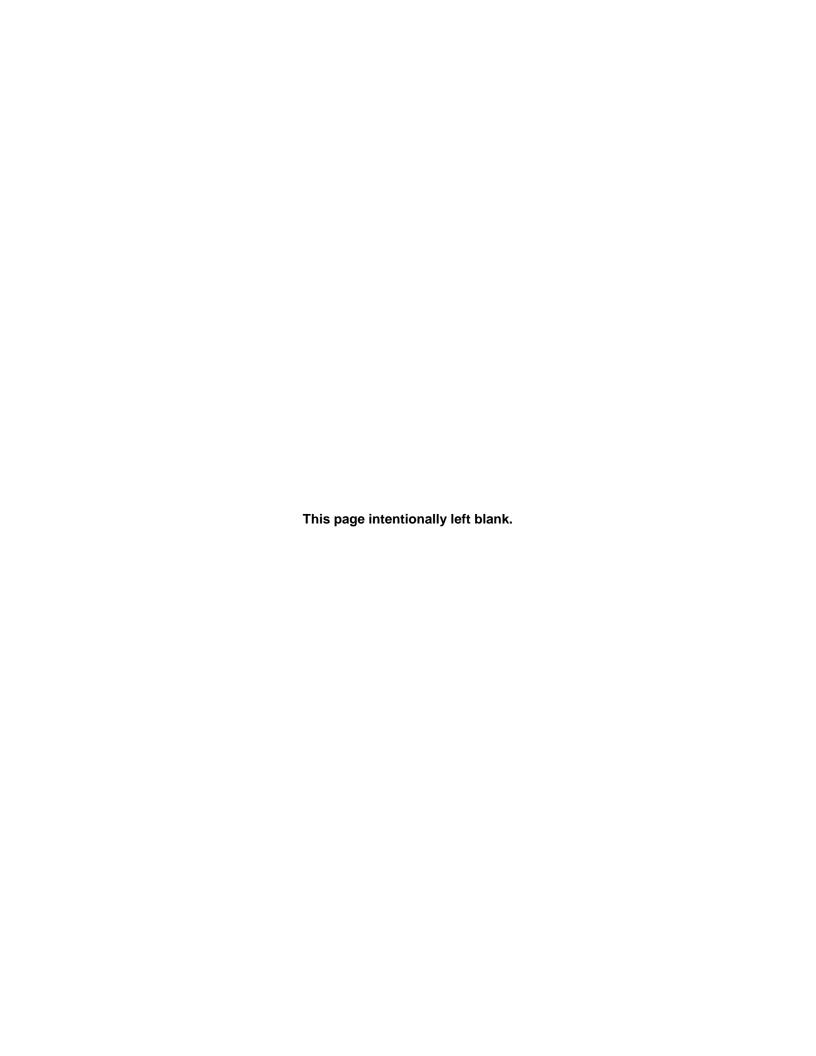




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#### INDEPENDENT AUDITOR'S REPORT

Harpersfield Township Ashtabula County 4858 Cork-Cold Springs Road Geneva, Ohio 44041

To the Board of Trustees:

#### Report on the Financial Statements

We have audited the accompanying financial statements and related notes of Harpersfield Township, Ashtabula County<sup>i</sup>, (the Township) as of and for the years ended December 31, 2013 and 2012.

# Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

# Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principle

As described in Note 1 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section

Harpersfield Township Ashtabula County Independent Auditor's Report Page 2

117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America, to satisfy these requirements.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2013 and 2012, or changes in financial position thereof for the years then ended.

### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Harpersfield Township, Ashtabula County as of December 31, 2013 and 2012, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1.

