### CITY OF CARLISLE WARREN COUNTY, OHIO

#### **AUDIT REPORT**

FOR THE YEAR ENDED DECEMBER 31, 2007

Charles E. Harris and Associates, Inc.
Certified Public Accountants and Government Consultants



# Mary Taylor, CPA Auditor of State

City Council City of Carlisle 760 W. Central Avenue Carlisle, Ohio 45005

We have reviewed the *Report of Independent Accountants* of the City of Carlisle, Warren County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2007 through December 31, 2007. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Carlisle is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Taylor

August 10, 2010



#### CITY OF CARLISLE WARREN COUNTY AUDIT REPORT

#### For the Year Ended December 31, 2007

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#### Charles E. Harris & Associates, Inc.

 $Certified\ Public\ Accountants$ 

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#### REPORT OF INDEPENDENT ACCOUNTANTS

City of Carlisle Warren County 760 W. Central Avenue Carlisle, Ohio 45005

To the Members of City Council:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Carlisle, Warren County, Ohio (the City), as of and for the year ended December 31, 2007, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Carlisle's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements, referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Carlisle, Warren County, Ohio, as of December 31, 2007, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the General Fund and each major special revenue fund thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 18, 2009, except for Note 18, which is dated May 29, 2010 on our consideration of the City of Carlisle's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Management's Discussion and Analysis on pages 3 through 17 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

### Charles Having Assertister

Charles E. Harris & Associates, Inc.

December 18, 2009, except for Note 18, which is dated May 29, 2010

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 (UNAUDITED)

The management's discussion and analysis of the City of Carlisle's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2007. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

#### **Financial Highlights**

Key financial highlights for 2007 are as follows:

- The total net assets of the City increased \$519,606. Net assets of governmental activities increased \$773,364 or 30.40% over 2006 and net assets of business-type activities decreased \$253,758 or 3.36% over 2006.
- ➤ General revenues accounted for \$1,687,316 or 63.43% of total governmental activities revenue. The City reported a \$44,700 gain on sale of land which was reported as a special item. Program specific revenues accounted for \$972,724 or 36.57% of total governmental activities revenue.
- The City had \$1,931,376 in expenses related to governmental activities; \$972,724 of these expenses were offset by program specific charges for services, grants or contributions. The remaining expenses of the governmental activities of \$958,652 were offset by general revenues (primarily income taxes, property taxes and unrestricted grants and entitlements) of \$1,687,316.
- The general fund had revenues and other financing sources of \$1,241,791 in 2007. This represents an increase of \$116,887 from 2006. The expenditures and other financing uses of the general fund, which totaled \$1,177,341 in 2007, increased \$36,201 from 2006. The net increase in fund balance for the general fund was \$64,450 or 8.02 %.
- ➤ The police services fund had revenues of \$296,423 in 2007. The expenditures of the Police Services fund totaled \$244,256 in 2007. The net increase in fund balance for the Police Services fund was \$52,167 or 16.78%.
- ➤ The Carlisle Business Park fund had other revenues and financing sources of \$1,389,419 in 2007. The expenditures of the Carlisle Business Park fund totaled \$49,882 in 2007. The net increase in fund balance for the Carlisle Business Park fund was \$1,339,537.
- ➤ The SR 123 Phase V fund had other financing sources of \$480,225 in 2007. The expenditures of the SR 123 Phase V fund totaled \$8,696 in 2007. The net increase in fund balance for the SR 123 Phase V fund was \$471,529.
- ➤ The SR 123 Phase VI fund had revenues and other financing sources of \$744,894 in 2007. The expenditures of the SR 123 Phase VI fund totaled \$723,803 in 2007. The net increase in fund balance for the SR 123 Phase VI fund was \$12,091.
- Net assets for the business-type activities, which are made up of the Sewer, Water and Refuse enterprise funds, decreased in 2007 by \$253,758. This decrease in net assets was due primarily to expenses exceeding revenues.
- In the general fund, the actual revenues and other financing sources came in \$178,344 higher than they were in the final budget and actual expenditures and other financing uses were \$110,525 less than the amount in the final budget. Budgeted expenditures and other financing uses were increased \$329,280 from the original to the final budget. Budgeted revenues remained the same in the original and final budget.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 (UNAUDITED)

#### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to these statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net assets and statement of activities provide information about the activities of the City as a whole, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

#### Reporting the City as a Whole

#### Statement of Net Assets and the Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2007?" The statement of net assets and the statement of activities answer this question. These statements include all assets, liabilities, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net assets and the statement of activities, the City is divided into two distinct kinds of activities:

Governmental activities - Most of the City's programs and services are reported here including police, fire, street maintenance, capital improvements and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including federal and state grants and other shared revenues.

Business-type activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City's sewer, water and refuse operations are reported here.

The City's statement of net assets and statement of activities can be found on pages 18-20 of this report

#### Reporting the City's Most Significant Funds

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 (UNAUDITED)

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focuses on the City's most significant funds. The analysis of the City's major governmental and proprietary funds begins on page 10.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental funds are the general fund, police services fund, the Carlisle Business Park fund, the SR 123 Phase V fund and the SR 123 Phase VI fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 21-28 of this report.

#### **Proprietary Funds**

The City maintains one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its sewer, water and refuse management functions. All of the City's enterprise funds are considered major funds. The basic proprietary fund financial statements can be found on pages 29-32 of this report.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. An agency fund is the City's only fiduciary fund type. The statement of fiduciary net assets can be found on page 33.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 34-58 of this report.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 (UNAUDITED)

#### **Government-Wide Financial Analysis**

The table below provides a summary of the City's net assets at December 31, 2007 and 2006:

#### **Net Assets**

	Governmental Activities 2007	Business-type Activities 2007	Governmental Activities 2006	Activities Activities		2006 Total
Assets						
Current and other assets	\$ 2,648,393	\$ 1,453,415	\$ 2,310,679	\$ 1,431,869	\$ 4,101,808	\$ 3,742,548
Capital assets, net	4,263,559	5,861,528	3,695,860	6,132,978	10,125,087	9,828,838
Total assets	6,911,952	7,314,943	6,006,539	7,564,847	14,226,895	13,571,386
<u>Liabilities</u>						
Long-term liabilities outstanding	3,277,972	246	783,666	1,707	3,278,218	785,373
Other liabilities	316,984	26,164	2,679,241	20,849	343,148	2,700,090
Total liabilities	3,594,956	26,410	3,462,907	22,556	3,621,366	3,485,463
Net Assets						
Invested in capital assets, net of						
related debt	2,614,462	5,861,528	2,345,806	6,132,978	8,475,990	8,478,784
Restricted	1,111,076	-	752,054	-	1,111,076	752,054
Unrestricted (deficit)	(408,542)	1,427,005	(554,228)	1,409,313	1,018,463	855,085
Total net assets	\$ 3,316,996	\$ 7,288,533	\$ 2,543,632	\$ 7,542,291	\$ 10,605,529	\$ 10,085,923

Over time, net assets can serve as a useful indicator of a government's financial position. At December 31, 2007, the City's assets exceeded liabilities by \$10,605,529. At year-end, net assets were \$3,316,996 and \$7,288,533 for the governmental activities and the business-type activities, respectively.

Capital assets reported on the government-wide statements represent the largest portion of the City's assets. At year-end, capital assets represented 71.17% of total assets. Capital assets include land, buildings and improvements, furniture and equipment, vehicles and infrastructure. Capital assets, net of related debt to acquire the assets at December 31, 2007, were \$2,614,462 and \$5,861,528 in the governmental activities and business-type activities, respectively. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the City's net assets, \$1,111,076, represents resources that are subject to external restriction on how they may be used. In the governmental activities, the remaining deficit of unrestricted net assets is \$408,542.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 (UNAUDITED)

The table below shows the changes in net assets for fiscal year 2007 and 2006.

#### **Change in Net Assets**

	Governmental Activities 2007	31		ties Activities Activities		2006 Total	
Revenues							
Program revenues:							
Charges for services	\$ 265,431	\$ 1,548,471	\$ 300,864	\$ 1,469,212	\$ 1,813,902	\$ 1,770,076	
Operating grants and contributions	312,528	-	310,716	-	312,528	310,716	
Capital grants and contributions	394,765		365,801		394,765	365,801	
Total program revenues	972,724	1,548,471	977,381	1,469,212	2,521,195	2,446,593	
General revenues:							
Property taxes	197,346	-	190,208	-	197,346	190,208	
Income taxes	905,246	-	952,901	-	905,246	952,901	
Unrestricted grants and entitlements	170,048	-	123,359	-	170,048	123,359	
Payment in lieu of taxes	86,479	-	-	-	86,479	-	
Investment earnings	166,863	-	129,903	-	166,863	129,903	
Miscellaneous	161,334	3,532	87,548	17,957	164,866	105,505	
Total general revenues	1,687,316	3,532	1,483,919	17,957	1,690,848	1,501,876	
Total revenues	2,660,040	1,552,003	2,461,300	1,487,169	4,212,043	3,948,469	
Expenses:							
General government	474,112	-	475,983	-	474,112	475,983	
Security of persons and property	729,173	-	710,821	-	729,173	710,821	
Transportation	185,554	-	283,230	-	185,554	283,230	
Community environment	392,679	-	188,758	-	392,679	188,758	
Leisure time activity	14,856	-	16,001	-	14,856	16,001	
Interest and fiscal charges	135,002	-	87,194	-	135,002	87,194	
Sewer	-	1,380,425	-	1,175,835	1,380,425	1,175,835	
Refuse	-	152,877	-	138,314	152,877	138,314	
Water		272,459		270,468	272,459	270,468	
Total expenses	1,931,376	1,805,761	1,761,987	1,584,617	3,737,137	3,346,604	
Special Items:							
Gain on sale of land	44,700		52,827		44,700	52,827	
Change in net assets	773,364	(253,758)	752,140	(97,448)	519,606	654,692	
Net assets at beginning of year	2,543,632	7,542,291	1,791,492	7,639,739	10,085,923	9,431,231	
Net assets at end of year	\$ 3,316,996	\$ 7,288,533	\$ 2,543,632	\$ 7,542,291	\$ 10,605,529	\$ 10,085,923	

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 (UNAUDITED)

#### **Governmental Activities**

Governmental activities net assets increased \$773,364 in 2007.

