



Dave Yost • Auditor of State

### TABLE OF CONTENTS

TITLE	PAGE
Independent Accountants' Report	1
Management's Discussion and Analysis	3
Statement of Net Assets	13
Statement of Activities	14
Balance Sheet - Governmental Funds	15
Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities	16
Statement of Revenues, Expenditures and Changes In Fund Balances - Governmental Funds	17
Reconciliation of the Statement of Revenues, Expenditures and Changes In Fund Balances of Governmental Funds to the Statement of Activities	
Statement of Revenues, Expenditures and Changes In Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) General Fund	
Statement of Fiduciary Net Assets – Fiduciary Funds	20
Statement of Changes in Fiduciary Net Assets – Fiduciary Fund	21
Notes to the Basic Financial Statements	23
Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	
Independent Accountants' Report on Applying Agreed-Upon Procedures	51

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# Dave Yost · Auditor of State

### INDEPENDENT ACCOUNTANTS' REPORT

Lordstown Local School District Trumbull County 1824 Salt Springs Road Warren, Ohio 44481

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Lordstown Local School District, Trumbull County, Ohio (the District), as of and for the year ended June 30, 2009, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Lordstown Local School District, Trumbull County, Ohio, as of June 30, 2009, and the respective changes in financial position thereof and the budgetary comparison for the General fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 7, 2011, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Lordstown Local School District Trumbull County Independent Accountants' Report Page 2

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, as listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information or provide any other assurance.

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Dave Yost Auditor of State

February 7, 2011

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Unaudited)

The management's discussion and analysis of the Lordstown Local School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2009. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

### **Financial Highlights**

Key financial highlights for 2009 are as follows:

- In total, net assets of governmental activities decreased \$484,572 which represents a 10.40% decrease from 2008.
- General revenues accounted for \$6,915,465 in revenue or 89.59% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$803,361 or 10.41% of total revenues of \$7,718,826.
- The District had \$8,203,398 in expenses related to governmental activities; \$803,361 of these expenses was offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$6,915,465 were not adequate to provide for these programs.
- The District's major governmental funds are the general fund and permanent improvement fund. The general fund had \$6,698,151 in revenues and other financing sources and \$7,354,583 in expenditures. During fiscal year 2009, the general fund's fund balance decreased \$656,432 from a balance of \$2,058,822 to \$1,402,390.
- The District's other major governmental fund is the permanent improvement fund. The permanent improvement fund had \$445,499 in revenues and \$1,847,336 in expenditures. During fiscal year 2009, the permanent improvement fund's fund balance decreased \$1,401,837 from a balance of \$2,054,034 to \$652,197.

### Using these Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Assets* and *Statement of Activities* provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund and permanent improvement fund are by far the most significant funds, and the only governmental funds reported as major funds.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Unaudited)

### **Reporting the District as a Whole**

### Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2009?" The Statement of Net Assets and the Statement of Activities answer this question. These statements include *all assets, liabilities, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the Statement of Net Assets and the Statement of Activities, the Governmental Activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

The District's statement of net assets and statement of activities can be found on pages 13-14 of this report.

### **Reporting the District's Most Significant Funds**

### Fund Financial Statements

The analysis of the District's major governmental fund begins on page 9. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental funds are the general fund and permanent improvement fund.

### Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund financial statements provide a detailed *short-term* view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the Statement of Net Assets and the Statement of Activities) and governmental *funds* is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 15-19 of this report.

### **Reporting the District's Fiduciary Responsibilities**

The District is the trustee, or fiduciary, for its scholarship programs. This activity is presented as a private-purpose trust fund. The District also acts in a trustee capacity as an agent for individuals or other entities. These activities are reported in agency funds. All of the District's fiduciary activities are reported in separate Statements of Fiduciary Net Assets and Changes in Fiduciary Net Assets on pages 20 and 21. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Unaudited)

### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 22-47 of this report.

#### The District as a Whole

Recall that the Statement of Net Assets provides the perspective of the District as a whole.

The table below provides a summary of the District's net assets for 2009 and 2008.

	Governmental Activities 2009	Governmental Activities 2008
<u>Assets</u>	ф с с <u>ра</u> <b>Б</b> АС	¢ 11 105 070
Current and other assets	\$ 6,634,546	\$ 11,185,260
Capital assets, net	4,945,005	3,807,747
Total assets	11,579,551	14,993,007
Liabilities		
Current liabilities	4,246,531	6,708,783
Long-term liabilities	3,157,780	3,624,412
Total liabilities	7,404,311	10,333,195
Net Assets		
Invested in capital		
assets, net of related debt	2,785,623	2,702,630
Restricted	228,696	2,218,475
Unrestricted (deficit)	1,160,921	(261,293)
Total net assets	\$ 4,175,240	\$ 4,659,812

#### Net Assets

Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2009, the District's assets exceeded liabilities by \$4,175,240. Of this total, \$228,696 is restricted in use.

At year-end, capital assets represented 42.70% of total assets. Capital assets include land, construction in progress, land improvements, buildings and improvements, furniture and equipment and vehicles. Capital assets, net of related debt to acquire the assets at June 30, 2009, were \$2,785,623. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net assets, \$228,696 represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net assets is \$1,160,921.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Unaudited)

#### \$15,000,000 \$10,000,000 \$10,000,000 \$5,000,000 \$7,404,311 \$10,333,195 \$10,333,195 \$10,333,195 \$10,333,195 \$10,333,195 \$11,579,551 \$10,333,195 \$10,333,195 \$11,billities Assets Assets

**Governmental Activities** 

The table below shows the change in net assets for fiscal year 2009 and 2008.

Revenues	Governmental Activities 2009	Governmental Activities 2008
Program revenues:	¢ 500 760	¢ 225.461
Charges for services and sales	\$ 528,762	\$ 335,461
Operating grants and contributions	259,364	258,599
Capital grants and contributions	15,235	4,536
General revenues:		
Property taxes	3,683,568	3,704,169
School district income taxes	67,744	-
Grants and entitlements	2,416,824	2,066,127
Revenue in lieu of taxes	432,848	-
Investment earnings	14,102	90,304
Other	300,379	738,959
Total revenues	7,718,826	7,198,155

### **Change in Net Assets**

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Unaudited)

### **Change in Net Assets**

P	Governmental Activities 2009	Governmental Activities 2008
Expenses		
Program expenses: Instruction:		
	\$ 3,501,719	\$ 3,085,437
Regular Special	, , , ,	, , ,
Vocational	668,284	601,058
	102,209	123,301
Adult/continuing Other	937	-
	213,244	182,073
Support services:	100.002	165 120
Pupil Instructional staff	169,923	165,132
	141,207	130,414
Board of education	114,032	148,022
Administration	529,174	504,386
Fiscal	346,193	325,295
Business	4,961	953
Operations and maintenance	1,561,719	1,068,068
Pupil transportation	284,788	304,844
Central	34,863	-
Food service operations	162,801	216,076
Compact operations	3,637	242,951
Operations of non-instructional services	9,568	1,322
Extracurricular activities	229,313	251,876
Interest and fiscal charges	124,826	72,047
Total expenses	8,203,398	7,423,255
Change in net assets	(484,572)	(225,100)
Net assets at beginning of year	4,659,812	4,884,912
Net assets at end of year	\$ 4,175,240	\$ 4,659,812

### **Governmental Activities**

Net assets of the District's governmental activities decreased \$484,572. Total governmental expenses of \$8,203,398 were offset by program revenues of \$803,361 and general revenues of \$6,915,465. Program revenues supported 8.39% of the total governmental expenses.

The primary sources of revenue for governmental activities are derived from property taxes, income taxes and grants and entitlements. These revenue sources represent 79.91% of total governmental revenue.

The largest expense of the District is for instructional programs. Instruction expenses totaled \$4,486,393 or 54.69% of total governmental expenses for fiscal 2009.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Unaudited)

The graph below presents the District's governmental activities revenue and expenses for fiscal year 2009 and 2008.

#### \$8,500,000 \$8,000,000 \$7,500,000 \$7,500,000 \$7,718,826 \$7,423,255 \$7,198,155 \$6,500,000 Fiscal Year 2009 Fiscal Year 2008

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

#### **Governmental Activities**

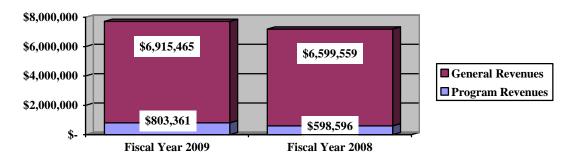
Program expenses	Total Cost of Services 2009	Net Cost of Services 2009	Total Cost of Services 2008	Net Cost of Services 2008	
Instruction:				2000	
Regular	\$ 3,501,719	\$ 3,189,587	\$ 3,085,437	\$ 3,034,484	
Special	668,284	507,458	601,058	427,662	
Vocational	102,209	101,893	123,301	123,301	
Adult/continuing	937	937		- ,	
Other	213,244	213,244	182,073	182,073	
Support services:					
Pupil	169,923	167,853	165,132	163,062	
Instructional staff	141,207	141,207	130,414	130,414	
Board of education	114,032	114,032	148,022	148,022	
Administration	529,174	524,239	504,386	499,386	
Fiscal	346,193	346,128	325,295	325,295	
Business	4,961	4,961	953	953	
Operations and maintenance	1,561,719	1,448,132	1,068,068	1,021,506	
Pupil transportation	284,788	281,824	304,844	303,096	
Central	34,863	34,863	-	-	
Food service operations	162,801	(25,601)	216,076	54,278	
Compact operations	3,637	3,637	242,951	111,241	
Operations of non-instructional services	9,568	9,568	1,322	1,322	
Extracurricular activities	229,313	211,249	251,876	226,517	
Interest and fiscal charges	124,826	124,826	72,047	72,047	
Total expenses	\$ 8,203,398	\$ 7,400,037	\$ 7,423,255	\$ 6,824,659	

### **Governmental Activities - Revenues and Expenses**

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Unaudited)

The dependence upon tax and other general revenues for governmental activities is apparent, 89.45% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 90.21%. The District's taxpayers, as a whole, are by far the primary support for District's students.