#### Emphasis of Matter

As discussed in Note 1 to the financial statements, during 2012, the Township adopted new accounting guidance in Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Balance Type Definitions*. We did not modify our opinion regarding this matter.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 14, 2014, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

**Dave Yost** Auditor of State Columbus, Ohio

November 14, 2014

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH BASIS) GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2013

Ocal Bassinia	General	Special Revenue	Debt Service	Capital Projects	Totals (Memorandum Only)
Cash Receipts Property and Other Local Taxes	\$210,105	\$324,323	\$41,610		\$576,038
Licenses, Permits and Fees	33,460	1,656	Ψ-1,010		35,116
Intergovernmental	38,548	154,348	5,830		198,726
Special Assessments	33,313	15,454	0,000		15,454
Earnings on Investments	710	247		\$74	1,031
Miscellaneous	18,954	15,330			34,284
Total Cash Receipts	301,777	511,358	47,440	74	860,649
Cash Disbursements					
Current:	004 777	70.040			000 700
General Government	201,777 11,314	78,946	817		280,723 12,131
Public Safety Public Works	5,529	423,865	017		429,394
Health	70,246	5,505			75,751
Conservation-Recreation	4,314	0,000			4,314
Capital Outlay	1,011			430,305	430,305
Debt Service:				100,000	100,000
Principal Retirement	9,610		63,200		72,810
Interest and Fiscal Charges			34,440		34,440
Total Cash Disbursements	302,790	508,316	98,457	430,305	1,339,868
Excess of Receipts Over (Under) Disbursements	(1,013)	3,042	(51,017)	(430,231)	(479,219)
Other Financing Receipts (Disbursements)					
Transfers In			59,709		59,709
Transfers Out	(59,709)				(59,709)
Total Other Financing Receipts (Disbursements)	(59,709)		59,709		0
Net Change in Fund Cash Balances	(60,722)	3,042	8,692	(430,231)	(479,219)
Fund Cash Balances, January 1	254,669	401,967	168	440,325	1,097,129
Fund Cash Balances, December 31					
Restricted		405,009	8,860	10,094	423,963
Unassigned (Deficit)	193,947				193,947
Fund Cash Balances, December 31	\$193,947	\$405,009	\$8,860	\$10,094	\$617,910
•					

The notes to the financial statements are an integral part of this statement.

### COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH BASIS) GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2012

