# MOUNT GILEAD EXEMPTED VILLAGE SCHOOL DISTRICT



# **Basic Financial Statements**

June 30, 2011





Board of Education Mount Gilead Exempted Village School District 145 ½ N. Cherry Street Mount Gilead, Ohio 43338

We have reviewed the *Independent Auditors' Report* of the Mount Gilead Exempted Village School District, Morrow County, prepared by Plattenburg & Associates, Inc., for the audit period July 1, 2010 through June 30, 2011. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Mount Gilead Exempted Village School District is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

January 4, 2012





#### INDEPENDENT AUDITORS' REPORT

To the Board of Education Mount Gilead Exempted Village School District

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of the Mount Gilead Exempted Village School District (the District) as of and for the year ended June 30, 2011, which collectively comprise the District's basic financial statements. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of the District, as of June 30, 2011, and the respective changes in financial position, and cash flows, where applicable, thereof, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 18 to the financial statements, during the year ended June 30, 2011, the District implemented Governmental Accounting Standards Board ("GASB") Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions".

In accordance with *Government Auditing Standards*, we have also issued our report dated November 21, 2011, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Plattenburg & Associates, Inc.

Plattenburg & Associates, Inc. November 21, 2011



(Unaudited)

The discussion and analysis of Mount Gilead Exempted Village School District's financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2011. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review notes to the basic financial statements and financial statements to enhance their understanding of the District's performance.

# **Financial Highlights**

Key financial highlights for 2011 are as follows:

- Net assets of governmental activities increased \$589,943 which represents a 2% increase from 2010.
- General revenues accounted for \$11,265,676 in revenue or 78% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$3,134,337 or 22% of total revenues of \$14,400,013.
- The District had \$13,810,070 in expenses related to governmental activities; \$3,134,337 of these expenses were offset by program specific charges for services, grants or contributions. General revenues of \$11,265,676 were also used to provide for these programs.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Assets and Statement of Activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. The General Fund and Debt Service Fund are the major funds of the District.

#### **Government-wide Financial Statements**

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the questions, "How did we do financially during 2011?" The Government-wide Financial Statements answers this question. These statements include *all assets* and *liabilities* using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

(Unaudited)

These two statements report the District's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the financial position has improved or diminished. The causes of this change may be the result of many factors, both financial and non-financial. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the Government-wide Financial Statements, the overall financial position of the District is presented in the following manner:

Governmental Activities – Most of the District's programs and services are reported here including
instruction, support services, operation of non-instructional services, extracurricular activities and
interest and fiscal charges.

#### **Fund Financial Statements**

The analysis of the District's major funds begins on the balance sheet. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds.

Governmental Funds Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

**Fiduciary Funds** Fiduciary Funds are used to account for resources held for the benefits of parties outside the government. Fiduciary Funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District's own programs.

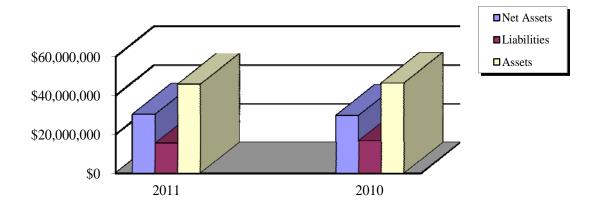
#### The District as a Whole

As stated previously, the Statement of Net Assets looks at the District as a whole. Table 1 provides a summary of the District's net assets for fiscal year 2011 compared to fiscal year 2010:

(Unaudited)

Table 1 Net Assets

	Governmental Activities		
	2011	2010	
Assets:			
Current and Other Assets	\$13,453,829	\$14,466,622	
Capital Assets	32,257,975	31,841,479	
Total Assets	45,711,804	46,308,101	
Liabilities:			
Other Liabilities	5,569,817	6,332,590	
Long-Term Liabilities	9,886,430	10,309,897	
Total Liabilities	15,456,247	16,642,487	
Net Assets:			
Invested in Capital Assets, Net of Related Debt	24,559,144	23,424,623	
Restricted	2,835,634	4,575,316	
Unrestricted	2,860,779	1,665,675	
Total Net Assets	\$30,255,557	\$29,665,614	



Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2011, the District's assets exceeded liabilities by \$30,255,557.

At year-end, capital assets represented 71% of total assets. Capital assets include land, buildings and improvements, and equipment. Capital assets, net of related debt to acquire the assets at June 30, 2011, was \$24,559,144 These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

(Unaudited)

A portion of the District's net assets, \$2,835,634 represents resources that are subject to external restriction on how they must be used. The external restriction will not affect the availability of fund resources for future use.

Net assets of governmental activities increased \$589,943 from 2010 to 2011. Total assets decreased due to a decrease in the amount of taxes receivable at year end compared to prior year. Total liabilities also decreased from 2010 to 2011 due to the District decreasing their long-term debt by making timely payments.

Table 2 shows the changes in net assets for fiscal years 2011 and 2010.

Table 2 Changes in Net Assets

	Governmental Activities	
	2011	2010
Revenues:		
Program Revenues		
Charges for Services	\$1,320,265	\$1,217,510
Operating Grants, Contributions	1,814,072	1,595,614
General Revenues:		
Income Taxes	954,481	971,532
Property Taxes	3,512,320	3,672,678
Grants and Entitlements	6,128,691	6,165,882
Other	670,184	422,884
Total Revenues	14,400,013	14,046,100
Program Expenses:		
Instruction	7,826,278	8,251,408
Support Services:		
Pupil and Instructional Staff	1,442,675	1,135,610
School Administrative, General		
Administration, and Fiscal	1,325,825	1,302,316
Operations and Maintenance	1,300,110	1,268,026
Pupil Transportation	648,796	625,461
Central	29,076	27,193
Operation of Non-Instructional Services	403,550	445,181
Extracurricular Activities	372,505	313,530
Interest and Fiscal Charges	461,255	467,483
Total Program Expenses	13,810,070	13,836,208
Change in Net Assets	589,943	209,892
Net Assets Beginning of Year	\$29,665,614	\$29,455,722
Net Assets End of Year	\$30,255,557	\$29,665,614

(Unaudited)

The District revenues are mainly from three sources. Income taxes, property taxes levied for general, special revenue, debt services, and capital projects purposes and grants and entitlements comprised 74% of the District's revenues for governmental activities.

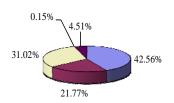
The District depends greatly on both income and property taxes as a revenue source. The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenues generated by a levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

Thus Ohio districts do not collect additional property tax revenue on the increased value of homes that is due to appreciation and must regularly return to the voters to maintain a constant level of service. Property and income taxes made up 31% of revenue for governmental activities for the District in fiscal year 2011.

#### **Governmental Activities**

#### Revenue Sources

		Percent
Revenue Sources	2011	of Total
General Grants	\$6,128,691	42.6%
Program Revenues	3,134,337	21.8%
General Tax Revenues	4,466,801	31.0%
Investment Earnings	21,219	0.1%
Other Revenues	648,965	4.5%
	\$14,400,013	100.00%



Instruction comprises 57% of governmental program expenses. Support services expenses were 34% of governmental program expenses. All other program expenses including interest expense were 9%. Interest expense was attributable to the outstanding bond and borrowing for capital projects.

(Unaudited)

Operating grants and contributions increased in 2011 compared to 2010. Charges for services also increased in 2011 compared to 2010 which led to the increase in total revenue in 2011 compared to 2010. Total expenses remained relatively consistent from 2010 to 2011.

#### **Governmental Activities**

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for government activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Table 3
Governmental Activities

	Total Cost of Services		Net Cost of	Services	
	2011	2010	2011	2010	
Instruction	\$7,826,278	\$8,251,408	(\$5,864,609)	(\$6,494,838)	
Support Services:					
Pupil and Instructional Staff	1,442,675	1,135,610	(1,038,282)	(1,009,472)	
School Administrative, General					
Administration, Fiscal and Business	1,325,825	1,302,316	(1,318,657)	(1,167,873)	
Operations and Maintenance	1,300,110	1,268,026	(1,236,700)	(1,206,267)	
Pupil Transportation	648,796	625,461	(616,836)	(459,014)	
Central	29,076	27,193	(21,657)	(18,334)	
Operation of Non-Instructional Services	403,550	445,181	63,193	13,081	
Extracurricular Activities	372,505	313,530	(180,930)	(212,884)	
Interest and Fiscal Charges	461,255	467,483	(461,255)	(467,483)	
Total Expenses	\$13,810,070	\$13,836,208	(\$10,675,733)	(\$11,023,084)	

## The District's Funds

The District has two major governmental funds: the General Fund and the Debt Service Fund. Assets of the general and debt service fund comprised \$10,252,168 (87%) of the total \$11,731,173 governmental funds assets.

*General Fund*: Fund balance at June 30, 2011 was \$2,916,127, an increase in fund balance of \$713,930 from 2010. The primary reason for the increase in fund balance was the decrease in instructional expenses due to the District reducing spending.

**Debt Service Fund:** Fund balance at June 30, 2011 was \$1,531,855, which is relatively consistent with 2010.

(Unaudited)

## **General Fund Budgeting Highlights**

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2011, the District amended its general fund budget at times, however none were significant. The District's budgeting systems are designed to tightly control total site budgets but provide flexibility for site management. During the course of the year, the District revised the budget in an attempt to deal with unexpected changes in revenues and expenditures.

For the General Fund, the final budgeted revenue was \$11,727,093 and the original budgeted revenue was \$11,566,881. The difference was \$160,212. Of this difference, most was due to underestimates of tax and intergovernmental revenue.

The District's final budgeted revenue and expenditures when compared to the actual revenue and expenditures did not have any significant variances. The District's ending unobligated actual fund balance for the General fund was \$2,894,334.

### **Capital Assets and Long-Term Obligations**

### Capital Assets

At the fiscal year end, the District had \$32,257,975 invested in land, land improvements, buildings and improvements, and equipment. Table 4 shows fiscal year 2011 balances compared to fiscal year 2010:

Table 4
Capital Assets at Year End
(Net of Depreciation)

	Government	Governmental Activities		
	2011	2010		
Land	\$26,121	\$26,121		
Construction in Progress	0	19,594,573		
Land Improvements	147,086	178,326		
<b>Buildings and Improvements</b>	31,377,422	11,185,044		
Equipment	707,346	857,415		
Total Net Capital Assets	\$32,257,975	\$31,841,479		

Overall, capital assets increased due to all building projects being completed within the District and added to buildings and improvements.

