



# BERNE UNION LOCAL SCHOOL DISTRICT FAIRFIELD COUNTY

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#### INDEPENDENT ACCOUNTANTS' REPORT

Berne Union Local School District Fairfield County 506 North Main Street Sugar Grove, Ohio 43155

#### To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Berne Union Local School District, Fairfield County, Ohio (the District), as of and for the year ended June 30, 2012, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

Ohio Administrative Code § 117-2-03 (B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, as discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than generally accepted accounting principles. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, we cannot determine at this time.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Berne Union Local School District, Fairfield County, Ohio as of June 30, 2012, and the respective changes in cash financial position, thereof and the budgetary comparison for the General Fund thereof for the year then ended in conformity with the accounting basis Note 2 describes.

Berne Union Local School District Fairfield County Independent Accountants' Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated December 6, 2012, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, as listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any other assurance.

We conducted our audit to opine on the financial statements that collectively comprise the District's basic financial statements taken as a whole. The federal awards receipts and expenditure schedule provides additional information required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. The federal awards receipts and expenditure schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. This schedule was subject to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

**Dave Yost** Auditor of State

December 6, 2012

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2012 (Unaudited)

The discussion and analysis of the Berne Union Local School District's (the District) financial performance provides an overview and analysis of the District's financial activities for the fiscal year ended June 30, 2012. The intent of this discussion and analysis is to look at the District's financial performance as a whole. Readers should also review our notes to the basic financial statements and the financial statements themselves to enhance their understanding of the District's financial performance.

#### **Financial Highlights**

- ► Total net assets of the District at June 30, 2012 is \$3,197,352. This balance was comprised of a \$811,723 balance in net asset amounts restricted for specific purposes and a balance of \$2,385,629 in unrestricted net assets.
- In total, net assets of governmental activities decreased by \$612,035, which represents a 16.23 percent increase from 2011. Net assets of the business-type activities increased \$7,783 which represents a 25.21 percent increase from 2011.
- ► General receipts accounted for \$7,577,999 or 77.99 percent of all receipts of governmental activities. Program specific receipts in the form of charges for services and sales, grants and contributions accounted for \$2,138,724 or 22.01 percent of total receipts of \$9,716,723 for the governmental activities.
- The District had \$10,328,758 in disbursements related to governmental activities; only \$2,138,724 of these disbursements were offset by program specific charges for services and sales, grants or contributions. General receipts (primarily taxes and grants and entitlements) of \$7,577,999 were used to provide for the remainder of these programs.
- The District had \$29,447 in disbursements related to business-type activities; all of these disbursements were offset by program specific charges for services and sales, grants and contributions.
- The District recognizes two major governmental funds: the General Fund and the Bond Retirement Fund. In terms of dollars received and spent, the General Fund is significantly larger than all the other funds of the District combined. The General Fund had \$8,100,039 in receipts and \$8,736,544 in disbursements in fiscal year 2012.

#### **Using this Annual Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are presented following the requirements of GASB Statement No. 34, as applicable to the District's cash basis of accounting, and are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: the government-wide financial statements, fund financial statements and notes to the basic financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2012 (Unaudited)

# Reporting the District as a Whole

#### **Government-Wide Financial Statements – Cash Basis**

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to private-sector business. The statement of net assets and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. These statements include assets using the cash basis of accounting which is a comprehensive basis of accounting other than generally accepted accounting principles. This basis of accounting takes into account all of the current year's receipts and disbursements based on when cash is received or paid.

The statement of net assets presents information on all of the District's cash and net cash assets. Over time, increases and decreases in net cash assets are important because they serve as a useful indicator of whether the financial position of the District as a whole is improving or deteriorating. The cause of this change may be the result of several factors, some financial and some not. Nonfinancial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required but unfunded educational programs, and other factors. Ultimately, the District's goal is to provide services to our students, not to generate profits as commercial entities do.

The statement of activities presents information showing how the government's net cash assets changed during the recent fiscal year. All changes in net cash assets are reported as cash is received or paid. Thus, receipts and disbursements are reported in this statement for some items that will only result in cash flows in the current fiscal period.

In both of the government-wide financial statements, the District's activities are divided into two distinct kinds of activities: governmental activities and business-type activities.

#### **Governmental Activities**

Most of the District's programs and services are reported here including instructional services, support services and operation of non-instructional services. These services are funded primarily by taxes, tuition and fees, and intergovernmental receipts including federal and state grants and other shared receipts.

## **Business-Type Activities**

These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The District preschool operations are reported as business activities.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2012 (Unaudited)

#### **Reporting the District's Most Significant Funds**

#### **Fund Financial Statements**

Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's two major governmental funds are the General Fund and Bond Retirement Fund.

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objective. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into one of three categories: governmental, proprietary and fiduciary funds.

## **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current inflows and outflows of spendable cash, as well as on balances of spendable cash available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term requirements. These funds are reported using cash basis of accounting.

#### **Proprietary Funds**

Proprietary funds have historically operated as enterprise funds using the same basis of accounting as business-type activities; therefore, these statements will essentially match the information provided in the statements for the District as a whole. These funds are reported using the cash basis of accounting.

#### Fiduciary Funds

The District's fiduciary funds are the private purpose trust and agency funds. We exclude these activities from the District's other financial statements because the District cannot use these assets to finance its operations. Private purpose trust funds are held in a trustee capacity for individuals, private organizations, or other governments while agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Fiduciary funds use the cash basis of accounting.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2012 (Unaudited)

# Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

# **Government-Wide Financial Analysis**

Recall that the statement of net assets provides the perspective of the District as a whole, showing cash and net assets. Table 1 provides a summary of the District's net assets for 2012 compared to fiscal year 2011:

Table 1
Net Assets

	Governmental Activities		Business-Type	Business-Type Activities		Total	
	2012	(Restated)	2012	2011	2012	(Restated) 2011	
Assets:							
Cash and Cash Equivalents	\$3,158,699	\$3,770,734	\$38,653	\$30,870	\$3,197,352	\$3,801,604	
Total Assets	3,158,699	3,770,734	38,653	30,870	3,197,352	3,801,604	
Net Cash Assets:							
Restricted	811,723	819,934	0	0	811,723	819,934	
Unrestricted	2,346,976	2,950,800	38,653	30,870	2,385,629	2,981,670	
Total Net Cash Assets	\$3,158,699	\$3,770,734	\$38,653	\$30,870	\$3,197,352	\$3,801,604	

Total Cash and Cash Equivalents decreased \$604,252 from fiscal year 2011 due primarily to a decrease in receipts and a slight increase in disbursements.

The District's largest portion of net cash assets is unrestricted net assets. Those net cash assets represent resources that may be used to meet the District's ongoing obligations to its students and creditors.

The remaining balance of \$811,723 is restricted. The restricted net cash assets are subject to external restrictions on how they may be used.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2012 (Unaudited)

Table 2 shows the changes in net cash assets for fiscal year 2012 and provides a comparison to fiscal year 2011.

Table 2
Changes in Net Assets

	Governmental Activities		Business-Type	Business-Type Activities		Total	
	2012	Restated 2011	2012	2011	2012	Restated 2011	
Receipts:							
Program Receipts:							
Charges for Services and Sales	\$857,751	\$761,051	\$37,230	\$41,517	\$894,981	\$802,568	
Operating Grants and Contributions	1,280,973	4,093,753	0	0	1,280,973	4,093,753	
General Receipts:							
Property Taxes	3,196,117	3,122,286	0	0	3,196,117	3,122,286	
Income Taxes	1,001,298	905,372	0	0	1,001,298	905,372	
Unrestricted Grants and Entitlements	3,277,522	1,226,230	0	0	3,277,522	1,226,230	
Investment Earnings	5,804	9,493	0	0	5,804	9,493	
Miscellaneous	97,258	77,969	0	0	97,258	77,969	
Total Receipts	9,716,723	10,196,154	37,230	41,517	9,753,953	10,237,671	

(Continued)

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2012 (Unaudited)

