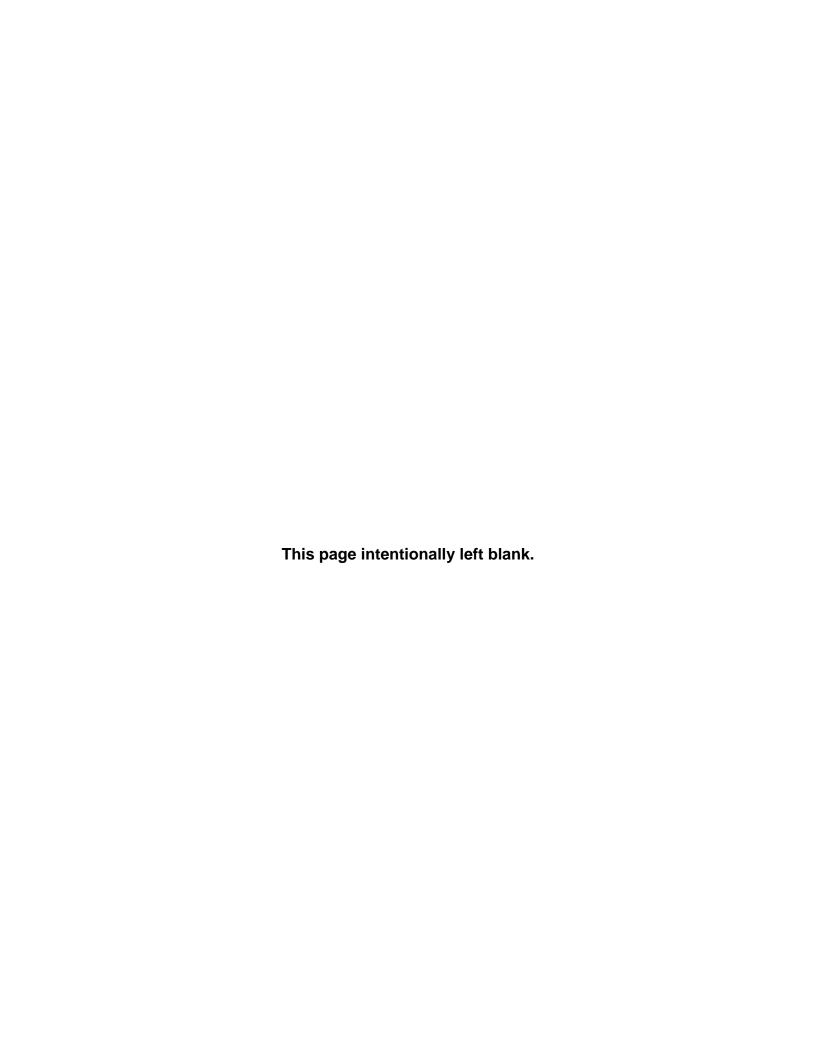




# SOUTH CENTRAL OHIO EDUCATIONAL SERVICE CENTER SCIOTO COUNTY

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Mary Taylor, CPA
Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

South Central Ohio Educational Service Center Scioto County 411 Court Street Portsmouth, Ohio 45662

To the Governing Board:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the South Central Ohio Educational Service Center, Scioto County, Ohio (the Educational Service Center), as of and for the year ended June 30, 2009, which collectively comprise the Educational Service Center's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Educational Service Center's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the South Central Ohio Educational Service Center, Scioto County, Ohio, as of June 30, 2009, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 6, 2010, on our consideration of the Educational Service Center's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

South Central Ohio Educational Service Center Scioto County Independent Accountants' Report Page 2

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the Educational Service Center's basic financial statements. The Supplemental Information is not a required part of the basic financial statements. The Schedule of Federal Awards Receipts and Expenditures is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements. We subjected the Supplemental Information and the Schedule of Federal Awards Receipts and Expenditures to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Mary Taylor, CPA Auditor of State

Mary Taylor

April 6, 2010

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2009 Unaudited

The discussion and analysis of the South Central Ohio Educational Service Center's (the Educational Service Center) financial performance provides an overall review of the Educational Service Center's financial activities for the fiscal year ended June 30, 2009. The intent of this discussion and analysis is to look at the Educational Service Center's financial performance as a whole; readers should also review the financial statements and notes to enhance their understanding of the Educational Service Center's financial performance.

# **Financial Highlights**

In total, net assets increased \$416,933 which represents a significant increase from the prior fiscal year. The biggest differences reflected on the Educational Service Center's Statement of Net Assets in relation to the prior fiscal year are related to equity in pooled cash and cash equivalents and intergovernmental receivable.
General revenues accounted for \$1,186,792 of total revenues. Program specific revenues in the form of charges for services, operating grants, and contributions accounted for \$7,875,113 of total revenues of \$9,061,905.
The School District had \$8,644,972 in expenses related to governmental activities; \$7,875,113 of these expenses were offset by program specific charges for services, grants, and contributions. General revenues (primarily grants and entitlements) of \$1,186,792 were adequate to provide for these programs.

#### **Using the Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Educational Service Center as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Assets and the Statement of Activities provide information about the activities of the whole Educational Service Center, presenting both an aggregate view of the Educational Service Center's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the Educational Service Center's major funds with all other nonmajor funds presented in total in one column. The most significant funds for the Educational Service Center are the General Fund and the Even Start Special Revenue Fund.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2009 Unaudited

# Reporting the Educational Service Center as a Whole

One of the most important questions asked about the Educational Service Center is "How did we do financially during fiscal year 2009?" The Statement of Net Assets and the Statement of Activities, which appear first in the Educational Service Center's financial statements, report information on the Educational Service Center as a whole and its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current fiscal year's revenues and expenses regardless of when cash is received or paid.

These two statements report the Educational Service Center's net assets and changes in those assets. The change in net assets is important because it tells the reader that, for the Educational Service Center as a whole, the financial position of the Educational Service Center has improved or diminished. The causes of this change may be the result of many factors, some financial, some not.

In the Statement of Net Assets and the Statement of Activities, the Educational Service Center has only one kind of activity:

Governmental Activities – All of the Educational Service Center's educational programs and services are reported here including instruction and support services which include operation and maintenance of plant and pupil transportation.

#### Reporting the Educational Service Center's Most Significant Funds

#### **Fund Financial Statements**

The analysis of the Educational Service Center's major funds begins on page 8. Fund financial statements provide detailed information about the Educational Service Center's major funds. The Educational Service Center uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the Educational Service Center's most significant funds.

Governmental Funds – Most of the Educational Service Center's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the Educational Service Center's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or difference) between governmental activities (reported in the Statement of Net Assets and the Statements of Activities) and governmental funds is reconciled in the financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2009 Unaudited

*Fiduciary Funds* – The Educational Service Center's fiduciary funds are agency funds. All of the Educational Service Center's fiduciary activities are reported in a separate Statement of Fiduciary Net Assets. We exclude these activities from the Educational Service Center's other financial statements because the Educational Service Center cannot use these assets to finance its operations. Fiduciary funds use the accrual basis of accounting.

#### The Educational Service Center as a Whole

Recall that the Statement of Net Assets provides the perspective of the Educational Service Center as a whole.

Table 1 provides a summary of the Educational Service Center's net assets for fiscal years 2009 and 2008:

Table 1 Net Assets

<u>-</u>	Governmen	Increase	
	2009	2008 (Restated)	(Decrease)
Assets		_	
Current Assets	\$1,607,963	\$1,171,378	\$436,585
Capital Assets, Net	290,705	270,950	19,755
Total Assets	1,898,668	1,442,328	456,340
Liabilities			
Other Liabilities	826,073	796,293	29,780
Long-Term Liabilities	397,704	388,077	9,627
Total Liabilities	1,223,777	1,184,370	39,407
Net Assets			
Invested in Capital Assets, Net of Related Debt	205,605	145,796	59,809
Restricted	300,544	215,393	85,151
Unrestricted (Deficit)	168,742	(103,231)	271,973
Total Net Assets	\$674,891	\$257,958	\$416,933
<del>-</del>			

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2009 Unaudited

Total assets increased \$456,340 when compared to the prior fiscal year. This was primarily the result of significant increases in equity in pooled cash and cash equivalents and intergovernmental receivable. The increase in equity in pooled cash and cash equivalents is the result of the Educational Service Center receiving a reimbursement for expenses incurred with a program that was terminated by the State during the fiscal year. The expenses for the program were incurred during the previous fiscal year. The increase in intergovernmental receivable is the result of the Educational Service Center being awarded a new grant during the fiscal year, but not receiving all the monies relating to the award prior to fiscal year-end.

Total liabilities increased \$39,407. A significant increase of \$41,781 occurred within accrued wages and benefits payable from the prior fiscal year. This was the result of the Educational Service Center approving a three percent increase in salaries for its employees during fiscal year 2009. The increase in long-term liabilities is not significant to total liabilities.

Invested in capital assets, net of related debt of governmental activities increased \$59,809. This is due primarily to the Educational Service Center's capital assets additions plus payments on capital assets related to long-term obligations exceeding annual depreciation expenses.

Restricted net assets, when viewed alone, experienced an increase of \$85,151 when compared to the prior fiscal year. This is primarily due to increases in intergovernmental revenue relating to the various grants the Educational Service Center receives.

Unrestricted net assets had an increase of \$271,973 as a result of the Educational Service Center moving monies formerly accounted for as restricted to unrestricted balances for a program that was terminated during the fiscal year.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2009 Unaudited

Table 2 shows the changes in net assets for fiscal years 2009 and 2008.