The graph below presents the District's governmental activities revenue for fiscal year 2009 and 2008.



### **Governmental Activities - General and Program Revenues**

### The District's Funds

The District's governmental funds reported a combined fund balance of \$2,222,389, which is lower than last year's total of \$4,249,678. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2009 and 2008.

	Fund Balance June 30, 2009	Fund Balance June 30, 2008	Increase (Decrease)	Percentage Change
General	\$ 1,402,390	\$ 2,058,822	\$ (656,432)	(31.88) %
Permanent Improvement	652,197	2,054,034	(1,401,837)	(68.25) %
Other Governmental	167,802	136,822	30,980	22.64 %
Total	\$ 2,222,389	\$ 4,249,678	\$ (2,027,289)	(47.70) %

### General Fund

The District's general fund's fund balance decreased \$656,432. The decrease in the fund balance can be primarily attributed to decreasing revenue and increased expenditures. Expenditures exceed revenues for fiscal year 2009 by \$682,668.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Unaudited)

The table that follows assists in illustrating the financial activities and fund balance of the general fund.

	2009 Amount	2008 Amount	Increase (Decrease)	Percentage Change
Revenues				-
Taxes	\$ 3,612,579	\$ 4,348,483	\$ (735,904)	(16.92) %
Tuition	277,001	14,036	262,965	1,873.50 %
Earnings on investments	14,102	90,304	(76,202)	(84.38) %
Intergovernmental	2,431,630	2,067,875	363,755	17.59 %
Other revenues	336,603	743,416	(406,813)	(54.72) %
Total	\$ 6,671,915	\$ 7,264,114	<u>\$ (592,199)</u>	(8.15) %
<u>Expenditures</u>				
Instruction	\$ 3,965,566	\$ 3,548,670	\$ 416,896	11.75 %
Support services	3,130,542	2,652,101	478,441	18.04 %
Other non-instructional services	8,000	-	8,000	100.00 %
Extracurricular activities	181,169	179,747	1,422	0.79 %
Debt service	69,306	69,307	(1)	(0.00) %
Total	\$ 7,354,583	\$ 6,449,825	<u>\$ 904,758</u>	14.03 %

### General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal 2009, the District amended its general fund budget several times. For the general fund, original budgeted revenues and other financing sources were \$7,872,223 and final budgeted revenues and other financing sources for fiscal 2009 was \$6,680,960. This represents a decrease from final budgeted revenues and other financing sources of \$790,478.

General fund original appropriations (appropriated expenditures including other financing uses) of \$7,612,546 were increased to \$8,258,213 in the final appropriations. The actual budget basis expenditures and other financing uses for fiscal year 2009 totaled \$7,465,439. This was \$792,774 less than the final budget appropriations.

### Permanent Improvement Fund

The District's permanent improvement fund's fund balance decreased to a balance of \$652,197. The decrease in the fund balance can be primarily attributed to the building project which consists of building renovations which increased expenditures. Expenditures exceeded revenues for fiscal year 2009 by \$1,401,837.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Unaudited)

### **Capital Assets and Debt Administration**

### Capital Assets

At the end of fiscal 2009, the District had \$4,945,005 invested in land, construction in progress, land improvements, buildings and improvements, furniture and equipment and vehicles. This entire amount is reported in governmental activities. The following table shows fiscal 2009 balances compared to 2008:

## Capital Assets at June 30 (Net of Depreciation)

	Governmenta	al Activities
	2009	2008
Land	\$ 543,600	\$ 543,600
Construction in progress	1,377,160	-
Land improvements	162,858	178,074
Building and improvements	2,687,318	2,891,114
Furniture and equipment	31,132	35,890
Vehicles	142,937	159,069
Total	\$ 4,945,005	\$ 3,807,747

The overall increase in capital assets of \$1,137,258 is due to capital outlays of \$1,387,160 exceeding depreciation expense of \$249,902 in the fiscal year.

See Note 8 to the basic financial statements for additional information on the District's capital assets.

### **Debt** Administration

At June 30, 2009, the District had \$2,702,359 in energy conservation notes, capital lease obligations, and lease purchase agreements outstanding. Of this total, \$460,666 is due within one year and \$2,241,693 is due within greater than one year. The following table summarizes the notes and lease purchase agreements outstanding.

### **Outstanding Debt, at Year End**

	Governmental Activities 2009	Governmental Activities 2008		
Energy conservation notes Capital lease obligation Lease purchase agreements	\$ 775,767 70,000 <u>1,856,592</u>	\$ 899,032 100,000 2,156,085		
Total	\$ 2,702,359	\$ 3,155,117		

See Note 11 to the basic financial statements for additional information on the District's debt administration.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Unaudited)

### **Current Financial Related Activities**

Overall, the District is financially strong. The District relies heavily upon local revenue and property taxes. An increase in tax revenue was expected in fiscal year 2005 due to the increase in the District valuation and triennial update for the county.

The finances are stable for fiscal years 2006, 2007 and 2008. The District was successful in renewing two emergency levies in November of 2005. This should help stabilize the financial outlook for future years. However, with the passage of HB 66, and the elimination of personal property some future revenue sources will be eliminated. The State has promised to hold districts harmless for the next five years, but after that the impact is not fully known at this time.

The challenge for the District's management is to continue to provide the resources necessary to meet student needs and be able to stay within the five-year forecast. The five-year forecast is utilized by management in order to effectively and efficiently manage the District's resources to their fullest.

Since the District relies on local revenue for approximately 93% of the general operating revenues, one of the largest challenges facing the District is that of additional funding. The State of Ohio was found by the Supreme Court in March 1997 to be operating an unconstitutional educational system, one that was neither adequate nor equitable. Since 1997, the State has directed its tax revenue growth toward school districts with little property tax wealth. On September 6, 2001, the Ohio Supreme Court issued its opinion regarding the State's school funding plan and granted a motion for reconsideration on November 2, 2001. On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the state's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school funding plan is unconstitutional. The Supreme Court relinquished jurisdiction over the case and directed "...the Ohio General Assembly to enact a school funding scheme that is thorough and efficient...". At this time, the District is unable to determine what effect, if any, this decision and the reconsideration will have on its future State funding and on its financial operations.

The District's systems of budgeting and internal controls are well regarded. All of the District's financial abilities will be needed to meet the financial challenges of the future.

### **Contacting the District's Financial Management**

This financial report is designed to provide our citizen's taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mr. Mark Ferrara, Treasurer, Lordstown Local School District, 1824 Salt Springs Road, Warren, Ohio 44481.

### STATEMENT OF NET ASSETS JUNE 30, 2009

	overnmental Activities
Assets:	
Equity in pooled cash and cash equivalents	\$ 3,056,159
Receivables:	
Taxes	3,562,250
Accounts	7,137
Intergovernmental	2,938
Materials and supplies inventory	6,062
Capital assets:	
Land	543,600
Construction in progress	1,377,160
Depreciable capital assets, net	 3,024,245
Capital assets, net.	 4,945,005
Total assets	 11,579,551
Liabilities:	
Accounts payable.	135,945
Accrued wages and benefits	488,116
Pension obligation payable	157,688
Intergovernmental payable	63,223
Unearned revenue.	3,338,664
Accrued interest payable	51,833
Claims payable	11,062
Long-term liabilities:	,
Due within one year.	543,855
Due within more than one year	2,613,925
	 2,010,720
Total liabilities	 7,404,311
Net Assets:	
Invested in capital assets, net	
of related debt	2,785,623
Restricted for:	
Capital projects	111,611
Debt service.	85,371
State funded programs	2,653
Federally funded programs	2,496
Student activities	8,022
Other purposes	18,543
Unrestricted	 1,160,921
Total net assets	\$ 4,175,240

### STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2009

					Progr	am Revenues			R (	et (Expense) evenue and Changes in Net Assets
	Е	Expenses		narges for Services nd Sales	O Gi	perating rants and ntributions	Gr	Capital ants and tributions	Go	overnmental Activities
Governmental activities:		•								
Instruction:										
Regular	\$	3,501,719	\$	288,068	\$	24,064	\$	-	\$	(3,189,587)
Special		668,284		-		160,826		-		(507,458)
Vocational		102,209		-		316		-		(101,893)
Adult/continuing		937		-		-		-		(937)
Other		213,244		-		-		-		(213,244)
Support services:										
Pupil		169,923		-		2,070		-		(167,853)
Instructional staff		141,207		-		-		-		(141,207)
Board of education		114,032		-		-		-		(114,032)
Administration		529,174		-		4,935		-		(524,239)
Fiscal		346,193		-		65		-		(346,128)
Business		4,961		-		-		-		(4,961)
Operations and maintenance		1,561,719		100,936		-		12,651		(1,448,132)
Pupil transportation		284,788		380		-		2,584		(281,824)
Central		34,863		-		-		-		(34,863)
Operation of non-instructional services:										
Food service operations		162,801		122,457		65,945		-		25,601
Compact operations		3,637		-		-		-		(3,637)
Other non-instructional services		9,568		-		-		-		(9,568)
Extracurricular activities		229,313		16,921		1,143		-		(211,249)
Interest and fiscal charges		124,826		-		-		-		(124,826)
Total governmental activities	\$	8,203,398	\$	528,762	\$	259,364	\$	15,235		(7,400,037)
		eral Revenues								
		erty taxes levie								2 402 520
				••••						3,482,639
										200,929
	Gran	ts and entitlen	nents no							67,744
										2,416,824
										432,848
		0								14,102
	Misc	ellaneous								300,379
	Total	general reven	ues		• •					6,915,465
	Chan	ge in net asset	ts							(484,572)
	Net a	ssets at begir	nning o	f year	•••					4,659,812
	Net a	ssets at end o	of year		••				\$	4,175,240

