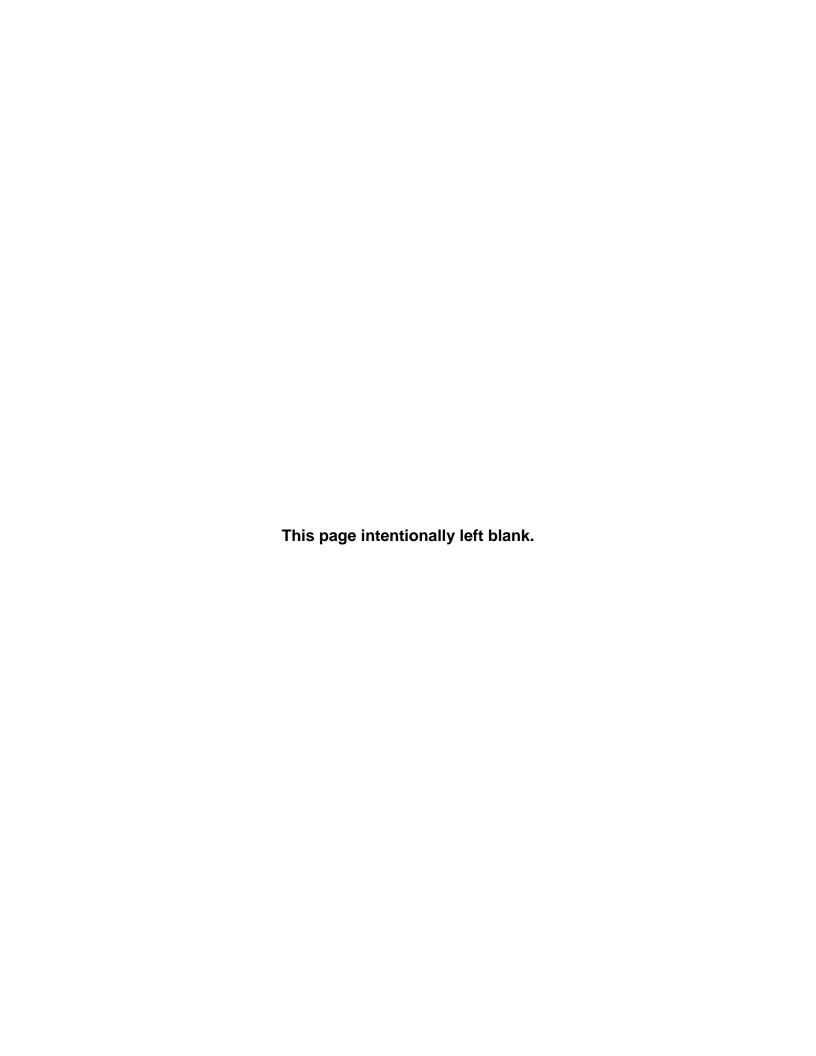




#### **TABLE OF CONTENTS**

TITLE	PAGE
Independent Auditor's Report	1
maoportastit / tautor o report	
Combined Statement of Receipts, Disbursements, and Changes in Fund Cash Balances (Cash Basis) - All Governmental Fund Types - For the Year Ended December 31, 2012	3
Combined Statement of Receipts, Disbursements, and Changes in Fund Cash Balances (Cash Basis) - All Proprietary and Fiduciary Fund Types - For the Year Ended December 31, 2012	4
Combined Statement of Receipts, Disbursements, and Changes in Fund Cash Balances (Cash Basis) - All Governmental Fund Types - For the Year Ended December 31, 2011	5
Combined Statement of Receipts, Disbursements, and Changes in Fund Cash Balances (Cash Basis) - All Proprietary and Fiduciary Fund Types - For the Year Ended December 31, 2011	6
Notes to the Financial Statements	7
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters	
Required by Government Auditing Standards	21
Schedule of Findings	23
Schedule of Prior Audit Findings	25



#### INDEPENDENT AUDITOR'S REPORT

Village of Whitehouse Lucas County 6925 Providence Street P.O. Box 2476 Whitehouse, Ohio 43571-2476

To the Village Council:

#### Report on the Financial Statements

We have audited the accompanying financial statements and related notes of Village of Whitehouse, Lucas County, Ohio (the Village). as of and for the years ended December 31, 2012 and 2011.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Village's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the Village prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03, which is an accounting basis other than accounting principles generally accepted in the United States of America, to satisfy requirements.

One Government Center, Suite 1420, Toledo, Ohio 43604-2246 Phone: 419-245-2811 or 800-443-9276 Fax: 419-245-2484 Village of Whitehouse Lucas County Independent Auditor's Report Page 2

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Village as of December 31, 2012 and 2011, or changes in financial position thereof for the years then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of the Village of Whitehouse, Lucas County, Ohio as of December 31, 2012 and 2011, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 permit, described in Note 1.

