



VILLAGE OF MURRAY CITY, HOCKING COUNTY

Regular Audit

For the Year Ended December 31, 2010

J.L. UHRIG
AND ASSOCIATES INC.

CERTIFIED PUBLIC ACCOUNTANT AND MANAGEMENT CONSULTANTS





Dave Yost • Auditor of State

Village Council
Village of Murray City
13964 Locust Street
Murray City, Ohio 43144

We have reviewed the *Independent Auditor's Report* of the Village of Murray City, Hocking County, prepared by J.L. Uhrig and Associates, Inc., for the audit period January 1, 2010 through December 31, 2010. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditor's Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditor's Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Murray City is responsible for compliance with these laws and regulations.

A handwritten signature in cursive script that reads "Dave Yost".

Dave Yost
Auditor of State

November 10, 2011

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VILLAGE OF MURRAY CITY, HOCKING COUNTY

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Independent Auditor's Report

Members of Council
Village of Murray City, Hocking County
13964 Locust Street
Murray City, Ohio 43144

We have audited the accompanying financial statements of the Village of Murray City, Hocking County (Village of Murray City), as of and for the year ended December 31, 2010. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The accompanying financial statements for the year ended December 31, 2010 present receipts and disbursements by the fund and combined fund type totals only. Ohio Administrative Code Section 117-2-02 (A) requires governments to classify receipt and disbursement transactions.

As described more fully in Note 2, the Village has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Revisions to GAAP would require the Village to reformat its financial statement presentation and make other changes effective for the year ended December 31, 2010. Instead of the combined funds the accompanying financial statements present for 2010, the revisions require presenting entity wide statements and also to present its larger (i.e. major) funds separately for 2010. While the Village does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Village has elected not to reformat its statements. Since this Village does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

The basis of accounting prescribed by the Auditor of State requires the Village to report outstanding encumbrances at year end as budgetary expenditures. The Village did not record encumbrances for the year ended December 31, 2010. Accordingly, budgetary expenditures in Note 3 do not include encumbrances. It was not practical for us to determine the amount of unrecorded encumbrances for the year ended December 31, 2010.

Members of Council
Village of Murray City, Hocking County
Independent Auditor's Report

In our opinion, because of the effects of the matter discussed in paragraphs three through five above, the financial statements referred to above for the year ended December 31, 2010 does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Village as of December 31, 2010, or its changes in financial position or cash flows of its proprietary funds for the years then ended.

Also, in our opinion, except for the omission of receipt and disbursement classifications for the year ended December 31, 2010 as discussed in paragraph three above and the effects of such adjustments, if any, as might have been determined to be necessary had we performed a search for unrecorded year end outstanding encumbrances as discussed in paragraph six above, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Village of Murray City, Hocking County, as of December 31, 2010, and its unclassified cash receipts and unclassified cash disbursements for the years then ended on the accounting basis Note 2 describes.

The aforementioned revision to generally accepted accounting principles also requires the Village to include Management's Discussion and Analysis for the year ended December 31, 2010. The Village has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued a report dated September 22, 2011, on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. While we do not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

We conducted our audit to opine on the financial statements that collectively comprise the Village's basic financial statements. The schedule of federal awards expenditures is required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. The schedule of federal awards expenditures has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

J. L. Uhrig and Associates, Inc.

J. L. UHRIG AND ASSOCIATES, INC.

September 22, 2011

VILLAGE OF MURRAY CITY, HOCKING COUNTY
Statement of Cash Receipts, Cash Disbursements, and
Changes in Fund Cash Balances
All Fund Types
For the Year Ended December 31, 2010

	Balance 1/1/2010	Receipts	Disbursements	Balance 12/31/2010
General	\$71,610	\$62,976	\$65,311	\$69,275
Special Revenue:				
Street	(5,197)	28,471	27,924	(4,650)
State Highway	996	1,718	2,943	(229)
Parks	24,750	0	24,744	6
Drug Law Enforcement	625	0	0	625
Fire Levy	944	5,517	5,940	521
Total Special Revenue	22,118	35,706	61,551	(3,727)
Debt Service	0	0	0	0
Capital Projects:				
Water Line Replacement	(3,025)	3,025	0	0
Total Capital Projects	(3,025)	3,025	0	0
Enterprise Funds:				
Water Operating	(21,131)	80,780	115,348	(55,699)
ARRA Federal Loan	0	219,861	219,861	0
Water Line Federal Grant	(15,516)	709,162	693,646	0
Water Deposit	402	0	428	(26)
Total Enterprise Funds	(36,245)	1,009,803	1,029,283	(55,725)
Agency Fund:				
Mayor's Court	0	12,486	12,239	247
Total All Funds	\$54,458	\$1,123,996	\$1,168,384	\$10,070

See accompanying notes to the financial statements.

