# LIBERTY UNION-THURSTON LOCAL SCHOOL DISTRICT FAIRFIELD COUNTY, OHIO

BASIC FINANCIAL STATEMENTS (Audited)

FOR THE FISCAL YEAR ENDED JUNE 30, 2013



Board of Education Liberty Union-Thurston Local School District 1108 S. Main Street Baltimore, Ohio 43105

We have reviewed the *Independent Auditor's Report* of the Liberty Union-Thurston Local School District, Fairfield County, prepared by Julian & Grube, Inc., for the audit period July 1, 2012 through June 30, 2013. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Liberty Union-Thurston Local School District is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

January 16, 2014



## LIBERTY UNION-THURSTON LOCAL SCHOOL DISTRICT FAIRFIELD COUNTY, OHIO

## BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

## TABLE OF CONTENTS

Independent Auditor's Report	1 - 2
Management's Discussion and Analysis	3 - 14
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position Statement of Activities	15 16
Fund Financial Statements:	
Balance Sheet - Governmental Funds	17
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities	18
Statement of Revenues, Expenditures and Changes in Fund	
Balances - Governmental Funds	19
in Fund Balances of Governmental Funds to the Statement of Activities	20
Statement of Revenues, Expenditures and Changes in Fund	
Balance - Budget and Actual (Non-GAAP Budgetary Basis) - General Fund	21
Statement of Net Position - Proprietary Fund	22
Statement of Revenues, Expenses and Changes in Fund Net Position - Proprietary Fund	23
Statement of Cash Flows - Proprietary Fund	24
Statement of Fiduciary Net Position - Fiduciary Fund	25
Notes to the Basic Financial Statements	26 - 57
Supplementary Data:	
Schedule of Receipts and Expenditures of Federal Awards	58
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	59 - 60
Independent Auditor's Report on Compliance With Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by OMB Circular A-133	61 - 62
Schedule of Findings <i>OMB Circular A-133 §.505</i>	63 - 64
Schedule of I maings On Determine A-133 y.303	05 - 04
Status of Prior Audit Findings OMB Circular A-133 §.505	65



## Julian & Grube, Inc.

Serving Ohio Local Governments

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## Independent Auditor's Report

Liberty Union-Thurston Local School District Fairfield County 1108 S. Main Street Baltimore, Ohio 43105

To the Board of Education:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Liberty Union-Thurston Local School District, Fairfield County, Ohio, as of and for the fiscal year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Liberty Union-Thurston Local School District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Liberty Union-Thurston Local School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Liberty Union-Thurston Local School District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Liberty Union-Thurston Local School District, Fairfield County, Ohio, as of June 30, 2013, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General fund thereof for the fiscal year then ended in accordance with the accounting principles generally accepted in the United States of America.

Board of Education Liberty Union-Thurston Local School District Page Two

#### Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Supplementary and Other Information

Our audit was conducted to opine on the Liberty Union-Thurston Local School District's basic financial statements taken as a whole.

The Schedule of Receipts and Expenditures of Federal Awards (the "Schedule") presents additional analysis as required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations and is also not a required part of the financial statements.

The Schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this Schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling the Schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this Schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

#### Other Reporting Required by Government Auditing Standards

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In accordance with *Government Auditing Standards*, we have also issued our report dated December 18, 2013, on our consideration of the Liberty Union-Thurston Local School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Liberty Union-Thurston Local School District's internal control over financial reporting and compliance.

Julian & Grube, Inc. December 18, 2013

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 (Unaudited)

The discussion and analysis of the Liberty Union-Thurston Local School District's financial performance provides an overview and analysis of the District's financial activities for the fiscal year ended June 30, 2013. The intent of this discussion and analysis is to look at the District's financial performance as a whole. Readers should also review our notes to the basic financial statements and the financial statements themselves to enhance their understanding of the District's financial performance.

## **Financial Highlights**

- The assets and deferred outflows of resources of Liberty Union-Thurston Local School District exceeded its liabilities and deferred inflows at June 30, 2013 by \$30,116,716. This balance was comprised of a \$17,163,958 net investment in capital assets, \$6,201,338 in net position amounts restricted for specific purposes and \$6,751,420 in unrestricted net position.
- In total, net position of governmental activities increased by \$56,093 which represents a 0.19 percent increase from 2012.
- General revenues accounted for \$13,557,804 or 86.48 percent of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$2,120,248 or 13.52 percent of total revenues of \$15,678,052.
- The District had \$15,621,959 in expenses related to governmental activities; only \$2,120,248 of these expenses was offset by program specific charges for services and sales, grants or contributions. General revenues (primarily taxes and grants and entitlements) of \$13,557,804 was used to provide for the remainder of these programs.
- The District recognizes three major governmental funds: the General, Bond Retirement and Classroom Facilities Funds. In terms of dollars received and spent, the General Fund is significantly larger than all the other funds of the District combined. The General Fund had \$12,457,788 in revenues and other financing sources and \$11,592,419 in expenditures in fiscal year 2013.

## **Using this Annual Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are presented following the requirements of GASB Statement No. 34, and are organized so the reader can understand Liberty Union-Thurston Local School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: the government-wide financial statements, fund financial statements and notes to the basic financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 (Unaudited)

## Reporting the District as a Whole

## **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to private-sector business. The statement of net position and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. These statements include all assets and liabilities using the accrual basis of accounting which is similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

The statement of net position presents information on all of the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases and decreases in net position are important because they serve as a useful indicator of whether the financial position of the District as a whole is improving or deteriorating. The cause of this change may be the result of several factors, some financial and some not. Nonfinancial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required but unfunded educational programs, and other factors. Ultimately, the District's goal is to provide services to our students, not to generate profits as commercial entities do.

The statement of activities presents information showing how the government's net position changed during the recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some item that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

In both of the government-wide financial statements, the District activities are shown as governmental activities. All of the District's programs and services are reported here including instructional services, support services and operation of non-instructional services. These services are funded primarily by taxes, tuition and fees, and intergovernmental revenues including federal and state grants and other shared revenues.

## **Reporting the District's Most Significant Funds**

## **Fund Financial Statements**

Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's three major governmental funds are the General, Bond Retirement and Classroom Facilities Funds.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 (Unaudited)

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objective. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into one of three categories: governmental, proprietary and fiduciary funds.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term requirements. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

## **Proprietary Funds**

The District's proprietary funds are internal service funds. Since the internal service funds operate on a break-even, cost-reimbursement basis, the District reports the proprietary funds using the accrual basis of accounting.

## Fiduciary Funds

The District's fiduciary funds are agency funds. We exclude the activities from the District's other financial statements because the District cannot use the assets to finance its operations. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Fiduciary funds uses the accrual basis of accounting.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 (Unaudited)

## **Government-Wide Financial Analysis**

Recall that the statement of net position provides the perspective of the District as a whole, showing assets and deferred outflows of resources, liabilities and deferred inflows of resources, and the difference between them (net position). Table 1 provides a summary of the District's net position for 2013 compared to fiscal year 2012:

Table 1
Net Position at Year End

#### **Governmental Activities** (Restated) 2012 2013 Assets: **Current and Other Assets** \$19,107,313 \$19,913,628 Capital Assets, Net 27,429,693 28,481,554 Total Assets 46,537,006 48,395,182 **Deferred Outflows of Resources: Deferred Charge on Refunding** 230,734 259,575 Liabilities: **Long-Term Liabilities** 11,366,674 12,155,939 Other Liabilities 1,544,815 2,603,421 Total Liabilities 12,911,489 14,759,360 Deferred Inflows of Resources: **Property Taxes** 3,739,535 3,834,774 **Net Position:** Net Investment in Capital Assets 17,163,958 18,207,579 Restricted 6,201,338 6,832,792 5,020,252 Unrestricted 6,751,420 Total Net Position \$30,116,716 \$30,060,623

Current and other assets decreased \$806,315 from fiscal year 2012 due primarily to decreases in cash and cash equivalents held by the District.

Capital assets decreased \$1,051,861 or 3.69 percent as the result of the District disposing of more items then it added.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 (Unaudited)

Current (other) liabilities decreased \$1,058,606 or 40.66 percent due primarily to decreases in accrued wages payable, contracts payable and intergovernmental payable.

Long-term liabilities decreased \$789,265 as a result of scheduled debt payments.

The District's largest portion of net position is net investment in capital assets. The District used these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to pay these liabilities.

The District's smallest portion of net position is restricted net position of \$6,201,338. The restricted net position is subject to external restrictions on how they may be used.

The remaining balance of \$6,751,420 is unrestricted. These net position represent resources that may be used to meet the District's ongoing obligations to its students and creditors.

Table 2 shows the changes in net position for fiscal year 2013 and comparisons to fiscal year 2012.

Table 2 **Changes in Net Position** 

	Governmen	tal Activities
	2013	2012
Revenues:		
Program Revenues:		
Charges for Services and Sales	\$576,267	\$620,590
Operating Grants and Contributions	1,520,980	1,728,478
Capital Grants and Contributions	23,001	0
General Revenues:		
Property Taxes	4,274,808	3,861,580
Income Taxes	2,996,419	3,007,302
Unrestricted Grants and Entitlements	5,650,738	5,474,704
Unrestricted Tuition and Fees	444,366	367,987
Investment Earnings	47,077	50,353
Insurance Recoveries	8,749	0
Miscellaneous	135,647	101,031
Total Revenues	15,678,052	15,212,025

(Continued)

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 (Unaudited)

# Table 2 **Changes in Net Position**

<b>3</b>	2013	2012
Expenses:		
Program Expenses:		
Instruction:		
Regular	6,932,123	6,030,894
Special	1,768,513	1,612,235
Vocational	242,519	222,260
Student Intervention Services	150	486
Other	26,130	66,130
Support Services:		
Pupils	757,714	759,888
Instructional Staff	473,936	633,012
Board of Education	65,239	127,577
Administration	936,152	895,776
Fiscal	488,426	555,169
Operation and Maintenance of Plant	1,570,809	1,692,286
Pupil Transportation	674,992	891,291
Central	68,217	0
Operation of Non-Instructional Services:		
Food Service	600,117	511,314
Extracurricular Activities	633,815	683,158
Interest and Fiscal Charges	383,107	390,946
Total Expenses	15,621,959	15,072,422
Change in Net Position	56,093	139,603
Net Position-Beginning of Year, As Restated	30,060,623	29,921,020
Net Position-End of Year	\$30,116,716	\$30,060,623

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 (Unaudited)

The most significant program expenses for the District are Regular Instruction, Special Instruction, Operation and Maintenance of Plant, Administration and Pupils. These programs account for 76.59 percent of the total governmental activities. Regular Instruction, which accounts for 44.37 percent of the total, represents costs associated with providing general educational services. Special Instruction, which represents 11.32 percent of the total, represents costs associated with providing educational services for handicapped, disadvantaged and other special needs students. Operation and Maintenance of Plant, which represents 10.06 percent of the total, represents costs associated with the operating and maintaining the District's facilities. Administration, which represents 5.99 percent of the total, represents costs associated with the overall administrative responsibility for each building and the District as a whole. Pupils, which represents 4.85 percent of the total, represents costs associated with activities designed to assess and improve the well-being of pupils and supplement the teaching process.

As noted previously, the net position for the governmental activities increased \$56,093 or 0.19 percent. This is a change from last year when net position increased \$139,603 or 0.46 percent. Total revenues increased \$466,027 or 3.06 percent over last year and expenses increased \$549,537 or 3.65 percent.

The District had program revenue decreases of \$228,820 as well as an increase in general revenues of \$694,847. The decrease in program revenue is primarily due to a decrease in operating grants and contributions and the increase in general revenue is primarily due to an increase in property tax revenue.

The total expenses for governmental activities increased due primarily to increases in regular instruction.

The majority of the funding for the most significant programs indicated above is from operating grants and contributions, property taxes, income taxes, and grants and entitlements not restricted for specific programs. Operating grants and contributions, property taxes, income taxes and grants and entitlements not restricted for specific programs account for 92.12 percent of total revenues.

#### **Governmental Activities**

Over the past several fiscal years, the District has remained in stable financial condition. This has been accomplished through strong voter support and good fiscal management. The District is heavily dependent on property taxes and intergovernmental revenue and, like most Ohio schools, is hampered by a lack of revenue growth. Property taxes made up 27.27 percent and intergovernmental revenue made up 45.89 percent of the total revenue for the governmental activities in fiscal year 2013.

