



# PREBLE SHAWNEE LOCAL SCHOOL DISTRICT PREBLE COUNTY

# **TABLE OF CONTENTS**

TITLE	PAGE
Independent Accountants' Report	1
Management's Discussion and Analysis	3
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Assets – Modified Cash Basis	11
Statement of Activities – Modified Cash Basis	12
Fund Financial Statements:	
Balance Sheet –  Modified Cash Basis - Governmental Funds	13
Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities – Modified Cash Basis	14
Statement of Cash Receipts, Disbursements and Changes In Fund Balances – Modified Cash Basis - Governmental Funds	15
Reconciliation of the Statement of Cash Receipts, Disbursements and Changes In Fund Balances of Governmental Funds to the Statement of Activities – Modified Cash Basis	16
Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual – Budget Basis General Fund	17
Statement of Fiduciary Assets and Liabilities – Modified Cash Basis – Agency Funds	18
Notes to the Basic Financial Statements	19
Schedule of Federal Awards Receipts and Expenditures	47
Notes to the Schedule of Federal Awards Receipts and Expenditures	48
Independent Accountants' Report on Internal Control Over Financial Reporting and On Compliance and Other Matters Required By Government Auditing Standards	49
Independent Accountants' Report on Compliance with Requirements Applicable to Each Major Federal Program and On Internal Control Over Compliance in Accordance with OMB Circular A-133.	51
Schedule of Findings	53
Schedule of Prior Audit Findings	57
Independent Accountants' Report on Applying Agreed Upon Procedures	59



#### INDEPENDENT ACCOUNTANTS' REPORT

Preble Shawnee Local School District Preble County 124 Bloomfield Street Camden, Ohio 45311

#### To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Preble Shawnee Local School District, Preble County, Ohio (the District), as of and for the year ended June 30, 2011, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

Ohio Administrative Code § 117-2-03 (B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, as discussed in Note 2, the accompanying financial statements and notes follow the modified cash accounting basis. This is a comprehensive accounting basis other than generally accepted accounting principles. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, we cannot determine at this time.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Preble Shawnee Local School District, Preble County, Ohio, as of June 30, 2011, and the respective changes in modified cash financial position, thereof and the respective budgetary comparison for the General Fund thereof for the year then ended in conformity with the basis of accounting Note 2 describes.

As described in Note 21, during the year ended June 30, 2011, the District adopted the provisions of Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions.

Preble Shawnee Local School District Preble County Independent Accountants' Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated January 17, 2012, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

We conducted our audit to opine on the Districts financial statements taken as a whole. Management's Discussion & Analysis includes tables of net assets, changes in net assets, and capital assets. The federal awards expenditure schedule (the Schedule) is required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These tables and the Schedule provide additional information, but are not part of the basic financial statements. However, these tables and the Schedule are management's responsibility, and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. These tables and the Schedule were subject to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole. Other than the aforementioned procedures applied to the tables, we applied no procedures to any other information in Management's Discussion & Analysis, and we express no opinion or any other assurance on it.

**Dave Yost** Auditor of State

January 17, 2012

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011

The discussion and analysis of Preble Shawnee Local School District's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2011, within the limitations of the School District's modified cash basis of accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the School District's financial performance.

## **Financial Highlights**

Key financial highlights for fiscal year 2011 are as follows:

- The School District had increases to salaries through base pay increases and the addition of two positions during the fiscal year.
- In fiscal year 2011, the School District received less in property tax advances than in fiscal year 2010.
- Due to timing of grant draw downs, the School District received more Title VI-B grant monies in fiscal year 2011.

### **Using this Annual Financial Report**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the School District's modified cash basis of accounting.

### Report Components

The Statement of Net Assets and the Statement of Activities provide information about the cash activities of the School District as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the School District as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the basic financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanations and details regarding the information reported in the statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011

## Basis of Accounting

The basis of accounting is a set of guidelines that determine when financial events are recorded. The School District has elected to present its financial statements on a modified cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the School District's modified cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the modified cash basis of accounting.

## Reporting the School District as a Whole

Statement of Net Assets and Statement of Activities – Modified Cash Basis

The Statement of Net Assets and the Statement of Activities reflect how the School District did financially during fiscal year 2011, within the limitations of the modified cash basis of accounting. The Statement of Net Assets presents the cash balances and investments of the governmental activities of the School District at fiscal year-end. The Statement of Activities compares cash disbursements with program cash receipts for each governmental program. Program cash receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program cash receipts identifies how each governmental program draws from the School District's general receipts.

These statements report the School District's cash position and the changes in cash position. Keeping in mind the limitations of the modified cash basis of accounting, you can think of these changes as one way to measure the School District's financial health. Over time, increases or decreases in the School District's cash position is one indicator of whether the School District's financial health is improving or deteriorating. When evaluating the School District's financial condition, you should also consider other nonfinancial factors as well such as the School District's property tax base, the condition of the School District's capital assets, the extent of the School District's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local receipt sources such as property and income taxes.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011

# Reporting the School District's Most Significant Funds

### Fund Financial Statements

Fund financial statements provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the General and Bond Retirement Funds.

#### Governmental Funds

The School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year-end available for spending in future periods. These funds are reported on a modified cash basis. The governmental fund statements provide a detailed short-term view of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs.

### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the School District. Fiduciary funds are not reflected on the government-wide financial statements because the resources of these funds are not available to support the School District's programs.

### The School District as a Whole

Recall that the Statement of Net Assets provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net assets for fiscal year 2011 compared to fiscal year 2010:

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011

# Table 1 Net Assets

	2011	2010	Change
Assets:			
Current and Other Assets	\$8,906,451	\$8,676,919	\$229,532
Capital Assets	7,618,518	7,914,659	(296,141)
Total Assets	16,524,969	16,591,578	(66,609)
Liabilities:			
Long-Term Liabilities	2,354,998	2,524,998	(170,000)
Net Assets:			
Invested in Capital Assets,			
Net of Related Debt	5,263,520	5,389,661	(126,141)
Restricted	2,055,194	1,773,655	281,539
Unrestricted	6,851,257	6,903,264	(52,007)
Total Net Assets	\$14,169,971	\$14,066,580	\$103,391

Current assets consisting of cash and cash equivalents increased \$229,532. The majority of this increase is due to property taxes collected for the retirement of debt being higher than the required debt payments. Capital assets decreased about \$.3 million caused by current fiscal year depreciation being significantly higher than additions.

Liabilities consist of the debt of the School District. The decrease is due to the School District making the required principal payments.

Invested in capital assets, net of related debt decreased due to the decrease in capital assets from depreciation disbursements being higher than fiscal year 2011 debt payments. Restricted net assets increased mainly due to property taxes collected for the retirement of debt being higher than the required debt payments.

Unrestricted net assets decreased slightly, a result of property tax receipts decline due to timing on advances for the General Fund.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011

Table 2 shows the changes in net assets for the fiscal year ended June 30, 2011 compared to fiscal year 2010.

