Nordonia Hills City School District

Basic Financial Statements June 30, 2009



Mary Taylor, CPA Auditor of State

Board of Education Nordonia Hills City School District 9370 Olde Eight Road Northfield, Ohio 44067

We have reviewed the *Independent Auditors' Report* of the Nordonia Hills City School District, Summit County, prepared by Ciuni & Panichi, Inc., for the audit period July 1, 2008 through June 30, 2009. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Nordonia Hills City School District is responsible for compliance with these laws and regulations.

Mary Jaylor

Mary Taylor, CPA Auditor of State

April 26, 2010

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Nordonia Hills City School District

For The Year Ended June 30, 2009

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Nordonia Hills City School District

For The Year Ended June 30, 2009

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Independent Auditors' Report

Board of Education Nordonia Hills City School District Northfield, Ohio

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Nordonia Hills City School District, (the "District") as of and for the year ended June 30, 2009, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of District, as of June 30, 2009, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 19 to the financial statements, during the year ended June 30, 2009, the District implemented Governmental Accounting Standards Board (GASB) Statement No. 49, Accounting and Financial Reporting for Pollution Remediation Obligations, GASB Statement No. 52, Land and Other Real Estate Held as investments by Endowments, GASB Statement No. 55, The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments, and GASB Statement No. 56, Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards.



C&P Advisors, LLC

Ciuni & Panichi, Inc. Joel Strom Associates LLC C&P Wealth Management, LLC 25201 Chagrin Boulevard Cleveland, Ohio 44122.5683 p. 216.831.7171 f. 216.831.3020 www.cp-advisors.com



Board of Education Nordonia Hill City School District

In accordance with *Government Auditing Standards*, we have also issued our report dated March 31, 2010, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis on pages 3 through 11 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Cumi & Panichi Inc.

Cleveland, Ohio March 31, 2010

This discussion and analysis of Nordonia Hills City School District's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2009. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

Financial Highlights

Key financial highlights for 2009 are as follows:

- General revenues accounted for \$42,031,493 in revenue or 90.4 percent of all revenues. Program specific revenues in the form of charges for services, operating grants, contributions and interest, and capital grants and contributions accounted for \$4,461,829 or 9.6 percent of total revenues of \$46,493,322.
- The School District had \$46,879,570 in expenses related to governmental activities; program revenues offset only \$4,461,829 of these expenses. General revenues were inadequate to provide for these programs resulting in a decrease in net assets of \$386,248.
- Total expenses amounted to \$46.9 million, and expenses related to instruction amounted to \$24.1 million or 51.5 percent of this total.

Using this Annual Financial Report

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Nordonia Hills City School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net assets and statement of activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longerterm view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements present how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other nonmajor funds presented in total in one column.

Reporting the School District as a Whole

Statement of Net Assets and the Statement of Activities

While these statements contain information about a large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and helps answer the question, "How did we do financially during 2009?" These statements include all non-fiduciary assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting, takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's current property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net assets and the statement of activities, the School Districts' activities are considered to be all governmental activities:

Governmental Activities - Most of the School District's programs and services are reported here including instruction, support services, operation of non-instructional services, extracurricular activities and food service operations.

Reporting the School District's Most Significant Funds

Fund Financial Statements

The analysis of the School District's major funds begins on page 14. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the general fund and the building improvement capital projects fund.

Governmental Funds All of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net assets and the statement of activities) and governmental funds is reconciled in the financial statements.

The School District as a Whole

Recall that the statement of net assets provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net assets for 2009 and 2008.

Tabla 1

Table 1						
Net Assets	0	1				
	Governmental Activities					
· · ·	<u>2009</u>	<u>2008</u>				
Assets		• • • • • • • • • • •				
Current and other assets	\$ 51,382,558	\$ 50,572,464				
Capital assets, net of depreciation	35,363,244	35,747,052				
Total assets	86,745,802	86,319,516				
Liabilities						
Current and other liabilities	29,295,063	34,170,390				
Long-term liabilities:						
Due within one year	2,584,721	2,106,155				
Due in more than one year	40,547,279	35,337,984				
Total liabilities	72,427,063	71,614,529				
Net Assets						
Invested in capital assets, net of debt	4,296,352	3,754,077				
Restricted	4,630,508	4,183,328				
Unrestricted	5,391,879	6,767,582				
Total net assets	\$ 14,318,739	\$ 14,704,987				

Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2009, the School District's assets exceeded liabilities by \$14,318,739.

Capital assets, net of related debt reported on the government-wide statements represent the smallest portion of the School District's net assets, 30.0 percent for fiscal year 2009. Capital assets include land, construction in progress, buildings and improvements, furniture, fixtures and equipment and vehicles, and are used to provide services to students and are not available for future spending. Although the School District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the School District's net assets, \$4,630,508 or 32.3 percent, represents resources that are subject to external restrictions on how the funds may be used. Of the total restricted net assets, \$1,675,185 is restricted for debt service payments and \$2,424,827 is restricted for capital projects and a small amount, \$530,496, is restricted for other purposes. The remaining balance of net assets of \$5,391,879 is an unrestricted amount available to meet the government's ongoing obligations to students and staff.

Table 2 shows a side-by-side comparison of revenues and program expenses and the resulting changes in net assets for fiscal years 2009 and 2008.

Table 2				
Change in Net Assets	5			
		Government	al Ao	ctivities
		2009		2008
Revenues				
Program revenues:				
Charges for services	\$	2,155,819	\$	2,079,944
Operating grants, contributions and interest		2,254,020		2,259,604
Capital grants and contributions		51,990		26,258
General revenues:				
Property taxes		29,745,601		28,894,019
Grants and entitlements		11,796,620		10,751,409
Investment earnings		423,624		847,659
Miscellaneous		65,648		80,220
Total revenues		46,493,322		44,939,113
Program Expenses				
Instruction:				
Regular		18,341,443		18,312,804
Special		4,765,679		4,106,631
Vocational		382,247		464,745
Other		644,108		633,468
Support services:		011,100		055,100
Pupils		3,736,451		3,663,642
Instructional staff		1,294,769		1,503,938
Board of education		86,547		83,051
Administration		2,760,485		2,655,708
Fiscal		1,113,388		1,048,855
Business		285,569		278,440
Operation and maintenance of plant		5,162,153		4,810,582
Pupil transportation		2,684,699		2,511,525
Central		173,619		159,151
Operation of non-instructional services:		,		,
Food service operations		1,501,302		1,493,571
Community services		719,252		542,086
Extracurricular activities		1,528,821		1,475,894
Interest and fiscal charges		1,699,038		1,568,386
Total expenses		46,879,570		45,312,477
Increase (decrease) in net assets	\$	(386,248)	\$	(373,364)

Table 2

Governmental Activities

Several revenue sources fund our governmental activities with property taxes and State foundation revenues being the largest contributors. Property tax levies generated over \$29.7 million in 2009. General revenues from grants and entitlements, such as the school foundation program, generated over \$11.7 million. With the combination of taxes and intergovernmental funding 89.4 percent of all revenues, the School District monitors both of these revenue sources very closely for fluctuations.

Instruction and interest and fiscal charges comprise 51.5 percent and 3.6 percent, respectively, of governmental program expenses. Interest expense was attributable to additional interest from the debt refunding, outstanding bonds, accretion on capital appreciation bonds and lease payments.

The board of education, administration, fiscal and business classifications reflect expenses associated with establishing and administering school operation policies, financial operations and activities concerned with purchasing, receiving and maintaining goods and services for the School District. Combined, these costs totaled \$4,245,989, or 9.1 percent of all governmental expenses.

Costs associated with the operation and maintenance of plant represent those expenses necessary for the care and upkeep of School District's buildings, grounds and equipment. Current year expenses of \$5,162,153 made up 11.0 percent of all governmental expenses.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for government activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements for fiscal year 2009.

Table 3 Governmental Activities

	Total Cost of Services 2009	Total Cost of Services <u>2008</u>	Net Cost of Services 2009	Net Cost of Services <u>2008</u>
Program Expenses				
Instruction:				
Regular	\$18,341,443	\$18,312,804	\$(17,997,697)	\$(17,824,628)
Special	4,765,679	4,106,631	(4,654,790)	(4,047,548)
Vocational	382,247	464,745	(382,247)	(464,745)
Other	644,108	633,468	(614,706)	(596,966)
Support services:				
Pupils	3,736,451	3,663,642	(2,934,665)	(2,858,339)
Instructional staff	1,294,769	1,503,938	(1,158,041)	(1,330,831)
Board of education	86,547	83,051	(86,547)	(83,051)
Administration	2,760,485	2,655,708	(2,757,762)	(2,641,024)
Fiscal	1,113,388	1,048,855	(1,111,268)	(1,035,169)
Business	285,569	278,440	(285,569)	(278,440)
Operation and maintenance of plant	5,162,153	4,810,582	(5,035,382)	(4,744,956)
Pupil transportation	2,684,699	2,511,525	(2,611,640)	(2,485,267)
Central	173,619	159,151	(173,619)	(159,151)
Operation of non-instructional services:				
Food service operations	1,501,302	1,493,571	(96,342)	(149,992)
Community services	719,252	542,086	(90,198)	95,993
Extracurricular activities	1,528,821	1,475,894	(728,230)	(774,171)
Interest and fiscal charges	1,699,038	1,568,386	(1,699,038)	(1,568,386)
Total expenses	\$46,879,570	\$45,312,477	\$(42,417,741)	\$(40,946,671)

The School District's Funds

The School District's major funds are accounted for using the modified accrual basis of accounting. The total revenues and other financing sources for governmental funds were \$52,793,097 and total expenditures and other financing uses were \$47,310,981. The net change in fund balance for the year was most significant in the general fund, with a decrease of \$400,452. This decrease was due to increasing expenditures not specific to any particular program. The building improvement fund reported an increase of \$5,486,759 due to the issuance of bonds and related proceeds. Table 4 shows fiscal year 2009 balances compared to fiscal year 2008.

Table 4 Fund Balances

	Fund Balance	Fund Balance	Increase/	Percent
	June 30, 2009	June 30, 2008	(Decrease)	Change
General	\$ 10,562,079	\$ 10,962,531	\$ (400,452)	-3.65%
Building improvement	7,436,804	1,950,045	5,486,759	281.37%
Other governmental	2,640,499	2,244,690	<u>395,809</u>	<u>17.63%</u>
Total	\$ 20,639,382	\$ 15,157,266	\$ 5,482,116	<u>295.35</u> %

General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During fiscal year 2009, the School District amended its general fund budget and, in total, these amendments were insignificant. The final budgets were adjusted to equal the actual amounts prior to the close of the fiscal year. Budget revisions are presented to the Board of Education for approval.

