CITY OF READING, OHIO

Basic Financial Statements Year ended December 31, 2008 With Independent Auditors' Report



Mary Taylor, CPA Auditor of State

City Council City of Reading 1000 Market Street Reading, Ohio 45215

We have reviewed the *Independent Auditors' Report* of the City of Reading, Hamilton County, prepared by Clark, Schaefer, Hackett & Co., for the audit period January 1, 2008 through December 31, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Reading is responsible for compliance with these laws and regulations.

Mary Jaylo

Mary Taylor, CPA Auditor of State

August 25, 2010

This Page is Intentionally Left Blank.

TABLE OF CONTENTS

Independent Auditors' Report	1 – 2
Management's Discussion and Analysis	3 – 10
Basic Financial Statements:	
Government-wide Financial Statements: Statement of Net Assets Statement of Activities	11 12 - 13
Fund Financial Statements: Balance Sheet – Governmental Funds Reconciliation of Total Governmental Fund Balances to Net	14
Assets of Governmental Activities Statement of Revenues, Expenditures and Changes in Fund	15
Balances – Governmental Funds	16
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	17
Statement of Net Assets – Proprietary Fund Statement of Revenues, Expenses and Changes in Fund Net Assets –	18
Proprietary Fund Statement of Cash Flows – Proprietary Fund	19 20
Statement of Fiduciary Assets and Liabilities – Fiduciary Fund	21
Notes to Basic Financial Statements	22 – 41
Required Supplementary Information:	
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - (Non-GAAP Budgetary Basis) - General Fund	43 – 44
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - (Non-GAAP Budgetary Basis) – EPA Brownsfield Grant Fund	45
Notes to Required Supplementary Information	46 – 47
Report on Internal Control Over Financial an on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	48 – 49
Schedule of Findings and Responses	50
Schedule of Prior Year Findings	51

This Page is Intentionally Left Blank.



INDEPENDENT AUDITORS' REPORT

To City Council City of Reading, Ohio:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Reading, Ohio (the City), as of and for the year ended December 31, 2008, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Reading, Ohio as of December 31, 2008, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2010, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

105 east fourth street, ste. 1500 cincinnati, oh 45202

> www.cshco.com p. 513.241.3111 f. 513.241.1212

The Management's Discussion and Analysis and budgetary comparison information on pages 3 through 10 and 43 though 47, respectively, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Clark, Schafer, Harhett & Co.

Cincinnati, Ohio June 29, 2010

The City of Reading's discussion and analysis of the annual financial reports provides a review of the financial performance for the fiscal year ending December 31, 2008. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the City's performance.

Financial Highlights

- The City's total net assets decreased \$595,442. Net assets of governmental activities decreased \$572,409, net assets of business-type activities decreased by \$23,033.
- The General Fund reported a net change in fund balance of (\$747,634).
- Business-type operations reflected operating income (loss) of (\$7,707).

Overview of the Financial Statements

This annual report consists of a series of financial statements. These statements are presented so that the reader can understand the City's financial situation as a whole and also give a detailed view of the City's fiscal condition.

The statement of Net Assets and Statement of Activities provide information about the activities of the City as a whole and present a longer-term view of the City's finances. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as the amount of funds available for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

Government-wide Financial Statements

The analysis of the City as a whole begins with the Government-wide Financial Statements. These reports provide information that will help the reader to determine if the City of Reading is financially better off or worse off as a result of the year's activities. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by private sector companies. All current year revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City's net assets and changes to those assets. This change informs the reader whether the City's financial position, as a whole, has improved or diminished. In evaluating the overall financial health, the reader of these financial statements needs to take into account non-financial factors that also impact the City's financial well being. Some of these factors include the City's tax base and the condition of capital assets.

In the Government-wide Financial Statements, the City is divided into two kinds of activities.

- Governmental Activities Most of the City's services are reported here including police, fire, street maintenance, parks and recreation, and general administration. Income taxes, property taxes, intergovernmental revenue, charges for services, and interest finance most of these activities.
- Business-Type Activities These services include water. Service fees for these operations are charged based upon the amount of usage or a usage fee. The intent is that the fees charged recoup operational costs.

Fund Financial Statements

Information about the City's major funds is presented in the Fund Financial Statements. Fund financial statements provide detailed information about the City's major funds - not the City as a whole. Some funds are required by State law and bond covenants. Other funds may be established by the City, with approval of council, to help control, manage and report money received for a particular purpose or to show that the City is meeting legal responsibilities for use of grants. The City's major funds are General, EPA Brownsfield Grant, Capital Improvement and Water Funds.

Governmental Funds - Most of the City's services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps to determine whether there are more or less financial resources that can be spent in the near future on services provided to our residents. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Proprietary Funds - When the City charges citizens for the services it provides, with the intent of recapturing operating costs, these services are generally reported in proprietary funds. Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match.

Fiduciary Funds - The City is the fiscal agent for three agency funds. All of the City's fiduciary activities are reported in separate Statements of Fiduciary Assets and Liabilities. We exclude these activities from the City's other financial statements because the City cannot use these assets to finance its operations. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

The City as a Whole

\$0 J

2008

As stated previously, the Statement of Net Assets looks at the City as a whole. Table 1 provides a summary of the City's net assets for 2008 compared to 2007.

	Government	al Activities	Business-Ty	pe Activities	То	otal
	2008	2007	2008	2007	2008	2007
Assets:						
Current and Other Assets	\$7,258,261	\$8,126,493	\$514,223	\$585,256	\$7,772,484	\$8,711,74
Capital Assets	5,069,353	4,724,727	820,860	764,207	5,890,213	5,488,93
Total Assets	12,327,614	12,851,220	1,335,083	1,349,463	13,662,697	14,200,68
Liabilities:						
Long-Term Liabilities	2,146,980	2,258,261	366,294	426,390	2,513,274	2,684,65
Other Liabilities	2,570,535	2,410,451	96,885	28,136	2,667,420	2,438,58
Total Liabilities	4,717,515	4,668,712	463,179	454,526	5,180,694	5,123,23
Net Assets:						
Invested in Capital Assets,						
Net of Related Debt	3,754,436	3,303,225	550,743	428,901	4,305,179	3,732,12
Restricted	2,573,674	2,215,248	0	0	2,573,674	2,215,24
Unrestricted	1,281,989	2,664,035	321,161	466,036	1,603,150	3,130,07
Total Net Assets	\$7,610,099	\$8,182,508	\$871,904	\$894,937	\$8,482,003	\$9,077,44
					■ Net 4	Assets
		1				
\$15,000,000					□ Asse	ts

The City saw a decrease in current assets for Governmental Activities mainly due to a decrease in the City's bank balance (equity in pooled cash and investments) and a decrease in income taxes receivable which is mainly due to the downturn in the economy. Total long-term liabilities and other liabilities remained relatively consistent in 2008 as compared to 2007.

2007

City of Reading, Ohio Management's Discussion and Analysis For The Year Ended December 31, 2008 (Unaudited)

Table 2 shows the changes in net assets at year end and revenue and expense comparisons of 2008 to 2007.

