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## Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

District Board of Health Washington County 342 Muskingum Drive Marietta, Ohio 45750

#### To the Board of Health:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the District Board of Health, Washington County, Ohio (the Health District), as of and for the years ended December 31, 2009 and 2008, which collectively comprise the Health District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Health District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District Board of Health, Washington County, Ohio, as of December 31, 2009 and 2008, and the respective changes in cash financial position and the respective budgetary comparisons for the General, Public Health Nursing, Cardiovascular Health, Public Health Infrastructure, Dental Clinic, Public Health Emergency Preparedness, Public Health Emergency Response and Obesity Grant Funds thereof for the years then ended in conformity with the basis of accounting Note 2 describes.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 9, 2010, on our consideration of the Health District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

District Board of Health Washington County Independent Accountants' Report Page 2

Mary Taylor

The Health District has not presented Management's Discussion and Analysis that accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the basic financial statements.

We conducted our audit to opine on the financial statements that collectively comprise the Health District's basic financial statements. The Federal Awards Expenditures Schedule is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the basic financial statements. We subjected the Federal Awards Expenditures Schedule to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Mary Taylor, CPA Auditor of State

September 9, 2010

# DISTRICT BOARD OF HEALTH WASHINGTON COUNTY STATEMENT OF NET ASSETS - CASH BASIS DECEMBER 31, 2009

	Governmental Activities				
Assets Equity in Pooled Cash and Cash Equivalents	\$	225,783			
Total Assets	\$	225,783			
Net Assets Restricted for: Other Purposes Unrestricted	\$	200,952 24,831			
Total Net Assets	\$	225,783			

## DISTRICT BOARD OF HEALTH WASHINGTON COUNTY STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2009

Net (Disbursements)
Receipts and

				Prograr	Change	Changes in Net Assets			
	Disbursements		Charges for Services Disbursements and Sales			Operating trants and ontributions	Governmental Activities		
<b>Governmental Activities</b>									
Administration Cardiovascular Health Environmental Nursing Plumbing Preparedness Dental Sealant Dental Clinic Vital Statistics	\$	159,622 273,532 158,032 249,622 35,467 243,561 39,565 305,244 28,273	\$	15 120,984 185,842 34,318 6,072 199,066 21,338	\$	199,000 1,898 4,548 325,075 37,500 85,087 248	\$	(159,622) (74,517) (35,150) (59,232) (1,149) 81,514 4,007 (21,091) (6,687)	
Total Governmental Activities	\$	1,492,918	\$	567,635	\$	653,356		(271,927)	
				Receipts nd Entitlements not R neous	estricted to	Specific Programs		237,076 253	
			Total Ge	neral Receipts				237,329	
			Change i	in Net Assets				(34,598)	
			Net Asse	ets Beginning of Year				260,381	
			Net Asse	ets End of Year			\$	225,783	

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# DISTRICT BOARD OF HEALTH WASHINGTON COUNTY STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS DECEMBER 31, 2009

	 General	olic Health Nursing	 iovascular Health	Public Health Infrastructure	
Assets					
Equity in Pooled Cash and Cash Equivalents	\$ 24,831	\$ 51,973	\$ 8,532	\$	
Total Assets	\$ 24,831	\$ 51,973	\$ 8,532	\$	0
Fund Balances					
Reserved:					
Reserved for Encumbrances	\$ 7,091	\$ 2,028	\$ 6,794	\$	
Unreserved:					
Undesignated (Deficit), Reported in:					
General Fund	17,740				
Special Revenue Funds		49,945	1,738		
Total Fund Balances	\$ 24,831	\$ 51,973	\$ 8,532	\$	0

 Dental Clinic	En	olic Health nergency paredness	En	olic Health nergency esponse	Obesity Grant		Other Governmental Funds		Gov	Total Governmental Funds	
\$ 10,599 10,599	\$	36,862 36,862	\$	30,102 30,102	\$	139 139	\$	62,745 62,745	\$	225,783 225,783	
\$ 1,510	\$	2,846	\$	6,826	\$		\$	1,620	\$	28,715	
\$ 9,089 10,599	\$	34,016 36,862	\$	23,276 30,102	\$	139 139	\$	61,125 62,745	\$	17,740 179,328 225,783	

#### DISTRICT BOARD OF HEALTH

### WASHINGTON COUNTY STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BASIS FUND BALANCES

### GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

	(	General	Public Health Nursing		Cardiovascular Health		Public Health Infrastructure	
Cash Receipts								
Intergovernmental	\$	239,222	\$	18,736	\$	198,000	\$	114,192
Fines, Licenses and Permits		3,035						
Charges for Services		21,338		166,960				
Miscellaneous		253		4,694				
Total Cash Receipts		263,848		190,390		198,000		114,192
Cash Disbursements								
Current:								
Administration		133,196		8,477		2,264		2,340
Cardiovascular Health		4				197,543		
Environmental Health		58,167						
Nursing		38,795		169,266				30,824
Plumbing		3,033						
Preparedness		4						110,796
Dental Sealant		322						
Dental Clinic				4,548				
Vital Statistics		28,273						
Total Cash Disbursements		261,794		182,291		199,807		143,960
Excess of Cash Receipts Over (Under)								
Cash Disbursements		2,054		8,099		(1,807)		(29,768)
Other Financing Sources (Uses)								
Other Financing Sources		75,000						
Advances In		63,000		1,000		2,500		28,400
Other Financing Uses		(75,000)						
Advances Out		(75,500)		(1,000)		(2,500)		(28,400)
Total Other Financing Sources (Uses)		(12,500)		0		0		0
Net Change in Fund Balances		(10,446)		8,099		(1,807)		(29,768)
Fund Balances Beginning of Year		35,277		43,874		10,339		29,768
Fund Balances End of Year	\$	24,831	\$	51,973	\$	8,532	\$	0

ental Clinic	En	olic Health nergency paredness	Er	olic Health mergency esponse	Obesity Grant	Other Governmental Funds		Total vernmental Funds
\$ 85,000 199,065 87	\$	92,066	\$	113,818	\$ 1,000	\$ 37,588 132,115 31,151	\$	899,622 135,150 418,514 5,034
 284,152		92,066		113,818	 1,000	 200,854		1,458,320
5,296		452			1,260 73,100	6,337 2,885 99,865		159,622 273,532 158,032
4,547		6,190 48,562		83,731		32,434 468		249,622 35,467 243,561
 300,696					 	39,243		39,565 305,244 28,273
310,539		55,204		83,731	 74,360	 181,232		1,492,918
 (26,387)		36,862		30,087	(73,360)	19,622		(34,598)
32,500		11,100						75,000 138,500 (75,000) (138,500)
12,500		0		0	0	0		0
(13,887)		36,862		30,087	(73,360)	19,622		(34,598)
24,486		0		15	73,499	43,123		260,381
\$ 10,599	\$	36,862	\$	30,102	\$ 139	\$ 62,745	\$	225,783

## STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS GENERAL FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2009

	Budgeted Amounts							Variance with Final Budget Positive	
	Original			Final		Actual		(Negative)	
Receipts									
Intergovernmental	\$	237,000	\$	239,222	\$	239,222	\$	0	
Fines, Licenses and Permits		1,930		2,928		3,035		107	
Charges for Services		23,180		21,235		21,338		103	
Miscellaneous		2,000		(1,000)		253		1,253	
Total Receipts		264,110		262,385		263,848		1,463	
Disbursements									
Current:									
Administration		253,310		257,078		137,458		119,620	
Cardiovascular Health						4		(4)	
Environmental						58,167		(58,167)	
Nursing						38,795		(38,795)	
Plumbing						3,033		(3,033)	
Preparedness						4		(4)	
Dental Sealant						322		(322)	
Vital Statistics		10,800		11,150		31,102		(19,952)	
Total Disbursements		264,110		268,228		268,885		(657)	
Excess of Receipts Over (Under) Disbursements		0		(5,843)		(5,037)		806	
Other Financing Sources (Uses)									
Other Financing Sources						75,000		75,000	
Advances In				138,000		63,000		(75,000)	
Other Financing Uses						(75,000)		(75,000)	
Advances Out				(150,500)		(75,500)		75,000	
Total Other Financing Sources (Uses)		0		(12,500)		(12,500)		0	
Net Change in Fund Balances		0		(18,343)		(17,537)		806	
Prior Year Encumbrances Appropriated		6,942		6,942		6,942		0	
Fund Balances Beginning of Year		28,335		28,335		28,335		0	
Fund Balances End of Year	\$	35,277	\$	16,934	\$	17,740	\$	806	

## STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS PUBLIC HEALTH NURSING FUND

FOR THE YEAR ENDED DECEMBER 31, 2009

		Budgeted	d Amou	unts		Variance with Final Budget Positive		
	C	Original	Final		Actual	(Negative)		
Receipts								
Intergovernmental	\$	60,000	\$	71,000	\$ 18,736	\$	(52,264)	
Charges for Services		112,000		112,600	166,960		54,360	
Miscellaneous				4,710	 4,694		(16)	
Total Receipts		172,000		188,310	190,390		2,080	
Disbursements								
Current:								
Nursing		172,000		181,320	171,294		10,026	
Dental Clinic					4,548		(4,548)	
Administration					 8,477		(8,477)	
Total Disbursements		172,000		181,320	 184,319		(2,999)	
Excess of Receipts Over (Under) Disbursements		0		6,990	 6,071		(919)	
Other Financing Sources (Uses)								
Advances In				1,000	1,000		0	
Advances Out				(1,000)	 (1,000)		0	
Total Other Financing Sources (Uses)		0		0	 0		0	
Net Change in Fund Balances		0		6,990	6,071		(919)	
Prior Year Encumbrances Appropriated		3,606		3,606	3,606		0	
Fund Balances Beginning of Year		40,268		40,268	 40,268		0	
Fund Balances End of Year	\$	43,874	\$	50,864	\$ 49,945	\$	(919)	

## STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS CARDIOVASCULAR HEALTH FUND

FOR THE YEAR ENDED DECEMBER 31, 2009

		Budgeted	Amou	ints Final		Actual	Variance with Final Budget Positive (Negative)		
Receipts		_			<u> </u>	_			
Intergovernmental	\$ 198,000			198,000	\$	198,000	\$	0	
Total Receipts		198,000		198,000	198,000		0		
Disbursements Current:									
Cardiovascular Health		196,724		196,724		204,337		(7,613)	
Administration		1,276		1,276		2,264		(988)	
Total Disbursements		198,000		198,000		206,601		(8,601)	
Excess of Receipts Over (Under) Disbursements		0	0		(8,601			(8,601)	
Other Financing Sources (Uses)									
Advances In				2,500		2,500		0	
Advances Out				(2,500)		(2,500)		0	
Total Other Financing Sources (Uses)		0		0		0		0	
Net Change in Fund Balances		0		0		(8,601)		(8,601)	
Prior Year Encumbrances Appropriated		7,574		7,574		7,574		0	
Fund Balances Beginning of Year		2,765		2,765		2,765		0	
Fund Balances End of Year	\$ 10,339 \$ 10,3				\$	1,738	\$	(8,601)	

# STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS PUBLIC HEALTH INFRASTRUCTURE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

		Budgeted	Amou	unts		Fina	ance with al Budget ositive
	(	Original		Final	Actual		egative)
Receipts							
Intergovernmental	\$	114,192	\$	114,192	\$ 114,192	\$	0
Total Receipts		114,192		114,192	 114,192		0
Disbursements							
Current:							
Administration		2,436		2,436	2,340		96
Nursing		34,365		34,365	30,824		3,541
Preparedness		101,592		101,591	 110,796		(9,205)
Total Disbursements		138,393		138,392	 143,960		(5,568)
Excess of Receipts Over (Under) Disbursements		(24,201)		(24,200)	(29,768)		(5,568)
Other Financing Sources (Uses)							
Advances In				28,400	28,400		0
Advances Out				(28,400)	 (28,400)	-	0
Total Other Financing Sources (Uses)		0		0	 0		0
Net Change in Fund Balances		(24,201)		(24,200)	(29,768)		(5,568)
Prior Year Encumbrances Appropriated		5,568		5,568	5,568		0
Fund Balances Beginning of Year		24,200		24,200	24,200		0
Fund Balances End of Year	\$	5,567	\$	5,568	\$ 0	\$	(5,568)

## STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS DENTAL CLINIC FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2009

		Budgeted	Amou	nts			Variance with Final Budget Positive		
	(	Original		Final		Actual		Negative)	
Receipts									
Intergovernmental	\$	285,000	\$	270,000	\$	85,000	\$	(185,000)	
Charges for Services		30,000		30,000		199,065		169,065	
Miscellaneous				87		87		0	
Total Receipts		315,000		300,087		284,152		(15,935)	
Disbursements									
Current:									
Administration						5,296		(5,296)	
Nursing				4,547	4,547			0	
Dental Clinic		315,000		300,438		302,206		(1,768)	
Total Disbursements		315,000		304,985		312,049		(7,064)	
Excess of Receipts Over (Under) Disbursements		0		(4,898)		(27,897)		(22,999)	
Other Financing Sources (Uses)									
Advances In				32,500		32,500		0	
Advances Out				(20,000)		(20,000)		0	
Total Other Financing Sources (Uses)		0		12,500		12,500		0	
Net Change in Fund Balances		0		7,602		(15,397)		(22,999)	
Prior Year Encumbrances Appropriated		6,893		6,893		6,893		0	
Fund Balances Beginning of Year		17,593		17,593		17,593		0	
Fund Balances End of Year	\$	24,486	\$	32,088	\$	9,089	\$	(22,999)	

# STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS PUBLIC HEALTH EMERGENCY PREPAREDNESS FUND FOR THE YEAR ENDED DECEMBER 31, 2009

	Bud Original		l Amour	nts Final	Actual	Variance with Final Budget Positive (Negative)	
Receipts					 		<del>ogao</del>
Intergovernmental	\$		\$	92,066	\$ 92,066	\$	0
Total Receipts		0		92,066	 92,066		0
Disbursements							
Current:							
Nursing					6,190		(6,190)
Preparedness				60,534	51,408		9,126
Administration					 452		(452)
Total Disbursements		0		60,534	 58,050		2,484
Excess of Receipts Over (Under) Disbursements		0		31,532	 34,016		2,484
Other Financing Sources (Uses)							
Advances In				11,100	11,100		0
Advances Out				(11,100)	 (11,100)		0
Total Other Financing Sources (Uses)		0		0	 0		0
Net Change in Fund Balances		0		31,532	34,016		2,484
Fund Balances Beginning of Year		0		0	0		0
Fund Balances End of Year	\$	0	\$	31,532	\$ 34,016	\$	2,484

# STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS PUBLIC HEALTH EMERGENCY RESPONSE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

		Budgeted	d Amou	nts			Variance with Final Budget Positive (Negative)		
	Orig	inal		Final		Actual			
Receipts									
Intergovernmental	\$		\$	113,818	\$	113,818	\$	0	
Total Receipts		0		113,818		113,818		0	
<b>Disbursements</b> Current:									
Preparedness				90,767		90,557		210	
Total Disbursements		0		90,767	- <u></u>	90,557		210	
Net Change in Fund Balances		0		23,051		23,261		210	
Fund Balances Beginning of Year		15		15		15		0	
Fund Balances End of Year	\$	15	\$	23,066	\$	23,276	\$	210	

## STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS OBESITY GRANT FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2009

		Budgeted	Amoun	ts			Variance with Final Budget Positive		
	C	Original		Final	,	Actual		egative)	
Receipts									
Intergovernmental	\$		\$	1,000	\$	1,000	\$	0	
Total Receipts		0		1,000		1,000		0	
Disbursements									
Current:								/ ·	
Administration						1,260		(1,260)	
Cardiovascular Health				74,361		73,100		1,261	
Total Disbursements		0		74,361		74,360		1	
Net Change in Fund Balances		0		(73,361)		(73,360)		1	
Fund Balances Beginning of Year		73,499		73,499		73,499		0	
Fund Balances End of Year	\$	73,499	\$	138	\$	139	\$	1	

# DISTRICT BOARD OF HEALTH WASHINGTON COUNTY STATEMENT OF NET ASSETS - CASH BASIS DECEMBER 31, 2008

	 vernmental Activities
Assets Equity in Pooled Cash and Cash Equivalents	\$ 260,381
Total Assets	\$ 260,381
Net Assets Restricted for: Other Purposes Unrestricted	\$ 225,104 35,277
Total Net Assets	\$ 260,381

## DISTRICT BOARD OF HEALTH WASHINGTON COUNTY STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2008

Net (Disbursements) Receipts and **Program Receipts** Changes in Net Assets Charges Operating for Services and Sales Governmental Grants and Disbursements Contributions Activities **Governmental Activities** Administration \$ 176,413 \$ \$ \$ (176,413)207,582 765 272,000 65,183 Cardiovascular Health Environmental 149,727 116,296 (33,431)Nursing 244,873 164,136 1,100 (79,637)Plumbing 33,596 30,230 (3,366)Preparedness 188,015 237,766 50,325 574 **Dental Sealant** 44,553 11,783 33,500 730 Dental Clinic 315,935 219,388 75,000 (21,547)Vital Statistics (8,300) 32,488 24,188 Total Governmental Activities \$ 1,393,182 \$ 567,360 \$ 619,366 (206,456)**General Receipts** Grants and Entitlements not Restricted to Specific Programs 237,766 Miscellaneous 2,675 Total General Receipts 240,441 Change in Net Assets 33,985 Net Assets Beginning of Year 226,396

Net Assets End of Year

260,381

# DISTRICT BOARD OF HEALTH WASHINGTON COUNTY STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS DECEMBER 31, 2008

	General		Public Health Nursing		 diovascular Health	Public Health Infrastructure	
Assets							
Equity in Pooled Cash and Cash Equivalents	\$	35,277	\$	43,874	\$ 10,339	\$	29,768
Total Assets	\$ 35,277		\$ 43,874		\$ 10,339	\$	29,768
Fund Balances							
Reserved:							
Reserved for Encumbrances	\$	6,942	\$	3,606	\$ 7,574	\$	5,568
Unreserved:							
Undesignated (Deficit), Reported in:							
General Fund		28,335					
Special Revenue Funds				40,268	2,765		24,200
Total Fund Balances	\$	35,277	\$	43,874	\$ 10,339	\$	29,768

	Public	Health			Other	Total			
Dental	Eme	rgency	Dbesity	Gov	ernmental	Gov	vernmental		
Clinic	Res	ponse	 Grant		Funds		Funds		
\$ 24,486	\$	15	\$ 73,499	\$	43,123	\$	260,381		
\$ 24,486	\$	15	\$ 73,499	\$	43,123	\$	260,381		
\$ 6,893	\$		\$	\$	955	\$	31,538		
							28,335		
17,593		15	 73,499		42,168		200,508		
\$ 24,486	\$	15	\$ 73,499	\$	43,123	\$	260,381		

#### DISTRICT BOARD OF HEALTH

### WASHINGTON COUNTY STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BASIS FUND BALANCES

### GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

	(	General	olic Health Nursing		diovascular Health	lic Health
Cash Receipts	•			•		
Intergovernmental	\$	238,856	\$ 14,240	\$	198,000	\$ 84,192
Fines, Licenses and Permits		3,080				
Charges for Services		23,959	149,896			
Miscellaneous		2,393	1,382			
Total Cash Receipts		268,288	 165,518		198,000	84,192
Cash Disbursements						
Current:						
Administration		148,252	12,951		1,527	680
Cardiovascular Health					199,503	
Environmental Health		44,282				
Nursing		47,812	175,212			11,755
Plumbing		200				
Preparedness		239				41,990
Dental Sealant		107				
Dental Clinic						
Vital Statistics		32,488			_	
Total Cash Disbursements		273,380	188,163		201,030	54,425
Excess of Cash Receipts Over (Under)						
Cash Disbursements		(5,092)	 (22,645)		(3,030)	 29,767
Other Financing Sources (Uses)						
Other Financing Sources		75,000				
Advances In		55,498			11,220	32,500
Other Financing Uses		(75,000)				
Advances Out		(55,498)			(11,220)	(32,500)
Total Other Financing Sources (Uses)		0	 0		0	 0
Net Change in Fund Balances		(5,092)	(22,645)		(3,030)	29,767
Fund Balances Beginning of Year		40,369	66,519		13,369	1
Fund Balances End of Year	\$	35,277	\$ 43,874	\$	10,339	\$ 29,768