Table 2 **Changes in Net Assets** 

	Governmental Activities		Business-Typ	Business-Type Activities		Total	
	2012	Restated	2012	2011	2012	D	
<b>Disbursements</b>	2012	2011	2012	2011	2012	Restated 2011	
Program Disbursements:							
Instruction:							
Regular	4,023,833	3,721,090	0	0	4,023,833	3,721,090	
Special	1,361,729	1,352,743	0	0	1,361,729	1,352,743	
Vocational	129,321	128,542	0	0	129,321	128,542	
Student Intervention Services	200,000	217,222	0	0	200,000	217,222	
Support Services:							
Pupils	300,294	275,283	0	0	300,294	275,283	
Instructional Staff	524,393	680,289	0	0	524,393	680,289	
Board of Education	17,332	14,714	0	0	17,332	14,714	
Administration	860,190	889,072	0	0	860,190	889,072	
Fiscal	334,853	301,209	0	0	334,853	301,209	
Business	25,009	22,726	0	0	25,009	22,726	
Operation and Maintenance of							
Plant	758,569	824,723	0	0	758,569	824,723	
Pupil Transportation	644,843	590,236	0	0	644,843	590,236	
Central	4,445	39,759	0	0	4,445	39,759	
Operation of Non-Instructional Services							
Food Services	295,639	271,345	0	0	295,639	271,345	
Extracurricular Activities	265,132	242,756	0	0	265,132	242,756	
	503,564	· ·	0	0	503,564		
Principal		484,537	0	0		484,537	
Interest and Fiscal Charges	79,612	105,817			79,612	105,817	
Preschool	0	0	29,447	17,813	29,447	17,813	
Total Disbursements	10,328,758	10,162,063	29,447	17,813	10,358,205	10,179,876	
Changes In Net Assets	(612,035)	34,091	7,783	23,704	(604,252)	57,795	
Net Assets-Beginning of Year	3,770,734	3,736,643	30,870	7,166	3,801,604	3,743,809	
Net Assets-End of Year	3,158,699	3,770,734	38,653	30,870	3,197,352	3,801,604	

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2012 (Unaudited)

The most significant governmental activities program disbursements for the District are Regular Instruction, Special Instruction, Administration, Operation and Maintenance of Plant, and Pupil Transportation. These programs account for 74.05 percent of the total governmental activities. Regular Instruction, which accounts for 38.96 percent of the total, represents costs associated with providing general educational services. Special Instruction, which represents 13.18 percent of the total, represents costs associated with providing educational services for handicapped, disadvantaged and other special needs students. Administration, which represents 8.33 percent of the total, represents costs associated with the overall administrative responsibility for each building and the District as a whole. Operation and Maintenance of Plant, which represents 7.34 percent of the total, represents costs associated with operating and maintaining the District's facilities. Pupil Transportation, which represents 6.24 percent of the total cost, represents costs associated with transporting students to and from school, as well as to activities.

As noted previously, the net cash assets for the governmental activities decreased \$612,035 or 16.23 percent. This is a decrease from last year when net cash assets increased \$34,091 or 0.91 percent. For the governmental activities, total receipts decreased \$479,431 or 4.70 percent from last year and disbursements increased \$166,695 or 1.64 percent from last year.

The District's governmental activities had program receipts decreases of \$2,716,080, as well as increases in general receipts of \$2,236,649. The increase in general receipts and decrease in programs receipts is mostly due to change in classification of grants.

The total disbursements for governmental activities increased due to an increase of \$258,095 in regular instruction disbursements and a decrease of \$155,896 in instructional staff disbursements.

The majority of the funding for the most significant programs indicated above is from property taxes and operating grants and contributions. Property taxes and unrestricted grants and entitlements account for 66.62 percent of total receipts.

The net assets for the business-type activities increased \$7,783. The business-type activities had \$37,230 of program receipts and \$29,447 of total disbursements. Fiscal year 2010 was the initial year of operation for this program.

#### **Governmental Activities**

Over the past several fiscal years, the District has remained in stable financial condition. The District was facing a potential deficit (dependent upon the State's Biennium Budget for Fiscal Year 2007) in fiscal year 2007 and would have been placed in Fiscal Caution by the Ohio Department of Education. To avoid the potential deficit, in May 2007, the Board of Education placed an income tax levy on the ballot. The voters approved the 1 percent income tax levy.

The District is heavily dependent on property taxes and intergovernmental revenue and, like most Ohio schools, is hampered by a lack of revenue growth. Property taxes made up 32.89 percent and intergovernmental revenue made up 46.91 percent of the total revenue for the governmental activities in fiscal year 2012.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2012 (Unaudited)

The Ohio Legislature passed H.B. 920 (1976) and changed the way property taxes function in the State. The overall revenue generated by a levy will not increase solely as a result of inflation. As an example, the District would receive from a home valued at \$100,000 and taxed at 1.0 mill, \$35.00 annually. If three years later the home were reappraised and the value increased to \$200,000 (and this increase in value is comparable to other property owners) the effective tax rate would become 0.5 mill and the District would still receive \$35.00 annually. Therefore, the District must regularly return to the voters to maintain a constant level of service.

The District's intergovernmental receipts consist of school foundation basic allowance, homestead and rollback property tax allocation, and federal and state grants. During fiscal year 2011, the District received \$3,301,476 through the State's foundation program, which represents 33.98 percent of the total receipts for the governmental activities. The District relies heavily on this state funding to operate at the current levels of service.

Instruction accounts for 55.33 percent of governmental activities program expenses. Support services expenses make up 33.59 percent of governmental activities program disbursements. The statement of activities shows the cost of program services and charges for services and grants offsetting those services.

#### **Business-Type Activities**

Business-type activities include the Preschool activities. This program had program receipts of \$37,230 and disbursements of \$29,447 for fiscal year 2012. All of the program revenues were from tuition and fees.

Table 3 shows, the total cost of services and the net cost of services for fiscal year 2012 and comparison to fiscal year 2011. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

# Table 3 Net Cost of Activities

	Total Cost	Total Cost of Services		Services
	2012	2011	2012	2011
Program Expenses:				
Governmental Activities:				
Instruction	\$5,714,883	\$5,419,597	\$4,178,806	\$2,208,372
Support Services	3,469,928	3,638,011	3,266,347	2,379,450
Operation of Non-Instructional Services	295,639	271,345	(3,986)	(34,701)
Extracurricular Activities	265,132	242,756	165,691	163,784
Principal	503,564	484,537	503,564	484,537
Interest and Fiscal Charges	79,612	105,817	79,612	105,817
Business-Type Activities:				
Preschool	29,447	17,813	(7,783)	(23,704)
Total Expenses	\$10,358,205	\$10,179,876	\$8,182,251	\$5,283,555

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2012 (Unaudited)

#### The District's Funds

The District's governmental funds are accounted for using the cash basis of accounting. (See Note 2 for discussion of significant accounting policies). All governmental funds had total receipts of \$9,716,723 and disbursements of \$10,357,206.

Total governmental funds fund balance decreased by \$640,483. The decrease in fund balance for the year was most significant in the other General Funds of \$636,505 or 98.75 percent, reflecting disbursements received for operations exceeded receipts.

# **Budget Highlights - General Fund**

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a cash basis for receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2012, the District amended its General Fund budget several times. The District uses a modified site-based budget technique that is designed to control site budgets while providing building administrators and supervisor's flexibility for site management.

The District prepares and monitors a detailed cashflow plan for the General Fund. Actual cashflow is compared to monthly and year-to-date estimates, and a monthly report is prepared for top management and the Board of Education.

For the General Fund, the final budget basis receipts were \$7,899,662 representing no change from the original budget estimates. For the General Fund, the final budget basis disbursements were \$8,237,201 representing a increase of \$13,963 or 0.17 percent from the original budget estimates of \$8,223,238.

#### **Debt Administration**

At June 30, 2012, the District had \$1,552,198 in general obligation debt outstanding with \$527,684 due within one year. Table 4 summarizes the general obligation debt outstanding for fiscal year 2012 compared to fiscal year 2011.

Table 4 **Outstanding Debt, Governmental Activities at Year End** 

Purpose	2012	2011
Refunding Bonds	\$925,000	\$1,325,000
Energy Loan	627,198	730,762
Total General Obligation Debt	\$1,552,198	\$2,055,762

More detailed information pertaining to the District's long-term debt activity can be found in Note 12 of the notes to the basic financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2012 (Unaudited)

#### **Current Issues**

Although considered a mid-wealth district, Berne Union Local School District is financially stable, and has been over the past several years. As indicated in the preceding financial information, the District is dependent on property taxes. Property tax revenue does not increase solely as a result of inflation. Therefore, in the long-term, the current program and staffing levels will be dependent on increased funding to meet inflation. Careful financial planning has permitted the District to provide a quality education for our students.

