SHALERSVILLE TOWNSHIP PORTAGE COUNTY Regular Audit December 31, 2008 and 2007

*Perry & Associates* Certified Public Accountants, A.C.



Mary Taylor, CPA Auditor of State

Board of Trustees Shalersville Township 9692 Infirmary Road Mantua, Ohio 44255

We have reviewed the *Independent Accountants' Report* of Shalersville Township, Portage County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2007 through December 31, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Accountants' Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Accountants' Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Shalersville Township is responsible for compliance with these laws and regulations.

Mary Jaylor

Mary Taylor, CPA Auditor of State

May 26, 2009

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# *Perry & Associates* Certified Public Accountants, A.C.

PARKERSBURG 1035 Murdoch Avenue Parkersburg, WV 26101 (304) 422-2203 <u>MARIETTA</u> 428 Second Street Marietta, OH 45750 (740) 373-0056

### INDEPENDENT ACCOUNTANTS' REPORT

April 30, 2009

Shalersville Township Portage County 9692 Infirmary Road Mantua, OH 44255

To the Board of Trustees:

We have audited the accompanying financial statements of **Shalersville Township**, **Portage County**, **Ohio**, (the Township) as of and for the years ended December 31, 2008 and 2007. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity wide statements and also presenting the Township's larger (i.e. major) funds separately. While the Township does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of the State permits, but does not require Townships to reformat their statements. The Township has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

Shalersville Township Portage County Independent Accountants' Report Page 2

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2008 and 2007 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2008 and 2007 or their changes in financial position for the year then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserve for encumbrances of Shalersville Township, Portage County, as of December 31, 2008 and 2007, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 30, 2009, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Respectfully Submitted,

Very Almocutes CAAJ A. C.

**Perry and Associates** Certified Public Accountants, A.C.

### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2008

	Gove			
	General	Special Revenue	Permanent Fund	Totals (Memorandum Only)
Cash Receipts:				
Local Taxes	\$ 135,166	\$ 165,144	\$ -	\$ 300,310
Intergovernmental	65,764	103,806	-	169,570
Special Assessments	-	1,354	-	1,354
Charges for Services	85,163	500	-	85,663
Licenses, Permits, and Fees	12,591	-	-	12,591
Earnings on Investments	19,638	3,655	126	23,419
Miscellaneous	51,669	201		51,870
Total Cash Receipts	369,991	274,660	126	644,777
Cash Disbursements:				
Current:				
General Government	233,291	-	-	233,291
Public Safety	-	339	-	339
Public Works	11,570	258,254	-	269,824
Health	14,308	188	-	14,496
Human Services	-	2,037	-	2,037
Conservation/Recreation	5,465	-	-	5,465
Supplies and Materials	-	-	35	35
Capital Outlay	134,187	3,885	-	138,072
Debt Service:	25.577			25.577
Redemption of Principal	35,577	-	-	35,577
Interest and Fiscal Charges	6,833			6,833
Total Cash Disbursements	441,231	264,703	35	705,969
Total Cash Receipts Over/(Under) Disbursements	(71,240)	9,957	91	(61,192)
Fund Cash Balances, January 1	720,951	406,736	3,541	1,131,228
Fund Cash Balances, December 31	<u>\$ 649,711</u>	\$ 416,693	\$ 3,632	<u>\$ 1,070,036</u>

The notes to the financial statements are an integral part of this statement.

### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2007

	Gove			
	General	Special Revenue	Permanent Fund	Totals (Memorandum Only)
Cash Receipts: Local Taxes Intergovernmental Special Assessments Charges for Services	\$ 132,783 127,355 86,975	\$ 162,261 119,376 1,352 550	\$ - - -	\$ 295,044 246,731 1,352 87,525
Licenses, Permits, and Fees Earnings on Investments Miscellaneous	13,777 43,014 85,396	6,439 750	220	13,777 49,673 86,146
Total Cash Receipts	489,300	290,728	220	780,248
Cash Disbursements: Current: General Government Public Safety	227,836	- 189	-	227,836 189
Public Works Health Human Services Conservation/Recreation Supplies and Materials	2,443 15,778 5,260	159,557 299 1,873		162,000 16,077 1,873 5,260 34
Capital Outlay Debt Service: Redemption of Principal Interest and Fiscal Charges	29,353 34,048 8,362	4,129	-	33,482 34,048 8,362
Total Cash Disbursements	323,080	166,047	34	489,161
Total Cash Receipts Over/(Under) Disbursements	166,220	124,681	186	291,087
Other Financing (Disbursements): Other Financing Uses	(15,057)			(15,057)
Excess of Cash Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	151,163	124,681	186	276,030
Fund Cash Balances, January 1	569,788	282,055	3,355	855,198
Fund Cash Balances, December 31	<u>\$ 720,951</u>	<u>\$ 406,736</u>	\$ 3,541	<u>\$ 1,131,228</u>
Reserve for Encumbrances, December 31	\$ 7,334	\$ 3,381	\$-	\$ 10,715

