# LAKE COUNTY GENERAL HEALTH DISTRICT LAKE COUNTY, OHIO

**AUDIT REPORT** 

FOR THE YEAR ENDED DECEMBER 31, 2013

James G. Zupka, CPA, Inc.
Certified Public Accountants



Board of Health Lake County General Health District 33 Mill Street Painesville, Ohio 44077

We have reviewed the *Independent Auditor's Report* of the Lake County General Health District, Lake County, prepared by James G. Zupka, CPA, Inc., for the audit period January 1, 2013 through December 31, 2013. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Lake County General Health District is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

June 13, 2014



## LAKE COUNTY GENERAL HEALTH DISTRICT LAKE COUNTY, OHIO

## **AUDIT REPORT**

## FOR THE YEAR ENDED DECEMBER 31, 2013

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## JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants 5240 East 98<sup>th</sup> Street Garfield Hts., Ohio 44125

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Ohio Society of Certified Public Accountants

#### **INDEPENDENT AUDITOR'S REPORT**

Board of Trustees Lake County General Health District Painesville, Ohio The Honorable Dave Yost Auditor of State State of Ohio

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Lake County General Health District, Lake County, Ohio (the Health District), as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the Health District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 2; this includes determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Lake County General Health District, Ohio's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Lake County General Health District, Ohio's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Lake County General Health District, Ohio, as of December 31, 2013, and the respective changes in cash basis financial position and the respective budgetary comparison for the General Fund, the Women, Infants, and Children Fund (WIC), the Health Promotion Fund, the Public Health Nursing Fund, the Air Pollution Control Fund, and the Help Me Grow Program Fund, thereof for the year then ended in accordance with the basis of accounting described in Note 2.

#### **Accounting Basis**

We draw attention to Note 2 of the financial statements, which describes the basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Other Matters**

Supplemental and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Lake County General Health District, Ohio's basic financial statements. The Management's Discussion and Analysis includes tables of net position, changes in net position, and governmental activities. The Schedule of Expenditures of Federal Awards (the Schedule) is required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* These tables and the Schedule provide additional analysis and are not a required part of the basic financial statements.

These tables and the Schedule are management's responsibility, and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements. We also applied certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, these tables and the Schedule are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Other than the aforementioned procedures applied to the tables, we applied no procedures to any other information in Management's Discussion and Analysis, and we express no opinion or any other assurance on it

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 22, 2014, on our consideration of the Lake County General Health District, Ohio's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Lake County General Health District, Ohio's internal control over financial reporting and compliance.

James G. Zupka, President

CPA, President
James G. Zupka, CPA, President, DN: cn-James G. Zupka, CPA, President, DN: cn-James G. Zupka, CPA, President, o=James G. Zupka, CPA, Inc., ou=Accounting, email=jgzcpa@sbcglobal.net, c=US Date: 2014.05.30 14:38:41 -04'00'

Certified Public Accountants

April 22, 2014

### Lake County, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2013 Unaudited

The discussion and analysis of the Lake County General Health District's, Lake County, Ohio (the "Health District") financial performance provides an overall review of the Health District's financial activities for the year ended December 31, 2013, within the limitations of the Health District's cash basis of accounting. The intent of this discussion and analysis is to look at the Health District's financial performance as a whole. Readers should also review the basic financial statements and notes to the basic financial statements to enhance their understanding of the Health District's financial performance.

## **Financial Highlights**

Key financial highlights for the year 2013 are as follows:

- Net position decreased by \$470,623 in 2013. Net position consists of the cash balance of the twentyfour Health District funds.
- The Health District had disbursements totaling \$5,950,163 during 2013.
- Cash receipts for the Health District during 2013 totaled \$5,479,540.
- Program specific receipts in the form of charges for services and operating grants comprise the largest percentage of the Health District's receipts, making up 63 percent of all the monies receipted into the Health District.
- Property taxes accounted for 36 percent of all the monies receipted in 2013.
- State Subsidy made up less than 1 percent of all dollars received.

#### **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Health District's cash basis of accounting.

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District Board of Health as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions on a cash basis of accounting.

The Statement of Net Position – Cash Basis and Statement of Activities – Cash Basis (pages 11 and 12) provide information about the activities of the whole Health District, presenting both an aggregate view of the Health District's finances and a longer-term view of those finances. Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Health District as a way to segregate money whose use is restricted to a particular specified purpose. These Statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The Notes to the Financial Statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

Lake County, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2013 Unaudited

#### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Health District has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Health District's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

#### Reporting the Health District as a Whole

The Statement of Net Position and the Statement of Activities – Cash Basis (pages 11 and 12) reflect how the Health District did financially during 2013, within the limitations of the cash basis of accounting. The Statement of Net Position – Cash Basis presents the cash balances of the governmental activities of the Health District at year end. The Statement of Activities – Cash Basis compares disbursements with program receipts for each governmental activity. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of disbursements with program receipts identifies how each governmental function draws from the Health District's general receipts.

These Statements report the Health District's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, the reader can think of these changes as one way to measure the Health District's financial health. Over time, increases or decreases in the Health District's cash position is one indicator of whether the Health District's financial health is improving or deteriorating. When evaluating the Health District's financial condition, the reader should also consider other non-financial factors as well, such as the Health District's property tax base, the condition of the Health District's capital assets, the reliance on non-local financial resources for operations, and the need for continued growth.

In the Statement of Net Position – Cash Basis and the Statement of Activities – Cash Basis, the Health District's major programs are reported. Charges for services and state and federal grants finance most of these activities. To a significant extent, benefits provided through the governmental activities are being paid for by the people receiving them.

#### Reporting the Health District's Most Significant Funds

#### Fund Financial Statements

Fund financial statements provide detailed information about the Health District's major funds – not the Health District as a whole. The Health District establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. All of the operating funds of the Health District are governmental.

Lake County, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2013 Unaudited

#### **Reporting the Health District's Most Significant Funds** (Continued)

Governmental Funds - The Health District's activities are reported in governmental funds. The governmental fund financial statements provide a detailed short-term view of the Health District's governmental operations and the health services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Health District's health programs. The Health District's significant governmental funds are presented on the financial statements in separate columns. The information for non-major funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The Health District's major governmental funds in 2013 were the General (Board of Health) Fund, the Women, Infants, and Children Fund (WIC), the Health Promotion Fund, the Public Health Nursing Fund, the Air Pollution Control Fund, and the Help Me Grow Program Fund. The programs reported in the governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements.

#### The Health District as a Whole

Table 1 provides a summary of the Health District's net position for 2013 compared to 2012 on a cash basis.

Table 1 - Net Position - Cash Basis

|  |      | Governmental Activit |    |           |  |  |
|--|------|----------------------|----|-----------|--|--|
|  |      | 2013                 |    | 2012      |  |  |
| <u>Assets</u>                              |      |                      |    |           |  |  |
| Equity in Pooled Cash and Cash Equivalents | _ \$ | 1,953,953            | \$ | 2,424,576 |  |  |
| Total Assets                               | \$   | 1,953,953            | \$ | 2,424,576 |  |  |
| Net Position                               |      |                      |    |           |  |  |
| Restricted for:                            |      |                      |    |           |  |  |
| Women, Infants, and Children               | \$   | 19,066               | \$ | 9,128     |  |  |
| Health Promotion                           |      | 85,173               |    | 30,425    |  |  |
| Public Health Nursing                      |      | 106,435              |    | 44,684    |  |  |
| Air Pollution Control                      |      | 64,792               |    | 61,894    |  |  |
| Help Me Grow Program                       |      | 25,737               |    | 112,066   |  |  |
| Public Health Infrastructure               |      | 80,756               |    | 40,947    |  |  |
| Child and Family Health Services           |      | 19,425               |    | 3,416     |  |  |
| HIV Prevention                             |      | 22,069               |    | 16,017    |  |  |
| Other Grant Purposes                       |      | 84,173               |    | 31,647    |  |  |
| Unrestricted                               |      | 1,446,327            |    | 2,074,352 |  |  |
| Total Net Position                         | \$   | 1,953,953            | \$ | 2,424,576 |  |  |

As mentioned previously, net position decreased by \$470,623.

