	110,014	96,354	93,610
Leisure Time Activities	3,767,299	3,463,666	3,470,342	3,345,289
Community Environment	3,096,160	2,739,330	2,492,457	2,130,225
Basic Utility Services	547,380	570,714	578,200	913,604
Transportation	4,465,226	3,199,635	3,754,236	4,546,613
Intergovernmental	0	0	0	0
Interest and Fiscal Charges	652,020	764,052	1,098,008	386,620
Total Governmental Activities Expenses	30,263,076	27,824,578	28,567,404	28,470,579
Net (Expense)/Revenue				
Governmental Activities	(26,405,166)	(25,309,474)	(26,381,507)	(26,214,021)
General Revenues and Other Changes in Net Position				
Governmental Activities				
Property and Other Local Taxes Levied For (1):				
General Purposes	814,219	868,418	877,092	900,223
Debt Service	0	0	0	0
Other Purposes	129,669	134,216	138,482	128,505
Municipal Income Tax levied for General Purposes	24,615,423	26,429,663	25,743,991	24,050,310
Estate Taxes (2)	0	0	0	4,785,946
Hotel/Motel Tax Levied for General Purposes	1,319,446	1,293,185	1,188,902	1,072,995
Amusement Tax Levied for General Purposes	0	0	11,078	8,268
Grants and Entitlements not Restricted to Specific Programs	259,332	757,689	404,523	457,658
Investment Income	61,208	68,148	89,027	75,505
Payments in Lieu of Taxes	1,348,759	1,094,482	1,289,281	934,263
Miscellaneous	561,514	366,333	683,675	621,536
Total Governmental Activities General Revenues	29,109,570	31,012,134	30,426,051	33,035,209
Change in Governmental Activities Net Position	\$2,704,404	\$5,702,660	\$4,044,544	\$6,821,188

Prior to 2007, hotel/motel and amusement taxes were included in property and other local taxes.
 Prior to 2010, estate taxes were included in grants and entitlements not restricted to specific programs.

	2010	2009	2008	2007	2006	2005
	\$458,491	\$306,346	\$228,665	\$163,975	\$186,680	\$165,776
	660,947	427,036	426,786	285,474	380,208	322,733
	29,091	35,615	80,519	1,605	5,601	4,084
	544,419	467,713	497,839	449,308	388,899	428,089
	164,973	100,143	110,965	73,080	74,654	98,546
	38,713	26,540	24,477	19,201	19,305	21,415
	56,584	33,412	38,807	28,045	28,936	35,394
	503,565	471,385	509,418	594,026	474,954	506,166
	126,493	161,639	32,489	6,871,738	425,251	254,184
	2,583,276	2,029,829	1,949,965	8,486,452	1,984,488	1,836,387
	8,438,678	7,220,679	6,550,823	6,994,963	8,191,861	9,116,223
	8,589,758	8,391,597	8,812,839	8,396,575	7,642,209	8,103,488
	92,233	86,508	146,451	51,713	150,106	99,259
	3,290,294	3,236,299	3,350,070	3,178,450	2,780,531	3,224,755
	2,297,512	2,193,992	2,514,940	2,375,832	2,020,142	2,412,397
	899,624	735,732	705,039	699,018	938,050	1,031,008
	3,748,132	4,375,394	4,669,006	6,222,871	3,459,425	5,101,022
	0	0	0	6,777,393	0	0
	1,225,360	1,279,989	1,418,440	1,578,292	1,618,688	1,489,443
	28,581,591	27,520,190	28,167,608	36,275,107	26,801,012	30,577,595
	_		_			
	(25,998,315)	(25,490,361)	(26,217,643)	(27,788,655)	(24,816,524)	(28,741,208)
	719,362	1,167,611	1,016,192	1,151,317	2,024,599	1,685,417
	220,812	368,719	318,699	326,369	313,916	271,231
	111,137	184,358	170,232	203,220	160,227	103,473
	21,115,584	23,982,611	22,488,246	23,387,075	21,378,552	19,588,902
	550,909	0	0	0	0	0
	981,164	939,861	1,150,342	1,088,235	0	0
	15,273	18,078	18,027	19,796	0	0
	747,657	789,889	1,548,168	796,657	859,930	939,083
	120,620	143,810	368,767	770,803	604,679	992,603
	1,279,283 469,722	669,941 455,977	1,880,535 723,407	876,043 964,031	226,583 950,187	0 1,119,263
	409,722	433,911	123,401	904,031	930,187	1,119,203
	26,331,523	28,720,855	29,682,615	29,583,546	26,518,673	24,699,972
_	\$333,208	\$3,230,494	\$3,464,972	\$1,794,891	\$1,702,149	(\$4,041,236)

City of Independence, Ohio Fund Balances, Governmental Funds Last Ten Years (Modified Accrual Basis of Accounting)

	2014	2013	2012	2011
General Fund				
Reserved	\$0	\$0	\$0	\$0
Unreserved	0	0	0	0
Nonspendable	14,475,791	9,658,313	9,604,531	9,683,982
Assigned	2,469,127	2,848,726	3,081,515	1,409,336
Unassigned	4,227,716	8,228,235	6,656,522	9,057,536
Total General Fund	21,172,634	20,735,274	19,342,568	20,150,854
All Other Governmental Funds				
Reserved	0	0	0	0
Unreserved, Undesignated (Deficit),				
Reported in:				
Special Revenue funds	0	0	0	0
Debt Service funds	0	0	0	0
Capital Projects funds	0	0	0	0
Nonspendable	7,174	0	0	1,875,000
Restricted	8,698,280	7,812,603	4,772,796	4,415,800
Committed	355,523	307,434	253,832	203,276
Unassigned (Deficit)	(12,423,277)	(9,149,791)	(8,628,368)	(10,369,372)
Total All Other Governmental Funds	(3,362,300)	(1,029,754)	(3,601,740)	(3,875,296)
Total Governmental Funds	\$17,810,334	\$19,705,520	\$15,740,828	\$16,275,558

Note: The City implemented GASB 54 in 2011.