VILLAGE OF MURRAY CITY, HOCKING COUNTY
Notes to the Financial Statements
For the Year Ended December 31, 2010

Note 1 – Reporting Entity

The Village of Murray City, Hocking County, Ohio (the Village), is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly elected six-member Village Council. The Village also has an elected Mayor and an elected Village Fiscal Officer.

The Village provides general government services, street maintenance and water utilities operations, park operations, and police protection services. The Village appropriates General Fund money to support a volunteer fire department.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

Note 2 – Summary of Significant Accounting Policies

Basis of Accounting

The Village financial statements were prepared on the basis of accounting prescribed or permitted by the Auditor of State. This basis is similar to the cash receipts and disbursements accounting basis. This method differs from generally accepted accounting principles because receipts are recognized when received in cash rather than when earned, and disbursements are recognized when a payment is made rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

The statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

General Fund: The General Fund is the general operating fund. It is used to account for all financial resources, except those required by law or contracted to be restricted.

Special Revenue Funds: These funds are used to account for proceeds from specific sources (other than trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Fund:

Street Maintenance and Repair Fund – This fund receives real estate tax, tangible personal property tax, homestead and rollback tax, and gasoline tax monies for constructing, maintaining and repairing Village roads and bridges.

Proprietary Funds: These funds are used to account for any activities for which a fee is charged to external users for goods or services. The Village had the following significant Proprietary Funds:

Water Operating Fund -This fund receives charges for services from residents to cover the cost of providing this utility.

Water Line Federal Grant Fund – This fund receives grant funding from the federal government to be used for replacing water lines within the Village.

Fiduciary Funds: These funds are used to account for custodial funds held by the Village acting as an agent for another government, organization, individual, or fund. The Village had the following significant fiduciary fund:

VILLAGE OF MURRAY CITY, HOCKING COUNTY
Notes to the Financial Statements
For the Year Ended December 31, 2010

Note 2 – Summary of Significant Accounting Policies (Continued)

Mayor’s Court Fund – This agency fund is used to account for the activities of the Mayor’s Court.

Budgetary Process

The Ohio Revised Code requires that each Village fund, except Agency Funds, be budgeted annually.

Appropriations: Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. The Hocking County Budget Commission must also approve the annual appropriation measure. Appropriations may not exceed estimated resources.

Estimated Resources: Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The Hocking County Budget Commission must also certify estimated resources.

Encumbrances: The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. The sum of the disbursements and encumbrances may not exceed appropriated totals at any level of budgetary control. The legal level of control is the object level.

Unencumbered appropriations lapse at year end. Encumbered appropriations are carried forward to the succeeding fiscal year without being re-appropriated.

A summary of 2010 budgetary activity appears in Note 4.

Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Village basis of accounting.

Note 3 – Cash and Investments

The Village maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The Village had no investments at year end. The carrying amount of cash at year end was as follows:

	December 31, 2010
	<hr/>
Demand Deposits	<u>\$10,070</u>

Deposits: Deposits are insured by the Federal Depository Insurance Corporation and collateralized by the financial institution’s public entity deposit pool.

VILLAGE OF MURRAY CITY, HOCKING COUNTY
Notes to the Financial Statements
For the Year Ended December 31, 2010

Note 4 – Budgetary Basis of Accounting

The Village’s budgetary activity for the year ending December 31, 2010 was as follows:

2010 Budgeted vs. Actual Receipts			
Fund Type	Receipts		Variance
	Budgeted	Actual	
General	\$82,120	\$62,976	\$19,144
Special Revenue	35,301	35,706	405
Capital Projects	0	3,025	3,025
Enterprise	1,040,000	1,009,803	(30,197)
<i>Total</i>	\$1,157,421	\$1,111,510	(\$45,911)

2010 Budgeted vs. Actual Budgetary Disbursements			
Fund Type	Appropriation Authority	Budgetary Disbursements	Variance
General	\$107,458	\$65,311	\$42,147
Special Revenue	64,079	61,551	2,528
Capital Projects	0	0	0
Enterprise	1,043,851	1,029,283	14,568
<i>Total</i>	\$1,215,388	\$1,156,145	\$59,243

Note 5 – Long – Term Obligations

A schedule of changes in long-term obligations of the Village during 2010 is as follows:

	Principal Outstanding 12/31/09	Additions	Deductions	Principal Outstanding 12/31/10	Amount Due in One Year
Governmental Fund Types:					
Water System Renovation Design 5.28%	\$57,133	\$397,775	\$1,000	\$453,909	\$16,000
Total Governmental Fund Types	\$57,133	\$397,775	\$1,000	\$453,909	\$16,000

During 2009, an OWDA Loan was authorized and the Village is approved to draw up to \$1,190,991 against this loan, \$665,000 of the loan is drinking water assistance funds ARRA monies, which have since been forgiven by OWDA. The remaining amount of \$525,991 is the Village’s responsibility; however, only \$454,820 has been drawn as of December 31, 2010. Since this loan has not been completely drawn, no amortization schedule has been finalized.

