



# TABLE OF CONTENTS

TITLE	PAGE
Independent Accountants' Report	1
Management's Discussion and Analysis	3
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Assets – December 31, 2009	9
Statement of Activities – For the Year Ended December 31, 2009	10
Fund Financial Statements:	
Balance Sheet – Governmental Funds – December 31, 2009	12
Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities – December 31, 2009	14
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds – For the Year Ended December 31, 2009	
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2009	
Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual – General Fund For the Year Ended December 31, 2009	
Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual – Fire Fund For the Year Ended December 31, 2009	20
Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual – Street/Public Service Fund For the Year Ended December 31, 2009	21
Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual – Police Fund For the Year Ended December 31, 2009	22
Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual – DAP Facility Fund For the Year Ended December 31, 2009	23
Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual – General Assessments Fund For the Year Ended December 31, 2009	24

# TABLE OF CONTENTS

TITLE	PAGE
Notes to the Basic Financial Statements	25
Independent Accountants' Report on Internal Control Over Financial Reporting And on Compliance and Other Matters Required By <i>Government Auditing Standards</i>	51
Schedule of Findings	53



Mary Taylor, CPA Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT

City of Riverside Montgomery County 1791 Harshman Road Riverside, Ohio 45424

To the Mayor and City Council:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of City of Riverside, Montgomery County, (the City), as of and for the year ended December 31, 2009, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information and the discretely presented component unit of the City of Riverside, Montgomery County, as of December 31, 2009, and the respective changes in financial position thereof, and the respective budgetary comparisons for the General Fund, Fire Fund, Street/Public Service Fund, Police Fund, DAP Facility Fund and General Assessments Fund, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 19, 2010, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

One First National Plaza / 130 W. Second St. / Suite 2040 / Dayton, OH 45402 Telephone: (937) 285-6677 (800) 443-9274 Fax: (937) 285-6688 www.auditor.state.oh.us City of Riverside Montgomery County Independent Accountants' Report Page 2

Management's Discussions and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Mary Jaylo

Mary Taylor, CPA Auditor of State

August 19, 2010

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2009 (UNAUDITED)

The discussion and analysis of the City of Riverside's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2009. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the financial statements and notes to the basic financial statements to enhance their understanding of the City's financial performance.

## **Financial Highlights**

- The City was approved for various grants during the year through the Ohio Department of Transportation, Montgomery County, and others.
- The City closely monitors budgeted expenses throughout the year, which resulted in an increase in unrestricted net assets. Unrestricted net assets represents the amount of money available for daily operations.

## Using This Annual Financial Report

This annual report consists of a series of financial statements. These statements are presented so that the reader can understand the City of Riverside's financial situation as a whole and also give a detailed view of the City's fiscal condition.

The Statement of Net Assets and the Statement of Activities provide information about the activities of the City as a whole and present a longer-term view of the City's finances. The fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term, as well as the amount of funds available for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

## Reporting the City as a Whole

One of the most important questions asked about the City is "How did we do financially during 2009?" The Statement of Net Assets and the Statement of Activities, which appear first in the City's financial statements, report information on the City as a whole and its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net assets and changes in those assets. This change in net assets is important because it informs the reader that, for the City as a whole, the financial position of the City has improved or diminished. In evaluating the overall financial health, the reader of these financial statements needs to take into account non-financial factors that also impact the City's financial well-being. Some of these factors include the City's tax base and the condition of capital assets.

In the Statement of Net Assets and the Statement of Activities, the City has only one kind of activity:

**Governmental Activities** – All of the City's services are reported here including general government, security of persons and property, public health services, leisure time activities, community and economic development, and transportation.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2009 (UNAUDITED) (Continued)

#### **Reporting the City's Most Significant Funds**

#### **Fund Financial Statements**

The analysis of the City's major funds begins on page 7. Fund financial statements provide detailed information about the City's major funds – not the City as a whole. The City uses many funds to account for a multitude of financial transactions. Some funds are required by State law and bond covenants. Other funds may be established by the Finance Director, with the approval of Council, to help control, manage, and report money received for a particular purpose or to show that the City is meeting legal responsibilities for the use of grants. The City's major funds are the General Fund, the Fire Fund, the Street / Public Service Fund, the Police Fund, the DAP Facility Fund, and the General Assessments Fund.

#### **Governmental Funds**

Most of the City's services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps to determine whether there are more or less financial resources that can be spent in the near future on services provided to our residents. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

## **Fiduciary Funds**

The City's only fiduciary fund is an agency fund. All of the City's fiduciary activities are normally reported in a separate Statement of Fiduciary Assets and Liabilities however there were no balances at the end of the year for the City's agency fund. We exclude these activities from the City's other financial statements because the City cannot use these assets to finance its operations. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Fiduciary funds use the accrual basis of accounting.

## The City as a Whole

As stated previously, the Statement of Net Assets provides the perspective of the City as a whole. Table 1 provides a summary of the City's net assets for 2008 compared to 2009.

	Table 1 Net Assets		
	Governmen	tal Activities	
	2008	2009	Increase (Decrease)
Assets: Current and Other Assets	\$13,435,178	\$13,963,134	\$527,956
Non-depreciable Capital Assets	2,804,350	2,767,764	(36,586)
Depreciable Capital Assets, Net	6,237,682	6,024,326	(213,356)
Total Assets	22,477,210	22,755,224	278,014
			(Continued)

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2009 (UNAUDITED) (Continued)

# Table 1 Net Assets

	Governmen	Governmental Activities		
	2008	2009	Increase (Decrease)	
Liabilities:				
Current and Other Liabilities	4,671,083	4,277,968	(393,115)	
Long-Term Liabilities:				
Due Within One Year	406,099	376,961	(29,138)	
Due in More Than One Year	1,312,559	1,097,953	(214,606)	
Total Liabilities	6,389,741	5,752,882	(636,859)	
Net Assets: Invested in Capital Assets, Net of				
Related Debt	6,072,494	6,170,559	98,065	
Restricted	2,147,751	2,248,237	100,486	
Unrestricted	7,867,224	8,583,546	716,322	
Total Net Assets	\$16,087,469	\$17,002,342	\$914,873	

Current and other assets of governmental activities increased \$527,956 compared to 2008, more specifically an increase in equity in pooled cash and cash equivalents and revenue in lieu of taxes. Equity in pooled cash and cash equivalents increased, due mainly to a decrease in expenditures relating to general government operations. Revenue in lieu of taxes increased due to the City entering into a tax increment financing agreement that granted real property tax exemptions to landowners for improvements made to their properties.

Capital assets of governmental activities showed a decrease of \$249,942 as current year depreciation outpaced additions, along with deletions that were not fully depreciated.

Current liabilities decreased \$393,115 due mainly to a decrease in notes payable as the City rolled the notes over to a lesser amount during 2009. Long-term liabilities decreased \$243,744, which was the result of debt payments.

Unrestricted net assets increased \$716,322 from 2008. This increase was mainly the result of an increase in income taxes revenues, as explained on page six.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2009 (UNAUDITED) (Continued)

Table 2 shows the changes in net assets for the year ended December 31, 2008 and 2009.

Table 2 Changes In Net Assets			
		tal Activities	Increase
	2008	2009	(Decrease)
Revenues:			
Program Revenues:			
Charges for Services	\$ 2,052,826	\$ 2,122,629	\$ 69,803
Operating Grants and Contributions	1,536,982	1,859,909	322,927
Capital Grants and Contributions	261,625	276,223	14,598
Total Program Revenues	3,851,433	4,258,761	407,328
General Revenues:			
Property Taxes	2,245,231	2,098,203	(147,028)
Income Taxes	3,707,203	4,329,652	622,449
Other Local Taxes	226,369	234,767	8,398
Revenue In Lieu of Taxes		117,250	117,250
Grants and Entitlements not Restricted to			
Specific Programs	615,722	631,600	15,878
Unrestricted Investment Earnings	235,276	45,088	(190,188)
Miscellaneous	211,121	162,568	(48,553)
Total General Revenues	7,240,922	7,619,128	378,206
Total Revenues	11,092,355	11,877,889	785,534
Program Expenses:			
General Government	2,648,526	2,483,534	(164,992)
Security of Persons and Property	6,487,657	6,153,341	(334,316)
Public Health Services	1,538	7,326	5,788
Leisure Time Activities	54,571	89,861	35,290
Community and Economic Development	547,217	493,978	(53,239)
Transportation	1,650,345	1,615,961	(34,384)
Interest and Fiscal Charges	138,286	119,015	(19,271)
Total Expenses	11,528,140	10,963,016	(565,124)
Change in Net Assets	(435,785)	914,873	1,350,658
Net Assets at Beginning of Year	16,523,254	16,087,469	(435,785)
Net Assets at End of Year	\$16,087,469	\$17,002,342	\$914,873

#### **Governmental Activities**

Program revenues are primarily represented by charges for permits, fines, and departmental services, as well as restricted intergovernmental revenues.

Operating Grants and Contributions increased \$322,927 due primarily to an increase in grant monies for transportation projects and federal grant monies related to police protection.

The 1.5 percent income tax is the largest source of revenue for the City of Riverside. The large increase can be attributed to an overestimate of income taxes receivable in prior years associated with a lottery winner. Actual income tax revenues from this individual were lower than the estimated receivable causing the 2008 income taxes revenue to be low. The 2009 income tax revenue amount is consistent with other years' income tax revenues and much higher than 2008 leading to the large increase in the revenue figure and the main reason net assets increased from 2008.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2009 (UNAUDITED) (Continued)

During the year, the City had a tax increment financing agreement that granted real property tax exemptions to landowners for improvements made to their properties. The City requires the owners to make an annual payment to the City in lieu of taxes in the amount that would be payable on the increase in the value of the property if not for the exemption.

Overall expenses decreased \$565,124 during 2009. The main decreases were in general government and security of persons and property. General government and security of persons and property decreased due to the City being conservative and closely monitoring expenditures.

Governmental program expenses as a percentage of total governmental expenses for 2009 are expressed as follows:

General Government	22.65%
Security of Persons and Property	56.12%
Public Health Services	0.07%
Leisure Time Activities	0.82%
Community and Economic Development	4.51%
Transportation	14.74%
Interest and Fiscal Charges	1.09%
	100.00%

The above table clearly indicates the City's major source of expenses, 56.12 percent, is related to the implementation of safety services. A distant second, 22.65 percent, are general government related expenditures for the City. All other forms of governmental operations represent 21.23 percent of expenses.

## The City's Funds

Information about the City's funds starts on page 12 with the focus being on the major funds.

All governmental funds had total revenues of \$11,661,204 and total expenditures of \$10,957,982 at yearend.

Fund balance in the General Fund increased \$453,956 for 2009. The General Fund had total revenues of \$5,825,222, expenditures of \$1,662,292 and transfers out of \$3,708,974. The transfers out are the City's way of funding other operations of the City – mainly the police, fire and street departments. Through closely monitoring budgets, the City has been able to create a total fund balance of \$7,645,843.

The Fire Fund's balance increased \$41,371. This fund generates revenues mostly through a property tax levy and charges for ambulance runs. This revenue is not enough to cover expenditures. Therefore, the General Fund has subsidized this fund through transfers in the amount of \$821,932 for 2009.

The Street / Public Service Fund's balance decreased \$31,235. This fund also requires support from the General Fund. The beginning fund balance of \$94,059 was more than adequate to cover this decrease.

The Police Fund had an increase in fund balance of \$148,031. The City had an increase in federal grants related to police protection. The General Fund transferred money to subsidize this fund in the amount of \$2,192,561.

The DAP Facility Fund's balance increased \$162,109, the result of transfers from the General Fund.

The General Assessments Fund accounts for trash billing collections and special assessments to provide street lighting within the City. Fund balance increased \$11,765. The City sets rates to coincide with anticipated expenditures associated with trash collections and street lighting services.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2009 (UNAUDITED) (Continued)

#### **General Fund Budgeting Highlights**

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of receipts, disbursements and encumbrances. The City's budget is adopted on an object basis.

General Fund original and final budgeted revenues totaled \$6,026,354 and \$5,989,844, respectively. Actual revenues of \$5,806,570 were less than final budgeted amounts by \$183,274. Income tax revenue was lower than budgeted due to the struggling economy.

The increase in expenditures from the original to the final budget was \$66,223. Actual expenditures of \$1,690,657 were \$281,922 less than final budgeted expenditures of \$1,972,579. This decrease was primarily due to the City closely monitoring the expenditures relating to general government activities.