 Dental Clinic	Er	olic Health nergency esponse	Other Obesity Governmental Grant Funds		Go	Total vernmental Funds	
\$ 75,000	\$	153,574	\$	74,000	\$ 33,500 125,335	\$	871,362 128,415
219,389					 30,371		423,615 3,775
 294,389		153,574		74,000	 189,206		1,427,167
2,876		4,225		504	5,902		176,413
				501	7,578 105,445		207,582 149,727
		10,094			105,445		244,873
		10,001			33,396		33,596
		144,933			853		188,015
					44,446		44,553
315,935							315,935
							32,488
 318,811		159,252		501	 197,620		1,393,182
 (24,422)		(5,678)		73,499	 (8,414)		33,985
		11,778					75,000 110,996
		,					(75,000)
 		(11,778)	-		 		(110,996)
 0		0		0	 0		0
(24,422)		(5,678)		73,499	(8,414)		33,985
 48,908		5,693		0	 51,537		226,396
\$ 24,486	\$	15	\$	73,499	\$ 43,123	\$	260,381

## STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS GENERAL FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2008

		Budgeted	l Amoı	unts			Fina	ance with
	(	Original		Final	Actual		Positive (Negative)	
Receipts								<u> </u>
Intergovernmental	\$	237,000	\$	238,856	\$	238,856	\$	0
Fines, Licenses and Permits		2,230		2,555		3,080		525
Charges for Services		18,000		23,436		23,959		523
Miscellaneous		2,000		1,677		2,393		716
Total Receipts		259,230		266,524		268,288		1,764
Disbursements								
Current:								
Administration		250,594		276,760		153,424		123,336
Environmental						44,282		(44,282)
Nursing						47,842		(47,842)
Plumbing						200		(200)
Preparedness						239		(239)
Dental Sealant		0.000		44.755		107		(107)
Vital Statistics		8,636		11,755		34,228		(22,473)
Total Disbursements		259,230		288,515		280,322		8,193
Excess of Receipts Over (Under) Disbursements		0		(21,991)		(12,034)		9,957
Other Financing Sources (Uses)								
Other Financing Sources						75,000		75,000
Advances In				130,498		55,498		(75,000)
Other Financing Uses						(75,000)		(75,000)
Advances Out				(130,498)		(55,498)		75,000
Total Other Financing Sources (Uses)		0		0		0		0
Net Change in Fund Balances		0		(21,991)		(12,034)		9,957
Prior Year Encumbrances Appropriated		3,353		3,353		3,353		0
Fund Balances Beginning of Year		37,016		37,016		37,016		0
Fund Balances End of Year	\$	40,369	\$	18,378	\$	28,335	\$	9,957

## STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS PUBLIC HEALTH NURSING FUND

FOR THE YEAR ENDED DECEMBER 31, 2008

		Budgeted	Amou	ınts			Fin	iance with al Budget Positive
	(	Original	Final		Actual		(Negative)	
Receipts						-		
Intergovernmental	\$	67,000	\$	35,822	\$	14,240	\$	(21,582)
Charges for Services		110,400		114,986		149,896		34,910
Miscellaneous				1,100		1,382		282
Total Receipts		177,400		151,908		165,518		13,610
Disbursements								
Current:								
Nursing		187,028		185,385		178,818		6,567
Administration						12,951		(12,951)
Total Disbursements		187,028		185,385		191,769		(6,384)
Net Change in Fund Balances		(9,628)		(33,477)		(26,251)		7,226
Prior Year Encumbrances Appropriated		5,807		5,807		5,807		0
Fund Balances Beginning of Year		60,712		60,712		60,712		0
Fund Balances End of Year	\$	56,891	\$	33,042	\$	40,268	\$	7,226

## STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS CARDIOVASCULAR HEALTH FUND

FOR THE YEAR ENDED DECEMBER 31, 2008

	Budgeted Amounts						Fina	ance with al Budget ositive
	(	Original	Final		Actual		(Negative)	
Receipts								
Intergovernmental	\$	198,000	\$	198,000	\$	198,000	\$	0
Total Receipts		198,000		198,000		198,000		0
Disbursements								
Current:								
Cardiovascular Health		198,000		201,342		207,077		(5,735)
Administration						1,527		(1,527)
Total Disbursements		198,000		201,342		208,604		(7,262)
Excess of Receipts Over (Under) Disbursements		0		(3,342)		(10,604)		(7,262)
Other Financing Sources (Uses)								
Advances In						11,220		11,220
Advances Out				(11,220)		(11,220)		0
Total Other Financing Sources (Uses)		0		(11,220)		0		11,220
Net Change in Fund Balances		0		(14,562)		(10,604)		3,958
Prior Year Encumbrances Appropriated		5,307		5,307		5,307		0
Fund Balances Beginning of Year		8,062		8,062		8,062		0
Fund Balances End of Year	\$	13,369	\$	(1,193)	\$	2,765	\$	3,958

# STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS PUBLIC HEALTH INFRASTRUCTURE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Budge	eted Amo	ounts			Fin	iance with al Budget Positive
	Original		Final		Actual	(Negative)	
Receipts							<u> </u>
Intergovernmental	\$	\$	55,580	\$	84,192	\$	28,612
Charges for Services			28,612				(28,612)
Total Receipts		<u> </u>	84,192		84,192		0
Diahumaamanta							
Disbursements Current:							
Administration					680		(680)
Nursing					11,755		(11,755)
Preparedness			59,992		47,558		12,434
Total Disbursements		<u> </u>	59,992		59,993		(1)
5 (5 (4 ) 6 (4 ) 1 ) 5 (4 )		_	0.4.000		04.400		(4)
Excess of Receipts Over (Under) Disbursements		<u> </u>	24,200		24,199		(1)
Other Financing Sources (Uses)							
Advances In			32,500		32,500		0
Advances Out			(32,500)		(32,500)		0
Total Other Financing Sources (Uses)		<u> </u>	0		0		0
Not Observe in French Balances	,	,	04.000		04.400		(4)
Net Change in Fund Balances	(	)	24,200		24,199		(1)
Fund Balances Beginning of Year		1	1		1		0
3			<u> </u>	1	<u> </u>	-	
Fund Balances End of Year	\$	1 \$	24,201	\$	24,200	\$	(1)

## STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS DENTAL CLINIC FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2008

		Budgeted					Variance with Final Budget Positive	
Provinte		Original	Final		Actual		(Negative)	
Receipts	Φ.	075 000	Φ.	000 047	Φ.	75.000	Φ.	(405.047)
Intergovernmental	\$	275,000	\$	260,917	\$	75,000	\$	(185,917)
Charges for Services		45,000		28,612		219,389		190,777
Miscellaneous		500			-			
Total Receipts		320,500		289,529		294,389		4,860
Disbursements								
Current:								
Administration						2,876		(2,876)
Dental Clinic		325,250		321,378		322,828		(1,450)
Total Disbursements		325,250		321,378		325,704		(4,326)
Net Change in Fund Balances		(4,750)		(31,849)		(31,315)		534
Prior Year Encumbrances Appropriated		4,100		4,100		4,100		0
Fund Balances Beginning of Year		44,808		44,808		44,808		0
Fund Balances End of Year	\$	44,158	\$	17,059	\$	17,593	\$	534

# STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS PUBLIC HEALTH EMERGENCY RESPONSE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

	Budgeted Amounts						Fin	ance with al Budget Positive	
	Original			Final		Actual	(Negative)		
Receipts		_		_					
Intergovernmental	\$	153,576	\$	153,574	\$	153,574	\$	0	
Total Receipts		153,576		153,574		153,574		0	
Disbursements Current:									
Nursing						10,094		(10,094)	
Preparedness		153,576		152,294		144,933		7,361	
Administration						4,225		(4,225)	
Total Disbursements		153,576		152,294		159,252		(6,958)	
Excess of Receipts Over (Under) Disbursements		0		1,280		(5,678)		(6,958)	
Other Financing Sources (Uses)									
Advances In				11,778		11,778		0	
Advances Out				(11,778)		(11,778)		0	
Total Other Financing Sources (Uses)		0		0		0		0	
Net Change in Fund Balances		0		1,280		(5,678)		(6,958)	
Prior Year Encumbrances Appropriated		5,675		5,675		5,675		0	
Fund Balances Beginning of Year		18		18		18		0	
Fund Balances End of Year	\$	5,693	\$	6,973	\$	15	\$	(6,958)	

## STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS OBESITY GRANT FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2008

	Bu	Budgeted Amounts					Final	nce with Budget sitive
	Original			Final		Actual		jative)
Receipts	Φ.	•		74.000	•	74.000	•	•
Intergovernmental	\$		\$	74,000	\$	74,000	\$	0
Total Receipts		0		74,000		74,000		0
Disbursements								
Current:								
Cardiovascular Health				501		501		0
Total Disbursements		0		501		501		0
Net Change in Fund Balances		0		73,499		73,499		0
Fund Balances Beginning of Year		0		0		0		0
Fund Balances End of Year	\$	0	\$	73,499	\$	73,499	\$	0

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 AND 2008

#### Note 1 – Reporting Entity

A five-member Board of Health appointed by the District Advisory Council governs the Health District. The Board appoints a health commissioner and all employees of the Health District.

#### **Primary Government**

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Health District. The Health District's services include communicable disease investigations, immunization clinics, inspections, public health nursing services, the issuance of health-related licenses and permits, and emergency response planning.

The Health District's management believes these basic financial statements present all activities for which the Health District is financially accountable.

#### Note 2 - Summary of Significant Accounting Policies

As discussed further in Note 2.C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. In the government-wide financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. Following are the more significant of the Health District's accounting policies.

#### A. Basis of Presentation

The Health District's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the Health District as a whole. These statements include the financial activities of the primary government. The statements usually distinguish between those activities of the Health District that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The Health District has no business-type activities.

The statement of net assets presents the cash balances of the governmental activities of the Health District at year end. The statement of activities compares disbursements and program receipts for each program or function of the Health District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Health District is responsible.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 AND 2008 (Continued)

#### Note 2 - Summary of Significant Accounting Policies (Continued)

A. Basis of Presentation (Continued)

#### Government-Wide Financial Statements (Continued)

Program receipts include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program. Receipts which are not classified as program receipts are presented as general receipts of the Health District, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental program is self-financing on a cash basis or draws from the general receipts of the Health District.

#### **Fund Financial Statements**

During the year, the Health District segregates transactions related to certain Health District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Health District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

#### B. Fund Accounting

The Health District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use.

#### **Governmental Funds**

Governmental funds are those through which most governmental functions of the Health District are financed. The following are the Health District's major governmental funds:

<u>General Fund</u> – This fund accounts for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the Health District for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Public Health Nursing Fund</u> – This fund accounts for all financial resources received and disbursed for the delivery of public health nursing services. These services include, but are not limited to, immunizations, clinics, infectious disease surveillance and investigation, school nurse contract and speech therapy.

<u>Cardiovascular Health Fund</u> – This fund accounts for the grant funds awarded by the Ohio Department of Health for this particular program.

<u>Public Health Infrastructure Fund</u> – This fund accounts for the grant funds awarded by the Ohio Department of Health for this particular program.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 AND 2008 (Continued)

#### Note 2 - Summary of Significant Accounting Policies (Continued)

#### B. Fund Accounting (Continued)

<u>Dental Clinic Fund</u> – This fund accounts for the grant funds awarded by the Ohio Department of Health, client fees and Medicaid reimbursement, and other contributions toward the operation of the Southeastern Ohio Dental Clinic.

<u>Public Health Emergency Preparedness Fund</u> - This fund accounts for the grant funds awarded by the Ohio Department of Health to address bioterrorism, other outbreaks of infectious disease and other public health threats and emergencies at the county and regional public health level.

<u>Public Health Emergency Response Fund</u> - This fund accounts for the grant funds awarded by the Ohio Department of Health to address bioterrorism, other outbreaks of infectious disease and other public health threats and emergencies at the county and regional public health level.

Obesity Grant Fund - This fund accounts for the grant funds awarded by the Ohio Department of Health for the development of a skate park at Indian Acres Park.

The other governmental funds of the Health District account for grants and other resources whose use is restricted for a particular purpose.

#### C. Basis of Accounting

The Health District's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the Health District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the Health District are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued liabilities and their related expenses) are not recorded in these financial statements.

