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### INDEPENDENT ACCOUNTANTS' REPORT

Bristol Local School District Trumbull County 1845 Greenville Road P.O. Box 260 Bristolville, Ohio 44002

#### To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Bristol Local School District, Trumbull County, Ohio (the District), as of and for the year ended June 30, 2011, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As further described in Note 3 to the basic financial statements, the District restated its July 1, 2010 governmental fund balances due to changes in fund structure as a result of implementing Governmental Accounting Standards Board (GASB) Statement 54.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Bristol Local School District, Trumbull County, Ohio, as of June 30, 2011, and the respective changes in financial position thereof, and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 28, 2011, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Bristol Local School District Trumbull County Independent Accountant's Report Page 2

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, as listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any other assurance.

We conducted our audit to opine on the financial statements that collectively comprise the District's basic financial statements taken as a whole. The federal awards expenditure schedule provides additional information required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the basic financial statements. The federal awards expenditure schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. This schedule was subject to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

**Dave Yost** Auditor of State

November 28, 2011

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (UNAUDITED)

The management's discussion and analysis of the Bristol Local School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2011. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

### **Financial Highlights**

Key financial highlights for 2011 are as follows:

- In total, net assets of governmental activities increased \$365,525 which represents a 3.75% increase from 2010.
- General revenues accounted for \$6,115,696 in revenue or 75.77% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$1,956,177 or 24.23% of total revenues of \$8,071,873.
- The District had \$7,706,348 in expenses related to governmental activities; only \$1,956,177 of these expenses were offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$6,115,696 were adequate to provide for these programs.
- The District major governmental fund is the general fund. The general fund had \$6,340,664 in revenues and \$6,218,219 in expenditures and other financing uses. During fiscal year 2011, the general fund's fund balance increased \$122,445 from a restated balance of \$1,653,572 to \$1,776,017.

## **Using the Basic Financial Statements (BFS)**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net assets and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District there is one major fund: the general fund.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (UNAUDITED)

### Reporting the District as a Whole

### Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2011?" The statement of net assets and the statement of activities answer this question. These statements include all assets, liabilities, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the financial position of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net assets and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operations and maintenance, pupil transportation, extracurricular activities, food service operations and interest and fiscal charges.

The District's statement of net assets and statement of activities can be found on pages 13-14 of this report.

# Reporting the District's Most Significant Funds

#### Fund Financial Statements

The analysis of the District's major governmental funds begins on page 9. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District' most significant funds. The District's major governmental fund is the general fund.

#### Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting which measures cash and all other financial assets than can readily be converted to cash. The governmental fund financial statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net assets and the statement of activities) and governmental funds is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 15-19 of this report.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (UNAUDITED)

## Reporting the District's Fiduciary Responsibilities

The District is the trustee, or fiduciary, for its scholarship programs. This activity is presented as a private-purpose trust fund. The District also acts in a trustee capacity as an agent for individuals. These activities are reported in an agency fund. All of the District's fiduciary activities are reported in separate statements of fiduciary net assets and changes in fiduciary net assets on pages 20 and 21. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 22-52 of this report.

### The District as a Whole

The table below provides a summary of the District's net assets for 2011 and 2010.

#### **Net Assets**

Anna	Governmental Activities 2011	Governmental Activities 2010
Assets		
Current and other assets	\$ 6,388,579	\$ 5,830,588
Capital assets, net	9,102,042	9,318,730
Total assets	15,490,621	15,149,318
<u>Liabilities</u>		
Current liabilities	3,310,582	3,202,232
Long-term liabilities	2,064,372	2,196,944
Total liabilities	5,374,954	5,399,176
Net Assets		
Invested in capital		
assets, net of related debt	7,639,285	7,788,730
Restricted	902,232	990,787
Unrestricted	1,574,150	970,625
Total net assets	\$ 10,115,667	\$ 9,750,142

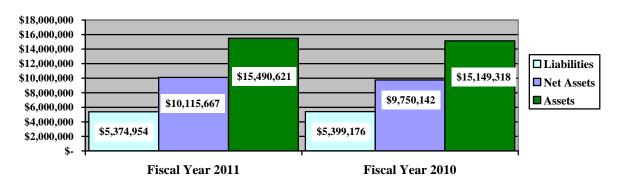
Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2011, the District's assets exceeded liabilities by \$10,115,667. At year-end, restricted net assets were \$902,232.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (UNAUDITED)

At year-end, capital assets represented 58.76% of total assets. Capital assets include land, land improvements, buildings and improvements, furniture and equipment and vehicles. Capital assets, net of related debt to acquire the assets at June 30, 2011, were \$7,639,285. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net assets, \$902,232, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net assets is \$1,574,150. The graph below illustrates the governmental activities assets, liabilities and net assets at June 30, 2011 and 2010:

#### **Governmental Activities**



The table below shows the change in net assets for fiscal years 2011 and 2010.

### **Change in Net Assets**

	Governmental Activities	Governmental Activities 2010		
Revenues				
Program revenues:				
Charges for services and sales	\$ 505,233	\$ 541,343		
Operating grants and contributions	1,450,944	980,170		
General revenues:				
Property taxes	2,447,856	2,590,057		
Grants and entitlements	3,636,629	3,838,299		
Investment earnings	4,148	3,900		
Other	27,063	13,190		
Total revenues	8,071,873	7,966,959		

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (UNAUDITED)

## **Change in Net Assets**

	Governmental Activities 2011	Governmental Activities 2010
Expenses		
Program expenses:		
Instruction:		
Regular	\$ 3,956,307	\$ 3,769,307
Special	885,164	740,606
Vocational	54,501	59,989
Other	6,547	2,964
Support services:		
Pupil	240,349	224,659
Instructional staff	72,751	177,645
Board of education	35,787	26,820
Administration	631,260	571,836
Fiscal	237,752	217,579
Business	25,256	26,209
Operations and maintenance	612,419	617,164
Pupil transportation	468,593	423,773
Central	9,849	7,658
Operation of non-instructional services		
Food service operations	240,364	225,346
Other non-instructional services	11,571	12,083
Extracurricular activities	195,717	177,285
Interest and fiscal charges	22,161	80,783
Total expenses	7,706,348	7,361,706
Change in net assets	365,525	605,253
Net assets beginning of year	9,750,142	9,144,889
Net assets end of year	\$10,115,667	\$ 9,750,142

#### **Governmental Activities**

Net assets of the District's governmental activities increased \$365,525. Total governmental expenses of \$7,706,348 were offset by program revenues of \$1,956,177 and general revenues of \$6,115,696. Program revenues supported 25.38% of the total governmental expenses.

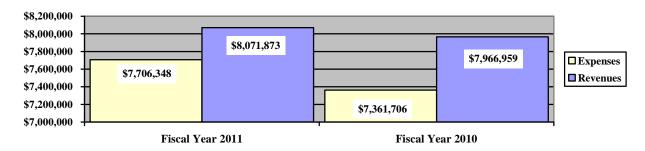
In the area of program revenues, the significant increase was in operating grants and contributions which increased \$470,774. This increase is attributable primarily to \$202,666 in funding through the State of Ohio for PAthway for Student Success (PASS) funding which offsets special education costs.

The primary sources of revenue for governmental activities are derived from property taxes, and unrestricted grants and entitlements. These two revenue sources represent 75.38% of total governmental revenue. Real estate property is reappraised every six years.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (UNAUDITED)

The graph below presents the District's governmental activities revenue and expenses for fiscal years 2011 and 2010.

