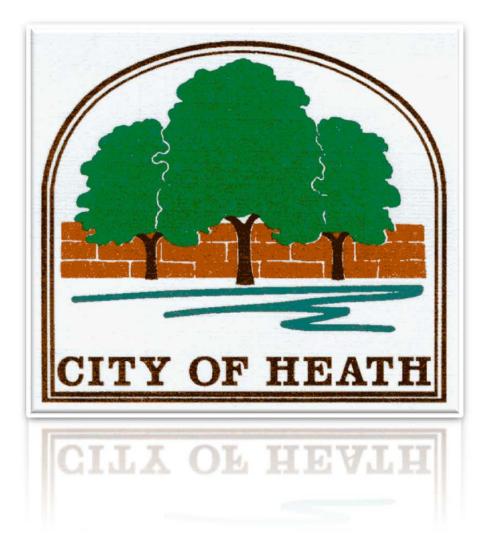
Licking County



# COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2010



# Dave Yost • Auditor of State

Members of Council City of Heath 1287 Hebron Road Heath, Ohio 43056

We have reviewed the *Independent Auditors' Report* of the City of Heath, Licking County, prepared by Wilson, Shannon & Snow, Inc., for the audit period January 1, 2010 through December 31, 2010. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Heath is responsible for compliance with these laws and regulations.

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Dave Yost Auditor of State

July 26, 2011

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# COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2010

Prepared by the City Auditor's Department

Mr. Keith B. Alexander City Auditor



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# CITY OF HEATH

1287 Hebron Road • Heath, Ohio 43056 Keith B. Alexander, City Auditor

phone (740) 522-1420

fax (740)-522-6324

June 20, 2011

To the Council and the Citizens of the City of Heath, Ohio:

The City Auditor is pleased to present this Comprehensive Annual Financial Report for the City of Heath (the City) for the fiscal year ended December 31, 2010. The report has been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) and guidelines recommended by the Government Finance Officers Association of the United States and Canada (GFOA).

#### INTRODUCTION

While there is no legal requirement for the preparation of this report, it represents a commitment by the City to conform to nationally recognized standards of excellence in financial reporting. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. I believe the data, as presented, is accurate in all material respects; that it is presented in a manner designed to fairly set forth the financial position and results of operations of the City; and that all disclosures necessary to enable the reader to gain an understanding of the City's financial activity have been presented.

Generally Accepted Accounting Principles require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City of Heath's MD&A can be found immediately following the Independent Auditors' Report.

#### **The Reporting Entity**

The accompanying basic financial statements comply with the provisions of GASB Statement No. 14, *"The Financial Reporting Entity,"* as amended by GASB Statement No. 39, *"Determining Whether Certain Organizations are Component Units"* in that the financial statements include all organizations, activities, functions and component units for which the City (the primary government) is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization's governing body and either (1) the City's ability to impose its will over the organization, or (2) the potential that the organization will provide a financial benefit to or impose a financial burden on the City.

Based on the foregoing, the reporting entity of the City has no component units but includes the following services as authorized by its charter: police and fire protection, emergency medical response, parks and recreation, planning, zoning, street maintenance, utility billing, income tax collection and other governmental services.

#### The City of Heath

The City of Heath continues to be a growing community located twenty-five miles east of Ohio's capital city, Columbus. It is bounded on the north by the City of Newark, the county seat of Licking County. The City's elevation is approximately 830 feet above sea level. Its median temperatures are 75 degrees in summer and 30.2 degrees in winter. State highways 79 and 13 serve as the City's major transportation arteries. The east-west interstate highway I-70 that lies approximately 6 miles south also serves the City. Heath's 10.5 square mile area serves a residential population of 10,310 (census 2010) and an estimated daytime population of 45,000. The daytime population is concentrated in the State Route 79 corridor, the area of the Central Ohio Aerospace and Technology Center, the Indian Mound Mall, and Southgate and Cross Creek Shopping Centers.

The City of Heath was named after Fletcher Heath an employee of the Pure Oil Company, which was located just west of the City. A railroad freight station located near the company was named the Heath Station. In 1951, when area residents voted to incorporate, they created the Village of Heath. The Village of Heath became Ohio's 196th city on April 28, 1965.

Historical areas in the City of Heath include the Davis-Shai House, the old Four Mile Lock (part of the Ohio Canal), Moundbuilders State Park, and the Forry Preserve. The latter two include prehistoric Hopewell Indian mound sites. In addition, the W. Thomas Huff Indian artifact collection is on display at city hall.

The City operates under a charter, first adopted by the voters in 1964 and opened for revision by a Charter Commission every ten years. The form of government provided in the Charter is known as the "Mayor-Council Plan". All elections are non-partisan. The Mayor and the Auditor are elected for overlapping terms every four years. The legislative body of Heath consists of a seven-member Council, three of whom are elected by Ward, and four of whom are elected At-Large for overlapping four year terms. City Council elects a president every two years to preside over meetings. In the event that the office of the Mayor shall become vacant the President of Council shall become Mayor and serve for the unexpired term of the Mayor. City Council appoints the Clerk of Council and the Mayor appoints the City Law Director.

#### Labor Relations

A statewide public employee collective bargaining law applies generally to public employee relations and collective bargaining. The employee profile is as follows:

Number of	
Employees	Employee Classification
82	Classified employees
9	Elected officials
4	Appointed employees

The City has entered into bargaining agreements with the Fraternal Order of Police, Ohio Labor Council, Inc., International Association of Firefighters Local 2930 and the American Federation of State, County and Municipal Employees, AFL-CIO, Ohio Council 8. Other employees are governed by legislative action of City Council. In the judgment of the City, its employee relations have been and are considered to be good.

Full-time employees are represented by the following bargaining units:

	Agreement Expiration	Number of Employees
Bargaining Unit	Date	Covered
Fraternal Order of Police, Ohio Labor Council (Dispatchers)	March 31, 2011	5
Fraternal Order of Police, Ohio Labor Council (Sergeants/Patrol)	March 31, 2011	16
International Association of Firefighters Local 2930	April 17, 2011	15
American Federation of State, County and Municipal		
Employees, AFL-CIO, Ohio Council 8	April 1, 2011	33

New police officers are not included in the union until their one-year probationary period is successfully completed. A reserve force of ten persons is authorized by order of the mayor. A thirty member volunteer fire department, operated by the Heath Firefighters Association, is authorized by City Ordinance.

The Administrative Section of the City of Heath Codified Ordinances provides for equal and similar treatment of employees employed by the city but not covered under a collective bargaining agreement. The following classifications are covered by the Administrative Section of the Heath Codified Ordinances:

- 9 Elected Officials
- 1 Appointed Clerk of Council
- 2 Appointed law advisors
- 4 Exempted classified employees
- 1 Appointed Administrative Assistant
- 6 Department Heads

#### ECONOMIC OUTLOOK & MAJOR INITIATIVES

From a development activity viewpoint, 2010 was significantly better than 2009. Very few businesses were lost, and several previously vacant sites were reoccupied. New businesses included Frisch's Restaurant, Jimmy John's Subs, Tire Discounter's, and T-Mobile. Although not yet open, newly announced businesses include a furniture store in the old Value City location, a Chinese restaurant in the former Ponderosa location, and an Italian restaurant in the Quality Inn, which was closed in 2011 and scheduled for re-opening in 2011. Carter Lumber, an almost 20-year long operating business closed its doors.

Industrially, 2010 was a year of modest growth. The Port Authority began construction of a new clean room/technology building with lease in place for some of that space. Several new storage building were constructed by Mike Correll Enterprises and all of the major industrial employers, including Boeing, Kaiser, and Arvin-Meritor either added positions and products or maintained a consistent posture.

Plans for 2011 include:

Zoning:	State Route 79 Safety Project (City's match) Thornwood Drive Culvert Replacement Project	\$98,000 \$50,000
Streets:	F-350 1-ton truck with plow	\$32,000
Parks:	F-350 Crew Cab 4X4 with plow	\$32,000
Pool:	Heater Activity Pool Repair Lane Line Reels	\$17,000 \$15,000 \$ 5,000
Police:	New carpet in locker room and patrol area Two new computer workstations	\$ 2,000 \$ 3,000

#### **OTHER INFORMATION**

#### **Independent Audit**

An audit team from Wilson, Shannon and Snow, Inc. has performed this year's audit. The independent auditor's unqualified opinion has been included in the Independent Auditors' Report which is located at the front of the financial section of this report.

#### Awards

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Heath, Ohio for its Comprehensive Annual Financial Report for the fiscal year ended December 31, 2009. The City has received this award each year since 1994. The GFOA awards a Certificate of Achievement for Excellence in Financial Reporting to those governmental entities that qualify. To be awarded a Certificate of Achievement, a governmental unit must prepare an easily readable and efficiently organized Comprehensive Annual Financial Report whose contents satisfy all program standards. The report must satisfy both generally accepted accounting principles (GAAP) and applicable legal requirements respective to the reporting entity. A Certificate of Achievement is valid for a period of one year only. I believe this, our current report continues to conform to the high standards set by the GFOA for a Certificate of Achievement for Excellence in Financial Reporting and I am submitting it to GFOA. In addition, the Heath city auditor also received the Auditor of State's Award, for fiscal years 2002 through 2008. To be eligible, reporting entities must have had no citations reported in their annual audit. Less than 5% of all reporting entities are eligible for this award.

#### **Public Disclosure**

The publication of this report represents an important achievement in the ability of the City of Heath to provide significantly enhanced financial information and accountability to the citizens, its elected officials, City administration and investors. This report is indicative of the continued efforts of the City to improve its overall financial accounting, management and reporting capabilities.

In addition to the citizens of Heath, the recipients of this report will include city, state and federal officials, schools, libraries, newspapers, investment banking firms, banks and rating agencies. The report is made available to any person or organization that requests it. The extensive effort to prepare and distribute this report is indicative of the City Auditor's goal of full disclosure of the City's finances.

### *Letter of Transmittal For the Year Ended December 31, 2010*

#### Acknowledgments

Sincere appreciation is extended to the individuals who have contributed their time and effort in gathering data for this report. I am indebted to the following staff members; Linda Richards, Assistant Auditor; Debbie Whitefield, HR Director; and our Department Heads for the extra effort they put forth in the preparation of this report.

Special acknowledgment is extended to the staff of Donald J. Schonhardt and Associates, Inc. for their guidance in the preparation of this report.

Special thanks to the members of Heath City Council and Mayor Mark D. Johns whose support is necessary for the City of Heath to conform to reporting requirements established for municipal governments to maintain the sound financial position that the City has enjoyed for many years.

Respectfully,

Y-BC

Keith B. Alexander City Auditor

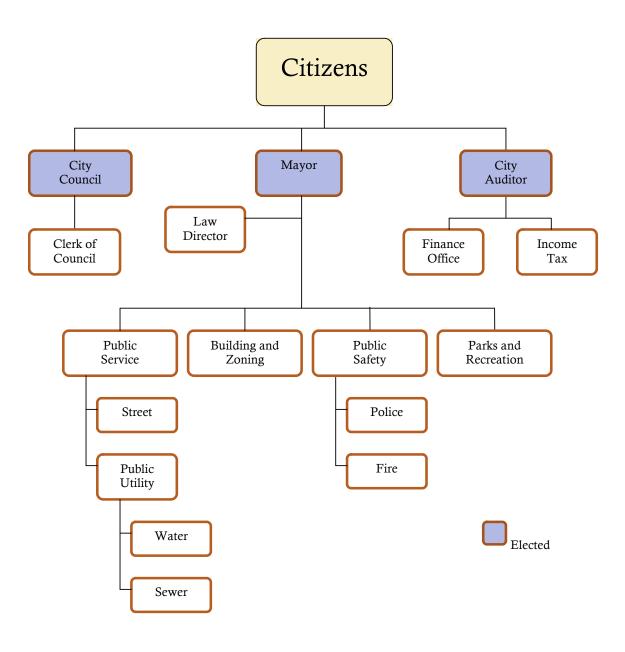
# List of Principal Officials For the Year Ended December 31, 2010

ELECTED OFFICIALS	OFFICE	TERM EXPIRES	SURETY
Mark D. Johns	Mayor	01/01/2014	
Keith B. Alexander	Auditor	03/31/2012	В
Cledys Henry	Council Member – at Large President of Council	01/01/2012	
Tim Kelley	Council Member at Large President-Pro-Tem	01/01/2012	
Deborah Cole	Council Member at Large	01/01/2012	
Brian Johnson	Council Member - Ward 1	01/01/2014	
Richard Morrow	Council Member - Ward 2	01/01/2014	
Doug Heffley	Council Member - Ward 3	01/01/2014	
Chris May	Council Member at Large	01/01/2012	
ADMINISTRATIVE PERSONNEL	TITLE	TERM OF OFFICE	SURETY
Kimberly Geller	Income Tax Commissioner	Indefinite	А
Anthony Shepherd	Police Chief	Indefinite	
John R. Mason	Police Lieutenant	Indefinite	
Mark Huggins	Fire Chief	Indefinite	
John Geller	Utilities Director	Indefinite	
Robert Geller	Street and Parks Superintendent	Indefinite	
John Groff	Building and Zoning Inspector	Indefinite	
Richard Bindley	Law Director	Indefinite	
Jonathan Diernbach	Prosecutor	Indefinite	
Linda M. Richards	Assistant Auditor	Indefinite	
Lynn M. Hunt	Clerk of Council	Indefinite	
Ginna Walker	Mayor's Secretary/Administrative Assistant	Indefinite	
Deborah K. Whitefield	Administrative Assistant	Indefinite	
Charles Kyle	Recreation Director	Indefinite	
Janice M. Wilkin	Communications/Marketing Director	Indefinite	
	Fidelity and Deposit Company of Maryland Ohio Farmers Insurance Company	06/1/04 - Indefinite 06/1/04 - Indefinite	

#### **City Address:**

Heath City Hall 1287 Hebron Road Heath, Ohio 43056 http://www.heathohio.org

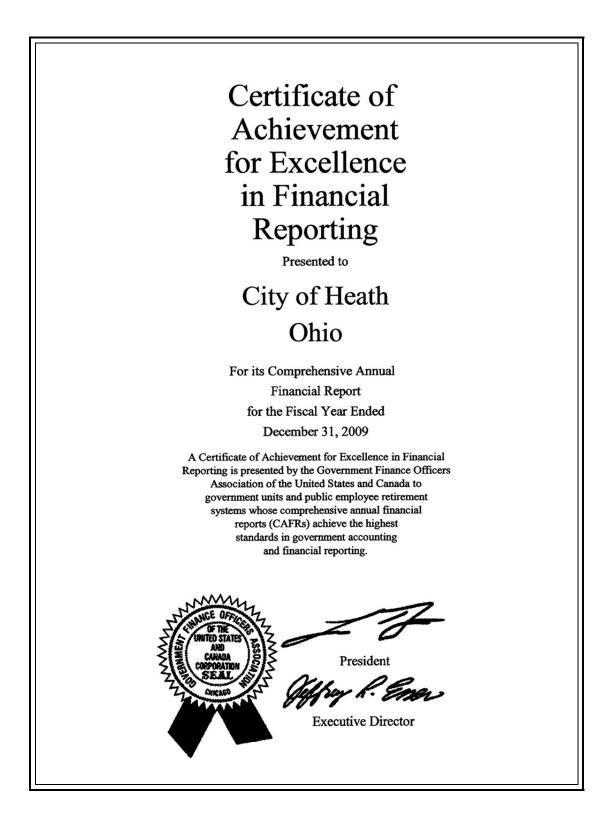
# City Organizational Chart For the Year Ended December 31, 2010



#### **Boards and Commissions**

Parks and Recreation Board	Civil Service
Air Pollution Control Board	Planning Com
Board of Zoning and Building Appeals	Reuse Commi

Civil Service Commission Planning Commission Reuse Commission / Port Authority Charter Review Commission Government Finance Officers Association of the United States and Canada Certificate of Achievement for Excellence in Financial Reporting







#### **INDEPENDENT AUDITORS' REPORT**

City of Heath Licking County 1287 Hebron Road Heath, Ohio 45056

To the City Council:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Heath, Licking County, Ohio (the City), as of and for the year ended December 31, 2010, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Heath, Licking County, Ohio, as of December 31, 2010, and the respective changes in financial position and where applicable, cash flows, thereof and the budgetary comparison for the General and Fire Levy Funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As disclosed in Note 17, the City reclassified the Conn Memorial Trust Fund from a Permanent Fund to a Special Revenue Fund.

Wilson, Shannon & Snow, Inc.

CERTIFIED PUBLIC ACCOUNTANTS Ten West Locust Street Newark, Ohio 43055 (740) 345-6611 1-800-523-6611 FAX (740) 345-5635 In accordance with *Government Auditing Standards*, we have also issued our report dated June 20, 2011 on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, as listed in the table of contents, to supplement the basic financial statements. Although this information is not a part of the basic financial statements, Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with the management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

We conducted our audit to opine on the financial statements that collectively comprise the City's basic financial statements taken as a whole. The introductory section, the financial section's combining statements, individual fund statements and schedules, and the statistical section information provide additional analysis and are not a required part of the basic financial statements. The financial section's combining statements, individual fund statements and schedules are management's responsibility and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. These statements and schedules were subject to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole. We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

Wilson Shuman E Sure, She.

Newark, Ohio June 20, 2011

Management's Discussion and Analysis	
For the Year Ended December 31, 2010	Unaudited

The management's discussion and analysis of the City of Heath's (the City) financial performance provides an overall review of the City's financial activities for the fiscal year ended December 31, 2010. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter, notes to the basic financial statements and financial statements to enhance their understanding of the City's financial performance.

#### FINANCIAL HIGHLIGHTS

#### Key financial highlights for 2010 are as follows:

In total, net assets increased \$1,289,254. Net assets of governmental activities increased \$279,858 which represents a .86% increase from 2009. Net assets of business-type activities increased \$1,009,396 or 6.5% from 2009.

General revenues accounted for \$7.3 million in revenue or 48.3% of all revenues. Program specific revenues in the form of charges for services and sales and grants and contributions accounted for 51.7% of total revenues of \$15.1 million.

The City had \$10.3 million in expenses related to governmental activities; \$3.3 million of these expenses were offset by program specific charges for services and sales, grants or contributions. General revenues (primarily taxes) of \$7.3 million assisted in providing for these programs.

Among major funds, the general fund had \$6.6 million in revenues and other financing sources and \$6.6 million in expenditures and other financing uses. The general fund's fund balance decreased \$18,347 to \$3.76 million.

Net assets for enterprise funds increased by \$1,014,887. Current year activity varied very little from last year.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts – *management's discussion and analysis*, the *basic financial statements*, and an optional section that presents *combining statements* for nonmajor governmental funds. The basic financial statements include two kinds of statements that present different views of the City:

These statements are as follows:

- 1. <u>*The Government-Wide Financial Statements*</u> These statements provide both long-term and short-term information about the City's overall financial status.
- 2. <u>*The Fund Financial Statements*</u> These statements focus on individual parts of the City, reporting the City's operations in more detail than the government-wide statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements.

### Management's Discussion and Analysis For the Year Ended December 31, 2010

Unaudited

#### **Government-wide Statements**

The government-wide statements report information about the City as a whole using accepting methods similar to those used by private-sector companies. The statement of net assets includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City's net assets and how they have changed. Net-assets (the difference between the City's assets and liabilities) is one way to measure the City's financial health or position.

- Over time, increases or decreases in the City's net assets are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the City you need to consider additional nonfinancial factors such as property tax base, current property tax laws, conditions of the City's streets and continued growth within the City.

The government-wide financial statements of the City are divided into two categories:

- <u>Governmental Activities</u> Most of the City's program's and services are reported here including security of persons and property, public health and welfare, leisure time activities, community environment, transportation and general government.
- <u>Business-Type Activities</u> These services are provided on a charge for goods or services basis to recover all of the expenses of the goods or services provided. The City's water and sewer services are reported as business activities.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the City's most significant funds, not the City as a whole. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes.

*Governmental Funds* – Most of the City's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Management's Discussion and Analysis	
For the Year Ended December 31, 2010	Unaudited

**Proprietary Funds** – The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses two enterprise funds to account for water and sewer operations. Both of the enterprise funds are reported as major funds.

The internal service fund is an accounting device used to accumulate and allocate costs internally among the City's various functions. The City's internal service fund reports on the City's self-insurance programs for employee medical benefits.

*Fiduciary Funds* – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City's fiduciary fund is a private purpose trust fund used to account for unclaimed monies.

#### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

The following table provides a comparison of the City's net assets between December 31, 2010 and 2009:

	Governn	nental	Busines	s-type			
	Activit	ties	Activities		Tota	otal	
	2010	2009	2010	2009	2010	2009	
Current and other assets	\$9,341,244	\$10,581,250	\$5,283,103	\$4,263,265	\$14,624,347	\$14,844,515	
Capital assets, Net	29,925,346	28,796,812	18,494,734	16,958,997	48,420,080	45,755,809	
Total assets	39,266,590	39,378,062	23,777,837	21,222,262	63,044,427	60,600,324	
Long-term debt outstanding	4,522,165	4,784,841	6,059,193	5,587,789	10,581,358	10,372,630	
Other liabilities	1,922,437	2,051,091	1,242,929	168,154	3,165,366	2,219,245	
Total liabilities	6,444,602	6,835,932	7,302,122	5,755,943	13,746,724	12,591,875	
Net assets							
Invested in capital assets,							
net of related debt	26,184,975	24,757,330	11,458,893	11,511,143	37,643,868	36,268,473	
Restricted	4,052,345	4,440,662	0	0	4,052,345	4,440,662	
Unrestricted	2,584,668	3,344,138	5,016,822	3,955,176	7,601,490	7,299,314	
Total net assets	\$32,821,988	\$32,542,130	\$16,475,715	\$15,466,319	\$49,297,703	\$48,008,449	

# Management's Discussion and Analysis For the Year Ended December 31, 2010

Unaudited

Changes in Net Assets – The following table shows the changes in net assets for the fiscal year 2010 and 2009:

	Governmental Activities		Business-type Activities		Total	
	2010	2009	2010	2009	2010	2009
Revenues:						
Program revenues:						
Charges for Services and Sales	\$1,090,898	\$2,662,436	\$3,900,925	\$3,707,967	\$4,991,823	\$6,370,403
Operating Grants and Contributions	641,344	677,664	0	0	641,344	677,664
Capital Grants and Contributions	1,596,123	2,825,769	563,705	0	2,159,828	2,825,769
Total Program Revenues	3,328,365	6,165,869	4,464,630	3,707,967	7,792,995	9,873,836
General revenues:						
Property Taxes	1,183,579	1,187,092	0	0	1,183,579	1,187,092
Income Taxes	4,888,977	4,970,988	0	0	4,888,977	4,970,988
Other Local Taxes	10,098	10,671	0	0	10,098	10,671
Intergovernmental Revenue, Unrestricted	947,666	835,972	0	0	947,666	835,972
Investment Earnings	160,386	173,836	14,958	11,113	175,344	184,949
Miscellaneous	73,618	87,516	0	0	73,618	87,516
Total General Revenues	7,264,324	7,266,075	14,958	11,113	7,279,282	7,277,188
Total Revenues	10,592,689	13,431,944	4,479,588	3,719,080	15,072,277	17,151,024
Program Expenses:						
Security of Persons and Property	4,950,795	4,799,533	0	0	4,950,795	4,799,533
Public Health and Welfare Services	55,500	55,500	0	0	55,500	55,500
Leisure Time Activities	1,324,421	1,389,421	0	0	1,324,421	1,389,421
Community Environment	249,028	296,573	0	0	249,028	296,573
Basic Utility Services	399,949	0	0	0	399,949	0
Transportation	1,692,428	1,698,702	0	0	1,692,428	1,698,702
General Government	1,482,172	1,863,206	0	0	1,482,172	1,863,206
Interest and Fiscal Charges	158,538	213,056	0	0	158,538	213,056
Business Type Activities:						
Water	0	0	1,541,351	1,535,122	1,541,351	1,535,122
Sewer	0	0	1,928,841	2,145,932	1,928,841	2,145,932
Total Expenses	10,312,831	10,315,991	3,470,192	3,681,054	13,783,023	13,997,045
Change in Net Assets before transfers	279,858	3,115,953	1,009,396	38,026	1,289,254	3,153,979
Transfers	0	(23,647)	0	23,647	0	0
Total Change in Net Assets	279,858	3,092,306	1,009,396	61,673	1,289,254	3,153,979
Beginning Net Assets	32,542,130	29,449,824	15,466,319	15,404,646	48,008,449	44,854,470
Ending Net Assets	\$32,821,988	\$32,542,130	\$16,475,715	\$15,466,319	\$49,297,703	\$48,008,449

#### Management's Discussion and Analysis For the Year Ended December 31, 2010

Unaudited

#### **Governmental Activities**

Net assets of the City's governmental activities increased by \$279,858. The increase cannot be identified by one specific reason but is a culmination of transactions which created the increase. Revenues and expenditures remained relatively flat compared to the prior year other than the donated bridge received in 2009.

