



Dave Yost • Auditor of State

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Dave Yost · Auditor of State

#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Stark County 110 Central Plaza South Canton, Ohio 44702

To the County Commissioners:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component units and remaining fund information of Stark County, Ohio, (the County) as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated June 25, 2013. We noted governmental activities, business-type activities, and sewer fund net position and other governmental funds fund balance were restated for receipting of debt proceeds. Our report refers to other auditors who audited the financial statements of the The Workshops, Incorporated, a component unit, as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that those auditors separately reported.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the County's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the County's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Stark County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Dave Yost Auditor of State Columbus, Ohio

June 25, 2013



Dave Yost · Auditor of State

#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Stark County 110 Central Plaza South Canton, Ohio 44702

To the County Commissioners:

#### Report on Compliance for Each Major Federal Program

We have audited Stark County's (the County) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of Stark County's major federal programs for the year ended December 31, 2012. The *Summary of Audit Results* in the accompanying schedule of findings identifies the County's major federal programs.

#### Management's Responsibility

The County's Management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to opine on the County's compliance for each of the County's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These standards and OMB Circular A-133 require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the County's major programs. However, our audit does not provide a legal determination of the County's compliance.

Stark County Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by OMB Circular A-133 Page 2

#### **Opinion on Each Major Federal Program**

In our opinion, Stark County complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended December 31, 2012.

#### **Report on Internal Control Over Compliance**

The County's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the County's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the County's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance requirement will not be prevented, or timely detected and corrected. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control compliance tests and the results of this testing based on OMB Circular A-133 requirements. Accordingly, this report is not suitable for any other purpose.

Stark County Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by OMB Circular A-133 Page 3

#### Report on Federal Awards Expenditures Schedule Required by OMB Circular A-133

We have also audited the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate discretely-presented component units and remaining fund information of Stark County (the County) as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our unmodified report thereon dated June 25, 2013, wherein we noted the financial statements of The Workshops, Incorporated, a component unit were audited by other auditors. We also noted governmental activities, business-type activities, and sewer fund net position and other governmental funds fund balance were restated for receipting of debt proceeds. We conducted our audit to opine on the County's basic financial statements. We have not performed any procedures to the audited financial statements subsequent to June 25, 2013. The accompanying federal awards expenditures schedule presents additional analysis required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations and is not a required part of the basic financial statements. The schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records management used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

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Dave Yost Auditor of State

Columbus, Ohio

August 1, 2013

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Federal Awards Expenditures Schedule For the Year Ended December 31, 2012

Federal Creater/Sub Creater/Dreament Title	Federal CFDA	Pass Through	Ennenditures
Federal Grantor/SubGrantor/Program Title	Number	Grantor's Number	Expenditures
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			
<u>Direct</u>			
Drug Fee Communities Support Program (D)	93.276	5H79DP0143989-05	\$83,662
Drug Fee Communities Support Program (D)	93.276	5H79SP014398-04	173
Total Drug Free Communities Support Program			83,835
<u> Title XIX - Medical Assistance Program</u>			
Passed Through Ohio Department of Developmental Disabilities			
Medical Assistance Program - MAC (A)	93.778	N/A	381,186
Passed Through Ohio Department of Job and Family Services			
Medical Assistance Program (M)	93.778	G-1213-11-0114	3,513
Medical Assistance Program (M)	93.778	G-1213-11-0114	19,977
Medical Assistance Program (M)	93.778	G-1213-11-0114	3,500
Medical Assistance Program (M)	93.778	G-1213-11-0114	572
Medical Assistance Program (M)	93.778	G-1213-11-0114	37
Medical Assistance Program (M)	93.778	G-1213-11-0114	1,131,976
Medical Assistance Program (M)	93.778	G-1213-11-0114	382,609
Medical Assistance Program (M)	93.778	G-1213-11-0114	212,766
Medical Assistance Program (M)	93.778	G-1213-11-0114	28,568
Passed Through Ohio Department of Alcohol and Drug Addiction Services			
Medical Assistance Program (D)	93.778	FY2011	7,770
ARRA - Medical Assistance Program (D)	93.778	FY2011	103
Passed Through Ohio Department of Mental Health			
Medical Assistance Program (D)	93.778	FY2011	25,952
Total Title XIX - Medical Assistance Program			2,198,529
<u> Title XXI - State Children's Insurance Program</u>			
Passed Through Ohio Department of Alcohol and Drug Addiction Services			
State Children's Insurance Program (D)	93.767	FY2011	151
Passed Through Ohio Department of Job and Family Services			
State Children's Insurance Program (M)	93.767	G-1213-11-0114	47,271
State Children's Insurance Program (M)	93.767	G-1213-11-0114	19,296
Passed Through Ohio Department of Mental Health			
State Children's Insurance Program (D)	93.767	FY2011	1,618
Total Title XXI - State Children's Insurance Program			68,336
<u>Title XX - Social Services Block Grant</u>			

Passed Through Ohio Department of Developmental Disabilities			
Social Services Block Grant (A)	93.667	FY2012	162,601
Social Services Block Grant (A)	93.667	FY2013	161,573
Passed Through Ohio Department of Job and Family Services			
Social Services Block Grant (M)	93.667	G-1213-11-0114	859,978
Social Services Block Grant (M)	93.667	G-1213-11-0114	409,407
Social Services Block Grant (M)	93.667	G-1213-11-0114	3,967,223
Social Services Block Grant (M)	93.667	G-1213-11-0114	1,290,940
Passed Through Ohio Department of Mental Health			
Social Services Block Grant (D)	93.667	FY2012	187,674
Social Services Block Grant (D)	93.667	FY2013	113,354
Total Title XX - Social Services Block Grant			7,152,750
Passed Through Ohio Department of Mental Health			
Block Grant for Community Mental Health Services (D)	93.958	FY2011	206,869
Block Grant for Community Mental Health Services (D)	93.958	FY2012	121,504
Total Block Grants for Community Mental Health Services			328,373

Federal Awards Expenditures Schedule For the Year Ended December 31, 2012

Federal Grantor/SubGrantor/Program Title	Federal CFDA Number	Pass Through Grantor's Number	Expenditures
<u>Passed Through Ohio Department of Job and Family Services</u> Promoting Safe and Stable Families (M)	93.556	G-1213-11-0114	101,92
Promoting Safe and Stable Families (M)	93.556 93.556	G-1213-11-0114 G-1213-11-0114	60,50
Promoting Safe and Stable Families (M)	93.556 93.556	G-1213-11-0114 G-1213-11-0114	14,84
Promoting Safe and Stable Families (M)	93.556	G-1213-11-0114 G-1213-11-0114	18,42
Promoting Safe and Stable Families (M)	93.556	G-1213-11-0114 G-1213-11-0114	8,50
Promoting Safe and Stable Families (M)	93.556	G-1213-11-0114	12,37
Promoting Safe and Stable Families (M)	93.556	G-1213-11-0114	10,9
Promoting Safe and Stable Families (M)	93.556	G-1213-11-0114	20,2
Promoting Safe and Stable Families (M)	93.556	G-1213-11-0114	2,4
Promoting Safe and Stable Families (M)	93.556	G-1213-11-0114	11,9
Promoting Safe and Stable Families (M)	93.556	G-1213-11-0114	1,6
Promoting Safe and Stable Families (M)	93.556	G-1213-11-0114	1,6
Promoting Safe and Stable Families (M)	93.556	G-1213-11-0114	7
Promoting Safe and Stable Families (M)	93.556	G-1213-11-0114	6,9
Total Promoting Safe and Stable Families			273,1
Passed Through Ohio Department of Mental Health			
Projects for Assistance in Transition from Homeless (D)	93.150	FY2012	47,2
Projects for Assistance in Transition from Homeless (D)	93.150	FY2013	23,6
Total Projects for Assistance in Transition from Homeless			70,8
Passed Through Ohio Department of Alcohol and Drug Addiction Services			
Block Grants for Prevention and Treatment of Substance Abuse (D)	93.959	FY2012	1,768,6
Block Grants for Prevention and Treatment of Substance Abuse (D)	93.959	FY2013	1,717,9
Total Block Grants for Prevention and Treatment of Substance Abuse			3,486,5
Passed Through Ohio Department of Alcohol and Drug Addiction Services			
Substance Abused and Mental Health Services - Projects of Regional and National Significance (D)	93.243	76-0076-SPFSIG-P-11-1194	
Substance Abused and Mental Health Services - Projects of Regional and National Significance (D)	93.243	76-0076-SPFSIG-P-13-1194	45,6
Substance Abused and Mental Health Services - Projects of Regional and National Significance (D) <u>Direct</u>	93.243	76-0076-SPFSIG-P-12-1194	96,9
Substance Abused and Mental Health Services - Projects of Regional and National Significance (D)	93.243	5H79TI020516-05	37,5
Substance Abused and Mental Health Services - Projects of Regional and National Significance (D)	93.243	5H79TI020516-03	
Substance Abused and Mental Health Services - Projects of Regional and National Significance (D)	93.243	5H79TI020516-04	396,2
Substance Abused and Mental Health Services - Projects of Regional and National Significance (D)	93.243	1UD1TI023580-01	301,3
Substance Abused and Mental Health Services - Projects of Regional and National Significance (D)	93.243	1UD1TI023580-02	44,2
Total Projects of Regional and National Significance			922,0
Passed Through Ohio Department of Alcohol and Drug Addiction Services			
Access to Recovery (D)	93.275	FY2011	
Access to Recovery (D)	93.275	FY2012	13,2
Total Access to Recovery			13,2
Passed Through Ohio Department of Job and Family Services			
Temporary Assistance for Needy Families			
Temporary Assistance for Needy Families (M)	93.558	G-1213-11-0114	56,0
Temporary Assistance for Needy Families (M)	93.558	G-1213-11-0114	1,1
Temporary Assistance for Needy Families (M)	93.558	G-1213-11-0114	1,369,1
Temporary Assistance for Needy Families (M)	93.558	G-1213-11-0114	1,054,4
Temporary Assistance for Needy Families (M)	93.558	G-1213-11-0114	3,533,3
Temporary Assistance for Needy Families (M)	93.558	G-1213-11-0114	21,0
Temporary Assistance for Needy Families (M)	93.558	G-1213-11-0114	662,3
Temporary Assistance for Needy Families (M)	93.558	G-1213-11-0114	511,2
Total Temporary Assistance for Needy Families Cluster			7,208,7
<u>Passed Through Ohio Department of Job and Family Services</u>	02 575	C 1012 11 0114	170 (
Child Care Development Block Grant (M) Child Care Development Block Grant (M)	93.575 93.575	G-1213-11-0114 G-1213-11-0114	178,0
Child Care Development Block Grant (M) Child Care Development Block Grant (M)	93.575 93.575	G-1213-11-0114 G-1213-11-0114	310,7 175,7
Child Care Development Block Grant (M) Total CCDF Cluster	75.575	U-1213-11-0114	175, 664,
Passed Through Ohio Department of Job and Family Services			
<u>Passed Through Ohio Department of Job and Family Services</u> Children's Justice Grants to States (M)	93.643	G-1213-11-0114	4,9
Children's Justice Grants to States (M)	93.643 93.643	G-1213-11-0114 G-1213-11-0114	4,5 1,4
	22.013		
Total Children's Justice Grants to States			6,4

# **STARK COUNTY, OHIO** *Federal Awards Expenditures Schedule*

For the Year Ended December 31, 2012

Federal Grantor/SubGrantor/Program Title	Federal CFDA Number	Pass Through Grantor's Number	Expenditures
Passed Through Ohio Department of Job and Family Services			
Child Welfare Services (M)	93.645	G-1213-11-0114	75,291
Child Welfare Services (M)	93.645	G-1213-11-0114	8,980
Child Welfare Services (M)	93.645	G-1213-11-0114	40,245
Child Welfare Services (M)	93.645	G-1213-11-0114	4,472
Total Child Welfare Services			128,988
Passed Through Ohio Department of Job and Family Services			
Foster Care - Title IV-E (M)	93.658	G-1213-11-0114	499,201
Foster Care - Title IV-E (M)	93.658	G-1213-11-0114	5,344,400
Foster Care - Title IV-E (M)	93.658	G-1213-11-0114	624,410
Foster Care - Title IV-E (G)	96.658	G-1011-06-0432/G-1213-06-0236	516,371
Total Foster Care - Title IV-E		-	6,984,382
Passed Through Ohio Department of Job and Family Services			
Chaffee Foster Care Independence Program (M)	93.674	G-1213-11-0114	110,814
Chaffee Foster Care Independence Program (M)	93.674	G-1213-11-0114	19,577
Total Chaffee Foster Care Independent Program	20.071		130,391
Total Chajjee I oster Care Independent I rogram			150,571
Passed Through Ohio Department of Job and Family Services			
Child Support Enforcement (M)	93.563	G-1213-11-0114	1,265,534
Child Support Enforcement (M)	93.563	G-1213-11-0114	533,750
Child Support Enforcement (M)	93.563	G-1011-11-5114	55,074
Total Child Support Enforcement			1,854,358
Passed Through Ohio Department of Job and Family Services			
Adoption Assistance (M)	93.659	G-1213-11-0114	1,876,035
Adoption Assistance (M)	93.659	G-1213-11-0114	32,360
Adoption Assistance (M)	93.659	G-1213-11-0114	10,288
Total Adoption Assistance		-	1,918,683
Passed Through Ohio Secretary of State			
HHS Grant Funds for Polling Place Access (K)	93.617	06SOSHHHS76	22,889
OTAL U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			33,517,057
J.S. ELECTION ASSISTANCE COMMISSION			
Passed Through Ohio Secretary of State			
Help America Vote Act (K)	90.401	N/A	37,597
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT			
<u>Direct</u>			
	14.010	D10110200005	(00.101

	14.210	D1011C200005	(20, 121
Community Development Block Grants/Entitlement Grants (C)	14.218	B10UC390005	620,131
Community Development Block Grants/Entitlement Grants (C)	14.218	B11UC390005	480,224
Community Development Block Grants/Entitlement Grants (C)	14.218	B12UC390005	12,153
Community Development Block Grant (NSP) (C)	14.218	B08UN390007	317,590
Total Community Development Block Grants			1,430,098
Community Development Block Grant Revolving Loan (C)	14.218		13,169
Total Community Development Block Grants			1,443,267
ARRA - Federal Homeless Prevention and Rapid Re-Housing (C)	14.257	S-09SUY-39-005	29,547
<u>Passed Through the Ohio Development Services Agency</u> ARRA - Federal Homeless Prevention and Rapid Re-Housing (C)	14.257	B-A-09-1DI-1	9,467
Passed Through City of Canton			
ARRA - Federal Homeless Prevention and Rapid Re-Housing Program (D)	14.257	FY2011	340
ARRA - Federal Homeless Prevention and Rapid Re-Housing Program (D)	14.257	FY2012	3,558
Total Federal Homeless Preventionand Rapid Re-Housing Program			42,912

Federal Awards Expenditures Schedule For the Year Ended December 31, 2012

Federal Grantor/SubGrantor/Program Title	Federal CFDA Number	Pass Through Grantor's Number	Expenditures
<u>Direct</u>			
Supportive Housing Program (D)	14.235	OH0241B5E081104	12,601
Supportive Housing Program (D)	14.235	OH0238B5E081104	24,832
Supportive Housing Program (D)	14.235	OH0238B5E080802	357
Supportive Housing Program (D)	14.235	OH0241B5E080802	389
Supportive Housing Program (D)	14.235	OH0241B5E081003	80,402
Supportive Housing Program (D)	14.235	OH0238B5E081003	29,541
Total Supportive Housing Program			148,122
HOME Investment Partnerships Program (C)	14.239	M-09DC390004	10,000
HOME Investment Partnerships Program (C)	14.239	M-10DC390004	367,421
HOME Investment Partnerships Program (C)	14.239	M-11DC390005	51,318
HOME Investment Partnerships Program (C)	14.239	M-12DC390005	10,754
Total HOME Investment Partnerships Program			439,493
HOME Revolving Loan Program (C)	14.239		140,569
Total HOME Investment Partnerships Program			580,062
TOTAL U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT			2,214,363
U.S. DEPARTMENT OF ENERGY			
<u>Direct</u> ARRA - Energy Efficiency and Conservation Block Grant (C)	81.128	DE-EE0000712	581,494
	01.120	DE-EE0000712	501,+74
U.S. DEPARTMENT OF AGRICULTURE			
Passed Through Ohio Department of Education			
National School Lunch Program (A)	10.555	FY2012	42,921
National School Lunch Program (A)	10.555	FY2013	29,692
Total National School Lunch Program			72,613
Passed Through Ohio Department of Job and Family Services			
Supplemental Nutrition Assistance Program (M)	10.561	G-1213-11-0114	1,663,910
Supplemental Nutrition Assistance Program (M)	10.561	G-1213-11-0114	552,918
Total Supplemental Nutrition Assistance Program			2,216,828
TOTAL U.S. DEPARTMENT OF AGRICULTURE			2,289,441

### **U.S. DEPARTMENT OF HOMELAND SECURITY**

Passed Through Ohio Department of Emergency Management Agency			
Emergency Management Performance Grant (L)	97.042	EMW-2012-EP-00004-S01	50,231
Emergency Management Performance Grant (L)	97.042	EMW-2011-EP-00003-S01	14,882
Total Emergency Management Performance Grant Program			65,113
Homeland Security Grant Program (L)	97.067	2009-SS-T9-0089	95,671
Homeland Security Grant Program (L)	97.067	2010-SS-T0-0012	188,893
Total Homeland Security Grant Program			284,564
Hazard Mitigation Grant	97.039	FEMA-DR-1805-OH	1,875
State and Local Homeland Security National Training Program	97.005	2010-IP-T0-0007	41,265
TOTAL U.S. DEPARTMENT OF HOMELAND SECURITY			392,817

# **STARK COUNTY, OHIO** *Federal Awards Expenditures Schedule*

For the Year Ended December 31, 2012

Federal Grantor/SubGrantor/Program Title	Federal CFDA Number	Pass Through Grantor's Number	Expenditures
U.S. DEPARTMENT OF EDUCATION			
Passed Through Ohio Department of Education			
Special Education Cluster (IDEA)			
Special Education - Grants to States (A)	84.027	0663246BSF2011	102,152
Special Education - Grants to States (A)	84.027	0663246BSF2012	71,305
Special Education - Preschool Grants (A)	84.173	066324PGS12011	22,840
Special Education - Preschool Grants (A)	84.173	066324PGS12012	15,365
Total Special Education Cluster			211,662
Passed Through Ohio Department of Mental Health			
Race to the Top - Early Learning Challenge (D)	84.412	3FRO-12-103-02-011	4,000
TOTAL U.S. DEPARTMENT OF EDUCATION			215,662
U.S. DEPARTMENT OF JUSTICE			
<u>Direct</u>			
Prisoner Re-Entry Court Initiative Demonstration (J)	16.202	2009CYBX0056	111,338
Public Safety Partnerships and Community Policing Grants (H)	16.710	2009CKWX0494	12,379
Public Safety Partnerships and Community Policing Grants (H)	16.710	2010CKWX0274	299,964
Total Public Safety Partnerships and Community Policing Grants			312,343
Passed Through Ohio Governor's Office of Criminal Justice Services (Justice Assistance Act)			
Violence Against Women Formula Grants (E)	16.588	2009ARVA21280	22,500
Violence Against Women Formula Grants (E)	16.588	2011WFVA28212	11,617
Violence Against Women Formula Grants (H)	16.588	2009ARVA11294	1,394
Violence Against Women Formula Grants (H)	16.588	2010WFVA28217	2,637
Violence Against Women Formula Grants (H)	16.588	2011WFVA28217	60,000
Total Violence Against Women Formula Grants			98,148
JAG Program Cluster			
Byrne Memorial Justice Assistance Grant Program (E)	16.738	2011JGB016454	29,469
Byrne Memorial Justice Assistance Grant Program (J)	16.738	2011JGC016343	35,573
Byrne Memorial Justice Assistance Grant Program (J)	16.738	2010JGC016343	2,645
Total Byrne Memorial Justice Assistance Grant Program			67,687
ARRA - Byrne Memorial Justice Assistance Grant Program (J)	16.803	2009RAC012053	7,282
Total JAG Program Cluster			74,969
Passed Through Ohio State Dept of Youth Services			
Juvenile Justice Delinquency Prevention_Allocation to States (G)	16.540	2009-JJ-DMC-0205	77,500
Passed Through Ohio State Attorney General (Victim of Crime Act)			
Crime Victim Assistance (E)	16.575	2012VAGENE148T	11,267

TOTAL U.S. DEPARTMENT OF JUSTICE			829,394
Total Crime Victim Assistance			155,096
Crime Victim Assistance (E)	16.575	2011VAGENE148T	143,829
Crime Victim Assistance (E)	16.575	2012VAGENE148T	11,267

Federal Awards Expenditures Schedule For the Year Ended December 31, 2012

	Federal CFDA	Pass Through	
Federal Grantor/SubGrantor/Program Title	Number	Grantor's Number	Expenditures
U.S. DEPARTMENT OF TRANSPORTATION			
Passed Through Office of the Governor's Highway Safety Representative			
Highway Planning and Construction (I)	20.205	80676	2,156,332
Highway Planning and Construction (I)	20.205	81363	66,984
Highway Planning and Construction (I)	20.205	82003	2,319
Highway Planning and Construction (I)	20.205	22867	210,069
Highway Planning and Construction (I)	20.205	80678	207,096
Highway Planning and Construction (I)	20.205	80680	43,691
Highway Planning and Construction (I)	20.205	81280	993,867
Highway Planning and Construction (I)	20.205	81283	211,715
Highway Planning and Construction (I)	20.205	90889	12,795
Highway Planning and Construction (I)	20.205	80679	1,803,322
Highway Planning and Construction (I)	20.205	82411	140,785
Highway Planning and Construction (I)	20.205	81282	1,305
Highway Planning and Construction (I)	20.205	80671	1,108,698
Highway Planning and Construction (I)	20.205	82417	343,220
Highway Planning and Construction (I)	20.205	82410	598,567
Highway Planning and Construction (I)	20.205	86520	673,201
Highway Planning and Construction (I)	20.205	87006	384,000
Highway Planning and Construction (I)	20.205	86514	280,044
Highway Planning and Construction (I)	20.205	84956	65,919
Highway Planning and Construction (I)	20.205	90889	59,418
Highway Planning and Construction (I)	20.205	89455	13,425
Highway Planning and Construction (I)	20.205	91537	23,400
Highway Planning and Construction (I)	20.205	90513	19,510
Highway Planning and Construction (I)	20.205	92308	9,713
Total Highway Planning and Construction		-	9,429,395
Highway Safety Cluster			
State and Community Highway Safety (H)	20.600	SC-2012-76-00-00-00360-00	41,761
State and Community Highway Safety (H)	20.600	SC-2013-76-00-00-00316-00	11,990
Total State and Community Highway Safety		-	53,751
Alcohol Traffic Safety and Drunk Driving Prevention Incentive Grants (H)	20.601	HVEO-2012-76-00-00-00289-00	43,884
Alcohol Traffic Safety and Drunk Driving Prevention Incentive Grants (H)	20.601	HVEO-2012-76-00-00-00295-00	9,553
Total Alcohol Traffic Safety and Drunk Driving Prevention Incentive Grants		-	53,437
Incentive Grant Program to Increase Motorcyclist Safety (H)	20.612	MOPI-2012-76-00-00-00900-00	1,398
Total Highway Safety Cluster		-	108,586
TOTAL U.S. DEPARTMENT OF TRANSPORTATION			9,537,981

<u>Passed Through Office of the Chief of Engineers</u> ARRA - North Dakota Environmental Infrastructure (Section 594) (F)	12.118	CS638		270,739
TOTAL FEDERAL ASSISTANCE			<u>\$</u>	49,886,545
The accompanying notes to the Schedule are an integral part of this Schedule.				
The following represent the recipient departments:				
(A) Board of Developmental Disabilities	(H) Sher	riff's Office		
(B) Not used	(I) Cou	nty Engineer		
(C) County Commissioners	(J) Cour	t of Common Pleas		
(D) Mental Health and Recovery Services Board	(K) Boar	d Of Elections		
(E) Prosecuting Attorney	(L) Emer	gency Preparedness Ager	ncy	
(F) Sanitary Engineer	(M) Job	and Family Services		
(G) Family Court				

#### NOTES TO THE FEDERAL AWARDS EXPENDITURES SCHEDULE FISCAL YEAR ENDED DECEMBER 31, 2012

#### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Expenditures Schedule (the Schedule) reports Stark County's (the County's) federal award programs' disbursements. The schedule has been prepared on the cash basis of accounting.

#### NOTE B - SUBRECIPIENTS

The County passes certain federal awards received from the U.S. Department of Housing and Urban Development and awards passed through the Ohio Department of Job and Family Services to other governments or not-for-profit agencies (subrecipients). As Note A describes, the County reports expenditures of Federal awards to subrecipients when paid in cash.

As a subrecipient, the County has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

#### NOTE C – FOOD DONATION PROGRAM

The County reports commodities consumed at the fair value. The Stark County Board of Developmental Disabilities received and disbursed \$2,271 in commodities received under the Food Donation Program. This program originated from the U.S. Department of Agriculture and passed through the Ohio Department of Education.

## NOTE D - COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) AND HOME REVOLVING LOAN PROGRAMS

The County has revolving loan fund (RLF) programs to provide low-interest loans to lend money to eligible persons to rehabilitate homes and to provide down payment assistance. The federal Department of Housing and Urban Development (HUD) grants money for these loans to the County. The Schedule reports loans made and administrative costs as disbursements on the Schedule. Subsequent loans are subject to the same compliance requirements imposed by HUD as the initial loans.

These loans are collateralized by mortgages on the property.

Activity in the CDBG and HOME revolving loan funds during 2012 is as follows:

	CDBG	HOME
Beginning loans receivable balance as of January 1, 2012	\$1,366,545	\$1,696,397
Loans made	13,169	140,569
Loan principal repaid	67,713	58,466
Ending loans receivable balance as of December 31, 2012	\$1,312,001	\$1,778,500
Cash balance on hand in the revolving loan fund as of December 31, 2012	\$340,263	\$12,969

The table above reports gross loans receivable. Of the loans receivable as of December 31, 2012, the County estimates \$21,066 and \$31,451 to be more than 60 days past due for the CDBG and HOME programs, respectively.

#### NOTES TO THE FEDERAL AWARDS EXPENDITURES SCHEDULE FISCAL YEAR ENDED DECEMBER 31, 2012 (Continued)

#### NOTE E - MATCHING REQUIREMENTS

Certain Federal programs require the County to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

#### NOTE F - MEDICAID

During the calendar year, the County Board of Developmental Disabilities received a refund for eFMAP (ARRA) funds for the Medicaid Program (CFDA #93.778) in the amount of \$1,232 from the Ohio Department of Developmental Disabilities. This refund was a correction to the eFMAP percentage for four billing cycles during July and August 2009. This revenue is not listed on the County's Federal Awards Expenditures Schedule since the underlying expenses occurred in prior reporting periods.

During the calendar year, the County Board of Developmental Disabilities received a settlement for the 2007 Cost Report from the Ohio Department of Disabilities for the Medicaid Program (CFDA #93.778) in the amount of \$7,782. The Cost Report settlement was for settlement of the difference between the statewide payment rate and the rate calculated based upon actual expenditures for Medicaid Services. This revenue is not listed on the County's Federal Awards Expenditures Schedule since the underlying expenses occurred in prior reporting periods.

#### SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2012

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified		
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No		
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No		
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No		
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No		
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No		
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified		
(d)(1)(vi)	Are there any reportable findings under § .510(a)?	No		
(d)(1)(vii)	Major Programs (list):	Social Services Block Grant: CFDA # 93.667; Block Grants for Prevention and Treatment of Substance Abuse: CFDA # 93.959; Supplemental Nutrtion Assistance Program: CFDA # 10.561; Highway Planning and Construction: CFDA # 20.205		
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 1,507,193 Type B: all others		
(d)(1)(ix)	Low Risk Auditee?	Yes		

#### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### None

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

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# Stark County, Ohio

# **Comprehensive Annual Financial Report**

For the Year Ended December 31, 2012



# Alan Harold Stark County Auditor

Prepared by The Stark County Auditor's Office

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Comprehensive Annual Financial Report For the Year Ended December 31, 2012 Table of Contents

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Stark County Office Building 110 Central Plaza South, Suite 220 Canton, OH 44702-1410 Phone 330-451-7357 Fax 330-451-7630

June 25, 2013

To the Citizens of Stark County and to the Board of Stark County Commissioners

Honorable Thomas Bernabei, President Honorable Janet Weir-Creighton, Vice-President Honorable Richard Regula

Dear Citizens and Commissioners:

I am pleased to present the Stark County Comprehensive Annual Financial Report (CAFR) for the year ended December 31, 2012. It is required by State Law that the County publish, within five months of the close of each fiscal year, a complete set of financial statements, which are then required to be audited. This report is the result of those requirements and conforms to generally accepted accounting principles (GAAP).

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that has been established for this purpose. The objective is to provide reasonable assurance that the financial statements are free of any material misstatements, as the cost of internal control should not exceed anticipated benefits.

The Auditor of State of Ohio's office has issued an unmodified ("clean") opinion on Stark County's financial statements for the year ended December 31, 2012. The Independent Auditor's Report is located at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the Independent Auditor's Report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complement this letter of transmittal and should be read in conjunction with it.

#### FORM OF GOVERNMENT AND REPORTING ENTITY

Stark County, established in 1808, is located in Northeastern Ohio and covers an area of 567 square miles and includes 17 townships, 13 villages and 6 cities, the largest of which is the City of Canton, the County Seat, and the ninth largest city in the State.

The County has only those powers conferred upon it by Ohio Statutes. To govern the County, a threemember board of County Commissioners is elected at large in even-numbered years for overlapping fouryear terms. The Board of Commissioners serves as the taxing authority, the contracting body, and the chief administrator of public services for the County. The Commissioners create and adopt the annual operating budget and prepare the annual appropriation measure for expenditures of all county funds. In addition to the Board of Commissioners, the offices of County Auditor and County Treasurer, grouped under the category of general government, are of particular importance to the financial affairs of the County. The County Auditor is elected to a four-year term. One of the Auditor's most important functions is the task of assessing real property for tax purposes. Under State law, a complete reappraisal must be conducted every six years as well as a triennial update between appraisals. The office completed its most recent reappraisal in tax year 2012. Due to market conditions over the past three years, 90% of parcels in Stark County realized a reduction in their property value. The Auditor serves as Chief Financial Officer of the County, which includes statutory accounting responsibilities for both Finance and Payroll.

State law requires the Treasurer to collect certain locally assessed taxes. The Treasurer is the distributing agent for expenditures authorized by the Board upon the Auditor's warrant. Other Stark County elected officials are the Prosecuting Attorney, the Clerk of Courts, the Recorder, the Sheriff, the Engineer, nine Common Pleas Judges (five General Division Judges, three Domestic Relations/Juvenile Division Judges, and one Probate Court Judge) and the County Coroner.

The County provides its citizens with a wide range of services including general government (legislative, executive, judicial), public safety, public works, human services, health, conservation and recreation, economic development and water and sewer services. The Ohio Court of Appeals Fifth Appellate District, which resides in Stark County, serves fifteen counties.

All funds, agencies, boards, and commissions making up Stark County (the Primary Government) and its Component Units, in accordance with the Governmental Accounting Standards Board (GASB) Statement No. 14 "The Financial Reporting Entity" are included for financial reporting purposes. The County's primary government includes the financial activities of the Department of Human Services, the Children's Services Advisory and Advocacy Council, the Board of Mental Health and Recovery Services, and all departments and activities that are directly operated by the elected County officials.

Component units are legally separate organizations which are fiscally dependent on the County or for which the County is financially accountable. The Stark County Transportation Improvement District and the Stark County Port Authority have been included as discretely presented component units. The Workshops, Inc. is reported as a stand-alone discretely presented component unit.

The County serves as fiscal officer and custodian of funds but is not financially accountable for the Stark Council of Governments, the Stark County Health Department, the Stark County Regional Planning Commission, the Multi-County Juvenile Attention System, the Stark County Park District, the Stark Soil and Water Conservation District, the Stark County Land Bank, and the Stark Regional Community Corrections Center, whose activities are included in this report as agency funds.

#### ECONOMIC CONDITION AND OUTLOOK

#### Local Economy

Over the past 20 years, Stark County has had the same shift in its employment base as many other parts of the country have. Service and education have taken the place of manufacturing, and that is evident from the list of top 10 employers. Aultman Hospital and Health Foundation tops the list again this year, with Mercy Medical Center and Alliance Community Hospital in the top 10. Canton City Schools and Stark State College of Technology remain dominant service side employers as well. In a community with a long and rich history in manufacturing, only Timken Company remains at the top within this sector.

Aspects of the County's economy have shown great signs of improvement over the past year. Unemployment has fallen from 11.3% in 2010 to 7.0% as of April 2013. For the first time in many years,

major investments in corporate infrastructure are taking place, including the expansion of the Timken Company's Research Center in Jackson Township, the creation of the Chesapeake complex in Louisville, and the development of the Baker-Hughes industrial park in Massillon. In each of these projects, and many unmentioned, there have been strong public-private arrangements for the benefit of all. Companies with activity in horizontal well drilling continue to have a major positive impact on many aspects of our County's economic health.

The County is home to the National Professional Football Hall of Fame, which is located in the City of Canton and attracts more than 200,000 visitors annually. The Hall is celebrating its 50<sup>th</sup> Anniversary in 2013 and just completed a significant renovation and expansion. We are blessed to have this national treasure as the driving force behind our County's vibrant tourism industry. Higher education is an important part of Stark County's economic landscape. Malone University, Walsh University, University of Mount Union, Kent State – Stark, and Stark State College of Technology are important partners in workforce training as they prepare students for meaningful work and fulfilling lives.

In 2012, Stark County government collected six months of its newly passed ½% criminal justice sales tax. We are grateful to the citizens for this critical investment in their county government. The Commissioners continue to invest in restoring services to the public as well as in neglected infrastructure across county-owned property. The County was fortunate to acquire the former Frank T. Bow Federal Building. Occupancy for the public defender and others began in early 2013 after extensive renovations. This community asset is now preserved for generations to come. Much like the families in our community, government must find ways to deliver premium services with shrinking income and, as the County with the lowest sales tax in the State of Ohio, continue to make Stark County a great place to live and work.

#### Long Range Planning

Economic development is critical to both the short and long term success of the region. Stark County has realized positive signs recently with development within the oil and gas industry and continued expansion in the Alliance Industrial Park. The County realizes the seriousness of drainage problems across the region and is in the early stages of formulating a plan to address these needs. The Stark County Engineer's Office is responsible for maintaining the County roads, bridges, and storm sewers, and its investments in this infrastructure helps prepare our County for future growth and a safer community. In early 2012, the Stark County Land Reutilization Corporation ("land bank") was formed to work with each political subdivision to address blight that has been both decades in the making and as a result of the national mortgage crisis.

#### Improving Accountability

The Stark County Auditor's Office is committed to transparency, accountability, and efficiency not only in the Auditor's Office but across county government. The Auditor and Treasurer continue to hold monthly meetings with the Commissioners in an effort to keep both the Board and the public aware of the County's financial condition. The Auditor's Office continues to find ways to streamline its processes, including the implementation of paperless payroll and a push for better use of electronic banking.

#### CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Stark County for its Comprehensive Annual Financial Report for the year ended December 31, 2011.

In order to be awarded a Certificate of Achievement, a government unit must publish an efficiently organized comprehensive annual financial report that is both easy to read and satisfies all program standards. Such a report must also conform to generally accepted accounting principles and satisfy all applicable legal requirements respective to the reporting entity.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement Program requirements, and we will submit it to the GFOA this year, as in each year past.

Additionally, the Auditor of State of Ohio presented its "Award with Distinction" to our office for our excellent results of the audit for the year ended December 31, 2011. This award was particularly meaningful to my staff and me, reflecting how far we have come from the theft of 2009.

#### ACKNOWLEDGEMENTS

I appreciate the cooperation between the various elected officials, County departments and my fiscal and technical staffs in assembling this report. As elected officials, we have an awesome responsibility as stewards of the public's finances and trust. Every day we must do all we can to earn the trust of the people of our community, and we are grateful and humbled for the opportunity.

Sincerely,

Olan Hawed

Alan Harold Stark County Auditor

Elected Officials December 31, 2012

COUNTY COMMISSIONERS	Thomas M. Bernabei Janet Weir Creighton Richard R. Regula
COUNTY AUDITOR	Alan C. Harold
COUNTY CORONER	P.S. Murthy, M.D.
COUNTY ENGINEER	Keith A. Bennett
COUNTY PROSECUTOR	John D. Ferrero
COUNTY RECORDER	Rick M. Campbell
COUNTY SHERIFF	Timothy A. Swanson
COUNTY TREASURER	Alex A. Zumbar
CLERK OF COURTS	Nancy S. Reinbold
COMMON PLEAS JUDGES	Charles E. Brown, Jr. Frank G. Forchione John G. Haas Taryn L. Heath V. Lee Sinclair Jr.
FAMILY COURT JUDGES	Rosemarie A. Hall Michael L. Howard Jim D. James
PROBATE COURT JUDGE	Dixlene N. Park
OHIO COURT OF APPEALS FIFTH APPELLATE DISTRICT	Patricia A. Delaney Julie A. Edwards Sheila G. Farmer W. Scott Gwin William B. Hoffman John W. Wise

RT	LEAS - COURT COURT OF SOURT APPEALS		Lelecomm		0	ш.	[]		
L CHA	AS- COMMON PLEAS - RT PROBATE COURT JUDGES		Records		DATA PROCESSING BOARD	OHIO STATE COOPERATIVE EXTENSION SERVICES	STARK COUNTY CHILDREN'S SERVICES ADVISORY AND ADVOCACY COUNCIL	STARK COUNTY REGIONAL PLANNING COMMISSION	YOUTH SERVICES ADVISORY BOARD
LIONA	- COMMON PLEAS. FAMILY COURT		Emergency		COMMUNITY IMPROVEMENT CORPORATION	MULTI-COUNTY JUVENILE ATTENTION SYSTEM	STARK CHILDREN ADVISORY AND AG		
	COMMON PLEAS - GENERAL COURT JUDGES		Human		BUDGET COMMISSION	MICROFILM BOARD	STARK COUNTY AGRICULTURAL SOCIETY	STARK COUNTY PUBLIC LIBRARY	COMMISSION
OVERNMENT ORGANIZATIONAL CHART	SHERIFF CLERK CLERK COURTS	County Administrator	9-1-1 Office				STARK COUNCIL ST GOVERNMENTS	STARK COUNTY PORT AUTHORITY	TRANSPORTATION IMPROVEMENT DISTRICT
OVERNMENT OF VOTERS OF STARK COUNTY	BOARD OF COUNTY COMMISSIONERS		Sanitary	cial support:	BOARD OF TAX REVISION	MENTAL HEALTH & RECOVERY SERVICES BOARD	STARK		THE WORKSHOPS, INCORPORATED
OVERN OTERS OF	RECORDER		Building	des space or gives finan	BOARD OF DEVELOPMENTAL DISABILITIES	LITTER PREVENTION	STARK-TUSCARAWAS-WAYNE JOINT SOLID WASTE MANAGEMENT DISTRICT	STARK COUNTY PARK DISTRICT	STARK SOLL & WATER CONSERVATION DISTRICT
	EN EN EN		County	nissions, or County provi	BOAF DEVELOPMENT	STARK COUNTY LAW LIBRARY	STARK-TUSCARA SOLID WASTE DIS		
STARK COUNTY G	CORONER		Purchasing	Appointed Boards and Commissions; Statutory Boards and Commissions; or County provides space or gives financial support.	BOARD OF ELECTIONS	ECONOMIC DEVELOPMENT BOARD	RECORDS COMMISSION	STARK COUNTY LOCAL EMERGENCY PLANNING COMMITTEE	STARK REGIONAL COMMUNITY CORRECTIONS CENTER
<b>TARK</b>	Resecuting Attorney		Building	ds and Commissions; St				STARK COUNTY HEALTH DEPARTMENT	STARK COUNTY TAX INCENTIVE REVIEW COUNCIL
S	R TREASURER		Durs	Appointed Board	AKRON-CANTON REGIONAL AIRPORT	DISASTER SERVICES- HAZMAT	PUBLIC DEFENDER COMMISSION	STARK ( BTARK ( DEPAR	CCNCEN
	AUDITOR		X						

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## Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Stark County Ohio

For its Comprehensive Annual Financial Report for the Fiscal Year Ended December 31, 2011

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



Juistopher P Moinel President

**Executive Director** 

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# Financial Section

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# Dave Yost · Auditor of State

### INDEPENDENT AUDITOR'S REPORT

Stark County 110 Central Plaza South Canton, Ohio 44702

To the County Commissioners:

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component units and remaining fund information of Stark County, Ohio (the County), as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We did not audit the financial statements of The Workshops, Incorporated, which represents .3 percent, 2.5 percent, and 4.8 percent, respectively of the assets, net position, and revenues of the aggregate discretely presented component units and remaining fund information. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for The Workshops, Incorporated, is based on the report of the other auditors. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the County's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

### Opinion

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component units and remaining fund information of Stark County, Ohio, as of December 31, 2012, and the respective changes in financial position and where applicable, cash flows, thereof and the respective budgetary comparisons for the General, Board of Developmental Disabilities, Mental Health, Children's Services, and Public Assistance Funds thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

### Emphasis of Matter

As further discussed in Note 20 to the financial statements, the County restated its January 1, 2012 governmental activities, business-type activities, and sewer fund net position and other governmental funds fund balance for the receipts of debt proceeds. Our opinion is not modified with respect to this matter.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis* listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

### Supplementary and Other Information

Our audit was conducted to opine on the County's basic financial statements taken as a whole. The introductory section, the financial section's combining statements, individual fund statements and schedules, and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The financial section's combining statements, individual fund statements and schedules are management's responsibility, and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected these statements and schedules to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

Stark County Independent Auditor's Report Page 3

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 25, 2013, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

thre York

Dave Yost Auditor of State

Columbus, Ohio

June 25, 2013

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Management's Discussion and Analysis For the Year Ended December 31, 2012

Our discussion and analysis of Stark County's financial performance provides an overview of the County's financial activities for the fiscal year ended December 31, 2012. Please read it in conjunction with the County's basic financial statements, which begin on page 17.

### FINANCIAL HIGHLIGHTS

- The County's net position increased \$25.8 million as a result of this year's operations. Net position of business-type activities increased by \$2.4 million, or 2 percent, and net position of governmental activities increased by \$23.4 million, or 7.5 percent.
- All revenues related to governmental activities totaled \$243.7 million. General revenues accounted for \$95.4 million or 39.1 percent of the total. Program revenues in the form of charges for services and grants and contributions accounted for \$148.3 million or 60.9 percent of the total.
- The County had \$220.3 million in expenses related to governmental activities: only \$148.3 million of these expenses were offset by program specific charges for services, grants and contributions. General revenues were \$95.4 million, of which \$80.8 million was tax revenue with the remaining \$14.6 million from interest, grants, entitlements, gain on sale of capital assets and miscellaneous revenues.

### USING THIS ANNUAL FINANCIAL REPORT

This annual financial report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities (on pages 17, 18 and 19) provide information about the activities of the County as a whole and present a longer-term view of the County's finances. Fund financial statements begin on page 20. For governmental activities, these statements tell how these services were financed in the short-term as well as what remains for future spending. Fund financial statements also report the County's operations in more detail than the government-wide statements by providing information about the County's most financially significant funds.

### **REPORTING THE COUNTY AS A WHOLE**

### The Statement of Net Position and the Statement of Activities

Our analysis of the County as a whole begins on page 7. One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the County as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. Accrual of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

Management's Discussion and Analysis For the Year Ended December 31, 2012

These two statements report the County's *net position* and changes in them. You can think of the County's net position, the difference between assets, what the citizens own, and liabilities, what the citizens owe, as one way to measure the County's financial health, or *financial position*. Over time, *increases or decreases* in the County's net position is one indicator of whether its *financial health* is improving or deteriorating. You will need to consider other non-financial factors such as changes in the County's property tax base, current property tax laws in Ohio restricting revenue growth, and the condition of the County's capital assets (land, roads, building, water and sewer lines etc.) to assess the *overall health* of the County.

In the Statement of Net Position and the Statement of Activities, we divide the County into two types of activities:

*Governmental Activities:* Most of the County's basic services are reported here, including human services, health, public safety, public works and general government. These services are funded primarily by taxes and intergovernmental revenues including federal and state grants and other shared revenues.

*Business-Type Activities:* The County charges a fee to customers to help cover all or most of the cost of certain services it provides. The County's water and sewer operations are reported here.

### **REPORTING THE COUNTY'S MOST SIGNIFICANT FUNDS**

### Fund Financial Statement

Our analysis of the County's major funds begins on page 12. The fund financial statements provide detailed information about the most significant funds, not the County as a whole. Some funds are required to be established by State law. However, the Board of Commissioners establishes many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money. The County's three kinds of funds, governmental, proprietary and fiduciary use different accounting approaches.

