SUMMIT COUNTY GENERAL HEALTH DISTRICT

AUDIT REPORT

FOR THE YEAR ENDED DECEMBER 31, 2009

James G. Zupka, CPA, Inc.

Certified Public Accountants



Mary Taylor, CPA Auditor of State

Board of Health Summit County General Health District 1100 Graham Road Stow, Ohio 44224

We have reviewed the *Independent Auditor's Report* of the Summit County General Health District, Summit County, prepared by James G. Zupka, CPA, Inc., for the audit period January 1, 2009 through December 31, 2009. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Summit County General Health District is responsible for compliance with these laws and regulations.

Mary Jaylo

Mary Taylor, CPA Auditor of State

April 16, 2010

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SUMMIT COUNTY GENERAL HEALTH DISTRICT AUDIT REPORT FOR THE YEAR ENDED DECEMBER 31, 2009

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Ohio Society of Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT

Board of Health Summit County General Health District Summit County 1100 Graham Road Circle Stow, Ohio 44224

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Summit County General Health District, Ohio (the Health District) as of and for the year ended December 31, 2009, which collectively comprise the Health District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Summit County General Health District, Ohio's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 2, the accompanying financial statements and notes follow the modified cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Summit County General Health District, Ohio, as of December 31, 2009, and the respective changes in modified cash financial position and the respective budgetary comparison for the General Fund, the Women, Infants, and Children Fund, the Child and Family Services Health Fund, the Quality of Life Fund, the Public Health Emergency Responses Fund, and the Public Health Emergency Response Phase III Fund, thereof for the year then ended in conformity with the basis of accounting described in Note 2.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 12, 2010, on our consideration of the Summit County General Health District, Ohio's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and important for assessing the results of our audit.

The management's discussion and analysis on pages 3 through 8 is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the Summit County General Health District, Ohio's basic financial statements. The Federal Awards Expenditure Schedule presents additional information and is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* It is not a required part of the basic financial statements. We subjected this schedule to the auditing procedures applied in our audit of Summit County General Health District's financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Jame B. Zupha James G. Zupka, CPA, Inc.

James G. Zupka, CPA, Inc. Certified Public Accountants

March 12, 2010

The discussion and analysis of the Summit County General Health District's (the Health District) financial performance provides an overall review of the Health District's financial activities for the year ended December 31, 2009, within the limitations of the Health District's modified cash basis of accounting. The intent of this discussion and analysis is to look at the Health District's financial performance as a whole. Readers should also review the basic financial statements and notes to the basic financial statements to enhance their understanding of the Health District's financial performance.

Financial Highlights

Key financial highlights for the year 2009 are as follows:

- The assets of the Health District exceeded liabilities at the close of the year ended December 31, 2009 by \$1,701,043 (net assets). Of this amount, \$1,341,107 may be used to meet the Health District's ongoing obligations to citizens and creditors.
- The Health District's total net assets decreased by \$81,885. This decrease is mainly attributable to the timing of various grant reimbursements.
- Program specific receipts in the form of charges for services and operating grants and contributions comprise 65 percent of the Health District's receipts. General receipts in the form of property taxes and unrestricted grants make up the other 35 percent.
- The Health District had \$8.9 million in expenses related to governmental activities in 2009. Only \$5.8 million of these expenses were offset by program specific charges and operating grants and contributions. General Revenues (primarily taxes) of \$3.1 million, together with assets on hand at the beginning of the year, were adequate to provide for these programs.
- At the end of the current fiscal year, unreserved fund balance for the General Fund was \$2.3 million or 41 percent of total General Fund expenditures.

Using the Basic Financial Statements

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Health District's modified cash basis of accounting.

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Health District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions on a modified cash basis of accounting

The Statement of Net Assets - Modified Cash Basis and Statement of Activities - Modified Cash Basis, provides information about the activities of the whole Health District, presenting both an aggregate view of the Health District's finances and a longer-term view of those finances. Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Health District as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

Basis of Accounting

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Health District has elected to present its financial statements on a modified cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Health District's modified cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting in the use of the modified cash basis of accounting.

Reporting the Health District as a Whole

The statement of net assets and the statement of activities reflect how the Health District did financially during 2009, within the limitations of the modified cash basis of accounting. The Statement of Net Assets - Modified Cash Basis, presents the cash balances of the governmental activities of the Health District at year end. The Statement of Activities - Modified Cash Basis, compares disbursements with program receipts for each government activity. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of disbursements with program receipts.

These statements report the Health District's cash position and the changes in cash position. Keeping in mind the limitations of the modified cash basis of accounting, you can think of these changes as one way to measure the Health District's financial health. Over time, increases or decreases in the Health District's cash position is one indicator of whether the Health District's financial health is improving or deteriorating. When evaluating the Health District's financial condition, you should consider other nonfinancial factors as well, such as the Health District's property tax base, the condition of the Health District's capital assets, the reliance on non-local financial resources for operations, and the need for continued growth.

In the Statement of Net Assets - Modified Cash Basis and the Statement of Activities - Modified Cash Basis, the Health District's major programs are reported. Charges for services and state and federal grants finance most of these activities. To a significant extent, benefits provided through the governmental activities are being paid for by the people receiving them.

Reporting the Health District's Most Significant Funds

Fund Financial Statements

Fund financial statements provide detailed information about the Health District's major funds - not the Health District as a whole. The Health District establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. All of the operating funds of the Health District are governmental.

Governmental Funds - The Health District's activities are reported in governmental funds. The governmental fund financial statements provide a detailed short-term view of the Health District's governmental operations and the health services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Health District's health programs. The Health District's significant governmental funds are presented on the financial statements in separate columns. The information for nonmajor funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The Health District's major governmental funds are the General Fund, the Women, Infants, and Children Fund, the Child and Family Health Services Fund, the Quality of Life Fund, the Public Health Emergency Response Fund, and the Public Health Emergency Response Phase III Fund.

The Health District as a Whole

Table 1 provides a summary of the Health District's net assets for 2009 compared to 2008 on a modified cash basis.

Table 1 Net Assets **Governmental Activities** Assets 2009 2008 \$ 1,701,043 Equity in Pooled Cash and Cash Equivalents \$1,782,928 **Total Assets** 1,701,043 1,782,928 Net Assets Restricted for Other Purposes 359,936 539,420 Unrestricted 1,341,107 1,243,508 **Total Net Assets** <u>\$1,701,043</u> \$1,782,928

As mentioned previously, net assets decreased \$81,885. The decrease is due primarily to the timing of reimbursement for various federal grants.