In general, the overall revenue generated by the levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

The City also receives an income tax, which is based on 1.5% of all salaries, wages, commissions and other compensation earned from residents living within the City and from nonresidents for work done or services performed or rendered in the City.

Property taxes and income taxes made up 11.17% and 46.15% respectively of revenues for governmental activities for the City in fiscal year 2010. The City's reliance upon tax revenues is demonstrated by the following graph indicating 57.42% of total revenues from general tax revenues:

		Percent	31.42%
Revenue Sources	2010	of Total	
Intergovernmental Revenue, Unrestricted	\$947,666	8.95%	
Program Revenues	3,328,365	31.42%	8.95%
General Tax Revenues	6,082,654	57.42%	
General Other	234,004	2.21%	2.21%
Total Revenue	\$10,592,689	100.00%	57.42%

#### **Business-Type** Activities

Net assets of the business-type activities increased by \$1,009,396. The 6.5% increase in net assets is directly attributed to the receipt of \$563,705 in contributed capital assets and increased water and sewer charges in 2010.

Management's Discussion and Analysis	
For the Year Ended December 31, 2010	Unaudited

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

The City's governmental funds reported a combined fund balance of \$7,030,344, which is a decrease from last year's balance of \$8,148,340. The schedule below indicates the fund balance and the total change in fund balance by fund type as of December 31, 2010 and 2009:

	Fund Balance December 31, 2010	Fund Balance December 31, 2009	Increase (Decrease)
General	\$3,757,108	\$3,775,455	(\$18,347)
Fire Levy	305,952	341,737	(35,785)
Capital Improvement Fund	1,740,062	2,681,880	(941,818)
Other Governmental	1,227,222	1,349,268	(122,046)
Total	\$7,030,344	\$8,148,340	(\$1,117,996)

General Fund – The City's General Fund balance did not change significantly from 2009. The tables that follow assist in illustrating the financial activities and balance of the General Fund:

	2010 Revenues	2009 Revenues	Increase (Decrease)
Taxes	\$5,069,187	\$4,725,356	\$343,831
Intergovernmental Revenue	773,167	632,350	140,817
Charges for Services	395,060	419,835	(24,775)
Licenses and Permits	40,464	28,382	12,082
Investment Earnings	158,364	172,163	(13,799)
Fines and Forfeitures	62,351	1,631,106	(1,568,755)
All Other Revenue	73,618	87,516	(13,898)
Total	\$6,572,211	\$7,696,708	(\$1,124,497)

General Fund revenues in 2010 decreased approximately 14.6% compared to revenues in fiscal year 2009. The most significant factor contributing to this decrease was decreased fines and forfeitures collections resulting from removing the traffic light cameras installed at various intersections throughout the City. Income taxes rebounded slightly due to modest improvement in the economy.

For the Year Ended December 31, 2010			Unaudited
	2010 Expenditures	2009 Expenditures	Increase (Decrease)
Security of Persons and Property	\$3,651,922	\$3,445,353	\$206,569
Public Health and Welfare Services	55,500	55,500	0
Leisure Time Activities	615,676	824,863	(209,187)
Community Environment	248,970	296,209	(47,239)
General Government	1,418,799	1,740,082	(321,283)
Total	\$5,990,867	\$6,362,007	(\$371,140)

## Management's Discussion and Analysis F

General Fund expenditures decreased by \$371,140 or 5.8% under the prior year due primarily to lower administrative costs associated with the camera enforcement of various traffic signals throughout the City.

Fire Levy Fund – The balance of this fund decreased by \$35,785 or 10.5% under the prior year, as the City incurred higher personnel costs charged to the Fund.

Capital Improvement Fund – The balance in this fund can fluctuate by 50% or more in a given year because this fund is utilized to account for the majority of the City's capital improvements. The level of funding and expenditures vary depending on the City's capital plans for the given year. During 2010, the fund balance decreased by 35.1% due primarily to increased expenditures.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of 2010, the City amended its General Fund budget several times. The increase in the final budgeted appropriations of \$47,934 and the positive variance with the final budget of \$379,856 was the result of carefully watchful spending.

For the General Fund, final budget basis revenue of \$6,530,696 increased by \$192,450 over the original budget estimates of \$6,338,246 primarily as a result of increased intergovernmental revenue.

### Management's Discussion and Analysis For the Year Ended December 31, 2010

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

At the end of fiscal 2010 the City had \$48,420,080 net of accumulated depreciation invested in land, construction in progress, buildings, improvements other than buildings, machinery and equipment and infrastructure. Of this total, \$29,925,346 was related to governmental activities and \$18,494,734 to the business-type activities. The following table shows fiscal year 2010 and 2009 balances:

	Governmental Activities		Increase (Decrease)	
	2010	2009		
Land	\$10,075,521	\$10,075,521	\$0	
Construction in Progress	115,920	529,247	(413,327)	
Total Non-Depreciable Capital Assets	10,191,441	10,604,768	(413,327)	
Buildings	6,427,164	4,929,241	1,497,923	
Improvements Other Than Buildings	3,808,928	3,526,487	282,441	
Machinery and Equipment	6,075,691	5,993,183	82,508	
Infrastructure	20,120,956	19,746,524	374,432	
Less: Accumulated Depreciation	(16,698,834)	(16,003,391)	(695,443)	
Total Depreciable Capital Assets, Net	19,733,905	18,192,044	1,541,861	
Totals	\$29,925,346	\$28,796,812	\$1,128,534	

	Business- Activit	Increase (Decrease)	
	2010	2009	
Land	\$397,374	\$397,374	\$0
Construction in Progress	680,895	37,362	643,533
Total Non-Depreciable Capital Assets	1,078,269	434,736	643,533
Buildings	12,693,862	12,693,862	0
Improvements Other Than Buildings	1,515,418	1,515,418	0
Machinery and Eqiupment	5,450,908	5,332,514	118,394
Infrastructure	16,625,370	15,067,320	1,558,050
Less: Accumulated Depreciation	(18,869,093)	(18,084,853)	(784,240)
Total Depreciable Capital Assets, Net	17,416,465	16,524,261	892,204
Totals	\$18,494,734	\$16,958,997	\$1,535,737

Management's Discussion and Analysis	
For the Year Ended December 31, 2010	Unaudited

The largest increases in governmental activities capital assets occurred in buildings. The cause of the increase is due to a renovation to the Davis-Shai House.

As of December 31, 2010, the City has contractual commitments of \$3,373,676 for various projects. Additional information on the City's capital assets can be found in Note 8.

#### Debt

At December 31, 2010, the City had \$5.46 million in bonds outstanding, \$485,000 due within one year. The following table summarizes the City's debt outstanding as of December 31, 2010 and 2009:

	2010	2009
Governmental Activities:		
General Obligation Bonds	\$3,735,000	\$4,015,000
Capital Leases	5,371	24,482
Compensated Absences	781,794	745,359
Total Governmental Activities	4,522,165	4,784,841
Business-Type Activities:		
General Obligation Bonds	1,720,000	1,915,000
OWDA Loans	4,118,537	3,432,074
OPWC Loan	97,304	100,780
Compensated Absences	123,352	139,935
Total Business-Type Activities	6,059,193	5,587,789
Totals	\$10,581,358	\$10,372,630

State statutes limit the amount of unvoted general obligation debt the City may issue. The aggregate amount of the City's unvoted debt is also subject to overlapping debt restrictions with other political subdivisions. The actual aggregate amount of the City's unvoted debt, when added to that of other political subdivisions within the respective counties in which the City lies, is limited to ten mills. At December 31, 2010, the City's outstanding debt was below the legal limit. Additional information on the City's long-term debt can be found in Note 12.

#### Management's Discussion and Analysis For the Year Ended December 31, 2010

Unaudited

#### **ECONOMIC FACTORS**

Income tax collections for 2010 were down slightly from 2009.

2011 General Fund expenditures were budgeted at 5% less than 2010 actual expenditures. In an effort to reduce expenses, capital projects and capital acquisitions were dramatically reduced, and only those items that were really necessary were appropriated. Also affecting the General Fund and budget are the ever increasing costs associated with employee pay raises, and upwardly spiraling health insurance costs.

City Council continues to review the possibility of increasing existing revenue sources.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact the Auditor's Office by calling (740) 522-1420 or writing to City of Heath Auditor's Office, 1287 Hebron Rd., Heath, Ohio 43056.

# Statement of Net Assets December 31, 2010

	Gove rnmental Activities		iness-Type Activities	Total	
Assets:					
Cash and Cash Equivalents	\$	2,568,462	\$ 2,633,741	\$	5,202,203
Investments		4,005,655	1,846,588		5,852,243
Receivables:					
Taxes		2,038,585	0		2,038,585
Accounts		11,205	495,659		506,864
Intergovernmental		435,004	266,585		701,589
Internal Balances		31,888	(31,888)		0
Inventory of Supplies at Cost		108,266	36,078		144,344
Prepaid Items		62,820	36,340		99,160
Restricted Assets:					
Cash and Cash Equivalents with Fiscal Agent		79,359	0		79,359
Non-Depreciable Capital Assets		10,191,441	1,078,269		11,269,710
Depreciable Capital Assets, Net		19,733,905	17,416,465		37,150,370
Total Assets		39,266,590	 23,777,837		63,044,427
Liabilities:					
Accounts Payable		78,957	93,243		172,200
Accrued Wages and Benefits Payable		332,522	32,545		365,067
Intergovernmental Payable		114	0		114
Claims Payable		186,159	0		186,159
Unearned Revenue		1,311,988	0		1,311,988
Accrued Interest Payable		12,697	17,141		29,838
General Obligation Notes Payable		0	1,100,000		1,100,000
Noncurrent liabilities:					
Due within one year		347,991	869,239		1,217,230
Due in more than one year		4,174,174	5,189,954		9,364,128
Total Liabilities		6,444,602	 7,302,122		13,746,724
Net Assets:					
Invested in Capital Assets, Net of Related Debt		26,184,975	11,458,893		37,643,868
Restricted For:					
Capital Projects		2,225,310	0		2,225,310
Debt Service		128,062	0		128,062
Security of Persons		953,065	0		953,065
Transportation		729,575	0		729,575
Leisure Time Activities		16,333	0		16,333
Unrestricted		2,584,668	5,016,822		7,601,490
Total Net Assets	\$	32,821,988	\$ 16,475,715	\$	49,297,703

See accompanying notes to the basic financial statements

## Statement of Activities For the Year Ended December 31, 2010

			Program Revenues					
			Charges for		<b>Operating Grants</b>		Capital Grants	
			Services and		and		and	
	]	Expenses	Sales		Contributions		Contributions	
Governmental Activities:								
Security of Persons and Property	\$	4,950,795	\$	471,415	\$	0	\$	0
Public Health and Welfare Services		55,500		0		0		0
Leisure Time Activities		1,324,421		558,966		0		1,348,546
Community Environment		249,028		35,658		0		0
Basic Utility Services		399,949		5,256		0		0
Transportation		1,692,428		4,383		641,344		247,577
General Government		1,482,172		15,220		0		0
Interest and Fiscal Charges		158,538		0		0		0
<b>Total Governmental Activities</b>		10,312,831		1,090,898		641,344		1,596,123
<b>Business-Type Activities:</b>								
Water		1,541,351		1,619,913		0		563,705
Sewer		1,928,841		2,281,012		0		0
Total Business-Type Activities		3,470,192		3,900,925 0		0		563,705
Totals	\$	13,783,023	\$	4,991,823	\$	641,344	\$	2,159,828

#### General Revenues:

Property Taxes Municipal Income Taxes Other Local Taxes Intergovernmental Revenues, Unrestricted Investment Earnings Miscellaneous

Total General Revenues

Change in Net Assets

Net Assets Beginning of Year

Net Assets End of Year

See accompanying notes to the basic financial statements

Net (Expense) Revenue								
and Changes in Net Assets								
G	Governmental Business-Type							
	Activities		ctivities		Total			
\$	(4,479,380)	\$	0	\$	(4,479,380)			
	(55,500)		0		(55,500)			
	583,091		0		583,091			
	(213,370)		0		(213,370)			
	(394,693)		0		(394,693)			
	(799,124)		0		(799,124)			
	(1,466,952)		0		(1,466,952)			
	(158,538)		0		(158,538)			
	(6,984,466)		0		(6,984,466)			
	0		642,267		642,267			
	0		352,171		352,171			
	0		994,438		994,438			
	(6,984,466)		994,438		(5,990,028)			
			,					
	1,183,579		0		1,183,579			
	4,888,977		0		4,888,977			
	10,098		0		10,098			
	947,666		0		947,666			
	160,386		14,958		175,344			
_	73,618		0		73,618			
_	7,264,324		14,958		7,279,282			
	279,858		1,009,396		1,289,254			
	32,542,130		15,466,319		48,008,449			
\$	32,821,988	\$	16,475,715	\$	49,297,703			

# Balance Sheet Governmental Funds December 31, 2010

	 General	F	ïre Levy	Im	Capital provement
Assets:					
Cash and Cash Equivalents	\$ 679,724	\$	355,507	\$	362,531
Investments	2,577,964		0		1,362,359
Receivables:					
Taxes	1,258,512		558,095		20,440
Accounts	11,205		0		0
Intergovernmental	124,951		21,941		0
Inventory of Supplies, at Cost	55,154		0		0
Prepaid Items	55,752		1,120		0
Restricted Assets:					
Cash and Cash Equivalents with Fiscal Agent	0		0		0
Total Assets	\$ 4,763,262	\$	936,663	\$	1,745,330
Liabilities:					
Accounts Payable	\$ 49,154	\$	4,292	\$	1,950
Accrued Wages and Benefits Payable	130,818		46,383		0
Intergovernmental Payable	0		0		0
Deferred Revenue	 826,182		580,036		3,318
Total Liabilities	 1,006,154		630,711		5,268
Fund Balances:					
Reserved for Encumbrances	70,949		1,846		102,297
Reserved for Prepaid Items	55,752		1,120		0
Reserved for Supplies Inventory	55,154		0		0
Reserved for Debt Service	0		0		0
Designated for Budget Stabilization	1,041,973		0		0
Undesignated, Unreserved in:					
General Fund	2,533,280		0		0
Special Revenue Funds	0		302,986		0
Capital Projects Funds	0		0		1,637,765
Total Fund Balances	 3,757,108		305,952		1,740,062
Total Liabilities and Fund Balances	\$ 4,763,262	\$	936,663	\$	1,745,330

	Other		Total
Gov	ernmental	G	overnmental
	Funds		Funds
\$	1,158,781	\$	2,556,543
	65,332		4,005,655
	201,538		2,038,585
	0		11,205
	288,112		435,004
	53,112		108,266
	5,948		62,820
	79,359		79,359
\$	1,852,182	\$	9,297,437
\$	23,561	\$	78,957
	155,321		332,522
	114		114
	445,964		1,855,500
	624,960		2,267,093
	24,312		199,404
	5,948		62,820
	53,112		108,266
	134,952		134,952
	0		1,041,973
	0		2,533,280
	523,650		826,636
	485,248		2,123,013
	1,227,222		7,030,344
\$	1,852,182	\$	9,297,437

# Reconciliation Of Total Governmental Fund Balances To Net Assets Of Governmental Activities December 31, 2010

Total Governmental Fund Balances	\$ 7,030,344
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital Assets used in governmental activities are not resources and therefore are not reported in the funds.	29,925,346
Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds.	543,512
Long-term liabilities, including bonds payable and interest, are not due and payable in the current period and therefore are not reported in the funds.	(4,534,862)
The Internal Service Fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service funds is included in governmental activities in the statement of net assets. This is the balance that is recorded in the governmental	
activities.	 (142,352)
Net Assets of Governmental Funds	\$ 32,821,988
See accompanying notes to the basic financial statements	



# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2010

	 General	F	ire Levy	Im	Capital provement
Revenues:					
Taxes	\$ 5,069,187	\$	489,306	\$	109,364
Intergovernmental Revenues	773,167		146,318		0
Charges for Services	395,060		0		0
Licenses and Permits	40,464		0		0
Investment Earnings	158,364		412		0
Fines and Forfeitures	62,351		0		0
All Other Revenue	 73,618		4,950		14,064
Total Revenues	 6,572,211		640,986		123,428
Expenditures:					
Current:					
Security of Persons and Property	3,651,922		676,771		32,427
Public Health and Welfare Services	55,500		0		0
Leisure Time Activities	615,676		0		381,810
Community Environment	248,970		0		0
Basic Utility Services	0		0		399,949
Transportation	0		0		233,957
General Government	1,418,799		0		22,051
Debt Service:					
Principal Retirement	0		0		0
Interest and Fiscal Charges	 0		0		0
Total Expenditures	 5,990,867		676,771		1,070,194
Excess (Deficiency) of Revenues					
Over Expenditures	581,344		(35,785)		(946,766)
Other Financing Sources (Uses):					
Transfers In	0		0		93,500
Transfers Out	 (596,215)		0		(88,552)
Total Other Financing Sources (Uses)	 (596,215)		0		4,948
Net Change in Fund Balances	(14,871)		(35,785)		(941,818)
Fund Balances at Beginning of Year	3,775,455		341,737		2,681,880
Increase (Decrease) in Inventory Reserve	 (3,476)		0		0
Fund Balances End of Year	\$ 3,757,108	\$	305,952	\$	1,740,062

-	Other	Total
Gov	vernmental	Governmental
	Funds	Funds
\$	408,322	\$ 6,076,179
	893,817	1,813,302
	526,001	921,061
	0	40,464
	1,610	160,386
	29,570	91,921
	18,438	111,070
	1,877,758	9,214,383
	471,239	4,832,359
	0	55,500
	391,081	1,388,567
	0	248,970
	0	399,949
	1,271,914	1,505,871
	0	1,440,850
	299,111	299,111
	159,796	159,796
	2,593,141	10,330,973
	(715.000)	(1.116.500)
	(715,383)	(1,116,590)
	591,267	684,767
	0	(684,767)
	591,267	0
	,=	3
	(124,116)	(1,116,590)
	1,349,268	8,148,340
	2,070	(1,406)
\$	1,227,222	\$ 7,030,344
	/ 7	,,-

# Reconciliation Of The Statement Of Revenues, Expenditures And Changes In Fund Balances Of Governmental Funds To The Statement Of Activities For the Year Ended December 31, 2010

Net Change in Fund Balances - Total Governmental Funds	\$ (1,116,590)
Amounts reported for governmental activities in the statement of activities are different because	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation.	1,160,307
Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. This is the amount of the loss on the disposal of capital assets net of proceeds received.	(31,773)
Revenues and transfers in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	29,760
The repayment of principal of long-term debt consumes current financial resources of governmental funds, however it does not have an effect on net assets.	299,111
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.	1,258
Some expenses reported in the statement of activities, such as change in inventory and compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.	(37,841)
The Internal Service Fund is used to charge the cost of services (e.g. insurance) to individual funds and is not included in the statement of activities. Governmental fund expenditures and related internal service fund revenues are eliminated. The net revenue (expense) of the City's Internal Service Fund is allocated among the governmental activities.	(24,374)
Change in Net Assets of Governmental Activities	\$ 279,858

# Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) General Fund For the Year Ended December 31, 2010

Revenues:	Ori	ginal Budget	Fi	nal Budget		Actual	Fin	iance with al Budget Positive legative)
Taxes	\$	5,139,085	\$	5,032,085	\$	5,041,599	\$	9,514
Intergovernmental Revenue	φ	5,159,085 574,961	φ	5,052,085 794,461	φ	5,041,599 812,250	φ	9,514 17,789
Charges for Services		352,900		370,400		395,060		24,660
Licenses and Permits		13,300		34,300		40,464		24,000 6,164
Investment Earnings		220,000		149,000		40,404 174,294		25,294
Fines and Forfeitures		16,800		120,800		123,592		2,792
All Other Revenues		21,200		29,650		73,618		43,968
Total Revenues		6,338,246		6,530,696		6,660,877		130,181
Expenditures:								
Current:								
Security of Persons and Property		3,873,779		3,884,954		3,723,581		161,373
Public Health and Welfare Services		55,500		55,500		55,500		0
Leisure Time Activities		739,096		748,115		645,890		102,225
Community Environment		290,611		290,611		286,211		4,400
General Government		1,550,588		1,552,813		1,440,955		111,858
Total Expenditures		6,509,574		6,531,993		6,152,137		379,856
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		(171,328)		(1,297)		508,740		510,037
Other Financing Sources (Uses):								
Transfers Out		(570,700)		(596,215)		(596,215)		0
Total Other Financing Sources (Uses):		(570,700)		(596,215)		(596,215)		0
Net Change in Fund Balance		(742,028)		(597,512)		(87,475)		510,037
Fund Balance at Beginning of Year		3,127,972		3,127,972		3,127,972		0
Prior Year Encumbrances		114,612		114,612		114,612		0
Fund Balance at End of Year	\$	2,500,556	\$	2,645,072	\$	3,155,109	\$	510,037

# Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Special Revenue Fund – Fire Levy Fund For the Year Ended December 31, 2010

	Orig	inal Budget	Fir	al Budget	 Actual	Fina P	ance with Il Budget ositive egative)
Revenues:							
Taxes	\$	485,414	\$	485,414	\$ 489,306	\$	3,892
Intergovernmental Revenue		149,447		149,082	146,318		(2,764)
Investment Earnings		900		900	 412		(488)
Total Revenues		635,761		635,396	 636,036		640
Expenditures: Current:							
Security of Persons and Property		722,879		724,879	682,126		42,753
Total Expenditures		722,879		724,879	 682,120		42,753
Total Expenditures		122,019		724,079	 082,120		42,755
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		(87,118)		(89,483)	(46,090)		43,393
Other Financing Sources (Uses):							
Sale of Capital Assets		65		2,065	 4,950		2,885
Total Other Financing Sources (Uses):		65		2,065	 4,950		2,885
Net Change in Fund Balance		(87,053)		(87,418)	(41,140)		46,278
Fund Balance at Beginning of Year		379,065		379,065	379,065		0
Prior Year Encumbrances		14,689		14,689	14,689		0
Fund Balance at End of Year	\$	306,701	\$	306,336	\$ 352,614	\$	46,278