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

Shalersville Township, Portage County, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three-member Board of Trustees and publicly elected Fiscal Officer. The Township provides road and bridge maintenance (public works) and cemetery maintenance (health). The Township contracts with Mantua-Shalersville to provide fire protection and ambulance service.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

# C. Cash

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

The Township Fiscal Officer invests all available funds of the Township in an interest-bearing checking account and certificates of deposit. Certificates of deposit are valued at cost.

#### **D.** Fund Accounting

The Township uses fund accounting to segregate cash that is restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **D.** Fund Accounting (Continued)

#### 2. Special Revenue Funds (Continued)

These funds are used to account for proceeds from specific sources that are restricted to expenditure for specific purposes. The Township has the following significant Special Revenue Funds:

<u>Gasoline Tax Fund</u> - This fund receives gasoline tax money for constructing, maintaining and repairing Township roads.

<u>Road and Bridge Fund</u> – This fund receives property tax money for constructing, maintaining, and repairing Township roads and bridges.

#### 3. Permanent Funds (Nonexpendable Trust Funds)

These funds are used to account for resources restricted by legally binding trust agreements. If the agreement requires the Village to maintain the corpus of the trust, the fund is classified as a nonexpendable trust fund. The Village had the following significant permanent fund:

<u>Cemetery Endowment Fund</u> – This fund was created to invest principal and create interest revenue for cemetery maintenance.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function, and object level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year-end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Budgetary Process (Continued)

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated in the subsequent year.

A summary of 2008 and 2007 budgetary activity appears in Note 3.

# F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### 2. EQUITY IN POOLED CASH

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits. The carrying amount of cash at December 31 was as follows:

	2008	2007
Demand deposits	\$ 1,024,470	\$ 1,085,662
Certificates of Deposit	 45,566	 45,566
Total	\$ 1,070,036	\$ 1,131,228

Deposits and Certificates of Deposit are either (1) insured by the Federal Deposit Insurance Corporation or (2) collateralized by securities specifically pledged by the financial institution to the Township, or (3) collateralized by the financial institution's public entity deposit pool.

# **3. BUDGETARY ACTIVITY**

Budgetary activity for the years ended December 31, 2008 and 2007 follows:

2008 Budgeted vs. Actual Receipts						
	В	udgeted		Actual		
Fund Type	F	Receipts	F	Receipts		Variance
General	\$	488,852	\$	369,991	\$	(118,861)
Special Revenue		284,763		274,660		(10,103)
Permanent Fund		200		126		(74)
Total	\$	773,815	\$	644,777	\$	(129,038)

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

# 3. BUDGETARY ACTIVITY (Continued)

2008 Budgeted vs. Actual Budgetary Basis Expenditures						
	Арј	Appropriation		Budgetary		
Fund Type	A	Authority		oenditures	Variance	
General	\$	912,535	\$	441,231	\$	471,304
Special Revenue		431,050		264,703		166,347
Permanent Fund		100		35		65
Total	\$	1,343,685	\$	705,969	\$	637,716
200	2007 Budgeted vs. Actual Receipts					
		udgatad				
Fund Type		Budgeted Receipts		Actual Receipts	V	ariance
Fund Type General		U		Actual		ariance 104,300
	I	Receipts	ŀ	Actual Receipts		
General	I	Receipts 385,000	ŀ	Actual Receipts 489,300		104,300