Table 2 Changes in Net Assets

	2011	2010	Change
Receipts:			
Program Receipts:			
Charges for Services	\$766,734	\$792,245	(\$25,511)
Operating Grants, Contributions and Interest	1,568,012	1,489,890	78,122
Total Program Receipts	2,334,746	2,282,135	52,611
General Receipts:			,
Property Taxes	3,202,940	3,372,219	(169,279)
Income Tax	2,557,361	2,541,153	16,208
Grants and Entitlements not			
Restricted to Specific Programs	7,138,209	7,172,877	(34,668)
Investment Earnings	67,293	28,566	38,727
Gifts and Donations	14,884	21,449	(6,565)
Premium on Refunding Bonds Issued	0	108,644	(108,644)
Miscellaneous	83,965	16,993	66,972
Total General Receipts	13,064,652	13,261,901	(197,249)
Total Receipts	15,399,398	15,544,036	(144,638)
<b>Program Disbursements:</b>			
Instruction:			
Regular	6,097,472	5,732,141	365,331
Special	1,435,542	1,410,137	25,405
Vocational	479,376	394,428	84,948
Support Services:			
Pupils and Instructional Staff	1,235,646	1,224,615	11,031
Board of Education, Administration,			
Fiscal and Business	1,772,349	1,760,527	11,822
Operation and Maintenance of Plant	1,933,289	1,755,229	178,060
Pupil Transportation	931,560	887,422	44,138
Central	281,193	275,333	5,860
Operation of Non-Instructional Services	708,479	646,329	62,150
Extracurricular Activities	353,981	300,383	53,598
Interest and Fiscal Charges	67,120	162,296	(95,176)
Issuance Costs	0	57,667	(57,667)
Total Disbursements	15,296,007	14,606,507	\$689,500
Change in Net Assets	103,391	937,529	
Net Assets at Beginning of Year	14,066,580	13,129,051	
Net Assets at End of Year	\$14,169,971	\$14,066,580	

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011

### **Governmental Activities**

In total, receipts decreased due to decreases in property tax receipts. The School District received less in property tax requested advances before year end than in fiscal year 2010. Operating grants increased due to the timing of receiving Title VI-B grant monies.

Disbursements increased \$.6 million or five percent from the previous fiscal year. The School District raised the base salary and rates for all employees by three percent during the fiscal year and hired two additional staff positions.

Again, it should be noted that the School District uses the modified cash basis of accounting which does not take into account any accruals and only includes what is disbursed during the fiscal year being reported.

#### The School District's Funds

The School District's major funds are the General and Bond Retirement Funds and are accounted for using the modified cash basis of accounting. The General Fund accounts for 79 percent of total fund balance, 83 percent of total receipts and 85 percent of total disbursements. Actual receipts were equal to final budget basis receipt estimates.

The net change in fund balance for the fiscal year in the General Fund was a decrease of \$79,046. The decrease is a result of the decrease in property tax advances.

## **General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of the fiscal year, final appropriations decreased \$246,517 or two percent from original appropriations mainly due to the movement of General Fund paid employees to the grant funds for fiscal year 2011. Final appropriations were equal to actual disbursements.

For the General Fund, the final budgeted receipts estimate was \$12.8 million, a \$.2 million decrease from the original budgeted receipts. The School District anticipated more property tax receipts, but this was not the case due to a decrease in the amount property tax advances from the County Auditor. Actual receipts were equal to final budget basis receipt estimates.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011

## **Capital Assets**

Table 3 shows fiscal year 2011 balances compared to fiscal year 2010.

Table 3
Capital Assets (Net of Depreciation) at June 30,

2011	2010	Change
\$247,991	\$247,991	\$0
54,502	60,977	(6,475)
6,777,866	7,094,643	(316,777)
413,886	341,909	71,977
124,273	169,139	(44,866)
\$7,618,518	\$7,914,659	(\$296,141)
	\$247,991 54,502 6,777,866 413,886 124,273	\$247,991 \$247,991 54,502 60,977 6,777,866 7,094,643 413,886 341,909 124,273 169,139

The overall decrease in capital assets was \$.3 million. For more information on capital assets, see Note 13 of the Basic Financial Statements.

#### **Debt Administration**

At June 30, 2011, the School District had \$2,354,998 in total outstanding School Improvement Refunding General Obligation Bonds. For more information on the School District's debt, see Note 14 of the Basic Financial Statements.

## **Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mollie M. Hansel, Treasurer at Preble Shawnee Local School District, 124 Bloomfield Street, Camden, Ohio 45311, or email at hanselm@preble-shawnee.k12.oh.us.

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Statement of Net Assets - Modified Cash Basis June 30, 2011

	Governmental
	Activities
Assets:	
Equity in Pooled Cash and Cash Equivalents	\$8,906,451
Non-Depreciable Capital Assets	247,991
Depreciable Capital Assets, Net	7,370,527
Total Assets	16,524,969
Liabilities:	
Due Within One Year	190,000
Due in More Than One Year	2,164,998
Total Liabilities	2,354,998
Net Assets:	
Invested in Capital Assets, Net of Related Debt	5,263,520
Restricted for:	
Debt Service	1,214,243
Classroom Facilities Maintenance	624,077
District Managed Activities	52,625
Title VI-B	11,740
Other Purposes	11,859
Set-Asides	140,650
Unrestricted	6,851,257
Total Net Assets	\$14,169,971

Statement of Activities - Modified Cash Basis For the Fiscal Year Ended June 30, 2011

		Progran	m Receipts	Net (Disbursements) Receipts and Changes in Net Assets
	Cash Disbursements	Charges for Services	Operating Grants, Contributions and Interest	Total Governmental Activities
Governmental Activities:				
Instruction:				
Regular	\$6,097,472	\$313,216	\$71,173	(\$5,713,083)
Special	1,435,542	10,901	874,423	(550,218)
Vocational	479,376	0	75,287	(404,089)
Support Services:				
Pupils	722,036	0	0	(722,036)
Instructional Staff	513,610	0	11,929	(501,681)
Board of Education	68,822	0	0	(68,822)
Administration	1,270,389	32,777	154,468	(1,083,144)
Fiscal	429,620	0	44,662	(384,958)
Business	3,518	0	0	(3,518)
Operation and Maintenance of Plant	1,933,289	0	0	(1,933,289)
Pupil Transportation	931,560	119	17,815	(913,626)
Central	281,193	0	12,125	(269,068)
Operation of Non-Instructional Services	708,479	286,969	306,130	(115,380)
Extracurricular Activities	353,981	122,752	0	(231,229)
Interest and Fiscal Charges	67,120	0	0	(67,120)
Total Governmental Activities	\$15,296,007	\$766,734	\$1,568,012	(12,961,261)
		General Receipts Property Taxes Le		
		General Purposes	3	2,740,375
		Debt Service		408,890
		Classroom Facili	ties	53,675
		Income Tax		2,557,361
		Grants and Entitle	ements not Restricted to	
		Specific Progran	ns	7,138,209
		Investment Earnin	ngs	67,293
		Gifts and Donatio	ns	14,884
		Miscellaneous		83,965
		Total General Rec	eipts	13,064,652
		Change in Net Ass	ets	103,391
		Net Assets at Begin	nning of Year	14,066,580
		Net Assets at End	of Year	\$14,169,971

Balance Sheet - Modified Cash Basis Governmental Funds June 30, 2011

	General	Bond Retirement	Other Governmental Funds	Total Governmental Funds
Assets:				
Equity in Pooled Cash and Cash Equivalents	\$6,851,257	\$1,214,243	\$700,301	\$8,765,801
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	140,650	0	0	140,650
Total Assets	\$6,991,907	\$1,214,243	\$700,301	\$8,906,451
Fund Balances:	140.650	1 214 242	700 201	2.055.104
Restricted	140,650	1,214,243	700,301	2,055,194
Assigned	88,683	0	0	88,683
Unassigned	6,762,574	0	0	6,762,574
Total Fund Balances	\$6,991,907	\$1,214,243	\$700,301	\$8,906,451

Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities - Modified Cash Basis June 30, 2011

## **Total Governmental Fund Balances**

\$8,906,451

# Amounts reported for governmental activities in the Statement of Net Assets are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of:

Land	247,991
Land Improvements	439,914
Buildings and Improvements	14,817,623
Furniture, Fixtures, and Equipment	1,502,107
Vehicles	781,500
Accumulated Depreciation	(10,170,617)
T 10 11	

Total Capital Assets 7,618,518

Some liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of:

General Obligation Bonds Payable (2,354,998)