For the general fund, the final budget basis revenue estimate was \$38,010,521, which was higher than the original budget estimate of \$37,973,851. Much of this \$36,670 difference was due to estimates for grant awards, the amounts of which are unknown during the original budgeting process. This estimate must be adjusted during the year as the grant awards are finalized. Also, the original estimate for property taxes, provided by the Summit County Fiscal Officer, contains amounts for Homestead and Rollback. Later in the fiscal year, when this amount is known, it is removed from the tax estimate and included in the estimate for intergovernmental revenue.

The original expenditures and other financing uses estimate of \$39,810,000 was revised during the fiscal year. Actual expenditures, other financing uses and encumbrances, however, were \$42,961,965, \$3,151,965 or 7.9 percent higher than originally anticipated. This was due to the general fund covering delayed State and Federal grants particularly for the food service fund.

Capital Assets and Debt Administration

Capital Assets

At the end of fiscal year 2009, the School District had \$35,363,244 invested in land, construction in progress, buildings and improvements, furniture, fixtures and equipment, and vehicles. Table 5 shows fiscal year 2009 balances compared to fiscal year 2008.

Table 5 Capital Assets, at Fiscal Year End (Net of Depreciation)

	Governmental Activities					
	2009	<u>2008</u>				
Land	\$ 1,427,727	\$	1,260,328			
Buildings and improvements	31,669,786		32,663,192			
Furniture, fixtures and equipment	722,183		590,683			
Vehicles	1,124,634		1,232,849			
Construction in progress	 418,914					
Total capital assets	\$ 35,363,244	\$	35,747,052			

The most notable changes occurred in construction in progress and furniture, fixtures and equipment. The total decrease is the result of accumulated depreciation. See Note 6 to the basic financial statements for detail on the School District's capital assets.

Debt

At June 30, 2009 the School District had \$34,994,948 in bonds outstanding with \$2,080,000 due within one year. This balance reflected a reduction of \$1,720,000 and an increase of \$5,999,998 from the previous year's balance of \$30,714,950. The School District refunded a portion of the 2000 School Improvement bonds to take advantage of more favorable interest rates. Table 6 summarizes the debt and capital lease outstanding:

Table 6 Outstanding Debt and Capital Lease, at Fiscal Year End

	 overnmental Activities <u>2009</u>	Go	overnmental Activities <u>2008</u>
2000 School improvement bonds	\$ 5,944,963	\$	7,424,963
2006 School refunding bonds	23,049,987		23,289,987
2009 Althletic facilities bonds	5,999,998		-
Purchase agreement	130,491		-
Capital lease	 -		9,915
Total outstanding	\$ 35,125,439	\$	30,724,865

During fiscal year 2001, the School District issued \$38,500,000 in bonds, the proceeds of which were used to finance several new construction projects, as well as improvements to existing facilities. Later in 2006, the School District refunded a portion of these bonds with a like amount to realize current and future savings. During fiscal year 2009, the School District issued \$5,999,998 in bonds, the proceeds of which will be used to finance the construction of a new athletic facility. See Notes 12 and 13 to the basic financial statements for the repayment schedules of the bonded debt and the capital lease.

Capital leases are to be repaid from the general fund, and the school improvement bonds are to be repaid from the debt service fund. The School District has budgeted to meet all of the School District's debt requirements.

Current Issues Affecting Financial Condition

The Board of Education and administration closely monitor its revenues and expenditures in accordance with its financial forecast. The financial future of the School District is not without its challenges though. These challenges stem from issues that are local and at the State level. The local challenges will continue to exist, as the School District must rely heavily on property taxes to fund its operations. State level challenges continue to evolve as the State of Ohio determines the outcome of the Ohio Supreme Court case dealing with the unconstitutionality of the State's educational funding system. Although the School District relies heavily on its property taxpayers to support its operations, the community support for the schools is quite strong.

The State of Ohio was found by the Ohio Supreme Court in March 1997 to be operating an unconstitutional educational funding system, one that was neither 'adequate' nor 'equitable'. Since 1997, the State has directed its additional financial support toward School Districts with little property tax wealth. In May 2001, the Ohio Supreme Court again, ruled that, while the State had made some progress, the current funding system for schools is far too dependent on property taxes, which are inherently not 'equitable' nor 'adequate'. The court directed the Governor and the legislature to address the fundamental issue creating the inequities.

Due to the unsettled issues in the school funding, management is required to plan carefully and prudently to provide the resources to meet student needs over the next several years.

In conclusion, the School District's system of budgeting and internal controls is well regarded. All of the School District's financial abilities will be needed to meet the challenges of the future.

Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions or need additional financial information, contact Kevin Staller, Treasurer, at Nordonia Hills City School District, 9370 Olde Eight Road, Northfield OH, 44067.

Nordonia Hills City School District Statement of Net Assets June 30, 2009

	Governmental Activities				
<u>Assets:</u> Equity in pooled cash and cash equivalents Cash and cash equivalents:	\$	15,901,846			
In segregated accounts		1,541,038			
With escrow agents		7,919			
Investments in segrated accounts		4,545,420			
Inventory held for resale		9,461			
Materials and supplies inventory		62,006			
Receivables:					
Accounts		26,673			
Intergovernmental		165,140			
Accrued interest		44,476			
Taxes		28,703,958			
Deferred charges		374,621			
Capital assets:					
Land and construction in progress		1,846,641			
Depreciable capital assets, net		33,516,603			
Total capital assets		35,363,244			
Total assets		86,745,802			
Liabilities:					
Accounts payable		1,042,774			
Accrued wages		3,277,473			
Intergovernmental payable		1,225,743			
Accrued interest payable		119,253			
Deferred revenue		23,629,820			
Long-term liabilities:					
Due within one year		2,584,721			
Due in more than one year		40,547,279			
Total liabilities		72,427,063			
Net assets:					
Invested in capital assets, net of related debt		4,296,352			
Restricted for:		.,_>0,002			
Capital projects		2,424,827			
Debt service		1,675,185			
Other purposes		530,496			
Unrestricted		5,391,879			
Total net assets	\$	14,318,739			

Nordonia Hills City School District Statement of Activities For the Fiscal Year Ended June 30, 2009

				Drog	rom Douonuog			ŀ	Revenues and Changes in Net Assets
					ram Revenues				Net Assets
	Expenses	Charges for Services		Operating Grants, Contributions and Interest		capital Grants and Contributions		(Governmental Activities
Governmental Activities:	 								
Instruction:									
Regular	\$ 18,341,443	\$	123,761	\$	219,985	\$	-	\$	(17,997,697)
Special	4,765,679		110,889		-		-		(4,654,790)
Vocational	382,247		-		-		-		(382,247)
Other	644,108		-		29,402		-		(614,706)
Support services:									
Pupils	3,736,451		-		801,786		-		(2,934,665)
Instructional staff	1,294,769		-		136,728		-		(1,158,041)
Board of education	86,547		-		-		-		(86,547)
Administration	2,760,485		-		2,723		-		(2,757,762)
Fiscal	1,113,388		-		2,120		-		(1,111,268)
Business	285,569		-		-		-		(285,569)
Operation and maintenance of plant	5,162,153		126,771		-		-		(5,035,382)
Pupil transportation	2,684,699		-		21,069		51,990		(2,611,640)
Central	173,619		-		-		-		(173,619)
Operation of non-instructional services:									
Food service operations	1,501,302		978,924		426,036		-		(96,342)
Community services	719,252		20,430		608,624		-		(90,198)
Extracurricular activities	1,528,821		795,044		5,547		-		(728,230)
Interest and fiscal charges	 1,699,038		-		-		-		(1,699,038)
Total governmental activities	\$ 46,879,570	\$	2,155,819	\$	2,254,020	\$	51,990		(42,417,741)

General Revenues:	
Property taxes levied for:	
General purposes	26,064,562
Debt service	3,045,139
Capital outlay	635,900
Grants and entitlements not restricted to specific programs	11,796,620
Investment earnings	423,624
Miscellaneous	 65,648
Total general revenues	 42,031,493
Change in net assets	(386,248)
Net assets beginning of year	 14,704,987
Net assets end of year	\$ 14,318,739

Net (Expense)

Nordonia Hills City School District Balance Sheet Governmental Funds June 30, 2009

June 30, 2009						~ .		
		General	Building Improvement				Total Governmenta Funds	
Assets:	\$	11,662,491	¢	1,435,692	¢	2 522 712	¢	15,631,896
Equity in pooled cash and cash equivalents Cash and cash equivalents:	Э	11,002,491	\$	1,435,692	\$	2,533,713	\$	15,031,890
In segregated accounts		-		1,541,038		-		1,541,038
With escrow agents		-		7,919		-		7,919
Investments in segragated accounts		-		4,545,420		-		4,545,420
Inventory held for resale		-		-		9,461 7.064		9,461
Materials and supplies inventory Receivables:		54,942		-		7,064		62,006
Accounts		25,529		-		1,144		26,673
Intergovernmental		-		-		165,140		165,140
Accrued interest		11,338		33,138		-		44,476
Interfund		213,719		-		-		213,719
Taxes		24,999,474		-		3,704,484		28,703,958
Equity in pooled cash and cash equivalents (restricted)	¢	269,950	¢	-	¢	-	¢	269,950
Total assets	\$	37,237,443	\$	7,563,207	\$	6,421,006	\$	51,221,656
Liabilities and fund balances:								
Liabilities:								
Accounts payable	\$	761,673	\$	126,403	\$	154,698	\$	1,042,774
Accrued wages Interfund payable		3,214,426		-		63,047 213,719		3,277,473 213,719
Intergovernmental payable		1,168,122		-		57,621		1,225,743
Deferred revenue		21,531,143		-		3,291,422		24,822,565
Total liabilities		26,675,364		126,403		3,780,507		30,582,274
Fund balances:								
Reserved for encumbrances		544,818		494,345		332,091		1,371,254
Reserved for budget stabilization Unreserved,		269,950		-		-		269,950
Designated for budget stabilization		52,345		-		-		52,345
Undesignated, reported in:		0.001.000						0.001.000
General fund Special revenue funds		9,694,966		-		- 108,401		9,694,966
Debt service fund		-		-		1,705,131		108,401 1,705,131
Capital projects funds		-		6,942,459		494,876		7,437,335
Total fund balances		10,562,079		7,436,804		2,640,499		20,639,382
Total liabilities and fund balances	\$	37,237,443	\$	7,563,207	\$	6,421,006	\$	51,221,656
roar nuomites and rand balances	Ψ	51,251,775	Ψ	1,505,201	Ψ	0,121,000	Ψ	21,221,000