The Berne Union Local School District does not anticipate any meaningful growth or loss in revenue as a result of these changes. However, with the passage of HB1 and the evidence based model plan, Berne Union does anticipate an increase in expenditure. Based on these factors, the Board of Education and the administration of the District must maintain careful financial planning and prudent fiscal management in order to preserve the financial stability of the District.

The District voters approved a 5 year income tax levy of 1 percent in November 2009, expiring at the end of 2015. In fiscal year 2012 this generated \$1,001,298 in revenue for general operations.

Fiscal year 2012 percentage in State Funding was 34.50 %, Local 56.75 % and Federal 8.75 % which includes the ARRA Funding. Currently, unpaid property taxes in the Berne Union School District continues to be an issue resulting in a substantial loss of revenue. The amount of money we spend per student is \$1,200 less than the state average. All funding for new school bus purchases have been eliminated by the Ohio Department of Education through House Bill 1. Our bus fleet currently consists of several buses with well over 100,000 miles. The last new bus purchase was in the year 2007, and before that, it was in the year 2001.

While you may have learned of the SFSF "stimulus funds" that schools received, Berne Union used the majority of these funds for utility expenses to offset the cut received on the regular foundation payments. Other ARRA "stimulus funds" were required to be used for specific purposes.

The Evidence Based Model (EBM), a way of funding schools, and what the expectations are from the State of Ohio as the EBM and House Bill 1 relates to Berne Union is still unknown at this time. We will continue to seek funding through new state and federal programs to continue providing an excellent education to the students of Berne Union. The Evidence Based Model will require school districts to create programs that it may not currently have, but the amount of funding for those programs is being determined by the state at this time. Without legislative help, Berne Union could lose from 10% to 20% of state funding in fiscal year 2013, which would result in a major deficit not only for Berne Union, but for the majority of schools in Ohio. There are a lot of variables that will affect funding for Berne Union and to put a plan together for reductions at this time is not feasible. The Evidence Based Model of funding schools is supposed to improve the financial picture for schools in the long run, but many of the funding models are several years away from being fully funded and does not take into consideration the employer benefit costs a district pays.

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it received. If you have any questions about this report or need additional information contact Kirk Grandy, Treasurer of Berne Union Local School Board of Education, 506 North Main Street, Sugar Grove, Ohio 43155.

Statement of Net Assets - Cash Basis June 30, 2012

	Governmental Activities	Business-Type Activities	Total
Assets:			
Equity in Pooled Cash and Cash Equivalents	\$2,387,691	\$38,653	\$2,426,344
Cash and Cash Equivalents with Fiscal Agent	771,008	0	771,008
Total Assets	3,158,699	38,653	3,197,352
Net Cash Assets:			
Restricted for:			
Debt Service	723,844	0	723,844
Other Purposes	87,879	0	87,879
Unrestricted	2,346,976	38,653	2,385,629
Total Net Cash Assets	\$3,158,699	\$38,653	\$3,197,352

Statement of Activities - Cash Basis For the Fiscal Year Ended June 30, 2012

Net (Cash Disbursements)
Cash Receipts and Changes
in Net Cash Assats

		Program Ca	ash Receipts		in Net Cash Assets	
	Cash Disbursements	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental Activities:						
Instruction:						
Regular	\$4,023,833	\$595,638	\$86,495	(\$3,341,700)	\$0	(\$3,341,700)
Special	1,361,729	0	630,336	(731,393)	0	(731,393)
Vocational	129,321	0	22,323	(106,998)	0	(106,998)
Student Intervention Services	200,000	0	201,285	1,285	0	1,285
Support Services:						
Pupils	300,294	0	0	(300,294)	0	(300,294)
Instructional Staff	524,393	0	173,302	(351,091)	0	(351,091)
Board of Education	17,332	0	0	(17,332)	0	(17,332)
Administration	860,190	240	0	(859,950)	0	(859,950)
Fiscal	334,853	0	0	(334,853)	0	(334,853)
Business	25,009	0	0	(25,009)	0	(25,009)
Operation and Maintenance of Plant	758,569	0	0	(758,569)	0	(758,569)
Pupil Transportation	644,843	0	30,039	(614,804)	0	(614,804)
Central	4,445	0	0	(4,445)	0	(4,445)
Operation of Non-Instructional Services:						
Food Service	295,639	162,432	137,193	3,986	0	3,986
Extracurricular Activities	265,132	99,441	0	(165,691)	0	(165,691)
Debt Service:						
Principal	503,564	0	0	(503,564)	0	(503,564)
Interest and Fiscal Charges	79,612	0	0	(79,612)	0	(79,612)
Total Governmental Activities	10,328,758	857,751	1,280,973	(8,190,034)	0	(8,190,034)
Business-Type Activities:						
Preschool	29,447	37,230	0	0	7,783	7,783
Total Business-Type Activities	29,447	37,230	0	0	7,783	7,783
Totals	\$10,358,205	\$894,981	\$1,280,973	(8,190,034)	7,783	(8,182,251)
	General Cash Receipts. Property Taxes Levied j	<del>-</del> -				
	General Purposes			2,779,801	0	2,779,801
	Debt Service			375,834	0	375,834
	Capital Outlay			40,482	0	40,482
	Income Taxes Levied for	•		1,001,298	0	1,001,298
	Grants and Entitlements	s not Restricted to Speci	fic Programs	3,277,522	0	3,277,522
	Investment Earnings			5,804	0	5,804
	Miscellaneous			97,258	0	97,258
	Total General Cash Rec	ceipts		7,577,999	0	7,577,999
	Change in Net Cash As	sets		(612,035)	7,783	(604,252)
	Net Cash Assets at Begi	inning of Year, As restat	red	3,770,734	30,870	3,801,604
	Net Cash Assets at End	of Year		\$3,158,699	\$38,653	\$3,197,352

Statement of Cash Basis Assets and Fund Cash Balances Governmental Funds June 30, 2012

	General	Bond Retirement	Other Governmental Funds	Total Governmental Funds
Cash Assets:				
Equity in Pooled Cash and Cash Equivalents	\$1,213,224	\$723,844	\$235,759	\$2,172,827
Restricted Cash Assets:				
Equity in Pooled Cash and Cash Equivalents	139,595	0	0	139,595
Total Cash Assets	\$1,352,819	\$723,844	\$235,759	\$2,312,422
Fund Cash Balances:				
Nonspendable	\$140	\$0	\$0	\$140
Restricted	39,595	723,844	235,759	999,198
Assigned	1,434,107	0	0	1,434,107
Unassigned	(121,023)	0	0	(121,023)
Total Fund Cash Balances	\$1,352,819	\$723,844	\$235,759	\$2,312,422

Reconciliation of Total Governmental Fund Cash Balances to Net Assets of Governmental Cash Activities June 30, 2012

# **Total Governmental Funds Balances**

\$2,312,422

Amounts reported for governmental activities in the statement of net assets are different because:

An internal service fund is used by management to charge the costs of insurance to individual funds. The assets of the internal service fund are included in governmental activities in the statement of net assets.

