

Madison County
Madison County, Ohio

Single Audit

January 1, 2008 through December 31, 2008
Fiscal Years Audited Under GAGAS: 2008



Balestra, Harr & Scherer, CPAs, Inc.

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Mary Taylor, CPA
Auditor of State

Board of Commissioners
Madison County
P.O. Box 47
1 North Main Street
London, Ohio 43140

We have reviewed the *Independent Auditor's Report* of Madison County, prepared by Balestra, Harr & Scherer, CPAs, Inc., for the audit period January 1, 2008 through December 31, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Madison County is responsible for compliance with these laws and regulations.

Mary Taylor

Mary Taylor, CPA
Auditor of State

August 11, 2009

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Independent Auditor's Report

County Commissioners
Madison County
P. O. Box 47
London, Ohio 43140-0047

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of Madison County, Ohio, (the County) as of and for the year ended December 31, 2008, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Matco Industries, Inc. which is included as a discrete presentation in the County's basic financial statements. These financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion insofar as it relates to the amounts included for Matco Industries, Inc., is based solely on the report of other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the *Governmental Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provides a reasonable basis for our opinions based on our audit and the report of other auditors

Ohio Administrative Code § 117-2-03 (B) requires the County to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, as discussed in Note 2, the accompanying financial statements and notes follow the cash basis of accounting. This is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, we cannot determine at this time.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County as of December 31, 2008, and the respective changes in financial position and the respective budgetary comparison for the General and major special revenue funds, for the year then ended in conformity with basis of accounting described in Note 2.

In accordance with *Government Auditing Standards*, we have also issued our report dated July 24, 2009, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying schedule of federal awards expenditures is presented for purposes of additional analysis as required by the U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

As described in Note 16, the County implemented Governmental Accounting Standards Board (GASB) Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, and Statement No. 50, *Pension Disclosures – an Amendment of GASB Statements No. 25 and No. 27*.



Balestra, Harr & Scherer, CPAs, Inc.
July 24, 2009

Madison County
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

The discussion and analysis of Madison County's financial performance provides an overview of the County's financial activities for the fiscal year ended December 31, 2008, within the limitations of the County's cash basis of accounting. Please read this in conjunction with the County's financial statements that begin on page 11.

Financial Highlights

Key financial highlights for 2008 are as follows:

Overall:

Total net assets decreased by \$617,211 with Governmental Activities decreasing by \$750,091 and Business-Type Activities increasing by \$132,880.

Total cash receipts were \$34,926,783 in 2008.

Total program cash disbursements were \$35,543,994 in 2008.

Governmental Activities:

Total program cash receipts were \$20,310,176 in 2008, while program cash disbursements were \$33,861,643.

Program cash disbursements were primarily composed of Human Services, Legislative and Executive, Public Works, Health and Public Safety related cash disbursements which were \$7,501,347, 6,978,876, 4,911,976, 5,060,606 and 3,070,754, respectively in 2008.

Business-Type Activities:

Program cash receipts were \$1,777,694 for Business-Type Activities, while corresponding cash disbursements were \$1,682,351.

Using this Basic Financial Report

This annual report is presented in a format consistent with the presentation requirements of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the County's cash basis of accounting.

The Statement of Net Assets-cash basis and Statement of Activities-cash basis provide information about the activities of the whole County, presenting both an aggregate view of the County's cash basis finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term and what remains for future spending. The fund financial statements also look at the County's most significant funds with all other non-major funds presented in total in one column. In the case of Madison County, the General Fund, the Motor Vehicle Gasoline Tax Fund, the Public Assistance Fund, the MRDD General Fund and the Municipal Court-Special Projects Fund are the most significant funds and have been presented as major funds.

Madison County
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

Reporting the County as a Whole

Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the County to provide programs and activities, the view of the County as a whole looks at all cash basis financial transactions and asks the question, "How did we do financially during 2008?" The Statement of Net Assets and the Statement of Activities report information about the County as a whole and about its activities in a way that helps answer this question. These statements include only net assets using the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. This basis of accounting takes into account only the current year's receipts and disbursements if the cash is actually received or paid. These two statements report the County's net assets and changes in those assets. This change in net assets is important because it tells the reader whether, for the County as a whole, the cash basis financial position of the County has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the County's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, mandated federal and state programs and other factors.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

In the Statement of Net Assets and the Statement of Activities, the County is divided into three distinct kinds of activities:

Governmental Activities - Most of the County's programs and services are reported here including general government, public safety, public works, health, human services, conservation and recreation, transportation, capital outlay, and debt service.

Business-Type Activities - These services are provided on a charge for goods or services basis to recover all of the cash disbursements of goods or services provided. The County's wastewater treatment program and airport operations are reported as business activities.

Component Unit Activities – Although Matco Industries, Inc. is a separate legal entity, the County includes their activities since the County is financially accountable for this entity.

Madison County
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

Reporting the County's Most Significant Funds

Fund Financial Statements

The analysis of the County's major funds begins on page 9. Fund financial reports provide detailed information about the County's major funds. The County uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the County's most significant funds. The County's most significant funds that have been presented as major governmental funds are the General Fund, the Motor Vehicle Gasoline Tax Fund, the Public Assistance Fund, the MRDD General Fund and the Municipal Court-Special Projects Fund.

Governmental Funds

Most of the County's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The governmental fund statements provide a detailed view of the County's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer cash basis financial resources that can be readily spent to finance various County programs. Since the County is reporting on the cash basis of accounting, there are no differences in the Net Assets and fund cash balances or changes in Net Assets and changes in fund cash balances. Therefore, no reconciliation is necessary between such financial statements. However, differences will be apparent when comparing gross revenues and expenses on the Fund Financial Statements to the Statement of Activities due to transfers netted on the Statement of Activities.

Proprietary Funds

The County's proprietary funds use the same basis of accounting (cash basis) as governmental fund activities; therefore, these statements will essentially match the information provided in statements for the County as a whole.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The County's only fiduciary funds are agency funds. Only the cash held at year end for the agency funds are reported.

Madison County
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

The County as a Whole

Recall that the Statement of Net Assets provides the perspective of the County as a whole. Table 1 provides a summary of the County's Net Assets for 2008 compared to the prior year:

Table 1

ASSETS	Governmental Activities		Business-Type Activities		Totals	
	2008	2007 *	2008	2007	2008	2007 *
Cash & Cash Equivalents	<u>15,025,964</u>	<u>\$ 15,776,055</u>	<u>\$ 884,062</u>	<u>\$ 751,182</u>	<u>\$ 15,910,026</u>	<u>\$ 16,527,237</u>
 Total Assets	 <u>15,025,964</u>	 <u>\$ 15,776,055</u>	 <u>\$ 884,062</u>	 <u>\$ 751,182</u>	 <u>\$ 15,910,026</u>	 <u>\$ 16,527,237</u>
 NET ASSETS						
Restricted for:						
Debt Service	63,169	\$ 369,684	\$ -	\$ -	63,169	\$ 369,684
Capital Projects	1,445,043	1,352,667	-	-	1,445,043	1,352,667
Children's Services	948,650	1,061,306	-	-	948,650	1,061,306
Felony Delinquency	640,860	811,795	-	-	640,860	811,795
Municipal Court-Special Projects	1,865,382	1,535,304	-	-	1,865,382	1,535,304
Road & Bridge	1,941,989	1,943,861	-	-	1,941,989	1,943,861
Public Assistance	463,265	628,304	-	-	463,265	628,304
MRDD	1,127,157	1,106,785	-	-	1,127,157	1,106,785
Other Purposes	3,836,054	3,392,643	-	-	3,836,054	3,392,643
 Unrestricted	 <u>2,694,395</u>	 <u>3,573,706</u>	 <u>884,062</u>	 <u>751,182</u>	 <u>3,578,457</u>	 <u>4,324,888</u>
 Total Net Assets	 <u>\$ 15,025,964</u>	 <u>\$ 15,776,055</u>	 <u>\$ 884,062</u>	 <u>\$ 751,182</u>	 <u>\$ 15,910,026</u>	 <u>\$ 16,527,237</u>

*Restated –see Note 3

Total assets and net assets decreased by \$617,211 from 2007 to 2008.

\$ 12,331,569 of the County's net cash assets are subject to external restrictions on how it may be used. The remaining balance of government-wide unrestricted net cash assets of \$2,694,395 is unrestricted and may be used to meet the government's ongoing obligations to citizens and creditors.

Madison County
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

Table 2 shows changes in Net Assets for fiscal year 2008 and 2007.

Table 2

	2008			2007		
	Governmental Activities	Business-Type Activities	Totals	Governmental Activities	Business-Type Activities	Totals
Cash Receipts						
Program Cash Receipts						
Charges for Services & Sales	\$ 4,077,039	\$ 1,627,045	\$ 5,704,084	\$ 3,699,032	\$ 1,545,295	\$ 5,244,327
Operating Grants & Contributions	15,703,506	150,649	15,854,155	14,620,857	201,028	14,821,885
Capital Grants & Contributions	529,631	-	529,631	480,640	-	480,640
Total Program Receipts	20,310,176	1,777,694	22,087,870	18,800,529	1,746,323	20,546,852
General Cash Receipts & Transfers						
Property Taxes Levied for General Purposes	5,594,483	-	5,594,483	5,802,865	-	5,802,865
Sales Taxes	4,692,684	-	4,692,684	4,298,812	-	4,298,812
Grants & Entitlements not Restricted to Specific Programs	1,662,611	-	1,662,611	1,503,922	-	1,503,922
Proceeds from Sale of Notes	131,198	-	131,198	377,389	-	377,389
Proceeds from Sale of Bonds	155,000	-	155,000	-	-	-
Transfers In (out)	(19,030)	19,030	-	(1,531)	1,531	-
Interest Receipts	487,055	18,507	505,562	1,010,033	3,967	1,014,000
Miscellaneous	97,375	-	97,375	118,169	43,760	161,929
Total General Cash Receipts & Transfers	12,801,376	37,537	12,838,913	13,109,659	49,258	13,158,917
Total Cash Receipts & Transfers	33,111,552	1,815,231	34,926,783	31,910,188	1,795,581	33,705,769
Cash Disbursements						
Program Cash Disbursements						
General Government						
Legislative & Executive	6,978,876	-	6,978,876	6,446,362	-	6,446,362
Judicial	2,347,528	-	2,347,528	2,270,886	-	2,270,886
Public Safety	3,070,754	-	3,070,754	2,894,957	-	2,894,957
Public Works	4,911,976	-	4,911,976	3,697,101	-	3,697,101
Health	5,060,606	-	5,060,606	4,724,162	-	4,724,162
Human Services	7,501,347	-	7,501,347	6,625,484	-	6,625,484
Conservation & Recreation	356,384	-	356,384	329,384	-	329,384
Miscellaneous	-	-	-	-	-	-
Capital Outlay	2,874,899	-	2,874,899	2,373,229	-	2,373,229
Debt Service						
Principal Retirement	568,960	-	568,960	447,842	-	447,842
Interest & Fiscal Charges	190,313	-	190,313	189,486	-	189,486
Total Program Cash Disbursements	33,861,643	-	33,861,643	29,998,893	-	29,998,893
Business - Type Disbursements						
Airport Operations	-	594,546	594,546	-	600,970	600,970
Wastewater Treatment	-	1,087,805	1,087,805	-	1,030,621	1,030,621
Total Business - Type Disbursements	-	1,682,351	1,682,351	-	1,631,591	1,631,591
Total Cash Disbursements	33,861,643	1,682,351	35,543,994	29,998,893	1,631,591	31,630,484
Increase in Net Cash Assets	(750,091)	132,880	(617,211)	1,911,295	163,990	2,075,285
Net Cash Assets at Beginning of Year, *	15,776,055	751,182	16,527,237	13,798,972	587,192	14,386,164
Net Cash Assets at End of Year	\$ 15,025,964	\$ 884,062	\$ 15,910,026	\$ 15,710,267	\$ 751,182	\$ 16,461,449

*—Restated, See note 3 to the basic financial statements

Madison County
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall monies generated by a voted levy do not increase solely as a result of inflation. Thus, the County's dependence upon property taxes is hampered by a lack of tax growth and it must return to voters to maintain a constant level of service. Property taxes and sales taxes made up 17 percent and 14 percent, respectively, of cash receipts for governmental activities for Madison County in fiscal year 2008. Operating grants and contributions made up 47 percent of cash receipts for governmental activities for the County.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for government activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax receipts and unrestricted State entitlements. The dependence upon tax receipts and intergovernmental monies for governmental activities is apparent. Almost 100 percent of human services activities are supported through charges for services and operating grants and contributions; for all governmental activities general cash receipts and transfers support is 39 percent as shown in Table 2. The taxpayers and the State of Ohio, as a whole, provide the vast majority of resources for Madison County. Table 3 below shows the total and net cost of services (on a cash basis) for the County.