Nordonia Hills City School District Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities June 30, 2009

Total governmental fund balances		\$ 20,639,382
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		35,363,244
Other long-term assets that are not available to pay for current-period expenditures and therefore are deferred in the funds: Property taxes Intergovernmental	\$ 1,106,034 86,711	
		1,192,745
Deferred charges are included in governmental activities in the statement of net assets.		374,621
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.		(119,253)
Long-term liabilities, including general obligation bonds, compensated abso and capital leases payable, are not due and payable in the current period and therefore are not reported in the funds: General obligation bonds		
Refunding general obligation bonds	(9,284,347) (23,166,792)	
Capital appreciation bonds including accreted interest	(5,206,647)	
Refunding capital appreciation bonds including accreted interest	(1,974,822)	
Compensated absences Early retirement incentives	(2,272,151) (1,096,750)	
Purchase agreement	(130,491)	
Total		 (43,132,000)
Net assets of governmental activities		\$ 14,318,739

Nordonia Hills City School District Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2009

For the Fiscal Year Ended June 30, 2009				
	General	Building Improvement	Other Governmental Funds	Total Governmental Funds
Revenues:		•		
Property taxes	\$ 26,010,809	\$ -	\$ 3,656,939	\$ 29,667,748
Intergovernmental	11,383,152	-	2,604,830	13,987,982
Interest	324,200	99,424	1,928	425,552
Tuition and fees	220,125	-	12,587	232,712
Extracurricular activities	253,050	-	552,675	805,725
Gifts and donations	-	-	51,767	51,767
Customer services	-	-	978,924	978,924
Rent	126,771	-	-	126,771
Miscellaneous	62,972		14,363	77,335
Total revenues	38,381,079	99,424	7,874,013	46,354,516
Expenditures:				
Current:				
Instruction:				
Regular	17,471,719	-	197,003	17,668,722
Special	4,578,290	-	24,812	4,603,102
Vocational	347,015	-	-	347,015
Other	619,108	-	25,000	644,108
Support services:				
Pupils	2,832,817	-	778,016	3,610,833
Instructional staff	1,099,040	-	125,614	1,224,654
Board of education	86,547	-	-	86,547
Administration	2,640,142	-	5,465	2,645,607
Fiscal	1,024,986	19,066	61,807	1,105,859
Business	282,062	-	-	282,062
Operation and maintenance of plant	3,988,470	9,600	684,599	4,682,669
Pupil transportation	2,430,646	-	16,652	2,447,298
Central	173,619	-	-	173,619
Operation of non-instructional services:				
Food service operations	-	-	1,440,136	1,440,136
Community services	-	-	713,415	713,415
Extracurricular activities	907,499	-	566,128	1,473,627
Capital outlay	382,228	586,313	62,028	1,030,569
Debt service:				
Principal retirement	53,412	-	1,720,000	1,773,412
Interest and fiscal charges	59	-	1,202,640	1,202,699
Issuance costs	-	23,013	94,155	117,168
Total expenditures	38,917,659	637,992	7,717,470	47,273,121
Excess of revenues over (under) expenditures	(536,580)	(538,568)	156,543	(918,605)
Other financing sources (uses):				
Proceeds of bonds	-	5,980,794	19,204	5,999,998
Premium on bonds issued	-	44,533	182,202	226,735
Purchase agreement	173,988	-	-	173,988
Transfers in	-	-	37,860	37,860
Transfers out	(37,860)			(37,860)
Total other financing sources (uses)	136,128	6,025,327	239,266	6,400,721
Net change in fund balances	(400,452)	5,486,759	395,809	5,482,116
Fund balances at beginning of year	10,962,531	1,950,045	2,244,690	15,157,266
Fund balances at end of year	\$ 10,562,079	\$ 7,436,804	\$ 2,640,499	\$ 20,639,382
	. ,- ,- ,- ,-	. , ,		, , , ,

Nordonia Hills City School District Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2009

Net change in fund balances - total governmental funds		\$	5,482,116
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the the cost of capital assets is allocated over their estimated useful lives as d In the current period, these amounts are:			
Capital asset additions	\$ 1,030,569		
Depreciation expense	(1,413,928)		
Excess of depreciation expense over capital outlay	(1,110,720)		(383,359)
The proceeds from the sale of capital assets are reported as a source of finan- funds. However, the cost of the capital assets sold is removed from the c account in the statement of net assets and offset against the sales proceed loss on the disposal of capital assets in the statement of activities. Thus, n is reported in the governmental funds and more expenses in the statement	apital assets s resulting in a nore revenue		(449)
Revenues in the statement of activities that do not provide current financial n	resources are not		
reported as revenues in the funds. These activities consist of: Property taxes	77,853		
Intergovernmental	60,953		
Net change in deferred revenues during the year	00,755		138,806
iver enange in deferred revenues during the year			150,000
Repayment of bond principal is an expenditure in the governmental funds, b reduces long-term liabilities in the statement of net assets.	ut the repayment		1,720,000
Repayment of capital lease principal and purchase agreement principal is an repayment reduces long-term liabilities in the statement of net assets	expenditure in the governmental funds, but	the	53,412
The issuance of bonds and the purchase agreement resulted in other financin funds, but these transactions are reflected in the statement of net assets as			
liabilities or in the case of issuance costs, an asset.	(5,000,008)		
Proceeds from bonds	(5,999,998)		
Purchase agreement	(173,988) 117,168		
Issuance costs Premium on bonds issued	(226,735)		
Net change caused by the issuance of bonds and purchase agreemer			(6,283,553)
Not change caused by the issuance of bolids and parenase agreemen	it		(0,200,000)
Some items reported in the statement of activities do not require the use of c resources and therefore are not reported as expenditures in governmental activities consist of:			
Increase in compensated absences	(285,132)		
Increase in early retirement incentive	(331,750)		
Increase in accrued interest	(20,188)		
Total additional expenditures	<u>.</u>		(637,070)
The amortization of issuance costs, bond premium and accretion is reflected in the statement of activities.	as an expense		
Issuance cost	(32,481)		
Premium	143,640		
Bond accretion	(587,310)		
Total additional expenses			(476,151)
Change in net assets of governmental activities		¢	(206 240)
Change in het assets of governmental activities		\$	(386,248)

Nordonia Hills City School District Statement of Revenues, Expenditures and Changes in Fund Balance -