Cash Receipts         \$241,167         \$334,183         \$0         \$575,350           Licenses, Permits and Fees         33,415         1,648         35,063         35,063         35,063         14,995         14,995         14,995         14,995         14,995         14,995         14,995         12,995         12,490         14,995         12,490         12,490         14,995         12,490         12,490         12,490         12,490         12,490         12,490         12,490         12,490         12,490         12,490         12,490         12,420         12,415         12,415         12,415         12,415         12,415 </th <th>Cook Bossints</th> <th>General</th> <th>Special Revenue</th> <th>Debt Service</th> <th>Capital Projects</th> <th>Totals (Memorandum Only)</th>	Cook Bossints	General	Special Revenue	Debt Service	Capital Projects	Totals (Memorandum Only)
Licenses, Permits and Fees Intergovernmental         33,415   1,648   56,083   274,934           Intergovernmental         50,531   155,439   568,964   274,934           Special Assessments         14,995   14,995   14,995           Earnings on Investments         687   237   237   325   1,249           Miscellaneous         25,027   9,448   - 236,066           Total Cash Receipts         350,827   515,950   - 69,289   936,066           Cash Disbursements           Current:           General Government         192,649   70,379   263,028           Public Safety         16,383   74,919   380,028           Public Works         5,109   374,919   380,028           Health         63,524   1,357   64,881           Conservation-Recreation         3,458   3,458   3,458           Capital Outlay         352,405   58,098   71,614   482,117           Pett Service:         29,610   29,610   29,610   10,000   29,610   29,6	Cash Receipts Property and Other Local Taxes	\$241 167	\$33 <u>4</u> 183	\$0		\$575 350
Intergovernmental   50,531   155,439   \$68,964   274,934   Special Assessments   14,995   Earnings on Investments   687   237   325   1,249   Miscellaneous   25,027   9,448		· · ·		ΨΟ		
Special Assessments         14,995         14,995              Earnings on Investments         687         237         325         1,248           Miscellaneous         25,027         9,448         325         324,75           Total Cash Receipts         350,827         515,950         -         69,289         936,066           Cash Disbursements           Current:           General Government         192,649         70,379         -         69,289         936,028           Public Safety         16,383         -         16,383         16,4881         20,028         16,4881         20,286         16,4881         20,286         16,4881         20,2861         20,610         29,610         29,610         29,610         29,610         29,610         29,610         29,610         29,610         29,					\$68.964	
Miscellaneous         25,027         9,448         34,475           Total Cash Receipts         350,827         515,950         -         69,289         936,066           Cash Disbursements         Current:           General Government         192,649         70,379         263,028           Public Safety         16,383         16,383           Public Works         5,109         374,919         380,028           Health         63,524         1,357         64,881           Conservation-Recreation         3,458         71,614         482,117           Debt Service:         29,610         29,610         29,610           Principal Retirement         29,610         3,005         3,005           Interest and Fiscal Charges         53,528         504,753         32,615         71,614         1,242,510           Excess of Receipts Over (Under) Disbursements         633,528         504,753         32,615         71,614         1,242,510           Excess of Receipts Over (Under) Disbursements         282,701         11,197         (32,615)         (2,325)         (306,444)           Other Financing Receipts (Disbursements)         20,040         32,688         52,728           Transfers Out		,			,,	
Cash Disbursements         350,827         515,950         -         69,289         936,066           Cash Disbursements         Current:           General Government         192,649         70,379         263,028           Public Safety         16,383         16,383         16,383           Public Works         5,109         374,919         380,028           Health         63,524         1,357         64,881           Conservation-Recreation         3,458         71,614         482,117           Debt Service:         29,610         29,610         29,610           Principal Retirement Interest and Fiscal Charges         29,610         29,610         3,005           Total Cash Disbursements         633,528         504,753         32,615         71,614         1,242,510           Excess of Receipts Over (Under) Disbursements         (83,528         504,753         32,615         71,614         1,242,510           Other Financing Receipts (Disbursements)         300,000         32,688         52,728         52,728           Sale of Notes         300,000         32,688         52,728         52,728           Transfers Out         (32,688)         20,040         32,688         52,728 <t< td=""><td></td><td>687</td><td></td><td></td><td>325</td><td></td></t<>		687			325	