Table 2

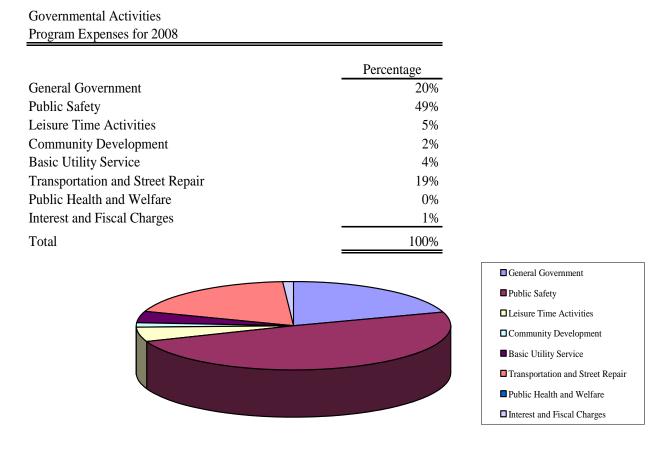
Changes in Net Assets

	Government	al Activities	Business-Type Activities		Total	
	2008	2007	2008	2007	2008	2007
Program Revenues:						
Charges for Services	\$1,363,129	\$1,240,778	\$1,422,556	\$1,461,214	\$2,785,685	\$2,701,992
Operating Grants, Contributions	1,621,963	1,079,919	0	0	1,621,963	1,079,919
Capital Grants and Contributions	188,358	363,230	0	0	188,358	363,230
Total Program Revenues	3,173,450	2,683,927	1,422,556	1,461,214	4,596,006	4,145,141
General Revenues:						
Income Taxes	5,733,164	7,119,920	0	0	5,733,164	7,119,920
Property Taxes	654,757	665,565	0	0	654,757	665,565
Grants and Entitlements	415,433	522,496	0	0	415,433	522,496
Investment Earnings	78,864	198,487	0	0	78,864	198,487
Other	41,892	213,563	0	0	41,892	213,563
Total General Revenues	6,924,110	8,720,031	0	0	6,924,110	8,720,031
Total Revenues	10,097,560	11,403,958	1,422,556	1,461,214	11,520,116	12,865,172
Program Expenses:						
General Government	2,126,529	1,949,417	0	0	2,126,529	1,949,417
Public Safety	5,255,155	5,023,052	0	0	5,255,155	5,023,052
Leisure Time Activities	554,941	576,958	0	0	554,941	576,958
Community Development	183,911	167,284	0	0	183,911	167,284
Basic Utility Service	452,450	448,601	0	0	452,450	448,601
Transportation and Street Repair	1,977,545	1,367,109	0	0	1,977,545	1,367,109
Public Health and Welfare	10,505	9,499	0	0	10,505	9,499
Interest and Fiscal Charges	108,933	103,727	0	0	108,933	103,727
Water Utility	0	0	1,445,589	1,335,970	1,445,589	1,335,970
Total Program Expenses	10,669,969	9,645,647	1,445,589	1,335,970	12,115,558	10,981,617
Change in Net Assets	(572,409)	1,758,311	(23,033)	125,244	(595,442)	1,883,555
Net Assets Beginning of Year	8,182,508	6,424,197	894,937	769,693	9,077,445	7,193,890
Net Assets End of Year	\$7,610,099	\$8,182,508	\$871,904	\$894,937	\$8,482,003	\$9,077,445

The Governmental Activities for the City had an increase in Charges for Services in 2008 as compared to 2007 mainly due to a slight increase in the amount of revenue received from garbage collections during 2008. Operating Grants increased due to an increase in federal and state grants. The City saw a decrease in income taxes revenue in 2008 as compared to 2007 due to the decrease in the City's income tax collections which was mainly due to the downtown in the economy. Transportation and street repair increased due to various projects throughout the City to perform repairs and maintenance to streets. The Business-Type Activities saw a decrease in Charges for Services mainly due to a decrease in the amount of accounts receivable in 2008 as compared to 2007, while expenses increased mainly due to an increase in materials and supplies expense.

Governmental Activities

The 2.0% income tax is the largest source of revenue for the City. Revenues generated by the earnings tax represent approximately 83% of the City's governmental activities general revenues.



General Government include legislative and executive as well as judicial expenses. Leaf and brush pickup, storm sewer projects, aggressive street resurfacing program, amenities in the parks, and police and fire services all culminate into a full service city.

Business-Type Activities

The City's business-type activity includes water. This program had operating revenues of \$1,422,556 and operating expenses of \$1,430,263 for fiscal year 2008. Business activities receive no support from tax revenues. The business activities net assets at the end of the year was \$871,904, which decreased \$23,033 from 2007. The City had one business-type (enterprise) fund that was a major fund: the Water fund.

The City's Funds

The City has three major governmental funds: the General Fund, EPA Brownsfield Grant and Capital Improvement Fund. Assets of the General fund comprised \$3,384,214 (45%), the EPA Brownsfield Grant comprised \$1,237,438 (17%), and the Capital Improvement fund comprised \$921,277 (12%) of the total \$7,441,976 governmental funds assets.

General Fund: Fund balance at December 31, 2008 was \$1,101,412 a decrease in fund balance of \$747,634 from 2007. The general fund had a decrease in fund balance mainly due to the decrease in income taxes revenue.

EPA Brownsfield Grant: Fund balance at December 31, 2008 was \$350,147 an increase in fund balance of \$133,411 from 2007. The EPA Brownsfield grant had an increase in fund balance mainly due to the increase in intergovernmental revenue.

Capital Improvement Fund: Fund balance at December 31, 2008 was \$468,264 an increase in fund balance of \$68,457. The capital improvement fund had an increase in fund balance due to a decrease in the repairs and maintenance throughout the City, purchase of capital assets and debt payments and a decrease in capital outlay.

General Fund Budgeting Highlights

The City's General Fund budget is formally adopted at the object level. Financial reports, which compare actual performance with the budget, are prepared quarterly and presented to the Council so the Council is able to review the financial status and measure the effectiveness of the budgetary controls.

As the City completed the year, its General Fund balance reported an actual fund balance of \$878,159, on a Non-GAAP Budgetary Basis.

Variations from the final budget amounts to the actual amounts are primarily due to the following reasons: The City underestimated the taxes revenue amount and overestimated the general government and public safety expenditures for 2008.

Capital Assets and Debt Administration

Capital Assets

At year end, the City had \$5,890,213 invested in land, buildings and improvements, equipment and infrastructure. Table 3 shows 2008 balances compared to 2007:

Table 3Capital Assets, Net of Depreciation

	Governmental Activities		Business-Typ	Business-Type Activities		Total	
	2008	2007	2008	2007	2008	2007	
Land	\$1,029,293	\$1,029,293	\$6,135	\$6,135	\$1,035,428	\$1,035,428	
Construction in Progress	0	227,919	0	0	0	227,919	
Buildings and Improvements	529,467	555,254	53,784	55,278	583,251	610,532	
Equipment	800,955	850,559	115,639	36,893	916,594	887,452	
Infrastructure	2,709,638	2,061,702	645,302	665,901	3,354,940	2,727,603	
Total Net Capital Assets	\$5,069,353	\$4,724,727	\$820,860	\$764,207	\$5,890,213	\$5,488,934	

The increase in net capital assets was the result of an increase in infrastructure in 2008 as compared to 2007. See Note 6 in the notes to the basic financial statements for further details on the City's capital assets.

Debt

At year-end the City had \$1,585,034 in general obligation bonds and notes and capital leases.