# Statement of Net Assets Proprietary Funds December 31, 2010

Investments       0       1,846,588       1,846,588         Receivables:       205,746       289,913       495,659         Intergovernmental       0       266,585       266,585         Inventory of Supplies at Cost       30,031       6,047       36,078         Prepaid Items       14,075       22,265       36,340         Total current assets       1,599,360       3,715,631       5,314,991         Noncurrent assets:       Non-Depreciable Capital Assets       305,427       772,842       1,078,269         Depreciable Capital Assets, Net       9,589,745       7,826,720       17,416,465	mental	Gove		ies	s-Type Activiti	usines	В	
WaterSewerFundsFundASSETS:Current assets:Cash and Cash Equivalents\$ 1,349,508\$ 1,284,233\$ 2,633,741\$Investments01,846,5881,846,588Receivables: $0$ 1,846,5881,846,588Accounts205,746289,913495,659Intergovernmental0266,585266,585Inventory of Supplies at Cost30,0316,04736,078Prepaid Items14,07522,26536,340Total current assets1,599,3603,715,6315,314,991Noncurrent assets:9,895,1728,599,56218,494,734Total Assets9,895,1728,599,56218,494,734Total Assets11,494,53212,315,19323,809,725LIABILITIES:Current Liabilities:Accounts Payable000Accrued Mages and Benefits Payable15,12717,41832,545Claims Payable0001Accrued Interest Payable17,141017,141General Obligation Notes Payable1,100,00001,100,000General Obligation Notes Payable - Current0629,123629,123	ities -	Act			erprise Funds	Ente		
ASSETS:       Image: constraint of the system	Service	Intern	al Enterprise	Total Enterprise				
Current assets:       \$ 1,349,508       \$ 1,284,233       \$ 2,633,741       \$         Investments       0       1,846,588       1,846,588         Receivables: $0$ 1,846,588       1,846,589         Accounts       205,746       289,913       495,659         Intergovernmental       0       266,585       266,585         Inventory of Supplies at Cost       30,031       6,047       36,078         Prepaid Items       14,075       22,265       36,340         Total current assets       1,599,360       3,715,631       5,314,991         Noncurrent assets:       9,589,745       7,826,720       1,7416,465         Total noncurrent assets       9,895,172       8,599,562       18,494,734         Total Assets       11,494,532       12,315,193       23,809,725         IABBLIFIES:       11,494,532       12,315,193       23,809,725         Current Liabilities:       30,999       62,244       93,243         Accrued Wages and Benefits Payable       30,999       62,244       93,243         Accrued Wages and Benefits Payable       15,127       17,418       32,545         Claims Payable       0       0       0       17,141         General Obli	nd	F	Funds		Water Sewer			
Cash and Cash Equivalents\$ 1,349,508\$ 1,284,233\$ 2,633,741\$Investments01,846,5881,846,588Receivables:01,846,5881,846,588Accounts205,746289,913495,659Intergovernmental0266,585266,585Inventory of Supplies at Cost30,0316,04736,078Prepaid Items14,07522,26536,340Total current assets1,599,3603,715,6315,314,991Noncurrent assets:1,599,3603,715,6315,314,991Noncurrent assets:9,895,1728,599,56218,494,734Total Assets9,895,1728,599,56218,494,734Total Assets11,494,53212,315,19323,809,725LIABILITIES:20,0000017,411General Obligation Notes Payable00017,411General Obligation Bonds Payable - Current200,0000200,000OWDA Loans Payable - Current0629,123629,123								ASSETS:
Investments       0       1,846,588       1,846,588         Receivables:       205,746       289,913       495,659         Intergovernmental       0       266,585       266,585         Inventory of Supplies at Cost       30,031       6,047       36,078         Prepaid Items       14,075       22,265       36,340         Total current assets       1,599,360       3,715,631       5,314,991         Noncurrent assets:       0       9,589,745       7,826,720       17,416,465         Total noncurrent assets       9,895,172       8,599,562       18,494,734 $=$ Total Assets       11,494,532       12,315,193       23,809,725 $=$ LIABILITIES:       11,494,532       12,315,193       23,809,725 $=$ Lurent Liabilities:       30,999       62,244       93,243 $=$ Accrued Wages and Benefits Payable       15,127       17,418       32,545 $=$ Claims Payable       0       0       0 $=$ Accrued Interest Payable       1,100,000       0       1,100,000 $=$ General Obligation Notes Payable       1,100,000       0       20,000       0       200,000								Current assets:
Receivables:       Accounts       205,746       289,913       495,659         Intergovernmental       0       266,585       266,585         Inventory of Supplies at Cost       30,031       6,047       36,078         Prepaid Items       14,075       22,265       36,340         Total current assets       1,599,360       3,715,631       5,314,991         Noncurrent assets:       Non-Depreciable Capital Assets       305,427       772,842       1,078,269         Depreciable Capital Assets, Net       9,589,745       7,826,720       17,416,465	11,919	\$	2,633,741	\$	1,284,233	\$	1,349,508	\$ Cash and Cash Equivalents
Accounts       205,746 $289,913$ $495,659$ Intergovernmental       0 $266,585$ $266,585$ Inventory of Supplies at Cost $30,031$ $6,047$ $36,078$ Prepaid Items $14,075$ $22,265$ $36,340$ Total current assets $1,599,360$ $3,715,631$ $5,314,991$ Noncurrent assets:       Non-Depreciable Capital Assets $305,427$ $772,842$ $1,078,269$ Depreciable Capital Assets, Net $9,589,745$ $7,826,720$ $17,416,465$ $70$ Total noncurrent assets $9,895,172$ $8,599,562$ $18,494,734$ $70$ Total Assets $11,494,532$ $12,315,193$ $23,809,725$ $70$ LIABILITIES:       Interst Payable $30,999$ $62,244$ $93,243$ $93,243$ Accrued Wages and Benefits Payable $15,127$ $17,418$ $32,545$ $71,411$ $90$ $90$ $93,243$ Accrued Interest Payable $10,0000$ $0$ $11,00,000$ $11,00,000$ $11,00,000$ $11,00,000$ $11,00,000$ General Obligation Notes Payable - Current $200,000$ $0$	0		1,846,588		1,846,588		0	Investments
Intergovernmental0266,585266,585Inventory of Supplies at Cost $30,031$ $6,047$ $36,078$ Prepaid Items $14,075$ $22,265$ $36,340$ Total current assets $1,599,360$ $3,715,631$ $5,314,991$ Noncurrent assets:Non-Depreciable Capital Assets $305,427$ $772,842$ $1,078,269$ Depreciable Capital Assets, Net $9,589,745$ $7,826,720$ $17,416,465$ Total noncurrent assets $9,895,172$ $8,599,562$ $18,494,734$ Total Assets $11,494,532$ $12,315,193$ $23,809,725$ LIABILITIES:Current Liabilities:Accounts Payable $30,999$ $62,244$ $93,243$ Accrued Wages and Benefits Payable $15,127$ $17,418$ $32,545$ Claims Payable $0$ $0$ $0$ $12$ Accrued Interest Payable $1,100,000$ $0$ $1,100,000$ General Obligation Notes Payable $1,100,000$ $0$ $200,000$ OWDA Loans Payable - Current $0$ $629,123$ $629,123$								Receivables:
Inventory of Supplies at Cost $30,031$ $6,047$ $36,078$ Prepaid Items $14,075$ $22,265$ $36,340$ Total current assets $1,599,360$ $3,715,631$ $5,314,991$ Noncurrent assets:Non-Depreciable Capital Assets $305,427$ $772,842$ $1,078,269$ Depreciable Capital Assets, Net $9,589,745$ $7,826,720$ $17,416,465$ Total noncurrent assets: $9,895,172$ $8,599,562$ $18,494,734$ Total Assets $11,494,532$ $12,315,193$ $23,809,725$ LIABILITIES:Current Liabilities:Accounts Payable $30,999$ $62,244$ $93,243$ Accrued Wages and Benefits Payable $15,127$ $17,418$ $32,545$ Claims Payable $0$ $0$ $0$ $12$ Accrued Interest Payable $17,141$ $0$ $17,141$ General Obligation Notes Payable $1,100,000$ $0$ $1,100,000$ General Obligation Bonds Payable - Current $200,000$ $0$ $200,000$ OWDA Loans Payable - Current $0$ $629,123$ $629,123$	0		495,659		289,913		205,746	Accounts
Prepaid Items $14,075$ $22,265$ $36,340$ Total current assets $1,599,360$ $3,715,631$ $5,314,991$ Noncurrent assets:Non-Depreciable Capital Assets $305,427$ $772,842$ $1,078,269$ Depreciable Capital Assets, Net $9,589,745$ $7,826,720$ $17,416,465$ Total noncurrent assets $9,895,172$ $8,599,562$ $18,494,734$ Total Assets $11,494,532$ $12,315,193$ $23,809,725$ LIABILITIES:Current Liabilities:Accounts Payable $30,999$ $62,244$ $93,243$ Accrued Wages and Benefits Payable $15,127$ $17,418$ $32,545$ Claims Payable $0$ $0$ $0$ $11$ Accrued Interest Payable $17,141$ $0$ $17,141$ General Obligation Notes Payable $1,100,000$ $0$ $1,100,000$ General Obligation Bonds Payable - Current $200,000$ $0$ $200,000$ OWDA Loans Payable - Current $0$ $629,123$ $629,123$	0		266,585		266,585		0	Intergovernmental
Total current assets $1,599,360$ $3,715,631$ $5,314,991$ Noncurrent assets:Non-Depreciable Capital AssetsDepreciable Capital Assets, Net $9,589,745$ $7,826,720$ $17,416,465$ Total noncurrent assets $9,895,172$ $8,599,562$ $18,494,734$ Total Assets $11,494,532$ $12,315,193$ $23,809,725$ <b>LIABILITIES:</b> Current Liabilities:Accounts Payable $30,999$ $62,244$ $93,243$ Accrued Wages and Benefits Payable $15,127$ $17,418$ $32,545$ Claims Payable $0$ <	0		36,078		6,047		30,031	Inventory of Supplies at Cost
Noncurrent assets: $305,427$ $772,842$ $1,078,269$ Depreciable Capital Assets, Net $9,589,745$ $7,826,720$ $17,416,465$ Total noncurrent assets $9,895,172$ $8,599,562$ $18,494,734$ Total Assets $11,494,532$ $12,315,193$ $23,809,725$ LIABILITIES:       Current Liabilities: $Accounts Payable$ $30,999$ $62,244$ $93,243$ Accrued Wages and Benefits Payable $15,127$ $17,418$ $32,545$ $11,404,532$ Claims Payable $0$ $0$ $0$ $11,141$ General Obligation Notes Payable $17,141$ $0$ $17,141$ General Obligation Bonds Payable - Current $200,000$ $0$ $200,000$ OWDA Loans Payable - Current $0$ $629,123$ $629,123$	0		36,340		22,265		14,075	 Prepaid Items
Non-Depreciable Capital Assets       305,427       772,842       1,078,269         Depreciable Capital Assets, Net       9,589,745       7,826,720       17,416,465         Total noncurrent assets       9,895,172       8,599,562       18,494,734         Total Assets       11,494,532       12,315,193       23,809,725         LIABILITIES:       Current Liabilities:       20,099       62,244       93,243         Accrued Wages and Benefits Payable       15,127       17,418       32,545         Claims Payable       0       0       11         Accrued Interest Payable       17,141       0       17,141         General Obligation Notes Payable - Current       200,000       0       200,000         OWDA Loans Payable - Current       0       629,123       629,123	11,919		5,314,991		3,715,631		1,599,360	 Total current assets
Depreciable Capital Assets, Net       9,589,745       7,826,720       17,416,465         Total noncurrent assets       9,895,172       8,599,562       18,494,734         Total Assets       11,494,532       12,315,193       23,809,725         LIABILITIES:       Current Liabilities:       40,000       62,244       93,243         Accounts Payable       15,127       17,418       32,545         Claims Payable       0       0       11,100,000         Accrued Interest Payable       17,141       0       17,141         General Obligation Notes Payable - Current       200,000       0       200,000         OWDA Loans Payable - Current       0       629,123       629,123								Voncurrent assets:
Total noncurrent assets       9,895,172       8,599,562       18,494,734         Total Assets       11,494,532       12,315,193       23,809,725         LIABILITIES:       Current Liabilities:       30,999       62,244       93,243         Accrued Wages and Benefits Payable       15,127       17,418       32,545         Claims Payable       0       0       0         Accrued Interest Payable       17,141       0       17,141         General Obligation Notes Payable - Current       200,000       0       200,000         OWDA Loans Payable - Current       0       629,123       629,123	0		1,078,269		772,842		305,427	Non-Depreciable Capital Assets
Total Assets       11,494,532       12,315,193       23,809,725         LIABILITIES:       Current Liabilities:       30,999       62,244       93,243         Accrued Wages and Benefits Payable       15,127       17,418       32,545         Claims Payable       0       0       0         Accrued Interest Payable       17,141       0       17,141         General Obligation Notes Payable - Current       200,000       0       200,000         OWDA Loans Payable - Current       0       629,123       629,123	0		17,416,465		7,826,720		9,589,745	 Depreciable Capital Assets, Net
LIABILITIES:Current Liabilities:Accounts PayableAccrued Wages and Benefits Payable15,12717,41832,545Claims Payable000017,141017,14117,14117,14117,14117,14117,14117,14111,100,00011,100,00011,100,00011,100,00012,000013,100,00014,100,00014,100,00014,100,00015,12717,14110,100,00011,100,00011,100,00012,100,00013,100,00014,100,00014,100,00014,100,00015,12717,14116,12717,14117,14117,14118,100,00019,100,00019,100,00010,000010,000010,000011,100,00011,100,00012,12313,12714,12714,12714,12714,12714,12714,12714,12714,12714,12715,12715,12716,12717,14117,14117,14118,12719,12819,12819,12919,12919,12919,12919,12919,12	0		18,494,734		8,599,562		9,895,172	Total noncurrent assets
Current Liabilities:Accounts Payable30,99962,24493,243Accrued Wages and Benefits Payable15,12717,41832,545Claims Payable00018Accrued Interest Payable17,141017,141General Obligation Notes Payable - Current200,0000200,000OWDA Loans Payable - Current0629,123629,123	11,919		23,809,725		12,315,193		11,494,532	 Total Assets
Accounts Payable       30,999       62,244       93,243         Accrued Wages and Benefits Payable       15,127       17,418       32,545         Claims Payable       0       0       0       18         Accrued Interest Payable       17,141       0       17,141         General Obligation Notes Payable - Current       200,000       0       1,100,000         OWDA Loans Payable - Current       0       629,123       629,123								LIABILITIES:
Accrued Wages and Benefits Payable15,12717,41832,545Claims Payable00018Accrued Interest Payable17,141017,141General Obligation Notes Payable1,100,00001,100,000General Obligation Bonds Payable - Current200,0000200,000OWDA Loans Payable - Current0629,123629,123								Current Liabilities:
Claims Payable0012Accrued Interest Payable17,141017,141General Obligation Notes Payable1,100,00001,100,000General Obligation Bonds Payable - Current200,0000200,000OWDA Loans Payable - Current0629,123629,123	0		93,243		62,244		30,999	Accounts Payable
Accrued Interest Payable17,141017,141General Obligation Notes Payable1,100,00001,100,000General Obligation Bonds Payable - Current200,0000200,000OWDA Loans Payable - Current0629,123629,123	0		32,545		17,418		15,127	Accrued Wages and Benefits Payable
General Obligation Notes Payable1,100,00001,100,000General Obligation Bonds Payable - Current200,0000200,000OWDA Loans Payable - Current0629,123629,123	186,159		0		0		0	Claims Payable
General Obligation Bonds Payable - Current200,0000200,000OWDA Loans Payable - Current0629,123629,123	0		17,141		0		17,141	Accrued Interest Payable
OWDA Loans Payable - Current 0 629,123 629,123	0		1,100,000		0		1,100,000	General Obligation Notes Payable
-	0		200,000		0		200,000	General Obligation Bonds Payable - Current
OPWC Loans Pavable - Current 0 3476 3476	0		629,123		629,123		0	OWDA Loans Payable - Current
	0		3,476		3,476		0	OPWC Loans Payable - Current
Compensated Absences Payable - Current16,74819,89236,640	0		36,640		19,892		16,748	 Compensated Absences Payable - Current
Total current liabilities         1,380,015         732,153         2,112,168         15	186,159		2,112,168		732,153		1,380,015	 Total current liabilities

	Governmental							
		Enterprise Funds						
	Water	Sewer	Total Enterprise Funds	Internal Service Fund				
Noncurrent liabilities:								
General Obligation Bonds Payable	1,520,000	0	1,520,000	0				
OWDA Loans Payable	0	3,489,414	3,489,414	0				
OPWC Loans Payable	0	93,828	93,828	0				
Compensated Absences Payable	22,342	64,370	86,712	0				
Total noncurrent liabilities	1,542,342	3,647,612	5,189,954	0				
Total Liabilities	2,922,357	4,379,765	7,302,122	186,159				
NET ASSETS:								
Invested in Capital Assets, Net of Related Debt	7,075,172	4,383,721	11,458,893	0				
Unrestricted	1,497,003	3,551,707	5,048,710	(174,240)				
Total net assets	\$ 8,572,175	\$ 7,935,428	16,507,603	\$ (174,240)				
Adjustm	ent to reflect the cor	solidation of internal						
5	activities related to		(31,888)					

Net Assets of Business-type Activities \$

\$ 16,475,715



# Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds For the Year Ended December 31, 2010

		В	usines	s-Type Activiti	ies		Go	vernmental
			Ente	erprise Funds			Α	ctivities -
		Water		Sewer	Tot	Total Enterprise Funds		rnal Service Fund
Operating Revenues:								
Charges for Services	\$	1,616,586	\$	2,277,304	\$	3,893,890	\$	830,000
Other Operating Revenue		3,327		3,708		7,035		145,027
Total Operating Revenues		1,619,913		2,281,012		3,900,925		975,027
Operating Expenses:								
Personal Services		604,270		607,321		1,211,591		0
Contractual Services		281,461		639,144		920,605		0
Materials and Supplies		236,217		113,123		349,340		0
Health Claims Expense		0		0		0		1,004,892
Depreciation		355,330		433,347		788,677		0
Total Operating Expenses		1,477,278		1,792,935		3,270,213		1,004,892
Operating Income (Loss)		142,635		488,077		630,712		(29,865)
Non-operating Revenue (Expenses):								
Investment Earnings		647		14,311		14,958		0
Interest and Fiscal Charges		(61,076)		(133,349)		(194,425)		0
Loss on Disposal of Capital Assets		(63)		0		(63)		0
Total Non-operating Revenues (Expenses)		(60,492)		(119,038)		(179,530)		0
Income (Loss) Before Transfers and Contributions		82,143		369,039		451,182		(29,865)
Capital Contributions		563,705		0		563,705		0
Change in Net Assets		645,848		369,039		1,014,887		(29,865)
Net Assets Beginning of Year		7,926,327		7,566,389		15,492,716		(144,375)
Net Assets End of Year	\$	8,572,175	\$	7,935,428		16,507,603	\$	(174,240)
Change	e in Net	Assets - Tot	al Ente	erprise Funds		1,014,887		
				on of internal				
				erprise funds.		(5,491)		
Change i	in Net A	Assets - Busin	ness-ty	pe Activities	\$	1,009,396		

# Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2010

-	Busi I	Governmental- Activities		
	Water	Sewer	Total	Internal Service Fund
Cash Flows from Operating Activities:	(futor	Sewer	Totul	T und
Cash Received from Customers	\$1,611,848	\$2,291,787	\$3,903,635	\$830,000
Cash Payments for Goods and Services	(491,011)	(767,794)	(1,258,805)	(983,035)
Cash Payments to Employees	(627,098)	(617,797)	(1,244,895)	0
Other Operating Cash Receipts	3,327	3,708	7,035	145,027
Net Cash Provided (Used) by Operating Activities	497,066	909,904	1,406,970	(8,008)
Cash Flows from Capital and Related Financing Activities:				
Principal Paid on General Obligation Bonds	(195,000)	0	(195,000)	0
Issuance of General Obligation Note Payable	1,100,000	0	1,100,000	0
Acquisition and Construction of Assets	(1,038,714)	(722,058)	(1,760,772)	0
Principal Paid on Ohio Water Development Authority Loans	0	(665,048)	(665,048)	0
Principal Paid on Ohio Public Works Commission Loans	0	(3,476)	(3,476)	0
Receipt of Ohio Water Development Authority Loans	0	1,084,926	1,084,926	0
Interest Paid on All Debt	(47,975)	(133,349)	(181,324)	0
Net Cash Used for Capital and Related Financing Activities	(181,689)	(439,005)	(620,694)	0
Cash Flows from Investing Activities:				
Sale of Investments	0	439,112	439,112	0
Receipts of Interest	647	16,352	16,999	0
Net Cash Provided by Investing Activities	647	455,464	456,111	0
Net Increase (Decrease) in Cash and Cash Equivalents	316,024	926,363	1,242,387	(8,008)
Cash and Cash Equivalents at Beginning of Year	1,033,484	357,870	1,391,354	19,927
Cash and Cash Equivalents at End of Year	\$1,349,508	\$1,284,233	\$2,633,741	\$11,919

	Business-Type Activities Enterprise Funds		Governmental- Activities	
	Water	Sewer	Total	Internal Service Fund
Reconciliation of Operating Income (Loss) to Net Cash				
Provided (Used) by Operating Activities:				
Operating Income (Loss)	\$142,635	\$488,077	\$630,712	(\$29,865)
Adjustments to Reconcile Operating Income (Loss) to				
Net Cash Provided (Used) by Operating Activities:				
Depreciation Expense	355,330	433,347	788,677	0
Changes in Assets and Liabilities:				
(Increase) Decrease in Accounts Receivable	(4,738)	14,483	9,745	0
Decrease in Inventory	20,951	2,880	23,831	0
Decrease in Prepaid Items	4,804	4,110	8,914	0
Increase (Decrease) in Accounts Payable	1,860	(22,265)	(20,405)	0
Increase in Health Claims Payable	0	0	0	21,857
Decrease in Accrued Wages and Benefits Payable	(8,271)	(8,450)	(16,721)	0
Decrease in Intergovernmental Payable	(948)	(252)	(1,200)	0
Decrease in Compensated Absences Payable	(14,557)	(2,026)	(16,583)	0
Total Adjustments	354,431	421,827	776,258	21,857
Net Cash Provided (Used) by Operating Activities	\$497,066	\$909,904	\$1,406,970	(\$8,008)

Schedule of Noncash Investing, Capital and Financing Activities:

During 2010, the fair value of investments reported in the Sewer Fund decreased by \$2,041. During 2010 the Water Fund received \$563,705 of contributed capital assets. At December 31, 2010 the Sewer Fund had an outstanding receivable for \$266,585 from OWDA for work already completed.

# Statement of Net Assets Fiduciary Fund December 31, 2010

	Private Purpose Trust
Assets:	
Cash and Cash Equivalents	\$ 4,853
Total Assets	4,853
Liabilities:	
Total Liabilities	0
Net Assets:	
Unrestricted	4,853
Total Net Assets	\$ 4,853

Statement of Changes in Net Assets Fiduciary Fund For the Year Ended December 31, 2010

	Private Purpose Trust	
Additions:		
Total Additions	\$	0
Deductions:		
Total Deductions		0
Change in Net Assets		0
Net Assets at Beginning of Year		4,853
Net Assets End of Year	\$	4,853

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Heath, Ohio (the "City") is a home rule municipal corporation created under the laws of the State of Ohio. Heath was first incorporated as a village on March 21, 1952 and achieved city status on April 28, 1965. The City currently operates under and is governed by its own Charter. The current Charter, which provides for a Mayor-Council form of government, was adopted in 1964.

The financial statements are presented as of December 31, 2010 and for the year then ended and have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) applicable to local governments. The Governmental Accounting Standards Board (GASB) is the standard-setting body for establishing governmental accounting and financial reporting principles, which are primarily set forth in the GASB's <u>Codification of Governmental Accounting and Financial Reporting Standards</u> (GASB Codification).

#### A. <u>Reporting Entity</u>

The accompanying basic financial statements comply with the provisions of GASB Statement No. 14, *"The Financial Reporting Entity,"* as amended by GASB Statement No. 39, *"Determining Whether Certain Organizations are Component Units"* in that the financial statements include all organizations, activities, functions and component units for which the City (the primary government) is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization's governing body and either (1) the City's ability to impose its will over the organization, or (2) the potential that the organization will provide a financial benefit to or impose a financial burden on the City.

Based on the foregoing, the City's financial reporting entity has no component units but includes all funds, agencies, boards and commissions that are part of the primary government, which include the following services: police and fire protection, emergency medical, parks, recreation, planning, zoning, street maintenance and other governmental services. In addition, the City owns and operates a water treatment and distribution system and a wastewater treatment and collection system which are reported as enterprise funds.

#### B. Basis of Presentation - Fund Accounting

The accounting system is organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures (expenses). The following fund types are used by the City:

*Governmental Funds* - Governmental funds are those funds through which most governmental functions are typically financed. The acquisition, use and balances of the City's expendable financial resources and the related current liabilities (except those accounted for in the proprietary funds) are accounted for through governmental funds. The measurement focus is upon determination of "financial flow" (sources, uses and balances of financial resources). The following are the City's major governmental funds:

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. Basis of Presentation - Fund Accounting (Continued)

<u>General Fund</u> – This fund is used to account for all financial resources except those accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio.

 $\underline{\text{Fire Levy Fund}}$  – This fund is used to account for property tax collected and designated for the operations of the Fire Department.

