## SPENCER TOWNSHIP

### ALLEN COUNTY

## JANUARY 1, 2009 TO DECEMBER 31, 2010

### AGREED UPON PROCEDURES



# Dave Yost • Auditor of State

Board of Trustees Spencer Township 14165 West Union Road Spencerville, Ohio 45887

We have reviewed the *Independent Accountants' Report on Applying Agreed-Upon Procedures* of Spencer Township, Allen County, prepared by E. S. Evans and Company, for the period January 1, 2009 through December 31, 2010. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Spencer Township is responsible for compliance with these laws and regulations.

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Dave Yost Auditor of State

June 10, 2011

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## E.S. Evans and Company

#### Certified Public Accountants

205 West Elm Street • Lima, Ohio 45801 • Phone: (419) 223-3075 P.O. Box 298 • Lima, Ohio 45802 • Fax: (419) 222-8507 • www.esevans.com

E.S. Evans, CPA, PFS (1930-1999) • Robert E. Wendel, CPA • Dan F. Clifford, CPA, CVA Steven D. Hooker, CPA • John E. Klay, CPA

March 21, 2011

#### INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURES

Spencer Township Allen County 14165 West Union Road Spencerville, OH 45887

We have performed the procedures enumerated below, with which the Board of Trustees and the management of Spencer Township (the Township) and the Auditor of State agreed, solely to assist the Board in evaluating receipts, disbursements and balances recorded in their cash-basis accounting records for the years ended December 31, 2010 and 2009, and certain compliance requirements related to these transactions and balances. Management is responsible for recording transactions; and management and the Board are responsible for complying with the compliance requirements. This agreed-upon procedures engagement was conducted in accordance with the American Institute of Certified Public Accountants' attestation standards and applicable attestation engagement standards included in the Comptroller General of the United States' Government Auditing Standards. The sufficiency of the procedures is solely the responsibility of the parties specified in this report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

This report only describes exceptions exceeding \$10.

#### Cash

- 1. We tested the mathematical accuracy of the December 31, 2010 and December 31, 2009 bank reconciliations. We found no exceptions.
- 2. We agreed the January 1, 2009 beginning fund balances recorded in the Combined Statement of Cash Receipts, Disbursements, and Changes in Fund Cash Balances to the December 31, 2008 balances in the prior year audited statements. We found no exceptions.
- 3. We agreed the totals per the bank reconciliations to the total of the December 31, 2010 and 2009 fund cash balances reported in the Combined Statement of Cash Receipts, Disbursements, and Changes in Fund Cash Balances. The amounts agreed.
- 4. We confirmed the December 31, 2010 and 2009 bank account balance with the Township's financial institutions. We found no exceptions. We also agreed the confirmed balances to the amounts appearing in the December 31, 2010 and 2009 bank reconciliations without exception.
- 5. We selected five outstanding checks haphazardly from the December 31, 2010 and 2009 bank reconciliation:
  - a. We traced each check to the debit appearing in the subsequent January bank statements. We found no exceptions.
  - b. We traced the amounts and date written to the check register, to determine the checks were dated prior to December 31. We noted no exceptions.

Spencer Township Allen County Independent Accountant's Report on Applying Agreed-Upon Procedures Page 2

- 6. We tested investments held at December 31, 2010 and 2009 to determine they:
  - a. Were of a type authorized by the Ohio Revised Code. We found no exceptions. The Township only holds StarOhio authorized under Ohio Rev. Code Section 135.45. These balances were also confirmed at December 31, 2010 and 2009 without exception.

#### Property Taxes, Intergovernmental and Other Confirmable Cash Receipts

- 1. We selected a property tax receipt from one Statement of Semiannual Apportionment of Taxes (the Statement) for 2010 and one from 2009:
  - a. We traced the gross receipts from the Statement to the amount recorded in the Receipt Register Report. The amounts agreed.
  - b. We determined whether the receipt was allocated to the proper fund(s) as required by Ohio Rev. Code Sections 5705.05-.06 and 5705.10. We found no exceptions.
  - c. We determined whether the receipt was recorded in the proper year. The receipt was recorded in the proper year.
- 2. We scanned the Receipt Register Report to determine whether it included the proper number of tax receipts for 2010 and 2009:
  - a. Two personal property tax receipts
  - b. Two real estate tax receipts

We noted the Receipts Register Report included the proper number of tax settlement receipts for each year.

- 3. We selected five receipts from the State Distribution Transaction Lists (DTL) from 2010 and five from 2009:
  - a. We compared the amount from the DTL to the amount recorded in the Receipt Register Report. The amounts agreed.
  - b. We determined whether these receipts were allocated to the proper fund(s). We found no exceptions.
  - c. We determined whether the receipts were recorded in the proper year. We found no exceptions.