# **Governmental Activities - Revenues and Expenses**



The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

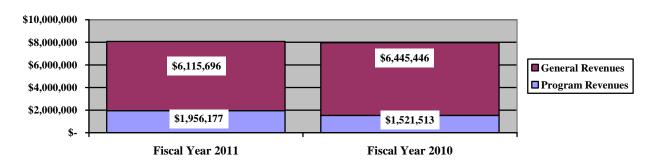
	Governmental Activities					
	Total Cost of	Net Cost of	Total Cost of	Net Cost of		
	Services	Services	Services	Services		
	2011	2011	2010	2010		
Program expenses						
Instruction:						
Regular	\$ 3,956,307	\$ 3,209,332	\$ 3,769,307	\$ 3,197,881		
Special	885,164	172,343	740,606	243,739		
Vocational	54,501	50,566	59,989	56,083		
Other	6,547	6,547	2,964	2,964		
Support services:						
Pupil	240,349	240,349	224,659	219,694		
Instructional staff	72,751	58,303	177,645	166,452		
Board of education	35,787	35,787	26,820	26,820		
Administration	631,260	626,260	571,836	565,958		
Fiscal	237,752	237,752	217,579	217,579		
Business	25,256	25,256	26,209	26,209		
Operations and maintenance	612,419	605,750	617,164	610,864		
Pupil transportation	468,593	400,000	423,773	383,468		
Central	9,849	5,299	7,658	3,085		
Operation of non-instructional services						
Food service operations	240,364	(59,703)	225,346	(64,894)		
Other non-instructional services	11,571	11,571	12,083	9,346		
Extracurricular activities	195,717	102,598	177,285	94,162		
Interest and fiscal charges	22,161	22,161	80,783	80,783		
Total expenses	\$ 7,706,348	\$ 5,750,171	\$ 7,361,706	\$ 5,840,193		

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (UNAUDITED)

The dependence upon tax and other general revenues for governmental activities is apparent, 70.14% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 74.62%.

The graph below presents the District's governmental activities revenue for fiscal years 2011 and 2010.

# **Governmental Activities - General and Program Revenues**



#### The District's Funds

The June 30, 2010 fund balance of the general fund and other governmental funds were restated for fund reclassification required for the implementation of GASB Statement No. 54 (See note 3.B for detail). The District's governmental funds (as presented on the balance sheet on page 15) reported a combined fund balance of \$2,424,977, which is higher than last year's restated balance of \$2,114,672. The schedule below indicates the fund balances and the total change in fund balance as of June 30, 2011 and 2010.

	Fund Balance June 30, 2011	(restated) Fund Balance June 30, 2010	Increase
General Other governmental	\$ 1,776,017 648,960	\$ 1,653,572 461,100	\$ 122,445 187,860
Total	\$ 2,424,977	\$ 2,114,672	\$ 310,305

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (UNAUDITED)

#### General Fund

The District's general fund's fund balance increased \$122,445. The table that follows assists in illustrating the financial activities and fund balance of the general fund.

			(restated)			
		2011	2010		Percentage	
	_	Amount	 Amount	<u>Change</u>	Change	
Revenues						
Taxes	\$	2,195,743	\$ 2,244,369	\$ (48,626)	(2.17) %	ó
Tuition		280,168	314,313	(34,145)	(10.86) %	ó
Earnings on investments		4,148	3,900	248	6.36 %	ó
Intergovernmental		3,784,201	3,782,150	2,051	0.05 %	ó
Other revenues		76,404	 57,343	 19,061	33.24 %	ó
Total	\$	6,340,664	\$ 6,402,075	\$ (61,411)	(0.96) %	Ď
<b>Expenditures</b>						
Instruction	\$	3,984,470	\$ 3,784,008	\$ 200,462	5.30 %	ó
Support services		2,057,876	2,079,579	(21,703)	(1.04) %	ó
Extracurricular activities		67,989	49,024	18,965	38.69 %	ó
Facilities acquisition and construction		8,990	 7,800	 1,190	15.26 %	á
Total	\$	6,119,325	\$ 5,920,411	\$ 198,914	3.36 %	ó

Tuition revenues decreased 10.86% due to the Districts decreased participation in the open enrollment program. All other revenues and expenditures remained comparable to the prior years.

# General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2011, the District amended its general fund budget numerous times. For the general fund, final budgeted revenues and other financing sources were \$5,646,862 which was \$14,465 lower than the original budgeted revenues and other financing sources estimate of \$5,661,327. Actual revenues and other financing sources for fiscal year 2011 were \$5,646,862 which was equal to final budgeted revenues and other financing sources.

General fund final appropriations and other financing uses were \$5,533,580, which was \$184,562 lower than the original budgeted expenditures and other financing uses of \$5,718,142. Actual expenditures and other financing uses for fiscal year 2011 were \$5,533,580 which was equal to final appropriations and other financing sources.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (UNAUDITED)

## **Capital Assets and Debt Administration**

### Capital Assets

At the end of fiscal year 2011, the District had \$9,102,042 invested in land, land improvements, buildings and improvements, furniture and equipment, and vehicles. This entire amount is reported in governmental activities.

The following table shows fiscal year 2011 balances compared to balances of 2010:

# Capital Assets at June 30 (Net of Depreciation)

	Governmen	Governmental Activities				
	2011	2010				
Land	\$ 178,569	\$ 178,569				
Building and improvements	8,263,185	8,457,249				
Furniture and equipment	311,777	358,245				
Vehicles	348,511	324,667				
Total	\$ 9,102,042	\$ 9,318,730				

The overall decrease in capital assets of \$216,688 is due to depreciation expense of \$335,015 exceeding capital outlays of \$118,327 for the fiscal year.

See Note 8 to the basic financial statements for additional information on the District's capital assets.

# Debt Administration

At June 30, 2011, the District had \$1,437,143 in general obligation bonds and loans outstanding. Of this total, \$141,039 is due within one year and \$1,296,104 is due in more than one year. The following table summarizes the bonds and loans outstanding.

### Outstanding Debt, at Year End

	Governmental Activities 2011	Governmental Activities 2010		
General obligation bonds Asbestos loan	\$ 1,420,585 16,558	\$ 1,530,000 27,597		
Total	\$ 1,437,143	\$ 1,557,597		

At June 30, 2011, the District's overall legal debt margin was \$6,751,721 with an unvoted debt margin of \$89,616.

See Note 9 to the basic financial statements for additional information on the District's debt administration.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (UNAUDITED)

#### **Current Financial Related Activities**

This District continues to face many challenges in the future. As the preceding information shows, the District relies heavily upon grants and entitlements and property taxes. Since future grants and entitlement revenue is expected to decrease, the reliance upon local taxes is increasingly important. Property tax delinquencies have increased over the last several years. Due to the present economic conditions future updates could show a dramatic drop in property values. The District was declared to be in fiscal emergency on October 14, 2003. An emergency levy was put before the voters six times, finally passing in February of 2005. Collection of the 5.5 mill levy began in calendar year 2006. Cost cutting measures, including reductions in several teaching and non-teaching positions were made in fiscal year 2005 and fiscal year 2006 and a total of \$1.13 million was borrowed from the State Solvency Assistance Fund. Repayment of the loan began in August of 2004 and concluded in June of 2007. The District was released from fiscal emergency by the State in December of 2006. Although the present financial outlook is stable, the District remains cautious in its spending activities.

A major challenge facing the District in the future continues to be the uncertainty of State funding. The State of Ohio was found by the Ohio Supreme Court in March 1997 to be operating an unconstitutional educational system, one that was neither "adequate" nor "equitable." Since 1997, the State has directed its tax revenue growth toward school districts with little property tax wealth. In June of 2005, the State legislature passed House Bill 66 which made several changes to State school funding, one of the changes being the phase out and elimination of tangible personal property taxes. House Bill 1 has changed the State foundation funding structure. To date, our future foundation payment is not set for fiscal year 2012 and our payments are being estimated on fiscal year 2011 figures. Six percent of our foundation money has been replaced with federal stimulus; State Fiscal Stabilization Funds (SFSF) for fiscal year 2010 and fiscal year 2011. Education Job Grant money is available only in fiscal year 2011 and fiscal year 2012. The State is unable to guarantee replacement of these funds in future years and suggests possible reductions in future foundation payments.

This District also has experienced a decline in funding due to declining enrollment. The District continues to lose students to neighboring districts as they go to open enrollment, charter schools and electronic schools. As those students leave, the State funding decreases. As a result of the decline in enrollment and the need to cut costs, the District closed the Farmington Elementary Building in May of 2004 consolidating the students into one campus at the Bristol High School and Middle School location. The real property and unused equipment at Farmington were sold at a public auction on May 19, 2007.

Current cost cutting measures will continue unless other revenue sources become available. All of the District's financial abilities will be needed to meet the financial challenges in the future.

## **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the Districts accountability for the money it receives. If you have questions about this report or need additional financial information contact Nancy A. McPeak, Treasurer, Bristol Local School District, 1845 Greenville Rd. NW, P.O. Box 260, Bristolville, OH 44402-0260.