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2009

	General		Permanent General Improvement		Gov	Other vernmental Funds	Total Governmental Funds		
Assets:									
Equity in pooled cash	<b>.</b>		÷		<u>.</u>		<i>.</i>		
and cash equivalents	\$	2,176,280	\$	652,852	\$	208,484	\$	3,037,616	
Receivables:						00 4 4 <del>-</del>			
Taxes		3,474,105		-		88,145		3,562,250	
Accounts		6,289		-		848		7,137	
Intergovernmental		-		-		2,938		2,938	
Loans to other funds		2,221		-		-		2,221	
Materials and supplies inventory		-		-		6,062		6,062	
Restricted assets:									
Equity in pooled cash									
and cash equivalents		18,543	. <u> </u>	-		-		18,543	
Total assets	\$	5,677,438	\$	652,852	\$	306,477	\$	6,636,767	
Liabilities:									
Accounts payable	\$	134,590	\$	655	\$	700	\$	135,945	
Accrued wages and benefits	Ŧ	458,272	Ŧ	-	Ŧ	29,844	Ŧ	488,116	
Compensated absences payable		23,302		_		_,,		23,302	
Pension obligation payable.		142,392		_		15,296		157,688	
Intergovernmental payable.		59,730		_		3,493		63,223	
Loans from other funds				-		2,221		2,221	
Claims payable.		11,062		-		2,221		11,062	
Deferred revenue.		187,400		_		6,757		194,157	
Unearned revenue		3,258,300		_		80,364		3,338,664	
Total liabilities		4,275,048		655		138,675		4,414,378	
		4,273,040		055		150,075		4,414,378	
Fund Balances:									
Reserved for encumbrances		192,343		632,000		6,204		830,547	
supplies inventory		-		-		6,062		6,062	
Reserved for loans to other funds		2,221		-		-		2,221	
for appropriation		28,405		-		1,024		29,429	
Reserved for debt service.		-		-		120,504		120,504	
Reserved for instructional materials		18,543		-		-		18,543	
Unreserved, undesignated, reported in:		- ,						- ,	
General fund		1,160,878		-		-		1,160,878	
Special revenue funds.		-		-		26,175		26,175	
Capital projects funds.		-		20,197		7,833		28,030	
Total fund balances		1,402,390		652,197		167,802		2,222,389	
Total liabilities and fund balances	\$	5,677,438	\$	652,852	\$	306,477	\$	6,636,767	

### RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES JUNE 30, 2009

Total governmental fund balances		\$ 2,222,389
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		4,945,005
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds. Taxes	\$ 194,157	
Total		194,157
Long-term liabilities, including notes payable, are not due and payable in the current period and therefore are not reported in the funds.		
Compensated absences	432,119	
Energy conservation notes	775,767	
Lease purchase agreement payable	1,856,592	
Capital lease obligation payable	70,000	
Accrued interest payable	51,833	
Total		 (3,186,311)
Net assets of governmental activities		\$ 4,175,240

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	General	Permanent Improvement	Other Governmental Funds	Total Governmental Funds
Revenues:	General	Improvement	Funus	Funus
From local sources:				
Property taxes	\$ 3,544,835	\$ -	\$ 201,626	\$ 3,746,461
Income taxes.	67,744	· _	-	67,744
Tuition	277,001	-	-	277,001
Transportation fees	380	-	-	380
Earnings on investments.	14,102	12,651	-	26,753
Charges for services.	-	-	122,457	122,457
Extracurricular	-	-	16,309	16,309
Classroom materials and fees	-	-	11,067	11,067
Rentals	100,936	-	-	100,936
Contributions and donations	-	-	1,143	1,143
Contract services	-	-	612	612
Other local revenues	235,287	-	65,092	300,379
Revenue in lieu of taxes	-	432,848	-	432,848
Intergovernmental - State	2,431,630	-	16,231	2,447,861
Intergovernmental - Federal	-		229,768	229,768
Total revenue	6,671,915	445,499	664,305	7,781,719
Expenditures:				
Current:				
Instruction:				
Regular	3,212,124	79,182	28,815	3,320,121
Special	501,790	-	166,077	667,867
Vocational.	37,601	-	-	37,601
Other	214,051	-	-	214,051
Pupil	164,054	-	4,140	168,194
Instructional staff	141,237	-	-	141,237
Board of education	114,032	-	-	114,032
Administration	522,029	-	5,190	527,219
Fiscal	346,105	-	68	346,173
Business	4,961	-	-	4,961
Operations and maintenance	1,539,184	1,377,816	-	2,917,000
Pupil transportation	264,077	-	-	264,077
Central.	34,863	-	-	34,863
Operation of non-instructional services:			166.000	166.020
Food service operations	-	-	166,828	166,828
Compact operations	-	-	3,637	3,637
Other non-instructional services Extracurricular activities	8,000	-	-	8,000 241 521
	181,169	50,680	60,362	241,531 50,680
Facilities acquisition and construction Debt service:	-	50,080	-	50,080
Principal retirement	63,493	266,000	123,265	452,758
Interest and fiscal charges	5,813	73,658	48,707	128,178
Total expenditures	7,354,583	1,847,336	607,089	9,809,008
•	7,334,303	1,047,330	007,007	2,007,000
Excess of revenues over (under) expenditures	(682,668)	(1,401,837)	57,216	(2,027,289)
Other financing sources (uses):				
Transfers in.	26,236	-	-	26,236
Transfers (out)	-	-	(26,236)	(26,236)
Total other financing sources (uses)	26,236	-	(26,236)	-
Net change in fund balances	(656,432)	(1,401,837)	30,980	(2,027,289)
Fund balances at beginning of year	2,058,822	2,054,034	136,822	4,249,678
	\$ 1,402,390	\$ 652,197	\$ 167,802	\$ 2,222,389

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Net change in fund balances - total governmental funds	\$ (2,027,289)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays (\$1.387.160) exceed depreciation	
expendse (\$249,902) in the current period.	1,137,258
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	(62,893)
Repayment of note and lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net assets.	452,758
Governmental funds report expenditures for interest when it is due. In the statement of activities, interest expense is recognized as the interest accrues, regardless of when it is due.	3,352
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in	
governmental funds.	 12,242
Change in net assets of governmental activities	\$ (484,572)