2007 Budgeted vs. Actual Budgetary Basis Expenditures						
	Appropriation		Budgetary			
Fund Type	Authority		Authority Expenditures		Variance	
General	\$	653,947	\$	345,471	\$	308,476
Special Revenue		331,200		169,428		161,772
Permanent Fund		75		34		41
Total	\$	985,222	\$	514,933	\$	470,289

# 4. DEBT

Debt outstanding at December 31, 2008 was as follows:

-		Interest
	Principal	Rate
General Obligation Notes	\$ 115,142	4.49%

General Obligation Notes – On August 6, 2004, the Township issued building acquisition notes that have been financed through Chase Leasing to purchase the Shalersville Elementary School Building. Those notes are paid off with annual payments every August and will be completely paid off in 2011.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

# 4. **DEBT** (Continued)

Amortization of the above debt, including interest, is scheduled as follows:

Year ending	General Obligation		
December 31:	Note		
2009	\$	42,410	
2010		42,410	
2011		42,410	
Total	\$	127,230	

# 5. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

### 6. RETIREMENT SYSTEMS

The Township's elected officials and employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multi-employer plan. This plan provides retirement benefits, including post retirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2008 and 2007, members of PERS contributed 10% (2008) and 9.5% (2007) of their gross salaries. The Township contributed an amount equal to 14% (2008) and 13.85% (2007) of participants' gross salaries. The Township has paid all contributions required through December 31, 2008.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

#### 7. RISK MANAGEMENT

#### **Risk Pool Membership**

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### **Casualty Coverage**

For an occurrence prior to January 1, 2006, OTARMA retains casualty risks up to \$250,000 per occurrence, including claim adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$10,000,000 in the aggregate per year. For an occurrence on or subsequent to January 1, 2006, the Pool retains casualty risk up to \$350,000 per occurrence. Claims exceeding \$350,000 are reinsured with APEEP in an amount not to exceed \$2,695,000 for each claim and \$10,000,000 in the aggregate per year. Governments can elect up to \$10,000,000 in additional coverage with the General Reinsurance Corporation, through contracts with OTARMA.

If losses exhaust PEP's retained earnings, APEEP provides excess of funds available coverage up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000 (prior to January 1, 2006) or \$3,000,000 (on or subsequent to January 1, 2006).

#### **Property Coverage**

Through 2004, OTARMA retained property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsured losses exceeding \$100,000 up to \$500 million per occurrence.

Beginning in 2005, Travelers reinsures specific losses exceeding \$250,000 up to \$600 million per occurrence. This amount increased to \$300,000 in 2007. For 2007, APEEP reinsures members for specific losses exceeding \$100,000 up to \$300,000 per occurrence, subject to an annual aggregate loss payment. Travelers provides aggregate stop-loss coverage based upon the combined members' total insurable values. If the stop loss is reached by payment of losses between \$100,000 and \$250,000 in 2006, or \$100,000 and \$300,000 in 2007, Travelers will reinsure specific losses exceeding \$100,000 up to their \$600 million per occurrence limit. The aggregate stop-loss limit for 2007 was \$2,014,548.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

#### 7. RISK MANAGEMENT (Continued)

#### **Property Coverage (Continued)**

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Property and casualty settlements did not exceed insurance coverage for the past three fiscal years.

#### **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2007 and 2006 (the most current available).

	2007	2006
Assets	\$43,210,703	\$42,042,275
Liabilities	(13,357,837)	(12,120,661)
Net Assets	\$29,852,866	\$29,921,614

At December 31, 2007 and 2006, respectively, liabilities above include approximately \$12.5 million and \$11.3 million of estimated incurred claims payable. The assets and retained earnings above also include approximately \$11.6 million and \$10.8 million of unpaid claims to be billed to approximately 950 member governments in the future, as of December 31, 2007 and 2006, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. The Township's share of these unpaid claims collectible in future years is approximately \$5,853. This payable includes the subsequent year's contribution due if the Township terminates participation, as described in the last paragraph below.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

# 7. RISK MANAGEMENT (Continued)

# **Financial Position**

Contributions to OTARMA					
2007	\$	12,544			
2008	\$	12,245			

After completing one year of membership, members may withdraw on each anniversary of the date they joined OTARMA provided they provide written notice to OTARMA 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's budgetary contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

# *Perry & Associates* Certified Public Accountants, A.C.

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#### INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

April 30, 2009

Shalersville Township Portage County 9692 Infirmary Road Mantua, OH 44255

To the Board of Trustees:

We have audited the financial statements of **Shalersville Township**, **Portage County**, **Ohio**, (the Township) as of and for the years ended December 31, 2008 and 2007, and have issued our report thereon dated April 30, 2009, wherein we noted the Township followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

# **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the Township's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Township's internal control over financial reporting.