Table 2 on the next page reflects the changes in net position in 2013 and 2012:

## Lake County, Ohio

## Management's Discussion and Analysis For the Year Ended December 31, 2013 Unaudited

| Table 2 - | Changes | in Net | Position |
|-----------|---------|--------|----------|
|-----------|---------|--------|----------|

|   | Governmental Activities |              |  |  |  |
|---|-------------------------|--------------|--|--|--|
|   | 2013                    | 2012         |  |  |  |
| Receipts  |                         |              |  |  |  |
| Program Cash Receipts:                                      |                         |              |  |  |  |
| Charges for Services  | \$ 1,458,780            | \$ 1,478,781 |  |  |  |
| Operating Grants and Contributions                          | 1,984,805               | 2,365,407    |  |  |  |
| Total Program Cash Receipts                                 | 3,443,585               | 3,844,188    |  |  |  |
|   |                         |              |  |  |  |
| General Receipts:   |                         |              |  |  |  |
| Property Taxes Levied for General Health District Purposes  | 1,992,983               | 2,111,002    |  |  |  |
| Grants and Entitlements not Restricted to Specific Programs | 42,972                  | 43,018       |  |  |  |
| Total General Receipts                                      | 2,035,955               | 2,154,020    |  |  |  |
| Total Receipts  | 5,479,540               | 5,998,208    |  |  |  |
|   |                         |              |  |  |  |
| <u>Disbursements</u>  |                         |              |  |  |  |
| Environmental Health:                                       |                         |              |  |  |  |
| General Environmental Health Services                       | 1,160,733               | 1,127,930    |  |  |  |
| Air Pollution Control                                       | 275,669                 | 308,275      |  |  |  |
| Mosquito Control  | 148,675                 | 137,358      |  |  |  |
| Plumbing  | 92,399                  | 91,314       |  |  |  |
| Solid Waste   | 62,667                  | 0            |  |  |  |
| Stormwater  | 50,322                  | 48,374       |  |  |  |
| Food Service  | 46,002                  | 44,517       |  |  |  |
| Other Environmental Health                                  | 24,368                  | 36,560       |  |  |  |
| Community Health Services:                                  |                         |              |  |  |  |
| General Community Health Services                           | 521,880                 | 543,786      |  |  |  |
| WIC   | 642,956                 | 692,623      |  |  |  |
| Help Me Grow Program  | 389,417                 | 619,866      |  |  |  |
| Flu   | 30,483                  | 21,999       |  |  |  |
| Immunizations   | 111,255                 | 97,476       |  |  |  |
| Child and Family Health Services                            | 75,609                  | 73,169       |  |  |  |
| Communicable Diseases                                       | 4,147                   | 4,057        |  |  |  |
| HIV/AIDS Education and Case Management                      | 112,766                 | 109,989      |  |  |  |
| Health Promotion and Planning                               | 704,767                 | 611,455      |  |  |  |
| Public Health Infrastructure                                | 148,636                 | 138,965      |  |  |  |
| Vital Statistics  | 301,290                 | 269,538      |  |  |  |
| Administration  | 566,320                 | 563,573      |  |  |  |
| General Health District                                     | 479,802                 | 357,414      |  |  |  |
| Total Disbursements   | 5,950,163               | 5,898,238    |  |  |  |
| Change in Net Position                                      | (470,623)               | 99,970       |  |  |  |
| Net Position at Beginning of Year, as Restated              | 2,424,576               | 2,324,606    |  |  |  |
| Net Position at End of Year                                 | \$ 1,953,953            | \$ 2,424,576 |  |  |  |

Lake County, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2013 Unaudited

#### The Health District as a Whole (Continued)

In 2013, 37 percent of the Health District's total receipts were from general receipts, consisting mainly of property taxes levied for general Health District purposes. Program receipts accounted for 63 percent of the Health District's total receipts in year 2013. These receipts consist primarily of charges for services for birth and death certificates, food service licenses, manufactured homes, swimming pools and spas, water system permits, and state and federal operating grants.

#### **Governmental Activities**

If the reader looks at the Statement of Activities – Cash Basis (page 12), the reader will see that the first column lists the major services provided by the Health District. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are for General Environmental Health Services and WIC, which account for 20 percent and 11 percent of all governmental disbursements, respectively. The next two columns of the Statement entitled Program Receipts identify amounts paid by people who are directly charged for the service and grants received by the Health District that must be used to provide a specific service. The Net (Disbursement) Receipts column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by local townships and municipalities, taxpayers, and state subsidies. These net costs are paid from the general receipts which are presented at the bottom of the Statement.

A comparison between the total cost of services and the net cost is presented in Table 3 below.

**Table 3- Governmental Activities** Total Cost Net Cost Total Cost Net Cost of Services of Services of Services of Services 2013 2013 2012 2012 **Governmental Activities** General Environmental Health Services \$ 1,160,733 \$ (1,160,733) \$ 1,127,930 (1,140,035)Air Pollution Control 275,669 (57,102)308,275 (14,333)Mosquito Control 148,675 (137,162)137,358 (124,287)Plumbing 92,399 32,931 91,314 55,251 Solid Waste 62,667 227 0 141,708 58,048 Stormwater 50,322 48,374 39,744 Food Service 46,002 309,281 44,517 295,329 Other Environmental Health 24,368 226,216 36,560 222,741 General Community Health Services 521,880 (458,100)(494,279)543,786 642,956 9,938 692,623 (79,447)Help Me Grow Program 10,263 389,417 (115,945)619,866 Flu 30,483 16,591 21,999 34,668 Immunizations 111,255 42,457 97,476 15,203 Child and Family Health Services 75,609 15,691 73,169 (18,389)Communicable Diseases 4,147 7,111 4,057 6,377 HIV/AIDS Education and Case Management 112,766 51,967 109,989 41,911 Health Promotion and Planning 704,767 (536,032)611,455 (374,017)Public Health Infrastructure 148,636 41,984 138,965 89,659 Vital Statistics 301.290 78,630 269,538 60,370 Administration 566,320 (566,320)563,573 (563,573)General Health District 479,802 (366, 256)357,414 (258,914)5,950,163 5,898,238 (2,506,578)**Total Governmental Activities** (2,054,050)

### Lake County, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2013 Unaudited

The Health District has tried to limit its dependence upon property taxes and local subsidies by actively pursuing grants and charging rates for services that are closely related to costs. For 2013, 34 percent of health costs were supported through property taxes, and unrestricted grants.

#### The Health District's Funds

The governmental funds, excluding transfers and advances, had total receipts of \$5,479,540 and disbursements of \$5,950,163. The governmental funds had a decrease in the cash balance of \$470,623.

The fund balance of the General Fund (Board of Health Fund) decreased by \$628,025, to \$1,446,327 at year-end. The Health District maintains a capital budget to help fund future expenditures for the building, equipment, automobiles, and sick and vacation pay due upon employees' retirement. The Capital Budget funds are part of the General Fund.

The Women, Infants, and Children (WIC) Fund increased by \$9,938. The cash balance of this fund was \$19,066 on December 31, 2013. The WIC Program is managed on a fiscal year which ends September 30 each year.

The Health Promotion Fund had receipts that totaled \$159,077 in 2013. Disbursements totaled \$646,427. \$542,098 was transferred from the General Fund to the Health Promotion Fund during 2013. The cash balance at year end was \$85,173.

The Public Health Nursing Fund had an increase of \$61,751 in cash balance. Most of the expenditures from this fund were paid with transfers from the General Health Fund. The balance at year-end was \$106,435.

The fund balance of the Air Pollution Control Fund was \$64,792 on December 31, 2013, an increase of \$2,898 compared to the balance on December 31, 2012.

The fund balance of the Help Me Grow Program Fund was \$25,737 on December 31, 2013. The Help Me Grow Program Fund was discontinued in 2013. The unobligated cash will be transferred to the General Fund. Some of the monies will be used to fund unemployment of staff laid off from the Program.

#### **General Fund Budgeting Highlights**

The Health District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of 2013, the Health District amended its appropriations, and the budgetary statement reflects both the original and final appropriated amounts. The Women, Infants, and Children (WIC) fund had an increase in appropriations due to an increase in grant funding. The Public Health Nursing Fund decreased appropriations due to funding cuts. Appropriations in the Air Pollution Control Fund decreased with no change in funding. The Health Promotion Fund appropriations increased due to additional funding. The remaining funds had no significant changes from the original and final budgeted amounts.

#### **Contacting the Health District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and providers with a general overview of the Health District's finances and to reflect the Health District's accountability for the money it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Jeffrey Campbell CPA, Senior Manager, Lake County General Health District, 33 Mill Street, Painesville, Ohio 44077.