\$846,277

Net Assets of Governmental Activities

\$3,158,699

Statement of Cash Receipts, Cash Disbursements and Changes in Fund Cash Balances Governmental Funds For the Fiscal Year Ended June 30, 2012

			Oth - ··	To4-1
		Bond	Other Governmental	Total Governmental
	General	Retirement	Funds	Governmental Funds
Cash Pagaints	General	Kemement	Fullus	Fullus
Cash Receipts: Property Taxes	\$2,779,801	\$375,834	\$40,482	\$3,196,117
Income Tax	1,001,298	0	0	1,001,298
Intergovernmental	3,606,421	47,063	904,981	4,558,465
Interest	5,804	47,003	0	5,804
Tuition and Fees	595,638	0	0	595,638
Extracurricular Activities	13,920	0	85,761	99.681
Gifts and Donations	0	0	30	30
Customer Sales and Services	0	0	162,432	162,432
Miscellaneous	97,157	0	101	97,258
Miscentineous	77,137		101	71,230
Total Cash Receipts	8,100,039	422,897	1,193,787	9,716,723
Cash Disbursements:				
Current:				
Instruction:				
Regular	3,968,509	0	83,772	4,052,281
Special	1,064,690	0	297,039	1,361,729
Vocational	129,321	0	0	129,321
Student Intervention Services	0	0	200,000	200,000
Support Services:				
Pupils	300,294	0	0	300,294
Instructional Staff	355,763	0	168,630	524,393
Board of Education	17,332	0	0	17,332
Administration	860,190	0	0	860,190
Fiscal	326,689	6,903	1,261	334,853
Business	25,009	0	0	25,009
Operation and Maintenance of Plant	727,043	0	31,526	758,569
Pupil Transportation	644,843	0	0	644,843
Central	4,218	0	227	4,445
Operation of Non-Instructional Services:				
Food Service Operations	0	0	295,639	295,639
Extracurricular Activities	179,517	0	85,615	265,132
Debt Service:				
Principal Retirement	103,564	400,000	0	503,564
Interest and Fiscal Charges	29,562	50,050	0	79,612
Total Cash Disbursements	8,736,544	456,953	1,163,709	10,357,206
Net Changes in Fund Cash Balances	(636,505)	(34,056)	30,078	(640,483)
Fund Cash Balances at Beginning of Year, as restated	1,989,324	757,900	205,681	2,952,905
Fund Cash Balances at End of Year	\$1,352,819	\$723,844	\$235,759	\$2,312,422

Reconciliation of the Statement of Cash Receipts, Cash Disbursements and Changes in Cash Basis Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2012

## Net Change in Fund Balances - Total Governmental Funds

(\$640,483)

Amounts reported for governmental activities in the statement of activities are different because:

The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund disbrusements and the related internal service fund receipts are eliminated. The net receipts (disbursements) of the internal service fund is allocated among the governmental activities.

\$28,448

Changes in Net Assets of Governmental Activities

(\$612,035)

# $\pmb{\textit{BERNE UNION LOCAL SCHOOL DISTRICT}}$

Statement of Receipts, Disbursements and Changes in Cash Basis Fund Balance - Budget and Actual (Budget Basis) General Fund For the Fiscal Year Ended June 30, 2012

	Budgeted Amounts			Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Receipts:					
Property Taxes	\$2,779,801	\$2,779,801	\$2,779,801	\$0	
Income Tax	1,001,298	1,001,298	1,001,298	0	
Intergovernmental	3,466,483	3,466,483	3,606,421	139,938	
Interest	5,300	5,300	5,804	504	
Tuition and Fees	581,324	581,324	588,679	7,355	
Extracurricular Activities	13,680	13,680	13,680	0	
Miscellaneous	51,776	51,776	59,612	7,836	
Total Receipts	7,899,662	7,899,662	8,055,295	155,633	
Disbursements:					
Current:					
Instruction:					
Regular	3,633,099	3,640,163	3,921,438	(281,275)	
Special	1,010,609	1,010,609	1,145,541	(134,932)	
Vocational	134,602	134,602	129,343	5,259	
Support Services:	206.060	204.040	202 1 40	(15.100)	
Pupils	286,969	286,969	302,149	(15,180)	
Instructional Staff	346,591	353,490	364,656	(11,166)	
Board of Education	16,974	16,974	17,417	(443)	
Administration	888,543	888,543	819,851	68,692	
Fiscal	306,443	306,443	328,508	(22,065)	
Business	33,758	33,758	33,840	(82)	
Operation and Maintenance of Plant	768,900	777,900	801,077	(23,177)	
Pupil Transportation	594,861	585,861	677,880	(92,019)	
Central  For the series has Anti-ities	6,182	6,182	4,218	1,964	
Extracurricular Activities	195,707	195,707	180,682	15,025	
Debt Service:	0	0	102 564	(102 564)	
Principal Retirement	0	0	103,564	(103,564)	
Interest and Fiscal Charges		0	29,562	(29,562)	
Total Disbursements	8,223,238	8,237,201	8,859,726	(622,525)	
Excess of Receipts Over (Under) Disbursements	(323,576)	(337,539)	(804,431)	(466,892)	
Other Financing Sources (Uses):					
Refund of prior year receipts	(42,928)	(42,928)	(65,106)	(22,178)	
Transfers Out	(1,583,575)	(1,574,575)	0	1,574,575	
Total Other Financing Sources (Uses)	(1,626,503)	(1,617,503)	(65,106)	1,552,397	
Net Change in Fund Balances	(1,950,079)	(1,955,042)	(869,537)	1,085,505	
Fund Balance at Beginning of Year	1,767,123	1,767,123	1,767,123	0	
Prior Year Encumbrances Appropriated	187,919	187,919	187,919	0	
Fund Balance at End of Year	\$4,963	\$0	\$1,085,505	\$1,085,505	

Statement of Net Assets Cash Basis
Proprietary Funds
June 30, 2012

	Business-Type Activities	Governmental Activities
	Other Enterprise Fund	Internal Service
Cash Assets: Current Cash Assets:		
Equity in Pooled Cash and Cash Equivalents	\$38,653	\$75,269
Cash and Cash Equivalents with Fiscal Agent	0	771,008
Total Cash Assets	38,653	846,277
Net Cash Assets:		
Unrestricted	38,653	\$846,277
Total Net Cash Assets	\$38,653	\$846,277

Statement of Cash Receipts, Cash
Disbursements and Change in Net Cash Assets
Proprietary Funds
For the Fiscal Year Ended June 30, 2012

	Business-Type Activities	Governmental Activities
	Other	
	Enterprise	Internal
	Fund	Service
Operating Cash Receipts:		
Tuition	\$37,230	\$0
Charges for Services	0	1,056,621
Total Operating Cash Receipts	37,230	1,056,621
Operating Cash Disbursements:		
Purchased Services	11,358	67,056
Materials and Supplies	18,089	0
Claims	0	961,117
Total Operating Cash Disbursements	29,447	1,028,173
Operating Income	7,783	28,448
Net Cash Assets at Beginning of Year	30,870	817,829
Net Cash Assets at End of Year	\$38,653	\$846,277

Statement of Fiduciary Net Assets Cash Basis Fiduciary Funds June 30, 2012

	Private Purpose Trust	Agency
Cash Assets:		
Equity in Pooled Cash and Cash Equivalents	\$914	\$32,545
Net Cash Assets:		
Held in Trust for Scholarships	914	0
Unrestricted	0	32,545
Total Net Cash Assets	\$914	\$32,545

Statement of Changes in Fiduciary Net Assets - Cash Basis Fiduciary Fund June 30, 2012

	Private Purpose Trust
Additions Contributions and Donations	\$3,100
<u>Deductions:</u> Payments in Accordance with Trust Agreements	7,100
Change in Net Cash Assets	(4,000)
Net Cash Assets at Beginning of Year, As Restated	4,914
Net Cash Assets at End of Year	\$914

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Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

#### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY

## Description of the School District

Berne Union Local School District (the District) is a body politic and corporate organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The District is a local school district as defined by Ohio Revised Code Section 3311.03. The District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The District provides educational services as authorized by state statute and/or federal guidelines.

The District was established through the consolidation of existing land areas and school districts. It is staffed by 33 non-certificated employees, 68 certificated full-time teaching personnel and 6 administrative employees who provide services to 927 students and other community members.

#### Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the District consists of all funds, departments, boards, and agencies that are not legally separate from the District. For Berne Union Local School District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. The District has no component units.

The District is associated with two jointly governed organizations: the Metropolitan Education Council (MEC) and the South Central Ohio Insurance Consortium (SCOIC). The District is also associated with one insurance purchasing pool: Ohio School Boards Association Worker's Compensation Group Rating Program. These organizations are presented in Notes 17 and 18 to the basic financial statements.

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the District have been prepared in conformity with a comprehensive basis of accounting (OCBOA) other than generally accepted accounting principles as applied to governmental units. The District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its business type activities and enterprise funds provided they do not conflict with or contradict GASB pronouncements. The District has the option to also apply FASB guidance issued after November 30, 1989 to its business type activities and enterprise funds, subject to the same limitation. The District has elected not to apply these FASB guidance. As discussed further in Note 2.D., these financial statements are presented on the cash basis of accounting. The cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). GAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements. In cases where these cash basis statements contain items that are the same as, or similar to, those items in financial statements prepared in conformity with GAAP, similar informative disclosures are provided. The more significant of the District's accounting policies are described below.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### A. Basis of Presentation

The District's basic financial statement consists of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund activity is eliminated to avoid "doubling up" receipts and disbursements. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities.