#### Emphasis of Matter

As discussed in Note 12 to the financial statements, during 2011 the Village of Whitehouse adopted new accounting guidance in Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. Our opinion is not modified with respect to this matter.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 16, 2013, on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

**Dave Yost** Auditor of State

Columbus, Ohio

October 16, 2013

#### COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2012

	General	Special Revenue	Debt Service	Capital Projects	Totals (Memorandum Only)
Cash Receipts				•	
Property and Other Local Taxes	\$358,968	<b>^</b>			\$358,968
Municipal Income Tax	040.044	\$2,232,420		<b>¢</b> E24.004	2,232,420
Intergovernmental Special Assessments	248,041	904,306	\$36,635	\$531,981	1,684,328 36,635
Charges for Services	253,881	825	ψ50,055		254,706
Fines, Licenses and Permits	85,880	020			85,880
Miscellaneous	93,479	2,377		10,320	106,176
Total Cash Receipts	1,040,249	3,139,928	36,635	542,301	4,759,113
Cash Disbursements					
Current:	4 000 044	===			0.440.044
Security of Persons and Property Public Health Services	1,303,241	806,773			2,110,014
Leisure Time Activities	18,500 43,386			64,234	18,500 107,620
Community Environment	85,421			04,204	85,421
Basic Utility Services	243,822			21,985	265,807
Transportation	-,-	176,719		46,772	223,491
General Government	403,290	116,151		6,148	525,589
Capital Outlay	231,110	33,600		563,043	827,753
Debt Service		38,912	254,017		292,929
Total Cash Disbursements	2,328,770	1,172,155	254,017	702,182	4,457,124
Excess of Receipts Over (Under) Disbursements	(1,288,521)	1,967,773	(217,382)	(159,881)	301,989
Other Financing Receipts (Disbursements)					
Sale of Capital Assets	54,318				54,318
Transfers In	1,256,306	347,202	70,545	844,703	2,518,756
Transfers Out		(2,338,614)		(335,395)	(2,674,009)
Advances In					
Advances Out Other Financing Sources		713,953	892,798		1,606,751
Other Financing Uses		(878,651)	(713,953)		(1,592,604)
Total Other Financing Receipts (Disbursements)	1,310,624	(2,156,110)	249,390	509,308	(86,788)
Net Change in Fund Cash Balances	22,103	(188,337)	32,008	349,427	215,201
Fund Cash Balances, January 1	15,020	1,746,235	193,580	1,140,644	3,095,479
Fund Cash Balances, December 31					
Restricted		1,557,898			1,557,898
Assigned		, ,	225,588	1,490,071	1,715,659
Unassigned	37,123				37,123
Fund Cash Balances, December 31	\$37,123	\$1,557,898	\$225,588	\$1,490,071	\$3,310,680

#### COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH BASIS) ALL PROPRIETARY AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2012

	Proprietary Fund Type	Fiduciary Fund Type	Totals
	Enterprise	Agency	(Memorandum Only)
Operating Cash Receipts Charges for Services Miscellaneous	\$1,388,680		\$1,388,680
Miscellarieous	15,537		15,537
Total Operating Cash Receipts	1,404,217		1,404,217
Operating Cash Disbursements			
Personal Services	320,899		320,899
Employee Fringe Benefits	376		376
Contractual Services Supplies and Materials	267,740 468,220		267,740 468,220
Supplies and Materials	408,220		400,220
Total Operating Cash Disbursements	1,057,235	_	1,057,235
Operating Income	346,982		346,982
Non-Operating Receipts (Disbursements)			
Property and Other Local Taxes		\$17,383	17,383
Intergovernmental		(14,924)	(14,924)
Capital Outlay	(80,559)		(80,559)
Debt Service	(110,100)		(110,100)
Other Non-Operating Cash Disbursements	(586)		(586)
Total Non-Operating Receipts (Disbursements)	(191,245)	2,459	(188,786)
Income before Transfers	155,737	2,459	158,196
Transfers In	155,253		155,253
Net Change in Fund Cash Balances	310,990	2,459	313,449
Fund Cash Balances, January 1	1,098,094	1,820	1,099,914
Fund Cash Balances, December 31	\$1,409,084	\$4,279	\$1,413,363

#### COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2011

	General	Special Revenue	Debt Service	Capital Projects	Totals (Memorandum Only)
Cash Receipts Property and Other Local Taxes Municipal Income Tax	\$334,504	\$2,067,322			\$334,504 2,067,322
Intergovernmental Special Assessments	326,365	1,031,788	\$39,006	\$903,352	2,261,505 39,006
Charges for Services Fines, Licenses and Permits	275,141 80,822	650			275,791 80,822
Miscellaneous	71,272	6,634		11,380	89,286
Total Cash Receipts	1,088,104	3,106,394	39,006	914,732	5,148,236
Cash Disbursements Current:					
Security of Persons and Property	1,383,685	723,883			2,107,568
Public Health Services Leisure Time Activities Community Environment	18,500 65,799 129,791			18,477	18,500 84,276 129,791
Basic Utility Services Transportation	230,472	194,370		71,388 6,654	301,860 201,024
General Government Capital Outlay	430,784	114,694		13,568 1,217,714	559,046
Debt Service	130,925	27,770 43,835	261,530	1,217,714	1,376,409 305,365
Total Cash Disbursements	2,389,956	1,104,552	261,530	1,327,801	5,083,839
Excess of Receipts Over (Under) Disbursements	(1,301,852)	2,001,842	(222,524)	(413,069)	64,397
Other Financing Receipts (Disbursements) Sale of Capital Assets	12,832				12,832
Transfers In Transfers Out	1,250,225 (57,181)	681,870 (2,372,445)	70,073	1,222,147 (624,689)	3,224,315 (3,054,315)
Other Financing Sources	(31,131)	542,564	801,735	(02.,000)	1,344,299
Other Financing Uses		(815,883)	(542,564)		(1,358,447)
Total Other Financing Receipts (Disbursements)	1,205,876	(1,963,894)	329,244	597,458	168,684
Net Change in Fund Cash Balances	(95,976)	37,948	106,720	184,389	233,081
Fund Cash Balances, January 1	110,996	1,708,287	86,860	956,255	2,862,398
Fund Cash Balances, December 31		1 740 005			1 740 005
Restricted Assigned		1,746,235	193,580	1,140,644	1,746,235 1,334,224
Unassigned	15,020				15,020
Fund Cash Balances, December 31	\$15,020	\$1,746,235	\$193,580	\$1,140,644	\$3,095,479

#### COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH BASIS) ALL PROPRIETARY AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2011

	Proprietary Fund Type	Fiduciary Fund Type	Totals
	Enterprise	Agency	(Memorandum Only)
Operating Cash Receipts Charges for Services	\$1,273,916		\$1,273,916
Operating Cash Disbursements Personal Services Travel Transportation Contractual Services Supplies and Materials	326,898 50 225,602 400,331		326,898 50 225,602 400,331
Total Operating Cash Disbursements	952,881		952,881
Operating Income	321,035		321,035
Non-Operating Receipts (Disbursements) Property and Other Local Taxes Intergovernmental Capital Outlay Principal Retirement Interest and Other Fiscal Charges	(77,835) (85,386) (1,101)	\$12,740 (10,938)	12,740 (10,938) (77,835) (85,386) (1,101)
Total Non-Operating Receipts (Disbursements)	(164,322)	1,802	(162,520)
Income before Transfers	156,713	1,802	158,515
Transfers In Transfers Out	70,000 (240,000)		70,000 (240,000)
Net Change in Fund Cash Balances	(13,287)	1,802	(11,485)
Fund Cash Balances, January 1	1,111,381	18_	1,111,399
Fund Cash Balances, December 31	\$1,098,094	\$1,820	\$1,099,914

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Village of Whitehouse, Lucas County, (the Village) as a body corporate and politic. A publicly-elected six-member Council directs the Village. The Village provides water and sewer utilities, park operations, and police, fire, and life squad services.

The Village obtained coverage under commercial liability insurance through Brooks Insurance. Note 8 to the financial statements provides additional information for this entity.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

#### **B.** Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Village recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

#### C. Deposits and Investments

The Village's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The Village values U.S. Treasury Notes and Federal Agency/Securities at cost. Money market mutual funds (including STAR Ohio) are recorded at share values based on the mutual funds report.

#### D. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

#### 1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from private-purpose trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Local Income Tax Fund** - This fund receives local income tax revenue for general operations and capital projects.

**Life Squad Fund** – This fund receives revenue from Lucas County for life squad services.

#### 3. Debt Service Funds

These funds account for resources the Village accumulates to pay bond and note debt. The Village had the following significant Debt Service Fund:

**General Obligation Bond Fund** - This fund receives Income Tax Fund proceeds to repay debt incurred for the construction and equipping of a new municipal building.

#### 4. Capital Project Funds

These funds account for receipts restricted to acquiring or constructing major capital projects (except those financed through enterprise or trust funds). The Village had the following significant Capital Project Funds:

**Capital Projects Fund** – This fund receives CDBG grant and transfer proceeds. These proceeds are being used to fund downtown improvement as well as a phase I maintenance improvement project.

**Street Capital Projects Fund** - This fund receives grant and loan proceeds. The proceeds are being used for street related capital projects.

#### 5. Enterprise Funds

These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

Water Fund - This fund receives charges for services from residents to cover water service costs.

**Sewer Fund** - This fund receives charges for services from residents to cover sewer service costs.

#### 6. Fiduciary Funds

Fiduciary funds include private purpose trust funds and agency funds. Trust funds account for assets held under a trust agreement for individuals, private organizations, or other governments which are not available to support the Village's own programs.