*Governmental funds:* Most of the County's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the County's general government operations and the basic services it provides. Governmental fund information helps one determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. We describe the relationship (or differences) between governmental *activities* (reported in the Statement of Net Position and the Statement of Activities) and governmental *funds* in reconciliation alongside the fund financial statements.

**Proprietary funds:** When the County charges customers for the full cost of the services it provides whether to outside customers or to other units of the County, these services are reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities. In fact, the County's enterprise funds (a component of proprietary funds) are the same as the business-type activities we report in the government-wide statements but provide more detail and additional information, such as cash flows, for proprietary funds. We use internal service funds, such as the County's Health Insurance and Workers' Compensation Insurance funds, (the other component of proprietary funds) to report activities that provide insurance to the County's other programs and activities.

Management's Discussion and Analysis For the Year Ended December 31, 2012

*Fiduciary funds*: Fiduciary funds are used to account for resources held for the benefit of parties outside the County. They are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The County's fiduciary funds are private purpose trust and agency.

### THE COUNTY AS A WHOLE

The *Statement of Net Position* provides the perspective of the County as a whole. Table 1 provides a summary of the County's net position for 2012 compared to 2011:

				<b>Table</b> Net Posis In Millio	tion									
	Governmental Activities					Business-Type Activities				Total				
		2012	Re	estated 2011		2012	Re	estated 2011		2012	Re	estated 2011		
Assets														
Current & Other Assets Capital Assets, Net	\$	243.6 182.0	\$	231.9 171.7	\$	25.7 122.3	\$	23.1 124.8	\$	269.3 304.3	\$	255.0 296.5		
Total Assets	\$	425.6	\$	403.6	\$	148.0	\$	147.9	\$	573.6	\$	551.5		
Liabilities														
Current & Other Liabilities Long Term Liabilities:	\$	67.6	\$	69.2	\$	1.6	\$	1.0	\$	69.2	\$	70.2		
Due Within One Year		8.2		8.4		2.9		2.9		11.1		11.3		
Due Within More Than One		14.9		14.5		19.4		22.3		34.3		36.8		
Total Liabilities		90.7		92.1		23.9		26.2		114.6		118.3		
Net Position														
Net Investment in Capital Assets														
		177.1		166.2		100.3		100.6		277.4		266.8		
Restricted for:														
Capital Projects		1.4		1.9		-		-		1.4		1.9		
Debt Service		2.5		3.9		-		-		2.5		3.9		
Special Programs		131.0		117.8		-		-		131.0		117.8		
Unrestricted		22.9		21.7		23.8		21.1		46.7		42.8		
Total Net Position	\$	334.9	\$	311.5	\$	124.1	\$	121.7	\$	459.0	\$	433.2		

Management's Discussion and Analysis For the Year Ended December 31, 2012

Net position may serve over time as a useful indicator of a government's financial position. In the case of the County, assets exceeded liabilities by \$459.0 million (\$334.9 million in governmental activities and \$124.1 million in business-type activities) at the close of the year. The County's *combined* net position changed from a year ago, increasing from \$433.2 million to \$459.0 million. Governmental activities increase by 7.5percent (\$334.9 million compared to \$311.5 million) and business-type activities increased by 2.0 percent (\$124.1 million compared to \$121.7 million). The County's net position is reflected in three categories, Net Investment in Capital Assets, Restricted, and Unrestricted.

The largest portion of the County's net position (60.4 percent) reflects its net investment in capital assets, (e.g., land, building, machinery, equipment, infrastructure and construction in progress). The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to pay these liabilities.

An additional portion of the County's net position (29.4 percent) represents resources that are subject to external restrictions on how they may be used.

The remaining balance of unrestricted net position (\$46.7 million) may be used to meet the County's ongoing obligations to its citizens and creditors.

At the end of the current fiscal year, the County is able to report positive balances in all three categories of net position, both for the County as a whole, as well as for its separate governmental and business-type activities. The same was true for the prior year.

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Management's Discussion and Analysis For the Year Ended December 31, 2012

Table 2 shows the changes in net position for the year ended December 31, 2012 and 2011.

# Table 2

# Changes in Net Position

			(In	Millions	)					
		Govern		al		Busines	• •	е		
		Activ				Activ			 То	
		2012		2011		2012		2011	 2012	 2011
Program Revenues										
Charges for Services	\$	29.7	\$	26.3	\$	22.8	\$	22.6	\$ 52.5	\$ 48.9
Operating Grants and Contributions		108.7		110.1		-		-	108.7	110.1
Capital Grants and Contributions		9.9		8. <i>1</i>		0.6		0.6	10.5	8.7
Total Program Revenues		<i>148.3</i>		144.5		23.4		23.2	171.7	167.7
General Revenues										
Property Taxes		57.8		57.0		-		-	57.8	57.0
Sales Tax		23.0		9.5		-		-	23.0	9.5
Grants and Entitlements		7.8		89		-		-	7.8	8.9
Investment Earnings		1.0		1.5		-		-	1.0	1.5
Miscellaneous		5.8		6.7		-		0.1	 5.8	 6.8
Total General Revenues		95.4		83.6		-		0.1	95.4	83.7
Total Revenues		243.7		228.1		23.4		23.3	 267.1	 251.4
Program Expenses										
General Government:										
Legislative and Executive		23.5		25.5		-		-	23.5	25.5
Judicial		16.0		15.4		-		-	16.0	15.4
Public Safety		25.8		24.8		-		-	25.8	24.8
Public Works		21.6		23.0		-		-	21.6	23.0
Health		85.1		85.1		-		-	<i>85.1</i>	85.1
Human Services		47.5		50.2		-		-	47.5	50.2
Other		0.3		0.1		-		-	0.3	0.1
Intergovernmental		0.1		0.1		-		-	0.1	0.1
Interest and Fiscal Charges		0.4		0.3		-		-	0.4	0.3
Sewer		-		-		19.8		19.8	19.8	19.8
Water		-		-		0.8		0.8	0.8	0.8
Auditor's License Bureau		-		-		0.4		0.3	 0.4	 0.3
Total Program Expenses		220.3		224.5		21.0		20.9	241.3	245.4
Increase (Decrease) in Net Position		23.4		3.6		2.4		2.4	 25.8	 6.0
Net Position Beginning of Year - Restated	-	311.5		307.9		121.7		119.3	 433.2	 427.2
Net Position End of Year	\$	334.9	\$	311.5	\$	124.1	\$	121.7	\$ 459.0	\$ 433.2

Management's Discussion and Analysis For the Year Ended December 31, 2012

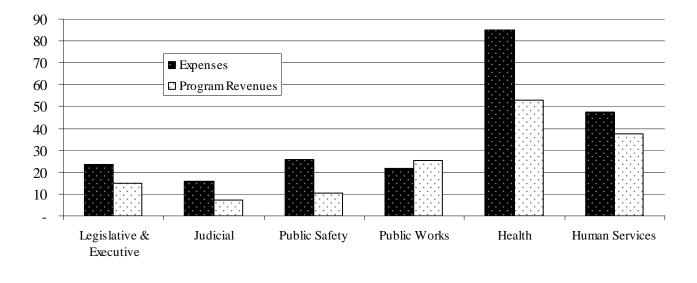
### Governmental Activities

Governmental activities increased the County's net position by \$23.4 million. Key elements of this change are as follows:

The County was able to continue its reduction in expenses by \$4.2 million in 2012 while program revenues increased by \$3.8 million.

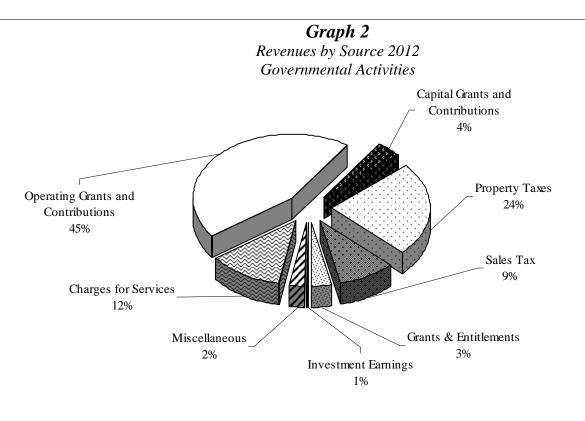
General revenues increased by \$11.8 million. The sales tax revenue rose by \$13.5 million due to .5 percent sales tax passed in the general election in November 2011 with collections beginning in July 2012. This revenue is restricted to expenditures that relate to the justice system only.

### **Graph 1** Expenses and Program Revenues 2012 Governmental Activities (Amounts in Millions)



The health program accounted for \$85.1 million or 38.6 percent of total governmental expenses. The next largest program was human services, accounting for \$47.5 million or 21.5 percent of the total expenses for governmental activities.

Management's Discussion and Analysis For the Year Ended December 31, 2012



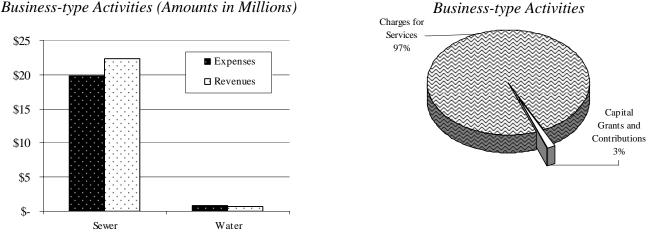
Operating grants were the largest type of program revenue, accounting for \$108.7 million or 45 percent of total governmental activities revenues. The major recipients of intergovernmental program revenues were the Board of DD - \$21.0 million, Public Assistance - \$23.1 million, the Children Services Board - \$12.5 million and the Mental Health Board - \$30.6 million. Direct charges to users of governmental services, another type of program revenue, made up \$29.7 million or 20 percent of total governmental program revenues. These charges include fees for real estate transfers, fees associated with the collection of property taxes, fines and forfeitures related to judicial activity, and licenses and permits.

Property tax revenues account for \$57.8 million or 60.6 percent of general revenues for governmental activities. The major recipients of property tax revenues are the Board of DD - \$28.8 million, the Children Services Board - \$8.4 million, the Mental Health Board - \$6.3 million and the General Fund - \$13.7 million.

Management's Discussion and Analysis For the Year Ended December 31, 2012

### **Business-type** Activities

**Graph 3** Expenses and Program Revenues 2012 Business-type Activities (Amounts in Millions)



Graph 4

Revenues by Source 2012

Capital grants and contributions for business-type activities were consistent with 2011. Charges for services remained the main source of revenue at 97.3 percent. Overall, business-type activities had an increase in net position of \$2.4 million.

### FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

### Governmental Funds

The focus of the County's governmental funds is to provide information on near-term receipts, disbursements, and balances of resources that are available to be spent. Such information is useful in assessing the County's financial requirements. In particular, unassigned fund balance may serve as a useful measure of a County's net resources available for spending at the end of the calendar year.

As of the end of the current year, the County's governmental funds reported combined ending fund balances of \$116.5 million. \$8 million of this total amount constitutes unassigned fund balance, which is available for appropriation at the government's discretion within certain legal constraints and purpose restrictions. The remainder of the fund balance is nonspendable, restricted, committed or assigned to indicate that it is not available for new spending.

Management's Discussion and Analysis For the Year Ended December 31, 2012

The general fund is the chief operating fund of the County. At the end of the current fiscal year, unassigned fund balance of the general fund was \$8.2 million with a total fund balance of \$17.4 million. Unassigned fund balance represents 47.1 percent of expenditures. This is one measurement of the general fund's liquidity. During 2012, the fund balance of the general fund increased by \$1.5 million. The key factor for this increase was mainly due to the \$12.1 million reduction in expenditures. This large reduction in expenditures was made possible through additional funding provided to various criminal justice departments, within the general fund, through the Justice System Sales Tax fund.

The Stark Board of Developmental Disabilities fund balance increased by \$2.6 million in 2012 compared to a \$7.3 increase in 2011. The difference was caused by an increase in expenditures of \$4.1 million while revenues decreased by \$.4 million.

The Mental Health and Recovery Services Board fund balance decreased by \$1.1 million in 2012. Intergovernmental revenue fell by \$5 million due to the State Medicaid elevation that was effective July 2011. The reduction in fund balance was kept to a minimum due to the fund's foresight and ability to reduce spending by \$4.4 million.

The Children's Services fund balance decreased by \$.2 million from 2011. A \$2.3 million decrease in revenue was mainly the result of a change in Federal policy where the fund can no longer match incentive dollars. The fund was able to counteract the deficit in revenue by reducing staffing levels and, in turn, reducing expenditures by \$1.3 million.

The Public Assistance fund balance continues to expand with a \$.3 million increase for 2012 compared to a \$.6 million increase in 2011. Although there was a large decrease in intergovernmental revenue of \$2.3 million due to the reduction in TANF, Food Stamps and Medicaid funding, the fund was able to offset that decrease by a reduction in spending of \$2.6 million.

### **Proprietary Funds**

The County's proprietary funds provide the same type of information found in the government-wide financial statements for the business-type activities, but in more detail.

Unrestricted net position of the sewer fund at the end of the year amounted to \$22.5 million. The total growth in net position for this fund was \$2.5 million. Although expenditures grew slightly more than revenue in 2012, the fund was still able to keep total expenditures significantly lower than revenue. This is a strong indicator of efficient business operations in the Sewer fund as well as other proprietary funds like the Auditor's License Bureau.

### GENERAL FUND BUDGETING HIGHLIGHTS

Actual revenues and other financing sources were \$4.2 million higher than final budgeted revenues and other financing sources. This increase can be directly correlated with \$1.8 million in charges for services due to a high amount of conveyance fees coupled with \$1.0 million in intergovernmental revenue. A large portion of the \$1 million in intergovernmental revenue is due to the casino tax, new to the County in 2012.

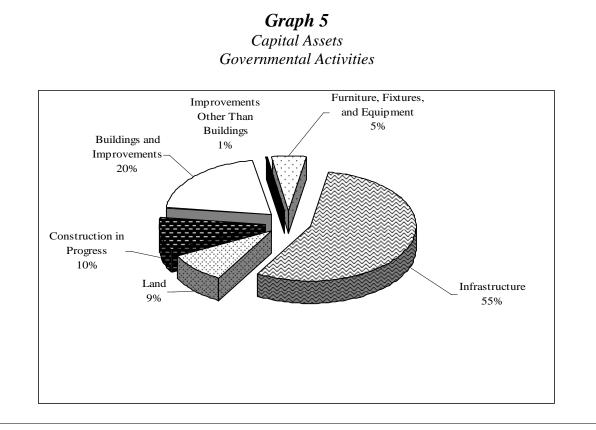
Actual expenditures and other financing uses were \$2.1 million less than final budgeted expenditures and other financing uses. With forecasted revenue streams showing significant decreases in the following years, the County was able to reduce its actual expenses even further than originally anticipated.

Management's Discussion and Analysis For the Year Ended December 31, 2012

### CAPITAL ASSET AND DEBT ADMINISTRATION

### Capital Assets

The County's investment in capital assets for its governmental and business type activities as of December 31, 2012 amounts to \$304.3 million (net of accumulated depreciation). This investment in capital assets includes, land, buildings, improvements, furniture, fixtures, and equipment, infrastructure, and construction in progress. The total increase in the County's investment in capital assets for the current fiscal year was 2.6 percent. Infrastructure accounted for 95 percent of the capital assets reported in business-type activities. The following schedule represents the allocation of capital assets in the governmental activities.



Major changes in capital assets during the current fiscal year included the following:

- Roads that were resurfaced included McCallum Avenue, Meese Avenue and Portage Street NW.
- The Engineer's office completed the West Hills and Dales Widening Project as well as Market Avenue Lake Center Improvement projects.
- Multiple lighting and heating improvement projects continued to be completed at the Stark County Data Center, Administration Building, and Engineer's office through Community Development's Energy Efficiency Community Block Grant.

Management's Discussion and Analysis For the Year Ended December 31, 2012

> Various other street, storm sewer, bridge, building renovation and sanitary sewer projects were underway at year end in Construction in Progress and totaled \$17.8 million in the Governmental Activities and \$1.0 million in the Business-Type Activities.

# Table 3

Capital Assets at December 31 (Net of Accumulated Depreciation) (In Millions)

		(1)	minner	,								
Governmental Activities			Business-Type Activities					Total				
2			2011	11 2012		2011		2012		2	2011	
\$	16.0	\$	15.7	\$	0.6	\$	0.6	\$	16.6	\$	16.3	
	17.8		24.0		1.0		1.7		18.8		25.7	
	36.8		32.2		2.7		2.8		39.5		35.0	
	0.8		0.8		0.5		0.5		1.3		1.3	
	9.6		7.3		1.3		1.0		10.9		8. <i>3</i>	
	101.0		<i>91.7</i>		116.2		118.2		217.2		209.9	
\$	182.0	\$	171.7	\$	122.3	\$	124.8	\$	304.3	\$	296.5	
		Activ 2012 \$ 16.0 17.8 36.8 0.8 9.6 101.0	Governmenta Activities 2012 2 \$ 16.0 \$ 17.8 36.8 0.8 9.6 101.0	Governmental Activities           2012         2011           \$ 16.0         \$ 15.7           17.8         24.0           36.8         32.2           0.8         0.8           9.6         7.3           101.0         91.7	Governmental Activities           2012         2011           \$ 16.0         \$ 15.7           \$ 17.8         24.0           36.8         32.2           0.8         0.8           9.6         7.3           101.0         91.7	Governmental Activities         Busine. Activities           2012         2011         2012           \$ 16.0         \$ 15.7         \$ 0.6           17.8         24.0         1.0           36.8         32.2         2.7           0.8         0.8         0.5           9.6         7.3         1.3           101.0         91.7         116.2	Governmental Activities         Business-Ty, Activities           2012         2011         2012         2013           \$ 16.0         \$ 15.7         \$ 0.6         \$ 17.8         24.0         1.0           36.8         32.2         2.7         0.8         0.5         9.6         7.3         1.3           101.0         91.7         116.2         116.2         116.2         116.2	Governmental Activities         Business-Type Activities           2012         2011         2012         2011           \$ 16.0         \$ 15.7         \$ 0.6         \$ 0.6           17.8         24.0         1.0         1.7           36.8         32.2         2.7         2.8           0.8         0.8         0.5         0.5           9.6         7.3         1.3         1.0           101.0         91.7         116.2         118.2	Governmental Activities         Business-Type Activities           2012         2011         2012         2011           \$ 16.0         \$ 15.7         \$ 0.6         \$ 0.6         \$ 17.8         \$ 0.6         \$ 0.6         \$ 17.8         \$ 24.0         1.0         1.7           36.8         32.2         2.7         2.8         \$ 0.8         0.5         0.5         \$ 9.6         7.3         1.3         1.0           101.0         91.7         116.2         118.2         \$         \$         \$	Governmental Activities         Business-Type Activities         To           2012         2011         2012         2011         2012           \$ 16.0         \$ 15.7         \$ 0.6         \$ 0.6         \$ 16.6           17.8         24.0         1.0         1.7         18.8           36.8         32.2         2.7         2.8         39.5           0.8         0.8         0.5         0.5         1.3           9.6         7.3         1.3         1.0         10.9           101.0         91.7         116.2         118.2         217.2	Activities         Activities         Total           2012         2011         2012         2011         2012         2           \$ 16.0         \$ 15.7         \$ 0.6         \$ 0.6         \$ 16.6         \$           \$ 16.0         \$ 15.7         \$ 0.6         \$ 0.6         \$ 16.6         \$           \$ 16.8         32.2         2.7         2.8         39.5         39.5           0.8         0.8         0.5         0.5         1.3           9.6         7.3         1.3         1.0         10.9           101.0         91.7         116.2         118.2         217.2	

Additional information on the County's capital assets can be found in Note 10.

### Debt

The following table summarizes the County's long-term obligations outstanding:

# Table 4

Outstanding Long-Term Obligations at December 31

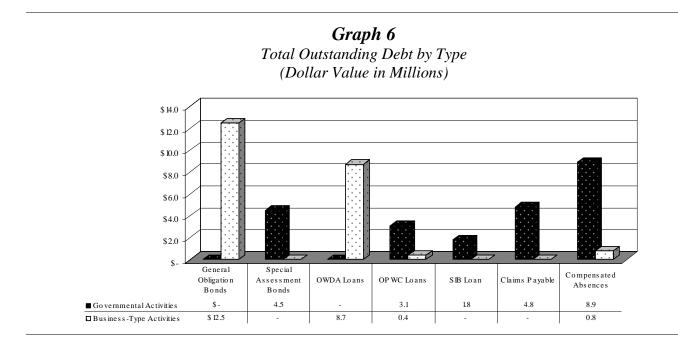
(In Millions)

		Govern Activ		ıl		Busine. Activ	ss-Typ vities	e		То	tal	
	2	012	2011		2012		2011		2012		2	2011
General Obligation Bonds	\$	-	\$	-	\$	12.5	\$	14.0	\$	12.5	\$	14.0
Special Assessment Bonds		4.5		4.9		-		-		4.5		4.9
OWDA Loans		-		-		8.7		9.8		8.7		9.8
OPWC Loans		3.1		3.0		0.4		0.5		3.5		3.5
SIB Loan		1.8		2.6		-		-		1.8		2.6
Capital Leases		-		-		-		-		-		-
Claims		4.8		3.6		-		-		4.8		3.6
Compensated Absences		8.9		8.8		0.8		0.9		9.7		9.7
Total	\$	23.1	\$	22.9	\$	22.4	\$	25.2	\$	45.5	\$	48.1

Management's Discussion and Analysis For the Year Ended December 31, 2012

The County's overall legal debt margin was \$176.2 million at December 31, 2012. The County's un-voted legal debt margin was \$71.1 million at December 31, 2012.

At December 31, 2012, the County had outstanding long-term obligations in the amount of \$23.1 million for the governmental activities and \$22.4 million for the business-type activities. The breakout on debt is presented in the following graph.



The County's general obligation bond rating was Aa3 in 2012 from Moody's. Other obligations include accrued vacation pay and sick leave. More detailed information about the County's long-term liabilities is presented in Note 17 to the basic financial statements.

### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Alan C. Harold, County Auditor, Stark County, 110 Central Plaza South, Suite 220, Canton, Ohio 44702, or visit our website at <u>www.auditor.co.stark.oh.us</u>.

Statement of Net Position

December 31, 2012

	Primary Government							Units		
	0	Governmental	В	susiness-Type			Sta	rk County	St	ark County
		Activities		Activities		Total		TID	Po	ort Authority
Assets										
Cash and Investments	\$	113,810,964	\$	20,519,707	\$	134,330,671	\$	-	\$	-
Cash and Investments in Segregated Accounts		1,412,405		-		1,412,405		349,003		2,145,454
Cash and Investments with Fiscal & Escrow Agents		2,354,410		48,575		2,402,985		-		-
Materials and Supplies Inventory		1,756,562		553		1,757,115		-		-
Accounts Receivable		1,254,952		3,523,063		4,778,015		-		-
Internal Balances		14,992		(14,992)		-		-		-
Intergovernmental Receivable		46,927,494		-		46,927,494		-		-
Prepaid Items		978,938		32,893		1,011,831		-		-
Sales Taxes Receivable		6,683,572		-		6,683,572		-		-
Property Taxes Receivable		58,659,582		-		58,659,582		-		-
Special Assessments Receivable		6,726,313		1,599,042		8,325,355		-		-
Loans Receivable		3,090,502		-		3,090,502		-		5,658,523
Land and Construction in Progress		33,749,549		1,622,899		35,372,448		-		-
Depreciable Capital Assets, Net		148,214,947		120,721,511	_	268,936,458				
Total Assets	<u>\$</u>	425,635,182	\$	148,053,251	<u>\$</u>	573,688,433	<u>\$</u>	349,003	<u>\$</u>	7,803,977
Liabilities										
Accounts Payable	\$	3,043,103	\$	103,895	\$	3,146,998	\$	655	\$	-
Accrued Wages		5,516,912		240,987		5,757,899		-		-
Contracts Payable		1,973,345		239,881		2,213,226		-		-
Intergovernmental Payable		2,606,031		471,965		3,077,996		-		-
Matured Compensated Absences		189,099		9,566		198,665		-		-
Retainage Payable		922,493		48,575		971,068		-		-
Unearned Revenue		53,349,620		-		53,349,620		-		-
Notes Payable		-		470,000		470,000		-		-
Long-Term Liabilities:										
Due Within One Year		8,184,809		2,925,368		11,110,177		-		-
Due In More Than One Year	_	14,917,532		19,430,812		34,348,344				6,973,523
Total Liabilities		90,702,944		23,941,049		114,643,993		655		6,973,523
Net Position										
Net Investment in Capital Assets		177,078,858		100,316,438		277,395,296		-		-
Restricted for:										
Capital Projects		1,421,349		-		1,421,349		-		-
Debt Service		2,516,891		-		2,516,891		-		-
Road and Bridge Repair and Maintenance		9,694,270		-		9,694,270		-		-
Real Estate Assessment		2,797,678		-		2,797,678		-		-
Community Development		5,333,290		-		5,333,290		-		-
Public Safety		6,035,573		-		6,035,573		-		-
Health and Human Services		92,311,118		-		92,311,118		-		-
Special Programs		14,872,580		-		14,872,580		-		1,270
Unrestricted		22,870,631		23,795,764		46,666,395		348,348		829,184
Total Net Position	\$	334,932,238	<u>\$</u>	124,112,202	<u>\$</u>	459,044,440	<u>\$</u>	348,348	<u>\$</u>	830,454

### Statement of Activities

For the Year Ended December 31, 2012

				Pr	ogram Revenues		
Function/Program	Expenses		Charges for Services and Sales		Operating Grants, Contributions and Interest		apital Grants, ontributions and Interest
Primary Government	 •						
Governmental Activities:							
General Government:							
Legislative and Executive	\$ 23,511,403	\$	14,671,098	\$	132,733	\$	-
Judicial	16,001,231		7,130,497		237,580		-
Public Safety	25,848,648		5,029,504		5,177,658		-
Public Works	21,617,023		114,917		15,371,293		9,941,541
Health	85,103,577		1,387,900		51,612,551		-
Human Services	47,451,793		1,341,447		36,121,824		-
Other	348,355		-		-		-
Intergovernmental	81,216		78,097		-		-
Interest and Fiscal Charges	 390,438		-		-		-
Total Governmental Activities	 220,353,684		29,753,460		108,653,639		9,941,541
Business-Type Activities:							
Sewer	19,833,857		21,687,158		-		611,142
Water	766,593		685,037		-		-
Molly	233		-		-		-
Sheriff's Webcheck	36,721		17,872		-		-
Auditor's License Bureau	 357,926		432,053				
Total Business-Type Activities	 20,995,330		22,822,120		-		611,142
Total - Primary Government	\$ 241,349,014	\$	52,575,580	\$	108,653,639	\$	10,552,683
Component Units							
Stark County TID	454,423		-		287,248		-
Stark County Port Authority	 363,289		86,285				
Totals - Component Units	\$ 817,712	\$	86,285	\$	287,248	\$	_

### **General Revenues**

Property Taxes Levied for: General Purposes **Developmental Disabilities Emergency Services** Mental Health Children's Services Sales Tax Grants and Entitlements not Restricted to Specific Programs Gain on Sale of Capital Assets Investment Earnings Miscellaneous **Total General Revenues** Transfers **Total General Revenues and Transfers** Change in Net Position Net Position Beginning of Year - Restated (See Note 20)

Net Position End of Year

	_	-	e) Revenue and C		-		•.
	Prir	nary Government			Compone	ent U	nits
G	overnmental Activities	Business-Type Activities	Total		Stark County TID		Stark County Port Authority
5	(8,707,572)	¢	\$ (8,707,572)	<b>\$</b>		\$	
Þ	(8,633,154)	ъ - -	(8,633,154)		-	φ	-
	(15,641,486)	-	(15,641,486)		-		-
	3,810,728		3,810,728	,	_		
	(32,103,126)	_	(32,103,126)	<b>`</b>	-		_
	(9,988,522)	_	(9,988,522)		-		_
	(348,355)	_	(348,355)		_		_
	(3,119)	_	(3,119)		-		_
	(390,438)	-	(390,438)		-		_
				_			
	(72,005,044)		(72,005,044)	)	-		-
	-	2,464,443	2,464,443		-		-
	-	(81,556)	(81,556)	)	-		-
	-	(233)	(233)		-		-
	-	(18,849)	(18,849)		-		-
	_	74,127	74,127				_
	-	2,437,932	2,437,932		-		-
	(72.005.044)			. —			
	(72,005,044)	2,437,932	(69,567,112)	)			
	-	-	-		(167,175)		-
	<u> </u>						(277,004)
					(167,175)		(277,004)
	13,727,907	-	13,727,907		-		-
	28,808,507	-	28,808,507		-		-
	544,844	-	544,844		-		-
	6,310,013	-	6,310,013		-		-
	8,370,315	-	8,370,315		-		-
	22,986,301	-	22,986,301		-		-
	7,839,052	-	7,839,052		-		-
	3,136	-	3,136		-		-
	1,037,341	-	1,037,341		-		3,386
	5,775,906	29,080	5,804,986		-		104,154
	95,403,322	29,080	95,432,402		-		107,540
	10	(10)			-		-
	95,403,332	29,070	95,432,402				107,540
	23,398,288	2,467,002	25,865,290	_	(167,175)		(169,464)
	311,533,950	121,645,200	433,179,150		515,523		999,918
5	334,932,238	<u>\$ 124,112,202</u>	<u>\$ 459,044,440</u>	\$	348,348	\$	830,454

### Balance Sheet

Governmental Funds December 31, 2012

		Board of			
		Developmental	Mental	Children's	Public
	General	Disabilities	Health	Services	Assistance
Assets					115515111100
Cash and Investments	\$ 16,244,475	\$ 37,311,425	\$ 10,693,016	\$ 11,504,799	\$ 3,651,064
Cash and Investments in Segregated Accounts	1,308,302	¢ 57,511,125	÷ 10,095,010	104,103	• 5,051,001
Cash and Investments with Fiscal & Escrow Agents	68,771	1,431,917	-	-	-
Property Taxes Receivable	13,552,719	29,818,424	6,160,195	8,542,394	-
Sales Taxes Receivable	- ,	-	-		-
Accounts Receivable	482,920	373,708	-	214,431	-
Special Assessments Receivable	-	-	-	-	-
Interfund Receivable	-	-	-	-	-
Due from Other Funds	-	-	-	-	1,775,843
Intergovernmental Receivable	3,879,491	5,750,421	6,106,128	1,561,056	14,646,593
Materials and Supplies Inventory	320,394	222,787	4,277	-	46,324
Loans Receivable	-	-	-	-	-
Prepaid Items	366,249	201,873	44,663	129,112	237,041
Total Assets	<u>\$ 36,223,321</u>	<u>\$ 75,110,555</u>	<u>\$ 23,008,279</u>	<u>\$ 22.055.895</u>	<u>\$ 20,356,865</u>
Liabilities					
Accounts Payable	\$ 420,469	\$ 809,267	\$ 705,901	\$ 549,105	\$ 148,799
Accrued Wages	1,249,017	1,494,549	113,452	187,650	1,109,953
Contracts Payable	113,837	43,823	1,972	-	-
Due to Other Funds	-	-	-	1,775,843	-
Intergovernmental Payable	383,506	466,610	237,390	103,118	328,475
Matured Compensated Absences	73,868	43,935	-	20,331	38,211
Retainage Payable	68,771	-	-	-	-
Interfund Payable	-	-	-	-	-
Deferred Revenue	16,534,281	34,431,210	11,251,655	9,986,195	8,893,725
Total Liabilities	18,843,749	37,289,394	12,310,370	12,622,242	10,519,163
Fund Balances					
Nonspendable	2,027,444	424,660	48,940	129,112	283,365
Restricted	-	37,396,501	10,648,969	9,304,541	9,554,337
Committed	772,835	-	-	-	-
Assigned	6,369,772	-	-	-	-
Unassigned	8,209,521				
Total Fund Balances	17,379,572	37,821,161	10,697,909	9,433,653	9,837,702
Total Liabilities and Fund Balances	\$ 36,223,321	<u>\$ 75,110,555</u>	<u>\$ 23,008,279</u>	\$ 22,055,895	<u>\$ 20,356,865</u>

Other	Total			
Governmental	Governmental	Reconciliation of Total Governmental Fund Balances to Net	Posit	tion
Funds	Funds	of Governmental Activities December 31, 2012		
\$ 22,932,205	\$ 102,336,984	Total Governmental Fund Balances	\$	116,478,599
-	1,412,405			
853,722	2,354,410	Amounts reported for governmental activities in the statement of		
585,850 6,683,572	58,659,582 6,683,572	net position are different because:		
180,513	1,251,572	Certain long-term assets are not available to pay for current period expe	anditu	res and
6,726,313	6,726,313	and therefore are deferred in the funds.	munu	les allu
92,082	92,082	Special Assessments Receivable \$ 6,726,313		
92,082	1,775,843	Property Taxes Receivable 7,240,752		
14,983,805	46,927,494	Sales Tax Receivable 2,582,741		
1,162,780	1,756,562	Accounts Receivable 221,159		
3,090,502	3,090,502	Intergovernmental Receivable 32,053,132		
5,070,502	978,938			48,824,097
				10,021,097
<u>\$ 57,291,344</u>	<u>\$ 234,046,259</u>	Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds. Compensated Absences * (8,836,743)	:	
\$ 281,235	\$ 2,914,776	Special Assessment Bonds (4,533,589)		
1,355,741	5,510,362	ODOT SIB Loan (1,760,317)		
1,813,713	1,973,345	OPWC Loans (3,125,322)		
-	1,775,843			(18,255,971)
511,836	2,030,935			(10,200,971)
12,754	189,099	Capital assets used in governmental activities are not financial resource	s	
853,722	922,493	and therefore are not reported in the funds.		181,964,496
77,090	77,090			
21,076,651	102,173,717	Internal service funds are used by management to charge the costs of		
		certain activities, such as insurance, to individual funds. The assets		
25,982,742	117,567,660	and liabilities of the internal service funds are included in		
		governmental activities in the statement of net position.		5,921,017
1,162,780	4,076,301			
28,728,473	95,632,821	Net Position of Governmental Activities	\$	334,932,238
1,572,818	2,345,653			
6,775	6,376,547			
(162,244)	8,047,277	* Excludes \$17,563 reported in the Internal Service fund.		
31,308,602	116,478,599			

### 21

<u>\$ 57,291,344</u> <u>\$ 234,046,259</u>

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2012

			Board of						
			Developmental		Mental		Children's		Public
	General		Disabilities		Health		Services		Assistance
Revenues	General		Disabilities		Itean		Services	-	Assistance
Property and Other Local Taxes	\$ 13,677,0	on	\$ 28,298,170	\$	6,216,746	\$	8,372,781	\$	
Permissive Sales Tax			\$ 28,298,170	Ф	0,210,740	ф	8,372,781	Э	-
Charges for Services	101,3 16,783,0		999,042		-		-		-
Licenses and Permits	38,0		999,042		-		1,341,447		-
Fines and Forfeitures	540,4		-		-		-		-
Intergovernmental			-		-		12 252 040		21 206 022
Special Assessments	7,947,8	21	21,485,537		27,947,370		12,352,040		21,206,922
Interest	1,037,3	- /1	-		-		-		-
Rent	315,2		- 795		-		-		-
Other	1,468,3		1,085,871		- 36,471		- 118,646		1,644,233
Total Revenues	41,908,7	<u>99</u>	51,869,415		34,200,587		22,184,914	_	22,851,155
Expenditures									
Current:									
General Government:									
Legislative and Executive	\$ 16,892,5		\$ -	\$	-	\$	-	\$	-
Judicial	9,362,7		-		-		-		-
Public Safety	12,399,0		-		-		-		-
Public Works	77,8	88	-		-		-		-
Health		-	48,720,466		35,338,802		-		-
Human Services	1,395,4		-		-		22,339,035		22,598,243
Other	348,3	55	-		-		-		-
Capital Outlay		-	-		-		-		-
Intergovernmental		-	-		-		-		-
Debt Service:		~ ~							
Principal Retirement	2,1		-		-		-		-
Interest and Fiscal Charges	1	48			-		-	_	-
Total Expenditures	40,478,3	86	48,720,466	_	35,338,802		22,339,035		22,598,243
Excess (Deficiency) of Revenues Over									
(Under) Expenditures	1,430,4	13	3,148,949		(1,138,215)		(154,121)		252,912
Other Financing Sources (Uses)									
Transfers In	59,3	79	-		-		-		-
Proceeds of OPWC Loans	,	-	-		-		-		-
Proceeds from Sale of Capital Assets	20,5	01	-		-		-		-
Transfers Out	,	-	(549,575)		-		-		-
									_
Total Other Financing Sources (Uses)	79,8	<u>80</u>	(549,575)					_	
Net Change in Fund Balances	1,510,2	93	2,599,374		(1,138,215)		(154,121)		252,912
Fund Balances Beginning of Year - Restated (See Note 20)	15,869,2	<u>79</u>	35,221,787		11,836,124		9,587,774		9,584,790
Fund Balances End of Year	<u>\$ 17,379,5</u>	<u>72</u>	<u>\$ 37,821,161</u>	<u>\$</u>	10,697,909	<u>\$</u>	9,433,653	<u>\$</u>	9,837,702

Other Governmental Funds	Total Governmental Funds	Reconciliation of the Statement of Revenues, Expenditures and Cha in Fund Balances of Governmental Funds to the Statement of Activ	-	
\$ 542,018 20,302,190 9,323,350	\$ 57,106,797 20,403,559 28,446,911	Net change in fund balances - Total Government Funds	\$	8,572,401
124,839 627,933 32,636,243	162,924 1,168,340 123,575,939	Amounts reported for governmental activities in the statement of activities are different because:		
622,740 316 	622,740 1,037,657 316,080 5,556,547	Some revenues that will not be collected for several months after the County's year end are not considered "available" revenues and are deferred in the governmental funds.		5,351,332
65,382,624	238,397,494	Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds. Changes in accrued		
		interest payable and compensated absences.		(11,463)
\$ 6,512,703 6,363,975 14,326,559 18,013,721	\$ 23,405,244 15,726,755 26,725,577 18,091,609 84,707,155	Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital asset additions exceeded depreciation in the period.		
737,887 536,250	84,797,155 46,868,998	Capital Asset Additions \$ 21,372,571		
- 12,349,956	348,355 12,349,956	Depreciation Expense (11,077,429)		10,295,142
81,216	81,216	Governmental funds only report the disposal of capital assets to the		
1,326,512 406,745	1,328,698 406,893	extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.		(42,916)
60,655,524	230,130,456			
4,727,100	8,267,038	Repayment of long-term debt is reported as an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		1,328,698
549,575 259,301 25,551	608,954 259,301 46,052	Internal service funds are used by management to change the costs of certain activities, such as insurance, to individual funds. The net income of the internal service funds is reported with governmental activities.		
(59,369)	(608,944)			(1,835,605)
	(***1/2.1.1/2	Proceeds from loans provide current financial resources to government		(-,,)
775,058	305,363	funds, but increase long term liabilities on the statement of net position.		(259,301)
5,502,158	8,572,401	Change in Net Position of Governmental Activities	\$	23,398,288
25,806,444	107,906,198			
<u>\$ 31,308,602</u>	<u>\$ 116,478,599</u>			

### 

Statement of Revenues, Expenditures and Changes in Fund Balances Budget and Actual (Non-GAAP Basis) - General Fund For the Year Ended December 31, 2012

For the Year Ended December 31, 2012		Budgeted	Δm	nounts				riance with nal Budget
		Original	AII	Final		Actual		ver/(Under)
D		Oligilia		Tillai		Actual		ver/(Under)
<i>Revenues</i> Property and Other Local Taxes	\$	13,683,688	\$	13,626,688	\$	13,677,082	\$	50,394
Permissive Sales Tax	Ф	15,085,088	ф	57,000	Ф	101,369	Ф	30,394 44,369
Charges for Services		- 8,705,090		8,879,620		10,661,327		1,781,707
Licenses and Permits		38,000		38,000		38,325		325
Fines and Forfeitures		429,300		429,300		480,911		51,611
Intergovernmental		6,646,928		6,666,029		7,687,658		1,021,629
Interest		900,200		900,200		1,152,555		252,355
Rentals		318,000		318,000		291,306		(26,694)
Other		342,221		377,732		1,223,030		845,298
Total Revenues		31,063,427		31,292,569		35,313,563		4,020,994
Fun ou diturnes								
<i>Expenditures</i> Current:								
General Government -								
Legislative and Executive		21,771,959		19,457,741		18,017,086		1,440,655
Judicial		8,211,879		8,077,193		7,975,726		101,467
Public Safety		10,841,266		13,431,420		13,002,150		429,270
Public Works		114,407		94,007		93,861		429,270
Human Services		1,371,771		1,495,063		1,380,919		114,144
Total Expenditures		42,311,282		42,555,424		40,469,742		2,085,682
Deficiency of Revenues Under Expenditures		(11,247,855)		(11,262,855)		(5,156,179)		6,106,676
Other Financing Sources (Uses)								
Sale of Capital Assets		-		-		20,501		20,501
Advances In		-		15,000		15,000		
Transfers In		2,100,000		2,100,000		2,224,434		124,434
Total Other Financing Sources (Uses)		2,100,000		2,115,000		2,259,935		144,935
Net Change in Fund Balance		(9,147,855)		(9,147,855)		(2,896,244)		6,251,611
Fund Balance at Beginning of Year		4,899,326		4,899,326		4,899,326		-
Prior Year Encumbrances Appropriated		4,256,874		4,256,874		4,256,874		
Fund Balance at End of Year	<u>\$</u>	8,345	<u>\$</u>	8,345	\$	6,259,956	<u>\$</u>	6,251,611

Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Board of Developmental Disabilities For the Year Ended December 31, 2012

	Budgeted A	Amounts		Variance with Final Budget
	Original	Final	Actual	Over/(Under)
Revenues				
Property and Other Local Taxes	\$ 27,896,563 \$	\$ 27,896,563	\$ 28,298,170	\$ 401,607
Charges for Services	-	-	1,054,872	1,054,872
Intergovernmental	20,998,426	21,129,426	23,037,154	1,907,728
Rentals	-	-	795	795
Other	1,384,026	1,384,053	937,786	(446,267)
Total Revenues	50,279,015	50,410,042	53,328,777	2,918,735
Expenditures				
Current:				
Health	49,015,419	49,082,345	48,210,453	871,892
	1 262 506	1 227 (07	5 110 224	2 700 (27
Excess of Revenues Over Expenditures	1,263,596	1,327,697	5,118,324	3,790,627
Other Financing Use				
Transfers Out	(334,070)	(551,582)	(549,575)	2,007
Net Change in Fund Balance	929,526	776,115	4,568,749	3,792,634
Fund Balance Beginning of Year	27,409,114	27,409,114	27,409,114	-
Prior Year Encumbrances Appropriated	1,498,653	1,498,653	1,498,653	<u> </u>
Fund Balance End of Year	<u>\$    29,837,293   \$</u>	<u>\$ 29,683,882</u>	<u>\$ 33,476,516</u>	<u>\$ 3,792,634</u>

Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Mental Health For the Year Ended December 31, 2012

	Budgeted Amounts							ariance with inal Budget
		Original		Final		Actual	0	ver/(Under)
Revenues								
Property and Other Local Taxes	\$	6,311,739	\$	6,311,739	\$	6,216,746	\$	(94,993)
Intergovernmental		33,480,400		30,625,704		28,689,908		(1,935,796)
Other		7,000		7,000		36,471		29,471
Total Revenues		39,799,139		36,944,443		34,943,125		(2,001,318)
Expenditures								
Current:								
Health		43,819,721		40,053,244		39,086,510		966,734
Net Change in Fund Balance		(4,020,582)		(3,108,801)		(4,143,385)		(1,034,584)
Fund Balance Beginning of Year		7,977,523		7,977,523		7,977,523		-
Prior Year Encumbrances Appropriated		2,558,281		2,558,281		2,558,281		
Fund Balance End of Year	\$	6,515,222	\$	7,427,003	\$	6,392,419	\$	(1,034,584)

Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Children's Services For the Year Ended December 31, 2012

	Budgeted Amounts							ariance with
		Original		Final	Actual		Over/(Under)	
Revenues								
Property and Other Local Taxes	\$	8,314,076	\$	8,314,076	\$	8,372,781	\$	58,705
Charges for Services		-		-		1,235,233		1,235,233
Intergovernmental		13,956,545		13,956,545		12,448,470		(1,508,075)
Other		67,100		67,100		118,646		51,546
Total Revenues		22,337,721		22,337,721		22,175,130		(162,591)
Expenditures								
Current:								
Human Services		25,849,892		27,230,194		23,952,656		3,277,538
Net Change in Fund Balance		(3,512,171)		(4,892,473)		(1,777,526)		3,114,947
Fund Balance Beginning of Year		7,757,332		7,757,332		7,757,332		-
Prior Year Encumbrances Appropriated		2,560,512		2,560,512		2,560,512		
Fund Balance End of Year	<u>\$</u>	6,805,673	\$	5,425,371	\$	8,540,318	\$	3,114,947

Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Public Assistance For the Year Ended December 31, 2012

	Budgeted Amounts							ariance with inal Budget
		Original		Final		Actual	Over/(Under)	
Revenues								
Intergovernmental	\$	24,202,754	\$	24,202,754	\$	19,175,565	\$	(5,027,189)
Other		5,000,000		5,000,000		7,117,105		2,117,105
Total Revenues		29,202,754		29,202,754		26,292,670		(2,910,084)
Expenditures								
Current:								
Human Services		31,900,167		30,640,167		29,583,430		1,056,737
Net Change in Fund Balance		(2,697,413)		(1,437,413)		(3,290,760)		(1,853,347)
Fund Balance Beginning of Year		5,527,756		5,527,756		5,527,756		-
Prior Year Encumbrances Appropriated		823,095		823,095		823,095		
Fund Balance End of Year	\$	3,653,438	\$	4,913,438	<u>\$</u>	3,060,091	\$	(1,853,347)

Statement of Fund Net Position Proprietary Funds December 31, 2012

		Business-Type Activities - Enterprise Funds					Governmental Activities	
		Sewer		Other Enterprise Funds		Total		Internal Service Funds
Assets								
Current Assets Cash and Investments Cash and Investments with Escrow Agents	\$	19,201,452 48,575	\$	1,318,255	\$	20,519,707 48,575	\$	11,473,980
Accounts Receivable Special Assessments Receivable Materials and Supplies Inventory		3,479,301 1,599,042 553		43,762		3,523,063 1,599,042 553		3,380
Prepaid Items		32,893				32,893		
Total Current Assets		24,361,816		1,362,017		25,723,833		11,477,360
Noncurrent Assets								
Land and Construction in Progress Depreciable Capital Assets, Net		1,596,499 114,039,659		26,400 6,681,852		1,622,899 120,721,511		-
Total Noncurrent Assets		115,636,158		6,708,252		122,344,410		
Total Assets		139,997,974		8,070,269		148,068,243		11,477,360
Liabilities Current Liabilities								
Accounts Payable		75.683		28,212		103,895		128,327
Contracts Payable		239,881				239,881		-
Accrued Wages		217,524		23,463		240,987		6,550
Retainage Payable		48,575		-		48,575		-
Interfund Payable		14,992		-		14,992		-
Intergovernmental Payable Matured Compensated Absences		458,423 9,566		13,542		471,965 9,566		575,096
Notes Payable		470,000		-		470,000		-
Claims Payable		-		-		-		1,381,219
Compensated Absences Payable		100,399		6,251		106,650		-
OPWC Loans Payable		71,750		-		71,750		-
OWDA Loans Payable		1,172,331		-		1,172,331		-
General Obligation Bonds Payable		1,499,637		75,000		1,574,637		
Total Current Liabilities		4,378,761		146,468		4,525,229		2,091,192
<i>Long-Term Liabilities</i> Claims Payable (Net of Current Portion)		-		-		-		3,447,588
Compensated Absences Payable (Net of Current Portion)		676,905		14,653		691,558		17,563
OPWC Loans Payable (Net of Current Portion)		301,667		-		301,667		-
OWDA Loans Payable (Net of Current Portion)		7,549,027		-		7,549,027		-
General Obligation Bonds Payable (Net of Current Portion)		10,658,560		230,000		10,888,560		-
Total Long-Term Liabilities		19,186,159		244,653		19,430,812		3,465,151
Total Liabilities		23,564,920		391,121		23,956,041		5,556,343
<i>Net Position</i> Net Investment in Capital Assets Unrestricted		93,913,186 22,519,868		6,403,252 1,275,896		100,316,438 23,795,764		- 5,921,017
		22,017,000		1,213,070		20,170,104		5,721,017
Total Net Position	<u>\$</u>	116,433,054	\$	7,679,148	\$	124,112,202	\$	5,921,017

Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds For the Year Ended December 31, 2012

				Governmental
	Business-T	ype Activities - Enter	rprise Funds	Activities
		Other		Internal
	Corror	Enterprise Funds	Total	Service Funds
	Sewer	Fullus	Total	Fullus
Operating Revenues Charges for Services	\$ 21,687,158	\$ 1,134,962	\$ 22,822,120	\$ 14,513,190
Other	<u>\$</u> 21,087,138 <u>26,641</u>	\$ 1,134,902 2,439	<u>\$ 22,822,120</u> <u>29,080</u>	<u>14,313,190</u> <u>157,585</u>
Total Operating Revenues	21,713,799	1,137,401	22,851,200	14,670,775
Operating Expenses				
Salaries	4,610,873	456,326	5,067,199	204,636
Contractual Services	8,505,972	433,419	8,939,391	61,578
Materials and Supplies	1,116,773	10,543	1,127,316	1,174
Claims	-	-	-	16,238,028
Depreciation	4,228,801	192,346	4,421,147	-
Other	74,950	60,452	135,402	964
Total Operating Expenses	18,537,369	1,153,086	19,690,455	16,506,380
Operating Income (Loss)	3,176,430	(15,685)	3,160,745	(1,835,605)
Non-Operating Revenues (Expenses)				
Loss on Sale of Capital Assets	(34,143)	-	(34,143)	-
Interest and Fiscal Charges	(1,262,345)	(8,387)	(1,270,732)	
Total Non-Operating Revenues (Expenses)	(1,296,488)	(8,387)	(1,304,875)	<u> </u>
Net Income (Loss) before Capital Contributions				
and Transfers	1,879,942	(24,072)	1,855,870	(1,835,605)
Capital Contributions	611,142	-	611,142	-
Transfers Out		(10)	(10)	
Total Capital Contributions and Transfers	611,142	(10)	611,132	
Change in Net Position	2,491,084	(24,082)	2,467,002	(1,835,605)
Net Position Beginning of Year - Restated (See Note 20)	113,941,970	7,703,230	121,645,200	7,756,622
Net Position End of Year	<u>\$ 116,433,054</u>	<u>\$ 7.679,148</u>	<u>\$ 124,112,202</u>	<u>\$ 5,921,017</u>

Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2012

	Business-Type	e Activities - Ent	erprise Funds	Governmental Activities
		Other Enterprise		Internal Service
	Sewer	Funds	Total	Funds
Cash Flows Provided by (Used for) Operating Activities				
Cash Received from Customers	\$ 21,615,142	\$ 1,144,554	\$ 22,759,696	\$ -
Cash Received from Interfund Services Provided	-	-	-	14,513,190
Cash Received from Other Operating Revenues	26,641	2,439	29,080	154,205
Cash Received from Special Assessments	526,354	-	526,354	-
Cash Payments for Employee Services and Benefits	(4,706,630)	(451,794)	(5,158,424)	(205,889)
Cash Payments to Suppliers for Goods and Services	(9,580,715)	(464,513)	(10,045,228)	(51,226)
Cash Payments for Claims	-	-	-	(15,107,454)
Cash Payments for Other Operating Expenses	(74,950)	(60,635)	(135,585)	(964)
Net Cash Provided by (Used for) Operating Activities	7,805,842	170,051	7,975,893	(698,138)
Cash Flows Used for Noncapital Financing Activities				
Transfers Out		(10)	(10)	
Net Cash Used for Noncapital Financing Activities		(10)	(10)	<u> </u>
Cash Flows from Capital and Related Financing Activities				
Acquisition of Capital Assets	(1,371,246)	-	(1,371,246)	-
Advances from Other Funds	14,992	-	14,992	-
Capital Grants	220,739	-	220,739	-
Proceeds from Capital Debt	470,000	-	470,000	-
Principal Paid on Capital Debt	(2,641,278)	(75,000)	(2,716,278)	-
Interest Paid on Capital Debt	(1,310,379)	(9,150)	(1,319,529)	
Net Cash Used for Capital and				
Related Financing Activities	(4,617,172)	(84,150)	(4,701,322)	
Net Increase in Cash and Investments	3,188,670	85,891	3,274,561	(698,138)
Cash and Investments Beginning of Year	16,012,782	1,232,364	17,245,146	12,172,118
Cash and Investments End of Year	<u>\$ 19,201,452</u>	<u>\$ 1,318,255</u>	<u>\$ 20,519,707</u>	<u>\$ 11,473,980</u>
				(continued)

Note: Cash and Investments does not include Cash and Investments with Escrow Agents.

Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2012

	Business-Typ	e Activities - Ente	rprise Funds	Governmental Activities
	Sewer	Other Enterprise Funds	Total	Internal Service Funds
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities				
Operating Income (Loss)	<u>\$ 3,176,430</u>	<u>\$ (15,685)</u>	\$ 3,160,745	<u>\$ (1,835,605)</u>
Adjustments to Reconcile Operating Income (Loss)				
to Net Cash Provided by (Used for) Operating Activities				
Depreciation Expense	4,228,801	192,346	4,421,147	-
(Increase) Decrease in Assets				
Accounts Receivable	(72,016)	9,592	(62,424)	(3,380)
Special Assessments Receivable	526,354	-	526,354	-
Materials and Supplies Inventory	23,555	-	23,555	-
Prepaids	12,383	-	12,383	11,526
Increase (Decrease) in Liabilities				
Accounts Payable	(22,855)	(24,944)	(47,799)	857
Accrued Wages and Benefits	9,002	4,200	13,202	(2,124)
Compensated Absences Payable	(112,688)	(1,509)	(114,197)	570
Intergovernmental Payable	36,876	6,051	42,927	(71,471)
Claims Payable	<u> </u>			1,201,489
Total Adjustments	4,629,412	185,736	4,815,148	1,137,467
Net Cash Provided by Operating Activities	<u>\$ 7,805,842</u>	<u>\$ 170,051</u>	<u>\$ 7,975,893</u>	<u>\$ (698,138)</u>

### Non-Cash Capital Financing Activities

Developers donated \$390,403 of sewer lines to the sewer fund.

Statement of Fiduciary Net Position Fiduciary Funds December 31, 2012

	Private Purpose Trusts			Agency Funds
Assets Current Assets:				
Cash and Investments	\$	164,879	\$	25,406,638
Cash and Investments in Segregated Accounts		-		2,927,003
Taxes Receivable		-		323,933,925
Special Assessments Receivable		-		14,166,235
Intergovernmental Receivable		-		12,404,437
Total Assets		164,879	<u>\$</u>	378,838,238
Liabilities				
Current Liabilities:				
Intergovernmental Payable		-	\$	359,018,141
Deposits Held and Due to Others		-		6,391,400
Undistributed Monies				13,428,697
Total Liabilities				378,838,238
Net Position				
Held in Trust for Private Purposes	\$	164,879		

Statement of Changes in Fiduciary Net Position Fiduciary Funds For the Year Ended December 31, 2012

	_	Private ose Trusts
Additions	<u></u>	
Contributions	\$	21,896
Deductions		
Other Operating Expenses		22,912
Change in Net Position		(1,016)
Net Position Beginning of Year		165,895
Net Position End of Year	<u>\$</u>	164,879

Statement of Net Position The Workshops, Incorporated - Component Unit December 31, 2012

Assets		
Cash and Investments	\$	84,104
Accounts Receivable		342,828
Inventories		80,892
Investments		733,402
Prepaid Expenses		31,414
Property and Equipment:		
Operational Equipment		519,514
Administrative Office Equipment		106,475
Administrative Software		85,756
Administrative Office Furniture		15,430
Building Improvements		38,227
		765,402
Accumulated Depreciation		(715,154)
		50,248
Total Assets	<u>\$</u>	1,322,888
Liabilities and Net Position		
Liabilities		
Accounts Payable	\$	1,794
Deferred Revenue		6,196
Accrued Expenses:		
Wages		84,999
Payroll Taxes		2,495
Workers' Compensation		24,186
Capital Lease Payable		8,765
Sales Tax		2,400
Employee Benefits		698
		123,543
Total Liabilities		131,533
Unrestricted Net Position		1,185,519
Temporarily Restricted Net Position		5,836
Total Net Position		1,191,355
Total Liabilities and Net Position	<u>\$</u>	1,322,888

See accompanying notes to the basic financial statements.

Statement of Activities The Workshops, Incorporated - Component Unit For the Year Ended December 31, 2012

Changes in Unrestricted Net Position		
Revenues		
Sales and Services	\$	2,390,907
Investment Income		25,339
Gain on Investments Reported at Fair Value		37,588
Contributions		2,370
In-Kind Contributions		1,636,771
Other		3,872
Net Position Released from Restrictions		4,198
Total Unrestricted Revenues		4,101,045
Expenses		
Program Services:		
Rehabilitation and Training		3,711,780
Supporting Services:		
General and Administration		365,568
Total Expenses		4,077,348
Change in Unrestricted Net Position		23,697
Changes in Temporarily Restricted Net Position		
Contributions		4,500
Net Position Released from Restrictions		(4,198)
Change in Net Position		23,999
Net Position at Beginning of Year		1,167,356
Net Position End of Year	<u>\$</u>	1,191,355

See accompanying notes to the basic financial statements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### NOTE 1. THE COUNTY AND REPORTING ENTITY

Stark County (County) is a political subdivision of the State of Ohio. The County was formed by an act of the Ohio General Assembly in 1808. The three-member Board of County Commissioners is the legislative and executive body of the County. The County Auditor is the chief fiscal officer. In addition, there are seven other elected administrative officials, each of whom is independent as set forth in Ohio law. These officials are the Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Recorder, Sheriff, and Treasurer. Also elected, to oversee the district's justice system, are five Common Pleas Court Judges, three Domestic Relations Court Judges, and one Probate Court Judge.

#### **Reporting Entity**

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure the financial statements are not misleading. The primary government of the County consists of all funds, departments, boards and agencies that are not legally separate from the County. For the County, this includes the Department of Job and Family Services, the Children's Services Board, the Board of Developmental Disabilities, the Board of Mental Health and Recovery Services, and all departments and activities that are directly operated by the elected County officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations for which the County approves the budget, the issuance of debt, or the levying of taxes.

The following potential component units are not part of the County's reporting entity and are excluded from the accompanying financial statements. All are legally separate from the County. None are fiscally dependent on the County. The County is not financially responsible for any of these entities:

Stark Metropolitan Housing Authority Stark County Educational Service Center Stark Development Board

*Discretely Presented Component Units* The component units column in the basic financial statements identifies the financial data of two of the County's component units: the Stark County Transportation Improvement District and the Stark County Port Authority. The third component unit of the County is the Workshops, Incorporated, and stand alone statements are used to present its financial data. These organizations are presented in Notes 28, 29, and 30 to the basic financial statements. They are reported separately to emphasize that they are legally separate from the County. A new component unit in 2012 is the Stark County Reutilization Corporation. The activity was limited in 2012 and considered immaterial.

*Stark County Reutilization Corporation* – The Corporation is a county land reutilization corporation that was formed on March 21, 2012 under Chapter 1724 of the Ohio Revised Code. The purpose of the Corporation is for reclaiming, rehabilitating or reutilizing economically non-productive land throughout Stark County.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

*The Workshops, Incorporated (Workshop)* - The Workshop is a legally separate non-governmental, not-for-profit organization, served by a self-appointing board of trustees. The Workshop, under a contractual agreement with the Stark County Board of Developmental Disabilities, provides a comprehensive program of services, including employment for mentally retarded and developmentally disabled citizens. The Stark County Board of DD provides the Workshop with staff salaries, transportation, equipment (except that used directly in the production of goods or rendering of services), staff to administer and supervise training programs, various financial reporting, and other funds as necessary for the operation of the Workshop. The Workshop is fiscally dependent on the County. Also, the nature and significance of the relationship between the Workshop and County is such that exclusion of the Workshop within the financial statements would cause the statements to be misleading or incomplete. Based on these two criteria the Workshop is reflected as a component unit of the County. Separately issued financial statements can be obtained from The Workshops Incorporated, 2950 Whipple Avenue, NW, Canton, Ohio 44708.

*The Stark County Transportation Improvement District (District)* - The District provides road and highway improvements within the County in conjunction with the Ohio Department of Transportation. Its board is appointed by the County Commissioners, whom also can remove the appointed member at will. The District is fiscally dependent on the County. Based on this relationship, the District is a component unit of the County. Separately issued financial statements can be obtained from the Stark County Transportation Improvement District, 110 Central Plaza South, Canton, Ohio 44702.

*The Stark County Port Authority (Authority)* - The Authority promotes economic development within the County. Its board is appointed by the County Commissioners, whom also can remove appointed members at will. The Authority is fiscally dependent on the County. Based on this relationship, the Authority is a component unit of the County. Separately issued financial statements can be obtained from the Stark County Port Authority, 116 Cleveland Ave. NW, Suite 600, Canton, Ohio 44702.

The County is associated with certain organizations which are defined as joint ventures, jointly governed organizations, or related organizations. These organizations are presented in Notes 22, 23 and 24 to the basic financial statements. These organizations are:

Multi-County Juvenile Attention System Stark Council of Governments Stark County Regional Planning Commission Stark-Tuscarawas-Wayne Joint Solid Waste Management District Community Improvement Corporation of Stark County Akron-Canton Regional Airport Stark County Tax Incentive Review Council Northeast Ohio Trade and Economic Consortium Northeast Ohio Four County Regional Planning and Development Organization Stark Area Regional Transit Authority Northeast Ohio Network Stark Regional Community Corrections Center Heartland East Administrative Services Center Stark County Public Library Stark County Park District

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

As the custodian of public funds, the County Treasurer invests all public monies held on deposit in the County Treasury. In the case of the legally separate agencies, boards and commissions listed below, the County serves as fiscal agent, but is not financially accountable for their operations. Accordingly, the activity of the following districts and entities are presented as agency funds within the basic financial statements:

Stark Council of Governments Stark County Health Department Stark County Regional Planning Commission Multi-County Juvenile Attention System Stark County Park District Stark Soil and Water Conservation District Stark Regional Community Corrections Center

Information in the following notes to the basic financial statements relates in general to the primary government. Information related to the operation of the component units is specifically identified.

#### NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

#### A. Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

<u>Government-wide Financial Statements</u> The Statement of Net Position and the Statement of Activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activities of the internal service funds and other internal activities within "activity" types, are eliminated to avoid "doubling up" revenues and expenses. Interfund services provided and used are not eliminated in the process of consolidation of the government-wide financial statements. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

The Statement of Net Position presents the financial condition of the governmental and business-type activities of the County at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities and for the business-type activities of the County. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. The policy of the County is to not allocate indirect expenses to functions in the statement of activities. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the County.

Net position should be reported as restricted when constraints placed on its net position use is either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The net position restricted for special programs result from special revenue funds and the restrictions on their use, along with a restriction in the general fund on unclaimed monies.

**Fund Financial Statements** During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. The Internal Service Fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

#### **B.** Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

<u>Governmental Funds</u> Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the County's major governmental funds:

*General* - The General Fund accounts for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

**Board of Developmental Disabilities -** The Board of Developmental Disabilities Fund accounts for the operations of a school and the costs of administering a workshop for the developmentally disabled. Revenue sources are a County-wide property tax levy and Federal and State grants.

*Mental Health* - The Mental Health Fund accounts for a County-wide property tax levy and Federal and State grants that are expended primarily to pay the cost of contracts with local mental health agencies that provide services to the public.

*Children's Services* - The Children's Services Fund accounts for a County-wide property tax levy, Federal and State grants, support collections, Veteran's Administration and Social Security. Major expenditures are for foster homes, emergency shelters, medical care, school supplies, counseling and parental training.

**Public Assistance** - The Public Assistance Fund accounts for various Federal and State grants used to provide public assistance to general relief recipients and to pay their providers of medical assistance and certain public social services.

The other governmental funds of the County account for grants and other resources to which the County is bound to observe constraints imposed upon the use of the resources.

<u>Proprietary Funds</u> Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

*Enterprise Fund* - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. Other enterprise funds of the County account for operations that are financed and operated in a manner similar to private business enterprises. See page 104 for a further definition. The County has presented the following major proprietary fund:

*Sewer* - The sewer fund accounts for sanitary sewer services provided to individuals and commercial users in the County. The costs of providing these services are financed primarily through user charges.

The other enterprise funds of the County account for the water services provided to users within the County, along with charges to other entities, and the associated costs, for performing criminal background checks on individuals and the revenues and expenditures made related to the daily operations of the Auditor's License Bureau.

*Internal Service Funds* - Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The County's internal service funds report on self-insurance programs which provide medical and liability benefits and worker's compensation to the employees of the County.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

**Fiduciary Funds** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are, therefore, not available to support the County's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The County's fiduciary funds are private-purpose trust funds and agency funds. The private-purpose trust funds are for monies received in trust by: the Board of Developmental Disabilities, George C. Brissel Trust, and Juvenile Court. The County's agency funds are mainly used for the collection and distribution of taxes, along with the County Park District, Health District, Multi-County Juvenile Attention System, and several other related entities described in Note 1.

#### C. Measurement Focus

<u>Government-wide Financial Statements</u> The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the County are included on the Statement of Net Position.

**Fund Financial Statements** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its proprietary activities.

The private purpose trust funds are reported using the economic resources measurement focus.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting, while governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

<u>**Revenues - Exchange and Non-exchange Transactions</u></u> Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter, to be used to pay liabilities of the current year. For the County, available means expected to be received within sixty days of year-end.</u>** 

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from sales taxes is recognized in the period in which the sale occurs. Revenue from property taxes is recognized in the year for which the taxes are levied (see Note 6). Revenue from grants, entitlements and donations are recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: sales tax (see Note 7), interest, federal and state grants and subsidies, state-levied, locally-shared taxes (including motor vehicle license fees and gasoline taxes), fees and rentals.

<u>Unearned/Deferred Revenue</u> Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2012, but which were levied to finance year 2013 operations, have been recorded as unearned/deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue. Receivables that will not be collected within the available period are also reported as deferred revenue on governmental fund financial statements.

*Expenses/Expenditures* On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### E. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County may appropriate. The appropriations resolution is the Commissioner's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Commissioners. The legal level of control has been established by the Commissioners at the object level for all funds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the County Commissioners. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements on the final amended certificate of estimated resources issued during the year.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Commissioners during the year.

#### F. Cash and Investments

To improve cash management, cash received by the County is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the County's records. Interest in the pool is presented as "Cash and Investments" on the financial statements. Investments with an original maturity of more than three months that are not made from the pool are reported as "investments."

During 2012, investments were limited to federal agency securities, manuscript bonds, money market, repurchase agreements, and STAROhio. Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts are reported at cost, for the County these include repurchase agreements and manuscript bonds.

The County invested funds in the State Treasury Asset Reserve of Ohio (STAROhio) during 2012. STAROhio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price, which is the price the investments could be sold for on December 31, 2012.

Following Ohio statutes, the County has by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2012 amounted to \$1,037,341, which includes \$985,520 assigned from other County funds.

The County utilizes a financial institution to service bonded debt as principal and interest payments come due and to hold retainage. The balance in these accounts is presented on the financial statements as "Cash and Investments with Fiscal and Escrow Agents." The County has segregated bank accounts for monies held separate from the County treasury. These depository accounts are presented as "Cash and Investments in Segregated Accounts."

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### G. Inventory

Inventory is valued at cost using the first-in, first-out method. Inventory is recorded as an expenditure/expense when consumed. Inventory consists of expendable supplies.

#### H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2012, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount at the time of purchase and reflecting the expenditure/expense in the year in which services are consumed.

#### I. Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives	Business-Type Activities Estimated Lives
Improvements Other than Buildings	15 years	15 years
Buildings and Improvements	30-50 years	30-50 years
Furniture, Fixtures and Equipment	5-15 years	5-15 years
Infrastructure	30-50 years	30-50 years

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The County maintains a capitalization threshold of five thousand dollars with the exception of land, as land is listed regardless of cost. The County's governmental infrastructure assets consist of roads and bridges. The County's business-type infrastructure assets consist of sanitary sewers. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of proprietary fund capital assets is also capitalized.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### J. Interfund Balances

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "interfund receivables/payables." Interfund loans which do not represent available expendable resources are offset by a fund balance reserve account. Repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them are reported as "due to/due from other funds." Interfund balance amounts are eliminated in the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

#### K. Compensated Absences

The County reports compensated absences in accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences" as explained by Interpretation No. 6 of the GASB, "Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements". Vacation benefits are accrued as a liability, as the benefits are earned if the employees' rights to receive compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the County's past experience of making termination payments.

The entire compensated absences liability is reported on the government-wide financial statements.

On the governmental fund statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the funds from which the employee will be paid.

#### L. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported in the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner, and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, loans and capital leases are recognized as a liability when due, in the fund financial statements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### M. Fund Balances

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints placed on the resources in the governmental funds. The classifications are as follows:

*Nonspendable* The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed or assigned.

**Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or is imposed by law through constitutional provisions.

**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the County Commissioners. Those committed amounts cannot be used for any other purpose unless the County Commissioners remove or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the County Commissioners. The County Commissioners have by resolution authorized the auditor to assign fund balance. The County Commissioners may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### N. Net Position

Net position represents the difference between assets and liabilities. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted balances are available.

#### **O.** Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues represent service charges for county sewer, county water, Sheriff webcheck, workers' compensation and self-insurance programs. Operating expenses are necessary costs that have been incurred in order to provide the good or service that is the primary activity of the fund. Any revenues and expenses not meeting the definitions of operating are reported as nonoperating.

#### P. Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction, or capital asset transfers from governmental activities.

#### Q. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### **R.** Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the County Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2012.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### S. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### T. Implementation of New Accounting Policies

For the year ended December 31, 2012, the County has implemented Governmental Accounting Standard Board (GASB) Statement No. 60, "Accounting and Financial Reporting for Service Concession Arrangements", GASB Statement No. 62, "Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements", GASB Statement No. 63, "Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position", and GASB Statement No. 64, "Derivative Instruments: Application of Hedge Accounting Termination Provisions – an Amendment of GASB Statement No. 53."

GASB Statement No. 60 improves financial reporting by addressing issues related to service concession arrangements (SCAs), which are a type of public-private or public-public partnership. The implementation of GASB Statement No. 60 did not have an effect on the financial statements of the County.

GASB Statement No. 62 incorporated into the GASB's authoritative literature certain accounting and financial reporting guidance that is included in the following pronouncements issued on or before November 30, 1989, which does not conflict with or contradict GASB pronouncements. The implementation of GASB Statement No. 62 did not have an effect on the financial statements of the County.

GASB Statement No. 63 provides financial reporting guidance for deferred outflows of resources and deferred inflows of resources. It also amends the net asset reporting requirements of GASB Statement No. 34 by incorporating deferred outflows and inflows into the definitions and renaming the residual measure as net position, rather than net assets.

GASB Statement No. 64 clarifies the circumstances in which a hedge accounting should continue when a swap counterparty, or a swap counterparty's credit support provider, is replaced. The implementation of GASB Statement No. 64 did not have an effect on the financial statements of the County.

#### NOTE 3. FUND DEFICIT

At December 31, 2012, the Engineer's Construction capital projects fund and the Workers' Compensation internal service fund had deficit fund balances of \$162,244 and \$1,891,487 respectively, as a result of adjustments for accrued liabilities. The general fund is liable for any deficit in these funds and will provide transfers when cash is required, not when accruals occur.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### NOTE 4. BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Non-GAAP Basis) are presented in the basic financial statements for the General Fund and the Major Special Revenue Funds.

The major differences between the budget basis and the GAAP basis are:

- a) Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- b) Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- c) Advances-In and Advances-Out are operating transactions (budget) as opposed to balance sheet transactions (GAAP).
- d) Encumbrances are treated as expenditures for all funds (budget) rather than as a reservation of fund balance for governmental fund types (GAAP).
- e) Some funds are included in the general fund (GAAP), but have separate legally adopted budgets.

Adjustments necessary to convert the results of operations at the end of the year 2012 on the Budget basis to the GAAP basis are as follows:

	General	Dev	Board of velopmental Disablities	Mental Health	Children's Services	Public Assistance
GAAP Basis	\$ 1,510,293	\$	2,599,374	\$ (1,138,215)	\$ (154,121)	\$ 252,912
Net Adjustment for Revenue Accruals	1,766,448		1,459,362	742,538	(9,784)	3,441,515
Net Adjustment for Expenditure Accruals	(2,706,733)		3,377,326	343,594	1,076,222	(6,394,214)
Funds Budgeted Elsewhere*	1,578,656		-	-	-	-
Encumbrances	(5,044,908)		(2,867,313)	(4,091,302)	(2,689,843)	(590,973)
Budget Basis	\$ (2,896,244)	\$	4,568,749	\$ (4,143,385)	\$ (1,777,526)	\$(3,290,760)

\*As part of Governmental Accounting Standards Board Statement No. 54, "Fund Balance Reporting," certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes Real Estate Overpayment, Rotary Abstract Fee, Unclaimed Money, Citizen's Building Operating, Building Inspection, Sheriff's Policing Rotary, Personal Tax Overpayment, Forfeiture of Subdivision Bond, Real Estate Tax Prepayment, Certificate of Title Administration and Recorder's Equipment funds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### NOTE 5. DEPOSITS AND INVESTMENTS

Monies held by the County are classified by State Statute into three categories. Active monies are public monies determined to be necessary to meet current demand upon the County treasury. Such monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the County has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies can be deposited or invested in the following securities:

- 1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal and interest by the United States; Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities.
- 2. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent, be marked to market daily, and that the term of the agreement must not exceed 30 days.
- 3. Bonds and other obligations of the State of Ohio or its political subdivisions, provided that such political subdivisions are located wholly or partly within the County.
- 4. Time certificates of deposit, savings or deposit accounts, including but not limited to passbook accounts.
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions.
- 6. The State Treasurer's investment pool (STAR Ohio).
- 7. Securities lending agreements in which the County lends securities and the eligible institution agrees

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

to exchange either securities described in section (1) or (2) or cash or both securities and cash, equal value for equal value.

- 8. High grade commercial paper in an amount not to exceed 5 percent of the County total average portfolio.
- 9. Banker's acceptances for a period not to exceed 270 days and in an amount not to exceed 10 percent of the County's total average portfolio.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by certificate, upon receipt of confirmation of transfer from the custodian.

Safety of principal shall be the most important objective of the County's investment program. The investment of County money shall be conducted in a manner that seeks to ensure preservation of capital in the portfolio within the context of the following criteria:

Credit Risk (default risk) – Credit risk is the risk of loss due to the failure of a security issuer to pay principal or interest, or the failure of the issuer to make timely payments of principal or interest. Credit risk shall be minimized by (1) diversifying investments by the obligor, (2) ensuring that minimum quality ratings required by the County Depository Law exist prior to the purchase of commercial paper notes, bankers acceptances, no-load money market mutual funds and debt interests issued by foreign nations, (3) ensuring that certificates of deposit and savings or deposit accounts are collateralized as required by law, and (4) obtaining delivery to the Investing Authority or an appropriate custodian of securities purchased subject to a repurchase agreement.

Market risk (interest rate risk) – The market value of securities in the portfolio will fluctuate as the general level of interest rates changes. The effect of changes in general interest rate levels shall be minimized by (1) maintaining adequate liquidity so that current obligations of the County may be met without selling securities prior to their maturity, and (2) diversification of investments as to maturity, obligor and type.

With the exception of direct obligations of the U.S. Treasury, direct obligations of U.S. federal agencies and instrumentalities, and interests in STAROhio, no more than 40% of the total portfolio shall be invested in a single type of security, and with the exception of U.S. Treasury obligations, and STAROhio, no more than 40% of the total portfolio shall be invested in securities of a single issuer; provided that the foregoing limits shall not apply to temporary balances maintained by the County in depository accounts with a financial institution that serves as a depository for public monies of the County to the extent that the deposits are insured or fully collateralized in accordance with the County Depository Law.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### A. Deposits

Custodial credit risk is the risk that, in the event of a bank failure, the government's deposits may not be returned. At year-end, the carrying amount of the County's deposits was \$9,549,508 and the bank balance was \$13,546,363. Of the bank balance \$1,645,325 was covered by Federal depository insurance and \$11,901,038 was exposed to custodial credit risk. These balances were uninsured, but collateralized with securities held in single financial institution collateral pools in the name of the respective depository bank and pledged as a pool of collateral against all the public monies it holds. All County demand deposits were either insured or collateralized, in accordance with state law and the County's investment policy.

Deposits in interest-bearing accounts are insured by the Federal Deposit Insurance Corporation ("FDIC") up to a coverage limit of \$250,000 per financial institution through December 31, 2012. Insurance on deposits in noninterest-bearing accounts is unlimited through December 31, 2012. The County has both interest-bearing and noninterest-bearing accounts.

Beginning January 1, 2013, noninterest-bearing accounts will no longer be insured separately from the County's other accounts at the same financial institution. Instead, noninterest-bearing and interest-bearing accounts will collectively be insured up to a coverage limit of \$250,000, at each separate financial institution.

#### **B.** Investments

As of December 31, 2012, the primary government had the following investments (based on quoted market prices) and maturities:

			Time In Years		_
Investment Type	Fair Value	Less Than 1	1-2	3-5	Portfolio %
FHLB Notes	\$ 13,793,648	\$ 4,771,112	\$ 1,011,264	\$ 8,011,272	8.78%
FFCB Notes	27,811,246	2,757,883	7,520,567	17,532,796	17.70%
FHLM Notes	16,562,572	-	1,504,368	15,058,204	10.54%
FNMA Notes	32,557,425	1,002,523	2,017,744	29,537,158	20.73%
STAROhio	12,169,007	12,169,007	-	-	7.75%
Money Markets	47,573,412	47,573,412	-	-	30.28%
Repurchase Agreements	4,930,000	4,930,000	-	-	3.14%
Treasury Note	1,000,234	-	1,000,234	-	0.64%
Manuscript Bonds	697,529		697,529		0.44%
Total Investments	\$ 157,095,073	\$ 73,203,937	\$ 13,751,706	\$ 70,139,430	100%

<u>Interest Rate Risk</u> - The Ohio Revised Code and the Investment and Depository Policy of the County limit purchase of securities to those with a maturity of no more than five years from the date of purchase unless matched to specific obligations or debt of the County.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

**Credit Risk** – To mitigate the risk of loss due to the failure of a security issuer to pay or make timely payments of principal or interest, the County's policy for reducing credit risk ensures that minimum credit quality ratings exist prior to the purchase of investments. The ORC limits investments in commercial paper, corporate bonds and mutual bond funds to the top two ratings issued by nationally recognized statistical rating organizations at the time of purchase. All federal agency notes had a rating of AAA from Standard & Poor's and Aaa from Moody's. Standard & Poor's has assigned STAROhio as an AAAm money market rating. The County had investments in five other money market accounts at year-end, each rated AAAm by Standard & Poor's. The County's investment in repurchase agreements is collateralized by underlying securities pledged by the investment's counterparty, not in the name of the County. Ohio law requires the market value of the securities subject to repurchase agreements must exceed the principal value of the securities subject to a repurchase agreement by 2 percent. STAROhio is an investment pool operated by the Ohio State Treasurer. It is unclassified since it is not evidenced by securities that exist in physical or book entry form. Ohio law requires STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service. The weighted average of maturity of the portfolio held by STAROhio as of June 30, 2012, is 53 days and carries a rating of AAAm by Standard and Poor's. The Manuscript bonds are not publicly traded and have no credit risk.

<u>Concentration of Credit Risk</u> – The County's investment policy provides for diversification to avoid undue concentration in securities of one type or securities of one financial institution. This restriction does not apply to obligations guaranteed by the U.S. Government. Refer to the previous table for diversification.

<u>Custodial Credit Risk</u> - For an investment, the custodial credit risk is the risk that, in the event of the failure of the counterparty to a transaction, the County will not be able to recover the value of the investments or collateral securities that are in the possession of an outside party. To lessen custodial risk, it is the County's policy to purchase its investments only through an approved broker/dealer or institution. No more than 40 percent of the total portfolio can be invested in the securities of a single issuer. Further, payment for investments is made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee.

#### NOTE 6. PROPERTY TAXES

Property taxes include amounts levied against all real and public utility property located in the County. Property tax revenue received during 2012 for real and public utility property taxes represents collections of the 2011 taxes.

2012 real property taxes were levied after October 1, 2012 on the assessed value as of January 1, 2012, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2012 real property taxes are collected in and intended to finance 2013.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2012 public utility property taxes which became a lien December 31, 2011, are levied after October 1, 2012, and are collected in 2013 with real property taxes.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

House Bill No. 66 was signed into law on June 30, 2005. House Bill No. 66 phased out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business and railroad property was eliminated in calendar year 2009, and the tax on telephone and telecommunications property was eliminated in calendar year 2010. The tax was phased out by reducing the assessment rate on the property each year. The bill replaced the revenue lost by the County due to the phasing out of the tax. In calendar years 2006-2010, the County was fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements are being phased out. On June 30, 2011, House Bill No. 153 was signed into law, which further reduced the amounts of these reimbursements.

The full tax rate for all County operations for the year ended December 31, 2012, was \$11.50 per \$1,000 of assessed valuation. The assessed values of real property upon which 2012 property tax receipts were based are as follows:

Real Property	\$ 6,835,116,050
Public Utility Personal Property	 272,777,130
Total Assessed Value	\$ 7,107,893,180

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

The County Treasurer collects property tax on behalf of all taxing districts within the County. The County Auditor periodically remits to the taxing districts their portions of the taxes collected. Property taxes receivable represents real and tangible personal property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2012, and for which there is an enforceable legal claim. In the general fund, the mental health fund, the board of developmental disabilities fund, the 9-1-1 fund, and children's services fund, the entire receivable has been offset by deferred revenue since the current taxes were not levied to finance 2012 operations and the collection of delinquent taxes during the available period is not subject to reasonable estimation. On the accrual basis, collectible delinquent property taxes have been recorded as revenue while the remainder of the receivable is unearned.

#### NOTE 7. PERMISSIVE SALES AND USE TAX

A .5 percent sales tax was passed in the November 2011 general election and proceeds resumed in July 2012. The proceeds of the tax were credited to the Justice System Sales Tax Fund. Permissive sales and use taxes collected in 2012 totaled \$20,403,559 including monies attributable to state motor vehicle licensing sales. \$16,463,450 of this total was attributable to the County sales and use tax.

### NOTE 8. RECEIVABLES

Receivables at December 31, 2012 consisted of taxes, accounts (billings for user charged services including unbilled utility services), special assessments, interfund, due from other funds, loans and intergovernmental receivables arising from grants, entitlements, and shared revenues. Receivables are considered collectible in full. Utility accounts receivable may be certified and collected as a special assessment, subject to foreclosure for nonpayment.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### NOTE 9. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. These risks are covered by commercial insurance policies purchased from independent third parties. There has not been a significant reduction of coverage from the prior year and settled claims have not exceeded commercial coverage in any of the last three years.

The County has elected to provide medical benefits through a self-insured program. Maintenance of these benefits is accounted for in the Self Insurance internal service fund. An excess coverage insurance (stop loss) policy covers annual claims in excess of \$150,000 per individual and \$16,365,359 for the County as a whole. Incurred but unreported claims of \$953,648 as of December 31, 2012 were accrued as a liability.

The County participates in the State Workers' Compensation retrospective rating and payment system. This plan involves the payment of a minimum premium for administrative services and stop-loss coverage plus the actual claim costs for employees injured. Incurred but not reported claims of \$3,875,159 have been accrued as a liability at December 31, 2012.

The total claims liability of \$4,828,807 reported in the internal service funds at December 31, 2012, is based on the requirements of GASB Statement No. 10 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimates were not affected by incremental claims adjustment expenses and do not include other allocated or unallocated claims adjustment expenses.

Changes in the funds' claims liability amounts for 2010, 2011 and 2012 were:	
Palance at	

	Beginning	Current Year	Claim	Balance at
	of Year	Claims	Payments	End of Year
2010	\$ 3,854,378	\$ 15,964,774	\$ 16,264,272	\$ 3,554,880
2011	3,554,880	14,936,596	14,864,158	3,627,318
2012	3,627,318	16,238,028	15,036,539	4,828,807

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

### NOTE 10. CAPITAL ASSETS

#### Capital Asset activity for the year ending December 31, 2012 was as follows:

	Jan	Balance wary 1, 2012	 Additions	 Deletions	Dec	Balance ember 31, 2012
Governmental activities:						
Capital assets not being depreciated:						
Land	\$	15,708,465	\$ 282,234	\$ (24,500)	\$	15,966,199
Construction in progress		24,014,094	 13,456,898	 (19,687,642)		17,783,350
Total capital assets not being depreciated		39,722,559	 13,739,132	 (19,712,142)		33,749,549
Other capital assets:						
Buildings and improvements		74,857,877	6,720,343	(22,500)		81,555,720
Improvements other than buildings		2,107,695	65,010	(2,400)		2,170,305
Furniture, fixtures and equipment		36,441,996	4,408,770	(4,402,458)		36,448,308
Infrastructure		155,555,997	 16,126,958	 (36,321)		171,646,634
Total other capital assets		268,963,565	 27,321,081	 (4,463,679)		291,820,967
Accumulated depreciation:						
Buildings and improvements		(42,682,187)	(2,136,985)	22,213		(44,796,959)
Improvements other than buildings		(1,348,552)	(94,818)	2,400		(1,440,970)
Furniture, fixtures and equipment		(29,083,902)	(2,112,533)	4,393,409		(26,803,026)
Infrastructure		(63,859,213)	 (6,733,093)	 27,241		(70,565,065)
Total accumulated depreciation		(136,973,854)	 (11,077,429)	 4,445,263		(143,606,020)
Other capital assets, net		131,989,711	 16,243,652	 (18,416)		148,214,947
Governmental activities capital assets, net	\$	171,712,270	\$ 29,982,784	\$ (19,730,558)	\$	181,964,496

Depreciation expense was charged to functions as follows:

Governmental Activities:		Business-Type Activities	
Legislative and Executive	\$ 681,139	Sewer	\$ 4,228,801
Judicial	98,370	Water	192,113
Public Safety	1,560,559	Molly	 233
Public Works	7,751,505	Total Depreciation Expense	\$ 4,421,147
Health	900,701		
Human Services	85,155		
Total Depreciation Expense	\$ 11,077,429		

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

Capital Asset activity for the year ending December 31, 2012 continued:

	Balance January 1, 2012	Additions	Deletions	Balance December 31, 2012
Business-type activities:				
Capital assets not being depreciated:				
Land	\$ 606,727	\$ -	\$ -	\$ 606,727
Construction in progress	1,740,526	744,641	(1,468,995)	1,016,172
Total capital assets not being depreciated	2,347,253	744,641	(1,468,995)	1,622,899
Other capital assets:				
Buildings and improvements	7,867,463	-	-	7,867,463
Improvements other than buildings	1,234,393	39,020	(4,600)	1,268,813
Furniture, fixtures and equipment	5,116,823	713,453	(353,857)	5,476,419
Infrastructure	186,473,799	1,934,398	(49,168)	188,359,029
Total other capital assets	200,692,478	2,686,871	(407,625)	202,971,724
Accumulated depreciation:				
Buildings and improvements	(5,096,536)	(138,539)	-	(5,235,075)
Improvements other than buildings	(720,292)	(82,827)	4,600	(798,519)
Furniture, fixtures and equipment	(4,090,117)	(472,992)	344,508	(4,218,601)
Infrastructure	(68,295,603)	(3,726,789)	24,374	(71,998,018)
Total accumulated depreciation	(78,202,548)	(4,421,147)	373,482	(82,250,213)
Other capital assets, net	122,489,930	(1,734,276)	(34,143)	120,721,511
Business-type activities capital assets, net	\$ 124,837,183	\$ (989,635)	\$ (1,503,138)	\$ 122,344,410

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### NOTE 11. DEFINED BENEFIT PENSION PLANS

#### A. Ohio Public Employees Retirement System

Plan Description – The County participates in the Ohio Public Employees Retirement System (OPERS).OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to, but less than, the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost-of-living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <u>https://www.opers.org/investments/cafr.shtml</u>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 1-800-222-7377.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions. For 2012, member and employer contribution rates were consistent across all three plans. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the Traditional Pension Plan.

For the year ended December 31, 2012, members in state and local classifications contributed 10.0 percent of covered payroll while public safety and law enforcement members contributed 11.5 percent and 12.1 percent, respectively.

The County's 2012 contribution rate was 14.0 percent, except for those plan members in law enforcement or public safety, for whom the County's contribution was 18.1 percent of covered payroll. The portion of employer contributions used to fund pension benefits is net of postemployment health care benefits. The portion of employer contribution allocated to health care for members in the Traditional Plan was 4.0 percent during calendar year 2012. The portion of employer contributions allocated to health care for members in the Combined Plan was 6.05 percent during calendar year 2012.