The statement of net assets presents the financial condition of the governmental activities of the District at year-end. The statement of activities presents a comparison between direct disbursements and program receipts for each program or function of the District's governmental activities and business-type activities. Direct disbursements are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program receipts include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Receipts which are not classified as program receipts are presented as general receipts of the District, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each business segment or governmental function is self-financing or draws from the general receipts of the District.

#### Fund Financial Statements

During the year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

# B. Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with self-balancing set of accounts. The funds of the District fall within three categories: governmental, proprietary and fiduciary.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### **Governmental Funds**

Governmental funds are those through which most governmental functions of the District are financed. Governmental funds focus on the sources, uses, and balances of current financial resources. The difference between governmental fund assets and liabilities is reported as fund cash balance.

The following are the District's major governmental funds:

<u>General Fund</u>- This fund is the operating fund of the District and is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Bond Retirement Fund-** This fund is used to account for financial resources accumulated for the payment of general long-term debt principal, interest and related costs.

The other governmental funds of the District account for grants and other resources of the District whose use is restricted to a particular purpose.

#### **Proprietary Funds**

The proprietary fund focus is on the determination of the change in net assets, financial position and cash flows and is classified as enterprise. Enterprise funds may be used to account for any activities for which a fee is charged to external users for goods or services. The only enterprise fund of the District accounts for a preschool program which is funded through tuition fees charged. The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the District, or to other governments, on a cost reimbursement basis. The only internal service fund of the District accounts for a self-insurance program which provides health and dental benefits to employees.

## Fiduciary Funds

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's fiduciary funds include one private purpose trust fund that accounts for monies donated to be used for scholarships; and an agency fund which is used to account for student managed activities.

#### C. Measurement Focus

#### Government-Wide Financial Statements

The government-wide financial statements are prepared measuring receipts and disbursements when cash is received or paid.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### Fund Financial Statements

Only cash is included on the balance sheet. The statement of cash receipts, cash disbursements and changes in fund cash balance reports on the sources (i.e., receipts and other financing sources) and uses (i.e., disbursements and other financing uses) of cash.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide, governmental funds, proprietary and fiduciary fund financial statements are prepared using the cash basis of accounting. The cash basis of accounting is a comprehensive basis of accounting other than GAAP. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred.

These statements include adequate disclosure of material matters, in accordance with the basis of accounting described in the preceding paragraph.

#### E. Cash and Cash Equivalents

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements.

At June 30, 2012, the District held no investments.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2012 amounted to \$5,804, which includes \$2,717 assigned from other District funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are presented on the financial statements as cash equivalents.

# F. Inventory

On the cash-basis of accounting, inventories of supplies and food service items are reported as disbursements when purchased.

#### G. Restricted Assets

Assets are reported as restricted when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors or laws of other governments or imposed by enabling legislation. Restricted assets in the General Fund include an amount required by statute to be set-aside by the District to create a reserve for budget stabilization and bus purchases.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### H. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. The financial statements do not report these assets.

#### I. Compensated Absences

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the District's cash basis of accounting.

#### J. Long-Term Obligations

These cash basis financial statements do not report liabilities for bonds and other long-term obligations. These statements report proceeds of debt when cash is received and debt service disbursements for debt principal payments.

#### K. Net Cash Assets

Net cash assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments.

The District first applies restricted resources when a disbursement is paid for purposes for which both restricted and unrestricted net assets are available.

## L. Fund Cash Balance

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. Fund balances of the governmental funds are classified as follows:

<u>Nonspendable</u> – amounts that cannot be spent because they are either not in a spendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – amounts that can be spent only for specific purposes because either (a) constraints imposed by law through constitutional provisions, charter requirements or enabling legislation; or (b) constraints that are externally imposed by creditors, grantors, contributors, or laws or regulations of other governments.

<u>Committed</u> – amounts that can only be used for specific purposes pursuant to constraints imposed by formal ordinances or resolutions of the Board of Education – the District's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the Board of Education removes the specified use by taking the same type of action as when imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Assigned</u> – amounts constrained by the District's "intent" to be used for specific purposes, but are neither restricted nor committed. The Board of Education, Superintendent and Treasurer have the authority to assign amount to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

<u>Unassigned</u> – this is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When expenditures are incurred for purposes for which both restricted and unrestricted fund balances are available, the District considers restricted funds to have been spent first. When expenditures are incurred for which committed, assigned or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board of Education has provided otherwise in its commitment or assignment actions.

# M. Operating Receipts and Disbursements

Operating receipts are those receipts that are generated directly from the primary activity of the proprietary fund. For the District, these receipts are tuition for the preschool program and charges for services for the self-insurance program. Operating disbursements are necessary costs incurred to run the preschool and to provide the self-insurance service that are the primary activities of the funds. Receipts and disbursements not meeting these definitions are reported as nonoperating.

#### N. Interfund Transactions

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Flows of cash or goods from one to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented on the financial statements.

#### O. Budgetary Process

All funds, other than the agency fund, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. Although the legal level of control has been established at the fund level of expenditures, the District has elected to present the budgetary statement for the general fund at the fund and function level of expenditures in the basic financial statements. Any revisions that alter the total of any fund appropriations must be approved by the Board of Education.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate issued during fiscal year 2012.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

## NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principles

For fiscal year 2012, the District implemented GASB Statement No. 57, "OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans", and GASB Statement No. 64, "Derivative Instruments: Application of Hedge Accounting Termination Provisions". The implementation of GASB Statements No. 57 and 64 had no effect on the prior period fund balances of the District.

For fiscal year 2012, the District reclassified the Unclaimed Monies Fund from a private purpose trust to part of the general fund, which had the following effect on the fund balances/net assets as they were previously reported.

	Governmental Activities	General	Private Purpose Trust
Fund Balance/Net Assets, June 30, 2011	\$3,770,594	\$1,989,184	\$5,054
Change in Fund Structure	140	140	(140)
Adjusted Fund Balance/Net Assets, June 30, 2011	3,770,734	1,989,324	4,914

#### B. Compliance

Ohio Administrative Code, Section 117-2-03(B), requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, the District prepared its financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net assets/fund balances, and disclosures that, while material, cannot be determined at this time. The District can be fined and various other administrative remedies may be taken against the District.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

# NOTE 4 - BUDGETARY BASIS OF ACCOUNTING

While the District is reporting financial position, results of operations and changes in fund balances on the cash basis, the budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements and encumbrances. The statement of receipts, disbursements and changes in fund balance – budget and actual (budgetary basis) presented for the general fund and major special revenue fund is presented on the budgetary basis to provide meaningful comparison of actual results with the budget. The difference between the budget basis and the cash basis is outstanding year end encumbrances are treated as disbursements (budget) rather than an assignment of fund balance (cash) and some funds are included in the general fund on the cash basis but not on the budgetary basis.

The following table summarizes the adjustments necessary to reconcile the cash basis statements to the budgetary basis statement:

#### Net Change in Fund Cash Balance

	General
Cash Basis	(\$636,505)
Adjustment for encumbrances	(190,311)
Funds budgeted elsewhere**	(42,721)
Budget Basis	(\$869,537)

<sup>\*\*</sup> As part of Governmental Accounting Standards Board Statement No. 54, "<u>Fund Balance Reporting</u>", certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a cash basis.

## NOTE 5 - <u>DEPOSITS AND INVESTMENTS</u>

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must be either evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim moneys. Interim moneys are those moneys which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings accounts including passbook accounts.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

# NOTE 5 - <u>DEPOSITS AND INVESTMENTS</u> - (Continued)

Public depositories must give security for all public funds on deposit. Protection of the School District's deposits is provided by the Federal Deposit Insurance Corportation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above, provided that the fair value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to fair value daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section, and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAROhio);
- 7. Certain bankers acceptances and commercial paper notes for a period not to exceed one hundred eighty days from the date of purchase in an amount not to exceed twenty-five percent of interim monies available for investment at any time; and
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

## NOTE 5 - DEPOSITS AND INVESTMENTS - (Continued)

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, "Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements" and GASB Statement No. 40 "Deposit and Investment Risk Disclosures."