<u>Capital Improvement Fund</u> – This fund is used to account for financial resources used for the major capital projects undertaken by the City.

**Proprietary Funds** - All proprietary funds are accounted for on an "economic resources" measurement focus. This measurement focus provides that all assets and all liabilities associated with the operation of these funds are included on the balance sheet. Proprietary fund type operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net total assets.

<u>Enterprise Funds</u> - These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, whereby the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The City's two major enterprise funds are:

Water Fund – This fund is used to account for the operation of the City's water service.

 $\underline{Sewer Fund}$  – This fund is used to account for the operation of the City's sanitary sewer service.

<u>Internal Service Fund</u> - This fund is used to account for health insurance services provided to other departments or agencies of the governmental unit on a cost-reimbursement basis.

*Fiduciary Funds* - Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Fiduciary funds are used to account for assets held by the City under a trust agreement for individuals, private organizations or other governments and therefore not available to support the City's own programs. The City's only fiduciary fund is a private-purpose trust that accounts for unclaimed monies.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Basis of Presentation – Financial Statements

<u>Government-wide Financial Statements</u> – The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal Service fund activity is eliminated to avoid "doubling up" revenues and expenses; however, the interfund services provided and used are not eliminated in the process of consolidation. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function or program of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segments or governmental function is self-financing or draws from the general revenues of the City. Certain indirect costs have been included as part of the program expenses reported for the various functional activities.

<u>Fund Financial Statements</u> – Fund financial statements report detailed information about the City. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. <u>Basis of Presentation – Financial Statements</u> (Continued)

All proprietary fund types are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds are reported using the economic resources measurement focus.

#### D. Basis of Accounting

Basis of accounting represents the methodology utilized in the recognition of revenues and expenditures or expenses reported in the financial statements. The accounting and reporting treatment applied to a fund is determined by its measurement focus.

The modified accrual basis of accounting is followed by the governmental funds. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. The term "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which for the City is 60 days after year end. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, except for debt service and expenditures related to compensated absences which are recorded only when due.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. Revenue from income taxes is recognized in the period in which the income is earned and is available. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied and the revenue is available. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specific purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. Revenue considered susceptible to accrual at year end includes income taxes withheld by employers, interest on investments, and state levied locally shared taxes (including motor vehicle license fees and local government assistance). Other revenue, including licenses, permits, certain charges for services, income taxes other than those withheld by employers and miscellaneous revenues are recorded as revenue when received in cash because generally these revenues are not measurable until received.

Property taxes measurable as of December 31, 2010 but which are not intended to finance 2010 operations and delinquent property taxes, whose availability is indeterminate, are recorded as deferred revenue as further described in Note 5.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Basis of Accounting (Continued)

The accrual basis of accounting is utilized for reporting purposes for the government-wide, the proprietary fund and the fiduciary fund financial statements. Revenues are recognized when they are earned and expenses are recognized when they are incurred.

Pursuant to GASB Statement No. 20, "Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that use Proprietary Fund Accounting," the City follows GASB guidance as applicable to proprietary funds and FASB Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins issued on or before November 30, 1989 that do not conflict with or contradict GASB pronouncements. The City has elected not to apply FASB statements and interpretations issued after November 30, 1989 to its business-type activities and enterprise funds.

#### E. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation ordinance are subject to amendment throughout the year.

All funds are legally required to be budgeted and appropriated; however, only the General and Major Special Revenue Fund are required to be reported. The legal level of budgetary control is by fund at the object level (personal services, materials and supplies, contractual services, etc.) by department. Budgetary modifications may only be made by ordinance of the City Council.

#### 1. Estimated Resources

The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Budget Commission then certifies its actions to the City by September 1 of each year. As part of the certification process, the City receives an official certificate of estimated resources which states the projected receipts by fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year do not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include any unencumbered fund balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or actual receipts exceed current estimates. The amounts reported on the budgetary statement reflect the amounts in the final amended official certificate of estimated resources issued during 2010.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. <u>Budgetary Process</u> (Continued)

#### 2. Appropriations

A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 through March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 through December 31. The appropriation ordinance establishes spending controls at the fund, department and object level and may be modified during the year by Ordinance of City Council. Total fund appropriations may not exceed the current estimated resources certified by the County Budget Commission. Expenditures may not legally exceed budgeted appropriations at the object level. During 2010, several supplemental appropriations were necessary to budget for unanticipated expenditures. Administrative control is maintained through the establishment of more detailed line-item budgets. Funds may be moved from one line-item account to another within the same object without approval of City Council. The City Auditor maintains an accounting of the line-item expenditures to insure that the total expenditures within a department by object do not exceed approved appropriations. The allocation of appropriations among departments and objects within a fund may be modified during the year by an ordinance of City Council. The budgetary figures, which appear on the budgetary statements, are provided on the budgetary basis to provide a comparison of actual results with the final budget, including all amendments and modifications.

#### 3. <u>Lapsing of Appropriations</u>

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the subsequent fiscal year and need not be reappropriated.

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#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Budgetary Process (Continued)

#### 4. Budgetary Basis of Accounting

The City's budgetary process accounts for certain transactions on a basis other than accounting principles generally accepted in the United States of America (GAAP). The major differences between the budgetary basis and the GAAP basis lie in the manner in which revenues and expenditures are recorded. Under the budgetary basis, revenues and expenditures are recognized on a cash basis. Utilizing the cash basis, revenues are recorded when received in cash and expenditures when paid. Under the GAAP basis, revenues and expenditures are recorded on the modified accrual basis of accounting.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund and for the major special revenue fund is shown below:

Net Change in Fund Balance			
General Fire Levy			
	Fund	Fund	
GAAP Basis (as reported)	(\$14,871)	(\$35,785)	
Increase (Decrease):			
Accrued Revenues at			
December 31, 2010			
received during 2011	(592,102)	0	
Accrued Revenues at			
December 31, 2009			
received during 2010	680,768	0	
Accrued Expenditures at			
December 31, 2010			
paid during 2011	179,972	50,675	
Accrued Expenditures at			
December 31, 2009			
paid during 2010	(272,970)	(53,208)	
2010 Prepaids for 2011	(55,752)	(1,120)	
2009 Prepaids for 2010	66,443	1,191	
Outstanding Encumbrances	(78,963)	(2,893)	
Budget Basis	(\$87,475)	(\$41,140)	

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### F. Cash and Cash Equivalents

During fiscal year 2010, cash and cash equivalents included amounts in demand deposits, certificates of deposit, U.S. Treasury Money Market accounts in Fifth-Third and Merrill Lynch investment accounts and the State Treasury Asset Reserve (STAR Ohio). STAR Ohio is a very liquid investment and is reported as a cash equivalent in the basic financial statements.

The City pools its cash for investment and resource management purposes. Each fund's equity in pooled cash and investments represents the balance on hand as if each had maintained its own cash and investment account. (See Note 4, "Cash, Cash Equivalents and Investments.")

#### G. Investments

Investment procedures and interest allocations are restricted by provisions of the Ohio Constitution and the Ohio Revised Code. In accordance with GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools", the City reports its investments at fair value, except for nonparticipating investment contracts (certificates of deposit) which are reported at cost, which approximates fair value. All investment income, including changes in the fair value of investments, is recognized as revenue in the operating statements. Fair value is determined by quoted market prices.

The City has invested funds in the STAR Ohio during 2010. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on December 31, 2010.

#### H. Inventory

Inventory is stated at cost (first-in, first-out) in the governmental funds and at the lower of cost or market in the proprietary funds. The costs of inventory items are recorded as expenditures in the governmental fund when purchased and as expenses in the proprietary funds when used.

#### I. <u>Prepaid Items</u>

Payments made to vendors for services that will benefit periods beyond December 31, 2010, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### J. Capital Assets and Depreciation

Capital assets are defined by the City as assets with an initial, individual cost of more than \$1,000.

#### 1. Property, Plant and Equipment - Governmental Activities

Governmental Activities capital assets are those not directly related to the business type funds. These generally are acquired or constructed for governmental activities and are recorded as expenditures in the governmental funds and are capitalized at cost or estimated historical cost for assets not purchased in recent years.

Estimated historical costs for governmental activities capital asset values were initially determined by identifying historical costs when such information was available. In cases where information supporting original cost was not obtainable, estimated historical costs were developed. For certain capital assets, the estimates were arrived at by indexing estimated current costs back to the estimated year of acquisition.

Capital assets include land, construction in progress, buildings, improvements other than buildings, machinery and equipment and infrastructure. Infrastructure is defined as long-lived capital assets that normally are stationary in nature and normally can be preserved for a significant number of years. Examples of governmental activities infrastructure include roads, curbs, sidewalks and storm sewers. These assets are reported in the Governmental Activities column of the Government-wide Statement of Net Assets, but they are not reported in the Fund Financial Statements.

#### 2. Property, Plant and Equipment - Business Type Activities

Proprietary funds capital assets are stated at cost (or estimated historical cost), including interest capitalized during construction and architectural and engineering fees where applicable. Contributed capital assets are recorded at fair market value at the date received. Proprietary funds capital assets are similar to Governmental Activities capital assets with the exception of the infrastructure. Proprietary infrastructure consists of water and sewer lines. These assets are reported in both the Business-Type Activities column of the Government-wide Statement of Net Assets and in the respective funds.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## J. Capital Assets and Depreciation (Continued)

### 3. Depreciation

All capital assets are depreciated, excluding land and construction in progress.

Depreciation has been provided using the straight-line method over the following estimated useful lives:

Description	Governmental and Business-Type Activities Estimated Lives (in years)
Buildings	15 - 40
Improvements Other Than Buildings	50
Machinery and Equipment	5 - 10
Infrastructure	15 - 100

#### K. Long-Term Obligations

Long-term liabilities are being repaid from the following funds:

Obligation	Fund
General Obligation Bonds	Debt Service Fund, Swimming Pool Fund, Water Fund
Capital Leases	Street Construction, Maintenance and Repair Fund
Ohio Water Development Authority Loans	Sewer Fund
Ohio Public Works Commission Loan	Sewer Fund
Compensated Absences	General Fund Street Construction, Maintenance and Repair Fund Fire Levy Fund Water Fund Sewer Fund

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### L. Compensated Absences

In accordance with GASB Statement No. 16, "Accounting for Compensated Absences," vacation and compensatory time are accrued as liabilities when an employee's right to receive compensation is attributable to services already rendered and it is probable that the employee will be compensated through paid time off or some other means, such as cash payments at termination or retirement. Leave time that has been earned but is unavailable for use as paid time off or as some other form of compensation because an employee has not met the minimum service time requirement, is accrued to the extent that it is considered to be probable that the conditions for compensation will be met in the future.

Sick leave is accrued using the vesting method, whereby the liability is recorded on the basis of leave accumulated by employees who are eligible to receive termination payments as of the balance sheet date, and on leave balances accumulated by other employees who are expected to become eligible in the future to receive such payments.

For governmental funds, if a portion of unpaid compensated absences has matured as of year end, it is reported as an expenditure in the fund from which the individual earning the leave is paid, and a corresponding liability is reflected in the account "Compensated Absences Payable." In the government wide statement of net assets, "Compensated Absences Payable" is recorded within the "Due within one year" account and the long-term portion of the liability is recorded within the "Due in more than one year" account. Compensated absences are expensed in the proprietary funds when earned and the related liability is reported within the fund.

#### M. <u>Restricted Assets</u>

Cash with fiscal agent is classified as restricted assets on the balance sheet because these funds are being held for specified purposes.

#### N. Pensions

The provision for pension costs are recorded when the related payroll is accrued and the obligation is incurred.

#### **O.** <u>Operating Revenues and Expenses</u>

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for water treatment and distribution and wastewater collection and treatment. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### P. Self-Funded Insurance

The City is self-funded for employee health care benefits. The program is administered by Aultra Admin Group, which provides claims review and processing services. Each City fund is charged for its proportionate share of covered employees. The City records a liability in claims payable for incurred but unreported claims at year end based upon an analysis of historical claims and expenses.

#### Q. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Flows of cash or goods from one fund to another with a requirement for repayment are reported as Interfund Loans Receivable/Payable. There were no outstanding interfund loans at December 31, 2010. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. In addition, interfund transfers between governmental funds are eliminated for reporting on the government-wide financial statements. Only transfers between governmental activities and business-type activities are reported on the statement of activities.

#### R. <u>Reservations of Fund Balance and Designations</u>

Reservations of fund balance or net assets indicate that a portion of the balance is not available for expenditure or is legally segregated for a specific future use. Balances are reserved for inventories of materials and supplies, prepaid items, debt service and encumbered amounts that are not accrued at year end in the governmental funds. In addition, the City has designated a General Fund amount for future years' expenditures for the purpose of budget stabilization, as permitted by Ohio Revised Code Section 5705.13.

#### S. <u>Net Assets</u>

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

# NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# A. <u>Explanation of certain differences between the governmental fund balance sheet and the</u> government-wide statement of net assets

The governmental fund balance sheet includes a reconciliation between fund balance – total governmental funds and net assets of governmental funds as reported in the government-wide statement of net assets. The following is a detailed listing of those reconciling items that are net adjustments or a combination of several transactions:

Other long-term assets not available to pay for current-period expenditures:

	*
Delinquent Income Tax Revenue	\$109,611
Delinquent Property Tax Revenue	57,385
Shared Revenues	376,516
	\$543,512
Long-Term liabilities not reported in the funds:	
General Obligation Bonds Payable	(\$3,735,000)
Capital Leases Payable	(5,371)
Accrued Interest on Long-Term Debt	(12,697)
Compensated Absences Payable	(781,794)
	(\$4,534,862)

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# NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (Continued)

# B. <u>Explanation of certain differences between the governmental fund statement of revenues</u>, expenditures, and changes in fund balances and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net assets of governmental activities as reported in the government – wide statement of activities. The following is a detailed listing of those reconciling items that are net adjustments or a combination of several transactions:

Amount by which capital outlay exceeded depreciation in the current period:

Capital Outlay	\$2,359,704
Depreciation Expense	(1,199,397) \$1,160,307
	\$1,100,307
Governmental revenues not reported in the funds:	
Increase in Delinquent Income Tax Revenue	\$2,831
Increase in Delinquent Property Tax	3,644
Increase in Shared Revenue	23,285
	\$29,760

Net amount of long-term debt issuance and bond and lease principal payments:

General Obligation Bond Principal	\$280,000
Capital Lease Payments	19,111
	\$299,111

Expenses not requiring the use of current financial resources:

Increase in Compensated Absences Payable	(\$36,435)
Decrease in supplies inventory	(1,406)
	(\$37,841)

#### NOTE 3 - COMPLIANCE AND ACCOUNTABILITY

#### A. Fund Deficits

The fund deficits at December 31, 2010 of \$62,728 in the Fire Pension Fund, of \$69,380 in the Police Pension Fund (special revenue funds) and of \$174,240 in the Self Insurance Fund (internal service fund) arise from the recognition of expenditures/expenses on the modified accrual/accrual basis that are greater than expenditures/expenses recognized on the budgetary/cash basis. Deficits do not exist under the budgetary/cash basis of accounting. Transfers are provided when cash is required, not when accruals occur.

## NOTE 4 - CASH, CASH EQUIVALENTS AND INVESTMENTS

Cash resources of several individual funds are combined to form a pool of cash and investments. In addition, investments are separately held by a number of individual funds. Statutes require the classification of funds held by the City into three categories.

Category 1 consists of "active" funds - those funds required to be kept in "cash" or "near cash" status for immediate use by the City. Such funds must be maintained either as cash in the City Treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts.

Category 2 consists of "inactive" funds - those funds not required for use within the current five year period of designation of depositories. Inactive funds may be deposited or invested only as certificates of deposit maturing no later than the end of the current period of designation of depositories.

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# NOTE 4 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

Category 3 consists of "interim" funds - those funds not needed for immediate use, but needed before the end of the current period of designation of depositories. Interim funds may be invested or deposited in the following securities:

- United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- Interim deposits in eligible institutions applying for interim funds;
- Time certificates of deposit or savings or deposit accounts including, but not limited to passbook accounts;
- Bonds and other obligations of the State of Ohio or Ohio local governments;
- No-load money market mutual funds consisting exclusively of obligations described in the first two bullets of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions, and
- The State Treasury Asset Reserve of Ohio (STAR Ohio).

# NOTE 4 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

#### A. Deposits

Custodial credit risk is the risk that in the event of bank failure, the government's deposits may not be returned. Protection of City cash and deposits is provided by the federal deposit insurance corporation as well as qualified securities pledged by the institution holding the assets. The City has no policy on custodial credit risk and is governed by Ohio Revised Code. Ohio Law requires that deposits be placed in eligible banks or savings and loan associations located in Ohio. Any public depository in which the City places deposits must pledge as collateral eligible securities of aggregate market value equal to the excess of deposits not insured by the Federal Deposit Insurance Corporation (FDIC). The securities pledged as collateral are pledged to a pool for each individual financial institution in amounts equal to at least 105% of the carrying value of all public deposits held by each institution. Obligations that may be pledged as collateral are limited to obligations of the United States and its agencies and obligations of any state, county, municipal corporation or other legally constituted authority of any other state, or any instrumentality of such county, municipal corporation or other authority. Collateral is held by trustees including the Federal Reserve Bank and designated third party trustees of the financial institutions.

At year end the carrying amount of the City's deposits was \$6,308,360 and the bank balance was \$6,554,449. Federal depository insurance covered \$750,000 of the bank balance. Of the remaining uninsured bank balance, the City was exposed to custodial risk as follows:

	Balance
Uninsured and collateralized with securities held by	
the pledging institution's trust department not in the City's name	\$5,804,449
Total Balance	\$5,804,449

#### B. Investments

The City's investments at December 31, 2010 were as follows:

			Investment Maturities (in Years)		
	Fair Value	Credit Rating	less than 1	1-3	3-5
STAR Ohio	\$962,040	AAAm <sup>1</sup>	\$962,040	\$0	\$0
FNMA	791,166	AAA <sup>1</sup>	0	102,400	688,766
FHLB	1,438,656	AAA <sup>1</sup>	0	599,843	838,813
FHLMC	1,065,067	AAA <sup>1</sup>	0	74,577	990,490
FFCB	272,968	AAA <sup>1</sup>	0	0	272,968
FICO Strips	170,439	AAA <sup>1</sup>	0	170,439	0
FFC	50,603	AAA <sup>1</sup>	0	0	50,603
Total Investments	\$4,750,939		\$962,040	\$947,259	\$2,841,640

<sup>1.</sup> Standard & Poor's

<sup>2.</sup> All are fully FDIC insured and therefore have an implied AAA credit rating

#### NOTE 4 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

#### B. <u>Investments</u> (Continued)

*Interest Rate Risk* – The Ohio Revised Code generally limits security purchases to those that mature within five years of settlement date. The City has no policy on interest rate risk and is governed by Ohio Revised Code as described under Deposits.

*Investment Credit Risk* – The City has no investment policy that limits its investment choices other than the limitation of State statute for "interim" funds described previously.

*Concentration of Credit Risk* – The City places no limit on the amount the City may invest in one issuer. Of the City's total investments, 16.7% are FNMA, 30.3% are FHLB, 22.4% are FHLMC, 20.2% are STAR Ohio, 5.8% are FFCB, 3.6% are FICO Strips and 1% are FFC.

*Custodial Credit Risk* – For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The City has no policy on custodial credit risk and is governed by Ohio Revised Code as described under Deposits.

#### C. Cash With Fiscal Agent

The City has uninsured and uncollateralized cash in the amount of \$79,359 being held by the Licking County Engineer. This cash is restricted in its use for various road improvement projects.

#### D. Reconciliation of Cash, Cash Equivalents and Investments

The classification of cash, cash equivalents and investments on the basic financial statements is based on criteria set forth in GASB Statement No. 9. STAR Ohio and certificates of deposit with an original maturity of three months or less are treated as cash equivalents. The classification of cash and cash equivalents (deposits) for purposes of this note are based on criteria set forth in GASB Statement No. 3.

A reconciliation between classifications of cash and investments on the financial statements and the classifications per items A and B of this note are as follows:

	Cash and Cash	
	Equivalents *	Investments
Per GASB Statement No. 9	\$5,207,056	\$5,852,243
Certificates of Deposit (with maturities of more than 3 months)	2,063,344	(2,063,344)
Investments:		
STAR Ohio	(962,040)	962,040
Per GASB Statement No. 3	\$6,308,360	\$4,750,939

\* Does not include cash with fiscal agent.

#### NOTE 5 - TAXES

### A. Property Taxes

Property taxes include amounts levied against all real estate and public utility property, and tangible personal property located in the City and used in business. Real property taxes (other than public utility) collected during 2010 were levied after October 1, 2009 on assessed values as of January 1, 2009, the lien date. Assessed values were established by the County Auditor at 35 percent of appraised market value. All property is required to be reappraised every six years and equalization adjustments made in the third year following reappraisal. The last revaluation was completed in 2009. Real property taxes are payable annually or semi-annually. The first payment is due January 20; the remainder payable by June 20.

Tangible personal property tax revenues received in 2010 (other than public utility property) represent the collection of 2010 taxes levied against local and inter-exchange telephone companies. Tangible personal property tax on business inventory, manufacturing machinery and equipment, furniture and fixtures is no longer levied and collected. Tangible personal property taxes received from telephone companies in calendar year 2010 were levied after October 1, 2009 on values as of December 31, 2009. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, the first payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

The tax on telephone and telecommunications property will be eliminated by calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. House Bill No. 66 was to hold governments harmless by replacing a portion of the revenue lost by the City due to the phasing out of the tax. In calendar years 2006-2012, the City will be fully reimbursed for the lost revenue. In calendar years 2013-2017, the reimbursements will be phased out.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility tangible personal property is currently assessed at 100 percent of its true value. Public utility property taxes are payable on the same dates as real property described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County including the City of Heath. The County Auditor periodically remits to the City its portion of the taxes collected. The full tax rate for all City operations for the year ended December 31, 2010 was \$5.40 per \$1,000 of assessed value. The assessed value upon which the 2010 levy was based was \$264,895,150. This amount constitutes \$258,951,360 in real property assessed value and \$5,943,790 in public utility assessed.

Ohio law prohibits taxation of property from all taxing authorities in excess of 1% of assessed value without a vote of the people. Under current procedures, the City's share is .540% (5.40 mills) of assessed value.

#### NOTE 5 - TAXES (Continued)

#### A. <u>Property Taxes</u> (Continued)

Property taxes receivable represents real property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2010 and for which there is an enforceable legal claim. In the General Fund, Fire Levy Fund, Fire Pension Fund and Police Pension Fund, the entire receivable has been offset by deferred revenue since the current taxes were not levied to finance 2010 operations and the collection of delinquent taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as revenue while the remainder of the receivable is deferred.

#### B. Income Tax

The City levies a tax of 1.5% on all salaries, wages, commissions and other compensation and on net profits earned within the City as well as on incomes of residents earned outside the City. In the latter case, the City allows a credit of 100% of the tax paid to another municipality to a maximum of the total amount assessed.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly, as required. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

### NOTE 6 - RECEIVABLES

Receivables at December 31, 2010 consisted of taxes, accounts receivables and intergovernmental receivables arising from shared revenues.