Table 3
Total Cost of Program Services
Governmental Activities and Business – Type Activities

	Total Cost of Service		Net Cost of Service	
	2008	2007	2008	2007
Governmental Activities				
General Government				
Legislative & Executive	\$ 6,978,876	\$ 6,446,362	\$ 4,717,123	\$ 4,514,431
Judicial	2,347,528	2,270,886	1,819,095	1,750,660
Public Safety	3,070,754	2,894,957	2,133,772	1,905,632
Public Works	4,911,976	3,697,101	(900,262)	(1,411,621)
Health	5,060,606	4,724,162	2,500,615	2,017,530
Human Services	7,501,347	6,625,484	921,440	788,946
Conservation & Recreation	356,384	329,384	286,128	260,589
Capital Outlay	2,874,899	2,373,229	1,514,033	1,015,402
Debt Service:				
Principal Retirement	568,960	447,842	436,804	249,083
Interest & Fiscal Charges	190,313	189,486	122,719	107,712
Total Governmental Activities	33,861,643	29,998,893	13,551,467	11,198,364
Business - Type Activities				
Airport Operations	594,546	600,970	(1,499)	10,184
Wastewater Treatment	1,087,805	1,030,621	(93,844)	(124,916)
Total Business - Type Activities	\$ 1,682,351	\$ 1,631,591	\$ (95,343)	\$ (114,732)

Madison County
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

Business-Type Activities

Business-type activities include wastewater treatment services and a County-owned airport.

Overall Net Assets increased \$132,880 from 2007 to 2008. Mainly program cash receipts support business-type activities and during 2008 program cash receipts exceeded program cash disbursements.

The County's Funds

The County's Funds Information about the County's major funds starts on page 14. These funds are accounted for using the cash basis of accounting. All governmental funds had total cash receipts and other financing sources of \$33,867,158 and cash disbursements and other financing uses of \$34,617,249. The net change in fund balance for the year was most significant in the General Fund cash balance which went from \$3,573,706 in 2007 to \$2,694,395 for 2008. This net change in fund balance was (\$879,311).

General Fund Budgeting Highlights

The County's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

For the General fund, both the original budget estimate and the final budget basis receipts and other financing sources were \$11,100,000.

Total actual disbursements and other financing uses on the budget basis (cash outlays plus encumbrances) were \$12,684,970, \$879,311 more than cash receipts.

Capital Assets and Debt Administration

Capital Assets

The County does not record capital assets in the accompanying basic financial statements, but records payments for capital assets as disbursements. The County had capital outlay disbursements of \$2,874,899 in governmental funds and \$41,017 in proprietary funds during 2008.

Debt

Under the cash basis of accounting the County does not report bonds, long-term notes or short-term notes in the accompanying basic financial statements. However, in order to provide information to the readers of this report, we are providing the following detailed information about bonds, long-term notes and short-term notes. At December 31, 2008, the County had \$4,302,661 in bonds and related long-term debt for Governmental Activities and \$7,998,710 in bonds and related long-term debt for Business-Type Activities.

Madison County
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

Table 4 summarizes long-term obligations outstanding for the past two years:

Table 4
Outstanding Debt at December 31

	<u>2008</u>	<u>2007*</u>
Government Activities:		
General Obligation Bonds	\$993,509	\$1,113,509
Special Revenue Bonds	2,708,941	3,032,440
Debt Service Bonds	239,368	293,080
Tax Increment Financing Bonds	155,000	0
Special Assessment Bonds	<u>205,843</u>	<u>146,394</u>
Total Governmental Activities Debt	4,302,661	4,585,423
Business – Type Activities:		
OWDA Loans	7,793,844	8,063,056
OPWC Loan	<u>204,866</u>	<u>216,917</u>
Total Business – Type Activities Debt	<u>7,998,710</u>	<u>8,279,973</u>
Total Outstanding Debt	<u>\$12,301,371</u>	<u>\$12,865,396</u>

* Restated – See note 3 to the basic financial statements

Current Financial Related Activities

Madison County is strong financially at the present time. However, as the preceding information shows, the County heavily depends on its property taxpayers as well as intergovernmental monies.

Since the property tax receipts do not grow at the same level as inflation, the County will be faced with significant challenges over the next several years to contain costs and ultimately determine what options are available to the County to increase financial resources.

In addition, the County's system of budgeting and internal controls has made significant improvements over the past several years. All of the County's financial abilities will be needed to meet the challenges of the future.

Contacting the County's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the County's cash basis finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Jim Williamson, County Auditor at Madison County, 1 North Main Street, London, Ohio 43140. Or e-mail at auditor@co.madison.oh.us.

Madison County
Statement of Net Assets - Cash Basis
As of December 31, 2008

	<u>Primary Government</u>			<u>Component Unit</u>
	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>	<u>Matco Industries, Inc.</u>
ASSETS:				
Equity in Pooled Cash and Cash Equivalents	\$ 15,025,969	\$ 884,062	\$ 15,910,031	\$ 962,637
<i>Total Assets</i>	<u>15,025,969</u>	<u>884,062</u>	<u>15,910,031</u>	<u>962,637</u>
NET ASSETS:				
Restricted for:				
Debt Service	63,169	-	63,169	-
Capital Projects	1,445,043	-	1,445,043	-
Children Services	948,650	-	948,650	-
Felony Delinquency	640,860	-	640,860	-
Municipal Court Special Projects	1,865,382	-	1,865,382	-
Motor Vehicle-Gas Tax	1,941,989	-	1,941,989	-
Public Assistance	463,265	-	463,265	-
MRDD	1,127,157	-	1,127,157	-
Other Purposes	3,836,054	-	3,836,054	-
Unrestricted	<u>2,694,400</u>	<u>884,062</u>	<u>3,578,462</u>	<u>962,637</u>
<i>Total Net Assets</i>	<u>\$ 15,025,969</u>	<u>\$ 884,062</u>	<u>\$ 15,910,031</u>	<u>\$ 962,637</u>

The notes to the basic financial statements are an integral part of this statement.

Madison County
Statement of Activities - Cash Basis
For the Year Ended December 31, 2008

	Program Cash Receipts				Net (Disbursements) Receipts and Changes in Net Assets			Component Unit
	Cash Disbursements	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total	Matco Industries, Inc.
Governmental Activities:								
General Government:								
Legislative and Executive	\$ 6,978,875	\$ 1,873,297	\$ 388,420	\$ -	\$ (4,717,158)	\$ -	\$ (4,717,158)	\$ -
Judicial	2,347,527	528,496	-	-	(1,819,031)	-	(1,819,031)	-
Public Safety	3,070,754	507,139	429,830	-	(2,133,785)	-	(2,133,785)	-
Public Works	4,911,975	180,479	5,631,757	-	900,261	-	900,261	-
Health	5,060,606	146,998	2,412,992	-	(2,500,616)	-	(2,500,616)	-
Human Services	7,501,347	195,864	6,384,037	-	(921,446)	-	(921,446)	-
Conservation and Recreation	356,384	70,253	-	-	(286,131)	-	(286,131)	-
Capital Outlay	2,874,898	418,514	412,720	529,631	(1,514,033)	-	(1,514,033)	-
Debt Service:								
Principal Retirement	568,960	110,222	21,934	-	(436,804)	-	(436,804)	-
Interest and Fiscal Charges	190,313	45,778	21,816	-	(122,719)	-	(122,719)	-
Total Governmental Activities	33,861,639	4,077,040	15,703,506	529,631	(13,551,462)	-	(13,551,462)	-
Business-Type Activities:								
Airport Operations	594,546	445,396	150,649	-	-	1,499	1,499	-
Wastewater Treatment	1,087,805	1,181,649	-	-	-	93,844	93,844	-
Total Business-Type Activities	1,682,351	1,627,045	150,649	-	-	95,343	95,343	-
Total Primary Government	\$ 35,543,990	\$ 5,704,085	\$ 15,854,155	\$ 529,631	(13,551,462)	95,343	(13,456,119)	
Component Units:								
Matco Industries, Inc.	2,018,649	1,720,234	-	-				(298,415)
Total Component Units	\$ 2,018,649	\$ 1,720,234	\$ -	\$ -				(298,415)
General Cash Receipts and Advances								
Property Taxes Levied for:								
General Purposes					5,594,483	-	5,594,483	-
Sales Taxes Levied for General Purposes					4,692,684	-	4,692,684	-
Grants and Entitlements Not								
Restricted to Specific Programs					1,662,611	-	1,662,611	-
Proceeds from Sale of Notes					131,198	-	131,198	-
Proceeds from Sale of Bonds					155,000	-	155,000	-
Interest Receipts					487,055	18,507	505,562	-
Miscellaneous					97,375	-	97,375	-
Total General Cash Receipts					12,820,406	18,507	12,838,913	-
Transfers					(19,030)	19,030	-	-
Total General Cash Receipts and Transfers					12,801,376	37,537	12,838,913	-
Change in Net Assets					(750,086)	132,880	(617,206)	(298,415)
Net Assets Beginning of Year, restated see Note 3					15,776,055	751,182	16,527,237	1,261,052
Net Assets End of Year					\$ 15,025,969	\$ 884,062	\$ 15,910,031	\$ 962,637

The notes to the basic financial statements are an integral part of this statement.

Madison County
Statement of Assets and Fund Balances - Cash Basis
Governmental Funds
As of December 31, 2008

	<u>General</u>	<u>Motor Vehicle Gasoline Tax</u>	<u>Public Assistance</u>	<u>MRDD General</u>	<u>Municipal Court- Special Projects</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Assets							
Equity in Pooled Cash and Cash Equivalents	\$ 2,694,395	\$ 1,941,989	\$ 463,265	\$ 1,127,157	\$1,865,382	\$ 6,933,776	\$ 15,025,964
Fund Balances							
Reserved for Encumbrances	6,105	-	585	-	-	87,590	94,280
Unreserved, Undesignated (Deficit), Reported in:							
General Fund	2,688,290	-	-	-	-	-	2,688,290
Special Revenue Funds	-	1,941,989	462,680	1,127,157	1,865,382	5,284,393	10,681,601
Debt Service Funds	-	-	-	-	-	63,169	63,169
Capital Projects Funds	-	-	-	-	-	1,445,043	1,445,043
Expendable Trust Funds	-	-	-	-	-	53,581	53,581
Total Cash Basis Fund Balances	<u>\$ 2,694,395</u>	<u>\$ 1,941,989</u>	<u>\$ 463,265</u>	<u>\$ 1,127,157</u>	<u>\$ 1,865,382</u>	<u>\$ 6,933,776</u>	<u>\$ 15,025,964</u>

The notes to the basic financial statements are an integral part of this statement.