2010	2009	2008	2007	2006	2005
\$0	\$6,970,514	\$6,469,398	\$5,685,909	\$2,319,792	\$2,155,243
0	5,821,100	4,810,920	5,234,359	8,859,983	7,156,832
8,136,230	0	0	0	0	0
643,004	0	0	0	0	0
5,680,452	0	0	0	0	0
14,459,686	12,791,614	11,280,318	10,920,268	11,179,775	9,312,075
0	4,302,965	4,004,877	6,058,850	3,077,867	3,851,968
0	956,246	573,411	364,175	457,896	251,256
0	(7,647,339)	(7,267,284)	(6,531,435)	364,832	278,323
0	(393,020)	(32,682)	(2,108,901)	(2,719,260)	3,913,934
1,875,000	0	0	0	0	0
4,152,964	0	0	0	0	0
161,907	0	0	0	0	0
(9,255,698)	0	0	0	0	0
(3,065,827)	(2,781,148)	(2,721,678)	(2,217,311)	1,181,335	8,295,481
\$11,393,859	\$10,010,466	\$8,558,640	\$8,702,957	\$12,361,110	\$17,607,556

City of Independence, Ohio Changes in Fund Balances, Governmental Funds Last Ten Years (Modified Accrual Basis of Accounting)

	2014	2013	2012	2011
<b>.</b>				
Revenues Tayon (1)	¢26 244 959	\$29 207 045	\$27,050,649	\$20,429,090
Taxes (1) Intergovernmental	\$26,344,858 2,409,871	\$28,297,945 1,338,264	\$27,059,648 821,712	\$30,438,989 1,453,994
Investment Income	45,874	65,759	65,720	75,505
Fees, Licenses and Permits	737,548	674,645	665,541	674,082
Fines and Forfeitures	259,754	304,447	323,332	320,814
Charges for Services	557,486	590,273	312,093	275,753
Rentals	241,628	227,699	221,322	150,060
Special Assessments	175,629	50,442	54,732	51,439
Payment in Lieu of Taxes	1,273,291	1,307,885	914,807	1,388,145
Miscellaneous	550,560	366,333	683,675	621,536
Total Revenues	32,596,499	33,223,692	31,122,582	35,450,317
Expenditures				
Current:				
General Government	5,549,948	6,165,368	5,689,973	6,057,103
Security of Persons and Property	8,313,475	7,164,583	8,078,230	8,049,439
Public Health and Welfare	76,612	101,608	95,769	92,369
Leisure Time Activities	3,449,266	3,310,319	3,297,852	3,268,970
Community Environment	2,942,887	2,687,884	2,430,958	2,057,304
Basic Utility Services	448,869	499,164	546,855	496,390
Transportation:				
Intergovernmental	0	0	0	0
Other	2,589,496	2,599,750	2,359,506	2,301,417
Capital Outlay	8,437,594	4,963,406	5,413,460	6,633,360
Debt Service:				
Principal Retirement	1,540,123	1,128,199	248,277	1,485,600
Refunded Notes Redeemed	4,700,000	4,500,000	7,100,000	0
Interest and Fiscal Charges	719,884	840,930	931,817	900,657
Debt Issuance Costs	124,813	33,979	39,867	231,073
Total Expenditures	38,892,967	33,995,190	36,232,564	31,573,682
Excess of Revenues Over				
(Under) Expenditures	(6,296,468)	(771,498)	(5,109,982)	3,876,635
Other Financing Sources (Uses)				
Sale of Capital Assets	0	0	0	0
Bond Anticipation Notes Issued	0	0	0	0
Current Refunding	0	0	0	(6,600,000)
Refunding Notes Issued	4,300,000	4,700,000	4,500,000	7,100,000
General Obligation Refunding Bonds Issued	4,305,000	0	0	16,935,000
OPWC Loan Issued	0	0	0	225,000
OWDA Loan Issued	0	0	42,852	9,668
Premium on General Obligation Bonds	299,647	0	0	959,129
Premium on Refunding Notes	0	36,190	32,400	82,573
Payment to Refunded Bond Escrow Agent	(4,503,365)	0	0	(17,706,306)
Inception of Capital Lease	0	0	0	0
Transfers In	7,821,500	9,631,100	9,817,000	8,375,800
Transfers Out	(7,821,500)	(9,631,100)	(9,817,000)	(8,375,800)
Total Other Financing Sources (Uses)	4,401,282	4,736,190	4,575,252	1,005,064
Net Change in Fund Balances	(\$1,895,186)	\$3,964,692	(\$534,730)	\$4,881,699
Debt Service as a Percentage of Noncapital Expenditures	21.6%	21.5%	25.7%	8.7%

<sup>(1)</sup> Includes All Taxes

2010	2009	2008	2007	2006	2005
*******		***	***		
\$24,505,900	\$24,760,639	\$25,645,624	\$25,700,104	\$23,702,165	\$22,112,467
1,802,980	1,463,683	2,028,911	8,039,065	1,819,536	1,656,582
67,424	75,323	245,344	590,439	466,309	913,835
749,258	639,937	691,127	709,936	681,069	662,272
552,602	462,930	378,855	298,541	394,785	363,501
393,243	50,765	83,205	12,211	18,021	38,864
258,115	243,173	254,871	0	1,808	0
58,064	89,812	54,539	88,289	54,674	38,970
1,033,254	1,272,801	770,376	712,048	226,583	0
469,722	446,465	723,407	873,393	950,187	1,119,263
29,890,562	29,505,528	30,876,259	37,024,026	28,315,137	26,905,754
5,832,145	5,785,603	5,356,297	5,534,996	5,233,963	4,048,540
8,343,766	8,100,541	8,450,592	8,024,379	7,684,493	7,773,464
92,021	86,508	96,797	49,480	156,935	99,105
3,237,635	3,187,729	3,313,837	3,065,576	2,843,285	3,165,517
2,241,800	2,136,723	2,472,765	2,315,832	2,098,700	2,394,982
			, ,		
526,243	565,095	552,082	592,856	540,928	519,660
0	0	0	6,777,393	0	0
2,534,624	2,390,799	2,725,884	2,450,069	2,118,211	2,514,550
3,693,599	1,905,592	4,511,425	8,292,293	9,286,939	11,188,741
1 445 552	1 200 209	1 265 249	1,359,148	1 247 070	1 172 792
1,445,553	1,390,398	1,365,248	, ,	1,247,070	1,172,783
0	1,200,000	600,000	600,000	600,000	500,000
1,260,627 43,200	1,330,508 0	1,579,585 0	1,620,157 0	1,751,059 0	1,301,228 157,525
.5,200					107,020
29,251,213	28,079,496	31,024,512	40,682,179	33,561,583	34,836,095
639,349	1,426,032	(148,253)	(3,658,153)	(5,246,446)	(7,930,341)
0	20,125	3,936	0	0	0
0	0	0	0	0	8,400,000
(5,900,000)	(5,900,000)	(7,100,000)	(7,700,000)	(8,300,000)	(8,900,000)
6,600,000	5,900,000	7,100,000	7,700,000	8,300,000	0
0	0	0	0	0	5,800,000
0	0	0	0	0	0
0	0	0	0	0	0
44,044	5,669	0	0	0	147,601
	0	0	0	0	0
0					
0	0	0	0	0	0
0	0	7 660 000	0	0	21,577
8,376,500	5,576,485	7,669,000	11,268,134	5,557,000	10,543,376
(8,376,500)	(5,576,485)	(7,669,000)	(11,268,134)	(5,557,000)	(10,543,376)
744,044	25,794	3,936	0	0	5,469,178
\$1,383,393	\$1,451,826	(\$144,317)	(\$3,658,153)	(\$5,246,446)	(\$2,461,163)
10.1%	10.1%	13.4%	10.4%	14.3%	12.5%

