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## SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE YEAR ENDED JUNE 30, 2009

FEDERAL GRANTOR	Federal		
Pass Through Grantor	CFDA		
Program Title	Number	Receipts	Disbursements
UNITED STATES DEPARTMENT OF AGRICULTURE			
Passed through the Ohio Department of Education			
Child Nutrition Cluster:			
National School Lunch Program			
Non-Cash Assistance (Food Distribution)	10.555	\$90,686	\$90,686
Cash Assistance	10.555	899,557	899,557
Total National School Lunch		990,243	990,243
School Breakfast Program	10.553	266,612	266,612
Total United States Department of Agriculture		1,256,855	1,256,855
UNITED STATES DEPARTMENT OF EDUCATION			
Direct Program			
Student Financial Assistance Cluster:			
Federal Pell Grant Program	84.063	280,232	280,232
Federal Direct Student Loans	84.268	392,501	392,501
Total - Student Financial Assistance Cluster		672,733	672,733
Safe and Drug Free Schools and Communities - National Programs	84.184L	374,508	374,508
Passed through the Ohio Department of Education			
Special Education Cluster:			
Special Education - Grants to States	84.027	1,291,988	1,248,299
Special Education - Preschool Grants	84.173	46,630	50,401
Total - Special Education Cluster		1,338,618	1,298,700
Adult Education - State Grant Program	84.002	147,808	141,854
Title I Grants to Local Educational Agencies	84.010	1,755,022	1,678,064
			(Continued)

## SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE YEAR ENDED JUNE 30, 2009 (Continued)

FEDERAL GRANTOR	Federal		
Pass Through Grantor Program Title	CFDA Number	Receipts	Disbursements
Vocational Education - Basic Grants to States	84.048	106,353	90,689
Safe and Drug Free Schools and Communities - State Grants	84.186	15,147	11,770
State Grants for Innovative Programs	84.298	9,160	9,075
Education Technology State Grants	84.318	9,698	7,624
Reading First State Grants	84.357	877,148	797,806
Improving Teacher Quality State Grants	84.367	373,559	369,070
Total United States Department of Education		5,679,754	5,451,893
UNITED STATES DEPARTMENT OF HEALTH AND HUMAN SERVICES			
Passed through the Ohio Department of Job and Family Services A Closing the Achievement Gap	93.558	119,869	132,801
TOTAL FEDERAL FINANCIAL ASSISTANCE		\$ 7,056,478	\$ 6,841,549

THE ACCOMPANYING NOTES ARE AN INTEGRAL PART OF THIS SCHEDULE.

## NOTES TO THE SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FISCAL YEAR ENDED JUNE 30, 2009

## **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Federal Awards Receipts and Expenditures (the Schedule) reports the Sandusky City School District's (the District's) federal award programs' receipts and disbursements. The schedule has been prepared on the cash basis of accounting.

## **NOTE B - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends Federal monies first.

Program regulations do not require the District to maintain separate inventory records for purchased food versus food commodities it receives from the U.S. Department of Agriculture. The District reports commodities consumed on the Schedule at the fair value.

## **NOTE C - MATCHING REQUIREMENTS**

Certain Federal programs require the District to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The District has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

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## Mary Taylor, CPA Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Sandusky City School District Erie County 407 Decatur Street Sandusky, Ohio 44870-2483

To the Board of Education:

We have audited the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Sandusky City School District, Erie County, Ohio, (the District) as of and for the year ended June 30, 2009, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 31, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

## **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the District's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the District's internal control will not prevent or detect a material financial statement misstatement.

Sandusky City School District
Erie County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

We noted a certain matter that we reported to the District's management in a separate letter dated December 31, 2009.

## **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note certain noncompliance or other matters that we reported to the District's management in a separate letter dated December 31, 2009.

We intend this report solely for the information and use of the audit committee, management, the Board of Education, federal awarding agencies and pass-through entities. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

December 31, 2009



## Mary Taylor, CPA Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Sandusky City School District Erie County 407 Decatur Street Sandusky, Ohio 44870-2483

To the Board of Education:

## Compliance

We have audited the compliance of the Sandusky City School District, Erie County, Ohio, (the District) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that apply to each of its major federal programs for the year ended June 30, 2009. The summary of auditor's results section of the accompanying schedule of findings identifies the District's major federal programs. The District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the Sandusky City School District complied, in all material respects, with the requirements referred to above that apply to each of its major federal programs for the year ended June 30, 2009.

Sandusky City School District
Erie County
Independent Accountants' Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance in Accordance with OMB Circular A-133
Page 2

### **Internal Control Over Compliance**

The District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A control deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to administer a federal program such that there is more than a remote likelihood that the District's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the District's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

## Schedule of Federal Awards Receipts and Expenditures

We have also audited the financial statements of the governmental activities, the major fund and the aggregate remaining fund information of the Sandusky City School District as of and for the year ended June 30, 2009, and have issued our report thereon dated December 31, 2009. Our audit was performed to form opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying schedule of federal awards receipts and expenditures provides additional information as required by OMB Circular A-133 and is not a required part of the basic financial statements. We subjected this information to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Sandusky City School District
Erie County
Independent Accountants' Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance in Accordance with OMB Circular A-133
Page 3

We intend this report solely for the information and use of the audit committee, management, the Board of Education, federal awarding agencies and pass-through entities. It is not intended for anyone other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

January 20, 2010

## SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 2009

## 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(1)(iv)	Were there any other significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	Safe and Drug Free Schools and Communities – CFDA 84.184L; Title I Grants to Local Educational Agencies – CFDA 84.010; Student Financial Assistance Cluster – CFDA 84.063 and 84.268
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None.

## 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.

## SCHEDULE OF PRIOR AUDIT FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A -133 § .315 (b) JUNE 30, 2009

Finding	Finding	Fully	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
Number	Summary	Corrected?	
2008-001	2 CFR Part 225, Appendix B, paragraph 8.g.(2), allowable cost/cost principle questioned costs.	Yes	

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## Mary Taylor, CPA Auditor of State

### INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURES

Sandusky City School District Erie County 407 Decatur Street Sandusky, Ohio 44870-2483

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedures enumerated below, which were agreed to by the Board, solely to assist the Board in evaluating whether Sandusky City School District (the District) has adopted an anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

- 1. We noted the Board adopted an anti-harassment policy at its meeting on November 24, 2009.
- 2. We read the policy, noting it included the following requirements from Ohio Rev. Code Section 3313.666(B):
  - A statement prohibiting harassment, intimidation, or bullying of any student on school property or at school-sponsored events;
  - (2) A definition of harassment, intimidation, or bullying that includes the definition in division (A) of Ohio Rev. Code Section 3313.666;
  - (3) A procedure for reporting prohibited incidents;
  - (4) A requirement that school personnel report prohibited incidents of which they are aware to the school principal or other administrator designated by the principal;

Sandusky City School District Erie County Independent Accountants' Report on Applying Agreed-Upon Procedures Page 2

- (5) A requirement that parents or guardians of any student involved in a prohibited incident be notified and, to the extent permitted by section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended, have access to any written reports pertaining to the prohibited incident;
- (6) A procedure for documenting any prohibited incident that is reported;
- (7) A procedure for responding to and investigating any reported incident;
- (8) A strategy for protecting a victim from additional harassment, intimidation, or bullying, and from retaliation following a report;
- (9) A disciplinary procedure for any student guilty of harassment, intimidation, or bullying, which shall not infringe on any student's rights under the first amendment to the Constitution of the United States:
- (10) A requirement that the district administration semiannually provide the president of the district board a written summary of all reported incidents and post the summary on its web site, if the district has a web site, to the extent permitted by section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board and is not intended to be and should not be used by anyone other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

December 31, 2009

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

OF THE

## SANDUSKY CITY SCHOOL DISTRICT

FOR THE

FISCAL YEAR ENDED JUNE 30, 2009

## PREPARED BY TREASURER'S DEPARTMENT KEVIN D. ROBERTSON, CPA, TREASURER/CFO

407 DECATUR STREET

SANDUSKY, OHIO 44870

## COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2009

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INTRODUCTORY SECTION



## Sandusky City Schools

407 Decatur Street • Sandusky, Ohio 44870-2442 • 419-626-6940

December 31, 2009

Members of the Board of Education and Residents of the Sandusky City School District

The Comprehensive Annual Financial Report (CAFR) of the Sandusky City School District (the "District") for the fiscal year ended June 30, 2009 is hereby submitted. This CAFR includes financial statements and other financial and statistical data and conforms to accounting principles generally accepted in the United States of America (GAAP) as they apply to governmental entities. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the District. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner designed to present fairly the financial position and results of operations of the various funds of the District. All disclosures necessary to enable the reader to gain an understanding of the District's financial activities have been included.

Management of the District is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the District are protected from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with GAAP. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived from its implementation; and (2) the valuation of costs and benefits requires estimates and judgments by management.

State statute requires an annual audit by independent accountants. The Ohio Auditor of State's office conducted the audit. The audit has been conducted in accordance with generally accepted auditing standards, generally accepted government auditing standards, and include a review of internal controls and test of compliance with Federal and State laws and regulations. The Independent Accountant's Report is included in this CAFR.

As a part of the District's independent audit, tests are made to determine the adequacy of the internal control structure, including that portion related to federal financial assistance programs, as well as to determine that the school district has complied with applicable laws and regulations. The results of the District's independent audit for the fiscal year ended June 30, 2008 provided no instances of material weaknesses in the internal control structure or significant violations of applicable laws and regulations.

This transmittal letter is designed to provide historical information about the District, as well as compliment the required Management's Discussion and Analysis (MD&A). Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements. The District's MD&A, which focuses on the government-wide statements, can be found immediately following the Independent Accountant's Report.

## PROFILE OF SANDUSKY CITY SCHOOL DISTRICT

The District ranks as 127<sup>th</sup> largest by total enrollment among the 922 public and community school districts in the state and is the largest in Erie County. As of the current school year (2008-09), the average daily membership (ADM) was 3,641 students. Most of these students attend one of the District's eight schools, while a number of handicapped students are served by Erie County special education units outside the District. District enrollment is expected to gradually decline over the next several years.

The District has 540 full and part time employees. The District employs 334 certified staff members and 25 administrators. Additionally, the District employs 6 full-time adult education instructors and 175 full-time and part-time non-teaching staff members.

The District offers a wide variety of educational programs for all segments of the community. Sandusky High School is one of the few comprehensive high schools in Ohio, containing twelve (12) career technical education programs as well as a wide range of college preparatory offerings. Additionally, the adult continuing education program serves more than 2,000 adults each year. The District provides extensive special education services and offers a kindergarten through twelfth grade accelerated and gifted program. All District kindergarten students attend all-day, everyday kindergarten classes and benefit from a full day of instruction.

A full range of extracurricular programs and activities is available to students beginning with the elementary grades. All District schools have libraries, special purpose rooms, including computer labs and unique curricular offerings designed by the individual building staff and administration.

An active Council of local neighborhood Parent Councils provides for articulation, cooperation, and communication and partnership between parents, community members, and school officials.

The District cooperates with the City of Sandusky Recreation and Parks Department, churches and a number of community and civic organizations in making school facilities available for athletic, recreational and enrichment activities.

Classroom teachers at all levels are supported by specialists in media, guidance, art, instrumental and vocal music, physical education and curriculum development. A comprehensive interscholastic and intramural sports program is offered to students at select grade levels of the District. All elementary schools have full-time media aides and secondary schools are staffed by certified media specialists. Three school nurses, four psychologists, one media coordinator, ten counselors, specific coordinators for Title I (a federally funded reading and mathematics program), and gifted programs offer direction, support and coordination of services for all students.

## **Overlapping Governmental Entities**

The major political subdivisions or other governmental entities that overlap the territory of the District are listed below. The stated percentage is that percentage of the tax valuation of the overlapping entity that is located within the District.

- 1. A portion (24.59%) of Erie County (functions allocated to counties by Ohio law, such as elections, health and human services, and judicial).
- 2. The City of Sandusky (100%) (municipal corporation responsibilities).

Each of these entities operates independently, with its own separate budget, taxing power, and sources of revenue. Both Erie County and the City of Sandusky levy ad valorem property taxes within the ten-mill limitation (subject to available statutory allocation of the 10 mills). The District also acts as fiscal agent for local tax revenues distributed to the Sandusky Library, located within the District's boundaries, with this revenue reported in the agency funds. The District is not considered a component unit of another government.

The District is an active member of the Enterprise Zone Negotiating Committee, along with the City of Sandusky and Erie County. The Enterprise Zone offers tax abatements for real and personal property improvements and additions to businesses located within the city. A number of local companies have been granted partial tax abatements on additions made during the last several years. The City of Sandusky and the District have also benefited from these expansions through additional tax revenues from the unabated portion of valuation increases on the property and from improved economic conditions resulting from growth in employment of city residents.

## **Employees**

A statewide public employee bargaining law applies generally to public employee relations and collective bargaining. The starting salary (2008-09 school year) for a teacher with a bachelor's degree is \$32,975, and the maximum salary for a teacher with a master's degree plus 24 graduate hours and 23 years of experience is \$69,248.

The District's certificated employees, excluding administration, are members of the Sandusky Education Association (S.E.A.), a labor organization affiliated with the Ohio Education Association. The current contract between the Board of Education and the S.E.A. expires August 31, 2010.

All of the District's support staff employees, including secretarial, custodial, maintenance, transportation, and teacher aides, are represented for bargaining purposes by the Sandusky Non-Teaching Employees Association (S.N.T.E.A.), a labor organization affiliated with the Ohio Education Association. The current S.N.T.E.A. contract expired June 30, 2009 and has been renegotiated through June 30, 2012.

The District has never experienced any work stoppage or job actions. In the judgment of the Board and administration, labor relations between the District and its employees remain excellent.

## Parochial Schools

The District acts as fiscal agent for state funds distributed to parochial schools, with revenue reported in special revenue funds. St. Mary's Elementary (Grades 4-8), Sts. Peter & Paul Elementary (Grades K-3), Holy Angels Elementary (Preschool) and St. Mary's Central Catholic High School are all reported as a single entity under one IRN, are all located within the District and serve students who reside both inside and outside the District. As of June, 2009, approximately 53.3% of the students reside within the District. Total enrollment as for fiscal year 2008-2009 was 606 which represented 323 students who reside in Sandusky City Schools attendance area and 283 students who reside in other district's attendance areas.

## **Budgetary Controls**

In addition to the internal control structure mentioned above, the District maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Board of Education. Activities of all funds are included in the annual appropriated budget. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established at the fund level. The District also maintains an encumbrance accounting system as one technique of accomplishing budgetary control.

Unencumbered amounts lapse at year-end. A complete description of the District's Budgetary Process can be found in Note 2.E. to the basic financial statements.

## **ECONOMIC CONDITION**

### Local Economy

The District is located in Erie County, in Northwest Ohio, approximately sixty miles west of Cleveland and sixty miles east of Toledo. All of the District is located within Erie County and falls entirely within the corporate boundaries of the City of Sandusky, which lies on the shores of Sandusky Bay and Lake Erie.

The District is served by diversified transportation facilities including immediate access to four State highways and Interstate 80 (Ohio Turnpike). The District is served by CSX, Norfolk and Southern, and Amtrak Rail Services. Griffing Airport (Commuter Services) is located within the District's boundaries.

Major commercial banks with offices within the District include National City Bank, US Bank, Key Bank, Fifth Third Bank and The Citizens Banking Company.

Two daily newspapers serve the District. The District falls within the broadcast area of seven television stations and numerous AM/FM radio stations. One television station is located within the city limits as are two AM/FM radio stations. The District has a cable television license and broadcasts school information on cable Channel 81.

Within commuting distance of the District are numerous public and private two and four-year colleges and universities including Firelands College, Ashland University, Cleveland State University, Toledo University, Bowling Green State University, and Lorain Community College. Ashland University and Bowling Green State University utilize District facilities and staff for course offerings to District staff members and other interested residents and students.

The District is served with a wide range of recreational offerings through school and City recreation and park programs. One of the things that make the District an attractive place to live is its unique location. It is located on both Sandusky Bay and Lake Erie with over twenty-two (22) miles of shoreline within the city limits. The close association with the water and the inherent access to boating, sailing, fishing, and swimming, etc. gives this District an atmosphere of a coastal city. Lake freighters, ferry boats, commercial fishing boats and pleasure boats are commonplace. The lake and bay along with Cedar Point Amusement Park, many fine golf courses, restaurants, motels, shops, and business enterprises have resulted in a booming tourist trade and have given the District's area the reputation of being one of the premier places in the country to live. The District offers the advantages of a small town, a reasonable cost of living, and excellent medical facilities (including Firelands Regional Medical Center in Sandusky).

The local economy has been in a gradual decline for several years. A number of businesses have closed or left Sandusky, taking with them a significant number of manufacturing jobs. The City's unemployment rate in 2008 was 9.8%, compared with state and national unemployment rates of 6.5% and 5.8% respectively. If one or both of the large plants in the area that manufacture automotive components are closed within the next several years as expected, the loss of jobs will further impact City residents who are currently employed there or who are searching for employment.

As further evidence of a struggling economy in Sandusky, according to the U.S. Census Bureau the median family income in the City was \$37,749 in the year 2000, compared with \$40,956 and \$41,994 state and national averages, respectively. Additionally, the median home value in Sandusky in 2000 was \$75,400, compared with \$103,700 and \$119,600 median home values in the state and the nation, respectively.

## Long-Term Financial Planning

The District prepares a five-year financial forecast annually for use as a tool for long range planning. The five-year forecast contains projected local and state revenues, spending patterns within each area of the budget, and cash balances in the District's operating fund. The five-year forecast provides early warning signs of potential financial problems.

The District regularly updates the five-year forecast for use as a basis for making financial decisions, including the construction of the annual budget, adjustments to staffing levels, collective bargaining, and the placement of tax levies on the ballot. Specific examples of recent decisions that have resulted in improvements in the District's financial condition include the approval of a 5.4 mill operating levy in 2007, the closure of school buildings due to decreased enrollment which has resulted in the net reduction of paid staff positions, and the successful renewal of a five-year, \$1.5 million emergency levy in November 2008.

## Major Initiatives for the Year

The District implemented a number of significant programs during the past year to meet student and community needs.

The District continued to invest in technology in the 2008-09 school year. Completed upgrades in technology include the purchase of new hardware and software to replace many outdated computers. The interactive SMART Board project was completed during the 2007-2008 school year and the district now has SMART Boards installed in every classroom throughout the school system. In addition, the district maintains a minimum of four up to date computers in every classroom for grades K-8 as well as numerous computer labs though-out every district school building. The District employs a director of network technology, two computer technicians, and an instructional technology facilitator to provide support to District staff.

In 2008-2009, the 4<sup>th</sup> year and first "sustainability" year for Reading First Ohio, the District was awarded grant funds in the amount of \$692,400, to sustain the personnel to continue reading improvement in grades K-3 in the 6 elementary buildings. Activities associated with Reading First Ohio that are not funded by these grant funds are being implemented within Title I activities to attain the goal of improving reading scores and to ensure that all students will be able to read successfully by the end of the third grade, in compliance with the U.S. Department of Education's No Child Left Behind Act.

## Major Initiatives for the Future

The District will continue to upgrade all areas of technology in the 2009-2010 school year and beyond. Plans include the replacement of outdated computer software and hardware annually, as well as providing all staff with regularly scheduled in-service training in technology.

The District will continue to refine its master plan for future facility needs in concert with the Ohio School Facilities Commission. The District is eligible for funding from the Ohio School Facilities Commission during the 2009-2010 school year with a state match of 41%. Recently, the option of segmenting projects became available, through legislation and the district may choose to pursue this option which will allow for phasing the project over more than one ballot issue.

In the fifth year of the Reading First Ohio grant, the estimated funding in the amount of \$831,658 is to be used to provide personnel to assist in reading improvement and to purchase materials for the reading program.

The District has instituted a rolling open-enrollment time frame policy and intends to expand awareness of the positive academic programs offered by the district.

For the 2009-2010 school year, the District has realigned its special education services and now offers many classrooms classrooms within the District as opposed to contracting with outside agencies for services.

## AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Sandusky City School District for its comprehensive annual financial report for the fiscal year ended June 30, 2008. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principals and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The District has also received a Certificate of Excellence in Financial Reporting in School Districts from the Association of School Business Officials (ASBO) for the District's comprehensive annual financial report for the fiscal year ended June 30, 2008. The award is granted only after an intensive review of financial reports by an expert panel of certified public accountants and practicing school business officials. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to ASBO to determine its eligibility for another certificate.

The preparation of the comprehensive annual financial report on a timely basis was made possible by the dedicated services of the Treasurer's office staff. In addition, we acknowledge the outstanding services of our data processing department in meeting the vast informational requirements. Our consultant, Julian & Grube, Inc., provided us with expert technical assistance in all phases of preparing the report. The assistance of the Erie County Auditor's office in providing information is also appreciated. Finally, we wish to acknowledge the cooperation of the team from the Ohio Auditor of State's office, who conducted a thorough audit of our finances.

In closing, without the leadership and support of the Board of Education of the District, preparation of this report would not have been possible.

Sincerely,

Kevin D. Robertson, Treasurer

Leun Dotolutson

William F. Pahl, Superintendent

William Pall

LIST OF PRINCIPAL OFFICERS JUNE 30, 2009

Name	Board of Education Began Service as a Board Member January 1	Present Term Expires December 31	Vocation in Private Life
Mr. Thomas C. Patterson**	2002	2009	Businessman
Mrs. Faith Denslow*	2004+	2009	Homemaker
Mr. King Baer	2000	2012	Retired Fireman
Mr. Jeff Krabill	2008	2012	Self Employed
Mr. Tracy Shoemo	2008	2012	Minister

<sup>\*\*</sup> President

## Superintendent

## Treasurer/CFO

Mr. William F. Pahl

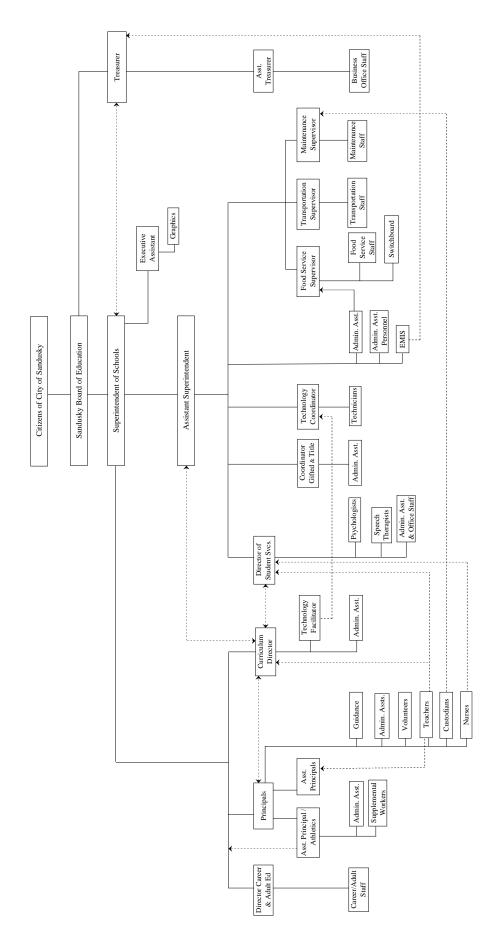
Mr. Kevin D. Robertson, CPA

## **Central Office Administrative Staff**

Assistant Superintendent, Operations		
Curriculum Director		
Coordinator, Title 1/Talented and Gifted		
Assistant Treasurer		
Director of Adult & Vocational Education		
Director of Student Services		
Instructional Technology Facilitator		
Coordinator of Network Technology		
Administrative Assistant		
Food Services Supervisor		
Transportation Supervisor		
Supervisor of Building Services		

<sup>\*</sup> Vice President

<sup>+</sup> Appointed 7/30/04 to fill unexpired term due to a resignation.



Adoption Date: November 19, 2001
1st Revision Date: January 8, 2007
2nd Revision Date: November 5, 2008
December 15, 2008

Sandusky City School District, Sandusky, Ohio

## Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Sandusky City School District, Ohio

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 2008

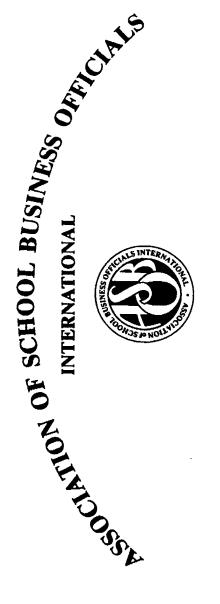
A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

UNITED STATES SOLVEN AND CORPORATION SEAT.

f. h.

