#### **BASIC FINANCIAL STATEMENTS**

FOR THE YEAR ENDED DECEMBER 31, 2009



# Mary Taylor, CPA Auditor of State

Board of Commissioners Henry County 660 North Perry Street Napoleon, Ohio 43545

We have reviewed the *Independent Auditor's Report* of Henry County, prepared by Julian & Grube, Inc., for the audit period January 1, 2009 through December 31, 2009. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Henry County is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Saylor

July 19, 2010



#### HENRY COUNTY

#### BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

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## Julian & Grube, Inc.

Serving Ohio Local Governments

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#### Independent Auditor's Report

Henry County 660 North Perry Street Napoleon, Ohio 43545

#### To the Board of Commissioners:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Henry County, Ohio, as of and for the year ended December 31, 2009, which collectively comprise Henry County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Henry County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Henry County, Ohio, as of December 31, 2009, and the respective changes in financial position and where applicable, cash flows, thereof and the respective budgetary comparisons for the General, Country View Haven, Motor Vehicle and Gas Tax, County Board of MRDD and Public Assistance funds, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 21, 2010, on our consideration of Henry County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

The management's discussion and analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Independent Auditor's Report Board of Commissioners Page 2

Julian & Sube the

We conducted our audit to opine on the financial statements that collectively comprise the Henry County basic financial statements. The accompanying schedule of expenditures of federal awards provides additional information as required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. We subjected the schedule of expenditures of federal awards to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Julian & Grube, Inc. June 21, 2010

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2009

The management's discussion and analysis of Henry County's (the "County") financial performance provides an overall review of the County's financial activities for the year ended December 31, 2009. The intent of this discussion and analysis is to look at the County's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the County's financial performance.

#### **Financial Highlights**

Key financial highlights for 2009 are as follows:

- The total net assets of the County decreased \$105,605. Net assets of governmental activities increased \$142,300, which represents a 0.26% increase from 2008. Net assets of business-type activities decreased \$247,905, which represents a 514.01% decrease from 2008.
- General revenues accounted for \$12,521,379 or 45.07% of total governmental activities revenue. Program specific revenues accounted for \$15,258,134 or 54.93% of total governmental activities revenue.
- The County had \$27,637,213 in expenses related to governmental activities. \$15,258,134 of these expenses were offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of \$12,521,379 were adequate to provide for these programs.
- The County's major governmental funds are the general fund, country view haven fund, motor vehicle and gas tax fund, county board of mental retardation and developmentally disabled (MRDD) fund, public assistance fund and courthouse project fund. The general fund, the County's largest major fund, had revenues of \$7,792,427 in 2009, a decrease of \$370,069 or 4.53% from 2008 revenues. The general fund had expenditures and other financing uses of \$7,805,278 in 2009, a decrease of \$291,063 or 3.60% from 2008. The decrease in revenues, due primarily to a decrease in sales tax collections and investment income in 2009, and decrease in expenditures, due to a decrease in the cost of purchased services, resulted in the general fund balance decrease of \$12,851 or .28% from 2008 to 2009.
- The country view haven fund, a County major fund, had revenues of \$1,814,984 in 2009. The country view haven fund had expenditures of \$1,659,894 in 2009. The country view haven fund balance increased \$155,090 or 11.11% from 2008 to 2009.
- The motor vehicle and gas tax fund, a County major fund, had revenues of \$4,186,478 in 2009. The motor vehicle and gas tax fund had expenditures of \$3,954,115 in 2009. The motor vehicle and gas tax fund balance increased \$232,363 or 12.82% from 2008 to 2009.
- The county board of MRDD fund, a County major fund, had revenues of \$6,429,455 in 2009. The county board of MRDD fund had expenditures of \$6,871,289 in 2009. The county board of MRDD fund balance decreased \$441,834 or 14.66% from 2008 to 2009.
- The public assistance fund, a County major fund, had revenues of \$1,508,491 in 2009. The public assistance fund had expenditures of \$1,830,036 in 2009. The public assistance fund balance decreased \$321,545 or 62.04% from 2008 to 2009.
- The courthouse project fund, a County major fund, had revenues and other financing sources of \$789,760 in 2009. The courthouse project fund had expenditures of \$2,092,632 in 2009. The courthouse project fund balance decreased \$1,302,872 or 295.72% from 2008 to 2009.
- Net assets for the business-type activities, which include the sanitary landfill, tower, Hahn Center and Monroe Township landfill fees enterprise funds, decreased in 2009 by \$247,905 or 514.01%.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2009

#### **Using these Basic Financial Statements (BFS)**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the County as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net assets and statement of activities provide information about the activities of the whole County, presenting both an aggregate view of the County's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the County's most significant funds with all other nonmajor funds presented in total in one column. In the case of the County, there are six major governmental funds. The general fund is the largest major fund.

#### Reporting the County as a Whole

#### Statement of Net Assets and the Statement of Activities

The statement of net assets and the statement of activities answer the question, "How did we do financially during 2009?" These statements include all assets, liabilities, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the County's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the County as a whole, the financial position of the County has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the County's property tax base, current property tax laws, facility conditions and other factors.

In the statement of net assets and the statement of activities, the County is divided into two distinct kinds of activities:

Governmental activities - Most of the County's programs and services are reported here including human services, health, public safety, public works and general government. These services are funded primarily by taxes and intergovernmental revenues including federal and State grants and other shared revenues.

Business-type activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided.

The County's statement of net assets and statement of activities can be found on pages 16-18 of this report.

#### Reporting the County's Most Significant Funds

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other State and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2009

Fund financial reports provide detailed information about the County's major funds. The County uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the County's most significant funds. The County's major governmental funds are the general fund, country view haven fund, motor vehicle and gas tax fund, county board of mental retardation and developmentally disabled (MRDD) fund, public assistance fund and courthouse project fund. The analysis of the County's major governmental and proprietary funds begins on page 10.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains a multitude of individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental financial statements can be found on pages 19-29 of this report.

#### **Proprietary Funds**

The County maintains proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its sanitary landfill, tower, Hahn Center and Monroe Township landfill fees operations. The sanitary landfill fund is the County's only major enterprise fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County has no internal service funds. The basic proprietary fund financial statements can be found on pages 30-32 of this report.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statement can be found on page 33 of this report.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 34-68 of this report.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2009

#### **Government-wide Financial Analysis**

The statement of net assets provides the perspective of the County as a whole. The table below provides a summary of the County's net assets at December 31, 2009 and December 31, 2008.

#### Net Assets

	G	overnmental Activities 2009	asiness-type Activities 2009	Governmental Activities 2008		- 1				Activities		2008 Total	
Assets:													
Current and other assets	\$	28,289,669	\$ 2,121,767	\$	27,837,269	\$	2,253,257	\$	30,411,436	\$	30,090,526		
Capital assets, net		35,947,964	 394,399		36,533,316		409,430		36,342,363		36,942,746		
Total assets		64,237,633	 2,516,166		64,370,585		2,662,687		66,753,799		67,033,272		
Liabilities:													
Long-term liabilities outstanding		2,224,457	2,767,492		4,390,804		2,661,092		4,991,949		7,051,896		
Other liabilities		8,013,640	 44,809		6,122,545		49,825		8,058,449		6,172,370		
Total liabilities		10,238,097	 2,812,301		10,513,349		2,710,917		13,050,398		13,224,266		
Net assets:													
Invested in capital assets, net of													
related debt		34,352,285	394,399		33,835,862		409,430		34,746,684		34,245,292		
Restricted		14,976,515	-		15,462,716		-		14,976,515		15,462,716		
Unrestricted (deficit)		4,670,736	 (690,534)		4,558,658		(457,660)		3,980,202		4,100,998		
Total net assets (deficit)	\$	53,999,536	\$ (296,135)	\$	53,857,236	\$	(48,230)	\$	53,703,401	\$	53,809,006		

Over time, net assets can serve as a useful indicator of a government's financial position. At December 31, 2009, the County's assets exceeded liabilities by \$53,703,401. This amounts to \$53,999,536 in governmental activities and a deficit of \$296,135 in business-type activities.

Capital assets reported on the government-wide statements represent the largest portion of the County's net assets. At year-end, capital assets represented 54.44% of total governmental and business-type assets. Capital assets include land, buildings and improvements, machinery and equipment, vehicles and infrastructure. Capital assets, net of related debt to acquire the assets at December 31, 2009, were \$34,746,684. These capital assets are used to provide services to citizens and are not available for future spending. Although the County's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities. Capital assets are discussed further on pages 13-14.

As of December 31, 2009, the County is able to report positive balances in all categories of net assets for its governmental activities.

A portion of the County's governmental activities net assets, \$14,976,515 or 27.73%, represents resources that are subject to external restrictions on how they may be used. The remaining balance of governmental activities unrestricted net assets is \$4,670,736.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2009

The table below shows the changes in net assets for governmental and business-type activities for 2009 and 2008.

#### **Change in Net Assets**

	Governmental Activities 2009	Business-type Activities 2009	Governmental Activities 2008	Business-type Activities 2008	2009 Total	2008 Total
Revenues:						
Program revenues:						
Charges for services and sales	\$ 2,996,796	\$ 987,563	\$ 3,111,884	\$ 923,642		\$ 4,035,526
Operating grants and contributions	11,439,061	-	12,604,611	-	11,439,061	12,604,611
Capital grants and contributions	822,277	75,000	851,008		897,277	851,008
Total program revenues	15,258,134	1,062,563	16,567,503	923,642	16,320,697	17,491,145
General revenues:						
Property taxes	5,593,266	-	5,242,132	-	5,593,266	5,242,132
Sales tax	3,428,056	-	3,309,826	-	3,428,056	3,309,826
Unrestricted grants	2,685,034	-	2,511,295	-	2,685,034	2,511,295
Investment earnings	179,435	21,346	482,360	44,854	200,781	527,214
Miscellaneous	635,588	11,876	481,456	29,976	647,464	511,432
Total general revenues	12,521,379	33,222	12,027,069	74,830	12,554,601	12,101,899
Total revenues	27,779,513	1,095,785	28,594,572	998,472	28,875,298	29,593,044
Expenses:						
Program expenses:						
General government	4,479,258	-	4,326,011	-	4,479,258	4,326,011
Public safety	3,411,040	-	2,909,884	-	3,411,040	2,909,884
Public works	4,371,590	-	4,297,554	-	4,371,590	4,297,554
Health	1,856,024	-	1,793,571	-	1,856,024	1,793,571
Human services	11,692,968	-	11,723,988	-	11,692,968	11,723,988
Economic development	767,158	-	561,708	-	767,158	561,708
Transportation	509,326	-	360,623	-	509,326	360,623
Intergovernmental	262,864	-	222,550	-	262,864	222,550
Other	220,163	-	98,538	-	220,163	98,538
Interest and fiscal charges	66,822	-	105,298	-	66,822	105,298
Sanitary landfill	-	1,232,353	-	911,848	1,232,353	911,848
Other business-type activities: Tower fund	_	29,644	_	38,189	29,644	38,189
Hahn Center	_	100,924	_	77,884	100,924	77,884
Monroe Township landfill fees	_	5,780	_	5,806	5,780	5,806
Total expenses	27,637,213	1,368,701	26,399,725	1,033,727	29,005,914	27,433,452
Excess (deficiency) of revenues						
over (under) expenses	142,300	(272,916)	2,194,847	(35,255)	(130,616)	2,159,592
	142,300		2,174,047	(33,233)		2,137,372
Special items		25,011			25,011	
Change in net assets	142,300	(247,905)		(35,255)	(105,605)	
Net assets (deficit) at beginning of year	53,857,236	(48,230)	51,662,389	(12,975)	53,809,006	51,649,414
Net assets (deficit) at end of year	\$ 53,999,536	\$ (296,135)	\$ 53,857,236	\$ (48,230)	\$ 53,703,401	\$ 53,809,006

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2009

#### **Governmental Activities**

Governmental assets increased by \$142,300 in 2009 from 2008.

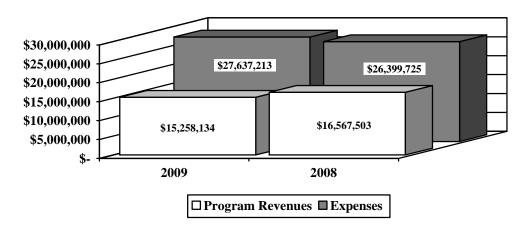
Human services, which supports the operations of the county board of MRDD fund and public assistance fund, accounts for \$11,692,968 of expenses, or 42.31% of total governmental expenses of the County. These expenses were funded by \$219,342 in charges to users of services and \$6,610,306 in operating grants in 2009. General government expenses which includes legislative and executive and judicial programs, totaled \$4,479,258 or 16.21% of total governmental expenses. General government expenses were covered by \$1,716,264 of direct charges to users in 2009.

The State and federal government contributed to the County revenues of \$11,439,061 in operating grants and contributions and \$822,277 in capital grants and contributions. These revenues are restricted to a particular program or purpose. Of the total operating grants and contributions \$6,610,306, or 56.53%, subsidized human services programs.

General revenues totaled \$12,521,379, and amounted to 45.07% of total revenues. These revenues primarily consist of property and sales tax revenue of \$9,021,322 or 72.05% of total general revenues in 2009. The other primary source of general revenues is grants and entitlements not restricted to specific programs of \$2,685,034.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services for 2009 and 2008. As can be seen in the graph below, the County is reliant upon general revenues to finance operations as program revenues are not sufficient to cover total expenses.

#### Governmental Activities - Program Revenues vs. Total Expenses



## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2009

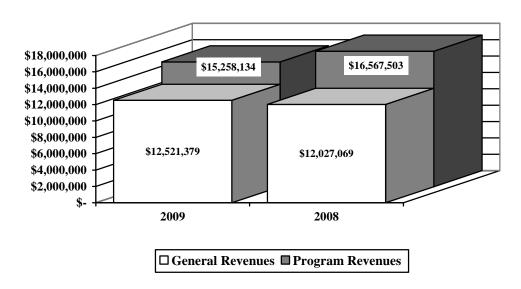
The following table shows, for governmental activities, the total cost of services and the net cost of services for 2009 and 2008. That is, it identifies the cost of these services supported by general revenues (such as tax revenue and unrestricted State grants and entitlements).

#### **Governmental Activities**

	Total Cost of Services 2009	Net Cost of Services 2009	Total Cost of Services 2008	Net Cost of Services 2008
Program expenses:				
General government	\$ 4,479,258	\$ 2,561,136	\$ 4,326,011	\$ 2,361,584
Public safety	3,411,040	2,956,818	2,909,884	2,132,196
Public works	4,371,590	(425,589)	4,297,554	(692,203)
Health	1,856,024	1,042,763	1,793,571	1,142,879
Human services	11,692,968	4,863,320	11,723,988	4,589,600
Economic development and assistance	767,158	380,127	561,708	84,011
Transportation	509,326	509,326	360,623	(212,231)
Intergovernmental	262,864	262,864	222,550	222,550
Other	220,163	161,492	98,538	98,538
Interest and fiscal charges	66,822	66,822	105,298	105,298
Total	\$ 27,637,213	\$ 12,379,079	\$ 26,399,725	\$ 9,832,222

The dependence upon general revenues for governmental activities is apparent, with 44.79% and 37.24% of expenses supported through taxes and other general revenues during 2009 and 2008, respectively. The graph below illustrates the County's reliance upon general revenues.

#### **Governmental Activities – General and Program Revenues**



#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2009

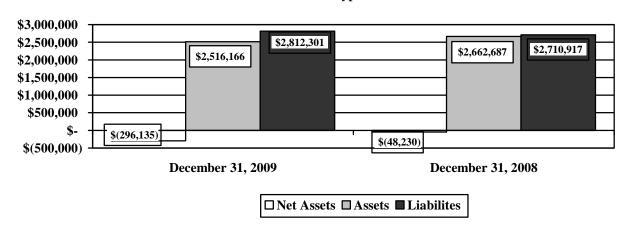
#### **Business-type Activities**

The sanitary landfill, tower, Hahn Center and Monroe Township landfill fees are the County's enterprise funds. These programs had revenues of \$1,062,563, general revenues of \$33,222, special item revenues of \$25,011 and expenses of \$1,368,701 for 2009.

The business-type activities net assets decreased \$247,905 or 514.01% during 2009.

The following graph illustrates the assets, liabilities and net assets of the County's business-type activities at December 31, 2009 and December 31, 2008.

#### **Net Assets in Business-type Activities**



#### Financial Analysis of the Government's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the County's net resources available for spending at year-end.

The County's governmental funds (as presented on the balance sheet on pages 19-20) reported a combined fund balance of \$15,050,068, which is \$1,831,824 lower than last year's total of \$16,881,892. The following schedule indicates the fund balance and the total change in fund balance as of December 31, 2009 and December 31, 2008 for all major and nonmajor governmental funds.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2009

	Balance (deficit) ember 31, 2009	 und Balance ember 31, 2008	Increase/ (Decrease)	
Major funds:				
General	\$ 4,624,605	\$ 4,637,456	\$	(12,851)
Country view haven fund	1,551,382	1,396,292		155,090
Motor vehicle and gas tax	2,044,319	1,811,956		232,363
County board of MRDD	2,571,084	3,012,918		(441,834)
Public assistance	196,748	518,293		(321,545)
Courthouse project	(862,301)	440,571	(	1,302,872)
Other nonmajor governmental funds	 4,924,231	 5,064,406		(140,175)
Total	\$ 15,050,068	\$ 16,881,892	<u>\$ (</u>	1,831,824)

#### General Fund

The general fund, the County's largest major fund, had revenues of \$7,792,427 in 2009, which represents a \$374,921 decrease from 2008 revenues. The general fund had expenditures and other financing uses of \$7,805,278 in 2009, a decrease of \$291,063 or 3.60% from 2008. The decreased revenues outpacing decreased expenditures contributed to the general fund balance decrease of \$12,851 or .28% from 2008 to 2009.