The City's ending unobligated cash balance for the General Fund was \$1,678,771 above the final budgeted amount.

## **Capital Assets and Debt Administration**

## **Capital Assets**

At the end of 2009, the City had \$8,792,090 invested in capital assets (net of accumulated depreciation) for governmental activities, a decrease of \$249,942 from the prior year. The decrease can be attributed to current year deprecation costs exceeding current year additions, along with deletions of capital assets that were not fully depreciated.

See Note 9 of the Notes to the Basic Financial Statements for more detailed information.

#### Debt

The City's outstanding long-term debt obligations at year-end included general obligation bonds in the amount of \$1,292,510. The City also had short-term notes in the amount of \$1,325,000. The City's long-term obligations also included capital leases and compensated absences for governmental activities.

See Notes 13, 14 and 15 of the Notes to the Basic Financial Statements for more detailed information on the City's debt.

## **Contacting the City's Finance Department**

This financial report is designed to provide our citizens, taxpayers, creditors and investors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the City's Finance Director, Bob Gillian, at 1791 Harshman Road, Riverside, Ohio 45424.

### STATEMENT OF NET ASSETS DECEMBER 31, 2009

	Primary Government	Component Unit	
	Governmental	Riverside Community	Total Reporting
	Activities	Improvement Corporation	Entity
Assets:			
Equity in Pooled Cash and Cash Equivalents	\$8,216,596		\$8,216,596
Accounts Receivable	482,935		482,935
Accrued Interest Receivable	17,508		17,508
Intergovernmental Receivable	1,063,427		1,063,427
Income Taxes Receivable	1,616,968		1,616,968
Property Taxes Receivable	2,218,944		2,218,944
Other Local Taxes Receivable	58,373		58,373
Revenue In Lieu of Taxes Receivable	158,686		158,686
Special Assessments Receivable	19,756		19,756
Due from Component Unit	109,941		109,941
Real Estate Held for Resale		\$109,941	109,941
Capital Assets:			,
Non-depreciable Capital Assets	2,767,764		2,767,764
Depreciable Capital Assets, Net	6,024,326		6,024,326
Total Assets	22,755,224	109,941	22,865,165
Liabilities:			
Accounts Payable	153,145		153,145
Contracts Payable	26,489		26,489
Accrued Wages and Benefits Payable	79,574		79,574
Intergovernmental Payable	542,549		542,549
Deferred Revenue	2,126,395		2,126,395
Accrued Vacation Leave Payable	17,119		17,119
Accrued Interest Payable	7,697		7,697
Notes Payable	1,325,000		1,325,000
Long-Term Liabilities:			
Due Within One Year	376,961		376,961
Due in More Than One Year	1,097,953	109,941	1,207,894
Total Liabilities	5,752,882	109,941	5,862,823
Net Assets:			
Invested in Capital Assets, Net of Related Debt	6,170,559		6,170,559
Restricted for:			
Capital Outlay	419,825		419,825
Transportation	624,817		624,817
Security of Persons and Property	313,294		313,294
Other Purposes	349,667		349,667
Budget Stabilization	540,634		540,634
Unrestricted	8,583,546		8,583,546
Total Net Assets	\$17,002,342	\$0	\$17,002,342

## STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2009

			Program Revenu	es	Net (Expense) Revenue and Changes in Net Assets
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Total Governemental Activities
Governmental Activities:					
General Government	\$2,483,534	\$1,040,468			(\$1,443,066)
Security of Persons and Property	6,153,341	1,028,504	\$543,324		(4,581,513)
Public Health Services	7,326	500			(6,826)
Leisure Time Activities	89,861				(89,861)
Community and Economic Development	493,978			\$276,223	(217,755)
Transportation	1,615,961	53,157	1,316,585		(246,219)
Interest and Fiscal Charges	119,015				(119,015)
Total Governmental Activities	\$10,963,016	\$2,122,629	\$1,859,909	\$276,223	(6,704,255)

## General Revenues:

Property Taxes Levied for:	
General Purposes	397,835
Public Safety	1,700,368
Income Taxes Levied for General Purposes	4,329,652
Other Local Taxes	234,767
Revenue In Lieu of Taxes	117,250
Grants and Entitlements not	
Restricted to Specific Programs	631,600
Interest	45,088
Miscellaneous	162,568
Total General Revenues	7,619,128
Change in Net Assets	914,873
Net Assets at Beginning of Year	16,087,469
Net Assets at End of Year	\$17,002,342

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# BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2009

	General Fund	Fire Fund	Street / Public Service Fund
Assets:			
Equity in Pooled Cash and			
Cash Equivalents	\$7,153,651	\$33,958	\$83,970
Receivables:			
Accounts		351,728	41,724
Accrued Interest	17,508		
Intergovernmental	419,080	45,351	412,718
Income Taxes	1,616,968		
Property Taxes	381,419	595,893	
Other Local Taxes	58,373		
Revenue In Lieu of Taxes			
Special Assessments			3,641
Interfund	117,232		
Due from Component Unit			
Total Assets	9,764,231	1,026,930	542,053
Liabilities and Fund Balances:			
Liabilities:			
Accounts Payable	102,074	2,467	26,609
Contracts Payable			13,102
Accrued Wages and Benefits Payable	7,884	22,272	12,443
Intergovernmental Payable	41,575	152,257	39,717
Accrued Interest Payable			
Accrued Vacation Leave Payable	8,855	7,799	
Interfund Payable			
Deferred Revenue	1,958,000	933,048	387,358
Notes Payable			
Total Liabilities	2,118,388	1,117,843	479,229
Fund Balances:			
Reserved for Encumbrances	35,975	22,923	50,553
Unreserved:			
Designated:			
Budget Stabilization	540,634		
Undesignated, (Deficit) Reported in:			
General Fund	7,069,234		
Special Revenue Funds		(113,836)	12,271
Debt Service Fund		· · · ·	
Capital Projects Funds			
Total Fund Balances (Deficit)	7,645,843	(90,913)	62,824
		<b>.</b>	
Total Liabilities and Fund Balances	\$9,764,231	\$1,026,930	\$542,053

Police Fund	DAP Facility Fund	General Assessments Fund	Non-major Funds	Total Governmental Funds
\$82,053	\$35,027	\$141,816	\$686,121	\$8,216,596
		89,483		482,935
				17,508
110,769			75,509	1,063,427
				1,616,968
1,241,632				2,218,944
				58,373
	158,686			158,686
		16,115		19,756
				117,232
			109,941	109,941
1,434,454	193,713	247,414	871,571	14,080,366
13,351 36,460 225,111 138	2,961 4,170	13,387 77,330	8,644 515 3,598 327	153,145 26,489 79,574 542,549 4,170 17,119
			117,232	117,232
1,347,293	158,686	105,598	165,278	5,055,261
	1,325,000			1,325,000
1,622,353	1,490,817	196,315	295,594	7,320,539
55,745			84,117	249,313
				540,634
(243,644)	(1,297,104)	51,099	215,621 4 276,235	7,069,234 (1,375,593) 4 276,235
(187,899)	(1,297,104)	51,099	575,977	6,759,827
\$1,434,454	\$193,713	\$247,414	\$871,571	\$14,080,366

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2009

Total Governmental Fund Balances		\$6,759,827
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Capital assets used in governmental activities are not financial resources		
and therefore are not reported in the funds. These assets consist of:		
Land	\$2,767,764	
Land Improvements	428,784	
Buildings and Building Improvements	2,332,996	
Machinery and Equipment	2,052,520	
Vehicles	2,994,301	
Infrastructure	3,257,942	
Accumulated Depreciation	(5,042,217)	
Total		8,792,090
Other long-term assets are not available to pay for current-period		
expenditures and therefore are deferred in the funds:		
Income Taxes	1,249,051	
Property Taxes	170,391	
Other Local Taxes	58,373	
Revenue in Lieu of Taxes	80,844	
Special Assessments	19,756	
Intergovernmental	798,460	
Accounts	425,108	
Loans	109,941	
Interest	16,942	
Total	<u>·</u>	2,928,866
In the Statement of Activities, interest is accrued on outstanding general		
obligation bonds, whereas in governmental funds, an interest expenditure		
is reported when due		
Accrued Interest Payable		(3,527)
Some liabilities are not due and payable in the current period and		
therefore are not reported in the funds:		
General Obligation Bonds	(1,292,510)	
Compensated Absences	(178,383)	
Capital Leases	(4,021)	
Total		(1,474,914)
Net Assets of Governmental Activities		\$17,002,342
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# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