#### NOTE 7 - TRANSFERS

Following is a summary of transfers in and out for all funds for 2010:

Fund	Transfer In	Transfer Out
Governmental Activities:		
General Fund	\$0	\$596,215
Capital Improvement Fund	93,500	88,552
Other Governmental Funds	591,267	0
Totals	\$684,767	\$684,767

#### NOTE 7 - TRANSFERS (Continued)

Transfers are used to move revenues from the funds that statute or budget requires to collect them to the funds that statute or budget requires to expend them; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service; and to transfer capital assets. All transfers are considered allowable in accordance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

#### **NOTE 8 - CAPITAL ASSETS**

#### A. Governmental Activities Capital Assets

Summary by category of changes in governmental activities capital assets at December 31, 2010:

Historical Cost:

Class	December 31, 2009	Additions	Deletions	December 31, 2010	
Non-Depreciable Capital Assets:					
Land	\$10,075,521	\$0	\$0	\$10,075,521	
Construction in Progress	529,247	115,920	(529,247)	115,920	
Subtotal	10,604,768	115,920	(529,247)	10,191,441	
Depreciable Capital Assets:					
Buildings	4,929,241	1,497,923	0	6,427,164	
Improvements other than Buildings	3,526,487	284,000	(1,559)	3,808,928	
Machinery and Equipment	5,993,183	382,438	(299,930)	6,075,691	
Infrastructure	19,746,524	608,670	(234,238)	20,120,956	
Subtotal	34,195,435	2,773,031	(535,727)	36,432,739	
Total Cost	\$44,800,203	\$2,888,951	(\$1,064,974)	\$46,624,180	
Accumulated Depreciation:					
	December 31,			December 31,	
Class	2009	Additions	Deletions	2010	
Buildings	(\$2,380,600)	(\$133,603)	\$0	(\$2,514,203)	
Improvements other than Buildings	(1,354,758)	(173,111)	1,559	(1,526,310)	
Machinery and Equipment	(4,282,320)	(223,904)	289,451	(4,216,773)	
Infrastructure	(7,985,713)	(668,779)	212,944	(8,441,548)	
Total Depreciation	(\$16,003,391)	(\$1,199,397) *	\$503,954	(\$16,698,834)	
Net Value:	\$28,796,812			\$29,925,346	

\* Depreciation expenses were charged to governmental functions as follows:

Security of Persons and Property	\$197,741
Leisure Time Activities	244,655
Community Environment	1,270
Transportation	730,231
General Government	25,500
Total Depreciation Expense	\$1,199,397

### NOTE 8 - CAPITAL ASSETS (Continued)

### B. Business-Type Activities Capital Assets

Summary by Category at December 31, 2010:

Historical Cost:

Historicai Cost.				
	December 31,			December 31,
Class	2009	Additions	Deletions	2010
Non-Depreciable Capital Assets:				
Land	\$397,374	\$0	\$0	\$397,374
Construction in Progress	37,362	680,895	(37,362)	680,895
Subtotal	434,736	680,895	(37,362)	1,078,269
Depreciable Capital Assets:				
Buildings	12,693,862	0	0	12,693,862
Improvements Other Than Buildings	1,515,418	0	0	1,515,418
Machinery and Equipment	5,332,514	122,894	(4,500)	5,450,908
Infrastructure	15,067,320	1,558,050	0	16,625,370
Subtotal	34,609,114	1,680,944	(4,500)	36,285,558
Total Cost	\$35,043,850	\$2,361,839	(\$41,862)	\$37,363,827
Accumulated Depreciation:				
	December 31,			December 31,
Class	2009	Additions	Deletions	2010
Buildings	(\$5,316,941)	(\$309,358)	\$0	(\$5,626,299)
Improvements Other Than Buildings	(903,304)	(74,422)	0	(977,726)
Machinery and Equipment	(4,275,316)	(123,407)	4,437	(4,394,286)
Infrastructure	(7,589,292)	(281,490)	0	(7,870,782)
Total Depreciation	(\$18,084,853)	(\$788,677)	\$4,437	(\$18,869,093)
Net Value:	\$16,958,997			\$18,494,734

### NOTE 9 – DEFINED BENEFIT PENSION PLANS

All of the City's full-time employees participate in one of two separate retirement systems which are costsharing multiple employer defined benefit pension plans.

#### A. Ohio Public Employees Retirement System ("OPERS")

The following information was provided by OPERS to assist the City in complying with GASB Statement No. 27, "Accounting for Pensions by State and Local Government Employers."

All employees of the City, except full-time uniformed police officers and full-time firefighters, participate in one of the three pension plans administered by OPERS: the Traditional Pension Plan (TP), the Member-Directed Plan (MD), and the Combined Plan (CO). The TP Plan is a cost-sharing multiple employer defined benefit pension plan. The MD Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the MD Plan members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings thereon. The CO Plan is a cost-sharing multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan. Under the CO Plan employer contributions are invested by the retirement system to provide a formula retirement benefit similar in nature to the TP Plan. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the MD Plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost-of-living adjustments to members of the TP Plan and CO Plan. Members of the MD Plan do not qualify for ancillary benefits, including postemployment health care benefits. Chapter 145 of the Ohio Revised Code provides statutory authority to establish and amend benefits. The Ohio Public Employees Retirement System issues a stand-alone financial report that includes financial statements and required supplementary information for OPERS. Interested parties may obtain a copy by making a written request to OPERS, Attention: Finance Director, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or 1-800-222-7377.

The ORC provides statutory authority for employee and employer contributions. For 2010, employee and employer contribution rates were consistent across all three plans (TP, MD and CO). The employee contribution rate is 10.0%. The 2010 employer contribution rate for local government employer units was 14.00%, of covered payroll which is the maximum contribution rate set by State statutes. Employer contribution rates are actuarially determined. A portion of the City's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. The portion of employer contributions allocated to pension obligations for members in the Traditional Plan was 8.5% from January 1 through February 28, 2010 and 9.0% from March 1 through December 31, 2010. The portion of employer contributions allocated to pension obligations for members in the Combined Plan was 9.27% from January 1 through February 28, 2010, and 9.77% from March 1 through December 31, 2010. The contribution

### NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)

#### A. Ohio Public Employees Retirement System ("OPERS") (Continued)

requirements of plan members and the City are established and may be amended by the OPERS Board. The City's required contributions for pension obligations to OPERS for the years ending December 31, 2010, 2009, and 2008 were \$204,533, \$232,434 and \$172,958, respectively, which were equal to the required contributions for each year. Contributions to the member-directed plan for 2010 were \$1,245 made by the City and \$889 made by the plan members.

#### B. Ohio Police and Fire Pension Fund ("OP&F")

All City full-time police officers and full-time firefighters participate in OP&F, a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost of living adjustments and death benefits to plan members and beneficiaries. Contribution requirements and benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the ORC. The Ohio Police and Fire Pension Fund issues a stand-alone financial report that includes financial statements and required supplementary information for the plan. Interested parties may obtain a copy by making a written request to 140 East Town Street, Columbus, Ohio 43215-5164 or by calling (614) 228-2975.

Plan members are required to contribute 10.0% of their annual covered salary, while employers are required to contribute 19.5% and 24.0% respectively for police officers and firefighters. A portion of the City's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for 2010, 12.75% of annual covered salary for police and 17.25% of annual covered salary for firefighters, respectively, were the portions used to fund pension obligations. The City's contributions for pension obligations to the OP&F Fund for the years ending December 31, 2010, 2009, and 2008 were \$154,306, \$142,978 and \$144,495 for police and \$169,623, \$198,150 and \$169,985 for firefighters, respectively, which were equal to the required contributions for each year.

#### **NOTE 10 - POSTEMPLOYMENT BENEFITS**

#### A. Ohio Public Employees Retirement System ("OPERS")

Plan Description – OPERS administers three separate pension plans: the Traditional Pension Plan – a cost-sharing, multiple-employer defined benefit pension plan; the Member directed Plan – a defined contribution plan; and the Combined Plan – a cost sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care plan, which includes a medical plan, prescription drug program and Medicare Part B Premium reimbursement, to qualifying member of both the Traditional Pension and the Combined Plans. Members of the Member Directed Plan do not qualify for ancillary benefits, including postemployment health care coverage.

#### **NOTE 10 - POSTEMPLOYMENT BENEFITS** (Continued)

#### A. Ohio Public Employees Retirement System ("OPERS") (Continued)

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 45.

The ORC permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the ORC.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by making a written request to OPERS, Attention: Finance Director, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or 1-800-222-7377.

Funding Policy – The ORC provides the statutory authority requiring public employers to fund post retirement health care coverage through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post retirement health care benefits. Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2010, local government employers contribution to a rate of 14.00% of covered payroll. The ORC currently limits the employers. Active members do not make contributions to the OPEB plan.

The OPERS Postemployment Health Care plan was established under, and is administered in accordance with Internal Revenue Code 401(h). Each year the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of postemployment health care benefits. The portion of employer contributions allocated to health care for members in the Traditional Plan was 5.5% from January 1 through February 28, 2010 and 5.0% from March 1 through December 31, 2010. The portion of employer contributions allocated to health care for members in the Combined Plan was 4.73% from January 1 through February 1 through February 28, 2010, and 4.23% from March 1 through December 31, 2010. The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions for health care to the OPERS for the years ending December 31, 2010, 2009, and 2008 were \$138,628, \$168,067 and \$172,958, respectively, which were equal to the required contributions for each year.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007 and January 1, 2008, which allowed additional funds to be allocated to the health care plan.

### NOTE 10 - POSTEMPLOYMENT BENEFITS (Continued)

#### B. Ohio Police and Fire Pension Fund ("OP&F")

Plan Description – The City contributes to the OP&F sponsored health care program, a costsharing multiple-employer defined postemployment health care plan administered by OP&F. OP&F provides health care benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 45.

The ORC permits, but does not mandate, OP&F to provide OPEB benefits. Authority to establish and amend benefits is provided in Chapter 742 of the ORC.

OP&F issues a stand-alone financial report that includes financial information and required supplementary information for the plan. Interested parties may obtain a copy by making a written request to 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The ORC provides for contribution requirements of the participating employers and of plan members to the OP&F. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5% and 24.0% of covered payroll for police and fire employers, respectively. The ORC states that the employer contribution may not exceed 19.5% of covered payroll for police employer units and 24.0% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2010, the employer contribution allocated to the health care plan was 6.75% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h). The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions for health care to the OP&F for the years ending December 31, 2010, 2009, and 2008 were \$81,691, \$75,694 and \$76,498 for police and \$66,374, \$77,537 and \$66,516 for firefighters, respectively, which were equal to the required contributions for each year.

### NOTE 11 – COMPENSATED ABSENCES

The City accrues a liability for accumulated unpaid sick, vacation, and compensatory time when earned by employees. Employees earn sick and vacation leave at varying rates based upon length of service. Upon retirement, an employee with ten or more years of service with the City will be compensated for their accumulated sick leave at a rate of 50% of the balance.

At December 31, 2010, the City's accumulated, unpaid compensated absences amounted to \$905,146. Of this amount, \$781,794 is recorded as Governmental Activities on the Entity Wide Statement of Net Assets (\$57,620 is reported as due within one year), \$123,352 is recorded as Business-type activities (\$36,640 is reported as due within one year).

#### NOTE 12 - LONG-TERM DEBT AND OTHER LONG-TERM OBLIGATIONS

Long-term debt and other long-term obligations of the City at December 31, 2010 were as follows:

		Original Liability		Balance December 31, 2009	Additions	(Reductions)	Balance December 31, 2010	Amounts Due Within One Year
Governmental Act	ivities:	· · · ·						
General Obligation	on Bonds:							
4.25 - 5.05%	Swimming Pool Improvement	1,850,000	2022	\$1,365,000	\$0	(\$80,000)	\$1,285,000	\$85,000
3.00 - 5.00%	State Route 79 Improvement	2,035,000	2023	1,560,000	0	(85,000)	1,475,000	90,000
1.20 - 3.50%	Fire Station Refunding	1,195,000	2018	1,090,000	0	(115,000)	975,000	110,000
Total Ge	eneral Obligation Bonds			4,015,000	0	(280,000)	3,735,000	285,000
	Capital Leases	89,348		24,482	0	(19,111)	5,371	5,371
	Compensated Absences			745,359	88,575	(52,140)	781,794	57,620
Total Governme	ental Long-Term Debt			\$4,784,841	\$88,575	(\$351,251)	\$4,522,165	\$347,991
Business Type Act								
General Obligation 1.20 - 3.50%		2 100 000	2018	¢1 015 000	¢O	(\$105,000)	¢1 720 000	¢200.000
	Water Refunding	2,100,000	2018	\$1,915,000	\$0	(\$195,000)	\$1,720,000	\$200,000
	eneral Obligation Bonds			1,915,000	0	(195,000)	1,720,000	200,000
	elopment Authority Loans:							
5.00%	Loan SRF-112	6,558,290	2012	982,922	0	(479,283)	503,639	503,639
5.00%	Loan SRF-114	1,668,457	2010	64,869	0	(64,869)	0	0
3.76%	Loan SRF-4011	2,757,604	2024	2,384,283	0	(120,896)	2,263,387	125,484
3.25%	Loan SRF-5657	4,110,016	2032	0	1,351,511	0	1,351,511	0
Total OV	WDA Loans			3,432,074	1,351,511	(665,048)	4,118,537	629,123
0.00%	OPWC Loan Payable	104,256	2038	100,780	0	(3,476)	97,304	3,476
	Compensated Absences			139,935	4,407	(20,990)	123,352	36,640
Total Business T	Type Long-Term Debt			\$5,587,789	\$1,355,918	(\$884,514)	\$6,059,193	\$869,239

#### NOTE 12 - LONG-TERM DEBT AND OTHER LONG-TERM OBLIGATIONS (Continued)

Principal and interest requirements to retire long-term debt outstanding at December 31, 2010 were as follows:

	General Obligation Bonds							
	Governmenta	al Activities	Business-Type	e Activities				
Years	Principal	Interest	Principal	Interest				
2011	\$285,000	\$150,280	\$200,000	\$44,575				
2012	290,000	141,984	205,000	42,175				
2013	300,000	132,485	205,000	38,075				
2014	315,000	122,284	210,000	33,462				
2015	325,000	111,062	215,000	28,212				
2016-2020	1,535,000	357,735	685,000	46,226				
2021-2024	685,000	61,460	0	0				
Totals	\$3,735,000	\$1,077,290	\$1,720,000	\$232,725				
	OWDA	Loans	OPWC Loan					
	0110/1	Loans		Loan				
Years	Principal	Interest	Principal	Interest				
Years 2011								
	Principal	Interest	Principal	Interest				
2011	Principal \$629,123	Interest \$102,798	Principal \$3,476	Interest \$0				
2011 2012	Principal \$629,123 130,247	Interest \$102,798 79,173	Principal \$3,476 3,476	Interest \$0 0				
2011 2012 2013	Principal \$629,123 130,247 135,191	Interest \$102,798 79,173 74,229	Principal \$3,476 3,476 3,476	Interest \$0 0 0				
2011 2012 2013 2014	Principal \$629,123 130,247 135,191 140,321	Interest \$102,798 79,173 74,229 69,098	Principal \$3,476 3,476 3,476 3,476 3,476	Interest \$0 0 0 0 0				
2011 2012 2013 2014 2015	Principal \$629,123 130,247 135,191 140,321 145,647	Interest \$102,798 79,173 74,229 69,098 63,772	Principal \$3,476 3,476 3,476 3,476 3,476 3,476	Interest \$0 0 0 0 0 0				
2011 2012 2013 2014 2015 2016-2020	Principal \$629,123 130,247 135,191 140,321 145,647 815,466	Interest \$102,798 79,173 74,229 69,098 63,772 231,626	Principal \$3,476 3,476 3,476 3,476 3,476 3,476 17,380	Interest \$0 0 0 0 0 0 0 0				
2011 2012 2013 2014 2015 2016-2020 2021-2025	Principal \$629,123 130,247 135,191 140,321 145,647 815,466 771,031	Interest \$102,798 79,173 74,229 69,098 63,772 231,626 66,645	Principal \$3,476 3,476 3,476 3,476 3,476 17,380 17,380	Interest           \$0           0				
2011 2012 2013 2014 2015 2016-2020 2021-2025 2026-2030	Principal \$629,123 130,247 135,191 140,321 145,647 815,466 771,031 1,351,511	Interest \$102,798 79,173 74,229 69,098 63,772 231,626 66,645 43,924	Principal \$3,476 3,476 3,476 3,476 3,476 3,476 17,380 17,380 17,380	Interest           \$0           0				

#### A. Defeased Debt

In September 2009, the City refunded \$1,150,000 of General Obligation Bonds for Fire Station Improvements, through the issuance of \$1,195,000 of General Obligation Bonds. The net proceeds of the 2010 Bonds have been invested in obligations guaranteed as to both principal and interest by the United States Government and placed in irrevocable escrow accounts which, including interest earned, will be used to pay the principal and interest on the refunded bonds. The refunded bonds, which have an outstanding balance of \$955,000 at December 31, 2010, are not included in the City's outstanding debt since the City has in-substance satisfied its obligations through the advance refunding.

#### NOTE 12 - LONG-TERM DEBT AND OTHER LONG-TERM OBLIGATIONS (Continued)

#### A. <u>Defeased Debt</u> (Continued)

In September 2009, the City refunded \$2,025,000 of General Obligation Bonds for Water Improvements, through the issuance of \$2,100,000 of General Obligation Bonds. The net proceeds of the 2010 Bonds have been invested in obligations guaranteed as to both principal and interest by the United States Government and placed in irrevocable escrow accounts which, including interest earned, will be used to pay the principal and interest on the refunded bonds. The refunded bonds, which have an outstanding balance of \$1,695,000 at December 31, 2010, are not included in the City's outstanding debt since the City has in-substance satisfied its obligations through the advance refunding.

#### B. OWDA Loans

The City has various outstanding Ohio Water Development Authority Loans ranging from 3.25% - 5% for various wastewater treatment plant improvements. The City has pledged future sewer customer revenues, net of specified operating expenses, to repay the loans outstanding. The loans are payable solely from sewer customer net revenues and are payable through 2012, 2024 and 2032 for the three separate loans outstanding.

#### C. OPWC Loans

The City has pledged future sewer customer revenues, net of specified operating expenses, to repay \$104,256 borrowed from the Ohio Public Works Commission in 2008. Proceeds from this loan provided for the improvement of sewer lines at the Heath-Newark-Licking County Port Authority. This loan was issued interest free.

### NOTE 13 - CAPITAL LEASES

The City leases a pick-up truck. The cost of the equipment obtained under the lease agreement (\$24,610) is included in the Governmental Activities capital assets as machinery and equipment. The liability for this lease is recorded on the Statement of Net Assets as due within one year. The following is a schedule of future minimum lease payments under the capital leases together with the present value of the net minimum lease payments as of December 31, 2010:

Year Ending December 31,	Capital Leases
2011	\$5,622
Minimum Lease Payments	5,622
Less amount representing interest at the	
City's incremental borrowing rate of interest	(251)
Present value of minimum lease payments	\$5,371

### **NOTE 14 - RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. The City carries commercial insurance policies to cover comprehensive liability, official and employee errors and omissions, and property and equipment. There has been no significant reduction in insurance coverages from the prior year. In addition, settled claims resulting from these risks have not exceeded commercial insurance coverages in any of the past three fiscal years.

Workers' Compensation claims are covered through the City's participation in the State of Ohio's program. The City pays the State Workers' Compensation System a premium based upon a rate per \$100 of payroll. The rate is determined based on accident history and administrative costs. The City of Heath is a member of the Ohio Municipal League (OML) Workers' Compensation Pool. The pool groups similar municipal employers to gain a greater discount in worker's compensation premiums for City employees. Section 4123.29 of the Ohio Revised Code, and the rules promulgated there under, permit the establishment of the employer group rating plan. Said plans pool and group the experience (payroll amounts and claims losses) of the participating employers in order to create a lower worker's compensation premium rate. The Ohio Municipal League (OML) as a sponsoring organization offers the plan to achieve lower workers' compensation premium rates for participants and to promote establishment of a safer working environment.

The City has a group health insurance program for employees and their eligible dependents. Premiums are paid into an internal service fund by all funds having compensated employees based on an analysis of historical claims experience, the desired fund balances and the number of active participating employees. The monies paid into the Self Insurance Fund (internal service fund) are available to pay claims and administrative costs. The plan is administered by a third party administrator, Aultra Administrative Group, which monitors all claim payments. Excess loss coverage, provided by the HCC Life Insurance Company, becomes effective after \$35,000 per year per specific claim. There is a lifetime maximum coverage per person of \$2,000,000.

The claims liability of \$186,159 reported in the fund at December 31, 2010 is based on the requirements of GASB Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

Changes in the fund's claims liability amount in fiscal years 2009 and 2010 were:

	Beginning of	Current Year Claims and		Balance at
	Fiscal Year	Changes in	Claims	Fiscal
Fiscal Year	Liability	Estimates	Payments	Year End
2009	\$91,697	\$853,348	(\$780,743)	\$164,302
2010	164,302	1,004,892	(983,035)	186,159

#### **NOTE 15 - CONTINGENCIES**

The City is a party to various legal proceedings, which seek damages or injunctive relief generally incidental to its operations and pending projects. The City's management is of the opinion that the ultimate disposition of various claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

#### NOTE 16 - CONSTRUCTION AND OTHER SIGNIFICANT COMMITMENTS

As of December 31, 2010, the City had the following significant contractual commitments outstanding:

	Remaining
	Contractual
Project	Commitment
WW Phase I Improvements	\$2,756,726
SR 79 Improvement Project (City's Share)	616,950
Total	\$3,373,676

### NOTE 17 – FUND RECLASSIFICATION

The Conn Memorial Trust Fund was reclassified from a Permanent Fund to a Special Revenue Fund during 2010. The reclassification did not result in any changes to the basic financial statements as the amounts remain reported as Other Governmental Funds on the Governmental Fund statements and as Governmental Activities on the entity-wide financial statements.

#### NOTE 18 - NOTES PAYABLE

The Ohio Revised Code provides that notes including renewal notes issued in anticipation of the issuance of general obligation bonds may be issued and outstanding from time to time up to a maximum period of 20 years from the date of issuance of the original notes. The maximum maturity for notes anticipating general obligation bonds payable from special assessments is five years. Any period in excess of five years must be deducted from the permitted maximum maturity of the bonds anticipated, and portions of the principal amount of notes outstanding for more than five years must be retired in amounts at least equal to, and payable no later than, those principal maturities required if the bonds had been issued at the expiration of the initial five year period. Bond anticipated by the notes, or from available funds of the City or a combination of these sources.

	Balance December 31,			Balance December 31,	
General Obligation Notes:	2009	Issued	(Retired)	2010	
Water Fund:					
1.50% Water Tank Note	\$0	\$1,100,000	\$0	\$1,100,000	

## NOTE 19 – SUBSEQUENT EVENT

In May 2011, the City issued \$1,325,000 in Swimming Pool Refunding Bonds to retire the \$1,285,000 swimming pool improvement bonds outstanding at December 31, 2010 with a final maturity of 2022.



Combining and Individual Fund STATEMENTS AND SCHEDULES

T he following combining statements and schedules include the Major and Nonmajor Governmental Funds.

### Nonmajor Governmental Funds

#### Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than amounts relating to expendable trusts or major capital projects) that are legally restricted to expenditures for specified purposes.

#### Street Construction, Maintenance and Repair Fund

To account for state levied and controlled gasoline tax and motor vehicle license fees designated for local street construction, maintenance and repair.

#### **State Highway Fund**

To account for the portion of the state gasoline tax and motor vehicle license fees designated for construction, maintenance and repair of state highways within the City.

#### **County \$5 Permissive License Tax Fund**

To account for permissive license tax received from the County for a project approved by the county engineer, or transfers to finance the project until completion whereupon reimbursement will be received. (The Statement of Revenues, Expenditures and Changes in Fund Balances is not presented because there was no activity during the year. This fund only exists on a GAAP basis and is not part of the City's appropriated budget, therefore no budgetary schedule is presented)

#### **Swimming Pool Fund**

To account for revenues and expenditures related to the operations of the Heath Municipal Pool.

#### **Municipal Motor Vehicle License Tax Fund**

To account for county-levied motor vehicle registration fees designated for street construction, maintenance and repair.

#### **Fire Pension Fund**

To account for taxes levied toward partial payment of the current and accrued liability for fire disability and pension.

#### **Police Pension Fund**

To account for taxes levied toward partial payment of the current and accrued liability for police disability and pension.

#### Law Enforcement Trust Fund

To account for funds received by the police department for contraband, per state statute.

#### **Police Professional Training Fund**

To account for the cost of continuing professional training programs for police personnel.

(Continued)

### Special Revenue Funds

#### **Enforcement and Education Fund**

To account for financial resources used to educate the public regarding laws governing the operation of motor vehicles while under the influence of alcohol.

### D.A.R.E. Fund

To account for revenues and expenditures relative to D.A.R.E. activities.

#### **Conn Memorial Trust Fund**

To account for money left to the City by the Conn family in trust for the operation and maintenance of the John C. Geller Park.

### **Debt Service Fund**

The Debt Service Fund is used to account for the accumulation of resources and payment of general obligation bond principal and interest from governmental resources and special assessment levies when the government is obligated in some manner for payment.

