

**NORTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY**

Single Audit

For the Fiscal Year Ended June 30, 2009





Mary Taylor, CPA
Auditor of State

Board of Education
Northern Local School District
8700 Sheridan Road NW
Thornville, Ohio 43076

We have reviewed the *Independent Auditor's Report* of the Northern Local School District, Perry County, prepared by Kennedy Cottrell Richards LLC, for the audit period July 1, 2008 through June 30, 2009. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Northern Local School District is responsible for compliance with these laws and regulations.

Mary Taylor

Mary Taylor, CPA
Auditor of State

December 4, 2009

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**NORTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY**

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**NORTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY**

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INDEPENDENT AUDITOR'S REPORT

Board of Education
Northern Local School District
8700 Sheridan Road NW
Thornville, Ohio 43076

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Northern Local School District, Perry County, Ohio (the District) as of and for the year ended June 30, 2009, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

Ohio Administrative Code § 117-2-03 (B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, as discussed in Note 2, the accompanying financial statements and notes follow the modified cash accounting basis. This is a comprehensive basis of accounting other than generally accepted accounting principles. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, we cannot determine at this time.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash financial position of the governmental activities, each major fund and the aggregate remaining fund information of the District as of June 30, 2009, and the respective changes in modified cash basis financial position and the respective budgetary comparison for the general fund for the year then ended in conformity with the accounting basis Note 2 describes.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 13, 2009, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

The management's discussion and analysis is not a required part of the basic financial statements, but is supplementary information the Government Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the District's basic financial statements. The accompanying Schedule of Receipts and Expenditures of Federal Awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

A handwritten signature in black ink that reads "Kennedy Cottrell Richards LLC". The signature is written in a cursive, flowing style.

Kennedy Cottrell Richards LLC
November 13, 2009

Northern Local District, Ohio
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2009
(Unaudited)

As management of the Northern Local District (the District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the Northern Local District for the fiscal year ended June 30, 2009. We encourage readers to consider the information presented here in conjunction with the financial statements and the notes to the basic financial statements.

Financial Highlights

Key financial highlights for the fiscal year 2009 are as follows:

- Net assets of governmental activities decreased \$880,313.
- General receipts, consisting primarily of property taxes and state foundation receipts, totaled \$18,138,335, or 79 percent of total receipts.
- Program receipts, consisting of charges for services and sales and operating grants and contributions, accounted for \$4,927,547, or 21 percent of total receipts.
- The District had \$23,946,195 in cash disbursements during the fiscal year. The net cost of providing services (total cash disbursements less program receipts) totaling \$19,018,648, was funded with general receipts.
- The District's general fund balance decreased \$717,201 during the fiscal year. The general fund ending fund balance was \$1,963,033, approximately 10% of total general fund cash disbursements.

Using this Annual Financial Report

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions.

The Statement of Net Assets and Statement of Activities provide information about the activities of the whole District, and presents an aggregate view of the District's finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other non-major funds presented in total in one column.

Northern Local District, Ohio
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2009
(Unaudited)

Reporting the District as a Whole

Statement of Net Assets and the Statement of Activities – Modified Cash Basis

While these documents contain information about the large number of funds used by the District to provide programs and activities for students, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during the fiscal year?" The Statement of Net Assets and the Statement of Activities answer this question. These statements are presented on the modified cash basis of accounting. This basis of accounting only takes into account the receipts that were received and the disbursements that were paid.

These two statements report the District's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the financial position of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Assets and the Statement of Activities, the District's activities are all reported as Governmental.

- Governmental Activities – All of the District's programs and services are reported here including instruction, support services, operation of non-instructional services (primarily food service), extracurricular activities, and debt service.

Reporting the District's Most Significant Funds

Fund Financial Statements

The analysis of the District's major funds begins on page 13. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multiple of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's two major governmental funds are the general fund and the bond retirement fund.

Governmental Funds Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year end available for spending in future periods. These funds are reported using the modified cash basis of accounting. The governmental fund statements provide a detailed short-term view of the District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs.

Northern Local District, Ohio
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2009
(Unaudited)

Proprietary Funds The District maintains an internal service fund that is used to account for enterprise-like operations that provide services, on a user fee basis, primarily or exclusively to departmental customers within the governmental entity itself, rather than to external customers. The District uses an internal service fund to account for its risk management related to medical/surgical and dental self-insurance. Because these services predominately benefit governmental activities they have been included within the governmental activities in the government-wide financial statements.

Fiduciary Funds These funds are used to account for resources held for the benefit of parties outside the District. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the District's own programs. The District has student activity agency funds and private purpose trust funds.

The District as a Whole

Table 1 provides a summary of the District's net assets for 2009 compared to 2008 on a modified cash basis:

(Table 1)
Net Assets

	Governmental Activities	
	2009	2008
Assets		
Current Assets	\$ 3,182,076	\$ 4,062,389
Total Assets	\$ 3,182,076	\$ 4,062,389
Net Assets		
Restricted for:		
Capital Projects	\$ 96,199	\$ 76,590
Debt Service	645,085	511,130
Set Asides	59,192	59,192
Claims	-	37,000
Other Purposes	136,295	536,268
Unrestricted	2,245,305	2,842,209
Total Net Assets	\$ 3,182,076	\$ 4,062,389

As mentioned previously, net assets of governmental activities decreased \$880,313 or 22 percent from 2008.

Northern Local District, Ohio
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2009
(Unaudited)

Table 2 shows the changes in net assets for the fiscal year ended June 30, 2009 in comparison to June 30, 2008.

Table 2
Changes in Net Assets

	Governmental Activities 2009	Governmental Activities 2008
Cash Receipts:		
Program Cash Receipts:		
Charges for Services and Sales	\$ 1,348,179	\$ 1,307,647
Operating Grants and Contributions	3,579,368	3,534,044
Total Program Cash Receipts	4,927,547	4,841,691
General Cash Receipts:		
Property Taxes	6,294,816	6,984,965
Payment in Lieu of Taxes	861,234	-
Grants and Entitlements	10,606,938	13,436,698
Investment Earnings	113,910	161,964
Sale of Capital Assets	-	1,452
Insurance Recoveries	129,898	-
Miscellaneous	131,539	68,840
Total General Cash Receipts	18,138,335	20,653,919
Total Cash Receipts	23,065,882	25,495,610
Program Cash Disbursements:		
Instruction:		
Regular	8,757,707	8,178,673
Special	1,604,866	1,514,246
Vocational	286,062	263,384
Other	979,218	858,699
Support Services:		
Pupils	1,173,951	1,346,142
Instructional Staff	1,012,943	999,255
Board of Education	696,157	778,018
Administration	1,617,524	1,488,854
Fiscal	645,946	730,445
Business	24,375	23,665
Operation and Maintenance of Plant	2,862,648	2,838,837
Pupil Transportation	1,514,555	1,365,312
Central	57,712	54,627
Operation of Non-Instructional Services		
Operation of Food Service	1,058,442	981,237
Community Services	91,425	81,780
Extracurricular Activities	658,633	585,546
Capital Outlay	3,000	2,671,012
Debt Service:		
Principal Retirement	636,974	600,815
Interest and Fiscal Charges	264,057	289,107
Total Program Cash Disbursements	23,946,195	25,649,654
Change in Net Assets	(880,313)	(154,044)
Net Assets at Beginning of Year	4,062,389	4,216,433
Net Assets at End of Year	\$ 3,182,076	\$ 4,062,389

Northern Local District, Ohio
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2009
(Unaudited)

The receipts from charges from sales and services and operating grants and contributions remained consistent from fiscal year 2008 to fiscal year 2009. However, general grants and entitlements decreased approximately \$2.8 million mainly due to a \$2.3 million decrease in Ohio School Facilities Project receipts.

The District, which is dependent on property taxes, is hampered by a lack of revenue growth and must periodically return to the voters to maintain a constant level of service. Property taxes made up approximately 27 percent of the District's total receipts during the fiscal year.

The District's most significant cash disbursements are for instruction, which accounts for approximately 49 percent of total cash disbursements. Other programs which support the instruction process, including pupils, instructional staff, and pupil transportation account for approximately 34 percent of total government cash disbursements. Maintenance of the District's facilities also represents a significant cash disbursement (approximately 12 percent).