The table that follows assists in illustrating the revenues of the general fund during 2009 and 2008.

	2009 Amount	2008 Amount	Percentage <u>Change</u>	
Revenues:				
Taxes	\$ 5,204,428	\$ 5,400,452	(3.63) %	
Charges for services	806,151	772,598	4.34 %	
Licenses and permits	1,789	4,445	(59.75) %	
Fines and forfeitures	61,413	71,579	(14.20) %	
Intergovernmental	1,202,571	1,256,203	(4.27) %	
Investment income	179,633	482,162	(62.74) %	
Other	336,442	175,057	92.19 %	
Total	\$ 7,792,427	\$ 8,162,496	(4.53) %	

Tax revenue represents 66.79% of all general fund revenue. Tax revenue decreased by 3.63% over prior year, primarily due to a decrease in sales tax revenue collections. The decrease in investment income was due to decreased interest rates during 2009. The increase in other revenue was due to reclassification of other financing sources. All other revenue remained comparable to 2008.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2009

The table that follows assists in illustrating the expenditures of the general fund during 2009 and 2008.

		2009 Amount	 2008 Amount	Percentage <u>Change</u>
<b>Expenditures:</b>				-
Current:				
General government				
Legislative and executive	\$	1,857,948	\$ 1,845,436	0.68 %
Judicial		1,210,687	1,211,982	(0.11) %
Public safety		2,637,238	2,378,716	10.87 %
Public works		216,013	149,666	44.33 %
Health		51,416	57,185	(10.09) %
Human services		296,261	290,476	1.99 %
Economic development and assistance		156,944	112,616	39.36 %
Intergovernmental		262,864	222,550	18.11 %
Other		40,749	82,848	(50.81) %
Capital outlay		13,515	13,515	- %
Debt service:				
Principal retirement		<u>-</u>	 111,898	(100.00) %
Total	<u>\$</u>	6,743,635	\$ 6,476,888	4.12 %

Expenditures have increased by 4.12% over 2008 for the County. The significant areas of increased expenditures are public safety, public works, economic development and assistance and intergovernmental. The increases in these areas can be attributed to a reclassification of cash from the other revenue line item to these various expenditures in order to more accurately describe the cash outflows during 2009. They can also be explained by slight increases in the cost of purchased services. The decrease in principal retirement is due to an Ohio Water Development Authority ("OWDA") loan that was paid off during 2008.

#### Country View Haven Fund

The country view haven fund, a County major fund, had revenues of \$1,814,984 in 2008. The country view haven fund had expenditures of \$1,659,894 in 2009. The country view haven fund balance increased \$155,090 or 11.11% from 2008 to 2009.

#### Motor Vehicle and Gas Tax Fund

The motor vehicle and gas tax fund, a County major fund, had revenues of \$4,186,478 in 2009. The motor vehicle and gas tax fund had expenditures of \$3,954,115 in 2009. The motor vehicle and gas tax fund balance increased \$232,363 or 12.82% from 2008 to 2009.

#### County Board of Mental Retardation and Developmental Disabled (MRDD) Fund

The county board of MRDD fund, a County major fund, had revenues of \$6,429,455 in 2009. The county board of MRDD fund had expenditures of \$6,871,289 in 2009. The county board of MRDD fund balance decreased \$441,834 or 14.66% from 2008 to 2009.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2009

#### Public Assistance Fund

The public assistance fund, a County major fund, had revenues of \$1,508,491 in 2009. The public assistance fund had expenditures of \$1,830,036 in 2009. The public assistance fund balance decreased \$321,545 or 62.04% from 2008 to 2009.

#### Courthouse Project Fund

The courthouse project fund, a County major fund, had revenues and other financing sources of \$789,760 in 2009. The courthouse project fund had expenditures of \$2,092,632 in 2009. The courthouse project fund balance decreased \$1,302,872 or 295.72% from 2008 to 2009.

#### Budgeting Highlights - General Fund

The County's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the County's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the County's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

Original budgeted revenues were \$7,899,320. Final budgeted revenues were \$8,204,700. Actual revenues of \$7,771,832 were less than final budgeted revenues of \$8,204,700 by \$432,868. Original budgeted expenditures and other financing uses were \$7,937,330. Final budgeted expenditures and other financing uses were \$8,753,862. Actual expenditures and other financing uses of \$7,802,550 were less than final budgeted expenditures and other financing uses of \$8,753,862 by \$951,312. Actual expenditures and other financing uses being lower than final budgeted expenditures and other financing uses are a result of the County's conservative budgeting practices and cuts made to decrease spending during 2009.

#### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, except in more detail. Activity within the County's major fund is described below.

#### Sanitary Landfill Fund

The sanitary landfill fund, a major proprietary fund, had operating revenues of \$878,313 in 2009, an increase of \$65,495 or 8.06% from 2008 revenues. The sanitary landfill fund had operating expenses of \$1,232,353 in 2009, an increase of \$320,505 or 35.15% from 2008. The sanitary landfill fund also reported \$21,346 in non-operating revenues and \$75,000 in capital contributions during 2009. The net change in operating revenues and expenses contributed to the decrease in net assets of \$232,683 during 2009.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of 2009, the County had \$36,342,363 (net of accumulated depreciation) invested in land, buildings and improvements, machinery and equipment, vehicles and infrastructure. Of this total, \$35,947,964 was reported in governmental activities and \$394,399 was reported in business-type activities. The following table shows December 31, 2009 balances compared to December 31, 2008.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2009

## Capital Assets at December 31 (Net of Depreciation)

	Government	tal Activities	<b>Business-type Activities</b>			ctivities	Total			
	2009	2008		2009	2008		2009 2008 2009		2009	2008
Y 1	Φ 1.746.000	Φ 1 656 000	Φ	240 401	ф	255 125	ф. <b>1.7</b> 0 с <b>2</b> 00	ф. 1 024 <b>2</b> 42		
Land	\$ 1,546,808	\$ 1,656,808	\$	249,481	\$	277,435	\$ 1,796,289	\$ 1,934,243		
Building and improvements	10,528,296	11,285,046		10,464		11,959	10,538,760	11,297,005		
Machinery and equipment	369,025	423,650		37,213		42,636	406,238	466,286		
Vehicles	2,131,662	2,144,514		97,241		77,400	2,228,903	2,221,914		
Infrastructure	21,372,173	21,023,298					21,372,173	21,023,298		
Total	\$ 35,947,964	\$ 36,533,316	\$	394,399	\$	409,430	\$ 36,342,363	\$ 36,942,746		

See Note 10 to the basic financial statements for detail on governmental activities and business-type activities capital assets.

#### **Debt Administration**

At December 31, 2009 the County had \$4,991,949 in general obligation bonds, special assessment bonds, revenue bonds, OWDA loans, mortgage loan, estimated liability for landfill/post closure and compensated absences payable outstanding. Of this total \$843,801 is due within one year and \$4,148,148 is due in greater than one year. The following table summarizes the outstanding debt at December 31, 2009.

#### Outstanding Long-Term Obligations, at Year End

	 vernmental Activities 2009	Business-type Activities 2009		 Total 2009	
Long-term obligations:					
General obligation bonds	\$ 20,000	\$	-	\$ 20,000	
Special assessment bonds	127,593		-	127,593	
OWDA loans	269,947		-	269,947	
Mortgage loan	58,139		-	58,139	
Estimated liability for landfill closure/post closure	-	2,73	39,408	2,739,408	
Compensated absences payable	 1,748,778	2	28,084	 1,776,862	
Total	\$ 2,224,457	\$ 2,76	57,492	\$ 4,991,949	

At December 31, 2009 the County's overall legal debt margin was \$12,226,066. See Note 12 to the basic financial statements for detail on governmental activities and business-type activities long term debt.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2009

#### **Economic Factors and Next Year's Budgets and Rates**

The following economic factors were taken into consideration in preparing the budget for 2010.

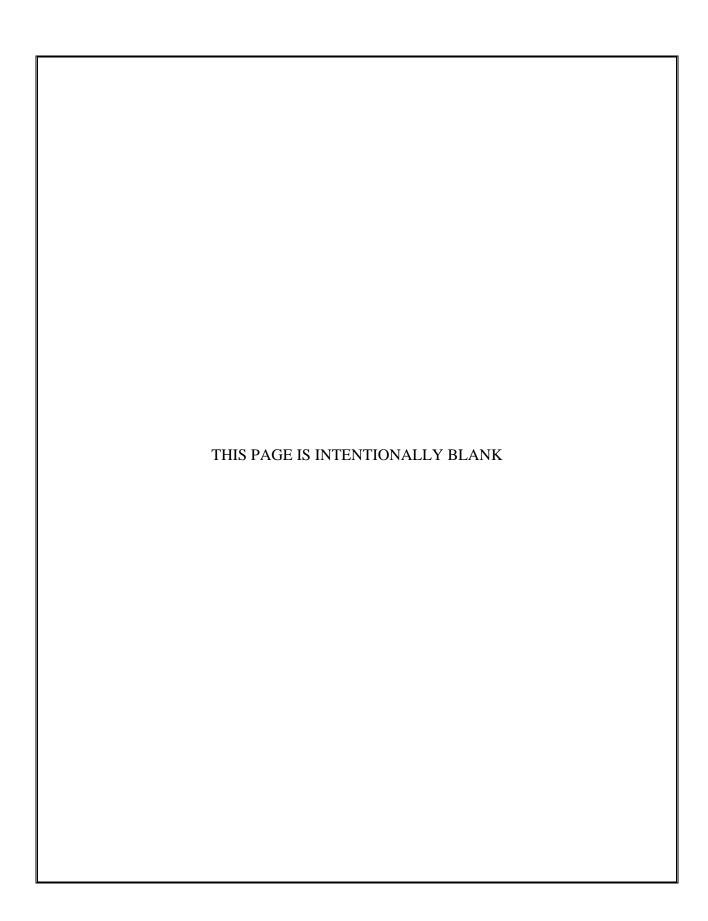
The County's unemployment rate is 14.1%, compared to the 10.1% state average and the 9.8% national average.

State funding is expected to decline over the next few years with the enactment of House Bill 66, which reduces and then eliminates the business tangible personal property tax. We are also unsure at this time whether or not the local government funds will stay intact and what if any effect the new Commercial Activity Tax (CAT) will have on the county.

These economic factors were considered in preparing the County's budget for fiscal year 2010. Budgeted revenues and other financing sources in the general fund for 2010 is \$8,015,664. With the continuation of conservative budgeting practices and the increase in the local sales tax, the County's financial position should remain stable in future years.

#### **Contacting the County's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Honorable Kevin Nye, Henry County Auditor, Courthouse, 660 N. Perry Street, P.O. Box 546, Napoleon, Ohio 43545.





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## STATEMENT OF NET ASSETS DECEMBER 31, 2009

	Primary Government					
		overnmental Activities	Business-type Activities			Total
Assets:						
Equity in pooled cash and cash equivalents	\$	14,530,003	\$	341,491	\$	14,871,494
Cash in segregated accounts		30,477		-		30,477
Receivables (net of allowances for uncollectibles):						
Sales taxes		540,173		-		540,173
Property and other taxes		5,852,927		-		5,852,927
Accounts		125,185		1,300		126,485
Due from other governments		5,206,704		-		5,206,704
Special assessments		532,747		-		532,747
Accrued interest		21,025		2,968		23,993
Loans		1,142,085		-		1,142,085
Internal balances		(2,125)		2,125		-
Prepayments		167,617		2,924		170,541
Materials and supplies inventory		142,851		185		143,036
Restricted assets:						
Equity in pooled cash and cash equivalents		-		1,770,774		1,770,774
Land		1,546,808		249,481		1,796,289
Depreciable capital assets, net		34,401,156		144,918		34,546,074
Total capital assets, net		35,947,964		394,399		36,342,363
Total assets		64,237,633		2,516,166		66,753,799
Total assets		04,237,033		2,310,100		00,733,799
Liabilities:						
Accounts payable		534,076		14,552		548,628
Accrued wages and benefits		537,493		4,815		542,308
Pension obligation payable		183,387		674		184,061
Due to other governments		213,815		24,768		238,583
Deposits held and due to others		30,259		-		30,259
Amounts to be repaid to claimants		37,909		-		37,909
Accrued interest payable		29,187		-		29,187
Notes payable		1,120,000		_		1,120,000
Unearned revenue.		5,327,514		_		5,327,514
Long-term liabilities:		-,,				-,,
Due within one year		838,920		4,881		843,801
Due in more than one year		1,385,537		2,762,611		4,148,148
	-					
Total liabilities	-	10,238,097		2,812,301		13,050,398
Net assets:						
Invested in capital assets, net of related debt Restricted for:		34,352,285		394,399		34,746,684
Capital projects		750,225				750,225
Debt service		181,087		_		181,087
Public safety programs		444,329		_		444,329
		3,456,202		-		3,456,202
Public works projects				-		, ,
Human services programs		4,729,813		-		4,729,813
Health programs		2,053,954		-		2,053,954
Economic development programs		1,455,821		-		1,455,821
Other purposes		1,905,084		-		1,905,084
Unrestricted (deficit)		4,670,736		(690,534)		3,980,202
Total net assets (deficit)	\$	53,999,536	\$	(296,135)	\$	53,703,401

#### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2009

		Program Revenues						
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions				
Governmental activities:								
General government				_				
Legislative and executive	\$ 3,090,720	\$ 1,357,712	\$ 30,113	\$ -				
Judicial	1,388,538	358,552	454	171,291				
Public safety	3,411,040	173,981	280,241	-				
Public works	4,371,590	72,052	4,074,141	650,986				
Health	1,856,024	811,044	2,217	-				
Human services	11,692,968	219,342	6,610,306	-				
Transportation	767,158 509,326	-	387,031	-				
Intergovernmental	262,864	-	-	-				
Other	220,163	4,113	54,558	-				
Interest and fiscal charges	66,822							
Total governmental activities	27,637,213	2,996,796	11,439,061	822,277				
Business-type activities:								
Sanitary landfill	1,232,353	878,313	_	75,000				
Tower fund	29,644	28,016	-	-				
Hahn Center	100,924	75,431	-	-				
Monroe Township landfill fees	5,780	5,803						
Total business-type activities	1,368,701	987,563		75,000				
Total primary government	\$ 29,005,914	\$ 3,984,359	\$ 11,439,061	\$ 897,277				

General revenues:

# Property taxes levied for: General fund. Human services - County Board of MRDD. Human services - Senior Center Health - Country View Haven Sales taxes Grants and entitlements not restricted to specific programs Investment earnings. Miscellaneous. Total general revenues Special item: Gain on sale of land. Total general revenues and special item Change in net assets

Net (Expense) Revenue and Changes in Net Assets

		Prima	ry Government	
G	overnmental Activities		isiness-type Activities	 Total
\$	(1,702,895)	\$	_	\$ (1,702,895)
	(858,241)		-	(858,241)
	(2,956,818)		-	(2,956,818)
	425,589		-	425,589
	(1,042,763)		-	(1,042,763)
	(4,863,320)		-	(4,863,320)
	(380,127)		-	(380,127)
	(509,326)		-	(509,326)
	(262,864)		-	(262,864)
	(161,492)		-	(161,492)
	(66,822)			 (66,822)
	(12,379,079)		-	 (12,379,079)
	_		(279,040)	(279,040)
	_		(1,628)	(1,628)
	-		(25,493)	(25,493)
-			23	 23
			(306,138)	 (306,138)
	(12,379,079)		(306,138)	(12,685,217)
	1,597,059		-	1,597,059
	2,713,508		-	2,713,508
	461,436		-	461,436
	821,263		-	821,263
	3,428,056		-	3,428,056
	2,685,034		-	2,685,034
	179,435		21,346	200,781
-	635,588		11,876	 647,464
	12,521,379		33,222	12,554,601
			25,011	 25,011
	12,521,379	_	58,233	12,579,612
	142,300		(247,905)	(105,605)
	53,857,236		(48,230)	 53,809,006
\$	53,999,536	\$	(296,135)	\$ 53,703,401

#### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2009

	General		Country View Haven			otor Vehicle nd Gas Tax	County Board of MRDD	
Assets:	_		_				_	
Equity in pooled cash and cash equivalents	\$	4,210,454	\$	1,606,549	\$	1,459,204	\$	2,975,196
Cash in segregated accounts		-		218		-		253
Receivables (net of allowance for uncollectibles)								
Sales taxes		540,173		-		-		-
Property and other taxes		1,819,288		840,261		-		2,868,430
Accounts		43,189		31,313		14,395		3,901
Due from other governments		433,623		45,667		2,141,694		339,947
Special assessments		-		-		-		-
Accrued interest		17,660		-		2,326		-
Loans		-		-		-		-
Due from other funds		8,103		-		12,019		-
Prepayments		39,548		11,240		23,909		67,555
Materials and supplies inventory		24,892				86,937		23,811
Total assets	\$	7,136,930	\$	2,535,248	\$	3,740,484	\$	6,279,093
Liabilities:								
Accounts payable	\$	134,502	\$	12,848	\$	89,373	\$	149,124
Accrued wages and benefits	φ	99,667	φ	38,933	Ψ	36,030	φ	281,283
Compensated absences payable		18,593		30,733		30,030		201,203
Due to other funds		4,702		2,113		_		5,819
Due to other governments		54,754		27,886		33,646		58,317
Pension obligation payable		43,845		16,158		18,210		66,796
Deposits held and due to others.		43,643		10,136		10,210		253
Amount to be repaid to claimants		37,909		-		_		233
Deferred revenue		469,859		119,539		1,518,906		530,166
Accrued interest payable		409,039		119,559		1,516,500		330,100
Unearned revenue		1,648,494		766,389		-		2,616,251
Notes payable		1,040,494		700,369		-		2,010,231
							-	
Total liabilities		2,512,325		983,866		1,696,165		3,708,009
Fund balances:								
Reserved for encumbrances		22,205		3,491		31,314		20,161
Reserved for prepayments		39,548		11,240		23,909		67,555
Reserved for materials and supplies inventory		24,892		11,240		86,937		23,811
Reserved for loans		24,072		_		-		23,011
Reserved for unclaimed monies		71		_		_		_
Unreserved, undesignated (deficit), reported in		71						
General fund		4,537,889		_		_		_
Special revenue funds		-		1,536,651		1,902,159		2,459,557
Debt service fund		_		1,550,051		1,702,137		2,437,337
Capital projects funds		-		-		-		-
Total fund balances (deficit)		4,624,605		1,551,382		2,044,319		2,571,084
Zom Talia onialoos (dolloll)		7,027,003		1,001,004		∠,∪ <del>11</del> ,J17	-	2,311,004
Total liabilities and fund balances	\$	7,136,930	\$	2,535,248	\$	3,740,484	\$	6,279,093

	Public Assistance	C	ourthouse Project	Ge	Other overnmental Funds	G	Total overnmental Funds
\$	227,874	\$	150,583	\$	3,900,143	\$	14,530,003
Ψ	-	Ψ	-	Ψ	30,006	Ψ	30,477
	-		-		-		540,173
	-		-		324,948		5,852,927
	-		-		32,387		125,185
	830,787		-		1,414,986		5,206,704
	-		-		532,747		532,747
	-		-		1,039		21,025
	-		-		1,142,085		1,142,085
	6,130		-		9,435		35,687
	11,444		-		13,921		167,617
	3,601				3,610	-	142,851
\$	1,079,836	\$	150,583	\$	7,405,307	\$	28,327,481
\$	43,147	\$	-	\$	105,082	\$	534,076
	33,356		-		48,224		537,493
	-		-		-		18,593
	4,828		-		20,350		37,812
	15,880		-		23,332		213,815
	16,587		-		21,791		183,387
	-		-		30,006		30,259
	-		-		-		37,909
	769,290		-		1,802,906		5,210,666
	-		22,884		3,005		25,889
	-		-		296,380		5,327,514
			990,000		130,000		1,120,000
	883,088		1,012,884		2,481,076		13,277,413
	-		-		3,550		80,721
	11,444		-		13,921		167,617
	3,601		-		3,610		142,851
	-		-		1,142,085		1,142,085
	-		-		-		71
	-		-		-		4,537,889
	181,703		-		3,459,525		9,539,595
	-		-		180,158		180,158
			(862,301)		121,382		(740,919)
	196,748		(862,301)		4,924,231		15,050,068
\$	1,079,836	\$	150,583	\$	7,405,307	\$	28,327,481

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# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2009

Total governmental fund balances		\$ 15,050,068
Amounts reported for governmental activities on the		
statement of net assets are different because:		
Capital assets used in governmental activities are not financial		
resources and therefore are not reported in the funds.		35,947,964
Other long-term assets are not available to pay for current period		
expenditures and therefore are deferred in the funds.		
Property taxes receivable	\$ 513,516	
Special assessments receivable	532,747	
Intergovernmental receivable	 4,164,403	
Total		5,210,666
On the statement of net assets interest is accrued on outstanding		
loans, notes and bonds whereas in governmental funds, interest		
is accrued when due.		(3,298)
Long-term liabilities, including bonds and loans payable, are not due and		
payable in the current period and therefore are not reported		
in the funds.		
General obligation bonds payable	(20,000)	
Special assessment bonds payable	(127,593)	
OWDA loan payable	(269,947)	
Mortgage loan payable	(58,139)	
Compensated absences payable	 (1,730,185)	
Total		 (2,205,864)
Net assets of governmental activities		\$ 53,999,536

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES/(DEFICIT) GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

	General	Country View Haven	Motor Vehicle and Gas Tax	County Board of MRDD	
Revenues:					
Sales taxes	\$ 3,428,056	\$ -	\$ -	\$ -	
Property and other taxes	1,776,372	808,488	-	2,661,254	
Charges for services	806,151	682,061	-	165,441	
Licenses and permits	1,789	-	-	-	
Fines and forfeitures	61,413	-	59,922	-	
Intergovernmental	1,202,571	292,486	4,045,828	3,596,353	
Special assessments	-	-	-	-	
Investment income	179,633	-	17,277	-	
Rental income	42,349	27,950	-	-	
Contributions and donations	-	2,217	-	4,598	
Other	294,093	1,782	63,451	1,809	
Total revenues	7,792,427	1,814,984	4,186,478	6,429,455	
Expenditures:					
Current:					
General government	1.057.040				
Legislative and executive	1,857,948	-	-	-	
Judicial	1,210,687	-	-	-	
Public safety	2,637,238	-	2054115	-	
Public works	216,013	1 650 004	3,954,115	-	
Health	51,416	1,659,894	-	-	
Human services	296,261	-	-	6,863,567	
<u> </u>	156,944	-	-	-	
Transportation	262.964	-	-	-	
Intergovernmental	262,864	-	-	-	
Other	40,749	-	-	-	
Debt service:	13,515	-	-	-	
				c 400	
Principal retirement	-	-	-	6,489	
Interest and fiscal charges		1 650 004	2.054.115	1,233	
Total expenditures	6,743,635	1,659,894	3,954,115	6,871,289	
Excess (deficiency) of revenues		4.5.5.000			
over (under) expenditures	1,048,792	155,090	232,363	(441,834)	
Other financing sources (uses):					
Transfers in	-	-	-	-	
Transfers out	(1,061,643)				
Total other financing sources (uses)	(1,061,643)		-		
Net change in fund balances	(12,851)	155,090	232,363	(441,834)	
Fund balances at beginning of year	4,637,456	1,396,292	1,811,956	3,012,918	
Fund balances (deficit) at end of year	\$ 4,624,605	\$ 1,551,382	\$ 2,044,319	\$ 2,571,084	

A	Public Assistance	Courthouse Project	Other Governmental Funds	Total Governmental Funds
\$	_	\$ -	\$ -	\$ 3,428,056
Ψ	_	Ψ -	432,868	5,678,982
	_	_	770,610	2,424,263
		_	94,164	95,953
	_	_	61,885	183,220
	1,467,689	171,291	3,456,160	14,232,378
	1,407,007	1/1,2/1	392,887	392,887
	_	_	43,228	240,138
		_	8,230	78,529
	-	-	16,175	22,990
	40,802	-	233,651	635,588
	1,508,491	171,291	5,509,858	27,412,984
	-,,,,,,,,			
	-	-	661,555	2,519,503
	-	-	155,342	1,366,029
	_	_	745,439	3,382,677
	_	_	243,408	4,413,536
	_	_	109,425	1,820,735
	1,830,036	_	2,494,116	11,483,980
	-	_	610,214	767,158
	_	_	508,180	508,180
	_	_	-	262,864
	_	_	107,323	148,072
	-	48,476	167,307	229,298
	-	1,955,000	260,286	2,221,775
		89,156	30,612	121,001
	1,830,036	2,092,632	6,093,207	29,244,808
	(321,545)	(1,921,341)	(583,349)	(1,831,824)
	-	618,469	459,812	1,078,281
			(16,638)	(1,078,281)
	-	618,469	443,174	
	(321,545)	(1,302,872)	(140,175)	(1,831,824)
	518,293	440,571	5,064,406	16,881,892
\$	196,748	\$ (862,301)	\$ 4,924,231	\$ 15,050,068

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2009

Net change in fund balances - total governmental funds		\$ (1,831,824)
Amounts reported for governmental activities in the statement of activities are different because:		
Government funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeded capital outlays in the current period.  Capital outlay additions  Current year depreciation  Total	\$ 1,809,562 (2,175,777)	(366,215)
Governmental funds only report the disposal of capital assets		
to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.		(219,137)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Property taxes  Special assessments Intergovernmental Investment income Total	129,115 90,792 146,820 (198)	366,529
Repayment of bond, loan and note principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net assets.		2,221,775
In the statement of activities, interest is accrued on outstanding loans, notes and bonds, whereas in governmental funds, an interest expenditure is reported when due.		54,179
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		(83,007)
Change in net assets of governmental activities		\$ 142,300

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2009

		Budgeted	Amou	ints			riance with nal Budget Positive
		Original		Final	Actual	(	Negative)
Revenues:	-	<u> </u>			 		(= (- <b>g</b> )
Sales taxes	\$	1,815,274	\$	1,885,450	\$ 3,411,389	\$	1,525,939
Property and other taxes		3,467,349		3,601,393	1,785,977		(1,815,416)
Charges for services		789,024		819,527	776,290		(43,237)
Licenses and permits		1,818		1,889	1,789		(100)
Fines and forfeitures		62,591		65,011	61,581		(3,430)
Intergovernmental		1,234,324		1,282,042	1,214,403		(67,639)
Investment income		182,930		190,002	179,978		(10,024)
Rental income		43,044		44,708	42,349		(2,359)
Other		302,966		314,678	298,076		(16,602)
Total revenues		7,899,320		8,204,700	7,771,832		(432,868)
Expenditures:							
Current:							
General government:							
Legislative and executive		1,869,693		2,064,705	1,837,910		226,795
Judicial		1,247,433		1,375,330	1,226,257		149,073
Public safety		2,704,959		2,980,559	2,659,062		321,497
Public works		199,101		219,351	195,723		23,628
Health		49,923		55,000	49,076		5,924
Human services		304,264		335,210	299,102		36,108
Economic development and assistance		159,165		175,354	156,465		18,889
Intergovernmental		267,401		294,597	262,864		31,733
Other		41,678		48,804	40,933		7,871
Capital outlay		13,748		15,146	 13,515		1,631
Total expenditures		6,857,365		7,564,056	 6,740,907		823,149
Excess of revenues over expenditures		1,041,955		640,644	 1,030,925		390,281
Other financing uses:							
Transfers out		(1,079,965)		(1,189,806)	 (1,061,643)		128,163
Total other financing uses		(1,079,965)		(1,189,806)	 (1,061,643)		128,163
Net change in fund balance		(38,010)		(549,162)	(30,718)		518,444
Fund balance at beginning of year		3,991,233		3,991,233	3,991,233		-
Prior year encumbrances appropriated		36,114		36,114	 36,114		<u>-</u>
Fund balance at end of year	\$	3,989,337	\$	3,478,185	\$ 3,996,629	\$	518,444

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COUNTRY VIEW HAVEN FOR THE YEAR ENDED DECEMBER 31, 2009

	Budgeted Amounts					Variance with Final Budget Positive	
	Original		Final		Actual		egative)
Revenues:					 		
Property and other taxes	\$	504,495	\$	824,924	\$ 820,551	\$	(4,373)
Charges for services		400,096		654,215	650,748		(3,467)
Intergovernmental		179,828		294,044	292,486		(1,558)
Rental income		17,184		28,099	27,950		(149)
Contributions and donations		1,363		2,229	2,217		(12)
Other		1,066		1,743	1,734		(9)
Total revenues		1,104,032		1,805,254	 1,795,686		(9,568)
Expenditures: Current:							
Health		1,682,989		1,682,989	 1,669,850		13,139
Total expenditures		1,682,989		1,682,989	 1,669,850		13,139
Net change in fund balance		(578,957)		122,265	125,836		3,571
Fund balance at beginning of year		1,414,007		1,414,007	1,414,007		-
Prior year encumbrances appropriated		16,100		16,100	 16,100		
Fund balance at end of year	\$	851,150	\$	1,552,372	\$ 1,555,943	\$	3,571

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MOTOR VEHICLE AND GAS TAX FOR THE YEAR ENDED DECEMBER 31, 2009

		Budgeted	Amou	ints		Fir	riance with nal Budget Positive
	(	Original		Final	Actual	(1	Negative)
Revenues:							
Fines and forfeitures	\$	47,247	\$	47,902	\$ 46,741	\$	(1,161)
Intergovernmental		4,077,401		4,133,942	4,033,726		(100,216)
Investment income		18,850		19,111	18,648		(463)
Other		256,502		260,059	253,754		(6,305)
Total revenues		4,400,000		4,461,014	 4,352,869		(108,145)
Expenditures: Current:							
Public works		4,530,959		4,530,959	4,207,464		323,495
Total expenditures		4,530,959		4,530,959	4,207,464		323,495
Net change in fund balance		(130,959)		(69,945)	145,405		215,350
Fund balance at beginning of year		1,097,727		1,097,727	1,097,727		-
Prior year encumbrances appropriated		130,959		130,959	 130,959		
Fund balance at end of year	\$	1,097,727	\$	1,158,741	\$ 1,374,091	\$	215,350

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COUNTY BOARD OF MRDD FOR THE YEAR ENDED DECEMBER 31, 2009

	 Budgeted	l Amou	ints		Fir	riance with nal Budget Positive
	Original		Final	Actual	-	rositive Negative)
Revenues:						
Property and other taxes	\$ 2,313,705	\$	2,826,589	\$ 2,695,149	\$	(131,440)
Charges for services	141,805		173,239	165,183		(8,056)
Intergovernmental	3,345,812		4,087,486	3,897,412		(190,074)
Contributions and donations	3,947		4,822	4,598		(224)
Other	4,031		4,925	4,696		(229)
Total revenues	 5,809,300		7,097,061	 6,767,038		(330,023)
Expenditures:						
Current:						
Human services	7,292,455		7,292,455	6,836,557		455,898
Total expenditures	7,292,455		7,292,455	6,836,557		455,898
Net change in fund balance	(1,483,155)		(195,394)	(69,519)		125,875
Fund balance at beginning of year	2,829,362		2,829,362	2,829,362		-
Prior year encumbrances appropriated	38,155		38,155	 38,155		
Fund balance at end of year	\$ 1,384,362	\$	2,672,123	\$ 2,797,998	\$	125,875

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) PUBLIC ASSISTANCE FOR THE YEAR ENDED DECEMBER 31, 2009

	 Budgeted	Amou	nts			Fir	riance with nal Budget Positive
	Original		Final		Actual		Negative)
Revenues:							
Intergovernmental	\$ 2,479,725	\$	2,479,725	\$	1,721,746	\$	(757,979)
Other	 58,765		58,765	-	40,802	-	(17,963)
Total revenues	 2,538,490		2,538,490		1,762,548		(775,942)
Expenditures: Current:							
Human services	2,538,490		2,538,505		1,828,079		710,426
Total expenditures	2,538,490		2,538,505		1,828,079		710,426
Excess of expenditures over revenues			(15)		(65,531)		(65,516)
Net change in fund balance	-		(15)		(65,531)		(65,516)
Fund balance at beginning of year	 293,405		293,405		293,405		
Fund balance at end of year	\$ 293,405	\$	293,390	\$	227,874	\$	(65,516)

## STATEMENT OF NET ASSETS/(DEFICIT) PROPRIETARY FUNDS DECEMBER 31, 2009

**Business-type Activities - Enterprise Funds** Sanitary Other Enterprise Landfill **Funds** Total Assets: Current assets: Equity in pooled cash and cash equivalents. . . . . \$ 204,118 137,373 341.491 \$ Receivables (net of allowance for uncollectibles): 1,300 1,300 Accrued interest . . . . . . . . . . . . . . . . 2.968 2,968 Due from other funds. . . . . . . . . . . . . . . . 2.125 2,125 Restricted assets: 1,770,774 1,770,774 Equity in pooled cash and cash equivalents . . . . 2,924 2,924 Materials and supplies inventory . . . . . . . . . 185 185 1,983,094 138,673 2,121,767 Noncurrent assets: Capital assets: 249,481 249,481 Depreciable capital assets, net . . . . . . . . . . 144,918 144,918 Total capital assets, net . . . . . . . . . . . . . . . . 394,399 394,399 394,399 394,399 2,377,493 138,673 2,516,166 Liabilities: Current liabilities: 14,353 199 14,552 Accrued wages and benefits . . . . . . . . . . . 4,815 4,815 Compensated absences payable. . . . . . . . . . 28,084 28,084 Due to other governments . . . . . . . . . . . . . 24,314 454 24,768 Pension obligation payable . . . . . . . . . . . . . . . . 674 674 653 72,240 72,893 Long-term liabilities: Estimated accrued liability for landfill closure and post closure costs . . . . . . . . . 2,739,408 2,739,408 Total long-term liabilities . . . . . . . . . . . . . . . . 2,739,408 2,739,408 2,811,648 653 2,812,301 Net assets: Invested in capital assets . . . . . . . . . . . . . . . . 394,399 394,399 Unrestricted (deficit) . . . . . . . . . . . . . . . . . . (828,554)138,020 (690,534)Total net assets (deficit) . . . . . . . . . . . . . . . . . (434,155)138,020 (296,135)