Net assets of Governmental Activities \$14,169,971

Statement of Cash Receipts, Disbursements and Changes in Fund Balances - Modified Cash Basis Governmental Funds For the Fiscal Year Ended June 30, 2011

	General	Bond Retirement	Other Governmental Funds	Total Governmental Funds
Receipts:				
Property Taxes	\$2,740,375	\$408,890	\$53,675	\$3,202,940
Income Tax	2,557,361	0	0	2,557,361
Tuition and Fees	324,236	0	0	324,236
Investment Earnings	67,293	0	0	67,293
Intergovernmental	6,979,251	71,418	1,655,552	8,706,221
Extracurricular Activities	67,527	0	85,502	153,029
Gifts and Donations	10,295	0	4,589	14,884
Charges for Services	2,500	0	286,969	289,469
Miscellaneous	81,429	0	2,536	83,965
Total Receipts	12,830,267	480,308	2,088,823	15,399,398
Disbursements: Current:				
Instruction:				
Regular	5,775,216	0	84,440	5,859,656
Special	925,458	0	491,296	1,416,754
Vocational	461,015	0	0	461,015
Support Services:	101,013	· ·	· ·	101,013
Pupils	712,069	0	9,204	721.273
Instructional Staff	468,648	0	25,801	494,449
Board of Education	68,822	0	0	68,822
Administration	1,186,902	0	167,349	1,354,251
Fiscal	418,523	11,498	1,729	431,750
Business	3,518	0	0	3,518
Operation and Maintenance of Plant	1,521,885	0	372,175	1,894,060
Pupil Transportation	767,961	0	120,958	888,919
Central	280,431	0	12,772	293,203
Operation of Non-Instructional Services	5,643	0	673,636	679,279
Extracurricular Activities	236,271	0	111,026	347,297
Capital Outlay	18,500	0	0	18,500
Debt Service:	,	-	-	,
Principal Retirement	0	170,000	0	170,000
Interest and Fiscal Charges	0	67,120	0	67,120
Total Disbursements	12,850,862	248,618	2,070,386	15,169,866
Excess of Receipts Over Disbursements	(20,595)	231,690	18,437	229,532
Other Financing Sources (Uses):				
Advances In	99,929	0	80,000	179,929
Advances Out	(80,000)	0	(99,929)	(179,929)
Transfers In	0	0	78,380	78,380
Transfers Out	(78,380)	0	0	(78,380)
Total Other Financing Sources (Uses)	(58,451)	0	58,451	0
Net Change in Fund Balance	(79,046)	231,690	76,888	229,532
Fund Balances at Beginning of Year - Restatement				
(See Note 21)	7,070,953	982,553	623,413	8,676,919
Fund Balances at End of Year	\$6,991,907	\$1,214,243	\$700,301	\$8,906,451

Reconciliation of the Statement of Cash Receipts, Disbursements and Changes In Fund Balances of Governmental Funds to the Statement of Activities - Modified Cash Basis For the Fiscal Year Ended June 30, 2011

Net Change in Fund Balances - Total Governmental Funds		\$229,532
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as disbursements. However, in the Statement		
of Activities, the cost of those assets is allocated over their estimated useful lives as		
depreciation disbursements. In the current period, these amounts are:		
Capital Outlay	146,530	
Depreciation Disbursement	(437,145)	
Excess of Capital Outlay Under Depreciation Disbursement	_	(290,615)
The cost of disposed capital assets is removed from the capital assets		
account on the statement of net assets resulting in a loss on disposal		
of capital assets on the statement of activities.		
Loss on Disposal of Capital Assets		(5,526)
Repayment of long-term debt is a disbursement in governmental funds,		
but the repayment reduces long-term liabilities in the Statement of Net Assets.		
General Obligation Bonds Payments		170,000
Change in Net Assets of Governmental Activities		\$103,391

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budget Basis General Fund

For the Fiscal Year Ended June 30, 2011

	Budgeted A	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive
Receipts:				
Property Taxes	\$2,884,425	\$2,740,375	\$2,740,375	\$0
Income Tax	2,541,153	2,557,361	2,557,361	0
Tuition and Fees	359,152	324,236	324,236	0
Investment Earnings	24,595	68,500	68,500	0
Intergovernmental	7,125,684	6,979,251	6,979,251	0
Extracurricular Activities	68,411	67,527	67,527	0
Gifts and Donations	17,025	10,295	10,295	0
Charges for Services	2,500	2,500	2,500	0
Miscellaneous	14,500	77,426	77,426	0
Total Receipts	13,037,445	12,827,471	12,827,471	0
Disbursements:				
Current:				
Instruction:				
Regular	6,086,208	5,728,899	5,728,899	0
Special	882,816	925,458	925,458	0
Vocational	437,591	468,288	468,288	0
Other	21,254	23,505	23,505	0
Support Services:	,	,	,	
Pupils	697,686	712,214	712,214	0
Instructional Staff	453,973	469,931	469,931	0
Board of Education	83,586	68,822	68,822	0
Administration	1,130,829	1,188,650	1,188,650	0
Fiscal	490,481	418,586	418,586	0
Business	12,026	3,518	3,518	0
Operation and Maintenance of Plant	1,528,730	1,591,220	1,591,220	0
Pupil Transportation	752,565	770,734	770,734	0
Central	306,401	280,431	280,431	0
Operation of Non-Instructional Services	10,000	5,773	5,773	0
Extracurricular Activities	244,634	236,271	236,271	0
Capital Outlay	47,283	47,246	47,246	0
Total Disbursements	13,186,063	12,939,546	12,939,546	0
Excess of Receipts Under Disbursements	(148,618)	(112,075)	(112,075)	0
Other Financing Sources (Uses):				
Refund of Prior Year Disbursements	1,662	4,003	4,003	0
Advances In	195,465	99,929	99,929	0
Advances Out	(275,000)	(80,000)	(80,000)	0
Transfers In	646,782	0	0	0
Transfers Out	(569,911)	(78,380)	(78,380)	0
Total Other Financing Sources (Uses)	(1,002)	(54,448)	(54,448)	0
Net Change in Fund Balance	(149,620)	(166,523)	(166,523)	0
Fund Balance at Beginning of Year	6,906,796	6,906,796	6,906,796	0
Prior Year Encumbrances Appropriated	162,950	162,950	162,950	0
Fund Balance at End of Year	\$6,920,126	\$6,903,223	\$6,903,223	\$0

Statement of Fiduciary Assets and Net Assets - Modified Cash Basis
Fiduciary Funds
June 30, 2011

	Private Purpose Trust	Agency
Asset:		
Equity in Pooled Cash and Cash Equivalents	\$16,694	\$27,940
Net Assets: Held in Trust for Scholarships Held on Behalf of Students	16,694 0	0 24,060
Held on Behalf of Employees	0	3,880
Total Net Assets	\$16,694	\$27,940

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

## NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY

Preble Shawnee Local School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by State statute and federal guidelines.

The School District was established in 1968 through the consolidation of existing land areas and school districts. The School District serves an area of approximately 89 square miles. It is located in Butler, Montgomery, and Preble Counties, including all of Gasper, German, Gratis, Israel, Lanier, Somers, and Wayne Townships.

# Reporting Entity:

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Preble Shawnee Local School District, this includes general operations, food service and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. The School District has no component units.

The School District participates in four jointly governed organizations, two insurance purchasing pools, and one shared risk pool. These organizations include the Southwest Ohio Computer Association, the Southwestern Ohio Educational Purchasing Council, the Southwestern Ohio Instructional Technology Association, Preble County Professional Development Consortium, the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan, the Ohio School Plan, and the Preble County Schools Regional Council of Governments, respectively. These organizations are presented in Notes 15, 16 and 17 to the basic financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements are presented on a modified cash basis of accounting. This modified cash basis of accounting differs from accounting principles generally accepted in the United States of America. Generally accepted accounting principles (GAAP) include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the modified cash basis of accounting. In the government-wide financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the modified cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. The more significant of the School District's accounting policies are described below.