Table 4

Outstanding	Debt at	Year	End
Outstanding	Debt at	I cui	Linu

		2008	2007
Governmental Activities			
Bonds Payable			
2003 Various Purpose Bonds	1.40-5.00%	\$500,000	\$600,000
2003 Streetscape Bonds	4.59%	750,000	800,000
Subtotal Bonds Payable		1,250,000	1,400,000
Capital Leases Payable			
2009 Dump Truck	2.90%	64,917	21,502
Total Government Activities		1,314,917	1,421,502
Business Type Activities			
Notes Payable			
2001 Water System Improvements II	4.94%	167,000	222,000
2003 Water System Improvements I	5.27%	50,000	100,000
Subtotal Notes Payable		217,000	322,000
Capital Lease Payable			
2009 Dump Truck	7.31%	53,117	13,306
Total Business-Type Activities		270,117	335,306
Total Debt		\$1,585,034	\$1,756,808

See Notes 8 - 9 in the notes to the basic financial statements for further details on the City's long-term obligations.

Economic Factors

The City is not immune to economic conditions that have negatively affected many public and private entities. Management has been committed to providing its residents with full disclosure of the financial position of the City.

Contacting the City's Financial Department

This financial report is designed to provide our citizens, taxpayers, customers and investors, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the City Auditor, City of Reading, 1000 Market Street, Reading, Ohio 45215.

City of Reading, Ohio Statement of Net Assets December 31, 2008

	Governmental Activities	Business-Type Activities	Total
Assets:			
Equity in Pooled Cash and Investments	\$2,976,636	\$200,169	\$3,176,805
Receivables:	1 000 500	0	
Taxes	1,992,708	0	1,992,708
Accounts	153,201	244,299	397,500
Interest	1,591	0	1,591
Intergovernmental	646,002	0	646,002
Internal Balances	(69,755)	69,755	0
Land Held for Resale	1,557,878	0	1,557,878
Nondepreciable Capital Assets	1,029,293	6,135	1,035,428
Depreciable Capital Assets, Net	4,040,060	814,725	4,854,785
Total Assets	12,327,614	1,335,083	13,662,697
Liabilities:			
Accounts Payable	251,572	77,076	328,648
Accrued Wages and Benefits	494,810	16,954	511,764
Accrued Interest Payable	22,228	2,855	25,083
Unearned Revenue	651,925	0	651,925
General Obligation Notes Payable	1,150,000	0	1,150,000
Long-Term Liabilities:			
Due Within One Year	443,693	150,615	594,308
Due In More Than One Year	1,703,287	215,679	1,918,966
Total Liabilities	4,717,515	463,179	5,180,694
Net Assets:			
Invested in Capital Assets, Net of Related Debt	3,754,436	550,743	4,305,179
Restricted for:			
Capital Projects	1,186,813	0	1,186,813
Street Improvements	611,870	0	611,870
Other Purposes	774,991	0	774,991
Unrestricted	1,281,989	321,161	1,603,150
Total Net Assets	\$7,610,099	\$871,904	\$8,482,003

City of Reading, Ohio Statement of Activities For the Fiscal Year Ended December 31, 2008

			Program Revenues	
		Charges for	Operating Grants	Capital Grants
	Expenses	Services and Sales	and Contributions	and Contributions
Governmental Activities:				
General Government	\$2,126,529	\$291,274	\$0	\$0
Public Safety	5,255,155	485,831	0	0
Leisure Time Activities	554,941	88,825	0	0
Community Development	183,911	35,214	0	0
Basic Utility Service	452,450	461,985	0	0
Transportation and Street Repair	1,977,545	0	1,621,963	188,358
Public Health and Welfare	10,505	0	0	0
Interest and Fiscal Charges	108,933	0	0	0
Total Governmental Activities	10,669,969	1,363,129	1,621,963	188,358
Business-Type Activities:				
Water Utility	1,445,589	1,422,556	0	0
Total Business-Type Activities	1,445,589	1,422,556	0	0
Totals	\$12,115,558	\$2,785,685	\$1,621,963	\$188,358

General Revenues: Income Taxes Property Taxes Levied for: General Purposes Capital Projects Purposes Grants and Entitlements not Restricted to Specific Programs Investments Earnings Other Revenues

Total General Revenues

Change in Net Assets

Net Assets Beginning of Year

Net Assets End of Year

Net (Expense) Revenue and Changes in Net Assets					
Governmental	Business-Type	218			
Activities	Activities	Total			
Activities	Activities	Total			
(\$1,835,255)	\$0	(\$1,835,255)			
(4,769,324)	0	(4,769,324)			
(466,116)	0	(466,116)			
(148,697)	0	(148,697)			
9,535	0	9,535			
(167,224)	0	(167,224)			
(10,505)	0	(10,505)			
(108,933)	0	(108,933)			
(7,496,519)	0	(7,496,519)			
0	(23,033)	(23,033)			
0	(23,033)	(23,033)			
(7,496,519)	(23,033)	(7,519,552)			
5,733,164	0	5,733,164			
274,106	0	274,106			
380,651	0	380,651			
415,433	0	415,433			
78,864	0	78,864			
41,892	0	41,892			
6,924,110	0	6,924,110			
(572,409)	(23,033)	(595,442)			
8,182,508	894,937	9,077,445			
\$7,610,099	\$871,904	\$8,482,003			

	General	EPA Brownsfield Grant	Capital Improvement	Other Governmental Funds	Total Governmental Funds
Assets:					
Equity in Pooled Cash and Investments	\$1,078,946	\$398,783	\$22,281	\$1,476,626	\$2,976,636
Receivables:					
Taxes	1,657,672	0	335,036	0	1,992,708
Accounts	139,540	0	0	13,661	153,201
Interest	1,591	0	0	0	1,591
Intergovernmental	198,587	38,655	0	408,760	646,002
Interfund	0	0	113,960	0	113,960
Land Held for Resale	307,878	800,000	450,000	0	1,557,878
Total Assets	3,384,214	1,237,438	921,277	1,899,047	7,441,976
Liabilities and Fund Balances: Liabilities:					
Accounts Payable	188,661	32,005	1,064	29,842	251,572
Accrued Wages and Benefits	478,892	0	0	15,918	494,810
Accrued Interest Payable	493	16,631	246	0	17,370
Interfund Payable	118,765	0	0	64,950	183,715
Deferred Revenue	1,262,658	38,655	335,036	250,424	1,886,773
General Obligation Notes Payable	233,333	800,000	116,667	0	1,150,000
Total Liabilities	2,282,802	887,291	453,013	361,134	3,984,240
Fund Balances:					
Reserved for Encumbrances	12,126	0	8,487	1,995	22,608
Reserved for Land Held for Resale	307,878	800,000	450,000	0	1,557,878
Unreserved, Undesignated, Reported in:					
General Fund	781,408	0	0	0	781,408
Special Revenue Funds	0	(449,853)	0	888,880	439,027
Debt Service Funds	0	0	0	(47,968)	(47,968)
Capital Projects Funds	0	0	9,777	695,006	704,783
Total Fund Balances	1,101,412	350,147	468,264	1,537,913	3,457,736
Total Liabilities and Fund Balances	\$3,384,214	1,237,438	\$921,277	\$1,899,047	\$7,441,976

City of Reading, Ohio Reconciliation of Total Governmental Fund Balance to Net Assets of Governmental Activities December 31, 2008