The Statement of Activities shows the cost of program services, and the charges for services and sales and grants and the contributions offsetting those services. Table 3 shows the total cost of services and the net cost of services for the current and preceding fiscal years. That is, it identifies the cost of those services supported by tax revenue and unrestricted state entitlements.

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Home of the Generals

Northern Local District, Ohio
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2009
(Unaudited)

Table 3
 Governmental Activities

	Total Cost of Services 2009	Net Cost of Services 2009	Total Cost of Services 2008	Net Cost of Services 2008
Program Cash Disbursements				
Instruction:				
Regular	\$ 8,757,707	\$ 8,316,195	\$ 8,178,673	\$ 7,952,569
Special	1,604,866	199,994	1,514,246	102,564
Vocational	286,062	149,465	263,384	176,291
Other	979,218	947,510	858,699	858,699
Support Services:				
Pupils	1,173,951	746,838	1,346,142	503,409
Instructional Staff	1,012,943	968,879	999,255	971,445
Board of Education	696,157	696,157	778,018	778,018
Administration	1,617,524	1,614,924	1,488,854	1,484,387
Fiscal	645,946	645,946	730,445	717,371
Business	24,375	24,375	23,665	23,665
Operation and Maintenance of Plant	2,862,648	2,841,381	2,838,837	2,838,837
Pupil Transportation	1,514,555	651,653	1,365,312	588,248
Central	57,712	50,792	54,627	54,627
Operation of Food Service	1,058,442	28,227	981,237	(83,619)
Community Services	91,425	(11,040)	81,780	33,609
Extracurricular Activities	658,633	243,321	585,546	246,849
Capital Outlay	3,000	3,000	2,671,012	2,671,012
Debt Service:				
Principal Retirement	636,974	636,974	600,815	600,815
Interest and Fiscal Charges	264,057	264,057	289,107	289,107
Total Program Cash Disbursements	\$ 23,946,195	\$ 19,018,648	\$ 25,649,654	\$ 20,807,903

The dependence upon tax receipts and unrestricted state entitlements is apparent as approximately 83 percent of instruction activities are supported through taxes and other general receipts.

Community Services were covered completely by program cash receipts for fiscal year 2009. Approximately 63 percent of extracurricular activities disbursements are covered by program cash receipts. This is a result of athletic fees, ticket sales, and gate receipts.

Northern Local District, Ohio
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2009
(Unaudited)

The District Funds

The District's funds are accounted for using the modified cash basis of accounting. All governmental funds had total cash receipts, including other financing sources, of \$23,311,114 and cash disbursements of \$23,880,029. The excess cash disbursements over cash receipts for the governmental funds totaled \$568,915. The general fund accounted for the deficit spending during fiscal year 2009 due to the increase in disbursements for regular and other instruction. The bond retirement fund balance increased approximately 26% due to receipts exceeding the debt service payments. The District also had to advance monies to fund the internal service fund during fiscal year 2009.

The schedule below indicates the cash fund balances and the total change in fund balances as of June 30, 2009 for all of the major and non-major governmental funds.

Table 3
Fund Balance Analysis

	<u>June 30, 2009</u>	<u>June 30, 2008</u>	<u>Increase (Decrease)</u>
Major Funds:			
General	\$ 1,963,033	\$ 2,680,234	\$ (717,201)
Bond Retirement	645,085	511,129	133,956
Other Governmental funds	<u>573,958</u>	<u>559,628</u>	<u>14,330</u>
Total	<u>\$ 3,182,076</u>	<u>\$ 3,750,991</u>	<u>\$ (568,915)</u>

The bond retirement fund was not a major fund in the prior year, but met the requirements as a major fund in fiscal year 2009. For comparability purposes the bond retirement has been shown separately in fiscal year 2008. See footnote 17 for more detailed information about the District's debt.

General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, cash disbursements, and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2009, the District amended its general fund budget. The District closely monitors its resources and uses and if necessary, modifies the budgetary documents on a timely basis.

For the general fund, final estimated receipts were \$19,370,470 which was slightly more than the actual cash receipts and other financing sources of \$19,364,287. Final budgetary cash disbursements, excluding other financing sources, were \$188,153 less than the final appropriation measure of \$20,111,945.

The District's ending unobligated budgetary cash balance was \$1,769,565.

Northern Local District, Ohio
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2009
(Unaudited)

Debt Administration

At June 30, 2009, the District had \$4,869,000 in debt outstanding which is a \$570,000 reduction in debt from the prior period. Due to prudent spending and continuous monitoring of all cash receipts and cash disbursements, our bond rating is AAA.

Table 4
 Outstanding Debt at Fiscal Year End

	Principal Outstanding 6/30/2009	Principal Outstanding 6/30/2008
Governmental Activities		
School Facilities Construction Bonds Issued 10/01; Mature 10/23; 3.30% - 5.00%	\$ 4,619,000	\$ 4,864,000
Permanent Improvement Tax Anticipation Notes Issued 11/98; Mature 10/09; 5.32% - 5.65%	250,000	500,000
School District Energy Conservation Bonds Issued 09/99; Mature 10/08; 4.35% - 4.50%	-	75,000
Total Governmental Activities	\$ 4,869,000	\$ 5,439,000
Long-Term Liabilities		

See footnote 10 for more detailed information about the District's debt.

Economic Factors

The District's current five-year forecast is projecting sufficient receipts for fiscal year 2011 through 2014 with positive ending cash balances for fiscal year 2010 through 2014 of \$2,098,330, \$2,113,225, \$2,263,117, \$2,385,468, and \$2,449,686, respectively.

To achieve the aforementioned projected cash balances, the Board of Education and administration of the District must continue to maintain careful financial planning and prudent fiscal management in order to preserve the financial stability of the District.

Contacting the District's Financial Management

This financial report is designed to provide our citizen's, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have any questions about this report or need additional financial information contact Elizabeth Arnold, Treasurer, at Northern Local District, 8700 Sheridan Drive, Thornville, Ohio 43076. Or, E-mail the Treasurer at No_Larnold@seovec.org.

**NORTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY**

**STATEMENT OF NET ASSETS - MODIFIED CASH BASIS
JUNE 30, 2009**

	<u>Governmental Activities</u>
Assets	
Equity in Pooled Cash and Investments	\$ 3,122,884
Restricted Cash and Cash Equivalents	<u>59,192</u>
Total Assets	<u><u>\$ 3,182,076</u></u>
 Net Assets	
Restricted for:	
Capital Projects	\$ 96,199
Debt Service	645,085
Set Asides	59,192
Other Purposes	136,295
Unrestricted	<u>2,245,305</u>
Total Net Assets	<u><u>\$ 3,182,076</u></u>

See accompanying notes to the basic financial statements.

**NORTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY**

**STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2009**

		Program Receipts		Net (Disbursements)/ Receipts and Changes in Net Assets
	Cash Disbursements	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities
Governmental Activities				
Instruction:				
Regular	\$ 8,757,707	\$ 315,330	\$ 126,182	\$ (8,316,195)
Special	1,604,866	113,035	1,291,837	(199,994)
Vocational	286,062	9,024	127,573	(149,465)
Other	979,218	31,708	-	(947,510)
Support Services:				
Pupils	1,173,951	-	427,113	(746,838)
Instructional Staff	1,012,943	-	44,064	(968,879)
Board of Education	696,157	-	-	(696,157)
Administration	1,617,524	-	2,600	(1,614,924)
Fiscal Services	645,946	-	-	(645,946)
Business	24,375	-	-	(24,375)
Operation and Maintenance	2,862,648	-	21,267	(2,841,381)
Pupil Transportation	1,514,555	-	862,902	(651,653)
Central	57,712	-	6,920	(50,792)
Food Services Operations	1,058,442	463,770	566,445	(28,227)
Community Services	91,425	-	102,465	11,040
Extra Curricular Activities	658,633	415,312	-	(243,321)
Capital Outlay	3,000	-	-	(3,000)
Debt Service:				
Principal Retirement	636,974	-	-	(636,974)
Interest and Fiscal Charges	264,057	-	-	(264,057)
Total Governmental Activities	\$ 23,946,195	\$ 1,348,179	\$ 3,579,368	(19,018,648)

General Receipts	
Property Taxes Levied for:	
General Purposes	5,127,716
Capital Outlay	554,825
Debt Service	612,275
Payment in Lieu of Taxes	861,234
Grants & Entitlements not Restricted to Specific Programs	10,606,938
Investment Earnings	113,910
Insurance Recoveries	129,898
Other Receipts	131,539
Total General Receipts	18,138,335
Change in Net Assets	(880,313)
Net Assets Beginning of Year	4,062,389
Net Assets End of Year	\$ 3,182,076

See accompanying notes to the basic financial statements.

**NORTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY**

**STATEMENT OF MODIFIED CASH BASIS ASSETS AND FUND BALANCES
GOVERNMENTAL FUNDS
JUNE 30, 2009**

	General Fund	Bond Retirement Fund	Other Governmental Funds	Total Governmental Funds
Assets:				
Equity in Pooled Cash and Investments	\$ 1,903,841	\$ 645,085	\$ 573,958	\$ 3,122,884
Restricted Cash and Cash Equivalents	59,192	-	-	59,192
Total Assets	<u>\$ 1,963,033</u>	<u>\$ 645,085</u>	<u>\$ 573,958</u>	<u>\$ 3,182,076</u>
Fund Balances:				
Reserved/Designated:				
Reserved for Encumbrances	\$ 240,535	\$ -	\$ 162,961	\$ 403,496
Reserved for BWC Refunds	59,192	-	-	59,192
Designated for Budget Stabilization	311,774	-	-	311,774
Unreserved, Undesignated, Reported in:				
General Fund	1,351,532	-	-	1,351,532
Special Revenue Funds	-	-	350,868	350,868
Debt Service Fund	-	645,085	-	645,085
Capital Project Funds	-	-	60,129	60,129
Total Fund Balances	<u>\$ 1,963,033</u>	<u>\$ 645,085</u>	<u>\$ 573,958</u>	<u>\$ 3,182,076</u>

See accompanying notes to the basic financial statements.

**NORTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY**

**RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO
NET ASSETS OF GOVERNMENTAL ACTIVITIES
JUNE 30, 2009**

Total Governmental Fund Balances	\$ 3,182,076
<i>Amounts reported for governmental activities in the statement of net assets are different because:</i>	
Governmental activities' net assets include the internal service funds' equity in cash and investments. The proprietary funds' net assets include these assets.	<u>0</u>
Net Assets of Governmental Activities	<u><u>\$ 3,182,076</u></u>

See accompanying notes to the basic financial statements.

**NORTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY**

**STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN MODIFIED
CASH BASIS FUND BALANCES - GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2009**

	General Fund	Bond Retirement Fund	Other Governmental Funds	Total Governmental Funds
Receipts:				
Property Taxes	\$ 5,127,716	\$ 612,275	\$ 554,825	\$ 6,294,816
Intergovernmental	13,276,633	85,101	1,685,806	15,047,540
Interest	111,359	-	2,551	113,910
Tuition and Fees	469,097	-	-	469,097
Extracurricular Activities	-	-	415,312	415,312
Charges for Services	-	-	463,770	463,770
Miscellaneous	130,992	-	547	131,539
Total Receipts	19,115,797	697,376	3,122,811	22,935,984
Disbursements:				
Current:				
Instruction:				
Regular	8,334,100	-	147,179	8,481,279
Special	1,244,352	-	331,974	1,576,326
Vocational	278,661	-	-	278,661
Other	979,218	-	-	979,218
Support services:				
Pupils	730,877	-	427,499	1,158,376
Instructional staff	921,437	-	50,410	971,847
Board of Education	696,157	-	-	696,157
Administration	1,545,638	8	13,769	1,559,415
Fiscal	599,616	19,412	17,738	636,766
Business	24,375	-	-	24,375
Operation and Maintenance of Plant	2,506,667	-	312,444	2,819,111
Pupil Transportation	1,446,434	-	-	1,446,434
Central	41,431	-	16,281	57,712
Operation of Food Services	5,198	-	1,018,242	1,023,440
Community Services	-	-	91,425	91,425
Extracurricular Activities	247,215	-	411,418	658,633
Capital Outlay	3,000	-	-	3,000
Debt service:				
Principal Retirement	66,974	320,000	250,000	636,974
Interest and Fiscal Charges	11,907	224,000	28,150	264,057
Total Disbursements	19,683,257	563,420	3,116,529	23,363,206
Excess (Deficiency) of Receipts Over (Under) Disbursements	(567,460)	133,956	6,282	(427,222)
Other Financing Sources (Uses):				
Insurance Recoveries	129,898	-	-	129,898
Advance In	118,592	-	126,640	245,232
Advance Out	(398,231)	-	(118,592)	(516,823)
Total Other Financing Sources (Uses)	(149,741)	-	8,048	(141,693)
Net Change in Fund Balances	(717,201)	133,956	14,330	(568,915)
Fund Balance at Beginning of Year, as Restated	2,680,234	511,129	559,628	3,750,991
Fund Balance at End of Year	\$ 1,963,033	\$ 645,085	\$ 573,958	\$ 3,182,076

See accompanying notes to the basic financial statements.

**NOTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY**

**RECONCILIATION OF THE STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND
CHANGES IN MODIFIED CASH FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT
FOR THE FISCAL YEAR ENDED JUNE 30, 2009**

Net Change in Fund Balances - Total Governmental Funds \$ (568,915)

*Amounts reported for governmental activities in the
statement of activities are different because:*

Internal service funds charge insurance costs to other funds. The entity-wide statements eliminate governmental fund disbursements and related internal service fund charges. Governmental activities report allocated net internal service fund receipts.

(311,398)

Change in Net Assets of Governmental Activities

\$ (880,313)

See accompanying notes to the basic financial statements.

**NORTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY**

**STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
GENERAL FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2009**

	Original Budget	Final Budget	Actual	Variance Over/(Under)
Receipts:				
Property Taxes	\$ 5,618,698	\$ 5,127,717	\$ 5,127,716	\$ (1)
Intergovernmental	12,707,109	13,276,634	13,276,633	(1)
Interest	166,645	118,645	111,359	(7,286)
Tuition and Fees	518,969	468,915	469,097	182
Extracurricular Activities	-	-	-	-
Charges for Services	-	-	-	-
Miscellaneous	69,949	130,069	130,992	923
Total Receipts	19,081,370	19,121,980	19,115,797	(6,183)
Disbursements:				
Current:				
Instruction:				
Regular	8,038,487	8,410,427	8,409,551	(876)
Special	1,268,411	1,251,530	1,250,319	(1,211)
Vocational	265,957	301,134	301,109	(25)
Other	866,678	989,129	983,630	(5,499)
Support Services:				
Pupils	969,590	740,613	733,835	(6,778)
Instructional Staff	945,210	924,201	924,141	(60)
Board of Education	778,519	699,658	696,757	(2,901)
Administration	1,481,586	1,555,593	1,553,764	(1,829)
Fiscal	683,109	604,711	602,177	(2,534)
Business	23,666	24,375	24,375	-
Operation and Maintenance of Plant	2,471,657	2,756,648	2,596,858	(159,790)
Pupil Transportation	1,359,214	1,478,200	1,471,551	(6,649)
Central	40,228	41,431	41,431	-
Operation of Food Services	3,379	5,198	5,198	-
Community Services	-	-	-	-
Extracurricular Activities	221,752	247,216	247,215	(1)
Capital Outlay	265,063	3,000	3,000	-
Debt Service:				
Principal Retirement	-	66,974	66,974	-
Interest and Fiscal Charges	-	11,907	11,907	-
Total Disbursements	19,682,506	20,111,945	19,923,792	(188,153)
Excess of Receipts Over (Under) Disbursements	(601,136)	(989,965)	(807,995)	181,970
Other Financing Sources (Uses):				
Insurance Recoveries	-	129,898	129,898	-
Advances In	649,241	118,592	118,592	-
Advances - Out	(649,241)	(351,163)	(351,163)	-
Total Other Financing Sources (Uses)	-	(102,673)	(102,673)	-
Net Change in Fund Balance	(601,136)	(1,092,638)	(910,668)	181,970
Fund Balances at Beginning of Year	2,280,068	2,280,068	2,280,068	-
Prior Year Encumbrances Appropriated	400,165	400,165	400,165	-
Fund Balances at End of Year	\$ 2,079,097	\$ 1,587,595	\$ 1,769,565	\$ 181,970

See accompanying notes to the basic financial statements

NORTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY

STATEMENT OF FUND NET ASSETS- MODIFIED CASH BASIS
PROPRIETARY FUND
JUNE 30, 2009

	<u>Governmental Activities</u>
	<u>Internal Service</u>
Assets:	
Equity in Pooled Cash and Investments	\$ -
Total Assets	<u>-</u>
Net Assets:	
Unrestricted	-
Total Net Assets	<u>\$ -</u>

See accompanying notes to the basic financial statements.

**NORTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY**

**STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS
AND CHANGES IN FUND NET ASSETS-MODIFIED CASH BASIS
PROPRIETARY FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2009**

	Governmental Activities
	Internal Service
Operating Receipts:	
Charges for Services	\$ 2,350,500
Total Operating Receipts	2,350,500
Operating Disbursements:	
Claims	2,933,489
Total Operating Disbursements	2,933,489
Operating Loss	(582,989)
Nonoperating Receipts:	
Advances In	271,591
Change in Net Assets	(311,398)
Net Assets at Beginning of Year	311,398
Net Assets at End of Year	\$ -

See accompanying notes to the basic financial statements.

NORTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY

STATEMENT OF FIDUCIARY NET ASSETS - MODIFIED CASH BASIS
FIDUCIARY FUNDS
JUNE 30, 2009

	Private Purpose Trust	Agency
Assets:		
Equity in Pooled Cash and Investments	\$ 173,826	\$ 34,519
Total Assets	\$ 173,826	\$ 34,519
Net Assets		
Held in Trust for Scholarships	\$ 173,826	
Held for Students Activity		\$ 34,519

See accompanying notes to the basic financial statements.

NORTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY

STATEMENT OF FIDUCIARY NET ASSETS - MODIFIED CASH BASIS
FIDUCIARY FUNDS
JUNE 30, 2009

	<u>Private Purpose Trust</u>
Additions	
Contributions	\$ 13,687
Interest	<u>4,150</u>
Total Additions	<u>17,837</u>
Deductions	
Scholarship Awarded	<u>6,000</u>
Total Deductions	<u>6,000</u>
Change in Net Assets	11,837
Net Assets - Beginning of Year	<u>161,989</u>
Net Assets - End of Year	<u><u>\$ 173,826</u></u>

See accompanying notes to the basic financial statements.

Northern Local District
Perry County
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009

Note 1 - Description of the District and Reporting Entity

The Northern Local School District (the "District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four-year terms. The District provides educational services as authorized by State statute and federal guidelines.

The Northern Local School District of Perry County was established on June 10, 1968 by the State of Ohio as a public school system. The District is a consolidated school district made up from three original high schools in the area, Glenford, Somerset, and Thornville, combined now to be Sheridan High School. The District is located in three counties, Perry, Licking, and Fairfield, serving an area of approximately 173 square miles. The District is staffed by 163 certificated employees and 102 non-certificated who provide services to 2,426 students and other community members. The District currently operates five instructional buildings, one administrative building, and one support service building.

Reporting Entity

The reporting entity is comprised of the primary government, component units, and other organizations that are included to insure that the financial statements of the District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the District. For the District, this includes general operations, food service and student related activities.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. The District does not have any component units.

The District participates in four jointly governed organizations, and two insurance purchasing pools. These organizations are the Southeastern Ohio Voluntary Education Cooperative (SEOVEC), the Metropolitan Educational Council (MEC), Central Ohio Special Education Regional Resource Center, the School Study Council of Ohio, the Ohio School Boards Association Workers Compensation Group Rating Plan, and the Ohio School Plan. These organizations are presented in Notes 11 and 12 to the basic financial statements.

Northern Local District
Perry County
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009

Note 2 - Summary of Significant Accounting Policies

As discussed further in Note 2.A, these financial statements are presented on a modified cash basis of accounting. This modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the modified cash basis of accounting. The School District does not apply Financial Accounting Standards Board (FASB) statements issued after November 30, 1989, to its business-type activities and to its enterprise funds. Following are the more significant of the District's accounting policies.

A. Basis of Accounting

The District's financial statements are prepared using the modified cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the District are described in the appropriate section in this note.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

B. Basis of Presentation

The District's basic financial statements prepared on the modified cash basis of accounting include a government-wide statement, including a modified cash basis statement of net assets and a statement of activities, and modified cash basis fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements. The Statement of Net Assets and Statement of Activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" receipts and disbursements. The statements distinguish between those activities of the District that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts or other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods and services. The District does not have any business-type activities.

**Northern Local District
Perry County**
*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009*

Note 2 - Summary of Significant Accounting Policies (Continued)

The statement of net assets presents the financial condition of the governmental activities of the District at fiscal year-end. The statement of activities presents a comparison between direct cash disbursements and program cash receipts for each program or function of the District's governmental activities. Direct cash disbursements are those that are specifically associated with a service, program, or department, and therefore clearly identifiable to a particular function. Program cash receipts include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Cash receipts which are not classified as program cash receipts are presented as general receipts of the District. The comparison of direct cash disbursements with program cash receipts identifies the extent to which each governmental function is self-financing or draws from the general receipts of the District.

Fund Financial Statements. The District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

C. Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. The following is a description of the District's major governmental funds:

General Fund The general fund is the operating fund of the District and is used to account for all financial resources except those required to be accounted for in another fund.

Bond Retirement Fund The bond retirement fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

The Districts' Other Governmental Funds account for grants and other resources whose use is restricted to a particular purpose.

**Northern Local District
Perry County**
*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009*

Note 2 - Summary of Significant Accounting Policies (Continued)

Proprietary Funds Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position, and cash flows. Proprietary funds are classified as enterprise or internal service. As described in Note 6, the District uses an internal service fund to account for medical/surgical and dental which the District self insures.

Fiduciary Funds Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's endowment funds have been classified as a private purpose trust and reported accordingly. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency fund accounts for student activities.

D. Cash and Investments

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Interest in the pool is presented as equity in pooled cash and investments on the financial statements.

During fiscal year 2009, investments were limited to the State Treasury Asset Reserve of Ohio (STAR Ohio), repurchase agreements, certificates of deposits, federal agency securities, and open-ended money market mutual funds. All investments are reported at cost.

The District invests in STAROhio, an investment pool managed by the State Treasurer's office that allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the Securities Exchange Commission as an investment company, but does operate in a manner similar to Rule 2a-7 of the Investment Company Act of 1940.

Investments in STAROhio are valued at STAROhio's share price that is the price the investment could be sold for on June 30, 2009.

Management of STAROhio states that its policy also prohibits investing in derivatives and/or engaging in the use of reverse repurchase agreements. Average days to maturity of the STAROhio portfolio at June 30, 2009 was 45 days.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest receipts recorded by the District during fiscal year 2009 amounted to \$118,060. Of this amount, the general fund recorded \$111,359, food service recorded \$2,551 and private purpose trust funds recorded \$4,150 in interest.

**Northern Local District
Perry County**
*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009*

Note 2 - Summary of Significant Accounting Policies (Continued)

E. Budgetary Data

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution, and the certificate of estimated resources, which are prepared on the budgetary basis of accounting.

The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. The General Fund "Statement of Cash Receipts, Cash Disbursements and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)" has been presented at the function level for comparative purposes.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in receipts are identified by the District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statement reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statement reflect the amounts in the amended certificate in effect at the time final appropriations were passed.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated receipts. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

F. Inventory and Prepaid Items

The School District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

G. Capital Assets

Capital assets are not recognized in any of the District's funds in accordance with the modified cash basis of accounting. Instead, capital acquisition and construction costs are reflected as cash disbursements in the fund in the year expended. The costs of normal maintenance and repairs are also expended, along with improvements. Depreciation is not recorded.

H. Interfund Receivables/Payables

The School District reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

**Northern Local District
Perry County**
*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009*

Note 2 - Summary of Significant Accounting Policies (Continued)

I. Compensated Absences

Employees are entitled to vacation, sick, and personal leave benefits that are recorded when cash is disbursed. A liability for any unused benefits is not recorded on the District's modified cash basis financial statements.

J. Long-Term Obligations

The School District's *modified* cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor a capital outlay expenditure are reported at inception. Lease payments are reported when paid.

K. Net Assets

Net assets are recorded in conjunction with assets recorded by the District. Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

Net assets restricted for other purposes include activities for music and athletic programs and state and federal grants restricted to cash disbursements for specified purposes.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available. None of the \$936,771 reported as restricted net assets was by enabling legislation.