The Ohio Legislature passed H.B. 920 (1976) and changed the way property taxes function in the State. The overall revenue generated by a levy will not increase solely as a result of inflation. As an example, the District would receive from a home valued at \$100,000 and taxed at 1.0 mill, \$35.00 annually. If three years later the home were reappraised and the value increased to \$200,000 (and this increase in value is comparable to other property owners) the effective tax rate would become 0.5 mill and the District would still receive \$35.00 annually. Therefore, the District must regularly return to the voters to maintain a constant level of service.

The District's 0.5 mill Permanent Improvement Levy is an important piece of the financial picture. It funds not only facility maintenance and upkeep issues but also provides the bulk of the District's technology needs and a large percentage of the State's set-aside requirements for capital improvements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 (Unaudited)

The District's intergovernmental revenue consists of school foundation basic allowance, homestead and rollback property tax allocation, and federal and state grants. During fiscal year 2013, the District received \$5,460,658 through the State's foundation program, which represents 34.83 percent of the total revenue for the governmental activities. The District relies heavily on this state funding to operate at the current levels of service.

Instruction accounts for 57.42 percent of governmental activities program expenses. Support services expenses make up 32.23 percent of governmental activities program expenses. The statement of activities shows the cost of program services and charges for services and grants offsetting those services.

Table 3 shows, for governmental activities, the total cost of services and the net cost of services for fiscal year 2013 and comparisons to fiscal year 2012. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Table 3

Net Cost of Governmental Activities

	Total Cost of Services  2013 2012		Net Cost of Services		
			2013	2012	
Program Expenses:					
Instruction	\$8,969,435	\$7,932,005	\$7,867,511	\$6,670,749	
Support Services	5,035,485	5,554,999	4,957,900	5,398,139	
Operation of Non-Instructional Services	600,117	511,314	(24,760)	(103,266)	
Extracurricular Activities	633,815	683,158	317,953	366,786	
Interest and Fiscal Charges	383,107	390,946	383,107	390,946	
Total Expenses	\$15,621,959	\$15,072,422	\$13,501,711	\$12,723,354	

#### The District's Funds

The District's governmental funds are accounted for using the modified accrual basis of accounting. (See Note 2 for discussion of significant accounting policies). All governmental funds had total revenues and other financing sources of \$15,481,420 and expenditures of \$15,225,878.

Total governmental funds fund balance increased by \$255,542. The increase in fund balance for the year was most significant in the General Fund. The fund balance of the General Fund increased \$865,369 due to revenues exceeding expenditures. The fund balance of the Classroom Facilities Fund decreased \$552,950 as the result of expenditures exceeding revenues.

The District should remain stable in fiscal years 2014 through 2015. However, projections beyond fiscal year 2015 show the District may be unable to meet inflationary cost increases in the long-term without additional tax levies or a meaningful change in state funding of public schools as directed by the Ohio Supreme Court.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 (Unaudited)

## **Budget Highlights - General Fund**

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a cash basis for revenues, expenditures, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2013, the District amended its General Fund budget several times. The District uses a modified site-based budget technique that is designed to control site budgets while providing building administrators and supervisor's flexibility for site management.

The District prepares and monitors a detailed cashflow plan for the General Fund. Actual cashflow is compared to monthly and year-to-date estimates, and a monthly report is prepared for top management and the Board of Education.

For the General Fund, the final budget basis revenue and other financing sources was \$12,293,994 representing an increase of \$428,351 or 3.61 percent from the original budget estimate of \$11,865,643. For the General Fund, the final budget basis expenditures were \$12,828,248 representing an increase of \$1,401,439 or 12.26 percent from the original budget expenditures of \$11,426,809.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 (Unaudited)

## **Capital Assets and Debt Administration**

## **Capital Assets**

At the end of fiscal year 2013, the District had \$39 million invested in capital assets, of which all was in governmental activities. That total carries an accumulated depreciation of \$11.6 million. Table 4 shows fiscal year 2013 balances compared to fiscal year 2012.

Table 4

Capital Assets & Accumulated Depreciation at Year End

	Governmental Activities		
	2013	2012	
Nondepreciable Capital Assets:			
Land	\$588,863	\$588,863	
Depreciable Capital Assets:			
Land Improvements	1,548,790	1,548,790	
<b>Buildings and Improvements</b>	35,479,730	35,706,571	
Furniture, Fixtures and Equipment	426,580	456,238	
Vehicles	959,732	1,034,708	
Library and Textbooks	0	770,652	
Total Capital Assets	39,003,695	40,105,822	
Less Accumulated Depreciation:			
Land Improvements	(811,720)	(753,278)	
<b>Buildings and Improvements</b>	(9,904,449)	(9,098,409)	
Furniture, Fixtures and Equipment	(252,468)	(247,732)	
Vehicles	(605,365)	(754,197)	
Library and Textbooks	0	(770,652)	
Total Accumulated Depreciation	(11,574,002)	(11,624,268)	
Capital Assets, Net	\$27,429,693	\$28,481,554	

More detailed information pertaining to the District's capital asset activity can be found in Note 9 of the notes to the basic financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 (Unaudited)

## **Debt Administration**

At June 30, 2013, the District had \$9,744,990 in general obligation debt outstanding with \$890,000 due within one year. Table 5 summarizes bonds outstanding for fiscal year 2013 compared to fiscal year 2012.

Table 5 **Outstanding Debt, Governmental Activities at Year End** 

Purpose	2013	2012
Renovation Bonds	\$0	\$465,000
Construction Bonds	5,234,996	5,464,996
Refunding Bonds	4,509,994	4,619,994
Total	\$9,744,990	\$10,549,990

More detailed information pertaining to the District's long-term debt activity can be found in Note 14 of the notes to the basic financial statements.

#### **Current Issues**

Although considered a mid-wealth district, Liberty Union-Thurston Local School District is financially stable, and has been over the past several years. As indicated in the preceding financial information, the District is dependent on property taxes. Property tax revenue does not increase as a result of inflation, but can go down if the valuations decrease. The District also has two income tax issues. A 1.25% issue was passed in May, 1991 and the second issue for 0.5% was passed in May, 2005 and renewed May 2010. They generate about \$3,000,000 per year. Therefore, in the long-term, the current program and staffing levels will be dependent on increased funding to meet inflation. Careful financial planning has permitted the District to provide a quality education for our students.

The State of Ohio is in an economic recession. The state biennium budget that was signed by Governor Kasich made dramatic cuts to governmental funding, especially schools. Schools also lost Federal funding (Stimulus funds) approximately 8% of basic state aid. These funds were partially replaced for FY 12 with Federal Funds – Education Jobs, but this was a one year grant.

The Liberty Union-Thurston Local School District does not anticipate meaningful losses in revenue as a result of these changes. Based on these factors, the Board of Education and the administration of the District must maintain careful financial planning and prudent fiscal management in order to preserve the financial stability of the District.

Residential growth has come to a virtual standstill because of the recession. Residential/agricultural property contributes 96 percent of the District's real estate valuation.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 (Unaudited)

## **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it received. If you have any questions about this report or need additional information contact Dave Butler, Treasurer of Liberty Union-Thurston Local School Board of Education, 1108 S. Main Street, Baltimore, Ohio 43105.

Statement of Net Position June 30, 2013

	Governmental Activities
Assets:	¢12 101 942
Equity in Pooled Cash and Investments	\$12,101,843
Cash and Investments with Fiscal Agent	1,374,083 26,602
Cash with Escrow Agent Property Taxes Receivable	4,403,839
Income Taxes Receivable	1,184,306
Intergovernmental Receivable	16,640
Nondepreciable Capital Assets	588,863
Depreciable Capital Assets, Net	26,840,830
Total Assets	46,537,006
10111 1155615	40,557,000
Deferred Outflows of Resources:	
Deferred Charge on Refunding	230,734
Liabilities:	
Accounts Payable	12,593
Accrued Wages and Benefits	713,698
Contracts Payable	144,495
Intergovernmental Payable	246,538
Retainage Payable	15,176
Accrued Interest Payable	25,731
Matured Compensated Absences Payable	73,075
Claims Payable	313,509
Long-Term Liabilities:	
Due within One Year	1,053,745
Due in More Than One Year	10,312,929
Total Liabilities	12,911,489
Deferred Inflows of Resources:	
Property Taxes	3,739,535
Net Position:	
Net Investment in Capital Assets	17,163,958
Restricted for:	
Capital Outlay	4,250,467
Debt Service	1,287,419
Other Purposes	663,452
Unrestricted	6,751,420
Total Net Position	\$30,116,716

## ${\it LIBERTY~UNION-THURSTON~LOCAL~SCHOOL~DISTRICT}$

Statement of Activities For the Fiscal Year Ended June 30, 2013

			Program Revenues		Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental Activities: Instruction:					
Regular	\$6,932,123	\$0	\$65,556	\$0	(\$6,866,567)
Special	1,768,513	0	925,035	23,001	(820,477)
Vocational	242,519	0	88,332	0	(154,187)
Student Intervention Services	150	0	0	0	(154,167)
Other	26,130	0	0	0	(26,130)
Support Services:	20,130	· ·	· ·	v	(20,130)
Pupils	757,714	0	0	0	(757,714)
Instructional Staff	473,936	0	5,400	0	(468,536)
Board of Education	65,239	0	0	0	(65,239)
Administration	936,152	15,457	23,863	0	(896,832)
Fiscal	488,426	0	0	0	(488,426)
Operation and Maintenance of Plant	1,570,809	0	0	0	(1,570,809)
Pupil Transportation	674,992	0	32,865	0	(642,127)
Central	68,217	0	0	0	(68,217)
Operation of Non-Instructional Services	600,117	279,022	345,855	0	24,760
Extracurricular Activities	633,815	281,788	34,074	0	(317,953)
Interest and Fiscal Charges	383,107	0	0	0	(383,107)
Total Governmental Activities	\$15,621,959	\$576,267	\$1,520,980	\$23,001	(13,501,711)
	General Revenues				
	Property Taxes Le				
	General Purpose	es			3,118,763
	Debt Service				1,083,049
	Capital Outlay				72,996
	Income Taxes		. C .C D		2,996,419
			to Specific Programs		5,650,738
	Unrestricted Tuitio				444,366
	Investment Earning	-			47,077
	Insurance Recover	ies			8,749
	Miscellaneous				135,647
	Total General Rev	enues			13,557,804
	Change in Net Pos	ition			56,093
	Net Position at Beg	ginning of Year, As	Restated		30,060,623
	Net Position at End	d of Year			\$30,116,716

## ${\it LIBERTY~UNION-THURSTON~LOCAL~SCHOOL~DISTRICT}$

Balance Sheet Governmental Funds June 30, 2013

	General	Bond Retirement	Classroom Facilities	Other Governmental Funds	Total Governmental Funds
Assets:	<b>47.7.50.7.10</b>	<b>** ** ** ** * * * * *</b>	<b>0.2.020.57.4</b>	04.550.040	042.007.200
Equity in Pooled Cash and Investments	\$5,569,540	\$1,141,756	\$3,820,654	\$1,553,349	\$12,085,299
Cash with Escrow Agent	0	1 126 001	26,602	0	26,602
Property Taxes Receivable Income Taxes Receivable	3,202,183	1,126,901	0	74,755 0	4,403,839
	1,184,306	0	476	16,164	1,184,306
Intergovernmental Receivable		0	4/6	10,104	16,640
Total Assets	\$9,956,029	\$2,268,657	\$3,847,732	\$1,644,268	\$17,716,686
Liabilities:					
Accounts Payable	\$11,166	\$0	\$0	\$1,427	\$12,593
Accrued Wages and Benefits	666,459	0	0	47,239	713,698
Contracts Payable	0	0	28,939	115,556	144,495
Intergovernmental Payable	235,028	0	0	11,510	246,538
Retainage Payable	0	0	15,176	0	15,176
Matured Compensated Absences Payable	70,411	0	0	2,664	73,075
Total Liabilities	983,064	0	44,115	178,396	1,205,575
Deferred Inflows of Resources:					
Property Taxes	3,052,885	1,072,408	0	71,081	4,196,374
Income Taxes	203,921	0	0	0	203,921
Total Deferred Inflows of Resources	3,256,806	1,072,408	0	71,081	4,400,295
Fund Balances:					
Restricted	0	1,196,249	3,803,617	1,419,277	6,419,143
Assigned	84,053	0	0	0	84,053
Unassigned	5,632,106	0	0	(24,486)	5,607,620
Total Fund Balances	5,716,159	1,196,249	3,803,617	1,394,791	12,110,816
Total Liabilities, Deferred Inflows of Resources	00.05-050	<b>40.0</b> -0	#0 0 IT TO	h	0.45.51.5.52
and Fund Balances	\$9,956,029	\$2,268,657	\$3,847,732	\$1,644,268	\$17,716,686

