



Dave Yost • Auditor of State

## TABLE OF CONTENTS

TITLE PAGE
Independent Auditor's Report
Management's Discussion and Analysis4
Basic Financial Statements:
Government-Wide Financial Statements:
Statement of Net Position – Cash Basis10
Statement of Activities – Cash Basis 11
Fund Financial Statements:
Statement of Assets and Cash Balances - Governmental Funds – Cash Basis
Statement of Receipts, Disbursements, and Changes in Fund Balances - Governmental Funds – Cash Basis13
Statement of Receipts, Disbursements, and Changes in Fund Balances - Budgetary Basis) - General Fund14
Statement of Net Assets and Liabilities - Fiduciary Funds – Cash Basis
Notes to the Basic Financial Statements
Schedule of Federal Awards Receipts and Expenditures
Notes to the Federal Awards Receipts and Expenditures Schedule
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>
Independent Auditor's Report on Compliance With Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by <i>OMB Circular A-133</i>
Schedule of Findings
Corrective Action Plan
Schedule of Prior Audit Findings
Independent Accountants' Report on Applying Agreed-Upon Procedure

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# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT

Edon Northwest Local School District Williams County 802 West Indiana Street Edon, Ohio 43518-9627

To the Board of Education:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Edon Northwest Local School District, Williams County, Ohio (the District), as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the cash accounting basis Note 2 describes. This responsibility includes determining that the cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

One Government Center, Suite 1420, Toledo, Ohio 43604-2246 Phone: 419-245-2811 or 800-443-9276 Fax: 419-245-2484 www.ohioauditor.gov Edon Northwest Local School District Williams County Independent Auditor's Report Page 2

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Edon Northwest Local School District, Williams County, Ohio, as of June 30, 2013, and the respective changes in cash financial position and the budgetary comparison for the General fund thereof for the year then ended in accordance with the accounting basis described in Note 2.

#### Accounting Basis

Ohio Administrative Code § 117-2-03 (B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis applied to these statements, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

#### **Other Matters**

#### Supplemental and Other Information

We audited to opine on the District's financial statements that collectively comprise its basic financial statements.

*Management's Discussion and Analysis* includes tables of net position, changes in net position, and governmental activities. This information provides additional analysis and is not a required part of the basic financial statements.

The Schedule of Federal Awards Receipts and Expenditures also presents additional analysis as required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations and is also not a required part of the financial statements.

These tables and the Schedule are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected these tables and the Schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling these tables and the Schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and in accordance with auditing standards generally accepted in the United States of America. In our opinion, these tables and the Schedule are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other than the aforementioned procedures applied to the tables, we applied no procedures to any other information in Management's Discussion and Analysis, and we express no opinion or any other assurance on it.

Edon Northwest Local School District Williams County Independent Auditor's Report Page 3

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 12, 2013, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

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Dave Yost Auditor of State

Columbus, Ohio

December 12, 2013

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR FISCAL YEAR ENDED JUNE 30, 2013 UNAUDITED

The discussion and analysis of the financial performance of Edon Northwest Local School District (the District) provides an overall review of the District's financial activities for the fiscal year ended June 30, 2013. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and notes to enhance their understanding of the District's financial performance.

#### Financial Highlights

Key financial highlights for fiscal year 2013 are as follows:

Net position decreased \$214,853.disbursements

General receipts accounted for \$4,976,048, or 79 percent of all receipts. Program specific receipts in the form of charges for services and operating grants and contributions accounted for \$1,287,690 or 21 percent of total receipts of \$6,263,738.

The District's major funds included the General fund and the Bond Retirement fund.

The General fund had \$4,982,633 in receipts and other financing sources and \$5,278,105 in disbursements. The General fund's balance decreased \$295,472 from the prior fiscal year.

The Bond Retirement fund had \$331,429 in receipts and \$278,376 in expenditures. The Bond Retirement fund's balance increased \$53,053 from the prior fiscal year.

The receipts generated from the Bond Retirement fund are used to pay for the current portion of bonded debt.

#### Using the Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the District as a financial whole, or as an entire operating entity.

The statement of net position and the statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances.

Fund financial statements provide a greater level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds, with all other non-major funds presented in total in a single column.

For the District, the General fund is by far the most significant fund. The General fund and the Bond Retirement fund are the only two major funds.

#### **Reporting the District as a Whole**

#### Statement of Net Position and Statement of Activities

The statement of net position and the statement of activities, both reported on the cash basis, reflect how the District performed financially during fiscal year 2013. These statements are reported on a cash basis of accounting which reflects receipts and disbursements when cash in received or disbursed.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR FISCAL YEAR ENDED JUNE 30, 2013 UNAUDITED (Continued)

These statements report the District's net position and changes in those assets. This change in net position is important because it tells the reader whether the financial position of the District, as a whole, has increased or decreased from the prior fiscal year. Over time, these increases and/or decreases are one indicator of whether the financial position is improving or deteriorating. Causes for these changes may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the cash basis statement of net position and the statement of activities, the District discloses a single type of activity, its governmental activities which includes all of the District's programs and services are reported here including instruction, support services, non-instructional services, and extracurricular activities. These services are primarily funded by property tax receipts and from intergovernmental revenues, including federal and state grants and other shared receipts.

#### Reporting the District's Most Significant Funds

#### Fund Financial Statements

Fund financial statements provide detailed information about the District's major funds. While the District uses many funds to account for its multitude of financial transactions, the fund financial statements focus on the District's most significant funds. The District's major governmental funds are the General fund and the Bond Retirement fund.

Governmental Funds - Most of the District's activities are reported in governmental funds, which focus on how monies flow into and out of those funds and the balances left at fiscal yearend for spending in future periods. These funds are reported using the cash basis of accounting. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent in the near future to finance educational programs.

Fiduciary Funds – Fiduciary funds are used to account for resources held for the benefit of parties outside the District. Fiduciary funds are not reflected on the government-wide financial statements because the resources from these funds are not available to support the District's programs. These funds use the cash basis of accounting.

#### The District as a Whole

Table 1 provides a summary of the District's net position for fiscal year 2013 compared to fiscal year 2012.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR FISCAL YEAR ENDED JUNE 30, 2013 UNAUDITED (Continued)

Table 1Net PositionGovernmental Activities							
	2013	2012					
Assets:							
Current and Other Assets	\$3,421,606	\$3,636,459					
Net Position:							
Restricted for Debt Service	696,651	643,598					
Restricted for Capital Outlay	281,360	238,041					
Restricted for Other Purposes	352,363	368,116					
Unrestricted	2,091,232	2,386,704					
Total	\$3,421,606	\$3,636,459					

Net position of governmental activities decreased \$214,853 or 6% during 2013. The decrease was primarily attributed to the decrease of \$295,472 in the General's fund balance.

Table 2 reflects the changes in net position for fiscal year 2013 compared to fiscal year 2012.