# STATEMENT OF NET ASSETS JUNE 30, 2011

	Governmental Activities			
Assets:		_		
Equity in pooled cash and cash equivalents	\$	3,069,552		
Receivables:				
Taxes		3,045,933		
Accounts		8,464		
Accrued interest		257		
Intergovernmental		200,719		
Prepayments		10,724		
Materials and supplies inventory		5,173		
Unamortized bond issuance costs		47,757		
Capital assets:				
Land		178,569		
Depreciable capital assets, net		8,923,473		
Capital assets, net		9,102,042		
Total assets		15,490,621		
Liabilities:				
Accounts payable		12,756		
Accrued wages and benefits		467,857		
Pension obligation payable		138,847		
Intergovernmental payable		22,493		
Accrued interest payable		2,541		
Unearned revenue		2,666,088		
Long-term liabilities:		2,000,000		
		299,665		
Due within one year		*		
Due in more than one year		1,764,707		
Total liabilities		5,374,954		
Net Assets:				
Invested in capital assets, net				
of related debt		7,639,285		
Restricted for:				
Debt service		120,624		
Capital projects		86,680		
Classroom facilities maintenance		22,031		
State funded programs		1,699		
Federally funded programs		173,194		
Student activities		81,774		
Other purposes		416,230		
Unrestricted		1,574,150		
Total net assets	\$	10,115,667		

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

# STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2011

				Program	Rever	nues	R	et (Expense) evenue and Changes in Net Assets
			Cl	narges for		erating Grants		vernmental
		Expenses	Servi	ces and Sales	and	Contributions		Activities
Governmental activities:								
Instruction:				201 101		4.7.004		(0.000.000)
Regular	\$	3,956,307	\$	281,694	\$	465,281	\$	(3,209,332)
Special		885,164		-		712,821		(172,343)
Vocational		54,501		-		3,935		(50,566)
Other		6,547		-		-		(6,547)
Support services:		240.240						(240,240)
Pupil		240,349		-		14 440		(240,349)
Instructional staff		72,751		-		14,448		(58,303)
Board of education		35,787		-		- - 000		(35,787)
Administration		631,260		-		5,000		(626,260)
Fiscal		237,752 25,256		-		-		(237,752) (25,256)
Business		612,419		6,446		223		(605,750)
Pupil transportation		468,593		5,107		63,486		(400,000)
Central		9,849		3,107		4,550		(5,299)
Operation of non-instructional		7,047		_		4,550		(3,2)))
services:								
Food service operations		240,364		118,867		181,200		59,703
Other non-instructional services		11,571		-		-		(11,571)
Extracurricular activities		195,717		93,119		_		(102,598)
Interest and fiscal charges		22,161		-		_		(22,161)
Totals	\$	7,706,348	\$	505,233	\$	1,450,944		(5,750,171)
Totals	Φ	7,700,346	Φ	303,233	Φ	1,430,944		(3,730,171)
			Gener	al Revenues:				
			Prop	erty taxes levie	ed for:			
			Ge	eneral purposes				2,176,300
			Sp	ecial revenue.				28,607
			De	ebt service				151,978
								90,971
				nts and entitlem				
								3,636,629
			Inve	stment earning	s			4,148
			Miso	cellaneous				27,063
			Total ;	general revenue	es			6,115,696
			Chang	ge in net assets				365,525
			Net as	ssets at beginni	ing of	year		9,750,142
			Net as	ssets at end of	year .		. \$	10,115,667

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

# BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2011

	General		Other Governmental Funds		Total Governmental Funds	
Assets:						
Equity in pooled cash						
and cash equivalents	\$	2,361,041	\$	614,090	\$	2,975,131
Receivables:						
Taxes		2,736,817		309,116		3,045,933
Accounts		7,465		999		8,464
Accrued interest		230		27		257
Intergovernmental		-		200,719		200,719
Prepayments		10,724		-		10,724
Materials and supplies inventory		-		5,173		5,173
Restricted assets:						
Equity in pooled cash						
and cash equivalents		94,421		-		94,421
Total assets	\$	5,210,698	\$	1,130,124	\$	6,340,822
T : 1 1977						
Liabilities:	¢	11 064	\$	902	\$	10.756
Accounts payable	\$	11,864	ф	892	Э	12,756
Accrued wages and benefits		443,107		24,750		467,857
Compensated absences payable		106,104 126,738		12,109		106,104 138,847
Intergovernmental payable				2,079		22,493
Deferred revenue	20,414					,
		330,934		170,766		501,700
Unearned revenue		2,395,520		270,568		2,666,088
Total liabilities	-	3,434,681		481,164	-	3,915,845
Fund Balances:						
Nonspendable:						
Materials and supplies inventory		_		5,173		5,173
Prepaids		10,724		5,175		10,724
Restricted:		10,721				10,721
Debt service		_		101,258		101,258
Capital improvements		_		72,731		72,731
Classroom facilities maintenance		_		24,162		24,162
Food service operations		_		322,747		322,747
Targeted academic assistance		_		1,781		1,781
Extracurricular activities		_		81,774		81,774
Textbooks		94,421		-		94,421
Other purposes				39,724		39,724
Committed:				5>,,2.		55,72.
Student and staff support		12,750		_		12,750
Assigned:		12,700				12,700
Student instruction		18,549		_		18,549
Student and staff support		11,475		_		11,475
Extracurricular activities		1,315		_		1,315
Uniform school supplies		2,099		_		2,099
Public school support		9,372		_		9,372
Other purposes		68		_		68
Unassigned (deficit)		1,615,244		(390)		1,614,854
Total fund balances		1,776,017		648,960		2,424,977
Total liabilities and fund belonger	ф.		ф.		Φ.	
Total liabilities and fund balances	\$	5,210,698	\$	1,130,124	\$	6,340,822

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES JUNE 30, 2011

Total governmental fund balances		\$ 2,424,977
Amounts reported for governmental activities on the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		9,102,042
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds. Property taxes receivable Intergovernmental receivable	\$ 368,312 133,388	
Total		501,700
Unamortized deferred charges are not recognized in the funds.		28,462
Unamortized premiums on bond issuance costs are not recognized in the funds.		(76,220)
Unamortized bond issuance costs are not recognized in the funds		47,757
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.		(2,541)
Long-term liabilities, are not due and payable in the current period and therefore are not reported in the funds.		
General obligation current interest bonds payable	1,370,000	
General obligation capital appreciation bonds payable	44,999	
Accreted interest on capital appreciation bonds payable Asbestos loan payable	5,586 16,558	
Compensated absences payable	 473,367	
Total		 (1,910,510)
Net assets of governmental activities		\$ 10,115,667

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	General		Other Governmental Funds		Total Governmental Funds	
Revenues:						
From local sources:						
Taxes	\$	2,195,743	\$	278,843	\$	2,474,586
Tuition		280,168		-		280,168
Charges for services		-		119,013		119,013
Earnings on investments		4,148		447		4,595
Extracurricular		41,515		56,711		98,226
Classroom materials and fees		1,526		-		1,526
Rental income		6,300		-		6,300
Contributions and donations		2,722		-		2,722
Other local revenues		24,341		999		25,340
Intergovernmental - State		3,784,201		72,079		3,856,280
Intergovernmental - Federal				1,096,459		1,096,459
Total revenues		6,340,664		1,624,551		7,965,215
Expenditures:						
Current:						
Instruction:						
Regular		3,530,475		296,876		3,827,351
Special		389,659		457,844		847,503
Vocational		57,789		-		57,789
Other		6,547		-		6,547
Support services:						
Pupil		238,749		-		238,749
Instructional staff		51,682		13,695		65,377
Board of education		35,787		-		35,787
Administration		602,331		4,989		607,320
Fiscal		231,299		5,316		236,615
Business		25,256		-		25,256
Operations and maintenance		513,178		59,371		572,549
Pupil transportation		354,295		138,009		492,304
Central		5,299		4,550		9,849
Operation of non-instructional services:						
Food service operations		-		242,920		242,920
Extracurricular activities		67,989		126,420		194,409
Facilities acquisition and construction		8,990		41,897		50,887
Debt service:				126.020		126.020
Principal retirement.		-		126,039 20,608		126,039
Interest and fiscal charges		-		51,561		20,608 51,561
Total expenditures		6,119,325		1,590,095		7,709,420
Excess of revenues over expenditures	-	221,339		34,456		255,795
Other financing sources (vess)						
Other financing sources (uses): Transfers in				98,894		98,894
Transfers (out)		(98,894)		90,094		
Premium on bonds		(90,094)		82,291		(98,894) 82,291
Sale of refunding bonds		-		1,529,999		1,529,999
Payment to refunding bond escrow agent		_		(1,560,729)		(1,560,729)
Total other financing sources (uses)		(98,894)		150,455		51,561
Net change in fund balances		122,445		184,911		307,356
Fund balances at beginning of year (restated).		1,653,572		461,100		2,114,672
Increase in reserve for inventory		-		2,949		2,949
Fund balances at end of year	\$	1,776,017	\$	648,960	\$	2,424,977
and Salances at end of year	Ψ	1,770,017	Ψ	0-10,700	Ψ	<i>∠,</i> ¬ <i>∠</i> ¬ <b>†</b> , <i>)</i>

