VILLAGE OF TIRO CRAWFORD COUNTY Agreed-Upon Procedures For the Years Ended December 31, 2010 and 2009

> *Perry & Associates* Certified Public Accountants, A.C.



Dave Yost • Auditor of State

Members of Council Village of Tiro 5870 State Route 98 Tiro, Ohio 44887

We have reviewed the *Independent Accountants' Report on Applying Agreed-Upon Procedures* of the Village of Tiro, Crawford County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the period January 1, 2009 through December 31, 2010. Based upon this review, we have accepted this report in lieu of the audit required by Section 117.11, Revised Code.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Tiro is responsible for compliance with these laws and regulations.

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Dave Yost Auditor of State

September 16, 2011

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VILLAGE OF TIRO CRAWFORD COUNTY

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INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURES

July 22, 2011

Village of Tiro Crawford County 5870 SR 98 Tiro, Ohio 44887

To the Village Council:

We have performed the procedures enumerated below, with which the Village Council and Mayor, and the management of **Village of Tiro**, Crawford County, Ohio (the Village) and the Auditor of State have agreed, solely to assist the Council and Mayor in evaluating receipts, disbursements and balances recorded in their cash-basis accounting records for the years ended December 31, 2010 and 2009, and certain compliance requirements related to these transactions and balances. Management is responsible for recording transactions; and management and the Mayor, and/or Council are responsible for complying with the compliance requirements. This agreed-upon procedures engagement was conducted in accordance with the American Institute of Certified Public Accountants' attestation standards and applicable attestation engagement standards included in the Comptroller General of the United States' *Government Auditing Standards*. The sufficiency of the procedures is solely the responsibility of the parties specified in this report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

This report only describes exceptions exceeding \$10.

Cash and Investments

- 1. We tested the mathematical accuracy of the December 31, 2010 and December 31, 2009 bank reconciliations. We found no exceptions.
- 2. We agreed the January 1, 2009 beginning fund balances recorded in the Cash Summary by Fund Report to the December 31, 2008 balances in the prior year audited statements. We found no exceptions.
- 3. We agreed the totals per the bank reconciliations to the total of the December 31, 2010 and 2009 fund cash balances reported in the Cash Journal. The amounts agreed.
- 4. We confirmed the December 31, 2010 bank account balances with the Village's financial institution. We found no exceptions. We also agreed the confirmed balances to the amounts appearing in the December 31, 2010 bank reconciliation without exception.
- 5. We selected all reconciling debits (such as outstanding checks) from the December 31, 2010 bank reconciliation:
 - a. We traced the debit to the subsequent January bank statement. We found no exceptions.
 - b. We traced the amount and date written to the check register, to determine the debit was dated prior to December 31. We noted no exceptions.

Cash and Investments (Continued)

- 6. We tested investments held at December 31, 2010 and December 31, 2009 to determine that they:
 - a. Were of a type authorized by Ohio Rev. Code Sections 135.13, 135.14 or 135.144. We found no exceptions.
 - b. Mature within the prescribed time limits noted in Ohio Rev. Code Section 135.13 or 135.14. We noted no exceptions.

Property Taxes, Intergovernmental and Other Confirmable Cash Receipts

- 1. We selected a property tax receipt from one *Statement of Semiannual Apportionment of Taxes* (the Statement) for 2010 and one from 2009:
 - a. We traced the gross receipts from the Statement to the amount recorded in the Revenue Ledger. The amounts agreed.
 - b. We determined whether the receipt was allocated to the proper funds as required by Ohio Rev. Code Sections 5705.05-.06 and 5705.10. We found no exceptions.
 - c. We determined whether the receipt was recorded in the proper year. The receipt was recorded in the proper year.
- 2. We scanned the Revenue Ledger to determine whether it included the proper number of tax receipts for 2010 and 2009:
 - a. Two personal property tax receipts
 - b. Two real estate tax receipts

We noted the Revenue Ledger included the proper number of tax settlement receipts for each year.

- 3. We selected five receipts from the State Distribution Transaction Lists (DTL) from 2010 and five from 2009. We also selected five receipts from the County Auditor's Distribution Lists (DTL) from 2010 and five from 2009.
 - a. We compared the amount from the DTL to the amount recorded in the Revenue Ledger. The amounts agreed.
 - b. We determined whether these receipts were allocated to the proper funds. We found no exceptions.
 - c. We determined whether the receipts were recorded in the proper year. We found no exceptions.