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2013

Total Governmental Funds Balances	\$12,110,816
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources	
and therefore are not reported in the funds.	27,429,693
Some of the District's receivables will be collected after fiscal year-end, however are	
not available soon enough to pay for the current period's expenditures and	
therefore are deferred in the funds. These receivables consist of:	
Property taxes 456,8	9
Income taxes 203,93	.1
Total revenues not reported in funds	660,760
Some liabilities are not due and payable in the current period and therefore are	
not reported in the funds. These liabilities consist of:	
General obligation bonds (4,610,00	00)
Refunding bonds (4,045,00	00)
Capital appreciation bonds (1,089,99)	00)
Accretion on capital appreciation bonds (305,3)	7)
Accrued interest on bonds (25,7)	51)
Premiums on bonds (446,0)	32)
Deferred charge on refunding 230,77	4
Compensated absences (870,20	95)
Total liabilities not reported in funds	(11,161,671)
Internal service funds are used by management to charge the costs of insurance to individual	
funds and accounts for rotary services. The assets and liabilities of the internal service funds	
are included in governmental activities in the statement of net position.	1,077,118
Net Position of Governmental Activities	\$30,116,716

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2013

Income   Taxes   2.792,498   0		General	Bond Retirement	Classroom Facilities	Other Governmental Funds	Total Governmental Funds
Income Taxes	Revenues:					'
Intergovernmental			\$1,080,636		\$146,652	\$4,274,806
Interest						2,792,498
Tuition and Fees         445,971         0         0         445,188         295, 295         Gifts and Donations         23,863         0         0         34,074         577, 279, 22         279, 279, 279, 279, 279, 279, 279, 279,	_					7,136,782
Extracuricular Activities   13,852   0   0   281,788   295,   2016   23,863   0   0   0   34,074   57,   2016						47,077
Gifts and Donations         23,863         0         0         34,074         577.           Charges for Services         0         0         0         279,022         279,022         279,022         279,022         279,022         279,022         279,022         279,022         279,022         279,022         279,022         279,022         279,022         279,022         279,022         279,022         279,022         279,022         279,022         279,023         3857         135.           Total Revenues         1,2341,748         1,236,148         55,938         1,731,546         15,465.           Expenditures:           Current:           Current:         Notational Staff         48,854,676         0         0         64,523         4,919,50         1,750,750         1						445,971
Charges for Services         0         0         0         279,022         279, Miscellanous         279,022         279, Miscellanous         279,022         857         135,           Total Revenues         12,341,748         1,236,148         55,938         1,731,546         15,465.           Expenditures:           Current:         Septial         1,231,331         0         0         64,523         4,919, 4,919, 4,919, 20         1,750, 20         0         0         64,523         4,919, 20         1,750, 20         0         0         64,523         4,919, 20         0         0         64,523         4,919, 20         0         0         0         239, 25         0         0         0         239, 25         0         0         0         239, 25         0         0         0         0         239, 25         0         0         0         0         239, 25         0         0         0         239, 25         0         0         0         239, 25         0         0         0         0         239, 25         0         0         0         0         239, 25         0         0         0         0         239, 25         10						295,640
Miscellaneous         125,351         0         9,439         857         135,0           Total Revenues         12,441,748         1,236,148         55,938         1,731,546         15,665,0           Expenditures:         Current:           University           Instruction:           Regular         4,854,676         0         0         64,523         4,919, 80, 20         1,750, 20					*	57,937
Total Revenues   12,441,748   1,236,148   55,938   1,731,546   15,465,	=					279,022
Expenditures:   Current:   Instruction:   Special   1,231,331   0   0   64,523   4,919, Special   1,231,331   0   0   519,376   1,750, Vocational   239,925   0   0   0   0   239, Student Intervention Services   150   0   0   0   0   25, Support Services:   Support	Miscellaneous	125,351		9,439	857	135,647
Current:   Instruction:   Regular	Total Revenues	12,441,748	1,236,148	55,938	1,731,546	15,465,380
Regular	· · · · · · · · · · · · · · · · · · ·					
Regular         4,854,676         0         0         64,523         4,919, Special           Vocational         239,925         0         0         0         239,935           Student Intervention Services         150         0         0         0         239,935           Support Services:         3150         0         0         0         0         25,508         0         0         0         25,508         0         0         0         25,508         0         0         0         0         25,508         0         0         0         0         25,509         0         0         0         0         25,508         0         0         0         0         0         25,508         0         0         0         0         0         0         25,508         0         0         0         0         25,509         0         0         0         0         25,508         0         0         0         0         0         0         0         24,81         0         0         0         0         0         0         0         0         0         0         0         0         1,071         192,51         0         0						
Special   1,231,331   0   0   519,376   1,750,		4,854,676	0	0	64,523	4,919,199
Vocational         239,925         0         0         0         239, Student Intervention Services         150         0         0         0         239, Student Intervention Services         150         0         0         0         239, Student Intervention Services         150         0         0         0         25, Support Services:           Pupils         748,041         0         0         0         5, 400         504, 40         504, 40         504, 40         504, 40         504, 40         504, 40         504, 40         504, 40         605, 44         0         0         0         65, 44         0         0         0         65, 44         0         0         0         65, 44         0         0         0         65, 44         0         0         0         65, 44         0         0         0         1,071         925, 42         0         75,040         475, 475, 475, 475, 475, 475, 475, 475,	•					1,750,707
Other         25,808         0         0         0         25, Support Services:           Pupils         748,041         0         0         0         748, Instructional Staff         498,691         0         0         5,400         504, 504, 504, 504, 504, 504, 504, 504,	=		0	0		239,925
Support Services:   Pupils   748,041   0   0   0   748,     Instructional Staff   498,691   0   0   0   5,400   504,     Board of Education   65,144   0   0   0   0   65,     Administration   924,843   0   0   1,071   925,     Fiscal   381,267   19,224   0   75,040   475,     Operation and Maintenance of Plant   1,541,951   0   0   14,397   1,556,     Pupil Transportation   682,510   0   0   0   0   682,     Central   68,217   0   0   0   0   682,     Central   68,217   0   0   0   589,682   589,     Extracurricular Activities   316,667   0   0   0   589,682   589,     Extracurricular Activities   316,667   0   0   0   589,682   589,     Capital Outlay   1,100   0   608,888   329,130   939,     Debt Service:   Principal Retirement   11,802   805,000   0   0   0   816,     Interest and Fiscal Charges   296   300,206   0   0   0   300,     Total Expenditures   11,592,419   1,124,430   608,888   1,900,141   15,225,     Excess of Revenues Over (Under) Expenditures   849,329   111,718   (552,950)   (168,595)   239,     Other Financing Sources:   7,291   0   0   0   0   8,     Total Other Financing Sources   8,749   0   0   0   0   8,     Total Other Financing Sources   16,040   0   0   0   0   16,     Net Change in Fund Balances   865,369   111,718   (552,950)   (168,595)   255,	Student Intervention Services		0	0	0	150
Support Services:   Pupils   748,041   0   0   0   748,     Instructional Staff   498,691   0   0   0   5,400   504,     Board of Education   65,144   0   0   0   0   65,     Administration   924,843   0   0   1,071   925,     Fiscal   381,267   19,224   0   75,040   475,     Operation and Maintenance of Plant   1,541,951   0   0   14,397   1,556,     Pupil Transportation   682,510   0   0   0   0   682,     Central   68,217   0   0   0   0   682,     Central   68,217   0   0   0   589,682   589,     Extracurricular Activities   316,667   0   0   0   589,682   589,     Extracurricular Activities   316,667   0   0   0   589,682   589,     Capital Outlay   1,100   0   608,888   329,130   939,     Debt Service:   Principal Retirement   11,802   805,000   0   0   0   816,     Interest and Fiscal Charges   296   300,206   0   0   0   300,     Total Expenditures   11,592,419   1,124,430   608,888   1,900,141   15,225,     Excess of Revenues Over (Under) Expenditures   849,329   111,718   (552,950)   (168,595)   239,     Other Financing Sources:   7,291   0   0   0   0   8,     Total Other Financing Sources   8,749   0   0   0   0   8,     Total Other Financing Sources   16,040   0   0   0   0   16,     Net Change in Fund Balances   865,369   111,718   (552,950)   (168,595)   255,	Other	25,808	0	0	0	25,808
Pupils         748,041         0         0         0         748,0           Instructional Staff         498,691         0         0         5,400         504,0           Board of Education         65,144         0         0         0         65,4           Administration         924,843         0         0         1,071         925;           Fiscal         381,267         19,224         0         75,040         475,           Operation and Maintenance of Plant         1,541,951         0         0         14,397         1,556,           Pupil Transportation         682,510         0         0         0         682,           Central         682,217         0         0         0         682,           Operation of Non-Instructional Services         0         0         0         0         682,           Operation of Non-Instructional Services         316,667         0         0         301,522         618,           Capital Outlay         1,100         0         608,888         329,130         939,           Debt Service:         Principal Retirement         11,802         805,000         0         0         0         300,           In	Support Services:					
Instructional Staff		748,041	0	0	0	748,041
Administration         924,843         0         0         1,071         925, Fiscal           Fiscal         381,267         19,224         0         75,040         475, Operation and Maintenance of Plant         1,541,951         0         0         14,397         1,556, Department           Operation and Maintenance of Plant         1,541,951         0         0         0         1,556, Department         1,556, Department         0         0         0         0         682,510         0         0         0         0         682,510         0         0         0         0         0         682,510         0         0         0         0         0         682,510         0         0         0         0         0         682,589         0         0         0         0         0         682,589         0         0         0         0         589,682         58		498,691	0	0	5,400	504,091
Fiscal         381,267         19,224         0         75,040         475, Operation and Maintenance of Plant         1,541,951         0         0         14,397         1,556, Departion of Non-Instruction of Section of Non-Instructional Services         682,510         0         0         0         682, Contral of Non-Instructional Services         0         0         0         0         682, Coperation of Non-Instructional Services         0         0         0         589,682         589, S82         589, S83         599, S93, S93, S93, S93, S93, S93, S93, S	Board of Education	65,144	0	0	0	65,144
Operation and Maintenance of Plant         1,541,951         0         0         14,397         1,556, Pupil Transportation         682,510         0         0         0         682, Central         682,510         0         0         0         682, Central         682,510         0         0         0         0         682, Central         0         0         0         0         683, Central         0         0         0         0         682, Central         0         0         0         0         682, Central         0 <th< td=""><td>Administration</td><td>924,843</td><td>0</td><td>0</td><td>1,071</td><td>925,914</td></th<>	Administration	924,843	0	0	1,071	925,914
Pupil Transportation         682,510         0         0         0         682, Central           Central         68,217         0         0         0         68, Operation of Non-Instructional Services         0         0         0         589,682         589, Extracurricular Activities         316,667         0         0         301,522         618, Operation of Non-Instructional Services         618, Operational Services         618, Operational Services         618, Operational Services         816, Operational Services         0         0         0         0         816, Operational Services         11,592,419         1,124,430         608,888         1,900,141         15,225, Operational Services         11,718         (552,950)         (168,595)         239, Operational Services         11,718         (552,950)         (168,595)         239, Operational Services         16,040         0         0         0         0         0         16,040         0         0         0         0         16,04	Fiscal	381,267	19,224	0	75,040	475,531
Central         68,217         0         0         0         68, Operation of Non-Instructional Services         0         0         0         589,682         589, 682         618, 681         589, 682         618, 68, 681         618, 682         618, 682         618, 682         618, 682         618, 683         618, 683         618, 683         618, 683         618, 683         618, 683         618, 683         618, 683         618, 683         618, 683         618, 683         618, 683         619, 683         619, 683         619, 683         619, 683         619, 683         619, 683         619, 683         619, 683         619, 683         619, 683         619, 683         619, 683         619, 683         619, 683         619, 683         61	Operation and Maintenance of Plant	1,541,951	0	0	14,397	1,556,348
Operation of Non-Instructional Services         0         0         0         589,682         589, Estracurricular Activities         316,667         0         0         301,522         618, Gapital Outlay         1,100         0         608,888         329,130         939, Gapital Outlay         1,100         0         608,888         329,130         939, Gapital Outlay         930, Gapital Outlay         939, Gapital Outlay         939, Gapital Outlay         930, Gapital Outlay         930, Gapital Outlay         930, Gapi	Pupil Transportation	682,510	0	0	0	682,510
Extracurricular Activities         316,667         0         0         301,522         618, Capital Outlay         1,100         0         608,888         329,130         939, 939, 939, 939, 939, 939, 939, 939,	Central	68,217	0	0	0	68,217
Capital Outlay       1,100       0       608,888       329,130       939, Debt Service:         Principal Retirement Interest and Fiscal Charges       11,802       805,000       0       0       816, Interest and Fiscal Charges         Total Expenditures       11,592,419       1,124,430       608,888       1,900,141       15,225, Interest and Fiscal Charges         Excess of Revenues Over (Under) Expenditures       849,329       111,718       (552,950)       (168,595)       239, Interest and Fiscal Charges         Other Financing Sources:       7,291       0       0       0       0       7,7 Insurance Recoveries         Total Other Financing Sources       16,040       0       0       0       0       8,7 Insurance Insur	Operation of Non-Instructional Services	0	0	0	589,682	589,682
Debt Service:         Principal Retirement         11,802         805,000         0         0         816,1           Interest and Fiscal Charges         296         300,206         0         0         300,206           Total Expenditures         11,592,419         1,124,430         608,888         1,900,141         15,225,25,25,25,25,25,25           Excess of Revenues Over (Under) Expenditures         849,329         111,718         (552,950)         (168,595)         239,20,20,20,20,20,20,20,20,20,20,20,20,20,	Extracurricular Activities	316,667	0	0	301,522	618,189
Principal Retirement         11,802         805,000         0         0         816,1           Interest and Fiscal Charges         296         300,206         0         0         300,2           Total Expenditures         11,592,419         1,124,430         608,888         1,900,141         15,225,2           Excess of Revenues Over (Under) Expenditures         849,329         111,718         (552,950)         (168,595)         239,2           Other Financing Sources:         Proceeds from Sale of Capital Assets         7,291         0         0         0         0         7,7           Insurance Recoveries         8,749         0         0         0         0         8,7           Total Other Financing Sources         16,040         0         0         0         0         16,04           Net Change in Fund Balances         865,369         111,718         (552,950)         (168,595)         255,000	Capital Outlay	1,100	0	608,888	329,130	939,118
Interest and Fiscal Charges         296         300,206         0         0         300,500           Total Expenditures         11,592,419         1,124,430         608,888         1,900,141         15,225,400           Excess of Revenues Over (Under) Expenditures         849,329         111,718         (552,950)         (168,595)         239,400           Other Financing Sources:         Proceeds from Sale of Capital Assets         7,291         0         0         0         0         7,7           Insurance Recoveries         8,749         0         0         0         0         8,7           Total Other Financing Sources         16,040         0         0         0         0         16,04           Net Change in Fund Balances         865,369         111,718         (552,950)         (168,595)         255,000	Debt Service:					
Total Expenditures         11,592,419         1,124,430         608,888         1,900,141         15,225,33           Excess of Revenues Over (Under) Expenditures         849,329         111,718         (552,950)         (168,595)         239,33           Other Financing Sources:         Proceeds from Sale of Capital Assets         7,291         0         0         0         0         7,73           Insurance Recoveries         8,749         0         0         0         0         8,73           Total Other Financing Sources         16,040         0         0         0         0         16,04           Net Change in Fund Balances         865,369         111,718         (552,950)         (168,595)         255,360	Principal Retirement	11,802	805,000	0	0	816,802
Excess of Revenues Over (Under) Expenditures       849,329       111,718       (552,950)       (168,595)       239,339,339,339,339,339,339,339,339,339,	Interest and Fiscal Charges	296	300,206	0	0	300,502
Other Financing Sources:           Proceeds from Sale of Capital Assets         7,291         0         0         0         7,7           Insurance Recoveries         8,749         0         0         0         0         8,7           Total Other Financing Sources         16,040         0         0         0         0         16,04           Net Change in Fund Balances         865,369         111,718         (552,950)         (168,595)         255,800	Total Expenditures	11,592,419	1,124,430	608,888	1,900,141	15,225,878
Proceeds from Sale of Capital Assets         7,291         0         0         0         7;           Insurance Recoveries         8,749         0         0         0         0         8;           Total Other Financing Sources         16,040         0         0         0         0         16,           Net Change in Fund Balances         865,369         111,718         (552,950)         (168,595)         255,	Excess of Revenues Over (Under) Expenditures	849,329	111,718	(552,950)	(168,595)	239,502
Insurance Recoveries         8,749         0         0         0         8,749           Total Other Financing Sources         16,040         0         0         0         0         16,040           Net Change in Fund Balances         865,369         111,718         (552,950)         (168,595)         255,360						
Total Other Financing Sources         16,040         0         0         0         16,040           Net Change in Fund Balances         865,369         111,718         (552,950)         (168,595)         255,500						7,291
Net Change in Fund Balances 865,369 111,718 (552,950) (168,595) 255,5	Insurance Recoveries	8,749	0	0	0	8,749
	Total Other Financing Sources	16,040	0	0	0	16,040
Fund Balances at Beginning of Year         4,850,790         1,084,531         4,356,567         1,563,386         11,855,567	Net Change in Fund Balances	865,369	111,718	(552,950)	(168,595)	255,542
	Fund Balances at Beginning of Year	4,850,790	1,084,531	4,356,567	1,563,386	11,855,274
Fund Balances at End of Year \$5,716,159 \$1,196,249 \$3,803,617 \$1,394,791 \$12,110,	Fund Balances at End of Year	\$5,716,159	\$1,196,249	\$3,803,617	\$1,394,791	\$12,110,816