#### D. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Board of Health may appropriate. The appropriations resolution is the Board of Health's authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the Board of Health. The legal level of control has been established by the Board of Health at the fund, department, and object level for all funds.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 AND 2008 (Continued)

#### Note 2 - Summary of Significant Accounting Policies (Continued)

#### D. Budgetary Process (Continued)

ORC Section 5705.28(C)(1) requires the Health District to file an estimate of contemplated revenue and expenses with the municipalities and townships within the Health District by about June 1 (forty-five days prior to July 15). The County Auditor cannot allocate property taxes from the municipalities and townships within the district if the filing has not been made.

ORC Section 3709.28 establishes budgetary requirements for the Health District, which are similar to ORC Chapter 5705 budgetary requirements. On or about the first Monday of April the Health District must adopt an itemized appropriation measure. The appropriation measure, together with an itemized estimate of revenues to be collected during the next fiscal year, shall be certified to the County Budget Commission. Subject to estimated resources, the Board of Health may, by resolution, transfer appropriations from one appropriation item to another, reduce or increase any item, create new items, and make additional appropriations or reduce the total appropriation. Such appropriation modifications shall be certified to the County Budget Commission for approval.

The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources in effect when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Board of Health.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budget reflect the first appropriation resolution that covered the entire year, including amounts automatically carried forward from prior years. The amount reported as the final budgeted amounts represents the final appropriations passed by the Board of Health during the year.

#### E. Cash and Investments

The County Treasurer is the custodian for the Health District's cash and investments. The County's cash and investment pool holds the Health District's cash and investments, which are reported at the County Treasurer's carrying amount. Deposits and investments disclosures for the County as a whole may be obtained from the County Treasurer, Dorothy Peppel, 205 Putnam Street, Marietta, Ohio 45750.

#### F. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation.

#### G. Inventory and Prepaid Items

The Health District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 AND 2008 (Continued)

#### Note 2 - Summary of Significant Accounting Policies (Continued)

#### H. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### I. Interfund Receivables/Payables

The Health District reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

#### J. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Health District's cash basis of accounting.

#### K. Employer Contributions to Cost-Sharing Pension Plans

The Health District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 6 and 7, the employer contributions include portions for pension benefits and for postretirement health care benefits.

#### L. Long-Term Obligations

The Health District's cash basis financial statements do not report liabilities for long-term obligations. Proceeds of debt are reported when the cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor a capital outlay expenditure are reported at inception. Lease payments are reported when paid.

#### M. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes primarily include programs mandated by the Ohio Revised Code and grants awarded by the Ohio Department of Health or other agencies.

The Health District's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available.

#### N. Fund Balance Reserves

The Health District reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. Unreserved and undesignated fund balance indicates that portion of fund balance which is available for appropriation in future periods. Fund balance reserves have been established for encumbrances.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 AND 2008 (Continued)

#### Note 2 - Summary of Significant Accounting Policies (Continued)

#### O. Interfund Transactions

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented in the financial statements.

#### Note 3 - Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budget Basis presented for the General Fund and each major special revenue fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances are treated as expenditures (budgetary basis) rather than as a reservation of fund balance (cash basis). The encumbrances outstanding at year end (budgetary basis) amounted to:

_	2009	2008
General Fund	\$7,091	\$6,942
Major Special Revenue Funds:		
Public Health Nursing Fund	2,028	3,606
Cardiovascular Health Fund	6,794	7,574
Public Health Infrastructure		5,568
Dental Clinic	1,510	6,893
Public Health Emergency Preparedness	2,846	
Public Health Emergency Response	6,826	

#### Note 4 - Interfund Receivables/Payables

Interfund balances at December 31, 2009, consisted of the following individual fund receivables and payables:

Due to General Fund from:

Dental Clinic Fund \$ 12,500

The balance due to the General Fund includes a loan made to provide working capital for operations or projects. This amount is expected to be repaid within one year.

#### Note 5 - Risk Management

#### **Risk Pool Membership**

The Health District belongs to the County Risk Sharing Authority (CORSA), a risk sharing pool available through the County Commissioners Association of Ohio. The County Commissioners pay annual contributions and the cost is shared across all covered departments.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 AND 2008 (Continued)

#### Note 5 - Risk Management (Continued)

#### Casualty Coverage

CORSA breaks down the total program costs by the following coverages: Property, Auto, General Liability, Public Officials Liability, Law Enforcement, and Medical Professional Liability.

#### **Note 6 - Defined Benefit Pension Plans**

Plan Description - The Health District participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member-directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member-directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost-of-living adjustments to members of the traditional and combined plans. Members of the member-directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions. For the years ended December 31, 2009 and 2008, members in state and local classifications contributed 10 percent of covered payroll.

The Health District's contribution rate for 2009 and 2008 was 14 percent of covered payroll. For the period January1, 2008 through March 31, 2009, a portion of the Health District's contribution equal to 7 percent of covered payroll was allocated to fund the postemployement healthcare plan; for the period April 1 through December 31, 2009 this amount was decreased to 5.5 percent. Employer contribution rates are actuarially determined. State statute sets a maximum contribution rate for the Health District of 14 percent.

The Health District's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2009, 2008, and 2007 were \$98,031, \$103,994, and \$98,950 respectively. The full amount has been contributed for 2009, 2008 and 2007.

#### Note 7 - Postemployment Benefits

Plan Description - OPERS maintains a cost-sharing multiple-employer defined benefit postemployement healthcare plan for qualifying members of both the traditional and combined pension plans. Members of the member-directed plan do not qualify for ancillary benefits, including postemployement healthcare plan includes a medical plan, a prescription drug program and Medicare Part B premium reimbursement.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 AND 2008 (Continued)

#### Note 7 - Postemployment Benefits (Continued)

To qualify for postemployement healthcare coverage, age and service retirees under the traditional and combined plans must have ten years or more of qualifying Ohio service credit. Healthcare coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised code permits, but does not require, OPERS to provide healthcare benefits to eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the healthcare plan are provided separately in the OPERS financial report which may be obtained by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or (800) 222 – 7377.

Funding Policy – The postemployement healthcare plan was established under, and is administered in accordance with, Internal Revenue Code 401(h). State statute requires that public employers fund postemployement healthcare through contributions to OPERS. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postemployement healthcare.

Employer contribution rates are expressed as a percentage of the covered payroll of active employees. In 2009 and 2008, local government employers contributed 14 percent of covered payroll. Each year, the OPERS Retirement Board determines the portion of the employer contribution that will be set aside for funding postemployement healthcare benefits. The amount of the employer contributions which was allocated to fund postemployement healthcare was 7 percent of covered payroll from January 1, 2008 through March 31, 2009, and 5.5 percent from April 1 through December 31, 2009.

The Retirement Board is also authorized to establish rules for the payment of a portion of the healthcare benefits by the retiree or retiree's surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and selected coverage.

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) which was effective January 1, 2007. Member and employer contribution rates increased as of January 1, 2006. January 1, 2007, and January 1, 2008, which allowed additional funds to be allocated to the healthcare plan.