President

**Executive Director** 



This Certificate of Excellence in Financial Reporting is presented to

# SANDUSKY CITY SCHOOL DISTRICT

For its Comprehensive Annual Financial Report (CAFR) For the Fiscal Year Ended June 30, 2008

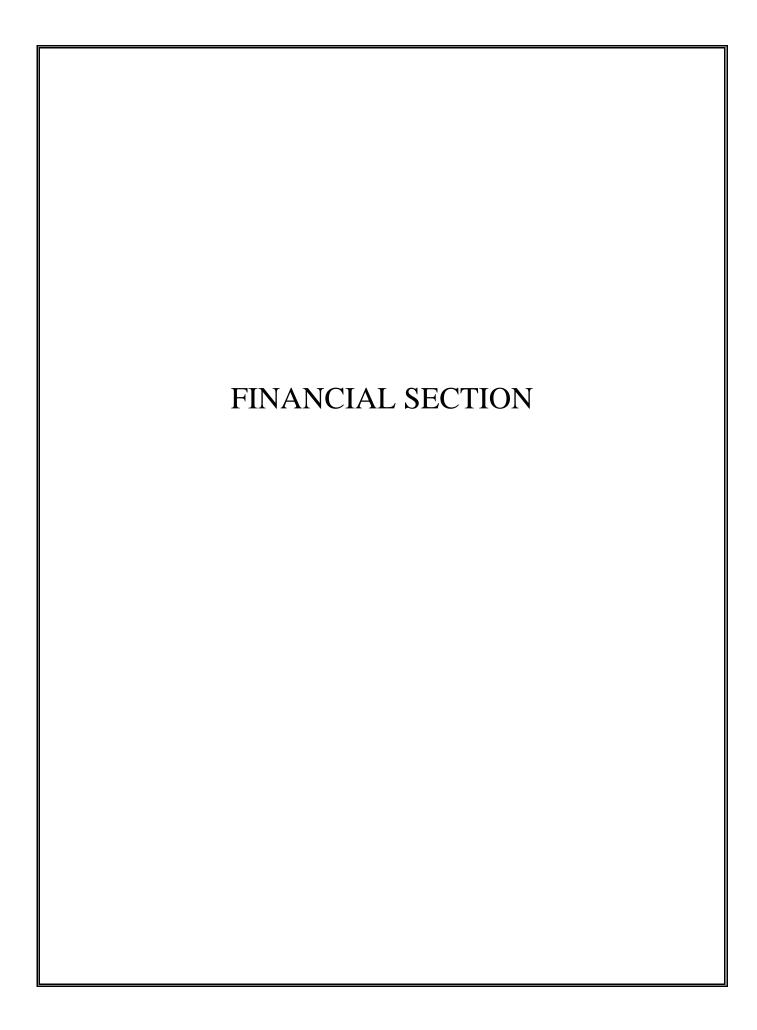
Upon recommendation of the Association's Panel of Review which has judged that the Report substantially conforms to principles and standards of ASBO's Certificate of Excellence Program

ange Peternan

President

**Executive Director** 

John D. Musaso





Mary Taylor, CPA
Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

Sandusky City School District Erie County 407 Decatur Street Sandusky, Ohio 44870-2483

### To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Sandusky City School District, Erie County, Ohio (the District), as of and for the year ended June 30, 2009, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the Sandusky City School District, Erie County, Ohio, as of June 30, 2009, and the respective changes in financial position and where applicable, cash flows, thereof and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 31, 2009, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

One Government Center / Suite 1420 / Toledo, OH 43604-2246 Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484 www.auditor.state.oh.us Sandusky City School District Erie County Independent Accountants' Report Page 2

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the District's basic financial statements. The introductory section, combining nonmajor fund statements and individual fund schedules, and statistical tables provide additional information and are not a required part of the basic financial statements. We subjected the combining nonmajor fund statements and individual fund schedules to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole. We did not subject the introductory section and the statistical tables to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Mary Taylor, CPA Auditor of State

Mary Taylor

December 31, 2009

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED

The discussion and analysis of the Sandusky City School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2009. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the transmittal letter, the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

### **Financial Highlights**

Key financial highlights for 2009 are as follows:

- Net assets of governmental activities increased \$616,774, which represents a 4.58% increase from 2008.
- General revenues related to governmental activities accounted for \$37,990,535 in revenue or 74.65% of all governmental revenues. Program specific revenues related to governmental activities in the form of charges for services and sales, grants and contributions accounted for \$12,898,656 or 25.35% of total governmental revenues of \$50,889,191.
- The District had \$50,272,417 in expenses related to governmental activities; only \$12,898,656 of these expenses were offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$37,990,535 were adequate to provide for these programs.
- The District's only major governmental fund is the general fund. The general fund had \$39,448,700 in revenues and other financing sources and \$38,714,035 in expenditures. The general fund's fund balance increased \$765,743 from a balance of \$1,562,295 to \$2,328,038.

### Using this Comprehensive Annual Financial Report (CAFR)

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *statement of net assets* and *statement of activities* provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund is by far the most significant fund, and the only governmental fund reported as a major fund.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED

### Reporting the District as a Whole

### Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2009?" The statement of net assets and the statement of activities answer this question. These statements include *all assets*, *liabilities*, *revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net assets and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, food service operations, and the adult education program.

The District's statement of net assets and statement of activities can be found on pages 26-27 of this report.

### Reporting the District's Most Significant Funds

### Fund Financial Statements

The analysis of the District's major governmental fund begins on page 20. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's only major governmental fund is the general fund.

### Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed *short-term* view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs.

The relationship (or differences) between governmental *activities* (reported in the statement of net assets and the statement of activities) and governmental *funds* is reconciled in the financial statements. The basic governmental fund financial statements can be found on pages 28-32 of this report.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED

### **Proprietary Fund**

The District maintains one proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the District's various functions. The District's internal service fund accounts for self-insurance of the District's medical, dental and vision benefits. The basic proprietary fund financial statements can be found on pages 33-35 of this report.

### Reporting the District's Fiduciary Responsibilities

The District is the trustee, or fiduciary, for its scholarship programs. This activity is presented as a private-purpose trust fund. The District also acts in a trustee capacity as an agent for individuals, private organizations, other governmental units and other funds. These activities are reported in two agency funds. All of the District's fiduciary activities are reported in separate statements of fiduciary net assets and changes in fiduciary net assets on pages 36 and 37. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

### **Notes to the Basic Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 39-64 of this report.

### The District as a Whole

The statement of net assets provides the perspective of the District as a whole. The table below provides a summary of the District's net assets for 2009 compared to fiscal 2008.

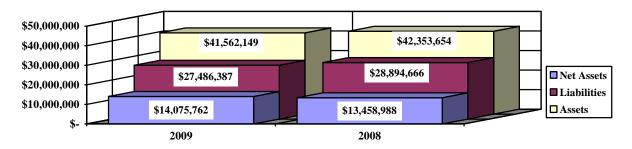
### **Net Assets**

	Governmental Activities				
		2009		2008	
<u>Assets</u>					
Current assets	\$	31,228,964	\$	32,026,089	
Capital assets		10,333,185		10,327,565	
Total assets		41,562,149		42,353,654	
<u>Liabilities</u>					
Current liabilities		22,458,631		24,006,473	
Long-term liabilities		5,027,756		4,888,193	
Total liabilities		27,486,387		28,894,666	
Net Assets					
Invested in capital assets, net of related debt		10,002,744		9,733,381	
Restricted		1,926,356		1,661,477	
Unrestricted		2,146,662		2,064,130	
Total net assets	\$	14,075,762	\$	13,458,988	

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED

Total governmental activities assets decreased by \$791,505 while total governmental activities liabilities decreased by \$1,408,279 resulting in an increase to net assets of \$616,774. The decrease in governmental assets is attributed to the decrease in taxes receivable. Taxes receivable at June 30, 2009 amounted to \$19,281,420 or 46.39% of total governmental assets compared to taxes receivable at June 30, 2008 of \$20,345,879 or 48.04% of total governmental assets. Liabilities of governmental activities decreased due to an overall decrease in unearned revenue and long term liabilities involving debt service payments and future retirement incentives.

#### **Governmental - Net Assets**



The table below shows the changes in net assets for governmental activities for fiscal year 2009 compared to fiscal year 2008.

### **Change in Net Assets**

	Governmental Activities						
	_	2009	_	2008			
Revenues							
Program revenues:							
Charges for services and sales	\$	2,037,846	\$	1,840,930			
Operating grants and contributions		10,803,543		10,658,668			
Capital grants and contributions		57,267		60,707			
General revenues:							
Property taxes		18,749,092		18,576,379			
Grants and entitlements		18,738,297		17,217,113			
Other		503,146		729,313			
Total revenues		50,889,191		49,083,110			

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED

	Governmental Activities			
	2009	2008		
Expenses				
Program expenses:				
Instruction:				
Regular	18,993,330	16,539,596		
Special	8,444,546	8,625,588		
Vocational	1,775,217	1,665,386		
Adult/continuing	1,376,626	1,194,029		
Other	530,516	356,416		
Support services:				
Pupil	1,949,122	1,966,662		
Instructional staff	1,976,782	2,345,780		
Board of Education	219,506	225,384		
Administration	3,143,151	3,260,728		
Fiscal	790,838	827,379		
Business	173,166	167,861		
Operations and maintenance	4,131,032	4,266,515		
Pupil transportation	1,560,103	1,605,498		
Central	961,596	869,701		
Food service operations	1,881,767	1,926,881		
Other non-instructional services	1,170,029	1,471,777		
Extracurricular activities	1,168,160	1,434,639		
Interest and fiscal charges	26,930	44,512		
Total expenses	50,272,417	48,794,332		
Changes in net assets	616,774	288,778		
Net assets, beginning of year	13,458,988	13,170,210		
Net assets, end of year	\$ 14,075,762	\$ 13,458,988		

### **Governmental Activities**

Net assets of the District's governmental activities increased \$616,774. Total governmental expenses of \$50,272,417 were offset by program revenues of \$12,898,656 and general revenues of \$37,990,535. Program revenues supported 25.66% of the total governmental expenses.

The primary sources of revenue for governmental activities are derived from property taxes and unrestricted grants and entitlements. These two revenue sources represent 73.66% of total governmental revenue. Real estate property is reappraised every six years. Eric County performed a revaluation in 2006. Although recent growth has had a positive effect on the District's tax base, the full tax revenue impact has not been realized due to H.B. 920. This state law, enacted in 1976, does not allow for revenue increases caused by inflationary growth of real property values. Increases in valuation prompt corresponding annual reductions in the "effective millage", the tax rates applied to real property.

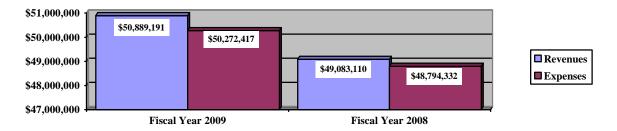
### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED

Thus, although District tax valuation continues to grow, this built-in revenue limitation requires the District to request additional school operating revenue by placing a levy on the ballot periodically (every three to five years, on average). Instructional expenses accounted for 61.90% of total expenses. Supporting service include those related to pupils, staff, administration and business operations and account for an additional 29.65% of expenses. The remaining amount of program expenses, 8.45% is used to finance other obligations of the District such as food service operations, operations of non-instructional services, extracurricular activities, and interest and fiscal charges.

Total expenses increased \$1,478,085 or 3.03% from fiscal year 2008. In fiscal year 2009 regular instructional expenses increased by \$2,453,734 from fiscal year 2008 due to open enrollment expenses for the District in fiscal year 2009.

The graph below presents the District's governmental activities revenue and expenses for fiscal years 2009 and 2008.

### **Governmental Activities - Revenues and Expenses**



The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services for 2009 and 2008. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED

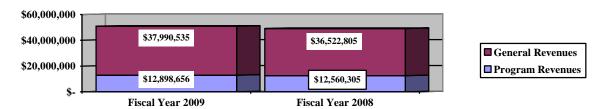
### **Governmental Activities**

	Total Cost of Services 2009	Net Cost of Services 2009	Total Cost of Services 2008	Net Cost of Services 2008
Program expenses:				
Instruction:				
Regular	\$ 18,993,330	\$ 17,277,028	\$ 16,539,596	\$ 14,718,364
Special	8,444,546	4,278,959	8,625,588	5,373,412
Vocational	1,775,217	1,375,890	1,665,386	1,241,056
Adult/continuing	1,376,626	167,634	1,194,029	62,349
Other	530,516	307,187	356,416	33,987
Support services:				
Pupil	1,949,122	1,778,630	1,966,662	1,882,743
Instructional staff	1,976,782	931,759	2,345,780	1,213,418
Board of Education	219,506	219,506	225,384	225,384
Administration	3,143,151	2,897,440	3,260,728	3,107,055
Fiscal	790,838	780,693	827,379	814,243
Business	173,166	173,166	167,861	167,861
Operations and maintenance	4,131,032	4,074,407	4,266,515	4,198,554
Pupil transportation	1,560,103	1,337,637	1,605,498	1,430,060
Central	961,596	750,227	869,701	590,962
Food service operations	1,881,767	32,911	1,926,881	(42,872)
Other non-instructional services	1,170,029	92,622	1,471,777	97,889
Extracurricular activities	1,168,160	871,135	1,434,639	1,075,050
Interest and fiscal charges	26,930	26,930	44,512	44,512
Total expenses	\$ 50,272,417	\$ 37,373,761	\$ 48,794,332	\$ 36,234,027

The dependence upon tax revenues during fiscal year 2009 for governmental activities is apparent, as 75.21% of 2009 instruction activities are supported through taxes and other general revenues. All governmental activities, general revenue support is 74.34% in 2009. The District's taxpayers and unrestricted grants and entitlements as a whole, are by far the primary support for District's students.

The graph below presents the District's governmental activities revenue for fiscal years 2009 and 2008

### **Governmental Activities - General and Program Revenues**



### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED

### The District's Funds

The District's governmental funds (as presented on the balance sheet on page 28) reported a combined fund balance of \$2,982,353, which is higher than last year's total of \$2,486,083. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2009 and 2008.

	Fund Balance June 30, 2009	Fund Balance June 30, 2008	Increase (Decrease)		
General Other Governmental	\$ 2,328,038 654,315	\$ 1,562,295 923,788	\$ 765,743 (269,473)		
Total	\$ 2,982,353	\$ 2,486,083	\$ 496,270		

### General Fund

The table that follows assists in illustrating the revenues of the general fund.

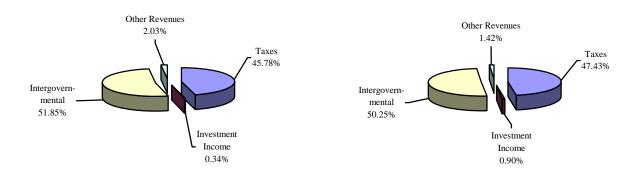
	2009	2008	Percentage
	Amount	Amount	Change
Revenues			
Taxes	\$ 18,053,251	\$ 18,099,343	(0.25) %
Interest earnings	133,564	343,889	(61.16) %
Intergovernmental	20,444,923	19,169,957	6.65 %
Other revenues	801,591	543,167	47.58 %
Total	\$ 39,433,329	\$ 38,156,356	3.35 %

The fund balance of the general fund increased \$765,743. Intergovernmental revenue increased \$1,274,966 or 6.65% from the prior year. This is attributed to an increase in the amount of grants and state foundation the District received in 2009. The significant decrease in investment income is the result of the falling interest rate market. The increase in other general fund revenues can be attributed to an increase in tuition revenue. Tuition amounts received via foundation were previously classified as intergovernmental revenues.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED

### **Revenues - Fiscal Year 2009**

**Revenues - Fiscal Year 2008** 

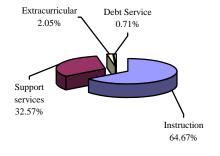


The table that follows assists in illustrating the expenditures of the general fund.

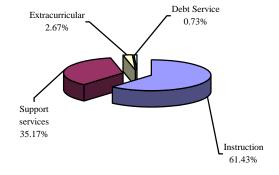
	2009	2008	Percentage
	Amount	Amount	<u>Change</u>
<b>Expenditures</b>			
Instruction	\$ 25,036,250	\$ 23,252,450	7.67 %
Support services	12,609,979	13,310,988	(5.27) %
Extracurricular activities	792,104	1,011,337	(21.68) %
Debt service	275,702	275,702	- %
Total	\$ 38,714,035	\$ 37,850,477	2.28 %

Total expenditures of the general fund increased 2.28% in fiscal year 2009. Instruction expenditures increased 7.67% due to an overall increase in salaries, wages, and purchased services. The decrease in support services expenditures of 5.27% is primarily due to decreased expenditures for purchased services and supplies. Extracurricular activities expenditures decreased a total of \$219,233 due to decreased accruals for salaries, wages and fringe benefits.

**Expenditures - Fiscal Year 2009** 



### **Expenditures - Fiscal Year 2008**



### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED

### General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal 2009, the District amended its general fund budget several times. The District uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

For the general fund, final budgeted revenues and other financing sources were \$39,178,114, compared to original budget estimates of \$39,438,980. The actual revenues and other financing sources were \$39,179,268, which was \$1,154 more than final budgeted revenues and other financing sources.

General fund original appropriations (expenditures and other financing uses) of \$39,330,560 were increased to \$40,439,024 in the final budget. The actual budget basis expenditures and other financing uses for fiscal year 2009 totaled \$39,720,236, which was \$718,788 less than the final budget appropriations, primarily because supplies and purchased services costs proved to be lower than anticipated in the final budget.

### **Capital Assets and Debt Administration**

### Capital Assets

At the end of fiscal year 2009, the District had \$10,333,185 invested in land, land improvements, buildings and improvements, furniture and equipment and vehicles. The entire amount was reported in governmental activities. The following table shows fiscal 2009 balances compared to 2008:

## Capital Assets at June 30 (Net of Depreciation)

Governmental Activities

	•	2009		2008		
Land	\$	2,079,726	\$	2,079,726		
Land improvements		267,256		282,992		
Building and improvements		6,135,289		6,001,876		
Furniture and equipment		1,039,631		1,140,813		
Vehicles		811,283		822,158		
Total	\$	10,333,185	\$	10,327,565		

Capital assets increased overall by \$5,620 as a result of additions of \$615,596 exceeding depreciation expense of \$559,677 during fiscal year 2009. The District also disposed of capital assets, net of accumulated depreciation, in the amount of \$50,299. Refer to Note 8 to the basic financial statements for detail on the District's capital assets.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED

### **Debt Administration**

At June 30, 2009 the District had \$330,441 outstanding on capital leases. Of this total, \$107,958 is due within one year and \$222,483 is due in greater than one year. The following table summarizes the capital lease obligation outstanding.

### Outstanding Debt, at Year End

	Governmental Activities2009	Governmental Activities 2008		
General obligation bonds:				
Elementary building addition	\$ -	\$ 135,000		
Capital lease obligation	330,441	581,716		
Total	\$ 330,441	\$ 716,716		

On March 3, 2003, the District issued general obligation refunding bonds. These bonds matured in fiscal year 2009.

The District has entered into capital lease obligations for computers, fiber optic equipment, and telephone equipment. The final principal and interest payments are scheduled to be made in fiscal year 2013.

At June 30, 2009 the District's overall legal debt margin was \$44,388,776 with an unvoted debt margin of \$490,079.

See Note 10 to the basic financial statements for detail on the District's long-term obligations.

### **Current Financial Related Activities**

As the preceding information shows, the District relies heavily upon grants and entitlements and property taxes. The increase in tax revenue and intergovernmental revenue combined with a tighter control of operating expenses allowed the District to end fiscal year 2009 financially strong. District voters approved a 5.4 mill operating levy at the November 6, 2007, election which will generate \$2.7 million per year. However, the future financial stability of the District is not without challenges.

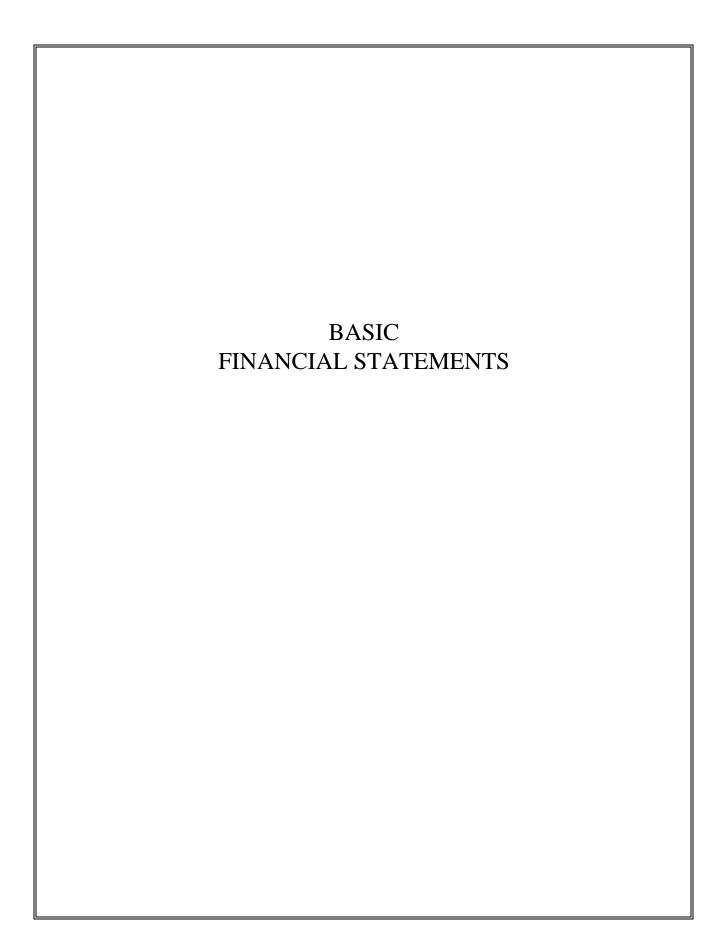
One challenge is that the District's Management must continue to provide the resources necessary to meet student needs while diligently planning expenses, staying within the five-year plan. The five-year plan is utilized by management to manage resources effectively and efficiently. Additional revenues should not be treated as a windfall to expand programs but as an opportunity to extend the life of the five-year plan.

The next challenge facing the District is the future of state funding. The State of Ohio was found by the Ohio Supreme Court in March 1997 to be operating an unconstitutional educational system, one that was neither "adequate" nor "equitable." Since 1997, the state has directed its tax revenue growth toward school districts with little property tax wealth. On May 16, 2003, the Ohio Supreme Court emphatically clarified that jurisdiction of the DeRolph case had ended. The Ohio Coalition for Equity and Adequacy of School Funding filed a petition with the U.S. Supreme Court for permission to file an appeal. Currently, associations throughout the State are working on a proposed funding solution which will require a constitutional amendment. Without a solution, the District does not anticipate growth in state revenue, as in the ten years prior to the DeRolph decision; no state revenue growth was realized.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED

### Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact: Kevin D. Robertson, CPA, Treasurer at Sandusky City School District, 407 Decatur Street, Sandusky, Ohio, 44870.