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2009

$\begin{tabular}{ c c c c c c c c c c c c c c c c c c c$		 Budgeted	Amo	unts		Fii	riance with 1al Budget Positive
Revenues:         0         1         1           From local sources:         Property taxes         \$ 4,150,313         \$ 3,939,015         \$ 3,522,267         \$ (416,748)           Income taxes.         79,823         75,759         67,744         (80,15)           Transportation fees         448         425         380         (45)           Earnings on investments.         16617         15,771         14,102         (1,669)           Other local revenues.         317,529         301,363         2,2634,1630         (287,706)           Total revenue.         7,756,329         7,361,444         6,582,603         (778,841)           Expenditures:         1         11,611         557,174         503,686         53,488           Vocational.         32,995         35,793         32,357         34,36           Other.         216,393         234,747         212,212         22,535           Support services:         166,276         180,379         163,063         17,316           Instructional staff         156,023         169,226         153,008         16,248           Board of education         182,776         198,278         179,244         19,034           Instructional staff		Original		Final	Actual		
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	Revenues:	 ····			 		(ight i )
$\begin{tabular}{ c c c c c c c c c c c c c c c c c c c$							
	Property taxes	\$ 4,150,313	\$	3,939,015	\$ 3,522,267	\$	(416,748)
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	Income taxes.	79,823		75,759	67,744		(8,015)
$\begin{array}{l c c c c c c c c c c c c c c c c c c c$	Tuition	326,392		309,775	277,001		(32,774)
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	Transportation fees	448		425	380		(45)
$\begin{array}{ c c c c c c c c c c c c c c c c c c c$	Earnings on investments	16,617		15,771	14,102		(1,669)
Total revenue       7,756,329       7,361,444       6,582,603       (778,841)         Expenditures:       Current:       Instruction:       Regular	Other local revenues	317,529		301,363	269,479		(31,884)
Expenditures: Current: Instruction: Regular.         3.181.088         3.450.896         3.119.615         331.281           Special         513.611         557.174         503.686         53.488           Vocational.         32.995         35.793         32.357         3.436           Other.         216.393         234.747         212.212         22.535           Support services:         1         166.276         180.379         163.063         17.316           Instructional staff         155.023         169.256         153.008         16.248           Board of education         182.776         198.278         179.244         19.034           Administration         525.448         570.014         515.294         54.720           Fiscal         349,768         379.434         343.009         36.425           Distiness         43.453         47.138         42.613         4.525           Operations and maintenance         1.633.461         1.772.005         1.601.895         170.110           Pupil transportation         324.364         351.875         38.096         33.779           Cotral         .         7.553.882         8.194.573         7.407.908         786.665           E	Intergovernmental - State	 2,865,207		2,719,336	 2,431,630		(287,706)
$\begin{array}{c} \mbox{Current:} \\ \mbox{Instruction:} \\ \mbox{Regular} & & 3,181,088 & 3,450,896 & 3,119,615 & 331,281 \\ \mbox{Special} & & 513,611 & 557,174 & 503,686 & 53,488 \\ \mbox{Vocational} & & 32,995 & 35,793 & 32,357 & 3,436 \\ \mbox{Other} & & & 216,393 & 234,747 & 212,212 & 22,555 \\ \mbox{Support services:} & & & & & & & & & & & & & & & & & & &$	Total revenue	 7,756,329		7,361,444	 6,582,603		(778,841)
$\begin{array}{ c c c c c c c c c c c c c c c c c c c$	Expenditures:						
Regular3,181,0883,450,8963,119,615331,281Special513,611557,174503,68653,488Vocational32,99535,79332,3573,436Other216,393234,747212,21222,535Support services:166,276180,379163,06317,316Instructional staff156,023169,256153,00816,248Board of education182,776198,278179,24419,034Administration525,448570,014515,29454,720Fiscal349,768379,434343,00936,425Business43,45347,11842,6134,525Operations and maintenace1,633,464351,875318,09633,779Central35,01437,98434,3383,646Operation of non-instructional services8,1588,8508,000850Extracurricular activities185,054200,750181,47819,272Total expenditures202,447(833,129)(825,305)7,824Other financing sources (uses):30,91429,34026,236(3,104)Sale of capital assets57,53254,60348,826(5,777)Refund of prior year expenditures27,44826,05123,295(2,756)Miscellancous use of funds(58,664)(63,640)(57,531)6,109Total other financing sources (uses)57,23046,35440,826(5,528)Net hadance e259,677 <td>Current:</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>	Current:						
Special.513,611557,174503,68653,488Vocational.32,99533,79332,3573,436Other.216,393234,747212,21222,535Support services:166,276180,379163,06317,316Instructional staff156,023169,256153,00816,248Board of education182,776198,278179,24419,034Administration525,448570,014515,29454,720Fiscal349,768379,434343,00936,425Business43,45347,13842,6134,525Operations and maintenance.1,633,4611,772,0051,601,895170,110Pupil transportation324,364351,875318,09633,779Central.35,01437,98434,3383,646Operation of non-instructional services8,1588,8508,000850Excess of revenues over (under)20,247(833,129)(825,305)7,824Other financing sources (uses):20,247(833,129)(825,305)7,824Other financing sources (uses):30,91429,34026,236(3,104)Sale of capital assets57,53254,60348,826(5,777)Refund of prior year expenditures57,53046,35440,826(5,528)Net change in fund balance259,677(786,775)(784,479)2,296Fund balance at beginning of year.2,479,0942,479,094-2,479,094-Ot	Instruction:						
Vocational. $32,995$ $35,793$ $32,357$ $3,436$ Other. $216,393$ $234,747$ $212,212$ $22,535$ Support services: $166,276$ $180,379$ $163,063$ $17,316$ Instructional staff $156,023$ $169,256$ $153,008$ $16,248$ Board of education $182,776$ $198,278$ $179,244$ $19,034$ Administration. $252,448$ $570,014$ $515,294$ $54,720$ Fiscal $349,768$ $379,434$ $343,009$ $36,425$ Doparations and maintenance. $1,633,461$ $1.772,005$ $160,1895$ $170,110$ Pupil transportation $324,364$ $351,875$ $318,096$ $33,779$ Central. $35,014$ $37,984$ $34,338$ $3,646$ Operation of non-instructional services $8,158$ $8,850$ $8,000$ $850$ Extracurricular activities. $7,553,882$ $8,194,573$ $7,407,908$ $786,665$ Excess of revenues over (under)       expenditures. $57,532$ $54,603$ $48,826$ $(5,777)$ Refu	Regular	3,181,088		3,450,896	3,119,615		331,281
Other.         216,393 $234,747$ $212,212$ $22,535$ Support services:         Pupil.         166,276         180,379         163,063         17,316           Instructional staff         156,023         169,256         153,008         16,248           Board of education         182,776         198,278         179,244         19,034           Administration         525,448         570,014         515,294         54,720           Fiscal         349,768         379,434         343,009         36,425           Business         43,453         47,138         42,613         4,525           Operations and maintenance.         1,633,461         1,772,005         1,601,895         170,110           Pupil transportation         324,364         351,875         318,096         33,779           Central.         35,014         37,984         34,338         3,646           Operation of non-instructional services         8,158         8,800         8000         850           Extracurricular activities         7,553,882         8,194,573         7,407,908         786,665           Excess of revenues over (under)         expenditures         57,532         54,603         48,826         (5,77		513,611		557,174	503,686		,
Support services:       Pupil.       166,276       180,379       163,063       17,316         Instructional staff       156,023       169,256       153,008       16,248         Board of education       182,776       198,278       179,244       19,034         Administration       525,448       570,014       515,294       54,720         Fiscal       349,768       379,434       343,009       36,425         Business       43,453       47,138       42,613       4,525         Operations and maintenance       1,633,461       1,772,005       1,601,895       170,110         Pupil transportation       324,364       351,875       318,096       33,779         Central       35,014       37,984       34,338       3,646         Operation of non-instructional services       8,158       8,850       8,000       850         Extracurricular activities       7,553,882       8,194,573       7,407,908       786,665         Excess of revenues over (under)       expenditures       27,448       26,051       23,295       (2,776)         Miscellaneous use of funds         30,914       29,340       26,236       (5,177)         Refund of prior year expenditures	Vocational	32,995		35,793	32,357		3,436
Pupil.166,276180,379163,06317,316Instructional staff156,023169,256153,00816,248Board of education182,776198,278179,24419,034Administration525,448570,014515,29454,720Fiscal349,768379,434343,00936,425Business43,45347,13842,6134,525Operations and maintenance1,633,4611,772,0051,601,895170,110Pupil transportation324,364351,875318,09633,779Central35,01437,98434,3383,646Operation of non-instructional services8,1588,8508,000850Extracurricular activities7,553,8828,194,5737,407,908786,665Excess of revenues over (under)202,447(833,129)(825,305)7,824other financing sources (uses):30,91429,34026,236(3,104)Transfers in30,91429,34026,236(3,104)Sale of capital assets57,53254,60348,826(5,777)Refund of prior year expenditures27,44826,05123,295(2,756)Miscellaneous use of funds(58,664)(63,640)(57,531)6,109Total other financing sources (uses)57,23046,35440,826(5,528)Net change in fund balance259,677(786,775)(784,479)2,296Fund balance at beginning of year234,131234,131234,131 <td< td=""><td>Other</td><td>216,393</td><td></td><td>234,747</td><td>212,212</td><td></td><td>22,535</td></td<>	Other	216,393		234,747	212,212		22,535
Instructional staff	Support services:						
Board of education $182,776$ $198,278$ $179,244$ $19,034$ Administration $525,448$ $570,014$ $515,294$ $54,720$ Fiscal $349,768$ $379,434$ $343,009$ $36,425$ Business $43,453$ $47,138$ $42,613$ $4,525$ Operations and maintenance $1,633,461$ $1,772,005$ $1,601,895$ $170,110$ Pupil transportation $324,364$ $351,875$ $318,096$ $33,779$ Central $35,014$ $37,984$ $34,338$ $3,646$ Operation of non-instructional services $8,158$ $8,850$ $8,000$ $850$ Extracurricular activities $7,553,882$ $8,194,573$ $7,407,908$ $786,665$ Excess of revenues over (under) $expenditures$ $202,447$ $(833,129)$ $(825,305)$ $7,824$ Other financing sources (uses): $30,914$ $29,340$ $26,236$ $(3,104)$ Sale of capital assets $57,532$ $54,603$ $48,826$ $(5,777)$ Refund of prior year expenditures $27,448$ $26,051$ $23,295$ $(2,756)$ Miscellaneous use of funds $(58,664)$ $(63,640)$ $(57,531)$ $6,109$ Total other financing sources (uses) $57,230$ $46,354$ $40,826$ $(5,528)$ Net change in fund balance $259,677$ $(786,775)$ $(784,479)$ $2,296$ Fund balance at beginning of year $234,131$ $234,131$ $234,131$ $234,131$ $234,131$	1	,		,	,		,
Administration. $525,448$ $570,014$ $515,294$ $54,720$ Fiscal $349,768$ $379,434$ $343,009$ $36,425$ Business $43,453$ $47,138$ $42,613$ $4,525$ Operations and maintenance. $1,633,461$ $1,772,005$ $1,601,895$ $170,110$ Pupil transportation $324,364$ $351,875$ $318,096$ $33,779$ Central. $35,014$ $37,984$ $34,338$ $3,646$ Operation of non-instructional services $8,158$ $8,850$ $8,000$ $850$ Extracurricular activities $185,054$ $200,750$ $181,478$ $19,272$ Total expenditures $7,553,882$ $8,194,573$ $7,407,908$ $786,665$ Excess of revenues over (under)expenditures $202,447$ $(833,129)$ $(825,305)$ $7,824$ Other financing sources (uses): $30,914$ $29,340$ $26,236$ $(3,104)$ Sale of capital assets $57,532$ $54,603$ $48,826$ $(5,777)$ Refund of prior year expenditures $27,448$ $26,051$ $23,295$ $(2,756)$ Miscellaneous use of funds $(58,664)$ $(63,640)$ $(57,531)$ $6,109$ Total other financing sources (uses) $57,230$ $46,354$ $40,826$ $(5,528)$ Net change in fund balance $259,677$ $(786,775)$ $(784,479)$ $2,296$ Fund balance at beginning of year $234,131$ $234,131$ $234,131$ $234,131$ $234,131$		,		,	,		,
Fiscal $349,768$ $379,434$ $343,009$ $36,425$ Business $43,453$ $47,138$ $42,613$ $4,525$ Operations and maintenance. $1,633,461$ $1,772,005$ $1,601,895$ $170,110$ Pupil transportation $324,364$ $351,875$ $318,096$ $33,779$ Central. $35,014$ $37,984$ $34,338$ $3,646$ Operation of non-instructional services $8,158$ $8,850$ $8,000$ $850$ Extracurricular activities. $185,054$ $200,750$ $181,478$ $19,272$ Total expenditures $7,553,882$ $8,194,573$ $7,407,908$ $786,665$ Excess of revenues over (under)expenditures. $202,447$ $(833,129)$ $(825,305)$ $7,824$ Other financing sources (uses): $30,914$ $29,340$ $26,236$ $(3,104)$ Sale of capital assets $57,532$ $54,603$ $48,826$ $(5,777)$ Refund of prior year expenditures $27,448$ $26,051$ $23,295$ $(2,756)$ Miscellaneous use of funds $(58,664)$ $(63,640)$ $(57,531)$ $6,109$ Total other financing sources (uses) $57,230$ $46,354$ $40,826$ $(5,528)$ Net change in fund balance $259,677$ $(786,775)$ $(784,479)$ $2,296$ Fund balance at beginning of year. $2,479,094$ $2,479,094$ $2,479,094$ $-$ Prior year encumbrances appropriated $234,131$ $234,131$ $234,131$ $-$		,		,	,		,
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Image: constraint of the second system of the second sy		 			 · · · · · ·		<u> </u>
expenditures.       202,447       (833,129)       (825,305)       7,824         Other financing sources (uses):       30,914       29,340       26,236       (3,104)         Sale of capital assets       57,532       54,603       48,826       (5,777)         Refund of prior year expenditures       27,448       26,051       23,295       (2,756)         Miscellaneous use of funds       (58,664)       (63,640)       (57,531)       6,109         Total other financing sources (uses)       57,230       46,354       40,826       (5,528)         Net change in fund balance       259,677       (786,775)       (784,479)       2,296         Fund balance at beginning of year.       2,479,094       2,479,094       2,479,094       -         234,131       234,131       234,131       -	Total expenditures	 7,553,882		8,194,573	 7,407,908		/86,665
Other financing sources (uses):       30,914       29,340       26,236       (3,104)         Sale of capital assets       57,532       54,603       48,826       (5,777)         Refund of prior year expenditures       27,448       26,051       23,295       (2,756)         Miscellaneous use of funds       (58,664)       (63,640)       (57,531)       6,109         Total other financing sources (uses)       57,230       46,354       40,826       (5,528)         Net change in fund balance       259,677       (786,775)       (784,479)       2,296         Fund balance at beginning of year.       2,479,094       2,479,094       2,479,094       -         234,131       234,131       234,131       -       -							
Transfers in.       30,914       29,340       26,236       (3,104)         Sale of capital assets       57,532       54,603       48,826       (5,777)         Refund of prior year expenditures       27,448       26,051       23,295       (2,756)         Miscellaneous use of funds       (58,664)       (63,640)       (57,531)       6,109         Total other financing sources (uses)       57,230       46,354       40,826       (5,528)         Net change in fund balance       259,677       (786,775)       (784,479)       2,296         Fund balance at beginning of year.       2,479,094       2,479,094       -         234,131       234,131       234,131       -	expenditures	 202,447		(833,129)	 (825,305)		7,824
Sale of capital assets       57,532       54,603       48,826       (5,777)         Refund of prior year expenditures       27,448       26,051       23,295       (2,756)         Miscellaneous use of funds       (58,664)       (63,640)       (57,531)       6,109         Total other financing sources (uses)       57,230       46,354       40,826       (5,528)         Net change in fund balance       259,677       (786,775)       (784,479)       2,296         Fund balance at beginning of year       2,479,094       2,479,094       -         234,131       234,131       234,131       -	Other financing sources (uses):						
Refund of prior year expenditures       27,448       26,051       23,295       (2,756)         Miscellaneous use of funds       (58,664)       (63,640)       (57,531)       6,109         Total other financing sources (uses)       57,230       46,354       40,826       (5,528)         Net change in fund balance       259,677       (786,775)       (784,479)       2,296         Fund balance at beginning of year       2,479,094       2,479,094       2,479,094       -         Prior year encumbrances appropriated       234,131       234,131       234,131       -	Transfers in	30,914		29,340	26,236		(3,104)
Miscellaneous use of funds       (58,664)       (63,640)       (57,531)       6,109         Total other financing sources (uses)       57,230       46,354       40,826       (5,528)         Net change in fund balance       259,677       (786,775)       (784,479)       2,296         Fund balance at beginning of year.       2,479,094       2,479,094       2,479,094       -         Prior year encumbrances appropriated       234,131       234,131       234,131       -	Sale of capital assets	57,532		54,603			(5,777)
Total other financing sources (uses)       57,230       46,354       40,826       (5,528)         Net change in fund balance       259,677       (786,775)       (784,479)       2,296         Fund balance at beginning of year.       2,479,094       2,479,094       2,479,094       -         Prior year encumbrances appropriated       234,131       234,131       234,131       -	1 2 1	27,448		26,051	23,295		(2,756)
Net change in fund balance       259,677       (786,775)       (784,479)       2,296         Fund balance at beginning of year.       2,479,094       2,479,094       2,479,094       -         Prior year encumbrances appropriated.       234,131       234,131       234,131       -	Miscellaneous use of funds	 (58,664)		(63,640)	 (57,531)		6,109
Fund balance at beginning of year.       2,479,094       2,479,094       2,479,094       -         Prior year encumbrances appropriated.       234,131       234,131       234,131       -	Total other financing sources (uses)	 57,230		46,354	 40,826		(5,528)
Prior year encumbrances appropriated         234,131         234,131         234,131	Net change in fund balance	259,677		(786,775)	(784,479)		2,296
Prior year encumbrances appropriated         234,131         234,131         234,131	Fund balance at beginning of year	2,479,094		2,479,094	2,479,094		-
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		\$ 	\$	· · · · · · · · · · · · · · · · · · ·	\$ 	\$	2,296

### STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2009

	Private-Purpose Trust Scholarship			
			Agency	
Assets: Equity in pooled cash and cash equivalents	\$	12,049	\$	29,206
Accounts	\$	- 12,049	\$	771 29,977
Liabilities: Accounts payable	\$	-	\$	706 29,271
Total liabilities			\$	29,977
Net Assets: Held in trust for scholarships		12,049		
Total net assets	\$	12,049		

### STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	Private-Purpose Trust Scholarship		
Additions:			
Gifts and contributions	\$	8,984	
Total additions.		8,984	
Reductions:			
Scholarships awarded		2,177	
Change in net assets		6,807	
Net assets at beginning of year		5,242	
Net assets at end of year	\$	12,049	

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### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Lordstown Local School District (the "District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is a local school district as defined by Section 3311.03 of the Ohio Revised Code. The District operates under an elected Board of Education, consisting of five members, and is responsible for the provision of public education to residents of the District.

The District provides regular, vocational and special instruction. The District also provides support services for pupils, instructional staff, general and school administration, business and fiscal services, facilities acquisitions and construction services, operation and maintenance of plant, student transportation, food services, extracurricular activities and non-programmed services.

The District is the 599th largest in the State of Ohio among the 922 public school districts and community schools in terms of enrollment. It currently operates 1 elementary school and 1 comprehensive middle and high school. The District is staffed by 45 certified and 26 classified personnel to provide services to approximately 597 students and other community members.

### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements. The District's significant accounting policies are described below.

### A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>", and as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>". The reporting entity is comprised of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are described due to their relationship to the District:

### JOINTLY GOVERNED ORGANIZATIONS

### North East Ohio Management Information Network

The North East Ohio Management Information Network (NEOMIN) is a jointly governed organization among thirty school districts in Trumbull and Ashtabula Counties. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to the administrative and instructional functions among member districts. Each of the districts supports NEOMIN based upon a per pupil charge.

Superintendents and Treasurers of the participating school districts are eligible to be voting members of the Governing Board which consists of ten voting members: the Trumbull and Ashtabula County superintendents (permanent members), three superintendents from Ashtabula County school districts, three superintendents from Trumbull County school districts and one treasurer from each of the aforementioned counties (non-voting members who must be employed by a participating school district, the fiscal agent, or NEOMIN). The degree of control exercised by any participating school district is limited to its representation on the Governing Board. A copy of NEOMIN's financial statements may be obtained from the Trumbull County Education Service Center, 347 North Park Avenue, Warren, Ohio 44481.