#### Note 8 - Lease Agreements

The Health District entered into lease agreements in 2006 for three 2006 Jeep Liberties. The Jeeps were financed through Daimler Chrysler over three years. An extension was granted on these leases in August of 2009. The scheduled payments under these lease obligations are as follows:

	,	Jeep
Year Ended December 31	Lil	berties
2010	\$	5,130

#### Note 9 - Contingent Liabilities

Amounts grantor agencies pay to the Health District are subject to audit and adjustment by the grantor, principally the federal government. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

### FEDERAL AWARDS EXPENDITURES SCHEDULE FOR THE YEAR ENDED DECEMBER 31, 2009

FEDERAL GRANTOR  Pass Through Grantor  Program Title	Pass-Through Entity Number	Federal CFDA Number	Disk	oursements
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES  Passed Through Ohio Department of Health:  Public Health Emergency Preparedness	08410012PH0110	93.069	\$	138,935
Center for Disease Control and Prevention, Investigations and Technical Assistance	08410012PI0209	93.283		143,960
Preventative Health and Health Services Block Grant	08410014CH0209 08410014CH0108	93.991		189,924 9,883
Total Preventative Health and Health Services Block Grant	33 1 1 3 1 1 3 1 3 3			199,807
Maternal and Child Health Services Block Grant to the States	08410011DS0209 08410011SC0209	93.994		34,006 65,186
Total Maternal and Child Health Services Block Grant to the States	00410011000203			99,192
Total U. S. Department of Health and Human Services				581,894
Total Federal Awards Expenditures			\$	581,894

The accompanying Notes to the Federal Awards Expenditures Schedule are an integral part of this Schedule.

### NOTES TO THE FEDERAL AWARDS EXPENDITURES SCHEDULE FOR THE YEAR ENDED DECEMBER 31, 2009

#### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Expenditures Schedule (the Schedule) reports the District Board of Health's (the Health District's) federal award programs' disbursements. The Schedule has been prepared on the cash basis of accounting.

#### **NOTE B - SUBRECIPIENTS**

The Health District passes certain federal awards received from the Ohio Department of Health to other governments or not-for-profit agencies (subrecipients). As Note A describes, the Health District reports expenditures of Federal awards to subrecipients when paid in cash.

As a subrecipient, the Health District has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.



# Mary Taylor, CPA Auditor of State

## INDEPENDENT ACCOUNTANT'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

District Board of Health Washington County 342 Muskingum Drive Marietta, Ohio 45750

To the Board of Health:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the District Board of Health, Washington County, Ohio (the Health District), as of and for the years ended December 31, 2009 and 2008, which collectively comprise the Health District's basic financial statements and have issued our report thereon dated September 9, 2010, wherein we noted the Health District uses a comprehensive accounting basis other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Health District's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the Health District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Health District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency or combination of deficiencies in internal control such that there is a reasonable possibility that material financial statement misstatements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above. However, we identified certain deficiencies in internal control over financial reporting, described in the accompanying Schedule of Findings that we consider significant deficiencies in internal control over financial reporting. We consider findings 2009-001 and 2009-002 to be significant deficiencies. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

District Board of Health
Washington County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Health District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters that we must report under *Government Auditing Standards*.

We did note certain matters not requiring inclusion in this report that we reported to the Health District's management in a separate letter dated September 9, 2010.

The Health District's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. We did not audit the Health District's responses and, accordingly, we express no opinion on them.

We intend this report solely for the information and use of management, the audit committee, management, Board of Health, federal awarding agencies and pass-through entities and others within the Health District. We intend it for no one other than these specified parties.

Mary Taylor, CPA
Auditor of State

September 9, 2010



# Mary Taylor, CPA Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

District Board of Health Washington County 342 Muskingum Drive Marietta, Ohio 45750

To the Board of Health:

#### Compliance

We have audited the compliance of the District Board of Health, Washington County, Ohio (the Health District), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that apply to each of its major federal programs for the year ended December 31, 2009. The Summary of Auditor's Results section of the accompanying Schedule of Findings identifies the Health District's major federal programs. The Health District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the Health District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the Health District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Health District's compliance with those requirements.

In our opinion, the Health District complied, in all material respects, with the requirements referred to above that apply to each of its major federal programs for the year ended December 31, 2009.

#### **Internal Control Over Compliance**

The Health District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Health District's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of opining on compliance in accordance with OMB Circular A-133, but not for the purpose of opining on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the Health District's internal control over compliance.

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District Board of Health
Washington County
Independent Accountants' Report on Compliance with Requirements Applicable
to Each Major Federal Program and on Internal Control Over Compliance
Required by OMB Circular A-133
Page 2

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We intend this report solely for the information and use of the audit committee, management, Board of Health, federal awarding agencies, and pass-through entities. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

September 9, 2010

#### SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2009 AND 2008

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	Yes
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510(a)?	No
(d)(1)(vii)	Major Programs (list):	Preventive Health and Health Services Block Grant, CFDA #93.991 Public Health Emergency Preparedness, CFDA #93.069
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	No

SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2009 AND 2008 (Continued)

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2009-001**

#### Significant Deficiency

All local public offices shall maintain an accounting system and accounting records sufficient to enable the public office to identify, assemble, analyze, classify, record and report its transactions, maintain accountability for the related assets, document compliance with finance-related legal and contractual requirements and prepare financial statements.

Numerous posting errors were noted as follows:

- Medicaid monies received were posted as intergovernmental revenue rather than charges for services in the Dental Sealant Fund (\$11,783), Dental Clinic Fund (\$190,198) and Public Health Nursing Fund (\$33,475) in 2008 and in the Dental Clinic Fund (\$33,809) in 2009.
- Advances in and advances out were improperly classified as transfers in and transfers out in the General Fund (\$55,498), Cardiovascular Health Fund (\$11,220), Public Health Infrastructure Fund (\$32,500) and Public Health Emergency Response Fund (\$11,778) in 2008 and General Fund (\$75,500 and \$63,000), Public Health Nursing Fund (\$1,000), Cardiovascular Health Fund (\$2,500), Public Health Infrastructure Fund (\$28,400), Dental Clinic Fund (\$32,500 and \$20,000) and Public Health Emergency Preparedness Fund (\$11,100) in 2009.
- A transfer in and transfer out reported on the Public Health Emergency Response Fund budget and actual statement did not agree to the Health District's records by \$11,100 in 2009.
- The balance sheet's reserve for encumbrances in other governmental funds did not agree to the Health District's ledgers in 2008 in the amount of \$9,672.
- Loan proceeds from the County Commissioners and the respective payback was posted as miscellaneous revenue and an administration expense in the amount of \$75,000 in both 2008 and 2009, instead of as other financing sources and uses.
- The 2008 and 2009 health withholdings from other entities were posted as property taxes instead of grants and entitlements on the statement of activities (\$225,000 for both 2008 and 2009).
- The total net assets amount on the statement of net assets did not agree to the Health District's balance sheet in 2008 by \$260,381.

