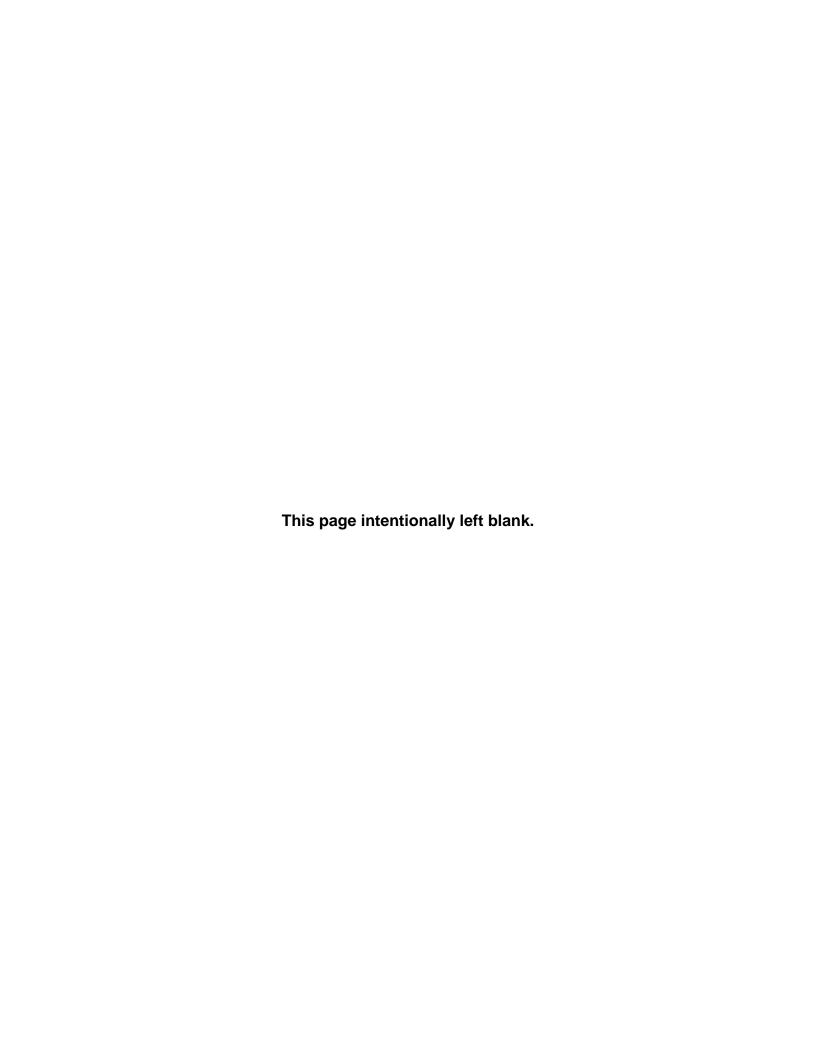




### TABLE OF CONTENTS

TITLE	PAGE
Accountants' Report	1
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types - For the Year Ended December 31, 2008	3
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Proprietary and Fiduciary Fund Types - For the Year Ended December 31, 2008	4
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types - For the Year Ended December 31, 2007	5
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Proprietary and Fiduciary Fund Types - For the Year Ended December 31, 2007	6
Notes to the Financial Statements	7
Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters	13
Schedule of Findings	15
Schedule of Prior Report Findings	16







### **ACCOUNTANTS' REPORT**

Village of Woodstock Champaign County 101 North Main Street P.O. Box 134 Woodstock, Ohio 43084

To the Mayor and the Village Council:

Mary Taylor

We have selectively tested certain accounts, financial records, files and reports of the Village of Woodstock, Champaign County, (the Village) as of and for the years ended December 31, 2008 and 2007 following Ohio Admin. Code §117-4-02.

We found a reportable finding and condition as a result of performing these procedures. Our reportable finding and condition follow the financial presentation. Our engagement was not designed to result in expressing an opinion on the accompanying financial statements, and we express no opinion on them.

The Village is experiencing certain financial difficulties and was declared to be in fiscal emergency on July 20, 2006, and is now under the fiscal supervision of Local Government Services, a division of the Auditor of State's Office. These conditions and management's plans are described in Note 11.