Table 2 Change in Net Assets

Revenues         2009         2008 (Restated)         (Decrease)           Program Revenues:         Charges for Services         \$6,249,952         \$5,852,707         \$397,245           Operating Grants and Contributions         1,625,161         936,599         688,562           Total Program Revenues         7,875,113         6,789,306         1,085,807           General Revenues:         8         4,785,113         6,789,306         1,085,807           General Revenues         3,785,113         6,789,306         1,085,807           General Revenues         1,181,532         1,170,659         10,873           Contributions and Donations not         Restricted to Specific Programs         250         0         250           Investment Earnings         3,759         31,325         (27,566)           Miscellaneous         1,221         828         423           Total General Revenues         1,186,792         1,202,812         (16,020)           Total Revenues         9,061,905         7,992,118         1,069,787            8         9,061,905         7,992,118         1,069,787            8         9,061,905         7,992,118         1,069,787            8 <t< th=""><th></th><th>Government</th><th>Increase/</th></t<>		Government	Increase/	
Program Revenues:         \$6,249,952         \$5,852,707         \$397,245           Operating Grants and Contributions         1,625,161         936,599         688,562           Total Program Revenues         7,875,113         6,789,306         1,085,807           General Revenues:         5         5         5           Grants and Entitlements not         8         5         1,170,659         10,873           Contributions and Donations not         250         0         250           Restricted to Specific Programs         3,759         31,325         (27,566)           Investment Earnings         3,759         31,325         (27,566)           Miscellaneous         1,186,792         1,202,812         (16,020)           Total General Revenues         9,061,905         7,992,118         1,069,787           Program Expenses           Instruction:         8         693,042         635,355         57,687           Special         3,595,410         3,224,269         371,414           Adult/Continuing         53,878         55,745         (1,867)           Support Services:         Pupils         1,739,561         1,626,435         113,126           Instructional Staff         1,178,944		2009	2008 (Restated)	(Decrease)
Charges for Services         \$6,249,952         \$5,852,707         \$397,245           Operating Grants and Contributions         1,625,161         936,599         688,562           Total Program Revenues         7,875,113         6,789,306         1,085,807           General Revenues:         8         8         5           Grants and Entitlements not Restricted to Specific Programs         1,181,532         1,170,659         10,873           Contributions and Donations not Restricted to Specific Programs         250         0         250           Investment Earnings         3,759         31,325         (27,566)           Miscellaneous         1,186,792         1,202,812         (16,020)           Total General Revenues         9,061,905         7,992,118         1,069,787           Program Expenses           Instruction:         8         693,042         635,355         57,687           Special         3,595,410         3,224,269         371,141         Adult/Continuing         53,878         55,745         (1,867)           Support Services:         9         1,739,561         1,626,435         113,126           Instructional Staff         1,178,944         1,167,096         11,848           Board of Education	Revenues			
Operating Grants and Contributions         1,625,161         936,599         688,562           Total Program Revenues         7,875,113         6,789,306         1,085,807           General Revenues:         Grants and Entitlements not           Restricted to Specific Programs         1,181,532         1,170,659         10,873           Contributions and Donations not         Restricted to Specific Programs         250         0         250           Investment Earnings         3,759         31,325         (27,566)           Miscellaneous         1,251         828         423           Total General Revenues         1,186,792         1,202,812         (16,020)           Total Revenues         9,061,905         7,992,118         1,069,787           Program Expenses         Total Revenues         Total Revenues         3,595,410         3,224,269         371,141           Adult/Continuing         53,878         55,745         (1,867)           Special         3,595,410         3,224,269         371,141           Adult/Continuing         53,878         55,745         (1,867)           Support Services:         Pupils         1,739,561         1,626,435         113,126           <	Program Revenues:			
Total Program Revenues         7,875,113         6,789,306         1,085,807           General Revenues:         Grants and Entitlements not         1,181,532         1,170,659         10,873           Contributions and Donations not Restricted to Specific Programs         250         0         250           Investment Earnings         3,759         31,325         (27,566)           Miscellaneous         1,251         828         423           Total General Revenues         1,186,792         1,202,812         (16,020)           Total Revenues         9,061,905         7,992,118         1,069,787           Program Expenses           Instruction:         8         693,042         635,355         57,687           Special         3,595,410         3,224,269         371,141         Adult/Continuing         53,878         55,745         (1,867)           Support Services:         Pupils         1,739,561         1,626,435         113,126           Instructional Staff         1,178,944         1,167,096         11,848           Board of Education         33,886         54,329         (20,443)           Administration         767,353         699,027         68,326           Fiscal         248,209 <td< td=""><td>Charges for Services</td><td>\$6,249,952</td><td>\$5,852,707</td><td>\$397,245</td></td<>	Charges for Services	\$6,249,952	\$5,852,707	\$397,245
General Revenues:           Grants and Entitlements not         1,181,532         1,170,659         10,873           Contributions and Donations not         250         0         250           Restricted to Specific Programs         250         0         250           Investment Earnings         3,759         31,325         (27,566)           Miscellaneous         1,251         828         423           Total General Revenues         1,186,792         1,202,812         (16,020)           Total Revenues         9,061,905         7,992,118         1,069,787           Program Expenses           Instruction:         8         693,042         635,355         57,687           Special         3,595,410         3,224,269         371,141         Adult/Continuing         53,878         55,745         (1,867)           Support Services:         Pupils         1,739,561         1,626,435         113,126           Instructional Staff         1,178,944         1,167,096         11,848           Board of Education         33,886         54,329         (20,443)           Administration         767,353         699,027         68,326           Fiscal         248,209         221,036 <td>Operating Grants and Contributions</td> <td>1,625,161</td> <td>936,599</td> <td>688,562</td>	Operating Grants and Contributions	1,625,161	936,599	688,562
Grants and Entitlements not         Restricted to Specific Programs         1,181,532         1,170,659         10,873           Contributions and Donations not         Restricted to Specific Programs         250         0         250           Investment Earnings         3,759         31,325         (27,566)           Miscellaneous         1,251         828         423           Total General Revenues         1,186,792         1,202,812         (16,020)           Total Revenues         9,061,905         7,992,118         1,069,787           Program Expenses           Instruction:         8         5,9687         8,792,118         1,069,787           Special         3,595,410         3,224,269         371,141         Adult/Continuing         53,878         55,745         (1,867)           Support Services:         8         1,739,561         1,626,435         113,126           Instructional Staff         1,178,944         1,167,096         11,848           Board of Education         33,886         54,329         (20,443)           Administration         767,353         699,027         68,326           Fiscal         248,209         221,036         27,173           Operation and Maintenance of Plant	Total Program Revenues	7,875,113	6,789,306	1,085,807
Restricted to Specific Programs         1,181,532         1,170,659         10,873           Contributions and Donations not Restricted to Specific Programs         250         0         250           Investment Earnings         3,759         31,325         (27,566)           Miscellaneous         1,251         828         423           Total General Revenues         1,186,792         1,202,812         (16,020)           Total Revenues         9,061,905         7,992,118         1,069,787           Program Expenses           Instruction:         8         8         55,7687           Special         3,595,410         3,224,269         371,141           Adult/Continuing         53,878         55,745         (1,867)           Support Services:         9upils         1,739,561         1,626,435         113,126           Instructional Staff         1,178,944         1,167,096         11,848           Board of Education         33,886         54,329         (20,443)           Administration         767,353         699,027         68,326           Fiscal         248,209         221,036         27,173           Operation and Maintenance of Plant         132,449         101,940         30,506	General Revenues:			
Contributions and Donations not         Restricted to Specific Programs         250         0         250           Investment Earnings         3,759         31,325         (27,566)           Miscellaneous         1,251         828         423           Total General Revenues         1,186,792         1,202,812         (16,020)           Total Revenues         9,061,905         7,992,118         1,069,787           Program Expenses           Instruction:         8         8         57,687           Special         3,595,410         3,224,269         371,141           Adult/Continuing         53,878         55,745         (1,867)           Support Services:         9         1,739,561         1,626,435         113,126           Instructional Staff         1,178,944         1,167,096         11,848           Board of Education         33,886         54,329         (20,443)           Administration         767,353         699,027         68,326           Fiscal         248,209         221,036         27,173           Operation and Maintenance of Plant         132,449         101,940         30,509           Pupil Transportation         21,698         24,779         (3,081)	Grants and Entitlements not			
Restricted to Specific Programs         250         0         250           Investment Earnings         3,759         31,325         (27,566)           Miscellaneous         1,251         828         423           Total General Revenues         1,186,792         1,202,812         (16,020)           Total Revenues         9,061,905         7,992,118         1,069,787           Program Expenses           Instruction:         8         8         57,687           Special         3,595,410         3,224,269         371,141           Adult/Continuing         53,878         55,745         (1,867)           Support Services:         8         1,739,561         1,626,435         113,126           Instructional Staff         1,178,944         1,167,096         11,848           Board of Education         33,886         54,329         (20,443)           Administration         767,353         699,027         68,326           Fiscal         248,209         221,036         27,173           Operation and Maintenance of Plant         132,449         101,940         30,596           Interest and Fiscal Charges         8,335         10,877         (2,542)           Total Expenses </td <td>Restricted to Specific Programs</td> <td>1,181,532</td> <td>1,170,659</td> <td>10,873</td>	Restricted to Specific Programs	1,181,532	1,170,659	10,873
Investment Earnings         3,759         31,325         (27,566)           Miscellaneous         1,251         828         423           Total General Revenues         1,186,792         1,202,812         (16,020)           Total Revenues         9,061,905         7,992,118         1,069,787           Program Expenses           Instruction:         Segular         693,042         635,355         57,687           Special         3,595,410         3,224,269         371,141           Adult/Continuing         53,878         55,745         (1,867)           Support Services:         Pupils         1,739,561         1,626,435         113,126           Instructional Staff         1,178,944         1,167,096         11,848           Board of Education         33,886         54,329         (20,443)           Administration         767,353         699,027         68,326           Fiscal         248,209         221,036         27,173           Operation and Maintenance of Plant         132,449         101,940         30,509           Pupil Transportation         21,698         24,779         (3,081)           Central         172,207         141,642         30,565 <td>Contributions and Donations not</td> <td></td> <td></td> <td></td>	Contributions and Donations not			
Miscellaneous         1,251         828         423           Total General Revenues         1,186,792         1,202,812         (16,020)           Total Revenues         9,061,905         7,992,118         1,069,787           Program Expenses           Instruction:         Segular         693,042         635,355         57,687           Special         3,595,410         3,224,269         371,141           Adult/Continuing         53,878         55,745         (1,867)           Support Services:         Valual Sequence         1,626,435         113,126           Instructional Staff         1,178,944         1,167,096         11,848           Board of Education         33,886         54,329         (20,443)           Administration         767,353         699,027         68,326           Fiscal         248,209         221,036         27,173           Operation and Maintenance of Plant         132,449         101,940         30,509           Pupil Transportation         21,698         24,779         (3,081)           Central         172,207         141,642         30,565           Interest and Fiscal Charges         8,335         10,877         (2,542)	Restricted to Specific Programs	250	0	250