### North East Ohio Instructional Media Center

The North East Ohio Instructional Media Center (NEOIMC) is a jointly governed organization among 45 school districts. The organization was formed for the purpose of providing quality films and/or other media to support the curricula of the District. Each member pays a monthly premium based on use of the media materials. NEOIMC is governed by an advisory committee made up of a member from a parochial school, a JVS, one county superintendent from each participating county, one city superintendent, and two local superintendents rotating every two years. Financial information can be obtained by contacting the treasurer at the Trumbull County Educational Service Center, 347 North Park Avenue, Warren, Ohio 44481.

### INSURANCE PURCHASING POOL

### Ohio School Boards Association Workers' Compensation Group Rating Plan

The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (the "Plan") was established through the Ohio School Boards Association (OSBA) as a group purchasing pool.

### **B.** Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the District's major governmental funds:

<u>General fund</u> - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Permanent improvement fund</u> - A capital projects fund used to account for all transactions related to the acquiring, constructing, or improving of authorized permanent improvements.

Other governmental funds of the District account for (a) financial resources to be used for the acquisition, construction or improvement of capital facilities; (b) activity relating to the repayment of general long-term debt principal, interest and related costs; (c) grants and other resources whose use is restricted to a particular purpose; and (d) food services and uniform school supplies operations.

### PROPRIETARY FUNDS

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector. The District has no proprietary funds.

### FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is a private-purpose trust which accounts for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency fund accounts for student activities.

### C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net assets.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The private-purpose trust fund is reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

### **D.** Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting.

<u>Revenues - Exchange and Nonexchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6).

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

<u>Unearned Revenue and Deferred Revenue</u> - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2009, but which were levied to finance fiscal year 2010 operations, and other revenues received in advance of the fiscal year for which they are intended to finance, have been recorded as unearned revenue. Grants and entitlements received before the eligibility requirements are met and delinquent property taxes due at June 30, 2009 are recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities received during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### E. Budgets

The District is required by State statute to adopt an annual appropriated cash basis budget for all funds. The specific timetable for fiscal year 2009 is as follows:

- 1. Prior to January 15 of the preceding year, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The expressed purpose of this budget document is to reflect the need for existing (or increased) tax rates.
- 2. By no later than January 20, the Board-adopted budget is filed with the Trumbull County Budget Commission for tax rate determination.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

- 3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The budget figures, as shown in the accompanying budgetary statement, reflect the amounts set forth in the original and final amended certificates issued for fiscal year 2009.
- 4. By July 1, the annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. State statute permits a temporary appropriation to be effective until no later than October 1 of each year. Although the legal level of budgetary control was established at the fund level of expenditures, the District has elected to present budgetary comparison statements at the fund and function level of expenditures. Resolution appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals.
- 5. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.
- 6. Formal budgetary integration is employed as a management control device during the year for all funds consistent with the general obligation bond indenture and other statutory provisions. All funds completed the year within the amount of their legally authorized cash basis appropriation.
- 7. Appropriations amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations, which either reallocated or increased the original appropriated amounts. All supplemental appropriations were legally enacted by the Board prior to June 30, 2009; however, none of these amendments were significant. The budget figures, as shown in the accompanying budgetary statement, reflect the original and final appropriation amounts including all amendments and modifications.
- 8. Unencumbered appropriations lapse at year end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated. Expenditures plus encumbrances may not legally exceed budgeted appropriations at the fund level.

### F. Cash and Investments

To improve cash management, cash received by the District is pooled in a central bank account. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the basic financial statements.

During fiscal year 2009, the District had no investments. All monies of the cash management pool were maintained in depository accounts.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. By policy of the Board of Education, investment earnings are assigned to the general fund. Interest revenue credited to the general fund during fiscal year 2009 amounted to \$14,102, which includes \$1,223 assigned from other funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year end is provided in Note 4.

### G. Inventory

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the purchase method on the fund financial statements and using the consumption method on the government-wide statements.

On the fund financial statements, reported materials and supplies inventory is equally offset by a fund balance reserve in the governmental funds which indicates that is does not constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

### H. Capital Assets

General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. During fiscal year 2009, the District's capitalization threshold was \$5,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. The District does not possess infrastructure.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Land improvements	5 - 20 years
Buildings and improvements	20 - 50 years
Furniture and equipment	5 - 20 years
Vehicles	5 - 10 years

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables", and receivables and payables resulting from long-term interfund loans are reported as "loans to/from other funds". These amounts are eliminated in the governmental activities column on the statement of net assets.

### J. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "<u>Accounting for Compensated Absences</u>", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) benefits. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at June 30, 2009, by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible to retire in the future, all employees with at least five years of service were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2009, and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds are recognized as a liability on the fund financial statements when due.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### L. Fund Balance Reserves

The District reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, materials and supplies inventory, loans to other funds, property tax unavailable for appropriation, debt service, and instructional materials. The reserve for property tax unavailable for appropriation represents taxes recognized as revenue under GAAP, but not available for appropriation under State statute.

### M. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net assets restricted for other purposes represent set-aside monies in the general fund that are restricted for instructional materials.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

### N. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed.

### **O.** Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

### P. Restricted Assets

Restricted assets in the general fund represent cash and cash equivalents set-aside to establish an instructional materials reserve. This reserve is required by State statute. A schedule of statutory reserves is presented in Note 18.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### Q. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

### **R.** Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2009.

### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

### A. Change in Accounting Principles

For fiscal year 2009, the District has implemented GASB Statement No. 49, "<u>Accounting and Financial Reporting for Pollution Remediation Obligations</u>", GASB Statement No. 52, "<u>Land and Other Real Estate Held as Investments by Endowments</u>", GASB Statement No. 55, "<u>The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments</u>", and GASB Statement No. 56, "<u>Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards</u>".

GASB Statement No. 49 addresses accounting and financial reporting standards for pollution remediation obligations, which are obligations to address the current or potential detrimental effects of existing pollution by participating in pollution remediation activities such as site assessments and cleanups. The implementation of GASB Statement No. 49 did not have an effect on the financial statements of the District.

GASB Statement No. 52 improves the quality of financial reporting by requiring endowments to report their land and other real estate investments at fair value, creating consistency in reporting among similar entities that exist to invest resources for the purpose of generating income. The implementation of GASB Statement No. 52 did not have an effect on the financial statements of the District.

GASB Statement No. 55 incorporates the hierarchy of generally accepted accounting principles (GAAP) for state and local governments into the GASB's authoritative literature. The implementation of GASB Statement No. 55 did not have an effect on the financial statements of the District.

GASB Statement No. 56 incorporates into the GASB's authoritative literature certain accounting and financial reporting guidance presented in the American Institute of Certified Public Accountants' (AICPA) Statements on Auditing Standards. The implementation of GASB Statement No. 56 did not have an effect on the financial statements of the District.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

## NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

#### **B.** Deficit Fund Balances

Fund balances at June 30, 2009 included the following individual fund deficits:

Nonmajor Governmental Funds	D	eficit
Compact	\$	3,234
IDEA part B grants		6,336
Title I disadvantaged children		2,133
Title V innovative education programs		2,227

These funds complied with Ohio State law, which does not permit a cash basis deficit at year-end. The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. These deficit fund balances are the result of adjustments for accrued liabilities.

## NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Governing Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

- 4. Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasury Asset Reserve of Ohio (STAR Ohio) investment pool;
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### A. Deposits with Financial Institutions

At June 30, 2009, the carrying amount of all District deposits was \$3,097,414. Based on the criteria described in GASB Statement No. 40, "<u>Deposits and Investment Risk Disclosures</u>", as of June 30, 2009, \$500,000 of the District's bank balance of \$3,102,427 was covered by the FDIC, while \$2,602,427 was exposed to custodial risk as discussed below.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

#### B. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the note disclosure above to cash and investments as reported on the statement of net assets as of June 30, 2009:

Cash and investments per note disclosure		
Carrying amount of deposits	\$	3,097,414
Total	\$	3,097,414
Cash and investments per statement of net assets Governmental activities	\$	3,056,159
Private purpose trust fund	φ	12,049
Agency fund		29,206
Total	\$	3,097,414

#### **NOTE 5 - INTERFUND TRANSACTIONS**

**A.** Transfers during fiscal year 2009 consisted of the following individual transfers, as reported in the fund financial statements:

	A	mount
Transfers from nonmajor governmental funds to:		
General fund	\$	26,236

Transfers are used to move revenues from the fund that state statute or budget required to collect them to the fund that state statute or budget requires to expend them, and to use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. All transfers were made in compliance with Ohio Revised Code Sections 5705.14, 5705.15, and 5705.16. Interfund transfers between governmental funds are eliminated on the government-wide financial statements.

**B.** Loans to and from other funds at June 30, 2009 consisted of the following individual loans, as reported in the fund financial statements:

	A	mount
Loans from general fund to:		
Nonmajor governmental funds	\$	2,221

Loans to and from other funds are long-term loans and are not expected to be repaid within one year. Loans between governmental funds are eliminated in the government-wide financial statements.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property, public utility property and tangible personal (used in business) property located in the District. Real property tax revenues received in calendar year 2009 represent the collection of calendar year 2008 taxes. Real property taxes received in calendar year 2009 were levied after April 1, 2008, on the assessed values as of January 1, 2008, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property taxes received in calendar year 2009 represent the collection of calendar year 2009 taxes. Public utility real and tangible personal property taxes received in calendar year 2009 represent the collection of calendar year 2008 taxes. Public utility real and tangible personal property taxes received in calendar year 2009 secame a lien on December 31, 2007, were levied after April 1, 2008, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax revenues received in calendar year 2009 (other than public utility property) represent the collection of calendar year 2009 taxes levied against local and inter-exchange telephone companies. Tangible personal property tax on business inventory, manufacturing machinery and equipment, and furniture and fixtures is no longer levied and collected. The October 2008 tangible personal property tax settlement for general personal property taxes. Tangible personal property taxes received from telephone companies in calendar year 2009 were levied after October 1, 2008, on the value as of December 31, 2008. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the District prior to June 30.