<u>Deposits:</u> Custodial credit risk is the risk that, in the event of a bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District.

At June 30, 2012, the carrying amount of all District deposits was \$3,230,811, which includes \$771,008 cash with fiscal agent. Based on the criteria described in GASB Statement No. 40, "Deposit and Investment Risk Disclosures", as of June 30, 2012, \$2,245,098 of the District's bank balance of \$2,495,098 was exposed to custodial credit risk as discussed above while \$250,000 was covered by Federal Depository Insurance. The \$2,245,098 exposed to custodial risk was collateralized with securities held by the pledging financial institution or its agent in the District's name.

## **NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half of tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the District. Real property tax revenue received in calendar 2012 represents collections of calendar year 2011 taxes. Real property taxes received in calendar year 2012 were levied after April 1, 2011, on the assessed value listed as of January 1, 2011, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2012 represents collections of calendar year 2012 taxes. Public utility real and tangible personal property taxes received in calendar year 2012 became a lien December 31, 2008, were levied after April 1, 2011 and are collected in 2012 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

Tangible personal property tax revenues received in calendar year 2011 (other than public utility property tax) represent the collection of calendar year 2011 taxes levied against local and inter-exchange telephone companies. Tangible personal property tax on business inventory, manufacturing machinery and equipment, and furniture and fixtures is no longer levied and collected. The October 2008 tangible personal property tax settlement was the last property tax settlement for general personal property taxes. Tangible personal property taxes received from telephone companies in calendar year 2011 were levied after October 1, 2008, on the value as of December 31, 2008. Amounts paid by multi-county taxpayers are due September 20.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

# NOTE 6 - PROPERTY TAXES - (Continued)

Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the School District prior to June 30.

The District receives property taxes from Fairfield and Hocking Counties. The County Auditors periodically advance to the District its portion of the taxes collected. Second-half real property tax payments collected by the Counties by June 30, 2012 are available to finance fiscal year 2012 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

The assessed values upon which the fiscal year 2012 taxes were collected are:

		2011 Second - Half Collections		st - ctions
	Amount	Percent	Amount	Percent
Argricultural/Residential and Other Real Estate	\$89,850,450	77.08%	\$90,305,280	76.72%
Public Utility Personal	26,710,670	22.92%	27,402,850	23.28%
Total Assessed Value	\$116,561,120	100.00%	\$117,708,130	100.00%
Total rate per \$1,000 of assessed valuation	\$48.20	)	\$48.20	)

# NOTE 7- INCOME TAX

The District levies a voted tax of 1.00 percent for general operations on the income of residents. The tax became effective on January 1, 2006, and continues for five years. Employers of residents are required to withhold income tax on compensation and remit the tax to the state. Taxpayers are required to file an annual return. The state makes quarterly distributions to the District after withholding amounts for administrative fees and estimated refunds. Income tax receipts of \$1,001,298 is credited to the General Fund for fiscal year 2012.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

# NOTE 8 - RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2012, the District contracted with Hylant Administrative Services for professional and general liability insurance, fleet insurance and property insurance. Coverage's provided are as follows:

Building/Contents and Boiler/Machinery Building/Contents	\$27,996,004
Fleet Liability (Buses \$1,000 collision and comprehensive all other \$500 deductible for collision and \$250 for comprehensive)	3,000,000
General Liability: Per Occurrence	4,000,000
Aggregate Limit	6,000,000
Public Official Bonds:	
Treasurer	50,000
Superintendent	20,000
Board President	20,000

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant change in coverage from last year.

For fiscal year 2012, the District participated in the Ohio School Boards Association Worker's Compensation Group Rating Program (GRP) (the Plan), an insurance purchasing pool (Note 18). The intent of the Plan is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the Plan. The worker's compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the Plan. Each participant pays its worker's compensation premium to the State based on the rate for the Plan rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the Plan. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the Plan. Participation in the Plan is limited to school districts that can meet the Plan's selection criteria. The firm Sheakley Unicomp provides administrative, cost control and actuarial services to the Plan.

The District was self funded with the South Central Ohio Insurance Consortium effective January 1, 1996.

The District joined four other school districts January 1, 1996, to form a regional council of governments in accordance with Ohio Revised Code Chapter 167 and entered into an Agreement Establishing the South Central Ohio Insurance Consortium for the purpose of carrying out a joint self-insurance program pursuant to Section 9.833 of the Ohio Revised Code, in an effort to minimize risk exposure and control claims and premium costs. EVMC Benefits is the third party administrator for the consortium, with Sun Life Insurance Company as the excess loss carrier. The individual excess loss coverage is \$50,000 individual deductible per person with a \$3,000,000 maximum lifetime reimbursement per person.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

# NOTE 8 - RISK MANAGEMENT - (Continued)

The South Central Ohio Insurance Consortium was established to accumulate balances sufficient to self-insure basic medical and prescription drug coverage and permit excess umbrella coverage for claims over a predetermined level. The Board's share and the employees' share of premium contributions are determined by the negotiated agreement for certificated employees and by Board action for administrators and classified employees.

Premiums are paid to the South Central Ohio Insurance Consortium Fund and the Self Insurance Fund of the District from the Internal Service Fund. Claims payments are made on an as-incurred basis by the third party administrator, with the balance of contributions remaining with the Fiscal Agent of the Consortium.

The member districts are self insured for medical, dental and pharmacy benefits. The risk for medical, dental and pharmacy benefits remains with the member districts.

A comparison of self-insurance fund cash and investment to the actuarially-measured liability as of June 30 follows:

Cash and		Actuarial
	Investment	Liabilities
2010	\$21,663,289	\$3,100,000
2011	23,390,474	2,850,000

# NOTE 9 - <u>DEFINED BENEFIT PENSION PLANS</u>

## School Employees Retirement System

The District contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by State statute, Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling (614) 222-5853.

Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2012, 11.77 percent and 0.04 percent of annual covered salary was the portion used to fund pension obligations and death benefits, respectively. The contribution requirements of plan members and employers are established and may be amended, up to statutory maximum amounts, by the SERS Retirement Board. The District's contributions for pension obligations to SERS for the fiscal years ended June 30, 2012, 2011, and 2010 were \$127,855, \$138,105, and \$136,780, respectively; 26.17 percent has been contributed for fiscal year 2012 and 100 percent for the fiscal years 2011 and 2010.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

# NOTE 9 - <u>DEFINED BENEFIT PENSION PLANS</u> – (Continued)

# State Teachers Retirement System

The District contributes to the State Teachers Retirement System of Ohio (STRS), a cost-sharing multiple employer public employee retirement system administered by the State Teachers Retirement Board. STRS provides basic retirement benefits, disability, survivor, and health care benefits based on eligible service credit to members and beneficiaries. Benefits are established by Chapter 3307 of the Ohio Revised Code. STRS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the State Teachers Retirement System of Ohio, 275 East Broad Street, Columbus, Ohio 43215-3771 or by calling (614) 227-4090.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB Plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a onetime irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by STRS, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. The District's contributions for pension obligations to STRS for the fiscal years ended June 30, 2012, 2011, and 2010 were \$540,650, \$596,941, and \$488,550, respectively; 76.01 percent has been contributed for fiscal year 2012 and 100 percent for the fiscal years 2011 and 2010.

# Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System. As of June 30, 2012, four members of the Board of Education have elected Social Security.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

# NOTE 10 - POSTEMPLOYMENT BENEFITS

**Plan Description** - Ohio law authorizes STRS Ohio to offer a cost-sharing, multiple employer health care plan. STRS Ohio provides access to health care coverage to eligible retirees who participated in the defined benefit or the combined plans. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs, and reimbursement of monthly Medicare Part B premiums.

The State Teachers Retirement Board has statutory authority over how much, if any, of the associated health care costs will be absorbed by STRS Ohio. All benefit recipients, for the most recent year, pay a portion of the health care costs in the form of a monthly premium.

STRS Ohio issues a stand-alone financial report that includes financial information for the health care plan. Interested parties can view the most recent *Comprehensive Annual Financial Report* at www.strsoh.org or obtain a copy by calling (888)227-7877.