## Lake County, Ohio Statement of Net Position – Cash Basis December 31, 2013

|  | Governmenta<br>Activities |           |
|--|---------------------------|-----------|
| <u>Assets</u>                              |                           |           |
| Equity in Pooled Cash and Cash Equivalents | \$                        | 1,953,953 |
| Total Assets                               | \$                        | 1,953,953 |
| Net Position                               |                           |           |
| Restricted for:                            |                           |           |
| Women, Infants, and Children               | \$                        | 19,066    |
| Health Promotion                           |                           | 85,173    |
| Public Health Nursing                      |                           | 106,435   |
| Air Pollution Control                      |                           | 64,792    |
| Help Me Grow Program                       |                           | 25,737    |
| Public Health Infrastructure               |                           | 80,756    |
| Child and Family Health Services           |                           | 19,425    |
| HIV Prevention                             |                           | 22,069    |
| Other Grant Purposes                       |                           | 84,173    |
| Unrestricted                               |                           | 1,446,327 |
| Total Net Position                         | \$                        | 1,953,953 |

## Lake County, Ohio

## Statement of Activities – Cash Basis For the Year Ended December 31, 2013

|   |                                  |               |                    | Progra     |         | _          | Re<br>C  | Net<br>bursements)<br>sceipts and<br>thanges in<br>et Position |
|---|----------------------------------|---------------|--------------------|------------|---------|------------|----------|--|
|   |                                  |               |                    | harges     |         | perating   | <i>a</i> |  |
|   | D'.                              | 1             |                    | Services   |         | ants and   |          | vernmental   |
| Corpumental Activities                        | Dis                              | bursements    | an                 | d Sales    | Con     | tributions | <i>F</i> | Activities   |
| Governmental Activities Environmental Health: |                                  |               |                    |            |         |            |          |  |
| General Environmental Health Services         | \$                               | 1,160,733     | \$                 | 0          | \$      | 0          | \$       | (1,160,733)  |
| Air Pollution Control                         | φ                                | 275,669       | Φ                  | 4,752      | φ       | 213,815    | Ф        | (57,102)   |
| Mosquito Control                              |                                  | 148,675       |                    | 11,513     |         | 0          |          | (137,162)  |
| Plumbing                                      |                                  | 92,399        |                    | 125,330    |         | 0          |          | 32,931   |
| Solid Waste                                   |                                  | 62,667        |                    | 62,894     |         | 0          |          | 227  |
| Stormwater                                    |                                  | 50,322        |                    | 108,370    |         | 0          |          | 58,048   |
| Food Service                                  |                                  | 46,002        |                    | 355,283    |         | 0          |          | 309,281  |
| Other Environmental Health                    |                                  | 24,368        |                    | 154,923    |         | 95,661     |          | 226,216  |
| General Community Health Services             |                                  | 521,880       |                    | 32,530     |         | 31,250     |          | (458,100)  |
| WIC   |                                  | 642,956       |                    | 0          |         | 652,894    |          | 9,938  |
| Help Me Grow Program                          |                                  | 389,417       |                    | 25,129     |         | 248,343    |          | (115,945)  |
| Flu   |                                  | 30,483        |                    | 47,074     |         | 0          |          | 16,591   |
| Immunizations                                 |                                  | 111,255       |                    | 60,976     |         | 92,736     |          | 42,457   |
| Child and Family Health Services              |                                  | 75,609        |                    | 00,570     |         | 91,300     |          | 15,691   |
| Communicable Diseases                         |                                  | 4,147         |                    | 8,258      |         | 3,000      |          | 7,111  |
| HIV/AIDS Education and Case Management        |                                  | 112,766       |                    | 0,230      |         | 164,733    |          | 51,967   |
| Health Promotion and Planning                 |                                  | 704,767       |                    | 7,719      |         | 161,016    |          | (536,032)  |
| Public Health Infrastructure                  |                                  | 148,636       |                    | 0          |         | 190,620    |          | 41,984   |
| Vital Statistics                              |                                  | 301,290       |                    | 340,483    |         | 39,437     |          | 78,630   |
| Administration                                |                                  | 566,320       |                    | 0          |         | 0          |          | (566,320)  |
| General Health District                       |                                  | 479,802       |                    | 113,546    |         | 0          |          | (366,256)  |
| Total Governmental Activities                 | \$                               | 5,950,163     | \$ 1               | ,458,780   | \$      | 1,984,805  |          | (2,506,578)  |
|   | Ger<br>Pro                       | neral Receip  | <b>ts</b><br>Levie | d for:     |         |            |          |  |
|   | General Health District Purposes |               |                    |            |         |            |          | 1,992,983  |
|   |                                  | nts and Entit |                    |            | stricte | d          |          |  |
|   | to Specific Programs             |               |                    |            |         |            |          | 42,972   |
|   |                                  | al General R  |                    |            |         |            |          | 2,035,955  |
|   | Cha                              | ange in Net P | ositio             | on         |         |            |          | (470,623)  |
|   | Net                              | Position at 1 | Begin              | ning of Ye | ear, as | Restated   |          | 2,424,576  |
|   | Net                              | Position at 1 | End o              | f Year     |         |            | \$       | 1,953,953  |

## Lake County, Ohio

## Statement of Cash Basis Assets and Fund Balances Governmental Funds December 31, 2013

| Assets Equity in Pooled Cash and Cash Equivalents Total Assets | <br>General  1,446,327  1,446,327 | Women,<br>Infants,<br>and<br>Children<br>\$ 19,066<br>\$ 19,066 | Health omotion 85,173 85,173 | Public Health Nursing \$106,435 \$106,435 | Air ollution Control  64,792 64,792 |    | Telp Me<br>Grow<br>Program<br>25,737<br>25,737 | Go: | Other vernmental Funds  206,423  206,423 | Go<br> | Total vernmental Funds 1,953,953 1,953,953 |
|--|-----------------------------------|---|------------------------------|---|-------------------------------------|----|--|-----|--|--------|--|
|  |                                   |   |                              |   |                                     | _  |  |     |  |        |  |
| Fund Balances  |                                   |   |                              |   |                                     |    |  |     |  |        |  |
| Restricted:  |                                   |   |                              |   |                                     |    |  |     |  |        |  |
| Women, Infants, and Children                                   | \$<br>0                           | \$ 19,066   | \$<br>0                      | \$ 0                                      | \$<br>0                             | \$ | 0  | \$  | 0  | \$     | 19,066                                     |
| Health Promotion   | 0                                 | 0   | 85,173                       | 0   | 0                                   |    | 0  |     | 0  |        | 85,173                                     |
| Public Health Nursing  | 0                                 | 0   | 0                            | 106,435                                   | 0                                   |    | 0  |     | 0  |        | 106,435                                    |
| Air Pollution Control  | 0                                 | 0   | 0                            | 0   | 64,792                              |    | 0  |     | 0  |        | 64,792                                     |
| Help Me Grow Program   | 0                                 | 0   | 0                            | 0   | 0                                   |    | 25,737   |     | 0  |        | 25,737                                     |
| Public Health Infrastructure                                   | 0                                 | 0   | 0                            | 0   | 0                                   |    | 0  |     | 80,756                                   |        | 80,756                                     |
| Child and Family Health Services                               | 0                                 | 0   | 0                            | 0   | 0                                   |    | 0  |     | 19,425                                   |        | 19,425                                     |
| HIV Prevention   | 0                                 | 0   | 0                            | 0   | 0                                   |    | 0  |     | 22,069                                   |        | 22,069                                     |
| Other Grant Purposes   | 0                                 | 0   | 0                            | 0   | 0                                   |    | 0  |     | 84,173                                   |        | 84,173                                     |
| Assigned   | 23,144                            | 0   | 0                            | 0   | 0                                   |    | 0  |     | 0  |        | 23,144                                     |
| Unassigned   | 1,423,183                         | 0   | 0                            | 0   | 0                                   |    | 0  |     | 0  |        | 1,423,183                                  |
| <b>Total Fund Balances</b>                                     | \$<br>1,446,327                   | \$ 19,066   | \$<br>85,173                 | \$ 106,435                                | \$<br>64,792                        | \$ | 25,737   | \$  | 206,423                                  | \$     | 1,953,953                                  |