Table 2         Change in Net Position         Governmental Activities							
	2013	2012					
Receipts:							
Program Receipts:							
Charges for Services and Sales	\$655,675	\$823,745					
Operating Grants and Contributions	632,015	750,304					
Total Program Receipts	1,287,690	1,574,049					
General Receipts:							
Property Taxes	1,652,568	1,621,456					
Grants and Entitlements	3,227,611	3,406,366					
Gifts and Donations	30,568	12,822					
Investment Earnings	15,758	17,845					
Miscellaneous	43,500	39,848					
Proceeds from Sale of Capital Assets	615	1,027					
Refund of Disbursements	5,428	1,304					
Total General Receipts	4,976,048	5,100,668					
Total Receipts	6,263,738	6,674,717					

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR FISCAL YEAR ENDED JUNE 30, 2013 UNAUDITED (Continued)

Disbursements:		
Instruction	3,414,328	3,305,865
Support Services:		
Pupils	335,477	307,086
Instructional Staff	60,183	453,153
Board of Education	11,621	15,581
Administration	460,876	462,599
Fiscal	232,923	235,572
Business	377	458
Operation and Maintenance of Plant	656,711	641,548
Pupil Transportation	315,643	351,291
Central	233,810	49,418
Non-Instructional	230,821	227,954
Extracurricular Activities	251,689	281,265
Capital Outlay	711	
Debt Service:		
Principal	170,000	190,000
Interest and Fiscal Charges	103,421	111,108
Total Disbursements	6,478,591	6,632,898
Increase\(Decrease) in Net Position	(\$214,853)	\$41,819

Receipts decreased by \$410,979 or 6 percent. Overall receipts primarily decreased for the following reasons: (1) a decrease in open enrollment tuition classified under Charges for Services program receipts; (2) a decrease in federal program receipts for Education Jobs and State Fiscal Stabilization grants classified under the Operating Grants and Contribution program receipts; and (3) a decrease in school foundation and rollback and homestead receipts classified under Grants and Entitlements under the General receipts.

Expenses decreased by \$154,307 or 2 percent.

Program receipts account for 21 percent of total receipts and are represented by restricted intergovernmental receipts, extracurricular activities, and food service sales.

The major program disbursements for governmental activities are for instruction, which accounts for 53 percent of all governmental disbursements. Other programs which support the instruction process, including pupils, instructional staff, and pupil transportation account for 11 percent of governmental disbursements. Maintenance of the District's facilities also represents a significant disbursement of 10 percent. The remaining 26 percent of the District's disbursements are related to the primary functions of delivering education and providing facilities. These costs are funded almost entirely from property taxes and grants and entitlements.

#### **Governmental Activities**

Table 3 indicates the total cost of services and the net cost of services for governmental activities. The statement of activities reflects the cost of program services and the charges for services and sales, grants, and contributions offsetting those services. The net cost of services identifies the cost of those services supported by tax receipts and unrestricted state entitlements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR FISCAL YEAR ENDED JUNE 30, 2013 UNAUDITED (Continued)

Table 3									
Governmental Activities									
	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services					
	2013	2013	2012	2012					
Instruction	\$3,414,328	\$2,523,600	\$3,305,865	\$2,190,614					
Support Services:									
Pupils	335,477	302,576	307,086	295,547					
Instructional Staff	60,183	54,185	453,153	368,099					
Board of Education	11,621	11,621	15,581	15,581					
Administration	460,876	454,616	462,599	457,279					
Fiscal	232,923	232,923	235,572	235,572					
Business	377	377	458	458					
Operation and Maintenance of Plant	656,711	643,955	641,548	629,032					
Pupil Transportation	315,643	315,643	351,291	351,291					
Central	233,810	209,102	49,418	41,938					
Non-Instructional	230,821	(4,068)	227,954	(16,828)					
Extracurricular Activities	251,689	172,239	281,265	189,158					
Capital Outlay	711	711							
Debt Service:									
Principal	170,000	170,000	190,000	190,000					
Interest and Fiscal Charges	103,421	103,421	111,108	111,108					
Total Disbursements	\$6,478,591	\$5,190,901	\$6,632,898	\$5,058,849					

The dependence upon tax receipts and unrestricted state entitlements for governmental activities is apparent. Over 74 percent of instruction activities are supported through taxes and other general receipts. For all governmental activities, support from general receipts is 80 percent. The remaining 20 percent is derived from charges for services and operating grants and contributions.

#### The District's Funds

The District's major governmental funds are the General fund and the Bond Retirement fund. Total governmental funds had receipts and other financing sources of \$6,263,738 and disbursements of \$6,478,591.

The General fund's balance decreased by \$295,472 or 12 percent from 2012. Receipts decreased 5 percent from 2012 primarily due to a decrease in state funding, open enrollment, and personal property fixed rate receipts. Disbursements decreased less than 2 percent.

The Bond Retirement fund's balance increased by \$53,053 or 8 percent from 2012. Debt payments decreased 9 percent from 2012 while property taxes and intergovernmental revenues decreased by 3 percent in 2012.

#### General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General fund. During the course of fiscal year 2013, the District amended its General fund budget as needed.

Original and final budget receipts and other financing sources were the same. Final budget and actual receipts and other sources varied by 5 percent.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR FISCAL YEAR ENDED JUNE 30, 2013 UNAUDITED (Continued)

Original and final budgeted disbursements and other financing uses varied by 1 percent. Final disbursements and other financing uses were budgeted at \$6,046,545 while actual disbursements and other financing uses were \$5,294,251. The \$752,294 difference is primarily due to a conservative "worst case scenario" approach. The District over-appropriates in case significant, unexpected disbursements arise during the fiscal year.

#### **Debt Administration**

<u>Debt</u>

At June 30, 2013, the District had \$2,532,882 in school improvement general obligation bonds for building improvements to the former high school / middle school building and the new District school building. The bonds were issued for a twenty-three year period, with final maturity on December 1, 2024. The bonds are being retired through the Bond Retirement fund.

At June 30, 2013, the District's overall legal debt margin was \$3,559,511, with an un-voted debt margin of \$67,693.

For further information regarding the District's debt, see the notes to the basic financial statements.

#### Current Issues

The District is holding its own in the state of a declining economy and uncertainty in State funding. Edon Northwest Area is a small rural community of 3,200 people in Northwest Ohio. It has a number of small and medium businesses with agriculture having a contributing influence on the economy.

The District is currently operating in the second year of the state biennium budget. 40 percent of District revenue sources are from local funds, 51 percent is from state funds, and the remaining 9 percent is from federal funds. The total expenditure per pupil was calculated at \$9,009 for 2012. ODE has not released expenditure per pupil calculations for 2013 yet.

In November 2009, the District renewed a five-year, three mill permanent improvement levy. This levy provides a source of revenue to handle permanent improvements for the District. This frees General fund revenue to be used for the operation of the District. However, future finances are not without challenges as our community changes and state funding is revised. A new state funding system, referred to as a Bridge Formula, has been approved and is in the process of being implemented. Under the new biennium budget, Tangible Personal Property Tax (TPPT) reimbursements are being phased out over 2 years. The District has lost approximately \$335,000 in TPPT reimbursement payments over the past 2 years. The Board of Education placed a 1% "Traditional" income tax on the ballot in November 2011 for operating expenses but it was defeated. The Board of Education placed a .5% "Traditional" income tax and a 3.70 mil property tax on the August 2012 ballot and this was also defeated. The Board of Education is currently reviewing what type of levy and when this levy will be placed on the ballot.

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the District's finances and to reflect the District's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Kerry Samples, CFO/Treasurer, Edon Local School District, 802 W Indiana Street, Edon, Ohio 43518-9627.