Revenues:   \$4,229,056     Income Taxes   \$4,229,056     Property Taxes   387,786   \$571,131     Other Local Taxes   232,739   \$67,727     Intergovernmental   877,312   153,567   882,878     Charges for Services   766,421   10,459     Licenses and Permits   53,592   766,421   10,459     Fines and Forfeitures   16,306   35,447   64,175     Total Revenues   5,825,222   1,526,566   1,025,239     Expenditures:   Current Operations and Maintenance:   General Government   1,258,207     General Government   1,258,207   2,152,267   1,348,580     Cary of Operations and Maintenance:   50,258   1,025,239     General Government   1,258,207   2,152,267     Public Health Services   50,258   1,348,580     Cary of Operations and Property   43,497   2,152,267     Public Health Services   50,258   2,307,127   1,514,522     Community and Economic Development   303,303   1,348,580   2,176		General Fund	Fire Fund	Street / Public Service Fund
Property Taxes   387,786   \$571,131     Other Local Taxes   232,739   Revenue in Lieu of Taxes   567,727     Revenue in Lieu of Taxes   \$67,727   153,567   882,878     Special Assessments   \$77,312   153,567   882,878     Charges for Services   766,421   10,459     Licenses and Permits   28,431   16,306   35,447   64,175     Total Revenues   5,825,222   1,526,566   1,025,239   1526,566   1,025,239     Expenditures:   Current Operations and Maintenance:   General Government   1,258,207   Security of Persons and Property   43,497   2,152,267     Public Health Services   50,258   Community and Economic Development   303,303   13,348,580     Capital Outlay   136,577   Debt Service:   1   1,548,500   2,176     Principal Retirement   6,588   120,000   27,189   1   1   1     Interest and Fiscal Charges   1,662,292   2,307,127   1,514,522   1   1   1   1   1   1   1	Revenues:			
Other Local Taxes   232,739     Revenue in Lieu of Taxes   \$67,727     Special Assessments   \$77,312   153,567     Intergovernmental   877,312   153,567     Charges for Services   766,421   10,459     Licenses and Permits   53,592   1,526,566   1,025,239     Expenditures   1,6,306   35,447   64,175     Interest   28,431   1,056,566   1,025,239     Expenditures:   Current Operations and Maintenance:   6.826,222   1,526,566   1,025,239     Expenditures:   Current Operations and Property   43,497   2,152,267   Public Health Services     Leisure Time Activities   50,258   50,258   Community and Economic Development   303,303   1,348,580     Transportation   1,348,580   2,176   136,577   Debt Service:   1     Principal Retirement   6,588   120,000   27,189   1     Interest and Fiscal Charges   1,662,292   2,307,127   1,514,522     Excess of Revenues Over (Under) Expenditures   4,162,930   (780,561)	Income Taxes	\$4,229,056		
Revenue in Lieu of Taxes   \$67,727     Special Assessments   \$67,727     Intergovernmental   877,312   153,567   882,878     Charges for Services   766,421   10,459     Licenses and Permits   53,592   1     Interest   28,431   10,459     Interest   28,431   1,025,239     Expenditures:   28,431   1,025,239     Current Operations and Maintenance:   6   1,025,239     General Government   1,258,207   2,152,267     Public Health Services   50,258   1,025,239     Leisure Time Activities   50,258   2,152,267     Public Health Services   50,258   2,152,267     Public Health Services   50,258   2,152,267     Public Health Services   50,258   2,176     Capital Outlay   136,577   136,577     Debt Service:   9   2,307,127   1,514,522     Excess of Revenues Over (Under) Expenditures   4,162,930   (780,561)   (489,283)     Other Financing Sources (Uses)   (3,708,974)	Property Taxes	387,786	\$571,131	
Special Assessments   \$67,727     Intergovernmental   877,312   153,567   882,878     Charges for Services   766,421   10,459     Licenses and Permits   53,592   1     Fines and Forfeitures   16,306   35,447   64,175     Interest   28,431   1   0,525,232   1,526,566   1,025,239     Expenditures:   Current Operations and Maintenance:   General Government   1,258,207   Security of Persons and Property   43,497   2,152,267     Public Health Services   50,258   Community and Economic Development   303,303   1     Transportation   1,348,580   2,176   1   1     Principal Retirement   6,588   120,000   27,189     Interest and Fiscal Charges   439   34,860   2,176     Total Expenditures   1,662,292   2,307,127   1,514,522     Excess of Revenues Over (Under) Expenditures   4,162,930   (780,561)   (489,283)     Other Financing Sources (Uses):   (3,708,974)   821,932   458,048     Transfers In	Other Local Taxes	232,739		
Intergovernmental   877,312   153,567   882,878     Charges for Services   766,421   10,459     Licenses and Pormits   53,592   1     Fines and Forfeitures   16,306   35,447   64,175     Interest   28,431   1   64,175   64,175     Total Revenues   5,825,222   1,526,566   1,025,239     Expenditures:   Current Operations and Maintenance:   General Government   1,258,207     Security of Persons and Property   43,497   2,152,267   9     Public Health Services   50,258   0   0     Leisure Time Activities   50,258   0   0     Community and Economic Development   303,303   1   1348,580     Transportation   1,348,580   2,176   1     Principal Retirement   6,588   120,000   27,189     Interest and Fiscal Charges   4,162,930   (780,561)   (489,283)     Other Financing Sources (Uses):   1,662,292   2,307,127   1,514,522     Excess of Revenues Over (Under) Expenditures	Revenue in Lieu of Taxes			
Charges for Services   766,421   10,459     Licenses and Permits   53,592   1     Fines and Forfeitures   16,306   35,447   64,175     Interest   28,431   10,25,239   1,526,566   1,025,239     Expenditures:   5,825,222   1,526,566   1,025,239     Current Operations and Maintenance:   General Government   1,258,207   Security of Persons and Property   43,497   2,152,267     Public Health Services   50,258   Community and Economic Development   303,303   1,348,580     Capital Outlay   136,577   136,577   1,562,292   2,307,127   1,514,522     Excess of Revenues Over (Under) Expenditures   4,162,930   (780,561)   (489,283)     Other Financing Sources (Uses):   1,662,292   2,307,127   1,514,522     Excess of Revenues Over (Under) Expenditures   4,162,930   (780,561)   (489,283)     Other Financing Sources (Uses):   1,3708,974)   821,932   458,048     Transfers In   1,3708,974)   821,932   458,048     Transfers Out   (3,708,974)	Special Assessments			\$67,727
Licenses and Permits   53,592     Fines and Forfeitures   28,431     Miscellaneous   16,306   35,447   64,175     Total Revenues   5,825,222   1,526,566   1,025,239     Expenditures:   0   1,528,207   5,825,222   1,522,666   1,025,239     Expenditures:   0   1,258,207   5,825,222   1,52,267   9     Public Health Services   0   2,152,267   9   9   9   1,348,580   1,348,580   1,348,580   1,348,580   0   2,176   136,577   9   9   136,577   9   9   136,577   136,577   136,577   136,577   136,577   136,522   2,307,127   1,514,522   1,522,265   1,522,265   1,52,52,227   1,514,522   136,577     Debt Service:   9   136,577   136,577   136,577   136,577   136,577   136,522   2,307,127   1,514,522   1,522,266   1,522,266   1,522,267   136,577     Debt Service:   9   1,662,292   2,307,127   1	Intergovernmental	877,312	153,567	882,878
Fines and Forfeitures 28,431   Interest 28,431   Miscellaneous 16,306 35,447 64,175   Total Revenues 5,825,222 1,526,566 1,025,239   Expenditures: Current Operations and Maintenance: 1,258,207 1,526,566 1,025,239   Security of Persons and Property 43,497 2,152,267 Public Health Services   Leisure Time Activities 50,258 50,258 1,348,580   Capital Outlay 136,577 136,677 136,577   Debt Service: Principal Retirement 6,588 120,000 27,189   Interest and Fiscal Charges 439 34,860 2,176   Total Expenditures 1,662,292 2,307,127 1,514,522   Excess of Revenues Over (Under) Expenditures 4,162,930 (780,561) (489,283)   Other Financing Sources (Uses): 3,708,974) 321,932 458,048   Transfers In 821,932 458,048 1,239   Total Other Financing Sources (Uses) (3,708,974) 821,932 458,048   Net Change in Fund Balance 453,956 41,371 (31,235)	Charges for Services		766,421	10,459
Interest Miscellaneous   28,431 16,306   35,447   64,175     Total Revenues   5,825,222   1,526,566   1,025,239     Expenditures: Current Operations and Maintenance: General Government   1,258,207   5,825,222   1,52,267     Public Health Services   1,258,207   50,258   50,258   50,258   1,348,580     Capital Outlay   136,577   50,258   1,348,580   1,36,577     Debt Service:   1,662,292   2,307,127   1,514,522     Principal Retirement   6,588   120,000   27,189     Interest and Fiscal Charges   1,662,292   2,307,127   1,514,522     Excess of Revenues Over (Under) Expenditures   4,162,930   (780,561)   (489,283)     Other Financing Sources (Uses):   Transfers In Transfers Out   3(3,708,974)   21,932   458,048     Transfers Out   (3,708,974)   821,932   458,048     Total Other Financing Sources (Uses)   (3,708,974)   821,932   458,048     Total Other Financing Sources (Uses)   (3,708,974)   821,932   458,048     Net Change in Fund Balance	Licenses and Permits	53,592		
Miscellaneous   16,306   35,447   64,175     Total Revenues   5,825,222   1,526,566   1,025,239     Expenditures:   Current Operations and Maintenance:   1,258,207   58207     General Government   1,258,207   2,152,267   1000     Public Health Services   50,258   50,258   1000     Community and Economic Development   303,303   1,348,580   136,577     Debt Service:   Principal Retirement   6,588   120,000   27,189     Interest and Fiscal Charges   439   34,860   2,176     Total Expenditures   4,162,930   (780,561)   (489,283)     Other Financing Sources (Uses):   (3,708,974)   821,932   458,048     Transfers In   (3,708,974)   821,932   458,048     Transfers Out   (3,708,974)   821,932   458,048     Net Change in Fund Balance   453,956   41,371   (31,235)     Fund Balances (Deficit) at Beginning of Year   7,191,887   (132,284)   94,059	Fines and Forfeitures			
Total Revenues   5,825,222   1,526,566   1,025,239     Expenditures:   Current Operations and Maintenance:   1,258,207   Security of Persons and Property   43,497   2,152,267     Public Health Services   Leisure Time Activities   50,258   Community and Economic Development   303,303   1,348,580     Transportation   1,348,580   136,577   136,577     Debt Service:   Principal Retirement   6,588   120,000   27,189     Interest and Fiscal Charges   439   34,860   2,176     Total Expenditures   1,662,292   2,307,127   1,514,522     Excess of Revenues Over (Under) Expenditures   4,162,930   (780,561)   (489,283)     Other Financing Sources (Uses):   Transfers In   821,932   458,048     Transfers In   (3,708,974)   821,932   458,048     Net Change in Fund Balance   453,956   41,371   (31,235)     Fund Balances (Deficit) at Beginning of Year   7,191,887   (132,284)   94,059	Interest	28,431		
Expenditures:   Image: Current Operations and Maintenance:   Image: Current Operations and Property   Image: Current Operation and Properation and Property   Image: Current Operation		16,306	35,447	64,175
Current Operations and Maintenance:General Government1,258,207Security of Persons and Property43,497Public Health Services50,258Leisure Time Activities50,258Community and Economic Development303,303Transportation1,348,580Capital Outlay136,577Debt Service:7Principal Retirement6,588120,000Interest and Fiscal Charges43934,8602,1761,662,2922,307,127Total Expenditures1,662,2922,307,127Excess of Revenues Over (Under) Expenditures4,162,930(780,561)Other Financing Sources (Uses):3(3,708,974)821,932Transfers In821,932458,048Transfers Out(3,708,974)821,932Total Other Financing Sources (Uses)(3,708,974)821,932Net Change in Fund Balance453,95641,371(31,235)Fund Balances (Deficit) at Beginning of Year7,191,887(132,284)94,059	Total Revenues	5,825,222	1,526,566	1,025,239
General Government   1,258,207     Security of Persons and Property   43,497   2,152,267     Public Health Services   50,258     Leisure Time Activities   50,258     Community and Economic Development   303,303     Transportation   1,348,580     Capital Outlay   136,577     Debt Service:   1     Principal Retirement   6,588   120,000   27,189     Interest and Fiscal Charges   439   34,860   2,176     Total Expenditures   1,662,292   2,307,127   1,514,522     Excess of Revenues Over (Under) Expenditures   4,162,930   (780,561)   (489,283)     Other Financing Sources (Uses):   Transfers In   821,932   458,048     Transfers Out   (3,708,974)   821,932   458,048     Net Change in Fund Balance   453,956   41,371   (31,235)     Fund Balances (Deficit) at Beginning of Year   7,191,887   (132,284)   94,059	-			
Security of Persons and Property Public Health Services Leisure Time Activities   43,497   2,152,267     Leisure Time Activities   50,258   50,258     Community and Economic Development   303,303   1,348,580     Transportation   1,348,580   136,577     Debt Service:   Principal Retirement   6,588   120,000   27,189     Interest and Fiscal Charges   439   34,860   2,176     Total Expenditures   1,662,292   2,307,127   1,514,522     Excess of Revenues Over (Under) Expenditures   4,162,930   (780,561)   (489,283)     Other Financing Sources (Uses):   3,708,974)   821,932   458,048     Transfers In   821,932   458,048   130,303     Total Other Financing Sources (Uses)   (3,708,974)   821,932   458,048     Net Change in Fund Balance   453,956   41,371   (31,235)     Fund Balances (Deficit) at Beginning of Year   7,191,887   (132,284)   94,059	-	1 259 207		
Public Health Services Leisure Time Activities50,258 50,303Community and Economic Development303,303Transportation1,348,580 136,577Capital Outlay136,577Debt Service:1Principal Retirement6,588Interest and Fiscal Charges43934,8602,176Total Expenditures1,662,292Excess of Revenues Over (Under) Expenditures4,162,930Other Financing Sources (Uses):821,932Transfers In Total Other Financing Sources (Uses)(3,708,974) (3,708,974)Net Change in Fund Balance453,956Hund Balances (Deficit) at Beginning of Year7,191,887(132,284)94,059			2 152 267	
Leisure Time Activities   50,258     Community and Economic Development   303,303     Transportation   1,348,580     Capital Outlay   136,577     Debt Service:   136,577     Principal Retirement   6,588   120,000   27,189     Interest and Fiscal Charges   439   34,860   2,176     Total Expenditures   1,662,292   2,307,127   1,514,522     Excess of Revenues Over (Under) Expenditures   4,162,930   (780,561)   (489,283)     Other Financing Sources (Uses):   Transfers In   821,932   458,048     Transfers Out   (3,708,974)   821,932   458,048     Net Change in Fund Balance   453,956   41,371   (31,235)     Fund Balances (Deficit) at Beginning of Year   7,191,887   (132,284)   94,059		43,497	2,152,207	
Community and Economic Development   303,303     Transportation   1,348,580     Capital Outlay   136,577     Debt Service:   1     Principal Retirement   6,588   120,000   27,189     Interest and Fiscal Charges   439   34,860   2,176     Total Expenditures   1,662,292   2,307,127   1,514,522     Excess of Revenues Over (Under) Expenditures   4,162,930   (780,561)   (489,283)     Other Financing Sources (Uses):   Transfers In   821,932   458,048     Transfers Out   (3,708,974)   821,932   458,048     Net Change in Fund Balance   453,956   41,371   (31,235)     Fund Balances (Deficit) at Beginning of Year   7,191,887   (132,284)   94,059		50 258		
Transportation 1,348,580   Capital Outlay 136,577   Debt Service: 136,577   Principal Retirement 6,588 120,000 27,189   Interest and Fiscal Charges 439 34,860 2,176   Total Expenditures 1,662,292 2,307,127 1,514,522   Excess of Revenues Over (Under) Expenditures 4,162,930 (780,561) (489,283)   Other Financing Sources (Uses): Transfers In 821,932 458,048   Transfers Out (3,708,974) 821,932 458,048   Net Change in Fund Balance 453,956 41,371 (31,235)   Fund Balances (Deficit) at Beginning of Year 7,191,887 (132,284) 94,059				
Capital Outlay 136,577   Debt Service: 1   Principal Retirement 6,588 120,000 27,189   Interest and Fiscal Charges 439 34,860 2,176   Total Expenditures 1,662,292 2,307,127 1,514,522   Excess of Revenues Over (Under) Expenditures 4,162,930 (780,561) (489,283)   Other Financing Sources (Uses): 1 821,932 458,048   Transfers In (3,708,974) 821,932 458,048   Transfers Out (3,708,974) 821,932 458,048   Net Change in Fund Balance 453,956 41,371 (31,235)   Fund Balances (Deficit) at Beginning of Year 7,191,887 (132,284) 94,059		303,303		1 2/0 500
Debt Service:     Principal Retirement   6,588   120,000   27,189     Interest and Fiscal Charges   439   34,860   2,176     Total Expenditures   1,662,292   2,307,127   1,514,522     Excess of Revenues Over (Under) Expenditures   4,162,930   (780,561)   (489,283)     Other Financing Sources (Uses):   Transfers In   821,932   458,048     Transfers Out   (3,708,974)   821,932   458,048     Net Change in Fund Balance   453,956   41,371   (31,235)     Fund Balances (Deficit) at Beginning of Year   7,191,887   (132,284)   94,059	•			
Principal Retirement 6,588 120,000 27,189   Interest and Fiscal Charges 439 34,860 2,176   Total Expenditures 1,662,292 2,307,127 1,514,522   Excess of Revenues Over (Under) Expenditures 4,162,930 (780,561) (489,283)   Other Financing Sources (Uses): Transfers In 821,932 458,048   Transfers Out (3,708,974) 821,932 458,048   Net Change in Fund Balance 453,956 41,371 (31,235)   Fund Balances (Deficit) at Beginning of Year 7,191,887 (132,284) 94,059				150,577
Interest and Fiscal Charges 439 34,860 2,176   Total Expenditures 1,662,292 2,307,127 1,514,522   Excess of Revenues Over (Under) Expenditures 4,162,930 (780,561) (489,283)   Other Financing Sources (Uses): 3,708,974) 821,932 458,048   Transfers In (3,708,974) 821,932 458,048   Total Other Financing Sources (Uses) (3,708,974) 821,932 458,048   Net Change in Fund Balance 453,956 41,371 (31,235)   Fund Balances (Deficit) at Beginning of Year 7,191,887 (132,284) 94,059		6 588	120.000	27 180
Total Expenditures 1,662,292 2,307,127 1,514,522   Excess of Revenues Over (Under) Expenditures 4,162,930 (780,561) (489,283)   Other Financing Sources (Uses): 821,932 458,048   Transfers In 821,932 458,048   Total Other Financing Sources (Uses) (3,708,974) 821,932 458,048   Net Change in Fund Balance 453,956 41,371 (31,235)   Fund Balances (Deficit) at Beginning of Year 7,191,887 (132,284) 94,059	•			
Excess of Revenues Over (Under) Expenditures 4,162,930 (780,561) (489,283)   Other Financing Sources (Uses): 821,932 458,048   Transfers In 821,932 458,048   Transfers Out (3,708,974) 821,932 458,048   Total Other Financing Sources (Uses) (3,708,974) 821,932 458,048   Net Change in Fund Balance 453,956 41,371 (31,235)   Fund Balances (Deficit) at Beginning of Year 7,191,887 (132,284) 94,059	-			
Other Financing Sources (Uses):   821,932   458,048     Transfers In   (3,708,974)		1,002,202	2,307,127	1,014,022
Transfers In 821,932 458,048   Transfers Out (3,708,974) 821,932 458,048   Total Other Financing Sources (Uses) (3,708,974) 821,932 458,048   Net Change in Fund Balance 453,956 41,371 (31,235)   Fund Balances (Deficit) at Beginning of Year 7,191,887 (132,284) 94,059	Excess of Revenues Over (Under) Expenditures	4,162,930	(780,561)	(489,283)
Transfers In 821,932 458,048   Transfers Out (3,708,974) 821,932 458,048   Total Other Financing Sources (Uses) (3,708,974) 821,932 458,048   Net Change in Fund Balance 453,956 41,371 (31,235)   Fund Balances (Deficit) at Beginning of Year 7,191,887 (132,284) 94,059	Other Financing Sources (Uses):			
Transfers Out (3,708,974)   Total Other Financing Sources (Uses) (3,708,974)   Net Change in Fund Balance 453,956   Fund Balances (Deficit) at Beginning of Year 7,191,887   (132,284) 94,059	,		821.932	458.048
Total Other Financing Sources (Uses) (3,708,974) 821,932 458,048   Net Change in Fund Balance 453,956 41,371 (31,235)   Fund Balances (Deficit) at Beginning of Year 7,191,887 (132,284) 94,059		(3.708.974)	,	,
Fund Balances (Deficit) at Beginning of Year7,191,887(132,284)94,059			821,932	458,048
	Net Change in Fund Balance	453,956	41,371	(31,235)
Fund Balances (Deficit) at End of Year   \$7,645,843   (\$90,913)   \$62,824	Fund Balances (Deficit) at Beginning of Year	7,191,887	(132,284)	94,059
	Fund Balances (Deficit) at End of Year	\$7,645,843	(\$90,913)	\$62,824

