INDIAN JOINT FIRE DISTRICT LOGAN COUNTY Regular Audit For the Years Ended December 31, 2013 and 2012

Perry & AssociatesCertified Public Accountants, A.C.



Board of Trustees Indian Joint Fire District P.O. Box 61 Russells Point, Ohio 43348

We have reviewed the *Independent Auditor's Report* of the Indian Joint Fire District, Logan County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2012 through December 31, 2013. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Indian Joint Fire District is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

August 7, 2014



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INDEPENDENT AUDITOR'S REPORT

June 27, 2014

Indian Joint Fire District Logan County P.O. Box 61 Russells Point, Ohio 43348

To the Board of Trustees:

Report on the Financial Statements

We have audited the accompanying financial statements and related notes of the **Indian Joint Fire District**, Logan County, Ohio (the District) as of and for the years ended December 31, 2013 and 2012.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

Indian Joint Fire District Logan County Independent Auditor's Report Page 2

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1B of the financial statements, the District prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America, to satisfy these requirements.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1B and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for *Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District as of December 31, 2013 and 2012, or changes in financial position, thereof for the years then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of the Indian Joint Fire District, Logan County, as of December 31, 2013 and 2012, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1B.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 27, 2014, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Perry and Associates

Certified Public Accountants, A.C.

Gerry Marocutes CANS A. C.

Marietta, Ohio

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE (CASH BASIS) GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2013

Cash Receipts:	
Property and Other Local Taxes	\$ 252,106
Intergovernmental	28,796
Earnings on Investments	 508
Total Cash Receipts	 281,410
Cash Disbursements:	
Current:	10.747
Salaries	10,747
Retirement	1,746
Workers Compensation	1,270
Volunteer Fund	300
Utilities	8,073
Tools and Equipment	45,564
Supplies	5,894
Repairs	2,670
Fire Contracts	3,018
Training	6,100
Insurance	16,437
Petty Cash	1,500
Miscellaneous	20,182
Debt Service:	
Principal Retirement	76,786
Interest and Other Fiscal Charges	 1,685
Total Cash Disbursements	 201,972
Net Change in Fund Cash Balance	79,438
Fund Cash Balance, January 1	 612,234
Unassigned	 691,672
Fund Cash Balance, December 31	\$ 691,672

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE (CASH BASIS) GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2012

Cash Receipts:	
Property and Other Local Taxes	\$ 263,237
Intergovernmental	78,975
Earnings on Investments	 451
Total Cash Receipts	 342,663
Cash Disbursements:	
Current:	40.40-
Salaries	10,297
Retirement	1,742
Workers Compensation	1,495
Volunteer Fund	300
Utilities	7,698
Tools and Equipment	36,627
Supplies	3,462
Repairs	474
Fire Contracts	2,395
Training	5,650
Insurance	16,172
Audit Costs	3,536
Petty Cash	500
Miscellaneous	9,682
Debt Service:	
Principal Retirement	50,220
Interest and Other Fiscal Charges	 5,260
Total Cash Disbursements	 155,510
Net Change in Fund Cash Balance	 187,153
Fund Cash Balance, January 1	 425,081
Unassigned	 612,234
Fund Cash Balance, December 31	\$ 612,234

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Indian Joint Fire District, Logan County, (the District) as a body corporate and politic. The District was formed June 6, 1988, from the merger of the Fire Districts of Washington Township and the Village of Russells Point. A three-member Board of Trustees governs the District. Each political subdivision within the District appoints one member. These two members then appoint a third member. The District provides fire protection within the District and by contract to areas outside the District. The Board is responsible for employing a fiscal officer who is responsible for fiscal controls over the resources and assets of the District. The District's management believes these financial statements present all activities for which the District is financially accountable.

The District's management believes these financial statements present all activities for which the District is financially accountable.

B. Accounting Basis

The financial statements follow the basis of accounting the Auditor of State prescribes or permits. The basis is similar to the cash receipts and disbursements accounting basis. The District recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Deposits

The District holds its deposits in an interest bearing checking account and certificates of deposit.

D. Fund Accounting

The District uses fund accounting to segregate cash and investments that are restricted as to use. The District classifies its funds into the following types:

1. General Fund

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function, and object level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year-end.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Budgetary Process (Continued)

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2013 and 2012 budgetary activity appears in Note 3.

F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

1. Nonspendable

The District classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or it is imposed by law through constitutional provisions.

3. Committed

Trustees can *commit* amounts via formal action (resolution). The District must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by District Trustees or a District official delegated that authority by resolution, or by State Statute.

5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. Fund Balance (Continued)

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

G. Property, Plant and Equipment

The District records disbursements for acquisitions of property, plant and equipment when paid. The accompanying financial statements do not report these items as assets.

2. EQUITY IN POOLED DEPOSITS

The District maintains a deposit pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2013	2012
Demand Deposits	\$ 583,247	\$ 503,106
Certificates of Deposit	108,425	109,128
Total Deposits	\$ 691,672	\$ 612,234

Deposits are either (1) insured by the Federal Deposit Insurance Corporation or (2) collateralized by securities specifically pledged by the financial institution to the District, or (3) collateralized by the financial institution's public entity deposit pool.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2013 and 2012 follows:

2013 Budgeted vs. Actual Receipts

	Budgeted		Actual			
Fund Type	Receipts Rece		Receipts Variance		ariance	
General	\$	109,655	\$	281,410	\$	171,755
Total	\$	109,655	\$	281,410	\$	171,755

2013 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation		Budgetary			
Fund Type	Authority		Expenditures		Variance	
General	\$	362,018	\$	201,972	\$	160,046
Total	\$	362,018	\$	201,972	\$	160,046

2012 Budgeted vs. Actual Receipts

	Budgeted		Actual			
Fund Type	Receipts		Receipts		Variance	
General	\$	108,495	\$	342,663	\$	234,168
Total	\$	108,495	\$	342,663	\$	234,168

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012 (Continued)

3. BUDGETARY ACTIVITY (Continued)

2012 Budgeted vs. Actual Budgetary Basis Expenditures

-	Appropriation		Budgetary			
Fund Type	Authority		Expenditures		Variance	
General	\$	279,895	\$	155,510	\$	124,385
Total	\$	279,895	\$	155,510	\$	124,385

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the District.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the District.