See note 7 in the notes to the basic financial statements for further details on the District's capital assets.

(Unaudited)

## Long-Term Obligations

At June 30, 2011, the District had \$9,264,127 in bonds and capital leases outstanding, \$498,000 due within one year. Table 5 summarizes bonds outstanding.

Table 5
Outstanding Debt at Year End

	Governmental Activities		
	2011	2010	
1998 Library Bonds	\$740,000	\$815,000	
2000 Improvement Bonds	0	285,000	
2000 Capital Appreciation Bonds	9,986	9,986	
2000 Accreted Interest Bonds	539,486	510,344	
2005 Refunding Bonds	6,060,000	6,135,000	
2005 Capital Appreciation Bonds	325,000	325,000	
2005 Accreted Interest Bonds	285,810	221,706	
Premium on Refunding Bonds	392,769	415,320	
Deferred Charges	(281,924)	(298,111)	
Lease - Purchase Agreement	1,193,000	1,220,000	
Total	\$9,264,127	\$9,639,245	

See notes 8-9 in the notes to the basic financial statements for further details on the District's outstanding debt.

### For the Future

A challenge facing the District is the future of state funds. On December 11, 2002, the Ohio Supreme Court found the state's school funding system unconstitutional but declined to retain jurisdiction of the matter meaning the decision included no timeline for compliance or accountability for lack of compliance. The District is currently unable to determine what effect, if any, this decision will have on its future State funding and on its financial operations.

In July, 2009, the Ohio's Governor signed HB 1, the state biennium budget bill. Included in this bill was a complete overhaul of the school funding model for all school districts in Ohio. The new Ohio Evidence-Based Model (OEBM) replaces the long-standing foundation formula that was declared unconstitutional by the Ohio Supreme Court. If ever fully-funded, the new model has the potential to drive funding based on student needs and could result in additional revenue. However, the current economic crisis has reduced revenue at the state level prompting budget reduction measures across the State. As such, the funding for the OEBM started in FY10 by allocating the funding for each year based on 99% of the FY09 funding and 98% of the FY10 funding, respectively. Federal stimulus funds are being used in Ohio to balance the education budget and as such, funding for public education at the current level is not secure beyond FY11. This uncertainty could have a major impact on our instructional and operational programs. The need for additional revenue and or expenditure reductions will need to be monitored closely.

In June, 2011, Ohio's Governor signed HB153, the state biennium budget bill for 2012 and 2013. Language included in HB153 eliminated the OEBM funding model. As of this date a new funding model has not been developed. The district has been guaranteed the same basic level of funding in Fiscal Year 2012 as in Fiscal Year 2011.

All of the District's financial abilities will be needed to meet the challenges of the future. With careful planning and monitoring of the District's finances, the District's management is confident that the District can continue to provide a quality education for our students and provide a secure financial future.

# **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Treasurer's office at Mount Gilead Exempted Village School District, 145 ½ North Cherry Street, Mount Gilead, Ohio 43338.

	Governmental Activities	Component Unit	Total
Assets:	Tietryties	Cint	10111
Equity in Pooled Cash and Investments	\$5,511,739	\$331,957	\$5,843,696
Restricted Equity in Pooled Cash and Investments	30,182	0	30,182
Cash and Cash Equivalents with Fiscal Agent	1,684,722	0	1,684,722
Receivables:	1,001,722	· ·	1,001,722
Taxes	5,894,336	0	5,894,336
Interest	6,931	0	6,931
Intergovernmental	145,159	7,212	152,371
Due from component unit	69,915	0	69,915
Deferred Bond Issuance Costs	110,845	0	110,845
Nondepreciable Capital Assets	26,121	0	26,121
Depreciable Capital Assets, Net	32,231,854	66,124	32,297,978
Total Assets	45,711,804	405,293	46,117,097
Liabilities:			
Accounts Payable	26,086	0	26,086
Accrued Wages and Benefits	1,285,201	0	1,285,201
Retainage Payable	30,182	0	30,182
Accrued Interest Payable	29,435	0	29,435
Unearned Revenue	4,072,217	0	4,072,217
Claims Payable	126,696	0	126,696
Due to Primary Government	0	69,915	69,915
Long-Term Liabilities:			
Due Within One Year	585,990	0	585,990
Due In More Than One Year	9,300,440	0	9,300,440
Total Liabilities	15,456,247	69,915	15,526,162
Net Assets:			
Invested in Capital Assets, Net of Related Debt	24,559,144	66,124	24,625,268
Restricted for:			
Facilities Maintenance	329,934	0	329,934
Debt Service	1,734,609	0	1,734,609
Capital Projects	732,822	0	732,822
Federally Funded Programs	0	2,594	2,594
Other Purposes	38,269	0	38,269
Unrestricted	2,860,779	266,660	3,127,439
Total Net Assets	\$30,255,557	\$335,378	\$30,590,935

		Duo амом	Revenues	_	Net (Expense) Revenue and Changes in Net Assets	
		Charges for		Governmental		
	Expenses	Services and Sales	Operating Grants	Activities	Component Unit	Total
Governmental Activities:	Expenses	Services and Sales	and Controutions	Activities		Total
Instruction:						
Regular	\$4,545,031	\$820,568	\$543,459	(\$3,181,004)	\$0	(\$3,181,004)
Special	1,867,653	27,019	538,914	(1,301,720)	0	(1,301,720)
Vocational	249,815	0	0	(249,815)	0	(249,815)
Other	1,163,779	0	31,709	(1,132,070)	0	(1,132,070)
Support Services:	1,103,777	· ·	31,707	(1,132,070)	O	(1,132,070)
Pupil	949,890	0	186,146	(763,744)	0	(763,744)
Instructional Staff	492,785	0	218,247	(274,538)	0	(274,538)
General Administration	35,579	0	0	(35,579)	0	(35,579)
School Administration	820,453	0	948	(819,505)	0	(819,505)
Fiscal	469,793	0	6,220	(463,573)	0	(463,573)
Operations and Maintenance	1,300,110	61,978	1,432	(1,236,700)	0	(1,236,700)
Pupil Transportation	648,796	01,978	31,960	(616,836)	0	(616,836)
Central	29,076	0	7,419	(21,657)	0	(21,657)
	403,550	219,125	247,618	63,193		63,193
Operation of Non-Instructional Services		191,575		(180,930)	0	
Extracurricular Activities	372,505		0		0	(180,930)
Interest and Fiscal Charges	461,255	0	0	(461,255)	0	(461,255)
Total Governmental Activities	13,810,070	1,320,265	1,814,072	(10,675,733)	0	(10,675,733)
Component Unit:						
Tomorrow Center	715,118	0	716,352	0	1,234	1,234
Totals	\$14,525,188	\$1,320,265	\$2,530,424	(10,675,733)	1,234	(10,674,499)
		General Revenues: Income Taxes		954,481	0	954,481
		Property Taxes Lev	ied for:	221,101	· ·	<i>75</i> 1, 101
		General Purposes	100 1011	2,680,003	0	2,680,003
		Special Revenue F	Purnoses	55,431	0	55,431
		Debt Service Purp	-	741,802	0	741,802
		Capital Projects Pr		35,084	0	35,084
		Grants and Entitlem		6,128,691	0	6,128,691
		Investment Earning		21,219	573	21,792
		Other Revenues	5	648,965	2,627	651,592
		other revenues		040,703	2,021	031,372
		Total General Reve	nues	11,265,676	3,200	11,268,876
		Change in Net Asse	ets	589,943	4,434	594,377
		Net Assets Beginnin	ng of Year	29,665,614	330,944	29,996,558
		Net Assets End of Y	<i>Y</i> ear	\$30,255,557	\$335,378	\$30,590,935
						·

	General	Debt Service	Other Governmental Funds	Total Governmental Funds
Assets:				
Equity in Pooled Cash and Investments	\$2,948,848	\$1,364,024	\$1,198,867	\$5,511,739
Restricted Equity in Pooled Cash and Investments	0	0	30,182	30,182
Receivables:				
Taxes	4,872,493	917,046	104,797	5,894,336
Interest	6,931	0	0	6,931
Intergovernmental	0	0	145,159	145,159
Due from component unit	69,915	0	0	69,915
Interfund	72,911	0	0	72,911
Total Assets	7,971,098	2,281,070	1,479,005	11,731,173
Liabilities and Fund Balances:				
Liabilities:				
Accounts Payable	25,000	0	1,086	26,086
Accrued Wages and Benefits	1,083,800	0	201,401	1,285,201
Compensated Absences	30,399	0	0	30,399
Retainage Payable	0	0	30,182	30,182
Interfund Payable	0	0	72,911	72,911
Deferred Revenue	3,915,772	749,215	231,356	4,896,343
Total Liabilities	5,054,971	749,215	536,936	6,341,122
Fund Balances:				
Restricted	0	1,531,855	1,116,567	2,648,422
Assigned	58,012	0	0	58,012
Unassigned	2,858,115	0	(174,498)	2,683,617
Total Fund Balances	2,916,127	1,531,855	942,069	5,390,051
Total Liabilities and Fund Balances	\$7,971,098	\$2,281,070	\$1,479,005	\$11,731,173

Total Governmental Fund Balance		\$5,390,051
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		32,257,975
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds.		
Delinquent Property Taxes Interest Intergovernmental	\$675,678 3,289 145,159	
		824,126
An internal service fund is used by management to charge back costs to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net assets.		1,558,026
In the statement of net assets interest payable is accrued when incurred, whereas in the governmental funds interest is reported as a liability only when it will require the use of current financial resources.		(29,435)
Some liabilities reported in the statement of net assets do not require the use of current financial resources and therefore are not reported as liabilities in governmental funds.		
Compensated Absences		(591,904)
Deferred bond issuance cost associated with long-term liabilities are not reported in the funds.		110,845
Long-term liabilities, are not due and payable in the current period and therefore are not reported in the funds.		(9,264,127)
Net Assets of Governmental Activities		\$30,255,557