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS/(DEFICIT) PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

**Business-type Activities - Enterprise Funds** 

	Dusiness-type Activities - Effect prise Funds					us
		Sanitary Landfill		Enterprise		Total
Operating revenues:						
Charges for services	\$	878,313	\$	109,250	\$	987,563
Other		<u> </u>		11,876		11,876
Total operating revenues	_	878,313		121,126		999,439
Operating expenses:						
Personal services		200,338		-		200,338
Contract services		509,611		42,211		551,822
Materials and supplies		381,242		3,867		385,109
Depreciation		32,077		-		32,077
Landfill closure and postclosure care costs		103,483		_		103,483
Utilities		5,602		33,556		39,158
Other		-		56,714		56,714
Total operating expenses		1,232,353		136,348		1,368,701
Operating loss		(354,040)		(15,222)		(369,262)
Nonoperating revenues:						
Interest revenue		21,346		-		21,346
Total nonoperating revenues		21,346		-		21,346
Loss before contributions		(332,694)		(15,222)		(347,916)
Capital contributions		75,000				75,000
Total contributions		75,000				75,000
Special item:						
Sale of land		25,011				25,011
Total special items		25,011				25,011
Change in net assets		(232,683)		(15,222)		(247,905)
Net assets (deficit) at beginning of year		(201,472)		153,242		(48,230)
Net assets (deficit) at end of year	\$	(434,155)	\$	138,020	\$	(296,135)

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

	<b>Business-type Activities - Enterprise Funds</b>					ds
		Sanitary Landfill	Othe	r Enterprise Funds		Total
Cash flows from operating activities:	_		_		_	
Cash received from sales/service charges	\$	876,188	\$	108,027	\$	984,215
Cash received from other operating revenue		(201.060)		11,876		11,876
Cash payments for personal services		(201,068)		(42.211)		(201,068)
Cash payments for contract services		(509,611)		(42,211)		(551,822)
Cash payments for utilities		(383,444) (5,602)		(3,756) (33,556)		(387,200) (39,158)
Cash payments for other expenses		(3,002)				
		<u> </u>		(56,643)		(56,643)
Net cash used in operating activities		(223,537)		(16,263)		(239,800)
Cash flows from capital and related financing activities:						
Acquisition of capital assets		(45,000)		-		(45,000)
Cash received from the sale of land		52,965		-		52,965
Capital contributions		75,000				75,000
Net cash provided by capital and related						
financing activities		82,965				82,965
Cash flows from investing activities:						
Interest received		24,322				24,322
Net cash provided by investing activities		24,322				24,322
Net decrease in cash and cash equivalents		(116,250)		(16,263)		(132,513)
Cash and cash equivalents at beginning of year		2,091,142		153,636		2,244,778
Cash and cash equivalents at end of year	\$	1,974,892	\$	137,373	\$	2,112,265
Reconciliation of operating loss to net cash used in operating activities:						
Operating loss	\$	(354,040)	\$	(15,222)	\$	(369,262)
Depreciation		32,077		-		32,077
Increase in accounts receivable		-		(1,223)		(1,223)
Increase in due from other funds		(2,125)		-		(2,125)
Increase in materials and supplies inventory		(119)		-		(119)
Increase in prepayments		(532)		-		(532)
Increase (decrease) in accounts payable		(4,129)		111		(4,018)
Increase in accrued wages and benefits		522		-		522
Increase (decrease) in due to other governments		(191)		71		(120)
Decrease in pension obligation payable		(1,400)		-		(1,400)
Increase in landfill closure and postclosure care liability.		103,483		-		103,483
Increase in compensated absences payable		2,917				2,917
Net cash used in operating activities	\$	(223,537)	\$	(16,263)	\$	(239,800)

## STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS DECEMBER 31, 2009

	 Agency
Assets:	
Equity in pooled cash and cash equivalents	\$ 5,414,572
Cash in segregated accounts	249,666
Receivables:	
Property and other taxes	21,906,050
Accounts	17,996
Due from other governments	1,323,000
Special assessments	537,354
Accrued interest	 708
Total assets	\$ 29,449,346
Liabilities:	
Accounts payable	\$ 10,201
Due to other governments	25,622,811
Deposits held and due to others	3,263,212
Undistributed assets	 553,122
Total liabilities	\$ 29,449,346

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#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### **NOTE 1 - DESCRIPTION OF THE COUNTY**

Henry County, Ohio (the "County"), is governed by a board of three commissioners elected by the voters of the County. Other officials elected by the voters of the County that manage various segments of the County's operations are the Auditor, Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, and a Common Pleas/Probate/Juvenile Court Judge. Although the elected officials manage the internal operations of their respective departments, the County Commissioners authorize expenditures as well as serve as the budget and taxing authority, contracting body and the chief administrators of public services for the entire County.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the County have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to government units. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The County also applies Financial Accounting Standards Board (FASB) guidance issued on or before November 30, 1989, to its governmental activities, business-type activities and proprietary funds provided they do not conflict with or contradict GASB pronouncements. The County has the option to also apply FASB guidance issued after November 30, 1989 to its business-type activities and proprietary funds, subject to this same limitation. The County has elected not to apply these FASB guidance.

The most significant of the County's accounting policies are described below.

#### A. Reporting Entity

The County's reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity" as amended by GASB statement No. 39 "Determining Whether Certain Organizations are Component Units". The basic financial statements include all funds, agencies, boards, commissions, and component units for which the County and the County Commissioners are "accountable". Accountability as defined in GASB Statements No. 14 and No. 39 was evaluated based on financial accountability, the nature and significance of the potential component unit's (PCU) relationship with the County and whether exclusion would cause the County's basic financial statements to be misleading or incomplete. Among the factors considered were separate legal standing; appointment of a voting majority of the PCU's Board; fiscal dependency and whether a benefit or burden relationship exists; imposition of will; and the nature and significance of the PCU's relationship with the County.

Based on the foregoing criteria, the County has no component units. The following organizations are described due to their relationship to the County:

#### POTENTIAL COMPONENT UNITS REPORTED AS AGENCY FUNDS

The County Treasurer, as the custodian of public funds, invests all public monies held on deposit in the County treasury. In the case of the separate agencies, boards and commissions listed below, the County serves as fiscal agent, but is not financially accountable for their operations. Accordingly, the following entities are presented as agency funds within the financial statements:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Henry County Regional Planning Commission Family and Children First Council Henry County Soil and Water Conservation District Henry County Park District Henry County/City of Napoleon General Health District Henry County Community Improvement Corporation

#### JOINTLY GOVERNED ORGANIZATIONS

#### Maumee Valley Planning Organization

The Maumee Valley Planning Organization (MVPO) is a jointly governed organization among Henry, Defiance, Fulton, Paulding, and Williams Counties. The MVPO is an organization established to improve the social and economic conditions of the region through development and conservation. The MVPO is governed by a fifteen member executive council composed of the three county commissioners, the mayor of the largest municipality, three mayors selected by the committee of mayors that represent the incorporated cities and villages, the township trustee association president, the regional planning commission chairman, and two members at large to represent business, industry, labor, agricultural, low income, minority groups, education, and consumer protection activities. The County provides resources to the executive council based on a membership fee and services provided to the County. The MVPO exercises total control over the operation of MVPO including budgeting, contracting, and designating management. The County has no ongoing financial interest or responsibility for the MVPO. In 2009, Henry County contributed \$48,214 for the MVPO's operations. Information can be obtained from Nancy J. Yackee, Fulton County Auditor, 152 South Fulton Avenue, Suite 165, Wauseon, Ohio 43567.

#### Fulton-Henry Counties Council

The County is a member of the Fulton-Henry Counties Council (the "Council") which is a jointly governed organization between Fulton and Henry Counties. The Council was formed under Ohio Revised Code Section 167.04 as a regional council of governments. The purpose of the Council is to foster cooperation among the two member counties in all areas of services. The County did not make any contributions to the Council in 2009.

#### Corrections Commission of Northwest Ohio

The Corrections Commission of Northwest Ohio (CCNO) is a jointly governed organization among Henry, Defiance, Fulton, Lucas and Williams Counties and the City of Toledo. The CCNO was established to provide jail space for convicted criminals in the five counties and the City of Toledo and to provide a correctional center for the inmates. The CCNO was created in 1986 and occupancy started in 1991. The commission team consists of eighteen members; one judge, one chief law enforcement officer and one county commissioner or administrative official from each entity. The commission team exercises total control over the operation of the CCNO including budgeting, contracting, and designating management. The County has no ongoing financial interest or responsibility for the CCNO. In 2009, Henry County contributed \$845,459 for the CCNO's operations. Information can be obtained from William Ott, Fiscal Manager, Corrections Commission of Northwest Ohio, 03151 County Road 2425, Stryker, Ohio 43557.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### Four County Board of Alcohol, Drug Addiction, and Mental Health Services

The Four County Board of Alcohol, Drug Addiction, and Mental Health Services (ADAMHS) is a jointly governed organization among Henry, Defiance, Fulton, and Williams Counties to provide alcohol, drug addiction, and mental health services to individuals in the four counties. The Governing Board of ADAMHS consists of eighteen members; four members appointed by the Ohio Director of Alcohol and Drug Addiction Services, four members appointed by the Ohio Director of Mental Health Services, Defiance and Fulton County Commissioners appointing three members each and Henry and Williams County Commissioners appointing two members each. The Governing Board exercises total control over the operation of the ADAMHS including budgeting, contracting, and designating management. The County has no ongoing financial interest or responsibility for the ADAMHS. In 2009, Henry County contributed \$509,321 for the ADAMHS operations. Information can be obtained from Marlene J. Goodwin, Defiance County Auditor, 221 Clinton Street, Defiance, Ohio 43512.

#### Quadco Rehabilitation Center, Administrative Board

The Quadco Rehabilitation Center (Quadco) is a jointly governed organization among Henry, Defiance, Fulton, and Williams Counties. Quadco Rehabilitation Center is a nonprofit corporation which provides services and facilities for training physically and mentally disabled persons. Quadco is responsible for contracting with various agencies to obtain funding to operate the organization. Quadco is governed by an eight-member Board composed of two appointees made by each of the four County Boards of Mental Retardation and Developmental Disabilities (County Boards of MRDD). This Board, in conjunction with the County Boards of MRDD, assesses the needs of adult mentally challenged and developmentally disabled residents of each county and sets priorities based on available funds. The County provides resources to the Board based on units of service provided to the County. Quadco exercises total control over the operation of Quadco including budgeting, contracting, and designating management. The County has no ongoing financial interest or responsibility for Quadco. In 2009, Henry County contributed \$218,784 for Quadco's operations. Information can be obtained from Terry Fruth, CFO, Quadco Rehabilitation Center, 427 North Defiance Street, Stryker, Ohio 43557.

#### Northwest Ohio Juvenile Detention, Training, and Rehabilitation Center

The Northwest Ohio Juvenile Detention, Training, and Rehabilitation Center (Center) is a jointly governed organization among Henry, Defiance, Fulton and Williams Counties. The Center's Board of Trustees consists of thirteen members; three from each county and one at-large member. The Board of Trustees exercises total control over the operation of the Center including budgeting, contracting, and designating management. The County has no ongoing financial interest or responsibility for the Center. In 2009, Henry County contributed \$198,053 for the Center's operations. Information can be obtained from Nancy J. Yackee, Fulton County Auditor, 152 South Fulton Avenue, Suite 165, Wauseon, Ohio 43567.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### Henry County Community Improvement Corporation

The Community Improvement Corporation of Henry County (CIC) is a jointly governed organization among Henry County, the City of Napoleon, and the respective villages and townships of Henry County. The purpose of the CIC is to promote and encourage the establishment and growth of industrial, commercial, distribution, and research facilities within member subdivisions. The CIC is governed by a Board of Trustees consisting of fifteen self-appointed members. Not less than two-fifths of the members are to be composed of elected officials. Five of these trustees include: a member of the Board of County Commissioners of Henry County, the Auditor of Henry County, the Mayor or his/her designated elected official of the City of Napoleon, another Mayor or his/her designated elected official from any Village in the County and the President of the Henry County Trustees or his/her designated elected official. The remaining members represent private residents of Henry County or employees of Henry County businesses or firms. The County provides resources to the Board of trustees based on a membership fee. The CIC exercises total control over the operation of CIC including budgeting, contracting, and designating management. The County has no ongoing financial interest or responsibility for the CIC. In 2009, Henry County contributed \$61,800 for the CIC's operations. Information can be obtained from Amanda Griffith, Executive Assistant, 104 E. Washington Street, Suite 301, Napoleon, Ohio 43545.

<u>Regional Port Authority of Northwest Ohio</u> - The Regional Port Authority of Northwest Ohio (the "Authority") was created in June 2008 and is a jointly governed organization between Defiance, Henry, Paulding and Fulton Counties. The Authority was established pursuant to Ohio Revised Code Section 4582.21. The purpose of the Authority is to enhance, foster, aid, provide or promote transportation, economic development, housing, recreation, education, governmental operations, culture, research and the creation and preservation of jobs and employment opportunities.

The Authority is governed by a Board consisting of twelve appointed members. Each member county's Board of County Commissioners shall appoint three members. Each respective Board of County Commissioners shall appoint one member of the Board whose initial term expired December 31, 2009, one member of the Board whose initial term expires December 31, 2010 and one member of the Board whose initial term expires December 31, 2011. Upon the expiration of the initial terms, each subsequent member of the Board shall serve a four year term commencing on January 1 of each year.

Any county may withdraw from the Authority by resolution of that county's Board of County Commissioners. Upon withdrawal, such county shall not be entitled to any distribution from the Authority and forfeits its rights to receive any funds it contributed to the Authority. The Authority may be dissolved by adoption of a resolution by all member counties' Board of County Commissioners. Upon dissolution and after paying all expenses, costs and debts of the Authority, any real or personal property given to the Authority shall be returned to the county from which it was received, and any balances remaining in the funds of the Authority, and remaining real or personal property of the Authority, shall be distributed to the counties equally.

During 2009, the County contributed \$5,000 to the Authority. Financial information of the Authority can be obtained by contacting Jerry J. Arkebauer, Executive Director, 1300 E. 2<sup>nd</sup> Street, Suite 200, Defiance, Ohio 43512.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### RELATED ORGANIZATIONS

<u>Henry County Metropolitan Housing Authority</u> - The Henry County Metropolitan Housing Authority (the "Housing Authority") is a related organization of the County. The County appoints a majority of the five members of the Housing Authority. The Housing Authority adopts its own budget and operates autonomously from the County.

<u>Henry County Regional Water and Sewer District</u> - The Henry County Regional Water and Sewer District (the "District") is a related organization of the County. The District is a distinct political subdivision of the State of Ohio organized under Ohio Revised Code Section 6119.02. The District is governed by a five member Board of Trustees all of whom are appointed by the Henry County Commissioners. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel and does not depend on the County for operational subsidies. The District is not considered a part of the County and its operations are not included within the accompanying financial statements. Financial information can be obtained from the Henry County Regional Water and Sewer District, P.O. Box 146, Napoleon, Ohio 43545-0146.

#### B. Basis of Presentation and Measurement Focus

Government-wide Financial Statements - The statement of net assets and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the enterprise fund financial statements, but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the County and for each function or program of the County's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the County. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the County.

**Fund Financial Statements** - Fund financial statements report detailed information about the County. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of revenues, expenses and changes in net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its proprietary activities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the County's proprietary funds are charges for sales and services. Operating expenses for the proprietary funds include personnel and other expenses related to the operations of the proprietary activity. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

Agency funds do not report a measurement focus as they do not report operations.

#### C. Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

#### GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the County's major governmental funds:

<u>General</u> - The general fund is used to account for all activities of the County not required to be included in another fund. The general fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Country View Haven</u> - This fund accounts for taxes and State grants, as well as charges for services and related expenditures of the county nursing and life care home.

<u>Motor Vehicle and Gas Tax</u> - This fund accounts for revenues derived from motor vehicle licenses and gasoline taxes. Expenditures are restricted by State law to County road and bridge repair and maintenance programs.

<u>County Board of Mental Retardation and Developmentally Disabled (MRDD)</u> - This fund accounts for the operation of a school and the costs of administering a workshop for the mentally retarded and developmentally disabled. Revenue sources include a countywide property tax levy and federal and State grants.

<u>Public Assistance</u> - This fund accounts for various federal and State grants used to provide public assistance to general relief recipients, pay their providers for medical assistance and for certain public social services.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Courthouse Project</u> - This fund is to account for activity related to the courthouse improvement project, including proceeds of notes and construction expenditures.

Other governmental funds of the County are used to account for (a) financial resources to be used for the acquisition, construction, or improvement of capital facilities; (b) for the accumulation of resources for, and the repayment of, general long-term debt principal, interest and related costs and (c) grants and other resources, the use of which is restricted to a particular purpose.