## STATEMENT OF NET POSITION - CASH BASIS JUNE 30, 2013

	Governmental Activities
Assets:	
Equity in Pooled Cash and Cash Equivalents	\$ 3,421,606
Net Position:	
Restricted for Debt Service	606 651
	696,651
Restricted for Capital Outlay	281,360
Restricted for Other Purposes	352,363
Unrestricted	2,091,232
Total Net Position	\$ 3,421,606

## STATEMENT OF ACTIVITIES - CASH BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

			Program	n Receipts	Net (Disbursements) Receipts and Changes in Net Position
		Cash	Charges for Services and	Operating Grants and	Governmental
	Di	sbursements	Sales	Contributions	Activities
Governmental Activities: Instruction:					
Regular	\$	2,681,444	\$ 470,083	\$ 115,485	\$ (2,095,876)
Special	Ψ	637,924	φ πο,000	269,561	(368,363)
Vocational		77,337		35,599	(41,738)
Other		17,623		00,000	(17,623)
Support Services:		,0_0			(,0_0)
Pupils		335,477		32,901	(302,576)
Instructional Staff		60,183		5,998	(54,185)
Board of Education		11,621		,	(11,621)
Administration		460,876		6,260	(454,616)
Fiscal		232,923			(232,923)
Business		377			(377)
Operation and Maintenance of Plant		656,711		12,756	(643,955)
Pupil Transportation		315,643			(315,643)
Central		233,810		24,708	(209,102)
Operation of Non-Instructional Services		230,821	106,142	128,747	4,068
Extracurricular Activities		251,689	79,450		(172,239)
Capital Outlay		711			(711)
Debt Service:					
Principal		170,000			(170,000)
Interest and Fiscal Charges		103,421			(103,421)
Totals	\$	6,478,591	\$ 655,675	\$ 632,015	(5,190,901)
	Gene	ral Receipts:			
		ixes:			
	F	Property Taxes,	Levied for General Pu	irposes	1,279,264
	F	Property Taxes,	Levied for Capital Out	lay	89,892
	F	Property Taxes,	Levied for Debt Service	ce	258,037
	F	Property Taxes,	Levied for Other		25,375
	G	rants and Entitle	ments not Restricted	to Specific Programs	3,227,611
	G	fts and Donatio	ns		30,568
	In	vestment Earnin	ngs		15,758
	М	scellaneous			43,500
			le of Capital Assets		615
			ear Disbursements		5,428
		General Receip			4,976,048
	Chan	an in Nat Donitiv	n		(21/ 952)

Net Position End of Year

See Accompanying Notes to the Basic Financial Statements

Change in Net Position

Net Position Beginning of Year

(214,853)

3,636,459 3,421,606

\$

## STATEMENT OF ASSETS AND FUND BALANCES - CASH BASIS GOVERNMENTAL FUNDS JUNE 30, 2013

	_	General Fund	-	Bond Retirement Fund	Other Governmental Funds	-	Total Governmental Funds
<b>Assets:</b> Equity in Pooled Cash and Cash Equivalents	\$_	2,091,232	\$_	696,651	\$ 633,723	\$	3,421,606
<b>Fund Balances:</b> Restricted Assigned Unassigned	\$	47,779 2,043,453	\$	696,651	\$ 633,723	\$	1,330,374 47,779 2,043,453
Total Fund Balances	\$	2,091,232	\$	696,651	\$ 633,723	\$	3,421,606

## STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - CASH BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

		General Fund	Bond Retirement Fund	All Other Governmental Funds	Total Governmental Funds
Receipts:					
Property and Other Local Taxes	\$	1,279,264 \$	258,037 \$	115,267 \$	1,652,568
Intergovernmental	Ţ	3,156,543	73,392	629,691	3,859,626
Interest		15,664		94	15,758
Tuition and Fees		467,783			467,783
Rent		2,300			2,300
Extracurricular Activities		9,033		70,017	79,050
Gifts and Donations		5,944		24,624	30,568
Customer Sales and Services				106,542	106,542
Miscellaneous		42,082		1,418	43,500
Total Revenues		4,978,613	331,429	947,653	6,257,695
Disbursements:					
Current:					
Instruction:					
Regular		2,495,131		186,313	2,681,444
Special		402,177		235,747	637,924
Vocational		77,337			77,337
Other		17,623			17,623
Support Services:					
Pupils		302,680		32,797	335,477
Instructional Staff		53,502		6,681	60,183
Board of Education		11,621		0.000	11,621
Administration		454,616	4.055	6,260	460,876
Fiscal		222,730	4,955	5,238	232,923
Business		377		04 5 40	377
Operation and Maintenance of Plant		595,163		61,548	656,711
Pupil Transportation Central		313,843		1,800	315,643
		158,692		75,118	233,810
Operation of Non-Instructional Services Extracurricular Activities		425		230,396	230,821 251,689
Capital Outlay		172,188		79,501 711	251,009
Debt Service:				711	711
Principal			170,000		170,000
Interest			103,421		103,421
Total Disbursements		5,278,105	278,376	922,110	6,478,591
Excess of Receipts Over (Under) Disbursements		(299,492)	53,053	25,543	(220,896)
Other Financing Sources:					
Proceeds from Sale of Capital Assets		615			615
Refund of Prior Year Disbursements		3,405		2,023	5,428
Total Other Financing Sources		4,020		2,023	6,043
Net Change in Fund Balances		(295,472)	53,053	27,566	(214,853)
Fund Balances at Beginning of Year		2,386,704	643,598	606,157	3,636,459
Fund Balances at End of Year	\$	2,091,232 \$	696,651 \$	633,723 \$	3,421,606

## STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - BUDGETARY BASIS GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	Original Budget		Final Budget	 Actual	Variance with Final Budget
Receipts:					
Property and Other Local Taxes	\$ 1,302,000	\$	1,302,000	\$ 1,279,264 \$	(22,736)
Intergovernmental	3,264,750		3,264,750	3,156,543	(108,207)
Interest	16,875		16,875	15,664	(1,211)
Tuition and Fees	614,750		614,750	457,853	(156,897)
Rent	5,500		5,500	2,300	(3,200)
Extracurricular Activities	3,000		3,000	2,579	(421)
Gifts and Donations	5,000		5,000	3,570	(1,430)
Customer Sales and Services	50		50		(50)
Miscellaneous	35,000	_	35,000	 38,597	3,597
Total Receipts	5,246,925	-	5,246,925	 4,956,370	(290,555)
Disbursements: Current:					
Instruction:	0 500 750		0 000 040	0 407 407	400 540
Regular	2,500,756		2,609,640	2,487,127	122,513
Special	371,548		451,968	402,177	49,791
Vocational	79,920		82,320	77,538	4,782
Adult/Continuing	75		75	17.000	75
Other	199,500		199,500	17,623	181,877
Support Services:	040.005		000 570	000 404	00.400
Pupils	313,295		338,570	302,161	36,409
Instructional Staff	387,909		57,595	42,790	14,805
Board of Education	19,967		20,037	11,621	8,416
Administration	448,406		496,263	455,493	40,770
Fiscal	248,583		246,933	224,244	22,689
Business	1,000		1,000	377	623
Operation and Maintenance of Plant	720,105		711,055	617,039	94,016
Pupil Transportation	387,282		389,586	316,963	72,623
Central	50,769		185,108	160,485	24,623
Operation of Non-Instructional Services	450		450	425	25
Extracurricular Activities	179,980	-	181,445	 172,188	9,257
Total Disbursements	5,909,545	-	5,971,545	 5,288,251	683,294
Excess of Disbursements Over Receipts	(662,620)		(724,620)	 (331,881)	392,739
Other Financing Sources and (Uses):	1 000		4 000	045	(225)
Proceeds from Sale of Fixed Assets	1,000		1,000	615	(385)
Refund of Prior Year Disbursements	1,000		1,000	3,405	2,405
Transfers Out	(50,000)		(50,000)	(6,000)	44,000
Advances Out	(20,000)		(20,000)		20,000
Refund of Prior Year Receipts	(5,000)	-	(5,000)	 1	5,000
Total Other Financing Sources and (Uses)	(73,000)	_	(73,000)	 (1,980)	71,020
Net Change in Fund Balance	(735,620)		(797,620)	(333,861)	463,759
Fund Balance at Beginning of Year	2,333,957		2,333,957	2,333,957	
Prior Year Encumbrances Appropriated	43,357	<u> </u>	43,357	 43,357	· -
Fund Balance at End of Year	\$ 1,641,694	\$ =	1,579,694	\$ 2,043,453 \$	463,759

## STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES FIDUCIARY FUND JUNE 30, 2013

	_	Agency Fund
Assets: Equity in Pooled Cash and Cash Equivalents	\$ _	28,803
Liabilities: Held On Behalf of Students	\$_	28,803

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### 1. DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY

Edon Northwest Local School District (the District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. Edon Northwest Local School District is a local school district as defined by §3311.03 of the Ohio Revised Code. The District operates under an elected Board of Education (5 members) and is responsible for the provision of public education to residents of the District. The Board oversees the operations of the District's two instructional/support facilities staffed by 31 non-certified and 47 certified full-time teaching personnel who provide services to 594 students and other community members.