Debt

1. From the prior audit report, we noted the following loan outstanding as of December 31, 2008. This amount agreed to the Villages January 1, 2009 balances on the summary we used in step 3.

| Issue | Principal outstanding as of December 31, 2008: |
|----------------------------------|---|
| Ohio Water Development Authority | \$75,174 |

2. We inquired of management, and scanned the Revenue Ledger, Appropriation Ledger, and Cash Journal for evidence of debt issued or debt payment activity during 2010 and 2009. All debt noted agreed to the summary we used in step 3.

Debt (Continued)

- 3. We obtained a summary of loan debt activity for 2010 and 2009 and agreed principal payments from the related Capital Project debt amortization schedules. Interest on the loan is still being capitalized as the project has not been completed as of December 31, 2010. In 2010 and 2009, the Appropriation Ledger indicated the loan payments were paid from the General Fund and Capital Project Fund respectively. During 2010 and 2009, the loan payments were properly classified as principal payments and improperly classified as capital outlay respectively on the Villages Financial Statements. We also compared the date the debt service payments were due to the date the Village made the payments. We found the Village paid the first payment in 2010 late which caused the Village to be assessed a \$113.58 late fee; the late fee was paid by the Village on December 22, 2010 along with the Village's next payment.
- 4. We agreed the amount of debt proceeds from the debt documents to amounts recorded in the Capital Projects Fund per the Revenue Ledger. The amounts agreed.
- 5. For the debt issued during 2009, we inspected the debt legislation, noting the Village must use proceeds to improve the Village's water distribution system and the Tiro/Shelby Transmission Line. The project was started in 2008 and is an extension of the debt listed as outstanding by the Village at December 31, 2008. There is \$14,328 in unspent loan proceeds as of December 31, 2010 being held by the Village.

Payroll Cash Disbursements

- 1. We haphazardly selected one payroll check for five employees from 2010 and one payroll check for five employees from 2009 from the Payroll Register and:
 - a. We compared the hours and pay rate, or salary recorded in the Payroll Register to supporting documentation (timecard, legislatively or statutorily-approved rate or salary). We found no exceptions.
 - b. We determined whether the fund and account codes to which the check was posted were reasonable based on the employees' duties as documented in the minute record or as required by statute. We also determined whether the payment was posted to the proper year. We found no exceptions.
- 2. We scanned the last remittance of tax and retirement withholdings for the year ended December 31, 2010 to determine whether remittances were timely paid, and if the amounts paid agreed to the amounts withheld, plus the employer's share where applicable, during the final withholding period of 2010. We noted the following:

| Withholding (plus employer share, where applicable) | Date Due | Date Paid | Amount Due | Amount Paid |
|--|------------------|-------------------|------------|-------------|
| Federal income taxes & Medicare | January 31, 2011 | January 30, 2011 | \$ 348.60 | \$ 348.60 |
| OPERS retirement | January 30, 2011 | December 29, 2010 | \$ 0 | \$ 0 |

The Village does not withhold any State income tax from any of the employee's paychecks nor does the Village file any payroll reports with the State of Ohio.

Non-Payroll Cash Disbursements

- 1. We haphazardly selected ten disbursements from the Appropriation Ledger for the year ended December 31, 2010 and ten from the year ended 2009 and determined whether:
 - a. The disbursements were for a proper public purpose. We found no exceptions.
 - b. The check number, date, payee name and amount recorded on the returned, canceled check agreed to the check number, date, payee name and amount recorded in the Appropriation Ledger and to the names and amounts on the supporting invoices. We found no exceptions.
 - c. The payment was posted to a fund consistent with the restricted purpose for which the fund's cash can be used. We found no exceptions.
 - d. We found 10 instances where the certification date was after the vendor invoice date, and there was also no evidence that a Then and Now Certificate was issued. Ohio Rev Code Section 5705.41(D) requires certifying at the time of a commitment, which should be on or before the invoice date, unless a Then and Now Certificate is used. Because we did not test all disbursement requiring certification, our report provides no assurances whether or not additional similar error occurred.