Assessed Valuation and Estimated Actual Values of Taxable Property Last Ten Years

	Real Property			Tangible Pers	sonal Property
	Assessed Value			Public	Utility
Collection Year	Residential/ Agricultural	Commercial Industrial/PU	Estimated Actual Value	Assessed Value	Estimated Actual Value
2014	\$240,611,760	\$198,450,590	\$1,254,463,857	\$18,952,480	\$21,536,909
2013	239,083,160	199,757,400	1,253,830,171	17,533,550	19,924,489
2012	239,574,100	200,039,350	1,256,038,429	16,106,220	18,302,523
2011	247,790,560	216,815,880	1,327,446,971	14,613,270	16,605,989
2010	246,724,180	219,933,400	1,333,307,371	13,884,090	15,777,375
2009	247,400,130	233,371,680	1,373,633,743	11,424,750	12,982,670
2008	246,146,200	249,354,240	1,415,715,543	11,074,010	12,584,102
2007	243,061,090	242,628,230	1,387,683,771	19,920,220	22,636,614
2006	219,661,670	244,877,290	1,327,254,171	20,241,990	23,002,261
2005	217,259,750	255,391,400	1,350,431,857	25,368,400	28,827,727

Real property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated true value. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property. General business tangible personal property was assessed in previous years at 25 percent for machinery and equipment and 23 percent for inventories. General business tangible personal property tax was phased out beginning in 2006. Both types of general business tangible personal property were assessed at 12.5 percent for 2007, 6.25 percent for 2008 and zero for 2009. Beginning in 2007, House Bill 66 switched telephone companies from being public utilities to general business taxpayers and began a four year phase out of the tangible personal property tax on local and inter-exchange telephone companies. No tangible personal property taxes were levied or collected in 2009 from general business taxpayers (except telephone companies whose last year to pay tangible personal property was 2010). The City, however, received no tangible personal property taxes from telephone companies.

The tangible personal property values associated with each year are the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by the 10 percent, 2 1/2 percent and homestead exemptions before being billed. Beginning in the 2006 collection year, the 10 percent rollback for commercial/industrial property has been eliminated.

Source: Cuyahoga County, Ohio; County Fiscal Officer

# Tangible Personal Property

General	Business	iness Total			
	Estimated		Estimated		
Assessed	Actual	Assessed	Actual		
Value	Value	Value	Value	Ratio	Tax Rate
\$0	\$0	\$458,014,830	\$1,276,000,766	35.89%	\$2.20
0	0	456,374,110	1,273,754,660	35.83	2.20
0	0	455,719,670	1,274,340,951	35.76	2.20
0	0	479,219,710	1,344,052,960	35.65	2.20
0	0	480,541,670	1,349,084,746	35.62	2.60
8,866,450	141,863,200	501,063,010	1,528,479,613	32.78	2.80
32,265,242	258,121,936	538,839,692	1,686,421,581	31.95	2.80
31,350,145	167,200,773	536,959,685	1,577,521,158	34.04	2.80
40,970,389	163,881,556	525,751,339	1,514,137,989	34.72	2.80
42,971,606	171,886,424	540,991,156	1,551,146,008	34.88	2.80

Property Tax Rates - Direct and Overlapping Governments (Per \$1,000 of Assessed Valuation) Last Ten Years

	2014	2013	2012	2011
Unvoted Millage				
Operating	\$1.9000	\$1.9000	\$1.9000	\$1.9000
Police Pension	0.3000	0.3000	0.3000	0.3000
Total Unvoted Millage	2.2000	2.2000	2.2000	2.2000
Charter Millage				
1990 Civic Center	0.0000	0.0000	0.0000	0.0000
Total Millage	\$2.2000	\$2.2000	\$2.2000	\$2.2000
Overlapping Rates by Taxing District Independence Local School District				
Residential/Agricultural Real	\$34.3800	\$36.0000	\$33.7028	\$32.9393
Commercial/Industrial and Public Utility Real	35.8000	34.5646	35.2000	34.0233
General Business and Public Utility Personal	35.8000	36.0000	35.2000	34.9000
Cuyahoga Valley Career Center				
Residential/Agricultural Real	2.0000	2.0000	2.0000	2.0000
Commercial/Industrial and Public Utility Real	2.0000	2.0000	2.0000	2.0000
General Business and Public Utility Personal	2.0000	2.0000	2.0000	2.0000
Cuyahoga County				
Residential/Agricultural Real	14.0500	14.0500	13.2200	13.1866
Commercial/Industrial and Public Utility Real	14.0200	14.0500	12.9968	12.8413
General Business and Public Utility Personal	14.0500	13.9495	13.2200	13.3200
Special Taxing Districts (1)				
Residential/Agricultural Real	9.3600	10.4800	7.5635	7.5041
Commercial/Industrial and Public Utility Real	9.3400	10.4639	7.4621	7.3648
General Business and Public Utility Personal	9.3800	10.3843	7.5800	7.5800

Source: Cuyahoga County Fiscal Officer

Note: The rates presented for a particular calendar year are the rates that, when applied to the assessed values presented in the Assessed Value Table, generated the property tax revenue billed in that year.

The City's basic property tax rate may be increased only by a majority vote of the City residents.

