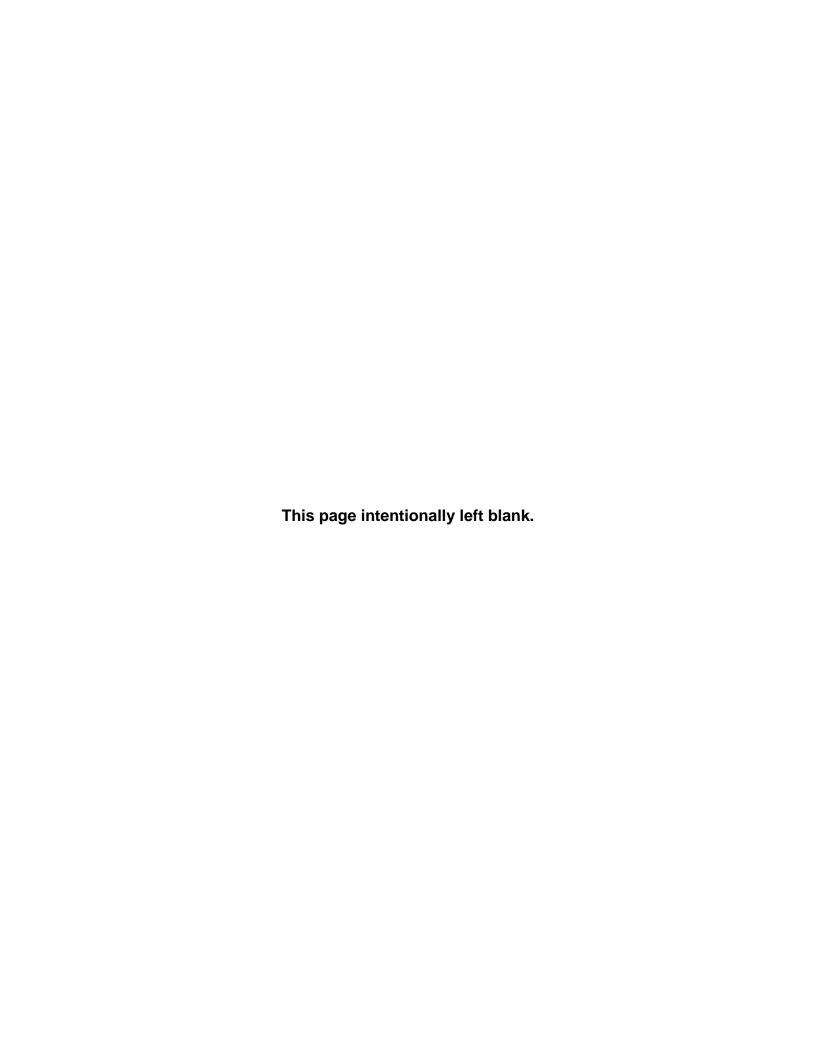




### TABLE OF CONTENTS

TITLE	PAGE
Independent Accountants' Report	1
Management's Discussion and Analysis	3
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Assets	13
Statement of Activities	14
Fund Financial Statements:	
Balance Sheet - Governmental Funds	15
Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities	16
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	17
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	18
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) - General Fund	19
Statement of Fiduciary Net Assets - Fiduciary Funds	20
Statement of Changes in Fiduciary Net Assets - Fiduciary Fund	21
Notes to the Basic Financial Statements	22
Federal Awards Receipt and Expenditure Schedule	51
Notes to the Federal Awards Receipt and Expenditure Schedule	52
Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards	53
Independent Accountants' Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133	55
Schedule of Findings	57
Schedule of Prior Audit Findings	58
Independent Accountants' Report on Applying Agreed Upon Procedures	59





# Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

Gibsonburg Exempted Village School District Sandusky County 301 South Sunset Avenue Gibsonburg, Ohio 43431-1290

#### To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Gibsonburg Exempted Village School District, Sandusky County, Ohio (the District), as of and for the year ended June 30, 2009, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Gibsonburg Exempted Village School District, Sandusky County, Ohio, as of June 30, 2009, and the respective changes in financial position, thereof and the budgetary comparison for the General fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 4, 2010, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

One Government Center / Suite 1420 / Toledo, OH 43604-2246 Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484 www.auditor.state.oh.us Gibsonburg Exempted Village School District Sandusky County Independent Accountants' Report Page 2

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the District's basic financial statements. The Federal Awards Receipt and Expenditure Schedule is required by *U.S. Office* of *Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements. We subjected the federal awards receipt and expenditure schedule to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Mary Taylor, CPA Auditor of State

Mary Taylor

February 4, 2010

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED

The management's discussion and analysis of the Gibsonburg Exempted Village School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2009. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

### **Financial Highlights**

Key financial highlights for 2009 are as follows:

- In total, net assets of governmental activities decreased \$1,040,796 which represents a 4.59% decrease from 2008.
- General revenues accounted for \$8,013,951 in revenue or 80.25% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$1,972,832 or 19.75% of total revenues of \$9,986,783.
- The District had \$11,027,579 in expenses related to governmental activities; \$1,972,832 of these expenses were offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$8,013,951 were not adequate to provide for these programs.
- The District's major governmental funds are the general fund and debt service fund. The general fund had \$8,122,637 in revenues and \$8,347,764 in expenditures. The general fund's fund balance decreased \$225,127 from a balance of \$2,241,153 to \$2,016,026.
- The District's other major governmental fund is the debt service fund. The debt service fund had \$597,383 in revenues and \$518,739 in expenditures. The debt service fund's fund balance increased \$78,644 from \$1,085,056 to \$1,163,700.

### **Using these Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net assets and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other non-major funds presented in total in one column. In the case of the District, the general fund is by far the most significant fund, and is reported as a major fund. The other major fund is the debt service fund.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED (Continued)

### Reporting the District as a Whole

#### Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2009?" The statement of net assets and the statement of activities answer this question. These statements include all assets, liabilities, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the financial position of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net assets and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation and maintenance, pupil transportation, extracurricular activities, and food service operations.

### Reporting the District's Most Significant Funds

### **Fund Financial Statements**

Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental funds are the general fund and the debt service fund.

### **Governmental Funds**

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net assets and the statement of activities) and governmental funds is reconciled in the basic financial statements.

### Reporting the District's Fiduciary Responsibilities

The District is the trustee, or fiduciary, for its scholarship programs. This activity is presented as a private-purpose trust fund. The District also acts in a trustee capacity as an agent for individuals or other entities. These activities are reported in agency funds. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED (Continued)

#### **Notes to the Basic Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### The District as a Whole

Recall that the statement of net assets provides the perspective of the District as a whole.

The table below provides a summary of the District's net assets for fiscal years 2009 and 2008.

#### **Net Assets**

A	Governmental Activities	Governmental Activities 2008
Assets	Ф <b>7</b> 440 5 <b>7</b> 4	Ф 7.700.544
Current and other assets	\$ 7,410,571	\$ 7,768,541
Capital assets, net	22,665,170	23,567,121
Total assets	30,075,741	31,335,662
Liabilities		
Current liabilities	3,232,695	3,270,883
Long-term liabilities	5,216,929	5,397,866
Total liabilities	8,449,624	8,668,749
Net Assets		
Invested in capital		
assets, net of related debt	18,175,165	18,811,125
Restricted	2,233,408	2,158,681
Unrestricted	1,217,544	1,697,107
Total net assets	<u>\$ 21,626,117</u>	\$ 22,666,913

Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2009, the District's assets exceeded liabilities by \$21,626,117. Of this total, \$1,217,544 is unrestricted in use.

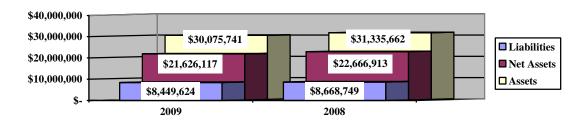
At year-end, capital assets represented 75.36% of total assets. Capital assets include land, land improvements, buildings and improvements, furniture and equipment, and vehicles. Capital assets, net of related debt to acquire the assets at June 30, 2009, were \$18,175,165. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED (Continued)

A portion of the District's net assets, \$2,233,408 represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net assets of \$1,217,544 may be used to meet the District's ongoing obligations to the students and creditors.

The table below provides a summary of the District's net assets for 2009 and 2008:

#### **Governmental Activities**



The table below shows the change in net assets for fiscal year 2009 and 2008.