## ${\it LIBERTY~UNION-THURSTON~LOCAL~SCHOOL~DISTRICT}$

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2013

Net Change in Fund Balances - Total Governmental Funds		\$255,542
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.		(936,793)
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.		(115,068)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. These revenues consist of:  Property taxes Income taxes	203,921	
Total		203,923
Repayment of bond principal and capital lease payments are an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement net position.		816,802
In the statement of activities, interest is accrued on outstanding bonds, and bond accretion, bond premium, and loss on refunding are amortized over the terms of the bonds, whereas in governmental funds, an interest expenditure is reported when due and premiums, accretion, and loss on refunding are reported when the bonds are issued:  Accrued interest  Annual accretion on capital appreciation bonds  Amortization of premium on bonds  Amortization of deferred charges on refunding	2,662 (104,393) 47,967 (28,841)	
Total		(82,605)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:		20.000
Compensated absences  The internal service funds used by management to charge the cost of insurance to individual funds and account for rotary services are not reported in the government-wide statement of activities. Governmental expenditures and the related internal service funds revenue are		28,889
eliminated. The net revenue (expense) of the internal service funds is allocated among activities.		(114,597)
Change in Net Position of Governmental Activities		\$56,093

## ${\it LIBERTY~UNION-THURSTON~LOCAL~SCHOOL~DISTRICT}$

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) General Fund For the Fiscal Year Ended June 30, 2013

	Budgeted A	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues:				
Property Taxes	\$2,850,000	\$2,938,256	\$2,938,256	\$0
Income Taxes	2,698,761	2,800,731	2,790,828	(9,903)
Intergovernmental	5,765,762	5,970,955	5,970,955	0
Interest	20,803	18,855	21,543	2,688
Tuition and Fees	429,095	444,366	444,366	0
Miscellaneous	101,222	104,791	104,824	33
Total Revenues	11,865,643	12,277,954	12,270,772	(7,182)
Expenditures:				
Current:				
Instruction:				
Regular	4,586,289	5,254,311	5,054,371	199,940
Special	1,137,809	1,294,273	1,291,810	2,463
Vocational	256,835	275,559	242,083	33,476
Student Intervention Services	250	0	150	(150)
Other	62,980	66,453	29,740	36,713
Support Services:				
Pupils	733,080	805,654	754,091	51,563
Instructional Staff	514,141	574,864	522,912	51,952
Board of Education	96,593	113,316	108,061	5,255
Administration	905,971	946,306	869,579	76,727
Fiscal	449,809	476,293	460,219	16,074
Operation and Maintenance of Plant	1,661,719	1,773,987	1,613,474	160,513
Pupil Transportation	680,176	835,599	744,004	91,595
Central	12,957	69,087	68,457	630
Extracurricular Activities	321,413	337,676	317,242	20,434
Capital Outlay	6,787	4,870	1,100	3,770
Total Expenditures	11,426,809	12,828,248	12,077,293	750,955
Excess of Revenues Over (Under) Expenditures	438,834	(550,294)	193,479	743,773
Other Financing Sources:				
Proceeds from the Sale of Capital Assets	0	7,291	7,291	0
Insurance Recoveries	0	8,749	8,749	0
Total Other Financing Sources	0	16,040	16,040	0
Change in Fund Balances	438,834	(534,254)	209,519	743,773
Fund Balance at Beginning of Year	5,156,341	5,156,341	5,156,341	0
Prior Year Encumbrances Appropriated	95,444	95,444	95,444	0
Fund Balance at End of Year	\$5,690,619	\$4,717,531	\$5,461,304	\$743,773

Statement of Net Position Proprietary Fund June 30, 2013

	Governmental Activities
Accetos	Internal Service Funds
Assets: Current Assets:	
Equity in Pooled Cash and Investments	\$16,544
Cash and Investments with Fiscal Agents	1,374,083
Total Assets	1,390,627
Liabilities:	
Current Liabilities:	
Claims Payable	313,509
Net Position:	
Unrestricted	\$1,077,118

Statement of Revenues,
Expenses and Changes in Fund Net Position
Proprietary Fund
For the Fiscal Year Ended June 30, 2013

	Governmental Activities
	Internal Service Funds
Operating Revenues:	
Charges for Services	\$1,432,879
Other Revenues	6,381
Total Operating Revenues	1,439,260
Operating Expenses:	
Salaries	2,000
Fringe Benefits	349
Purchased Services	94,491
Materials and Supplies	1,340
Claims	1,455,677
	4.550.055
Total Operating Expenses	1,553,857
Change in Net Position	(114,597)
Net Position at Beginning of Year	1,191,715
Net Position at End of Year	\$1,077,118

Statement of Cash Flows Proprietary Fund For the Fiscal Year Ended June 30, 2013

	Governmental Activities
	Internal Service Funds
Increase (Decrease) in Cash and Investments:	
<u>Cash Flows from Operating Activities:</u> Cash Received from Interfund Services Provided	¢1 422 970
	\$1,432,879
Other Cash Receipts Cash Payments for Goods and Services	6,381 (95,831)
Cash Payments to Employees	(2,000)
Cash Payments for Employee Benefits	(349)
Cash Payments for Claims	(1,292,421)
Cash Fayments for Claims	(1,292,421)
Net Cash from Operating Activities	48,659
Net Increase in Cash and Investments	48,659
Cash and Investments at Beginning of Year	1,341,968
Cash and Investments at End of Year	\$1,390,627
Reconciliation of Operating Loss to Net Cash from Operating Activities: Operating Loss	(\$114,597)
Adjustments to Reconcile Operating Loss	
to Net Cash from Operating Activities:	
Increase in Liabilities:	
Claims Payable	163,256
Net Cash from Operating Activities	\$48,659
· - •	

Statement of Fiduciary Net Position Fiduciary Fund June 30, 2013

Assats	Agency
Assets: Equity in Pooled Cash and Investments	\$23,079,962
Liabilities: Undistributed Monies	23,027,365
Due to Students	52,597
Total Liabilities	\$23,079,962

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

## NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY

#### Description of the School District

Liberty Union-Thurston Local School District (the District) is a body politic and corporate organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The District is a local school district as defined by Ohio Revised Code Section 3311.03. The District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The District provides educational services as authorized by state statute and/or federal guidelines.

The District was established through the consolidation of existing land areas and school districts. It is staffed by 46 non-certificated employees, 84 certificated full-time teaching personnel and 7 administrative employees who provide services to 1,428 students and other community members.

## Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the District consists of all funds, departments, boards, and agencies that are not legally separate from the District. For Liberty Union-Thurston Local School District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. The District has no component units.

The District is associated with four jointly governed organizations: the Metropolitan Educational Council, the South Central Ohio Insurance Consortium, the Fairfield County Council for Educational Collaboration and the Central Ohio Special Education Regional Resource Center. The District is also associated with one insurance purchasing pool: Ohio School Boards Association Workers' Compensation Group Rating Program. These organizations are presented in Notes 18 and 19 to the basic financial statements.