Police Fund	DAP Facility Fund	General Assessments Fund	Non-major Funds	Total Governmental Funds
\$1,085,783				\$4,229,056 2,044,700 232,739
335,324	\$36,406	\$177,900 979,439	\$571,448 500	36,406 245,627 2,820,529 1,756,819
40,076 45,040	1,375		508 10,378	53,592 40,584 38,809 162,343
1,506,223	37,781	1,157,339	582,834	11,661,204
		074 074		
3,509,761		974,674 170,900	51,106 7,168	2,232,881 5,927,531 7,168 50,258
40,992	7,331		3,201 15,875 521,729	313,835 1,364,455 699,298
			88,600	242,377
0.550.750	56,965		25,739	120,179
3,550,753	64,296	1,145,574	713,418	10,957,982
(2,044,530)	(26,515)	11,765	(130,584)	703,222
2,192,561	188,624		94,128 (46,319)	3,755,293 (3,755,293)
2,192,561	188,624		47,809	
148,031	162,109	11,765	(82,775)	703,222
(335,930)	(1,459,213)	39,334	658,752	6,056,605
(\$187,899)	(\$1,297,104)	\$51,099	\$575,977	\$6,759,827

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2009

Net Change in Fund Balances - Total Governmental Funds		\$703,222
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are: Capital Assets Additions	466,095	
	,	
Depreciation	(555,033)	(88,938)
Excess of Capital Outlay under Depreciation Expense		(00,930)
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the Statement of Activities, a gain or loss is reported for each sale.		
Loss on Disposal of Capital Assets		(161,004)
Some revenues that will not be collected for several months after the City's year-end are not considered "available" revenues and are deferred in the governmental funds. Deferred revenues changed by these amounts this year:		( )
Income Taxes	100,596	
Property Taxes	53,503	
Other Local Taxes	2,028	
Revenue In Lieu of Taxes	80,844	
Special Assessments	(37,915)	
Intergovernmental	(52,797)	
Charges for Services	63,922	
Miscellaneous	225	
Accrued Interest	6,279	040.005
		216,685
Repayment of long-term obligations is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. In the current year, these amounts consist of:		
Bond Anticipation Note Payments	20,370	
General Obligation Bonds Payments	215,419	
Capital Lease Payments	6,588	
		242,377
Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the Statement of Activites; however,		
interest expense is recognized as the interest accrues, regardless of when it is due. The additional amount of interest on the Statement of Activities is the result of the following: Net Decrease in Accrued Interest		1,164
Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds. These activities consist of:		
Decrease in Compensated Absences		1,367
·	•	
Change in Net Assets of Governmental Activities		\$914,873
	·	

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (NON-GAAP BASIS) AND ACTUAL GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2009

	Original Budget	Final Budget	Budgetary Actual	Variance Positive (Negative)
Revenues:				
Income Taxes	\$4,512,187	\$4,489,944	\$4,263,886	(\$226,058)
Property Taxes	427,913	419,000	387,786	(31,214)
Other Local Taxes	236,164	235,000	232,739	(2,261)
Intergovernmental	692,916	689,500	775,981	86,481
Licenses and Permits	41,605	41,400	53,592	12,192
Interest	100,495	100,000	76,280	(23,720)
Miscellaneous	15,074	15,000	16,306	1,306
Total Revenues	6,026,354	5,989,844	5,806,570	(183,274)
Expenditures:				
Current Operations and Maintenance:				
General Government	1,465,938	1,433,353	1,254,540	178,813
Security of Persons and Property	43,500	43,500	43,497	3
Leisure Time Activities	3,745	65,745	51,851	13,894
Community and Economic Development	393,071	429,171	340,769	88,402
Capital Outlay	102	810		810
Total Expenditures	1,906,356	1,972,579	1,690,657	281,922
Excess of Revenues Over Expenditures	4,119,998	4,017,265	4,115,913	98,648
Other Financing Sources (Uses):				
Advances In			365,868	365,868
Transfers Out	(5,337,232)	(5,308,229)	(3,708,974)	1,599,255
Advances Out			(385,000)	(385,000)
Total Other Financing Sources (Uses)	(5,337,232)	(5,308,229)	(3,728,106)	1,580,123
Net Change in Fund Balance	(1,217,234)	(1,290,964)	387,807	1,678,771
Fund Balance at Beginning of Year	6,591,783	6,591,783	6,591,783	
Prior Year Encumbrances	152,261	152,261	152,261	
Fund Balance at End of Year	\$5,526,810	\$5,453,080	\$7,131,851	\$1,678,771

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (NON-GAAP BASIS) AND ACTUAL FIRE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

	Original Budget	Final Budget	Budgetary Actual	Variance Positive (Negative)
Revenues:				
Property Taxes	\$658,461	\$652,000	\$571,131	(\$80,869)
Intergovernmental			153,567	153,567
Charges for Services	676,867	679,000	747,512	68,512
Miscellaneous	9,969	10,000	35,795	25,795
Total Revenues	1,345,297	1,341,000	1,508,005	167,005
Expenditures:				
Current Operations and Maintenance:				
Security of Persons and Property	2,612,076	2,525,258	2,264,171	261,087
Capital Outlay	9,702	9,702		9,702
Debt Service:				
Principal Retirement	120,000	120,000	120,000	
Interest and Fiscal Charges	34,860	34,860	34,860	
Total Expenditures	2,776,638	2,689,820	2,419,031	270,789
Excess of Revenues Under Expenditures	(1,431,341)	(1,348,820)	(911,026)	437,794
Other Financing Sources:				
Transfers In	1,363,716	1,368,013	821,932	(546,081)
Net Change in Fund Balance	(67,625)	19,193	(89,094)	(108,287)
Fund Balance at Beginning of Year	27,261	27,261	27,261	
Prior Year Encumbrances	67,546	67,546	67,546	
Fund Balance at End of Year	\$27,182	\$114,000	\$5,713	(\$108,287)

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (NON-GAAP BASIS) AND ACTUAL STREET / PUBLIC SERVICE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

	Original Budget	Final Budget	Budgetary Actual	Variance Positive (Negative)
Revenues:				· · · · ·
Special Assessments	\$66,000	\$66,000	\$67,727	\$1,727
Intergovernmental	825,000	825,000	883,413	58,413
Charges for Services	30,000	30,000	10,459	(19,541)
Miscellaneous			63,669	63,669
Total Revenues	921,000	921,000	1,025,268	104,268
Expenditures:				
Current Operations and Maintenance:				
Transportation	1,643,605	1,613,665	1,460,847	152,818
Capital Outlay	234,146	285,341	184,042	101,299
Debt Service:				
Principal Retirement	27,189	27,189	27,189	
Interest and Fiscal Charges	2,948	2,948	2,176	772
Total Expenditures	1,907,888	1,929,143	1,674,254	254,889
Excess of Revenues Under Expenditures	(986,888)	(1,008,143)	(648,986)	359,157
Other Financing Sources:				
Transfers In	817,000	817,000	458,048	(358,952)
Net Change in Fund Balance	(169,888)	(191,143)	(190,938)	205
Fund Balance at Beginning of Year	17,842	17,842	17,842	
Prior Year Encumbrances	173,301	173,301	173,301	
Fund Balance at End of Year	\$21,255	\$0	\$205	\$205

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (NON-GAAP BASIS) AND ACTUAL POLICE FUND FOR THE YEAR ENDED DECEMBER 31, 2009