VILLAGE OF MURRAY CITY, HOCKING COUNTY
Notes to the Financial Statements
For the Year Ended December 31, 2010

Note 6– Property Taxes

Real property taxes become a lien on January 1 proceeding the October 1 date for which rates are adopted by the Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as intergovernmental receipts. Payments are due to the County by December 31. If the property owner elects to make semi-annual payments, the first half is due December 31, and the second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

Note 7 – Risk Management

The Village is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2010, the Village obtained commercial insurance from private carriers.

Settled claims have not exceeded coverage in any of the last three years and there was no significant reduction in coverage from the prior year.

The Village pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs. The System administers and pays all claims.

Note 8 – Retirement Systems

The Village participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings.

The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post- employment health care coverage.

VILLAGE OF MURRAY CITY, HOCKING COUNTY
Notes to the Financial Statements
For the Year Ended December 31, 2010

Note 8 – Retirement Systems – (Continued)

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-6705 or (800) 222-7377.

For the year ended December 31, 2010, the members of all three plans, except those in law enforcement or public safety participating in the traditional plan, were required to contribute 10.0 percent of their annual covered salaries. Members participating in the traditional plan who were in law enforcement contributed 11.1 percent of their annual covered salary; members in public safety contributed 10.5 percent. The Village's contribution rate for pension benefits for 2010 was 14.0 percent, except for those plan members in law enforcement or public safety. For those classifications, the Village's pension contributions were 17.87 percent of covered payroll. The Ohio Revised Code provides statutory authority for member and employer contributions.

The Village's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2010, 2009, and 2008 were \$4,360, \$3,273, and \$2,652, respectively. The full amount has been contributed for 2010, 2009 and 2008.

Note 9 - Postemployment Benefits

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit as described in *GASB Statement No. 12*. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2010 local government employer contribution rate was 14.0 percent of covered payroll (17.87 percent for public safety and law enforcement); 5.50 percent from January 1 through February 28, 2010 and 5.0% from March 1 through December 31, 2010 of covered payroll was the portion that was used to fund health care.

OPERS' Post Employment Health Care plan was established under, and is administrated in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of post employment health care benefits. The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2009, (the latest information available) include a rate of return on investments of 6.5 percent, an annual increase in active employee total payroll of 4 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .5 percent and 6.3 percent based on additional annual pay increases. Health care premiums were assumed to increase between .5 and 3 percent annually for the next six years and 4 percent annually after seven years.

VILLAGE OF MURRAY CITY, HOCKING COUNTY
Notes to the Financial Statements
For the Year Ended December 31, 2010

Note 9 - Postemployment Benefits – (Continued)

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually.

The number of active contributing participants in the traditional and combined plans for 2009 (the latest information available) were 357,584. The actual employer contributions for 2010 which were used to fund postemployment benefits were \$11,606. The actual value of OPERS's net assets available for payment of benefits at December 31, 2008, (the latest information available) was \$10.7 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$29.6 billion and \$18.9 billion, respectively.

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to increasing health care costs.

Note 10 – Budgetary Compliance

The Village had the following citations for budgetary noncompliance:

The Village failed to properly use purchase orders to certify that funds were available and appropriated for various transactions throughout 2010, contrary to ORC 5705.41(D).

The Village failed to obtain a reduced amended certificate when the actual resources fell below the level of appropriations, contrary to ORC Section 5704.36(A)(4).

The Village had expenditures that exceeded appropriations, contrary to ORC 5705.41(B).

Note 11 – Negative Fund Balance

The Village had a negative fund balance of \$4,650 in the Street Fund, \$229 in the State Highway Fund, \$26 in the Water Deposit Fund and \$55,699 in the Water Operating Fund as of December 31, 2010. Currently, management is taking steps to reduce spending and to implement a system of accounting that will facilitate in the monitoring of the Village's finances.