Budget and Actual - General Fund

For the Fiscal Year Ended June 30, 2009

$\begin{array}{ c c c c c c c c c c c c c c c c c c c$	For the Fiscal Year Ended June 30, 2009	Budgeted	Amounts		Variance with Final Budget
Tase \$ $25,25,24,832$ 8 $25,269,210$ 8 $24,672,497$ 8 $(969,713)$ Intergyormmental 11,687,2471 11,688,457 11,383,152 (273,305) Interest 429,398 429,813 419,663 (10,150) Tution and fees 224,510 224,727 219,420 (5,307) Extracurricular activities 255,170 258,419 223,317 (6,102) Miscellancous 66,099 64,161 62,646 (1,515) Total revenues 37,973,851 38,010,521 37,112,932 (897,589) Expenditures: 11,614,400 17,565,037 17,556,161 8,876 Special 4,711,946 4,697,675 4,695,302 2,373 Vocational 351,458 350,393 350,216 177 Other 718,312 716,136 71,5774 362 Support services: 2 2 11,86,540 1,82,946 1,82,946 1,82,948 598 Busineso 2,92,910		Original	Final	Actual	Positive (Negative)
$\begin{array}{ c c c c c c c c c c c c c c c c c c c$	Taxes		· · ·		
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	-				
Rent105,632105,734103,237(2,497)Extracurricular activities258,170258,419252,317(6,102)Miscellaneous $64,099$ $64,161$ $62,646$ (1,515)Total revenues $37,973,851$ $38,010,521$ $37,112,932$ (897,589)Expenditures:Instruction:Regular $17,618,400$ $17,565,037$ $17,556,161$ $8,876$ Neerical $4,711,946$ $4,697,675$ $4,695,302$ $2,373$ Vocational $351,458$ $350,393$ $350,216$ 177 Other $718,312$ $716,136$ $715,774$ 362 $362,326$ $1,426$ Instructional staff $1,186,540$ $1,182,946$ $1,182,348$ 598 Board of education $85,441$ $85,182$ $85,139$ 433 Administration $2,731,903$ $2,723,628$ $2,722,252$ $1,376$ Fiscal $1,039,260$ $1,036,113$ $1,035,589$ 524 Board of education $2,694,655$ $2,686,494$ $2,685,136$ $1,388$ Operation and maintenance of plant $2,694,655$ $2,686,494$ $2,685,136$ $1,388$ Operation and maintenance of plant $2,694,655$ $2,686,494$ $2,685,136$ $1,328$ Other financing sources (uses): $(1,710,994)$ $(1,554,127)$ $(2,431,722)$ $(877,595)$ Other financing sources (uses): $(87,295)$ $ 3,312,950$ $3,312,950$ $-$ Total expenditures $(1,710,994)$ $(1,578,60)$ $(37,860)$ $(37,860)$				-	
$\begin{array}{ c c c c c c c c c c c c c c c c c c c$					
Miscellaneous $64,099$ $64,161$ $62,646$ $(1,515)$ Total revenues $37,973,851$ $38,010,521$ $37,112,932$ $(897,589)$ Expenditures: Current: Instruction: Regular $17,618,400$ $17,565,037$ $17,556,161$ $8,876$ Special $4,711,946$ $4,697,675$ $4,695,302$ $2,373$ Vocational $351,458$ $350,393$ $350,216$ 177 Other $718,312$ $716,136$ $715,774$ 362 Support services: Pupils $2,830,604$ $2,822,031$ $2,820,605$ $1,426$ Instructional staff $1,186,540$ $1,182,946$ $1,182,948$ 598 Board of education $85,441$ $85,182$ $85,139$ 43 Administration $2,731,903$ $2,723,628$ $2,722,252$ $1,376$ Fiscal $1,039,260$ $1.036,113$ $1,035,589$ 524 Business $292,971$ $292,084$ $291,936$ 1438 Operation and maintenance of plant $2,694,655$ $2,686,494$ $2,685,136$ $1,358$ Central $198,604$ $198,002$ $197,902$ 1006 Extracurricular activities $39,684,845$ $39,544,648$ $39,544,645$ $19,994$ Excess of revenues under expenditures $(1,710,994)$ $(1,554,127)$ $(2,431,722)$ $(87,295)$ $312,950$ Other financing sources (uses): Refund of prior year receipts $(87,295)$ $(125,155)$ $(104,361)$ $20,794$ Advances out $(37,860)$ $(37,860)$ $(37,860)$ <td< td=""><td></td><td></td><td></td><td></td><td></td></td<>					
Total revenues $37,973,851$ $38,010,521$ $37,112,932$ $(897,589)$ Expenditures; Current: Instruction: Regular $17,618,400$ $17,565,037$ $17,556,161$ $8,876$ Special $4,711,946$ $4,97,765$ $4,695,302$ $2,373$ Vocational $351,458$ $350,393$ $350,216$ 177 Other $718,312$ $716,136$ $715,774$ 362 Support services: Pupils $2,830,604$ $2,822,031$ $2,820,605$ $1,426$ Instructional staff $1,186,540$ $1,82,348$ 598 Board of education $85,441$ $85,182$ $85,139$ 433 Administration $2,733,628$ $2,722,252$ $1,376$ Piscal $1,039,260$ $1,035,589$ 524 Business $222,971$ $292,084$ $291,936$ 148 Operation and maintenance of plant $2,686,494$ $2,685,136$ $1,358$ Central $198,604$ $198,604$ $198,902$ $197,902$ 1000 Excess of revenues under expenditures $(1,710,994)$ $(1,554,127)$ $(2,431,$					
					(897,589)
Instruction: Regular17,618,40017,565,03717,556,1618,876Special4,711,9464,697,6754,695,3022,373Vocational351,458350,393350,216177Other718,312716,136715,774362Support services:718,312716,136715,774362Pupils2,830,6042,822,0312,800,6051,426Instructional staff1,186,5401,182,9461,182,348598Board of education85,44185,18285,13943Administration2,731,9032,723,6282,722,2521,376Fiscal1,039,2601,036,1131,035,589524Board of peration and maintenance of plant4,308,9924,295,9414,293,7702,171Pupil transportation2,694,6552,686,4942,685,1361,358Central198,604198,002197,902100Extracurricular activities915,759912,986912,524462Total expenditures39,684,84539,564,64839,544,65419,994Excess of revenues under expenditures(1,710,994)(1,554,127)(2,431,722)(877,595)Other financing sources (uses):3,312,9503,312,950Advances in3,312,9503,312,950Advances out3,312,950-Total other financing sources (uses)(125,155)(104,361)20,794Net change in fund bala	Expenditures:	,		,	
Regular17,618,40017,565,03717,556,1618,876Special4,711,9464,697,6754,695,3022,373Vocational351,458350,393350,216177Other718,312716,136715,774362Pupils2,830,6042,822,0312,820,6051,426Instructional staff1,186,5401,182,9461,182,348598Board of education85,44185,18285,13943Administration2,731,9032,726,282,722,2521,376Fiscal1,039,2601,036,1131,035,589524Business292,971292,084291,936148Operation and maintenance of plant4,308,9924,295,9414,293,7702,171Pupil transportation2,694,6552,686,4942,685,1361,358Central198,604198,002197,902100Extracurricular activities915,759912,986912,524462Total expenditures(1,710,994)(1,554,127)(2,431,722)(877,595)Other financing sources (uses):(87,295)(87,295)Refund of prior year receipts(87,295)(125,155)(104,361)20,794Net change in fund balance(1,836,149)(1,679,282)(2,536,083)(856,801)Fund balance at beginning of year11,689,79311,689,79311,689,793-Prior year encumbrances appropriated1,497,4031,497,4031,497,403- </td <td></td> <td></td> <td></td> <td></td> <td></td>					
Special $4,711,946$ $4,697,675$ $4,695,302$ $2,373$ Vocational $351,458$ $350,393$ $350,216$ 177 Other $718,312$ $716,136$ $715,774$ 362 Support services: $2,830,604$ $2,822,031$ $2,820,605$ $1,426$ Instructional staff $1,186,540$ $1,182,946$ $1,182,348$ 598 Board of education $85,441$ $85,182$ $85,139$ 43 Administration $2,731,903$ $2,722,628$ $2,722,252$ $1,376$ Fiscal $1,039,260$ $1,036,113$ $1,035,589$ 524 Business $292,971$ $292,084$ $291,936$ 1488 Operation and maintenance of plant $4,308,992$ $4,295,941$ $4,293,770$ $2,171$ Pupil transportation $2,694,655$ $2,686,494$ $2,685,136$ $1,358$ Central $198,604$ $198,002$ $197,902$ 1000 Extracurricular activities $915,759$ $912,986$ $912,524$ 462 Total expenditures $(1,710,994)$ $(1,554,127)$ $(2,431,722)$ $(87,295)$ Other financing sources (uses): $(87,295)$ $(87,295)$ $(3,329,50)$ $3,312,950$ Advances in $ (3,2860)$ $-$ Total other financing sources (uses) $(125,155)$ $(104,361)$ $20,794$ Net change in fund balance $(1,836,149)$ $(1,679,282)$ $(2,536,083)$ $(856,801)$ Fund balance at beginning of year $11,689,793$ $1,497,403$ $1,497,403$ </td <td></td> <td></td> <td></td> <td></td> <td></td>					
Vocational $351,458$ $350,393$ $350,216$ 177 Other $718,312$ $716,136$ $715,774$ 362 Support services: $1182,348$ $716,136$ $715,774$ 362 Pupils $2,830,604$ $2,822,031$ $2,820,605$ $1,426$ Instructional staff $1,186,540$ $1,182,348$ 598 Board of education $85,441$ $85,182$ $85,139$ 43 Administration $2,731,903$ $2,723,628$ $2,722,252$ $1,376$ Fiscal $1,039,260$ $1,036,113$ $1,035,589$ 524 Business $292,971$ $292,084$ $291,936$ 148 Operation and maintenance of plant $4,308,992$ $4,295,770$ $2,171$ Pupil transportation $2,694,655$ $2,686,494$ $2,685,136$ $1,358$ Central $198,604$ $198,002$ $197,902$ 100 Extracurricular activities $915,759$ $912,986$ $912,524$ 462 Total expenditures $39,684,845$ $39,564,648$ $39,544,654$ $19,994$ Excess of revenues under expenditures $(1,710,994)$ $(1,554,127)$ $(2,431,722)$ $(877,595)$ Other financing sources (uses): $ 3,312,950$ $3,312,950$ Advances in $ (3,7,860)$ $(-$ Advances out $ (3,2,92,156)$ $(3,292,156)$ Total other financing sources (uses) $(125,155)$ $(104,361)$ $20,794$ Net change in fund balance $(1,836,149)$ <					
Other $718,312$ $716,136$ $715,774$ 362 Support services: $2,830,604$ $2,822,031$ $2,820,605$ $1,426$ Pupils $2,830,604$ $2,822,031$ $2,820,605$ $1,426$ Instructional staff $1,186,540$ $1,182,946$ $1,182,946$ $1,182,348$ 598 Board of education $85,441$ $85,182$ $85,139$ 43 Administration $2,731,903$ $2,723,628$ $2,722,252$ $1,376$ Fiscal $1,039,260$ $1,036,113$ $1,035,589$ 524 Business $292,971$ $292,084$ $291,936$ 148 Operation and maintenance of plant $4,308,992$ $4,295,941$ $4,293,770$ $2,171$ Pupil transportation $2,694,655$ $2,686,494$ $2,685,136$ $1,358$ Central $198,604$ $198,002$ $197,902$ 100 Extracurricular activities $915,759$ $912,986$ $912,524$ 462 Total expenditures $(1,710,994)$ $(1,554,127)$ $(2,431,722)$ $(877,595)$ Other financing sources (uses): $(87,295)$ $(87,295)$ $(3,292,156)$ $(3,3312,950)$ Advances in $(37,860)$ $(37,860)$ $(37,860)$ $(37,860)$ $(37,860)$ $(37,860)$ Total other financing sources (uses) $(125,155)$ $(125,155)$ $(104,361)$ $20,794$ Net change in fund balance $(1,836,149)$ $(1,679,282)$ $(2,536,083)$ $(856,801)$ Fund balance at beginning of year $1,689,793$ $1,689,793$ $1,497,40$					-
Support services: Pupils2.830,6042.822,0312.820,6051,426Instructional staff1,186,5401,182,9461,182,348598Board of education85,44185,18285,13943Administration2,731,9032,723,6282,722,2521,376Fiscal1,039,2601,036,1131,035,589524Business292,971292,084291,936148Operation and maintenance of plant4,308,9924,295,9414,293,7702,171Pupil transportation2,694,6552,686,4942,685,1361,358Central198,604198,002197,902100Extracurricular activities915,759912,986912,524462Total expenditures39,684,84539,564,64839,544,65419,994Excess of revenues under expenditures(1,710,994)(1,554,127)(2,431,722)(877,595)Other financing sources (uses): Refund of prior year receipts(87,295)(87,295)3,312,9503,312,950Advances in3,312,9503,312,9503,312,9503,312,950Total other financing sources (uses)(125,155)(104,361)20,7943,312,950Total other financing sources (uses)(125,155)(125,155)(104,361)20,794<					
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Refund of prior year receipts (87,295) (87,295) (87,295) - Advances in - - 3,312,950 3,312,950 Advances out - - (3,292,156) (3,292,156) Transfers out (37,860) (37,860) - - Total other financing sources (uses) (125,155) (125,155) (104,361) 20,794 Net change in fund balance (1,836,149) (1,679,282) (2,536,083) (856,801) Fund balance at beginning of year 11,689,793 11,689,793 11,689,793 - Prior year encumbrances appropriated 1,497,403 1,497,403 1,497,403 -	Other financing sources (uses):				
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Net change in fund balance (1,836,149) (1,679,282) (2,536,083) (856,801) Fund balance at beginning of year 11,689,793 11,689,793 11,689,793 - Prior year encumbrances appropriated 1,497,403 1,497,403 1,497,403 -	Transfers out	(37,860)	(37,860)	(37,860)	-
Fund balance at beginning of year 11,689,793 11,689,793 11,689,793 - Prior year encumbrances appropriated 1,497,403 1,497,403 1,497,403 -	Total other financing sources (uses)	(125,155)	(125,155)	(104,361)	20,794
Prior year encumbrances appropriated 1,497,403 1,497,403 -	Net change in fund balance	(1,836,149)	(1,679,282)	(2,536,083)	(856,801)
	Fund balance at beginning of year	11,689,793	11,689,793	11,689,793	-
Fund balance at end of year \$ 11,351,047 \$ 11,507,914 \$ 10,651,113 \$ (856,801)	Prior year encumbrances appropriated	1,497,403	1,497,403	1,497,403	
	Fund balance at end of year	\$ 11,351,047	\$ 11,507,914	\$ 10,651,113	\$ (856,801)

Nordonia Hills City School District Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2009

	 Agency	
<u>Assets:</u> Equity in pooled cash and cash equivalents Receivables:	\$ 118,726	
Accounts	210	
Total assets	\$ 118,936	
Liabilities:		
Accounts payable	\$ 1,839	
Due to students	 117,097	
Total liabilities	\$ 118,936	

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Description of the School District

The Nordonia Hills City School District (the "School District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The School District operates under a locally-elected five-member Board form of government. Each member is elected to a four-year term. The School District provides educational services as mandated by State and/or Federal agencies. The Board controls the School District's six instructional/support facilities staffed by 247 non-certificated employees and 299 certificated teaching and support personnel, including 17 administrators that provide services to 3,950 students and other community members.