Total General Revenues         1,186,792         1,202,812         (16,020)           Total Revenues         9,061,905         7,992,118         1,069,787           Program Expenses           Instruction:         Separate Managements           Regular         693,042         635,355         57,687           Special         3,595,410         3,224,269         371,141           Adult/Continuing         53,878         55,745         (1,867)           Support Services:         Pupils         1,739,561         1,626,435         113,126           Instructional Staff         1,178,944         1,167,096         11,848           Board of Education         33,886         54,329         (20,443)           Administration         767,353         699,027         68,326           Fiscal         248,209         221,036         27,173           Operation and Maintenance of Plant         132,449         101,940         30,509           Pupil Transportation         21,698         24,779         (3,081)           Central         172,207         141,642         30,565           Interest and Fiscal Charges         8,335         10,877         (2,542)           Total Expenses <td>Investment Earnings</td> <td>3,759</td> <td>31,325</td> <td>(27,566)</td>	Investment Earnings	3,759	31,325	(27,566)
Total Revenues         9,061,905         7,992,118         1,069,787           Program Expenses           Instruction:         89,061,905         7,992,118         1,069,787           Regular         693,042         635,355         57,687           Special         3,595,410         3,224,269         371,141           Adult/Continuing         53,878         55,745         (1,867)           Support Services:         Pupils           Pupils         1,739,561         1,626,435         113,126           Instructional Staff         1,178,944         1,167,096         11,848           Board of Education         33,886         54,329         (20,443)           Administration         767,353         699,027         68,326           Fiscal         248,209         221,036         27,173           Operation and Maintenance of Plant         132,449         101,940         30,509           Pupil Transportation         21,698         24,779         (3,081)           Central         172,207         141,642         30,565           Interest and Fiscal Charges         8,335         10,877         (2,542)           Total Expenses         8,644,972         7,962,530 </td <td>Miscellaneous</td> <td>1,251</td> <td>828</td> <td>423</td>	Miscellaneous	1,251	828	423
Program Expenses           Instruction:         Regular         693,042         635,355         57,687           Special         3,595,410         3,224,269         371,141           Adult/Continuing         53,878         55,745         (1,867)           Support Services:         Value         1,739,561         1,626,435         113,126           Instructional Staff         1,178,944         1,167,096         11,848           Board of Education         33,886         54,329         (20,443)           Administration         767,353         699,027         68,326           Fiscal         248,209         221,036         27,173           Operation and Maintenance of Plant         132,449         101,940         30,509           Pupil Transportation         21,698         24,779         (3,081)           Central         172,207         141,642         30,565           Interest and Fiscal Charges         8,335         10,877         (2,542)           Total Expenses         8,644,972         7,962,530         682,442           Increase in Net Assets         416,933         29,588         387,345           Net Assets at Beginning of Year         257,958         228,370         29,588 <td>Total General Revenues</td> <td>1,186,792</td> <td>1,202,812</td> <td>(16,020)</td>	Total General Revenues	1,186,792	1,202,812	(16,020)
Instruction:         Regular         693,042         635,355         57,687           Special         3,595,410         3,224,269         371,141           Adult/Continuing         53,878         55,745         (1,867)           Support Services:         Variable of Education         1,739,561         1,626,435         113,126           Instructional Staff         1,178,944         1,167,096         11,848           Board of Education         33,886         54,329         (20,443)           Administration         767,353         699,027         68,326           Fiscal         248,209         221,036         27,173           Operation and Maintenance of Plant         132,449         101,940         30,509           Pupil Transportation         21,698         24,779         (3,081)           Central         172,207         141,642         30,565           Interest and Fiscal Charges         8,335         10,877         (2,542)           Total Expenses         8,644,972         7,962,530         682,442           Increase in Net Assets         416,933         29,588         387,345           Net Assets at Beginning of Year         257,958         228,370         29,588	Total Revenues	9,061,905	7,992,118	1,069,787
Regular         693,042         635,355         57,687           Special         3,595,410         3,224,269         371,141           Adult/Continuing         53,878         55,745         (1,867)           Support Services:         Pupils         1,739,561         1,626,435         113,126           Instructional Staff         1,178,944         1,167,096         11,848           Board of Education         33,886         54,329         (20,443)           Administration         767,353         699,027         68,326           Fiscal         248,209         221,036         27,173           Operation and Maintenance of Plant         132,449         101,940         30,509           Pupil Transportation         21,698         24,779         (3,081)           Central         172,207         141,642         30,565           Interest and Fiscal Charges         8,335         10,877         (2,542)           Total Expenses         8,644,972         7,962,530         682,442           Increase in Net Assets         416,933         29,588         387,345           Net Assets at Beginning of Year         257,958         228,370         29,588	Program Expenses			
Special Adult/Continuing         3,595,410         3,224,269         371,141           Adult/Continuing         53,878         55,745         (1,867)           Support Services:         Pupils         1,739,561         1,626,435         113,126           Instructional Staff         1,178,944         1,167,096         11,848           Board of Education         33,886         54,329         (20,443)           Administration         767,353         699,027         68,326           Fiscal         248,209         221,036         27,173           Operation and Maintenance of Plant         132,449         101,940         30,509           Pupil Transportation         21,698         24,779         (3,081)           Central         172,207         141,642         30,565           Interest and Fiscal Charges         8,335         10,877         (2,542)           Total Expenses         8,644,972         7,962,530         682,442           Increase in Net Assets         416,933         29,588         387,345           Net Assets at Beginning of Year         257,958         228,370         29,588	Instruction:			
Adult/Continuing       53,878       55,745       (1,867)         Support Services:       Pupils       1,739,561       1,626,435       113,126         Instructional Staff       1,178,944       1,167,096       11,848         Board of Education       33,886       54,329       (20,443)         Administration       767,353       699,027       68,326         Fiscal       248,209       221,036       27,173         Operation and Maintenance of Plant       132,449       101,940       30,509         Pupil Transportation       21,698       24,779       (3,081)         Central       172,207       141,642       30,565         Interest and Fiscal Charges       8,335       10,877       (2,542)         Total Expenses       8,644,972       7,962,530       682,442         Increase in Net Assets       416,933       29,588       387,345         Net Assets at Beginning of Year       257,958       228,370       29,588	Regular	693,042	635,355	57,687
Support Services:         Pupils       1,739,561       1,626,435       113,126         Instructional Staff       1,178,944       1,167,096       11,848         Board of Education       33,886       54,329       (20,443)         Administration       767,353       699,027       68,326         Fiscal       248,209       221,036       27,173         Operation and Maintenance of Plant       132,449       101,940       30,509         Pupil Transportation       21,698       24,779       (3,081)         Central       172,207       141,642       30,565         Interest and Fiscal Charges       8,335       10,877       (2,542)         Total Expenses       8,644,972       7,962,530       682,442         Increase in Net Assets       416,933       29,588       387,345         Net Assets at Beginning of Year       257,958       228,370       29,588	Special	3,595,410	3,224,269	371,141
Pupils         1,739,561         1,626,435         113,126           Instructional Staff         1,178,944         1,167,096         11,848           Board of Education         33,886         54,329         (20,443)           Administration         767,353         699,027         68,326           Fiscal         248,209         221,036         27,173           Operation and Maintenance of Plant         132,449         101,940         30,509           Pupil Transportation         21,698         24,779         (3,081)           Central         172,207         141,642         30,565           Interest and Fiscal Charges         8,335         10,877         (2,542)           Total Expenses         8,644,972         7,962,530         682,442           Increase in Net Assets         416,933         29,588         387,345           Net Assets at Beginning of Year         257,958         228,370         29,588	Adult/Continuing	53,878	55,745	(1,867)
Instructional Staff       1,178,944       1,167,096       11,848         Board of Education       33,886       54,329       (20,443)         Administration       767,353       699,027       68,326         Fiscal       248,209       221,036       27,173         Operation and Maintenance of Plant       132,449       101,940       30,509         Pupil Transportation       21,698       24,779       (3,081)         Central       172,207       141,642       30,565         Interest and Fiscal Charges       8,335       10,877       (2,542)         Total Expenses       8,644,972       7,962,530       682,442         Increase in Net Assets       416,933       29,588       387,345         Net Assets at Beginning of Year       257,958       228,370       29,588	Support Services:			
Board of Education       33,886       54,329       (20,443)         Administration       767,353       699,027       68,326         Fiscal       248,209       221,036       27,173         Operation and Maintenance of Plant       132,449       101,940       30,509         Pupil Transportation       21,698       24,779       (3,081)         Central       172,207       141,642       30,565         Interest and Fiscal Charges       8,335       10,877       (2,542)         Total Expenses       8,644,972       7,962,530       682,442         Increase in Net Assets       416,933       29,588       387,345         Net Assets at Beginning of Year       257,958       228,370       29,588	Pupils	1,739,561	1,626,435	113,126
Administration       767,353       699,027       68,326         Fiscal       248,209       221,036       27,173         Operation and Maintenance of Plant       132,449       101,940       30,509         Pupil Transportation       21,698       24,779       (3,081)         Central       172,207       141,642       30,565         Interest and Fiscal Charges       8,335       10,877       (2,542)         Total Expenses       8,644,972       7,962,530       682,442         Increase in Net Assets       416,933       29,588       387,345         Net Assets at Beginning of Year       257,958       228,370       29,588	Instructional Staff	1,178,944	1,167,096	11,848
Fiscal       248,209       221,036       27,173         Operation and Maintenance of Plant       132,449       101,940       30,509         Pupil Transportation       21,698       24,779       (3,081)         Central       172,207       141,642       30,565         Interest and Fiscal Charges       8,335       10,877       (2,542)         Total Expenses       8,644,972       7,962,530       682,442         Increase in Net Assets       416,933       29,588       387,345         Net Assets at Beginning of Year       257,958       228,370       29,588	Board of Education	33,886	54,329	(20,443)
Operation and Maintenance of Plant       132,449       101,940       30,509         Pupil Transportation       21,698       24,779       (3,081)         Central       172,207       141,642       30,565         Interest and Fiscal Charges       8,335       10,877       (2,542)         Total Expenses       8,644,972       7,962,530       682,442         Increase in Net Assets       416,933       29,588       387,345         Net Assets at Beginning of Year       257,958       228,370       29,588	Administration	767,353	699,027	68,326
Pupil Transportation       21,698       24,779       (3,081)         Central       172,207       141,642       30,565         Interest and Fiscal Charges       8,335       10,877       (2,542)         Total Expenses       8,644,972       7,962,530       682,442         Increase in Net Assets       416,933       29,588       387,345         Net Assets at Beginning of Year       257,958       228,370       29,588	Fiscal	248,209	221,036	27,173
Central         172,207         141,642         30,565           Interest and Fiscal Charges         8,335         10,877         (2,542)           Total Expenses         8,644,972         7,962,530         682,442           Increase in Net Assets         416,933         29,588         387,345           Net Assets at Beginning of Year         257,958         228,370         29,588	Operation and Maintenance of Plant	132,449	101,940	30,509
Interest and Fiscal Charges         8,335         10,877         (2,542)           Total Expenses         8,644,972         7,962,530         682,442           Increase in Net Assets         416,933         29,588         387,345           Net Assets at Beginning of Year         257,958         228,370         29,588	Pupil Transportation	21,698	24,779	(3,081)
Total Expenses         8,644,972         7,962,530         682,442           Increase in Net Assets         416,933         29,588         387,345           Net Assets at Beginning of Year         257,958         228,370         29,588	Central	172,207	141,642	30,565
Increase in Net Assets         416,933         29,588         387,345           Net Assets at Beginning of Year         257,958         228,370         29,588	Interest and Fiscal Charges	8,335	10,877	(2,542)
Net Assets at Beginning of Year         257,958         228,370         29,588	Total Expenses	8,644,972	7,962,530	682,442
	Increase in Net Assets	416,933	29,588	387,345
Net Assets at End of Year         \$674,891         \$257,958         \$416,933	Net Assets at Beginning of Year	257,958	228,370	29,588
	Net Assets at End of Year	\$674,891	\$257,958	\$416,933