	General	Debt Service	Other Governmental Funds	Total Governmental Funds
Revenues:				
Taxes	\$3,744,177	\$760,783	\$84,703	\$4,589,663
Tuition and Fees	851,277	0	0	851,277
Investment Earnings	16,128	0	1,842	17,970
Intergovernmental	6,236,253	49,020	1,673,740	7,959,013
Extracurricular Activities	68,862	0	119,024	187,886
Charges for Services	48,152	0	219,344	267,496
Other Revenues	660,514	0	2,058	662,572
Total Revenues	11,625,363	809,803	2,100,711	14,535,877
Expenditures:				
Current:				
Instruction:				
Regular	4,080,957	0	622,809	4,703,766
Special	1,195,541	0	612,035	1,807,576
Vocational	235,918	0	0	235,918
Other	1,136,286	0	27,493	1,163,779
Support Services:				
Pupil	843,289	0	99,040	942,329
Instructional Staff	311,961	0	170,260	482,221
General Administration	35,579	0	0	35,579
School Administration	845,230	0	2,457	847,687
Fiscal	427,258	22,472	19,611	469,341
Operations and Maintenance	1,287,920	0	6,932	1,294,852
Pupil Transportation	512,497	0	60,509	573,006
Central	22,084	0	6,992	29,076
Operation of Non-Instructional Services	1,893	0	398,509	400,402
Extracurricular Activities	194,352	0	124,102	318,454
Capital Outlay	0	0	1,006,239	1,006,239
Debt Service:				
Principal Retirement	0	435,000	27,000	462,000
Interest and Fiscal Charges	13,711	310,114	44,453	368,278
Total Expenditures	11,144,476	767,586	3,228,441	15,140,503
Excess of Revenues Over (Under) Expenditures	480,887	42,217	(1,127,730)	(604,626)
Other Financing Sources (Uses):				
Transfers In	233,043	0	0	233,043
Transfers (Out)	0	0	(233,043)	(233,043)
Total Other Financing Sources (Uses)	233,043	0	(233,043)	0
Net Change in Fund Balance	713,930	42,217	(1,360,773)	(604,626)
Fund Balance Beginning of Year, Restated	2,202,197	1,489,638	2,302,842	5,994,677
Fund Balance End of Year	\$2,916,127	\$1,531,855	\$942,069	\$5,390,051
			<del></del> -	

Mount Gilead Exempted Village School District, Ohio Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2011

Net Change in Fund Balance - Total Governmental Funds	(\$604,626)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital asset additions as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of the difference between capital asset additions and depreciation in the current period.	
Capital assets used in governmental activities \$1,246,85 Depreciation Expense (830,36	
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	410,470
Delinquent Property Taxes (\$122,80 Interest 3,2-	
Intergovernmental (19,8)	18)
	(139,431)
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.	462,000
Interest expense in the statement of activities differs from the amount reported in governmental funds for two reasons. Additional accrued interest was calculated for bonds and notes payable, and the difference arising from the advance refunding due to premium and bond issuance costs.	
Accrued Interest	269
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
Compensated Absences \$37,54 Amortization of Bond Issuance Cost (6.3)	
Amortization of Bond Issuance Cost (6,3) Amortization of Bond Premium 22,5:	
Bond Accretion (93,2- Deferred Charge (16,1-	
	(55,702)
The internal service fund used by management to charge back costs to individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of	
the internal service fund is allocated among the governmental activities.	510,937
Change in Net Assets of Governmental Activities	\$589,943

Mount Gilead Exempted Village School District, Ohio Statement of Net Assets Proprietary Fund June 30, 2011

	Governmental
	Activities-
	Internal Service
	Fund
Assets:	
Cash and Cash Equivalents with Fiscal Agent	\$1,684,722
Total Current Assets	1,684,722
Liabilities:	
Current Liabilities:	
Claims Payable	126,696
Total Current Liabilities	126,696
Net Assets:	
Unrestricted	1,558,026
Omestreed	1,330,020
Total Net Assets	\$1,558,026

Mount Gilead Exempted Village School District, Ohio Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Fund For the Fiscal Year Ended June 30, 2011

	Governmental
	Activities-
	Internal Service
	Fund
Operating Revenues:	Tuna
1 6	¢1 001 656
Charges for Services	\$1,901,656
m . 10	1.001.656
Total Operating Revenues	1,901,656
Operating Expenses:	
Purchased Services	349,672
Contract Services	1,076,131
Total Operating Expenses	1,425,803
Operating Income (Loss)	475,853
Non-Operating Revenues (Expenses):	
Investment Earnings	35,084
Total Non-Operating Revenues (Expenses)	35,084
Change in Net Assets	510,937
Net Assets Beginning of Year	1,047,089
Net Assets End of Year	\$1,558,026

	Governmental Activities- Internal Service Fund
Cash Flows from Operating Activities: Cash Received from Customers Cash Payments to Employees	\$2,028,533 (337,373)
Cash Payments to Suppliers  Net Cash Provided (Used) by Operating Activities	(1,292,950)
Cash Flows from Investing Activities: Earnings on Investments	35,084
Net Cash Provided (Used) by Cash Flows from Investing Activities	35,084
Net Increase (Decrease) in Cash and Cash Equivalents	433,294
Cash and Cash Equivalents Beginning of Year	1,251,428
Cash and Cash Equivalents End of Year	1,684,722
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities	
Operating Income (Loss) Changes in Assets & Liabilities:	475,853
Increase (Decrease) in Payables	(77,643)
Net Cash Provided (Used) by Operating Activities	\$398,210

	Scott Morrison Memorial Fund	Agency
Assets:		
Equity in Pooled Cash and Investments	\$5,100	\$26,066
Total Assets	5,100	\$26,066
Liabilities:		
Accounts Payable	0	35
Other Liabilities	0	26,031
Total Liabilities	0	\$26,066
Net Assets:		
Held in Trust	5,100	
Total Net Assets	\$5,100	

Scott Morrison Memorial Fund
\$5,100
5,100
0
0
5,100
0
\$5,100

## **Note 1 - Description of the School District**

The Mount Gilead Exempted Village School District (the "District") is located in Morrow County, including all of the Village of Mount Gilead, Ohio, and portions of surrounding townships. The District serves an area of approximately 68 square miles.

The District was established in 1873 through the consolidation of existing land areas and school districts, and in 1960 the Edison School District also became part of the Mount Gilead Exempted Village School District. The District is organized under Sections 2 and 3, Article VI of the Constitution of the State of Ohio. Under such laws, there is no authority for a school district to have a charter or adopt local laws. The legislative power of the school district is vested in the Board of Education, consisting of five members elected at large for staggered four year terms.

The District ranks as the 419th largest by enrollment among the 905 public school districts and community schools in the State and the 2nd largest in Morrow County. It currently operates one elementary school and one combined building for the middle school and high school. The District employs 47 non-certified and 102 certified employees to provide services to approximately 1,265 students in grades K through 12 and various community groups.

### **Note 2 - Summary of Significant Accounting Policies**

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) guidance issued on or before November 30, 1989, to its governmental activities and to its proprietary fund provided it does not conflict with or contradict GASB pronouncements. The District's significant accounting policies are described below.

# **Reporting Entity**

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the District has one component unit. The basic financial statements of the reporting entity include those of the District (the primary government) and those of The Tomorrow Center Community School (component unit).

The following organizations are described due to their relationship to the District:

# **Discretely Presented Component Unit**

The Tomorrow Center Community School (Center) The Center is a legally separate, conversion community school, serviced by a Board of Directors. The Center focuses on serving students at risk of or already in therapeutic residential placement and provides an alternative to the traditional educational setting. The Center was organized under Ohio Revised Code Chapter 3314 and the District is the sponsor. The Center was founded utilizing existing programs within the existing structure of the District. The employees of the Center remain part of the collective bargaining unit of the District. Based on the significant services provided by the District to the Center and the Center's purpose of serving the students within the District, the Center is reflected as a component unit of the District. The Center is reported separately to emphasize that it is legally separate from the District. The Center paid the District \$580,122 for contract services provided by the District during fiscal year 2011. Separately issued financial statements for the Center can be obtained from the Treasurer of the Tomorrow Center Community School, Trevor Gummere, at 145½ North Cherry Street, P.O. Box 239, Mount Gilead, Ohio 43338.

Information in the following notes to the basic financial statements is applicable to the primary government. Information relative to the component unit can be found in Note 19 to these basic financial statements.

# **Jointly Governed Organizations**

<u>Tri-Rivers Educational Computer Association (TRECA)</u> TRECA is a jointly governed organization among 21 school districts. TRECA was formed for the purpose of applying modern technology (with the aid of computers and other electronic equipment) to the administrative and instructional functions of member districts. Each of the governments of these schools supports TRECA based upon a per pupil charge, dependent upon the software package utilized. In the event of dissolution of the organization, all current members will share in net obligations or asset liquidations in a ratio proportionate to their last twelve months' financial contributions. TRECA is governed by a Board of Directors consisting of superintendents of the member school districts. The degree of control exercised by any participating school district is limited to its representation on the Board. Financial information is available from Mike Carder, Director, at 2222 Marion/Mount Gilead Road, P.O. Box 239, Marion, Ohio 43302.

<u>Tri Rivers Career Center</u> The Tri Rivers Career Center (the "Career Center") is a distinct political subdivision of the State of Ohio. The Career Center is operated under the direction of a Board consisting of one representative from each of the participating school district's elected board, and one representative from the Educational Service Center of Central Ohio. The Career Center possesses its own budgeting and taxing authority. Financial information is available from the Tri Rivers Career Center, at 2222 Marion/Mount Gilead Road, Marion, Ohio 43302.

# **Related Organization**

Mount Gilead Public Library The Mount Gilead Public Library (the "Library") is a related organization to the District. The School Board members are responsible for appointing the trustees of the Public Library; however, the School Board cannot influence the Library's operation nor does the Library represent a potential financial benefit or burden to the District. Although the District does serve as the taxing authority and has issued tax related debt on behalf of the Library, its role is limited to a ministerial function. The Library may issue debt and determines its own budget. Library general obligation debt currently serviced by the District is described in Note 9.

# **Insurance Purchasing Pools**

Ohio Mid-Eastern Regional Education Services Agency The District is a participant with several other school districts in an insurance purchasing pool to operate the Ohio Mid-Eastern Regional Educational Service Agency (OME-RESA). OME-RESA was formed for the purpose of providing medical/surgical, dental and vision insurance. OME-RESA is governed by a Board of Directors consisting of the superintendents of the member school districts. The degree of control exercised by any participating school district is limited to its representation on the Board. During fiscal year 2011, the District paid \$1,515,261 to OME-RESA.