The County's required pension obligations to the Traditional Pension and Combined Plans for the years ended December 31, 2012, 2011 and 2010 were \$12,769,371, \$12,780,909 and \$13,470,087, respectively. For 2012, 88 percent has been contributed, with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2011 and 2010. Contributions to the Member-Directed Plan for 2012 were \$247,288 made by the County and \$176,635 made by the plan members.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### **B.** Ohio State Teachers Retirement System

Plan Description - The Certified teachers employed by Developmental Disabilities participate in the State Teachers Retirement System of Ohio ("STRS Ohio"), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a publicly-available, stand-alone financial report that may be obtained by writing to STRS Ohio, 275 East Broad Street, Columbus, Ohio 43215-3371, by calling (888) 227-7877, or by visiting the STRS Ohio website at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB Plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years of credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For fiscal year 2012, plan members were required to contribute 10 percent of their annual covered salaries. The County was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employer contributions. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The County's required contributions to STRS for the years ended December 31, 2012, 2011, and 2010 were \$409,627, \$414,985 and \$459,656, respectively; 93 percent has been contributed for 2012 and 100 percent has been contributed for 2011 and 2010. The unpaid contribution for 2012 is recorded as a liability.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### NOTE 12. POSTEMPLOYMENT BENEFITS

#### A. Ohio Public Employees Retirement System

Plan Description – Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan – a cost sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan – a defined contribution plan; and the Combined Plan – a cost sharing, multiple employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple-employer defined benefit post-employment health care plan, which includes a medical plan, a prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and Combined Plans. Members of the Member-Directed plan do not qualify for ancillary benefits, including post-employment health care coverage.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Postemployment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code permits, but does not mandate, OPERS to provide health care benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <u>https://www.opers.org/investments/cafr.shtml</u>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 1-800-222-7377.

Funding Policy – The Ohio Revised Code provides the statutory authority requiring public employers to fund post-retirement health care through their contributions to OPERS. A portion of each employer's contribution OPERS is set aside for the funding of post-retirement health care coverage.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2012, state and local employers contributed at a rate of 14.0 percent of covered payroll, and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active members do not make contributions to the OPEB Plan.

OPERS' Postemployment Health Care plan was established under, and is administered in accordance with Internal Revenue Code 401(h). Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside for funding postemployment health care benefits. The portion of employer contributions allocated to health care for members in the Traditional Plan was 4.0 percent during calendar year 2012. The portion of employer contributions allocated to health care for members in the Combined Plan was 6.05 percent during calendar year 2012.

The OPERS Board of Trustees is also authorized to establish rules for the retiree, or their surviving beneficiaries, to pay a portion of the health care benefits provided. Payment amounts vary depending on the number of covered dependents and coverage selected.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

The County's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2012, 2011, and 2010 were \$3,661,481, \$3,700,434 and \$4,863,549, respectively. For 2012, 88 percent has been contributed with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2011 and 2010.

Changes to the health care plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With the recent passage of pension legislation under SB 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4 percent of the employer contributions toward the health care fund after the end of the transition period.

#### B. Ohio State Teachers Retirement System

Plan Description – Certified teachers employed by Developmental Disabilities participate in the cost-sharing multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Health Care Plan. All benefit recipients, for the most recent year, pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2012, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to post-employment health care. The County's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2012, 2011, and 2010 were \$29,259, \$29,642 and \$32,833, respectively; 93 percent has been contributed for 2012 and 100 percent for 2011 and 2010.

#### NOTE 13. COMPENSATED ABSENCES

County employees earn vacation and sick leave at varying rates depending on length of service and department policy. The Ohio Revised Code states up to three years of vacation leave may be accumulated. All accumulated, unused vacation time is paid upon separation if the employee has at least one year of service with the County. The Revised Code also states, the County employees become eligible to receive one-fourth of their accumulated unpaid sick leave time upon retirement after a minimum of ten years of service. However, the Revised Code authorizes the board of commissioners to set modification to these rights for any agencies or departments under their control. By order of any appointing authority of a county office, department, commission or board that is not under the Board of Commissioners control may set modification of said rights. As of December 31, 2012, the liability for unpaid compensated absences was \$9,851,179 for the entire County.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### NOTE 14. CAPITAL LEASES

The County has entered into an agreement to lease a vehicle. This lease meets the criteria of a capital lease as it transfers benefits and risks of ownership to the lessee. The equipment acquired by lease has been capitalized in the amount of \$10,049 as vehicles. Principal payments in fiscal year 2012 total \$2,186 in the General fund. The lease was paid off during 2012.

Capital lease payments have been reclassified and are reflected as debt service expenditures in the fund financial statements for the governmental funds. These expenditures are reflected as program expenditures on a budgetary basis.

#### NOTE 15. COMMITMENTS

#### A. Contractual Commitments

The County had various contractual commitments outstanding at December 31, 2012. The majority of these contracts were for building renovations and road and bridge repair. Significant commitments amounted to \$225,235 for special revenue funds, \$5,018,712 for the capital projects funds and \$113,107 for the enterprise funds.

#### **B.** Other Commitments

The County utilized encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed or assigned classifications of fund balance. At year end, the County's commitments for encumbrances in the governmental funds were as follows:

Fund	Amount	
General	\$	4,510,612
Board of Developmental Disabilities		2,019,607
Mental Health		3,200,195
Children's Services		2,125,985
Public Assistance		471,449
Other Governmental		6,335,532
	\$	18,663,380

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### NOTE 16. INTERFUND TRANSACTIONS

#### A. Interfund Transfers

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them. During 2012, the board of developmental disabilities fund transferred \$549,575 to the board of developmental disabilities capital projects fund. The other public safety fund and the Molly fund transferred \$59,369 and \$10, respectively to the general fund to close out grant funds and the Molly fund.

#### **B.** Interfund Balances

Interfund balances for the year ended December 31, 2012, consisted of the following amounts and represent charges for services or reimbursable expenses/expenditures. These remaining balances resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting records, and (3) payments between funds are made. All are expected to be paid within one year.

	Interfu	Interfund Receivable		
	Other			
Interfund Payable	Governmental			
Sewer Fund	\$	14,992		
Nonmajor Governmental Funds		77,090		
Total	\$	92,082		
	Due Fre	om Other Funds		
		Public		
Due to Other Funds	As	sistance		

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### NOTE 17. LONG-TERM DEBT

Changes in the County's long-term obligations during 2012 were as follows:

GOVERNMENTAL ACTIVITIES:	Outstanding 1/1/2012	Additions	Reductions	Outstanding 12/31/2012	Due Within One Year
SPECIAL ASSESSMENT BONDS: 1997 - \$179,880 - 5.25%					
Sewer Project 474-89 1997 - \$212,473 - 5.60%	\$ 11,243	\$ -	\$ (11,243)	\$ -	\$ -
Sewer Project 500 1998 - \$28,903 - 5.25%	63,742	-	(10,624)	53,118	10,624
Sewer Project 512 2004 - \$3,488,264 - 2.00-5.25%	10,116	-	(1,446)	8,670	1,445
Various Sewer & Water Projects 2010 - \$1,931,533 - 2.00-4.75%	2,484,028	-	(160,959)	2,323,069	166,592
Various Sewer Projects 2010 - \$646,539 - 2.00-4.75%	1,818,003	-	(112,035)	1,705,968	114,276
Various Water Projects TOTAL SPECIAL ASSESSMENT	545,212		(102,448)	442,764	104,496
BONDS	4,932,344		(398,755)	4,533,589	397,433
OPWC LOANS:					
2007 - \$250,200 - 0% Atwater Avenue Bridge 2008 - \$798,630 - 0%	212,670	-	(12,510)	200,160	12,510
2008 - \$730,050 - 070 Portage Street & Lutz Avenue 2009 - \$733,800 - 0%	658,869	-	(39,932)	618,937	39,932
Project #CS03K 2009 - \$881,249 - 0%	684,880	-	(24,460)	660,420	24,460
Walnut Avenue Bridge 2009 - \$433.262 - 0%	837,187	-	(29,375)	807,812	29,375
Third Street NW, Bridge 2009 - \$291,190 - 0%	411,599	-	(14,442)	397,157	14,442
Various Road Resurfacing 2012 - \$550,000 - 0%	195,499	-	(13,964)	181,535	13,964
Battlesburg St. Bridge		259,301		259,301	18,334
TOTAL OPWC LOANS	3,000,704	259,301	(134,683)	3,125,322	153,017
SIB LOAN - \$3,638,234 - 3% CAPITAL LEASES	2,553,391 2,186	-	(793,074) (2,186)	1,760,317	475,119
CLAIMS COMPENSATED ABSENCES	3,627,318 8,825,817	16,238,028 5,959,109	(15,036,539) (5,930,620)	4,828,807 8,854,306	1,381,219 5,778,021
TOTAL GOVERNMENTAL ACTIVITIES	\$ 22,941,760	\$ 22,456,438	\$ (22,295,857)	\$ 23,102,341	\$ 8,184,809

**STARK COUNTY, OHIO** Notes to the Basic Financial Statements For the Year Ended December 31, 2012

	Outstanding 1/1/2012	Additions	Reductions	<i>Outstanding 12/31/2012</i>	Due Within One Year
<b>BUSINESS TYPE ACTIVITIES</b>					
GENERAL OBLIGATION BONDS:					
2004 - \$1,586,736 - 2.00 - 5.25%		4	A (50.044)		<b>† (0)</b>
Sewer Project 517	\$ 1,160,972	\$ -	\$ (69,041)	\$ 1,091,931	\$ 68,408
2003 - \$13,490,703 - 2.00 - 5.25%					
Sewerage System Refunding	6 5 10 000		(075,000)	5 5 25 000	1015000
Bonds, Series 2003 2010 - \$6,356,928 - 2.00-4.75%	6,510,000	-	(975,000)	5,535,000	1,015,000
2010 - \$0,550,928 - 2.00-4.75% Sewer Refunding	5,941,784		(410,518)	5,531,266	416,229
2010 - \$450,000 - 2.00-4.75%	5,941,704	-	(410,518)	5,551,200	410,229
Water Refunding	380,000	-	(75,000)	305,000	75,000
TOTAL GENERAL			(73,000)		/ 3,000
OBLIGATION BONDS	13,992,756		(1,529,559)	12,463,197	1,574,637
OPWC LOANS:					
1994 - \$259,696 - 0%					
Sewer Project #487 - Repairs & Replacements 1992 - \$289,500 - 0%	32,313	-	(12,926)	19,387	12,926
Sewer Project #465 Repairs	7,238	-	(7,238)	-	-
2010 - \$199,714 - 0%					
Sewer Project #525 Repairs & Replacement	179,742	-	(19,972)	159,770	19,972
1998 - \$777,040 - 0%					
Sewer Project #501	233,112		(38,852)	194,260	38,852
TOTAL OPWC LOANS	452,405		(78,988)	373,417	71,750
OWDA LOANS:					
1995 - \$2,384,813					
Sewer Project #491 4.52%	650,307	-	(175,453)	474,854	183,545
1996 - \$2,924,222					
Sewer Project #475 4.52%	1,031,313	-	(188,903)	842,410	197,210
1997 - \$2,800,421	1 100 007			1.005.500	160.010
Sewer Project #449 4.12%	1,188,807	-	(163,024)	1,025,783	169,810
1998 - \$5,461,604 Sewer Project #493 3.50%	2,645,512		(291,946)	2,353,566	302,253
1998 - \$1,525,683	2,045,512	-	(291,940)	2,555,500	502,255
Sewer Project #504 3.91%	725,641	-	(84,992)	640,649	88,346
2001- \$4,691,450	, 20,011		(01,772)	010,017	00,270
Nimishillen 5.27%	3,168,967	-	(175,080)	2,993,887	184,427
2010 - \$403,712					
Sewer Project #561 - 3.25%	306,664	-	(26,682)	279,982	33,537
2010 - \$226,911					
Sewer Project #525-C3 - 3.25%	111,878		(1,651)	110,227	13,203
TOTAL OWDA LOANS	9,829,089	-	(1,107,731)	8,721,358	1,172,331
COMPENSATED ABSENCES	921,971	146,713	(270,476)	798,208	106,650
TOTAL BUSINESS-TYPE ACTIVITIES	\$ 25,196,221	\$ 146,713	\$ (2,986,754)	\$ 22,356,180	\$ 2,925,368
I UIAL DUSINESS-IIFE ACHVIIIES	φ 23,190,221	φ 140,/13	φ (2,900,754)	φ 22,550,180	φ 2,923,300

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

The Ohio Department of Transportation State Infrastructure Bank (SIB) loan was used for a road construction project and will be paid by Stark County Area Transportation Study as part of an agreement entered into with the County. The County still remains obligated for this loan. Enterprise general obligation bonds will be paid from user charges. The Ohio Water Development Authority (OWDA) and Ohio Public Works Commission (OPWC) loans will be paid from revenues derived by the County from the operation of the water and sewer system, with the exception of the OWDA loan related to the Nimishillen project, which will be paid from special assessments from property owners. Capital leases were paid from the fund which utilized the assets. Claims are paid from the self-insurance and workers' compensation internal service funds. For more information on claims, see Note 9. Compensated absences will be paid from the fund from which the employees' salaries are paid, primarily the general, board of developmental disabilities and the public assistance funds, which is the same as in prior years.

During 2012, the County was awarded a loan from OPWC in the amount of \$550,000 for the Battlesburg St. bridge project. At December 31, 2012, the County had only received proceeds of \$259,301. Since the loan is not fully drawn, the amortization schedule is not available and is not included in the summary below.

The County's voted legal debt margin was \$176,197,330 with an unvoted debt margin of \$71,078,932 at December 31, 2012.

Fiscal	Special Asses	Special Assessment Bonds		Loan	<b>OPWC</b> Loans	
Year	Principal	Interest	Principal	Interest	Principal	
2013	\$ 397,433	\$ 186,275	\$ 475,119	\$ 40,529	\$ 134,683	
2014	407,639	175,398	489,479	26,169	134,682	
2015	419,252	163,114	504,273	11,374	134,683	
2016	343,723	147,356	291,446	-	134,682	
2017	296,765	132,509	-	-	134,683	
2018-2022	1,558,255	451,114	-	-	673,414	
2023-2027	934,965	146,740	-	-	645,485	
2028-2032	175,557	15,864	-	-	373,861	
2033-2037	-	-	-	-	341,386	
2038-2040					158,462	
Totals	\$ 4,533,589	\$ 1,418,370	\$ 1,760,317	\$ 78,072	\$ 2,866,021	

The following is a summary of the County's future annual principal and interest requirements to retire special assessment, SIB Loan and OPWC Loans.

The County has entered into contractual agreements for construction loans from the Ohio Water Development Authority (OWDA) and the Ohio Public Works Commission (OPWC). Under the terms of these agreements, the OWDA and OPWC will reimburse, advance or directly pay the construction costs of approved projects. The OWDA will capitalize administrative costs and construction interest and then add them to the total amount of the final loan.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

During 2010, the County issued bonds worth \$9,385,000 for the purpose of refunding three previous bond issuances and paying off bond anticipation notes of \$6,710,000. At the time of the refunding, the three bonds had outstanding balances of \$855,000, \$1,475,000 and \$445,000, net of \$100,000 the County paid as part of the issuance agreement. At the date of refunding, \$2,798,602 (including premium and after underwriting fees) was deposited in a refunding escrow fund to provide all future payments on the refunded bonds. As of December 31, 2012, \$2,355,000 of these bonds is considered defeased. The refunding bonds were issued with a premium of \$70,743 and had issuance costs of \$143,350. Due to the immaterial nature of the net effect of the premium and costs in relation to the issuance, both items will not be amortized over the life of the bond. The issuance resulted in a difference between the cash flow required to service the old debt and the cash flows required to service the new debt of \$536,329. The issuance resulted in an economic gain of \$477,505.

The following is a summary of the County's future annual principal and interest requirements to retire general obligation bonds, OWDA loans and OPWC Loans.

Fiscal	General Oblig	gation Bonds	OWDA	<b>OPWC</b> Loans		
Year	Principal	Interest	Principal	Interest	Principal	
2013	\$ 1,574,637	\$ 538,340	\$ 1,172,331	\$ 366,270	\$ 71,750	
2014	1,619,430	488,058	1,222,073	316,526	65,284	
2015	1,697,817	417,973	1,172,412	264,628	58,823	
2016	1,773,344	342,897	1,117,995	217,475	58,824	
2017	1,490,302	261,748	930,558	173,184	58,823	
2018-2022	1,643,190	811,946	2,468,891	415,751	59,913	
2023-2027	1,645,034	455,369	637,098	42,515	-	
2028-2030	1,019,443	98,374				
Totals	\$ 12,463,197	\$ 3,414,705	\$ 8,721,358	\$ 1,796,349	\$ 373,417	

**Industrial Development Revenue Bonds** In December 1998, the County defeased \$5.38 million in General Obligation Bonds with various interest rates. The County used cash assets of \$5.73 million to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the 1990 Series bonds. As a result, the 1990 Series bonds are considered to be defeased and the liability for those bonds has been removed from the County's financial statements. As of December 31, 2012, the bonds have been repaid and are considered to be defeased. The aggregate principal amount payable for the eight series issued after July 1, 1995, was \$23.865 million. The aggregate principal amount payable for the fifteen series issued prior to July 1, 1995, could not be determined; however, their original issue amounts totaled \$116.310 million. The County is not obligated in any way to pay debt charges on the bonds from any of its funds, and therefore they have been excluded entirely from the County's debt presentation. There has not been and is not any condition of default under the bonds or the related financing documents.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### NOTE 18. TRANSACTIONS INVOLVING FUTURE REVENUES

GASB 48 requires certain disclosures regarding transactions involving future revenues. Stark County has pledged the proceeds from special assessments to repay \$4.5 million in bonds issued during the years 1997 through 2010 to finance various sewer and water projects. These special assessments are levied against benefiting property owners and are projected to produce 100 percent of the debt service requirements. In the event that a property owner would fail to pay the assessment, payment would be made by the County. For 2012, principal and interest paid totaled \$596,214. At December 31, 2012, the outstanding balance for the special assessment bonds was \$4,533,589 and payments were scheduled to be made through the year 2028.

#### NOTE 19. NOTES PAYABLE

The County issued bond anticipation notes to finance sewer projects during the year. These notes are due during 2013. The following is a schedule of the activity for the year:

	Outstanding 1/1/2012	Additions	Outstanding Reductions 12/31/2012		
Project 559 - 0.91%	\$-	\$ 470,000	\$ -	\$ 470,000	

#### NOTE 20. RESTATEMENT OF FUND BALANCE AND NET POSITION

Fund balance and net position have been restated due to an accounting change in the prior year's receipting of debt proceeds. The restatement had the following effect on the County's governmental fund balances as previously reported:

	Other
	Governmental
Fund Balance Previously Reported at December 31, 2011 Restatement of Cash Balance	\$ 27,616,961 (1,810,517)
Restated Fund Balance at January 1, 2012	\$ 25,806,444

The restatement had the following effect on net position previously reported:

	Governmental Activities	Business-Type Activities	Total	Sewer Fund
Net Position Previously Reported at December 31, 2011 Restatement of Cash Balance	\$ 313,344,467 (1,810,517)	\$ 119,834,683 1,810,517	\$ 433,179,150 0	\$112,131,453 1,810,517
Restated Net Position at January 1, 2012	\$ 311,533,950	\$ 121,645,200	\$ 433,179,150	\$113,941,970

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### NOTE 21. FUND BALANCES

Fund balance can be classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in governmental funds. The constraints placed on fund balance for the major governmental funds and all other funds are presented as follows:

	General	Board of Developmental Disabilities	Mental Health	Children's Services	Public Assistance	Other Governmental Funds	Total
Nonspendable for:							
Materials & Supplies							
Inventory	\$ 320,394	\$ 222,787	\$ 4,277	\$ 0	\$ 46,324	\$ 1,162,780	\$ 1,756,562
Prepaid Items	366,249	201,873	44,663	129,112	237,041	0	978,938
Unclaimed Monies	1,028,742	0	0	0	0	0	1,028,742
Other Purposes	312,059	0	0	0	0	0	312,059
Total Nonspendable	2,027,444	424,660	48,940	129,112	283,365	1,162,780	4,076,301
Restricted for:							
Debt Service	0	0	0	0	0	324,169	324,169
Capital Outlay	0	0	0	0	0	341,362	341,362
Road & Bridge Repair	0	0	0	0	0	4,600,071	4,600,071
Real Estate Assessment	0	0	0	0	0	3,053,779	3,053,779
Community Development	0	0	0	0	0	1,731,051	1,731,051
Public Safety	0	0	0	0	0	5,019,773	5,019,773
Health & Human Services	0	37,396,501	10,648,969	9,304,541	9,554,337	341,709	67,246,057
Other Purposes	0	0	0	0	0	13,316,559	13,316,559
Total Restricted	0	37,396,501	10,648,969	9,304,541	9,554,337	28,728,473	95,632,821
Committed for:							
Capital Outlay	0	0	0	0	0	1,082,559	1,082,559
Building Inspections	689,720	0	0	0	0	0	689,720
Other Purposes	83,115	0	0	0	0	490,259	573,374
Total Committed	772,835	0	0	0	0	1,572,818	2,345,653
Assigned for:							
Legislative and Executive	1,231,881	0	0	0	0	0	1,231,881
Judicial	198,331	0	0	0	0	0	198,331
Public Safety	3,012,092	0	0	0	0	0	3,012,092
Public Works	15,973	0	0	0	0	0	15,973
Human Services	52,335	0	0	0	0	0	52,335
Subsequent Year							
Appropriations	1,859,160	0	0	0	0	0	1,859,160
Capital Outlay	0	0	0	0	0	6,775	6,775
Total Assigned	6,369,772	0	0	0	0	6,775	6,376,547
Unassigned	8,209,521	0	0	0	0	(162,244)	8,047,277
Total Fund Balance	\$17,379,572	\$ 37,821,161	\$10,697,909	\$9,433,653	\$9,837,702	\$ 31,308,602	\$116,478,599

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### NOTE 22. JOINT VENTURES

<u>Multi-County Juvenile Attention System (System)</u> The System is a statutorily created political subdivision of the State. It is a joint venture operated by Carroll, Columbiana, Holmes, Stark, Tuscarawas, and Wayne Counties for the purpose of providing training, treatment, and rehabilitation to delinquent, dependent, abused, or neglected children. The operation of the System is controlled by a joint board of commissioners consisting of three commissioners from each participating county. The board exercises total control over the operation of the System including budgeting, appropriation, contracting, and designating management. The System is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to, or burden on, the County. The System's continued existence is dependent upon the County's participation; however, the County does not have an equity interest in it. In 2012, the County contributed \$4,007,735 to the System, which represents approximately 60 percent of their total receipts. Complete financial statements can be obtained from the Multi-County Juvenile Attention System, Canton, Ohio.

**Stark Council of Governments (Council)** The County participates in the Council which is a statutorily created political subdivision of the State for the purpose of providing a permanent forum for discussion and study of concerns of the county, cities, villages and townships for development of policies and programs for implementation by one or more of the local governing bodies. The Council is jointly governed among Stark County, municipalities, and townships. Of the 27 members, the County appoints three. Each member's control over the operation of the Council is limited to its representation on the Board. The Board exercises total authority over the operation of the council including budgeting, appropriation, contracting, and designating management. Continued existence of the Council is dependent on the County's continued participation; however, the County does not have an equity interest in the Council. The Council is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to or burden on the County. The County contributed \$518,442 to the Council in 2012. Complete financial statements may be obtained from the Stark Council of Governments, Canton, Ohio.

<u>Stark County Regional Planning Commission (Commission)</u> The County participates in the Commission which is a statutorily created political subdivision of the State. The Commission is jointly governed among the County, municipalities, and townships. Of 48 members, the County appoints 12. Each member's control over the operation of the Commission is limited to its representation on the Board. The principal aim of the Commission is to provide comprehensive planning, both long and short range, dealing with the economic and physical environment of Stark County. Continued existence of the Commission is dependent on the County's continued participation; however, the County does not have an equity interest in the Commission. They are not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to, or burden on, the County. In 2012, the County contributed \$90,000 to the Commission. Complete financial statements may be obtained from the Regional Planning Commission, Stark County, Ohio.

#### NOTE 23. JOINTLY GOVERNED ORGANIZATIONS

<u>Stark-Tuscarawas-Wayne Joint Solid Waste Management District (District)</u> The District is a separate political subdivision governed by a nine-member Board of Directors comprised of the three County Commissioners from each of the three member Counties. The Board exercises total control over the operation of the District including budgeting, appropriating, contracting, and designating management. Each County's degree of control is limited to its representation on the Board. In 2012, the District's revenues were received from tier fees levied on the disposal of solid wastes at landfills located in the District; no monies

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

were received from the County.

<u>Community Improvement Corporation of Stark County (Corporation)</u> The Corporation is designated (by the County Board of Commissioners) for the creation and retainage of jobs and employment in the Stark County area. It is controlled by an eight member Board of Trustees. Of the eight trustees, three are the County Commissioners and one is the County Administrator. The Board employs total control over the operation of the Corporation including budgeting, appropriating, contracting, and designating management. In 2012, no monies were received from the County.

<u>Akron-Canton Regional Airport (Regional Airport)</u> The Regional Airport is jointly governed by Stark and Summit counties. An eight member board of trustees oversees the operation of the Regional Airport. Each county appoints four board members. The Board exercises total authority for the day-to-day operations of the Regional Airport. These include budgeting, appropriating, contracting, and designating management. The County has no financial responsibility for any of the Airport's liabilities. Complete financial statements may be obtained from the Akron-Canton Regional Airport, North Canton, Ohio.

<u>Stark County Tax Incentive Review Council (Council)</u> The Council is a jointly governed organization created by State statute for review of and advising on tax incentives considered within the County. It is controlled by a twenty-four member regional council. Of the twenty-four council members, three are appointed by the County Commissioners and one is appointed by the County Auditor. The Council employs total control over the operation of the Corporation including budgeting, appropriating, contracting, and designating management. There is no cost associated with being a member of this Council.

*Northeast Ohio Trade and Economic Consortium (Consortium)* The Consortium is a jointly governed organization by the Counties of Stark, Columbiana, Mahoning, Portage, Summit, and Trumbull. A six member regional council oversees the operation of the Consortium. Each county appoints one council member. The Council exercises total authority for the day-to-day operations of the Consortium. These include budgeting, appropriating, contracting, and designating management. The County has no financial responsibility for any of the Consortium's liabilities. Complete financial statements may be obtained from the Northeast Ohio Trade and Economic Consortium, Kent, Ohio.

<u>Northeast Ohio Four County Regional Planning and Development Organization (Organization)</u> The Organization is a jointly governed organization by the Counties of Stark, Portage, Wayne and Summit, and the cities of Canton, Akron, Wooster and Kent. A thirty-six member general policy board oversees the operation of the Organization. Each member appoints board representatives based on population. The County has twelve representatives on the Board at the present time. The Board exercises total authority for the day-to-day operations of the Organization. These include budgeting, appropriating, contracting, and designating management. The County has no financial responsibility for any of the Organization's liabilities. Complete financial statements may be obtained from the Northeast Ohio Four County Regional Planning and Development Organization, Akron, Ohio.

<u>Stark Area Regional Transit Authority (SARTA)</u> SARTA is a jointly governed organization between the County and the cities of Canton, Massillon, and Alliance. A nine member board of trustees oversees the operation of SARTA. Of the nine members, the County appoints three. Each member's control over the operation of SARTA is limited to its representation on the Board. The Board exercises total authority for the day-to-day operations of SARTA, which provides for public transportation in Stark County. These include budgeting, appropriating, contracting, and designating management. The County has no financial responsibility for any of SARTA's liabilities. Complete financial statements may be obtained from the Stark Area Regional Transit Authority, 1600 Gateway Boulevard, SE, Canton, Ohio.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

**Northeast Ohio Network (Network)** The Network is a jointly governed organization formed to provide a regional effort in administrating, managing and operating programs for certain individuals with developmental disabilities. Participating counties include Stark, Ashtabula, Columbiana, Geauga, Lake, Lorain, Mahoning, Medina, Portage, Summit, Trumbull and Wayne. A twelve member regional council oversees the operation of the Network. Of the twelve members, the County appoints one. Each member's control over the operation of the Network is limited to its representation on the Council. The Council exercises total authority for the day-to-day operations of the Network. These include budgeting, appropriating, contracting and designating management. The County has no financial responsibility for any of the Network's liabilities. At December 31, 2012 the Network was holding \$1,431,917 of on-behalf monies for the County which is reflected as "Cash and Investments with Fiscal & Escrow Agents" in the Board of Development Disabilities Fund. Complete financial statements may be obtained from the Northeast Ohio Network, 45 North Road, Niles, Ohio 44446.

<u>Stark Regional Community Corrections Center (SRCCC)</u> SRCCC is a community based corrections facility that provides residents of the facility educational, vocational, substance abuse and support counseling services. The facility is administered by a Facility Governing Board consisting of eleven individuals. The members consist of two judges from Holmes County, three individuals each from Wayne, Tuscarawas and Stark County. The Board adopts its own budget, authorizes expenditures and hires its own staff. Funding comes from the State. Complete financial statements may be obtained from the Stark Regional Community Corrections Center, 4433 Lesh Street NE, Louisville, Ohio, 44641.

<u>Heartland East Administrative Services Center (Heartland)</u> Heartland is a six-county consortium of Mental Health and Recovery Boards brought together to provide shared services for the purpose of managing MACSIS, the multi-agency community services information system. The county board members include: Stark County Community Mental Health and Recovery Services Board, Ashtabula County Mental Health and Recovery Services Board, Columbiana County Mental Health and Recovery Services Board, Mental Health and Recovery Services Board of Portage County and Mental Health and Recovery Board of Wayne and Holmes Counties. Complete financial statements may be obtained from Heartland Services, 800 Market Avenue N, Canton, Ohio, 44702.

#### NOTE 24. RELATED ORGANIZATIONS

<u>Stark County Public Library (Library</u>) The County appoints the governing board of the Library; however, the County cannot influence the Library's operation nor does the Library represent a potential financial benefit for or burden on the County. The County serves in a ministerial capacity as a taxing authority for the Library. Once the Library Board determines to present a levy to the voters, including the determination of its rate and duration, the County must place the levy on the ballot. The Library may issue its own debt and determines its own budget. The Library did not receive any funding from the County in 2012.

<u>Stark County Park District (Park District)</u> The County appoints the governing Board of the Park District; however, the County's accountability does not extend beyond making appointments. The Park District did not receive any funding from the County during 2012.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### NOTE 25. RELATED PARTY TRANSACTIONS

During 2012, the County provided facilities, certain equipment, transportation and salaries for the administration, implementation and supervision of its programs to The Workshops, Incorporated. The Workshops, Incorporated, a discretely presented component unit of the County, reported \$2,370 for such contributions. The Workshops, Incorporated recorded operating revenues and expenses at cost or fair market as applicable, to the extent the contribution is related to the vocational purpose of the Workshops. Additional in-kind contributions provided directly to the Workshops' clients by the County amounted to \$1,636,771.

#### NOTE 26. CONTINGENT LIABILITIES

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

Several claims and lawsuits are pending against the County. In the opinion of the County Prosecuting Attorney, the outcome of several of these claims and lawsuits is unable to be determined. County management believes that these claims and lawsuits will not have a material effect on the County's financial statements.

#### NOTE 27. DISCONTINUED OPERATIONS OF MOLLY STARK COUNTY HOSPITAL

In July 1993, the County decided to downsize and eventually close Molly Stark Hospital (the Hospital) which it did in April 1995. The Hospital's operating revenues and expenses represent approximately 0 percent of total Enterprise Fund operating revenue and expenses for 2012. The Hospital's total assets comprised less than 1 percent of total Enterprise Fund Assets at December 31, 2012. Costs associated with closing the facility are not significant. During 2012 the County transferred the remaining cash balance in the fund of \$10 to County's General Fund through a court action. The ultimate disposition of the facility is not expected to be at a loss to the County.

#### NOTE 28. THE WORKSHOPS, INCORPORATED

#### A. Nature of Operations

The Workshops, Incorporated (Workshops), Stark County, Ohio, is a legally separate non-profit social service organization which was incorporated in 1968 served by a self appointing Board of Trustees. The Workshops uses employment and vocational training opportunities to help maximize the independence of individuals with disabilities. It is a component unit of Stark County, as defined in Governmental Accounting Standards Board (GASB) Statement No. 14 as amended by GASB Statement No. 39.

#### **B.** Basis of Accounting

The financial statements of the Workshops have been prepared on the accrual basis of accounting and, accordingly, reflect all significant receivables, payables and other liabilities.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### C. Basis of Presentation

The Workshops reports information regarding its financial position and activities according to classes of net position: unrestricted net position, temporarily restricted net position and permanently restricted net position. The Workshops had no permanently restricted net position at December 31, 2012.

#### D. Cash and Investments

Cash and investments consist of money market instruments and certificates of deposit with original maturities of three months or less. Money market instruments with original maturities in excess of three months are classified as investments. Cash and investments are carried at cost, which approximates fair value.

#### E. Concentration of Credit Risk

At December 31, 2012, the Workshops cash and investment balances per the banks were not in excess of the insured limits.

Accounts receivable and sales are recognized and recorded at the time products are shipped to customers, most of whom are located in the Stark County area. The Workshops routinely assesses the financial strength of its customers. As a consequence, concentrations of credit risk are limited.

#### F. Investments

Investments in equity securities with readily determinable fair values and all investments in debt securities are reported at fair value with gains or losses included in the statement of activities. Interest and dividend income and net realized and unrealized gains and losses on fair value of investments are each reported in the period earned as increases or decreases in unrestricted net position unless specifically restricted by the donor.

#### G. Property and Equipment

Property and equipment are stated at cost less accumulated depreciation computed on the straight-line method over the estimated useful lives of the assets ranging from 5 to 20 years.

#### H. Contributions

Contributions received are recorded as unrestricted, temporarily restricted or permanently restricted support depending on the existence or nature of any donor restrictions.

Support that is restricted by donors is reported as an increase in unrestricted net position if the restriction expires in the reporting period in which the support is recognized. All other donor-restricted support is reported as an increase in temporarily or permanently restricted net position, depending on the nature of the restriction. When a restriction expires (that is, when a stipulated time restriction ends or purpose restriction is accomplished), temporarily restricted net position are reclassified to unrestricted net position and reported in the statement of activities as net position released from restrictions.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### I. Risk Management

The Workshops is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. The Workshops carries commercial insurance to cover all risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

#### J. Transactions with Related Party

The Stark County Board of Developmental Disabilities (SCBDD) has provided the Workshops with a value of in-kind contributions which is included in the accompanying financial statements. Real estate and certain equipment used by the Workshops are owned by SCBDD. In addition, certain operating expenses of the Workshops, including utilities; salaries and fringe benefits of administrative, teaching and delivery personnel; insurance and vehicle operating costs are paid for by SCBDD. These in-kind contributions have been computed by SCBDD following the guidelines from the State. The same amount is recorded as expense on the financial statements and is allocated between program services and administrative expenses. The amount recorded as in-kind contributions and expenses is \$1,636,771 for 2012.

At December 31, 2012, SCBDD owed the Workshops \$19,049 for services rendered.

The unaudited insured value of SCBDD equipment and property used by the Workshops was \$19,309,420 at December 31, 2012.

#### K. Investments

Investments stated at fair value are summarized as follows as of December 31, 2012:

Cash and Investments	\$ 26,597
Mutual Funds	544,521
Exchange Traded Funds	102,284
Real Estate Investment Trust	 60,000
	\$ 733,402

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### L. Inventories

Inventories consist of wood and ceramic products, crafts and supplies and are stated at the lower of cost or market determined on the first-in, first out basis.

Supplies	\$ 9,1	105
Work in Progress	34,0	024
Finished Goods	37,7	763
	\$ 80,8	892

#### M. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### N. Compensated Absences

Employees of the Workshops are entitled to paid vacation and paid sick days, depending on job classification; however, these benefits do not accumulate.

#### **O.** Obligations Under Capital Lease

The Workshops has leased equipment under a non-cancelable lease agreement accounted for as a capital lease. The present value of the future minimum lease payments has been capitalized and included with office equipment and is being amortized over the estimated useful life of the equipment. Amortization of \$8,754 is included with depreciation expense. The remaining balance is shown as obligations under capital lease on the balance sheet and represents the present value of the remaining payments.

Capitalized equipment under capital lease is as follows at December 31, 2012:

Cost Less Accumulated Amortization	\$ 43,823 27,725
Less Accumulated Amoritzation	\$ 16,098

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

The obligations under capital lease at December 31, 2012 consist of the following:

Total Future Mi	nimum Payments	\$ 8,765
Interest Deferred	l Therin	 990
Net Present Valı	ie of Future Minimum Payments	\$ 7,775

At December 31, 2012 the future minimum payments on the capital lease for 2013 are \$8,765.

#### NOTE 29. STARK COUNTY TRANSPORTATION IMPROVEMENT DISTRICT

#### A. Organization

The Stark County Transportation Improvement District (District) was created pursuant to Sections 5540.02, 5540.151 and 4504.21 of the Ohio Revised Code for the purpose of road and highway improvements in conjunction with the Ohio Department of Transportation. As a political subdivision it is distinct from, and is not an agency fund of, the State of Ohio or any other local government unit. The District is not subject to Federal or State income taxes. The District is a developmental stage enterprise activity.

The District is managed by a five member Board of Trustees.

#### **B.** Operations

The District has not obtained a dedicated local funding source. In 2012, the District received local operating subsidies from Stark County (County). Management plans to continue requesting annual subsidies from the County until such time as a dedicated local funding source is obtained.

#### C. Reporting Entity

For financial reporting purposes, all departments and operations for which the District is financially accountable are included in the reporting entity. Financial accountability was evaluated based on consideration of financial interdependency, appointment of voting majority, and imposition of will. No governmental units other than the District itself are included in the reporting entity as none are deemed component units based upon the consideration above.

The District is considered a component unit of the County due to the fact that the members of the District's board are appointed by the Stark County Board of Commissioners and the District is economically dependent on the County for operating subsidies.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### D. Basis of Accounting

The District follows the accrual basis of accounting, whereby revenues and expenses are recognized in the period earned or incurred. The measurement focus is on determination of net income and financial position. All transactions are accounted for in a single enterprise fund.

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to government units. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

#### E. Cash and Investments

The District considers all highly liquid investments with a maturity of three months or less when purchased to be cash and investments.

#### F. Deposits and Investments

The investment and deposit of District monies are governed by the provisions of the Ohio Revised Code. In accordance with these statutes, only banks located in Ohio and domestic building and loan associations are eligible to hold public deposits. The statutes also permit the District to invest its monies in certificates of deposit, savings accounts, money market accounts, the State Treasurer's investment pool (STAROhio), and obligations of the United States government and certain agencies thereof. The District may also enter into repurchase agreements with any eligible depository or any eligible dealer who is a member of the National Association of Securities Dealers for a period not exceeding thirty days.

Public depositories must give security for all public funds on deposit. These institutions may either specifically collateralize individual accounts in excess of amounts insured by the Federal Deposit Insurance Corporation (FDIC), or may pledge a pool of government securities valued at least 105 percent of the total value of public monies on deposit at the institution. Repurchase agreements must be secured by the specific government securities upon which the repurchase agreements are based. These securities must be obligations of or guaranteed by the United States and must mature or be redeemable within five years of the date of the related repurchase agreement. The market value of the securities subject to a repurchase agreement must exceed the value of the principal by 2 percent and be marked to market daily. State law does not require security for public deposits and investments to be maintained in the District's name.

The District is prohibited from investing in any financial instrument, contract, or obligation whose value or return is based upon or linked to another asset or index, or both, separate from the financial instruments, contracts, or obligation itself (commonly known as a "derivative"). The District is also prohibited from investing in reverse repurchase agreements.

<u>Investments</u> The District had investments with a fair value of \$349,003 in STAROhio, which is an unclassified investment since it is not evidenced by securities that exist in physical or book entry form.

**Interest Rate Risk** - The Ohio Revised Code limit the purchase of securities to those with a maturity of no more than five years from the date of purchase unless matched to a specific obligation or debt of the County.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

<u>Credit Risk</u> - The ORC limits investments in commercial paper, corporate bonds and mutual bond funds to the top two ratings issued by nationally recognized statistical rating organizations at the time of purchase. Standard & Poor's has assigned STAROhio as an AAAm money market rating. STAROhio is an investment pool operated by the Ohio State Treasurer. It is unclassified since it is not evidenced by securities that exist in physical or book entry form. Ohio law requires STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service. The weighted average of maturity of the portfolio held by STAROhio as of June 30, 2012, is 53 days and carries a rating of AAAm by Standard and Poor's.

<u>Concentration of Credit Risk</u> - The District places no limit on the amount the District may invest in any one issuer. 100 percent of the District's investments are in STAR Ohio.

#### NOTE 30. STARK COUNTY PORT AUTHORITY

#### A. Description of the Entity

The Stark County Port Authority (the Port Authority) is a body politic and corporate established to promote, develop and advance the general welfare, commerce, and economic development of Stark County and its citizens, and to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Port Authority is directed by a five-member Board appointed by the Stark County Commissioners.

The Port Authority is a component unit of Stark County due to the members of the Port Authority's Board being appointed by the Stark County Board of Commissioners and being economically dependent on the County for operating subsidies.

The Port Authority's management believes these financial statements present all activities for which the Port Authority is financially accountable. The Port Authority was formed in June 1995 and became independent from Stark County as their fiscal agent in May 1998.

#### B. Basis of Accounting

The Port Authority follows the accrual basis of accounting, whereby revenues and expenses are recognized in the period earned or incurred. The measurement focus is on determination of net income and financial position. All transactions are accounted for in a single enterprise fund.

The basic financial statements of the Port Authority have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to government units. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

#### C. Fund Accounting

The Port Authority maintains a general operating fund to account for all financial resources. This fund is used to account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### D. Budgetary Process

<u>**Budget</u>** The Ohio Revised Code, Section 4582.13, requires that each fund be budgeted annually. This budget includes estimated receipts and appropriations.</u>

<u>Appropriations</u> According to the bylaws of the Port Authority, the Board shall adopt an appropriation resolution.

*Encumbrances* The Port Authority reserves (encumbers) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and are not reappropriated.

#### E. Property, Plant and Equipment

Property and equipment are stated at cost less accumulated depreciation computed on the straight-line method over an estimated useful life of 20 years.

#### F. Deposits and Investments

The investment and deposit of Port Authority monies are governed by the provisions of the Ohio Revised Code. In accordance with these statutes, only banks located in Ohio and domestic building and loan associations are eligible to hold public deposits. The statutes also permit the Port Authority to invest its monies in certificates of deposit, savings accounts, money market accounts, the State Treasurer's investment pool (STAR Ohio), and obligations of the United States government and certain agencies thereof. The Port Authority may also enter into repurchase agreements with any eligible depository or any eligible dealer who is a member of the National Association of Securities Dealers for a period not exceeding thirty days.

Public depositories must give security for all public funds on deposit. These institutions may either specifically collateralize individual accounts in excess of amounts insured by the Federal Deposit Insurance Corporation (FDIC), or may pledge a pool of government securities valued at least 105 percent of the total value of public monies on deposit at the institution. Repurchase agreements must be secured by the specific government securities upon which the repurchase agreements are based. These securities must be obligations of or guaranteed by the United States and must mature or be redeemable within five years of the date of the related repurchase agreement. The market value of the securities subject to a repurchase agreement must exceed the value of the principal by 2 percent and be marked to market daily. State law does not require security for public deposits and investments to be maintained in the Port Authority's name.

The Port Authority is prohibited from investing in any financial instrument, contract, or obligation whose value or return is based upon or linked to another asset or index, or both, separate from the financial instruments, contracts, or obligation itself (commonly known as a "derivative"). The Port Authority is also prohibited from investing in reverse repurchase agreements.

**Deposits** Custodial credit risk is the risk that, in the event of a bank failure, the government's deposits may not be returned. For 2012, of bank balances totaling \$2,145,454, \$2,137,722 was exposed to custodial credit risk. These balances were collateralized with securities held in single financial institution collateral pools in the name of the respective depository bank and pledged as a pool of collateral against all the public monies it holds. All Port Authority demand deposits were either insured or collateralized, in accordance with state law.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

Beginning January 1, 2013, noninterest-bearing accounts will no longer be insured separately from the County other accounts at the same financial institution. Instead, noninterest-bearing and interest-bearing accounts will collectively be insured up to a coverage limit of \$250,000, at each separate financial institution.

#### G. Risk Management

The Port Authority has obtained commercial crime and public officials' liability insurance from the Ohio Farmers Insurance Company. There has not been a significant reduction of coverage from the prior year and settled claims have not exceeded commercial coverage in any of the last three years.

#### H. Related Party Transactions

During 1998, the Port Authority applied for and received loans through the Stark County Community Improvement Corporation (CIC). The Stark Development Board (SDB) does the billing of these loans for the CIC and charges a service fee for this service to the entities receiving the loan. The Port Authority contracts with the SDB to maintain the Port Authority's records. In 2012, the Port Authority paid the SDB \$55,184 for servicing the loans.

#### I. Capital Assets

During 2012, the Port Authority sold land previously valued at \$265,000.

#### J. Debt

At December 31, 2012, debt outstanding totaled \$6,973,523. This consists of two loans from the Ohio Water Development Authority (OWDA) and one loan from the Ohio Air Quality Development Authority. The OWDA loans were used for the construction of buildings. The Ohio Air Quality Development Authority loan was used to assist in financing the Timken Wind Energy project. The Port Authority has not received an amortization schedule for the Ohio Air Quality Development Authority loan.