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2009 Unaudited

Program revenues, which are primarily represented by charges for tuition and fees, as well as restricted intergovernmental revenues were \$7,875,113 of total revenues for fiscal year 2009 and were significantly greater than fiscal year 2008. This increase is primarily due to the Educational Service Center receiving greater cooperative agreement revenues as a result of it servicing a significantly greater number of students during fiscal year 2009.

As stated previously, general revenues represent \$1,186,792 of the Educational Service Center's total revenues, and of this amount, \$1,181,532 consists of grants and entitlements not restricted to specific programs. Other revenue sources, such as investment earnings, are insignificant and are somewhat unpredictable revenue sources.

As should be expected, the major program expense for governmental activities is instruction, which accounts for \$4,342,330 of all governmental expenses of \$8,644,972. Other programs which support the instruction process, including pupils, instructional staff, and pupil transportation account for \$2,940,203 of governmental expenses. Special instruction and support services-pupils of the Educational Service Center demonstrated significant increases from the prior fiscal year of \$371,141 and \$113,126, respectively, as a result of the Educational Service Center incurring greater expenses for servicing the additional cooperative agreement students during the fiscal year.

#### The Educational Service Center's Funds

Information about the Educational Service Center's most significant funds starts on page 13. Governmental funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$9,019,628 and expenditures of \$8,655,100. The net change in fund balance for the fiscal year was most significant in the General Fund, an increase of \$309,639. This was primarily due to the General Fund receiving a transfer of balances from a program that was terminated during the fiscal year and that had been previously accounted for in a special revenue fund.

The Even Start Fund balance increased \$4,153, which was insignificant.

#### **Capital Assets and Debt Administration**

# Capital Assets

At the end of fiscal year 2009, the Educational Service Center had \$290,705 invested in capital assets (net of accumulated depreciation), an increase of \$19,755. Additions to capital assets included office furniture, computers and computer related purchases. For further information regarding the Educational Service Center's capital assets, refer to Note 7 to the basic financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2009 Unaudited

#### Debt

At June 30, 2009, the Educational Service Center had outstanding long-term obligations for capital leases for copier equipment and a telephone system in the amount of \$85,100, and for compensated absences. For further information regarding the Educational Service Center's long-term obligations, refer to Notes 12 and 13 to the basic financial statements.

#### **Current Issues**

The Educational Service Center relies heavily on contracts with client school districts within the three county area in which it serves. In addition, State foundation per pupil funding and State and federal grants also provide significant sources of revenue to the Educational Service Center.

A major challenge facing educational service centers statewide is the level of funding by the Ohio Department of Education. Since 1997, the Educational Service Center's State per pupil funding has never increased. In fact, the Educational Service Center's State funding was cut by 10 percent for fiscal years 2008 and 2009. At the present time, another round of State cuts has been announced. However, it is unknown what or how much of this second cut will affect the revenue of the Educational Service Center. With this level of funding, combined with decreasing enrollment, the Educational Service Center's State funding has been reduced to the point that it does not even cover the most basic of services. As a result, the Educational Service Center has been forced to look elsewhere for sources of revenue just to maintain status quo. The Educational Service Center has even gone back to its clients and asked some hard questions about what types of services were wanted and whether the clients were willing to pay for them. From the responses given, the Educational Service Center made some personnel changes to better spend its limited resources.

Each decision made by the Educational Service Center is made with its client school districts in mind. The existence of the Educational Service Center depends on providing quality services that its clients need at a cost that is fair and reasonable. Because the use of the Educational Service Center's services is not mandated, it is imperative that the Educational Service Center continue to maintain a strong relationship with each of its clients and continue to look for ways to improve and expand its services into areas that will help its clients educate the children of their school district.

#### **Contacting the Educational Service Center's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the Educational Service Center's finances and to show the Educational Service Center's accountability for the money it receives. If you have any questions about this report or need additional information, contact Andrew T. Riehl, Treasurer, South Central Ohio Educational Service Center, 411 Court Street, Portsmouth, Ohio 45662, or by calling 740-354-7761.

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# Statement of Net Assets June 30, 2009

	Governmental Activities
Assets:	
Equity in Pooled Cash and Cash Equivalents	\$1,242,330
Accounts Receivable	17
Accrued Interest Receivable	147
Intergovernmental Receivable	365,469
Depreciable Capital Assets, Net	290,705
Total Assets	1,898,668
Liabilities:	
Accounts Payable	2,465
Accrued Wages and Benefits Payable	689,356
Intergovernmental Payable	134,252
Long-Term Liabilities:	
Due Within One Year	146,508
Due in More Than One Year	251,196
Total Liabilities	1,223,777
Net Assets:	
Invested in Capital Assets, Net of Related Debt	205,605
Restricted for Alternative In School Program	32,433
Restricted for Adult Basic Literacy Education	10,123
Restricted for Title VI-B	2,156
Restricted for Even Start	83,350
Restricted for Oak Hill TANF Program	6,058
Restricted for Wellston TANF Program	95,262
Restricted for Other Purposes	71,162
Unrestricted	168,742
Total Net Assets	\$674,891

Statement of Activities
For the Fiscal Year Ended June 30, 2009

Net (Expense)

		Prograr	n Revenues	Revenue and Changes in Net Assets
	Expenses	Charges for Services	Operating Grants and Contributions	Governmental Activities
Governmental Activities:				
Instruction:	4.00.010	<b></b>	0010.001	(044.40=)
Regular	\$693,042	\$462,914	\$219,021	(\$11,107)
Special	3,595,410	2,626,101	340,010	(629,299)
Adult/Continuing	53,878	17,800	48,002	11,924
Support Services:				
Pupils	1,739,561	1,737,036	129,459	126,934
Instructional Staff	1,178,944	1,277,954	750,583	849,593
Board of Education	33,886	0	0	(33,886)
Administration	767,353	70,669	47,693	(648,991)
Fiscal	248,209	15,990	47,660	(184,559)
Operation and Maintenance of Plant	132,449	0	23,916	(108,533)
Pupil Transportation	21,698	6,974	14,800	76
Central	172,207	34,514	4,017	(133,676)
Interest and Fiscal Charges	8,335	0	0	(8,335)
Total Governmental Activities	\$8,644,972	\$6,249,952	\$1,625,161	(769,859)
		General Revenues. Grants and Entitle	ements not	1 101 522
		Restricted to Spe Contributions and		1,181,532
		Restricted to Spe		250
		Investment Earnin	-	3,759
		Miscellaneous	182	1,251
		Total General Reve	enues	1,186,792
		Change in Net Ass	ets	416,933
		Net Assets at Begin Restated (Note 17		257,958
		Net Assets at End o	of Year	\$674,891

Balance Sheet Governmental Funds June 30, 2009

Receivables:         Accounts       17       0       0         Intergovernmental       49,662       142,637       173,170       36         Accrued Interest       147       0       0         Interfund       71,029       0       0       7	otal nmental nds
Receivables:         Accounts       17       0       0         Intergovernmental       49,662       142,637       173,170       36         Accrued Interest       147       0       0         Interfund       71,029       0       0       7	
Accounts         17         0         0           Intergovernmental         49,662         142,637         173,170         36           Accrued Interest         147         0         0           Interfund         71,029         0         0         7	242,330
Intergovernmental         49,662         142,637         173,170         36           Accrued Interest         147         0         0           Interfund         71,029         0         0         7	
Accrued Interest         147         0         0           Interfund         71,029         0         0         7	17
Interfund 71,029 0 0 7	865,469
	147
Total Assets \$1,210,997 \$142,637 \$325,358 \$1,67	71,029
	578,992
<u>Liabilities and Fund Balances:</u> <u>Liabilities:</u>	
Accounts Payable \$1,306 \$347 \$812	\$2,465
Accrued Wages and Benefits Payable 620,778 29,994 38,584 68	589,356
Intergovernmental Payable 111,868 8,336 14,048 13	34,252
Interfund Payable 0 6,055 64,974 7	71,029
Deferred Revenue 0 77,847 66,712 14	44,559
Total Liabilities         733,952         122,579         185,130         1,04	)41,661
Fund Balances:	
Reserved for Encumbrances 59,721 31,541 43,430 13	34,692
Unreserved, Undesignated (Deficit), Reported in:	
General Fund 417,324 0 0 41	17,324
Special Revenue Funds         0         (11,483)         96,798         8	85,315
Total Fund Balances         477,045         20,058         140,228         63	537,331
Total Liabilities and Fund Balances         \$1,210,997         \$142,637         \$325,358         \$1,67	578,992

Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities June 30, 2009

Total Governmental Fund Balances		\$637,331
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Capital assets used in governmental activities are not financial resources and		
therefore are not reported in the funds. These assets consist of:		
Capital assets	1,292,571	
Accumulated depreciation	(1,001,866)	
Total capital assets		290,705
Some of the Educational Service Center's revenues will be collected after fiscal year-end, but are not available soon enough to pay for the current period's expenditures and therefore are deferred in the funds.		
Intergovernmental		144,559
Some liabilities are not due and payable in the current period and therefore are		
not reported in the funds. Those liabilities consist of:		
Capital leases	(85,100)	
Compensated absences	(312,604)	
Total liabilities		(397,704)
Net Assets of Governmental Activities		\$674,891

# $\label{thm:continuous} Statement of Revenues, Expenditures and Changes in Fund Balances \\ Governmental Funds$

For the Fiscal Year Ended June 30, 2009

			Other	Total
			Governmental	Governmental
	General	Even Start	Funds	Funds
Revenues:				
Intergovernmental	\$1,181,532	\$505,241	\$1,038,009	\$2,724,782
Investment Earnings	3,759	0	0	3,759
Tuition and Fees	5,238,863	0	19,450	5,258,313
Customer Sales and Service	872,476	0	135,847	1,008,323
Contributions and Donations	23,200	0	0	23,200
Miscellaneous	1,251	0	0	1,251
Miscenaneous	1,231			1,231
Total Revenues	7,321,081	505,241	1,193,306	9,019,628
Expenditures:				
Current:				
Instruction:				
Regular	400,494	0	283,330	683,824
Special	3,233,528	332,994	5,110	3,571,632
Adult/Continuing	3,698	0	48,758	52,456
Support Services:				
Pupils	1,606,843	0	124,137	1,730,980
Instructional Staff	794,133	111,481	336,533	1,242,147
Board of Education	33,886	0	0	33,886
Administration	696,229	0	53,447	749,676
Fiscal	181,452	30,050	34,073	245,575
Operation and Maintenance of Plant	107,772	24,384	0	132,156
Pupil Transportation	0	0	21,698	21,698
Central	138,681	1,000	3,000	142,681
Debt Service:	,	-,	-,	,
Principal Retirement	38,388	942	724	40,054
Interest and Fiscal Charges	7,875	237	223	8,335
•	7.242.070	501.000	011 022	
Total Expenditures	7,242,979	501,088	911,033	8,655,100
Excess of Revenues Over Expenditures	78,102	4,153	282,273	364,528
Other Financing Sources (Uses):				
Transfers In	231,537	0	0	231,537
Transfers Out	0	0	(231,537)	(231,537)
Total Other Financing Sources (Uses)	231,537	0	(231,537)	0
Net Change in Fund Balances	309,639	4,153	50,736	364,528
Fund Balances at Beginning of Year	167,406	15,905	89,492	272,803
Fund Balances at End of Year	\$477,045	\$20,058	\$140,228	\$637,331