### **General Obligation Debt Service Fund**

To account for resources that are used for payment of principal, interest and fiscal charges on general obligation debt.

### **Capital Projects Funds**

The Capital Projects Funds are used to account for the financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary or trust funds.

### **County Road Fund**

To account for financial resources used for the planning and construction of a connector road from SR 79 to Thornwood Drive.

#### **Irving Wick Drive Improvement Fund**

To account for financial resources used for improvements along Irving Wick Drive.

### **Paving Fund**

To account for financial resources used for various paving projects throughout the City.

## Combining Balance Sheet Nonmajor Governmental Funds December 31, 2010

	Nonmajor Special Revenue Funds		Nonmajor Capital Projects Funds		Nonmajor Debt Service Fund		Total Nonmajor Governmental Funds		
Assets:									
Cash and Cash Equivalents	\$	570,151	\$	483,641	\$	104,989	\$	1,158,781	
Investments		65,332		0		0		65,332	
Receivables:									
Taxes		165,768		0		35,770		201,538	
Intergovernmental		286,505		1,607		0		288,112	
Inventory of Supplies, at Cost		53,112		0		0		53,112	
Prepaid Items		5,948		0		0		5,948	
Restricted Assets:									
Cash and Cash Equivalents with Fiscal Agent		79,359		0		0		79,359	
Total Assets	\$	1,226,175	\$	485,248	\$	140,759	\$	1,852,182	
Liabilities:									
Accounts Payable	\$	23,561	\$	0	\$	0	\$	23,561	
Accrued Wages and Benefits Payable		155,321		0		0		155,321	
Intergovernmental Payable		114		0		0		114	
Deferred Revenue		440,157		0		5,807		445,964	
Total Liabilities		619,153		0		5,807		624,960	
Fund Balances:									
Reserved for Encumbrances		24,312		0		0		24,312	
Reserved for Prepaid Items		5,948		0		0		5,948	
Reserved for Supplies Inventory		53,112		0		0		53,112	
Reserved for Debt Service		0		0		134,952		134,952	
Undesignated/Unreserved		523,650		485,248		0		1,008,898	
Total Fund Balances		607,022		485,248		134,952		1,227,222	
Total Liabilities and Fund Balances	\$	1,226,175	\$	485,248	\$	140,759	\$	1,852,182	

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended December 31, 2010

D	Nonmajor Special Revenue Funds		Nonmajor Capital Projects Funds		Nonmajor Debt Service Fund		Total Nonmajor Governmental Funds	
Revenues:	۴	1 45 000	٠	0	٨	2 (2 000	٠	400.000
Taxes	\$	145,233	\$	0	\$	263,089	\$	408,322
Intergovernmental Revenues		646,240		247,577		0		893,817
Charges for Services		526,001		0		0		526,001
Investment Earnings		1,610		0		0		1,610
Fines and Forfeitures		29,570		0		0		29,570
All Other Revenue		18,438		0		0		18,438
Total Revenue		1,367,092		247,577		263,089		1,877,758
Expenditures:								
Current:								
Security of Persons and Property		471,239		0		0		471,239
Leisure Time Activities		391,081		0		0		391,081
Transportation		943,943		327,971		0		1,271,914
Debt Service:								
Principal Retirement		99,111		0		200,000		299,111
Interest and Fiscal Charges		66,496		0		93,300		159,796
Total Expenditures		1,971,870		327,971		293,300		2,593,141
Excess (Deficiency) of Revenues Over Expenditures		(604,778)		(80,394)		(30,211)		(715,383)
Other Financing Sources (Uses):								
Transfers In		502,715		88,552		0		591,267
Total Other Financing Sources (Uses)		502,715		88,552		0		,
Total Other Financing Sources (Uses)		502,715		66,332		0		591,267
Net Change in Fund Balance		(102,063)		8,158		(30,211)		(124,116)
Fund Balances at Beginning of Year		707,015		477,090		165,163		1,349,268
Increase in Inventory Reserve		2,070		0		0		2,070
Fund Balances End of Year	\$	607,022	\$	485,248	\$	134,952	\$	1,227,222

# Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2010

	Street Construction, Maintenance and Repair		H	State Iighway	Pe	ounty \$5 ermissive ense Tax	Sv	vimming Pool	Mot	Iunicipal or Vehicle eense Tax
Assets:										
Cash and Cash Equivalents	\$	120,763	\$	112,274	\$	0	\$	15,449	\$	192,067
Investments		0		0		0		0		0
Receivables:										
Taxes		0		0		0		0		0
Intergovernmental		181,463		28,653		0		0		69,488
Inventory of Supplies, at Cost		50,640		0		0		2,472		0
Prepaid Items		3,014		0		0		2,934		0
Restricted Assets:										
Cash and Cash Equivalents										
with Fiscal Agent		0		0		79,359		0		0
Total Assets	\$	355,880	\$	140,927	\$	79,359	\$	20,855	\$	261,555
Liabilities:										
Accounts Payable	\$	21,550	\$	1,335	\$	0	\$	536	\$	0
Accrued Wages and Benefits Payable		13,921		0		0		3,986		0
Intergovernmental Payable		0		0		0		0		0
Deferred Revenue		120,976		20,941		79,359		0		46,325
Total Liabilities		156,447		22,276		79,359		4,522		46,325
rund Balances:										
Reserved for Encumbrances		7,609		0		0		0		0
Reserved for Prepaid Items		3,014		0		0		2,934		0
Reserved for Supplies Inventory		50,640		0		0		2,472		0
Undesignated/Unreserved		138,170		118,651		0		10,927		215,230
Total Fund Balances		199,433		118,651		0		16,333		215,230
Total Liabilities and Fund Balances	\$	355,880	\$	140,927	\$	79,359	\$	20,855	\$	261,555

Fire	e Pension	Police Pension	Enf	Law orcement Trust	Pro	Police fessional raining	orcement Education	D	.A.R.E.	Μ	Conn lemorial Trust	Total Nonmajor Special Revenue Funds
\$	2,088	\$ 3,218	\$	69,214	\$	1,876	\$ 21,334	\$	10,112	\$	21,756	\$ 570,151
	0	0		0		0	0		0		65,332	65,332
	82,884	82,884		0		0	0		0		0	165,768
	3,394	3,394		0		0	113		0		0	286,505
	0	0		0		0	0		0		0	53,112
	0	0		0		0	0		0		0	5,948
	0	0		0		0	0		0		0	79,359
\$	88,366	\$ 89,496	\$	69,214	\$	1,876	\$ 21,447	\$	10,112	\$	87,088	\$ 1,226,175
\$	0	\$ 0	\$	140	\$	0	\$ 0	\$	0	\$	0	\$ 23,561
	64,816	72,598		0		0	0		0		0	155,321
	0	0		114		0	0		0		0	114
	86,278	 86,278		0		0	 0		0		0	 440,157
	151,094	 158,876		254		0	 0		0		0	 619,153
	0	0		16,666		0	0		37		0	24,312
	0	0		0		0	0		0		0	5,948
	0	0		0		0	0		0		0	53,112
	(62,728)	 (69,380)		52,294	. <u> </u>	1,876	 21,447		10,075	. <u> </u>	87,088	 523,650
<u> </u>	(62,728)	 (69,380)	<u></u>	68,960	<u></u>	1,876	 21,447		10,112		87,088	 607,022
\$	88,366	\$ 89,496	\$	69,214	\$	1,876	\$ 21,447	\$	10,112	\$	87,088	\$ 1,226,175

### Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2010

-	Cor Ma	Street nstruction, intenance Id Repair	State	e Highway	Swir	nming Pool	Mote	unicipal or Vehicle ense Tax	Fir	e Pension
Revenues:	<b>.</b>		<u>_</u>	0	<i>.</i>	0	¢	0	<u>_</u>	
Taxes	\$	0	\$	0	\$	0	\$	0	\$	72,616
Intergovernmental Revenues		420,531		36,905		0		150,640		19,082
Charges for Services		600		0		518,083		0		0
Investment Earnings		0		0		0		0		0
Fines and Forfeitures		0		0		0		0		0
All Other Revenue		709		0		5,614		0		0
Total Revenue		421,840		36,905		523,697		150,640	<u> </u>	91,698
Expenditures:										
Current:										
Security of Persons and Property		0		0		0		0		196,358
Leisure Time Activities		0		0		391,081		0		0
Transportation		854,180		32,563		0		57,200		0
Debt Service:										
Principal Retirement		19,111		0		80,000		0		0
Interest and Fiscal Charges		1,054		0		65,442		0		0
Total Expenditures		874,345		32,563		536,523		57,200		196,358
Excess (Deficiency) of Revenues										
Over Expenditures		(452,505)		4,342		(12,826)		93,440		(104,660)
Other Financing Sources (Uses):										
Transfers In		275,000		0		25,515		0		71,100
Total Other Financing Sources (Uses)		275,000		0		25,515		0		71,100
Net Change in Fund Balance		(177,505)		4,342		12,689		93,440		(33,560)
Fund Balances (Deficit) at Beginning of Year		375,105		114,309		3,407		121,790		(29,168)
Increase in Inventory Reserve		1,833		0		237		0		0
Fund Balances (Deficit) End of Year	\$	199,433	\$	118,651	\$	16,333	\$	215,230	\$	(62,728)

Poli	ce Pension	Enf	Law orcement Trust	Pro	Police fessional raining	forcement Education	D	.A.R.E.	Con	n Memorial Trust	Total Ionmajor Special enue Funds
\$	72,617	\$	0	\$	0	\$ 0	\$	0	\$	0	\$ 145,233
	19,082		0		0	0		0		0	646,240
	0		5,108		0	0		0		2,210	526,001
	0		0		0	0		0		1,610	1,610
	0		27,125		0	2,445		0		0	29,570
	0		9,980		480	0		1,655		0	18,438
	91,699		42,213		480	2,445		1,655		3,820	1,367,092
	238,087 0 0 0 238,087		34,376 0 0 0 34,376		0 0 0 0 0 0	 0 0 0 0 0 0		2,418 0 0 0 2,418		0 0 0 0 0 0	 471,239 391,081 943,943 99,111 66,496 1,971,870
	(146,388)		7,837		480	2,445		(763)		3,820	(604,778)
	131,100		0		0	0		0		0	502,715
	131,100		0		0	 0		0		0	 502,715
	(15,288)		7,837		480	 2,445		(763)		3,820	 (102,063)
	(54,092)		61,123		1,396	19,002		10,875		83,268	707,015
	0		0		0	 0		0		0	 2,070
\$	(69,380)	\$	68,960	\$	1,876	\$ 21,447	\$	10,112	\$	87,088	\$ 607,022

# Combining Balance Sheet Nonmajor Capital Projects Funds December 31, 2010

	Co	unty Road	U	wick Drive	F	aving	ll Nonmajor ital Projects Funds
Assets:							
Cash and Cash Equivalents	\$	475,573	\$	1,517	\$	6,551	\$ 483,641
Receivables:							
Intergovernmental		0		0		1,607	 1,607
Total Assets	\$	475,573	\$	1,517	\$	8,158	\$ 485,248
Liabilities:							
Total Liabilities	\$	0	\$	0	\$	0	\$ 0
Fund Balances:							
Undesignated/Unreserved		475,573		1,517		8,158	485,248
Total Fund Balances		475,573		1,517		8,158	 485,248
Total Liabilities and Fund Balances	\$	475,573	\$	1,517	\$	8,158	\$ 485,248

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds For the Year Ended December 31, 2010

	Co	unty Road	-	wick Drive		Paving	Cap	l Nonmajor ital Project Funds
Revenues:	*		*		*		*	
Intergovernmental Revenues	\$	0	\$	0	\$	247,577	\$	247,577
Total Revenue		0		0		247,577		247,577
Expenditures:								
Current:								
Transportation		0		0		327,971		327,971
Total Expenditures		0		0		327,971		327,971
Excess (Deficiency) of Revenues								
Over Expenditures		0		0		(80,394)		(80,394)
Other Financing Sources (Uses):								
Transfers In		0		0		88,552		88,552
Total Other Financing Sources (Uses)		0		0		88,552		88,552
Net Change in Fund Balance		0		0		8,158		8,158
Fund Balances at Beginning of Year		475,573		1,517		0		477,090
Fund Balances End of Year	\$	475,573	\$	1,517	\$	8,158	\$	485,248

### Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Major Funds – General Fund For the Year Ended December 31, 2010

							Fir	iance with al Budget Positive
Revenues:	Orig	inal Budget	Fi	nal Budget		Actual	1)	legative)
Taxes	\$	5.139.085	\$	5.032.085	\$	5,041,599	\$	9.514
Intergovernmental Revenues	φ	574,961	ψ	5,032,085 794,461	ψ	812,250	ψ	17,789
Charges for Services		352,900		370,400		395,060		24,660
Licenses and Permits		13,300		34,300		40,464		6,164
Investment Earnings		220,000		149,000		174,294		25,294
Fines and Forfeitures		16,800		120,800		123,592		2,792
All Other Revenues		21,200		29,650		73,618		43,968
Total Revenues		6,338,246		6,530,696		6,660,877		130,181
Expenditures:								
Security of Persons and Property:								
Police:								
Personal Services		1,587,126		1,587,126		1,561,369		25,757
Materials and Supplies		61,625		61,625		58,249		3,376
Contractual Services		151,395		151,395		117,818		33,577
Capital Outlay		58,282		58,282		57,582		700
Total Police		1,858,428		1,858,428		1,795,018		63,410
Communications:								
Personal Services		530,376		530,376		519,344		11,032
Contractual Services		35,850		35,850		34,845		1,005
Total Communications		566,226		566,226		554,189		12,037
Fire:								
Personal Services		1,164,011		1,164,011		1,103,523		60,488
Materials and Supplies		72,610		73,785		69,791		3,994
Contractual Services		131,004		141,004		120,402		20,602
Capital Outlay		500		500		0		500
Total Fire		1,368,125		1,379,300		1,293,716		85,584
Street Lighting:								
Contractual Services		81,000		81,000		80,658		342
Total Street Lighting		81,000		81,000		80,658		342
Total Security of Persons and Property		3,873,779		3,884,954		3,723,581		161,373

(Continued)

### Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Major Funds – General Fund For the Year Ended December 31, 2010

				Variance with Final Budget Positive
	Original Budget	Final Budget	Actual	(Negative)
Public Health and Welfare Services:				
Health Department:				0
Contractual Services	55,500	55,500	55,500	0
Total Public Health and Welfare Services	55,500	55,500	55,500	0
Leisure Time Activities:				
Parks:				
Personal Services	430,044	430,044	418,894	11,150
Materials and Supplies	47,436	47,436	30,841	16,595
Contractual Services	228,033	237,052	170,073	66,979
Other Expenditures	55	55	55	0
Capital Outlay	33,528	33,528	26,027	7,501
Total Leisure Time Activities	739,096	748,115	645,890	102,225
Community Environment:				
Planning and Zoning:				
Personal Services	159,133	159,133	157,809	1,324
Materials and Supplies	3,900	3,900	2,839	1,061
Contractual Services	120,858	120,858	119,563	1,295
Other Expenditures	720	720	0	720
Capital Outlay	6,000	6,000	6,000	0
Total Community Environment	290,611	290,611	286,211	4,400
General Government:				
Mayor:				
Personal Services	92,442	92,442	92,415	27
Materials and Supplies	1,200	1,200	1,173	27
Contractual Services	4,160	4,160	1,195	2,965
Capital Outlay	750	750	400	350
Total Mayor	98,552	98,552	95,183	3,369
City Council:				
Personal Services	37,800	37,800	37,350	450
Materials and Supplies	200	200	89	111
Contractual Services	3,700	3,700	3,120	580
Total City Council	41,700	41,700	40,559	1,141

### Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Major Funds – General Fund For the Year Ended December 31, 2010

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Law Director:	Original Budget	That Dudget	Actual	(ivegative)
Personal Services	122,746	122,746	122,681	65
Contractual Services	81,155	81,155	44,317	36,838
Other Expenditures	13,710	13,710	13,710	0
Total Law Director	217,611	217,611	180,708	36,903
Clerk of Council:				
Personal Services	43,452	43,452	42,975	477
Materials and Supplies	300	300	42	258
Total Clerk of Council	43,752	43,752	43,017	735
Auditor:				
Personal Services	42,500	42,500	42,500	0
Materials and Supplies	500	500	498	2
Contractual Services	920	920	656	264
Total Auditor	43,920	43,920	43,654	266
General Administrative:				
Personal Services	314,316	314,316	313,503	813
Materials and Supplies	5,470	5,470	5,150	320
Contractual Services	287,191	289,416	256,299	33,117
Other Expenditures	2,755	2,755	2,752	3
Total General Administrative	609,732	611,957	577,704	34,253
Court Fees:				
Contractual Services	28,257	28,257	26,669	1,588
Total Court Fees	28,257	28,257	26,669	1,588
Civil Service:				
Contractual Services	15,500	15,500	5,998	9,502
Total Civil Service	15,500	15,500	5,998	9,502

### Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Major Funds – General Fund For the Year Ended December 31, 2010

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Safety/Service:				
Personal Services	25,320	25,320	24,710	610
Materials and Supplies	8,900	8,900	3,895	5,005
Contractual Services	73,236	73,236	64,783	8,453
Total Safety/Service	107,456	107,456	93,388	14,068
Income Tax:				
Personal Services	300,786	300,786	299,920	866
Materials and Supplies	9,262	9,262	9,121	141
Contractual Services	28,160	28,160	19,370	8,790
Capital Outlay	5,900	5,900	5,664	236
Total Income Tax	344,108	344,108	334,075	10,033
Total General Government	1,550,588	1,552,813	1,440,955	111,858
Total Expenditures	6,509,574	6,531,993	6,152,137	379,856
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(171,328)	(1,297)	508,740	510,037
Other Financing Sources (Uses):				
Transfers Out	(570,700)	(596,215)	(596,215)	0
Total Other Financing Sources (Uses)	(570,700)	(596,215)	(596,215)	0
Net Change in Fund Balance	(742,028)	(597,512)	(87,475)	510,037
Fund Balance at Beginning of Year	3,127,972	3,127,972	3,127,972	0
Prior Year Encumbrances	114,612	114,612	114,612	0
Fund Balance at End of Year	\$ 2,500,556	\$ 2,645,072	\$ 3,155,109	\$ 510,037

### Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Major Funds – Special Revenue Fund – Fire Levy Fund For the Year Ended December 31, 2010

	Orig	inal Budget	Fir	nal Budget	 Actual	Fina P	ance with al Budget ositive egative)
Revenues:							
Taxes	\$	485,414	\$	485,414	\$ 489,306	\$	3,892
Intergovernmental Revenues		149,447		149,082	146,318		(2,764)
Investment Earnings		900		900	 412		(488)
Total Revenues		635,761		635,396	 636,036		640
Expenditures:							
Security of Persons and Property:							
Fire:							
Personal Services		633,832		633,832	619,073		14,759
Materials and Supplies		6,500		6,500	4,499		2,001
Contractual Services		20,250		20,250	11,967		8,283
Capital Outlay		62,297		64,297	46,587		17,710
Total Expenditures		722,879		724,879	682,126		42,753
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		(87,118)		(89,483)	(46,090)		43,393
Other Financing Sources (Uses):							
Sale of Capital Assets		65		2,065	4,950		2,885
Total Other Financing Sources (Uses)		65		2,065	 4,950		2,885
Net Change in Fund Balance		(87,053)		(87,418)	(41,140)		46,278
Fund Balance at Beginning of Year		379,065		379,065	379,065		0
Prior Year Encumbrances		14,689		14,689	 14,689		0
Fund Balance at End of Year	\$	306,701	\$	306,336	\$ 352,614	\$	46,278

### Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Major Funds – Capital Project Fund – Capital Improvement Fund For the Year Ended December 31, 2010

	Fir	nal Budget	Actual	Variance wit Final Budger Positive (Negative)		
Revenues:						
Taxes	\$	153,000	\$ 150,774	\$	(2,226)	
Intergovernmental Revenues		15,000	15,469		469	
All Other Revenues		11,000	14,063		3,063	
Total Revenues		179,000	 180,306		1,306	
Expenditures:						
Security of Persons and Property:						
Police:						
Contractual Services		1,500	1,500		0	
Capital Outlay		122,868	 122,477		391	
Total Security of Persons and Property		124,368	 123,977		391	
Leisure Time Activities:						
Parks:						
Contractual Services		36,000	36,000		0	
Capital Outlay		284,800	 284,800		0	
Total Parks		320,800	320,800		0	
Swimming Pool:						
Contractual Services		61,010	 61,010		0	
Total Swimming Pool		61,010	61,010		0	
Total Leisure Time Activities		381,810	 381,810		0	
Basic Utility Services:						
Water:						
Contractual Services		45,760	45,760		0	
Capital Outlay		354,240	 354,189		51	
Total Basic Utility Services		400,000	 399,949		51	

(Continued)

### Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Major Funds – Capital Project Fund – Capital Improvement Fund For the Year Ended December 31, 2010

	Final Budget	Actual	Variance with Final Budget Positive (Negative)		
Transportation:					
Streets Department:					
Contractual Services	115,848	115,848	0		
Capital Outlay	156,064	156,064	0		
Total Transportation	271,912	271,912	0		
General Government:					
General Administrative:					
Capital Outlay	27,861	27,861	0		
Total General Administrative	27,861	27,861	0		
Safety/Service:					
Contractual Services	25,656	25,571	85		
Total Safety/Service	25,656	25,571	85		
Total General Government	53,517	53,432	85		
Total Expenditures	1,231,607	1,231,080	527		
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	(1,052,607)	(1,050,774)	1,833		
Other Financing Sources (Uses):					
Transfers In	0	93,500	93,500		
Transfers Out	(88,552)	(88,552)	0		
Total Other Financing Sources (Uses)	(88,552)	4,948	93,500		
Net Change in Fund Balance	(1,141,159)	(1,045,826)	95,333		
Fund Balance at Beginning of Year	2,519,240	2,519,240	0		
Prior Year Encumbrances	147,229	147,229	0		
Fund Balance at End of Year	\$ 1,525,310	\$ 1,620,643	\$ 95,333		

### Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2010

	Final Budget Actual			Variance with Final Budget Positive (Negative)	
Revenues:					
Intergovernmental Revenues	\$ 425,000	\$	428,697	\$	3,697
Charges for Services	0		600		600
All Other Revenues	 0		709		709
Total Revenues	 425,000		430,006		5,006
Expenditures:					
Transportation:					
Street Department:					
Personal Services	593,673		559,725		33,948
Materials and Supplies	187,564		172,065		15,499
Contractual Services	197,817		168,168		29,649
Capital Outlay	 23,000		8,109		14,891
Total Expenditures	 1,002,054		908,067		93,987
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	(577,054)		(478,061)		98,993
Other Financing Sources (Uses):					
Transfers In	275,000		275,000		0
Total Other Financing Sources (Uses)	 275,000		275,000		0
Net Change in Fund Balance	(302,054)		(203,061)		98,993
Fund Balance at Beginning of Year	222,600		222,600		0
Prior Year Encumbrances	 85,276		85,276		0
Fund Balance at End of Year	\$ 5,822	\$	104,815	\$	98,993

#### STREET CONSTRUCTION, MAINTENANCE AND REPAIR FUND

### Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2010

					Variance with Final Budget Positive	
	Final Budget		Actual		(Negative)	
Revenues:						
Intergovernmental Revenues	\$	33,200	\$	34,760	\$	1,560
Total Revenues		33,200		34,760		1,560
Expenditures:						
Transportation:						
Street Department:						
Materials and Supplies		36,500		21,426		15,074
Contractual Services		12,000		11,281		719
Total Expenditures		48,500		32,707		15,793
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		(15,300)		2,053		17,353
Fund Balance at Beginning of Year		110,221		110,221		0
Fund Balance at End of Year	\$	94,921	\$	112,274	\$	17,353

