# **REGULAR AUDIT**

FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2009



# TABLE OF CONTENTS

TITLE	PAGE
Cover Letter	1
Independent Accountants' Report	3
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Fund Types - For the Year Ended December 31, 2009	5
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Fund Types - For the Year Ended December 31, 2008	6
Notes to the Financial Statements	7
Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	13
Schedule of Findings	

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Mary Taylor, CPA Auditor of State

Henry County/City of Napoleon Combined General Health District Henry County 1843 Oakwood Avenue Napoleon, Ohio 43545-9243

To the Members of the Board:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to an interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an adverse opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

Mary Jaylor

Mary Taylor, CPA Auditor of State

July 30, 2010

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Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT

Henry County/City of Napoleon Combined General Health District Henry County 1843 Oakwood Avenue Napoleon, Ohio 43545-9243

To the Members of the Board:

We have audited the accompanying financial statements of Henry County/City of Napoleon Combined General Health District, Henry County, (the District) as of and for the years ended December 31, 2009 and 2008. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the District has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity wide statements and also presenting the District's larger (i.e. major) funds separately. While the District does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The District has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply

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the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2009 and 2008 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the District as of July 30, 2010, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Henry County/City of Napoleon Combined General Health District, Henry County, as of December 31, 2009 and 2008, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The District has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated July 30, 2010, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Mary Jaylor

Mary Taylor, CPA Auditor of State

July 30, 2010

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2009

Cash Receipts: Taxes Intergovernmental Medicare/Medicaid Reimbursements Insurance Reimbursements Fees Personal Health Fees Miscellaneous Total Cash Receipts	General \$477,018 233,852 27,332 176,092 914,294	Special Revenue \$604,663 1,375,780 181,919 393,771 55,828	Totals (Memorandum Only) \$477,018 838,515 1,375,780 181,919 421,103 176,092
Taxes Intergovernmental Medicare/Medicaid Reimbursements Insurance Reimbursements Fees Personal Health Fees Miscellaneous	233,852 27,332 176,092	1,375,780 181,919 393,771 55,828	838,515 1,375,780 181,919 421,103 176,092
Taxes Intergovernmental Medicare/Medicaid Reimbursements Insurance Reimbursements Fees Personal Health Fees Miscellaneous	233,852 27,332 176,092	1,375,780 181,919 393,771 55,828	838,515 1,375,780 181,919 421,103 176,092
Medicare/Medicaid Reimbursements Insurance Reimbursements Fees Personal Health Fees Miscellaneous	27,332 176,092	1,375,780 181,919 393,771 55,828	1,375,780 181,919 421,103 176,092
Insurance Reimbursements Fees Personal Health Fees Miscellaneous	176,092	181,919 393,771 55,828	1,375,780 181,919 421,103 176,092
Fees Personal Health Fees Miscellaneous	176,092	393,771 55,828	421,103 176,092
Personal Health Fees Miscellaneous	176,092	55,828	176,092
Miscellaneous		i	
	914,294	i	
Total Cash Receipts	914,294	2 644 004	55,828
		2,611,961	3,526,255
Cash Disbursements:			
Current Disbursements:			
Health:			
Salaries	431,639	1,437,734	1,869,373
Supplies	85,054	192,684	277,738
Insurance	34,484	149,633	184,117
Equipment	2,827	20,379	23,206
Contracts - Services	27,263	146,086	173,349
Rentals	122,068	11,030	133,098
Travel	7,346	46,154	53,500
Medicare Tax	6,658	20,442	27,100
Advertising and Printing	6,327	16,318	22,645
Public Employees's Retirement	58,826	200,007	258,833
Workers Compensation	9,883	18,978	28,861
Other	80,571	184,019	264,590
Total Cash Disbursements	872,946	2,443,464	3,316,410
Total Cash Receipts Over Cash Disbursements	41,348	168,497	209,845
Other Financing Receipts/(Disbursements):			
Transfers-In		100,000	100,000
Advances-In		21,012	21,012
Transfers-Out	(100,000)		(100,000)
Advances-Out	(21,012)		(21,012)
Other Financing Receipts	38,976	25,891	64,867
Other Financing Disbursements	(14,652)		(14,652)
Total Other Financing Receipts/(Disbursements)	(96,688)	146,903	50,215
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements			
and Other Financing Disbursements	(55,340)	315,400	260,060
Fund Cash Balances, January 1	501,301	1,811,441	2,312,742
Fund Cash Balances, December 31	\$445,961	\$2,126,841	\$2,572,802