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2009

Net Change in Fund Balances - Total Governmental Funds		\$364,528
Amounts reported for governmental activities in the Statement of Activities are different because:		
Capital outlays are reported as expenditures in governmental funds. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:		
Capital assets additions	107,076	
Depreciation expense	(87,321)	
Excess of capital outlay over depreciation expense		19,755
Because some revenues will not be collected for several months after the Educational Service Center's fiscal year ends, they are not considered "available" revenues and are deferred in the governmental funds.	50.061	
Intergovernmental	58,961	
Customer Sales and Service	(16,684)	42,277
Repayment of long-term debt is reported as an expenditure in governmental		
funds, but the repayment reduces long-term liabilities in the Statement of Net		
Assets. In the current fiscal year, these amounts consist of:		10.051
Capital lease payments		40,054
Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:		
Increase in compensated absences payable		(49,681)
Change in Net Assets of Governmental Activities		\$416,933

Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2009

	Agency
Assets:	
Equity in Pooled Cash and Cash Equivalents	\$621,590
Investments in Segregated Accounts	5,651,723
Receivables:	
Accrued Interest	37,181
Total Assets	\$6,310,494
<u>Liabilities:</u>	<b></b>
Undistributed Monies	\$6,310,494

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Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

# NOTE 1 - DESCRIPTION OF THE EDUCATIONAL SERVICE CENTER AND REPORTING ENTITY

The South Central Ohio Educational Service Center (the "Educational Service Center") is located in Portsmouth, Ohio, the county seat of Scioto County. The Educational Service Center supplies supervisory, special education, administrative, and other services to the Oak Hill, Bloom-Vernon, Clay, Green, Minford, New Boston, Northwest, Valley, Washington-Nile, Wheelersburg, and Manchester Local School Districts, as well as the Scioto County Joint Vocational School District. The Portsmouth City School District is served on a limited basis in the area of handicapped students. The Educational Service Center furnishes leadership and consulting services designed to strengthen the school districts in areas they are unable to finance or staff independently.

The Educational Service Center operates under a locally-elected Board form of government consisting of seven members elected at-large for staggered four year terms. The Educational Service Center has 43 classified, 74 certified, and two administrative personnel that provide services to the local, city, and joint vocational school districts.

# Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the Educational Service Center consists of all funds, departments, boards, and agencies that are not legally separate from the Educational Service Center. For the Educational Service Center, this includes general operations and student developmental activities.

Component units are legally separate organizations for which the Educational Service Center is financially accountable. The Educational Service Center is financially accountable for an organization if the Educational Service Center appoints a voting majority of the organization's governing board and (1) the Educational Service Center is able to significantly influence the programs or services performed or provided by the organization; or (2) the Educational Service Center is legally entitled to or can otherwise access the organization's resources; the Educational Service Center is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Educational Service Center is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Educational Service Center in that the Educational Service Center approves the budget, the issuance of debt, or the levying of taxes. The Educational Service Center has no component units.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

# NOTE 1 - DESCRIPTION OF THE EDUCATIONAL SERVICE CENTER AND REPORTING ENTITY (continued)

The Educational Service Center participates in five organizations, three of which are defined as jointly governed organizations, one as an insurance purchasing pool, and one as a related organization. Information about these organizations is presented in Note 14 to the basic financial statements. These organizations are:

Jointly Governed Organizations:

South Central Ohio Computer Association Family and Children First Council of Scioto County Coalition of Rural and Appalachian Schools

Public Entity Shared Risk Pool: Scioto County Schools Council

Related Organization:

Scioto County Joint Vocational School

The Educational Service Center serves as fiscal agent for the Family and Children First Council of Scioto County and the Scioto County Schools Council. The Family and Children First Council provides services to disadvantaged school age children and the Scioto County Schools Council administers programs of health and dental insurance for the benefit of its members' employees and their dependents to obtain lower costs of health and dental coverage. These organizations are presented as agency funds within the Educational Service Center's financial statements.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Educational Service Center have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The Educational Service Center also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements. The more significant of the Educational Service Center's accounting policies are described below.

#### **Basis of Presentation**

The Educational Service Center's basic financial statements consist of government-wide statements, including a Statement of Net Assets and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Government-wide Financial Statements

The Statement of Net Assets and the Statement of Activities display information about the Educational Service Center as a whole. These statements include the financial activities of the Educational Service Center, except for fiduciary funds. The government-wide financial statements usually distinguish between those activities that are governmental and those that are considered business-type activities. The Educational Service Center, however, has no activities which are reported as business-type.

The Statement of Net Assets presents the financial condition of the governmental activities of the Educational Service Center at fiscal year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the Educational Service Center's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Educational Service Center, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the Educational Service Center.

#### Fund Financial Statements

During the fiscal year, the Educational Service Center segregates transactions related to certain Educational Service Center functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Educational Service Center at this more detailed level. The focus of governmental fund financial statements is on major funds, rather than reporting by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

# **Fund Accounting**

The Educational Service Center uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Educational Service Center fall within two categories: governmental and fiduciary.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Governmental Funds

Governmental funds are those through which most governmental functions of the Educational Service Center are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

The following are the Educational Service Center's major governmental funds:

General Fund – The General Fund is the operating fund of the Educational Service Center and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the Educational Service Center for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Even Start Fund</u> – The Even Start Fund is used to account for federal funds expended for services provided to meet special educational needs of educationally deprived children.

The other governmental funds of the Educational Service Center account for grants and other resources of the Educational Service Center whose use is restricted to a particular purpose.

#### Fiduciary Funds

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the Educational Service Center under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the Educational Service Center's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The Educational Service Center's only fiduciary funds are agency funds used to account for the Family and Children First Council of Scioto County and the Scioto County Schools Council.

#### **Measurement Focus**

#### Government-wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and liabilities associated with the operation of the Educational Service Center are included on the Statement of Net Assets. The Statement of Activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net assets.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

### **Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide and fiduciary fund financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Measurable" means that the amount of the transaction can be determined, and "available" means that the resources are collectible within the current fiscal year, or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the Educational Service Center, available means expected to be received within 60 days of fiscal yearend.

Non-exchange transactions, in which the Educational Service Center receives value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the Educational Service Center must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the Educational Service Center on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: tuition and fees, customer sales, grants and accrued interest.

#### Deferred Revenue

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Grants and entitlements received before the eligibility requirements are met are recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

# Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

#### **Cash and Cash Equivalents**

To improve cash management, all cash received by the Educational Service Center is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the Educational Service Center's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements. The Scioto County Schools Council has its own investment account to administer health and dental insurance for the benefit of the Council members' employees and their dependents. The investment account is presented on the Statement of Fiduciary Net Assets as "Investments in Segregated Accounts".

During fiscal year 2009, the Educational Service Center's investments were limited to Federal Home Loan Mortgage Corporation Bonds, Federal Home Loan Mortgage Corporation Notes, Federal Home Loan Bank Consolidation Bonds, Federal National Mortgage Association Bonds, negotiable certificates of deposits, and State Treasury Asset Reserve of Ohio (STAROhio). Investments are reported at fair value which is based on quoted market prices.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

STAROhio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price which is the price the investment could be sold for on June 30, 2009.

Following Ohio statutes, the Educational Service Center has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2009 amounted to \$3,759, which includes \$3,336 assigned from other Educational Service Center funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the Educational Service Center are presented on the financial statements as Cash Equivalents.

## **Capital Assets**

The Educational Service Center's only capital assets are general capital assets. General capital assets are those specifically related to governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported on the government-wide Statement of Net Assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost, which is determined by indexing the current replacement cost back to the year of acquisition) and updated for additions and retirements during the fiscal year. Donated capital assets are recorded at their fair market values as of the date received. The Educational Service Center maintains a capitalization threshold of \$500. The Educational Service Center does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All reported capital assets are depreciated. Depreciation of furniture, fixtures and equipment is computed using the straight-line method over five to 20 years.

#### **Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the Educational Service Center will compensate the employees for the benefits through paid time off or some other means. The Educational Service Center records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent it is probably that benefits will result in termination payments. The liability is an estimate based on the School District's past experience of making termination payments.

#### **Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current fiscal year. Capital leases that will be paid from governmental funds are recognized as an expenditure and liability in the governmental fund financial statements when due.

# **Interfund Balances**

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "Interfund Receivable" and "Interfund Payable". These amounts are eliminated in the governmental activities column of the Statement of Net Assets.

#### **Internal Activity**

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Fund Balance Reserves**

The Educational Service Center reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances.

# Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Educational Service Center or through external restrictions imposed by creditors, grantors, laws, or regulations of other governments. Net assets restricted for other purposes include State grants restricted to expenditures for specified purposes.

The Educational Service Center applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### **Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **NOTE 3 - ACCOUNTABILITY**

At June 30, 2009, the Alternative School, Title VI-B, and Miscellaneous Federal Grants Special Revenue Funds had deficit fund balances of \$10,628, \$18,558, and \$3,772, respectively. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

Monies held by the Educational Service Center are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Educational Service Center treasury. Active monies must be maintained either as cash in the Educational Service Center treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Educational Service Center can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above;
- 4. Bonds and other obligations of the State of Ohio;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) above;
- 7. The State Treasurer's investment pool (STAROhio); and

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

# NOTE 4 - DEPOSITS AND INVESTMENTS (continued)

8. Commercial paper and bankers acceptances if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Investments may only be made through specified dealers and institutions.

*Investments:* As of June 30, 2009, the Educational Service Center had the following investments. All investments, except the negotiable certificates of deposits, are held on behalf of the Scioto County Schools Council.