We intend this report solely for the information and use of the management, Village Council, the Mayor and other officials authorized to receive this report under Section 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Mary Taylor, CPA Auditor of State

July 9, 2009

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# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2008

### **Governmental Fund Types**

Cash Receipts:         Totals (Memorandmo Revenue         Totals (Memorandmo Revenue)           Property and Local Taxes         \$10.615         \$1,431         \$12,046           Municipal Income Tax         31,987         20,385         39,661           Intergovernmental         19,276         20,385         39,661           Fines, Licenses and Permits         343         2,411         3,187           Miscellaneous         145         2,411         3,187           Miscellaneous         145         24,227         87,369           Cash Disbursements           Current:           Security of Persons and Property         4,234         4,234         4,234           Public Health Services         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614         614		Oovernmentar	una Types	
Property and Local Taxes		General	-	(Memorandum
Municipal Income Tax         31,987         31,987           Intergovernmental         19,276         20,385         39,681           Fines, Licenses and Permits         343         343           Earnings on Investments         776         2,411         3,187           Miscellaneous         145         2,411         3,187           Total Cash Receipts         63,142         24,227         87,369           Cash Disbursements:           Current:           Security of Persons and Property         4,234         4,234           Public Health Services         614         614           Leisure Time Activities         3,786         3,786           Community Environment         275         275           Transportation         26,527         26,527           General Government         26,574         26,574           Total Cash Disbursements         35,483         26,527         62,010           Total Receipts Over/(Under) Disbursements           Transfers-In         9,087         9,087           Transfers-S-Out         (9,087)         (9,087)           Total Other Financing Receipts / (Disbursements)         (9,087)         9,087	<del>-</del>	<b>*</b> • • • • • • • • • • • • • • • • • • •	<b>0.4</b> 40.4	<b>A</b>
Intergovernmental   19,276   20,385   39,661     Fines, Licenses and Permits   343   343     Earnings on Investments   776   2,411   3,187     Miscellaneous   145   145     Total Cash Receipts   63,142   24,227   87,369      Cash Disbursements:	• •		\$1,431	
Fines, Licenses and Permits         343         343           Earnings on Investments         776         2,411         3,187           Miscellaneous         145         145           Total Cash Receipts         63,142         24,227         87,369           Cash Disbursements:           Current:           Security of Persons and Property         4,234         4,234           Public Health Services         614         614           Leisure Time Activities         3,786         3,786           Community Environment         275         26,527           Transportation         26,574         26,527           General Government         26,574         26,574           Total Cash Disbursements         27,659         (2,300)         25,359           Other Financing Receipts / (Disbursements):           Transfers-In         9,087         9,087           Transfers-Out         (9,087)         9,087           Total Other Financing Receipts / (Disbursements)         (9,087)         9,087           Excess of Cash Receipts and Other Financing Receipts / (Disbursements)         18,572         6,787         25,359           Fund Cash Balances, January 1         4,707         31,240	•			
Earnings on Investments         776         2,411         3,187           Miscellaneous         145         145           Total Cash Receipts         63,142         24,227         87,369           Cash Disbursements:           Current:           Security of Persons and Property         4,234         4,234           Public Health Services         614         614           Leisure Time Activities         3,786         3,786           Community Environment         275         275           Transportation         26,527         26,527           General Government         26,574         26,574           Total Cash Disbursements         35,483         26,527         62,010           Total Receipts Over/(Under) Disbursements):           Transfers-In         9,087         9,087           Transfers-Out         (9,087)         9,087           Total Other Financing Receipts / (Disbursements)         (9,087)         9,087           Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements         18,572         6,787         25,359           Fund Cash Balances, January 1         4,707         31,240         35,947           Fund Cash Balances, December 31 <td>-</td> <td></td> <td>20,385</td> <td></td>	-		20,385	
Miscellaneous         145         145           Total Cash Receipts         63,142         24,227         87,369           Cash Disbursements:           Current:           Security of Persons and Property         4,234         4,234           Public Health Services         614         614           Leisure Time Activities         3,786         3,786           Community Environment         275         275           Transportation         26,527         26,527           General Government         26,574         26,574           Total Cash Disbursements         35,483         26,527         62,010           Total Receipts Over/(Under) Disbursements         27,659         (2,300)         25,359           Other Financing Receipts / (Disbursements):           Transfers-In         9,087         9,087           Transfers-Out         (9,087)         9,087           Total Other Financing Receipts / (Disbursements)         (9,087)         9,087           Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements         18,572         6,787         25,359           Fund Cash Balances, January 1         4,707         31,240         35,947 <td< td=""><td>•</td><td></td><td></td><td></td></td<>	•			