## **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### A. Basis of Presentation

The District's basic financial statement consists of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund activity is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities. The District has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

## Fund Financial Statements

During the year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds rather than reporting by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

## B. Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the District fall within three categories: governmental, proprietary and fiduciary.

## Governmental Funds

Governmental funds are those through which most governmental functions of the District are financed. Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following are the District's three major governmental funds:

<u>General Fund</u>- This fund is the operating fund of the District and is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**<u>Bond Retirement Fund-</u>** This fund is used to account for financial resources accumulated for the payment of general long-term debt principal, interest and related costs.

<u>Classroom Facilities Fund</u>- This fund is used to account for monies received and expended in connection with contracts entered into by the District and the Ohio Department of Education for the building and equipping of classroom facilities.

The other governmental funds of the District accounts for grants and other resources of the District whose use is restricted to a particular purpose.

## Proprietary Fund

The proprietary fund focus is on the determination of the change in net position, financial position and cash flows and is classified as internal service. The internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the District, or to other governments, on a cost reimbursement basis. The internal service funds of the District accounts for rotary services and a self-insurance program which provides medical and dental benefits to employees.

## Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's fiduciary funds are agency funds which are used to account for the activity of an insurance consortium and student managed activities.

## C. Measurement Focus

## Government-Wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of the District are included on the statement of net position.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balance reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and liabilities associated with the operation of these funds are included on the statement of net position. The statement of revenues, expenses and changes in fund net position presents increases (i.e. revenues) and decreases (i.e. expenses) in net total assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activities.

## D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the financial statements of the fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows and outflows of resources, and in the presentation of expenses versus expenditures.

## Revenues - Exchange and Nonexchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Measurable" means the amount of the transaction can be determined, and "available" means that the resources are collectible within the current fiscal year, or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 7). Revenue from income taxes is recognized in the period in which the income is earned (See Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at the fiscal year-end: property taxes available for advance, income taxes, grants and interest.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statements of net position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the District, deferred outflows of resources include a deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to the liabilities, the statements of net position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes and income taxes. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2013, but which were levied to finance fiscal year 2014 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Income taxes are reported only on the governmental funds balance sheet, and represent receivables which will not be collected within the available period. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

## Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

## E. Cash and Cash Equivalents

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Investments" on the financial statements.

During the fiscal year 2013, the District's investments were limited to federal agency securities. Investments are reported at fair value which is based on quoted market prices.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2013 amounted to \$21,740, which includes \$12,517 assigned from other District funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are presented on the financial statements as cash equivalents.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### F. Inventory

On government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost. Donated commodities are presented at the entitlement value. Cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption and donated food, purchased food and school supplies held for resale. The cost of inventory items is recorded as an expenditure in the governmental fund types when consumed, used or sold. The District had no inventory at June 30, 2013.

## G. Capital Assets

General capital assets are associated with and generally arise from governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and deletions during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of five thousand dollars. The District does not possess any infrastructure. Improvements are capitalized; the normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All reported capital assets, except land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	50 years
Buildings and Improvements	20 - 50 years
Furniture, Fixtures and Equipment	5 - 20 years
Vehicles	5-20 years

## H. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employee's rights to receive compensation are attributed to services already rendered and it is probable that the District will compensate the employees for the benefits through paid time off or some other means. The District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the District's termination policy. The District records a liability for accumulated unused sick leave for classified and certified employees and administrators who are eligible to receive termination benefits based on School Employees Retirement System and State Teachers Retirement System retirement criteria.

The entire compensated absence liability is reported on the government-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the fund from which the employees will be paid.

#### I. Accrued Liabilities and Long-Term Liabilities

All payables, accrued liabilities and long-term liabilities are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year. Long-term bonds and capital leases are recognized as a liability on the fund financial statements when due.

#### J. Net Position

Net position represents the difference between assets and liabilities. The net position component "net investment in capital assets," consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments. Net position restricted for other purposes primarily consist of monies restricted for federal grants and classroom facilities maintenance.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available. The District has \$6,201,338 of restricted net position, of which none is restricted by enabling legislation.

#### K. Fund Balance Reserves

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. Fund balances of the governmental funds are classified as follows:

<u>Nonspendable</u> – amounts that cannot be spent because they are either not in a spendable form or because they are legally or contractually required to be maintained intact.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Restricted</u> – amounts that can be spent only for specific purposes because either (a) constraints imposed by law through constitutional provisions, charter requirements or enabling legislation; or (b) constraints that are externally imposed by creditors, grantors, contributors, or laws or regulations of other governments.

<u>Committed</u> – amounts that can only be used for specific purposes pursuant to constraints imposed by formal ordinances or resolutions of the Board of Education – the District's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the Board of Education removes the specified use by taking the same type of action as when imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> – amounts constrained by the District's "intent" to be used for specific purposes, but are neither restricted nor committed. The Board of Education, Superintendent and Treasurer have the authority to assign amount to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

<u>Unassigned</u> – this is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When expenditures are incurred for purposes for which both restricted and unrestricted fund balances are available, the District considers restricted funds to have been spent first. When expenditures are incurred for which committed, assigned or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board of Education has provided otherwise in its commitment or assignment actions.

#### L. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the District, these revenues are charges for services for the self-insurance program. Operating expenses are necessary costs incurred to provide the self-insurance service that is the primary activity of that fund. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### M. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported on the financial statements and accompanying notes. Actual results may differ from those estimates.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### N. Budgetary Process

All funds, other than the agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. Although the legal level of budgetary control was established at the fund level, the District has elected to present the general fund budgetary statement comparison at the fund and function level. Any revisions that alter the total of any fund appropriations must be approved by the Board of Education.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statement reflect the amounts in the final amended certificate issued during fiscal year 2013.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

#### O. Bond Premiums/ Accounting Gain or Loss

Bond premiums are deferred and amortized over the term of the bonds. Using the straight-line method, which approximates the effective interest method, bond premiums are presented as an addition to the face amount of the bonds.

For bond refunding resulting in the defeasance of debt reported in the government-wide financial statements, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter and is presented as deferred outflow or inflow of resources on the statement of net position.

On the governmental funds financial statements, bond premiums are recognized in the current period.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 3 – ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principles

For fiscal year 2013, the District implemented GASB Statement No. 60, "Accounting and Financial Reporting for Service Concession Arrangements", and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus", and GASB Statement No. 62, "Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements," and GASB Statement No. 63, "Financial Reporting of Deferred Outflows of Resourced, Deferred Inflows of Resources, and Net Position," and GASB Statement No. 65, "Items Previously Reported as Assets and Liabilities".

GASB Statement No. 60 improves financial reporting by addressing issues related to service concession agreements, which are a type of public-private or public-public partnership. The implementation of GASB Statement No. 60 had no effect on the financial statements of the District.

GASB Statement No. 61 improves financial reporting for a government financial reporting entity. The requirements of GASB Statement No. 14 and GASB Statement No. 34, were amended to better meet user needs and to address reporting entity issues that have arisen since the issuance of those Statements. The implementation of GASB Statement No. 61 had no effect on the financial statements of the District.

GASB Statement No. 62 incorporates into the GASB's authoritative literature certain accounting and financial reporting guidance that is included in the following pronouncements issued on or before November 30, 1989, which does not conflict with or contradict GASB pronouncements: (1) Financial Accounting Standards Board (FASB) Statements and Interpretations, (2) Accounting Principles Board Opinions, and (3) Accounting Research Bulletins of the American Institute of Certified Public Accountants' (AICPA) Committee on Accounting Procedure. The implementation of GASB Statement No. 62 had no effect on the financial statements of the District.

GASB Statement No. 63 provides financial reporting guidance for deferred outflows of resources and deferred inflows of resources. Concepts Statements No. 4, "Elements of Financial Statements," introduced and defined those elements as consumption of net assets by the government that is applicable to a future reporting period, and an acquisition of net assets by the government that is applicable to a future reporting period, respectively. Previous financial reporting standards do not include guidance for reporting those financial statement elements, which are distinct from assets and liabilities. The implementation of GASB Statement No. 63 had no effect on the financial statements of the District.

GASB Statement No. 65 establishes accounting and financial reporting standards that reclassify, as deferred outflows of resources and deferred inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows of resources and inflows of resources, certain items that were previously reported as assets and liabilities. The implementation of GASB Statement No. 65 resulted in a prior period adjustment to eliminate deferred charges related to the amortization of bond issuance costs, which had the following effect on net position as previously reported.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

	Governmental Activities
Net Position, June 30, 2012	\$30,212,680
Implementation of GASB Statement No. 65	(152,057)
Adjusted Net Position, June 30, 2012	\$30,060,623

#### B. Deficit Fund Balance

Fund balance at June 30, 2013 included the following individual fund deficits:

Nonmajor Governmental Funds:	Deficit
Title I	\$24,368
Improving Teacher Quality Grant	118

The general fund is liable for deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

#### NOTE 4 - BUDGETARY BASIS OF ACCOUNTING

While the District is reporting financial position, results of operations and changes in fund balance on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis as provided by law and described earlier is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The statement of revenues, expenditures and changes in fund balance - budget and actual (budget basis) is presented for the General Fund on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and modified accrual GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than as a restricted, committed or assigned fund balance (GAAP basis).
- 4. Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).
- 5. Certain funds are maintained as separate funds for accounting and budgetary purposes (budget basis) but do not meet the criteria for separate reporting in the financial statements (GAAP basis) and are reported in the General Fund in accordance with GASB Statement No. 54.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 4 - BUDGETARY BASIS OF ACCOUNTING- (Continued)

The following tables summarize the adjustments necessary to reconcile the GAAP and budgetary basis statements for the General Fund.

Net Change in Fund Balance	_
Budget Basis	\$209,519
Adjustments:	
Revenue Accruals	111,129
Expenditure Accruals	451,794
Encumbrances	85,527
Prospective Differences:	
Activity of Funds Reclassified For	
<b>GAAP Reporting Purposes</b>	7,400
GAAP Basis	\$865,369

#### **NOTE 5 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must be either evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim moneys. Interim moneys are those moneys which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings accounts including passbook accounts.

Public depositories must give security for all public funds on deposit. Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 5 - DEPOSITS AND INVESTMENTS - (Continued)

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above, provided that the fair value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to fair value daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section, and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAROhio);
- 7. Certain bankers acceptances and commercial paper notes for a period not to exceed one hundred eighty days from the date of purchase in an amount not to exceed twenty-five percent of interim monies available for investment at any time; and
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### **Cash with Escrow Agent**

At fiscal year end, \$26,602 was on deposit in an escrow account with Peoples Bank and is related to the High School and Middle School construction projects entered into by the District during fiscal year 2009. The amount on deposit with the escrow agent has been excluded from the total amount of deposits reported below as it is not part of the District's internal investment pool. The June 30, 2013 balance of the escrow account is reported on the financial statements as "cash with escrow agent".

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 5 - <u>DEPOSITS AND INVESTMENTS</u> - (Continued)

#### **Cash and Investments with Fiscal Agent**

At fiscal year end, \$1,374,083 was on deposit in the District's self-insurance fiscal agent account. This amount is not part of the District's internal investment pool and has been excluded from the total amount of deposits reported below. The June 30, 2013 balance of this account is reported on the financial statements as "cash and investment with fiscal agent".

#### **Deposits with Financial Institutions**

At June 30, 2013, the carrying amount of all District deposits was \$26,180,247. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2013, \$15,810,641 of the District's bank balance of \$26,889,735 was exposed to custodial risk as discussed below, while \$11,079,094 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District.

The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

#### **Investments**

As of June 30, 2013, the District had the following investments and maturities:

		Investment
		Maturities
		More than
Investment type	Fair Value	12 months
Federal Agency Securities	\$9,001,558	\$9,001,558
Total	\$9,001,558	\$9,001,558

Interest Rate Risk: The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The District's investment policy addresses interest rate risk by requiring the consideration of market conditions and cash flow requirements in determining the term of an investment. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five year or less.

*Credit Risk:* The District's investments in federal agency securities were rated AA+ and Aaa by Standards & Poor's and Moody's Investor Services, respectively. The District's investment policy does not specifically address credit risk beyond requiring the District to only invest in securities authorized by State statute.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 5 - DEPOSITS AND INVESTMENTS - (Continued)

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

Concentration of Credit Risk: The District's investment policy addresses concentration of credit risk by encouraging diversification to eliminate the risk of loss resulting from over concentration of assets in a specific maturity, a specific issue or a specific class of securities.