VILLAGE OF MURRAY CITY, HOCKING COUNTY FINANCIAL CONDITION
Schedule of Federal Awards Expenditures
For the Year Ended December 31, 2010

Federal Grantor/ Pass Through Grantor/ Program Title	Pass Through Entity Number	Federal CFDA Number	Disbursements
Environmental Protection Agency - Office of Water			
<i>Passed through the Ohio Water Development Authority</i>			
Capitalization Grants for Drinking Water State Revolving Funds	(1)	66.468	\$913,507
Total Capitalization Grants for Drinking Water State Revolving Funds			<u>913,507</u>
Total Federal Expenditures			<u>\$ 913,507</u>

(1) - Passthrough entity number not available

See accompanying notes to the schedule of federal awards expenditures.

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards

Village Council
Village of Murray City, Hocking County
13964 Locust Street
Murray City, OH 43144

We have audited the accompanying financial statements of the Village of Murray City, Hocking County, Ohio, as of and for the year ended December 31, 2010, which collectively comprise the Village's basic financial statements and have issued our report thereon dated September 22, 2011, wherein we noted the Village followed the accounting practices the Auditor of State prescribes or permits rather than accounting principles generally accepted in the United States of America. The report on the financial statements of the Village was qualified due to the preparation of unclassified statements by the Village and the omission of the outstanding encumbrances. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America.

Internal Control over Financial Reporting

In planning and performing our audit, we considered the Village's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of opining on the effectiveness of the Village's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Village's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. Therefore, we cannot assure that we have identified all deficiencies, significant deficiencies or material weaknesses. However, as described in the accompanying schedule of findings we identified certain deficiencies in internal control over financial reporting, that we consider material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of deficiencies, in internal such that there is a reasonable possibility that a material misstatement of the Village's financial statements will not be prevented, or detected and timely corrected. We consider findings 2010-001 through 2010-003, 2010-005, 2010-006 and 2010-012 described in the accompanying schedule of findings to be material weaknesses.

Village Council
Village of Murray City, Hocking County
Independent Auditor's Report on Internal Control over Financial
Reporting and on Compliance and Other Matters Required by
Government Auditing Standards

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* which are described in the accompanying schedule of findings as items 2010-001 and 2010-004 through 2010-011.

We also noted certain additional matters that we have reported to management of the Village in a separate letter dated September 22, 2011.

The Village's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. We did not audit the Village's responses and, accordingly, we express no opinion on them.

This report is intended for the information and use of the Village Council and management, and is not intended to be and should not be used by anyone other than these specified parties.

J. L. Uhrig and Associates, Inc.

J. L. UHRIG AND ASSOCIATES, INC.

September 22, 2011

**Report on Compliance with Requirements Applicable to
Each Major Program and Internal Control over Compliance in
Accordance with OMB Circular A-133**

Village Council
Village of Murray City, Hocking County
13964 Locust Street
Murray City, OH 43144

Compliance

We have audited the compliance of the Village of Murray City, Hocking County (the Village) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of the Village's major federal programs for the year ended December 31, 2010. The Village's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the Village's management. Our responsibility is to express an opinion on the Village's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the compliance requirements referred to above that could have a direct and material effect on a major federal program. An audit includes examining, on a test basis, evidence about the Village's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Village's compliance with those requirements.

In our opinion, the Village complied, in all material respects, with the requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2010.

Internal Control over Compliance

The management of the Village is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the Village's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Village's internal control over compliance.

Village Council
Village of Murray City, Hocking County
Report on Compliance with Requirements Applicable to Each Major
Program and Internal Control over Compliance in Accordance with
OMB Circular A -133

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or to detect and correct, noncompliance with a federal program compliance requirement on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be a material weakness, as defined above.

We intend this report solely for the information and use of the Village Council, management, federal awarding agencies and pass-through entities. It is not intended for anyone other than these specified parties.

J. L. Uhrig and Associates, Inc.

J. L. UHRIG AND ASSOCIATES, INC.

September 22, 2011

VILLAGE OF MURRAY CITY, HOCKING COUNTY
Schedule of Findings and Questioned Costs
For the Year Ended December 31, 2010

A. SUMMARY OF AUDITOR'S RESULTS

1. Type of Financial Statement Opinion	Qualified
2. Were there any material internal control weaknesses reported at the financial statement level (GAGAS)?	Yes
3. Were there any other significant deficiencies in internal controls reported at the financial statement level (GAGAS)?	No
4. Was there any material noncompliance reported at the financial statement level (GAGAS)?	Yes
5. Were there any material internal control weaknesses reported for major federal programs?	No
6. Were there any other reportable internal control weaknesses reported for major federal programs?	No
7. Type of Major Programs' Compliance Opinion	Unqualified
8. Are there any reportable findings under § .510?	No
9. Major Programs (list):	Capitalization Grants for Drinking Water State Revolving Funds: CFDA # 66.468
10. Dollar Threshold: Type A/B Programs	Type A: >\$300,000 Type B: All Other Programs
11. Low Risk Auditee?	No