Cash Disbursements:         63,142         24,227         87,369           Cash Disbursements:           Current:         Security of Persons and Property         4,234         4,234           Public Health Services         614         614           Leisure Time Activities         3,786         3,786           Community Environment         275         275           Transportation         26,527         26,527           General Government         26,574         26,574           Total Cash Disbursements         35,483         26,527         62,010           Total Receipts Over/(Under) Disbursements           27,659         (2,300)         25,359           Other Financing Receipts / (Disbursements):           Transfers-In         9,087         9,087           Total Other Financing Receipts / (Disbursements)         (9,087)         9,087           Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements         18,572         6,787         25,359           Fund Cash Balances, January 1         4,707         31,240         35,947           Fund Cash Balances, December 31         \$23,279         \$38,027         \$61,306	-		2,411	3,187
Cash Disbursements:           Current:         Security of Persons and Property         4,234         4,234           Public Health Services         614         614           Leisure Time Activities         3,786         3,786           Community Environment         275         275           Transportation         26,527         26,527           General Government         26,574         26,574           Total Cash Disbursements         35,483         26,527         62,010           Total Receipts Over/(Under) Disbursements           Transfers-In         9,087         9,087           Transfers-Out         (9,087)         9,087           Total Other Financing Receipts / (Disbursements)         (9,087)         9,087           Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements         18,572         6,787         25,359           Fund Cash Balances, January 1         4,707         31,240         35,947           Fund Cash Balances, December 31         \$23,279         \$38,027         \$61,306	Miscellaneous	145		145
Current:           Security of Persons and Property         4,234         4,234           Public Health Services         614         614           Leisure Time Activities         3,786         3,786           Community Environment         275         275           Transportation         26,527         26,527           General Government         26,574         26,574           Total Cash Disbursements         35,483         26,527         62,010           Total Receipts Over/(Under) Disbursements           Transfers-In         9,087         9,087           Transfers-Out         (9,087)         9,087           Total Other Financing Receipts / (Disbursements)         (9,087)         9,087           Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements         18,572         6,787         25,359           Fund Cash Balances, January 1         4,707         31,240         35,947           Fund Cash Balances, December 31         \$23,279         \$38,027         \$61,306	Total Cash Receipts	63,142	24,227	87,369
Security of Persons and Property         4,234         4,234           Public Health Services         614         614           Leisure Time Activities         3,786         3,786           Community Environment         275         275           Transportation         26,527         26,527           General Government         26,574         26,574           Total Cash Disbursements         35,483         26,527         62,010           Total Receipts Over/(Under) Disbursements           Transfers-In         9,087         9,087           Transfers-Out         (9,087)         (9,087)           Total Other Financing Receipts / (Disbursements)         (9,087)         9,087           Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements         18,572         6,787         25,359           Fund Cash Balances, January 1         4,707         31,240         35,947           Fund Cash Balances, December 31         \$23,279         \$38,027         \$61,306	Cash Disbursements:			
Public Health Services         614         614           Leisure Time Activities         3,786         3,786           Community Environment         275         275           Transportation         26,527         26,527           General Government         26,574         26,574           Total Cash Disbursements         35,483         26,527         62,010           Total Receipts Over/(Under) Disbursements           27,659         (2,300)         25,359           Other Financing Receipts / (Disbursements):           Transfers-Out         (9,087)         9,087           Total Other Financing Receipts / (Disbursements)         (9,087)         9,087           Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements         18,572         6,787         25,359           Fund Cash Balances, January 1         4,707         31,240         35,947           Fund Cash Balances, December 31         \$23,279         \$38,027         \$61,306	Current:			
Leisure Time Activities         3,786         3,786           Community Environment         275         275           Transportation         26,527         26,527           General Government         26,574         26,574           Total Cash Disbursements         35,483         26,527         62,010           Total Receipts Over/(Under) Disbursements         27,659         (2,300)         25,359           Other Financing Receipts / (Disbursements):           Transfers-In         9,087         9,087           Transfers-Out         (9,087)         9,087           Total Other Financing Receipts / (Disbursements)         (9,087)         9,087           Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements         18,572         6,787         25,359           Fund Cash Balances, January 1         4,707         31,240         35,947           Fund Cash Balances, December 31         \$23,279         \$38,027         \$61,306	Security of Persons and Property	4,234		4,234