Amortization of the debt, including interest, is scheduled as follows:

Fiscal		OWDA	OWDA
Year	S	Superior	 Shearers
2013	\$	336,335	\$ 283,146
2014		336,335	283,146
2015		336,335	283,146
2016		336,335	283,146
2017		336,335	283,146
2018-2022		1,099,005	1,415,732
2023-2026		-	 991,013
	\$	2,780,680	\$ 3,822,475

#### K. Loans Receivable

As of December 31, 2012, the loan receivable amount totaled \$5,658,523. The revenue will be utilized to retire the corresponding debt related to previous projects.

Fund Descriptions – Nonmajor Governmental Funds For the Year Ended December 31, 2012

#### Nonmajor Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than amounts relating to major capital projects) that are legally restricted to expenditure for specified purposes.

<u>Victim Assistance</u> - To account for the grant received through the Attorney General's office that is expended to assist individuals who are the victims of crime.

<u>Youth Services</u> - To account for grant monies received from the State Department of Youth Services used for placement of children, a juvenile delinquency diversion program, juvenile delinquency prevention and other related activities.

<u>Pass Through Grants</u> - To account for revenue from various state and federal agencies to be disbursed to various County agencies.

<u>Justice System Sales Tax</u> - To account for revenue derived from the sales and use tax to be used strictly for criminal justice expenditures.

<u>HOME Program</u> - To account for funds received from the U.S. Department of Housing and Urban Development used to provide housing rehabilitation service for the elderly and low-income residents.

<u>911 System</u> - To account for tax revenue used in establishing, equipping, furnishing, operating and maintaining a County-wide 911 system of safety answering points.

<u>Child Assault Prosecution</u> - To account for revenue received from the Children's Services levy fund to be used for the child sexual assault program.

<u>Community Development</u> - To account for revenue received from the Federal government to be expended for administrative costs of the community development block grant program.

<u>Coroner Laboratory</u> - To account for revenue received from the performance of autopsies for other counties to be used for the improvement of the County morgue.

<u>Computer Technology</u> - To account for monies received from County Recorder and Court fees to be used to computerize the Recorder's office and the Courts.

<u>Delinquent Tax Assessment and Collection</u> - To account for five percent of all collected delinquent real estate taxes, personal property taxes, manufactured home taxes and special assessments used for the purpose of collecting delinquent real estate taxes, personal property taxes, manufactured home taxes and special assessments.

<u>Dog and Kennel</u> - To account for the dog warden's operations, financed by sales of dog tags and kennel permits and by fine collections.

<u>Immobilization and Impoundment</u> - To account for immobilization fees and charges collected to be used to help defray the costs of the immobilization and impoundment of the vehicle.

<u>In-Home Detention</u> - To account for grant proceeds to be used for a pilot in-home detention program.

<u>Motor Vehicle and Gas Tax</u> - To account for revenue derived from motor vehicle license and gasoline taxes and interest. Expenditures in this special revenue fund are restricted by State law to County road and bridge repair/improvement programs.

Fund Descriptions – Nonmajor Governmental Funds For the Year Ended December 31, 2012

<u>Jail Commissary</u> – To account for revenues received and expenditures made related to the daily operations of the commissary in the County jail.

<u>Probate Court Conduct Business</u> - To account for court costs expended on specific supplies as stated within the Revised Code.

<u>Real Estate Assessment</u> - To account for State-mandated County-wide real estate reappraisals that are funded by charges to political subdivisions located within the County.

<u>Law Library</u> – To account for revenue derived from fines and penalties collected by the various courts within the County as well as fees for charges for law library services and expenditures made related to the daily operations of the Law Library.

<u>Other Public Safety</u> - These funds' monies, comprised of Federal, State and local monies as well as miscellaneous sources, are used for various public safety purposes. These funds are as follows:

Sheriff's Litter Patrol, Adult Probation, Bureau of Justice Assistance Block Grant, Day Reporting, Disaster Services-HAZMAT, House Arrest, Enforcement and Education, Violence Prevention, Indigent Drivers, Program for Addiction Rehabilitation, Emergency Preparedness Grants, Juvenile Justice, Sheriff's Law Enforcement Trust, State Probation Supervision Fees.

<u>Other</u> - Smaller Special Revenue Funds operated by the County and subsidized in part by Federal, State and local monies as well as miscellaneous sources. These funds are as follows:

Children's Trust State Grant, Computer Justice Information System, Drug Court Planning Grant, Indigent Guardianship, Probate Court Security Grant, Geographic Information Systems, Board of Elections, Child Victim Support.

The following nonmajor special revenue funds are included with the general fund for GAAP Reporting purposes as they do not have a restricted or committed revenue source.

Real Estate Overpayment, Certificate of Title, Recorder's Equipment, Unclaimed Money, Citizen Building, Building Inspection, Sheriff Rotary, Personal Property Overpayment, Rotary Abstract Fee, Forfeiture of Subdivision Bond, Real Estate Tax Prepayment.

#### Nonmajor Debt Service Funds

The debt service funds are used to account for the accumulation of financial resources for and the payment of, principal and interest on general long-term debt and related costs.

<u>Special Assessment Bond Retirement</u> - To account for the collection of special assessments from property owners for the retirement of principal, interest, and related costs on special assessment debt.

<u>General Obligation Bond Retirement</u> - To account for the retirement of principal, interest, and related costs of general obligation debt through transfers from the General Fund.

*Fund Descriptions – Nonmajor Governmental Funds For the Year Ended December 31, 2012* 

#### Nonmajor Capital Projects Funds

The Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds or trust funds).

Jail Capital Improvements - To account for note proceeds and other revenue for new construction and renovation to the County jail.

<u>Stark Developmental Disabilities Capital</u> - To account for transfers from the SCBDD Operating fund for all capital-related expenditures.

Courthouse Restoration - To account for note proceeds and grants for the restoration of the County Courthouse.

<u>Ditch Maintenance</u> - To account for the collection of special assessments to be expended for ditches and retention basins within the County.

Engineer's Construction - To account for Ohio Public Works Commission Issue II grants to be expended for infrastructure.

<u>Permanent Improvement</u> – To account for monies to be used on general County permanent improvements.

<u>Survey Monument</u> – To account for monies to be used to create and maintain permanent monuments to be used as part the Stark County Geodetic Reference System.

## **STARK COUNTY, OHIO** *Combining Balance Sheet*

Nonmajor Governmental Funds December 31, 2012

	Nonmajor Special Revenue Funds		Nonmajor Debt Service Funds		]	Nonmajor Capital Projects Funds		Total Nonmajor overnmental Funds
Assets	<i>.</i>		÷	<b>2</b> 00 <b>122</b>			<u>_</u>	
Cash and Investments	\$	20,867,270	\$	309,177	\$	1,755,758	\$	22,932,205
Cash and Investments with Fiscal & Escrow Agents		853,722		-		-		853,722
Property Taxes Receivable		585,850		-		-		585,850
Sales Taxes Receivable		6,683,572		-		-		6,683,572
Accounts Receivable		180,513		-		-		180,513
Special Assessments Receivable		-		6,726,313		-		6,726,313
Interfund Receivable		77,090		14,992		-		92,082
Intergovernmental Receivable		13,861,741		-		1,122,064		14,983,805
Materials and Supplies Inventory		1,162,780		-		-		1,162,780
Loans Receivable		3,090,502		-		-		3,090,502
Total Assets	<u>\$</u>	47,363,040	\$	7,050,482	<u>\$</u>	2,877,822	<u>\$</u>	57,291,344
Liabilities								
Accounts Payable	\$	281,235	\$	-	\$	-	\$	281,235
Accrued Wages		1,355,741		-		-		1,355,741
Matured Compensated Absences		12,754		-		-		12,754
Contracts Payable		357,240		-		1,456,473		1,813,713
Intergovernmental Payable		511,836		-		-		511,836
Retainage Payable		853,722		-		-		853,722
Interfund Payable		77,090		-		-		77,090
Deferred Revenue		14,197,441		6,726,313		152,897		21,076,651
Total Liabilities		17,647,059		6,726,313		1,609,370		25,982,742
Fund Balances								
Nonspendable		1,162,780		-		-		1,162,780
Restricted		28,062,942		324,169		341,362		28,728,473
Committed		490,259		-		1,082,559		1,572,818
Assigned		-		-		6,775		6,775
Unassigned						(162,244)		(162,244)
Total Fund Balances		29,715,981		324,169		1,268,452		31,308,602
Total Liabilities and Fund Balances	<u>\$</u>	47,363,040	\$	7,050,482	<u>\$</u>	2,877,822	<u>\$</u>	57,291,344

## **STARK COUNTY, OHIO** *Combining Balance Sheet*

Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2012

		Victim ssistance		Youth Services	Pa	ss Through Grants		Justice System Sales Tax		HOME Program
Assets Cash and Investments	\$	46,114	\$	1,069,828	\$	42,829	\$	1,362,619	\$	12,969
Cash and Investments with Fiscal & Escrow Agents	Ψ		Ψ		Ψ	-12,027	Ψ		Ψ	-
Property Taxes Receivable		-		-		-		-		-
Sales Taxes Receivable		-		-		-		6,683,572		-
Accounts Receivable Interfund Receivable		-		-		4,287		-		-
Intergovernmental Receivable		25,103		367,741		-		-		2,082,209
Materials and Supplies Inventory		-		462		-		-		-
Loans Receivable		-		-		-		-		1,778,501
Total Assets	<u>\$</u>	71,217	<u>\$</u>	1,438,031	\$	47,116	\$	8,046,191	<u>\$</u>	3,873,679
Liabilities	¢		٠	01 50 4	<b>.</b>		<b>•</b>	00.051	٠	0.000
Accounts Payable Accrued Wages	\$	-	\$	21,596 44,799	\$	-	\$	20,051 628,442	\$	8,393
Matured Compensated Absences		-		-		-		- 020,442		-
Contracts Payable		-		-		-		-		-
Intergovernmental Payable		-		13,751		-		188,055		-
Retainage Payable Interfund Payable		-		-		-		-		-
Deferred Revenue				- 367,741		-		2,582,741		- 1,936,896
Total Liabilities				447,887				3,419,289		1,945,289
Fund Balances										
Nonspendable		-		462		-		-		-
Restricted Committed		71,217		989,682		47,116		4,626,902		1,928,390
Communed										
Total Fund Balances		71,217		990,144		47,116		4,626,902		1,928,390
Total Liabilities and Fund Balances	<u>\$</u>	71,217	<u>\$</u>	1,438,031	<u>\$</u>	47,116	<u>\$</u>	8,046,191	<u>\$</u>	3,873,679

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	911 System	Child Assault Prosecution	Community Development	Coroner Laboratory	Computer Technology	Delinquent Tax Assessment and Collection
\$	3,163,501	\$ 76,373	\$ 365,281	\$ 343,790	\$ 4,525,160	\$ 582,235
	-	-	6,136	-	-	-
	585,850	-	-	-	-	-
	_	-	-	-	163,456	-
	-	-	-	-	77,090	-
	121,707	-	3,667,918	22,875	-	-
	-	-	4,935	-	2,160	-
	-		1,312,001			
¢	2 971 059	¢ 76272	¢ 5.256.071	¢ 266.665	¢ 4767.966	¢ 592.025
2	3,871,058	<u>\$ 76.373</u>	<u>\$ 5.356,271</u>	<u>\$ 366.665</u>	<u>\$ 4,767,866</u>	<u>\$ 582,235</u>
\$	9,867	\$ -	\$ 13,127	\$ -	\$ 39,171	\$-
	32,074	-	-	-	46,018	12,905
	-	-	-	-	-	-
	1,466	-	2,888	-	37,597	-
	32,319	-	830 6,136	-	18,058	3,597
	-	-	0,130	-	-	-
	644,034	-	3,597,304	17,320	-	-
	719,760		3,620,285	17,320	140,844	16,502
			4.025		2160	
	- 3,151,298	- 76,373	4,935 1,731,051	- 349,345	2,160 4,624,862	- 565,733
					4,024,802	
	3,151,298	76,373	1,735,986	349,345	4,627,022	565,733
			<u> </u>		<u>,,.</u>	
<u>\$</u>	3,871,058	<u>\$ 76,373</u>	<u>\$ 5,356,271</u>	<u>\$ 366,665</u>	<u>\$ 4,767,866</u>	<u>\$ 582,235</u>

Combining Balance Sheet

Nonmajor Special Revenue Funds (continued) December 31, 2012

		Dog and Kennel		Immobilization and Impoundment		n-Home Detention	Motor Vehicle and Gas Tax		Jail Commissary	
Assets Cash and Investments Cash and Investments with Fiscal & Escrow Agents Property Taxes Receivable	\$	226,842	\$	42,726	\$	428	\$	2,945,640 847,586	\$	91,183 - -
Sales Taxes Receivable Accounts Receivable Interfund Receivable Intergovernmental Receivable		- - -		-		- - -		- - - 6,915,873		- - -
Materials and Supplies Inventory Loans Receivable		-		-		-		1,108,570		16,937 -
Total Assets	<u>\$</u>	226,842	<u>\$</u>	42,726	<u>\$</u>	428	<u>\$</u>	11,817,669	<u>\$</u>	108,120
Liabilities	¢	2 707	¢		¢		¢	74 074	¢	5 207
Accounts Payable Accrued Wages	\$	2,707 23,215	\$	-	\$	-	\$	74,874 346,773	\$	5,327
Matured Compensated Absences		- 20,210		-		-		10,149		-
Contracts Payable		-		-		-		157,131		-
Intergovernmental Payable		6,801		-		-		166,389		-
Retainage Payable		-		-		-		847,586		-
Interfund Payable		-		-		-		-		-
Deferred Revenue								4,506,126		
Total Liabilities		32,723						6,109,028		5,327
Fund Balances										
Nonspendable Restricted		- 194,119		- 42,726		428		1,108,570		16,937 85 856
Committed				42,720		- 428		4,600,071		85,856
Total Fund Balances		194,119		42,726		428		5,708,641		102,793
Total Liabilities and Fund Balances	\$	226,842	<u>\$</u>	42,726	<u>\$</u>	428	<u>\$</u>	11,817,669	<u>\$</u>	108,120

C Co	obate court nduct siness		Real Estate		Law Library		Other Public Safety		Other		Total
\$	2,811	\$	3,261,862	\$	172,270	\$	2,211,033	\$	321,776	\$	20,867,270
	-		-		-		-		-		853,722
	-		-		-		-		-		585,850
	-		-		-		-		-		6,683,572
	-		-		-		6,307		6,463		180,513 77,090
	-		-		- 31,091		- 583,919		43,305		13,861,741
	-		-		1,655		28,061		45,505		1,162,780
	-		-		- 1,055		- 20,001		-		3,090,502
											· · ·
\$	2,811	<u>\$</u>	3,261,862	\$	205,016	\$	2,829,320	<u>\$</u>	371,544	<u>\$</u>	47,363,040
\$		\$	41,193	\$	38,679	\$	6,250	\$		\$	281,235
φ	-	φ	126,222	φ	6,519	φ	86,073	φ	2,701	φ	1,355,741
	_		2,605		0,517				2,701		1,555,741
	-		2,005		-		158,158		-		357,240
	-		38,063		1,812		41,336		825		511,836
	-		-		-		-		-		853,722
	-		-		-		73,425		3,665		77,090
							512,484		32,795		14,197,441
			208,083		47,010		877,726		39,986		17,647,059
	-		-		1,655		28,061		-		1,162,780
	2,811		3,053,779		156,351		1,433,274		331,558		28,062,942
			_		_		490,259				490,259
	2,811		3,053,779		158,006		1,951,594		331,558		29,715,981
<u>\$</u>	2,811	<u>\$</u>	3,261,862	<u>\$</u>	205,016	<u>\$</u>	2,829,320	<u>\$</u>	371,544	<u>\$</u>	47,363,040

## **STARK COUNTY, OHIO** *Combining Balance Sheet*

Nonmajor Debt Service Funds December 31, 2012

	Special Assessment Bond Retirement	General Obligation Bond Retirement	Total
Assets			
Cash and Investments	\$ 108,237	\$ 200,940	\$ 309,177
Special Assessments Receivable	6,726,313	-	6,726,313
Interfund Receivable	14,992		14,992
Total Assets	<u>\$ 6,849,542</u>	<u>\$ 200,940</u>	<u>\$ 7.050.482</u>
Liabilities			
Deferred Revenue	<u>\$ 6,726,313</u>	<u>\$</u>	<u>\$ 6,726,313</u>
Total Liabilities	6,726,313		6,726,313
Fund Balances			
Restricted	123,229	200,940	324,169
Total Fund Balances	123,229	200,940	324,169
Total Liabilities and Fund Balances	<u>\$ 6,849,542</u>	<u>\$ 200,940</u>	<u>\$ 7,050,482</u>

## **STARK COUNTY, OHIO** *Combining Balance Sheet*

Combining Balance Sheet Nonmajor Capital Projects Funds December 31, 2012

	I Jail Capital Improvements			ourthouse estoration	Ditch Maintenance	Engineer's Construction	
Assets Cash and Investments Intergovernmental Receivable	\$ 6,77	5 \$ 66	1,011 \$ 	35,375	\$ 5,413	\$ - 1,122,064	
Total Assets	<u>\$ 6,77</u>	<u>5 \$ 66</u>	1 <u>.011</u> \$	35,375	<u>\$ 5.413</u>	<u>\$ 1,122,064</u>	
<i>Liabilities</i> Contracts Payable Deferred Revenue	\$	- \$ 32: -	5,062 \$	-	\$ - 	\$ 1,131,411 <u>152,897</u>	
Total Liabilities		- 32:	5,062			1,284,308	
<i>Fund Balances</i> Restricted Committed Assigned Unassigned	6,77	-	5,949 - - -	35,375	5,413	(162,244)	
Total Fund Balances (Deficits)	6,77	5 33:	5,949	35,375	5,413	(162,244)	
Total Liabilities and Fund Balances	<u>\$ 6,77</u>	<u>5 \$ 66</u>	<u>1,011 </u> \$	35,375	<u>\$ 5,413</u>	<u>\$ 1,122,064</u>	

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Permanent Improvement	Survey Monument	Total					
\$ 1,046,446	\$	\$ 1,755,758 1,122,064					
<u>\$ 1,046,446</u>	<u>\$ 738</u>	<u>\$ 2,877,822</u>					
\$ - 	\$	\$ 1,456,473 152,897					
	<u> </u>	1,609,370					
1,046,446	738	341,362 1,082,559 6,775 (162,244)					
1,046,446	738	1,268,452					
<u>\$ 1,046,446</u>	<u>\$ 738</u>	<u>\$ 2,877,822</u>					

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended December 31, 2012

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues				
Property and Other Local Taxes	\$ 542,018	\$ -	\$ -	\$ 542,018
Permissive Sales Tax	20,302,190	-	-	20,302,190
Charges for Services	9,323,350	-	-	9,323,350
Licenses and Permits	124,839	-	-	124,839
Fines and Forfeitures	627,933	-	-	627,933
Intergovernmental	21,782,872	-	10,853,371	32,636,243
Special Assessments	-	622,740	-	622,740
Interest	316	-	-	316
Other	1,200,620		2,375	1,202,995
Total Revenues	53,904,138	622,740	10,855,746	65,382,624
<i>Expenditures</i> Current:				
General Government:				
Legislative and Executive	6,512,703			6,512,703
Judicial	6,363,975	-	-	6,363,975
Public Safety	14,326,559	-	-	14,326,559
Public Works	18,013,721	-	-	18,013,721
Health	737,887	-	-	737,887
Human Services	536,250	-	-	536,250
Capital Outlay	550,250	-	12,349,956	12,349,956
Intergovernmental	81,216	-	12,349,950	81,216
Debt Service:	81,210	-	-	81,210
Principal Retirement	927,757	398,755		1,326,512
Interest and Fiscal Charges	199,509	207,236	-	406,745
interest and Fiscal Charges	199,309	207,230		400,745
Total Expenditures	47,699,577	605,991	12,349,956	60,655,524
Excess (Deficiency) of Revenues Over				
(Under) Expenditures	6,204,561	16,749	(1,494,210)	4,727,100
Other Financing Sources (Uses)				
Transfers In	-	-	549,575	549,575
Sale of Capital Assets	25,551	-	-	25,551
Proceeds of OPWC Loans	-	-	259,301	259,301
Transfers - Out	(59,369)			(59,369)
Total Other Financing Sources (Uses)	(33,818)		808,876	775,058
Net Change in Fund Balances	6,170,743	16,749	(685,334)	5,502,158
Fund Balances Beginning of Year (Restated)	23,545,238	307,420	1,953,786	25,806,444
Fund Balances End of Year	<u>\$ 29,715,981</u>	<u>\$ 324,169</u>	<u>\$ 1,268,452</u>	<u>\$ 31,308,602</u>

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Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2012

	Victim Assistance	Youth Services	Pass Through Grants	Justice System Sales Tax	HOME Program
Revenues	¢	¢	¢	¢	¢
Property and Other Local Taxes Permissive Sales Tax	\$ -	\$ -	\$ -	\$ - 16,463,450	\$ -
Charges for Services	-	-	- 78,097	10,405,450	-
Licenses and Permits	-	-	78,097	-	-
Fines and Forfeitures	-	-	-	-	-
Intergovernmental	190,900	1,633,535	_	_	584,806
Interest			-	-	
Other	-	4,073	-	-	-
Total Revenues	190,900	1,637,608	78,097	16,463,450	584,806
Expenditures					
Current:					
General Government:	¢	¢	¢	¢ <b>2 5</b> 00 000	¢
Legislative and Executive Judicial	\$ -	\$ -	\$ -	\$ 2,500,000	\$ -
Public Safety	-	1,751,000	-	2,006,405 7,330,143	-
Public Works	-	1,751,000	-	7,550,145	- 348,069
Health	-	_	_	_	
Human Services	207,429	-	-	-	-
Intergovernmental		-	81,216	-	-
Debt Service:			- , -		
Principal Retirement	-	-	-	-	-
Interest and Fiscal Charges					
Total Expenditures	207,429	1,751,000	81,216	11,836,548	348,069
Excess (Deficiency) of Revenues Over (Under) Expenditures	(16,529)	(113,392)	(3,119)	4,626,902	236,737
Other Financing Sources (Uses)					
Sale of Capital Assets	-	-	-	-	-
Transfers - Out					
Total Other Financing Sources (Uses)					
Net Change in Fund Balances	(16,529)	(113,392)	(3,119)	4,626,902	236,737
Fund Balances Beginning of Year	87,746	1,103,536	50,235		1,691,653
Fund Balances End of Year	<u>\$ 71,217</u>	<u>\$ 990,144</u>	<u>\$ 47,116</u>	<u>\$ 4,626,902</u>	<u>\$ 1,928,390</u>

 911 System	Child Assault Prosecution	Community Development	Coroner Laboratory	Computer Technology	Delinquent Tax Assessment and Collection
\$ 542,018	\$-	\$-	\$-	\$-	\$ -
-	-	-	- 44,758	- 2,687,573	- 992,377
-	-	-	-	-	-
- 1,009,896	- 328,821	- 2,117,373	-	-	-
-		98	-	-	-
 2,697		752,176	102	223,991	13,550
 1,554,611	328,821	2,869,647	44,860	2,911,564	1,005,927

\$	-	\$	-	\$	-	\$	-	\$	-	\$	829,090
	-		-		-		-		3,426,504		-
	1,310,718		-		-		17,755		-		-
	-		-		2,633,538		-		-		-
	-		-		-		-		-		-
	-		328,821		-		-		-		-
	-		-		-		-		-		-
	-		-		-		-		-		-
	-		-		-		-		-		-
	1,310,718		328,821		2,633,538		17,755		3,426,504		829,090
	243,893				236,109		27,105		(514,940)		176,837
	243,893				230,109		27,105		(314,940)		170,037
	_		_		_		-		_		-
	-		-		-		-		-		-
	-				-						
	243,893		_		236,109		27,105		(514,940)		176,837
	213,075				230,109		27,105		(311,910)		170,007
	2,907,405		76,373		1,499,877		322,240		5,141,962		388,896
							·				· · ·
\$	3.151.298	\$	76.373	\$	1.735.986	\$	349.345	\$	4.627.022	\$	565,733
<u>u</u>	5,151,270	Ψ	10,373	<u>u</u>	1,755,780	Ψ	<u>JT7,JTJ</u>	<u>w</u>	T,U21,U22	Ψ	(continued)

(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds (continued) For the Year Ended December 31, 2012

		Dog and Kennel	Immobilization and Impoundment	In-Home Detention	Motor Vehicle and Gas Tax	Jail Commissary	Probate Court Conduct Business
Revenues	۴		ф.	<b>A</b>	<i>.</i>	¢	<b>.</b>
Property and Other Local Taxes	\$	-	\$ -	\$ -	Ŷ	\$ -	\$ -
Sales Tax		-	-	-	3,838,740	-	-
Charges for Services		742,147	100	-	9,314	253,912	4,429
Licenses and Permits		-	-	-	12,180	-	-
Fines and Forfeitures		4,032	-	-	93,423	-	-
Intergovernmental		-	-	-	12,715,541	-	-
Interest		-	-	-	164	-	-
Other		33,569			72,600	6,416	
Total Revenues		779,748	100		16,741,962	260,328	4,429
Expenditures							
Current:							
General Government:							
Legislative and Executive	\$	-	\$ -	\$ -	\$ -	\$ -	\$ -
Judicial		-	-	-	-	-	3,921
Public Safety		-	-	-	-	289,481	-
Public Works		-	-	-	15,032,114	-	-
Health		737,887	-	-	-	-	-
Human Services		-	-	-	-	-	-
Intergovernmental		-	-	-	-	-	-
Debt Service:					007 757		
Principal Retirement		-	-	-	927,757	-	-
Interest and Fiscal Charges					199,509		
Total Expenditures		737,887			16,159,380	289,481	3,921
Excess (Deficiency) of Revenues Over							
(Under) Expenditures		41,861	100		582,582	(29,153)	508
<b>Other Financing Sources (Uses)</b>							
Sale of Capital Assets		-	-	-	25,551	-	-
Transfers - Out		_					
Total Other Financing Sources (Uses)	_				25,551		
Net Change in Fund Balances		41,861	100	-	608,133	(29,153)	508
Fund Balances Beginning of Year		152,258	42,626	428	5,100,508	131,946	2,303
Fund Balances End of Year	<u>\$</u>	194,119	<u>\$ 42,726</u>	<u>\$ 428</u>	<u>\$ 5,708,641</u>	<u>\$ 102,793</u>	<u>\$ 2,811</u> (continued)

(continued)

Real Esta Assessme		 Law Library	 Other Public Safety	 Other	 Total	
\$	-	\$ -	\$ -	\$ -	\$ 542,018	
	-	-	-	-	20,302,190	
3,773,	007	12,357	647,879	77,400	9,323,350	
	-	-	112,659	-	124,839	
2,	000	468,483	47,561	12,434	627,933	
	-	-	2,980,799	221,201	21,782,872	
	-	-	54	-	316	
21,	664	 28,971	 40,811	 -	 1,200,620	
3,796,	<u>671</u>	 509,811	 3,829,763	 311,035	 53,904,138	

\$ 3,183,613	\$ -	\$ -	\$ -	\$ 6,512,703
-	510,667	103,722	312,756	6,363,975
-	-	3,627,462	-	14,326,559
-	-	-	-	18,013,721
-	-	-	-	737,887
-	-	-	-	536,250
-	-	-	-	81,216
-	-	-	-	927,757
 	 -	 	 	 199,509
 3,183,613	 510,667	 3,731,184	 312,756	 47,699,577
 613,058	 (856)	 98,579	 (1,721)	 6,204,561
-	-	-	-	25,551
 	 <u> </u>	 (59,369)	 	 (59,369)
 	 	 (59,369)	 -	 (33,818)
613,058	(856)	39,210	(1,721)	6,170,743
 2,440,721	 158,862	 1,912,384	 333,279	 23,545,238
\$ 3,053,779	\$ 158,006	\$ 1,951,594	\$ 331,558	\$ 29,715,981

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Debt Service Funds

For the Year Ended December 31, 2012

	Special Assessment Bond Retirement		General Obligation Bond Retirement	Total	
Revenues					
Special Assessments	<u>\$</u>	622,740	<u>\$</u>	<u>\$</u>	622,740
Total Revenues		622,740			622,740
Expenditures					
Debt Service:					
Principal Retirement	\$	398,755	\$-	\$	398,755
Interest and Fiscal Charges		207,236			207,236
Total Expenditures		605,991			605,991
Net Change in Fund Balances		16,749	-		16,749
Fund Balances Beginning of Year (Restated)		106,480	200,940		307,420
Fund Balances End of Year	<u>\$</u>	123,229	<u>\$ 200,940</u>	<u>\$</u>	324,169

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Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds For the Year Ended December 31, 2012

	Jail Capital Improvements		D	velopmental isabilities Capital	Courthouse Restoration		Ditch Maintenance		Engineer's Construction	
<i>Revenues</i> Intergovernmental	\$	-	\$	-	\$	-	\$	-	\$ 10,853,371	
Other								<u> </u>		
Total Revenues		-		-					10,853,371	
Expenditures										
Capital Outlay	<u>\$</u>		<u>\$</u>	533,747	<u>\$</u>		<u>\$</u>	<u> </u>	<u>\$ 11,274,916</u>	
Excess (Deficiency) of Revenues Over (Under) Expenditures				(533,747)					(421,545)	
Other Financing Sources Transfers In Proceeds of OPWC Loans		-		549,575 -		-		-	259,301	
Total Other Financing Sources (Uses)		-		549,575		-		-	259,301	
Net Change in Fund Balances		-		15,828		-		-	(162,244)	
Fund Balances (Deficits) Beginning of Year		6,775		320,121		35,375		5,413		
Fund Balances (Deficits) End of Year	<u>\$</u>	<u>6,775</u>	\$	335,949	\$	35,375	<u>\$</u>	5,413	<u>\$ (162,244)</u>	

Permanent	Survey Monument	Total				
Improvement	Monument	Total				
\$ <u>2,375</u>	\$	\$ 10,853,371 2,375				
2,375		10,855,746				
<u>\$ 540,479</u>	<u>\$ 814</u>	<u>\$ 12,349,956</u>				
(538,104)	(814)	(1,494,210)				
- 	- 	549,575 259,301 808,876				
(538,104)	(814)	(685,334)				
1,584,550	1,552	1,953,786				
<u>\$ 1.046,446</u>	<u>\$ 738</u>	<u>\$ 1,268,452</u>				

Fund Descriptions – Nonmajor Enterprise Funds For the Year Ended December 31, 2012

#### Nonmajor Enterprise Funds

The Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs (expenses, including depreciation) of providing services to the general public on a continuing basis be financed or recovered primarily through user charges or where it has been decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

<u>Water</u> - To account for revenues generated from the charges for distribution of water to the residential and commercial users of the County.

<u>Molly</u> - To account for the payment of liabilities still owed attributable to the discontinued operations of the Hospital.

<u>Sheriff's Webcheck</u> - To account for the charges to other entities, and the associated costs, for performing criminal background checks on individuals.

<u>Auditor's License Bureau</u> - To account for the revenues received and expenditures made related to the daily operations of the Auditor's License Bureau.

### **STARK COUNTY, OHIO** Combining Statement of Net Position

Combining Statement of Net Position Nonmajor Enterprise Funds December 31, 2012

	Enterprise Funds									
		Water		Molly	_	Sheriff's Webcheck		Auditor's ense Bureau		Total
Assets										
Current Assets										
Cash and Investments	\$	949,114	\$	-	\$	47,192	\$	321,949	\$	1,318,255
Accounts Receivable		43,762			-	-		-		43,762
Total Current Assets		992,876				47,192		321,949		1,362,017
Noncurrent Assets										
Land and Construction in Progress		-		26,400		-		-		26,400
Depreciable Capital Assets, Net		6,680,450		1,402						6,681,852
Total Noncurrent Assets		6,680,450		27,802						6,708,252
Total Assets	<u>\$</u>	7,673,326	\$	27,802	<u>\$</u>	47,192	\$	321,949	\$	8,070,269
Liabilities										
Current Liabilities										
Accounts Payable	\$	28,212	\$	-	\$	-	\$	-	\$	28,212
Accrued Wages		10,218		-		-		13,245		23,463
Compensated Absences Payable		2,875		-		-		3,376		6,251
Intergovernmental Payable		2,908		-		1,016		9,618		13,542
General Obligation Bonds Payable		75,000								75,000
Total Current Liabilities		119,213				1,016		26,239		146,468
Long-Term Liabilities										
Compensated Absences Payable (Net of Current Portion)		12,314		-		-		2,339		14,653
General Obligation Bonds Payable (Net of Current Portion)		230,000				-				230,000
Total Long-Term Liabilities		242,314				-		2,339		244,653
Total Liabilities		361,527				1,016		28,578		391,121
Net Position										
Net Investment in Capital Assets		6,375,450		27,802		-		-		6,403,252
Unrestricted		936,349		-	_	46,176	—	293,371		1,275,896
Total Net Position	<u>\$</u>	7,311,799	\$	27,802	\$	46,176	\$	293,371	\$	7,679,148

Combining Statement of Revenues, Expenses, and Changes in Fund Net Position Nonmajor Enterprise Funds For the Year Ended December 31, 2012

	Enterprise Funds									
		Water		Molly		Sheriff's Webcheck		uditor's nse Bureau		Total
Operating Revenues										
Charges for Services	\$	685,037	\$	-	\$	17,872	\$	432,053	\$	1,134,962
Other		2,252						187		2,439
Total Operating Revenues		687,289				17,872		432,240		1,137,401
Operating Expenses										
Salaries		200,501		-		18,762		237,063		456,326
Contractual Services		363,390		-		-		70,029		433,419
Materials and Supplies		2,050		-		-		8,493		10,543
Depreciation		192,113		233		-		-		192,346
Other		152		-		17,959		42,341		60,452
Total Operating Expenses		758,206		233		36,721		357,926		1,153,086
Operating Income (Loss)		(70,917)		(233)		(18,849)		74,314		(15,685)
Non-Operating Expenses										
Interest and Fiscal Charges		(8,387)								(8,387)
Income (Loss) before Transfers		(79,304)		(233)		(18,849)		74,314		(24,072)
Transfers Out				(10)						(10)
Change in Net Position		(79,304)		(243)		(18,849)		74,314		(24,082)
Net Position Beginning of Year		7,391,103		28,045		65,025		219,057		7,703,230
Net Position End of Year	<u>\$</u>	7,311,799	<u>\$</u>	27,802	<u>\$</u>	46,176	<u>\$</u>	293,371	<u>\$</u>	7,679,148

**STARK COUNTY, OHIO** *Combining Statement of Cash Flows Nonmajor Enterprise Funds For the Year Ended December 31, 2012* 

		Water		Molly		Sheriff's /ebcheck		Auditor's License Bureau		Total
Cash Flows from Operating Activities										
Cash Received from Customers	\$	693,181	\$	-	\$	17,872	\$	433,501	\$	1,144,554
Cash Received from Other Operating Revenues		2,252		-		-		187		2,439
Cash Payments for Employee Services and Benefits Cash Payments to Suppliers for Goods and Services		(201,191) (390,354)		-		(18,762) (367)		(231,841) (73,792)		(451,794) (464,513)
Cash Payments for Other Operating Expenses		(390,334)		-		(18,142)		(42,341)		(60,635)
Net Cash Provided by Operating Activities		103,736				(19,399)		85,714		170,051
Cash Flows from Noncapital Financing Activities				(10)						(10)
Transfers Out		<u> </u>		(10)						(10)
Cash Flows from Capital and Related Financing Activities										
Principal Paid on Capital Debt		(75,000)		-		-		-		(75,000)
Interest Paid on Capital Debt		(9,150)		-		_		-		(9,150)
Net Cash Used for Capital and										
Related Financing Activities		(84,150)								(84,150)
Net Increase (Decrease) in Cash and Cash Equivalents		19,586		(10)		(19,399)		85,714		85,891
Cash and Cash Equivalents Beginning of Year		929,528		10		66,591		236,235		1,232,364
Cash and Cash Equivalents End of Year	<u>\$</u>	949,114	<u>\$</u>		<u>\$</u>	47,192	\$	321,949	\$	<u>1,318,255</u>
Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities										
Operating Income (Loss)	\$	(70,917)	\$	(233)	\$	(18,849)	\$	74,314	\$	(15,685)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities										
Depreciation Expense		192,113		233		-		-		192,346
(Increase) Decrease in Assets		0.1.1.1						1 4 4 0		
Accounts Receivable		8,144		-		-		1,448		9,592
Increase (Decrease) in Liabilities Accounts Payable		(24,394)				(550)				(24,944)
Accounts Payable Accrued Wages and Benefits		(24,394) 890		-		(550)		3,310		(24,944) 4,200
Compensated Absences Payable		(2,075)		-		-		566		(1,509)
Intergovernmental Payable		(2,075)		-		-		6,076		6,051
Total Adjustments		174,653		233		(550)		11,400		185,736
Net Cash Provided by Operating Activities	\$	103,736	\$		\$	(19,399)	\$	85,714	\$	170,051
· · · · · · · · · · · · · · · · · · ·			-				<u> </u>		<u> </u>	

Fund Descriptions – Internal Service Funds For the Year Ended December 31, 2012

### Internal Service Funds

Internal Service Funds are used to account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis.

<u>Self Insurance</u> - To account for a medical benefits and liability self-insurance program for the County. The primary source of revenue is monthly fees, any balance on hand is held until used.

Workers' Compensation - To account for revenues used to provide workers' compensation benefits to employees.

Combining Statement of Net Position All Internal Service Funds December 31, 2012

	Internal Service						
	Self Insurance		Workers' Compensation			Total	
Assets							
Current Assets							
Cash and Investments	\$ 8,91	5,495	\$	2,558,485	\$	11,473,980	
Accounts Receivable		3,380		-		3,380	
Total Assets	<u>\$ 8,91</u>	<u>8,875</u>	\$	2,558,485	\$	11,477,360	
Liabilities							
Current Liabilities							
Accounts Payable		8,327	\$	-	\$	128,327	
Accrued Wages		5,006		1,544		6,550	
Intergovernmental Payable		1,827		573,269		575,096	
Claims Payable	95	3,648		427,571		1,381,219	
Total Current Liabilities	1,08	8,808		1,002,384		2,091,192	
Long-Term Liabilities:							
Claims Payable (Net of Current Portion)		-		3,447,588		3,447,588	
Compensated Absences (Net of Current Portion)	1	7,563				17,563	
Total Long-Term Liabilities	1	7,563		3,447,588		3,465,151	
Total Liabilities	1,10	6,371		4,449,972		5,556,343	
<i>Net Position</i> Unrestricted	7,81	<u>2,504</u>		(1,891,487)		5,921,017	
Total Net Position	<u>\$ 7,81</u>	<u>2,504</u>	\$	(1,891,487)	<u>\$</u>	5,921,017	

Combining Statement of Revenues, Expenses, and Changes in Fund Net Position All Internal Service Funds For the Year Ended December 31, 2012

	Internal Service							
		Self Insurance	C	Workers'		Total		
Operating Revenues								
Charges for Services	\$	13,511,898	\$	1,001,292	\$	14,513,190		
Other		135,857		21,728		157,585		
Total Operating Revenues		13,647,755		1,023,020		14,670,775		
Operating Expenses								
Salaries		158,599		46,037		204,636		
Contractual Services		23,084		38,494		61,578		
Materials and Supplies		1,174		-		1,174		
Claims and Judgments		14,006,247		2,231,781		16,238,028		
Other		924		40		964		
Total Operating Expenses		14,190,028		2,316,352		16,506,380		
Change in Net Position		(542,273)		(1,293,332)		(1,835,605)		
Net Position Beginning of Year		8,354,777		(598,155)		7,756,622		
Net Position End of Year	<u>\$</u>	7,812,504	\$	(1,891,487)	\$	5,921,017		

**STARK COUNTY, OHIO** *Combining Statement of Cash Flows All Internal Service Funds* For the Year Ended December 31, 2012

	Self	Workers'	
	Insurance	Compensation	Total
Cash Flows from Operating Activities			
Cash Received from Interfund Services Provided	\$ 13,511,898	\$ 1,001,292	\$ 14,513,190
Cash Received from Other Operating Revenues	132,477	21,728	154,205
Cash Payments for Employee Services and Benefits	(151,928)	(53,961)	(205,889)
Cash Payments to Suppliers for Goods and Services	(12,732)		(51,226)
Cash Payments for Claims	(14,010,412)		(15,107,454)
Cash Payments for Other Operating Expenses	(924)	(40)	(964)
Net Cash Provided by (Used for) Operating Activities	(531,621)	(166,517)	(698,138)
Net Increase (Decrease) in Cash and Cash Equivalents	(531,621)	(166,517)	(698,138)
Cash and Cash Equivalents Beginning of Year	9,447,116	2,725,002	12,172,118
Cash and Cash Equivalents End of Year	<u>\$ 8,915,495</u>	<u>\$ 2,558,485</u>	<u>\$ 11,473,980</u>
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities Operating Income (Loss)	<u>\$ (542,273)</u>	<u>\$ (1,293,332)</u>	<u>\$ (1,835,605)</u>
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities (Increase) Decrease in Assets			
Accounts Receivable	(3,380)	-	(3,380)
Prepaids	11,526	-	11,526
Increase (Decrease) in Liabilities			
Accounts Payable	857	-	857
Accrued Wages and Benefits	(371)	( ) )	(2,124)
Compensated Absences Payable	6,504	(5,934)	570
Intergovernmental Payable	538	(72,009)	(71,471)
Claims Payable	(5,022)	1,206,511	1,201,489
Total Adjustments	10,652	1,126,815	1,137,467
Net Cash Provided by (Used for) Operating Activities	<u>\$ (531,621)</u>	<u>\$ (166,517)</u>	<u>\$ (698,138)</u>

Fund Descriptions – Fiduciary Funds For the Year Ended December 31, 2012

#### Private Purpose Trust Funds

Private Purpose Trust Funds are accounted for in essentially the same manner as proprietary funds.

George C. Brissel - To account for the money as set forth in the trust agreement.

SCBDD Gifts & Donations – To account for monies received in trust to be used by the SCBDD board.

Juvenile Court Gifts & Donations – To account for monies received in trust to be used by the Juvenile court.

#### Agency Funds

Agency funds are purely custodial (assets equal liabilities) and thus do not involve the measurement of results of operations. The following are the County's agency funds:

<u>Undivided General Tax</u> - To account for the collection of real estate taxes and special assessments that are periodically apportioned to the subdivisions and to the County operating funds.

<u>Undivided Personal Tax</u> - To account for the collection of tangible personal property taxes that are periodically apportioned to the subdivisions and to the County operating funds.

<u>Court Agency</u> - To account for clerk of courts auto title fees, county court, juvenile court and probate court related receipts.