The following table includes the percentage of each investment type held by the District at June 30, 2013:

Investment type	Fair Value	% of Total
Federal Agency Securities	\$ 9,001,558	100.00
Total	\$ 9,001,558	100.00

The weighted average maturity of investments is 3.06 years.

#### Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of June 30, 2013:

\$26,180,247
9,001,558
26,602
1,374,083
\$36,582,490

# Cash and investments per statement of net position\$13,502,528Governmental activities\$13,079,962Agency fund23,079,962Total\$36,582,490

#### NOTE 6 - SCHOOL INCOME TAX

The District currently benefits from a 1.75% income tax which is assessed on all residents of the District. In the year ended June 30, 2013, the income tax generated \$2,996,419 in revenue. The District apportions all the proceeds to the General Fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### **NOTE 7 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half of tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, and public utility located in the District. Real property tax revenue received in calendar 2013 represents collections of calendar year 2012 taxes. Real property taxes received in calendar year 2013 were levied after April 1, 2012, on the assessed value listed as of January 1, 2012, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2013 represents collections of calendar year 2013 taxes. Public utility real and tangible personal property taxes received in calendar year 2013 became a lien December 31, 2011, were levied after April 1, 2012 and are collected in 2013 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The District receives property taxes from Fairfield County. The Fairfield County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2013 are available to finance fiscal year 2013 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents the June 2013 personal property tax settlement, delinquent taxes outstanding and real property, and public utility taxes which become measurable as of June 30, 2013. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 is intended to finance current fiscal year operations. The receivable is therefore offset by a credit to deferred inflows of resources for that portion not intended to finance current year operations. The total amount available as an advance at June 30, 2013 was \$207,465 and is recognized as revenue. Of this total amount, \$149,298 was available to the General Fund, \$3,674 was available to the Permanent Improvement Nonmajor Governmental Fund and \$54,493 was available for the Bond Retirement Debt Service Fund.

The assessed values upon which the fiscal year 2013 taxes were collected are:

		2012 Second - Half Collections		2013 First - Half Collections	
	Amount	Percent	Amount	Percent	
Agricultural/Residential and Other Real Estate	\$155,665,240	96.24%	\$156,471,130	96.12%	
Public Utility Personal	6,080,200	3.76%	6,308,120	3.88%	
Total Assessed Value	\$161,745,440	100.00%	\$162,779,250	100.00%	
Total rate per \$1,000 of assessed valuation	\$45.50	0	\$45.5	0	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 8 - RECEIVABLES

Receivables at June 30, 2013 consisted of property taxes, income taxes, and grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds.

A summary of the principal items of Intergovernmental receivables follows:

Governmental Activities:	_
Classroom Facilities Fund	\$476
Nonmajor Governmental Funds:	
Title I	16,164
Total Intergovernmental Receivable	\$16,640

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Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 9 - <u>CAPITAL ASSETS</u>

Capital asset governmental activity for the fiscal year ended June 30, 2013 was as follows:

_	Balance at	Transfers/	Transfers/	Balance at June
Asset Category  Nondepreciable Capital Assets:	July 1, 2012	Additions	Deletions	30, 2013
Land	\$588,863	\$0	\$0	\$588,863
Total Nondepreciable Capital Assets	588,863	0	0	588,863
Depreciable Capital Assets:				
Land Improvements	1,548,790	0	0	1,548,790
Buildings and Improvements	35,706,571	0	(226,841)	35,479,730
Furniture, Fixtures and Equipment	456,238	0	(29,658)	426,580
Vehicles	1,034,708	78,828	(153,804)	959,732
Library and Textbooks	770,652	0	(770,652)	0
Total Depreciable Capital Assets	39,516,959	78,828	(1,180,955)	38,414,832
Total Capital Assets	40,105,822	78,828	(1,180,955)	39,003,695
Accumulated Depreciation:				
Land Improvements	(753,278)	(58,442)	0	(811,720)
<b>Buildings and Improvements</b>	(9,098,409)	(857,228)	51,188	(9,904,449)
Furniture, Fixtures and Equipment	(247,732)	(20,287)	15,551	(252,468)
Vehicles	(754,197)	(79,664)	228,496	(605,365)
Library and Textbooks	(770,652)	0	770,652	0
Total Accumulated Depreciation	(11,624,268)	(1,015,621)	1,065,887	(11,574,002)
Total Net Capital Assets	\$28,481,554	(\$936,793)	(\$115,068)	\$27,429,693

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 9 - CAPITAL ASSETS - (Continued)

Depreciation expense was charged to governmental functions as follow:

Instruction:	
Regular	\$903,311
Vocational	269
Support Services:	
Instructional Staff	271
Administration	12,000
Operation and Maintenance of Plant	375
Pupil Transportation	79,664
Operation of Non-Instructional Services	8,555
Extracurricular Activities	11,176
Total Depreciation Expense	\$1,015,621

#### NOTE 10 - RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2013, the District contracted with Ohio Casualty for property and fleet insurance, liability insurance, and public officials bonds. Coverages provided are as follows:

Building/Contents (\$1,000 deductible)	\$28,121,617
Inland Marine (\$1,000 deductible)	28,121,617
Automobile Liability (\$250 deductible) Per Occurance	5,000
Per Accident	1,000,000
General Liability: Per Occurance	1,000,000
Aggregate Limit	3,000,000
Public Officials Bonds: Treasurer	25,000
Superintendent/Board Member (each)	50,000

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### **NOTE 10 - RISK MANAGEMENT** - (Continued)

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant change in coverage from last year.

For fiscal year 2013, the District participated in the Ohio School Boards Association Worker's Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 19). The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the Plan. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm Gates McDonald & Co. provides administrative, cost control and actuarial services to the GRP.

The District has established an internal service "self-insurance" fund, in conjunction with a formalized risk management program, in an effort to minimize risk exposure and control claims and premium costs. This self-insurance fund was established July, 1992 for the purpose of accumulating balances sufficient to self-insure basic medical, dental, vision, and prescription drug coverage and permit excess umbrella coverage for claims over a predetermined level. Amounts are paid into this fund from the General Fund, Food Service Nonmajor Governmental Fund, and certain Nonmajor Governmental Funds (Grants). Claims payments are made on an as-incurred basis, thus no "reserve" remains with the insurance carrier. Effective July 1, 1996, the District terminated the independent carrier for self-insurance for basic medical, and prescription drug coverage and joined the South Central Ohio Insurance Consortium. The District continues to maintain an independent self-insurance fund for dental coverage.

The South Central Ohio Insurance Consortium was established to accumulate balances sufficient to self-insure basic medical and prescription drug coverage and permit excess umbrella coverage for claims over a predetermined level. The Board's share and the employees' share of premium contributions are determined by the negotiated agreement for certificated employees and by Board action for administrators and classified employees.

Premiums are paid to the South Central Ohio Insurance Consortium Fund from the Self-Insurance Fund of the District. The cash balance with the fiscal agent at June 30, 2013, was \$1,374,083. Claims payments are made on an as-incurred basis by the third party administrator, with the balance of contributions remaining with the Fiscal Agent of the Consortium.

The member districts are self-insured for medical, dental and pharmacy benefits. The risk for medical, dental and pharmacy benefits remains with the member districts. The claims payable will be reported for medical, dental and pharmacy claims as of June 30, 2013, and cash with fiscal agent for the balance of funds held by the Consortium that covers medical, dental and pharmacy claims will be reported.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### **NOTE 10 - RISK MANAGEMENT** - (Continued)

The claims liability of \$313,509 reported at June 30, 2013 is based on an estimate provided by the third party administrators and the requirements of Governmental Accounting Standards Board Statement No. 10 as amended by GASB 30 which requires that a liability for unpaid claim costs, including estimates of costs related to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Changes in claims activity for the past two fiscal years are as follows:

Fiscal Year	Balance at Beginning of Year	Current Year Claims	Claims Payments	Balance at End of Year
2012	\$200,735	\$1,457,478	\$1,507,960	\$150,253
2013	150,253	1,455,677	1,292,421	313,509

#### NOTE 11 - <u>DEFINED BENEFIT PENSION PLANS</u>

#### School Employees Retirement System

**Plan Description** - The District contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple employer defined benefit pension plan. SERS provides retirement, disability, and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report can be obtained on SERS' website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum amounts, by the SERS' Retirement Board. The Retirement Board acting with the advice of the actuary, allocates the employer contribution rate among four of the funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund) of the System. For the fiscal years ending June 30, 2013, the allocation to pension and death benefits is 13.10 percent. The remaining 0.90 percent of the 14 percent employer contribution rate is allocated to the Health Care and Medicare B Funds. The District's required contributions to SERS for the fiscal years ended June 30, 2013, 2012, and 2011 were \$180,732, \$229,481, and \$215,904, respectively; 78.18 percent has been contributed for fiscal year 2013 and 100 percent for the fiscal year 2012 and 2011.

#### State Teachers Retirement System

The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing multiple employer public employee retirement system.

STRS Ohio is a statewide retirement plan for licensed teachers and other faculty members employed in the public schools of Ohio or any school, community school, college, university, institution or other agency controlled, managed and supported, in whole or in part, by the state or any political subdivision thereof.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 11 - DEFINED BENEFIT PENSION PLANS- (Continued)

Plan Options - New members have a choice of three retirement plans options. In addition to the Defined Benefit (DB) Plan, new members are offered a Defined Contribution (DC) Plan and a Combined Plan. The DC Plan allows members to allocate all their member contributions and employer contributions equal to 10.5 percent of earned compensation among various investment choices. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are allocated to investment choices by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. Contributions into the DC Plan and the Combined Plan are credited to member accounts as employers submit their payroll information to STRS Ohio, generally on a biweekly basis. DC and Combined Plan members may transfer to a different STRS Ohio retirement plan during their fifth year of membership. Eligible members who do not make a choice during the reselection period will permanently remain in their current plan.

DB Plan Benefits – Plan benefits are established under Chapter 3307 of the Revised Code. Any member may retire who has (i) five years of service credit and attained age 60; (ii) 25 years of service credit and attained age 55; or (iii) 30 years of service credit regardless of age. The annual retirement allowance, payable for life, is the greater of the "formula benefit" or the "money-purchase benefit" calculation. Under the "formula benefit," the retirement allowance is based on years of credited service and final average salary, which is the average of the member's three highest salary years. The annual allowance is calculated by using a base percentage of 2.2% multiplied by the total number of years of service credit (including Ohio-valued purchased credit) times the final average salary. The 31<sup>st</sup> year of earned Ohio service credit is calculated at 2.5%. An additional one-tenth of a percent is added to the calculation for every year of earned Ohio service over 31 years (2.6% for 32 years, 2.7% for 33 years and so on) until 100% of final average salary is reached. For members with 35 or more years of Ohio contributing service, the first 30 years will be calculated at 2.5% instead of 2.2%. Under the "money-purchase benefit" calculation, a member's lifetime contributions plus interest at specified rates are matched by an equal amount from other STRS Ohio funds. This total is then divided by an actuarially determined annuity factor to determine the maximum annual retirement allowance.

*DC Plan Benefits* – Benefits are established under Sections 3307.80 to 3307.89 of the Revised Code. For members who select the DC Plan, all member contributions and employer contributions at rate of 10.5% are placed in an investment account. The member determines how to allocate the member and employer money among various investment choices. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump-sum withdrawal. Employer contributions into members' accounts are vested after the first anniversary of the first day of paid service. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Combined Plan Benefits – Member contributions are allocated by the member, and employer contributions are used to fund a defined benefit payment. A member's defined benefit is determined by multiplying 1% of the member's final average salary by the member's years of service credit. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60. The defined contribution portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50.

Eligible faculty of Ohio's public colleges and universities may choose to enroll in either STRS Ohio or an alternative retirement plan (ARP) offered by their employer. Employees have 120 days from their employment date to select a retirement plan.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 11 - DEFINED BENEFIT PENSION PLANS- (Continued)

A retiree of STRS Ohio or another Ohio public retirement system is eligible for re-employment as a teacher following the elapse of two months from the date of retirement. Contributions are made by the re-employed member and employer during the re-employment. Upon termination of re-employment or age 65, whichever comes later, the retiree is eligible for an annuity benefit or equivalent lump-sum payment in addition to the original retirement allowance. A re-employed retiree may alternatively receive a refund of only member contributions with interest before age 65, once employment is terminated.