#### Lake County, Ohio

## Statement of Cash Receipts, Disbursements, and Changes in Cash Basis Fund Balances Governmental Funds

## For the Year Ended December 31, 2013

|   | General      | Women,<br>Infants, and<br>Children | Health<br>Promotion | Public<br>Health<br>Nursing | Air<br>Pollution<br>Control | Help Me<br>Grow<br>Program | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|---|--------------|------------------------------------|---------------------|-----------------------------|-----------------------------|----------------------------|--------------------------------|--------------------------------|
| Receipts  |              |                                    |                     |                             |                             |                            |                                |                                |
| Property and Other Local Taxes                  | \$ 1,992,983 | \$ 0                               | \$ 0                | \$ 0                        | \$ 0                        | \$ 0                       | \$ 0                           | \$ 1,992,983                   |
| Subsidy   | 42,972       | 0                                  | 0                   | 0                           | 0                           | 0                          | 0                              | 42,972                         |
| Operating Grants                                | 116,915      | 652,894                            | 151,358             | 36,750                      | 213,815                     | 273,472                    | 564,730                        | 2,009,934                      |
| Charges for Services                            | 1,272,342    | 0                                  | 7,719               | 148,838                     | 4,752                       | 0                          | 0                              | 1,433,651                      |
| Total Receipts                                  | 3,425,212    | 652,894                            | 159,077             | 185,588                     | 218,567                     | 273,472                    | 564,730                        | 5,479,540                      |
| <u>Disbursements</u>                            |              |                                    |                     |                             |                             |                            |                                |                                |
| Current:  |              |                                    |                     |                             |                             |                            |                                |                                |
| Environmental Health:                           |              |                                    |                     |                             |                             |                            |                                |                                |
| General Environmental Health Services           | 1,160,733    | 0                                  | 0                   | 0                           | 0                           | 0                          | 0                              | 1,160,733                      |
| Air Pollution Control                           | 0            | 0                                  | 0                   | 0                           | 275,669                     | 0                          | 0                              | 275,669                        |
| Mosquito Control                                | 148,675      | 0                                  | 0                   | 0                           | 0                           | 0                          | 0                              | 148,675                        |
| Plumbing  | 92,399       | 0                                  | 0                   | 0                           | 0                           | 0                          | 0                              | 92,399                         |
| Solid Waste                                     | 62,667       | 0                                  | 0                   | 0                           | 0                           | 0                          | 0                              | 62,667                         |
| Stormwater                                      | 50,322       | 0                                  | 0                   | 0                           | 0                           | 0                          | 0                              | 50,322                         |
| Food Service                                    | 46,002       | 0                                  | 0                   | 0                           | 0                           | 0                          | 0                              | 46,002                         |
| Other Environmental Health                      | 24,368       | 0                                  | 0                   | 0                           | 0                           | 0                          | 0                              | 24,368                         |
| Community Health Services:                      |              |                                    |                     |                             |                             |                            |                                |                                |
| General Community Health Services               | 0            | 0                                  | 0                   | 521,880                     | 0                           | 0                          | 0                              | 521,880                        |
| WIC   | 0            | 642,956                            | 0                   | 0                           | 0                           | 0                          | 0                              | 642,956                        |
| Help Me Grow                                    | 29,616       | 0                                  | 0                   | 0                           | 0                           | 359,801                    | 0                              | 389,417                        |
| Flu   | 0            | 0                                  | 0                   | 30,483                      | 0                           | 0                          | 0                              | 30,483                         |
| Immunizations                                   | 0            | 0                                  | 0                   | 32,656                      | 0                           | 0                          | 78,599                         | 111,255                        |
| Child and Family Health Services                | 0            | 0                                  | 0                   | 319                         | 0                           | 0                          | 75,290                         | 75,609                         |
| Communicable Diseases                           | 0            | 0                                  | 0                   | 4,147                       | 0                           | 0                          | 0                              | 4,147                          |
| HIV/AIDS Education and Case Management          | 0            | 0                                  | 0                   | 0                           | 0                           | 0                          | 112,766                        | 112,766                        |
| Health Promotion and Planning:                  |              |                                    |                     |                             |                             |                            | ,                              | ,                              |
| Health Promotion and Planning                   | 23,297       | 0                                  | 637,600             | 0                           | 0                           | 0                          | 43.870                         | 704,767                        |
| Public Health Infrastructure                    | 0            | 0                                  | 8,827               | 0                           | 0                           | 0                          | 139,809                        | 148,636                        |
| Vital Statistics                                | 301,290      | 0                                  | 0                   | 0                           | 0                           | 0                          | 0                              | 301,290                        |
| Administration                                  | 566,320      | 0                                  | 0                   | 0                           | 0                           | 0                          | 0                              | 566,320                        |
| General Health District                         | 479,802      | 0                                  | 0                   | 0                           | 0                           | 0                          | 0                              | 479,802                        |
| Total Disbursements                             | 2,985,491    | 642,956                            | 646,427             | 589,485                     | 275,669                     | 359,801                    | 450,334                        | 5,950,163                      |
| Excess of Receipts Over (Under) Disbursements   | 439,721      | 9,938                              | (487,350)           | (403,897)                   | (57,102)                    | (86,329)                   | 114,396                        | (470,623)                      |
| Other Financing Sources (Uses)                  |              |                                    |                     |                             |                             |                            |                                |                                |
| Transfers In                                    | 0            | 0                                  | 542,098             | 465,648                     | 60,000                      | 0                          | 0                              | 1,067,746                      |
| Transfers Out                                   |              | 0                                  | 342,098             | 403,048                     | 00,000                      | 0                          | 0                              | , , ,                          |
|   | (1,067,746)  |                                    | 0                   | 0                           | 0                           | 0                          | 0                              | (1,067,746)                    |
| Advance In                                      | 28,000       | 28,000                             |                     |                             |                             |                            | -                              | 56,000                         |
| Advance Out                                     | (28,000)     | (28,000)                           | 542,000             | 0                           | 0                           | 0                          | 0                              | (56,000)                       |
| Total Other Financing Sources (Uses)            | (1,067,746)  |                                    | 542,098             | 465,648                     | 60,000                      |                            |                                | 0                              |
| Net Change in Fund Balances                     | (628,025)    | 9,938                              | 54,748              | 61,751                      | 2,898                       | (86,329)                   | 114,396                        | (470,623)                      |
| Fund Balances at Beginning of Year, as Restated | 2,074,352    | 9,128                              | 30,425              | 44,684                      | 61,894                      | 112,066                    | 92,027                         | 2,424,576                      |
| Fund Balances at End of Year                    | \$ 1,446,327 | \$ 19,066                          | \$ 85,173           | \$ 106,435                  | \$ 64,792                   | \$ 25,737                  | \$ 206,423                     | \$ 1,953,953                   |

#### Lake County, Ohio

## Statement of Receipts, Disbursements, and Changes in Fund Balances – Budget and Actual – Budget Basis General Fund

## For the Year Ended December 31, 2013

|   | Budgeted<br>Original | Amounts Final | Actual       | Variance with<br>Final Budget<br>Positive<br>(Negative) |
|---|----------------------|---------------|--------------|---|
| Receipts                                      |                      |               |              |   |
| Property and Other Local Taxes                | \$ 1,992,985         | \$ 1,992,983  | \$ 1,992,983 | \$ 0  |
| Subsidy                                       | 43,000               | 42,972        | 42,972       | 0   |
| Operating Grants                              | 146,700              | 129,605       | 116,915      | (12,690)  |
| Charges for Services                          | 1,324,871            | 1,352,956     | 1,272,342    | (80,614)  |
| Total Receipts                                | 3,507,556            | 3,518,516     | 3,425,212    | (93,304)  |
| <u>Disbursements</u>                          |                      |               |              |   |
| Current:                                      |                      |               |              |   |
| Environmental Health:                         |                      |               |              |   |
| General Environmental Health Services         | 1,210,157            | 1,262,841     | 1,160,733    | 102,108   |
| Mosquito Control                              | 127,525              | 115,146       | 148,675      | (33,529)  |
| Plumbing                                      | 97,266               | 112,832       | 92,399       | 20,433  |
| Solid Waste                                   | 118,300              | 120,467       | 62,667       | 57,800  |
| Stormwater                                    | 82,779               | 51,953        | 50,322       | 1,631   |
| Food Serivce                                  | 49,470               | 50,288        | 46,002       | 4,286   |
| Other Environmental Health                    | 34,699               | 35,873        | 24,368       | 11,505  |
| Health Promotion and Planning                 | 7,324                | 21,707        | 23,297       | (1,590)   |
| Vital Statistics                              | 294,861              | 328,618       | 301,290      | 27,328  |
| Help Me Grow Program                          | 5,800                | 35,159        | 29,616       | 5,543   |
| Administration                                | 658,930              | 627,462       | 566,320      | 61,142  |
| General Health District                       | 1,503,685            | 1,484,157     | 479,802      | 1,004,355   |
| Total Disbursements                           | 4,190,796            | 4,246,503     | 2,985,491    | 1,261,012   |
| Excess of Receipts Over (Under) Disbursements | (683,240)            | (727,987)     | 439,721      | 1,167,708   |
| Other Financing Sources (Uses)                |                      |               |              |   |
| Transfers In                                  | 0                    | 0             | 2,110        | 2,110   |
| Transfers Out                                 | 0                    | 0             | (1,069,856)  | (1,069,856)   |
| Advances In                                   | 0                    | 0             | 28,000       | 28,000  |
| Advances Out                                  | 0                    | 0             | (28,000)     | (28,000)  |
| Total Other Financing Sources (Uses)          | 0                    |               | (1,067,746)  | (1,067,746)   |
| Net Change in Fund Balances                   | (683,240)            | (727,987)     | (628,025)    | 99,962  |
|   |                      |               |              |   |
| Fund Balances at Beginning of Year            | 2,074,352            | 2,074,352     | 2,074,352    | 0   |
| Fund Balances at End of Year                  | \$ 1,391,112         | \$ 1,346,365  | \$ 1,446,327 | \$ 99,962   |