#### PROPRIETARY FUNDS

Proprietary funds are used to account for the County's ongoing activities which are similar to those found in the private sector. The following is the County's only proprietary fund type:

<u>Enterprise funds</u> - The enterprise funds are used to account for operations financed and operated in a manner similar to private business enterprises. The intent of the County is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The County has presented the following major enterprise fund:

<u>Sanitary Landfill</u> - This fund accounts for user charges and related expenses, as well as the estimated liability for closure and post closure costs related to the County Landfill.

Other enterprise funds of the County are used to account for the provision of radio tower charges, Hahn Center operations and Monroe Township landfill fees. These funds are nonmajor funds whose activity has been aggregated and presented in a single column in the basic financial statements.

#### FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the County's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The County's only fiduciary funds are agency funds which account for monies held for other governments and undistributed assets. The County uses agency funds to account for assets held in a purely custodial capacity as fiscal agent for other entities, and for various taxes, State-shared revenues and fines and forfeitures collected on behalf of and distributed to other local governments. Agency fund transactions typically involve only the receipt, temporary investment and distribution of these resources.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the basic financial statements. Government-wide financial statements are prepared using the full accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds use the full accrual basis of accounting. Differences in the full accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

**Revenues - Exchange and Nonexchange Transactions** - Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the full accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the County, available means expected to be received within sixty days of year end.

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants, entitlements and donations. On a full accrual basis, revenue from sales taxes is recognized in the year in which the sales are made. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from all other nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: sales tax (See Note 7), interest, federal and State grants and subsidies, Statelevied locally shared taxes (including motor vehicle license fees and gasoline taxes), fees and rentals.

Unearned Revenue and Deferred Revenue - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2009, but which were levied to finance year 2010 operations, and other revenues received in advance of the year for which they were intended to finance, have been recorded as unearned revenue. Special assessments not received within the available period, grants and entitlements received before the eligibility requirements are met, and delinquent property taxes due at December 31, 2009, are recorded as deferred revenue in the governmental funds.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

Expense/Expenditures - On the full accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### E. Budgetary Process

Outlined below are the procedures followed by the County to establish the annual operating budget and budgetary data reported in the financial statements:

- 1. Following submission of requests by various offices and departments, the Board of County Commissioners holds budget hearings during the fall with respective officeholders and department heads.
- Shortly after the beginning of the year, the Board of County Commissioners passes an appropriation resolution which legally authorizes the expenditure of funds for respective officeholders and department heads.
- 3. The County is accorded discretion in its method of appropriating federal funds. Appropriations are provided in the amounts of approved grants by the Board of County Commissioners.
- 4. The revised budget figures reflected in the budgetary statements include the prior year appropriations carried over for liquidations against prior year encumbrances and any amendments to the original appropriation resolution.
- 5. The Board of County Commissioners appropriate at the fund, department and line item. For funds which are directly appropriated by the Board of County Commissioners, the transfer of appropriations at the fund, department and line item requires a resolution signed by at least two Commissioners.
- 6. Supplemental appropriations are made when needed, subject to approval by at least two Commissioners. Supplemental appropriations were made during 2009.
- 7. Unencumbered appropriations lapse at year end. Contracts and purchase-type encumbrances outstanding at year end carry their appropriations with them into the next year. Contracts and purchase-type encumbrances outstanding at year end are recorded as expenditures on the budget basis of accounting.
- 8. The budgetary procedures described herein apply to all funds except the trust and agency funds.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary control in the appropriated governmental and proprietary funds. Encumbrances outstanding at year end are reported as reservations of fund balance for subsequent year expenditures on the modified accrual basis of accounting. Encumbrances outstanding at year end are reported as expenditures on the budgetary basis of accounting.

#### F. Cash and Investments

To improve cash management, cash received by the County other than cash in segregated accounts is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the County's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" (both unrestricted and restricted) on the financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. Interest revenue credited to the general fund during 2009 amounted to \$179,633 which includes \$131,946 assigned from other County funds.

The County has segregated bank accounts for monies held separately from the County's central bank account. These interest-bearing depository accounts are presented on the financial statements as "cash in segregated accounts" since they are not required to be deposited into the County treasury.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the County are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the County's investment account at year end is provided in Note 4.

#### G. Inventories of Materials and Supplies

On the government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

On the governmental fund financial statements, reported material and supplies inventory is equally offset by a fund balance reserve in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

#### H. Capital Assets

Governmental capital assets are those assets not specifically related to activities reported in the enterprise funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets, but are not reported in the governmental fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The County maintains a capitalization threshold of \$5,000. The County's infrastructure consists of roads, bridges and culverts. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Interest incurred during the construction of capital assets is capitalized for the business-type activities.

All reported capital assets are depreciated, except for land. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Depreciation is computed using the straight-line method over the following useful lives:

	Governmental	Business-Type
	Activities	Activities
<u>Description</u>	Estimated Lives	Estimated Lives
Buildings and improvements	15 - 100 years	20 - 40 years
Machinery and equipment	5 - 25 years	10 - 25 years
Vehicles	4 - 20 years	10 years
Infrastructure	20 - 50 years	

#### I. Compensated Absences

Compensated absences of the County consist of vacation leave and sick leave to the extent that payment to the employee for these absences is attributable to services already rendered and is not contingent on a specific event that is outside the control of the County and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for sick leave is based on the sick leave accumulated at December 31, 2009, by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. Sick leave benefits are accrued using the "vesting" method.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at December 31, 2009, and reduced to the maximum payment allowed by labor contract and/or statute, plus applicable additional salary related payments.

The entire compensated absences liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the accounts "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For proprietary funds, the entire amount of compensated absences is reported as a fund liability.

#### J. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2009, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed. At year end, because payments are not available to finance future governmental fund expenditures the fund balance is reserved by an amount equal to carrying value of the asset.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### K. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported in the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and long-term loans are recognized as a liability in the fund financial statements when due.

#### L. Interfund Transactions

During the normal course of operations, the County has numerous transactions between funds.

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general revenues. Transfers represent movement of resources from a fund receiving revenue to a fund through which those resources will be expended and are recorded as other financing sources (uses) in governmental funds and as transfers in proprietary funds. Interfund transactions that would be treated as revenues and expenditures/expenses if they involved organizations external to the County are treated similarly when involving other funds of the County.

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the year are referred to as either "interfund receivable/interfund payable" for the current portion of interfund loans or advances to/from other funds for the non-current portion of interfund loans. The County had no interfund loans receivable/payable or advances to/from other funds outstanding at December 31, 2009.

All other outstanding balances between funds are reported as "due to/from other funds". These amounts are eliminated in the statement of net assets, except for any residual balances outstanding between the governmental activities and business-type activities, which are reported in the government-wide financial statements as "internal balances".

#### M. Fund Balance Reserves

Reserved or designated fund balances indicate that a portion of fund equity is not available for current appropriation or use. The unreserved or undesignated portions of fund equity reflected in the governmental fund financial statements are available for use within the specific purposes of the funds.

The County reports amounts representing encumbrances outstanding, prepayments, materials and supplies inventories, unclaimed monies, and loans receivable as reservations of fund balance in the governmental fund financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### N. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net assets restricted for other purposes consist primarily of monies restricted for real estate assessments.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### O. Restricted Assets

Restricted assets in the business-type activities and on the enterprise fund financial statements represent investments required to be set aside by State and federal laws and regulations to finance closure and postclosure care costs of the County's landfill.

#### P. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the County administration and that are either unusual in nature or infrequent in occurrence. During 2009, the County sold a parcel of land resulting in a gain on sale of capital assets. This item will be presented on the financial statements as a special item.

#### O. Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### R. Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets from grants or outside contributions of resources restricted to capital acquisition and construction. Capital contributions are reported as revenue in the proprietary fund financial statements.

During 2009, the sanitary landfill fund received capital contributions in the amount of \$75,000.

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principles

For 2009, the County has implemented GASB Statement No. 52, "Land and Other Real Estate Held as Investments by Endowments", GASB Statement No. 55, "The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments", GASB Statement No. 56 "Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards", and GASB Statement No. 57 "Other Postemployment Benefit (OPEB) Measurements by Agent Employers and Agent Multiple-Employers".

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### **NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)**

GASB Statement No. 52 improves the quality of financial reporting by requiring endowments to report their land and other real estate investments at fair value, creating consistency in reporting among similar entities that exist to invest resources for the purpose of generating income. The implementation of GASB Statement No. 52 did not have an effect on the financial statements of the County.

GASB Statement No. 55 incorporates the hierarchy of generally accepted accounting principles (GAAP) for state and local governments into the GASB's authoritative literature. The implementation of GASB Statement No. 55 did not have an effect on the financial statements of the County.

GASB Statement No. 56 incorporates into the GASB's authoritative literature certain accounting and financial reporting guidance presented in the American Institute of Certified Public Accountants' (AICPA) Statements on Auditing Standards. The implementation of GASB Statement No. 56 did not have an effect on the financial statements of the County.

GASB Statement No. 57 establishes standards for the measurement and financial reporting of actuarially determined information by agent employers with individual-employer OPEB plans that have fewer than 100 total plan members and by the agent multiple-employer OPEB plans in which they participate. The implementation of GASB Statement No. 57 did not have an effect on the financial statements of the County.

#### **B.** Deficit Fund Balances/Net Assets

	]	<u>Deficit</u>
Major governmental fund Courthouse project	\$	862,301
Nonmajor governmental funds Certificate of title building Road project route 6		16,627 99,622
Major enterprise fund Sanitary landfill		434,155
Nonmajor enterprise fund Monroe Township (landfill fees)		11

These funds complied with Ohio State law, which does not permit a cash basis deficit at year end. The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances in the courthouse project fund, the certificate of title building fund and the road project route 6 fund resulted from short-term notes being booked as fund liabilities as described in Note 13 and adjustments for accrued liabilities. The deficit net asset balances in the sanitary landfill and Monroe Township fund resulted from adjustments for accrued liabilities.

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

Monies held by the County are classified by State statute into two categories. Active monies are public monies determined to be necessary to meet current demand upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Monies held by the County which are not considered active are classified as inactive. Inactive monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the fair value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or its political subdivisions, provided that such political subdivisions are located wholly or partly within the County;
- 5. Time certificates of deposit or savings or deposit accounts, including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in items (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's Asset Reserve of Ohio Investment Pool (STAR Ohio);
- 8. Securities lending agreements in which the County lends securities and the eligible institution agrees to exchange either securities described in items (1) or (2) above or cash or both securities and cash, equal value for equal value;
- 9. High grade commercial paper for a period not to exceed 180 days and in an amount not to exceed twenty-five percent of the County's total average portfolio; and,
- 10. Bankers acceptances for a period not to exceed 180 days and in an amount not to exceed twenty-five percent of the County's total average portfolio.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### A. Cash on Hand

At year end, the County had \$3,073 in undeposited cash on hand, of which \$673 is included on the financial statements as "cash in segregated accounts" and \$2,400 is included on the financial statements of the County as part of "equity in pooled cash and cash equivalents".

#### **B.** Cash in Segregated Accounts

At year end, the County had \$280,143 cash and cash equivalents deposited separate from the County's internal investment pool. This amount is included in the amount of "deposits with financial institutions" below.

#### C. Restricted Assets

The County had \$1,770,774 in restricted assets associated with the County landfill. This amount is included in the amount of "deposits with financial institutions" below.

#### D. Deposits with Financial Institutions

At December 31, 2009, the carrying amount of all County deposits was \$22,333,910. Based on the criteria described in GASB Statement No. 40, "<u>Deposits and Investment Risk Disclosures</u>", as of December 31, 2009, \$21,595,032 of the County's bank balance of \$22,593,945 was exposed to custodial risk as discussed below, while \$998,913 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the County will not be able to recover deposits or collateral securities that are in the possession of an outside party. As permitted by Ohio Revised Code, the County's deposits are collateralized by a pool of eligible securities deposited with Federal Reserve Banks, or at member banks of the Federal Reserve System, in the name of the depository bank and pledged as a pool of collateral against all public deposits held by the depository. The County has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the County to a successful claim by the FDIC. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the County to a successful claim by the FDIC.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

#### E. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net assets as of December 31, 2009:

Cash and investments per note Carrying amount of deposits Cash on hand Total	_	22,333,910 3,073 22,336,983
Cash and investments per statement of net assets Governmental activities Business-type activities Agency funds	\$	14,560,480 2,112,265 5,664,238
Total	\$	22,336,983

#### **NOTE 5 - INTERFUND TRANSACTIONS**

**A.** Interfund transfers for the year ended December 31, 2009, consisted of the following, as reported on the fund financial statements:

Transfers to courthouse project fund from: General fund	\$	618,469
Transfers to nonmajor governmental fund from:		
General fund		443,174
Nonmajor governmental funds		16,638
Total	\$ 1	,078,281

Transfers are used to (1) move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Transfers from the nonmajor governmental funds to other nonmajor governmental funds were for debt retirement expenditures to be recorded in the funds in which the outstanding debt is recorded.

The County's transfers were in compliance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

Transfers between governmental funds are eliminated for reporting on the statement of activities.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### **NOTE 5 - INTERFUND TRANSACTIONS - (Continued)**

**B.** Due from/to other funds consisted of the following at December 31, 2009, as reported on the fund financial statements:

Receivable fund	Payable fund	<u>Amount</u>
General	Public assistance	\$ 1,300
General	Nonmajor governmental funds	6,803
Public assistance	Nonmajor governmental funds	6,130
Motor vehicle and gas tax	General fund	4,690
Motor vehicle and gas tax	Nonmajor governmental funds	7,329
Sanitary Landfill	General fund	12
Sanitary Landfill	County view haven	2,113
Nonmajor governmental funds	Public assistance	3,528
Nonmajor governmental funds	County Board of MRDD	5,819
Nonmajor governmental funds	Nonmajor governmental funds	88
Total due to/due from other funds		\$ 37,812

Amounts due from/to other funds represent amounts owed between funds for goods or services provided. The balances resulted from the time lag between the dates that payments between the funds are made. Due to/from other funds between governmental funds are eliminated on the statement of net assets. Amounts due to/from other funds between governmental activities and business-type activities are reported as an internal balance on the statement of net assets.

#### **NOTE 6 - PROPERTY TAXES**

Property taxes include amounts levied against all real, public utility and tangible personal property located in the County. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2009 public utility property taxes became a lien December 31, 2008, are levied after October 1, 2009, and are collected in 2010 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### **NOTE 6 - PROPERTY TAXES - (Continued)**

Tangible personal property tax revenues received in 2009 (other than public utility property) represent the collection of 2009 taxes. Tangible personal property taxes received in 2009 were levied after October 1, 2008, on the true value as of December 31, 2008. Tangible personal property tax is being phased out - the assessment percentage for property, including inventory, was reduced to zero for 2009. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, the first payment is due April 30, with the remainder payable by September 20.

House Bill No. 66 was signed into law on June 30, 2005. House Bill No. 66 phases out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business and railroad property will be eliminated by calendar year 2009, and the tax on telephone and telecommunications property will be eliminated by calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. The bill replaces the revenue lost by the County due to the phasing out of the tax. In calendar years 2009-2010, the County will be fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements will be phased out.

The County Treasurer collects property taxes on behalf of all taxing districts in the County. The County Auditor periodically remits to the taxing districts their portion of the taxes collected. Property taxes receivable represents real and tangible personal property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2009 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by unearned revenue since the current taxes were not levied to finance 2009 operations and the collection of delinquent taxes has been offset by deferred revenue since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is deferred.

The full tax rate for all County operations for the year ended December 31, 2009 was \$14.40 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2009 property tax receipts were based are as follows:

## Real Property Residential/A

Residential/Agricultural	\$ 460,805,360
Commercial/Industrial/Mineral	64,824,280
Tangible Personal Property	1,129,830
Public Utility	
Real	481,440
Personal	 16,808,980
Total Assessed Value	\$ 544,049,890

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 7 - PERMISSIVE SALES AND USE TAX

In a prior year, the voters approved a .5% tax on sales with collection beginning on April 1, 2007. In 1987, the County Commissioners by resolution imposed a 1% percent tax on all retail sales (except sales of motor vehicles) made in the County, and on the storage, use, or consumption in the County of tangible personal property, including automobiles not subject to the sales tax. Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies to the State Auditor the amount of the tax to be returned to the County. The Tax Commissioner's certification must be made within forty-five days after the end of the month of collection.

Proceeds of the tax are credited to the general fund. A receivable is recognized at year end for amounts that will be received from sales which occurred during 2009 and amounts that are measurable and available at year end are accrued as revenue. Amounts received outside the available period are recorded as deferred revenue on the fund financial statements and as revenue on the government-wide financial statements. Sales and use tax for 2009 amounted to \$3,428,056 as reported on the fund financial statements.

#### **NOTE 8 - RECEIVABLES**

Receivables at December 31, 2009, consisted of taxes, accrued interest, loans, accounts (billings for user charged services), special assessments, and intergovernmental receivables arising from grants, entitlements and shared revenue. All intergovernmental receivables have been classified as "due from other governments" on the financial statements. All interfund transactions related to charges for goods and services rendered have been classified as "due from other funds" on the fund financial statements which are eliminated on the government-wide statements (See Note 5.B.). All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds.