Table 2 reflects the changes in net assets in 2009.

Table 2 - Changes in Net Assets								
	Government	al Activities						
Receipts	2009	2008						
Program Cash Receipts:								
Charges for Services	\$2,903,685	\$ 2,779,710						
Operating Grants and Contributions	2,866,815	2,911,990						
Total Program Cash Receipts	5,770,500	5,691,700						
General Receipts:								
Property Taxes	3,049,993	2,929,860						
State Subsidy	82,532	87,248						
Miscellaneous	1,414	58,571						
Total General Receipts	3,133,939	3,075,679						
Total Receipts	8,904,439	8,767,379						
Disbursements								
Public Health Services	8,986,324	8,336,657						
Total Disbursements	8,986,324	8,336,657						
Increase/Decrease in Net Assets	(81,885)	430,722						
Net Assets January 1, 2009	1,782,928	1,352,206						
Net Assets December 31, 2009	<u>\$ 1,701,043</u>	<u>\$ 1,782,928</u>						

In 2009, 35 percent of the Health District's total receipts were from general receipts, consisting mainly of property taxes. Program receipts accounted for 65 percent of the Health District's total receipts in year 2009. These receipts consist primarily of charges for services for birth and death certificates, food service licenses, trailer park, swimming pools and spas, water system permits, clinic fees, and state and federal operating grants and donations.

Governmental Activities

In the Statement of Activities - Modified Cash Basis, the first column lists the major services provided by the Health District. The next column identifies the costs of providing these services. The next two columns of the Statement entitled Program Receipts identify amounts paid by people who are directly charged for the service and grants received by the Health District that must be used to provide a specific service. The net Receipt (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service being paid from money provided by local townships and municipalities, taxpayers and state subsidies. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3.

Table 3 - Governmental Activities

	Total Cost of	Total Cost of	Net Cost of	Net Cost of
	Services 2009	Services 2008	Services 2009	Services 2008
Public Health Services	\$ 8,986,324	<u>\$ 8,336,657</u>	\$ 3,215,824	<u>\$ 2,644,957</u>
Total Distribution	\$ 8,986,324	<u>\$ 8,336,657</u>	\$ 3,215,824	<u>\$ 2,644,957</u>

The Health District has tried to limit its dependence upon property taxes and local subsidies by actively pursuing Federal grants and charging rates for services that are closely related to costs. Only 36 percent of health costs are supported through property taxes, unrestricted grants, and other general receipts.

The Health District's Funds

The governmental funds had total receipts of \$8,904,439 and disbursements of \$8,986,324. The governmental funds had a decrease in the cash balance of \$81,885.

The fund balance of the General Fund increased \$667,443 to \$2,285,953 at year-end. Combined, federal and state grant fund balances decreased a total of \$749,328, due to delays in timing of reimbursement from various grantors.

General Fund Budgeting Highlights

The Health District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of 2009, the Health District amended its appropriations and the budgetary statement reflects both the original and final appropriated amounts. The slight increase between the original and the final estimated receipts is attributable to the addition of several small local grants and contracts that were awarded during the year and the addition of the City of Norton to the Health District which increased local tax contributions, as well as, license and permit revenues. Negative variances seen between budgeted and actual receipts are primarily due to less than anticipated volume in fee based programs and charges for services as activities during the latter part of the year were diverted to H1N1 response. The favorable variance seen between the final budgeted disbursements and actual disbursements is mainly the result of reimbursements to the general fund for staff time spent on H1N1 response activities by the federal government.

Contacting the Health District's Financial Management

This financial report is designed to provide our citizens, taxpayers, and providers with a general overview of the Health District's finances and to reflect the Health District's accountability for the money it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Heather Pierce, Fiscal Administrator, Summit County General Health District, 1100 Graham Road Circle, Stow, Ohio 44224.

SUMMIT COUNTY GENERAL HEALTH DISTRICT STATEMENT OF NET ASSETS - MODIFIED CASH BASIS DECEMBER 31, 2009

	Governmental Activities
Assets Excite in Dealed Cash and Cash Envirolants	¢ 1 701 042
Equity in Pooled Cash and Cash Equivalents	<u>\$1,701,043</u>
Total Assets	1,701,043
Net Assets	
Restricted for:	
Other Purposes	359,936
Unrestricted	1,341,107
Total Net Assets	<u>\$ 1,701,043</u>

SUMMIT COUNTY GENERAL HEALTH DISTRICT STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2009

		Program Car	sh Receipts	Net Disbursements) Receipts and Changes <u>in Net Assets</u> Total		
	Cash	Charges	Operating			
	Cash	for Services	Grants and	Governmental		
	Disbursements	and Sales	Contributions	Activities		
Governmental Activities						
Public Health Services	<u>\$ 8,986,324</u>	<u>\$ 2,903,685</u>	<u>\$ 2,866,815</u>	<u>\$(3,215,824)</u>		
Total Governmental Activities	<u>\$ 8,986,324</u>	<u>\$ 2,903,685</u>	<u>\$ 2,866,815</u>	\$(3,215,824)		
	General Rec	-				
	Property Tax			3,049,993		
	State Subsid	У		82,532		
	Miscellaneo	us		1,414		
	Total Gener	al Receipts		3,133,939		
	Change in N	et Assets		(81,885)		
	Net Assets -	Net Assets - Beginning of Year				
	Net Assets -	End of Year		<u>\$ 1,701,043</u>		

SUMMIT COUNTY GENERAL HEALTH DISTRICT STATEMENT OF MODIFIED CASH BASIS ASSETS AND FUND BALANCES -GOVERNMENTAL FUNDS DECEMBER 31, 2009