<u>Workers' Compensation</u> The District participates in the Ohio Association of School Business Officials (OASBO)/Sheakley UniServe Workers' Compensation Group Rating Program (GRP). The GRP is sponsored by OASBO and administered by Sheakley UniServe, Inc. The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The District pays a fee to the GRP to cover the costs of administering the program.

## **Fund Accounting**

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

# **Governmental Funds**

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

The following are the District's major governmental funds:

<u>General fund</u> - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Debt service fund</u> - The debt service fund is used to account for the accumulation of resources and payment of general obligation bond principal and interest from governmental resources when the government is obligated is some manner for payment.

Other governmental funds of the District are used to account for (a) financial resources to be used for the acquisition, construction, or improvement of capital facilities other than those financed by proprietary funds; (b) grants and other resources whose use is restricted to a particular purpose; and (c) food service operations.

#### Proprietary Fund

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector. The District has no enterprise funds. The following is a description of the District's internal service fund:

<u>Internal service fund</u> - The internal service fund is used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the district, or to other governments, on a cost-reimbursement basis. The only internal service fund of the District accounts for a self-insurance program which provides medical/surgical, dental and vision benefits to employees.

## Fiduciary Funds

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is a private purpose trust which accounts for scholarship programs for students (Scott Morrison Memorial Fund). Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency fund accounts for student activities.

## **Basis of Presentation and Measurement Focus**

<u>Government-wide financial statements</u> - The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund operating activity is eliminated to avoid overstatement of revenues and expenses.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net assets.

<u>Fund financial statements</u> -Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the internal service fund is accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of this fund are included on the statement of fund net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the District's internal service fund is sales and charges for services. Operating expenses for internal service funds include the claims and purchased services. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Agency funds do not report a measurement focus as they do not report operations.

## **Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

<u>Revenues - Exchange and Non-exchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, income taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from income taxes is recognized in the period in which the income is earned. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, school district income tax, tuition and grants.

<u>Unearned Revenue and Deferred Revenue</u> - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2011, but which were levied to finance fiscal year 2012 operations, and other revenues received in advance of the fiscal year for which they are intended to finance, have been recorded as unearned revenue. Grants and entitlements received before the eligibility requirements are met are recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities received during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### **Equity in Pooled Cash and Investments**

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the basic financial statements.

During fiscal year 2011, investments were limited to the State Treasury Asset Reserve of Ohio (STAR Ohio), municipal bonds, mutual funds and negotiable certificates of deposit.

Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices.

STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price which is the price the investment could be sold for on June 30, 2011.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund or by policy of the Board of Education. Interest revenue credited to the general fund during fiscal year 2011 amounted to \$16,128 and \$1,842 credited to other governmental funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at fiscal year end is provided later in the notes.

# **Capital Assets**

General capital assets are those assets not specifically related to activities reported in the proprietary fund. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. During the year, the District maintained a capitalization threshold of \$5,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. The District does not possess infrastructure.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental Activities
Description	Estimated Lives
Land Improvements	15 - 20 years
Buildings and Improvements	20 - 70 years
Equipment	5 - 15 years

## **Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables". These amounts are eliminated in the governmental activities column on the Statement of Net Assets.

As a general rule the effect of interfund (internal) activity has been eliminated from the government-wide statement of activities. The interfund services provided and used are not eliminated in the process of consolidation.

## **Compensated Absences**

Compensated absences of the District consist of vacation leave and severance liability to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at June 30, 2011, by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for sick leave on employees expected to become eligible to retire in the future, all employees age fifty or greater with at least ten years of service; or twenty years of service at any age were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2011 and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. Compensated absences will be paid from the fund from which the employee's salaries are paid.

# **Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from the internal service fund are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds are recognized as a liability on the fund financial statements when due.

#### **Fund Balance**

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting*, the District classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The following categories are used:

Nonspendable – resources that are not in spendable form or have legal or contractual requirements to maintain the balance intact.

Restricted – resources that have external purpose restraints imposed on them by providers, such as creditors, grantors, or other regulators.

Committed – resources that are constrained for specific purposes that are internally imposed by the government at its highest level of decision making authority, the Board of Education.

Assigned – resources that are intended to be used for specific purposes as approved through the District's formal purchasing procedure by the Treasurer.

Unassigned – residual fund balance within the General Fund that is not restricted, committed, or assigned. In other governmental funds, the unassigned classification is used only to report a deficit cash balance resulting from incurred expenses for specific purposes exceeding amounts which had been restricted, committed or assigned for said purposes.

The District applies restricted resources first when an expense is incurred for purposes which both restricted and unrestricted net assets are available. The District considers committed, assigned, and unassigned fund balances, respectively, to be spent when expenditures are incurred for purposes for which any of the unrestricted fund balance classifications could be uses.

#### **Restricted Assets**

Restricted assets in the general fund represent equity in pooled cash and investments set aside for retainage payable.

#### **Net Assets**

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available. Of the \$2,838,228 in restricted net assets, none were restricted by enabling legislation.

#### **Parochial School**

Mount Gilead Christian School operates within the District's boundaries. Current State legislation provides funding to this parochial school. These monies are received and disbursed on behalf of the parochial school by the Treasurer of the District, as directed by the parochial school. The receipt and fiduciary responsibility of these State monies by the District is reflected in a nonmajor governmental fund for financial reporting purposes.

#### **Estimates**

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

#### Note 3 – Equity in Pooled Cash and Investments

The District maintains a cash and investment pool used by all funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "Equity in Pooled Cash and Investments."

State statute requires the classification of monies held by the District into three categories:

<u>Active Monies</u> - Those monies required to be kept in a "cash" or "near cash" status for immediate use by the District. Such monies must by law be maintained either as cash in the District treasury, in depository accounts payable or withdrawable on demand.

<u>Inactive Monies</u> – Those monies not required for use within the current two year period of designated depositories. Ohio law permits inactive monies to be deposited or invested as certificates of deposit maturing not later than the end of the current period of designated depositories, or as savings or deposit accounts, including, but not limited to passbook accounts.

<u>Interim Monies</u> – Those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Ohio law permits interim monies to be invested or deposited in the following securities:

- (1) Bonds, notes, or other obligations of or guaranteed by the United States, or those for which the faith of the United States is pledged for the payment of principal and interest.
- (2) Bonds, notes, debentures, or other obligations or securities issued by any federal governmental agency.
- (3) No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions.
- (4) Interim deposits in the eligible institutions applying for interim monies to be evidenced by time certificates of deposit maturing not more than one year from date of deposit, or by savings or deposit accounts, including, but limited to, passbook accounts.
- (5) Bonds and other obligations of the State of Ohio.
- (6) The Ohio State Treasurer's investment pool (STAROhio).
- (7) Commercial paper and banker's acceptances which meet the requirements established by Ohio Revised Code, Sec. 135.142.
- (8) Under limited circumstances, corporate debt interests in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public moneys deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### Cash and Cash Equivalents with Fiscal Agent

At fiscal year end, the District had a cash balance with the Ohio Mid-Eastern Regional Education Service Agency Self-funded Insurance Program (the "Program") of \$1,684,722. This money is held by the Program's fiscal agent in a pooled account which is representative of numerous entities and therefore, cannot be classified by risk.

#### **Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District's policy for deposits is any balance not covered by depository insurance will be collateralized by the financial institutions with pledged securities. As of June 30, 2011, \$1,225,512 of the District's bank balance of \$1,725,512 was exposed to custodial risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the District's name.

Ohio Revised Code Chapter 135, Uniform Depository Act, authorizes pledging of pooled securities in lieu of specific securities. Specifically, a designated public depository may pledge a single pool of eligible securities to secure repayment of all public monies deposited in the financial institution, provided that all times the total value of the securities so pledged is at least equal to 105% of the total amount of all public deposits secured by the pool, including the portion of such deposits covered by any federal deposit insurance.

#### **Investments**

As of June 30, 2011, the District had the following investments:

		Weighted Average
	Fair Value	Maturity (Years)
Mutual Funds	\$155,164	0.00
STAR Ohio	716,289	0.16
Negotiable CDs	2,738,803	0.57
Municipal Bonds	362,046	0.93
Total Fair Value	\$3,972,302	
Portfolio Weighted Average Maturity		0.51

Interest Rate Risk - In accordance with the investment policy, the District manages its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio to five years.

Credit Risk – It is the District's policy to limit its investments that are not obligations of the U.S. Government or obligations explicitly guaranteed by the U.S. Government to investments which have the highest credit quality rating issued by nationally recognized statistical rating organizations. Investments in Municipal Bonds were rated AA+ by Standard & Poor's and Fitch Ratings and AA1 by Moody's Investors Service. Investments in Negoitable CDs were either rated AA3, BA2, BAA3 or were not rated by Moody's Investors Service. Negotiable CDs were not rated by Standard & Poor's and Fitch Ratings. Mutual funds were not rated.

Concentration of Credit Risk – The District's investment policy allows investments in U.S. Agencies or Instrumentalities. The District has 4% invested in Mutual Funds, 18% invested in STAROhio, 69% invested in Negotiable CD's, and 9% invested in Municipal Bonds.

Custodial Credit Risk is the risk that in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All of the District's securities are either insured and registered in the name of the District or at least registered in the name of the District.

#### **Note 4 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis. Second half distributions occur in a new fiscal year. Property taxes include amounts levied against all real, public utility, and tangible personal (used in business) property located in the District. Real property taxes are levied after April 1 on the assessed value listed as of the prior January 1, the lien date. Public utility property taxes attached as a lien on December 31 of the prior year, were levied April 1 and are collected with real property taxes. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. All property is required to be revalued every six years. Public utility property taxes are assessed on tangible personal property at 88 percent of true value (with certain exceptions) and on real property at 35 percent of true value.

Tangible personal property tax revenue received during calendar year 2011 (other than public utility property tax) represents the collection of 2011 taxes levied against local and interexchange telephone companies. Tangible personal property tax on business inventory, manufacturing machinery and equipment, and furniture and fixtures is no longer levied and collected. The October 2008 tangible personal property tax settlement was the last property tax settlement for general personal property taxes. Tangible personal property taxes received from telephone companies in calendar year 2011 were levied after April 1, 2010, on the value as of December 31, 2010. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the School District prior to June 30.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20. The District receives property taxes from Hamilton County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2011, are available to finance fiscal year 2012 operations. The amount available for advance can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents delinquent taxes outstanding and real property, tangible personal property, and public utility taxes that became measurable as of June 30, 2011. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 is intended to finance current fiscal year operations. The receivable is therefore offset by a credit to deferred revenue for that portion not intended to finance current fiscal operations.