#### **Over-The-Counter Cash Receipts**

- 1. We haphazardly selected 10 over-the-counter receipts from the year ended December 31, 2010 and 10 over-the-counter receipts from the year ended 2009 from the cash receipts issued and determined whether the:
  - a. Receipt amount agreed to the amount recorded in the Receipt Register Report. The amounts agreed.
  - b. Amount charged complied with rates in force during the period. We found no exceptions.
  - c. Receipt was posted to the proper fund(s), and was recorded in the proper year. We found no exceptions.

#### Debt

- 1. The prior audit report disclosed no debt outstanding as of December 31, 2008.
- We inquired of management, and scanned the Receipt Register Report and Payment Register Detail Report for evidence of debt issued during 2010 or 2009 or debt payment activity during 2010 or 2009. We noted no new debt issuances, nor any debt payment activity during 2010 or 2009.

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#### **Payroll Cash Disbursements**

- 1. We haphazardly selected one payroll check for five employees from 2010 and one payroll check for five employees from 2009 from the Payroll Register and determined whether the following information in the employees' personnel files and record of trustee minutes was consistent with the information used to compute gross and net pay related to this check:
  - a. Name
  - b. Authorized salary or pay rate
  - c. Department(s) and fund(s) to which the check should be charged.
  - d. Retirement system participation and payroll withholding.
  - e. Federal & State income tax withholding authorization and withholding.

We found no exceptions related to steps a. - e. above.

- 2. We tested the checks we selected in step 1, as follows:
  - a. We compared the hours and pay rate, or salary amount used in computing gross pay to supporting documentation (timecard, legislatively or statutorily-approved rate or salary). We found no exceptions.
  - b. We recomputed gross and net pay and agreed it to the amount recorded in the payroll register. We found no exceptions.
  - c. We determined whether the fund and account code(s) to which the check was posted was reasonable based on the employees' duties as documented on employee timesheets or logs maintained by the trustees. We also determined whether the payment was posted to the proper year. We found no exceptions.
- 3. We scanned the last remittance of tax and retirement withholdings for the year ended December 31, 2010 to determine whether remittances were timely paid, and that the amounts paid agreed to the amounts withheld during the final withholding period during 2010. We noted the following:

Withholding	Date Due	Date Paid	Amount Withheld	Amount Paid
Federal income				
taxes & Medicare				
(both sides)	January 31, 2011	12-30-10	\$495.57	\$495.57
State income taxes	January 15, 2011	12-30-10	\$114.00	\$114.00
School District				
income taxes	January 15, 2011	12-30-10	\$65.54	\$65.54
OPERS retirement				
(employee W/H				
and employer				
share)	January 30, 2011	12-30-10	\$1,602.62	\$1,602.62

4. For the pay periods ended August 31, 2009 and September 30, 2010, we compared documentation and the recomputation supporting the allocation of Trustee salaries to the General and Gas Funds. We found that in September of 2010, one trustee's salary was posted entirely to the Gas Fund although documentation reflected some administrative duties. However, the other two trustees salaries were posted entirely to the General Fund and both reflected some service that could have been paid from the Gas Fund. In total, salaries appear reasonably distributed.

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#### **Non-Payroll Cash Disbursements**

- 1. We haphazardly selected ten disbursements from the Payment Register Detail Report for the year ended December 31, 2010 and ten from the year ended 2009 and determined whether:
  - a. The disbursements were for a proper public purpose. We found no exceptions.
  - b. The check number, date, payee name and amount recorded on the returned, canceled check agreed to the check number, date, payee name and amount recorded in the Payment Register Detail Report and to the names and amounts on the supporting invoices. We found no exceptions.
  - c. The payment was posted to a fund consistent with the restricted purpose for which the fund's cash can be used. We found one posting for supplies erroneously coded to insurance and bonding expense. It appears an incorrect PO # was utilized.
  - d. The fiscal officer certified disbursements requiring certification or issued a Then and Now Certificate, as required by Ohio Rev. Code Section 5705.41(D). We found no exceptions.