Community Environment         275         275           Transportation         26,527         26,527           General Government         26,574         26,574           Total Cash Disbursements         35,483         26,527         62,010           Total Receipts Over/(Under) Disbursements           Transfers-Over/(Under) Disbursements):           Transfers-In         9,087         9,087           Transfers-Out         (9,087)         (9,087)           Total Other Financing Receipts / (Disbursements)         (9,087)         9,087           Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements         18,572         6,787         25,359           Fund Cash Balances, January 1         4,707         31,240         35,947           Fund Cash Balances, December 31         \$23,279         \$38,027         \$61,306	Public Health Services	614		614
Transportation         26,527         26,527           General Government         26,574         26,574           Total Cash Disbursements         35,483         26,527         62,010           Total Receipts Over/(Under) Disbursements           Colspan="3">Total Receipts / (Disbursements)         27,659         (2,300)         25,359           Other Financing Receipts / (Disbursements)           Transfers-Out         (9,087)         9,087         9,087           Total Other Financing Receipts / (Disbursements)         (9,087)         9,087         9,087           Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements         18,572         6,787         25,359           Fund Cash Balances, January 1         4,707         31,240         35,947           Fund Cash Balances, December 31         \$23,279         \$38,027         \$61,306	Leisure Time Activities	3,786		3,786
General Government         26,574         26,574           Total Cash Disbursements         35,483         26,527         62,010           Total Receipts Over/(Under) Disbursements         27,659         (2,300)         25,359           Other Financing Receipts / (Disbursements):         9,087         9,087           Transfers-In Transfers-Out Total Other Financing Receipts / (Disbursements)         (9,087)         9,087           Total Other Financing Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements         18,572         6,787         25,359           Fund Cash Balances, January 1         4,707         31,240         35,947           Fund Cash Balances, December 31         \$23,279         \$38,027         \$61,306	Community Environment	275		275
Total Cash Disbursements         35,483         26,527         62,010           Total Receipts Over/(Under) Disbursements         27,659         (2,300)         25,359           Other Financing Receipts / (Disbursements):           Transfers-Out         (9,087)         9,087         9,087           Total Other Financing Receipts / (Disbursements)         (9,087)         9,087         9,087           Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements         18,572         6,787         25,359           Fund Cash Balances, January 1         4,707         31,240         35,947           Fund Cash Balances, December 31         \$23,279         \$38,027         \$61,306	Transportation		26,527	26,527
Total Cash Disbursements         35,483         26,527         62,010           Total Receipts Over/(Under) Disbursements         27,659         (2,300)         25,359           Other Financing Receipts / (Disbursements):           Transfers-Out         (9,087)         9,087           Total Other Financing Receipts / (Disbursements)         (9,087)         9,087           Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements         18,572         6,787         25,359           Fund Cash Balances, January 1         4,707         31,240         35,947           Fund Cash Balances, December 31         \$23,279         \$38,027         \$61,306	General Government	26,574		26,574
Other Financing Receipts / (Disbursements):Transfers-In9,0879,087Transfers-Out(9,087)(9,087)Total Other Financing Receipts / (Disbursements)(9,087)9,087Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements18,5726,78725,359Fund Cash Balances, January 14,70731,24035,947Fund Cash Balances, December 31\$23,279\$38,027\$61,306	Total Cash Disbursements	35,483	26,527	62,010
Transfers-In 9,087 9,087 Transfers-Out (9,087) (9,087) Total Other Financing Receipts / (Disbursements) (9,087) 9,087  Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements 18,572 6,787 25,359  Fund Cash Balances, January 1 4,707 31,240 35,947  Fund Cash Balances, December 31 \$23,279 \$38,027 \$61,306	Total Receipts Over/(Under) Disbursements	27,659	(2,300)	25,359
Transfers-Out (9,087) (9,087) Total Other Financing Receipts / (Disbursements) (9,087) 9,087  Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements 18,572 6,787 25,359  Fund Cash Balances, January 1 4,707 31,240 35,947  Fund Cash Balances, December 31 \$23,279 \$38,027 \$61,306				
Total Other Financing Receipts / (Disbursements) (9,087) 9,087  Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements 18,572 6,787 25,359  Fund Cash Balances, January 1 4,707 31,240 35,947  Fund Cash Balances, December 31 \$23,279 \$38,027 \$61,306	Transfers-In		9,087	9,087
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements  18,572 6,787 25,359  Fund Cash Balances, January 1 4,707 31,240 35,947  Fund Cash Balances, December 31 \$23,279 \$38,027 \$61,306	Transfers-Out	(9,087)		(9,087)
Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements 18,572 6,787 25,359  Fund Cash Balances, January 1 4,707 31,240 35,947  Fund Cash Balances, December 31 \$23,279 \$38,027 \$61,306	Total Other Financing Receipts / (Disbursements)	(9,087)	9,087	
Fund Cash Balances, January 1       4,707       31,240       35,947         Fund Cash Balances, December 31       \$23,279       \$38,027       \$61,306				
Fund Cash Balances, December 31 \$23,279 \$38,027 \$61,306	and Other Financing Disbursements	18,572	6,787	25,359
	Fund Cash Balances, January 1	4,707	31,240	35,947
Reserve for Encumbrances, December 31         \$406         \$113         \$519	Fund Cash Balances, December 31	\$23,279	\$38,027	\$61,306
	Reserve for Encumbrances, December 31	\$406	\$113	\$519