Madison County
Statement of Cash Receipts
Cash Disbursements, and Changes in Cash Basis Fund Balances - Cash Basis - Governmental Funds
For the Year Ended December 31, 2008

	General	Motor Vehicle Gasoline Tax	Public Assistance	MRDD General	Municipal Court-Special Projects	All Other Governmental Funds	Total Governmental Funds
Cash Receipts:							
Taxes	\$ 7,157,000	\$ -	\$ -	\$ 2,412,060	\$ -	\$ 718,108	\$ 10,287,168
Charges for Services	1,760,157	-	-	-	-	937,109	2,697,266
Licenses and Permits	47,397	-	-	-	-	167,323	214,720
Fines and Forfeitures	603,051	97,220	-	-	365,905	98,877	1,165,053
Intergovernmental	1,662,611	5,631,757	4,372,354	2,412,992	-	3,286,403	17,366,117
Special Assessments	-	-	-	-	-	529,631	529,631
Interest	455,447	17,339	-	-	-	14,269	487,055
Other	82,996	-	-	-	-	14,379	97,375
Total Cash Receipts	11,768,659	5,746,316	4,372,354	4,825,052	365,905	5,766,099	32,844,385
Cash Disbursements:							
Current:							
General Government:							
Legislative and Executive	5,913,368	-	-	-	-	1,065,508	6,978,876
Judicial	2,336,584	-	-	-	-	10,944	2,347,528
Public Safety	1,956,074	-	-	-	-	1,114,680	3,070,754
Public Works	422,359	3,859,183	-	-	-	630,434	4,911,976
Health	173,053	-	-	4,784,351	-	103,202	5,060,606
Human Services	993,588	-	4,398,268	-	-	2,109,491	7,501,347
Conservation and Recreation	356,384	-	-	-	-	-	356,384
Capital Outlay	76,820	1,635,819	139,125	20,329	35,827	966,979	2,874,899
Debt Service:							
Principal Retirement	-	155,036	-	-	-	413,924	568,960
Interest and Fiscal Charges	-	24,686	-	-	-	165,627	190,313
Total Cash Disbursements	12,228,230	5,674,724	4,537,393	4,804,680	35,827	6,580,789	33,861,643
Excess (Deficiency) of Cash Receipts Over (Under) Cash Disbursements	(459,571)	71,592	(165,039)	20,372	330,078	(814,690)	(1,017,258)
OTHER FINANCING SOURCES (USES):							
Proceeds of Sale of Notes	-	-	-	-	-	131,198	131,198
Proceed of Sale of Bonds	-	-	-	-	-	155,000	155,000
Transfers In	-	40,672	-	-	-	658,903	699,575
Transfers out	(456,740)	(114,136)	-	-	-	(147,730)	(718,606)
Advances in	37,000	-	-	-	-	-	37,000
Advances out	-	-	-	-	-	(37,000)	(37,000)
Total Other Financing Sources (Uses)	(419,740)	(73,464)	-	-	-	760,371	267,167
Net Change in Fund Cash Balances	(879,311)	(1,872)	(165,039)	20,372	330,078	(54,319)	(750,091)
Cash Basis Fund Balance, Beginning of Year, restated see note 3	3,573,706	1,943,861	628,304	1,106,785	1,535,304	6,988,095	15,776,055
Cash Basis Fund Balance at End of Year	\$ 2,694,395	\$ 1,941,989	\$ 463,265	\$ 1,127,157	\$ 1,865,382	\$ 6,933,776	\$ 15,025,964

The notes to the basic financial statements are an integral part of this statement.

Madison County
Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual (Budgetary Basis)
For the Year Ended December 31, 2008

General Fund				
	Original Budget	Final Budget	Actual	Variance with Final Budget
BUDGETARY BASIS RECEIPTS:				
Taxes	6,860,000	6,860,000	7,157,000	297,000
Charges for Services	1,104,000	1,104,000	1,760,157	656,157
Licenses & Permits	67,000	67,000	47,398	(19,602)
Fines & Forfeitures	570,000	570,000	603,051	33,051
Intergovernmental Receipts	1,235,000	1,235,000	1,662,611	427,611
Interest Income	689,000	689,000	455,447	(233,553)
All Other Revenue	520,000	520,000	82,996	(437,004)
TOTAL RECEIPTS	11,045,000	11,045,000	11,768,660	723,660
BUDGETARY BASIS DISBURSEMENTS:				
General Government				
Legislative & Executive	5,799,263	6,310,759	5,913,367	397,392
Judicial	2,551,557	2,524,357	2,336,583	187,774
Public Safety	1,834,604	1,992,536	1,956,074	36,462
Public Works	458,618	454,677	422,358	32,319
Health	182,865	184,502	173,053	11,449
Human Services	965,653	1,006,350	993,588	12,762
Conservation-Recreation	321,384	356,384	356,384	-
Capital Outlay	102,200	123,200	76,819	46,381
TOTAL DISBURSEMENTS	12,216,144	12,952,765	12,228,226	724,539
Excess of Receipts Over (Under) Disbursements	(1,171,144)	(1,907,765)	(459,566)	1,448,199
OTHER FINANCING SOURCES (USES):				
Operating Transfers-In	-	-	-	-
Operating Transfers-Out	(445,106)	(587,106)	(456,740)	130,366
Advances In	55,000	55,000	37,000	(18,000)
TOTAL OTHER FINANCING SOURCES (USES)	(390,106)	(532,106)	(419,740)	112,366
Excess of Receipts Over (Under) Disbursements and Other Financing Uses	(1,561,250)	(2,439,871)	(879,306)	1,560,565
Fund Balance at Beginning of Year	3,573,706	3,573,706	3,573,706	-
Fund Balance at End of Year	\$ 2,012,456	\$ 1,133,835	\$ 2,694,400	\$ 1,560,565

The notes to the financial statements are an integral part of this statement.

Madison County
Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual (Budgetary Basis)
For the Year Ended December 31, 2008

Motor Vehicle Gasoline Tax Fund				
	Original Budget	Final Budget	Actual	Variance with Final Budget
BUDGETARY BASIS RECEIPTS:				
Fines & Forfeitures	\$ 55,000	\$ 60,000	\$ 97,220	37,220
Intergovernmental Receipts	5,473,977	5,710,816	5,631,757	(79,059)
Interest Income	-	32,000	17,339	(14,661)
All Other Revenue	300	400	-	(400)
TOTAL RECEIPTS	5,529,277	5,803,216	5,746,316	(56,900)
BUDGETARY BASIS DISBURSEMENTS:				
Public Works	4,789,139	4,525,117	3,859,183	665,934
Capital Outlay	737,876	1,762,964	1,635,819	127,145
Principal Retirement	-	250,791	155,036	95,755
Interest & Fiscal Charges	-	35,172	24,686	10,486
TOTAL DISBURSEMENTS	5,527,015	6,574,044	5,674,724	899,320
Excess of Receipts Over (Under) Disbursements	2,262	(770,828)	71,592	842,420
OTHER FINANCING SOURCES (USES):				
Operating Transfers-In	-	-	40,672	40,672
Operating Transfers-Out	(64,401)	(64,401)	(114,136)	(49,735)
TOTAL OTHER FINANCING SOURCES (USES)	(64,401)	(64,401)	(73,464)	(9,063)
Excess of Receipts Over (Under) Disbursements and Other Financing Uses	(62,139)	(835,229)	(1,872)	833,357
Fund Balance at Beginning of Year	1,943,861	1,943,861	1,943,861	-
Fund Balance at End of Year	\$ 1,881,722	\$ 1,108,632	\$ 1,941,989	\$ 833,357

The notes to the financial statements are an integral part of this statement

Madison County
Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual (Budgetary Basis)
For the Year Ended December 31, 2008

	Public Assistance Fund			
	Original Budget	Final Budget	Actual	Variance with Final Budget
BUDGETARY BASIS RECEIPTS:				
Intergovernmental Receipts	\$ 4,905,142	\$ 4,559,914	\$ 4,372,354	\$ (187,560)
TOTAL RECEIPTS	4,905,142	4,559,914	4,372,354	(187,560)
BUDGETARY BASIS DISBURSEMENTS:				
Human Services	4,650,000	4,655,000	4,398,268	256,732
Capital Outlay	150,000	145,000	139,125	5,875
TOTAL DISBURSEMENTS	4,800,000	4,800,000	4,537,393	262,607
Excess of Receipts Over (Under) Disbursements	105,142	(240,086)	(165,039)	75,047
Excess of Receipts Over (Under) Disbursements and Other Financing Uses	105,142	(240,086)	(165,039)	75,047
Fund Balance at Beginning of Year	628,304	628,304	628,304	-
Fund Balance at End of Year	\$ 733,446	\$ 388,218	\$ 463,265	\$ 75,047

The notes to the financial statements are an integral part of this statement

Madison County
Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual (Budgetary Basis)
For the Year Ended December 31, 2008

MRDD General Fund				
	Original Budget	Final Budget	Actual	Variance with Final Budget
BUDGETARY BASIS RECEIPTS:				
Taxes	\$ 2,400,000	\$ 2,400,000	\$ 2,412,060	\$ 12,060
Intergovernmental Receipts	2,470,000	2,474,000	2,412,992	(61,008)
TOTAL RECEIPTS	4,870,000	4,874,000	4,825,052	(48,948)
BUDGETARY BASIS DISBURSEMENTS:				
Health	4,893,000	4,893,000	4,784,351	108,649
Capital Outlay	80,000	80,000	20,329	59,671
TOTAL DISBURSEMENTS	4,973,000	4,973,000	4,804,680	168,320
Excess of Receipts Over (Under) Disbursements	(103,000)	(99,000)	20,372	119,372
Excess of Receipts Over (Under) Disbursements and Other Financing Uses	(103,000)	(99,000)	20,372	119,372
Fund Balance at Beginning of Year	1,106,785	1,106,785	1,106,785	-
Fund Balance at End of Year	\$ 1,003,785	\$ 1,007,785	\$ 1,127,157	\$ 119,372

The notes to the financial statements are an integral part of this statement

Madison County
Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual (Budgetary Basis)
For the Year Ended December 31, 2008

	Municipal Court-Special Projects			
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
BUDGETARY BASIS RECEIPTS:				
Fines & Forfeitures	\$ -	\$ -	\$ 365,905	\$ 365,905
TOTAL RECEIPTS	-	-	365,905	365,905
BUDGETARY BASIS DISBURSEMENTS:				
Capital Outlay	35,827	35,827	35,827	-
TOTAL DISBURSEMENTS	35,827	35,827	35,827	-
Excess of Receipts Over (Under) Disbursements	(35,827)	(35,827)	330,078	365,905
Excess of Receipts Over (Under) Disbursements and Other Financing Uses	(35,827)	(35,827)	330,078	365,905
Fund Balance at Beginning of Year	1,535,304	1,535,304	1,535,304	-
Fund Balance at End of Year	<u>\$ 1,499,477</u>	<u>\$ 1,499,477</u>	<u>\$ 1,865,382</u>	<u>\$ 365,905</u>

The notes to the financial statements are an integral part of this statement

Madison County
Statement of Fund Net Assets - Cash Basis Proprietary Funds
As of December 31, 2008

	Other Enterprise Funds
Assets	
Equity in Pooled Cash and Cash Equivalents	<u>\$ 884,062</u>
<i>Total Assets</i>	<u><u>884,062</u></u>
Net Assets	
Unrestricted	<u>884,062</u>
<i>Total Net Assets</i>	<u><u>\$ 884,062</u></u>

The notes to the basic financial statements are an integral part of this statement.