Charter millage is consistently applied to all types of property as opposed to the voted levies of the overlapping taxing districts.

Overlapping rates are those of local and county governments that apply to property owners within the City.

(1) Metro Parks, Port Authority, County Library, Community College

2010	2009	2008	2007	2006	2005
\$1.9000	\$1.9000	\$1.9000	\$1.9000	\$1.9000	\$1.9000
0.3000	0.3000	0.3000	0.3000	0.3000	0.3000
2 2000	2 2000	2 2000	2 2000	2 2000	2 2000
2.2000	2.2000	2.2000	2.2000	2.2000	2.2000
0.4000	0.6000	0.6000	0.6000	0.6000	0.6000
0.4000	0.0000	0.0000	0.0000	0.0000	0.0000
\$2.6000	\$2.8000	\$2.8000	\$2.8000	\$2.8000	\$2.8000
\$29.8969	\$30.0066	\$29.2736	\$29.3470	\$28.5895	\$28.7260
30.9096	30.8481	29.7397	29.8339	29.9017	29.3792
31.9000	32.0000	31.4000	31.5000	31.5000	31.5000
2.0000	2.0000	2.0000	2.0000	2.0000	2.0000
2.0000	2.0000	2.0000	2.0000	2.0000	2.0000
2.0000	2.0000	2.0000	2.0000	2.0000	2.0000
13.1866	13.1789	12.6607	11.8688	11.7227	11.7227
12.8413	12.8457	12.8153	12.4535	12.5880	12.5762
13.3200	13.3200	13.3200	13.4200	13.5200	13.5200
7.4000	7.0069	6.6507	5.0676	6 2000	6.2000
7.4900	7.0068	6.6597	5.9676	6.2900	6.2900
7.3450	6.9119	6.8911	6.2519	6.5596	6.5552
7.5800	7.2800	7.2800	6.7800	6.7800	6.7800

Property Tax Levies and Collections Last Ten Years

Year	Total Tax Levy	Current Tax Collections	Percent of Current Tax Collections to Tax Levy	Delinquent Tax Collections
2014	\$1,005,375	\$888,506	88.38%	\$30,503
2013	1,005,183	941,152	67.45	26,167
2012	2,959,604	2,046,598	69.15	79,049
2011	3,169,416	2,125,508	67.06	229,454
2010	3,266,698	2,180,929	66.76	193,620
2009	2,522,246	2,352,209	93.26	235,807
2008	2,734,423	2,076,969	75.96	32,721
2007	2,561,471	2,091,154	81.64	86,313
2006	1,588,927	1,514,941	95.34	66,720
2005	1,760,464	1,601,235	90.96	36,810

Source: Cuyahoga County, Ohio; County Fiscal Officer

Note: The County's current operating system does not track delinquency tax collections by tax year. Outstanding delinquencies are tracked in total by the date the parcel is first certified delinquent. Penalties and interest are applied to the total outstanding delinquent balance.

(1) State reimbursement of rollback and homestead exemptions are included.

Total Tax Collections (1)	Percent of Total Tax Collections to Tax Levy	Accumulated Outstanding Delinquent Taxes	Percentage of Delinquent Taxes to Total Tax Levy
\$919,009	91.41%	\$372,888	37.09%
967,319	69.52	346,308	29.45
2,125,647	71.82	837,915	28.31
2,354,962	74.30	808,231	25.50
2,374,549	72.69	939,371	28.76
2,588,016	102.61	1,145,874	45.43
2,109,690	77.15	668,816	24.46
2,177,467	85.01	420,910	16.43
1,581,661	99.54	237,114	14.92
1,638,045	93.05	223,009	12.67

City of Independence, Ohio Principal Real Property Taxpayers 2014 and 2007 (1)

	2014	
Taxpayer	Real Property Assessed Valuation	Percentage of Total Assessed Valuation
FMC Investment Opportunities	\$25,607,900	5.83 %
Cleveland-Cuyahoga County Port Authority	14,700,000	3.35
Cleveland Clinic	13,708,040	3.12
Summit Cleveland Realty LP	12,938,500	2.95
Cleveland Electric Illuminating Company	11,650,540	2.66
Rockside-77 Properties LLC	11,365,520	2.59
Jagi Cleveland Independence LLC	8,710,680	1.98
City of Independence	7,464,460	1.70
AP/AM Independence Suites LLC	6,064,450	1.38
JDI Oak Tree Holdings LLC	5,982,410	1.36
Total	\$118,192,500	26.92 %
Total Real Property Assessed Valuation	\$439,062,350	
	20	007
	D 1D /	D (CT) (1
Taxpayer	Real Property Assessed Valuation	Percentage of Total Assessed Valuation
Tunpayor	Tissessed variation	Tibbebbed variation
Duke Realty Ohio	\$27,306,600	5.62 %
Cleveland Clinic	12,940,730	2.66
Rockside-77 Properties LLC	12,822,680	2.64
Cleveland Electric Illuminating Company	7,810,650	1.61
Summit Office Park LTD	7,750,160	1.60
JDI Oak Tree Holdings LLC	7,390,290	1.52
AP/AM Independence Suites LLC	7,012,010	1.45
Jagi Cleveland Independence LLC	6,865,090	1.41
Independence Research	6,475,010	1.33
6055 Properties LTD	5,754,740	1.19
Total	\$102,127,960	21.03 %
Total Real Property Assessed Valuation	\$485,689,320	

Source: Cuyahoga County Fiscal Officer

(1) Information prior to 2007 is not available.

City of Independence, Ohio Income Tax Revenue Base and Collections Last Ten Years

Tax Year	Tax Rate (1)	Total Tax Collected (2)	Taxes from Withholding	Percentage of Taxes from Withholding	Taxes From Net Profits	Percentage of Taxes from Net Profits	Taxes From Individuals	Percentage of Taxes from Individuals
2014	2.00%	\$24,615,423	\$21,248,033	86.32%	\$2,424,619	9.85%	\$942,771	3.83%
2013	2.00	26,429,663	22,393,040	84.73	3,107,726	11.76	928,897	3.51
2012	2.00	25,743,991	21,957,050	85.29	2,777,777	10.79	1,009,164	3.92
2011	2.00	24,050,310	21,013,688	87.37	2,119,560	8.82	917,062	3.81
2010	2.00	21,115,584	18,391,674	87.10	1,942,634	9.20	781,276	3.70
2009	2.00	23,982,611	20,306,077	84.67	2,724,424	11.36	952,110	3.97
2008	2.00	22,488,246	19,307,516	85.86	2,228,793	9.91	951,937	4.23
2007	2.00	23,387,075	20,393,529	87.20	2,128,224	9.10	865,322	3.70
2006	2.00	21,378,552	18,218,802	85.22	2,261,851	10.58	897,899	4.20
2005	2.00	19,588,902	16,901,304	86.28	1,951,055	9.96	736,543	3.76

<sup>(1)</sup> The City's basic income tax rate may only be increased by a majority vote of the City's residents.