VILLAGE OF MURRAY CITY, HOCKING COUNTY
Schedule of Findings and Questioned Costs
For the Year Ended December 31, 2010

**B. FINDINGS RELATED TO THE FINANCIAL STATEMENTS
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

Finding Number 2010-001

Maintaining Public Records - Noncompliance Citation and Material Weakness

Ohio Admin. Code 117-2-02 requires all local public offices to maintain an accounting system and accounting records sufficient to enable the public office to identify, assemble, analyze, classify, record and report its transactions, maintain accountability for the related assets, document compliance with finance-related legal and contractual requirements and prepare financial statements required by rule 117-2-03 of the Administrative Code.

All local public offices may maintain accounting records in a manual or computerized format. The records used should be based on the nature of operations and services the public office provides, and should consider the degree of automation and other factors. Such records should include the following:

- (1) Cash journal, which typically contains the following information: The amount, date, receipt number, check number, account code, purchase order number, and any other information necessary to properly classify the transaction.
- (2) Receipts ledger, which typically assembles and classifies receipts into separate accounts for each type of receipt of each fund the public office uses. The amount, date, name of the payer, purpose, receipt number, and other information required for the transactions can be recorded on this ledger.
- (3) Appropriation ledger, which may assemble and classify disbursements or expenditure/expenses into separate accounts for, at a minimum, each account listed in the appropriation resolution. The amount, fund, date, check number, purchase order number, encumbrance amount, unencumbered balance, amount of disbursement, uncommitted balance of appropriations and any other information required may be entered in the appropriate columns.

In addition, all local public offices should maintain or provide a report similar to the following payroll records:

- W-2's, W-4's and other withholding records and authorizations.
- Payroll journal that records, assembles and classifies by pay period the name of employee, social security number, hours worked, wage rates, pay date, withholdings by type, net pay, and other compensation paid to an employee (such as a termination payment), and the fund and account charged for the payments.
- Check register that includes, in numerical sequence, the check number, payee, net amount, and the date.
- Information regarding nonmonetary benefits such as car usage and life insurance.
- Information, by employee, regarding leave balances and usage.

Using these account records will provide the Village with information required to monitor compliance with the budget and prepare annual reports in the format required by the Auditor of State.

VILLAGE OF MURRAY CITY, HOCKING COUNTY
Schedule of Findings and Questioned Costs
For the Year Ended December 31, 2010

Finding Number 2010-001 (Continued)

During the audit period, the Village did not properly maintain a cash journal, receipts ledger, appropriation ledger, or payroll journal. There was no indication of performance of bank reconciliations. There was also no indication of a receipt book to document date and source of items received. In addition, personnel files did not include hiring authorizations or documentation of approved pay rates. Several personnel files did not include PERS forms, W-4's or IT-4's. No timecards or timesheets were kept and there was no indication of tracking of vacation or sick leave accrual and usage. As a result, the Village was unable to prepare an accurate and complete set of financial statements for the audit period.

Failure to maintain adequate accounting records restricts the Village's ability to monitor its financial activity and current financial status, eliminating key management tools for making sound financial decisions.

We recommend the Village utilize an accounting system in accordance with Ohio Admin. Code 117-2-02.

Officials Response

The Village Fiscal Officer has indicated that she will review the requirements and maintain the ledgers as prescribed.

Finding Number 2010-002

Financial Reporting – Material Weakness

Sound financial reporting is the responsibility of the Fiscal Officer and the Village Council, and is essential to ensure the information provided to the readers of the financial statements is complete and accurate. It is also important to note that independent auditors are not part of an entity's internal control structure and should not be relied upon by management to detect misstatements in the financial statements.

As a result of audit procedures performed, errors were noted in the posting of tax receipts and intergovernmental receipts. Errors were also found in the posting of disbursements, including disbursements being posted to incorrect funds.

Numerous audit adjustments were made to the December 31, 2008 and 2009 financial statements which were not made in the UAN accounting system. Additional audit adjustments were made to the December 31, 2010 financial statements. These adjustments included the reclassification of receipts and disbursements from one fund to another, which resulted in the adjustment of cash balances in several funds.