### Lake County, Ohio

## Statement of Receipts, Disbursements, and Changes in Fund Balances – Budget and Actual – Budget Basis

## Women, Infants, and Children (WIC) Fund For the Year Ended December 31, 2013

|   | Budgeted   | Amounts    |            | Variance with Final Budget |
|---|------------|------------|------------|----------------------------|
|   | Original   | Final      | Actual     | Positive<br>(Negative)     |
| Receipts                                      | <b>.</b>   | A 540 0 74 | A 550 004  | Φ 2040                     |
| Operating Grants                              | \$ 641,854 | \$ 649,054 | \$ 652,894 | \$ 3,840                   |
| Total Receipts                                | 641,854    | 649,054    | 652,894    | 3,840                      |
| <u>Disbursements</u>                          |            |            |            |                            |
| Current:                                      |            |            |            |                            |
| WIC   | 670,025    | 657,490    | 642,956    | 14,534                     |
| Total Disbursements                           | 670,025    | 657,490    | 642,956    | 14,534                     |
| Excess of Receipts Over (Under) Disbursements | (28,171)   | (8,436)    | 9,938      | 18,374                     |
|   |            |            |            |                            |
| Other Financing Sources (Uses)                |            |            |            |                            |
| Transfers In                                  | 19,044     | 0          | 0          | 0                          |
| Transfers Out                                 | 0          | (691)      | 0          | 691                        |
| Advances In                                   | 0          | 0          | 28,000     | 28,000                     |
| Advances Out                                  | 0          | 0          | (28,000)   | (28,000)                   |
| <b>Total Other Financing Sources (Uses)</b>   | 19,044     | (691)      | 0          | 691                        |
| Net Change in Fund Balances                   | (9,127)    | (9,127)    | 9,938      | 19,065                     |
|   |            |            |            |                            |
| Fund Balances at Beginning of Year            | 9,128      | 9,128      | 9,128      | 0                          |
|   |            |            |            |                            |
| Fund Balances at End of Year                  | \$ 1       | \$ 1       | \$ 19,066  | \$ 19,065                  |

### Lake County, Ohio

## Statement of Receipts, Disbursements, and Changes in Fund Balances – Budget and Actual – Budget Basis Health Promotion Fund

## For the Year Ended December 31, 2013

|   | Budgeted   | Amounts    |            | Variance with<br>Final Budget<br>Positive |  |
|---|------------|------------|------------|---|--|
|   | Original   | Final      | Actual     | (Negative)                                |  |
| Receipts                                      |            |            |            |   |  |
| Operating Grants                              | \$ 151,183 | \$ 158,383 | \$ 151,358 | \$ (7,025)                                |  |
| Charges for Services                          | 8,149      | 3,220      | 7,719      | 4,499                                     |  |
| Total Receipts                                | 159,332    | 161,603    | 159,077    | (2,526)                                   |  |
|   |            |            |            |   |  |
| <u>Disbursements</u>                          |            |            |            |   |  |
| Health Promotion and Planning                 | 742,938    | 810,028    | 637,600    | 172,428                                   |  |
| Public Health Infrastructure                  | 14,823     | 25,375     | 8,827      | 16,548                                    |  |
| Total Disbursements                           | 757,761    | 835,403    | 646,427    | 188,976                                   |  |
| Excess of Receipts Over (Under) Disbursements | (598,429)  | (673,800)  | (487,350)  | 186,450                                   |  |
|   |            |            |            |   |  |
| Other Financing Sources (Uses)                |            |            |            |   |  |
| Transfers In                                  | 568,001    | 643,372    | 542,098    | (101,274)                                 |  |
| Total Other Financing Sources (Uses)          | 568,001    | 643,372    | 542,098    | (101,274)                                 |  |
| Net Change in Fund Balances                   | (30,428)   | (30,428)   | 54,748     | 85,176                                    |  |
|   |            |            |            |   |  |
| Fund Balances at Beginning of Year            | 30,425     | 30,425     | 30,425     | 0   |  |
|   |            |            |            |   |  |
| Fund Balances at End of Year                  | \$ (3)     | \$ (3)     | \$ 85,173  | \$ 85,176                                 |  |

#### Lake County, Ohio

## Statement of Receipts, Disbursements, and Changes in Fund Balances – Budget and Actual – Budget Basis Public Health Nursing Fund

## For the Year Ended December 31, 2013

|   | Budgeted  | Amounts   |            | Variance with Final Budget |
|---|-----------|-----------|------------|----------------------------|
|   | Original  | Final     | Actual     | Positive (Negative)        |
| Receipts                                      |           |           |            |                            |
| Operating Grants                              | \$ 44,500 | \$ 37,000 | \$ 36,750  | \$ (250)                   |
| Charges for Services                          | 165,800   | 165,800   | 148,838    | (16,962)                   |
| Total Receipts                                | 210,300   | 202,800   | 185,588    | (17,212)                   |
| Disbursements                                 |           |           |            |                            |
| General Community Health Services             | 726,979   | 628,172   | 521,880    | 106,292                    |
| Flu   | 25,196    | 25,196    | 30,483     | (5,287)                    |
| Immunizations                                 | 35,311    | 36,121    | 32,656     | 3,465                      |
| Child and Family Health Services              | 0         | 0         | 319        | (319)                      |
| Communicable Diseases                         | 4,034     | 3,823     | 4,147      | (324)                      |
| Total Disbursements                           | 791,520   | 693,312   | 589,485    | 103,827                    |
| Excess of Receipts Over (Under) Disbursements | (581,220) | (490,512) | (403,897)  | 86,615                     |
| Other Financing Sources (Uses)                |           |           |            |                            |
| Transfers In                                  | 581,220   | 490,512   | 471,648    | (18,864)                   |
| Transfers Out                                 | 0         | 0         | (6,000)    | (6,000)                    |
| Total Other Financing Sources (Uses)          | 581,220   | 490,512   | 465,648    | (24,864)                   |
| Net Change in Fund Balances                   | 0         | 0         | 61,751     | 61,751                     |
| Fund Balances at Beginning of Year            | 44,684    | 44,684    | 44,684     | 0                          |
| Fund Balances at End of Year                  | \$ 44,684 | \$ 44,684 | \$ 106,435 | \$ 61,751                  |

### Lake County, Ohio

## Statement of Receipts, Disbursements, and Changes in Fund Balances – Budget and Actual – Budget Basis Air Pollution Control Fund

## For the Year Ended December 31, 2013

|   |    | Budgeted | Am | ounts    |    |          | Fina     | nce with<br>l Budget |
|---|----|----------|----|----------|----|----------|----------|----------------------|
|   | C  | Priginal |    | Final    |    | Actual   |          | ositive<br>egative)  |
| Receipts                                      | Φ. | 220 50 5 | Φ. | 220 507  | Φ. | 212.015  | <b>.</b> | (5.000)              |
| Operating Grants                              | \$ | 220,695  | \$ | 220,695  | \$ | 213,815  | \$       | (6,880)              |
| Charges for Services                          |    | 5,000    |    | 5,000    |    | 4,752    |          | (248)                |
| Total Receipts                                |    | 225,695  |    | 225,695  |    | 218,567  |          | (7,128)              |
| <u>Disbursements</u>                          |    |          |    |          |    |          |          |                      |
| Current:                                      |    |          |    |          |    |          |          |                      |
| Air Pollution Control                         |    | 297,332  |    | 294,848  |    | 275,669  |          | 19,179               |
| Total Disbursements                           |    | 297,332  |    | 294,848  |    | 275,669  |          | 19,179               |
| Excess of Receipts Over (Under) Disbursements |    | (71,637) |    | (69,153) |    | (57,102) |          | 12,051               |
| Other Financing Sources (Uses)                |    |          |    |          |    |          |          |                      |
| Transfers In                                  |    | 9,743    |    | 7,259    |    | 60,000   |          | 52,741               |
| Total Other Financing Sources (Uses)          |    | 9,743    |    | 7,259    |    | 60,000   |          | 52,741               |
| Net Change in Fund Balances                   |    | (61,894) |    | (61,894) |    | 2,898    |          | 64,792               |
| Fund Balances at Beginning of Year            |    | 61,894   |    | 61,894   |    | 61,894   |          | 0                    |
| Fund Balances at End of Year                  | \$ | 0        | \$ | 0        | \$ | 64,792   | \$       | 64,792               |

### Lake County, Ohio

## Statement of Receipts, Disbursements, and Changes in Fund Balances – Budget and Actual – Budget Basis Help Me Grow Program Fund

## For the Year Ended December 31, 2013

|   | Budgeted   | Amounts    |            | Variance with Final Budget |
|---|------------|------------|------------|----------------------------|
|   | Original   | Final      | Actual     | Positive<br>(Negative)     |
| Receipts Operating Grants                     | \$ 558,128 | \$ 273,081 | \$ 273,472 | \$ 391                     |
| Total Receipts                                | 558,128    | 273,081    | 273,472    | 391                        |
| <u>Disbursements</u>                          |            |            |            |                            |
| Current: Help Me Grow Program                 | 717,383    | 367,248    | 359,801    | 7,447                      |
| Total Disbursements                           | 717,383    | 367,248    | 359,801    | 7,447                      |
| Excess of Receipts Over (Under) Disbursements | (159,255)  | (94,167)   | (86,329)   | 7,838                      |
| Other Financing Sources (Uses)                |            |            |            |                            |
| Transfers In                                  | 47,191     | 0          | 0          | 0                          |
| Transfers Out                                 | 0          | (17,897)   | 0          | 17,897                     |
| Total Other Financing Sources (Uses)          | 47,191     | (17,897)   | 0          | 17,897                     |
| Net Change in Fund Balances                   | (112,064)  | (112,064)  | (86,329)   | 25,735                     |
| Fund Balances at Beginning of Year            | 112,066    | 112,066    | 112,066    | 0                          |
| Fund Balances at End of Year                  | \$ 2       | \$ 2       | \$ 25,737  | \$ 25,735                  |