#### Mount Gilead Exempted Village School District Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

The assessed value, by property classification, upon which taxes collected in 2011 were based as follows:

	Amount
Agricultural/Residential	
and Other Real Estate	\$147,508,060
Public Utility Personal	5,094,830
Total	\$152,602,890

#### **Note 5 - School District Income Tax**

During 2003, voters of the District passed a renewal of the 3/4% income tax, effective for five years and in 2008, the income tax was renewed. The tax is collected by the State of Ohio and remitted to the District quarterly. Total income tax revenue for fiscal year 2011, credited to the general fund, was \$954,481.

#### Note 6 – Receivables

Receivables at June 30, 2011, consisted of taxes, interest, due from component unit, intergovernmental grants and interfund. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds.

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#### Note 7 - Capital Assets

Capital asset activity for the fiscal year ended June 30, 2011 was as follows:

Capital asset activity for the fiscal year	Beginning	2011 was as 1011	, , , , , , , , , , , , , , , , , , ,	Ending
	Balance	Additions	Deletions	Balance
<b>Governmental Activities</b>				
Capital Assets, not being depreciated:				
Land	\$26,121	\$0	\$0	\$26,121
Construction in Progress	19,594,573	1,225,175	20,819,748	0
Total Capital Assets, not being depreciated	19,620,694	1,225,175	20,819,748	26,121
Capital Assets, being depreciated:	15,020,05	1,220,170	20,012,7.10	20,121
Land Improvements	362,789	0	0	362,789
Buildings and Improvements	14,137,324	20,819,748	0	34,957,072
Equipment	2,750,589	21,682	0	2,772,271
Total Capital Assets, being depreciated:	17,250,702	20,841,430	0	38,092,132
Totals at Historical Cost	36,871,396	22,066,605	20,819,748	38,118,253
Less Accumulated Depreciation:				
Land Improvements	184,463	31,240	0	215,703
Buildings and Improvements	2,952,280	627,370	0	3,579,650
Equipment	1,893,174	171,751	0	2,064,925
Total Accumulated Depreciation	5,029,917	830,361	0	5,860,278
Governmental Activities Capital Assets, Net	\$31,841,479	\$21,236,244	\$20,819,748	\$32,257,975
Instruction:				
Regular		\$515,306		
Special		4,841		
Vocational		18,001		
Support Services:				
Pupil		3,345		
Instructional Staff		14,711		
School Administration		9,976		
Operations and Maintenance		29,666		
Pupil Transportation		136,246		
Operation of Non-Instructional Services		22,166		
Extracurricular Activities		76,103		
Total Depreciation Expense		\$830,361		
Tomi Depreciation Expense		Ψ030,301		

#### Note 8 - Capitalized Leases - Lessee Disclosure

#### **Lease Purchase Agreement**

On January 18, 2007, the District entered into a lease-purchase for school facilities construction through the OASBO Expanded Asset Pooled Financing Program. US Bank has been designated as trustee for the agreement. The source of revenue to fund the principal and interest payments is general operating revenue of the District. All of the District's projects have been completed as of June 30, 2011.

The following is a summary of the District's future minimum annual payments to termination of the lease purchase agreement:

Fiscal Year	
Ending June 30,	Long-Term Debt
2012	\$82,234
2013	81,923
2014	82,543
2015	82,094
2016	82,576
2017-2021	409,672
2022-2026	410,038
2027-2031	410,455
2032-2035	328,382
Total Minimum Lease Payments	1,969,917
Less: Amount Representing Interest	(776,917)
Present Value of Minimum Lease Payments	\$1,193,000

#### Note 9 - Long-Term Obligations

During the fiscal year 2011, the following changes occurred in governmental activities long-term obligations:

Rate         Balance         Additions         Deletions         Balance         One Year           Governmental Activities:           General Obligation Bonds:         1998 Library Bonds         Various         \$815,000         \$0         (\$75,000)         \$740,000         \$75,2000         \$75,2000         \$60         \$60,000         \$75	ı
General Obligation Bonds:         1998 Library Bonds       Various       \$815,000       \$0       (\$75,000)       \$740,000       \$75,000         2000 School Improvement Bond -       Current Interest Bonds       4.80%       285,000       0       (285,000)       0         Capital Appreciation       9,986       0       0       9,986         Accretion of Interest       510,344       29,142       0       539,486	ar
1998 Library Bonds         Various         \$815,000         \$0         (\$75,000)         \$740,000         \$75,           2000 School Improvement Bond -         Current Interest Bonds         4.80%         285,000         0         (285,000)         0           Capital Appreciation         9,986         0         0         9,986           Accretion of Interest         510,344         29,142         0         539,486	
2000 School Improvement Bond -       4.80%       285,000       0       (285,000)       0         Current Interest Bonds       4.80%       285,000       0       0       9,986         Capital Appreciation       9,986       0       0       9,986         Accretion of Interest       510,344       29,142       0       539,486	
Current Interest Bonds         4.80%         285,000         0         (285,000)         0           Capital Appreciation         9,986         0         0         9,986           Accretion of Interest         510,344         29,142         0         539,486	000
Capital Appreciation         9,986         0         0         9,986           Accretion of Interest         510,344         29,142         0         539,486	
Accretion of Interest 510,344 29,142 0 539,486	0
	0
2005 School Improvement Refunding Bonds -	0
2000 Sensor Improvement Returning 2 onto	
Current Interest 3.25% 6,135,000 0 (75,000) 6,060,000 395,	000
Capital Appreciation 325,000 0 0 325,000	0
Accretion of Interest 221,706 64,104 0 285,810	0
Premium 415,320 0 (22,551) 392,769	0
Deferred Amount (298,111) 0 16,187 (281,924)	0
Total General Obligation Bonds 8,419,245 93,246 (441,364) 8,071,127 470,	000
Capital Leases:	
Lease Purchase Agreement 1,220,000 0 (27,000) 1,193,000 28,	000
Total Capital Leases 1,220,000 0 (27,000) 1,193,000 28,	000
Total Long-Term Liabilities 9,639,245 93,246 (468,364) 9,264,127 498,	000
Compensated Absences 670,652 40,455 (88,804) 622,303 87,	990
Total Governmental Activities \$10,309,897 \$133,701 (\$557,168) \$9,886,430 \$585,	990

General obligation bonds will be paid from the debt service fund. Capital leases will be paid from the permanent improvement fund. Compensated absences will be paid from the fund from which the person is paid.

Principal and interest requirements to retire general obligation debt outstanding at year end are as follows:

	Gene	eral Obligation Bor	nds	Capit	al Appreciation Bo	onds
Fiscal Year	Dalar storel	Ludamad	T-4-1	Dula sia si	Intonest	T-4-1
Ending June 30	Principal	Interest	Total	Principal	Interest	Total
2012	\$470,000	\$288,467	\$758,467	\$0	\$0	\$0
2013	515,000	263,881	778,881	0	0	0
2014	85,000	247,422	332,422	175,000	285,000	460,000
2015	220,000	239,154	459,154	5,709	334,291	340,000
2016	230,000	229,607	459,607	4,277	335,723	340,000
2017-2021	2,340,000	886,373	3,226,373	150,000	320,000	470,000
2022-2026	2,515,000	307,189	2,822,189	0	0	0
2027-2031	425,000	26,917	451,917	0	0	0
Total	\$6,800,000	\$2,489,010	\$9,289,010	\$334,986	\$1,275,014	\$1,610,000

#### Note 10 - Risk Management

#### Comprehensive

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2011, the District contracted with Indiana Insurance for general liability insurance, property insurance and commercial umbrella insurance.

Indiana Insurance provides general liability coverage. The general liability coverage insures up to \$1,000,000 each occurrence and \$2,000,000 aggregate.

Indiana Insurance provides property, crime, and equipment breakdown insurance coverage. The property coverages insure up to a blanket limit of \$54,500,000 with a \$2,500 deductible, and commercial crime covers up to \$10,000 for theft, disappearance and destruction and \$25,000 for employee dishonesty.

Indiana Insurance provides commercial umbrella insurance coverage in the amount of \$3,000,000 per occurrence and \$3,000,000 annual aggregate.

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years nor has insurance coverage been significantly reduced from prior year.

#### Medical/Surgical, Dental and Vision Insurance

Medical/surgical, dental and vision insurance is offered to employees through a self-insurance internal service fund. The District has established a Risk Management Fund (an internal service fund) to account for and finance its uninsured risks of loss. Under this program, the Risk Management Fund provides coverage for up to a maximum of \$50,000 per covered person. The plan is offered to school districts state-wide through the Ohio Mid-Eastern Regional Education Service Agency (OME-RESA) in Steubenville, and administered by Self-Funded Plans, Inc. of Cleveland.

All funds of the District participate in the program and make payments to the Risk Management Fund based on actuarial estimates of the amounts needed to pay claims and actual amounts needed to pay fixed costs (premiums for stop-loss coverage and medical conversion and administrative fees and services). The District's independent third-party administrator has actuarially determined that \$126,696 is a good and sufficient provision for incurred but not reported claims as of June 30, 2011. This amount is non-discounted and is based upon historical claims experience.

The claims liability of \$126,696 reported in the internal service fund at June 30, 2011, is based on an estimate provided by Self Funded Plans, Inc. (the third party administrator) and the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be accrued at the estimated ultimate cost of settling claims, Changes in claims activity for the past two fiscal years are as follows:

Fiscal Year	Beginning Balance	Claims Incurred	Claims Payments	Ending Balance
2011	\$204,339	\$1,076,131	(\$1,153,774)	\$126,696
2010	141,591	1,856,419	(1,793,671)	204,339

#### **Workers' Compensation**

For fiscal year 2011, the District participated in the Sheakley UniServe Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is tiered into groups based upon past workers' compensation experience. Within each tiered group, a common premium rate is applied to all school districts within that group. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of their tiered group. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Sheakley UniServe provides administrative, cost control and actuarial services to the GRP.