#### **Compliance – Budgetary**

- We compared the total from the Amended Certificate of Estimated Resources (excluding unencumbered balance), required by Ohio Rev. Code Section 5705.36(A)(1), to the amounts recorded in the Revenue Ledger for the General, Gasoline Tax, and Cemetery funds for the years ended December 31, 2010 and 2009. For 2009, the General Fund amount was \$2,345.36 lower on the Revenue Ledger than the Amended Certificate of Estimated Resources, and in 2010, the General Fund amount was \$14,000 lower on the Revenue Ledger than the Amended Certificate of Estimated Resources. The other fund amounts agreed for both years.
- 2. We scanned the appropriation measures adopted for 2010 and 2009 to determine whether, for the General, Gasoline Tax, and Cemetery funds, the Trustees appropriated separately for "each office, department, and division, and within each, the amount appropriated for personal services," as is required by Ohio Rev. Code Section 5705.38(C). We found no exceptions.
- 3. We compared total appropriations required by Ohio Rev. Code Section 5705.38 and 5705.40, to the amounts recorded in the Appropriation Ledger for 2010 and 2009 for the following funds: General, Gasoline Tax, and Cemetery funds. For 2009, the General Fund appropriations were \$2,300 higher per the Annual Appropriation Resolution than what was reflected on the Appropriation Ledger, and the Gasoline Fund appropriations were \$6,500 higher on the Annual Appropriation Resolution the Appropriation Ledger, and the Cemetery Fund appropriation Resolution the Appropriation Resolution than what was reflected on the Appropriations were \$1,500 higher on the Annual Appropriation Resolutions than what was reflected on the Appropriation Ledger. For 2010, the General Fund, Gasoline Fund, and Cemetery Fund all agreed.
- 4. Ohio Rev. Code Section 5705.39 prohibits appropriations from exceeding the certified resources. We compared total appropriations to total certified resources for the General, Gasoline Tax, and Cemetery funds for the years ended December 31, 2010 and 2009. We noted no funds for which appropriations exceeded certified resources.
- 5. Ohio Rev. Code Section 5705.41(B) prohibits expenditures (disbursements plus certified commitments) from exceeding appropriations. We compared total expenditures to total appropriations for the years ended December 31, 2010 and 2009 for the General, Gasoline, and Cemetery fund, as recorded in the Appropriation Status Report. We noted no violations in any of the funds for 2009 and 2010.

- 6. Ohio Rev. Code Section 5705.09 requires establishing separate funds to segregate externally-restricted resources. We scanned the Receipt Register Report for evidence of new restricted receipts requiring a new fund during December 31, 2010 and 2009. We also inquired of management regarding whether the Township received new restricted receipts. We noted no evidence of new restricted receipts for which Ohio Rev. Code Section 5705.09 would require the Township to establish a new fund.
- 7. We scanned the 2010 and 2009 Revenue Status Reports and Appropriation Status Reports for evidence of any interfund transfers which Ohio Rev. Code Sections 5705.14 -- .16 restrict. We found no evidence of transfers these Sections prohibit, or for which Section 5705.16 would require approval by the Tax Commissioner and Court of Common Pleas.
- We inquired of management and scanned the Appropriation Status Reports to determine whether the Township elected to establish reserve accounts permitted by Ohio Rev. Code Section 5705.13. We noted the Township did not establish these reserves.

#### **Compliance – Contracts & Expenditures**

- 1. We inquired of management and scanned the Payment Summary report for the years ended December 31, 2010 and 2009 for procurements requiring competitive bidding under the following statutes:
  - a. Materials, machinery and tools used in constructing, maintaining and repairing roads and culverts, where costs exceeded \$25,000. (Ohio Rev. Code Section 5549.21)
  - b. Construction and erection of a memorial building or monument costs exceeding \$25,000 (Ohio Rev. Code Section 511.12)
  - c. Equipment for fire protection and communication costs exceeding \$50,000 (Ohio Rev. Code Sections 505.37 to 505.42)
  - d. Street lighting systems or improvement costs exceeding \$25,000 (Ohio Rev. Code Section 515.07)
  - e. Building modification costs exceeding \$25,000 to achieve energy savings (Ohio Rev. Code Section 505.264)
  - f. Private sewage collection tile costs exceeding \$25,000 (Ohio Rev. Code Sections 521.02 to 521.05)
  - g. Fire apparatus, mechanical resuscitators, other fire equipment, appliances, materials, fire hydrants, buildings, or fire-alarm communications equipment or service costs exceeding \$50,000 (Ohio Rev. Code Section 505.37(A))

We identified no purchases subject to the aforementioned bidding requirements.

2. We inquired of management and scanned the Payment Summary Report for the years ended December 31, 2010 and 2009 to determine if the township had road construction projects exceeding \$45,000 for which Ohio Rev. Code Section 5575.01 requires the county engineer to complete a force account project assessment form (i.e., cost estimate). We identified no projects requiring the county engineer to complete a force account cost estimate.

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#### Officials' Response

<u>Non-Payroll Cash Disbursements – Step 1c</u> – This was posted to the wrong blanket certificate. The Fiscal Officer will try to be more aware of this so it does not happen in the future.

<u>Compliance - Budgetary – Step 1</u> – The Fiscal Officer recognizes the problem and will monitor this more closely.

<u>Compliance - Budgetary – Step 3</u> – The Fiscal Officer recognizes the problem and will monitor this more closely in the future.

We were not engaged to, and did not conduct an examination, the objective of which would be the expression of an opinion on the Township's receipts, disbursements, balances and compliance with certain laws and regulations. Accordingly, we do not express an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of management and those charged with governance and the Auditor of State and is not intended to be, and should not be used by anyone other than these specified parties.

EX Even and Engraving



## Dave Yost • Auditor of State

SPENCER TOWNSHIP

#### ALLEN COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED JUNE 23, 2011

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