



WASHINGTON TOWNSHIP LAWRENCE COUNTY

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Mary Taylor, CPA Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURES

Washington Township Lawrence County 25147 State Route 93 Oak Hill, Ohio 45656

We have performed the procedures enumerated below, with which the Board of Trustees and the management of Washington Township, Lawrence County, Ohio (the Township), agreed, solely to assist the Board in evaluating receipts, disbursements and balances recorded in their cash-basis accounting records for the years ended December 31, 2009 and 2008, and certain compliance requirements related to these transactions and balances. Management is responsible for recording transactions, and management and the Board are responsible for complying with the compliance requirements. This agreed-upon procedures engagement was conducted in accordance with the American Institute of Certified Public Accountants' attestation standards and applicable attestation engagement standards included in the Comptroller General of the United States' *Government Auditing Standards*. The sufficiency of the procedures is solely the responsibility of the parties specified in this report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

This report only describes exceptions exceeding \$10.

Cash

- We tested the mathematical accuracy of the December 31, 2009 and December 31, 2008 bank reconciliations. We found exceptions in 2008. The amount posted as the running cash balance disagreed to the total of each individual fund by \$538.35. This could lead to inaccurate account balances. We recommend the Fiscal Officer foot and cross-foot the cash journal to ensure the total of each fund balance agrees to the running cash balance.
- 2. We agreed the January 1, 2008 beginning fund balances recorded in the cash journal to the December 31, 2007 balances in the prior year audited statements. We found no exceptions.
- 3. We agreed the totals per the bank reconciliations to the total of the December 31, 2009 and 2008 fund cash balances reported in the cash journal. The amounts disagreed in 2009 and 2008 by \$113.65 and (\$281.87), respectively. This could lead to inaccurate cash fund balances. We recommend the Fiscal Officer foot and cross-foot the cash journal to ensure proper fund balances and that fund balances agree to the bank reconciliation totals.
- 4. We confirmed the December 31, 2009 bank account balance with the Township's financial institution. We found no exceptions. We also agreed the confirmed balances to the amounts appearing in the December 31, 2009 bank reconciliation without exception.

Cash (Continued)

- 5. We selected three outstanding checks haphazardly from the December 31, 2009 bank reconciliation:
 - a. We traced each check to the debit appearing in the subsequent January bank statement. We found no exceptions.
 - b. We traced the amounts and date written to the cash journal, to determine the checks were dated prior to December 31. We noted no exceptions.
- 6. We tested investments held at December 31, 2009 and December 31, 2008 to determine that they:
 - a. Were of a type authorized by Ohio Rev. Code Sections 135.13, 135.14 or 135.144. We found no exceptions.
 - b. Mature within the prescribed time limits noted in Ohio Rev. Code Section 135.13 or 135.14. We noted no exceptions.

Property Taxes, Intergovernmental and Other Confirmable Cash Receipts

- 1. We selected a property tax receipt from one *Statement of Semiannual Apportionment of Taxes* (the Statement) for 2009 and one from 2008:
 - a. We traced the gross receipts from the *Statement* to the amount recorded in the Receipt Journal. The amounts disagreed in 2009 and 2008 by \$765.03 and \$102.44, respectively, due to the Fiscal Officer posting the receipts in the Receipts Journal as net distributions. We recommend the Fiscal Officer post these receipts in the gross amount, and record the Auditor and Treasurer fees as disbursements.
 - b. We determined whether the receipt was allocated to the proper funds as required by Ohio Rev. Code Sections 5705.05-.06 and 5705.10. We found no exceptions.
 - c. We determined whether the receipt was recorded in the proper year. The receipt was recorded in the proper year.
- 2. We scanned the Receipt Journal to determine whether it included the proper number of tax receipts for 2009 and 2008:
 - a. Two personal property tax receipts.
 - b. Two real estate tax receipts.

We noted the Receipts Journal included the proper number of tax settlement receipts for each year.

- 3. We selected four receipts from the State Distribution Transaction Lists (DTL) from 2009 and five from 2008.
 - a. We compared the amount from the DTL to the amount recorded in the Receipt Journal. The amounts agreed.
 - b. We determined whether these receipts were allocated to the proper fund. We found no exceptions.
 - c. We determined whether the receipts were recorded in the proper year. We found no exceptions.
- 4. We confirmed the amounts paid from the Lawrence County Auditor to the Township during 2009 and 2008 for Gasoline Tax. We found no exceptions.
 - a. We determined whether these receipts were allocated to the proper fund. We found no exceptions.
 - b. We determined whether the receipts were recorded in the proper year. We found no exceptions.