	Governmental Activities 2009	Governmental Activities 2008
Revenues		
Program revenues:		
Charges for services and sales	\$ 831,171	\$ 815,448
Operating grants and contributions	1,130,481	1,128,989
Capital grants and contributions	11,180	5,906
General revenues:		
Property taxes	2,417,819	2,556,951
Grants and entitlements	5,511,442	5,371,753
Investment earnings	79,130	195,284
Other	5,560	16,806
Total revenues	9,986,783	10,091,137

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED (Continued)

### **Change in Net Assets**

<u>Expenses</u>	Governmental Activities 2009	Governmental Activities 2008
Program expenses:		
Instruction:		
Regular	\$ 5,211,395	\$ 5,284,347
Special	972,300	662,183
Vocational	176,953	166,074
Other	20,700	9,645
Support services:		
Pupil	414,840	390,968
Instructional staff	69,394	113,569
Board of education	47,132	50,953
Administration	820,143	780,010
Fiscal	454,760	439,532
Business	6,378	6,401
Operations and maintenance	1,256,165	1,123,857
Pupil transportation	354,939	346,971
Central	3,618	3,641
Operations of non-instructional services	104,508	135,277
Food service operations	510,452	509,150
Extracurricular activities	360,384	339,507
Interest and fiscal charges	243,518	170,159
Total expenses	11,027,579	10,532,244
Change in net assets	(1,040,796)	(441,107)
Beginning Balance	22,666,913	23,108,020
Ending Balance	\$ 21,626,117	\$ 22,666,913

### **Governmental Activities**

Net assets of the District's governmental activities decreased \$1,040,796. Total governmental expenses of \$11,027,579 were offset by program revenues of \$1,972,832 and general revenues of \$8,013,951. Program revenues supported 17.89% of the total governmental expenses.

The primary sources of revenue for governmental activities are derived from property taxes, and grants and entitlements. These revenue sources represent 79.40% of total governmental revenue.

The largest expense of the District is for instructional programs. Instruction expenses totaled \$6,381,348 or 57.87% of total governmental expenses for fiscal year 2009.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED (Continued)

The graph below presents the District's governmental activities revenue and expenses for fiscal years 2009 and 2008.

#### **Governmental Activities - Revenues and Expenses** \$11,200,000 \$11,000,000 \$11,027,579 \$10,800,000 \$10,600,000 \$10,400,000 \$10,532,244 **■** Expenses \$10,200,000 \$10,000,000 ■ Revenues \$10,091,137 \$9,800,000 \$9,986,783 \$9,600,000 \$9,400,000 Fiscal Year 2009 Fiscal Year 2008

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

#### **Governmental Activities**

	Total Cost of Services 2009		 Net Cost of Services 2009		Total Cost of Services 2008		Net Cost of Services 2008	
Program expenses:								
Instruction:								
Regular	\$ 5	5,211,395	\$ 4,727,616	\$	5,284,347	\$	4,802,663	
Special		972,300	204,734		662,183		(105,648)	
Vocational		176,953	135,971		166,074		127,550	
Other		20,700	6,029		9,645		4,819	
Support services:								
Pupil		414,840	410,731		390,968		384,355	
Instructional staff		69,394	52,672		113,569		91,416	
Board of Education		47,132	47,132		50,953		50,953	
Administration		820,143	808,959		780,010		769,429	
Fiscal		454,760	454,760		439,532		439,126	
Business		6,378	6,378		6,401		6,401	
Operations and maintenance	1	,256,165	1,237,780		1,123,857		1,105,630	
Pupil transportation		354,939	326,613		346,971		327,549	
Central		3,618	1,188		3,641		1,211	
Operation of non-instructional services		104,508	98,428		135,277		119,467	
Food service operations		510,452	53,202		509,150		72,507	
Extracurricular activities		360,384	239,036		339,507		214,314	
Interest and fiscal charges		243,518	 243,518		170,159		170,159	
Total expenses	\$ 11	,027,579	\$ 9,054,747	\$	10,532,244	\$	8,581,901	

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED (Continued)

The dependence upon tax and other general revenues for governmental activities is apparent, 79.52% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 82.11%. The District's taxpayers and unrestricted grants and entitlements, as a whole, are the primary support for District's students.

The graph below presents the District's governmental activities revenue for fiscal years 2009 and 2008.

### \$12,000,000 \$10,000,000 \$8,000,000 \$6,000,000 \$4,000,000 \$2,000,000 \$1,972,832 \$1,950,343

#### **Governmental Activities - General and Program Revenues**

#### The District's Funds

Fiscal Year 2009

The District's governmental funds reported a combined fund balance of \$3,923,925, which is lower than last year's total of \$4,248,061. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2009 and 2008.

Fiscal Year 2008

	Fund Balance	Fund Balance	Increase	Percentage
	June 30, 2009	June 30, 2008	(Decrease)	<u>Change</u>
General Debt Service Other Governmental	\$ 2,016,026	\$ 2,241,153	\$ (225,127)	(10.05) %
	1,163,700	1,085,056	78,644	7.25 %
	744,199	921,852	(177,653)	(19.27) %
Total	\$ 3,923,925	\$ 4,248,061	\$ (324,136)	(7.63) %

#### General Fund

The District's general fund's fund balance decreased \$225,127. The decrease in fund balance can be attributed to decreasing revenues and increasing expenditures. The table that follows assists in illustrating the financial activities and fund balance of the general fund.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED (Continued)

	2009	2008	Increase	Percentage
	Amount	Amount	(Decrease)	<u>Change</u>
Revenues				
Taxes	\$ 1,803,299	\$ 1,914,333	\$ (111,034)	(5.80) %
Tuition	384,580	384,219	361	0.09 %
Earnings on investments	77,899	178,250	(100,351)	(56.30) %
Intergovernmental	5,847,643	5,666,456	181,187	3.20 %
Other revenues	9,216	20,730	(11,514)	(55.54) %
Total	\$ 8,122,637	\$ 8,163,988	<u>\$ (41,351)</u>	(0.51) %
<u>Expenditures</u>				
Instruction	\$ 5,113,395	\$ 4,883,096	\$ 230,299	4.72 %
Support services	2,929,723	2,894,554	35,169	1.22 %
Non-instructional services	97,180	118,271	(21,091)	(17.83) %
Extracurricular activities	207,466	212,500	(5,034)	(2.37) %
Total	\$ 8,347,764	\$ 8,108,421	\$ 239,343	2.95 %

The District saw significant reductions in revenues in fiscal year 2009 in the areas of property taxes and earnings on investments. Most reductions were triggered by the general downturn of the overall economy throughout fiscal year 2009. Sandusky County, which includes the Gibsonburg area, saw an abnormally large increase in home foreclosures. Due to the lengthy foreclosure process, the District may not recognize back-tax property revenue until upcoming fiscal years. Interest rates in key money-market accounts declined substantially in fiscal year 2009. The District was earning upwards of 3-5% on investments in prior fiscal years. The rate of return sank to as low as 0.25% for much of fiscal year 2009. Even with intergovernmental revenue increasing, the District still recognized a loss in total revenue when comparing fiscal year 2009 with 2008.

There was a 55.54% decrease in other revenues. Although a large percentage, it is immaterial when the dollar amount is compared to total revenues. Fiscal year 2009 was an abnormal year for the other revenue category when compared to historical averages. Other revenue fell as areas like donations and monetary fines collection fell.

Overall, expenditures increased approximately 3%. The most significant increase was in the area of instruction. The District fulfilled the last year of a three year contract in fiscal year 2009. The District saw a contractual raise of 2.75% given to all employees. The District also recognized an approximately 8% increase for healthcare benefits in fiscal year 2009. Non-instructional services decreased 17.83% primarily due the decrease in costs related to utilities, purchased services, and commodity-type supplies. The District recognizes the same inflationary pressures and increases/decreases as seen in the rest of the economy for similar goods and services.

#### **Debt Service Fund**

The debt service fund had \$597,383 in revenues and \$518,739 in expenditures. The debt service fund's fund balance increased from \$1,085,056 to \$1,163,700.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED (Continued)

### General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal 2009, the District amended its general fund budget several times. For the general fund, original budgeted revenues and other financing sources were \$8,168,000 and final budgeted revenues and other financing sources were \$8,173,000. The actual budget basis revenues and other financing sources for fiscal year 2009 totaled \$8,167,734, which was \$5,266 less than the final budget revenues and other financing sources.

General fund original appropriations (appropriated expenditures including other financing uses) totaled \$9,232,873 and final appropriations were also \$9,232,873. The actual budget basis expenditures for fiscal year 2009 totaled \$8,396,634, which was \$836,239 less than the final budget appropriations.

### **Capital Assets and Debt Administration**

### Capital Assets

At the end of fiscal year 2009, the District had \$22,665,170 invested in land, land improvements, buildings and improvements, furniture and equipment and vehicles. This entire amount is reported in governmental activities. The following table shows fiscal year 2009 balances compared to 2008:

### Capital Assets at June 30 (Net of Depreciation)

	Governmen	tal Activities
	2009	2008
Land	\$ 759,542	\$ 759,542
Land improvements	1,836,189	1,978,176
Building and improvements	19,277,598	19,811,113
Furniture and equipment	634,030	798,787
Vehicles	157,811	213,503
Construction in progress		6,000
Total	<u>\$ 22,665,170</u>	\$23,567,121

The overall decrease in capital assets of \$901,951 is primarily due to depreciation expense of \$904,884 and disposals of \$54,530 (net of accumulated depreciation) exceeding capital outlays of \$57,463 for fiscal year 2009.

### **Debt Administration**

At June 30, 2009, the District had \$610,778 in capital appreciation bonds and accreted interest, \$3,780,000 in current interest bonds and \$262,000 in a lease purchase agreement outstanding. Of this total, \$345,000 is due within one year and \$4,307,778 is due in greater than one year.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED (Continued)

The following table summarizes the bonds and loans outstanding.