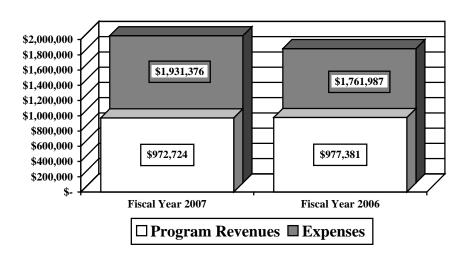
Security of persons and property which primarily supports the operation of police and fire services accounted for \$729,173 or 37.75% of the total expenses of the City. Security of persons and property expenses were partially funded by \$8,333 in direct charges to users of the services. General government expenses totaled \$474,112. General government expenses were partially funded by \$114,299 in direct charges to users of the services.

The state and federal government contributed to the City a total of \$312,528 in operating grants and contributions and \$394,765 in capital grants and contributions. These revenues are restricted to a particular program or purpose. Of the total capital grants and contributions, \$394,765 subsidized community environment programs.

General revenues totaled \$1,687,316, and amounted to 63.43% of total governmental revenues. These revenues primarily consist of property and income tax revenue of \$1,102,592. The other primary source of general revenues is grants and entitlements not restricted to specific programs, including local government and local government revenue assistance, making up \$170,048.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements. As can be seen in the graph below, the City is highly dependent upon general revenues (primarily property and income taxes as well as unrestricted grants and entitlements) to support its governmental activities as program revenues are not sufficient to cover total governmental expenses for 2007.

#### **Governmental Activities - Program Revenues vs. Total Expenses**



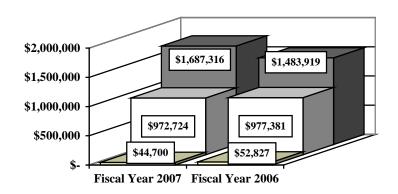
#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 (UNAUDITED)

#### **Governmental Activities**

	 otal Cost of Services 2007	Net Cost of Services 2007		 otal Cost of Services 2006	Net Cost of Services 2006	
Program Expenses:						
General government	\$ 474,112	\$	359,813	\$ 475,983	\$	342,953
Security of persons and property	729,173		717,710	710,821		680,803
Transportation	185,554		(123,844)	283,230		(5,064)
Community environment	392,679		(95,377)	188,758		(287,062)
Leisure time activity	14,856		14,856	16,001		16,001
Interest and fiscal charges	 135,002		85,494	 87,194		36,975
Total	\$ 1,931,376	\$	958,652	\$ 1,761,987	\$	784,606

The dependence upon general revenues for governmental activities is apparent, with 49.64% of expenses supported through taxes and other general revenues. The chart below illustrates the City's program revenues versus general revenues for 2007 and 2006.

#### **Governmental Activities - General and Program Revenues**

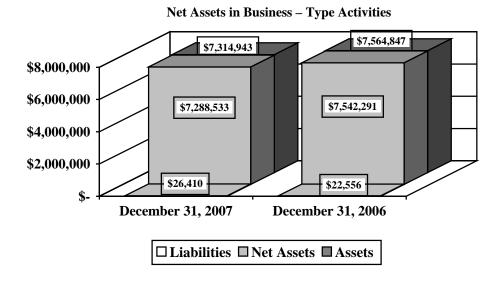




#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 (UNAUDITED)

#### **Business-type Activities**

Business-type activities include the sewer, water and refuse enterprise funds. These programs had program revenues of \$1,548,471, general revenues of \$3,532 and expenses of \$1,805,761 for 2007. The graph below shows the business-type activities assets, liabilities and net assets at year-end.



#### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the City's net resources available for spending at year-end.

The City's governmental funds (as presented on the balance sheet on pages 21-22) reported a combined fund balance of \$2,047,767 which is \$2,671,183 higher than last year's deficit of \$623,416.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 (UNAUDITED)

The schedule below indicates the fund balances and the total change in fund balances as of December 31, 2007 and 2006 for all major and non-major governmental funds.

		Fund Balances	
	Fund Balances	s (Deficit)	Increase/
	12/31/07	12/31/06	(Decrease)
Major funds:			
General	\$ 868,290	\$ 803,840	\$ 64,450
Police Services	363,078	310,911	52,167
Carlisle Business Park	11,775	(1,327,762)	1,339,537
SR 123 Phase V	46,387	(425,142)	471,529
SR 123 Phase VI	12,091	-	12,091
Other nonmajor governmental funds	746,146	14,737	731,409
Total	\$ 2,047,767	\$ (623,416)	\$ 2,671,183

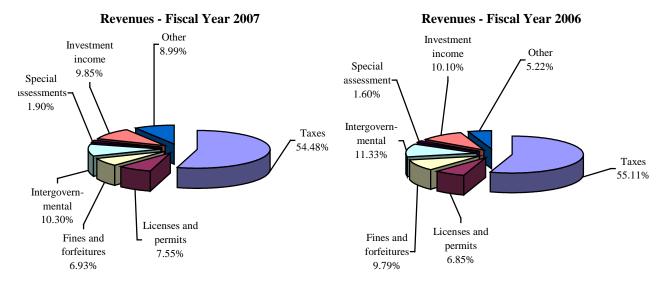
#### General Fund

The City's general fund balance increased \$64,450. The table that follows assists in illustrating the revenues of the general fund.

		2007 Amount			Percentage <u>Change</u>	
Revenues						
Taxes	\$ 67	2,759	\$	620,039	8.50	%
Licenses and permits	Ģ	3,291		77,031	21.11	%
Fines and forfeitures	8	5,571		110,085	(22.27)	%
Intergovernmental	12	7,144		127,426	(0.22)	%
Special assessments		3,431		18,028	29.97	%
Investment income	12	1,653		113,589	7.10	%
Other	11	0,985		58,706	89.05	%
Total	\$ 1,23	4,834	\$	1,124,904	9.77	%

Tax revenue represents 54.48% of all general fund revenue. Tax revenue increased 8.50% over prior year. The increase in investment income is due to the amount of funds in the City's investment portfolio and increased interest rates throughout the year. All other revenues remained comparable to 2006.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 (UNAUDITED)



The table that follows assists in illustrating the expenditures of the general fund.

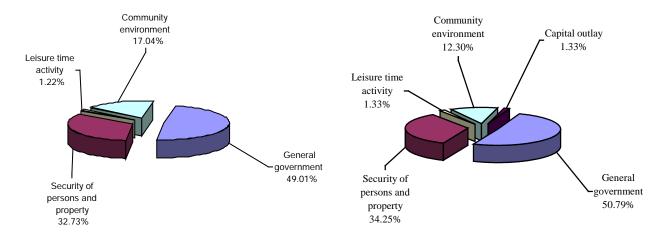
	2007 Amount	2006 Amount	Percentage <u>Change</u>
<b>Expenditures</b>			
General government	\$ 464,763	\$ 484,908	(4.15)
Security of persons and property	310,427	326,985	(5.06)
Community environment	161,574	117,302	37.74
Leisure time activity	11,577	12,722	(9.00)
Capital outlay		12,723	(100.00)
Total	\$ 948,341	\$ 954,640	(0.66)

The City decreased total expenditures by 0.66%. Security or persons and property decreased 5.06%. This can be attributed to spending decreases by the police department during 2007. Community environment increased 37.74% due to greater money spent by the building and zoning department during 2007.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 (UNAUDITED)

#### **Expenditures - Fiscal Year 2007**

#### **Expenditures - Fiscal Year 2006**



#### **Budgeting Highlights**

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

Budgetary information is presented for the general fund and police services fund. In the general fund, the actual revenues and other financing sources came in \$178,344 higher than they were in the final budget and actual expenditures and other financing uses were \$110,525 less than the amount in the final budget. Budgeted expenditures were increased \$329,280 from the original to the final budget. Final budget revenues were increased matched the original budgeted revenues.

#### Police Services Fund

The Police Services fund had revenues of \$296,423 in 2007. The expenditures of the Police Services fund totaled \$244,256 in 2007. The net increase in fund balance for the Police Services fund was \$52,167 or 16.78%.

#### Carlisle Business Park Fund

The Carlisle Business Park fund had revenues and other financing sources of \$1,389,419 in 2007. The expenditures of the Carlisle Business Park fund totaled \$49,882 in 2007. The net increase in fund balance for the Carlisle Business Park fund was \$1,339,537.

#### SR 123 Phase V Fund

The SR 123 Phase V fund had other financing sources of \$480,225 in 2007. The expenditures of the SR 123 Phase V fund totaled \$8,696 in 2007. The net increase in fund balance for the SR 123 Phase V fund was \$471,529.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 (UNAUDITED)

#### SR 123 Phase VI Fund

The SR 123 Phase VI fund had revenues and other financing sources of \$744,894 in 2007. The expenditures of the SR 123 Phase VI fund totaled \$723,803 in 2007. The fund balance for the SR 123 Phase VI fund was \$12,091.

#### **Proprietary Funds**

The City's enterprise funds provide the same type of information found in the government-wide financial statements for business-type activities, except in more detail. The City has three major enterprise funds, the sewer fund, water fund and refuse fund.