#### STATE HIGHWAY FUND

### Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2010

		nal Budget	 Actual	Variance with Final Budget Positive (Negative)	
Revenues:					
Charges for Services	\$	519,700	\$ 518,083	\$	(1,617)
All Other Revenues		4,200	 5,614		1,414
Total Revenues		523,900	 523,697		(203)
Expenditures:					
Leisure Time Activities:					
Swimming Pool:					
Personal Services		247,003	246,966		37
Materials and Supplies		55,900	47,161		8,739
Contractual Services		88,677	87,484		1,193
Capital Outlay		15,029	 11,929		3,100
Total Leisure Time Activities		406,609	 393,540		13,069
Debt Service:					
Principal Retirement		80,000	80,000		0
Interest and Fiscal Charges		65,442	 65,442		0
Total Expenditures		552,051	 538,982		13,069
Excess (Deficiency) of Revenues					
Over (Under) Expenditures		(28,151)	(15,285)		12,866
Other Financing Sources (Uses):					
Transfers In		25,000	 25,515		515
Total Other Financing Sources (Uses)		25,000	 25,515		515
Net Change in Fund Balance		(3,151)	10,230		13,381
Fund Balance at Beginning of Year		2,933	2,933		0
Prior Year Encumbrances		2,286	 2,286		0
Fund Balance at End of Year	\$	2,068	\$ 15,449	\$	13,381

#### SWIMMING POOL FUND

## Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2010

	Fir	nal Budget	 Actual	Variance with Final Budget Positive (Negative)	
Revenues:					
Intergovernmental Revenues	\$	150,000	\$ 150,246	\$	246
Total Revenues		150,000	 150,246		246
Expenditures:					
Transportation:					
Street Department:					
Capital Outlay		57,200	 57,200		0
Total Expenditures		57,200	 57,200		0
Excess (Deficiency) of Revenues					
Over (Under) Expenditures		92,800	93,046		246
Fund Balance at Beginning of Year		99,021	99,021		0
Fund Balance at End of Year	\$	191,821	\$ 192,067	\$	246

#### MUNICIPAL MOTOR VEHICLE LICENSE TAX FUND

## Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2010

				Final	nce with Budget sitive
	Fina	l Budget	Actual		gative)
Revenues:		<u> </u>		` <b>`</b>	
Taxes	\$	72,606	\$ 72,616	\$	10
Intergovernmental Revenues		19,089	19,082		(7)
Total Revenues		91,695	91,698		3
Expenditures:					
Security of Persons and Property:					
Fire:					
Personal Services		194,845	194,766		79
Contractual Services		2,050	 1,362		688
Total Expenditures		196,895	 196,128		767
Excess (Deficiency) of Revenues					
Over (Under) Expenditures		(105,200)	(104,430)		770
Other Financing Sources (Uses):					
Transfers In		71,100	71,100		0
Total Other Financing Sources (Uses)		71,100	 71,100		0
Net Change in Fund Balance		(34,100)	(33,330)		770
Fund Balance at Beginning of Year		35,418	 35,418		0
Fund Balance at End of Year	\$	1,318	\$ 2,088	\$	770

#### FIRE PENSION FUND

## Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2010

	Eine	Dudget		Astucl	Variance with Final Budget Positive (Negative)	
D	Fina	al Budget		Actual	(Neg	gative)
Revenues:	<i>.</i>		<b>.</b>		<i>•</i>	
Taxes	\$	72,606	\$	72,617	\$	11
Intergovernmental Revenues		19,089		19,082		(7)
Total Revenues		91,695		91,699		4
Expenditures:						
Security of Persons and Property:						
Police:						
Personal Services		231,560		231,548		12
Contractual Services		2,050		1,304		746
Total Expenditures		233,610		232,852		758
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		(141,915)		(141,153)		762
Other Financing Sources (Uses):						
Transfers In		131,100		131,100		0
Total Other Financing Sources (Uses)		131,100		131,100		0
Net Change in Fund Balance		(10,815)		(10,053)		762
Fund Balance at Beginning of Year		13,271		13,271		0
Fund Balance at End of Year	\$	2,456	\$	3,218	\$	762

#### POLICE PENSION FUND

## Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2010

				Varia	nce with
				Fina	l Budget
				Pe	ositive
	Final Budget		 Actual	(Negative)	
Revenues:					
Charges for Services	\$	5,000	\$ 5,108	\$	108
Fines and Forfeitures		27,000	27,125		125
All Other Revenues		10,000	9,980		(20)
Total Revenues		42,000	 42,213		213
Expenditures:					
Security of Persons and Property:					
Police:					
Materials and Supplies		500	342		158
Contractual Services		24,500	23,987		513
Other Expenditures		500	0		500
Capital Outlay		26,685	 26,685		0
Total Expenditures		52,185	 51,014		1,171
Excess (Deficiency) of Revenues					
Over (Under) Expenditures		(10,185)	(8,801)		1,384
Fund Balance at Beginning of Year		61,279	61,279		0
Fund Balance at End of Year	\$	51,094	\$ 52,478	\$	1,384

#### LAW ENFORCEMENT TRUST FUND

## Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2010

						nce with Budget
						ositive
	Fina	l Budget	A	Actual	(Ne	gative)
Revenues:						
All Other Revenues	\$	0	\$	480	\$	480
Total Revenues		0		480		480
Expenditures:						
Total Expenditures		0		0		0
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		0		480		480
Fund Balance at Beginning of Year		1,396		1,396		0
Fund Balance at End of Year	\$	1,396	\$	1,876	\$	480

#### POLICE PROFESSIONAL TRAINING FUND

## Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2010

	Eine	Dudget		Astual	Variance with Final Budget Positive (Negative)	
P	Final Budget		/	Actual	(1)(	eganve)
Revenues:						
Fines and Forfeitures	\$	2,200	\$	2,332	\$	132
Total Revenues		2,200		2,332		132
Expenditures:						
Security of Persons and Property:						
Police:						
Materials and Supplies		1,110		0		1,110
Total Expenditures		1,110		0		1,110
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		1,090		2,332		1,242
Fund Balance at Beginning of Year		19,002		19,002		0
Fund Balance at End of Year	\$	20,092	\$	21,334	\$	1,242

#### ENFORCEMENT AND EDUCATION FUND

## Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2010

					Fina	ance with 1 Budget ositive
	Fina	l Budget	I	Actual	(Ne	egative)
Revenues:						
All Other Revenues	\$	1,000	\$	1,655	\$	655
Total Revenues		1,000		1,655		655
Expenditures:						
Security of Persons and Property:						
Police:						
Materials and Supplies		3,000		1,221		1,779
Contractual Services		1,900		1,234		666
Total Expenditures		4,900		2,455		2,445
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		(3,900)		(800)		3,100
Fund Balance at Beginning of Year		10,875		10,875		0
Fund Balance at End of Year	\$	6,975	\$	10,075	\$	3,100

#### D.A.R.E. FUND

## Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2010

COM		aL INUSI					
	Fina	ıl Budget	Actual	Variance with Final Budget Positive (Negative)			
Revenues:			 		8		
Charges for Services	\$	2,200	\$ 2,210	\$	10		
Investment Earnings		700	 1,325		625		
Total Revenues		2,900	 3,535		635		
Expenditures:							
Total Expenditures		0	 0		0		
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		2,900	3,535		635		
Fund Balance at Beginning of Year		83,268	83,268		0		
Fund Balance at End of Year	\$	86,168	\$ 86,803	\$	635		

#### CONN MEMORIAL TRUST

## Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Debt Service Fund For the Year Ended December 31, 2010

	Fir	al Budget	 Actual	Variance with Final Budget Positive (Negative)	
Revenues:					
Taxes	\$	261,000	\$ 263,855	\$	2,855
Total Revenues		261,000	 263,855		2,855
Expenditures:					
Debt Service:					
Principal Retirement		200,000	200,000		0
Interest and Fiscal Charges		93,300	 93,300	_	0
Total Expenditures		293,300	 293,300		0
Excess (Deficiency) of Revenues					
Over (Under) Expenditures		(32,300)	(29,445)		2,855
Fund Balance at Beginning of Year		134,434	134,434		0
Fund Balance at End of Year	\$	102,134	\$ 104,989	\$	2,855

#### GENERAL OBLIGATION DEBT SERVICE FUND

## Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Capital Projects Funds For the Year Ended December 31, 2010

	Fin	al Budget	Actual	Final Pos	nce with Budget sitive gative)
Revenues:			 		/
Total Revenues	\$	0	\$ 0	\$	0
Expenditures:					
Total Expenditures		0	 0		0
Excess (Deficiency) of Revenues					
Over (Under) Expenditures		0	0		0
Fund Balance at Beginning of Year		475,573	 475,573		0
Fund Balance at End of Year	\$	475,573	\$ 475,573	\$	0

#### **COUNTY ROAD FUND**

## Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Capital Projects Funds For the Year Ended December 31, 2010

	Fina	Budget	F	Actual	Final Pos	Variance with Final Budget Positive (Negative) \$ 0			
Revenues:									
Total Revenues	\$	0	\$	0	\$	0			
Expenditures:									
Transportation:									
Streets Department:									
Capital Outlay		1,652		1,652		0			
Total Expenditures		1,652		1,652		0			
Excess (Deficiency) of Revenues									
Over (Under) Expenditures		(1,652)		(1,652)		0			
Fund Balance at Beginning of Year		1,517		1,517		0			
Prior Year Encumbrances		1,652		1,652		0			
Fund Balance at End of Year	\$	1,517	\$	1,517	\$	0			

#### IRVING WICK DRIVE IMPROVEMENT FUND

## Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Capital Projects Funds For the Year Ended December 31, 2010

<b>I</b> 7	AVING FUND		
	Variance with Final Budget Positive		
	Final Budget	Actual	(Negative)
Revenues:			
Intergovernmental Revenues	\$ 246,000	\$ 245,970	\$ (30)
Total Revenues	246,000	245,970	(30)
Expenditures:			
Transportation:			
Streets Department:			
Capital Outlay	327,971	327,971	0
Total Expenditures	327,971	327,971	0
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(81,971)	(82,001)	(30)
Other Financing Sources (Uses):			
Transfers In	88,552	88,552	0
Total Other Financing Sources (Uses)	88,552	88,552	0
Net Change in Fund Balance	6,581	6,551	(30)
Fund Balance at Beginning of Year	0	0	0
Fund Balance at End of Year	\$ 6,581	\$ 6,551	\$ (30)

#### PAVING FUND



# STATISTICAL TABLES

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the City's financial position has changed over time.	S 2 – S 13
<b>Revenue Capacity</b> These schedules contain information to help the reader understand and assess the factors affecting the City's ability to generate its most significant local revenue source, the income tax.	S 14 – S 17
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	S 18 – S 25
<b>Economic and Demographic Information</b> These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.	S 26 – S 29
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	S 30 – S 37
Sources Note: Unless otherwise noted, the information in these schedules is derived from the	

Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB Statement 34 in 2003; schedules presenting government-wide information include information beginning in that year.

Net Assets by Component
Last Eight Years
(accrual basis of accounting)

	2003	2004	2005	2006
Governmental Activities:				
Invested in Capital Assets, Net of Related Debt	\$16,234,915	\$16,596,874	\$16,428,030	\$18,092,381
Restricted	3,866,353	3,931,719	3,455,361	3,371,442
Unrestricted	394,551	2,349,086	2,413,975	3,017,476
Total Governmental Activities Net Assets	\$20,495,819	\$22,877,679	\$22,297,366	\$24,481,299
Business-type Activities:				
Invested in Capital Assets, Net of Related Debt	\$10,048,081	\$10,509,634	\$10,598,772	\$10,723,136
Unrestricted	3,472,131	3,121,711	3,602,895	4,146,637
Total Business-type Activities Net Assets	\$13,520,212	\$13,631,345	\$14,201,667	\$14,869,773
Primary Government:				
Invested in Capital Assets, Net of Related Debt	\$26,282,996	\$27,106,508	\$27,026,802	\$28,815,517
Restricted	3,866,353	3,931,719	3,455,361	3,371,442
Unrestricted	3,866,682	5,470,797	6,016,870	7,164,113
Total Primary Government Net Assets	\$34,016,031	\$36,509,024	\$36,499,033	\$39,351,072

Source: City Auditor's Office \* 2008 Business-type Activities were restated

2007	2008	2009	2010
\$23,589,938	\$22,695,332	\$24,757,330	\$26,184,975
3,693,753	4,153,096	4,440,662	4,052,345
3,427,382	2,601,396	3,344,138	2,584,668
\$30,711,073	\$29,449,824	\$32,542,130	\$32,821,988
\$11,369,769 3,585,259	* \$11,437,704 3,966,942	\$11,511,143 3,955,176	\$11,458,893 5,016,822
\$14,955,028	\$15,404,646	\$15,466,319	\$16,475,715
\$34,959,707	\$34,133,036	\$36,268,473	\$37,643,868
3,693,753	4,153,096	4,440,662	4,052,345
7,012,641	6,568,338	7,299,314	7,601,490
\$45,666,101	\$44,854,470	\$48,008,449	\$49,297,703

#### Changes in Net Assets Last Eight Years (accrual basis of accounting)

	-			
	2003	2004	2005	2006
Expenses				
Governmental Activities:				
Security of Persons and Property	\$3,423,445	\$4,216,123	\$4,329,101	\$4,518,609
Public Health and Welfare Services	52,500	52,500	52,500	54,000
Leisure Time Activities	1,627,677	1,302,972	1,294,346	1,294,137
Community Environment	305,945	302,336	293,980	289,516
Basic Utility Services	568,416	204,435	0	0
Transportation	3,129,391	553,998	1,753,609	1,418,985
General Government	1,265,259	1,327,217	1,278,537	1,313,015
Interest and Fiscal Charges	239,360	252,654	235,853	223,289
Total Governmental Activities Expenses	10,611,993	8,212,235	9,237,926	9,111,551
Business-type Activities:				
Water	1,552,029	1,460,249	1,449,520	1,387,196
Sewer	2,018,104	2,077,666	1,853,411	1,837,990
Total Business-type Activities Expenses	3,570,133	3,537,915	3,302,931	3,225,186
Total Primary Government Expenses	\$14,182,126	\$11,750,150	\$12,540,857	\$12,336,737
Program Revenues				
Governmental Activities:				
Charges for Services				
Security of Persons and Property	\$50,839	\$60,280	\$101,573	\$97,499
Leisure Time Activities	649,573	595,849	713,325	714,341
Community Environment	21,265	32,401	33,563	25,829
Basic Utility Services	12,182	12,027	0	0
Transportation	25,725	11,377	120,282	16,573
General Government	0	2,351	6,899	0
Operating Grants and Contributions	424,147	537,300	605,977	522,557
Capital Grants and Contributions	341,305	2,243,026	153,096	2,023,759
Total Governmental Activities Program Revenues	1,525,036	3,494,611	1,734,715	3,400,558

City of Heath

2007	2008	2009	2010
\$4,412,475	\$5,033,962	\$4,799,533	\$4,950,795
55,000	55,500	55,500	55,500
1,165,587	1,553,376	1,389,421	1,324,421
116,430	248,044	296,573	249,028
48,759	12,585	0	399,949
1,611,106	1,716,140	1,698,702	1,692,428
1,480,358	1,862,217	1,863,206	1,482,172
211,364	201,466	213,056	158,538
9,101,079	10,683,290	10,315,991	10,312,831
1 572 640	1 400 024	1 525 100	1 5 / 1 25 1
1,572,649	1,499,924	1,535,122	1,541,351
1,994,356	1,992,845	2,145,932	1,928,841
3,567,005	3,492,769	3,681,054	3,470,192
\$12,668,084	\$14,176,059	\$13,997,045	\$13,783,023
\$414,707	\$427,535	\$2,017,435	\$471,415
681,222	637,733	527,712	558,966
52,913	22,902	24,464	35,658
4,592	107	0	5,256
18,538	6,377	80,750	4,383
2,119	8,950	12,075	15,220
641,109	593,995	677,664	641,344
5,408,548	24,050	2,825,769	1,596,123
7,223,748	1,721,649	6,165,869	3,328,365

(continued)

#### Changes in Net Assets Last Eight Years (accrual basis of accounting)

(accrual basis of accounting)						
	2003	2004	2005	2006		
Business-type Activities:						
Charges for Services						
Water	1,222,532	1,095,740	1,297,785	1,369,475		
Sewer	2,093,073	2,371,211	2,455,205	2,346,580		
Capital Grants and Contributions	845,185	546,732	132,480	79,381		
Total Business-type Activities Program Revenues	4,160,790	4,013,683	3,885,470	3,795,436		
Total Primary Government Program Revenues	5,685,826	7,508,294	5,620,185	7,195,994		
Net (Expense)/Revenue						
Governmental Activities	(9,086,957)	(4,717,624)	(7,503,211)	(5,710,993)		
Business-type Activities	590,657	475,768	582,539	570,250		
Total Primary Government Net (Expense)/Revenue	(\$8,496,300)	(\$4,241,856)	(\$6,920,672)	(\$5,140,743)		
General Revenues and Other Changes in Net Assets						
Governmental Activities:						
Property Taxes	\$1,172,261	\$1,190,037	\$1,233,678	\$1,260,147		
Municipal Income Taxes	4,839,079	4,765,042	4,833,456	5,487,407		
Other Local Taxes	11,121	13,061	13,306	13,295		
Intergovernmental Revenue, Unrestricted	781,533	623,050	609,450	736,664		
Investment Earnings	123,662	106,428	191,143	333,854		
Miscellaneous	58,858	40,204	78,959	63,559		
Transfers	0	361,662	33,166	0		
Total Governmental Activities	6,986,514	7,099,484	6,993,158	7,894,926		
Business-type Activities:						
Investment Earnings	10,792	(2,973)	20,949	97,856		
Transfers	0	(361,662)	(33,166)	0		
Total Business-type Activities	10,792	(364,635)	(12,217)	97,856		
Total Primary Government	\$6,997,306	\$6,734,849	\$6,980,941	\$7,992,782		
Change in Net Assets						
Governmental Activities	(\$2,100,443)	\$2,381,860	(\$510,053)	\$2,183,933		
Business-type Activities	601,449	111,133	570,322	668,106		
Total Primary Government Change in Net Assets	(\$1,498,994)	\$2,492,993	\$60,269	\$2,852,039		

Source: City Auditor's Office

2007	2008	2009	2010
1,409,782	1,505,580	1,495,259	1,619,913
2,340,830	2,319,071	2,212,708	2,281,012
74,101	124,099	0	563,705
3,824,713	3,948,750	3,707,967	4,464,630
11,048,461	5,670,399	9,873,836	7,792,995
(1,877,331)	(8,961,641)	(4,150,122)	(6,984,466)
257,708	455,981	26,913	994,438
(\$1,619,623)	(\$8,505,660)	(\$4,123,209)	(\$5,990,028)
\$1,328,913	\$1,201,564	\$1,187,092	\$1,183,579
5,117,840	5,144,879	4,970,988	4,888,977
12,834	12,203	10,671	10,098
845,213	945,401	835,972	947,666
545,309	339,715	173,836	160,386
41,546	57,959	87,516	73,618
215,450	(1,329)	(23,647)	0
8,107,105	7,700,392	7,242,428	7,264,324
42,997	94,826	11,113	14,958
(215,450)	1,329	23,647	0
(172,453)	96,155	34,760	14,958
\$7,934,652	\$7,796,547	\$7,277,188	\$7,279,282
\$6,229,774	(\$1,261,249)	\$3,092,306	\$279,858
85,255	552,136	61,673	1,009,396
\$6,315,029	(\$709,113)	\$3,153,979	\$1,289,254

#### Fund Balances, Governmental Funds Last Ten Years (modified accrual basis of accounting)

	2001	2002	2003	2004
General Fund				
Reserved/Designated	\$142,777	\$127,313	\$139,559	\$120,024
Unreserved	3,683,028	2,096,185	2,459,362	2,563,881
Total General Fund	3,825,805	2,223,498	2,598,921	2,683,905
All Other Governmental Funds				
Reserved	2,888,349	1,721,367	1,870,715	1,295,931
Unreserved, Undesignated,				
Reported in:				
Special Revenue Funds	1,626,592	877,025	527,463	486,555
Capital Projects Funds	1,722,096	1,957,897	1,197,020	1,934,190
Permanent Fund	0	0	87,747	91,049
Total All Other Governmental Funds	6,237,037	4,556,289	3,682,945	3,807,725
Total Governmental Funds	\$10,062,842	\$6,779,787	\$6,281,866	\$6,491,630

Source: City Auditor's Office

\* - The Conn Memorial Trust was reclassified from a Permanent Fund to a Special Revenue Fund in 2010

City of Heath

2005	2006	2007	2008	2009	2010
\$150,353 2,538,481	\$190,870 3,043,064	\$304,325 3,405,304	\$229,436 2,701,779	\$1,366,672 2,408,783	\$1,223,828 2,533,280
2,688,834	3,233,934	3,709,629	2,931,215	3,775,455	3,757,108
877,324	683,026	884,924	519,403	412,014	323,587
404,562	698,812	644,659	829,632	807,272	826,636
1,959,028	1,789,751	1,931,812	2,652,964	3,070,331	2,123,013
74,021	80,374	86,791	91,485	83,268 *	0
3,314,935	3,251,963	3,548,186	4,093,484	4,372,885	3,273,236
\$6,003,769	\$6,485,897	\$7,257,815	\$7,024,699	\$8,148,340	\$7,030,344

#### Changes in Fund Balances, Governmental Funds Last Ten Years (modified accrual basis of accounting)

	2001	2002	2003	2004
Revenues:				
Taxes	\$5,699,297	\$5,772,835	\$5,990,306	\$5,968,715
Intergovernmental Revenues	1,194,260	2,791,553	1,336,400	1,910,803
Charges for Services	305,467	679,393	654,828	599,002
Licenses and Permits	23,865	23,861	23,933	34,775
Investment Earnings	551,748	231,096	123,662	86,929
Fines and Forfeitures	55,211	50,156	36,068	38,588
All Other Revenue	166,414	179,070	69,742	82,124
Total Revenue	7,996,262	9,727,964	8,234,939	8,720,936
Expenditures:				
Current:				
Security of Persons and Property	3,609,903	4,651,512	4,069,038	3,873,095
Public Health and Welfare Services	52,500	52,500	52,500	52,500
Leisure Time Activities	1,797,370	3,704,349	1,475,797	1,185,345
Community Environment	529,615	299,688	255,327	256,397
Basic Utility Services	116,642	242,676	568,416	204,435
Transportation	1,717,306	3,286,170	2,667,651	1,324,269
General Government	1,094,494	1,251,016	1,212,168	1,253,721
Debt Service:				
Principal Retirement	278,662	290,739	377,928	450,236
Interest and Fiscal Charges	127,972	186,271	234,518	255,283
Total Expenditures	9,324,464	13,964,921	10,913,343	8,855,281
Excess (Deficiency) of Revenues				
Over Expenditures	(1,328,202)	(4,236,957)	(2,678,404)	(134,345)

City of Heath

2005	2006	2007	2008	2009	2010
\$6,103,117	\$6,765,736	\$6,511,364	\$6,372,485	\$6,129,963	\$6,076,179
1,294,553	1,558,369	2,019,146	1,690,485	1,836,354	1,813,302
706,904	683,875	951,735	985,547	872,267	921,061
46,232	76,891	59,600	29,849	28,382	40,464
161,518	320,207	599,005	348,790	173,836	160,386
34,812	41,611	52,689	51,154	1,660,638	91,921
266,653	115,424	151,613	95,013	188,665	111,070
8,613,789	9,562,113	10,345,152	9,573,323	10,890,105	9,214,383
4,473,935 52,500	4,340,627 54,000	4,679,467 55,000	4,895,866 55,500	4,564,283 55,500	4,832,359 55,500
1,119,728	1,588,478	1,537,158	1,316,678	1,218,719	1,388,567
261,315	277,529	286,914	257,489	296,209	248,970
0	0	48,759	12,585	0	399,949
1,267,352	1,187,069	1,304,268	1,259,204	1,301,307	1,505,871
1,260,752	1,274,127	1,434,312	1,568,514	1,784,830	1,440,850
436,960	251,721	254,165	262,600	283,344	299,111
237,609	221,879	212,555	202,775	199,411	159,796
9,110,151	9,195,430	9,812,598	9,831,211	9,703,603	10,330,973
(496,362)	366,683	532,554	(257,888)	1,186,502	(1,116,590

(Continued)