#### **Outstanding Debt, at Year End**

	Governmental Activities 2009	Governmental Activities 2008
Capital appreciation bonds and accreted interest Current interest bonds Lease purchase agreement	\$ 610,778 3,780,000 262,000	\$ 537,077 4,050,000 327,000
Total	\$4,652,778	\$ 4,914,077

At June 30, 2009, the District's overall legal debt margin was \$5,449,172 and an unvoted debt margin of \$93,827.

#### **Current Financial Related Activities**

The District continues to maintain a high standard of service to our students, parents and the community of Gibsonburg.

The District has a stable financial outlook. The Board of Education and administration closely monitor its revenues and expenditures in accordance with its financial forecast. The budgeting and internal controls utilized by the District are well regarded by the Auditor of State, as exemplified by the unqualified audit opinions that have been received.

The District has communicated to its community they rely upon their support for the major part of its operations, and will continue to work diligently to plan expenses, staying carefully within the District's five-year financial plan. The support of the community was measured in November 2000 when the voters approved a 6.8 mil levy for new/renovated facilities with the Ohio School Facilities Commission. The District built a new 114,000 square foot middle/high school and completely renovated and doubled the size of the elementary school. Prior to that, the last operating levy was passed in November 1994 for 7.5 mils for a continuing period of time. In May of 2009, the district proceeded forth with the renewal of a five year, 1.0 mil permanent improvement levy. The levy passed successfully with a 76% approval vote. The levy continues to be supported through a handful of renewal votes and a portion of the revenue is currently being used to maintain and update the District's facilities.

All of the District's financial abilities will be called upon to meet the challenges the future will bring. It is imperative the Board and administrative team continue to carefully and prudently plan in order to provide the resources required to meet students desired needs over the next several years, operating within the means of our budget.

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information you can contact Ryan Lockwood at Gibsonburg Exempted Village School District, 301 S. Sunset Ave., Gibsonburg, Ohio 43431.

### STATEMENT OF NET ASSETS JUNE 30, 2009

	overnmental Activities
Assets:	
Equity in pooled cash and investments	\$ 4,658,597
Receivables:	
Taxes	2,593,909
Accounts	2,009
Intergovernmental	63,828
Accrued interest	3,476
Prepayments	11,656
Materials and supplies inventory	8,086
Unamortized bond issue costs	69,010
Capital assets:	•
Land	759,542
Depreciable capital assets, net	21,905,628
Capital assets, net	 22,665,170
Capital accord, not 1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.	 22,000,
Total assets	 30,075,741
Liabilities:	
Accounts payable	E0 242
Accrued wages and benefits	50,343
<u> </u>	802,521
Pension obligation payable	221,552
Intergovernmental payable	21,215
Unearned revenue	2,119,372
Accrued interest payable	17,692
Long-term liabilities:	
Due within one year	386,974
Due in more than one year	 4,829,955
Total liabilities	 8,449,624
Net Assets:	
Invested in capital assets, net	
of related debt	18,175,165
Restricted for:	
Capital projects	478,895
Debt service	1,181,427
Classroom facilities and maintenance	231,128
State funded programs	988
Federally funded programs	32,433
Student activities	18,338
Other purposes	290,199
Unrestricted	1,217,544
Omodiniod	 1,217,044
Total net assets	\$ 21,626,117

### STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Net (Expense)

	Expenses	S	arges for Services nd Sales	G	ram Revenues Operating Frants and Intributions	Gr	Capital ants and tributions	R () I	evenue and Changes in Net Assets  Evernmental Activities
Governmental activities:									
Instruction:				_				_	
Regular	\$ 5,211,395	\$	434,338	\$	49,441			\$	(4,727,616)
Special	972,300		3,076		764,490				(204,734)
Vocational	176,953				40,982				(135,971)
Other	20,700				14,671				(6,029)
Support services:	444040				4.400				(440 704)
Pupil	414,840				4,109				(410,731)
Instructional staff	69,394				16,722				(52,672)
Board of education	47,132				44.404				(47,132)
Administration	820,143				11,184				(808,959)
Fiscal	454,760								(454,760)
Business	6,378		0.400		40.400				(6,378)
Operations and maintenance	1,256,165		6,186		12,199	Φ.	44.400		(1,237,780)
Pupil transportation	354,939		6,515		10,631	\$	11,180		(326,613)
Central	3,618				2,430				(1,188)
services	104,508				6,080				(98,428)
Food service operations	510,452		272,908		184,342				(53,202)
Extracurricular activities	360,384		108,148		13,200				(239,036)
Interest and fiscal charges	 243,518								(243,518)
Total governmental activities	\$ 11,027,579	\$	831,171	\$	1,130,481	\$	11,180		(9,054,747)
		Prope	ral Revenues:	d for:					1 010 211
									1,816,314
		•							32,381 539,671
									528,671 40,453
		Grant	s and entitleme	ents not	restricted				
		•							5,511,442
			· ·						79,130
									5,560
								-	8,013,951
									(1,040,796)
			_	_	year			\$	22,666,913
				, oui .		-		Ψ	21,020,111

### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2009

		General	De	ebt Service	Gov	Other vernmental Funds	Go	Total vernmental Funds
Assets:				_				
Equity in pooled cash								
and investments	\$	2,471,378	\$	1,096,556	\$	818,719	\$	4,386,653
Receivables:								
Taxes		1,951,219		564,757		77,933		2,593,909
Accounts		1,676				333		2,009
Intergovernmental		4,417				59,411		63,828
Accrued interest		3,476						3,476
Due from other funds		1,576						1,576
Prepayments		11,656						11,656
Materials and supplies inventory		,				8,086		8,086
Restricted assets:						5,555		5,555
Equity in pooled cash								
and investments		271,944						271,944
Total assets		4,717,342		1,661,313		964,482		7,343,137
Total assets		4,717,542		1,001,313	===	904,402		7,343,137
Liabilities:								
		41 114				9,229		E0 242
Accounts payable		41,114				*		50,343
Accrued wages and benefits		705,882				96,639		802,521
Compensated absences payable		36,600				40.040		36,600
Pension obligation payable		179,242		7.4		42,310		221,552
Intergovernmental payable		19,178		74		1,963		21,215
Due to other funds		105 700		05.440		1,576		1,576
Deferred revenue		125,732		35,419		4,882		166,033
Unearned revenue		1,593,568		462,120		63,684		2,119,372
Total liabilities		2,701,316		497,613		220,283		3,419,212
Fund Balances:								
Reserved for encumbrances		57,159				19,856		77,015
Reserved for materials and		•				•		•
supplies inventory						8,086		8,086
Reserved for prepayments		11,656				-,		11,656
Reserved for property tax unavailable		,						,
for appropriation		229,432		66,480		9,166		305,078
Reserved for capital acquisition		190,546		,		5,		190,546
Reserved for budget stabilization		29,274						29,274
Reserved for bus purchase		52,124						52,124
Unreserved, undesignated, reported in:		02,121						02,121
General fund		1,445,835						1,445,835
Special revenue funds		1, 1 10,000				236,005		236,005
Debt service fund				1,097,220		200,000		1,097,220
Capital projects funds				1,001,220		471,086		471,086
	-	2 016 026		1 162 700	-			
Total fund balances		2,016,026		1,163,700		744,199		3,923,925
Total liabilities and fund balances	\$	4,717,342	\$	1,661,313	\$	964,482	\$	7,343,137

## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES JUNE 30, 2009

Total governmental fund balances		\$	3,923,925
Amounts reported for governmental activities on the			
statement of net assets are different because:			
Capital assets used in governmental activities are not financial			
resources and therefore are not reported in the funds.			22,665,170
Other long-term assets are not available to pay for current-			
period expenditures and therefore are deferred in the funds.			
Taxes receivable	\$ 162,451		
Intergovernmental receivable	2,524		
Accrued interest receivable	 1,058		
Total			166,033
Unamortized premiums on bond issuance are not recognized			
in the funds.			(267,064)
Unamortized bond issuance costs are not recognized in the funds.			69,010
Unamortized deferred amounts on refundings are not recognized			
in the funds.			198,050
Accrued interest payable is not due and payable in the current period and			
therefore is not reported in the funds.			(17,692)
Long-term liabilities, including bonds payable, are not due and			
payable in the current period and therefore are not reported			
in the funds.			
Compensated absences	(458,537)		
Lease purchase payable	(262,000)		
General obligation bonds payable	 (4,390,778)		
Total			(5,111,315)
Net assets of governmental activities		\$	21,626,117
not addite of governmental addition		Ψ	21,020,117