L. Interfund Activity

Transfers within governmental activities are eliminated on the government-wide financial statements.

Exchange transactions between funds are reported as cash receipts in the seller funds and as cash disbursements in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented on the financial statements.

**Northern Local District
Perry County**
*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009*

Note 2 - Summary of Significant Accounting Policies (Continued)

M. Fund Reserves / Designations

Reserved fund balances indicate that portion of fund balance which is not available for current appropriation or is legally segregated for a specific use. Designated fund balance indicates that portion of fund balance for which management has an intended use of the resources. Fund balances are reserved for encumbrances and Bureau of Worker's Compensation refunds. The unreserved portion of fund balance reflected in the governmental funds is available for use within specific purposes of those funds. The amount set-aside by the Board for Budget Stabilization is reported as a designation of fund balance in the general fund.

N. Operating Cash Receipts and Cash Disbursements

Operating cash receipts are those cash receipts that are generated directly from the primary activity of the proprietary fund. For the District, these cash receipts are charges for services for self-insurance programs. Operating cash disbursements are necessary costs incurred to provide the service that is the primary activity of the fund.

O. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during the fiscal year.

P. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. Restricted assets represent amounts required by State statute to be set aside for Bureau of Workers Compensation Set-Aside requirements.

Q. Employer Contributions to Cost-Sharing Pension Plans

The District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Note 8, the employer contributions consist of pension and postretirement health care benefits.

Northern Local District
Perry County
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009

Note 3 – Compliance

Ohio Administrative Code, Section 117-2-03 (B), requires the District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the District prepared its financial statements on a modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net assets/fund balances, and disclosures that, while material, cannot be determined at this time. The District can be fined and various other administrative remedies may be taken against the District.

Note 4 - Deposits and Investments

Monies held by the District are classified by State statute into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies held by the District can be deposited or invested in the following securities:

1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above;

**Northern Local District
Perry County**
*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009*

Note 4 - Deposits and Investments (Continued)

4. Bonds and other obligations of the State of Ohio or Ohio local governments;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations describe in division (1) or (2) and repurchase agreements secured by such obligations;
7. The State Treasurer's investment pool (STAR Ohio); and,
8. Commercial paper and bankers acceptances if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Investments may only be made through specified dealers and institutions.

An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

Deposits Custodial credit risk is the risk that, in the event of a bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District.

At fiscal year-end, the carrying amount of all District deposits was \$197,323 and the bank balance was \$212,274. Of the District's bank balance, \$212,274 was covered by Federal Deposit Insurance.

Investments The District has adopted a formal investment policy. The primary objective of the policy is the preservation of principal. To meet this objective, portfolio diversification is established and maintained with a goal of generating portfolio income that exceeds any losses in individual security values.

**Northern Local District
Perry County**
*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009*

Note 4 - Deposits and Investments (Continued)

At June 30, 2009, the District had the following investments:

	Fair Value	Maturity in Years		Percent to Total
		Less than 1	1 to 3	
STAROhio	3,553	3,553	-	0.11%
Repurchase Agreement	1,853,438	1,853,438	-	58.05%
Money Market Mutual Fund	297,907	297,907	-	9.33%
Federal Agency Securities	1,038,200	-	1,038,200	32.51%
Total	\$3,193,098	\$2,154,898	\$ 1,038,200	100.00%

Interest Rate Risk As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the District's investment policy limits investment portfolio maturities to five years or less.

Credit Risk The District currently has no policy in place regarding credit risk. The District's investments in STAR Ohio and money market mutual funds are rated AAAM by Standard & Poor's. U.S. government agency securities are not considered to have credit risk. The District's repurchase agreement is secured by U.S. government agency securities which are not considered to have credit risk.

Concentration of Credit Risk The District places no limit on the amount that may be invested in any one issuer.

Note 5 - Property Taxes

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property, public utility property, and tangible personal (used in business) property located in the District. Real property tax receipts received in calendar year 2009 represent the collection of calendar year 2008 taxes. Real property taxes received in calendar year 2009 were levied after April 1, 2008, on the assessed values as of January 1, 2008, the lien date. Assessed values for real property taxes are established by State statute at thirty-five percent of appraised market value. Real property taxes are payable annually or semiannually.

If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

**Northern Local District
Perry County**
*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009*

Note 5 - Property Taxes (Continued)

Public utility property tax receipts received in calendar year 2009 represent the collection of calendar year 2008 taxes. Public utility real and tangible personal property taxes received in calendar year 2009 became a lien on December 31, 2008, were levied after April 1, 2008, and are collected with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax revenue received in calendar 2009 (other than public utility property tax) represents the collection of calendar year 2009 taxes. Tangible personal property taxes received in calendar year 2009 were levied after April 1, 2008, on the value as of December 31, 2008. In prior years, tangible personal property was assessed at twenty-five percent of true value for capital assets and twenty-three percent of true value for inventory. The tangible personal property tax is being phased out – the assessed percentage for all property including inventory for 2008 was 6.25 percent and zero for 2009. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually.

If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the District prior to June 30.

The District receives property taxes from Perry, Licking and Fairfield County. The County Auditors periodically advance to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2009, are available to finance fiscal year 2009 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

The assessed values upon which property taxes were collected are:

	<u>2008 Second - Half Collections</u>		<u>2009 First- Half Collections</u>	
	<u>Amount</u>	<u>Percent</u>	<u>Amount</u>	<u>Percent</u>
Agricultural/ Residential and Other Real Estate	\$216,525,070	90.60%	\$216,525,070	90.60%
Public Utility Personal	21,831,040	9.14%	21,831,040	9.14%
Tangible Personal Property	631,760	0.26%	631,760	0.26%
Total	<u>\$238,987,870</u>	<u>100.00%</u>	<u>\$238,987,870</u>	<u>100.00%</u>
Full Tax rate per \$1,000 of assessed valuation	\$38.92		\$38.92	

**Northern Local District
Perry County**
*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009*

Note 6 - Risk Management

A. Property and Liability

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2009, the District contracted with Indiana Insurance for property, builder's risk, liability, and fleet insurances.

Coverage provided is as follows:

Building and Contents-replacement cost (\$2,500 deductible)	\$66,485,586
Accounts Receivable	100,000
Equipment (\$250 deductible)	50,000
Employee Dishonesty (\$1,000 deductible)	1,000,000
Fleet Insurance	2,000,000
Educational General Liability	
Per occurrence	1,000,000
Aggregate per year	3,000,000
Employee Benefits Liability	
Per occurrence	1,000,000
Aggregate per year	3,000,000

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There has been no significant reduction in insurance coverage in fiscal year 2009 from fiscal year 2008.

B. Workers Compensation

For fiscal year 2009, the District participated in the Ohio School Board Association (OSBA) Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool (Note 12) established under Section 4123.29 of the Ohio Revised Code. The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating Districts is calculated as one experience and a common premium rate is applied to all Districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to Districts and libraries that can meet the GRP's selection criteria. The firm of Gates McDonald, Inc. provides administration costs and actuarial services to the GRP.

**Northern Local District
Perry County**
*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009*

Note 6 - Risk Management (Continued)

C. Self Insurance

During the fiscal year, employees of the District were covered by the District's medical/surgical and dental self-insurance Plan (the "Plan"). The District contributed approximately 90% per month per employee to the Plan and employees authorized payroll withholdings to pay their share of the premium which was approximately 10% per month. Total premiums paid into the internal service fund of the District were \$2,350,500 of which the District paid \$2,129,565 while the employees were responsible for the remaining portion.

The District has historically maintained a minimum balance in this account; however, at June 30, 2009 the balance in this account was zero.

A comparison of the internal service fund cash and investments to the actuarially-measured liability as of June 30, 2009 follows:

	2009	2008
Cash and investments	\$0	\$311,398
Claims liabilities at June 30	\$202,347	\$187,348

Note 7 - Defined Benefit Pension Plans

A. School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by state statute per Chapter 3309 of the Ohio Revised Code. The School Employees Retirement System issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to SERS, 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746 or by calling (800) 878-5853. It is also posted on SERS' website at www.ohsers.org under Forms and Publications.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum amounts, by the SERS' Retirement Board. The District's contributions for pension obligations to SERS for the fiscal years ended June 30, 2009, 2008, and 2007, were \$361,620, \$390,009 and \$402,486, respectively, equal to the required contributions for each year.