## **Basis of Presentation**

The School District's basic financial statements consist of government-wide statements, including a Statement of Net Assets and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements:

The Statement of Net Assets and the Statement of Activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The government-wide statements usually distinguish between those activities that are governmental and those that are considered business-type activities. The School District, however, does not have any activities which are presented as business-type.

The Statement of Net Assets presents the cash balance, capital assets, and debt of the governmental activities of the School District at fiscal year-end. The Statement of Activities compares disbursements with program receipts for each function of the School District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the government is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a modified cash basis or draws from the School District's general receipts.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Fund Financial Statements:

During the fiscal year, the School District segregates transactions related to certain School District functions or activities into separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds rather than reporting by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary Funds are reported by type.

## **Fund Accounting**

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the School District are divided into two categories, governmental and fiduciary.

#### Governmental Funds:

The School District classifies funds financed primarily from taxes, intergovernmental receipts (e.g., grants), and other nonexchange transactions as governmental funds. Following are the School District's major governmental funds:

General Fund – The General Fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

Bond Retirement Fund – The Bond Retirement Fund is used to account for various revenues collected for the payment of the general obligation bonded debt.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Fiduciary Funds:

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. Agency funds are custodial in nature. The School District's trust fund is a private purpose trust which accounts for college scholarship programs for students. The School District's agency funds account for those student activities which consist of a student body, student president, student treasurer, and faculty advisor, and for employee reimbursements of pretax medical premiums taken out of their payroll checks.

## **Basis of Accounting**

The School District's financial statements are prepared using the modified cash basis of accounting. Receipts are recorded in the School District's financial records and reported in the financial statements when cash is received rather than when earned, and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the School District are described in the appropriate section in this note.

As a result of the use of this modified cash basis of accounting, certain assets and their related receipts (such as accounts receivable and receipts for billed or provided services not yet collected) and certain liabilities and their related disbursements (such as accounts payable and disbursements for goods or services received but not yet paid, and accrued disbursements and liabilities) are not recorded in these financial statements.

## **Budgetary Process**

All funds, except the Agency Funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the Board. The legal level of control has been established by the Board at the fund level. The Treasurer has been authorized to allocate appropriations to the function and object level within all funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in receipts are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources that were in effect at the time final appropriations were passed by the Board.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year, including all supplemental appropriations.

Prior to fiscal year end, the School District passed a supplemental appropriation that reflected actual disbursements plus encumbrances for the fiscal year.

## **Cash and Investments**

To improve cash management, cash received by the School District is pooled and invested. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements.

During fiscal year 2011, the School District's investments were limited to the State Treasury Asset Reserve of Ohio (STAROhio). STAROhio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price which is the price the investment could be sold for on June 30, 2011.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of investment earnings. Investment earnings credited to the General Fund during fiscal year 2011 were \$67,293, which included \$13,344 assigned from other School District funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the School District are presented on the financial statements as cash and cash equivalents.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

## **Restricted Assets**

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, laws of other governments, or imposed by law through constitutional provisions or enabling legislation. Restricted assets in the General Fund represent amounts required by State statute to be set aside for the purchase of textbooks and instructional materials and for budget stabilization.

## **Capital Assets and Depreciation**

All capital assets of the School District are general capital assets that are associated with governmental activities. General capital assets generally result from disbursements in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Assets but are not reported in the fund financial statements.

Capital assets are capitalized at cost (or estimated historical cost which is determined by indexing the current replacement cost back to the year of acquisition) and updated for additions and retirements during the fiscal year. Donated capital assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of \$2,000. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All reported capital assets, except land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	20 years
<b>Buildings and Improvements</b>	45 years
Furniture, Fixtures, and Equipment	5-20 years
Vehicles	6-8 years

## **Employer Contributions to Cost-Sharing Pension Plans**

The School District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 10 and 11, the employer contributions include portions for pension benefits and for postretirement health care benefits.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

## **Net Assets**

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include resources for federal and State grants restricted to cash disbursement for specified purposes. The School District's policy is to first apply restricted resources when a cash disbursement is incurred for purposes for which both restricted and unrestricted net assets are available.

## **Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the School is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

## Nonspendable

The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

#### Restricted

Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

### Committed

The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Education. Those committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

## Assigned

Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the Board of Education.

### Unassigned

Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

## **Interfund Receivables/Payables**

The School District reports advances in and advances out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

## **Compensated Absences**

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the School District.

## **Long-Term Obligations**

Long-term obligations are reported in the government-wide financial statements. The School District reported a liability for general obligation bonds.

## **Internal Activity**

Transfers within governmental activities are eliminated on the government-wide financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated

Exchange transactions between funds are reported as revenues in the seller funds and as disbursements in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented on the financial statements.

## **Estimates**

The modified cash basis of accounting used by the School District requires management to make estimates and assumptions that affect certain reported amounts and disclosures (such as estimated useful lives in determining depreciation expense); accordingly, actual results could differ from those estimates.

## **NOTE 3 - FUND BALANCES**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and other governmental funds are presented below:

		Other		
		Bond	Governmental	
Fund Balances	General	Retirement	Funds	Total
Restricted for				
Set Asides	\$140,650	\$0	\$0	\$140,650
Debt Service Payments	0	1,214,243	0	1,214,243
Classroom Facilities Maintenance	0	0	624,077	624,077
District Managed Activities	0	0	52,625	52,625
Donations	0	0	3,895	3,895
Title VI-B	0	0	11,740	11,740
Title I	0	0	5,259	5,259
Preschool	0	0	608	608
Title II-A	0	0	2,097	2,097
Total Restricted	\$140,650	\$1,214,243	\$700,301	\$2,055,194

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

## **NOTE 3 - FUND BALANCES** (continued)

		Other		
		Bond	Governmental	
Fund Balances	General	Retirement	Funds	Total
Assigned to				
Other Purposes	\$88,683	\$0	\$0	\$88,683
Unassigned	6,762,574	0	0	6,762,574
Total Fund Balances	\$6,991,907	\$1,214,243	\$700,301	\$8,906,451

## **NOTE 4 - BUDGETARY BASIS OF ACCOUNTING**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budget Basis presented for the General Fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The differences between the budgetary basis and the modified cash basis are outstanding year-end encumbrances, which are treated as cash disbursements (budgetary basis) rather than as a reservation of fund balance (modified cash basis), and unrecorded cash, which represents amounts received and spent but not included on the budget basis operating statement.

The following table summarizes the adjustments necessary to reconcile the modified cash basis statement to the budgetary basis statement for the General Fund.

## Net Change in Fund Balance

	General
Modified Cash Basis	(\$79,046)
Unrecorded Cash Fiscal Year 2010	1,207
Adjustment for Encumbrances	(88,684)
Budget Basis	(\$166,523)
	, , ,

### NOTE 5 - DEPOSITS AND INVESTMENTS

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

## NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the School District can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above;
- 4. Bonds and other obligations of the State of Ohio;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) above;
- 7. The State Treasurer's investment pool (STAROhio); and
- 8. Commercial paper and bankers acceptances if training requirements have been met.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

## NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Investments may only be made through specified dealers and institutions.

## **Investments**

As of June 30, 2011, the School District only had investments in STAROhio.

	Fair Value	Maturity
STAROhio	\$1,026,402	Average 58 Days

Interest Rate Risk

The School District has no investment policy that addresses interest rate risk beyond State statute requirements. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and that an investment must be purchased with the expectation that it will be held to maturity.

#### Credit Risk

STAROhio carries a rating of AAAm by Standard and Poor's. Ohio law requires that STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service. The School District has no investment policy that addresses credit risk.