Compliance – Budgetary

- 1. We compared the total amounts from the *Amended Official Certificate of Estimated Resources* required by Ohio Rev. Code Section 5705.36(A)(1), to the amounts recorded in the Revenue Ledger for the General, Street Construction, Maintenance & Repair and State Highway Improvement Funds for the years ended December 31, 2010 and 2009. The amounts on the *Certificate* agreed to the amount recorded in the accounting system.
- 2. We scanned the appropriation measures adopted for 2010 and 2009 to determine whether, for the General, Street, Construction, Maintenance & Repair and State Highway Improvement Funds, the Council appropriated separately for "each office, department, and division, and within each, the amount appropriated for personal services," as is required by Ohio Rev. Code Section 5705.38(C). We found no exceptions.
- 3. We compared total appropriations required by Ohio Rev. Code Sections 5705.38 and 5705.40, to the amounts recorded in the Appropriations Ledger for 2010 and 2009 for the following funds: General, Street Construction, Maintenance & Repair and State Highway Improvement Funds. The amounts on the appropriation resolutions agreed to the amounts recorded in the Appropriation Ledger.
- 4. Ohio Rev. Code Section 5705.39 prohibits appropriations from exceeding the certified resources. We compared total appropriations to total certified resources for the General, Street Construction, Maintenance & Repair and State Highway Improvement Funds for the years ended December 31, 2010 and 2009. We noted no funds for which appropriations exceeded certified resources.
- 5. Ohio Rev. Code Section 5705.41(B) prohibits expenditures (disbursements plus certified commitments) from exceeding appropriations. We compared total expenditures to total appropriations for the years ended December 31, 2010 and 2009 for the General, Street Construction, Maintenance & Repair and State Highway Improvement Funds, as recorded in the Appropriation Ledger. We noted no funds for which expenditures exceeded appropriations.
- 6. Ohio Rev. Code Section 5705.09 requires establishing separate funds to segregate externally-restricted resources. We scanned the Revenue Ledger for evidence of new restricted receipts requiring a new fund during the years ended December 31, 2010 and 2009. We also inquired of management regarding whether the Village received new restricted receipts. We noted no evidence of new restricted receipts for which Ohio Rev. Code Section 5705.09 would require the Village to establish a new fund.

Compliance – Budgetary (Continued)

- We scanned the 2010 and 2009 Revenue Ledger and Appropriation Ledgers for evidence of interfund transfers which Ohio Rev. Code Sections 5705.14 -- .16 restrict. We found no evidence of transfers these Sections prohibit, or for which Section 5705.16 would require approval by the Tax Commissioner and Court of Common Pleas.
- 8. We inquired of management and scanned the Appropriation Ledger and Cash Journal to determine whether the Village elected to establish reserve accounts permitted by Ohio Rev. Code Section 5705.13. We noted the Village did not establish these reserves.

Compliance – Contracts& Expenditures

1. We inquired of management and scanned the Appropriation Ledger for the years ended December 31, 2010 and 2009 for material or labor procurements which exceeded \$25,000, and therefore required competitive bidding under Ohio Rev. Code Section 731.14.

We identified purchases subject to the aforementioned bidding requirements however these contracts were awarded during the prior audit period. These contracts related to the capital improvement of the Village's water distribution system and the Tiro/Shelby Transmission Line. The Project was monitored by the Ohio Water Development Authority which has sufficient expertise in the bidding requirements required by Ohio Revised Code and would have insured the Village complied with all applicable bidding requirements. No exceptions were noted.

2. We inquired of management and scanned the Appropriation Ledger for the years ended December 31, 2010 and 2009 to determine if the Village proceeded by force account (i.e. used its own employees) to maintain or repair roads (cost of project exceeding \$30,000) or to construct or reconstruct Village roads (cost of project \$30,000/per mile) for which Ohio Rev. Code Sections 117.16(A) and 723.52 requires the Village engineer, or officer having a different title but the duties and functions of an engineer, to complete a force account project assessment form (i.e., cost estimate). We identified no projects requiring the completion of the force account assessment form.

Officials' Response - We did not receive a response from Officials to the exceptions reported above.

We were not engaged to, and did not conduct an examination, the objective of which would be the expression of an opinion on the Village's receipts, disbursements, balances and compliance with certain laws and regulations. Accordingly we do not express an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of management, those charged with governance, the Auditor of State, and others within the Village, and is not intended to be, and should not be used by anyone other than these specified parties.

Respectfully Submitted,

Very Almoutes CAAJ A.C.

Perry and Associates Certified Public Accountants, A.C.



Dave Yost • Auditor of State

VILLAGE OF TIRO

CRAWFORD COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED SEPTEMBER 29, 2011

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