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2008

	All Fund Types		
	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts:			
Taxes	\$496,635		\$496,635
Intergovernmental	220,627	\$546,310	766,937
Medicare/Medicaid Reimbursements		1,388,959	1,388,959
Insurance Reimbursements		116,347	116,347
Fees	28,523	315,246	343,769
Personal Health Fees	147,137		147,137
Miscellaneous		81,791	81,791
Total Cash Receipts	892,922	2,448,653	3,341,575
Cash Disbursements:			
Current Disbursements:			
Health:			
Salaries	411,282	1,316,008	1,727,290
Supplies	104,432	128,193	232,625
Insurance	37,026	127,291	164,317
Equipment	32,926	27,458	60,384
Contracts - Services	55,141	119,361	174,502
Rentals	122,256	14,751	137,007
Travel	9,545	52,156	61,701
Medicare Tax	6,139	18,661	24,800
Advertising and Printing	8,854	23,123	31,977
Public Employees's Retirement	56,378	181,579	237,957
Workers Compensation	5,943	21,246	27,189
Other	94,849	430,728	525,577
Total Cash Disbursements	944,771	2,460,555	3,405,326
Total Cash Disbursements Over Cash Receipts	(51,849)	(11,902)	(63,751)
Other Financing Receipts/(Disbursements):			
Transfers-In		110,000	110,000
Advances-In	20,000	15,000	35,000
Transfers-Out	(110,000)		(110,000)
Advances-Out	(15,000)	(20,000)	(35,000)
Other Financing Receipts	47,182	47,451	94,633
Other Financing Disbursements	(15,901)		(15,901)
Total Other Financing Receipts/(Disbursements)	(73,719)	152,451	78,732
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements			
and Other Financing Disbursements	(125,568)	140,549	14,981
Fund Cash Balances, January 1	626,869	1,670,892	2,297,761
Fund Cash Balances, December 31	\$501,301	\$1,811,441	\$2,312,742

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008

#### 1. Summary of Significant Accounting Policies

### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Henry County/City of Napoleon Combined General Health District, Henry County, (the District) as a body corporate and politic. A seven-member Board and a Health Commissioner govern the District. The District's services include communicable disease investigations, immunization clinics, inspections, public health nursing services and issues health-related licenses and permits and dental services.

The District's management believes these financial statements present all activities for which the District is financially accountable.

# B. Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The District recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

#### C. Cash

As required by the Ohio Revised Code, the Henry County Treasurer is custodian for the District's cash. The County's cash and investment pool holds the District's assets, valued at the Henry County Treasurer's reported carrying amount.

#### D. Fund Accounting

The District uses fund accounting to segregate cash and investments that are restricted as to use. The District classifies its funds into the following types:

#### 1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from private-purpose trusts or for capital projects) that are restricted to expenditure for specific purposes. The District had the following significant Special Revenue Funds:

<u>Home Health Agency Fund</u> - This fund receives insurance reimbursements and fees to provide home nursing services.

<u>Hospice Fund</u> - This fund receives insurance reimbursements for providing hospice services.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008

# 1. Summary of Significant Accounting Policies (Continued)

<u>Dental Fund</u> - This fund receives fees for services and insurance reimbursements for providing dental services.

#### E. Budgetary Process

The Ohio Revised Code requires the District to budget each fund annually.

# 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function level of control, and appropriations may not exceed estimated resources. The Board of Health must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

# 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

### 3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and re-appropriated in the subsequent year.

A summary of 2009 and 2008 budgetary activity appears in Note 2.

# F. Property, Plant, and Equipment

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008

# 2. Budgetary Activity

Budgetary activity for the years ending December 31, 2009 and 2008 follows:

2009 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$1,333,400	\$953,270	(\$380,130)
Special Revenue	3,509,016	2,737,852	(771,164)
Total	\$4,842,416	\$3,691,122	(\$1,151,294)

2009 Budgeted vs. Actual Budgetary Basis Expenditures			
	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$1,333,400	\$987,598	\$345,802
Special Revenue	2,675,480	2,443,464	232,016
Total	\$4,008,880	\$3,431,062	\$577,818

2008 Budgeted vs. Actual Receipts			
Budgeted Actual			
Fund Type	Receipts	Receipts	Variance
General	\$1,188,800	\$940,104	(\$248,696)
Special Revenue	3,560,210	2,606,104	(954,106)
Total	\$4,749,010	\$3,546,208	(\$1,202,802)

2008 Budgeted vs. Actual Budgetary Basis Expenditures			
Appropriation Budgetary			
Fund Type	Authority	Expenditures	Variance
General	\$1,188,800	\$1,070,672	\$118,128
Special Revenue	2,605,252	2,460,555	144,697
Total	\$3,794,052	\$3,531,227	\$262,825

#### 3. Intergovernmental Funding

The County apportions the excess of the District's appropriations over other estimated receipts among the townships and municipalities composing the District, based on their taxable property valuations. The County withholds the apportioned excess from property tax settlements and distributes it to the District. The financial statements present these amounts as intergovernmental receipts. The Henry County Commissioners serve as a special taxing authority for a special levy outside the ten-mill limitation to provide the District with sufficient funds for health programs. The levy generated \$477,018 in 2009 and \$496,635 in 2008. The financial statements present these amounts as taxes.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008

### 4. Retirement System

The District's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2009 and 2008, OPERS members contributed 10%, respectively, of their gross salaries and the District contributed an amount equaling 14%, respectively, of participants' gross salaries. The District has paid all contributions required through December 31, 2009.

