Deercreek Township Madison County, Ohio Agreed-Upon Procedures For the Years Ended December 31, 2009 and 2008

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## **Independent Accountants' Report on Applying Agreed-Upon Procedures**

Deercreek Township Madison County, Ohio 1945 Cumberland Road London, Ohio 43140

We have performed the procedures enumerated below, with which the Board of Trustees and the management of Deercreek Township, Madison County, Ohio (the Township) and the Auditor of State agreed, solely to assist the Board in evaluating receipts, disbursements and balances recorded in their cashbasis accounting records for the years ended December 31, 2009 and 2008, and certain compliance requirements related to these transactions and balances. Management is responsible for recording transactions; and management and the Board are responsible for complying with the compliance requirements. This agreed-upon procedures engagement was conducted in accordance with the American Institute of Certified Public Accountants' attestation standards and applicable attestation engagement standards included in the Comptroller General of the United States' *Government Auditing Standards*. The sufficiency of the procedures is solely the responsibility of the parties specified in this report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

This report only describes exceptions exceeding \$10.

#### Cash

- 1. We tested the mathematical accuracy of the December 31, 2009 and December 31, 2008 bank reconciliations. We found no exceptions.
- 2. We agreed the January 1, 2008 beginning fund balances recorded in the Fund Ledger to the December 31, 2007 balances in the prior year audited statements. We found no exceptions.
- 3. We agreed the totals per the bank reconciliations to the total of the December 31, 2009 and 2008 fund cash balances reported in the Cash Journal. The amounts agreed.
- 4. We confirmed the December 31, 2009 bank account balance with the Township's financial institution. We found no exceptions. We also agreed the confirmed balances to the amounts appearing in the December 31, 2009 bank reconciliation without exception.
- 5. We selected all outstanding checks from the December 31, 2009 bank reconciliation:
  - a. We traced each check to the debit appearing in the subsequent January and February bank statements. We found no exceptions.
  - b. We traced the amounts and date written to the Cash Journal, to determine the checks were dated prior to December 31. We noted no exceptions.

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# **Property Taxes, Intergovernmental and Other Confirmable Cash Receipts**

- 1. We selected a property tax receipt from one *Statement of Semiannual Apportionment of Taxes* (the Statement) for 2009 and one from 2008:
  - a. We traced the gross receipts from the Statement to the amount recorded in the Revenue Ledger. The amounts agreed.
  - b. We determined whether the receipt was allocated to the proper fund as required by Ohio Revised Code Sections 5705.05-.06 and 5705.10. We found no exceptions.
  - c. We determined whether the receipt was recorded in the proper year. The receipt was recorded in the proper year.
- 2. We scanned the Revenue Ledger to determine whether it included the proper number of tax receipts for 2009 and 2008:
  - a. Two personal property tax receipts
  - b. Two real estate tax receipts

We noted the Revenue Ledger included the proper number of tax settlement receipts for each year.

- 3. We selected all receipts from the State Distribution Transaction Lists (DTL) from 2009 and five from 2008.
  - a. We compared the amount from the DTL to the amount recorded in the Revenue Ledger. The amounts agreed.
  - b. We determined whether these receipts were allocated to the proper funds. We found no exceptions.
  - c. We determined whether the receipts were recorded in the proper year. We found no exceptions.
- 4. We confirmed the amounts paid from Madison County to the Township during 2009 and 2008 with the County.
  - a. We determined whether these receipts were allocated to the proper funds. We found no exceptions.
  - b. We determined whether the receipts were recorded in the proper year. We found no exceptions.
- 5. We confirmed the amounts paid from local hotels to the Township during 2009 and 2008 with the supporting documentation remitted by the hotels with payment.
  - a. We determined whether these receipts were allocated to the proper funds. We found no exceptions.
  - b. We determined whether the receipts were recorded in the proper year. We found no exceptions.

# **Over-The-Counter Cash Receipts**

- 1. We haphazardly selected 10 over-the-counter cash receipts from the year ended December 31, 2009 and 10 over-the-counter cash receipts from the year ended December 31, 2008 recorded in the duplicate cash receipts book and determined whether the:
  - a. Receipt amount agreed to the amount recorded in the Revenue Ledger. The amounts agreed.
  - b. Amount charged complied with rates in force during the period. We found no exceptions.

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c. Receipt was posted to the proper funds, and was recorded in the proper year. We found no exceptions.

# **Debt**

1. We inquired of management, and scanned the Revenue Ledger and Appropriation Ledger for evidence of bonded or note debt issued during 2009 or 2008 or outstanding as of December 31, 2009 or 2008. We noted no new debt issuances or any debt payment activity during 2009 or 2008.

#### **Payroll Cash Disbursements**

- 1. We haphazardly selected one payroll check for five employees from 2009 and one payroll check for five employees from 2008 from the Payroll Register and determined whether the following information in the employees' personnel files, minute record, or as required by statute was consistent with the information used to compute gross and net pay related to this check:
  - a. Name
  - b. Authorized salary or pay rate
  - c. Department(s) and fund(s) to which the check should be charged
  - d. Retirement system participation and payroll withholding
  - e. Federal, State and Local income tax withholding authorization and withholding
  - f. Any other deduction authorizations (deferred compensation, etc.)