#### **Note 11 - Pension Plans**

#### **School Employees Retirement System of Ohio**

#### Plan Description

The District contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple-employer defined benefit pension plan. SERS provides retirement, disability, and survivor benefits; annual cost-of-living adjustments; and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by state statute per Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report can be obtained by contacting SERS, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling toll free (800) 878-5853. It is also posted on SERS' website at www.ohsers.org under Employers/Audit Resources.

#### **Funding Policy**

Plan members are required to contribute 10% of their annual covered salary and District is required to contribute 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended, up to statutory maximum amounts, by the SERS' Retirement Board. The Retirement Board acting with the advice of the actuary, allocates the employer contribution rate among four of the funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care fund) of the System. For fiscal year ending June 30, 2011, the allocation to pension and death benefits is 11.81%. The remaining 2.19% of the 14% employer contribution rate is allocated to the Health Care and Medicare B Funds. The District's contributions to SERS for the years ended June 30, 2011, 2010, and 2009 were \$248,808, \$207,912, and \$198,024, respectively; 58% has been contributed for fiscal year 2011 and 100% for fiscal years 2010 and 2009.

#### **State Teachers Retirement System of Ohio**

#### Plan Description

The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple employer public employee retirement system. STRS Ohio is a statewide retirement plan for licensed teachers and other faculty members employed in the public schools of Ohio or any school, community school, college, university, institution, or other agency controlled, managed and supported, in whole or in part, by the state or any political subdivision thereof. Additional information or copies of STRS Ohio's Comprehensive Annual Financial Report can be requested by writing to STRS Ohio, 275 E. Broad Street, Columbus, OH 43215-3771, by calling toll-free 1-888-227-7877, or by visiting the STRS Ohio web site at <a href="https://www.strsoh.org">www.strsoh.org</a>.

#### Plan Options

New members have a choice of three retirement plan options. In addition to the Defined Benefit (DB) Plan, new members are offered a Defined Contribution (DC) Plan and a Combined Plan. The DC Plan allows members to allocate all their member contributions and employer contributions equal to 10.5% of earned compensation among various investment choices. The Combined Plan offers features of the DC Plan and DB Plan. In the Combined Plan, member contributions are allocated to investment choices by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. Contributions into the DC Plan and Combined Plan are credited to member accounts as employers submit their payroll information to STRS Ohio, generally on a biweekly basis. DC and Combined Plan members will transfer to the DB Plan during their fifth year of membership unless they permanently select the DC or Combined Plan.

#### **DB** Plan Benefits

Plan benefits are established under Chapter 3307 of the Revised Code. Any member may retire who has (i) five years of service credit and attained age 60; (ii) 25 years of service credit and attained age 55; or (iii) 30 years of service credit regardless of age. The annual retirement allowance, payable for life, is the greater of the "formula benefit" or the "money-purchase benefit" calculation. Under the "formula benefit," the retirement allowance is based on years of credited service and final average salary, which is the average of the member's three highest salary years. The annual allowance is calculated by using a base percentage of 2.2% multiplied by the total number of years of service credit (including Ohio-valued purchased credit) times the final average salary. The 31st year of earned Ohio service credit is calculated at 2.5%. An additional one-tenth of a percent is added to the calculation for every year of earned Ohio service over 31 years (2.6% for 32 years, 2.7% for 33 years and so on) until 100% of final average salary is reached. For members with 35 or more years of Ohio contributing service, the first 30 years will be calculated at 2.5% instead of 2.2%. Under the "money-purchase benefit" calculation, a member's lifetime contributions plus interest at specified rates are matched by an equal amount from other STRS Ohio funds. This total is then divided by an actuarially determined annuity factor to determine the maximum annual retirement allowance.

#### DC Plan Benefits

Benefits are established under Sections 3307.80 to 3307.89 of the Revised Code. For members who select the DC Plan, all member contributions and employer contributions at a rate of 10.5% are placed in an investment account. The member determines how to allocate the member and employer money among various investment choices. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump-sum withdrawal. Employer contributions into members' accounts are vested after the first anniversary of the first day of paid service. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

#### Combined Plan Benefits

Member contributions are allocated by the member, and employer contributions are used to fund a defined benefit payment. A member's defined benefit is determined by multiplying 1% of the member's final average salary by the member's years of service credit. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60. The defined contribution portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50.

Eligible faculty of Ohio's public colleges and universities may choose to enroll in either STRS Ohio or an alternative retirement plan (ARP) offered by their employer. Employees have 120 days from their employment date to select a retirement plan.

A retiree of STRS Ohio or another Ohio public retirement system is eligible for reemployment as a teacher following the elapse of two months from the date of retirement. Contributions are made by the reemployed member and employer during the reemployment. Upon termination of reemployment or age 65, whichever comes later, the retiree is eligible for an annuity benefit or equivalent lump-sum payment in addition to the original retirement allowance. A reemployed retiree may alternatively receive a refund of only member contributions with interest before age 65, once employment is terminated.

Benefits are increased annually by 3% of the original base amount for DB Plan participants.

The DB and Combined Plans offer access to health care coverage to eligible retirees who participated in the plans and their eligible dependents. Coverage under the current program includes hospitalizations, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. By Ohio law, health care benefits are not guaranteed.

A DB or Combined Plan member with five or more years' credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of members who die before retirement may qualify for survivor benefits. A death benefit of \$1,000 is payable to the beneficiary of each deceased retired member who participated in the DB Plan. Death benefit coverage up to \$2,000 can be purchased by participants in the DB, DC or Combined Plans. Various other benefits are available to members' beneficiaries.

#### **Funding Policy**

Chapter 3307 of the Revised Code provides statutory authority for member and employer contributions. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employers.

Contribution requirements and the contributions actually made for the fiscal year ended June 30, 2010, were 10% of covered payroll for members and 14% for employers. The District's contributions to STRS for the years ended June 30, 2011, 2010, and 2009 were \$704,784, \$705,096, and \$754,788, respectively; 83% has been contributed for fiscal year 2011 and 100% for fiscal years 2010 and 2009.

#### **Note 12- Post Employment Benefits**

#### **School Employees Retirement System of Ohio**

#### Plan Description

In addition to a cost-sharing multiple-employer defined benefit pension plan, the School Employees Retirement System of Ohio (SERS) administers two postemployment benefit plans.

#### Medicare Part B Plan

The Medicare B plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Ohio Revised Code (ORC) 3309.69. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lesser of the January 1, 1999 Medicare Part B premium or the current premium. The Medicare Part B premium for calendar year 2011 was \$96.40 for most participants, but could be as high as \$369.10 depending on their income; SERS' reimbursement to retirees was \$45.50.

The Retirement Board, acting with the advice of the actuary, allocates a portion of the current employer contribution rate to the Medicare B Fund. For fiscal year 2011, the actuarially required allocation was .76%. District contributions for the year ended June 30, 2011, 2010 and 2009 were \$13,507, \$11,286 and \$10,750, respectively, which equaled the required contributions each year.

#### Health Care Plan

ORC 3309.375 and 3309.69 permit SERS to offer health care benefits to eligible retirees and beneficiaries. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. SERS offers several types of health plans from various vendors, including HMO's, PPO's, Medicare Advantage and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively.

The ORC provides the statutory authority to fund SERS' postemployment benefits through employer contributions. Active members do not make contributions to the postemployment benefit plans.

The Health Care Fund was established under, and is administered in accordance with, Internal Revenue Code 105(e). Each year after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer 14% contribution to the Health Care Fund. At June 30, 2011, the health care allocation was 1.43%. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. Statues provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2011, the minimum compensation level was established at \$35,800. The surcharge, added to the unallocated portion of the 14% employer contribution rate is the total amount assigned to the Health Care Fund. The District contributions assigned to health care for the years ended June 30, 2011, 2010, and 2009 were \$25,414, \$6,831, and \$58,841, respectively; 58% has been contributed for fiscal year 2011 and 100% for fiscal years 2010 and 2009.

The SERS Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

The financial reports of SERS' Health Care and Medicare B plans are included in its Comprehensive Annual Financial Report. The report can be obtained by contacting SERS, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling toll free (800) 878-5853. It is also posted on SERS' website at www.ohsers.org under Employers/Audit Resources.

#### **State Teachers Retirement System of Ohio**

#### Plan Description

STRS Ohio administers a pension plan that is comprised of: a Defined Benefit Plan; a self-directed Defined Contribution Plan and a Combined Plan that is a hybrid of the Defined Benefit and the Defined Contribution Plan.

Ohio law authorized STRS Ohio to offer a cost-sharing, multiple-employer health care plan. STRS Ohio provides access to health care coverage to eligible retirees who participated in the Defined Benefit or Combined Plans. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums.

Pursuant to 3307 of the Revised Code, the Retirement Board has discretionary authority over how much, if any, of the associated health care costs will be absorbed by STRS Ohio. All benefit recipients, for the most recent year, pay a portion of the health care costs in the form of a monthly premium.

STRS Ohio issues a stand-alone financial report. Interested parties can view the most recent Comprehensive Annual Financial Report by visiting <a href="www.strsoh.org">www.strsoh.org</a> or by requesting a copy by calling toll-free 1-888-227-7877.

#### **Funding Policy**

Under Ohio law, funding for post-employment health care may be deducted from employer contributions. Of the 14% employer contributions rate, 1% of covered payroll was allocated to post-employment health care for the year ended June 30, 2011, 2010 and 2009. The 14% employer contribution rate is the maximum rate established under Ohio law. The District contributions for the years ended June 30, 2011, 2010, and 2009 were \$50,342, \$50,364, and \$53,913, respectively; 83% has been contributed for fiscal year 2011 and 100% for fiscal years 2010 and 2009.

#### **Note 13 - Contingencies**

#### **Grants**

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

#### Litigation

The District is not currently party to any legal proceedings which would have a material impact on the financial statements.

#### Note 14 – Accountability

The following individual fund had a deficit in fund balance at year end:

Fund	Deficit
Other Governmental Funds:	_
Auxiliary Services	\$757
IDEA, Part B	92,625
Title I	81,116

The deficit in fund balance was primarily due to accruals in GAAP. The general fund is liable for any deficit in these funds and will provide operating transfers when cash is required not when accruals occur.