	Original Budget	Final Budget	Budgetary Actual	Variance Positive (Negative)
Revenues:				
Property Taxes	\$1,276,000	\$1,276,000	\$1,085,783	(\$190,217)
Intergovernmental			335,324	335,324
Fines and Forfeitures	31,000	31,000	41,037	10,037
Miscellaneous	10,000	10,000	42,419	32,419
Total Revenues	1,317,000	1,317,000	1,504,563	187,563
Expenditures: Current Operations and Maintenance:				
Security of Persons and Property	4,268,476	4,052,405	3,753,590	298,815
Capital Outlay	21,245	78,661	76,536	2,125
Total Expenditures	4,289,721	4,131,066	3,830,126	300,940
Excess of Revenues Under Expenditures	(2,972,721)	(2,814,066)	(2,325,563)	488,503
Other Financing Sources:				
Transfers In	2,841,664	2,841,664	2,192,561	(649,103)
Net Change in Fund Balance	(131,057)	27,598	(133,002)	(160,600)
Fund Balance at Beginning of Year	9,237	9,237	9,237	
Prior Year Encumbrances	124,472	124,472	124,472	
Fund Balance at End of Year	\$2,652	\$161,307	\$707	(\$160,600)

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (NON-GAAP BASIS) AND ACTUAL DAP FACILITY FUND FOR THE YEAR ENDED DECEMBER 31, 2009

	Original Budget	Final Budget	Budgetary Actual	Variance Positive (Negative)
Revenues:				
Revenue in Lieu of Taxes			\$36,406	\$36,406
Miscellaneous	\$259	\$259	1,375	1,116
Total Revenues	259	259	37,781	37,522
Expenditures:				
Current Operations and Maintenance:				
Community and Economic Development	38,200	38,200	6,762	31,438
Debt Service:				
Principal Retirement	1,451,000	1,451,000	1,451,000	
Interest and Fiscal Charges	64,059	64,059	58,624	5,435
Total Expenditures	1,553,259	1,553,259	1,516,386	36,873
Excess of Revenues Under Expenditures	(1,553,000)	(1,553,000)	(1,478,605)	74,395
Other Financing Sources:				
Transfers In	228,000	228,000	188,624	(39,376)
Bond Anticipation Notes Issued	1,325,000	1,325,000	1,325,000	
Total Other Financing Sources	1,553,000	1,553,000	1,513,624	(39,376)
Net Change in Fund Balance			35,019	35,019
Fund Balance at Beginning of Year	8	8	8	
Fund Balance at End of Year	\$8	\$8	\$35,027	\$35,019

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET (NON-GAAP BASIS) AND ACTUAL GENERAL ASSESSMENTS FUND FOR THE YEAR ENDED DECEMBER 31, 2009

	Original Budget	Final Budget	Budgetary Actual	Variance Positive (Negative)
Revenues:				( 3
Special Assessments	\$178,000	\$178,000	\$177,900	(\$100)
Charges for Services	979,520	979,520	979,439	(81)
Total Revenues	1,157,520	1,157,520	1,157,339	(181)
Expenditures:				
General Government	989,792	998,492	974,674	23,818
Security of Persons and Property	216,056	217,955	184,287	33,668
Total Expenditures	1,205,848	1,216,447	1,158,961	57,486
Excess of Revenues Under Expenditures	(48,328)	(58,927)	(1,622)	57,305
Other Financing Sources (Uses):				
Advances In	320,000	320,000	320,000	
Advances Out	(317,212)	(320,000)	(320,000)	
Total Other Financing Sources (Uses)	2,788			
Net Change in Fund Balance	(45,540)	(58,927)	(1,622)	57,305
Fund Balance at Beginning of Year	116,665	116,665	116,665	
Prior Year Encumbrances	13,386	13,386	13,386	
Fund Balance at End of Year	\$84,511	\$71,124	\$128,429	\$57,305

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009

## 1. DESCRIPTION OF THE CITY AND REPORTING ENTITY

The City of Riverside (the City) is a chartered municipal corporation established and operating under the laws of the State of Ohio and its charter. Mad River Township and the Village of Riverside merged in 1994 to become the City of Riverside. The City operates under a Council-Manager form of government. Elected officials include seven council members, one of which is the Mayor. Legislative power is vested in this seven member Council. All council members, including the Mayor, are elected to four year terms.

The City Manager, who is appointed by the Council, is the chief executive officer for the City. The administrative activities of the City are carried out by a Department of Finance, a Department of Law, a Department of Service and a Department of Safety. All department heads are hired by the City Manager with approval from Council, except for the Director of the Department of Law, who is appointed by Council.

## A. Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading.

The primary government of the City consists of all funds, departments and activities which are not legally separate from the City. They comprise the City's legal entity which provides various services including police protection, fire protection, health services, street maintenance and repairs, leisure time activities, and community and economic development. Council and the City Manager have direct responsibility for these activities.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the organization's budget, the issuance of its debt or the levying of its taxes.

The component unit column in the government-wide financial statements identifies the financial data of the City's discretely presented component unit, the Riverside Community Improvement Corporation. The Riverside Community Improvement Corporation is reported separately to emphasize that it is legally separate from the City.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

# 1. DESCRIPTION OF THE CITY AND REPORTING ENTITY (Continued)

#### 1. Riverside Community Improvement Corporation

The Riverside Community Improvement Corporation (CIC) was created as a not for profit corporation under Sections 1724.01 et. seq., Ohio Revised Code. The CIC is governed by a five member Board of Trustees, three of which are appointed officials of the City and two are elected officials of the City. The CIC provides services to the City by means of having acquired and sold real property to increase the opportunities for employment and strengthen the economic development of the City of Riverside. Based upon the significant services and resources provided by the City to the Riverside Community Improvement Corporation, the CIC is presented as a component unit of the City. This is because the nature and significance of the relationship is such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The Riverside Community Improvement Corporation operates on a fiscal year ending Separately issued financial statements can be obtained from the December 31. Riverside Community Improvement Corporation, 1791 Harshman Road, Riverside, Ohio, 45424.

The City is associated with five organizations, three of which are defined as jointly governed organizations, one as a related organization and one as a risk sharing pool. These organizations are the Miami Valley Regional Planning Commission, the Miami Valley Fire/EMS Alliance, the Economic Development/Government Equity Program, the Riverside Historical Society, and the Public Entities Pool of Ohio and are presented in Notes 18, 19, and 20 to the Basic Financial Statements.

The information in Notes 2 through 22 relate to the primary government. Information related to the discretely presented component unit is presented in Note 23.

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Riverside have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The City also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements. The more significant of the City's accounting policies are described below.

## A. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a Statement of Net Assets and a Statement of Activities, and fund financial statements, which provide a more detailed level of financial information.

## 1. Government-wide Financial Statements

The Statement of Net Assets and the Statement of Activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements normally distinguish between those activities of the City that are governmental in nature and those that are considered business-type activities. The City, however, has no business-type activities.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The Statement of Net Assets presents the financial condition of the governmental activities of the City at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program is self-financing or draws from the general revenues of the City.

#### 2. Fund Financial Statements

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

## B. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are two categories of funds utilized by the City: governmental and fiduciary.

## 1. Governmental Funds

Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

**General Fund** – This fund accounts for and reports all financial resources not accounted for in another fund. The General Fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio and the Charter of the City.

**Fire Fund** – This fund accounts for monies related to the fire department activities and the fire levy tax proceeds.

**Street / Public Service Fund** – This fund accounts for that portion of the State gasoline tax and motor vehicle registration fees designated for maintenance and repair of streets within the City.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Police Fund** – This fund accounts for monies received from the police levy tax proceeds, along with fines generated through safety enforcement within the City and transfers from the General Fund to finance the police department.

**DAP Facility Fund** – This fund accounts for monies related to the Center of Flight Project.

**General Assessments Fund** – This fund accounts for trash billing collections and special assessments to provide street lighting within the City.

The other governmental funds of the City account for grants and other resources whose use is restricted for a particular purpose.

## 2. Fiduciary Funds

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. The three types of trust funds should be used to report resources held and administered by the City when it is acting in a fiduciary capacity for individuals, private organizations, or other governments. These funds are distinguished by the existence of a trust agreement that affects the degree of management involvement and the length of time that the resources are held. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's only fiduciary fund is an agency fund which is used to account for money held for individuals and organizations for fire insurance settlements which will be relinquished to the individuals and organizations upon restoration of damaged property. Although there was activity during the year, fund balance of the agency fund was zero at December 31, 2009; therefore, no statements are presented.

## C. Measurement Focus

## 1. Government-wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and liabilities associated with the operation of the City are included on the Statement of Net Assets. The Statement of Activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net assets.

## 2. Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the governmental fund financial statements.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the financial statement of the fiduciary fund are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

## 1. Revenues – Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. "Measurable" means that the amount of the transaction can be determined and "available" means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within 31 days of year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, revenue in lieu of taxes, grants, entitlements and donations. On an accrual basis, revenue from income tax is recognized in the year in which the income is earned. Revenue from property taxes and revenue in lieu of taxes is recognized in the year for which the taxes are levied. (See Note 7.) Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income taxes, interest on investments, intergovernmental revenues (including motor vehicle license tax, gasoline tax, and local government assistance), grants, and charges for services.

## 2. Deferred Revenues

Deferred revenues arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes and revenue in lieu of taxes for which there is an enforceable legal claim as of December 31, 2009, but were levied to finance 2010 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met have also been recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## 3. Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

## E. Budgets and Budgetary Accounting

All funds, other than the agency fund, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations resolution is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the object level within each department. Budgetary modifications may only be made by resolution of Council.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as final budgeted amounts represent estimates from the amended certificate in force at the time final appropriations were passed by Council.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriations resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year, including all supplemental appropriations.

## F. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the City's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements.

During the year, investments were limited to Federal Agency Securities, United States Treasury Notes, a Money Market Mutual Fund, Negotiable Certificates of Deposit, and STAROhio. Investments are reported at fair value which is based on quoted market prices.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

STAROhio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price which is the price the investment could be sold for on December 31, 2009.

Interest income is distributed to the funds according to Ohio constitutional and statutory requirements. Interest revenue credited to the General Fund during 2009 amounted to \$28,431, which includes \$4,197 assigned from other funds.

Investments with an original maturity of three months or less at the time of purchase and investments of the cash management pool are presented on the financial statements as cash equivalents.

#### G. Interfund Receivables and Payables

On fund financial statements, outstanding interfund loans and unpaid interfund services are reported as "Interfund Receivable" and "Interfund Payable". Interfund balances are eliminated in the governmental activities column of the Statement of Net Assets.

#### H. Capital Assets

General capital assets are capital assets that are associated with and generally rise from governmental activities. They generally result from expenditures in governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost which is determined by indexing the current replacement cost back to the year of acquisition) and updated for additions and reductions during the year. Donated capital assets are recorded at their fair market values on the date donated. The City maintains a capitalization threshold of \$1,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are expensed.

All capital assets except for land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacements. Depreciation is computed using the straight-line method over the following useful lives:

Descriptions	Estimated Lives
Land Improvements	10-25 years
Buildings and Building Improvements	20-50 years
Machinery and Equipment	3-20 years
Vehicles	5-20 years
Infrastructure	10-60 years

The City's infrastructure consists of streets, a storm sewer system, light poles, street lights, traffic signals, and curbs. The City only reports the amounts acquired after 2003. General infrastructure assets acquired prior to January 1, 2004 are not reported in the Basic Financial Statements.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### I. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for all accumulated unused vacation time when earned for all employees after one year of service.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent it is probable that benefits will result in termination payments. The liability is an estimate based on the City's past experience of making termination payments.

## J. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as liabilities on the fund financial statements only to the extent that they are due for payment during the current year. Bonds, notes, and capital leases are recognized as liabilities on the governmental fund financial statements when due.

## K. Fund Balance Reserves and Designation

The City reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Reserves have been established for encumbrances. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund balance designations are established to indicate tentative planned expenditures of financial resources. The designations reflect the City's intentions and are subject to change. Designations are reported as part of unreserved fund balance. The City has a designation for budget stabilization.

## L. Internal Activity

Transfers within governmental activities are eliminated on the government-wide financial statements.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### M. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net assets restricted for other purposes include funds for the operation of recreational activities and improving the living environment of the City.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

The government-wide Statement of Net Assets reports \$2,248,237 of restricted net assets, \$540,634 of which is restricted by enabling legislation.