Cash Disbursements           Current:         30,28           General Government         192,649         70,379         263,028           Public Safety         16,383         16,383           Public Works         5,109         374,919         380,028           Health         63,524         1,357         64,881           Conservation-Recreation         3,458         3,458         3,458           Capital Outlay         352,405         58,098         71,614         482,117           Debt Service:         29,610         29,610         29,610           Interest and Fiscal Charges         3,005         3,005         3,005           Total Cash Disbursements         633,528         504,753         32,615         71,614         1,242,510           Excess of Receipts Over (Under) Disbursements         (282,701)         11,197         (32,615)         (2,325)         (306,444)           Other Financing Receipts (Disbursements)         300,000         440,000         440,000         440,000           Sale of Notes         300,000         32,688         52,728         52,728           Total Other Financing Receipts (Disbursements)         267,312         20,040         12,648         440,000         740,000 </td <td>Miscellaneous</td> <td>25,027</td> <td>9,448</td> <td></td> <td></td> <td>34,475</td>	Miscellaneous	25,027	9,448			34,475
Current:         General Government         192,649         70,379         263,028           General Government         16,383         16,383           Public Safety         16,383         380,028           Public Works         5,109         374,919         64,881           Conservation-Recreation         3,458         71,614         482,117           Conservation-Recreation         3,458         71,614         482,117           Debt Service:         29,610         29,610         29,610           Interest and Fiscal Charges         29,610         3,005         3,005           Total Cash Disbursements         633,528         504,753         32,615         71,614         1,242,510           Excess of Receipts Over (Under) Disbursements         (282,701)         11,197         (32,615)         (2,325)         (306,444)           Other Financing Receipts (Disbursements)         300,000         440,000         340,000           Sale of Notes         300,000         32,688         52,728           Transfers In         20,040         32,688         52,728           Total Other Financing Receipts (Disbursements)         267,312         20,040         12,648         440,000         740,000           Net Change in Fund Cash Ba	Total Cash Receipts	350,827	515,950	<u> </u>	69,289	936,066
General Government         192,649         70,379         263,028           Public Safety         16,383         16,383           Public Works         5,109         374,919         380,028           Health         63,524         1,357         64,881           Conservation-Recreation         3,458         71,614         482,117           Debt Service:         29,610         29,610         29,610           Interest and Fiscal Charges         29,610         3,005         3,005           Total Cash Disbursements         633,528         504,753         32,615         71,614         1,242,510           Excess of Receipts Over (Under) Disbursements         (282,701)         11,197         (32,615)         (2,325)         (306,444)           Other Financing Receipts (Disbursements)         300,000         11,197         (32,615)         (2,325)         (306,444)           Other Financing Receipts (Disbursements)         20,040         32,688         52,728           Transfers Out         (32,688)         (20,040)         (52,728)           Total Other Financing Receipts (Disbursements)         267,312         20,040         12,648         440,000         740,000           Net Change in Fund Cash Balances         (15,389)         31,237						
Public Safety         16,383 Public Works         16,383 Formal (a) (b) (b) (b) (b) (c) (c) (c) (c) (c) (c) (c) (c) (c) (c		192.649	70.379			263.028
Public Works         5,109         374,919         380,028           Health         63,524         1,357         64,881           Conservation-Recreation         3,458         3,458           Capital Outlay         352,405         58,098         71,614         482,117           Debt Service:         Principal Retirement Interest and Fiscal Charges         29,610         29,610         29,610           Principal Retirement Interest and Fiscal Charges         633,528         504,753         32,615         71,614         1,242,510           Excess of Receipts Over (Under) Disbursements         (282,701)         11,197         (32,615)         (2,325)         (306,444)           Other Financing Receipts (Disbursements)         300,000         440,000         440,000           Sale of Bonds         300,000         32,688         52,728           Transfers In         20,040         32,688         52,728           Transfers Out         (32,688)         (20,040)         (52,728)           Total Other Financing Receipts (Disbursements)         267,312         20,040         12,648         440,000         740,000           Net Change in Fund Cash Balances, January 1         270,058         370,730         20,135         2,650         663,573		- ,	,			
Conservation-Recreation         3,458 (Capital Outlay)         352,405         58,098         71,614         4482,117           Debt Service:         Principal Retirement Interest and Fiscal Charges         29,610 (29,610) (29,610 (29,610) (29,6	•		374,919			