#### Note 15 - Statutory Reserves

The District is required by State law to set-aside certain general fund revenue amounts, as defined by statute, into various reserves. These reserves are calculated and presented on a cash basis. During the fiscal year ended June 30, 2011, the reserve activity was as follows:

	Textbooks	Capital Acquisition
Set Aside Reserve Balance as of June 30, 2010	\$34,869	\$0
Current Year Set Aside Requirements	179,397	179,397
Qualified Disbursements	(229,180)	(225,438)
Total	(\$14,914)	(\$46,041)
Balance to Carry Forward	(\$14,914)	\$0

The District's qualifying disbursements were not sufficient to reduce the set-aside amounts below zero for textbooks/instructional materials. Qualifying expenditures for capital acquisition exceeded the required set-aside amount and may be carried forward to future years.

#### **Note 16 - Interfund Transactions**

Interfund transactions at June 30, 2011, consisted of the following interfund receivables, interfund payables, transfers in and transfers out:

	Interfund		Transfers	
	Receivable	Payable	In	Out
General Fund	\$72,911	\$0	\$233,043	\$0
Other Governmental Funds	0	72,911	0	233,043
Total All Funds	\$72,911	\$72,911	\$233,043	\$233,043

Interfund balance/transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budget authorizations; to segregate and to return money to the fund from which it was originally provided once a project is completed.

The District made a legal transfer out of the Classroom Facilities Fund (listed as Other Governmental Funds above) into the General Fund for an over deposit of \$233,043 from the Ohio School Facilities Commission.

#### **Note 17 – Construction and Commitments**

Listed below are the District's contracts that had outstanding balances at year end:

Claypool Electric	\$17,283
Studer Obringer	5,376
Lepi Enterprises	7,523
Total	\$30,182

#### Note 18 – Change in Accounting Principles and Restatement

For fiscal year 2011, the District has implemented Governmental Accounting Standards Board (GASB) Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions." GASB 54 shifts the focus of fund balance reporting from the availability of fund resources for budgeting to the extent to which the District is bound to honor constraints on the specific purposes for which amounts in funds can be spent.

#### **Restatement of Fund Balance**

The implementation of GASB 54 had the following effects on fund balance of the following major and non-major (other governmental) funds of the District as they were previously reported.

		Other
	General Fund	Governmental Funds
Fund Balance, June 30, 2010	\$2,102,241	\$2,402,798
Fund Reclassification	99,956	(99,956)
Fund Balance, June 30, 2010 - Restated	\$2,202,197	\$2,302,842

#### Note 19 – Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

			Other	
		Debt	Governmental	
Fund Balances	General	Service	Funds	Total
Restricted for:				
Food Service Operations	\$0	\$0	\$67,475	\$67,475
Special Trust	0	0	13,915	13,915
Race To The Top	0	0	368	368
Education Stabilization	0	0	17,978	17,978
Title II D Technology	0	0	21	21
Classroom Facilities Maintenance	0	0	279,184	279,184
Debt Service Payments	O	1,531,855	0	1,531,855
District Managed Student Activity	0	0	18,601	18,601
Capital Improvements	0	0	20,045	20,045
Classroom Facilities	0	0	698,980	698,980
Total Restricted	\$0	\$1,531,855	\$1,116,567	\$2,648,422
Assigned to:				
Encumbrances	58,012	0	0	58,012
Total Assigned	58,012	0	0	58,012
Unassigned (Deficit)	2,858,115	0	(174,498)	2,683,617
Total Fund Balance	\$2,916,127	\$1,531,855	\$942,069	\$5,390,051

#### **Note 20 - The Tomorrow Center Community School**

The Tomorrow Center Community School (the "Center") is a discretely presented component unit of the Mount Gilead Exempted Village School District (the "District"). The District is the Sponsor of the Center. The Center issues a publicly available, stand-alone financial report that includes financial statements and supplementary information. That may be obtained by writing to Treasurer of the Mount Gilead Exempted Village School District, 145½ North Cherry Street, Mount Gilead, Ohio 43338.

#### **Significant Accounting Policies**

**Basis of Presentation** - Enterprise accounting is used to account for operations that are financed and operated in a manner similar to private business enterprises and focuses on the determination of operating income, changes in net assets, financial position, and cash flows. Enterprise accounting may be used to account for any activity for which a fee is charged to external users for goods or services.

Measurement Focus and Basis of Accounting - Enterprise accounting uses a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities are included on the balance sheet. Operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made. The accrual basis of accounting is utilized for reporting purposes. Revenues are recognized when they are earned, and expenses are recognized when they are incurred.

**Budgetary Process** - Unlike other public schools located in the State of Ohio, community schools are not required to follow budgetary provisions set forth in Ohio Revised Code Chapter 5705, unless specifically provided in the Center's contract with its Sponsor. The contract between the Center and its Sponsor requires a detailed school budget for each year of the contract; however, the budget does not have to follow the provisions of Ohio Revised Code Chapter 5705.

Cash - All monies received by the Center are deposited in a demand deposit account.

Capital Assets and Depreciation - All capital assets are capitalized at cost and updated for additions and reductions during the year. Donated capital assets are recorded at their fair market value on the date donated. The Center maintains a capitalization threshold of \$500 for nontechnical and audio/visual equipment and \$200 for technical and audiovisual equipment. The Center does not have any infrastructure. Improvements are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All capital assets are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method. Equipment is depreciated over five to fifteen years.

*Operating Revenues and Expenses* - Operating revenues are those revenues that are generated directly from the primary activity of the Center. Operating expenses are necessary costs incurred to provide the service that is the primary activity of the Center. All revenues and expenses not meeting this definition are reported as non-operating.

**Prepayments** - Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in the financial statements. These items are reported as assets on the statement of net assets using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expense is reported in the year in which services are consumed.

**Net Assets -** Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, consists of capital assets, net of accumulated depreciation. Net assets are reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The Center applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

*Intergovernmental Revenue* - The Center currently participates in the State Foundation Program. Revenues received from this program are recognized as operating revenues in the accounting period in which all eligibility requirements are met.

Federal and State grants are recognized as non-operating revenues in the accounting period in which all eligibility requirements have been met. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the Center must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Center on a reimbursement basis.

**Estimates** - The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **Deposits**

At June 30, 2011, the carrying amount of all Center deposits was \$331,957. Based on the criteria described in GASB Statement No. 40, "<u>Deposits and Investment Risk Disclosures</u>", as of June 30, 2011, \$87,624 of the Center's bank balance of \$337,624 was exposed to custodial risk, while \$250,000 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the Center's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the Center. The Center has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the Center to a successful claim by the FDIC.

#### **Receivables**

Receivables at June 30, 2011, consisted of intergovernmental receivables arising from grants and entitlements. All receivables are considered collectable in full.

#### **Capital Assets**

A summary of capital assets at June 30, 2011 follows:

	Beginning Balance	Additions	Deletions	Ending Balance
Component Unit Capital Assets, being depreciated: Furniture and Equipment	\$261,949	\$0	\$0	\$261,949
Less Accumulated Depreciation	(179,179)	(16,646)	0	(195,825)
Component Unit Capital Assets, Net	\$82,770	(\$16,646)	\$0	\$66,124

#### **Contract Services**

For fiscal year ended June 30, 2011, contract services expenses were as follows:

Purchased Instructional Services	\$258,927
Purchased Administrative Services	214,150
Utility Expenses	59,568
Other Purchased Services	47,477
	\$580,122

The above transactions are related party transactions since these services are purchased through the Sponsor, Mount Gilead Exempted Village School District.

#### **Risk Management**

The Center is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Center is covered under the liability and property polices of the Mount Gilead Exempted Village School District.

Coverage	Limits of Coverage	Deductible
General Liability:		
Each Occurrence	\$1,000,000	\$0
Annual Aggregate	2,000,000	0
Commercial Umbrella:		
Each Occurrence	1,000,000	0
Annual Aggregate	1,000,000	0
Employee Benefits Liability:		
Each Occurrence	1,000,000	3,000
Annual Aggregate	3,000,000	3,000
Ohio Employer's Liability:		
Each Occurrence	1,000,000	0
Annual Aggregate	2,000,000	0
School Leader's Errors and Omissions:		
Each Occurrence	1,000,000	1,000
Annual Aggregate	1,000,000	1,000
School Law Enforcement Liability:		
Each Occurrence	500,000	2,500
Annual Aggregate	500,000	2,500
Property	28,647,325	2,500

Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There has been no significant reduction in amounts of insurance coverage from fiscal year 2011.

#### **Contingencies**

#### Grants

The Center received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the Center at June 30, 2011. Management is unaware of any material pending claims that may affect the fiscal 2011 school year.

#### Litigation

The Center is not involved in any other litigation that, in the opinion of management, would have a material effect on the financial statements.

#### **State Foundation Funding**

The Ohio Department of Education conducts reviews of enrollment data and full-time equivalency (FTE) calculations made by the schools. These reviews are conducted to ensure the schools are reporting accurate student enrollment data to the State, upon which state foundation funding is calculated. As a result of the review after fiscal year end, the Center is owed \$7,212 from the Ohio Department of Education which is reflected on the basic financial statements as an intergovernmental receivable.

#### **Service Contract**

The Mount Gilead Exempted Village School District and the Center have entered into a service contract agreement. This agreement states that the Center will contract for educational services from the Mount Gilead Exempted Village School District Board of Education and reimburse the Board of Education for these services. The Mount Gilead Exempted Village School District agreed to provide the requested services and receive reimbursement for the Center pursuant to Ohio Revised Code Section 3317.11 as follows:

- 1. Instructional services for the intensive day treatment program
- 2. Instructional services for the High School S.E.D. program
- 3. Instructional services for the Recovery/Alcohol program
- 4. Instructional services for the Suspension Alternative program
- 5. Collaboration for staff development programs for certified and non-certified staff
- 6. Planning and consultative services for curriculum development
- 7. Psychological services as needed for re-evaluations and initial multi-factored evaluations
- 8. Fiscal services including payroll, retirement, and insurance
- 9. Student services including E.M.I.S., Nursing, Speech, Guidance and Therapy
- 10. Classroom space and administrative services
- 11. Custodial services

#### Mount Gilead Exempted Village School District Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

- 12. Food services
- 13. Transportation services
- 14. Supervision/Director services
- 15. Office Management services
- 16. Classroom aides for instructional areas
- 17. Technology support

The Mount Gilead Board of Education acts as the fiscal agent for the service agreement described above. As fiscal agent, the Board of Education shall enter into employment contracts with each certified teacher/administrator/aide whose services are to be shared with Mount Gilead Exempted Village School District. Other services may be provided based on mutual consent of both the Center and the Mount Gilead Exempted Village School District.