Madison County
Statement of Cash Receipts, Cash Disbursements
and Changes in Fund Balances - Cash Basis - Proprietary Funds
For the Year Ended December 31, 2008

	Other Enterprise Funds
OPERATING CASH RECEIPTS:	
Charges for Services	\$ 891,391
Special Assessments	735,654
	1,627,045
OPERATING CASH DISBURSEMENTS:	
Personal Services	314,168
Contract Services	591,604
Supplies & Materials	30,447
Capital Outlay	41,017
	977,236
<i>Operating Cash Receipts Over (Under)</i>	
<i>Operating Cash Disbursements</i>	649,809
Nonoperating Cash Receipts (Cash Disbursements)	
Grants	150,649
Interest	18,507
Transfers-In	19,030
Principal Retirement	(298,039)
Interest Expense & Fiscal Charges	(387,881)
Other Non-Operating Expense	(19,195)
	(516,929)
<i>Changes in Net Cash Assets</i>	132,880
Net Cash Assets at Beginning of Year	751,182
<i>Net Cash Assets at End of Year</i>	\$ 884,062

The notes to the basic financial statements are an integral part of this statement.

Madison County
Statement of Fiduciary Net Assets - Cash Basis
Fiduciary Fund
December 31, 2008

	<u>Agency Funds</u>
ASSETS:	
Equity in Pooled Cash and Cash Equivalents	<u>\$ 3,630,212</u>
<i>Total Assets</i>	<u>3,630,212</u>
<i>Total Net Assets</i>	<u>\$ 3,630,212</u>

The notes to the basic financial statements are an integral part of this statement.

MADISON COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2008

1. REPORTING ENTITY

Madison County is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the Ohio constitution and laws. The County operates under the direction of a three-member elected Board of County Commissioners. Other officials elected by the voters of the County that manage various segments of the County's operations are the Auditor, Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, a Common Pleas Court Judge, a Probate Juvenile Court Judge, and a Municipal Court Judge.

Although the elected officials manage the internal operations of their respective departments, the County Commissioners authorize cash disbursements as well as serve as the budget and taxing authority, contracting body, and the chief administrators of public service for the entire County.

Management believes the financial statements included in this report represent all of the funds of the County over which the County has the ability to exert direct operating control, except as described below.

The reporting entity is comprised of the primary government and other organizations that are included to ensure that the financial statements of the County are not misleading.

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the County. For Madison County, this includes the Madison County Board of Mental Retardation and Developmental Disabilities (MRDD); the Madison County Airport, Madison County Emergency Management Agency (EMA) and other departments and activities that are directly operated by elected County officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed to or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or responsible to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the County in that the County approves the budget, the issuance of debt, or the levying of taxes.

Component Unit

Matco Industries Incorporated (MATCO) is a legally separate, not-for-profit corporation served by a self appointing board of trustees. MATCO, under a contractual agreement with the Madison County Board of MRDD provides sheltered employment for mentally retarded or handicapped adults in Madison County. Based on significant resources provided by the County and MATCO's sole purpose of providing assistance to the retarded and handicapped adults of Madison County, MATCO is a component unit of Madison County. MATCO received \$852,322 from the Madison County Board of MRDD for contractual services for the year ended December 31, 2008. Separately issued financial statements can be obtained from MATCO.

Separate Agencies

In the case of the separate agencies and districts listed below, the County serves as fiscal agent but the organizations are not considered part of Madison County. Accordingly, the activity of the following organizations is presented as agency funds within the financial statements:

Madison County – London City General Health District
Madison County Soil and Water Conservation District
Madison County Family and Children First Council
Madison County Law Library Association

MADISON COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2008

1. REPORTING ENTITY (CONTINUED)

Other Organizations

The County is associated with certain organizations which are defined as joint ventures or jointly governed organizations as defined by GASB Statement 14:

The Tri-County Corrections Board is a joint venture for the establishment of a central jail facility for the use of Champaign, Madison and Union Counties. The operation of the jail is controlled by a joint board whose membership consists of the sheriff, one judge, and one commissioner from each of the participating counties. Each County's ability to influence the operations of the jail is limited to their representation on the board. Each County is charged for their share of the operating costs of the Center based on the number of individuals from their County in attendance. The County has ongoing financial responsibility for this entity and, in 2008, contributed \$1,384,887 toward the operation of this facility. Champaign County has been appointed the fiscal agent for the joint venture. Complete financial statements of the joint venture may be obtained from the Champaign County Auditor, Champaign County Courthouse, 200 North Main Street, Urbana, Ohio 43078.

The Central Ohio Youth Center, formerly the Five-County Joint Juvenile Detention and Rehabilitation Center, is a jointly governed organization involving Union, Champaign, Delaware, and Madison Counties. The Center provides facilities for the training, treatment, and rehabilitation of delinquent, dependent, abused or neglected children and was established under Section 2151.34 of the Ohio Revised Code. The operation of the Center is controlled by a joint board of trustees whose membership consists of two appointees from the host County, Union, and one each from Champaign, Delaware and Madison Counties. Each County's ability to influence the operations of the Center is limited to their representation on the board of trustees. Appropriations are adopted by the joint board of trustees who exercise control over the operation, maintenance, and construction of the Center. Each County is charged for their share of the operating costs of the Center based on the number of individuals from their County in attendance. In 2008, the County's share of operating costs was \$322,402. Union County serves as the fiscal agent.

Madison County participates in a jointly governed Solid Waste Management District along with Allen, Champaign, Hardin, Shelby, and Union Counties. The District was established following the requirements of House Bill 592. The board of directors consists of County Commissioners from each County. Each County's ability to influence the operations of the District is limited to their representation on the board of directors. The original funding for the District was contributed by each County based on its population compared to the total population for all participating counties. It is the intent of the District to be self-supporting. Allen County, the largest of the six Counties, is fiscal agent of the District.

The Madison County Park District is defined as a related organization to the County. The County's probate judge appoints its board members and the County is its fiscal agent. Activities of the Park District are reflected as an agency fund of the County. In 2008, the County made a distribution of \$35,000 to the Park District.

The County's management believes these financial statements present all activities for which the County is financially accountable.

MADISON COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2008

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

These basic financial statements are presented on a cash basis of accounting. The cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). The County follows Government Accounting Standards Board (GASB) pronouncements and Accounting Principles Board (APB) opinions to the extent they are applicable to the County's cash basis of accounting. APB opinions issued on or before November 30, 1989, have been applied to the extent they are applicable to the cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. The County has elected to follow subsequent GASB guidance, rather than private-sector guidance issued after November 30, 1989. Following are the more significant of the County's accounting policies.

A. Basis of Presentation

The County's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net assets-cash basis presents the cash basis financial condition of governmental and business-type activities of the County at year-end. The statement of activities-cash basis presents a comparison between direct cash disbursements and program cash receipts for each program or function of the County's governmental and business-type activities. Direct cash disbursements are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program cash receipts include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Cash receipts which are not classified as program cash receipts are presented as general cash receipts of the County. The comparison of direct cash disbursements with program cash receipts identifies the extent to which each business segment or governmental function is self-financing or draws from the general cash receipts of the County.

The Government-wide Financial Statements also display information regarding one legally separate entity or component unit, for which the County is fiscally responsible. This component unit is Matco Industries, Inc. and is described further in these notes to the financial statements.

Fund Financial Statements

During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column.

B. Basis of Accounting

Although required by Ohio Administrative Code Section 117-2-03 (B) to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America (GAAP), the County chooses to prepare its financial statements and notes in accordance with the cash basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary disbursements

**MADISON COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2008**

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Basis of Accounting (Continued)

when a commitment is made (i.e., when an encumbrance is approved). These statements include adequate disclosure of material matters, in accordance with the cash basis of accounting.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

For comparability purposes, the component units' financial information has been presented on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP).

C. Fund Accounting

The County's accounts are maintained on the basis of funds, each of which is considered a separate accounting entity. Fund accounting is designed to demonstrate compliance and to aid management by segregating transactions related to specific County functions or activities. The operation of each fund is accounted for within a separate set of self-balancing accounts.

Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. Governmental funds reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which that may or must be used. Cash disbursements are assigned to the fund from which they are paid. The difference between governmental fund assets and cash disbursements is reported as fund balance. The following are the County's major governmental funds:

General Fund

The General Fund is the operating fund of the County and is used to account for all financial resources except those required by law or contract to be accounted for in another fund. The General Fund is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

Motor Vehicle Gasoline Tax Fund

The Motor Vehicle Gasoline Tax Special Revenue Fund is a major special revenue fund that accounts for monies received from state gasoline tax and motor vehicle registration fees designated for maintenance and repair of roads and bridges.

Public Assistance Fund

The Public Assistance Special Revenue Fund is a major special revenue fund that accounts for various federal and state grants as well as transfers from the General Fund used to provide public assistance to general relief recipients, pay their providers of medical assistance, and for certain public social services.

**MADISON COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2008**

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

MRDD General Fund

The MRDD General Special Revenue Fund is a major special revenue fund that accounts for various federal and state grants and a property tax levy used to provide assistance and training to mentally retarded and developmentally disabled individuals.

Municipal Court-Special Projects Fund

The Municipal Court Special Projects Fund is a major special revenue fund that accounts for fines and forfeitures revenue to provide for the current services to the community and the future expansion of the municipal court .

The other governmental funds of the County account for grants and other resources, debt services, and capital projects, whose use is restricted to a particular purpose.

Proprietary Funds

The proprietary funds are used to account for the County's ongoing activities which are similar to those found in the private sector. Enterprise funds are the County's only proprietary fund types.

Enterprise Funds

These funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs of providing goods and services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination or revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The County's enterprise funds are used to account for airport operations and wastewater treatment. There were no major enterprise funds for 2008.

Fiduciary Funds

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. The County's only fiduciary funds are agency funds.

Agency Funds

Agency funds are held in a purely custodial capacity by the County as fiscal agent for other entities, and for various taxes, state-shared revenues and fines and forfeitures collected on behalf of and distributed to other local governments. Agency fund transactions typically involve only the receipt, temporary investment and distributions of these fiduciary resources.

D. Cash Receipts-Exchange and Non-exchange Transactions

Cash receipts resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the cash basis when the exchange takes place. On a cash basis, receipts are recorded in the year in which the resources are received.

Non-exchange transactions, in which the County receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On a cash basis, receipts from property taxes are recognized in the year in which the taxes are received. Receipts from grants, entitlements and donation are recognized in the year in which the monies have been received.

**MADISON COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2008**

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Cash Disbursements

On the cash basis of accounting, disbursements are recognized at the time payments are made.

F. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

Budget

In accordance with Section 5747.53 of the Ohio Revised Code, the County Budget Commission has provided for the apportionment of undivided local government funds under an alternative method that has been approved by governmental subdivisions within the County. Under this alternative method, the County Budget Commission has waived the requirement for the Taxing Authority of a subdivision to adopt a tax budget.

Estimated Resources

The County Budget Commission certifies its actions to the County by September 1. As part of the certification, the County receives the official certificate of estimates resources that states the projected receipts of each fund. On or about January 1, this certificate is amended to include any unencumbered balances from the preceding year. Prior to December 31, the County must revise its budget so that the total contemplated disbursements from a fund during the ensuing fiscal year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation measure. Budget receipts as shown in the accompanying financial statements do not include January 1 unencumbered fund balances. However, those fund balances are available for appropriations.

Appropriations

A temporary appropriation measure to control cash disbursements may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation measure must be passed by April 1 of each year for the period January 1 to December 31. The appropriation measure may be amended or supplemented during the year as new information becomes available. Appropriations may not exceed estimated resources.

The allocation of appropriations among departments and objects within a fund may be modified during the year only by a resolution of the County Commissioners. Several supplemental appropriation resolutions were legally enacted by the County Commissioners during the year. The final budget figures that appear in the statements of budgetary comparisons represent the final appropriation amounts, including all amendments and modifications.

Encumbrances

The County is required to use the encumbrance method of accounting by virtue of Ohio law. Under this system, purchase orders, contracts, and other commitments for the disbursement of funds are recorded to reserve a portion of the applicable appropriation. At the end of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and need not be re-appropriated.

G. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

MADISON COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2008

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

H. Unpaid Vacation, Personal and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the County.

I. Long-term Obligations

In general, bonds and long-term loans, and capital leases are not recognized as a liability in the basic financial statements under the cash basis of accounting, but are recorded as cash disbursements in the basic financial statements when paid.

J. Net Cash Assets

Net cash assets represent the difference between assets and liabilities. Net cash assets consist of cash reduced by cash disbursements for the current year. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws, or regulation of other governments. Restricted for Other Purposes is comprised of net assets restricted for grants. The County applies restricted resources when an expense is incurred for the purposes for which both restricted and unrestricted net assets are available. None of the County's restricted net assets of \$12,331,569 are restricted by enabling legislation.

K. Cash and Cash Equivalents and Investments

Cash and cash equivalents consist of the total of fund cash balances of all funds as of December 31, 2008. To improve cash management, cash received by the County is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. County funds are maintained in several checking accounts as well as invested in certificates of deposit with terms of one to twelve months and a repurchase agreement. Individual fund balance integrity is maintained through the County's records. Balances of all funds are maintained in these accounts or are temporarily used to purchase certificates of deposit or investments. All interest receipts are reported in the General Fund except those specifically related to those funds deemed appropriate according to Board of County Commissioners policy. For the calendar year 2008, interest receipts amounted to \$505,562, of which \$455,447 was recorded in the General Fund, \$17,339 was recorded in the Motor Vehicle License Fund, \$2,745 was recorded in the I70/42 Sewer Usage Fund, \$1,049 was recorded in the Burr Oaks Sewer Usage Fund, \$9,746 was recorded in the Ditch Maintenance Fund, \$2,471 was recorded in the Amity Pike Improvement Fund, \$14,713 was recorded in the Choctaw Lake Construction Fund and \$2,052 was recorded in the Mary Statler Expendable Trust Fund.

The County records all its investments at cost. For presentation on the statement of net assets-cash basis, investments of the cash management pool are considered to be cash equivalents. The County has invested in one repurchase agreement with a cost of \$2,078,000 during the calendar year 2008.

Investments with original maturities of three months or less at the time they are purchased by the County are reported as cash equivalents.

L. Operating Cash Receipts and Cash Disbursements

Operating cash receipts are those cash receipts that are generated directly from the primary activities of the proprietary funds. For the County, these receipts are charges for services for sewer and airport activities. Operating cash disbursements are necessary costs incurred to provide the goods or services that are the primary activities of the funds. Cash receipts and disbursements not meeting these definitions are reported as non-operating.

**MADISON COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2008**

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

M. Fund Balance Reserves

The County reserves those portions of fund balances which are legally segregated for a specific future use of which do not represent available, spendable resources and therefore are not available for appropriations or expenditures. Fund balance reserves have been established for encumbrances.

N. Interfund Transactions

Exchange transactions between funds are reported as cash receipts in the seller funds and as cash disbursements in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented on the financial statements. In the government-wide financial statements transfers within governmental activities or within business type activities are eliminated. Transfers between governmental activities and business type activities are shown the same manner as general revenue.

3. RESTATEMENT OF NETASSETS/FUND BALANCES

In 2008, The County reclassified the following Agency fund to the Capital Projects funds; Fund 61-Charleston/Chillicothe Road TIF. This restatement to the Capital Projects funds totaled \$65,788. These 2007 fund balance amounts have been reviewed and the following adjustments made to restate the 2008 beginning fund balances for the aforementioned funds.

This reclassification from Agency cash basis fund balances to Capital Projects fund cash balances had the following effect on the beginning fund balance and net assets for 2008:

	Balance at 12/31/07	Restatement at 1/1/08	Restated Balance at 1/1/08
Fiduciary Type	\$ 3,246,931	\$ (65,788)	\$ 3,181,143
Agency Funds	3,246,931	(65,788)	3,181,143
Governmental Type Activities	15,710,267	65,788	15,776,055
Other Governmental Funds	6,922,307	65,788	6,988,095

4. DEPOSITS AND INVESTMENTS

The County maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments.

Statutes require the classification of money held by the County into two categories. Active monies means the amount of public monies determined to be necessary to meet current demands upon the County treasury. Active monies must be either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Monies held by the County that are not considered active are classified as inactive. Inactive monies may be invested or deposited in the following securities:

1. Unites States Treasury bills, notes, or other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States, or any book entry, zero coupon United States Treasury security that is a direct obligation of the United States;

MADISON COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2008

4. DEPOSITS AND INVESTMENTS (CONTINUED)

2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality;
3. Written repurchase and reverse repurchase agreements in the securities listed above;
4. Bonds and other obligations of the State of Ohio, its political subdivisions;
5. Time certificates of deposit or savings or deposit accounts, including, but not limited to, passbook accounts;
6. No load money market mutual funds;
7. The State Treasurer's investment pool (STAR Ohio);
8. Securities lending agreements in which the County lends securities and the eligible institution agrees to simultaneously exchange either securities or cash, equal value for equal value;
9. Commercial paper notes, corporate notes and banker's acceptances; and
10. Debt interests rated at the time of purchase in the three highest categories by two nationally recognized standard rating services and issued by foreign nations diplomatically recognized by the United States government. All interest and principal shall be denominated and payable in United States funds.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the County, and must be purchased with the exception that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The following information classifies deposits and investments by categories of risk as defined in GASB Statement 3, *"Deposits with Financial Institutions, Investments (including Repurchase Agreements), and Reverse Repurchase Agreements"*.

Deposits: Custodial credit risk is the risk that, in the event of a bank failure, the County's deposits may not be returned. According to state law, public depositories must give security for all public funds on deposit in excess of those funds that are insured by the Federal Deposit Insurance Corporation (FDIC) or by any other agency or instrumentality of the federal government. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by the FDIC, or may pledge a pool of government securities valued at least 105% of the total value of public monies on deposit at the institution. The County's policy is to deposit money with financial institutions that are able to abide by the laws governing insurance and collateral of public funds.

**MADISON COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2008**

4. DEPOSITS AND INVESTMENTS (CONTINUED)

The County had cash on hand of \$34,587 as of December 31, 2008. The County's bank balance was \$19,898,551. The entire bank balance was either covered by FDIC or collateralized in accordance with the provisions identified in the preceding paragraph.

Investments: The County's investments are required to be categorized to give an indication of the level of risk assumed by the County at year end. Category 1 includes investments that are insured or registered, or securities held by the County or its agent in the County's name. Category 2 includes uninsured and unregistered investments which are held by the counterparty's trust department or agent in the County's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department or agent but not in the County's name.

	Fair Value	Weighted Average Maturity (Yrs.)
Repurchase Agreement-General account	\$2,078,000	0

Interest Rate Risk – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

In accordance with the investment policy, the County manages its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio.

Credit Risk – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

The County limits their investments to Repurchase Agreements.

Concentration of Credit Risk – Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer.

The County's investment policy allows investments in Repurchase Agreements, Certificates of Deposit or within financial institutions within the State of Ohio as designated by the Federal Reserve Board. The County has invested 100% in investments with no weighted maturity. All of the County's investments at December 31, 2008 were in repurchase agreements.

Custodial Credit Risk is the risk that in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County's repurchase agreement is exposed to custodial credit risk in that it is uninsured, unregistered, and held by the counterparty's trust department or agent but no in the County's name.

MADISON COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2008

5. DEBT OBLIGATIONS

Under the cash basis of accounting, debt obligations are not reported as a liability in the accompanying basic financial statements. Debt obligations are reported for informational purposes only. However, information regarding such changes in the County's long-term obligations during 2008 is as follows:

	Balance 12/31/2007	Additions	Deletions	Balance 12/31/2008	Due in One Year
Governmental Activities Debt					
Human Services Building					
Refunding Bonds 3.2%	\$1,113,509	0	120,000	993,509	\$130,000
Engineer's Building					
Construction Bonds 3.4%	2,190,000	0	125,000	2,065,000	130,000
PC Georgesville					
Road Improvement 4.10%	489,445	0	115,088	374,357	119,806
PC Georgesville					
Road Improvement 3.68%	124,308	0	39,948	84,360	41,418
Amity Pike Bridge					
Improvement Bonds	293,080	0	53,712	239,368	56,059
MRDD Energy					
Savings Note-1.99%	228,687	0	43,463	185,224	30,958
Charleston/Chillicothe					
TIF-4.82%	0	155,000	0	155,000	0
Special Assessment Loans:					
Yutzy #679-3.22%	35,026	0	35,026	0	0
Bidwell Bridenstine	10,478	0	10,478	0	0
Ext #96A-2.95%					
Dunkin Ditch	16,581	0	16,581	0	0
Ext #163A-2.87%					
Wosley Ditch	59,656	0	5,966	53,690	5,369
Ext #72-4.45%					
Weimer-Allison	24,653	0	3,698	20,955	3,698
Ext #34A-4.93%					
Harrison Ditch	0	30,198	0	30,198	4,530
Ext #16A- 4.73%					
Glade Run	0	61,000	0	61,000	0
Ditch Note 5.39%					
Vallery Ditch	0	40,000	0	40,000	0
Ext #95A Note5.39%					
Total Special Assessment Loans	<u>146,394</u>	<u>131,198</u>	<u>71,749</u>	<u>205,843</u>	<u>13,597</u>
Total Governmental Activities Debt	<u>4,585,423</u>	<u>286,198</u>	<u>568,960</u>	<u>4,302,661</u>	<u>521,838</u>
Business-Type Activities Debt					
OWDA loans					
I70/US42 Sewer Construction					
7.55%	700,594	0	66,941	633,653	71,995
Burr Oaks Sewer Construction					
7.55%	151,930	0	15,820	136,110	17,015
Choctaw Lake Sewer					
Construction- 4.4%	7,130,176	0	184,291	6,945,885	192,489
Camp Wissalohican Sewer					
Construction- 6.41%	80,356	0	2,160	78,196	2,301
Total OWDA Loans	<u>8,063,056</u>	<u>0</u>	<u>269,212</u>	<u>7,793,844</u>	<u>283,800</u>
Choctaw Lake Sewer					
Construction OPWC-0%	216,917	0	12,051	204,866	12,051
Total Business-Type Activities Debt	<u>\$8,279,973</u>	<u>0</u>	<u>\$281,263</u>	<u>\$7,998,710</u>	<u>\$295,851</u>

MADISON COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2008

5. DEBT OBLIGATIONS (CONTINUED)

The Special Assessment Loans outstanding at December 31 consist of notes and bonds issued for one to five year terms. Proceeds from these notes were used for land purchase, ditch construction, and related fees. Special assessments from property owners are used to pay this debt. However, the full faith, credit and revenue of the County are pledged for the payment of principal and interest.