5. DEBT

The District issued a note in 2010 for \$250,000 at an interest rate of 4.59% with semi-annual payments of \$28,263 for the purchase of a Smead Tanker/Pumper Truck. The debt was repaid in 2013.

6. RETIREMENT SYSTEMS

The District's employees and appointed officials belong to the Ohio Public Employees Retirement System (OPERS) of Ohio. OPERS is a cost-sharing, multi-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

The Ohio Revised Code also prescribes contribution rates. For 2013 and 2012, OPERS members contributed 10%, of their gross salaries, and the Village contributed an amount equaling 14% of participants' gross salaries. The District had paid all contributions required through December 31, 2013.

Effective July, 1991, all employees not otherwise covered by Public Employees Retirement System have an option to choose Social Security. As of December 31, 2013, volunteer firefighters are members of Social Security. The District's liability is 6.2% of wages paid.

7. RISK MANAGEMENT

Commercial Insurance

The District has obtained commercial insurance for the following risks:

- Commercial property and general liability
- Vehicles
- Errors and omissions

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

June 27, 2014

Indian Joint Fire District Logan County P.O. Box 61 Russells Point, Ohio 43348

To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United State and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the **Indian Joint Fire District**, Logan County, Ohio, (the District) as of and for the years ended December 31, 2013 and 2012, and the related notes to the financial statements and have issued our report thereon dated June 27, 2014, wherein we noted the District followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. However, as described in the accompanying schedule of audit findings we identified certain deficiencies in internal control over financial reporting, that we consider material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider finding 2013-001 described in the accompanying schedule of audit findings to be a material weakness.

Indian Joint Fire District
Logan County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by *Government Auditing Standards*Page 2

Compliance and Other Matters

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or the matters we must report under *Government Auditing Standards*.

We also noted certain matters not requiring inclusion in this report that we reported to the District's management in a separate letter dated June 27, 2014.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Perry and Associates

Certified Public Accountants, A.C.

Very Marciales CAS A. C.

Marietta, Ohio

SCHEDULE OF AUDIT FINDINGS DECEMBER 31, 2013 AND 2012

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2013-001

Material Weakness

Preparing Accounting Records and Financial Statements

The District should have procedures in place to help assure the proper recording of financial activity in the accounting records and financial statements to assist in the effective management and reporting of financial resources. The District's annual financial report filed with the state did not include the beginning 2013 and 2012 General Fund balances, in the amount of \$612,234 and \$425,081 respectively, or the ending 2013 and 2012 General Fund balances in the amount of \$691,672 and \$612,234, respectively.

The District's 2013 accounting records and financial statements had revenue classification errors as follows:
a) tax settlements were recorded at net rather than gross and this resulted in the understatement of revenue; and
b) intergovernmental revenue receipts were reported as taxes. The District's 2013 accounting records and
financial statements had expenditure classification errors as follows: a) debt payments were recorded as
"Equipment" instead of Debt Service – Principal and Interest; and b) tax settlements were recorded at net rather
than gross and this resulted in the understatement of expenditures.

The District's 2012 accounting records and financial statements had revenue classification errors as follows: a) unrecorded/unreported intergovernmental revenue; b) tax settlements were recorded at net rather than gross and this resulted in the understatement of revenue; and c) intergovernmental revenue receipts were reported as taxes on the financial statements. The District's 2012 accounting records and financial statements had expenditure classification errors as follows: a) debt payments were recorded as "Equipment" instead of Debt Service – Principal and Interest; and b) tax settlements were recorded at net rather than gross and this resulted in the understatement of expenditures.

The District's accounting records and the accompanying financial statements have been reclassified and adjusted to properly reflect the financial activity and balances of the District.

The failure to maintain accounting records and to prepare financial statements that correctly classify and include all revenues and expenditures and that are consistent with the presentation used by governmental entities, not only inhibited the user's ability to fully understand the results of operations but may also result in material financial statement reporting errors.

The District should utilize governmental accounting resources such as those provided on the Auditor of State website when preparing annual financial statements. In addition, a review should be performed of the financial statements and supporting records to help assure they are accurate, properly classified, and complete.

Management's Response – We did not receive a response from officials to this finding.

SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

			Not Corrected, Partially Corrected; Significantly Different Corrective Action
Finding	Finding	Fully	Taken; or Finding No Longer Valid;
Number	Summary	Corrected?	Explain:
	Preparing Accounting Records and Financial		
2011-001	Statements	Partially	Repeated as 2013-001
	Ohio Rev. Code Section		
	5705.09(C) –		
	Establishment of a Debt		
2011-002	Service Fund	Yes	
	Maintaining		
2011-003	Payroll Records	Yes	
2011-004	Posting Receipts	Partially	Repeated as 2013-001





INDIAN JOINT FIRE DISTRICT

LOGAN COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED AUGUST 19, 2014