## STATEMENT OF NET ASSETS JUNE 30, 2009

	overnmental Activities
Assets:	40.004.00=
Equity in pooled cash and cash equivalents	\$ 10,334,097
Receivables:	10 201 120
Taxes	19,281,420
Accounts	38,678
Intergovernmental	1,289,337
Prepayments	11,115
Materials and supplies inventory	274,317
Capital assets:	
Land	2,079,726
Depreciable capital assets, net	 8,253,459
Capital assets, net	 10,333,185
Total assets	 41,562,149
Liabilities:	
Accounts payable	353,871
Accrued wages and benefits	4,958,472
Pension obligation payable	974,888
Intergovernmental payable	397,034
Unearned revenue	15,135,132
Claims payable	639,234
Long-term liabilities:	
Due within one year	814,748
Due within more than one year	 4,213,008
Total liabilities	27,486,387
Net Assets:	
Invested in capital assets, net	
of related debt	10,002,744
Restricted for:	
Capital projects	390,552
Debt service	281,697
Perpetual care:	
Expendable	86,415
Nonexpendable	10,000
Locally funded programs	37,879
State funded programs	247,081
Federally funded programs	243,530
Student activities	114,017
Public school support	94,054
Other purposes	421,131
Unrestricted	 2,146,662
Total net assets	\$ 14,075,762

### STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2009

					Prog	ram Revenues	ı		Re	et (Expense) evenue and Changes in Net Assets
		Expenses		harges for ervices and Sales	G	Operating Frants and Ontributions	Gr	Capital cants and atributions		overnmental Activities
Governmental activities:										
Instruction:	ф	10.002.220	Ф	201.252	Ф	1 225 040	ф		Ф	(17,077,000)
Regular	\$	18,993,330	\$	391,253	\$	1,325,049	\$	-	\$	(17,277,028)
Special		8,444,546		8,457		4,157,130		-		(4,278,959)
Vocational		1,775,217		32,398		366,929		-		(1,375,890)
Adult/continuing		1,376,626		836,961		372,031		-		(167,634)
Other		530,516		-		223,329		-		(307,187)
Support services:		1.040.122				170 402				(1.770.620)
Pupil		1,949,122		-		170,492		-		(1,778,630)
Instructional staff		1,976,782		-		1,045,023		-		(931,759)
Board of education		219,506		-		- 045 711		-		(219,506)
Administration		3,143,151		-		245,711		-		(2,897,440)
Fiscal		790,838		-		10,145		-		(780,693)
Business		173,166		24.410		-		22.215		(173,166)
Operations and maintenance		4,131,032		34,410		107.414		22,215		(4,074,407)
Pupil transportation		1,560,103		-		187,414		35,052		(1,337,637)
Central		961,596		-		211,369		-		(750,227)
services:		1 001 777		511 206		1 227 460				(22.011)
Food service operations		1,881,767		511,396		1,337,460		-		(32,911)
Other non-instructional services		1,170,029		11,402		1,066,005		-		(92,622)
Extracurricular activities		1,168,160		211,569		85,456		-		(871,135)
Interest and fiscal charges		26,930						<u>-</u>		(26,930)
Totals	\$	50,272,417	\$	2,037,846	\$	10,803,543	\$	57,267		(37,373,761)
			Pr	neral revenues operty taxes le	evied f					
										18,167,066
										77,442
										504,584
						s not restricted				
					-					18,738,297
					-					168,072
			M	iscellaneous .						335,074
			Tota	al general reve	nues .					37,990,535
			Cha	nge in net asse	ets					616,774
			Net	assets at begi	nning	of year				13,458,988
			Net	assets at end	of yea	r			\$	14,075,762

### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2009

		General	Go	Other overnmental Funds	Go	Total overnmental Funds
Assets:						
Equity in pooled cash				4.0=0.000		- 440 04-
and cash equivalents	\$	5,531,576	\$	1,879,339	\$	7,410,915
Receivables:		10.775.476		505.044		10 201 420
Taxes		18,775,476		505,944		19,281,420
Accounts		24,040		14,638		38,678
Intergovernmental		- 51 500		1,289,337		1,289,337
Interfund loans		54,588		4,490		54,588
Prepayments.		6,625		,		11,115
Materials and supplies inventory		263,885		10,432	-	274,317
Total assets	\$	24,656,190	\$	3,704,180	\$	28,360,370
Liabilities:						
Accounts payable	\$	245,905	\$	105,510	\$	351,415
Accrued wages and benefits	Ψ	3,942,759	Ψ	1,015,713	Ψ	4,958,472
Future retirement obligation		347,874		-		347,874
Pension obligation payable		783,559		191,329		974,888
Intergovernmental payable		353,257		43,777		397,034
Interfund loan payable		· -		54,588		54,588
Deferred revenue		1,914,621		1,243,993		3,158,614
Unearned revenue		14,740,177		394,955		15,135,132
Total liabilities		22,328,152		3,049,865		25,378,017
Fund Balances:						
Reserved for encumbrances		145,093		228,035		373,128
Reserved for materials and		-,		- ,		,
supplies inventories		263,885		10,432		274,317
Reserved for prepayments		6,625		4,490		11,115
Reserved for property tax unavailable						
for appropriation		2,120,678		57,833		2,178,511
Reserved for scholarships		-		10,000		10,000
Unreserved, undesignated (deficit), reported in:						
General fund		(208,243)		-		(208,243)
Special revenue funds		-		(190,478)		(190,478)
Debt service fund		-		281,697		281,697
Capital projects funds		-		165,891		165,891
Permanent fund				86,415		86,415
Total fund balances		2,328,038		654,315		2,982,353
Total liabilities and fund balances	\$	24,656,190	\$	3,704,180	\$	28,360,370

## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES ${\tt JUNE~30,2009}$

Total governmental fund balances		\$	2,982,353
Amounts reported for governmental activities on the statement of net assets are different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.			10,333,185
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds. Taxes receivable Intergovernmental receivable Total	\$ 1,967,7 1,190,8		3,158,614
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities on the statement of net assets.			2,281,492
Long-term liabilities, including compensated absences and capital leases payable are not due and payable in the current period and are therefore are not reported in the funds.  Compensated absences payable Future retirement obligation Capital lease obligation Total	(358,9 (3,990,5 (330,4	525)	(4,679,882)
Net assets of governmental activities		\$	14,075,762

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

		General	Go	Other vernmental Funds	Go	Total overnmental Funds
Revenues:					-	
From local sources:						
Taxes	\$	18,053,251	\$	604,743	\$	18,657,994
Tuition		263,570		648,988		912,558
Charges for services		-		500,573		500,573
Earnings on investments		133,564		9,104		142,668
Decrease in fair market value of investments		-		(10,907)		(10,907)
Extracurricular		7,246		207,983		215,229
Classroom materials and fees		50,614		74,698		125,312
Other local revenues		385,457		340,229		725,686
Intergovernmental - intermediate		94,704		215		94,919
Intergovernmental - state		20,444,923		2,173,945		22,618,868
		20,444,923				
Intergovernmental - federal		39,433,329		6,628,778 11,178,349		6,628,778
Total revenue	-	39,433,329		11,178,349		50,611,678
Expenditures:						
Current:						
Instruction:						
Regular		17,498,872		1,284,111		18,782,983
Special		5,696,347		2,627,763		8,324,110
Vocational.		1,577,257		81,716		1,658,973
Adult/continuing		-		1,313,638		1,313,638
Other		263,774		247,528		511,302
Support Services:		203,774		247,320		311,302
Pupil		1,658,877		148,267		1,807,144
Instructional staff		1,021,095		936,074		1,957,169
Board of education		219,506		230,074		219,506
Administration		2,907,293		212,748		3,120,041
		, ,				
Fiscal		772,717		22,354		795,071
Business		164,658		-		164,658
Operations and maintenance		3,744,485		107.002		3,744,485
Pupil transportation		1,448,552		107,992		1,556,544
Central		672,796		270,080		942,876
Operation of non-instructional services:						
Food service operations		-		1,864,054		1,864,054
Other non-instructional services				1,148,452		1,148,452
Extracurricular activities		792,104		256,075		1,048,179
Facilities acquisition and construction		-		783,844		783,844
Debt service:						
Principal retirement		251,275		135,000		386,275
Interest and fiscal charges		24,427		3,004		27,431
Total expenditures		38,714,035		11,442,700		50,156,735
Excess (deficiency) of revenues over						
		710 204		(264 251)		454 042
(under) expenditures		719,294		(264,351)		454,943
Other financing sources (uses):						
Transfers (out)		-		(26)		(26)
Sale of capital assets		15,371				15,371
Total other financing sources		15,371	-	(26)	-	15,345
Net change in fund balances		734,665		(264,377)		470,288
Fund balances at beginning of year		1,562,295		923,788		2,486,083
Increase (decrease) in reserve for inventory		31,078		(5,096)		25,982
Fund balances at end of year	\$	2,328,038	\$	654,315	\$	2,982,353
Summed at the or jours	<u> </u>	2,020,000	<u> </u>	00 1,010		_,, 52,555

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Net change in fund balances - total governmental funds		\$	470,288
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their useful lives as depreciation expense.  Capital asset additions  Current year depreciation  Total	\$ 615,596 (559,677)	-	55,919
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net assets.			(50,299)
Governmental funds report expenditures for inventory when purchased, however, in the statement of activities, they are reported as an expense when consumed.			25,982
Revenues in the statement of activities that do not provide current financial resources are			
not reported as revenues in the funds:  Taxes	91,098		
Intergovernmental revenue Total	151,907	-	243,005
Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.			386,275
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, interest is expensed when due. The following items resulted in less interest expense being reported in the statement of activities:  Decrease in accrued interest payable  Amortization of deferred charges  Amortization of bond premium  Amortization of bond issuance costs	501 2,735 (5,780) 3,045		
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:		-	501
Compensated absences Future retirement obligation Total	17,141 (956,392)	-	(939,251)
The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental			
activities.			424,354
Change in net assets of governmental activities		\$	616,774

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

### FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	<b>Budgeted Amounts</b>					Variance with Final Budget Positive		
		Original		Final		Actual		(egative)
Revenues:		8						
From local sources:								
Taxes	\$	17,692,243	\$	17,575,219	\$	17,575,220	\$	1
Tuition.		265,474		263,718		263,720		2
Earnings on investments		133,886		133,000		133,564		564
Extracurricular		7,314		7,266		7,269		3
Classroom materials and fees		50,895		50,558		50,869 378,357		311 264
Other local revenues		380,611		378,093		,		204
		95,335		94,704 20,444,915		94,704		8
Intergovernmental - state		20,581,045 39,206,803		38,947,473		20,444,923 38,948,626		1,153
Total levellue		39,200,803		36,347,473	-	36,946,020		1,133
Expenditures:								
Current:								
Instruction:								
Regular		17,413,747		17,904,523		17,705,290		199,233
Special		5,627,574		5,786,177		5,750,953		35,224
Vocational		1,599,874		1,644,964		1,641,833		3,131
Other		189,298		194,633		194,629		4
Support services:		1 704 519		1 752 557		1 725 570		26.079
Pupil		1,704,518 1,127,888		1,752,557 1,159,676		1,725,579 1,119,163		26,978 40,513
Board of education		248,082		255,074		234,322		20.752
Administration		3,013,520		3,098,451		3,067,300		31,151
Fiscal		832,236		855,691		798,604		57,087
Business		177,361		182,360		176,666		5,694
Operations and maintenance		3,929,511		4,040,257		3,895,751		144,506
Pupil transportation		1,494,058		1,536,165		1,482,429		53,736
Central		979,936		1,007,554		972,748		34,806
Extracurricular activities		895,698		920,942		900,381		20,561
Total expenditures		39,233,301		40,339,024		39,665,648		673,376
-	-							
Excess (deficiency) of revenues over (under)								
expenditures		(26,498)		(1,391,551)		(717,022)	-	674,529
Other financing sources (uses):								
Refund of prior year's expenditures		63,316		62,897		62,897		_
Advances in		153,389		152,374		152,374		_
Advances (out)		(97,259)		(100,000)		(54,588)		45,412
Sale of capital assets		15,472		15,370		15,371		1
Total other financing sources (uses)	-	134,918		130,641		176,054		45,413
Net change in fund balance		108,420		(1,260,910)		(540,968)		719,942
Fund balance at beginning of year		5,197,529		5,197,529		5,197,529		
Prior year encumbrances appropriated		308,278						_
Fund balance at end of year	\$	5,614,227	\$	308,278 4,244,897	\$	308,278 4,964,839	\$	719,942
r una varance at ena or year	φ	3,014,441	φ	7,474,07/	ψ	7,704,037	Ψ	117,744

### STATEMENT OF NET ASSETS PROPRIETARY FUND JUNE 30, 2009

	A	vernmental activities - arnal Service Fund
Assets:		
Equity in pooled cash and cash equivalents	\$	2,923,182
Total assets		2,923,182
Liabilities:		
Accounts payable		2,456
Claims payable		639,234
Total liabilities		641,690
Net assets:		
Unrestricted		2,281,492
Total net assets	\$	2,281,492

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	A	vernmental ctivities - rnal Service Fund
Operating revenues:		_
Charges for services	\$	5,759,371
Total operating revenues		5,759,371
Operating expenses:		
Purchased services		4,833,367
Materials and supplies		163
Other		536,021
Total operating expenses		5,369,551
Operating income		389,820
Nonoperating revenues:		
Interest revenue		34,508
Total nonoperating revenues		34,508
Income before transfers		424,328
Transfer in		26
Change in net assets		424,354
Net assets at beginning of year		1,857,138
Net assets at end of year	<u>\$</u>	2,281,492

### STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	A	overnmental Activities - ernal Service Fund
Cash flows from operating activities:		
Cash received from charges for services	\$	5,759,371
Cash payments for purchased services		(4,639,234)
Cash payments for materials and supplies		(13)
Cash payments for other expenses		(539,725)
Net cash provided by		
operating activities		580,399
		<u>,                                      </u>
Cash flows from noncapital financing activities:		•
Cash received from transfers in		26
Net cash provided by noncapital		
financing activities		26
Cash flows from investing activities:		
Interest received		34,508
interest received		31,500
Net cash provided by investing activities		34,508
Net increase in cash and		
cash equivalents		614,933
•		,
Cash and cash equivalents at beginning of year		2,308,249
Cash and cash equivalents at end of year	\$	2,923,182
Reconciliation of operating income to net cash provided by operating activities:		
Operating income	\$	389,820
Changes in assets and liabilities:		
Decrease in accounts payable		(3,554)
Increase in claims payable		194,133
Net cash provided by		
operating activities	\$	580,399

### STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2009

	Private-Purpose Trust			Agency
Assets:				
Equity in pooled cash				
and cash equivalents	\$	3,940,629	\$	88,984
Cash in segregated accounts		267,202		-
Investments		2,283,697		-
Receivables:				
Taxes		-		733,699
Accounts		-		52
Accrued interest		645		
Total assets		6,492,173	\$	822,735
Liabilities:				
Accounts payable		1,526	\$	818
Intergovernmental payable		, -	•	737,738
Due to students				84,179
Total liabilities		1,526	\$	822,735
Net Assets:				
Held in trust for scholarships		6,490,647		
Total net assets	\$	6,490,647		

## STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	Priva	Private-Purpose Trust		
Additions:	\$	124,523		
Interest	Ф	(821,077)		
Gifts and contributions		386,961		
Total additions		(309,593)		
Deductions:				
Scholarships awarded		334,632		
Change in net assets		(644,225)		
Net assets at beginning of year		7,134,872		
Net assets at end of year	\$	6,490,647		



### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Sandusky City School District (the "District") is located in northern Erie County and is within the corporate boundaries of the City of Sandusky, which lies on the shores of Sandusky Bay and Lake Erie. The District serves an area of approximately 15 square miles.

The District is organized under Sections 2 and 3, Article VI of the Constitution of the State of Ohio. Under such laws, there is no authority for a school district to have a charter or adopt local laws. The legislative power of the District is vested in the Board of Education, consisting of five members elected at large for staggered four-year terms.

The District ranks as the 127<sup>th</sup> largest by total enrollment among the 922 public and community school districts in the State. It currently operates 6 elementary schools, 1 junior high school and 1 comprehensive high school. The District employs 175 non-certified employees, 334 certified employees, 6 full-time adult education instructors and 25 administrators, to provide services to approximately 3,641 students in grades K through 12, more than 2,000 adult education students and various community groups.

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental type activity and to its proprietary fund provided they do not conflict with or contradict GASB pronouncements. The District's significant accounting policies are described below.

### A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary governments financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are described due to their relationship to the District:

### JOINTLY GOVERNED ORGANIZATION

### Northern Ohio Educational Computer Association (NOECA)

The District is a participant in the Northern Ohio Educational Computer Association (NOECA), which is a computer consortium. NOECA is an association of 41 public school districts formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The NOECA Board of Directors consists of two representatives from each county in which participating school districts are located, the chairman of each of the operating committees and a representative from the fiscal agent. The District paid \$33,170 to NOECA in fiscal year 2009 for services provided. Financial information can be obtained from Betty Schwiefert, who serves as Controller, 2900 South Columbus Avenue, Sandusky, Ohio 44870.

### RELATED ORGANIZATION

### Sandusky Public Library

The Sandusky Public Library is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel and does not depend on the District for operational subsidies. Although the District does serve as the taxing authority and may issue tax related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax, the rate and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the Sandusky Public Library at 114 W. Adams Street, Sandusky, Ohio 44870.

### PUBLIC ENTITY RISK POOL

### Workers' Compensation

The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio Association of School Business Officials Workers' Compensation Group Rating Plan (GRP) was established through the Ohio Association of School Business Officials (OASBO) as a group purchasing pool.

The Executive Director of the OASBO, or his designee, serves as coordinator of the GRP. Each year, the participating school district pays an enrollment fee to the GRP to cover the costs of administering the program.

### **B.** Fund Accounting

The District uses funds to report its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain school district activities or functions. Funds are classified into three categories: governmental, proprietary and fiduciary. Each category is divided into separate fund types.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### GOVERNMENTAL FUNDS

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following is the District's major governmental fund:

<u>General fund</u> - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Other governmental funds of the District are used to account for (a) the accumulation of resources for, and payment of, general long-term debt principal, interest and related costs; (b) financial resources to be used for the acquisition, construction, or improvement of capital facilities; and (c) for grants and other resources whose use is restricted to a particular purpose.

#### PROPRIETARY FUNDS

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector where the determination of net income is necessary or useful to sound financial administration. The District has no enterprise funds. The following is a description of the District's internal service fund:

<u>Internal service fund</u> - The internal service fund is used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the district, or to other governments, on a cost-reimbursement basis. The internal service fund of the District accounts for a self-insurance program which provides medical, dental and vision benefits to employees.

### FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into two classifications: private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is a private purpose trust which accounts for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The agency funds are used to account for student activities and for the fiscal agent activity of the Sandusky Public Library.

### C. Basis of Presentation

<u>Government-wide Financial Statements</u> - The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund activity is eliminated to avoid "doubling up" revenues and expenses. Interfund services provided and used are not eliminated in the process of consolidation.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements, but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

The proprietary fund type is accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of the proprietary fund are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the District's internal service fund is charges for services. Operating expenses for the internal service fund include claims and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Private-purpose trust funds are reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting on the fund financial statements. Proprietary and fiduciary funds also use the accrual basis of accounting.

<u>Revenues - Exchange and Nonexchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

<u>Unearned Revenue and Deferred Revenue</u> - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2009, but which were levied to finance fiscal year 2010 operations and other revenues received in advance of the fiscal year for which they are intended to finance, have been recorded as unearned revenue. Grants and entitlements received before the eligibility requirements are met and delinquent property taxes due at June 30, 2009 are recorded as deferred revenue in the governmental funds.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### E. Budgets

The District is required by State statute to adopt an annual appropriated cash basis budget for all funds. The specific timetable for fiscal year 2009 is as follows.

- 1. Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The purpose of this budget document is to reflect the need for existing (or increased) tax rates.
- 2. By no later than January 20, the Board-adopted budget is filed with the Erie County Budget Commission for tax rate determination.
- 3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the final budgeted revenue amount in the budgetary statement reflect the amounts set forth in the final certificate issued for fiscal year 2009.
- 4. By July 1, the annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. (State statute permits a temporary appropriation to be effective until no later than October 1 of each year.) Although the legal level of budgetary control was established at the fund level of expenditures, the District has elected to present budgetary statement comparisons at the fund and function level of expenditures for the general fund.
  - Board adopted appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed appropriations at the legal level of control.
- 5. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.
- 6. Formal budgetary integration is employed as a management control device during the year for all funds consistent with the general obligation bond indenture and other statutory provisions. All departments/functions and funds completed the year within the amount of their legally authorized cash basis appropriation.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

- 7. Appropriation amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations which either reallocated, increased or decreased the original appropriated amounts. All supplemental appropriations were legally enacted by the Board during fiscal year 2009.
- 8. Unencumbered appropriations lapse at year end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated. Cash disbursements plus encumbrances may not legally exceed budgeted appropriations at the fund level.

As part of formal budgetary control, purchase orders, contracts and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. On fund financial statements, encumbrances outstanding at year end (not already recorded in accounts payable) are reported as a reservation of fund balance for subsequent-year expenditures for governmental funds. A reserve for encumbrances is not reported on government-wide financial statements.

#### F. Cash and Investments

To improve cash management, cash received by the District is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

During fiscal year 2009, investments were limited to shares of common stock, non-negotiable certificates of deposit, corporate bonds, investments in the State Treasury Asset Reserve of Ohio (STAR Ohio), money market mutual funds, and repurchase agreements.

Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts, such as repurchase agreements and non-negotiable certificates of deposit, are reported at cost.

The District has invested funds in STAR Ohio during fiscal year 2009. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price which is the price the investment could be sold for on June 30, 2009.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. The Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2009 amounted to \$133,564, which includes \$30,635 assigned from other District funds.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

While common stock is not an allowable investment according to Ohio Statute, the District has been endowed with gifts of stock to its private-purpose trust fund. No public funds were used to acquire the stock. At the time the common stock was endowed to the District its value was \$3,612,515. Due to changes in fair market value, at June 30, 2009, the common stock has decreased in value by \$1,351,024. The amount of common stock available for expenditure is reported in net assets available in trust for scholarships on the statement of fiduciary net assets. A committee has been created to authorize the spending of the investment income.

For presentation on the financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year end is provided in Note 4.

#### G. Inventory

On government-wide financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method. On fund financial statements, inventories of governmental funds are stated at cost. Cost is determined on a first-in, first-out basis and is expended when purchased.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

#### H. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary fund. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$5,000. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives (with an estimated 10% salvage value):

Description	Estimated Lives
Land improvements	20 years
Buildings/improvements	25 - 50 years
Furniture/equipment	5 - 20 years
Vehicles	6 - 10 years

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund loans receivable/payable." These amounts are eliminated in the governmental type activities columns of the statement of net assets.

#### J. Compensated Absences

Compensated absences of the District consist of vacation leave and sick liability to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16 "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for sick leave is based on a policy whereby an employee who was hired prior to July 1, 2004 is compensated upon retirement for the greater of (1) sixty five (65) days of sick leave pay regardless of the employee's sick leave balance, or (2) 25% of accrued but unused sick leave up to a maximum of 75 days, plus 10% of all unused sick leave over 300 days. Employees hired on or after July 1, 2004 are eligible for sick leave pay only as in (2) above. This liability exists for employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future and is reported as a component of "future retirement obligation" in the basic financial statements.

The District has entered into a First Opportunity Retirement Incentive (FORI) whereby, upon election, an employee reaching their first year of retirement eligibility (with a minimum age of 60 years or 30 or more years of service) is entitled to receive an additional 30 days of sick leave pay or 12% of their unused sick leave balance, whichever is greater. The corresponding liability for the FORI has been recorded for employees who have elected to retire under the terms of the FORI and is reported as a component of "future retirement obligation" in the governmental fund balance sheet and as a component of long-term liabilities in the statement of net assets. Amounts for FORI represent liabilities at June 30, 2009 on the fund financial statements.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2009 and reduced to the maximum payment allowed by labor contract and/or statute, plus any additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements.

### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from the internal service fund are reported on the proprietary fund financial statements.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences, and future retirement obligations that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, capital leases, and contractually required pension obligations are recognized as a liability in the fund financial statements when due.

#### L. Fund Balance Reserves

The District reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, inventories of supplies and materials, prepayments, property taxes unavailable for appropriation and scholarships. The reserve for property taxes unavailable for appropriation represents taxes recognized as revenue under GAAP, but not available for appropriation under State statute.

#### M. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The amount restricted for other purposes represents the amount restricted for special trust funds established to support District programs.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### N. Prepayments

Payments made to vendors for services that will benefit periods beyond June 30, 2009, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is reported in the year which services are consumed.

#### O. Unamortized Bond Issuance Costs/Bond Premium and Discount/Accounting Gain or Loss

On the government-wide financial statements, bond issuance costs are deferred and amortized over the term of the bonds using the straight line method, which approximates the effective interest method. Unamortized bond issuance costs are recorded as an asset on the financial statements.

Bond premiums are deferred and accreted over the term of the bonds. Bond premiums are presented as an addition to the face amount of the bonds.

For advance refunding resulting in the defeasance of debt, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as an addition to or reduction of the face amount of the new debt.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

On the governmental fund financial statements, deferred charges, issuance costs and bond premiums are recognized in the current period.

#### P. Parochial Schools

Within the District boundaries, St. Mary's, Sts. Peter and Paul and Holy Angels Elementaries and St. Mary's Central Catholic High School are operated through the Toledo Catholic Diocese. Current State legislation provides funding to these parochial schools. These monies are received and disbursed on behalf of the parochial schools by the Treasurer of the District, as directed by the parochial school. These activities are reported as a governmental activity of the District.

# Q. Estimates

The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### R. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the District, these revenues are charges for services for self-insurance programs. Operating expenses are claims and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating.

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

# **Deficit Fund Balances**

Fund balances at June 30, 2009 included the following individual fund deficits:

Nonmajor governmental funds	Deficit
Food service	\$ 115,451
Adult education	71,324
Public school preschool	17,384
Poverty aid	50,878
Adult basic education	2,629
IDEA - Part b	180,325
Title I	228,348
Drug-free school grant	3,171
IDEA preschool grant for the handicapped	5,522
Improving teacher quality	57,287
Miscellaneous federal grants	74,232

The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

### A. Cash in Segregated Accounts

At fiscal year end, \$267,202 was held in a separate investment account from an endowment for scholarships for students enrolled in the District. The account consists of money market mutual funds. This amount is not part of the internal cash pool, but is reported on the statement of fiduciary net assets as "cash in segregated accounts."

# **B.** Deposits with Financial Institutions

At June 30, 2009, the carrying amount of all District deposits was \$10,972,936. As of June 30, 2009, the District's entire bank balance of \$11,008,767 was covered by the FDIC.

# C. Investments

As of June 30, 2009, the District had the following investments and maturities:

				Investment Maturities
			(	6 months or
<u>Investment type</u>	_1	Fair Value	_	less
STAR Ohio	\$	3,075,214	\$	3,075,214
Money market mutal funds		582,762		582,762
Coporate bonds		22,206		22,206
Stock		2,261,491		
Total	\$	5,941,673	\$	3,680,182

Interest Rate Risk: The Ohio Revised Code general limits security purchases to those that mature within five years of the settlement date. Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The District's investment policy addresses interest rate risk by requiring the consideration of market conditions and cash flow requirements in determining the term of an investment.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

Credit Risk: STAR Ohio carries a rating of AAAm by Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard service rating. The District's money market mutual funds carry a rating of AAAm by Standard & Poor's. No load money market mutual funds must have the highest credit rating issued by national raters. The District's stocks were rated ranging from AA- to D, Aa3 to C and AA to C by Standard & Poor's, Moody's Investor Services and Fitch Ratings, respectively. The District's corporate bonds were rated BB- and CCC by Moody's Investor Services and were rated Ba2 and Ca by Standard & Poor's. The District has no investment policy that would further limit its investment choices.