Reporting Entity

The reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the School District. For the School District, this includes general operations, food service, preschool and student-related activities.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization.

Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt or the levying of taxes. The School District has no component units.

The School District is associated with three jointly governed organizations and one shared risk pool. These organizations include the Cuyahoga Valley Career Center, the Northeast Ohio Network for Educational Technology (NEONET), the Ohio Schools' Council and the Health Benefits Program of the Stark County Schools Council of Governments. Jointly governed organizations are governed by representatives from each of the governments that create the organizations, but there is no ongoing financial interest or responsibility by the participating governments. Information regarding these organizations is presented in Notes 14 and 15 to the basic financial statements. The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting entity for establishing governmental accounting and financial reporting principles. Following are the more significant of the School District's accounting polices.

A. Basis of Presentation - Fund Accounting The School District's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net assets presents the financial condition of the governmental activities of the School District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues that are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

Fund Financial Statements

During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

B. Fund Accounting	The School District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain School District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the School District are grouped into the categories governmental and fiduciary.
	Governmental Fund Types
	Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The School District has two major governmental funds:
	<u>General Fund:</u> The general fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.
	<u>Building Improvement Fund:</u> The building improvement capital projects fund is used to account for the receipts and expenditures related to all special bond funds of the School District. All proceeds from the sale of bonds, notes, or certificates of indebtedness, except premium and interest, must be paid into this fund. Expenditures recorded here represent the costs of acquiring capital facilities including real property.
	Fiduciary Fund Types
	Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's only fiduciary fund is an agency fund. The agency fund accounts for student activities managed by the student body.
C. Measurement Focus and Basis of Accounting	<u>Government-wide Financial Statements</u> The government-wide financial statements are prepared using the economic resources measurement focus. All non-fiduciary assets and liabilities associated with the operation of the School District are included on the statement of net assets. The statement of activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net assets.

<u>Fund Financial Statements</u> All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. The agency fund also uses the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

Revenue - Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of year-end.

Non-exchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. Revenue from property taxes is recognized in the fiscal year for which taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

Deferred Revenue

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Property taxes for which there is an enforceable legal claim as of June 30, 2009, but which were levied to finance fiscal year 2010 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On the governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

Expenditures/Expenses

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported on the operating statement as an expenditure with a like amount reported as intergovernmental revenue. Unused donated commodities are reported as inventory held for resale.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

 D. Budgets and Budgetary Accounting
 The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the Tax Budget, the Certificate of Estimated Resources, and the Appropriation Resolution, all of which are prepared on the budgetary basis of accounting. The primary level of budgetary control is at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

> The Certificate of Estimated Resources and the Appropriation Resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. The amounts reported as the original budget revenue in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted revenue amounts in the budgetary statements reflect the amounts in the final amended certificate issued during fiscal year 2009. The amounts reported as the original budgeted expenditure amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted expenditure amounts represent the final appropriation amounts passed by the Board during the year.

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are normally carried forward to the succeeding fiscal year and are not reappropriated. Although, during this fiscal year the carry over appropriations were reappropriated as part of the final appropriation measure.

E. Cash and Investments To improve cash management, all cash received by the School District is pooled in a central bank account. Monies for all funds are maintained in this account or temporarily used to purchase short-term investments. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "Equity in pooled cash and cash equivalents". During the fiscal year, investments were limited to overnight repurchase agreements, certificates of deposit, Federal Home Loan Mortgage Association, Federal National Mortgage Association and Federal Home Loan Bank securities. Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market Nonparticipating investment contracts, such as repurchase prices. agreements and certificates of deposit, are reported at cost. Under existing Ohio statutes, all investment earnings accrue to the general fund except those specifically related to certain trust funds and the food service special revenue fund; required by a grant agreement; or when approved by the Board of Education to be recorded in another fund.

The School District has set up retainage accounts for various construction contracts. The balance in these accounts is presented as "cash and cash equivalents with escrow agents" and represents deposits.

For presentation on the basic financial statements, investments of the cash management pool and investments with a maturity of three months or less, at the time they are purchased by the School District, are considered to be cash equivalents. Investments with an initial maturity of more than three months not purchased from the pool are reported as investments.

- **F. Interfund balances** On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables". These amounts are eliminated in the governmental activities column of the statement of net assets.
- **G. Inventory** On the governmental-wide financial statements, inventories are presented at cost on a first-in, first out basis and are expensed when used.

Inventories on the fund financial statements are stated at cost for the general fund and the food service special revenue fund. For all funds, cost is determined on a first-in, first-out basis. Inventories of the general fund consist of expendable supplies held for consumption. Inventories of the food service special revenue fund consist of donated food, purchased food and supplies held for resale. Inventories reported on the fund financial statements are expensed when purchased.

H. Restricted Assets	Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other government or imposed by enabling legislation. Restricted assets in the general fund include the amounts required to be reserved for budget stabilization. See Note 17 for additional information regarding statutory reserves.		
I. Capital Assets	General capital assets are those assets resulting from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported on the fund financial statements.		
	All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and reductions during the year. Donated fixed assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of five thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized. The School District's policy is not to capitalize interest costs incurred as part of construction.		
	All reported capital assets, other than land and construction in progress, are depreciated. Depreciation is computed using the straight-line method over the following useful lives:		
	DescriptionEstimated LivesBuildings and improvements20 - 40 yearsFurniture, fixtures and equipment5 - 20 yearsVehicles6 - 10 years		
J. Compensated Absences	Vacation benefits are accrued as a liability as the benefits are earned if the employee's rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means.		
	Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent it is probable that benefits will result in termination payments. The liability is an estimate based on the School District's past experience of making termination payments. The entire compensated absences liability is reported on the government-wide financial statements. The unmatured portion is reported as a long-term liability.		

For the governmental fund financial statements, the current portion of unpaid compensated absences is the amount that is normally expected to be paid using expendable available financial resources. These amounts are recorded in the account "matured compensated absences payable" in the fund from which the employees who have accumulated leave are paid.

K. Net Assets Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments. Net assets restricted for other purposes primarily include amounts generated by individual school buildings to supplement co-curricular and extra-curricular programs, and for operating or capital costs for any new and innovative programs designed to enhance or promote education with the School District.

The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

- L. Interfund Interfund Interfund transactions are reported as other financing sources/uses for governmental funds in the fund financial statements. All transfers between governmental funds have been eliminated within the governmental activities column of the statement of net assets.
- **M. Estimates** The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.
- N. Fund Balance Reserves
 The School District records reservations for portions of fund balances, which are legally segregated for specific future use or which do not represent available expendable resources and therefore are not available for appropriations or expenditures. Unreserved fund balance indicates that a portion of fund balances, which are available for appropriation in future periods. Fund balance reserves are established for encumbrances and budget stabilization.

NOTE 2 - BUDGETARY BASIS OF ACCOUNTING

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law and described above is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual presentation for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures for all funds (budget basis) rather than as a reservation of fund balance (GAAP basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund.

Net Change in Fund Balance

	General Fund
GAAP basis	\$ (400,452)
Revenue accruals	1,870,815
Expenditure accruals	(2,733,643)
Encumbrances (budget basis)	
outstanding at year end	 (1,272,803)
Budget basis	\$ (2,536,083)

NOTE 3 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts. Interim monies may be invested in the following obligations provided they mature or are redeemable within five years from the date of settlement:

- 1. United States Treasury bills, notes, bonds, or any other obligations or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or other obligations or securities issued by any federal government agency or instrumentality. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements for a period not to exceed thirty days in securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in item (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain bankers' acceptances and commercial paper notes in an amount not to exceed 25% of the interim monies available for investment at any one time and for a period not to exceed one hundred eighty days; and
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Deposits

<u>Custodial credit risk</u> is the risk that, in the event of a bank failure, the School District's deposits may not be returned. According to state law, public depositories must give security for all public funds on deposit in excess of those funds that are insured by the federal deposit insurance corporation (FDIC) or by any other agency or instrumentality of the federal government. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by the FDIC, or may pledge a pool of government securities valued at least 105% of the total value of public monies on deposit at the institution. The School District's policy is to deposit money with financial institutions that are able to abide by the laws governing insurance and collateral of public funds.