#### The Reporting Entity

#### A. Primary Government

The reporting entity is comprised of the primary government, component units, and other organizations that are included to insure that the financial statements of the District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the District. This includes general operations, food service, and student related activities of the District.

#### B. Component Units

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. The District does not have any component units.

#### C. Jointly Governed Organizations and Purchasing Pools

The District is associated with eight organizations, which are defined as jointly governed organizations and group purchasing pools. These organizations include the Northwest Ohio Computer Association, the Northern Buckeye Education Council, the Four County Career Center, the Northwestern Ohio Educational Research Council, the Northwest Ohio Special Education Regional Resource Center, the Northwest Ohio Regional Professional Development Center, the Northern Buckeye Health Plan, Northwest Division of Optimal Health Initiatives (OHI), and the Northern Buckeye Education Council Workers' Compensation Group Rating Plan. These organizations are presented in Notes 12 and 13 to the basic financial statements.

The District's management believes these financial statements present all activities for which the District is financially accountable.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 2.C, these financial statements are presented on a cash basis of accounting. This basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the District's accounting policies.

#### A. Basis of Presentation

The District's basic financial statements consist of government-wide financial statements, including a statement of net position, a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

#### 1. Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net position presents the cash balance of the governmental activities of the District at fiscal year-end. The statement of activities compares disbursements with program receipts for each function or program of the District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the government is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a basis or draws from the District's general receipts.

#### 2. Fund Financial Statements

During the fiscal year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

A fund is considered major if it is the primary operating fund of the District or meets the following criteria:

- a. Total assets, receipts, or disbursements of that individual governmental fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- b. Total assets, receipts, or disbursements of that individual governmental fund are at least 5 percent of the corresponding total for all governmental funds combined.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### B. Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the District are divided into two categories, governmental and fiduciary.

#### 1. Governmental Funds:

The District classifies funds financed primarily from taxes, intergovernmental receipts (e.g., grants), and other non-exchange transactions as governmental funds. The General fund and the Bond Retirement fund are the District's major governmental funds:

<u>General Fund</u> - The General fund is used to account for all financial resources, except those required to be accounted for in another fund. The General fund is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Bond Retirement Fund</u> - The Bond Retirement fund is used to account for the accumulation of resources for, and the payment of long-term debt principal, interest, and related costs.

The other governmental funds of the District account for grants and other resources and capital projects of the District whose uses are restricted to a particular purpose.

#### 2. Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary funds of the District consist of agency funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's Agency funds account for various student managed activities.

#### C. Basis of Accounting

Although the Ohio Administrative Code § 117-2-03(B) requires that the District's financial report to follow generally accepted accounting principles, the District chooses to prepare its financial statements and notes in accordance with the cash basis of accounting. This is a comprehensive basis of accounting other than generally accepted accounting principles.

The District's financial statements are prepared using the cash basis of accounting. Receipts are recorded in the District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid and accrued expenses and liabilities) are not recorded in these financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### D. Budgetary Process

The budgetary process is prescribed by provision of the Ohio Revised Code and entails the preparation of budgetary documents within established timetable. All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources establishes a limit on the amount the Board of Education may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Board. The legal level of budgetary control selected by the Board is at the object level within the General fund and at the fund level for all other funds. Any budgetary modifications at this level may only be made by resolution of the Board of Education. Budgetary allocations below these levels are made by the District's Chief Fiscal Officer.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the Chief Fiscal Officer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Board.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years.

The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

The District is required to use the encumbrance method of accounting by virtue of Ohio law. Under this system, purchase orders, contracts and other commitments for the expenditure of funds are recorded in order to reserve the portion of the applicable appropriation. Expenditures plus encumbrances may not legally exceed appropriations

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and need not be reappropriated.

#### E. Cash and Investments

To improve cash management, cash received by the District is pooled and invested. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through District records. Interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

For presentation on the financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months that are not purchased from the pool are reported as investments.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

During fiscal year 2013, investments were limited to federal agency securities, a money market mutual fund, commercial paper, US treasury bills, and STAR Ohio. Investments are reported at cost, except for the money market mutual fund. The District's money market mutual fund is recorded at the amount reported by Robert W. Baird and Company at June 30, 2013.

The District has invested funds in the State Treasury Asset Reserve of Ohio (STAR Ohio) during fiscal year 2013. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2013.

As authorized by Ohio statutes, the Board of Education has specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General fund during fiscal year 2013 amounted to \$15,664 and \$6,434, which were assigned from other District funds.

#### F. Inventory and Prepaid Items

The District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### G. Capital Assets

Acquisitions of property, plant, and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### H. Compensated Absences

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the District's cash basis of accounting.

#### I. Employer Contributions to Cost-Sharing Pension Plans

The District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 7 and 8, the employer contributions include portions for pension benefits and for postretirement health care benefits.

#### J. Long-Term Obligations

The District's cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither other financing source nor capital outlay expenditure is reported at inception. Lease payments are reported when paid.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### K. Interfund Transactions

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. The District reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayment from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented in the financial statements.

#### L. Net Position

Net position are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for food service operations, music and athletic programs, and federal and state grants restricted to cash disbursement for specified purposes. The District's policy is to first apply restricted resources when a cash disbursement is incurred for purposes for which both restricted and unrestricted net positions are available. There were no amounts restricted by enabling legislation.

#### M. Fund Balance

Fund Balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon use of the resources in governmental funds. The classifications are as follows:

Nonspendable - The nonspendable classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash.

Restricted - Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or is imposed by law through constitutional provisions.

Committed - The committed classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Education. The committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - Amounts in the assigned classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, other than the General fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General fund, assigned amounts represent intended uses established by the Board of Education.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Unassigned - Unassigned fund balance is the residual classification for the General fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District first applies restricted resources when an expenditure is incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications can be used.

#### 3. BUDGETARY BASIS OF ACCOUNTING

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the General fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances are treated as cash disbursements (budgetary basis) rather than as assigned fund balance (cash basis) and certain funds included in the General fund as part of the GASB 54 requirements are not included in the budgetary statement.

The following table summarizes the adjustments necessary to reconcile the cash basis statement to the budget basis statement for the General fund:

Fund Cash Balance						
Cash Basis	\$2,091,232					
Funds Budgeted Elsewhere	(6,613)					
Adjustment for Encumbrances	(41,166)					
Budget Basis	\$2,043,453					

#### 4. DEPOSITS AND INVESTMENTS

Monies held by the District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the District Treasury. Active monies must be maintained either as cash in the District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Continued)

#### 4. DEPOSITS AND INVESTMENTS - (Continued)

Interim monies are those monies that are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the District can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and to be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations provided that investments in securities described in this division are made through eligible in institutions;
- 7. The State Treasurer's investment pool (STAR Ohio); and

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities, representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

At year end, the District had \$100 in undeposited cash on hand which is included as part of "Equity in Pooled Cash and Cash Equivalents."

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Continued)

#### 4. DEPOSITS AND INVESTMENTS - (Continued)

#### **Investments**

As of June 30, 2013, the District had the following investments and maturities.