Agency funds are purely custodial in nature and are used to hold resources for individuals, organizations or other governments. The Village disburses these funds as directed by the individual, organization or other government. The Village's agency funds account for a 3% and 1% fee imposed by the State of Ohio on building permits as well as the JEDD income tax revenue that is remitted to JEDD participants.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2011 and 2012 budgetary activity appears in Note 3.

#### F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

#### 1. Nonspendable

The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

#### 2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 3. Committed

Council members can *commit* amounts via formal action (resolution). The Village must adhere to these commitments unless the members amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

#### 4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute.

#### 5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### G. Property, Plant, and Equipment

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### I. Joint Economic Development Districts

The Village of Whitehouse entered into two separate joint economic development district (JEDD) agreements; one with Monclova Township and another with Waterville Township. Each of these JEDDs is wholly situated within their respective township. The purpose of these JEDDs is to facilitate economic development by creating and preserving employment opportunities within the respective JEDD's territory.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Each of the JEDDs is governed by a Board of Directors consisting of five (5) members. The Board consists of a district business representative, a district employee's representative, an "atlarge member", a representative appointed by the Village, and a member appointed by the Township. The

main source of income is a tax levied upon the income earned by persons working within the JEDD's boundaries and the net profits of businesses located within the district. The income tax rate is 1.5%, the same that is levied within the Village.

#### 2. EQUITY IN POOLED DEPOSITS AND INVESTMENTS

The Village maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

	2012	2011
Demand deposits	\$1,390,386	\$880,062
U.S. Treasury Notes and Federal		
Agency Securities	2,356,469	2,343,341
STAR Ohio	656,070	655,545
Special Assessment Bonds	193,672	214,323
Money Market Mutual Funds	127,446	102,122
Total investments	3,333,657	3,315,331
Total deposits and investments	\$4,724,043	\$4,195,393

**Investments:** The Federal Reserve holds the Village's U.S. Treasury Notes and Federal Agency/Instrumentality Securities in book-entry form, in the name of the Village's financial institution. The financial institution maintains records identifying the Village as owner of these securities. Investments in STAR Ohio and mutual funds are not evidenced by securities that exist in physical or book-entry form. The Village Special Assessment Bonds are held by the Village in its name.

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2012 and 2011 follows:

2012 Budgeted vs. Actual Receipts

2012 Budgeted vs. Actual Necelpts				
	Budgeted	Actual	_	
Fund Type	Receipts	Receipts	Variance	
General	\$2,719,592	\$2,350,873	\$(368,719)	
Special Revenue	4,518,320	4,201,083	(317,237)	
Debt Service	1,415,971	999,978	(415,993)	
Capital Projects	1,525,000	1,387,004	(137,996)	
Enterprise	1,442,800	1,559,470	116,670	
Agency		17,383	17,383	
Total	\$11,621,683	\$10,515,791	\$(1,105,892)	

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011 (Continued)

#### 3. BUDGETARY ACTIVITY (Continued)

2012 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$2,636,179	\$2,328,770	\$307,409
Special Revenue	4,795,300	4,389,663	405,637
Debt Service	1,073,411	967,970	105,441
Capital Projects	1,964,173	1,037,577	926,596
Enterprise	1,264,204	1,248,480	15,724
Agency		14,924	(14,924)
Total	\$11,733,267	\$9,987,384	\$1,745,883

2011 Budgeted vs. Actual Receipts

Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$2,264,046	\$2,351,161	\$87,115
Special Revenue	4,058,539	4,330,828	272,289
Debt Service	1,172,115	910,814	(261,301)
Capital Projects	1,642,454	2,136,879	494,424
Enterprise	1,497,950	1,343,916	(154,034)
Agency		12,740	12,740
Total	\$10,635,104	\$11,086,338	\$451,233

2011 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$2,669,420	\$2,447,137	\$222,283
Special Revenue	4,095,642	4,292,880	(197,238)
Debt Service	1,061,532	804,094	257,438
Capital Projects	2,235,795	1,952,490	283,305
Enterprise	1,432,465	1,357,203	75,262
Agency		10,938	(10,938)
Total	\$11,494,854	\$10,864,742	\$630,112
Total	\$11,494,854	\$10,864,742	\$630,11

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due

December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011 (Continued)

#### 4. PROPERTY TAX (Continued)

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

#### 5. LOCAL INCOME TAX

The Village levies a municipal income tax of 1.5 percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside of the Village.

Employers within the Village withhold income tax on employee compensation and remit the tax to the Village either monthly or quarterly, as required. Corporations and other individual taxpayers pay estimated taxes quarterly and file a declaration annually.