As of June 30, the carrying amount of the School District's deposits was \$14,821,851. The School District's bank balance of \$14,967,319 was exposed to custodial credit risk as follows:

Uninsured and collateral held by pledging bank's trust department and in the School District's name \$ 7,741,038

Investments

As of June 30, the School District had the following investments and maturities:

Investment type Repurchase agreements FNMA	Fair <u>Value</u> \$ 965,000	<u>Maturity</u> Daily	<u>Rating</u> AAA ⁽¹⁾
Federal Home Loan Bank Federal Home Loan Bank	1,117,534 1,125,784 2,243,318	03/12/10 06/11/10	AAA ⁽²⁾ AAA ⁽²⁾
Federal Home Loan Mortgage Discount Note Federal Home Loan Mortgage Discount Note	304,360 298,860 603,220	02/01/10 05/05/10	AAA ⁽²⁾ AAA ⁽²⁾
Federal Home Loan Bank Discount Note Federal Home Loan Bank Discount Note	179,658 149,685 99,740 54,791 <u>134,419</u> 618,293	01/19/10 02/02/10 03/04/10 05/12/10 06/11/10	 AAA
Federal National Mortgage Association Discount Note	85,991	08/03/09	AAA ⁽²⁾
Federal Home Loan Mortgage Federal Home Loan Mortgage	200,146 275,028 475,174	01/20/11 01/07/11	AAA ⁽²⁾ AAA ⁽²⁾
Federal Home Loan Bank Construction Bonds Federal Home Loan Bank Construction Bonds	1,158,443 <u>1,143,659</u> <u>2,302,102</u> <u>\$ 7,293,098</u>	09/29/10 12/17/10	AAA ⁽²⁾ AAA ⁽²⁾

⁽¹⁾ Underlying securities rating by Moody

⁽²⁾ Moody's Investor Service rating

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2009 amounted to \$324,200, which includes \$70,049 assigned from other School District funds.

Custodial credit risk for an investment is the risk that in the event of failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The School District's \$965,000 investment in repurchase agreements is to be secured by the specific government securities upon which the repurchase agreements are based. These securities, held by the counterparty and not in the School District's name, must be obligations of or guaranteed by the United States and mature or be redeemable within five years of the date of the related repurchase agreement. The investments in Federal Home Loan Mortgage Corporation (FHLMC), Federal National Mortgage Association (FNMA) and Federal Home Loan Bank (FHLB) are held by the counterparty's trust department or agent and not in the School District's name. The School District's policy is to invest money with financial institutions that are able to abide by the laws governing insurance and collateral of public funds.

<u>Interest rate risk</u> is the possibility that changes in interest rates will adversely affect the fair value of an investment. The School District's investment policy does not address limits on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

<u>Credit risk</u> is the possibility that an issuer or other counterparty to an investment will not fulfill it obligation. The School District's investment policy requires certain credit ratings for some investments as allowed by state law.

<u>Concentration of credit risk</u> is the possibility of loss attributed to the magnitude of the School District's investment in a single issuer. More that 5 percent of the School District's investments are in FNMA, FHLB and FHLMA. These investments are 14.4%, 70.8% and 14.8%, respectively, of the School District total investments. The School District's policy places no limit on the amount that may be invested in any one issuer.

NOTE 4 - PROPERTY TAX

Property taxes are levied and assessed on a calendar year basis. Second half distributions occur in a new fiscal year. Property taxes include amounts levied against all real, public utility and tangible personal (used in business) property located within the School District. Real property taxes are levied after April 1 on the assessed value listed as of the prior January 1, the lien date. Public utility property taxes attached as a lien on December 31 of the prior year, were levied April 1 and are collected with real property taxes. Assessed values for real property taxes are established by State law at 35% of appraised market value. All property is required to be revalued every six years.

Public utility property taxes are assessed on tangible personal property at 88% of true value (with certain exceptions) and on real property at 35% of true value. Tangible personal property taxes are levied after April 1 on the value listed as of December 31 of the current year. In prior years, tangible personal property was assessed at 25% of true value for capital assets and twenty-three percent of true value for inventory. The tangible personal property tax is being phased out – the assessment percentage for all property including inventory for 2007 is 12.5%. This was reduced to 6.25% for 2008 and will be zero for 2009.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternative payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20.

The School District receives property taxes from Summit County. The County Fiscal Officer periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the county by year-end are available to finance the current fiscal year operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represent delinquent taxes outstanding and real property, tangible personal property and public utility taxes which became measurable as of year end. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at year-end is intended to finance current year operations. The receivable is therefore offset by a credit to deferred revenue for that portion not intended to finance current year operations. The amount available as an advance at year-end in the general fund, bond retirement fund, and permanent improvements fund was \$3,468,331, \$415,624, and \$84,149, respectively. These advances are recognized as revenue on the fund financial statements.

On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on the modified accrual basis the revenue has been deferred.

A new tax levy was passed during the current fiscal year. The assessed values upon which the current fiscal year taxes were collected are:

Property Category	A	2008 Issessed Value	A	2007 ssessed Value
Real Property				
Residential/agricultural	\$	807,250,520	\$	792,278,770
Commercial/Industrial/Mineral		176,388,520		165,736,280
Public utilities		786,660		914,180
Tangible Personal Property				
General		1,534,527		18,779,300
Public utilities		23,272,230		22,416,470
Total	\$	1,009,232,457	\$	1,000,125,000

NOTE 5 - RECEIVABLES

Receivables at year-end consisted of taxes, accounts (tuition and excess costs), intergovernmental grants and entitlements, interfund, and accrued interest. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. A summary of principal items of intergovernmental receivables follows:

Governmental activities	1	Amount				
Title I	\$	98,435				
Reducing class size		66,705				
Total intergovernmental receivable	\$	165,140				

NOTE 6 - CAPITAL ASSETS

Governmental Activities	Balance June 30, 2008	Increases	Decreases	Balance June 30, 2009
Capital assets, not being depreciated: Land Contruction in progress	\$ 1,260,328	\$ 167,399 418,914	\$ - 	\$ 1,427,727 418,914
Total capital assets, not being depreciated	1,260,328	586,313	<u> </u>	1,846,641
Capital assets, being depreciated: Buildings and improvements Furniture, fixtures and equipment Vehicles	47,355,008 1,983,841 3,187,203	- 294,448 149,808	(372,401) (104,591)	47,355,008 1,905,888 3,232,420
Total capital assets, being depreciated	52,526,052	444,256	(476,992)	52,493,316
Less: Accumulated depreciation: Buildings and improvements Furniture, fixtures and equipment Vehicles Total accumulated depreciation	(14,691,816) (1,393,158) (1,954,354) (18,039,328)	(993,406) (162,948) (257,574) (1,413,928)	372,401 104,142 476,543	(15,685,222) (1,183,705) (2,107,786) (18,976,713)
Total capital assets being depreciated, net	34,486,724	(969,672)	(449)	33,516,603
Governmental activities capital assets, net	\$ 35,747,052	<u>\$ (383,359)</u>	<u>\$ (449)</u>	\$ 35,363,244

Capital asset activity for the fiscal year ended June 30, 2009 was as follows:

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 453,035
Special	37,935
Vocational	30,560
Support services:	
Pupils	21,044
Instructional staff	69,945
Administration	66,927
Fiscal	3,052
Business	348
Operation and maintenance of plant	383,617
Pupil transportation	227,543
Operation of non-instructional services:	
Food service operations	58,588
Community services	5,837
Extracurricular activities	 55,497
Total depreciation expense	\$ 1,413,928

NOTE 7 - INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Interfund balances at June 30, 2009 consisted of the following:

Due to general fund from: Nonmajor governmental funds \$ 213,719

All balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, or (3) payments between funds are made. As of June 30, 2009, all interfund loans outstanding are anticipated to be repaid in fiscal year 2010.

Transfers are used to (1) move revenues from the fund that statue or budget requires to collect them to the fund that statue or budget requires to expend them, (2) move receipts restricted to debt service from the fund collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Interfund transfers for the year ended June 30, 2009, consisted of the following:

Transfers to nonmajor governmental funds from: General fund \$ 37,860

NOTE 8 - RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. Settled claims have not exceeded this commercial coverage in any of the past three years and there have been no significant reductions in insurance coverage from last year.

The School District pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

In addition, the School District contracted with insurance companies for property, employee bonding, general and educational liability insurance during fiscal year 2009.

NOTE 9 - DEFINED BENEFIT PENSION PLANS

A. School Employees Retirement System Plan Description - The School District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746.

> Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute at an actuarially determined rate. The current School District rate is 14 percent of annual covered payroll. A portion of the School District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2009, 9.09 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The School District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2009, 2008 and 2007 were \$642,855, \$612,804 and \$647,171 respectively; 50 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

B. State Teachers Retirement System Plan Description - The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at <u>www.strsoh.org</u>.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. А member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For the fiscal year ended June 30, 2009, plan members were required to contribute 10 percent of their annual covered salaries. The School District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2008, the portion used to fund pension obligations was also 13 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The School District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2009, 2008, and 2007 were \$2,337,541, \$2,291,685, and \$2,167,412 respectively; 83.3 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007. Contributions to the DC and Combined Plans for fiscal year 2009 were \$77,470 made by the School District and \$54,556 made by the plan members.

NOTE 10 - POST-EMPLOYMENT BENEFITS

A. School Employees Retirement System Plan Description – The School District participates in two cost-sharing multiple employer defined benefit OPEB plans administered by the School Employees Retirement System for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746.

Funding Policy – State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 401h. For 2009, 4.16 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2009, this amount was \$35,800.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The School District's contributions for health care for the fiscal years ended June 30, 2009, 2008, and 2007 were \$390,452, \$370,766, and \$245,455 respectively; 55.0 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For 2009, this actuarially required allocation was 0.75 percent of covered payroll. The School District's contributions for Medicare Part B for the fiscal years ended June 30, 2009, 2008, and 2007 were \$53,041, \$44,154, and \$39,994 respectively; 50 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

B. State Teachers Retirement System Plan Description – The School District contributes to the cost sharing multiple employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org or by calling (888) 227-7877. Funding Policy – Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2009, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The School District's contributions for health care for the fiscal years ended June 30, 2009, 2008, and 2007 were \$179,811, \$176,823, and \$166,724 respectively; 83.3 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

NOTE 11 - OTHER EMPLOYEE BENEFITS

A. Compensated Absences The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn 10 to 20 days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers and administrators, who are not on a 12 month contract, do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to the number of annual work days per contract plus 90. Upon retirement, payment is made for one-third of the total sick leave accumulation, up to a maximum of 141 days.

B. Insurance Benefits The School District provides life insurance and accidental death and dismemberment insurance to most employees through a major life insurance company in the amount of \$30,000 for all noncertified employees and \$35,000 for certified employees, and to the nearest \$1,000 based on each administrator's salary not to exceed \$50,000.

The School District provides employee medical/surgical benefits through Stark County Schools Council of Government's shared risk pool. Rates are set through an annual calculation process. The School District pays a monthly contribution to a common fund from which claim payments are made for all participating school districts. The employees share the cost of the monthly premium with the Board. The premium varies with employee depending on the terms of the union contract. Dental and vision insurance are also provided by the School District to all employees through the Stark County Schools Council of Governments. Upon termination, all District claims would be paid without regard to the School District's account balance.