Benefits are increased annually by 3% of the original base amount for DB Plan participants.

The DB and Combined Plans offer access to healthcare coverage to eligible retirees who participated in the plans and their eligible dependents. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. By Ohio law, health care benefits are not guaranteed.

A DB or Combined Plan member with five or more years' credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of members who die before retirement may qualify for survivor benefits. A death benefit of \$1,000 is payable to the beneficiary of each deceased retired member who participated in the DB Plan. Death benefit coverage up to \$2,000 can be purchased by participants in the DB, DC or Combined Plans. Various other benefits are available to members' beneficiaries.

Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions. Contribution rates are established by State Teachers Retirement Board, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 14 percent for members and 14 percent for employers.

Contribution requirements and the contributions actually made for the fiscal year ended June 30, 2013, were 10% of covered payroll for members and 14% for employers. The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2013, 2012 and 2011 were \$758,210, \$711,226 and \$786,311, respectively; 84.57 percent has been contributed for fiscal year 2013 and 100 percent for the fiscal years 2012 and 2011. Member and employer contributions actually made for DC and Combined Plan participants will be provided upon written request.

STRS Ohio issues a stand-alone financial report. Copies of STRS Ohio's 2013 Comprehensive Annual Financial Report are available.

Additional information or copies of STRS Ohio's 2013 Comprehensive Annual Financial Report can be requested by writing to the STRS Ohio, 275 East Broad Street, Columbus, Ohio 43215-3771, by calling toll-free 1-888-227-7787, or by visiting the STRS Ohio Web site at <a href="https://www.strsoh.org">www.strsoh.org</a>.

#### Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System. As of June 30, 2013, no members of the District's Board have elected Social Security.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 12 - POSTEMPLOYMENT BENEFITS

#### School Employees Retirement System

**Postemployment Benefits** – In addition to a cost-sharing multiple employer defined benefit pension plan the School Employees Retirement System of Ohio (SERS) administers two postemployment benefit plans.

Medicare Part B Plan - The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Ohio Revised Code (ORC) 3309.69. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lesser of the January 1, 1999 Medicare Part B premium or the current premium. The Medicare Part B monthly premium for calendar year 2013 was \$104.90 for most participants, but could be as high as \$335.70 per month depending on their income. SERS' reimbursement to retirees was \$45.50.

The Retirement Board, acting with advice of the actuary, allocates a portion of the current employer contribution rate to the Medicare B Fund. For 2013, this actuarially required allocation is 0.74. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2013, 2012, and 2011 were \$10,209, \$13,552 and \$13,894, respectively; 78.18 percent for the fiscal year 2013 and 100 percent for fiscal years 2012 and 2011.

*Health Care Plan* – ORC 3309.375 and 3309.69 permit SERS to offer health care benefits to eligible retirees and beneficiaries. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. SERS offers several types of health plans from various vendors, including HMOs, PPOs. Medicare Advantage and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively.

The ORC provides the statutory authority to fund SERS' postemployment benefits through employer contributions. Active members do not make contributions to the postemployment benefit plans.

The Health Care Fund was established under, and is administered in accordance with Internal Revenue Code Section 105(e). Each year after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer 14 percent contribution to the Health Care Fund. For the year ended June 30, 2013, the health care allocation is 0.16 percent. An addition health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2013, the minimum compensation level was established at \$20,525. The surcharge, added to the unallocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The District's contributions assigned to health care for the fiscal years ended June 30, 2013, 2012, and 2011 were \$27,148, \$42,352 and \$72,450, respectively; 78.18 percent for the fiscal year 2013 and 100 percent for fiscal years 2012 and 2011.

The SERS Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

The financial reports of SERS' Health Care and Medicare B plans are included in its Comprehensive Annual Financial Report. The report can be obtained on SERS' website at <a href="www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 12 - POSTEMPLOYMENT BENEFITS – (Continued)

#### State Teachers Retirement System

**Plan Description** – State Teachers Retirement System of Ohio (STRS Ohio) administers a pension plan that is comprised of: a Defined Benefits Plan, a self-directed Defined Contribution Plan, and a Combined Plan that is a hybrid of the Defined Benefits Plan and the Defined Contribution Plan.

Ohio law authorizes STRS Ohio to offer a cost-sharing, multiple-employer health care plan. STRS Ohio provides access to health care coverage to eligible retirees who participated in the Defined Benefit or Combined Plans. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums.

Pursuant to Chapter 3307 of the Revised Code, the Retirement Board has discretionary authority over how much, if any, of the associated health care costs will be absorbed by STRS Ohio. All health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. The District's contributions for health care for the fiscal years ended June 30, 2013, 2012, and 2011 were \$58,324, \$54,710 and \$60,485 respectively; 84.57 percent for the fiscal year 2013 and 100 percent for fiscal years 2012 and 2011.

STRS Ohio issues a stand-alone financial report. Interested parties can view the most recent Comprehensive Annual Financial Report by visiting www.strsoh.org or by requesting a copy by calling toll-free (888) 227-7877.

#### NOTE 13 - EMPLOYEE BENEFITS

#### **Compensated Absences**

The criteria for determining vested vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn ten to twenty-five days of vacation per year, depending upon length of service. Administrators and support personnel who are under a full year contract (11 or 12 months) are also eligible for vacation time. These employees earn twelve to twenty days of vacation per year, depending upon length of service. Accumulated, unused vacation time is paid to employees upon termination of employment.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 250 days for aides and all other classified employees and 250 for certified employees.

Retirement severance is paid to each employee retiring from the District at a per diem rate of the annual salary at the time of retirement. Any teacher or administrator receiving retirement severance pay shall be entitled to a dollar amount equivalent to one-third of all accumulated sick leave credited to that employee up to 65 days. Classified employees receive retirement severance pay equivalent to forty percent of all accumulated sick leave credited to that employee up to 100 days. Classified employees receive a bonus of 20 days severance pay upon reaching 25 years of service. In addition, bargaining unit members will be eligible to receive an additional twenty (20) days of severance when the employee reaches 25 years of service with the District, and an additional twenty (20) days of severance when the employee reaches 30 years of experience.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 13 - EMPLOYEE BENEFITS - (Continued)

#### Health and Prescription Drug Insurance

In July 1996, the District joined the South Central Ohio Insurance Consortium (SCOIC) to self-insure its medical claims. SCOIC currently includes eight member school districts and governmental entities. The District serves as the fiscal agent for the consortium and records the activity of the consortium in an agency fund. Contributions are determined by the consortium's board of directors and are remitted monthly to the District as the consortium's fiscal agent and incurred claims are paid. Thus actual cash "reserves" are held by the District as fiscal agent.

Claim liabilities for the consortium at June 30, 2013 are reported by the individual member entities. Members include the following school districts and governmental entities:

Amanda Clearcreek Local School District

Berne Union Local School District

Bloom-Carroll Local School District

Canal Winchester Local School District

Fairfield Union Local School District

Fairfield County Educational Service Center

Lancaster City

Lancaster City School District

Liberty Union-Thurston Local School District

Logan Hocking Local School District

Miami Trace Local School District

Zane Trace Local School District

Washington Court House City School District

Employee Benefits Management Company (EBMC), a third party administrator, services all health/medical claims submitted by employees. An excess coverage insurance policy covers individual claims for the District in excess of \$100,000 and \$3,000,000 lifetime maximum, per employee consortium wide.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 14 - LONG-TERM LIABILITIES

The changes in the District's long-term liabilities during fiscal year 2013 were as follows:

			(Restated) Principal			Principal	
	Issue Date	Interest Rate	Outstanding at July 1, 2012	Additions	Deductions	Outstanding at June 30, 2013	Amount Due In One Year
Governmental Activities:							
Advance Refunding Bonds:							
Term Bonds	2011	3.14%	\$4,155,000	\$0	\$110,000	\$4,045,000	\$610,000
Premium on Bonds			338,194	0	37,577	300,617	37,577
Capital Appreciation Bonds			464,994	0	0	464,994	0
Accretion on Refunding Bonds			47,588	52,325	0	99,913	0
Renovation Bonds	2002	4.35%	465,000	0	465,000	0	0
Construction Bonds:							
Term Bonds	2009	4.27%	4,840,000	0	230,000	4,610,000	280,000
Premium on Bonds			155,855	0	10,390	145,465	10,390
Capital Appreciation Bonds			624,996	0	0	624,996	0
Accretion on Construction Bonds			153,416	52,068	0	205,484	0
Total General Obligation Debt			11,245,043	104,393	852,967	10,496,469	937,967
Compensated Absences Payable			899,094	276,272	305,161	870,205	115,778
Capital Leases Payable			11,802	0	11,802	0	0
Total Governmental Activities Long	-Term Ob	ligations	\$12,155,939	\$380,665	\$1,169,930	\$11,366,674	\$1,053,745

In December 2002, the District issued general obligation bonds in the amount of \$7,900,000 for the renovation of the elementary school. The bonds were issued at an average interest rate of 4.35 percent and were retired in fiscal year 2013. These bonds were retired through the Bond Retirement Debt Service Fund using property tax revenues.

On September 10, 2009, the District issued general obligation bonds of \$6,000,000 with an interest rate of 4.27 percent to pay off a Bond Anticipation Note. The general obligation bonds were issued as a result of the District being approved for the school facilities funding through the State Department of Education. The District issued the general obligation bonds to provide a partial cash match to the school facilities funding. As a requirement of the school facilities funding program, the District passed a 2.80 mill levy. Of the 2.80 mill levy, 2.3 mills is used for the retirement of the bonds that were issued and are in effect for eighteen years. The remaining .5 mill is used for repairs and maintenance of the facility. These bonds are paid from the Bond Retirement Debt Service Fund using property tax revenues. Of these bond proceeds, \$454,183 was unspent at June 30, 2013.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 14 - LONG-TERM LIABILITIES - (Continued)

The capital appreciation bonds are not subject to a mandatory sinking fund or optional redemption prior to stated maturity. The capital appreciation bonds will mature in fiscal years 2018, 2019, and 2020. The maturity of the bonds is \$1,225,000. For fiscal year 2013, \$52,068 was accreted on the capital appreciation bonds.

In June 2011, the District issued \$4,674,994 of voted general obligation bonds for the advance refunding of \$4,675,000 in 2002 series bonds. The \$375,771 premium on the issuance of the refunding bonds is netted against this new debt and will be amortized over the life of this new debt, which has a remaining life of 10 years. The refunding was undertaken to reduce total future debt service payments. The refunding resulted in an economic gain of \$484,989 and a reduction of \$191,506 in future debt service payments. The bonds were issued for a 10 year period, with final maturity December 1, 2020. The refunding bonds are retired from the Bond Retirement Debt Service Fund using property taxes revenues.

The capital appreciation bonds are not subject to a mandatory sinking fund or optional redemption prior to stated maturity. The capital appreciation bonds will mature in fiscal years 2019 and 2020. The maturity of the bonds is \$1,095,000. For fiscal year 2013, \$52,325 was accreted on the capital appreciation bonds.

Compensated absences will be paid from the fund from which the employee is paid which is primarily the General Fund. The capital leases payable are paid from the General Fund.

The District's overall legal debt margin was \$4,905,143 unvoted debt margin of \$162,779 at June 30, 2013.