Without information properly classified and entered into the system, the management of the Health District lost some degree of fiscal control. This also resulted in inaccurate financial reports and numerous audit adjustments as well as increased audit costs to the Health District.

We recommend the Administrative Assistant take due care when posting transactions in the system and to the financial statements.

Officials' Response: Reference is made to numerous posting errors. The first of these refers to Medicaid monies posted as intergovernmental revenue rather than charges for services. In previous years (single audit for the year 2007, finding 2007-001), the health department was instructed to include Medicaid amounts as intergovernmental revenue, and we changed our accounting practice to reflect this change. Now, we are instructed that this is wrong. Also, the definition of advances and transfers had not been clearly defined previously. We now will use appropriate terminology for these activities when monies are moved between funds. Careful quality assurance procedures will be instituted by the health commission to assure agreement between posted transactions and financial statements.

#### SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2009 AND 2008 (Continued)

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2009-002**

#### **Significant Deficiency**

All local public offices should integrate the budgetary accounts, at the legal level of control or lower, into the financial accounting system. This means designing an accounting system to provide ongoing and timely information on unrealized budgetary receipts and remaining uncommitted balances of appropriations.

At December 31, 2009, estimated revenue in the system did not agree to the amounts approved by the Board as follows:

			Estima	ated Revenue	
	Е	stimated	per t		
Fund	F	Revenue	Distr	rict's System	Variance
General	\$	400,385	\$	401,385	\$(1,000)

At December 31, 2009, final appropriations per the budgetary statements as prepared by the District did not agree to the approved amounts as follows:

Fund	Approved Appropriations		Appropriations per the Budgetary Statements		Variance
Public Health Nursing	\$	184,927	\$	182,320	\$ 2,607
Cardiovascular Health		209,100		200,500	8,600
Public Health Infrastructure		172,360		166,792	5,568
Dental Clinic		331,878		324,985	6,893
Public Health Emergency Preparedness		71,634		82,734	(11,100)
Public Health Emergency Response		90,767		101,852	(11,085)

At December 31, 2009, final estimated revenue per the budgetary statements as prepared by the District did not agree to the approved amounts as follows:

	E	stimated		ated Revenue per the	
Fund	F	Revenue	Budget	ary Statements	Variance
Public Health Nursing	\$	188.306	\$	189.306	\$(1,000)
Public Health Emergency Response	•	113,818	•	124,918	(11,100)

SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2009 AND 2008 (Continued)

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### FINDING NUMBER 2009-002 (Continued)

#### **Significant Deficiency (Continued)**

At December 31, 2008, appropriations in the system did not agree to the amounts approved by the Board as follows:

• •			Var	iance
\$ 411,337	\$	410,591	\$	746
191,611		190,268	•	1,343
218,010		219,969	(1	1,959)
326,012		325,478		534
171,849		171,011		838
	191,611 218,010 326,012	Appropriations the Dis \$ 411,337 \$ 191,611 218,010 326,012	Appropriations       the District's system         \$ 411,337       \$ 410,591         191,611       190,268         218,010       219,969         326,012       325,478	Appropriations         the District's system         Var           \$ 411,337         \$ 410,591         \$ 191,611           \$ 218,010         219,969         (219,969)           \$ 326,012         325,478

At December 31, 2008, final appropriations per the budgetary statements as prepared by the District did not agree to the approved amounts as follows:

Fund	Approved Appropriations		Appropriations per the Budgetary Statements				Variance
General Public Health Nursing	\$	411,337 191,611	\$	419,013 185,385	\$(7,676) 6,226		
Cardiovascular Health Public Health Infrastructure		218,010 92,492		212,562 124,993	5,448 (32,501)		
Dental Clinic		326,012		321,378	4,634		
Public Health Emergency Response Obesity Grant		171,849 501		164,072 74,000	7,777 (73,499)		

At December 31, 2008, final estimated revenue per the budgetary statements as prepared by the District did not agree to the approved amounts as follows:

F	Estimated Revenue Estimated per the			Madania		
Fund	Revenue		Budget	ary Statements	Variance	
General Cardiovscular Health Public Health Infrastructure	\$ 397,022 209,220 116,692		\$	198,000 322,029	\$ 397,022 11,220 (205,337)	

SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2009 AND 2008 (Continued)

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2009-002 (Continued)**

#### **Significant Deficiency (Continued)**

We further found the following:

- ➤ Prior year encumbrances were excluded from the original and final appropriations on the budgetary statements as presented by the Health District for both 2008 and 2009;
- > Current year encumbrances were excluded from the actual disbursements on the budgetary statements as presented by the Health District for both 2008 and 2009; and
- The beginning fund balances on the budgetary statements as presented by the Health District did not agree to the prior year ending balances for the General Fund (2008 and 2009), Public Health Nursing Fund (2008 and 2009), Dental Clinic Fund (2008 and 2009) and the Public Health Emergency Response (PHER) Fund (2008 and 2009).

Without information properly entered into the system, the management of the Health District lost some degree of budgetary control. This also resulted in audit adjustments to the budgetary statements.

We recommend the Administrative Assistant take due care in posting only approved appropriations to the accounting system. We further recommend the Administrative Assistant ensure that the approved amounts are posted to the budgetary statements.

Officials' Response: Appropriate safeguards will be established that will decrease the number of variances as those cited in the audit findings. Some of the variances we know occurred with the incorrect interpretation of the way the encumbrances must be reported. This has been corrected. Unfortunately, some of these variances are not so easily corrected. Several funds might receive funding late in the year due to licensing schedules or grant funding cycles. If the health department receives these funds after the County Auditor's office has closed the books for the fiscal year, the funds though received in one year, may not be posted until the following fiscal year. Any budget actions would not be presented to the Board of Health until the following year. If there is another way to eliminate these variances occurring from fiscal year to fiscal year, we would look for a solution.

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None noted.

#### SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A -133 § .315(b) DECEMBER 31, 2009 AND 2008

Finding	Finding	Fully	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
Number	Summary	Corrected?	
2007-001	Ohio Admin. Code 117-2-02(A) and 117-2-02(C)(1)  – The Health District had numerous posting errors to actual receipts and expenditures, as well as to budgetary amounts.	No	Not corrected - Re-issued as Finding Number 2009-001



# Mary Taylor, CPA Auditor of State

#### WASHINGTON COUNTY DISTRICT BOARD OF HEALTH

#### **WASHINGTON COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 30, 2010