NOTE 12 - BONDED DEBT AND OTHER LONG-TERM OBLIGATIONS

The changes in long-term obligations of the School District during the fiscal year were as follows:

Governmental activities	Balance June 30, 2008	Additions	Reductions	Balance June 30, 2009	Due within <u>one year</u>
Bonds 2000 School improvement bonds, maturing December 1, 2014: Serial and term bonds Capital appreciation bonds	\$ 4,655,000 2,769,963	\$ -	\$ (1,480,000) -	2,769,963	\$ 1,550,000 -
Accretion on bonds	<u>1,979,966</u> 9,404,929	<u>356,720</u> 356,720	(1,480,000)	2,336,686 8,281,649	1,550,000
2006 refunding bonds, maturing December 1, 2025: Serial and term bonds Premium Capital appreciation bonds Accretion on bonds	21,975,000 1,558,044 1,314,987 429,245 25,277,276	 	(240,000) (126,252) (366,252)	21,735,000 1,431,792 1,314,987 659,835 25,141,614	245,000
2009 athletic facilities bonds maturing December 1, 2030: Serial and term bonds Premium Capital appreciation bonds	- - 	5,900,000 226,735 99,998 6,226,733	(17,388)	5,900,000 209,347 99,998 6,209,345	285,000
Other Obligations Compensated absences Early retirement incentives Capital leases payable Purchase agreement Total other liabilities	1,987,019 765,000 9,915 - 2,761,934	431,179 370,000 173,988 975,167	(146,047) (38,250) (9,915) (43,497) (237,709)	2,272,151 1,096,750 - - - - - - - - - - - - - - - - - - -	289,724 171,500 - 43,497 504,721
Governmental activities long- term liabilities	<u>\$ 37,444,139</u>	<u>\$ 7,789,210</u>	<u>\$ (2,101,349)</u>	\$ 43,132,000	<u>\$ 2,584,721</u>

Compensated absences will be paid from the fund from which the employee is paid, usually the general fund and capital lease obligations will be paid from the general fund. During fiscal year 2009, the School District entered into a purchase agreement with Northeast Ohio Network for Educational Technology (NEONET) for the purchase of computer equipment and installation services. The principal payments began in fiscal year 2009. The payments are \$43,497 each year and end in fiscal year 2012.

On December 6, 2000, the School District issued \$38,499,963 in bonded debt to finance several construction and improvement projects. The bonds consisted of serial, term and capital appreciation bonds of \$11,770,000, \$23,960,000 and \$2,769,963 respectively. The final amount, after accretion of interest, of the capital appreciation bonds will be \$6,800,000. The principal payments began in fiscal year 2003.

On February 22, 2006, the School District issued \$23,959,987 in general obligation bonds which include serial and capital appreciation bonds with interest rates varying between 3.5-4.5% for the serial bonds and 12.81% (3.08-4.5% vield) for the capital appreciation bonds. The final amount of the 2005 capital appreciation bonds will be \$ 4,030,037. The bond proceeds consisted of bond principal and \$1,945,455 of premium. The net proceeds of \$26 million (after payment of underwriting fees, insurance, and other issuance costs) was deposited in an irrevocable trust with an escrow agent to provide for future debt service payments of the portion of School Improvement Bonds refunded. As a result, the bonds are considered to be defeased and the liability is not reported by the School District. As of June 30, 2009, \$23,960,000 of the old bonds remain outstanding until 2010 when they come due. The difference between the reacquisition price and the net carrying amount of the old debt was not significant. The premium on the new debt was significant and is amortized over the life of the new bonds using the bonds outstanding method of amortization.

The School District advance refunded the School Improvement Bonds to reduce their total debt service payments over the next 20 years by \$1,759,870 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$1,198,771.

On March 26, 2009, the School District issued \$5,999,998 in bonded debt to finance an athletic facility. The bonds consisted of serial, term and capital appreciation bonds of \$5,900,000, and \$99,998 respectively. The principal payments begin in fiscal year 2010.

Principal and interest requirements to retire the school improvement bonds outstanding at June 30, 2009 are as follows:

Fiscal			
Year	Principal	Interest	Total
2010	\$ 2,080,000	\$ 1,345,096	\$ 3,425,096
2011	2,095,000	1,213,948	3,308,948
2012	1,254,420	2,091,603	3,346,023
2013	1,215,683	2,129,652	3,345,335
2014	1,004,222	2,344,694	3,348,916
2015-2019	6,730,623	9,958,913	16,689,536
2020-2024	13,235,000	3,221,324	16,456,324
2025-2029	6,560,000	622,031	7,182,031
2030	 820,000	 41,500	 861,500
Total	\$ 34,994,948	\$ 22,968,761	\$ 57,963,709

NOTE 13 - CAPITALIZED LEASES - LESSEE DISCLOSURE

The School District, in a prior year, entered into a capital lease for the acquisition of a phone system. The terms of the agreement provide options to purchase the equipment. The lease meets the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13 "Accounting for Leases," which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments are reflected as debt service expenditures in the fund financial statements of governmental funds. These expenditures are reflected as program/function expenditures on a budgetary basis.

Capital assets acquired by lease have been capitalized as equipment in the amount of \$354,606 equal to the present value of the future minimum lease payments on the government-wide financial statements. The capital lease was completed during the fiscal year and principal and interest payments totaled \$9,915 and \$60, respectively.

NOTE 14 - JOINTLY GOVERNED ORGANIZATIONS

The Northeast Ohio Network for Educational Technology (NEONET) is the computer service organization or Information Technology Center (ITC) used by the School District. NEONET is an association of public school districts in a geographic area determined by the Ohio Department of Education. The Summit County Educational Service Center acts as the fiscal agent for the consortium. The purpose of the consortium is to develop and employ a computer system efficiently and effectively for the needs of the member Boards of Education. All districts in the consortium are required to pay fees, charges, and assessments as charged. A board made up of superintendents from all of the participating districts governs NEONET. An elected Executive Board consisting of five members of the governing board is the managerial body of the consortium and meets on a monthly basis. Payments to NEONET are made from the general fund. During fiscal year 2009, the School District contributed \$193,828 to NEONET. Financial information can be obtained by contacting the Treasurer at the Summit County Educational Service Center, who serves as the fiscal agent, at 420 Washington Ave., Suite 200, Cuyahoga Falls, Ohio 44221.

The Ohio Schools' Council Association (Council) is a jointly governed organization among 121 school districts. The jointly governed organization was formed to purchase quality products and services at the lowest possible cost to the member districts. Each district supports the Council by paying an annual participation fee. The Council's Board consists of seven superintendents of the participating districts whose term rotates every year.

The degree of control exercised by any school district is limited to its representation on the Board. During fiscal year 2009 the School District paid \$404,772 to the Council in the form of electric purchases, respectively. Financial information can be obtained by contacting David Cottrell, the Executive Directive/Treasurer of the Ohio Schools' Council at 6133 Rockside Road, Suite 10, Independence, Ohio 44131.

The Cuyahoga Valley Career Center is a separate body politic and corporate, established by the Ohio Revised Code to provide for the vocational and special education needs of the students. The Board of Education is comprised of representatives from the board of each participating school district. The Board is responsible for approving its own budgets, appointing personnel and accounting and finance related activities. Nordonia Hills City School District students may attend the career center. Each school district's control is limited to its representation on the Board. During fiscal year 2009, \$1,479 was paid by Nordonia Hills City School District to the Cuyahoga Valley Career Center.

The School District does not retain an ongoing financial interest or an ongoing financial responsibility in either of these organizations.

NOTE 15 - SHARED RISK POOL

The School District is a member of the Health Benefits Program of the Stark County Schools Council of Governments (COG). The COG is governed by a regional council known as the Stark County School Council comprised of superintendent representatives of member districts. The purpose of the COG is to promote cooperative employees and eligible dependents of participating members. The Board of Directors of the Council oversees and manages the operations of the health benefits program.

NOTE 16 - CONTINGENCIES

- A. Grants The School District has received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements. Expenditures are subject to audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the School District's management believes that such disallowances, if any, will not have a material adverse effect on the overall financial position of the School District at June 30, 2009.
- **B. Litigation** The School District is not party to any legal proceedings.

NOTE 17 - STATUTORY RESERVES

The School District is required by State statute to annually set-aside monies for the purchase of textbooks and other instructional materials, and for capital improvements. The amounts set-aside may be reduced by offset credits, which are monies received and restricted for the same specific purpose. Amounts not spent by year-end or reduced by offset credits must be held in cash at year-end and carried forward to be used for the same purposes in future years. Although the School District had offsets and qualifying disbursements during the year that reduced the set-aside amounts below zero, these extra amounts may only be used to reduce the set-aside requirements of future years for the purchase of textbooks and/or instructional materials. Negative amounts are therefore not presented as being carried forward to the next fiscal year for the other set-asides.

Although no longer required by State statute, a budget stabilization reserve may still be set aside at the discretion of the School District. The budget stabilization reserve consists of the amounts received from the Bureau of Worker's Compensation (BWC) in the form of refunds. The amount received from the BWC amounted to \$269,950, and is shown as a reservation of fund balance in the basic financial statements.

Set-aside cash balance	Textbook <u>Reserve</u>	Iı	Capital mprovement <u>Reserve</u>	Sta	Budget abilization <u>Reserve</u>	esignated Amounts	<u>Total</u>
as of June 30, 2008	\$ (1,172,802)	\$	-	\$	269,950	\$ 52,345	\$ (850,507)
Current year set-aside requirements	620,670		620,670		-	-	1,241,340
Current year offset	-		(603,112)		-	-	(603,112)
Qualifying disbursements	 (676,255)		(733,553)		-	 -	 (1,409,808)
Total	\$ (1,228,387)	\$	(715,995)	\$	269,950	\$ 52,345	\$ (1,622,087)
Set-aside balance carried							
forward to future years	\$ (1,228,387)			\$	269,950	\$ 52,345	
Restricted cash balance				\$	269,950		

During the fiscal year ended June 30, 2009, the reserve activity was as follows:

NOTE 18 - ACCOUNTABILITY

As of June 30, 2009, two special revenue funds had deficit fund balances. These deficits were caused by the application of GAAP. The general fund provides transfers to cover deficit balances in other funds; however, this is done when cash is needed rather than when accruals occur. The following funds had a deficit balances as follows:

Fund	Amount			
Food service	\$	170,763		
Reducing class size		3,138		

NOTE 19 - NEW ACCOUNTING AND REPORTING STANDARDS

On December 1, 2006, the GASB issued Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*. The School District has considered the implications of this statement and has determined that it has no impact on the financial statements or note disclosures for the current period.