A summary of the items of receivables as reported on the statement of net assets follows:

Governmental activities:	Amount
Sales taxes	\$ 540,173
Property and other taxes	5,852,927
Accounts	125,185
Due from other governments	5,206,704
Special assessments	532,747
Accrued interest	21,025
Loans	1,142,085
<b>Business-type activities:</b>	
Accounts	1,300
Accrued interest	2,968

Receivables have been disaggregated on the face of the financial statements. The only receivables not expected to be collected within the subsequent year are the special assessments and the loans. The special assessments are collected over the term of the assessment and the loans receivable which will be collected annually through 2019 (See Note 9).

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 9 - LOANS RECEIVABLE

The County maintains a revolving loan program for local businesses to encourage business development in the County. A summary of the County's loan activity for 2009 is as follows:

	Balance			Balance
	12/31/08	Issued	Received	12/31/09
Revolving loans	\$ 1,221,132	\$ 220,000	\$ (299,047)	\$ 1,142,085

The loans are reported in the nonmajor governmental funds as "loans receivable". Fund balance has been reserved for the outstanding balance due at year end on the fund financial statements.

#### **NOTE 10 - CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2009, was as follows:

	Balance 12/31/08	Additions	Disposals	Balance 12/31/09
Governmental activities:				
Capital assets, not being depreciated: Land	\$ 1,656,808	\$ -	\$ (110,000)	\$ 1,546,808
Total capital assets, not being depreciated	1,656,808		(110,000)	1,546,808
Capital assets, being depreciated:				
Building and improvements	24,793,485	12,000	(200,758)	24,604,727
Equipment	1,336,228	43,106	(67,043)	1,312,291
Vehicles	4,354,472	267,364	(125,266)	4,496,570
Infrastructure	34,864,831	1,487,092		36,351,923
Total capital assets, being depreciated	65,349,016	1,809,562	(393,067)	66,765,511
Less: accumulated depreciation:				
Building and improvements	(13,508,439)	(731,572)	163,580	(14,076,431)
Equipment	(912,578)	(66,499)	35,811	(943,266)
Vehicles	(2,209,958)	(239,489)	84,539	(2,364,908)
Infrastructure	(13,841,533)	(1,138,217)		(14,979,750)
Total accumulated depreciation	(30,472,508)	(2,175,777)	283,930	(32,364,355)
Total capital assets being depreciated, net	34,876,508	(366,215)	(109,137)	34,401,156
Governmental activities capital assets, net	\$ 36,533,316	\$ (366,215)	\$ (219,137)	\$ 35,947,964

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### **NOTE 10 - CAPITAL ASSETS - (Continued)**

Depreciation expense was charged to functions/programs of the County as follows:

Governmental activities:	
General government:	

Legislative and executive	\$	565,513
Judicial		23,039
Public safety		60,925
Public works		1,280,360
Health		35,962
Human services		198,212
Other	_	11,766
Total depreciation expense - governmental activities	<u>\$</u>	2,175,777

Business-type activities:

Business-type activities:

Business-type activities:  Capital assets, not being depreciated:  Land	\$	277,435	\$ -	\$ (27,954)	\$ 249,481
Total capital assets, not being depreciated		277,435		 (27,954)	 249,481
Capital assets, being depreciated: Buildings and improvements Machinery and equipment Vehicles	_	74,745 76,783 824,061	45,000	 - - (18,880)	 74,745 76,783 850,181
Total capital assets, being depreciated		975,589	45,000	 (18,880)	1,001,709
Less: accumulated depreciation:					
Buildings and improvements		(62,786)	(1,495)	-	(64,281)
Machinery and equipment		(34,147)	(5,423)	-	(39,570)
Vehicles		(746,661)	(25,159)	 18,880	 (752,940)
Total accumulated depreciation		(843,594)	(32,077)	 18,880	 (856,791)
Total capital assets, being depreciated net		131,995	12,923	 	 144,918
Business-type activities capital assets, net	\$	409,430	\$ 12,923	\$ (27,954)	\$ 394,399

Balance

12/31/09

Depreciation expense was charged to the enterprise fund of the County as follows:

#### **Business-type activities:**

Sanitary landfill \$ 32,077

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### **NOTE 11 - COMPENSATED ABSENCES**

Vacation leave is earned at rates which vary depending upon length of service and standard workweek. County employees earn vacation at varying rates ranging from two to five weeks per year. Current policies credit vacation leave on a pay period basis except for new employees who are required to complete one year of service prior to their accrual becoming available. Employees may also accrue compensatory time for hours worked in excess of forty per week. County employees are paid for earned, unused vacation leave and compensatory time upon termination of employment.

Sick leave is accumulated at the rate of 4.6 hours per 80 hours worked and is accumulated on an hours worked basis. Sick leave is vested upon eligibility for retirement.

Each employee of the County with ten or more years of service with any Ohio local government or the State of Ohio is paid 25% of his or her accumulated unused sick leave, up to a maximum of 240 hours upon retirement from the County. Each employee of the County Board of MRDD with ten or more years of service with any Ohio local government or the State of Ohio is paid 25% of his or her accumulated unused sick leave, up to a maximum of 360 hours upon retirement from the County.

At December 31, 2009, vested benefits for vacation leave for governmental activities employees totaled \$702,289 and vested benefits for sick leave totaled \$289,931. In addition, the County has recorded a liability in the governmental funds in the amount of \$18,593 for employees who have notified the County by December 31, 2009 of their intent to retire. These amounts represent the total vested benefits and are reported in the government-wide financial statements. For business-type activities, vested benefits for vacation leave totaled \$28,084. These amounts represent the total portion of the vested benefits and are reported as a liability of the fund from which the employee is paid. In accordance with GASB Statement No. 16, an additional liability of \$737,965 for governmental activities employees and \$23,203 for business-type activities employees was accrued to record termination (severance) payments for employees expected to become eligible to retire in the future.

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#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 12 - LONG-TERM OBLIGATIONS

#### A. Governmental Activities Long-Term Obligations

During 2009, the following changes occurred in the County's governmental long-term obligations:

	Original Amount Issued	Balance 12/31/08	Additions	Reductions	Balance 12/31/09	Amount Due in One Year
Governmental activities:						
General obligation bonds: 2003 - 5% Grelton						
waterline bond	\$ 27,000	\$ 22,000	\$ -	\$ (2,000)	\$ 20,000	\$ 2,000
Total general obligation bonds	27,000	22,000		(2,000)	20,000	2,000
OWDA loans:						
1990 - 2% Texas waterline project	291,706	76,894	-	(13,371)	63,523	13,638
2002 - 3% Silgan can waterline	398,038	284,785		(78,361)	206,424	80,730
Total OWDA loans	689,744	361,679		(91,732)	269,947	94,368
Special assessment bonds with governmental commitment:						
1995 - 6.15% to 9.9%	345,000	25,000	-	(25,000)	-	-
1998 - 4.75%	211,925	129,147		(1,554)	127,593	15,050
Total special assessment bonds	556,925	154,147		(26,554)	127,593	15,050
Notes payable:						
Courthouse project - 3.40%	1,955,000	1,955,000	-	(1,955,000)	-	-
Certificate of title building - 3.40%	35,000	35,000	-	(35,000)	-	-
Ridgeville turn lane -3.40%	105,000	105,000		(105,000)		
Total notes payable	2,095,000	2,095,000		(2,095,000)		
Other obligations:						
Compensated absences	N/A	1,693,350	754,871	(699,443)	1,748,778	720,882
Mortgage loan - 2%	100,000	64,628	-	(6,489)	58,139	6,620
Total other obligations	100,000	1,757,978	754,871	(705,932)	1,806,917	727,502
Total governmental activities						
long-term obligations	\$ 3,468,669	\$ 4,390,804	\$ 754,871	\$ (2,921,218)	\$ 2,224,457	\$ 838,920

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)

#### General obligation bonds

In 2003, the County issued \$27,000 in bonds to repay notes used to finance the Grelton waterline extension project. Principal and interest on the bonds are being paid from the Grelton waterline extension debt service fund (a nonmajor governmental fund). The general obligation bonds are supported by the full faith and credit of the County.

#### Ohio Water Development Authority loans

In 1990, the County entered into a loan with the Ohio Water Development Authority (OWDA) for the construction of the Texas Waterline project. Semi-annual payments are due through 2014 with an interest rate of 2%. During 2002, the County entered into a loan agreement with the OWDA as an incentive for the location of a new waterline for the Silgan Can Company. Repayment of this loan will be funded through tax increment financing (TIF) payments made by Silgan Can Company. Beginning July 1, 2007, semi-annual TIF payments will be made to the County and subsequently remitted to the OWDA. The loan is amortized over a period of ten years.

#### Special assessment bonds

During 1998, the County issued \$211,925 in special assessment bonds to finance a Grelton waterline project. These bonds are payable from special assessments levied against property owners who benefit from the project. During 1995, the County issued \$345,000 in special assessment bonds to finance three waterline projects; Country View Haven, Okolona and Texas waterline extensions. These bonds are payable from special assessments levied against property owners who benefit from the projects. In the event that special assessments are not sufficient to pay the annual principal and interest payments, the County is responsible for providing the resources to meet the payments as the full faith and credit of the County has been pledged for repayment.

#### Mortgage loan

During 2003, County Board of MRDD fund received a mortgage loan from the Henry County Association for Retarded Citizens and is required to make monthly payments over the next fifteen years to repay the \$100,000 loan which has an interest rate of 2%. Principal and interest payments are being made from the County Board of MRDD fund.

#### Notes Payable

During 2008, the County issued \$1,955,000 of bond anticipation notes at 3.40% to finance the purchase and renovation of a courthouse building at Oakwood Commons. These notes were retired during 2009 out of the courthouse project fund.

During 2008, the County issued \$35,000 of bond anticipation notes at 3.40% to finance improvements of the Certificate of Title building. These notes were retired during 2009 out of the certificate of title building fund (a nonmajor governmental fund).

During 2008, the County issued \$105,000 in notes at 3.40% to finance improvements of the Ridgedale turn lane. These notes were retired during 2009 out of the road project route 6 fund (a nonmajor governmental fund).

#### Compensated absences

Compensated absences will be paid from the funds from which the employees' salaries are paid, which are primarily the general, County Board of MRDD and motor vehicle and gas tax funds.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### **NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)**

#### Future debt service requirements

The following is a summary of the County's future annual debt service principal and interest requirements for governmental activities long-term obligations:

Year	General Obligation Bonds					Special Assessment Bonds				nds		
<u>Ended</u>	Pı	rincipal	<u>Interest</u> <u>Total</u>		Total	<u>F</u>	Principal Interest		Total			
2010	\$	2,000	\$	83	\$	2,083	\$	15,050	\$	5,089	\$	20,139
2011		2,000		75		2,075		14,050		4,901		18,951
2012		2,000		67		2,067		15,050		4,776		19,826
2013		2,000		58		2,058		12,050		4,776		16,826
2014		2,000		50		2,050		12,050		4,776		16,826
2015 - 2019		10,000		125		10,125		59,343		6,835		66,178
Total	\$	20,000	\$	458	\$	20,458	\$	127,593	\$	31,153	\$	158,746
Year			OW	DA Loai	1S				Mor	tgage Loa	an	
Year <u>Ended</u>	Pı	rincipal		DA Loai nterest	1S	Total	<u>F</u>	Principal		tgage Loa	an_	Total
	<u>Pr</u> \$	rincipal 94,368			1 <u>s</u>  \$	Total 101,230	<u>F</u>				an 	Total 7,722
<u>Ended</u>			Ir	nterest	_			rincipal	<u>I</u>	nterest	_	
<u>Ended</u> 2010		94,368	Ir	6,862	_	101,230		Principal 6,620	<u>I</u>	<u>nterest</u> 1,102	_	7,722
Ended 2010 2011		94,368 97,082	Ir	6,862 4,149	_	101,230 101,231		6,620 6,753	<u>I</u>	1,102 969	_	7,722 7,722
Ended 2010 2011 2012		94,368 97,082 56,713	Ir	6,862 4,149 1,357	_	101,230 101,231 58,070		6,620 6,753 6,890	<u>I</u>	1,102 969 932	_	7,722 7,722 7,822
Ended 2010 2011 2012 2013		94,368 97,082 56,713 14,472	Ir	6,862 4,149 1,357 436	_	101,230 101,231 58,070 14,908		6,620 6,753 6,890 7,029	<u>I</u>	1,102 969 932 693	_	7,722 7,722 7,822 7,722

#### **B.** Business-type Long-Term Obligations

During 2009, the following changes occurred in the County's business-type long-term obligations:

Business-type activities:	Balance 12/31/08	Additions	Reductions	Balance 12/31/09	Due in One Year
Landfill closure and postclosure care liability Compensated absences	\$ 2,635,925 25,167	\$ 103,483 2,917	\$ - -	\$ 2,739,408 28,084	\$ - 4,881
Total	\$ 2,661,092	\$ 106,400	\$ -	\$ 2,767,492	\$ 4,881

#### Landfill closure and postclosure care liability

See Note 21 for information on this liability.

#### Compensated absences

Compensated absences will be paid from the sanitary landfill fund.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)

**C.** The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed one percent of the total assessed valuation of the County.

The Code further provides that the total voted and unvoted net debt of the County, less the same exempt debt, shall never exceed a sum equal to three percent of the first \$100,000,000 of the assessed valuation, plus one and one-half percent of such valuation in excess of \$100,000,000 and not in excess of \$300,000,000, plus two and one-half percent of such valuation in excess of \$300,000,000. The assessed valuation used in determining the County's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in calculating the County's legal debt margin calculation excludes tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The statutory limitations on debt are measured by a direct ratio of net debt to tax valuation and expressed in terms of a percentage. Based on this calculation, the County's voted legal debt margin was \$12,226,066 at December 31, 2009 and the unvoted legal debt margin was \$5,586,521 at December 31, 2009.

#### **NOTE 13 - NOTES PAYABLE**

A summary of the note transactions for the year ended December 31, 2009 follows:

	Interest	Issue	Balance			Balance
	<u>Rate</u>	<u>Date</u>	12/31/08	<b>Additions</b>	Retirements	12/31/09
Oakwood Commons	2.95%	3/20/09	\$ -	\$ 990,000	\$ -	\$ 990,000
Certificate of Title building	2.95%	3/20/09	-	30,000	-	30,000
Ridgedale turn lane	2.95%	3/20/09		100,000		100,000
Total			\$ -	\$1,120,000	\$ -	\$1,120,000

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### **NOTE 14 - RISK MANAGEMENT**

#### A. Property and Liability Insurance

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

During 2009, the County contracted with the County Risk Sharing Authority, Inc. (CORSA) for liability, property, automotive, and crime insurance. The CORSA program has a \$2,500 deductible. Coverage provided by CORSA is as follows:

	Amount
General Liability (per occurrence) Law Enforcement Liability (per occurrence)	\$ 1,000,000 1,000,000
Automobile Liability and Physical Damage	1,000,000
Liability (per occurrence)	1,000,000
Medical Payments	, ,
Per Person	5,000
Per Occurrence	50,000
Uninsured Motorist (per person)	250,000
Physical Damage	Actual Cost
Flood and Earthquake (pool limit)	100,000,000
Other Property Insurance:	
Extra Expense	1,000,000
EDP Media	Replacement Cost
Contractors' Equipment	Replacement Cost
Valuable Papers and Records	1,000,000
Inland Marine	Replacement Cost
Automatic Acquisition	3,000,000
Motor Truck Cargo	100,000
Crime Insurance:	
Faithful Performance	1,000,000
Money and Securities (inside and outside)	1,000,000
Depositor's Forgery	1,000,000
Money Orders and Counterfeit Paper Currency	1,000,000
Boiler and Machinery	100,000,000
Public Officials (per occurrence)	1,000,000
Umbrella (per occurrence)	5,000,000

There has been no significant reduction in insurance coverage from the prior year, and settled claims have not exceeded this coverage in the past three years. The County pays all elected officials' bonds by statute.

#### B. Fulton-Henry Counties Employee Insurance Benefits Program

The County participates in the Fulton-Henry Counties Employee Insurance Benefits Program (the "Program"), a public entity shared risk pool consisting of Fulton and Henry Counties. The purpose of the plan is for its members to pool funds or resources to purchase health and dental insurance products and enhance the wellness opportunities for employees.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### **NOTE 14 - RISK MANAGEMENT - (Continued)**

Each member pays a monthly premium amount, which is established annually by the Board, to Reliance Financial Services ("Reliance"). Reliance is the fiscal agent for the Council and has a trust agreement with the Council to account for all Council finances and assets. The Program is governed by a Board consisting of one representative from each member County's Board of Commissioners. The degree of control exercised by any participating member is limited to its representation on the Board. Upon withdrawal from the Program, a program agreement shall govern the disposition of any contributions by the withdrawing member to each program of the Council in excess of that member's share of the costs of that program.