#### Other Agency Funds -

Local Government Revenue Assistance	Special Emergency Planning
Estimated Tax	Stark County Health Department
Highway Escrow County	Stark County Regional Planning Commission
Highway Escrow State	Multi-County Juvenile Attention System
Undivided Estate Tax	Stark County Park District
Undivided Motel Tax	Stark Soil and Water Conservation District
Trailer Tax	Stark Regional Community Corrections Center
Local Government	Forfeited Land Sale
Municipal Road	Real Estate Prepayment
Subdivision Auto Registration	Tax Certificate Redemption
Cigarette Tax	Recorder Escrow
Law Library	Ohio Elections Commission
Payroll Deductions	Sumser Trust
Subdivision Gas Tax	Sheriff Inmate Services
Library and Local Government Support	Indigent Application Fee
Stark Council of Governments	
Stark-Tuscarawas-Wayne Joint Solid Waste	
Management District	

Combining Statement of Net Position Private Purpose Trust Funds December 31, 2012

		George C. Brissel	Gif	SCBDD ts & Donations		nille Court & Donations		Total
Assets Cash and Investments	<u>\$</u>	2,190	<u>\$</u>	161.025	<u>\$</u>	1,664	<u>\$</u>	164,879
<i>Net Position</i> Held in Trust for Private Purposes	<u>\$</u>	2,190	\$	161,025	<u>\$</u>	1,664	<u>\$</u>	164,879

Combining Statement of Changes in Net Position Private Purpose Trust Funds For the Year Ended December 31, 2012

	George C. Brissel	SCBDD Gifts & Donations	Juvenile Court Gifts & Donations	Total
<i>Additions</i> Contributions	<u>\$</u>	\$	\$ 21,896	\$ 21,896
Deductions				
Other Operating Expense			22,912	22,912
Change in Net Position	-	-	(1,016)	(1,016)
Net Position Beginning of Year	2,190	161,025	2,680	165,895
Net Position End of Year	<u>\$ 2,190</u>	<u>\$ 161,025</u>	<u>\$ 1,664</u>	<u>\$ 164,879</u>

Combining Statement of Changes in Assets and Liabilities

All Agency Funds For the Year Ended December 31, 2012

	Balance 1/1/12	Additions	Reductions	Balance 12/31/12
Undivided General Tax				
Assets:				
Cash and Investments	\$ 6,559,274	\$ 373,529,869	\$ 373,094,215	\$ 6,994,928
Taxes Receivable	321,204,421	316,026,677	321,204,421	316,026,677
Special Assessments	11,967,189	2,199,046		14,166,235
Total Assets	<u>\$ 339,730,884</u>	<u>\$ 691,755,592</u>	<u>\$ 694,298,636</u>	<u>\$ 337,187,840</u>
Liabilities:				
Intergovernmental Payable	<u>\$ 339,730,884</u>	<u>\$ 316,460,599</u>	<u>\$ 319.003.643</u>	<u>\$ 337,187,840</u>
Undivided Personal Tax				
Assets:				
Cash and Investments	\$ 34,245	\$ 2,387,929	\$ 2,419,005	\$ 3,169
Taxes Receivable	1,868,451	1,848,128	1,868,451	1,848,128
Total Assets	<u>\$ 1,902,696</u>	<u>\$ 4,236,057</u>	<u>\$ 4,287,456</u>	<u>\$ 1.851,297</u>
Liabilities:				
Intergovernmental Payable	<u>\$ 1,902,696</u>	<u>\$ 1,847,594</u>	<u>\$ 1,898,993</u>	<u>\$ 1,851,297</u>
Undivided Estate Tax				
Assets:				
Cash and Investments	<u>\$ 3,349,591</u>	<u>\$ 9,909,161</u>	<u>\$ 8,342,856</u>	<u>\$ 4,915,896</u>
Liabilities:				
Intergovernmental Payable	<u>\$ 3,349,591</u>	<u>\$ 1,566,305</u>	<u>\$</u>	<u>\$ 4,915,896</u>
Local Government				
Assets:				
Cash and Investments	\$ -	\$ 11,131,330	\$ 11,131,330	\$-
Intergovernmental Receivable	5,157,143	4,640,467	5,157,143	4,640,467
Total Assets	<u>\$ 5,157,143</u>	<u>\$ 15,771,797</u>	<u>\$ 16,288,473</u>	\$ 4,640,467
Liabilities:				
Intergovernmental Payable	\$ 5,157,143	\$ 4,640,467	\$ 5,157,143	\$ 4,640,467
				(continued)

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Combining Statement of Changes in Assets and Liabilities All Agency Funds

For the Year Ended December 31, 2012

	Balance 1/1/12	Additions	Reductions	Balance 12/31/12
Library and Local Government Support				
Assets:				
Cash and Investments Intergovernmental Receivable	\$ - <u>5,991,197</u>	\$ 11,203,203 6,041,954	\$ 11,203,203 5,991,197	\$
Total Assets	\$ 5,991,197	<u>\$ 17,245,157</u>	\$ 17,194,400	\$ 6,041,954
Liabilities:				
Intergovernmental Payable	<u>\$ 5,991,197</u>	<u>\$ 6.041.954</u>	<u>\$ 5,991,197</u>	<u>\$ 6,041,954</u>
Court Agency				
Assets:				
Cash and Investments in Segregated Accounts	<u>\$ 3,774,921</u>	<u>\$ 72,901,053</u>	<u>\$ 73,766,602</u>	<u>\$ 2,909,372</u>
Liabilities:				
Deposits Held and Due to Others	<u>\$ 3,774,921</u>	<u>\$ 72,901,053</u>	<u>\$ 73,766,602</u>	<u>\$ 2,909,372</u>
Other Agency Funds				
Assets:				
Cash and Investments	\$ 12,370,166	\$ 81,432,932	\$ 80,310,453	\$ 13,492,645
Cash and Investments in Segregated Accounts	8,372	9,259	-	17,631
Taxes Receivable Intergovernmental Receivable	3,681,951 1,792,614	6,059,120 <u>1,722,016</u>	3,681,951	6,059,120 1,722,016
Total Assets	<u>\$ 17,853,103</u>	\$ 89,223,327	<u>\$ 85,785,018</u>	<u>\$ 21,291,412</u>
10441135015	<u> </u>	<u>\$ 07,223,321</u>	<u>\$ 03,703,010</u>	$\Phi$ 21,271,412
Liabilities:				
Intergovernmental Payable	\$ 4,340,481	\$ 2,266,705	\$ 2,226,499	\$ 4,380,687
Undistributed Monies	9,664,503	7,926,788	4,162,594	13,428,697
Deposits Held and Due to Others <i>Total Liabilities</i>	3,848,119	403,402	<u>769,493</u>	<u>3,482,028</u>
Totai Liabinnes	<u>\$ 17,853,103</u>	<u>\$ 10,596,895</u>	<u>\$                                    </u>	<u>\$ 21,291,412</u>
All Agency Funds				
Assets:				
Cash and Investments		\$ 489,594,424		\$ 25,406,638
Cash and Investments in Segregated Accounts Taxes Receivable	3,783,293 326,754,823	72,910,312 323,933,925	73,766,602 326,754,823	2,927,003 323,933,925
Special Assessments	11,967,189	2,199,046		14,166,235
Intergovernmental Receivable	12,940,954	12,404,437	12,940,954	12,404,437
Total Assets	<u>\$ 377,759,535</u>	<u>\$ 901,042,144</u>	<u>\$ 899,963,441</u>	<u>\$ 378,838,238</u>
Liabilities:				
Intergovernmental Payable	\$ 360,471,992	\$ 332,823,624	\$ 334,277,475	\$ 359,018,141
Undistributed Monies	9,664,503	7,926,788	4,162,594	13,428,697
Deposits Held and Due to Others	7,623,040	73,304,455	74,536,095	6,391,400
Total Liabilities	<u>\$ 377,759,535</u>	<u>\$ 414.054.867</u>	<u>\$ 412,976,164</u>	<u>\$ 378.838.238</u>

# Individual Fund Schedules of Revenues, Expenditures/Expenses and Changes in Fund Balance/Fund Equity – Budget and Actual (Non-GAAP)

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - General Fund For the Year Ended December 31, 2012

	Budgeted	Amounts		Variance with
				Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Property and Other Local Taxes	\$ 13,683,688	\$ 13,626,688	\$ 13,677,082	\$ 50,394
Permissive Sales Tax	-	57,000	101,369	44,369
Charges for Services	8,705,090	8,879,620	10,661,327	1,781,707
Licenses and Permits	38,000	38,000	38,325	325
Fines and Forfeitures	429,300	429,300	480,911	51,611
Intergovernmental	6,646,928	6,666,029	7,687,658	1,021,629
Interest	900,200	900,200	1,152,555	252,355
Rentals	318,000	318,000	291,306	(26,694)
Other	342,221	377,732	1,223,030	845,298
Total Revenues	31,063,427	31,292,569	35,313,563	4,020,994
Expenditures				
Current:				
General Government - Legislative and Executive				
Commissioners' Office Personal Services	1 774 040	1 261 761	1,085,600	276 161
Materials and Supplies	1,774,940 19,635	1,361,761 18,338	1,085,000	276,161 906
Contractual Services	5,149,586	5,328,136	4,636,104	692,032
Capital Outlay	5,147,500	250,405	201,936	48,469
Other	4,458,769	1,918,823	1,865,687	53,136
Total Commissioners' Office	11,402,930	8,877,463	7,806,759	1,070,704
County Auditor				
Personal Services	739,141	769,014	759,014	10,000
Materials and Supplies	7,990	7,793	7,793	
Contractual Services	322,814	270,291	270,291	-
Capital Outlay		23,008	23,008	-
Other	573	412	412	-
Total County Auditor	1,070,518	1,070,518	1,060,518	10,000
County Treasurer				
Personal Services	313,282	352,817	352,099	718
Materials and Supplies	1,255	3,755	2,097	1,658
Contractual Services	259,381	217,046	216,425	621
Other	128	428	100	328
Total County Treasurer	574,046	574,046	570,721	3,325
Prosecuting Attorney				
Personal Services	2,533,275	2,463,293	2,463,293	-
Materials and Supplies	-	813	813	-
Contractual Services	-	20,000	20,000	-
Other	64,921	57,851	57,851	
Total Prosecuting Attorney	2,598,196	2,541,957	2,541,957	
		_	_	(continued)

(continued)

#### Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - General Fund For the Year Ended December 31, 2012

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Recorder				
Personal Services	\$ 385,389	\$ 402,011	\$ 401,808	\$ 203
Materials and Supplies	566	566	566	-
Contractual Services	21,567	22,224	22,085	139
Other	538	1,459	1,458	1
Total Recorder	408,060	426,260	425,917	343
Record Center				
Personal Services	-	92,213	85,530	6,683
Materials and Supplies	-	355	352	3
Contractual Services	-	2,740	2,700	40
Other		999	865	134
Total Record Center		96,307	89,447	6,860
Board of Elections				
Personal Services	1,876,338	1,666,600	1,590,110	76,490
Materials and Supplies	168,034	143,034	110,601	32,433
Contractual Services	361,559	560,398	542,714	17,684
Capital Outlay	70,350	120,350	117,764	2,586
Other	11,130	16,130	9,541	6,589
Total Board of Elections	2,487,411	2,506,512	2,370,730	135,782
Data Processing				
Personal Services	1,052,268	1,033,098	1,032,127	971
Materials and Supplies	2,952	12,202	11,977	225
Contractual Services	403,046	412,830	399,019	13,811
Capital Outlay	26,669	160,549	160,545	4
Other	10,108	10,244	10,244	
Total Data Processing	1,495,043	1,628,923	1,613,912	15,011
Buildings and Grounds Maintenance				
Personal Services	246,577	452,993	434,151	18,842
Materials and Supplies	869,381	834,565	746,075	88,490
Contractual Services	619,797	441,507	350,209	91,298
Capital Outlay	-	6,300	6,300	-
Other		390	390	=
Total Buildings and Grounds Maintenance	1,735,755	1,735,755	1,537,125	198,630
Total General Government - Legislative and Executive	21,771,959	19,457,741	18,017,086	1,440,655
General Government - Judicial				
Court of Appeals				
Materials and Supplies	62,561	48,008	47,791	217
Contractual Services	110,971	116,173	116,173	
Capital Outlay		25,659	25,059	600
Other	28,308	12,000	12,000	
Total Court of Appeals	201,840	201,840	201,023	817
				(continued)

#### Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - General Fund For the Year Ended December 31, 2012

	Budgetec	Budgeted Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Common Pleas Court				
Personal Services	\$ 1,524,633	\$ 1,350,838	\$ 1,350,571	\$ 267
Materials and Supplies	38,945	42,952	42,778	174
Contractual Services	160,667	233,822	232,455	1,367
Other	37,453	54,321	54,317	4
Total Common Pleas Court	1,761,698	1,681,933	1,680,121	1,812
Common Pleas Jury Commission	25.000	114 545	114 (02	22
Personal Services	35,000	114,765	114,682	83
Total Common Pleas Jury Commission	35,000	114,765	114,682	83
Juvenile Court				
Personal Services	1,536,335	1,426,335	1,404,948	21,387
Materials and Supplies	28,482	32,482	30,994	1,488
Contractual Services	69,646	76,265	73,357	2,908
Capital Outlay	5,749	111,881	111,881	-
Other		8,249	8,037	212
Total Juvenile Court	1,640,212	1,655,212	1,629,217	25,995
Probate Court				
Personal Services	536,841	530,350	528,237	2,113
Materials and Supplies	6,584	7,609	7,609	-
Contractual Services	67,885	72,236	71,266	970
Other	379	1,496	1,496	
Total Probate Court	611,689	611,691	608,608	3,083
Clerk of Courts				
Personal Services	896,033	895,033	870,969	24,064
Materials and Supplies	12,097	12,597	12,452	145
Contractual Services	222,051	219,790	215,157	4,633
Other	128	2,889	2,889	
Total Clerk of Courts	1,130,309	1,130,309	1,101,467	28,842
Public Defender				
Personal Services	1,454,293	1,410,293	1,405,998	4,295
Materials and Supplies	3,356	35,781	35,065	716
Contractual Services	527,569	530,569	529,429	1,140
Capital Outlay	-	1,575	1,551	24
Other	157,325	8,513	8,259	254
Total Public Defender	2,142,543	1,986,731	1,980,302	6,429
Municipal Court				
Personal Services	659,799	665,923	631,706	34,217
Contractual Services	28,789	28,789	28,600	189
Total Municipal Court	688,588	694,712	660,306	34,406
Total General Government - Judicial	8,211,879	8,077,193	7,975,726	<u>101,467</u> (continued)
				(continued)

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	Budgetee	d Amounts		Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Public Safety				
Sheriff				
Personal Services	\$ 7,335,779	\$ 6,805,778	\$ 6,738,618	\$ 67,160
Materials and Supplies	735,126	905,126	893,566	11,560
Contractual Services	1,934,257	2,290,517	1,968,563	321,954
Capital Outlay	66,588	124,729	103,713	21,016
Other	95,230	77,877	70,807	7,070
Total Sheriff	10,166,980	10,204,027	9,775,267	428,760
Coroner				
Personal Services	458,995	509,559	509,559	-
Materials and Supplies	28,197	18,917	18,897	20
Contractual Services	186,966	146,333	145,843	490
Other	128	1,477	1,477	-
Total Coroner	674,286	676,286	675,776	510
911 Central Dispatch				
Other	-	2,551,107	2,551,107	-
Total 911 Central Dispatch	_	2,551,107	2,551,107	
Total Public Safety	10,841,266	13,431,420	13,002,150	429,270
Public Works				
Buildings and Grounds Capital				
Capital Outlay	114,407	94,007	93,861	146
Total Buildings and Grounds Capital	114,407	94,007	93,861	146
Total Public Works	114,407	94,007	93,861	146
Human Services				
Veteran's Service Commission				
Personal Services	866,082	849.082	747,656	101,426
Materials and Supplies	16,844	33,844	26,152	7,692
Contractual Services	65,307	68,884	64,240	4,644
Capital Outlay		2,800	2,557	243
Other	423,538	540,453	540,314	139
Total Veteran's Service Commission	1,371,771	1,495,063	1,380,919	114,144
Total Human Services	1,371,771	1,495,063	1,380,919	114,144
Total Expenditures	42,311,282	42,555,424	40,469,742	2,085,682
Excess (Deficiency) of Revenues Over (Under) Expenditures	(11,247,855)	(11,262,855)	(5,156,179)	<u>6,106,676</u> (continued)

	Budgeted Amounts					Variance with		
							Fi	nal Budget
								Positive
	Ori	ginal		Final		Actual	(1	Negative)
Other Financing Sources (Uses)								
Sale of Capital Assets	\$	-	\$	-	\$	20,501	\$	20,501
Advances In		-		15,000		15,000		-
Transfers In	2	,100,000		2,100,000		2,224,434		124,434
Total Other Financing Sources (Uses)	2.	,100,000		2,115,000		2,259,935		144,935
Net Change in Fund Balance	(9,	,147,855)		(9,147,855)		(2,896,244)		6,251,611
Fund Balance at Beginning of Year	4,	,899,326		4,899,326		4,899,326		-
Prior Year Encumbrances Appropriated	4	,256,874		4,256,874		4,256,874		
Fund Balance at End of Year	<u>\$</u>	8,345	<u>\$</u>	8,345	\$	6,259,956	\$	6,251,611

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Board of Developmental Disabilities For the Year Ended December 31, 2012

	Budgeted Amounts						Variance with		
	Original Final		Final	al Actual			inal Budget Positive Negative)		
<i>Revenues</i> Property and Other Local Taxes Charges for Services	\$	27,896,563	\$	27,896,563	\$	28,298,170 1,054,872	\$	401,607 1,054,872	
Intergovernmental Rentals		20,998,426		21,129,426		23,037,154 795		1,034,872 1,907,728 795	
Other		1,384,026		1,384,053		937,786		(446,267)	
Total Revenues		50,279,015		50,410,042		53,328,777		2,918,735	
<i>Expenditures</i> Current: Health									
Personal Services		32,479,726		30,770,106		30,583,824		186,282	
Materials and Supplies		1,908,870		1,994,814		1,867,470		127,344	
Contractual Services		4,162,118		5,737,011		5,495,408		241,603	
Capital Outlay		647,970		671,863		658,229		13,634	
Other		9,816,735		9,908,551		9,605,522		303,029	
Total Expenditures		49,015,419		49,082,345		48,210,453		871,892	
Excess (Deficiency) of Revenues Over (Under) Expenditures		1,263,596		1,327,697		5,118,324		3,790,627	
<i>Other Financing Use</i> Transfers Out		(334,070)		(551,582)		(549,575)		2,007	
Net Change in Fund Balance		929,526		776,115		4,568,749		3,792,634	
Fund Balance Beginning of Year		27,409,114		27,409,114		27,409,114		-	
Prior Year Encumbrances Appropriated		1,498,653		1,498,653		1,498,653			
Fund Balance End of Year	<u>\$</u>	29,837,293	<u>\$</u>	29,683,882	<u>\$</u>	33,476,516	<u>\$</u>	3,792,634	

	Budgeted	Variance with		
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Property and Other Local Taxes	\$ 6,311,739		\$ 6,216,746	\$ (94,993)
Intergovernmental	33,480,400	30,625,704	28,689,908	(1,935,796)
Other	7,000	7,000	36,471	29,471
Total Revenues	39,799,139	36,944,443	34,943,125	(2,001,318)
Expenditures				
Current:				
Health				
Personal Services	2,194,131	2,192,131	2,078,799	113,332
Materials and Supplies	61,049	73,049	71,357	1,692
Contractual Services	40,630,126	37,136,908	36,402,420	734,488
Capital Outlay	601,220	318,371	309,852	8,519
Other	333,195	332,785	224,082	108,703
Total Expenditures	43,819,721	40,053,244	39,086,510	966,734
Net Change in Fund Balance	(4,020,582)	(3,108,801)	(4,143,385)	(1,034,584)
Fund Deficit Beginning of Year	7,977,523	7,977,523	7,977,523	-
Prior Year Encumbrances Appropriated	2,558,281	2,558,281	2,558,281	<del></del>
Fund Balance End of Year	<u>\$ 6,515,222</u>	<u>\$ 7,427.003</u>	\$ 6,392,419	<u>\$ (1,034,584)</u>

	Budgeted	d Amounts		Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues	<b>•</b> • • • • • • • • • • • • • • • • • •		<b>*</b> • • • • • • • • • • • • • • • • • • •	+
Property and Other Local Taxes	\$ 8,314,076	\$ 8,314,076	\$ 8,372,781	\$ 58,705
Charges for Services	-	-	1,235,233	1,235,233
Intergovernmental	13,956,545	13,956,545	12,448,470	(1,508,075)
Other	67,100	67,100	118,646	51,546
Total Revenues	22,337,721	22,337,721	22,175,130	(162,591)
Expenditures				
Current:				
Human Services				
Personal Services	4,043,504	4,143,504	3,749,692	393,812
Materials and Supplies	27,170	99,470	92,764	6,706
Contractual Services	13,748,172	13,846,173	11,814,054	2,032,119
Capital Outlay	137,518	122,518	32,640	89,878
Other	7,893,528	9,018,529	8,263,506	755,023
Total Expenditures	25,849,892	27,230,194	23,952,656	3,277,538
Net Change in Fund Balance	(3,512,171)	(4,892,473)	(1,777,526)	3,114,947
Fund Balance Beginning of Year	7,757,332	7,757,332	7,757,332	-
Prior Year Encumbrances Appropriated	2,560,512	2,560,512	2,560,512	<u> </u>
Fund Balance End of Year	<u>\$ 6,805,673</u>	<u>\$ 5,425,371</u>	<u>\$ 8,540,318</u>	<u>\$ 3,114,947</u>

	Budgeted .	Amounts		Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$ 24,202,754	\$ 24,202,754	\$ 19,175,565	\$ (5,027,189)
Other	5,000,000	5,000,000	7,117,105	2,117,105
Total Revenues	29,202,754	29,202,754	26,292,670	(2,910,084)
Expenditures				
Current:				
Human Services				
Personal Services	24,181,505	22,821,505	22,775,905	45,600
Materials and Supplies	785,188	785,189	364,576	420,613
Contractual Services	5,079,483	4,579,483	4,468,175	111,308
Capital Outlay	176,041	176,041	121,859	54,182
Other	1,677,950	2,277,949	1,852,915	425,034
Total Expenditures	31,900,167	30,640,167	29,583,430	1,056,737
Net Change in Fund Balance	(2,697,413)	(1,437,413)	(3,290,760)	(1,853,347)
Fund Balance Beginning of Year	5,527,756	5,527,756	5,527,756	-
Prior Year Encumbrances Appropriated	823,095	823,095	823,095	
Fund Balance End of Year	<u>\$ 3,653,438</u>	<u>\$ 4,913,438</u>	<u>\$ 3,060,091</u>	<u>\$ (1,853,347)</u>

	Real Estate Tax Overpayment					
	Final Budget		Actual		F	ariance with Final Budget Positive (Negative)
Expenditures						
Current:						
Other						
Other	<u>\$</u>	484,610	<u>\$</u>	428,657	<u>\$</u>	55,953
Total Expenditures		484,610		428,657		55,953
Excess (Deficiency) of Revenues Over (Under) Expenditures		(484,610)		(428,657)		55,953
Other Financing Uses						
Transfers Out		(800,000)		(800,000)		
Net Change in Fund Balance		(1,284,610)		(1,228,657)		55,953
Fund Balance Beginning of Year		972,971		972,971		-
Prior Year Encumbrances Appropriated		311,639		311,639		
Fund Balance End of Year	<u>\$</u>		\$	55,953	\$	55,953

	Certificate of Title Administration						
	Final Budget	Actual	Variance with Final Budget Positive (Negative)				
Revenues							
Charges for Services	<u>\$ 2,000,000 </u> \$	2,352,012	\$ 352,012				
<i>Expenditures</i> Current: General Government - Judicial							
Personal Services	1,437,000	1,299,204	137,796				
Materials and Supplies	28,053	26,916	1,137				
Contractual Services	202,022	199,151	2,871				
Capital Outlay	16,374	16,374	-				
Other	1,000	821	179				
Total Expenditures	1,684,449	1,542,466	141,983				
Excess (Deficiency) of Revenues Over (Under) Expenditures	315,551	809,546	493,995				
Other Financing Uses							
Transfers Out	(1,000,000)	(1,000,000)					
Net Change in Fund Balance	(684,449)	(190,454)	493,995				
Fund Balance Beginning of Year	1,775,152	1,775,152	-				
Prior Year Encumbrances Appropriated	6,449	6,449	<u> </u>				
Fund Balance End of Year	<u>\$ 1,097,152</u> <u>\$</u>	1,591,147	<u>\$ 493,995</u>				
	127						

	<b>Recorder's Equipment</b>						
	Final Budget			Actual	Variance with Final Budget Positive (Negative)		
Revenues							
Charges for Services	\$	225,000	\$	227,064	\$	2,064	
<i>Expenditures</i> Current:							
General Government - Legislative and Executive Personal Services		44,909		44,626		283	
Materials and Supplies		10,205		10,194		285	
Contractual Services		193,145		192,823		322	
Capital Outlay		12,231		12,231			
Total Expenditures		260,490		259,874		616	
Net Change in Fund Balance		(35,490)		(32,810)		2,680	
Fund Balance Beginning of Year		17,045		17,045		-	
Prior Year Encumbrances Appropriated		18,445		18,445			
Fund Balance End of Year	<u>\$</u>		\$	2,680	\$	2,680	

	Unclaimed Money					
		Final Budget	Variance with Final Budget Positive (Negative)			
Revenues						
Other	<u>\$</u>		\$ 206,331	<u>\$ 206,331</u>		
<i>Expenditures</i> Current: General Government - Legislative and Executive						
Other		86,899	85,000	1,899		
Total Expenditures		86,899	85,000	1,899		
Net Change in Fund Balance		(86,899)	121,331	208,230		
Fund Balance Beginning of Year		780,617	780,617	-		
Prior Year Encumbrances Appropriated		86,899	86,899			
Fund Balance End of Year	\$	780,617	<u>\$ 988,847</u>	<u>\$ 208,230</u>		

	Citize	Citizens Building Operating				
	Final Budget	Actual	Variance with Final Budget Positive (Negative)			
Expenditures						
Current:						
General Government - Legislative and Executive						
Materials and Supplies	49,856	49,856	-			
Contractual Services	17,179	17,179	-			
Capital Outlay	15,799	15,799				
Total Expenditures	82,834	82,834				
Deficiency of Revenues Under Expenditures	(82,834)	(82,834)	-			
Other Financing Use						
Transfers Out	(65,056)	(65,056)				
Net Change in Fund Balance	(147,890)	(147,890)	-			
Fund Balance Beginning of Year	48,359	48,359	-			
Prior Year Encumbrances Appropriated	99,531	99,531				
Fund Balance End of Year	<u>\$</u>	<u>\$</u>	\$			

	Building Inspection						
		Final Budget		Actual	Variance with Final Budget Positive (Negative)		
Revenues							
Charges for Services	\$	722,357	\$	876,050	\$	153,693	
Expenditures							
Current:							
Public Safety							
Personal Services		513,493		503,179		10,314	
Materials and Supplies		15,709		15,631		78	
Contractual Services		122,776		120,615		2,161	
Capital Outlay		80,606		80,374		232	
Other		360		300		60	
Total Expenditures	. <u> </u>	732,944		720,099		12,845	
Net Change in Fund Balance		(10,587)		155,951		166,538	
Fund Balance Beginning of Year		555,894		555,894		-	
Prior Year Encumbrances Appropriated		10,586		10,586		<u> </u>	
Fund Balance End of Year	<u>\$</u>	<u>555,893</u>	<u>\$</u>	722,431	\$	166,538	

	Sheriff's Policing Rotary							
		Final Budget		Actual	Variance with Final Budget Positive (Negative)			
Revenues								
Charges for Services	\$	2,100,000	\$	2,274,912	\$	174,912		
Intergovernmental		250,000		150,053		(99,947)		
Other				27,089		27,089		
Total Revenues		2,350,000		2,452,054		102,054		
<i>Expenditures</i> Current:								
Public Safety								
Personal Services		2,494,464		2,473,694		20,770		
Materials and Supplies		87,394		82,393		5,001		
Contractual Services		67,100		55,191		11,909		
Capital Outlay		10,000		10,000		-		
Other		3,995		3,568		427		
Total Expenditures		2,662,953		2,624,846		38,107		
Net Change in Fund Balance		(312,953)		(172,792)		140,161		
Fund Balance Beginning of Year		288,459		288,459		-		
Prior Year Encumbrances Appropriated		24,494		24,494				
Fund Balance End of Year	<u>\$</u>		\$	140,161	\$	140,161		

	Personal Property Tax Overpayment							
		Final Budget	Actual			Variance with Final Budget Positive (Negative)		
Expenditures								
Current:								
General Government - Legislative and Executive			<i>•</i>					
Other	<u>\$</u>	154,078	<u>\$</u>		\$	154,078		
Total Expenditures		154,078		<u> </u>		154,078		
Deficiency of Revenues Under Expenditures		(154,078)		-		154,078		
Other Financing Use								
Transfers Out		(300,000)		(300,000)				
Net Change in Fund Balance		(454,078)		(300,000)		154,078		
Fund Balance Beginning of Year	\$	454,078	\$	454,078	\$			
Fund Balance End of Year	\$		\$	154,078	\$	154,078		

		Ra	e	
				Variance with Final Budget
		Final Budget		Positive (Negative)
	D	uugei	Actual	(Regative)
Fund Balance Beginning of Year	\$	2,493	\$ 2,493	<u>\$</u>
Fund Balance End of Year	\$	2,493	<u>\$ 2,493</u>	<u>\$</u>

	Forfeiture of Subdivision Bond							
	Final Budget	Actual	Variance with Final Budget Positive (Negative)					
Revenues								
Fines and Forfeitures	\$ -	\$ 50,000	\$ 50,000					
<i>Expenditures</i> Current: General Government - Legislative and Executive Contractual Services	1,909	1,909	-					
Capital Outlay	54,574	51,643	2,931					
Total Expenditures	56,483	53,552	2,931					
Excess (Deficiency) of Revenues Over (Under) Expenditures	(56,483)	(3,552)	52,931					
Net Change in Fund Balance	(56,483)	(3,552)	52,931					
Fund Balance Beginning of Year	62,223	62,223						
Fund Balance End of Year	<u>\$ 5,740</u>	<u>\$ 58.671</u>	<u>\$ 52,931</u>					

		Real Estate Tax Prepayment								
		inal dget	Actual	Variance with Final Budget Positive (Negative)						
Revenues										
Interest	\$	- \$	21	<u>\$ 21</u>						
Net Change in Fund Balance		-	21	21						
Fund Balance Beginning of Year		1,353	1,353							
Fund Balance End of Year	<u>\$</u>	<u> 1,353 </u> \$	1,374	<u>\$ 21</u>						

	Victim Assistance						
	Final Budget		Variance with Final Budget Positive (Negative)				
Revenues							
Intergovernmental	<u>\$ 207,501</u>	<u>\$ 178,458</u>	<u>\$ (29,043)</u>				
Expenditures							
Current:							
Human Services							
Personal Services	205,501	205,501	-				
Other	2,000	1,928	72				
Total Expenditures	207,501	207,429	72				
Net Change in Fund Balance	-	(28,971)	(28,971)				
Fund Balance Beginning of Year	75,085	75,085					
Fund Balance End of Year	<u>\$ 75.085</u>	<u>\$ 46,114</u>	<u>\$ (28,971)</u>				

	Youth Services					
	Final Budget			Actual	Fina P	ance with al Budget ositive egative)
Revenues						
Intergovernmental	\$	1,994,513	\$	1,972,436	\$	(22,077)
Other		-		4,073		4,073
Total Revenues		1,994,513		1,976,509		(18,004)
Expenditures						
Current:						
Public Safety						
Personal Services		1,173,596		1,059,442		114,154
Materials and Supplies		36,645		23,365		13,280
Contractual Services		1,093,301		1,066,659		26,642
Other		66,356		53,309		13,047
Total Expenditures		2,369,898		2,202,775		167,123
Net Change in Fund Balance		(375,385)		(226,266)		149,119
Fund Balance Beginning of Year		580,254		580,254		-
Prior Year Encumbrances Appropriated		253,154		253,154		
Fund Balance End of Year	<u>\$</u>	458,023	\$	607,142	<u>\$</u>	149,119

	Pass Through Grants						
	Final Budget		Actual	Fin F	iance with al Budget Positive legative)		
<i>Revenues</i> Charges for Services	\$ 35,90	0 \$	78,729	\$	42,829		
<i>Expenditures</i> Intergovernmental	81,21	<u>6</u>	81,216				
Net Change in Fund Balance	(45,31	6)	(2,487)		42,829		
Fund Balance Beginning of Year	45,31	6	45,316				
Fund Balance End of Year	\$	- <u>\$</u>	42,829	<u>\$</u>	42,829		

			HO	ME Program		
	Final Budget			Actual		ariance with inal Budget Positive (Negative)
Revenues						
Intergovernmental Other	\$	1,973,318	\$	439,493 <u>61,394</u>	\$	(1,533,825) <u>61,394</u>
Total Revenues		1,973,318		500,887		(1,472,431)
<i>Expenditures</i> Current:						
Public Works Contractual Services		1,954,882		1,309,368		645,514
Other Total Expenditures		<u>20,000</u> 1,974,882		1,309,368		<u>20,000</u> 665,514
Net Change in Fund Balance		(1,564)		(808,481)		(806,917)
Fund Deficit Beginning of Year		(443,814)		(443,814)		-
Prior Year Encumbrances Appropriated		445,378		445,378		
Fund Deficit End of Year	<u>\$</u>		<u>\$</u>	(806,917)	<u>\$</u>	(806,917)

		Justice System Sales Tax					
		Final Budget		Actual		riance with nal Budget Positive Negative)	
Revenues							
Permissive Sales Tax	\$	11,000,000	\$	12,362,619	\$	1,362,619	
Total Revenues		11,000,000		12,362,619		1,362,619	
Expenditures Current: General Government - Legislative and Executive Commissioners' Office							
Contractual Services		2,500,000		2,500,000		-	
Total General Government - Legislative and Executive		2,500,000		2,500,000		_	
<i>General Government - Judicial</i> Common Pleas Court Personal Services Total Common Pleas Court		1,000,000		1,000,000		<u> </u>	
Clerk of Courts							
Personal Services		133,333		133,333		-	
Contractual Services		66,667		66,667		-	
Total Clerk of Courts		200,000		200,000			
Family Court							
Personal Services		752,000		752,000		-	
Materials and Supplies		12,000		12,000		-	
Contractual Services		36,000		36,000			
Total Family Court		800,000		800,000			
Total General Government - Judicial		2,000,000		2,000,000			
<b>Public Safety</b> Sheriff							
Personal Services		4,493,246		4,493,246		-	
Materials and Supplies		183,682		183,682		-	
Contractual Services		1,823,072		1,823,072			
Total Public Safety		6,500,000		6,500,000			
Total Expenditures		11,000,000		11,000,000			
Net Change in Fund Balance		-		1,362,619		1,362,619	
Fund Balance Beginning of Year		_					
Fund Balance End of Year	<u>\$</u>		\$	1,362,619	\$	1,362,619	

	Final Budget Actual				Variance with Final Budget Positive (Negative)	
Revenues						
Property and Other Local Taxes	\$ 530,000			542,018	\$	12,018
Intergovernmental		1,000,000		1,022,798		22,798
Other		-		2,697		2,697
Total Revenues		1,530,000		1,567,513		37,513
Expenditures						
Current:						
Public Safety						
Personal Services		777,000		748,563		28,437
Materials and Supplies	25,937			22,443		3,494
Contractual Services		510,170		374,876		135,294
Capital Outlay		442,772		423,682		19,090
Other		21,640		7,906		13,734
Total Expenditures		1,777,519		1,577,470		200,049
Net Change in Fund Balance		(247,519)		(9,957)		237,562
Fund Balance Beginning of Year		2,333,955		2,333,955		-
Prior Year Encumbrances Appropriated		571,518		571,518		
Fund Balance End of Year	\$	2,657,954	\$	2,895,516	\$	237,562

	Child Assault Prosecution						
		Final Budget		Actual	Variance with Final Budget Positive (Negative)		
Revenues							
Intergovernmental	\$	328,821	\$	328,821	<u>\$</u> -		
Expenditures							
Current:							
Human Services							
Personal Services		328,821		328,821			
Net Change in Fund Balance		-		-	-		
Fund Balance Beginning of Year		76,373		76,373			
Fund Balance End of Year	\$	76,373	\$	76,373	<u>\$</u>		

	Community Development						
	Final Budget			Actual		ariance with inal Budget Positive (Negative)	
Revenues							
Intergovernmental	\$	5,621,747	\$	2,046,759	\$	(3,574,988)	
Interest		-		98		98	
Other		668,526		826,909		158,383	
Total Revenues		6,290,273		2,873,766		(3,416,507)	
<i>Expenditures</i> Current: Public Works							
Materials and Supplies		22,491		2,491		20,000	
Contractual Services		5,395,682		3,730,711		1,664,971	
Capital Outlay		805,888		765,693		40,195	
Other		71,012		5,438		65,574	
Total Expenditures		6,295,073		4,504,333		1,790,740	
Net Change in Fund Balance		(4,800)		(1,630,567)		(1,625,767)	
Fund Deficit Beginning of Year		(1,683,313)		(1,683,313)		-	
Prior Year Encumbrances Appropriated	_	1,962,179		1,962,179		<u> </u>	
Fund Deficit End of Year	\$	274,066	\$	(1,351,701)	\$	(1,625,767)	

	]	Final Budget	Actual		Variance with Final Budget Positive (Negative)	
Revenues	¢	50.000	¢	72.022	¢	22.022
Charges for Services	\$	50,000	\$	73,033	\$	23,033
Other				102		102
Total Revenues		50,000		73,135		23,135
<i>Expenditures</i> Current: Public Safety						
Materials and Supplies		10,100		-		10,100
Contractual Services		45,114		24,308		20,806
Other		5,190		5,071		119
Total Expenditures		60,404		29,379		31,025
Net Change in Fund Balance		(10,404)		43,756		54,160
Fund Balance Beginning of Year		278,006		278,006		-
Prior Year Encumbrances Appropriated		10,404		10,404		
Fund Balance End of Year	\$	278,006	\$	332,166	\$	54,160

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$ 2,045,000	\$ 2,735,987	\$ 690,987
Other	90,000	227,238	137,238
Total Revenues	2,135,000	2,963,225	828,225
Expenditures			
Current:			
General Government - Judicial			
Personal Services	2,114,884	1,944,427	170,457
Materials and Supplies	143,861	71,255	72,606
Contractual Services	981,876	826,122	155,754
Capital Outlay	1,293,947	904,587	389,360
Other	237,514	190,057	47,457
Total Expenditures	4,772,082	3,936,448	835,634
Excess (Deficiency) of Revenues Over (Under) Expenditures	(2,637,082)	(973,223)	1,663,859
Other Financing Sources (Uses)			
Advances In	-	77,090	77,090
Advances Out	(77,090)	(77,090)	
Total Other Financing Sources (Uses)	(77,090)	-	77,090
Net Change in Fund Balance	(2,714,172)	(973,223)	1,740,949
Fund Balance Beginning of Year	4,766,945	4,766,945	-
Prior Year Encumbrances Appropriated	160,173	160,173	
Fund Balance End of Year	<u>\$ 2,212,946</u>	<u>\$ 3,953,895</u>	<u>\$ 1,740,949</u>

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Delinquent Tax Assessment and Collection For the Year Ended December 31, 2012

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	
Revenues				
Charges for Services	\$ 790,687	\$ 992,377	\$ 201,690	
Other	31,000	13,550	(17,450)	
Total Revenues	821,687	1,005,927	184,240	
Expenditures				
Current:				
General Government - Legislative and Executive				
Personal Services	767,997	717,392	50,605	
Materials and Supplies	32,688	7,988	24,700	
Contractual Services	171,698	129,927	41,771	
Other	256,740	5,726	251,014	
Total Expenditures	1,229,123	861,033	368,090	
Net Change in Fund Balance	(407,436)	144,894	552,330	
Fund Balance Beginning of Year	352,223	352,223	-	
Prior Year Encumbrances Appropriated	55,213	55,213		
Fund Balance End of Year	<u>\$</u>	<u>\$ 552,330</u>	<u>\$ 552,330</u>	

	Final Budge	Variance with Final Budget Positive (Negative)		
Revenues				
Charges for Services	\$ 72	0,000 \$	743,547	\$ 23,547
Fines and Forfeitures		-	4,032	4,032
Other	4	2,500	33,569	(8,931)
Total Revenues	76	2,500	781,148	18,648
Expenditures				
Current:				
Health				
Personal Services	56	8,338	547,143	21,195
Materials and Supplies	8	9,447	78,639	10,808
Contractual Services	12	5,706	123,905	1,801
Capital Outlay	13	8,269	14,200	124,069
Other		9,780	9,551	229
Total Expenditures	93	1,540	773,438	158,102
Net Change in Fund Balance	(16	9,040)	7,710	176,750
Fund Balance Beginning of Year	16	2,727	162,727	-
Prior Year Encumbrances Appropriated	1	9,996	19,996	
Fund Balance End of Year	<u>\$ 1</u>	<u>3,683</u> \$	190,433	<u>\$ 176,750</u>

	Immobilization and Impoundment					
	Final		Variance with Final Budget Positive			
	Budget	Actual	(Negative)			
<b>Revenues</b> Charges for Services	\$ -	\$ 100	<u>\$ 100</u>			
Net Change in Fund Balance	-	100	100			
Fund Balance Beginning of Year	42,626	42,626				
Fund Balance End of Year	\$ 42.626	<u>\$ 42,726</u>	<u>\$ 100</u>			

	In - Home Detention				
	Final Budget Actual			Variance with Final Budget Positive (Negative)	
Fund Balance Beginning of Year	<u>\$</u>	<u>428</u>	<u>\$ 428</u>	<u>\$                                    </u>	
Fund Balance End of Year	<u>\$</u>	<u>428</u>	<u>\$ 428</u>	<u>\$</u>	

	 Final Budget		Actual	Fin	iance with al Budget Positive Vegative)
Revenues					
Permissive Sales Tax	\$ 3,000,000	\$	3,838,740	\$	838,740
Charges for Services	-		11,242		11,242
Licenses and Permits	-		12,180		12,180
Fines and Forfeitures	-		93,070		93,070
Intergovernmental Interest	12,740,320		11,598,850 164		(1,141,470) 164
Other	-		72,600		72,600
Total Revenues	 15,740,320		15,626,846		(113,474)
Expenditures					
Current:					
Public Works					
Personal Services	7,185,000		6,605,601		579,399
Materials and Supplies	2,578,033		2,513,716		64,317
Contractual Services	1,753,026		1,359,577		393,449
Capital Outlay	7,421,610		7,241,462		180,148
Other	 28,512		18,913		9,599
Total Public Works	 18,966,181		17,739,269		1,226,912
Debt Service					
Principal Retirement	 134,683		134,683		
Total Expenditures	 19,100,864		17,873,952		1,226,912
Deficiency of Revenues Under Expenditures	(3,360,544)		(2,247,106)		1,113,438
Other Financing Sources					
Sale of Capital Assets	 25,551		25,551		
Net Change in Fund Balance	(3,334,993)		(2,221,555)		1,113,438
Fund Balance Beginning of Year	766,390		766,390		-
Prior Year Encumbrances Appropriated	 2,608,603		2,608,603		-
Fund Balance End of Year	\$ 40,000	<u>\$</u>	1,153,438	\$	1,113,438

	Jail Commissary				
	Final Budget		Actual	Variance with Final Budget Positive (Negative)	
Revenues					
Charges for Services	\$ 244,5	00 \$	253,912	\$ 9,412	
Other	5,5	00	6,416	916	
Total Revenues	250,0	00	260,328	10,328	
<i>Expenditures</i> Current: Public Safety					
Materials and Supplies	252,5	02	248,356	4,146	
Contractual Services	21,9		20,753	1,202	
Capital Outlay	85,7		82,993	2,796	
Other	7,8	53	7,853		
Total Expenditures	368,0	99	359,955	8,144	
Net Change in Fund Balance	(118,0	99)	(99,627)	18,472	
Fund Balance Beginning of Year	76,2	59	76,259	-	
Prior Year Encumbrances Appropriated	41,8	40	41,840		
Fund Balance End of Year	\$	- \$	18,472	<u>\$ 18,472</u>	

	Probate Court Conduct Business					
n	Final Budget		Actual		Variance with Final Budget Positive (Negative)	
Revenues Charges for Services	\$	5,500	\$	4,429	\$ (1.071)	
Charges for Services	φ	5,500	Φ	4,429	<u>\$ (1,071)</u>	
Expenditures						
Current:						
General Government - Judicial						
Materials and Supplies		1,700		757	943	
Contractual Services		1,977		1,912	65	
Other		2,100		2,091	9	
Total Expenditures		5,777		4,760	1,017	
Net Change in Fund Balance		(277)		(331)	(54)	
Fund Balance Beginning of Year		2,026		2,026	-	
Prior Year Encumbrances Appropriated		277		277		
Fund Balance End of Year	<u>\$</u>	2,026	<u>\$</u>	1,972	<u>\$ (54)</u>	

	Real Estate Assessment					
	Final Budget	Actual	Variance with Final Budget Positive (Negative)			
Revenues						
Charges for Services	\$ 3,700,000	\$ 3,773,007	\$ 73,007			
Fines and Forfeitures	-	2,000	2,000			
Other		21,664	21,664			
Total Revenues	3,700,000	3,796,671	96,671			
<i>Expenditures</i> Current: General Government - Legislative and Executive						
Personal Services	2,575,422	2,429,187	146,235			
Materials and Supplies	27,837	17,094	10,743			
Contractual Services	791,687	751,432	40,255			
Capital Outlay	125,331	20,520	104,811			
Other	47,418	39,055	8,363			
Total Expenditures	3,567,695	3,257,288	310,407			
Net Change in Fund Balance	132,305	539,383	407,078			
Fund Balance Beginning of Year	2,487,815	2,487,815	-			
Prior Year Encumbrances Appropriated	128,773	128,773	<u> </u>			
Fund Balance End of Year	<u>\$ 2,748,893</u>	<u>\$ 3,155,971</u>	<u>\$ 407.078</u>			

	Sheriff's Litter Patrol					
		Final Budget		Actual	Variance with Final Budget Positive (Negative)	
Revenue	¢	05.000	¢	04.000	¢	(1.000)
Intergovernmental	\$	85,000	<u>\$</u>	84,000	<u>\$</u>	(1,000)
Expenditures						
Current:						
Public Safety						
Personal Services		80,000		79,193		807
Materials and Supplies		3,665		2,994		671
Contractual Services		2,422		2,037		385
Other		6,763		4,688		2,075
Total Expenditures		92,850		88,912		3,938
Net Change in Fund Balance		(7,850)		(4,912)		2,938
Fund Balance Beginning of Year		6,763		6,763		-
Prior Year Encumbrances Appropriated		1,087		1,087		
Fund Balance End of Year	<u>\$</u>		<u>\$</u>	2,938	<u>\$</u>	2,938