The notes to the financial statements are an integral part of this statement.

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL PROPRIETARY AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2008

	Proprietary Fund Type	Fiduciary Fund	
		_	Totals (Memorandum
	Enterprise	Agency	Only)
Operating Cash Receipts:	•		•
Charges for Services	\$102,002		\$102,002
Total Operating Cash Receipts	102,002		102,002
Operating Cash Disbursements:			
Personal Services	12,703		12,703
Employee Fringe Benefits	2,966		2,966
Contractual Services	18,501		18,501
Supplies and Materials	12,354		12,354
Total Operating Cash Disbursements	46,524		46,524
Operating Income/(Loss)	55,478		55,478
Non-Operating Cash Disbursements:			
Capital Outlay	377		377
Redemption of Principal	45,361		45,361
Interest and Other Fiscal Charges	9,754		9,754
Total Non-Operating Cash Disbursements	55,492		55,492
Net Receipts Over/(Under) Disbursements	(14)		(14)
Fund Cash Balances, January 1	52,382	\$18,830	71,212
Fund Cash Balances, December 31	\$52,368	\$18,830	\$71,198
Reserve for Encumbrances, December 31	\$387	\$0	\$387

The notes to the financial statements are an integral part of this statement.

### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND **CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES** FOR THE YEAR ENDED DECEMBER 31, 2007

	Governmental Fund Types			
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts:				
Property and Local Taxes	\$11,016	\$1,315		\$12,331
Municipal Income Tax	20,048			20,048
Intergovernmental	19,015	13,122		32,137
Fines, Licenses and Permits	35			35
Earnings on Investments	141	4,464		4,605
Miscellaneous	1,003			1,003
Total Cash Receipts	51,258	18,901		70,159
Cash Disbursements:				
Current:	2.064			2.061
Security of Persons and Property Public Health Services	3,961 612			3,961 612
Leisure Time Activities				
	2,760			2,760
Community Environment	244	10.747		244
Transportation	20.040	19,747		19,747
General Government	32,219	10.747		32,219
Total Cash Disbursements	39,796	19,747		59,543
Total Receipts Over/(Under) Disbursements	11,462	(846)		10,616
Other Financing Receipts / (Disbursements):				
Transfers-Out			(\$23,862)	(23,862)
Total Other Financing Receipts / (Disbursements)			(23,862)	(23,862)
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements				
and Other Financing Disbursements	11,462	(846)	(23,862)	(13,246)
Fund Cash Balances, January 1	(6,755)	32,086	23,862	49,193
Fund Cash Balances, December 31	\$4,707	\$31,240	\$0	\$35,947
Reserve for Encumbrances, December 31	\$707	\$541	\$0	\$1,248

The notes to the financial statements are an integral part of this statement.