**Funding Policy** - Under Ohio law, funding for post-employment health care may be deducted from employer contributions. Of the 14 percent employer contribution rate, 1 percent of covered payroll was allocated to post-employment health care for the years ended June 30, 2012, 2011 and 2010. The 14 percent contribution is the maximum rate allowed under Ohio law.

All STRS benefit recipients pay a portion of the health care cost in the form of a monthly premium. The District's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2012, 2011, and 2010 were \$41,588, \$45,919 and \$37,581 respectively; 76.01 percent has been contributed for fiscal year 2012 and 100 percent for the fiscal years 2011 and 2010.

**Health Care Plan** - Ohio law authorizes SERS Ohio to offer health care benefits to eligible retirees and beneficiaries. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. SERS offers several types of health plans from various vendors, including HMO's, PPO's and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively.

The Ohio Revised Code (ORC) postemployment benefits through employer contributions. Active members do not make contributions to the postemployment benefit plans.

**The Medicare B plan** - reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Ohio Revised Code (ORC) 3309.69. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lesser of the January 1, 1999 Medicare Part B premium or the current premium. The Medicare Part B premium for calendar year 2012 was \$96.40, SERS' reimbursement to retirees was \$45.50.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

# NOTE 10 - POSTEMPLOYMENT BENEFITS - (Continued)

The Retirement Board, acting with the advice of the actuary, allocates a portion of the current employer contribution rate to the Medicare B Fund. For fiscal year 2012, the actuarially required allocation is 0.76%. Berne Union Local School District's contributions for the years ended June 30, 2012, 2011 and 2010 were, \$1,152, \$8,887, \$6,725 respectively; 26.17 percent has been contributed for fiscal year 2012 and 100 percent for the fiscal year 2011 and 2010.

The Health Care Fund was established under, and is administered in accordance with Internal Revenue Code 105(e). Each year after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer 14% contribution to the Health Care Fund. For the year ended June 30, 2012, the health care allocation is 1.43%. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2012, the minimum compensation level was established at \$35,800. The surcharge, added to the unallocated portion of the 14% employer contribution rate is the total amount assigned to the Health Care Fund. Berne Union Local School District's contributions assigned to health care for the years ended June 30, 2012, 2011, and 2010 were \$38,889, \$31,902 and \$28,180, respectively.

The SERS Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

The financial reports of SERS' Health Care and Medicare B plans are included in its *Comprehensive Annual Financial Report*. The report can be obtained by contacting SERS, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling toll free (800) 878-5853. It is also posted on SERS' website at www.ohsers.org under *Forms and Publications*.

## **NOTE 11 - EMPLOYEE BENEFITS**

## Compensated Absences

The criteria for determining vested vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn ten to twenty-five days of vacation per year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees upon termination of employment. Teachers and administrators who work less than 260 days per year do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 235 days for aides and all other classified employees and for certified employees. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit up to a maximum of 55 days for all employees.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

# NOTE 12 - <u>LONG-TERM OBLIGATIONS</u>

The changes in the District's long-term liabilities during fiscal year 2012 were as follows:

	Issue Date	Interest Rate	Principal Outstanding at July 1, 2011	Additions	Deductions	Principal Outstanding at June 30, 2012	Amount Due In One Year
Governmental Activities:							
Energy Loan	2007	3.99%	\$730,762	\$0	\$103,564	\$627,198	\$107,684
Refunding Bonds	2006	3.50%	1,325,000	0	400,000	925,000	420,000
Premium on refunding Bonds			67,396	0	16,849	50,547	16,849
Capital Lease			129,317	0	33,343	95,974	33,343
Total Governmental Activities Long- Term Obligations			\$ 2,252,475	\$0	\$553,756	\$1,698,719	\$577,876

*HB264 Energy Loan* - In July 2007, Berne Union Local School District issued general obligation notes for H.B. 264 energy improvements. The notes were issued for \$1,055,000 at 3.99% interest and mature December, 2017. The notes will be retired through the General Fund using amounts from energy savings.

Refunding General Obligation Bonds - During fiscal year 2006, the District issued \$3,040,000 of general obligation bonds for the current refunding of \$3,040,000 of the 1993 series bonds. The \$151,641 premium on the issuance of the refunding bonds is netted against this new debt and will be amortized over the life of this new debt, which has the same remaining life of the refunded debt of 9 years. The refunding was undertaken to reduce total future debt service payments. The refunding resulted in an economic gain of \$256,554 and a reduction of \$199,786 in future debt service payments. Additionally, there was an unamortized bond premium of \$32,237. The refunding bonds are retired through the Bond Retirement Fund using tax revenues.

On November 8, 1994, the voters of the District passed a .5 mill levy to qualify for State Building Assistance Funds. The District received a \$6,120,000 loan from the State of Ohio for the construction and reconstruction of classroom facilities.

Pursuant to changes that became effective on September 14, 2000, Section 3318.05 of the Ohio Revised Code was amended eliminating the requirement that certain school districts receiving state classroom facilities assistance repay one-half of the required twenty-three year one-half mill levy. From that date forward any school district that had previously been required to make repayment has been directed to cease making the payments to the Ohio School Facilities Commission and to instead deposit one hundred percent of the proceeds in the Classroom Facilities Maintenance Nonmajor Special Revenue Fund designated by the Auditor of State.

The District's overall legal debt margin was \$9,041,534 with an unvoted debt margin of \$117,708 at June 30, 2012.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

# NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)

The annual requirements to retire the general obligation debt outstanding at June 30, 2012 are as follows:

	Refundin	ng Bonds	Energy Loan		Total	
Fiscal Year Ending				_		
June 30,	Principal	Interest	Principal	Interest	Principal	Interest
2013	\$420,000	\$33,650	\$107,684	\$25,442	\$527,684	\$59,092
2014	360,000	16,250	112,109	21,017	472,109	37,267
2015	145,000	3,625	116,645	16,481	261,645	20,106
2016	0	0	121,364	11,762	121,364	11,762
2017	0	0	126,254	6,872	126,254	6,872
2018	0	0	43,142	1,746	43,142	1,746
Total Debt	\$925,000	\$53,525	\$627,198	\$83,320	\$1,552,198	\$136,845

# NOTE 13 - <u>CAPITAL LEASE</u>

The \$95,974 of the outstanding capital lease relates to the lease/purchase of copiers.

The following is a schedule of the future minimum lease payment required under the capital lease and the present value of the minimum lease payment as of June 30, 2012:

Fiscal Year Ending June 30,	Capital Lease Payments
2013	\$42,484
2014	42,484
2015	21,242
Total Future Minimum Lease Payment	106,210
Amount Representing Interest	(10,236)
Present Value of Future Minimum Lease Payment	\$95,974

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

# *NOTE 14 – <u>FUND CASH BALANCES</u>*

As of June 30, 2012, fund cash balances are composed of the following:

	General	Bond Retirement	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable:				
Unclaimed Monies	\$140	\$0	\$0	\$140
Restricted:				
Bus Purchase	39,595	0	0	39,595
Debt Service	0	723,844	0	723,844
Facilities Maintenance	0	0	45,476	45,476
State Grants	0	0	12,508	12,508
Federal Grants	0	0	29,895	29,895
Food Service	0	0	133,140	133,140
Athletics/Band	0	0	14,740	14,740
Assigned:				
Future Appropriations	1,213,667	0	0	1,213,667
Uniform School Supplies	6,554	0	0	6,554
Public School Support	23,575	0	0	23,575
Student Instruction	105,776	0	0	105,776
Student and Staff Support	83,370	0	0	83,370
Extracurricular	1,165	0	0	1,165
Unassigned	(121,023)	0	0	(121,023)
Total Fund Balances	\$1,352,819	\$723,844	\$235,759	\$2,312,422

# NOTE 15 - <u>STATUTORY SET-ASIDES</u>

The District is required by State statute to annually set-aside in the General Fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years. The State eliminated the required set aside for the purchase of textbooks and other unrestricted materials for the year ended June 30, 2012.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

# NOTE 15 - STATUTORY SET-ASIDES - (Continued)

The following changes occurred in the District set-aside reserve accounts during fiscal year 2012:

	Capital Acquisition
Set-Aside Reserve Balance as of June 30, 2011	\$0
Current Year Set-Aside Requirement	156,171
Qualifying Disbursements	(236,306)
Totals	(80,135)
Set-Aside Balance Carried Forward to Future Fiscal Years	\$0

Excess of qualified expenditures for capital improvements do not carry forward. In addition, though no longer required, the District has opted to establish a budget stabilization reserve in the amount of \$100,000, which is included in unassigned fund balance.