The District receives property taxes from Trumbull County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2009, are available to finance fiscal year 2009 operations. The amount available as an advance at June 30, 2009 was \$28,405 in the general fund and \$1,024 in the bond retirement debt service fund (a nonmajor governmental fund). These amounts are recorded as revenue. The amount available for advance at June 30, 2008 was \$5,837 in the general fund and \$174 in the bond retirement debt service fund (a nonmajor governmental fund). The amount of second-half real property taxes available for advance at fiscal year end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes which are measurable as of June 30, 2009 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to unearned revenue.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 6 - PROPERTY TAXES - (Continued)

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been deferred.

The assessed values upon which the fiscal year 2009 taxes were collected are:

	2008 Second Half Collections			2009 First Half Collections		
		Amount	Percent	 Amount	Percent	
Agricultural/residential						
and other real estate	\$	97,694,850	67.41	\$ 97,373,430	82.52	
Public utility personal		9,533,200	6.58	8,292,220	7.03	
Tangible personal property		37,687,853	26.01	 12,329,869	10.45	
Total	\$	144,915,903	100.00	\$ 117,995,519	100.00	
Tax rate per \$1,000 of assessed valuation		\$41.00		\$41.00		

## **NOTE 7 - RECEIVABLES**

Receivables at June 30, 2009 consisted of taxes, accounts, and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. A summary of the principal items of receivables reported on the statement of net assets follows:

Governmental activities:	Amount
Taxes	\$ 3,562,250
Accounts	7,137
Intergovernmental	2,938
Total	\$ 3,572,325

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

## **NOTE 8 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2009 was as follows:

	Balance			Balance
Governmental activities:	06/30/08	Additions	Deletions	06/30/09
Capital assets, not being depreciated:				
Land	\$ 543,600	\$ -	\$ -	\$ 543,600
Construction-in-progress		1,377,160		1,377,160
Total capital assets, not being depreciated	543,600	1,377,160		1,920,760
Capital assets, being depreciated:				
Land improvements	973,872	-	-	973,872
Buildings and improvements	15,442,524	-	(35,880)	15,406,644
Equipment and furniture	245,973	-	(24,683)	221,290
Vehicles	860,351	10,000		870,351
Total capital assets, being depreciated	17,522,720	10,000	(60,563)	17,472,157
Less: accumulated depreciation:				
Land improvements	(795,798)	(15,216)	-	(811,014)
Buildings and improvements	(12,551,410)	(203,796)	35,880	(12,719,326)
Equipment and furniture	(210,083)	(4,758)	24,683	(190,158)
Vehicles	(701,282)	(26,132)		(727,414)
Total accumulated depreciation	(14,258,573)	(249,902)	60,563	(14,447,912)
Total capital assets, net	\$ 3,807,747	\$ 1,137,258	<u>\$                                    </u>	\$ 4,945,005

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 136,581
Vocational	64,484
Support services:	
Administration	1,315
Operations and maintenance	14,133
Pupil transportation	30,780
Other non-instructional services	1,568
Extracurricular activities	640
Food service operations	 401
Total depreciation expense	\$ 249,902

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 9 - CAPITAL LEASE - LESSEE DISCLOSURE

In a prior fiscal year, the District entered into a lease for copier equipment. This lease agreement meets the criteria of capital lease as defined by FASB Statement No. 13, "<u>Accounting for Leases</u>", which defines a capital lease generally as one which transfers the benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the basic financial statements for the governmental funds. These expenditures are reported as function expenditures on the budgetary statements. At June 30, 2009 \$542,977 remained unspent.

Capital assets consisting of equipment have been capitalized in the amount of \$150,000. This amount represents the present value of the minimum lease payments at the time of the inception of the lease and the acquisition of the assets. Accumulated depreciation as of June 30, 2009 was \$75,000 and the book value was \$75,000. A corresponding liability is recorded in the government-wide financial statements. Principal payments in fiscal year 2009 totaled \$30,000, paid out of the general fund. This is an interest-free lease, so there were no interest payments in fiscal year 2009.

The following is a schedule of the future long-term minimum lease payments required under the capital lease and the present value of the future minimum lease payments as of June 30, 2009:

Fiscal Year Ending June 30	A	Amount		
2010	\$	30,000		
2011		30,000		
2012		10,000		
Total		70,000		
Less: amount representing interest				
Present value	\$	70,000		

#### **NOTE 10 - LEASE PURCHASE AGREEMENTS**

On June 26, 2008, the District entered into a lease purchase agreement in the amount of \$2,050,000 for a building project, which consists of renovations to buildings of the District. In prior fiscal years, the District entered into a lease purchase agreement for the acquisition of school buses. Capital assets consisting of building improvements and vehicles have been capitalized in the amounts of \$1,507,678 and \$177,144, respectively. These amounts represent the present value of the future minimum lease payments at the time of acquisition. At June 30, 2009, accumulated depreciation on the capitalized vehicles was \$55,358 and the book value was \$121,786. A corresponding liability has been recorded in the government-wide financial statements. Principal and interest payments in fiscal year 2009 totaled \$299,493 and \$79,471, respectively, paid by the general fund.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 10 - LEASE PURCHASE AGREEMENTS - (Continued)

The following is a schedule of the future long-term minimum lease payments required under the lease purchase agreement and the present value of the future minimum lease payments as of June 30, 2009:

Fiscal Year Ending June 30,	Amount		
2010	\$	378,989	
2011		378,557	
2012		339,432	
2013		338,190	
2014		337,563	
2015		337,013	
Total		2,109,744	
Less: amount representing interest		(253,152)	
Present value	\$	1,856,592	

#### **NOTE 11 - LONG-TERM OBLIGATIONS**

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**A.** The current obligation notes outstanding, issued to provide funds for energy improvements to District buildings, is a general obligation of the District for which the full faith and credit of the District is pledged for repayment. Payments of principal and interest relating to this liability will be recorded as expenditures in the bond retirement debt service fund (a nonmajor governmental fund).

The following is a description of the District's notes outstanding as of June 30, 2009:

							Amount
	Interest	Maturity	Balance			Balance	Due in
	Rates	Date	06/30/08	Additions	Reductions	06/30/09	One Year
HB 264 energy notes	3.95-5.99%	Various	\$ 899,032	<u>\$ -</u>	<u>\$ (123,265)</u>	<u>\$ 775,767</u>	\$ 124,338

**B.** The following is a summary of the District's future annual debt service requirements to maturity for the energy conservation notes:

Fiscal Year		Energy Conservation Notes					
Ending June 30,	<u>P</u>	rincipal		Interest	-	Total	
2010	\$	124,338	\$	43,032	\$	167,370	
2011		126,347		36,428		162,775	
2012		128,480		29,609		158,089	
2013		130,745		22,567		153,312	
2014		133,149		15,293		148,442	
2015		132,708		10,764		143,472	
Total	\$	775,767	\$	157,693	\$	933,460	

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

**C.** During the fiscal year ended June 30, 2009, the following changes occurred in the governmental activities long-term obligations.

Governmental activities:	Balance 06/30/08	Additions	Reductions	Balance 06/30/09	Amount Due in <u>One Year</u>
Energy conservation notes	\$ 899,032	\$ -	\$ (123,265)	\$ 775,767	\$ 124,338
Capital lease obligation	100,000	-	(30,000)	70,000	30,000
Lease purchase agreement	2,156,085	-	(299,493)	1,856,592	306,328
Compensated absences	469,295	41,007	(54,881)	455,421	83,189
Total long-term obligations	\$ 3,624,412	\$ 41,007	\$ (507,639)	\$ 3,157,780	\$ 543,855

See Note 9 for detailed information on the capital lease obligation. See Note 10 for detailed information on the lease purchase agreement. Compensated absences will be paid out of the fund from which the employee is paid, which is primarily the general fund.

#### **D.** Legal Debt Margins

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District.

The assessed valuation used in determining the District's legal debt margins has been modified by House Bill 530, which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculations excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property and personal property owned or leased by a railroad company and used in railroad operations.

The effects of these debt limitations at June 30, 2009 are a legal voted debt margin of \$8,885,137 (including available funds of \$121,528), a legal unvoted debt margin of \$97,373, and a legal energy conservation debt margin of \$100,594.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE 12 - EMPLOYEE BENEFITS**

#### **Compensated Absences**

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Certified employees do not earn vacation time. Classified employees who are in service for not less than twelve months each year after service of a least one contract year, are entitled to earn vacation according to the following schedule:

Years of Service	Days of Vacation
1 to 9	10
10 to 14	15
15 and up	20

Upon retirement, full-time employees are entitled to the following severance payments:

Certified employees with five years of service receive a payment of thirty percent of their unused sick leave up to a maximum of thirty days. Certified employees with years of service between ten and nineteen years, receive an additional one-seventh of unused sick balance up to twenty-eight days, for a total maximum of fifty-eight severance days. Certified employees with greater than twenty years of service receive an additional one-seventh of unused sick balance up to forty days, for a total maximum of seventy severance days.

Classified employees shall receive a payment of one-third of their unused sick leave up to a maximum of two hundred ten days.