		Investment Maturities in Years				S&P	Call	Percent of
	Fair Value	Less than 1	1 - 2	3 - 4	5 - 6	Rating	Date	Total Investments
Federal Home Loan Mortgage				'				
Corporation Bonds	\$1,855,365	\$0	\$1,855,365	\$0	\$0	AAA	03/18/10	30.16%
Federal Home Loan Mortgage								
Corporation Bonds	703,570	0	0	703,570	0	AAA	01/15/10	11.44%
Federal Home Loan Mortgage								
Corporation Bonds	652,620	0	0	652,620	0	AAA	04/02/10	10.61%
Federal Home Loan Mortgage								
Corporation Bonds	656,311	0	0	656,311	0	AAA	12/15/09	10.67%
Federal Home Loan Mortgage								
Corporation Bonds	100,758	0	0	100,758	0	AAA	03/15/10	1.64%
Federal Home Loan Mortgage								
Corportaion Notes	500,900	0	0	0	500,900	AAA	08/26/09	8.14%
Federal Home Loan Bank								
Consolidation Bonds	615,750	0	0	615,750	0	AAA	02/08/10	10.01%
Federal National Mortgage								
Association Bonds	434,031	0	0	434,031	0	AAA	05/07/10	7.06%
Negotiable Certificates of Deposit	499,618	100,020	399,598	0	0			8.12%
STAROhio	132,418	132,418	0	0	0	AAAm		2.15%
Totals	\$6,151,341	\$232,438	\$2,254,963	\$3,163,040	\$500,900			100.00%

#### Interest Rate Risk

As a means of limiting its exposure to fair value losses caused by rising interest rates, the Educational Service Center's investment policy requires that, to the extent possible, investments will match anticipated cash flow requirements. No investment shall be made unless the Treasurer, at the time of making the investment, reasonably expects it can be held to its maturity. Unless matched to a specific obligation or debt of the Educational Service Center, the Educational Service Center will not directly invest in securities maturing more than five years from the date of investment.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

#### NOTE 4 - DEPOSITS AND INVESTMENTS (continued)

Credit Risk

The S&P ratings of the investments are listed in the table above. Ohio law requires that STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service. The Educational Service Center's investment policy limits investments to those authorized by State statute.

Concentration of Credit Risk

The Educational Service Center places no limit on the amount it may invest in any one issuer. The percentage that each investment represents of the total investments is listed in the table above.

#### NOTE 5 - STATE AND LOCAL SCHOOL DISTRICT FUNDING

The Educational Service Center, under State law, provides supervisory services to the local school districts within its territory. Each city and local school district that entered into an agreement with the Educational Service Center is considered to be provided supervisory services. The cost of the supervisory services is determined by formula under State law. The State Department of Education apportions the costs for all supervisory services among the Educational Service Center's local and client school districts based on each school's total student count. The Department of Education deducts each school district's amount from their State Foundation Program settlements and remits the amount to the Educational Service Center. The Educational Service Center may provide additional supervisory services if the majority of local and client school districts agree to the services and the apportionment of the costs to all of the local and client school districts.

The Educational Service Center also receives funding from the State Department of Education in the amount of \$40.52 times the average daily membership of the Educational Service Center. Average daily membership includes the total student counts of all local school districts within the Educational Service Center's territory and all of the Educational Service Center's client school districts. This amount is paid from State resources. The State Department of Education also deducts from the State Foundation Program settlement of each of the Educational Service Center's local and client school districts an amount equal to \$16.40 times the school district's total student count and remits this amount to the Educational Service Center. Each client of the Educational Service Center has agreed to pay more than the statutory limit of \$6.50.

The Educational Service Center may contract with city, exempted village, local, joint vocational, or cooperative educational school districts to provide special education and related services or career-technical educational services. The individual boards of education pay the costs for these services directly to the Educational Service Center.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

# **NOTE 6 - RECEIVABLES**

Receivables at June 30, 2009, consisted of accounts, intergovernmental grants, accrued interest and interfund amounts. All receivables are considered collectible in full due to the stable condition of State programs and the current fiscal year guarantee of federal funds. All receivable amounts are expected to be received within one year.

A summary of the principal items of intergovernmental receivables follows:

	Amounts
Governmental Activities:	
Even Start Program	\$139,836
STEM Grant	97,358
Excess Costs	49,662
School Psychology Intern Grant	33,660
Adult Basic and Literacy Education Grant	32,033
Preschool Professional Development Grant	5,400
Ohio Alternative Education Challenge Grant	4,719
Title I-D, Delinquent Grant	2,801
Total Intergovernmental Receivable	\$365,469

# **NOTE 7 - CAPITAL ASSETS**

Capital assets activity for the fiscal year ended June 30, 2009, was as follows:

Balance at			Balance at
6/30/08	Additions	Deductions	6/30/09
\$1,185,495	\$107,076	\$0	\$1,292,571
(914,545)	(87,321) *	0	(1,001,866)
\$270,950	\$19,755	\$0	\$290,705
	6/30/08 \$1,185,495 (914,545)	6/30/08 Additions \$1,185,495 \$107,076  (914,545) (87,321) *	6/30/08 Additions Deductions \$1,185,495 \$107,076 \$0  (914,545) (87,321) * 0

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

# NOTE 7 - CAPITAL ASSETS (continued)

\* Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$4,862
Special	20,642
Adult/Continuing	1,422
Support Services:	
Pupils	9,550
Instructional Staff	10,950
Administration	6,155
Fiscal	535
Operation and Maintenance of Plant	293
Central	32,912
Total Depreciation Expense	\$87,321

#### **NOTE 8 - RISK MANAGEMENT**

The Educational Service Center is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2009, the Educational Service Center contracted with School Insurance Consultants, LLC (SIC) for insurance consulting services. The premium paid to SIC for fiscal year 2009 was \$2,555. The Educational Service Center also pays to the awarded insurance agency an insurance premium that is based on types of coverage, limits of coverage, and deductibles that it selects. For the fiscal year, the Educational Service Center contracted with Acord Insurance Agency for liability, property, and automobile liability insurance coverage and paid its premium to Governmental Underwriters of America, Inc, an agent for Acord Insurance Agency.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

#### **NOTE 8 - RISK MANAGEMENT** (continued)

Insurance coverage includes the following:

Business Property (\$1,000 deductible)	\$202,500
EDP Property Coverage (\$500 deductible)	445,000
AV Coverage (\$500 deductible)	125,000
Miscellaneous Coverage (\$500 deductible)	100,000
Flood/Quake Coverage (\$25,000 deductible)	1,000,000
General Liability:	
Limit per occurrence/per offense/per accident	1,000,000
Damage to Rented Premises	100,000
Educational Legal Liability:	
Personal and Advertising Injury Limit - Each Offense	1,000,000
General Aggregate Limit	3,000,000
Products - Completed Operations Aggregate Limit	3,000,000
Automobile Liability:	
Each Accident Limit	1,000,000
Excess/Umbrella Liability:	
Each Occurrence	1,000,000
Aggregate Limit	1,000,000
Workers' Compensation and Employers' Liability:	
Each Accident Limit	1,000,000
Disease Limit - Each Employee	1,000,000
Disease - Policy Limit	1,000,000

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There has been no significant reduction in coverage from last fiscal year.

The Educational Service Center pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

The Educational Service Center participates in and is fiscal agent for the Scioto County Schools Council (the "Council"), a public entity shared risk pool (Note 14), consisting of school districts within the County offering medical and dental insurance to their employees. Monthly premiums are paid to the Educational Service Center as fiscal agent, who in turn pays the claims.

The Council is responsible for the management and operations of the program. Upon termination from the Council, for any reason, the Council shall have no obligation under the plan beyond paying the difference between the claims incurred (even though later filed) and expenses of the plan due up to the date of termination plus extended benefits, if any, provided under the plan. Such claims and expenses shall be paid from the funds of the Council.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

#### **NOTE 9 - DEFINED BENEFIT PENSION PLANS**

#### **School Employees Retirement System**

*Plan Description* – The Educational Service Center contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the Educational Service Center is required to contribute at an actuarially determined rate. The current Educational Service Center rate is 14 percent of annual covered payroll. A portion of the Educational Service Center's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2009, 9.09 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The Educational Service Center's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2009, 2008, and 2007, were \$121,054, \$119,904, and \$125,676, respectively; 91.48 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

#### **State Teachers Retirement System**

*Plan Description* – The Educational Service Center participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 East Broad Street, Columbus, Ohio 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio website at <a href="www.strsoh.org.">www.strsoh.org.</a>

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

#### **NOTE 9 - DEFINED BENEFIT PENSION PLANS** (Continued)

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years of credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – For the fiscal year ended June 30, 2009, plan members were required to contribute 10 percent of their annual covered salaries. The Educational Service Center was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2008, the portion used to fund pension obligations was also 13 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The Educational Service Center's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2009, 2008, and 2007, were \$543,827, \$512,864, and \$438,554, respectively; 88.84 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007. Contributions to the DC and Combined Plans for fiscal year 2009 were \$97 made by the Educational Service Center and \$9,587 made by the plan members.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

#### **Social Security System**

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Employees Retirement System. As of June 30, 2009, two members of the Governing Board have elected Social Security. The Board's liability is 6.2 percent of wages.

#### **NOTE 10 - POSTEMPLOYMENT BENEFITS**

#### **School Employees Retirement System**

*Plan Description* – The Educational Service Center participates in two cost-sharing, multiple-employer defined benefit OPEB plans administered by the School Employees Retirement System (SERS) for non-certified retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by SERS based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746.

Funding Policy – State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 401h. For 2009, 4.16 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2009, this amount was \$35,800.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The Educational Service Center's contributions for health care for the fiscal years ended June 30, 2009, 2008, and 2007, were \$81,535, \$79,564, and \$66,573, respectively; 91.48 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare Part B Fund. For 2009, this actuarially required allocation was 0.75 percent of covered payroll. The Educational Service Center's contributions for Medicare Part B for the fiscal years ended June 30, 2009, 2008, and 2007, were \$9,988, \$8,639, and \$8,546, respectively; 91.48 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

#### NOTE 10 - POSTEMPLOYMENT BENEFITS (continued)

#### **State Teachers Retirement System**

**Plan Description** – The Educational Service Center contributes to the cost-sharing, multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

*Funding Policy* – Ohio law authorized STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for postemployment health care may be deducted from employer contributions. For 2009, STRS Ohio allocated employer contributions equal to one percent of covered payroll to the Health Care Stabilization Fund. The Educational Service Center's contributions for health care for the fiscal years ended June 30, 2009, 2008, and 2007, were \$41,833, \$39,451, and \$33,735, respectively; 88.84 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

#### NOTE 11 - EMPLOYEE BENEFITS

#### **Compensated Absences**

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Support staff earn 10 to 20 days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified staff upon termination of employment. Teachers do not earn vacation time.

Teachers and support staff earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 220 days for all personnel. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit to a maximum of 55 days for all employees.