Capital Outlay Debt Service:         352,405         58,098         71,614         482,117           Principal Retirement Interest and Fiscal Charges         29,610         29,610         3,005           Total Cash Disbursements         633,528         504,753         32,615         71,614         1,242,510           Excess of Receipts Over (Under) Disbursements         (282,701)         11,197         (32,615)         (2,325)         (306,444)           Other Financing Receipts (Disbursements)         300,000         440,000         440,000         300,000           Sale of Bonds         300,000         32,688         52,728         52,728           Transfers In         20,040         32,688         52,728           Transfers Out         (32,688)         (20,040)         (52,728)           Total Other Financing Receipts (Disbursements)         267,312         20,040         12,648         440,000         740,000           Net Change in Fund Cash Balances         (15,389)         31,237         (19,967)         437,675         433,556           Fund Cash Balances, January 1         270,058         370,730         20,135         2,650         663,573           Fund Cash Balances, December 31         401,967         168         440,325         842,460	Health	63,524	1,357			64,881
Debt Service:         Principal Retirement Interest and Fiscal Charges         29,610 3,005         29,610 3,005         29,610 3,005         3,005	Conservation-Recreation	3,458				3,458
Principal Retirement Interest and Fiscal Charges         29,610 3,005         29,610 3,005           Total Cash Disbursements         633,528         504,753         32,615         71,614         1,242,510           Excess of Receipts Over (Under) Disbursements         (282,701)         11,197         (32,615)         (2,325)         (306,444)           Other Financing Receipts (Disbursements)         300,000         440,000         440,000         440,000         300,000           Sale of Notes         300,000         20,040         32,688         52,728           Transfers In         20,040         32,688         52,728           Transfers Out         (32,688)         (20,040)         (52,728)           Total Other Financing Receipts (Disbursements)         267,312         20,040         12,648         440,000         740,000           Net Change in Fund Cash Balances         (15,389)         31,237         (19,967)         437,675         433,556           Fund Cash Balances, January 1         270,058         370,730         20,135         2,650         663,573           Fund Cash Balances, December 31         401,967         168         440,325         842,460           Unassigned (Deficit)         254,669         401,967         168         440,325		352,405	58,098		71,614	482,117
Interest and Fiscal Charges   3,005   3,005     Total Cash Disbursements   633,528   504,753   32,615   71,614   1,242,510     Excess of Receipts Over (Under) Disbursements   (282,701)   11,197   (32,615)   (2,325)   (306,444)     Other Financing Receipts (Disbursements)   300,000   300,000   300,000     Transfers In   20,040   32,688   52,728     Transfers Out   (32,688)   (20,040)   (52,728)     Total Other Financing Receipts (Disbursements)   267,312   20,040   12,648   440,000   740,000     Net Change in Fund Cash Balances   (15,389)   31,237   (19,967)   437,675   433,556     Fund Cash Balances, January 1   270,058   370,730   20,135   2,650   663,573     Fund Cash Balances, December 31   Restricted   401,967   168   440,325   842,460     Unassigned (Deficit)   254,669   401,967   168   440,325   842,460     254,669   254,669   254,669   254,669   254,669	Debt Service:					
Total Cash Disbursements         633,528         504,753         32,615         71,614         1,242,510           Excess of Receipts Over (Under) Disbursements         (282,701)         11,197         (32,615)         (2,325)         (306,444)           Other Financing Receipts (Disbursements)         300,000         440,000         440,000         440,000           Sale of Notes         300,000         32,688         52,728           Transfers In         20,040         32,688         52,728           Transfers Out         (32,688)         (20,040)         (52,728)           Total Other Financing Receipts (Disbursements)         267,312         20,040         12,648         440,000         740,000           Net Change in Fund Cash Balances         (15,389)         31,237         (19,967)         437,675         433,556           Fund Cash Balances, January 1         270,058         370,730         20,135         2,650         663,573           Fund Cash Balances, December 31         401,967         168         440,325         842,460           Unassigned (Deficit)         254,669         401,967         168         440,325         842,460	•			•		
Excess of Receipts Over (Under) Disbursements         (282,701)         11,197         (32,615)         (2,325)         (306,444)           Other Financing Receipts (Disbursements)           Sale of Bonds         300,000         440,000         440,000           Sale of Notes         300,000         32,688         52,728           Transfers In         20,040         32,688         52,728           Transfers Out         (32,688)         (20,040)         (52,728)           Total Other Financing Receipts (Disbursements)         267,312         20,040         12,648         440,000         740,000           Net Change in Fund Cash Balances         (15,389)         31,237         (19,967)         437,675         433,556           Fund Cash Balances, January 1         270,058         370,730         20,135         2,650         663,573           Fund Cash Balances, December 31           Restricted         401,967         168         440,325         842,460           Unassigned (Deficit)         254,669         254,669         254,669	Interest and Fiscal Charges			3,005		3,005