#### Sewer Fund

The Sewer fund had operating revenues of \$1,156,382 in 2007. The operating expenses of the Sewer fund, totaled \$1,380,425 in 2007. The net decrease in net assets for the Sewer fund was \$224,043 or 3.71%.

#### Water Fund

The Water fund had operating revenues of \$103,068 in 2007. The operating expenses of the Water fund, totaled \$152,877 in 2007. The net decrease in net assets for the Water fund was \$49,809 or 3.52%.

#### Refuse Fund

The Refuse fund had operating revenues of \$292,553 in 2007. The operating expenses of the Refuse fund totaled \$272,459 in 2007. The net increase in net assets for the Refuse fund was \$20,094 or 21.80%.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal year 2007, the City had \$10,125,087 (net of accumulated depreciation) invested in land, buildings and improvements, furniture and equipment, vehicles, and infrastructure. Of this total, \$4,263,559 was reported in governmental activities and \$5,861,528 was reported in business-type activities. See Note 9 for further description of capital assets.

The following table shows December 31, 2007 balances compared to December 31, 2006:

### Capital Assets at December 31 (Net of Depreciation)

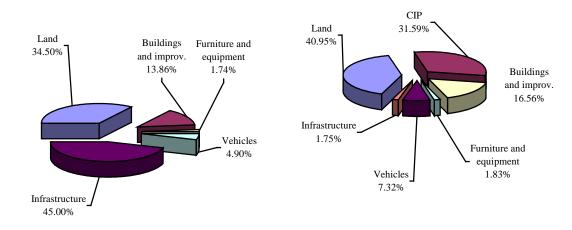
	_	Governmen	tal A	Activities	_	Business-Ty	pe .	Activities	_	To	otal	
	_	2007	_	2006	_	2007	_	2006	_	2007	_	2006
Land	\$	1,471,040	\$	1,513,518	\$	-	\$	-	\$	1,471,040	\$	1,513,518
Construction in progress		-		1,167,613		-		-		-		1,167,613
Buildings and improvements		590,913		611,960		-		-		590,913		611,960
Furniture and equipment		74,377		67,698		85,136		23,990		159,513		91,688
Vehicles		208,796		270,413		18,846		28,904		227,642		299,317
Infrastructure	_	1,918,433	_	64,658		5,757,546	_	6,080,084	_	7,675,979	_	6,144,742
Totals	\$	4,263,559	\$	3,695,860	\$	5,861,528	\$	6,132,978	\$	10,125,087	\$	9,828,838

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 (UNAUDITED)

The following graphs show the breakdown of governmental capital assets by category for 2007 and 2006.

Capital Assets - Governmental Activities 2007

Capital Assets - Governmental Activities 2006

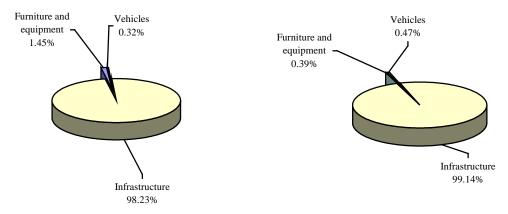


The City's infrastructure is the largest capital asset category. The net book value of the City's infrastructure represents approximately 45.00% of the City's total governmental capital assets.

The following graphs show the breakdown of business-type capital assets by category for 2007 and 2006.

Capital Assets - Business-Type Activities 2007

Capital Assets - Business-Type Activities 2006



The City's largest business-type capital asset category is infrastructure, which include water and sewer lines. These items play a vital role in the income producing ability of the business-type activities. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 98.23% of the City's total business-type capital assets.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 (UNAUDITED)

#### **Debt Administration**

The City had the following long-term obligations outstanding at December 31, 2007 and 2006:

	2007	2006
General obligation bonds	\$ 2,872,097	\$ 355,000
Special assessment bonds	397,604	423,753
Compensated absenses	8,271	4,913
Total long-term obligations	\$ 3,277,972	\$ 783,666
	Business-type A	activities
	2007	2006
Compensated absences	\$ 246	\$ 1,707
	\$ 246	\$ 1,707

Further detail on the City's long-term obligations can be found in Note 11 to the financial statements.

#### **Economic Conditions and Outlook**

Located in the northernmost corner of Warren County and spreading into southern Montgomery, Carlisle is a growing community with over 5,800 residents. It is conveniently located within driving distance of two major cities – Cincinnati (approx. 30 mi. south) and Dayton (approx. 15 mi. north). The city is served by both state and U.S. highways. State route 123 travels through the heart of Carlisle with state routes 4 and 73 being located just outside its borders and Interstate Route 75 is just three miles from the downtown area. Carlisle's early growth stemmed from the still active railroad community. This combination of geographical location and transportation convenience makes Carlisle an attractive site for both families and business alike. The City's population as of the 2000 census was 5,121.

Although Carlisle is often thought of as a quiet bedroom community, the City has taken active steps to secure its financial future by the development of two business parks within the City limits. The Carlisle Industrial Park has been an established industrial base providing an excellent location for numerous manufacturing and service industries. This park offers direct access to SR-123 as well as connection to the CSX railroad system. The Carlisle Business Park is a newer development that offers over 88 acres of gently rolling land which is an excellent site for manufacturing, warehousing, service business or office needs. Infrastructure for Phase I of the business park has been completed. A detailed plan for future expansion assures that all of the park will be well served by streets and utilities.

Carlisle has continued to work with the Ohio Public Works Commission on improving the major state route that travels through the heart of Carlisle – SR 123. By the end of 2007, Phases V and VI of this ten phase project were completed with preliminary engineering work begun on Phase VII. Although each phase contains specific objectives associated with the nuisances of its geographical location along the route, the overall goal of the project is to provide safer and more effective traffic flow both through and within the City.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 (UNAUDITED)

Project additions include a center turn lane, curbs, sidewalks and expansion of the City public water system. Although supported through Issue II monies, these projects have been a significant financial undertaking by the City to improve the infrastructure and quality of transportation in Carlisle.

Despite the uncertainty surrounding the economy, the City continues to carefully monitor two primary sources of revenue—local income taxes and shared intergovernmental (state) revenue. In order to stabilize the impact of the fluctuations in these revenue sources, City Council continues to pursue economic development and job creation; maintain the community's reputation for high public safety standards; and adoption of a budget designed to promote long-term fiscal stability. In order to meet the objectives of the 2007 budget, the City utilizes a basic philosophy to submit a balanced budget to Council for the operations of the City. City personnel were diligent in managing their diverse departments and were able to keep expenses less than received revenue. Local income tax collections for 2007 were at an all-time high with an increase of almost 4% over 2006 collections.

The City has not been immune to the slowdown in the overall economy. Development in new residential housing decreased significantly in 2007 as compared to previous years. Decreased funding from both the State and Federal level and general downsizing in overall industry has created an economic challenge for the City. However, the City is cautiously optimistic about the state of the economy with the addition of a new manufacturing facility within the City boundaries in spring 2008.

These economic factors were considered in preparing the City's budget for fiscal year 2008. Budgeted revenues and other financing sources in the general fund for fiscal year 2008 budget are \$1,094,425. With the continuation of conservative budgeting practices, the City should be able to maintain its current financial position.

#### Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information please contact: Julie Duffy, Finance Director, 760 West Central Avenue, Carlisle, Ohio 45005.

#### STATEMENT OF NET ASSETS DECEMBER 31, 2007

	_	overnmental Activities	Business-type Activities		 Total
Assets:		_			 
Equity in pooled cash and cash equivalents	\$	1,844,894	\$	1,265,493	\$ 3,110,387
Income taxes		262,361		-	262,361
Property and other taxes		193,546		-	193,546
Accounts		79,481		167,327	246,808
Accrued interest		55,302		-	55,302
Special assessments		957		14,231	15,188
Due from other governments		191,187		_	191,187
Materials and supplies inventory		5,367		647	6,014
Prepayments		15,298		5,717	21,015
Land		1,471,040		-	1,471,040
Depreciable capital assets, net		2,792,519		5,861,528	8,654,047
Total capital assets		4,263,559		5,861,528	10,125,087
Total assets		6,911,952		7,314,943	 14,226,895
Liabilities:					
Accounts payable		18,135		10,542	28,677
Accrued wages and benefits		23,653		5,599	29,252
Due to other governments		62,656		10,023	72,679
Unearned revenue		163,640		-	163,640
Accrued interest payable		48,900		-	48,900
Due within one year		2,579,766		246	2,580,012
Due in more than one year		698,206		<u>-</u>	698,206
Total liabilities		3,594,956		26,410	 3,621,366
Net assets:					
Invested in capital assets, net of related debt		2,614,462		5,861,528	8,475,990
Restricted for:					
Capital projects		39,452		-	39,452
Debt service		10,200		-	10,200
Transportation projects		527,583		-	527,583
Public safety		513,253		-	513,253
Other purposes		20,588		-	20,588
Unrestricted (deficit)		(408,542)		1,427,005	 1,018,463
Total net assets	\$	3,316,996	\$	7,288,533	\$ 10,605,529

### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2007

				Program Revenues						
	Expenses		harges for Services	Gr	perating cants and atributions	_	ital Grants and itributions			
Governmental Activities:										
General government	\$ 474,112	\$	114,299	\$	-	\$	-			
Security of persons and property	729,173		8,333		3,130		-			
Transportation	185,554		-		309,398		-			
Community environment	392,679		93,291		· -		394,765			
Leisure time activity	14,856		_		_		_			
Interest and fiscal charges	135,002		49,508							
Total governmental activities	1,931,376		265,431		312,528		394,765			
Business-type Activities:										
Sewer	1,380,425		1,153,057		_		_			
Water	152,877		103,035		_		_			
Refuse	272,459		292,379		_		_			
				-		-				
Total business-type activities	1,805,761		1,548,471		-		-			
Total primary government	\$ 3,737,137	\$	1,813,902	\$	312,528	\$	394,765			
	General Revent Property taxes le General purpos Fire Income taxes lev General purpos Police services Grants and entitl Payment in lieu o Investment earni Miscellaneous .  Total general rev	vied for ses	not restricted	to specifi	c programs					
	<b>Special item:</b> Gain on sale of la	and								
	Change in net as	sets								
	Net assets at be	ginning	of year		• • • • • •		• •			