Concentration of Credit Risk: The District's investment policy addresses concentration of credit risk by requiring investments to be diversified to reduce the risk of loss resulting from over concentration of assets in a specific issue or specific class of securities. The following table includes the percentage of each investment type held by the District at June 30, 2009:

<u>Investment type</u>	Fair Value	% of Total
STAR Ohio	\$ 3,075,214	51.75
Money market mutual funds	582,762	9.81
Corporate bonds	22,206	0.38
Stock	2,261,491	38.06
Total	\$ 5,941,673	100.00

#### D. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net assets as of June 30, 2009:

Cash and investments per note	
Carrying amount of deposits	\$ 10,972,936
Investments	 5,941,673
Total	\$ 16,914,609
Cash and investments per statement of net assets	
Governmental activities	\$ 10,334,097
Private-purpose trust funds	6,491,528
Agency funds	 88,984
Total	\$ 16,914,609

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE 5 - INTERFUND TRANSACTIONS**

**A.** Interfund transfers for the year ended June 30, 2009 consisted of the following as reported on the fund financial statements:

<u>Transfers to employee benefits self-insurance internal service fund from:</u>	Am	ount
Nonmajor governmental funds	\$	26

The purpose of the transfer was to close-out the District-wide wellness program, which had been funded by the employee benefits self-insurance fund.

**B.** Interfund loans receivable/payable consisted of the following at June 30, 2009, as reported on the fund statements:

Receivable fund	Payable fund	<u> </u>	Amount
General fund	Nonmajor governmental funds	\$	54,588

The primary purpose of the interfund balances is to cover costs in specific funds where revenues were not received by June 30. These interfund balances will be repaid once the anticipated revenues are received.

#### **NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property, public utility property and tangible personal (used in business) property located in the District. Real property tax revenues received in calendar year 2009 represent the collection of calendar year 2008 taxes. Real property taxes received in calendar year 2009 were levied after April 1, 2008, on the assessed values as of January 1, 2008, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2009 represent the collection of calendar year 2008 taxes. Public utility real and tangible personal property taxes received in calendar year 2009 became a lien on December 31, 2007, were levied after April 1, 2008, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE 6 - PROPERTY TAXES - (Continued)**

Tangible personal property tax revenues received in calendar year 2009 (other than public utility property) represent the collection of calendar year 2009 taxes levied against local and inter-exchange telephone companies. Tangible personal property tax on business inventory, manufacturing machinery and equipment, and furniture and fixtures is no longer levied and collected. The October 2008 tangible personal property tax settlement was the last property tax settlement for general personal property taxes. Tangible personal property taxes received from telephone companies in calendar year 2009 were levied after October 1, 2008, on the value as of December 31, 2008. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the District prior to June 30.

The District receives property taxes from Erie County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2009, are available to finance fiscal year 2009 operations. The amount available as an advance at June 30, 2009 was \$2,120,678 in the general fund and \$57,833 in permanent improvement fund (a nonmajor fund). These amounts are recorded as revenue. The amount available for advance at June 30, 2008 was \$1,642,647 in the general fund, \$28,361 in the bond retirement debt service fund (a nonmajor fund) and \$43,765 in the permanent improvement fund (a nonmajor fund). The amount of second-half real property taxes available for advance at fiscal year end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes which are measurable as of June 30, 2009 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to unearned revenue.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been deferred.

The assessed values upon which the fiscal year 2009 taxes were collected are:

	2008 Second			2009 First		
		Half Collec	tions		Half Collections	
	_	Amount	Percent	_	Amount	Percent
Agricultural/residential						
and other real estate	\$	479,749,690	93.80	\$	476,798,370	94.40
Public utility personal		15,507,850	3.03		11,862,000	2.35
Tangible personal property	_	16,223,675	3.17		16,445,780	3.25
Total	\$	511,481,215	100.00	\$	505,106,150	100.00
Tax rate per \$1,000 of assessed valuation		\$76.75			\$76.85	
assessed variation		Ψ10.13			\$70.03	

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

# **NOTE 7 - RECEIVABLES**

Receivables at June 30, 2009 consisted of taxes, accounts (billings for user charged services and student fees), and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds. A summary of the principal items of receivables reported on the statement of net assets follows:

#### Governmental activities:

Taxes - current and delinquent	\$ 19,281,420
Accounts	38,678
Intergovernmental	1,289,337
Total receivables	\$ 20,609,435

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

# **NOTE 8 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2009, was as follows:

	Balance			Balance
Governmental activities:	June 30, 2008	Additions	<u>Deductions</u>	June 30, 2009
Capital assets, not being depreciated:				
Land	\$ 2,079,726	<u> </u>	<u>\$ -</u>	\$ 2,079,726
Total capital assets, not being depreciated	2,079,726			2,079,726
Capital assets, being depreciated:				
Land improvements	349,690	-	-	349,690
Building/improvements	14,581,901	422,809	(30,162)	14,974,548
Furniture/equipment	2,821,583	47,007	(30,879)	2,837,711
Vehicles	2,159,573	145,780	(139,285)	2,166,068
Total capital assets, being depreciated	19,912,747	615,596	(200,326)	20,328,017
Less: accumulated depreciation				
Land improvements	(66,698)	(15,736)	-	(82,434)
Building/improvements	(8,580,025)	(260,863)	1,629	(8,839,259)
Furniture/equipment	(1,680,770)	(141,698)	24,388	(1,798,080)
Vehicles	(1,337,415)	(141,380)	124,010	(1,354,785)
Total accumulated depreciation	(11,664,908)	(559,677)	150,027	(12,074,558)
Governmental activities capital assets, net	\$ 10,327,565	\$ 55,919	\$ (50,299)	\$ 10,333,185

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

# **NOTE 8 - CAPITAL ASSETS - (Continued)**

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 116,444
Special	7,323
Vocational	30,199
Adult education	2,363
Support services:	
Pupil	9,855
Instructional staff	5,707
Administration	10,075
Fiscal	1,193
Operations and maintenance of plant	42,819
Pupil transportation	147,126
Central	31,730
Operation of non-instructional services	30,793
Food service operations	2,617
Extracurricular activities	121,433
Total depreciation expense	\$ 559,677

#### NOTE 9 - CAPITAL LEASES - LESSEE DISCLOSURE

During a prior fiscal year, the District entered into capitalized leases for fiber optic, telephone equipment and computer equipment. These lease agreements meet the criteria of capital lease as defined by FASB Statement No. 13, "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the financial statements for the governmental funds. These expenditures are reported as function expenditures on the budgetary statements.

Capital assets consisting of building improvements and equipment have been capitalized in the amount of \$746,516 and \$322,443, respectively. These amounts represent the present value of the minimum lease payments at the time of acquisition. Accumulated depreciation as of June 30, 2009 for building improvements and equipment was \$485,235 and \$209,588, respectively, leaving a current book value of \$261,281 and \$112,855, respectively. A corresponding liability is recorded in the government-wide financial statements. Principal payments in fiscal year 2009 totaled \$251,275 paid by the general fund.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

# NOTE 9 - CAPITAL LEASES - LESSEE DISCLOSURE - (Continued)

The following is a schedule of the future long-term minimum lease payments required under capital lease and the present value of the future minimum lease payments as of June 30, 2009:

Fiscal Year Ending June 30.		Amount
2010	\$	121,509
2011		94,797
2012		94,797
2013	_	47,398
Total minimum lease payments		358,501
Less: amount representing interest		(28,060)
Total	\$	330,441

#### **NOTE 10 - LONG-TERM OBLIGATIONS**

#### A. General Obligation Bonds

On March 3, 2003, the District issued general obligation bonds (Series 2003 School Improvement Refunding Bonds) to currently refund the callable portion of the Series 1991 School Improvement General Obligation Bonds (principal \$1,395,000; interest rate 7.088%). The refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net assets. The refunding issue was comprised of current interest bonds, par value \$1,090,000. The annual interest rate on the bonds was 4.450%. The final payment on the bonds was made during fiscal year 2009.

# **B.** The changes in the District's long-term obligations during the year consist of the following:

	Balance June 30, 2008	Increase	Decrease	Balance June 30, 2009	Amounts Due in One Year
<b>Governmental Activities</b>					
Future retirement obligation	\$ 3,792,375	\$ 1,420,408	\$ (874,384)	\$ 4,338,399	\$ 347,874
Compensated absences payable	376,057	165,295	(182,436)	358,916	358,916
General obligation bonds					
payable	135,000	-	(135,000)	-	-
Capital lease obligation	581,716		(251,275)	330,441	107,958
Total governmental activities					
long-term liabilities	\$ 4,885,148	\$ 1,585,703	\$ (1,443,095)	5,027,756	\$ 814,748

### C. Compensated Absences

Compensated absences and the future retirement obligation will be paid from the fund from which the employee is paid. The payments will be made from the general fund and the following nonmajor special revenue funds: food service and adult education funds. Further detail on the future retirement obligation is provided in Note 2.J.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

# NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)

# D. Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation use in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2009, are a voted debt margin of \$44,388,776 (including available funds of \$281,697) and an unvoted debt margin of \$490,079.

# **NOTE 11 - RISK MANAGEMENT**

#### A. Comprehensive

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. During fiscal year 2009, the District has contracted with Ohio Casualty Insurance Company to provide insurance coverage in the following amounts:

<u>Limits of Coverage</u>	Coverage	<u>Deductible</u>
General liability: Each occurrence Aggregate	\$ 1,000,000 2,000,000	\$ 1,000 0
Fleet: Comprehensive/collision	1,000,000	250/500
Umbrella liability and fleet	3,000,000	10,000
Building and contents	98,108,352	10,000

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant reduction in coverage from the prior year.

#### **B.** Health Benefits

The District has established a risk management fund (an internal service fund) to account for and finance its uninsured risks of loss. Under this program, the risk management fund provides coverage for up to a maximum of \$125,000 for each health benefits claim. The District purchases commercial insurance for claims in excess of coverage provided by the fund and for all other risks of loss. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE 11 - RISK MANAGEMENT - (Continued)**

All funds of the District participate in the program and make payments to the Risk Management Fund based on actuarial estimates of the amounts needed to pay claims and actual amounts needed to pay fixed costs (premiums for stop-loss coverage and medical conversion and administrative fees and services).

The claims liability of \$639,234 reported in the basic financial statements at June 30, 2009, is based on an estimate provided by the third party administrator and the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims, be accrued at the estimated ultimate cost of settling the claims. The claims liability is expected to be paid in the next fiscal year. Changes in claims activity for the current and previous two fiscal years are as follows:

Fiscal	Beginning	Current	Claims	Ending
Year	Balance	Year Claims	<u>Payments</u>	Balance
2009	\$ 445,101	\$ 4,833,367	\$ (4,639,234)	\$ 639,234
2008	669,510	4,410,164	(4,634,573)	445,101

#### C. Workers' Compensation Rating Program

The District participates in the Ohio Association of School Business Officials Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 2.A.). The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. Participants in the GRP are placed on tiers according to their loss history. Participants with low loss histories are rewarded with greater savings than participants with higher loss histories. Each participant pays its workers' compensation premium to the state based on the rate for its GRP tier rather than its individual rate. Participation in the GRP is limited to school districts than can meet the GRP's selection criteria. The firm of Sheakley UniService, Inc. provides administrative, cost control, assistance with safety programs, and actuarial services to the GRP.

#### **NOTE 12 - PENSION PLANS**

# A. School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, <a href="www.ohsers.org">www.ohsers.org</a>, under Forms and Publications.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE 12 - PENSION PLANS - (Continued)**

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2009, 9.09 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2009, 2008 and 2007 were \$504,175, \$483,326 and \$502,088, respectively; 50.96 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

# B. State Teachers Retirement System of Ohio

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio website at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For fiscal year 2009, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE 12 - PENSION PLANS - (Continued)**

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2009, 2008 and 2007 were \$2,911,659, \$2,863,977 and \$2,836,639, respectively; 85.21 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007. Contributions to the DC and Combined Plans for fiscal year 2009 were \$25,155 made by the District and \$67,172 made by the plan members.

# C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS/STRS Ohio have an option to choose Social Security or the SERS/STRS Ohio. As of June 30, 2009, certain members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

# **NOTE 13 - POSTEMPLOYMENT BENEFITS**

#### A. School Employees Retirement System

Plan Description - The District participates in two cost-sharing, multiple employer postemployment benefit plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). For 2009, 4.16 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2009, the actuarially determined amount was \$35,800.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The District's contributions for health care (including surcharge) for the fiscal years ended June 30, 2009, 2008, and 2007 were \$335,865, \$322,554 and \$270,073, respectively; 50.96 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2009, this actuarially required allocation was 0.75 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2009, 2008, and 2007 were \$41,599, \$34,825 and \$34,142, respectively; 50.96 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE 13 - POSTEMPLOYMENT BENEFITS - (Continued)**

# B. State Teachers Retirement System of Ohio

Plan Description - The District contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2009, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The District's contributions for health care for the fiscal years ended June 30, 2009, 2008, and 2007 were \$223,974, \$220,306 and \$218,203, respectively; 85.21 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

#### NOTE 14 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenues, expenditures and changes in fund balance - budget (non-GAAP) and actual presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to a reservation of fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis); and,
- (d) Advance-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

# **NOTE 14 - BUDGETARY BASIS OF ACCOUNTING - (Continued)**

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

# **Net Change in Fund Balance**

g .	<u>Ge</u>	eneral fund
Budget basis	\$	(540,968)
Net adjustment for revenue accruals		484,703
Net adjustment for expenditure accruals		384,876
Net adjustment for other sources/uses		(160,683)
Adjustment for encumbrances		566,737
GAAP basis	<u>\$</u>	734,665

#### **NOTE 15 - CONTINGENCIES**

# A. Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

# B. Litigation

The District is a party to legal proceedings seeking damages or injunctive relief generally incidental to its operations and spending projects. The District management is of the opinion that disposition of the claim and legal proceedings will not have a material effect, if any, on the financial condition of the District.

#### **NOTE 16 - STATUTORY RESERVES**

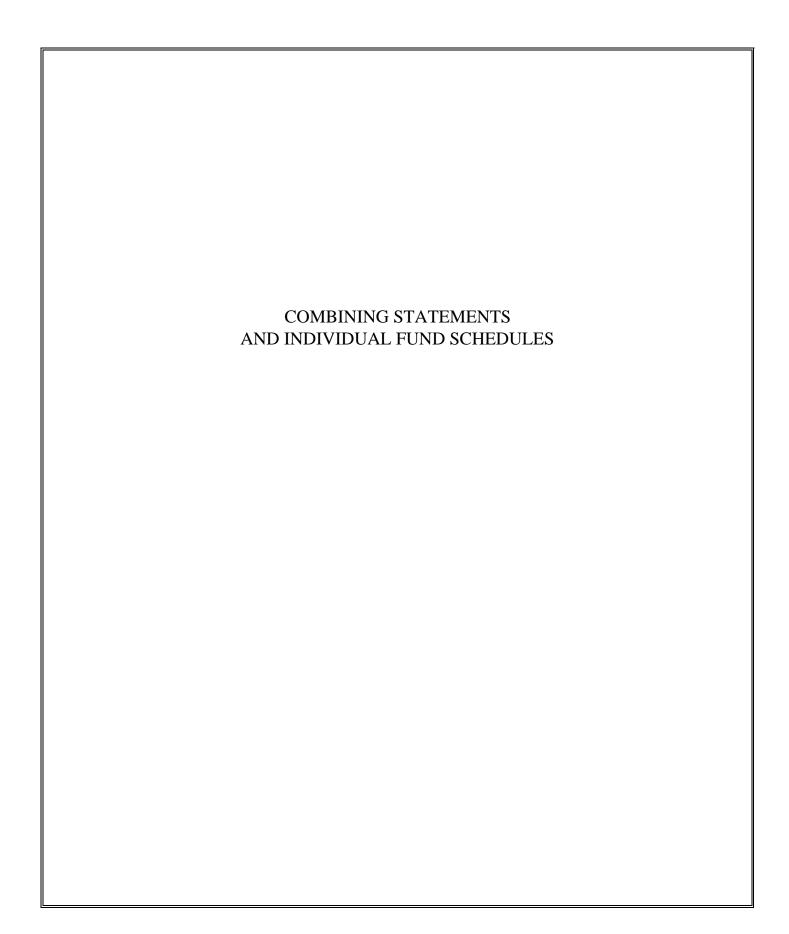
The District is required by State law to set-aside certain general fund revenue amounts, as defined by statute, into various reserves. These reserves are calculated and presented on a cash basis. During the fiscal year ended June 30, 2009, the reserve activity was as follows:

	Textbooks	Capital Acquisition
Set-aside balance as of June 30, 2008 Current year set-aside requirement Current year offsets Qualifying disbursements	\$ (445,252) 632,774 - (718,458)	\$ - 632,774 (487,168) (208,342)
Total	\$ (530,936)	\$ (62,736)
Balance carried forward to fiscal year 2010	\$ (530,936)	\$ -

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

# **NOTE 16 - STATUTORY RESERVES - (Continued)**

Although the District had offsets and qualifying disbursements during the year that reduced the set-aside amounts below zero for the capital acquisition reserve, this extra amount may not be used to reduce the set-aside requirement for future years. The negative amount is therefore not presented as being carried forward to the next fiscal year. The amount of qualifying disbursements exceeding the set-aside requirement in the textbooks reserve may be carried forward to reduce the set-aside requirement for future years.



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#### GOVERNMENTAL FUND DESCRIPTIONS

#### **General Fund**

The general fund is used to account for resources traditionally associated with a school district which are not legally or by sound financial management to be accounted for in another fund. These activities include, but are not limited to, general instruction, pupil services, operation and maintenance of facilities, student transportation, and administration.

Since there is only one general fund and the legal level of budgetary control is not greater than that presented in the basic financial statements, no additional financial statements are presented here.

### Nonmajor Special Revenue Funds

Special revenue funds are established to account for revenues from specific sources which legally, or otherwise, are restricted to expenditures for specific purposes. A description of the District's special revenue funds follows:

Food Service Section 3313.81, Revised Code

A fund which is used to account for all revenues and expenditures related to food service operations.

Adult Education Section 5705.12, Revised Code

A fund which accounts for transactions made in connection with adult education classes. Receipts include, but are not limited to, tuiton from patrons and students, and reimbursement from the State Department of Education. Expenditures include supplies, salaries and textbooks.

#### Special Trust

A fund which is used to account for trust agreements in which the principal and income is used to support District programs.

#### Public School Support

Section 5705.12, Revised Code

A fund provided to account for specific local revenue sources that are restricted to expenditures for specified purposes approved by board resolution. Such expenditures may include curricular and extra-curricular related purchases.

Other Grant Sections 5705.09 and 5705.13, Revised Code

A fund used to account for the proceeds of specific revenue sources, except for state and federal grants that are legally restricted to expenditures for specified purposes.

#### District Managed Student Activity

Section 3313.062

A fund provided to account for those student activity programs which have student participation in the activity but do not have student management of the programs. This fund would usually include athletic programs but could also include the band, cheerleaders, flag corps, and other similar types of activities.

Auxiliary Services AM SUB H.B. 291

A fund used to account for monies which provide services and materials to pupils attending non-public schools within the school district.

# Management Information Systems

Am Sub H.B. 111

A fund used to account for funds associated with the state-wide requirements of the Education Management System (EMIS).

#### GOVERNMENTAL FUND DESCRIPTIONS

# Nonmajor Special Revenue Funds - (Continued)

Current Budget Bill

Entry Year Programs

appropriation line item 200-410

A fund used to implement entry-year programs.

Poverty Aid

Current Budget Bill, Revised Code 3317.029

A fund used to account for monies appropriated for poverty based assistance as well as part of the state foundation system. Programs included are academic intervention, all-day kindergarten, class-size reduction, Limited English Proficient students, professional development, dropout prvention, and community outreach.

Current Budget Bill

Public School Preschool

appropriation line item 200-408

A fund to assist school districts in paying the cost of preschool programs for three and four year olds.

Data Communications

Section 5705.09, Revised Code

A fund provided to account for money appropriated for Ohio Educational Computer Network Connections.

#### SchoolNet Professional Development

Section 5705.09, Revised Code

A fund provided to account for a limited number of professional development subsidy grants.

Current Budget Bill

Ohio Reads Grant

appropriation line item 200-566 and 200-455

A fund intended to improve reading outcomes, especially on the fourth grade reading proficiency test and for volunteer coordinators in public school buildings, for educational service centers for costs associated with volunteer coordination, for background checks of volunteers, to evaluate the Ohio Reads Program, and for operating expenses associated with administering the program.

Able/Jobs Grant State of Ohio (4P1 200-629)

A fund established to provide assistance to welfare recipients to fund employment. The school district collaborates with the Department of Human Services in preparing participants for the work force by providing them with skills, development, work experience and placement.

Adult Basic Education P L Law 91-230, Title III

This fund accounts for the Federal monies used to provide programs in reading, writing and math competency for adults who have not earned a high school diploma.

Title VI-B

Education; of the Handicapped Act, P L 91-230

To account for Federal monies which assist states in the identification of handicapped children, and provision of full educational opportunities to handicapped children at the preschool, elementary, and secondary levels.

#### GOVERNMENTAL FUND DESCRIPTIONS

#### Nonmajor Special Revenue Funds - (Continued)

Carl D. Perkins Vocational Education Act

**Vocational Education** 

of 1984, Public Law 98-524

Provision of funds to boards of education, teacher training institutions, and the state administering agency for cooperating in development of vocational education programs in the following categories: secondary, post-secondary, adult, disadvantaged and handicapped persons, exemplary programs, cooperative education, construction of area vocational schools, ancillary services, research, advisory committees, and work-study projects, including sex equity grants. Funds are administered by the Ohio Department of Education, Division of Vocational and Career Education.

Higher Education amendments of 1972, Title IV, part A, section 411; Public Law 92-318; 20 USC 1070a.

#### **Basic Educational Opportunity Grant**

Provision of funds to assist in making available the benefits of post-secondary education to qualified students.

*Title I* P L 97-35; Title I ESEA 1965

To account for funds which are to: 1) establish or improve programs designed to meet the special educational need of migratory children of migratory agricultural workers or migratory fishers' and 2) enable State education agencies to coordinate their state migrant education programs and local projects with similar programs and projects in other states, including the transfer of school records of other information about migratory children.

Title V P L 97-35; ESEA 1965

To account for Federal revenues which support the implementation of a variety of programs such as computer education, gifted and talented programs, and inservice and staff development.

# Drug-Free School Grant

Catalog of Federal Domestic Assistance #84-166

To provide funds to local educational agencies and consortia of these agencies to establish, operate and improve local programs of drug abuse prevention, early intervention, rehabilitation referral and education in elementary and secondary schools, and to engage in development, training, technical assistance and coordination activities.

Education of the Handicapped Act, Amendments, P.L. 99-457

#### EHA Preschool Grant

Catalog of Federal Domestic Assistance #84.173

The Preschool Grant Program, Section 619 of Public Law 99-457, addresses the improvement and expansion of services for the handicapped children ages three (3) through five (5) years.

# Improving Teacher Quality

Catalog of Federal Domestic Assistance #84.340

A fund used to account for monies to hire additional classroom teachers in grades one through three so that the number of students per teacher will be reduced.

Head Start - Follow Through Act, P.L. 93-644

#### Youth Involvement

Title V, Part B; 42 U.S.C. 2929

A fund used to account for various monies received through state agencies from the federal government or directly from the federal government which are not classified elsewhere. A separate cost center must be used for each grant and be approved by the Auditor of State.

#### GOVERNMENTAL FUND DESCRIPTIONS

#### **Nonmajor Debt Service Fund**

A fund provided for the retirement of serial bonds and short term loans. All revenue derived from general or special levies, either within or exceeding the statutory unvoted ten-mill limitation, which is levied for debt charges on bonds or loans, are paid into this fund. The District maintains only one debt service fund, therefore, combining statements and schedules are not required.

# **Nonmajor Capital Projects Funds**

Capital Projects funds account for financial resources to be used for the construction or acquisition of major capital facilities (other than those financed by proprietary funds and trust funds). A description of the District's capital projects funds follows:

# Permanent Improvement

Section 5705.10, Revised Code

A fund provided to account for all transactions related to the acquiring, constructing, or improving of such permanent improvements as are authorized by chapter 5705, Revised Code.

Replacement Section 3314.11, Revised Code

A fund provided to account for monies used in the rebuilding, restoration or improvement of property which has been totally or partially destroyed due to any cause. Such property may have become unfit for use necessitating its demolition in whole or in part, and may require repair or restoration before it can again be used.

#### **Nonmajor Permanent Fund**

A fund used to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the District's programs.