### N. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### 3. ACCOUNTABILITY

At December 31, 2009, the Fire, Police, and DAP Facility Special Revenue Funds, and the Ohio Public Works/Issue II and CDBG/Floral Park Project Capital Projects Funds had deficit fund balances of \$90,913, \$187,899, \$1,297,104, \$5,241 and \$8,342, respectively. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur. The deficit in the DAP Facility Special Revenue Fund is due to liabilities for bond anticipation notes payable being reported as a fund liability that will be eliminated when the bonds are issued or the notes are repaid.

During 2009, the City did not properly encumber all expenditures as required by Ohio Revised Code Section 5705.41(D). In addition, the City had funds where appropriations exceeded actual resources, which is prohibited by Ohio Revised Code Sections 5705.36(A)(2) and (A)(4).

# 4. BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis, as provided by law, is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual is presented for the General Fund and the major Special Revenue Funds on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and the GAAP basis are that:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

### 4. BUDGETARY BASIS OF ACCOUNTING

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Outstanding year-end encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP basis).
- 4. Notes issued are presented as other financing sources (budget basis) as opposed to liabilities on the balance sheet (GAAP basis).
- 5. Unrecorded cash represents amounts received but not included as revenue on the budget basis operating statements. These amounts are included as revenue on the GAAP basis operating statements.
- 6. Advances In and Advances Out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).

The adjustments necessary to convert the results of operations for the year on the GAAP basis to the budget basis for the General Fund and the major Special Revenue Funds are as follows:

	General Fund	Fire Fund	Street / Public Service Fund	Police Fund	DAP Facility Fund	General Assessments Fund
GAAP Basis	\$453,956	\$41,371	(\$ 31,235)	\$148,031	\$ 162,109	\$11,765
Revenue Accruals	(23,208)	(18,561)	29	(44,786)		
Expenditure Accruals	13,584	(83,659)	(75,967)	(154,901)	(1,090)	
Encumbrances	(41,949)	(28,245)	(83,765)	(81,346)	. ,	(13,387)
Debt Service						
Principal Retirement					(1,451,000)	
Note Proceeds					1,325,000	
Unrecorded Cash - 2008	24,705					
Unrecorded Cash - 2009	(20,149)					
Advances	(19,132)					
Budget Basis	\$387,807	(\$89,094)	(\$190,938)	(\$133,002)	\$35,019	(\$ 1,622)

# Net Change in Fund Balance

### 5. DEPOSITS AND INVESTMENTS

The investment and deposit of City monies are governed by the Ohio Revised Code and the City's charter. State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Active deposits must be maintained either as cash in the City Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

# 5. DEPOSITS AND INVESTMENTS (Continued)

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury notes, bills, bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
  - 3. Written repurchase agreements in the securities listed above;
  - 4. Commercial paper and bankers acceptances if training requirements have been met;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2); and
- 7. The State Treasurer's investment pool (STAROhio).

The City may also invest any monies not required to be used for a period of six months or more in the following:

- 1. Bonds of the State of Ohio;
- 2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons; and
- 3. Obligations of the City.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Investments may only be made through specified dealers and institutions.

### A. Deposits

Custodial credit risk for deposits is the risk that in the event of bank failure, the City of Riverside will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year-end, \$5,139,172 of the City's bank balance of \$5,492,129 was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

### 5. DEPOSITS AND INVESTMENTS (Continued)

The City has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or protected by eligible securities pledged to and deposited either with the City or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least 105 percent of the deposits being secured.

### B. Investments

As of December 31, 2009, the City had the following investments:

		Investment Maturities (in Years)		S&P and Moody's	Percent of Total
	Fair Value	Less than 1	1-5	Rating	Investments
Federal Home Loan Mortgage					
Corporation Notes	\$ 583,367	\$ 437,741	\$145,626	Aaa	20%
Federal National Mortgage					
Association Bonds	70,153	70,153		Aaa	2%
Federal National Mortgage					
Association Notes	75,235		75,235	Aaa	3%
Federal National Mortgage					
Association Discount Notes	345,061	279,878	65,183	Aaa	12%
Federal Home Loan Bank Notes	1,007,981	869,054	138,927	Aaa	34%
Federal Farm Credit Bank Notes	203,633	137,983	65,650	Aaa	7%
US Treasury Notes	76,145	76,145		Aaa	3%
Money Market Mutual Fund	37,476	37,476		Aaa	1%
Negotiable Certificates of Deposit	396,768	99,721	297,047	N/A	1 4%
STAROhio	123,389	123,389		AAAm	4%
Totals	\$2,919,208	\$2,131,540	\$787,668		100%

**Interest Rate Risk** – State statute requires that an investment mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and that an investment must be purchased with the expectation that it will be held to maturity. The City's investment policy states that the City will not directly invest in securities maturing more than five years from the settlement date, unless per a bond indenture the investment is matched to a specified obligation or debt of the subdivision. Reserve funds may be invested in securities exceeding five years if the maturity of such investments are made to coincide as nearly as practicable with the expected use of the funds. The intent to invest in securities with longer maturities will be disclosed in writing to City Council.

**Credit Risk** – Ohio law requires that STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service. The City's investment policy limits investments to those authorized by State statute. State statute only addresses credit risk by limiting the investments that may be purchased to those offered by specifically identified issuers. The rating of each investment is listed in the table above.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

# 5. DEPOSITS AND INVESTMENTS (Continued)

**Concentration of Credit Risk** – It is the policy of the City to diversify its investment portfolio to eliminate the risk of loss resulting from over concentration of assets in a specific maturity, issuer, or class of securities. However, the maximum percentages are established at the following levels for each eligible instrument: 60 percent in cooperative, money market or pooled investment programs, 20 percent in a single issue, except U.S. Treasury securities and 35 percent in a single issuer, except for obligations or securities guaranteed by the United States. The percentage that each investment represents of the total investments is listed in the table above.

# 6. MUNICIPAL INCOME TAX

The City levies and collects an income tax of one and one-half percent on all income earned within the City as well as on incomes of residents earned outside the City. In addition, the City allows a credit for income taxes paid to another municipality up to 100 percent of the City's current tax rate.

If a resident does not file their income tax within 10 days after the filing deadline, interest of one and one-half percent will be charged. After 10 days, in addition to the interest, a penalty of the greater of one and one-half percent or 25 dollars will also be charged. The City has the right to waive the interest and penalty.

The City employs the Regional Income Tax Agency (RITA), a third party, to collect the income tax for the City. RITA withholds a fee of two and one-half percent of the taxes collected and submits monthly statements to the City of the amount of taxes collected, the fee for the period, and the net collection amount. The statements are remitted one month behind; therefore, December's collections are remitted to the City in January.

# 7. PROPERTY TAX

Property taxes include amounts levied against all real, public utility, and tangible personal property (used in business) located in the City. Property tax revenues received during 2009 for real and public utility property taxes represents collections of the 2008 taxes. Property tax payments received during 2009 for tangible personal property (other than public utility property) are for 2009 taxes.

2009 real property taxes are levied after October 1, 2009, on the assessed value as of January 1, 2009, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2009 real property taxes are collected in and intended to finance 2010. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2009 public utility property taxes became a lien December 31, 2008, are levied after October 1, 2009, and are collected in 2010 with real property taxes.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

# 7. PROPERTY TAX (Continued)

Tangible personal property tax revenues received in 2009 (other than public utility property) represent the collection of calendar year 2009 taxes levied against local and inter-exchange telephone companies. Tangible personal property tax on business inventory, manufacturing machinery and equipment, and furniture and fixtures is no longer levied and collected. The October 2008 tangible personal property tax settlement was the last property tax settlement for general personal property taxes. Tangible personal property taxes received from telephone companies in calendar year 2009 were levied after October 1, 2008, on the value as of December 31, 2008. Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable at September 20.

The full tax rate for all City operations for the year ended December 31, 2009, was \$11.34 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2009 property tax receipts were based are as follows:

Category	Assessed Value
Real Estate	\$285,721,250
Public Utility Personal	4,212,820
General Business Personal	1,163,330
Totals	\$291,097,400

The County Treasurer collects property taxes on behalf of all taxing districts within the County, including the City of Riverside. The County Auditor periodically remits to the City its portion of the taxes. Property taxes receivable represents real and tangible personal property taxes, public utility taxes, and outstanding delinquencies which are measurable as of December 31, 2009, and for which there is an enforceable legal claim. In the funds, the entire receivable has been offset by deferred revenue since the current taxes were not levied to finance 2009 operations, and the collections of delinquent taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as revenue while the remainder of the receivable is deferred.

### 8. RECEIVABLES

Receivables at December 31, 2009, consisted of accounts, interest on investments, intergovernmental receivables arising from grants, entitlements or shared revenues, income taxes, property taxes, other local taxes, revenue in lieu of taxes, interfund, and special assessments. All receivables are considered fully collectible and will be received within one year with the exception of property taxes, revenue in lieu of taxes, income taxes, and special assessments. Property taxes, income taxes, and revenue in lieu of taxes, although ultimately collectible, include some portion of delinquents that will not be collected within one year. Special assessments expected to be collected in more than one year for the City amounts to \$19,756. The City had \$3,641 in delinquent special assessments at December 31, 2009.

The City entered into a loan agreement with the Riverside Community Improvement Corporation (CIC), in which the CIC is repaying the City for the bond anticipation note issued by the City on behalf of the CIC for the purpose of acquiring real estate for economic development within the City. The loan agreement is for \$120,380. The balance relating to this agreement at December 31, 2009, is \$109,941, and is shown as "Due from Component Unit" on the financial statements. None of this amount is expected to be repaid within one year.

A summary of the principal items of intergovernmental receivables follows:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

# 8. **RECEIVABLES (Continued)**

Governmental Activities:	
Homestead and Rollback	\$ 181,391
County Local Government	197,828
State Local Government	19,640
Gasoline Excise Tax	255,280
Motor Vehicle License Tax	71,228
Cents per Gallon	118,438
Estate Tax	168,630
Permissive Tax	12,134
OCJS/VOCA Grant	21,104
Community Development Block Grant	8,900
Montgomery County Sanitary	1,143
Montgomery County Court	2,487
City of Huber Heights	5,224
Total Intergovernmental Receivable	\$1,063,427

# A. Revenue In Lieu of Taxes Receivable

The City granted real property tax exemptions to landowners for improvements made to their properties for a period of 10 years. The City requires the owners to make an annual payment to the City in lieu of taxes in the amount that would be payable on the increase in the value of the property if not for the exemption. The City then uses these monies to pay for public infrastructure improvements benefiting the owners. The City accrues a receivable for the amounts measurable at December 31, 2009. The City is not able to measure the receivable for all future payments because the payments are based upon projected tax collections.

# 9. CAPITAL ASSETS

Capital assets activity for the year ended December 31, 2009, was as follows:

	Balance At 12/31/2008	Additions	Deletions	Balance At 12/31/2009
Governmental Activities:				
Capital Assets, Not Being Depreciated:				
Land	\$2,804,350		\$ 36,586	\$2,767,764
Depreciable Capital Assets:				
Land Improvements	115,294	\$313,490		428,784
Buildings and Building Improvements	2,466,700	1,287	134,991	2,332,996
Machinery and Equipment	2,012,714	64,224	24,418	2,052,520
Vehicles	3,103,786	87,094	196,579	2,994,301
Infrastructure	3,257,942			3,257,942
Total Depreciable Capital Assets	10,956,436	466,095	355,988	11,066,543
Less Accumulated Depreciation:				
Land Improvements	(68,113)	(38,236)		(106,349)
Buildings and Building Improvements	(517,516)	(55,468)	(12,908)	(560,076)
Machinery and Equipment	(1,150,265)	(168,202)	(24,418)	(1,294,049)
Vehicles	(2,642,178)	(136,938)	(194,244)	(2,584,872)
Infrastructure	(340,682)	(156,189)		(496,871)
Total Accumulated Depreciation	(4,718,754)	(555,033)	(231,570)	(5,042,217)
Depreciable Capital Assets, Net	6,237,682	(88,938)	124,418	6,024,326
Governmental Activities Capital Assets, Net	\$9,042,032	(\$ 88,938)	\$161,004	\$8,792,090

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

# 9. CAPITAL ASSETS (Continued)

Depreciation expense was charged to governmental programs as follows:

General Government	\$ 38,632
Security of Persons and Property	221,273
Public Health Services	158
Leisure Time Activities	39,603
Community and Economic Development	65
Transportation	255,302
Total Depreciation Expense	\$555,033

# 10. DEFINED BENEFIT PENSION PLAN

# A. Ohio Public Employees Retirement System

**Plan Description** – The City participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

OPERS provides retirement, disability and survivor benefits and annual cost-of-living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

**Funding Policy** – The Ohio Revised Code provides statutory authority for member and employer contributions. For the year ended December 31, 2009, members in state and local classifications contributed 10.0 percent of covered payroll while public safety and law enforcement members contributed 10.1 percent.