	General	Women, Infants and Children	Child and Family Health Services	Quality of Life	Public Health Emergency Response	Public Health Emergency Response Phase III	Other Governmental <u>Funds</u>	Total Governmental Funds
<u>Assets</u> Equity in Pooled Cash and Cash								
Equivalents	\$ 1,341,107	\$ 1,661	\$ 77,783	\$ 70,917	\$ 17,338	\$ 23,908	\$ 168,329	\$ 1,701,043
Interfund Receivable	944,846	0	0	0	0	0	0	944,846
Total Assets	<u>\$ 2,285,953</u>	<u>\$ 1,661</u>	<u>\$ 77,783</u>	<u>\$ 70,917</u>	<u>\$ 17,338</u>	\$ 23,908	<u>\$ 168,329</u>	\$ 2,645,889
<u>Liabilities and Fund Balances</u> <u>Liabilities</u> Interfund Payable Total Liabilities	<u>\$ 0</u> <u>\$ 0</u>	<u>\$ 163,369</u> <u>\$ 163,369</u>	<u>\$ 0</u> <u>\$ 0</u>	\$ 120,550 \$ 120,550	<u>\$ 195,000</u> <u>\$ 195,000</u>	\$ 250,000 \$ 250,000	\$ 215,927 \$ 215,927	\$ <u>944,846</u> \$ <u>944,846</u>
<u>Fund Balances</u> Reserved:								
Reserved for Encumbrances	\$ 12,017	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 12,017
Unreserved:	Ψ 12,017	φ 0	φ U	φ 0	Ψ	φ Ū	ψ	φ 12,017
Undesignated (Deficit), Reported i	n:							
General Fund	2,273,936	0	0	0	0	0	0	2,273,936
Special Revenue Funds	0	(161,708)	77,783	(49,633)	(177,662)	(226,092)	(47,598)	(584,910)
Total Fund Balances	2,285,953	(161,708)	77,783	(49,633)	(177,662)	(226,092)	(47,598)	1,701,043
					<u></u>		<u> </u>	<u> </u>
Total Liabilities and Fund Balances	<u>\$ 2,285,953</u>	<u>\$ 1,661</u>	<u>\$ 77,783</u>	<u>\$ 70,917</u>	<u>\$ 17,338</u>	<u>\$ 23,908</u>	<u>\$ 168,329</u>	<u>\$ 2,645,889</u>

SUMMIT COUNTY GENERAL HEALTH DISTRICT STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN MODIFIED CASH BASIS FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

	General	Women, Infants and Children	Child and Family Health Services	Quality of Life	Public Health Emergency Response	Public Health Emergency Response Phase III	Other Governmental Funds	Total Governmental Funds
Receipts	¢ 2.040.002	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	¢ 2.040.002
Property and Other Local Taxes Charges for Services	\$ 3,049,993 1,538,314	\$ 0 0	\$ 0 0	\$ 0 0	\$ 0 0	5 0 0	\$ 0 28,401	\$ 3,049,993
Licenses, Permits, and Fees	1,327,275	0	0	0	0	0	28,401	1,566,715 1,327,275
Intergovernmental	92,532	493,352	682,125	128,976	0	0	1,440,723	2,837,708
Other	122,748	495,552	082,125	0	0	0	0	122,748
omer	122,740	0	0	0	0	0	0	122,748
Total Receipts	6,130,862	493,352	682,125	128,976	0	0_	1,469,124	8,904,439
Disbursements								
Public Health Services	5,497,880	545,593	554,374	122,668	177,662	226,092	1,862,055	8,986,324
r done riedin Services				122,000	177,002	220,092	1,002,000	0,700,521
Total Disbursements	5,497,880	545,593	554,374	122,668	177,662	226,092	1,862,055	8,986,324
Excess of Receipts Over								
(Under) Disbursements	632,982	(52,241)	127,751	6,308	(177,662)	(226,092)	(392,931)	(81,885)
(Chael) Discussements	002,002	(52,211)	127,701		(177,002)	(220,092)	(3)2,931)	(01,000)
Other Financing Sources (Uses)								
Transfers In	35,398	0	0	0	0	0	937	36,335
Transfers Out	(937)	0	0	0	0	0	(35,398)	(36,335)
Total Other Financing Sources								
(Uses)	34,461	0	0	0	0	0	(34,461)	0
							<u>.</u>	
Net Change in Fund Balances	667,443	(52,241)	127,751	6,308	(177,662)	(226,092)	(427,392)	(81,885)
Fund Balances - Beginning of Year	1,618,510	(109,467)	(49,968)	(55,941)	0	0	379,794	1,782,928
Fund Balances - End of Year	<u>\$ 2,285,953</u>	<u>\$ (161,708)</u>	<u>\$ 77,783</u>	<u>\$ (49,633)</u>	<u>\$ (177,662)</u>	<u>\$ (226,092)</u>	<u>\$ (47,598)</u>	<u>\$ 1,701,043</u>

SUMMIT COUNTY GENERAL HEALTH DISTRICT STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE-BUDGET AND ACTUAL - BUDGET BASIS GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2009

<u>Receipts</u> Property and Other Local Taxes Charges for Services Licenses, Permits, and Fees	Budgeted Original \$3,013,107 1,691,831 1,493,604	Amounts Final \$ 3,049,993 1,694,831 1,509,218	<u>Actual</u> \$3,049,993 1,538,314 1,327,275	Variance with Final Budget Positive (Negative) \$ 0 (156,517) (181,943)
Intergovernmental	96,500	96,500	92,532	(3,968)
Other	100,000	120,000	122,748	2,748
Total Receipts	6,395,042	6,470,542	6,130,862	(339,680)
Disbursements Current: Public Health Services Total Disbursements Excess of Receipts Over (Under) Disbursements Other Financing Sources (Uses)	<u>6,395,042</u> <u>6,395,042</u> 0	<u>5,935,157</u> <u>5,935,157</u> <u>535,385</u>	5,509,897 5,509,897 620,965	<u>425,260</u> <u>425,260</u> <u>85,580</u>
Transfers In	0	35,398	35,398	0
Transfers Out	0	(937)	(937)	0
Advances In	0	375,000	375,000	0
Advances Out	0	(944,846)	(944,846)	0
Total Other Financing Sources (Uses)	0	(535,385)	(535,385)	0
Net Change in Fund Balance	0	0	85,580	85,580
Fund Balance - Beginning of Year	1,243,510	1,243,510	1,243,510	0
Fund Balance - End of Year	<u>\$1,243,510</u>	<u>\$ 1,243,510</u>	<u>\$ 1,329,090</u>	<u>\$ 85,580</u>

SUMMIT COUNTY GENERAL HEALTH DISTRICT STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE-BUDGET AND ACTUAL - BUDGET BASIS WOMEN, INFANTS, AND CHILDREN FUND FOR THE YEAR ENDED DECEMBER 31, 2009