Investment Type	Balance at Fair Value	Less Than One Year	13 to 24 Months	25 to 36 Months	37 to 60 Months
Federal Home Loan Bank (FHLB) Bonds	\$754,690	\$754,690			
Federal Home Loan Mortgage Association (FHLMA)	545,000		\$150,000	\$245,000	\$150,000
Federal National Mortgage Association (FNMA) Bonds	1,219,261	174,503		589,908	454,850
Commercial Paper	199,771	199,771			
US Treasury Bill	310,000	310,000			
STAR Ohio	28,100	28,100			
Total Investments	\$3,056,822	\$1,467,064	\$150,000	\$834,908	\$604,850

Interest Rate Risk - The District has no investment policy that addresses interest rate risk. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the District, and that an investment must be purchased with the expectation that it will be held to maturity. State statute limits investments in commercial paper to a maximum maturity of 180 days from the date of purchase. Repurchase agreements are limited to 30 days and the market value of the securities must exceed the principal value of the agreement by at least 2% and be marked to market daily.

Credit Risk – The following investments carry the highest ratings by Moody's and Standard and Poor's:

		Standard & Poor's
Investment Type	Moody's	
Federal Home Loan Bank (FHLB) Bonds	Aaa	AA+
Federal Home Loan Mortgage Association (FHLMA) Bonds	Aaa	AA+
Federal National Mortgage Association (FNMA) Bonds	Aaa	AA+
Commercial Paper	P-1	A-1+
United States (US) Treasury Bill	Aaa	AA+
STAR Ohio		AAAm

Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service and that the money market mutual fund be rated in the highest category at the time of purchase by at least one nationally recognized standard rating service. The District has no investment policy that would further limit its investment choices.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Continued)

#### 4. DEPOSITS AND INVESTMENTS - (Continued)

Custodial Credit Risk - For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The FHLB Bonds, FHLMA Bonds, FNMA Bonds, Commercial Paper, US Treasury Bill, and US Treasury Money Market Mutual Fund are exposed to custodial credit risk in that they are uninsured, unregistered, and held by the counterparty's trust department or agent but not in the District's name. The District has no investment policy dealing with investment custodial risk beyond the requirement in state statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

Concentration of Credit Risk - The District places no limit on the amount it may invest in any one issuer, however state statute limits investments in commercial paper and bankers' acceptances to 25 percent of the interim monies available for investment at any one time. The District's investment in FHLB Bonds, FHLMA Bonds, FNMA Bonds, Commercial Paper, and the US Treasury Bill represent 25, 18, 40, 7, and 10 percent, respectively of the District's total investments.

#### 5. PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis, while the District's fiscal year runs from July through June. First-half tax distributions are received by the District in the second half of the fiscal year. Second-half tax distributions are received in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the District. Real property tax revenue received in calendar year 2013 represents the collection of calendar year 2012 taxes. Real property taxes received in calendar year 2013 were levied after April 1, 2012, on the assessed value as of January 1, 2012, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2013 represents collections of calendar year 2012 taxes. Public utility real and tangible personal property taxes received in calendar year 2013 became a lien December 31, 2011, were levied after April 1, 2012 and are collected in 2013 with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The District receives property taxes from Williams County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2013, are available to finance fiscal year 2013 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

The assessed values upon which the fiscal year 2013 taxes were collected are:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Continued)

#### 5. **PROPERTY TAXES – (Continued)**

	2012 Second- Half Collections		2013 First- Half Collections	
	Amount Percent Amount		Amount	Percent
Agricultural/Residential	\$59,706,960	87%	\$59,250,190	88%
Industrial/Commercial	6,430,050	9%	5,412,830	8%
Public Utility	2,863,500	4%	3,030,240	4%
Total Assessed Value	\$69,000,510	100%	\$67,693,260	100%
Tax rate per \$1,000 of assessed valuation	\$43.75		\$43.75	

#### 6. RISK MANAGEMENT

#### A. Employee Insurance Benefits Program

The District participates in the Northern Buckeye Health Plan (NBHP), Northwest Division of OHI, a self-insurance pool, for insurance benefits to employees. The District pays monthly premiums to NBHP for the benefits offered to its employees, which includes health, dental, and life insurance. NBHP is responsible for the management and operations of the program. The agreement with NBHP provides for additional assessment to participants if the premiums are insufficient to pay the program costs for the fiscal year. Upon withdrawal from NBHP, a participant is responsible for any claims not processed and paid and any related administrative costs.

#### B. Workers' Compensation Group Program

The District participates in the Ohio Health Initiatives (OHI) Workers Compensation Group Rating Plan (the Plan), an insurance purchasing pool (Note 13). The Plan is intended to reduce premiums for the participants. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than its individual rate.

Participation in the Plan is limited to educational entities that can meet the Plan's selection criteria. Each participant must apply annually. The Plan provides the participants with a centralized program for the processing, analysis and management of workers' compensation claims and a risk management program to assist in developing safer work environments. Each participant must pay its premiums, enrollment or other fees, and perform its obligations in accordance with the terms of the agreement.

#### C. Comprehensive

The District maintains comprehensive insurance coverage with private carriers for liability, real property, building contents, and vehicles. Vehicle policies include liability coverage for bodily injury and property damage. In addition, real property contents are 90 percent coinsured. Settled claims have not exceeded the amount of commercial coverage in any of the past three years, and there has been no significant reduction in the amount of insurance coverage's from last year.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Continued)

#### 7. DEFINED PENSION BENEFIT PLANS

#### A. School Employee Retirement System

Plan Description - The District participates in the School Employees Retirement System (SERS), a cost-sharing multiple employer pension plan. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report can obtained by visiting the SERS website at <u>www.ohsers.org</u>, under Employers/Audit Resources.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amount of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate amount four of the SERS' funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For fiscal year ended June 30, 2013, the allocation of pension and death benefits was 13.10 percent. The remaining .90 percent of the 14 percent employer contribution rate is allocated to the Medicare B and Health Care funds.

The District's contributions for pension obligations to SERS for the fiscal years ended June 30, 2013, 2012, and 2011 were \$146,423, \$146,650 and \$129,997 respectively. For fiscal year 2013, 80 percent has been contributed. The full amount has been contributed for fiscal years 2012 and 2011.

#### B. State Teachers Retirement System

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Continued)

#### 7. DEFINED PENSION BENEFIT PLANS - (Continued)

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. For the fiscal year ended June 30, 2013, plan members were required to contribute 10 percent of their annual covered salary. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2013, 2012, and 2011 were \$343,742, \$324,571, and \$320,616 respectively. For fiscal year 2013, 83 percent has been contributed. The full amount has been contributed for fiscal years 2012 and 2011.

#### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Employees Retirement System. As of June 30, 2013, two members of the Board of Education have elected Social Security. The contribution rate is 6.2 percent of wages for employees and employers.

#### 8. **POSTEMPLOYMENT BENEFITS**

#### A. School Employee Retirement System

Plan Description – The District participates in two cost-sharing multiple-employer defined benefit other postemployment benefit (OPEB) plans administrated by the School Employees Retirement System for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligation to contribute are established by SERS based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). For fiscal year 2013, 0.16 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for fiscal year 2013, this amount was \$20,525. During fiscal year 2013, the District paid \$14,096 in surcharge.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Continued)

#### 8. **POSTEMPLOYMENT BENEFITS – (Continued)**

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The District's contributions for health care for the fiscal years ended June 30, 2013, 2012 and 2011 were \$15,884, \$20,470, and \$30,148 respectively; 82 percent has been contributed for fiscal year 2013 and 100 percent for fiscal years 2012 and 2011.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For 2013, this actuarially required allocation was 0.74 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2013, 2012, and 2011 were \$8,271, \$8,660 and \$8,364, respectively. For fiscal year 2013; 50 percent has been contributed. The full amount has been contributed for fiscal years 2012 and 2011.

#### B. State Teachers Retirement System

Plan Description – The District contributes to the cost-sharing multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting <u>www.strsoh.org</u> or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Health Care Plan. All benefit recipients, for the most recent year, pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For fiscal year 2013, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to post-employment health care. The School District's contributions for health care for the fiscal years ended June 30, 2013, 2012, and 2011 were \$24,903, \$24,967, and \$24,663 respectively. For fiscal year 2013, 83 percent has been contributed. The full amount has been contributed for fiscal years 2012 and 2011.