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

Net (Expense) Revenue and Changes in Net Assets

	ernmental ctivities		ess-type vities		Total
\$	(359,813)	\$	_	\$	(359,813)
Ψ	(717,710)	Ψ	_	Ψ	(717,710)
	123,844		_		123,844
	95,377		_		95,377
	(14,856)		-		(14,856)
	(85,494)				(85,494)
	(958,652)				(958,652)
	-		(227,368)		(227,368)
	-		(49,842)		(49,842)
	-		19,920		19,920
	<u> </u>		(257,290)		(257,290)
	(958,652)		(257,290)		(1,215,942)
	82,463 114,883		- -		82,463 114,883
	603,462		_		603,462
	301,784		_		301,784
	170,048		-		170,048
	86,479		-		86,479
	166,863		-		166,863
	161,334		3,532		164,866
	1,687,316		3,532		1,690,848
	44,700				44,700
	773,364		(253,758)		519,606
	2,543,632		7,542,291		10,085,923
\$	3,316,996	\$	7,288,533	\$	10,605,529

#### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2007

	General		Police Services		Carlisle Business Park		SR 123 Phase V	
Assets:	· ·	_				_		
Equity in pooled cash and cash equivalents	\$	729,099	\$	341,305	\$	11,775	\$	46,387
Receivables (net of allowance for uncollectibles):								
Income taxes		174,907		87,454		-		-
Property and other taxes		77,019		-		-		-
Accounts		55,390		-		-		-
Special assessments		957		-		-		-
Accrued interest		48,890		-		-		-
Due from other governments		64,762		-		-		-
Prepayments		8,261		3,091		-		-
Materials and supplies inventory		4,464						
Total assets	\$	1,163,749	\$	431,850	\$	11,775	\$	46,387
Liabilities:								
Accounts payable	\$	11,692	\$	5,214	\$	-	\$	-
Accrued wages and benefits		12,444		7,140		-		-
Due to other governments		25,360		14,743		-		-
Deferred revenue		180,587		41,675		-		-
Unearned revenue		65,376						
Total liabilities		295,459		68,772				
Fund Balances:								
Reserved for encumbrances		104,060		-		2,450		-
Reserved for prepayments		8,261		3,091		-		-
Reserved for materials and supplies inventory		4,464		-		-		-
Reserved for debt service		-		-		-		-
Unreserved, undesignated, reported in:								
General fund		751,505		-		-		-
Special revenue funds		-		359,987		-		-
Capital projects funds				-		9,325		46,387
Total fund balances		868,290		363,078		11,775		46,387
Total liabilities and fund balances	\$	1,163,749	\$	431,850	\$	11,775	\$	46,387

			Other	Total		
SF	R 123	Gov	vernmental	Go	vernmental	
Pha	ase VI		Funds	Funds		
					_	
\$	12,091	\$	704,237	\$	1,844,894	
	-		-		262,361	
	-		116,527		193,546	
	-		24,091		79,481	
	-		-		957	
	-		6,412		55,302	
	-		126,425		191,187	
	-		3,946		15,298	
			903		5,367	
\$	12,091	\$	982,541	\$	2,648,393	
\$	-	\$	1,229	\$	18,135	
	-		4,069		23,653	
	-		22,553		62,656	
	-		110,280		332,542	
			98,264	-	163,640	
			236,395	-	600,626	
	-		74,186		180,696	
	-		3,946		15,298	
	-		903		5,367	
	-		11,910		11,910	
	-		-		751,505	
	-		408,762		768,749	
	12,091		246,439		314,242	
	12,091		746,146		2,047,767	
\$	12,091	\$	982,541	\$	2,648,393	

## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2007

Total governmental fund balances		\$ 2,047,767
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		4,263,559
Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds.  Property taxes Income taxes Investment income Special assessments Intergovernmental revenues	\$ 29,906 125,024 46,217 957 130,438	
Total		332,542
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds. The long-term liabilities are as follows:  Accrued interest payable Special assessment bonds General obligation notes Bond anticipation notes General obligation bonds Compensated absences	(48,900) (397,604) (1,797,097) (735,000) (340,000) (8,271)	
		 (3,326,872)
Net assets of governmental activities		\$ 3,316,996

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2007

	General	Police Services	Carlisle Business Park	SR 123 Phase V	
Revenues:					
Income taxes	\$ 591,512	\$ 295,809	\$ -	\$ -	
Property and other taxes	81,247	-	-	-	
Charges for services	-	-	-	-	
Licenses and permits	93,291	-	-	-	
Fines and forfeitures	85,571	-	-	-	
Intergovernmental	127,144	-	-	-	
Special assessments	23,431	-	-	-	
Investment income	121,653	-	-	-	
Payment in lieu of taxes	- 110.005	-	-	-	
Other	110,985	614	1,322		
Total revenues	1,234,834	296,423	1,322		
Expenditures:					
Current:	164.562				
General government.	464,763	-	-	-	
Security of persons and property	310,427	226,765	-	-	
Transportation	161.574	-	- 0.065	- 022	
Community environment	161,574	-	8,865	932	
Leisure time activity	11,577	17.401	-	-	
Capital outlay	-	17,491	-	-	
Principal retirement	-	-	_	-	
Interest and fiscal charges	_	-	41,017	7,764	
Total expenditures	948,341	244,256	49,882	8,696	
Excess (deficiency) of revenues					
over (under) expenditures	286,493	52,167	(48,560)	(8,696)	
Other financing sources (uses):					
Notes issued	-	-	1,299,097	480,000	
Note issuance costs	-	-	-	225	
Transfers in	-	-	89,000	-	
Transfers out	(229,000)	-	-	-	
Sale of capital assets	6,957	-	-	-	
Total other financing sources (uses)	(222,043)		1,388,097	480,225	
Special item:					
Sale of land					
Net change in fund balances	64,450	52,167	1,339,537	471,529	
Fund balances (deficit) at beginning of year	803,840	310,911	(1,327,762)	(425,142)	
Fund balances at end of year	\$ 868,290	\$ 363,078	\$ 11,775	\$ 46,387	

SR 123 Phase VI	Other Governmental Funds	Total Governmental Funds
\$ -	\$ -	\$ 887,321
ψ - -	114,065	195,312
_	8,333	8,333
_	-	93,291
_	4,408	89,979
394,765	333,977	855,886
-	-	23,431
-	15,021	136,674
-	86,479	86,479
-	97,921	210,842
394,765	660,204	2,587,548
-	1,365	466,128
-	116,005	653,197
-	126,260	126,260
119,473	97,416	388,260
-	-	11,577
613,330	134,232	765,053
_	41,149	41,149
_	42,984	91,765
732,803	559,411	2,543,389
(338,038)	100,793	44,159
350,000 129	403,000 113	2,532,097 467
129	140,000	229,000
-	140,000	(229,000)
_	325	7,282
350,129	543,438	2,539,846
200,123	2 10,100	
	87,178	87,178
12,091	731,409	2,671,183
	14,737	(623,416)
\$ 12,091	\$ 746,146	\$ 2,047,767

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2007

Net change in fund balances - total governmental funds		\$ 2,671,183
Amounts reported for governmental activities in the statement of activities are different because:		
Government funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period.		
Capital asset additions	\$ 746,574	
Current year depreciation	 (136,397)	
Total	_	610,177
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of		
activities, a gain or loss is reported for each disposal.		(42,478)
Revenues in the statement of activities that do not provide current		
financial resources are not reported as revenues in the funds.		
Property taxes	2,034	
Income taxes	17,925	
Investment income	30,189	
Special assessments	889	
Intergovernmental revenues	 21,455	
Total		72,492
The issuance of notes provide current financial resources to to governmental funds, but issuing debt increases long-term liabilities		
on the statement of net assets		(2,532,097)
Repayment of bond and long-term note principal is an expenditure in the governmental funds, but the repayment reduces long-term		
liabilities on the statement of net assets.		41,149
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.		(43,704)
when due.		(43,704)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current		
financial resources and therefore are not reported as expenditures in governmental funds.		 (3,358)
Change in net assets of governmental activities		\$ 773,364

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2007

	Budgeted Amounts						Fin	riance with al Budget Positive	
	(	Original		Final	Actual		(N	Negative)	
Revenues:		_		_					
Income taxes	\$	540,000	\$	540,000	\$	585,328	\$	45,328	
Property and other taxes		75,700		75,700		81,247		5,547	
Licenses and permits		76,700		76,700		91,643		14,943	
Fines and forfeitures		107,500		107,500		90,298		(17,202)	
Intergovernmental		130,825		130,825		131,196		371	
Special assessment		18,000		18,000		23,431		5,431	
Investment income		110,000		110,000		125,883		15,883	
Other		13,000	-	13,000		114,086	101,086		
Total revenues		1,071,725		1,071,725		1,243,112		171,387	
Expenditures:									
Current:									
General government		559,430		613,636		565,763		47,873	
Security of persons and property		369,725		370,474		316,964		53,510	
Community environment		125,850		169,425		164,862		4,563	
Leisure time activity		14,650		16,400		11,821		4,579	
Total expenditures		1,069,655		1,169,935		1,059,410		110,525	
Excess (deficiency) of revenues									
over (under) expenditures		2,070		(98,210)		183,702		281,912	
Other financing sources (uses):									
Sale of capital assets		_		_		6,957		6,957	
Transfers out		_		(229,000)		(229,000)		-	
Total other financing sources (uses)		_		(229,000)		(222,043)		6,957	
Net change in fund balance		2,070		(327,210)		(38,341)		288,869	
Fund balance at beginning of year		654,666		654,666		654,666		_	
Prior year encumbrances appropriated		3,500		3,500	<u></u>	3,500			
Fund balance at end of year	\$	660,236	\$	330,956	\$	619,825	\$	288,869	