	Budgeted Original	Actual	Variance with Final Budget Positive (Negative)	
Receipts				
Intergovernmental	<u>\$ 494,674</u>	<u>\$1,100,055</u>	<u>\$ 493,352</u>	<u>\$ (606,703)</u>
Total Receipts	494,674	1,100,055	493,352	(606,703)
Disbursements Current: Public Health Services	385,207	990,588	545,593	444,995
Total Disbursements	385,207	990,588	545,593	444,995
				é
Excess of Receipts Over (Under) Disbursements	109,467	109,467	(52,241)	(161,708)
Other Financing Sources (Uses)				
Advances In	0	0	163,369	163,369
Advances Out	(115,000)	(115,000)	(115,000)	0
Total Other Financing Sources (Uses)	(115,000)	(115,000)	48,369	163,369
Net Change in Fund Balance	(5,533)	(5,533)	(3,872)	1,661
Fund Balance - Beginning of Year	5,533	5,533	5,533	0
Fund Balance - End of Year	<u>\$0</u>	<u>\$0</u>	<u>\$ 1,661</u>	<u>\$ 1,661</u>

SUMMIT COUNTY GENERAL HEALTH DISTRICT STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE-BUDGET AND ACTUAL - BUDGET BASIS CHILD AND FAMILY HEALTH SERVICES FUND FOR THE YEAR ENDED DECEMBER 31, 2009

	Budgeted Original	Variance with Final Budget Positive (Negative)		
<u>Receipts</u>	¢ 457.072	¢1 072 204	¢ (00.105	¢ (201 150)
Intergovernmental	<u>\$ 457,973</u>	<u>\$1,073,284</u>	<u>\$ 682,125</u>	<u>\$ (391,159)</u>
Total Receipts	457,973	1,073,284	682,125	(391,159)
<u>Total Disbursements</u> Current: Public Health Services Total Disbursements Excess of Receipts Over (Under) Disbursements	<u>408,005</u> <u>408,005</u> 49,968		<u>554,374</u> <u>554,374</u> 127,751	<u>468,942</u> <u>468,942</u> 77,783
				·····
Other Financing Sources (Uses)				
Advances Out	(78,500)	(78,500)	(78,500)	0
Total Other Financing Sources (Uses)	(78,500)	(78,500)	(78,500)	0
Net Change in Fund Balance	(28,532)	(28,532)	49,251	77,783
Fund Balance - Beginning of Year	28,532	28,532	28,532	0
Fund Balance - End of Year	<u>\$0</u>	<u>\$0</u>	<u>\$ 77,783</u>	<u>\$ 77,783</u>

SUMMIT COUNTY GENERAL HEALTH DISTRICT STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE-BUDGET AND ACTUAL - BUDGET BASIS QUALITY OF LIFE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

<u>Receipts</u> Intergovernmental		Budgeted Amounts Original Final Actual						Variance with hal Budget Positive <u>Negative</u>) (192,022)
e e	φ	255,998	<u>\$</u>	320,998	<u>\$</u>	128,976		
Total Receipts		255,998		320,998		128,976		(192,022)
<u>Total Disbursements</u> Current: Public Health Services		200,057		265,057		122,668		142,389
Total Disbursements		200,057		265,057		122,668		142,389
Excess of Receipts Over (Under) Disbursements		55,941		55,941		6,308		(49,633)
				00,911		0,200		(1),000)
Other Financing Sources (Uses)								
Advances In		0		0		120,550		120,550
Advances Out		(60,000)		(60,000)		(60,000)		0
Total Other Financing Sources (Uses)		(60,000)		(60,000)		60,550		120,550
Net Change in Fund Balance		(4,059)		(4,059)		66,858		70,917
Fund Balance - Beginning of Year		4,059		4,059		4,059		0
Fund Balance - End of Year	\$	0	<u>\$</u>	0	\$	70,917	\$	70,917

SUMMIT COUNTY GENERAL HEALTH DISTRICT STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE-BUDGET AND ACTUAL - BUDGET BASIS PUBLIC HEALTH EMERGENCY RESPONSE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

Dessints		Budgeted Amounts Original Final Act					Fin F	ariance with al Budget Positive legative)
<u>Receipts</u>	¢	225 715	¢	225 715	¢	0	¢	(225, 715)
Intergovernmental	\$	325,715	\$	325,715	\$	0		(325,715)
Total Receipts		325,715	-	325,715		0		(325,715)
<u>Total Disbursements</u> Current: Public Health Services Total Disbursements Excess of Receipts Over (Under) Disbursements		325,715 325,715 0		<u>325,715</u> <u>325,715</u> 0		177,662 177,662 (177,662)	(148,053 148,053 (177,662)
Other Financing Sources (Uses)								
Advances In		0		0		195,000		195,000
Total Other Financing Sources (Uses)	_	0		0	_	195,000		195,000
Net Change in Fund Balance		0		0		17,338		17,338
Fund Balance - Beginning of Year		0		0		0		0
Fund Balance - End of Year	\$	0	\$	0	\$	17,338	\$	17,338

SUMMIT COUNTY GENERAL HEALTH DISTRICT STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE-BUDGET AND ACTUAL - BUDGET BASIS PUBLIC HEALTH EMERGENCY RESPONSE PHASE III FUND FOR THE YEAR ENDED DECEMBER 31, 2009

Develop	Budgeted Original	l Amounts Final	Actual	Variance with Final Budget Positive (Negative)
<u>Receipts</u>	¢ 500.000	¢ 5(7(2)	¢ 0	¢ 5(7(2()
Intergovernmental	<u>\$ 500,000</u>	<u>\$ 567,636</u>	<u>\$</u> 0	<u>\$ 567,636)</u>
Total Receipts	500,000	567,636	0	(567,636)
<u>Total Disbursements</u> Current: Public Health Services Total Disbursements Excess of Receipts Over (Under)Disbursements	500,000 500,000 0	567,636 567,636 0	226,092 226,092 (226,092)	<u>341,544</u> <u>341,544</u> (226,092)
Other Financing Sources (Uses)				
Advances In	0	0	250,000	250,000
Total Other Financing Sources (Uses)	0	0	250,000	250,000
Net Change in Fund Balance	0	0	23,908	23,908
Fund Balance - Beginning of Year	0	0	0	0
Fund Balance - End of Year	<u>\$0</u>	<u>\$0</u>	<u>\$ 23,908</u>	<u>\$ 23,908</u>

NOTE 1: **<u>REPORTING ENTITY</u>**

The Summit County General Health District (the Health District) serves as a policymaking body with authority to adopt rules and regulations. The Health District is directed by an appointed fourteen-member board and a Health Commissioner.