#### 9. COMPENSATED ABSENCES

Employees earn vacation at rates specified under State of Ohio law and based on credited service. Thirteen employees with one or more years of service are entitled to vacation ranging from 10 to 15 days. Certain employees are permitted to carry over vacation leave earned in the current year into the next year.

All employees are entitled to a sick leave credit equal to one and one-quarter days for each month of service (earned on a pro rata basis for less than full-time employees). This sick leave will either be absorbed by time off due to illness or injury or, within certain limitations, be paid to the employee upon retirement. The amount paid to an employee upon retirement is limited to thirty percent of their accumulated sick leave balance, which cannot exceed 219 days. The maximum payout is 65.7 days (30%).

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Continued)

Amount

#### 10. LONG-TERM OBLIGATIONS

Changes in long-term obligations of the District during fiscal year 2013 were as follows:

	Balance at 06/30/12	Increase	Decrease	Balance at 06/30/13	Due In One Year
General Obligation Bonds, Series 1997:					
Term – 5.35% - 6%	\$525,000		\$50,000	\$475,000	\$55,000
General Obligation Bonds, Series 2006:					
Serial – 4% - 5%	135,000			135,000	
Term – 5.35% - 6%	1,740,000		120,000	1,620,000	135,000
Capital Appreciation Bonds	268,314	\$34,568		302,882	
Total G.O.B. Series 2006	2,143,314	34,568	120,000	2,057,882	135,000
Total Long-Term Obligations	\$2,668,314	\$34,568	\$170,000	\$2,532,882	\$190,000

The 1997 bonds were issued in August 1997 and will mature in December 2019. The 2001 bonds were issued in October 2001. The general obligation bonds were issued in August 2006 and will mature in December 2024. A substantial portion of these outstanding bonds were refunded in August 2006. The remaining bonds from the 2001 issuance matured in December 2011.

#### School Improvement Bonds – 1997

The District issued \$950,000 in voted general obligation bonds to finance the construction of an addition to the former Edon school building. The bonds were issued on April 12, 1997. The bond issued included \$250,000 in serial bonds and \$700,000 in term bonds. The bonds will be retired with a voted property tax levy from the Bond Retirement fund. The final serial bond matured on December 1, 2007 with an interest rate of 5.10% and principal amount of \$35,000.

The term bonds maturing on December 1, 2019, are subject to mandatory sinking fund redemption in part by lot and are redeemed pursuant to mandatory sinking fund requirements at a redemption price of 100 percent of the principal amount redeemed, plus interest accrued to the redemption date, on the applicable mandatory redemption dates and in the principal amounts payable on those dates set forth in the Certificate of Award.

Maturity Date	Principal	Interest
(December 1)	Amount	Rate
2019	\$475,000	6.00%

#### School Improvement Bonds – 2006

The District issued \$2,450,000 in general obligation bonds for the purpose advance refunding of the School Improvement Bonds – 2001 term bonds. The bonds were issued on August 22, 2006. The bond issue included \$300,000 in serial bonds, \$2,085,000 in term bonds, and \$65,000 in capital appreciation bonds. The bonds will be retired with a voted property tax levy from the Bond Retirement fund

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Continued)

#### 10. LONG-TERM OBLIGATIONS - (Continued)

The serial bonds shall bear interest at the rates per year and will mature in the principal amounts and on the following dates:

Maturity Date	Principal	
(December 1)	Amount	Interest Rate
2013	\$135,000	4.00%

The current interest term bonds which mature on December 1, 2010, December 1, 2012, December 1, 2015,

December 1, 2020, December 1, 2022, and December 1, 2024, are subject to mandatory sinking fund redemption at a redemption price of 100% of the principal amount to be redeemed, plus accrued interest, to the date of redemption, on the applicable mandatory redemption dates in the principal amounts payable on those dates set forth in the Certificate of Award.

Maturity Date	Principal	
(December 1)	Amount	Interest Rate
 2015	\$290,000	4.00%
2020	400,000	4.00%
2022	450,000	4.125%
2024	480,000	4.125%

The capital appreciation bonds were issued in the aggregate original principal amount of \$65,000 and mature on January 15 in the years, have the original principal amounts and mature with the accreted values at maturity, as follows:

Maturity Date	Original Principal Amount	Maturity Amount
2016	\$25,000	\$165,000
2017	20,000	170,000
2018	20,000	175,000

The value of the capital appreciation bonds reported at June 30, 2013 was \$302,882. The annual accretion of interest is based on the straight-line method. The accreted interest at June 30, 2013 was \$237,882. The bonds are being retired through the Bond Retirement fund.

Total expenditures for interest toward the school improvement bonds for the period ended June 30, 2013, was \$103,421.

The scheduled payments of principal and interest on debt outstanding at June 30, 2013 are as follows:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Continued)

## 10. LONG-TERM OBLIGATIONS - (Continued)

Year Ending June 30,	Principal	Interest	Total
2014	\$190,000	\$95,513	\$285,513
2015	200,000	86,563	286,563
2016	215,000	77,012	292,012
2017	175,250	104,713	279,963
2018	170,757	115,005	285,762
2019-2023	1,101,875	273,425	1,375,300
2024-2025	480,000	20,212	500,212
Total	\$2,532,882	\$772,443	\$3,305,325

#### 11. SET-ASIDE CALCULATIONS

The District is required by State statute to annually set aside in the General Fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by yearend or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the year-end set-aside amounts for capital acquisition. Disclosure of this information is required by State statute.

	Capital Acquisition
Set-aside Cash Balance as of June 30, 2012	
Current Year Set-aside Requirement	\$106,079
Current Year Offsets	(\$106,079)
Cash Balance Carried Forward to FY 2014	
Total Restricted Assets	

#### 12. JOINTLY GOVERNED ORGANIZATIONS

#### A. Northwest Ohio Computer Association

The District is a participant in the Northwest Ohio Computer Association (NWOCA). NWOCA is an association of public districts within the boundaries of Defiance, Fulton, Henry, and Williams counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. NWOCA is governed by the Northern Buckeye Education Council and its participating members. Total disbursements made by the District to NBEC during fiscal year 2013 were \$70,448. Financial information can be obtained from Robin Pfund, who serves as Treasurer, at 209 Nolan Parkway, Archbold, Ohio 43502.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Continued)

# 12. JOINTLY GOVERNED ORGANIZATIONS - (Continued)

#### B. Northern Buckeye Education Council

The Northern Buckeye Education Council (NBEC) was established in 1979 to foster cooperation among various educational entities located in Defiance, Fulton, Henry, and Williams counties. NBEC is organized under Ohio laws as a regional council of governments pursuant to a written agreement entered into by its member educational entities and bylaws adopted by the representatives of the member educational entities. NBEC is governed by an elected Board consisting of two representatives from each of the four counties in which the member educational entities are located. The Board is elected from an Assembly consisting of a representative from each participating educational entity. To obtain financial information write to the Northern Buckeye Education Council, Robin Pfund, who serves as Treasurer, at 209 Nolan Parkway, Archbold, Ohio 43502.

# C. Four County Career Center

The Four County Career Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the educational service centers from the counties of Defiance, Fulton, Henry, and Williams; one representative from each of the city districts; one representative from each of the exempted village districts; and one additional representative from Fulton County Educational Service Center. The Four County Career Center possesses its own budgeting and taxing authority. No payments were made by the District to the Four County Career Center. To obtain financial information, write to the Four County Career Center, Jennifer Bonner, who serves as Treasurer, at 22-900 State Route 34, Archbold, Ohio 43502.