Lake County, Ohio Notes to the Financial Statements For the Year Ended December 31, 2013

#### Note 1 – Reporting Entity

A fourteen-member Board of Health and the Health Commissioner governs the Lake County General Health District (the "Health District"). The Board appoints a Health Commissioner and the two Directors. All other employees of the Health District are hired by the Health Commissioner. With the exception of the City of Mentor, each contracting city has one Board representative. As a result of its population, the City of Mentor has two representatives. The General Health District (township and villages) has three representatives on the Board. There is one Board member representing the licensing council and the licensing council represents various groups that are licensed by the Health District. The Health District's services include communicable disease investigations, immunization clinics, inspections, public health nursing services, and the issuance of health-related licenses and permits.

The Health District's management believes these basic financial statements present all activities for which the Health District is financially accountable.

#### **Note 2 - Summary of Significant Accounting Policies**

As discussed further in Note 2.C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the Health District's accounting policies.

#### A. Basis of Presentation

The Health District's basic financial statements consist of government-wide financial statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements, which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the Health District as a whole. These Statements usually distinguish between those activities of the Health District that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts, or other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The Health District has no business-type activities.

The Statement of Net Position presents the cash balance of the governmental activities of the Health District at year end. The Statement of Activities compares disbursements and program receipts for each program or function of the Health District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Health District is responsible.

Program receipts include charges paid by the recipient of the goods or services offered by the program, grants, and contributions that are restricted to meeting the operational or capital requirements of a particular program.

Lake County, Ohio
Notes to the Financial Statements
For the Year Ended December 31, 2013
(Continued)

#### **Note 2 - Summary of Significant Accounting Policies** (Continued)

#### A. Basis of Presentation (Continued)

#### Government-Wide Financial Statements (Continued)

Receipts which are not classified as program receipts are presented as general receipts of the Health District, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental program is self-financing on a cash basis or draws from the general receipts of the Health District.

#### **Fund Financial Statements**

During the year, the Health District segregates transactions related to certain Health District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Health District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column.

#### B. Fund Accounting

The Health District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Health District are presented as governmental.

#### Governmental Funds

Governmental funds are those through which most governmental functions of the Health District are financed. The following are the Health District's major governmental funds:

General Fund (Board of Health Fund) - The General Fund accounts for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the Health District for any purpose provided it is expended or transferred according to the general laws of Ohio.

Women, Infants, and Children (WIC) Fund – This fund accounts for the WIC grant funds and disbursements. The mission of WIC is to safeguard the health of low-income women with infants and children up to age 5 who are at nutrition risk by providing nutritious foods to supplement diets, information on healthy eating, and referrals to health care.

*Health Promotion Fund* – This fund receives grant dollars to provide for Health Planning, Health Promotion, and Preventive Health.

Public Health Nursing Fund – This fund receives fees and non-federal grant dollars for providing public health nursing services.

Air Pollution Control Fund – This fund receives federal and state grant dollars to monitor the air quality and investigate complaints. It also receives fees for open burning permits.

*Help Me Grow Program Fund* – This fund receives funding for the Help Me Grow (HMG) Program. This Program was discontinued effective July 1, 2013.

The other governmental funds of the Health District account for grants and other resources whose use is restricted for a particular purpose.

Lake County, Ohio
Notes to the Financial Statements
For the Year Ended December 31, 2013
(Continued)

#### **Note 2 - Summary of Significant Accounting Policies** (Continued)

#### C. Basis of Accounting

The Health District's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the Health District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the Health District are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

#### D. Budgetary Process

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County Board of Health may appropriate. The appropriations resolution is the County Board of Health's authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the Lake County Board of Health. The legal level of control has been established by the Lake County Board of Health at the fund, function, and object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Health District. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the County Board of Health.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Board of Health during the year.

#### E. Cash and Investments

The County Treasurer is the custodian for the Health District's cash and investments. The County's cash and investment pool holds the Health District's cash and investments, which are reported at the County Treasurer's carrying amount. Deposits and investments disclosures for the County as a whole may be obtained from the County. The Lake County Treasurer's office is located in Lake County's Administration Building at 105 Main St., Painesville, Ohio 44077. The phone number is (440) 350-2516.

Lake County, Ohio
Notes to the Financial Statements
For the Year Ended December 31, 2013
(Continued)

#### **Note 2 - Summary of Significant Accounting Policies** (Continued)

#### F. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation.

#### G. Inventory and Prepaid Items

The Health District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### H. Capital Assets

Acquisitions of property, plant, and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### I. Inter-fund Receivables/Payables

The Health District reports advances-in and advances-out for inter-fund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

#### J. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Health District's cash basis of accounting

#### K. Employer Contributions to Cost-Sharing Pension Plans

The Health District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 6 and 7, the employer contributions include portions for pension benefits and for post-retirement health care benefits.

#### L. Long-Term Obligations

The Health District's cash basis financial statements do not report liabilities for long-term obligations. Proceeds of loans are reported as cash when received and principal and interest are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither another financing source nor capital outlay expenditure are reported at inception. Lease payments are reported when paid.

#### M. Net Position

Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

Lake County, Ohio
Notes to the Financial Statements
For the Year Ended December 31, 2013
(Continued)

#### **Note 2 - Summary of Significant Accounting Policies** (Continued)

#### N. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Health District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans.

<u>Restricted</u> – Fund balance is reported as restricted when constraints placed on the use of resources are either extremely imposed by creditors, grantors, contributors, or laws or regulations of other governments, or is imposed by law through constitutional provisions.

Enabling legislation authorizes the Health District to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the Health District can be compelled by an external party, such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

<u>Committed</u> – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (ordinance or resolution) of the Health District. Those committed amounts cannot be used for any other purposes unless the Health District removes or changes the specified use by taking the same type of action (ordinance or resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, the committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by the Health District, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> – Amounts in the assigned fund balance classification are intended to be used by the Health District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Health District or a Health District official delegated that authority by ordinance, or by State Statute.

<u>Unassigned</u> – Unassigned fund balance is the residual classification for the General Fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Health District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Lake County, Ohio
Notes to the Financial Statements
For the Year Ended December 31, 2013
(Continued)

#### **Note 2 - Summary of Significant Accounting Policies** (Continued)

#### O. Inter-Fund Transactions

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as inter-fund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented in the financial statements.

#### Note 3 – Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements, and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the General Fund and each major special revenue fund is prepared on the cash basis to provide a meaningful comparison of actual results with the budget.

The encumbrances outstanding at year end (budgetary basis) amounted to:

| General Fund                 | \$<br>23,144 |
|------------------------------|--------------|
| Major Special Revenue Funds: |              |
| WIC                          | 458          |
| Health Promotion             | 1,525        |
| Public Health Nursing        | 598          |
| Air Pollution Control        | 279          |
| Help Me Grow Program         | 0            |
|                              |              |
| Other Governmental Funds     | 2,977        |

#### **Note 4 - Property and Other Local Taxes**

Property taxes include amounts levied against all real property, public utility property, and tangible personal property located in the Health District. Property tax receipts received in 2013 for real and public utility property taxes represents collections of the 2012 taxes.

2013 real property taxes are levied after October 1, 2013 on the assessed values as of January 1, 2013, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. 2013 real property taxes are collected in and intended to finance 2014.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2013 public utility property taxes which became a lien on December 31, 2012, are levied after October 1, 2013, and are collected in 2014 with real property taxes.

The full tax rate for all Health District operations for the year ended December 31, 2013, was \$32 per \$1,000 of assessed value. The assessed values of real property, public utility property, and tangible personal property upon which 2013 property tax receipts were based was \$6,138,496,590.

Lake County, Ohio
Notes to the Financial Statements
For the Year Ended December 31, 2013
(Continued)

#### Note 5 - Risk Management

The Health District is exposed to various risks of property and casualty losses and injuries to employees.

The Health District insures against injuries to employees through the Ohio Bureau of Workers' Compensation.

The Health District belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. PEP is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements, and other expenses resulting from covered claims that exceed the members' deductibles.