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# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2009

	Nonmajor Special Revenue Funds		Nonmajor Debt Service Fund		Nonmajor Capital Projects Funds		Nonmajor Permanent Fund	
Assets:								
Equity in pooled cash and cash equivalents Receivables:	\$	1,177,383	\$	281,697	\$	323,844	\$	96,415
Taxes		_		_		505,944		_
Accounts		14,638		-		-		-
Intergovernmental		1,289,337		-		-		-
Prepayments		4,490		-		-		-
Materials and supplies inventory		10,432		-		<del>-</del>		
Total assets	\$	2,496,280	\$	281,697	\$	829,788	\$	96,415
Liabilities:								
Accounts payable	\$	61,229	\$	-	\$	44,281	\$	-
Accrued wages and benefits		1,015,713		-		-		-
Pension obligation payable		191,329		-		-		-
Intergovernmental payable		43,777		-		-		-
Interfund loan payable		54,588 1,190,837		<del>-</del>		53,156		-
Unearned revenue		1,190,657		_		394,955		-
Official fever decision of the first state of the f	-				-	<i></i>		
Total liabilities		2,557,473				492,392		
Fund Balances:								
Reserved for encumbrances		114,363		_		113,672		_
Reserved for materials and		,				ŕ		
supplies inventories		10,432		-		-		-
Reserved for prepayments		4,490		-		-		-
Reserved for property tax unavailable for appropriation						57 922		
Reserved for scholarships		_		_		57,833		10,000
Unreserved, undesignated (deficit), reported in:		_		_				10,000
Special revenue funds		(190,478)		_		_		_
Debt service fund		-		281,697		-		-
Capital projects funds		-		-		165,891		-
Permanent fund				-		-		86,415
Total fund balances		(61,193)		281,697		337,396		96,415
Total liabilities and fund balances	\$	2,496,280	\$	281,697	\$	829,788	\$	96,415

Total Nonmajor Governmental Funds							
Φ.	Ф. 1.070.220						
\$	1,879,339						
	505,944 14,638						
	1,289,337 4,490						
	10,432						
\$	3,704,180						
\$	105,510						
	1,015,713 191,329 43,777						
	43,777 54,588						
	1,243,993						
	394,955						
	3,049,865						
	228,035						
	10,432						
	4,490						
	57,833 10,000						
	(190,478)						
	281,697 165,891						
	86,415						
	654,315						
\$	3,704,180						

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	Nonmajor Special Revenue Funds		Nonmajor Capital Projects Funds	Nonmajor Permanent Fund	
Revenues:					
From local sources:					
Taxes	\$ -	\$ 103,507	\$ 501,236	\$ -	
Tuition	648,988	-	-	-	
Charges for services	500,573	=	=	-	
Earnings on investments	7,357	-	-	1,747	
Decrease in fair market value of investments.	-	-	-	(10,907)	
Extracurricular	207,983	-	-	-	
Classroom materials and fees	74,698	-	-	-	
Other local revenues	318,229	-	22,000	-	
Intergovernmental - intermediate	· -	-	215	-	
Intergovernmental - state	2,062,372	20,355	91,218	-	
Intergovernmental - federal	6,628,778	-	-	-	
Total revenue	10,448,978	123,862	614,669	(9,160)	
Expenditures:					
Current:					
Instruction:					
Regular	1,284,111	_	_	-	
Special	2,627,763	_	_	-	
Vocational	81,716	_	_	-	
Adult/continuing	1,313,638	_	_	_	
Other	247,528	_	_	_	
Support services:	247,320				
Pupil	148,267	_	_	_	
Instructional staff	936,074	_	_		
Administration	212,748	-	-	-	
	10,559	2,442	9,353	-	
Fiscal	35,102	2,442	72,890	-	
Pupil transportation		-	72,890		
Central	270,080	-	-	-	
Operation of non-instructional services:	1.064.054				
Food service operations	1,864,054	-	-	-	
Other non-instructional services	1,148,452	-	-	-	
Extracurricular activities	256,075	-		-	
Facilities acquisition and construction	-	-	783,844	-	
Debt service:					
Principal retirement	-	135,000	=	-	
Interest and fiscal charges		3,004			
m . I I'.	10.104.147	140.446	0.66.005		
Total expenditures	10,436,167	140,446	866,087		
Excess (deficiency) of revenues over (under)					
expenditures	12,811	(16,584)	(251,418)	(9,160)	
Other financing uses:					
Transfers out	(26)				
Total other financing uses	(26)	<u> </u>	<u> </u>		
Net change in fund balances	12,785	(16,584)	(251,418)	(9,160)	
Fund balances (defict) at beginning of year Decrease in reserve for inventory	(68,882) (5,096)	298,281	588,814	105,575	
Fund balances (defict) at end of year	\$ (61,193)	\$ 281,697	\$ 337,396	\$ 96,415	

Total Nonmajor Governmental Funds					
\$ 604,743 648,988 500,573 9,104 (10,907) 207,983 74,698					
340,229 215 2,173,945 6,628,778					
11,178,349					
1,284,111 2,627,763 81,716 1,313,638 247,528					
148,267 936,074 212,748 22,354 107,992 270,080					
1,864,054 1,148,452 256,075 783,844					
135,000 3,004					
11,442,700					
(264,351)					
(26)					
(26)					
(264,377) 923,788					
(5,096)					

\$ 654,315

# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2009

	 Food Adult Service Education		Special Trust		Public School Support		
Assets:							
Equity in pooled cash and cash equivalents Receivables:	\$ 7,041	\$	16,058	\$	421,131	\$	96,415
Accounts	2,137		12,131		-		70
Intergovernmental	61,857		-		-		-
Prepayments	4,490		-		-		-
Materials and supplies inventory	 10,432		-		-		
Total assets	\$ 85,957	\$	28,189	\$	421,131	\$	96,485
Liabilities:							
Accounts payable	\$ 2,909	\$	4,418	\$	-	\$	2,431
Accrued wages and benefits	130,914		46,454		-		-
Pension obligation payable	63,079		16,529		-		-
Intergovernmental payable	4,506		5,367		-		-
Interfund loan payable	-		26,745		-		-
Deferred revenue	 		<del></del>		<del></del>		
Total liabilities	201,408		99,513		-		2,431
Fund Balances:							
Reserved for encumbrances	-		8,302		-		3,241
supplies inventories	10,432		-		-		-
Reserved for prepayments	4,490		-		-		-
Special revenue funds	(130,373)		(79,626)		421,131		90,813
Total fund balances (deficits)	 (115,451)		(71,324)		421,131		94,054
Total liabilities and fund balances	\$ 85,957	\$	28,189	\$	421,131	\$	96,485

Other Grant		District Managed Student Activity		Auxiliary Services		Entry Year Programs		Poverty Aid		Public School Preschool	
\$	37,879	\$	119,689	\$	63,344	\$	-	\$	168,090	\$	8,090
	- - -		300		-		7,700		- - -		66,501
\$	37,879	\$	119,989	\$	63,344	\$	7,700	\$	168,090	\$	74,591
\$	- - - - -	\$	5,972 - - - - -	\$	6,946 35,711 4,945 1,340	\$	- - - - -	\$	194,766 17,210 6,992	\$	1,997 17,697 5,057 723 - 66,501
			5,972		48,942				218,968		91,975
	-		16,773		14,325		-		-		213
	-		-		-		-				-
	37,879		97,244		77		7,700		(50,878)		(17,597)
	37,879		114,017		14,402		7,700		(50,878)		(17,384)
\$	37,879	\$	119,989	\$	63,344	\$	7,700	\$	168,090	\$	74,591

<sup>- -</sup> Continued

# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) JUNE 30, 2009

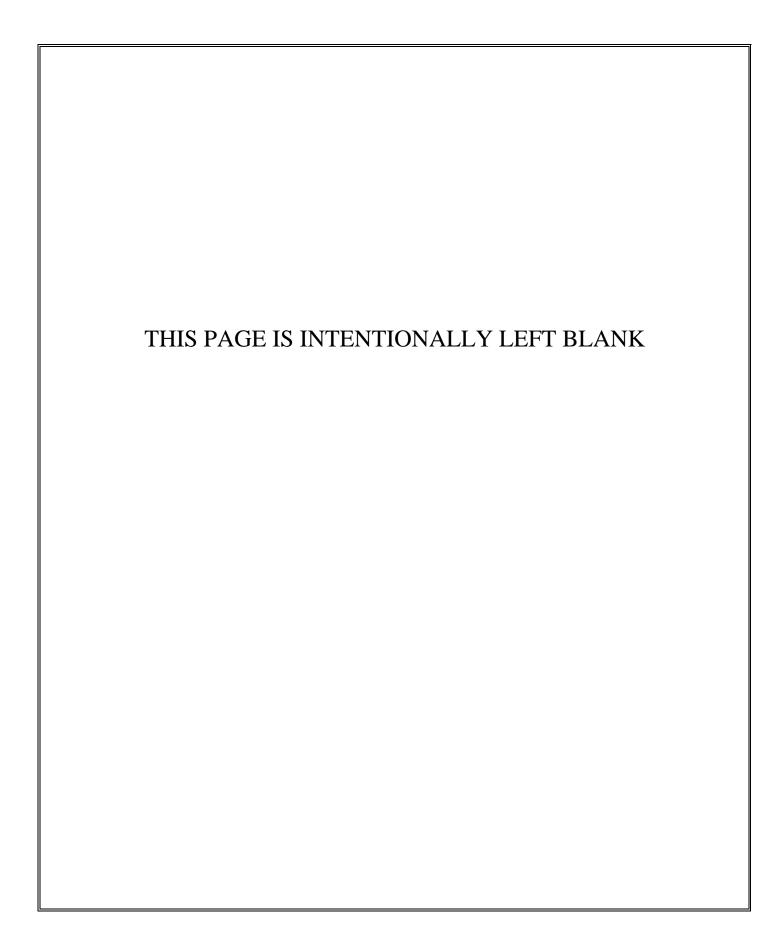
	SchoolNet Professional Development		Ohio Reads Grant		Able/Jobs Grant		Adult Basic Education	
Assets:  Equity in pooled cash and cash equivalents  Receivables:  Accounts	\$	-	\$	31,930	\$	20,631	\$	3,519
Intergovernmental		146,560 - -		- - -		- - -		9,585 - -
Total assets	\$	146,560	\$	31,930	\$	20,631	\$	13,104
Liabilities: Accounts payable. Accrued wages and benefits Pension obligation payable. Intergovernmental payable Interfund loan payable Deferred revenue.	\$	- - - - 146,560	\$	4,768 1,966 396	\$	1,715 - - 12 -	\$	34 3,148 2,444 522 - 9,585
Total liabilities		146,560		7,130		1,727		15,733
Fund Balances:  Reserved for encumbrances		- - - -		24,800		6,832		243
Total fund balances (deficits)				24,800		18,904		(2,629)
Total liabilities and fund balances	\$	146,560	\$	31,930	\$	20,631	\$	13,104

Title VI-B		Vocational Education		Basic Educational Opportunity Grant		Title I		Title V		Drug-Free School Grant	
\$	72,274	\$	13,674	\$	-	\$	60,563	\$	86	\$	2,748
	315,239		1,951		2,495		459,514 -		335		22,663
\$	387,513	\$	15,625	\$	2,495	\$	520,077	\$	421	\$	25,411
\$	25,992 163,337 28,856 6,571 27,843 315,239	\$	1,217 1,294 1,211 62 - 1,951	\$	- - - - -	\$	4,402 242,723 32,683 9,103 - 459,514	\$	335	\$	4,000 1,120 799 - 22,663
	567,838		5,735				748,425		335		28,582
	46,282		10,711		- - -		5,102		24 - -		1,512
	(226,607)		(821)		2,495		(233,450)		62		(4,683)
	(180,325)		9,890		2,495		(228,348)		86		(3,171)
\$	387,513	\$	15,625	\$	2,495	\$	520,077	\$	421	\$	25,411

<sup>- -</sup> Continued

# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) JUNE 30, 2009

	EHA Preschool Grant		Improving Teacher Quality		Youth Involvement		Total Nonmajor Special Revenue Funds	
Assets:	ф	2 200	Φ.	12 (20	ф	10.202	Φ.	1 155 202
Equity in pooled cash and cash equivalents Receivables:	\$	2,380	\$	12,638	\$	19,203	\$	1,177,383
Accounts		22,296		62,270		110,371		14,638 1,289,337
Prepayments		-		-		-		4,490
Materials and supplies inventory				<u>-</u>				10,432
Total assets	\$	24,676	\$	74,908	\$	129,574	\$	2,496,280
Liabilities:								
Accounts payable	\$	227	\$	569	\$	2,400	\$	61,229
Accrued wages and benefits		5,916 1,574		61,234 5,877		103,751 8,778		1,015,713 191,329
Intergovernmental payable		185		2,245		4,954		43,777
Interfund loan payable		-		-		-		54,588
Deferred revenue		22,296		62,270		83,923		1,190,837
Total liabilities		30,198		132,195		203,806		2,557,473
Fund Balances:								
Reserved for encumbrances		762		41		-		114,363
supplies inventories		-		-		-		10,432
Reserved for prepayments		-		-		-		4,490
Special revenue funds		(6,284)		(57,328)		(74,232)		(190,478)
Total fund balances (deficits)		(5,522)		(57,287)		(74,232)		(61,193)
Total liabilities and fund balances	\$	24,676	\$	74,908	\$	129,574	\$	2,496,280



## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	Food Service	Adult Education	Special Trust	Public School Support
Revenues:				
From local sources:				
Tuition	\$ -	\$ 648,988	\$ -	\$ -
Charges for services	500,573	-	- 6 267	-
Earnings on investments	_	-	6,267	26,143
Classroom materials and fees	_	74,698	-	20,145
Other local revenues	15,623	140,785	803	20,493
Intergovernmental - state	41,818	207,286	-	-
Intergovernmental - federal	1,290,842			
Total revenue	1,848,856	1,071,757	7,070	46,636
Expenditures:				
Current:				
Instruction: Regular				
Special	-	-	-	-
Vocational	_	-	-	-
Adult/continuing	-	1,186,509	-	-
Other	-	-	-	-
Support services:				
Pupil	-	-	-	-
Administration	-	-	-	-
Fiscal	-	-	-	-
Pupil transportation	-	-	-	-
Central	-	-	-	-
Operation of non-instructional services:	1 964 054			
Food service operations Other non-instructional services	1,864,054	-	-	-
Extracurricular activities	-	-	-	64,645
Tetal com or Russia	1.064.054	1 107 500		CA CA5
Total expenditures	1,864,054	1,186,509		64,645
Excess (deficiency) of revenues				
over (under) expenditures	(15,198)	(114,752)	7,070	(18,009)
Other financing uses:				
Transfers (out)				(26)
m . 1 . 1 . 6				(2.0)
Total other financing uses				(26)
Net change in fund balances	(15,198)	(114,752)	7,070	(18,035)
Fund balances (deficits) at beginning of				
year	(95,157)	43,428	414,061	112,089
Decrease in reserve for inventory	(5,096)			
Fund balances (deficits) at end of year	\$ (115,451)	\$ (71,324)	\$ 421,131	\$ 94,054

Other Grant	District Managed Student Activity	Auxiliary Services	Management Information Systems	Entry Year Programs	Poverty Aid
\$ -	. \$ -	\$ -	\$ -	\$ -	\$ -
3,660	178,180	1,090	- - -	- - -	- - -
82,632 -	57,893	395,336 -	10,920	7,700	1,046,939 -
86,292	236,073	396,426	10,920	7,700	1,046,939
68,826	;     -	-	-	-	912,855
180	- ) -	-	-	-	-
-	-	-	-	-	247,528
	·	_	_	_	247,326
-	- -	- -	- -	- -	- -
-	-	-	807	-	-
-	- -	-	10,559	-	-
-	-	-	-	-	-
12,905	191,430	414,218	- - -	- - -	- - -
81,911	191,430	414,218	11,366		1,160,383
4,381	44,643	(17,792)	(446)	7,700	(113,444)
	<u> </u>				
	<u> </u>				
4,381	44,643	(17,792)	(446)	7,700	(113,444)
33,498	69,374	32,194	446	<u>-</u>	62,566
\$ 37,879	\$ 114,017	\$ 14,402	\$ -	\$ 7,700	\$ (50,878)

- - Continued

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	Public School Preschool	Data Communications	SchoolNet Professional Development	Ohio Reads Grant
Revenues:				
From local sources:				
Tuition	\$ -	\$ -	\$ -	\$ -
Charges for services	-	-	-	-
Earnings on investments	-	-	-	-
Extracurricular	-	-	-	-
Classroom materials and fees	-	-	-	-
Other local revenues	152 202	20,000	7 125	142.012
Intergovernmental - state Intergovernmental - federal	153,202	30,000	7,435	142,013
Total revenue	153,202	30,000	7,435	142,013
Expenditures:				
Current:				
Instruction:				
Regular	69,965	-	19,490	117,213
Special	-	_		-
Vocational	-	-	_	-
Adult/continuing	-	-	-	-
Other	-	-	-	-
Support services:				
Pupil	-	-	-	-
Instructional staff	33,148	-	2,688	-
Administration	-	-	-	-
Fiscal	-	-	-	-
Pupil transportation	35,102	20.000	-	-
Central	-	30,000	-	-
Operation of non-instructional services: Food service operations				
Other non-instructional services	_		_	_
Extracurricular activities	_	_	_	_
Total expenditures	138,215	30,000	22,178	117,213
Excess (deficiency) of revenues				
over (under) expenditures	14,987	<u> </u>	(14,743)	24,800
Other financing uses:				
Transfers (out)	-	-	-	-
Total other financing uses				
Net change in fund balances	14,987	-	(14,743)	24,800
Fund balances (deficits) at beginning of				
year	(32,371)	-	14,743	-
Decrease in reserve for inventory		<u> </u>		
Fund balances (deficits) at end of year	\$ (17,384)	\$ -	\$ -	\$ 24,800

ble/Jobs Grant	t Basic cation	Tit	le VI-B	tional cation	Edu Opp	Basic icational portunity Grant		Title I	<u>T</u>	itle V
\$ -	\$ - -	\$	- -	\$ -	\$	-	\$	-	\$	- -
-	-		-	-		-		-		-
-	-		-	-		-		-		-
19,723	-		-	-		-		-		-
 	 147,808	1	1,291,987	 106,297		282,727		1,755,022		9,160
19,723	 147,808	1	1,291,987	 106,297		282,727		1,755,022		9,160
33,564	_		-	_		-		-		-
-	-		526,737	-		-		1,262,169		4,834
-	127,129		-	81,536		-		-		-
-	-		-	-		-		-		-
_	_		148,267	_		_		_		_
33,735	6,837		344,271	7,580		-		363,228		3,751
-	1,992		152,843	(12)		-		49,694		-
-	-		-	-		-		-		-
-	-		-	-		-		-		-
-	-		- 97,044	- -		280,232		33,638		- 489
 								-		
 67,299	 135,958	1	1,269,162	 89,104		280,232		1,708,729		9,074
 (47,576)	 11,850		22,825	 17,193		2,495		46,293		86
 <u> </u>	 			 				<u>-</u>		
 	 	-		 						-
(47,576)	11,850		22,825	17,193		2,495		46,293		86
66,480	(14,479)		(203,150)	(7,303)		-		(274,641)		-
\$ 18,904	\$ (2,629)	\$	(180,325)	\$ 9,890	\$	2,495	\$	(228,348)	\$	86
 ,	 · · · /		/	 			<del>-</del>	, ,/		

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## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	Drug-Free School Grant	EHA Preschool Grant	Improving Teacher Quality	Youth Involvement	Total Nonmajor Special Revenue Funds
Revenues:					
From local sources:	_	_	_	_	
Tuition	\$ -	\$ -	\$ -	\$ -	\$ 648,988
Charges for services	-	-	-	-	500,573
Earnings on investments	-	-	-	-	7,357
Extracurricular	-	-	-	-	207,983
Classroom materials and fees	-	-	-	-	74,698
Other local revenues	-	-	-	-	318,229
Intergovernmental - state	15 147	46,620	272.550	1 200 500	2,062,372
Intergovernmental - federal	15,147	46,630	373,559	1,309,599	6,628,778
Total revenue	15,147	46,630	373,559	1,309,599	10,448,978
Expenditures:					
Current:					
Instruction:					
Regular	6,371	<del>-</del>	<del>-</del>	55,827	1,284,111
Special	-	11,191	366,785	456,047	2,627,763
Vocational	-	-	-	-	81,716
Adult/continuing	-	-	-	-	1,313,638
Other	-	-	-	-	247,528
Support services:					140.267
Pupil	6 522	21.019	11 557	01.720	148,267
Administration	6,522	31,018	11,557	91,739	936,074
	-	7,424	-	-	212,748
Fiscal	-	-	-	-	10,559 35,102
Central	-	-	-	240,080	270,080
Operation of non-instructional services:	-	-	-	240,000	270,000
Food service operations	_	_	_	_	1,864,054
Other non-instructional services	_	_	_	309,926	1,148,452
Extracurricular activities	_	_	_	307,720	256,075
Extracultural activities					250,075
Total expenditures	12,893	49,633	378,342	1,153,619	10,436,167
Excess (deficiency) of revenues					
over (under) expenditures	2,254	(3,003)	(4,783)	155,980	12,811
Other financing uses:					
Transfers (out)					(26)
Track of the Constitution					(26)
Total other financing uses					(26)
Net change in fund balances	2,254	(3,003)	(4,783)	155,980	12,785
Fund balances (deficits) at beginning of					
year	(5,425)	(2,519)	(52,504)	(230,212)	(68,882)
Decrease in reserve for inventory					(5,096)
Fund balances (deficits) at end of year	\$ (3,171)	\$ (5,522)	\$ (57,287)	\$ (74,232)	\$ (61,193)

	Budgeted Amounts				Variance with Final Budget		
		Original		Final	 Actual	Positive (Negative)	
Food Service							
Total revenues and other financing sources	\$	2,026,875	\$	1,720,785	\$ 1,721,469	\$	684
Total expenditures and other financing uses		1,800,150		1,790,600	 1,790,559		41
Net change in fund balance		226,725		(69,815)	(69,090)		725
Fund balance at beginning of year Prior year encumbrances appropriated		73,483 150		73,483 150	 73,483 150		- -
Fund balance at end of year	\$	300,358	\$	3,818	\$ 4,543	\$	725
Adult Education							
Total revenues and other financing sources	\$	1,150,200	\$	1,089,320	\$ 1,092,977	\$	3,657
Total expenditures and other financing uses		1,060,314		1,205,851	 1,205,851		<u>-</u>
Net change in fund balance		89,886		(116,531)	(112,874)		3,657
Fund balance at beginning of year Prior year encumbrances appropriated		108,362 8,169		108,362 8,169	 108,362 8,169		<u>-</u>
Fund balance at end of year	\$	206,417	\$		\$ 3,657	\$	3,657
Special Trust							
Total revenues and other financing sources	\$	17,575	\$	7,057	\$ 7,070	\$	13
Total expenditures and other financing uses		63,634		111,600	 		111,600
Net change in fund balance		(46,059)		(104,543)	7,070		111,613
Fund balance at beginning of year		414,061		414,061	 414,061		
Fund balance at end of year	\$	368,002	\$	309,518	\$ 421,131	\$	111,613

	Budgeted Amounts				Variance with Final Budget Positive		
	(	Original		Final	 Actual		egative)
Public School Support							
Total revenues and other financing sources	\$	70,775	\$	45,996	\$ 46,594	\$	598
Total expenditures and other financing uses		116,857		157,033	 68,689		88,344
Net change in fund balance		(46,082)		(111,037)	(22,095)		88,942
Fund balance at beginning of year Prior year encumbrances appropriated		109,235 3,603		109,235 3,603	 109,235 3,603		<u>-</u>
Fund balance at end of year	\$	66,756	\$	1,801	\$ 90,743	\$	88,942
Other Grant							
Total revenues and other financing sources	\$	68,712	\$	86,292	\$ 86,292	\$	-
Total expenditures and other financing uses		102,210	-	119,490	 81,911		37,579
Net change in fund balance		(33,498)		(33,198)	4,381		37,579
Fund balance at beginning of year Prior year encumbrances appropriated		32,683 815		32,683 815	 32,683 815		<u>-</u>
Fund balance at end of year	\$	<u>-</u>	\$	300	\$ 37,879	\$	37,579
District Managed Student Activity							
Total revenues and other financing sources	\$	257,750	\$	234,425	\$ 236,543	\$	2,118
Total expenditures and other financing uses		216,308		314,556	 219,687		94,869
Net change in fund balance		41,442		(80,131)	16,856		96,987
Fund balance at beginning of year Prior year encumbrances appropriated		66,614 14,512		66,614 14,512	 66,614 14,512		-
Fund balance at end of year	\$	122,568	\$	995	\$ 97,982	\$	96,987

	Budgeted Amounts					Variance with Final Budget		
		Original		Final	Actual		Positive (Negative)	
Auxiliary Services								
Total revenues and other financing sources	\$	471,624	\$	431,807	\$	431,822	\$	15
Total expenditures and other financing uses		551,093		511,276		469,218		42,058
Net change in fund balance		(79,469)		(79,469)		(37,396)		42,073
Fund balance at beginning of year Prior year encumbrances appropriated		71,669 7,800		71,669 7,800		71,669 7,800		- -
Fund balance at end of year	\$		\$		\$	42,073	\$	42,073
Management Information Systems								
Total revenues and other financing sources	\$	13,884	\$	10,920	\$	10,920	\$	-
Total expenditures and other financing uses		22,354		19,391		19,391		
Net change in fund balance		(8,470)		(8,471)		(8,471)		-
Fund balance at beginning of year Prior year encumbrances appropriated		446 8,025		446 8,025		446 8,025		- -
Fund balance at end of year	\$	1	\$		\$		\$	
Poverty Aid								
Total revenues and other financing sources	\$	1,413,157	\$	1,123,433	\$	1,123,433	\$	-
Total expenditures and other financing uses		1,753,983		1,464,259		1,296,169		168,090
Net change in fund balance		(340,826)		(340,826)		(172,736)		168,090
Fund balance at beginning of year		340,826		340,826		340,826	-	
Fund balance at end of year	\$	_	\$		\$	168,090	\$	168,090