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2011

Net change in fund balances - total governmental funds		\$	307,356
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeds capital outlays in the current period. Capital asset additions  Current year depreciation  Total	\$	118,327 (335,015)	(216,688)
Governmental funds report expenditures for inventory when purchased. However, in the statement of activities, they are reported as an expense when consumed.			2,949
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Taxes Intergovernmental Total		(26,730) 133,388	106,658
Repayment of long term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net assets.			100,030
Bonds Capital leases Total		115,000 11,039	126,039
Refunding bond issuances are recorded as other financing sources in the funds; however, in the statement of activities, they are not reported as other financing sources as they increase liabilities on the statement of net assets.			(1,529,999)
Payment to refunded bond escrow agent for the retirement of bonds is an other financing use in the governmental funds but the payment reduces long-term liabilities on the statement of net assets. Deferred charges related to bond refundings are amortized over the life of the issuance in the statement of activities. The following refunding transactions			
occurred during the year:  Bonds refunded  Deferred charges on refundings  Total	1	,530,000 30,730	1,560,730
Premiums on bonds and bond issuance costs related to the issuance of bonds are amortized over the life of the issuance in the statement of activities. The following transactions occurred in the year:			
Premiums on bonds Bond issuance costs Total		(82,291) 51,561	(30,730)
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. The following items resulted in additional interest being reported in the statement of activities:			
Decrease in accrued interest payable Accreted interest on capital appreciation bonds Amortization of bond issuance costs Amortization of bond premiums Amortization of deferred charges		4,033 (5,586) (3,804) 6,071 (2,268)	
Total  Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current		· · · · ·	(1,554)
financial resources and therefore are not reported as expenditures in governmental funds.			40,764
Change in net assets of governmental activities		\$	365,525
		Ψ	203,323

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

FOR THE FISCAL YEAR ENDED JUNE 30, 2011

		Budgeted	Amo	unts			Variance with Final Budget Positive
		Original		Final		Actual	(Negative)
Revenues:	-	Original		Filiai		Actual	(Negative)
From local sources:							
Property taxes	\$	1,593,074	\$	1,586,136	\$	1,586,136	\$ -
Tuition	Ψ	315,596	Ψ	280,168	Ψ	280,168	Ψ _
Earnings on investments		4,071		4,209		4,209	_
Rental income		6,329		6,300		6,300	_
Contributions and donations		11		2,500		2,500	_
Other local revenues		6,042		9,216		9,216	_
Intergovernmental - state		3,659,556		3,675,985		3,675,985	_
Total revenues		5,584,680		5,564,514		5,564,514	
Expenditures: Current:							
Instruction:							
Regular		3,159,805		3,210,561		3,210,561	_
Special		406,533		356,702		356,702	_
Vocational.		72,647		57,508		57,508	_
Other		3,225		6,204		6,204	_
Support services:		3,223		0,201		0,201	
Pupil		270,886		230,974		230,974	_
Instructional staff		128,961		98.916		98,916	_
Board of education		41,204		45.142		45,142	_
Administration		585,791		600,675		600,675	_
Fiscal		214,685		215,307		215,307	_
Business		34,400		25,653		25,653	_
Operations and maintenance		319,095		310,989		310,989	_
Pupil transportation		247,430		248,418		248,418	_
Central		8,160		2,695		2,695	_
Operation of non-instructional services		1,060		2,093		2,093	-
Extracurricular activities		24,460		23,952		23,952	_
Facilities acquisition and construction		24,400		990		990	-
Total expenditures		5,518,342		5,434,686		5,434,686	
Total expenditures	-	3,310,342		3,434,000		3,434,000	
Excess (deficiency) of revenues over (under)							
expenditures		66,338		129,828		129,828	
Other financing sources (uses):							
Refund of prior year's expenditures		7,000		12,701		12,701	_
Refund of prior year's receipts		(4,800)				-	_
Transfers (out)		(120,000)		(98,894)		(98,894)	_
Advances in		69,647		69,647		69,647	_
Advances (out)		(75,000)		09,047		02,047	-
Total other financing sources (uses)		(123,153)		(16,546)		(16,546)	
	-	(===,===)		(==,===)		(,,-	
Net change in fund balance		(56,815)		113,282		113,282	-
Fund balance at beginning of year (restated).		2,091,228		2,091,228		2,091,228	-
Prior year encumbrances appropriated	_	10,127		10,127		10,127	
Fund balance at end of year	\$	2,044,540	\$	2,214,637	\$	2,214,637	\$ -

# STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2011

	Private Purpose Trust					
	Scholarship			Agency		
Assets:						
Equity in pooled cash and cash equivalents	\$	2,500	\$	15,554		
Total assets		2,500	\$	15,554		
Liabilities:						
Due to students		<u>-</u>	\$	15,554		
Total liabilities			\$	15,554		
Net assets:						
Held in trust for scholarships		2,500				
Total net assets	\$	2,500				

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

# STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	Private Purpose Trust Scholarship		
Additions:			
Gifts and contributions	\$	2,500	
Total additions		2,500	
<b>Deductions:</b> Scholarships awarded		2,750	
Change in net assets		(250)	
Net assets at beginning of year		2,750	
Net assets at end of year	\$	2,500	

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

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## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Bristol Local School District (the "District") is located in Trumbull County and encompasses all of the Village of Bristol and all or part of surrounding townships.

The District is organized under Sections 2 and 3, Article VI of the Constitution of the State of Ohio. Under such laws, there is no authority for a school district to have a charter or adopt local laws. The legislative power of the District is vested in the Board of Education, consisting of five members elected at large for staggered four year terms.

The District is the 546<sup>th</sup> largest by enrollment among the 918 public and community schools in the State. It currently operates one comprehensive K-12 school. The District is staffed by 27 non-certified, 50 certified teaching personnel and 4 administrators who provide services to approximately 773 students and other community members.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) guidance issued on or before November 30, 1989, to its governmental activities provided it does not conflict with or contradict GASB pronouncements. The District's significant accounting policies are described below.

### A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary governments financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are described due to their relationship to the District:

#### JOINTLY GOVERNED ORGANIZATION

### Northeast Ohio Management Information Network (NEOMIN)

NEOMIN is a jointly governed organization among thirty school districts in Trumbull and Ashtabula Counties. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to the administrative and instructional functions among member districts. Each of the districts supports NEOMIN based upon a per pupil charge.

Superintendents of the participating school districts are eligible to be voting members of the Governing Board, which consists of ten members: the Trumbull and Ashtabula County superintendents (permanent members), three superintendents from Ashtabula County school districts, three superintendents from Trumbull County districts, and a treasurer from each county. The District was not represented on the Governing Board during fiscal year 2011. The degree of control exercised by any participating school district is limited to its representation on the Governing Board. A complete set of separate financial statements may be obtained from the Trumbull County Educational Service Center, 6000 Youngstown-Warren Road, Niles, Ohio 44446.

## PUBLIC ENTITY RISK POOLS

### Trumbull County Schools Employee Insurance Benefit Consortium Association

The Trumbull County Schools Employee Insurance Benefit Consortium Association (the "Consortium") is a shared risk pool comprised of sixteen Trumbull County school districts. The Consortium is governed by an assembly which consists of one representative from each participating school district (usually the superintendent or designee). The assembly exercises controls over the operations of the Consortium. All Consortium revenues are generated from charges for services and remitted to the fiscal agent Trumbull County Educational Service Center. The fiscal agent will then remit the charges for services to Watson Wyatt Worldwide in Cleveland, Ohio, an agent of Medical Mutual, who acts in the capacity of a third-party administrator (TPA) for claims processing.