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	General	Debt Service	Other Governmental Funds	Total Governmental Funds
Revenues:				
From local sources:	Φ 4.000.000	<b>A</b> 500.050	Φ 70.000	Φ 0000040
Property taxes	\$ 1,803,299	\$ 523,659	\$ 72,082	\$ 2,399,040
Tuition	384,580		070.000	384,580
Charges for services	77.000	005	272,908	272,908
Earnings on investments	77,899	935	2,137	80,971
Extracurricular			118,090	118,090
Classroom materials and fees			48,610	48,610
Rental income	3,656			3,656
Contributions and donations			13,977	13,977
Other local revenues	5,560		3,327	8,887
Intergovernmental - State	5,847,643	72,789	128,804	6,049,236
Intergovernmental - Federal			635,362	635,362
Total revenue	8,122,637	597,383	1,295,297	10,015,317
Expenditures:				
Current:				
Instruction:				
Regular	4,453,657		163,748	4,617,405
Special	499,989		434,380	934,369
Vocational	159,749			159,749
Other			20,700	20,700
Support services:				
Pupil	376,161		6,384	382,545
Instructional staff	35,596		21,405	57,001
Board of education	47,132			47,132
Administration	767,212		16,965	784,177
Fiscal	442,448	10,975	1,791	455,214
Business	6,378			6,378
Operations and maintenance	966,089		179,869	1,145,958
Pupil transportation	287,482		11,789	299,271
Central	1,225		2,393	3,618
Food service operations			454,114	454,114
Other non-instructional services	97,180		7,328	104,508
Extracurricular activities	207,466		152,084	359,550
Debt service:				
Principal retirement		335,000		335,000
Interest and fiscal charges		172,764		172,764
Total expenditures	8,347,764	518,739	1,472,950	10,339,453
Net change in fund balances	(225,127)	78,644	(177,653)	(324,136)
Fund balances at beginning of year	2,241,153	1,085,056	921,852	4,248,061
Fund balances at end of year	\$ 2,016,026	\$ 1,163,700	\$ 744,199	\$ 3,923,925

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Net change in fund balances - total governmental funds	\$	(324,136)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.  Capital asset additions \$ 57,4 Current year depreciation (904,8)		(847,421)
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.		(54,530)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Taxes Intergovernmental revenue  (46,0		(28,534)
Repayment of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net assets.		335,000
Accretion of interest on "capital appreciation" bonds  Amortization of bond premium  Amortization of deferred charges on refundings  (13,7)	525	(70,754)
Some expenses reported in the statement of activities, including compensated absences, do not require the use of current financial resources and therefore		
are not reported as expenditures in the governmental funds.		(50,421)
Change in net assets of governmental activities	\$	(1,040,796)

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	Budgeted Amounts				Variance with Final Budget Positive			
		Original		Final		Actual		legative)
Revenues:	-							
From local sources:								
Property taxes	\$	1,886,843	\$	1,888,000	\$	1,836,419	\$	(51,581)
Tuition		377,269		377,500		384,580		7,080
Earnings on investments		124,923		125,000		75,036		(49,964)
Rental income		2,998		3,000		3,656		656
Other local revenues		13,991		14,000		3,685		(10,315)
Intergovernmental - State		5,746,976		5,750,500		5,864,154		113,654
Total revenue		8,153,000		8,158,000		8,167,530		9,530
Expenditures:								
Current:								
Instruction:								
Regular		4,671,092		4,671,092		4,421,489		249,603
Special		600,548		600,548		458,965		141,583
Vocational		187,322		187,322		163,422		23,900
Support services:								
Pupil		438,461		438,461		385,752		52,709
Instructional staff		82,011		82,011		44,314		37,697
Board of education		59,720		59,720		37,510		22,210
Administration		839,717		839,717		767,237		72,480
Fiscal		466,559		466,559		442,661		23,898
Business		7,000		7,000		6,378		622
Operations and maintenance		1,109,592		1,109,592		1,050,319		59,273
Pupil transportation		347,204		347,204		313,538		33,666
Central		3,185		3,185		1,570		1,615
Operation of non-instructional services		126,962		126,962		97,042		29,920
Extracurricular activities		243,500		243,500		206,437		37,063
Total expenditures		9,182,873	-	9,182,873		8,396,634		786,239
Excess of revenues over (under)								
expenditures		(1,029,873)		(1,024,873)		(229,104)		795,769
Other financing sources (uses):								
Refund of prior year expenditures		5,000		5,000				(5,000)
Transfers (out)		(25,000)		(25,000)				25,000
Advances in		10,000		10,000				(10,000)
Advances (out)		(25,000)		(25,000)				25,000
Sale of assets						204		204
Total other financing sources (uses)		(35,000)		(35,000)		204		35,204
Net change in fund balance		(1,064,873)		(1,059,873)		(228,900)		830,973
Fund balance at beginning of year		2,825,759		2,825,759		2,825,759		
Prior year encumbrances appropriated		50,777		50,777		50,777		
Fund balance at end of year	\$	1,811,663	\$	1,816,663	\$	2,647,636	\$	830,973

### STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2009

	Private-Purpose Trust		
	Scholarship		 Agency
Assets: Equity in pooled cash and investments	\$	61,299	\$ 66,233
Total assets.		61,299	 66,335
Liabilities:  Accounts payable		3,700	 513 65,822
Total liabilities		3,700	\$ 66,335
Net Assets: Held in trust for scholarships		57,599	
Total net assets	\$	57,599	

### GIBSONBURG EXEMPTED VILLAGE SCHOOL DISTRICT

### STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	Private-Purpose Trust		
	Scholarship		
Additions:			
Interest	\$	448	
Gifts and contributions		1,850	
Total additions		2,298	
Deductions:			
Scholarships awarded		3,701	
Change in net assets		(1,403)	
Net assets at beginning of year		59,002	
Net assets at end of year	\$	57,599	

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Gibsonburg Exempted Village School District (the "District") is located in Sandusky County, including all of the Village of Gibsonburg, Ohio and portions of surrounding townships.

The District is organized under Section 2 and 3, Article VI of the Constitution of the State of Ohio. Under such laws, there is no authority for a school district to have a charter or adopt local laws. The legislative power of the school district is vested in the Board of Education, consisting of five members elected at large for staggered four year terms.

The District was originally chartered by the Ohio State Legislature. In 1853, State laws were enacted to create local Boards of Education. Today, the District operates under current standards prescribed by the Ohio State Board of Education as provided in division (D) of Section 3301.07 and Section 119.09 of the Ohio Revised Code. The District operates under a locally elected five-member Board form of government and provides educational services as authorized by its charter or further mandated by State and/or federal agencies.

The District currently operates one elementary school, and one comprehensive middle and high school. The District employs 41 non-certified and 83 certified (including administrative) full-time and part-time employees to provide services to approximately 1,098 students in grades K through 12 and various community groups, which ranks it 458 out of approximately 922 public and community school districts in Ohio.

### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements. The District's significant accounting policies are described below.

### A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service and student related activities of the District.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary governments financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

### JOINTLY GOVERNED ORGANIZATIONS

### Bay Area Council of Governments (the "BACG")

The BACG is a jointly governed organization. Members of the BACG consist of twenty-six school districts representing seven counties (Ottawa, Sandusky, Seneca, Erie, Huron, Wood and Crawford). The BACG was formed for the purpose of purchasing goods and services at a lower cost. The items currently being purchased through the council of governments are natural gas and insurance. The only cost to the District is an administrative charge if they participate in purchasing through the BACG. The BACG consists of the superintendent of each participating school district. The Board of Directors of the BACG consist of one elected representative of each county, the superintendent of the fiscal agent, and two non-voting members (administrator and fiscal officer). Members of the Board serve staggered two-year terms. Financial information is available from the Erie County Educational Service Center (fiscal agent), at 2900 S. Columbus Avenue, Sandusky, Ohio 44870. The District paid \$120,197 to BACG during fiscal year 2009.

### Northern Ohio Educational Computer Association

The Northern Ohio Educational Computer Association (NOECA) is a jointly governed organization among forty-one school districts. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to the administrative and instructional functions among member districts. Each of the governments of these schools supports NOECA based upon a per pupil charge dependent upon the software package utilized. The NOECA assembly consists of a superintendent from each participating school district. NOECA is governed by a Board of Directors chosen from the general membership of the NOECA Assembly. The Board of Directors is the Governing Board of NOECA and is composed of two superintendents for each of the counties of Erie, Huron, Ottawa, Sandusky, Seneca, and Wood, one superintendent from Crawford County, and the fiscal agent superintendent. Financial information can be obtained by contacting Betty Schwiefert, who serves as controller, at 2900 South Columbus Avenue, Sandusky, Ohio 44870. The District paid \$52,901 to NOECA for various services during fiscal year 2009.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### Vanguard Sentinel Career Center (the "Career Center")

The Career Center is a separate body politic and corporate, established by the Ohio Revised Code (ORC) to provide vocational and special education needs of the students. The school accepts non-tuition students from the District as a member school; however, it is considered a separate political subdivision and is not considered to be part of the District. Financial information is available from Jay Valasek, Treasurer, 1306 Cedar St., Fremont, Ohio 43420.

#### PUBLIC ENTITY RISK POOLS

#### Workers' Compensation Plan

The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio Association of School Business Officials Workers' Compensation Group Rating Plan (the "Plan") was established through the Ohio Association of School Business Officials (OASBO) as a group purchasing pool.

The Executive Director of the OASBO, or his designee, serves as coordinator of the Plan. Each year, the participating school district pays an enrollment fee to the Plan to cover the costs of administering the program.