Devenues	Final Budget		Actual	Variance with Final Budget Positive (Negative)
<i>Revenues</i> Charges for Services	\$ 57,500	\$	36,632	\$ (20,868)
Intergovernmental	\$ 37,500 888,237	Ψ	888,237	φ (20,000) -
Total Revenues	945,737		924,869	(20,868)
Expenditures				
Current:				
General Government - Judicial				
Personal Services	60,981		59,701	1,280
Materials and Supplies	1,503		-	1,503
Contractual Services	1,014		907	107
Other	252		99	153
Total General Government - Judicial	63,750		60,707	3,043
Public Safety				
Personal Services	739,879		687,236	52,643
Materials and Supplies	77,356		69,010	8,346
Contractual Services	69,985		58,036	11,949
Capital Outlay	13,250		13,250	-
Other	211,588		199,015	12,573
Total Public Safety	1,112,058		1,026,547	85,511
Total Expenditures	1,175,808		1,087,254	88,554
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(230,071)	)	(162,385)	67,686
Other Financing Sources (Uses)				
Advances In	146,850		73,425	(73,425)
Advances Out	(146,850)	)	(73,425)	73,425
Total Other Financing Sources (Uses)				
Net Change in Fund Balance	(230,071)	)	(162,385)	67,686
Fund Balance Beginning of Year	302,937		302,937	-
Prior Year Encumbrances Appropriated	31,634		31,634	
Fund Balance End of Year	<u>\$ 104,500</u>	<u>\$</u>	172,186	<u>\$ 67,686</u>

	Final Budget			Actual	Variance with Final Budget Positive (Negative)	
<i>Expenditures</i> Current: Public Safety Other	\$	459	\$	459	\$	-
Net Change in Fund Balance		(459)		(459)		-
Fund Balance Beginning of Year Fund Balance End of Year	\$	581 122	\$	581 122	<u>\$</u>	

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Bureau of Justice Assistance Block Grant For the Year Ended December 31, 2012

						nce with Budget
	Fina	1				sitive
	Budg	-		Actual		gative)
Revenues	0	<u> </u>			` <b>`</b>	<u> </u>
Charges for Services	\$ 4	40,000	\$	44,000	\$	4,000
Intergovernmental	18	39,119		151,506		(37,613)
Interest		_		16		16
Total Revenues	22	29,119		195,522		(33,597)
Expenditures						
Current:						
Public Safety						
Personal Services	13	32,123		61,632		70,491
Materials and Supplies		8,880		6,380		2,500
Capital Outlay	16	51,201		96,606		64,595
Other		<u>39,369</u>		39,369		
Total Expenditures	34	41,573		203,987		137,586
Net Change in Fund Balance	(11	12,454)		(8,465)		103,989
Fund Balance Beginning of Year	11	12,454		112,454		
Fund Balance End of Year	<u>\$</u>		<u>\$</u>	103,989	<u>\$</u>	103,989

	Disaster Services - HAZMAT					
Davaaraa	Final Budget	Actual	Variance with Final Budget Positive (Negative)			
<i>Revenues</i> Fines and Forfeitures	\$ -	\$ 14,273	\$ 14,273			
Intergovernmental	پ 54,000	<sup>5</sup> 14,273 10,000	(44,000)			
Other		32,199	32,199			
Total Revenues	54,000	56,472	2,472			
Expenditures						
Current:						
Public Safety						
Materials and Supplies	12,937	10,663	2,274			
Contractual Services	44,699	44,629	70			
Capital Outlay	2,049	-	2,049			
Other	34,000	12,310	21,690			
Total Expenditures	93,685	67,602	26,083			
Net Change in Fund Balance	(39,685)	(11,130)	28,555			
Fund Balance Beginning of Year	43,526	43,526	-			
Prior Year Encumbrances Appropriated	39,686	39,686	<del>_</del>			
Fund Balance End of Year	<u>\$ 43,527</u>	<u>\$ 72,082</u>	<u>\$ 28,555</u>			

	House Arrest						
	Final Budget			Actual	Fir	iance with al Budget Positive Negative)	
Revenues							
Fines and Forfeitures	\$	-	\$	26,050	\$	26,050	
<i>Expenditures</i> Current: Public Safety Contractual Services		38,794		35,000		3,794	
Net Change in Fund Balance		(38,794)		(8,950)		29,844	
Fund Balance Beginning of Year		329,295		329,295		-	
Prior Year Encumbrances Appropriated		3,794		3,794			
Fund Balance End of Year	\$	294,295	\$	324,139	\$	29,844	

	State Probation Supervision Fees							
		Final 3udget		Actual	Variance with Final Budget Positive (Negative)			
Revenues								
Charges for Services	\$	20,000	\$	16,485	\$	(3,515)		
<i>Expenditures</i> Current:								
Public Safety		16.000		5 470		10.520		
Materials and Supplies		16,000		5,470		10,530		
Contractual Services		3,055		2,901		154		
Other		1,000		1,000		-		
Total Expenditures		20,055		9,371		10,684		
Net Change in Fund Balance		(55)		7,114		7,169		
Fund Balance Beginning of Year		121,895		121,895		-		
Prior Year Encumbrances Appropriated		55		55		<u> </u>		
Fund Balance End of Year	\$	121,895	\$	129,064	\$	7,169		

	Indigent Drivers						
		Final Budget Actual			Variance wit Final Budge Positive (Negative)		
Revenues							
Fines and Forfeitures	\$	500	\$	4,592	\$	4,092	
Expenditures							
Current							
Public Safety							
Contractual Services		2,609		2,109		500	
Net Change in Fund Balance		(2,109)		2,483		4,592	
Fund Balance Beginning of Year		8,881		8,881			
Fund Balance End of Year	\$	6,772	\$	11,364	\$	4,592	

	Enforcement and Education							
	Final Budget Actual			Fin F	iance with al Budget Positive legative)			
Revenues								
Fines and Forfeitures	\$		<u>\$</u>	2,625	<u>\$</u>	2,625		
Expenditures								
Current:								
Public Safety								
Materials and Supplies		4,676		4,213		463		
Net Change in Fund Balance		(4,676)		(1,588)		3,088		
Fund Balance Beginning of Year		4,676		4,676				
Fund Balance End of Year	<u>\$</u>		<u>\$</u>	3,088	<u>\$</u>	3,088		

	Violence Prevention									
D		Final udget	Actual		Actual		Actual		Variance with Final Budget Positive (Negative)	
<i>Revenues</i> Intergovernmental	\$	202,088	<u>\$ 178,462</u>		<u>\$</u>	(23,626)				
<i>Expenditures</i> Current: Public Safety Personal Services		239,717		210,009		29,708				
Total Expenditures		239,717		210,009		29,708				
Deficiency of Revenues Under Expenditures		(37,629)		(31,547)		6,082				
<i>Other Financing Use</i> Transfers Out		(53)		(53)		<u> </u>				
Net Change in Fund Balance		(37,682)		(31,600)		6,082				
Fund Balance Beginning of Year		37,682		37,682		-				
Fund Balance End of Year	<u>\$</u>		<u>\$</u>	6,082	<u>\$</u>	6,082				

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Program for Addiction Rehabilitation For the Year Ended December 31, 2012

					Va	riance with	
						nal Budget	
	Final			Positive			
		Budget		Actual	(Negative)		
Revenues							
Charges for Services	\$	250,000	\$	290,600	\$	40,600	
Expenditures							
Current:							
Public Safety							
Personal Services		258,769		242,961		15,808	
Materials and Supplies		6,645		5,744		901	
Contractual Services		41,416		30,084		11,332	
Other		6,000		1,693		4,307	
Total Expenditures		312,830		280,482		32,348	
Net Change in Fund Balance		(62,830)		10,118		72,948	
Fund Balance Beginning of Year		108,273		108,273		-	
Prior Year Encumbrances Appropriated		3,061		3,061			
Fund Balance End of Year	\$	48,504	\$	121,452	<u>\$</u>	72,948	

	Emergency Preparedness Grant					
	Final		Actual	Variance with Final Budget Positive (Negative)		
<i>Revenues</i> Intergovernmental Other	\$	863,070	\$	739,070 8,612	(124,000) 8,612	
Total Revenues		863,070		747,682	(115,388)	
Expenditures Current: Public Safety Personal Services Materials and Supplies Contractual Services Capital Outlay Other Total Expenditures		140,271 91,741 101,588 562,780 23,006 919,386		115,938 87,900 45,288 541,410 14,369 804,905	24,333 3,841 56,300 21,370 <u>8,637</u> 114,481	
-						
Net Change in Fund Balance		(56,316)		(57,223)	(907)	
Fund Balance Beginning of Year		168,757		168,757	-	
Prior Year Encumbrances Appropriated		3,012		3,012		
Fund Balance End of Year	\$	115,453	\$	114,546	<u>\$ (907)</u>	

	Juvenile Justice						
	Final Budget			Actual	Fi	ariance with inal Budget Positive Negative)	
Revenues							
Intergovernmental	\$	575,000	\$	536,510	\$	(38,490)	
Expenditures							
Current:							
Public Safety							
Personal Services		430,000		403,911		26,089	
Materials and Supplies		9,500		832		8,668	
Contractual Services		378,330		204,632		173,698	
Other		50,523		24,914		25,609	
Total Expenditures		868,353		634,289		234,064	
Excess (Deficiency) of Revenues Over (Under) Expenditures		(293,353)		(97,779)		195,574	
Other Financing Uses							
Advances Out		(15,000)		(15,000)		-	
Transfers Out		(59,316)		(59,316)		-	
Total Other Financing Uses		(74,316)		(74,316)			
Net Change In Fund Balance		(367,669)		(172,095)		195,574	
Fund Balance Beginning of Year		487,542		487,542		-	
Prior Year Encumbrances Appropriated		94,829		94,829		<u> </u>	
Fund Balance End of Year	\$	214,702	\$	410,276	\$	195,574	

	Child Victim Support					
	Final Budget	Actual	Variance Favorable Positive (Negative)			
Fund Balance Beginning of Year	<u>\$ 1,732</u>	<u>\$ 1,732</u>	<u>\$</u>			
Fund Balance End of Year	<u>\$ 1,732</u>	<u>\$ 1,732</u>	<u>\$</u>			

	Law Library						
n		Final Budget		ual	Variance Favorable Positive (Negative)		
Revenues	¢	11.000	ф	10.057	¢ 1.257		
Charges for Services	\$	11,000	\$	12,357	\$ 1,357		
Fines and Forfeitures		435,000	4	463,456	28,456		
Other		-		28,971	28,971		
Total Revenues		446,000	5	504,784	58,784		
Expenditures Current: General Government - Judicial Personal Services Materials and Supplies Contractual Services Capital Outlay Other Total Expenditures		150,679 352,089 89,168 5,000 10,017 606,953	3	133,373 345,348 79,492 4,495 9,446 572,154	17,306 6,741 9,676 505 571 34,799		
Net Change in Fund Balance		(160,953)	(	(67,370)	93,583		
Fund Balance Beginning of Year		93,601		93,601	-		
Prior Year Encumbrances Appropriated		72,899		72,899			
Fund Balance End of Year	<u>\$</u>	5,547	\$	<u>99,130</u>	<u>\$ 93,583</u>		

	Childrens' Trust State Grant							
	Final Budget				Variance with Final Budget Positive (Negative)			
<i>Expenditures</i> General Government - Judicial Other	<u>\$</u>	3,838	<u>\$</u>	3,838	<u>\$</u>			
Net Change in Fund Balance		(3,838)		(3,838)		-		
Fund Balance Beginning of Year		3,838		3,838		_		
Fund Balance End of Year	<u>\$</u>		<u>\$</u>		<u>\$</u>	_		

	Drug Court Planning Grant								
	Final Budget	Actual	Variance with Final Budget Positive (Negative)						
Revenues									
Charges for Services	\$ 8,500	\$ 7,235	\$ (1,265)						
Intergovernmental	267,219	188,371	(78,848)						
Total Revenues	275,719	195,606	(80,113)						
Expenditures									
Current:									
General Government - Judicial	104 400	104.001	10 101						
Personal Services	136,482 17,889	124,081 9,721	12,401						
Materials and Supplies Contractual Services	120,015	9,721	8,168 10,228						
Capital Outlay	6,584	6,584	10,228						
Other	20,247	11,664	8,583						
ond	20,217		0,505						
Total Expenditures	301,217	261,837	39,380						
Deficiency of Revenues Under Expenditures	(25,498)	(66,231)	(40,733)						
Other Financing Sources (Uses)									
Advances In	7,330	3,665	(3,665)						
Advances Out	(7,330)	(3,665)	3,665						
Total Other Financing Sources (Uses)									
Net Change in Fund Balance	(25,498)	(66,231)	(40,733)						
Fund Balance Beginning of Year	112,459	112,459	-						
Prior Year Encumbrances Appropriated	113	113							
Fund Balance End of Year	<u>\$ 87.074</u>	<u>\$ 46.341</u>	<u>\$ (40.733)</u>						

	Indigent Guardianship						
		Final 3udget		Actual	Variance with Final Budget Positive (Negative)		
Revenues							
Charges for Services	\$	47,000	\$	49,592	\$	2,592	
Expenditures							
Current:							
General Government - Judicial							
Personal Services		39,000		22,635		16,365	
Materials and Supplies		1,000		862		138	
Contractual Services		6,925		6,227		698	
Capital Outlay		1,000		-		1,000	
Other		1,000		464		536	
Total Expenditures		48,925		30,188		18,737	
Net Change in Fund Balance		(1,925)		19,404		21,329	
Fund Balance Beginning of Year		74,209		74,209		-	
Prior Year Encumbrances Appropriated		1,925		1,925			
Fund Balance End of Year	<u>\$</u>	74,209	\$	95,538	<u>\$</u>	21,329	

	Computer Justice Information System				on System
		Final Budget		Actual	Variance with Final Budget Positive (Negative)
Revenues					
Fines and Forfeitures	\$	15,000	\$	12,434	\$ (2,566)
<i>Expenditures</i> Current: General Government - Judicial Materials and Supplies Contractual Services		11,986 1,728		8,698 1,728	3,288
Total Expenditures		13,714		10,426	3,288
Net Change in Fund Balance		1,286		2,008	722
Fund Deficit Beginning of Year		(794)		(794)	-
Prior Year Encumbrances Appropriated		1,986		1,986	
Fund Balance End of Year	<u>\$</u>	2,478	\$	3,200	<u>\$ 722</u>

	Probate Court Security Grant			
	Final Budget	Actual	Variance with Final Budget Positive (Negative)	
Revenues				
Charges for Services	<u>\$ 20,000</u>	\$ 20,115	<u>\$ 115</u>	
<i>Expenditures</i> Current:				
General Government - Judicial				
Contractual Services	21,125	11,000	10,125	
Net Change in Fund Balance	(1,125	) 9,115	10,240	
Fund Balance Beginning of Year	114,943	114,943	-	
Prior Year Encumbrances Appropriated	1,125	1,125	<u> </u>	
Fund Balance End of Year	<u>\$ 114,943</u>	<u>\$ 125,183</u>	<u>\$ 10,240</u>	

	Sheriff Law Enforcement				
	Final Budget	Actual	Variance with Final Budget Positive (Negative)		
Revenues					
Charges for Services	\$ 260,000	\$ 259,167	\$ (833)		
Licenses and Permits	65,000	112,659	47,659		
Intergovernmental Interest	503,619	337,822 35	(165,797) 35		
Total Revenues	828,619	709,683	(118,936)		
Expenditures Current:					
Public Safety	1 (2 7 47	07 (00	125.050		
Personal Services	162,747	27,688	135,059		
Materials and Supplies Contractual Services	4,000 704,326	3,429 476,073	571 228,253		
Other	101,904	478,073 50,117	51,787		
	<u> </u>				
Total Expenditures	972,977	557,307	415,670		
Net Change in Fund Balance	(144,358)	152,376	296,734		
Fund Deficit Beginning of Year	(174,144)	(174,144)	-		
Prior Year Encumbrances Appropriated	318,502	318,502			
Fund Balance End of Year	<u>\$</u>	<u>\$ 296,734</u>	<u>\$ 296,734</u>		

	Geographical Information Systems			
	Final Budget	Actual	Variance with Final Budget Positive (Negative)	
Fund Balance Beginning of Year	<u>\$ 11,272</u>	<u>\$ 11,272</u>	<u>\$</u>	
Fund Balance End of Year	<u>\$ 11,272</u>	<u>\$ 11,272</u>	<u>\$</u>	

	<b>Board</b> of Elections					
		Final Budget		Actual	Fin F	ance with al Budget ositive legative)
Revenues						
Intergovernmental	\$	17,495	\$	32,354	\$	14,859
Net Change in Fund Balance		17,495		32,354		14,859
Fund Balance Beginning of Year		2,630		2,630		-
Fund Balance End of Year	<u>\$</u>	20,125	\$	34,984	\$	14,859

	Special Assessment Bond Retirement			
	Final Budget	Actual	Variance with Final Budget Positive (Negative)	
Revenues				
Special Assessments	\$ 500,000	\$ 599,427	\$ 99,427	
<i>Expenditures</i> Debt Service Principal Retirement Interest and Fiscal Charges	2,209,761 207,236	375,442 207,236	1,834,319	
Total Expenditures	2,416,997	582,678	1,834,319	
Net Change in Fund Balance	(1,916,997)	16,749	1,933,746	
Fund Balance Beginning of Year - Restated	106,480	106,480		
Fund Balance End of Year	<u>\$ (1,810,517)</u>	<u>\$ 123,229</u>	<u>\$ 1,933,746</u>	

	General Obligation Bond Retirement				
	Final Budget		Actual	Fii	riance with nal Budget Positive Negative)
Expenditures					
Debt Service Principal Retirement	\$ 200,940	\$	_	\$	200,940
*	<u>.</u>	·		Ψ	
Total Expenditures	200,940				200,940
Net Change in Fund Balance	(200,940	)	-		200,940
Fund Balance Beginning of Year	200,940		200,940		
Fund Balance End of Year	<u>\$</u>	\$	200,940	\$	200,940

	Jail Capital Improvements					
					Variance Final Budg	et
	Final				Positiv	e
	Budge	t		Actual	(Negativ	ve)
Fund Balance Beginning of Year	\$	<u>6,775</u>	\$	6,775	<u>\$</u>	
Fund Balance End of Year	\$	<u>6,775</u>	<u>\$</u>	6,775	\$	_

	Board of Developmental Disabilities Capital			
	Final Final Po	nce with 3udget sitive gative)		
<i>Expenditures</i> Capital Outlay	<u>\$ 975,741</u> <u>\$ 786,195</u> <u>\$</u>	189,546		
<i>Other Financing Source</i> Transfers In	549,575 549,575	<u>-</u>		
Net Change in Fund Balance	(426,166) (236,620)	189,546		
Fund Balance Beginning of Year	153,771 153,771	-		
Prior Year Encumbrances Appropriated	272,395 272,395			
Fund Balance End of Year	<u>\$ 189,546</u> <u>\$</u>	189,546		

	Con	Courthouse Restoration			
			Variance with Final Budget		
	Final		Positive		
	Budget	Actual	(Negative)		
Fund Balance Beginning of Year	<u>\$ 35,375</u>	\$ 35,375	<u>\$</u>		
Fund Balance End of Year	<u>\$ 35,375</u>	<u>\$ 35,375</u>	<u>\$</u>		

	Ditch Maintenance			
	Final		Variance with Final Budget Positive	
	Budget	Actual	(Negative)	
Fund Balance Beginning of Year	\$ 5,413	<u>\$ 5,413</u>	<u>\$ -</u>	
Fund Balance End of Year	\$ 5,413	<u>\$ 5,413</u>	<u>\$</u>	

	Engineer's Construction				
	Final Budget	Actual	Variance with Final Budget Positive (Negative)		
<i>Revenues</i> Intergovernmental	<u>\$ 18,698,533</u>	<u>\$ 11,021,038</u>	<u>\$ (7,677,495)</u>		
<i>Expenditures</i> Capital Outlay	18,698,533	11,280,339	7,418,194		
Deficiency of Revenues Under Expenditures	-	(259,301)	(259,301)		
Other Financing Source Proceeds of Loans		259,301	259,301		
Net Change in Fund Balance	-	-	-		
Fund Balance Beginning of Year					
Fund Balance End of Year	<u>\$</u>	<u>\$</u>	<u>\$</u>		

	Permanent Improvement				
	Final Budget		Actual	Variance with Final Budget Positive (Negative)	
Revenues					
Other	\$	- <u>\$</u>	2,375	<u>\$ 2,375</u>	
Total Revenues			2,375	2,375	
<i>Expenditures</i> Contractual Services Capital Outlay	30,22 1,221,29		4,458 990,811	25,765 230,482	
Total Expenditures	1,251,51	6	995,269	256,247	
Net Change in Fund Balance	(1,251,51	5)	(992,894)	258,622	
Fund Balance Beginning of Year	1,583,06	7	1,583,067	-	
Prior Year Encumbrances Appropriated	13,00	0	13,000		
Fund Balance End of Year	<u>\$ 344,55</u>	<u>1 </u> \$	603,173	<u>\$ 258,622</u>	

	Survey Monument					
						Variance with Final Budget
		Final				Positive
		Budget		Actual		(Negative)
Expenditures						
Materials and Supplies	\$	1,552	\$	814	\$	738
Net Change in Fund Balance		(1,552)		(814)		738
Fund Balance Beginning of Year		1,552		1,552		<u> </u>
Fund Balance End of Year	\$		\$	738	\$	738

Schedule of Revenues, Expenses and Changes in Fund Equity Budget and Actual (Non-GAAP Basis) - Sewer For the Year Ended December 31, 2012

Revenues	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Charges for Services	\$ 21,646,000	\$ 21,816,637	\$ 170,637
Intergovernmental	1,000,000	220,739	(779,261)
Special Assessments	318,943	324,859	5,916
Other Operating Revenues		26,641	26,641
Total Revenues	22,964,943	22,388,876	(576,067)
Expenses			
Personal Services	6,162,710	4,706,630	1,456,080
Contractual Services	12,937,897	12,385,089	552,808
Materials and Supplies	1,489,827	1,373,504	116,323
Other Operating Expenses	227,329	176,070	51,259
Capital Outlay	3,098,978	1,524,519	1,574,459
Debt Service			
Principal Retirement	2,884,708	2,641,278	243,430
Interest and Fiscal Charges	1,408,043	1,408,043	
Total Expenses	28,209,492	24,215,133	3,994,359
Operating Income (Loss)	(5,244,549)	(1,826,257)	3,418,292
Non-Operating Revenue			
Proceeds of Notes	-	470,000	470,000
Proceeds of Loans		14,992	14,992
Total Non-Operating Revenue (Expense)		484,992	484,992
Change in Fund Equity	(5,244,549)	(1,341,265)	3,903,284
Fund Equity Beginning of Year - Restated	12,876,442	12,876,442	-
Prior Year Encumbrances Appropriated	3,136,340	3,136,340	
Fund Equity End of Year	<u>\$ 10,768,233</u>	<u>\$ 14.671.517</u>	\$ 3,903,284

Schedule of Revenues, Expenses and Changes in Fund Equity Budget and Actual (Non-GAAP Basis) - Water For the Year Ended December 31, 2012

	Final Budget	Actual	Fina F	ance with al Budget Positive legative)
Revenues				
Charges for Services	\$ 655,000	\$ 693,181	\$	38,181
Other Operating Revenues	 1,700	 2,252		552
Total Revenues	 656,700	 695,433		38,733
Expenses				
Personal Services	213,000	201,191		11,809
Contractual Services	487,090	420,030		67,060
Materials and Supplies	50,450	2,056		48,394
Other Operating Expenses	10,404	1,635		8,769
Capital Outlay	270,000	5,843		264,157
Debt Service				
Principal Retirement	75,850	75,000		850
Interest and Fiscal Charges	 14,150	 14,150		-
Total Expenses	 1,120,944	 719,905		401,039
Change in Fund Equity	(464,244)	(24,472)		439,772
Fund Equity Beginning of Year	784,585	784,585		-
Prior Year Encumbrances Appropriated	 144,944	 144,944		
Fund Equity End of Year	\$ 465,285	\$ 905.057	\$	439,772

Schedule of Revenues, Expenses and Changes in Fund Equity Budget and Actual (Non-GAAP Basis) - Molly Stark Hospital For the Year Ended December 31, 2012

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<i>Non-Operating Expense</i> Transfers Out	<u>\$ (10)</u>	<u>\$ (10)</u>	<u>\$</u>
Net Change in Fund Equity	(10)	(10)	-
Fund Equity Beginning of Year	10	10	<u> </u>
Fund Equity End of Year	<u>\$</u>	<u>\$</u>	<u>\$</u>

Schedule of Revenues, Expenses and Changes in Fund Equity Budget and Actual (Non-GAAP Basis) - Sheriff's Webcheck Service For the Year Ended December 31, 2012

	Final Budget Actual			Fin	iance with al Budget Positive Negative)	
Revenues						
Charges for Services	\$	20,000	\$	17,872	\$	(2,128)
Expenses						
Personal Services		35,000		18,762		16,238
Contractual Services		3,000		367		2,633
Materials and Supplies		14,867		-		14,867
Other Operating Expenses		13,726		25,255		(11,529)
Total Expenses		66,593		44,384		22,209
Change in Fund Equity		(46,593)		(26,512)		20,081
Fund Equity Beginning of Year		65,006		65,006		-
Prior Year Encumbrances Appropriated		1,586		1,586		
Fund Equity End of Year	<u>\$</u>	19,999	\$	40,080	\$	20,081

Schedule of Revenues, Expenses and Changes in Fund Equity Budget and Actual (Non-GAAP Basis) - Auditor's License Bureau For the Year Ended December 31, 2012

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$ 405,000	\$ 433,501	\$ 28,501
Other Operating Revenues		187	187
Total Revenues	405,000	433,688	28,688
Expenses			
Personal Services	234,975	231,842	3,133
Contractual Services	60,494	60,494	-
Materials and Supplies	10,722	10,674	48
Other Operating Expenses	46,103	45,447	656
Capital Outlay	5,447	5,447	
Total Expenses	357,741	353,904	3,837
Change in Fund Equity	47,259	79,784	32,525
Fund Equity Beginning of Year	231,395	231,395	-
Prior Year Encumbrances Appropriated	4,841	4,841	
Fund Equity End of Year	<u>\$ 283,495</u>	<u>\$ 316,020</u>	<u>\$ 32,525</u>

	Self Insurance			
	Final Budget	Actual	Variance with Final Budget Positive (Negative)	
<i>Revenues</i> Charges for Services Other Operating Revenues	\$ 15,305,713	\$ 13,511,898 	\$ (1,793,815) <u>132,477</u>	
Total Revenues	15,305,713	13,644,375	(1,661,338)	
<i>Expenses</i> Personal Services Contractual Services Claims Materials and Supplies Other Operating Expenses <i>Total Expenses</i>	186,359 55,856 14,645,836 1,225 1,995 14,891,271	12,674 14,162,074 1,174 924	34,431 43,182 483,762 51 1,071 562,497	
Change in Fund Equity	414,442	(684,399)	(1,098,841)	
Fund Equity Beginning of Year	9,111,562	9,111,562	-	
Prior Year Encumbrances Appropriated	335,551	335,551		
Fund Equity End of Year	<u>\$ 9,861,555</u>	\$ 8,762,714	\$ (1.098.841)	

	Workers' Compensation			
	Final Budget	Actual	Variance with Final Budget Positive (Negative)	
Revenues				
Charges for Services Other Operating Revenues	\$ -	\$ 1,001,292 21,728	\$ 1,001,292 21,728	
Total Revenues		1,023,020	1,023,020	
Expenses				
Personal Services	100,000	53,961	46,039	
Contractual Services	80,225	46,894	33,331	
Claims	2,508,246	2,452,624	55,622	
Materials and Supplies	1,500	-	1,500	
Other Operating Expenses	25,032	40	24,992	
Capital Outlay	10,000		10,000	
Total Expenses	2,725,003	2,553,519	171,484	
Change in Fund Equity	(2,725,003)	(1,530,499)	1,194,504	
Fund Equity Beginning of Year	2,703,820	2,703,820	-	
Prior Year Encumbrances Appropriated	21,183	21,183	<u> </u>	
Fund Equity End of Year	<u>\$</u>	<u>\$ 1,194,504</u>	<u>\$ 1,194,504</u>	

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Fund Equity Beginning of Year	\$ 2,190	<u>\$ 2,190</u>	<u>\$</u>
Fund Equity End of Year	<u>\$ 2,190</u>	<u>\$ 2,190</u>	<u>\$</u>

	<b>Board of Developmental</b> Disabilities Gifts & Donations				
	Final Budget	Variance with Final Budget Positive (Negative)			
<b>Revenues</b> Other	<u>\$ 5,000</u>	<u>\$</u>	<u>\$ (5,000)</u>		
<i>Expenses</i> Other	5,000		5,000		
Net Change in Fund Equity	-	-	-		
Fund Equity Beginning of Year	161,025	161,025			
Fund Equity End of Year	<u>\$ 161,025</u>	<u>\$ 161,025</u>	<u>\$</u>		

	Juvenile Court Gifts & Donations				
		Final 3udget		Actual	Variance with Final Budget Positive (Negative)
Revenues					
Other	<u>\$</u>	21,896	\$	21,896	<u>\$</u>
Expenses					
Current:					
General Government - Judicial					
Personal Services		21,897		21,897	-
Materials and Supplies		100		100	-
Contractual Services		127		127	-
Other		2,452		2,452	
Total Expenses		24,576		24,576	
Net Change in Fund Equity		(2,680)		(2,680)	-
Fund Equity Beginning of Year		2,280		2,280	-
Prior Year Encumbrances Appropriated		400		400	
Fund Equity End of Year	\$		\$		<u>\$</u>

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# Statistical Section

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#### **III. STATISTICAL SECTION**

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.

Net Position by Component – Last Ten Years	<b>S</b> 1
Changes in Net Position – Primary Government- Last Ten Years	S2
Fund Balances – Governmental Funds – Last Ten Years	S4
Changes in Fund Balances – Governmental Funds – Last Ten Years	<b>S</b> 6

#### **Revenue Capacity**

These schedules contain information to help the reader assess the County's most significant local revenue source.

Assessed and Estimated Actual Value of Taxable Property – Last Ten Years	<b>S</b> 8
Property Tax Rates – Direct and Overlapping Governments – Last Ten Years	<b>S</b> 9
Property Tax Levies and Collections – Real and Public Utility – Last Ten Years	<b>S</b> 11
Property Tax Levies and Collections – Tangible Personal – Last Ten Years	S12
Principal Tax Payers – Real Estate Tax – Current and Nine Years Ago	S13
Principal Tax Payers – Public Utility Tangible Personal Property Tax – Current and	
Nine Years Ago	S14
Sales Tax Revenue by Industry – Current and Previous Year	S15
Special Assessments Billed and Collected – Last Ten Years	S16

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.

Ratios of Outstanding Debt by Type – Last Ten Years	S17
Computation of Legal Debt Margin – Current Year	S18

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*Ratios of General Bonded Debt Outstanding* - General bonded debt refers to debt that is supported by taxes. It excludes debt reported in proprietary funds, even if that debt is general obligation in character, as well as debt supported by special assessments. Total debt service for each year should be compared to total expenditures of the general government and expressed as a percentage of that amount. Per the definition, Stark County does not have any general bonded debt and, therefore, is not required to present this statement.

*Pledge-Revenue Coverage* - Revenue bond indentures often require that enterprise funds set rates sufficient to ensure adequate resources to repay on a timely basis, both principal and interest, on those obligations. Specifically, bond covenants typically mandate that the issuer maintain income at a predetermined multiple of debt service. The multiple is known as the revenue bonds coverage. In most cases, a separate calculation should be reported for each individual debt issue subject to coverage requirements. However, if the same resources may be used for debt service for more than one revenue bond issue, then the coverage for these related issues may be combined in a single presentation. Per the definition, Stark County does not have any revenue bond coverage and, therefore, is not required to present this statement.

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

Demographic and Economic Statistics – Last Ten Years					
Principal Employers – Current and Nine Years Ago	S20				

#### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.

Government Employees – Last Ten Years	S21
Operating Indicators – Last Nine Years	S22
Capital Asset Indicators – Last Nine Years	S23

#### Net Position By Component Last Ten Years

(accrual basis of accounting)

		<u>2012</u>	<u>2011</u>	2010	2009	2008	2007	2006	2005	2004	2003
	Governmental Activities										
	Net Investment in Capital Assets	\$ 177,078,858	\$ 166,155,990	\$ 160,060,611	\$ 153,723,551	\$ 149,914,590	\$ 149,410,966	\$ 147,130,113	\$ 138,175,132	\$ 92,523,227	\$ 58,545,669
	Restricted										
	Capital Projects	1,421,349	1,953,786	429,126	144,126	144,126	2,469,353	440,114	1,423,668	76,743	670,229
	Debt Service	2,516,891	5,668,451	5,858,317	2,932,354	3,209,740	-	-	2,324,103	2,939,217	1,292,072
	Other Purposes	131,044,509	117,859,466	115,699,339	102,232,991	92,000,325	106,296,995	103,240,147	90,844,694	85,767,688	69,179,655
	Unrestricted	22,870,631	21,706,774	27,684,015	26,287,989	14,959,869	21,091,312	21,797,529	20,667,252	30,084,158	29,549,214
	Total Governmental Activity Net Assets	334,932,238	313,344,467	309,731,408	285,321,011	260,228,650	279,268,626	272,607,903	253,434,849	211,391,033	159,236,839
	Business-type activities										
	Net Investment in Capital Assets	100,316,438	100,562,933	99,885,543	97,890,013	98,265,965	93,768,684	89,525,292	85,698,958	82,891,649	71,905,106
	Unrestricted	23,795,764	19,271,750	17,549,742	17,209,308	14,450,326	17,511,294	18,003,855	18,395,397	16,515,890	21,178,389
	Total Business-Type Activity Net Assets	124,112,202	119,834,683	117,435,285	115,099,321	112,716,291	111,279,978	107,529,147	104,094,355	99,407,539	93,083,495
	Total Primary governmental activities										
S	Net Investment in Capital Assets	277,395,296	266,718,923	259,946,154	251,613,564	248,180,555	243,179,650	236,655,405	223,874,090	175,414,876	130,450,775
-	Restricted	134,982,749	125,481,703	105,309,740	105,309,741	95,354,191	108,766,348	103,680,261	94,592,465	88,783,648	71,141,956
	Unrestricted	46,666,395	40,978,524	45,233,757	43,497,297	29,410,195	38,602,606	39,801,384	39,062,649	46,600,048	50,727,603
	Total Primary Governmental activities	\$ 459,044,440	\$ 433,179,150	\$ 427,166,693	\$ 400,420,332	\$ 372,944,941	\$ 390,548,604	\$ 380,137,050	\$ 357,529,204	<u>\$ 310,798,572</u>	\$ 252,320,334

Source: Stark County Auditor

STARK COUNTY, OHIO Changes in Net Position - Primary Government Last Ten Years

Program Revenues	2012	2011	2010	2009	2008	2007	2006	2005	2004	2003
Primary Government - Governmental Revenues:	2012	2011	2010	2007	2000	2007	2000	2000	2001	2000
Charges for Services										
General Government:										
Legislative and Executive	\$ 14,671,098	\$ 12,886,274	\$ 11,541,299	\$ 13,364,708	\$ 12,925,934	\$ 18,091,777	\$ 16,507,205	\$ 16,287,032	\$ 16.221.304	\$ 15,840,691
Judicial	7,130,497	6,240,407	7,129,824	5,742,269	5,304,446	5,432,845	4,878,013	5,056,812	4,370,527	4,073,344
Public Safety	5,029,504	4,370,523	4,783,600	4,414,237	4,411,631	4,566,543	3,846,083	3,025,109	4,196,427	3,426,905
Public Works	114,917	114,353	107,248	115,664	99,911	106,638	116,340	99,871	106,811	125,000
Health	1,387,900	1,331,491	1,360,410	2,093,756	3,561,864	4,752,389	4,351,288	2,727,888	1,425,742	1,231,540
Human Services	1,341,447	1,281,782	1,194,941	1,210,993	2,573,947	1,386,473	1,199,335	1,680,629	1,439,316	1,474,535
Intergovernmental	78,097	81,672	81,650	77,913	80,774	87,188	81,223	90,386	85,597	89,791
Total Charges for Services	29,753,460	26,306,502	26,198,972	27,019,540	28,958,507	34,423,853	30,979,487	28,967,727	27,845,724	26,261,806
Operating Grants, Contributions and Interest										
General Government:										
Legislative and Executive	132,733		1,171,234	3,938,487	896,183	497,797	1,440,874	862,428	957,092	732,770
Judicial	237,580	259,272	350,499	212,179	223,819	192,088	189,953	112,391	216,985	220,426
Public Safety	5,177,658	4.301.192	3,993,096	8,994,901	5.217.805	7.103.053	4,945,964	7.543.082	3.574.745	2,200,360
Public Works	15,371,293	19,476,332	17,440,944	15,926,703	16,050,955	15,780,835	15,874,094	14,674,273	17,104,017	14,785,049
Health	51,612,551	51,044,852	61,912,126	57,616,964	40,875,160	44,011,975	42,508,412	40,296,097	40,348,663	33,075,438
Human Services	36,121,824	34,997,044	42,632,176	53,477,821	57,237,846	49,312,806	57,294,497	44,515,634	52,510,180	49,673,289
Intergovernmental		-	-	-	-	1,655,388	3,290,038	3,431,685	1,671,361	3,346,021
Total Operating Grants, Contributions & Interest	108,653,639	110,078,692	127,500,075	140,167,055	120,501,768	118,553,942	125,543,832	111,435,590	116,383,043	104,033,353
Capital Grants and Contribution										
Legislative and Executive	-	-	-	-	-	-	60,244	3,749,856	60,130	65,779
Public Safety	-	-	-	-	-	-	-	2,410,341	4,967,500	-
Public Works	9,941,541	8,113,840	13,213,520	9,367,575	4,508,894	9,310,204	8,175,293	8,998,781	5,587,599	5,743,247
Health	-	-	-		-	144,444	400,441	232,407	65,257	-
Intergovernmental	-	-	-	-	-	-	640,713	425,153	32,250	-
Interest and Finance Charges							37,018	2,904	1,276,325	40,238
Total Capital Grants and Contribution	9,941,541	8,113,840	13,213,520	9,367,575	4,508,894	9,454,648	9,313,709	15,819,442	11,989,061	5,849,264
Total Governmental Revenues	\$ 148,348,640	\$ 144,499,034	\$ 166,912,567	\$ 176,554,170	\$ 153,969,169	\$ 162,432,443	\$ 165,837,028	\$ 156,222,759	\$ 156,217,828	\$ 136,144,423
Business-Type Program Revenue:										
Charges for Services										
Sewer	21,687,158	21,513,105	21,349,721	21,335,953	20,693,375	19,533,414	19,658,495	19,563,248	18,860,765	16,099,037
Water	685,037	654,627	678,582	663,841	635,154	669,607	588,197	705,646	661,789	542,240
Sheriff's Webcheck	17,872	23,072	24,410	34,924	38,551	16,060	10,560	1,050	-	-
Auditor's License Bureau	432,053	406,387	381,795	323,954	99,986					
Total Charges for Services	22,822,120	22,597,191	22,434,508	22,358,672	21,467,066	20,219,081	20,257,252	20,269,944	19,522,554	16,641,277
Operating and Capital Grants and Contribution										
Sewer	611,142	619,256	1,624,314	1,077,984	863,552	3,070,045	2,183,621	2,250,896	3,528,603	6,178,946
Water	-					153,360	104,318	342,078	647,327	1,653,011
Total Operating and Capital Grants and Contribution	611,142	619,256	1,624,314	1,077,984	863,552	3,223,405	2,287,939	2,592,974	4,175,930	7,831,957
Total Business-Type Revenues	23,433,262	23,216,447	24,058,822	23,436,656	22,330,618	23,442,486	22,545,191	22,862,918	23,698,484	24,473,234
Total Primary Government Program Revenue	\$ 171,781,902	\$ 167,715,481	\$ 190,971,389	\$ 199,990,826	\$ 176,299,787	\$ 185,874,929	\$ 188,382,219	\$ 179,085,677	\$ 179,916,312	\$ 160,617,657
(continued)	,,		,,	,	,,	,		,,,,	,	
(continued)										

# STARK COUNTY, OHIO Changes in Net Position - Primary Government Last Ten Years

Expenses	<u>2012</u>	<u>2011</u>	<u>2010</u>	2009	2008	2007	2006	2005	2004	2003
Primary Government - Governmental Expenses: General Government:										
Legislative and Executive	\$ 23,511,403	\$ 25,502,295	\$ 27,652,672	\$ 27,297,677	\$ 20,726,938	\$ 21,514,881	\$ 19,519,084	\$ 22,456,982	\$ 17,717,620	\$ 18.088.590
Judicial	16,001,231	15,400,907	16,259,692	16,619,845	16,508,346	16,373,379	15,212,867	14,295,927	13,863,270	12,263,463
Public Safety	25,848,648	24,784,577	27,189,232	28,967,133	29,035,723	28,753,397	12,848,370	25,940,588	22,751,546	20,021,976
Public Works	21,617,023	23,047,381	23,379,836	23,122,493	21,293,041	21,919,946	33,964,161	17,609,194	16,384,526	13,432,897
Health	85,103,577	85,133,253	84,524,663	84,924,805	81,485,624	80,806,196	79,741,796	75,026,635	71,168,032	64,499,775
Human Services	47,451,793	50,187,453	54,445,251	65,846,396	70,606,830	70,314,542	68,499,511	63,717,733	56,724,602	62,574,465
Conservation and Recreation	-	-	-	-	-	17,193	29,200	29,200	29,200	29,200
Other Intergovernmental	348,355 81,216	61,740 80,938	79,888	78,984	943,632 6,874,483	4,595,577 8,986,247	11,173,112	2,162,923 10,408,714	2,081,356 14,010,144	1,916,627 8,766,802
Interest and Fiscal Charges	390,438	314,500	204,749	219,165	287,439	260,811	283,533	316,067	206,312	209,671
Issuance Costs			39,378						- 200,012	
Total Governmental Program Expenses	220,353,684	224,513,044	233,775,361	247,076,498	247,762,056	253,542,169	241,271,634	231,963,963	214,936,608	201,803,466
Business-Type Expenses:			· · · · · · · · · · · · · · · · · · ·							
Sewer	19,833,857	19,795,528	20,779,522	20,085,452	20,044,904	19,282,458	18,833,692	17,528,352	17,589,480	16,150,958
Water	766,593	782,066	729,126	739,637	745,422	626,708	741,256	715,982	475,459	620,500
Molly	233	233	233	233	233	233	4,066	2,067	2,067	2,067
Sheriff's Webcheck	36,721	23,249	29,987	22,295	26,926	7,131	5,710	459	-	-
Auditor's License Bureau	357,926	297,262	288,313	269,662	139,660					<u> </u>
Total Business-Type Expenses	20,995,330	20,898,338	21,827,181	21,117,279	20,957,145	<u>19,916,530</u> \$ 273,458,699	<u>19,584,724</u> \$ 260,850,648	18,246,860	18,067,006 \$ 233,003,614	16,773,525
Total - Primary Government Expenses	\$ 241,349,014	\$ 245,411,382	\$ 255,602,542	\$ 268,193,777	\$ 268,719,201	\$ 273,458,699	\$ 260,850,648	\$ 250,210,823	\$ 233,003,614	\$ 218,576,991
Net (Essense) Dessense										
Net (Expense)/Revenue Governmental Activites	(72,005,044)	(80,014,010)	(66,862,794)	(70,522,328)	(93,792,887)	(91,109,726)	(75,434,606)	(75,741,204)	(58,718,780)	(65,659,043)
Business-Type Activities	2,437,932	2,318,109	2,231,641	2,319,377	1,373,473	3,525,956	2,263,102	4,616,058	5,631,478	7,699,709
Total Primary government net expense	(69,567,112)	(77,695,901)	(64,631,153)	(68,202,951)	(92,419,414)	(87,583,770)		(71,125,146)	(53,087,302)	(57,959,334)
, , , , , , , , , , , , , , , , , , ,										
General Revenues										
Governmental Revenues										
Property Taxes										
General Purposes	13,727,907	13,628,623	12,956,140	13,384,410	14,667,418	15,427,988	14,181,225	14,132,539	13,850,372	12,603,356
Developmental Disabilities	28,808,507	28,337,364	28,246,152	18,830,418	19,979,309	21,445,647	22,074,476	30,144,064	29,693,395	18,218,265
Emergency Services	544,844	536,497	535,062	527,204	551,042	580,720	585,534	587,883	578,378	502,487
Mental Health	6,310,013	6,230,441 8,285,663	6,230,275	4,646,607	4,828,872	5,110,371	5,152,576	5,193,474	5,111,407	5,101,318
Children's Services Sales Tax	8,370,315 22,986,301	8,285,663 9,495,492	8,266,992 20,223,966	8,157,590 29,947,904	8,602,472 15,148,999	8,996,940 12,988,069	9,044,770 11,536,284	5,441,622 11,262,016	5,357,212 11,447,666	5,315,963 5,459,627
Grants and Entitlements not Restricted to Specific Programs	7,839,052	9,495,492 8,864,042	20,223,966 9,501,713	5,906,407	8,601,827	19,212,051	19,938,057	16,009,531	13,421,279	11,864,912
Premium on Debt Issued	7,039,032		19,433	5,900,407		19,212,051	19,958,057			
Gain on Sale of Capital Asset	3,136	_		1,765,187	-	21,828	-	47,477	14,536	8,254
Investment Earnings	1,037,341	1,540,817	1,849,388	2,096,438	5,120,020	6,704,326	-	3,218,995	1,994,933	1,978,888
Miscellaneous	5,775,906	6,722,592	4,218,910	10,352,524	7,545,658	7,282,509	5,446,884	6,665,289	5,001,005	3,564,674
Total Governmental Revenues	95,403,322	83,641,531	92,048,031	95,614,689	85,045,617	97,770,449	87,959,806	92,702,890	86,470,183	64,617,744
				. <u> </u>						
Business-Type Revenues										
Investment earnings	-	-	-	-	-	-	-	-	56,015	85,145
Premium on Debt Issued	-	-	51,310	-	-	-	-	-	-	-
Miscellaneous	29,080	66,827	53,013	63,653	133,367	224,875	474,325	70,758	3,641,501	246,560
Total Business-Type Revenues	29,080	66,827	104,323	63,653	133,367	224,875	474,325	70,758	3,697,516	331,705
Transfers	(10)	14,462			(70,527)					
Total General Revenues	-	-	92,152,354	95,678,342	85,178,984	97,995,324	95,081,985	92,773,648	90,167,699	64,949,449
Extrordinary Item					(1,107,130)					
Total General Revenues and Extraordinary Item	-	-	92,152,354	95,678,342	84,071,854	97,995,324	95,081,985	92,773,648	90,167,699	64,949,449
Transfers	10	(14,462)			70,527					
Change in Net Position										
Governmental Activities			\$ 25,185,237	\$ 25,092,361	\$ (9,783,873)		\$ 19,173,054	\$ 16,961,686		\$ (1,041,299)
Business-Type Activities	2,467,002	2,399,398	2,335,964	2,383,030	1,436,313	3,750,831	3,434,792	4,686,816	9,328,994	8,031,414
Total Primary Government	\$ 25,865,290	\$ 6,012,457	<u>\$ 27,521,201</u>	<u>\$ 27,475,391</u>	\$ (8,347,560)	<u>\$ 10,411,554</u>	\$ 22,607,846	<u>\$ 21,648,502</u>	\$ 37,080,397	<u>\$ 6,990,115</u>

Source: Stark County Auditor

Fund Balances - Governmental Funds Last Ten Years

Fund Balances	2012	2011	2010	2009	2008
General Fund					
Nonspendable	\$ 2,027,444	\$ 3,127,814	\$ 3,052,608	N/A	N/A
Committed	772,835	877,069	755,080	N/A	N/A
Assigned	6,369,772	8,749,254	5,036,743	N/A	N/A
Unassigned	8,209,521	3,115,142	10,244,923	N/A	N/A
Reserved	N/A	N/A	N/A	2,268,002	2,385,736
Unreserved	N/A	N/A	N/A	13,572,152	5,008,022
Total General Fund Balances	<u>\$ 17,379,572</u>	<u>\$ 15,869,279</u>	<u>\$ 19,089,354</u>	<u>\$ 15,840,154</u>	<u>\$ 7,393,758</u>
Other Governmental Funds					
Nonspendable	\$ 2,048,857	\$ 1,984,456	\$ 1,980,602	N/A	N/A
Restricted	95,632,821	89,790,305	81,545,184	N/A	N/A
Committed	1,572,818	2,065,900	2,158,822	N/A	N/A
Assigned	6,775	6,775	-	N/A	N/A
Unassigned	(162,244)	-	-	N/A	N/A
Reserved	N/A	N/A	N/A	19,295,425	21,564,631
Unreserved	N/A	N/A	N/A	48,458,987	41,401,819
Total Other Governmental Fund Balances	<u>\$ 99,099,027</u>	<u>\$ 93,847,436</u>	<u>\$ 85,684,608</u>	<u>\$ 67,754,412</u>	<u>\$ 62,966,450</u>
					(continued)

Source: Stark County Auditor

Note: Due to the implementation of GASB Statement No. 54, in 2010, 2011 and 2012 the Certifificate of Title, Real Estate Prepayment and Recorder's Equipment funds are included with the General fund on a GAAP basis. In 2009 and prior years, these funds were included in all other governmental funds.