<sup>(2)</sup> Accrual basis.

Income Tax Filers by Income Level Tax Years 2014 and 2008 (1)

Tax Year 2014	(2)
---------------	-----

Income Range	Number of Filers	Percent of Filers	Taxable Income	Percent of Taxable Income
Over \$100,000	744	26.16 %	\$144,083,645	65.60 %
75,001-100,000	286	10.06	25,068,696	11.42
50,001-75,000	392	13.78	24,101,528	10.97
25,000-50,000	472	16.60	17,333,466	7.89
Under 25,000	950	33.40	9,049,499	4.12
Total	2,844	100.00 %	\$219,636,834	100.00 %

Tax Year 2008

Income Range	Number of Filers	Percent of Filers	Taxable Income	Percent of Taxable Income
Over \$100,000	636	23.11 %	\$120,267,597	59.96 %
75,001-100,000	340	12.35	29,641,349	14.78
50,001-75,000	395	14.35	24,440,333	12.18
25,000-50,000	495	17.99	18,105,508	9.03
Under 25,000	886	32.20	8,130,529	4.05
Total	2,752	100.00 %	\$200,585,316	100.00 %

Sources: Regional Income Tax data - certain amounts may be estimates

- (1) Information prior to 2008 is not available.
- (2) Represents tax returns filed for tax year 2013

Note: Number of filers does not equal total taxpayers due to taxpayers paying City taxes through employer withholding only without having a filing requirement.

Ratio of General Obligation Bonded Debt to Estimated Actual Values of Taxable Property and Bonded Debt Per Capita Last Ten Years

Year	Gross Bonded Debt	Estimated Actual Values of Taxable Property	Ratio of Bonded Debt to Estimated Actual Value of Taxable Property	Bonded Debt per Capita
2014	\$20,253,380	\$1,276,000,766	1.59%	\$2,825
2013	21,540,762	1,273,754,660	1.69	3,019
2012	22,706,384	1,274,340,951	1.78	3,206
2011	22,947,006	1,344,052,960	1.71	3,217
2010	23,983,905	1,349,084,746	1.78	3,362
2009	25,439,723	1,528,479,613	1.66	3,579
2008	26,840,541	1,686,421,581	1.59	3,776
2007	28,216,359	1,577,521,158	1.79	3,969
2006	29,567,177	1,514,137,989	1.95	4,159
2005	30,797,995	1,551,146,008	1.99	4,332

Note: Population is presented on page S25.

Although the general obligation bond retirement fund is restricted for debt service, it is not specifically restricted to the payment of principal. Therefore, those resources are not shown as a deduction from general obligation bonded debt.

City of Independence, Ohio
Ratio of Outstanding Debt to
Total Personal Income and Debt Per Capita
Last Ten Years

Fiscal Year	General Obligation Bonds	Special Assessment Bonds	OPWC Loans	OWDA Loans	Notes Payable
2014	\$20,253,380	\$0	\$196,875	\$22,005	\$4,300,000
2013	21,540,762	0	211,509	32,494	4,712,069
2012	22,706,384	0	229,526	42,676	4,510,800
2011	22,947,006	0	241,918	4,785	7,127,524
2010	23,983,905	522,222	23,685	0	6,614,681
2009	25,439,723	554,074	30,452	0	5,901,889
2008	26,840,541	585,926	37,219	0	7,100,000
2007	28,216,359	617,778	43,986	0	7,700,000
2006	29,567,177	649,630	50,753	0	8,300,000
2005	30,797,995	681,482	57,520	0	8,900,000

Note: Population and Personal Income data are presented on page S25.

Capital Leases	Total	Percentage of Personal Income	Per Capita
\$0	\$24,772,260	10.02 %	\$3,455
0	26,496,834	11.45	3,713
0	27,489,386	11.08	3,881
0	30,321,233	13.10	4,251
0	31,144,493	13.94	4,366
0	31,926,138	11.20	4,491
0	34,563,686	12.13	4,862
0	36,578,123	12.83	5,145
19,042	38,586,602	13.54	5,428
46,144	40,483,141	14.34	5,695

City of Independence, Ohio Legal Debt Margin Last Ten Years

	2014	2013	2012	2011
Total Assessed Property Value	\$458,014,830	\$456,374,110	\$455,719,670	\$479,219,710
Overall Legal Debt Limit (10 ½ % of Assessed Valuation)	\$48,091,557	\$47,919,282	\$47,850,565	\$50,318,070
Debt Outstanding: General Obligation Bonds Special Assessment Bonds OPWC Loans OWDA Loan Notes	19,190,000 0 196,875 22,005 4,700,000	20,620,000 0 211,509 32,494 5,450,000	21,720,000 0 229,526 42,676 6,800,000	21,895,000 0 241,918 4,785 7,100,000
Total Gross Indebtedness Less: General Obligation Bonds	24,108,880 (4,445,000)	26,314,003 (4,605,000)	28,792,202 (4,785,000)	29,241,703 (4,960,000)
Special Assessment Bonds	0	0	0	0
Total Net Debt Applicable to Debt Limit	19,663,880	21,709,003	24,007,202	24,281,703
Legal Debt Margin Within 10 ½ % Limitations	\$28,427,677	\$26,210,279	\$23,843,363	\$26,036,367
Legal Debt Margin as a Percentage of the Debt Limit	59.11%	54.70%	49.83%	51.74%
Unvoted Debt Limitation (5 ½ % of Assessed Valuation)	\$25,190,816	\$25,100,576	\$25,064,582	\$26,357,084
Gross Indebtedness Less:	24,108,880	26,314,003	28,792,202	29,241,703
General Obligation Bonds Special Assessment Bonds	(4,445,000)	(4,605,000)	(4,785,000)	(4,960,000)
Net Debt Within 5 1/2 % Limitations	19,663,880	21,709,003	24,007,202	24,281,703
Unvoted Legal Debt Margin Within 5 ½ % Limitations	\$5,526,936	\$3,391,573	\$1,057,380	\$2,075,381
Unvoted legal Debt Margin as a Percentage of the Unvoted Debt Limitation	21.94%	13.51%	4.22%	7.87%