### The San-Ott Schools Employee Welfare Benefit Association (the "Association")

The District participates in a shared risk pool, with participants from Sandusky and Ottawa counties. The Association is governed by an assembly which consists of one representative from each participant (usually the superintendent or designee). The assembly exercises control over the operation of the association. All association revenues are generated from charges for services. Financial information can be obtained by writing to San-Ott Association, Jay Valasek, Treasurer of Vanguard-Sentinel Career Center, at 1306 Cedar Street, Fremont, Ohio 43420.

### Ohio School Plan

The District participates in the Ohio School Plan (the "Plan"), an insurance purchasing pool established under Section 2744.081 of the Ohio Revised Code. The Plan is an unincorporated nonprofit association of its members which enables the participants to provide for a formalized joint insurance purchasing program for maintaining adequate insurance protection and provides risk management programs and other administrative services. The Plan's business and affairs are conducted by a fifteen member board consisting of superintendents, treasurers, the president of Harcum-Schuett Insurance Agency, Inc., and a member of the Hylant Group, Inc. The Hylant Group, Inc. is the Plan's administrator and is responsible for processing claims. Harcum-Schuett Insurance Agency serves as the sales and marketing representative which establishes agreements between the Plan and its members. Financial information can be obtained from Harcum-Schuett Insurance Agency, 246 East Sycamore Street, Columbus, Ohio 43206.

### **B.** Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### **GOVERNMENTAL FUNDS**

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

The following are the District's major governmental funds:

<u>General fund</u> - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Debt service fund</u> - The debt service fund is used to account for the accumulation of resources and payment of general obligation bond and principal and interest from governmental resources when the government is obligated is some manner for payment. It is also used to account for the accumulation or resources and payment of general obligation bonds payable.

Other governmental funds of the District are used to account for (a) financial resources to be used for the acquisition, construction, or improvement of capital facilities other than those financed by trust funds, and (b) for grants and other resources whose use is restricted to a particular purpose, and (c) for food service operations.

#### PROPRIETARY FUNDS

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector. The District has no proprietary funds.

#### FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is a private-purpose trust which accounts for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency fund accounts for student activities.

### C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net assets.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The private-purpose trust fund is reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting.

Revenues - Exchange and Nonexchange Transactions - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 6).

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

<u>Unearned Revenue and Deferred Revenue</u> - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2009, but which were levied to finance fiscal year 2010 operations, and other revenues received in advance of the fiscal year for which they are intended to finance, have been recorded as unearned revenue. Grants and entitlements received before the eligibility requirements are met and delinquent property taxes due at June 30, 2009 are recorded as deferred revenue in the governmental funds.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### E. Budgets

The District is required by State statute to adopt an annual appropriated cash basis budget for all funds. The specific timetable for fiscal year 2009 is as follows:

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

- Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The purpose of this budget document is to reflect the need for existing (or increased) tax rates.
- 2. By no later than January 20, the Board-adopted budget is filed with the Sandusky County Budget Commission for tax rate determination. The Sandusky County Budget Commission waived this requirement for fiscal year 2009.
- 3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The budget figures, as shown in the accompanying budgetary statement, reflect the amounts set forth in the original and final certificate of estimated resources issued for fiscal year 2009.
- 4. By July 1, the annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. State statute permits a temporary appropriation to be effective until no later than October 1 of each year. Resolution appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures may not exceed the appropriation totals at the legal level of budgetary control.
- 5. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.
- 6. Formal budgetary integration is employed as a management control device during the year for all funds consistent with the general obligation bond indenture and other statutory provisions.
- 7. Appropriations amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations, which either reallocated or increased the original appropriated amounts. All supplemental appropriations were legally enacted by the Board prior to June 30, 2009, however, none of these amendments were significant. The budget figures, as shown in the accompanying budgetary statement, reflect the original and final appropriation amounts including all amendments and modifications.
- 8. Unencumbered appropriations lapse at year end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated. Expenditures may not legally exceed budgeted appropriations at the fund level.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### F. Cash and Investments

To improve cash management, cash received by the District is pooled in a central bank account. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the basic financial statements.

During fiscal year 2009, investments were limited to federal agency securities, negotiable CD's and the State Treasury Asset Reserve of Ohio (STAR Ohio). Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices.

During fiscal year 2009, the District invested in State Treasury Asset Reserve of Ohio (STAR Ohio). STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price which is the price the investment could be sold for on June 30, 2009.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund or by policy of the Board of Education. Investment earnings are assigned to the general fund, special revenue funds: District managed activity and food service, capital projects funds: permanent improvement, building and classroom facilities; debt service fund; and the private-purpose trust funds. Interest revenue credited to the general fund during fiscal year 2009 amounted to \$77,899, which includes \$31,059 assigned from other funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at fiscal year end is provided in Note 4.

### G. Inventory

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

### H. Capital Assets

General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets, but are not reported in the fund financial statements.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$2,500. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. The District does not possess infrastructure.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Land improvements	5 - 20 years
Buildings and improvements	20 - 50 years
Furniture and equipment	5 - 20 years
Vehicles	6 - 10 years

#### I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans from the general fund to cover negative cash balances in other governmental funds are classified as "due to/from other funds." These amounts are eliminated in the governmental type activities columns on the statement of net assets.

### J. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave liability to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at June 30, 2009, by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for sick leave on employees expected to become eligible to retire in the future, employees 50 years of age or older with at least eight years of experience or any employee with 20 years of experience or more were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2009 and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the governmentwide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds are recognized as a liability on the fund financial statements when due.

#### L. Fund Balance Reserves

The District reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, materials and supplies inventory, prepayments, bus purchase, capital acquisition, budget stabilization and property tax revenue unavailable for appropriation. The reserve for property taxes unavailable for appropriation represents taxes recognized as revenue under GAAP, but not available for appropriation under State statute.

#### M. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### N. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed.

#### O. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

#### P. Restricted Assets

Restricted assets in the general fund represent cash and cash equivalents set-aside to establish a budget stabilization reserve, capital acquisition reserve and bus purchase reserve. These reserves are required by State statute. A schedule of statutory reserves is presented in Note 16.

#### Q. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. During fiscal year 2009 the District had no extraordinary or special items.

#### R. Unamortized Issuance Costs/Bond Premium and Discount/Accounting Gain or Loss

On government-wide financial statements, issuance costs are deferred and amortized over the term of the bonds using the straight-line method. Unamortized issuance costs are recorded as a separate line item on the statement of net assets.

Bond premiums are deferred and amortized over the term of the bonds using the straight line method, which approximates the effective interest method. Bond premiums are presented as an addition to the face amount of the bonds.

For advance refundings resulting in the defeasance of debt, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as an addition to or reduction of the face amount of the new debt.

On the governmental fund financial statements, issuance costs and bond premiums are recognized in the current period. A reconciliation between the bonds face value and the amount reported on the statement of net assets is presented in Note 10.A.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

#### **NOTE 3 - ACCOUNTABILITY AND COMPLIANCE**

#### A. Change in Accounting Principles

For fiscal year 2009, the District has implemented GASB Statement No. 49, "Accounting and Financial Reporting for Pollution Remediation Obligations", GASB Statement No. 52, "Land and Other Real Estate Held as Investments by Endowments", GASB Statement No. 55, "The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments", and GASB Statement No. 56 "Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards".

GASB Statement No. 49 addresses accounting and financial reporting standards for pollution remediation obligations, which are obligations to address the current or potential detrimental effects of existing pollution by participating in pollution remediation activities such as site assessments and cleanups. The implementation of GASB Statement No. 49 did not have an effect on the financial statements of the District.

GASB Statement No. 52 improves the quality of financial reporting by requiring endowments to report their land and other real estate investments at fair value, creating consistency in reporting among similar entities that exist to invest resources for the purpose of generating income. The implementation of GASB Statement No. 52 did not have an effect on the financial statements of the District.

GASB Statement No. 55 incorporates the hierarchy of generally accepted accounting principles (GAAP) for state and local governments into the GASB's authoritative literature. The implementation of GASB Statement No. 55 did not have an effect on the financial statements of the District.

GASB Statement No. 56 incorporates into the GASB's authoritative literature certain accounting and financial reporting guidance presented in the American Institute of Certified Public Accountants' (AICPA) Statements on Auditing Standards. The implementation of GASB Statement No. 56 did not have an effect on the financial statements of the District.

#### **B.** Deficit Fund Balances

Fund balances at June 30, 2009 included the following individual fund deficits:

Nonmajor funds	Def	ficit
Management Information System	\$	5
Public School Preschool	2,2	294
Poverty Aid	2,6	669
IDEA, Part B Special Education, Education of Handicapped Children	37,	562
Title III - Limited English Proficiency		8
Title I - Disadvanted Children/Targeted Assistance	16,	115
Title V - Innovative Education Programs		2
Drug-free School Grant		7
IDEA Preschool Grant for the Handicapped		10

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

All of these funds complied with the Ohio State law, which does not permit cash basis deficits. The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities. These deficits should be eliminated by future intergovernmental revenues not recognized under GAAP at June 30.