VILLAGE OF MURRAY CITY, HOCKING COUNTY
Schedule of Findings and Questioned Costs
For the Year Ended December 31, 2010

Finding Number 2010-002 (Continued)

The following table shows the net adjustments made to correct the fund cash balances for each year:

Fund	12/31/10 UAN Cash Balance	2008/09 Audit Adjustments Not Made to UAN	2010 Audit Adjustments	12/31/10 Adjusted Cash Balance
General	\$18,999.32	\$46,271.67	\$4,004.28	\$69,275.27
Street	3,478.62	(7,795.52)	(333.20)	(4,650.10)
State Highway	854.39	6.95	(1,091.09)	(229.75)
Recreation	67.00	(67.00)	0.00	0.00
Federal Grant	0.00	(15,516.19)	15,516.19	(0.00)
Water Line Replacement	0.00	(3,025.17)	3,025.17	0.00
Water Operating	447.17	(24,579.87)	(33,994.76)	(58,127.46)
Water Deposit	2,401.83	(2,428.00)	0.00	(26.17)

These cash adjustments have been made by the Village in their cashbook. Therefore, the Villages records now reflect the accurate cash balances for each fund.

We recommend that the Village review their internal controls over recording of financial transactions and over financial reporting to help ensure the information accurately reflects the activity of the Village and thereby increasing the reliability of the financial data throughout the year.

Finding Number 2010-003

Proper Receipting of Monies – Material Weakness

When designing the Village’s system of internal control and the specific control activities, management should plan for adequate segregation of duties or compensating controls. The lack of internal controls adversely affected the Village’s ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Village’s internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

During the audit period, the former Village Clerk would post receipts of monies before they were received, in order to manipulate the UAN system into allowing her to write checks. When the actual monies were received, she would then make a net receipt for the difference she had already recorded and the full amount of the monies received. This led to revenues being overstated at times throughout the year and funds being overspent.

The lack of segregation of duties and internal control weaknesses could result in irregularities not being detected in a timely manner, and loss of revenue or misposting of revenues and could lead to the Village overspending in a fund.

VILLAGE OF MURRAY CITY, HOCKING COUNTY
Schedule of Findings and Questioned Costs
For the Year Ended December 31, 2010

Finding Number 2010-004

Negative Fund Balances - Noncompliance Citation

Ohio Rev. Code Section 5705.10 states that monies paid into a fund must be used only for the purposes for which such fund has been established. As a result, a negative balance indicates that money from one fund was used to cover the expenses of another fund.

At December 31, 2010, there was negative balance for the Street, State Highway, Water Deposits and Water Operating Funds.

Negative cash fund balances are an indication that receipts from other sources were used to pay obligations of these funds. Fund activity should be monitored to prevent future disbursements in excess of available resources. In those cases where additional funds are required, the resources should be transferred or advanced to the fund in accordance with the Ohio Revised Code.

Officials Response

The Village Fiscal Officer will monitor the fund balances closely to help ensure that disbursements from any fund will not result in a negative fund balance.

Finding Number 2010-005

Maintaining Support Documentation - Noncompliance Citation and Material Weakness

Ohio Rev. Code Section 149.351(A) states that all records are the property of the public office concerned and shall not be removed, destroyed, mutilated, transferred, or otherwise damaged or disposed of, in whole or in part, except as provided by law or under the rules adopted by the records commissions provided for under sections 149.38 to 149.42. Such records shall be delivered by outgoing officials and employees to their successors and shall not be otherwise removed, transferred, or destroyed unlawfully.

The Village was unable to locate the following 2010 vouchers and supporting documentation selected for testing:

- Voucher number 9326 to Burr Oak Regional Water District in the amount of \$6,400.33.
- Voucher number 9341 to Ferguson Waterworks in the amount of \$953.87.
- Voucher number 9401 to Mike Roof in the amount of \$101.41.
- Voucher number 9409 to Cochran Transportation Service in the amount of \$641.00.
- Voucher number 9559 to AT&T in the amount of \$245.60.
- Voucher number 9641 to American Electric Power in the amount of \$1,032.38.
- Voucher number 9645 to Pancakes Auto & Repair in the amount of \$398.56.
- Voucher number 9646 to Mike Roof in the amount of \$300.00.
- Voucher number 9650 to AllPower Equipment in the amount of \$2,306.90.
- Voucher number 9671 to Finley Fire Equipment in the amount of \$1,942.91.
- Voucher number 9720 to Columbia Gas of Ohio in the amount of \$227.77.
- Voucher number 9721 to Time Warner Cable in the amount of \$100.00.
- Voucher number 9722 to Valley View Auto Parts in the amount of \$613.20.