The OWDA loans were issued by the Ohio Water Development Authority for construction of sewer districts in the Burr Oaks subdivision, the I-70/U.S. Route 42 Interchange, the Camp Wisslohican subdivision and the Choctaw Lake subdivision. The County has pledged future customer revenues, net of specified operating expenses, to repay this debt. The loans are payable, through their final maturities solely from net revenues applicable to these funds. Total interest and principal remaining to be paid on these loans is \$4,299,317 and \$7,793,844, respectively.

The Plain City-Georgesville Road Improvement Bonds were issued for the purpose of construction improvements to the Plain City-Georgesville Road Highway Improvement Project. Principal and interest payments on the bonds are paid from the Motor Vehicle Gas Tax Fund.

The OPWC loan was issued by the Ohio Public Works Commission for construction of the Choctaw Lake sewer district. This loan is interest-free. User fees charged to residents of this district are used to pay this debt.

In 1999, the County issued \$2,028,092 of current interest bonds to provide resources that were placed in an irrevocable trust for the purpose of paying for all future debt service payments on \$1,745,000 of debt originally issued in 1995 for the construction of a Job and Family Services Building. As a result, the refunded bonds are considered fully defeased. This advanced refunding was undertaken to reduce total debt service payments over the next 24 years by \$227,813.

The Engineer's Building Construction Bonds were issued for construction of an Engineering Facility. Building rentals and General Fund monies are used to pay this debt.

Amity Pike Bridge Improvement Bonds-These bonds were issued for the purpose of construction improvements to the Amity Pike Bridge Improvement Project.

The Madison County Board of Mental Retardation and Developmental Disabilities (MR/DD) energy savings loan with Huntington National Bank was issued for the renovation and repair of the roof at the Fairhaven school. Principal and interest payments on the debt are paid from the MR/DD Capital Fund.

The County obtained a loan in 2008 in the amount of \$155,000 at 4.82%. Proceeds from this loan were used for the reconstruction of the Charleston/Chillicothe Road. Proceeds from a Tax Increment Financing Agreement will be used to repay this debt.

**MADISON COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2008**

5. DEBT OBLIGATIONS (CONTINUED)

Annual debt service requirements to maturity for debt, including interest are as follows:

Year Ending December 31,	Principal	Interest	Total
2009	\$ 840,580	545,915	\$1,386,495
2010	887,923	509,442	1,397,365
2011	871,768	471,479	1,343,247
2012	812,444	430,911	1,243,355
2013	754,175	390,941	1,145,116
2014-2018	2,986,784	1,919,377	4,906,161
2019-2023	2,140,503	898,703	3,039,206
2024-2028	2,067,418	492,220	2,559,638
2029-2032	939,776	52,250	992,026
Total	\$12,301,371	\$5,711,238	\$18,012,609

In 2003, the Madison County Airport Authority entered into a loan agreement with the Madison County Board of Commissioners. The \$292,000 loan was for the renovation of the airport hangar. The loan is for 16 years at 5% interest. The monthly payment for this loan is \$2,345 which includes interest and principal. The principal and interest paid in 2008 was \$16,776 and \$11,365, respectively. As this is an inter-county loan agreement between the Board of Commissioners and the Airport Authority, the principal and interest is not included in the long term debt obligations of the County. The principal balance remaining as of December 31, 2008 is \$210,528.

6. PROPERTY TAXES

Real property taxes are levied on assessed values which equal 35% of appraised value. The County Auditor reappraises all real property every six years with a triennial update.

Real property taxes become a lien on all non-exempt real property located in the County on January 1. Real property taxes are payable semiannually. Historically in Madison County the first payment is due in mid-February with the remainder due in mid-June of the following year. Under certain circumstances, state permits later payment dates to be established.

The full tax rate applied to real property for calendar year 2008 was \$10.60 per \$1,000 of assessed valuation. After adjustment of the rate for inflationary increases in property values, the effective tax rate was \$9.08 per \$1,000 of assessed valuation for real property classified as residential/agricultural and \$9.26 per \$1,000 of assessed valuation for all other real property. Real property owners' tax bills are further reduced by homestead and rollback deductions, when applicable. The amount of these reductions is reimbursed to the County by the State of Ohio.

Owners of tangible personal property are required to file a list of such property including costs, by April 30 of each year. The property is assessed for tax purposes at varying statutory percentages of cost. The tax rate applied to tangible personal property for calendar year 2008 was \$10.60 per \$1,000 of assessed valuation.

MADISON COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2008

6. PROPERTY TAXES (CONTINUED)

The assessed values upon which fiscal year 2008 taxes were collected are:

Residential/Agricultural	\$622,500,640
Commercial/Industrial	111,067,240
Other Real Property	288,140
General Personal Property	43,316,940
Public Utilities Personal Property	<u>29,975,270</u>
Total Assessed Valuation	<u>\$807,148,230</u>

The Madison County Treasurer collects property tax on behalf of all taxing districts within the County. The Madison County Auditor periodically remits to the taxing districts their portions of the taxes collected. Collections of the taxes and remittance of them to the taxing districts are accounted for in various agency funds of the County.

7. PERMISSIVE SALES AND USE TAX

The County Commissioners, by resolution, imposed a 1.25 percent tax on all retail sales, except sales of motor vehicles, made in the County, or on the storage, use, or consumption of tangible personal property in the County, including automobiles. Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies to the State Auditor the amount of the tax to be returned to the County. The Tax Commissioner's certification must be made within forty-five days after the end of each month. The State Auditor then has five days in which to draw warrant payable to the County.

Proceeds of the tax are credited entirely to the General Fund. Sales and Use tax revenue for 2008 amounted to \$4,692,685.

8. INSURANCE

A. General Risk

The County is exposed to various risks of loss related to torts, theft or damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. During 2008, the County contracted with the County Risk Sharing Authority (CORSA) for property, general liability, commercial fleet, liability employee's benefit, data processing equipment, 911 equipment, County Engineer contractor equipment, valuable paper's additional, theft/disappearance/destruction for inside and outside, crime coverage, forgery and alteration of checks, and umbrella liability insurance. Insurance coverage stayed the same as in the prior year. Settlement amounts on claims have not exceeded insurance coverage in any of the past three years. There have been no significant changes in coverage from the prior year.

B. Health

The County provides fully insured health coverage to its employees through Anthem with the exception of the County Engineer's Department. Beginning December 1, 1991, the County Engineer provided employees with self-funded insurance through Managed Care of America, formerly Buckeye Employee Benefit Services, Inc. Claims paid in calendar year 2008 were \$454,299. In accordance with the cash basis of accounting, as more fully described in Note 2, the County does not record a liability for any incurred but unpaid claims as of year end.

**MADISON COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2008**

9. DEFINED BENEFIT RETIREMENT PLAN

A. Ohio Public Employees Retirement System

All County full-time employees, other than teachers, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Plan (TP) is a cost-sharing, multiple-employer defined benefit plan. The Member-Directed Plan (MD) is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan (CO) is a cost-sharing, multiple-employer defined benefit plan that has elements of both a defined benefit and a defined contribution plan. Under the Combined Plan, employer contributions are invested by OPERS to provide a formula retirement benefit similar to the Traditional Plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the Member Directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the Traditional and Combined Plans. Members of the Member-Directed Plan do not qualify for the ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report which may be obtained by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling 614-222-5601 or 1-800-222-7377..

The Ohio Revised Code provides statutory authority for member and employer contributions. For 2007, member and employer contribution rates were consistent across all three plans. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the Tradition Pension Plan. The 2008 member contribution rates were 10.0% for members in state and local classifications. Public safety and law enforcement members contributed 10.1%. The employer contribution rate for pension benefits for 2008 for state and local employers was 14.00% of covered payroll. For both the law enforcement and public safety divisions, the employer contribution rate for 2008 was 17.40%.

The County's required contributions to OPERS for the years ended December 31, 2008, 2007, and 2006 were \$1,856,996, \$1,771,102, and \$1,705,801, respectively. 100 percent has been contributed for 2008, 2007 and 2006.

B. State Teachers Retirement System

Certified teachers employed by the school for the Mental Retarded/Developmentally Disabled participate in the State Teachers Retirement System of Ohio (STRS), a cost-sharing multiple employer public employee retirement system administered by the State Teachers Retirement Board. STRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits members and beneficiaries. Benefits are established by Chapter 3307 of the Ohio Revised Code. STRS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3771 or by visiting the STRS website at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service or an allowance based on member contributions and earned interest matched by STRS Ohio funds, times an actuarially determined annuity factor. The DC plan allows members to allocate all their member contributions and employer contributions equal to 10.5% of earned compensation into an investment account. Investment decisions

**MADISON COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2008**

9. DEFINED BENEFIT RETIREMENT PLAN (CONTINUED)

B. State Teachers Retirement System (continued)

are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC Plan and Combined members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC Plan or Combined Plan.

DB Plan Benefits – Plan benefits are established under Chapter 3307 of the Revised Code. Any member may retire who has (i) five years of service credit and attained age 60; (ii) 25 years of service credit and attained age 55; or (iii) 30 years of service credit regardless of age. The annual retirement allowance, payable for life, is the greater of the “formula benefit” or the “money-purchase benefit” calculation. Under the “formula benefit,” the retirement allowance is based on years of credited service and final average salary, which is the average of the member’s three highest salary years. The annual allowance is calculated by using a base percentage of 2.2% multiplied by the total number of years of service credit (including Ohio-valued purchased credit) times the final average salary. The 31st year of earned Ohio service credit is calculated at 2.5%. An additional one-tenth of a percent is added to the calculation for every year of earned Ohio service over 31 years (2.6% for 32 years, 2.7% for 33 years and so on) until 100% of final average salary is reached.

DC Plan Benefits - Under the “money-purchase benefit” calculation, a member’s lifetime contributions plus interest at specified rates are matched by an equal amount from other STRS Ohio funds. This total is then divided by an actuarially determined annuity factor to determine the maximum annual retirement allowance. Benefits are established under Sections 3307.80 to 3370.89 of the Revised Code. For members who select the DC Plan, all member contributions and employer contributions at a rate of 10.5% are placed in an investment account. The member determines how to allocate the member and employer money among various investment choices. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump-sum withdrawal. Employer contributions into members’ accounts are vested after the first anniversary of the first day of paid service. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member’s designated beneficiary is entitled to receive the member’s account balance.

Combined Plan Benefits – Member contributions are allocated by the member, and employer contributions are used to fund a defined benefit payment. A member’s defined benefit is determined by multiplying 1% of the member’s final average salary by the member’s years of service credit. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60. The defined contribution portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50.