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States:
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value
  of the securities subject to the repurchase agreement must exceed the principal value of the
  agreement by at least two percent and be marked to market daily, and that the term of the
  agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

- 5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions:
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and.
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### A. Cash on Hand

At fiscal year end, the District had \$3,175 in undeposited cash on hand which is included on the financial statements of the District as part of "equity in pooled cash and investments."

#### B. Deposits with Financial Institutions

At June 30, 2009, the carrying amount of all District deposits was \$2,709,108. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2009, \$1,922,123 of the District's bank balance of \$2,731,141 was exposed to custodial risk as discussed below, while \$809,018 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

#### C. Investments

As of June 30, 2009, the District had the following investments and maturities:

			Investment Maturities											
			6	6 months or		6 months or 7 to 1		7 to 12	•	13 to 18		19 to 24	Gre	ater than
Investment type		air Value	_	less		less		months_	_	months_		months	24	l months
FHLMC	\$	200,800			\$	200,800								
FNMA		101,031	\$	101,031										
FHLB		99,656									\$	99,656		
Negotiable CD's		302,465				100,702	\$	100,451				101,312		
STAR Ohio	_	1,369,894		1,369,894			_		_					
Total	\$	2,073,846	\$	1,470,925	\$	301,502	\$	100,451	_		\$	200,968		

The weighted average length to maturity of the District's investments is .50 years.

Interest Rate Risk: Interest rate risk arises when potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* STAR Ohio carries a rating of AAAm by Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard service rating. The District's investments in federal agency securities were rated AAA and Aaa by Standard & Poor's and Moody's Investor Services, respectively.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency securities and negotiable CD's are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent, but not in the District's name. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

Concentration of Credit Risk: The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2009:

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Investment type	]	Fair Value	% to Total
FHLMC	\$	200,800	9.68
FNMA		101,031	4.87
FHLB		99,656	4.81
Negotiable CD's		302,465	14.58
STAR Ohio	_	1,369,894	66.06
Total	\$	2,073,846	100.00

#### D. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net assets as of June 30, 2009:

Cash and investments per note		
Carrying amount of deposits	\$	2,709,108
Investments		2,073,846
Cash on hand		3,175
Total	\$	4,786,129
Cash and investments per statement of net ass	sets	<u> </u>
Governmental activities \$	\$	4,658,597
Private-purpose trust fund		61,299

#### **NOTE 5 - INTERFUND TRANSACTIONS**

Agency funds

Total

Interfund balances at June 30, 2009, as reported on the fund statements, consist of the following amount due to/from other funds:

66,233

\$ 4,786,129

Receivable fund	Payable fund	_A	<u>mount</u>
General fund	Nonmajor governmental fund	\$	1,576

The primary purpose of the interfund balance is to cover a negative cash balance in a specific fund where revenues were requested but were not received by June 30. This interfund balance will be repaid once the anticipated revenues are received.

Interfund balances between governmental funds are eliminated on the government-wide financial statements.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

#### **NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property, public utility property and tangible personal (used in business) property located in the District. Real property tax revenues received in calendar year 2009 represent the collection of calendar year 2008 taxes. Real property taxes received in calendar year 2009 were levied after April 1, 2008, on the assessed values as of January 1, 2008, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2009 represent the collection of calendar year 2008 taxes. Public utility real and tangible personal property taxes received in calendar year 2009 became a lien on December 31, 2007, were levied after April 1, 2008, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax revenues received in calendar year 2009 (other than public utility property) represent the collection of calendar year 2009 taxes levied against local and interexchange telephone companies. Tangible personal property tax on business inventory, manufacturing machinery and equipment, and furniture and fixtures is no longer levied and collected. The October 2008 tangible personal property tax settlement was the last property tax settlement for general personal property taxes. Tangible personal property taxes received from telephone companies in calendar year 2009 were levied after October 1, 2008, on the value as of December 31, 2008. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the District prior to June 30.

The District receives property taxes from Sandusky County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2009, are available to finance fiscal year 2009 operations. The amount available as an advance at June 30, 2009 was \$229,432 in the general fund, \$66,480 in the debt service fund, \$4,071 in the classroom maintenance fund (a nonmajor governmental fund) and \$5,095 in the permanent improvement fund (a nonmajor governmental fund). This amount is recorded as revenue. The amount available for advance at June 30, 2008 was \$268,621 in the general fund, \$74,791 in the debt service fund, \$4,501 in the classroom maintenance fund (a nonmajor governmental fund) and \$5,667 in the permanent improvement fund (a nonmajor governmental fund). The amount of second-half real property taxes available for advance at fiscal year end can vary based on the date the tax bills are sent.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

#### **NOTE 6 - PROPERTY TAXES - (Continued)**

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes which are measurable as of June 30, 2009 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to unearned revenue.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been deferred.

The assessed values upon which the fiscal year 2009 taxes were collected are:

	2008 Sec Half Collec		2009 First Half Collections			
	 Amount	<u>Percent</u>	_	Amount	Percent	
Agricultural/residential						
and other real estate	\$ 88,818,270	95.07	\$	90,219,880	96.07	
Public utility personal	3,525,590	3.77		3,691,380	3.93	
Tangible personal property	 1,081,744	1.16				
Total	\$ 93,425,604	100.00	<u>\$</u>	93,911,260	100.00	
Tax rate per \$1,000 of assessed valuation	\$55.30			\$55.30		

#### **NOTE 7 - RECEIVABLES**

Receivables at June 30, 2009 consisted of taxes, accounts (billings for user charged services and student fees), intergovernmental grants and entitlements, and accrued interest. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds. A summary of the principal items of receivables reported on the statement of net assets follows:

#### Governmental activities:

Taxes	\$ 2,593,909
Accounts	2,009
Intergovernmental	63,828
Accrued interest	3,476
Total	\$ 2,663,222

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

#### **NOTE 8 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2009, was as follows:

	Balance 06/30/08	Additions	<u>Deductions</u>	Balance 06/30/09
Governmental activities: Capital assets, not being depreciated: Land Construction in progress	\$ 759,542 6,000		\$ (6,000)	\$ 759,542
Total capital assets, not being depreciated	765,542		(6,000)	759,542
Capital assets, being depreciated: Land improvements Buildings and improvements Furniture and equipment Vehicles	2,638,048 23,277,980 1,787,698 745,725	\$ 25,683 31,780	(6,000) (69,780) (35,139)	2,632,048 23,303,663 1,749,698 710,586
Total capital assets, being depreciated	28,449,451	57,463	(110,919)	28,395,995
Less: accumulated depreciation				
Land improvements Buildings and improvements Furniture and equipment Vehicles	(659,872) (3,466,867) (988,911) (532,222)	(136,187) (559,198) (153,807) (55,692)	27,050 35,139	(795,859) (4,026,065) (1,115,668) (552,775)
Total accumulated depreciation	(5,647,872)	(904,884)	62,389	(6,490,367)
Governmental activities capital assets, net	\$ 23,567,121	\$ (847,421)	\$ (54,530)	\$ 22,665,170

Depreciation expense was charged to governmental functions as follows:

Instruction: Regular Special Vocational	\$ 597,034 24,560 16,922
Support services:	
Pupil	524
Instructional staff	12,393
Administration	36,807
Operations and maintenance	107,596
Pupil transportation	55,692
Food service operation	52,522
Extracurricular activities	834
Total depreciation expense	\$ 904,884

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

#### **NOTE 9 - LEASE-PURCHASE OBLIGATION**

During fiscal year 2005, the District entered into a lease-purchase agreement with the Columbus Regional Airport Authority (through the OASBO Expanded Asset Pooled Financing Program) for the acquisition and construction of an athletic out-building. National City Bank has been designated as trustee for the agreement. The source of revenue to fund the principal and interest payments is general operating revenue of the District. During fiscal year 2009, the District made \$65,000 in principal payments and \$12,934 in interest and administrative fees on the lease-purchase agreement.

A liability in the amount of the present value of minimum lease payments has been recorded in the government-wide financial statements.

The following is a schedule of the future long-term minimum lease payments required under the lease-purchase agreement and the present value of the future minimum lease payments as of June 30, 2009:

Fiscal Year Ending June 30,	Amount
2010	\$ 75,093
2011	72,253
2012	69,413
2013	68,496
Total minimum lease payments	285,255
Less amount representing interest	(23,255)
Total	\$ 262,000

#### **NOTE 10 - LONG-TERM OBLIGATIONS**

**A.** During fiscal year 2009, the following changes occurred in governmental activities long-term obligations:

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

#### **NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)**

	_	Balance					_	Balance 	Amounts
		itstanding		1.194	_			tstanding	Due in
		06/30/08	<u>A</u>	<u>dditions</u>	<u> </u>	<u>eductions</u>		6/30/09	One Year
Governmental activities:									
General obligation bonds - Series 200	1								
Current interest	\$	960,000			\$	(225,000)	\$	735,000	\$ 235,000
Capital appreciation		193,996						193,996	
Accreted interest		154,408	\$	30,520				184,928	
Refunding bonds - Series 2007									
Current interest	(	3,090,000				(45,000)	3	3,045,000	45,000
Capital appreciation		184,995						184,995	
Accreted interest		3,678		43,181				46,859	
Total general obligation bonds		4,587,077		73,701		(270,000)	4	,390,778	280,000
Compensated absences		409,987		109,696		(24,546)		495,137	41,974
Lease purchase obligation	-	327,000				(65,000)		262,000	65,000
Total	\$ 5	5,324,064	\$	183,397	\$	(359,546)	5	5,147,915	\$ 386,974
Add: Unamortized premium on refunding								267,064	
Less: Unamortized deferred charge on	_	ınding						(198,050)	
Total on statement of net assets							\$ 5	5,216,929	

<u>Compensated absences</u> - Compensated absences will be paid from the fund from which the employee is paid, which for the District is the general fund and the food service fund (a nonmajor governmental fund). Effective July 1, 2006, the District offered a retirement incentive. The incentive, if certain criteria is met, offers a one time payment of \$30,000 to be made on the first payroll in January of the calendar year following the year an employee officially retires. At June 30, 2009, there was no retirement incentive payable included in compensated absences.