## **NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the School District's fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the School District. Real property tax revenue received in calendar year 2011 represents collections of calendar year 2010 taxes. Real property taxes received in calendar year 2011 were levied after April 1, 2010, on the assessed value listed as of January 1, 2010, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

# **NOTE 6 - PROPERTY TAXES** (continued)

Public utility property tax revenue received in calendar year 2011 represents collections of calendar year 2010 taxes. Public utility real and tangible personal property taxes received in calendar year 2011 became a lien December 31, 2009, were levied after April 1, 2010 and are collected in calendar year 2011 with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Butler, Montgomery, and Preble Counties. The County Auditors periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the counties by June 30, 2011, are available to finance fiscal year 2011 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

The assessed values upon which the fiscal year 2011 taxes were collected are:

	2010 Second- Half Collections		2011 First-	
			Half Collections	
	Amount	Percent	Amount	Percent
Real Estate	\$156,479,810	97.13%	\$156,328,610	97.00%
Public Utility Personal	4,630,710	2.87%	4,829,480	3.00%
Total Assessed Values	\$161,110,520	100.00%	\$161,158,090	100.00%
Tax Rate per \$1,000 of				
Assessed Valuation	\$26.07		\$25.78	

## **NOTE 7 - INCOME TAX**

The School District levies a voted tax of one percent for general operations on the income of residents and of estates. The tax was effective on January 1, 1991, and is a continuing tax. The School District levies an additional voted tax of three-fourths of a percent. The tax was effective on January 1, 2007 and is a five year tax and was renewed in August, 2010 for 5 more years. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the School District after withholding amounts for administrative fees and estimated refunds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

## NOTE 8 - INTERFUND ACTIVITY

At June 30, 2011, the General Fund received repayments of advances from Other Governmental Funds of \$80,000, for short-term loans made during fiscal year 2011 and \$19,929 for short-term loans made during fiscal year 2010.

The General Fund had transfers out to Other Governmental Funds in the amount of \$78,380 during fiscal year 2011. Transfers are used to move General Fund revenues that are used to subsidize various programs in other funds.

## **NOTE 9 - RISK MANAGEMENT**

## A. Property and Liability Insurance

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2011, the School District, along with other school districts in Ohio, participated in the Ohio School Plan (OSP), an insurance purchasing pool. Each individual school district enters into an agreement with the OSP and its premium is based on types of coverage, limits of coverage, and deductibles that it selects. The School District pays this annual premium to the OSP (See Note 16). The School District contracts for property, fleet, and liability insurance with OSP.

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There has been no significant decrease in insurance coverage from the prior fiscal year.

## **B.** Workers' Compensation

For fiscal year 2011, the School District participated in the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 16). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participants is calculated as one experience and a common premium rate is applied to all participants in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to participants that can meet the GRP's selection criteria. The firm of Hunter Consulting provides administrative, cost control, and actuarial services to the GRP.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

#### **NOTE 9 - RISK MANAGEMENT** (continued)

#### C. Employee Medical Benefits

For fiscal year 2011, the School District participated in the Preble County Schools Regional Council of Governments (the "Council"), a shared risk pool consisting of five local school districts and an educational service center (See Note 17). The School District pays monthly premiums to the Council for employee medical benefits. The Council is responsible for the management and operations of the program. Upon withdrawal from the Council, a participant is responsible for the payment of all of the School District's liabilities to its employees, dependents, and designated beneficiaries accruing as a result of withdrawal.

#### **NOTE 10 - DEFINED BENEFIT PENSION PLANS**

#### A. School Employees Retirement System

Plan Description – The School District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute at an actuarially determined rate. The current School District rate is 14 percent of annual covered payroll. A portion of the School District's contribution is used to fund pension and death benefit obligations with the remainder being used to fund health care benefits; for fiscal year 2011, 11.81 percent of annual covered salary was the portion used to fund pension and death obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The School District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2011, 2010 and 2009 were \$269,392, \$286,945, and \$157,636, respectively; 100 percent has been contributed for all three fiscal years.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

## **NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

#### **B.** State Teachers Retirement System of Ohio

Plan Description – The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad Street, Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio website at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years of credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – For the fiscal year ended June 30, 2011, plan members were required to contribute 10 percent of their annual covered salaries. The School District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

## **NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

The School District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2011, 2010, and 2009 were \$798,477, \$775,459, and \$732,316, respectively; 100 percent has been contributed for all three fiscal years. Contributions to the DC and Combined Plans for fiscal year 2011 were \$37,694 made by the School District and \$26,925 made by the plan members.

#### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Employees Retirement System. As of June 30, 2011, three members of the Board of Education have elected Social Security. The contribution rate is 6.2 percent of wages.

## NOTE 11 – POST-EMPLOYMENT BENEFITS

#### A. School Employees Retirement System

Plan Description – The School District participates in two cost-sharing multiple employer defined benefit OPEB plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by SERS based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746.

Funding Policy – State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 401h. For 2011, 1.43 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2011, this amount was \$33,196.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

## **NOTE 11 – POST-EMPLOYMENT BENEFITS** (continued)

The School District's contributions for health care for the fiscal years ended June 30, 2011, 2010, and 2009 were \$65,815, \$55,233, and \$113,134, respectively; 100 percent has been contributed for all three fiscal years.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For 2011, this actuarially required allocation was 0.76 percent of covered payroll. The School District's contributions for Medicare Part B for the fiscal years ended June 30, 2011, 2010, and 2009 were \$17,336, \$17,064, and \$13,006, respectively; 100 percent has been contributed for all three fiscal years.

#### **B.** State Teachers Retirement System of Ohio

Plan Description – The School District contributes to the cost-sharing, multiple employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post employment health care may be deducted from employer contributions. For 2011, STRS Ohio allocated employer contributions equal to one percent of covered payroll to the Health Care Stabilization Fund. The School District's contributions for health care for the fiscal years ended June 30, 2011, 2010, and 2009 were \$61,421, \$59,651, and \$56,332, respectively; 100 percent has been contributed for all three fiscal years.

#### **NOTE 12 - OTHER EMPLOYEE BENEFITS**

#### A. Life Insurance

The School District provides life insurance and accidental death and dismemberment insurance to all employees through Guardian Life.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

## **NOTE 12 - OTHER EMPLOYEE BENEFITS** (continued)

#### **B.** Deferred Compensation Plan

Employees may elect to participate in the Ohio Public Employees Deferred Compensation Plan In accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plan permits deferral of compensation until future years. According to the plan, the deferred compensation is not available until termination, retirement, death or an unforeseeable emergency.

#### C. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty-five days of vacation per fiscal year, depending upon length of service. All unused vacation, up to a balance not greater than three years accrual, may be carried forward to the succeeding fiscal year. Sick leave may be accumulated up to a maximum of 220 days for classified employees and 225 days for certified employees. Upon retirement, payment is made for 30 and 35 percent of accrued but unused sick leave credit at their daily rate upon retirement for classified and certified employees, respectively.