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) POLICE SERVICES FUND FOR THE YEAR ENDED DECEMBER 31, 2007

	Budgeted Amounts						Fina	ance with al Budget ositive
	Original		Final		Actual		(Negative)	
Revenues:								
Income taxes	\$	250,000	\$	250,000	\$	292,717	\$	42,717
Other						614		614
Total revenues		250,000		250,000		293,331		43,331
Expenditures:								
Current:								
Security of persons and property		225,850		250,036		223,111		26,925
Capital outlay		11,996		21,796		17,491		4,305
Total expenditures		237,846		271,832		240,602		31,230
Net change in fund balance		12,154		(21,832)		52,729		74,561
Fund balance at beginning of year		283,362		283,362		283,362		
Fund balance at end of year	\$	295,516	\$	261,530	\$	336,091	\$	74,561

#### STATEMENT OF NET ASSETS PROPRIETARY FUNDS DECEMBER 31, 2007

**Business-type Activities -Enterprise Funds** Sewer Water Refuse **Total** Assets: Current assets: Equity in pooled cash and cash equivalents . . . . . \$ \$ 1,101,265 87,159 \$ 77,069 1,265,493 Receivables (net of allowance for uncollectibles): 36,184 167,327 125,711 5,432 Special assessments . . . . . . . . . . . . . . . . . . 13,274 957 14,231 4.629 271 817 5.717 Materials and supplies inventory . . . . . . . . 647 647 92,862 1,453,415 115,027 1,245,526 Noncurrent assets: Capital assets: 1,273,942 Depreciable capital assets, net . . . . . . . . . 4,587,586 5,861,528 4,587,586 1,273,942 5,861,528 4,587,586 1,273,942 5,861,528 5,833,112 1,366,804 115,027 7,314,943 Liabilities: Current liabilities: 10.542 10.542 Accrued wages and benefits . . . . . . . . . . . . 4,272 390 937 5,599 246 246 Due to other governments . . . . . . . . . . . . . 7,828 391 1,804 10,023 22,888 781 2,741 26,410 22,888 781 2,741 26,410 Net assets: 4,587,586 1,273,942 5,861,528 92.081 112.286 1,427,005 1,222,638 5,810,224 1,366,023 112,286 7,288,533

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2007

**Business-type Activities - Enterprise Funds** Sewer Water Refuse Total **Operating revenues:** \$ 1,507,079 \$ 1,127,220 87,480 292,379 25,837 15,555 41,392 3,325 33 174 3,532 1,156,382 103,068 292,553 1,552,003 **Operating expenses:** 49,664 203,216 11,511 264,391 874,459 81,677 222,662 1,178,798 8,790 6,317 133 15,240 7,304 7,304 53,372 340,028 286,656 1,380,425 152,877 272,459 1,805,761 (224,043)(49,809)20,094 (253,758)

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

6,034,267

5,810,224

1,415,832

1,366,023

92,192

112,286

7,542,291

7,288,533

Net assets at beginning of year . . . . . . . . . .

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2007

<b>Business-type</b>	Activities -	Enterprise Funds	
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	Sewer	Water	Refuse	Total
Cash flows from operating activities:				
Cash received from customers	\$ 1,114,229	\$ 102,313	\$ 290,183	\$ 1,506,725
Cash received from other operations	4,563	33	174	4,770
Cash payments for personal services	(206,942)	(11,490)	(49,936)	(268,368)
Cash payments for contract services	(866,140)	(81,609)	(223,479)	(1,171,228)
Cash payments for materials and supplies	(9,437)	(6,317)	(133)	(15,887)
Cash payments for transportation	(7,304)			(7,304)
Net cash provided by operating activities	28,969	2,930	16,809	48,708
Cash flows from capital and related				
financing activities:				
Acquisition of capital assets	(68,578)			(68,578)
Net cash used in capital and				
related financing activities	(68,578)			(68,578)
Net increase (decrease) in cash and cash equivalents	(39,609)	2,930	16,809	(19,870)
Cash and cash equivalents at beginning of year	1,140,874	84,229	60,260	1,285,363
Cash and cash equivalents at end of year	\$ 1,101,265	\$ 87,159	\$ 77,069	\$ 1,265,493

- - continued

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2007

	Business-type Activities - Enterprise Funds						ds	
		Sewer		Water		Refuse		Total
Reconciliation of operating income (loss) to net cash provided by operating activities:								
Operating income (loss)	\$	(224,043)	\$	(49,809)	\$	20,094	\$	(253,758)
Adjustments:								
Depreciation		286,656		53,372		-		340,028
Changes in assets and liabilities:								
Decrease in materials and								
supplies inventory		937		-		-		937
(Increase) in accounts receivable		(28,806)		(789)		(3,405)		(33,000)
(Increase) decrease in special assessments		(8,784)		67		1,209		(7,508)
(Increase) decrease in prepayments		(1,859)		197		(183)		(1,845)
Increase in accounts payable		10,542		_		-		10,542
Increase (decrease) in accrued wages and benefits		(1,342)		11		(233)		(1,564)
Decrease in due to other governments		(2,871)		(119)		(673)		(3,663)
Decrease in compensated absences payable		(1,461)						(1,461)
Net cash provided by operating activities	\$	28,969	\$	2,930	\$	16,809	\$	48,708

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

#### STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS DECEMBER 31, 2007

	Agency			
Assets: Cash in segregated accounts	\$	5,626		
Total assets	\$	5,626		
Liabilities: Undistributed monies	\$	5,626		
Total liabilities	\$	5,626		

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### NOTE 1 - DESCRIPTION OF THE CITY

The City of Carlisle, Warren County, Ohio (the "City"), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The City is directed by a publicly-elected Mayor and six-member Council. The City provides water and sewer utilities, park operations, police services, and a planning and zoning department. The City contracts with the Franklin Township Fire Department to provide fire services.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements (BFS) of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental and business-type activities and its proprietary funds provided they do not conflict with or contradict GASB pronouncements. The City has the option to also apply FASB Statements and Interpretations issued after November 30, 1989 to its business-type activities and enterprise funds, subject to this same limitation. The City has elected not to apply these FASB Statements and Interpretations. The City's significant accounting policies are described below.

#### A. Reporting Entity

The City's reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity", and as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units". The City's BFS include all funds, agencies, boards, commissions, and departments for which the City is financially accountable. Financial accountability, as defined by the GASB, exists if the City appoints a voting majority of an organization's governing board and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific burdens on, the City. The City may also be financially accountable for governmental organizations with a separately elected governing board, a governing board appointed by another government, or a jointly appointed board that is fiscally dependent on the City. The City also took into consideration other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's basic financial statements to be misleading or incomplete.

The City provides various services including fire protection and prevention, water and sewer services, street maintenance and repairs, planning and zoning, building inspection, parks and recreation, refuse collection and general administrative services. The operation of each of these activities is directly controlled by the Council through the budgetary process. None of these services are provided by a legally separate organization; therefore, these operations are included in the primary government.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; or (3) the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt or the levying of taxes. Based upon the application of these criteria, the City has no component units. The basic financial statements of the reporting entity include only those of the City (the primary government).

#### B. Basis of Presentation - Fund Accounting

The City's BFS consists of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements - The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental functions are self-financing or draw from the general revenues of the City.

Fund Financial Statements - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the City's proprietary funds are charges for sales and services. Operating expenses for the enterprise fund include personnel and other expenses related to sewer, water and refuse operations. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

<u>General Fund</u> - The general fund accounts for all financial resources except those required to be accounted for in another fund.

<u>Police Services Fund</u> - This fund receives money from income taxes to provide and improve police services in the City.

<u>Carlisle Business Park Fund</u> - This fund receives money from the sale of notes earmarked for business park improvements.

<u>SR 123 Phase V Fund</u> - This fund receives money from OPWC and the sale of notes earmarked for the construction of Phase V of State Route 123.

<u>SR 123 Phase VI Fund</u> - This fund receives money from OPWC and the sale of notes earmarked for the construction of Phase VI of State Route 123.

Other governmental funds of the City are used to account for (a) the accumulation of resources for, and payment of, general long-term debt principal, interest and related costs; (b) financial resources to be used for the acquisition, construction, or improvement of capital facilities other than those financed by proprietary funds; and (c) for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Funds** - Proprietary fund reporting focuses on changes in net assets, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service. The City does not have any internal services funds. The enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

<u>Sewer Fund</u> - This fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

<u>Water Fund</u> - This fund accounts for the operations of providing water treatment and distribution to the residents and commercial users located within the city.

<u>Refuse Fund</u> - This fund accounts for the operations of providing refuse removal to its residential and commercial users located within the City.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Fiduciary Funds - Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City does not have any trust funds. The City's only agency fund accounts for monies collected and distributed for court fines and forfeitures. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

#### D. Measurement Focus and Basis of Accounting

Government-wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the statement of net assets.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Agency funds do not report a measurement focus as they do not report operations.

#### E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-exchange Transactions** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within sixty days of year-end.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 8). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax, local government funds and permissive tax), fines and forfeitures, fees and special assessments.

Unearned Revenue and Deferred Revenue - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2007, but which were levied to finance year 2008 operations, and other revenues received in advance of the fiscal year for which they were intended to finance, have been recorded as unearned revenue. Income taxes and special assessments not received within the available period, grants and entitlements received before the eligibility requirements are met, and delinquent property taxes due at December 31, 2007, are recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of costs, such as depreciation and amortization, are not recognized in governmental funds.