December 31, 2008		
Total Governmental Fund Balance		\$3,457,736
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		5,069,353
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds.		
Income Taxes Delinquent Property Taxes Intergovernmental	\$751,260 58,069 425,519	
		1,234,848
In the statement of net assets interest payable is accrued when incurred, whereas in the governmental funds interest is reported as a liability only when it will require the use of current financial resources.		(4,858
Some liabilities reported in the statement of net assets do not require the use of current financial resources and therefore are not reported as liabilities in governmental funds.		
Compensated Absences		(832,063
Long-term liabilities, are not due and payable in the current period and therefore are not reported in the funds.	-	(1,314,917
Net Assets of Governmental Activities	=	\$7,610,099
	=	

City of Reading, Ohio Statement of Revenues, Expenditures and Changes in Fund Balance Governmental Funds For the Fiscal Year Ended December 31, 2008

Revenues: Taxes Fines, Licenses & Permits Charges for Services Investment Earnings Intergovernmental Special Assessments Other Revenues	General \$6,677,592 245,778 816,359 78,864 439,090 0 36,180	EPA Brownsfield Grant \$0 0 0 0 507,509 0 0 0	Capital Improvement \$352,250 0 0 0 0 5,069 0 0 0	Other Governmental Funds \$0 25,130 257,189 0 1,188,492 1,000 2,773	Total Governmental Funds \$7,029,842 270,908 1,073,548 78,864 2,140,160 1,000 38,953
Total Revenues	8,293,863	507,509	357,319	1,474,584	10,633,275
Expenditures: Current: General Government Public Safety Leisure Time Activities Community Development Basic Utility Service Transportation and Street Repair Public Health and Welfare Capital Outlay Debt Service: Principal Retirement Interest and Fiscal Charges	2,105,962 $5,095,050$ $520,598$ $183,421$ $452,450$ $2,424$ $10,505$ 0 0 $13,117$	0 0 0 418,912 0 0 0 24,034	0 0 0 0 0 0 78,175 183,696 72,442	554 27,727 0 0 0 1,466,219 0 298,791 0 0 0	2,106,516 5,122,777 520,598 183,421 452,450 1,887,555 10,505 376,966 183,696 109,593
Total Expenditures	8,383,527	442,946	334,313	1,793,291	10,954,077
Excess of Revenues Over (Under) Expenditures	(89,664)	64,563	23,006	(318,707)	(320,802)
Other Financing Sources (Uses): Issuance of Capital Leases Proceeds from Sale of Capital Assets Transfers In Transfers (Out)	0 4,006 37,812 (699,788)	0 0 68,848 0	77,111 0 75,000 (106,660)	0 0 624,788 0	77,111 4,006 806,448 (806,448)
Total Other Financing Sources (Uses)	(657,970)	68,848	45,451	624,788	81,117
Net Change in Fund Balance	(747,634)	133,411	68,457	306,081	(239,685)
Fund Balance Beginning of Year	1,849,046	216,736	399,807	1,231,832	3,697,421
Fund Balance End of Year	\$1,101,412	\$350,147	\$468,264	\$1,537,913	\$3,457,736

City of Reading, Ohio Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities For the Fiscal Year Ended December 31, 2008		
Net Change in Fund Balance - Total Governmental Funds		(\$239,685)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital asset additions as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of the difference between capital asset additions and depreciation in the current period.		
Capital assets used in governmental activities Depreciation Expense	\$705,192 (360,136)	345,056
Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. The amount of the proceeds must be removed and the gain or loss on the disposal of capital assets must be recognized. This is the amount of the difference between the proceeds and the gain or loss.		(430)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Income Taxes Delinquent Property Taxes Intergovernmental	(\$640,751) (1,096) (147,444)	(789,291)
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.		183,696
In the statement of activities interest expense is accrued when incurred, whereas in governmental funds an interest expenditure is reported when due.		660
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Compensated Absences		4,696
Proceeds from debt issues are an other financing source in the funds, but a debt issue increases long-term liabilities in the statement of net assets.	_	(77,111)
Change in Net Assets of Governmental Activities	_	(\$572,409)
~		

City of Reading, Ohio Statement of Net Assets Proprietary Fund December 31, 2008

	Water
Assets: Equity in Pooled Cash and Investments Receivables:	\$200,169
Accounts	244,299
Interfund	69,755
Total Current Assets	514,223
Nondepreciable Capital Assets	6,135
Depreciable Capital Assets, Net	814,725
Total Assets	1,335,083
Liabilities:	
Current Liabilities:	
Accounts Payable	77,076
Accrued Wages and Benefits	16,954
Compensated Absences	22,028
Accrued Interest Payable	2,855
Long-Term Liabilities Due Within One Year	128,587
Total Current Liabilities	247,500
Long-Term Liabilities:	
Compensated Absences	74,149
Bonds, Notes & Loans Payable	109,000
Capital Leases Payable	32,530
Total Liabilities	463,179
Net Assets:	
Invested in Capital Assets, Net of Related Debt	550,743
Unrestricted	321,161
Total Net Assets	\$871,904

City of Reading, Ohio Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Fund For the Fiscal Year Ended December 31, 2008

	Water
Operating Revenues:	
Charges for Services	\$1,422,556
Total Operating Revenues	1,422,556
Operating Expenses:	
Personal Services	392,770
Contractual Services	77,060
Materials and Supplies	920,781
Depreciation	39,652
Total Operating Expenses	1,430,263
Operating Income (Loss)	(7,707)
Non-Operating Revenues (Expenses):	
Interest (Expense)	(15,326)
Total Non-Operating Revenues (Expenses)	(15,326)
Change in Net Assets	(23,033)
Net Assets Beginning of Year	894,937
Net Assets End of Year	\$871,904

City of Reading, Ohio Statement of Cash Flows Proprietary Fund For the Fiscal Year Ended December 31, 2008

	Water
Cash Flows from Operating Activities:	
Cash Received from Customers	\$1,449,842
Cash Payments to Employees	(389,675)
Cash Payments to Suppliers	(926,041)
Net Cash Provided (Used) by Operating Activities	134,126
Cash Flows from Capital and Related Financing Activities:	
Payments for Capital Acquisitions	(33,211)
Debt Principal Payments	(128,283)
Debt Interest Payments	(16,379)
Net Cash Provided (Used) by Capital and	
Related Financing Activities	(177,873)
Net Increase (Decrease) in Cash and Cash Equivalents	(43,747)
Cash and Cash Equivalents Beginning of Year	243,916
Cash and Cash Equivalents End of Year	200,169
Reconciliation of Operating Income (Loss) to	
Net Cash Provided (Used) by Operating Activities	(7.707)
Operating Income (Loss)	(7,707)
Adjustments: Depreciation	39,652
Changes in Assets & Liabilities:	0,002
(Increase) Decrease in Receivables	27,286
Increase (Decrease) in Payables	71,800
Increase (Decrease) in Accrued Liabilities	3,095
Net Cash Provided (Used) by Operating Activities	\$134,126
Schedule of Noncash Capital Activities:	
During the fiscal year, these amounts were received representing	
noncash contributions of: Capital asset purchased with a capital lease	\$63,094

	Agency	
Assets:	¢ 400 557	
Equity in Pooled Cash and Investments Receivables:	\$492,557	
Accounts	371,396	
Total Assets	863,953	
Liabilities:		
Accounts Payable	464,624	
Other Liabilities	399,329	
Total Liabilities	\$863,953	

NOTE 1 – DESCRIPTION OF THE CITY AND REPORTING ENTITY

The City of Reading, Ohio (the "City") operates under a seven member council. An elected City Auditor is responsible for fiscal control of the City's resources. Services provided by the City include public service, public safety, recreation and development.

Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that financial statements are not misleading. The primary government of the City consists of all funds, departments, boards and agencies that are not legally separate from the City. The City operates under a seven-member council. An elected City Auditor is responsible for fiscal control of the resources of the City. Services provided by the City include public services, public safety, recreation, and development.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board; and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organizations. Component units may also include organizations for which the City authorizes the issuance of debt or the levying of taxes, or determines the budget. There are no component units included as part of this report.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City also applies Financial Accounting Standards Board (FASB) guidance issued on or before November 30, 1989, to its governmental and business-type activities and to its enterprise funds provided they do not conflict with or contradict GASB pronouncements. For proprietary funds the City has elected not to follow subsequent private-sector guidance. The most significant of the City's accounting policies are described below.

Measurement Focus

Government-Wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the Statement of Net Assets.

Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program.

Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

Fund Financial Statements

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

<u>General Fund</u> - The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City and/or the general laws of Ohio.

<u>EPA Brownsfield Grant Special Revenue Fund</u> – This special revenue fund accounts for financial resources used for the EPA Brownsfield Grant for the City.

<u>Capital Improvement Capital Projects Fund</u> – This capital projects fund accounts for financial resources used for various capital improvements for the City.

The other governmental funds of the City account for grants and other resources that are generally restricted to use for a particular purpose.

Proprietary Funds

Proprietary fund reporting focuses on changes in net assets, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service. The City does not have an internal service fund.

<u>Enterprise Funds</u> - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following is the City's major enterprise fund:

<u>Water Fund</u> - This fund accounts for provision of water treatment and distribution to the residents and commercial users of the water system.

Fiduciary Funds

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: agency funds, pension trust funds, investment trust funds and private-purpose trust funds. The City has three Agency funds. The Sewer Disposal Trust Fund (Agency Fund) accounts for money collected for sewer services to be paid to the Metropolitan Sewer District for services provided. The City also has a Warranty Bonds Fund (Agency Fund) to account for warranty bonds collected. The City also has a Mayor's Court Cash Fund (Agency Fund) to account for amounts held on behalf of other governments and bonds deposited with the court pending final disposition of various causes. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Trust funds are used to account for assets held under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City currently has no trust funds.

Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within thirty days of year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the City must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax), fines and forfeitures, interest, grants and fees.

Deferred Revenue

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of the current year-end, but which were levied to finance future operations, have been recorded as deferred revenue. Special assessments not received within the available period and grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

Unearned Revenue

Unearned revenue represents amounts under the accrual basis of accounting for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met because such amounts have not yet been earned.

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Equity in Pooled Cash and Investments

To improve cash management the City's cash and investments are pooled. Monies for all funds, except cash and investments held in segregated accounts, are maintained in this pool. Individual fund integrity is maintained through City records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Investments" on the balance sheet.

Investments are reported at fair value which is based on quoted market prices, with the exception of nonparticipating repurchase agreements, which are reported at cost. For investments in openend mutual funds, fair value is determined by the fund's share price.

For purposes of the statement of cash flows and for presentation on the statement of net assets/balance sheet, investments with an original maturity of three months or less and investments of the cash management pool are considered to be cash equivalents.

Following the Ohio Revised Code, the City has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenues during 2008 amounted to \$78,864 in the General Fund.

Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective proprietary funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City's infrastructure consists of bridges, culverts, curbs, sidewalks, storm sewers, streets, and water and sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. The City uses a \$100 capitalization threshold.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Buildings and Improvements	15-40 years
Equipment	5-20 years
Infrastructure	50 years

Compensated Absences

The City reports compensated absences in accordance with the provisions of GASB No. 16, "Accounting for Compensated Absences." Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the vesting method. The entire compensated absence liability is reported on the government-wide financial statements.

For governmental funds, the current portion of unpaid compensated absences is the amount that is normally expected to be paid using expendable available financial resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. Compensated absences are reported in governmental funds only if they have matured. The noncurrent portion of the liability is not reported. In proprietary funds, the entire amount of compensated absences is reported as a fund liability.

Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, capital leases and long-term loans are recognized as a liability on the fund financial statements when due.

Fund Balance Reserves

The City reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent expendable resources and therefore are not available for appropriation or expenditure. As a result, encumbrances and land held for resale are recorded as a reservation of fund balance.

Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available. Of the City's \$2,573,674 in restricted net assets, none were restricted by enabling legislation.

Operating Revenues and Expenses

The City, in its proprietary fund, distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise fund are charges to customers for sales and services. Operating expenses for the enterprise fund includes the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction.

Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

As a general rule, the effect of interfund (internal) activity has been eliminated from the government-wide statement of activities. The interfund services provided and used are not eliminated through the process of consolidation.

Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 3 – EQUITY IN POOLED CASH AND INVESTMENTS

Cash resources of several individual funds are combined to form a pool of cash and investments. Each fund type's portion of this pool is displayed on the combined balance sheet as "Equity in Pooled Cash and Investments."

State statute requires the classification of monies held by the City into three categories:

<u>Active Monies</u> - Those monies required to be kept in a "cash" or "near cash" status for immediate use by the City. Such monies must by law be maintained either as cash in the City treasury, in depository accounts payable or withdrawable on demand.

<u>Inactive Monies</u> – Those monies not required for use within the current two year period of designated depositories. Ohio law permits inactive monies to be deposited or invested as certificates of deposit maturing not later than the end of the current period of designated depositories, or as savings or deposit accounts, including, but not limited to passbook accounts.

<u>Interim Monies</u> – Those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Ohio law permits interim monies to be invested or deposited in the following securities:

- (1) Bonds, notes, or other obligations of or guaranteed by the United States, or those for which the faith of the United States is pledged for the payment of principal and interest.
- (2) Bonds, notes, debentures, or other obligations or securities issued by any federal governmental agency.
- (3) No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions.
- (4) Interim deposits in the eligible institutions applying for interim monies to be evidenced by time certificates of deposit maturing not more than one year from date of deposit, or by savings or deposit accounts, including, but limited to, passbook accounts.
- (5) Bonds and other obligations of the State of Ohio.
- (6) The Ohio State Treasurer's investment pool (STAR Ohio).
- (7) Commercial paper and banker's acceptances which meet the requirements established by Ohio Revised Code, Sec. 135.142.
- (8) Under limited circumstances, corporate debt interests in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public moneys deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Deposits

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's policy for deposits is any balance not covered by depository insurance will be collateralized by the financial institutions with pledged securities. As of December 31, 2008, \$3,203,870 of the City's bank balance of \$3,703,870 was exposed to custodial risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the City's name.

Ohio Revised Code Chapter 135, Uniform Depository Act, authorizes pledging of pooled securities in lieu of specific securities. Specifically, a designated public depository may pledge a single pool of eligible securities to secure repayment of all public monies deposited in the financial institution, provided that all times the total value of the securities so pledged is at least equal to 105% of the total amount of all public deposits secured by the pool, including the portion of such deposits covered by any federal deposit insurance.

Investments

At year end the City held no investments.

NOTE 4 – RECEIVABLES

Receivables at year end, consisted primarily of taxes (income taxes, property and other taxes), accounts, accrued interest on investments, intergovernmental arising from grants and entitlements, and interfund receivables.

No allowances for doubtful accounts have been recorded because uncollectible amounts are expected to be insignificant.

Property Taxes

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the City. Property tax revenue received during 2008 for real and public utility property taxes represents collections of the 2007 taxes. Property tax payments received during 2008 for tangible personal property (other than public utility property) is for 2008 taxes.

