HOLMES TOWNSHIP CRAWFORD COUNTY REPORT ON FINANCIAL STATEMENTS

DECEMBER 31, 2009 AND 2008





Mary Taylor, CPA Auditor of State

Board of Trustees Holmes Township 3865 Holmes Center Rd. Bucyrus, Ohio 44820

We have reviewed the *Independent Auditor's Report* of Holmes Township, Crawford County, prepared by Holbrook & Manter, for the audit period January 1, 2008 through December 31, 2009. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditor's Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditor's Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Holmes Township is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Taylor

November 29, 2010



TABLE OF CONTENTS

	PAGE
Independent Auditors' Report	3-4
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types For the Year Ended December 31, 2009	5
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types For the Year Ended December 31, 2008	6
Notes to the Financial Statements.	7-12
Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	13-14
Schedule of Findings	15
Schedule of Prior Year Findings	. 16



INDEPENDENT AUDITORS' REPORT

Board of Trustees Holmes Township Crawford County

We have audited the accompanying financial statements of Holmes Township, Crawford County, Ohio, (the Township) as of and for the years ended December 31, 2009 and 2008. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State of Ohio prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present for 2009 and 2008, GAAP requires presenting entity wide statements and also presenting the Township's larger (i.e. major) funds separately. While the Township does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State of Ohio permits, but does not require, townships to reformat their statements. The Township has elected not to reformat its statements. Since the Township does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State of Ohio permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2009 and 2008 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2009 and 2008, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of Holmes Township, Crawford County, as of December 31, 2009 and 2008, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 21, 2010 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Certified Public Accountants

Walbrook & Master

September 21, 2010

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES-ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2009

	_	General		Special Revenue	. <u>-</u>	Capital Projects		Total Memorandum Only
CASH RECEIPTS:-								
Property tax and other local taxes	\$	37,017	\$	58,392	\$	0	\$	95,409
Intergovernmental receipts		48,404		104,187	·	0	·	152,591
Earnings on investments		67		39		0		106
Miscellaneous	_	1,683		2,367	_	0	_	4,050
Total cash receipts		87,171		164,985		0		252,156
CASH DISBURSEMENTS:-								
Current;-								
General government		46,054		23,401		0		69,455
Public safety		0		22,051		0		22,051
Public works		27,775		224,667		0		252,442
Health		10,052		0		0		10,052
Capital outlay	_	3,546		15,433	_	0	_	18,979
Total cash disbursements	_	87,427		285,552	_	0		372,979
Total receipts over (under) cash disbursements	(256)	(120,567)		0	(120,823)
Other Financing Receipts (Disbursements)								
Sale of fixed assets		23,000		0		0		23,000
Sale of Bonds	_	0		64,258	_	0	_	64,258
Total other financing receipts (disbursements)		23,000		64,258		0		87,258
Excess of Cash Receipts and Other Financing Receipts Over (Under) Cash Disbursements								
And Other Financing Disbursements	_	22,744	(56,309)		0	(33,565)
Fund cash balances, January 1, 2009	_	77,366		140,924		966		219,256
Fund cash balances, December 31, 2009	\$_	100,110	\$ 	84,615	\$	966	\$_	185,691
Reserve for encumbrances, December 31, 2009	\$_	150	\$	0	\$_	0	\$_	150

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES-ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2008

	-	General	_	Special Revenue	-	Capital Projects	-	Total Memorandum Only
CASH RECEIPTS:-								
Property tax and other local taxes	\$	35,428	\$	55,048	\$	0	\$	90,476
Intergovernmental receipts		62,372		108,553		0		170,925
Earnings on investments		201		232		0		433
Miscellaneous		776	_	438	-	0	-	1,214
Total cash receipts		98,777		164,271		0		263,048
CASH DISBURSEMENTS:-								
Current;-								
General government		33,231		17,109		0		50,340
Public safety		0		280		0		280
Public works		12,674		165,999		0		178,673
Health		7,563		0		0		7,563
Capital outlay		3,496	_	9,527	-	546	-	13,569
Total cash disbursements	•	56,964	_	192,915	-	546	-	250,425
Total receipts over (under) cash disbursements		41,813	(28,644)		(546)		12,623
Fund cash balances, January 1, 2008	-	35,553		169,568	-	1,512	-	206,633
Fund cash balances, December 31, 2008	\$	77,366	\$_	140,924	\$	966	\$	219,256
Reserve for encumbrances, December 31, 2008	\$	0	\$_	0	\$	0	\$	0

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:-

<u>Description of the Entity</u> – Holmes Township, Crawford County, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by three publicly - elected Trustees. The Township provides road and bridge maintenance, cemetery maintenance, fire protection, and emergency medical services. The Township contracts with Life Star to provide emergency medical services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

Basis of Accounting - These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State of Ohio, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State of Ohio.