2010	2009	2008	2007	2006	2005
\$480,541,670	\$501,063,010	\$538,839,692	\$536,959,685	\$525,751,339	\$540,991,156
\$50,456,875	\$52,611,616	\$56,578,168	\$56,380,767	\$55,203,891	\$56,804,071
23,235,000	24,640,000	25,990,000	27,315,000	28,615,000	29,795,000
500,000 23,685	530,000 30,452	560,000 37,219	590,000 43,986	620,000 50,753	650,000 57,520
0	0	0	0	0	0
7,700,000	7,100,000	7,700,000	8,300,000	8,900,000	9,400,000
31,458,685	32,300,452	34,287,219	36,248,986	38,185,753	39,902,520
(12,255,000)	(12,675,000)	(13,075,000)	(13,470,000)	(13,860,000)	(14,145,000)
(500,000)	(530,000)	(560,000)	(590,000)	(620,000)	(650,000)
18,703,685	19,095,452	20,652,219	22,188,986	23,705,753	25,107,520
\$31,753,190	\$33,516,164	\$35,925,949	\$34,191,781	\$31,498,138	\$31,696,551
62.93%	63.70%	63.50%	60.64%	57.06%	55.80%
	***		***	***	***
\$26,429,792	\$27,558,466	\$29,636,183	\$29,532,783	\$28,916,324	\$29,754,514
31,458,685	32,300,452	34,287,219	36,248,986	38,185,753	39,902,520
31,436,063	32,300,432	34,267,219	30,246,960	36,163,733	39,902,320
(12,255,000) (500,000)	(12,675,000) (530,000)	(13,075,000) (560,000)	(13,470,000) (590,000)	(13,860,000) (620,000)	(14,145,000) (650,000)
(300,000)	(330,000)	(300,000)	(370,000)	(020,000)	(050,000)
18,703,685	19,095,452	20,652,219	22,188,986	23,705,753	25,107,520
¢7.726.107	¢9.462.014	<b>\$0.002.064</b>	Ф <b>7.</b> 242. 707.	¢5 210 571	¢4.646.004
\$7,726,107	\$8,463,014	\$8,983,964	\$7,343,797	\$5,210,571	\$4,646,994
29.23%	30.71%	30.31%	24.87%	18.02%	15.62%
27.2370	30.7170	30.3170	21.0770	10.0270	15.02/0

Computation of Direct and Overlapping Debt Attributable to Governmental Activities December 31, 2014

	Debt Attributable to Governmental Activities	Percentage Applicable to City (1)	Amount of Direct and Overlapping Debt
Direct Debt:			
City of Independence			
General Obligation Bonds	\$20,253,380	100.00 %	\$20,253,380
OPWC Loan	196,875	100.00	196,875
OWDA Loan	22,005	100.00	22,005
Notes Payable	4,300,000	100.00	4,300,000
Total Direct Debt	24,772,260		24,772,260
Overlapping Debt:			
Independence Local School District Bonds	14,142,967	100.00	14,142,967
Cuyahoga County			
General Obligation Bonds	285,597,336	1.65	4,712,356
Revenue Bonds	576,029,491	1.65	9,504,487
Certificates of Participation	230,885,000	1.65	3,809,603
Loans Payable	4,859,876	1.65	80,188
Notes Payable	2,000,000	1.65	33,000
Capital Lease Obligations	478,545,611	1.65	7,896,003
Greater Cleveland Regional Transit Authority			
General Obligation Bonds	135,834,194	1.65	2,241,264
Capital Lease Obligations	14,430,918	1.65	238,110
Total Overlapping Debt	1,742,325,393		42,657,977
Total Direct and Overlapping Debt	\$1,767,097,653		\$67,430,237

Source: Office of the Fiscal Officer, Cuyahoga County, Ohio

(1) Percentages were determined by dividing the assessed valuation of the overlapping government located within the boundaries of the City by the total assessed valuation of the government. The valuations used were for the 2014 collection year.

Demographic and Economic Statistics Last Ten Years

		m . 1	Personal		Unemploym	ent Rate (3)	
Year	Population (1)	Total Personal Income (2)	Income Per Capita (2)	Median Family Income (1)	Cuyahoga County	State of Ohio	City Square Miles (4)
2014	7,169	\$247,258,810	\$34,490	\$67,471	5.5%	5.1%	9.73
2013	7,136	231,484,704	32,439	73,403	7.2	7.1	9.73
2012	7,083	248,117,490	35,030	70,432	6.6	6.8	9.73
2011	7,133	231,387,387	32,439	73,403	7.1	8.7	9.73
2010	7,133	223,448,358	31,326	69,727	8.6	10.1	9.73
2009	7,109	285,000,000	40,090	65,059	9.0	10.2	9.73
2008	7,109	285,000,000	40,090	65,059	7.1	6.5	9.73
2007	7,109	285,000,000	40,090	65,059	6.1	5.6	9.73
2006	7,109	285,000,000	40,090	65,059	5.5	5.6	9.73
2005	7,109	282,239,200	39,702	65,059	5.9	5.9	9.73

<sup>(1)</sup> Years 2005-2009 - U.S. Census Bureau 2000; 2010-2011 - U.S. Census Bureau 2010; 2012-2014 City estimates

<sup>(2)</sup> City estimates

<sup>(3)</sup> Ohio Bureau of Employment Services; U.S. Department of Labor, Bureau of Labor Statistics

<sup>(4)</sup> City Records

City of Independence, Ohio Principal Employers 2014 and 2008 (1)

	2014		
Employer	Nature of Activity	Employees	Percentage of Total City Employment
Cleveland Clinic Foundation	Health Care	2,728	15.25 %
City of Independence	Municipality	507	2.83
L D Kichler Co	Lighting Products	438	2.45
Independence Local School District	Education	349	1.95
Airgas USA LLC	Gas Industry	337	1.88
Farmers Group Incorporated	Insurance Company	309	1.73
Independence Excavating Incorporated	Excavating Contractor	281	1.57
Dayton Heidelberg Distributing	Wholesale Trade	253	1.41
Travelers Indemnity Company	Insurance Company	208	1.16
ADP LLC	Payroll Processing	182	1.02
Francis David Corporation	Rental and Leasing	157	0.88
Total		5,749	32.13 %
Total Employment within the City		17,891	