#### 6. DEBT

Debt outstanding at December 31, 2012 was as follows:

	Principal	Interest Rate
General Obligation Bonds, Series 2002	\$1,635,00	0 4.75%
Ohio Water Development Authority Loan #1976	92,84	5 8.31%
Ohio Water Development Authority Loan #5533	263,12	2 2.75%
Fire Truck Capital Lease	199,76	4 3.29%
Maumee Valley Wastewater	158,65	0 Variable
Ohio Public Works Commission Loan #CT44H	6,85	7 0.00%
Ohio Public Works Commission Loan #CT33G	42,47	8 0.00%
Ohio Public Works Commission Loan #CL11L	40,53	7 0.00%
Ohio Public Works Commission Loan #CL07M	22,14	8 0.00%
Ohio Public Works Commission Loan #CT45N	381,20	0.00%
Ohio Public Works Commission Loan #CL06H	15,89	6 0.00%
Special Assessment Bond, Lucas Street Improvement	1,24	1 5.25%
Special Assessment Bond, Gilead Street Improvement	62	1 5.50%
Special Assessment Bond, Bucher Road Sanitary Sewer	27,41	9 6.25%
Special Assessment Bond, Eastview Drive Reconstruction	17,78	0 6.25%
Special Assessment Bond, North, West/Maumee Streets	25,94	1 3.00%
Special Assessment Bond, State Route 295 Water Line	1,18	6 3.00%
Special Assessment Bond, Shepler Street Improvement	1,99	0 5.50%
Special Assessment Bond, S. Berkey-Southern Sewer Extension	10,66	2 3.75%
Special Assessment Bond, S. Berkey-Southern Water Extension	13,11	7 3.75%
Special Assessment Bond, South, Merritt, Gillett Street	28,28	3.00%
Special Assessment Bond, Swanton Street Reconstruction	8,35	1 6.00%
Special Assessment Bond, Waterville Street Reconstruction	44,59	7 3.75%
Special Assessment Bond, West Street Improvement	3,14	0 5.50%
Special Assessment Bond, Centerville Street Sanitary Sewer	9,26	3 5.50%
Total	\$3,052,0	<u> </u>

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011 (Continued)

#### 6. DEBT (Continued)

The General Obligation Bonds relate to bonds issued for the construction and equipping of a new municipal building. The Bonds were originally issued for \$2,200,000 at a variable rate not to exceed 5.00 percent interest, payable semiannually over 25 years.

The Ohio Water Development Authority (OWDA) loan #1976 relates to a water and sewer utility construction project. OWDA approved up to \$715,480 in loans to the Village for this project. The loan will be repaid in semiannual installments over 25 years, including interest of 8.31 percent. The loan is collateralized by water and sewer receipts.

The Ohio Water Development Authority (OWDA) loan #5533 relates to a sewer utility construction project on Dutch Road. OWDA approved a \$273,544 loan to the Village for this project. The loan will be repaid in semiannual installments over 20 years, including interest of 2.75 percent. The loan is collateralized by water and sewer receipts.

The Fire Truck Lease/Purchase agreement was entered into on March 14, 2011, with Leasing 2 Inc. This purchased a fire engine for the Village. The total lease amount was \$330,959, with an interest rate of 3.29 percent payable as an annuity due in five annual installments of \$70,545.

In 1988, the Village entered into an agreement with the Lucas County Commissioners to provide for the use of the Maumee River Waste Treatment Plant. The Village is to pay a portion of the Construction cost of the plant to Lucas County over a period of 40 years. As of December 31, 2012, the Present Value of the Village's share of the debt owed to Lucas County was \$158,650.

The Ohio Public Works Commission (OPWC) loan #CT44H relates to the Dutch Road Turn Lane project. OPWC loaned the village \$27,425 for this project. The Village will repay the loan in semiannual installments of \$1,371 over 10 years. The loan is collateralized by undivided local government funds.

The Ohio Public Works Commission (OPWC) loan #CT33G relates to the Waterville Street reconstruction project. OPWC loaned the Village \$169,916 for this project. The Village will repay the loan in semiannual installments of \$8,496 over 10 years. The loan is collateralized by undivided local government funds.

The Ohio Public Works Commission (OPWC) loan #CL11L relates to the Village streets and Monclova Road project. OPWC loaned the Village \$57,908 for this project. The Village will repay the loan in semiannual installments of \$2,895 over 10 years. The loan is collateralized by undivided local government funds.

The Ohio Public Works Commission (OPWC) loan #CL07M relates to the Finzel and Heller Mill resurfacing project. OPWC loaned the Village \$31,647. The Village will repay the loan in semiannual installments of \$1,582 over 10 years. The loan is collateralized by undivided local government funds.