The Pool uses reinsurance and excess risk-sharing arrangements to reduce its exposure to loss. These agreements permit recovery of a portion of its claims from reinsurers and a risk-sharing pool; however, they do not discharge the Pool's primary liability for such payments. The Pool is a member of American Public Entity Excess Pool ("APEEP"), which is also administered by ARPCO. APEEP provides the Pool with an excess risk-sharing program. Under this arrangement, the Pool retains insured risks up to an amount specified in the contracts. The Board of Directors and ARPCO periodically review the financial strength of the Pool and other market conditions to determine the appropriate level of risk the Pool will retain.

#### **Financial Position**

PEP's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities, and retained earnings at December 31, 2012 and 2011 (the latest information available):

|              | 2012             | 2011             |
|--------------|------------------|------------------|
| Assets       | \$<br>34,389,569 | \$<br>33,362,404 |
| Liabilities  | (14,208,353)     | (14,187,273)     |
| Net Position | \$<br>20,181,216 | \$<br>19,175,131 |

At December 31, 2012 and 2011, respectively, the liabilities above include approximately \$13.1 million and \$13 million of estimated claims payable. The assets above also include approximately \$12.6 and \$12.1 million of unpaid claims to be billed to approximately 466 member governments in the future, as of December 2012 and 2011, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2012, the Health District's share of these unpaid claims collectible in future years is approximately \$10,777.

The expected rates PEP charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to PEP for each year of membership.

|      | Contributions to PEP |              |
|------|----------------------|--------------|
| 2011 |                      | \$<br>25,824 |
| 2012 |                      | \$<br>34,743 |
| 2013 |                      | \$<br>35,490 |

Lake County, Ohio
Notes to the Financial Statements
For the Year Ended December 31, 2013
(Continued)

#### **Note 5 - Risk Management** (Continued)

After completing one year of membership, members may withdraw on each anniversary of the date they joined PEP provided they provide written notice to PEP 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's budgetary contribution. Withdrawing members have no other future obligation to the Pool. Additionally, upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

#### **Note 6 - Defined Benefit Pension Plans**

#### Plan Description

The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans as described below:

- 1. The Traditional Plan a cost-sharing, multiple-employer defined benefit pension plan.
- 2. The Member-Directed Plan a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and (vested) employer contributions plus any investment earnings.
- 3. The Combined Plan a cost-sharing, multiple-employer defined benefit plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to, but less than, the Traditional Pension Plan benefit. Member contributions, whose investment is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.
- A. OPERS provides retirement, disability, survivor and death benefits, and annual cost-of-living adjustments to members of the Traditional Pension and Combined plans. Members of the Member-Directed Plan do not qualify for ancillary benefits.
- B. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code.
- C. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/investments/cafr.shtml">https://www.opers.org/investments/cafr.shtml</a>, or by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or (800) 222-7377.
- D. The Ohio Revised Code provides statutory authority for member and employer contributions. For 2013, member and employer contribution rates were consistent across all three plans. While members in the state and local divisions (including Lake County General Health District) may participate in all three plans, law enforcement and public safety divisions exist only within the Traditional Pension Plan.
  - For 2013, the Health District's member contribution rates were 10 percent of covered payroll. The 2013 employer contribution for the Health District was 14 percent of covered payroll.
- E. The Health District's required contributions for pension obligations to the Traditional and Combined plans for the years ended December 31, 2013, 2012, and 2011, were \$226,046, \$279,081, and \$297,047, respectively.

Lake County, Ohio
Notes to the Financial Statements
For the Year Ended December 31, 2013
(Continued)

#### **Note 7 – Post-Employment Benefits**

#### A. Plan Description

Ohio Public Employees Retirement System (OPERS) administers three separate pension plans. The Traditional Pension Plan – a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan – a defined contribution plan; and the Combined Plan – a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care plan, which includes a medical plan, prescription drug program, and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients, and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post-Employment Benefit (OPEB) as described in GASB Statement No. 45.

The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/investments/cafr.shtml">https://www.opers.org/investments/cafr.shtml</a>, or by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

#### B. Funding Policy

The Ohio Revised Code provides statutory authority requiring public employers to fund post-retirement health care coverage through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care coverage.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2013, state and local employers contributed at a rate of 14.00 percent of covered payroll. The Ohio Revised Code currently limits the employer contribution to a rate not to exceed 14.00 percent of covered payroll for state and local employer units. Active members do not make contributions to the OPEB Plan.

OPERS' Post-Employment Health Care Plan was established under, and is administered in accordance with, Internal Revenue Code 401(h). Each year, OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside for funding of post-employment health care benefits. The portion of employer contributions allocated to the health care for members in the Traditional Plan was 1.00 percent during calendar year 2013. The portion of employer contributions allocated to health care for members of the Combined Plan was 1.00 percent during calendar year 2013. Effective January 1, 2014, the portion of employer contributions allocated to health care was raised to 2 percent for both plans, as recommended by the OPERS Actuary. The OPERS Board of Trustees is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care benefits provided. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The Health District's actual contributions for 2013 which were used to fund post-employment health care benefits were \$34,744.

Lake County, Ohio
Notes to the Financial Statements
For the Year Ended December 31, 2013
(Continued)

#### **Note 7 – Post-Employment Benefits** (Continued)

#### C. OPERS Board of Trustees Adopt Changes to the Health Care Plan

Changes to the Health Care Plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With the recent passage of pension legislation under SB 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4.00 percent of the employer contributions toward the Health Care Fund after the end of the transition period.

#### Note 8 - Inter-fund Transfers

During 2013, the following transfers were made:

Transfers from the General Fund to:

Air Pollution Control Fund \$ 60,000

Health Promotion Fund 542,098

Public Health Nursing Fund 465,648

Transfers represent the allocation of receipts collected in the General Fund to finance various programs accounted for in other funds.

An advance was made and repaid from the General Fund to the Women, Infants, and Children's Fund and relates to a working capital loan.

#### Note 9 - Changes in Accounting Principles and Restatement of Prior Year's Net Position/Fund Balance

#### Changes in Accounting Principles

The Health District implemented the following Governmental Accounting Standards Board (GASB) Statements in 2013:

GASB Statement No. 61, *The Financial Reporting Entity: Omnibus – An Amendment of GASB Statements No. 14 and No.* 34. The objective of this Statement is to improve financial reporting for a governmental financial reporting entity. The requirements of GASB Statement No. 14, *The Financial Reporting Entity*, and the related financial reporting requirements of GASB Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*, were amended to better meet user needs and to address reporting entity issues that have arisen since the issuance of those Statements. The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2012 and have been implemented by the Health District.

GASB Statement No. 66, Technical Corrections – 2012 – An Amendment of GASB Statements No. 10 and No. 62. The objective of this Statement is to improve accounting and financial reporting for a governmental financial reporting entity by resolving conflicting guidance that resulted from the issuance of two pronouncements, GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions and GASB Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements. The requirements of this Statement are effective for financial statements for periods beginning after December 15, 2012 and have been implemented by the Health District.

### Restatement of Net Position/Fund Balance

In the prior year, the Health District inadvertently recorded the Agency Fund as part of the Health District. As a result, Net Position as of December 31, 2012 is restated from \$2,425,686 to \$2,424,576 and the General Fund balance as of December 31, 2012 is restated from \$2,075,462 to \$2,074,352.

Lake County, Ohio
Notes to the Financial Statements
For the Year Ended December 31, 2013
(Continued)

#### **Note 10 – Contingent Liabilities**

Amounts grantor agencies pay to the Health District are subject to audit and adjustment by the grantor, principally the federal government. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

#### **Note 11 – Nonprofit Corporations**

On October 18, 1988, the Health District formed a nonprofit corporation in accordance with Chapter 1702 of the Ohio Revised Code, which was recorded with the Ohio Secretary of State on October 19, 1988. The name of the corporation is "Lake County Health District Fund" (the Health District Fund). The Health District Fund receives and maintains funds and applies the income and principal, thereof, for charitable, educational, or scientific purposes within the United States of America; and more particularly, but without limiting the generality of the foregoing, provides financial support to the Health District, its employees, and programs to further the treatment or prevention of injury or disease, and to develop activities designed and carried on to promote health in the general community served by the Health District.

#### Note 12 – Subsequent Event

On April 17, 2014, the Health District was awarded an Obesity Prevention Initiative grant that will exceed \$1.8 million over the 3 years for which it was awarded.