The Health District (1) adopts regulations as necessary for the prevention of disease and the promotion of public health, (2) holds hearings on public health matters, (3) cooperates with other health agencies and citizens' groups to promote community health programs, and (4) informs and educates the community on public health matters.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 2C, these financial statements are presented on a modified cash basis of accounting. This modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the modified cash basis of accounting. In the government-wide financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the modified cash basis of accounting with or contradict GASB pronouncements, in which case GASB prevails. Following are the more significant of the Health District's accounting policies.

A. Basis of Presentation

The Health District's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the Health District as a whole. These statements include the financial activities of the primary government. These statements usually distinguish between those activities of the Health District that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts, or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The Health District has no business-type activities.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

A. **Basis of Presentation** (Continued)

Government-Wide Financial Statements (Continued)

The statement of net assets presents the cash balance of the governmental activities of the Health District at year end. The statement of activities compares disbursements and program receipts for each program or function of the Health District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Health District is responsible.

Program receipts include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program.

Receipts which are not classified as program receipts are presented as general receipts of the Health District, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a modified cash basis or draws from the general receipts of the Health District.

Fund Financial Statements

During the year, the Health District segregates transactions related to certain Health District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Health District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

B. Fund Accounting

The Health District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The Health District uses the following fund types:

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Fund Accounting (Continued)

Governmental Funds

Governmental funds are those through which most governmental functions of the Health District are financed. The following are the Health District's major governmental fund types:

General Fund - The General Fund accounts for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the Health District for any purpose provided it is expended or transferred according to the general laws of Ohio.

Special Revenue Funds - These funds are used to account for proceeds from specific sources that are restricted to expenditure for specific purposes. The Health District has the following major Special Revenue funds:

Women, Infants, and Children Fund – This fund receives proceeds from a federal grant to provide nutritional assistance to qualified women, infants, and children.

Child and Family Health Services Fund – This fund receives proceeds from a federal grant directed at improving and maintaining the health status of women and children by providing support for development of health services standards and guidelines, training, data and planning systems.

Quality of Life Fund - This fund receives proceeds from a local grant aimed at improving the quality of life for Summit County residents based on local indicator data.

Public Health Emergency Response - This fund receives proceeds from a federal grant for public health emergency response planning.

Public Health Emergency Response Phase III - This fund receives proceeds from a federal grant for public health emergency response implementation.

C. Basis of Accounting

The Health District's financial statements are prepared using the modified cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the Health District's financial records and reported in the financial statements when cash is received rather than when earned, and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the Health District are described in the appropriate section in this note.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Basis of Accounting (Continued)

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

D. Budgetary Process

Ohio Revised Code requires that all funds be budgeted and appropriated annually. The appropriations resolution is the Health District's authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the Board of Health. Budgetary expenditures must not exceed at the fund, department, or object level and appropriations may not exceed estimated resources. The Board of Health must approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the appropriation measures. Unencumbered appropriations lapse at year end.

Appropriations resolutions are subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board of Health during the year.

E. Cash and Investments

The Summit County Fiscal Officer is the custodian for the Health District's cash and investments. The County's cash and investment pool holds the Health District's cash and investments, which are reported at the County Fiscal Officer's carrying amount. Deposits and investments disclosures for the County as a whole may be obtained from the County by contacting Dan Hawke, Deputy Fiscal Officer of Finance, County of Summit, 175 South Main Street, Akron, Ohio 44308-1306, (330) 643-2878.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. <u>Restricted Assets</u>

Assets are reported as restricted when there are limitations imposed on their use through external restriction imposed by creditors, grantors, or laws, or regulations of other governments. The Health District has no restricted assets during the year.

G. Inventory and Prepaid Items

The Health District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

H. Capital Assets

Acquisitions of property, plant, and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

I. Interfund Receivables/Payables

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables". These amounts are eliminated in the governmental activities column of the statement of net assets.

J. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Health District's modified cash basis of accounting.

K. Employer Contributions to Cost-Sharing Pension Plans

The Health District recognizes the disbursement for employer contributions to costsharing pension plans when they are paid. As described in Notes 8 and 9, the employer contributions include portions for pension benefits and for postretirement health care benefits.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

L. Long-Term Obligations

The Health District's modified cash basis financial statements do not report liabilities for long-term obligations. Proceeds of loans are reported as cash when received and principal and interest are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor a capital outlay expenditure are reported at inception. Lease payments are reported when paid.

M. <u>Net Assets</u>

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes primarily include proceeds from state and federal grants that are to be used for the specific purposes outlined by the grantor. The Health District's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available.

N. Fund Balance Reserves

The Health District reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. Unreserved fund balance indicates that portion of fund balance which is available for appropriation in future periods. A fund balance reserve has been established for encumbrances.

O. Interfund Transactions

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general receipts.

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating receipts/cash disbursements in proprietary funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented in the financial statements.

NOTE 3: BUDGETARY BASIS OF ACCOUNTING

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements, and Changes in Fund Balance – Budget and Actual – Budgetary Basis is presented for the General Fund, and each major special revenue fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The differences between the budgetary basis and the modified cash basis that are outstanding year end encumbrances are treated as expenditures (budgetary basis) rather than as a reservation of fund balance (modified cash basis) and outstanding year end advances are treated as an other financing source or use (budgetary basis) rather than as an interfund receivable or payable (modified cash basis).

										Pub	lic Health
		V	Vomen,	С	hild and			Pu	blic Health	Er	nergency
	General	Int	fants and		Family	Q	uality of	Er	nergency	R	esponse
	Fund	C	Children		Health		Life	R	esponse	Р	hase II
Budgetary Basis	\$ 1,329,090	\$	1,661	\$	77,783	\$	70,917	\$	17,338	\$	23,908
Net Adjustment Revenue											
Accruals	944,846		0		0		0		0		0
Net Adjustment Expenditu	ire										
Accruals	0	((163,369)		0		(120,550)		(195,000)		(250,000)
Net Adjustment for											
Encumbrances	12,017		0		0		0		0		0
GAAP Basis	\$ 2,285,953	\$	(161,708)	\$	77,783	\$	(49,633)	\$	(177,662)	\$	(226,092)

NOTE 4: ACCOUNTABILITY

Deficit Fund Balances

Fund balances at December 31, 2009, included the following individual fund deficits:

Fund	Deficit
Major Governmental Funds:	
Women, Infants, and Children	\$ (161,708)
Quality of Life	(49,633)
Public Health Emergency Response	(177,662)
Public Health Emergency Response - Phase III	(226,092)
Other Governmental Funds:	
Immunization Action Plan	(11,143)
Cardiovascular Health	(6,039)
Breast and Cervical Cancer	(7,552)
Public Health Infrastructure	(54,479)
Dental Sealant	(5,656)
Access to Care - City of Akron	(1,491)
Access to Care - Hospital	(3,930)
Access to Care - Sisler McFawn	(431)
Komen	(3,450)
Robert Woods Johnson	(884)
Medical Reserve Corp	(48,019)
Access to Care BioInnovations	(37,462)
Total	<u>\$ (795,631)</u>

NOTE 4: ACCOUNTABILITY (Continued)

Deficit Fund Balances (Continued)

The fund deficits in the above funds resulted from interfund liabilities due to timing issues with the reimbursement of expenses for various grant programs. The general fund is liable for the deficits in these funds and will provide operating advances when cash is required, not when the liability occurs.