Other Financing Receipts (Disbursements)           Sale of Bonds         300,000         440,000         440,000           Sale of Notes         300,000         32,688         52,728           Transfers In         (32,688)         (20,040)         (52,728)           Total Other Financing Receipts (Disbursements)         267,312         20,040         12,648         440,000         740,000           Net Change in Fund Cash Balances         (15,389)         31,237         (19,967)         437,675         433,556           Fund Cash Balances, January 1         270,058         370,730         20,135         2,650         663,573           Fund Cash Balances, December 31 Restricted Unassigned (Deficit)         401,967         168         440,325         842,460           Unassigned (Deficit)         254,669         254,669         254,669	Total Cash Disbursements	633,528	504,753	32,615	71,614	1,242,510
Sale of Bonds Sale of Notes       300,000       440,000       440,000       300,000         Transfers In Transfers Out       20,040       32,688       52,728         Transfers Out       (32,688)       (20,040)       (52,728)         Total Other Financing Receipts (Disbursements)       267,312       20,040       12,648       440,000       740,000         Net Change in Fund Cash Balances       (15,389)       31,237       (19,967)       437,675       433,556         Fund Cash Balances, January 1       270,058       370,730       20,135       2,650       663,573         Fund Cash Balances, December 31       Restricted       401,967       168       440,325       842,460         Unassigned (Deficit)       254,669       254,669       254,669	Excess of Receipts Over (Under) Disbursements	(282,701)	11,197	(32,615)	(2,325)	(306,444)
Transfers In Transfers Out         20,040         32,688 (20,040)         52,728 (52,728)           Total Other Financing Receipts (Disbursements)         267,312         20,040         12,648         440,000         740,000           Net Change in Fund Cash Balances         (15,389)         31,237         (19,967)         437,675         433,556           Fund Cash Balances, January 1         270,058         370,730         20,135         2,650         663,573           Fund Cash Balances, December 31 Restricted Unassigned (Deficit)         401,967         168         440,325         842,460           Unassigned (Deficit)         254,669         254,669         254,669	Sale of Bonds				440,000	
Transfers Out         (32,688)         (20,040)         (52,728)           Total Other Financing Receipts (Disbursements)         267,312         20,040         12,648         440,000         740,000           Net Change in Fund Cash Balances         (15,389)         31,237         (19,967)         437,675         433,556           Fund Cash Balances, January 1         270,058         370,730         20,135         2,650         663,573           Fund Cash Balances, December 31 Restricted Unassigned (Deficit)         401,967         168         440,325         842,460           Unassigned (Deficit)         254,669         254,669         254,669		300,000				
Total Other Financing Receipts (Disbursements)         267,312         20,040         12,648         440,000         740,000           Net Change in Fund Cash Balances         (15,389)         31,237         (19,967)         437,675         433,556           Fund Cash Balances, January 1         270,058         370,730         20,135         2,650         663,573           Fund Cash Balances, December 31 Restricted Unassigned (Deficit)         401,967         168         440,325         842,460           Unassigned (Deficit)         254,669         254,669         254,669		(00.000)	20,040	- ,		
Net Change in Fund Cash Balances         (15,389)         31,237         (19,967)         437,675         433,556           Fund Cash Balances, January 1         270,058         370,730         20,135         2,650         663,573           Fund Cash Balances, December 31 Restricted Unassigned (Deficit)         401,967         168         440,325         842,460           Unassigned (Deficit)         254,669         254,669         254,669	Transfers Out	(32,688)		(20,040)		(52,728)
Fund Cash Balances, January 1         270,058         370,730         20,135         2,650         663,573           Fund Cash Balances, December 31 Restricted Unassigned (Deficit)         401,967         168         440,325         842,460           Unassigned (Deficit)         254,669         254,669         254,669	Total Other Financing Receipts (Disbursements)	267,312	20,040	12,648	440,000	740,000
Fund Cash Balances, December 31 Restricted	Net Change in Fund Cash Balances	(15,389)	31,237	(19,967)	437,675	433,556
Restricted         401,967         168         440,325         842,460           Unassigned (Deficit)         254,669	Fund Cash Balances, January 1	270,058	370,730	20,135	2,650	663,573
Fund Cash Balances, December 31         \$254,669         \$401,967         \$168         \$440,325         \$1,097,129	Restricted	254,669	401,967	168	440,325	·
	Fund Cash Balances, December 31	\$254,669	\$401,967	\$168	\$440,325	\$1,097,129