**STARK COUNTY, OHIO** Fund Balances - Governmental Funds Last Ten Years

2007	2006	2005	2004	2003
N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A
3,494,093	3,012,157	3,737,397	4,898,211	3,873,539
10,097,617	10,450,428	9,422,082	8,908,134	9,144,643
<u>\$ 13,591,710</u>	<u>\$ 13,462,585</u>	<u>\$ 13,159,479</u>	<u>\$ 13,806,345</u>	<u>\$ 13,018,182</u>
N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A
12,349,714	14,847,582	17,153,589	26,001,362	10,462,888
62,857,399	51,009,407	43,879,336	35,271,221	45,989,883
<u>\$ 75,207,113</u>	<u>\$ 65,856,989</u>	<u>\$ 61,032,925</u>	<u>\$ 61,272,583</u>	<u>\$ 56,452,771</u>

**STARK COUNTY, OHIO** *Change in Fund Balances - Governmental Funds* 

Last Ten Years

Revenues	<u>2012</u>	2011	<u>2010</u>	2009	2008
Property and Other Local Taxes	\$ 57,106,797	\$ 56,185,752	\$ 55,600,739	\$ 49,831,845	\$ 48,113,981
Permissive Sales Tax	20,403,559	10,733,594	22,357,457	24,059,402	15,165,363
Charges for Services	28,446,911	24,859,849	24,866,762	26,012,183	26,609,384
Licenses and Permits	162,924	121,161	118,280	130,740	125,123
Fines and Forfeitures	1,168,340	1,017,551	981,762	562,994	652,430
Intergovernmental	123,575,939	135,239,584	151,962,425	150,854,585	136,248,661
Special Assessments	622,740	620,052	539,945	639,461	721,425
Interest	1,037,657	1,542,041	1,850,651	2,096,438	5,120,020
Rent	316,080	336,511	323,464	327,095	349,856
Other	5,556,547	6,722,589	7,286,332	7,886,290	8,339,664
Total Revenues	238,397,494	237,378,684	265,887,817	262,401,033	241,445,907
Expenditures					
Current:					
General Government:					
Legislative and Executive	23,405,244	25,045,141	27,315,200	26,473,960	20,053,140
Judicial	15,726,755	15,565,920	16,597,403	16,376,811	16,753,767
Public Safety	26,725,577	24,272,009	27,873,870	28,951,667	27,045,819
Public Works	18,091,609	21,663,175	20,785,434	18,182,018	17,514,932
Health	84,797,155	85,022,929	83,583,620	84,120,127	81,291,464
Human Services	46,868,998	50,702,956	58,205,760	66,055,378	70,796,361
Other	348,355	61,740			943,632
Capital Outlay	12,349,956	8,396,772	11,097,607	12,546,755	7,461,021
Intergovernmental	81,216	80,938	79,888	78,984	6,874,483
Debt Service:	01,210	80,938	79,000	78,984	0,074,405
	1,328,698	1,357,040	553,869	450,026	592,091
Principal Retirement					
Interest and Fiscal Charges Issuance Costs	406,893	315,117	203,428	220,862	289,064
Total Expenditures	230,130,456	232,483,737	<u> </u>	253,456,588	249,615,774
Totat Expenditures	250,150,450	232,463,737	240,333,437	255,450,588	249,013,774
Excess of Revenues Over (Under)					
Excess of Revenues Over (Onder) Expenditures	8,267,038	4,894,947	19,552,360	8,944,445	(9, 160, 967)
Expenditures	8,207,038	4,094,947	19,552,500	0,944,443	(8,169,867)
Other Financing Sources (Uses)					
Transfers In	608,954	350,000	872,419	34,397	1,445,995
Proceeds of Loans	259,301	550,000	072,419	2,339,501	1,445,775
Proceeds from Sale of Capital Assets	46,052	47,806	79,881	1,882,863	23,958
Inception of Capital Lease	40,052	47,000	79,001	67,549	25,750
Issuance of Loans	-	-		07,547	-
Transfers Out	(608,944)	(350,000)	(1,067,769)	(24,207)	(1,375,468)
Proceeds of Bonds	(008,944)	(330,000)		(34,397)	(1,575,408)
Proceeds of Bolids Premium on Debt Issued	-	-	2,578,072	-	-
	-	-	19,433	-	-
Payment to Refunded Bond Escrow			(955.000)		
Agent Debt Financed Capital Contribution To	-	-	(855,000)	-	-
Proprietary Fund					
Total Other Financing Sources (Uses)	305,363	47,806	1,627,036	4,289,913	94,485
Extraordinary					(1,107,130)
Net Change in Fund Balances	\$ 8,572,401	<u>\$ 4,942,753</u>	<u>\$ 21,179,396</u>	<u>\$ 13,234,358</u>	<u>\$ (9,182,512)</u>
Debt Service as a Percentage of					
Noncapital Expenditures	0.80%	0.75%	0.32%	0.28%	0.36%
					(continued)
Source: Stark County Auditor					

Change in Fund Balances - Governmental Funds Last Ten Years

	2007	2006	2005	2004	2003
\$	51,463,575	\$ 51,623,475	\$ 55,272,781	\$ 54,278,347	\$ 41,705,229
Ψ	13,006,191	12,737,405	12,511,134	12,574,129	5,564,319
	29,315,443	28,725,472	25,897,268	24,809,447	23,757,323
	72,228	69,825	75,166	96,213	72,710
	672,351	630,364	578,195	944,476	880,887
	150,291,154	149,285,521	141,879,957	131,346,268	125,043,646
	660,725	702,783	706,541	442,842	441,763
	6,704,326	5,446,884	3,218,997	1,994,933	1,978,889
	369,693	374,321	399,983	363,010	418,420
	7,650,226	7,068,379	7,143,589	7,234,707	4,360,505
	260,205,912	256,664,429	247,683,611	234,084,372	204,223,691
	20,446,747	18,807,386	22,050,554	17,413,027	16,802,004
	16,746,257	15,603,021	15,499,876	14,332,415	12,573,286
	26,557,309	25,842,558	25,963,813	27,332,284	19,433,106
	16,127,738	18,288,286	24,389,113	20,276,427	16,496,313
	80,054,933	79,319,272	72,047,118	70,383,075	65,888,811
	70,881,548	68,433,207	63,317,341	61,232,137	64,615,161
	523,167	639,792	867,147	1,049,024	889,611
	9,684,316	14,128,155	16,623,836	5,566,454	5,961,169
	8,986,247	11,173,112	10,408,714	10,521,880	8,766,802
	0,200,217	11,175,112	10,100,711	10,521,000	0,700,002
	537,964	604,269	638,886	467,544	367,771
	262,427	285,105	322,464	191,623	211,165
	-	-	-	-	-
	250,808,653	253,124,163	252,128,862	228,765,890	212,005,199
	9,397,258	3,540,266	(4,445,251)	5,318,482	(7,781,508)
	1,930,000	1,179,477	138,284	1,063,558	412,314
	, ,	, . ,		, ,	y -
	21,828	172,518	47,477	14,536	8,254
	60,163	45,808	50,516	274,957	439,979
	00,105	45,000	3,638,234	(1,063,558)	437,777
	(1.020.000)	-			(412 214)
	(1,930,000)	(1,179,477)	(315,784)	3,488,264	(412,314)
	-	-	-	-	-
	-	-	-	-	-
	-	-	-	-	-
_	-			(3,488,264)	
	81,991	218,326	3,558,727	289,493	448,233
					_
\$	9,479,249	<u>\$ 3,758,592</u>	<u>\$ (886,524)</u>	<u>\$ 5,607,975</u>	<u>\$ (7,333,275)</u>
	0.33%	0.37%	0.41%	0.30%	0.28%

Assessed and Estimated Actual Value of Taxable Property Last Ten Years

		Real Property Public U		Public Uti	ility Property Tangible Person		onal Property Tot		tals		
			Estimated		Estimated		Estimated		Estimated		Direct Tax Rate
	Year	Assessed Value	Actual Value (1)	Assessed Value	Actual Value (1)	Assessed Value	Actual Value (1)	Assessed Value	Actual Value	Ratio	(3)
-	2012	\$ 6,835,116,050	\$19,528,903,000	\$ 272,777,130	\$ 1,091,108,520	\$ -	\$ -	\$ 7,107,893,180	\$20,620,011,520	34.5	11.50
	2011	6,819,977,680	19,485,650,514	259,195,100	1,036,780,400	-	-	7,079,172,780	20,522,430,914	34.5	11.50
	2010	6,841,753,930	19,547,868,371	259,195,100	1,036,780,400	-	-	7,100,949,030	20,584,648,771	34.5	11.50
88	2009	7,076,445,030	20,218,414,371	236,131,280	944,525,120	14,966,780	149,667,800	7,327,543,090	21,312,607,291	34.4	10.10
	2008	7,040,139,130	20,114,683,229	224,775,160	899,100,640	207,548,295	3,320,772,720	7,472,462,585	24,334,556,589	30.7	10.10
	2007	6,998,388,350	19,995,395,286	264,155,440	1,056,621,760	418,787,013	3,350,296,104	7,681,330,803	24,402,313,150	31.5	10.10
	2006	6,306,131,820	18,017,519,486	266,707,820	1,066,831,280	570,720,229	3,043,841,221	7,143,559,869	22,128,191,987	32.3	10.10
	2005	6,152,058,180	17,577,309,086	272,838,620	310,043,886	716,256,710	2,984,402,958	7,141,153,510	20,871,755,930	34.2	11.50
	2004	6,015,476,300	17,187,075,143	269,500,350	306,250,398	700,357,757	2,918,157,321	6,985,334,407	20,411,482,862	34.2	11.50
	2003	5,371,131,720	15,346,090,629	266,683,550	303,049,489	733,462,000	3,056,091,667	6,371,277,270	18,705,231,785	34.1	9.60

(1) This amount is calculated by dividing the assessed value by the assessment percentage.

(2) The percentage for all real property was 35%, for public utility property was 88% (2000-2005), and for tangible personal property equipment 25% (2000-2005) and 23% for inventory (2003-2005). The percentage for all real property was 35%, for public utility property was 25% (2006-2009), and for tangible personal property inventory, machinery and equipment 18.75% (2006), 12.5% (2007), 6.25% (2008), 0% (2009); local telephone company property placed into use after 1995 and all long distance and cellular property 25% (2006), 20% (2007), 15% (2008), 10% (2009); telephone company legacy property 46% (2006), 20% (2007), 15% (2008), 10% (2009);

(3) The total direct tax rate is per \$1,000 of assessed value.

Property Tax Rates

Direct and Overlapping Governments (Per \$1,000 of Assessed Value) Last Ten Years

	2012	2011	2010	2009	2008	2007	2006	2005	2004	2003
County Units										
General Fund	2.20	2.20	2.20	2.20	2.20	2.20	2.20	2.20	2.20	2.20
Mental Retardation & Developmental Disabilitie	6.80	6.80	6.80	5.40	5.40	5.40	5.40	6.80	6.80	4.90
Mental Health (648 Board)	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
9-1-1 System	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10
Children's Services	1.40	1.40	1.40	1.40	1.40	1.40	1.40	1.40	1.40	1.40
Total County Rate	11.50	11.50	11.50	10.10	10.10	10.10	10.10	11.50	11.50	9.60
Total County Rate	11.50	11.50	11.50	10.10	10.10	10.10	10.10	11.50	11.50	2.00
Townships										
Bethlehem	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00
Bethlehem - Navarre Village	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50
Canton	8.10	8.10	8.10	8.10	8.10	8.10	8.10	8.10	8.10	8.10
Canton - Canton City	6.10	6.10	6.10	6.10	6.10	6.10	6.10	6.10	6.10	-
Canton - Meyers Lake Village	6.10	6.10	6.10	6.10	6.10	6.10	6.10	6.10	6.10	6.10
Jackson	15.50	15.50	15.50	15.50	15.50	15.50	15.10	15.75	15.75	15.75
Jackson - Hills & Dales Village	9.30	9.30	9.30	9.30	9.30	9.30	8.90	8.90	8.90	8.90
Lake	10.00	10.00	10.00	10.00	10.00	10.00	10.00	10.00	10.00	10.00
Lake - Uniontown Police District	20.80	20.80	20.80	20.80	20.80	20.80	18.00	18.00	18.00	17.30
Lake - Hartville Village	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20
Lawrence	13.80	13.80	13.80	13.80	13.80	13.80	13.80	13.80	13.80	13.80
Lawrence - Canal Fulton City	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60
Lexington	10.10	10.10	10.10	10.10	10.10	10.10	10.10	10.10	10.10	10.10
Lexington - Limaville Village	5.20	5.20	5.20	5.20	5.20	5.20	5.20	5.20	5.20	5.20
Marlboro	9.25	9.25	9.25	9.25	9.25	9.25	9.25	9.25	9.75	9.75
Nimishillen	10.00	9.00	9.00	8.00	8.00	8.00	8.00	8.00	8.00	8.00
Nimishillen - Louisville City	9.00	9.00	-	-	-	-	-	-	-	-
Osnaburg	8.40	8.40	8.40	8.40	8.40	8.40	7.90	7.90	7.90	7.90
Osnaburg - Canton City	6.40	6.40	6.40	6.40	6.40	-	-	-	-	-
Osnaburg - East Canton Village	6.40	6.40	6.40	6.40	6.40	6.40	5.90	5.90	5.90	5.90
Paris	6.50	6.50	6.50	6.50	6.10	6.10	6.10	6.10	6.10	6.10
Paris - Minerva Village	2.70	2.70	2.70	2.70	2.30	2.30	2.30	2.30	2.30	2.30
Perry	12.15	12.15	12.15	12.15	12.15	12.15	10.90	9.75	9.75	9.75
Perry - Navarre Village	5.00	5.00	5.00	5.00	5.00	5.00	9.40	8.25	8.25	8.25
Pike	5.60	5.60	5.60	5.60	5.60	5.60	5.60	5.60	5.60	5.60
Pike - East Sparta Village	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60
Plain	12.45	12.45	12.45	12.45	12.45	12.45	11.65	11.65	11.65	11.65
Plain - Canton City	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	-
Plain - North Canton City	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10
Plain - Meyers Lake Village	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10
Sandy	2.60	2.60	2.60	2.60	2.60	2.60	4.80	4.80	4.80	4.80
Sandy - Magnolia Village	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60
Sandy - Waynesburg Village	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60
Sugarcreek	7.20	7.20	7.20	7.20	7.70	7.70	7.70	8.70	8.70	8.70
Sugarcreek - Beach City Village	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40
Sugarcreek - Brewster Village	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40
Sugarcreek - Wilmot Village	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40
Tuscarawas	5.70	5.70	5.70	5.70	5.70	5.70	5.70	5.70	4.70	4.70
Washington	4.50	4.50	4.75	4.75	5.00	5.00	5.00	5.00	5.00	5.00
Washington - Alliance City	2.60	2.60	2.85	2.85	3.10	3.10	3.10	3.10	3.10	-
									(con	tinued)

Property Tax Rates Direct and Overlapping Governments (Per \$1,000 of Assessed Value) Last Ten Years

	2012	2011	2010	2009	2008	2007	2006	2005	2004	2003
School Districts										
Alliance CSD	60.60	60.40	60.80	60.70	58.70	57.60	60.30	61.50	54.10	54.40
Brown LSD	43.50	43.50	44.10	44.10	44.10	44.50	44.90	38.60	38.60	38.70
Canton CSD	75.20	66.70	66.40	66.40	65.90	65.90	66.10	66.10	58.20	58.20
Canton LSD	50.10	50.10	50.10	50.10	50.10	50.10	46.20	46.20	46.20	46.20
Fairless LSD	49.90	50.20	50.40	50.30	50.00	49.10	50.40	51.60	46.80	46.50
Jackson LSD	53.10	53.10	52.70	47.40	49.00	48.40	48.50	49.00	46.90	48.30
Lake LSD	71.50	71.50	71.50	71.50	71.30	71.00	60.00	60.60	61.10	62.80
Louisville CSD	53.40	52.90	52.90	53.80	53.90	54.50	55.50	55.50	55.90	55.90
Marlington LSD	56.90	56.90	56.90	56.90	56.90	56.90	56.90	56.90	56.90	48.40
Massillon CSD	45.70	48.70	50.10	49.50	49.40	48.60	49.60	51.10	51.70	52.30
Minerva LSD	45.20	45.30	45.00	44.90	45.10	44.00	43.70	45.00	45.70	45.80
North Canton CSD	76.00	76.00	72.00	72.30	72.80	72.80	65.80	65.80	65.50	65.50
Northwest LSD	55.00	55.00	55.50	58.50	59.20	59.00	59.60	60.20	60.80	61.20
Osnaburg LSD	63.70	64.40	64.40	64.40	63.90	57.20	57.20	57.20	57.20	57.20
Perry LSD	48.40	48.40	48.40	47.80	47.40	46.50	47.50	48.70	49.00	50.20
Plain LSD	63.60	63.60	63.60	57.00	57.50	56.60	57.10	57.60	57.70	57.70
Sandy Valley LSD	50.50	50.60	50.60	50.40	51.10	50.90	49.50	43.90	44.60	44.80
Southeast LSD	51.35	51.40	44.40	44.50	44.60	44.70	45.10	45.10	45.10	46.35
Tuscarawas Valley LSD	36.00	36.00	36.10	36.10	36.30	36.80	36.95	37.00	38.15	38.50
Tuslaw LSD	65.50	65.50	59.30	59.80	59.90	59.90	60.20	60.20	61.00	60.70
Joint Vocational Schools										
Buckeye JVSD	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80
Stark County Area JVSD	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Wayne County JVSD	4.85	4.85	4.85	4.85	4.85	4.10	4.10	4.10	4.10	4.10
Cities	4.00	1.00	4.00	1.00	4.00	4.00	4.00	4.00	1.00	4.00
Alliance	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00
Canal Fulton	3.70	3.70	3.70	3.70	6.00	6.00	5.80	4.50	4.50	4.50
Canton	3.40	3.40	3.40	3.40	3.40	3.40	3.40	3.40	3.40	3.40
Louisville Massillon	2.80	2.80	2.80	$2.80 \\ 4.70$	2.80	2.80	2.80	2.80	$2.80 \\ 4.70$	2.80
North Canton	4.70 7.40	4.70 7.40	4.70 5.90	4.70 5.90	4.70 5.90	4.70 5.90	4.70 5.90	4.70 5.90	4.70 5.90	4.70 5.90
North Californ	7.40	7.40	5.90	5.90	5.90	5.90	5.90	5.90	5.90	5.90
Villages										
Beach City	11.80	11.80	11.80	11.80	11.80	11.80	11.80	11.80	14.80	11.80
Brewster	6.80	6.80	6.80	6.80	6.80	6.80	6.80	6.80	6.80	6.80
East Canton	2.30	2.30	2.30	2.30	2.30	2.30	2.30	2.30	2.30	2.30
East Sparta	18.90	18.90	18.15	18.15	16.90	18.90	18.90	18.90	18.90	18.90
Hartville	7.05	7.05	7.05	7.05	7.05	7.05	7.05	7.05	7.05	7.05
Hills & Dales	15.50	15.50	17.50	17.50	17.50	17.50	17.50	17.50	17.50	17.50
Limaville	1.90	9.90	9.90	9.90	9.90	9.90	7.90	7.90	7.90	7.90
Magnolia	20.90	20.90	20.90	20.90	20.90	20.90	20.90	20.90	20.90	20.90
Meyers Lake	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80
Minerva	6.30	6.30	6.30	6.30	6.30	6.30	6.00	6.00	6.00	6.00
Navarre	2.70	2.70	2.70	2.70	2.70	2.70	2.70	2.70	2.70	2.70
Waynesburg	20.40	20.40	18.40	18.40	18.40	20.40	23.40	23.40	23.40	23.40
Wilmot	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80
Special Districts										
Canton Joint Recreational District	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
County Parks	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50
Canal Fulton Public Library	1.00	1.00	1.00	1.00	1.00	1.00	1.00	-	-	-
Louisville Public Library	1.00	1.00	-	-	-	-	-	-	-	-
Massillon Public Library	1.90	1.90	1.90	1.90	1.90	1.90	-	-	-	-
North Canton Public Library	1.50	1.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50
Rodman Public Library	1.50	1.50	-	-	-	-	-	-	-	-
Stark County District Library	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	-	-
Quad Ambulance District	7.00	7.00	7.00	7.00	7.00	7.00	2.00	2.00	2.00	2.00
Tri-Division Ambulance District	4.00	4.00	4.00	4.00	4.50	4.50	4.50	4.50	4.50	1.50

Property Tax Levies and Collections Real and Public Utility Taxes Last Ten Years

	C	Current Tax	Current Tax	Percent	Delinquent Tax	Total Tax	Percent of Collections to Current	Outstanding Delinquent	Percent of Delinquent Taxes to Current
Year		Levy	Collections (1)	Collected	Collections	Collections	Tax Levy	Taxes (2)	Tax Levy
2012	\$	64,817,286	62,829,528	96.93 %	2,517,796	\$ 65,347,323	100.82 %	5,975,907	9.22 %
2011		64,649,883	62,215,790	96.23	2,310,559	64,526,349	99.81	5,289,029	8.18
2010		64,529,849	62,347,277	96.62	1,897,195	64,244,472	99.56	4,587,641	7.11
2009		53,066,270	51,289,784	96.65	1,741,130	53,030,914	99.93	3,965,656	7.47
2008		52,423,723	50,571,104	96.47	1,693,889	52,264,993	99.70	3,382,057	6.45
2007		52,355,951	50,544,900	96.54	1,533,443	52,078,343	99.47	2,447,603	4.67
2006		50,408,741	49,025,991	97.26	1,516,934	50,542,925	100.27	2,007,786	3.98
2005		52,685,916	51,237,985	97.25	1,505,870	52,743,855	100.11	1,995,205	3.79
2004		51,788,793	50,553,216	97.61	1,409,384	51,962,600	100.34	1,766,764	3.41
2003		39,062,282	37,992,054	97.26	1,240,505	39,232,559	100.44	1,899,675	4.86

(1) State Reimbursement of Rollback and Homestead Exemptions are included.

(2) Penalties and interest are included, since by Ohio Law they become part of the tax obligation as assessment occurs.

Property Tax Levies and Collections Tangible Personal Property Taxes Last Ten Years

	Year	Current Tax Levy	Current Tax Collections	Percent Collected	Delinquent Tax Collections	Total Tax Collections	Percent of Collections to Current Tax Levy	Outstanding Delinquent Taxes	Percent of Delinquent Taxes to Current Tax Levy
	2012	\$ -	\$ -	0.00 %	\$ 15,769	\$ 15,769	0.00 %	\$ 318,139	0.00 %
	2011	-	-	0.00	11,685	11,685	0.00	319,890	0.00
	2010	84,334	84,319	99.98	48,677	132,997	157.70	320,975	380.60
	2009	151,164	150,898	99.82	234,172	385,070	254.74	272,886	180.52
S12	2008	2,160,486	2,128,496	98.52	353,663	2,482,159	114.89	1,195,495	55.33
	2007	4,506,833	4,312,486	95.69	478,408	4,790,894	106.30	1,235,310	27.41
	2006	5,924,894	5,817,373	98.19	317,497	6,134,870	103.54	1,793,516	30.27
	2005	8,493,944	8,312,175	97.86	783,412	9,095,588	107.08	2,437,724	28.70
	2004	8,375,353	8,011,953	95.66	646,492	8,658,445	103.38	2,314,437	27.63
	2003	7,402,629	6,890,986	93.09	553,797	7,444,783	100.57	1,892,043	25.56

#### PRINCIPAL TAXPAYERS REAL ESTATE TAX CURRENT YEAR AND NINE YEARS AGO

	2012				
Taxpayer		Taxable Assessed Value	Percentage of Total County Taxable Assessed Value		
Strip Delaware LLC	\$	19,716,560	0.28%		
Timken Company	Ψ	16,416,650	0.23%		
Sterilite Corporation of Ohio		10,814,370	0.15%		
R L Deville Enterprises LTD		10,723,180	0.15%		
DHSC LLC		9,224,900	0.13%		
Belden Mall LLC		8,599,130	0.12%		
Alliance Ventures Inc.		7,648,750	0.11%		
American Landfill Inc.		7,414,550	0.10%		
DDR MDT Belden ParkII LLC		5,507,040	0.08%		
DDR Belden Park LLC		5,322,720	0.07%		
Total	\$	101,387,850	1.43%		
Total County Assessed Valuation	\$	7,107,893,180			
		200	3		
			Percentage of		
		Taxable	Total County		
		Assessed	Taxable		
Taxpayer		Value	Assessed Value		
Timken Company	\$	28,057,510	0.44%		
Stark Commons Ltd		18,302,050	0.29%		
Maytag Corporation (Hoover Company operations)		13,194,220	0.21%		
American Landfill Inc		9,720,670	0.15%		
WEA Belden LLC		8,726,910	0.14%		
Deville Properties Ltd		6,920,360	0.11%		
Fitzpatrick Enterprises (Apartments LTD)		6,828,510	0.11%		
Alliance Ventures Inc		6,824,890	0.11%		
Hartville Auction Inc		6,579,940	0.10%		
Massillon Health System LLC		6,430,060	0.10%		
Total	\$	111,585,120	1.75%		
Total County Assessed Valuation	\$	6,371,277,270			

#### PRINCIPAL TAXPAYERS PUBLIC UTILITY TANGIBLE PERSONAL PROPERTY TAX CURRENT YEAR AND NINE YEARS AGO

	 201	2012		
Taxpayer	 Taxable Assessed Value	Percentage of Total County Taxable Assessed Value		
Ohio Power Company	\$ 154,201,850	2.17%		
Ohio Edison	43,277,850	0.61%		
Aqua Ohio Inc	32,307,380	0.45%		
East Ohio Gas	27,465,700	0.39%		
American Transmission Systems Inc.	9,472,280	0.13%		
Columbia Gas of Ohio Inc.	2,907,340	0.04%		
Nortfolk Southern Combined Railroad	2,121,640	0.03%		
Columbia Gas of Ohio Inc.	1,846,430	0.03%		
Cleveland Electric Illuminating	625,190	0.01%		
Northeast Ohio Natural Gas Corporation	 438,720	0.01%		
Total	\$ 274,664,380	3.86%		
Total County Assessed Valuation	\$ 7,107,893,180			

	 200	2003		
Taxpayer	 Taxable Assessed Value	Percentage of Total County Taxable Assessed Value		
Timken Company	\$ 112,707,530	1.77%		
Ohio Power	100,754,740	1.58%		
Ohio Bell Telephone	54,802,160	0.86%		
Oho Edison	29,319,180	0.46%		
Maytag Corporation (Hoover Company				
operations)	28,044,230	0.44%		
Consumers Ohio Water Company	24,627,790	0.39%		
East Ohio Gas	17,853,560	0.28%		
Republic Engineered Products	12,897,110	0.20%		
Marathon Ashland Petroleum LLC	12,611,250	0.20%		
J & L Specialty Steel Inc	 11,578,070	0.18%		
Total	\$ 405,195,620	6.36%		
Total County Assessed Valuation	\$ 6,371,277,270			

#### SALES TAX REVENUE BY INDUSTRY

CURRENT AND PREVIOUS YEAR

	 20	012				
Industry	 Tax Liability	Rank	Percentage of Total	Tax Liability	Rank	Percentage of Total
Motor Vehicle and Parts Dealers	\$ 2,870,051	1	17.41%	\$ 1,104,368	1	15.83%
General Merchandise Stores	1,964,500	2	11.91%	890,441	2	12.76%
Building Material and Garden Equip.	1,531,014	3	9.29%	542,626	3	7.78%
Accommodation and Food Services	1,194,465	4	7.24%	500,384	5	7.17%
Miscellaneous Store Retailers	1,168,480	5	7.09%	524,192	4	7.51%
Information	881,409	6	5.35%	351,665	6	5.04%
Food and Beverage Stores	714,117	7	4.33%	302,644	7	4.34%
Finance & Insurance	625,167	8	3.79%	229,327	9	3.29%
Clothing & Clothing Accessories	583,074	9	3.54%	260,222	8	3.73%
Health and Personal Care Stores	 492,335	<u>10</u>	2.99%	228,230	<u>10</u>	3.27%
Total	 12,024,612			4,934,099		
Total County Sales Tax	\$ 16,488,040	:	72.93%	\$ 6,978,106	=	70.71%

Source: State Department of Taxation

Special Assessments Billed and Collected

Last Ten Years

Year	Special Assessments Billed	Special Assessments Collected	Percent Collected	Outstanding Delinquent (1)
2012	\$ 1,616,311	\$ 1,629,978	100.8%	\$ 393,309
2011	1,776,845	1,689,338	95.1%	163,521
2010	1,774,552	1,864,921	105.1%	167,487
2009	1,657,687	1,641,477	99.0%	172,205
2008	1,618,961	1,601,869	98.9%	186,328
2007	1,528,972	1,444,712	94.5%	169,777
2006	1,450,411	1,466,637	101.1%	164,239
2005	1,423,371	1,405,002	98.7%	161,533
2004	1,149,728	1,206,487	104.9%	143,972
2003	1,153,076	1,205,465	104.5%	145,464

(1) Outstanding delinquent assessments include accrued interest.

Ratios of Outstanding Debt by Type Last Ten Years

Fiscal Year	2012	2011	2010	2009	2008	2007	2006	2005	2004	2003
Governmental Activities										
Special Assessment Bonds	\$ 4,533,589	, , , , , , , , , , , , , , , , , , , ,	\$ 5,345,029	\$ 3,945,255	\$ 4,359,512	\$ 4,767,323	\$ 5,162,150	\$ 5,549,220	\$ 5,959,546	\$ 2,742,592
SIB Loan	1,760,317	2,553,391	3,354,594	3,354,594	3,354,594	3,638,234	3,638,234	3,638,234	-	-
OPWC Loan	3,125,322	3,000,704	3,135,387	2,339,501	-	-	-	-	-	-
Capital Leases	-	2,185	10,654	86,809	55,130	131,132	214,107	385,498	564,471	499,889
Business Type Activities										
General Obligation Bonds	12,463,197	13,992,756	15,487,384	11,839,470	13,037,525	14,207,024	15,339,509	16,444,749	17,518,736	16,960,703
OPWC Loan	373,417	452,405	552,330	418,869	485,121	551,373	617,625	683,878	750,131	816,384
OWDA Loans	8,721,358	9,829,089	10,899,798	11,438,391	12,445,685	13,408,995	14,330,412	15,211,913	16,055,357	16,862,513
Capital Leases									3,046	3,046
Total Primary Government	\$30,977,200	\$ 34,762,874	\$ 38,785,176	\$ 33,422,889	\$ 33,737,567	\$ 36,704,081	\$ 39,302,037	\$41,913,492	\$ 40,848,241	\$ 37,885,127
Percentage of Personal Income (1)	0.24%	0.28%	0.31%	0.27%	0.27%	0.30%	0.33%	0.37%	0.38%	0.35%
Per Capita (2)	\$ 82.63	\$ 92.68	\$ 103.27	\$ 88.54	\$ 88.97	\$ 96.93	\$ 103.28	\$ 110.14	\$ 107.34	\$ 99.55
Percentage of actual value of taxable property (3)	0.15%	0.16%	0.19%	0.16%	0.14%	0.15%	0.18%	0.20%	0.20%	0.20%

Sources: (1) Personal income is from the Demographic Statistics - Bureau of Economic Analysis (2) Population is from the Demographic Statistics - U.S. Bureau of the Census and Ohio Department of Development, Office of Strategic Research (3) Actual value from - Assessed and estimated actual value of taxable property - Stark County Auditor

Computation of Legal Debt Margin December 31, 2012

	Total Debt Limit (1)	Total Unvoted Debt Limit (2)
Assessed Value of County, Tax Year '11 Collection Year 2012	\$ 7,107,893,180	\$ 7,107,893,180
Debt Limitation	176,197,330	71,078,932
Total Outstanding Debt:		
General Obligation Bonds	12,463,197	12,463,197
Special Assessment Bonds	4,533,589	4,533,589
Notes	470,000	470,000
OWDA Loans	8,721,358	8,721,358
OPWC Loan	3,498,739	3,498,739
ODOT SIB Loan	1,760,317	1,760,317
Total	31,447,200	31,447,200
Exemptions:		
General Obligation Bonds - Enterprise	12,463,197	12,463,197
Special Assessment Bonds	4,533,589	4,533,589
Notes	470,000	470,000
OWDA Loans	8,721,358	8,721,358
OPWC Loan	3,498,739	3,498,739
ODOT SIB Loan	1,760,317	1,760,317
Total	31,447,200	31,447,200
		,
Net Debt		
Total Legal Debt Margin	\$ 176,197,330	\$ 71,078,932
(Debt Limitation Minus Net Debt)		<u>.</u>
(1) The Debt Limitation is calculated as follows:		
Three percent of first \$100,000,000 of assessed value		\$ 3,000,000
1 1/2 percent of next \$200,000,000 of assessed value		3,000,000
2 1/2 percent of amount of assessed value in excess of \$300,	000,000	170,197,330
		\$ 176,197,330
(2) The Debt I imitation equals one percent of the assessed value	<u>م</u>	

(2) The Debt Limitation equals one percent of the assessed value.

Note: The Amount Available in the Debt Service Fund

is not listed as an exemption since all debt is exempt and including it would result in negative net debt.

Demographic and Economic Statistics Last Ten Years

			Pe	r Capita			
		Median	School		ersonal		
Year	Population (1)	Age (5)	Enrollment (2)	Stark County (3)	Income (4)	Inc	come (4)
2012	374,868	41.0	59,273	7.3	\$13,244,086,440	\$	35,330
2011	375,087	40.6	60,017	9.2	12,531,687,000		33,410
2010	375,586	40.4	61,185	11.3	12,504,760,284		33,294
2009	379,466	40.3	61,338	11.2	12,442,595,000		32,790
2008	379,214	38.4	62,311	6.7	12,710,480,499		33,401
2007	378,664	38.3	62,763	5.9	12,221,615,864		32,116
2006	380,575	38.2	63,208	5.8	11,751,553,715		30,881
2005	380,608	39.0	63,009	6.3	11,299,570,880		29,693
2004	381,229	39.4	62,990	6.6	10,864,972,000		28,551
2003	377,519	39.3	63,298	6.4	10,460,166,000		27,506

Note:2010 personal income amounts are estimated using a 0.5% increase from prior year.Median Age computed at 0.1% increase from prior year for 2003 - 2004, 2007, 2008, 20102005 - 2006 and 2009 Median Age obtained from the Ohio Department of Development website

Sources: (1) U.S. Bureau of the Census and Ohio Department of Development, Office of Strategic Research

- (2) Stark County Educational Service Center
- (3) Ohio Bureau of Employment Services
- (4) Bureau of Economic Analysis for 2003-2011.

2012 personal income was calculated by multiplying population and per capita personal income (5) www.suburbanstats.org

Principal Employers

Current Year and Nine Years Ago

		2012			2003	
			Percentage			Percentage
			of Total			of Total
Employer	Employees	Rank	Employment	Employees	Rank	Employment
Aultman Health Foundations	5,000	1	2.92%	4,600	2	2.58%
The Timken Company	4,120	2	2.41%	4,747	1	2.67%
Mercy Medical Center	2,500	3	1.46%	2,599	4	1.46%
County of Stark	2,499	4	1.46%	2,803	3	1.57%
Diebold	1,900	5	1.11%			
Canton City Board of Education	1,823	6	1.07%	1,750	6	0.98%
Freshmark, Inc.	1,700	7	0.99%			
Stark State College	1,123	8	0.66%			
Alliance Community Hospital	953	9	0.56%			
Republic Engineered Steels, Inc.	910	10	0.53%	960	10	0.54%
The Workshops, Inc.	-	-	-	1,036	8	0.58%
Maytag Corp. (Hoover Company operations)	-	-	-	2,098	5	1.18%
GE Capital	-	-	-	1,100	7	0.62%
Fisher Foods Marketing Inc.	-	-	-	1,030	9	0.58%
Total	22,528		13.17%	22,723		12.76%
Total Employment within the County	171,000	=		178,100	=	

Source: Human Resources of Listed Companies Canton Chamber of Commerce

# **STARK COUNTY, OHIO** *Government Employees by Function*

Last Ten Years

Primary Government:	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>
General Government:										
Legislative and Executive	216	222	257	278	254	268	257	255	259	241
Judicial	276	250	257	262	263	261	265	255	248	243
Public Safety	279	261	293	308	373	340	322	299	297	282
Public Works	102	104	107	113	116	129	125	135	133	135
Health	668	651	659	673	771	809	798	762	731	763
Human Services	504	488	552	507	546	565	568	579	581	613
Proprietary:										
Sewer	73	75	75	76	80	79	80	78	81	81
Water	4	4	3	2	3	4	4	4	3	1
Fiduciary:										
Agency Funds	377	390	397	441	395	452	463	458	445	419
Total - Government Employees	2,499	2,445	2,600	2,660	2,801	2,907	2,882	2,825	2,778	2,778

**STARK COUNTY, OHIO** *Operating Indicators by Function Last Nine Years* 

Governmental Activities	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>
Legislative & Executive									
Commissioners - Number Official Meetings	170	121	53	74	99	97	108	108	108
Recorder - number of deeds recorded	14,351	12,518	12,292	13,388	13,476	14,946	17,303	18,940	18,475
Auditor - number of parcels billed	197,148	196,136	194,262	188,522	187,734	187,141	186,621	185,786	184,583
Auditor - number of checks issued	52,468	50,877	46,933	55,403	59,089	63,479	61,873	59,564	N/A
Judicial									
Probate Court Cases	1,926	2,486	2,433	2,695	2,840	2,939	2,933	2,997	2,675
Public Safety (Sheriff)									
Number of Traffic Stops	6,456	6,938	8,403	6,416	7,790	9,776	11,373	9,460	8,224
Number of inmates	290	290	281	403	386	400	380	393	348
Public Works (Engineer)									
Roads Resurfaced (miles)	43	30	15	26	13	11	16	50	30
Bridges Repaired	7	4	3	2	4	5	11	6	7
Health									
Mental Health - People Served	13,724	15,648	15,274	14,797	12,995	10,858	10,348	9,856	9,398
SCBDD - People Served in Clinic	3,391	3,343	3,185	2,995	2,841	2,692	2,570	2,453	2,381
EMA, HAZMAT AND 911-People Served	374,868	375,586	379,466	378,664	378,664	378,664	380,575	380,608	378,098
Human Services (SCDJFS)									
Children in programs	410	473	500	483	574	1,137	1,263	1,343	1,309
Support Dollars Collected	\$62,895,175	\$63,588,358	\$64,514,737	\$65,406,306	\$65,201,505	\$64,159,109	\$63,669,797	\$61,901,425	\$61,184,764
Number of Reports Received	2,829	2,689	3,204	2,868	2,815	3,033	2,715	2,724	2,675
Business Activities									
Sewer									
Connections	46,195	45,933	45,715	45,409	45,360	44,560	43,938	43,228	42,236
Miles	723	721	720	720	717	715	705	696	690

Source: Stark County Departments Note: Data for Operating Indicators was not available prior to 2004

**STARK COUNTY, OHIO** *Capital Asset Indicators by Function Last Nine Years* 

Governmental Activities	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>
Legislative and Executive									
Commissioners Buildings	19	18	18	19	19	19	19	19	19
Public Safety									
Marked Vehicles	70	72	67	61	70	65	64	64	64
Public Works									
State Roads (in miles)	251	251	251	251	251	251	251	251	251
County Roads (in miles)	408	408	409	409	410	411	415	415	415
Township Roads (in miles)	1,311	1,311	1,309	1,309	1,309	1,300	1,273	1,273	1,273
Bridges	333	333	333	333	333	335	358	358	356
Health									
SCBDD Buildings	13	13	13	13	13	13	13	13	13
SCBDD Buses and Vans	107	101	140	132	157	140	140	120	120
Business Activities									
Sewer									
Number of Lift Stations	80	80	80	83	80	77	77	75	75
Total Lines (in miles)	723	721	720	720	717	715	705	696	690
Water									
Total Lines (in miles)	45	45	45	45	45	45	43	43	41

Source: Stark County Departments Note: Data for Capital Asset Indicators was not available prior to 2004



# Dave Yost • Auditor of State

STARK COUNTY FINANCIAL CONDITION

STARK COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED AUGUST 29, 2013

> 88 East Broad Street, Fourth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-4514 or 800-282-0370 Fax: 614-466-4490 www.ohioauditor.gov