#### **Insurance Benefits**

The Educational Service Center provides life insurance and accidental death and dismemberment insurance to most employees through SunLife.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

#### **NOTE 11 - EMPLOYEE BENEFITS** (continued)

#### **Deferred Compensation**

Educational Service Center employees may participate in the Ohio Public Employees Deferred Compensation Plan or the Ohio Association of School Business Officials Deferred Compensation Plan. Both plans were created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plans permit deferral of compensation until future years. According to the plans, the deferred compensation is not available until termination, retirement, death or an unforeseeable emergency.

#### **NOTE 12 - LEASES**

In prior years, the Educational Service Center entered into capitalized leases for a new telephone system and furniture, fixtures and equipment. Each lease meets the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13, "Accounting for Leases," which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the basic financial statements for the governmental funds. These expenditures are reflected as program/function expenditures on a budgetary basis.

Capital assets acquired by lease were initially capitalized in the amount of \$206,403, which is equal to the present value of the minimum lease payments at the time of acquisition. A corresponding liability was recorded on the Statement of Net Assets for governmental activities. Principal payments in fiscal year 2009 totaled \$40,054 and were paid from the General Fund and the Alternative In School and Even Start Special Revenue Funds.

The assets acquired through capital leases as of June 30, 2009, are as follows:

	Asset	Accumulated	Net Book
	Value	Depreciation	Value
Asset:			
Copier Equipment	\$123,216	\$62,082	\$61,134
Telephone System	83,187	59,944	23,243
Totals	\$206,403	\$122,026	\$84,377

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

#### **NOTE 12 - LEASES** (continued)

The following is a schedule of the future long-term minimum lease payments required under the capital leases and the present value of the minimum lease payments as of June 30, 2009.

Fiscal Year Ending June 30,	Total Payments
2010	\$48,390
2011	30,600
2012	14,711
Total	93,701
Less: Amount Representing Interest	(8,601)
Present Value of Net Minimum Lease Payments	\$85,100

The Educational Service Center leases a building under a noncancelable operating lease. The Educational Service Center entered into a new two year agreement relating to this noncancelable operating lease during fiscal year 2009. Operating lease payments are reported as function expenditures in governmental funds and on budgetary statements. Total operating lease payments in fiscal year 2009 totaled \$150,000 in the General Fund and the Alternative In School Special Revenue Fund. The Educational Service Center will make its final payment relating to this operating lease in fiscal year 2010 in the amount of \$150,000.

#### **NOTE 13 - LONG-TERM OBLIGATIONS**

The changes in the Educational Service Center's long-term obligations during fiscal year 2009 were as follows:

	Amount				
	Outstanding			Amount	Amounts Due
	6/30/08			Outstanding	Within
	(Restated)	Additions	Deductions	6/30/09	One Year
Governmental Activities:					
Capital Leases Payable	\$125,154	\$0	\$40,054	\$85,100	\$42,794
Compensated Absences	262,923	156,766	107,085	312,604	103,714
Total Governmental Activities					
Long-Term Obligations	\$388,077	\$156,766	\$147,139	\$397,704	\$146,508

Capital leases will be paid from the General Fund and the Alternative In School and Even Start Special Revenue Funds. Compensated absences will be paid from the General Fund and the Adult Basic Literacy Education and Even Start Special Revenue Funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

### NOTE 14 - JOINTLY GOVERNED ORGANIZATIONS, PUBLIC ENTITY SHARED RISK POOL, AND RELATED ORGANIZATION

#### **South Central Ohio Computer Association**

The Educational Service Center is a participant in the South Central Ohio Computer Association (SCOCA) which is a computer consortium. SCOCA is an association of public school districts within the boundaries of Pickaway, Gallia, Highland, Adams, Pike, Scioto, Brown, Ross, Jackson, Vinton, and Lawrence Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The governing board of SCOCA consists of two representatives from each county in the SCOCA service region designated by the Ohio Department of Education, two representatives of the school treasurers, plus a representative of the fiscal agent. The Educational Service Center paid SCOCA \$2,500 for services provided during the fiscal year. Financial information can be obtained from their fiscal agent, the Pike County Joint Vocational School District, Tonya Cooper who serves as Treasurer, at P.O. Box 577, 175 Beaver Creek Road, Piketon, Ohio 45661.

#### Family and Children First Council of Scioto County

The Family and Children First Council of Scioto County (the "Council") is a jointly governed organization created under Ohio Revised Code Section 121.37. The Council is made up of the following members: the director of the Alcohol, Drug Addiction and Mental Health Services Board of Adams, Lawrence, and Scioto Counties; the director of the Scioto County Health Department; the director of the City of Portsmouth Health Department; the director of the Scioto County Department of Human Services; the executive director of the Scioto County Children Services; the superintendent of the Scioto County Board of Developmental Disabilities; the Scioto County juvenile court judge; the superintendent of the city, exempted village, or local school district with the largest number of pupils residing in the County; a school superintendent representing all other school districts in the County; a representative of the City of Portsmouth; the chair of the Scioto County commissioners; a representative of the regional office of the department of youth services; a representative of the Scioto County Head Start Program; a representative of the County's Early Intervention Collaborative established pursuant to the program; a representative of the federal early intervention program operated under the "Education of the Handicapped Act Amendments of 1988" and at least three individuals representing the interest of families in the County. The Council provides services to disadvantage school age children. The Educational Service Center made no contributions to the Council during fiscal year 2009. Continued existence of the Council is not dependent on the Educational Service Center's continued participation, no equity interest exists, and no debt is outstanding. To obtain financial information, write to the fiscal agent, South Central Ohio Educational Service Center at 411 Court Street, Portsmouth, Ohio 45662.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

### NOTE 14 - JOINTLY GOVERNED ORGANIZATIONS, PUBLIC ENTITY SHARED RISK POOL, AND RELATED ORGANIZATION (continued)

#### **Coalition of Rural and Appalachian Schools**

The Coalition of Rural and Appalachian Schools (the "Coalition") is a jointly governed organization of over 100 school districts in southeastern Ohio. The Coalition is operated by a Board which is composed of 14 members. The Board members are composed of one superintendent from each county elected by the school districts within that county. The Coalition provides various services for school district administrative personnel; gathers data regarding education conditions in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The Coalition is not dependent upon the continued participation of the Educational Service Center and the Educational Service Center does not maintain an equity interest in or a financial responsibility for the Coalition. The Educational Service Center paid \$300 to the Coalition for services provided during the fiscal year.

#### **Scioto County Schools Council**

The Educational Service Center is a member and fiscal agent of the Scioto County Schools Council (the "Council"), a public entity shared risk pool. Several Scioto County school districts have entered into an agreement with the Educational Service Center to form the Scioto County Schools Council. The overall objectives of the Council are to formulate and administer programs of health and dental insurance for the benefit of the Council members' employees and their dependents, to obtain lower costs for health and dental coverage, and to secure cost control by implementing a program of comprehensive loss control. The Council's business and affairs are managed by a Board of Directors, consisting of the superintendents from each of the participating school districts. The Educational Service Center pays premiums based on what the Council estimates will cover the costs of all claims for which the Council is obligated. If the Educational Service Center's claims exceed its premiums, there is no individual supplemental assessment; on the other hand, if the School District's claims are low, it will not receive a refund. The Council views its activities in the aggregate, rather than on an individual entity basis. To obtain financial information, write to the fiscal agent, South Central Ohio Educational Service Center at 411 Court Street, Portsmouth, Ohio 45662.

#### **Scioto County Joint Vocational School**

The Scioto County Joint Vocational School is a distinct political subdivision of the State of Ohio operated under the direction of a five member Board of Education. Two representatives are appointed by the Portsmouth City School District and three representatives are appointed by the South Central Ohio Educational Service Center. The Scioto County Joint Vocational School exposes students to job training, leading to employment upon graduation from high school. There is no financial benefit/burden relationship between the Scioto County Joint Vocational School and the South Central Ohio Educational Service Center, nor can the South Central Ohio Educational Service Center impose their will on the Scioto County Joint Vocational School.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

#### NOTE 15 - INTERFUND ACTIVITY

As of June 30, 2009, interfund receivables and payables that resulted from various interfund transactions were as follows:

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		Receivable
		General
'able	Even Start	\$6,055
yak	Other Governmental Funds	64,974
Pay	Total All Funds	\$71,029

General Fund advances are made to move unrestricted balances to support programs and projects accounted for in other funds. Advancing monies to other funds is necessary due to timing differences in the receiving of grant monies. When the monies are finally received, the grant fund will use these restricted monies to reimburse the General Fund for the initial advance.

Transfers made during the fiscal year ended June 30, 2009, were as follows:

		Transfers From
		Other Governmental
		Funds
nnsfers To	General	\$231,537
Tra T		<del>4281,881</del>

For fiscal year 2009, a transfer was made from Other Governmental Funds to the General Fund to move a remaining balance from a program that was terminated.

#### **NOTE 16 - CONTINGENCIES**

#### **Grants**

The Educational Service Center received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the Educational Service Center at June 30, 2009.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

#### NOTE 16 - CONTINGENCIES (continued)

#### Litigation

The Educational Service Center is not party to any legal proceedings.

#### **NOTE 17 - CHANGES IN ACCOUNTING PRINCIPLES**

For fiscal year 2009, the Educational Service Center changed the method used to calculate its compensated absences liability. The Educational Service Center has chosen to calculate the long-term liability relating to compensated absences using the termination method. The vesting method was used in prior fiscal years. The effect of this change resulted in the following restatement of net assets:

	Governmental
	Activities
Net Assets, June 30, 2008	\$43,918
Restatement of Long-Term Liabilities - Due Within One Year	13,451
Restatement of Long-Term Liabilities - Due in More Than One Year	200,589
Net Assets, June 30, 2008, as Restated	\$257,958

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) General Fund

For the Fiscal Year Ended June 30, 2009

	Budget A	amounts		Variance With Final Budget
	Original	Final	Actual	Over/(Under)
Revenues:				
Intergovernmental	\$1,104,387	\$1,181,532	\$1,181,532	\$0
Investment Earnings	12,502	13,375	13,375	0
Tuition and Fees	4,899,346	5,241,578	5,241,578	0
Customer Sales and Service	813,391	870,208	870,208	0
Contributions and Donations	21,685	23,200	23,200	0
Total Revenues	6,851,311	7,329,893	7,329,893	0
Expenditures:				
Current:				
Instruction:				
Regular	343,540	396,785	396,785	0
Special	3,349,988	3,228,085	3,228,085	0
Adult/Continuing	18,504	4,020	4,020	0
Support Services:				
Pupils	1,646,168	1,639,295	1,639,295	0
Instructional Staff	753,266	807,388	807,388	0
Board of Education	33,405	36,883	36,883	0
Administration	649,351	703,580	703,580	0
Fiscal	188,818	186,723	186,723	0
Operation and Maintenance of Plant	97,940	107,820	107,820	0
Central	169,027	190,516	190,516	0
Total Expenditures	7,250,007	7,301,095	7,301,095	0
Excess of Revenues Over (Under) Expenditures	(398,696)	28,798	28,798	0
Other Financing Sources (Uses):				
Refund of Prior Year Expenditures	1,169	1,251	1,251	0
Transfers In	216,420	231,537	231,537	0
Advances In	165,114	176,648	113,192	(63,456)
Advances Out	(135,000)	(245,140)	(181,684)	63,456
Total Other Financing Sources (Uses)	247,703	164,296	164,296	0
Net Change in Fund Balance	(150,993)	193,094	193,094	0
Fund Balance at Beginning of Year	776,328	776,328	776,328	0
Prior Year Encumbrances Appropriated	52,774	52,774	52,774	0
Fund Balance at End of Year	\$678,109	\$1,022,196	\$1,022,196	\$0