### Ohio School Boards Association Workers' Compensation Group Rating Plan

The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (the "Plan") was established through the Ohio School Boards Association (OSBA) as a group purchasing pool.

The Plan's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the Plan. Each year, the participating school districts pay an enrollment fee to the Plan to cover the costs of administering the program.

### **B.** Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

The following is the District's major governmental fund:

<u>General fund</u> -The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Other governmental funds of the District are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects and (c) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

#### PROPRIETARY FUNDS

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector. The District has no proprietary funds.

### FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is a private-purpose trust which accounts for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency fund accounts for student activities.

### C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net assets.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The private-purpose trust fund is reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting.

<u>Revenues - Exchange and Nonexchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6).

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

<u>Unearned Revenue and Deferred Revenue</u> - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2011, but which were levied to finance fiscal year 2012 operations, and other revenues received in advance of the fiscal year for which they are intended to finance, have been recorded as unearned revenue. Grants and entitlements received before the eligibility requirements are met are recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period, including delinquent property taxes due at June 30, 2011, have been reported as deferred revenue.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities received during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. The allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### E. Budgets

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated. The primary level of budgetary control is at the fund and function level. Any budgetary modifications at these levels may only be made by resolution of the Board of Education.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### Tax Budget:

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The purpose of this budget document is to reflect the need for existing (or increased) tax rates. By no later than January 20, the Board-adopted budget is filed with Trumbull County Budget Commission for rate determination.

#### **Estimated Resources:**

By April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources, which states the projected revenue of each fund. Prior to July 1, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered cash balances from the preceding year. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported in the budgetary statements reflect the amounts in the original and final certificate of estimated resources issued during the fiscal year.

### Appropriations:

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriation resolution is enacted by the Board of Education. Prior to the passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary expenses of the District. The appropriation resolution must be within the estimated resources as certified by the County Budget Commission and the total of expenditures may not exceed the appropriation totals at any level of control. Any revisions that alter the fund and function level of expenditures must be approved by the Board of Education.

The Board may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated resources. During the year, all supplemental appropriations were legally enacted.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budget amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior year. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

#### F. Cash and Investments

To improve cash management, cash received by the District is pooled in a central bank account. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the basic financial statements.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The District has invested funds in State Treasury Asset Reserve of Ohio (STAR Ohio) during fiscal year 2011. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price which is the price the investment could be sold for on June 30, 2011.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. The Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2011 amounted to \$4,148, which includes \$525 assigned from other District funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year end is provided in Note 4.

### G. Inventory

On government-wide and fund financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used. Donated commodities are presented at their entitlement value. Inventories are accounted for using the purchase method on the fund financial statements and using the consumption method on the government-wide statements.

On the fund financial statements, reported material and supplies inventory is equally offset by a nonspendable fund balance in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

### H. Capital Assets

General capital assets are those assets specifically related to governmental activities. These assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets, but are not reported in the fund financial statements.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$2,000. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Land improvements	20 years
Buildings and improvements	25 - 50 years
Furniture and equipment	5 - 20 years
Vehicles	6 - 10 years

### I. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave to the extent that payment to the employee for these absences is attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for sick leave is accrued using the vesting method and is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for sick leave on employees expected to become eligible to retire in the future, all employees age fifty or greater with at least ten years of service and all employees with at least 15 years of service regardless or their age were considered expected to become eligible in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### J. Interfund Balances

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund loans receivable/payable". These amounts are eliminated in the governmental column of the statement of net assets. The District had no interfund loans receivable/payable at June 30, 2011.

## K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and loans are recognized as a liability on the fund financial statements when due.

#### L. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the District Board of Education, which includes giving the Treasurer the authority to constrain monies for intended purposes.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### M. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The amount restricted for other purposes include amounts restricted by State statute for textbooks.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

# N. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed.

#### O. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

### P. Restricted Assets

Restricted assets in the general fund represent cash and cash equivalents set-asides to establish a textbook/instructional materials reserve. These restricted assets are required by State statute. A schedule of statutory set-asides is presented in Note 16.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### Q. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements. All interfund transactions between governmental funds have been eliminated on the government-wide financial statements.

#### R. Unamortized Bond Issuance Costs/Bond Premium and Discount/Accounting Gain or Loss

On government-wide financial statements, issuance costs are deferred and amortized over the term of the bonds using the straight line method. Unamortized bond issuance costs are recorded as a separate line item on the statement of net assets.

Bond premiums are deferred and amortized over the term of the bonds using the straight line method, which approximates the effective interest method. Bond premiums are presented as an addition to the face amount of the bonds.

For bond refundings resulting in the defeasance of debt reported in the government-wide financial statements, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as an addition to or reduction of the face amount of the new debt.

On the governmental fund financial statements, bond issuance costs and bond premiums are recognized in the current period. A reconciliation between the bonds face value and the amount reported on the statement of net assets is presented in Note 9.A.

### S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2011.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principles

For fiscal year 2011, the District has implemented GASB Statement No. 54, "<u>Fund Balance Reporting and Governmental Fund Type Definitions</u>", and GASB Statement No. 59, "<u>Financial Instruments Omnibus</u>".

GASB Statement No. 54 establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. GASB Statement No. 54 also clarifies the definitions of governmental fund types.

GASB Statement No. 59 updates and improves guidance for financial reporting and disclosure requirements of certain financial instruments and external investment pools. The implementation of GASB Statement No. 59 did not have an effect on the financial statements of the District.

#### **B.** Fund Reclassifications

Fund reclassifications are required in order to report funds in accordance with GASB Statement No 54. These fund reclassifications had the following effect on the District's governmental fund balances as previously reported:

	General	Eme	mergency Levy Nonmajor Total Fund Governmental Governmental		3		Total overnmental
Fund balance as previously reported	\$ 1,522,866	\$	114,726	\$	477,080	\$	2,114,672
Fund reclassifications:							
Uniform school supplies fund	2,346		-		(2,346)		-
Emergency levy fund	114,726		(114,726)		-		-
Public school support fund	 13,634		_		(13,634)		_
Total fund reclassifications	130,706		(114,726)	_	(15,980)		
Restated fund balance at July 1, 2010	\$ 1,653,572	\$	_	\$	461,100	\$	2,114,672

The fund reclassifications did not have an effect on net assets as previously reported.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

#### C. Budgetary Prior Period Adjustment

In prior years certain funds that are legally budgeted in separate special revenue funds were considered part of the general fund on a budgetary basis. The District has elected to report only the legally budgeted general fund in the budgetary statement; therefore, a restatement to the beginning budgetary balance is required. The restatement of the general fund's budgetary-basis fund balance at June 30, 2010 is as follows:

#### **Budgetary Basis**

	General Fund			
Balance at June 30, 2010 Funds budgeted elsewhere	\$	2,092,043 (815)		
Restated balance at July 1, 2010	\$	2,091,228		

#### D. Deficit Fund Balances

Fund balances at June 30, 2011 included the following individual fund deficits:

Nonmajor funds	_De	eficit
Management information systems	\$	15
IDEA Part-B		218
Stimulus Title II-D		6
Improving teacher quality		151

The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one-hundred-eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

#### A. Deposits with Financial Institutions

At June 30, 2011, the carrying amount of all District deposits was \$594,090. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2011, \$366,380 of the District's bank balance of \$616,380 was exposed to custodial risk as discussed below, while \$250,000 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

#### **B.** Investments

As of June 30, 2011, the District had the following investment and maturity:

	<u>I1</u>	nvestment Maturity
	6 m	
<u>Investment type</u>	Fair Value	less
STAR Ohio	\$ 2,493,516	\$ 2,493,516

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* Standard & Poor's has assigned STAR Ohio an AAAm money market rating. The District's investment policy does not specifically address credit risk beyond requiring the District to invest in securities authorized by State statute.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Concentration of Credit Risk: The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2011:

<u>Investment type</u>	Fair Value	% of Total
STAR Ohio	\$ 2,493,516	100.00

#### C. Reconciliation of Cash and Investments to the Statement of Activities

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net assets as of June 30, 2011:

Cash and investments per note		
Carrying amount of deposits	\$	594,090
Investments		2,493,516
Total	\$	3,087,606
Cash and investments per statement of net assets		
Governmental activities	\$	3,069,552
Private-purpose trust funds		2,500
Agency funds	_	15,554
Total	\$	3,087,606

#### **NOTE 5 - INTERFUND TRANSACTIONS**

#### **Transfers**

Interfund transfers for the year ended June 30, 2011, consisted of the following, as reported on the fund financial statements:

Transfers from the general fund to:	Amount
District managed student activity fund (a nonmajor governmental fund)	\$ 98,894

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Interfund transfers between governmental funds are eliminated for reporting in the statement of activities.