The Ohio Public Works Commission (OPWC) loan #CT45N relates to the Downtown Water and Storm Sewer project. OPWC loaned the Village \$390,974. The Village will repay the loan in semiannual installments of \$9,774 over 20 years. The loan is collateralized by undivided local government funds.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011 (Continued)

#### 6. DEBT (Continued)

The Ohio Public Works Commission (OPWC) loan #CL06H relates to the Waterville Street Phase A resurfacing project. The Village of Whitehouse entered into a Joint Cooperation Agreement with the Lucas County Engineer. OPWC loaned money to the County and Village and Whitehouse's principal portion of the loan was \$52,986. The Village will repay the loan in annual installments of \$5,299 over 10 years. The loan is collateralized by undivided local government funds.

The Lucas Street Improvement Special Assessment Bonds were originally issued for \$6,204. The bonds are payable from the proceeds of tax assessments against individual property owners in semiannual installments of \$310, including interest of 5.50 percent over 20 years. The Village purchased these bonds as an investment.

The Gilead Street Improvement Special Assessment Bonds were originally issued for \$3,102. The bonds are payable from the proceeds of tax assessments against individual property owners in semiannual installments of \$155, including interest of 5.50 percent over 20 years. The Village purchased these bonds as an investment.

The Bucher Road Sanitary Sewer Special Assessment Bonds were originally issued for \$68,547. The bonds are payable from the proceeds of tax assessments against individual property owners in semiannual installments of \$3,427, including interest of 6.25 percent over 20 years. The Village purchased these bonds as an investment.

The Eastview Drive Reconstruction Special Assessment Bonds were originally issued for \$44,450. The bonds are payable from the proceeds of tax assessments against individual property owners in semiannual installments of \$2,222, including interest of 6.25 percent over 20 years. The Village purchased these bonds as an investment.

The North, West/Maumee Streets Special Assessment Bonds were originally issued for \$51,881. The bonds are payable from the proceeds of tax assessments against individual property owners in semiannual installments of \$2,594, including interest of 3.00 percent over 20 years. The Village purchased these bonds as an investment.

The South Route 295 Water Line Special Assessment Bonds were originally issued for \$11,863. The bonds are payable from the proceeds of tax assessments against individual property owners in semiannual installments of \$1,186, including interest of 3.00 percent over 10 years. The Village purchased these bonds as an investment.

The Shepler Street Improvement Special Assessment Bonds were originally issued for \$13,275. The bonds are payable from the proceeds of tax assessments against individual property owners in semiannual installments of \$664, including interest of 5.50 percent over 20 years. The Village purchased these bonds as an investment.

The S. Berkey-Southern Sewer Extension Special Assessment Bonds were originally issued for \$15,232. The bonds are payable from the proceeds of tax assessments against individual property owners in semiannual installments of \$762, including interest of 3.75 percent over 20 years. The Village purchased these bonds as an investment.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011 (Continued)

#### 6. DEBT (Continued)

The S. Berkey-Southern Water Extension Special Assessment Bonds were originally issued for \$18,739. The bonds are payable from the proceeds of tax assessments against individual property owners in semiannual installments of \$937, including interest of 3.75 percent over 20 years. The Village purchased these bonds as an investment.

The South, Merritt, Gillett Street Special Assessment Bonds were originally issued for \$56,566.

The bonds are payable from the proceeds of tax assessments against individual property owners in semiannual installments of \$2,828, including interest of 3.00 percent over 20 years. The Village purchased these bonds as an investment.

The Swanton Street Reconstruction Special Assessment Bonds were originally issued for \$18,559. The bonds are payable from the proceeds of tax assessments against individual property owners in semiannual installments of \$928, including interest of 6.00 percent over 20 years. The Village purchased these bonds as an investment.

The Waterville Street Reconstruction Special Assessment Bonds were originally issued for \$63,710. The bonds are payable from the proceeds of tax assessments against individual property owners in semiannual installments of \$3,185, including interest of 3.75 percent over 20 years. The Village purchased these bonds as an investment.

The West Street Improvement Special Assessment Bonds were originally issued for \$20,933. The bonds are payable from the proceeds of tax assessments against individual property owners in semiannual installments of \$1,047, including interest of 5.50 percent over 20 years. The Village purchased these bonds as an investment.

The Centerville Street Sanitary Sewer Special Assessment Bonds were originally issued for \$18,525. The bonds are payable from the proceeds of tax assessments against individual property owners in semiannual installments of \$1,853, including interest of 5.50 percent over 10 years. The Village purchased these bonds as an investment.