See accompanying budgetary notes

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Even Start Fund For the Fiscal Year Ended June 30, 2009

	Budget A	Amounts		Variance With	
	Original	Final	Actual	Final Budget Over/(Under)	
Revenues:		·			
Intergovernmental	\$607,955	\$613,454	\$470,818	(\$142,636)	
Expenditures:					
Current:					
Instruction:					
Special	344,384	332,656	332,656	0	
Support Services:					
Instructional Staff	114,970	112,717	112,717	0	
Fiscal	30,108	29,133	29,133	0	
Operation and Maintenance of Plant	31,845	29,924	29,924	0	
Central	1,000	4,000	4,000	0	
Total Expenditures	522,307	508,430	508,430	0	
Excess of Revenues Over (Under) Expenditures	85,648	105,024	(37,612)	(142,636)	
Other Financing Sources (Uses):					
Transfers In	0	13,999	0	(13,999)	
Transfers Out	0	(13,999)	0	13,999	
Advances In	10,330	53,823	53,823	0	
Advances Out	(10,330)	(48,098)	(48,098)	0	
Total Other Financing Sources (Uses)	0	5,725	5,725	0	
Net Change in Fund Balance	85,648	110,749	(31,887)	(142,636)	
Fund Balance (Deficit) at Beginning of Year	(6,024)	(6,024)	(6,024)	0	
Prior Year Encumbrances Appropriated	6,024	6,024	6,024	0	
Fund Balance (Deficit) at End of Year	\$85,648	\$110,749	(\$31,887)	(\$142,636)	

See accompanying budgetary notes

Budgetary Notes For the Fiscal Year Ended June 30, 2009

#### **NOTE 1 - BUDGETARY PROCESS**

The Educational Service Center is no longer required under State statute to file budgetary information with the State Department of Education. However, the Educational Service Center's Board does follow the budgetary process for control purposes.

The Educational Service Center's Governing Board budgets for resources estimated to be received during the fiscal year. The estimated revenues may be amended during the fiscal year if projected increases or decreases in revenue are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts of the estimated revenues when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts of the estimated revenues in effect at the time final appropriations were passed by the Governing Board. Before fiscal year-end, the Educational Service Center requested and received an amended certificate of estimated resources that reflected actual revenue for the fiscal year-end for the majority of accounts.

The Educational Service Center's Governing Board adopts an annual appropriation resolution, which is the Board's authorization to spend resources. The resolution sets annual limits on expenditures plus encumbrances at the level of control selected by the Governing Board. The level of control has been established by the Governing Board at the fund level for all funds. The Treasurer has been authorized to allocate appropriations to the function and object level within all funds.

Throughout the fiscal year, appropriations may be amended or supplemented as circumstances warrant. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the first appropriation resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts on the budgetary statements represent the final appropriation amounts passed by the Governing Board during the fiscal year. Prior to fiscal year-end, the Educational Service Center passed a supplemental appropriation that reflected actual expenditures plus encumbrances for the fiscal year for the majority of accounts.

#### **NOTE 2 - BUDGETARY BASIS OF ACCOUNTING**

While the Educational Service Center is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) – for the General Fund and the Even Start Special Revenue Fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

Budgetary Notes For the Fiscal Year Ended June 30, 2009

#### NOTE 2 - BUDGETARY BASIS OF ACCOUNTING (continued)

The major differences between the budget basis and GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Advances In and Advances Out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).
- 4. Encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP Basis).

The following table summarizes the adjustments necessary to reconcile the GAAP and budgetary basis statements for the General Fund and the Even Start Special Revenue Fund.

Net Change in Fund Balances

	General	Even Start
GAAP Basis	\$309,639	\$4,153
Adjustments:		
Revenue Accruals	9,681	(34,423)
Expenditure Accruals	10,212	24,545
Decrease in Fair Value of		
Investments - FY 2009	382	0
Advances	(68,492)	5,725
Encumbrances	(68,328)	(31,887)
Budget Basis	\$193,094	(\$31,887)

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### SOUTH CENTRAL OHIO EDUCATIONAL SERVICE CENTER SCIOTO COUNTY

### FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FOR THE FISCAL YEAR ENDED JUNE 30, 2009

FEDERAL GRANTOR/		Federal		
Pass Through Grantor	Grant	CFDA		
Program Title	Year	Number	Receipts	Disbursements
UNITED STATES DEPARTMENT OF EDUCATION				
Passed Through Ohio Department of Education:				
Adult Educaton - Basic Grants to States	2008	84.002	\$ 9,102	\$ 9,102
	2009		14,626	14,626
Total Adult Education - Basic Grants to States			23,728	23,728
Title I Grants to Local Education Agencies	2009	84.010	16,038	17,928
Special Education Cluster:				
Special Education-Grants to States	2008	84.027		2,110
	2009		95,800	113,543
Total Special Education-Grants to States			95,800	115,653
Special Education-Preschool Grants	2008	84.173	3,761	11,223
·	2009		54,392	50,772
Total Special Education-Preschool Grants			58,153	61,995
Total Special Education Cluster			153,953	177,648
Even Start-State Educational Agencies	2008	84.213	16,367	16,037
	2009		438,412	442,576
Total Even Start-State Educational Agencies			454,779	458,613
Twenty-First Century Community Learning Centers	2008	84.287		2,338
·	2009		200,000	194,533
Total Twenty-First Century Community Learning Centers			200,000	196,871
School Improvement Grants	2009	84.377	4,000	4,000
Total U.S. Department of Education			852,498	878,788
UNITED STATES DEPARTMENT OF HEALTH AND HUMAN SERVICES Passed through Ohio Department of Developmental Disabilities:				
Medical Assistance Program -	<b>.</b>	00 775	004 :55	
Community Alternative Funding System (CAFS)	N/A	93.778	231,469	
Total United States Department of Health and Human Services			231,469	0
Total Federal Awards Receipts and Expenditures			\$ 1,083,967	\$ 878,788

The Notes to the Federal Awards Receipts and Expeditures Schedule are an integral part of the Schedule.

### SOUTH CENTRAL OHIO EDUCATIONAL SERVICE CENTER SCIOTO COUNTY

### NOTES TO THE FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE A - BASIS OF ACCOUNTING**

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) reports the Educational Service Center's Federal award programs' receipts and disbursements. The Schedule has been prepared on the cash basis of accounting.

#### **NOTE B - MATCHING REQUIREMENTS**

Certain Federal programs require that the Educational Service Center to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The Educational Service Center has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

#### **NOTE C – TRANSFER BETWEEN GRANT YEARS**

Federal regulations require schools to obligate certain federal awards by June 30. However, with ODE's consent, schools can transfer unobligated amounts to the subsequent fiscal year's program. These transfers resulted in the Schedule reporting negative receipts. The Educational Service Center transferred the following amounts from a 2008 to a 2009 program.

<b>G</b>	. 3	Amount Transferred
Program Title	CFDA Number	from 2008 to 2009
Even Start-State Educational Agencies	84.213	\$14,000

#### NOTE D - COMMUNITY ALTERNATIVE FUNDING SYSTEM (CAFS)

The Educational Service Center received \$231,469 of CAFS during fiscal year 2009. The funds relate to reimbursement for CAFS services provided during prior periods.





# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

South Central Ohio Educational Service Center Scioto County 411 Court Street Portsmouth, Ohio 45662

To the Governing Board:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the South Central Ohio Educational Service Center, Scioto County, Ohio (the Educational Service Center), as of and for the year ended June 30, 2009, which collectively comprise the Educational Service Center's basic financial statements and have issued our report thereon dated April 6, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Educational Service Center's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the Educational Service Center's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Educational Service Center's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Educational Service Center's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Educational Service Center's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Educational Service Center's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

743 E. State St. / Athens Mall Suite B / Athens, OH 45701-2157 Telephone: (740) 594-3300 (800) 441-1389 Fax: (740) 594-2110 www.auditor.state.oh.us South Central Ohio Educational Service Center Scioto County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Educational Service Center's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of the audit committee, management, Governing Board, and federal awarding agencies and pass-through entities and others within the Educational Service Center. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

April 6, 2010





# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

South Central Ohio Educational Service Center Scioto County 411 Court Street Portsmouth, Ohio 45662

To the Governing Board:

#### Compliance

We have audited the compliance of the South Central Ohio Educational Service Center, Scioto County, Ohio (the Educational Service Center), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that apply to its major federal program for the year ended June 30, 2009. The Summary of Auditor's Results section of the accompanying Schedule of Findings identifies the Educational Service Center's major federal program. The Educational Service Center's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the Educational Service Center's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the Educational Service Center's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Educational Service Center's compliance with those requirements.

In our opinion, the Educational Service Center complied, in all material respects, with the requirements referred to above that apply to its major federal program for the year ended June 30, 2009.

#### **Internal Control Over Compliance**

The Educational Service Center's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Educational Service Center's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Educational Service Center's internal control over compliance.

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A control deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Educational Service Center's ability to administer a federal program such that there is more than a remote likelihood that the Educational Service Center's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the Educational Service Center's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We intend this report solely for the information and use of the audit committee, management, the Governing Board, federal awarding agencies, and pass-through entities. We intend it for no one other

Mary Taylor, CPA Auditor of State

Mary Taylor

April 6, 2010

### SOUTH CENTRAL OHIO EDUCATIONAL SERVICE CENTER SCIOTO COUNTY

#### SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 JUNE 30, 2009

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified  No  No		
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?			
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?			
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No		
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No		
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No		
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified		
(d)(1)(vi)	Are there any reportable findings under § .510(a)?	No		
(d)(1)(vii)	Major Programs (list):	Even Start-State Educational Agencies - CFDA #84.213		
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others		
(d)(1)(ix)	Low Risk Auditee?	Yes		

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None.

3. FINDINGS FOR FEDERAL AWARDS	
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None.



# Mary Taylor, CPA Auditor of State

#### SOUTH CENTRAL OHIO EDUCATIONAL SERVICE CENTER

#### **SCIOTO COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MAY 6, 2010