#### F. Budgetary Data

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are required to be budgeted and appropriated. The legal level of budgetary control is at the object level for all funds. Budgetary modifications may only be made by resolution of the City Council at the legal level of control.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

*Tax Budget* - During the first Council meeting in July, the Mayor presents the following fiscal year's annual operating budget to City Council for consideration and passage. The adopted budget is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

Estimated Resources - The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include encumbered cash balances at December 31 of the preceding year. The certificate may be further amended during the year if the Finance Director determines, and the Budget Commission agrees, that estimates need to be either increased or decreased. The amounts reported on the budgetary statements reflect the amounts in the first and final amended official certificate of estimated resources issued during 2007.

Appropriations - A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. The appropriation ordinance fixes spending authority at the fund, department and object level. The appropriation ordinance may be amended during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified. The appropriations for a fund may only be modified during the year by an ordinance of Council. The amounts on the budgetary statement reflect the final appropriation amounts, including all amendments and modifications legally enacted by Council.

**Lapsing of Appropriations** - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. Encumbrances are carried forward and are not reappropriated as part of the subsequent year appropriations.

#### G. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the City's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements.

The City has segregated bank accounts for monies held separate from the City's central bank account. These interest bearing depository accounts are presented as "Cash and Cash Equivalents in Segregated Accounts" since they are not required to be deposited in the City treasury.

During fiscal year 2007, investments were limited to nonnegotiable certificates of deposit which are reported at cost.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest revenue credited to the general fund during 2007 amount to \$121,653 which includes \$90,630 assigned from other City funds.

For purposes of the statement of cash flows and for presentation on the statement of net assets, investments with an original maturity of three months or less and investments of the cash management pool are considered to be cash equivalents.

An analysis of the City's investment account at year-end is provided in Note 4.

#### H. Inventories of Materials and Supplies

On government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased. Inventories of the proprietary funds are expensed when used.

#### I. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and deductions during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$5,000. The City's infrastructure consists of storm sewers, streets, and water and sewer lines. The City did not retroactively report governmental activities infrastructure, in accordance with Phase III implementation of GASB Statement No. 34. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized for business-type activities.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives	Business-type Activities Estimated Lives
Buildings and improvements	50 years	50 years
Furniture and equipment	10 years	10 years
Vehicles	5 - 15 years	5 - 15 years
Infrastructure	25 - 50 years	40 years

#### J. Compensated Absences

Compensated absences of the City consist of vacation leave and sick leave to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the City and the employee.

In conformity with GASB Statement No. 16, "Accounting for Compensated Absences", vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability is based on the sick leave accumulated at December 31 by those employees who are currently eligible to receive termination payments and by those employees for whom it is probable they will become eligible to receive termination benefits in the future.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus applicable additional salary related payments. City employees are granted vacation and sick leave in varying amounts. In the event of termination, an employee is reimbursed for accumulated vacation and sick leave at various rates.

The entire compensated absence liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For proprietary funds, the entire amount of compensated absences is reported as a fund liability.

#### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### L. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." On fund financial statements, long-term interfund loans are classified as "due to/from other funds" on the balance sheet and are equally offset by a fund balance reserve account which indicates that they do not constitute available expendable resources. These amounts are eliminated in the governmental and business-type activities columns of the statement of net assets, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances. At December 31, 2007, the City did not have any interfund balances.

#### M. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the BFS.

Interfund balances between governmental funds are eliminated on the government-wide financial statements.

#### N. Prepayments

Payments made to vendors for services that will benefit beyond December 31, 2007, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which it was consumed.

#### O. Fund Balance Reserves

Reserved fund balances indicate that portion of fund equity which is not available for current appropriation or use. The unreserved portions of fund equity reflected in the governmental funds are available for use within the specific purposes of the funds.

The City reports a reservation of fund balance for amounts representing encumbrances outstanding, prepayments, materials and supplies inventory and debt service in the governmental fund financial statements.

#### P. Estimates

The preparation of the BFS in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the BFS and accompanying notes. Actual results may differ from those estimates.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### Q. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net assets restricted for other purposes consist of funds restricted for the mayor's court improvement fund (a nonmajor governmental fund).

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Council and that are either unusual in nature or infrequent in occurrence. During 2007, the City sold land which is reported as a special item on the BFS.

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### **Changes in Accounting Principles**

For 2007, the City has implemented GASB Statement No. 48 "<u>Sales and Pledges of Receivables and Intra-Entity Transfers of Assets and Future Revenues</u>". GASB Statement No. 48 established criteria to ascertain whether certain transactions should be regarded as sales or as collateralized borrowings, as well as disclosure requirements for future revenues that are pledged and sold. The implementation of GASB Statement No. 48 did not have an effect on the financial statements of the City.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the City Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool State Treasury Asset Reserve of Ohio (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time: and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

The City may also invest any monies not required to be used for a period of six months or more in the following:

- 1. Bonds of the State of Ohio;
- 2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons;
- 3. Obligations of the City.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

#### A. Cash in Segregated Accounts

At December 31, 2007, \$5,626 was deposited in a segregated account for the City's Mayor's Court. This amount is excluded from the internal cash pool and is reported on the statement of fiduciary net assets as "cash in segregated accounts".

#### **B.** Deposits with Financial Institutions

At December 31, 2007, the carrying amount of all City deposits was \$3,110,387. Based on the criteria described in GASB Statement No. 40, "<u>Deposits and Investment Risk Disclosures</u>", as of December 31, 2007, \$2,932,749 of the City's bank balance of \$3,338,375 was exposed to custodial risk as discussed below, while \$405,626 was covered by the Federal Deposit Insurance Corporation.

Custodial credit risk is the risk that, in the event of bank failure, the City's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the City.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

#### C. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the footnote above to cash and investments as reported on the statement of net assets as of December 31, 2007:

Cash and investments per footnote	
Carrying amount of deposits	\$ 3,110,387
Cash in segregated accounts	 5,626
Total	\$ 3,116,013
Cash and investments per statement of net assets	
Governmental activities	\$ 1,844,894
Business type activities	1,265,493
Agency funds	 5,626
Total	\$ 3,116,013

#### **NOTE 5 - INTERFUND TRANSACTION**

Interfund transfers for the year ended December 31, 2007, consisted of the following, as reported in the fund financial statements:

	<u>Transfers from</u>
Transfers to	General
Carlisle Business Park	\$ 89,000
Nonmajor Special Revenue	140,000
Total	\$ 229,000

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. All transfers were made in accordance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

Interfund balances between governmental funds are eliminated on the government-wide financial statements.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### **NOTE 6 - PROPERTY TAXES**

Property taxes include amounts levied against all real, public utility and tangible personal property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be reevaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2007 public utility property taxes became a lien December 31, 2006, are levied after October 1, 2007, and are collected in 2008 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

Tangible personal property tax revenues received in 2007 (other than public utility property) represent the collection of 2007 taxes. Tangible personal property taxes received in 2007 were levied after October 1, 2006, on the true value as of December 31, 2006. Tangible personal property tax is being phased out - the assessment percentage for property, including inventory, is 12.5% for 2007. This percentage will be reduced to 6.25% for 2008 and zero for 2009. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, the first payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

House Bill No. 66 was signed into law on June 30, 2005. House Bill No. 66 phases out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business and railroad property will be eliminated by calendar year 2009, and the tax on telephone and telecommunications property will be eliminated by calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. The bill replaces the revenue lost by the City due to the phasing out of the tax. In calendar years 2006-2010, the City will be fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements will be phased out.

The County Treasurer collects property taxes on behalf of all taxing cities in the County, including the City of Carlisle. The County Auditor periodically remits to the City its portion of the taxes collected. The full tax rate for all City operations for the year ended December 31, 2007 was \$55.59 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2007 property tax receipts were based are as follows:

Real property tax	\$ 83,491,990
Public utility tangible personal property	4,433,250
Tangible personal property	651,150
Total assessed valuation	\$ 88,576,390

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### **NOTE 6 - PROPERTY TAXES - (Continued)**

Property taxes receivable represents real and tangible personal property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2007 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by unearned revenue since the current taxes were not levied to finance 2007 operations and the collection of delinquent taxes has been offset by deferred revenue since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is deferred.

#### **NOTE 7 - RECEIVABLES**

Receivables at December 31, 2007, consisted of taxes, accounts (billings for user charged services), accrued interest, special assessments and intergovernmental receivables arising from grants, entitlements, and shared revenue. All intergovernmental receivables have been classified as "Due From Other Governments" on the BFS. Receivables have been recorded to the extent that they are measurable at December 31, 2007, as well as intended to finance fiscal year 2007 operations.

A summary of the principal items of receivables reported on the statement of net assets follows:

#### **Governmental Activities:**

Income taxes	\$ 262,361
Real and other taxes	193,546
Accounts	79,481
Accrued interest	55,302
Special assessments	957
Due from other governments	191,187
<b>Business-type Activities:</b>	
Accounts	167,327
Special assessments	14,231

Receivables have been disaggregated on the face of the BFS. The only receivable not expected to be collected within the subsequent year is the special assessments which are collected over the life of the assessment.

#### **NOTE 8 - MUNICIPAL INCOME TAXES**

The City levies a 1.5 percent income tax on substantially all income earned in the City. In addition, City residents employed in municipalities having an income tax less than 1.5 percent must pay the difference to the City. Additional increases in the income tax rate require voter approval. Employers within the City withhold income tax on employee compensation and remit at least quarterly and file an annual declaration.