#### D. Northwestern Ohio Educational Research Council, Inc.

The Northwestern Ohio Educational Research Council, Inc. (NOERC) is a jointly governed organization formed to bring educational entities into a better understanding of their common educational problems, facilitate and conduct practical educational research, coordinate educational research among members, provide a means for evaluating and disseminating the results of research, serve as a repository for research and legislative materials, and provide opportunities for training. The NOERC serves a twenty-five county area in Northwest Ohio. The Board of Directors consists of superintendents from two educational service centers, two exempted village districts, five local districts, and five city districts, as well as representatives from two private or parochial schools and three institutions of higher education. Each active member is entitled to one vote on all issues addressed by the Board of Directors. Financial information can be obtained from the Northwestern Ohio Educational Research Council, Inc., Box 456, Ashland, Ohio 44805.

#### E. Northwest Ohio Special Education Regional Resource Center

The Northwest Ohio Special Education Regional Resource Center (SERRC) is a jointly governed organization formed to provide services to families, educators, and agencies regarding educational law and curriculum and instruction for students with disabilities. The SERRC serves a thirteen county area in Northwest Ohio. The Governing Board consists of superintendents from each of the cooperating School Districts, the fiscal agent superintendent , two parents of children with disabilities, one superintendent of a county board of MR/DD, on representative from a chartered non-public school, one representative from the University of Toledo, one representative from Bowling Green State University, one representative from a community school, and any other representatives from other agencies as designated by the Governing Board or the Ohio Department of Education. The degree of control exercised by any participating school district is limited to its representation on the Board. Financial information can be obtained from David Michel, Eastwood Local School District,

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Continued)

# 12. JOINTLY GOVERNED ORGANIZATIONS - (Continued)

4800 Sugar Ridge Road, Pemberville, Ohio 43450.

# F. Northwest Ohio Regional Professional Development Center

The Northwest Ohio Regional Professional Development Center (RPDC) is a jointly governed organization among the school districts in Defiance, Erie, Fulton, Henry, Lucas, Ottawa, Sandusky, Williams, and Wood counties. The RPDC focuses on the implementation of academic content standards and the deployment of State initiatives. All activities reflect definition of high quality professional development, including job-embedded, connected to strategic goals, sustained, intensive skill building, and measurement of impact on student learning. The Center is governed by a fifteen member board made up of representatives from the participating school districts, the business community, and two institutions of higher learning. The degree of control exercised by any participating school district is limited to its representation on the Board. Financial information can be obtained from the Northwest Ohio Regional Professional Development Center, 414 Emerald Street, 2<sup>nd</sup> Floor, Toledo, Ohio 43602.

# 13. GROUP PURCHASING POOLS

#### A. Employee Insurance Benefits Program

The District participates in a group health insurance pool through the Optimal Health Initiative Consortium (OHI)Insurance Benefits Program (the Pool) is a public entity shared risk pool consisting of educational entities throughout the state. The Pool is governed by OHI and its participating members. The District contributed a total of \$593,989 to Northern Buckeye Health Plan, Northwest Division of OHI for all four plans. Financial information for the period can be obtained from Jenny Jostworth, Treasurer, at 10999 Reed Hartman Hwy., Suite 304E, Cincinnati, OH 45242.

#### B. Workers' Compensation Group Rating Plan

The District participates in a group-rating plan for workers' compensation as established under §4123.29 of the Ohio Revised Code. The Ohio Health Initiatives (OHI) Workers' Compensation Group Rating Plan (WCGRP) was established through the Ohio Health Initiatives (OHI) as a group purchasing pool. The group was formed to create a workers' compensation group rating plan which would allow employers to group together to achieve a potentially lower premium rate than they may otherwise be able to acquire as individual employers. The Optimal Health Initiatives has created a workers' compensation group rating and risk management program which will potentially reduce the workers' compensation premiums for the District.

Optimal Health Initiatives has retained Sheakley UniService as the servicing agent to perform administrative, actuarial, cost control, claims, and safety consulting services and unemployment claims services for program participants. During this fiscal year, the District paid an enrollment fee of \$0 to WCGRP to cover the costs of administering the program.

#### 14. CONTINGENCIES

#### A. Federal and State Grants

The District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Continued)

#### 14. **CONTINGENCIES – (Continued)**

Any disallowed claims resulting from such audits could become a liability of the General fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2013.

#### B. Litigation

There are currently no matters in litigation with the District as defendant.

# 15. FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

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Fund Balance	General	Bond Retirement	Other Governmental	Total Governmental Funds
Restricted for:				
Regular Instruction			\$572	\$572
Special Instruction			29,651	29,651
Athletics			36,500	36,500
Food Service Operations and			87,145	87,145
Facilities Maintenance			198,495	198,495
Debt Retirement		\$696,651		696,651
Permanent Improvement			281,360	281,360
Total Restricted		696,651	633,723	1,330,374
Assigned for:				
Educational Activities	\$5,847			5,847
Unpaid Obligations (encumbrances)	41,932			41,932
Total Assigned	47,779			47,779
 Unassigned	2,043,453			2,043,453
Total Fund Balance	\$2,091,232	\$696,651	\$633,723	\$3,421,606

#### 16. CHANGE IN ACCOUNTING PRINCIPLE

GASB Statement No. 62 codifies accounting and financial reporting guidance contained in pre-November 30, 1989 FASB and AICPA pronouncements in an effort to codify all sources of GAAP for State and local governments so they derive from a single source. The implementation of GASB Statement No. 62 did not have an effect on the financial statements of the District.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Continued)

# 16. CHANGE IN ACCOUNTING PRINCIPLE – (Continued)

For 2013, the District implemented Governmental Accounting Standard Board (GASB) Statement No. 63, "Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position." GASB Statement No. 63 identifies net position, rather than net assets, as the residual of all other elements presented in a statement of financial position. This change was incorporated in the District's 2013 financial statements; however, there was no effect on beginning net position/fund balance.

# SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE FISCAL YEAR ENDED JUNE 30, 2013

FEDERAL GRANTOR Pass Through Grantor	Federal CFDA		
Program Title	Number	Receipts	Disbursements
U.S. DEPARTMENT OF AGRICULTURE Passed Through Ohio Department of Education:			
Child Nutrition Cluster: School Breakfast Program - Cash Assistance	10.553	\$13,811	\$13,811
National School Lunch Program Cash Assistance Non- Cash Assistance (Food Distribution) Total National School Lunch Program	10.555	111,924 65,652 177,576	111,924 65,652 177,576
Total U.S. Department of Agriculture		191,387	191,387
U.S. DEPARTMENT OF EDUCATION Passed Through Ohio Department of Education:			
<u>Special Education Cluster:</u> Special Education Grants to States Special Education Preschool Grants Total Special Education Grants to States	84.027 84.173	111,611 	112,277 2,728 115,005
ARRA - Race-to-the-Top Incentive Grants, Recovery Act	84.395	52,921	52,106
Title II-D Technology Grant	84.318	1,498	1,498
Education Jobs Fund	84.410	10,137	20,983
Title I Grants to Local Educational Agencies	84.010	206,849	206,694
Improving Teacher Quality State Grants	84.367	39,912	37,155
Direct Assistance			
Rural Education	84.358	23,234	23,234
Total U.S. Department of Education		448,890	456,675
Totals		\$640,277	\$648,062

THE ACCOMPANYING NOTES ARE AN INTEGRAL PART OF THIS SCHEDULE.

37

#### NOTES TO THE SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Federal Awards Receipts and Expenditures (the Schedule) reports the Edon Northwest Local School District (the District's) federal award programs' receipts and disbursements. The Schedule has been prepared on the cash basis of accounting.

#### NOTE B - SUBRECIPIENTS

The District passes certain federal awards received from Ohio Department of Education to other governments or not-for-profit agencies (subrecipients). As Note A describes, the District reports expenditures of Federal awards to subrecipients when paid in cash.

As a subrecipient, the District has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals. The amount passed through to subrecipients was \$2,728.