NOTE 5: **PROPERTY TAXES**

Property taxes include amounts levied against all real property, public utility property, and tangible personal property located in the County. Real property tax receipts received in 2009 represent the collection of 2008 taxes. Real property taxes received in 2009 were levied after October 1, 2008, on the assessed values as of January 1, 2008, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility personal property tax received in 2009 represent the collection of 2008 taxes. Public utility tangible personal property taxes received in 2009 became a lien on December 31, 2007, were levied after October 1, 2008, and are collected in 2009 with real property taxes. Public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax receipts received in 2009 (other than public utility property) represent the collection of 2009 taxes. Tangible personal property taxes received in 2009 were levied after October 1, 2008, on the true value as of December 31, 2007. Tangible personal property is currently assessed at 25 percent of true value for capital assets and 23 percent for inventory. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, the first payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

The County Treasurer collects property taxes on behalf of all taxing districts within the County. The County Auditor periodically remits to the taxing districts their portion of the taxes collected. The collection and distribution of taxes for all subdivisions within the County, excluding the County itself, is accounted for through agency funds. The amount of the County's tax collections is accounted for within the applicable funds.

NOTE 5: **<u>PROPERTY TAXES</u>** (Continued)

- --

The full tax rate for all Health District operations for the year ended December 31, 2009, was \$.344334 per \$1,000 of assessed value. The assessed values of real property, public utility property, and tangible personal property upon which 2009 property tax receipts were based are as follows:

<u>Real Property</u>	
Residential/Agricultural	\$ 6,711,922,530
Commercial/Industrial/Mineral	1,699,913,400
Public Utility	115,015,290
Tangible Personal Property	194,645,880
Total Assessed Value	<u>\$ 8,721,497,100</u>

NOTE 6: **INTERFUND RECEIVABLES/PAYABLES**

Interfund balances at December 31, 2009, consisted of the following individual fund receivables and payables:

Due to General Fund from:		
Women, Infants, and Children Fund	\$	163,369
Quality of Life Fund		120,550
Public Health Emergency Response Fund		195,000
Public Health Emergency Response Phase III Fund		250,000
Other Governmental Funds		215,927
Total General Fund	<u>\$</u>	944,846

The balance due to the General Fund includes loans made to provide working capital for operations or projects. All of these amounts are expected to be repaid within one year.

NOTE 7: **<u>RISK MANAGEMENT</u>**

<u>Risk Pool Membership</u>

The Health District belongs to the Public Entities Pool (PEP) of Ohio, a risk-sharing pool available to Ohio local governments. The Pool provides property and casualty coverage for its members. Member governments pay annual contributions to fund the pool. The Pool pays judgments, settlements, and other expenses resulting from covered claims that exceed the members' deductibles.

NOTE 7: **<u>RISK MANAGEMENT</u>** (Continued)

Casualty Coverage

PEP is a member of a reinsurance pool known as American Public Entities Excess Pool (APEEP). Members of PEP may receive limits of liability up to \$3,000,000 for claims resulting from general, automobile, police, professional, or public official's liability. Of this amount, PEP is responsible for the first \$350,000 of the claim payment and expense. Amounts exceeding that are paid by APEEP, up to \$2,650,000 in any one loss. Individual arrangements are made with General Reinsurance Corporation, an internationally recognized reinsurer, for members who require coverage limits in excess of \$3,000,000.

Property Coverage

Property and vehicle losses greater than \$100,000 are reinsured through APEEP and Travelers Insurance Company. Limits to \$600,000,000 are available for loss in any one occurrence.

The aforementioned casualty and property reinsurance agreements do not discharge the Pool's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective local government.

Financial Position

The Pool's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities, and retained earnings at December 31 (most current information available):

	2008	2007
Casualty and Property Coverage		
Assets	\$35,769,535	\$37,560,071
Liabilities	(15,310,206)	(17,340,825)
Retained Earnings	<u>\$20,459,329</u>	<u>\$20,219,246</u>

NOTE 8: DEFINED BENEFIT PENSION PLANS

Ohio Public Employees Retirement System

The Health District participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the Combined Plan, employer contributions are invested by OPERS to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the Member-Directed Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional and Combined plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642.

For the year ended December 31, 2009, members of all three plans, except those in law enforcement or public safety participating in the Traditional Plan, were required to contribute 10 percent of their annual covered salary to fund pension obligations. The Health District's contribution rate for pension benefits for 2009 was 14 percent. The Ohio Revised Code provides statutory authority for member and employer contributions.

The Health District's required contribution for pension obligations to the Traditional and Combined plans for the years ended December 31, 2009, 2008, and 2007, were \$369,572, \$309,919, and \$374,031, respectively. The full amount has been contributed for 2009, 2008, and 2007.

NOTE 9: **<u>POSTEMPLOYMENT BENEFITS</u>**

Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the Traditional or Combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the Member-Directed Plan do not qualify for postretirement health care coverage. The health care coverage provided by OPERS is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 12, *Disclosure of Information on Postemployment Benefits Other Than Pension Benefits by State and Local Governmental Employers*. A portion of each employer's contribution to the Traditional or Combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2009 employer contribution rate was 14 percent of covered payroll. The portion of employer contributions allocated to health care was 7 percent from January 1 through March 31, 2009 and 5.5 percent from April 1 through December 31, 2009.

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS' latest actuarial review performed as of December 31, 2008, include a rate of return on investments of 6.5 percent, an annual increase in active employee total payroll of 4 percent compounded annually (assuming no change in the number of active employees), and an additional increase in total payroll of between .50 percent and 6.30 percent based on additional annual pay increases. Health care premiums were assumed to increase 4 percent annually.