The City's 2009 contribution rate was 14.0 percent, except public safety, for whom the City's contribution was 17.63 percent of covered payroll. For the period January 1 through March 31, a portion of the City's contribution equal to 7.0 percent of covered payroll was allocated to fund the post-employment health care plan; for the period April 1 through December 31, 2009 this amount was decreased to 5.5 percent. Employer contribution rates are actuarially determined. State statue sets a maximum contribution rate for the City of 14.0 percent, except for public safety and law enforcement, where the maximum employer contribution rate is 18.1 percent.

The City's required contributions for pension obligations to the Traditional Pension and Combined Plans for the years ended December 31, 2009, 2008, and 2007 were \$80,491, \$97,437, and \$109,411, respectively; 94.04 percent has been contributed for 2009 and 100 percent for 2008 and 2007. Contributions to the member-directed plan for 2009 were \$9,828 made by the City and \$7,020 made by plan members.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

# 10. DEFINED BENEFIT PENSION PLAN (Continued)

#### B. Ohio Police and Fire Pension Fund

**Plan Description** – The City contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164.

**Funding Policy** – Plan members are required to contribute 10.0 percent of their annual covered salary, while employers are required to contribute 19.5 percent for police officers and 24.0 percent for firefighters. The City's contributions to OP&F for police and firefighters were \$231,948 and \$172,317 for the year ended December 31, 2009, \$243,700 and \$160,559 for the year ended December 31, 2008, and \$222,317 and \$145,637 for the year ended December 31, 2007. 71.73 percent for police and 70.80 percent for firefighters has been contributed for 2009. The full amount has been contributed for 2008 and 2007.

# 11. POSTEMPLOYMENT BENEFITS

### A. Ohio Public Employees Retirement System

**Plan Description** – Ohio Public Employees Retirement System (OPERS) maintains a costsharing multiple-employer defined benefit post-employment health care plan for qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage. The plan includes a medical plan, prescription drug program and Medicare Part B premium reimbursement.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised Code permits, but does not require, OPERS to provide health care benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report which may be obtained by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

**Funding Policy** – The post-employment health care plan was established under, and is administrated in accordance with, Internal Revenue Code 401(h). State Statute requires that public employers fund post-employment health care through contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

### 11. POSTEMPLOYMENT BENEFITS (Continued)

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2009, state and local employers contributed at a rate of 14.0 percent of covered payroll, and public safety and law enforcement employers contributed at 17.63 percent. Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of post-employment health care benefits. The amount of employer contributions which were allocated to fund post-employment health care was 7.0 percent from January 1 through March 31, 2009, and 5.5 percent from April 1 through December 31, 2009.

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment health care plan.

The City's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2009, 2008, and 2007 were \$80,491, \$92,854, and \$80,024, respectively; 94.04 percent has been contributed for 2009 and 100 percent for 2008 and 2007.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased on January 1 of each year from 2006 to 2008. Rates for law and public safety employers increased over a six year period beginning on January 1, 2006, with a final rate increase on January 1, 2011. These rate increases allowed additional funds to be allocated to the health care plan.

### **B.** Ohio Police and Fire Pension Fund

**Plan Description** – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored health care program, a cost-sharing multiple-employer defined post-employment health care plan administered by OP&F. OP&F provides health care benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium reimbursement and long-term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post-Employment Benefit (OPEB) as described in GASB Statement No. 45.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

### 11. POSTEMPLOYMENT BENEFITS (Continued)

**Funding Policy** – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5 percent and 24.0 percent of covered payroll for police and fire employers, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24.0 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administrated as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For the year ended December 31, 2009, the employer contribution allocated to the health care plan was 6.75 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions to OP&F which were allocated to fund post-employment health care benefits for police and firefighters were \$122,796 and \$67,428 for the year ended December 31, 2009, \$129,018 and \$62,827 for the year ended December 31, 2008, and \$117,697 and \$56,988 for the year ended December 31, 2007. The full amount has been contributed for 2008 and 2007. 71.73 percent has been contributed for police and 70.80 percent has been contributed for firefighters for 2009.

### 12. EMPLOYEE BENEFITS

### A. Compensated Absences

Vacation leave is earned at rates which vary depending upon length of service and negotiated agreements. Current policy of union employees covered by negotiated agreements credits vacation leave annually on January 1<sup>st</sup> and allows the unused balance to be accumulated at levels which depend upon years of service. City employees covered by the negotiated agreements are paid for earned, unused vacation leave at the time of termination of employment. However, non-union employees covered by the personnel policy of the City cannot carry over more than 40 hours of accrued vacation. These employees lose any remaining vacation balances existing at the end of the calendar year. On governmental fund financial statements, a liability is reported for non-union employees for vacation balances which do not carry over beyond the anniversary of their date of hire each year. These amounts are recorded in the account "Accrued Vacation Leave Payable" in the funds from which the employees will be paid.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

### 12. EMPLOYEE BENEFITS (Continued)

Sick leave is earned at rates which vary depending upon specified personnel policies and union contracts. At retirement, employees will be paid varying portions of their accumulated sick leave, based on the union agreements and the City personnel policy.

City employees can also earn compensatory time. Compensatory time is paid at one and onehalf times an employee's regular rate. Employees with time remaining upon termination of their employment will be paid for any unused compensatory time.

#### **B.** Insurance Benefits

Full-time City employees are provided medical/surgical and vision benefits from United Healthcare. The City pays 90 percent for non-union employees and 86 percent for union employees of the monthly premiums for the employees. The premium varies with each employee depending on the plan and coverage selected. Dental insurance is provided through Superior Dental Care. Life insurance is provided through Lincoln Life Insurance. Department heads and administrative staff receive an amount equal to their annual salary in life insurance up to \$50,000; the City Manager receives two times his annual salary; police, fire, and street union employees receive \$30,000 in coverage.

#### C. Deferred Compensation

City employees may participate in the Ohio Public Employees Deferred Compensation Plan, Ohio Municipal League 457 Deferred Compensation Plan, International City Manager Association 457 Deferred Compensation Plan or the Ohio Association of Professional Fire Fighters 457 Deferred Compensation Plan created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plan permits deferral of compensation until future years. According to the plan, the deferred compensation is not available until termination, retirement, death or an unforeseeable emergency.

### 13. CAPITAL LEASES – LESSEE DISCLOSURE

In prior years, the City entered into a lease agreement for the purchase of machinery and equipment. The lease meets the criteria of a capital lease as defined by *Statement of Financial Accounting Standards No. 13, "Accounting for Leases,"* which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the basic financial statements for the governmental funds. These expenditures are reported as function expenditures on the budgetary statements.

Capital assets acquired by lease were initially capitalized in the amount of \$30,466, which is equal to the present value of the minimum lease payments at the time of acquisition. A corresponding liability was recorded on the Statement of Net Assets for governmental activities. Principal payments in 2009 totaled \$6,588 in the General Fund.

The assets acquired through capital lease as of December 31, 2009, are as follows:

	Asset	Accumulated	Net Book	
	Value	Depreciation	Value	
Machinery and Equipment	\$30,466	\$30,466	\$0	

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

# 13. CAPITAL LEASES - LESSEE DISCLOSURE (Continued)

The following is a schedule of the future long-term minimum lease payments required under the capital leases and the present value of the minimum lease payments as of December 31, 2009:

Year Ending	
December 31,	Amount
2010	\$4,099
Less: Amount representing Interest	(78)
Present Value of Minimum Lease Payments	\$4,021

# 14. OUTSTANDING DEBT AND OTHER LONG-TERM OBLIGATIONS

The change in the City's long-term obligations during 2009 consisted of the following:

	Balance at December 31, 2008	Issued	Retired	Balance at December 31, 2009	Due Within One Year
Governmental Activities:					
Bond Anticipation Note:					
2004 Sidewalk Special Assessment					
Bond Anticipation Note - 3.05%					
\$96,000	\$ 20,370		\$ 20,370		
General Obligation Bonds:					
2005 Various Purpose Bonds -					
Unvoted 4.15% \$2,154,168	1,507,929		215,419	\$1,292,510	\$215,419
Other Long-Term Obligations:					
Compensated Absences	179,750	\$293,576	294,943	178,383	157,521
Capital Leases	10,609		6,588	4,021	4,021
Total Other Long-Term Obligations	190,359	293,576	301,531	182,404	161,542
Total Governmental Activities	\$1,718,658	\$293,576	\$537,320	\$1,474,914	\$376,961

The 2004 Sidewalk Special Assessment Bond Anticipation Note was issued on May 7, 2004, in the amount of \$96,000 for the purpose of paying the cost of making sidewalk improvements in the City. The note was issued at a 3.05 percent interest rate and was fully paid in May, 2009.

The 2005 Various Purpose Bonds were issued on December 6, 2005, in the amount of \$2,154,168 to retire the 2001 Sidewalk Special Assessment Bond Anticipation Note, the 2005 Fire Station Acquisition Note, the 2005 Real Estate Acquisition Note, the 2004 General Equipment Replacement Bond Anticipation Note, and the 2004 Business Park Infrastructure Bond Anticipation Note. The bonds were issued at a 4.15 percent interest rate and will reach maturity on December 6, 2015. The bonds are being paid from the Fire and Street/Public Services Special Revenue Funds and the General Obligation Debt Retirement Debt Service Fund using transfers from the General Fund.

Compensated absences will be paid from the General Fund and the Fire, Street / Public Service, Police, and Victim of Crimes Act Special Revenue Funds. The City's capital lease obligation will be paid from the General Fund.

The City's overall legal debt margin was \$27,947,721 and the unvoted legal debt margin was \$13,392,851 at December 31, 2009.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

### 14. OUTSTANDING DEBT AND OTHER LONG-TERM OBLIGATIONS (Continued)

Principal and interest requirements to retire the City's outstanding general obligation bonds at December 31, 2009, were:

	General Obligation Bonds		
Year	Principal	Interest	
2010	\$ 215,419	\$ 53,639	
2011	215,419	44,700	
2012	215,419	35,760	
2013	215,419	26,820	
2014	215,419	17,880	
2015	215,415	8,940	
Total	\$1,292,510	\$187,739	

# **15. SHORT-TERM OBLIGATIONS**

A summary of the note transactions for the year ended December 31, 2009, follows:

Types/Issues	Balance at December 31, 2008	Issued	Retired	Balance at December 31, 2009
<u>71</u>	December 31, 2000	155060	Netireu	December 31, 2003
2008 Real Estate Acquisition Bond				
Anticipation Note - 4.31%	\$ 651,000		\$ 651,000	
2008 Center of Flight Improvement				
Bond Anticipation Note - 3.73%	800,000		800,000	
2009 Real Estate Acquisition Bond				
Anticipation Note - 3.24%		\$ 600,000		\$ 600,000
2009 Center of Flight Improvement				. ,
Bond Anticipation Note - 2.93%		725,000		725,000
Total Governmental Activities	\$1,451,000	\$1,325,000	\$1,451,000	\$1,325,000

The Real Estate Acquisition Bond Anticipation Note was issued for the purpose of paying the cost of acquiring real estate for economic development in the City. During 2009, the City retired the \$651,000 bond anticipation note and reissued \$600,000. The note will mature on October 29, 2010 and will be paid from the DAP Facility Special Revenue Fund.

The Center of Flight Improvement Bond Anticipation Note was issued for the purpose of acquiring and constructing public improvements. During 2009, the City retired the \$800,000 bond anticipation note and reissued \$725,000. The note will mature on December 17, 2010 and will be paid from the DAP Facility Special Revenue Fund.

### 16. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City maintains comprehensive insurance coverage through the Public Entities Pool of Ohio (PEP), a risk sharing pool, for building contents, vehicles, general liability, public official and police professional liability. Settlements have not exceeded coverage in any of the last three years. There has not been a significant reduction in coverage from the prior year.

The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated on accident history and administrative costs.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

### 17. INTERFUND ACTIVITY

Interfund balances at December 31, 2009, consisted of the following amounts and result from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. All are expected to be paid within one year.