The City's income tax ordinance requires a portion of the income tax receipts to be used to finance public safety forces. As a result, this portion of the receipts is allocated to the police services special revenue fund each year. The remaining income tax receipts are to be used to pay the cost of administering the tax and general fund operations, as determined by Council. Income tax revenue for 2007 was \$887,321 as reported in the fund financial statements.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### NOTE 9 - CAPITAL ASSETS

#### A. Governmental Activities

Capital asset activity for the governmental activities for the year ended December 31, 2007, was as follows:

	Balance			Balance
<b>Governmental Activities:</b>	12/31/06	Additions	Disposals	12/31/07
Capital assets, not being depreciated:				
Land	\$ 1,513,518	\$ -	\$ (42,478)	\$ 1,471,040
Construction in progress	1,167,613	727,378	(1,894,991)	
Total capital assets, not being				
depreciated	2,681,131	727,378	(1,937,469)	1,471,040
Capital assets, being depreciated:				
Buildings and improvements	1,052,404	-	-	1,052,404
Furniture and equipment	136,673	19,196	(7,500)	148,369
Vehicles	827,990	-	(25,679)	802,311
Infrastructure	66,316	1,894,991		1,961,307
Total capital assets, being				
depreciated	2,083,383	1,914,187	(33,179)	3,964,391
Less: accumulated depreciation:				
Buildings and improvements	(440,444)	(21,047)	-	(461,491)
Furniture and equipment	(68,975)	(12,517)	7,500	(73,992)
Vehicles	(557,577)	(61,617)	25,679	(593,515)
Infrastructure	(1,658)	(41,216)		(42,874)
Total accumulated depreciation	(1,068,654)	(136,397)	33,179	(1,171,872)
Total capital assets, being				
depreciated, net	1,014,729	1,777,790		2,792,519
Governmental activities capital				
assets, net	\$ 3,695,860	\$ 2,505,168	\$ (1,937,469)	\$ 4,263,559

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### **NOTE 9 - CAPITAL ASSETS - (Continued)**

Depreciation expense was charged to functions/programs of the City as follows:

#### **Governmental Activities:**

General government	\$	15,376
Security of persons and property		63,623
Community environment		4,419
Transportation		3,279
Leisure time activity	_	49,700
Total depreciation expense - governmental activities	\$	136,397

#### **B.** Business-type Activities

Capital asset activity for the business-type activities for the year ended December 31, 2007, was as follows:

	_1	Balance 2/31/2006	Additions		Disposals			Balance 12/31/2007
<b>Business-type Activities</b>								
Capital assets, being depreciated								
Furniture and equipment	\$	91,535	\$	68,578	\$	-	\$	160,113
Vehicles		176,048		-		-		176,048
Infrastructure		12,901,514	_	<u> </u>		<u> </u>	_	12,901,514
Total capital assets, being								
depreciated		13,169,097	_	68,578		<u> </u>	_	13,237,675
Less: accumulated depreciation:								
Furniture and equipment		(67,545)		(7,432)		-		(74,977)
Vehicles		(147,144)		(10,058)		-		(157,202)
Infrastructure		(6,821,430)		(322,538)			_	(7,143,968)
Total accumulated depreciation		(7,036,119)		(340,028)		_		(7,376,147)
Business-type activities capital								
assets, net	\$	6,132,978	\$	(271,450)	\$		\$	5,861,528

Depreciation was charged to departments of the City as follows:

#### **Business-type Activities:**

Sewer	\$ 286,656
Water	 53,372
Total depreciation expense - business-type activities	\$ 340,028

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### NOTE 10 - OTHER EMPLOYEE BENEFITS - COMPENSATED ABSENCES

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Employees earn ten to thirty days of vacation per year, depending upon length of service. Earned, unused vacation time is paid upon termination of employment. Employees earn sick leave at different rates depending upon length of service and type of employment. Sick leave accrual is continuous, without limit. Upon retirement or death, an employee can be paid a maximum of one-half of the 960 hours maximum of accumulated, unused sick leave. As of December 31, 2007, the liability for unpaid compensated absences was \$8,517 for the entire City, which is reported as a fund liability and/or on the government-wide financial statements as applicable.

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#### **NOTE 11 - LONG-TERM OBLIGATIONS**

During the fiscal year 2007, the following changes occurred in the City's long-term obligations:

					Amounts
	Balance			Balance	Due in
<b>Governmental Activities:</b>	12/31/2006	<b>Additions</b>	Reductions	12/31/2007	One Year
General obligation bonds and notes:					
Road Improvements-4.26%	\$355,000	\$ -	\$(15,000)	\$340,000	\$15,000
Real Estate Acquisition-4.05%	-	385,000	-	385,000	385,000
Equipment Acquisition-4.00%	-	148,000	=	148,000	148,000
Business Park Improvements-3.71%	-	914,097	-	914,097	914,097
Bond Anticipation Notes-4.05%	-	735,000	-	735,000	735,000
Roadway Improvements-4.20%	<u>=</u>	350,000	<u> </u>	350,000	350,000
Total general obligation bonds	355,000	2,532,097	(15,000)	2,872,097	2,547,097
Special assessment bonds					
Special assessment bonds:	06750		(1.140)	25.604	1.210
Jamaica Road Improvements-6.00%	26,753	-	(1,149)	25,604	1,218
Union Road Extension-6.25%	137,000	-	(10,000)	127,000	11,000
Road Improvements-4.15%	260,000	-	(15,000)	245,000	15,000
Total special assessment bonds	423,753		(26,149)	397,604	27,218
Other long-term obligations:					
Compensated absences	4,913	7,996	(4,638)	8,271	5,451
•					
Total other long-term obligations	4,913	7,996	(4,638)	8,271	5,451
Total governmental activities					
long-term obligations	\$783,666	\$2,540,093	\$(45,787)	\$3,277,972	\$2,579,766
long-term obligations	\$783,666	\$2,540,093	\$(45,787)	\$3,277,972	\$2,579,766

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

**NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)** 

								An	nounts
	В	alance				Ba	lance	D	ue in
<b>Business-type Activities:</b>	12/31/06		Additions	Re	Reductions		12/31/07		e Year
Other long-term obligations: Compensated absences	\$	1,707	\$ -	\$	(1,461)	\$	246	\$	246
Total business-type activities									
long-term obligations	\$	1,707	\$ -	\$	(1,461)	\$	246	\$	246

Compensated absences will be paid from the fund from which the employees' salaries are paid which for the City is primarily the general fund, road, fire and police services special revenue funds and the sewer fund.

As of December 31, 2007, the City's overall legal debt margin (the ability to issue additional amounts of general obligation bonded debt) was \$8,890,053. Principal and interest requirements to retire the City's bonds outstanding at December 31, 2007 were:

		Jamai	ica Ro	ad Impro	vemen	ts	Union Road Extension					
Year	P	rincipal	<u>_I</u>	nterest		Total	P	rincipal	<u>I</u>	nterest		Total
2008	\$	1,218	\$	1,536	\$	2,754	\$	11,000	\$	7,938	\$	18,938
2009	Ψ	1,292	Ψ	1,463	Ψ	2,755	Ψ	11,000	Ψ	7,250	4	18,250
2010		1,369		1,386		2,755		12,000		6,563		18,563
2011		1,451		1,303		2,754		13,000		5,813		18,813
2012		1,538		1,216		2,754		14,000		5,000		19,000
2013 - 2017		9,191		4,582		13,773		66,000		10,626		76,626
2018 -2021	_	9,545		1,474	_	11,019	_	<u>-</u>		<u>-</u>	_	<u>-</u>
Total	\$	25,604	\$	12,960	\$	38,564	\$	127,000	\$	43,190	\$	170,190
	-		Ea	gle Court			General Obligation Bonds			S		
<u>Year</u>	P	rincipal	_I	nterest	_	Total	P	rincipal	incipal Interest		_	Total
2008	\$	15,000	\$	12,558	\$	27,558	\$	15,000	\$	14,880	\$	29,880
2009		20,000		11,830		31,830		15,000		14,430		29,430
2010		20,000		10,850		30,850		15,000		13,950		28,950
2011		20,000		9,860		29,860		15,000		13,425		28,425
2012		20,000		8,860		28,860		20,000		12,870		32,870
2013 - 2017		120,000		27,396		147,396		100,000		52,250		152,250
2018 -2022		30,000		1,605		31,605		130,000		27,276		157,276
2023							_	30,000		1,530	_	31,530
Total	\$	245,000	\$	82,959	\$	327,959	\$	340,000	\$	150,611	\$	490,611

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### NOTE 12 - SHORT-TERM NOTES PAYABLE

A summary of the short-term note transactions for the year ended December 31, 2007, follows:

	Interest Rate	utstanding 2/31/2006	 Issued		 Retired	standing // 31/2007
<b>Governmental Activities:</b>						
Real Estate Acquisition	3.70%	\$ 415,000	\$	-	\$ (415,000)	\$ -
Equipment Acquisition	2.75%	200,000		-	(200,000)	-
Road Improvement	4.05%	735,000		-	(735,000)	-
Business Park Improvements	4.05%	963,750		_	(963,750)	-
Total		\$ 2,313,750	\$	_	\$ (2,313,750)	\$ 

The notes are backed by the full faith and credit of the City of Carlisle, and mature within one year. The Real Estate Acquisition Note was issued March 29, 2007 and matured on March 27, 2008. The Equipment Acquisition Note was issued January 8, 2007 and matured on January 7, 2008. The Road Improvement Bond Anticipation Note was issued May 23, 2007 and matured on May 22, 2008. The Business Park Improvement Note was issued on December 14, 2007 and will mature on December 13, 2008.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### **NOTE 13 - RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts, thefts of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. During 2007, the City contracted with several companies for various types of insurance as follows. The risk of loss transfers to the insurance carrier upon payment of the premium. The following is a summary of the City's insurance coverage:

<b>Company</b>	<u>Type</u>	Dec	<u>luctible</u>	9	<u>Coverage</u>
The Ohio Plan	Commercial Property	\$	1,000	\$	2,631,100
The Ohio Plan	Scheduled & Miscellaneous				
	Equipment		1,000		615,281
The Ohio Plan	Auto Comprehensive &				
	Collision		500		AVC
The Ohio Plan	Emergency Auto Comprehensi	ve			
	& Collision		500		838,235
The Ohio Plan	Auto Liability		-		5,000,000
	General Liability		-		5,000,000
The Ohio Plan	Public Officials Liability		1,000		5,000,000
The Ohio Plan	Employee Bonding				
	- City Manager		-		35,000
	- Finance Director		-		35,000
	- Public Employee		-		35,000
The Ohio Plan	Law Enforcement Operations		1,000		5,000,000
The Ohio Plan	Wrongful Acts		5,000		5,000,000

There have been no material changes in this coverage for the prior year. Settled claims have not exceeded this commercial coverage in any of the past three years.