	<b>Budgeted Amounts</b>					Variance with Final Budget		
		)riginal		Final	Actual		Positive (Negative)	
Public School Preschool								
Total revenues and other financing sources	\$	229,183	\$	219,703	\$	153,202	\$	(66,501)
Total expenditures and other financing uses		232,167		222,687		150,306		72,381
Net change in fund balance		(2,984)		(2,984)		2,896		5,880
Fund balance at beginning of year Prior year encumbrances appropriated		2,984		2,984		2,984		- -
Fund balance at end of year	\$	<u>-</u>	\$		\$	5,880	\$	5,880
<b>Data Communications</b>								
Total revenues and other financing sources	\$	-	\$	30,000	\$	30,000	\$	-
Total expenditures and other financing uses				30,000		30,000		
Net change in fund balance		-		-		-		-
Fund balance at beginning of year								
Fund balance at end of year	\$		\$		\$		\$	
SchoolNet Professional Development								
Total revenues and other financing sources	\$	10,000	\$	12,970	\$	12,970	\$	-
Total expenditures and other financing uses		19,764		22,734		22,734		
Net change in fund balance		(9,764)		(9,764)		(9,764)		-
Fund balance at beginning of year		9,764		9,764		9,764		
Fund balance at end of year	\$		\$		\$		\$	

	Budgeted Amounts					Variance with Final Budget		
		Original		Final	Actual		Positive (Negative)	
Ohio Reads Grant								
Total revenues and other financing sources	\$	300,000	\$	288,573	\$	142,013	\$	(146,560)
Total expenditures and other financing uses		300,000		288,573		110,083		178,490
Net change in fund balance		-		-		31,930		31,930
Fund balance at beginning of year		<u>-</u> ,				<u> </u>		<u> </u>
Fund balance at end of year	\$		\$		\$	31,930	\$	31,930
Able/Jobs Grant								
Total revenues and other financing sources	\$	-	\$	36,705	\$	36,705	\$	-
Total expenditures and other financing uses		71,586		108,291		96,207		12,084
Net change in fund balance		(71,586)		(71,586)		(59,502)		12,084
Fund balance at beginning of year Prior year encumbrances appropriated		49,925 21,661		49,925 21,661		49,925 21,661		- -
Fund balance at end of year	\$	-	\$		\$	12,084	\$	12,084
Adult Basic Education								
Total revenues and other financing sources	\$	159,530	\$	157,393	\$	147,808	\$	(9,585)
Total expenditures and other financing uses		159,655		157,518		144,691		12,827
Net change in fund balance		(125)		(125)		3,117		3,242
Fund balance at beginning of year Prior year encumbrances appropriated		125		125		125		- -
Fund balance at end of year	\$	-	\$		\$	3,242	\$	3,242

	Budgeted Amounts						Variance with Final Budget		
		Original		Final	Actual		Positive (Negative)		
Title VI-B									
Total revenues and other financing sources	\$	1,096,288	\$	1,635,069	\$	1,319,830	\$	(315,239)	
Total expenditures and other financing uses		1,123,319		1,634,257		1,346,861		287,396	
Net change in fund balance		(27,031)		812		(27,031)		(27,843)	
Fund balance at beginning of year Prior year encumbrances appropriated		27,031		27,031		27,031		<u>-</u>	
Fund balance at end of year	\$	_	\$	27,843	\$		\$	(27,843)	
Vocational Education									
Total revenues and other financing sources	\$	101,822	\$	108,304	\$	106,353	\$	(1,951)	
Total expenditures and other financing uses		104,079		110,561		106,864		3,697	
Net change in fund balance		(2,257)		(2,257)		(511)		1,746	
Fund balance at beginning of year		2,257		2,257	_	2,257			
Fund balance at end of year	\$		\$		\$	1,746	\$	1,746	
Basic Educational Opportunity Grant									
Total revenues and other financing sources	\$	51,195	\$	280,232	\$	280,232	\$	-	
Total expenditures and other financing uses		51,195		280,232		280,232			
Net change in fund balance		-		-		-		-	
Fund balance at beginning of year				<u>-</u>		<u>-</u>			
Fund balance at end of year	\$		\$	<u>-</u>	\$		\$		

	Budgeted Amounts					Variance with Final Budget		
		Original		Final	Actual		Positive (Negative)	
Title I								
Total revenues and other financing sources	\$	2,215,012	\$	2,214,536	\$	1,755,022	\$	(459,514)
Total expenditures and other financing uses	_	2,225,943		2,225,467		1,714,894		510,573
Net change in fund balance		(10,931)		(10,931)		40,128		51,059
Fund balance at beginning of year Prior year encumbrances appropriated		8,402 2,529		8,402 2,529		8,402 2,529		- -
Fund balance at end of year	\$		\$		\$	51,059	\$	51,059
<u>Title V</u>								
Total revenues and other financing sources	\$	9,496	\$	9,496	\$	9,160	\$	(336)
Total expenditures and other financing uses		9,496		9,496		9,098		398
Net change in fund balance		-		-		62		62
Fund balance at beginning of year								
Fund balance at end of year	\$	<u>-</u>	\$		\$	62	\$	62
Drug-Free School Grant								
Total revenues and other financing sources	\$	28,123	\$	37,810	\$	15,147	\$	(22,663)
Total expenditures and other financing uses		28,800		38,487		15,340		23,147
Net change in fund balance		(677)		(677)		(193)		484
Fund balance at beginning of year Prior year encumbrances appropriated		- 677_		- 677_		- 677_		- -
Fund balance at end of year	\$		\$		\$	484	\$	484

	<b>Budgeted Amounts</b>					Variance with Final Budget		
		Original		Final		Actual		Positive Negative)
EHA Preschool Grant								
Total revenues and other financing sources	\$	44,974	\$	68,926	\$	46,630	\$	(22,296)
Total expenditures and other financing uses		51,124		72,076		51,389		20,687
Net change in fund balance		(6,150)		(3,150)		(4,759)		(1,609)
Fund balance at beginning of year		6,150		6,150		6,150		
Fund balance at end of year	\$		\$	3,000	\$	1,391	\$	(1,609)
Improving Teacher Quality								
Total revenues and other financing sources	\$	401,778	\$	435,829	\$	373,559	\$	(62,270)
Total expenditures and other financing uses		409,926		443,977		369,679		74,298
Net change in fund balance		(8,148)		(8,148)		3,880		12,028
Fund balance at beginning of year Prior year encumbrances appropriated		7,745 403		7,745 403		7,745 403		- -
Fund balance at end of year	\$	<u>-</u>	\$		\$	12,028	\$	12,028
Youth Involvement								
Total revenues and other financing sources	\$	1,086,034	\$	1,491,594	\$	1,381,223	\$	(110,371)
Total expenditures and other financing uses		1,115,086		1,503,146		1,393,472		109,674
Net change in fund balance		(29,052)		(11,552)		(12,249)		(697)
Fund balance at beginning of year Prior year encumbrances appropriated		29,052		29,052		29,052		- -
Fund balance at end of year	\$		\$	17,500	\$	16,803	\$	(697)

	 Budgeted	Amou	ints		Fina	ance with al Budget
	 Original		Final	 Actual		ositive egative)
<u>Debt Service</u>						
Total revenues and other financing sources	\$ 137,500	\$	152,222	\$ 152,223	\$	1
Total expenditures and other financing uses	 144,004		144,004	 140,446		3,558
Net change in fund balance	(6,504)		8,218	11,777		3,559
Fund balance at beginning of year	 269,920		269,920	 269,920		
Fund balance at end of year	\$ 263,416	\$	278,138	\$ 281,697	\$	3,559

### COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	Permanent Improvement Replacer			placement	Total Nonmajor Capital Projects ent Funds		
Assets:		202.424		0 / 4=0		222 044	
Equity in pooled cash and cash equivalents Receivables:	\$	297,171	\$	26,673	\$	323,844	
Taxes		505,944				505,944	
Total assets	\$	803,115	\$	26,673	\$	829,788	
Liabilities:							
Accounts payable	\$	44,281 53,156	\$	-	\$	44,281 53,156	
Unearned revenue.		394,955		<u> </u>		394,955	
Total liabilities		492,392				492,392	
Fund Balances:							
Reserved for encumbrances		113,672		-		113,672	
for appropriation		57,833		-		57,833	
Capital projects		139,218		26,673		165,891	
Total fund balances		310,723		26,673		337,396	
Total liabilities and fund balances	\$	803,115	\$	26,673	\$	829,788	

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	rmanent rovement	Repl	acement	Total Nonmajor Capital Projects Funds		
Revenues:						
From local sources:						
Taxes	\$ 501,236	\$	-	\$	501,236	
Other local revenues	22,000		-		22,000	
Intergovernmental - intermediate	215		-		215	
Intergovernmental - state	91,218				91,218	
Total revenue	 614,669				614,669	
Expenditures:						
Current:						
Support services:						
Fiscal	9,353		-		9,353	
Pupil transportation	72,890		-		72,890	
Facilities acquisition and construction	 783,844		<u>-</u>		783,844	
Total expenditures	 866,087				866,087	
Net change in fund balances	(251,418)		-		(251,418)	
Fund balances at beginning of year	 562,141		26,673		588,814	
Fund balances at end of year	\$ 310,723	\$	26,673	\$	337,396	

	Budgeted Amounts					Variance with Final Budget Positive		
		Original		Final	Actual		<u>(N</u>	legative)
Permanent Improvement								
Total revenues and other financing sources	\$	764,496	\$	600,599	\$	600,601	\$	2
Total expenditures and other financing uses		1,033,511		1,178,801		1,041,479		137,322
Net change in fund balance		(269,015)		(578,202)		(440,878)		137,324
Fund balance at beginning of year Prior year encumbrances appropriated		208,585 371,511		208,585 371,511		208,585 371,511		- -
Fund balance at end of year	\$	311,081	\$	1,894	\$	139,218	\$	137,324
Replacement								
Total expenditures and other financing uses	\$	25,000	\$	26,673	\$		\$	26,673
Net change in fund balance		(25,000)		(26,673)		-		26,673
Fund balance at beginning of year		26,673		26,673		26,673		
Fund balance at end of year	\$	1,673	\$		\$	26,673	\$	26,673
Permanent Fund								
Total revenues and other financing sources	\$	5,350	\$	1,746	\$	(9,160)	\$	(10,906)
Total expenditures and other financing uses		31,361		55,000		-		55,000
Net change in fund balance		(26,011)		(53,254)		(9,160)		44,094
Fund balance at beginning of year		105,575		105,575		105,575		
Fund balance at end of year	\$	79,564	\$	52,321	\$	96,415	\$	44,094

#### PROPRIETARY FUND DESCRIPTION

### **Nonmajor Internal Service Fund**

Internal service funds account for the financing of goods or services provided by one department or agency of the District to other departments or agencies on a cost-reimbursement basis. Charges are intended to recoup the total cost of such services.

### Employee Benefits Self-Insurance

Section 5705.09, Revised Code

A fund used to account for a self-insurance program which provides medical, dental and vision benefits to employees.

	Budgeted	Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Employee Benefits Self-Insurance					
Total revenues and transfers	\$ 6,220,000	\$ 5,791,954	\$ 5,793,905	\$ 1,951	
Total expenses	5,709,451	8,009,451	5,192,060	2,817,391	
Net change in fund balance	510,549	(2,217,497)	601,845	2,819,342	
Fund balance at beginning of year Prior year encumbrances appropriated	2,298,798 9,451	2,298,798 9,451	2,298,798 9,451	<u> </u>	
Fund balance at end of year	\$ 2,818,798	\$ 90,752	\$ 2,910,094	\$ 2,819,342	

#### FIDUCIARY FUND DESCRIPTIONS

#### **Fiduciary Funds**

Fiduciary fund reporting focuses on net assets and changes in net assets. The fidicuary fund category is split into two classifications: private purpose trust and agency funds. Private purpose trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. Agency funds are purely custodial (assets equal liabilities) and thus do not involve the measurement of results

#### **Private-Purpose Trust Funds**

#### **Endowment**

A fund provided to account for monies set aside from endowments for scholarships for students enrolled in the District. The income from such a fund may be expended, but the principal must remain intact.

#### Scholarship Trust

A fund provided to account for monies set aside from endowments for scholarships for students enrolled in the District. The principal and income from such a fund may be expended.

#### **Agency Funds**

#### Student Managed Activity

Section 3315.062, Revised Code

A fund provided to account for those student activity programs which have student participation in the activity and have students involved in the management of the program. This fund typically includes those student activities which consist of a student body, student president, student treasurer, and faculty advisor. There are 160 student managed activity groups throughout the District.

District Agency Section 5705.12, Revised Code

A fund used to account for those assets held by a school district as an agent for individuals, private organization, other governmental units, and/or other funds.

# COMBINING STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2009

	Private Purpose Trust	Agency	Totals	
Assets:				
Equity in pooled cash and				
cash equivalents	\$ 3,940,629	\$ 88,984	\$ 4,029,613	
Cash in segregated accounts	267,202	-	267,202	
Investments	2,283,697	-	2,283,697	
Receivables				
Taxes	-	733,699	733,699	
Accounts	-	52	52	
Accrued interest	645		645	
Total assets	6,492,173	822,735	7,314,908	
Liabilities:				
Accounts payable	1,526	818	2,344	
Intergovernmental payable	- -	737,738	737,738	
Due to students		84,179	84,179	
Total liabilities	1,526	\$ 822,735	824,261	
Net Assets:				
Held in trust for scholarships	6,490,647		6,490,647	
Total net assets	\$ 6,490,647		\$ 6,490,647	

# COMBINING STATEMENT OF FIDUCIARY NET ASSETS PRIVATE PURPOSE TRUST FUNDS JUNE 30, 2009

	Endowment	Scholarship Trust	Total		
Assets:					
Equity in pooled cash and					
cash equivalents	\$ 3,298,282	\$ 642,347	\$ 3,940,629		
Cash in segregated accounts	267,202	-	267,202		
Investments	2,283,697	-	2,283,697		
Accrued interest	645	<u> </u>	645		
Total assets	5,849,826	642,347	6,492,173		
Liabilities:					
Accounts payable	26	1,500	1,526		
Total liabilities	26	1,500	1,526		
Net Assets:					
Held in trust for scholarships	5,849,800	640,847	6,490,647		
Total net assets	\$ 5,849,800	\$ 640,847	\$ 6,490,647		

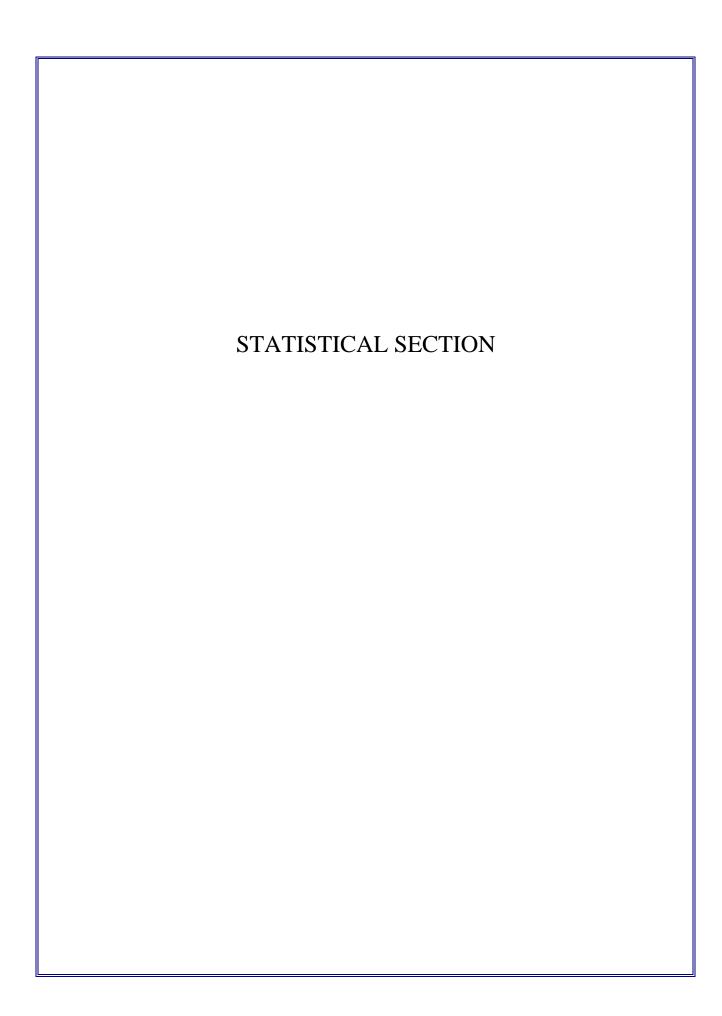
# COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS PRIVATE PURPOSE TRUST FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	E1	ndowment	Sc	holarship Trust	Total		
Additions: Interest	\$	115,753 (821,077) 278,109	\$	8,770 - 108,852	\$	124,523 (821,077) 386,961	
Total additions		(427,215)		117,622		(309,593)	
Deductions: Scholarships awarded		260,400		74,232 43,390		334,632 (644,225)	
Net assets at beginning of year		6,537,415		597,457		7,134,872	
Net assets at end of year	\$	5,849,800	\$	640,847	\$	6,490,647	

	 Budgeted	Amo	unts			Variance with Final Budget Positive (Negative)	
	 Original		Final	Actual			
Endowment							
Total revenues and other financing sources	\$ 337,050	\$	135,882	\$	(687,535)	\$	(823,417)
Total expenditures and other financing uses	 253,805		445,066		260,435		184,631
Net change in fund balance	83,245		(309,184)		(947,970)		(638,786)
Fund balance at beginning of year Prior year encumbrances appropriated	 6,530,601 66		6,530,601 66		6,530,601 66		- -
Fund balance at end of year	\$ 6,613,912	\$	6,221,483	\$	5,582,697	\$	(638,786)
Scholarship Trust							
Total revenues and other financing sources	\$ 124,825	\$	109,627	\$	117,622	\$	7,995
Total expenditures and other financing uses	 78,916		138,400		72,732		65,668
Net change in fund balance	45,909		(28,773)		44,890		73,663
Fund balance at beginning of year	 597,457		597,457		597,457		
Fund balance at end of year	\$ 643,366	\$	568,684	\$	642,347	\$	73,663

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	]	eginning Balance ly 1, 2008		Additions		Deletions		Ending Balance ne 30, 2009
District Agency		1, 2000					- our	200, 200
Assets:  Equity in pooled cash and cash equivalents	\$	3,134 303,858	\$	552,299 733,699	\$	551,957 303,858	\$	3,476 733,699
Total assets	\$	306,992	\$	1,285,998	\$	855,815	\$	737,175
Liabilities: Intergovernmental payable	\$	306,992	\$	1,285,998	\$	855,815	\$	737,175
Total liabilities	\$	306,992	\$	1,285,998	\$	855,815	\$	737,175
Student Managed Activity								
Assets:  Equity in pooled cash and cash equivalents	\$	82,165 120	\$	94,718 52	\$	91,375 120	\$	85,508 52
Total assets	\$	82,285	•	94,770	\$	91,495	•	85,560
	Ψ	82,283	\$	94,770	φ	91,493	\$	85,500
Liabilities: Accounts payable	\$	772 - 81,513	\$	818 563 93,389	\$	772 - 90,723	\$	818 563 84,179
Total liabilities	\$	82,285	\$	94,770	\$	91,495	\$	85,560
Total								
Assets:  Equity in pooled cash and cash equivalents	\$	85,299	\$	647,017	\$	643,332	\$	88,984
Taxes		303,858 120		733,699 52		303,858 120		733,699 52
Total assets	\$	389,277	\$	1,380,768	\$	947,310	\$	822,735
Liabilities: Accounts payable	\$	772 306,992 81,513	\$	818 1,286,561 93,389	\$	772 855,815 90,723	\$	818 737,738 84,179
Total liabilities	\$	389,277	\$	1,380,768	\$	947,310	\$	822,735



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#### STATISTICAL SECTION

This part of the Sandusky City School District's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

**Contents Page** 108-119 **Financial Trends** These schedules contain trend information to help the reader understand how the District's financial performance and wellbeing have changed over time. **Revenue Capacity** 120-125 These schedules contain information to help the reader assess the District's most significant local revenue source, the property tax. **Debt Capacity** 126-129 These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future. **Demographic and Economic Information** 130-131 These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place. **Operating Information** 132-143

**Sources:** This is the District's seventeenth comprehensive annual financial report. Sources are noted on the individual schedules. The District implemented GASB Statement No. 34 in 2001; schedules presenting government-wide information include information beginning in that year.

These schedules contain service and infrastructure data to help the reader understand how the information in the District's

financial report relates to the services the District provides and the activities it performs.

**Note:** The District implemented GASB Statement No. 44 *Economic Condition Reporting: The Statistical Section* during fiscal year 2006. The purpose of this statement is to improve the understandability and usefulness of the information presented in the statistical section.

NET ASSETS BY COMPONENT LAST NINE FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

	2009		2008		2007		2006
Governmental Activities:							
Invested in capital assets, net of related debt	\$	10,002,744	\$ 9,733,381	\$	9,618,666	\$	9,904,226
Restricted		1,926,356	1,661,477		2,342,360		2,277,541
Unrestricted		2,146,662	2,064,130		1,209,184		638,540
Total governmental activities net assets		14,075,762	13,458,988		13,170,210		12,820,307
<b>Business-Type Activities:</b>							
Invested in capital assets, net of related debt		-	-		-		-
Unrestricted (deficit)			 				
Total governmental activities net assets			 				
Primary Government:							
Invested in capital assets, net of related debt		10,002,744	9,733,381		9,618,666		9,904,226
Restricted		1,926,356	1,661,477		2,342,360		2,277,541
Unrestricted		2,146,662	 2,064,130		1,209,184		638,540
Total net assets - primary government	\$	14,075,762	\$ 13,458,988	\$	13,170,210	\$	12,820,307

Source: School District financial records.

**Note:** During fiscal year 2007 the business-type activities were reclassified to governmental activities. 2006 amounts have been restated to reflect the fund reclassification.