## NOTE 13 - RISK MANAGEMENT

#### A. Comprehensive

The District maintains comprehensive insurance coverage with private carriers for liability, real property, building contents, boiler/machinery and vehicles. Vehicle policies include liability coverage for bodily injury and property damage. In addition, real property contents are 90% coinsured. The following is a description of the District's insurance coverage:

<u>Coverage</u>	Insurer	Limits of Coverage	Deductible
General liability: Each occurrence Aggregate	Harcum-Hyre	\$ 1,000,000 3,000,000	\$ 0 0
Property	Harcum-Hyre	43,513,500	1,000
Fleet: Comprehensive Collision	Harcum-Hyre	1,000,000 1,000,000	1,000 1,000
Boiler and machinery	Harcum-Hyre	15,560,100	1,000

Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There has been no significant reduction in coverage from the prior year.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 13 - RISK MANAGEMENT - (Continued)

#### B. Employee Group Medical, Dental, and Vision Insurance

The District's medical plan, administered by Anthem Blue Cross Blue Shield, is a high deductible plan with a Health Savings Account for pre tax dollars to pay for deductibles. The deductibles for fiscal year 2009 are \$1,100.00 for single coverage and \$2,200.00 for family coverage. The District Board of Education is funding these accounts at 100% for the first year and 75% for the final two years. The premium rates for the plan were \$381.58 for single coverage and \$831.53 for family coverage.

The District provides dental coverage for its employees on a self-insured basis through Professional Benefits. The District pays \$4.50 per employee per month. The District is billed bi-weekly for any claims during the period. A warrant check is sent to Professional Benefits, who distributes the payments to the providers. The District accounts for this self-insurance activity in the general fund.

The District also provides vision coverage for its employees on a self-insured basis through Professional Benefits. The District pays \$2.00 per employee per month. The District is billed biweekly for any claims during the period, which is included with the bill for dental insurance claims. A warrant check is sent to Professional Benefits along with the warrant check for dental insurance claims, who distributes the payments to the providers. The District accounts for this self-insurance activity in the general fund.

The claims liability for dental and vision self-insurance of \$11,062 reported in the general fund at June 30, 2009 is based on an estimate provided by the third party administrator and the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", and as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims, be accrued at the estimated ultimate cost of settling the claim. Claims activity for the current and prior fiscal years follows:

Fiscal	Beginning		Current		Claims		Ending		
Year	B	alance	Yea	Year Claims Payments		Year Claims Payments		H	Balance
2009	\$	6,573	\$	43,478	\$	(38,989)	\$	11,062	
2008		7,331		33,346		(34,104)		6,573	

#### C. Workers' Compensation

The District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (see Note 2.A.). The GRP's business and affairs are conducted by a three member board of directors consisting of the President, the President-Elect and the Immediate Past President of the Ohio School Boards Association. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 13 - RISK MANAGEMENT - (Continued)

The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the state based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "equity pooling fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control and actuarial services to the GRP. Each year, the District pays an enrollment fee to the GRP to cover the costs of administering the program.

## NOTE 14 - PENSION PLANS

#### A. School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, <u>www.ohsers.org</u>, under *Forms and Publications*.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2009, 9.09 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2009, 2008, and 2007, were \$82,155, \$76,994, and \$73,752, respectively; 46.38 percent has been contributed for fiscal year 2009, and 100 percent for fiscal years 2008 and 2007.

#### B. State Teachers Retirement System of Ohio

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio website at www.strsoh.org.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 14 - PENSION PLANS - (Continued)

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For fiscal year 2009, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2009, 2008, and 2007, were \$370,000, \$347,466, and \$332,520, respectively; 81.95 percent has been contributed for fiscal year 2009, and 100 percent for fiscal years 2008 and 2007. Contributions to the DC and Combined Plans for fiscal year 2009 were \$1,693 made by the District and \$8,874 made by the plan members.

#### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS/STRS Ohio have an option to choose Social Security or the SERS/STRS Ohio. As of June 30, 2009, certain members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE 15 - POSTEMPLOYMENT BENEFITS**

#### A. School Employees Retirement System

Plan Description - The District participates in two cost-sharing, multiple employer postemployment benefit plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). For 2009, 4.16 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2009, the actuarially determined amount was \$35,800.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The District's contributions for health care (including surcharge) for the fiscal years ended June 30, 2009, 2008, and 2007, were \$54,290, \$49,926, and \$38,727, respectively; 46.38 percent has been contributed for fiscal year 2009, and 100 percent for fiscal years 2008 and 2007.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2009, this actuarially required allocation was 0.75 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2009, 2008, and 2007, were \$6,778, \$5,548, and \$5,015, respectively; 46.38 percent has been contributed for fiscal year 2009, and 100 percent for fiscal years 2008 and 2007.

#### **B.** State Teachers Retirement System of Ohio

Plan Description - The District contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE 15 - POSTEMPLOYMENT BENEFITS - (Continued)**

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2009, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The District's contributions for health care for the fiscal years ended June 30, 2009, 2008, and 2007, were \$28,462, \$26,728, and \$25,578, respectively; 81.95 percent has been contributed for fiscal year 2009, and 100 percent for fiscal years 2008 and 2007.

#### NOTE 16 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenues, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis); and,
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to a reservation of fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

#### Net Change in Fund Balance

	General fund	
Budget basis	\$	(784,479)
Net adjustment for revenue accruals		89,312
Net adjustment for expenditure accruals		(212,752)
Net adjustment for other financing sources/uses		(14,590)
Encumbrances		266,077
GAAP basis	\$	(656,432)

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE 17 - CONTINGENCIES**

## A. Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

#### **B.** Litigation

The District is involved in no material litigation as either plaintiff or defendant.

## **NOTE 18 - STATUTORY RESERVES**

The District is required by State law to set-aside certain general fund revenue amounts, as defined by statute, into various reserves. These reserves are calculated and presented on a cash basis. During the fiscal year ended June 30, 2009, the reserve activity was as follows:

	Instructional Materials		Capital Maintenance	
Set-aside balance at June 30, 2008 Current year set-aside requirement Current year qualifying expenditures	\$	80,294 90,812 (152,563)	\$	(401,398) 90,812 (190,455)
Total	\$	18,543	\$	(501,041)
Set-aside balance carried forward to fiscal year 2010	\$	18,543	\$	(501,041)

The District had qualifying expenditures during the year that reduced the set-aside amount below zero for the capital maintenance reserve. This negative amount may be used to reduce the set-aside requirement for future years, and is therefore presented as being carried forward to the next fiscal year.

A schedule of the general fund restricted assets at June 30, 2009 follows:

Amount restricted for instructional materials	\$ 18,543
Total restricted assets	\$ 18,543



Dave Yost · Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Lordstown Local School District Trumbull County 1824 Salt Springs Road Warren, Ohio 44481

To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Lordstown Local School District, Trumbull County, (the District) as of and for the year ended June 30, 2009, which collectively comprise the District's basic financial statements and have issued our report thereon dated February 7, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

# **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note certain matters not requiring inclusion in this report that we reported to the District's management in a separate letter dated February 7, 2011.

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Lordstown Local School District Trumbull County Independent Accountants' Report On Internal Control Over Financial Reporting and On Compliance and Other Matters Required by *Government Auditing Standards* Page 2

We intend this report solely for the information and use of management, the audit committee, the Board of Education, and others within the District. We intend it for no one other than these specified parties.

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Dave Yost Auditor of State

February 7, 2011



# Dave Yost • Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURES

Lordstown Local School District Trumbull County 1824 Salt Springs Rd. Warren, Ohio 44481

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedures enumerated below, which were agreed to by the Board, solely to assist the Board in evaluating whether Lordstown Local School District (the District) has adopted an anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

- 1. We noted the Board adopted an anti-harassment policy at its meeting on February 21, 2007.
- 2. We read the policy, noting it included the following requirements from Ohio Rev. Code Section 3313.666(B):
  - (1) A statement prohibiting harassment, intimidation, or bullying of any student on school property or at school-sponsored events;
  - (2) A definition of harassment, intimidation, or bullying that includes the definition in division (A) of Ohio Rev. Code Section 3313.666;
  - (3) A procedure for reporting prohibited incidents;
  - (4) A requirement that school personnel report prohibited incidents of which they are aware to the school principal or other administrator designated by the principal;
  - (5) A requirement that parents or guardians of any student involved in a prohibited incident be notified and, to the extent permitted by section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended, have access to any written reports pertaining to the prohibited incident;
  - (6) A procedure for documenting any prohibited incident that is reported;

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Lordstown Local School District Trumbull County Independent Accountants' Report on Applying Agreed Upon Procedures Page 2

- (7) A procedure for responding to and investigating any reported incident;
- (8) A strategy for protecting a victim from additional harassment, intimidation, or bullying, and from retaliation following a report;
- (9) A disciplinary procedure for any student guilty of harassment, intimidation, or bullying, which shall not infringe on any student's rights under the first amendment to the Constitution of the United States;

However, the District's Policy did not include the following requirement:

(10) A requirement that the district administration semiannually provide the president of the district board a written summary of all reported incidents and post the summary on its web site, if the district has a web site, to the extent permitted by section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board and is not intended to be and should not be used by anyone other than these specified parties.

are yout

Dave Yost Auditor of State

February 7, 2011



# Dave Yost • Auditor of State

LORDSTOWN LOCAL SCHOOL DISTRICT

TRUMBULL COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED MAY 5, 2011

> 88 East Broad Street, Fifth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-4514 or 800-282-0370 Fax: 614-466-4490 www.auditor.state.oh.us