#### **Related Party Transactions**

The Center is a component unit of the Sponsor (Mt. Gilead Exempted Village School District). The Center and the Sponsor entered into a 5-year sponsorship agreement on July 17, 2007, whereby terms of the sponsorship were established. Pursuant to this agreement, the Sponsor's Treasurer serves as the Center's fiscal officer.

In fiscal year 2011, payments were made by the Center to the Sponsor totaling \$580,122. These represent payments for reimbursements for services provided by the Sponsor to the Center.



#### General Fund

		Fur	nd	
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Taxes	\$3,757,210	\$3,809,251	\$3,719,097	(\$90,154)
Tuition and Fees	826,662	838,112	818,276	(19,836)
Investment Earnings	17,354	17,594	17,178	(416)
Intergovernmental	6,194,595	6,280,396	6,131,757	(148,639)
Charges for Services	48,645	49,319	48,152	(1,167)
Other Revenues	722,415	732,421	715,087	(17,334)
Total Revenues	11,566,881	11,727,093	11,449,547	(277,546)
Expenditures:				
Current:				
Instruction:				
Regular	4,041,610	4,225,786	4,178,240	47,546
Special	1,211,387	1,266,590	1,252,339	14,251
Vocational	248,193	259,503	256,583	2,920
Other	1,099,363	1,149,461	1,136,528	12,933
Support Services:				
Pupil	828,880	866,652	856,901	9,751
Instructional Staff	312,910	327,169	323,488	3,681
General Administration	33,858	35,401	35,003	398
School Administration	806,782	843,547	834,056	9,491
Fiscal	430,431	450,046	444,982	5,064
Operations and Maintenance	1,298,227	1,357,388	1,342,115	15,273
Pupil Transportation	524,907	548,827	542,652	6,175
Central	22,813	23,852	23,584	268
Operation of Non-Instructional Services	864	903	893	10
Extracurricular Activities	179,310	187,481	185,372	2,109
Debt Service:	177,510	107,401	105,572	2,10)
Interest and Fiscal Charges	13,263	13,867	13,711	156
Total Expenditures	11,052,798	11,556,473	11,426,447	130,026
Excess of Revenues Over (Under) Expenditures	514,083	170,620	23,100	(147,520)
Other Financing Sources (Uses):				
Transfers In	235,431	238,692	233,043	(5,649)
Total Other Financing Sources (Uses)	235,431	238,692	233,043	(5,649)
Net Change in Fund Balance	749,514	409,312	256,143	(153,169)
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	2,638,191	2,638,191	2,638,191	0
Fund Balance End of Year	\$3,387,705	\$3,047,503	\$2,894,334	(\$153,169)
· ·				

See accompanying notes to the required supplementary information.

#### **Note 1 – Budgetary Process**

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures at level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. Any budgetary modification at this level may only be made by resolution of the Board of Education. The Treasurer has been authorized to allocate Board appropriations to the function and object level within each fund. Although the legal level of budgetary control was established at the fund level for the general fund, the District has elected to present the budgetary statement comparison at the fund and function level of expenditures.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statement reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statement reflect the amounts in the amended certificate in effect at the time the final appropriations were passed.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed during the year, including all supplemental appropriations.

While the District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Combined Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Non-GAAP Basis) presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).

## Mount Gilead Exempted Village School District, Ohio Notes to the Required Supplementary Information For The Fiscal Year Ended June 30, 2011

- 3. Encumbrances are treated as expenditures for all funds (budget basis) rather than as a reservation of fund balance for governmental fund types and expendable trust funds (GAAP basis).
- 4. Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund.

#### Net Change in Fund Balance

	General
GAAP Basis	\$713,930
Revenue Accruals	(175,816)
Expenditure Accruals	(222,711)
Encumbrances	(59,260)
Budget Basis	\$256,143



#### MOUNT GILEAD EXEMPTED VILLAGE SCHOOL DISTRICT



**Single Audit Reports** 

June 30, 2011



# MOUNT GILEAD EXEMPTED VILLAGE SCHOOL DISTRICT SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED JUNE 30, 2011

Federal Grant/ Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Disbursements
U.S. DEPARTMENT OF AGRICULTURE				
Passed Through Ohio Department of Education:				
Nutrition Cluster:				
School Breakfast Program	3L70	10.553	\$65,380	\$65,380
National School Lunch Program	3L60	10.555	272,305	272,305
Total Nutrition Cluster			337,685	337,685
Total U.S. Department of Agriculture			337,685	337,685
U.S. DEPARTMENT OF EDUCATION				
Passed Through Ohio Department of Education:				
Special Education Cluster:				
Special Education-Grants to States	3M20	84.027	278,011	323,333
Special Education-Grants to States - ARRA	3DJ0	84.391	139,802	102,477
Total Special Education Cluster			417,813	425,810
Title I Cluster:				
Title I Grants to Local Educational Agencies	3M00	84.010	251,055	322,488
Title I Grants to Local Educational Agencies - ARRA	3DK0	84.389	72,164	74,282
Total Title I Cluster			323,219	396,770
Race to the Top	3FD0	84.395	1,497	1,129
Safe and Drug Free Schools and Communities	3D10	84.186	2,526	907
Education Technology State Grants	3S20	84.318	2,838	2,883
Improving Teacher Quality	3Y60	84.367	75,093	75,093
State Fiscal Stabilization Fund (SFSF) Ed St Grant - ARRA	GRF	84.394	453,482	455,780
Total Department of Education			1,276,468	1,358,372
NO DEPARTMENT OF MEANING WHITE				
U.S. DEPARTMENT OF HEALTH & HUMAN SERVICES				
Passed Through Ohio Dept Health & Human Services	N/A	02 779	20 402	72 102
Medical Assistance Program	IN/A	93.778	28,402	73,483
Total Department of Health & Human Services			28,402	73,483
Total Federal Assistance			\$1,642,555	\$1,769,540

#### NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES

#### NOTE A -- SIGNIFICANT ACCOUNTING POLICIES

The accompanying schedule of federal awards expenditures is a summary of the activity of the District's federal award programs. The schedule has been prepared on the cash basis of accounting.



# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Education Mount Gilead Exempted Village School District

We have audited the financial statements of the governmental activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of the Mount Gilead Exempted Village School District (the District), as of and for the year ended June 30, 2011, which collectively comprise the District's basic financial statements and have issued our report thereon dated November 21, 2011 wherein we noted the District adopted GASB Statement No. 54 as disclosed in Note 18. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the District in a separate letter dated November 21, 2011.

This report is intended solely for the information and use of management, the Auditor of State, the Board of Education, federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Plattenburg & Associates, Inc.

Plattenburg & Associates, Inc. November 21, 2011





# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Board of Education Mount Gilead Exempted Village School District

#### Compliance

We have audited the Mount Gilead Exempted Village School District's (the District) compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2011. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the District's compliance with those requirements.

In our opinion, the District, complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2011.

#### Internal Control over Compliance

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

#### Schedule of Expenditures of Federal Awards

We have audited the financial statements of the governmental activities, each major fund and the aggregate discretely presented component unit and remaining fund information of the District as of and for the year ended June 30, 2011, and have issued our report thereon dated November 21, 2011, which contained an unqualified opinion on those financial statements wherein we noted the District adopted GASB Statement No. 54 as disclosed in Note 18. Our audit was performed for the purpose of forming opinions on the financial statements as a whole. The schedule of expenditures of federal awards is presented for the purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.



This report is intended solely for the information and use of management, the Auditor of State, the Board of Education, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Plattenburg & Associates, Inc.

Plattenburg & Associates, Inc. November 21, 2011



# MOUNT GILEAD EXEMPTED VILLAGE SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended June 30, 2011

#### Section I – Summary of Auditor's Results

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified	
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No	
(d)(1)(ii)	Were there any other significant control deficiencies reported at the financial statement level (GAGAS)?	No	
(d)(1)(iii)	Was there any material reported non-compliance at the financial statement level (GAGAS)?	No	
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No	
(d)(1)(iv)	Were the any other significant control deficiencies reported for major federal programs?	No	
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified	
(d)(1)(vi)	Are there any reportable findings under Section .510?	No	
(d)(1)(vii)	Major Programs (list):	Special Education Cluster: Grants to State Grants to State - ARRA Title I Cluster: Title I Title I - AARA State Fiscal Stabiliation Fund: (SFSF) Ed St Grant - ARRA	CFDA# 84.027 CFDA# 84.391 CFDA# 84.010 CFDA# 84.389 CFDA# 84.394
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: > \$300,000 Type B: all others	
(d)(1)(ix)	Low Risk Auditee?	No	

Section	II –	<b>Findings</b>	Related	to	the	Financial	<b>Statements</b>	Required	to	be	Reported	in
Accorda	ance v	vith GAGA	AS									

None

Section III – Federal Award Findings and Questioned Costs

None

### MOUNT GILEAD EXEMPTED VILLAGE SCHOOL DISTRICT JUNE 30, 2011

### SCHEDULE OF PRIOR AUDIT FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133

Finding Number	Finding Summary / Explanation	Status
2010 - 1	Misstatements Related to Financial Reporting	Fully Corrected
2010 - 2	Noncompliance with ORC Section 5705 41 (B)	Fully Corrected

#### MOUNT GILEAD EXEMPTED VILLAGE SCHOOL DISTRICT



#### **Agreed Upon Procedures Report**

June 30, 2011





#### INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURES

To the Board of Education Mount Gilead Exempted Village School District

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedure enumerated below, which was agreed to by the Board, solely to assist the Board in evaluating whether Mount Gilead Exempted Village School District (the District) has updated its anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedure engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of this procedure is solely the responsibility of the Board. Consequently, we make no representation regarding the sufficiency of the procedure described below either for the purpose for which this report has been requested or for any other purpose.

1. We noted the Board amended its anti-harassment policy on October 19, 2010 to include violence within a dating relationship within its definition of harassment, intimidation or bullying.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board and is not intended to be and should not be used by anyone other than these specified parties.

Plattenburg & Associates, Inc.

Plattenburg & Associates, Inc. November 21, 2011



#### MT GILEAD EXEMPTED VILLAGE SCHOOL DISTRICT

#### **MORROW COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED JANUARY 17, 2012**