The annual requirements to retire the general obligation refunding bonds, and construction bonds outstanding at June 30, 2013, are as follows:

		Construction Bonds		Adva	nce Refunding Bo	onds
Year Ending June 30	Term Bonds Principal	Capital Appreciation Bonds Principal	Interest	Principal	Capital Appreciation Bonds Principal	Interest
2014	\$280,000	\$0	\$182,216	\$610,000	\$0	\$100,287
2015	295,000	0	172,504	655,000	0	88,088
2016	310,000	0	161,916	665,000	0	74,987
2017	375,000	0	149,460	685,000	0	60,025
2018	0	212,550	319,879	705,000	0	42,900
2019-2023	1,375,000	412,446	1,053,636	725,000	464,994	651,756
2024-2027	1,975,000	0	160,324	0	0	0
Total Debt Payments	\$4,610,000	\$624,996	\$2,199,935	\$4,045,000	\$464,994	\$1,018,043

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 15 - FUND BALANCES

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

	General	Bond Retirement	Classroom Facilities	Nonmajor Governmental Funds	Total Governmental Funds
Restricted:					
Special Revenues:					
Extracurricular	\$0	\$0	\$0	\$100.662	\$100.662
Facilities Maintenance	0	0	0	647,093	647,093
Food Service	0	0	0	216,068	216,068
Other Local Grants	0	0	0	195	195
Federal Grants	0	0	0	16,164	16,164
Debt Service	0	1,196,249	0	0	1,196,249
Capital Projects	0	0	3,803,617	439,095	4,242,712
Total Restricted	0	1,196,249	3,803,617	1,419,277	6,419,143
Assigned:					
Encumbrances:					
Regular	8,650	0	0	0	8,650
Special	36,215	0	0	0	36,215
Pupils	223	0	0	0	223
Board of Education	5,650	0	0	0	5,650
Administration	556	0	0	0	556
Fiscal	8,900	0	0	0	8,900
Pupil Transportation	1,140	0	0	0	1,140
Central	279	0	0	0	279
Public School Support	22,440	0	0	0	22,440
Total Assigned	84,053	0	0	0	84,053
Unassigned	5,632,106	0	0	(24,486)	5,607,620
Total Fund Balances	\$5,716,159	\$1,196,249	\$3,803,617	\$1,394,791	\$12,110,816

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 16 - STATUTORY SET-ASIDES

The District is required by State law to annually set-aside certain General Fund revenue amounts, as defined by statutory formula, for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. This amount must be carried forward to be used for the same purpose in future years. Expenditures exceeding the set-aside requirement may not be carried forward to the next fiscal year.

The following changes occurred in the District's set-aside reserve accounts during fiscal year 2013:

	Capital Acquisition
Set-Aside Reserve Balance as of June 30, 2012	\$0
Current Year Set-Aside Requirement	235,293
Qualifying Disbursements	(601,783)
Total	(366,490)
Set-Aside Balance Carried Forward to Future Fiscal Years	\$0
Set-Aside Reserve Balance as of June 30, 2013	\$0

#### *NOTE 17 – ENCUMBRANCE COMMITMENTS*

At June 30, 2013, the District had encumbrance commitments in the Governmental Funds as follows:

Major Funds	
General	\$61,613
Classroom Facilities	151,711
Nonmajor Funds	
Building	312,017
Literacy Grant	900
Public School Support	292
Extracurriculars	3,861
Total Nonmajor Funds	317,070
Total Encumbrances	\$530,394

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 18 - JOINTLY GOVERNED ORGANIZATIONS

#### Metropolitan Educational Council

The Metropolitan Educational Council (MEC) is a not-for-profit educational council whose primary purpose and objective is to contribute to the educational services available to school districts in Franklin County and surrounding areas by cooperative action membership. The governing board consists of a representative from each of the Franklin County districts. Districts outside of Franklin County are associate members and each county selects a single district to represent them on the governing board. MEC is its own fiscal agent. The District does not have an ongoing financial interest in or ongoing financial responsibility for MEC. MEC provides computer services to the District.

#### South Central Ohio Insurance Consortium

The South Central Ohio Insurance Consortium (SCOIC) is a Regional Council of Governments organized under Ohio Revised Code Chapter 167. The SCOIC's primary purpose and objective is establishing and carrying out a cooperative health program for its member organizations. The governing board consists of the superintendent or other designee appointed by each of the members of the SCOIC. The District serves as the fiscal agent for the SCOIC. The District does not have an ongoing financial interest in or ongoing financial responsibility for the SCOIC other than medical and dental claims paid on behalf of the District for its employees.

#### Fairfield County Council for Education Collaboration

The Fairfield County Council of Educational Collaboration (FCCEC) is a not-for-profit Council of Governments owned and operated by certain Boards of Education and institutions of higher education within Fairfield County. The purpose of the FCCEC is to bring together the public school systems and the public institution for higher education in Fairfield County so they can collectively devise and provide for enhanced educational opportunities for the students and citizens of the community. The areas of interest that may be addressed by the FCCEC include, but are not limited to, student programming, school management issues, and any other collaborative projects deemed appropriate by the governing body of the FCCEC. The FCCEC is not dependent upon the continued participation of the District and the District does not maintain any equity interest in or financial responsibility for the FCCEC.

#### Central Ohio Special Education Regional Resource Center

The Central Ohio Special Education Regional Resource Center (COSERC) is a not-for-profit Council of Governments of various school districts in Central Ohio. The District participates in services that assist the District in complying with Mandates of Public Law 101-476 and Public Law 99-457 for educating children with disabilities. There is no financial commitment made by the District. COSERC is not dependent upon the continued participation of the District and the District does not maintain an equity interest in or financial responsibility for COSERC.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### NOTE 19 - INSURANCE PURCHASING POOL

#### Ohio School Boards Association Worker's Compensation Group Rating Program

The District participates in the Ohio School Boards Association Worker's Compensation Group Rating Program (GRP), and insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

#### *NOTE 20 - CONTINGENCIES*

#### **Grants**

The District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. This also encompasses the Auditor of State's ongoing review of student attendance data. However, the effect of any such disallowed claims on the overall financial position of the District at June 30, 2013, if applicable, cannot be determined at this time.

#### **Litigation**

The District is involved in no material litigation as either plaintiff or defendant.



# LIBERTY UNION-THURSTON LOCAL SCHOOL DISTRICT SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

FEDERAL GRANTOR/ SUB GRANTOR/	CFDA	(A) PASS-THROUGH GRANT	(B) CASH FEDERAL	(B) CASH FEDERAL
PROGRAM TITLE	NUMBER	NUMBER	RECEIPTS	DISBURSEMENTS
U.S. DEPARTMENT OF AGRICULTURE PASSED THROUGH THE OHIO DEPARTMENT OF EDUCATION	<u></u>			
Child Nutrition Grant Cluster:				
(D) (E) School Breakfast Program	10.553	2013	\$ 61,017	\$ 61,017
(C) (D) National School Lunch Program - Food Donation (D) (E) National School Lunch Program	10.555 10.555	2013 2013	36,600 242,837	36,600 242,837
Total National School Lunch Program			279,437	279,437
Total U.S. Department of Agriculture and Child Nutrition Grant Cluster			340,454	340,454
U.S. DEPARTMENT OF EDUCATION PASSED THROUGH THE OHIO DEPARTMENT OF EDUCATION	<u> </u>			
Title I Grants to Local Educational Agencies Title I Grants to Local Educational Agencies Total Title I Grants to Local Educational Agencies	84.010 84.010	2012 2013	26,764 202,979 229,743	21,408 201,729 223,137
Special Education_Grants to States	84.027	2013	223,960	223,960
Improving Teacher Quality State Grants	84.367	2013	76,572	76,572
ARRA - (SFSF) - Race to the Top Incentive Grants, Recovery Act ARRA - (SFSF) - Race to the Top Incentive Grants, Recovery Act ARRA - (SFSF) - Race to the Top Incentive Grants, Recovery Act - Ohio Performance Assessment Pilot Project ARRA - (SFSF) - Race to the Top Incentive Grants, Recovery Act - Ohio Performance Assessment Pilot Project Total ARRA - State Fiscal Stabilization Fund (SFSF) - Race to the Top Incentive Grants, Recovery Act	84.395A 84.395A 84.395A 84.395A	2012 2013 2012 2013	6,856 36,509 110 21,281 64,756	36,509 - 21,281 57,790
Total U.S. Department of Education			595,031	581,459
Total Federal Financial Assistance			\$ 935,485	\$ 921,913

#### 

- OAKS did not assign pass through numbers for fiscal year 2013 for the grants passed through the Ohio Department of Education

- (A) (B) (C) (D) (E) OAKS did not assign pass through numbers for itscal year 2013 for the grants passed through the Onto Department of Education This schedule was prepared on the cash basis of accounting.

  The Food Donation Program is a non-cash, in kind, federal grant. Commodities are reported at the entitlement value Included as part of "Child Nutrition Grant Cluster" in determining major programs

  Commingled with state and local revenue from sales of lunches; assumed expenditures were made on a first-in, first-out basis



## Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

# Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards*

Liberty Union-Thurston Local School District Fairfield County 1108 S. Main Street Baltimore, Ohio 43105

#### To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Liberty Union-Thurston Local School District, Fairfield County, Ohio, as of and for the fiscal year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Liberty Union-Thurston Local School District's basic financial statements and have issued our report thereon dated December 18, 2013.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Liberty Union-Thurston Local School District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Liberty Union-Thurston Local School District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Liberty Union-Thurston Local School District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Board of Education Liberty Union-Thurston Local School District

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#### **Compliance and Other Matters**

As part of reasonably assuring whether the Liberty Union-Thurston Local School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Liberty Union-Thurston Local School District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Liberty Union-Thurston Local School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Julian & Grube, Inc.

December 18, 2013



## Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

# Independent Auditor's Report on Compliance With Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by *OMB Circular A-133*

Liberty Union-Thurston Local School District Fairfield County 1108 S. Main Street Baltimore, Ohio 43105

To the Board of Education:

#### Report on Compliance for Each Major Federal Program

We have audited the Liberty Union-Thurston Local School District's compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect the Liberty Union-Thurston Local School District's major federal program for the fiscal year ended June 30, 2013. The *Summary of Audit Results* in the accompanying schedule of findings identifies the Liberty Union-Thurston Local School District's major federal program.

#### Management's Responsibility

The Liberty Union-Thurston Local School District's Management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to opine on the Liberty Union-Thurston Local School District's compliance for each of the Liberty Union-Thurston Local School District's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' Government Auditing Standards; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. These standards and OMB Circular A-133 require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the Liberty Union-Thurston Local School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the Liberty Union-Thurston Local School District's major programs. However, our audit does not provide a legal determination of the Liberty Union-Thurston Local School District's compliance.

#### Opinion on the Major Federal Program

In our opinion, the Liberty Union-Thurston Local School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the fiscal year ended June 30, 2013.

Board of Education Liberty Union-Thurston Local School District

#### Report on Internal Control Over Compliance

The Liberty Union-Thurston Local School District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the Liberty Union-Thurston Local School District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the Liberty Union-Thurston Local School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control compliance tests and the results of this testing based on OMB Circular A-133 requirements. Accordingly, this report is not suitable for any other purpose.

Julian & Grube, Inc. December 18, 2013

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# LIBERTY UNION-THURSTON LOCAL SCHOOL DISTRICT FAIRFIELD COUNTY, OHIO

#### SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 JUNE 30, 2013

	1. SUMMARY OF AUDITOR'S RESULTS					
(d)(1)(i)	Type of Financial Statement Opinion	Unmodified				
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No				
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No				
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No				
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No				
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No				
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified				
(d)(1)(vi)	Are there any reportable findings under §.510(a)?	No				
(d)(1)(vii)	Major Program (listed):	Child Nutrition Grant Cluster: School Breakfast Program, CFDA #10.553 and National School Lunch Program, CFDA #10.555				
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: >\$300,000 Type B: all others				
(d)(1)(ix)	Low Risk Auditee?	Yes				

# LIBERTY UNION-THURSTON LOCAL SCHOOL DISTRICT FAIRFIELD COUNTY, OHIO

#### SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 JUNE 30, 2013

2. FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS				
Finding Number				

None

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

# LIBERTY UNION-THURSTON LOCAL SCHOOL DISTRICT FAIRFIELD COUNTY, OHIO

#### STATUS OF PRIOR AUDIT FINDINGS OMB CIRCULAR A-133 § .505 JUNE 30, 2013

Finding	Finding	Fully	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
Number	Summary	Corrected?	
2012-LUTLSD-001	Significant <u>Deficiency - Financial</u> <u>Statement Presentation</u> - Accurate financial reporting is an important part of the District's overall purpose. Financial reporting requires internal controls in place to help ensure accuracy of reporting.	Yes	N/A



## Julian & Grube, Inc.

Serving Ohio Local Governments

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#### Independent Accountants' Report on Applying Agreed-Upon Procedure

Liberty Union-Thurston Local School District Fairfield County 1108 S. Main Street Baltimore, Ohio 43105

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedure enumerated below, which was agreed to by the Board solely to assist the Board in evaluating whether the Liberty Union-Thurston Local School District has updated its anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedure engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of this procedure is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedure described below either for the purpose for which this report has been requested or for any other purpose.

1. We noted the Board amended its anti-harassment policy at its meeting on January 14, 2013 to include prohibiting harassment, intimidation, or bullying of any student "on a school bus" or by an "electronic act".

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board and is not intended to be and should not be used by anyone other than these specified parties.

Julian & Grube, Inc. December 18, 2013

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#### **FAIRFIELD COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED JANUARY 28, 2014**