Debt

- 1. We inquired of management, and scanned the cash journal for evidence of bonded or note debt issued during 2009 or 2008 or outstanding as of December 31, 2009 or 2008. All debt noted agreed to the summary we used in step 2.
- 2. We obtained a summary of note debt activity for 2009 and 2008 and agreed principal and interest payments from the related debt amortization schedule to Gasoline Tax and Road & Bridge Funds payments reported in the cash journal. We also compared the date the debt service payments were due to the date the Township made the payments. We found no exceptions.
- 3. We agreed the amount of debt proceeds from the debt documents to amounts recorded in the Gasoline Tax Fund per the cash journal. The Township did not record the debt proceeds as a memo receipt. The Township should record these amounts as debt proceeds, and record the purchase of the road grader as a disbursement.
- 4. For new debt issued during 2009 and 2008, we inspected the debt legislation, noting the Township must use the proceeds to purchase a road grader. We scanned the cash journal and minute records and noted the Township purchased a road grader in April of 2009.

Payroll Cash Disbursements

- 1. We haphazardly selected one payroll check for five employees from 2009 and one payroll check for five employees from 2008 from the cash journal and determined whether the following information in the minute record was consistent with the information used to compute gross and net pay related to this check:
 - a. Name.
 - b. Authorized salary or pay rate.
 - c. Department(s) and fund(s) to which the check should be charged.
 - d. Retirement system participation and payroll withholding.
 - e. Federal, State & Local income tax withholding authorization and withholding.
 - f. Any other deduction authorizations (deferred compensation, etc.)

We found no exceptions related to steps a. – f. above, except the retirement system enrollment form was not maintained for all five employees. However, the payroll register did disclose retirement, federal tax, and state tax withholdings for all five employees. We recommend the Township maintain all documentation to support wages paid and deductions withheld.

- 2. We tested the checks we selected in step 1, as follows:
 - a. We compared the hours and pay rate, or salary amount used in computing gross pay to supporting documentation (timecard, legislatively or statutorily-approved rate or salary). We found no exceptions.
 - b. We recomputed gross and net pay and agreed it to the amount recorded in the payroll register. We found no exceptions.
 - c. We determined whether the fund and account codes to which the check was posted was reasonable based on the employees' duties as documented in the minute record or as required by statute. We also determined whether the payment was posted to the proper year. We found no exceptions.
- 3. We scanned the last remittance of tax and retirement withholdings for the year ended December 31, 2009 to determine whether remittances were timely paid, and that the amounts paid agreed to the amounts withheld during the final withholding period during 2009. We noted the following:

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Payroll Cash Disbursements (Continued)

Withholding	Date Due	Date Paid	Amount Withheld	Amount Paid
Federal income taxes	1/31/10	12/12/09	\$724.25	\$715.27
State income taxes	1/15/10	12/12/09	\$1,034.47	\$1,034.53
OPERS retirement (withholding plus employer share)	1/30/10	12/5/09	\$956.04	\$956.36

We found the Township did not timely remit state income taxes as the Township remitted three quarters of state taxes in December 2009. We recommend the Township remit taxes at the end of each quarter. This did not result in any penalty or interest owed.

- 4. For the pay periods ended April 30, 2009 and March 31, 2008, we compared documentation and the recomputation supporting the allocation of Trustees' salaries to the General and Gasoline Tax Funds. We found no exceptions.
- 5. For the pay periods described in the preceding step, we traced Board time or services performed to time or activity sheets. We found no exceptions.

Non-Payroll Cash Disbursements

- 1. For the Appropriations Ledger, we refooted checks recorded as General Fund disbursements for Fiscal Officer Salary (1-A2) and office supplies (1-A4), and checks recorded as Trustee Salary in the Gasoline Tax fund for 2009. We found no exceptions.
- 2. We agreed total disbursements (non-payroll and payroll) from the cash journal for the years ended December 31, 2009 and 2008 to the total disbursements recorded in the check register. We found no exceptions, except that the Township did not maintain a check register, therefore; we could not agree total disbursements from the cash journal to any other source. The appropriation journal maintained by the Fiscal Officer is not complete with totals for each fund, function, and object. We recommend the Fiscal Officer either maintain a check register or maintain totals within the appropriation journal for each fund.
- 3. We haphazardly selected ten disbursements from the cash journal for the year ended December 31, 2009 and ten from the year ended 2008 and determined whether:
 - a. The disbursements were for a proper public purpose. We found no exceptions.
 - b. The check number, date, payee name and amount recorded on the returned, canceled check agreed to the check number, date, payee name and amount recorded in the cash journal and to the names and amounts on the supporting invoices. We found no exceptions.
 - c. The payment was posted to a fund consistent with the restricted purpose for which the fund's cash can be used. We found no exceptions.
 - d. The fiscal officer certified disbursements requiring certification or issued a *Then and Now Certificate*, as required by Ohio Rev. Code Section 5705.41(D) We found twenty instances where the certification date was after the vendor invoice date. Ohio Rev. Code Section 5705.41(D) requires certifying at the time of a commitment, which should precede the invoice date.