#### Changes in Fund Balances, Governmental Funds Last Ten Years (modified accrual basis of accounting)

	2001	2002	2003	2004
Other Financing Sources (Uses):				
Sale of Capital Assets	0	0	33,871	0
Capital Leases Issued	12,062	16,210	0	0
Installment Loan Issued	0	0	0	0
General Obligation Bonds Issued	0	1,850,000	2,035,000	0
Refunding Bonds Issued	0	0	0	0
Premium on Refunding Bonds Issued	0	0	0	0
Payment to Refunded Bond Escrow Agent	0	0	0	0
Transfers In	1,148,500	1,099,875	1,784,791	1,539,018
Transfers Out	(1,259,310)	(1,995,649)	(1,784,791)	(1,177,356)
<b>Total Other Financing Sources (Uses)</b>	(98,748)	970,436	2,068,871	361,662
Net Change in Fund Balance	(\$1,426,950)	(\$3,266,521)	(\$609,533)	\$227,317
Debt Service as a Percentage of Noncapital Expenditures	4.56%	3.54%	6.30%	12.18%

Source: City Auditor's Office

City of Heath

2005	2006	2007	2000	2000	2010
2005	2006	2007	2008	2009	2010
0	0	0	0	0	0
0	89,348	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	1,195,000	0
0	0	0	0	11,337	0
0	0	0	0	(1,178,173)	0
1,310,436	625,678	920,187	1,321,249	511,534	684,767
(1,277,270)	(625,678)	(704,737)	(1,322,578)	(535,181)	(684,767)
33,166	89,348	215,450	(1,329)	4,517	0
(\$463,196)	\$456,031	\$748,004	(\$259,217)	\$1,191,019	(\$1,116,590)
8.02%	7.29%	22.30%	4.91%	7.23%	5.76%

Last Ten Years					
Tax year	2001	2002	2003	2004	
Income Tax Rate	1.50%	1.50%	1.50%	1.50%	
Estimated Personal Income (in thousands)	\$232,531	\$236,667	\$240,862	\$253,124	
Total Tax Collected	\$4,775,099	\$4,793,602	\$4,950,955	\$4,806,164	
Income Tax Receipts					
Withholding	3,975,876	3,982,270	3,912,690	3,940,162	
Percentage	83.26%	83.07%	79.03%	81.99%	
Corporate	547,623	501,273	661,068	506,273	
Percentage	11.47%	10.46%	13.35%	10.53%	
Individuals	251,600	310,059	377,197	359,729	
Percentage	5.27%	6.47%	7.62%	7.48%	

#### Income Tax Revenues by Source, Governmental Funds Last Ten Years

Source: City Income Tax Department

2005	2006	2007	2008	2009	2010
1.50%	1.50%	1.50%	1.50%	1.50%	1.50%
\$258,803	\$284,358	\$297,115	\$303,766	\$305,863	\$369,820
\$5,004,128	\$5,430,307	\$5,372,699	\$5,292,914	\$5,082,838	\$5,016,826
4,072,849	4,154,215	4,236,786	4,362,702	4,158,728	4,251,397
81.39%	76.50%	78.86%	82.42%	81.82%	84.74%
569,139	913,764	760,337	580,904	593,661	433,893
11.37%	16.83%	14.15%	10.98%	11.68%	8.65%
362,140	362,328	375,576	349,308	330,449	331,536
7.24%	6.67%	6.99%	6.60%	6.50%	6.61%



#### Income Tax Statistics Current Year and Nine Years Ago

	Calendar Year 2010						
Income	Number	Percent of	Taxable	Percent of	Income Tax	Percent of	
Tax Filers	of Filers	Total	Income	Income	Collections	Income	
Top Ten	10	0.20%	\$136,586,800	40.84%	\$2,048,802	40.84%	
All Others	5,062	99.80%	197,868,266	59.16%	2,968,024	59.16%	
Total	5,072	100.00%	\$334,455,066	100.00%	\$5,016,826	100.00%	
	Calendar Year 2001						
Income	Number	Percent of	Taxable	Percent of	Income Tax	Percent of	
Tax Filers	of Filers	Total	Income	Income	Collections	Income	
Top Ten	10	0.17%	\$126,652,000	39.95%	\$1,899,780	39.95%	
All Others	5,755	99.83%	190,354,600	60.05%	2,855,319	60.05%	
Total	5,765	100.00%	\$317,006,600	100.00%	\$4,755,099	100.00%	

Source: City Income Tax Department

Ratio of Outstanding Debt By Type Last Ten Years					
	2001	2002	2003	2004	
Governmental Activities (1)					
General Obligation Bonds Payable	\$2,475,000	\$4,075,000	\$5,775,000	\$5,370,000	
Installment Loan Payable	139,576	98,837	55,910	10,674	
Capital Leases	10,859	23,893	18,868	13,250	
<b>Business-type Activities</b> (1)					
General Obligation Bonds Payable	2,995,000	2,875,000	2,745,000	2,610,000	
Ohio Water Development Authority Loans	4,984,208	4,572,900	4,370,769	5,636,654	
Ohio Public Works Commission Loan	0	0	0	0	
Installment Loan Payable	70,842	48,373	24,777	0	
Total Primary Government	\$10,675,485	\$11,694,003	\$12,990,324	\$13,640,578	
Population (2)					
City of Heath	8,527	8,527	8,527	8,527	
Outstanding Debt Per Capita	\$1,252	\$1,371	\$1,523	\$1,600	
Income (3)					
Personal (in thousands)	232,531	236,667	240,862	253,124	
Percentage of Personal Income	4.59%	4.94%	5.39%	5.39%	

#### Sources:

(1) City Auditor's Office

(2) US Bureau of Census, Population Division

(3) US Department of Commerce, Bureau of Economic Analysis

(a) Per Capita Income is only available by County, Total Personal Income is a calculation

City of Heath

2005	2006	2007	2008	2009	2010
\$4,950,000	\$4,715,000	\$4,480,000	\$4,235,000	\$4,015,000	\$3,735,000
0	0	0	0	0	0
6,964	79,591	60,426	42,826	24,482	5,371
2,475,000	2,330,000	2,180,000	2,025,000	1,915,000	1,720,000
5,866,987	5,735,892	4,794,983	4,129,717	3,432,074	4,118,537
0	0	104,256	102,518	100,780	97,304
0	0	0	0	0	0
\$13,298,951	\$12,860,483	\$11,619,665	\$10,535,061	\$9,487,336	\$9,676,212
8,527	8,527	8,527	8,527	8,527	10,310
\$1,560	\$1,508	\$1,363	\$1,235	\$1,113	\$939
259 902	204 250	207 115	202 766	205.972	260 820
258,803	284,358	297,115	303,766	305,863	369,820
5.14%	4.52%	3.91%	3.47%	3.10%	2.62%

	Last Ten Years			
Year	2001	2002	2003	2004
<b>Population</b> (1)	8,527	8,527	8,527	8,527
Assessed Value (2)	\$244,948,550	\$255,735,300	\$254,495,240	\$261,138,600
<b>General Bonded Debt</b> (3) General Obligation Bonds	\$5,470,000	\$6,950,000	\$8,520,000	\$7,980,000
<b>Resources Available to Pay Principal</b> (4)	\$839,512	\$995,128	\$757,865	\$494,931
Net General Bonded Debt	\$4,630,488	\$5,954,872	\$7,762,135	\$7,485,069
Ratio of Net Bonded Debt to Estimated Actual Value	1.89%	2.33%	3.05%	2.87%
Net Bonded Debt per Capita	\$543.04	\$698.35	\$910.30	\$877.81

#### Ratios of General Bonded Debt Outstanding Last Ten Years

## Source:

(1) U.S. Bureau of Census of Population

(2) Licking County Auditor

(3) Includes all general obligation bonded debt supported by property taxes.

(4) Includes only Debt Service funds available for general obligation bonded debt supported by property taxes.

2005	2006	2007	2008	2009	2010
8,527	8,527	8,527	8,527	8,527	10,310
\$302,719,520	\$281,821,460	\$275,592,260	\$264,682,730	\$264,119,110	\$264,895,150
\$7,425,000	\$7,045,000	\$6,660,000	\$6,260,000	\$5,930,000	\$5,455,000
\$245,652	\$227,198	\$207,537	\$187,176	\$165,163	\$134,952
\$7,179,348	\$6,817,802	\$6,452,463	\$6,072,824	\$5,764,837	\$5,320,048
2.37%	2.42%	2.34%	2.29%	2.18%	2.01%
\$841.95	\$799.55	\$756.71	\$712.19	\$676.07	\$516.01



## Computation of Direct and Overlapping Debt Attributable to Governmental Activities December 31, 2010

Jurisdiction	Gross Debt Outstanding	Percentage Applicable to the City of Heath	Amount Applicable to the City of Heath
Direct:			
City of Heath	\$3,735,000	100.00%	\$3,735,000
Overlapping:			
Heath City School District	15,402,557	94.46%	14,549,255
Licking County	11,430,000	7.75%	885,825
		Subtotal	15,435,080
		Total	\$19,170,080

Source: Licking County

	City of Heat	h		
	Debt Limitation Last Ten Years			
<b>Collection Year</b>	2001	2002	2003	2004
Total Debt				
Net Assessed Valuation	\$244,948,550	\$255,735,300	\$254,495,240	\$261,138,600
Legal Debt Limitation (%) (1)	10.50%	10.50%	10.50%	10.50%
Legal Debt Limitation (\$) (1)	25,719,598	26,852,207	26,722,000	27,419,553
City Debt Outstanding (2)	2,475,000	4,075,000	5,775,000	5,370,000
Less: Applicable Debt Service Fund Amounts	(839,512)	(995,128)	(757,865)	(494,931)
Net Indebtedness Subject to Limitation	1,635,488	3,079,872	5,017,135	4,875,069
Overall Legal Debt Margin	\$24,084,110	\$23,772,335	\$21,704,865	\$22,544,484
Unvoted Debt				
Net Assessed Valuation	\$244,948,550	\$255,735,300	\$254,495,240	\$261,138,600
Legal Debt Limitation (%) (1)	5.50%	5.50%	5.50%	5.50%
Legal Debt Limitation (\$) (1)	13,472,170	14,065,442	13,997,238	14,362,623
City Debt Outstanding (2)	2,475,000	4,075,000	5,775,000	5,370,000
Less: Applicable Debt Service Fund Amounts	(839,512)	(995,128)	(757,865)	(494,931)
Net Indebtedness Subject to Limitation	1,635,488	3,079,872	5,017,135	4,875,069
Overall Legal Debt Margin	\$11,836,682	\$10,985,570	\$8,980,103	\$9,487,554

(1) Direct Debt Limitation based upon Section 133, The Uniform Bond Act of the Ohio Revised Code.

(2) City Debt Outstanding includes Non Self-Supporting General Obligation Bonds and Notes only. Enterprise Debt is not considered in the computation of the Legal Debt Margin.

City of Heath

2005	2006	2007	2008	2009	2010
\$302,719,520	\$281,821,460	\$275,592,260	\$264,682,730	\$264,119,110	\$264,895,150
10.50%	10.50%	10.50%	10.50%	10.50%	10.50%
31,785,550	29,591,253	28,937,187	27,791,687	27,732,507	27,813,991
4,950,000	4,715,000	4,480,000	4,235,000	4,015,000	3,735,000
(245,652)	(227,198)	(207,537)	(187,176)	(165,163)	(134,952)
4,704,348	4,487,802	4,272,463	4,047,824	3,849,837	3,600,048
\$27,081,202	\$25,103,451	\$24,664,724	\$23,743,863	\$23,882,670	\$24,213,943
\$302,719,520	\$281,821,460	\$275,592,260	\$264,682,730	\$264,119,110	\$264,895,150
5.50%	5.50%	5.50%	5.50%	5.50%	5.50%
16,649,574	15,500,180	15,157,574	14,557,550	14,526,551	14,569,233
4,950,000	4,715,000	4,480,000	4,235,000	4,015,000	3,735,000
(245,652)	(227,198)	(207,537)	(187,176)	(165,163)	(134,952)
4,704,348	4,487,802	4,272,463	4,047,824	3,849,837	3,600,048
\$11,945,226	\$11,012,378	\$10,885,111	\$10,509,726	\$10,676,714	\$10,969,185

Demographic and Economic Statistics Last Ten Years					
Calendar Year	2001	2002	2003	2004	2005
<b>Population</b> (1)					
City of Heath	8,527	8,527	8,527	8,527	8,527
Licking County	145,491	145,491	145,491	145,491	145,491
<b>Income</b> (2) (a)					
Total Personal (in thousands)	232,531	236,667	240,862	253,124	258,803
Per Capita	27,270	27,755	28,247	29,685	30,351
<b>Unemployment Rate</b> (3)					
Federal	3.8%	4.8%	5.8%	6.0%	5.5%
State	3.7%	4.3%	5.7%	6.1%	6.0%
Licking County	3.6%	4.7%	5.3%	5.9%	5.8%
<b>Civilian Work Force Estimates</b> (3)					
State	5,857,000	5,828,000	5,915,000	5,875,300	5,900,400
Licking County	75,100	77,800	78,800	80,500	81,100

#### Sources:

(1) US Bureau of Census of Population

(2) US Department of Commerce, Bureau of Economic Analysis information is only available through 2009 for the presentation of 2010 statistics, the City is using the latest information available.

(a) Per Capita Income is only available by County, Total Personal Income is a calculation

(3) State Department of Labor Statistics

City of Heath

2006	2007	2008	2009	2010
8,527	8,527	8,527	8,527	10,310
145,491	145,491	145,491	145,491	166,492
284,358	297,115	303,766	305,863	369,820
33,348	34,844	35,624	35,870	35,870
5.0%	4.6%	5.8%	9.3%	9.6%
5.9%	5.6%	6.6%	10.2%	10.1%
5.1%	5.2%	6.1%	9.3%	9.5%
5,934,000	5,976,500	5,929,800	5,900,500	5,894,000
82,700	84,500	85,900	84,100	83,500



## Principal Employers Current Year and Nine Years Ago

		2010	
		Number of	
Employer	Nature of Business	Employees	Rank
Central Ohio Aerospace & Technology Center	Manufacturing	971	1
Super Wal-Mart Stores	Retail Sales	430	2
Arvin/Meritor	Manufacturing	364	3
Heath City Schools	Education	295	4
Heath Nursing Home	Health Care	281	5
Kaiser Aluminum & Chemical Co.	Manufactiring	263	6
Lowes Home Center	Retail Sales	185	7
JHL Automotive	Retail Sales	168	8
Sears	Retail Sales	138	9
Englefield Oil	Petroleum Products	136	10
Total		3,231	

		2001	)01	
		Number of		
Employer	Nature of Business	Employees	Rank	
Central Ohio Aerospace & Technology Center	Manufacturing	997	1	
Arvin/Meritor	Manufacturing	661	2	
Kaiser Aluminum & Chemical Co.	Manufactiring	263	3	
Wal-Mart Stores	Retail Sales	256	4	
Kroger	Retail/Grocery	201	5	
Heath Nursing Home	Health Care	200	6	
Lowe's Home Center	Retail Sales	185	7	
Englefield Oil	Petroleum Products	170	8	
Heath City Schools	Education	166	9	
Sears	Retail Sales	161	10	
Total		3,260		

#### Sources:

City of Heath Income Tax Department Note: Total employees within the City limits is not available.

Last Ten Years						
	2001	2002	2003	2004	2005	
Governmental Activities						
General Government						
Mayor	1.00	1.00	1.00	1.00	1.00	
Auditor	1.00	1.00	1.00	1.00	1.00	
Council	7.00	7.00	7.00	7.00	7.00	
Clerk of Council	1.00	1.00	1.00	1.00	1.00	
Legal	2.00	2.00	2.00	2.00	2.00	
Administration	3.00	3.25	3.00	3.00	3.00	
Income Tax	5.00	5.00	5.00	5.00	4.00	
Service	1.25	1.25	1.25	1.00	1.00	
Security of Persons and Property						
Police	21.00	22.00	21.00	19.00	19.00	
Fire	26.75	27.00	23.50	22.50	16.00	
Communications	10.00	9.00	9.50	9.50	10.50	
Transportation						
Street	11.00	11.00	10.00	10.00	10.00	
Leisure Time Activities						
Recreation / Parks	9.75	11.00	10.00	9.50	8.25	
Water Park	15.25	27.25	34.75	36.75	31.25	
Community Environment						
Zoning	2.00	2.00	2.00	2.00	2.00	
Business-Type Activities						
Utilities						
Water	8.00	8.25	8.00	8.00	8.00	
Sewer	9.00	9.25	9.00	9.00	9.00	
Total Employees	134.00	148.25	149.00	147.25	134.00	

#### Full Time Equivalent Employees by Function Last Ten Years

Method: 1.00 for each full-time, 0.50 for each part-time and 0.25 for each seasonal employee

City of Heath

2006	2007	2008	2009	2010
1.00	1.00	1.00	1.00	1.00
1.00	1.00	1.00	1.00	1.00
7.00	7.00	7.00	7.00	7.00
1.00	1.00	1.00	1.00	1.00
2.00	2.00	2.00	2.00	2.00
3.25	3.50	3.50	3.25	3.25
4.00	4.00	4.00	4.00	4.00
1.00	1.00	1.25	0.50	0.50
18.00	18.00	18.00	18.00	18.50
16.50	16.00	16.00	16.00	16.00
11.00	7.50	8.00	7.50	6.00
9.00	8.50	7.50	8.50	7.50
2100			0.00	
8.00	7.75	7.50	6.25	5.25
31.00	29.50	31.50	37.00	38.00
01100	_,	01100	0,100	20100
2.00	2.00	2.00	2.00	2.00
2.00	2.00	2.00	2.00	2.00
8.25	7.50	8.00	9.50	9.50
7.50	7.75	8.00	9.00	9.00
131.50	125.00	127.25	133.50	131.50
101100	120.00	127.25	100.00	101.00

Operating Indicators by Function
Last Ten Years

	2001	2002	2003	2004
General Government				
Council				
Members	7	7	7	7
Number of Ordinances passed	103	135	106	116
Number of Resolutions passed	11	11	15	20
Security of Persons and Property				
Police				
Number of Traffic Citations Issued	1,157	1,188	1,500	1,349
Number of Arrests	780	763	616	538
Fire				
Number of Calls	1,788	1,804	1,705	1,903
Number of Inspections	280	306	302	376
Transportation				
Street				
Number of Streets Resurfaced	15	2	4	3
Leisure Time Activities				
Recreation / Parks				
Number of Pool/Water Park Memberships Sold	400	925	984	888
Community Environment				
Number of Building Permits	174	119	154	139
Number of Building Inspections	154	100	141	130
Number of Board of Building and Zoning Appeal Cases	26	10	13	17
Business-Type Activities				
Water				
Number of Service Connections	3,225	3,398	3,398	3,425
Daily Average Consumption (thousands of gallons)	1,500	1,500	1,200	1,200
Maximun Daily Capacity (thousands of gallons)	1,800	1,800	4,000	4,000
Sewer				
Daily Average Sewage Treatment (thousands of gallons)	1,400	1,400	1,300	1,300

City of Heath

2005	2006	2007	2008	2009	2010
7	7	7	7	7	7
96	97	110	99	112	81
15	11	10	7	6	8
1,135	1,523	1,582	1,412	1,286	1,312
583	589	600	472	470	471
1,864	1,914	1,964	2,058	2,122	2,038
354	320	342	522	432	415
4	2	11	8	11	7
962	928	1,142	1,072	950	930
157	196	110	82	80	74
128	177	87	54	66	48
26	20	19	16	11	11
3,425	3,425	3,750	3,750	3,750	4,285
1,200	1,300	1,300	1,300	1,300	1,200
4,000	4,000	4,000	4,000	4,000	4,000
1,300	1,300	1,600	1,600	1,600	1,300

## Capital Asset Statistics by Function Last Ten Years

	2001	2002	2003	2004
Governmental Activities				
General Government				
Public Land and Buildings				
Land (acres)	130	130	130	136
Buildings	21	21	21	22
Security of Persons and Property				
Police				
Stations	1	1	1	1
Patrol Vehicles	8	8	8	8
Fire				
Stations	2	2	2	2
Vehicles	10	10	9	9
Transportation				
Street				
Streets (lane miles)	86	86	87	87
Street Lights	654	654	660	660
Traffic Signals (Intersections)	14	14	17	17
Vehicles	14	14	14	14
Leisure Time Activities				
Recreation / Parks				
Land (acres)	129	358	358	366
Buildings	2	2	2	2
Parks	8	9	9	10
Playgrounds	3	3	3	3
Swimming Pools	1	1	1	1
Baseball/Softball Diamonds	7	7	7	7
Sand Volleyball Courts	2	2	2	2

City of Heath

2005	2006	2007	2008	2009	2010
132	132	132	132	138	138
23	23	23	23	23	23
1	1	1	1	1	1
8	8	8	7	7	7
2	2	2	2	2	2
9	10	10	10	12	11
87 705	87 707	90 708	90 708	91 708	91 709
17	18	18	18	18	19
14	14	14	14	14	14
276	27.6		25.6	07.6	276
376	376	376	376	376	376
2 11	2 11	2 11	2 11	3 11	3 11
3	3	4	4	4	4
1	1	1	1	1	1
7	7	7	7	8	8
2	2	2	2	2	8 2

Capital Asset Statistics by Function Last Ten Years					
	2001	2002	2003	2004	
Business-Type Activities					
Utilities					
Water					
Waterlines (Miles)	60	62	67	71	
Pump Stations	4	4	4	4	
Number of Hydrants	505	529	540	560	
Average Daily Consumption	1,500,000	1,500,000	1,200,000	1,200,000	
Storage Capacity (thousands of gallons)	2,165	2,165	2,165	2,165	
Sewer					
Sewerlines (Miles)	80	82	96	101	
Lift Stations	15	16	16	18	
Storm Drains (Miles)	52	52	52	52	
Treatment Capacity (thousands of gallons)	1,750	1,750	1,750	1,750	

City of Heath

2005	2006	2007	2008	2009	2010
74	79	81	81	81	86
5	5	5	5	5	3
588	594	766	767	767	770
1,200,000	1,400,000	1,300,000	1,300,000	1,300,000	1,200,000
2,165	2,165	2,165	2,165	2,165	1,285
105	110	112	113	113	115
19	19	18	20	20	21
52	60	60	60	60	60
1,750	1,750	1,750	1,750	1,750	1,750



**CITY OF HEATH** 

LICKING COUNTY

**REGULAR AUDIT** 

**JANUARY 1, 2010 – DECEMBER 31, 2010** 



## CITY OF HEATH LICKING COUNTY

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SCHEDULE OF PRIOR AUDIT FINDINGS



## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

City of Heath Licking County 1287 Hebron Road Heath, Ohio 45056

To the City Council:

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Heath, Licking County, (the City) as of and for the year ended December 31, 2010, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 20, 2011, wherein we noted the City reclassified the Conn Memorial Trust Fund as described in Note 17. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

### **Internal Control over Financial Reporting**

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the City's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the City's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in more that a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weekenesses as defined above.

Wilson. Shannon & Snow, Inc.

CERTIFIED PUBLIC ACCOUNTANTS Ten West Locust Street Newark, Ohio 43055 (740) 345-6611 1-800-523-6611 FAX (740) 345-5635 City of Heath Licking County Report on the Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed In Accordance with *Government Auditing Standards* 

#### **Compliance and Other Matters**

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

However, we did note certain matters not requiring inclusion in this report that we reported to the City's management in a separate letter dated June 20, 2011.

We intend this report solely for the information and use of the management, the Finance Committee, City Council, and others within the City. We intend it for no one other than these specified parties.

Wilson Shuman ESmon She.

Newark, Ohio June 20, 2011

## CITY OF HEATH LICKING COUNTY

## PRIOR YEAR SCHEDULE OF FINDINGS

## **DECEMBER 31, 2010**

Finding		Fully	Not Corrected, Partially Corrected, Significantly Different Corrective Action Taken, or Finding No
Number	Finding Summary	Corrected?	Longer Valid; Explain:
2009-001	Ohio Revised Code Sections 5705.36(A)(3), 5705.40, and 5705.41(B).	Yes	NA.
2007-002	Financial Reporting.	Partially	Re-issued in the management letter.



# Dave Yost • Auditor of State

**CITY OF HEATH** 

LICKING COUNTY

**CLERK'S CERTIFICATION** 

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED AUGUST 9, 2011

> 88 East Broad Street, Fifth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-4514 or 800-282-0370 Fax: 614-466-4490 www.auditor.state.oh.us