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012

#### 1. Summary of Significant Accounting Policies

#### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Harpersfield Township, Ashtabula County, (the Township) as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services. The Township provides emergency fire services with Harpersfield Volunteer Fire Department and emergency ambulance services are provided by Northwest Ambulance District.

Township participates in jointly governed organizations, and a public entity risk pool. Notes 7 and Note 8 to the financial statements provides additional information for these entities. These organizations are:

#### Public Entity Risk Pool:

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA) a risk-sharing pool available to Ohio Townships.

# Jointly Governed Organizations:

Harpersfield-Geneva Joint Economic Development District #1 – (JEDD #1) Harpersfield-Geneva Joint Economic Development District #2 – (JEDD #2) Northwest Ambulance District

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### **B.** Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

# C. Deposits and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012 (Continued)

#### 1. Summary of Significant Accounting Policies (Continued)

#### D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund.

# 2. Special Revenue Funds

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

<u>Gasoline Tax Fund</u> -- This fund receives gasoline tax money to pay for constructing, maintaining, and repairing Township roads.

<u>Fire Protection Fund</u> – This fund receives property tax money to provide fire services for Township residents.

#### 3. Debt Service Funds

These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. The Township had the following significant Debt Service Funds

<u>Fire Truck</u> -- This fund received tax monies for the repayment of a note debt for the purchase of a fire truck.

<u>Building</u> – This fund received tax monies for the repayment of a note debt for the construction of the Administration Building

# 4. Capital Project Funds

These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Township had the following significant capital project funds

<u>Fire Truck</u> -- The Township established this fund for purchase of a new Fire Truck.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012 (Continued)

# 1. Summary of Significant Accounting Policies (Continued)

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

# 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2013 and 2012 budgetary activity appears in Note 3.

#### F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

#### 1. Nonspendable

The Township classifies assets as nonspendable when legally or contractually required to maintain the amounts intact.

#### 2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012 (Continued)

#### 1. Summary of Significant Accounting Policies (Continued)

#### F. Fund Balance (Continued)

#### 3. Committed

Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

#### 4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

# 5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### G. Property, Plant, and Equipment

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012 (Continued)

# 2. Equity in Pooled Deposits and Investments

The Township maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2013	2012
Demand deposits	\$375,076	\$799,416
Other time deposits (savings and NOW accounts)	242,158	297,037
Total deposits	617,234	1,096,453
STAR Ohio	676	676
Total investments	676	676
Total deposits and investments	\$617,910	\$1,097,129

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

# 3. Budgetary Activity

Budgetary activity for the years ending December 31, 2013 and 2012 follows:

2013 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$315,812	\$301,777	(\$14,035)
Special Revenue	555,802	511,358	(44,444)
Debt Service	109,268	107,149	(2,119)
Capital Projects	200	74	(126)
Total	\$981,082	\$920,358	(\$60,724)

2013 Budgeted vs. Actual Budgetary Basis Expenditures

Appropriation	Budgetary	
Authority	Expenditures	Variance
\$570,524	\$362,499	\$208,025
956,072	508,316	447,756
108,288	98,457	9,831
440,000	430,305	9,695
\$2,074,884	\$1,399,577	\$675,307
	\$570,524 956,072 108,288 440,000	Authority         Expenditures           \$570,524         \$362,499           956,072         508,316           108,288         98,457           440,000         430,305

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012 (Continued)

# 3. Budgetary Activity (Continued)

2012 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$611,653	\$650,827	\$39,174
Special Revenue	534,915	535,990	1,075
Debt Service	32,700	32,688	(12)
Capital Projects	580,669	509,289	(71,380)
Total	\$1,759,937	\$1,728,794	(\$31,143)

2012 Budgeted vs. Actual Budgetary Basis Expenditures

-	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$848,892	\$666,217	\$182,675
Special Revenue	865,800	504,753	361,047
Debt Service	52,761	52,655	106
Capital Projects	142,969	71,614	71,355
Total	\$1,910,422	\$1,295,239	\$615,183

# 4. Property Tax

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### 5. Debt

Debt outstanding at December 31, 2013 was as follows:

		Interest
	Principal	Rate
General Obligation Bonds - Admin Bldg	\$290,390.00	4.130%
General Obligation Bonds - Fire Truck	407,050.00	3.250%
General Obligation Bonds - Fire Truck	31,021.00	3.375%
Total	\$728,461.00	

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012 (Continued)

# 5. Debt (Continued)

The Township issued general obligation bonds to finance construction of the Administration Building and Fire Trucks. The Township's taxing authority collateralized the notes.

Amortization of the above debt, including interest, is scheduled as follows:

	General
	Obligation
Year ending December 31:	Bonds
2014	\$91,398
2015	91,398
2016	75,236
2017	75,235
2018	75,236
2019-2023	324,369
2024-2028	111,726
2029-2032	89,380
Total	\$933,978

# 6. Retirement Systems

The Township's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes the plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2013 and 2012, OPERS members contributed \$18,311 and \$19,765, respectively, 10% of their gross salaries and the Township contributed an amount equaling \$25,635 and \$20,982, respectively, 14% of participants' gross salaries. The Township has paid all contributions required through December 31, 2013.