# **NOTE 16 – ENCUMBRANCE COMMITMENTS**

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

	Year-End
	Encumbrances
General Fund	\$190,311
Nonmajor governmental funds	6,101
Total	\$196,412

# NOTE 17 - JOINTLY GOVERNED ORGANIZATIONS

# Metropolitan Education Council (MEC)

Metropolitan Education Council is a jointly governed organization created as a regional council of governments pursuant to State statutes. MEC is a not for profit educational council whose primary purpose and objective is to contribute to the educational services available to school districts in Franklin County and surrounding areas by cooperative action membership. The governing board consists of a representative from each of the Franklin County districts. Districts outside of Franklin County are associate members and each county selects a single district to represent them on the governing board. MEC is its own fiscal agent. The District does not have an ongoing financial interest in or ongoing financial responsibility for MEC. MEC provides computer services to the District.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2012

# NOTE 17 - JOINTLY GOVERNED ORGANIZATIONS - (Continued)

# South Central Ohio Insurance Consortium (SCOIC)

South Central Ohio Insurance Consortium is a regional council of governments organized under Ohio Revised Code Chapter 167. The SCOIC's primary purpose and objective is establishing and carrying out a cooperative health program for its member organizations. The governing board consists of the superintendent or other designee appointed by each of the members of the SCOIC. The District does not have an ongoing financial interest in or financial responsibility for the SCOIC other than claims paid on behalf of the District for District employees.

# NOTE 18 - <u>INSURANCE PURCHASING POOL</u>

# Ohio School Boards Association Worker's Compensation Group Rating Program

The District participates in the Ohio School Boards Association Worker's Compensation Group Rating Program (GRP), an insurance purchasing pool with Sheakley Uniservice, Inc. The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

# **NOTE 19 - CONTINGENCIES**

# A. Grants

The Auditor of State is currently performing a statewide review of supporting documentation for student attendance data reported to the Ohio Department of Education. The results of this review are still pending and will be reported separately to the Ohio Department of Education at a later date.

The District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. This also encompasses the Auditor of State's ongoing review of student attendance data. However, the effect of any such disallowed claims on the overall financial position of the District at June 30, 2012, if applicable, cannot be determined at this time.

# B. Litigation

The District is involved in no pending litigation that would have a material effect on the financial condition of the District.

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# FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FOR THE YEAR ENDED JUNE 30, 2012

FEDERAL GRANTOR Pass Through Grantor	Grant Award	Federal CFDA		
Program Title	Year	Number	Receipts	Disbursements
U.S. DEPARTMENT OF AGRICULTURE:				
Passed Through Ohio Department of Education:				
Non-Cash Assistance (Food Distribution):				
National School Lunch Program	2012	10.555	\$ 20,052	\$ 20,052
Cash Assistance				
National School Lunch Program	2012	10.555	133,642	133,642
Total National School Lunch Program			153,694	153,694
Total U.S. Department of Agriculture			153,694	153,694
U.S. DEPARTMENT OF EDUCATION:				
Passed Through Ohio Department of Education:				
Title I Cluster:				
Title I Grants to Local Educational Agencies Program	2011	84.010	22,898	30,032
ADDA Title I Consider to Learn Education of America Decusion	2012	04.000	266,994	250,859
ARRA - Title I Grants to Local Educational Agencies Program Total Title I Cluster	2011	84.389	289,892	4,050 284,941
Special Education Cluster:				
Special Education_Grants to States Program	2011	84.027	=	2,008
oposiai Zadodiion_Oranio to otatoo i rogram	2012	01.021	162,211	153,072
Special Education_Preschool Grants Program	2012	84.173	2,815	2,815
Total Special Education Cluster			165,026	157,895
21st Century Community Learning Center Program	2012	84.287	200,000	200,000
Education Technology State Grants Program	2012	84.318	2,048	1,522
Rural Education Program	2012	84.358	16,435	14,877
Improving Teacher Quality State Grants Program	2012	84.367	39,422	36,885
ARRA - Race to the Top Program	2012	84.395	350	350
Education Jobs Fund Program	2011	84.410	5,442	5,442
Total U.S. Department of Education			718,615	701,912
Totals			\$ 872,309	\$ 855,606

The accompanying notes to this schedule are an integral part of this schedule.

# NOTES TO FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FOR THE FISCAL YEAR ENDED JUNE 30, 2012

# **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) reports the Berne Local School District's (the District's) federal award programs' receipts and disbursements. The schedule has been prepared on the cash basis of accounting.

## **NOTE B - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

# **NOTE C - FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the fair value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Berne Union Local School District Fairfield County 506 North Main Street Sugar Grove, Ohio 43155

#### To the Board of Education:

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Berne Union Local School District, Fairfield County, Ohio (the District) as of and for the year ended June 30, 2012, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 6, 2012, wherein we noted the District uses a comprehensive accounting basis other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Berne Union Local School District
Fairfield County
Independent Accountants' Report on Internal Control Over Financial Reporting and on
Compliance and Other Matters Required by *Government Auditing Standards*Page 2

# **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matter we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2012-001.

We also noted a certain matter not requiring inclusion in this report that we reported to the District's management in a separate letter dated December 6, 2012.

The District's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the District's response and, accordingly, we express no opinion on it.

We intend this report solely for the information and use of management, the Board of Education, and federal awarding agencies and pass-through entities. We intend it for no one other than these specified parties.

**Dave Yost** Auditor of State

December 6, 2012

# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Berne Union Local School District Fairfield County 506 North Main Street Sugar Grove, Ohio 43155

To the Board of Education:

#### Compliance

We have audited the compliance of Berne Union Local School District, Fairfield County, Ohio (the District) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of the District's major federal programs for the year ended June 30, 2012. The *summary of auditor's results* section of the accompanying schedule of findings identifies the District's major federal programs. The District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to opine on the District's compliance based on our audit.

Our compliance audit followed auditing standards generally accepted in the United States of America; the standards applicable to financial audits included in the Comptroller General of the United States' Government Auditing Standards; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. These standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with these requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with these requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2012.

# **Internal Control over Compliance**

The District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could directly and materially affect a major federal program, to determine our auditing procedures for the purpose of opining on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of opining on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

Berne Union Local School District
Fairfield County
Independent Accountants' Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance Required by OMB Circular A-133
Page 2

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We intend this report solely for the information and use of management, the Board of Education, others within the entity, and federal awarding agencies and pass-through entities. It is not intended for anyone other than these specified parties.

**Dave Yost** Auditor of State

December 6, 2012

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 2012

# 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	Title 1 Program Cluster (CFDA 84.010 & 84.389)
		21st Century Community Learning Center Program (CFDA 84.287)
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	No

SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 2012 (Continued)

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

# Finding 2012-001

# **Noncompliance Finding - Ohio Administrative Code**

Ohio Admin. Code Section 117-2-03(B) requires the District to prepare its annual financial report in accordance with Generally Accepted Accounting Principles (GAAP).

For the year ended June 30, 2012, the District's financial statements and footnotes were prepared on the cash basis of accounting, which is a comprehensive accounting basis other than GAAP.

The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, cannot be determined at this time. The District may be fined and various other administrative remedies may be taken against the District.

We recommend the District prepare its financial statements in accordance with the GAAP.

## Officials' Response:

The decision to prepare cash basis financial statements is a decision the District Board of Education believes to be in the best interest of the organization. The Board evaluated the cost-benefit relationship of preparing GAAP statements for the year ended June 30, 2012 and made the decision that the significant dollars saved, outweighed the benefit received.

# 3. FINDINGS FOR FEDERAL AWARDS

None

# SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2012

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2011-001	Financial statement presentation.	Yes	
2011-002	GAAP financial reporting - Ohio Admin. Code 117-2-03(B).	No	Repeated as finding 2012-001.





## **FAIRFIELD COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED DECEMBER 31, 2012