We found no exceptions related to steps a. – f. above, except that there was one instance where an employee was paid four hours from a fund other than the fund to which the check should have been charged. We recommend the Township perform the appropriate monitoring procedures to ensure disbursements for payroll are charged to the proper fund.

- 2. We tested the checks we selected in step 1, as follows:
  - a. We compared the hours and pay rate, or salary amount used in computing gross pay to supporting documentation (timecard, legislatively or statutorily-approved rate or salary). We found no exceptions.
  - b. We determined whether the fund and account codes to which the check was posted was reasonable based on the employees' duties as documented in the employees' personnel files, minute record, or as required by statute. We also determined whether the payment was posted to the proper year. We found one exception where an employee was paid for four hours out of the improper fund.
- 3. We scanned the last remittance of tax and retirement withholdings for the year ended December 31, 2009 to determine whether remittances were timely paid, and that the amounts paid agreed to the amounts withheld during the final withholding period during 2009. We noted the following:

			Amount	Amount
Withholding	Date Due	Date Paid	Withheld	Paid
Federal income taxes	1/31/10	12/21/09	\$991	\$991
State income taxes	1/15/10	12/21/09	167	167
Local income tax	1/31/10	12/21/09	18	18
OPERS retirement (withholding plus employer share)	2/1/10	12/21/09	1,797	1,797

#### **Non-Payroll Cash Disbursements**

- 1. We haphazardly selected ten disbursements from the Cash Journal for the year ended December 31, 2009 and ten from the year ended December 31, 2008 and determined whether:
  - a. The disbursements were for a proper public purpose. We found no exceptions.
  - b. The check number, date, payee name and amount recorded on the returned, canceled check agreed to the check number, date, payee name and amount recorded in the Cash Journal and to the names and amounts on the supporting invoices. We found no exceptions.
  - c. The payment was posted to a fund consistent with the restricted purpose for which the fund's cash can be used. We found no exceptions.
  - d. The fiscal officer certified disbursements requiring certification or issued a *Then and Now Certificate*, as required by Ohio Revised Code Section 5705.41(D). We found two instances where the certification date was after the vendor invoice date. Ohio Revised Code Section 5705.41(D) requires certifying at the time of a commitment, which should precede the invoice date.

# **Compliance – Budgetary**

- 1. We compared the total from the *Amended Official Certificate of Estimated Resources*, required by Ohio Revised Code Section 5705.36(A)(1), to the amounts recorded in the Revenue Ledger for the General, Gasoline Tax and Cemetery funds for the years ended December 31, 2009 and 2008. The amounts on the *Certificate* agreed to the amount recorded in the accounting system, except for the Gasoline Tax and Cemetery Funds in 2009 and the General Fund in 2008. The Revenue Ledger recorded budgeted (i.e. certified) resources for the Gasoline Tax Fund of \$83,380 for 2009. However, the final *Amended Official Certificate of Estimated Resources* reflected \$82,100. The Revenue Ledger recorded budgeted (i.e. certified) resources for the Cemetery Fund of \$14,149 for 2009. However, the final *Amended Official Certificate of Estimated Resources* reflected \$12,175. The Revenue Ledger recorded budgeted (i.e. certified) resources for the General Fund of \$153,550 for 2008. However, the final *Amended Official Certificate of Estimated Resources* reflected \$153,774. The fiscal officer should periodically compare amounts recorded in the Revenue Ledger to amounts recorded on the *Amended Official Certificate of Estimated Resources* to assure they agree. If the amounts do not agree, the Trustees may be using inaccurate information for budgeting and monitoring purposes.
- 2. We scanned the appropriation measures adopted for 2009 and 2008 to determine whether, for the General, Gasoline Tax and Cemetery Funds, the Trustees appropriated separately for "each office, department, and division, and within each, the amount appropriated for personal services," as is required by Ohio Revised Code Section 5705.38(C). We found no exceptions.
- 3. We compared total appropriations required by Ohio Revised Code Section 5705.38 and 5705.40, to the amounts recorded in the Appropriation Ledger for 2009 and 2008 for the following funds: General, Gasoline Tax and Cemetery Funds. The amounts on the appropriation resolutions agreed to the amounts recorded in the Appropriation Ledger report, except for the General, Gasoline Tax, and Cemetery Funds for 2009 and the General Fund for 2008. The Appropriation Ledger showed appropriations for the General, Gasoline Tax and Cemetery Funds \$297,929, \$155,800 and \$24,700, respectively, for 2009. However, the final appropriations measure reflected \$297,779, \$161,800 and \$20,700, respectively. The Appropriation Ledger showed appropriations for the General Fund \$322,629 for 2008. However, the final appropriations measure reflected \$302,629. The fiscal officer should periodically compare amounts recorded in the Appropriation Ledger to amounts recorded on the appropriation resolution to assure they agree. If the amounts do not agree, the Trustees may be using inaccurate information for budgeting and monitoring purposes.