Amortization of the above debt, including interest, is scheduled as follows:

	2013 General				Maumee
	Obligation	OWDA Loan	OWDA Loan	Fire Truck	Valley
Year ending December 31:	Bonds	5533	1976	Capital Lease	Wastewater
2013	\$138,522	\$17,873	\$67,208	\$70,545	\$16,714
2014	136,823	17,873	67,977	70,545	16,714
2015	140,823	17,873		70,545	16,714
2016	139,248	17,873			16,714
2017	142,673	17,873			16,714
2018-2022	680,568	89,365			83,571
2023-2027	692,275	89,365			83,571
2028-2032		71,492			25,706
Total	\$2,070,932	\$339,587	\$135,185	\$211,635	\$276,418

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011 (Continued)

#### 6. DEBT (Continued)

Year ending December 31:	OPWC Loan #CT44H	OPWC Loan #CT33G	OPWC Loan #CL11L	OPWC Loan #CL07M	OPWC Loan #CT45N
2013	\$2,742	\$16,992	\$5,791	\$3,164	\$19,549
2014	2,742	16,992	5,791	3,164	19,549
2015	1,373	8,494	5,791	3,164	19,549
2016			5,791	3,164	19,549
2017			5,791	3,164	19,549
2018-2022			11,582	6,328	97,743
2023-2027					97,743
2028-2032					87,969
Total	\$6,857	\$42,478	\$40,537	\$22,148	\$381,200

Year ending December 31:	OPWC Loan #CL06H	Lucas Street Improvement	Gilead Street Improvement	Bucher Road Sanitary Sewer	Eastview Drive Reconstruction
J					
2013	\$10,597	\$378	\$189	\$5,034	\$3,264
2014	5,299	361	181	4,820	3,125
2015		345	172	4,605	2,987
2016		319	159	4,391	2,848
2017				4,177	2,709
2018-2022				11,246	7,292
2023-2027					
2028-2032					
Total	\$15,896	\$1,403	\$701	\$34,273	\$22,225

			S. Berkey-		
	North/West	Shepler Street	Southern	S. Berkey-Water	South, Merritt,
Year ending December 31:	Maumee	Improvement	Sewer Extension	Extension	Gillet Street
2013	\$3,333	\$773	\$1,147	\$1,411	\$3,634
2014	3,256	737	1,119	1,376	3,550
2015	3,178	682	1,090	1,341	3,465
2016	3,100		1,061	1,306	3,380
2017	3,022		1,033	1,271	3,295
2018-2022	13,943		4,736	5,827	15,201
2023-2027			3,275	4,029	
2028-2032					
Total	\$29,832	\$2,192	\$13,461	\$16,561	\$32,525

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011 (Continued)

#### 6. DEBT (Continued)

Year ending December	South Route 295	Swanton Street	Waterville Street	West Street	Centerville Street
31:	Water Line	Reconstruction	Reconstruction	Improvement	Sanitary Sewer
2013	\$1,204	\$1,401	\$4,798	\$1,219	\$2,362
2014		1,346	4,679	1,162	2,260
2015		1,290	4,559	1,075	2,158
2016		1,243	4,440		2,056
2017		1,178	4,320		1,954
2018-2022		4,157	19,810		
2023-2027			13,698		
2028-2032					
Total	\$1,204	\$10,615	\$56,304	\$3,456	\$10,790

#### 7. CONTRACTUAL COMMITMENTS

#### **Maumee Wastewater Treatment Plant**

In 1994, the plant was expanded. The Village is to pay a portion of the treatment plant's construction costs based on their quarterly consumption rate. Based on an average between quarterly consumption rates for 2011 and 2012, the Village owed Lucas County approximately \$95,502. Since the amount owed by the Village is variable, and based on consumption, there is no amortization schedule available.

In 2007, the plant was expanded again. The Village is to pay 8.00 percent of the improvement costs of the plant to Lucas County over a period of 20 years. As of December 31, 2010, the Village owed Lucas County \$1,375,128.

In 2010, the plant was expanded again. The Village is to pay a portion of the treatment plant's construction costs based on the quarterly consumption rates. Based on an average between quarterly consumption rates for 2011 and 2012, the Village owed Lucas County approximately \$30,303. Since the amount owed by the Village is variable, and based on consumption, there is no amortization schedule available.

In 2010-2011 Further upgrades were made to the waste water treatment plant. Various debt issues began amortizing in 2012. Once again, The Village is to pay a portion of the treatment plant's construction costs based on their quarterly consumption rate. Based on an average between quarterly consumption rates for 2011 and 2012, the Village owed Lucas County approximately \$108,034. Since the amount owed by the Village is variable, and based on consumption, there is no amortization schedule available.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011 (Continued)

#### 7. CONTRACTUAL COMMITMENTS (Continued)

The annual requirements to amortize the fixed commitments are as follows:

Year Ending December 31:	Fixed (2007 Expansion)
2013	\$80,890
2014	80,890
2015	80,890
2016	80,890
2017	80,890
2018-2022	404,449
2023-2027	404,449
2028-2032	161,780
Total	\$1,375,128

#### 8. RETIREMENT SYSTEMS

The Village's full-time Fire Fighters and full-time Law Enforcement Officer belong to the Police and Fire Pension Fund (OP&F). Other employees belong to the Ohio Public Employees Retirement System (OPERS). OP&F and OPERS are cost-sharing, multiple-employer plans. The Ohio Revised Code prescribes these plans' benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2012 and 2011, OP&F participants contributed 10% of their wages. For 2012 and 2011, the Village contributed to OP&F an amount equal to 19.5% of full-time police members' wages and 24% of full-time fire fighters' wages, respectively. For 2012 and 2011, OPERS members contributed 10% of their gross salaries and the Village contributed an amount equaling 14% of participants' gross salaries. The Village has paid all contributions required through December 31, 2012.