**Northern Local District
Perry County**
*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009*

Note 7 - Defined Benefit Pension Plans (Continued)

B. State Teachers Retirement System

Plan Description - The District contributes to the State Teachers Retirement System of Ohio (STRS), a cost-sharing multiple employer public employee retirement system. STRS Ohio is a statewide retirement plan for licensed teachers and other faculty members employed in the public schools of Ohio or any school, college, university, institution or other agency controlled, managed and supported, in whole or in part, by the state or any political subdivision thereof. STRS Ohio issues a stand-alone financial report. Additional information or copies of STRS Ohio's Comprehensive Annual Financial Report can be requested in writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3371, or by calling (614) 227-4090.

Plan Options – Effective July 1, 2001, two new plan options were offered to selected members. New members have a choice of three retirement plan options. In addition to the Defined Benefit (DB) Plan, new members are offered a Defined Contribution (DC) Plan and a Combined Plan. The DC Plan allows members to invest all their member contributions and employer contributions equal to 10.5% of earned compensation. The Combined Plan offers features of the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. Contributions into the DC Plan and the Combined Plan are credited to member accounts as employers submit their payroll information to STRS Ohio, generally on a biweekly basis. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan.

Chapter 3307 of the Revised Code provides the statutory authority for member and employer contributions. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employers.

Contribution requirements and the contributions actually made for the fiscal year ended June 30, 2009, were 10 percent of covered payroll for members and 14 percent for employers. The District's contributions for pension obligations to STRS for the fiscal years ended June 30, 2009, 2008, and 2007 were \$1,255,512, \$1,186,146 and \$1,164,751, respectively, equal to the required contributions for each year.

**Northern Local District
Perry County**
*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009*

Note 8 - Postemployment Benefits

A. School Employees Retirement System

In addition to a cost-sharing multiple-employer defined benefit pension plan, the School Employees Retirement System of Ohio (SERS) administers two postemployment benefit plans.

The Medicare B plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Ohio Revised Code (ORC) 3309.69. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lesser of the January 1, 1999 Medicare Part B premium or the current premium. The Medicare Part B premium for calendar year 2008 was \$96.40; SERS' reimbursement to retirees was \$45.50.

The Retirement Board, acting with the advice of the actuary, allocates a portion of the current employer contribution rate to the Medicare B Fund. For fiscal year 2008 (most recent information available), the actuarially required allocation was .66%. The District's contributions for the year ended June 30, 2009 were \$17,048, which equaled the required contributions for the year.

ORC 3309.375 and 3309.69 permit SERS to offer health care benefits to eligible retirees and beneficiaries. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. SERS offers several types of health plans from various vendors, including HMO's, PPO's, and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two-third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively.

The ORC provides the statutory authority to fund SERS' postemployment benefits through employer contributions. Active members do not make contributions to the postemployment benefit plans.

The Health Care Fund was established under, and is administered in accordance with, Internal Revenue Code 401 (h). Each year after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer 14% contribution to the Health Care Fund. At June 30, 2008 (most recent information available), the health care allocation was 4.18%. The actuarially required contribution (ARC), as of the December 31, 2008 annual valuation, was 13.41% of covered payroll. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities of the plan over a period not to exceed thirty years. The District's contributions for the years ended June 30, 2009, 2008, and 2007 were \$107,969, \$92,488, \$90,776, respectively.

**Northern Local District
Perry County**
*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009*

Note 8 - Postemployment Benefits (Continued)

An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2008, the minimum compensation level was established at \$35,800.

The SERS Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

B. State Teachers Retirement System

The State Teachers Retirement System of Ohio (STRS Ohio) provides access to health care coverage to retirees who participated in the Defined Benefit or Combined Plans and their dependents. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Pursuant to the Ohio Revised Code, the State Teachers Retirement Board has discretionary authority over how much, if any, of the associated health care costs will be absorbed by STRS Ohio. All benefit recipients pay a portion of the health care cost in the form of a monthly premium.

The Revised Code grants authority to STRS Ohio to provide health care coverage to eligible benefit recipients, spouses and dependents. By Ohio law, the cost of coverage paid from STRS Ohio funds shall be included in the employer contribution rate, currently 14 percent of covered payroll.

The Retirement Board allocates employer contributions to the Health Care Stabilization Fund from which health care benefits are paid. For the fiscal year ended June 30, 2008 and June 30, 2007, the board allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The balance in the Health Care Stabilization Fund was \$3.7 billion on June 30, 2008.

For the fiscal year ended June 30, 2008 (most recent information available), net health care costs paid by STRS Ohio were \$288,878,000 and there were 126,506 eligible benefit recipients.

Under Ohio law, funding for post-employment health care may be deducted from employer contributions. Of the 14 percent employer contribution rate, 1% of covered payroll was allocated to post-employment health care. The District's contributions for the years ended June 30, 2009, 2008, and 2007 were \$89,679, \$84,725, and \$79,253, respectively.

**Northern Local District
Perry County**
*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009*

Note 9 – Lease Obligations

A. Capital Lease

The District has entered into capitalized leases for copiers and computers. Each lease meets the criteria of a capital lease as defined by Financial Accounting Standards Board Statement No. 13, "Accounting for Leases." This statement defines a capital lease as one which transfers benefits and risks of ownership to the lessee.

Due to the District reporting on the modified cash basis of accounting, the accompanying copiers and computers are not reflected as assets and liabilities within the accompanying financial statements. Principal and interest payments associated with outstanding lease obligations are paid by the General Fund.

The agreements provide for minimum annual rental payments as follows:

Fiscal Year Ending June 30:	Principal	Interest
2010	58,433	6,390
2011	31,829	3,162
2012	28,166	1,415
2013	7,317	78
Total	\$125,745	\$11,045

Note 10 - Long Term Obligations

The changes in the District's long-term obligations during the fiscal year consist of the following:

	Beginning Balance	Additions	Deletions	Ending Balance	Due Within One Year
Government Activities					
School Facilities Constuction Bonds Mature 10/23; 3.3%-5.00%	\$ 4,864,000	\$ -	\$ 245,000	\$ 4,619,000	\$ 89,819
Permanent Improvement TAN Mature 10/09; 5.23%-5.65%	500,000	-	250,000	250,000	250,000
School Energy Conversation Bonds Mature 10/08; 4.35%-4.50%	75,000	-	75,000	-	-
Total Governmental Activities Long-Term Liabilities	<u>\$ 5,439,000</u>	<u>\$ -</u>	<u>\$ 570,000</u>	<u>\$ 4,869,000</u>	<u>\$ 339,819</u>

**Northern Local District
Perry County**
*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009*

Note 10 - Long Term Obligations (Continued)

The School Facilities Construction Bonds were issued in fiscal year 2002 and the proceeds were used for construction of new school facilities. These bonds are direct obligations of the District for which its full faith, credit, and resources are pledged and are payable from taxes levied on all taxable property within the District.

The Permanent Improvement Tax Anticipation Notes, issued in fiscal year 1999, consist of school building renovation issues. Permanent improvement tax anticipation notes are direct obligations of the District for which its full faith, credit and resources are pledged and are payable from taxes levied on all taxable property within the District.

The District Energy Conservation Bonds were issued in fiscal year 2000 and the proceeds were used to acquire and install equipment and other improvements for energy conservation purposes. These bonds are direct obligations of the District for which its full faith, credit and resources are pledged and are payable from taxes levied on all taxable property within the District, provided, however, that in each year, to the extent that funds are available from other sources, including savings generated by energy conservation measures by the District, the amount of such tax shall be reduced by the amount of such funds so available.

Debt service requirements to maturity on the debt, principle and interest, are as follows:

Fiscal Year Ending June 30	School Facilities Construction Bonds		Permanent Improvement TAN		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2010	\$ 89,819	\$ 382,594	\$ 250,000	\$ 14,125	\$ 339,819	\$ 396,719
2011	79,181	393,231	-	-	79,181	393,231
2012	255,000	217,413	-	-	255,000	217,413
2013	265,000	206,448	-	-	265,000	206,448
2014	280,000	194,655	-	-	280,000	194,655
2015-2019	1,600,000	759,275	-	-	1,600,000	759,275
2020-2024	2,050,000	317,500	-	-	2,050,000	317,500
	<u>\$ 4,619,000</u>	<u>\$ 2,471,116</u>	<u>\$ 250,000</u>	<u>\$ 14,125</u>	<u>\$ 4,869,000</u>	<u>\$ 2,485,241</u>

Note 11 - Jointly Governed Organizations

A. Southeastern Ohio Voluntary Education Cooperative The District is a participant in the Southeastern Ohio Voluntary Education Cooperative which is a computer consortium. SEOVEC is an association which services thirty entities within the boundaries of eight counties. These entities consist of public Districts, private schools, and educational service centers. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member Districts. The governing board of SEOVEC consists of the superintendents from all participating districts.