All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually, not to exceed a 12 percent corridor.

The number of active contributing participants in the traditional and combined plans was 357,584. Actual employer contributions for 2009 which were used to fund postemployment benefits were \$264,092. The actual contribution and the actuarial required contribution amounts are the same. OPERS' net assets available for the payment of benefits at December 31, 2008 (the latest information available), was \$10.7 billion. The actuarial accrued liability and the unfunded actuarial accrued liability were \$29.6 billion and \$18.9 billion, respectively.

SUMMIT COUNTY GENERAL HEALTH DISTRICT NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (CONTINUED)

NOTE 9: **<u>POSTEMPLOYMENT BENEFITS</u>** (Continued)

Ohio Public Employees Retirement System (Continued)

In December 2001, the OPERS Board adopted the Health Care "Choices" Plan. The Choices Plan is offered to all persons newly hired in an OPERS covered position after January 1, 2005, with no prior service credit accumulated toward health care coverage. The Choices Plan incorporates a cafeteria approach offering a broader range of health care options. The Choices Plan uses a graded scale from ten to thirty years to calculate a monthly health care benefit. This is in contrast to the ten-year "cliff" eligibility standard for the present Plan.

The benefit recipient is free to select the option that best meets their needs. Recipients fund health care costs in excess of their monthly health care benefit. The Choices Plan also offers a spending account feature enabling the benefit recipient to apply their allowance toward specific medical expenses, much like a medical spending account.

NOTE 10: LOANS ACTIVITY

The Health District's long-term loan activity for the year ended December 31, 2009, was as follows:

	Interest	Balance			Balance
Governmental Activities	Rate	12/31/2008	Additions	Reductions	12/31/2009
Loans Payable:					
1994 Issue (Roof repair -					
Original amount-\$210,000)	8.69%	\$ 15,957	<u>\$0</u>	\$ 15,957	<u>\$0</u>
Total Governmental Activities	6	<u>\$ 15,957</u>	<u>\$0</u>	<u>\$ 15,957</u>	<u>\$0</u>

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SUMMIT COUNTY GENERAL HEALTH DISTRICT NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (CONTINUED)

NOTE 11: LEASES

The Health District previously leased copier equipment under a four year capital lease. Annual payments of \$7,566 began, February 2006 and continued through January 2009. The Health District disbursed \$7,567 to pay lease costs for the year ended December 31, 2009. This amount included the final installment of \$7,566 plus a \$1 buyout fee. This lease was paid in full at December 31, 2009.

The Health District entered into a new lease for copier equipment for a grant project in December 2009 under a five year capital lease. Monthly payments of \$131 began, December, 2009 and will continue through November, 2014. The Health District disbursed a total of \$231.00 for this lease for the year ended December 31, 2009 which included the initial monthly payment plus a \$100 processing fee. Future payments are as follows:

$\frac{\text{Year}}{2010}$	Amount \$ 1,572.00
2011	\$ 1,572.00
2012	\$ 1,572.00
2013	\$ 1,572.00
2014	\$ 1,441.00

Additionally, the Health District leases various clinic facilities under operating leases for up to two years in length. Total rent expenses for these leases in 2009 was \$49,685.

NOTE 12: INTERFUND TRANSFERS

During 2009 the following transfers were made:

	Transfer From		
Transfer To	General Fund	Contingency Fund	
Major Funds: General Fund	\$ 0	\$ 35,398	
Other Governmental Funds: Woman's Health Fund Total Governmental Funds	$\frac{937}{\$ 937}$	<u>0</u> <u>\$ 35,398</u>	

Transfers from the General Fund to Other Governmental Funds represent the allocation of unrestricted receipts collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorization. Transfers from the Health District Contingency Fund, created in accordance with Section 5705.13 of the Ohio Revised Code for budget stabilization, to the General Fund represent the allocation of receipts for the payment of termination expenses as authorized by the Board of Health.

SUMMIT COUNTY GENERAL HEALTH DISTRICT NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (CONTINUED)

NOTE 13: CONTINGENT LIABILITIES

Amounts grantor agencies pay to the Health District are subject to audit and adjustment by the grantor, principally the federal government. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

The Health District is not currently party to any legal proceedings.

SUMMIT COUNTY GENERAL HEALTH DISTRICT SUMMIT COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS DECEMBER 31, 2009

Federal Grantor/ Pass-Through Grantor/ Program Title	Pass- Through Entity Number	Federal CFDA Number	Federal Disbursements
U.S. Department of Agriculture			
Passed through the City of Akron			
Special Supplemental Nutrition Program for Women, Infants, and Children	FY0993719	10.557	\$ 422,254
Special Supplemental Nutrition Program for Women, Infants, and Children	FY1093710	10.557	123,339
Total Special Supplemental Nutrition Program for Women, Infants, and Childre	en		545,593
Total U.S. Department of Agriculture			545,593
U.S. Department of Health and Human Services			
Passed through the Ohio Department of Health			
Health Promotion Block Grant - Cardiovascular Health	07710014CH0108	8 93.991	6,121
Health Promotion Block Grant - Cardiovascular Health	07710014CH0209	93.991	91,110
Total Health Promotion Block Grant			97,231
Passed through the Ohio Department of Health			
Child and Family Health Services Block Grant	07710011MC020	9 93.994	346,805
Child and Family Health Services Block Grant	07710011MC031	0 93.994	62,939
Child and Family Health Services Block Grant -Dental Sealant	07710011DS010	8 93.994	21
Child and Family Health Services Block Grant - Dental Sealant	07710011DS0209	9 93.994	43,865
Passed through the Akron Children's Hospital Medical Center of Akron			
Child and Family Health Services Block Grant - Perinatal	FY0993601	93.994	6,688
Total Child and Family Health Services Block Grant			460,318
Passed through the Ohio Department of Health			
Immunization Action Plan	07710012M0108	93.268	24,423
Immunization Action Plan	07710012M0209	93.268	155,279
Total Immunization Action Plan			179,702
Passed through the Ohio Department of Health			
Public Health Infrastructure (Regional Grant)	07710012PI0209	93.283	67,715
Breast and Cervical Cancer Prevention	07710014BC0209	93.283	46,792
Breast and Cervical Cancer Prevention	07710014BC0310	93.283	85,388
Total Bureau of Prevention			199,895
Passed through the Ohio Department of Health			
Public Health Infrastructure (Regional Grant)	07710012PH0110	93.069	28,719
Pandemic Influenza Initiative B - At Risk Population	07710012BP0109	93.069	442,785
Passed through the City of Akron			
Public Health Infrastructure	FY0993959	93.069	132,275
Public Health Infrastructure	FY1093950	93.069	54,479
Public Health Emergency Response	FY1096050	93.069	177,662
Passed through Cuyahoga County Board of Health			
Pandemic Influenza B - Antiviral Distribution	FY0995009	93.069	48,980
			(Continued)