2008 real property taxes are levied after October 1, 2008, on the assessed value as of January 1, 2008, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2008 real property taxes are collected in and intended to finance 2009 operations.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2008 public utility property taxes became a lien December 31, 2007, are levied after October 1, 2008, and are collected in 2009 with real property taxes.

2008 tangible personal property taxes are levied after October 1, 2007, on the value as of December 31, 2007. Collections are made in 2008. Tangible personal property assessments are 25 percent of true value.

The tangible personal property tax will phase out over a four-year period starting with tax year 2006 and ending with no tax due in 2009. This phase-out applies to most businesses and includes furniture and fixtures, machinery and equipment and inventory. New manufacturing machinery and equipment first reportable on the 2006 and subsequent year returns is not subject to the personal property tax.

The assessed values of real and tangible personal property upon which current year property tax receipts were based are as follows:

	Amount
Real Property	\$140,260,340
Public Utility	6,049,630
Tangible Personal Property	53,940,570
Total	\$200,250,540

Real property taxes are payable annually or semi-annually. The first payment is due January 20 with the remainder payable by June 20.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30; with the remainder payable by September 20.

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the City. The County Auditor periodically remits to the City its portion of the taxes collected. Accrued property taxes receivable represents real and tangible personal property taxes, public utility taxes and outstanding delinquencies which are measurable as of year end for which there is an enforceable legal claim. Although total property tax collections for the next year are measurable, amounts to be received during the available period are not subject to reasonable estimation at year end, nor were they levied to finance current year operations. The receivable is therefore offset by deferred revenue.

Income Taxes

The City levies a two percent income tax on wages, salaries, commissions and other compensation in addition to net profits of business activity. The tax applies to all income earned within the City plus income earned by residents who earned income outside the City. A credit up to two percent is allowed if an individual pays income taxes to another municipality.

Additional increases in the income tax rate require voter approval.

Employers within the City withhold income tax on employee compensation and remit at least quarterly. Corporations and other individual taxpayers pay estimated taxes quarterly based on an annual declaration and file an annual tax return.

NOTE 5 – RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City carries commercial general liability insurance against these risks and all other risks of loss, including workers' compensation and employee health and accident insurance.

There have been no significant reductions in insurance coverage from that of prior years and settlements have not exceeded insurance coverage for any of the past three fiscal years.

NOTE 6 – CAPITAL ASSETS

Capital asset activity for the current year end was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
Governmental Activities				
Capital Assets, not being depreciated:				
Land	\$1,029,293	\$0	\$0	\$1,029,293
Construction in Progress	227,919	476,175	704,094	0
Total Capital Assets, not being depreciated	1,257,212	476,175	704,094	1,029,293
Capital Assets, being depreciated:				
Buildings and Improvements	1,641,421	0	0	1,641,421
Equipment	3,361,216	229,017	61,091	3,529,142
Infrastructure	2,103,778	704,094	0	2,807,872
Total Capital Assets, being depreciated	7,106,415	933,111	61,091	7,978,435
Totals at Historical Cost	8,363,627	1,409,286	765,185	9,007,728
Less Accumulated Depreciation:				
Buildings and Improvements	1,034,937	77,017	0	1,111,954
Equipment	2,561,887	226,961	60,661	2,728,187
Infrastructure	42,076	56,158	0	98,234
Total Accumulated Depreciation	3,638,900	360,136	60,661	3,938,375
Governmental Activities Capital Assets, Net	\$4,724,727	\$1,049,150	\$704,524	\$5,069,353

City of Reading, Ohio Notes to the Basic Financial Statements For The Year Ended December 31, 2008

	Beginning Balance	Additions	Deletions	Ending Balance
Business-Type Activities				
Capital Assets, not being depreciated:				
Land	\$6,135	\$0	\$0	\$6,135
Capital Assets, being depreciated:				
Building and Improvements	106,609	0	0	106,609
Equipment	132,678	96,305	0	228,983
Infrastructure	1,489,820	0	0	1,489,820
Total Capital Assets, being depreciated	1,729,107	96,305	0	1,825,412
Totals at Historical Cost	1,735,242	96,305	0	1,831,547
Less Accumulated Depreciation:				
Building and Improvements	51,331	1,494	0	52,825
Equipment	95,785	17,559	0	113,344
Infrastructure	823,919	20,599	0	844,518
Total Accumulated Depreciation	971,035	39,652	0	1,010,687
Business-Type Activities Capital Assets, Net	\$764,207	\$56,653	\$0	\$820,860

Depreciation expense was charged to governmental functions as follows:

General Government	\$67,635
Public Safety	158,249
Leisure Time Activities	40,628
Community Development	736
Transportation and Street Repair	92,888
Total Depreciation Expense	\$360,136

NOTE 7 – NOTES PAYABLE

A summary of the note transactions for the current year end are as follows:

	Beginning			Ending
Governmental Activities:	Balance	Issued	Retired	Balance
General Fund:				
4.00% Real Estate Acquisition Note	\$266,667	\$233,333	(\$266,667)	\$233,333
Capital Improvement Fund:				
4.00% Real Estate Acquisition Note	133,333	116,667	(133,333)	116,667
EPA Brownsfield Grant Fund:				
3.76% Real Estate Acquisition Note	350,000	300,000	(350,000)	300,000
4.10% Public Improvement	0	500,000	0	500,000
Total	\$750,000	\$1,150,000	(\$750,000)	\$1,150,000

NOTE 8 – LONG-TERM DEBT

A schedule of changes in bonds and other long-term obligations of the City during the current year follows:

		Beginning Balance	Additions	Deletions	Ending Balance	Due Within One Year
Governmental Activities						
General Obligation Bonds						
2003 Various Purpose Bonds	1.40-5.00%	\$600,000	\$0	(\$100,000)	\$500,000	\$100,000
2003 Streetscape Bonds	4.59%	800,000	0	(50,000)	750,000	50,000
Total General Obligation Bonds		1,400,000	0	(150,000)	1,250,000	150,000
Capital Lease		21,502	77,111	(33,696)	64,917	25,160
Total Long-Term Liabilities Bonds and I	Leases	1,421,502	77,111	(183,696)	1,314,917	175,160
Compensated Absences		836,759	232,614	(237,310)	832,063	268,533
Total Governmental Activities		\$2,258,261	\$309,725	(\$421,006)	\$2,146,980	\$443,693
		Beginning Balance	Additions	Deletions	Ending Balance	Due Within One Year
Business-Type Activities						
Bonds						
2001 Water System Improvements II	4.94%	\$222,000	\$0	(\$55,000)	\$167,000	\$58,000
2003 Water System Improvements I	5.27%	100,000	0	(50,000)	50,000	50,000
Total Bonds		322,000	0	(105,000)	217,000	108,000
Capital Lease		13,306	63,094	(23,283)	53,117	20,587
Total Long-Term Liabilities Bonds and I	Leases	335,306	63,094	(128,283)	270,117	128,587
Compensated Absences		91,084	25,026	(19,933)	96,177	22,028

The City's bonds and capital leases will be paid from the Capital Improvement Fund and Water Fund. Compensated Absences will be paid from the fund from which the person is paid. Historically, this is the General Fund or a Special Revenue Fund.

The annual requirements to pay principal and interest on long-term debt at December 31, 2008 are as follows:

	General				
Year Ending	Obligation Bonds				
December 31	Principal Interest				
2009	\$258,000	\$68,795			
2010	211,000	58,791			
2011	198,000	47,487			
2012	250,000	37,540			
2013	50,000	25,245			
2014-2018	250,000	91,800			
2019-2023	250,000	34,425			
Total	\$1,467,000	\$364,083			

NOTE 9 – LEASES

The City has entered into capital leases for vehicles.