Employer	Nature of Activity	Employees	Percentage of Total City Employment
Cleveland Clinic Foundation	Health Care	1,885	9.41 %
City of Independence	Municipality	479	2.39
L D Kichler Co	Lighting Products	445	2.22
Avtron Manufacturing Incorporated	Manufacturing	335	1.67
Farmers Underwriters Association	Insurance	271	1.35
Travelers Indemnity Company	Insurance Company	266	1.33
ADP LLC	Payroll Processing	251	1.25
Cellco Partnership	Communication	190	0.95
Ferro Corporation & Subsidiary	Manufacturing	160	0.80
Novastar	Mortgage Company	146	0.73
Honeywell International	Manufacturing	137	0.69
Total		4,565	22.79 %
Total Employment within the City		20,028	

2008

Source: Regional Income Tax Agency and a survey conducted by the City

(1) Information prior to 2008 is not available.

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Full-Time Equivalent City Government Employees by Function/Program
Last Ten Years

Function/Program	2014	2013	2012	2011
General Government				
Council	4.50	4.50	5.00	5.00
Mayor	3.50	2.50	2.50	2.50
Finance	3.00	3.50	3.50	3.50
Purchasing	1.00	1.00	1.50	1.50
Mayor's Court	3.00	3.00	3.00	3.00
Technology	2.00	2.00	2.00	1.00
Engineering	4.50	4.00	4.00	4.00
Administrative Support	5.00	5.00	4.50	4.00
Security of Persons and Property				
Police	47.50	47.50	48.00	50.00
Fire	24.50	24.50	26.50	28.00
Leisure Time Activities				
Recreation Center	50.00	50.00	45.00	49.00
Community Services	14.00	14.00	15.00	16.00
Community Environment				
Building Inspection	5.00	4.00	5.50	3.00
Transportation				
Service and Technical Service	41.00	42.00	45.00	50.50
Totals:	208.50	207.50	211.00	221.00

Method: Using 1.0 for each full-time employee and 0.50 for each part-time and seasonal employee as of December 31.

Source: City Records

2010	2000	2000	2007	2006	2005
2010	2009	2008	2007	2006	2005
5.00	5.00	5.50	5.50	5.50	5.50
2.50	2.50	2.50	2.50	2.50	2.50
4.00	4.00	4.00	3.50	3.50	3.50
1.00	1.00	1.00	1.50	1.50	1.50
3.00	3.00	3.00	3.50	3.50	3.50
1.00	1.00	1.00	1.00	1.00	1.00
3.00	3.00	1.50	0.50	0.50	0.50
4.00	4.00	4.00	3.50	3.50	3.50
51.00	51.00	53.50	56.50	54.00	53.00
28.00	28.00	27.00	28.00	28.00	27.50
42.50	42.50	47.00	43.00	40.50	35.00
23.50	23.50	22.00	22.50	21.00	20.50
3.00	3.00	5.00	6.00	6.00	6.00
51.00	51.00	47.00	50.00	50.00	51.00
222.50	222.50	224.00	227.50	221.00	214.50

City of Independence, Ohio
Capital Assets Statistics by Function/Program Last Ten Years

Function/Program	2014	2013	2012	2011
General Government				
Square Footage of Building (1)	35,200	35,200	35,200	35,200
Building Department Vehicles	4	4	4	3
Other Department Vehicles	5	5	5	8
Police				
Stations	1	1	1	1
Square Footage of Building (1)	35,200	35,200	35,200	35,200
Vehicles	39	39	39	37
Fire				
Stations	1	1	1	1
Square Footage of Building	19,350	19,350	19,350	19,350
Vehicles	13	13	13	12
Service Department				
Streets (miles)	52	52	52	52
Vehicles	53	53	53	56
Recreation				
Recreation Centers	2	2	2	2
New Recreation Center Square Footage (2)	82,000	82,000	82,000	82,000
Old Recreation Facility Square Footage	7,570	7,570	7,570	7,570
Number of Parks	1	1	1	1
Number of Baseball Diamonds	6	6	6	6
Number of Playgrounds	2	2	2	2
Number of Tennis Courts	5	5	5	5
Number of Full Sized Soccer Fields	3	3	3	3
Vehicles	3	3	3	3
Community Services				
Community Services Center Square Footage (2)	82,000	82,000	82,000	82,000
Vehicles	7	7	7	6

<sup>(1)</sup> The City Hall and Police Station reside in the same building.

Source: City Records

<sup>(2)</sup> The Recreation Center and the Community Services Center reside in the same building.

2010	2009	2008	2007	2006	2005
35,200	35,200	35,200	35,200	35,200	35,200
3	3	3	3	3	3
0	0	0	0	0	1
1	1	1	1	1	1
35,200	35,200	35,200	35,200	35,200	35,200
37	44	45	44	44	40
1	1	1	1	1	1
19,350	19,350	19,350	19,350	19,350	19,350
11	12	12	12	12	13
52	52	52	52	52	52
55	60	62	59	59	66
2	2	2	2	2	2
82,000	82,000	82,000	82,000	82,000	82,000
7,570	7,570	7,570	7,570	7,570	7,570
1	1	1	1	1	1
6	6	6	6	6	6
2	2	2	2	2	2
5	5	5	5	5	5
3	3	3	3	3	3
3	4	4	3	3	1
82,000	82,000	82,000	82,000	82,000	82,000
6	9	9	6	6	7