 2005		2004		2003	 2002		2001
\$ 9,577,678	\$	9,514,906	\$	8,076,773	\$ 7,737,789	\$	7,631,409
2,460,505		1,577,690		2,468,545	3,195,380		1,603,196
1,678,633		1,155,888		3,315,419	3,070,685		1,895,271
 13,716,816		12,248,484		13,860,737	 14,003,854		11,129,876
110,021		118,279		115,191	105,959		37,197
(36,805)		69,613		151,029	(49,663)		(235,638)
73,216		187,892		266,220	 56,296		(198,441)
9,687,699		9,633,185		8,191,964	7,843,748		7,668,606
2,460,505		1,577,690		2,468,545	3,195,380		1,603,196
1,641,828		1,225,501		3,466,448	3,021,022		1,659,633
\$ 13,790,032	\$	12,436,376	\$	14,126,957	\$ 14,060,150	\$	10,931,435

### CHANGES IN NET ASSETS LAST NINE FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

	2009		2008	2007	2006	
Expenses			 _	 		
Governmental activities:						
Instruction:						
Regular	\$	18,993,330	\$ 16,539,596	\$ 17,169,392	\$	16,595,278
Special		8,444,546	8,625,588	8,484,449		8,200,870
Vocational		1,775,217	1,665,386	1,584,451		1,505,882
Adult/continuing		1,376,626	1,194,029	1,207,654		1,261,430
Other instructional		530,516	356,416	166,569		1,465,312
Support services:						
Pupil		1,949,122	1,966,662	1,848,395		1,892,558
Instructional staff		1,976,782	2,345,780	2,604,516		2,843,356
Board of education		219,506	225,384	251,748		262,873
Administration		3,143,151	3,260,728	3,294,800		3,093,269
Fiscal		790,838	827,379	816,087		773,037
Business		173,166	167,861	182,226		171,953
Operations and maintenance		4,131,032	4,266,515	4,441,639		4,597,967
Pupil transportation		1,560,103	1,605,498	1,678,854		1,505,074
Central		961,596	869,701	878,440		1,309,047
Operation of non-instructional services:						
Food service operations		1,881,767	1,926,881	1,892,231		1,889,370
Other non-instructional services		1,170,029	1,471,777	1,224,595		994,169
Extracurricular activities		1,168,160	1,434,639	1,259,230		1,151,621
Intergovernmental pass-through		-	-	466,340		425,781
Interest and fiscal charges		26,930	44,512	62,932		68,650
Total governmental activities expenses		50,272,417	 48,794,332	 49,514,548		50,007,497
Business-Type Activities:						
Food Service		-	-	-		-
Adult Education		-	-	-		-
Total business-type activities expenses		-	-	 -		-
Total primary government expenses		50,272,417	 48,794,332	 49,514,548		50,007,497

 2005	 2004	 2003	 2002		2001
\$ 16,693,186	\$ 16,827,737	\$ 16,782,965	\$ 16,420,485	\$	15,310,959
7,667,920	6,614,153	6,377,680	6,152,427		5,580,007
1,392,174	1,270,983	1,413,514	1,473,087		1,581,925
-	-	-	-		_
130,949	144,899	169,770	146,898		133,531
1,795,398	1,713,629	1,699,311	1,484,322		1,513,446
1,567,099	1,596,772	1,698,801	1,538,623		1,712,630
290,483	200,544	202,519	187,936		169,581
3,155,898	2,899,700	3,082,433	2,916,382		2,691,724
747,826	776,412	679,525	674,661		608,555
163,970	149,517	245,576	216,076		213,928
4,278,015	4,607,211	5,474,006	3,743,299		3,899,035
1,424,910	1,408,368	1,375,321	1,269,200		1,207,351
617,090	658,779	296,428	146,152		1,223,057
-	-	-	-		-
365,104	189,885	217,417	226,371		152,274
1,091,654	1,057,758	1,006,609	1,114,411		1,087,111
475,587	483,133	501,876	454,538		513,265
 75,913	 91,145	 82,383	 106,047		119,368
 41,933,176	 40,690,625	 41,306,134	 38,270,915		37,717,747
1,918,480	1,857,460	1,753,978	1,722,271		1,967,634
820,179	867,829	970,572	941,647		1,091,331
2,738,659	2,725,289	2,724,550	2,663,918		3,058,965
	 	 	 _		
 44,671,835	 43,415,914	 44,030,684	 40,934,833		40,776,712

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CHANGES IN NET ASSETS - (Continued)
LAST NINE FISCAL YEARS
(ACCRUAL BASIS OF ACCOUNTING)

	2009		2008	2007	2006	
Program Revenues	-	-	 -	-	-	
Governmental activities:						
Charges for services:						
Instruction:						
Regular	\$	391,253	\$ 303,926	\$ 345,929	\$ 84,355	
Special		8,457	<u>-</u>	_	_	
Vocational		32,398	34,023	39,330	41,557	
Adult/continuing		836,961	664,868	652,428	589,793	
Other instructional		, -	, <u>-</u>	-	-	
Support services:						
Administration		_	_	5,833	_	
Pupil		_	_	-	_	
Instructional staff		_	_	_	_	
Operations and maintenance		34,410	24,900	16,965	28,694	
Operation of non-instructional services:		,	,		,	
Food service operations		511,396	579,568	644,676	655,354	
Other non-instructional services		11,402	577	-	-	
Extracurricular activities		211,569	233,068	271,084	309,071	
		211,507	233,000	271,001	307,071	
Operating grants and contributions:						
Instruction:		1 227 040	1.515.206	1 701 022	1 225 005	
Regular		1,325,049	1,517,306	1,701,832	1,237,097	
Special		4,157,130	3,252,176	4,074,098	2,251,673	
Vocational		366,929	390,307	397,466	84,893	
Adult/continuing		372,031	466,812	698,186	349,259	
Other		223,329	322,429	157,654	1,324,856	
Support services:		.=	00.010	• • • • • • • •		
Pupil		170,492	83,919	251,380	224,718	
Instructional staff		1,045,023	1,132,362	1,324,585	1,695,283	
Board of education			<del>.</del>		54,053	
Administration		245,711	153,673	358,704	185,020	
Fiscal		10,145	13,136	13,477	14,304	
Operations and maintenance		-	-	-	4,736	
Pupil transportation		187,414	157,792	147,281	-	
Central		211,369	278,739	253,872	320,732	
Operation of non-instructional services:						
Food service operations		1,337,460	1,390,185	1,279,290	1,212,754	
Other non-instructional services		1,066,005	1,373,311	1,152,732	999,582	
Extracurricular activities		85,456	126,521	124,843	12,795	
Intergovernmental pass-through		-	-	471,955	443,045	
Capital grants and contributions:						
Instruction:						
Regular		_	_	24,846	_	
Support services:				,		
Instructional staff		_	_	_	_	
Operations and maintenance		22,215	43,061	95,031	_	
Pupil transportation		35,052	17,646	27,072	_	
Central		-			_	
Total governmental program revenues		12,898,656	12,560,305	14,530,549	12,123,624	
F-08.41.10.01.00		-,-, 5,000	 _,_,_,_,_	 .,,	 _,,	

 2005	 2004	 2003	 2002		2001	
\$ 110,615	\$ 110,688	\$ 148,786	\$ 223,095	\$	65,891	
36,023	17,363	31,507	36,208		31,123	
-	39	54	-		-	
-	-	-	-		-	
-	9	63	-		-	
31,429	29,151	2,985 28,166	170,000		61,854	
-	-	-	-		-	
314,422	326,083	304,763	441,723		449,897	
1 505 251	1 676 652	1.527.101	1 724 477		1 (10 020	
1,585,351 2,107,368	1,676,653 1,719,929	1,527,191 1,677,193	1,734,477 1,311,357		1,610,930 1,608,920	
154,035	104,712	30,222	297,059		114,422	
-	159,504	164,592	22,396		154,163	
176,315	107,328	242,472	175,533		124,287	
663,337	548,005	334,004	352,699		336,291	
-	-	-	-		100.000	
221,279	143,209	124,506	127,574		122,333	
13,395	15,949	16,110	16,158		18,067	
11,774	1,167	21,235	25,433		10.024	
34,599	36,635	45,332	104,062		19,934 90,286	
-	-	_	-		-	
884,804	150,808	205,118	154,969		182,748	
-	-	74,667	55,548		106,865	
460,726	474,829	471,584	493,335		477,444	
			65 520		143,387	
-	-	-	65,520		143,38/	
-	88,275	-	-		-	
-	-	451,653	1,481,430		-	
-	-	-	-		102,231 325,616	
6 805 472	 5 710 226	 5,902,203	 7,288,576		6,146,689	
6,805,472	 5,710,336	 5,902,205	 1,200,310		0,140,089	

--Continued

CHANGES IN NET ASSETS - (Continued)
LAST NINE FISCAL YEARS
(ACCRUAL BASIS OF ACCOUNTING)

	2009	2008	2007	2006	
Business-Type Activities:					
Charges for services:					
Food Service	\$ -	\$ -	\$ -	\$ -	
Adult Education	-	-	-	-	
Operating grants and contributions:					
Food Service	-	-	-	-	
Adult Education	<del></del>				
Total business-type activities program revenues					
Total primary government program revenues	12,898,656	12,560,305	14,530,549	12,123,624	
Net (Expense)/Revenue					
Governmental Activities	(37,373,761)	(36,234,027)	(34,983,999)	(37,883,873)	
Business-Type Activities					
Total primary government net expense	(37,373,761)	(36,234,027)	(34,983,999)	(37,883,873)	
General Revenues and Other					
Changes in Net Assets					
Governmental activities:					
Property taxes levied for:					
General purposes	18,167,066	17,786,660	17,988,435	18,310,310	
Debt service	77,442	277,686	293,068	283,257	
Capital projects	504,584	512,033	572,833	596,734	
Grants and entitlements not restricted					
to specific programs	18,738,297	17,217,113	16,127,728	16,892,666	
Investment earnings	168,072	406,737	545,097	440,921	
Miscellaneous	335,074	322,576	350,511	390,260	
Total governmental activities	37,990,535	36,522,805	35,877,672	36,914,148	
Transfers	-	-	-	-	
Special items			(543,770)		
Business-Type Activities:					
Investment earnings	-	-	-	-	
Miscellaneous					
Total business-type activities					
Transfers	<del>-</del>				
Change in Net Assets					
Governmental activities	616,774	288,778	349,903	(969,725)	
Business-type activities					
Total primary government	\$ 616,774	\$ 288,778	\$ 349,903	\$ (969,725)	

Source: School District financial records.

**Note:** During fiscal year 2007 the business-type activities were reclassified to governmental activities. 2006 amounts have been restated to reflect the fund reclassification.

2005		2004	 2003	2002	548,628 930,788 571,689 2,859,680 9,006,369 (31,571,058)			
\$ 662,188	\$	696,928	\$ 949,670	\$ 803,210	\$ 808,575			
575,775		626,650	695,097	338,387	548,628			
1,122,402		1,070,230	980,964	992,839	,			
 261,368		226,585	 276,555	 633,239	 571,689			
 2,621,733		2,620,393	 2,902,286	 2,767,675	 2,859,680			
 9,427,205		8,330,729	 8,804,489	 10,056,251	 9,006,369			
(35,127,704)		(34,980,289)	(35,403,931)	(30,982,339)	(31,571,058)			
(116,926)		(104,896)	 177,736	103,757	(199,285)			
(35,244,630)		(35,085,185)	 (35,226,195)	(30,878,582)	(31,770,343)			
18,066,764		15,280,800	17,247,472	16,497,807	15,139,082			
264,594		256,231	279,572	267,735	283,195			
554,784		515,487	628,736	602,540	576,148			
17,143,794		16,932,365	16,693,155	16,209,085	15,494,850			
227,824		102,701	181,966	276,677	585,070			
340,526		305,452	262,101	 	 381,487			
36,598,286		33,393,036	35,293,002	33,853,844	32,459,832			
(2,250)		(25,000)	(32,188)	(101,352)	(25,000)			
 		<u> </u>	 	 <u>-</u>	 			
_		1,568	-	_	-			
_		-	-	49,628	47,963			
-		1,568	-	49,628	47,963			
 2,250		25,000	 32,188	 101,352	 25,000			
1,468,332		(1,612,253)	(143,117)	2,770,153	863,774			
 (114,676)		(78,328)	 209,924	 254,737	 (126,322)			
\$ 1,353,656	\$	(1,690,581)	\$ 66,807	\$ 3,024,890	\$ 737,452			

# FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	2009		2008		2007	2006	
General Fund:							
Reserved	\$	2,536,281	\$ 1,903,046	\$	1,506,725	\$	1,664,279
Unreserved		(208,243)	 (340,751)	-	(81,769)		(167,288)
Total general fund	\$	2,328,038	\$ 1,562,295	\$	1,424,956	\$	1,496,991
All Other Governmental Funds:							
Reserved	\$	310,790	\$ 464,214	\$	544,164	\$	379,096
Unreserved, reported in:							
Special revenue funds		(190,478)	(135,860)		(34,131)		61,438
Debt service funds		281,697	269,920		156,171		142,945
Capital projects funds		165,891	235,258		345,598		558,361
Permanent fund		86,415	90,256		86,207		81,610
Total all other governmental funds	\$	654,315	\$ 923,788	\$	1,098,009	\$	1,223,450

Source: School District financial records.

**Note:** During fiscal year 2007 the nonmajor enterprise funds were reclassified to nonmajor special revenue funds. 2006 amounts have been restated to reflect the fund reclassification.

 2005		2004	 2003	2002		 2001	2000	
\$ 1,915,740 (143,758)	\$	891,202 (715,758)	\$ 2,930,724 51,359	\$	1,405,980 1,352,474	\$ 1,738,461 30,679	\$	2,257,629 57,641
\$ 1,771,982	\$	175,444	\$ 2,982,083	\$	2,758,454	\$ 1,769,140	\$	2,315,270
\$ 503,733	\$	547,633	\$ 661,396	\$	288,341	\$ 400,161	\$	374,580
324,138		439,300	229,694		560,210	586,273		189,087
120,732		107,780	135,109		258,895	289,074		331,243
582,865		519,727	1,465,274		1,908,654	203,680		777,522
 76,174		75,649	 66,864			 		
\$ 1,607,642	\$	1,690,089	\$ 2,558,337	\$	3,016,100	\$ 1,479,188	\$	1,672,432

#### CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	2009	2008	2007	2006	2005
Revenues					
From local sources:					
Taxes	\$ 18,657,994	\$ 18,915,186	\$ 18,269,526	\$ 18,632,648	\$ 19,936,270
Tuition	912,558	584,044	583,676	418,148	16,996
Charges for services	500,573	565,621	631,607	637,528	-
Earnings on investments	142,668	367,488	497,826	375,605	188,216
Decrease in fair market value of investments	(10,907)	(16,852)	-	-	-
Extracurricular	215,229	236,953	271,084	257,721	265,631
Classroom materials and fees	125,312	119,215	118,111	57,536	61,319
Other local revenues	725,686	671,731	1,151,853	646,334	470,774
Other revenue	94,919	135,064	80,125	81,817	71,598
Intergovernmental - State	22,618,868	21,478,637	20,276,250	20,054,027	18,993,559
Intergovernmental - Federal	6,628,778	7,134,955	7,245,259	7,335,697	3,716,828
Total revenues	50,611,678	50,192,042	49,125,317	48,497,061	43,721,191
Expenditures					
Current:					
Instruction:	10 702 002	16 504 207	16 907 266	16 266 744	16 400 000
Regular	18,782,983	16,594,297	16,807,366	16,366,744	16,490,009
Special	8,324,110	8,882,210	8,411,417	8,072,621	7,662,198
Vocational	1,658,973	1,709,504	1,543,988	1,456,536	1,391,347
Adult/continuing	1,313,638	1,201,522	1,205,361	1,251,260	131,595
Other	511,302	356,416	166,569	1,464,108	-
Support services:	1.005.111	2.052.502	1.052.040	1.007.004	1.505.041
Pupil	1,807,144	2,052,683	1,963,948	1,837,836	1,797,261
Instructional staff	1,957,169	2,542,778	2,540,088	2,732,868	1,529,453
Board of education	219,506	225,384	251,748	262,873	290,483
Administration	3,120,041	3,334,918	3,210,607	3,050,199	3,085,533
Fiscal	795,071	849,145	800,062	774,424	750,121
Business	164,658	170,505	179,790	166,666	165,455
Operations and maintenance	3,744,485	3,781,806	3,776,097	4,050,372	3,831,026
Pupil transportation	1,556,544	1,527,984	1,480,076	1,296,568	1,428,252
Central	942,876	892,227	846,349	723,054	613,444
Operation of non-instructional services:					
Food service operations	1,864,054	1,942,459	1,840,387	1,847,912	-
Operation of non-instructional services	1,148,452	1,521,894	1,292,923	966,801	325,029
Extracurricular activities	1,048,179	1,331,218	1,189,397	1,060,887	969,105
Intergovernmental pass-through	-	-	466,094	425,781	475,587
Facilities acquisitions and construction	783,844	807,741	899,370	859,839	577,370
Capital outlay	-	-	-	474,690	-
Debt service:					
Principal retirement	386,275	456,362	476,908	484,516	358,226
Interest and fiscal charges	27,431	45,198	63,618	69,354	76,618
Bond issuance expenses	-				
Total expenditures	50,156,735	50,226,251	49,412,163	49,695,909	41,948,112
Excess of revenues over (under) expenditures	454,943	(34,209)	(286,846)	(1,198,848)	1,773,079
Other Financing Sources (Uses)					
Transfers in	-	166,354	-	40,000	-
Transfers (out)	(26)	(166,354)	-	(40,000)	(2,250)
Sale of assets	15,371	-	133,897	5,055	300
Capital lease transaction	-	-	-	474,690	-
Accrued interest on sale of bonds	-	-	-	-	-
Premium on bonds sold	-	-	-	-	-
Proceeds from sale of bonds	-	-	-		
Payment to refunding bond escrow agent	<del>-</del>		<del>-</del>		
Total other financing sources (uses)	15,345		133,897	479,745	(1,950)
Net change in fund balances	\$ 470,288	\$ (34,209)	\$ (152,949)	\$ (719,103)	\$ 1,771,129
Debt service as a percentage of noncapital					
expenditures	0.83%	1.01%	1.11%	1.13%	1.05%

Source: School District financial records.

Note: During fiscal year 2007 the nonmajor enterprise funds were reclassified to nonmajor special revenue funds. 2006 amounts have been restated to reflect the fund reclassification.

2004		2003		2002		2001		2000
		.=		.=				
\$ 15,580,501 14,179	\$	17,901,465 15,138	\$	17,135,168 53,183	\$	15,861,657 22,679	\$	15,015,732 49,891
88,501		165,834		250,564		556,133		513,766
250,147		301,273		441,808		381,498		-
61,982		-		-		-		-
511,143		1,029,049		1,959,907		693,879		673,924
4,617		-		6,199		-		-
18,964,681 3,205,226		18,632,833 2,712,806		18,270,681 2,685,965		18,287,000 2,170,854		17,048,680 2,223,246
38,680,977	-	40,758,398		40,803,475		37,973,700		35,525,239
36,060,377		40,736,336		40,003,473		37,973,700		33,323,239
17,166,133		16,414,963		15,811,739		15,500,528		14,631,441
6,669,449		6,323,095		5,985,367		5,824,123		5,555,919
1,286,642		1,386,612		1,453,929		1,586,067		1,513,918
145,696 -		169,924 -		145,869		143,529		139,422
1,671,810		1,693,620		1,541,838		1,430,273		1,348,923
1,605,101		1,655,470		1,626,416		1,574,427		1,533,112
200,544		202,519		185,540		168,475		170,249
2,933,747		3,012,020		2,830,156		2,698,824		2,508,181
751,115		661,892		661,551		609,743		587,700
157,280		231,606		210,522		213,822		209,849
3,988,505		3,922,833		3,622,467		3,911,341		3,781,643
1,301,927		1,425,327		1,280,744		1,282,627		1,234,585
639,614		464,240		143,586		1,225,102		414,020
154,312		- 164,257		243,554		180,215		140,892
1,040,791		1,017,789		1,118,394		1,088,404		825,537
483,133		501,876		454,538		513,265		480,154
1,630,296		1,290,770		610,757		722,750		730,069
-		1,068,959		-		-		-
368,346		265,648		216,468		281,468		271,468
102,414		75,847		107,492		120,575		135,035
		42,032				<u> </u>		_
42,296,855		41,991,299		38,250,927		39,075,558		36,212,117
(3,615,878)		(1,232,901)		2,552,548		(1,101,858)		(686,878)
40,000		-		14,000		223,184		582,166
(65,000)		(25,000)		(39,000)		(248,184)		(632,166)
1,227		3,689		-		3,615		2,948
-		1,068,959		-		-		-
-		2,156		-		-		-
-		79,749		-		-		-
_		1,090,000 (1,277,717)		-		-		-
(23,773)		941,836		(25,000)		(21,385)		(47,052)
\$ (3,639,651)	\$	(291,065)	\$	2,527,548	\$	(1,123,243)	\$	(733,930)
1.16%	_	0.95%	_	0.85%	_	1.05%	_	1.15%
1.1070		0.,0,0		0.00,0		1.00 /0		1.15/0

#### ASSESSED VALUATION AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN YEARS

Real Property (a)

	Agı	ricultural	Mineral		Industrial		Commercial	Residential	Pu	ıblic Utility	Total
Collection Year						A	ssessed Value				
2009	\$	181,980	\$	-	\$ 16,742,340	\$	123,953,450	\$ 332,146,200	\$	3,774,400	\$ 476,798,370
2008		182,000		-	16,896,990		128,508,900	329,775,550		4,386,250	479,749,690
2007		182,000		-	17,525,390		124,550,440	329,449,350		3,337,540	475,044,720
2006		168,770		-	16,619,430		111,821,630	293,044,460		2,311,140	423,965,430
2005		168,770		-	17,028,420		114,167,900	290,675,360		2,298,690	424,339,140
2004		371,230		-	16,217,950		114,828,820	287,832,650		2,316,650	421,567,300
2003		212,120		-	16,157,600		102,606,530	240,620,860		2,114,720	361,711,830
2002		281,800		-	16,435,150		100,620,080	237,413,710		2,408,720	357,159,460
2001		290,240		-	16,234,290		95,987,320	235,271,770		2,676,410	350,460,030
2000		294,540		-	16,652,350		86,399,460	212,020,030		2,959,910	318,326,290

<sup>(</sup>a) The assessed value of real property is fixed at 35% of true value.

<sup>(</sup>b) Tangible personal property and public utility tangible property are assessed at varying percentages of true value. As categories of tangible personal property have not been separated for this table, the maximum assessed rate of 25% of true value is assumed.

Tangible Personal Property (b)

Total

Tangible	Public Utility (b)			•		Total				
 Assesse	ed Value				Assessed Value		Estimated Actual Value	%		
\$ 16,445,780	\$	\$ 11,862,000 \$		28,307,780	\$	505,106,150	\$ 1,475,512,177	34.23%		
16,223,675		15,507,850		31,731,525		511,481,215	1,497,639,500	34.15%		
47,462,890		15,306,600		62,769,490		537,814,210	1,608,348,589	33.44%		
61,717,130		16,151,090		77,868,220		501,833,650	1,522,802,680	32.95%		
70,733,492		16,654,580		87,388,072		511,727,212	1,561,949,831	32.76%		
64,275,034		17,514,670		81,789,704		503,357,004	1,531,636,816	32.86%		
70,518,286		17,798,430		88,316,716		450,028,546	1,386,729,235	32.45%		
76,042,536		17,532,410		93,574,946		450,734,406	1,394,755,384	32.32%		
65,521,406		23,655,510		89,176,916		439,636,946	1,358,022,035	32.37%		
64,159,264		22,875,100		87,034,364		405,360,654	1,257,641,142	32.23%		

## DIRECT AND OVERLAPPING PROPERTY TAX RATES (RATE PER \$1,000 OF ASSESSED VALUE) LAST TEN YEARS

	Ove	erlapping R	ates	Direct Rates									
Tax Year/ Collection	~ .	<b>~</b> 1.				ted							
Year	County	City	Library	General	Bond	Capital	Library	Unvoted	Total				
2008/2009	8.80	4.25	0.70	69.90	-	2.00	1.50	3.45	76.85				
2007/2008	8.80	4.25	0.70	69.90	0.60	2.00	0.80	3.45	76.75				
2006/2007	8.80	4.25	0.70	64.50	0.60	2.00	0.80	3.45	71.35				
2005/2006	8.80	4.25	0.70	64.50	0.60	2.00	0.80	3.45	71.35				
2004/2005	8.80	4.25	0.70	64.50	0.60	2.00	0.80	3.45	71.35				
2003/2004	8.80	4.25	0.70	64.50	0.60	2.00	0.80	3.45	71.35				
2002/2003	8.30	4.25	1.26	59.10	0.65	2.00	0.80	3.45	66.00				
2001/2002	8.30	4.25	1.26	59.10	0.65	2.00	0.80	3.45	66.00				
2000/2001	8.30	4.25	1.26	59.10	0.65	2.00	0.80	3.45	66.00				
1999/2000	8.30	4.25	1.26	59.55	1.04	2.00	0.80	3.45	66.84				

### PRINCIPAL TAXPAYERS DECEMBER 31, 2008 AND DECEMBER 31, 1999

#### **December 31, 2008**

Taxpayer	 Taxable Assessed Value	Percentage of Total District Taxable Assessed Value		
Cedar Fair	\$ 41,593,950	1	8.23%	
Ohio Edison Company	8,568,260	2	1.70%	
Firelands Regional Health System	6,798,420	3	1.35%	
Norfold & Western Railway	4,988,540	4	0.99%	
Key Real Estate LTD	3,697,930	5	0.73%	
S & S Realty	3,595,000	6	0.71%	
CNL Income Sandusky Marina	2,494,360	7	0.49%	
Myers Industries, Inc.	2,291,000	8	0.45%	
Providence Care Center	2,194,100	9	0.43%	
Sandusky Limited	 1,835,400	10	0.36%	
Total	\$ 78,056,960		15.45%	

#### December 31, 1999

Taxpayer	 Taxable Assessed Value Rank					
Cedar Fair	\$ 44,860,915	1	11.07%			
Ohio Edison Company	11,377,220	2	2.81%			
Sandusky International, Inc.	8,669,160	3	2.14%			
Sandusky Limited	5,207,440	4	1.28%			
Columbia Gas	5,174,580	5	1.28%			
Whirley of Ohio	4,759,160	6	1.17%			
Ameritech	4,356,330	7	1.07%			
Norfold & Western Railway	4,147,820	8	1.02%			
S & S Realty	3,454,770	9	0.85%			
U.S. Tsubaki, Inc.	 3,089,690	10	0.76%			
Total	\$ 95,097,085		23.46%			

### PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN CALENDAR YEARS

Tax Year/ Collection Year	 Current Levy	 Delinquent Levy	 Total Levy	Current Collection		Percent of Current Levy Collected	
2008	\$ 19,473,593	\$ 2,642,063	\$ 22,115,656	\$	18,217,297	93.55%	
2007	19,393,383	1,846,072	21,239,455		18,651,516	96.17%	
2006	20,720,288	1,920,550	22,640,838		20,065,112	96.84%	
2005	21,223,829	2,211,289	23,435,118		21,051,418	99.19%	
2004	20,442,705	1,734,604	22,177,309		19,382,866	94.82%	
2003	17,652,495	2,105,329	19,757,824		17,035,565	96.51%	
2002	18,347,729	1,674,936	20,022,665		17,526,738	95.53%	
2001	18,508,626	1,922,074	20,430,700		17,883,528	96.62%	
2000	18,574,729	1,485,583	20,060,312		17,937,542	96.57%	
1999	17,604,120	1,394,282	18,998,402		17,095,970	97.11%	

elinquent Collection	Total Collection	Total Collection As a Percent of Total Levy		
\$ 997,192	\$ 19,214,489	86.88%		
964,089	19,615,605	92.35%		
944,693	21,009,805	92.80%		
742,785	21,794,203	93.00%		
800,794	20,183,660	91.01%		
704,363	17,739,928	89.79%		
537,681	18,064,419	90.22%		
637,845	18,521,373	90.65%		
499,639	18,437,181	91.91%		
527,908	17,623,878	92.77%		

#### RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

**Governmental Activities** 

		1 11111101110011 1 1 0 0 1 1 1 0 1 1						
Fiscal Year	General Asbestos Obligation Abatement Bonds Loan		Capital Leases	(a) Total Primary Government	(b) Percentage of Personal Income	(b) Per Capita	(b) Per ADM	
2009	\$ -	\$ -	\$ 330,441	\$ 330,441	0.07%	\$ 12	\$ 91	
2008	135,000	-	581,716	716,716	0.14%	26	187	
2007	320,000	30,733	822,345	1,173,078	0.23%	42	304	
2006	505,000	92,201	1,052,785	1,649,986	0.33%	59	407	
2005	695,000	153,669	811,143	1,659,812	0.33%	60	397	
2004	885,000	215,137	917,901	2,018,038	0.40%	72	473	
2003	1,090,000	276,605	1,019,779	2,386,384	0.47%	86	555	
2002	1,395,000	338,073	-	1,733,073	0.34%	62	395	
2001	1,550,000	399,541	-	1,949,541	0.39%	70	428	
2000	1,770,000	461,009	-	2,231,009	0.65%	75	477	

#### Sources:

<sup>(</sup>a) See notes to the financial statements regarding the District's outstanding debt information.