VILLAGE OF MURRAY CITY, HOCKING COUNTY
Schedule of Findings and Questioned Costs
For the Year Ended December 31, 2010

Finding Number 2010-005 (Continued)

While the expenditures were reasonable in nature, the Village should ensure all records are adequately safeguarded. The failure to maintain adequate support for expenditures could result in a loss of accountability over the Village's finances, making it difficult to identify errors which could go undetected, and possibly result in expenditures that are not for proper public purpose.

Officials Response

The Village Officials are taking the necessary steps to ensure future compliance.

Finding Number 2010-006

Maintaining Purchase Orders - Noncompliance Citation and Material Weakness

Ohio Rev. Code Section 5705.41(D) states that no orders or contracts involving the expenditure of money are to be made unless there is a certificate of the fiscal officer that the amount required for the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. This section also provides two exceptions to the above requirements:

- Then and Now Certificates – If no certificate is furnished as required, upon receipt of the fiscal officer's certificate that a sufficient sum was, both at the time of the contract or order and at the time or the certificate, appropriated and free of any previous encumbrances, the Village may authorize the issuance of a warrant in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate, if such expenditure is otherwise valid.
- If the amount involved is less than three thousand dollars, the fiscal officer may authorize it to be paid without the affirmation of the (legislative authority) upon completion of a then and now certificate.

Several transactions tested had no certification attached and some transactions were not certified prior to the purchase commitment. There was no indication that "then and now" certificates were used.

The Village should issue a valid purchase order with the signature of the fiscal officer prior to making any purchase commitment. In those events when commitments are made prior to obtaining the fiscal officer's certificate, the Village should employ the allowable provision of law under this section, Ohio Revised Code Section 5705.41(D), and secure a "then and now" certificate.

Officials Response

The Village Officials are taking the necessary steps to ensure future compliance.

VILLAGE OF MURRAY CITY, HOCKING COUNTY
Schedule of Findings and Questioned Costs
For the Year Ended December 31, 2010

Finding Number 2010-007 (Continued)

Federal and State Income Tax Withholdings - Noncompliance Citation

The Internal Revenue Service and the Ohio Tax Department require that payroll withholdings for federal and state income taxes be remitted on a timely basis. These requirements establish the time frame for which withholdings are to be remitted and the necessary reporting that is to be filed.

During our testing, we found that the Village was delinquent in remitting federal and state income tax withholdings to the appropriate agencies. The Village was unable to locate any Federal 941 Quarterly reports for 2010 and we found no documentation that any federal remittances had been made. We also were unable to verify that any income tax withholding had been remitted to the State of Ohio for 2010. Our payroll testing did find that the Village is properly withholding federal and state income tax from the employees' paychecks, the issue is that the Village has not remitted these amounts to the proper authorities.

We recommend the Village Fiscal Officer take the care necessary to ensure payroll withholdings for federal and state income taxes are being remitted and the required reports are being filed, on a timely basis to avoid penalties. The Village should also take the necessary steps to address repayment of the 2009 and 2008 withholdings and file the appropriate reports for each year.

Officials Response

The Village Officials are taking the necessary steps to ensure future compliance and address the past omissions.

Finding Number 2010-008

Nonemployee Compensation - Noncompliance Citation

The Internal Revenue Service requires that employers file Form 1099-MISC, Miscellaneous Income, for each person to whom they did not consider an employee and did not withhold income tax or social security and medicare tax, which they have paid at least \$600 in services to during the year.

During our testing, we found that the Village did not file the forms for any of their four nonemployees, which were all compensated over the \$600 during 2010.

We recommend the Village Fiscal Officer take the care necessary to ensure the required forms are being filed for nonemployee compensation. The Village should also take the necessary steps to address nonemployee compensation for 2010 and file the appropriate reports.

Officials Response

The Village Officials are taking the necessary steps to ensure future compliance and address the past omissions.

VILLAGE OF MURRAY CITY, HOCKING COUNTY
Schedule of Findings and Questioned Costs
For the Year Ended December 31, 2010

Finding Number 2010-009

Establishing Rates of Pay - Noncompliance Citation

Ohio Rev. Code Section 731.13 states, in part, the legislative authority of a village shall fix the compensation and bonds of all officers, clerks, and employees of the village, except where otherwise provided by law. This provision also states that where the legislative authority has set the compensation for elective officers, such compensation shall not be increased or diminished during the term for which any officer is elected or appointed.

There was no indication in the minute record, ordinance file, or the employees' personnel files of establishment of salaries for the elected officials or the employees of the Village. This could result in confusion as to the rate of pay for new employees or elected officials.

We recommend the Village Council annually pass an ordinance that sets the salary for each elected official and employee of the Village.

Officials Response

The Village Officials are taking the necessary steps to ensure future compliance.