## Lake County, Ohio

## Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2013

| Federal Grantor/   |                   | Federal  |                  |              |
|--|-------------------|----------|------------------|--------------|
| Pass-Through Grantor/  | Grant             | CFDA     | Pass-Through     |              |
| Program or Cluster Title                                       | Period            | Number   | Grantor Number   | Expenditures |
| U.S. Department of Agriculture                                 | reriou            | Nullibei | Gi antoi Number  | Expenditures |
| Passed through Ohio Department of Health                       |                   |          |                  |              |
| Special Supplemental Nutrition Program for Women,              |                   |          |                  |              |
| Infants, and Children (WIC)                                    | 10/01/12-09/30/13 | 10.557   | 04310011WA0613   | \$ 475,803   |
| Special Supplemental Nutrition Program for Women,              | 10/01/12-09/30/13 | 10.557   | 04310011 W A0013 | Ψ 475,005    |
| Infants, and Children (WIC)                                    | 10/01/13-09/30/14 | 10.557   | 04310011WA0714   | 195,153      |
| Total U.S. Department of Agriculture                           | 10/01/13-07/30/14 | 10.557   | 04310011 W A0714 | 670,956      |
| Total Cap. Department of righteniture                          |                   |          |                  | 070,550      |
| U.S. Department of Health and Human Services                   |                   |          |                  |              |
| Passed through Ohio Department of Health                       |                   |          |                  |              |
| Immunization Grants  | 01/01/12-12/31/12 | 93.268   | 04310011IM0512   | 18,759       |
| Immunization Grants  | 01/01/13-12/31/13 | 93.268   | 04310011IM0613   | 59,840       |
| Total CFDA #93.268   |                   |          |                  | 78,599       |
| Public Health Emergency Preparedness                           | 08/10/12-06/30/13 | 93.069   | 04310013PH0413   | 122,303      |
| Tuono mana zanongono y mopunounoss                             | 00/10/12 00/20/15 | 70.007   | 0.0100101110.11  | 122,000      |
| Hospital Preparedness and Public Health Emergency Preparedness | 07/01/13-06/30/14 | 93.074   | 04310013PH0413   | 17,506       |
| Maternal and Child Health Services Block Grant to States       | 07/01/12-06/30/13 | 93.994   | 04310011MC0613   | 26,665       |
| Maternal and Child Health Services Block Grant to States       | 07/01/13-06/30/14 | 93.994   | 04310011MC0714   | 33,567       |
| Total CFDA #93.994   |                   |          |                  | 60,232       |
| Passed through Cuyahoga County of Ohio                         |                   |          |                  |              |
| HIV Emergency Relief Projects Grants                           | 03/01/12-02/28/13 | 93.914   | -                | 31,938       |
| HIV Emergency Relief Projects Grants                           | 03/01/13-02/28/14 | 93.914   | -                | 67,422       |
| Total CFDA #93.914   |                   |          |                  | 99,360       |
| Total U.S. Department of Health and Human Services             |                   |          |                  | 378,000      |
| U.S. Department of Environmental Protection Agency             |                   |          |                  |              |
| Passed Through the Ohio Environmental Protection Agency        |                   |          |                  |              |
| Air Pollution Control Program Support                          | 10/01/12-09/30/13 | 66.001   | -                | 54,590       |
| Air Pollution Control Program Support                          | 10/01/13-06/30/14 | 66.001   | -                | 23,405       |
| Total CFDA #66.001   |                   |          |                  | 77,995       |
|  |                   |          |                  |              |
| Surveys, Studies, Research, Investigations, Demonstrations,    |                   |          |                  |              |
| and Special Purpose Activities Relating to the Clean Air Act   | 04/01/12-03/31/13 | 66.034   | -                | 28,096       |
| Surveys, Studies, Research, Investigations, Demonstrations,    |                   |          |                  |              |
| and Special Purpose Activities Relating to the Clean Air Act   | 04/01/13-03/31/14 | 66.034   | -                | 10,468       |
| Total CFDA #66.034   |                   |          |                  | 38,564       |
| Total U.S. Department of Environmental Protection Agency       |                   |          |                  | 116,559      |
|  |                   |          |                  | (Continued)  |

## Lake County, Ohio

## Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2013 (Continued)

| Federal Grantor/ Pass-Through Grantor/ Program or Cluster Title  | Grant<br>Period                        | Federal<br>CFDA<br>Number | Pass-Through<br>Grantor Number                         | Expenditures                               |
|--|--|---------------------------|--|--|
| U.S. Department of Transportation  Passed Through the Ohio Department of Public Safety  State and Community Highway Safety  State and Community Highway Safety  Total U.S. Department of Transportation  | 10/01/12-09/30/13<br>10/01/13-09/30/14 | 20.600<br>20.600          | SC-2013-43-00-00-00328-00<br>SC-2014-43-00-00-00490-00 | 28,322<br>15,548<br>43,870                 |
| U.S. Department of Education  Passed Through the Ohio Department of Health Early Intervention Services (IDEA) Cluster Special Education Grants for Infants and Families - Help Me Grow Program Total Early Intervention Services (IDEA) Cluster Total U.S. Department of Education  Total Expenditures of Federal Awards | 07/01/12-06/30/13                      | 84.181                    | 04310011HG0413   | 46,116<br>46,116<br>46,116<br>\$ 1,255,501 |

See accompanying note to Supplemental Schedule of Expenditures of Federal Awards.

Lake County, Ohio

Note to the Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2013

### NOTE 1: SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) summarizes the Health District's federal award program disbursements. The Schedule has been prepared on the cash basis of accounting.

## JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants 5240 East 98<sup>th</sup> Street Garfield Hts., Ohio 44125

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# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees Lake County General Health District Painesville, Ohio The Honorable Dave Yost Auditor of State State of Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Lake County General Health District, Lake County, Ohio, as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the Lake County General Health District, Ohio's basic financial statements, and have issued our report thereon dated April 22, 2014, wherein we noted that the Lake County General Health District, Ohio, uses a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Lake County General Health District, Ohio's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Lake County General Health District, Ohio's internal control. Accordingly, we do not express an opinion on the effectiveness of the Lake County General Health District, Ohio's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Lake County General Health District, Ohio's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Lake County General Health District, Ohio's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Lake County General Health District, Ohio's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Lake County General Health District, Ohio's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James G. Zupka, CPA, President DN: cn=James G. Zupka, CPA, President DN: cn=James G. Zupka, CPA, President, DN: cn=James G. Zupka, DN: cn=Jam CPA, President o=James G. Zupka, CPA, Inc., O

James G. Zupka, CPA, Inc. Certified Public Accountants

April 22, 2014

## JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants 5240 East 98<sup>th</sup> Street Garfield Hts., Ohio 44125

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## REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Board of Trustees Lake County General Health District Painesville, Ohio The Honorable Dave Yost Auditor of State State of Ohio

#### Report on Compliance for Each Major Federal Program

We have audited the Lake County General Health District, Lake County, Ohio's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on the Lake County General Health District, Ohio's major federal program for the year ended December 31, 2013. The Lake County General Health District, Ohio's major federal program is identified in the *Summary of Auditor's Results* of the accompanying Schedule of Findings and Questioned Costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal program.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the Lake County General Health District, Ohio's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Lake County General Health District, Ohio's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for its major federal program. However, our audit does not provide a legal determination of the Lake County General Health District, Ohio's compliance.

#### Opinion on the Major Federal Program

In our opinion, the Lake County General Health District, Ohio complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2013.

#### **Report on Internal Control Over Compliance**

Management of the Lake County General Health District, Ohio, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Lake County General Health District, Ohio's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Lake County General Health District, Ohio's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

James G. Zupka, CPA, President
DN: cn=James G. Zupka, CPA, President, DN: cn=James G. Zupka, CPA, President, CPA, President CPA, P

James G. Zupka, CPA, Inc. Certified Public Accountants

April 22, 2014

## Lake County, Ohio Schedule of Findings and Questioned Costs OMB Circular A-133 & §.505 December 31, 2013

| 2013(i)    | Type of Financial Statement Opinion  | Unmodified                               |
|------------|--|--|
| 2013(ii)   | Were there any material control weakneses reported at the financial statement level (GAGAS)?                   | No                                       |
| 2013(ii)   | Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)? | No                                       |
| 2013(iii)  | Was there any reported material noncompliance at the financial statement level (GAGAS?)                        | No                                       |
| 2013(iv)   | Were there any material internal control weaknesses reported for major federal programs?                       | No                                       |
| 2013(iv)   | Were there any other significant deficiencies in internal control reported for major federal programs?         | No                                       |
| 2013(v)    | Type of Major Programs' Compliance Opinion   | Unmodified                               |
| 2013(vi)   | Any there any reportable findings under .510?  | No                                       |
| 2013(vii)  | Major Programs (list):   |  |
|            | Special Supplemental Nutrition Program for Women, Infants, and Children - CFDA #10.557                         |  |
| 2013(viii) | Dollar Threshold: Type A/B Programs  | Type A: >\$300,000<br>Type B: all others |
| 2013(ix)   | Low Risk Auditee?  | Yes                                      |
|            | INGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ORDANCE WITH GAGAS                         |  |

## Lake County, Ohio Schedule of Prior Audit Findings and Recommendations December 31, 2013

The prior audit report, as of December 31, 2012, included no findings or instances of noncompliance. Management letter recommendations were corrected, repeated, or procedures instituted to prevent occurrences in this audit period.



#### **LAKE COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JUNE 26, 2014