<sup>(</sup>b) See schedule "Demographic and Economic Statistic, Last Ten Years" for personal income, per capita, population and enrollment information.

### RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

#### **General Bonded Debt Outstanding**

Fiscal Year	General Obligation Bonds	Total	Percentage of Actual Taxable Value of Property	Per Capita
2009	\$ -	\$ -	-	-
2008	135,000	135,000	0.01%	5
2007	320,000	320,000	0.02%	11
2006	505,000	505,000	0.03%	18
2005	695,000	695,000	0.04%	25
2004	885,000	885,000	0.06%	32
2003	1,090,000	1,090,000	0.08%	39
2002	1,395,000	1,395,000	0.10%	50
2001	1,550,000	1,550,000	0.11%	56
2000	1,770,000	1,770,000	0.14%	59

**Note**: Details regarding the District's outstanding debt can be found in the notes to the financial statements.

#### DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF JUNE 30, 2009

Governmental Unit	Assessed Valuation (1)	Debt Outstanding (2)	Estimated Percentage Applicable (2)	Estimated Share of Overlapping Debt (2)	
Direct:					
Sandusky City School District	\$ 505,106,150	\$ -	100.00%	\$ -	
	505,106,150				
Overlapping:					
City of Sandusky	505,106,150	22,633,729	100.00%	22,633,729	
Erie County	2,053,952,400	53,149,669	24.59%	13,069,504	
Total Overlapping	2,559,058,550	75,783,398		35,703,233	
Total direct and overlapping debt	\$ 3,064,164,700	\$ 75,783,398		\$ 35,703,233	

<sup>(1)</sup> Source: Sandusky City School District, City of Sandusky Finance Department and Erie County Auditor.

<sup>(2)</sup> Source: Ohio Municipal Advisory Council. Percentages were determined by dividing the assessed valuation of the political subdivision located within the boundaries of the District by the total assessed valuation of the subdivision. The valuations used were for the 2007 collection year.

#### LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

Fiscal Year	 Voted Debt Limit	Total Debt Applicable to Limit	ebt Service lable Balance	Net Debt Applicable to Limit	Voted Legal Debt Margin	Total Net Debt Applicable to Limit as a Percentage of Debt Limit
2009	\$ 44,107,079	\$ -	\$ 281,697	\$ (281,697)	\$ 44,388,776	-0.64%
2008	44,206,589	135,000	298,281	(163,281)	44,369,870	-0.37%
2007	43,745,875	320,000	209,513	110,487	43,635,388	0.25%
2006	45,165,029	505,000	165,671	339,329	44,825,700	0.75%
2005	46,055,449	695,000	146,035	548,965	45,506,484	1.19%
2004	45,302,130	885,000	122,236	762,764	44,539,366	1.68%
2003	40,502,569	1,090,000	166,847	923,153	39,579,416	2.28%
2002	40,566,097	1,395,000	274,437	1,120,563	39,445,534	2.76%
2001	39,567,325	1,550,000	307,764	1,242,236	38,325,089	3.14%
2000	36,482,459	1,770,000	374,377	1,395,623	35,086,836	3.83%

Source: Erie County Auditor and District financial records

**Note:** Ohio Bond Law sets a limit of 9% for voted debt and 1/10 of 1% for unvoted debt.

**Note:** Voted Debt Margins are determined without reference to applicable monies in the District's debt service fund.

**Note:** Beginning in fiscal year 2007 the amount of assessed valuation for railroad and telephone personal property has been excluded from the debt margin calculation.

### DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN CALENDAR YEARS

		Per Capita	Median			Unemp	ates (4)	
		Personal	Personal	Family	School	Erie		United
Year	Population (1)	Income (2)	Income (2)	Income (2)	Enrollment (3)	County	Ohio	States
2008	27,844	18,111	504,282,684	37,749	3,641	7.3%	6.5%	5.8%
2007	27,844	18,111	504,282,684	37,749	3,836	5.9%	6.7%	5.7%
2006	27,844	18,111	504,282,684	37,749	3,864	5.9%	5.5%	4.6%
2005	27,844	18,111	504,282,684	37,749	4,058	6.4%	5.9%	5.1%
2004	27,844	18,111	504,282,684	37,749	4,186	6.5%	6.2%	5.5%
2003	27,844	18,111	504,282,684	37,749	4,262	6.1%	6.2%	6.0%
2002	27,844	18,111	504,282,684	37,749	4,302	5.7%	5.7%	5.8%
2001	27,844	18,111	504,282,684	37,749	4,386	4.7%	4.4%	4.7%
2000	27,844	18,111	504,282,684	37,749	4,555	4.2%	4.0%	4.0%
1999	29,764	11,620	345,857,680	28,544	4,674	4.4%	4.3%	4.2%

<sup>(1 &</sup>amp; 2) U. S. Census Bureau

<sup>(3)</sup> District records

<sup>(4)</sup> Bureau of Labor Statistics, U.S. Department of Labor

#### PRINCIPAL EMPLOYERS DECEMBER 31, 2008 AND DECEMBER 31, 2004

		2008			2004	
Employer	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
Magnum Management Corp.	6,195	1	50.37%	6,583	1	51.43%
Firelands Regional Health System	1,600	2	13.01%	1,979	2	15.46%
Sandusky Board of Education	857	3	6.97%	914	3	7.14%
Erie County	727	4	5.91%	683	4	5.34%
Delphi Automotive Systems	500	5	4.07%	286	6	2.23%
Stein Hospice Service	318	6	2.59%			
City of Sandusky	310	7	2.52%	399	5	3.12%
FMC Food Tech.	251	8	2.04%	228	7	1.78%
Lewco, Inc.	144	9	1.17%			
Sandusky International, Inc.	130	10	1.06%			
Sandusky Limited				185	8	1.45%
The G & C Foundry				150	9	1.17%
Sandusky Internists, Inc.				26	10	0.20%
Total	11,032		89.71%	11,433		89.32%
Total City Employment	12,300			12,800		

Source: City of Sandusky

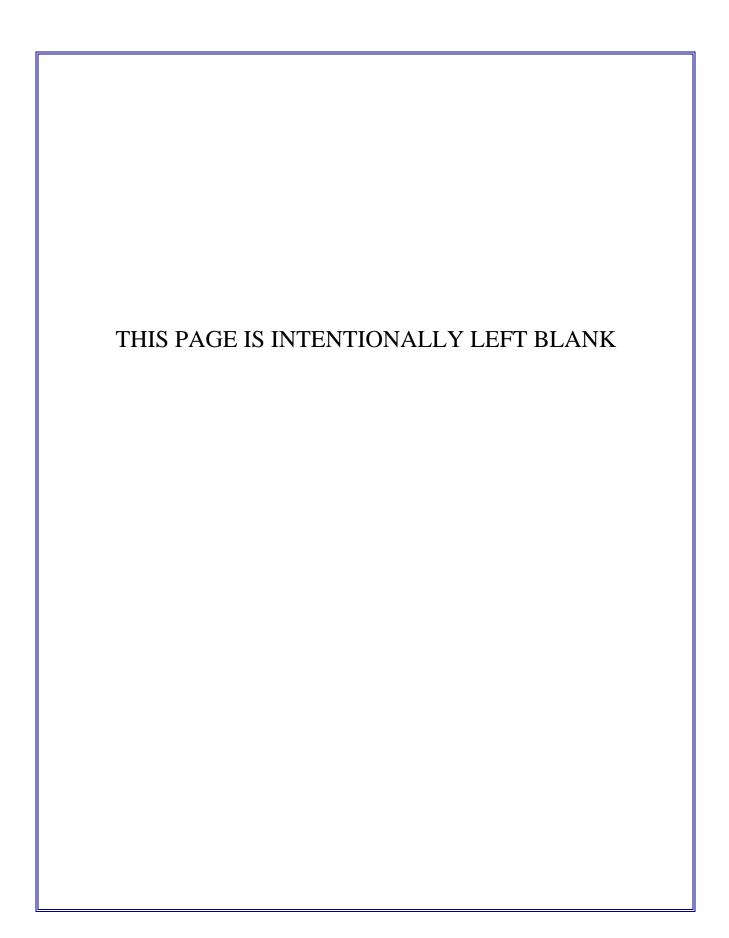
Note: Information on principal employers prior to 2004 was not available. Information is available by calendar year only.

#### STAFFING STATISTICS FULL TIME EQUIVALENTS (FTE) BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

Туре	2009	2008	2007	2006	2005	2004
Administration:	25	29	30	30	30	31
Adult Education:	6	10	10	11	10	10
Certificated Staff:	334	342	345	360	346	352
Teaching Staff:						
Preschool	5	5	4	4	4	4
Elementary School K-6	132	127	130	145	138	146
Jr. High School 7-8	43	45	47	41	46	49
High School 9-12	92	86	87	89	88	87
Tutors	26	44	41	45	31	26
Others	15	17	17	17	20	21
Auxiliary Positions:						
Counselors	9	9	10	10	10	10
Speech Therapists	5	5	5	5	5	5
Psychologists	4	4	4	4	4	4
Support Staff:	175	173	171	175	175	191
Secretarial	33	33	33	34	32	31
Teacher Aides	38	36	35	38	38	48
Technical	1	-	-	-	-	-
Cafeteria Workers	34	34	34	36	38	39
Custodial	30	31	32	35	36	40
Maintenance	4	4	4	4	4	4
Bus Driver	33	33	31	26	25	27
Mechanics	2	2	2	2	2	2
Total	540	554	556	576	561	584

Source: School District records

2003	2002	2001	2000	
31	30	30	33	
11	11	11	10	
358	358	355	354	
4	4	3	3	
149	149	150	152	
54	54	54	53	
93	94	93	92	
26	26	21	20	
16	14	19	18	
9	9	9	9	
4	5	4	5	
3	3	2	2	
197	203	202	204	
32	31	31	33	
57	60	59	58	
-	-	-	-	
39	40	41	40	
37	40	40	40	
4	4	4	4	
26	26	25	27	
2	2	2	2	
597	602	598	601	



#### OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS

Function	2009	2008	2007	2006	2005	2004	2003	2002	2001	2000
Instruction:										
Regular and Special										
Enrollment (students)	3,641	3,836	3,864	4,058	4,186	4,262	4,302	4,386	4,555	4,674
Graduates	227	232	223	222	235	226	220	226	230	290
Support services:										
Board of education										
Regular meetings per year	15	15	15	15	17	16	18	18	18	19
Special meetings per year	1	2	4	5	7	4	27	10	7	5
Administration										
Student attendance rate	94.0	94.3	94.2	94.5	96.3	97.6	94.3	94.0	91.7	98.8
Fiscal										
Nonpayroll checks										
issued	4,704	4,950	5,192	5,285	4,968	5,132	5,359	5,703	5,661	5,536
Operations and maintenance										
Work orders completed	2,131	1,911	1,895	2,000	2,210	2,452	2,262	1,919	N/A	N/A
Square footage										
maintained	906,601	906,601	939,239	939,239	939,239	939,239	939,239	939,239	939,239	939,239
Pupil transportation										
Avg. students transported										
daily	1,913	2,005	2,005	2,070	2,132	2,753	2,711	2,684	2,366	2,130
Food service operations										
Meals served to students	617,058	654,471	639,947	623,447	593,701	587,303	534,960	518,247	529,618	516,365

Source: District records

#### CAPITAL ASSET STATISTICS LAST NINE FISCAL YEARS

	2009	2008	2007	2006	2005	
Governmental Activities:						
Land	\$ 2,079,726	\$ 2,079,726	\$ 2,079,726	\$ 2,280,969	\$ 2,280,969	
Land improvements	267,256	282,992	213,418	144,729	138,024	
Buildings and improvements	6,135,289	6,001,876	6,262,563	6,700,918	6,688,271	
Furniture, fixtures and equipment	1,039,631	1,140,813	1,057,782	1,130,783	1,032,066	
Vehicles	811,283	822,158	918,297	943,298	1,098,160	
Total Governmental Activities						
Capital Assets, net	\$ 10,333,185	\$ 10,327,565	\$ 10,531,786	\$ 11,200,697	\$ 11,237,490	
<b>Business-Type Activities:</b>						
Furniture, fixtures and equipment					110,021	
Total Business-Type Activities						
Capital Assets, net	\$ -	\$ -	\$ -	\$ -	\$ 110,021	
Primary Government:						
Land	\$ 2,079,726	\$ 2,079,726	\$ 2,079,726	\$ 2,280,969	\$ 2,280,969	
Land improvements	267,256	282,992	213,418	144,729	138,024	
Buildings and improvements	6,135,289	6,001,876	6,262,563	6,700,918	6,688,271	
Furniture, fixtures and equipment	1,039,631	1,140,813	1,057,782	1,130,783	1,142,087	
Vehicles	811,283	822,158	918,297	943,298	1,098,160	
Total Primary Government						
Capital Assets, net	\$ 10,333,185	\$ 10,327,565	\$ 10,531,786	\$ 11,200,697	\$ 11,347,511	

Source: School District financial records.

Note: Amounts above are presented net of accumulated depreciation.

**Note:** During fiscal year 2007 the business-type activities were reclassified to governmental activities. 2006 amounts have been restated to reflect the fund reclassification.

2004	2003	2002	2001
\$ 2,280,969 146,676 6,981,376 1,063,138 1,060,785	\$ 2,280,969 155,327 6,170,418 708,959 1,147,484	\$ 2,280,969 163,978 5,474,194 490,367 1,061,354	\$ 2,280,969 172,629 5,544,929 534,458 1,047,965
\$ 11,532,944	\$ 10,463,157	\$ 9,470,862	\$ 9,580,950
1,183	115,191	105,959	37,197
\$ 1,183	\$ 115,191	\$ 105,959	\$ 37,197
\$ 2,280,969	\$ 2,280,969	\$ 2,280,969	\$ 2,280,969
146,676	155,327	163,978	172,629
6,981,376	6,170,418	5,474,194	5,544,929
1,064,321	824,150	596,326	571,655
1,060,785	1,147,484	1,061,354	1,047,965
\$ 11,534,127	\$ 10,578,348	\$ 9,576,821	\$ 9,618,147

#### SCHOOL BUILDING INFORMATION LAST TEN FISCAL YEARS

	2009	2008	2007	2006	2005	2004	2003
Campbell Elementary (1884/1991)							
Square feet	28,860	28,860	28,860	28,860	28,860	28,860	28,860
Capacity (students)	250	250	250	250	250	250	250
Enrollment	CLOSED	CLOSED	CLOSED	CLOSED	CLOSED	197	195
Hancock Elementary (1923/'28/'31/'49/'66)							
Square feet	47,223	47,223	47,223	47,223	47,223	47,223	47,223
Capacity (students)	525	525	525	525	525	525	525
Enrollment	324	323	320	336	342	344	335
Madison Elementary (1939/1991)							
Square feet	29,937	29,937	29,937	29,937	29,937	29,937	29,937
Capacity (students)	250	250	250	250	250	250	250
Enrollment	151	231	238	203	242	220	229
Mills Elementary (1954/1991)							
Square feet	38,605	38,605	38,605	38,605	38,605	38,605	38,605
Capacity (students)	475	475	475	475	475	475	475
Enrollment	288	304	317	278	295	301	301
Monroe Elementary (1894/1903/1991)							
Square feet	32,638	32,638	32,638	32,638	32,638	32,638	32,638
Capacity (students)	325	325	325	325	325	325	325
Enrollment	CLOSED	CLOSED	CLOSED	240	243	209	203
Ontario Elementary (1952/1968)							
Square feet	42,347	42,347	42,347	42,347	42,347	42,347	42,347
Capacity (students)	500	500	500	500	500	500	500
Enrollment	377	368	381	344	356	354	345
Osborne Elementary (1890/1991)							
Square feet	43,842	43.842	43,842	43,842	43,842	43,842	43,842
Capacity (students)	375	375	375	375	375	375	375
Enrollment	280	317	324	309	311	289	306
Venice Heights Elementary (1970)	200	017	<i>52</i> .	20)	011	20)	200
Square feet	43,740	43,740	43,740	43,740	43,740	43,740	43,740
Capacity (students)	550	550	550	550	550	550	550
Enrollment	389	392	400	358	357	324	362
Adams Jr. High (1867/1914/1977)	30)	3,2	100	330	337	321	302
Square feet	91,935	91,935	91,935	91,935	91,935	91,935	91,935
Capacity (students)	500	500	500	500	500	500	500
Enrollment	217	266	279	336	285	310	318
Jackson Jr. High (1898/1927/1937)	217	200	217	330	203	310	310
Square feet	86,994	86,994	86,994	86,994	86,994	86,994	86,994
Capacity (students)	500	500	500	500	500	500	500,554
Enrollment	241	260	336	303	294	316	281
Sandusky High School (1957/'67/'70/'73)	241	200	330	303	234	310	261
Square feet	370,000	370,000	370,000	370,000	370,000	370,000	370,000
Capacity (students)	2,250	2,250	2,250	2,250	2,250	2,250	2,250
Enrollment	1,276	1,252	1,191	1,184	1,220	1,238	1,288
Barker Alternative School (1874/1924)	1,270	1,232	1,191	1,104	1,220	1,236	1,200
	24 625	24 625	24 625	24 625	24,635	24 625	24,635
Square feet	24,635	24,635	24,635	24,635		24,635	
Capacity (students) Enrollment	175	175	175	175	175	175	175
	CLOSED	CLOSED	CLOSED	57	35	46	52
Central office (1926)	24.400	24.400	24.400	24.400	24.400	24.400	24.400
Square feet	24,488	24,488	24,488	24,488	24,488	24,488	24,488
Transportation and warehouse (Unknown/199	*	14045	14045	14045	14045	14045	14045
Square feet	14,845	14,845	14,845	14,845	14,845	14,845	14,845
Stadium (1935)	10.150	10.170	10.150	10 170	10.170	10.170	10.150
Square feet	19,150	19,150	19,150	19,150	19,150	19,150	19,150

Source: District records

 $\textbf{Note:} \ Year \ of \ original \ construction \ and \ subsequent \ additions \ are \ in \ parentheses.$ 

Capacity is based on an average student/teacher ratio of 25 to 1.

2002	2001	2000
28,860	28,860	28,860
250	250	250
208	227	233
208	221	233
47,223	47,223	47,223
525	525	525
322	305	344
29,937	29,937	29,937
250	250	250
230	257	278
38,605	38,605	38,605
475	475	475
314	313	322
32,638	32,638	32,638
325	325	325
196	198	197
42,347	42,347	42,347
500	500	500
341	334	337
43,842	43,842	43,842
375	375	375
298	321	316
43,740	43,740	43,740
550	550	550
368	350	357
91,935	91,935	91,935
500	500	500
303	338	376
86,994	86,994	86,994
500	500	500
337	340	335
370,000	370,000	370,000
2,250	2,250	2,250
1,290	1,275	1,370
24,635	24,635	24,635
175	175	175
46	128	90
24,488	24,488	24,488
14,845	14,845	14,845
19,150	19,150	19,150

#### OPERATING STATISTICS LAST TEN FISCAL YEARS

<b>General Government</b>		<b>Governmental Activities (2)</b>						
Fiscal Year	Exp	penditures (1)	Cost per pupil	E	Expenses (1)		Cost per pupil	Enrollment
2009	\$	49,743,029	\$ 13,662	\$	50,245,487	\$	13,800	3,641
2008		49,724,691	12,963		48,749,820		12,709	3,836
2007		48,871,637	12,648		49,451,616		12,798	3,864
2006		49,142,039	12,110		49,938,847		12,306	4,058
2005		41,513,267	9,917		41,857,263		9,999	4,186
2004		41,826,095	9,814		40,599,480		9,526	4,262
2003		41,607,772	9,672		41,223,751		9,582	4,302
2002		37,926,967	8,647		38,164,868		8,702	4,386
2001		38,673,515	8,490		37,598,379		8,254	4,555
2000		35,805,614	7,661		N/A		N/A	4,674

Source: District records

**Note:** During fiscal year 2007 the business-type activities were reclassified to governmental activities. 2006 amounts have been restated to reflect the fund reclassification.

<sup>(1)</sup> Debt Service totals have been excluded.

<sup>(2)</sup> The District implemented GASB 34 in fiscal year 2001.

_	Percent Change	Teaching Staff	Pupil/Teacher Ratio	Student Attendance Percentage	Student Free & Reduced Lunch Percentage	
	-5.08%	313	11.63	94.00%	71.00%	
	-0.72%	324	11.84	95.30%	71.50%	
	-4.78%	326	11.85	94.20%	58.12%	
	-3.06%	341	11.90	94.50%	61.80%	
	-1.78%	327	12.80	96.30%	60.60%	
	-0.93%	333	12.80	97.63%	55.60%	
	-1.92%	342	12.58	94.30%	57.10%	
	-3.71%	341	12.86	94.03%	39.30%	
	-2.55%	340	13.40	91.70%	51.10%	
	2.01%	338	13.83	98.77%	48.10%	

### CERTIFICATED STAFF TRAINING LAST TEN FISCAL YEARS

**Certificated Staff Training** 

Year	Non-Deg	BA	BA+12	BA+24	MA	MA+12	MA+24	Total
2009	-	39	21	72	108	48	71	359
2008	-	32	24	88	103	44	51	342
2007	-	40	35	80	100	44	46	345
2006	-	52	41	84	102	40	41	360
2005	-	50	45	75	100	36	40	346
2004	1	58	43	88	89	31	42	352
2003	1	83	42	96	73	26	37	358
2002	1	86	48	104	56	25	38	358
2001	1	87	43	110	54	25	35	355
2000	1	94	45	113	46	22	33	354

Source: District Records

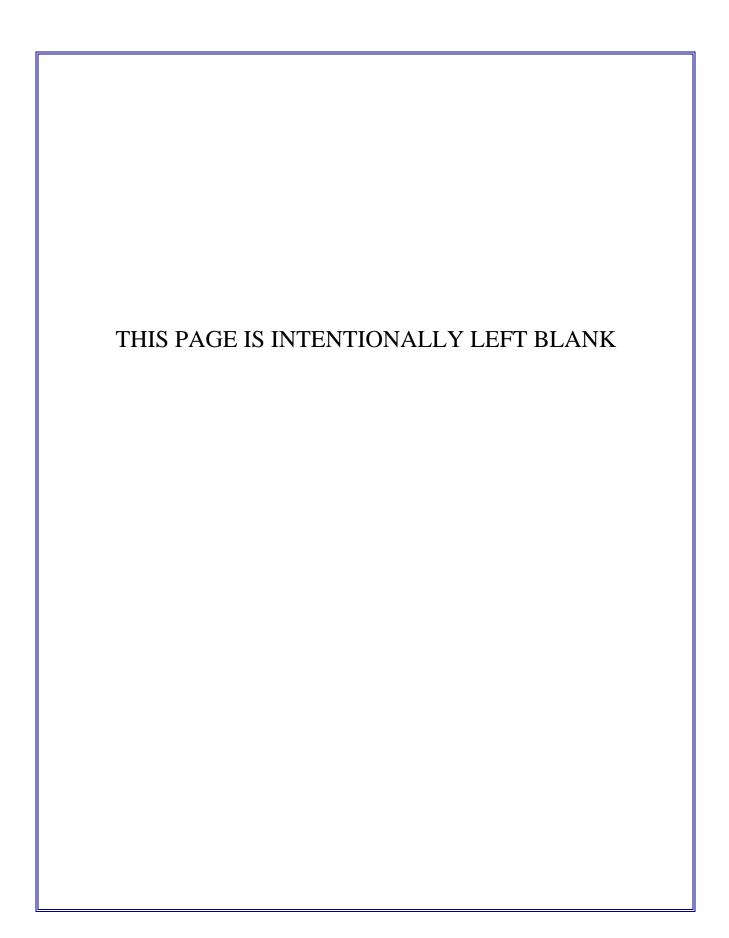
#### TEACHER SALARIES LAST TEN FISCAL YEARS

#### **Teacher Salaries**

	Sandus	State			
<u>Year</u>	BA Min.	MA Max.	Average	Average	
2009	\$32,975	\$69,248	\$51,112	N/A	
2008	32,090	67,389	49,740	\$54,210	
2007	31,230	65,583	52,215	53,536	
2006	30,320	63,672	50,550	51,197	
2005	29,580	62,118	50,073	49,342	
2004	29,000	60,900	48,402	47,495	
2003	28,152	59,119	44,935	45,515	
2002	27,332	57,397	44,156	44,266	
2001	26,281	55,190	45,384	42,892	
2000	25,392	53,323	41,250	41,713	

Sources: District Records and Ohio Department of Education

N/A - Indicates that information was unavailable.





# Mary Taylor, CPA Auditor of State

#### SANDUSKY CITY SCHOOL DISTRICT

#### **ERIE COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED FEBRUARY 25, 2010