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL PROPRIETARY AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2007

	Proprietary Fund Types	Fiduciary Fund	
	Enterprise	Agency	Totals (Memorandum Only)
Operating Cash Receipts:			
Charges for Services	\$107,322		\$107,322
Total Operating Cash Receipts	107,322		107,322
Operating Cash Disbursements:			
Personal Services	10,110		10,110
Employee Fringe Benefits	2,662		2,662
Contractual Services	12,438		12,438
Supplies and Materials	9,066		9,066
Total Operating Cash Disbursements	34,276		34,276
Operating Income/(Loss)	73,046		73,046
Non-Operating Cash Disbursements:			
Capital Outlay	195		195
Redemption of Principal	44,653		44,653
Interest and Other Fiscal Charges	10,463		10,463
Total Non-Operating Cash Disbursements	55,311		55,311
Excess of Receipts Over/(Under) Disbursements			
Before Interfund Transfers and Advances	17,735		17,735
Transfers-In	46,862		46,862
Transfers-Out	(23,000)		(23,000)
Net Receipts Over/(Under) Disbursements	41,597		41,597
Fund Cash Balances, January 1	10,785	\$18,830	29,615
Fund Cash Balances, December 31	\$52,382	\$18,830	\$71,212
Reserve for Encumbrances, December 31	\$422	\$0	\$422

The notes to the financial statements are an integral part of this statement.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Village of Woodstock, Champaign County, (the Village) as a body corporate and politic. A publicly-elected six-member Council directs the Village. The Village provides sewer utilities, park operations, and street maintenance, construction, and repair. The Village contracts with the Champaign County Sheriff's department to provide security of persons and property.

The Village of Woodstock is associated with one jointly governed organization, the Northeast Champaign County Fire District. The District is directed by an appointed five member Board of Trustees. One member is appointed by each political subdivision within the Fire District. Those subdivisions are Rush Township, Wayne Township, Village of North Lewisburg and Village of Woodstock. The four subdivisions appoint a fifth member who only votes in the event of a tie vote.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

### **B.** Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Village recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

### C. Deposits and Investments

The Village maintains all of its funds in interest-bearing checking accounts.

### D. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

### 1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

### 2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from private-purpose trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

**Street Construction, Maintenance and Repair Fund** - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining, and repairing Village streets.

**Permissive Tax Fund** – This fund receives auto registration money from the state for constructing, maintaining, and repairing Village streets.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### 3. Capital Project Fund

These funds account for receipts restricted to acquiring or constructing major capital projects (except those financed through enterprise or trust funds). The Village had the following significant capital project fund:

**Permanent Improvement Fund** – The source of the balance in this fund appeared to be a combination of grant money and assessments paid in advance by residents for the construction of the sewer system. The fund was closed during 2007.

### 4. Enterprise Funds

These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

**Sewer Fund** - This fund receives charges for services from residents to cover sewer service costs.

Water Pollution Control Loan (WPCL) Fund - This fund was established to account for the payment to Ohio Water Development Authority for the debt obligation disclosed in Note 6. A utility surcharge recorded in this fund will repay this loan.

Ohio Public Works Commission (OPWC) Fund - This fund was established to account for the debt obligation payment disclosed in Note 6. A utility surcharge recorded in this fund will repay this loan.

### 5. Agency Fund

Agency funds are purely custodial in nature and are used to hold resources for individuals, organizations or other governments. The Village disburses these funds as directed by the individual, organization or other government. The Village's agency fund accounts for guaranteed payment to the Village of North Lewisburg for sewage treatment in the event of deficiencies in sewer collections.

### E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function and object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year-end.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2008 and 2007 budgetary activity appears in Note 3.

### F. Property, Plant, and Equipment

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### 2. EQUITY IN POOLED DEPOSITS AND INVESTMENTS

The Village maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

	2008	2007
Demand deposits	\$132,504	\$107,159

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation (FDIC), and amounts over FDIC limits are collateralized by securities specifically pledged by the financial institution to the Village.

### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2008 and 2007 follows:

2008 Budgeted vs. Actual	dgeted vs. Actual Receipts		
Budgeted	Actual		
 B	D ! 1 -		

Fund Type	Receipts	Receipts	Variance
General	\$ 63,047	\$ 63,142	\$ 95
Special Revenue	19,620	33,314	13,694
Enterprise	104,593	102,002	(2,591)
Total	\$187,260	\$198,458	\$11,198

2008 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$52,569	\$44,986	\$7,583
Special Revenue	36,836	26,640	10,196
Enterprise	131,007	102,403	28,604
Total	\$220,412	\$174,029	\$46,383

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

### 3. BUDGETARY ACTIVITY (Continued)

2007 Budgeted vs. Actual Receipts

Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$ 48,798	\$ 51,258	\$2,460
Special Revenue	16,671	18,901	2,230
Capital Projects	-	-	-
Enterprise	149,650	154,184	4,534
Total	\$215,119	\$224,343	\$9,224

2007 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$ 47,025	\$ 40,503	\$ 6,522
Special Revenue	23,760	20,288	3,472
Capital Projects	23,862	23,862	-
Enterprise	142,023	113,009	29,014
Total	\$236,670	\$197,662	\$39,008

Contrary to Ohio law, at December 31, 2007, the Park fund had a cash deficit balance of \$9,087.

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

### 5. LOCAL INCOME TAX

The Village levies a municipal income tax of one percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside of the Village.

Employers within the Village withhold income tax on employee compensation and remit the tax to the Regional Income Tax Agency either monthly or quarterly, as required. Corporations and other individual taxpayers pay estimated taxes quarterly and file a declaration annually.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

### 6. DEBT

Debt outstanding at December 31, 2008 was as follows:

	Principal	Interest Rate
Ohio Public Works Commission Loan	\$317,756	0%
Water Pollution Control Loan Fund	223,413	4.12%
Tractor Lease with Kubota Credit Corporation	2,852	7.50%
Total	\$544,021	

The Ohio Water Pollution Control Loan Fund (WPCLF) and the Ohio Public Works Commission (OWDA) Loan relates to a sewer plant system expansion project that was mandated by the Ohio Environmental Protection Agency. The WPCLF approved \$372,000 in loans to the Village for this project. The loan will be repaid in semiannual installments of \$13,743, including interest, over 20 years. The OPWC approved \$552,618 in loans to the Village for this project. The loan will be repaid in semiannual installments of \$13,815 over 20 years. The loans are secured by sewer receipts. The Village has agreed to set utility rates sufficient to cover WPCLF and OPWC debt service requirements.

Additionally, in July 2007, the Village entered into a lease-purchase agreement with Kubota Credit Corporation for the lease of a mower valued at \$5,512. The Village agreed to make eight semi-annual payments of \$781, plus interest, over a five year period.

Amortization of the above debt, including interest, is scheduled as follows:

			Tractor	
Year ending December 31:	OWDA Loan	WPCLF Loan	Lease	Total
2009	\$ 13,815	\$ 13,742	\$1,562	\$ 29,119
2010	27,631	27,485	1,562	56,678
2011	27,631	27,485	781	55,897
2012	27,631	27,485		55,116
2013	27,631	27,485		55,116
2014-2018	138,154	137,424		275,578
2019-2020	55,263	13,742		69,005
Total	\$317,756	\$274,848	\$3,905	\$596,509

#### 7. RETIREMENT SYSTEMS

Effective July 1, 1991, all officials have an option to choose Social Security or the Ohio Public Employees Retirement System (OPERS). As of December 31, 2008, some officials of the Village have elected Social Security. The Village's liability is 6.2 percent of compensation paid.

The Village's employees and other officials belong to OPERS. It is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2008 and 2007, OPERS members contributed 10% and 9.5%, respectively, of their gross salaries and the Village contributed an amount equaling 14% and 13.85%, respectively, of participants' gross salaries. The Village has paid all contributions required through December 31, 2008.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

### 8. RISK MANAGEMENT

#### **Commercial Insurance**

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

#### 9. CONTINGENT LIABILITIES

The Village of Woodstock is a defendant in a lawsuit filed by the Village of North Lewisburg regarding the interpretation and implementation of Inter-municipal Service Agreement entered into by both villages in 1997. The matter has been set for trial in August 2009.