#### **NOTE 15 - PENSION PLANS**

#### A. Ohio Public Employees Retirement System

Plan Description - The County participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the Combined Plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the Traditional Pension Plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the Member-Directed Plan. While members in the State and local divisions may participate in all three plans, law enforcement (generally sheriffs, deputy sheriffs and township police) and public safety divisions exist only within the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, Attention: Finance Director, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy - The Ohio Revised Code provides statutory authority for member and employer contributions. For 2009, member and contribution rates were consistent across all three plans. While members in the State and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the Traditional Plan. The 2009 member contribution rates were 10.00% for members in State and local classifications. Public safety and law enforcement members contributed 10.10%. The County's contribution rate for 2009 was 14.00%, except for those plan members in law enforcement or public safety, for whom the County's contribution was 17.63% of covered payroll.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### **NOTE 15 - PENSION PLANS - (Continued)**

The County's contribution rate for pension benefits for 2009 was 7.00% from January 1 through March 31, 2009 and 8.50% from April 1 through December 31, 2009, except for those plan members in law enforcement and public safety. For those classifications, pension contributions were 10.63% from January 1 through March 31, 2009 and 12.13% from April 1 through December 31, 2009. The County's required contributions for pension obligations to the Traditional Pension and Combined Plans for the years ended December 31, 2009, 2008 and 2007 were \$1,002,088, \$818,815 and \$934,740, respectively; 92.29% has been contributed for 2009 and 100% has been contributed for 2008 and 2007.

#### **B.** State Teachers Retirement System

Plan Description - Certified teachers, employed by the school for Mental Retardation and Developmental Disabilities, participate in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing multiple employer public employee retirement system administered by the State Teachers Retirement Board. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.50% of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For 2009, plan members were required to contribute 10.00% of their annual covered salaries. The County was required to contribute 14.00%; 13.00% was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### **NOTE 15 - PENSION PLANS - (Continued)**

The County's required contributions for pension obligations to STRS Ohio for the years ended December 31, 2009, 2008, and 2007 were \$132,670, \$128,861 and \$134,163, respectively; 100 % has been contributed for 2009 and 100 percent for years 2008 and 2007.

#### **NOTE 16 - POSTRETIREMENT BENEFIT PLANS**

## A. Ohio Public Employees Retirement System

Plan Description - OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

To qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have ten years or more of qualifying Ohio service credit. The Ohio Revised Code permits, but not does mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the healthcare plan are presented separately in the OPERS financial report which may be obtained by writing to OPERS, Attention: Finance Director, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy - The post-employment healthcare plan was established under, and is administrated in accordance with, Internal Revenue Code Section 401(h). State statute requires that public employers fund post-employment healthcare through contributions to OPERS. A portion of each employer's contribution to the Traditional or Combined Plans is set aside for the funding of post-employment health care.

Employer contribution rates are expressed as a percentage of the covered payroll of active employees. In 2009, local government employers contributed 14.00% of covered payroll (17.63% for public safety and law enforcement). Each year the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for the funding of the postemployment health care benefits. The portion of employer contributions allocated to fund post-employment healthcare for 2009 was 7.00% from January 1 through March 31, 2009 and 5.50% from April 1 through December 31, 2009.

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment healthcare plan.

The County's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2009, 2008 and 2007 were \$708,896, \$786,399 and \$595,782, respectively; 92.29% has been contributed for 2009 and 100% has been contributed for 2008 and 2007.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### **NOTE 16 - POSTRETIREMENT BENEFIT PLANS - (Continued)**

The Health Care Preservation Plan (HCPP) adopted by the OPERS Board of Trustees on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates for state and local employers increased on January 1 of each year from 2006 to 2008. Rates for law and public safety employers increased over a six year period beginning on January 1, 2006, with a final rate increase on January 1, 2011. These rate increases allowed additional funds to be allocated to the health care plan.

## **B.** State Teachers Retirement System

Plan Description - The County contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. All benefit recipients, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2009, STRS Ohio allocated employer contributions equal to 1.00% of covered payroll to the Health Care Stabilization Fund. The County's contributions for health care for the years ended December 31, 2009, 2008 and 2007 were \$10,205, \$9,912 and \$10,320, respectively; 100% has been contributed for 2009 and 100 percent for 2008 and 2007.

## NOTE 17 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures, and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund and major special revenue funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis); and,
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to a reservation of fund balance for that portion of outstanding encumbrances not already recognized as payables (GAAP basis).

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### **NOTE 17 - BUDGETARY BASIS OF ACCOUNTING - (Continued)**

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund and major special revenue funds are as follows:

#### **Net Change in Fund Balances**

	-	General Country View Haven		Motor Vehicle and Gas Tax		County Board of MRDD		Public Assistance		
Budget basis	\$	(30,718)	\$	125,836	\$	145,405	\$	(69,519)	\$	(65,531)
Net adjustment for revenue accruals		20,595		19,298		(166,391)		(337,583)		(254,057)
Net adjustment for expenditure accruals		(134,200)		(2,320)		168,236		(81,127)		(1,957)
Net adjustment for other financing sources/(uses) accruals		-		-		-		-		-
Encumbrances (budget basis)		131,472	_	12,276		85,113	_	46,395		
GAAP basis	\$	(12,851)	\$	155,090	\$	232,363	\$	(441,834)	\$	(321,545)

#### **NOTE 18 - CONTINGENCIES**

#### A. Grants

The County has received federal and State grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the County Commissioners believe such disallowance, if any, will be immaterial.

#### B. Litigation

The County is not party to any legal proceedings which, in the opinion of management, would have a material impact upon the financial statements.

#### NOTE 19 - PUBLIC ENTITY RISK POOL

The County Risk Sharing Authority, Inc., (CORSA) is a public entity risk sharing pool among forty-one counties in Ohio. CORSA was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by CORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

Each member county has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the Corporation are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 19 - PUBLIC ENTITY RISK POOL - (Continued)

CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payment of the certificates. The County does not have an equity interest in CORSA. The County's payment for insurance to CORSA in 2009 was \$141,631.

#### **NOTE 20 - CONDUIT DEBT OBLIGATIONS**

To provide funds to finance the cost of acquiring, construction, equipping, and furnishing a 40 unit assisted living facility at the Lutheran Orphans' and Old Folks Home Society in Napoleon, Ohio, the County has issued health care facility revenue bonds, series 1999. These bonds are special limited obligations of the County, payable solely from and secured by a trust estate including payments under the GNMA securities, the special funds and pledged receipts. The bonds do not constitute a debt or pledge of the faith and credit of the County and, accordingly, have not been reported in the accompanying financial statements.

At December 31, 2009, health care facility revenue bonds outstanding aggregated \$3,170,000.

To provide for the acquisition, construction, installation, equipping of certain improvements at the Henry County Hospital and to refund prior bonds, the County has issued a series of Multi-Mode Variable Rate Demand Facilities Improvement Revenue Bonds, Series 2006 on March 1, 2006. These bonds are limited facility improvement obligation bonds of the County, payable solely out of rentals, revenues, and other income, charges and money realized from the use, lease, sale of other disposition of the 2006 Series bonds mentioned in the sublease and sub-sublease. These bonds do not constitute a debt or pledge of the faith and credit of the County or the State, and accordingly, have not been reported in the accompanying financial statements.

The facilities improvement revenue bonds original issue amount was \$10,000,000.

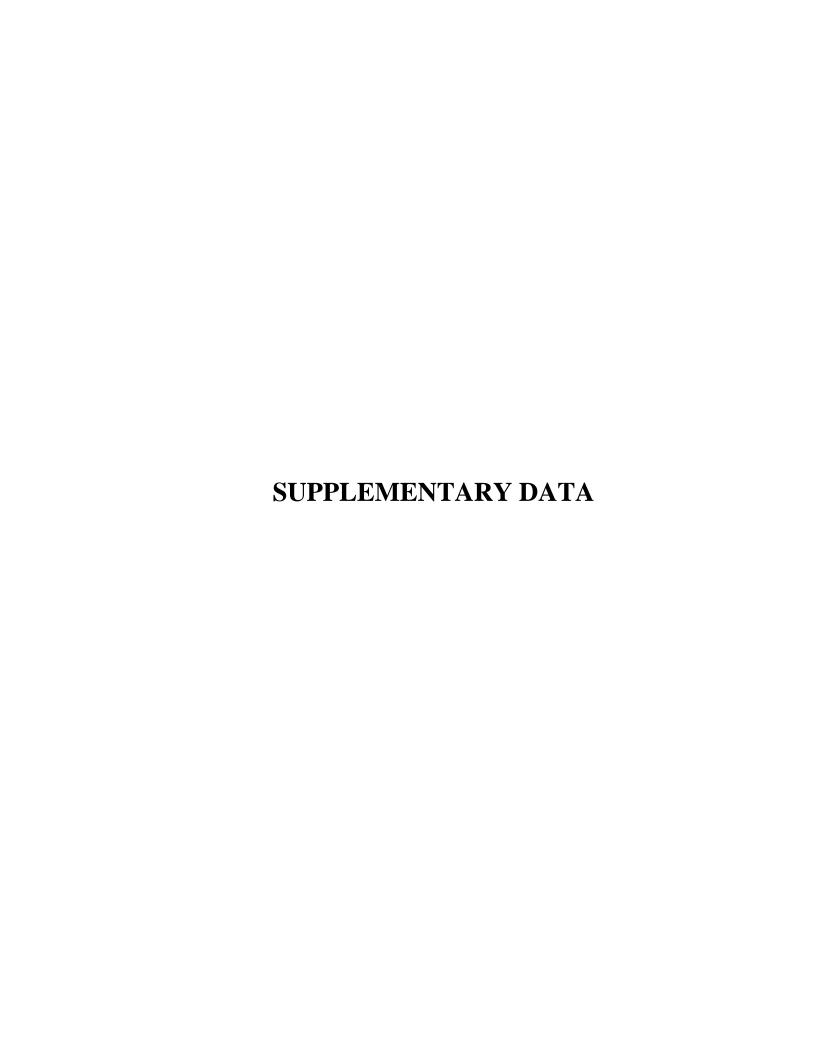
#### NOTE 21 - CLOSURE AND POSTCLOSURE CARE COSTS

State and federal laws and regulations require that the County place a final cover on its landfill when closed and perform certain maintenance and monitoring functions at the landfill site for thirty years after closure. In addition to operating expenses related to current activities of the landfill, an expense provision and related liability are being recognized based on the future closure and postclosure care costs that will be incurred near or after the date the landfill no longer accepts waste. The recognition of these landfill closure and postclosure care costs is based on the amount of the landfill used during the year. The estimated liability for landfill closure and postclosure care costs has a balance of \$2,739,408 as of December 31, 2009, which is based on approximately 93.65% usage (filled) of the landfill. It is estimated that an additional \$185,783 will be recognized as closure and postclosure care expenses between the date of the balance sheet and the date the landfill is expected to be filled to capacity (2012). The estimated total current cost of \$2,925,191 for landfill closure and postclosure care is based on the amount that would be paid if all equipment, facilities, and services required to close, monitor, and maintain all equipment, facilities, and services required to close, monitor, and maintain all equipment, facilities, and services required to close, monitor, and maintain the landfill were acquired as of December 31, 2009. However, the actual costs of closure and postclosure care may be higher due to inflation, changes in technology, or changes in landfill laws and regulations.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

#### NOTE 21 - CLOSURE AND POSTCLOSURE CARE COSTS - (Continued)

The County is required by State and federal laws and regulations to make annual contributions to finance closure and postclosure care. The County is in compliance with these requirements, and at December 31, 2009, cash and cash equivalents of \$1,770,774 are held for these purposes. These investments are held and managed by the County and are presented on the County's financial statements as "restricted assets: equity in pooled cash and cash equivalents". It is anticipated that future inflation costs will be financed in part from earnings on investments. The remaining portion of anticipated future inflation costs (including inadequate earnings on investments, if any) and additional costs that might arise from changes in postclosure requirements (due to changes in technology or more rigorous environmental regulations, for example) may need to be covered by charges to future landfill users, taxpayers, or both.