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- 4. Ohio Revised Code Section 5705.39 prohibits appropriations from exceeding the certified resources. We compared total appropriations to total certified resources for the General, Gasoline Tax and Cemetery Funds for the years ended December 31, 2009 and 2008. We noted the General and Cemetery Funds' appropriations did not exceed estimated resources. However, we noted that the Gasoline Tax Fund appropriations for 2009 exceeded certified resources by \$6,859, contrary to Ohio Revised Code Section 5705.39. The Trustees should not pass appropriations exceeding certified resources. Allowing this to occur could cause the Township to incur fund balance deficits.
- 5. Ohio Revised Code Section 5705.41(B) prohibits expenditures (disbursements plus certified commitments) from exceeding appropriations. We compared total expenditures to total appropriations for the years ended December 31, 2009 and 2008 for the General, Gasoline Tax and Cemetery Funds, as recorded in the Appropriation Ledger. We noted no funds for which expenditures exceeded appropriations.
- 6. Ohio Revised Code Section 5705.09 requires establishing separate funds to segregate externally-restricted resources. We scanned the Revenue Ledger for evidence of new restricted receipts requiring a new fund during December 31, 2009 and 2008. We also inquired of management regarding whether the Township received new restricted receipts. The Township established the Miscellaneous Special Revenue Fund during 2008 to segregate Federal Emergency Management Agency receipts and disbursements, in compliance with Section 5705.09.
- 7. We scanned the 2009 and 2008 Revenue Ledger and Appropriation Ledger for evidence of interfund transfers which Ohio Revised Code Sections 5705.14 .16 restrict. We found no evidence of transfers these Sections prohibit, or for which Section 5705.16 would require approval by the Tax Commissioner and the Court of Common Pleas.
- 8. We inquired of management and scanned the Appropriation Ledger to determine whether the Township elected to establish reserve accounts permitted by Ohio Revised Code Section 5705.13. We noted the Township established a capital projects reserve account in 2009. As such, there was no carryover balance to consider.

#### **Compliance – Contracts & Expenditures**

- 1. We inquired of management and scanned the Payment Register Vendor Report for the years ended December 31, 2009 and 2008 for procurements requiring competitive bidding under the following statutes:
  - a. Materials, machinery and tools used in constructing, maintaining and repairing roads and culverts, where costs exceeded \$25,000. (Ohio Revised Code Section 5549.21)
  - b. Construction and erection of a memorial building or monument costs exceeding \$25,000 (Ohio Revised Code Section 511.12)
  - c. Equipment for fire protection and communication costs exceeding \$50,000 (Ohio Revised Code Sections 505.37 to 505.42)
  - d. Street lighting systems or improvement costs exceeding \$25,000 (Ohio Revised Code Section 515.07)
  - e. Building modification costs exceeding \$25,000 to achieve energy savings (Ohio Revised Code Section 505.264)
  - f. Private sewage collection tile costs exceeding \$25,000 (Ohio Revised Code Sections 521.02 to 521.05)

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g. Fire apparatus, mechanical resuscitators, other fire equipment, appliances, materials, fire hydrants, buildings, or fire-alarm communications equipment or service costs exceeding \$50,000 (Ohio Revised Code Section 505.37(A))

We identified no purchases subject to the aforementioned bidding requirements.

2. We inquired of management and scanned the Payment Register Vendor Report for the years ended December 31, 2009 and 2008 to determine if the Township had road construction projects exceeding \$45,000 for which Ohio Revised Code Section 5575.01 requires the county engineer to complete a force account project assessment form (i.e., cost estimate). We identified no projects requiring the county engineer to complete a force account cost estimate.

#### Officials' Response

Payroll - The Township agrees that an employee was paid four hours from an inappropriate fund. This amounted to only \$40.

Non-Payroll – One instance of noncompliance was for December electricity usage. This invoice is received after the last meeting each month. The second instance of noncompliance was for work performed on a school building the Township owns. The bill went to Madison Christian Academy which was using the building at that time, but they did not pay it because they did not have the funds. After several months, the invoices were presented to the Township for payment. The Fiscal Officer will issue a then and now for such instances in the future.

Budgetary – Instances of accounting records not in agreement with certified resources were a result of the receipt of FEMA money and an error in data entry. Budgetary adjustments were entered into the accounting system to account for the transfers for the FEMA funds, but certified resources were not formally amended. Instances of accounting records not in agreement with appropriation measures filed with the County Auditor are a result of approved transfers and other approved budgetary adjustments recorded in the system but not filed with the County Auditor. The Township agrees that appropriations exceeded certified resources in the Cemetery Fund in 2009. Budgetary information will be more closely monitored to ensure compliance in the future.

We were not engaged to, and did not conduct an examination, the objective of which would be the expression of an opinion on the Township's receipts, disbursements, balances and compliance with certain laws and regulations. Accordingly, we do not express an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of management and those charged with governance and the Auditor of State and is not intended to be, and should not be used by anyone other than these specified parties.

Natalie Millhuff-Stang, CPA President/Owner

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Millhuff-Stang, CPA, Inc.

March 12, 2010



# Mary Taylor, CPA Auditor of State

## **DEERCREEK TOWNSHIP**

# **MADISON COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MAY 13, 2010