The Defined Benefit and Combined Plans offer access to health care coverage to eligible retirees who participated in the plans and their eligible dependent. Coverage under the current program includes hospitalization, physicians’ fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. By Ohio Law, health care benefits are not guaranteed.

A Defined Benefit or Combined Plan member with five or more years’ credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. A death benefit of \$1,000 is payable to the beneficiary of each deceased retired member who participated in the Defined Benefit Plan. Death benefit coverage up to \$2,000 can be purchased by participants in the DB, DC, or Combined Plans. Various other benefits are available to members’ beneficiaries.

**MADISON COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2008**

9. DEFINED BENEFIT RETIREMENT PLAN (CONTINUED)

B. State Teachers Retirement System (continued)

For the fiscal year ended June 30, 2008, plan members were required to contribute 10% of their annual covered salaries and the County was required to contribute 14 %; 13 % was the portion used to fund pension obligations. Contribution rates are established by STRS, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employers. The County's contributions for pension obligations to STRS for the years ended December 31, 2008, 2007, and 2006 were \$55,484, \$57,030, and \$57,686, respectively.

10. POSTEMPLOYMENT BENEFITS

A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System of Ohio (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit and to primary survivor recipients of such retirees. Health care coverage for disability recipients is available. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 12. A portion of each employer's contribution to OPERS is set aside for the funding of postretirement health care. The Ohio Revised Code provides statutory authority for employer contributions. In 2008, state and local employer units contributed at a rate of 14.00% of covered payroll, and public safety and law enforcement employer units contributed at 17.40%. The portion of employer contributions allocated to health care was 7.00% in 2008 for all employers.

Benefits are advance-funded using the entry age normal cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2005, include a rate of return on investments of 6.5%, an annual increase in active employee total payroll of 4% compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between 0.50 % and 6.3% based on additional annual pay increases. Health care costs were assumed to increase at the projected wage inflation rate plus an additional factor ranging from 0.50% to 4.00% for the next 7 years. In subsequent years, (8 and beyond) health care costs were assumed to increase at 4.00% (the projected wage inflation rate).

The Traditional Pension and Combined Plans had 363,503 active contributing participants as of December 31, 2008. The County's actual contributions for 2007 which were used to fund post-employment benefits were \$307,702. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2007, (the latest information available) were \$12.8 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$29.8 billion and \$17.0 billion, respectively.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Board of Trustees on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007 and January 1, 2008, which allowed additional funds to be allocated to the health care plan. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund. Under HCPP, retirees eligible for health care coverage will receive a graded monthly allocation based on their years of service at retirement. The HCPP incorporates a cafeteria approach, offering a broad range of health care options that allow benefit recipients to use their monthly allocation to purchase health care coverage customized to meet their individual needs. If the monthly allocation exceeds the cost of the options selected, the excess is deposited into a Retiree Medical Account that can be used to fund future health care expenses.

MADISON COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2008

10. POSTEMPLOYMENT BENEFITS (CONTINUED)

B. State Teachers Retirement System

Comprehensive health care benefits are provided to retired teachers and their dependents through the State Teachers Retirement System of Ohio (STRS Ohio), and to retired non-certified employees and their dependents through OPERS. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Pursuant to the Ohio Revised Code, the State Teachers Retirement Board has discretionary authority over how much, if any, of the associated health care costs will be absorbed by STRS Ohio. All benefits recipients pay a portion of the health care costs in the form of a monthly premium.

The Ohio Revised Code grants authority to STRS Ohio to provide health care coverage to eligible benefit recipients, spouses and dependents. By Ohio law, health care benefits are not guaranteed and the cost of coverage paid from STRS Ohio funds shall be included in the employer contribution rate, currently 14 percent of covered payroll.

The retirement Board allocated employer contributions equal to 1% of covered payroll to the Health Care Stabilization Fund from which health care benefits are paid. The balance in the Fund at June 30, 2008 (the latest information available) was \$3.7 billion. For the year ended June 30, 2008, net health care costs paid by STRS were \$288,878,000 and there were 126,506 eligible benefit recipients.

11. CONDUIT DEBT OBLIGATIONS

During 1997, the County served as the issuer of \$2,700,000 in Multifamily Housing Revenue Bonds. The proceeds were used by a private corporation to fund the construction of an assistant living facility. The amount outstanding on this issue is \$2,360,000. Also, in 2002, the County served as the issuer of \$4,200,000 in Multifamily Housing Mortgage Revenue Bonds. The proceeds were used by a private corporation to acquire, construct and equip a multifamily residential rental housing facility. The amount outstanding on this issue is \$3,985,000. In 2005, the County served as the issuer of \$11,125,000 in Hospital Facilities Multi-mode Variable Rate Revenue Refunding and Improvement Bonds. The proceeds were used to refund outstanding Hospital Improvement Revenue Refunding Bonds and to acquire, construct, improve and equip certain Hospital facilities. The County also served as issuer of \$1,700,000 in Hospital Facilities Revenue Bonds, the proceeds of which will be used to acquire, construct, improve and equip certain Hospital facilities. The amount outstanding on both issues is \$10,295,000. These bonds do not constitute a general obligation, debt or indebtedness of the County. None are the full faith and credit to taxing power of the County pledged to make repayment.

12. HOSPITAL AGREEMENT

In 1975, the County ceased business activity at the County hospital. However, the County maintains the land and facilities of the hospital and entered into a lease agreement with the Madison County Hospital, Inc., (MCHI) to provide for the health and welfare of the people. As disclosed in Note 11 above, the County has issued conduit debt on behalf of MCHI. The County amends the lease agreement whenever new conduit debt is issued, with the most current amendment being in 1998.

According to the most recent lease agreement the County only charges MCHI a "basic rent", for the lease. "Basic rent" has been defined as an amount necessary to make the deposits required in the bond indenture and any other amounts required under the lease to be paid as "basic rent" on or prior to the respective rental payment dates during the lease term.

**MADISON COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2008**

13. TRANSFERS

Transfers made during the year ended December 31, 2008, were as follows:

<u>Fund Type/Fund</u>	<u>Transfers In</u>	<u>Transfers Out</u>
General Fund	\$ 0	456,740
Motor Vehicle and Gas Tax	40,672	114,136
Other Governmental Funds	658,904	147,730
Enterprise funds	<u>19,030</u>	<u>0</u>
	<u>\$ 718,606</u>	<u>\$ 718,606</u>

Transfers from the Motor Vehicle and Gasoline Tax, and from the General fund to non-major funds were made to provide monies to the Engineer bond retirement fund for principal and interest payments. The transfers from the non-major funds to the non-major funds were to move unrestricted balances to support programs and projects accounted for in other funds. All transfers were made in compliance with Ohio Revised Code.

14. CONTINGENCIES & LITIGATION

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor or their designee. These audits could lead to a request for reimbursement to the grantor expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

The County is party to certain legal proceedings however; it is the opinion of management that ultimate disposition of claims will not have a material effect on the financial condition of the County.

15. COMPLIANCE

The Ohio Administrative Code Section 117-2-03(B) requires the County to prepare its financial report in accordance with generally accepted accounting principles. Contrary to this requirement, the County has elected to prepare its annual financial report on a cash basis.

16. CHANGE IN ACCOUNTING PRINCIPLES

For 2008, the County implemented GASB Statement No. 50, "Pension Disclosures – an Amendment of GASB Statements No. 25 and No. 27," and GASB Statement No. 45, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions." GASB Statement No. 50 more closely aligns the financial reporting requirements for pensions with those for other postemployment benefits (OPEB) and, in doing so, enhances information disclosed in the notes to the basic financial statements or presented as required supplementary information (RSI) by pension plans and by employers that provide pension benefits. GASB Statement No. 45 establishes standards for the measurements, recognition, and display of OPEB expenses/expenditures and related liabilities (assets), note disclosures, and, if applicable, required supplementary information (RSI) in the financial reports of state and local governmental employers. The application of these new standards had no effect on the financial statements', nor did their implementation require a restatement of prior year balances.

17. SUBSEQUENT EVENTS

On February 9, 2009, the Madison County Commissioners approved the equipment purchase agreement of a Caterpillar Excavator and to finance \$274,843 at a fixed rate of 3.89% for five years from Municipal Services Group, Inc. The proper insurance coverage requirements for public liability insurance were also obtained. An Amendment Agreement No. 1 was entered into on March 11, 2009 to include certain provisions of Ohio law which are required. The first principal payment for this installment purchase is due on March 11, 2010.

MADISON COUNTY

Schedule of Federal Awards Expenditures
For the Year Ended December 31, 2008

Federal Grantor/ Pass Through Grantor/ Program Title	Federal CFDA Number	Federal Pass Through Entity Number	Disbursements	Non Cash Disbursements
General Services Administration (GSA) on Behalf of The Election Assistance Commission (EAC)				
<i>Passed Through The Ohio Secretary of State:</i>				
Help America Vote Act	93.617	n/a	\$ 4,245	
Total General Services Administration			<u>4,245</u>	
<u>U.S. Department of Housing and Urban Development</u>				
<i>Passed Through Ohio Department of Development:</i>				
Community Development Block Grants / State's Program	14.228	B-F-07-045-1	\$ 101,550	\$ -
Community Development Block Grants / State's Program	14.228	B-C-07-045-1	122,548	-
Community Development Block Grants / State's Program	14.228	B-F-06-045-1	33,533	-
Total Community Development Block Grants/State's Program			<u>257,631</u>	-
Home Investment Partnerships Program	14.239	B-C-07-045-2	39,650	-
Total U.S. Department of Housing and Urban Development			<u>297,281</u>	-
<u>U.S. Department of Justice</u>				
<i>Passed Through the Office of Criminal Justice Services:</i>				
Edward Byrne Memorial Formula Grant Program	16.579	JG-D01-6278	2,238	-
Total U.S. Department of Justice			<u>2,238</u>	-
<u>U.S. Department of Homeland Security</u>				
<i>Passed through the Ohio Department of Public Safety - Emergency Management Agency</i>				
Emergency Management Performance Grants	97.042	GE-EM-E8-0002	28,627	-
Emergency Management Performance Grants	97.042	EM-E7-0085	8,967	-
Citizen Corps	97.053	GC-T7-0030	7,500	-
State Homeland Security Program	97.073	GE-T7-0030	53,719	-
Total U.S. Department of Homeland Security			<u>98,813</u>	-
<u>U.S. Department of Education</u>				
<i>Passed Through Ohio Department of Education</i>				
State Grants for Innovative Programs	84.298	C2S1	2,554	-
Special Education Cluster:				
Special Education - Grants to States	84.027	6BSF	3,000	-
Special Education - Preschool Grants	84.173	PGS1	28,690	-
Total Special Education Cluster			<u>31,690</u>	-
Total U.S. Department of Education			<u>34,244</u>	-
<u>U.S. Department of Labor</u>				
<i>Passed Through Workforce Investment Act, Area 7:</i>				
Workforce Investment Act Cluster:				
Workforce Investment Act-Adult Program	17.258	N/A	131,544	-
Workforce Investment Act-Youth Activities	17.259	N/A	176,381	-
Workforce Investment Act-Dislocated Workers	17.260	N/A	47,895	-
Total Workforce Investment Act Cluster			<u>355,820</u>	-
Total U.S. Department of Labor			<u>355,820</u>	-
<u>U.S. Department of Transportation</u>				
<i>Passed through the Federal Aviation Agency</i>				
Airport Improvement Program	20.106	3-39-0047-1107	99,619	-
Airport Improvement Program	20.106	3-39-0047-1006	32,696	-
Airport Improvement Program	20.106	3-39-0047-1309	833	-
Airport Improvement Program	20.106	3-39-0047-1208	25,709	-
Total U.S. Department of Transportation			<u>158,857</u>	-