**Northern Local District
Perry County**
*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009*

Note 11 - Jointly Governed Organizations (Continued)

The continued existence of SEOVEC is not dependent on the District's continued participation and no equity interest exists. The SEOVEC constitution states that any District withdrawing from the Association prior to dissolution forfeits their claim to the Association's capital assets. The District's total payments to SEOVEC for fiscal year 2009 were \$56,483. Financial statements for SEOVEC can be obtained from their fiscal agent, the Southeastern Ohio Voluntary Education Cooperative, 221 North Columbus Road, P.O. Box 1250, Athens, Ohio 45701.

B. Metropolitan Educational Council The District participates in the Metropolitan Educational Council (MEC), a jointly governed organization. The organization is composed of over 135 members, which includes Districts, joint vocational schools, educational service centers, and libraries covering 24 counties in Central Ohio.

The MEC helps its members purchase services, insurances, supplies, and other items at a discounted rate. The governing board of MEC is composed of either the superintendent, a designated representative or a member of the board of education for each participating District in Franklin County (18 Districts) and one representative from each county. Each year, the participating Districts pay a membership fee to MEC to cover the costs of administering the program. Financial information may be obtained from the Metropolitan Educational Council, Denise Music, who serves as fiscal officer, at 6100 Channingway Blvd., Suite 604, Columbus, OH 43232.

C. Central Ohio Special Education Regional Resource Center The Central Ohio Special Educational Regional Resource Center (COSERRC) provides special education services at a regional level and assists Districts in complying with the mandates of P.L. 101-476 and P.L. 99-457 for educating children with disabilities. There is no financial commitment by the District for its participation in the projects. The District has one representative on the governing board. The District did not make any contributions to COSERRC during the fiscal year. Further information may be obtained by contacting the Central Ohio Special Education Regional Resource Center at 470 Glenmont Avenue, Columbus, Ohio 43214.

D. School Study Council of Ohio The School Study Council of Ohio (Council) is a jointly governed organization operated by a Board of Trustees (Board) that is comprised of numerous Ohio Districts. The purpose of the Council is to bring about the improvement of education in member school organizations. Districts maintain active membership by paying a yearly membership fee which entitles each District to attend Council meetings and voting privileges. Districts that elect to be associate members are entitled to attend meetings and participate in Council discussions but are not entitled to vote.

The Board is annually elected from within the Council's active membership. The Board consists of twenty-one members. The District did not make any contributions to the School Study Council of Ohio during the fiscal year. Financial information may be obtained by contacting the School Study Council of Ohio at 4807 Evanswood Drive, Suite 300, Columbus, Ohio 43229.

Northern Local District
Perry County
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009

Note 12 – Insurance Purchasing Pools

Ohio School Boards Association Workers' Compensation Group Rating Plan

The District participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool.

The GRP's business and affairs are conducted by a three member Board of directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating Districts pay an enrollment fee to the GRP to cover the costs of administering the program.

Ohio School Plan

The District participates in the Ohio School Plan (OSP), an insurance purchasing pool. The Ohio School Plan (OSP) is created and organized pursuant to and as authorized by Section 2744.081 of the Ohio Revised Code. The OSP is an unincorporated, non-profit association of its members and an instrumentality for each member for the purpose of enabling members of the Plan to provide for a formalized, joint insurance purchasing program to maintain adequate insurance protection, risk management programs and other administrative services.

The OSP's business and affairs are conducted by a fifteen member Board of directors consisting of District superintendents and treasurers, as well as the president of Harcum-Hyre Insurance Agency, Inc. and a partner of the Hylant Group, Inc. Hylant Group, Inc. is the Administrator of the OSP and is responsible for processing claims. Harcum-Hyre Insurance Agency, Inc. is the sales and marketing representative, which establishes agreements between OSP and member schools.

Note 13 - Contingencies

A. Grants The District received financial assistance from federal and state agencies in the form of grants. The cash disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at fiscal year-end.

B. Litigation The District is currently not a party to any material legal proceedings.

Northern Local District
Perry County
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009

Note 14 - Set asides

The District is required by State statute to annually set aside in the General Fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by year end or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward to be used for the same purposes in future years. The budget stabilization reserve is optional; however, the Board elected to continue funding the reserve as permitted by law.

The following describes the changes in the year end set-aside:

	Textbooks	Capital Acquisition	Budget Stabilization	
			Designated	Reserved
Set-aside Reserve Balance as of June 30, 2008	\$ (551,749)	\$ (3,310,512)	\$ 311,774	\$ 59,192
Current Year Set-aside Requirement	368,275	368,275	-	-
Current Year Offsets	-	(650,073)	-	-
Qualifying Disbursements	(400,111)	(143,694)	-	-
Total	\$ (583,585)	\$ (3,736,004)	\$ 311,774	\$ 59,192
Balance carried forward to FY 2010	\$ (583,585)	\$ (3,736,004)	\$ 311,774	\$ 59,192

The District had qualifying disbursements during the year that reduced the set-aside amount below zero for the textbooks reserve and this extra amount may be used to reduce the set-aside requirement for future fiscal years. Therefore, this negative amount is being carried forward to the next fiscal year. The District also had qualifying disbursements during the year that reduced the set-aside amounts below zero for the Capital Acquisition Reserve. However, this amount may not be used to reduce the set-aside requirement for future fiscal years.

Note 15 – Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, cash disbursements, and encumbrances. The Statement of Cash Receipts, Cash Disbursements and Change in Fund Balance – Budget and Actual – Budget Basis presented for the General Fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the modified cash basis is outstanding fiscal year end encumbrances which are treated as cash disbursements (budgetary basis) rather than as a reservation of fund balance (modified cash basis). The encumbrances outstanding at year end (budgetary basis) amounted to \$240,535 for the General Fund.

**Northern Local District
Perry County**
*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2009*

Note 16 – State School Funding

On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the State’s school funding plan. The decision reaffirmed earlier decisions that Ohio’s current school-funding decision is unconstitutional.

The Supreme Court relinquished jurisdiction over the case and directed “...the Ohio General Assembly to enact a school-funding scheme that is thorough and efficient...”

The District is currently unable to determine what effect, if any, this decision will have its future State funding and on its financial operations.

Note 17 – Fund Reclassification

The District’s Bond Retirement Fund meets the minimum criteria for mandatory major fund reporting and needed to be reclassified accordingly.

The effect of this reclassification is presented below:

	Bond Retirement Fund	Other Governmental Funds
	<u> </u>	<u> </u>
Beginning Fund Balances, as previously reported	\$ -	\$ 1,070,757
Fund Reclassification	511,129	(511,129)
	<u>511,129</u>	<u>(511,129)</u>
Beginning Fund Balances, as revised	<u>\$ 511,129</u>	<u>\$ 559,628</u>

NORTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY, OHIO

SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED JUNE 30, 2009

Federal grantor/Pass through grantor/Program title	Federal CFDA Number	Gant Year	Receipts	Non-Cash Receipts	Expenditures	Non-Cash Expenditures
U.S. DEPARTMENT OF AGRICULTURE						
<i>Pass-through Ohio Department of Education:</i>						
Nutrition Cluster:						
School Breakfast Program	10.553	2009	\$ 196,403		\$ 196,403	
National School Lunch Program	10.555	2009	358,637		358,637	
National School Lunch Program (Food Donation)	10.555	2009		46,365		46,365
Total U.S. Department of Agriculture			<u>555,040</u>	<u>46,365</u>	<u>555,040</u>	<u>46,365</u>
U.S. DEPARTMENT OF EDUCATION						
<i>Pass-through Ohio Department of Education:</i>						
Title I Grants to Local Education Agencies	84.010	2008/2009	365,356		371,389	
Special Education-Grants to States	84.027	2009	426,713		426,713	
Safe and Drug Free Schools and Communities	84.186	2009	6,313		6,313	
Innovative Education Program Strategies	84.298	2009	6,060		6,146	
Title II-D Technology Fund	84.318	2008/2009	4,709		4,969	
Title II-A - Improving Teacher Quality	84.367	2008/2009	43,958		47,046	
Total U.S. Department of Education			<u>853,109</u>	<u>-</u>	<u>862,576</u>	<u>-</u>
Totals			<u>\$ 1,408,149</u>	<u>\$ 46,365</u>	<u>\$ 1,417,616</u>	<u>\$ 46,365</u>

See accompanying notes to the Schedule of Receipts and Expenditures of Federal Awards

**NORTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY, OHIO**

NOTES TO THE SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS

JUNE 30, 2009

NOTE A – SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Receipts and Expenditures (the Schedule) summarizes activity of the District's federal award programs. The Schedule has been prepared on the cash basis of accounting.