	Interfund Receivable
Interfund Payable	General Fund
Non-major Governmental Funds	\$117,232

Transfers made during the year ended December 31, 2009, were as follows:

	Transfers To					
		DAP				
	Fire	Street / Public	Police	Facility	Non-major	
Transfers From	Fund	Service Fund	Fund	Fund	Funds	Total
General Fund	\$821,932	\$458,048	\$2,192,561	\$188,624	\$47,809	\$3,708,974
Non-major Funds					46,319	46,319
Total	\$821,932	\$458,048	\$2,192,561	\$188,624	\$94,128	\$3,755,293

Transfers from the General Fund were made to move unrestricted balances to support programs and projects accounted for in other funds. Transfers from non-major funds to other non-major funds were made to reimburse expenditures in those funds with FEMA grant monies.

# 18. JOINTLY GOVERNED ORGANIZATIONS

# A. Miami Valley Regional Planning Commission

The Miami Valley Regional Planning Commission (the Commission) is a jointly governed organization between Preble, Clark, Clinton, Darke, Greene, Miami and Montgomery Counties. and various cities residing within these counties, including the City of Riverside. The Commission prepares plans, including studies, maps, recommendations, and reports concerning the physical, environmental, social, economic, and governmental characteristics, functions, and services of the region. These reports show recommendations for systems of transportation, highways, parks and recreational facilities, water supply, sewage disposal, garbage disposal, civic centers, and other public improvements and land uses which affect the development of the region. The degree of control exercised by any participating government is limited to its representation on the Board. Members of the Board are as follows: the officers of the Commission (elected by member representatives), the immediate past Chair of the Commission, the Commission member representing the City of Dayton, the Commission member representing each of the respective member counties, the representatives selected by each county caucus, a nongovernmental member, and two at-large representatives. Payments to the Commission are made from the General Fund. The City contributed \$12,671 for the operation of the Commission during 2009. Financial information may be obtained by writing to Donald Spang, Executive Director, One South Main Street, Suite 260, Dayton, Ohio 45402.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

# 18. JOINTLY GOVERNED ORGANIZATIONS (Continued)

### B. Miami Valley Fire/EMS Alliance

The Miami Valley Fire/EMS Alliance (the Alliance) is a jointly governed organization between municipal corporations and townships in Montgomery, Greene and Warren Counties. The purpose of the Alliance is to foster cooperation among the political subdivisions by promoting programs and recommending matters which will result in more efficient methods of delivering fire and emergency medical services in the region. The Board of the Alliance is made up of a representative appointed by the City of Dayton, a representative appointed by the members who are provided Fire/EMS Services by volunteers, two representatives appointed by the members who are provided Fire/EMS Services by a combination of full-time employees and volunteers, and a representative appointed by the members who are provided Fire/EMS Services by a combination of full-time employees and volunteers, and a representative appointed by the Members who are provided Fire/EMS Services by the members who are provided Fire/EMS Services to the Alliance are made from the Fire Special Revenue Fund. The City contributed \$5,651 for the operation of the Alliance during 2009. Financial information may be obtained by writing to Scott Anding, Executive Director, at 444 West Third Street, Suite 20-231, Dayton, Ohio 45402.

# C. Economic Development/Government Equity Program

The Economic Development/Government Equity Program (ED/GE) was established pursuant to Ohio Revised Code Chapter 307 for the purpose of developing and promoting plans and programs designed to assure that County resources are efficiently used, economic growth is properly balanced, and that county economic development is coordinated with that of the State of Ohio and other local governments. Members include villages, townships, and cities within Montgomery County, and Montgomery County itself. Cooperation and coordination between the members is intended to promote economic health and improve the economic opportunities of the people in Montgomery County by assisting in the establishment or expansion within the County of industrial, commercial or research facilities and by creating and preserving job and employment opportunities for the people of the County.

The ED/GE Advisory Committee, made up of alternating member entities' representatives, decides which proposed projects will be granted each year. Sales tax revenues, set aside by Montgomery County, are used to fund the projects. Members annually contribute to or receive benefits based on an elaborate zero-based formula designed to distribute growth in contributing communities to those communities experiencing less economic growth. The City has agreed to be a member for 11 years, ending December 31, 2011. Any member in default of paying its contributions will be liable for the amount of the contribution, any interest accrued, and penalties. During this time, the member will not be entitled to any allocations from ED/GE. Payments to ED/GE are made from the General Fund. The City received \$58,455 in contributions from ED/GE during 2009. Financial information may be obtained by writing to Joseph Tuss, Administrator, 451 West Third Street, Dayton, Ohio, 45402.

### **19. RELATED ORGANIZATION**

The Riverside Historical Society (RHS) is a related organization that was created by Ordinance No. 96-0-79 on November 7, 1996, by the City of Riverside. RHS is governed by seven members which are appointed by City Council. RHS was established to provide a society which is interested and qualified to undertake such programs that will promote the historical and cultural heritage of the City, to protect existing historical landmarks in the City, and to promote the use of and protect historical sites within the City. The City is not able to impose its will on the RHS and no financial benefit and/or burden relationship exists. The City contributed \$4,060 for the operation of the RHS during 2009.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

### 20. RISK SHARING POOL

The Public Entities Pool of Ohio (PEP) is a statutory entity created pursuant to section 2744.081, of the Ohio Revised Code, by the execution of an intergovernmental contract ("Participation Agreements"). PEP enables the subscribing subdivisions to pool risk for property, liability and public official liability.

PEP has no employees, rather it is administered through contracts with various professionals. Pursuant to a contract, the firm of Accordia of Ohio administers PEP. PEP is a separate legal entity. PEP subcontracts certain self-insurance, administrative and claims functions to a "Pool Operator," currently Pottering Insurance. PEP has executed contracts with various professionals for actuary services, as independent auditors, as loss control representatives, as litigation management and defense law firms, as counsel to PEP and others as required.

The City pays an annual "premium" to PEP for the coverage they are provided, based on rates established by PEP, using anticipated and actual results of operation for the various coverages provided. Participants are also charged for a "surplus contribution" that is used to fund the activities of PEP. During 2009, the City of Riverside made premium payments of \$119,249 to PEP. There was no required surplus contribution in 2009.

PEP is governed by a seven member Board of Trustees elected by the members of PEP. The City makes an annual contribution to PEP for the coverage it is provided, based on rates established by PEP. Financial information may be obtained by writing to the Public Entities Pool of Ohio, 229 Riverside Drive, Dayton, Ohio, 45402.

### 21. CONTINGENT LIABILITIES

### A. Litigation

The City of Riverside is not a party to any legal proceedings as defendant.

#### B. Federal and State Grants

For the period January 1, 2009, to December 31, 2009, the City received federal and State grants for specific purposes that are subject to review and audit by the grantor agencies or their designees. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the City believes such disallowance, if any, would be immaterial.

### 22. CONTRACTUAL COMMITMENTS

The City had the following contractual commitments outstanding at December 31, 2009:

Contractor/Project	Contract Amount	Amount Expended	Balance at 12/31/2009
LJB Inc Pond Restoration	\$45,815	\$40,268	\$5,547
LJB Inc Sanitary Renovations	6,604	6,340	264
LJB Inc Building Renovations	14,056	12,088	1,968
Total	\$66,475	\$58,696	\$7,779

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2009 (Continued)

### 23. RIVERSIDE COMMUNITY IMPROVEMENT CORPORATION

As indicated in Note 1 to the Basic Financial Statements, the following disclosures are made on behalf of the Riverside Community Improvement Corporation.

### A. Basis of Accounting

The Riverside Community Improvement Corporation prepares financial statements on the accrual basis of accounting in conformity with generally accepted accounting principles.

D....

# **B.** Long-Term Obligations

The change in the CIC's long-term obligations during the year consisted of the following:

	Balance at December 31, 2008	Issued	Retired	Balance at December 31, 2009	Within One Year
1999 Riverside Community					
Improvement Corporation Loan – 0.00% \$120,380	\$109,941	\$0	\$0	\$109,941	\$0

An agreement establishing the 1999 Riverside Community Improvement Corporation Loan was entered into on July 2, 1999, in the amount of \$120,380 for the purpose of paying the cost of acquiring real estate for economic development in the City. The loan is interest free and will be repaid as the real estate is sold.



Mary Taylor, CPA Auditor of State

### INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

City of Riverside Montgomery County, Ohio 1791 Harshman Road Riverside, Ohio 45424

To the Mayor and City Council:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of City of Riverside, Montgomery County, (the City) as of and for the year ended December 31, 2009, which collectively comprise the City's basic financial statements and have issued our report thereon dated August 19, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of opining on the effectiveness of the City's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the City's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

One First National Plaza / 130 W. Second St. / Suite 2040 / Dayton, OH 45402 Telephone: (937) 285-6677 (800) 443-9274 Fax: (937) 285-6688 www.auditor.state.oh.us City of Riverside Montgomery County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters we must report under *Government Auditing Standards* which are described in the accompanying schedule of findings as items 2009-001 and 2009-002.

We also noted certain matters not requiring inclusion in this report that we reported to the City's management in a separate letter dated August 19, 2010.

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings. We did not audit the City's responses and, accordingly, we express no opinion on them.

We intend this report solely for the information and use of management, the audit committee, City Council, and others within the City. We intend it for no one other than these specified parties.

Mary Jaylor

Mary Taylor, CPA Auditor of State

August 19, 2010

# SCHEDULE OF FINDINGS DECEMBER 31, 2009

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

### FINDING NUMBER 2009-001

#### **Noncompliance Citation**

**Ohio Rev. Code Section 5705.41(D)(1)** states that no subdivision shall make any contract or give any order involving the expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision. The fiscal officer must certify that the amount required to meet such a commitment has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrance. Further, contracts and orders for expenditures lacking prior certification shall be null and void.

There are several exceptions to the standard requirement stated above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code.

- 1. "Then and Now" Certificate If the fiscal officer can certify that both at the time that the contract or order was made ("then"), and at the time that the fiscal officer is completing the certification ("now"), that sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the City can authorize the drawing of a warrant for the payment of the amount due. The City has thirty days from the receipt of the "then and now" certificate to approve payment by ordinance or resolution.
  - Amounts of less than \$3,000 may be paid by the fiscal officer without a resolution or ordinance upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the City.
- 2. Blanket Certificate Fiscal officers may prepare "blanket" certificates for a certain sum of money not in excess of an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.
- 3. Super Blanket Certificate The City may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification is not to extend beyond the current year. More than one super blanket certificate may be outstanding at a particular time for any line item appropriation.

#### FINDING NUMBER 2009-001 (Continued)

The City failed to properly encumber 14 percent of tested expenditures and there was no evidence that the City followed the aforementioned exceptions. Unless the exceptions noted above are used, prior certification is not only required by statute but is a key control in the disbursement process to assure that purchase commitments receive prior approval. To improve controls over disbursements and to help reduce the possibility of the City's funds exceeding budgetary spending limitations, the City should certify that the funds are or will be available prior to the obligation. When prior certification is not possible, "then and now" certification should be used.

# Officials' Response:

The City waited until the exact amount of the obligation was known prior to issuing the certification. The certification for each of the above items was issued prior to payment. The City will estimate these amounts in subsequent years and certify the estimated amounts earlier in the year.

# FINDING NUMBER 2009-002

# Noncompliance Citation

**Ohio Rev. Code Section 5705.36(A)(2)** allows all subdivisions to request increased amended certificates of estimated resources and reduced amended certificates upon determination by the fiscal officer that revenue to be collected will be greater or less than the amount in the official certificate of estimated resources.

Ohio Rev. Code Section 5705.36 (A)(4) requires obtaining a reduced amended certificate if the amount of the deficiency will reduce available resources below the current level of appropriation.

The total appropriations made during a fiscal year from any fund must not exceed the amount contained in the certificate of estimated resources or the amended certificate of estimated resources which was certified prior to making the appropriation or supplemental appropriation.

The following funds had appropriations in excess of actual resources:

	Available				
Fund	Appropriations	Resources	Variance		
Fire Fund	\$2,619,707	\$2,357,197	(\$262,510)		
Street Fund	1,812,977	1,501,159	(311,818)		
Police Fund	4,125,901	3,706,360	(419,541)		
Center of Flight Fund	1,553,259	1,551,414	(1,845)		

The City should develop and implement procedures to properly monitor its budgetary activity as it relates to receipts and expenditures. This will help the City comply with budgetary requirements while helping to prevent excessive spending.

### Officials' Response:

The City will take action to reduce appropriations to an amount less than the available resources during the final week of the year.





**CITY OF RIVERSIDE** 

MONTGOMERY COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

**CLERK OF THE BUREAU** 

CERTIFIED SEPTEMBER 7, 2010