<u>Series 2001 General Obligation Bonds</u>: On June 1, 2001, the District issued \$5,778,996 in general obligation bonds (Series 2001, School Facilities Improvement Bonds), which represented the District's share of a construction and renovation project approved and significantly funded by the Ohio School Facilities Commission (OSFC). These bonds are general obligations of the District, for which its full faith and credit is pledged for repayment. Payments of principal and interest relating to these bonds are recorded as an expenditure in the debt service fund. The source of payment is derived from a current 7.00 (average) mil bonded debt tax levy.

In conjunction with the 7.00 mils which support the bond issue, the District also passed in fiscal year 2001 a .5 mil levy to ultimately fund the maintenance costs of the new facility. Tax revenue from this levy has been reported in the special revenue funds.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

#### **NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)**

This issue is comprised of term current interest bonds, par value \$3,340,000, serial current interest bonds, par value \$2,245,000, and capital appreciation bonds, par value \$193,996. The callable portion of the Series 2001 General Obligation Bonds was refunded during fiscal year 2008 in the amount of \$3,340,000. The capital appreciation bonds mature each December 1, 2012 and 2013, (effective interest rate 8.587%) at a redemption price equal to 100% of the principal. The accreted value at maturity for the capital appreciation bonds is \$530,000. Total accreted interest of \$184,928 has been included in the statement of net assets at June 30, 2009.

<u>Series 2007 Refunding General Obligation Bonds</u>: On October 11, 2007, the District issued general obligation bonds (Series 2007 Refunding Bonds) to advance refund the callable portion of the Series 2001 General Obligation Bonds. This refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net assets. The balance of the refunded current interest bonds at June 30, 2009, is \$3,045,000.

The refunding issue is comprised of both current interest bonds, par value \$3,155,000 and capital appreciation bonds par value \$184,995. The interest rates on the current interest bonds range from 3.75% - 4.125%. The capital appreciation bonds mature on December 1, 2016 and December 1, 2017 (effective interest rates 14.223%) at a redemption price equal to 100% of the principal, plus accrued interest to the redemption date. The accreted value at maturity for the capital appreciation bonds maturing December 1, 2016 and December 1, 2017 is \$695,000. Total accreted interest of \$46,859 has been included in the statement of net assets at June 30, 2009.

Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2024.

The reacquisition price exceeded the net carrying amount of the old debt by \$218,656. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued. This advance refunding was undertaken to reduce the combined total debt service payments over the next 16 years by \$165,922 and resulted in an economic gain of \$102,720.

**B.** Principal and interest requirements to retire general obligation bonds outstanding at June 30, 2009, are as follows:

Fiscal Year Ending	Current In	iterest Bonds - S	eries 2001	Capital Appr	eciation Bonds	- Series 2001
June 30,	Principal	Interest	Total	Principal	Interest	Total
2010 2011 2012	\$ 235,000 245,000 255,000	\$ 26,999 16,675 5,674	\$ 261,999 261,675 260,674			
2013 2014				\$ 101,073 <u>92,923</u>	\$ 163,927 172,077	\$ 265,000 265,000
Total	\$ 735,000	\$ 49,348	\$ 784,348	\$ 193,996	\$ 336,004	\$ 530,000

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

#### **NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)**

Fiscal											
Year Ending		Current Ir	nteres	st Bonds - Se	eries	2007		apital Appro	eciation Bonds	- Se	ries 2007
June 30,	<u>P</u>	rincipal_	_	Interest		Total	F	Principal	Interest		Total
2010	\$	45,000	\$	121,483	\$	166,483					
2011		45,000		119,795		164,795					
2012		50,000		118,014		168,014					
2013		50,000		116,139		166,139					
2014		50,000		114,264		164,264					
2015 - 2019		995,000		455,331		1,450,331	\$	184,995	\$ 510,005	\$	695,000
2020 - 2024	1	1,810,000		179,788		1,989,788					
	· <del></del>					<u> </u>					
Total	\$ 3	3,045,000	\$	1,224,814	\$ -	4,269,814	\$	184,995	\$ 510,005	\$	695,000
		, , ,	<u> </u>	, ,-		, ,-	-	,	·	<u> </u>	

#### C. Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2009, are a voted debt margin of \$5,449,172 (including available funds of \$1,163,700) and an unvoted debt margin of \$93,827.

#### **NOTE 11 - RISK MANAGEMENT**

#### A. Comprehensive

The District does not have a "self-insurance" fund with formalized risk management programs. The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, injuries to employees and natural disasters.

#### B. Ohio School Plan

During fiscal year 2009, the District changed insurance vendors. The District belongs to the Ohio School Plan (the "Plan"), an unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to approximately 400 Ohio schools ("Members").

Pursuant to Section 2744.081 of the Ohio Revised Code, the Plan is deemed a separate legal entity. The Plan provides property, general liability, educator's legal liability, automobile and violence coverage's, modified for each member's needs. The Plan pays judgments, settlements and other expenses resulting from covered claims that exceed the member's specific deductible.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

#### **NOTE 11 - RISK MANAGEMENT - (Continued)**

The Plan issues its own policies and reinsures the Plan with reinsurances carriers. Only of the Plan's paid liability loss ratio exceeds 65 percent and is less than 80 percent does the Plan contribute to paid claims. (See the Plan's audited financial statements on the website for more details.) The individual members are responsible for their self—retention (deductible) amounts, which vary from member to member.

The Plan's audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2008 and 2007 (the latest information available):

	2008	2007
Assets	\$ 3,273,989	\$ 2,646,185
Liabilities	1,873,157	1,621,941
Members' equity	1,400,832	1,024,244

You can read the complete audited financial statements for The Ohio School Plan at the Plan's website, <a href="https://www.ohioschoolplan.org">www.ohioschoolplan.org</a>.

Settled claims have not exceeded this commercial coverage in any of the past three years, and there has been no significant reduction in insurance coverage from the prior fiscal year.

#### C. Group Health Insurance

The District has joined together with other school districts in the area to form the San-Ott Schools Employee Welfare Benefit Association (Note 2.A.), whose purpose is to provide health coverage and benefits to and for the eligible employees of Association members and their dependents. The District pays premiums to the Association based upon the benefits structure selected. The Association Trust Agreement provides that the Association will be self-sustaining through member premiums and will reinsure through commercial companies for specific claims in excess of \$100,000 and aggregate claims in excess of 120 percent of expected claims.

#### D. Workers' Compensation Plan

The District participates in the Ohio Association of School Business Officials Workers' Compensation Group Rating Plan (Plan), an insurance purchasing pool (Note 2.A.). The intent of the Plan is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the Plan. Participants in the Plan are placed on tiers according to their loss history. Participants with low loss histories are rewarded with greater savings than participants with higher loss histories. Each participant pays its workers' compensation premium to the state based on the rate for its Plan tier rather than its individual rate. Participation in the Plan is limited to school districts that can meet the Plan's selection criteria. The firm of Sheakley UniService, Inc. provides administrative, cost control, assistance with safety programs, and actuarial services to the Plan.

Post employment health care is provided to plan participants or their beneficiaries through the respective retirement systems discussed in Note 13. As such, no funding provisions are required by the District.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

#### **NOTE 12 - PENSION PLANS**

#### A. School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, www.ohsers.org, under Forms and Publications.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2009, 9.09 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2009, 2008 and 2007 were \$91,293, \$89,709 and \$98,098, respectively; 40.10 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

#### B. State Teachers Retirement System of Ohio

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio website at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

#### **NOTE 12 - PENSION PLANS - (Continued)**

lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For fiscal year 2009, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2009, 2008 and 2007 were \$630,949, \$646,095 and \$616,209, respectively; 83.43 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007. Contributions to the DC and Combined Plans for fiscal year 2009 were \$1,480 made by the District and \$1,818 made by the plan members.

#### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS/STRS Ohio have an option to choose Social Security or the SERS/STRS Ohio. As of June 30, 2009, certain members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

#### **NOTE 13 - POSTEMPLOYMENT BENEFITS**

#### A. School Employees Retirement System

Plan Description - The District participates in two cost-sharing, multiple employer postemployment benefit plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

#### **NOTE 13 - POSTEMPLOYMENT BENEFITS - (Continued)**

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). For 2009, 4.16 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2009, the actuarially determined amount was \$35,800.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The District's contributions for health care (including surcharge) for the fiscal years ended June 30, 2009, 2008, and 2007 were \$64,129, \$63,070 and \$53,488, respectively; 40.10 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2009, this actuarially required allocation was 0.75 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2009, 2008, and 2007 were \$7,532, \$6,464 and \$6,671, respectively; 40.10 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

#### B. State Teachers Retirement System of Ohio

Plan Description - The District contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2009, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The District's contributions for health care for the fiscal years ended June 30, 2009, 2008, and 2007 were \$48,535, \$49,700 and \$47,401, respectively; 83.43 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

#### **NOTE 14 - BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations, and changes in fund balance on the basis of GAAP, the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenues, expenditures and changes in fund balance - budget and actual (non-GAAP Budgetary Basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis); and,
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to a reservation of fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis); and,
- (d) Investments are reported at fair value (GAAP basis) rather than cost (budget basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

#### **Net Change in Fund Balance**

Canaral fund

	General fund
Budget basis	\$ (228,900)
Net adjustment for revenue accruals	(44,893)
Net adjustment for expenditure accruals	(45,932)
Net adjustment for other sources/uses	(204)
Adjustment for encumbrances	94,802
GAAP basis	\$ (225,127)

#### **NOTE 15 - CONTINGENCIES**

#### A. Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (Continued)

#### NOTE 15 - CONTINGENCIES (Continued)

#### **B.** Litigation

The District is involved in no material litigation as either plaintiff or defendant.

#### **NOTE 16 - STATUTORY RESERVES**

The District is required by State law to set-aside certain general fund revenue amounts, as defined by statute, into various reserves. These reserves are calculated and presented on a cash basis. During the fiscal year ended June 30, 2009, the reserve activity was as follows:

<u>lı</u>	Textbook estructional S		Budget Stabilization
Set-aside cash balance as of June 30, 2008 Current year set-aside requirement Current year offsets	\$ \$ (69,7 <sup>2</sup> 176,60	,	\$ 29,274
Qualifying disbursements	(139,92	,	
Total	\$ (33,05	<u>\$190,546</u>	\$ 29,274
Cash balance carried forward to FY 2010	\$ (33,05	<u>\$190,546</u>	\$ 29,274

The District may carry the excess balance spent of \$33,058 for textbooks/instructional supplies to fiscal year 2009.

In addition to the above statutory reserves, the District has \$52,124 in cash restricted for school bus purchases.

A schedule of the restricted assets at June 30, 2009 follows:

Fund balance - reserved for capital acquisition	\$190,546
Fund balance - reserved for school bus purchases	52,124
Fund balance - reserved for budget stabilization	29,274
Total restricted assets	\$271,944

# FEDERAL AWARDS RECEIPT AND EXPENDITURE SCHEDULE FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Federal Grantor Pass Through Grantor Program Title	Federal CFDA Number	Receipts	Disbursements
U.S. DEPARTMENT OF AGRICULTURE  Passed Through Ohio Department of Education: Child Nutrition Cluster:			
National School Lunch Program Non-Cash Assistance (Food Distribution) Cash Assistance:	10.555	\$64,309 139,334	\$64,309 139,334
Total National School Lunch Program		203,643	203,643
School Breakfast Program	10.553	15,532	15,532
Total U.S. Department of Agriculture - Nutrition Cluster	-	219,175	219,175
U.S. DEPARTMENT OF EDUCATION  Passed Through Ohio Department of Education:			
Special Education Cluster: Special Education Grants to States	84.027	231,842	237,499
Special Education Preschool Grants	84.173	6,824	6,824
Total Special Education Cluster	-	238,666	244,323
Passed Through Perrysburg Exempted Village School District English Language Acquisition Grants	84.365	3,281	3,281
Passed Through Ohio Department of Education: Title I Grants to Local Educational Agencies	84.010	80,997	86,290
Migrant Education State Grant Program	84.011	82,388	95,893
State Grants for Innovative Programs	84.298	2,679	2,679
Education Technology State Grants	84.318	740	740
Safe and Drug-Free Schools and Communities National Programs	84.186	2,653	2,653
Improving Teacher Quality State Grants	84.367	50,174	52,483
Total Department of Education	-	461,578	488,342
Total Federal Award Receipts and Expenditures	\$680,753	\$707,517	

The accompanying notes to this schedule are an integral part of this schedule.

# NOTES TO THE FEDERAL AWARDS RECEIPT AND EXPENDITURE SCHEDULE FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Receipt and Expenditure Schedule (the Schedule) summarizes activity of the District's federal award programs. The schedule has been prepared on the cash basis of accounting.

#### **NOTE B - CHILD NUTRITION CLUSTER**

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.

Program regulations do not require the District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This non-monetary assistance (expenditures) is reported in the Schedule at the fair value of the commodities received.



# Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Gibsonburg Exempted Village School District Sandusky County 301 South Sunset Avenue Gibsonburg, Ohio 43431-1290

To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Gibsonburg Exempted Village School District, Sandusky County, (the District) as of and for the year ended June 30, 2009, which collectively comprise the District's basic financial statements and have issued our report thereon dated February 4, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the District's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the District's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

One Government Center / Suite 1420 / Toledo, OH 43604-2246 Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484

www.auditor.state.oh.us

Gibsonburg Exempted Village School District Sandusky County Independent Accountant's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

We noted certain matters that we reported to the District's management in a separate letter dated February 4, 2010.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of the audit committee, management, Board of Education, federal awarding agencies and pass-through entities. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

February 4, 2010



# Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Gibsonburg Exempted Village School District Sandusky County 301 South Sunset Avenue Gibsonburg, Ohio 43431-1290

To the Board of Education:

#### Compliance

We have audited the compliance of the Gibsonburg Exempted Village School District, Sandusky County (the District) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that apply to each of its major federal programs for the year ended June 30, 2009. The summary of auditor's results section of the accompanying schedule of findings identifies the District's major federal programs. The District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the Gibsonburg Exempted Village School District complied, in all material respects, with the requirements referred to above that apply to each of its major federal programs for the year ended June 30, 2009.

One Government Center / Suite 1420 / Toledo, OH 43604-2246 Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484 www.auditor.state.oh.us Gibsonburg Exempted Village School District
Sandusky County
Independent Accountants' Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance in Accordance with OMB Circular A-133
Page 2

#### **Internal Control Over Compliance**

The District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A control deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to administer a federal program such that there is more than a remote likelihood that the District's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the District's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We intend this report solely for the information and use of the audit committee, management, Board of Education, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

February 4, 2010

#### SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 2009

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(1)(iv)	Were there any other significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	Special Education Cluster – CFDA #'s 84.027 and 84.173
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### None

#### 3. FINDINGS FOR FEDERAL AWARDS

#### None

#### SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A -133 § .315 (b) JUNE 30, 2009

Finding	Finding	Fully	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
Number	Summary	Corrected?	
2008-001	No cash registers or inventory over concession revenues	Yes	The District returned control of the concession revenues to the booster clubs starting in fiscal year 2010.



# Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURES

Gibsonburg Exempted Village School District Sandusky County 301 South Sunset Avenue Gibsonburg, Ohio 43431-1290

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedures enumerated below, which were agreed to by the Board, solely to assist the Board in evaluating whether the Gibsonburg Exempted Village School District (the District) has adopted an anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

- 1. We noted the Board adopted an anti-harassment policy at its meeting on June 19, 2006.
- 2. We read the policy, noting it included the following requirements from Ohio Rev. Code Section 3313.666(B):
  - (1) A statement prohibiting harassment, intimidation, or bullying of any student on school property or at school-sponsored events;
  - (2) A definition of harassment, intimidation, or bullying that includes the definition in division (A) of Ohio Rev. Code Section 3313.666:
  - (3) A procedure for reporting prohibited incidents;

Gibsonburg Exempted Village School District Sandusky County Independent Accountants' Report On Agreed Upon Procedures Page 2

- (4) A requirement that school personnel report prohibited incidents of which they are aware to the school principal or other administrator designated by the principal;
- (5) A requirement that parents or guardians of any student involved in a prohibited incident be notified and, to the extent permitted by section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended, have access to any written reports pertaining to the prohibited incident;
- (6) A procedure for documenting any prohibited incident that is reported;
- (7) A procedure for responding to and investigating any reported incident;
- (8) A strategy for protecting a victim from additional harassment, intimidation, or bullying, and from retaliation following a report;
- (9) A disciplinary procedure for any student guilty of harassment, intimidation, or bullying, which shall not infringe on any student's rights under the first amendment to the Constitution of the United States;
- (10)A requirement that the district administration semiannually provide the president of the district board a written summary of all reported incidents and post the summary on its web site, if the district has a web site, to the extent permitted by section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board and is not intended to be and should not be used by anyone other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

February 4, 2010



# Mary Taylor, CPA Auditor of State

#### GIBSONBURG EXEMPTED VILLAGE SCHOOL DISTRICT

#### **SANDUSKY COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED FEBRUARY 18, 2010