NOTE B - CHILD NUTRITION CLUSTER

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.

NOTE C – FOOD DONATION PROGRAM

Program regulations do not require the District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This non-monetary assistance (expenditures) is reported in the Schedule at the fair value of the commodities received.

NOTE D – TRANSFERS

The District generally must spend Federal assistance within 15 months of receipt (funds must be obligated by June 30th and spent by September 30th). However, with ODE's approval, a District can transfer unspent Federal assistance to the succeeding year, thus allowing the School District a total of 27 months to spend the assistance. During fiscal year 2009, the Ohio Department of Education (ODE) authorized the following transfers:

<u>Program title</u>	<u>Federal CFDA Number</u>	<u>Gant Year</u>	<u>Transfers Out</u>	<u>Transfers In</u>
Title I Grants to Local Education Agencies	84.010	2008	\$ 10,044	
Title I Grants to Local Education Agencies	84.010	2009		\$ 10,044
Title II-D Technology Fund	84.318	2008	2,001	
Title II-D Technology Fund	84.318	2009		2,001
Innovative Education Program Strategies	84.298	2008	2,441	
Innovative Education Program Strategies	84.298	2009		2,441
Title II-A - Improving Teacher Quality	84.367	2008	23,599	
Title II-A - Improving Teacher Quality	84.367	2009		<u>23,599</u>
Totals			<u>\$ 38,085</u>	<u>\$ 38,085</u>

**NORTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY, OHIO**

NOTES TO THE SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS

JUNE 30, 2009

Note E – TRANSFERABILITY

Transferability is authorized under subpart 2 of Part A of Title VI of the Elementary and Secondary Education Act of 1965 (ESEA), as amended by the No Child Left Behind Act of 2001. This guidance states that the District (with some limitations) may transfer funds from one or more applicable ESES programs to one or more other applicable ESEA programs, or to Title I, Part A. Transferred funds are subject to all of the requirements, set-asides, and limitations of the programs into which they are transferred. During fiscal year 2009, the District made the following transfers between programs:

<u>Program title</u>	<u>Federal CFDA Number</u>	<u>Gant Year</u>	<u>Transfers Out</u>	<u>Transfers In</u>
Title I Grants to Local Education Agencies	84.010	2008	\$ 48,968	
Title II-A - Improving Teacher Quality	84.367	2008		\$ 48,968

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education
Northern Local School District
8700 Sheridan Road NW
Thornville, Ohio 43076

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Northern Local School District, Perry County, Ohio (the District) as of and for the year ended June 30, 2009, which collectively comprise the District's basic financial statements, and have issued our report thereon dated November 13, 2009, wherein we noted that the District reports on the modified cash accounting basis, which is a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the modified cash basis of accounting such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

We noted certain matters that we reported to the District's management in a separate letter dated November 13, 2009.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. This instance of noncompliance is described in the accompanying Schedule of Findings and Questioned Costs as item 2009-1.

The District's response to the finding is identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. We did not audit the District's response and accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, the Board of Education, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.



Kennedy Cottrell Richards LLC
November 13, 2009

**REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM
AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133**

Board of Education
Northern Local School District
8700 Sheridan Road NW
Thornville, Ohio 43076

Compliance

We have audited the compliance of the Northern Local School District, Perry County, Ohio (the District) with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that are applicable to its major federal program for the year ended June 30, 2009. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal programs are the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that are applicable to its major federal programs for the year ended June 30, 2009.

Internal Control over Compliance

The management of the District is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A *control deficiency* in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, we noted a matter involving the internal control over federal compliance not requiring inclusion in this report, that we reported to the District's management in a separate letter dated November 13, 2009.

This report is intended solely for the information and use of management, the Board of Education, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in black ink that reads "Kennedy Cottrell Richards LLC". The signature is written in a cursive, flowing style.

Kennedy Cottrell Richards LLC
November 13, 2009

**NORTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY, OHIO**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS
OMB CIRCULAR A-133 § .505**

JUNE 30, 2009

1. SUMMARY OF AUDITOR'S RESULTS
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(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any other significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510(a) of Circular A-133?	No
(d)(1)(vii)	Major Programs (list):	Nutrition Cluster CFDA # 10.553 CFDA # 10.555 Title I CFDA # 84.010
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: > \$300,000 Type B: All others
(d)(1)(ix)	Low Risk Auditee?	Yes

**NORTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY, OHIO**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS
OMB CIRCULAR A-133 § .505**

JUNE 30, 2009

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

2009-1 NONCOMPLIANCE: BASIS OF ACCOUNTING

Ohio Administrative Code Section 117-2-03 (B) states "All counties, cities and school districts, including educational service centers and community schools, shall file annual financial reports which are prepared using generally accepted accounting principles."

The District prepared its financial statements on a modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. To be in compliance with the Ohio Administrative Code, the District should use generally accepted accounting principles in future annual financial reports; otherwise, the District can be fined and various other administrative remedies may be taken against the District.

District's Response

The School District will continue to prepare the financial statements in accordance with the GASB 34 format on the modified cash basis of accounting.

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.

**NORTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY, OHIO**

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

JUNE 30, 2009

<u>Fiscal Year</u>	<u>Finding Number</u>	<u>Finding Summary</u>	<u>Status</u>
2008	2008-01	Ohio Administrative Code Section 117-2-03(B) requires that the School District prepare its financial report in accordance with accounting principles generally accepted in the United States of America.	Not corrected. Repeated as finding 2009-1.

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INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURES

Board of Education
Northern Local School District
8700 Sheridan Road NW
Thornville, Ohio 43076

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedures enumerated below, which were agreed to by to by the Board, solely to assist the Board in evaluating whether the Northern Local School District, Perry County, Ohio (the District), has adopted an anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of the Board.³ Consequently; we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

1. We noted the Board adopted an anti-harassment policy at its meeting on April 21, 2008.
2. We read the policy, noting it included the following requirements from Ohio Rev. Code Section 3313.666(B):
 - (1) A statement prohibiting harassment, intimidation, or bullying of any student on school property or at school-sponsored events;
 - (2) A definition of harassment, intimidation, or bullying that includes the definition in division (A) of Ohio Rev. Code Section 3313.666;
 - (3) A procedure for reporting prohibited incidents;
 - (4) A requirement that school personnel report prohibited incidents of which they are aware to the school principal or other administrator designated by the principal;
 - (5) A requirement that parents or guardians of any student involved in a prohibited incident be notified and, to the extent permitted by section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended, have access to any written reports pertaining to the prohibited incident;
 - (6) A procedure for documenting any prohibited incident that is reported;
 - (7) A procedure for responding to and investigating any reported incident;
 - (8) A strategy for protecting a victim from additional harassment, intimidation, or bullying, and from retaliation following a report;

- (9) A disciplinary procedure for any student guilty of harassment, intimidation, or bullying, which shall not infringe on any student's rights under the first amendment to the Constitution of the United States;
- (10) A requirement that the school administration semiannually provide the president of the school board a written summary of all reported incidents and post the summary on its web site, if the school has a web site, to the extent permitted by section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board and is not intended to be and should not be used by anyone other than these specified parties.



Kennedy Cottrell Richards LLC

November 13, 2009



Mary Taylor, CPA
Auditor of State

NORTHERN LOCAL SCHOOL DISTRICT
PERRY COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED
DECEMBER 17, 2009