All transfers were made in compliance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### **NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property, public utility property, and certain tangible personal (used in business) property located in the District. Real property tax revenues received in calendar year 2011 represent the collection of calendar year 2010 taxes. Real property taxes received in calendar year 2011 were levied after April 1, 2010, on the assessed values as of January 1, 2010, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2011 represent the collection of calendar year 2010 taxes. Public utility real and tangible personal property taxes received in calendar year 2011 became a lien on December 31, 2009, were levied after April 1, 2010, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax revenues received in the District's fiscal year ended June 30, 2011 (other than public utility property) generally represent the collection of calendar year 2010 taxes levied against local and inter-exchange telephone companies. Tangible personal property taxes received from telephone companies in calendar year 2010 were levied after October 1, 2009 on the value as of December 31, 2009. Amounts paid by multi-county taxpayers were due September 20, 2010. Single county taxpayers could pay annually or semiannually. If paid semiannually, the first payment was due April 30, 2010, with the remainder payable by September 20, 2010.

The District receives property taxes from Trumbull County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2011, are available to finance fiscal year 2011 operations. The amount available as an advance at June 30, 2011 was \$10,363 in the general fund, \$606 in the debt service fund (a nonmajor governmental fund), \$127 in the classroom facilities fund (a nonmajor governmental fund) and \$437 in the permanent improvement fund (a nonmajor governmental fund). The amount available at June 30, 2010 was \$44,024 in the general fund, \$3,107 in the debt service fund (a nonmajor governmental fund), \$572 in the classroom facilities fund (a nonmajor governmental fund) and \$1,933 in the permanent improvement fund (a nonmajor governmental fund). The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2011 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to unearned revenue.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been deferred.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### **NOTE 6 - PROPERTY TAXES - (Continued)**

The assessed values upon which the fiscal year 2011 taxes were collected are:

	2010 Second Half Collections			2011 First Half Collections		
		Amount	Percent		Amount	Percent
Agricultural/residential						
and other real estate	\$	86,909,060	97.56	\$	87,473,180	97.61
Public utility personal		2,070,930	2.32		2,143,060	2.39
Tangible personal property		101,905	0.12	-	<u> </u>	
Total	\$	89,081,895	100.00	\$	89,616,240	100.00
Tax rate per \$1,000 of assessed valuation		\$51.80			\$51.35	

#### **NOTE 7 - RECEIVABLES**

Receivables at June 30, 2011 consisted of taxes, accounts (billings for user charged services and student fees), accrued interest and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds. A summary of the principal items of receivables reported on the statement of net assets follows:

#### Governmental activities:

Taxes	\$ 3,045,933
Accounts	8,464
Accrued interest	257
Intergovernmental	 200,719
Total	\$ 3,255,373

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected in the subsequent year.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

### **NOTE 8 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2011, was as follows:

	Balance 06/30/10	Additions	Daduations	Balance 06/30/11
Governmental activities:	00/30/10	Additions	<u>Deductions</u>	00/30/11
Capital assets, not being depreciated:				
Land	\$ 178,569	\$ -	\$ -	\$ 178,569
Total capital assets, not being depreciated	178,569			178,569
Capital assets, being depreciated:				
Land improvements	21,826	-	-	21,826
Building and improvements	10,943,958	21,870	-	10,965,828
Furniture and equipment	985,114	18,507	-	1,003,621
Vehicles	604,167	77,950	(52,252)	629,865
Total capital assets, being depreciated	12,555,065	118,327	(52,252)	12,621,140
Less: accumulated depreciation:				
Land improvements	(21,826)	-	_	(21,826)
Building and improvements	(2,486,709)	(215,934)	-	(2,702,643)
Furniture and equipment	(626,869)	(64,975)	-	(691,844)
Vehicles	(279,500)	(54,106)	52,252	(281,354)
Total accumulated depreciation	(3,414,904)	(335,015)	52,252	(3,697,667)
Governmental activities capital assets, net	\$ 9,318,730	\$ (216,688)	\$ -	\$ 9,102,042

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

### **NOTE 8 - CAPITAL ASSETS - (Continued)**

Depreciation expense was charged to governmental functions as follows:

<u>Instruction</u> :	
Regular	\$ 199,632
Special	34,351
Vocational	1,410
Support service:	
Pupil	1,415
Instructional staff	6,653
Administration	5,939
Fiscal	674
Operations and maintenance	17,956
Pupil transportation	54,106
Operation of non-instructional services	11,571
Extracurricular activities	1,308
Total depreciation expense	\$ 335,015

### **NOTE 9 - LONG-TERM OBLIGATIONS**

**A.** During the fiscal year 2011, the following activity occurred in governmental activities long-term obligations:

Governmental activities:	Balance 06/30/10	Increases	Decreases	Balance 06/30/11	Amount Due Within One Year
General obligation bonds					
Current interest bonds-series 1998	\$ 1,530,000	\$ -	\$ (1,530,000)	\$ -	\$ -
Classroom facilities improvement refunding bonds:					
Current interest refunding serial bonds-series 2010	-	1,195,000	(115,000)	1,080,000	130,000
Current interest refunding term bonds-series 2010	-	290,000	-	290,000	-
Capital appreciation refunding bonds-series 2010	-	44,999	-	44,999	-
Accreted interest-series 2010		5,586		5,586	
Total general obligation bonds	1,530,000	1,535,585	(1,645,000)	1,420,585	130,000
Asbestos loan	27,597	-	(11,039)	16,558	11,039
Compensated absences	639,347	83,759	(143,635)	579,471	158,626
Total long-term obligations	\$ 2,196,944	\$ 1,619,344	\$ (1,799,674)	2,016,614	\$ 299,665
	Add: Unamorti	zed premium on	bonds - 2010	76,220	
	Less: Unamortized deferred charges - 2010			(28,462)	
	Total reported o	n statement of no	et assets	\$ 2,064,372	

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### **NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

<u>Compensated Absences</u>: Compensated absences will be paid from the fund from which the employee's salaries are paid, which for the District, is primarily the general fund and food service fund (a nonmajor governmental fund).

<u>Asbestos Loan:</u> During fiscal year 1993, the District received a loan from the U.S. Environmental Protection Agency for an asbestos abatement project. The loan is interest free as long as the District remains current on repayment. This loan is a general obligation of the District for which the full faith and credit of the District are pledged for repayment. Payments are recorded as expenditures of the debt service fund, from current operating revenue.

The following is a summary of the District's future debt service requirements to maturity for the asbestos loan:

Fiscal Year	Asbestos Loa				ın	
Ending June 30,	P	rincipal	Int	<u>erest</u>	_	Total
2012	\$	11,039	\$	_	\$	11,039
2013	_	5,519				5,519
Total	\$	16,558	\$	<u> </u>	\$	16,558

<u>General Obligation Bonds</u>: During fiscal year 1998, the District issued voted \$2,333,870 in school improvement general obligation bonds to provide funds for the acquisition and construction of equipment and facilities. These bonds are general obligations of the District for which the full faith and credit of the District is pledged for repayment. Payments of principal and interest relating to these bonds are recorded as expenditures in the debt service fund. The source of repayment is derived from a current 2.70 mil bonded debt tax levy. The interest rates on the current interest bonds range from 3.90% to 5.25%.

Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2020. During fiscal year 2011, the District refunded the bond issue through a current refunding.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### **NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

<u>Classroom Facilities Improvement Refunding Bonds - Series 2010</u> - On September 22, 2010, the District issued series 2010 classroom facilities improvement refunding bonds to currently refund the callable portion of the series 1997 general obligation bonds. This refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net assets. The balance of the refunded general obligation bonds at June 30, 2011, is \$1,415,000.