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Compliance – Budgetary

- 1. We compared the total from the *Certificate of the Total Amount From All Sources Available For Expenditures and Balances* required by Ohio Rev. Code Section 5705.36(A)(1), to the amounts recorded in the Receipts Journal for the General, Gasoline Tax and Road & Bridge Funds for the years ended December 31, 2009 and 2008. The amounts agreed.
- 2. We scanned the appropriation measures adopted for 2009 and 2008 to determine whether, for the General, Gasoline Tax and Road & Bridge Funds, the Trustees appropriated separately for "each office, department, and division, and within each, the amount appropriated for personal services," as is required by Ohio Rev. Code Section 5705.38(C). We found no exceptions.
- 3. We compared total appropriations required by Ohio Rev. Code Section 5705.38 and 5705.40, to the amounts recorded in the Appropriation Ledger for 2009 and 2008 for the following funds: General, Gasoline Tax and Road & Bridge. The amounts on the appropriation resolutions agreed to the amounts recorded in the Appropriation Ledger.
- 4. Ohio Rev. Code Section 5705.39 prohibits appropriations from exceeding the certified resources. We compared total appropriations to total certified resources for the General, Gasoline Tax and Road & Bridge Funds for the years ended December 31, 2009 and 2008. We noted no funds for which appropriations exceeded certified resources.
- 5. Ohio Rev. Code Section 5705.41(B) prohibits expenditures (disbursements plus certified commitments) from exceeding appropriations. We compared total expenditures to total appropriations for the years ended December 31, 2009 and 2008 for the General, Gasoline Tax and Road & Bridge Fund, as recorded in the Appropriation Ledger. We noted that General Fund expenditures for 2009 exceeded total appropriations by \$13,582, contrary to Ohio Rev. Code Section 5705.41(B). The Fiscal Officer should not certify the availability of funds and should deny payment requests exceeding appropriations. The Fiscal Officer may request the Trustees to approve increased expenditure levels by increasing appropriations and amending estimated resources, if necessary and if resources are available.
- 6. Ohio Rev. Code Section 5705.09 requires establishing separate funds to segregate externally-restricted resources. We scanned the Receipt Journal for evidence of new restricted receipts requiring a new fund during December 31, 2009 and 2008. We also inquired of management regarding whether the Township received new restricted receipts. We noted no evidence of new restricted receipts for which Ohio Rev. Code Section 5705.09 would require the Township to establish a new fund.
- 7. We scanned the 2009 and 2008 Receipt Journal and Appropriation Ledger for evidence of interfund transfers exceeding \$100 which Ohio Rev. Code Sections 5705.14 -- .16 restrict. We found no evidence of transfers these Sections prohibit, or for which Section 5705.16 would require approval by the Tax Commissioner and Court of Common Pleas.
- 8. We inquired of management and scanned the Appropriation Ledger to determine whether the Township elected to establish reserve accounts permitted by Ohio Rev. Code Section 5705.13. We noted the Township did not establish these reserves.

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Compliance – Contracts & Expenditures

- 1. We inquired of management and scanned the cash journal and Minute Record for the years ended December 31, 2009 and 2008 for procurements requiring competitive bidding under the following statutes:
 - a. Materials, machinery and tools used in constructing, maintaining and repairing roads and culverts, where costs exceeded \$25,000 (Ohio Rev. Code Section 5549.21).
 - b. Construction and erection of a memorial building or monument costs exceeding \$25,000 (Ohio Rev. Code Section 511.12).
 - c. Equipment for fire protection and communication costs exceeding \$50,000 (Ohio Rev. Code Sections 505.37 to 505.42).
 - d. Street lighting systems or improvement costs exceeding \$25,000 (Ohio Rev. Code Section 515.07).
 - e. Building modification costs exceeding \$25,000 to achieve energy savings (Ohio Rev. Code Section 505.264).
 - f. Private sewage collection tile costs exceeding \$25,000 (Ohio Rev. Code Sections 521.02 to 521.05).
 - g. Fire apparatus, mechanical resuscitators, other fire equipment, appliances, materials, fire hydrants, buildings, or fire-alarm communications equipment or service costs exceeding \$50,000 (Ohio Rev. Code Section 505.37(A)).

We identified the purchase of a road grader exceeding \$25,000, subject to Ohio Rev. Code Section 5549.21. For this project, we noted that the Board did not advertise the purchase of the road grader in a local newspaper, and did not comply with the competitive bidding requirements of Ohio Rev. Code Section 5549.21 aforementioned in procedure 1a.

2. We inquired of management and scanned the cash journal for the years ended December 31, 2009 and 2008 to determine if the Township had road construction projects exceeding \$45,000 for which Ohio Rev. Code Section 5575.01 requires the county engineer to complete a force account project assessment form (i.e., cost estimate). We identified no projects requiring the County Engineer to complete a force account cost estimate.

We were not engaged to, and did not conduct an examination, the objective of which would be the expression of an opinion on the Township's receipts, disbursements, balances and compliance with certain laws and regulations. Accordingly, we do not express an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of management and those charged with governance and is not intended to be, and should not be used by anyone other than these specified parties.

Mary Jaylo

Mary Taylor, CPA Auditor of State

July 20, 2010





WASHINGTON TOWNSHIP

LAWRENCE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED AUGUST 17, 2010

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