#### **NOTE 13 - CAPITAL ASSETS**

Capital assets activity for the fiscal year ended June 30, 2011, was as follows:

Balance			Balance
6/30/2010	Additions	Deletions	6/30/2011
			_
\$247,991	\$0	\$0	\$247,991
			_
439,914	0	0	439,914
14,814,941	2,682	0	14,817,623
1,417,188	143,848	(58,929)	1,502,107
781,500	0	0	781,500
\$17,453,543	\$146,530	(\$58,929)	\$17,541,144
	\$247,991 \$247,991 439,914 14,814,941 1,417,188 781,500	\$247,991 \$0 \$247,991 \$0 439,914 0 14,814,941 2,682 1,417,188 143,848 781,500 0	6/30/2010         Additions         Deletions           \$247,991         \$0         \$0           439,914         0         0           14,814,941         2,682         0           1,417,188         143,848         (58,929)           781,500         0         0

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

# **NOTE 13 - CAPITAL ASSETS** (continued)

	Balance			Balance
	6/30/2010	Additions	Deletions	6/30/2011
Governmental Activities:				
Less Accumulated Depreciation:				
Land Improvements	(\$378,937)	(\$6,475)	\$0	(\$385,412)
Buildings and Improvements	(7,720,298)	(319,459)	0	(8,039,757)
Furniture, Fixtures, and Equipment	(1,075,279)	(66,345)	53,403	(1,088,221)
Vehicles	(612,361)	(44,866)	0	(657,227)
Total Accumulated Depreciation	(9,786,875)	(437,145) *	53,403	(10,170,617)
Capital Assets, Being Depreciated, Net	7,666,668	(290,615)	(5,526)	7,370,527
Governmental Activities Capital Assets, Net	\$7,914,659	(\$290,615)	(\$5,526)	\$7,618,518

<sup>\*</sup> Depreciation disbursement was charged to governmental functions as follows:

Instruction:	
Regular	\$246,663
Special	18,788
Vocational	18,361
Support Services:	
Pupils	763
Instructional Staff	19,161
Administration	11,141
Fiscal	194
Operation and Maintenance of Plant	39,229
Pupil Transportation	42,641
Central	4,320
Operation of Non-Instructional Services	29,200
Extracurricular Activities	6,684
Total Depreciation Disbursement	\$437,145

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

#### **NOTE 14 - LONG-TERM OBLIGATIONS**

The changes in the School District's long-term obligations during fiscal year 2011 were as follows:

	Amount			Amount	Amounts
	Outstanding			Outstanding	Due in
	6/30/2010	Additions	Deductions	6/30/2011	One Year
Governmental Activities:					_
School Improvement Refunding					
Current Interest Bonds - 2010					
2.0 - 3.6%	\$2,460,000	\$0	\$170,000	\$2,290,000	\$190,000
School Improvement Refunding					
Capital Appreciation Bonds -					
2010 - 3.9%	64,998	0	0	64,998	0
Total Governmental Activities					
Long-Term Liabilities	\$2,524,998	\$0	\$170,000	\$2,354,998	\$190,000

School Improvement Refunding General Obligation Bonds

The 2010 Refunding Bonds were issued in the amount of \$2,524,998 on September 16, 2009 for the purpose of refunding the 1999 School Improvement Bonds. Of the bonds, \$2,460,000 are current interest bonds and \$64,998 are capital appreciation bonds. The capital appreciation bonds, issued at \$64,998, are not subject to prior redemption. The capital appreciation bonds mature in fiscal year 2017 in the amount of \$230,000. The bonds reach final maturity in fiscal year 2022 and will be paid from the Bond Retirement Fund with property tax revenues.

The net proceeds of \$2,575,000 from the refunding bonds were used to purchase U.S. Government securities. Those securities were deposited into an irrevocable trust with an escrow agent to provide for all future debt service payments on the 1999 bonds. As a result, \$2,525,000 of the 1999 bonds are considered defeased and the liability for the refunded portion of these bonds has been removed from the financial statements. The 1999 bonds were called on December 1, 2009 at 102 percent of the principal amount and paid off completely.

The School District's overall legal debt margin was \$13,356,744 with an unvoted debt margin of \$161,083 at June 30, 2011.

Principal and interest requirements to retire general obligation debt outstanding at June 30, 2011, are as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

#### NOTE 14 - LONG-TERM OBLIGATIONS (continued)

	General Obligation		General C	Obligation
	Current Inter	est Bonds	Capital Appre	ciation Bonds
Fiscal Year		_	_	
Ending June 30,	Principal	Interest	Principal	Interest
2012	\$190,000	\$63,520	\$0	\$0
2013	195,000	59,670	0	0
2014	200,000	55,720	0	0
2015	225,000	51,020	0	0
2016	225,000	44,945	0	0
2017-2021	980,000	147,705	64,998	165,002
2022	275,000	4,950	0	0
Total	\$2,290,000	\$427,530	\$64,998	\$165,002

#### **NOTE 15 - JOINTLY GOVERNED ORGANIZATIONS**

#### A. Southwest Ohio Computer Association

The School District is a participant in the Southwest Ohio Computer Association (SWOCA) which is a computer consortium. SWOCA is an association of public school districts within the boundaries of Butler, Warren, and Preble Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The governing board of SWOCA consists of one representative from each district plus one representative from the fiscal agent. The School District paid SWOCA \$104,269 for services provided during the fiscal year. Financial information can be obtained from K. Michael Crumley, Executive Director of SWOCA at 3607 Hamilton-Middletown Road, Hamilton, Ohio 45011.

#### **B. Southwestern Ohio Educational Purchasing Council**

The Southwestern Ohio Educational Purchasing Council (SOEPC) is a purchasing cooperative made up of over 100 school districts and educational service centers in 12 counties. The purpose of the cooperative is to obtain prices for quality merchandise and services commonly used by schools. All member districts are obligated to pay all fees, charges, or other assessments as established by the SOEPC.

Each member district has one voting representative. Title to any and all equipment, furniture and supplies purchased by the SOEPC is held in trust for the member districts. Any district withdrawing from the SOEPC forfeits its claim to any and all SOEPC assets. One year's prior notice is necessary for withdrawal from the group. During this time, the withdrawing member is liable for all member obligations.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

## NOTE 15 - JOINTLY GOVERNED ORGANIZATIONS (continued)

Payments to SOEPC are made from the General Fund. During fiscal year 2011, the School District paid \$883 to SOEPC. To obtain financial information, write to the Southwestern Ohio Educational Purchasing Council, Ken Swink, who serves as Director, at 303 Corporate Center Drive, Suite 208, Vandalia, Ohio 45377.

#### C. Southwestern Ohio Instructional Technology Association

The Southwestern Ohio Instructional Technology Association (SOITA) is a not-for-profit corporation. The purpose of the corporation is to serve the educational needs of the area through television programming for the advancement of educational programs. The Board of Trustees is comprised of 21 representatives of SOITA member schools or institutions. Nineteen representatives are elected from within the counties by the qualified members within the counties, i.e., Auglaize, Butler, Champaign, Clark, Clinton, Darke, Fayette, Greene, Hamilton, Logan, Mercer, Miami, Montgomery, Preble, Shelby, and Warren. Montgomery, Greene and Butler Counties elect two representatives per area. All others elect one representative per area. One at-large non-public representative is elected by the non-public school SOITA members in the State-assigned SOITA service area. One at-large higher education representative is elected by higher education SOITA members from within the State-assigned SOITA service area.

All member districts are obligated to pay all fees, charges, or other assessments as established by the SOITA. Upon dissolution, the net assets shall be distributed to the federal government, or to a State or local government, for a public purpose. Payments to SOITA are made from the General Fund. During fiscal year 2011, the School District paid \$1,052 to SOITA. To obtain financial information, write to the Southwestern Ohio Instructional Technology Association, Larry Pogue, who serves as Executive Director, at 150 East Sixth Street, Franklin, Ohio 45005.

#### D. Preble County Professional Development Consortium

The School District is a participant in the Preble County Professional Development Consortium (PCPDC). PCPDC is an association of public school districts within the boundaries of Preble County. The organization was formed to improve staff development and instructional functions by making optimum use of public funds through cooperation of member public school districts. The governing board of PCPDC consists of one representative from each district plus one representative from the fiscal agent. The School District paid PCPDC \$3,281 for services provided during the fiscal year. Financial information can be obtained from Teresa Freeman, Treasurer, Preble County Educational Service Center, 597 Hillcrest Drive, Eaton, Ohio 45320 or email at pbbo\_tf@swoca.net.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

#### **NOTE 16 - INSURANCE PURCHASING POOLS**

# A. Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan

The School District participates in the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by an 11 member Executive Committee consisting of the Chairperson, the Vice-Chairperson, a representative from the Montgomery County Educational Service Center and eight other members elected by majority vote of all other participating members. The Chief Administrator of the GRP serves as the coordinator of the program. Each fiscal year, the participating members pay an enrollment fee to the GRP to cover the costs of administering the program.