On November 21, 2007, the GASB issued Statement No. 52, *Land and Other Real Estate Held as Investments by Endowments*. The School District has considered the implications of this statement and has determined that it has no impact on the financial statements or note disclosures for the current period.

On April 4, 2009, the GASB issued Statement No. 55, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments.* The School District has considered the implications of this statement and has determined that it has no impact on the financial statements or note disclosures for the current period.

On April 16, 2009, the GASB issued Statement No. 56, *Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards.* The School District has considered the implications of this statement and has determined that it has no impact on the financial statements or note disclosures for the current period.



Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Board of Education Nordonia Hills City School District Northfield, Ohio

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Nordonia Hills City School District (the "District"), as of and for the year ended June 30, 2009, which collectively comprise the District's basic financial statements and have issued our report thereon dated March 31, 2010, wherein we noted the District implemented GASB Statement No.'s 49, 52, 55 and 56, as disclosed in Note 19. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A *control deficiency* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the District's financial statements that is more than inconsequential will not be prevented or detected by the District's internal control. We consider the deficiencies described in the accompanying schedule of findings and responses to be significant deficiencies in internal control over financial reporting: 2009-1 and 2009-2.



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Board of Education Nordonia Hills City School District

A *material weakness* is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the District's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies and accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe that the significant deficiencies described above are not material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted a certain matter that we reported to management of the District in a separate letter dated March 31, 2010.

The District's response to the finings identified in our audit is described in the accompanying schedule of findings. We did not audit the District's response, and accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Board of Education, finance committee, management, Auditor of the State's Office, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

& Panichi Inc. Luni

Cleveland, Ohio March 31, 2010



Report on Compliance with Requirements Applicable to Each Major Program and Internal Control over Compliance in Accordance with OMB Circular A-133

Board of Education Nordonia Hills City School District Northfield, Ohio

Compliance

We have audited the compliance of the Nordonia Hills City School District (the "District"), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2009. The District's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2009.



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25201 Chagrin Boulevard Cleveland, Ohio 44122.5683 p. 216.831.7171 f. 216.831.3020 www.cp-advisors.com



Board of Education Nordonia Hills City School District

Internal Control over Compliance

The management of the District is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A *control deficiency* in the District's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the District's internal control.

A *material weakness* is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the District's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

Schedule of Expenditures of Federal Awards

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of and for the year ended June 30, 2009, and have issued our report there on dated March 31, 2010, wherein we noted the District implemented GASB Statement No.'s 49, 52, 55 and 56, as disclosed in Note 19.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the District's basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the Board of Education, finance committee, management, Auditor of the State's Office, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

& Panichi Inc.

Cleveland, Ohio March 31, 2010

Schedule of Expenditures of Federal Awards

For the year ended June 30, 2009

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Grant Year		Receipts	-	Non-cash Receipts	Disburse- ments	Non-Cash Disburse- ments
U.S. Department of Agriculture: Passed-Through Ohio Department of Education: Nutrition Cluster:								
National School Breakfast Program	10.553	2009	\$	34,177	\$	-	\$ 34,177	\$ -
National School Lunch Program	10.555	2009	_	272,422	-	37,111	272,422	37,111
Total U.S. Department of Agriculture								
 – Nutrition Cluster 			-	306,599	-	37,111	306,599	37,111
U.S. Department of Education: Passed-Through Ohio Department of Education: Special Education Cluster:								
Pre-School	84.173	2008		100		-	-	-
Pre-School	84.173	2009	_	23,703	-	-	23,703	-
Subtotal Pre-School			_	23,803	-	-	23,703	
Title VI-B	84.027	2008		93,066		-	42,488	-
Title VI-B	84.027	2009		805,080		-	780,147	-
Subtotal Title VI-B				898,146	-	-	822,635	-
Total Special Education Cluster			-	921,949	-	-	846,338	
Title I – Disadvantaged Children	84.010	2008		62,812		-	68,321	-
Title I – Disadvantaged Children	84.010	2009		39,455		-	51,018	-
Total Title I – Disadvantaged Children			-	102,267	-	-	119,339	
Title III – Limited English Proficiency	84.365	2009	-	15,633	-		15,633	
Title II-D – Educational Technology	84.318	2008		372		-	-	-
Title II-D – Educational Technology	84.318	2009	_	1,292	_	-	1,291	-
Total Title II-D – Educational Technology			-	1,664	-	-	1,291	-
Title V – Innovative Education Programs	84.298	2008		4,921		_	4,921	-
Title V – Innovative Education Programs	84.298	2009		3,331		-	2,833	-
Total Title V – Innovative Education Program	ns		_	8,252		-	7,754	-
Title II-A - Improving Teacher Quality	84.367	2008		44.051				
Title II-A - Improving Teacher Quality	84.367	2008		7,439		_	48,595	-
Total Title II-A - Improving Teacher Quality		2007	-	51,490	-	_	48,595	
Total The ITT Improving Totalier Quality			-	51,190	-		10,575	
Drug-Free Schools Grant	84.186	2009	-	7,150	-	-	6,794	-
Total U.S. Department of Education			-	1,108,405	-		1,045,744	-
Total Expenditures of Federal Awards			\$ _	1,415,004	\$	37,111	\$ 1,352,343	\$ 37,111

Notes to the Schedule of Expenditures of Federal Awards

June 30, 2009

Note 1: Significant Accounting Policies

Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal awards of the Nordonia Hills City School District (the "District") and is presented on the cash basis of accounting. The information in this Schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*; therefore, some amounts presented in this Schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

Child Nutrition Cluster

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed that federal monies are expended first.

Food Donation Program

Program regulations do not require the District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This non-monetary assistance (expenditures) is reported in the Schedule at the fair value of the commodities received.

Schedule Of Findings OMB Circular A-133 Section .505

June 30, 2009

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any significant deficiencies reported at the financial statement level (GAGAS)?	Yes
(d)(1)(ii)	Were there any other material weaknesses reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any material noncompliance reported at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(1) (iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1) (v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under Section .501?	No
(d)(1)(vii)	Major Programs	Special Education Cluster - CFDA # 84.173, 84.027
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A:>\$300,000 Type B: All Others
(d)(1)(ix)	Low Risk Auditee?	Yes

1. Summary of Auditors' Results

Schedule Of Findings (Continued) OMB Circular A-133 Section .505

June 30, 2009

2. Findings Related to the Financial Statements Required to be Reported in Accordance With GAGAS

Findings	Findings Summary
2009-1	Financial Reporting – Significant Deficiency
	Sound financial reporting is the responsibility of the Treasurer and the Board of Education and is essential to ensure the information provided to the readers of the financial statements is complete and accurate.
	The following audit adjustments were made to the financial statements, and where applicable, to the District's accounting records:
	1. Increase accounts payable for amounts that were not originally recorded and decrease the related reserve for encumbrances.
	2. Increased construction in progress for the items that were not originally included in the accounts payable amount.
	The lack of controls over the posting of year-end financial transactions and financial reporting can result in errors and irregularities that may go undetected and decreases the reliability of financial data at year-end.
	We recommend the District adopts policies and procedures for controls over recording of year- end financial transactions and over financial report to help ensure the information accurately reflects the activity of the District and thereby increasing the reliability of the financial data at year-end. Although the District has contracted a third party to perform their GAAP Conversion, the District's management needs to review the statements to be sure that all items are being properly recorded.
	Officials Response: Management will develop a process to oversee the GAAP conversion process more closely and have better communication with them.
2009-2	Financial Reporting – Significant Deficiency
	The District was not reconciling their bank accounts in a timely manner.
	We recommend that the District adopts policies and procedures for controls over bank reconciliations.
	Officials Response: Management will develop a process for month end to ensure that bank reconciliations are performed and reviewed timely.

3. Findings For Federal Awards

Schedule of Prior Audit Findings OMB Circular A-133 Section .315(b)

June 30, 2009

There were no findings for federal awards to report in 2008.



Independent Accountants' Report on Applying Agreed-Upon Procedures

Board of Education Nordonia Hills City School District Northfield, Ohio

To the Board of Education:

Ohio Revised Code Section 117.53 states, "the Auditor of State shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The Auditor of State shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedures enumerated below, which were agreed to by the Board, solely to assist the Board in evaluating whether Nordonia Hills City School District has adopted an antiharassment policy in accordance with Ohio Revised Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of the Board. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

- 1. We noted the Board adopted an anti-harassment policy at its meeting on November 5, 2007.
- 2. We read the policy, noting it included the following requirements from Ohio Revised Code Section 3313.666(B):
 - a. A statement prohibiting harassment, intimidation, or bullying of any student on school property or at school-sponsored events;
 - b. A definition of harassment, intimidation, or bullying that includes the definition in division (A) of Ohio Revised Code Section 3313.666;
 - c. A procedure for reporting prohibited incidents;
 - d. A requirement that school personnel report prohibited incidents of which they are aware to the school principal or other administrator designated by the principal;
 - e. A requirement that parents or guardians of any student involved in a prohibited incident be notified and, to the extent permitted by section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended, have access to any written reports pertaining to the prohibited incident;
 - f. A procedure for documenting any prohibited incident that is reported;

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- g. A procedure for responding to and investigating any reported incident;
- h. A strategy for protecting a victim from additional harassment, intimidation, or bullying, and from retaliation following a report;
- i. A disciplinary procedure for any student guilty of harassment, intimidation, or bullying, which shall not infringe on any student's rights under the first amendment to the Constitution of the United States;
- j. A requirement that the district administration semiannually provide the president of the district board a written summary of all reported incidents and post the summary on its web site, if the district has a web site, to the extent permitted by section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board of Education and is not intended to be and should not be used by anyone other than these specified parties.

Cumi & Panichi Inc.

Cleveland, Ohio March 31, 2010





NORDONIA HILLS CITY SCHOOL DISTRICT

SUMMIT COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED MAY 11, 2010

> 88 E. Broad St. / Fourth Floor / Columbus, OH 43215-3506 Telephone: (614) 466-4514 (800) 282-0370 Fax: (614) 466-4490 www.auditor.state.oh.us