#### HENRY COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2009

UB (	RAL GRANTOR/ RANTOR/ RAM TITLE	CFDA NUMBER	PASS-THROUGH GRANT NUMBER	(C) CASH FEDERAL DISBURSEMENTS
	EPARTMENT OF AGRICULTURE			
	ED THROUGH THE DEPARTMENT OF JOBS AND FAMILY SERVICES			
	Supplemental Nutrition Assistance Program Cluster:			
<del>?</del> )	Supplemental Nutrition Assistance Progran	10.551	G-89-20-1077/G-1011-11-5052	\$ 769
F)	State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	G-89-20-1077/G-1011-11-5052	127,085
F)	ARRA - State Administrative Matching Grants for the Supplemental Nutrition Assistance Program  Total State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	G-89-20-1077/G-1011-11-5052	12,588 139,673
	Total Supplemental Nutrition Assistance Program Cluster			140,442
ASS	EPARTMENT OF AGRICULTURE 2D THROUGH THE DEPARTMENT OF EDUCATION			
A)(B)	National School Lunch Program	10.555	2009	19,485
	Total U.S. Department of Agriculture			159,927
AND PASSI	EPARTMENT OF COMMERCE NATIONAL TELECOMMUNICATIONS INFORMATION ADMINISTRATION ED THROUGH THE			
ню	DEPARTMENT OF EMERGENCY MANAGEMENT DISASTER ASSISTANCE			
	Public Safety Interoperable Communications Grant Program	11.555	2007-GS-H7-0053	182,777
	Total U.S. Department of Commerce National Telecommunications and Information Administration			182,777
				102,///
PASSI OHIO	EPARTMENT OF HOUSING AND URBAN DEVELOPMENT ED THROUGH THE DEPARTMENT OF DEVELOPMENT EE OF HOUSING AND COMMUNITY PARTNERSHIP			
	Community Development Block Grants/State's Program	14.228	B-C-08-032-1	51,047
	Community Development Block Grants/State's Program	14.228	B-F-08-032-1	93,000
D)	Community Dayalonment Block Grants/State's Program	14 228	N/A	50.654
S. D	Community Development Block Grants/State's Program Community Development Block Grants/State's Program Total Community Development Block Grant and U.S. Department of Housing and Urban Development EPARTMENT OF LABOR 3D THROUGH THE DEPARTMENT OF LOBS AND FAMILY SERVICES	14.228 14.228 it	N/A N/A	50,654 3,071 197,772
E) ASSI OHIO	Community Development Block Grants/State's Program  Total Community Development Block Grant and U.S. Department of Housing and Urban Development  EPARTMENT OF LABOR	14.228		3,071
J.S. D PASSI OHIO	Community Development Block Grants/State's Program Total Community Development Block Grant and U.S. Department of Housing and Urban Development EPARTMENT OF LABOR ED THROUGH THE DEPARTMENT OF JOBS AND FAMILY SERVICES AREA 7 WORKFORCE INVESTMENT BOARD	14.228 it	N/A	3,071 197,772
E) J.S. D PASSI OHIO AND	Community Development Block Grants/State's Program Total Community Development Block Grant and U.S. Department of Housing and Urban Development EPARTMENT OF LABOR 3D THROUGH THE DEPARTMENT OF JOBS AND FAMILY SERVICES AREA 7 WORKFORCE INVESTMENT BOARD  ARRA Employment Service/Wagner - Peyser Funded Activitie  Workforce Investment Act (WIA) Cluster:	14.228 <b>t</b> 17.207	N/A 2008-7135-1/2009-7135-2	3,071 197,772 2,618
E)  J.S. D  PASSI  OHIO  AND  G)	Community Development Block Grants/State's Program Total Community Development Block Grant and U.S. Department of Housing and Urban Development EPARTMENT OF LABOR 3D THROUGH THE DEPARTMENT OF JOBS AND FAMILY SERVICES AREA 7 WORKFORCE INVESTMENT BOARD ARRA Employment Service/Wagner - Peyser Funded Activitie	14.228 it	N/A	3,071 197,772
LS. D ASSI OHIO ND A	Community Development Block Grants/State's Program Total Community Development Block Grant and U.S. Department of Housing and Urban Development EPARTMENT OF LABOR 3D THROUGH THE DEPARTMENT OF JOBS AND FAMILY SERVICES AREA 7 WORKFORCE INVESTMENT BOARD  ARRA Employment Service/Wagner - Peyser Funded Activitie  Workforce Investment Act (WIA) Cluster:  WIA Adult Program WIA Adult Program - Adult Administration ARRA WIA Adult Program	14.228 <b>t</b> 17.207	N/A 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2	3,071 197,772 2,618 84,993 2,365 13,058
J.S. D PASSI DHIO AND A	Community Development Block Grants/State's Program Total Community Development Block Grant and U.S. Department of Housing and Urban Development EPARTMENT OF LABOR ED THROUGH THE DEPARTMENT OF JOBS AND FAMILY SERVICES AREA 7 WORKFORCE INVESTMENT BOARD  ARRA Employment Service/Wagner - Peyser Funded Activitie  Workforce Investment Act (WIA) Cluster:  WIA Adult Program WIA Adult Program WIA Adult Program - Adult Administration	14.228 it 17.207 17.258 17.258	N/A 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2	3,071 197,772 2,618 84,993 2,365
E)  LS. D  ASSI  CASSI  G)  G)  G)	Community Development Block Grants/State's Program Total Community Development Block Grant and U.S. Department of Housing and Urban Development EPARTMENT OF LABOR 3D THROUGH THE DEPARTMENT OF JOBS AND FAMILY SERVICES AREA 7 WORKFORCE INVESTMENT BOARD  ARRA Employment Service/Wagner - Peyser Funded Activitie  Workforce Investment Act (WIA) Cluster:  WIA Adult Program WIA Adult Program - Adult Administration ARRA WIA Adult Program Total Workforce Investment Act - Adul WIA Youth Activities	14.228 tt 17.207 17.258 17.258 17.258	N/A  2008-7135-1/2009-7135-2  2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2	3,071 197,772 2,618 84,993 2,365 13,058 100,416
(.S. D ASSSI OHIO ND 2	Community Development Block Grants/State's Program Total Community Development Block Grant and U.S. Department of Housing and Urban Development EPARTMENT OF LABOR ED THROUGH THE DEPARTMENT OF JOBS AND FAMILY SERVICES IREA 7 WORKFORCE INVESTMENT BOARD  ARRA Employment Service/Wagner - Peyser Funded Activitie  Workforce Investment Act (WIA) Cluster:  WIA Adult Program WIA Adult Program - Adult Administration ARRA WIA Adult Program - Total Workforce Investment Act - Adul	14.228 17.207 17.258 17.258 17.258	N/A 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2	3,071 197,772 2,618 84,993 2,365 13,058 100,416
E) LS. D ASSI ASSI G) G) G) G) G)	Community Development Block Grants/State's Program Total Community Development Block Grant and U.S. Department of Housing and Urban Development EPARTMENT OF LABOR 2D THROUGH THE DEPARTMENT OF JOBS AND FAMILY SERVICES AREA 7 WORKFORCE INVESTMENT BOARD  ARRA Employment Service/Wagner - Peyser Funded Activitie  Workforce Investment Act (WIA) Cluster:  WIA Adult Program WIA Adult Program - Adult Administration ARRA WIA Adult Program Total Workforce Investment Act - Adul  WIA Youth Activities WIA Youth Activities WIA Youth Activities - Youth Administration	14.228 17.207 17.258 17.258 17.258 17.259 17.259	N/A  2008-7135-1/2009-7135-2  2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2	3,071 197,772 2,618 84,993 2,365 13,058 100,416 72,310 12,837
E)  L.S. D  ASSI  OHIO  ND A  G)  G)  G)  G)  G)	Community Development Block Grants/State's Program Total Community Development Block Grant and U.S. Department of Housing and Urban Development EPARTMENT OF LABOR ED THROUGH THE DEPARTMENT OF JOBS AND FAMILY SERVICES REA 7 WORKFORCE INVESTMENT BOARD  ARRA Employment Service/Wagner - Peyser Funded Activitie  Workforce Investment Act (WIA) Cluster:  WIA Adult Program WIA Adult Program - Adult Administration ARRA WIA Adult Program - Total Workforce Investment Act - Adul  WIA Youth Activities WIA Youth Activities WIA Youth Activities - Youth Administration ARRA WIA Youth Activities - Youth Administration ARRA WIA Youth Activities	14.228 17.207 17.258 17.258 17.258 17.259 17.259	N/A  2008-7135-1/2009-7135-2  2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2	3,071 197,772 2,618 84,993 2,365 13,058 100,416 72,310 12,837 106,460
E)  LS. D  ASSI  OHIO  ND /  F)  F)  F)  F)  F)  F)  F)  F)  F)  F	Community Development Block Grants/State's Program Total Community Development Block Grant and U.S. Department of Housing and Urban Development EPARTMENT OF LABOR 2D THROUGH THE DEPARTMENT OF JOBS AND FAMILY SERVICES LAREA 7 WORKFORCE INVESTMENT BOARD  ARRA Employment Service/Wagner - Peyser Funded Activitie  Workforce Investment Act (WIA) Cluster:  WIA Adult Program WIA Adult Program - Adult Administration ARRA WIA Adult Program Total Workforce Investment Act - Adul  WIA Youth Activities WIA Youth Activities Total Workforce Investment Act - Youth Activitie  WIA Dislocated Workers WIA Dislocated Workers WIA Dislocated Workers - Dislocated Workers Administration	17.207 17.258 17.258 17.258 17.259 17.259 17.259 17.260 17.260	N/A  2008-7135-1/2009-7135-2  2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2	3,071 197,772 2,618 84,993 2,365 13,058 100,416 72,310 12,837 106,460 191,607
S.S. D ASSSI HIO ND 2 S) S) S) S) S) S)	Community Development Block Grants/State's Program Total Community Development Block Grant and U.S. Department of Housing and Urban Development EPARTMENT OF LABOR 3D THROUGH THE DEPARTMENT OF JOBS AND FAMILY SERVICES AREA 7 WORKFORCE INVESTMENT BOARD  ARRA Employment Service/Wagner - Peyser Funded Activitie  Workforce Investment Act (WIA) Cluster:  WIA Adult Program WIA Adult Program Total Workforce Investment Act - Adul  WIA Youth Activities WIA Youth Activities WIA Youth Activities Total Workforce Investment Act - Youth Activitie  WIA Dislocated Workers	17.207 17.258 17.258 17.258 17.259 17.259 17.259	N/A  2008-7135-1/2009-7135-2  2008-7135-1/2009-7135-2  2008-7135-1/2009-7135-2  2008-7135-1/2009-7135-2  2008-7135-1/2009-7135-2  2008-7135-1/2009-7135-2  2008-7135-1/2009-7135-2	3,071 197,772 2,618 84,993 2,365 13,058 100,416 72,310 12,837 106,460 191,607
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G) G) G) G) G) G) G) G) C)	Total Community Development Block Grants/State's Program Total Community Development Block Grant and U.S. Department of Housing and Urban Development EPARTMENT OF LABOR ED THROUGH THE DEPARTMENT OF JOBS AND FAMILY SERVICES LIKEA 7 WORKFORCE INVESTMENT BOARD  ARRA Employment Service/Wagner - Peyser Funded Activitie  Workforce Investment Act (WIA) Cluster:  WIA Adult Program WIA Adult Program Total Workforce Investment Act - Adul  WIA Youth Activities WIA Youth Activities - Youth Administration ARRA WIA Youth Activities - Total Workforce Investment Act - Youth Activitie  WIA Dislocated Workers WIA Dislocated Workers Total Workforce Investment Act - Dislocated Worker Total Workforce Investment Act - Dislocated Worker  Total Workforce Investment Act (WIA) Cluster  Disabled Veteran's Outreach Program (DVOP)  Local Veterans' Employment Representative Program	17.207 17.207 17.258 17.258 17.258 17.259 17.259 17.260 17.260	N/A  2008-7135-1/2009-7135-2  2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2	3,071 197,772 2,618 84,993 2,365 13,058 100,416 72,310 12,837 106,460 191,607 96,088 14,192 15,127 125,407 417,430
G) C)	Community Development Block Grants/State's Program Total Community Development Block Grant and U.S. Department of Housing and Urban Development EPARTMENT OF LABOR 3D THROUGH THE DEPARTMENT OF JOBS AND FAMILY SERVICES AREA 7 WORKFORCE INVESTMENT BOARD  ARRA Employment Service/Wagner - Peyser Funded Activitie  Workforce Investment Act (WIA) Cluster:  WIA Adult Program WIA Adult Program Total Workforce Investment Act - Adul  WIA Youth Activities WIA Youth Activities WIA Youth Activities Total Workforce Investment Act - Youth Activitie  WIA Dislocated Workers WIA Dislocated Workers Total Workforce Investment Act - Dislocated Worker Total Workforce Investment Act (WIA) Cluster  Disabled Veteran's Outreach Program (DVOP)  Local Veterans' Employment Representative Program Total U.S. Department of Labor  EPARTMENT OF EDUCATION 3D THROUGH THE	17.207 17.207 17.258 17.258 17.258 17.259 17.259 17.260 17.260	N/A  2008-7135-1/2009-7135-2  2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2 2008-7135-1/2009-7135-2	3,071 197,772 2,618 84,993 2,365 13,058 100,416 72,310 12,837 106,460 191,607 96,088 14,192 15,127 125,407 417,430
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#### HENRY COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2009

SUB G	AAL GRANTOR/ RANTOR/ RAM TITLE	CFDA NUMBER	PASS-THROUGH GRANT NUMBER	(C) CASH FEDERAL DISBURSEMENTS
PASSE	EPARTMENT OF HEALTH AND HUMAN SERVICES D THROUGH THE OFFICE OF AGING			
(K)	Special Programs for the Aging_Title III, Part B_Grants for Supportive Services and Senior Centers	93.044		\$ 29,241
PASSE	CPARTMENT OF HEALTH AND HUMAN SERVICES D THROUGH THE DEPARTMENT OF EMERGENCY MANAGEMENT DISASTER ASSISTANCE			
	Public Health Emergency Preparedness	93.069	35-1-001-2-PH-01-10	5,500
PASSE	EPARTMENT OF HEALTH AND HUMAN SERVICES D THROUGH THE DEPARTMENT OF JOBS AND FAMILY SERVICES			
	Promoting Safe and Stable Families	93.556	G-89-20-1077/G-1011-11-5052	11,476
	Temporary Assistance for Needy Familie:	93.558	G-89-20-1077/G-1011-11-5052	720,839
	Child Support Enforcement	93.563	G-89-20-1078	437,714
	Child Care and Development Cluster:			
H)	Child Care and Development Block Gran	93.575	G-89-20-1077/G-1011-11-5052	49,959
H)	Child Care Mandatory and Matching Funds of the Child Care and Development Fun	93.596	G-89-20-1077/G-1011-11-5052	171,422
H)	ARRA Child Care and Development Block Gran	93.713	G-89-20-1077/G-1011-11-5052	35,397
	Total Child Care and Development Cluster			256,778
	Child Welfare Services_State Grants	93.645	G-89-20-1077/G-1011-11-5052	41,752
	Foster Care_Title IV-E	93.658	G-89-20-1077/G-1011-11-5052	12,204
	Adoption Assistance	93.659	G-89-20-1077/G-1011-11-5052	34,621
(I)(K)	Social Services Block Gran Social Services Block Gran Total Social Services Block Gran	93.667 93.667	G-89-20-1077/G-1011-11-5052	283,463 4,506 287,969
	Child Abuse and Neglect State Grants	93.669	G-89-20-1077/G-1011-11-5052	2,000
( <b>J</b> )( <b>K</b> )	Medical Assistance Program Medical Assistance Program Total Medical Assistance Program	93.778 93.778	G-89-20-1077/G-1011-11-5052	183,111 75,003 258,114
	Total U.S. Department of Health and Human Services			2,098,208
PASSE	CPARTMENT OF FEDERAL EMERGENCY MANAGEMENT DISASTER ASSISTANCE D THROUGH THE DEPARTMENT OF EMERGENCY MANAGEMENT DISASTER ASSISTANCE			
	Interoperable Emergency Communications Grant	97.001	2008-IO-T8-0044	20,357
	Emergency Management Performance & Special Project Equipment Grants Emergency Management Performance & Special Project Equipment Grants Total Emergency Performance & Special Project Equipment Grants	97.042 97.042	2008-EM-E8-0002 2009-EP-E9-0061	25,392 23,624 49,016
	Homeland Security Grant Program	97.067	2007-GE-T7-0030	21,046
	Homeland Security Grant Program  Total Homeland Security Grant Program	97.067	2008-GE-T8-0025	26,168 47,214
	Total U.S. Department of Federal Emergency Management Disaster Assistance			116,587
Total F	ederal Financial Assistance			\$ 3,221,896
rotal F	cuci ai Financiai Assistance			φ 3,221,890

#### HENRY COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2009

#### Notes to the Schedule of Expenditures of Federal Awards

- (A) Commingled with state and local revenue from sales of lunches; assumed expenditures were made on a first-in, first-out basis.
- (B) OAKS did not assign pass-trhough numbers for 2009
- (C) This schedule was prepared on the cash basis of accounting
- (D) The County has established a revolving loan program to provide low-interest loans to businesses to create jobs for persons from low-moderate income households and to eligible persons and to rehabilitate homes. The Federal Department of Housing and Urban Development (HUD) grants money for these loans to the County passed through the Ohio Department of Development. The initial loan of this money is recorded as a disbursement on the accompanying Schedule of Federal Awai Expenditures (the "Schedule"). Loans repaid, including interest, are used to make additional loans. Such subsequent loans are subject to certain compliance requirements imposed by HUD, but are not included as disbursements on the Schedule. These loans are collateralized by mortgages on the property. Activity in the CDBG revolving loan fund during 2009 is as follows:

Beginning loans receivable as of 1/1/09: Loans made: Loans repaid:	\$ 1,118,956 205,000 (278,874)
Ending loans receivable balance as of 12/31/09	\$ 1,045,082
Cash balance on hand as of 12/31/09	\$ 100,472
Delinquent amounts due as of 12/31/09	 45 436

(E) The County has established a revolving loan program to provide low-interest loans to businesses to create jobs for persons from low-moderate income households and to eligible persons and to rehabilitate homes. The Federal Department of Housing and Urban Development (HUD) grants money for these loans to the County passed through the Ohio Department of Development. The initial loan of this money is recorded as a disbursement on the accompanying Schedule of Federal Awa Expenditures (the "Schedule"). Loans repaid, including interest, are used to make additional loans. Such subsequent loans are subject to certain compliance requirements imposed by HUD, but are not included as disbursements on the Schedule. These loans are collateralized by mortgages on the property. Activity in the CDBG revolving loan fund during 2009 is as follows:

Beginning loans receivable as of 1/1/09:	\$ 102,176
Loans made:	15,000
Loans repaid:	(20,173)
Ending loans receivable balance as of 12/31/09	\$ 97,003
Cash balance on hand as of 12/31/09	\$ 140,339
Delinquent amounts due as of 12/31/09	\$ 21,443

- (F) Included as part of the "Supplemental Nutrition Assistance Program Cluster" in determining major programs.
- (G) Included as part of the "Workforce Investment Act (WIA) Cluster" in determining major programs.
- (H) Included as part of the "Child Care and Development Cluster" in determining major program
- (I) This portion of Social Services Block was passed through QUADCO Rehabilitation Center, not the Ohio Department of Jobs and Family Service
- (J) This portion of the Medical Assistance Program was passed through the Ohio Department of Developmental Disabilities, not the Ohio Department of Jobs and Family Service
- (K) Pass-through numbers were unable to be obtained for these grants

Note: Certain federal programs require that the County contribute non-Federal funds (matching funds) to support the Federally-funded program
The County has complied with the matching requirements. The expenditures of non-Federal matching funds are not included on the Schedu



# Julian & Grube, Inc.

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333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Henry County 660 North Perry Street Napoleon, Ohio 43545

#### To the Board of Commissioners:

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Henry County, Ohio, as of and for the year ended December 31, 2009, which collectively comprise Henry County's basic financial statements and have issued our report thereon dated June 21, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Henry County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of Henry County's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of Henry County's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of Henry County's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Board of Commissioners Henry County

## Compliance and Other Matters

As part of reasonably assuring whether Henry County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note certain matters not requiring inclusion in this report that we reported to Henry County's management in a separate letter dated June 21, 2010.

We intend this report solely for the information and use of management, the Board of Commissioners, others within Henry County, and federal awarding agencies and pass-through entities. We intend it for no one other than these specified parties.

Julian & Grube, Inc.

Julian & Sube, the!

June 21, 2010



# Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

Report on Compliance With Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance in Accordance With OMB *Circular A-133* 

Henry County 660 North Perry Street Napoleon, Ohio 43545

To the Board of Commissioners:

#### Compliance

We have audited the compliance of Henry County, Ohio, with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that apply to each of its major federal programs for the year ended December 31, 2009. The summary of auditor's results section of the accompanying schedule of findings identifies Henry County's major federal programs. Henry County's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on Henry County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audit of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about Henry County's compliance with those requirements and performing other procedures as we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Henry County's compliance with those requirements.

In our opinion, Henry County complied, in all material respects, with the requirements referred to above that apply to each of its major federal programs for the year ended December 31, 2009.

#### Internal Control Over Compliance

Henry County's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered Henry County's internal control over compliance with the requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of opining on compliance in accordance with OMB Circular A-133, but not for the purpose of opining on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of Henry County's internal control over compliance.

Board of Commissioners Henry County

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program compliance requirement. A material weakness in internal control over compliance is a deficiency, or combinations of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We intend this report solely for the information and use of the management, Board of Commissioners, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Julian & Grube, Inc.

Julian & Sube the!

June 21, 2010

## **HENRY COUNTY**

## SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 DECEMBER 31, 2009

1. SUMMARY OF AUDITOR'S RESULTS						
(d)(1)(i)	Type of Financial Statement Opinion	Unqualified				
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No				
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No				
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No				
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No				
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No				
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified				
(d)(1)(vi)	Are there any reportable findings under §.510?	No				
(d)(1)(vii)	Major Program (listed):	Workforce Investment Act (WIA) Cluster: CFDA #17.258 (Adult), #17.259 (Youth) and #17.260 (Dislocated Worker), Temporary Assistance for Needy Families (TANF), CFDA #93.558, Child Support Enforcement, CFDA #93.563				
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: >\$300,000 Type B: all others				
(d)(1)(ix)	Low Risk Auditee?	Yes				

# 2. FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None.

## 3. FINDINGS FOR FEDERAL AWARDS

None.



# Mary Taylor, CPA Auditor of State

#### FINANCIAL CONDITION

#### **HENRY COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JULY 29, 2010