#### **B.** Ohio School Plan

The School District participates in the Ohio School Plan (OSP), an insurance purchasing pool. The OSP was created and organized pursuant to and as authorized by Section 2744.081 of the Ohio Revised Code. The OSP is an unincorporated, non-profit association of its members and an instrumentality for each member for the sole purpose of enabling members of the OSP to provide for a formalized, jointly administered self-insurance program to maintain adequate self-insurance protection, risk management programs and other administrative services. The OSP's business and affairs are conducted by a 13 member Board of Directors consisting of school district superintendents and treasurers. The OSP has an agreement with Hylant Administrative Services, LLC to provide underwriting, claims management, risk management, accounting, system support services, sales and marketing to the OSP. Hylant Administrative Services, LLC also coordinates reinsurance brokerage services for the OSP.

#### NOTE 17 - SHARED RISK POOL

## **Preble County Schools Regional Council of Governments**

The Preble County Schools Regional Council of Governments (the "Council"), a shared risk pool, was formed by five local school districts and the Preble County Educational Service Center for the purpose of achieving lower rates for medical insurance. The Council is governed by an advisory committee consisting of each member's superintendent or designee from each participating school district. Premiums are paid on a monthly basis to the Council and their designated insurance company. The Council is responsible for the operation and maintenance of the program. If the premiums are insufficient to pay the program costs for the fiscal year, the Council may assess additional charges to all participants. The Preble County Educational Service Center serves as coordinator of the Council. Financial information can be obtained from Teresa Freeman, who serves as Treasurer, at 597 Hillcrest Drive, Eaton, Ohio 45320.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

#### **NOTE 18 - SET-ASIDE CALCULATIONS**

The School District is required by State statute to annually set aside, in the General Fund, an amount based on a statutory formula for the purchase of textbooks and instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by fiscal year-end or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year-end and carried forward to be used for the same purposes in future fiscal years.

The School District is no longer required to set aside funds in the budget stabilization reserve setaside, with the exception of refunds received from the Bureau of Workers' Compensation, which must be spent for specified purposes.

The following cash basis information describes the change in the fiscal year-end set-aside amounts for budget stabilization, textbooks and instructional materials, and capital improvements. Disclosure of this information is required by State statute.

	Textbooks and			
	Budget	Instructional	Capital	
	Stabilization	Materials	Improvements	
Set-aside Restricted Balance as of				
June 30, 2010	\$64,830	\$102,859	\$0	
Current Fiscal Year Set-aside Requirement	0	213,896	213,896	
Qualifying Disbursements	0	(240,935)	(372,861)	
Current Fiscal Year Offsets	0	0	(53,675)	
Totals	\$64,830	\$75,820	(\$212,640)	
Set-aside Balance Carried Forward to				
Future Fiscal Years	\$64,830	\$75,820	\$0	
Set-aside Restricted Balance as of				
June 30, 2011	\$64,830	\$75,820	\$0	

The School District had qualifying disbursements and offsets during the fiscal year that reduced the capital improvements amount below zero. This extra amount of offsets may not be used to reduce the set-aside requirements in future fiscal years. The total restricted balance for the set-asides at the end of the fiscal year was \$140,650.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

#### **NOTE 19 - CONTINGENCIES**

#### A. Grants

The School District received financial assistance from federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2011.

#### **B.** Litigation

The School District is not currently a party to any legal proceedings.

#### **NOTE 20 - COMPLIANCE**

Ohio Administrative Code, Section 117-2-03 (B), requires the School District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the School District prepared its financial statements on a modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit certain assets, liabilities, net assets/fund balances, and disclosures that, while material, cannot be determined at this time. The School District can be fined and various other administrative remedies may be taken against the School District.

#### **NOTE 21 - CHANGE IN ACCOUNTING PRINCIPLES**

For fiscal year 2011, the School District has implemented Governmental Accounting Standards Board (GASB) Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions".

GASB Statement No. 54 enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The implementation of this statement resulted in the reclassification of certain funds of the School District's financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011 (Continued)

# NOTE 21 - CHANGE IN ACCOUNTING PRINCIPLES (continued)

				Total
		Bond	Other	Governmental
	General	Retirement	Governmental	Funds
Fund Balance at June 30, 2010	\$7,043,700	\$982,553	\$650,666	\$8,676,919
Change in Fund Structure	27,253	0	(27,253)	0
Adjusted Fund Balance at June 30, 2010	\$7,070,953	\$982,553	\$623,413	\$8,676,919

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# PREBLE SHAWNEE LOCAL SCHOOL DISTRICT PREBLE COUNTY

# FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FOR THE YEAR ENDED JUNE 30, 2011

Federal Grantor/ Pass Through Grantor Program Title	Grant Year	Federal CFDA Number	Receipts	Non-Cash Receipts	Disbursements	Non-Cash Disbursements
U.S. DEPARTMENT OF AGRICULTURE Passed Through Ohio Department of Education:						
Child Nutrition Cluster:						
Non-Cash Assistance (Food Distribution): National School Lunch Program	2011	10.555		\$75,272		\$75,272
Cash Assistance: National School Breakfast Program	2011	10.553	\$52,177		\$52,177	
National School Lunch Program	2011	10.555	247,248		247,248	
Total Child Nutrition Cluster			299,425	75,272	299,425	75,272
Total U.S. Department of Agriculture			299,425	75,272	299,425	75,272
U.S. DEPARTMENT OF EDUCATION Passed Through Ohio Department of Education:						
Special Education Cluster:						
Special Education - Grants to States	2011	84.027	247,466		239,227	
ARRA - Special Education - Grants to States	2010 2011	84.027 84.391	69,959 148,398		69,959 144,897	
Total Special Education Grants to States	2010	84.391	5,033 470,856		11,799 465,882	
Special Education - Preschool Grants	2011	84.173	3,355		2,990	
ARRA - Special Education - Preschool Grants	2010 2011	84.173 84.392	675 6,510		696 6,265	
Total Special Education - Preschool Grants	2010	84.392	10,540		70 10,021	
Total Special Education Cluster			481,396		475,903	
Title I Grants to Local Educational Agencies	2011	84.010	115,276		110,580	
ARRA - Title I Grants to Local Educational Agencies	2010 2011	84.010 84.389	25,016 52,556		28,876 51,994	
Total Title I Grants to Local Educational Agencies	2010	84.389	7,033 199,881		7,530 198,980	
Education Technology State Grants	2011	84.318	300		300	
Improving Teacher Quality State Grants	2011	84.367	60,973		58,876	
Total Improving Teacher Quality State Grants	2010	84.367	10,200 71,173		10,918 69,794	
ARRA - State Fiscal Stabilization Fund (SFSF) - Education	2011	84.394	540,182		540,182	
Total U.S. Department of Education			1,292,932		1,285,159	<del>-</del>
TOTAL FEDERAL ASSISTANCE			\$1,592,357	\$75,272	\$1,584,584	\$75,272

The accompanying notes to this schedule are an integral part of this schedule.

# PREBLE SHAWNEE LOCAL SCHOOL DISTRICT PREBLE COUNTY

# NOTES TO THE FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) reports the District's federal award programs' receipts and disbursements. The Schedule has been prepared on the cash basis of accounting.