MADISON COUNTY

Schedule of Federal Awards Expenditures
For the Year Ended December 31, 2008

Federal Grantor/ Pass Through Grantor/ Program Title	Federal CFDA Number	Federal Pass Through Entity Number	Disbursements	Non Cash Disbursements
<u>U.S. Department of Agriculture</u>				
<i>Passed Through the Ohio Department of Education</i>				
Child Nutrition Cluster:				
School Breakfast Program	10.553	05PU	3,677	-
National School Lunch Program	10.555	LLP4	5,428	-
Total Nutrition Cluster			9,105	-
Food Donation	10.550	N/A	-	2,550
Total U.S. Department of Agriculture			9,105	2,550
<u>U.S. Department of Health and Human Services</u>				
<i>Passed Through the Ohio Department of Mental Retardation and Development Disabilities:</i>				
Medical Assistance Program				
Targeted Case Management	93.778	N/A	70,161	-
Social Services Block Grant Title XX	93.667	N/A	35,284	-
State Children Health Insurance Program	93.767	31-6400075	1,798	-
Total U.S. Department of Health and Human Services			107,243	-
TOTAL FEDERAL AWARDS EXPENDITURES			\$ 1,067,846	\$ 2,550

N/A - Pass through entity number not available

See accompanying notes to Schedule of Federal Awards Expenditures

**MADISON COUNTY FINANCIAL CONDITION
MADISON COUNTY
FOR THE YEAR ENDED DECEMBER 31, 2008**

NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES

NOTE A – SIGNIFICANT ACCOUNTING POLICIES

The accompanying schedule of federal awards expenditures is a summary of the activity of the County's federal award program. The schedule has been prepared on the cash basis of accounting.

NOTE B – MATCHING REQUIREMENTS

Certain Federal programs require that the County contribute non-federal funds (matching funds) to support the Federally-funded programs. The county has complied with the matching requirements. The expenditure on non federal matching funds is not included in the Schedule.

NOTE C – COMMUNITY DEVELOPMENT GRANT PROGRAM

Madison County administers a home rehabilitation program with funds provided by the U.S. Department of Housing and Urban Development, through the Ohio Department of Development, under the Community Development Block CHIP Grant Program. The purpose of this program is to provide funds for home improvements made for low and moderate income homeowners. The County administers these funds and makes payments directly to the independent contractors providing the rehabilitation services. The funds provided are secured as a lien on the homeowner's residence for ten years. The County requires a 20% payback of the funds by the homeowner after ten years. The lien is removed from the residence after the 20% has been repaid. The County uses the payback amounts for future home rehabilitation projects. December 31, 2008 cash balances for the CDBG Program and the Home Program were \$11,424 and \$12,302, respectively.

NOTE D – WORKFORCE INVESTMENT ACT (WIA) EXPENDITURES

Expenditures for the Workforce Investment Act (WIA) programs are presented on the schedule of federal awards expenditures as cash basis expenditures for the WIA Fund during 2008 less refunds and reimbursements received in the WIA Fund during 2008.

NOTE E – OHIO DEPARTMENT JOB AND FAMILY SERVICES

The Madison County Department of Job and Family Services and Child Support Enforcement Agency received federal financial assistance from the Ohio Department of Job and Family Services for the following programs (which are audited at the state level and reported in the State Single Audit Report):

CFDA#93.558	Temporary Assistance for Needy Families
CFDA#93.563	Child Support Enforcement
CFDA#93.667	Social Services Block Grant Title XX

**MADISON COUNTY FINANCIAL CONDITION
MADISON COUNTY
FOR THE YEAR ENDED DECEMBER 31, 2008**

NOTE F – OHIO DEPARTMENT OF MENTAL RETARDATION AND DEVELOPMENTAL DISABILITIES

The Madison County Department of Mental Retardation and Developmental Disabilities received federal financial assistance from the Ohio Department of Mental Retardation of Developmental Disabilities for the following program (which is audited at the state level and reported in the State Single Audit Report):

CFDA #93.778	Medicaid Cluster (Title XIX)
CFDA #93.667	Social Services Block Grant (Title XX)
CFDA #93.767	State Children Health Insurance Program

NOTE G- FOOD DONATION

Cash receipts from the U. S. Department of Agriculture are commingled with State Grants. It is assumed federal monies are expended first.



Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Board of Commissioners
Madison County
P. O. Box 47
London, Ohio 43140-0047

We have audited the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Madison County Financial Condition, Madison County, Ohio (the County), as of and for the year ended December 31, 2008, which collectively comprise the County's basic financial statements and have issued our report thereon dated July 24, 2009, wherein we noted the County followed the cash basis of accounting rather than accounting principles general accepted in the United States of America and implemented Governmental Accounting Standards Board (GASB) Statements No. 45 and No. 50. We did not audit the financial statements of Matco Industries, Inc. which is included as a discrete presentation in the County's basic financial statements. These financial statements were audited by other auditors whose report thereon has been furnished to us and our opinion insofar as it relates to the amounts for Matco Industries, Inc. is solely based on the report of other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control over Financial Reporting

In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements but, not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider to be a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the County's cash basis of accounting such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control over financial reporting. We consider the deficiency described in the accompanying schedule of findings and questioned cost to be a significant deficiency in internal control over financial reporting. This item has been identified in the accompanying schedule of findings as items 2008-001.

Internal Control over Financial Reporting (Continued)

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of the section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe that the significant deficiency described above, is a material weakness.

We also noted a certain other matter not requiring inclusion in this report that we reported to the management of the County in a separate letter dated July 24, 2009.

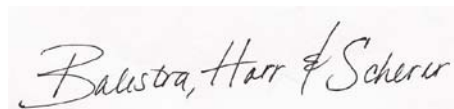
Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards*, and is reported in the accompanying Schedule of Findings and Questioned Costs as items No. 2008-002.

We also noted a certain noncompliance or other matter not requiring inclusion in this report that we reported to the management of the County in a separate letter dated July 24, 2009.

The County's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit the County's responses, and accordingly, we express no opinion on them.

This report is intended for the information and use of management, Board of Commissioners, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.



Balestra, Harr & Scherer, CPAs, Inc.
July 24, 2009



Report on Compliance with Requirements Applicable to Each Major Program and on Internal Control Over Compliance in Accordance With OMB Circular A-133

Board of Commissioners
Madison County
P.O. Box 47
London, Ohio 43140-0047

Compliance

We have audited the compliance of Madison County (the County) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that are applicable to its major federal program for the year ended December 31, 2008. The County's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the County's compliance with those requirements.

In our opinion, the County complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended December 31, 2008.

Internal Control Over Compliance


The management of the County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A control deficiency in an entity's control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with the type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the entity's internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of, management, Board of Commissioners, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.



Balestra, Harr & Scherer, CPAs, Inc.

July 24, 2009

MADISON COUNTY

SCHEDULE OF FINDINGS & QUESTIONED COSTS
OMB CIRCULAR A -133 Section .505
December 31, 2008

1. SUMMARY OF AUDITOR'S RESULTS

<i>(d)(I)(i)</i>	Type of Financial Statement Opinion	Unqualified
<i>(d)(I)(ii)</i>	Were there any significant internal control deficiencies reported at the financial statement level (GAGAS)?	Yes
<i>(d)(I)(ii)</i>	Were there any material weakness reported at the financial statement level (GAGAS)?	Yes
<i>(d)(I)(iii)</i>	Was there any reported non-compliance at the financial statement level (GAGAS)?	Yes
<i>(d)(I)(iv)</i>	Were there any significant internal control deficiencies reported for major federal programs?	No
<i>(d)(I)(iv)</i>	Were there any material weakness reported for major federal programs?	No
<i>(d)(I)(v)</i>	Type of Major Programs Compliance Opinion	Unqualified
<i>(d)(I)(vi)</i>	Are there any reportable findings under .510?	No
<i>(d)(I)(vii)</i>	Major Program (list):	Workforce Investment Act Cluster CFDA # 17.258. 17.259 & 17.260
<i>(d)(I)(viii)</i>	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
<i>(d)(I)(ix)</i>	Low Risk Auditee?	Yes

MADISON COUNTY

SCHEDULE OF FINDINGS & QUESTIONED COSTS

OMB CIRCULAR A -133 Section .505

December 31, 2008

(Continued)

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

Finding Number 2008-001

Material Weakness

During the course of the audit, the following were identified that should have been prevented or detected by the County's internal controls over financial reporting:

- The Municipal Court Special Project Fund was not reported as a major fund.

We noted that a master crossreference detailing where general ledger accounts are coded for financial reporting purposes was not prepared. We noted insignificant unreconciled differences in the bank reconciliation which were investigated and resolved.

The accompanying financial statements were adjusted to reflect the major fund that was identified. We suggest that the County prepare a master crossreference to document general ledger coding for financial reporting purposes and investigate and resolve any unreconciled differences in its cash reconciliation. The County should implement additional application and monitoring controls over financial reporting to ensure that all financial statement transactions are accurately and completely reported.

Client Response:

We plan an annual review of major fund criteria. Current spreadsheet, balancing to fund totals and management review mitigate the need for a master cross reference. Insignificant unreconciled bank reconciliation differences will be referred to the Treasurer for resolution.

Finding Number 2008-002

Noncompliance Citation

Ohio Rev. Code Section 117.38 provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Administrative Code Section 117-2-03 further clarifies the requirements of Ohio Rev. Code Section 117.38

Ohio Admin Code Section 117-2-03(B) requires the County to prepare its annual financial report in accordance with generally accepted accounting principles. However, the County prepared its financial statements in accordance with the cash basis of accounting. The accompanying financial statements and notes omitted assets, liabilities, fund equities, and disclosures that, while material, cannot be determined at this time. Pursuant to Ohio Rev. Code Section 117.38 the County may be fined and subject to various other administrative remedies for its failure to file the required financial report.

We recommend the County prepare its annual financial report in accordance with generally accepted accounting principles.

MADISON COUNTY

SCHEDULE OF FINDINGS & QUESTIONED COSTS

OMB CIRCULAR A -133 Section .505

December 31, 2008

(Continued)

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)**

Finding Number 2008-002 (Continued)

County's Response:

The County officials do not believe that preparing the financial statements in accordance with generally accepted accounting principles is cost beneficial.

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.

MADISON COUNTY

SCHEDULE OF PRIOR AUDIT FINDINGS
OMB CIRCULAR A-133 § .315 (b)
FOR THE YEAR ENDED DECEMBER 31, 2008

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain
2007-001	Significant Deficiency – Audit reclassifications	No	Partially Corrected – See current year finding 2008-001
2007-002	Ohio Admin Code Section 117-2-03(B) requires the County to prepare its annual financial report in accordance with generally accepted accounting principles. The County filed its report using the cash basis of accounting.	No	Not Corrected – See current year finding 2008-002.
2007-003	Ohio Revised Code Section 5123.04 establishes the powers and duties of the director of mental retardation and development disabilities department. Debt was issued by the director without approval of the commissioners.	Yes	



Mary Taylor, CPA
Auditor of State

FINANCIAL CONDITION

MADISON COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
AUGUST 25, 2009**