This refunding issue is comprised of both current interest bonds (consisting of \$1,1080,000 of serial bonds and \$290,000 of term bonds) and capital appreciation bonds, in the amount of \$44,999. The interest rate on the current interest bonds ranged from 1.00% to 2.80%. The bonds were issued for a ten year period, with final maturity during fiscal year 2021. The bonds will be retired through the debt service fund (a nonmajor governmental fund). The capital appreciation bonds mature December 1, 2015 at a redemption price equal to 100% of the principal, plus accrued interest to the redemption date. The capital appreciation bonds bear an approximate compounding interest rate of 23.857%. The accreted value at maturity for the capital appreciation bonds is \$145,000. Total accreted interest of \$5,586 has been included in the statement of net assets at June 30, 2011.

Issuance proceeds totaling \$1,560,729 were deposited with an escrow agent. These bonds were issued with a premium of \$82,291, which is reported as an other financing source on the fund financial statements. The issuance costs of \$51,561 are reported as a disbursement on the fund financial statements.

Interest payments on the serial and term current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2020 and December 1, 2017, respectively.

The \$290,000 current interest term bonds maturing on December 1, 2017, shall bear interest at the rate of 2.20% per year and be subject to mandatory sinking fund redemption on December 1, 2016 (Mandatory Redemption Date), in the principal amount of \$145,000 (with the balance of \$145,000 to be paid at maturity on December 1, 2017).

The reacquisition price exceeded the net carrying amount of the old debt by \$30,730. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued. This advance refunding was undertaken to reduce the combined total debt service payments over the next 10 years by \$187,269 and resulted in an economic gain of \$162,871.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### **NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

The following is a summary of the District's future debt service requirements to maturity for the series 2010 classroom facilities improvement refunding bonds:

Fiscal Year		Current Interest Bonds - Refunding 2010			Capital Appreciation Bonds - Refunding 2010							
Ending June 30,	_	Principal		Interest	_	Total	<u>Pr</u>	rincipal	_	Interest	_	Total
2012	\$	130,000	\$	30,490	\$	160,490	\$	-	\$	-	\$	-
2013		140,000		29,190		169,190		-		-		-
2014		140,000		26,390		166,390		-		-		-
2015		140,000		23,590		163,590		-		-		-
2016		-		20,790		20,790		44,999		100,001		145,000
2017 - 2021		820,000		67,830		887,830		_		_		<u> </u>
Total	\$	1,370,000	\$	198,280	\$	1,568,280	\$	44,999	\$	100,001	\$	145,000

#### B. Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2011, are a voted debt margin of \$6,751,721 (including available funds of \$101,258) and an unvoted debt margin of \$89,616.

#### **NOTE 10 - OTHER EMPLOYEE BENEFITS**

#### A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty-two days of vacation per year, depending upon length of service. Accumulated unused vacation time is paid to classified employees upon termination of employment. Teachers do not earn vacation time.

Each employee earns sick leave at the rate of one and one-fourth days per month. Upon retirement during the first year of eligibility, payment is made for one-third of the total sick leave accumulation, up to a maximum accumulation of eighty days for both certificated and classified employees. Upon retirement after the first year of eligibility, payment is made for one-third of the total sick leave accumulation, up to a maximum of eighty days, plus 15 percent of accrued sick leave over the maximum days accrued. An employee receiving such payment must meet the retirement provisions set by State Teachers Retirement System of Ohio and School Employees Retirement System.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### **NOTE 10 - OTHER EMPLOYEE BENEFITS - (Continued)**

#### **B.** Insurance Benefits

The District provides health, vision and life insurance coverage for employees. The health insurance coverage is administered by Medical Mutual of Ohio, a third party administrator. Vision Service Plan administers the vision coverage. Medical Life Insurance Company provides the life insurance coverage. The District pays the insurance premiums, as a fringe benefit for the employees.

#### **NOTE 11 - RISK MANAGEMENT**

#### A. Comprehensive

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District maintains comprehensive commercial insurance coverage for real property, building contents, vehicles, and general liability.

Vehicle policies include liability coverage for bodily injury and property damage. The liability limits are \$500,000 for each accident, medical coverage of \$5,000 per person, and uninsured motorist of \$500,000 for each accident with a collision deductible of \$500.

Real property and contents are fully insured. Real property is 90% co-insured. Limits of insurance on real property and equipment are \$16,537,930 with a deductible of \$2,500.

The District liability policy has a limit of \$1,000,000 for each occurrence and \$3,000,000 aggregate.

Settled claims resulting from these risks have not exceeded the commercial insurance coverage in any of the past three fiscal years. There have been no significant reductions in amounts of insurance coverage from the prior fiscal year.

#### **B.** Health Insurance

The District has joined together with other school districts in the state to form the Trumbull County Schools Employee Insurance Benefit Consortium Association, a public entity risk pool currently operating as a common risk management and insurance program for 16 member school districts in Trumbull County. The District pays a monthly premium to Trumbull County School Insurance Consortium Association for its insurance coverage. It is intended that the Trumbull County School Insurance Consortium Association will be self-supporting through member premiums. The Consortium employs reinsurance agreements (stop-loss coverage) to reduce its risk that large losses may be incurred on medical claims. This allows the Consortium to recover a portion of losses on claims from re-insurers, although it does not discharge their primary liability.

Post employment health care is provided to plan participants or their beneficiaries through the respective retirement systems discussed in Note 13. As such, no funding provisions are required by the District.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### **NOTE 11 - RISK MANAGEMENT - (Continued)**

#### C. OSBA Group Workers' Compensation Rating Plan

For fiscal year 2011, the District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (the "Plan"), an insurance purchasing pool (Note 2.A.). The intent of the Plan is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the Plan. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the Plan. Each participant pays its workers' compensation premium to the state based on the rate for the Plan rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the Plan.

A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the Plan. Participation in the Plan is limited to school districts that can meet the Plan's selection criteria. The firm of CompManagement, Inc. provides administrative, cost control, and actuarial services to the Plan.

#### **NOTE 12 - PENSION PLANS**

#### A. School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement, disability, survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, <a href="https://www.ohsers.org">www.ohsers.org</a>, under "Media/Financial Reports".

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2011, 11.77 percent and 0.04 percent of annual covered salary was the portion used to fund pension obligations and death benefits, respectively. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's required contributions for pension obligations and death benefits to SERS for the fiscal years ended June 30, 2011, 2010 and 2009 were \$93,262, \$90,387 and \$61,760, respectively; 55.77 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### NOTE 12 - PENSION PLANS - (Continued)

#### B. State Teachers Retirement System of Ohio

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio website at www.strsoh.org, under "Publications".

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For fiscal year 2011, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2011, 2010 and 2009 were \$370,714, \$347,345 and \$348,688, respectively; 83.31 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009.

### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS/STRS Ohio have an option to choose Social Security or the SERS/STRS Ohio. As of June 30, 2011, certain members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### **NOTE 13 - POSTEMPLOYMENT BENEFITS**

#### A. School Employees Retirement System

Plan Description - The District participates in two cost-sharing, multiple employer postemployment benefit plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Section 3309.69 of the Ohio Revised Code. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lesser of the January 1, 1999 Medicare Part B premium or the current premium. The Medicare Part B premium for calendar year 2011 was \$96.40 and SERS' reimbursement to retirees was \$45.50. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, www.ohsers.org, under "Media/Financial Reports".

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). For 2011, 1.43 percent of covered payroll was allocated to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. Statutes provide that no employer shall pay a health care surcharge greater than 2.0 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the statewide SERS-covered payroll for the health care surcharge. For fiscal year 2011, the actuarially determined amount was \$35,800.

Active members do not contribute to the postemployment benefit plans. The Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility and retirement status.

The District's contributions for health care (including surcharge) for the fiscal years ended June 30, 2011, 2010 and 2009 were \$14,397, \$17,017 and \$38,129, respectively; 55.77 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2011, this actuarially required allocation was 0.76 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2011, 2010, and 2009 were \$5,546, \$5,375 and \$5,096, respectively; 55.77 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### **NOTE 13 - POSTEMPLOYMENT BENEFITS - (Continued)**

#### B. State Teachers Retirement System of Ohio

Plan Description - The District contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a>, under "Publications" or by calling (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2011, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The District's contributions for health care for the fiscal years ended June 30, 2011, 2010 and 2009 were \$28,516, \$26,719 and \$26,822, respectively; 83.31 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009.