#### **NOTE B - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

#### **NOTE C - FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the fair value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

#### **NOTE D - MATCHING REQUIREMENTS**

Certain Federal programs require the District to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The District has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Preble Shawnee Local School District Preble County 124 Bloomfield Street Camden, Ohio 45311

To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Preble Shawnee Local School District, Preble County, Ohio (the District), as of and for the year ended June 30, 2011, which collectively comprise the District's basic financial statements and have issued our report thereon dated January 17, 2012, wherein we noted the District uses a comprehensive accounting basis other than generally accepted accounting principles. We also noted the District adopted the provisions of Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' Government Auditing Standards.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Preble Shawnee Local School District
Preble County
Independent Accounts' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2011-01.

We also noted a certain matter not requiring inclusion in this report that we reported to the District's management in a separate letter dated January 17, 2012.

The District's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the District's response and, accordingly, we express no opinion on it.

We intend this report solely for the information and use of management, the audit committee, and federal awarding agencies and pass-through entities and others within the District. We intend it for no one other than these specified parties.

**Dave Yost** Auditor of State

January 17, 2012

# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Preble Shawnee Local School District Preble County 124 Bloomfield Street Camden, Ohio 45311

To the Board of Education:

#### Compliance

We have audited the compliance of Preble Shawnee Local School District, Preble County, Ohio (the District), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of the Preble Shawnee Local School District's major federal programs for the year ended June 30, 2011. The *summary of auditor's results* section of the accompanying schedule of findings identifies the District's major federal programs. The District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to opine on the District's compliance based on our audit.

Our compliance audit followed auditing standards generally accepted in the United States of America; the standards applicable to financial audits included in the Comptroller General of the United States' Government Auditing Standards; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. These standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with these requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Government's compliance with these requirements.

In our opinion, the Preble Shawnee Local School District complied, in all material respects, with the requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2011. However, the results of our auditing procedures disclosed an instance of noncompliance with these requirements that, while not affecting our opinion on compliance, OMB Circular A-133 requires us to report. The accompanying schedule of findings lists this instance as Finding 2011-02.

Preble Shawnee Local School District
Preble County
Independent Accountants' Report on Compliance With Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance in Accordance with OMB Circular A-133
Page 2

#### **Internal Control over Compliance**

The District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with the requirements that could directly and materially affect a major federal program, to determine our auditing procedures for the purpose of expressing our opinion on compliance, and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of opining on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, we identified a certain deficiency in internal control over compliance that we consider to be a significant deficiency, described in the accompanying schedule of findings as items 2011-02. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a federal program compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

We intend this report solely for the information and use of the audit committee, management, the Board of Education, others within the entity, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

**Dave Yost** Auditor of State

January 17, 2012

# PREBLE SHAWNEE LOCAL SCHOOL DISTRICT PREBLE COUNTY

#### SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 2011

## 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(1)(iv)	Were there any other significant deficiencies in internal control reported for major federal programs?	Yes
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	Yes
(d)(1)(vii)	Major Programs (list):	Title I, CFDA # 84.010, 84.389 State Fiscal Stabilization Fund, CFDA # 84.394 Special Education Cluster: Special Education-Grants to States, CFDA # 84.027, 84.391; Special Education-Preschool Grant, CFDA # 84.173, 84.392
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

Preble Shawnee Local School District Preble County Schedule of Findings Page 2

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2011-001**

#### **Noncompliance**

Ohio Revised Code, § 117.38, provides that each public office shall file a financial report for each fiscal year. The auditor of state may prescribe forms by rule or may issue guidelines, or both, for such reports. If the auditor of state has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Administrative Code 117-2-03 further clarifies the requirements of Ohio Revised Code 117.38.

Ohio Administrative Code § 117-2-03 (B) requires a School District to prepare its annual financial report in accordance with generally accepted accounting principles. The School District prepares its financial statements on a modified cash basis, which is a comprehensive basis of accounting other than accounting principles accepted in the United States of America. The accompanying financial statements omit certain assets, liabilities, fund equities, and disclosure that, while material, cannot be determined at this time. The School District can be fined and various other administrative remedies may be taken against the School District. We recommend the School District prepare its annual financial report in accordance with generally accepted accounting principles.

#### Officials' Response:

A couple of years ago the district changed to modified cash basis of accounting in order to save money. At this point it would be too expensive to switch back to generally accepted accounting principles.

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

#### **FINDING NUMBER 2011-002**

#### Noncompliance / Significant Deficiency – 1512 Vendor Reporting

CFDA Title and Number	ARRA-Special Education-Grants to States, CFDA #84.391		
Federal Award Number / Year	2011		
Federal Agency	U.S. Department of Education		
Pass-Through Agency	Ohio Department of Education		

American Recovery and Reinvestment Act of 2009 (ARRA), Section 1512(b) & (c) require any entity that receives certain Recovery funds directly from the Federal government (including recovery funds received through grant, loan or contract other than an individual) to submit a report to the Federal Agency not later than 10 days after the end of each calendar quarter in which the Federal Recovery funds were received. Section 1512(c)(4) requires detailed information on any subcontracts or subgrants awarded by the recipient to include the data elements required to comply with the Federal Funding Accountability and Transparency Act of 2006 (Public Law 109-282), allowing aggregate reporting on awards below \$25,000 or to individuals. Further, Office of Management and Budget Memo M-09-21 dated June 22, 2009 states that prime recipients may choose to delegate certain reporting requirements to sub-recipients. This memo also states three additional data elements associated with any vendors receiving funds from the prime recipient for any payments greater than \$25,000 must be reported.

Preble Shawnee Local School District Preble County Schedule of Findings Page 3

# FINDING NUMBER 2011-002 (Continued)

The Ohio Department of Education's American Recovery and Reinvestment Act Reporting Guidance states the Ohio Department of Education (ODE), as a prime recipient of ARRA funding, is required to report quarterly to the federal government data on ARRA programs. ODE distributes ARRA funds to local education agencies (LEAs) as sub recipients and must collect quarterly data from LEAs to meet the reporting requirements associated with ARRA funding. Among the items to be reported, the vendor name and zip code are required for each vendor that received a single payment, from a single ARRA grant, in excess of \$25,000. If the vendor received multiple payments less than \$25,000, even when the total of the payments exceeds \$25,000, the vendor information should not be reported.

During 2011, the District purchased software from Scholastic Reading for \$30,648 with IDEA Part B ARRA monies. This purchase was not reported to ODE on the 1512 ARRA Subrecipient Vendor report. Noncompliance with 1512 reporting requirements could result in temporary suspension or permanent loss of Federal Recovery funding.

The District should report all vendors receiving single payments of \$25,000 on the ODE 1512 ARRA Subrecipient Vendor report.

#### Officials' Response:

Officials did not respond to this finding.

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# PREBLE SHAWNEE LOCAL SCHOOL DISTRICT PREBLE COUNTY

## SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A -133 § .315 (b) JUNE 30, 2011

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2010-001	Ohio Admin. Code Section 117-2-03(B), failure to report in accordance with generally accepted accounting principles	No	Reissued as Finding 2011-001

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#### INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURE

Preble Shawnee Local School District Preble County 124 Bloomfield Street Camden, Ohio 45311

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedure enumerated below, which was agreed to by the Board, solely to assist the Board in evaluating whether Preble Shawnee Local School District (the District) has updated its anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedure engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of this procedure is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedure described below either for the purpose for which this report has been requested or for any other purpose.

1. We noted the Board amended its anti-harassment policy at its meeting on February 26, 2011 to include violence within a dating relationship within its definition of harassment, intimidation or bullying.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board and is not intended to be and should not be used by anyone other than these specified parties.

Dave Yost Auditor of State

January 17, 2012





#### PREBLE SHAWNEE LOCAL SCHOOL DISTRICT

#### PREBLE COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED FEBRUARY 2, 2012**