Our consideration of the internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be considered significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Township's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Township's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

Shalersville Township Portage County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### Internal Control Over Financial Reporting (Continued)

We consider the following deficiencies described in the accompanying schedule of findings to be significant deficiencies in internal control over financial reporting: 2008-001 through 2008-003.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Township's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and accordingly, would not necessarily disclose all significant deficiencies that are also material weaknesses. We believe none of the significant deficiencies described above are a material weakness.

We also noted certain internal control matters that we reported to the Township's management in a separate letter dated April 30, 2009.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters that we must report under *Government Auditing Standards*.

This report is intended solely for the information and use of Township management and Board of Trustees and is not intended to be, and should not be used by anyone other than these specified parties.

Respectfully Submitted,

Kerry & associates CAA'S A. C.

**Perry and Associates** Certified Public Accountants, A.C.

#### SCHEDULE OF FINDINGS DECEMBER 31, 2008 AND 2007

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2008-001

# **Significant Deficiency**

#### Posting Expenditures

Expenditures should be posted to the fund and line item accounts as established by Ohio Administrative Code Section 117-7-01.

During 2008 and 2007, expenditures were not posted into accurate disbursement classifications based on the nature of the expenditure. For example:

• Interest and Other Fiscal Charges were classified as Capital Outlay expenditures.

We recommend the Fiscal Officer refer to Ohio Administrative Code Section 117-7-01 and/or the Ohio Township Handbook for guidance to determine the proper establishment of receipt and expenditure accounts and posting of receipts and expenditures.

Management's Response – We did not receive a response from officials to this finding.

#### FINDING NUMBER 2008-002

#### Significant Deficiency

#### Present Bequest Funds as Non-Expendable Trust Funds

The Township has two bequest funds, the Nelson bequest and the Halstead bequest. These are Non-Expendable Trusts in that only the interest earnings are allowed to be spent.

The Township has recorded these in the past as both Expendable and Non-Expendable Trusts, and during the audit period they classified them as Agency Funds. We recommend that they be correctly classified and maintained as Permanent Funds, as required by AOS bulletin 2007-005. The financial statements for the two year audit period ending December 31, 2008 and 2007 reclassify both bequest funds as Permanent Funds.

Management's Response – We did not receive a response from officials to this finding.

#### SCHEDULE OF FINDINGS DECEMBER 31, 2008 AND 2007

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2008-003

#### **Significant Deficiency**

### Bank Reconciliations and Monthly Financial Reports

The Clerk/Treasurer performs a reconciliation of the ledger balances and the bank balances monthly. However, the Clerk/Treasurer does not present the reconciliation or any financial information to Council for review other than warrants to be approved and signed. This may lead to errors or irregularities going undetected or not being detected in a timely manner.

The monthly reconciliation along with a recap of the complete monthly financial activity should be presented to Council and approved by Council at the regular monthly Council meeting. In addition, budget versus actual information should also be presented and approved at regular monthly Council meetings. This will help Council effectively monitor the Village's financial position and will aid in the timely detection of errors or irregularities.

Management's Response – We did not receive a response from officials to this finding.

# SCHEDULE OF PRIOR AUDIT FINDINGS FISCAL YEAR END DECEMBER 31, 2008 AND 2007

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
2006-001	Posting estimated Revenues and Appropriations.	No	Not Corrected – Cited in Management Letter
2006-002	Bank reconciliations.	No	Not Corrected – Repeat as 2008-03
2006-003	Posting expenditures.	No	Not Corrected- Repeat as 2008-01
2006-04	Fund presentation	No	Not Corrected- Repeat as 2008-02





# SHALERSVILLE TOWNSHIP

PORTAGE COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED JUNE 9, 2009

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