#### NOTE 14 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis); and,
- (e) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### NOTE 14 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

#### **Net Change in Fund Balance**

	Ge	neral fund
Budget basis	\$	113,282
Net adjustment for revenue accruals		(8,644)
Net adjustment for expenditure accruals		23,712
Net adjustment for other sources/uses		(82,348)
Funds budgeted elsewhere		28,731
Adjustment for encumbrances		47,712
GAAP basis	\$	122,445

Certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the uniform school supplies fund, emergency levy fund, public school support fund and District agency fund.

#### **NOTE 15 - CONTINGENCIES**

### A. Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

#### **B.** Litigation

This District is party to legal proceedings seeking damages or injunctive relief generally incidental to its operations and spending projects. The District management is of the opinion that disposition of the claim and legal proceedings will not have a material effect, if any, on the financial condition of the District.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### **NOTE 16 - SET ASIDES**

The District is required by State law to set-aside certain general fund revenue amounts, as defined by statute, into various reserves. These reserves are calculated and presented on a cash basis. During the fiscal year ended June 30, 2011, the reserve activity was as follows:

			Capital		
	Textbooks		<u>Imp</u>	<u>provements</u>	
Set-aside reserve balance June 30, 2010	\$	204,563	\$	-	
Current year set-aside requirement		113,196		113,196	
Contributions in excess of the current fiscal year set-aside requirement		-		-	
Current year qualifying expenditures		(223,338)		(59,460)	
Excess qualified expenditures from prior years		-		-	
Current year offsets		-		(93,900)	
Waiver granted by ODE		-		-	
Prior year offset from bond proceeds					
Total	\$	94,421	\$	(40,164)	
Balance carried forward to fiscal year 2012	\$	_	\$	_	
Set-aside reserve balance June 30, 2011	\$	94,421	\$		

Effective July 1, 2011, the textbook set-aside is no longer required and has been removed from existing law. This positive balance is therefore not being presented as being carried forward to the future fiscal year. Although the District had qualifying disbursements and offsets during the fiscal year that reduced the set-aside amount to below zero for the capital improvements set-aside, this amount may not be used to reduce the set-aside requirement for future fiscal years. The negative balance is therefore not presented as being carried forward to future fiscal years.

During fiscal year 1998, the District issued \$2,333,870 in capital related school improvement bonds. These proceeds may be used to reduce capital acquisition below zero for future years. The amount presented for Prior Year Offset from Bond Proceeds is limited to an amount needed to reduce the reserve for capital improvement to \$0. The District is responsible for tracking the amount of the bond proceeds that may be used as an offset in future periods, which was \$595,561 at June 30, 2011.

A schedule of the restricted assets at June 30, 2011 follows:

Amount restricted for textbooks \$ 94,421

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (CONTINUED)

#### **NOTE 17 - OTHER COMMITMENTS**

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

	Year-End				
<u>Fund</u>	<b>Encumbrances</b>				
General fund	\$	68,802			
Other governmental		16,629			
Total	\$	85,431			

### FEDERAL AWARDS EXPENDITURES SCHEDULE FOR THE YEAR ENDED JUNE 30, 2011

Federal Grantor/ Pass Through Grantor	Grant	Federal CFDA		
Program Title	Year	Number	Receipts	Disbursements
U.S. DEPARTMENT OF AGRICULTURE				
Passed Through Ohio Department of Education:				
Child Nutrition Cluster: Non-Cash Assistance (Food Distribution)				
National School Lunch Program	2011	10.555	\$11,529	\$11,529
Cash Assiatance				
National School Breakfast Program	2011	10.553	27,114	27,114
National School Lunch Program	2011	10.555	115,011	115,011
Total Child Nutrition Cluster			153,654	153,654
Total U. S. Department of Agriculture			153,654	153,654
U.S. DEPARTMENT OF EDUCATION Passed Through Ohio Department of Education:				
Title 1, Part A Cluster:				
Title I Grants to Local Educational Agencies	2011	84.010	225,113	214,997
	2010		21,687	21,687
Total - CFDA 84.010			246,800	236,684
ARRA Title I Grants to Local Educational Agencies	2011 2010	84.389	44,520	44,520 6,481
Total - CFDA 84.389	2010		44,520	51,001
Total Title 1,Part A Cluster			291,320	287,685
Special Education Cluster:				
Special Education Grants to States (IDEA, Part B)	2011	84.027	163,129	163,129
ARRA Special Education Grants to States (IDEA, Part B)	2011	84.391	39,619	39,619
T-1-1 CEDA 04 204	2010		68,348	73,266
Total - CFDA 84.391			107,967	112,885
Total Special Education Cluster			271,096	276,014
Education Technology State Grants - Title II, Part D	2011	84.318	789	789
Total - CFDA 84.318	2010		543 1,332	543 1,332
Improving Teacher Quality State Grants Title II, Part A	2011	84.367	47,323	47,323
, .	2010		3,123	3,123
Total - CFDA 84.367			50,446	50,446
ARRA State Fiscal Stabilization Fund	2011	84.394	286,502	259,672
Total - CFDA 84.394	2010		286,502	29,157 288,829
Total U. S. Department of Education			900,696	904,306
Totals			\$1,054,350	\$1,057,960
1 41414			ψ1,007,000	Ψ1,001,000

The accompanying notes to this schedule are an integral part of this schedule.

# NOTES TO THE FEDERAL AWARDS EXPENDITURES SCHEDULE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Expenditures Schedule (the Schedule) reports the Bristol Local School District's (the District's) federal award programs' receipts and disbursements. The schedule has been prepared on the cash basis of accounting.

#### **NOTE B - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

#### **NOTE C - FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the fair value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated commodities.

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# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Bristol Local School District Trumbull County 1845 Greenville Road P.O. Box 260 Bristolville, Ohio 44002

To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Bristol Local School District, Trumbull County, (the District) as of and for the year ended June 30, 2011, which collectively comprise the District's basic financial statements and have issued our report thereon dated November 28, 2011, wherein we noted the District implemented Governmental Accounting Standards Board (GASB) Statement 54, "Fund Balance Reporting and Governmental Fund Type Definitions". We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' Government Auditing Standards.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Bristol Local School District
Trumbull County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of the management, Board of Education, federal awarding agencies and pass-through entities and others within the District. We intend it for no one other than these specified parties.

**Dave Yost** Auditor of State

November 28, 2011

# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Bristol Local School District Trumbull County 1845 Greenville Road P.O. Box 260 Bristolville, Ohio 44002

To the Board of Education:

### Compliance

We have audited the compliance of Bristol Local School District (the District) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of the District's major federal programs for the year ended June 30, 2011. The summary of auditor's results section of the accompanying schedule of findings identifies the District's major federal programs. The District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the Bristol Local School District complied, in all material respects, with the requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2011.

#### **Internal Control Over Compliance**

The District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could directly and materially affect a major federal program, to determine our auditing procedures for the purpose of opining on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of opining on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

Bristol Local School District
Trumbull County
Independent Accountants' Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance Required by OMB Circular A-133
Page 2

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We intend this report solely for the information and use of the management, Board of Education, federal awarding agencies and pass-through entities and others within the District. It is not intended for anyone other than these specified parties.

**Dave Yost** Auditor of State

November 28, 2011

### SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 2011

### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510(a)?	No
(d)(1)(vii)	Major Programs (list):	Title 1, Part A Cluster: CFDA Numbers 84.010 and 84.389  State Fiscal Stabilization Fund:
		CFDA Number 84.394
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	No

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

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#### INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED UPON PROCEDURES

Bristol Local School District Trumbull County 1845 Greenville Road P.O. Box 260 Bristolville, Ohio 44002

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedure enumerated below, which was agreed to by the Board, solely to assist the Board in evaluating whether Bristol Local School District (the District) has updated its anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedure engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of this procedure is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedure described below either for the purpose for which this report has been requested or for any other purpose.

1. We noted the Board amended its anti-harassment policy at its meeting on August 17, 2011 to include violence within a dating relationship within its definition of harassment, intimidation or bullying.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board and is not intended to be and should not be used by anyone other than these specified parties.

Dave Yost Auditor of State

November 28, 2011





#### **BRISTOL LOCAL SCHOOL DISTRICT**

#### TRUMBULL COUNTY

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED JANUARY 31, 2012**