<u>Cash and Investments</u>- The Township maintains interest bearing checking and savings accounts.

<u>Fund Accounting</u> - The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required by law or contract to be restricted.

Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Road and Bridge Fund

This fund receives property tax money to pay for, construct, maintain and repair Township roads.

Gasoline Tax Fund

This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

Special Levy (Fire Protection) Fund

This fund receives tax levy money to pay for fire protection services

Capital Projects Fund

This fund is used to account for receipts that are restricted for the acquisition or construction of major capital projects.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:- (continued)

<u>Budgetary Process</u> - The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The Crawford County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year-end.

Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The Crawford County Budget Commission must also approve estimated resources.

Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year-end are carried over, and need not be re-appropriated.

A summary of 2009 & 2008 budgetary activity appears in Note 3.

<u>Property, Plant and Equipment</u> - Acquisitions of property, plant, and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

NOTE 2 - EQUITY IN POOLED CASH AND INVESTMENTS:-

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	_	2009	2008
Interest Checking	\$	185,691	\$ 133,319
Money Market	_	0	85,937
Total deposits	\$	185,691	\$ 219,256

<u>Deposits</u> - The Township's deposits are either (1) insured by the Federal Deposit Insurance Corporation or (2) collateralized by securities specifically pledged by the financial institution to the Township, or (3) collateralized by the financial institution's public entity deposit pool.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008

NOTE 3 - BUDGETARY ACTIVITY:-

Budgetary activity for the year ending December 31, 2009 was as follows:

2009 Budgeted vs. Actual Receipts

Fund Type	_	Budgeted Receipts	Actual Receipts	Variance
General		\$ 41,969	\$ 110,171	\$ 68,202
Special revenue		213,708	229,243	15,535
Capital project		0	0	0
	Total	\$ 255,677	\$ 339,414	\$ 83,737

2009 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	_	_	Appropriation Authority	_	Budgetary Expenditures	_	Variance
General		\$	103,160	\$	87,577	\$	15,583
Special revenue			343,836		285,552		58,284
Capital project		_	0	_	0	_	0
	Total	\$	446,996	\$_	373,129	\$_	73,867

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008

NOTE 3 - BUDGETARY ACTIVITY:-

Budgetary activity for the year ending December 31, 2008 was as follows:

2008 Budgeted vs. Actual Receipts

Fund Type	_		Budgeted Receipts	-	Actual Receipts	Variance
General		\$	41,100	\$	98,777	\$ 57,677
Special revenue			151,500		164,271	12,771
Capital project		_	0	-	0	0
	Total	\$ _	192,600	\$	263,048	\$ 70,448

2008 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	_	_	Appropriation Authority	_	Budgetary Expenditures	-	Variance
General		\$	76,653	\$	56,964	\$	19,689
Special revenue			321,068		192,915		128,153
Capital project		_	1,511	_	546	-	965
	Total	\$ =	399,232	\$_	250,425	\$	148,807

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008

NOTE 4 - PROPERTY TAX:-

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to Crawford County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to Crawford County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

Tangible personal property tax is being phased out.

NOTE 5 - DEBT:-

Debt outstanding at December 31, 2009, was as follows:

<u>D</u>	ebt Issued	,	Interest Rate	Original Issue Amou		te of turity
Equipment Bonds			3.55%	\$64,258	April 2	27, 2012
		Balance 12/31/2008	<u>Additions</u>	Reductions	Balance 12/31/2009	Due Within One Year
Equipment Bonds	\$_	0 9	64,258 \$	0 \$	64,258 \$	22,958

In 2009, the Township obtained an equipment acquisition bond to purchase a truck for \$64,258. The bond is to be paid back over a 3 year period and has an interest rate of 3.55%. The annual payments are \$22,958, including principal and interest and are due April 27th of each year beginning in 2010. As of December 31, 2009, the Township owes \$64,258 of principal on the bond. Amortization of the above debt, including interest, is scheduled as follows:

Year ending December 31:	_	Principal	Interest	Total
2010	\$	20,677	2,281	\$ 22,958
2011		21,411	1,547	22,958
2012		22,170	788	22,958
Total	\$	64,258	\$ 4,616	\$ 68,874

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008

NOTE 6 - RETIREMENT SYSTEMS:-

The Township's employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost–sharing, multiple–employer plan. This plan provides retirement benefits, including post-retirement healthcare, and survivor and disability benefits to participants, as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2009 and 2008, PERS members contributed 10% of their gross salaries. The Township contributed an amount equal to 14% of participants' gross salaries for 2009 and 2008. The Township has paid all contributions required through December 31, 2009.

NOTE 7 - RISK MANAGEMENT:-

The Township belongs to the Ohio Government Risk Management Plan (the Plan), an unincorporated non profit association with over six hundred governmental entity members providing a formalized, jointly administered self insurance risk management program and other administrative services.