The lease for the vehicles meet the criteria of capital lease as defined by statement of Financial Accounting Standards No. 13 "Accounting for Leases", which defines a capital lease generally as one that transfers benefits and risks of ownership to the lessee. Capital lease payments for the vehicles will be made from the Capital Improvement Fund and Water Fund.

The following is a schedule of the future minimum lease payments required under the capital lease and the present value of the minimum lease payments as of fiscal year end.

Fiscal Year	
Ending December 31,	Long-Term Debt
2009	\$50,229
2010	50,289
2011	25,056
Total Minimum Lease Payments	125,574
Less: Amount Representing Interest	(7,540)
Present Value of Minimum Lease Payments	\$118,034

Capital assets acquired under capital leases in accordance with Statement of Financial Accounting Standards No. 13 are as follows:

Vehicles

\$140,205

NOTE 10 – PENSION PLANS

Ohio Public Employees Retirement System

Ohio Public Employees Retirement System (OPERS) administers three separate pension plans, a Traditional Pension Plan (TP), a Member-Directed Plan (MD) and a Combined Plan (CO). The TP Plan is a cost-sharing multiple-employer defined benefit pension plan. The MD Plan is a defined contribution plan in which member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the MD Plan members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings. The CO Plan is a cost sharing, multiple-employer defined benefit pension plan. Under the CO Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to the TP Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the MD Plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the TP and CO Plans. Members of the MD Plan do not qualify for the ancillary benefits. Authority to establish and amend benefits is provided in Chapter 145 of

the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by writing to the OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling 614-222-5601 or 800-222-7377, or by visiting the OPERS website at www.opers.org.

The Ohio Revised Code provides statutory authority for member and employer contributions. Plan members are required to contribute 10% of their annual covered salary to fund pension obligations. The employer pension contribution rate for the City is 14% of covered payroll. The contribution rates are determined actuarially. The City's required contributions to OPERS for the years ended December 31, 2008, 2007 and 2006 were \$296,871, \$292,281 and \$259,200, respectively. The full amount has been contributed for 2007 and 2006 and 92% has been contributed for 2008.

Ohio Police and Fire Pension Fund

The City contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164, or by visiting the OP&F website at www.op-f.org.

Plan members are required to contribute 10% of their annual covered salary, while employers (the City) are required to contribute 19.5% for police and 24.0% for firefighters. The City's contributions to OP&F for the years ending December 31, 2008, 2007 and 2006 were \$679,658, \$640,744, and \$635,220, respectively. The full amount has been contributed for 2007 and 2006 and 80% has been contributed for 2008.

<u>NOTE 11 – POST EMPLOYMENT BENEFITS</u>

Ohio Public Employees Retirement System

Plan Description

Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan – a cost sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan – a defined contribution plan; and the Combined Plan – a cost sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including postemployment health care coverage. In order to qualify for post-employment health card coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by writing OPERS, 277 East Town Street, Columbus, OH 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy

The Ohio Revised Code provides the statutory authority requiring public employers to fund post retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post retirement health care benefits.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2008, the City contributed at 14% of covered payroll. The Ohio Revised Code currently limits the employer contribution to a rate not to exceed 14% of covered payroll. Active members do not make contributions to the OPEB Plan.

OPERS' Post Employment Health Care Plan was established under, and is administered in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Retirement Board determined the portion of the employer contribution rate that will be set aside for funding of post employment health care benefits. For 2008, the employer contribution allocated to the health care plan was 7% of covered payroll. The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Information from City's Records

The City's actual contributions for the current year, which were used to fund postemployment benefits, were \$148,436 for 2008, \$52,509 for the period of January 1 through June 30, 2007 and were \$63,609 for the period of July 1 through December 31, 2007 and \$85,139 for December 31, 2006.

OPERS Retirement Board Implements its Health Care Preservation Plan

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007, and January 1, 2008 which allowed additional funds to be allocated to the health care plan.

Other Information

At December 31, 2008, the number of active contributing participants in the Traditional and Combined Plans totaled 363,503. The number of active contributing participants for both plans used in the December 31, 2007 actuarial valuation was 364,076.

The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2007, (the latest information available) were \$12.8 billion. Based on the actuarial cost method used, the Actuarial Valuations as of December 31, 2007, (the latest information available) reported the actuarially accrued liability and the unfunded actuarial accrued liability for OPEB at \$29.8 billion and \$17.0 billion, respectively.

Ohio Police and Fire Pension Fund

Plan Description

The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment healthcare plan administered by OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement healthcare coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. The healthcare coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide healthcare coverage to eligible participants and to establish and amend benefits are codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the Plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy

The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5% and 24.0% of covered payroll for police and fire employers, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5% of the covered payroll for police employer units and 24.0% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under IRS Code Section 115 trust and one for Medicare Part B reimbursements administrated as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and Section 401(h) account as the employer contribution for retiree healthcare benefits. For the year ended December 31, 2008, the employer contribution allocated to the health care plan was 6.75% of covered payroll. The amount of employer contributions allocated to the healthcare plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the healthcare plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Information from City's Records

The City's contributions to OP&F for the year ending December 31, 2008 were \$138,045 for police and \$78,992 for fire; for the year ending December 31, 2007 were \$130,963 for police and \$73,689 for fire; and for the year ending December 31, 2006 were \$151,952 for police and \$81,662 for fire, respectively, was allocated to the healthcare plan.

Other Information

The number of participants eligible to receive health care benefits as of December 31, 2007, the date of the last actuarial valuation available, are 14,295 for Police and 10,583 for Firefighters. OP&F's total health care expense for the year ending December 31, 2007, the date of the last actuarial valuation available, was \$93,205,319, which was net of member contributions of \$56,031,875.

NOTE 12 – CONTINGENCIES

The City is a party to various legal proceedings, which seek damages or injunctive relief generally incidental to its operations and pending projects. One specific case may result in the City being held responsible for attorney's fees, but no damages are being sought. The City's management is of the opinion that the ultimate disposition of various claims and legal proceedings will not have a material effect on the financial condition of the City.

NOTE 13 – INTERFUND TRANSACTIONS

Interfund transactions at year end, consisted of the following individual interfund receivable, interfund payable, transfers in and transfers out:

	Interfund		Tran	sfers
	Receivable	Payable	In	Out
General Fund	\$0	\$118,765	\$37,812	\$699,788
Capital Improvement Fund	113,960	0	75,000	106,660
EPA Brownsfield Grant Fund	0	0	68,848	0
Other Governmental Funds	0	64,950	624,788	0
Water Fund	69,755	0	0	0
Total	\$183,715	\$183,715	\$806,448	\$806,448

The Capital Improvement Fund made a transfer out to pay down the principal of two real estate acquisition notes.

Interfund balance/transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate and to return money to the fund from which it was originally provided once a project is completed.