Operating Indicators by Function/Program
Last Ten Years

Function/Program	2014	2013	2012	2011
<b>General Government</b>				
Law Expenditures (in thousands)	\$239	\$244	\$250	\$175
Engineering Expenditures (in thousands)	448	360	244	73
Finance Expenditures (in thousands)	452	400	388	362
Mayor's Office Expenditures (in thousands)	506	546	510	564
Council Expenditures (in thousands)	246	221	260	238
Security of Persons and Property				
Police Expenditures (in thousands)	\$4,650	\$4,483	\$4,495	\$4,584
Total Arrests	3,204	3,023	2,257	5,337
Part One Offenses	214	231	222	166
OVI Arrests	83	151	65	83
Prisoners	378	393	353	543
Motor Vehicle Accidents	597	547	578	407
Calls for Service	25,531	29,342	22,434	28,220
Incidents per Citizen	3.5613	4.1400	3.1600	3.9600
Cost per Citizen	\$648.63	\$631.34	\$634.62	\$642.65
Fire Expenditures (in thousands)	\$3,009	\$2,851	\$2,796	\$2,798
Emergency Responses	1,902	1,658	1,714	1,503
Fire Safety Inspections	860	459	601	503
Fire Protection Systems Inspected	584	209	237	53
Building Fire Protection Plans Reviewed	177	19	67	68
Percentage of Business Inspected	75%	63%	96%	74%
Number of Community Programs	20	20	14	14
Emergency Reponses per Citizen	0.2666	0.2210	0.2420	0.2116
Cost per Citizen	\$421.84	\$401.59	\$394.75	\$392.26
Fire Safety Education - Business	3	5	6	6
Street Lights Expenditures (in thousands)	\$256	\$220	\$236	\$184

2010	2009	2008	2007	2006	2005
\$243	\$248	\$217	\$282	\$274	\$264
71	71	70	287	294	227
366	445	425	405	397	386
544	530	460	454	431	414
242	263	312	306	287	285
\$4,749	\$4,839	\$4,782	\$4,618	\$4,411	\$4,583
5,337	4,811	4,326	3,453	4,377	4,895
166	197	248	248	275	287
83	102	108	103	94	112
543	572	681	813	780	897
407	490	572	558	544	634
28,220	30,022	31,104	26,491	29,001	32,889
3.9600	4.2900	4.3753	3.7264	4.0795	4.6264
\$665.78	\$680.69	\$672.67	\$649.60	\$620.48	\$644.68
\$2,878	\$2,978	\$2,916	\$2,800	\$2,702	\$2,592
1,607	1,607	1,637	1,530	1,482	1,433
502	502	575	590	604	576
187	187	239	258	251	242
22	22	11	10	18	16
87%	87%	94%	100%	100%	100%
12	12	13	13	12	11
0.2300	0.2300	0.2303	0.2152	0.2085	0.2016
\$409.00	\$418.91	\$410.18	\$393.87	\$380.08	\$364.61
29	29	46	48	44	48
\$158	\$190	\$190	\$183	\$203	\$193

(continued)

Operating Indicators by Function/Program (continued)

Last Ten Years

Function/Program	2014	2013	2012	2011
Leisure Time Activities				
Recreational Expenditures (in thousands)	\$2,002	\$1,948	\$1,969	\$1,927
Civic Center Expenditures (in thousands)	848	855	828	825
Totals	\$2,850	\$2,803	\$2,797	\$2,752
Cost per Citizen	\$397.55	\$394.71	\$394.89	\$385.81
Civic Center Square Feet	82,000	82,000	82,000	82,000
Square Feet per Citizen	11.44	11.55	11.58	11.50
Total Recreational Revenue (in thousands)	\$676	\$519	\$631	\$663
Civic Center Members	7,243	7,208	2,740	2,840
Total Participations	152,187	103,243	170,399	175,750
Participations of Members Over Age 60	20,792	20,513	21,236	19,798
Community Environment				
Building Department Expenditures (in thousands)	\$343	\$338	\$464	\$564
Cost per Citizen	\$47.84	\$47.59	\$65.51	\$79.07
Building Permits - Residential	50	65	61	48
Dollar Value of Permits (in thousands)	\$4,734	\$5,839	\$2,500	\$2,300
Building Permits - Commercial	57	45	47	56
Dollar Value of Permits (in thousands)	\$12,627	\$8,082	\$8,000	\$8,200
Transportation				
Service Department Expenditures (in thousands)	\$3,529	\$3,295	\$3,198	\$3,239
Street Construction Maintenance	\$720	\$651	<b>\$547</b>	¢£20
and Repair Expenditures (in thousands)	\$739 \$433	\$654 \$421	\$547 \$237	\$538 \$346
Snow and Ice Removal Expenditures (in thousands)	\$433	⊅4∠1	\$437	<b>\$340</b>
Leaves, grass, chipped material (in cubic yards)	9,598	10,295	12,428	11,600

Source: City Records

2010	2009	2008	2007	2006	2005
\$1,911	\$1,874	\$1,584	\$1,585	\$1,553	\$1,580
788	859	1,076	1,098	944	1,099
\$2,699	\$2,733	\$2,660	\$2,683	\$2,497	\$2,679
\$378.38	\$384.44	\$374.17	\$377.41	\$351.24	\$376.85
82,000	82,000	82,000	82,000	82,000	82,000
11.50	12.00	11.53	11.53	11.53	11.53
\$695	\$645	\$99	\$93	\$95	\$101
1,676	2,445	3,798	2,563	2,586	2,881
98,362	2,454	83,636	93,227	94,673	100,238
467	678	18,790	18,869	19,790	19,626
\$523	\$487	\$497	\$510	\$489	\$455
\$73.32	\$68.50	\$69.91	\$71.74	\$68.79	\$64.00
86	58	68	91	97	92
\$5,500	\$3,100	\$2,000	\$3,300	\$4,500	\$4,800
53	45	91	62	72	62
\$12,100	\$3,300	\$3,300	\$7,100	\$17,100	\$8,600
Ψ12,100	ψ3,300	ψ3,500	Ψ7,100	Ψ17,100	ψ0,000
\$3,617	\$947	\$3,975	\$2,970	\$2,732	\$3,015
<b>#1.000</b>	Φ2.652	φ1 02 <i>5</i>	<b>01.400</b>	Φ1 27 <i>1</i>	Ф1.515
\$1,088	\$2,652	\$1,835	\$1,490	\$1,374	\$1,517
\$431	\$362	\$376	\$289	\$148	\$357
11,600	11,000	10,000	14,428	12,744	13,520
11,000	11,000	10,000	17,720	12,777	13,320

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# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Members of the City Council Independence, Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Independence, Ohio (the "City"), as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 26, 2015.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.





Independent Member of Geneva Group International Members of the City Council Independence, Ohio

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Panichi Inc.

Cleveland, Ohio June 26, 2015



### **CITY OF INDEPENDENCE**

### **CUYAHOGA COUNTY**

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED AUGUST 18, 2015