#### 5. Risk Management

# **Risk Pool Membership**

The District is exposed to various risks of property and casualty losses, and injuries to employees.

The District insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The District belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. American Risk Pooling Consultants, Inc. (ARPCO), a division of York Insurance Services Group, Inc. (York), functions as the administrator of PEP and provides underwriting, claims, loss control, risk management, and reinsurance services for PEP. PEP is a member of the American Public Entity Excess Pool (APEEP), which is also administered by ARPCO. Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty and Property Coverage

APEEP provides PEP with an excess risk-sharing program. Under this arrangement, PEP retains insured risks up to an amount specified in the contracts. At December 31, 2008, PEP retained \$350,000 for casualty claims and \$100,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Property and casualty settlements did not exceed insurance coverage for the past three fiscal years.

#### Financial Position

PEP's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2008 and 2007 (the latest information available):

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008

# 5. Risk Management (Continued)

	<u>2008</u>	<u>2007</u>
Assets	\$35,769,535	\$37,560,071
Liabilities	<u>(15,310,206)</u>	<u>(17,340,825)</u>
Net Assets	<u>\$20,459,329</u>	<u>\$20,219,246</u>

At December 31, 2008 and 2007, respectively, the liabilities above include approximately \$13.8 million and \$15.9 million of estimated incurred claims payable. The assets and retained earnings above also include approximately \$12.9 million and \$15.0 million of unpaid claims to be billed to approximately 445 member governments in the future, as of December 31, 2008, and 2007, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. The District's share of these unpaid claims collectible in future years is approximately \$15,000.

Based on discussions with PEP, the expected rates PEP charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to PEP for each year of membership.

Contributions to PEP	
2008	\$13,046
2009	\$12,817

After completing one year of membership, members may withdraw on each anniversary of the date they joined PEP provided they provide written notice to PEP 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to PEP. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

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Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Henry County/City of Napoleon Combined General Health District Henry County 1843 Oakwood Avenue Napoleon, Ohio 43545-9243

To the Members of the Board:

We have audited the financial statements of Henry County/City of Napoleon Combined General Health District, Henry County, (the District) as of and for the years ended December 31, 2009 and 2008, and have issued our report thereon dated July 30, 2010, wherein we noted the District prepared its financial statements using accounting practices the Auditor of State prescribes or permits rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

# Internal Control over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of opining on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. Therefore, we cannot assure that we have identified all deficiencies, significant deficiencies or material weaknesses. However, as described in the accompanying schedule of findings we identified a certain deficiency in internal control over financial reporting, that we consider a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and timely corrected. We consider finding 2009-001 described in the accompanying schedule of findings to be a material weakness.

Henry County/City of Napoleon Combined General Health District Henry County Independent Accountants' Report on Internal Control Over

Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* 

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of the audit committee, management, Board of Health, and others within the District. We intend it for no one other than these specified parties.

Mary Jaylor

Mary Taylor, CPA Auditor of State

July 30, 2010

# SCHEDULE OF FINDINGS

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

# FINDING NUMBER 2009-001

#### Material Weakness

#### **Monitoring of Financial Activity**

Inaccurate posting of transactions impedes the ability of the Board to accurately assess the financial status of the District and also causes the financial statements to include errors. We noted examples such as the following during our audit:

- Revenue from other governmental agencies in the amount of \$42,489 and \$58,541 in the General Fund were misclassified as other sources instead of intergovernmental revenue in 2009 and 2008 respectively.
- Commercial Activity Tax distributions in the amount of \$98,094 and \$41,894 were posted as tax revenue instead of intergovernmental revenue in the General Fund in 2009 and 2008 respectively.

As a result, the financial statements did not correctly reflect the financial activity of the District. Adjustments ranging from \$376 to \$98,094 were posted to the financial statements, and where applicable, the accounting records to correct these and other errors.

To ensure the Health District's financial statements and notes to the statements are complete and accurate, the Board should adopt policies and procedures, including a final review of the financial statements and notes to the financial statements to identify and correct errors and omissions.

#### Officials' Response:

We did not receive a response from Officials to this finding.





# HENRY COUNTY/NAPOLEON COMBINED GENERAL HEALTH DISTRICT

**HENRY COUNTY** 

**CLERK'S CERTIFICATION** 

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED AUGUST 17, 2010

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