Health insurance is provided to eligible employees through a commercial carrier.

#### **NOTE 14 - PENSION PLANS**

#### A. Ohio Public Employees Retirement System

The City participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member-directed plan.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### **NOTE 14 - PENSION PLANS - (Continued)**

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member- directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 E. Town St., Columbus, OH 43215-4642, by calling (614) 222-5601 or (800) 222-7377 or by visiting the OPERS website at <a href="https://www.opers.org">www.opers.org</a>.

For the year ended December 31, 2007, the members of all three plans, except those in law enforcement under the traditional plan, were required to contribute 9.5% of their annual covered salaries. Members participating in the traditional plan that were in law enforcement contributed 10.1% of their annual covered salary. The City's contribution rate for pension benefits for 2007 was 8.85% for the period January 1, 2007 through June 30, 2007 and 7.85% for the period July 1, 2007 through December 31, 2007, except for those plan members in law enforcement and public safety. For those classifications, the City's pension contributions were 12.17% of covered payroll for the period January 1, 2007 through June 30, 2007 and 11.17% of covered payroll for the period July 1, 2007 through December 31, 2007. The Ohio Revised Code provides statutory authority for member and employer contributions. The City's contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2007, 2006, and 2005 were \$41,544, \$43,441, and \$48,794, respectively; 89.34% has been contributed for 2007 and 100% for 2006 and 2005. The unpaid contribution to fund pension obligations for 2007, in the amount of \$7,356, is recorded as a liability.

#### B. Ohio Police and Fire Pension Fund

The City contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164 or by visiting the OP&F's website at <a href="https://www.op-f.org">www.op-f.org</a>

Plan members are required to contribute 10.0% of their annual covered salary, while the City is required to contribute 19.50% and 24.0% for police officers and firefighters, respectively. The portion of the City's contributions to fund pension obligations was 12.75% for police officers and 17.25% for firefighters. The City's contributions for pension obligations to OP&F for the years ended December 31, 2007, 2006, and 2005 were \$32,813, \$27,887 and \$30,123, respectively; 73.52% has been contributed for 2007, 75.40% for 2006 and 100% for 2005. The unpaid contribution to fund pension obligations for 2007, in the amount of \$8,689, is recorded as a liability.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### **NOTE 15 - POSTRETIREMENT BENEFIT PLANS**

#### A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit as described in GASB Statement No. 12, "Disclosure of Information on Postemployment Benefits other than Pension Benefits by State and Local Government Employers". A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2007 local government employer contribution rate was 13.85% of covered payroll (17.17% for public safety and law enforcement); 5.00% of covered payroll was the portion that was used to fund health care for the period January 1, 2007 through June 30, 2007 and 6.00% of covered payroll was the portion that was used to fund health care for the period July 1, 2007 through December 31, 2007.

Benefits are advance-funded using the entry age actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2006, include a rate of return on investments of 6.50%, an annual increase in active employee total payroll of 4.00% compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50% and 6.30% based on additional annual pay increases. Health care premiums were assumed to increase at the projected wage inflation rate (4.00%) plus and an additional factor ranging from .50% to 5.00% for the next eight years. In subsequent years, (nine and beyond) health care costs were assumed to increase at 4.00%.

All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach, assets are adjusted to reflect 25% of unrealized market appreciation or depreciation on investment assets annually, not to exceed a 12% corridor.

The number of active contributing participants in the traditional and combined plans was 374,979 as of December 31, 2007. The City's actual employer contributions for 2007 which were used to fund postemployment benefits were \$27,458. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2006 (the latest information available) were \$12 billion. At December 31, 2006 (the latest information available), the actuarially accrued liability and the unfunded actuarial accrued liability were \$30.7 billion and \$18.7 billion, respectively.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, is effective on January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, and January 1, 2007, which will allow additional funds to be allocated to the health care plan.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### **NOTE 15 - POSTRETIREMENT BENEFIT PLANS - (Continued)**

#### B. Ohio Police and Fire Pension Fund

The Ohio Police and Fire Pension Fund (OP&F) provides postretirement health care coverage to any person who receives or is eligible to receive a monthly service, disability or survivor benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school, or under the age of 22 if attending school full-time or on a 2/3 basis.

The health care coverage provided by OP&F is considered an Other Postemployment Benefit (OPEB) as de scribed in G ASB S tatement No. 12, "Disclosure of Information on Postemployment Benefits other than Pension Benefits by State and Local Government Employers". The Ohio Revised Code provides the authority allowing the Ohio Police and Fire Pension Fund's board of trustees to provide health care coverage and states that health care costs paid from the funds of OP&F shall be included in the employer's contribution rate. Health care funding and accounting is on a pay-as-you-go basis. The total police employer contribution rate is 19.5% of covered payroll and the total firefighter employer contribution rate is 24% of covered payroll, of which 6.75% of covered payroll was applied to the postemployment health care program during 2006 and 2007. In addition, since July 1, 1992, most retirees have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment. Beginning in 2001, all retirees and survivors have monthly health care contributions.

The City's actual contributions for 2007 that were used to fund postemployment benefits were \$21,603 for police. The OP&F's total health care expense for the year ended December 31, 2006 (the latest information a vailable) was \$120.374 million, which was net of member contributions of \$58.533 million. The number of OP&F participants eligible to receive health care benefits as of December 31, 2006 (the latest information available), was 14,120 for police and 10,563 for firefighters.

#### NOTE 16 - BUDGETARY BASIS OF ACCOUNTING

While the City is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Non-GAAP Budgetary Basis) presented for the general fund and police services fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues and other financing sources are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures and other financing uses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are t reated as ex penditures (budget) r ather t han as a r eservation of fund b alance (GAAP).

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### NOTE 16 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements (as reported in the fund financial statements) to the budgetary basis statements for the general fund and the police services fund.

#### **Net Change in Fund Balance**

			Police	
	 General	Services		
Budget basis	\$ (38,341)	\$	52,729	
Net adjustment for revenue accruals	(8,278)		3,092	
Net adjustment for expenditure accruals	1,795		(8,868)	
Adjustment for encumbrances	 109,274		5,214	
GAAP basis	\$ 64,450	\$	52,167	

#### **NOTE 17 - CONTINGENCIES**

#### A. Grants

The City receives significant financial assistance from numerous federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the City at December 31, 2007.

#### B. Litigation

The City is currently not involved in litigation for which the City's legal counsel anticipates a loss.

#### NOTE 18 – SIGNIFICANT SUSEQUENT EVENTS

On March 28, 2008, the City issued a \$355,000 general obligation note to retire a portion of the \$385,000 general obligation note used for real estate acquisition that was issued on March 29, 2007 (See Note 11). This note bears an interest rate of 2.75% and matures on March 27, 2009.

On January 7, 2008, the City issued an 111,000 general obligation note to retire a portion of the 148,000 general obligation note used for equipment acquisition that was issued on January 8, 2007 (See Note 11). This note bears an interest rate of 4.00% and matures on January 6, 2009.

On May 23, 2008, the City issued an \$885,000 general obligation note to retire a portion of the \$914,097 general obligation note used for road improvements that was issued on May 23, 2007 (See Note 11). This note bears an interest rate of 2.50% and matures on May 22, 2009.

On June 19, 2008, the City issued a \$350,000 general obligation note to retire the \$350,000 general obligation note used for road improvements that was issued on June 21, 2007 (See Note 11). This note bears an interest rate of 2.50% and matures on June 19, 2009.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### NOTE 18 – SIGNIFICANT SUSEQUENT EVENTS – (Continued)

On December 11, 2008, the City issued an \$863,750 bond anticipation note to retire a portion of the \$735,000 bond anticipation note that was issued on December 11, 2007 (See Note 11). This note bears an interest rate of 3.40% and matures on December 11, 2009.

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Carlisle Warren County 760 W. Central Avenue Carlisle, Ohio 45005

To the Members of City Council:

We have audited the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Carlisle, Warren County, Ohio (the City) as of and for the year ended December 31, 2007, which collectively comprise the City's basic financial statements as listed in the table of contents, and have issued our report thereon dated December 18, 2009, except for Note 18, which is dated May 29, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the City's financial statements that is more than inconsequential will not be prevented or detected by the City's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the audit committee, management and the City Council and is not intended to be and should not be used by anyone other than these specified parties.

Charles Having Association

Charles E. Harris and Associates, Inc.

December 18, 2009, except for Note 18, which is dated May 29, 2010

# CITY OF CARLISLE WARREN COUNTY, OHIO SCHEDULE OF PRIOR AUDIT FINDINGS For the Year Ended December 31, 2007

The prior report, for the year ending December 31, 2006, reported no material citations or recommendations.



## Mary Taylor, CPA Auditor of State

#### **CITY OF CARLISLE**

#### **WARREN COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED AUGUST 24, 2010