Finding Number 2010-010

Actual Receipts less than Estimated Receipts - Noncompliance Citation

Ohio Rev. Code Section 5705.36(A)(2) allows all subdivisions to request increased amended certificates of estimated resources and reduced amended certificates upon determination by the fiscal officer that revenue to be collected will be greater or less than the amount in the official certificate of estimated resources. ORC Section 5705.36(A)(4) requires obtaining a reduced amended certificate if the amount of the deficiency will reduce available resources below the current level of appropriations.

Actual receipts were significantly less than estimated receipts, reducing available resources below the level of appropriations in the General, FEMA, and ARRA Federal Loan Funds, in 2010. Since the expenditure of Village funds is based on estimated resources, instances when actual receipts do not meet budgetary estimates could lead to overspending.

The Village Fiscal Officer should monitor estimated and actual receipts. When it is apparent that actual receipts will fall short of budgetary estimates, the Fiscal Officer should obtain a reduced amended certificate from the County Budget Commission. The Village Council should then make corresponding reductions in appropriations.

Officials Response

The Village Fiscal Officer will monitor estimated and actual receipts and request the appropriate amended certificates.

VILLAGE OF MURRAY CITY, HOCKING COUNTY
Schedule of Findings and Questioned Costs
For the Year Ended December 31, 2010

Finding Number 2010-011

Expenditures exceeding Appropriations - Noncompliance Citation

Ohio Rev. Code Section 5705.41(B) states that no subdivision or taxing unit is to expend money unless it has been appropriated.

At December 31, 2010, expenditures exceeded appropriations in the Federal Grant and Water Operating Funds.

Failure to properly appropriate expenditures could and did result in negative fund balances for the Village during 2010.

The Fiscal Officer should frequently compare actual expenditures with appropriations at the fund level to avoid overspending. We further recommend that no money be expended if it has not been properly appropriated by the Village Council.

Officials Response

The Village Officials are taking the necessary steps to ensure future compliance.

Finding Number 2010-012

Segregation of Duties - Material Weakness

Management has a key role to play in ensuring the Village establishes and maintains effective internal controls. Accordingly, Village management must establish procedures to ensure and document that the Village is complying with applicable legal requirements.

The results of our audit indicated a material weakness in management's role to establish and maintain effective internal controls and to ensure and document the Village is complying with legal requirements as evidenced by the material noncompliance citations included in our report. The small size of the Village's staff did not allow for an adequate segregation of duties as the Village Fiscal Officer performed all accounting functions, including receipting, depositing, disbursing, and reconciling Village monies.

Monitoring controls could be implemented where the Village Council could monitor financial activity closely and follow up on any audit findings.

We recommend Council become more actively involved in monitoring the financial activity of the Village. Council should ensure that the Fiscal Officer performs monthly bank reconciliations. Council should review the validity of the computations and attest to their accuracy. Supervisory reviews should be evidenced by the initials of the reviewer and the date of the review.

VILLAGE OF MURRAY CITY, HOCKING COUNTY
Schedule of Findings and Questioned Costs
For the Year Ended December 31, 2010

Finding Number 2010-012 (Continued)

Officials Response

Council has indicated that they will be more active in monitoring and supervising financial activity.

C. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

There were no findings or questioned costs related to the federal awards required to be reported.

VILLAGE OF MURRAY CITY, HOCKING COUNTY
Schedule of Prior Audit Findings
For the Year Ended December 31, 2010

Description	Status	Comments
1. Maintaining Public Records	Not Corrected	Re-issued as Finding 2010-001
2. Financial Record Keeping and Reporting	Not Corrected	Re-issued as Finding 2010-002
3. Proper Receipting of Monies	Not Corrected	Re-issued as Finding 2010-003
4. Negative Fund Balances	Not Corrected	Re-issued as Finding 2010-004
5. Maintaining Support Documents	Not Corrected	Re-issued as Finding 2010-005
6. Maintaining Purchase Orders	Not Corrected	Re-issued as Finding 2010-006
7. Federal and State Income Tax Withholdings	Not Corrected	Re-issued as Finding 2010-007
8. Estimated Rates of Pay	Not Corrected	Re-issued as Finding 2010-009
9. Actual Receipts less than Est. Receipts	Not Corrected	Re-issued as Finding 2010-010
10. Appropriations exceeded Est. Resources	Corrected	N/A
11. Expenditures exceeding Appropriations	Not Corrected	Re-issued as Finding 2010-011
12. Segregation of Duties	Not Corrected	Re-issued as Finding 2010-012

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Dave Yost • Auditor of State

VILLAGE OF MURRAY CITY

HOCKING COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED
NOVEMBER 29, 2011