#### 9. COMMERCIAL INSURANCE

The Village has obtained commercial insurance for the following risks:

- Commercial property coverage,
- Commercial general liability coverage,
- Public officials liability coverage,
- Law enforcement liability coverage,
- Commercial inland marine coverage,
- Commercial crime coverage,
- Commercial auto coverage,
- Boiler and machinery coverage, and
- Commercial umbrella coverage.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012 AND 2011 (Continued)

#### 10. CONTINGENT LIABILITIES

Amounts grantor agencies pay to the Village are subject to audit and adjustment by the grantor. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

#### 11. SUBSEQUENT EVENTS

On June 1 of 2013, the Village of Whitehouse called its Series 2002 Municipal Bonds (\$2,200,000 original issue amount) and refunded it by issuing \$1,720,000 in Series 2013 Municipal Building Refunding Bonds. The Series 2002 bonds were issue to finance the Village of Whitehouse Municipal Building that opened in 2003. The purpose of this refinancing was to take advantage of significantly lower interest rates. The true interest cost of the new issuance is 2.89%.

#### 12. CHANGE IN ACCOUNTING PRINCIPLE

For 2011, the Village has implemented Governmental Accounting Standards Board (GASB) Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions". GASB Statement No. 54 provides fund balance classifications that can be more consistently applied and clarifies the existing governmental fund type definitions. The requirements of this statement classify fund balance as nonspendable, restricted, committed, assigned, and/or unassigned. This change had no effect on the previously stated fund balances.

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Whitehouse Lucas County 6925 Providence Street P.O. Box 2476 Whitehouse, Ohio 43571-2476

To the Village Council:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the Village of Whitehouse, Lucas County, Ohio (the Village) as of and for the years ended December 31, 2012 and 2011, and the related notes to the financial statements and have issued our report thereon dated October 16, 2013 wherein we noted the Village followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 permit and the Village implemented Governmental Accounting Standards Board Statement 54 *Fund Balance Reporting and Governmental Fund Type Definitions* in 2011.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Village's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Village's internal control. Accordingly, we have not opined on it.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. However, as described in the accompanying schedule of findings we identified a certain deficiency in internal control over financial reporting, that we consider a material weakness.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Village's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider finding 2012-001 described in the accompanying schedule of findings to be a material weakness.

Village of Whitehouse Lucas County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Village's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Dave Yost** Auditor of State

Columbus, Ohio

October 16, 2013

#### SCHEDULE OF FINDINGS DECEMBER 31, 2012 AND 2011

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2012-001**

#### **Material Weakness**

#### **Financial Reporting**

Sound financial reporting is the responsibility of the fiscal officer and governing board and is essential to ensure the information provided to the readers of the financial statements is complete and accurate

The financial statements contained the following significant misclassifications which have been adjusted by the Village.

#### 2012

 Intergovernmental Revenue (\$43,361) in the General Fund were reported as Property and Other Local Taxes

#### 2011

- Fire Protection Contract Revenue (\$15,018) was reported as Charges for Services revenue in the General Fund rather than Intergovernmental Revenue in the Life Squad Fund.
- Intergovernmental Revenue (\$47,016) in the General Fund was reported as Property and Other Taxes.

#### 2012 and 2011

- All 2012 and 2011 Joint Economic Development District (JEDD) income tax revenue was receipted into the Income Tax Fund as Income Tax Revenue rather than the Income Tax Fund (as Intergovernmental Revenue) and an Agency Fund (as Tax Revenue). The two funds were adjusted in the accompanying financial statements based on guidance from Auditor of State Bulletin 2009-004. An adjusting entry was made to move JEDD income tax revenue from the Income Tax Fund to the Agency fund as Property and Other Local Taxes in the amount of \$12,740 in 2011 and \$17,383 in 2012. An adjusting entry was made to Intergovernmental Disbursements in the amount of \$14,924 in 2012 and in the amount of \$10, 938 in 2011 to the Agency fund for the amount disbursed to the JEDD participants.

#### Officials' Response:

We did not receive a response from Officials to the finding noted above.

This page intentionally left blank.

#### SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2012 AND 2011

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2010-001	Material Weakness – Due to errors in financial reporting.	No	Partially corrected; repeated as Finding 2012-001 in this report.





#### **VILLAGE OF WHITEHOUSE**

#### **LUCAS COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED NOVEMBER 7, 2013**