SUMMIT COUNTY GENERAL HEALTH DISTRICT SUMMIT COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED) DECEMBER 31, 2009

Federal Grantor/ Pass-Through Grantor/ Program Title	Pass- Through Entity Number	Federal CFDA Number	Federal Disbursements
Passed through Hospital Council of Northwest Ohio Pandemic Influenza B - Alternate Care Systems	FY0994089	93.069	83,914
Passed through Akron Regional Hospital Association Pandemic Influenza Tier II	FY0995019	93.069	12,500
Passed through Summit County Emergency Management Agency Medical Reserve Corp. Total Public Health Emergency Preparedness	FY0996049	93.069	<u>48,019</u> 1,029,333
Passed through Area Agency on Aging Title III B - Aging Outreach Total Aging Outreach	FY0996029	93.044	<u> </u>
Total U.S. Department of Health and Human Services			1,974,579
TOTAL FEDERAL FINANCIAL ASSISTANCE			<u>\$ 2,520,172</u>

The notes to the Schedule of Expenditures of Federal Awards is an integral part of this schedule.

NOTE 1: SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Expenditures is a summary of the Health District's federal award programs. The schedule has been prepared on the cash basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

NOTE 2: FEDERAL GRANTS COMMINGLED WITH STATE GRANTS

Cash receipts from the U.S. Department of Health and Human Services are commingled with State grants for the Immunization Action Plan, the Child and Family Health Services Block Grant, and the Breast and Cervical Cancer Prevention Grant. The Health District has determined the percentage of federal dollars which constitutes the overall grant awards. The Health District has applied these percentages to the Schedule of Expenditures of Federal Awards to reflect the federal portion of expenditures disbursed during the fiscal period.

NOTE 3: SUBRECIPIENTS

Of the federal expenditures presented in the schedule, the Health District provided federal awards to sub recipients as follows:

		Amount
	CFDA	Provided to
Program Title	Number	Subrecipients
Public Health Infrastructure (Regional)	93.283	\$ 10,000
Public Health Infrastructure/Pandemic Influenza	93.069	400,443
Immunization Action Plan	93.268	69,445
Health Promotion Block Grant	93.991	4,009
Child and Family Health Services	93.994	271,957
		\$ 755,854

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Board of Health Summit County General Health District Summit County 1100 Graham Road Circle Stow, Ohio 44224

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Summit County General Health District, Ohio, as of and for the year ended December 31, 2009, which collectively comprise the Summit County General Health District, Ohio's basic financial statements and have issued our report thereon dated March 12, 2010, wherein we noted the Summit County General Health District, Ohio uses a comprehensive accounting basis other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Summit County General Health District, Ohio's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the Summit County General Health District, Ohio's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Summit County General Health District, Ohio's internal control over financial reporting.

A *deficiency in internal control* exits when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the Government's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Compliance and Other Matters

As part of reasonably assuring whether the Summit County General Health District, Ohio's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note a certain matter not requiring inclusion in this report that we reported to the Summit County General Health District's management in a separate letter dated March 12, 2010.

We intend this report solely for the information and use of management, the Board of Health, others within the entity, and pass-through entities. It is not intended for anyone other than these specified parties.

James J. Luphan James G. Zupka, CPA, Inc.

James G. Zupka, CPA, Inc. Certified Public Accountants

March 12, 2010

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REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of Health Summit County General Health District Summit County 1100 Graham Road Circle Stow, Ohio 44224

Compliance

We have audited the compliance of Summit County General Health District, Ohio with the types of compliance requirements described in the U. S. Office of Management and Budget (OMB) Circular A-133 *Compliance Supplement* that apply to each of its major federal programs for the year ended December 31, 2009. The summary of auditor's results section of the accompanying Schedule of Findings identifies the Summit County General Health District's major federal programs. The Summit County General Health District, Ohio's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the Summit County General Health District, Ohio's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining on a test basis, evidence about the Summit County General Health District, Ohio's compliances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the Summit County General Health District, Ohio's compliance with those requirements.

In our opinion, the Summit County General Health District, Ohio complied, in all material respects, with the requirements referred to above that apply to each of its major federal programs for the year ended December 31, 2009.

Internal Control Over Compliance

The Summit County General Health District, Ohio's management is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Summit County General Health District, Ohio's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Summit County General Health District, Ohio's internal control over compliance.

A *control deficiency* in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that the entity's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the Summit County General Health District's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We intend this report solely for the information and use of management, the Board of Health, others within the entity, and pass-through entities. It not intended for anyone other than these specified parties.

Jone B. Zupla

James G. Zupka, CPA, Inc. Certified Public Accountants

March 12, 2010

SUMMIT COUNTY GENERAL HEALTH DISTRICT SCHEDULE OF FINDINGS OMB CIRCULAR A-133 & .505 DECEMBER 31, 2009

1. SUMMARY OF AUDITOR'S RESULTS

2009(i)	Type of Financial Statement Opinion	Unqualified
2009(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
2009(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
2009(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
2009(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
2009(iv)	Were there any other significant deficiencies in internal control reported for major federal programs?	No
2009(v)	Type of Major Programs' Compliance Opinion	Unqualified
2009(vi)	Are there any reportable findings under .510?	No
2009(vii)	Major Program (list):	
	Child and Family Health Services Block Grant CFDA# 93.994 Public Health Emergency Preparedness CFDA# 93.069	
2009(viii)	Dollar Threshold: Type A/B Programs	Type A: \$300,000 Type B: All Others
2009(ix)	Low Risk Auditee?	Yes

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS None.

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS None.

SUMMIT COUNTY GENERAL HEALTH DISTRICT SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED DECEMBER 31, 2009

The prior audit report, as of December 31, 2008, included no citations, instances of noncompliance or management letter recommendations.





SUMMIT COUNTY GENERAL HEALTH DISTRICT

SUMMIT COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED MAY 6, 2010

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