NOTE 14 – ACCOUNTABILITY

At year end, the City had a deficit fund balance in the following funds: General Sinking Fund (\$52,822) and Police and Fire Communications Fund (\$2,632). The general fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

REQUIRED SUPPLEMENTARY INFORMATION

	General Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:	¢< 50 / 010	<i>¢ < <12 <21</i>	¢ < 520.020	¢126.200
Taxes Fines, Licenses & Permits	\$6,534,019	\$6,613,631	\$6,739,920	\$126,289
Intergovernmental	244,874 513,679	247,857 519,938	252,590 529,866	4,733 9,928
Charges for Services	786,716	796,301	811,507	15,206
Investment Earnings	89,748	90,841	92,576	1,735
Other Revenues	34,459	34,879	35,545	666
Total Revenues	8,203,495	8,303,447	8,462,004	158,557
Expenditures:				
Current:				
General Government	1 007 400	1.000.072	1 0 0 5 47	C 10C
Personal Services	1,027,402	1,066,973	1,060,547	6,426
Materials and Supplies	1,136,461	1,180,232	1,173,124	7,108
Total General Government	2,163,863	2,247,205	2,233,671	13,534
Public Safety				
Personal Services	4,569,060	4,745,039	4,716,461	28,578
Materials and Supplies	366,410	380,523	378,231	2,292
Total Public Safety	4,935,470	5,125,562	5,094,692	30,870
Leisure Time Activities				
Personal Services	298,498	309,995	308,128	1,867
Materials and Supplies	209,122	217,176	215,868	1,308
Total Leisure Time Activities	507,620	527,171	523,996	3,175
Community Development				
Personal Services	40,463	42,021	41,768	253
Materials and Supplies	143,037	148,546	147,651	895
Total Community Development	183,500	190,567	189,419	1,148
Basic Utility Service				
Contractual Services	438,115	454,989	452,249	2,740
Total Basic Utility Service	438,115	454,989	452,249	2,740
Transportation & Street Repair				
Materials and Supplies	2,348	2,439	2,424	15
		<u> </u>	<u> </u>	
Total Transportation & Street Repair	2,348	2,439	2,424	15
Public Health and Welfare				
Materials and Supplies	10,177	10,569	10,505	64
Total Public Health and Welfare	10,177	10,569	10,505	64
				Continued

City of Reading, Ohio Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Budgetary Basis) For the Fiscal Year Ended December 31, 2008

	General Fund				
	Original Budget	Final Budget	Actual	Variance from Final Budget	
Debt Service:					
Principal Retirement	6,124	6,360	6,322	38	
Interest and Fiscal Charges	2,449	2,543	2,528	15	
Total Expenditures	8,249,666	8,567,405	8,515,806	51,599	
Excess of Revenues Over					
(Under) Expenditures	(46,171)	(263,958)	(53,802)	210,156	
Other financing sources (uses):					
Proceeds from Sale of Capital Assets	3,884	3,931	4,006	75	
Transfers (Out)	(677,918)	(704,028)	(699,788)	4,240	
Total Other Financing Sources (Uses)	(674,034)	(700,097)	(695,782)	4,315	
Net Change in Fund Balance	(720,205)	(964,055)	(749,584)	214,471	
Fund Balance Beginning of Year (includes					
prior year encumbrances appropriated)	1,627,743	1,627,743	1,627,743	0	
Fund Balance End of Year	\$907,538	\$663,688	\$878,159	\$214,471	

See accompanying notes to the required supplementary information.

	EPA Brownsfield Grant Fund				
	Original Budget	Final Budget	Actual	Variance from Final Budget	
Revenues: Intergovernmental	\$906,708	\$906,708	\$507,509	(\$399,199)	
Total Revenues	906,708	906,708	507,509	(399,199)	
Expenditures: Current: Transportation & Street Repair Debt Service:	1,729,857	1,729,857	657,839	1,072,018	
Principal Retirement Interest and Fiscal Charges	50,000 18,848	50,000 18,848	50,000 18,848	0 0	
Total Expenditures	1,798,705	1,798,705	726,687	1,072,018	
Excess of Revenues Over (Under) Expenditures	(891,997)	(891,997)	(219,178)	672,819	
Other financing sources (uses): Issuance of Short-Term Notes	893,292	893,292	500,000	(393,292)	
Total Other Financing Sources (Uses)	893,292	893,292	500,000	(393,292)	
Net Change in Fund Balance	1,295	1,295	280,822	279,527	
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	117,961	117,961	117,961	0	
Fund Balance End of Year	\$119,256	\$119,256	\$398,783	\$279,527	

See accompanying notes to the required supplementary information.

NOTE 1 - BUDGETARY PROCESS

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations resolution is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the object level for the General Fund and at the fund level for all other funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the City. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources of estimated resources are identificate.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

While the City is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Non-GAAP Basis) are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures (budget) rather than as a reservation of fund balance (GAAP).
- 4. Unreported cash represents amounts received but not included as revenue on the budget basis operating statements. These amounts are included as revenue on the GAAP basis operating statement.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General fund and the EPA Brownsfield Grant fund.

_

Net Change in Fund Balance

GAAP Basis	General (\$747,634)	EPA Brownsfield \$133,411
Revenue Accruals	168,141	0
Expenditure Accruals	68,508	(283,741)
Issuance of Debt	0	500,000
Transfers In	(37,812)	(68,848)
Transfer Out	0	0
Encumbrances	(200,787)	0
Budget Basis	(\$749,584)	\$280,822



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To City Council City of Reading, Ohio:

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Reading, Ohio (the City) as of and for the year ended December 31, 2008, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 29, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying schedule of findings and responses, we identified a deficiency in internal control over financial reporting that we consider to be a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described and labeled as item 2008-1 in the accompanying schedule of findings and responses to be a material weakness.

48

105 east fourth street, ste. 1500 cincinnati, oh 45202

www.cshco.com p. 513.241.3111 f. 513.241.1212

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the City in a separate letter dated June 29, 2010.

The City's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. We did not audit the City's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, City Council, the Ohio Auditor of State and others within the entity, and is not intended to be and should not be used by anyone other than these specified parties.

Clark, Schafer, Hachett & Co.

Cincinnati, Ohio June 29, 2010 CITY OF READING, OHIO Schedule of Findings and Responses Year Ended December 31, 2008

Finding 2008-1 – Audit Adjustments

During the course of our audit, we identified misstatements in the financial statements for the year under audit that were not initially identified by the City's internal control over financial reporting. Throughout the year, the City maintains its books and records on the cash-basis of accounting and converts its financial statements at year-end to generally accepted accounting principles. The audit adjustments were necessary to correct errors in the City's conversion process.

- **On Behalf Payment** Ohio Public Works Commission made a payment to vendors on behalf of the City in the amount of \$121,711. The City did not record the corresponding intergovernmental revenue and expense in the Other Governmental Funds accurately.
- **Accounts Payable** An audit adjustment was necessary to correct the City's reporting of accounts payable in the EPA Brownsfield Grant Fund in the amount of \$19,505.
- Intergovernmental Revenue An audit adjustment was necessary to correct the City's reporting of intergovernmental revenue in the Other Governmental Funds in the amount of \$69,942.
- Taxes Receivable An audit adjustment was necessary to correct the City's reporting
 of taxes receivable. The City overstated taxes receivable in the General Fund in the
 amount of \$164,698.

Management response: Management concurs with the finding and will implement controls to ensure that when the City converts its cash-basis financial statements to general accepted accounting principles, that revenues and expenditures are accurately reflected.





CITY OF READING

HAMILTON COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED SEPTEMBER 7, 2010

> 88 E. Broad St. / Fourth Floor / Columbus, OH 43215-3506 Telephone: (614) 466-4514 (800) 282-0370 Fax: (614) 466-4490 www.auditor.state.oh.us