Pursuant to Section 2744.081 of the Ohio Revised Code, the Plan is deemed a separate legal entity. The Plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine, and other coverage's, modified for each member's needs. The Plan pays judgments, settlements, and other expenses resulting from covered claims that exceed the member's deductible.

The Plan uses conventional insurance coverage's and reinsures these coverage's 100%, rather than using a risk pool member funds to pay individual and collective losses. Therefore, the individual members are only responsible for their self-retention (deductible) amounts which vary form member to member.



<u>Independent Auditor's Report on Internal Control over Financial Reporting</u> and on Compliance and Other Matters Required by *Government Auditing Standards*

Board of Trustees Holmes Township Crawford County

We have audited the financial statements of Holmes Township, Crawford County, (the Township) as of and for the years ended December 31, 2009 and 2008, and have issued our report thereon dated September 21, 2010, wherein we noted the Township followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Holmes Township's internal control over financial reporting as a basis for designing our auditing procedures for expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the Township's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Holmes Township's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency or a combination of deficiencies in internal control such that there is a reasonable possibility that a material financial statement misstatement will not be prevented, or detected and timely corrected.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above. However, we identified a certain deficiency in internal control over financial reporting, described in the accompanying schedule of findings as finding 2009-001 that we consider a significant deficiency in internal control over financial reporting. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

We also noted certain internal control matters that we reported to the Township's management in a separate letter dated September 21, 2010.

Compliance and Other Matters

As part of reasonably assuring whether Holmes Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* which are described in the accompanying schedule of findings as item 2009-002.

We also noted certain matters not requiring inclusion in this report that we reported to management of the Township, in a separate letter dated September 21, 2010.

The Township's responses to the findings identified in our audit are described in the accompanying schedule of findings. We did not audit the Township's responses and, accordingly, we express no opinion on them.

We intend this report solely for the information and use of management, Board of Trustees, and the Auditor of State of Ohio and is not intended to be and should not be used by anyone other than these specified parties.

Certified Public Accountants

Walbrook & Marter

September 21, 2010

SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2009 AND 2008

FINDING RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number	2009-001

Significant Deficiency – Internal Control and Review Procedures

Although the Trustees receive and review a select number of reports from the Fiscal Officer of the Township for approval on a monthly basis, the Township has not established formal procedures to reasonably assure completeness and accuracy of the monthly reporting. During our testing and analysis, we noted that the Township is not reviewing the numerical check sequence prior to signing the checks. In addition, they are not reviewing the bank statement for proper inclusion of authorized expenditures within the cancelled checks or electronic fund withdraws.

The Township should carefully review this information and make appropriate inquires to help determine the integrity of the financial information. When performing such review, the trustees' signatures or initials and the date should be affixed to the documents examined and it should be noted in the monthly minutes that the trustees' thoroughly reviewed and approved those documents. In addition, we also recommend that the numerical check sequence be noted in the minutes and signed off of by the Trustees each month.

Officials' Response

The Township implemented these procedures after the prior audit dated October 28, 2008. The Fiscal Officer will continue to provide bank statements to the Trustees unopened for their review and approval at each months meeting. The Township will also continue to document and approve the review of those reports and the numerical sequence of the checks within the monthly minutes.

Non Compliance Citation – Prior Certification of Funds

Section 5705.41 (D), Ohio Revised Code, states that no subdivision shall make any contract or order any expenditure of money, unless a certificate of the Clerk is attached. The Clerk must certify that the amount required to meet such a commitment has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund, free from any previous encumbrance. Furthermore, contracts and orders for expenditures lacking prior certification should be null and void, unless the Board obtains from the Clerk a certificate stating that there was at the time of the making of the contracts or orders a sufficient sum appropriated and free from previous encumbrance. The Board may authorize the issuance of a check in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate, if such expenditure is otherwise valid. If the amount involved is less than \$3,000, the Clerk may authorize it to be paid without the affirmation of the Board upon completion of a then and now certificate, if such expenditure is otherwise valid.

During our testing of expenditures, we noted instances of funds obligated without prior certification. A purchase order is required prior to the obligation date, which precedes the invoice date in many instances. Expenditures without prior certification could result in expenditures exceeding appropriations. We recommend that a purchase order be completed before Township funds are obligated. These compliance requirements are important control tools that the Township can use to keep track of budgeted and actual expenditures.

Officials' Response

The Township will work on correcting the finding and improve internal and compliance controls to address the issue.

SCHEDULE OF PRIOR YEAR AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2009 AND 2008

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2007-001	Significant Deficiency - Internal Control and Review Procedures	No	Not Corrected. Reported as finding 2009-001.
2007-002	ORC 5705.41 (D) - Prior Certification of Funds	No	Not Corrected. Reported as finding 2009-002.





Mary Taylor, CPA Auditor of State

HOLMES TOWNSHIP

CRAWFORD COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED DECEMBER 9, 2010