# **NOTE C - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

# NOTE D – FOOD DONATION PROGRAM

The District reports commodities consumed on the Schedule at the fair value. The District allocated donated food commodities to the program that benefitted from the use of those donated food commodities.



Dave Yost · Auditor of State

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Edon Northwest Local School District Williams County 802 West Indiana Street Edon, Ohio 43518-9627

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Edon Northwest Local School District, Williams County, Ohio, (the District) as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 12, 2013, wherein we noted the District uses a special purpose framework other than generally accepted accounting principles.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

One Government Center, Suite 1420, Toledo, Ohio 43604-2246 Phone: 419-245-2811 or 800-443-9276 Fax: 419-245-2484 www. ohioauditor.gov Edon Northwest Local School District Williams County Independent Auditor's Report On Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2013-001.

#### Entity's Response to Findings

The District's response to this finding identified in our audit is described in the accompanying schedule of findings. We did not audit the District's responses and, accordingly, we express no opinion on it.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Dave Yost Auditor of State

Columbus, Ohio

December 12, 2013



Dave Yost · Auditor of State

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Edon Northwest Local School District Williams County 802 West Indiana Street Edon, Ohio 43518-9627

To the Board of Education:

# Report on Compliance for Each Major Federal Program

We have audited Edon Northwest Local School District's, Williams County, Ohio (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect the District's major federal program for the year ended June 30, 2013. The *Summary of Audit Results* in the accompanying schedule of findings identifies the District's major federal program.

# Management's Responsibility

The District's Management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to opine on the District's compliance for the District's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These standards and OMB Circular A-133 require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the District's major program. However, our audit does not provide a legal determination of the District's compliance.

# Basis for Qualified Opinion on Title I Grants to Local Educational Agencies

As described in finding 2013-002 in the accompanying schedule of findings, the District did not comply with requirements regarding Allowable Costs and Cost Principles applicable to its Title I Grants to Local Educational Agencies major federal program. Compliance with this requirement is necessary, in our opinion, for the District to comply with requirements applicable to this program.

One Government Center, Suite 1420, Toledo, Ohio 43604-2246 Phone: 419-245-2811 or 800-443-9276 Fax: 419-245-2484 www.ohioauditor.gov Edon Northwest Local School District Williams County Independent Auditor's Report on Compliance with Requirements Applicable to Major Federal Programs and on Internal Control Over Compliance Required by *OMB Circular A-133* Page 2

#### **Qualified Opinion on Title I Grants to Local Educational Agencies**

In our opinion, except for the noncompliance described in the *Basis for Qualified Opinion on Title I Grants to Local Educational Agencies* paragraph, Edon Northwest Local School District, Williams County, Ohio complied, in all material respects, with the requirements referred to above that could directly and materially affect its *Tile I Grants to Local Educational Agencies* for the year ended June 30, 2013.

#### **Report on Internal Control Over Compliance**

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. Therefore, we cannot assure we have identified all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. However, as discussed below, we identified a certain deficiency in internal control over compliance that we consider to be a material weakness.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance sa reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings as item 2013-002 to be a material weakness.

This report only describes the scope of our internal control compliance tests and the results of this testing based on OMB Circular A-133 requirements. Accordingly, this report is not suitable for any other purpose.

we yout

Dave Yost Auditor of State

Columbus, Ohio

December 12, 2013

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 2013

1. SUMMARY OF AUDITOR'S RESULTS			
(d)(1)(i)	Type of Financial Statement Opinion	Unmodified	
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No	
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No	
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes	
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	Yes	
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No	
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Modified	
(d)(1)(vi)	Are there any reportable findings under § .510(a)?	Yes	
(d)(1)(vii)	Major Programs (list):	Title I Grants to Local Educational Agencies CFDA - #84.010	
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others	
(d)(1)(ix)	Low Risk Auditee?	Yes	

# 1. SUMMARY OF AUDITOR'S RESULTS

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

# FINDING NUMBER 2013-001

### Noncompliance Citation

**Ohio Revised Code** § **117.38** provides each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office.

**Ohio Administrative Code § 117-2-03(B)** which further clarifies the requirements of **Ohio Revised Code § 117.38**, requires the District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the District prepares its financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles accepted in the United States of America. The accompanying financial statements omit assets, liabilities, fund equities, and disclosures that, while material, cannot be determined at this time. The District can be fined and various other administrative remedies may be taken against the District. As such we recommend the District prepare its annual financial report in accordance with generally accepted accounting principles.

# Officials' Response:

Management believes reporting on a basis of accounting other than generally accepted accounting principles (GAAP) is more cost efficient.

#### 3. FINDINGS FOR FEDERAL AWARDS

Finding Number	2013-002
CFDA Title and Number	Title I Grants to Local Educational Agencies –
	CFDA # 84.010
Federal Award Number/Year	2013
Federal Agency	United States Department of Education
Pass-Through Agency	Ohio Department of Education

#### Noncompliance / Material Weakness

#### Allowable Cost and Cost Principles

**2 CFR Part 225, Attachment B, Section 8 (h)(4)** priovides where employees work on multiple activities or cost objectives, a distribution of their salaries or wages will be supported by personnel activity reports or equivalent documentation which meets the standards in subsection 8.h.(5). Documentary support will be required where employees work on:

- (a) More than one Federal award,
- (b) A Federal award and a non-Federal award,
- (c) An indirect cost activity and a direct cost activity,
- (d) Two or more indirect activities which are allocated using different allocation bases, or
- (e) An unallowable activity and a direct or indirect cost activity.

Edon Northwest Local School District Williams County Schedule of Findings Page 3

In 2013, portions of payroll costs (wages, benefits, and payroll taxes) in the amount of \$8,837, for a grant administrator and a secretary, were charged to the District's Title I grant. There were no required personnel activity reports or equivalent documentation available to support the allocation; therefore, the payroll costs would not qualify as an allowable cost to the Title I grant.

The District should establish specific procedures by which each employee working on multiple activities or multiple federal programs will complete personnel activity reports or equivalent documentations (i.e., time and effort logs or time sheets) on a timely basis. The personnel activity reports should document the date and hours worked on the Title I grant and include credible signatures by the employee and respective supervisor.

#### Officials' Response:

The District will establish procedures to ensure employees working on multiple federal award or cost objectives complete semi-annual certifications.

# CORRECTIVE ACTION PLAN OMB CIRCULAR A -133 § .315C JUNE 30, 2013

Finding Number	Planned Corrective Action	Anticipated / Completion Date	Responsible Contact Person
2013-002	Management will consult with the Ohio Department of Education to resolve this issue.	FY 2014	Kerry Samples, CFO/Treasurer

# SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2013

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <b>Explain</b>
2012-002	Ohio Revised Code § 117.38 and Ohio Administrative Code § 117- 2-03 (B) – for not preparing its annual financial report in accordance with generally accepted accounting principles.	No	Not Corrected. Reissued as finding 2013-001 in this report.

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# Dave Yost · Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURE

Edon Northwest Local School District Williams County 802 West Indiana Street Edon, Ohio 43518-9627

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedure enumerated below, which was agreed to by the Board, solely to assist the Board in evaluating whether Edon Northwest Local School District, Williams County, Ohio (the District) has updated its anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedure engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of this procedure is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedure described below either for the purpose for which this report has been requested or for any other purpose.

We noted the Board amended its anti-harassment policy at its meeting on July 10, 2012 to include prohibiting harassment, intimidation, or bullying of any student "on a school bus" or by an "electronic act".

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board and is not intended to be and should not be used by anyone other than these specified parties.

Dave Yost Auditor of State

December 12, 2013

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# Dave Yost • Auditor of State

# EDON NORTHWEST LOCAL SCHOOL DISTRICT

# WILLIAMS COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED DECEMBER 31, 2013

> 88 East Broad Street, Fourth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-4514 or 800-282-0370 Fax: 614-466-4490 www.ohioauditor.gov