### 10. JOINTLY GOVERNED ORGANIZATIONS

The Village of Woodstock is associated with one jointly governed organization, the Northeast Champaign County Fire District. An appointed five member Board of Trustees directs the Fire District. Each political subdivision within the Fire District appoints one member. Those subdivisions are Rush Township, Wayne Township, the Village of North Lewisburg, and the Village of Woodstock. The four subdivisions appoint a fifth member who only votes in the event of a tie vote.

### 11. FISCAL EMERGENCY

The Village required assistance from Local Government Services to reconstruct its books for 2003-2005. After the reconstruction, it was determined that the General Fund was in a deficit. The Mayor then requested the Auditor of State to review the Village's financial position. The review identified the existence of a fiscal emergency condition and declared the Village to be in fiscal emergency on July 20, 2006. The Village is now under the financial supervision of Local Government Services a division of the Auditor of State's Office. The Village adopted a recovery plan January 16, 2007 and had all of its funds out of deficit at December 31, 2008. The plan included an increase in sewer rates and the implementation of an income tax.



# Mary Taylor, CPA Auditor of State

### ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS

Village of Woodstock Champaign County 101 North Main Street P.O. Box 134 Woodstock, Ohio 43084

To the Village Council:

We have selectively tested certain accounts, financial records, files and reports of the Village of Woodstock, Champaign County (the Village) as of and for the years ended December 31, 2008 and 2007 following Ohio Admin. Code §117-4-02. Our engagement was not designed to result in expressing an opinion on the accompanying financial statements, internal controls over financial reporting, or compliance. We therefore express no opinion on these matters.

### **Internal Control Over Financial Reporting**

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Village's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Village's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Village's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

We noted certain matters that we reported to the Village's management in a separate letter dated July 9, 2009.

### **Compliance and Other Matters**

We tested Village's compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. The results of our tests disclosed an instance of noncompliance or other matters, which is described in the accompanying schedule of findings as item 2008-001.

We also noted certain noncompliance or other matters not requiring inclusion in this report that we reported to the Village's management in a separate letter dated July 9, 2009.

One First National Plaza / 130 W. Second St. / Suite 2040 / Dayton, OH 45402 Telephone: (937) 285-6677 (800) 443-9274 Fax: (937) 285-6688

Village of Woodstock Champaign County Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Page 2

We intend this report solely for the information and use of the management, Village Council and the Mayor. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

July 9, 2009

### SCHEDULE OF FINDINGS DECEMBER 31, 2008 AND 2007

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS

### **FINDING NUMBER 2008-001**

### **Noncompliance Citation**

**Ohio Rev. Code Section 5705.10**, states that monies paid into any fund shall be used only for the purpose such fund was established. The existence of a deficit balance in any fund indicates that money from another fund or funds has been used to pay the obligations of the fund or funds carrying the deficit balance.

Per review of the Village's monthly financial reports, the Parks and Recreation fund carried a fund deficit of \$9,087 from January 2007 through August 2008. Additionally the General Fund had a deficit fund balance ranging from \$10,650 to \$186 from January through July 2007.

The Village should develop and implement procedures to monitor fund cash balances and also consider the reduction of disbursements, if possible to avoid negative balances. When expenditures are anticipated to temporarily exceed available resources, the Village should consider an advance from the General Fund.

Official's Response: We did not receive a response from officials to this finding.

### SCHEDULE OF PRIOR REPORT FINDINGS DECEMBER 31, 2008 AND 2007

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2006-001	Ohio Rev. Code Section 5705.41(D) – Certification of expenditures	Yes	
2006-002	Ohio Rev. Code Section 5705.10 –Deficit fund balances	No	Repeated as Finding #2008- 001
2006-003	Ohio Rev. Code Section 149.351(A) – Destruction of public records	Yes	



## Mary Taylor, CPA Auditor of State

### **VILLAGE OF WOODSTOCK**

#### **CHAMPAIGN COUNTY**

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 1, 2009