# 7. Risk Management

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. York Risk Pooling Services, Inc. (formally known as American Risk Pooling Consultants, Inc.) (York or Management), functions as the administrator of the Pool and provides underwriting claims, loss control, risk management, and reinsurance services for the Pool.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012 (Continued)

# 7. Risk Management (Continued)

Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty and Property Coverage

The Pool is a member of American Public Entity Excess Pool (APEEP), which is also administered by York. APEEP provides the Pool with an excess risk-sharing program. Under this arrangement, OTARMA retains insured risks up to an amount specified in the contracts. At December 31, 2013, OTARMA retained \$350,000 for casualty claims and \$250,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

# **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2013 and 2012 (the latest information available):

	<u>2013</u>	<u>2012</u>
Assets	\$34,954,286	\$34,771,270
Liabilities	8,486,363	9,355,082
Net Position	\$26,467,923	\$25,416,188

At December 31, 2013 and 2012, respectively, the liabilities above include approximately \$7.9 and \$8.7 million of estimated incurred claims payable. The assets above also include approximately \$7.4 and \$7.8 million of unpaid claims to be billed to approximately 948 member governments in the future, as of December 31, 2013 and 2012, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2013, the Township's share of these unpaid claims collectible in future years is approximately \$2,000.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

Contributions to OTARMA	
<u>2013</u>	<u>2012</u>
\$21,605	\$17,362

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012 (Continued)

# 7. Risk Management (Continued)

After one year of membership, a member may withdraw on the anniversary of the date of joining OTARMA, if the member notifies OTARMA in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

# 8. Jointly Governed Organizations

#### A. Northwest Ambulance District

The constitution and laws of the State of Ohio establish the rights and privileges of the Northwest Ambulance District, Ashtabula County, (the District) as a body corporate and politic. Five Board Members govern the District. Each political subdivision within the District appoints one member. Those subdivisions are Geneva Township, Harpersfield Township, Austinburg Township, Trumbull Township and the City of Geneva. The District provides rescue services within the District and by contract to Trumbull Township outside the District.

Financial information can be obtained by contacting Vincent Gildone, Administrator, at 1480 South Broadway St., Geneva, Ohio, 44041.

# B. Harpersfield-Geneva Joint Economic Development District #1 and District #2

The City of Geneva and Harpersfield Township (Township) have formed two Joint Economic Development Districts (JEDD-I and JEDD-II) which were formed under Chapter 715.72 through 715.83 of the Ohio Revised Code. JEDD-I was formed in 1996 and JEDD-II was formed in 2005 to provided sanitary sewers to each JEDD District. The purpose of the JEDD's is to facilitate economic development to create or preserve jobs and employment opportunities and to improve the economic welfare of the people in the State, the county, the Township, the City, and the JEDD's served. The JEDD's are administered by a Board of locally appointed officials and local business leaders.

In 2012 and 2013 JEDD-I distributed \$40,561 and \$37,474 to the City, \$14,750 and \$13,627 to the Township, \$3,687 and \$3,407 to the JEDD-I Board and \$14,750 and \$13,627 to the Geneva-area Recreation, Education and Athletic Trust (GaREAT now Spire Institute). JEDD-II distributed \$337,594 and \$227,032 to the City, \$90,025 and \$60,542 to the Township and \$22,506 and \$15,136 to the JEDD-II Board.

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Harpersfield Township Ashtabula County 4858 Cork-Cold Springs Road Geneva. Ohio 44041

#### To the Board of Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of Harpersfield Township, Ashtabula County, (the Township) as of and for the years ended December 31, 2013 and 2012, and the related notes to the financial statements, and have issued our report thereon dated November 14, 2014 wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. We also noted the Township adopted new accounting guidance in Governmental Accounting Standards Board Statement 54, *Fund Balance Reporting and Governmental Fund Type Definitions*.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Harpersfield Township
Ashtabula County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
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# **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

# Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Dave Yost Auditor of State

Columbus, Ohio

November 14, 2014



# HARPERSFIELD TOWNSHIP

#### **ASHTABULA COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED DECEMBER 11, 2014